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## Senate

### TRIBUTE TO ALVIN SEYMOUR MERRILL

Mr. HATCH. Madam President, I am grateful for the opportunity today to pay tribute to a wonderful man, loving husband, father, and grandfather, and a true hero—Mr. Alvin Seymour Merrill. Al recently passed away after living a lifetime of dedicated service to his family, community, and to our country. Al was my brother-in-law and a person whom I truly admired and respected for the love and devotion he displayed not only to my sister and their children and grandchildren, but to the ideals of freedom America represents.

Al was born and raised in a rural Utah farming community. He was the seventh of nine children, raised by a widowed mother. His work on the farm led him to a life of service in the United States Marine Corps, USMC. It was while he was waiting for some farm machinery to be repaired in Salt Lake City that he was approached by a recruiter for the USMC and asked to join the service. He signed the paper, and was shortly on his way to boot camp. This fortuitous day led to long and distinguished 20 years of active duty as a Marine. He loved the Marines and gladly answered their call of duty in many places throughout the world.

Al rose through the ranks in the USMC and became a First Sergeant a position only entrusted to the best and bravest. He served in the Korean and Vietnam Wars and received two Purple Hearts and a Bronze Star for extraordinary valor and heroism. He was also a survivor of the historic Korean Battle of the Chosin Reservoir. In fact, his name is forever etched on a monument at Utah's Hill Air Force Base honoring the men who survived this battle.

Al's respect and love for the Marines didn't end with his active duty. He took great pride in escorting war dead after the Korean War and arranging proper burials for his fellow Marines. He also served as a drill instructor and

trained many new recruits entering the Marine Corps. His dedication to this training was extraordinary—he wanted all Marines to have the best training possible in case they might also face combat.

It was Al's service in combat which led to his death many years later. During service in Vietnam, Al was exposed to Agent Orange. He didn't realize this had happened until 30 years later when it began to attack his body and slowly rob him of his life. When asked if he was bitter about this exposure he replied, "No, I knew the risks when I signed up." In addition to this exposure, Al carried shrapnel in his body as a result of injuries sustained in fighting for our country.

I cannot even begin to express what his quiet bravery and dignity has meant to his family and to all those who knew him. He was a true war hero and an example of someone who was willing to give the ultimate sacrifice in defense of our country and the freedom we cherish.

Al was also an ROTC Instructor at the University of Utah, and South and Cottonwood High Schools in Utah. He retired from an honorable career with the Utah Transit Authority. In addition, he was also politically active and always found time to help candidates running for office get elected. Al was elected himself to serve one term in the Utah House of Representatives.

Al chose to live his life in service to his fellow men, not only in the Marines but also in his community and his church. He served three full-time missions for the Church of Jesus Christ of Latter-day Saints, spreading his message of Christ's love and hope to people throughout our Nation.

Al was fortunate to marry a wonderful, devoted woman, my sister, Frances Hatch Merrill, who stood by his side for 47 years. Her devotion to him and his life was an inspiration to all as we watched her help Al with serious health challenges and remain a stead-

fast partner until the end. Al and Frances were blessed with eight children and 12 grandchildren whom they love very much.

Mr. President, Al Merrill's life was dedicated to service and it is this legacy of faith and strength that he will leave to his family.

We just buried him recently in Arlington National Cemetery in a wonderful plot right near the administration building. We are so grateful to the Marine Corps for what they have done to help us in the memorialization of this wonderful man. We are so grateful for the Marine Corps members who showed up to represent him at the cemetery. We are so grateful to the Marine Corps person who played taps for my brother-in-law.

Al Merrill was a wonderful man and a true American hero. I never heard him once brag about his service, and he was in both wars. Everybody who knew him knew what a wonderful man he was. I will be eternally grateful for the example he set for all of us to follow. Al Merrill was truly a giant among men.

I have been reading a history of the Marine Corps and he is mentioned prominently throughout this history, what he meant as an example of morality and decency to other young recruits through the years and as he grew older in the corps. He told my sister one time: Fran, you have to know that the Marine Corps comes first.

That was nice for him to say; we knew his family and his wife came first, but the Marine Corps came an equal first, no question about it.

Thank you for this opportunity to honor Alvin C. Merrill and the life he lived in service to his family, his community, and to our great country of America.

### WORLD HEART DAY

Mr. FRIST. Madam President, heart disease is the world's No. 1 killer. Heart disease is responsible for one in

• This "bullet" symbol identifies statements or insertions which are not spoken by a Member of the Senate on the floor.



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every three deaths. It afflicts men, women, and children. It crosses all geographic and economic lines.

That is why on September 26, 2004, the World Heart Federation, working with cardiovascular associations in the United States and 100 other countries, will recognize the fifth annual World Heart Day.

World Heart Day is a day devoted to heart disease prevention. This year's theme is "Children, Adolescents and Heart Disease." But before we think it is a problem confined to children in poor countries, we need to look in our own backyard.

According to the Centers for Disease Control and Prevention: an estimated 15 percent of children and adolescents ages 6 to 19 years are overweight; approximately 22 percent of high school students smoke; and one-third of high school students did not meet sufficient standards for physical activity. These are troubling numbers and they are all contributing factors to heart disease.

Heart disease continues to claim more lives in the United States than any other illness. The seriousness of these statistics cannot be ignored and I encourage every American family to take steps now to prevent disease in the future. Through education and prevention measures, we can greatly reduce the incidence of chronic conditions brought about by poor health choices for a whole generation.

We are working to do our part at the national level.

Thanks to the Red Dress campaign this year and the involvement of First Lady Laura Bush, the National Heart Lung and Blood Institute, the American Heart Association and other organizations, we have educated millions of women about their risk for heart disease. Now we must expand our efforts to include the entire family.

The American College of Cardiology has already committed to a community outreach campaign beginning in 2005 on heart disease awareness for children and adolescents patients. I hope other health organizations will choose to do the same. The lessons of World Heart Day should be shared with the public not just on September 26, but year-round.

I commend the World Heart Federation for organizing this annual event and I ask my congressional colleagues to remind their constituents about the importance of healthy eating and regular exercise to preventing heart disease.

#### PRIME MINISTER AYAD ALLAWI'S SPEECH

Mr. FRIST. Madam President, earlier today the Prime Minister of Iraq, Dr. Ayad Allawi, made a very powerful speech before a Joint Session of Congress. He was joined by several members of his cabinet.

The Prime Minister is a very strong and capable leader. He is a man of vision and principle. He is committed to

combating terrorism, and to leading Iraq down the path toward democracy.

I first met the Prime Minister nearly three months ago, just after he was selected to be Prime Minister. His actions over the last few months have confirmed my opinion of him then—that this man has what it takes to bring peace, stability, and freedom to Iraq.

This morning, the Prime Minister spoke and made the following points:

We are succeeding in Iraq.

Our struggle is your struggle; our cause is your cause.

The fight against terrorists in Iraq today is the world's fight.

The terrorists will not succeed. We will not compromise with terror.

The Prime Minister also said that his three goals are: defeat the terrorists; improve quality of life for Iraqis; bring democracy to Iraq. These are also the United States goals. They should be the international community's goals.

I was heartened and inspired by Prime Minister Allawi's remarks. His commitment to values we hold dear is apparent as he leads his country through these difficult times.

He and his government are doing well. They are exercising their sovereignty, taking on the insurgents and terrorists, and pursuing reconstruction and development. Maybe most importantly, they are determined to lead their country toward democracy.

The key to Iraq's success, however, is bringing stability and security to the country. Iraq continues to build its military and police forces, but in the meantime, Prime Minister Allawi and his government will require the assistance of U.S. forces.

The last few weeks have been difficult in Iraq, for Americans and Iraqis alike. We mourn the deaths of our young service men and women who are the frontlines of this global war on terrorism.

But we know that they have sacrificed for our own security, because a free, democratic Iraq won't provide a sanctuary or safe have for terrorists and their ilk.

The Iraqi people have also paid a heavy toll, especially those Iraqis who have volunteered to join their country's security forces in an effort to protect their country from the terrorists. In fact, over the last several months, more Iraqis have been killed than non-Iraqis.

We should not be surprised by these attacks, however. We know they would increase. The terrorists will do everything they can to disrupt the political process that is evolving and carrying us forward to elections in January.

But they have not been successful! In the last few weeks, Iraq has organized a conference to select an interim national council that will serve a legislative and oversight role over Iraq's executive branch.

In fact, I recently had the opportunity to call and speak with the Chairman of the Council, my counter-

part. He told me how committed he and his colleagues were to defeating the terrorists and bringing democracy and freedom to Iraq.

Prime Minister Allawi has also been clear and resolute in his determination to fighting the terrorists. He has also made clear that Iraqis need to take the lead in combating this threat. He has also made clear that Iraq must stick to the electoral timetable that has been established.

The Prime Minister is correct. We must stick to the January date for national elections. Iraq was able to elect its interim national council in September. Iraq can elect its national assembly in January.

We can win the war against terrorism and extremism militarily, but we must also win politically, with the people.

We must not be dissuaded by the naysayers, many of whom also said that the interim Iraqi government—Prime Minister Allawi and his cabinet—should not have assumed sovereignty on June 1, that it should have been delayed because of the terrorists. History has proven them wrong.

To not hold elections in January would be to give the terrorists what they want, and to deny the majority of Iraqis that which they want most.

Second, we can help Iraq gain control of the security situation, and put an Iraqi face on the solution, by improving and accelerating the training of Iraqi military and police forces.

We can do this by getting NATO on the ground immediately to help expand the training infrastructure and expedite the training.

The third key to moving forward on the path of democracy is to improve the daily lives of Iraqis. The U.S. can help in this by accelerating and making more efficient the reconstruction and development monies the Congress has made available to Iraq.

We need to get Iraqis back to work for the future of Iraq; we need to get them invested, so that rather than blowing up pipelines they are fixing them, and rather than shutting down market places, they are working in them.

Finally, we need greater involvement by the international community. The U.S. already has over 30 coalition partners on the ground with military forces, in harms way, in Iraq. They are doing a superb job. But we also need other countries to do their share: by relieving Iraq's heavy debt burden, by increasing economic and other reconstruction assistance, by providing security forces and other resources to help train Iraqi security forces, by urging Iraq's neighbors to better control the borders to prevent terrorists and others from crossing into Iraq.

It is clear to me that the frontlines on the Global War on Terrorism are being fought in Iraq.

We must and will defeat the terrorists. Doing so would have a major impact on their capabilities and resolve.

As the President has said over and over, this is a long fight, and that it is

better to fight terrorists overseas, than in our own country.

We cannot afford—no country can—to suffer the attacks that the Russian people have seen in the last few weeks.

The attacks on the school in Russia, where hundreds of children were slaughtered, makes that terribly clear.

No American mother should have to visit the “small graves” that so many Russian mothers are mourning over.

The United States can, must, and will win the war on terrorism. I am confident in our military, I am confident in this administration, and I am confident in the American people.

A key element to winning the war on terrorism is overhauling our intelligence community. We can't afford to wait, to study this issue further, to delay.

Intelligence reform has been studied for years by a number of commissions. The 9/11 Commission is just the latest, and they studied it for many months, with scores of staff, and conducted hundreds of interviews and dozens of hearings.

The time for study is over; the time for action is overdue.

It is true that we may make a misstep, that we may get something wrong, but we can always go back and fix that. Overall, I believe the improvements the Senate will consider on the Floor next week will exceed any deficiencies.

We must capitalize on the great work done by the 9/11 Commission, and on the will of the American people, and do all that we can to improve our Nation's intelligence community, our homeland security, and our ability to defeat terrorists.

#### NATIONAL MUSEUM OF THE AMERICAN INDIAN

Mr. REID. Madam President, I rise today to recognize the grand opening of the National Museum of the American Indian. The museum has been two decades in the making, and it can now take its place as our only national museum dedicated to the history and culture of the indigenous peoples of the Americans.

More than 50,000 people visited the Mall this week for the dedication ceremonies. Twenty thousand Native Americans, representing hundreds of tribes from around the country, have come to Washington to celebrate the Museum's opening. The enthusiasm of so many people for the Museum is a fitting testament to the hard work and dedication of the many individuals who helped realize this project.

I would like to take a moment to recognize two of those individuals, my colleagues Senator BEN NIGHTHORSE CAMPBELL and Senator DANIEL INOUIE. Their commitment to this endeavor over the last two decades is truly commendable. Their work has resulted in one of the Nation's premier cultural institutions, a museum that will provide the opportunity for millions of Ameri-

cans to learn about the history and culture of Native Americans.

The museum also represents one of the most ambitious architectural endeavors ever undertaken by the Smithsonian Institution. Its design is certainly pleasing to behold, but it is intended to do far more than that. The museum's landscape features a diverse array of environments—wetlands, an upland hardwood forest, meadowlands, and traditional crops—that recall the vast and varied environs that Native Americans have inhabited. This will help visitors connect with the experience of Native Americans, by highlighting their reverence for their natural environment and their belief that all of us, as human beings, are but parts of a larger living universe.

Native Americans have made unique and enduring contributions to my home State of Nevada. One of those individuals is Sarah Winnemucca. The first native woman to publish a personal history, she embarked on a nationwide lecture series in 1879 to teach people about Native American culture and the difficult life her people experienced on reservations. An artist is now creating a statue of her, and when finished it will become Nevada's second memorial in the Capitol's National Statuary Hall Collection.

Sarah Winnemucca was a Paiute, thousands of whom continue to live in Nevada to this day. The Paiute along with the Shoshone, Washoe, and all of Nevada's native peoples have made unique contributions to our heritage and history.

I am pleased that those contributions and those of all Native Americans will now be honored in the heart of our Nation's Capital in the National Museum of the American Indian.

#### STENNIS FELLOWS PROGRAM

Mr. REID. Madam President, over the years, the Congress has created a number of programs to focus attention on important issues.

Today I call attention to one of those programs, which is a testament to the life and career of the late Senator John C. Stennis.

In 1988, Congress created the John C. Stennis Center for Public Service. The mission of the Center from its inception to the present has been to promote and strengthen public service leadership in America. The center accomplishes its goals through conferences, seminars, special projects and leadership development programs, one of which is the Stennis Congressional Staff Fellows Program.

In each Congress, a bipartisan, bicameral group of senior congressional staff are each nominated by a Member and selected to participate in the fellows program. The fellows explore topics which address ways to improve the effectiveness of Congress.

The 108th Fellows selected the topic that I think is quite appropriate: “Building Greater Trust and Civility.”

Over the course of the last 15 months, these fellows have heard from past Members of Congress, journalists and historians in their quest to fully explore this subject and suggest initiatives to restore some level of trust and civility—which appears to have deteriorated over the past several years.

The work of the 108th Fellows is contained in a report which I would ask unanimous consent to have printed in the RECORD.

Mr. President, I urge all Members and their staff to take a look at the report, and perhaps we can return to a Chamber where there is more bipartisanship and collegiality.

There being no objection, the material was ordered to be printed in the RECORD, as follows:

#### BUILDING GREATER TRUST AND CIVILITY

A level of trust and civility is necessary for democracy to work well and for governance to be effective. Without a basic shared framework of mutual understanding, trust and civility, legitimate public action is very difficult to initiate or sustain. The 108th Congress Stennis Congressional Staff Fellows—senior staff leaders drawn from both chambers and from both sides of the aisle—worked together to explore the core question: how to build greater trust and civility both within Congress and across society?

Successive groups of Stennis Fellows, beginning in the 103rd Congress ten years ago, have underlined that the challenge of building trust and civility is becoming both more important and more difficult in the face of 21st century realities that include:

The increasing fragmentation of our society, and growing gaps between rich and poor, leading to a multiplication of groups with very different values, assumptions and worldviews, and too little life experience in common;

A proliferation of single interest organizations advocating narrow viewpoints;

The burgeoning role of the media with its tendency to accentuate conflict;

Greater partisanship and polarization within Congress and other governing institutions;

The effects of a cascade of corporate scandals that undermine confidence;

A rising tide of public cynicism and mistrust of institutions of all sorts (business, religious, charitable and media as well as political);

Increases in disrespect and rudeness, and a decline in common courtesy that Americans report in their dealings with government, business and each other; and

A greater sense of insecurity and uncertainty in the aftermath of 9/11 and in the midst of a war on terrorism that may continue for a long time.

As Stennis Fellows of the 108th Congress, we set and pursued our own learning agenda within this broad theme, looking ahead to the next ten years and focusing on ways to build greater trust and civility both within Congress and across society.

#### LEARNING JOURNEY

We were drawn in roughly equal numbers from the House and the Senate and from both sides of the aisle, and represented a diverse range of backgrounds and political perspectives. Despite these very different starting points, Fellows quickly found we could work together effectively and find common ground, building on our shared respect and concern for the institution of Congress. That common ground grew throughout the period of Fellowship. In the words of one Fellow,

"It's rejuvenating to find other people who actually care about working across the aisle on big issues." Another Fellow said, "The Stennis Fellows are different people from different backgrounds . . . yet so close in their beliefs and feelings about the institution. If staff can bridge the gap of trust and civility, so can Members."

To explore how best to build greater trust and civility both within Congress and across society, we examined four specific topics through a series of retreats, small group meetings and roundtables with leading outside experts:

Using dialogue to build trust;

The historical context of trust and civility;

Rules of engagement that impact trust and civility; and

External influences on Congressional trust and civility.

#### USING DIALOGUE

Throughout the Fellowship we experimented with using dialogue, which the 107th Congress Stennis Fellows had recommended as one powerful way to build trust and civility both within Congress and more broadly. We found that the best way to understand dialogue is by contrasting it with its opposite—debate or advocacy.

Advocacy/debate	Dialogue
Assuming that there is one right answer (and you have it).	Assuming that others have pieces of the answer
Combative: attempting to prove the other side wrong.	Collaborative: attempting to find common understanding
About winning .....	About finding common ground
Listening to find flaws and make counter-arguments.	Listening to understand and find a basis for agreement
Defending your assumptions .....	Bringing up your assumptions for inspection and discussion
Criticizing the other side's point of view.	Re-examining all points of view
Defending one's views against others	Admitting that others' thinking can improve one's own
Searching for weaknesses and flaws in the other position.	Searching for strengths and value in the other position
Seeking an outcome that agrees with your position.	Discovering new possibilities and opportunities

A key to using dialogue effectively is to recognize that it does not replace debate, advocacy, negotiation or decision-making; it precedes them. Dialogue creates the shared language and framework, the mutual trust and understanding that enable subsequent debate, negotiation and decisionmaking to be more productive. Dialogue, in other words, is a step that can be added where appropriate to create greater trust and civility, better debate and better decision-making.

We tried to practice dialogue during all sessions of the Fellowship. In addition, many of us undertook experiments, trying to apply dialogue on the job and then reporting the results to other Fellows. Generally we found that dialogue helped in a wide variety of practical circumstances, especially when it could be applied before the debate or negotiation had been fully engaged. It is a valuable tool that we plan to use more widely and hope that others will try.

#### KEY TRENDS AFFECTING TRUST AND CIVILITY

In the course of the Fellowship we identified a number of key trends and changes over the last several years that have had a significant impact on trust and civility both in Congress and society.

1. The growing influence of the media, in particular the 24-hour news cycle, leading to: An oversimplification of complex issues into sound bites;

An emphasis on conflict and confrontation;

The demand for instant response with little time for reflection; and

The proliferation of news outlets with a partial viewpoint—and, as more citizens rely only on those news outlets whose perspective agrees with their own, a further fragmentation in the understanding of issues across society.

2. Greater social and cultural fragmentation ("Me The People"), including:

A decline in the perceived importance of the "greater good" and of community;

The growing power of special interests;

The weakening or loss of mediating institutions; and

The breakdown of shared standards of behavior and civility.

3. A political culture of winning at any cost, characterized by:

Misuse of information to score political points;

Using procedural rules to block majority rule and to stifle minority views;

Demonizing the opposition;

Violations of unwritten rules, norms and traditions;

Greater concentration of power in the hands of the leadership;

A weakening of the committee process;

Less bipartisanship;

A lack of genuine debate;

Redistricting to create safe seats, where incumbents can win by playing to their base and have little incentive (and some real disincentives) to reach across the aisle; and

The weakening of social bonds and trust between members of different parties.

4. Related to this divisive political culture is the subordination of governing to what amounts to a permanent campaign, which gives rise to:

Greater emphasis on politics over policy substance;

Growing reliance on polls;

The effects of almost continuous campaign fundraising;

The growth and influence of the political consulting industry;

Increases in the number and influence of special interests; and

All of which are reinforced by the close political margins in both chambers.

As a result of these trends and many more, Congress is becoming less relevant, respected and trusted. Moreover, as we looked ahead ten years and tried to imagine what the situation would be like if we remain on this course; we saw a future that few of us would want, characterized by:

Greater polarization and a disappearance of the more moderate middle of the political spectrum;

Less focus on policy, more on politics and "PR";

Even greater influence of money;

More disconnected voters as public perception of Congress deteriorates;

Increased power of special interests;

More segmented media playing to ever smaller sub-groups, reinforcing social fragmentation and making a truly national conversation ever more difficult; and

Greater difficulty in attracting good people to serve in Congress either as Members or as staff.

#### A BETTER FUTURE

Senator Stennis had a plaque on his desk inscribed with the words, "Look Ahead." It has become a motto both for the Stennis Center and for the Fellows program. As the Fellows began to "Look Ahead" to define the kind of future we would like to see, we found much common ground that transcends the boundaries of party and chamber. In particular, we would like to see a future of strengthened trust and civility, in which there would be:

1. A more deliberative and bipartisan legislative process, characterized by:

Greater emphasis on policy over politics;

Clearer separation between campaigning and governing;

New and strengthened non-partisan oversight mechanisms;

A stronger role for individual Members of Congress;

Strengthened committees and subcommittees where substantive deliberation can more easily occur;

A more consistent committee work schedule (setting aside consistent times when Members of Congress are in town to do committee business);

Increased efforts to develop and retain professional staff;

More social interaction both among Members of Congress and among staff across chamber and party lines;

Developing the norm that bipartisan and bicameral legislating is the desired process, with special recognition and rewards for efforts that increase bipartisanship, trust and civility.

2. Enhanced public participation and a more engaged and informed electorate:

Encouraging voters to be more involved;

Developing/re-empowering political parties at the grassroots level;

Making greater use of field hearings and other mechanisms designed to foster more direct interaction with the public outside of Washington.

3. A stricter lobbying code of conduct with better disclosure and assistance for groups who cannot afford lobbyists;

4. Better and more balanced media reporting;

5. An end to the most extreme forms of negative campaigning (campaigning that goes far beyond what is required to point out distinctions between candidates);

6. And generally better exchange, broader participation and better dialogue, creating a legislative process that produces better outcomes for the country and brings with it greater respect for Members and for Congress.

#### NEXT STEPS

Moving toward a future with more trust and greater civility will require:

Increasing public engagement and participation;

Strengthening deliberation within Congress; and

Providing recognition and rewards for efforts that increase trust and civility.

The Fellows identified a number of practical steps that we and others can take to advance these three goals (unless otherwise indicated, we propose that each of these steps be taken during first session of the 109th Congress if not before).

#### INCREASING PUBLIC ENGAGEMENT AND PARTICIPATION

1. Congress should designate October as Civic Awareness Month (this designation should be made before the end of the 108th Congress), which would include:

Members visiting schools to talk about the election and governance process;

Schools organizing mock elections;

Sponsoring student essay contests in each Congressional District, with the winning entries to be inserted into the Congressional Record;

Developing a "Junior Civic Leader" program to encourage school-age children to become more aware of civic responsibilities;

Activities by celebrities and the media to increase awareness of civic responsibilities;

Coordinated activities with state government; and

Encouraging popular TV shows to do special episodes on civic awareness.

2. Create a bipartisan National Council on Voter/Citizen Participation.

The Council would provide an annual report to Congress on ways to increase participation;

Members would include the Congressional Leadership, chairmen and ranking members of relevant committees, representatives from the States, academics and other experts;

Issues to examine include:

Who is not participating and why?

Does it make sense and would it help to adopt more non partisan forms of redistricting, like the current process in Iowa?

How can or should new technologies, including the Internet, be used to facilitate voting and participation?

What kinds of awareness programs are most likely to help (for example, a "take your child or friend to vote" campaign)?

Should the voting age be changed to 17, so students can have their first voting experience (with their friends) before they graduate from high school?

Explore possible changes in the electoral calendar, for example:

Should the early voting period be longer and should absentee or mail ballots be used more?

Would it be helpful to change Election Day to the weekend (as Louisiana does now)?

Should the dates and the sequence of primary elections be changed to increase voter interest (for example, rotating which primaries come first)?

Does it make sense to stagger poll opening and closing hours in each time zone so that most polls open and close simultaneously (as Canada has done recently), and/or to limit or ban exit polls and the calling of elections before polls have closed across the country?

What are the best practices from other democracies, and other ways to enhance citizen engagement from which we can learn? Given the central responsibility of the States for many of these questions, one product of the Council might be a uniform election code that would then be submitted to the States to consider.

3. Authorize the Federal Election Commission to administer challenge grants for the best efforts by different states to increase participation.

The FEC would submit a report on grants 180 days after the election both to Congress and to the National Council on Voter/Citizen Participation.

The challenge grants program should be authorized from 2005 to 2010 and then reevaluated.

4. Bring government to the people.

Increase the use of field hearings, with local witnesses and targeted outreach (starting in a non-election year).

Develop an improved and consolidated web page for access to all government information and services.

5. Explore other means to increase citizen engagement and improve dialogue with the public.

#### STRENGTHENING DELIBERATION WITHIN CONGRESS

1. Conduct bicameral, bipartisan legislative policy retreats for Members of Congress and staff.

The Congressional Research Service should be designated to provide support on organization, design, briefing papers, experts, and logistics, with direction from the leadership (CRS already runs programs for new Members).

The norm should be established that all Members spend some time at these retreats.

Members' accounts would have an allocation for attendance at legislative policy retreats that could not be used for other purposes. If not used for a retreat these funds would be returned to the Treasury.

It will be essential to educate the media on the purpose and value of these retreats.

2. Make structural and procedural changes within Congress to foster greater trust, civility and deliberation (begin in the 109th Congress with full implementation by the 111th).

The Congressional leadership should form a special task force of senior Members of

Congress and Parliamentarians to review all House and Senate rules and protocols to better protect both the rights of the minority to have a voice and the rights of the majority to govern, and to encourage greater deliberation, trust and civility.

The special task force should also be asked to examine ways to strengthen the role of committees as forums for deliberation. For example:

Should there be a requirement that no floor action be taken until 5–10 days after a bill has been reported?

Should one day each week be designated for committee work only—no floor action on that day?

Should attendance at committee meetings be reported publicly, and should the press be encouraged to scrutinize committee transcripts for attendance and votes?

At the same time, the task force and the leadership should encourage existing committees to promote greater trust and civility:

The focus would be on five committees—House and Senate Rules Committees, House and Senate Ethics Committees, and the House Administration Committee.

Look for opportunities for these committees to work together to improve overall trust and civility.

The leadership should establish a priority legislative plan at the beginning of each Congress listing the priority items to be taken up in the first session and in the second session (as the Senate generally does already). This plan would be updated periodically as required to provide a shared understanding of the leadership's legislative priorities.

3. Encourage C-SPAN to provide more coverage of committee hearings including field hearings (possibly even establish a C-SPAN 4 for that purpose). Coverage should include in-depth presentations by chairmen and ranking Members of committees, followed by questions from experts and the public.

4. Create more opportunities for relationship building among Members of Congress and also among staff across the boundaries of chamber and party.

Hold more bipartisan field hearings and fact finding trips that engage the public at the grassroots level—and find better ways to ensure the press understands the value of these efforts;

Create more opportunities for Members of Congress and their families to get to know each other and to build relationships;

Provide incentives to attract and retain professional staff (for example, more professional development opportunities); and

Develop more programs like the Stennis Congressional Staff Fellows, and explore the possibility of comparable programs for Members of Congress.

5. Establish a bipartisan blue ribbon commission to examine ways to reduce the negative impact of the permanent campaign and of campaign fundraising, and to recommend legislative and structural changes that would reduce the influence of the campaign in the legislative function. The commission would be composed of former Members of Congress, parliamentarians, former heads of Congressional campaigns, the media, and others with relevant experience and expertise.

The questions to be examined include:

How can we ensure federal election law is fairly implemented and fully enforced, and improve the efficacy, efficiency and reliability of the Federal Election Commission?

Should there be and can there be restrictions on fundraising during the legislative session?

Should there be further restrictions on the degree to which staff can be engaged in fund-

raising, and should the Hatch Act be extended to Congressional employees?

Are there other indirect ways to reduce the influence of campaign funding.

For example:

Can the media help to reduce the importance of money, through reporting on contributions and through provision of airtime free or at reduced cost?

Can greater citizen engagement be used to counter balance the influence of money?

To what degree can stricter and more immediate disclosure of donations help?

Should the tax credit for small contributions be reinstated as a way to reduce the influence of large donors?

What lessons can be learned from the ways in which other democracies control the influence of campaign fundraising, and separate campaigning and governing?

#### PROVIDING RECOGNITION FOR EFFORTS THAT INCREASE TRUST AND CIVILITY

1. Create prestigious awards to recognize efforts that promote greater trust and civility in Congress.

Create a selection panel composed of outstanding former Members of Congress.

Seek the cooperation of existing outside groups that might co-sponsor awards.

Engage the media in the process, possibly establishing a Committee of Correspondents to participate in selection and in raising the profile of the awards.

The Stennis Center and Stennis Senior Fellows could provide support in creating and administering these awards.

Awards could be made to Members of Congress, committees, subcommittees and staff.

Multiple awards should be given in both the first and second sessions of each Congress.

2. Develop and implement a civility scorecard.

Encourage an independent group such as the Congressional Quarterly or National Journal to develop the scorecard.

Encourage a major foundation to fund grassroots organizations to promote greater civility, and possibly to fund the scorecard.

#### CONCLUSIONS

The steps toward greater civility and trust outlined in this report are not meant to be comprehensive and, by themselves, cannot resolve the challenge of building greater trust and civility. It is important to be clear on these limitations, because they also point to areas where others can contribute much.

As a practical matter we decided to focus our efforts on changes within Congress, which is where we thought we could make the biggest difference. As we have learned, though, lack of trust and civility in Congress is closely related to declining trust and civility in society, and both will need to be addressed if we are to make lasting improvements.

Even within Congress, there are critical issues we did not have the time or resources to address in the depth they require. Foremost among these is the role of the permanent campaign and the negative effects of campaign fundraising. These questions require much greater attention, and it is important to find ways to do this without triggering more partisan acrimony.

In the end, as many of the experts with whom we met emphasized, the levels of trust and civility within Congress depend on the Members—in the words of one: "We end up with the kind of Congress the Members give us." Making changes will depend ultimately on Members' determination that this is an area where change is required.

Nonetheless, we believe that the steps outlined in this report can make a real difference, and we plan to work together, following our period of Fellowship, to advance

as many of those ideas as we can. We have learned in carrying out our day-to-day responsibilities that trust and civility are more than nice things to have; they make a real difference in what we can accomplish together. Moreover, if changes are not made soon, we believe it will become more and more difficult to find good people to serve on Capitol Hill either as Members of Congress or as staff, further undermining the ability of the institution to do its essential job in our democracy.

We came from both chambers, from both sides of the aisle and from very different backgrounds, but in the course of our Fellowship we found that our shared commitment to the institution of Congress and its critical role in our democracy far outweighed our differences. The Stennis Fellowship provided an all too rare opportunity for us to step outside of our normal roles, share experiences, explore new ideas and learn from each other. It provided a space for dialogue, within which we were able to build, in microcosm, the kind of trust and civility we hope will grow more widely both in Congress and across society. We also found that maintaining the dialogue requires real work and attention—it is easy to slip back into familiar patterns—but that the increased trust, civility, insight and ability to work together that result more than justify this effort.

In the end, perhaps the best way to understand dialogue is to experience it. We hope that many others in Congress can have the sort of experience we have had during our period of Fellowship, and that this sort of dialogue also can take place more regularly not just in Congress, but in other parts of our society and between Congress and the public. The need is urgent to find ways to strengthen trust and civility both within Congress and across society. To make a difference we need to start from where we are. We each can make a contribution from any starting point. We invite you to consider what you can do to help address this challenge, starting from where you are.

#### MEETINGS OF THE 108TH CONGRESSIONAL STAFF FELLOWS PROGRAM

1. Fellows met first in July 2003 to get acquainted and to define their Learning Agenda.

2. To set the stage for exploring their Learning Agenda, Fellows participated in a November workshop on "Dialogue Essentials" led by Steven Rosell and Mark Gerzon from Viewpoint Learning.

3. The Fellows pursued their Learning Agenda in four roundtables with outstanding resource persons:

#### *Historical Context: Changes in Trust and Civility (December 2003)*

Dr. Richard A. Baker, Senate Historian.  
Dr. Patrick Towell, Center for Strategic and Budgetary Assessments.

#### *Rules of Engagement that Foster Trust and Civility (February 2004)*

Brian Lamb, Chairman and CEO, C-SPAN  
Burdett Loomis, Chair, Political Science Department, University of Kansas.

#### *External Influences on Congressional Trust and Civility (March 2004)*

The Honorable David Skaggs Executive Director, Center for Democracy and Citizenship Program, Council for Excellence in Government.

Ruth Wooden, President, Public Agenda.

#### *Rules of Engagement that Impact Trust and Civility (March 2004)*

The Honorable Dale Bumpers, Arent, Fox, Kintner, Plotkin and Kahn, PLLC.

The Honorable Bob Michel, Hogan and Hartson, LLP.

4. Fellows visited the USS *John C. Stennis* aircraft carrier at sea in November 2003 and March 2004.

5. Fellows worked together first in small groups in May of 2004 and then at a two-day retreat and subsequent half-day session in The Capitol in June to synthesize what they had learned and to produce this report.

#### 108TH CONGRESS STENNIS FELLOWS

Richard A. Arenberg, Legislative Director & Deputy Chief of Staff, Office of U.S. Senator Carl Levin.

John M. Ariale, Chief of Staff, Office of U.S. Representative Ander Crenshaw.

Winfield Boerekel, Jr., Administrative Assistant/Legislative Director, Office of U.S. Representative Gerald D. Kleczka.

David Cavicke, Chief Counsel, Subcommittee on Commerce, Trade, and Consumer Protection, House Committee on Energy and Commerce.

Jo-Ellen Darcy, Senior Policy Advisor, Senate Committee on Environment and Public Works.

Lula Johnson Davis, Assistant Secretary for the Minority, Office of the Secretary for the Minority.

Don DeArmon, Associate Staff for Appropriations, Office of U.S. Representative Lucille Roybal-Allard.

Bruce M. Evans, Staff Director, Subcommittee on Interior and Related Agencies, Senate Committee on Appropriations.

Beverly Ann Fields, Chief of Staff, Office of U.S. Representative Eddie Bernice Johnson.

Gene T. Fisher, Legislative Director/Special Assistant for Appropriations, Office of U.S. Representative Carolyn C. Kilpatrick.

Monique P. Frazier, Legislative Director, Office of U.S. Representative Mike Ross.

Jennice Fuentes, Chief of Staff, Office of U.S. Representative Luis Gutierrez.

Christina Langelier Hamilton, Administrative Assistant, Office of U.S. Representative David Obey.

Elisabeth Wright Hawkins, Chief of Staff, Office of U.S. Representative Christopher Shays.

Clayton Heil, Legislative Director, Office of U.S. Senator Thad Cochran.

Robert Gregory Hinote, Chief of Staff, Office of U.S. Representative Jim Cooper.

Robert Holste, Administrative Assistant, Office of U.S. Representative Phil English.

Stacey Leavandosky, Legislative Director, Office of U.S. Representative Lynn Woolsey

Evan Liddiard, Senior Tax Policy Advisor, Office of U.S. Senator Orrin Hatch.

Stephanie J. Monroe, Chief Counsel, Senate Committee on Health, Labor and Pensions.

Sue A. Nelson, Minority Deputy Staff Director, Senate Committee on Budget.

Janet Perry Poppleton, Chief of Staff, Office of U.S. Representative Ralph M. Hall.

Judy Schneider, Specialist on the Congress, Congressional Research Service, Library of Congress.

Russell Sullivan, Minority Chief Tax Counsel, Senate Committee on Finance.

Kristine Svinicki, Senior Policy Advisor, Office of U.S. Senator Larry Craig.

Alison Taylor, Minority Chief Counsel, Senate Committee on Environment and Public Works.

Paul Unger, Counsel and Legislative Director, Office of U.S. Senator George Allen.

Mark S. Wellman, Chief of Staff, Office of U.S. Representative Paul E. Gillmor.

#### STENNIS CONGRESSIONAL STAFF FELLOWS PROGRAM

The Stennis Congressional Staff Fellows Program, sponsored by the Stennis Center for Public Service, is a practical, bipartisan leadership development experience for senior-level staff of the United States Congress. Established in the 103rd Congress (1993-1994), the Stennis Fellows Program brings together chiefs of staff, committee staff directors, legislative directors, and others to explore ways

to improve the effectiveness of the institution of Congress. A new class of 24 to 28 Stennis Fellows is selected competitively from each Congress. A Member of Congress must nominate each Fellow. The Fellows class is balanced with nearly equal numbers from both political parties and both chambers.

The Stennis Fellows Program focuses on the future challenges of Congress as an institution and the leadership role played by senior Congressional staff in meeting those challenges. Stennis Fellows meet periodically over a fifteen-month period, and examine issues of their own choosing. The program invites nationally and internationally renowned experts to meet and dialogue with the Stennis Fellows. While learning from these outside authorities is a unique opportunity, a primary benefit of the program is the learning and relationship building that takes place among the Stennis Fellows themselves.

#### STENNIS CENTER FOR PUBLIC SERVICE

The Stennis Center for Public Service was created by Congress in 1988 to promote and strengthen public service leadership in America. The Stennis Center is headquartered in Starkville, Mississippi, with an office in Washington, DC. Programs of the Stennis Center are funded through an endowment plus private contributions.

The Stennis Center's mandate is to provide development and training for leaders in public service, including Congressional staff, and to attract young people to careers in public service leadership. The Stennis Center accomplishes its mission through conferences, seminars, special projects and leadership development programs.

#### NOMINATION OF THE HONORABLE PORTER GOSS TO BE DIRECTOR OF CENTRAL INTELLIGENCE

Mr. JEFFORDS. Madam President, I was unavoidably absent from yesterday's vote on the nomination of PORTER GOSS to be Director of Central Intelligence. I wish the RECORD to show that if I had been present, I would have voted in favor of the nomination.

The Constitution gives the President the power to select the heads of government agencies and departments. The Senate was given the responsibility of reviewing these choices and approving or disapproving them. As a body, the Senate was not given the authority to choose whomever it wishes to fill these positions. Nor is any Senator able to substitute the President's choice with an individual who he or she feels is better qualified than the President's nominee. Rather, the Senate's consent is designed to act as a "check" on the selection of an egregious candidate and a final review of the qualifications and competencies of the nominee.

PORTER GOSS would not have been my choice for Director of Central Intelligence. I share the concerns of many of my colleagues about the partisan political nature of many of Representative GOSS's statements and positions in recent months. His opposition to the creation of the 9/11 Commission is particularly troubling. With his extensive knowledge of the intelligence community, I would have expected him to be acutely aware that the commission was

vitality important to improving national security and healing the wounds of September 11, 2001.

However, one cannot dispute the fact that Representative GOSS has a great deal of experience both inside and outside the intelligence community. Early in his career he worked for the CIA both in covert operations during the Cold War and in analysis for the Directorate of Operations. This familiarity with the agency proved very valuable when, after his election to Congress in 1988, he joined the House of Representatives Permanent Select Committee on Intelligence, serving as its chairman for the past 7 years. By all accounts, Representative GOSS has worked diligently to perform the oversight functions invested in Congress and to improve the quality of intelligence operations.

Representative GOSS indicated in his testimony last week before the Senate Select Committee on Intelligence that he appreciates that the Director of Central Intelligence, DCI, does not have the same freedom as a Member of Congress to be partisan or provocative. The DCI is required by law to be non-partisan, and remain above the political fray. As we saw in the Iraq war, politicization of intelligence is one of the gravest threats to our national security. Representative GOSS acknowledged that "objective and precise intelligence is only possible if the intelligence community's leadership is itself objective, independent and clear in its commitment to these ideas."

Mr. GOSS has been quite forthright in criticizing the intelligence community for relying too heavily on national technical means and not investing in the more difficult area of human intelligence collection. This takes more time and commitment, but it is essential if we are to make headway against international terrorism.

The coming years will bring considerable reorganization and potential turmoil for the intelligence community. I believe changes must be made in a very careful, conscientious, and nonpartisan manner. Representative GOSS has said he understands that politics must stop at the DCI's office door. Based on his assurance that he understands the difference between being a Member of Congress and being in charge of the Nation's intelligence, I will support his confirmation. For the sake of the Nation, we all must hope that he is successful.

Mr. SANTORUM. Madam President, I regret that I was unable to vote yesterday afternoon on the nomination of PORTER GOSS to be Director of the Central Intelligence Agency. Yesterday, I was surveying the significant flood damage in Pennsylvania with President Bush. As my colleagues know, the remnants of Hurricane Ivan wreaked havoc in my home State. Parts of Allegheny County received eight inches of rain in a 24-hour period. A member of my Pittsburgh staff lost everything he owned in the flood. A total of 41 coun-

ties in Pennsylvania have now been declared Federal disaster areas. I was pleased that President Bush took the time to visit with my constituents and bring a message of hope and aid to Western Pennsylvania.

On the nomination of PORTER GOSS, I would like to add my voice to the others that have expressed confidence in his abilities to lead the CIA in these difficult times. Congressman GOSS' experience as a former Army intelligence officer and as a CIA field officer will serve him well as we undertake the awesome responsibility of guiding and improving the CIA.

The need for a coordinated and comprehensive intelligence system for this country is imperative. I am pleased that President Bush has nominated a capable candidate to take on the difficult challenge of improving not only our level of human intelligence, but also the ability of our intelligence community to provide our policy makers with better intelligence products.

I ask that the RECORD reflect that, had I been here, I would have voted in favor of the nomination of PORTER GOSS to be Director of the Central Intelligence Agency.

DISTRICT OF COLUMBIA APPROPRIATIONS

Mr. NICKLES. Madam President, the District of Columbia appropriations bill for fiscal year 2005, S. 2666, as reported by the Senate Committee on Appropriations provides \$560 million in budget authority and \$540 million outlays in fiscal year 2005. There is no mandatory funding in this bill.

The bill provides total discretionary budget authority in fiscal year 2005, of \$560 million. This amount is equal to the President's request, it matches the 302(b) allocations adopted by the Senate Appropriations Committee, and is \$18 million more than fiscal year 2004 enacted levels excluding fiscal year 2004 supplemental appropriations.

I commend the distinguished chairman of the Appropriations Committee for bringing this legislation before the Senate, and I ask unanimous consent that a table displaying the Budget Committee scoring of the bill be printed in the RECORD.

There being no objection, the material was ordered to be printed in the RECORD, as follows:

S. 2826, 2005 DISTRICT OF COLUMBIA APPROPRIATIONS  
 (Spending Comparisons—Senate-reported bill (Fiscal Year 2005, \$ millions))

	General purpose	Mandatory	Total
<b>Senate-reported bill:</b>			
Budget authority .....	560		560
Outlays .....	540		540
<b>Senate Committee allocation:</b>			
Budget authority .....	560		560
Outlays .....	554		554
<b>2004 Enacted:</b>			
Budget authority .....	542		542
Outlays .....	516		516
<b>President's request:</b>			
Budget authority .....	560		560
Outlays .....	534		534
<b>House-passed bill:</b>			
Budget authority .....	560		560
Outlays .....	538		538

S. 2826, 2005 DISTRICT OF COLUMBIA APPROPRIATIONS—Continued  
 (Spending Comparisons—Senate-reported bill (Fiscal Year 2005, \$ millions))

	General purpose	Mandatory	Total
<b>SENATE-REPORTED BILL COMPARED TO:</b>			
<b>Senate 302(b) allocation:</b>			
Budget authority .....			
Outlays .....	-14		-14
<b>2004 Enacted:</b>			
Budget authority .....	18		18
Outlays .....	24		24
<b>President's request:</b>			
Budget authority .....			0
Outlays .....	-14		-14
<b>House-passed bill:</b>			
Budget authority .....			0
Outlays .....	2		2

Note: Details may not add to totals due to rounding. Totals adjusted for consistency with scorekeeping conventions.

STEM CELL RESEARCH

Mr. LEVIN. Madam President, I would like to discuss the issue of federally funded stem cell research. On August 9, 2001, President Bush outlined the policy of his administration regarding federally funded research using only existing stem cell lines. He indicated that he felt this would allow for Federal research dollars to be used on about 60 lines of stem cells. In actuality, over 3 years later, there are indications that Federal research has been done on only as many as 24 lines and as few as 5.

Yet, the administration continues to state this policy is appropriate. As recently as Monday, President Bush stated on a campaign stop in Derry, NH, that his stem cell policy "balanced good science with good ethics." I disagree. We must use modern medical technology to its fullest capability to use stem cells to develop cures for debilitating diseases such as Alzheimer's, Parkinson's, diabetes, cancer and ALS, commonly referred to as Lou Gehrig's disease. The Federal Government should not restrict our policy to only existing stem cells but expand the policy to include newly discovered stem cell lines as well as unused cells that would otherwise be discarded from in vitro clinics. This is the position of the majority of the American people and it is the position of former First Lady Nancy Reagan.

On a personal note, a dear friend of mine, William Kooistra, of Grand Rapids, MI, was recently diagnosed with ALS. Bill Kooistra founded Project in Rehabilitation in 1968, seeing the need for the medical community to become involved in treating the problems of drug addiction. Project Rehab is now one of the largest and longest running substance abuse programs in my home State. There is hope that stem cell research can one day cure diseases such as ALS. Although that cure may come too late for my friend Bill, I hope and I know that he hopes that a cure can be found one day so that the generations to come won't have to worry that they are genetically predisposed to contract ALS. I ask unanimous consent a September 12, 2004, letter from Bill Kooistra to the Grand Rapids Press on this subject be printed in the RECORD.

There being no objection, the material was ordered to be printed in the RECORD, as follows:

[From the Grand Rapids Press]  
BUSH TOO RESTRICTIVE ON STEM-CELL  
RESEARCH

Historian Arthur M. Schlesinger, Jr., recently wrote that President Harry Truman's famous sign—The Buck Stops Here—“tells only half the story. Citizens cannot escape the ultimate responsibility. It is in the voting booth, not on the presidential desk, that the buck finally stops.”

Hopefully, all American voters will look at all the issues before casting their personal directive for good government.

One issue is new on the American political scene: the issue of how best to direct the use of embryonic stem cell research.

The science of healing was politicized by President George W. Bush in August, 2001, when he placed severe restrictive limits on embryonic stem cell research.

As a Christian, I believe that all disease is part of God's long-range plan. I also believe that all remedies and cures for disease are God-given and medical science is the means by which these remedies are achieved. Effective medical science cannot be restricted.

Within realistic financial boundaries, medical science must be free to explore all avenues, including dead-end routes, in order to achieve its miracles.

It is also important to recognize that the elderly person who currently has the disease is not the only beneficiary of medical research, but also that the person's children and grandchildren who have the genetic predisposition for that disease will benefit.

As an individual recently diagnosed with ALS (Lou Gehrig's disease), I have no clue as to whether embryonic stem cell research could provide a “medical miracle” for me or my descendants, but I resent it when a politician blocks God's plan for a medical remedy.

Fortunately, Bush's unwise decision can be overcome on Nov. 2 because his opponent, John Kerry, supports the unfettered use of embryonic stem cell research.

Obviously, humane guidelines will have to be established to lead this scientific quest, but the current political limits to find God-ordained remedies and cures to disease are totally unacceptable.

WILLIAM H. KOISTRA,  
*East Grand Rapids.*

#### LOCAL LAW ENFORCEMENT ACT OF 2003

Mr. SMITH. Madam President, I rise today to speak about the need for hate crimes legislation. On May 1, 2003, Senator KENNEDY and I introduced the Local Law Enforcement Enhancement Act, a bill that would add new categories to current hate crimes law, sending a signal that violence of any kind is unacceptable in our society.

On April 12, 2000, Edgar Mora was sentenced to 2 years in prison for a hate crime in connection with the March 1998 murder of a gay man.

I believe that the Government's first duty is to defend its citizens, to defend them against the harms that come out of hate. The Local Law Enforcement Enhancement Act is a symbol that can become substance. I believe that by passing this legislation and changing current law, we can change hearts and minds as well.

#### COMMEMORATING THE 249TH BIRTHDAY OF JOHN MARSHALL

Mr. ALLEN. Madam President, I rise today to honor the birth of one of Virginia's and America's true citizen soldiers, statesmen, and most importantly jurists, the former Chief Justice of the United States Supreme Court, John Marshall.

John Marshall's legacy as a Federalist is truly remarkable, but what many people fail to address is his true love for a young America and the desire to see our country succeed and persevere for generations to come.

A native Virginian, from Germantown, he grew up with his parents Thomas and Mary Randolph Keith. His devotion to our Nation was ever present when the Revolutionary War began with the firing of the historic shots at Lexington and Concord. Like so many of his great countrymen, Marshall did not waver in spirit or succumb to fear; Marshall picked up arms against the tyrannical oppressive British Crown and defended the freedom and liberty that he envisioned for Virginians and other colonies.

At the young age of 20, Marshall joined the Culpeper Minute Men. He was chosen a lieutenant. Marshall proceeded to nobly fight in the battle of Great Bridge. In fact, while enduring the cold winter at Valley Forge, Marshall was General George Washington's chief legal officer and by the end of his military service, John Marshall was a brigadier general for the Second Brigade in the Virginia Militia.

After his valiant war service, Marshall returned to Virginia to study law under George Wythe at the College of William and Mary. He was admitted to Phi Beta Kappa and the Virginia Bar. Marshall's desire to practice in the courts and the Court of Appeals led him to the great capital city of Richmond. It is in Richmond where Marshall's political and judicial life began to flourish.

John Marshall became one of the leading attorneys defending Virginians in the United States District Court of Virginia, and as a consequence, he was selected to be the lead counsel in arguing the landmark case, *Ware v. Hylton*, in the 1796 term of the United States Supreme Court. This case would be the only case that John Marshall would argue before the Nation's highest court. John Marshall lost this case when the Court held that a treaty between the United States and Great Britain terminating the war requiring Americans to pay the debts they owed to British creditors not in State currency, but in the equivalent of gold.

Like his legal career, Marshall saw success in politics. He held legislative office as a member of the Virginia House of Delegates, a member of the Governor's Council of State, and finally as a member of the United States House of Representatives. But one of his most important, but overlooked roles is his election to the Virginia convention that ratified the Federal

Constitution. Marshall rose and delivered a very poignant speech on the role of the judiciary. This speech dispelled many of the fears of a Federal court system and truly defined his views on the proper function of government.

However, John Marshall was not a boisterous individual. He refused many attempts by President Adams to appoint him to Federal office. But he accepted and served as a diplomatic envoy to France for President Adams as well as Adams' Secretary of State. It was with his dedicated service as Secretary of State that led President Adams to appoint Marshall to the United States Supreme Court, where his legacy would endure.

We all know the landmark cases that John Marshall decided. From *McCulloch v. Maryland* to *Gibbons v. Ogden*, Marshall's contribution to the American judiciary system is ever present. But the case that truly enshrines his legacy is his ruling in *Marbury v. Madison*. In fact, what made this more impressive was that *Marbury* was the first case that the Supreme Court and John Marshall heard after Marshall became Chief Justice of the United States.

Marshall's ruling in *Marbury v. Madison* has defined the role of the Supreme Court and its pivotal place in our system of checks and balances. Although the decision limited the power of the Supreme Court, it also served to establish the Court's authority to review the constitutionality of acts of Congress. The doctrine of judicial review became a fundamental principle of Constitutional law.

While I am a Jeffersonian who wishes to limit the reach and meddling of the Federal Government into the rights and prerogatives of the people and the States, I do believe these foundational Constitutional questions, debates, and decisions are noteworthy for the education of our present leaders and students. Such attention to historic figures such as John Marshall will help our young people better understand what it means to be an American.

It is with great honor that I stand here today and celebrate the birthday of one of our great citizen soldiers, statesmen, and Chief Justices. We should celebrate John Marshall's contribution to our country. His steadfast commitment to federalism helped define the role of the courts and may have ultimately preserved the delicate equilibrium of our Government. But what trumped his loyalty to the federalist way of life, was his love for his Nation and his desire to see America flourish into the great country that it is today.

I would like to take this opportunity to wish a happy 249th birthday to Chief Justice John Marshall, and I look forward to the festivities that are being planned to honor Chief Justice Marshall's 250th birthday next year.



## DISASTER ASSISTANCE

Mr. DODD. Madam President, as all Americans, especially those in Florida, Mississippi, Alabama, and Louisiana well know, this hurricane season is proving terribly destructive and it is not over yet. Many of my colleagues have risen before this body to describe the damage caused by Hurricanes Charley, Francis, and Ivan. I want to commend them for their efforts and commend this body for the speed with which it passed \$2 billion worth of aid to help Florida recover from the devastation. I understand additional aid packages are also under consideration, and I urge my colleagues to move as swiftly as possible to provide all necessary aid to help those who were affected by these storms.

At the same time, I want to call attention to another region which was also hard-hit by these storms. To date, Hurricanes Charley, Francis, and Ivan, as well as Tropical Storm Jeanne have claimed the lives of well over 1,000 people and caused extensive damage throughout the Caribbean, especially in Haiti, Grenada, and Jamaica.

Just this past week, Tropical Storm Jeanne made landfall on the Island of Hispaniola. Rain, mud slides and flooding have made it the season's deadliest storm, claiming at least 1,070 lives in the impoverished nation of Haiti, 19 in the Dominican Republic and 7 in Puerto Rico. As of September 21, 50 percent of the city of Gonaives, in northern Haiti, remained under water, and the loss of lives and infrastructure to the people of Gonaives are enormous and likely to increase.

Tropical Storm Jeanne is only the latest in what has been a deadly hurricane season. Two weeks ago, Hurricane Ivan cut a swath of destruction across much of the Caribbean. Keith Mitchell, the Prime Minister of Grenada, called the damages to his island, "beyond imagination," and with good reason. Over 90 percent of the buildings in Grenada were damaged by the storm. Two thirds of the population, approximately 60,000 out of a total of 95,000 residents, are now homeless. Power is out across the island, and the Grenadan people are in desperate need of food, water, and shelter. The Hurricane even destroyed a 17th century stone prison, allowing a number of inmates to escape.

I am pleased that the United States has already provided nearly \$1 million in direct assistance to Grenada, \$700,000 to Jamaica, \$300,000 to the Bahamas, and \$60,000 to Haiti. The Office of Foreign Disaster Assistance, moreover, currently has teams on the ground throughout the Caribbean, assessing what steps the United States should take to bring additional aid to this devastated region.

