



United States  
of America

# Congressional Record

PROCEEDINGS AND DEBATES OF THE 107<sup>th</sup> CONGRESS, SECOND SESSION

Vol. 148

WASHINGTON, FRIDAY, MAY 10, 2002

No. 59

## House of Representatives

The House met at 10 a.m. and was called to order by the Speaker pro tempore (Mr. DAN MILLER of Florida).

### DESIGNATION OF THE SPEAKER PRO TEMPORE

The SPEAKER pro tempore laid before the House the following communication from the Speaker:

WASHINGTON, DC,  
May 10, 2002.

I hereby appoint the Honorable DAN MILLER to act as Speaker pro tempore on this day.

J. DENNIS HASTERT,  
*Speaker of the House of Representatives.*

### PRAYER

The Chaplain, the Reverend Daniel P. Coughlin, offered the following prayer: Lord God, rich in mercy and strong to save, may springtime in this Nation bear seeds of peace.

Make nature again recover from human sins of the past. Breathe forth a freshness over land and sea that all may be exalted by Your creative hand and ever-redeeming power.

Bring forth in the human family a new respect for life and a commitment to equal justice for the least and the weakest in our midst that violence may cease and an ordinary cycle of goodness and kindness spread from this place around the world.

May nature and human determination be so wedded that science and faith may spiral into new discoveries to enrich this planet with natural and human beauty.

For You, Eternal Father, are our source of life and recovery, now and forever. Amen.

### THE JOURNAL

The SPEAKER pro tempore. The Chair has examined the Journal of the last day's proceedings and announces to the House his approval thereof.

Pursuant to clause 1, rule I, the Journal stands approved.

### PLEDGE OF ALLEGIANCE

The SPEAKER pro tempore. The Chair will lead the House in the Pledge of Allegiance.

The SPEAKER pro tempore led the Pledge of Allegiance as follows:

I pledge allegiance to the Flag of the United States of America, and to the Republic for which it stands, one nation under God, indivisible, with liberty and justice for all.

### MESSAGE FROM THE SENATE

A message from the Senate by Mr. Monahan, one of its clerks, announced that the Senate disagrees to the amendment of the House to the bill (S. 1372), an act to reauthorize the Export-Import Bank of the United States, and agrees to a conference asked by the House on the disagreeing votes of the two Houses thereon, and appoints Mr. SARBANES, Mr. DODD, Mr. JOHNSON, Mr. BAYH, Mr. GRAMM, Mr. SHELBY, and Mr. HAGEL, to be the conferees on the part of the Senate.

### RESIGNATION OF MEMBER AND APPOINTMENT OF MEMBER TO CONGRESSIONAL-EXECUTIVE COMMISSION ON THE PEOPLE'S REPUBLIC OF CHINA

The SPEAKER pro tempore laid before the House the following resignation as a member of the Congressional-Executive Commission on the People's Republic of China:

CONGRESS OF THE UNITED STATES,  
HOUSE OF REPRESENTATIVES,  
Washington, DC, May 8, 2002.

Hon. J. DENNIS HASTERT,  
*Speaker, U.S. House of Representatives,  
U.S. Capitol, Washington, DC.*

DEAR MR. SPEAKER: Thank you for appointing me last year to the Congressional-Executive Commission on China, which was established through the leadership of our

colleague, Sandy Levin, to promote human rights and rule of law in China.

To make this Commission as effective as possible, a significant commitment of time is needed by each Commissioner. In light of the responsibilities associated with my election as Democratic Whip, I believe that other members of the Democratic Caucus, equally committed to the fight for human rights in China, could better fulfill the role of Commissioner. I am, therefore, respectfully submitting my resignation as a member of the Congressional-Executive Commission on China. It is my understanding that Leader Gephardt is submitting a new recommendation for this position.

Thank you for the honor of naming me to the Commission last year. I look forward to working with you to improve human rights around the world.

Sincerely,

NANCY PELOSI,  
*Democratic Whip.*

The SPEAKER pro tempore. Without objection, and pursuant to section 303(a) of Public Law 106-286, the Chair announces the Speaker's appointment of the following Member of the House to the Congressional-Executive Commission on the People's Republic of China to fill the existing vacancy thereon:

Mr. BROWN, Ohio.  
There was no objection.

### COMMUNICATION FROM THE HON. RICHARD K. ARMEY, MEMBER OF CONGRESS

The SPEAKER pro tempore laid before the House the following communication from the Honorable RICHARD K. ARMEY, Member of Congress:

CONGRESS OF THE UNITED STATES,  
HOUSE OF REPRESENTATIVES,  
Washington, DC, May 8, 2002.

Hon. J. DENNIS HASTERT,  
*Speaker, U.S. House of Representatives,  
Washington, DC.*

DEAR MR. SPEAKER: This is to formally notify you pursuant to Rule VIII of the Rules of the House that I have received a subpoena for testimony and documents in a civil case issued by the United States District Court for the District of Columbia.

□ This symbol represents the time of day during the House proceedings, e.g., □ 1407 is 2:07 p.m.

Matter set in this typeface indicates words inserted or appended, rather than spoken, by a Member of the House on the floor.



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After consultation with the Office of General Counsel, I will make the determinations required by Rule VIII.

Sincerely,

RICHARD K. ARMEY,  
*Member of Congress.*

**COMMUNICATION FROM THE HON. TOM DELAY, MEMBER OF CONGRESS**

The SPEAKER pro tempore laid before the House the following communication from the Honorable TOM DELAY, Member of Congress:

CONGRESS OF THE UNITED STATES,  
HOUSE OF REPRESENTATIVES,  
*Washington, DC, May 8, 2002.*

Hon. J. DENNIS HASTERT,  
*Speaker, U.S. House of Representatives,*  
*Washington, DC.*

DEAR MR. SPEAKER: This is to formally notify you pursuant to Rule VIII of the Rules of the House that I have received a subpoena for testimony and documents in a civil case issued by the United States District Court for the District of Columbia.

After consultation with the Office of General Counsel, I will make the determinations required by Rule VIII.

Sincerely,

TOM DELAY,  
*Member of Congress.*

**COMMUNICATION FROM LEGISLATIVE DIRECTOR OF THE HON. RICHARD A. GEPHARDT, MEMBER OF CONGRESS**

The SPEAKER pro tempore laid before the House the following communication from Sean Kennedy, Legislative Director of the Honorable RICHARD A. GEPHARDT, Member of Congress:

CONGRESS OF THE UNITED STATES,  
HOUSE OF REPRESENTATIVES,  
*Washington, DC, May 9, 2002.*

Hon. J. DENNIS HASTERT,  
*Speaker, U.S. House of Representatives,*  
*Washington, DC.*

DEAR MR. SPEAKER: This is to formally notify you pursuant to Rule VIII of the Rules of the House of Representatives, that I have been served with a subpoena for testimony issued by the Supreme Court of the State of New York in a criminal case pending there.

After consulting with the Office of General Counsel, I have determined that it is consistent with the privileges and rights of the House to comply with the subpoena.

Sincerely,

SEAN KENNEDY,  
*Legislative Director/Associate Counsel.*

**OMISSION FROM THE CONGRESSIONAL RECORD OF MAY 9, 2002, AT PAGE H2237**

The convening hour for the House is as follows:

The House met at 9 a.m.

**ADJOURNMENT**

The SPEAKER pro tempore. Without objection, the House stands adjourned until 12:30 p.m. on Tuesday next for morning hour debates.

There was no objection.

Accordingly (at 10 o'clock and 5 minutes a.m.), under its previous order, the House adjourned until Tuesday, May 14, 2002, at 12:30 p.m., for morning hour debates.

**EXECUTIVE COMMUNICATIONS, ETC.**

Under clause 8 of rule XII, executive communications were taken from the Speaker's table and referred as follows:

6736. A letter from the Assistant Secretary, Department of Defense, transmitting the Department's report entitled, "Overseas Commissaries and Exchange Stores—Access and Purchase Restrictions," as required by Section 2492 of Title 10, United States Code; to the Committee on Armed Services.

6737. A letter from the Deputy Secretary, Department of Defense, transmitting an interim report on the development of regulations to improve privacy protections of medical records held by the Department as required by Section 756 of the Floyd D. Spence National Defense Authorization Act For FY 2001; to the Committee on Armed Services.

6738. A letter from the Assistant Attorney General, Department of Justice, transmitting the 2001 Annual Report regarding the Department's enforcement activities under the Equal Credit Opportunity Act, pursuant to 15 U.S.C. 1691f; to the Committee on Financial Services.

6739. A letter from the Secretary, Department of Energy, transmitting the Department's Annual Report for the Strategic Petroleum Reserve, covering calendar year 2001, pursuant to 42 U.S.C. 6245(a); to the Committee on Energy and Commerce.

6740. A letter from the Assistant Secretary, Department of Commerce, transmitting the Department's final rule—Technology Opportunities Program [Docket No. 981203295-2010-07; CFDA: 11.552] (RIN: 0660-ZA06) received April 8, 2002, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

6741. A letter from the Chair, State Energy Advisory Board, Department of Energy, transmitting the Board's annual report entitled, "Energy Efficiency and Renewable Energy: The "No Regrets" Path to America's Energy Future," pursuant to 42 U.S.C. 6325; to the Committee on Energy and Commerce.

6742. A letter from the Assistant General Counsel for Regulatory Law, Department of Energy, transmitting the Department's final rule—Acquisition Regulation: Technical and Administrative Amendments (RIN: 1991-AB51) received April 24, 2002, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

6743. A letter from the Principal Deputy Associate Administrator, Environmental Protection Agency, transmitting the Agency's final rule—Section 126 Rule: Revised Deadlines [FRL-7203-2] received April 24, 2002, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

6744. A letter from the Principal Deputy Associate Administrator, Environmental Protection Agency, transmitting the Agency's final rule—Delegation of New Source Performance Standards and National Emission Standards for Hazardous Air Pollutants for Guam and the States of Arizona, California, Hawaii, and Nevada [AZ, CA, HI, NV, GU-075-NSPS; FRL-7201-2] received April 24, 2002, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

6745. A letter from the Principal Deputy Associate Administrator, Environmental Protection Agency, transmitting the Agency's final rule—Revisions to the California State Implementation Plan, Ventura County Air Pollution Control District and South Coast Air Quality Management District [CA 191-0340; FRL-7170-5] received April 24, 2002, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

6746. A letter from the Principal Deputy Associate Administrator, Environmental Protection Agency, transmitting the Agency's final rule—Protection of Stratospheric

Ozone: Availability of Allowances to Produce Methyl Bromide for Developing Countries [FRL-7202-6] (RIN: 2060-AJ74) received April 24, 2002, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

6747. A letter from the Principal Deputy Associate Administrator, Environmental Protection Agency, transmitting the Agency's final rule—Outer Continental Shelf Air Regulations Consistency Update for Alaska; Correction [Alaska 001; FRL-7201-8] received April 24, 2002, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

6748. A letter from the Administrator, Agency For International Development, transmitting a report pursuant to the Federal Vacancies Reform Act of 1998; to the Committee on Government Reform.

6749. A letter from the Administrator, Agency For International Development, transmitting the Agency's FY 2001 Annual Performance Plan; to the Committee on Government Reform.

6750. A letter from the Under Secretary, Research, Education, and Economics, Department of Agriculture, transmitting the Department's final rule—Availability of Information—received May 7, 2002, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Government Reform.

6751. A letter from the Director, White House Liaison, Department of Commerce, transmitting a report pursuant to the Federal Vacancies Reform Act of 1998; to the Committee on Government Reform.

6752. A letter from the Director, White House Liaison, Department of Commerce, transmitting a report pursuant to the Federal Vacancies Reform Act of 1998; to the Committee on Government Reform.

6753. A letter from the Secretary, Department of Housing and Urban Development, transmitting a copy of the Government National Mortgage Association management report for the fiscal year ended September 30, 2001, pursuant to 31 U.S.C. 9106; to the Committee on Government Reform.

6754. A letter from the Associate Attorney General, Department of Justice, transmitting the annual report of activities under the Freedom of Information Act for calendar year 2001, pursuant to 5 U.S.C. 552(d); to the Committee on Government Reform.

6755. A letter from the Personnel Management Specialist, Department of Labor, transmitting a report pursuant to the Federal Vacancies Reform Act of 1998; to the Committee on Government Reform.

6756. A letter from the Chief Financial Officer, Export-Import Bank of the United States, transmitting the Bank's Annual Management Report for the year ended September 30, 2001, pursuant to 31 U.S.C. 9106; to the Committee on Government Reform.

6757. A letter from the Deputy Associate Administrator, Office of Acquisition Policy, General Services Administration, transmitting the Administration's final rule—Federal Acquisition Circular 2001-04; Introduction—received May 9, 2002, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Government Reform.

6758. A letter from the Deputy Associate Administrator, Office of Acquisition Policy, General Services Administration, transmitting the Administration's final rule—Federal Acquisition Circular 2001-06; Introduction—received May 9, 2002, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Government Reform.

6759. A letter from the Board Members, Merit Systems Protection Board, transmitting a copy of the annual report in compliance with the Government in the Sunshine

Act during the calendar year 2001, pursuant to 5 U.S.C. 552b(j); to the Committee on Government Reform.

6760. A letter from the Office of Government Ethics, transmitting an Annual Program Performance Report for FY 2001; to the Committee on Government Reform.

6761. A letter from the Director, Office of Personnel Management, transmitting the Office's report entitled, "A White Paper, A Fresh Start For Federal Pay: The Case For Modernization"; to the Committee on Government Reform.

6762. A letter from the Commissioner, Social Security Administration, transmitting the Administration's inventory of commercial activities; to the Committee on Government Reform.

6763. A letter from the Chairman, United States International Trade Commission, transmitting a Program Performance Report for FY 2000; to the Committee on Government Reform.

6764. A letter from the Assistant Administrator for Fisheries, National Oceanic and Atmospheric Administration, transmitting a report on Northeast Multispecies Harvest Capacity and Impact of Northeast Fishing Capacity Reduction; to the Committee on Resources.

6765. A letter from the Regulations Coordinator, Department of Health and Human Services, transmitting the Department's final rule—Guidelines for Determining the Probability of Causation under the Energy Employees Occupational Illness Compensation Program Act of 2000 (RIN: 0920-ZA01) received April 30, 2002, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on the Judiciary.

6766. A letter from the Regulations Coordinator, Department of Health and Human Services, transmitting the Department's final rule—Methods for Radiation Dose Reconstruction under the Energy Employees Occupational Illness Compensation Program Act of 2000 (RIN: 0920-ZA00) received April 30, 2002, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on the Judiciary.

6767. A letter from the President, Foundation of the Federal Bar Association, transmitting a copy of the Association's audit report for the fiscal year ending September 30, 2001, pursuant to 36 U.S.C. 1101(22) and 1103; to the Committee on the Judiciary.

6768. A letter from the Secretary, Department of Transportation, transmitting a report entitled, "School Bus Safety: Crash-worthiness Research," pursuant to 23 U.S.C. 403 Public Law 105—178 section 2007(c); to the Committee on Transportation and Infrastructure.

6769. A letter from the Paralegal Specialist, Department of Transportation, transmitting the Department's final rule—Airworthiness Directives; McDonnell Douglas Model MD-90-30 Airplanes [Docket No. 2000-NM-400-AD; Amendment 39-12691; AD 2002-06-13] (RIN: 2120-AA64) received April 16, 2002, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

6770. A letter from the Paralegal Specialist, FAA, Department of Transportation, transmitting the Department's final rule—Airworthiness Directives; Boeing Model 777-200 and -300 Series Airplanes [Docket No. 2002-NM-22-AD; Amendment 39-12693; AD 2002-06-15] (RIN: 2120-AA64) received April 16, 2002, pursuant to 5 U.S.C. 801(a)(1)(A); to the

Committee on Transportation and Infrastructure.

6771. A letter from the Paralegal Specialist, FAA, Department of Transportation, transmitting the Department's final rule—Airworthiness Directives; Boeing Model 737-100, -200, -200C, -300, -400, and -500 Series Airplanes [Docket No. 99-NM-21-AD; Amendment 39-12675; AD 2002-05-07] (RIN: 2120-AA64) received April 16, 2002, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

6772. A letter from the Paralegal Specialist, FAA, Department of Transportation, transmitting the Department's final rule—Airworthiness Directives; Boeing Model 767-300 Airplanes That Have Been Modified in Accordance with Supplemental Type Certificate STC00973WI-D [Docket No. 2002-NM-31-AD; Amendment 39-12694; AD 2002-06-16] (RIN: 2120-AA64) received April 16, 2002, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

6773. A letter from the Paralegal Specialist, FAA, Department of Transportation, transmitting the Department's final rule—Airworthiness Directives; Dassault Model Mystere-Falcon 50 Series Airplanes [Docket No. 2000-NM-335-AD; Amendment 39-12690; AD 2002-06-12] (RIN: 2120-AA64) received April 16, 2002, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

6774. A letter from the Deputy Administrator, General Services Administration, transmitting a Building Project Survey Report for Green Bay, WI, pursuant to 40 U.S.C. 610(b); to the Committee on Transportation and Infrastructure.

6775. A letter from the Assistant Administrator for Procurement, National Aeronautics and Space Administration, transmitting the Administration's final rule—Safety and Health (RIN: 2700-AC33) received April 30, 2002, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Science.

6776. A letter from the Secretary, Department of Veterans' Affairs, transmitting a draft bill entitled, "Veterans' Benefits Improvement Act of 2002"; to the Committee on Veterans' Affairs.

6777. A letter from the Chief, Regulations Unit, Internal Revenue Service, transmitting the Service's final rule—Rulings and determination letters (Rev. Proc. 2002-8) received May 9, 2002, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Ways and Means.

6778. A letter from the Chairman and Vice Chairman, Federal Election Commission, transmitting the FY 2003 Budget Request Amendment, pursuant to 2 U.S.C. 437d(d)(1); jointly to the Committees on House Administration and Appropriations.

#### REPORTS OF COMMITTEES ON PUBLIC BILLS AND RESOLUTIONS

Under clause 2 of rule XIII, reports of committees were delivered to the Clerk for printing and references to the proper calendar, as follows:

Mr. BOEHNER: Committee on Education and the Workforce. H.R. 4092. A bill to enhance the opportunities of needy families to achieve self-sufficiency and access quality child care, and for other purposes; with an amendment (Rept. 107-452 Pt. 1). Referred to the Committee of the Whole House on the State of the Union.

Mr. HYDE: Committee on International Relations. H.R. 4073. A bill to amend the Microenterprise for Self-Reliance Act of 2000 and the Foreign Assistance Act of 1961 to increase assistance for the poorest people in developing countries under microenterprise assistance programs under those Acts, and for other purposes; with an amendment (Rept. 107-453). Referred to the Committee of the Whole House on the State of the Union.

#### DISCHARGE OF COMMITTEE

Pursuant to clause 2 of rule XII the Committee on Ways and Means discharged from further consideration. H.R. 4092 referred to the Committee of the Whole House on the State of the Union.

#### TIME LIMITATION OF REFERRED BILL

Pursuant to clause 2 of rule XII the following action was taken by the Speaker:

H.R. 4092. Referral to the Committee on Ways and Means extended for a period ending not later than May 10, 2002.

#### MEMORIALS

Under clause 3 of rule XII, memorials were presented and referred as follows:

234. The SPEAKER presented a memorial of the Legislature of the State of Maine, relative to Joint Resolution No. 808 memorializing the President of the United States and the Congress of the United States to increase the annual budget of Acadia National Park to amounts that will meet the park's full operational needs, including the needs of Schoodic Point; to the Committee on Resources.

235. Also, a memorial of the Legislature of the State of Maine, relative to Joint Resolution No. 818 memorializing the United States Congress to lift trade sanctions and establish permanent, normal trade relations with Cuba; to the Committee on Ways and Means.

#### ADDITIONAL SPONSORS

Under clause 7 of rule XII, sponsors were added to public bills and resolutions as follows:

H. Con. Res. 385: Mr. PHELPS, Ms. WOOLSEY, and Ms. MCKINNEY.

#### DISCHARGE PETITIONS—ADDITIONS OR DELETIONS

The following Members added their names to the following discharge petitions:

Petition 4, by Mr. CUNNINGHAM on House Resolution 271: Peter A. DeFazio.

The following Member's name was withdrawn from the following discharge petition:

Petition 4 by Mr. CUNNINGHAM on H. Res. 271: James V. Hansen.



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Vol. 148

WASHINGTON, FRIDAY, MAY 10, 2002

No. 59

## Senate

(Legislative day of Thursday, May 9, 2002)

The Senate met at 10 a.m., on the expiration of the recess, and was called to order by the Honorable HARRY REID, a Senator from the State of Nevada.

### PRAYER

The Chaplain, Dr. Lloyd John Ogilvie, offered the following prayer:

Gracious God, as we prepare for this weekend of Mother's Day, we praise You for our own mothers and the love and care we received from them, and for all the mothers of our Nation for the influence they have in shaping the character of children. We would agree with John Ruskin when he said that the history of a nation is not to be read in its battlefields but in its homes. Thank You for mothers who know You and communicate their faith and moral values to their children. Strengthen the mothers of this land now in this time when children are faced with an unprecedented deprecation of integrity, honesty, and character. Help mothers to be the kind of people they long for their children to become. As children grow into young adults, may their mothers be their best friends and confidants in the quest for confident living. Give us all a renewed appreciation for aging mothers who need a special assurance that they did their best and are appreciated. And for those mothers who have graduated to the next stage of eternal life in heaven with You, may they be remembered with grateful bouquets in our minds and hearts.