But the Caribbean remains in desperate need. United Nations Disaster Assessment and Coordination teams have estimated that more than 50,000 people require urgent water and sanitation services in Jamaica. In the Gonaives region of Haiti, at least 20,000

are homeless, and 80 percent of the population was severely affected by the storm. Indeed, our immediate goal has to be providing basic necessities: food, water, shelter.

But while we must focus on these requirements, we cannot forget that rebuilding lost infrastructure in these countries will require a much more significant and sustained commitment of aid. It is always difficult to estimate total damages so soon after such a devastating storm, but one thing is certain—the cost of recovery will be immense. The World Bank estimates the rebuilding costs in Grenada alone are likely to rise to several billion dollars. The United States and the international community must rise to this challenge.

Many countries and organizations have already made some important contributions. CARICOM nations, in particular, have stepped forward to provide assistance. Trinidad and Tobago has pledged \$1.7 million to Grenada and Jamaica, and around 200 troops from CARICOM countries have helped restore order in St. George's, the capital of Grenada, where looting was rampant in the immediate aftermath of the storm.

These storms, however, did more than just knock out power and telephone lines. They damaged schools and hospitals. They destroyed agriculture and industry critical to the long-term economic future of the region. In Grenada, the nutmeg crop, which is critical to the Grenadan economy, suffered extensive damages, and these crops will take years to recover, since Nutmeg trees take as many as 20 years to grow to their full potential. The year's banana crop was almost entirely lost, and the tourist industry was also badly damaged. National Public Radio quoted an advisor to Prime Minister Mitchell as saying, "Grenada has no economy. The economy is dead."

Flooding, meanwhile, has destroyed homes and crops throughout Haiti, particularly in the northern region of Gonaives. Most of the agricultural land outside that city has been flooded, and at least 20,000 are without homes. The poorest nation in the Americas, Haiti has already suffered from political turmoil as well as flooding, which four months ago claimed the lives of at least 1,700 people. As I mentioned earlier, this time, more than 1,070 have lost their lives.

Mr. President, Louis Telesford, a 27 year old Grenadan, had his wooden home destroyed by Hurricane Ivan. According to the Associated Press, he is now living along with 15 other people in his neighbor's concrete house. "It's going to be a long, long time before we recover," said Mr. Telesford. "We need help." I urge the administration to ensure that we provide this critical assistance.

## ADDITIONAL STATEMENTS

## HONORING THE MEN AND WOMEN OF THE BOISE AIRPORT TRAFFIC CONTROL TOWER

• Mr. CRAPO. Mr. President, today I offer my congratulations to the men and women who operate the Boise Airport Traffic Control Tower, ATCT, on its being named the Regional Facility of the Year for 2003 by the FAA.

The Boise ATCT was rated outstanding and best among five other level-8 facilities with the FAA Northwest mountain region. Each facility was evaluated in the categories of operational excellence, communications, employee development, external relations, resource management, human relations, professionalism, employee morale and customer service. Boise's outstanding facility handled 163,022 operations in 2003 with consistent, dedicated and superior service.

I am proud of these highly capable men and women, and proud to have them representing our State. I wish each of them continued success in serving the great State of Idaho, its citizens and the citizens of the Nation. •

## POLISH HERITAGE ASSOCIATION

• Ms. MIKULSKI. Madam President, I rise today to salute the Polish Heritage Association of Maryland on the occasion of their thirtieth anniversary.

In 1974, a hearty band of Polish-Americans in Maryland decided to make a difference by founding the Polish Heritage Association of Maryland. Founders, like Stan Ciesielski, came together to make outstanding contributions to America, future generations and Poland. The Polish Heritage Association shows that in America, it is possible to be both Polish and American; by promoting the rich legacy of our past and enriching our community for the future.

The Polish Heritage Association does this through scholarships for young people: over \$160,000 supporting more than 150 of Maryland's best and brightest students of Polish ancestry. The Polish Heritage Association has also been tireless in their humanitarian support for Poland. As the Polish people suffered under martial law, they created and organized Maryland Action for Poland, raising thousands of dollars and sending thousands of food packages to Poland. In 1995, the Polish Heritage Association raised over \$300,000 to send medical supplies to Lodz, where Communist mismanagement had led to severe supply shortages.

The Polish Heritage Association has forwarded Polish life with cultural and educational programs, such as lectures, concerts and exhibits. The Polish Heritage Association has shown that by organizing and cooperating with each other, we can make a real difference.

I am proud to be the first Polish-American woman in Senate. Growing up in East Baltimore, I learned about

our proud history. Poland's history is marked by strong, achieving women, from Queen Jadwiga, ushering in Poland's "golden age," to Marie Sklodowski Curie, the first woman to win a Nobel Prize. I learned about Polish heroes like Copernicus, Chopin and General Pulaski and General Kosciuszko. I also learned that the history of Poland has been a sometimes melancholy one. Every king, Kaiser, czar or comrade who ever wanted to have a war in Europe always started by invading Poland. But while Poland was sometimes occupied, the heart and soul of the Polish nation was never occupied.

In 1980, an obscure electrician, working in the Gdansk shipyard jumped over a wall proclaiming the Solidarity movement. He took the Polish people and the whole world with him to bring down the Iron Curtain.

I grew up with the values that our Polish community holds so dear. Values like patriotism, social justice, respect for others, hard work and loyalty. These are the values I carry with me on the floor of the Senate.

I am proud of my record of standing up for Poland: from solidarity to the Senate floor. I fought to enlarge NATO and I am so proud that Poland is now a full, contributing member, playing an important role in every NATO action. Poland has stood with our American troops in Iraq, fighting alongside from day one.

We know that Poland faces many challenges: its economy, growing international commitments and the pains from moving to a free market democracy. But I will continue to stand up for Poland, and so will the Polish Heritage Association.

Just this week, I introduced legislation to extend the United States Visa Waiver Program to Poland. I joined with Lech Walesa to stand up for Polish citizens who want to travel to the U.S. for business or tourism so they can stay for up to 60 days without needing to stand in line to get a visa. I am fighting to remove barriers so the Pulaskis and Kosciuszkos and Marie Curies of today can visit our country, to keep the doors of friendship open. Immigrants built this country; we can't close the door behind us.

I am proud to celebrate the thirtieth anniversary of the Polish Heritage Association of Maryland, and salute this organization on the floor of the United States Senate. So many things to celebrate: a thriving Polish Community in Baltimore and 30 years of contributions to family, country, and heritage. ●

#### TRIBUTE TO ADMIRAL JEROME L. JOHNSON

● Mr. McCAIN. Mr. President, today I honor an exceptional leader and true patriot. After a lifetime of service to our Nation, Jerome L. Johnson is retiring from his current position as chairman of the Military Officers Association of America, effective October 14,

2004. On this occasion, it is fitting to also recognize his 38 years of commissioned service as a naval officer and exemplary leadership as president and chief operating officer of the Navy-Marine Corps Relief Society. Admiral Johnson's career illustrates a lifelong commitment to service with honor and dedication to causes than his own self-interest.

A native Texan, he graduated from Texas A&M University, completed the Naval Aviation Cadet Program, and was commissioned as an ensign in the U.S. Navy in 1956. As a naval aviator, he served with distinction in a wide range of combat, command, and staff assignments. Admiral Johnson's distinguished naval career culminated with tours of duty as commander Second Fleet, commander of NATO's Striking Fleet Atlantic, and finally as the vice chief of Naval Operations. He retired from military service in 1994 as the senior naval aviator on active duty, receiving the prestigious honorary title of the Navy's "Gray Eagle."

Admiral Johnson's selfless devotion to service and quest for excellence continued long after he left active duty. For 10 years, he served as president and chief executive officer of the Navy-Marine Corps Relief Society, which provides financial, educational, and other assistance to active-duty and retired sailors, marines, and their family members. He also was elected to the board of directors of the Retired Officers Association in 1998, became the chairman of the board, and oversaw the organization's successful transformation into the Military Officers Association of America. Through his responsible stewardship, MOAA continues to support Congress by advocating legislative initiatives that improve readiness and quality of life for all current and retired members of our services, as well as their families.

We are grateful to Admiral Johnson for his outstanding leadership in uniform and in private life by supporting members of the Armed Forces, the military coalition, and all veterans. We offer Admiral Johnson a sharp salute, and wish him "fair winds and following seas." ●

#### MESSAGES FROM THE PRESIDENT

Messages from the President of the United States were communicated to the Senate by Ms. Evans, one of his secretaries.

#### EXECUTIVE MESSAGES REFERRED

As in executive session the Presiding Officer laid before the Senate messages from the President of the United States submitting sundry nominations which were referred to the appropriate committees.

(The nominations received today are printed at the end of the Senate proceedings.)

#### MESSAGES FROM THE HOUSE

##### ENROLLED BILL SIGNED

At 11:31 a.m., a message from the House of Representatives, delivered by Mr. Hanrahan, one of its reading clerks, announced that the Speaker of the House of Representatives has signed the following enrolled bills:

H.R. 265. An act to provide for an adjustment of the boundaries of Mount Rainier National Park, and for other purposes.

H.R. 1521. An act to provide for additional lands to be included within the boundary of the Johnstown Flood National Memorial in the State of Pennsylvania, and for other purposes.

H.R. 1616. An act to authorize the exchange of certain lands within the Martin Luther King, Junior, National Historic Site for lands owned by the City of Atlanta, Georgia, and for other purposes.

H.R. 1648. An act to authorize the Secretary of the Interior to convey certain water distribution systems of the Cachuma Project, California, to the Carpinteria Valley Water District and the Montecito Water District.

H.R. 1658. An act to amend the Railroad Right-of-Way Conveyance Validation Act to validate additional conveyances of certain lands in the State of California that form part of the right-of-way granted by the United States to facilitate the construction of the transcontinental railway, and for other purposes.

H.R. 1732. An act to amend the Reclamation Wastewater and Groundwater Study and Facilities Act to authorize the Secretary of the Interior to participate in the Williamson County, Texas, Water Recycling and Reuse Project, and for other purposes.

H.R. 2696. An act to establish Institutes to demonstrate and promote the use of adaptive ecosystem management to reduce the risk of wildfires, and restore the health of fire-adapted forest and woodland ecosystems of the interior West.

H.R. 3209. An act to amend the Reclamation Project Authorization Act of 1972 to clarify the acreage for which the North Loup division is authorized to provide irrigation water under the Missouri River Basin project.

H.R. 3249. An act to extend the term of the Forest Counties Payments Committee.

H.R. 3768. An act to expand the Timucuan Ecological and Historic Preserve, Florida.

The enrolled bills were subsequently signed by the President pro tempore (Mr. STEVENS).

At 2:08 p.m., a message from the House of Representatives, delivered by Ms. Niland, one of its reading clerks, announced that the House has agreed to the following concurrent resolution:

S. Con. Res. 137. Concurrent resolution calling for the suspension of Sudan's membership on the United Nations Commission on Human Rights.

The message also announced that the House has passed the following bills, in which it requests the concurrence of the Senate:

H.R. 2449. An act to establish a commission to commemorate the sesquicentennial of the American Civil War.

H.R. 2528. An act to establish the Hudson-Fulton-Champlain 400th Commemoration Commission, and for other purposes.

H.R. 3589. An act to create the Office of Chief Financial Officer of the Government of the Virgin Islands.

H.R. 3734. An act to designate the Federal building located at Fifth and Richardson

Avenues in Roswell, New Mexico, as the "Joe Skeen Federal Building".

H.R. 4045. An act to authorize the Secretary of the Interior to prepare a feasibility study with respect to the Mokolumne River, and for other purposes.

H.R. 4806. An act to provide for a land exchange involving Federal lands in the Lincoln National Forest in the State of New Mexico, and for other purposes.

H.R. 5039. An act to designate the facility of the United States Postal Service located at United States Route 1 in Ridgeway, North Carolina, as the "Eva Holtzman Post Office".

The message further announced that the House has agreed to the following concurrent resolutions, in which it requests the concurrence of the Senate:

H. Con. Res. 161. Concurrent resolution recognizing the outstanding efforts of the individuals and communities who volunteered or donated items to the North Platte Canteen in North Platte, Nebraska, during World War II from December 25, 1941, to April 1, 1946.

H. Con. Res. 473. Concurrent resolution expressing the sense of Congress that it is appropriate to annually observe Patriot Day, September 11, with voluntary acts of service and compassion.

H. Con. Res. 488. Concurrent resolution commending the National Oceanic and Atmospheric Administration and its employees for its dedication and hard work during Hurricanes Charley, Frances, and Ivan.

H. Con. Res. 489. Concurrent resolutions supporting the goals and ideals of National Preparedness Month.

H. Con. Res. 494. Concurrent resolution supporting the goals and purposes of National Farm Safety and Health Week and applauding the men and women who provide a stable supply of food and fiber for the United States and the world.

At 7:39 p.m., a message from the House of Representatives, delivered by Ms. Niland, one of its reading clerks, announced that the House agrees to the report of the committee of conference on the disagreeing votes of the two Houses on the amendments of the Senate to the bill (H.R. 1308) entitled "An Act to amend the Internal Revenue Code of 1986 to end certain abusive tax practices, to provide tax relief and simplification, and for other purposes".

#### MEASURES REFERRED

The following bills were read the first and the second times by unanimous consent, and referred as indicated:

H.R. 2449. An act to establish a commission to commemorate the sesquicentennial of the American Civil War; to the Committee on Energy and Natural Resources.

H.R. 2528. An act to establish the Hudson-Fulton-Champlain 400th Commemoration Commission, and for other purposes; to the Committee on Energy and Natural Resources.

H.R. 3589. An act to create the Office of Chief Financial Officer of the Government of the Virgin Islands; to the Committee on Energy and Natural Resources.

H.R. 4045. An act to authorize the Secretary of the Interior to prepare a feasibility study with respect to the Mokolumne River, and for other purposes; to the Committee on Energy and Natural Resources.

H.R. 4806. An act to provide for a land exchange involving Federal lands in the Lincoln National Forest in the State of New

Mexico, and for other purposes; to the Committee on Energy and Natural Resources.

H.R. 5039. An act to designate the facility of the United States Postal Service located at United States Route 1 in Ridgeway, North Carolina, as the "Eva Holtzman Post Office"; to the Committee on Governmental Affairs.

The following concurrent resolutions were read, and referred as indicated:

H. Con. Res. 473. Concurrent resolution expressing the sense of Congress that the President should designate September 11 as a national day of voluntary service, charity, and compassion; to the Committee on Health, Education, Labor, and Pensions.

H. Con. Res. 488. Concurrent resolution commending the National Oceanic and Atmospheric Administration and its employees for its dedication and hard work during Hurricanes Charley and Frances; to the Committee on Commerce, Science, and Transportation.

H. Con. Res. 489. Concurrent resolution supporting the goals and ideals of National Preparedness Month; to the Committee on Governmental Affairs.

H. Con. Res. 494. Concurrent resolution supporting the goals and purposes of National Farm Safety and Health Week and applauding the men and women who provide a stable supply of food and fiber for the United States and the world; to the Committee on Agriculture, Nutrition, and Forestry.

#### MEASURES PLACED ON THE CALENDAR

The following bill was read the second time, and placed on the calendar:

S. 2830. A bill to amend part A of title IV of the Social Security Act to promote healthy marriages and responsible fatherhood, and for other purposes.

#### MEASURES READ THE FIRST TIME

The following bills were read the first time:

S. 2844. A bill to designate Poland as a program country under the visa waiver program established under section 217 of the Immigration and Nationality Act.

S. 2845. A bill to reform the intelligence community and the intelligence and intelligence-related activities of the United States Government, and for other purposes.

#### EXECUTIVE AND OTHER COMMUNICATIONS

The following communications were laid before the Senate, together with accompanying papers, reports, and documents, and were referred as indicated:

EC-9401. A communication from the Program Analyst, Federal Aviation Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Airworthiness Directives: Pratt and Whitney Canada PW206A and PW206E Turbohaft Engines Doc. No. 2003-NE-25" (RIN2120-AA64) received on September 23, 2004; to the Committee on Commerce, Science, and Transportation.

EC-9402. A communication from the Program Analyst, Federal Aviation Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Airworthiness Directives: McDonnell Douglas Model DC 10 Series Airplanes; Model MD 10 Series Airplanes, and MD 11 Series Airplanes Doc. No. 2004-NM-127" (RIN2120-AA64) received on September 23,

2004; to the Committee on Commerce, Science, and Transportation.

EC-9403. A communication from the Program Analyst, Federal Aviation Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Airworthiness Directives: Grob Werke GmbH and Co KY Models G102 Club Astir III, G102 Club Astir IIIB, and G102 Standard Astir III Sailplanes; Doc. No. 2004-CE-10" (RIN2120-AA64) received on September 23, 2004; to the Committee on Commerce, Science, and Transportation.

EC-9404. A communication from the Program Analyst, Federal Aviation Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Airworthiness Directives: Raytheon Aircraft Company 65, 90, 99, 100, 200, 300, and 1900 Series Airplanes" (RIN2120-AA64) received on September 23, 2004; to the Committee on Commerce, Science, and Transportation.

EC-9405. A communication from the Program Analyst, Federal Aviation Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Airworthiness Directives: General Electric Company CT7-2D1 Turbo Engines; Doc. No. 2004-NE-24" (RIN2120-AA64) received on September 23, 2004; to the Committee on Commerce, Science, and Transportation.

EC-9406. A communication from the Program Analyst, Federal Aviation Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Airworthiness Directives: General Electric Company CF34-3A1 and 3B1 Series Turbofan Engines; Doc. No. 2004-NE-26" (RIN2120-AA64) received on September 23, 2004; to the Committee on Commerce, Science, and Transportation.

EC-9407. A communication from the Program Analyst, Federal Aviation Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Airworthiness Directives: Cessna Aircraft Company Models 172R, 172S, 182S, 182T, T182T, 206H, and T206H Airplanes Doc. No. 2004-CE-03" (RIN2120-AA64) received on September 23, 2004; to the Committee on Commerce, Science, and Transportation.

EC-9408. A communication from the Program Analyst, Federal Aviation Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Airworthiness Directives: Eurocopter France Model AS265N2, AS365Ne, EC155B, EC155BI, SA365AN and N1, and SA 366G1 Helicopters Doc. No. 2004-SW-19" (RIN2120-AA64) received on September 23, 2004; to the Committee on Commerce, Science, and Transportation.

EC-9409. A communication from the Program Analyst, Federal Aviation Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Airworthiness Directives: Boeing Model 767-200, 300, and 300f Series Airplanes Doc. NO. 2002-NM-186" (RIN2120-AA64) received on September 23, 2004; to the Committee on Commerce, Science, and Transportation.

EC-9410. A communication from the Program Analyst, Federal Aviation Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Airworthiness Directives: Boeing Model 727 Series Airplanes Modified in Accordance with Supplemental Type Certificate SA 1767AO or SA1768SO; Doc. No. 97-NM-235 Correction" (RIN2120-AA64) received on September 23, 2004; to the Committee on Commerce, Science, and Transportation.

EC-9411. A communication from the Program Analyst, Federal Aviation Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule

entitled "Airworthiness Directives: Cessna Aircraft Company Models 208 and 20B Airplanes Doc. No. 2002-CE-23" (RIN2120-AA64) received on September 23, 2004; to the Committee on Commerce, Science, and Transportation.

EC-9412. A communication from the Program Analyst, Federal Aviation Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Airworthiness Directives: McDonnell Douglas Model DC 9 81, 82, 83, 87, and Model MD 88 Airplanes" (RIN2120-AA64) received on September 23, 2004; to the Committee on Commerce, Science, and Transportation.

EC-9413. A communication from the Program Analyst, Federal Aviation Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Airworthiness Directives: Fokker Model F28 Mark AN0070 and 0100 Series Airplanes Doc. No. 2002-NM-280" (RIN2120-AA64) received on September 23, 2004; to the Committee on Commerce, Science, and Transportation.

EC-9414. A communication from the Program Analyst, Federal Aviation Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Airworthiness Directives: BAE Systems Limited Model 4101 Airplanes Doc. No. 2001-NM-270" (RIN2120-AA64) received on September 23, 2004; to the Committee on Commerce, Science, and Transportation.

EC-9415. A communication from the Program Analyst, Federal Aviation Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Airworthiness Directives: Airbus Model A310 Series Airplanes Doc. No. 2002-NM-344" (RIN2120-AA64) received on September 23, 2004; to the Committee on Commerce, Science, and Transportation.

EC-9416. A communication from the Program Analyst, Federal Aviation Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Airworthiness Directives: Fokker F27, Mark 100, 200, 300, 400, 500, 600, and 700 Series Airplanes Doc. No. 2002-NM-302" (RIN2120-AA64) received on September 23, 2004; to the Committee on Commerce, Science, and Transportation.

EC-9417. A communication from the Program Analyst, Federal Aviation Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Airworthiness Directives: The New Piper Aircraft, Inc. Model PA 46 500TP Airplanes Doc. No. 2003-CE-52" (RIN2120-AA64) received on September 23, 2004; to the Committee on Commerce, Science, and Transportation.

EC-9418. A communication from the Program Analyst, Federal Aviation Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Airworthiness Directives: Airbus Model A330-202, 203, 223, and 243 Airplanes and A330-300 Series Airplanes Doc. No. 2003-NM-272" (RIN2120-AA64) received on September 23, 2004; to the Committee on Commerce, Science, and Transportation.

EC-9419. A communication from the Program Analyst, Federal Aviation Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Airworthiness Directives: Airbus Models A310 Series Airplanes Doc. No. 2003-NM-279" (RIN2120-AA64) received on September 23, 2004; to the Committee on Commerce, Science, and Transportation.

EC-9420. A communication from the Program Analyst, Federal Aviation Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Airworthiness Directives: Bom-

bardier Model DHC 8 101, 102, 103, 106, 201, 202, 301, 311, and 315 Airplanes Doc. No. 2003-NM-285" (RIN2120-AA64) received on September 23, 2004; to the Committee on Commerce, Science, and Transportation.

EC-9421. A communication from the Program Analyst, Federal Aviation Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Airworthiness Directives: Air Tractor Inc. Models AT 401, 401B, 402A, 402B, 501, 502, 502A, 502B, 503A, 602, 802, and AT802A Airplanes Doc. No. 2004-CE-05" (RIN2120-AA64) received on September 23, 2004; to the Committee on Commerce, Science, and Transportation.

EC-9422. A communication from the Program Analyst, Federal Aviation Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Airworthiness Directives: Saab Model SAAB SF3401A Series Airplanes Doc. No. 2002-NM-319" (RIN2120-AA64) received on September 23, 2004; to the Committee on Commerce, Science, and Transportation.

EC-9423. A communication from the Program Analyst, Federal Aviation Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Airworthiness Directives: Rolls Royce plc RB211 Trent 800 Series Turbofan Engines Doc. No. 2003-NE-38" (RIN2120-AA64) received on September 23, 2004; to the Committee on Commerce, Science, and Transportation.

EC-9424. A communication from the Program Analyst, Federal Aviation Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Airworthiness Directives: Boeing Model 737-200, 200C, 300, 400, and 500 Series Airplanes Doc. No. 99-NM-78" (RIN2120-AA64) received on September 23, 2004; to the Committee on Commerce, Science, and Transportation.

EC-9425. A communication from the Program Analyst, Federal Aviation Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Airworthiness Directives: Empresa Brasileira de Aeronautica SW and 145 Series Airplanes Doc. No. 2004-NM-47" (RIN2120-AA64) received on September 23, 2004; to the Committee on Commerce, Science, and Transportation.

EC-9426. A communication from the Program Analyst, Federal Aviation Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Modification of Class E Airspace; Columbus, NE Correction; Doc. No. 04-ACE-42" (RIN2120-AA66) received on September 23, 2004; to the Committee on Commerce, Science, and Transportation.

EC-9427. A communication from the Program Analyst, Federal Aviation Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Modification of Class E Airspace; Fairbury, NE Doc. No. 04-ACE-43" (RIN2120-AA66) received on September 23, 2004; to the Committee on Commerce, Science, and Transportation.

EC-9428. A communication from the Program Analyst, Federal Aviation Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Establishment of Class E Airspace; Northwood, ND Doc. No. 04-AGL-03" (RIN2120-AA66) received on September 23, 2004; to the Committee on Commerce, Science, and Transportation.

EC-9429. A communication from the Program Analyst, Federal Aviation Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Establishment of Class E Airspace; California City, CA Doc. No. 03-AWP-15" (RIN2120-AA66) received on September 23, 2004; to the Committee on Commerce, Science, and Transportation.

(RIN2120-AA66) received on September 23, 2004; to the Committee on Commerce, Science, and Transportation.

EC-9430. A communication from the Program Analyst, Federal Aviation Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Standard Instrument Approach Procedures; Miscellaneous Amendments (22); Amdt No 3101" (RIN2120-AA66) received on September 23, 2004; to the Committee on Commerce, Science, and Transportation.

EC-9431. A communication from the Program Analyst, Federal Aviation Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Final Rule: Fuel Tank Safety Compliance Extension and Aging Airplane Program Update (Request for Comments) Extension of Comment Period" (RIN2120-A120) received on September 23, 2004; to the Committee on Commerce, Science, and Transportation.

EC-9432. A communication from the Program Analyst, Federal Aviation Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Certification of Aircraft and Airman for the Operation of Light-Sport Aircraft Doc. No. FAA-2001-11133" (RIN2120-AH19) received on September 23, 2004; to the Committee on Commerce, Science, and Transportation.

EC-9433. A communication from the Program Analyst, Federal Aviation Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Amendment to Class E Airspace; La Junta, CO Doc. No. 03-ANM-08" (RIN2120-AA66) received on September 23, 2004; to the Committee on Commerce, Science, and Transportation.

EC-9434. A communication from the Program Analyst, Federal Aviation Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Modification of Class E Airspace; Wayne, NE Doc. No. 04-ACE-38" (RIN2120-AA66) received on September 23, 2004; to the Committee on Commerce, Science, and Transportation.

EC-9435. A communication from the Program Analyst, Federal Aviation Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Establishment of R 5802C, D, and E, Fort Indiantown Gap, PA Doc. No. 02-AEA-19" (RIN2120-AA66) received on September 23, 2004; to the Committee on Commerce, Science, and Transportation.

EC-9436. A communication from the Program Analyst, Federal Aviation Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Standard Instrument Approach Procedures; Miscellaneous Amendments (33); Amdt. No. 3103" (RIN2120-AA66) received on September 23, 2004; to the Committee on Commerce, Science, and Transportation.

EC-9437. A communication from the Program Analyst, Federal Aviation Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "IFR Altitudes; Miscellaneous Amendments (8); Amdt. No. 450" (RIN2120-AA66) received on September 23, 2004; to the Committee on Commerce, Science, and Transportation.

EC-9438. A communication from the Attorney, Office of Aviation Enforcement and Proceedings, Office of the Secretary, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Passenger Baggage Liability" (RIN2105-AD42) received on September 23, 2004; to the Committee on Commerce, Science, and Transportation.

EC-9439. A communication from the Attorney-Advisor, National Highway Traffic Safety Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Power-Operated Windows: Roof Panels" (RIN2127-AF83) received on September 23, 2004; to the Committee on Commerce, Science, and Transportation.

EC-9440. A communication from the Attorney-Advisor, National Highway Traffic Safety Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Power Window Safety Switches" (RIN2127-AG36) received on September 23, 2004; to the Committee on Commerce, Science, and Transportation.

EC-9441. A communication from the Attorney, Office of the Chief Counsel, Transportation Security Administration, transmitting, pursuant to law, the report of a rule entitled "Flight Training for Aliens and Other Designated Individuals; Security Awareness Training for Flight School Employees" (RIN1652-AA35) received on September 23, 2004; to the Committee on Commerce, Science, and Transportation.

EC-9442. A communication from the Congressional Review Coordinator, Animal and Plant Health Inspection Service, Department of Agriculture, transmitting, pursuant to law, the report of a rule entitled "Importation of Wood Packaging Material" (Doc. No. 02-032-3) received on September 23, 2004; to the Committee on Agriculture, Nutrition, and Forestry.

EC-9443. A communication from the Administrator, Agricultural Marketing Service, Department of Agriculture, transmitting, pursuant to law, the report of a rule entitled "Kiwifruit Grown in California; Decreased Assessment Rate" (Doc. No. FV04-920-2) received on September 23, 2004; to the Committee on Agriculture, Nutrition, and Forestry.

EC-9444. A communication from the Deputy Associate Administrator, Environmental Protection Agency, transmitting, pursuant to law, the report of a rule entitled "Dimethenamid; Pesticide Tolerance" (FRL#7680-1) received on September 23, 2004; to the Committee on Agriculture, Nutrition, and Forestry.

EC-9445. A communication from the Deputy Associate Administrator, Environmental Protection Agency, transmitting, pursuant to law, the report of a rule entitled "Lactofen; Pesticide Tolerance" (FRL#7680-2) received on September 23, 2004; to the Committee on Agriculture, Nutrition, and Forestry.

EC-9446. A communication from the Deputy Associate Administrator, Environmental Protection Agency, transmitting, pursuant to law, the report of a rule entitled "Carfentazone-ethyl; Pesticide Tolerance" (FRL#7678-9) received on September 23, 2004; to the Committee on Agriculture, Nutrition, and Forestry.

EC-9447. A communication from the Deputy Associate Administrator, Environmental Protection Agency, transmitting, pursuant to law, the report of a rule entitled "Citraate Esters; Exemption from the Requirement of a Tolerance" (FRL#7677-6) received on September 23, 2004; to the Committee on Agriculture, Nutrition, and Forestry.

EC-9448. A communication from the Deputy Associate Administrator, Environmental Protection Agency, transmitting, pursuant to law, the report of a rule entitled "Penoxsulam, 2-(2,2-difluoroethoxy)-N-(5,8-dimethoxyl[1,2,4]triazolo[1,5-c]pyrimidin-2-yl)-6-(trifluoromethyl)benzenesulfonamide; Pesticide Tolerance" (FRL#7678-6) received on September 23, 2004; to the Committee on Agriculture, Nutrition, and Forestry.

EC-9449. A communication from the Deputy Associate Administrator, Environmental

Protection Agency, transmitting, pursuant to law, the report of a rule entitled "Tebufenozide; Pesticide Tolerance" (FRL#7680-9) received on September 23, 2004; to the Committee on Agriculture, Nutrition, and Forestry.

#### REPORTS OF COMMITTEES

The following reports of committees were submitted:

By Mr. STEVENS, from the Committee on Appropriations:

Special Report entitled "Further Revised Allocation to Subcommittees of Budget Totals for Fiscal Year 2005" (Rept. No. 108-356).

By Mr. SPECTER, from the Committee on Veterans' Affairs, with an amendment in the nature of a substitute and an amendment to the title:

S. 2484. A bill to amend title 38, United States Code, to simplify and improve pay provisions for physicians and dentists, to authorize alternate work schedules and executive pay for nurses (Rept. No. 108-357).

By Ms. COLLINS, from the Committee on Governmental Affairs, without amendment:

S. 2840. An original bill to reform the intelligence community and the intelligence and intelligence-related activities of the United States Government, and for other purposes.

#### INTRODUCTION OF BILLS AND JOINT RESOLUTIONS

The following bills and joint resolutions were introduced, read the first and second times by unanimous consent, and referred as indicated:

By Mr. JOHNSON:

S. 2832. A bill to amend the Social Security act and the Internal Revenue Code of 1986 to exempt certain employment as a member of a local governing board from social security coverage; to the Committee on Finance.

By Mrs. FEINSTEIN (for herself and Mrs. BOXER):

S. 2833. A bill to authorize appropriations to the Secretary of the Interior for the restoration of the Angel Island Immigration Station in the State of California; to the Committee on Energy and Natural Resources.

By Ms. SNOWE:

S. 2834. A bill to enhance compliance assistance for small business; to the Committee on Small Business and Entrepreneurship.

By Mr. GRAHAM of Florida (for himself and Mr. NELSON of Florida):

S. 2835. A bill to amend the internal Revenue Code of 1986 to allow penalty free withdrawals from retirement plans for victims of federally declared disasters; to the Committee on Finance.

By Mr. VOINOVICH (for himself, Mr. LAUTENBERG, Mr. CORZINE, Mr. CHAFFEE, and Mr. KENNEDY):

S. 2836. A bill to amend the Omnibus Parks and Public Lands Management Act of 1996 to extend the authorization for certain national heritage areas, and for other purposes; to the Committee on Energy and Natural Resources.

By Mr. KENNEDY (for himself, Mr. LAUTENBERG, Mrs. CLINTON, and Mr. SCHUMER):

S. 2837. A bill to extend the period for COBRA coverage for victims of the terrorist attacks of September 11, 2001; to the Committee on Health, Education, Labor, and Pensions.

By Mrs. CLINTON (for herself and Mr. SCHUMER):

S. 2838. A bill to designate the facility of the United States Postal Service located at

10 West Prospect Street in Nanuet, New York, as the "Anthony I. Lombardi Memorial Post Office Building"; to the Committee on Governmental Affairs.

By Mrs. CLINTON (for herself and Mr. SCHUMER):

S. 2839. A bill to designate the facility of the United States Postal Service located at 555 West 180th Street in New York, New York, as the "Sergeant Riayan A. Tejada Post Office"; to the Committee on Governmental Affairs.

By Ms. COLLINS:

S. 2840. An original bill to reform the intelligence community and the intelligence and intelligence-related activities of the United States Government, and for other purposes; from the Committee on Governmental Affairs; placed on the calendar.

By Ms. CANTWELL (for herself, Mr. CRAIG, Mrs. MURRAY, Mr. SMITH, and Mr. WYDEN):

S. 2841. A bill to designate the Ice Age Floods National Geologic Trail, and for other purposes; to the Committee on Energy and Natural Resources.

By Mrs. BOXER (for herself, Mrs. FEINSTEIN, and Mr. JEFFORDS):

S. 2842. A bill to amend title 49, United States Code, to require motor carriers to comply with vehicle emission performance standards established by the Environmental Protection Agency, and for other purposes; to the Committee on Commerce, Science, and Transportation.

By Mr. CAMPBELL:

S. 2843. A bill to make technical corrections to laws relating to Native Americans, and for other purposes; to the Committee on Indian Affairs.

By Mr. SANTORUM (for himself and Ms. MIKULSKI):

S. 2844. A bill to designate Poland as a program country under the visa waiver program established under section 217 of the Immigration and Nationality Act; read the first time.

By Ms. COLLINS (for herself and Mr. LIEBERMAN):

S. 2845. A bill to reform the intelligence community and the intelligence and intelligence-related activities of the United States Government, and for other purposes; read the first time.

#### SUBMISSION OF CONCURRENT AND SENATE RESOLUTIONS

The following concurrent resolutions and Senate resolutions were read, and referred (or acted upon), as indicated:

By Mr. LAUTENBERG (for himself and Mr. CRAIG):

S. Res. 433. A resolution commemorating the 215th anniversary of the United States Marshals Service; considered and agreed to.

By Mr. LEVIN (for himself, Mr. COCHRAN, Mr. LEAHY, Mr. ALLEN, Mr. JEFFORDS, Mr. REID, Mr. BAUCUS, Mrs. BOXER, Mr. LAUTENBERG, Mr. CRAIG, Mr. KENNEDY, Mr. KOHL, Mr. BIDEN, Mr. DASCHLE, Mr. WYDEN, Mr. AKAKA, and Mr. DAYTON):

S. Res. 434. A resolution recognizing and supporting all efforts to promote greater civic awareness among the people of the United States; considered and agreed to.

#### ADDITIONAL COSPONSORS

S. 363

At the request of Ms. MIKULSKI, the name of the Senator from Nebraska (Mr. NELSON) was added as a cosponsor of S. 363, a bill to amend title II of the Social Security Act to provide that the

reductions in social security benefits which are required in the case of spouses and surviving spouses who are also receiving certain Government pensions shall be equal to the amount by which two-thirds of the total amount of the combined monthly benefit (before reduction) and monthly pension exceeds \$1,200, adjusted for inflation.

S. 453

At the request of Mrs. HUTCHISON, the name of the Senator from Oregon (Mr. SMITH) was added as a cosponsor of S. 453, a bill to authorize the Health Resources and Services Administration and the National Cancer Institute to make grants for model programs to provide to individuals of health disparity populations prevention, early detection, treatment, and appropriate follow-up care services for cancer and chronic diseases, and to make grants regarding patient navigators to assist individuals of health disparity populations in receiving such services.

S. 556

At the request of Mr. BINGAMAN, his name was added as a cosponsor of S. 556, a bill to amend the Indian Health Care Improvement Act to revise and extend that Act.

S. 847

At the request of Mr. SMITH, the name of the Senator from Indiana (Mr. BAYH) was added as a cosponsor of S. 847, a bill to amend title XIX of the Social Security Act to permit States the option to provide medicaid coverage for low income individuals infected with HIV.

S. 939

At the request of Mr. HAGEL, the name of the Senator from Nevada (Mr. REID) was added as a cosponsor of S. 939, a bill to amend part B of the Individuals with Disabilities Education Act to provide full Federal funding of such part, to provide an exception to the local maintenance of effort requirements, and for other purposes.

S. 1379

At the request of Mr. JOHNSON, the name of the Senator from Iowa (Mr. GRASSLEY) was added as a cosponsor of S. 1379, a bill to require the Secretary of the Treasury to mint coins in commemoration of veterans who became disabled for life while serving in the Armed Forces of the United States.

S. 1925

At the request of Mr. KENNEDY, the name of the Senator from Delaware (Mr. CARPER) was added as a cosponsor of S. 1925, a bill to amend the National Labor Relations Act to establish an efficient system to enable employees to form, join, or assist labor organizations, to provide for mandatory injunctions for unfair labor practices during organizing efforts, and for other purposes.

S. 1968

At the request of Mr. ENZI, the names of the Senator from Michigan (Mr. LEVIN), the Senator from Louisiana (Ms. LANDRIEU) and the Senator from

New Jersey (Mr. LAUTENBERG) were added as cosponsors of S. 1968, a bill to amend the Higher Education Act of 1965 to enhance literacy in finance and economics, and for other purposes.

S. 2393

At the request of Mr. ROCKEFELLER, the name of the Senator from Maine (Ms. SNOWE) was added as a cosponsor of S. 2393, a bill to improve aviation security.

S. 2468

At the request of Ms. COLLINS, the name of the Senator from New York (Mr. SCHUMER) was added as a cosponsor of S. 2468, a bill to reform the postal laws of the United States.

S. 2526

At the request of Mr. BOND, the name of the Senator from Virginia (Mr. ALLEN) was added as a cosponsor of S. 2526, a bill to reauthorize the Children's Hospitals Graduate Medical Education Program.

S. 2614

At the request of Mr. CONRAD, the name of the Senator from Alaska (Ms. MURKOWSKI) was added as a cosponsor of S. 2614, a bill to amend title XVIII of the Social Security Act to improve the benefits under the medicare program for beneficiaries with kidney disease, and for other purposes.

S. 2686

At the request of Mr. ENZI, the name of the Senator from Montana (Mr. BURNS) was added as a cosponsor of S. 2686, a bill to amend the Carl D. Perkins Vocational and Technical Education Act of 1998 to improve the Act.

S. 2734

At the request of Mr. CAMPBELL, the name of the Senator from Hawaii (Mr. INOUE) was added as a cosponsor of S. 2734, a bill to implement the recommendations of the Inspector General of the Department of the Interior regarding Indian Tribal detention facilities.

S. 2759

At the request of Mr. ROCKEFELLER, the name of the Senator from Colorado (Mr. CAMPBELL) was added as a cosponsor of S. 2759, a bill to amend title XXI of the Social Security Act to modify the rules relating to the availability and method of redistribution of unexpended SCHIP allotments, and for other purposes.

S. 2764

At the request of Mr. DODD, the names of the Senator from New Jersey (Mr. LAUTENBERG) and the Senator from Minnesota (Mr. COLEMAN) were added as cosponsors of S. 2764, a bill to extend the applicability of the Terrorism Risk Insurance Act of 2002.

S. 2781

At the request of Mr. LUGAR, the names of the Senator from Oregon (Mr. WYDEN) and the Senator from Missouri (Mr. BOND) were added as cosponsors of S. 2781, a bill to express the sense of Congress regarding the conflict in Darfur, Sudan, to provide assistance for the crisis in Darfur and for com-

prehensive peace in Sudan, and for other purposes.

S. 2815

At the request of Mr. DEWINE, the name of the Senator from New Jersey (Mr. CORZINE) was added as a cosponsor of S. 2815, a bill to give a preference regarding States that require schools to allow students to self-administer medication to treat that student's asthma or anaphylaxis, and for other purposes.

S. 2827

At the request of Mrs. CLINTON, the names of the Senator from California (Mrs. BOXER), the Senator from Vermont (Mr. JEFFORDS), the Senator from Maryland (Ms. MIKULSKI), the Senator from Oregon (Mr. WYDEN), the Senator from New Jersey (Mr. CORZINE) and the Senator from New Jersey (Mr. LAUTENBERG) were added as cosponsors of S. 2827, a bill to amend the Federal Rules of Evidence to create an explicit privilege to preserve medical privacy.

S. CON. RES. 136

At the request of Mr. CONRAD, the names of the Senator from Florida (Mr. NELSON), the Senator from California (Mrs. BOXER), the Senator from Nevada (Mr. REID), the Senator from Indiana (Mr. BAYH), the Senator from Pennsylvania (Mr. SPECTER), the Senator from Iowa (Mr. HARKIN), the Senator from Wisconsin (Mr. KOHL) and the Senator from Minnesota (Mr. DAYTON) were added as cosponsors of S. Con. Res. 136, a concurrent resolution honoring and memorializing the passengers and crew of United Airlines Flight 93.

S. RES. 430

At the request of Mr. HATCH, the name of the Senator from Wisconsin (Mr. KOHL) was added as a cosponsor of S. Res. 430, a resolution designating November 2004 as "National Runaway Prevention Month".

#### STATEMENTS ON INTRODUCED BILLS AND JOINT RESOLUTIONS

By Mrs. FEINSTEIN (for herself and Mrs. BOXER):

S. 2833. A bill to authorize appropriations to the Secretary of the Interior for the restoration of the Angel Island Immigration Station in the State of California; to the Committee on Energy and Natural Resources.

Mrs. FEINSTEIN. Mr. President, I rise today to introduce the Angel Island Immigration Station Restoration and Preservation Act, with Senator BOXER as cosponsor.

This legislation authorizes the use of up to \$15 million in Federal funds for ongoing efforts to restore the Angel Island Immigration Station located on Angel Island within the San Francisco Bay.

I offer this as companion legislation to H.R. 4469 which has been introduced by Congresswoman Lynn Woolsey and to date has 45 cosponsors. Last week this bill was reported out of the House Resources Committee by unanimous consent.

The Angel Island Immigration Station is an important piece of American

history, especially to our Nation's Asian American and immigrant communities.

In the mid 19th Century millions of people, including ancestors of my own staff, came to America in pursuit of the American dream. Most people are familiar with Ellis Island and the stories of immigrants coming to America and seeing the Statue of Liberty in New York Harbor, but often forgotten are the experiences of those who made it to America by way of Angel Island. Just like those who came to New York City, there are many stories of triumph and tribulation associated with Angel Island.

However, for the Chinese and those from other Asian countries the story goes a bit further.

The economic downturn in the 1870s brought political pressures to deal with the increasing population of Chinese who were coming through the Golden Gate in search of a better life. Amongst the harshest of measures taken was the passage of the Chinese Exclusion Act of 1882.

The passage of this law and its subsequent implementation led to the creation of a national system to regulate the immigration of the Chinese.

Part of this process included opening the Angel Island Immigration Station in 1910 on Angel Island. The purpose of this new facility was to isolate Chinese immigrants from the City of San Francisco and the rest of the Bay Area.

After a difficult journey across the Pacific Ocean, potential immigrants were brought to the Station where they faced separation from their family, embarrassing medical examinations, grueling interrogations and long detentions that lasted months, even years, in living conditions that were considered deplorable.

Testaments to these experiences can be found today on the wooden walls of the barracks. Many of the detainees told their stories through poems that they carved on the barrack walls.

Using allegories and historical references, they described their aspirations for coming to America as well as expressed their anger and sadness at the treatment they received.

Concerns about the safety of the Station were realized when part of the Administration Building burned down in 1940 and all those being held were moved to a mainland facility.

Three years later Congress repealed the Chinese Exclusion Act. For the next 20 years the Station remained mostly unused except for a short term during World War II, when it was used as a prisoner of war camp.

In 1963, Angel Island became a State park and the California Department of Parks and Recreation assumed stewardship of the Immigration Station.

In 1997, the Station was declared a National Historic Landmark and in 1999, Save America's Treasures named the Angel Island Immigration Station one of its Official Projects and provided \$500,000 for the preservation of poems carved into the walls.

The Station is supported by the people of California as well as numerous private interests. The voters of California voted in 2000 to set aside \$15 million for restoration of the Station through Proposition 12 and in addition approximately \$1.1 million in private funds has been raised so far.

The amount authorized by this bill and the committed State resources will raise about half the amount needed to restore the Station. The remaining money will be raised through private means making this a true public-private partnership.

Today, approximately 200,000 visits are made each year to Angel Island by ferry from San Francisco, Tiburon and Alameda. In addition, 60,000 visits are made to the Immigration Station, about half of which are students are on guided tours.

The resources secured so far have set in motion designing and planning efforts to restore the Station.

The bill I am introducing today will allow the State park to accept Federal funding to complete the restoration of the Angel Island Immigration Station, so that the stories of immigration on Angel Island will be preserved for future generations.

By Ms. SNOWE:

S. 2834. A bill to enhance compliance assistance for small business; to the Committee on Small Business and Entrepreneurship.

Ms. SNOWE. Mr. President, in 1996, over eight years ago, the Senate passed without opposition the Small Business Regulatory Enforcement Fairness Act (SBREFA) to make the Regulatory Flexibility Act more effective in curtailing the impact of regulations on small businesses. One of the most important provisions of SBREFA is a requirement that agencies produce compliance assistance materials to help small businesses meet the requirements of their regulations. Unfortunately, over the years, agencies have done a poor job of meeting this requirement. Consequently, small businesses have been forced to figure out on their own how to comply with these regulations. This makes compliance that much more difficult to achieve, and therefore reduces the effectiveness of the regulation.

The GAO found that agencies have ignored this requirement or failed miserably in their attempts to satisfy it. GAO also found that the language of SBREFA is unclear in some places about what is actually required. That is why today I am introducing the Small Business Compliance Assistance Enhancement Act of 2004 to close those loopholes and make it clear that we were serious when we first told agencies we want them to produce quality compliance assistance materials to help small businesses understand how to deal with regulations.

My bill is drawn directly from the GAO recommendations and is intended only to clarify an already existing re-

quirement—not to add anything new. Similarly, the compliance guides that the agencies will produce will be suggestion about how to meet a regulations requirements, not further requirements, or subject to enforcement. Nor does this bill, in any way, interfere or undercut an agency's ability to enforce its regulations to the full extent they currently enjoy. Bad actors must be brought to justice, but if the only trigger for compliance is the threat of enforcement, then agencies will never achieve the impact their regulations must have to be effective.

The key to helping small businesses comply is to provide assistance—show them what is necessary and how they will be able to tell when they have met their obligations. Too often, small businesses do not maintain the staff, or have the resources to figure out the answers to these questions. This puts them at a disadvantage compared to larger businesses, and reduces the effectiveness of the agency's regulations. SBA's Office of Advocacy has determined that compliance with regulations cost small businesses with less than 20 employees almost \$7,000 per employee, compared to almost \$4,500 for companies with more than 500 employees. If an agency cannot describe how to comply with its regulation, how can we expect a small business to figure it out? This was the reason the requirement to provide compliance assistance was included in SBREFA originally, and this reason is just as valid today as it was in 1996.

Specifically, my bill would do the following: Clarify when a guide is required: To clarify when an agency must prepare a compliance guide section 212 of SBREFA would be amended to require a guide whenever the agency does not certify the rule under section 605(b) of title 5, United States Code (i.e. whenever an agency determines that a rule will have "a significant economic impact on a substantial number of small entities"). This would avoid confusion about whether the agency should produce a compliance guide when the agency produces a Final Regulatory Flexibility Analysis voluntarily (i.e. even though the agency certified that the regulation would not have "a significant economic impact on a substantial number of small entities").

Clarify how a guide shall be designated: Section 212 currently says that agencies must "designate" the publications prepared under the section as small entity compliance guides. However, the form in which those designations should occur is not clear. This term would be changed to "entitle." Consistent use of the phrase "Small Entity Compliance Guide" in the title could make it easier for small entities to locate the guides that the agencies develop. This would also aid in using online searches—a technology that was not widely used when SBREFA was passed. Thus, agencies

would be directed to publish guides entitled "Small Entity Compliance Guide."

Clarify how a guide shall be published: Section 212 currently says agencies "shall publish" the guides, but does not indicate where or how they should be published. At least one agency has published the guides as part of the preamble to the subject rule, thereby requiring affected small entities to read the Federal Register to obtain the guides. Agencies would be directed, at a minimum, to make their compliance guides available through their websites in an easily accessed way. In addition, agencies would be directed to forward their compliance guides to known industry contacts such as small businesses or associations with small business members that will be affected by the regulation.

Clarify when a guide shall be published: Section 212 does not indicate when the compliance guides should be published. This means that even if an agency was required to produce a compliance guide, they can claim that they have not violated that requirement since there is no deadline established for when they had to produce that guide. Agencies would be instructed to publish the compliance guides coincident with, or as soon as possible after, the final rule is published, provided that the guides must be published no later than the effective date of the rule's compliance requirements.

Clarify the term "compliance requirements": The term "compliance requirements" also needs to be clarified. At a minimum, this term means what a small business has to do to satisfy the regulation, and when they will know they have met these requirements. This should include a description of the procedures a small business might use to meet the requirements. If, as is the case with many OSHA and EPA regulations, testing is required, the agency should explain how that testing would be conducted. The bill makes clear that the procedural description should be merely suggestive—an agency would not be able to enforce this procedure if a small business was able to satisfy the requirements through a different approach.

It is time we got serious about making sure small businesses have the assistance they need to deal with the maze of federal regulations we expect them to handle on a daily basis. The Small Business Compliance Assistance Enhancement Act will make a significant contribution to that effort.

I ask unanimous consent that the text of the bill be printed in the RECORD.

There being no objection, the bill was ordered to be printed in the RECORD, as follows:

S. 2834

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

#### SECTION 1. SHORT TITLE.

This Act may be cited as the "Small Business Compliance Assistance Enhancement Act of 2004".

#### SEC. 2. FINDINGS AND PURPOSES.

(a) FINDINGS.—Congress finds the following:

(1) Small businesses represent 99.7 percent of all employers, employ half of all private sector employees, and pay 44.3 percent of total United States private payroll.

(2) Small businesses generate 60 to 80 percent of net new jobs annually over the last decade.

(3) Very small firms with fewer than 20 employees spend 60 percent more per employee than larger firms to comply with Federal regulations. Small firms spend twice as much on tax compliance as their larger counterparts. Based on an analysis in 2001, firms employing fewer than 20 employees face an annual regulatory burden of nearly \$7,000 per employee, compared to a burden of almost \$4,500 per employee for a firm with over 500 employees.

(4) Section 212 of the Small Business Regulatory Enforcement Fairness Act (5 U.S.C. 601 note) requires agencies to produce small entity compliance guides for each rule or group of rules for which an agency is required to prepare a final regulatory flexibility analysis under section 604 of title 5, United States Code.

(5) The Government Accountability Office has found that agencies have rarely attempted to comply with section 212 of the Small Business Regulatory Enforcement Fairness Act (5 U.S.C. 601 note). When agencies did try to comply with that requirement, they generally did not produce adequate compliance assistance materials.

(6) The Government Accountability Office also found that section 212 of the Small Business Regulatory Enforcement Fairness Act (5 U.S.C. 601 note) and other sections of that Act need clarification to be effective.

(b) PURPOSES.—The purposes of this Act are the following:

(1) To clarify the requirement contained in section 212 of the Small Business Regulatory Enforcement Fairness Act (5 U.S.C. 601 note) for agencies to produce small entity compliance guides.

(2) To clarify other terms relating to the requirement in section 212 of the Small Business Regulatory Enforcement Fairness Act (5 U.S.C. 601 note).

(3) To ensure that agencies produce adequate and useful compliance assistance materials to help small businesses meet the obligations imposed by regulations affecting such small businesses, and thereby to increase compliance with these regulations.

#### SEC. 3. ENHANCED COMPLIANCE ASSISTANCE FOR SMALL BUSINESSES.

(a) IN GENERAL.—Section 212 of the Small Business Regulatory Enforcement Fairness Act of 1996 (5 U.S.C. 601 note) is amended by striking subsection (a) and inserting the following:

“(a) COMPLIANCE GUIDE.—

“(1) IN GENERAL.—For each rule for which an agency head does not make a certification under section 605(b) of title 5, United States Code, the agency shall publish 1 or more guides to assist small entities in complying with the rule, and shall entitle such publications ‘small entity compliance guides’.

“(2) PUBLICATION OF GUIDES.—The publication of each guide under this subsection shall include—

“(A) the posting of the guide in an easily identified location on the website of the agency; and

“(B) distribution of the guide to known industry contacts, such as small entities, associations, or industry leaders affected by the rule.

“(3) PUBLICATION DATE.—An agency shall publish each guide (including the posting and distribution of the guide as described under paragraph (2))—

“(A) on the same date as the date of publication of the final rule (or as soon as possible after that date); and

“(B) not later than the date on which the requirements of that rule become effective.

“(4) COMPLIANCE ACTIONS.—

“(A) IN GENERAL.—Each guide shall explain the actions a small entity is required to take to comply with a rule.

“(B) EXPLANATION.—The explanation under subparagraph (A)—

“(i) shall include a description of actions needed to meet requirements to enable a small entity to know when such requirements are met; and

“(ii) if determined appropriate by the agency, may include a description of possible procedures, such as conducting tests, that assist a small entity in meeting such requirements.

“(C) PROCEDURES.—Procedures described under subparagraph (B)(ii)—

“(i) shall be suggestions to assist small entities; and

“(ii) shall not be additional requirements relating to the rule.

“(5) AGENCY PREPARATION OF GUIDES.—The agency shall, in its sole discretion, taking into account the subject matter of the rule and the language of relevant statutes, ensure that the guide is written using sufficiently plain language likely to be understood by affected small entities. Agencies may prepare separate guides covering groups or classes of similarly affected small entities, and may cooperate with associations of small entities to develop and distribute such guides. An agency may prepare guides and apply this section with respect to a rule or a group of related rules.”.

(b) TECHNICAL AND CONFORMING AMENDMENT.—Section 211(3) of the Small Business Regulatory Enforcement Fairness Act of 1996 (5 U.S.C. 601 note) is amended by inserting “and entitled” after “designated”.

By Mr. GRAHAM of Florida (for himself and Mr. NELSON of Florida):

S. 2835. A bill to amend the internal Revenue Code of 1986 to allow penalty free withdrawals from retirement plans for victims of federally declared disasters; to the Committee on Finance.