Dear God, we pause in the work of this Senate to salute the heroines of hope who are our mothers here or in heaven. Through our Lord and Saviour. Amen.

### PLEDGE OF ALLEGIANCE

The Honorable HARRY REID led the Pledge of Allegiance, as follows:

I pledge allegiance to the Flag of the United States of America, and to the Repub-

lic for which it stands, one nation under God, indivisible, with liberty and justice for all.

### APPOINTMENT OF ACTING PRESIDENT PRO TEMPORE

The PRESIDING OFFICER (Ms. CANTWELL). The clerk will please read a communication to the Senate from the President pro tempore (Mr. BYRD).

The legislative clerk read the following letter:

U.S. SENATE,  
PRESIDENT PRO TEMPORE,  
Washington, DC, May 10, 2002.

To the Senate:

Under the provisions of rule I, paragraph 3, of the Standing Rules of the Senate, I hereby appoint the Honorable MARIA CANTWELL, a Senator from the State of Washington, to perform the duties of the Chair.

ROBERT C. BYRD,  
President pro tempore.

Ms. CANTWELL thereupon assumed the chair as Acting President pro tempore.

### RESERVATION OF LEADER TIME

The ACTING PRESIDENT pro tempore. Under the previous order, leadership time is reserved.

### MORNING BUSINESS

The ACTING PRESIDENT pro tempore. Under the previous order, there will now be a period for the transaction of morning business not to extend beyond the hour of 11 a.m., with Senators permitted to speak therein for up to 10 minutes each, and with the time equally divided between the majority leader and the Republican leader.

### RECOGNITION OF THE ACTING MAJORITY LEADER

The ACTING PRESIDENT pro tempore. The Senator from Nevada is recognized.

### SCHEDULE

Mr. REID. Madam President, this morning the Senate will be in a period of morning business until 11 a.m. At 11 a.m., we will resume consideration of the trade bill. There will be no rollcall votes today. The next rollcall vote will occur on Monday evening 6 p.m. to deal with probably the approval of the 57th judge, under the direction of Senator LEAHY—an Executive Calendar nomination. Two hours are set aside to debate that nomination Monday evening.

We hope that at 11 o'clock Senators will come and continue work on the trade bill. We have all learned from our constituents and others how important they believe this is, and we hope we can complete this legislation next week.

I suggest the absence of a quorum.

The ACTING PRESIDENT pro tempore. The clerk will call the roll.

The assistant legislative clerk proceeded to call the roll.

Mr. GREGG. Madam President, I ask unanimous consent that the order for the quorum call be rescinded.

The ACTING PRESIDENT pro tempore. Without objection, it is so ordered.

### RECENT EVENTS IN ISRAEL

Mr. GREGG. Madam President, I want to speak on a couple of subjects this morning. First is what is happening in Israel.

Obviously, it is good news that at the Church of the Nativity, which is a shrine of significant importance to all of us who are Christian—obviously, it being the birthplace of Christ—that there has been a settlement. This is a step in the right direction. It is something we can take relief in because, clearly, the church itself was in physical risk, as were the people inside and outside of the church. It would have been a terrible tragedy in this conflict

• This "bullet" symbol identifies statements or insertions which are not spoken by a Member of the Senate on the floor.



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between the parties in the Mideast if that shrine had been permanently damaged. So this is good news.

At the same time, of course, we should not overstate it as an event. Clearly, there is much still happening in the Mideast. Israel, in exercising its rights, will probably proceed to take further action to try to find the people who are responsible for the terrible suicide bombing that occurred just a few days ago. There may be a military action in Gaza. At least that is what is being represented. I think we as a culture—our country—have to decide how we are going to deal with this situation.

The President has made it very clear that as a result of the terrorist attacks on our Nation, we intend to track down terrorists wherever they are and we intend to bring them to justice. In addition, if there is a government that supports those terrorists, we intend to treat that government as an enemy and bring it to justice, as we did in Afghanistan. I believe this to be the absolutely appropriate authority. This is the Bush doctrine. This is the guideline that we must follow. We are in a fight, whether we like it or not, for our cultural survival, for our civilization and its survival.

The purpose of our enemy is not to take real estate or take advantage of real estate or take advantage of economic gain, as has been the tradition of war over the centuries. The purpose of our enemy is to simply kill us because we are American. In fact, if you read the books of Osama bin Laden and of Mulla Muhammad Omar, you see this all the time. The quotes simply say they call on their followers to kill Americans because they are Americans, and for no other reason, and to destroy us. That is their goal.

Well, if the Bush doctrine states clearly and appropriately that our purpose is to find terrorists and bring them to justice, and to treat terrorist governments as if they are our enemy and bring those governments down, then we cannot say to Israel that they should not follow that doctrine. Israel is equally under a terrorist attack—in fact, in many ways, more so because they are more threatened because of their physical situation.

As the suicide bombers continue to kill innocent people and cause great personal injury and try to disrupt the Nation of Israel, which is a democracy and which is an ally, we as a nation must support Israel and say: You have the right, as we also believe we have the right, to pursue these terrorists and bring them to justice and pursue governments that support these terrorists and bring them to justice.

It is very clear—I do not think there can be any question about it—that the Palestinian Authority has been a source of support for terrorist activity. We need to support Israel at this time as we would expect our allies and have expected our allies to support us during our difficult time.

It does mean there probably will be further confrontations, but it also means that at least we will be standing for a purpose which is clear and definable and which is true and correct, and that is we will not tolerate terrorism against our country or against our allies.

#### TRADE

Mr. GREGG. Madam President, last night an agreement was reached on this trade promotion authority, on the trade adjustment language, and the Andean trade agreement, three bills which have been bundled by the majority leader—there is a fourth one, the general tariffs agreement—that we have been trying to work through as a body. Last night, I understand the parties negotiated a comprehensive settlement to these issues involving trade and trade adjustment.

Trade promotion authority is very important legislation. We as a nation, and States such as New Hampshire specifically—and States such as the Presiding Officer's State especially—depend inordinately on our capacity to have free trade with other countries because our States, our culture has its competitive edge not in some material or commodity we produce, such as an agricultural good or oil; our economic advantage in New Hampshire is that we have people who are very bright and produce goods that are on the cutting edge.

Unfortunately, in the international economy, when you are producing cutting-edge goods, there is a tendency of other nations that cannot keep up to block those goods from coming into their country.

It always works to our advantage to open up a country's trade with us because the goods which we produce—which are on the cutting edge, which are the next generation, and always a step ahead of their competition—become available for sale in that country where we have opened barriers.

In New Hampshire, for example, almost 30 percent of the jobs are tied directly to products which are produced and sold overseas. So trade promotion authority—which is basically a vehicle to allow the administration to negotiate trade agreements, almost all of which, I presume, will allow us to enter other markets—trade promotion authority is very important legislation. This Congress has passed it year in and year out—for many years. In fact, I voted for it innumerable times when I was in the House and even had a chance to vote for it in the Senate.

Unfortunately, in the last few years, it has become tied up with other issues, but I do believe there has always been a strong bipartisan consensus to give the President trade promotion authority.

Unfortunately, as I mentioned, we have now attached to trade promotion authority other issues because people realized around here that if there is a

train leaving the station and you can put something on it, the odds are you are going to be able to pass it. These are items which might not pass under a freestanding situation. That is unfortunate because trade promotion is so important. It should not be thrown into this type of a bundle. It should be voted on separately. But the majority leader decided to bundle it.

In that bundle he has put some things which I find to have serious problems, specifically the trade adjustment language and the expansion of the entitlements under the trade adjustment language.

There are two major initiatives in this proposal which are going to significantly expand direct costs and burdens on the taxpayers of America and will open the door to policy activity in an arbitrary way, and we cannot see the unintended consequences yet, which I think are going to be significant and extraordinarily expensive.

The trade adjustment bill, which is not involved in negotiating treaties, the purpose of which is to assist people whose jobs have been impacted as a result of trade activity—in other words, if you worked for a textile mill in New Hampshire maybe 20 years ago, and that textile mill was put out of business because of trade activity, because of low-cost cotton goods coming into the country—in fact, it happened even more recently than that. There are a couple companies in the western part of New Hampshire that have gone out of business in recent years as a result of trade activity. If you work for that type of company, under the trade adjustment authority, you would have certain benefits accrued to you in the areas of training and unemployment compensation so you can have an opportunity to get back into the workforce more quickly and be less impacted by that trade activity.

What is being proposed in this bill, however, is a significant expansion to benefit those people—well-intentioned, obviously—who have been dislocated as a result of trade activities, specifically the expansion of health care coverage and a wage supplement should they not take a different job. Let's talk about both of these.

Madam President, the health care benefit means if you lose your job and it is designated a job loss as a result of trade activity, you will be able to get health insurance. Seventy percent of the cost of that will be paid by the Federal Government. You will be out of work, but you will be able to get health insurance. You will have to buy it through a pooling agreement. You will not be able to go out on the market and buy it. You will have to buy it through a pooling agreement, and you will be reimbursed through what is called a refundable tax credit. It is a tax benefit, a payment which amounts to an entitlement payment and really is not tax related at all. You will get this money and be able to buy through this pooling agreement, theoretically

at least, health insurance. It might not be the health insurance you want, but you can buy it and get 70-percent support for it.

What is the problem with that? It sounds pretty good. Yes, it is pretty good, obviously. What does it do? It does a couple of things. First, if you are working today in America, you may not have health insurance. You are paying taxes, but you may not have health insurance. There may be a variety of reasons you do not have health insurance.

This bill says a person who is unemployed has a right to have their health insurance underwritten to the extent of 70 percent of its cost, but a person who is employed and may not have health insurance does not get health insurance. That clearly creates a huge inequity in our system.

It is a new concept: If you are unemployed, you have a right to health insurance. But if you are employed and you do not have health insurance, you are out of luck.

The implications of this are that either you are going to start covering everybody because, obviously, you are already covering the unemployed or you are going to leave a large segment of America saying: Hey, I am working for a living; I am paying taxes for a living; I do not have health insurance, but I have to pay extra taxes so that somebody who is not working can have health insurance.

I think that is going to be hard to swallow for people who are working and do not have health insurance.

In addition, the structure and the way the health insurance is going to be purchased make very little sense. The pooling agreements do not exist. In fact, the State that is probably furthest ahead in pooling agreements is New Hampshire, and we do not even have it up and running yet.

The concept that one cannot go out in the marketplace and buy it if they want, that one has to buy it through some sort of structured event which may mean they are going to get insurance they do not need, coverage they do not need, costs they do not need, probably get a lot better deal maybe if they go out and buy it through a different system, the limitation which basically is forcing them to buy it in one specific way versus allowing them to use the marketplace, completely makes no sense. If this is going to be done, which to begin with is to create a major new entitlement, then it ought to at least be done in a way that makes economic sense to the person who is getting the benefit and makes sense to the insurance market so that a healthier insurance market is made rather than a less healthy insurance market.

In this proposal, it will not be positive for health insurance for energizing better coverage. There is a major new entitlement being created under this bill, which is being created in back rooms somewhere, which has never

really gone through the light of day of the committee process and which has very little to do with trade—in fact, nothing to do with trade, for that matter—and is opening the door to a huge new issue of how we deliver health care coverage in this country.

As a result, it is setting down a path which we may not be able to get off and which may basically lead to a massive expansion along the lines of what was proposed by President Clinton of the way we address health care in this country, which is essentially a nationalization system. I do not think that is too far fetched a step to take. This is more than just putting your toe in the water as to moving down that road. When we start insuring people who do not have jobs and give them health insurance when there are people who do have jobs who do not have health insurance, it is going to be incredibly expensive. Who pays in the end? Well, the money we use in the Federal Government does not come from the sky. It comes from the wage earner. It comes from people who have to pay taxes.

This is a huge, brandnew entitlement being put together in the middle of the night—this one especially in the middle of the night—which has not been properly vetted and which has significant issues surrounding it.

The second concept in this bill which raises very serious public policy questions is this idea the Federal Government is going to come in and say to somebody who has lost a job as a result of trade activity that if that person goes out and finds a job that does not pay them as much as they had in the job they lost as a result of trade activity, the Federal Government is going to come in and arbitrarily pay a portion of the difference between what that person earned under their job prior to the trade activity and the job after the trade activity.

The ACTING PRESIDENT pro tempore. The Senator's 10 minutes have expired.

Mr. GREGG. I ask unanimous consent to proceed for another 5 minutes.

The ACTING PRESIDENT pro tempore. Without objection, it is so ordered.

Mr. GREGG. I appreciate the courtesy of the Senator from Missouri.

What is the practical effect? Let's take an example. If someone is working, for example, for a steel company, which is an example that is fairly current considering the discussions, and they were being paid labor union wages at a very high rate—let's say they were making \$40,000 a year, maybe more—and they lost their job allegedly because the steel was no longer competitive with the foreign steel that was coming in—there are a lot of factors that may have led to that, including the fact that wage rates were no longer competitive—and then they move out of that job and take another job—let's say they decide, well, I would like to teach; I have done steel for 20 years and I am tired of it; I want to do some-

thing else, maybe I want to go into teaching—and they get a teaching job at a private school, say a Catholic school that does not pay too much—it is more of a social service really—and they are getting paid \$20,000 to do that, the \$20,000 they are not making the Federal Government is going to come in and supplement and say, we are going to pay the difference or a portion of that difference.

Well, that creates all sorts of unintended consequences and adverse selection issues. I can see a lot of people saying, I am going to close my company down, claim the trade caused them to close their company down and they are going to go out and get another job which pays a lot less, which is a job they always wanted to have; they are tired of doing this job, and they will let the Government pay the difference.

The implications of this are absolutely staggering. One does not have to think too long to see what the implications are. And who is paying the cost? Where is this money coming from? The American wage earner, the people still working for a living, working hard, they have to pick up that difference. Essentially we are going to pay people not to be as productive as they were before, because in our society theoretically people are paid based on their productivity. The implications for our economy are significant; the implications for the Federal Treasury are significant; the implications for our taxpayers are significant. It is a public policy initiative of huge import, and maybe we want to do it, but I do not think we want to do it in the middle of the night the way this bill is proceeding.

The trade adjustment language in this bill raises very significant problems, and to hook it to the trade promotion authority raises the question: Is it worth the price of getting trade promotion authority to put in place these types of expansive public policy initiatives which involve huge implications on the expenditure side of our Government? That is a question with which the Senate has to deal.

Obviously, the Senate may be supportive of it, but it is a question with which we have to deal. I think it is a question we should vote on because it is way outside the budget and a point of order is appropriate to these two issues because they are outside the budget. We ought to at least have a supermajority addressing this issue rather than having it passed on a simple majority.

I thank the Chair, and I especially thank the Senator from Missouri for his courtesy.

I yield the floor.

The ACTING PRESIDENT pro tempore. The Senator from Missouri.

Mr. BOND. Madam President, first, I support and second very strongly the comments made by my good friend and colleague from New Hampshire. I am a traditionalist, and I like to see things

come out of the committee because, frankly, committee work ensures there is full consideration of all the measures that come to the floor. We have seen leadership rewriting bills—the farm bill, the energy bill, the stimulus bill—and the products are not good.

What my colleague from New Hampshire has described seems to me not only a very expensive, very bad policy direction that has been taken on this trade adjustment assistance, it is beginning to smell to me like an effort to love it to death. I have been around legislative bodies long enough to know if one does not want to stand up and kill something, such as trade promotion, they do not want to come out and say, no, I am not for free trade, the best way to kill it is to put so much stuff on it that it sinks.

This was not done in committee. This was not done in the light of day, as the Senator from New Hampshire said. This was done behind the scenes. This was an effort to sabotage trade promotion. I hope this body will say no. Frankly, if it were to go to the President with all of this junk on it, I hope he would veto it and send it back.

We need trade promotion authority. We do not need a huge new socialistic program to have the Federal Government paying people's salaries when they are working. Trade adjustment assistance traditionally as we have had it, yes, it makes a lot of sense, but to have a whole new health care program, not going through the committee structure, a whole new income supplement program not fully considered, not aired out, put on this bill, I think is an outrage. I hope it does not take a supermajority to get this—or 41 votes to get it off.

I hope we have an up-or-down vote and the people who are really for trade promotion authority, the people who want to give our farmers the opportunity to produce and sell in the world market will stand up and say no, we need trade promotion authority clean, not with all of these love handles on it.

#### THE STATE OF SMALL BUSINESS

Mr. BOND. Madam President, I rise to report on the state of small business and share with my colleagues, staff, and our constituents some of the concerns in the small business communities. The President declared this week Small Business Week and we have had small business activities all week talking about wonderful entrepreneurs who are making the economy grow and providing jobs as well as strengthening their communities.

I don't think there is any question that small businesses are the foundation of our economy. They employ over half the private sector workforce. Two-thirds of all new jobs are created by small businesses. They constantly lead the way in innovative and creative solutions to the challenges that face us.

Some very large businesses, obviously, started as small businesses. Oth-

ers have chosen to remain small. This country's future will be determined by today's small businesses.

With so much at stake, we have adopted the policy in the Committee on Small Business of doing something that was not traditional prior to 1995 when we started going out and listening to the broad range of concerns of small business. I am proud to say on a bipartisan basis the Committee on Small Business over the last 7 years has not only listened to the needs of small business but done a very good job in responding to those needs. As the ranking member of the committee, I can say I have always learned when I have listened to the small businesses in my State and around the country.

There is something now they are discussing that has moved to the top of their concerns, moved to the top of the ladder. Small business concerns used to be regulatory issues, tax issues, bundling issues, availability of the SBA credit assistance. The issue driving small business owners and their employees nuts is the issue of the cost of health care. Small businesses are saying they cannot get the kind of health care for themselves and their employees and families that a large business or a union or a government can provide.

There are about 40 million people in this country without health insurance. We talk about that a lot. This is a serious concern. Madam President, 60 percent of those—24 million—are in the small business family. Of the 40 million without health insurance, 24 million are from small business. They are either workers in small business or members of the family of small business employees. Why? To a large extent in the past we have not given tax deductions for entrepreneurs, small business proprietors who buy health insurance for themselves.

I started that battle in 1995 and by 2003 we finally get 100-percent deductibility. Now the problem is the cost of health insurance. Many individuals who are among the employed but uninsured work for small businesses that would like to provide health insurance but can't because in some instances it is too expensive; in other instances they cannot bargain with and get the kind of benefits they need. They are not talking about lavish benefits.

We are trying to get basic health care for employees, their families, their children, mothers who need prenatal and postnatal care, children getting vaccinations. It does not matter how many mandates are passed regarding what States say to businesses, what they ought to do, health plans saying what they ought to do, or even a Patients' Bill of Rights. One basic right the small businesses don't have is the right to be able to purchase affordable health care.

It seems to me the only solution to help the employed but uninsured is to allow small businesses across the country to pool together and access health

insurance through their membership in a bona fide trade or professional organization. This should provide small businesses the same opportunities as other large insurance purchasers. The association health plans, or AHPs, would reduce cost, to spread the costs and risk, increase group bargaining power with large insurance companies, and generate more insurance options for small business.

The principle underpinning AHPs is simple, the same principle that makes it cheaper to buy a soda by the case than in individual cans. Bulk purchasing is why large companies and unions get better rates for employees and small business. It is time we bring the same kind of Fortune 500-style employee health care benefits to the Nation's Main Street small businesses and their employees.

AHPs are not a new idea. They have been talked about, argued about, compromised for almost a decade. During that period, what once was thought to be a manageable problem has become the crisis we have today. A bill has been introduced by my neighbor, my friend from Arkansas, Senator HUTCHINSON, that creates these AHPs. It is the Small Business Health Fairness Act of 2001. I cannot overstate the urgency of moving this legislation. The House has passed a similar bill. The President has strongly come out in support of AHPs. The President does not want small businesses to be health insurance islands under themselves. I agree. We must do this for small businesses, their employees, and their employees' families.

Also, it is important we go ahead and make permanent the tax cuts we provided last year. More than 21 million businesses filed tax returns as individuals. These are nonfarm, sole proprietorships, partnerships and S Corporations. They had receipts of less than \$1 million. And 92 percent of all small businesses under \$1 million are pass-through entities. The tax rate relief we gave last year means there will be more money to invest in the business, to invest in equipment, and to put more people to work. We need to make it permanent.

We are not talking about rich "fat cats" here. According to 1999 Census data, of the nearly 15 million full-time, self-employed people in 1999, median business earnings were \$30,000 and 38 percent of them earned between \$30,000 and \$75,000.

In addition, the former chief economist for the SBA's Office of Advocacy, testified last March before the Senate Finance Committee that "[e]very dollar of profit or tax relief tends to be reinvested in the [owner's] firm." With more of their tax dollars in hand, these small business owners will be able to reinvest in their businesses—purchase new and more efficient equipment. They will be able to expand their product lines and the services they render. And—most importantly—they will be able to continue creating more jobs in our home towns.