Mr. GRAHAM of Florida. Mr. President, by now everyone is well aware of the destruction Florida has endured over the past 45 days. First, Tropical Storm Bonnie struck the panhandle. Then Hurricane Charley crashed into Florida's west coast. That was followed by Hurricane Frances, which wreaked havoc throughout the State. And last week Hurricane Ivan tore through the panhandle. As a result of these storms, today 61 of the State's 67 counties have been declared disaster areas.

Floridians are grateful for the Senate's quick action in providing the initial \$2 billion in relief funds. They also look forward to the Senate's quick consideration of the President's supplemental request for additional assistance. As important as this Federal assistance is, however, it represents only a fraction of the money needed for Florida's families to rebuild.

The Insurance Information Institute estimates that insurance companies will pay out more than the \$15.5 billion in insurance claims paid as a result of Hurricane Andrew. Of course, that amount is not the entirety of losses



Floridians have suffered. In fact, as a result of the magnitude of the claims incurred from Hurricane Andrew Floridians will be responsible for a larger share of the losses from these storms than they incurred in 1992.

Many Floridians will face thousands of dollars in out-of-pocket costs as a result of these storms. Those families with money in a retirement account, e.g. 401(k) or IRA, are quite likely to be forced to look to that money to rebuild their homes and their lives. Doing so, however, will come at a significant cost. First, any funds withdrawn are subject to the income tax. That's appropriate, since these funds have not been taxed previously.

In addition to the income tax due on these withdrawals, taxpayers under age 59½ will face a 10 percent penalty for early withdrawal. Under normal circumstances this penalty serves a very worthwhile purpose. It encourages workers to leave funds in their retirement accounts for their intended purposes. The situation in Florida is far from normal, however, and in this instance the penalty serves as a "ransom" imposed by the Federal government on workers access to funds in times of desperation.

The bill I am introducing today with Senator NELSON is a small but important step that we can take to help Floridians help themselves. It waives the 10 percent penalty for families that have suffered a loss as a result of a disaster. Although it was inspired by the storms that have ravaged our State, it is not exclusive to the victims of these storms.

The penalty waiver is available to any taxpayer who suffered a loss as a result of a major disaster declared under the Robert T. Stafford Disaster Relief Act. To qualify for this relief the taxpayer must have sustained a loss that has not been compensated by insurance or otherwise. The bill also gives taxpayers a five-year window within which they can reinvest these funds for their retirement.

Mr. KENNEDY. Mr. President, one of the greatest domestic challenges facing our country today is the soaring cost of health care. It's a serious problem for millions of families. But when the chief income earner in a family suddenly becomes unemployed, the problem can be critical, and we give a helping hand. We give them the opportunity to continue their coverage through their employer for a reasonable period. Families who lost loved ones on September 11, deserve the same opportunity until they can land on their feet again.

The Continuing Care for Recovering Families Act I am introducing today with Senator LAUTENBERG and Senator CLINTON recognizes that many of the September 11 families are still struggling to recover and we have an obligation to assist them.

Some of the families have found ways to cover their health costs by purchasing private insurance or obtaining grant assistance on their own. For oth-

ers, employers have agreed to provide coverage. For still other families, however, the safety net is about to fall apart, because their coverage is about to expire under COBRA—the temporary low-cost continuation of coverage available under current Federal law for those who change their job, lose their job or for families that lose their chief income earner through death.

The Continuing Care for Recovering Families Act will give spouses and children of victims of September 11 the ability to purchase or continue to purchase coverage under COBRA indefinitely, as long as they enroll within 120 days after passage of the Act or 120 days after they lose their COBRA coverage. Eligibility for the program would expire only if they enroll in a private insurance plan or become eligible for Medicare.

The families of September 11 have shown great courage and extraordinary resilience. But we still have much more to do to help them on their long and arduous road to recovery, and I hope very much that we can pass this legislation this year. It will only affect a small number of families. But for them, it will make a world of a difference.

By Ms. COLLINS:

S. 2840. An original bill to reform the intelligence community and the intelligence and intelligence-related activities of the United States Government, and for other purposes; from the Committee on Governmental Affairs; placed on the calendar.

Ms. COLLINS. Mr. President, I ask unanimous consent that the National Intelligence Reform Act of 2004, which the Committee on Governmental Affairs is reporting today, be printed in the RECORD.

There being no objection the bill was ordered to be printed in the RECORD, as follows:

S. 2840

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

**SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

(a) SHORT TITLE.—This Act may be cited as the "National Intelligence Reform Act of 2004".

(b) TABLE OF CONTENTS.—The table of contents for this Act is as follows:

Sec. 1. Short title; table of contents.

Sec. 2. Definitions.

**TITLE I—NATIONAL INTELLIGENCE AUTHORITY**

Subtitle A—National Intelligence Authority

Sec. 101. National Intelligence Authority.

Sec. 102. National Intelligence Director.

Subtitle B—Responsibilities and Authorities of National Intelligence Director

Sec. 111. Provision of national intelligence.

Sec. 112. Responsibilities of National Intelligence Director.

Sec. 113. Authorities of National Intelligence Director.

Sec. 114. Enhanced personnel management.

Sec. 115. Security clearances.

Sec. 116. National Intelligence Reserve Corps.

Sec. 117. Appointment and termination of certain officials responsible for intelligence-related activities.

Sec. 118. Reserve for Contingencies of the National Intelligence Director.

Subtitle C—Office of the National Intelligence Director

Sec. 121. Office of the National Intelligence Director.

Sec. 122. Deputy national intelligence directors.

Sec. 123. National Intelligence Council.

Sec. 124. General Counsel of the National Intelligence Authority.

Sec. 125. Intelligence Comptroller.

Sec. 126. Officer for Civil Rights and Civil Liberties of the National Intelligence Authority.

Sec. 127. Privacy Officer of the National Intelligence Authority.

Sec. 128. Chief Information Officer of the National Intelligence Authority.

Sec. 129. Chief Human Capital Officer of the National Intelligence Authority.

Sec. 130. Chief Financial Officer of the National Intelligence Authority.

Sec. 131. National Counterintelligence Executive.

Subtitle D—Additional Elements of National Intelligence Authority

Sec. 141. Inspector General of the National Intelligence Authority.

Sec. 142. Ombudsman of the National Intelligence Authority.

Sec. 143. National Counterterrorism Center.

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Subtitle D—Effective Date

- Sec. 341. Effective date.

Subtitle E—Other Matters

- Sec. 351. Severability.
- Sec. 352. Authorization of appropriations.

**SEC. 2. DEFINITIONS.**

In this Act:

- (1) The term “intelligence” includes foreign intelligence and counterintelligence.
- (2) The term “foreign intelligence” means information relating to the capabilities, intentions, or activities of foreign governments or elements thereof, foreign organizations, foreign persons, or international terrorists.
- (3) The term “counterintelligence” means information gathered, and activities conducted, to protect against espionage, other intelligence activities, sabotage, or assassinations conducted by or on behalf of foreign governments or elements thereof, foreign organizations, foreign persons, or international terrorists.
- (4) The term “intelligence community” includes the following:
- (A) The National Intelligence Authority.
- (B) The Central Intelligence Agency.
- (C) The National Security Agency.
- (D) The Defense Intelligence Agency.
- (E) The National Geospatial-Intelligence Agency.

- (F) The National Reconnaissance Office.
- (G) Other offices within the Department of Defense for the collection of specialized national intelligence through reconnaissance programs.
- (H) The intelligence elements of the Army, the Navy, the Air Force, the Marine Corps, the Federal Bureau of Investigation, and the Department of Energy.

(I) The Bureau of Intelligence and Research of the Department of State.

(J) The Office of Intelligence and Analysis of the Department of the Treasury.

(K) The elements of the Department of Homeland Security concerned with the analysis of intelligence information, including the Office of Intelligence of the Coast Guard.

(L) Such other elements of any department or agency as may be designated by the President, or designated jointly by the National Intelligence Director and the head of the department or agency concerned, as an element of the intelligence community.

(5) The terms “national intelligence” and “intelligence related to the national security”—

(A) each refer to intelligence which pertains to the interests of more than one department or agency of the Government; and

(B) do not refer to counterintelligence or law enforcement activities conducted by the Federal Bureau of Investigation except to the extent provided for in procedures agreed to by the National Intelligence Director and the Attorney General, or otherwise as expressly provided for in this title.

(6) The term “National Intelligence Program”—

(A)(i) refers to all national intelligence programs, projects, and activities of the elements of the intelligence community;

(ii) includes all programs, projects, and activities (whether or not pertaining to national intelligence) of the National Intelligence Authority, the Central Intelligence Agency, the National Security Agency, the National Geospatial-Intelligence Agency, the National Reconnaissance Office, the Office of Intelligence of the Federal Bureau of Investigation, and the Office of Information Analysis of the Department of Homeland Security; and

(iii) includes any other program, project, or activity of a department, agency, or element of the United States Government relating to national intelligence unless the National Intelligence Director and the head of the department, agency, or element concerned determine otherwise; but

(B) except as provided in subparagraph (A)(ii), does not refer to any program, project, or activity of the military departments, including any program, project, or activity of the Defense Intelligence Agency that is not part of the National Foreign Intelligence Program as of the date of the enactment of this Act, to acquire intelligence principally for the planning and conduct of joint or tactical military operations by the United States Armed Forces.

(7) The term “congressional intelligence committees” means—

(A) the Select Committee on Intelligence of the Senate; and

(B) the Permanent Select Committee on Intelligence of the House of Representatives.

**TITLE I—NATIONAL INTELLIGENCE AUTHORITY**

**Subtitle A—National Intelligence Authority**  
**SEC. 101. NATIONAL INTELLIGENCE AUTHORITY.**

(a) INDEPENDENT ESTABLISHMENT.—There is hereby established as an independent establishment in the executive branch of government the National Intelligence Authority.

(b) COMPOSITION.—The National Intelligence Authority is composed of the following:

(1) The Office of the National Intelligence Director.

(2) The elements specified in subtitle D.

(3) Such other elements, offices, agencies, and activities as may be established by law or by the President or the National Intelligence Director.

(c) PRIMARY MISSIONS.—The primary missions of the National Intelligence Authority are as follows:

(1) To unify and strengthen the efforts of the intelligence community of the United States Government.

(2) To ensure the organization of the efforts of the intelligence community of the United States Government in a joint manner relating to intelligence missions rather than through intelligence collection disciplines.

(3) To provide for the operation of the National Counterterrorism Center and national intelligence centers under subtitle D.

(4) To eliminate barriers that impede coordination of the counterterrorism activities of the United States Government between foreign intelligence activities located abroad and foreign intelligence activities located domestically while ensuring the protection of civil liberties.

(5) To establish clear responsibility and accountability for counterterrorism and other intelligence matters relating to the national security of the United States.

(d) SEAL.—The National Intelligence Director shall have a seal for the National Intelligence Authority. The design of the seal is subject to the approval of the President. Judicial notice shall be taken of the seal.

**SEC. 102. NATIONAL INTELLIGENCE DIRECTOR.**

(a) NATIONAL INTELLIGENCE DIRECTOR.—There is a National Intelligence Director who shall be appointed by the President, by and with the advice and consent of the Senate.

(b) INDIVIDUALS ELIGIBLE FOR NOMINATION.—Any individual nominated for appointment as National Intelligence Director shall have extensive national security expertise.

(c) PROHIBITION ON SIMULTANEOUS SERVICE IN OTHER CAPACITY IN INTELLIGENCE COMMUNITY.—The individual serving as National Intelligence Director may not, while so serving, serve in any capacity in any other element of the intelligence community, except to the extent that the individual serving as National Intelligence Director does so in an acting capacity.

(d) PRINCIPAL DUTIES AND RESPONSIBILITIES.—The National Intelligence Director shall—

(1) serve as head of the intelligence community in accordance with the provisions of this Act, the National Security Act of 1947 (50 U.S.C. 401 et seq.), and other applicable provisions of law;

(2) act as a principal adviser to the President for intelligence related to the national security;

(3) serve as the head of the National Intelligence Authority; and

(4) direct and oversee the National Intelligence Program.

(e) GENERAL RESPONSIBILITIES AND AUTHORITIES.—In carrying out the duties and responsibilities set forth in subsection (c), the National Intelligence Director shall have the responsibilities set forth in section 112 and the authorities set forth in section 113 and other applicable provisions of law.

**Subtitle B—Responsibilities and Authorities of National Intelligence Director**

**SEC. 111. PROVISION OF NATIONAL INTELLIGENCE.**

(a) IN GENERAL.—The National Intelligence Director shall be responsible for providing national intelligence—

(1) to the President;

(2) to the heads of other departments and agencies of the executive branch;

(3) to the Chairman of the Joint Chiefs of Staff and senior military commanders;

(4) to the Senate and House of Representatives and the committees thereof; and

(5) to such other persons or entities as the President shall direct.

(b) NATIONAL INTELLIGENCE.—Such national intelligence shall be timely, objective, independent of political considerations, and based upon all sources available to the intelligence community.

**SEC. 112. RESPONSIBILITIES OF NATIONAL INTELLIGENCE DIRECTOR.**

(a) IN GENERAL.—The National Intelligence Director shall—

(1) determine the annual budget for the intelligence and intelligence-related activities of the United States by—

(A) providing to the heads of the departments containing agencies or elements within the intelligence community and that have one or more programs, projects, or activities within the National Intelligence program, and to the heads of such agencies and elements, guidance for development the National Intelligence Program budget pertaining to such agencies or elements;

(B) developing and presenting to the President an annual budget for the National Intelligence Program after consultation with the heads of agencies or elements, and the heads of their respective departments, under subparagraph (A);

(C) providing budget guidance to each element of the intelligence community that does not have one or more program, project, or activity within the National Intelligence Program regarding the intelligence and intelligence-related activities of such element; and

(D) participating in the development by the Secretary of Defense of the annual budgets for the military intelligence programs, projects, and activities not included in the National Intelligence Program;

(2) manage and oversee the National Intelligence Program, including—

(A) the execution of funds within the National Intelligence Program;

(B) the reprogramming of funds appropriated or otherwise made available to the National Intelligence Program; and

(C) the transfer of funds and personnel under the National Intelligence Program;

(3) establish the requirements and priorities to govern the collection, analysis, and dissemination of national intelligence by elements of the intelligence community;

(4) establish collection and analysis requirements for the intelligence community, determine collection and analysis priorities, issue and manage collection and analysis tasking, and resolve conflicts in the tasking of elements of the intelligence community within the National Intelligence Program, except as otherwise agreed with the Secretary of Defense pursuant to the direction of the President;

(5) provide advisory tasking on the collection of intelligence to elements of the United States Government having information collection capabilities that are not elements of the intelligence community;

(6) manage and oversee the National Counterterrorism Center under section 143, and establish, manage, and oversee national intelligence centers under section 144;

(7) establish requirements and priorities for foreign intelligence information to be collected under the Foreign Intelligence Surveillance Act of 1978 (50 U.S.C. 1801 et seq.), and provide assistance to the Attorney General to ensure that information derived from electronic surveillance or physical searches under that Act is disseminated so it may be used efficiently and effectively for foreign

intelligence purposes, except that the Director shall have no authority to direct, manage, or undertake electronic surveillance or physical search operations pursuant to that Act unless otherwise authorized by statute or Executive order;

(8) develop and implement, in consultation with the heads of other agencies or elements of the intelligence community, and the heads of their respective departments, personnel policies and programs applicable to the intelligence community that—

(A) encourage and facilitate assignments and details of personnel to the National Counterterrorism Center under section 143, to national intelligence centers under section 144, and between elements of the intelligence community;

(B) set standards for education, training, and career development of personnel of the intelligence community;

(C) encourage and facilitate the recruitment and retention by the intelligence community of highly qualified individuals for the effective conduct of intelligence activities;

(D) ensure that the personnel of the intelligence community is sufficiently diverse for purposes of the collection and analysis of intelligence through the recruitment and training of women, minorities, and individuals with diverse ethnic, cultural, and linguistic backgrounds;

(E) make service in more than one element of the intelligence community a condition of promotion to such positions within the intelligence community as the Director shall specify;

(F) ensure the effective management of intelligence community personnel who are responsible for intelligence community-wide matters;

(G) provide for the effective management of human capital within the intelligence community, including—

(i) the alignment of human resource policies and programs of the elements of the intelligence community with the missions, goals, and organizational objectives of such elements and of the intelligence community overall;

(ii) the assessment of workforce characteristics and future needs and the establishment of workforce development strategies to meet those needs based on relevant organizational missions and strategic plans;

(iii) the sustainment of a culture that encourages and allows for the development of a high performing workforce; and

(iv) the alignment of expectations for personnel performance with relevant organizational missions and strategic plans;

(H) are consistent with the public employment principles of merit and fitness set forth under section 2301 of title 5, United States Code; and

(I) include the enhancements required under section 114;

(9) promote and evaluate the utility of national intelligence to consumers within the United States Government;

(10) ensure that appropriate officials of the United States Government and other appropriate individuals have access to a variety of intelligence assessments and analytical views;

(11) protect intelligence sources and methods from unauthorized disclosure;

(12) establish requirements and procedures for the classification of intelligence information and for access to classified intelligence information;

(13) establish requirements and procedures for the dissemination of classified information by elements of the intelligence community;

(14) establish intelligence reporting guidelines that maximize the dissemination of in-

formation while protecting intelligence sources and methods;

(15) develop, in consultation with the heads of appropriate departments and agencies of the United States Government, an integrated communications network that provides interoperable communications capabilities among all elements of the intelligence community and such other entities and persons as the Director considers appropriate;

(16) establish standards for information technology and communications for the intelligence community;

(17) ensure that the intelligence community makes efficient and effective use of open-source information and analysis;

(18) ensure compliance by elements of the intelligence community with the Constitution and all laws, regulations, Executive orders, and implementing guidelines of the United States applicable to the intelligence and intelligence-related activities of the United States Government, including the provisions of the Constitution and all laws, regulations, Executive orders, and implementing guidelines of the United States applicable to the protection of the privacy and civil liberties of United States persons;

(19) eliminate waste and unnecessary duplication within the intelligence community; and

(20) perform such other functions as the President may direct.

(b) UNIFORM PROCEDURES FOR SENSITIVE COMPARTMENTED INFORMATION.—The President, acting through the National Intelligence Director, shall establish uniform standards and procedures for the grant to sensitive compartmented information in accordance with section 115.

(c) PERFORMANCE OF COMMON SERVICES.—(1) The National Intelligence Director shall, in consultation with the heads of departments and agencies of the United States Government containing elements within the intelligence community and with the Director of the Central Intelligence Agency, direct and coordinate the performance by the elements of the intelligence community within the National Intelligence Program of such services as are of common concern to the intelligence community, which services the National Intelligence Director determines can be more efficiently accomplished in a consolidated manner.

(2) The services performed under paragraph (1) shall include research and development on technology for use in national intelligence missions.

(d) REGULATIONS.—The National Intelligence Director may prescribe regulations relating to the discharge and enforcement of the responsibilities of the Director under this section.

**SEC. 113. AUTHORITIES OF NATIONAL INTELLIGENCE DIRECTOR.**

(a) ACCESS TO INTELLIGENCE.—Unless otherwise directed by the President, the National Intelligence Director shall have access to all intelligence related to the national security which is collected by any department, agency, or other element of the United States Government.

(b) DETERMINATION OF BUDGETS FOR NIP AND OTHER INTELLIGENCE ACTIVITIES.—The National Intelligence Director shall determine the annual budget for the intelligence and intelligence-related activities of the United States Government under section 112(a)(1) by—

(1) providing to the heads of the departments containing agencies or elements within the intelligence community and that have one or more programs, projects, or activities within the National Intelligence program,

and to the heads of such agencies and elements, guidance for development the National Intelligence Program budget pertaining to such agencies or elements;

(2) developing and presenting to the President an annual budget for the National Intelligence Program after consultation with the heads of agencies or elements, and the heads of their respective departments, under paragraph (1), including, in furtherance of such budget, the review, modification, and approval of budgets of the agencies or elements of the intelligence community with one or more programs, projects, or activities within the National Intelligence Program utilizing the budget authorities in subsection (c)(1);

(3) providing guidance on the development of annual budgets for each element of the intelligence community that does not have any program, project, or activity within the National Intelligence Program utilizing the budget authorities in subsection (c)(2);

(4) participating in the development by the Secretary of Defense of the annual budget for military intelligence programs and activities outside the National Intelligence Program;

(5) receiving the appropriations for the National Intelligence Program as specified in subsection (d) and allotting and allocating funds to agencies and elements of the intelligence community; and

(6) managing and overseeing the execution by the agencies or elements of the intelligence community, and, if necessary, the modification of the annual budget for the National Intelligence Program, including directing the reprogramming and transfer of funds, and the transfer of personnel, among and between elements of the intelligence community within the National Intelligence Program utilizing the authorities in subsections (f) and (g).

(c) BUDGET AUTHORITIES.—(1)(A) In developing and presenting an annual budget for the elements of the intelligence community within the National Intelligence Program under subsection (b)(1), the National Intelligence Director shall coordinate, prepare, and present to the President the annual budgets of those elements, in consultation with the heads of those elements.

(B) If any portion of the budget for an element of the intelligence community within the National Intelligence Program is prepared outside the Office of the National Intelligence Director, the Director—

(i) shall approve such budget before submission to the President; and

(ii) may require modifications of such budget to meet the requirements and priorities of the Director before approving such budget under clause (i).

(C) The budget of an agency or element of the intelligence community with one or more programs, projects, or activities within the National Intelligence Program may not be provided to the President unless the Director has first approved such budget.

(2)(A) The Director shall provide guidance for the development of the annual budgets for each agency or element of the intelligence community that does not have any program, project, or activity within the National Intelligence Program.

(B) The heads of the agencies or elements of the intelligence community, and the heads of their respective departments, referred to in subparagraph (A) shall coordinate closely with the Director in the development of the budgets of such agencies or elements, before the submission of their recommendations on such budgets to the President.

(d) JURISDICTION OF FUNDS UNDER NIP.—(1) Notwithstanding any other provision of law and consistent with section 504 of the National Security Act of 1947 (50 U.S.C. 414), any amounts appropriated or otherwise made

available for the National Intelligence Program shall be appropriated to the National Intelligence Authority and, pursuant to subsection (e), under the direct jurisdiction of the National Intelligence Director.

(2) The Director shall manage and oversee the execution by each element of the intelligence community of any amounts appropriated or otherwise made available to such element under the National Intelligence Program.

(e) ACCOUNTS FOR ADMINISTRATION OF NIP FUNDS.—(1) The Secretary of the Treasury shall, in consultation with the National Intelligence Director, establish accounts for the funds under the jurisdiction of the Director under subsection (d) for purposes of carrying out the responsibilities and authorities of the Director under this Act with respect to the National Intelligence Program.

(2) The National Intelligence Director shall—

(A) control and manage the accounts established under paragraph (1); and

(B) with the concurrence of the Director of the Office of Management and Budget, establish procedures governing the use (including transfers and reprogrammings) of funds in such accounts.

(3)(A) To the extent authorized by law, a certifying official shall follow the procedures established under paragraph (2)(B) with regard to each account established under paragraph (1). Disbursements from any such account shall only be made against a valid obligation of such account.

(B) In this paragraph, the term ‘‘certifying official’’, with respect to an element of the intelligence community, means an employee of the element who has responsibilities specified in section 3528(a) of title 31, United States Code.

(4) The National Intelligence Director shall allot funds deposited in an account established under paragraph (1) directly to the head of the elements of the intelligence community concerned in accordance with the procedures established under paragraph (2)(B).

(5) Each account established under paragraph (1) shall be subject to chapters 13 and 15 of title 31, United States Code, other than sections 1503 and 1556 of that title.

(6) Nothing in this subsection shall be construed to impair or otherwise affect the authority granted by subsection (g)(3) or by section 5 or 8 of the Central Intelligence Agency Act of 1949 (50 U.S.C. 403f, 403j).

(f) ROLE IN REPROGRAMMING OR TRANSFER OF NIP FUNDS BY ELEMENTS OF INTELLIGENCE COMMUNITY.—(1) No funds made available under the National Intelligence Program may be reprogrammed or transferred by any agency or element of the intelligence community without the prior approval of the National Intelligence Director except in accordance with procedures issued by the Director.

(2) The head of the department concerned shall consult with the Director before reprogramming or transferring funds appropriated or otherwise made available to an agency or element of the intelligence community that does not have any program, project, or activity within the National Intelligence Program.

(3) The Director shall, before reprogramming funds appropriated or otherwise made available for an element of the intelligence community within the National Intelligence Program, consult with the head of the department or agency having jurisdiction over such element regarding such reprogramming.

(4)(A) The Director shall consult with the appropriate committees of Congress regarding modifications of existing procedures to expedite the reprogramming of funds within the National Intelligence Program.

(B) Any modification of procedures under subparagraph (A) shall include procedures

for the notification of the appropriate committees of Congress of any objection raised by the head of a department or agency to a reprogramming proposed by the Director as a result of consultations under paragraph (3).

(g) TRANSFER OR REPROGRAMMING OF FUNDS AND TRANSFER OF PERSONNEL WITHIN NIP.—(1) In addition to any other authorities available under law for such purposes, the National Intelligence Director, with the approval of the Director of the Office of Management and Budget and after consultation with the heads of the departments containing agencies or elements within the intelligence community to the extent their subordinate agencies or elements are affected, with the heads of such subordinate agencies or elements, and with the Director of the Central Intelligence Agency to the extent the Central Intelligence Agency is affected, may—

(A) transfer or reprogram funds appropriated for a program within the National Intelligence Program to another such program;

(B) review, and approve or disapprove, any proposal to transfer or reprogram funds from appropriations that are not for the National Intelligence Program to appropriations for the National Intelligence Program;

(C) in accordance with procedures to be developed by the National Intelligence Director, transfer personnel of the intelligence community funded through the National Intelligence Program from one element of the intelligence community to another element of the intelligence community; and

(D) in accordance with procedures to be developed by the National Intelligence Director and the heads of the departments and agencies concerned, transfer personnel of the intelligence community not funded through the National Intelligence Program from one element of the intelligence community to another element of the intelligence community.

(2) A transfer of funds or personnel may be made under this subsection only if—

(A) the funds or personnel are being transferred to an activity that is a higher priority intelligence activity;

(B) the transfer does not involve a transfer of funds to the Reserve for Contingencies of the National Intelligence Director; or

(C) the transfer does not exceed applicable ceilings established in law for such transfers.

(3) Funds transferred under this subsection shall remain available for the same period as the appropriations account to which transferred.

(4) Any transfer of funds under this subsection shall be carried out in accordance with existing procedures applicable to reprogramming notifications for the appropriate congressional committees. Any proposed transfer for which notice is given to the appropriate congressional committees shall be accompanied by a report explaining the nature of the proposed transfer and how it satisfies the requirements of this subsection. In addition, the congressional intelligence committees shall be promptly notified of any transfer of funds made pursuant to this subsection in any case in which the transfer would not have otherwise required reprogramming notification under procedures in effect as of October 24, 1992.

(5)(A) The National Intelligence Director shall promptly submit to the appropriate committees of Congress a report on any transfer of personnel made pursuant to this subsection. The Director shall include in any such report an explanation of the nature of the transfer and how it satisfies the requirements of this subsection.

(B) In this paragraph, the term ‘‘appropriate committees of Congress’’ means—

(i)(I) the Committee on Appropriations and the Select Committee on Intelligence of the Senate; and

(II) the Committee on Appropriations and the Permanent Select Committee on Intelligence of the House of Representatives;

(ii) in the case of a transfer of personnel to or from the Department of Defense—

(I) the committees and select committees referred to in clause (i);

(II) the Committee on Armed Services of the Senate; and

(III) the Committee on Armed Services of the House of Representatives;

(iii) in the case of a transfer of personnel to or from the Federal Bureau of Investigation—

(I) the committees and select committees referred to in clause (i);

(II) the Committee on the Judiciary of the Senate; and

(III) the Committee on the Judiciary of the House of Representatives; and

(iv) in the case of a transfer of personnel to or from the Department of Homeland Security—

(I) the committees and select committees referred to in clause (i);

(II) the Committee on Governmental Affairs of the Senate; and

(III) the Select Committee on Homeland Security of the House of Representatives.

(h) INFORMATION TECHNOLOGY AND COMMUNICATIONS.—(1) In conforming with section 205, in carrying out section 112(a)(16), the National Intelligence Director shall—

(A) establish standards for information technology and communications across the intelligence community;

(B) develop an integrated information technology network and enterprise architecture for the intelligence community, including interface standards for interoperability to enable automated information-sharing among elements of the intelligence community;

(C) maintain an inventory of critical information technology and communications systems, and eliminate unnecessary or duplicative systems;

(D) establish contingency plans for the intelligence community regarding information technology and communications; and

(E) establish policies, doctrine, training, and other measures necessary to ensure that the intelligence community develops an integrated information technology and communications network that ensures information-sharing.

(2) Consistent with section 205, the Director shall take any action necessary, including the setting of standards for information technology and communications across the intelligence community, to develop an integrated information technology and communications network that ensures information-sharing across the intelligence community.

(i) COORDINATION WITH FOREIGN GOVERNMENTS.—In a manner consistent with section 207 of the Foreign Service Act of 1980 (22 U.S.C. 3927), the National Intelligence Director shall oversee and direct the Director of the Central Intelligence Agency in coordinating, under section 103(f) of the National Security Act of 1947, the relationships between elements of the intelligence community and the intelligence or security services of foreign governments on all matters involving intelligence related to the national security or involving intelligence acquired through clandestine means.

(j) OPEN SOURCE INFORMATION COLLECTION.—The National Intelligence Director shall establish and maintain within the intelligence community an effective and efficient open-source information collection capability.

(k) ACCESS TO INFORMATION.—Except as otherwise directed by the President, the

head of each element of the intelligence community shall promptly provide the National Intelligence Director such information in the possession or under the control of such element as the Director may request in order to facilitate the exercise of the authorities and responsibilities of the Director under this Act.

#### SEC. 114. ENHANCED PERSONNEL MANAGEMENT.

(a) REWARDS FOR SERVICE IN CERTAIN POSITIONS.—(1) The National Intelligence Director shall prescribe regulations to provide incentives for service on the staff of the national intelligence centers, on the staff of the National Counterterrorism Center, and in other positions in support of the intelligence community management functions of the Director.

(2) Incentives under paragraph (1) may include financial incentives, bonuses, and such other awards and incentives as the Director considers appropriate.

(b) ENHANCED PROMOTION FOR SERVICE UNDER NID.—Notwithstanding any other provision of law, the National Intelligence Director shall ensure that personnel of an element of the intelligence community who are assigned or detailed to service under the National Intelligence Director shall be promoted at rates equivalent to or better than personnel of such element who are not so assigned or detailed.

(c) JOINT CAREER MATTERS.—(1) In carrying out section 112(a)(8), the National Intelligence Director shall prescribe mechanisms to facilitate the rotation of personnel of the intelligence community through various elements of the intelligence community in the course of their careers in order to facilitate the widest possible understanding by such personnel of the variety of intelligence requirements, methods, and disciplines.

(2) The mechanisms prescribed under paragraph (1) may include the following:

(A) The establishment of special occupational categories involving service, over the course of a career, in more than one element of the intelligence community.

(B) The provision of rewards for service in positions undertaking analysis and planning of operations involving two or more elements of the intelligence community.

(C) The establishment of requirements for education, training, service, and evaluation that involve service in more than one element of the intelligence community.

(3) It is the sense of Congress that the mechanisms prescribed under this subsection should, to the extent practical, seek to duplicate within the intelligence community the joint officer management policies established by the Goldwater-Nichols Department of Defense Reorganization Act of 1986 (Public Law 99-433) and the amendments on joint officer management made by that Act.

#### SEC. 115. SECURITY CLEARANCES.

(a) IN GENERAL.—The President, in consultation with the National Intelligence Director, the department, agency, or element selected under (b), and other appropriate officials shall—

(1) establish uniform standards and procedures for the grant of access to classified information for employees and contractor personnel of the United States Government who require access to such information;

(2) ensure the consistent implementation of the standards and procedures established under paragraph (1) throughout the departments, agencies, and elements of the United States Government and under contracts entered into by such departments, agencies, and elements;

(3) ensure that an individual who is granted or continued eligibility for access to classified information is treated by each department, agency, or element of the executive

branch as eligible for access to classified information at that level for all purposes of each such department, agency, or element, regardless of which department, agency, or element of the executive branch granted or continued the eligibility of such individual for access to classified information;

(4) establish uniform requirements and standards, including for security questionnaires, financial disclosure requirements, and standards for administering polygraph examinations, to be utilized for the performance of security clearance investigations, including by the contractors conducting such investigations; and

(5) ensure that the database established under subsection (b)(2)(B) meets the needs of the intelligence community.

(b) PERFORMANCE OF SECURITY CLEARANCE INVESTIGATIONS.—(1) Not later than 45 days after the date of the enactment of this Act, the President shall select a single department, agency, or element of the executive branch to conduct all security clearance investigations of employees and contractor personnel of the United States Government who require access to classified information and to provide and maintain all security clearances of such employees and contractor personnel.

(2) The department, agency, or element selected under paragraph (1) shall—

(A) take all necessary actions to carry out the requirements of this section, including entering into a memorandum of understanding with any agency carrying out responsibilities relating to security clearances or security clearance investigations before the date of the enactment of this Act;

(B) as soon as practicable, establish and maintain a single database for tracking security clearance applications, security clearance investigations, and determinations of eligibility for security clearances, which database shall incorporate applicable elements of similar databases in existence on the date of the enactment of this Act; and

(C) ensure that security clearance investigations are conducted in accordance with uniform standards and requirements established under subsection (a)(4), including uniform security questionnaires and financial disclosure requirements.

(c) ADJUDICATION AND GRANT OF SECURITY CLEARANCES.—(1) Each agency that adjudicates and grants security clearances as of the date of the enactment of this Act may continue to adjudicate and grant security clearances after that date.

(2) Each agency that adjudicates and grants security clearances shall specify to the department, agency, or element selected under subsection (b) the level of security clearance investigation required for an individual under its jurisdiction.

(3) Upon granting or continuing eligibility for access to classified information to an individual under its jurisdiction, an agency that adjudicates and grants security clearances shall submit to the department, agency, or element selected under subsection (b) notice of that action, including the level of access to classified information granted.

(d) UTILIZATION OF PERSONNEL.—There shall be transferred to the department, agency, or element selected under subsection (b) any personnel of any executive agency whose sole function as of the date of the enactment of this Act is the performance of security clearance investigations.

(e) TRANSITION.—The President shall take appropriate actions to ensure that the performance of security clearance investigations under this section commences not later than one year after the date of the enactment of this Act.

**SEC. 116. NATIONAL INTELLIGENCE RESERVE CORPS.**

(a) **ESTABLISHMENT.**—The National Intelligence Director may provide for the establishment and training of a National Intelligence Reserve Corps (in this section referred to as “National Intelligence Reserve Corps”) for the temporary reemployment on a voluntary basis of former employees of elements of the intelligence community during periods of emergency, as determined by the Director.

(b) **ELIGIBLE INDIVIDUALS.**—An individual may participate in the National Intelligence Reserve Corps only if the individual previously served as a full time employee of an element of the intelligence community.

(c) **LIMITATION ON MEMBERSHIP.**—The total number of individuals who are members of the National Intelligence Reserve Corps at any given time may not exceed 200 individuals.

(d) **TERMS OF PARTICIPATION.**—The National Intelligence Director shall prescribe the terms and conditions under which eligible individuals may participate in the National Intelligence Reserve Corps.

(e) **EXPENSES.**—The National Intelligence Director may provide members of the National Intelligence Reserve Corps transportation and per diem in lieu of subsistence for purposes of participating in any training that relates to service as a member of the Reserve Corps.

(f) **TREATMENT OF ANNUITANTS.**—(1) If an annuitant receiving an annuity from the Civil Service Retirement and Disability Fund becomes temporarily reemployed pursuant to this section, such annuity shall not be discontinued thereby.

(2) An annuitant so reemployed shall not be considered an employee for the purposes of chapter 83 or 84 of title 5, United States Code.

(g) **TREATMENT UNDER NATIONAL INTELLIGENCE AUTHORITY PERSONNEL CEILING.**—A member of the National Intelligence Reserve Corps who is reemployed on a temporary basis pursuant to this section shall not count against any personnel ceiling applicable to the National Intelligence Authority.

**SEC. 117. APPOINTMENT AND TERMINATION OF CERTAIN OFFICIALS RESPONSIBLE FOR INTELLIGENCE-RELATED ACTIVITIES.**

(a) **RECOMMENDATION OF NID IN CERTAIN APPOINTMENT.**—In the event of a vacancy in the position of Director of the Central Intelligence Agency, the National Intelligence Director shall recommend to the President an individual for nomination to fill the vacancy.

(b) **CONCURRENCE OF SECRETARY OF DEFENSE IN CERTAIN APPOINTMENTS RECOMMENDED BY NID.**—(1) In the event of a vacancy in a position referred to in paragraph (2), the National Intelligence Director shall obtain the concurrence of the Secretary of Defense before recommending to the President an individual for nomination to fill such vacancy. If the Secretary does not concur in the recommendation, the Director may make the recommendation to the President without the concurrence of the Secretary, but shall include in the recommendation a statement that the Secretary does not concur in the recommendation.

(2) Paragraph (1) applies to the following positions:

(A) The Director of the National Security Agency.

(B) The Director of the National Reconnaissance Office.

(C) The Director of the National Geospatial-Intelligence Agency.

(c) **CONCURRENCE OF NID IN CERTAIN APPOINTMENTS.**—(1) In the event of a vacancy in a position referred to in paragraph (2), the

head of the department or agency having jurisdiction over the position shall obtain the concurrence of the National Intelligence Director before appointing an individual to fill the vacancy or recommending to the President an individual to be nominated to fill the vacancy. If the Director does not concur in the recommendation, the head of the department or agency concerned may fill the vacancy or make the recommendation to the President (as the case may be) without the concurrence of the Director, but shall notify the President that the Director does not concur in appointment or recommendation (as the case may be).

(2) Paragraph (1) applies to the following positions:

(A) The Under Secretary of Defense for Intelligence.

(B) The Assistant Secretary of Homeland Security for Information Analysis.

(C) The Director of the Defense Intelligence Agency.

(D) The Executive Assistant Director for Intelligence of the Federal Bureau of Investigation.

(d) **RECOMMENDATION OF NID ON TERMINATION OF SERVICE.**—(1) The National Intelligence Director may recommend to the President or the head of the department or agency concerned the termination of service of any individual serving in any position covered by this section.

(2) In the event the Director intends to recommend to the President the termination of service of an individual under paragraph (1), the Director shall seek the concurrence of the head of the department or agency concerned. If the head of the department or agency concerned does not concur in the recommendation, the Director may make the recommendation to the President without the concurrence of the head of the department or agency concerned, but shall notify the President that the head of the department or agency concerned does not concur in the recommendation.

**SEC. 118. RESERVE FOR CONTINGENCIES OF THE NATIONAL INTELLIGENCE DIRECTOR.**

(a) **ESTABLISHMENT.**—There is hereby established on the books of the Treasury an account to be known as the Reserve for Contingencies of the National Intelligence Director.

(b) **ELEMENTS.**—The Reserve shall consist of the following elements:

(1) Amounts authorized to be appropriated to the Reserve.

(2) Any amounts authorized to be transferred to or deposited in the Reserve by law.

(c) **AVAILABILITY.**—Amounts in the Reserve shall be available for such purposes as are provided by law.

(d) **TRANSFER OF FUNDS OF RESERVE FOR CONTINGENCIES OF CIA.**—There shall be transferred to the Reserve for Contingencies of the National Intelligence Director all unobligated balances of the Reserve for Contingencies of the Central Intelligence Agency as of the date of the enactment of this Act.

**Subtitle C—Office of the National Intelligence Director****SEC. 121. OFFICE OF THE NATIONAL INTELLIGENCE DIRECTOR.**

(a) **OFFICE OF NATIONAL INTELLIGENCE DIRECTOR.**—There is within the National Intelligence Authority an Office of the National Intelligence Director.

(b) **FUNCTION.**—The function of the Office of the National Intelligence Director is to assist the National Intelligence Director in carrying out the duties and responsibilities of the Director under this Act, the National Security Act of 1947 (50 U.S.C. 401 et seq.), and other applicable provisions of law, and to carry out such other duties as may be prescribed by the President or by law.

(c) **COMPOSITION.**—The Office of the National Intelligence Director is composed of the following:

(1) The Principal Deputy National Intelligence Director.

(2) Any Deputy National Intelligence Director appointed under section 122(b).

(3) The National Intelligence Council.

(4) The General Counsel of the National Intelligence Authority.

(5) The Intelligence Comptroller.

(6) The Officer for Civil Rights and Civil Liberties of the National Intelligence Authority.

(7) The Privacy Officer of the National Intelligence Authority.

(8) The Chief Information Officer of the National Intelligence Authority.

(9) The Chief Human Capital Officer of the National Intelligence Authority.

(10) The Chief Financial Officer of the National Intelligence Authority.

(11) The National Counterintelligence Executive (including the Office of the National Counterintelligence Executive).

(12) Such other offices and officials as may be established by law or the Director may establish or designate in the Office.

(d) **STAFF.**—(1) To assist the National Intelligence Director in fulfilling the duties and responsibilities of the Director, the Director shall employ and utilize in the Office of the National Intelligence Director a professional staff having an expertise in matters relating to such duties and responsibilities, and may establish permanent positions and appropriate rates of pay with respect to that staff.

(2) The staff of the Office of the National Intelligence Director under paragraph (1) shall include the staff of the Office of the Deputy Director of Central Intelligence for Community Management that is transferred to the Office of the National Intelligence Director under section 321.

(e) **PROHIBITION ON CO-LOCATION WITH OTHER ELEMENTS OF INTELLIGENCE COMMUNITY.**—Commencing as of October 1, 2006, the Office of the National Intelligence Director may not be co-located with any other element of the intelligence community.

**SEC. 122. DEPUTY NATIONAL INTELLIGENCE DIRECTORS.**

(a) **PRINCIPAL DEPUTY NATIONAL INTELLIGENCE DIRECTOR.**—(1) There is a Principal Deputy National Intelligence Director who shall be appointed by the President, by and with the advice and consent of the Senate.

(2) In the event of a vacancy in the position of Principal Deputy National Intelligence Director, the National Intelligence Director shall recommend to the President an individual for appointment as Principal Deputy National Intelligence Director.

(3) Any individual nominated for appointment as Principal Deputy National Intelligence Director shall have extensive national security experience and management expertise.

(4) The individual serving as Principal Deputy National Intelligence Director may not, while so serving, serve in any capacity in any other element of the intelligence community, except to the extent that the individual serving as Principal Deputy National Intelligence Director is doing so in an acting capacity.

(5) The Principal Deputy National Intelligence Director shall assist the National Intelligence Director in carrying out the duties and responsibilities of the Director.

(6) The Principal Deputy National Intelligence Director shall act for, and exercise the powers of, the National Intelligence Director during the absence or disability of the National Intelligence Director or during a vacancy in the position of National Director of Intelligence.

(b) DEPUTY NATIONAL INTELLIGENCE DIRECTORS.—(1) There may be not more than four Deputy National Intelligence Directors who shall be appointed by the President.

(2) In the event of a vacancy in any position of Deputy National Intelligence Director established under this subsection, the National Intelligence Director shall recommend to the President an individual for appointment to such position.

(3) Each Deputy National Intelligence Director appointed under this subsection shall have such duties, responsibilities, and authorities as the National Intelligence Director may assign or are specified by law.

#### SEC. 123. NATIONAL INTELLIGENCE COUNCIL.

(a) NATIONAL INTELLIGENCE COUNCIL.—There is a National Intelligence Council.

(b) COMPOSITION.—(1) The National Intelligence Council shall be composed of senior analysts within the intelligence community and substantive experts from the public and private sector, who shall be appointed by, report to, and serve at the pleasure of, the National Intelligence Director.

(2) The Director shall prescribe appropriate security requirements for personnel appointed from the private sector as a condition of service on the Council, or as contractors of the Council or employees of such contractors, to ensure the protection of intelligence sources and methods while avoiding, wherever possible, unduly intrusive requirements which the Director considers to be unnecessary for this purpose.

(c) DUTIES AND RESPONSIBILITIES.—(1) The National Intelligence Council shall—

(A) produce national intelligence estimates for the United States Government, including alternative views held by elements of the intelligence community and other information as specified in paragraph (2);

(B) evaluate community-wide collection and production of intelligence by the intelligence community and the requirements and resources of such collection and production; and

(C) otherwise assist the National Intelligence Director in carrying out the responsibilities of the Director under section 111.

(2) The National Intelligence Director shall ensure that the Council satisfies the needs of policymakers and other consumers of intelligence by ensuring that each national intelligence estimate under paragraph (1)—

(A) states separately, and distinguishes between, the intelligence underlying such estimate and the assumptions and judgments of analysts with respect to such intelligence and such estimate;

(B) describes the quality and reliability of the intelligence underlying such estimate;

(C) presents and explains alternative conclusions, if any, with respect to the intelligence underlying such estimate and such estimate; and

(D) characterizes the uncertainties, if any, and confidence in such estimate.

(d) SERVICE AS SENIOR INTELLIGENCE ADVISERS.—Within their respective areas of expertise and under the direction of the National Intelligence Director, the members of the National Intelligence Council shall constitute the senior intelligence advisers of the intelligence community for purposes of representing the views of the intelligence community within the United States Government.

(e) AUTHORITY TO CONTRACT.—Subject to the direction and control of the National Intelligence Director, the National Intelligence Council may carry out its responsibilities under this section by contract, including contracts for substantive experts necessary to assist the Council with particular assessments under this section.

(f) STAFF.—The National Intelligence Director shall make available to the National

Intelligence Council such staff as may be necessary to permit the Council to carry out its responsibilities under this section.

(g) AVAILABILITY OF COUNCIL AND STAFF.—(1) The National Intelligence Director shall take appropriate measures to ensure that the National Intelligence Council and its staff satisfy the needs of policymaking officials and other consumers of intelligence.

(2) The Council shall be readily accessible to policymaking officials and other appropriate individuals not otherwise associated with the intelligence community.

(h) SUPPORT.—The heads of the elements of the intelligence community shall, as appropriate, furnish such support to the National Intelligence Council, including the preparation of intelligence analyses, as may be required by the National Intelligence Director.

#### SEC. 124. GENERAL COUNSEL OF THE NATIONAL INTELLIGENCE AUTHORITY.

(a) GENERAL COUNSEL OF NATIONAL INTELLIGENCE AUTHORITY.—There is a General Counsel of the National Intelligence Authority who shall be appointed from civilian life by the President, by and with the advice and consent of the Senate.

(b) PROHIBITION ON DUAL SERVICE AS GENERAL COUNSEL OF ANOTHER AGENCY.—The individual serving in the position of General Counsel of the National Intelligence Authority may not, while so serving, also serve as the General Counsel of any other department, agency, or element of the United States Government.

(c) SCOPE OF POSITION.—The General Counsel of the National Intelligence Authority is the chief legal officer of the National Intelligence Authority.

(d) FUNCTIONS.—The General Counsel of the National Intelligence Authority shall perform such functions as the National Intelligence Director may prescribe.

#### SEC. 125. INTELLIGENCE COMPTROLLER.

(a) INTELLIGENCE COMPTROLLER.—There is an Intelligence Comptroller who shall be appointed from civilian life by the National Intelligence Director.

(b) SUPERVISION.—The Intelligence Comptroller shall report directly to the National Intelligence Director.

(c) DUTIES.—The Intelligence Comptroller shall—

(1) assist the National Intelligence Director in the preparation and execution of the budget of the elements of the intelligence community within the National Intelligence Program;

(2) assist the Director in participating in the development by the Secretary of Defense of the annual budget for military intelligence programs and activities outside the National Intelligence Program;

(3) provide unfettered access to the Director to financial information under the National Intelligence Program;

(4) perform such other duties as may be prescribed by the Director or specified by law.

#### SEC. 126. OFFICER FOR CIVIL RIGHTS AND CIVIL LIBERTIES OF THE NATIONAL INTELLIGENCE AUTHORITY.

(a) OFFICER FOR CIVIL RIGHTS AND CIVIL LIBERTIES OF NATIONAL INTELLIGENCE AUTHORITY.—There is an Officer for Civil Rights and Civil Liberties of the National Intelligence Authority who shall be appointed by the President.

(b) SUPERVISION.—The Officer for Civil Rights and Civil Liberties of the National Intelligence Authority shall report directly to the National Intelligence Director.

(c) DUTIES.—The Officer for Civil Rights and Civil Liberties of the National Intelligence Authority shall—

(1) assist the National Intelligence Director in ensuring that the protection of civil

rights and civil liberties, as provided in the Constitution, laws, regulations, and Executive orders of the United States, is appropriately incorporated in—

(A) the policies and procedures developed for and implemented by the National Intelligence Authority;

(B) the policies and procedures regarding the relationships among the elements of the intelligence community within the National Intelligence Program; and

(C) the policies and procedures regarding the relationships between the elements of the intelligence community within the National Intelligence Program and the other elements of the intelligence community;

(2) oversee compliance by the Authority, and in the relationships described in paragraph (1), with requirements under the Constitution and all laws, regulations, Executive orders, and implementing guidelines relating to civil rights and civil liberties;

(3) review, investigate, and assess complaints and other information indicating possible abuses of civil rights or civil liberties, as provided in the Constitution, laws, regulations, and Executive orders of the United States, in the administration of the programs and operations of the Authority, and in the relationships described in paragraph (1), unless, in the determination of the Inspector General of the National Intelligence Authority, the review, investigation, or assessment of a particular complaint or information can better be conducted by the Inspector General;

(4) coordinate with the Privacy Officer of the National Intelligence Authority to ensure that programs, policies, and procedures involving civil rights, civil liberties, and privacy considerations are addressed in an integrated and comprehensive manner; and

(5) perform such other duties as may be prescribed by the Director or specified by law.

#### SEC. 127. PRIVACY OFFICER OF THE NATIONAL INTELLIGENCE AUTHORITY.

(a) PRIVACY OFFICER OF NATIONAL INTELLIGENCE AUTHORITY.—There is a Privacy Officer of the National Intelligence Authority who shall be appointed by the National Intelligence Director.

(b) DUTIES.—(1) The Privacy Officer of the National Intelligence Authority shall have primary responsibility for the privacy policy of the National Intelligence Authority (including in the relationships among the elements of the intelligence community within the National Intelligence Program and the relationships between the elements of the intelligence community within the National Intelligence Program and the other elements of the intelligence community).

(2) In discharging the responsibility under paragraph (1), the Privacy Officer shall—

(A) assure that the use of technologies sustain, and do not erode, privacy protections relating to the use, collection, and disclosure of personal information;

(B) assure that personal information contained in Privacy Act systems of records is handled in full compliance with fair information practices as set out in the Privacy Act of 1974;

(C) conduct privacy impact assessments when appropriate or as required by law; and

(D) coordinate with the Officer for Civil Rights and Civil Liberties of the National Intelligence Authority to ensure that programs, policies, and procedures involving civil rights, civil liberties, and privacy considerations are addressed in an integrated and comprehensive manner.

#### SEC. 128. CHIEF INFORMATION OFFICER OF THE NATIONAL INTELLIGENCE AUTHORITY.

(a) CHIEF INFORMATION OFFICER OF NATIONAL INTELLIGENCE AUTHORITY.—There is a

Chief Information Officer of the National Intelligence Authority who shall be appointed by the National Intelligence Director.

(b) DUTIES.—The Chief Information Officer of the National Intelligence Authority shall—

(1) assist the National Intelligence Director in implementing the responsibilities and executing the authorities related to information technology under paragraphs (15) and (16) of section 112(a) and section 113(h); and

(2) perform such other duties as may be prescribed by the Director or specified by law.

**SEC. 129. CHIEF HUMAN CAPITAL OFFICER OF THE NATIONAL INTELLIGENCE AUTHORITY.**

(a) CHIEF HUMAN CAPITAL OFFICER OF NATIONAL INTELLIGENCE AUTHORITY.—There is a Chief Human Capital Officer of the National Intelligence Authority who shall be appointed by the National Intelligence Director.

(b) DUTIES.—The Chief Human Capital Officer of the National Intelligence Authority shall—

(1) have the functions and authorities provided for Chief Human Capital Officers under sections 1401 and 1402 of title 5, United States Code, with respect to the National Intelligence Authority; and

(2) advise and assist the National Intelligence Director in exercising the authorities and responsibilities of the Director with respect to the workforce of the intelligence community as a whole.

**SEC. 130. CHIEF FINANCIAL OFFICER OF THE NATIONAL INTELLIGENCE AUTHORITY.**

(a) CHIEF FINANCIAL OFFICER OF NATIONAL INTELLIGENCE AUTHORITY.—There is a Chief Financial Officer of the National Intelligence Authority who shall be designated by the President, in consultation with the National Intelligence Director.

(b) DESIGNATION REQUIREMENTS.—The designation of an individual as Chief Financial Officer of the National Intelligence Authority shall be subject to applicable provisions of section 901(a) of title 31, United States Code.

(c) AUTHORITIES AND FUNCTIONS.—The Chief Financial Officer of the National Intelligence Authority shall have such authorities, and carry out such functions, with respect to the National Intelligence Authority as are provided for an agency Chief Financial Officer by section 902 of title 31, United States Code, and other applicable provisions of law.

(d) COORDINATION WITH NIA COMPTROLLER.—(1) The Chief Financial Officer of the National Intelligence Authority shall coordinate with the Comptroller of the National Intelligence Authority in exercising the authorities and performing the functions provided for the Chief Financial Officer under this section.

(2) The National Intelligence Director shall take such actions as are necessary to prevent duplication of effort by the Chief Financial Officer of the National Intelligence Authority and the Comptroller of the National Intelligence Authority.

(e) INTEGRATION OF FINANCIAL SYSTEMS.—Subject to the supervision, direction, and control of the National Intelligence Director, the Chief Financial Officer of the National Intelligence Authority shall take appropriate actions to ensure the timely and effective integration of the financial systems of the National Intelligence Authority (including any elements or components transferred to the Authority by this Act), and of the financial systems of the Authority with applicable portions of the financial systems of the other elements of the intelligence community, as soon as possible after the date of the enactment of this Act.

(f) PROTECTION OF ANNUAL FINANCIAL STATEMENT FROM DISCLOSURE.—The annual financial statement of the National Intelligence Authority required under section 3515 of title 31, United States Code—

(1) shall be submitted in classified form; and

(2) notwithstanding any other provision of law, shall be withheld from public disclosure.

**SEC. 131. NATIONAL COUNTERINTELLIGENCE EXECUTIVE.**

(a) NATIONAL COUNTERINTELLIGENCE EXECUTIVE.—The National Counterintelligence Executive under section 902 of the Counterintelligence Enhancement Act of 2002 (title IX of Public Law 107-306; 50 U.S.C. 402b et seq.), as amended by section 309 of this Act, is a component of the Office of the National Intelligence Director.

(b) DUTIES.—The National Counterintelligence Executive shall perform the duties provided in the Counterintelligence Enhancement Act of 2002, as so amended, and such other duties as may be prescribed by the National Intelligence Director or specified by law.

**Subtitle D—Additional Elements of National Intelligence Authority**

**SEC. 141. INSPECTOR GENERAL OF THE NATIONAL INTELLIGENCE AUTHORITY.**

(a) OFFICE OF INSPECTOR GENERAL OF NATIONAL INTELLIGENCE AUTHORITY.—There is within the National Intelligence Authority an Office of the Inspector General of the National Intelligence Authority.

(b) PURPOSE.—The purpose of the Office of the Inspector General of the National Intelligence Authority is to—

(1) create an objective and effective office, appropriately accountable to Congress, to initiate and conduct independently investigations, inspections, and audits relating to—

(A) the programs and operations of the National Intelligence Authority;

(B) the relationships among the elements of the intelligence community within the National Intelligence Program; and

(C) the relationships between the elements of the intelligence community within the National Intelligence Program and the other elements of the intelligence community;

(2) recommend policies designed—

(A) to promote economy, efficiency, and effectiveness in the administration of such programs and operations, and in such relationships; and

(B) to prevent and detect fraud and abuse in such programs, operations, and relationships;

(3) provide a means for keeping the National Intelligence Director fully and currently informed about—

(A) problems and deficiencies relating to the administration of such programs and operations, and to such relationships; and

(C) the necessity for, and the progress of, corrective actions; and

(4) in the manner prescribed by this section, ensure that the congressional intelligence committees are kept similarly informed of—

(A) significant problems and deficiencies relating to the administration of such programs and operations, and to such relationships; and

(B) the necessity for, and the progress of, corrective actions.

(c) INSPECTOR GENERAL OF NATIONAL INTELLIGENCE AUTHORITY.—(1) There is an Inspector General of the National Intelligence Authority, who shall be the head of the Office of the Inspector General of the National Intelligence Authority, who shall be appointed by the President, by and with the advice and consent of the Senate.

(2) The nomination of an individual for appointment as Inspector General shall be made—

(A) without regard to political affiliation;

(B) solely on the basis of integrity, compliance with the security standards of the National Intelligence Authority, and prior experience in the field of intelligence or national security; and

(C) on the basis of demonstrated ability in accounting, financial analysis, law, management analysis, public administration, or auditing.

(3) The Inspector General shall report directly to and be under the general supervision of the National Intelligence Director.

(4) The Inspector General may be removed from office only by the President. The President shall immediately communicate in writing to the congressional intelligence committees the reasons for the removal of any individual from the position of Inspector General.

(d) DUTIES AND RESPONSIBILITIES.—It shall be the duty and responsibility of the Inspector General of the National Intelligence Authority—

(1) to provide policy direction for, and to plan, conduct, supervise, and coordinate independently, the investigations, inspections, and audits relating to the programs and operations of the National Intelligence Authority, the relationships among the elements of the intelligence community within the National Intelligence Program, and the relationships between the elements of the intelligence community within the National Intelligence Program and the other elements of the intelligence community to ensure they are conducted efficiently and in accordance with applicable law and regulations;

(2) to keep the National Intelligence Director fully and currently informed concerning violations of law and regulations, violations of civil liberties and privacy, and fraud and other serious problems, abuses, and deficiencies that may occur in such programs and operations, and in such relationships, and to report the progress made in implementing corrective action;

(3) to take due regard for the protection of intelligence sources and methods in the preparation of all reports issued by the Inspector General, and, to the extent consistent with the purpose and objective of such reports, take such measures as may be appropriate to minimize the disclosure of intelligence sources and methods described in such reports; and

(4) in the execution of the duties and responsibilities under this section, to comply with generally accepted government auditing standards.

(e) LIMITATIONS ON ACTIVITIES.—(1) The National Intelligence Director may prohibit the Inspector General of the National Intelligence Authority from initiating, carrying out, or completing any investigation, inspection, or audit if the Director determines that such prohibition is necessary to protect vital national security interests of the United States.

(2) If the Director exercises the authority under paragraph (1), the Director shall submit an appropriately classified statement of the reasons for the exercise of such authority within seven days to the congressional intelligence committees.

(3) The Director shall advise the Inspector General at the time a report under paragraph (1) is submitted, and, to the extent consistent with the protection of intelligence sources and methods, provide the Inspector General with a copy of such report.

(4) The Inspector General may submit to the congressional intelligence committees any comments on a report of which the Inspector General has notice under paragraph



(3) that the Inspector General considers appropriate.

(f) **AUTHORITIES.**—(1) The Inspector General of the National Intelligence Authority shall have direct and prompt access to the National Intelligence Director when necessary for any purpose pertaining to the performance of the duties of the Inspector General.

(2)(A) The Inspector General shall have access to any employee, or any employee of a contractor, of the National Intelligence Authority, and of any other element of the intelligence community within the National Intelligence Program, whose testimony is needed for the performance of the duties of the Inspector General.

(B) The Inspector General shall have direct access to all records, reports, audits, reviews, documents, papers, recommendations, or other material which relate to the programs and operations with respect to which the Inspector General has responsibilities under this section.

(C) The level of classification or compartmentation of information shall not, in and of itself, provide a sufficient rationale for denying the Inspector General access to any materials under subparagraph (B).

(D) Failure on the part of any employee or contractor of the National Intelligence Authority to cooperate with the Inspector General shall be grounds for appropriate administrative actions by the Director, including loss of employment or the termination of an existing contractual relationship.

(3) The Inspector General is authorized to receive and investigate complaints or information from any person concerning the existence of an activity constituting a violation of laws, rules, or regulations, or mismanagement, gross waste of funds, abuse of authority, or a substantial and specific danger to the public health and safety. Once such complaint or information has been received from an employee of the Federal government—

(A) the Inspector General shall not disclose the identity of the employee without the consent of the employee, unless the Inspector General determines that such disclosure is unavoidable during the course of the investigation or the disclosure is made to an official of the Department of Justice responsible for determining whether a prosecution should be undertaken; and

(B) no action constituting a reprisal, or threat of reprisal, for making such complaint may be taken by any employee in a position to take such actions, unless the complaint was made or the information was disclosed with the knowledge that it was false or with willful disregard for its truth or falsity.

(4) The Inspector General shall have authority to administer to or take from any person an oath, affirmation, or affidavit, whenever necessary in the performance of the duties of the Inspector General, which oath, affirmation, or affidavit when administered or taken by or before an employee of the Office of the Inspector General of the National Intelligence Authority designated by the Inspector General shall have the same force and effect as if administered or taken by or before an officer having a seal.

(5)(A) Except as provided in subparagraph (B), the Inspector General is authorized to require by subpoena the production of all information, documents, reports, answers, records, accounts, papers, and other data and documentary evidence necessary in the performance of the duties and responsibilities of the Inspector General.

(B) In the case of departments, agencies, and other elements of the United States Government, the Inspector General shall obtain information, documents, reports, answers, records, accounts, papers, and other data and

evidence for the purpose specified in subparagraph (A) using procedures other than by subpoenas.

(C) The Inspector General may not issue a subpoena for or on behalf of any other element or component of the Authority.

(D) In the case of contumacy or refusal to obey a subpoena issued under this paragraph, the subpoena shall be enforceable by order of any appropriate district court of the United States.

(g) **STAFF AND OTHER SUPPORT.**—(1) The Inspector General of the National Intelligence Authority shall be provided with appropriate and adequate office space at central and field office locations, together with such equipment, office supplies, maintenance services, and communications facilities and services as may be necessary for the operation of such offices.

(2)(A) Subject to applicable law and the policies of the National Intelligence Director, the Inspector General shall select, appoint and employ such officers and employees as may be necessary to carry out the functions of the Inspector General.

(B) In making selections under subparagraph (A), the Inspector General shall ensure that such officers and employees have the requisite training and experience to enable the Inspector General to carry out the duties of the Inspector General effectively.

(C) In meeting the requirements of this paragraph, the Inspector General shall create within the Office of the Inspector General of the National Intelligence Authority a career cadre of sufficient size to provide appropriate continuity and objectivity needed for the effective performance of the duties of the Inspector General.

(3)(A) Subject to the concurrence of the Director, the Inspector General may request such information or assistance as may be necessary for carrying out the duties and responsibilities of the Inspector General from any department, agency, or other element of the United States Government.

(B) Upon request of the Inspector General for information or assistance under subparagraph (A), the head of the department, agency, or element concerned shall, insofar as is practicable and not in contravention of any existing statutory restriction or regulation of the department, agency, or element, furnish to the Inspector General, or to an authorized designee, such information or assistance.

(h) **REPORTS.**—(1)(A) The Inspector General of the National Intelligence Authority shall, not later than January 31 and July 31 of each year, prepare and submit to the National Intelligence Director a classified semiannual report summarizing the activities of the Office of the Inspector General of the National Intelligence Authority during the immediately preceding six-month periods ending December 31 (of the preceding year) and June 30, respectively.

(B) Each report under this paragraph shall include, at a minimum, the following:

(i) A list of the title or subject of each investigation, inspection, or audit conducted during the period covered by such report.

(ii) A description of significant problems, abuses, and deficiencies relating to the administration of programs and operations of the National Intelligence Authority identified by the Inspector General during the period covered by such report.

(iii) A description of the recommendations for corrective action made by the Inspector General during the period covered by such report with respect to significant problems, abuses, or deficiencies identified in clause (ii).

(iv) A statement whether or not corrective action has been completed on each significant recommendation described in previous

semiannual reports, and, in a case where corrective action has been completed, a description of such corrective action.

(v) An assessment of the effectiveness of all measures in place in the Authority for the protection of civil liberties and privacy of United States persons.

(vi) A certification whether or not the Inspector General has had full and direct access to all information relevant to the performance of the functions of the Inspector General.

(vii) A description of the exercise of the subpoena authority under subsection (f)(5) by the Inspector General during the period covered by such report.

(viii) Such recommendations as the Inspector General considers appropriate for legislation to promote economy and efficiency in the administration of programs and operations undertaken by the Authority, and to detect and eliminate fraud and abuse in such programs and operations.

(C) Not later than the 30 days after the date of receipt of a report under subparagraph (A), the Director shall transmit the report to the congressional intelligence committees together with any comments the Director considers appropriate.

(2)(A) The Inspector General shall report immediately to the Director whenever the Inspector General becomes aware of particularly serious or flagrant problems, abuses, or deficiencies relating to the administration of programs or operations of the Authority, a relationship between the elements of the intelligence community within the National Intelligence Program, or a relationship between an element of the intelligence community within the National Intelligence Program and another element of the intelligence community.

(B) The Director shall transmit to the congressional intelligence committees each report under subparagraph (A) within seven calendar days of receipt of such report, together with such comments as the Director considers appropriate.

(3) In the event that—

(A) the Inspector General is unable to resolve any differences with the Director affecting the execution of the duties or responsibilities of the Inspector General;

(B) an investigation, inspection, or audit carried out by the Inspector General should focus on any current or former Authority official who holds or held a position in the Authority that is subject to appointment by the President, by and with the advice and consent of the Senate, including such a position held on an acting basis;

(C) a matter requires a report by the Inspector General to the Department of Justice on possible criminal conduct by a current or former official described in subparagraph (B);

(D) the Inspector General receives notice from the Department of Justice declining or approving prosecution of possible criminal conduct of any current or former official described in subparagraph (B); or

(E) the Inspector General, after exhausting all possible alternatives, is unable to obtain significant documentary information in the course of an investigation, inspection, or audit,

the Inspector General shall immediately notify and submit a report on such matter to the congressional intelligence committees.

(4) Pursuant to title V of the National Security Act of 1947 (50 U.S.C. 413 et seq.), the Director shall submit to the congressional intelligence committees any report or findings and recommendations of an investigation, inspection, or audit conducted by the office which has been requested by the Chairman or Ranking Minority Member of either committee.

(5)(A) An employee of the Authority, an employee of an entity other than the Authority who is assigned or detailed to the Authority, or an employee of a contractor to the Authority who intends to report to Congress a complaint or information with respect to an urgent concern may report such complaint or information to the Inspector General.

(B) Not later than the end of the 14-calendar day period beginning on the date of receipt from an employee of a complaint or information under subparagraph (A), the Inspector General shall determine whether the complaint or information appears credible. Upon making such a determination, the Inspector General shall transmit to the Director a notice of that determination, together with the complaint or information.

(C) Upon receipt of a transmittal from the Inspector General under subparagraph (B), the Director shall, within seven calendar days of such receipt, forward such transmittal to the congressional intelligence committees, together with any comments the Director considers appropriate.

(D)(i) If the Inspector General does not find credible under subparagraph (B) a complaint or information submitted under subparagraph (A), or does not transmit the complaint or information to the Director in accurate form under subparagraph (B), the employee (subject to clause (ii)) may submit the complaint or information to Congress by contacting either or both of the congressional intelligence committees directly.

(ii) An employee may contact the intelligence committees directly as described in clause (i) only if the employee—

(I) before making such a contact, furnishes to the Director, through the Inspector General, a statement of the employee's complaint or information and notice of the employee's intent to contact the congressional intelligence committees directly; and

(II) obtains and follows from the Director, through the Inspector General, direction on how to contact the intelligence committees in accordance with appropriate security practices.

(iii) A member or employee of one of the congressional intelligence committees who receives a complaint or information under clause (i) does so in that member or employee's official capacity as a member or employee of such committee.

(E) The Inspector General shall notify an employee who reports a complaint or information to the Inspector General under this paragraph of each action taken under this paragraph with respect to the complaint or information. Such notice shall be provided not later than three days after any such action is taken.

(F) An action taken by the Director or the Inspector General under this paragraph shall not be subject to judicial review.

(G) In this paragraph, the term "urgent concern" means any of the following:

(i) A serious or flagrant problem, abuse, violation of law or Executive order, or deficiency relating to the funding, administration, or operations of an intelligence activity involving classified information, but does not include differences of opinions concerning public policy matters.

(ii) A false statement to Congress, or a willful withholding from Congress, on an issue of material fact relating to the funding, administration, or operation of an intelligence activity.

(iii) An action, including a personnel action described in section 2302(a)(2)(A) of title 5, United States Code, constituting reprisal or threat of reprisal prohibited under subsection (f)(3)(B) of this section in response to an employee's reporting an urgent concern in accordance with this paragraph.

(H) In support of this paragraph, Congress makes the findings set forth in paragraphs (1) through (6) of section 701(b) of the Intelligence Community Whistleblower Protection Act of 1998 (title VII of Public Law 105-272; 5 U.S.C. App. 8H note).

(6) In accordance with section 535 of title 28, United States Code, the Inspector General shall report to the Attorney General any information, allegation, or complaint received by the Inspector General relating to violations of Federal criminal law that involve a program or operation of the Authority, consistent with such guidelines as may be issued by the Attorney General pursuant to subsection (b)(2) of such section. A copy of each such report shall be furnished to the Director.

(i) SEPARATE BUDGET ACCOUNT.—The National Intelligence Director shall, in accordance with procedures to be issued by the Director in consultation with the congressional intelligence committees, include in the National Intelligence Program budget a separate account for the Office of Inspector General of the National Intelligence Authority.

**SEC. 142. OMBUDSMAN OF THE NATIONAL INTELLIGENCE AUTHORITY.**

(a) OMBUDSMAN OF NATIONAL INTELLIGENCE AUTHORITY.—There is within the National Intelligence Authority an Ombudsman of the National Intelligence Authority who shall be appointed by the National Intelligence Director.

(b) DUTIES.—The Ombudsman of the National Intelligence Authority shall—

(1) counsel, arbitrate, or offer recommendations on, and have the authority to initiate inquiries into, real or perceived problems of politicization, biased reporting, or lack of objective analysis within the National Intelligence Authority, or any element of the intelligence community within the National Intelligence Program, or regarding any analysis of national intelligence by any element of the intelligence community;

(2) monitor the effectiveness of measures taken to deal with real or perceived politicization, biased reporting, or lack of objective analysis within the Authority, or any element of the intelligence community within the National Intelligence Program, or regarding any analysis of national intelligence by any element of the intelligence community; and

(3) conduct reviews of the analytic product or products of the Authority, or any element of the intelligence community within the National Intelligence Program, or of any analysis of national intelligence by any element of the intelligence community, with such reviews to be conducted so as to ensure that analysis is timely, objective, independent of political considerations, and based upon all sources available to the intelligence community.

(c) ANALYTIC REVIEW UNIT.—(1) There is within the Office of the Ombudsman of the National Intelligence Authority an Analytic Review Unit.

(2) The Analytic Review Unit shall assist the Ombudsman of the National Intelligence Authority in performing the duties and responsibilities of the Ombudsman set forth in subsection (b)(3).

(3) The Ombudsman shall provide the Analytic Review Unit a staff who possess expertise in intelligence analysis that is appropriate for the function of the Unit.

(4) In assisting the Ombudsman, the Analytic Review Unit shall, subject to the direction and control of the Ombudsman, conduct detailed evaluations of intelligence analysis by the following:

(A) The National Intelligence Council.

(B) The elements of the intelligence community within the National Intelligence Program.

(C) To the extent involving the analysis of national intelligence, other elements of the intelligence community.

(D) The divisions, offices, programs, officers, and employees of the elements specified in subparagraphs (B) and (C).

(5) The results of the evaluations under paragraph (4) shall be provided to the congressional intelligence committees and, upon request, to appropriate heads of other departments, agencies, and elements of the executive branch.

(d) ACCESS TO INFORMATION.—In order to carry out the duties specified in subsection (c), the Ombudsman of the National Intelligence Authority shall, unless otherwise directed by the President, have access to all analytic products, field reports, and raw intelligence of any element of the intelligence community, and to any reports or other material of an Inspector General, that might be pertinent to a matter under consideration by the Ombudsman.

(e) ANNUAL REPORTS.—The Ombudsman of the National Intelligence Authority shall submit to the National Intelligence Director and the congressional intelligence committees on an annual basis a report that includes—

(1) the assessment of the Ombudsman of the current level of politicization, biased reporting, or lack of objective analysis within the National Intelligence Authority, or any element of the intelligence community within the National Intelligence Program, or regarding any analysis of national intelligence by any element of the intelligence community;

(2) such recommendations for remedial measures as the Ombudsman considers appropriate; and

(3) an assessment of the effectiveness of remedial measures previously taken within the intelligence community on matters addressed by the Ombudsman.

(f) REFERRAL OF CERTAIN MATTERS FOR INVESTIGATION.—In addition to carrying out activities under this section, the Ombudsman of the National Intelligence Authority may refer serious cases of misconduct related to politicization of intelligence information, biased reporting, or lack of objective analysis within the intelligence community to the Inspector General of the National Intelligence Authority for investigation.

**SEC. 143. NATIONAL COUNTERTERRORISM CENTER.**

(a) NATIONAL COUNTERTERRORISM CENTER.—There is within the National Intelligence Authority a National Counterterrorism Center.

(b) DIRECTOR OF NATIONAL COUNTERTERRORISM CENTER.—(1) There is a Director of the National Counterterrorism Center, who shall be the head of the National Counterterrorism Center, and who shall be appointed by the President, by and with the advice and consent of the Senate.

(2) Any individual nominated for appointment as the Director of the National Counterterrorism Center shall have significant expertise in matters relating to the national security of the United States and matters relating to terrorism that threatens the national security of the United States.

(3) The individual serving as the Director of the National Counterterrorism Center may not, while so serving, serve in any capacity in any other element of the intelligence community, except to the extent that the individual serving as Director of the National Counterterrorism Center is doing so in an acting capacity.

(c) SUPERVISION.—(1) The Director of the National Counterterrorism Center shall report to the National Intelligence Director on—

(A) the budget and programs of the National Counterterrorism Center; and

(B) the activities of the Directorate of Intelligence of the National Counterterrorism Center under subsection (g).

(2) The Director of the National Counterterrorism Center shall report to the President and the National Intelligence Director on the planning and progress of joint counterterrorism operations.

(d) PRIMARY MISSIONS.—The primary missions of the National Counterterrorism Center shall be as follows:

(1) To develop and unify strategy for the civilian and military counterterrorism efforts of the United States Government.

(2) To integrate counterterrorism intelligence activities of the United States Government, both inside and outside the United States.

(3) To develop interagency counterterrorism plans, which plans shall—

(A) involve more than one department, agency, or element of the executive branch (unless otherwise directed by the President); and

(B) include the mission, objectives to be achieved, courses of action, parameters for such courses of action, coordination of agency operational activities, recommendations for operational plans, and assignment of departmental or agency responsibilities.

(4) To ensure that the collection of counterterrorism intelligence, and the conduct of counterterrorism operations, by the United States Government are informed by the analysis of all-source intelligence.

(e) DUTIES AND RESPONSIBILITIES OF DIRECTOR OF NATIONAL COUNTERTERRORISM CENTER.—Notwithstanding any other provision of law, at the direction of the President, the National Security Council, and the National Intelligence Director, the Director of the National Counterterrorism Center shall—

(1) serve as the principal adviser to the President and the National Intelligence Director on joint operations relating to counterterrorism;

(2) provide unified strategic direction for the civilian and military counterterrorism efforts of the United States Government and for the effective integration and deconfliction of counterterrorism intelligence and operations across agency boundaries, both inside and outside the United States;

(3) advise the President and the National Intelligence Director on the extent to which the counterterrorism program recommendations and budget proposals of the departments, agencies, and elements of the United States Government conform to the priorities established by the President and the National Security Council;

(4) in accordance with subsection (f), concur in, or advise the President on, the selections of personnel to head the operating entities of the United States Government with principal missions relating to counterterrorism; and

(5) perform such other duties as the National Intelligence Director may prescribe or are prescribed by law.

(f) ROLE OF DIRECTOR OF NATIONAL COUNTERTERRORISM CENTER IN CERTAIN APPOINTMENTS.—(1) In the event of a vacancy in a position referred to in paragraph (2), the head of the department or agency having jurisdiction over the position shall obtain the concurrence of the Director of the National Counterterrorism Center before appointing an individual to fill the vacancy or recommending to the President an individual for nomination to fill the vacancy. If the Director does not concur in the recommendation, the head of the department or agency concerned may fill the vacancy or make the recommendation to the President (as the case may be) without the concurrence of the Director, but shall notify the President that

the Director does not concur in the appointment or recommendation (as the case may be).

(2) Paragraph (1) applies to the following positions:

(A) The Director of the Central Intelligence Agency's Counterterrorist Center.

(B) The Assistant Director of the Federal Bureau of Investigation in charge of the Counterterrorism Division.

(C) The Coordinator for Counterterrorism of the Department of State.

(D) The head of such other operating entities of the United States Government having principal missions relating to counterterrorism as the President may designate for purposes of this subsection.

(3) The President shall notify Congress of the designation of an operating entity of the United States Government under paragraph (2)\*D) not later than 30 days after the date of such designation.

(g) DIRECTORATE OF INTELLIGENCE.—(1) The Director of the National Counterterrorism Center shall establish and maintain within the National Counterterrorism Center a Directorate of Intelligence.

(2) The Directorate shall utilize the capabilities of the Terrorist Threat Integration Center (TTIC) transferred to the Directorate by section 323 and such other capabilities as the Director of the National Counterterrorism Center considers appropriate.

(3) The Directorate shall have primary responsibility within the United States Government for analysis of terrorism and terrorist organizations from all sources of intelligence, whether collected inside or outside the United States.

(4) The Directorate shall—

(A) be the principal repository within the United States Government for all-source information on suspected terrorists, their organizations, and their capabilities;

(B) propose intelligence collection requirements for action by elements of the intelligence community inside and outside the United States;

(C) have primary responsibility within the United States Government for net assessments and warnings about terrorist threats, which assessments and warnings shall be based on a comparison of terrorist intentions and capabilities with assessed national vulnerabilities and countermeasures; and

(D) perform such other duties and functions as the Director of the National Counterterrorism Center may prescribe.

(h) DIRECTORATE OF PLANNING.—(1) The Director of the National Counterterrorism Center shall establish and maintain within the National Counterterrorism Center a Directorate of Planning.

(2) The Directorate shall have primary responsibility for developing interagency counterterrorism plans, as described in subsection (d)(3).

(3) The Directorate shall—

(A) provide guidance, and develop strategy and interagency plans, to counter terrorist activities based on policy objectives and priorities established by the National Security Council;

(B) develop interagency plans under subparagraph (A) utilizing input from personnel in other departments, agencies, and elements of the United States Government who have expertise in the priorities, functions, assets, programs, capabilities, and operations of such departments, agencies, and elements with respect to counterterrorism;

(C) assign responsibilities for counterterrorism operations to the departments and agencies of the United States Government (including the Department of Defense, the Central Intelligence Agency, the Federal Bureau of Investigation, the Department of

Homeland Security, and other departments and agencies of the United States Government), consistent with the authorities of such departments and agencies;

(D) monitor the implementation of operations assigned under subparagraph (C) and update interagency plans for such operations as necessary;

(E) report to the President and the National Intelligence Director on the compliance of the departments, agencies, and elements of the United States with the plans developed under subparagraph (A); and

(F) perform such other duties and functions as the Director of the National Counterterrorism Center may prescribe.

(4) The Directorate may not direct the execution of operations assigned under paragraph (3).

(i) STAFF.—(1) The National Intelligence Director may appoint deputy directors of the National Counterterrorism Center to oversee such portions of the operations of the Center as the National Intelligence Director considers appropriate.

(2) To assist the Director of the National Counterterrorism Center in fulfilling the duties and responsibilities of the Director of the National Counterterrorism Center under this section, the National Intelligence Director shall employ in the National Counterterrorism Center a professional staff having an expertise in matters relating to such duties and responsibilities.

(3) In providing for a professional staff for the National Counterterrorism Center under paragraph (2), the National Intelligence Director may establish as positions in the excepted service such positions in the Center as the National Intelligence Director considers appropriate.

(4) The National Intelligence Director shall ensure that the analytical staff of the National Counterterrorism Center is comprised primarily of experts from elements in the intelligence community and from such other personnel in the United States Government as the National Intelligence Director considers appropriate.

(5)(A) In order to meet the requirements in paragraph (4), the National Intelligence Director shall, from time to time—

(i) specify the transfers, assignments, and details of personnel funded within the National Intelligence Program to the National Counterterrorism Center from any other element of the intelligence community that the National Intelligence Director considers appropriate; and

(ii) in the case of personnel from a department, agency, or element of the United States Government and not funded within the National Intelligence Program, request the transfer, assignment, or detail of such personnel from the department, agency, or other element concerned.

(B)(i) The head of an element of the intelligence community shall promptly effect any transfer, assignment, or detail of personnel specified by the National Intelligence Director under subparagraph (A)(i).

(ii) The head of a department, agency, or element of the United States Government receiving a request for transfer, assignment, or detail of personnel under subparagraph (A)(ii) shall, to the extent practicable, approve the request.

(6) Personnel employed in or assigned or detailed to the National Counterterrorism Center under this subsection shall be under the authority, direction, and control of the Director of the National Counterterrorism Center on all matters for which the Center has been assigned responsibility and for all matters related to the accomplishment of the missions of the Center.

(7) Performance evaluations of personnel assigned or detailed to the National

Counterterrorism Center under this subsection shall be undertaken by the supervisors of such personnel at the Center.

(8) The supervisors of the staff of the National Counterterrorism Center may, with the approval of the National Intelligence Director, reward the staff of the Center for meritorious performance by the provision of such performance awards as the National Intelligence Director shall prescribe.

(9) The National Intelligence Director may delegate to the Director of the National Counterterrorism Center any responsibility, power, or authority of the National Intelligence Director under paragraphs (1) through (8).

(10) The National Intelligence Director shall ensure that the staff of the National Counterterrorism Center has access to all databases maintained by the elements of the intelligence community that are relevant to the duties of the Center.

(j) SUPPORT AND COOPERATION OF OTHER AGENCIES.—(1) The elements of the intelligence community and the other departments, agencies, and elements of the United States Government shall support, assist, and cooperate with the National Counterterrorism Center in carrying out its missions under this section.

(2) The support, assistance, and cooperation of a department, agency, or element of the United States Government under this subsection shall include, but not be limited to—

(A) the implementation of interagency plans for operations, whether foreign or domestic, that are developed by the National Counterterrorism Center in a manner consistent with the laws and regulations of the United States and consistent with the limitation in subsection (h)(4);

(B) cooperative work with the Director of the National Counterterrorism Center to ensure that ongoing operations of such department, agency, or element do not conflict with joint operations planned by the Center;

(C) reports, upon request, to the Director of the National Counterterrorism Center on the progress of such department, agency, or element in implementing responsibilities assigned to such department, agency, or element through joint operations plans; and

(D) the provision to the analysts of the National Counterterrorism Center electronic access in real time to information and intelligence collected by such department, agency, or element that is relevant to the missions of the Center.

(3) In the event of a disagreement between the National Intelligence Director and the head of a department, agency, or element of the United States Government on a plan developed or responsibility assigned by the National Counterterrorism Center under this subsection, the National Intelligence Director may either accede to the head of the department, agency, or element concerned or notify the President of the necessity of resolving the disagreement.

#### SEC. 144. NATIONAL INTELLIGENCE CENTERS.

(a) NATIONAL INTELLIGENCE CENTERS.—(1) The National Intelligence Director may establish within the National Intelligence Authority one or more centers (to be known as “national intelligence centers”) to address intelligence priorities established by the National Security Council.

(2) Each national intelligence center established under this section shall be assigned an area of intelligence responsibility.

(3) National intelligence centers shall be established at the direction of the President, as prescribed by law, or upon the initiative of the National Intelligence Director.

(b) ESTABLISHMENT OF CENTERS.—(1) In establishing a national intelligence center, the

National Intelligence Director shall assign lead responsibility for administrative support for such center to an element of the intelligence community selected by the Director for that purpose.

(2) The Director shall determine the structure and size of each national intelligence center.

(3) The Director shall notify Congress of the establishment of each national intelligence center before the date of the establishment of such center.

(c) DIRECTORS OF CENTERS.—(1) Each national intelligence center shall have as its head a Director who shall be appointed by the National Intelligence Director for that purpose.

(2) The Director of a national intelligence center shall serve as the principal adviser to the National Intelligence Director on intelligence matters with respect to the area of intelligence responsibility assigned to the center.

(3) In carrying out duties under paragraph (2), the Director of a national intelligence center shall—

(A) manage the operations of the center;

(B) coordinate the provision of administration and support by the element of the intelligence community with lead responsibility for the center under subsection (b)(1);

(C) submit budget and personnel requests for the center to the National Intelligence Director;

(D) seek such assistance from other departments, agencies, and elements of the United States Government as is needed to fulfill the mission of the center; and

(E) advise the National Intelligence Director of the information technology, personnel, and other requirements of the center for the performance of its mission.

(4) The National Intelligence Director shall ensure that the Director of a national intelligence center has sufficient authority, direction, and control to effectively accomplish the mission of the center.

(d) MISSION OF CENTERS.—Pursuant to the direction of the National Intelligence Director, each national intelligence center shall, in the area of intelligence responsibility assigned to the center by the Director pursuant to intelligence priorities established by the National Security Council—

(1) have primary responsibility for providing all-source analysis of intelligence based upon foreign intelligence gathered both abroad and domestically;

(2) have primary responsibility for identifying and proposing to the National Intelligence Director intelligence collection and analysis requirements;

(3) have primary responsibility for net assessments and warnings;

(4) ensure that appropriate officials of the United States Government and other appropriate officials have access to a variety of intelligence assessments and analytical views; and

(5) perform such other duties as the National Intelligence Director shall specify.

(e) INFORMATION SHARING.—(1) The National Intelligence Director shall ensure that the Directors of the national intelligence centers and the other elements of the intelligence community undertake appropriate sharing of intelligence analysis and plans for operations in order to facilitate the activities of the centers.

(2) In order to facilitate information sharing under paragraph (1), the Directors of the national intelligence centers shall—

(A) report directly to the National Intelligence Director regarding their activities under this section; and

(B) coordinate with the Principal Deputy National Intelligence Director regarding such activities.

(f) STAFF.—(1) In providing for a professional staff for a national intelligence center, the National Intelligence Director may establish as positions in the excepted service such positions in the center as the National Intelligence Director considers appropriate.

(2)(A) The National Intelligence Director shall, from time to time—

(i) specify the transfers, assignments, and details of personnel funded within the National Intelligence Program to a national intelligence center from any other element of the intelligence community that the National Intelligence Director considers appropriate; and

(ii) in the case of personnel from a department, agency, or element of the United States Government not funded within the National Intelligence Program, request the transfer, assignment, or detail of such personnel from the department, agency, or other element concerned.

(B)(i) The head of an element of the intelligence community shall promptly effect any transfer, assignment, or detail of personnel specified by the National Intelligence Director under subparagraph (A)(i).

(ii) The head of a department, agency, or element of the United States Government receiving a request for transfer, assignment, or detail of personnel under subparagraph (A)(ii) shall, to the extent practicable, approve the request.

(3) Personnel employed in or assigned or detailed to a national intelligence center under this subsection shall be under the authority, direction, and control of the Director of the center on all matters for which the center has been assigned responsibility and for all matters related to the accomplishment of the mission of the center.

(4) Performance evaluations of personnel assigned or detailed to a national intelligence center under this subsection shall be undertaken by the supervisors of such personnel at the center.

(5) The supervisors of the staff of a national center may, with the approval of the National Intelligence Director, reward the staff of the center for meritorious performance by the provision of such performance awards as the National Intelligence Director shall prescribe.

(6) The National Intelligence Director may delegate to the Director of a national intelligence center any responsibility, power, or authority of the National Intelligence Director under paragraphs (1) through (6).

(7) The Director of a national intelligence center may recommend to the National Intelligence Director the reassignment to the home element concerned of any personnel previously assigned or detailed to the center from another element of the intelligence community.

(g) TERMINATION.—(1) The National Intelligence Director may terminate a national intelligence center if the National Intelligence Director determines that the center is no longer required to meet an intelligence priority established by the National Security Council.

(2) The National Intelligence Director shall notify Congress of any determination made under paragraph (1) before carrying out such determination.

#### Subtitle E—Education and Training of Intelligence Community Personnel

#### SEC. 151. FRAMEWORK FOR CROSS-DISCIPLINARY EDUCATION AND TRAINING.

The National Intelligence Director shall establish an integrated framework that brings together the educational components of the intelligence community in order to promote a more effective and productive intelligence community through cross-disciplinary education and joint training.

**SEC. 152. INTELLIGENCE COMMUNITY SCHOLARSHIP PROGRAM.**

(a) DEFINITIONS.—In this section:

(1) AGENCY.—The term “agency” means each element of the intelligence community as determined by the National Intelligence Director.

(2) INSTITUTION OF HIGHER EDUCATION.—The term “institution of higher education” has the meaning given that term under section 101 of the Higher Education Act of 1965 (20 U.S.C. 1001).

(3) PROGRAM.—The term “Program” means the Intelligence Community Scholarship Program established under subsection (b).

(b) ESTABLISHMENT.—

(1) IN GENERAL.—The National Intelligence Director, in consultation with the head of each agency, shall establish a scholarship program (to be known as the “Intelligence Community Scholarship Program”) to award scholarships to individuals that is designed to recruit and prepare students for civilian careers in the intelligence community to meet the critical needs of the intelligence community agencies.

(2) SELECTION OF RECIPIENTS.—

(A) MERIT AND AGENCY NEEDS.—Individuals shall be selected to receive scholarships under this section through a competitive process primarily on the basis of academic merit and the needs of the agency.

(B) DEMONSTRATED COMMITMENT.—Individuals selected under this section shall have a demonstrated commitment to the field of study for which the scholarship is awarded.

(3) CONTRACTUAL AGREEMENTS.—To carry out the Program the head of each agency shall enter into contractual agreements with individuals selected under paragraph (2) under which the individuals agree to serve as full-time employees of the agency, for the period described in subsection (h)(1), in positions needed by the agency and for which the individuals are qualified, in exchange for receiving a scholarship.

(c) ELIGIBILITY.—In order to be eligible to participate in the Program, an individual shall—

(1) be enrolled or accepted for enrollment as a full-time student at an institution of higher education and be pursuing or intend to pursue undergraduate or graduate education in an academic field or discipline described in the list made available under subsection (e);

(2) be a United States citizen; and

(3) at the time of the initial scholarship award, not be an employee (as defined under section 2105 of title 5, United States Code).

(d) APPLICATION.—An individual seeking a scholarship under this section shall submit an application to the National Intelligence Director at such time, in such manner, and containing such information, agreements, or assurances as the Director may require.

(e) PROGRAMS AND FIELDS OF STUDY.—The National Intelligence Director shall—

(1) make publicly available a list of academic programs and fields of study for which scholarships under the Program may be used; and

(2) update the list as necessary.

(f) SCHOLARSHIPS.—

(1) IN GENERAL.—The National Intelligence Director may provide a scholarship under the Program for an academic year if the individual applying for the scholarship has submitted to the Director, as part of the application required under subsection (d), a proposed academic program leading to a degree in a program or field of study on the list made available under subsection (e).

(2) LIMITATION ON YEARS.—An individual may not receive a scholarship under this section for more than 4 academic years, unless the National Intelligence Director grants a waiver.

(3) STUDENT RESPONSIBILITIES.—Scholarship recipients shall maintain satisfactory academic progress.

(4) AMOUNT.—The dollar amount of a scholarship under this section for an academic year shall be determined under regulations issued by the National Intelligence Director, but shall in no case exceed the cost of tuition, fees, and other authorized expenses as established by the Director.

(5) USE OF SCHOLARSHIPS.—A scholarship provided under this section may be expended for tuition, fees, and other authorized expenses as established by the National Intelligence Director by regulation.

(6) PAYMENT TO INSTITUTION OF HIGHER EDUCATION.—The National Intelligence Director may enter into a contractual agreement with an institution of higher education under which the amounts provided for a scholarship under this section for tuition, fees, and other authorized expenses are paid directly to the institution with respect to which the scholarship is provided.

(g) SPECIAL CONSIDERATION FOR CURRENT EMPLOYEES.—

(1) SET ASIDE OF SCHOLARSHIPS.—Notwithstanding paragraphs (1) and (3) of subsection (c), 10 percent of the scholarships awarded under this section shall be set aside for individuals who are employees of agencies on the date of enactment of this section to enhance the education of such employees in areas of critical needs of agencies.

(2) FULL- OR PART-TIME EDUCATION.—Employees who are awarded scholarships under paragraph (1) shall be permitted to pursue undergraduate or graduate education under the scholarship on a full-time or part-time basis.

(h) EMPLOYEE SERVICE.—

(1) PERIOD OF SERVICE.—Except as provided in subsection (j)(2), the period of service for which an individual shall be obligated to serve as an employee of the agency is 24 months for each academic year for which a scholarship under this section is provided. Under no circumstances shall the total period of obligated service be more than 8 years.

(2) BEGINNING OF SERVICE.—

(A) IN GENERAL.—Except as provided in subparagraph (B), obligated service under paragraph (1) shall begin not later than 60 days after the individual obtains the educational degree for which the scholarship was provided.

(B) DEFERRAL.—In accordance with regulations established by the National Intelligence Director, the Director or designee may defer the obligation of an individual to provide a period of service under paragraph (1) if the Director or designee determines that such a deferral is appropriate.

(i) REPAYMENT.—

(1) IN GENERAL.—Scholarship recipients who fail to maintain a high level of academic standing, as defined by the National Intelligence Director, who are dismissed from their educational institutions for disciplinary reasons, or who voluntarily terminate academic training before graduation from the educational program for which the scholarship was awarded, shall be in breach of their contractual agreement and, in lieu of any service obligation arising under such agreement, shall be liable to the United States for repayment within 1 year after the date of default of all scholarship funds paid to them and to the institution of higher education on their behalf under the agreement, except as provided in subsection (j)(2). The repayment period may be extended by the Director when determined to be necessary, as established by regulation.

(2) LIABILITY.—Scholarship recipients who, for any reason, fail to begin or complete their service obligation after completion of

academic training, or fail to comply with the terms and conditions of deferment established by the National Intelligence Director under subsection (h)(2)(B), shall be in breach of their contractual agreement. When recipients breach their agreements for the reasons stated in the preceding sentence, the recipient shall be liable to the United States for an amount equal to—

(A) the total amount of scholarships received by such individual under this section; and

(B) the interest on the amounts of such awards which would be payable if at the time the awards were received they were loans bearing interest at the maximum legal prevailing rate, as determined by the Treasurer of the United States, multiplied by 3.

(j) CANCELLATION, WAIVER, OR SUSPENSION OF OBLIGATION.—

(1) CANCELLATION.—Any obligation of an individual incurred under the Program (or a contractual agreement thereunder) for service or payment shall be canceled upon the death of the individual.

(2) WAIVER OR SUSPENSION.—The National Intelligence Director shall prescribe regulations to provide for the partial or total waiver or suspension of any obligation of service or payment incurred by an individual under the Program (or a contractual agreement thereunder) whenever compliance by the individual is impossible or would involve extreme hardship to the individual, or if enforcement of such obligation with respect to the individual would be contrary to the best interests of the Government.

(k) REGULATIONS.—The National Intelligence Director shall prescribe regulations necessary to carry out this section.

**Subtitle F—Additional Authorities of National Intelligence Authority**

**SEC. 161. USE OF APPROPRIATED FUNDS.**

(a) DISPOSAL OF PROPERTY.—(1) If specifically authorized to dispose of real property of the National Intelligence Authority under any law enacted after the date of the enactment of this Act, the National Intelligence Director shall, subject to paragraph (2), exercise such authority in strict compliance with subchapter IV of chapter 5 of title 40, United States Code.

(2) The Director shall deposit the proceeds of any disposal of property of the National Intelligence Authority into the miscellaneous receipts of the Treasury in accordance with section 3302(b) of title 31, United States Code.

(b) GIFTS.—Gifts or donations of services or property of or for the National Intelligence Authority may not be accepted, used, or disposed of unless specifically permitted in advance in an appropriations Act and only under the conditions and for the purposes specified in such appropriations Act.

**SEC. 162. ACQUISITION AND FISCAL AUTHORITIES.**

(a) ACQUISITIONS OF MAJOR SYSTEMS.—(1) For each intelligence program for the acquisition of a major system, the National Intelligence Director shall—

(A) require the development and implementation of a program management plan that includes cost, schedule, and performance goals and program milestone criteria;

(B) subject to paragraph (4), serve as the exclusive milestone decision authority; and

(C) periodically—

(i) review and assess the progress made toward the achievement of the goals and milestones established in such plan; and

(ii) submit to Congress a report on the results of such review and assessment.

(2) The National Intelligence Director shall prescribe guidance for the development and implementation of program management plans under this subsection. In prescribing

such guidance, the Director shall review Department of Defense guidance on program management plans for Department of Defense programs for the acquisition of major systems and, to the extent feasible, incorporate the principles of the Department of Defense guidance into the Director's guidance under this subsection.

(3) Nothing in this subsection may be construed to limit the authority of the National Intelligence Director to delegate to any other official any authority to perform the responsibilities of the Director under this subsection.

(4)(A) The authority conferred by paragraph (1)(B) shall not apply to Department of Defense programs until the National Intelligence Director, in consultation with the Secretary of Defense, determines that the National Intelligence Authority has the personnel and capability to fully and effectively carry out such authority.

(B) The National Intelligence Director may assign any authority under this subsection to the Secretary of Defense. The assignment of such authority shall be made pursuant to a memorandum of understanding between the Director and the Secretary.

(5) In this subsection:

(A) The term "intelligence program", with respect to the acquisition of a major system, means a program that—

(i) is carried out to acquire such major system for an element of the intelligence community; and

(ii) is funded in whole out of amounts available for the National Intelligence Program.

(B) The term "major system" has the meaning given such term in section 4(9) of the Federal Property and Administrative Services Act of 1949 (41 U.S.C. 403(9)).

(b) AVAILABILITY OF FUNDS.—Notwithstanding any other provision of law (other than the provisions of this Act), sums appropriated or otherwise made available to the National Intelligence Authority may be expended for purposes necessary to carry out its functions, including any function performed by the National Intelligence Authority that is described in section 8(a) of the Central Intelligence Agency Act of 1949 (50 U.S.C. 403j(a)).

(c) RELATIONSHIP OF DIRECTOR'S AUTHORITY TO OTHER LAWS ON ACQUISITION AND MANAGEMENT OF PROPERTY AND SERVICES.—Section 113(e) of title 40, United States Code, is amended—

(A) by striking "or" at the end of paragraph (18);

(B) by striking the period at the end of paragraph (19) and inserting ";; or"; and

(C) by adding at the end the following new paragraph:

"(20) the National Intelligence Director."

(d) NATIONAL INTELLIGENCE DIRECTOR REPORT ON ENHANCEMENT OF NSA AND NGIA ACQUISITION AUTHORITIES.—Not later than one year after the date of the enactment of this Act, the National Intelligence Director shall—

(1) review—

(A) the acquisition authority of the Director of the National Security Agency; and

(B) the acquisition authority of the Director of the National Geospatial-Intelligence Agency; and

(2) submit to the Committee on Governmental Affairs of the Senate and the Committee on Government Reform of the House of Representatives a report setting forth any recommended enhancements of the acquisition authorities of the Director of the National Security Agency and the Director of the National Geospatial-Intelligence Agency that the National Intelligence Director considers necessary.

(e) COMPTROLLER GENERAL REPORT ON ACQUISITION POLICIES AND PROCEDURES.—Not

later than two years after the date of the enactment of this Act, the Comptroller General of the United States shall submit to Congress a report on the extent to which the policies and procedures adopted for managing the acquisition of major systems for national intelligence purposes, as identified by the National Intelligence Director, are likely to result in successful cost, schedule, and performance outcomes.

#### SEC. 163. PERSONNEL MATTERS.

(a) IN GENERAL.—In addition to the authorities provided in section 114, the National Intelligence Director may exercise with respect to the personnel of the National Intelligence Authority any authority of the Director of the Central Intelligence Agency with respect to the personnel of the Central Intelligence Agency under the Central Intelligence Agency Act of 1949 (50 U.S.C. 403a et seq.), and other applicable provisions of law, as of the date of the enactment of this Act to the same extent, and subject to the same conditions and limitations, that the Director of the Central Intelligence Agency may exercise such authority with respect to personnel of the Central Intelligence Agency.

(b) RIGHTS AND PROTECTIONS OF EMPLOYEES AND APPLICANTS.—Employees and applicants for employment of the National Intelligence Authority shall have the same rights and protections under the Authority as employees of the Central Intelligence Agency have under the Central Intelligence Agency Act of 1949, and other applicable provisions of law, as of the date of the enactment of this Act.

#### SEC. 164. ETHICS MATTERS.

(a) POLITICAL SERVICE OF PERSONNEL.—Section 7323(b)(2)(B)(i) of title 5, United States Code, is amended—

(1) in subclause (XII), by striking "or" at the end; and

(2) by inserting after subclause (XIII) the following new subclause:

"(XIV) the National Intelligence Authority; or"

(b) DELETION OF INFORMATION ABOUT FOREIGN GIFTS.—Section 7342(f)(4) of title 5, United States Code, is amended—

(1) by inserting "(A)" after "(4)";

(2) in subparagraph (A), as so designated, by striking "the Director of Central Intelligence" and inserting "the Director of the Central Intelligence Agency"; and

(3) by adding at the end the following new subparagraph:

"(B) In transmitting such listings for the National Intelligence Authority, the National Intelligence Director may delete the information described in subparagraphs (A) and (C) of paragraphs (2) and (3) if the Director certifies in writing to the Secretary of State that the publication of such information could adversely affect United States intelligence sources."

(c) EXEMPTION FROM FINANCIAL DISCLOSURES.—Section 105(a)(1) of the Ethics in Government Act (5 U.S.C. App.) is amended by inserting "the National Intelligence Authority," before "the Central Intelligence Agency".

### TITLE II—OTHER IMPROVEMENTS OF INTELLIGENCE ACTIVITIES

#### Subtitle A—Improvements of Intelligence Activities

#### SEC. 201. AVAILABILITY TO PUBLIC OF CERTAIN INTELLIGENCE FUNDING INFORMATION.

(a) AMOUNTS REQUESTED EACH FISCAL YEAR.—The President shall disclose to the public for each fiscal year after fiscal year 2005 the aggregate amount of appropriations requested in the budget of the President for such fiscal year for the National Intelligence Program.

(b) AMOUNTS AUTHORIZED AND APPROPRIATED EACH FISCAL YEAR.—Congress shall

disclose to the public for each fiscal year after fiscal year 2005 the aggregate amount of funds authorized to be appropriated, and the aggregate amount of funds appropriated, by Congress for such fiscal year for the National Intelligence Program.

(c) STUDY OF DISCLOSURE OF ADDITIONAL INFORMATION.—(1) The National Intelligence Director shall conduct a study to assess the advisability of disclosing to the public amounts as follows:

(A) The aggregate amount of appropriations requested in the budget of the President for each fiscal year for each element of the intelligence community.

(B) The aggregate amount of funds authorized to be appropriated, and the aggregate amount of funds appropriated, by Congress for each fiscal year for each element of the intelligence community.

(2) The study under paragraph (1) shall—

(A) address whether or not the disclosure to the public of the information referred to in that paragraph would harm the national security of the United States; and

(B) take into specific account concerns relating to the disclosure of such information for each element of the intelligence community.

(3) Not later than 180 days after the effective date of this section, the Director shall submit to Congress a report on the study under paragraph (1).

#### SEC. 202. MERGER OF HOMELAND SECURITY COUNCIL INTO NATIONAL SECURITY COUNCIL.

(a) MERGER OF HOMELAND SECURITY COUNCIL INTO NATIONAL SECURITY COUNCIL.—Section 101 of the National Security Act of 1947 (50 U.S.C. 402) is amended—

(1) in the fourth undesignated paragraph of subsection (a), by striking clauses (5) and (6) and inserting the following new clauses:

"(5) the Attorney General;

"(6) the Secretary of Homeland Security;"; and

(2) in subsection (b)—

(A) in paragraph (1), by striking "and" at the end;

(B) in paragraph (2), by striking the period at the end and inserting a semicolon; and

(C) by adding at the end the following new paragraphs:

"(3) assess the objectives, commitments, and risks of the United States in the interests of homeland security and make recommendations to the President based on such assessments;

"(4) oversee and review the homeland security policies of the Federal Government and make recommendations to the President based on such oversight and review; and

"(5) perform such other functions as the President may direct."

(c) REPEAL OF SUPERSEDED AUTHORITY.—(1) Title IX of the Homeland Security Act of 2002 (6 U.S.C. 491 et seq.) is repealed.

(2) The table of contents for that Act is amended by striking the items relating to title IX.

#### SEC. 203. JOINT INTELLIGENCE COMMUNITY COUNCIL.

Title I of the National Security Act of 1947 (50 U.S.C. 401 et seq.) is amended by inserting after section 101 the following new section:

"JOINT INTELLIGENCE COMMUNITY COUNCIL

"SEC. 101A. (a) JOINT INTELLIGENCE COMMUNITY COUNCIL.—There is a Joint Intelligence Community Council.

"(b) MEMBERSHIP.—The Joint Intelligence Community Council shall consist of the following:

"(1) The National Intelligence Director, who shall chair the Council.

"(2) The Secretary of State.

"(3) The Secretary of the Treasury.

"(4) The Secretary of Defense.

“(5) The Attorney General.

“(6) The Secretary of Energy.

“(7) The Secretary of Homeland Security.

“(8) Such other officers of the United States Government as the President may designate from time to time.

“(c) FUNCTIONS.—The Joint Intelligence Community Council shall assist the National Intelligence Director to in developing and implementing a joint, unified national intelligence effort to protect national security by—

“(1) advising the Director on establishing requirements, developing budgets, financial management, and monitoring and evaluating the performance of the intelligence community, and on such other matters as the Director may request; and

“(2) ensuring the timely execution of programs, policies, and directives established or developed by the Director.

“(d) MEETINGS.—The Joint Intelligence Community Council shall meet upon the request of the National Intelligence Director.”.

**SEC. 204. IMPROVEMENT OF INTELLIGENCE CAPABILITIES OF THE FEDERAL BUREAU OF INVESTIGATION.**

(a) FINDINGS.—Congress makes the following findings:

(1) The National Commission on Terrorist Attacks Upon the United States in its final report stated that, under Director Robert Mueller, the Federal Bureau of Investigation has made significant progress in improving its intelligence capabilities.

(2) In the report, the members of the Commission also urged that the Federal Bureau of Investigation fully institutionalize the shift of the Bureau to a preventive counterterrorism posture.

(b) IMPROVEMENT OF INTELLIGENCE CAPABILITIES.—The Director of the Federal Bureau of Investigation shall continue efforts to improve the intelligence capabilities of the Federal Bureau of Investigation and to develop and maintain within the Bureau a national intelligence workforce.

(c) NATIONAL INTELLIGENCE WORKFORCE.—

(1) In developing and maintaining a national intelligence workforce under subsection (b), the Director of the Federal Bureau of Investigation shall, subject to the direction and control of the President, develop and maintain a specialized and integrated national intelligence workforce consisting of agents, analysts, linguists, and surveillance specialists who are recruited, trained, and rewarded in a manner which ensures the existence within the Federal Bureau of Investigation an institutional culture with substantial expertise in, and commitment to, the intelligence mission of the Bureau.

(2) Each agent employed by the Bureau after the date of the enactment of this Act shall receive basic training in both criminal justice matters and national intelligence matters.

(3) Each agent employed by the Bureau after the date of the enactment of this Act shall, to the maximum extent practicable, be given the opportunity to undergo, during such agent's early service with the Bureau, meaningful assignments in criminal justice matters and in national intelligence matters.

(4) The Director shall—

(A) establish career positions in national intelligence matters for agents and analysts of the Bureau; and

(B) in furtherance of the requirement under subparagraph (A) and to the maximum extent practicable, afford agents and analysts of the Bureau the opportunity to work in the career specialty selected by such agents and analysts over their entire career with the Bureau.

(5) The Director shall carry out a program to enhance the capacity of the Bureau to re-

cruit and retain individuals with backgrounds in intelligence, international relations, language, technology, and other skills relevant to the intelligence mission of the Bureau.

(6) The Director shall, to the maximum extent practicable, afford the analysts of the Bureau training and career opportunities commensurate with the training and career opportunities afforded analysts in other elements of the intelligence community.

(7) Commencing as soon as practicable after the date of the enactment of this Act, each direct supervisor of a Field Intelligence Group, and each Bureau Operational Manager at the Section Chief and Assistant Special Agent in Charge (ASAC) level and above, shall be a certified intelligence officer.

(8) The Director shall, to the maximum extent practicable, ensure that the successful discharge of advanced training courses, and of one or more assignments to another element of the intelligence community, is a precondition to advancement to higher level intelligence assignments within the Bureau.