But the tax bill did not stop at just cutting tax rates. It also dramatically changed the death tax, putting it on the road to extinction by 2010. Too often we have heard about the family-owned company that has had to be sold just to pay the death taxes. According to the SBA, more than 70 percent of all family businesses do not survive through the second generation and fully 87 percent do not make it to a third generation. That's an absurd result of the tax code.

But we are forgetting an even greater problem caused by the estate tax. Thousands of small businesses in this country waste millions of dollars each year on estate planning and insurance costs just to keep the doors open if the owner should die.

To put this into perspective, a survey of family owned businesses in Upstate New York revealed that average spending for tax planning, attorney and consultant fees, life insurance premiums, internal labor costs, etc., was nearly \$125,000 per company over a 5 year period. That's even before any Federal estate taxes are counted.

Just think what could be done with that kind of money in a small business if it didn't have to be paid to accountants, lawyers, and insurance companies. It could be used to create more jobs in our communities. In short, the estate tax can spell the end of a small business, but it is also a jobs killer in this country.

With all of its strengths, however, the tax bill has one major flaw—procedural rules in the Senate forced it to be limited to a ten-year life. So, while America's entrepreneurs can enjoy the benefits of the tax bill today and over the next several years, our work is not finished. We must make the tax cuts, and in particular the repeal of the estate tax, permanent. Otherwise, our success in reducing the tax burden will turn into the largest tax increase in American history come 2011. That's a result I will strongly oppose and hope never to see.

Of course, another of the primary issues that come to me is how to create more small businesses. Money and good management skills are keys to starting and running a successful small business. The federal government has demonstrated that it is capable of delivering help in both areas to small businesses through the Small Business Administration. Each year, over one million small business people and entrepreneurs receive help from the SBA's core management assistance programs: the Small Business Development Centers, SCORE, and the Women Business Centers.

At the same time, SBA has demonstrated an ability to make loans and venture capital available to 40,000–50,000 small businesses annually. While the number of small businesses has exploded over the past decade, the SBA credit programs have not been able to keep pace with the demand. As many of my colleagues in the Senate know,

SBA's credit programs are not designed to compete with the private sector; rather, they are supposed to meet the demand from small businesses that cannot otherwise obtain a regular commercial loan or investment capital.

This demand is great; unfortunately, these programs are not meeting the growing small business demand, particularly from women-owned small businesses, which is the fastest growing small business segment. Much of the blame can be placed on career bureaucrats in the Office of Management and Budget who use unrealistically high default estimates to drive up the cost of the SBA's flagship 7(a) guaranteed business loan program. Just for next year, OMB's estimates are adding an unnecessary \$100 million in appropriations to the cost to run the program. Since 1992, OMB's estimates have caused the borrowers and lender to pay about \$1.4 billion in excess fees. The excess fees and the pressure for higher appropriations have placed unnecessary and counterproductive limits on the growth of the 7(a) loan program.

The other SBA credit programs have also experienced similar problems. The 504 Development Company Loan Program has paid excessive fees totaling over \$400 million, and the Small Business Investment Company Program has paid in \$500 million over the amount needed to run that program.

To begin to correct this problem, last December Congress enacted S. 1196, which included key provisions lowering the fees from the 7(a) and 504 loan programs. These changes will go into effect on October 1, 2002.

Last fall, I introduced the Small Business Leads to Economic Recovery Act of 2001, S. 1493, which is designed to provide effective economic stimulus to small businesses in three distinct but complementary ways: increasing access to capital for the Nation's small enterprises; providing tax relief and investment incentives for our small firms and the self-employed; and directing one of the Nation's largest consumers—the Federal government—to shop with small business in America.

Subsequently, Senator KERRY and I introduced S. 1499, which adopts the access to capital provisions from S. 1493. This bill is a bipartisan collaboration to devise one-time modifications to the 7(a) and 504 Loan Programs because the traditional approach to disaster relief will not address the critical needs of thousands of small businesses located at or around the World Trade Center, the Pentagon and in strategic locations throughout the United States. S. 1499 has passed the Senate and is waiting for action in the House of Representatives. In the near future, I am hopeful we can add this important bill to another must-pass bill so that it can be on the President's desk for his approval.

The SBA has undertaken the first creative steps to reach more small business borrowers. I applaud their efforts and encourage the SBA manage-

ment team led by Administrator Hector Barreto to do more. It is estimated there are as many as 25 million small businesses in the United States. Our Federal credit programs need to be able to reach many more small commercial borrowers. When I hear from women's business owners that they cannot obtain loans or investment capital, I want to know why the SBA programs are not serving this fast-growing segment of our Nation's business community. When minority entrepreneurs cannot obtain credit, I want to know what SBA is doing to correct this problem.

As the ranking member of the Committee on Small Business and Entrepreneurship, I am in a position to take the battle to the OMB. But it is up to the SBA to work with our Nation's lenders and venture capitalists to find ways to expand existing programs and to create new ways to deliver credit assistance to help fuel the engine that drives the economy of the United States—the small business community.

One thing that can sap the strength of that engine is the burden imposed on small businesses by regulations. The SBA Office of Advocacy has estimated that regulations cost businesses with less than 20 employees almost \$7000 per employee per year. This is nearly 60 percent higher than businesses with over 500 employees.

Six years ago, Congress, without dissent in the Senate, took an historic step towards reigning in the federal government's regulatory machine and protecting the interests of small businesses. My Red Tape Reduction Act, what others call the Small Business Regulatory Enforcement Fairness Act, ensured that small businesses would be given a voice in the regulatory process at the time when it could make the most difference: before the regulation is published as a proposal.

Without question, the Red Tape Reduction Act has yielded some remarkable results and provided small businesses with a greater voice and opportunity to have an impact in the rulemakings which threaten to do them the most harm. Perhaps the best known provision is the requirement that OSHA and EPA convene panels to receive comments from small businesses before their regulations are proposed. This gives these agencies the unique opportunity to learn up front what the problems with their regulation may be, and to correct these problems when it will cause the least difficulty. This has resulted in significant changes being made, and in one case, EPA abandoning a regulation because they recognized that the industry could deal with the issue more effectively on their own.

Experience with this panel process has proven to be an unequivocal success. The former Chief Counsel for Advocacy of the Small Business Administration Jere Glover has stated that, "Unquestionably, the SBREFA panel process has had a very salutary impact

on the regulatory deliberations of OSHA and EPA, resulting in major changes to draft regulations. What is important to note is that these changes were accomplished without sacrificing the agencies public policy objectives."

Unfortunately, however, there are still examples where agencies have not provided small businesses with the appropriate opportunity to participate, and have flouted the requirements of SBREFA through abusing the flexibility Congress provided to the agencies to determine how and when they would comply. It has become clear that these are more than mere isolated incidents and that the Red Tape Reduction Act itself needs to be amended to achieve the goal Congress had in mind when passing the original Regulatory Flexibility Act, and the subsequent Red Tape Reduction Act.

This is why I introduced The Agency Accountability Act, S. 849 during last year's Small Business Week. This bill would further amend the Regulatory Flexibility Act and close some of the loopholes that agencies have exploited in their desire to pursue their regulatory agendas on the backs of small businesses by doing the following:

It requires the agency to publish a summary of their economic analysis supporting the decision not to certify a regulation as not having "a significant economic impact on a substantial number of small entities," and to make the full economic analysis available to the public so that interested parties will be able to evaluate whether the agency has met their burden to do adequate outreach and analysis in determining the impact of the regulation.

It allows small entities to seek judicial review of this certification decision if they believe that the agency has not supported it with adequate data and analysis.

It directs the Chief Counsel for Advocacy of the Small Business Administration to promulgate a regulation to define further the terms of "significant economic impact" and "substantial number of small entities" so that agencies can no longer define these terms themselves and claim that they were within the bounds of the law when their definitions allow them to avoid the requirements of SBREFA and the Regulatory Flexibility Act.

Finally, it adds the Internal Revenue Service, the U.S. Forest Service, the National Marine Fisheries Service, and the Fish and Wildlife Service to the list of agencies that must conduct small business review panels before they can issue proposed regulations.

Another area the agencies have failed at miserably is to supply the compliance assistance that is required by the Red Tape Reduction Act. GAO has issued a report that clearly indicates how agencies have ignored this requirement or made a complete botch of it when they have attempted to meet it. I will be introducing legislation to address this problem soon.

My views are simple. I want an agency that intends to regulate how a business must conduct its affairs to do so carefully and only after it has taken every step to insure that it will impose on that small business the least amount of burden to achieve its stated objective. Once they do issue a regulation, they have an obligation to be able to explain what small businesses must do to comply with it. This is not about blocking agencies from promulgating regulations, it is about making sure they produce the best regulations possible with the least unnecessary burden on small businesses.

Six years ago, the Senate said in a unanimous voice that it wanted agencies to treat small businesses fairly. That commitment to protecting this most vulnerable segment of our economy, at a time when the Federal government can literally determine if a business will survive as a result of the regulatory burden imposed on it, is still alive. It is time that we ensured agencies are accountable for their actions by enacting the Agency Accountability Act.

On the positive side, the Federal Government can be and should be a reliable and committed purchaser of goods and services from small businesses. The Small Business Act says that small firms shall have the maximum practicable opportunity to compete for Federal contracts. This is good for small business, good for the purchasing agencies, and good for the taxpayer who pays the bills because when small business competes for contracts this lowers the prices and raises the quality.

Small business benefits from having access to a stable revenue stream while they get up-and-running. The Small Business Act recognizes how government contracting can contribute to business development and economic renewal. For example, my HUBZone program provides contracting incentives for small firms to locate in blighted neighborhoods, helping them win Federal contracts and stabilize their revenues while they develop a nongovernmental customer base.

The State of Small Business, on this front, is mixed. We finally succeeded in restoring funding for the HUBZone program, as SBA finally sent up a reprogramming request that the Appropriations Committee found acceptable. The mishap that occurred last year, of defunding the HUBZone program, has now been corrected.

Moreover, SBA is on the verge of removing the biggest of the roadblocks currently holding the HUBZone program back. Contrary to express Congressional direction, the previous Administration had put the HUBZone and 8(a) contracting programs in competition with each other, by trying to give an automatic preference to 8(a) in all cases. We at the Small Business Committee had sought to avoid pitting these programs against each other, by mandating parity between the pro-

grams. Contracting officers would be equally obligated to carry out both programs.

SBA disregarded the congressional will on this point, and contracting officers found the regulations confusing. SBA's noncompliance hurt both programs, because contracting officers did not know what to do.

In January, SBA published proposed rules to correct this situation and to establish the parity that Congress intended. I am confident we are about to enter a new era in which the HUBZone program will finally live up to its potential.