(d) FIELD OFFICE MATTERS.—(1) In improving the intelligence capabilities of the Federal Bureau of Investigation under subsection (b), the Director of the Federal Bureau of Investigation shall ensure that each Field Intelligence Group reports directly to a field office senior manager responsible for intelligence matters.

(2) The Director shall provide for such expansion of the secure facilities in the field offices of the Bureau as is necessary to ensure the discharge by the field offices of the intelligence mission of the Bureau.

(3) The Director shall require that each Field Intelligence Group manager ensures the integration of analysts, agents, linguists, and surveillance personnel in the field.

(e) BUDGET MATTERS.—The Director of the Federal Bureau of Investigation shall, in consultation with the Director of the Office of Management and Budget, modify the budget structure of the Federal Bureau of Investigation in order to organize the budget according to the four principal missions of the Bureau as follows:

(1) Intelligence.

(2) Counterterrorism and counterintelligence.

(3) Criminal Enterprises/Federal Crimes.

(4) Criminal justice services.

(f) REPORTS.—(1) Not later than 180 days after the date of the enactment of this Act, the Director of the Federal Bureau of Investigation shall submit to Congress a report on the progress made as of the date of such report in carrying out the requirements of this section.

(2) The Director shall include in each annual program review of the Federal Bureau of Investigation that is submitted to Congress a report on the progress made by each field office of the Bureau during the period covered by such review in addressing Bureau and national program priorities.

(3) Not later than 180 days after the date of the enactment of this Act, and every 12 months thereafter, the Director shall submit to Congress a report assessing the qualifications, status, and roles of analysts at Bureau headquarters and in the field offices of the Bureau.

(4) Not later than 180 days after the date of the enactment of this Act, and every 12 months thereafter, the Director shall submit to Congress a report on the progress of the Bureau in implementing information-sharing principles.

**SEC. 205. FEDERAL BUREAU OF INVESTIGATION INTELLIGENCE CAREER SERVICE.**

(a) SHORT TITLE.—This section may be cited as the “Federal Bureau of Investigation Intelligence Career Service Authorization Act of 2005”.

(b) ESTABLISHMENT OF FEDERAL BUREAU OF INVESTIGATION INTELLIGENCE CAREER SERVICE.—

(1) IN GENERAL.—The Director of the Federal Bureau of Investigation, in consultation with the Director of the Office of Personnel Management—

(A) may establish positions for intelligence analysts, without regard to chapter 51 of title 5, United States Code;

(B) shall prescribe standards and procedures for establishing and classifying such positions; and

(C) may fix the rate of basic pay for such positions, without regard to subchapter III of chapter 53 of title 5, United States Code, if the rate of pay is not greater than the rate of basic pay payable for level IV of the Executive Schedule.

(2) LEVELS OF PERFORMANCE.—Any performance management system established for intelligence analysts shall have at least 1 level of performance above a retention standard.

(c) REPORTING REQUIREMENT.—Not less than 60 days before the date of the implementation of authorities authorized under this section, the Director of the Federal Bureau of Investigation shall submit an operating plan describing the Director's intended use of the authorities under this section to—

(1) the Committees on Appropriations of the Senate and the House of Representatives;

(2) the Committee on Governmental Affairs of the Senate;

(3) the Committee on Government Reform of the House of Representatives;

(4) the congressional intelligence committees; and

(5) the Committees on the Judiciary of the Senate and the House of Representatives.

(d) ANNUAL REPORT.—Not later than December 31, 2005, and annually thereafter for 4 years, the Director of the Federal Bureau of Investigation shall submit an annual report of the use of the permanent authorities provided under this section during the preceding fiscal year to—

(1) the Committees on Appropriations of the Senate and the House of Representatives;

(2) the Committee on Governmental Affairs of the Senate;

(3) the Committee on Government Reform of the House of Representatives;

(4) the congressional intelligence committees; and

(5) the Committees on the Judiciary of the Senate and the House of Representatives.

**SEC. 206. INFORMATION SHARING.**

(a) DEFINITIONS.—In this section:

(1) ADVISORY BOARD.—The term “Advisory Board” means the Advisory Board on Information Sharing established under subsection (i).

(2) EXECUTIVE COUNCIL.—The term “Executive Council” means the Executive Council on Information Sharing established under subsection (h).

(3) HOMELAND SECURITY INFORMATION.—The term “homeland security information” means all information, whether collected, produced, or distributed by intelligence, law enforcement, military, homeland security, or other activities relating to—

(A) the existence, organization, capabilities, plans, intentions, vulnerabilities, means of finance or material support, or activities of foreign or international terrorist groups or individuals, or of domestic groups or individuals involved in transnational terrorism;

(B) threats posed by such groups or individuals to the United States, United States persons, or United States interests, or to those of other nations;

(C) communications of or by such groups or individuals; or

(D) groups or individuals reasonably believed to be assisting or associated with such groups or individuals.

(4) NETWORK.—The term “Network” means the Information Sharing Network described under subsection (c).

(b) FINDINGS.—Consistent with the report of the National Commission on Terrorist Attacks upon the United States, Congress makes the following findings:

(1) The effective use of information, from all available sources, is essential to the fight against terror and the protection of our homeland. The biggest impediment to all-source analysis, and to a greater likelihood of “connecting the dots”, is resistance to sharing information.

(2) The United States Government has access to a vast amount of information, including not only traditional intelligence but also other government databases, such as those containing customs or immigration information. However, the United States Government has a weak system for processing and using the information it has.

(3) In the period preceding September 11, 2001, there were instances of potentially helpful information that was available but that no person knew to ask for; information that was distributed only in compartmented channels, and information that was requested but could not be shared.

(4) Current security requirements nurture over-classification and excessive compartmentalization of information among agencies. Each agency’s incentive structure opposes sharing, with risks, including criminal, civil, and administrative sanctions, but few rewards for sharing information.

(5) The current system, in which each intelligence agency has its own security practices, requires a demonstrated “need to know” before sharing. This approach assumes that it is possible to know, in advance, who will need to use the information. An outgrowth of the cold war, such a system implicitly assumes that the risk of inadvertent disclosure outweighs the benefits of wider sharing. Such assumptions are no longer appropriate. Although counterintelligence concerns are still real, the costs of not sharing information are also substantial. The current “need-to-know” culture of information protection needs to be replaced with a “need-to-share” culture of integration.

(6) A new approach to the sharing of intelligence and homeland security information is urgently needed. An important conceptual model for a new “trusted information network” is the Systemwide Homeland Analysis and Resource Exchange (SHARE) Network proposed by a task force of leading professionals assembled by the Markle Foundation and described in reports issued in October 2002 and December 2003.

(7) No single agency can create a meaningful information sharing system on its own. Alone, each agency can only modernize stovepipes, not replace them. Presidential leadership is required to bring about governmentwide change.

(c) INFORMATION SHARING NETWORK.—

(1) ESTABLISHMENT.—The President shall establish a trusted information network and secure information sharing environment to promote sharing of intelligence and homeland security information in a manner consistent with national security and the protection of privacy and civil liberties, and based on clearly defined and consistently applied policies and procedures, and valid investigative, analytical or operational requirements.

(2) ATTRIBUTES.—The Network shall promote coordination, communication and collaboration of people and information among all relevant Federal departments and agencies, State, tribal, and local authorities, and

relevant private sector entities, including owners and operators of critical infrastructure, by using policy guidelines and technologies that support—

(A) a decentralized, distributed, and coordinated environment that connects existing systems where appropriate and allows users to share information among agencies, between levels of government, and, as appropriate, with the private sector;

(B) the sharing of information in a form and manner that facilitates its use in analysis, investigations and operations;

(C) building upon existing systems capabilities currently in use across the Government;

(D) utilizing industry best practices, including minimizing the centralization of data and seeking to use common tools and capabilities whenever possible;

(E) employing an information access management approach that controls access to data rather than to just networks;

(F) facilitating the sharing of information at and across all levels of security by using policy guidelines and technologies that support writing information that can be broadly shared;

(G) providing directory services for locating people and information;

(H) incorporating protections for individuals’ privacy and civil liberties;

(I) incorporating strong mechanisms for information security and privacy and civil liberties guideline enforcement in order to enhance accountability and facilitate oversight, including—

(i) multifactor authentication and access control;

(ii) strong encryption and data protection;

(iii) immutable audit capabilities;

(iv) automated policy enforcement;

(v) perpetual, automated screening for abuses of network and intrusions; and

(vi) uniform classification and handling procedures;

(J) compliance with requirements of applicable law and guidance with regard to the planning, design, acquisition, operation, and management of information systems; and

(K) permitting continuous system upgrades to benefit from advances in technology while preserving the integrity of stored data.

(d) IMMEDIATE ACTIONS.—Not later than 90 days after the date of the enactment of this Act, the Director of the Office of Management and Budget, in consultation with the Executive Council, shall—

(1) submit to the President and to Congress a description of the technological, legal, and policy issues presented by the creation of the Network described in subsection (c), and the way in which these issues will be addressed;

(2) establish electronic directory services to assist in locating in the Federal Government intelligence and homeland security information and people with relevant knowledge about intelligence and homeland security information; and

(3) conduct a review of relevant current Federal agency capabilities, including—

(A) a baseline inventory of current Federal systems that contain intelligence or homeland security information;

(B) the money currently spent to maintain those systems; and

(C) identification of other information that should be included in the Network.

(e) GUIDELINES AND REQUIREMENTS.—As soon as possible, but in no event later than 180 days after the date of the enactment of this Act, the President shall—

(1) in consultation with the Executive Council—

(A) issue guidelines for acquiring, accessing, sharing, and using information, including guidelines to ensure that information is provided in its most shareable form, such as

by separating out data from the sources and methods by which that data are obtained; and

(B) on classification policy and handling procedures across Federal agencies, including commonly accepted processing and access controls;

(2) in consultation with the Privacy and Civil Liberties Oversight Board established under section 211, issue guidelines that—

(A) protect privacy and civil liberties in the development and use of the Network; and

(B) shall be made public, unless, and only to the extent that, nondisclosure is clearly necessary to protect national security; and

(3) require the heads of Federal departments and agencies to promote a culture of information sharing by—

(A) reducing disincentives to information sharing, including overclassification of information and unnecessary requirements for originator approval; and

(B) providing affirmative incentives for information sharing, such as the incorporation of information sharing performance measures into agency and managerial evaluations, and employee awards for promoting innovative information sharing practices.

(f) ENTERPRISE ARCHITECTURE AND IMPLEMENTATION PLAN.—Not later than 270 days after the date of the enactment of this Act, the Director of Management and Budget shall submit to the President and to Congress an enterprise architecture and implementation plan for the Network. The enterprise architecture and implementation plan shall be prepared by the Director of Management and Budget, in consultation with the Executive Council, and shall include—

(1) a description of the parameters of the proposed Network, including functions, capabilities, and resources;

(2) a delineation of the roles of the Federal departments and agencies that will participate in the development of the Network, including identification of any agency that will build the infrastructure needed to operate and manage the Network (as distinct from the individual agency components that are to be part of the Network), with the delineation of roles to be consistent with—

(A) the authority of the National Intelligence Director under this Act to set standards for information sharing and information technology throughout the intelligence community; and

(B) the authority of the Secretary of Homeland Security and the role of the Department of Homeland Security in coordinating with State, tribal, and local officials and the private sector;

(3) a description of the technological requirements to appropriately link and enhance existing networks and a description of the system design that will meet these requirements;

(4) an enterprise architecture that—

(A) is consistent with applicable laws and guidance with regard to planning, design, acquisition, operation, and management of information systems;

(B) will be used to guide and define the development and implementation of the Network; and

(C) addresses the existing and planned enterprise architectures of the departments and agencies participating in the Network;

(5) a description of how privacy and civil liberties will be protected throughout the design and implementation of the Network;

(6) objective, systemwide performance measures to enable the assessment of progress toward achieving full implementation of the Network;

(7) a plan, including a time line, for the development and phased implementation of the Network;



(8) total budget requirements to develop and implement the Network, including the estimated annual cost for each of the 5 years following the date of the enactment of this Act; and

(9) proposals for any legislation that the Director of Management and Budget determines necessary to implement the Network.

(g) DIRECTOR OF MANAGEMENT AND BUDGET RESPONSIBLE FOR INFORMATION SHARING ACROSS THE FEDERAL GOVERNMENT.—

(1) ADDITIONAL DUTIES AND RESPONSIBILITIES.—

(A) IN GENERAL.—The Director of Management and Budget, in consultation with the Executive Council, shall—

(i) implement and manage the Network;

(ii) develop and implement policies, procedures, guidelines, rules, and standards as appropriate to foster the development and proper operation of the Network; and

(iii) assist, monitor, and assess the implementation of the Network by Federal departments and agencies to ensure adequate progress, technological consistency and policy compliance; and regularly report the findings to the President and to Congress.

(B) CONTENT OF POLICIES, PROCEDURES, GUIDELINES, RULES, AND STANDARDS.—The policies, procedures, guidelines, rules, and standards under subparagraph (A)(ii) shall—

(i) take into account the varying missions and security requirements of agencies participating in the Network;

(ii) address development, implementation, and oversight of technical standards and requirements;

(iii) address and facilitate information sharing between and among departments and agencies of the intelligence community, the Department of Defense, the Homeland Security community and the law enforcement community;

(iv) address and facilitate information sharing between Federal departments and agencies and State, tribal and local governments;

(v) address and facilitate, as appropriate, information sharing between Federal departments and agencies and the private sector;

(vi) address and facilitate, as appropriate, information sharing between Federal departments and agencies with foreign partners and allies; and

(vii) ensure the protection of privacy and civil liberties.

(2) APPOINTMENT OF PRINCIPAL OFFICER.—Not later than 30 days after the date of the enactment of this Act, the Director of Management and Budget shall appoint, with approval of the President, a principal officer in the Office of Management and Budget whose primary responsibility shall be to carry out the day-to-day duties of the Director specified in this section. The officer shall report directly to the Director of Management and Budget, have the rank of a Deputy Director and shall be paid at the rate of pay payable for a position at level III of the Executive Schedule under section 5314 of title 5, United States Code.

(h) EXECUTIVE COUNCIL ON INFORMATION SHARING.—

(1) ESTABLISHMENT.—There is established an Executive Council on Information Sharing that shall assist the Director of Management and Budget in the execution of the Director's duties under this Act concerning information sharing.

(2) MEMBERSHIP.—The members of the Executive Council shall be—

(A) the Director of Management and Budget, who shall serve as Chairman of the Executive Council;

(B) the Secretary of Homeland Security or his designee;

(C) the Secretary of Defense or his designee;

(D) the Attorney General or his designee;

(E) the Secretary of State or his designee;

(F) the Director of the Federal Bureau of Investigation or his designee;

(G) the National Intelligence Director or his designee;

(H) such other Federal officials as the President shall designate;

(I) representatives of State, tribal, and local governments, to be appointed by the President; and

(J) individuals who are employed in private businesses or nonprofit organizations that own or operate critical infrastructure, to be appointed by the President.

(3) RESPONSIBILITIES.—The Executive Council shall assist the Director of Management and Budget in—

(A) implementing and managing the Network;

(B) developing policies, procedures, guidelines, rules, and standards necessary to establish and implement the Network;

(C) ensuring there is coordination among departments and agencies participating in the Network in the development and implementation of the Network;

(D) reviewing, on an ongoing basis, policies, procedures, guidelines, rules, and standards related to the implementation of the Network;

(E) establishing a dispute resolution process to resolve disagreements among departments and agencies about whether particular information should be shared and in what manner; and

(F) considering such reports as are submitted by the Advisory Board on Information Sharing under subsection (i)(2).

(4) INAPPLICABILITY OF FEDERAL ADVISORY COMMITTEE ACT.—The Council shall not be subject to the requirements of the Federal Advisory Committee Act (5 U.S.C. App.).

(5) REPORTS.—Not later than 1 year after the date of the enactment of this Act, and annually thereafter, the Director of Management and Budget, in the capacity of Chair of the Executive Council, shall submit a report to the President and to Congress that shall include—

(A) a description of the activities and accomplishments of the Council in the preceding year; and

(B) the number and dates of the meetings held by the Council and a list of attendees at each meeting.

(6) INFORMING THE PUBLIC.—The Executive Council shall—

(A) make its reports to Congress available to the public to the greatest extent that is consistent with the protection of classified information and applicable law; and

(B) otherwise inform the public of its activities, as appropriate and in a manner consistent with the protection of classified information and applicable law.

(i) ADVISORY BOARD ON INFORMATION SHARING.—

(1) ESTABLISHMENT.—There is established an Advisory Board on Information Sharing to advise the President and the Executive Council on policy, technical, and management issues related to the design and operation of the Network.

(2) RESPONSIBILITIES.—The Advisory Board shall advise the Executive Council on policy, technical, and management issues related to the design and operation of the Network. At the request of the Executive Council, or the Director of Management and Budget in the capacity as Chair of the Executive Council, or on its own initiative, the Advisory Board shall submit reports to the Executive Council concerning the findings and recommendations of the Advisory Board regarding the design and operation of the Network.

(3) MEMBERSHIP AND QUALIFICATIONS.—The Advisory Board shall be composed of no more

than 15 members, to be appointed by the President from outside the Federal Government. The members of the Advisory Board shall have significant experience or expertise in policy, technical and operational matters, including issues of security, privacy, or civil liberties, and shall be selected solely on the basis of their professional qualifications, achievements, public stature and relevant experience.

(4) CHAIR.—The President shall designate one of the members of the Advisory Board to act as chair of the Advisory Board.

(5) ADMINISTRATIVE SUPPORT.—The Office of Management and Budget shall provide administrative support for the Advisory Board.

(j) REPORTS.—

(1) IN GENERAL.—Not later than 1 year after the date of the enactment of this Act, and semiannually thereafter, the President through the Director of Management and Budget shall submit a report to Congress on the state of the Network and of information sharing across the Federal Government.

(2) CONTENT.—Each report under this subsection shall include—

(A) a progress report on the extent to which the Network has been implemented, including how the Network has fared on the government-wide and agency-specific performance measures and whether the performance goals set in the preceding year have been met;

(B) objective systemwide performance goals for the following year;

(C) an accounting of how much was spent on the Network in the preceding year;

(D) actions taken to ensure that agencies procure new technology that is consistent with the Network and information on whether new systems and technology are consistent with the Network;

(E) the extent to which, in appropriate circumstances, all terrorism watch lists are available for combined searching in real time through the Network and whether there are consistent standards for placing individuals on, and removing individuals from, the watch lists, including the availability of processes for correcting errors;

(F) the extent to which unnecessary roadblocks, impediments, or disincentives to information sharing, including the inappropriate use of paper-only intelligence products and requirements for originator approval, have been eliminated;

(G) the extent to which positive incentives for information sharing have been implemented;

(H) the extent to which classified information is also made available through the Network, in whole or in part, in unclassified form;

(I) the extent to which State, tribal, and local officials—

(i) are participating in the Network;

(ii) have systems which have become integrated into the Network;

(iii) are providing as well as receiving information; and

(iv) are using the Network to communicate with each other;

(J) the extent to which—

(i) private sector data, including information from owners and operators of critical infrastructure, is incorporated in the Network; and

(ii) the private sector is both providing and receiving information;

(K) where private sector data has been used by the Government or has been incorporated into the Network—

(i) the measures taken to protect sensitive business information; and

(ii) where the data involves information about individuals, the measures taken to ensure the accuracy of such data;

(L) the measures taken by the Federal Government to ensure the accuracy of other information on the Network and, in particular, the accuracy of information about individuals;

(M) an assessment of the Network's privacy and civil liberties protections, including actions taken in the preceding year to implement or enforce privacy and civil liberties protections and a report of complaints received about interference with an individual's privacy or civil liberties; and

(N) an assessment of the security protections of the Network.

(K) AGENCY RESPONSIBILITIES.—The head of each department or agency possessing or using intelligence or homeland security information or otherwise participating in the Network shall—

(1) ensure full department or agency compliance with information sharing policies, procedures, guidelines, rules, and standards established for the Network under subsections (c) and (g);

(2) ensure the provision of adequate resources for systems and activities supporting operation of and participation in the Network; and

(3) ensure full agency or department cooperation in the development of the Network and associated enterprise architecture to implement governmentwide information sharing, and in the management and acquisition of information technology consistent with applicable law.

(I) AGENCY PLANS AND REPORTS.—Each Federal department or agency that possesses or uses intelligence and homeland security information, operates a system in the Network or otherwise participates, or expects to participate, in the Network, shall submit to the Director of Management and Budget—

(1) not later than 1 year after the date of the enactment of this Act, a report including—

(A) a strategic plan for implementation of the Network's requirements within the department or agency;

(B) objective performance measures to assess the progress and adequacy of the department or agency's information sharing efforts; and

(C) budgetary requirements to integrate the agency into the Network, including projected annual expenditures for each of the following 5 years following the submission of the report; and

(2) annually thereafter, reports including—

(A) an assessment of the progress of the department or agency in complying with the Network's requirements, including how well the agency has performed on the objective measures developed under paragraph (1)(B);

(B) the agency's expenditures to implement and comply with the Network's requirements in the preceding year; and

(C) the agency's or department's plans for further implementation of the Network in the year following the submission of the report.

(m) PERIODIC ASSESSMENTS.—

(1) COMPTROLLER GENERAL.—

(A) IN GENERAL.—Not later than 1 year after the date of the enactment of this Act, and periodically thereafter, the Comptroller General shall evaluate the implementation of the Network, both generally and, at the discretion of the Comptroller General, within specific departments and agencies, to determine the extent of compliance with the Network's requirements and to assess the effectiveness of the Network in improving information sharing and collaboration and in protecting privacy and civil liberties, and shall report to Congress on the findings of the Comptroller General.

(B) INFORMATION AVAILABLE TO THE COMPTROLLER GENERAL.—Upon request by the

Comptroller General, information relevant to an evaluation under subsection (a) shall be made available to the Comptroller General under section 716 of title 31, United States Code.

(C) CONSULTATION WITH CONGRESSIONAL COMMITTEES.—If a record is not made available to the Comptroller General within a reasonable time, before the Comptroller General files a report under section 716(b)(1) of title 31, United States Code, the Comptroller General shall consult with the Select Committee on Intelligence of the Senate, the Permanent Select Committee on Intelligence of the House of Representatives, the Committee on Governmental Affairs of the Senate, and the Committee on Government Reform of the House of Representatives concerning the Comptroller's intent to file a report.

(2) INSPECTORS GENERAL.—The Inspector General in any Federal department or agency that possesses or uses intelligence or homeland security information or that otherwise participates in the Network shall, at the discretion of the Inspector General—

(A) conduct audits or investigations to—

(i) determine the compliance of that department or agency with the Network's requirements; and

(ii) assess the effectiveness of that department or agency in improving information sharing and collaboration and in protecting privacy and civil liberties; and

(B) issue reports on such audits and investigations.

(n) AUTHORIZATION OF APPROPRIATIONS.—There are authorized to be appropriated—

(1) \$50,000,000 to the Director of Management and Budget to carry out this section for fiscal year 2005; and

(2) such sums as are necessary to carry out this section in each fiscal year thereafter, to be disbursed and allocated in accordance with the Network implementation plan required by subsection (f).

**Subtitle B—Privacy and Civil Liberties**  
**SEC. 211. PRIVACY AND CIVIL LIBERTIES OVERSIGHT BOARD.**

(a) IN GENERAL.—There is established within the Executive Office of the President a Privacy and Civil Liberties Oversight Board (referred to in this subtitle as the "Board").

(b) FINDINGS.—Consistent with the report of the National Commission on Terrorist Attacks Upon the United States, Congress makes the following findings:

(1) In conducting the war on terrorism, the Government may need additional powers and may need to enhance the use of its existing powers.

(2) This shift of power and authority to the Government calls for an enhanced system of checks and balances to protect the precious liberties that are vital to our way of life and to ensure that the Government uses its powers for the purposes for which the powers were given.

(c) PURPOSE.—The Board shall—

(1) analyze and review actions the executive branch takes to protect the Nation from terrorism; and

(2) ensure that liberty concerns are appropriately considered in the development and implementation of laws, regulations, and policies related to efforts to protect the Nation against terrorism.

(d) FUNCTIONS.—

(1) ADVICE AND COUNSEL ON POLICY DEVELOPMENT AND IMPLEMENTATION.—The Board shall—

(A) review proposed legislation, regulations, and policies related to efforts to protect the Nation from terrorism, including the development and adoption of information sharing guidelines under section 205(g);

(B) review the implementation of new and existing legislation, regulations, and policies

related to efforts to protect the Nation from terrorism, including the implementation of information sharing guidelines under section 205(g);

(C) advise the President and the departments, agencies, and elements of the executive branch to ensure that privacy and civil liberties are appropriately considered in the development and implementation of such legislation, regulations, policies, and guidelines; and

(D) in providing advice on proposals to retain or enhance a particular governmental power, consider whether the department, agency, or element of the executive branch has explained—

(i) that the power actually materially enhances security;

(ii) that there is adequate supervision of the use by the executive branch of the power to ensure protection of privacy and civil liberties; and

(iii) that there are adequate guidelines and oversight to properly confine its use.

(2) OVERSIGHT.—The Board shall continually review—

(A) the regulations, policies, and procedures, and the implementation of the regulations, policies, and procedures, of the departments, agencies, and elements of the executive branch to ensure that privacy and civil liberties are protected;

(B) the information sharing practices of the departments, agencies, and elements of the executive branch to determine whether they appropriately protect privacy and civil liberties and adhere to the information sharing guidelines prescribed under section 205(g) and to other governing laws, regulations, and policies regarding privacy and civil liberties; and

(C) other actions by the executive branch related to efforts to protect the Nation from terrorism to determine whether such actions—

(i) appropriately protect privacy and civil liberties; and

(ii) are consistent with governing laws, regulations, and policies regarding privacy and civil liberties.

(3) RELATIONSHIP WITH PRIVACY AND CIVIL LIBERTIES OFFICERS.—The Board shall—

(A) review and assess reports and other information from privacy officers and civil liberties officers described in section 212;

(B) when appropriate, make recommendations to such privacy officers and civil liberties officers regarding their activities; and

(C) when appropriate, coordinate the activities of such privacy officers and civil liberties officers on relevant interagency matters.

(4) TESTIMONY.—The Members of the Board shall appear and testify before Congress upon request.

(e) REPORTS.—

(1) IN GENERAL.—The Board shall—

(A) receive and review reports from privacy officers and civil liberties officers described in section 212; and

(B) periodically submit, not less than semi-annually, reports—

(i) to the appropriate committees of Congress, including the Committees on the Judiciary of the Senate and the House of Representatives, the Committee on Governmental Affairs of the Senate, the Committee on Government Reform of the House of Representatives, the Select Committee on Intelligence of the Senate, and the Permanent Select Committee on Intelligence of the House of Representatives; and

(ii) to the President; and

(ii) which shall be in unclassified form to the greatest extent possible, with a classified annex where necessary.

(2) CONTENTS.—Not less than 2 reports submitted each year under paragraph (1)(B) shall include—

(A) a description of the major activities of the Board during the preceding period; and

(B) information on the findings, conclusions, and recommendations of the Board resulting from its advice and oversight functions under subsection (d).

(f) INFORMING THE PUBLIC.—The Board shall—

(1) make its reports, including its reports to Congress, available to the public to the greatest extent that is consistent with the protection of classified information and applicable law; and

(2) hold public hearings and otherwise inform the public of its activities, as appropriate and in a manner consistent with the protection of classified information and applicable law.

(g) ACCESS TO INFORMATION.—

(1) AUTHORIZATION.—If determined by the Board to be necessary to carry out its responsibilities under this section, the Board is authorized to—

(A) have access from any department, agency, or element of the executive branch, or any Federal officer or employee, to all relevant records, reports, audits, reviews, documents, papers, recommendations, or other relevant material, including classified information consistent with applicable law;

(B) interview, take statements from, or take public testimony from personnel of any department, agency, or element of the executive branch, or any Federal officer or employee;

(C) request information or assistance from any State, tribal, or local government; and

(D) require, by subpoena issued at the direction of a majority of the members of the Board, persons (other than departments, agencies, and elements of the executive branch) to produce any relevant information, documents, reports, answers, records, accounts, papers, and other documentary or testimonial evidence.

(2) ENFORCEMENT OF SUBPOENA.—In the case of contumacy or failure to obey a subpoena issued under paragraph (1)(D), the United States district court for the judicial district in which the subpoenaed person resides, is served, or may be found may issue an order requiring such person to produce the evidence required by such subpoena.

(3) AGENCY COOPERATION.—Whenever information or assistance requested under subparagraph (A) or (B) of paragraph (1) is, in the judgment of the Board, unreasonably refused or not provided, the Board shall report the circumstances to the head of the department, agency, or element concerned without delay. The head of the department, agency, or element concerned shall ensure that the Board is given access to the information, assistance, material, or personnel the Board determines to be necessary to carry out its functions.

(h) MEMBERSHIP.—

(1) MEMBERS.—The Board shall be composed of a full-time chairman and 4 additional members, who shall be appointed by the President, by and with the advice and consent of the Senate.

(2) QUALIFICATIONS.—Members of the Board shall be selected solely on the basis of their professional qualifications, achievements, public stature, expertise in civil liberties and privacy, and relevant experience, and without regard to political affiliation, but in no event shall more than 3 members of the Board be members of the same political party.

(3) INCOMPATIBLE OFFICE.—An individual appointed to the Board may not, while serving on the Board, be an elected official, officer, or employee of the Federal Government,

other than in the capacity as a member of the Board.

(4) TERM.—Each member of the Board shall serve a term of six years, except that—

(A) a member appointed to a term of office after the commencement of such term may serve under such appointment only for the remainder of such term;

(B) upon the expiration of the term of office of a member, the member shall continue to serve until the member's successor has been appointed and qualified, except that no member may serve under this subparagraph—

(i) for more than 60 days when Congress is in session unless a nomination to fill the vacancy shall have been submitted to the Senate; or

(ii) after the adjournment sine die of the session of the Senate in which such nomination is submitted; and

(C) the members initially appointed under this subsection shall serve terms of two, three, four, five, and six years, respectively, from the effective date of this Act, with the term of each such member to be designated by the President.

(5) QUORUM AND MEETINGS.—After its initial meeting, the Board shall meet upon the call of the chairman or a majority of its members. Three members of the Board shall constitute a quorum.

(i) COMPENSATION AND TRAVEL EXPENSES.—

(1) COMPENSATION.—

(A) CHAIRMAN.—The chairman shall be compensated at the rate of pay payable for a position at level III of the Executive Schedule under section 5314 of title 5, United States Code.

(B) MEMBERS.—Each member of the Board shall be compensated at a rate of pay payable for a position at level IV of the Executive Schedule under section 5315 of title 5, United States Code, for each day during which that member is engaged in the actual performance of the duties of the Board.

(2) TRAVEL EXPENSES.—Members of the Board shall be allowed travel expenses, including per diem in lieu of subsistence, at rates authorized for persons employed intermittently by the Government under section 5703(b) of title 5, United States Code, while away from their homes or regular places of business in the performance of services for the Board.

(j) STAFF.—

(1) APPOINTMENT AND COMPENSATION.—The Chairman, in accordance with rules agreed upon by the Board, shall appoint and fix the compensation of a full-time executive director and such other personnel as may be necessary to enable the Board to carry out its functions, without regard to the provisions of title 5, United States Code, governing appointments in the competitive service, and without regard to the provisions of chapter 51 and subchapter III of chapter 53 of such title relating to classification and General Schedule pay rates, except that no rate of pay fixed under this subsection may exceed the equivalent of that payable for a position at level V of the Executive Schedule under section 5316 of title 5, United States Code.

(2) DETAILEES.—Any Federal employee may be detailed to the Board without reimbursement from the Board, and such detailee shall retain the rights, status, and privileges of the detailee's regular employment without interruption.

(3) CONSULTANT SERVICES.—The Board may procure the temporary or intermittent services of experts and consultants in accordance with section 3109 of title 5, United States Code, at rates that do not exceed the daily rate paid a person occupying a position at level IV of the Executive Schedule under section 5315 of such title.

(k) SECURITY CLEARANCES.—The appropriate departments, agencies, and elements of the executive branch shall cooperate with the Board to expeditiously provide the Board members and staff with appropriate security clearances to the extent possible under existing procedures and requirements.

(l) TREATMENT AS AGENCY, NOT AS ADVISORY COMMITTEE.—The Board—

(1) is an agency (as defined in section 551(1) of title 5, United States Code); and

(2) is not an advisory committee (as defined in section 3(2) of the Federal Advisory Committee Act (5 U.S.C. App.)).

#### SEC. 212. PRIVACY AND CIVIL LIBERTIES OFFICERS.

(a) DESIGNATION AND FUNCTIONS.—The Attorney General, the Secretary of Defense, the Secretary of State, the Secretary of the Treasury, the Secretary of Health and Human Services, the Secretary of Homeland Security, the National Intelligence Director, the Director of the Central Intelligence Agency, and the head of any other department, agency, or element of the executive branch designated by the Privacy and Civil Liberties Oversight Board to be appropriate for coverage under this section shall designate not less than 1 senior officer to—

(1) assist the head of such department, agency, or element and other officials of such department, agency, or element in appropriately considering privacy and civil liberties concerns when such officials are proposing, developing, or implementing laws, regulations, policies, procedures, or guidelines related to efforts to protect the Nation against terrorism;

(2) periodically investigate and review department, agency, or element actions, policies, procedures, guidelines, and related laws and their implementation to ensure that such department, agency, or element is adequately considering privacy and civil liberties in its actions;

(3) ensure that such department, agency, or element has adequate procedures to receive, investigate, respond to, and redress complaints from individuals who allege such department, agency, or element has violated their privacy or civil liberties; and

(4) in providing advice on proposals to retain or enhance a particular governmental power the officer shall consider whether such department, agency, or element has explained—

(i) that the power actually materially enhances security;

(ii) that there is adequate supervision of the use by such department, agency, or element of the power to ensure protection of privacy and civil liberties; and

(iii) that there are adequate guidelines and oversight to properly confine its use.

(b) EXCEPTION TO DESIGNATION AUTHORITY.—

(1) PRIVACY OFFICERS.—In any department, agency, or element referred to in subsection (a) or designated by the Board, which has a statutorily created privacy officer, such officer shall perform the functions specified in subsection (a) with respect to privacy.

(2) CIVIL LIBERTIES OFFICERS.—In any department, agency, or element referred to in subsection (a) or designated by the Board, which has a statutorily created civil liberties officer, such officer shall perform the functions specified in subsection (a) with respect to civil liberties.

(c) SUPERVISION AND COORDINATION.—Each privacy officer or civil liberties officer described in subsection (a) or (b) shall—

(1) report directly to the head of the department, agency, or element concerned; and

(2) coordinate their activities with the Inspector General of such department, agency, or element to avoid duplication of effort.

(d) AGENCY COOPERATION.—The head of each department, agency, or element shall

ensure that each privacy officer and civil liberties officer—

(1) has the information, material, and resources necessary to fulfill the functions of such officer;

(2) is advised of proposed policy changes;

(3) is consulted by decision makers; and

(4) is given access to material and personnel the officer determines to be necessary to carry out the functions of such officer.

(e) REPRISAL FOR MAKING COMPLAINT.—No action constituting a reprisal, or threat of reprisal, for making a complaint or for disclosing information to a privacy officer or civil liberties officer described in subsection (a) or (b), or to the Privacy and Civil Liberties Oversight Board, that indicates a possible violation of privacy protections or civil liberties in the administration of the programs and operations of the Federal Government relating to efforts to protect the Nation from terrorism shall be taken by any Federal employee in a position to take such action, unless the complaint was made or the information was disclosed with the knowledge that it was false or with willful disregard for its truth or falsity.

(f) PERIODIC REPORTS.—

(1) IN GENERAL.—The privacy officers and civil liberties officers of each department, agency, or element referred to or described in subsection (a) or (b) shall periodically, but not less than quarterly, submit a report on the activities of such officers—

(A)(i) to the appropriate committees of Congress, including the Committees on the Judiciary of the Senate and the House of Representatives, the Committee on Governmental Affairs of the Senate, the Committee on Government Reform of the House of Representatives, the Select Committee on Intelligence of the Senate, and the Permanent Select Committee on Intelligence of the House of Representatives;

(ii) to the head of such department, agency, or element; and

(iii) to the Privacy and Civil Liberties Oversight Board; and

(B) which shall be in unclassified form to the greatest extent possible, with a classified annex where necessary.

(2) CONTENTS.—Each report submitted under paragraph (1) shall include information on the discharge of each of the functions of the officer concerned, including—

(A) information on the number and types of reviews undertaken;

(B) the type of advice provided and the response given to such advice;

(C) the number and nature of the complaints received by the department, agency, or element concerned for alleged violations; and

(D) a summary of the disposition of such complaints, the reviews and inquiries conducted, and the impact of the activities of such officer.

(g) INFORMING THE PUBLIC.—Each privacy officer and civil liberties officer shall—

(1) make the reports of such officer, including reports to Congress, available to the public to the greatest extent that is consistent with the protection of classified information and applicable law; and

(2) otherwise inform the public of the activities of such officer, as appropriate and in a manner consistent with the protection of classified information and applicable law.

(h) SAVINGS CLAUSE.—Nothing in this section shall be construed to limit or otherwise supplant any other authorities or responsibilities provided by law to privacy officers or civil liberties officers.

### Subtitle C—Independence of Intelligence Agencies

#### SEC. 221. INDEPENDENCE OF NATIONAL INTELLIGENCE DIRECTOR.

(a) LOCATION OUTSIDE EXECUTIVE OFFICE OF THE PRESIDENT.—The National Intelligence Director shall not be located within the Executive Office of the President.

(b) PROVISION OF NATIONAL INTELLIGENCE.—The National Intelligence Director shall provide to the President and Congress national intelligence that is timely, objective, and independent of political considerations, and has not been shaped to serve policy goals.

#### SEC. 222. INDEPENDENCE OF INTELLIGENCE.

(a) DIRECTOR OF NATIONAL COUNTERTERRORISM CENTER.—The Director of the National Counterterrorism Center shall provide to the President, Congress, and the National Intelligence Director national intelligence related to counterterrorism that is timely, objective, and independent of political considerations, and has not been shaped to serve policy goals.

(b) DIRECTORS OF NATIONAL INTELLIGENCE CENTERS.—Each Director of a national intelligence center established under section 144 shall provide to the President, Congress, and the National Intelligence Director intelligence information that is timely, objective, and independent of political considerations, and has not been shaped to serve policy goals.

(c) DIRECTOR OF CENTRAL INTELLIGENCE AGENCY.—The Director of the Central Intelligence Agency shall ensure that intelligence produced by the Central Intelligence Agency is objective and independent of political considerations, and has not been shaped to serve policy goals.

(d) NATIONAL INTELLIGENCE COUNCIL.—The National Intelligence Council shall produce national intelligence estimates for the United States Government that are timely, objective, and independent of political considerations, and have not been shaped to serve policy goals.

#### SEC. 223. INDEPENDENCE OF NATIONAL COUNTERTERRORISM CENTER.

No officer, department, agency, or element of the executive branch shall have any authority to require the Director of the National Counterterrorism Center—

(1) to receive permission to testify before Congress; or

(2) to submit testimony, legislative recommendations, or comments to any officer or agency of the United States for approval, comments, or review prior to the submission of such recommendations, testimony, or comments to Congress if such recommendations, testimony, or comments include a statement indicating that the views expressed therein are those of the agency submitting them and do not necessarily represent the views of the Administration.

#### SEC. 224. ACCESS OF CONGRESSIONAL COMMITTEES TO NATIONAL INTELLIGENCE.

(a) DOCUMENTS REQUIRED TO BE PROVIDED TO CONGRESSIONAL COMMITTEES.—The National Intelligence Director, the Director of the National Counterterrorism Center, and the Director of a national intelligence center shall provide to the Select Committee on Intelligence of the Senate, the Permanent Select Committee on Intelligence of the House of Representatives, and any other committee of Congress with jurisdiction over the subject matter to which the information relates, all intelligence assessments, intelligence estimates, sense of intelligence community memoranda, and daily senior executive intelligence briefs, other than the Presidential Daily Brief and those reports prepared exclusively for the President.

(b) RESPONSE TO REQUESTS FROM CONGRESS REQUIRED.—

(1) IN GENERAL.—Except as provided in paragraph (2), in addition to providing material under subsection (a), the National Intelligence Director, the Director of the National Counterterrorism Center, or the Director of a national intelligence center shall, not later than 15 days after receiving a request for any intelligence assessment, report, or estimate or other intelligence information from the Select Committee on Intelligence of the Senate, the Permanent Select Committee on Intelligence of the House of Representatives, or any other committee of Congress with jurisdiction over the subject matter to which the information relates, make available to such committee such intelligence assessment, report, or estimate or other intelligence information.

(2) CERTAIN MEMBERS.—In addition to requests described in paragraph (1), the National Intelligence Director shall respond to requests from the Chairman and Vice Chairman of the Select Committee on Intelligence of the Senate and the Chairman and Ranking Member of the Permanent Select Committee on Intelligence of the House of Representatives. Upon making a request covered by this paragraph, the Chairman, Vice Chairman, or Ranking Member, as the case may be, of such committee shall notify the other of the Chairman, Vice Chairman, or Ranking Member, as the case may be, of such committee of such request.

(3) ASSERTIONS OF PRIVILEGE.—In response to requests described under paragraph (1) or (2), the National Intelligence Director, the Director of the National Counterterrorism Center, or the Director of a national intelligence center shall provide information, unless the President certifies that such information is not being provided because the President is asserting a privilege pursuant to the United States Constitution.

#### SEC. 225. COMMUNICATIONS WITH CONGRESS.

(a) DISCLOSURE OF CERTAIN INFORMATION AUTHORIZED.—

(1) IN GENERAL.—Employees of covered agencies and employees of contractors carrying out activities under classified contracts with covered agencies may disclose information described in paragraph (2) to the individuals referred to in paragraph (3) without first reporting such information to the appropriate Inspector General.

(2) COVERED INFORMATION.—Paragraph (1) applies to information, including classified information, that an employee reasonably believes provides direct and specific evidence of a false or inaccurate statement to Congress, any intelligence information material to, any intelligence assessment, report, or estimate, but does not apply to information the disclosure of which is prohibited by rule 6(e) of the Federal Rules of Criminal Procedure.

(3) COVERED INDIVIDUALS.—

(A) IN GENERAL.—The individuals to whom information in paragraph (2) may be disclosed are—

(i) a Member of a committee of Congress having primary responsibility for oversight of a department, agency, or element of the United States Government to which the disclosed information relates and who is authorized to receive information of the type disclosed;

(ii) any other Member of Congress who is authorized to receive information of the type disclosed; and

(iii) an employee of Congress who has the appropriate security clearance and is authorized to receive information of the type disclosed.

(B) PRESUMPTION OF NEED FOR INFORMATION.—An individual described in subparagraph (A) to whom information is disclosed

under paragraph (2) shall be presumed to have a need to know such information.

(b) **CONSTRUCTION WITH OTHER REPORTING REQUIREMENTS.**—Nothing in this section may be construed to modify, alter, or otherwise affect—

(1) any reporting requirement relating to intelligence activities that arises under this Act, the National Security Act of 1947 (50 U.S.C. 401 et seq.), or any other provision of law; or

(2) the right of any employee of the United States Government to disclose to Congress in accordance with applicable law information not described in this section.

(c) **COVERED AGENCIES DEFINED.**—In this section, the term “covered agencies” means the following:

(1) The National Intelligence Authority, including the National Counterterrorism Center.

(2) The Central Intelligence Agency.

(3) The Defense Intelligence Agency.

(4) The National Geospatial-Intelligence Agency.

(5) The National Security Agency.

(6) The Federal Bureau of Investigation.

(7) Any other Executive agency, or element or unit thereof, determined by the President under section 2302(a)(2)(C)(i) of title 5, United States Code, to have as its principal function the conduct of foreign intelligence or counterintelligence activities.

### **TITLE III—MODIFICATIONS OF LAWS RELATING TO INTELLIGENCE COMMUNITY MANAGEMENT**

#### **Subtitle A—Conforming and Other Amendments**

#### **SEC. 301. RESTATEMENT AND MODIFICATION OF BASIC AUTHORITY ON THE CENTRAL INTELLIGENCE AGENCY.**

(a) **IN GENERAL.**—Title I of the National Security Act of 1947 (50 U.S.C. 402 et seq.) is amended by striking sections 102 through 104 and inserting the following new sections:

##### **“CENTRAL INTELLIGENCE AGENCY**

“SEC. 102. (a) **CENTRAL INTELLIGENCE AGENCY.**—There is a Central Intelligence Agency.

“(b) **FUNCTION.**—The function of the Central Intelligence Agency is to assist the Director of the Central Intelligence Agency in carrying out the responsibilities specified in section 103(d).

##### **“DIRECTOR OF THE CENTRAL INTELLIGENCE AGENCY**

“SEC. 103. (a) **DIRECTOR OF CENTRAL INTELLIGENCE AGENCY.**—There is a Director of the Central Intelligence Agency who shall be appointed by the President, by and with the advice and consent of the Senate.

“(b) **SUPERVISION.**—The Director of the Central Intelligence Agency shall report to the National Intelligence Director regarding the activities of the Director of the Central Intelligence Agency.

“(c) **DUTIES.**—The Director of the Central Intelligence Agency shall—

“(1) serve as the head of the Central Intelligence Agency; and

“(2) carry out the responsibilities specified in subsection (d).

“(d) **RESPONSIBILITIES.**—The Director of the Central Intelligence Agency shall—

“(1) collect intelligence through human sources and by other appropriate means, except that the Director of the Central Intelligence Agency shall have no police, subpoena, or law enforcement powers or internal security functions;

“(2) correlate and evaluate intelligence related to the national security and provide appropriate dissemination of such intelligence;

“(3) provide overall direction for and coordination of the collection of national intelligence outside the United States through

human sources by elements of the intelligence community authorized to undertake such collection and, in coordination with other departments, agencies, or elements of the United States Government which are authorized to undertake such collection, ensure that the most effective use is made of resources and that appropriate account is taken of the risks to the United States and those involved in such collection; and

“(4) perform such other functions and duties pertaining to intelligence relating to the national security as the President or the National Intelligence Director may direct.

“(e) **TERMINATION OF EMPLOYMENT OF CIA EMPLOYEES.**—(1) Notwithstanding the provisions of any other law, the Director of the Central Intelligence Agency may, in the discretion of the Director, terminate the employment of any officer or employee of the Central Intelligence Agency whenever the Director considers the termination of employment of such officer or employee necessary or advisable in the interests of the United States.

“(2) Any termination of employment of an officer or employee under paragraph (1) shall not affect the right of the officer or employee to seek or accept employment in any other department, agency, or element of the United States Government if declared eligible for such employment by the Office of Personnel Management.

“(f) **COORDINATION WITH FOREIGN GOVERNMENTS.**—Under the direction of the National Intelligence Director and in a manner consistent with section 207 of the Foreign Service Act of 1980 (22 U.S.C. 3927), the Director of the Central Intelligence Agency shall coordinate the relationships between elements of the intelligence community and the intelligence or security services of foreign governments on all matters involving intelligence related to the national security or involving intelligence acquired through clandestine means.”

(b) **TRANSFORMATION OF CENTRAL INTELLIGENCE AGENCY.**—The Director of the Central Intelligence Agency shall, in accordance with standards developed by the Director in consultation with the National Intelligence Director—

(1) enhance the analytic, human intelligence, and other capabilities of the Central Intelligence Agency;

(2) develop and maintain an effective language program within the Agency;

(3) emphasize the hiring of personnel of diverse backgrounds for purposes of improving the capabilities of the Agency;

(4) establish and maintain effective relationships between human intelligence and signals intelligence within the Agency at the operational level; and

(5) achieve a more effective balance within the Agency with respect to unilateral operations and liaison operations.

(c) **REPORTS.**—(1) Not later than 180 days after the effective date of this section, and annually thereafter, the Director of the Central Intelligence Agency shall submit to the National Intelligence Director and the congressional intelligence committees a report setting forth the following:

(A) A strategy for improving the conduct of analysis (including strategic analysis) by the Central Intelligence Agency, and the progress of the Agency in implementing the strategy.

(B) A strategy for improving the human intelligence and other capabilities of the Agency, and the progress of the Agency in implementing the strategy, including—

(i) the recruitment, training, equipping, and deployment of personnel required to address the current and projected threats to the national security of the United States during each of the 2-year, 5-year, and 10-year

periods beginning on the date of such report, including personnel with the backgrounds, education, and experience necessary for ensuring a human intelligence capability adequate for such projected threats;

(ii) the achievement of a proper balance between unilateral operations and liaison operations;

(iii) the development of language capabilities (including the achievement of high standards in such capabilities by the use of financial incentives and other mechanisms);

(iv) the sound financial management of the Directorate of Operations; and

(v) the identification of other capabilities required to address the current and projected threats to the national security of the United States during each of the 2-year, 5-year, and 10-year periods beginning on the date of such report.

(C) In conjunction with the Director of the National Security Agency, a strategy for achieving integration between signals and human intelligence capabilities, and the progress in implementing the strategy.

(D) Metrics and milestones for measuring progress in the implementation of each such strategy.

(2)(A) The information in each report under paragraph (1) on the element of the strategy referred to in paragraph (1)(B)(i) shall identify the number and types of personnel required to implement the strategy during each period addressed in such report, include a plan for the recruitment, training, equipping, and deployment of such personnel, and set forth an estimate of the costs of such activities.

(B) If as of the date of a report under paragraph (1), a proper balance does not exist between unilateral operations and liaison operations, such report shall set forth the steps to be taken to achieve such balance.

(C) The information in each report under paragraph (1) on the element of the strategy referred to in paragraph (1)(B)(v) shall identify the other capabilities required to implement the strategy during each period addressed in such report, include a plan for developing such capabilities, and set forth an estimate of the costs of such activities.

#### **SEC. 302. CONFORMING AMENDMENTS RELATING TO ROLES OF NATIONAL INTELLIGENCE DIRECTOR AND DIRECTOR OF THE CENTRAL INTELLIGENCE AGENCY.**

(a) **NATIONAL SECURITY ACT OF 1947.**—(1) The National Security Act of 1947 (50 U.S.C. 401 et seq.) is amended by striking “Director of Central Intelligence” each place it appears in the following provisions and inserting “National Intelligence Director”:

(A) Section 3(5)(B) (50 U.S.C. 401a(5)(B)).

(B) Section 101(h)(2)(A) (50 U.S.C. 402(h)(2)(A)).

(C) Section 101(h)(5) (50 U.S.C. 402(h)(5)).

(D) Section 101(i)(2)(A) (50 U.S.C. 402(i)(2)(A)).

(E) Section 101(j) (50 U.S.C. 402(j)).

(F) Section 105(a) (50 U.S.C. 403-5(a)).

(G) Section 105(b)(6)(A) (50 U.S.C. 403-5(b)(6)(A)).

(H) Section 105B(a)(1) (50 U.S.C. 403-5b(a)(1)).

(I) Section 105B(b) (50 U.S.C. 403-5b(b)).

(J) Section 110(b) (50 U.S.C. 404e(b)).

(K) Section 110(c) (50 U.S.C. 404e(c)).

(L) Section 112(a)(1) (50 U.S.C. 404g(a)(1)).

(M) Section 112(d)(1) (50 U.S.C. 404g(d)(1)).

(N) Section 113(b)(2)(A) (50 U.S.C. 404h(b)(2)(A)).

(O) Section 114(a)(1) (50 U.S.C. 404i(a)(1)).

(P) Section 114(b)(1) (50 U.S.C. 404i(b)(1)).

(R) Section 115(a)(1) (50 U.S.C. 404j(a)(1)).

(S) Section 115(b) (50 U.S.C. 404j(b)).

(T) Section 115(c)(1)(B) (50 U.S.C. 404j(c)(1)(B)).

(U) Section 116(a) (50 U.S.C. 404k(a)).

(V) Section 117(a)(1) (50 U.S.C. 4041(a)(1)).

(W) Section 303(a) (50 U.S.C. 405(a)), both places it appears.

(X) Section 501(d) (50 U.S.C. 413(d)).

(Y) Section 502(a) (50 U.S.C. 413a(a)).

(Z) Section 502(c) (50 U.S.C. 413a(c)).

(AA) Section 503(b) (50 U.S.C. 413b(b)).

(BB) Section 504(a)(2) (50 U.S.C. 414(a)(2)).

(CC) Section 504(a)(3)(C) (50 U.S.C. 414(a)(3)(C)).

(DD) Section 504(d)(2) (50 U.S.C. 414(d)(2)).

(EE) Section 506A(a)(1) (50 U.S.C. 415a-1(a)(1)).

(FF) Section 603(a) (50 U.S.C. 423(a)).

(GG) Section 702(a)(1) (50 U.S.C. 432(a)(1)).

(HH) Section 702(a)(6)(B)(viii) (50 U.S.C. 432(a)(6)(B)(viii)).

(II) Section 702(b)(1) (50 U.S.C. 432(b)(1)), both places it appears.

(JJ) Section 703(a)(1) (50 U.S.C. 432a(a)(1)).

(KK) Section 703(a)(6)(B)(viii) (50 U.S.C. 432a(a)(6)(B)(viii)).

(LL) Section 703(b)(1) (50 U.S.C. 432a(b)(1)), both places it appears.

(MM) Section 704(a)(1) (50 U.S.C. 432b(a)(1)).

(NN) Section 704(f)(2)(H) (50 U.S.C. 432b(f)(2)(H)).

(OO) Section 704(g)(1) (50 U.S.C. 432b(g)(1)), both places it appears.

(PP) Section 1001(a) (50 U.S.C. 441g(a)).

(QQ) Section 1102(a)(1) (50 U.S.C. 442a(a)(1)).

(RR) Section 1102(b)(1) (50 U.S.C. 442a(b)(1)).

(SS) Section 1102(c)(1) (50 U.S.C. 442a(c)(1)).

(TT) Section 1102(d) (50 U.S.C. 442a(d)).

(2) That Act is further amended by striking “of Central Intelligence” each place it appears in the following provisions:

(A) Section 105(a)(2) (50 U.S.C. 403-5(a)(2)).

(B) Section 105B(a)(2) (50 U.S.C. 403-5b(a)(2)).

(C) Section 105B(b) (50 U.S.C. 403-5b(b)), the second place it appears.

(3) That Act is further amended by striking “Director” each place it appears in the following provisions and inserting “National Intelligence Director”:

(A) Section 114(c) (50 U.S.C. 404i(c)).

(B) Section 116(b) (50 U.S.C. 404k(b)).

(C) Section 1001(b) (50 U.S.C. 441g(b)).

(C) Section 1001(c) (50 U.S.C. 441g(c)), the first place it appears.

(D) Section 1001(d)(1)(B) (50 U.S.C. 441g(d)(1)(B)).

(E) Section 1001(e) (50 U.S.C. 441g(e)), the first place it appears.

(4) Section 114A of that Act (50 U.S.C. 404i-1) is amended by striking “Director of Central Intelligence” and inserting “National Intelligence Director, the Director of the Central Intelligence Agency”.

(5) Section 701 of that Act (50 U.S.C. 431) is amended—

(A) in subsection (a), by striking “Operational files of the Central Intelligence Agency may be exempted by the Director of Central Intelligence” and inserting “The Director of the Central Intelligence Agency, with the coordination of the National Intelligence Director, may exempt operational files of the Central Intelligence Agency”; and

(B) in subsection (g)(1), by striking “Director of Central Intelligence” and inserting “Director of the Central Intelligence Agency and the National Intelligence Director”.

(6) The heading for section 114 of that Act (50 U.S.C. 404i) is amended to read as follows:

“ADDITIONAL ANNUAL REPORTS FROM THE NATIONAL INTELLIGENCE DIRECTOR”.

(b) CENTRAL INTELLIGENCE AGENCY ACT OF 1949.—(1) Section 1 of the Central Intelligence Agency Act of 1949 (50 U.S.C. 403a) is amended—

(A) by redesignating paragraphs (a), (b), and (c) as paragraphs (1), (2), and (3), respectively; and

(B) by striking paragraph (2), as so redesignated, and inserting the following new paragraph (2):

“(2) ‘Director’ means the Director of the Central Intelligence Agency; and”.

(2) That Act (50 U.S.C. 403a et seq.) is further amended by striking “Director of Central Intelligence” each place it appears in the following provisions and inserting “National Intelligence Director”:

(A) Section 6 (50 U.S.C. 403g).

(B) Section 17(f) (50 U.S.C. 403q(f)), both places it appears.

(3) That Act is further amended by striking “of Central Intelligence” in each of the following provisions:

(A) Section 2 (50 U.S.C. 403b).

(A) Section 16(c)(1)(B) (50 U.S.C. 403p(c)(1)(B)).

(B) Section 17(d)(1) (50 U.S.C. 403q(d)(1)).

(C) Section 20(c) (50 U.S.C. 403t(c)).

(4) That Act is further amended by striking “Director of Central Intelligence” each place it appears in the following provisions and inserting “Director of the Central Intelligence Agency”:

(A) Section 14(b) (50 U.S.C. 403n(b)).

(B) Section 16(b)(2) (50 U.S.C. 403p(b)(2)).

(C) Section 16(b)(3) (50 U.S.C. 403p(b)(3)), both places it appears.

(D) Section 21(g)(1) (50 U.S.C. 403u(g)(1)).

(E) Section 21(g)(2) (50 U.S.C. 403u(g)(2)).

(c) CENTRAL INTELLIGENCE AGENCY RETIREMENT ACT.—Section 101 of the Central Intelligence Agency Retirement Act (50 U.S.C. 2001) is amended by striking paragraph (2) and inserting the following new paragraph (2):

“(2) DIRECTOR.—The term ‘Director’ means the Director of the Central Intelligence Agency.”.

(d) CIA VOLUNTARY SEPARATION PAY ACT.—Subsection (a)(1) of section 2 of the Central Intelligence Agency Voluntary Separation Pay Act (50 U.S.C. 2001 note) is amended to read as follows:

“(1) the term ‘Director’ means the Director of the Central Intelligence Agency;”.

(e) FOREIGN INTELLIGENCE SURVEILLANCE ACT OF 1978.—(1) The Foreign Intelligence Surveillance Act of 1978 (50 U.S.C. 1801 et seq.) is amended by striking “Director of Central Intelligence” each place it appears and inserting “National Intelligence Director”.

(f) CLASSIFIED INFORMATION PROCEDURES ACT.—Section 9(a) of the Classified Information Procedures Act (5 U.S.C. App.) is amended by striking “Director of Central Intelligence” and inserting “National Intelligence Director”.

(g) INTELLIGENCE AUTHORIZATION ACTS.—

(1) PUBLIC LAW 103-359.—Section 811(c)(6)(C) of the Counterintelligence and Security Enhancements Act of 1994 (title VIII of Public Law 103-359) is amended by striking “Director of Central Intelligence” and inserting “National Intelligence Director”.

(2) PUBLIC LAW 107-306.—(A) The Intelligence Authorization Act for Fiscal Year 2003 (Public Law 107-306) is amended by striking “Director of Central Intelligence, acting as the head of the intelligence community,” each place it appears in the following provisions and inserting “National Intelligence Director”:

(i) Section 313(a) (50 U.S.C. 404n(a)).

(ii) Section 343(a)(1) (50 U.S.C. 404n-2(a)(1)).

(B) Section 341 of that Act (50 U.S.C. 404n-1) is amended by striking “Director of Central Intelligence, acting as the head of the intelligence community, shall establish in the Central Intelligence Agency” and inserting “National Intelligence Director shall establish within the Central Intelligence Agency”.

(C) Section 352(b) of that Act (50 U.S.C. 404-3 note) is amended by striking “Director”

and inserting “National Intelligence Director”.

(3) PUBLIC LAW 108-177.—(A) The Intelligence Authorization Act for Fiscal Year 2004 (Public Law 108-177) is amended by striking “Director of Central Intelligence” each place it appears in the following provisions and inserting “National Intelligence Director”:

(i) Section 317(a) (50 U.S.C. 403-3 note).

(ii) Section 317(h)(1).

(iii) Section 318(a) (50 U.S.C. 441g note).

(iv) Section 319(b) (50 U.S.C. 403 note).

(v) Section 341(b) (28 U.S.C. 519 note).

(vi) Section 357(a) (50 U.S.C. 403 note).

(vii) Section 504(a) (117 Stat. 2634), both places it appears.

(B) Section 319(f)(2) of that Act (50 U.S.C. 403 note) is amended by striking “Director” the first place it appears and inserting “National Intelligence Director”.

(C) Section 404 of that Act (18 U.S.C. 4124 note) is amended by striking “Director of Central Intelligence” and inserting “Director of the Central Intelligence Agency”.

**SEC. 303. OTHER CONFORMING AMENDMENTS**

(a) NATIONAL SECURITY ACT OF 1947.—(1) Section 101(j) of the National Security Act of 1947 (50 U.S.C. 402(j)) is amended by striking “Deputy Director of Central Intelligence” and inserting “Principal Deputy National Intelligence Director”.

(2) Section 112(d)(1) of that Act (50 U.S.C. 404g(d)(1)) is amended by striking “section 103(c)(6) of this Act” and inserting “section 112(a)(11) of the National Intelligence Reform Act of 2004”.

(3) Section 116(b) of that Act (50 U.S.C. 404k(b)) is amended by striking “to the Deputy Director of Central Intelligence, or with respect to employees of the Central Intelligence Agency, the Director may delegate such authority to the Deputy Director for Operations” and inserting “to the Principal Deputy National Intelligence Director, or, with respect to employees of the Central Intelligence Agency, to the Director of the Central Intelligence Agency”.

(4) Section 504(a)(2) of that Act (50 U.S.C. 414(a)(2)) is amended by striking “Reserve for Contingencies of the Central Intelligence Agency” and inserting “Reserve for Contingencies of the National Intelligence Director”.

(5) Section 506A(b)(1) of that Act (50 U.S.C. 415a-1(b)(1)) is amended by striking “Office of the Deputy Director of Central Intelligence” and inserting “Office of the National Intelligence Director”.

(6) Section 701(c)(3) of that Act (50 U.S.C. 431(c)(3)) is amended by striking “or the Office of the Director of Central Intelligence” and inserting “the Office of the Director of the Central Intelligence Agency, or the Office of the National Intelligence Director”.

(7) Section 1001(b) of that Act (50 U.S.C. 441g(b)) is amended by striking “Assistant Director of Central Intelligence for Administration” and inserting “Office of the National Intelligence Director”.

(b) CENTRAL INTELLIGENCE AGENCY ACT OF 1949.—Section 6 of the Central Intelligence Agency Act of 1949 (50 U.S.C. 403g) is amended by striking “section 103(c)(7) of the National Security Act of 1947 (50 U.S.C. 403-3(c)(7))” and inserting “section 112(a)(11) of the National Intelligence Reform Act of 2004”.

(c) CENTRAL INTELLIGENCE AGENCY RETIREMENT ACT.—Section 201(c) of the Central Intelligence Agency Retirement Act (50 U.S.C. 2011(c)) is amended by striking “paragraph (6) of section 103(c) of the National Security Act of 1947 (50 U.S.C. 403-3(c)) that the Director of Central Intelligence” and inserting “section 112(a)(11) of the National Intelligence Reform Act of 2004 that the National Intelligence Director”.

## (d) INTELLIGENCE AUTHORIZATION ACTS.—

(1) PUBLIC LAW 107-306.—Section 343(c) of the Intelligence Authorization Act for Fiscal Year 2003 (Public Law 107-306; 50 U.S.C. 404n-2(c)) is amended by striking “section 103(c)(6) of the National Security Act of 1947 (50 U.S.C. 403-3(c)(6))” and inserting “section 112(a)(11) of the National Intelligence Reform Act of 2004”.

(2) PUBLIC LAW 108-177.—Section 317 of the Intelligence Authorization Act for Fiscal Year 2004 (Public Law 108-177; 50 U.S.C. 403-3 note) is amended—

(A) in subsection (g), by striking “Assistant Director of Central Intelligence for Analysis and Production” and inserting “Principal Deputy National Intelligence Director”; and

(B) in subsection (h)(2)(C), by striking “Assistant Director” and inserting “Principal Deputy National Intelligence Director”.

**SEC. 304. MODIFICATIONS OF FOREIGN INTELLIGENCE AND COUNTERINTELLIGENCE UNDER NATIONAL SECURITY ACT OF 1947.**

Section 3 of the National Security Act of 1947 (50 U.S.C. 401a) is amended—

(1) in paragraph (2), by striking “or foreign persons, or international terrorist activities” and inserting “foreign persons, or international terrorists”; and

(2) in paragraph (3), by striking “or foreign persons, or international terrorist activities” and inserting “foreign persons, or international terrorists”.

**SEC. 305. ELEMENTS OF INTELLIGENCE COMMUNITY UNDER NATIONAL SECURITY ACT OF 1947.**

Paragraph (4) of section 3 of the National Security Act of 1947 (50 U.S.C. 401a) is amended to read as follows:

“(4) The term ‘intelligence community’ includes the following:

“(A) The National Intelligence Authority.  
 “(B) The Central Intelligence Agency.  
 “(C) The National Security Agency.  
 “(D) The Defense Intelligence Agency.  
 “(E) The National Geospatial-Intelligence Agency.

“(F) The National Reconnaissance Office.  
 “(G) Other offices within the Department of Defense for the collection of specialized national intelligence through reconnaissance programs.

“(H) The intelligence elements of the Army, the Navy, the Air Force, the Marine Corps, the Federal Bureau of Investigation, and the Department of Energy.

“(I) The Bureau of Intelligence and Research of the Department of State.

“(J) The Office of Intelligence and Analysis of the Department of the Treasury.

“(K) The elements of the Department of Homeland Security concerned with the analysis of intelligence information, including the Office of Intelligence of the Coast Guard.

“(L) Such other elements of any department or agency as may be designated by the President, or designated jointly by the National Intelligence Director and the head of the department or agency concerned, as an element of the intelligence community.”.

**SEC. 306. REDESIGNATION OF NATIONAL FOREIGN INTELLIGENCE PROGRAM AS NATIONAL INTELLIGENCE PROGRAM.**

(a) REDESIGNATION.—Section 3 of the National Security Act of 1947 (50 U.S.C. 401a), as amended by this Act, is further amended—

(1) by striking paragraph (6); and  
 (2) by redesignating paragraph (7) as paragraph (6).

(b) CONFORMING AMENDMENTS.—(1) The National Security Act of 1947, as amended by this Act, is further amended by striking “National Foreign Intelligence Program” each place it appears in the following provisions and inserting “National Intelligence Program”:

(A) Section 105(a)(2) (50 U.S.C. 403-5(a)(2)).

(B) Section 105(a)(3) (50 U.S.C. 403-5(a)(3)).

(C) Section 506(a) (50 U.S.C. 415a(a)).

(2) Section 17(f) of the Central Intelligence Agency Act of 1949 (50 U.S.C. 403q(f)) is amended by striking “National Foreign Intelligence Program” and inserting “National Intelligence Program”.

(c) HEADING AMENDMENTS.—(1) The heading of section 105 of that Act is amended to read as follows:

“RESPONSIBILITIES OF THE SECRETARY OF DEFENSE PERTAINING TO THE NATIONAL INTELLIGENCE PROGRAM”.

(2) The heading of section 506 of that Act is amended to read as follows:

“SPECIFICITY OF NATIONAL INTELLIGENCE PROGRAM BUDGET AMOUNTS FOR COUNTERTERRORISM, COUNTERPROLIFERATION, COUNTERNARCOTICS, AND COUNTERINTELLIGENCE”.

**SEC. 307. CONFORMING AMENDMENT ON COORDINATION OF BUDGETS OF ELEMENTS OF THE INTELLIGENCE COMMUNITY WITHIN THE DEPARTMENT OF DEFENSE.**

Section 105(a)(1) of the National Security Act of 1947 (50 U.S.C. 403-5(a)(1)) is amended by striking “ensure” and inserting “assist the Director in ensuring”.

**SEC. 308. REPEAL OF SUPERSEDED AUTHORITIES.**

(a) APPOINTMENT OF CERTAIN INTELLIGENCE OFFICIALS.—Section 106 of the National Security Act of 1947 (50 U.S.C. 403-6) is repealed.

(b) COLLECTION TASKING AUTHORITY.—Section 111 of the National Security Act of 1947 (50 U.S.C. 404f) is repealed.

**SEC. 309. CLERICAL AMENDMENTS TO NATIONAL SECURITY ACT OF 1947.**

The table of contents for the National Security Act of 1947 is amended—

(1) by inserting after the item relating to section 101 the following new item:

“Sec. 101A. Joint Intelligence Community Council.”;

(2) by striking the items relating to sections 102 through 104 and inserting the following new items:

“Sec. 102. Central Intelligence Agency.  
 “Sec. 103. Director of the Central Intelligence Agency.”;

(3) by striking the item relating to section 105 and inserting the following new item:

“Sec 105. Responsibilities of the Secretary of Defense pertaining to the National Intelligence Program.”;

(4) by striking the item relating to section 114 and inserting the following new item:

“Sec. 114. Additional annual reports from the National Intelligence Director.”;

and

(5) by striking the item relating to section 506 and inserting the following new item:

“Sec. 506. Specificity of National Intelligence Program budget amounts for counterterrorism, counterproliferation, counter-narcotics, and counterintelligence”.

**SEC. 310. MODIFICATION OF AUTHORITIES RELATING TO NATIONAL COUNTERINTELLIGENCE EXECUTIVE.**

(a) APPOINTMENT OF NATIONAL COUNTERINTELLIGENCE EXECUTIVE.—Subsection (a)(2) of section 902 of the Counterintelligence Enhancement Act of 2002 (title IX of Public Law 107-306; 116 Stat. 2432; 50 U.S.C. 402b) is amended by striking “Director of Central Intelligence” and inserting “National Intelligence Director, and Director of the Central Intelligence Agency”.

(b) COMPONENT OF OFFICE OF NATIONAL INTELLIGENCE DIRECTOR.—Such section is further amended—

(1) by redesignating subsections (b) and (c) as subsections (c) and (d), respectively; and

(2) by inserting after subsection (a) the following new subsection (b):

“(b) COMPONENT OF OFFICE OF NATIONAL INTELLIGENCE DIRECTOR.—The National Counterintelligence Executive is a component of the Office of the National Intelligence Director under subtitle C of the National Intelligence Reform Act of 2004.”.

(c) DUTIES.—Subsection (d) of such section, as redesignated by subsection (a)(1) of this section, is amended by adding at the end the following new paragraph:

“(5) To perform such other duties as may be provided under section 131(b) of the National Intelligence Reform Act of 2004.”.

(d) OFFICE OF NATIONAL COUNTERINTELLIGENCE EXECUTIVE.—Section 904 of the Counterintelligence Enhancement Act of 2002 (116 Stat. 2434; 50 U.S.C. 402c) is amended—

(1) by striking “Office of the Director of Central Intelligence” each place it appears in subsections (c) and (1)(1) and inserting “Office of the National Intelligence Director”;

(2) by striking “Director of Central Intelligence” each place it appears in subsections (e)(4), (e)(5), (h)(1), and (h)(2) and inserting “National Intelligence Director”; and

(3) in subsection (m), by striking “Director of Central Intelligence” and inserting “National Intelligence Director, the Director of the Central Intelligence Agency”.

**SEC. 311. CONFORMING AMENDMENT TO INSPECTOR GENERAL ACT OF 1978.**

Section 8H(a)(1) of the Inspector General Act of 1978 (5 U.S.C. App.) is amended by adding at the end the following new subparagraph:

“(D) An employee of the National Intelligence Authority, an employee of an entity other than the Authority who is assigned or detailed to the Authority, or of a contractor of the Authority, who intends to report to Congress a complaint or information with respect to an urgent concern may report the complaint or information to the Inspector General of the National Intelligence Authority in accordance with section 141(h)(5) of the National Intelligence Reform Act of 2004.”.

**SEC. 312. CONFORMING AMENDMENT RELATING TO CHIEF FINANCIAL OFFICER OF THE NATIONAL INTELLIGENCE AUTHORITY.**

Section 901(b)(1) of title 31, United States Code, is amended by adding at the end the following new subparagraph:

“(Q) The National Intelligence Authority.”.

**Subtitle B—Transfers and Terminations**

**SEC. 321. TRANSFER OF OFFICE OF DEPUTY DIRECTOR OF CENTRAL INTELLIGENCE FOR COMMUNITY MANAGEMENT.**

(a) TRANSFER.—There shall be transferred to the Office of the National Intelligence Director the staff of the Office of the Deputy Director of Central Intelligence for Community Management as of the date of the enactment of this Act, including all functions and activities discharged by the Office of the Deputy Director of Central Intelligence for Community Management as of that date.

(b) ADMINISTRATION.—The National Intelligence Director shall administer the staff of the Office of the Deputy Director of Central Intelligence for Community Management after the date of the enactment of this Act as a component of the Office of the National Intelligence Director under section 121(d).

**SEC. 322. TRANSFER OF NATIONAL COUNTER-TERRORISM EXECUTIVE.**

(a) TRANSFER.—There shall be transferred to the Office of the National Intelligence Director the National Counterintelligence Executive and the Office of the National Counterintelligence Executive under the Counterintelligence Enhancement Act of 2002 (title IX of Public Law 107-306; 50 U.S.C. 402b et seq.), as amended by section 309 of this Act, including all functions and activities discharged by the National Counterintelligence Executive and the Office of the National Counterintelligence Executive as of the date of the enactment of this Act.

(b) ADMINISTRATION.—The National Intelligence Director shall treat the National Counterintelligence Executive, and administer the Office of the National Counterintelligence Executive, after the date of the enactment of this Act as components of the Office of the National Intelligence Director under section 121(c).

**SEC. 323. TRANSFER OF TERRORIST THREAT INTEGRATION CENTER.**

(a) TRANSFER.—There shall be transferred to the National Counterterrorism Center the Terrorist Threat Integration Center (TTIC), including all functions and activities discharged by the Terrorist Threat Integration Center as of the date of the enactment of this Act.

(b) ADMINISTRATION.—The Director of the National Counterterrorism Center shall administer the Terrorist Threat Integration Center after the date of the enactment of this Act as a component of the Directorate of Intelligence of the National Counterterrorism Center under section 143(g)(2).

**SEC. 324. TERMINATION OF CERTAIN POSITIONS WITHIN THE CENTRAL INTELLIGENCE AGENCY.**

(a) TERMINATION.—The positions within the Central Intelligence Agency referred to in subsection (b) are hereby abolished.

(b) COVERED POSITIONS.—The positions within the Central Intelligence Agency referred to in this subsection are as follows:

(1) The Deputy Director of Central Intelligence for Community Management.

(2) The Assistant Director of Central Intelligence for Collection.

(3) The Assistant Director of Central Intelligence for Analysis and Production.

(4) The Assistant Director of Central Intelligence for Administration.

**Subtitle C—Other Transition Matters****SEC. 331. EXECUTIVE SCHEDULE MATTERS.**

(a) EXECUTIVE SCHEDULE LEVEL I.—Section 5312 of title 5, United States Code, is amended by adding the end the following new item: “National Intelligence Director.”.

(b) EXECUTIVE SCHEDULE LEVEL II.—Section 5313 of title 5, United States Code, is amended—

(1) by striking the item relating to the Director of Central Intelligence; and

(2) by adding at the end the following new items:

“Deputy National Intelligence Directors

(5). “Director of the National Counterterrorism Center.”.

(c) EXECUTIVE SCHEDULE LEVEL III.—Section 5314 of title 5, United States Code, is amended by striking the item relating to the Deputy Directors of Central Intelligence and inserting the following new item: “Director of the Central Intelligence Agency.”.

(d) EXECUTIVE SCHEDULE LEVEL IV.—Section 5315 of title 5, United States Code, is amended by striking the item relating to the Assistant Directors of Central Intelligence.

**SEC. 332. PRESERVATION OF INTELLIGENCE CAPABILITIES.**

The National Intelligence Director, the Director of the Central Intelligence Agency,

and the Secretary of Defense shall jointly take such actions as are appropriate to preserve the intelligence capabilities of the United States during the establishment of the National Intelligence Authority under this Act.

**SEC. 333. REORGANIZATION.**

(a) REORGANIZATION.—The National Intelligence Director may, with the approval of the President and after consultation with the department, agency, or element concerned, allocate or reallocate functions among the officers of the National Intelligence Program, and may establish, consolidate, alter, or discontinue organizational units within the Program, but only after providing notice of such action to Congress, which shall include an explanation of the rationale for the action.

(b) LIMITATION.—The authority under subsection (a) does not extend to any action inconsistent with law.

(c) CONGRESSIONAL REVIEW.—An action may be taken under the authority under subsection (a) only with the approval of the following:

(1) Each of the congressional intelligence committees.

(2) Each of the Committee on Governmental Affairs of the Senate and the Committee on Government Reform of the House of Representatives.

**SEC. 334. NATIONAL INTELLIGENCE DIRECTOR REPORT ON IMPLEMENTATION OF INTELLIGENCE COMMUNITY REFORM.**

Not later than one year after the date of the enactment of this Act, the National Intelligence Director shall submit to Congress a report on the progress made in the implementation of this Act, including the amendments made by this Act. The report shall include a comprehensive description of the progress made, and may include such recommendations for additional legislative or administrative action as the Director considers appropriate.

**SEC. 335. COMPTROLLER GENERAL REPORTS ON IMPLEMENTATION OF INTELLIGENCE COMMUNITY REFORM.**

(a) REPORTS.—(1) Not later than two years after the date of the enactment of this Act, the Comptroller General of the United States shall submit to Congress a comprehensive report on the implementation of this Act and the amendments made by this Act.

(2) The Comptroller General may submit to Congress at any time during the two-year period beginning on the date of the enactment of this Act, such reports on the progress made in the implementation of this Act and the amendments made by this Act as the Comptroller General considers appropriate.

(b) REPORT ELEMENTS.—Each report under subsection (a) shall include the following:

(1) The assessment of the Comptroller General of the progress made in the implementation of this Act (and the amendments made by this Act) as of the date of such report.

(2) A description of any delays or other shortfalls in the implementation of this Act that have been identified by the Comptroller General.

(3) Any recommendations for additional legislative or administrative action that the Comptroller General considers appropriate.

(c) AGENCY COOPERATION.—Each department, agency, and element of the United States Government shall cooperate with the Comptroller General in the assessment of the implementation of this Act, and shall provide the Comptroller General timely and complete access to relevant documents in accordance with section 716 of title 31, United States Code.

**SEC. 336. GENERAL REFERENCES.**

(a) DIRECTOR OF CENTRAL INTELLIGENCE AS HEAD OF INTELLIGENCE COMMUNITY.—Any ref-

erence to the Director of Central Intelligence or the Director of the Central Intelligence Agency in the Director's capacity as the head of the intelligence community in any law, regulation, document, paper, or other record of the United States shall be deemed to be a reference to the National Intelligence Director.

(b) DIRECTOR OF CENTRAL INTELLIGENCE AS HEAD OF CIA.—Any reference to the Director of Central Intelligence or the Director of the Central Intelligence Agency in the Director's capacity as the head of the Central Intelligence Agency in any law, regulation, document, paper, or other record of the United States shall be deemed to be a reference to the Director of the Central Intelligence Agency.

(c) OFFICE OF THE DEPUTY DIRECTOR OF CENTRAL INTELLIGENCE FOR COMMUNITY MANAGEMENT.—Any reference to the Office of the Deputy Director of Central Intelligence for Community Management in any law, regulation, document, paper, or other record of the United States shall be deemed to be a reference to the staff of such office within the Office of the National Intelligence Director under section 121.

**Subtitle D—Effective Date****SEC. 341. EFFECTIVE DATE.**

(a) IN GENERAL.—Except as provided in subsection (b), this Act, and the amendments made by this Act, shall take effect 180 days after the date of the enactment of this Act.

(b) EARLIER EFFECTIVE DATE.—In order to ensure the rapid implementation of this Act while simultaneously ensuring a smooth transition that will safeguard the national security of the United States, the President may provide that this Act (including the amendments made by this Act), or one or more particular provisions of this Act (including the amendments made by such provision or provisions), shall take effect on such date that is earlier than the date otherwise provided under subsection (a) as the President shall specify.

(c) NOTIFICATION OF EFFECTIVE DATES.—If the President exercises the authority in subsection (b), the President shall—

(1) notify Congress of the exercise of such authority; and

(2) publish in the Federal Register notice of the earlier effective date or dates involved, including each provision (and amendment) covered by such earlier effective date.

**Subtitle E—Other Matters****SEC. 351. SEVERABILITY.**

If any provision of this Act, or an amendment made by this Act, or the application of such provision to any person or circumstance is held invalid, the remainder of this Act, or the application of such provision to persons or circumstances other than those to which such provision is held invalid, shall not be affected thereby.

**SEC. 352. AUTHORIZATION OF APPROPRIATIONS.**

There are specifically authorized to be appropriated for fiscal year 2005 such sums as may be necessary to carry out this Act and the amendments made by this Act.

By Mrs. BOXER (for herself, Mrs. FEINSTEIN, and Mr. JEFFORDS):

S. 2842. A bill to amend title 49, United States Code, to require motor carriers to comply with vehicle emission performance standards established by the Environmental Protection Agency, and for other purposes; to the Committee on Commerce, Science, and Transportation.

Mrs. BOXER. Madam President, today I am introducing legislation to protect communities from pollution



emitted by heavy-duty diesel trucks. I am pleased to be joined in this effort by Senators FEINSTEIN and JEFFORDS. The Clean Trucks Act will require all trucks operating within the United States to comply with Federal clean air requirements. It will also require the Federal Motor Carrier Safety Administration to collect and provide information on long-haul heavy-duty truck travel and fuel consumption to the United States Environmental Protection Agency to enable the EPA to estimate emissions.

More than 130 million Americans continue to breathe dirty, unhealthy air. The Los Angeles and San Joaquin Valley air basins have the highest levels of ozone, or smog, pollution in the Nation, and are among the most polluted from particulate matter, or soot. Many other areas of California also face severe air quality threats, including the Imperial Valley as well as Riverside, Sacramento, and Ventura Counties.

According to the California Air Resources Board, almost 59 percent of California's pollution is from mobile sources. Although overall mobile source emissions have decreased since 1975, the percentage contributed by diesel vehicles has increased. In California, heavy-duty diesel trucks account for 4 percent of vehicle traffic, but cause 40 percent of all nitrogen oxide emissions, which is a cause of smog. Emissions from diesel-fueled engines include over 40 other cancer causing substances, particulate matter, and ozone-forming pollutants.

According to the Environmental Protection Agency, hazardous pollutants in the air increase the risk of cancer—and 78 percent of that increased risk is due to diesel exhaust. Individuals are also at greater risk of developing asthma, respiratory conditions, and cardiovascular disease.

Pursuant to the NAFTA and a recent Supreme Court decision, the United States will begin allowing foreign heavy-duty diesel truck to operate freely within the United States. But, under current law, those trucks will not be required to meet Federal or state air quality standards. This will only make the air quality problem and the health risk worse.

The Clean Trucks Act is a reasonable measure to protect our communities as millions of foreign trucks are added to our highways. It simply says that all trucks, foreign and domestic, must meet the same emissions standards. I urge my colleagues to cosponsor this measure.

By Mr. CAMPBELL:

S. 2843. A bill to make technical corrections to laws relating to Native Americans, and for other purposes; to the Committee on Indian Affairs.

Mr. CAMPBELL. Mr. President today I am pleased to introduce the Native American Technical Corrections Act of 2004 to amend a variety of Federal statutes affecting Indian tribes and Indian people.

The bill provides 13 amendments including changes to the Indian Arts and Craft Act, the Indian Financing Act, the Indian Pueblo Lands Act, and others.

Though modest, this bill provides relief to the many tribes that seek Congress's assistance and I urge my colleagues to support it.

I ask unanimous consent that the text of the bill be printed in the RECORD.

There being no objection, the bill was ordered to be printed in the RECORD, as follows:

S. 2843

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

**SECTION 1. SHORT TITLE.**

This Act may be cited as the "Native American Technical Corrections Act of 2004".

**SEC. 2. DEFINITION OF SECRETARY.**

In this Act, the term "Secretary" means the Secretary of the Interior.

**SEC. 3. INDIAN ARTS AND CRAFTS ACT AMENDMENTS.**

(a) POWERS OF THE INDIAN ARTS AND CRAFTS BOARD.—Section 2 of the Act of August 27, 1935 (25 U.S.C. 305a), is amended by inserting before the period at the end the following: "(j) to investigate violations of this Act; (k) to enforce this Act through the imposition of penalties for violations under section 6; (l) to request the Secretary of the Interior, with advice of the Solicitor, to enforce this Act through injunctive relief; (m) notwithstanding any other provision of law, to enter into reimbursable support agreements with Federal, State, tribal, regional, and local investigative or law enforcement entities in furtherance of the purposes and provisions of this Act".

(b) APPROPRIATIONS.—Section 4 of the Act of August 27, 1935 (25 U.S.C. 305c), is amended to read as follows:

**"SEC. 4. APPROPRIATIONS.**

"(a) IN GENERAL.—There are authorized to be appropriated such sums as are necessary to pay the expenses of the Board and carry out this Act.

"(b) FUND.—All income received by the Board from any source shall be deposited in a special fund, which shall be available to be expended by the Board, without further appropriation, to carry out this Act.

"(c) USE OF AMOUNTS.—Amounts received by the Board resulting from any civil action or enforcement action brought under this Act may be used by the Board consistent with this Act, as necessary for the accomplishment for the purposes of this Act."

(c) REFERRAL FOR CRIMINAL AND CIVIL VIOLATIONS; COMPLAINTS; RECOMMENDATIONS.—Section 5 of the Act of August 27, 1935 (25 U.S.C. 305d), is amended to read as follows:

**"SEC. 5. REFERRAL FOR CRIMINAL AND CIVIL PROCEEDINGS.**

"(a) CRIMINAL PROCEEDINGS.—

"(1) INVESTIGATION.—The Board shall investigate violations of section 1159 of title 18, United States Code.

"(2) ACTION BY THE BOARD.—After an investigation is complete, or at any time during an investigation, the Board may—

"(A) refer the matter to the Attorney General for additional investigation; and

"(B) recommend to the Attorney General that criminal proceedings be brought under section 1159 of title 18, United States Code.

"(b) CIVIL PROCEEDINGS.—

"(1) INVESTIGATIONS.—The Board shall investigate violations of section 6.

"(2) ACTION BY THE BOARD.—After an investigation is complete, or at any time during an investigation, the Board may—

"(A) levy penalties in accordance with section 6; or

"(B) refer the matter to the Attorney General for civil action under section 6.

"(c) MANDATORY INVESTIGATIONS.—The Board shall receive and investigate all complaints of violations of section 1159 of title 18, United States Code, and section 6."

(d) CAUSE OF ACTION FOR MISREPRESENTATION OF INDIAN-PRODUCED GOODS.—Section 6 of the Act of August 27, 1935 (25 U.S.C. 305e), is amended to read as follows:

**"SEC. 6. CAUSE OF ACTION FOR MISREPRESENTATION OF INDIAN-PRODUCED GOODS.**

"(a) DEFINITIONS.—In this section:

"(1) INDIAN.—The term 'Indian' means—

"(A) an individual who is a member of an Indian tribe; and

"(B) an individual who, for the purposes of this section, is certified as an Indian artisan by an Indian tribe.

"(2) INDIAN PRODUCT.—Subject to subsection (g), the term 'Indian product' has the meaning given the term in regulations that may be promulgated by the Secretary.

"(3) INDIAN TRIBE.—The term 'Indian tribe' means—

"(A) an Indian tribe, band, nation, Alaska native village, or other organized group or community that is recognized as eligible for the special programs and services provided by the United States to Indians because of their status as Indians; and

"(B) an Indian group that has been formally recognized as an Indian tribe by a State legislature or by a State commission or similar organization legislatively vested with State tribal recognition authority.

"(4) PRODUCT OF A PARTICULAR INDIAN TRIBE OR INDIAN ARTS AND CRAFTS ORGANIZATION.—Subject to subsection (g), the term 'product of a particular Indian tribe or Indian arts and crafts organization' has the meaning given the term in regulations that may be promulgated by the Secretary.

"(5) SECRETARY.—The term 'Secretary' means the Secretary of the Interior.

"(b) IMPOSITION OF PENALTIES BY THE BOARD.—

"(1) IN GENERAL.—The Board may impose a civil penalty against a person that, directly or indirectly, offers or displays for sale or sells a good, with or without a Government trademark, in a manner that falsely suggests that the good is Indian-produced, an Indian product, or the product of a particular Indian or Indian tribe or Indian arts and crafts organization resident within the United States.

"(2) AMOUNT.—A civil penalty under paragraph (1) shall not exceed 100 percent of the price of the goods offered or displayed for sale in violation of the Act, not to exceed \$500,000 per person, per violation.

"(3) FACTORS AFFECTING PENALTY AMOUNT.—In determining the amount of a civil penalty to be imposed, the Board shall consider—

"(A) the severity of the violation;

"(B) any history of prior violations; and

"(C) whether the amount of the civil penalty will be likely to deter future violations.

"(4) INJUNCTIVE RELIEF.—If the Board determines that enforcement of this Act under this section will be insufficient to avoid irreparable harm, the Board, with the concurrence of the Solicitor of the Department of the Interior, may request the Secretary to seek injunctive relief in accordance with section 2 in a court of competent jurisdiction.

"(5) NOTICE AND APPEAL OF BOARD DETERMINATION.—

"(A) NOTICE.—

“(i) IN GENERAL.—If, as a result of an investigation conducted by the Board, it is determined that a violation of this Act has occurred, the Board may, at any time during the investigation, notify the person under investigation regarding the nature of the alleged violation.

“(ii) CONTENT.—A notice under clause (i) shall include, at a minimum—

“(I) a detailed description of the violation;  
“(II) possible remedies, if appropriate;  
“(III) opportunity to cure, if appropriate;  
and

“(IV) any other information that the Board considers necessary.

“(B) APPEAL.—Any person determined to be in violation of this Act under this subsection may appeal the Board’s findings and imposition of civil penalties to the Office of Hearings and Appeals of the Department of the Interior in accordance with part 4 of title 43, Code of Federal Regulations (or any successor regulation).

“(C) INJUNCTIVE OR EQUITABLE RELIEF; DAMAGES.—

“(1) IN GENERAL.—A person specified in subsection (e) may, in a civil action in a court of competent jurisdiction, bring an action against a person that, directly or indirectly, offers or displays for sale or sells a good, with or without a government trademark, in a manner that falsely suggests that the good is Indian-produced, an Indian product, or the product of a particular Indian or Indian tribe or Indian arts and crafts organization resident within the United States, to—

“(A) obtain injunctive or other equitable relief; and

“(B) recover the greater of—

“(i) treble damages; or

“(ii) in the case of each aggrieved individual Indian, Indian tribe, or Indian arts and crafts organization, not less than \$1,000 for each day on which the offer or display for sale or sale continues.

“(2) DAMAGES.—For purposes of paragraph (1)(B)(i), damages includes all gross profits realized by the defendant as a result of the activities found in violation of this subsection.

“(d) PUNITIVE DAMAGES; ATTORNEY’S FEE.—In addition to the relief specified in subsection (c), the court may award punitive damages, and costs of the civil action, and a reasonable attorney’s fee.

“(e) PERSONS WHO MAY INITIATE CIVIL ACTIONS.—

“(1) IN GENERAL.—A civil action under subsection (b) may be brought—

“(A) by the Attorney General, on request of the Secretary on behalf of—

“(i) an Indian tribe;

“(ii) an Indian; or

“(iii) an Indian arts and crafts organization;

“(B) by an Indian tribe on behalf of itself, an Indian, or an Indian arts and crafts organization;

“(C) by an Indian; or

“(D) by an Indian arts and crafts organization.

“(2) DISPOSITION OF AMOUNTS RECOVERED.—Any amount recovered under this section shall be paid to the Indian tribe, Indian, or Indian arts and crafts organization, except that—

“(A) in the case of a civil action under paragraph (1)(A), the Attorney General may deduct from the amount recovered—

“(i) the amount for the costs of the civil action and reasonable attorney’s fee awarded pursuant to subsection (d), to be deposited in the Treasury of the United States and credited to appropriations currently available to the Attorney General at the time of receipt of the amount; and

“(ii) the amount for the costs of investigation awarded pursuant to subsection (d), to be used to reimburse the Board the amount of such costs incurred as a direct result of Board activities in the civil action;

“(B) in the case of a civil action under paragraph (1)(B), the amount recovered for the costs of the civil action and reasonable attorney’s fee pursuant to subsection (d) may be deducted.

“(f) SEVERABILITY.—If any provision of this section is held invalid, it is the intent of Congress that the remaining provisions of this section shall continue in full force and effect.

“(g) REGULATIONS.—Not later than 180 days after the date of enactment of this subsection, the Board shall promulgate regulations to include in the definition of the term ‘Indian product’ specific examples of each such product to provide guidance to Indian artisans and to purveyors and consumers of Indian arts and crafts.”

#### SEC. 4. INDIAN FINANCING ACT AMENDMENTS.

(a) SALE OR ASSIGNMENT OF LOANS AND UNDERLYING SECURITY.—Section 205 of the Indian Financing Act of 1974 (25 U.S.C. 1485) is amended—

(1) by striking “SEC. 205.” and all that follows through subsection (b) and inserting the following:

##### “SEC. 205. SALE OR ASSIGNMENT OF LOANS AND UNDERLYING SECURITY.

“(a) IN GENERAL.—All or any portion of a loan guaranteed or insured under this title, including the security given for the loan—

“(1) may be transferred by the lender by sale or assignment to any person; and

“(2) may be retransferred by the transferee.

“(b) TRANSFERS OF LOANS.—With respect to a transfer described in subsection (a)—

“(1) the transfer shall be consistent with such regulations as the Secretary shall promulgate under subsection (h); and

“(2) the transferee shall give notice of the transfer to the Secretary.”;

(2) by striking subsection (c);

(3) by redesignating subsections (d), (e), (f), (g), (h), and (i) as subsections (c), (d), (e), (f), (g), and (h), respectively;

(4) in subsection (c) (as redesignated by paragraph (3))—

(A) by striking “VALIDITY.—” and all that follows through “subparagraph (B),” and inserting “VALIDITY.—Except as provided by regulations in effect on the date on which a loan is made.”; and

(B) by striking “incontestable” and all that follows and inserting “incontestable.”;

(5) in subsection (e) (as redesignated by paragraph (3))—

(A) by striking “The Secretary” and inserting the following:

“(1) IN GENERAL.—The Secretary”; and

(B) by adding at the end the following:

“(2) COMPENSATION OF FISCAL TRANSFER AGENT.—A fiscal transfer agent designated under subsection (f) may be compensated through any of the fees assessed under this section and any interest earned on any funds or fees collected by the fiscal transfer agent while the funds or fees are in the control of the fiscal transfer agent and before the time at which the fiscal transfer agent is contractually required to transfer such funds to the Secretary or to transferees or other holders.”; and

(6) in subsection (f) (as redesignated by paragraph (3))—

(A) by striking “subsection (i)” and inserting “subsection (h)”;

(B) in paragraph (2)(B), by striking “, and issuance of acknowledgments.”.

#### SEC. 5. INDIAN PUEBLO LAND ACT AMENDMENTS.

(a) IN GENERAL.—The Act of June 7, 1924 (43 Stat. 636, chapter 331), is amended by adding at the end the following:

#### “SEC. 20. CRIMINAL JURISDICTION.

“(a) IN GENERAL.—Except as otherwise provided by Congress, jurisdiction over offenses committed anywhere within the exterior boundaries of any grant from a prior sovereign, as confirmed by Congress or the Court of Private Land Claims to a Pueblo Indian tribe of new Mexico, shall be as provided in this section.

“(b) JURISDICTION OF THE PUEBLO.—The Pueblo has jurisdiction, as an act of the Pueblos’ inherent power as an Indian tribe, over any offense committed by a member of the Pueblo or of another federally recognized Indian tribe, or by any other Indian-owned entity.

“(c) JURISDICTION OF THE UNITED STATES.—The United States has jurisdiction over any offense described in chapter 53 of title 18, United States Code, committed by or against a member of any federally recognized Indian tribe or any Indian-owned entity, or that involves any Indian property or interest.

“(d) JURISDICTION OF THE STATE OF NEW MEXICO.—The State of New Mexico shall have jurisdiction over any offense committed by a person who is not a member of a federally recognized Indian tribe, which offense is not subject to the jurisdiction of the United States.”.

#### SEC. 6. INDIAN REORGANIZATION ACT CORPORATION AMENDMENT.

Section 17 of the Act of June 18, 1936 (25 U.S.C. 477) (commonly known as the “Indian Reorganization Act”) is amended in the second sentence by striking “with law” and all that follows through “twenty-five” and inserting “with law, and not for purposes of conducting gaming (within the meaning of section 4 of the Indian Gaming Regulatory Act (25 U.S.C. 2703)), but no authority shall be granted to sell or mortgage or to lease for a period exceeding 99”.

#### SEC. 7. PRAIRIE ISLAND LAND CONVEYANCE.

(a) IN GENERAL.—The Secretary of the Army shall convey all right, title, and interest of the United States in and to the land described in subsection (b), including all improvements, cultural resources, and sites on the land, subject to the flowage and sloughing easement described in subsection (d) and to the conditions stated in subsection (f), to the Secretary, to be—

(1) held in trust by the United States for the benefit of the Prairie Island Indian Community in Minnesota; and

(2) included in the Prairie Island Indian Community Reservation in Goodhue County, Minnesota.

(b) LAND DESCRIPTION.—The land to be conveyed under subsection (a) is the approximately 1290 acres of land associated with the Lock and Dam #3 on the Mississippi River in Goodhue County, Minnesota, located in tracts identified as GO-251, GO-252, GO-271, GO-277, GO-278, GO-284, GO-301 through GO-313, GO-314A, GO-314B, GO-329, GO-330A, GO-330B, GO-331A, GO-331B, GO-331C, GO-332, GO-333, GO-334, GO-335A, GO-335B, GO-336 through GO-338, GO-339A, GO-339B, GO-339C, GO-339D, GO-339E, GO-340A, GO-340B, GO-358, GO-359A, GO-359B, GO-359C, GO-359D, and GO-360, as depicted on the map entitled “United States Army Corps of Engineers survey map of the Upper Mississippi River 9-Foot Project, Lock & Dam No. 3 (Red Wing), Land & Flowage Rights” and dated December 1936.

(c) BOUNDARY SURVEY.—Not later than 5 years after the date of conveyance under subsection (a), the boundaries of the land conveyed shall be surveyed as provided in section 2115 of the Revised Statutes (25 U.S.C. 176).

(d) EASEMENT.—

(1) IN GENERAL.—The Corps of Engineers shall retain a flowage and sloughing easement for the purpose of navigation and purposes relating to the Lock and Dam No. 3

project over the portion of the land described in subsection (b) that lies below the elevation of 776.0.

(2) INCLUSIONS.—The easement retained under paragraph (1) includes—

(A) the perpetual right to overflow, flood, and submerge property as the District Engineer determines to be necessary in connection with the operation and maintenance of the Mississippi River Navigation Project; and

(B) the continuing right to clear and remove any brush, debris, or natural obstructions that, in the opinion of the District Engineer, may be detrimental to the project.

(e) OWNERSHIP OF STURGEON LAKE BED UNAFFECTED.—Nothing in this section diminishes or otherwise affects the title of the State of Minnesota to the bed of Sturgeon Lake located within the tracts of land described in subsection (b).

(f) CONDITIONS.—The conveyance under subsection (a) is subject to the conditions that the Prairie Island Indian Community shall not—

(1) use the conveyed land for human habitation;

(2) construct any structure on the land without the written approval of the District Engineer; or

(3) conduct gaming (within the meaning of section 4 of the Indian Gaming Regulatory Act (25 U.S.C. 2703)) on the land.

(g) NO EFFECT ON ELIGIBILITY FOR CERTAIN PROJECTS.—Notwithstanding the conveyance under subsection (a), the land shall continue to be eligible for environmental management planning and other recreational or natural resource development projects on the same basis as before the conveyance.

(h) EFFECT OF SECTION.—Nothing in this section diminishes or otherwise affects the rights granted to the United States pursuant to letters of July 23, 1937, and November 20, 1937, from the Secretary to the Secretary of War and the letters of the Secretary of War in response to the Secretary dated August 18, 1937, and November 27, 1937, under which the Secretary granted certain rights to the Corps of Engineers to overflow the portions of Tracts A, B, and C that lie within the Mississippi River 9-Foot Channel Project boundary and as more particularly shown and depicted on the map entitled “United States Army Corps of Engineers survey map of the Upper Mississippi River 9-Foot Project, Lock & Dam No. 3 (Red Wing), Land & Flowage Rights” and dated December 1936.

#### SEC. 8. GILA RIVER INDIAN COMMUNITY MANDATORY BINDING ARBITRATION.

(a) AMENDMENTS.—Subsection (f) of the first section of the Act of August 9, 1955 (25 U.S.C. 415(f)), is amended—

(1) in the first sentence—

(A) by striking “Any lease” and all that follows through “affecting land” and inserting “Any contract, including a lease, affecting land”; and

(B) in the second sentence, by striking “such leases or contracts entered into pursuant to such Acts” and inserting “Such contracts”.

(b) EFFECTIVE DATE.—The amendments made by subsection (a) shall take effect as if included in the Act of August 9, 1955 (69 Stat. 539, chapter 615) and Public 107–159 (116 Stat. 122).

#### SEC. 9. ALASKA NATIVE CLAIMS SETTLEMENT ACT VOTING STANDARDS AMENDMENT.

(a) IN GENERAL.—Subsection (d)(3) of section 36 of the Alaska Native Claims Settlement Act (43 U.S.C. 1629b) (as amended by subsection (b)) is amended—

(1) by inserting after “of this section” the following: “or an amendment to the articles of incorporation described in section 7(g)(1)(B)”;

(2) by inserting “or amendment” after “meeting relating to such resolution” each place it appears.

(b) TECHNICAL CORRECTIONS.—

(1)(A) Section 337(a) of the Department of the Interior and Related Agencies Appropriations Act, 2003 (Division F of Public Law 108–7; 117 Stat. 278; February 20, 2003) is amended—

(i) in the matter preceding paragraph (1), by striking “Section 1629b of title 43, United States Code,” and inserting “Section 36 of the Alaska Native Claims Settlement Act (43 U.S.C. 1629b)”;

(ii) in paragraph (2), by striking “by creating the following new subsection:” and inserting “in subsection (d), by adding at the end the following:”.

(B) Section 36 of the Alaska Native Claims Settlement Act (43 U.S.C. 1629b) is amended—

(i) in subsection (d)(3), by striking “(d)”;

(ii) in subsection (f), by striking “section 1629e of this title” and inserting “section 39”.

(2)(A) Section 337(b) of the Department of the Interior and Related Agencies Appropriations Act, 2003 (Division F of Public Law 108–7; 117 Stat. 278; February 20, 2003) is amended by striking “Section 1629e(a)(3) of title 43, United States Code,” and inserting “Section 39(a)(3) of the Alaska Native Claims Settlement Act (43 U.S.C. 1629e(a)(3))”.

(B) Section 39(a)(3)(B)(ii) of the Alaska Native Claims Settlement Act (43 U.S.C. 1629e(a)(3)(B)(ii)) is amended by striking “(a)(4) of section 1629b of this title” and inserting “section 36(a)(4)”.

(3) The amendments made by this subsection take effect on February 20, 2003.

#### SEC. 10. BEAVER AIRPORT LAND AMENDMENT.

(a) IN GENERAL.—The Secretary shall execute such instruments as are necessary to release the condition on a portion of land situated adjacent to the community of Beaver, Alaska, conveyed pursuant to Patent No. 50–69–0130 and dated August 23, 1968, that the land revert to the United States if the land is not used for airport purposes.

(b) TRACTS.—The release of the condition provided for in subsection (a)—

(1) shall apply to approximately 33 acres of land identified as tracts II through VI of the Beaver Airport, a part of U.S. Survey No. 3798, Alaska (referred to in this section as the “community expansion land”);

(2) shall be without any requirement for receipt of fair market value for the release and conveyance of the conditions otherwise applicable to the community expansion land; and

(3) shall be contingent on the conveyance by the State of Alaska of the community expansion land to the Beaver Kwit’chin corporation, the Village Corporation of the village of Beaver, Alaska.

(c) RECONVEYANCE.—The Beaver Kwit’chin Corporation—

(1) shall reconvey to any individual who currently occupies a portion of the land, or successor in interest to such an individual, title to such land as is currently occupied; and

(2) may subsequently—

(A) convey the remaining land to other individuals or persons for community expansion purposes; or

(B) retain the remaining land in whole or in part for community uses.

#### SEC. 11. PUYALLUP INDIAN TRIBE LAND CLAIMS SETTLEMENT AMENDMENTS.

(a) IN GENERAL.—Notwithstanding any other provision of law, the Secretary shall—

(1) accept the conveyance of the parcels of land within the Puyallup Reservation described in subsection (b); and

(2) hold the land in trust for the benefit of the Puyallup Indian Tribe.

(b) LAND DESCRIPTION.—The parcels of land referred to in subsection (a) are as follows:

(1) PARCEL A.—Lot B, boundary line adjustment 9508150496: according to the map thereof recorded August 15, 1995, records of Pierce County Auditor, situate in the city of Fife, county of Pierce, State of Washington.

(2) PARCEL B.—Lots 3 and 4, Pierce County Short Plat No. 8908020412: according to the map thereof recorded August 2, 1989, records of Pierce County Auditor, together with portion of SR 5 abutting lot 4, conveyed by deed recorded under recording number 9309070433, described as follows:

That portion of Government lot 1, sec. 07, T. 20 N., R. 4 E., of the Willamette Meridian, described as commencing at Highway Engineer’s Station (hereinafter referred to as HES) AL 26 6+38.0 P.O.T. on the AL26 line survey of SR 5, Tacoma to King County line: Thence S88°54’30” E., along the north line of said lot 1 a distance of 95 feet to the true point of beginning: Thence S01°05’30” W87.4’ feet: Thence westerly to a point opposite HES AL26 5+0.6 P.O.T. on said AL26 line survey and 75 feet easterly therefrom; Thence northwesterly to a point opposite AL26 5+80.6 on said AL26 line survey and 55 feet easterly therefrom: Thence northerly parallel with said line survey to the north line of said lot 1: Thence N88°54’30” E., to the true point of beginning.

Except that portion of lot 4 conveyed to the State of Washington by deed recorded under recording number 9308100165 and more particularly described as follows:

Commencing at the northeast corner of said lot 4: Thence N80°53’30” W., along the north line of said lot 4 a distance of 147.44 feet to the true point of beginning and a point of curvature; thence southwesterly along a curve to the left, the center of which bears S0°06’30” W., 55.00 feet distance, through a central angle of 89°01’00”, an arc distance of 85.45 feet; Thence S01°05’30” W., 59.43 feet; Thence N88°54’30” W., 20.00 feet to a point on the westerly line of said lot 4; Thence N0°57’10” E., along said westerly line 113.15 feet to the northwest corner of said lot 4; Thence S89°53’30” east along said north line, a distance of 74.34 feet to the true point of beginning.

Chicago Title Insurance Company Order No. 4293514 Lot A boundary line adjustment recorded under Recording No. 9508150496. According to the map thereof recorded August 15, 1995, records of Pierce County Auditor.

Situate in the city of Fife, county of Pierce, State of Washington.

#### SEC. 12. CHEYENNE RIVER SIOUX TRIBE, LOWER BRULE SIOUX TRIBE, AND STATE OF SOUTH DAKOTA TERRESTRIAL WILDLIFE HABITAT RESTORATION.

(a) DISBURSEMENT PROVISIONS OF THE STATE OF SOUTH DAKOTA AND THE CHEYENNE RIVER SIOUX TRIBE AND THE LOWER BRULE SIOUX TRIBE TERRESTRIAL WILDLIFE HABITAT RESTORATION TRUST FUNDS.—Section 602(a)(4) of the Water Resources Development Act of 1999 (113 Stat. 386) is amended—

(1) in subparagraph (A)—

(A) in clause (i), by inserting “and the Secretary of the Treasury” after “Secretary”; and

(B) by striking clause (ii) and inserting the following:

“(ii) AVAILABILITY OF FUNDS.—On notification in accordance with clause (i), the Secretary of the Treasury shall make available to the State of South Dakota funds from the State of South Dakota Terrestrial Wildlife Habitat Restoration Trust Fund established under section 603, to be used to carry out the plan for terrestrial wildlife habitat restoration submitted by the State of South Dakota after the State certifies to the Secretary of

the Treasury that the funds to be disbursed will be used in accordance with section 603(d)(3) and only after the Trust Fund is fully capitalized.”; and

(2) in subparagraph (B), by striking clause (i) and inserting the following:

“(i) AVAILABILITY OF FUNDS.—On notification in accordance with clause (i), the Secretary of the Treasury shall make available to the Cheyenne River Sioux Tribe and the Lower Brule Sioux Tribe funds from the Cheyenne River Sioux Terrestrial Wildlife Habitat Restoration Trust Fund and the Lower Brule Sioux Terrestrial Wildlife Habitat Restoration Trust Fund, respectively, established under section 604, to be used to carry out the plans for terrestrial wildlife habitat restoration submitted by the Cheyenne River Sioux Tribe and the Lower Brule Sioux Tribe, respectively, after the respective tribe certifies to the Secretary of the Treasury that the funds to be disbursed will be used in accordance with section 604(d)(3) and only after the Trust Fund is fully capitalized.”.