And not a moment too soon, either. This program will direct contracting dollars into the most chronically distressed areas of the nation. People who live in these areas, without jobs and often without hope, need the opportunities that the HUBZone program will provide. Finally, we are going to get serious about getting help to these folks who need it so desperately.

Unfortunately, Federal government's performance in contracting with women-owned small businesses is less encouraging. Since 1994, when Congress enacted a goal of 5 percent of contract dollars for women-owned firms, the Government has consistently fallen short. We have never met that goal. We have never come close.

Last year, I received a report from the General Accounting Office on contracting participation by women-owned firms. The clear message was this: if the Government is to meet the 5 percent goal, the Department of Defense must meet its own 5 percent goal. DOD is the 800-pound gorilla in Federal procurement. Sixty-four percent of Federal contracting dollars come from the Pentagon. Without a full DOD commitment to the women-owned business goal, the rest of the Government does not handle enough contracting dollars to make up the shortfall.

Similarly, DOD frequently uses the practice of bundling small contracts together so that small businesses are unable to bid on the work. In the words of President Bush "Bundling effectively excludes small businesses." He understands this hurts small business and has asked OMB to look for ways to avoid this approach and for opportunities to break up bundled contracts to permit more participation by small business. I welcome the President's support in this cause.

This week Senator KERRY and I offered a bill that would close loopholes in the definition. I appreciated working with him to develop this important measure. Increasingly, it looks like we are getting close to a meeting of the minds on this issue, and I am hopeful we can at long last do something serious to control contract bundling and ensure that the Federal government's contracting practices allow for the maximum possible participation by small business.

Never has our country needed or relied upon small businesses as much as

now in the wake of the devastating attacks of September 11. Yesterday, my colleague Senator KERRY and I introduced a resolution, S. Res. 264, expressing the sense of the Senate that small business participation is vital to the defense and security of our Nation. On September 11, 2001, the people of the United States were subject to the worst terrorist attack in American history. Our nation's response has been truly astounding. And it should come as no surprise that small businesses are playing a vital role in that response.

Small businesses have the unique ability to respond quickly and precisely, to emerging needs and conditions. Many of the most innovative solutions to our problems such as new technologies for defense readiness come from small firms. In fact, in October 2001, the Pentagon's technical support working group sent out an urgent plea, seeking ideas and technology to assist the military fight terrorism. In just two months, legions of small businesses responded to the Pentagon's call. Over 12,500 ideas poured into the Pentagon, most of them from small businesses. This remarkable response once again shows that small business remain the most innovative sector of the United States economy, accounting for the vast majority of new product ideas and technological innovations.

Just last week I had the opportunity to acknowledge the volunteer efforts of three Missouri companies that are helping re-build over an acre-long section of the Pentagon's roof, which was damaged badly in the September 11 terrorist attacks.

Frederic Roofing and Sheet Metal Company of St. Louis, Performance Roof Systems of Kansas City, and Watkins Roofing of Columbia, are participating in a massive effort to help repair part of the damage sustained by the Pentagon. These Missouri companies are independent, small businesses, modern-day Davids ready and willing to take on part of a Goliath-sized project. They have joined with roofing contractors from across country and the National Roofing Contractors Association to raise in excess of \$500,000 worth of cash, materials, and labor toward this project. Their work reflects the enterprising spirit that makes small businesses such a potent force in our economy. They deserve our admiration for rolling up their sleeves and pitching in to help restore the Pentagon.

To help raise awareness of small business innovation in the homeland defense area, on July 10, 2002, Senator KERRY and I will co-host an expo on Capitol Hill to showcase small businesses and their homeland security products. The Small Business Homeland Security Expo will provide an opportunity for small business owners to educate us here in Washington about their latest innovative products, technology, and research. I am excited to bring these hardworking entrepreneurs here to show us just how valuable their

contributions are to our Nation's security and defense. These small businesses are a cross-section of America—they are women-owned, minority-owned, and often represent economically disadvantaged areas.

Numerous small businesses have lined up to showcase their exciting products and services for homeland defense and the fight against terrorism. We intend to highlight these businesses at the Expo and in the accompanying book being prepared for the event. The work of small businesses toward this goal is a product of the same volunteer spirit that helped save lives, combat unthinkable disaster, and restore the nation's hope after the darkest hours of September 11.

Madam President, I am happy to report to the Senate that the small business sector of our economy is thriving even though the challenges they face are stiff and numerous. The determination to be successful is a hallmark of small businesses as it has been the foundation of our nation throughout the years. Small businesses are at the forefront of new advances in technology, health care, environmental management, and virtually every industry possible. I have no doubt that small businesses will continue to lead the way.

The big question I have is whether we will be able to help them. Small business wants the Federal government to be a friend, not an adversary. They want us to be their customer and advisor, not a competitor or intruder. In every action we take, we must always ask what the impact on small businesses will be, and make every effort to refrain from that action if we do not believe it will have a beneficial impact. The future of our country is tied to the future of small business and by enhancing the conditions that support small business, we will ensure a more prosperous future for all.

I suggest the absence of a quorum.

The ACTING PRESIDENT pro tempore. The clerk will call the roll.

The assistant legislative clerk proceeded to call the roll.

Mr. BAUCUS. Mr. President, I ask unanimous consent the order for the quorum call be rescinded.

The PRESIDING OFFICER (Mr. CARPER). Without objection, it is so ordered.

#### CONCLUSION OF MORNING BUSINESS

The PRESIDING OFFICER. Morning business is closed.

#### ANDEAN TRADE PREFERENCE EXPANSION ACT

The PRESIDING OFFICER. Under the previous order, the Senate will now resume consideration of H.R. 3009, which the clerk will report.

The assistant legislative clerk read as follows:

A bill (H.R. 3009) to extend the Andean Trade Preference Act, to grant additional

trade benefits under that Act, and for other purposes.

The PRESIDING OFFICER. The Senator from Montana.

Mr. BAUCUS. Mr. President, I am very proud to be able to stand in this Chamber today and say that we have reached a compromise on fast track, trade adjustment assistance, Andean trade, and the Generalized System of Preferences, or GSP.

Last night, my good friend and colleague, Senator GRASSLEY and I—along with the administration—were able to reach an agreement that I believe will gain very broad bipartisan support.

As I have said before, this bill, if passed, will be the first major rewrite of international trade legislation in 14 years. It is an historic opportunity for all of us.

Last week, I outlined the need for fast track and for renewing and expanding the Andean Trade Preference Act. Those bills are identical to the bills offered last week.

Let me outline today the compromise that was reached on trade adjustment assistance.

I believe that the TAA legislation will be one of the most important bills to be adopted by the Senate this year. Importantly, this bill makes several changes to the TAAA program to make it more effective.

First, it extends the period for which TAA pays out income support from 52 to 78 weeks. This allows TAA recipients to stay in the program long enough to complete training for new jobs.

Second, we expand eligibility for TAA benefits to secondary workers. For example, if an automobile producer is affected by imports, displaced workers in supplier companies—tire and windshield manufacturers, for example—will also be covered. We expect that approximately 65,000 additional workers will be eligible for TAA because of this provision.

Third, we agreed to extend TAA benefits when a U.S. manufacturing plant moves offshore to any country. In addition, we have codified the provisions covering downstream workers who are currently covered by the NAFTA transitional program.

Fourth, we expand TAA benefits. This legislation authorizes \$300 million for training—nearly tripling the program.

The legislation also helps TAA recipients obtain healthcare insurance. Displaced workers will be eligible for an advanceable, refundable tax credit of 70 percent.

That money can be used for COBRA or for the purchase of certain State-based group coverage options. We also provide interim assistance through the National Emergency Grant program.

In my opinion, this is most significant bipartisan agreement on health care in many, many years.

Fifth, this legislation provides a special TAA program for family farmers, ranchers, and fishermen.

And finally, this bill creates a pilot program on wage insurance—a concept that has been endorsed by former USTR Carla Hills and Federal Reserve Chairman Alan Greenspan.

In addition to agreeing on a much improved and expanded TAA program, we have also agreed to extend the Generalized System of Preferences through the end of 2006. This important legislation extends preferential duty treatment for goods from developing countries.

As a part of the deal reached last night, we will update the definition of “core worker rights” in GSP to make it consistent with the ILO’s 1998 definition of core worker rights.

This is important, of course, because in considering countries’ eligibility for GSP benefits, the President must consider whether they are taking steps to protect core worker rights.

With the updated definition, the President’s evaluation will now encompass countries’ compliance with the ILO prohibition on the worst forms of child labor and the ILO prohibition on discrimination with respect to employment and occupation.

As I said when I began my remarks, I am very proud of this legislation. But it would not have been possible without the help of many of my colleagues.

So let me end with some thanks. First, on the TAA bill, Senators BINGAMAN and SNOWE have been instrumental in this process. And on the Andean trade bill, Senator BOB GRAHAM has been a tireless advocate.

I also thank Senator DASCHLE for this support through both the committee process and as we completed negotiations.

And finally, I thank two of my colleagues on the Finance Committee, Senator BREAUX and Senator PHIL GRAMM, for their help in reaching consensus on this deal.

I look forward to working with all of my colleagues to pass this important legislation.

Mr. President, I very shortly expect to go through the procedure where we can lay down this substitute amendment and begin working through various amendments that will be offered to that amendment. That should happen momentarily.

In the meantime, I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The legislative clerk proceeded to call the roll.

Mr. BAUCUS. Mr. President, I ask unanimous consent the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

AMENDMENT NO. 3401

(Purpose: To provide a substitute amendment)

Mr. BAUCUS. Mr. President, I have an amendment at the desk.

The PRESIDING OFFICER. The clerk will report.

The legislative clerk read as follows:

The Senator from Montana [Mr. BAUCUS], for himself and Mr. GRASSLEY, proposes an amendment numbered 3401.

Mr. BAUCUS. Mr. President, I ask unanimous consent reading of the amendment be dispensed with.

The PRESIDING OFFICER. Without objection, it is so ordered.

(The text of the amendment is printed in today’s RECORD under “Text of Amendments.”)

Mr. BAUCUS. Mr. President, I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The legislative clerk proceeded to call the roll.

Mr. REID. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. REID. Mr. President, I ask unanimous consent that the Senator from Michigan be recognized to speak as in morning business for up to 10 minutes and that I be recognized following that.

The PRESIDING OFFICER. Without objection, it is so ordered.

The Senator from Michigan.

PRESCRIPTION DRUGS

Ms. STABENOW. Mr. President, I come to the floor to discuss a letter Senator DAYTON and I are sending to the pharmaceutical companies of America—and invite colleagues to join with us in doing that—expressing our concern about articles we read yesterday about a campaign that evidently is starting through an organization to spend money on advertising, promoting what is a woefully inadequate plan for seniors and families that appears to be proposed by our colleagues in the House of Representatives through the Republican side of the aisle that in fact would be available, would pay less than 20 percent of the cost for our seniors on Medicare for their prescription drugs, and would use reductions in hospital fees—another cut to hospitals—and certainly in Michigan, whether it is our rural hospitals or urban hospitals, we have seen enough cuts and closures of hospitals and facilities. We don’t need any more cuts in our hospitals.