(b) INVESTMENT PROVISIONS OF THE STATE OF SOUTH DAKOTA TERRESTRIAL WILDLIFE RESTORATION TRUST FUND.—Section 603 of the Water Resources Development Act of 1999 (113 Stat. 388) is amended—

(1) by striking subsection (c) and inserting the following:

“(C) INVESTMENTS.—

“(1) ELIGIBLE OBLIGATIONS.—Notwithstanding any other provision of law, the Secretary of the Treasury shall invest the amounts deposited under subsection (b) and the interest earned on those amounts only in interest-bearing obligations of the United States issued directly to the Fund.

“(2) INVESTMENT REQUIREMENTS.—

“(A) IN GENERAL.—The Secretary of the Treasury shall invest the Fund in accordance with all of the requirements of this paragraph.

“(B) SEPARATE INVESTMENTS OF PRINCIPAL AND INTEREST.—

“(i) PRINCIPAL ACCOUNT.—The amounts deposited in the Fund under subsection (b) shall be credited to an account within the Fund (referred to in this paragraph as the ‘principal account’) and invested as provided in subparagraph (C).

“(ii) INTEREST ACCOUNT.—The interest earned from investing amounts in the principal account of the Fund shall be transferred to a separate account within the Fund (referred to in this paragraph as the ‘interest account’) and invested as provided in subparagraph (D).

“(iii) CREDITING.—The interest earned from investing amounts in the interest account of the Fund shall be credited to the interest account.

“(C) INVESTMENT OF PRINCIPAL ACCOUNT.—

“(i) INITIAL INVESTMENT.—Each amount deposited in the principal account of the Fund shall be invested initially in eligible obligations having the shortest maturity then available until the date on which the amount is divided into 3 substantially equal portions and those portions are invested in eligible obligations that are identical (except for transferability) to the next-issued publicly issued Treasury obligations having a 2-year maturity, a 5-year maturity, and a 10-year maturity, respectively.

“(ii) SUBSEQUENT INVESTMENT.—As each 2-year, 5-year, and 10-year eligible obligation matures, the principal of the maturing eligible obligation shall also be invested initially in the shortest-maturity eligible obligation then available until the principal is reinvested substantially equally in the eligible obligations that are identical (except for transferability) to the next-issued publicly issued Treasury obligations having 2-year, 5-year, and 10-year maturities.

“(iii) DISCONTINUANCE OF ISSUANCE OF OBLIGATIONS.—If the Department of the Treasury discontinues issuing to the public obligations having 2-year, 5-year, or 10-year maturities, the principal of any maturing eligible obligation shall be reinvested substantially equally in eligible obligations that are identical (except for transferability) to the next-issued publicly issued Treasury obligations of the maturities longer than 1 year then available.

“(D) INVESTMENT OF INTEREST ACCOUNT.—

“(i) BEFORE FULL CAPITALIZATION.—Until the date on which the Fund is fully capitalized, amounts in the interest account of the Fund shall be invested in eligible obligations that are identical (except for transferability) to publicly issued Treasury obligations that have maturities that coincide, to the greatest extent practicable, with the date on which the Fund is expected to be fully capitalized.

“(ii) AFTER FULL CAPITALIZATION.—On and after the date on which the Fund is fully capitalized, amounts in the interest account of the Fund shall be invested and reinvested in eligible obligations having the shortest maturity then available until the amounts are withdrawn and transferred to fund the activities authorized under subsection (d)(3).

“(E) PAR PURCHASE PRICE.—The price to be paid for eligible obligations purchased as investments of the principal account shall not exceed the par value of the obligations so that the amount of the principal account shall be preserved in perpetuity.

“(F) HIGHEST YIELD.—Among eligible obligations having the same maturity and purchase price, the obligation to be purchased shall be the obligation having the highest yield.

“(G) HOLDING TO MATURITY.—Eligible obligations purchased shall generally be held to their maturities.

“(3) ANNUAL REVIEW OF INVESTMENT ACTIVITIES.—Not less frequently than once each calendar year, the Secretary of the Treasury shall review with the State of South Dakota the results of the investment activities and financial status of the Fund during the preceding 12-month period.”; and

(2) in subsection (d)(2), by inserting “of the Treasury” after “Secretary”.

(c) INVESTMENT PROVISIONS FOR THE CHEYENNE RIVER SIOUX TRIBE AND LOWER BRULE SIOUX TRIBE TRUST FUNDS.—Section 604 of the Water Resources Development Act of 1999 (113 Stat. 389) is amended by striking subsection (c) and inserting the following:

“(C) INVESTMENTS.—

“(1) ELIGIBLE OBLIGATIONS.—Notwithstanding any other provision of law, the Secretary of the Treasury shall invest the amounts deposited under subsection (b) and the interest earned on those amounts only in interest-bearing obligations of the United States issued directly to the Funds.

“(2) INVESTMENT REQUIREMENTS.—

“(A) IN GENERAL.—The Secretary of the Treasury shall invest each of the Funds in accordance with all of the requirements of this paragraph.

“(B) SEPARATE INVESTMENTS OF PRINCIPAL AND INTEREST.—

“(i) PRINCIPAL ACCOUNT.—The amounts deposited in each Fund under subsection (b) shall be credited to an account within the Fund (referred to in this paragraph as the ‘principal account’) and invested as provided in subparagraph (C).

“(ii) INTEREST ACCOUNT.—The interest earned from investing amounts in the principal account of each Fund shall be transferred to a separate account within the Fund (referred to in this paragraph as the ‘interest account’) and invested as provided in subparagraph (D).

“(iii) CREDITING.—The interest earned from investing amounts in the interest account of each Fund shall be credited to the interest account.

“(C) INVESTMENT OF PRINCIPAL ACCOUNT.—

“(i) INITIAL INVESTMENT.—Each amount deposited in the principal account of each Fund shall be invested initially in eligible obligations having the shortest maturity then available until the date on which the amount is divided into 3 substantially equal portions and those portions are invested in eligible obligations that are identical (except for transferability) to the next-issued publicly issued Treasury obligations having a 2-year maturity, a 5-year maturity, and a 10-year maturity, respectively.

“(ii) SUBSEQUENT INVESTMENT.—As each 2-year, 5-year, and 10-year eligible obligation matures, the principal of the maturing eligible obligation shall also be invested initially in the shortest-maturity eligible obligation then available until the principal is reinvested substantially equally in the eligible obligations that are identical (except for transferability) to the next-issued publicly issued Treasury obligations having 2-year, 5-year, and 10-year maturities.

“(iii) DISCONTINUANCE OF ISSUANCE OF OBLIGATIONS.—If the Department of the Treasury discontinues issuing to the public obligations having 2-year, 5-year, or 10-year maturities, the principal of any maturing eligible obligation shall be reinvested substantially equally in eligible obligations that are identical (except for transferability) to the next-issued publicly issued Treasury obligations of the maturities longer than 1 year then available.

“(D) INVESTMENT OF THE INTEREST ACCOUNT.—

“(i) BEFORE FULL CAPITALIZATION.—Until the date on which each Fund is fully capitalized, amounts in the interest account of the Fund shall be invested in eligible obligations that are identical (except for transferability) to publicly issued Treasury obligations that have maturities that coincide, to the greatest extent practicable, with the date on which the Fund is expected to be fully capitalized.

“(ii) AFTER FULL CAPITALIZATION.—On and after the date on which each Fund is fully capitalized, amounts in the interest account of the Fund shall be invested and reinvested in eligible obligations having the shortest maturity then available until the amounts are withdrawn and transferred to fund the activities authorized under subsection (d)(3).

“(E) PAR PURCHASE PRICE.—The price to be paid for eligible obligations purchased as investments of the principal account shall not exceed the par value of the obligations so that the amount of the principal account shall be preserved in perpetuity.

“(F) HIGHEST YIELD.—Among eligible obligations having the same maturity and purchase price, the obligation to be purchased shall be the obligation having the highest yield.

“(G) HOLDING TO MATURITY.—Eligible obligations purchased shall generally be held to their maturities.

“(3) ANNUAL REVIEW OF INVESTMENT ACTIVITIES.—Not less frequently than once each calendar year, the Secretary of the Treasury shall review with the Cheyenne River Sioux Tribe and the Lower Brule Sioux Tribe the results of the investment activities and financial status of the Funds during the preceding 12-month period.”.

#### SEC. 13. LAKE TRAVERSE RESERVATION HEIRSHIP.

(a) IN GENERAL.—Public Law 98-513 is amended by striking section 5 (98 Stat. 2413) and inserting the following:

**“SEC. 5. INHERITANCE OF SMALL FRACTIONAL INTERESTS.**

“(a) DEFINITION OF SMALL FRACTIONAL INTEREST.—In this section, the term ‘small fractional interest’ means an undivided trust or restricted interest in a parcel of land within the reservation that—

“(1) represents less than 5 percent of the entire undivided ownership of the parcel of land (as reflected in the decedent’s estate inventory as of the date on which the decision-maker enters the final decision determining heirs); and

“(2) does not exceed the equivalent of 2½ acres if the interest were to be expressed in terms of its proportionate share of the total acreage of the parcel of land of which the interest is a part.

“(b) INTESTATE INHERITANCE IN GENERAL.—Notwithstanding section 3, no small fractional interest shall pass by intestate succession under this Act or any other provision of law except as provided in subsection (c).

“(c) INHERITANCE BY TRIBE.—If a person dies possessed of a small fractional interest that has not been devised in accordance with subsection (d) to 1 or more eligible devisees described in that subsection, the small fractional interest shall pass to the Tribe, with title to the interest to be held by the United States in trust for the Tribe.

“(d) INHERITANCE BY TESTAMENTARY DEVISE.—

“(1) ELIGIBLE DEVISEES.—Notwithstanding any other provision of this Act, and subject to paragraph (2), a small fractional interest may be devised only to the following eligible devisees:

“(A) The tribe.

“(B) Any person who is a member, or eligible to be a member, of the tribe.

“(2) REQUIREMENTS.—No devise of a small fractional interest shall be valid as to a devisee unless—

“(A) the devisee is eligible to receive the interest by devise under paragraph (1);

“(B) the devisee is expressly identified in the devise by name; and

“(C) the devise is made in a will that has been approved by the Secretary of the Interior in accordance with section 2 of the Act of June 25, 1910 (36 Stat. 856, chapter 431).

“(3) HOLDING IN TRUST.—Any small fractional interest devised in accordance with this subsection shall pass to the devisee or devisees on the death of the testator, with title to be held by the United States in trust for the devisee or devisees.”

(b) NOTICE TO LANDOWNERS; CERTIFICATION.—

(1) NOTICE.—Not later than 180 days after the date of enactment of this Act, the Secretary shall provide notice of the amendment made by subsection (a) to owners of trust and restricted interests in land within the Lake Traverse Indian Reservation by—

(A) posting written notice of the amendment at the administrative headquarters of the Sisseton-Wahpeton Sioux Tribe of North Dakota and South Dakota and at the Agency of the Bureau of Indian Affairs located in Agency Village, South Dakota;

(B) publishing the notice not fewer than 4 times in newspapers of general circulation in all counties in which any part of the Lake Traverse Indian Reservation is located; and

(C) sending the notice by first class mail to the last known addresses of Indians with interests in trust or restricted land within the Lake Traverse Indian Reservation for whom the Secretary has such an address.

(2) CERTIFICATION.—After providing notice under paragraph (1), the Secretary shall—

(A) certify that notice has been given in accordance with that paragraph; and

(B) publish notice of the certification in the Federal Register.

(c) EFFECTIVE DATE.—

(1) EFFECT ON INTERESTS.—The amendment made by subsection (a) shall not affect any interest in the estate of a person who dies before the date that is 1 year after the date on which the Secretary publishes notice of the certification under subsection (b)(2).

(2) EFFECT ON WILLS.—The amendment made by subsection (a) shall not affect the validity or effect of any will executed before the date that is 1 year after the date on which the Secretary publishes notice of the certification under subsection (b)(2).

**SEC. 14. AMENDMENT OF DEFINITION.**

Section 2(9) of Public Law 101-601 (25 U.S.C. 3001(9)) is amended by inserting “or was” after “is”.

By Mr. SANTORUM (for himself and Ms. MIKULSKI):

S. 2844. A bill to designate Poland as a program country under the visa waiver program established under section 217 of the Immigration and Nationality Act; read the first time.

Mr. SANTORUM. Mr. President, I rise today to introduce, along with Senator MIKULSKI, a bill that would designate Poland as a program country under the visa waiver program under section 217 of the Immigration and Nationality Act.

As our soldiers preserve America’s beliefs and values which have been threatened by terrorists at home and abroad, it is important to appreciate the sacrifices our allies have made during the War on Terror. America must continue to solidify the bond with its allies by assisting their government and citizens when possible. This legislation brings us closer to a country that has been by our side through a time of war and continues to be a partner in the fight for global freedom.

Since the founding of the United States, Poland has proven its steadfast dedication to the causes of freedom and friendship with the United States. This has been exemplified by the brave actions of Polish patriots such as Casimir Pulaski and Tadeusz Kosciuszko during the American Revolution. Polish history provides pioneering examples of democracy and religious tolerance, and this is reflected in their constitution that states, “Freedom of faith and religion shall be ensured to everyone.”

Poland’s revolt from the Soviet Union’s communist stranglehold is a more recent example of their dedication to freedom. They are a prime example of Ronald Reagan’s vision to end the Cold War. As I met this morning with Lech Walesa, the tenacious leader of Poland’s Solidarity movement and former President of Poland, I was reminded of the hard and inspiring struggle the country endured to bring democracy to their people.

And their commitment to preserving freedom and global security continues today. On March 12, 1999, Poland became a member of the North Atlantic Treaty Organization. This was followed by admission into the European Union on May 1, 2004. Poland was a staunch ally to the United States in Operation Iraqi Freedom and has committed 2,300 troops to help with the ongoing peace efforts in Iraq.

In addition to Poland’s efforts as a global ally, its people have contributed greatly within our borders. Nearly 9 million people of Polish ancestry live in the United States. Polish immigrants have been a contributing factor to the success of industry and agriculture in Pennsylvania and throughout the United States.

Currently, the United States administers the visa waiver program to citizens of 27 countries. The program allows citizens from visa waiver program countries to visit the United States as tourists, and Poland has earned the right to participate. For the 100,000 Polish citizens that visit the United States annually, I ask through this legislation that Poland be deemed a designated program country for the purposes of the visa waiver program. I thank my colleagues for their support.

Ms. MIKULSKI. Mr. President, I am here today to right a wrong in America’s visa program. I am here to introduce a bill to extend the visa waiver program to Poland.

The cold war is over. Poland is a free and democratic nation. Poland is a NATO ally and a member of the European Union. But America’s visa policy still treats Poland as a second-class citizen. That is just wrong.

Poland is a reliable ally, not just by treaty but in deeds. Two Polish ships participated in Desert Shield and Desert Storm during the 1990-91 gulf war. Poland sent troops to Bosnia as part of UNPROFOR and IFOR. Warsaw hosted an international conference on combating terrorism less than 2 months after the September 11 attacks. Poland sent troops as part of the international coalition in Afghanistan. And Polish troops fought alongside American and British and Australian troops from day one of the war in Iraq. They are still there, sharing the burden and the risk and the casualties.

So why are Singapore and San Marino among the 27 countries in the visa waiver program, but Poland is not?

This morning, we met with a hero of the cold war, Lech Walesa. When he jumped over the wall of the Gdansk shipyard, he took Poland and the whole world with him. He told us that the visa issue is a question of honor for Poland. We should once again stand in solidarity with the father of Solidarity, and extend the visa waiver program to Poland.

President Kwasniewski raised this issue with President Bush in January. The President said this is a matter for Congress. It is about time for us to act.

The bill Senator SANTORUM and I are introducing today will add Poland to the list of designated countries in the visa waiver program. That will allow Polish citizens to travel to the United States for business or tourism for up to 60 days without needing to stand in line to get a visa. That means it, will be easier for Poles to visit family and friends or do business in America. Should not we remove a barrier so the

Pulaskis and Kosciuszkos and Marie Curies of today can visit our country?

We know that our borders will be no less secure because of these Polish visitors to our country. But we know that the alliance will be more secure because of this SANTORUM-MIKULSKI legislation.

I urge our colleagues to join us in support of this important bill, so that we can pass it and get it signed into law before we adjourn.

#### SUBMITTED RESOLUTIONS

#### SENATE RESOLUTION 433—COMMEMORATING THE 215TH ANNIVERSARY OF THE UNITED STATES MARSHALS SERVICE

Mr. LAUTENBERG (for himself and Mr. CRAIG) submitted the following resolution; which was considered and agreed to:

S. RES. 433

Whereas the Act entitled "An Act to establish the Judicial Court of the United States", approved September 24, 1789 (1 Stat. 73) ("the Judiciary Act of 1789"), directed the appointment of a Marshal and launched the United States Marshals Service;

Whereas the Judiciary Act of 1789 determined that law enforcement would be the primary function of the United States Marshal;

Whereas President George Washington subsequently appointed the first 13 United States Marshals that same year;

Whereas during 215 years of service, United States Marshals have executed warrants, distributed presidential proclamations, registered enemy aliens in time of war, and helped conduct the national census;

Whereas during 215 years of service, United States Marshals have protected the President and the Federal courts, provided for the custody and transportation of Federal prisoners, and maintained and disposed of seized and forfeited properties;

Whereas through the Witness Security Program, United States Marshals have provided for the security, health, and safety of more than 7,500 government witnesses and 9,500 family members whose lives were in danger as a result of the witnesses' testimony against drug traffickers, terrorists, organized crime members, and other major criminals;

Whereas during 215 years of service, United States Marshals have conducted their mission of fugitive apprehension with skill and valor; and

Whereas United States Marshals carry out complex and life-threatening missions daily to maintain the integrity of the judicial process of the United States: Now, therefore, be it

*Resolved*, That the Senate—

(1) commemorates the 215th anniversary of the United States Marshals Service;

(2) recognizes the United States Marshals Service as one of the most versatile and effective law enforcement agencies in the world; and

(3) honors the men and women who have served the United States Marshals Service and our Nation so well with their dedication to justice, integrity, and service.

Mr. LAUTENBERG. Mr. President, I rise to submit a resolution honoring our Nation's oldest Federal law enforcement agency, the United States

Marshals Service, on the occasion of the Service's 215th anniversary.

The United States Marshals Service was created when President George Washington signed the Judiciary Act into law on September 24, 1789. Subsequently, President Washington appointed the first 13 United States marshals that same year. Although their primary mission was to support the Federal courts, United States marshals and deputy United States marshals performed a wide variety of duties, including: executing warrants; distributing Presidential proclamations; registering enemy aliens in time of war; controlling riots; conducting the national census; collecting commerce statistics; and protecting the President of the United States. Although some of its responsibilities have changed over the past 215 years, the Service's dedication to justice, integrity, and service remains constant. As it continues to serve in the 21st century, the United States Marshals Service only enhances its role as one of the most versatile and effective law enforcement agencies in the world.

Today, the United States Marshals Service remains steadfast in its commitment to protect the Federal judiciary and carry out all Federal court orders. This entails providing for the custody and transportation of Federal prisoners, ensuring protection of witnesses, and maintaining and disposing of seized and forfeited properties. Of great importance is the fugitive apprehension mission of the Service: United States marshals capture more Federal fugitives than all other Federal agencies combined, and they have become an invaluable resource for State and local law enforcement agencies regarding fugitive apprehension tactics and techniques. Across the Nation, the United States marshals and deputy United States marshals carry out complex and life-threatening missions daily to maintain the integrity of the American judicial process.

The 4,500 men and women of the United States Marshals Service are proud of their history and their service to our Nation. I, too, am proud of their commitment to justice. On behalf of the Senate, I wish to honor the men and women of the United States Marshals Service and thank them for their contributions to the law enforcement community and to our Nation for 215 years and counting.

I ask Unanimous Consent that the full text of the Senate resolution be included in the record following my remarks.

#### SENATE RESOLUTION 434—RECOGNIZING AND SUPPORTING ALL EFFORTS TO PROMOTE GREATER CIVIC AWARENESS AMONG THE PEOPLE OF THE UNITED STATES

Mr. LEVIN (for himself, Mr. COCHRAN, Mr. LEAHY, Mr. ALLEN, Mr. JEFFORDS, Mr. REID, Mr. BAUCUS, Mrs. BOXER, Mr. LAUTENBERG, Mr. CRAIG,

Mr. KENNEDY, Mr. KOHL, Mr. BIDEN, Mr. DASCHLE, Mr. WYDEN, Mr. AKAKA, and Mr. DAYTON) submitted the following resolution; which was considered and agreed to:

S. RES. 434

Whereas the Constitution of the United States establishes a representative form of government in which the people of the United States elect Members of the House of Representatives and Senators of the Senate, and each of the States appoint electors who, based on the popular vote of the State, select the President and the Vice-President;

Whereas the 15th, 19th, 24th, and 26th amendments to the Constitution establish that the right of citizens of the United States to vote shall not be denied or abridged on account of race, color, or previous condition of servitude; on account of sex; by reason of failure to pay any poll tax or other tax; and on account of age for those 18 years of age and older;

Whereas the right of citizens of the United States to vote is fundamental to our representative form of government;

Whereas many eligible citizens do not exercise the right to vote;

Whereas numerous civic awareness organizations and advocacy groups at the Federal, State, and local level actively promote voter registration and voter participation; and

Whereas many communities and schools have instituted civic awareness programs: Now, therefore, be it

*Resolved*, That the Senate—

(1) recognizes and supports all efforts to promote greater civic awareness among the people of the United States, including civic awareness programs such as candidate forums and voter registration drives; and

(2) encourages local communities and elected officials at all levels of government to promote greater awareness among the electorate of civic responsibility and the importance of participating in these elections.

#### AMENDMENTS SUBMITTED AND PROPOSED

SA 3670. Mr. ENSIGN submitted an amendment intended to be proposed by him to the bill H.R. 4818, making appropriations for foreign operations, export financing, and related programs for the fiscal year ending September 30, 2005, and for other purposes; which was ordered to lie on the table.

SA 3671. Mr. CORZINE (for himself, Mr. DEWINE, Mr. BIDEN, Mr. DURBIN, Mr. LIEBERMAN, Ms. LANDRIEU, Mr. FEINGOLD, Mr. LEAHY, Ms. MIKULSKI, Ms. STABENOW, Mr. LAUTENBERG, Mr. DODD, and Mr. SARBANES) submitted an amendment intended to be proposed by him to the bill H.R. 4818, supra.

SA 3672. Mr. DAYTON (for himself and Mr. REID) submitted an amendment intended to be proposed by him to the bill H.R. 4818, supra.

SA 3673. Mr. SCHUMER submitted an amendment intended to be proposed by him to the bill H.R. 4818, supra; which was ordered to lie on the table.

SA 3674. Mr. SCHUMER (for himself and Mrs. CLINTON) submitted an amendment intended to be proposed by him to the bill H.R. 4818, supra; which was ordered to lie on the table.

SA 3675. Mr. SCHUMER submitted an amendment intended to be proposed by him to the bill H.R. 4818, supra; which was ordered to lie on the table.

SA 3676. Mrs. FEINSTEIN submitted an amendment intended to be proposed by her to the bill H.R. 4818, supra; which was ordered to lie on the table.

SA 3677. Mr. MCCONNELL (for Mr. CAMPBELL) proposed an amendment to the concurrent resolution S. Con. Res. 110, expressing the sense of Congress in support of the ongoing work of the Organization for Security and Cooperation in Europe (OSCE) in combating anti-Semitism, racism, xenophobia, discrimination, intolerance, and related violence.

SA 3678. Mr. MCCONNELL (for Mr. CAMPBELL) proposed an amendment to the concurrent resolution S. Con. Res. 110, *supra*.

SA 3679. Mr. MCCONNELL (for Mr. LUGAR (for himself and Mr. BIDEN)) proposed an amendment to the bill H.R. 4818, to express the sense of Congress regarding the conflict in Darfur, Sudan, to provide assistance for the crisis in Darfur and for comprehensive peace in Sudan, and for other purposes.

SA 3680. Mr. MCCONNELL proposed an amendment to the bill H.R. 4818, making appropriations for foreign operations, export financing, and related programs for the fiscal year ending September 30, 2005, and for other purposes.

SA 3681. Mr. MCCONNELL (for Mr. LEAHY) proposed an amendment to the bill H.R. 4818, *supra*.

SA 3682. Mr. MCCONNELL (for Mr. LEAHY) proposed an amendment to the bill H.R. 4818, *supra*.

SA 3683. Mr. MCCONNELL (for Mr. FRIST) proposed an amendment to the bill H.R. 4818, *supra*.

SA 3684. Mr. MCCONNELL (for Mr. LEAHY) proposed an amendment to the bill H.R. 4818, *supra*.

SA 3685. Mr. MCCONNELL (for Mr. GRASSLEY) proposed an amendment to the bill H.R. 4818, *supra*.

SA 3686. Mr. MCCONNELL (for Mr. LEAHY (for himself, Mr. DEWINE, Mr. DODD, Mr. COLEMAN, Mr. NELSON of Florida, and Mr. HARKIN)) proposed an amendment to the bill H.R. 4818, *supra*.

SA 3687. Mr. MCCONNELL (for Mr. LEAHY) proposed an amendment to the bill H.R. 4818, *supra*.

SA 3688. Mr. MCCONNELL (for Mr. BYRD) proposed an amendment to the bill H.R. 4818, *supra*.

SA 3689. Mr. MCCONNELL (for Mr. LEAHY) proposed an amendment to the bill H.R. 4818, *supra*.

SA 3690. Mr. MCCONNELL (for Ms. CANTWELL) proposed an amendment to the bill H.R. 4818, *supra*.

SA 3691. Mr. MCCONNELL (for Mr. LEAHY) proposed an amendment to the bill H.R. 4818, *supra*.

SA 3692. Mr. MCCONNELL (for Mrs. BOXER) proposed an amendment to the bill H.R. 4818, *supra*.

SA 3693. Mr. DODD proposed an amendment to the bill H.R. 4818, *supra*.

SA 3694. Mr. MCCONNELL (for Mr. BIDEN) proposed an amendment to the bill H.R. 4818, *supra*.

SA 3695. Mr. MCCONNELL (for Mr. LEAHY) proposed an amendment to the bill H.R. 4818, *supra*.

SA 3696. Mr. MCCONNELL (for Mr. COLEMAN (for himself, Mr. CORZINE, Mr. CHAMBLISS, Mr. FEINGOLD, Mr. LAUTENBERG, Mr. BAYH, Ms. MIKULSKI, and Mr. SANTORUM)) proposed an amendment to the bill H.R. 4818, *supra*.

SA 3697. Mr. MCCONNELL (for Mr. SCHUMER) proposed an amendment to the bill H.R. 4818, *supra*.

SA 3698. Mr. MCCONNELL (for Mr. LEAHY) proposed an amendment to the bill H.R. 4818, *supra*.

SA 3699. Mr. MCCONNELL (for Mr. SCHUMER) proposed an amendment to the bill H.R. 4818, *supra*.

SA 3700. Mr. MCCONNELL (for Mr. ENSIGN) proposed an amendment to the bill H.R. 4818, *supra*.

SA 3701. Mr. MCCONNELL (for Mr. BINGAMAN) proposed an amendment to the bill H.R. 4818, *supra*.

#### TEXT OF AMENDMENTS

**SA 3670.** Mr. ENSIGN submitted an amendment intended to be proposed by him to the bill H.R. 4818, making appropriations for foreign operations, export financing, and related programs for the fiscal year ending September 30, 2005, and for other purposes; which was ordered to lie on the table; as follows:

On page 183, after line 23, add the following:

#### SUPPORT FOR THE POLITICAL INDEPENDENCE OF LEBANON

SEC. 599F. (a) Congress makes the following findings:

(1) The United States has long supported the sovereignty, territorial integrity, and political independence of Lebanon and the sole and exclusive exercise by the Government of Lebanon of national governmental authority throughout that country.

(2) The continued presence in Lebanon of nongovernmental armed groups and militias, including Hizbollah, prevents the Government of Lebanon from exercising its full sovereignty over all territory in that country.

(3) The Government of Syria has had a military presence in Lebanon since 1976, and maintains approximately 20,000 troops in Lebanon.

(4) The Government of Syria continues to violate United Nations Security Council Resolution 520, adopted in 1982, which demands that "all non-Lebanese forces" leave Lebanon.

(5) Syria has, since 1979, been labeled by the Department of State as a state sponsor of terrorism.

(6) President George W. Bush signed an Executive order on May 11, 2004, that implements sanctions against the Government of Syria pursuant to the Syria Accountability and Lebanese Sovereignty Restoration Act of 2003 (Public Law 108-175; 22 U.S.C. 2151 note), demonstrating the resolve of the United States to address both the continued military presence of Syria in Lebanon and the support of the Government of Syria for terrorism.

(7) United Nations Security Resolution 1559, approved on September 2, 2004, expressed support for a free and fair electoral process in the upcoming presidential election in Lebanon conducted according to constitutional rules adopted in Lebanon without foreign interference or influence.

(8) On September 3, 2004, the Government of Syria, according to numerous reports, exerted undue influence upon government officials in Lebanon to amend the constitution to extend the term of the President of Lebanon, Emile Lahoud, who is supported by the Government of Syria.

(b) Congress—

(1) commends President George W. Bush for implementing sanctions on the Government of Syria pursuant to the Syria Accountability and Lebanese Sovereignty Restoration Act of 2003;

(2) urges the United Nations to seek a firm, negotiated schedule for the complete withdrawal from Lebanon of Syria armed forces in order to facilitate the restoration of the sovereignty, territorial integrity, and political independence of Lebanon;

(3) calls upon the Government of Syria to immediately withdraw its troops from Lebanon in accordance with United Nations resolutions;

(4) demands that the Government of Syria—

(A) cease its support and armament of terrorist groups such as Hizbollah; and

(B) facilitate efforts by the legitimate national government and armed forces of Lebanon to disarm all nongovernmental armed groups and militias located in Lebanon and to extend central government authority throughout Lebanon; and

(5) condemns all efforts to derail the democratic process in Lebanon and to interfere with the legitimate election process in that country.

**SA 3671.** Mr. CORZINE (for himself, Mr. DEWINE, Mr. BIDEN, Mr. DURBIN, Mr. LIBERMAN, Ms. LANDRIEU, Mr. FEINGOLD, Mr. LEAHY, Ms. MIKULSKI, Ms. STABENOW, Mr. LAUTENBERG, Mr. DODD, and Mr. SARBANES) submitted an amendment intended to be proposed by him to the bill H.R. 4818, making appropriations for foreign operations, export financing, and related programs for the fiscal year ending September 30, 2005, and for other purposes; as follows:

On page 183, after line 23, add the following:

#### SUPPORT FOR AFRICAN UNION MISSION IN DARFUR, SUDAN

SEC. 599F. (a) In addition, \$75,000,000 is appropriated to the Department of State to carry out the provisions of section 551 of the Foreign Assistance Act of 1961 for the purpose of providing equipment, logistical, financial, material, and other resources necessary to support the rapid expansion of the African Union mission in Darfur, Sudan.

(b) The entire amount in subsection (a) is designated as an emergency requirement pursuant to section 402 of S. Con. Res. 95 (108th Congress), as made applicable to the House of Representatives by H. Res. 649 (108th Congress) and applicable to the Senate by section 14007 of Public Law 108-287.

**SA 3672.** Mr. DAYTON (for himself and Mr. REID) submitted an amendment intended to be proposed by him to the bill H.R. 4818, making appropriations for foreign operations, export financing, and related programs for the fiscal year ending September 30, 2005, and for other purposes; as follows:

On page 183, after line 23, add the following:

#### ADDITIONAL ECONOMIC ASSISTANCE FOR AFGHANISTAN

SEC. 599F. The total amount appropriated by title II for other bilateral economic assistance under the heading "ECONOMIC SUPPORT FUND" is hereby increased by \$500,000,000. Of such total amount, as so increased, \$500,000,000 shall be available for assistance for Afghanistan.

**SA 3673.** Mr. SCHUMER submitted an amendment intended to be proposed by him to the bill H.R. 4818, making appropriations for foreign operations, export financing, and related programs for the fiscal year ending September 30, 2005, and for other purposes; which was ordered to lie on the table; as follows:

On page 183, after line 23, insert the following:

#### SAUDI ARABIA

SEC. 599F. None of the funds appropriated or otherwise made available by this Act may be obligated or expended to provide assistance to Saudi Arabia.

**SA 3674.** Mr. SCHUMER (for himself and Mrs. CLINTON) submitted an

amendment intended to be proposed by him to the bill H.R. 4818, making appropriations for foreign operations, export financing, and related programs for the fiscal year ending September 30, 2005, and for other purposes; which was ordered to lie on the table; as follows:

On page 112, line 4, after "FINES", insert: "AND REAL PROPERTY TAXES"

On page 112, line 10, after "penalties", insert: "and unpaid property taxes"

On page 112, line 15, after "penalties", insert: "and unpaid property taxes"

On page 112, line 24, after "penalties", insert: "and unpaid property taxes"

On page 113, line 1, after "(d)", insert: "(1)"

On page 113, line 2, after "(a)", insert: "with respect to parking fines and penalties."

On page 113, line 6, after "so.", insert: "(2) The Secretary of State may waive the requirements set forth in subsection (a) with respect to the unpaid property taxes if the Secretary of State determines it is in the national interests of the United States to do so."

On page 113, line 13, after "penalties", insert: "and unpaid property taxes and interest"

On page 114, line 12, after "2009", insert: "(4) The term 'unpaid property taxes' means the amount of unpaid taxes and interest on such taxes that have accrued on real property in the District of Columbia or New York, New York under applicable law."

**SA 3675.** Mr. SCHUMER submitted an amendment intended to be proposed by him to the bill H.R. 4818, making appropriations for foreign operations, export financing, and related programs for the fiscal year ending September 30, 2005, and for other purposes; which was ordered to lie on the table; as follows:

On page 183, after line 23, add the following:

SENSE OF CONGRESS ON VIOLATIONS OF  
RELIGIOUS FREEDOM IN SAUDI ARABIA

SEC. 599F. It is the sense of Congress that, in light of the designation of Saudi Arabia as a country of particular concern under section 402(b)(1)(A) of the International Religious Freedom Act of 1998 (22 U.S.C. 6442(b)(1)(A)) because the Government of Saudi Arabia has engaged in or tolerated particularly severe violations of religious freedom, the President should—

(1) under the authority in section 402(c)(2) and 405(c) of such Act, negotiate a binding agreement with the Government of Saudi Arabia that requires such Government to phase out any program, policy, or practice that contributes to the violations of religious freedom occurring or being tolerated in Saudi Arabia; or

(2) take an action described in one of the paragraphs (9) through (15) of 405(a) of such Act or a commensurate action under the authority in section 402(c)(1)(B) of such Act with respect to Saudi Arabia that the President determines is appropriate after consideration of the recommendations for United States policy made by the United States Commission on International Religious Freedom.

**SA 3676.** Mrs. FEINSTEIN submitted an amendment intended to be proposed by her to the bill H.R. 4818, making appropriations for foreign operations, export financing, and related programs for the fiscal year ending September 30, 2005, and for other purposes; which was ordered to lie on the table; as follows:

On page 183, after line 23, add the following:

COOPERATION IN SMALL ARMS PROGRAMS

SEC. 599F. (a) Not later than 180 days after the date of the enactment of this Act, and annually thereafter, the Secretary of State shall submit to the Committee on Foreign Relations of the Senate and the Committee on International Relations of the House of Representatives a report—

(1) listing each country that refuses to cooperate in programs related to small arms and light weapons, including programs with respect to stockpile management, security, and destruction, and describing to what degree such failure to cooperate affects the national security of such country, its neighbors, and the United States;

(2) describing the activities undertaken, and the progress made, by the Department of State or other agencies and entities of the United States Government in prompting other countries to cooperate in programs related to small arms and light weapons; and

(3) recommending incentives and penalties that may be used by the United States Government to compel countries to comply with programs on small arms and light weapons.

(b)(1) Except as provided in paragraph (2), the term "small arms and light weapons" means revolvers and self-loading pistols, rifles and carbines, submachine guns, assault rifles, light machine guns, heavy machine guns, hand-held underbarrel and mounted grenade launchers, portable antiaircraft guns, portable antitank guns, recoilless rifles, portable launchers of antitank missiles and rocket systems, portable launchers of antiaircraft missile systems, mortars of calibers of less than 100 millimeter, ammunition and explosives, cartridges and rounds for small arms and light weapons, mobile containers with missiles or shells for single-action antiaircraft and antitank systems, anti-personnel and antitank hand grenades, landmines, and explosives.

(2) The term does not include any antique firearm manufactured before January 1, 1900, or any replica of such a firearm.

**SA 3677.** Mr. MCCONNELL (for Mr. CAMPBELL) proposed an amendment to the concurrent resolution S. Con. Res. 110, expressing the sense of Congress in support of the ongoing work of the Organization for Security and Cooperation in Europe (OSCE) in combating anti-Semitism, racism, xenophobia, discrimination, intolerance, and related violence; as follows:

Strike all after the enacting clause and insert the following:

That it is the sense of Congress that—

(1) the United States Government and Congress should unequivocally condemn acts of anti-Semitism and intolerance whenever and wherever they occur;

(2) officials and elected leaders of all Organization for Security and Cooperation in Europe (OSCE) participating states, including all OSCE Mediterranean Partner for Cooperation countries, should also unequivocally condemn acts of anti-Semitism, racism, xenophobia, and discrimination whenever and wherever they occur;

(3) the participating states of the OSCE should be commended for supporting the Berlin Declaration and for working to bring increased attention to incidents of anti-Semitism and intolerance in the OSCE region;

(4) the United States Government, including Members of Congress, recognizing that the fundamental job of combating anti-Semitism and intolerance falls to governments, should work with other OSCE participating states and their parliaments to encourage the full compliance with OSCE commitments and, if necessary, urge the creation of legal

mechanisms to combat and track acts of anti-Semitism and intolerance;

(5) all participating states, including the United States, should forward their respective laws and data on incidents of anti-Semitism and other hate crimes to the OSCE Office for Democratic Institutions and Human Rights (ODIHR) for compilation and provide adequate resources for the completion of its duties;

(6) the United States should encourage the Bulgarian Chairman-in-Office, in consultation with the incoming Slovenian Chairman-in-Office, to consider appointing a high level "personal envoy" to ensure sustained attention with respect to fulfilling OSCE commitments on the reporting of anti-Semitic crimes;

(7) the United States should urge OSCE participating states to support the January 2000 Declaration of the Stockholm International Forum on the Holocaust, and the work of the Task Force for International Cooperation on Holocaust Education, Remembrance and Research, in developing effective methodologies to teach the lessons of the Holocaust; and

(8) all OSCE participating states should renew and revitalize efforts to implement their existing commitments to fight anti-Semitism and intolerance, and keep sharp focus on these issues as part of the usual work of the OSCE Permanent Council, the Human Dimension Implementation Review Meeting, the Ministerial Council and summits.

**SA 3678.** Mr. MCCONNELL (for Mr. CAMPBELL) proposed an amendment to the concurrent resolution S. Con. Res. 110, expressing the sense of Congress in support of the ongoing work of the Organization for Security and Cooperation in Europe (OSCE) in combating anti-Semitism, racism, xenophobia, discrimination, intolerance, and related violence; as follows:

Strike the preamble and insert the following:

Whereas anti-Semitism is a unique evil and an affront to human rights that must be unequivocally condemned, and a phenomenon that, when left unchecked, has led to violence against members of the Jewish community and Jewish institutions;

Whereas racism, xenophobia, and discrimination are also pernicious ills that erode the dignity of the individual and undermine the achievement and preservation of stable democratic societies;

Whereas to be effective in combating these phenomena, governments must respond to related violence while seeking to address the underlying sources of anti-Semitism, racism, xenophobia, discrimination, intolerance, and related violence through public denunciations by elected leaders, vigorous law enforcement, and education;

Whereas all Organization for Security and Cooperation in Europe (OSCE) participating states must confront acts of anti-Semitism and intolerance, and must deal effectively with acts of violence against Jews and Jewish cultural sites, as well as against ethnic and religious minority groups, in keeping with their OSCE commitments;

Whereas education is critical in overcoming intolerance and it is essential that those responsible for formulating education policy recognize the importance of teaching about the Holocaust and intolerance as a tool to fight anti-Semitism, racism, xenophobia, and discrimination among young people;

Whereas ensuring proper training of law enforcement officers and military forces is



vital in keeping alive the memory of the Holocaust and to the importance of understanding and responding to incidents of anti-Semitism and intolerance;

Whereas OSCE participating states have repeatedly committed to condemn anti-Semitism and intolerance, foremost in the historic 1990 Copenhagen Concluding Document that, for the first time, declared “participating [s]tates clearly and unequivocally condemn totalitarianism, racial and ethnic hatred, anti-Semitism, xenophobia and discrimination against anyone,” and stated their intent to “take effective measures . . . to provide protection against any acts that constitute incitement to violence against persons or groups based on national, racial, ethnic or religious discrimination, hostility or hatred, including anti-Semitism”;

Whereas the OSCE Parliamentary Assembly has demonstrated leadership by unanimously passing resolutions at its annual sessions in 2002 and 2003 that condemn anti-Semitism, racial and ethnic hatred, xenophobia, and discrimination and call upon participating states to speak out against these acts and to ensure aggressive law enforcement by local and national authorities;

Whereas the 2002 Porto OSCE Ministerial Council Decision committed participating states to “take strong public positions against hate speech and other manifestations of aggressive nationalism, racism, chauvinism, xenophobia, anti-Semitism and violent extremism,” specifically condemned the “recent increase in anti-Semitic incidents in the OSCE area, recognizing the role that the existence of anti-Semitism has played throughout history as a major threat to freedom,” and urged for the “convening of separately designated human dimension events on issues addressed in this decision, including on the topics of anti-Semitism, discrimination and racism and xenophobia”;

Whereas the 2003 OSCE Vienna conferences on anti-Semitism and racism, xenophobia, and discrimination were groundbreaking, as the OSCE and its participating states met to discuss ways to combat these destructive forces;

Whereas the 2003 Maastricht Ministerial Council approved follow-up OSCE conferences on anti-Semitism and on racism, xenophobia and discrimination, and encouraged “all participating [s]tates to collect and keep records on reliable information and statistics on hate crimes, including on forms of violent manifestations of racism, xenophobia, discrimination, and anti-Semitism,” as well as to inform the OSCE Office of Democratic Institutions and Human Rights (ODIHR) “about existing legislation regarding crimes fueled by intolerance and discrimination”;

Whereas at the 2004 OSCE Conference on Anti-Semitism, hosted in the German capital, the Bulgarian Chairman-in-Office issued the “Berlin Declaration” which stated unambiguously that “international developments or political issues, including those in Israel or elsewhere in the Middle East, never justify anti-Semitism”;

Whereas the Berlin Declaration advances the process of monitoring of anti-Semitic crimes and hate crimes, as all OSCE participating states committed to “collect and maintain” statistics about these incidents and to forward that information to the ODIHR for compilation;

Whereas during the closing conference plenary, the German Foreign Minister and others highlighted the need to ensure all participating states follow through with their commitments and initiate efforts to track anti-Semitic crimes and hate crimes; and

Whereas the Government of Spain announced its willingness to organize and hold the next OSCE Conference on Anti-Semitism

in Cordoba, Spain, in the event the OSCE Ministerial Council decides to hold another conference on anti-Semitism

**SA 3679.** Mr. McCONNELL (for Mr. LUGAR (for himself and Mr. BIDEN)) proposed an amendment to the bill S. 2781, to express the sense of Congress regarding the conflict in Darfur, Sudan, to provide assistance for the crisis in Darfur and for comprehensive peace in Sudan, and for other purposes; as follows:

Strike all after the enacting clause, and insert the following:

**SECTION 1. SHORT TITLE.**

This Act may be cited as the “Comprehensive Peace in Sudan Act of 2004”.

**SEC. 2. DEFINITIONS.**

In this Act:

(1) **APPROPRIATE CONGRESSIONAL COMMITTEES.**—The term “appropriate congressional committees” means the Committee on Foreign Relations of the Senate and the Committee on International Relations of the House of Representatives.

(2) **JEM.**—The term “JEM” means the Justice and Equality Movement.

(3) **SLA.**—The term “SLA” means the Sudanese Liberation Army.

(4) **SPLM.**—The term “SPLM” means the Sudan People’s Liberation Movement.

**SEC. 3. FINDINGS.**

Congress makes the following findings:

(1) A comprehensive peace agreement for Sudan, as envisioned in the Sudan Peace Act (50 U.S.C. 1701 note), and in the Machakos Protocol of 2002, is in jeopardy.

(2) Since 1989, the Government of Sudan has repeatedly engaged in and sponsored orchestrated campaigns of attacking and dislocating targeted civilian populations, disrupting their ability to sustain themselves, and subsequently restricting assistance to those displaced in a coordinated policy of ethnic cleansing that is most recently evident in the Darfur region of Sudan.

(3) In response to 2 decades of civil conflict in Sudan, the United States has helped to establish an internationally supported peace process to promote a negotiated settlement to the war that has resulted in a framework peace agreement, the Nairobi Declaration on the Final Phase of Peace in the Sudan signed June 5, 2004.

(4) At the same time that the Government of Sudan was negotiating for a final country-wide peace, enumerated in the Nairobi Declaration on the Final Phase of Peace in the Sudan, it refused to engage in any meaningful discussion with regard to its ongoing campaign of ethnic cleansing in the region of Darfur.

(5) It was not until the international community expressed its outrage, through high level visits by Secretary of State Colin Powell and others, and through United Nations Security Council Resolution 1556 of July 30, 2004, that the Government of Sudan agreed to attend talks to bring peace to the Darfur region.

(6) The Government of the United States, in both the executive branch and Congress, have concluded that genocide has been committed and may still be occurring in Darfur, and that the Government of Sudan and the Janjaweed bear responsibility for the genocide.

(7) The United Nations High Commissioner for Human Rights has identified massive human rights violations in Darfur perpetrated by the Government of Sudan and the Janjaweed, which the Commissioner stated may constitute war crimes or crimes against humanity.

(8) Evidence collected by international observers in the Darfur region between Feb-

ruary 2003 and September 2004 indicate a coordinated effort to target African Sudanese civilians in a scorched earth policy, from both air and ground, that has destroyed African Sudanese villages, killing and driving away its people, while Arab Sudanese villages have been left unscathed.

(9) As a result of this coordinated campaign, which Congress and the executive branch have declared to be genocide, reports indicate tens of thousands of African Sudanese civilians killed, the systematic rape of thousands of women and girls, the destruction of hundreds of Fur, Masalit, and Zaghawa villages and other ethnically African populations, including the poisoning of their wells and the plunder of crops and cattle upon which they sustain themselves.

(10) According to the United Nations High Commissioner for Refugees, 1,400,000 people have been displaced in the Darfur region of Sudan, of whom over 200,000 have been forced to flee to Chad as refugees.

(11) The Government of Sudan conducted aerial attack missions and deadly raids across the international border between Sudan and Chad in an illegal effort to pursue Sudanese civilians seeking refuge in Chad.

(12) In addition to the thousands of violent deaths directly caused by ongoing Sudanese military and government sponsored Janjaweed attacks in the Darfur region, the Government of Sudan has restricted humanitarian and human rights workers’ access to the Darfur area, primarily through bureaucratic and administrative obstruction, in an attempt to inflict the most devastating harm on those displaced from their villages and homes without any means of sustenance or shelter.

(13) The Government of Sudan’s continued support for the Janjaweed and their obstruction of the delivery of food, shelter, and medical care to the Darfur region is estimated by the World Health Organization to be resulting in up to 10,000 deaths per month and, should current conditions persist, is projected to escalate to thousands of deaths each day by December 2004.

(14) The Government of Chad served an important role in facilitating the Darfur humanitarian cease-fire (the N’Djamena Agreement dated April 8, 2004) for the Darfur region between the Government of Sudan and the 2 opposition rebel groups in Darfur (the JEM and the SLA) although both sides have violated it repeatedly.

(15) The people of Chad have responded courageously to the plight of over 200,000 Darfur refugees by providing assistance to them even though such assistance has adversely affected their own means of livelihood.

(16) The cooperation and inclusion of all Sudanese is essential to the establishment of peace and security throughout all of Sudan.

(17) The African Union has demonstrated renewed vigor in regional affairs through its willingness to respond to the crisis in Darfur, by convening talks between the parties and deploying several hundred monitors and security forces to the region, as well as by recognizing the need for a far larger force with a broader mandate.

(18) Despite the threat of international action expressed through United Nations Security Council Resolution 1556 of July 30, 2004, the Government of Sudan continues to obstruct and prevent efforts to reverse the catastrophic consequences that loom over Darfur.

**SEC. 4. SENSE OF CONGRESS REGARDING THE CONFLICT IN DARFUR, SUDAN.**

(a) **SUDAN PEACE ACT.**—It is the sense of Congress that the Sudan Peace Act (50 U.S.C. 1701 note) remains relevant and should be extended to include the Darfur region of Sudan.

(b) ACTIONS TO ADDRESS THE CONFLICT.—It is the sense of Congress that—

(1) a legitimate countrywide peace in Sudan will only be possible if the Agreed Principles of Part A of the Machakos Protocol of 2002, confirmed by the Nairobi Declaration on the Final Phase of Peace in the Sudan signed June 5, 2004, negotiated with the SPLM, apply to all of Sudan and to all of the people of Sudan, including the Darfur region;

(2) the parties to the N'Djamena Agreement (the Government of Sudan, the SLA, and the JEM) must meet their obligations under that Agreement to allow safe and immediate access of all humanitarian assistance throughout the Darfur region and must expedite the conclusion of a political agreement to end the genocide and conflict in Darfur;

(3) the United States should continue to provide humanitarian assistance to the areas of Sudan to which the United States has access and, at the same time, develop a plan similar to that described in section 10 of the Sudan Peace Act to provide assistance to the areas of Sudan to which United States access has been obstructed or denied;

(4) the international community, including African, Arab, and Muslim nations, should immediately provide resources necessary to save the lives of hundreds of thousands of individuals at risk as a result of the Darfur crisis;

(5) the United States Ambassador-at-Large for War Crimes should travel to Chad and the Darfur region immediately to investigate war crimes and crimes against humanity to develop a more accurate understanding of the situation on the ground and to better inform the report required in section 11(b) of the Sudan Peace Act;

(6) the United States and the international community should—

(A) provide all necessary assistance to deploy and sustain an African Union Force of at least 4,200 personnel to the Darfur region; and

(B) work to increase the authorized level and expand the mandate of such forces commensurate with the gravity and scope of the problem in a region the size of France;

(7) the President, acting through the Secretary of State and the Permanent Representative of the United States to the United Nations, should ensure that Sudan fulfills its obligations under United Nations Security Council Resolutions 1556 (July 30, 2004) and 1564 (September 18, 2004)

(8) sanctions should be imposed on the assets and activities of those Sudanese Government officials and other individuals that are involved in carrying out the atrocities in the Darfur region;

(9) the Government of the United States should not normalize relations with Sudan, including through the lifting of any sanctions, until the Government of Sudan agrees to, and takes demonstrable steps to implement, peace agreements for all areas of Sudan, including Darfur; and

(10) Presidential Proclamation 6958 issued November 22, 1996, which suspends entry into the United States of members of the Government of Sudan, officials of that Government, and members of the Sudanese Armed Forces, should continue to remain in effect and be strictly enforced.

#### SEC. 5. AMENDMENTS TO THE SUDAN PEACE ACT.

(a) ASSISTANCE FOR THE CRISIS IN DARFUR AND FOR COMPREHENSIVE PEACE IN SUDAN.—

(1) IN GENERAL.—The Sudan Peace Act (50 U.S.C. 1701 note) is amended by adding at the end the following new section:

#### “SEC. 12. ASSISTANCE FOR THE CRISIS IN DARFUR AND FOR COMPREHENSIVE PEACE IN SUDAN.

“(a) AUTHORIZATION OF APPROPRIATIONS.—

“(1) HUMANITARIAN ASSISTANCE.—There is authorized to be appropriated to the President for assistance to address the humanitarian and human rights crisis in the Darfur region and its impact on eastern Chad, pursuant to the authority in section 491 of the Foreign Assistance Act of 1961 (22 U.S.C. 2292), \$200,000,000 for fiscal year 2005, in addition to any other funds otherwise available for such purpose.

“(2) ADDITIONAL ASSISTANCE.—Subject to the requirements of this section, there is authorized to be appropriated to the President, for development and humanitarian assistance for Sudan upon the conclusion of a permanent, just, and equitable peace agreement between the Government of Sudan and the SPLM, \$100,000,000 for fiscal year 2005, in addition to any other funds otherwise available for such purpose.

“(3) AVAILABILITY.—Amounts appropriated pursuant to the authorization of appropriations under paragraph (1) or (2) are authorized to remain available until expended, notwithstanding any other provision of law other than the provisions of this section.

“(b) REQUIREMENT FOR CERTIFICATION.—The assistance authorized under subsection (a)(2) may be provided—

“(1) to the regions administered by the Government of Sudan, in accordance with the peace agreement described in subsection (a)(2), only if the President submits the certification described in subsection (c); and

“(2) to the regions administered by the SPLM, in accordance with the peace agreement described in subsection (a)(2), only if the President submits the certification described in subsection (d).

“(c) CERTIFICATION WITH REGARD TO ACTIONS OF THE GOVERNMENT OF SUDAN.—The certification referred to in subsection (b)(1) is a certification submitted by the President to the appropriate congressional committees that—

“(1) the Government of Sudan is taking demonstrable steps to—

(A) ensure that the armed forces of Sudan and any associated militias are not attacking civilians or obstructing human rights monitors or the provision of humanitarian assistance;

(B) demobilize and disarm militias supported or created by the Government of Sudan;

(C) allow full and unfettered access for the provision of humanitarian assistance to all regions of Sudan, including Darfur; and

(D) cooperate fully with the African Union, the United Nations, and all other observer, monitoring, and protection missions mandated to operate in Sudan; and

(2) the Government of Sudan is complying with the provisions of the peace agreement described in subsection (a)(2).

“(d) CERTIFICATION WITH REGARD TO SPLM'S COMPLIANCE WITH A PEACE AGREEMENT.—The certification referred to in subsection (b)(2) is a certification submitted by the President to the appropriate congressional committees that the SPLM is complying with the provisions of the peace agreement described in subsection (a)(2).

“(e) SUSPENSION OF ASSISTANCE.—If, on a date after the President submits a certification described in subsection (c) or (d), the President determines that either the Government of Sudan or the SPLM has ceased taking the actions described in the applicable subsection, the President shall immediately suspend the provision of any assistance made available as a result of such certification until the date on which the President certifies that such entity has resumed taking such actions.”

(2) CONFORMING AMENDMENT.—Section 3 of the Sudan Peace Act (50 U.S.C. 1701 note) is amended by adding at the end the following new paragraph:

“(4) SPLM.—The term ‘SPLM’ means the Sudan People's Liberation Movement.”