But they are proposing to cut more reimbursements for hospitals and also to provide some kind of a per-visit fee for home health care. One of the things we heard was a \$50 fee. We are getting this from the media, so it may not be the exact number. Regardless, the notion of adding some kind of a fee or copay for home health care and cutting hospitals further to pay for a woefully inadequate proposal that would pay for less than 20 percent of the costs that our seniors pay for their prescription drugs I find very disturbing.

We are hearing that the drug companies now are contributing \$3 million for an unrestricted education grant to a group that is very closely aligned with them to run ads promoting this particular plan. The plan is good for the

drug companies. It is not good for American seniors. It is not good for American families. It is not good for American business that is paying the tab for health care premium costs, whether it is a big business or a small business.

When we look at the \$3 million they are willing to invest, again in advertising, promoting a plan that is good for them, bad for the American people, Senator DAYTON and I are sending a letter that basically will indicate we are asking them, instead of using the \$3 million they are giving to this group to run advertising, to use the \$3 million for lower prices, lower prices for our seniors.

Just to read a portion of this:

... we were greatly disturbed to read in yesterday’s New York Times that the pharmaceutical industry is funding a group called United Seniors Association that will run television ads supporting the House Republican prescription drug plan ... we have learned that the House bill is totally inadequate. . . .

The New York Times article states that drug companies will devote as much as \$3 million for this media campaign. We respectfully urge you to redirect these funds and devote them to lowering the price of prescription drugs to all Americans, especially our nation’s seniors. We think this would be a much better use of your profits.

This is a letter going to each of the companies urging them, rather than continuing to advertise excessively, 2½ times more in advertising than research on their products and continuing to fund groups that put forward plans that don’t make any sense other than for the companies themselves—rather than spending all the money to do that, I invite the companies that do good work—we are proud of what they do and the lifesaving medicines they create—once they are created, we are asking them to work with us to make sure they are affordable to every American, that they are affordable to our seniors and our families; that a small business in America doesn’t have to drop insurance coverage for employees because of rising, spiraling-out-of-control prescription drug prices. This is another example of \$3 million going to fund an effort to stop the right thing from being done in the United States—a woefully inadequate plan. Instead of making the plan better, instead of spending the money to help lower prices so that more seniors don’t walk away from the pharmacy without being able to get that prescription after looking at the price—instead of doing that, they are spending another \$3 million in advertising and promoting a plan that doesn’t make sense for America.

So I invite colleagues to join with Senator MARK DAYTON and me today in sending this letter and asking the companies—thank them for their good work, but ask them to join with us in a meaningful proposal for a Medicare prescription drug benefit, and also to take the dollars they are spending now to fight the efforts to lower prices, and just lower prices. They would get a lot

further if they just put that money into lowering their prices so that it is more affordable for every American.

I urge my colleagues and invite them to join with Senator DAYTON and me to urge the companies to change their approach and work with us to lower prices for every American.

I yield the floor.

The PRESIDING OFFICER. The Senator from Nevada is recognized.

#### MORNING BUSINESS

Mr. REID. Mr. President, I ask unanimous consent that we now proceed to a period for morning business for half an hour. Senator BYRD is going to give us his annual Mother's Day speech, which I have heard on a number of occasions, and I look forward to this one.

The PRESIDING OFFICER. The Senator from West Virginia is recognized.

#### MOTHER'S DAY

Mr. BYRD. Mr. President, this coming Sunday is Mother's Day, so recognized nationally. Of course, we all know that every day is Mother's Day. We should also know that simply having children does not make mothers. "Simply having children does not make mothers." That is a quotation that I have taken from John A. Shedd, a very apt quotation in today's culture.

Napoleon Bonaparte said, "The future destiny of the child is always the work of the mother."

All across the Nation, brunch reservations are being made, cards are being mailed, flowers are being ordered, gifts are being bought, and phone circuits will overload. It can mean only one thing, as I indicated earlier: This coming Sunday is Mother's Day. One day out of 365. Mother's Day.

In a great spasm of tender sentiment, Americans will set out to honor and celebrate the women most important to them—not Hollywood celebrities, not rock music stars—if stars we must call them at all—not fashion models, not athletes, but those who have devoted such energy and creativity to the timeless task of raising children and building families. I, too, wish to offer my tributes.

It is fitting that Mother's Day is celebrated in May, when the Earth is vibrant with new life. Mother birds are busy on the nest keeping hatchlings warm and their gaping mouths filled. In the tangled thickets, wild young are venturing forth from warren and den. The little foxes that, in the Bible references "spoil the vine," wrestle, and the little rabbits sample the first tiny wild strawberries. Butterflies visit the glossy, yellow buttercups and the snowy blossoms of the wild blackberries. The world seems as gentle, peaceable, and serene as any mother could wish for her children. Of course, we know the world is not always quite so benign, but we can still be impressed by those mothers who face tragedy

with great courage in order to protect and shield their children. The mothers who lost husbands on September 11 and remained strong and positive examples for their children, when bitterness and despair would be so understandable, are heroes and heroines each and every day.

Mothers set indelible examples, the effects of which last for generations. My own mother, whose early death during the great flu pandemic in 1918 meant that I would be raised by relatives, should have left no trace upon my character. After all, I was only about a year old when she went to Heaven. Yet her selflessness in thinking of me on her deathbed, and expressing the wish that I would be cared for by one of my father's sisters, left me with the deep and abiding assurance of her love for me.

I had three older brothers and a sister, and it was in that great influenza epidemic that she was taken away, as millions of other mothers were taken away—perhaps 20 million people around the world lost their lives during that great influenza epidemic of 1917–1918. It is said that 12 million people in India died from the influenza, the swine flu. Perhaps 750,000 people in America died.

As I say, it was her wish, my mother's wish, that I be taken by one of my father's sisters whose name was Vlurma. I believe my father had nine sisters and perhaps two or three brothers, but it was one of his sisters, a sister who had married Titus Dalton Byrd, who took me in response to my dying mother's wish.

But for her wish, Mr. President, I would not be here today. I would never have gone to West Virginia to be reared in the coal mining communities in the southern part of the State had it not been for that mother's wish. I probably would have never sworn the oath in entering upon the office of U.S. Senator had it not been for that wish, my mother's wish, that I, the baby, should be brought up in the home of Titus Dalton Byrd and Vlurma Byrd, the only child in that home.

The Byrds had one child before I was born. That child was named Robert Madison Byrd. That child died of scarlet fever. The Byrds moved away from North Carolina and to West Virginia and moved me with them.

At first I had been named Cornelius Calvin Sale, Jr., by my father and my mother. My mother's name was Ada—Ada Mae. The two wonderful people who raised me changed my name to ROBERT CARLYLE BYRD.

So my mother's wish is a priceless gift even now, all of these years later. And the woman who raised me, my aunt, imbued me with her quiet faith and reverence for the Creator and impressed upon me her work ethic. I always call her "mom." She was the only mother I really ever knew. There are millions of other men and women around the world who can speak of their mothers as I have spoken of mine.

They may have lost their mothers early or at some point along life's way. Many of them have sweet memories of those mothers. I do not have any memory of my mother, but somehow I know that her prayers have always followed me. I believe that. And I believe that she is in Heaven today.

The woman who reared me, my biological father's sister, was one of the few really, really great people I have known in my life. I had the good fortune to meet with many world leaders during my years in the Senate and especially during my years as majority leader in the Senate. I met with the Shah of Iran just a few weeks before he left Iran, never to return. I met with the current King of Jordan's father. I first met him 47 years ago. I met, as I mentioned earlier, the Shah of Iran. I first met him 47 years ago—in 1955.

I met with the President of Syria. I shook hands with Nassar of Egypt. I visited with and talked with German Chancellor Schmidt and German Chancellor Kohl. I met with Margaret Thatcher in her offices in London. I met with the Saudi family. I met with Prime Minister Begin of Israel. I met with Vice President Deng of China. I met with Mr. Khrushchev in the Crimea in his summer home.

I met with many other world leaders—Kings and Shahs and Princes and Presidents and Senators and Governors. These were outstanding personages, the leaders of the world. I had one-on-one meetings with these people. I met with President Sadat of Egypt. But the truly great people in my life and according to my standards were not national leaders or politicians, they were just common people. One of them was the man who raised me, Titus Dalton Byrd, a coal miner. I never heard him use God's name in vain in all of his life. He was a humble man. He paid his debts. He never spoke ill of a neighbor. He was a good man, as good as men can be. The Bible says no man is good, but he was as good as men become. He was a great man, in my sight.

The woman who raised me was a great woman. Neither of them had any education to amount to anything. I doubt that either of them had ever gone to the third grade in school. I was the first person in all of my family line who ever graduated from elementary school or from high school or from college.

They never made it to the third or fourth grade in school, but they were great souls, they had great hearts, they had honest minds, and they imbued me with a respect for the Bible and a respect for religion.

I can listen to any man's religion. It can be a man of Islam. It can be a Hindu. It can be a Protestant. It can be a Jew. I can listen to any of them. I can pray with any of them. That is the way I was taught.

These two people who raised me were great people. That aunt, as I say, I never knew any name for her but

“Mom.” I did not know that she was not my mother until I was in my year of graduation from high school. I can close my eyes and see her, after a long day, working to make ends meet in a hardscrabble West Virginia mining community, sitting at a scrubbed kitchen table, and discussing the Bible.

Those were some hard times in those days. When my wife and I married almost 65 years ago—in less than 3 weeks, if the Lord lets us live to see the day—our first refrigerator was half of an orange crate, or a grapefruit crate. I was a produce boy in a coal company store, so I sold grapefruits, oranges, other citrus fruits, other fruits, and vegetables. So I brought an empty orange crate home and nailed it up outside the kitchen window. That was during the Great Depression. During the late 1920s I lived as a boy on Wolf Creek in Mercer County, no electricity in the home, no running water in the house. Those were the days of the 2-cent stamp and the penny postcard.

I know what the word “mother” means, and I know what the word “father” means, even though my father and my angel mother did not rear me. But this old aunt and uncle who knew little about their ABCs but who knew much about life and about the things that count mostly in life, they reared me; they loved me. I heard “mom” pray many times in the stillness of the night. When the kerosene lamp was out, I would hear her voice coming from another room. I knew she was on her knees.