(b) REPORTING REQUIREMENT.—Section 8 of the Sudan Peace Act (50 U.S.C. 1701 note) is amended in the first sentence by striking “Sudan.” and inserting “Sudan, including the conflict in the Darfur region.”

#### SEC. 6. OTHER RESTRICTIONS.

(a) BLOCKING OF ASSETS.—On the date that is 120 days after the date of enactment of this Act, if the President has not submitted the certification described in subsection (c)(1) of section 12 of the Sudan Peace Act, as added by section 5, the President shall, consistent with the authorities granted in the International Emergency Economic Powers Act (50 U.S.C. 1701 et seq.), block the assets of appropriate senior officials of the Government of Sudan.

(b) CONTINUATION OF RESTRICTIONS.—Restrictions against the Government of Sudan that were imposed pursuant to title III and sections 508, 512, and 527 of the Foreign Operations, Export Financing, and Related Programs Appropriations Act, 2004 (Division D of Public Law 108-199; 118 Stat. 143) or any other similar provision of law may not be lifted pursuant to such provisions of law unless the President also makes the certification described in subsection (c) of section 12 of the Sudan Peace Act, as added by section 5.

#### SEC. 7. REQUIREMENT FOR REPORT.

(a) REQUIREMENT.—Not later than 60 days after the date of enactment of this Act, the President shall submit to the appropriate congressional committees a report on the planned United States response to a comprehensive peace agreement for Sudan.

(b) CONTENT.—The report required by subsection (a) shall include—

(1) a description of the United States response to a modified peace process between the Government of Sudan and the SPLM that would account for the implementation of a peace in all regions of Sudan, in particular Darfur; and

(2) a contingency plan for extraordinary humanitarian assistance should the Government of Sudan continue to obstruct or delay the international humanitarian response to the crisis in Darfur.

(c) FORM OF REPORT.—The report required by subsection (a) may be submitted in classified form.

#### SEC. 8. TECHNICAL CORRECTION.

Section 12 of the International Organizations Immunities Act (22 U.S.C. 288f-2) is amended by striking “Organization of African Unity” and inserting “African Union”.

**SA 3680.** Mr. McCONNELL proposed an amendment to the bill H.R. 4818, making appropriations for foreign operations, export financing, and related programs for the fiscal year ending September 30, 2005, and for other purposes; as follows:

On page 96, line 10 of the bill, insert “central” before “government”

**SA 3681.** Mr. McCONNELL (for Mr. LEAHY) proposed an amendment to the bill H.R. 4818, making appropriations for foreign operations, export financing, and related programs for the fiscal year ending September 30, 2005, and for other purposes; as follows:

On page 9, line 21, strike “a program of”

**SA 3682.** Mr. McCONNELL (for Mr. LEAHY) proposed an amendment to the bill H.R. 4818, making appropriations for foreign operations, export financing, and related programs for the fiscal

year ending September 30, 2005, and for other purposes; as follows:

On page 17, line 26, strike "\$600,000,000" and insert in lieu thereof "\$618,000,000";

On page 58, line 16, strike "\$69,691,000" and insert in lieu thereof "\$59,691,000"; and

On page 59, line 6, strike "\$75,000,000" and insert in lieu thereof "\$67,000,000"

**SA 3683.** Mr. MCCONNELL (for Mr. FRIST) proposed an amendment to the bill H.R. 4818, making appropriations for foreign operations, export financing, and related programs for the fiscal year ending September 30, 2005, and for other purposes; as follows:

On page 105, line 12, after the period, insert the following:

(p) AFFORDABLE HOUSING.—Section 607(b)(3)(B) of Title VI of Division D of the Consolidated Appropriations Act of 2004, P.L. 108-199, January 23, 2004, is amended by striking "and" under subparagraph (A), and inserting before the period in subparagraph (B): "; and (C) provide decent, affordable housing"

**SA 3684.** Mr. MCCONNELL (for Mr. LEAHY) proposed an amendment to the bill H.R. 4818, making appropriations for foreign operations, export financing, and related programs for the fiscal year ending September 30, 2005, and for other purposes; as follows:

On page 24, line 11, after "Kenya," insert the following:

*Provided further*, That of the funds appropriated under this heading, not less than \$25,000,000 should be made available for assistance for Liberia:

**SA 3685.** Mr. MCCONNELL (for Mr. GRASSLEY) proposed an amendment to the bill H.R. 4818, making appropriations for foreign operations, export financing, and related programs for the fiscal year ending September 30, 2005, and for other purposes; as follows:

On page 3, line 25, strike the period and insert the following: "; *Provided further*, That not later than 30 days after the date of enactment of this Act, the Export-Import Bank shall submit a report to the Committees on Appropriations of the House of Representatives and the Senate, containing an analysis of the economic impact on United States producers of ethanol of the extension of credit and financial guarantees for the development of an ethanol dehydration plant in Trinidad and Tobago, including a determination of whether such extension will cause substantial injury to such producers, as defined in section 2(e)(4) of the Export-Import Bank Act of 1945 (12 U.S.C. 635(e)(4)): *Provided further*, That the Export-Import Bank shall consult with the Committees on Appropriations and the Senate Committee on Finance prior to extending direct credit or financial guarantee to establish or expand the production of indigenous products for export by a beneficiary country pursuant to section 423 of the Tax Reform Act of 1986 (19 U.S.C. 2703 note)."

**SA 3686.** Mr. MCCONNELL (for Mr. LEAHY (for himself, Mr. DEWINE, Mr. DODD, Mr. COLEMAN, Mr. NELSON of Florida, and Mr. HARKIN)) proposed an amendment to the bill H.R. 4818, making appropriations for foreign operations, export financing, and related programs for the fiscal year ending September 30, 2005, and for other purposes; as follows:

At the appropriate place in the bill, insert the following:

IMPROVING SECURITY IN HAITI

SEC. . (a) Congress makes the following findings:

(1) Haiti is important to the national security interests of the United States.

(2) The United States has contributed significant assistance to support the political, economic and social development of Haiti with limited and uneven results.

(3) The Haitian people are currently suffering from extreme poverty, threats from armed groups who control large areas of the country, and violations of human rights, including kidnappings.

(4) As of September 22, 2004, Tropical Storm Jeanne killed more than 1,000 people, with many hundreds remaining missing, in Gonaives and other areas of Haiti, and caused severe destruction of property.

(5) The Interim Government of Haiti under Prime Minister Gerard Latortue is attempting to initiate much needed reforms and bring political stability to the country prior to the reintroduction of anticipated democratically-elected governance in 2005.

(6) On July 19-20, 2004, the international community pledged \$1,085,000,000 in assistance for Haiti, including \$230,000,000 from the United States.

(7) The immediate challenges facing Haiti are (a) addressing the insecurity and instability caused by armed groups who are undermining the ability of the Interim Government of Haiti to combat poverty and create the conditions for free and fair elections; (b) establishing the rule of law; and (c) economic reactivation and job creation.

(8) On April 30, 2004, the United Nations Security Council authorized the United Nations Stabilization Mission in Haiti (MINUSTAH) 6,700 military personnel and 1,622 civilian police personnel, but as of July 31, 2004, only 2,259 military personnel and 224 civilian police personnel had been deployed.

(9) MINUSTAH is essential to efforts to restore stability and security, including countering the activities of rebels, ex-combatants and other armed groups.

(b) Congress—

(1) appreciates the contributions of military and civilian police personnel to MINUSTAH by Brazil and other nations;

(2) calls upon the Secretary of State to redouble his efforts to encourage contributions of additional personnel to MINUSTAH;

(3) calls upon MINUSTAH to assertively fulfill its mandate under Chapter VII of the United Nations Charter to "ensure a secure and stable environment within which the constitutional and political process in Haiti can take place", by confronting and resolving security threats to the Interim Government of Haiti and the people of Haiti;

(4) calls upon the United States and the international community, including the United Nations and the Organization of American States, to expedite the disbursement of sufficient assistance to enable the Interim Government of Haiti to—

(a) address Haiti's urgent humanitarian needs, including to assist Haitians affected by Tropical Storm Jeanne;

(b) increase employment and promote economic development; and

(c) carry out democratic elections in 2005;

(5) calls upon the Interim Government of Haiti to make every effort to ensure that all political parties can participate fully and freely in the electoral process; and

(6) notes that the failure to establish a secure and stable environment and to conduct credible and inclusive elections will likely result in Haiti's complete transition from a failed state to a criminal state.

**SA 3687.** Mr. MCCONNELL (for Mr. LEAHY) proposed an amendment to the

bill H.R. 4818, making appropriations for foreign operations, export financing, and related programs for the fiscal year ending September 30, 2005, and for other purposes; as follows:

On page 12, line 12, strike "nothing" and everything thereafter through "1961" on line 15 and insert in lieu thereof: "information provided about the use of condoms as part of projects or activities that are funded from amounts appropriated by this Act shall be medically accurate and shall include the public health benefits and failure rates of such use".

**SA 3688.** Mr. MCCONNELL (for Mr. BYRD) proposed an amendment to the bill H.R. 4818, making appropriations for foreign operations, export financing, and related programs for the fiscal year ending September 30, 2005, and for other purposes; as follows:

On page 51, line 16, after the colon, insert: "*Provided further*, That of the funds appropriated under this heading, not less than \$2,000,000 shall be made available for assistance for Greece:".

**SA 3689.** Mr. MCCONNELL (for Mr. LEAHY) proposed an amendment to the bill H.R. 4818, making appropriations for foreign operations, export financing, and related programs for the fiscal year ending September 30, 2005, and for other purposes; as follows:

On page 38, strike line 23 through "treaties" on page 39, line 1, and insert in lieu thereof the following: "of civilians forcibly displaced by such groups; and (4) the Government of Colombia has not enacted legislation inconsistent with its obligations under the United States-Colombian treaty on extradition, and has committed to the United States that it will continue to extradite Colombian citizens to the United States, including members of such illegal armed groups, in accordance with that treaty".

**SA 3690.** Mr. MCCONNELL (for Ms. CANTWELL) proposed an amendment to the bill H.R. 4818, making appropriations for foreign operations, export financing, and related programs for the fiscal year ending September 30, 2005, and for other purposes; as follows:

At the appropriate place in the bill insert:  
REPORT ON GLOBAL POVERTY AND NATIONAL SECURITY

SEC. . Not later than 180 days after the date of the enactment of this Act, the Secretary of State, in consultation with other relevant federal agencies, shall submit a report to Congress on the impact of global poverty on the national security of the United States, which shall include: (1) an evaluation of the effects of global poverty on United States efforts to promote democracy, equitable economic development, and the rule of law in developing countries; (2) a description of the relationship between global poverty and political instability, civil conflict, and international terrorism; and (3) recommendations for improving the ability of the United States Government to effectively address the problems in (1) and (2) by combating global poverty, including possible organizational changes within the Federal government.

**SA 3691.** Mr. MCCONNELL (for Mr. LEAHY) proposed an amendment to the bill H.R. 4818, making appropriations for foreign operations, export financing, and related programs for the fiscal

year ending September 30, 2005, and for other purposes; as follows:

On page 169, line 20, after the period insert: (d) Funds made available for assistance for Nepal pursuant to subsection (a) may be made available if the Secretary of State reports to the Committee on Appropriations that the Government of Nepal is: (1) complying promptly with habeas corpus orders issued by the Supreme Court of Nepal, including all outstanding orders; (2) cooperating with the National Human Rights Commission of Nepal to resolve all cases of disappearances; and (3) granting the National Human Rights Commission of Nepal unimpeded access to places of detention: Provided, That the Secretary of State may waive the requirements of this subsection if he determines and reports to the Committees on Appropriations that to do so is in the security interests of the United States.

**SA 3692.** Mr. McCONNELL (for Mrs. BOXER) proposed an amendment to the bill H.R. 4818, making appropriations for foreign operations, export financing, and related programs for the fiscal year ending September 30, 2005, and for other purposes; as follows:

On page 45, line 21, strike "funds." and insert "funds: *Provided further*, That of the funds appropriated under this heading, \$10,000,000 should be made available to reduce the threat that man-portable air defense systems ('MANPADS') could be acquired by terrorists or by state sponsors of terrorism."

**SA 3693.** Mr. DODD proposed an amendment to the bill H.R. 4818, making appropriations for foreign operations, export financing, and related programs for the fiscal year ending September 30, 2005, and for other purposes; as follows:

On page 118, strike lines 9-11 and insert in lieu thereof the following:

"(3) \$35,000,000 from 'Economic Support Fund', \$25,000,000 of which shall be made available to the Organization of American States for expenses related to the organization and holding of free and fair elections in Haiti in 2005; and".

**SA 3694.** Mr. McCONNELL (for Mr. BIDEN) proposed an amendment to the bill H.R. 4818, making appropriations for foreign operations, export financing, and related programs for the fiscal year ending September 30, 2005, and for other purposes; as follows:

On page 183, after line 23, insert the following new section:

**REPORT ON EDUCATION REFORM IN PAKISTAN.**

SEC. 599F. (a) Not later than 90 days after the date of enactment of this Act, the Secretary of State shall submit a report to the appropriate congressional committees—

(1) describing the strategy of the Government of Pakistan to implement education reform in Pakistan, and the strategy of the Government of the United States to assist Pakistan to achieve that objective;

(2) providing information on the amount of funding—

(A) obligated and expended by the Government of Pakistan and the Government of the United States, respectively, for education reform in Pakistan, since January 1, 2002;

(B) expected to be provided by the Government of Pakistan and Government of the United States, respectively, for education reform in Pakistan, including any assistance to be provided by the United States pursuant to the commitment of President Bush to pro-

vide \$3,000,000,000 in assistance to Pakistan during fiscal year 2005 through fiscal year 2009; and

(3) discussing progress made in achieving education reform in Pakistan since January 1, 2002.

(b) DEFINITIONS.—In this section—

(1) the term "appropriate congressional committees" means—

(A) the Committees on Appropriations and International Relations of the House of Representatives; and

(B) the Committees on Appropriations and Foreign Relations of the Senate;

(2) the term "education reform" includes efforts to expand and improve the secular education system in Pakistan, and to develop and utilize a moderate curriculum for private religious schools in Pakistan.

**SA 3695.** Mr. McCONNELL (for Mr. LEAHY) proposed an amendment to the bill H.R. 4818, making appropriations for foreign operations, export financing, and related programs for the fiscal year ending September 30, 2005, and for other purposes; as follows:

On page 128, line 19, after "shall" insert the following: "Consult with the appropriate congressional committees."

**SA 3696.** Mr. McCONNELL (for Mr. COLEMAN (for himself, Mr. CORZINE, Mr. CHAMBLISS, Mr. FEINGOLD, Mr. LAUTENBERG, Mr. BAYH, Ms. MIKULSKI, and Mr. SANTORUM)) proposed an amendment to the bill H.R. 4818, making appropriations for foreign operations, export financing, and related programs for the fiscal year ending September 30, 2005, and for other purposes; as follows:

On page 183, after line 23, add the following:

UNITED NATIONS RESOLUTIONS ON ISRAEL

SEC. 599F. (a) The Senate makes the following findings:

(1) The United Nations General Assembly and United Nations Security Council have over a period of many years engaged in a pattern of enacting measures and resolutions castigating and condemning the state of Israel.

(2) Despite the myriad of challenges facing the world community, the United Nations General Assembly has devoted a disproportionate amount of time and resources to castigating Israel;

(3) During the fifty-seventh session of the United Nations General Assembly, the General Assembly adopted a total of 80 resolutions by roll call vote, 23 of which related to Israel and were opposed by the United States.

(4) The United States has a responsibility to promote fair and equitable treatment of all nations in the context of international organizations, including the United Nations.

(b) It is the sense of the Senate that the President, the United States Permanent Representative to the United Nations, and other appropriate United States officials should—

(1) work to dissuade member states of the United Nations from voting in support of United Nations General Assembly resolutions that unfairly castigate Israel; and

(2) promote within the United Nations General Assembly more balanced and constructive approaches to resolving the conflict in the Middle East.

(c) Section 406(b)(4) of the Foreign Relations Authorization Act, Fiscal Years 1990 and 1991 (Public Law 101-246; 22 U.S.C. 2414a(b)(4)) is amended by inserting after "United States" the following: ", including a

separate listing of all plenary votes cast by member countries of the United Nations in the General Assembly on resolutions specifically related to Israel that are opposed by the United States".

**SA 3697.** Mr. McCONNELL (for Mr. SCHUMER) proposed an amendment to the bill H.R. 4818, making appropriations for foreign operations, export financing, and related programs for the fiscal year ending September 30, 2005, and for other purposes; as follows:

On page 183, after line 23, add the following:

SENSE OF THE SENATE ON VIOLATIONS OF RELIGIOUS FREEDOM IN SAUDI ARABIA

SEC. 599F. It is the sense of the Senate that, in light of the designation of Saudi Arabia as a country of particular concern under section 402(b)(1)(A) of the International Religious Freedom Act of 1998 (22 U.S.C. 642(b)(1)(A)) because the Government of Saudi Arabia has engaged in or tolerated particularly severe violations of religious freedom, the President should—

(1) under the authority in section 402(c)(2) and 405(c) of such Act, negotiate a binding agreement with the Government of Saudi Arabia that requires such Government to phase out any program, policy, or practice that contributes to the violations of religious freedom occurring or being tolerated in Saudi Arabia; or

(2) take an action described in one of the paragraphs (9) through (15) of 405(a) of such Act or a commensurate action under the authority in section 402(c)(1)(B) of such Act with respect to Saudi Arabia that the President determines is appropriate after consideration of the recommendations for United States policy made by the United States Commission on International Religious Freedom.

**SA 3698.** Mr. McCONNELL (for Mr. LEAHY) proposed an amendment to the bill H.R. 4818, making appropriations for foreign operations, export financing, and related programs for the fiscal year ending September 30, 2005, and for other purposes; as follows:

On page 139, line 22, after "conflict" insert: ", respond to disasters,

**SA 3699.** Mr. McCONNELL (for Mr. SCHUMER) proposed an amendment to the bill H.R. 4818, making appropriations for foreign operations, export financing, and related programs for the fiscal year ending September 30, 2005, and for other purposes; as follows:

On page 112, line 4, after "FINES", insert: "AND REAL PROPERTY TAXES"

On page 112, line 10, after "penalties", insert: "and unpaid property taxes"

On page 112, line 15, after "penalties", insert: "and unpaid property taxes"

On page 112, line 24, after "penalties", insert: "and unpaid property taxes"

On page 113, line 1, after "(d)", insert: "(1)"

On page 113, line 2, after "(a)", insert: "with respect to parking fines and penalties"

On page 113, line 6, after "so.", insert: "(2) The Secretary of State may waive the requirements set forth in subsection (a) with respect to the unpaid property taxes if the Secretary of State determines that it is in the national interests of the United States to do so."

On page 113, line 13, after "penalties", insert: "and unpaid property taxes and interest"

On page 114, line 12, "2004", insert: "(4) The term 'unpaid property taxes' means the

amount of unpaid taxes and interest on such taxes that have accrued on real property in the District of Columbia or New York, New York under applicable law.”

**SA 3700.** Mr. MCCONNELL (for Mr. ENSIGN) proposed an amendment to the bill H.R. 4818, making appropriations for foreign operations, export financing, and related programs for the fiscal year ending September 30, 2005, and for other purposes; as follows:

On page 183, after line 23, add the following:

SUPPORT FOR THE POLITICAL INDEPENDENCE OF  
LEBANON

SEC. 599F. (a) The Senate makes the following findings:

(1) The United States has long supported the sovereignty, territorial integrity, and political independence of Lebanon and the sole and exclusive exercise by the Government of Lebanon of national governmental authority throughout that country.

(2) The continued presence in Lebanon of nongovernmental armed groups and militias, including Hizbollah, prevents the Government of Lebanon from exercising its full sovereignty over all territory in that country.

(3) The Government of Syria has had a military presence in Lebanon since 1976, and maintains approximately 20,000 troops in Lebanon.

(4) The Government of Syria continues to violate United Nations Security Council Resolution 520, adopted in 1982, which demands that “all non-Lebanese forces” leave Lebanon.

(5) Syria has, since 1979, been labeled by the Department of State as a state sponsor of terrorism.

(6) President George W. Bush signed an Executive order on May 11, 2004, that implements sanctions against the Government of Syria pursuant to the Syria Accountability and Lebanese Sovereignty Restoration Act of 2003 (Public Law 108-175; 22 U.S.C. 2151 note), demonstrating the resolve of the United States to address both the continued military presence of Syria in Lebanon and the support of the Government of Syria for terrorism.

(7) United Nations Security Council Resolution 1559, approved on September 2, 2004, expressed support for a free and fair electoral process in the upcoming presidential election in Lebanon conducted according to constitutional rules adopted in Lebanon without foreign interference or influence.

(8) On September 3, 2004, the Government of Syria, according to numerous reports, exerted undue influence upon government officials in Lebanon to amend the constitution to extend the term of the President of Lebanon, Emile Lahoud, who is supported by the Government of Syria.

(b) Congress—

(1) commends President George W. Bush for implementing sanctions on the Government of Syria pursuant to the Syria Accountability and Lebanese Sovereignty Restoration Act of 2003;

(2) urges the United Nations to seek a firm, negotiated schedule for the complete withdrawal from Lebanon of Syria armed forces in order to facilitate the restoration of the sovereignty, territorial integrity, and political independence of Lebanon;

(3) calls upon the Government of Syria to immediately withdraw its troops from Lebanon in accordance with United Nations resolutions;

(4) demands that the Government of Syria—

(A) cease its support and armament of terrorist groups such as Hizbollah; and

(B) facilitate efforts by the legitimate national government and armed forces of Lebanon to disarm all nongovernmental armed groups and militias located in Lebanon and to extend central government authority throughout Lebanon; and

(5) condemns all efforts to derail the democratic process in Lebanon and to interfere with the legitimate election process in that country.

**SA 3701.** Mr. MCCONNELL (for Mr. BINGAMAN) proposed an amendment to the bill H.R. 4818, making appropriations for foreign operations, export financing, and related programs for the fiscal year ending September 30, 2005, and for other purposes; as follows:

On page 134, line 16, after the period insert:

(e) AVAILABILITY AND USE OF FUNDS.—Funds appropriated under the heading “International Organizations and Programs” that are not made available for UNFPA because of the operation of any provision of law shall remain available until September 30, 2006: Provided, That funds made available pursuant to this section may not be used for any other purpose, notwithstanding the authority contained in sections 451, 610 and 614 of the Foreign Assistance Act of 1961, or any other provisions of law unless specifically authorized in subsequent legislation.

#### NOTICES OF HEARINGS/MEETINGS

##### COMMITTEE ON ENERGY AND NATURAL RESOURCES

Mr. DOMENICI. Mr. President, I would like to announce for the information of the Senate and the public that the following hearing has been scheduled before the committee on Energy and Natural Resources.

The hearing will be held on Thursday, September 30 at 10:30 a.m., in room SD-366.

The purpose of this hearing is to receive testimony regarding issues related to low level radioactive waste.

Because of the limited time available for the hearing, witnesses may testify by invitation only. However, those wishing to submit written testimony for the hearing record should send two copies of their testimony to the Committee on Energy and Natural Resources, United States Senate, SD-364 Dirksen Senate Office Building, Washington, DC 20510-6150.

For further information, please contact: Clint Williamson at 202-224-7556, Dr. Pete Lyons at 202-224-5861 or Shane Perkins at 202-224-7555.

#### AUTHORITY FOR COMMITTEES TO MEET

##### COMMITTEE ON ARMED SERVICES

Mr. ENSIGN. Mr. President, I ask unanimous consent that the Committee on Armed Services be authorized to meet during the session of the Senate on September 23, 2004, at 2:30 p.m., in open session to receive testimony on the global posture review of United States military forces Stationed overseas.

The PRESIDING OFFICER. Without objection, it is so ordered.

##### COMMITTEE ON HEALTH, EDUCATION, LABOR, AND PENSIONS

Mr. ENSIGN. Mr. President, I ask unanimous consent that the Committee on Health, Education, Labor, and Pensions be authorized to meet for a hearing entitled “Prescription Drug Abuse and Diversion: The Role of Prescription Drug Monitoring Program” during the session of the Senate on Thursday, September 23, 2004, at 2 p.m., in SD-430.

The PRESIDING OFFICER. Without objection, it is so ordered.

##### SELECT COMMITTEE ON INTELLIGENCE

Mr. ENSIGN. Mr. President, I ask unanimous consent that the Select Committee on Intelligence be authorized to meet during the session of the Senate on September 23, 2004, at 4 p.m., to hold a closed business meeting.

The PRESIDING OFFICER. Without objection, it is so ordered.

#### PRIVILEGE OF THE FLOOR

Mr. ENSIGN. Madam President, I ask unanimous consent that Margaret Klutz, a member of Senator DOLE’s staff, be given floor privileges for the duration of today’s session.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. BAUCUS. Madam President, I ask unanimous consent that the privileges of the floor be granted to the following fellows and interns of the Finance Committee for the consideration of the conference report on H.R. 1308, the Increased Child Tax Credit bill: Mary Tuckerman, Priya Mahanti, Audrey Schultz, Brittney McClary, Kelsie Eggenasperger, Paige Lester, Jeremy Sylestine, Jodi George, Scott Landes, and Matt Stokes.

The PRESIDING OFFICER. Without objection, it is so ordered.

#### COMMEMORATING THE 215TH ANNI- VERSARY OF THE UNITED STATES MARSHALS SERVICE

Mr. MCCONNELL. I ask unanimous consent that the Senate proceed to the immediate consideration of S. Res. 433, submitted earlier today by Senators LAUTENBERG and CRAIG.

The PRESIDING OFFICER. The clerk will report the resolution by title.

The legislative clerk read as follows:  
A resolution (S. Res. 433) commemorating the 215th anniversary of the United States Marshals Service.

There being no objection, the Senate proceeded to consider the resolution.

Mr. MCCONNELL. I ask unanimous consent that the resolution and preamble be agreed to en bloc, the motion to reconsider be laid on the table, any statements relating thereto be printed in the RECORD without intervening action or debate.

The PRESIDING OFFICER. Without objection, it is so ordered.

The resolution (S. Res. 433) was agreed to.

The preamble was agreed to.

The resolution, with its preamble, reads as follows:

S. RES. 433

Whereas the Act entitled "An Act to establish the Judicial Court of the United States", approved September 24, 1789 (1 Stat. 73) ("the Judiciary Act of 1789"), directed the appointment of a Marshal and launched the United States Marshals Service;

Whereas the Judiciary Act of 1789 determined that law enforcement would be the primary function of the United States Marshal;

Whereas President George Washington subsequently appointed the first 13 United States Marshals that same year;

Whereas during 215 years of service, United States Marshals have executed warrants, distributed presidential proclamations, registered enemy aliens in time of war, and helped conduct the national census;

Whereas during 215 years of service, United States Marshals have protected the President and the Federal courts, provided for the custody and transportation of Federal prisoners, and maintained and disposed of seized and forfeited properties;

Whereas through the Witness Security Program, United States Marshals have provided for the security, health, and safety of more than 7,500 government witnesses and 9,500 family members whose lives were in danger as a result of the witnesses' testimony against drug traffickers, terrorists, organized crime members, and other major criminals;

Whereas during 215 years of service, United States Marshals have conducted their mission of fugitive apprehension with skill and valor; and

Whereas United States Marshals carry out complex and life-threatening missions daily to maintain the integrity of the judicial process of the United States: Now, therefore, be it

*Resolved*, That the Senate—

(1) commemorates the 215th anniversary of the United States Marshals Service;

(2) recognizes the United States Marshals Service as one of the most versatile and effective law enforcement agencies in the world; and

(3) honors the men and women who have served the United States Marshals Service and our Nation so well with their dedication to justice, integrity, and service.

#### GREATER CIVIC AWARENESS

Mr. MCCONNELL. Madam President, I ask unanimous consent that the Senate proceed to the immediate consideration of S. Res. 434 submitted earlier today by Senators LEVIN, COCHRAN, LEAHY, ALLEN, and others.

The PRESIDING OFFICER. The clerk will report the resolution by title.

The legislative clerk read as follows:

A resolution (S. Res. 434) recognizing and supporting all efforts to promote greater civic awareness among the people of the United States.

There being no objection, the Senate proceeded to consider the resolution.

Mr. MCCONNELL. Madam President, I ask unanimous consent that the resolution and preamble be agreed to en bloc, the motion to reconsider be laid upon the table, and any statements relating thereto be printed in the RECORD without intervening action or debate.

The PRESIDING OFFICER. Without objection, it is so ordered.

The resolution (S. Res. 434) was agreed to.

The preamble was agreed to.

The resolution, with its preamble, reads as follows:

S. RES. 434

Whereas the Constitution of the United States establishes a representative form of government in which the people of the United States elect Members of the House of Representatives and Senators of the Senate, and each of the States appoint electors who, based on the popular vote of the State, select the President and the Vice-President;

Whereas the 15th, 19th, 24th, and 26th amendments to the Constitution establish that the right of citizens of the United States to vote shall not be denied or abridged on account of race, color, or previous condition of servitude; on account of sex; by reason of failure to pay any poll tax or other tax; and on account of age for those 18 years of age and older;

Whereas the right of citizens of the United States to vote is fundamental to our representative form of government;

Whereas many eligible citizens do not exercise the right to vote;

Whereas numerous civic awareness organizations and advocacy groups at the Federal, State, and local level actively promote voter registration and voter participation; and

Whereas many communities and schools have instituted civic awareness programs: Now, therefore, be it

*Resolved*, That the Senate—

(1) recognizes and supports all efforts to promote greater civic awareness among the people of the United States, including civic awareness programs such as candidate forums and voter registration drives; and

(2) encourages local communities and elected officials at all levels of government to promote greater awareness among the electorate of civic responsibility and the importance of participating in these elections.

#### CONGRATULATING THE PARTICIPANTS IN THE 2004 SUMMER OLYMPIC GAMES

Mr. MCCONNELL. Madam President, I ask unanimous consent that the Commerce Committee be discharged from further consideration of S. Res. 427 and that the Senate then proceed to its consideration.

The PRESIDING OFFICER. Without objection, it is so ordered.

The clerk will report the resolution by title.

The legislative clerk read as follows:

A resolution (S. Res. 427) congratulating the citizens of Greece, the members of the Athens 2004 Organizing Committee for the Olympic and Paralympic Games, the International Olympic Committee, the U.S. Olympic Committee, the 2004 U.S. Olympic Team, athletes from around the World, and all the personnel who participated in the 2004 Olympic Summer Games in Athens, Greece.

There being no objection, the Senate proceeded to consider the resolution.

Mr. MCCONNELL. Madam President, I ask unanimous consent that the resolution and preamble be agreed to en bloc, the motion to reconsider be laid upon the table, and any statements relating thereto be printed in the RECORD without further intervening action or debate.

The PRESIDING OFFICER. Without objection, it is so ordered.

The resolution (S. Res. 427) was agreed to.

The preamble was agreed to.

The resolution, with its preamble, reads as follows:

S. RES. 427

Whereas Greece—birthplace of the Olympics—was selected on September 5, 1997, as the host of the 2004 Olympic Summer Games;

Whereas from August 13 to August 29, 2004, the Olympic Summer Games returned to Greece, more than 100 years after Athens staged the first modern Olympics in 1896 and nearly 3 millennia after Greece staged the first Olympics in 776 B.C.;

Whereas the people of Greece opened their hearts to the athletes who came together from all over the world and took part in the 2004 Olympic Summer Games in the best spirit of good sportsmanship;

Whereas the President and Managing Director of the Athens 2004 Organizing Committee for the Olympic and Paralympic Games and their associates, the Mayor of Athens, and the Government of Greece—particularly the officials from the Ministry of Culture in collaboration with the Ministry of Public Works—did an outstanding job in staging a great Olympic Summer Games in a manner that embodied the legacy, ideals, and values that Hellenic culture has given the world;

Whereas the Government of Greece, entrusted with the responsibility of protecting the athletes, coaches, judges, and spectators of the 2004 Olympic Summer Games, rose to the challenges to provide a safe Olympic Summer Games;

Whereas 10,500 athletes and 5,500 team officials from a record 201 National Olympic Committees prepared for and competed in the Olympic Summer Games with unmatched dedication, and inspired the world with their spirit of peaceful competition;

Whereas over 5,000 athletes from 140 nations will compete in the 2004 Paralympic Summer Games in Athens, Greece, representing the broadest country participation in Paralympic history and reminding the world that physical challenges are no limit to human achievement;

Whereas the Olympic venues constructed by Greece have been hailed as world class and have set a new standard of modernity for all future Olympic Games;

Whereas the 531 members of the United States Olympic Team added substantially to the great legacy of sportsmanship and athleticism that has characterized the history of United States Olympic competition;

Whereas the security personnel at the 2004 Olympic Summer Games all worked to ensure that the 2004 Olympic Summer Games were safe and secure for athletes and spectators alike;

Whereas over 5,000 individuals of Greece and other citizens from around the world volunteered their time and talents to show the world the best that Greece has to offer; and

Whereas the 2004 Olympic Summer Games accomplished the principles set forth by the Olympic movement, including the aim to "encourage the Olympic spirit of peace and harmony, which brings the people from across the world together around Olympic sport": Now, therefore, be it

*Resolved*, That the Senate extends its heartiest congratulations for a job well done to the citizens of Greece, the members of the Athens 2004 Organizing Committee for the Olympic and Paralympic Games, the International Olympic Committee, the United States Olympic Committee, the members,

coaches, and officials of the 2004 United States Olympic Team, athletes from around the world, and the security personnel and volunteers who ensured that the 2004 Olympic Summer Games in Athens was a great success.

**JOHN HEINZ SENATE FELLOWSHIP PROGRAM**

Mr. McCONNELL. Madam President, I ask unanimous consent that the Rules Committee be discharged from further action of S. Res. 428 and the Senate now proceed to its consideration.

The PRESIDING OFFICER. Without objection, it is so ordered.

The clerk will report the resolution by title.

The legislative clerk read as follows:

A resolution (S. Res. 428) to reauthorize the John Heinz Senate Fellowship Program.

There being no objection, the Senate proceeded to consider the resolution.

Mr. McCONNELL. Madam President, I ask unanimous consent the resolution be agreed to, the motion to reconsider be laid upon the table, and that any statements relating to the resolution be printed in the RECORD.

The PRESIDING OFFICER. Without objection, it is so ordered.

The resolution (S. Res. 428) was agreed to.

The preamble was agreed to.

The resolution, with its preamble, reads as follows:

S. RES. 428

*Resolved,*

**SECTION 1. JOHN HEINZ SENATE FELLOWSHIP PROGRAM.**

Senate Resolution 356, 102d Congress, agreed to October 7, 1992, is amended by striking section 5 and inserting the following:

**“SEC. 5. FUNDS.**

“There are authorized to be appropriated to carry out the provisions of this resolution \$85,000 for each of fiscal years 2005 through 2009.”

**EXPRESSING THE SENSE OF CONGRESS IN SUPPORT OF THE ONGOING WORK OF THE ORGANIZATION FOR SECURITY AND COOPERATION IN EUROPE**

Mr. McCONNELL. Madam President, I ask unanimous consent that the Foreign Relations Committee be dis-

charged from further consideration of S. Con. Res. 110, and the Senate proceed to its immediate consideration.

The PRESIDING OFFICER. Without objection, it is so ordered. The clerk will report the concurrent resolution by title.

The legislative clerk read as follows:

A concurrent resolution (S. Con. Res. 110) expressing the sense of Congress in support of the ongoing work of the Organization for Security and Cooperation in Europe (OSCE) in combating anti-Semitism, racism, xenophobia, discrimination, intolerance, and related violence.

There being no objection, the Senate proceeded to consider the concurrent resolution.

Mr. CAMPBELL. Madam President, I applaud the leadership for taking up S. Con. Res. 110, a resolution expressing the sense of Congress in support of the ongoing work of the Organization for Security and Cooperation in Europe, OSCE, in combating anti-Semitism, racism, xenophobia, discrimination, intolerance, and related violence.

The Helsinki Commission, which I co-chair, has been on the forefront of efforts to combat anti-Semitism throughout the 55 participating States that comprise the OSCE. Commission initiatives have been aimed at urging all OSCE countries to take real action, to ensure that the issue of anti-Semitism is not swept under the rug or disguised in misleading euphemisms like “hooliganism.” The latent, yet persistent, problem of anti-Semitism is one that cannot be ignored, but rather must be met head on, with the full force and weight of elected leaders and Government officials publicly denouncing acts of anti-Semitism and related violence.

For this reason, I am pleased the U.S. Senate today will be on record in our fight against anti-Semitism and speak to this pernicious problem. I want to highlight one portion of the resolution that calls for the Bulgarian Chairman-in-Office and the incoming Slovenian CiO to “consider appointing” an individual to the post of a “personal envoy.” This high profile position would help ensure “sustained attention with respect to fulfilling OSCE commitments on the reporting of anti-Semitic crimes.” The need for this position was made clear in a recent report by the OSCE Office for Democratic Institutions and Human Rights.

At the end of June the OSCE’s Office for Democratic Institutions and Human Right’s ODIHR reported that only 20 of 55 participating States had responded to the four requests for submissions issued by ODIHR between January 28 and May 28. Canada and Slovakia have since made submissions. Each participating State has been asked to forward to ODIHR information concerning legislation and statistics about anti-Semitic crimes and hate crimes, as agreed to under the Maastricht Ministerial Council Decision and the Permanent Council Decision highlighted in the Berlin Declaration.

Mr. President I ask unanimous consent that a summary of the responses from participating States, dated June 21, 2004 be printed in the RECORD following this statement.

The PRESIDING OFFICER. Without objection, it is so ordered.

(See exhibit 1.)

Mr. CAMPBELL. As actions speak louder than words, the poor compliance indicates a lack of the political will by some to make fighting anti-Semitism and intolerance a high priority. Therefore, a personal envoy could work to encourage participating States to honor their commitments and to forward the information to ODIHR for compilation, raising these concerns at the highest level. I consequently urge Bulgaria and Slovenia, along with all other participating States, will support efforts to create a personal envoy of the OSCE Chairman in Office on anti-Semitism. I note that the current OSCE Chair, Foreign Minister Solomon Passy is in Washington this week for consultations and I urge him to appoint such a representative before the end of Bulgaria’s chairmanship.

As Secretary of State Powell stated at the Berlin Conference, “We must send the clear message far and wide that anti-Semitism is always wrong and it is always dangerous. We must send the clear message that anti-Semitic hate crimes are exactly that: crimes, and that these crimes will be aggressively prosecuted.” Senate passage of S. Con. Res. 110 will bolster the ongoing work of the OSCE in confronting and combating anti-Semitism.

Exhibit 1

PARTICIPATING STATE RESPONSES TO NOTE VERBALE

[As of 21st June 2004]

Participating State	Responded to NV	Statistics	Legislation	National initiatives	Nomination of authority responsible for collection and provision of info
Albania	Yes	X	Yes	X	X
Andorra	X	X	X	X	X
Armenia	X	X	X	X	X
Austria	Yes	Yes	Yes	Yes	X
Azerbaijan	X	X	X	X	X
Belarus	Yes	Yes	Yes	Yes	X
Belgium	X	X	X	X	X
Bosnia and Herzegovina	X	X	X	X	X
Bulgaria	Yes	X	Yes	Yes	X
Canada	X	X	X	X	X
Croatia	Yes	Yes	Yes	Yes	X
Cyprus	X	X	X	X	X

Exhibit 1—Continued  
 PARTICIPATING STATE RESPONSES TO NOTE VERBALE  
 [As of 21st June 2004]

Participating State	Responded to NV	Statistics	Legislation	National initiatives	Nomination of authority responsible for collection and provision of info
Czech Republic	X	X	X	X	X
Denmark	Yes	Yes	Yes	Yes	X
Estonia	X	X	X	X	X
Finland	Yes	Yes	Yes	Yes	X
France	X	X	X	X	X
Georgia	X	X	X	X	X
Germany	Yes	Yes	Yes	Yes	X
Greece	X	X	X	X	X
Holy See	Yes	X	X	Yes	Yes
Hungary	X	X	X	X	X
Iceland	X	X	X	X	X
Ireland	X	X	X	X	X
Italy	X	X	X	X	X
Kazakhstan	X	X	X	X	X
Kyrgyzstan	X	X	X	X	X
Latvia	Yes	Yes	Yes	Yes	Yes
Liechtenstein	Yes	X	Yes	Yes	X
Lithuania	Yes	Yes	Yes	Yes	X
Luxembourg	Yes	X	Yes	Yes	X
Malta	Yes	X	Yes	X	X
Moldova	Yes	Yes	Yes	X	X
Monaco	X	X	X	X	X
Netherlands	X	X	X	X	X
Norway	X	X	X	X	X
Poland	Yes	Yes	Yes	Yes	X
Portugal	X	X	X	X	X
Romania	Yes	X	Yes	Yes	X
Russian Federation	X	X	X	X	X
San Marino	X	X	X	X	X
Serbia and Montenegro	X	X	X	X	X
Slovak Republic	X	X	X	X	X
Slovenia	X	X	X	X	X
Spain	X	X	X	X	X
Sweden	Yes	Yes	Yes	Yes	Yes
Switzerland	Yes	Yes	Yes	Yes	Yes
Tajikistan	X	X	X	X	X
Former Yugoslav Republic of Macedonia	X	X	X	X	X
Turkey	X	X	X	X	X
Turkmenistan	X	X	X	X	X
Ukraine	X	X	X	X	X
United Kingdom of Great Britain and Northern Ireland	X	X	X	X	X
United States of America	Yes	Yes	Yes	Yes	X
Uzbekistan	X	X	X	X	X

Mr. MCCONNELL. Madam President, I ask unanimous consent that the amendments at the desk be agreed to, the concurrent resolution, as amended, be agreed to, the preamble, as amended, be agreed to, the motions to reconsider be laid upon the table, and that any statements relating to the concurrent resolution be printed in the RECORD.

The PRESIDING OFFICER. Without objection, it is so ordered.

The amendments (Nos. 3677 and 3678) were agreed to, as follows:

AMENDMENT NO. 3677

(Purpose: to propose a substitute to the resolution)

Strike all after the resolving clause and insert the following:

That it is the sense of Congress that—

(1) the United States Government and Congress should unequivocally condemn acts of anti-Semitism and intolerance whenever and wherever they occur;

(2) officials and elected leaders of all Organization for Security and Cooperation in Europe (OSCE) participating states, including all OSCE Mediterranean Partner for Cooperation countries, should also unequivocally condemn acts of anti-Semitism, racism, xenophobia, and discrimination whenever and wherever they occur;

(3) the participating states of the OSCE should be commended for supporting the Berlin Declaration and for working to bring increased attention to incidents of anti-Semitism and intolerance in the OSCE region;

(4) the United States Government, including Members of Congress, recognizing that the fundamental job of combating anti-Semitism and intolerance falls to governments,

should work with other OSCE participating states and their parliaments to encourage the full compliance with OSCE commitments and, if necessary, urge the creation of legal mechanisms to combat and track acts of anti-Semitism and intolerance;

(5) all participating states, including the United States, should forward their respective laws and data on incidents of anti-Semitism and other hate crimes to the OSCE Office for Democratic Institutions and Human Rights (ODIHR) for compilation and provide adequate resources for the completion of its duties;

(6) the United States should encourage the Bulgarian Chairman-in-Office, in consultation with the incoming Slovenian Chairman-in-Office, to consider appointing a high level “personal envoy” to ensure sustained attention with respect to fulfilling OSCE commitments on the reporting of anti-Semitic crimes;

(7) the United States should urge OSCE participating states to support the January 2000 Declaration of the Stockholm International Forum on the Holocaust, and the work of the Task Force for International Cooperation on Holocaust Education, Remembrance and Research, in developing effective methodologies to teach the lessons of the Holocaust; and

(8) all OSCE participating states should renew and revitalize efforts to implement their existing commitments to fight anti-Semitism and intolerance, and keep sharp focus on these issues as part of the usual work of the OSCE Permanent Council, the Human Dimension Implementation Review Meeting, the Ministerial Council and summits.

AMENDMENT NO. 3678

(Purpose: To propose a substitute to the preamble)

Strike the preamble and insert the following:

Whereas anti-Semitism is a unique evil and an affront to human rights that must be unequivocally condemned, and a phenomenon that, when left unchecked, has led to violence against members of the Jewish community and Jewish institutions;

Whereas racism, xenophobia, and discrimination are also pernicious ills that erode the dignity of the individual and undermine the achievement and preservation of stable democratic societies;

Whereas to be effective in combating these phenomena, governments must respond to related violence while seeking to address the underlying sources of anti-Semitism, racism, xenophobia, discrimination, intolerance, and related violence through public denouncements by elected leaders, vigorous law enforcement, and education;

Whereas all Organization for Security and Cooperation in Europe (OSCE) participating states must confront acts of anti-Semitism and intolerance, and must deal effectively with acts of violence against Jews and Jewish cultural sites, as well as against ethnic and religious minority groups, in keeping with their OSCE commitments;

Whereas education is critical in overcoming intolerance and it is essential that those responsible for formulating education policy recognize the importance of teaching about the Holocaust and intolerance as a tool to fight anti-Semitism, racism, xenophobia, and discrimination among young people;

Whereas ensuring proper training of law enforcement officers and military forces is vital in keeping alive the memory of the



Holocaust and to the importance of understanding and responding to incidents of anti-Semitism and intolerance;

Whereas OSCE participating states have repeatedly committed to condemn anti-Semitism and intolerance, foremost in the historic 1990 Copenhagen Concluding Document that, for the first time, declared "participating [s]tates clearly and unequivocally condemn totalitarianism, racial and ethnic hatred, anti-Semitism, xenophobia and discrimination against anyone," and stated their intent to "take effective measures . . . to provide protection against any acts that constitute incitement to violence against persons or groups based on national, racial, ethnic or religious discrimination, hostility or hatred, including anti-Semitism";

Whereas the OSCE Parliamentary Assembly has demonstrated leadership by unanimously passing resolutions at its annual sessions in 2002 and 2003 that condemn anti-Semitism, racial and ethnic hatred, xenophobia, and discrimination and call upon participating states to speak out against these acts and to ensure aggressive law enforcement by local and national authorities;

Whereas the 2002 Porto OSCE Ministerial Council Decision committed participating states to "take strong public positions against hate speech and other manifestations of aggressive nationalism, racism, chauvinism, xenophobia, anti-Semitism and violent extremism," specifically condemned the "recent increase in anti-Semitic incidents in the OSCE area, recognizing the role that the existence of anti-Semitism has played throughout history as a major threat to freedom," and urged for the "convening of separately designated human dimension events on issues addressed in this decision, including on the topics of anti-Semitism, discrimination and racism and xenophobia";

Whereas the 2003 OSCE Vienna conferences on anti-Semitism and racism, xenophobia, and discrimination were groundbreaking, as the OSCE and its participating states met to discuss ways to combat these destructive forces;

Whereas the 2003 Maastricht Ministerial Council approved follow-up OSCE conferences on anti-Semitism and on racism, xenophobia and discrimination, and encouraged "all participating [s]tates to collect and keep records on reliable information and statistics on hate crimes, including on forms of violent manifestations of racism, xenophobia, discrimination, and anti-Semitism," as well as to inform the OSCE Office of Democratic Institutions and Human Rights (ODIHR) "about existing legislation regarding crimes fueled by intolerance and discrimination";

Whereas at the 2004 OSCE Conference on Anti-Semitism, hosted in the German capital, the Bulgarian Chairman-in-Office issued the "Berlin Declaration" which stated unambiguously that "international developments or political issues, including those in Israel or elsewhere in the Middle East, never justify anti-Semitism";

Whereas the Berlin Declaration advances the process of monitoring of anti-Semitic crimes and hate crimes, as all OSCE participating states committed to "collect and maintain" statistics about these incidents and to forward that information to the ODIHR for compilation;

Whereas during the closing conference plenary, the German Foreign Minister and others highlighted the need to ensure all participating states follow through with their commitments and initiate efforts to track anti-Semitic crimes and hate crimes; and

Whereas the Government of Spain announced its willingness to organize and hold the next OSCE Conference on Anti-Semitism in Cordoba, Spain, in the event the OSCE

Ministerial Council decides to hold another conference on anti-Semitism

The concurrent resolution (S. Con. Res. 110), as amended, was agreed to.

The preamble, as amended, was agreed to.

The concurrent resolution, with its preamble, reads as follows:

(The concurrent resolution will be printed in a future edition of the RECORD.)

#### RECOGNIZING THAT PREVENTION OF SUICIDE IS A COMPELLING NATIONAL PRIORITY

Mr. MCCONNELL. Madam President, I ask unanimous consent that the HELP Committee be discharged from further consideration of S. Con. Res. 119, and the Senate proceed to its immediate consideration.

The PRESIDING OFFICER. Without objection, it is so ordered. The clerk will report the concurrent resolution by title.

The legislative clerk read as follows:

A concurrent resolution (S. Con. Res. 119) recognizing that prevention of suicide is a compelling national priority.

There being no objection, the Senate proceeded to consider the concurrent resolution.

Mr. MCCONNELL. Madam President, I ask unanimous consent that the concurrent resolution be agreed to, the preamble be agreed to, the motion to reconsider be laid upon the table, and that any statements relating to the concurrent resolution be printed in the RECORD.

Mr. REID. Madam President, I ask unanimous consent that I be added as a cosponsor of this concurrent resolution.

The PRESIDING OFFICER. Without objection, it is so ordered.

The concurrent resolution (S. Con. Res. 119) was agreed to.

The preamble was agreed to.

The concurrent resolution, with its preamble, reads as follows:

S. CON. RES. 119

Whereas suicide is one of the most disruptive and tragic events a family and a community can experience, and it occurs at a national rate of 30,000 suicides annually;

Whereas suicide is the fastest growing cause of death among youths and the second leading cause of death among college students;

Whereas suicide kills youths 6 to 9 times more often than homicide;

Whereas research shows that 95 percent of all suicides are preventable;

Whereas research shows that the prevention of suicide must be recognized as a national priority;

Whereas community awareness and education will encourage the development of strategies to prevent suicide;

Whereas during the 105th Congress, both the Senate and the House of Representatives unanimously agreed to resolutions recognizing suicide as a national problem and declaring suicide prevention programs to be a national priority (Senate Resolution 84, 105th Congress, agreed to May 6, 1997, and House of Representatives Resolution 212, 105th Congress, agreed to October 9, 1998);

Whereas the yellow ribbon is rapidly becoming recognized internationally as the

symbol for the awareness and prevention of suicide, and it is recognized and used by suicide prevention groups, crisis centers, schools, churches, youth centers, hospitals, counselors, teachers, parents, and especially youth themselves; and

Whereas the week beginning September 19, 2004, should be recognized as Yellow Ribbon Suicide Awareness and Prevention Week: Now, therefore, be it

*Resolved by the Senate (the House of Representatives concurring), That Congress—*

(1) recognizes that the need to increase awareness about and prevent suicide is a compelling national priority;

(2) reaffirms the commitment of Congress to the priorities expressed by the 105th Congress, in Senate Resolution 84 and House Resolution 212, to continue to recognize suicide prevention as a national priority; and

(3) encourages Americans, communities, and the Nation to work to increase awareness about and prevent suicide.

#### AMENDING THE STEVENSON-WYDLER TECHNOLOGY INNOVATION ACT OF 1980

Mr. MCCONNELL. Madam President, I ask unanimous consent that the Commerce Committee be discharged from further consideration of H.R. 3389, and the Senate proceed to its immediate consideration.

The PRESIDING OFFICER. Without objection, it is so ordered. The clerk will report the bill by title.

The legislative clerk read as follows:

A bill (H.R. 3389) to amend the Stevenson-Wylder Technology Innovation Act of 1980 to permit Malcolm Baldrige National Quality Awards to be made to nonprofit organizations.

There being no objection, the Senate proceeded to consider the bill.

Mr. MCCONNELL. Madam President, I ask unanimous consent that the bill be read a third time and passed, the motion to reconsider be laid upon the table, and that any statements relating to the bill be printed in the RECORD.

The PRESIDING OFFICER. Without objection, it is so ordered.

The bill (H.R. 3389) was read the third time and passed.

#### COMPREHENSIVE PEACE IN SUDAN ACT OF 2004

Mr. MCCONNELL. Madam President, I ask unanimous consent that the Foreign Relations Committee be discharged from further consideration of S. 2781 and the Senate proceed to its immediate consideration.

The PRESIDING OFFICER. Without objection, it is so ordered. The clerk will report the bill by title.

The legislative clerk read as follows:

A bill (S. 2781) to express the sense of Congress regarding the conflict in Darfur, Sudan, to provide assistance for the crisis in Darfur and for comprehensive peace in Sudan, and for other purposes.

There being no objection, the Senate proceeded to consider the bill.

Mr. MCCONNELL. Madam President, I ask unanimous consent that the Lugar amendment at the desk be agreed to, the bill, as amended, be read

a third time and passed, the motion to reconsider be laid upon the table, and any statements relating to the bill be printed in the RECORD.

The PRESIDING OFFICER. Without objection, it is so ordered.

The amendment (No. 3679) was agreed to.

(The amendment is printed in today's RECORD under "Text of Amendments.")

The bill (S. 2781), as amended, was read the third time and passed.

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MEASURES READ THE FIRST  
TIME—S. 2844 and S. 2845

Mr. McCONNELL. Madam President, I understand there are two bills at the desk. I ask for their first reading en bloc.

The PRESIDING OFFICER. The clerk will report.

The legislative clerk read as follows:

A bill (S. 2844) to designate Poland as a program country under the visa waiver program established under section 217 of the Immigration and Nationality Act.

A bill (S. 2845) to reform the intelligence community and the intelligence and intelligence-related activities of the United States Government, and for other purposes.

Mr. McCONNELL. I now ask for their second reading en bloc and, in order to place the bills on the calendar under the provisions of Rule XIV, I object to my own request.

The PRESIDING OFFICER. Objection is heard.

The bills will have their second reading on the next legislative day.

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MEASURE PLACED ON THE  
CALENDAR—S. 2830

Mr. McCONNELL. Madam President, I understand there is a bill at the desk that is due for a second reading.

The PRESIDING OFFICER. The clerk will read the bill for the second time.

The legislative clerk read as follows:

A bill (S. 2830) to amend part A of title IV of the Social Security Act to promote healthy marriages and responsible fatherhood, and for other purposes.

Mr. McCONNELL. I object to further proceedings on the measure at this time in order to place the bill on the calendar under the provisions of rule XIV.

The PRESIDING OFFICER. Objection is heard. The bill will be placed on the calendar under rule XIV.

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UNANIMOUS CONSENT  
AGREEMENT—S. 2845

Mr. McCONNELL. Madam President, I ask unanimous consent that on Monday, September 27, at a time determined by the majority leader, in consultation with the Democratic leader, the Senate proceed to the consideration of S. 2845; provided that all amendments be related to the subject matter of the bill, or related to the 9/11 Commission recommendations.

The PRESIDING OFFICER. Without objection, it is so ordered.