After I was elected to Congress, there were occasions when I would drive to West Virginia and go to her house. I would get there perhaps at 12, 1, or 2 in the morning. I would knock on the door, and she would answer the door. She would always ask me if I wanted her to fix me something to eat at that hour. Then after I spent most of the weekend in West Virginia and was about to return to Washington, she would fix a good noonday meal, and then say to me: “Robert, you be a good boy; I always pray for you.”

It used to be when I was a little boy living on Wolf Creek Hollow, I would take bags of corn up to the mill on the top of the mountain. We had one horse named George. I had a pony. I would put a bag of corn across that pony’s back, take it up to the mill, and the miller would grind the corn into meal, and that evening “mom” would make a cake of cornbread.

We had one cow, and sometimes “mom” would take me out with her to milk the cow. I would sit there and have a cup, and she would squeeze that milk down in the cup. I would drink that cup of milk with the foam freshly wrought from the bag of the cow.

I still see my aunt, who was—the only mother I ever really knew. She never kissed me in her life. I never received a mother’s kiss, unlike Benjamin West, that great American painter who was living at the time the

Constitution of the United States was written in Philadelphia. He would take to his mother, so the story goes, little drawings of birds and flowers, and she took him upon her knee. It is said that she kissed little Benjamin West’s cheek as he sat on her knee and she told him he would grow up to be a great painter. So he grew up to be a painter of early American scenes. “The Death of General Wolfe” was by Benjamin West. The story is told that Benjamin West said a mother’s kiss made him a great painter.

I do not remember ever receiving a mother’s kiss, but I received “mom’s” love. I still see her in my mind’s eye when my wife Erma and I sit together on Sundays and read the Bible. My aunt taught me a great deal about the quiet dignity with which she lived her life. Mothers teach when they insist that their children brush their teeth and eat their vegetables. Mothers teach by saying bedtime prayers, by reading bedtime stories, and by singing lullabies. As I say, simply having children does not make mothers, but mothers do sing lullabies at the bedsides of their children.

They demonstrate their love not only through hugs and praise, but in each meal they make, each load of laundry they fold, each toy they put away. Children absorb lessons from the people around them, and especially from the parents they look up to. So, mothers teach by example when they read themselves instead of watching television, the vast wasteland that numbs peoples’ minds or by being careful with their speech and with the way they live their lives. Each small lesson helps to weave the cloth of their children’s lives. It is for these daily lessons, the laughter shared and tears dried, that we put so much effort into making Mother’s Day special. And we ought to make it special. We ought to see Mother on this Mother’s Day and every other day of the year that it is possible.

A poem by an anonymous poet captures the inspiration that mothers provide:

WHEN MOTHER READS ALOUD

When Mother reads aloud, the past  
Seems real as every day;  
I hear the tramp of armies vast,  
I see the spears and lances cast,  
I join the trilling fray;  
Brave knights and ladies fair and proud  
I meet when Mother reads aloud.  
When Mother reads aloud, far lands  
Seem very near and true;  
I cross the desert’s gleaming sands,  
Or hunt the jungle’s prowling bands,  
Or sail the ocean blue.  
Far heights, whose peaks the cold mists  
shroud,  
I scale, when Mother reads aloud.  
When Mother reads aloud, I long  
For noble deeds to do  
To help the right, redress the wrong;  
It seems so easy to be strong,  
So simple to be true.  
Oh, thick and fast the visions crowd  
My eyes, when Mother reads aloud.

Manufacturers of greeting cards, florists, jewelers, clothing stores, even

the phone company suggest that their products are treasured by mothers, and I am sure that they are. But mothers also treasure the lumpy clay vases made by young potters and filled with wild flowers torn from the yard. Mothers love the care and love that their loved ones put into this celebration. Flowers or no flowers, homemade cards or store-bought, mothers love being surrounded by their families most of all. Each child is some mother’s treasure, her precious angel, even when that child is grown and gone to far away places. A mother’s children are her greatest works, her magnum opus, her masterpiece. A phone call or a meal shared together provides an opportunity to relive the memories that make each family special. Erma and I can look around the table as we think of her mother, Erma’s mother, a fine Christian woman who lived a good life. A wonderful mother-in-law. We think of her as we sit around the table with our two lovely daughters and their families knowing that our two newest members, our little great granddaughters,—let me repeat that, our little great-granddaughter, are fortunate to share in our close-knit family.

As in all families, my mother, my aunt who raised me, my wife, my daughters, my granddaughters and my great-granddaughters our grandsons, our daughters-in-law, our sons-in-law, all share many titles. They are proud citizens of this fair land. They are strong, talented, independent women. They may hold many business titles. They are sisters, cousins, and aunts. They are, or may be, wives. But the title, the job, that will give them the greatest pleasure in their lives, will be to be called “Mother.” Remember that simply having children does not make mothers. The title comes with much labor, much patience some tedium, hopefully not too many tears, and love beyond measure. The job will call upon their every reserve of strength and every ounce of creativity, but it will never tax their ability to love and to cherish.

This Sunday, scrubbed and shining, let us present the mothers in our lives with fitting tribute. Give them flowers, cards, good food, and presents, but most of all, let us give them our gratitude and repay, in small measure, the love and devotion that they have showered upon us.

I close with a few stanzas from a poem by Elizabeth Akers Allen. It is called “Rock Me to Sleep.”

I offer it to my own sweet angel mother, who hears me now, who is listening today with millions of other mothers like her who have gone on to that land where the flowers never wither and the rainbow never fades.

Backward, turn backward, O time, in your flight,

Make me a child again just for to-night!  
Mother, come back from the echoless shore,  
Take me again to your heart as of yore;  
Kiss from my forehead the furrows of care,  
Smooth the few silver threads from my hair;  
Over my slumbers your loving watch keep;—

Rock me to sleep, Mother—rock me to sleep!  
Over my heart, in the days that are flown,  
No love like mother-love ever has shone;  
No other worship abides and endures—  
Faithful, unselfish, and patient like yours:  
None like a mother can charm away pain  
From the sick soul and the world-weary  
brain.

Slumber's soft calms o'er my heavy lids  
creep;—

Rock me to sleep, Mother—rock me to sleep!  
Mother, dear Mother, the years have been  
long

Since I last listened your lullaby song:  
Sing, then, and unto my soul it shall seem  
Womanhood's years have been only a dream.  
Clasped to your heart in a loving embrace,  
With your light lashes just sweeping my  
face,

Never hereafter to wake or to weep;—

Rock me to sleep, Mother—rock me to sleep!

I will yield the floor and I suggest  
the absence of a quorum.

The PRESIDING OFFICER. The  
clerk will call the roll.

The legislative clerk proceeded to  
call the roll.

Mr. REID. Mr. President, I ask unan-  
imous consent the order for the  
quorum call be rescinded.

The PRESIDING OFFICER. Without  
objection, it is so ordered.

#### MORNING BUSINESS

Mr. REID. Mr. President, I ask unan-  
imous consent the Senate now proceed  
to a period of morning business, with  
Senators permitted to speak therein  
for a period not to exceed 5 minutes  
each.

The PRESIDING OFFICER. Without  
objection, it is so ordered.

#### TRIBUTE TO THE CITY OF IDABEL ON ITS 100TH ANNIVERSARY

Mr. NICKLES. Mr. President, it is an  
honor for me to recognize the 100th An-  
niversary of the City of Idabel, Okla-  
homa.

Idabel is the county seat of  
McCurtain County, located in the  
Southeast corner of Oklahoma. The  
scenic rivers and wilderness that sur-  
round Idabel rival the beauty of any re-  
gion in the United States.

Idabel has a rich cultural history.  
For 75 years, from the 1830s into the  
twentieth century, Idabel was under  
the sovereignty of the Choctaw Tribe.  
Following their removal from Mis-  
sissippi, the Choctaws occupied and  
ruled over the land that we today know  
as Idabel.

In 1902, before Oklahoma even be-  
came a state, the town of Purnell was  
incorporated along a rail line. It was  
named after Isaac Purnell, a railroad  
official at the time. This name did not  
last long, however. Our very own  
United States Postal Service rejected  
the town's name because it was too  
similar to that of another Oklahoma  
town Purcell. For two years, this in-  
corporated town battled possible names  
around, names like Mitchell and  
Hoyopa, until finally settling on the  
name "Idabel"—a combination of the  
first names of Isaac Purnell's daugh-  
ters.

While rich in its history and in the  
beauty of its surroundings, the great-  
est part of Idabel are the people who  
live there from the people who set up  
shop in that small trade village in the  
early twentieth century to the present  
day students, the Idabel Warriors, who  
are the future of this great town.

The people of Idabel are devoted to  
God, to their country, and to their  
families. I am proud to honor their cen-  
tennial, and am privileged to serve as  
their representative here in the U.S.  
Senate. May their next one hundred  
years be as fruitful as the first.

#### ADDITIONAL STATEMENTS

##### NURSES' WEEK

• Mr. CLELAND. Mr. President, this  
week commemorates the contributions  
of the nursing profession to patients  
and health care and the dedication of  
those individuals who have chosen  
nursing. Yet in all the years that we  
have acknowledged how much nurses  
mean to the delivery of health care and  
our quality of life, we have not done  
enough to ensure the viability of nurs-  
ing as a profession. The 2001 American  
Nurses Association (ANA) National  
Survey revealed that 715 hospitals had  
126,000 openings for nursing positions  
and an 11 percent vacancy rate. Nurs-  
ing schools across the country report  
that enrollment has significantly de-  
creased and the ANA also projects that  
65 percent of present nurses will retire  
within this decade. These statistics sig-  
nal a nursing crisis and that means a  
health care crisis for this country.

At both the June 14, 2001, Senate Vet-  
erans' Affairs Committee hearing on  
the looming nursing shortage and the  
June 27, 2001, Governmental Affairs  
Subcommittee hearing on the federal  
government's role in retaining nurses  
for delivery of federally funded health  
care services, I emphasized an alarm-  
ing statistic that the federal health  
sector, employing approximately 45,000  
nurses, may be the hardest hit in the  
near future with an estimated 47 per-  
cent of its nursing workforce eligible  
for retirement by the year 2004. Cur-  
rent and anticipated nursing vacancies  
in all health care settings are attrib-  
uted in part to worsening work place  
conditions with mandatory overtime  
and increasing patient care workloads.

I believe today we are facing a wide-  
spread and complex challenge with this  
nursing shortage and there are no  
quick fixes. Congress has passed some  
important measures to help nurses to  
continue to take safe and effective care  
of their patients and to assist health  
care facilities to recruit and retain  
needed nurses. Some of these impor-  
tant measures will help recruit new  
nurses and assist with the cost of edu-  
cation, like the Nurse Reinvestment  
Act and S. 937 which I authored and  
which will now permit the transfer of  
entitlement to educational assistance  
under the Montgomery GI Bill by mem-

bers of the Armed Forces thus allowing  
spouses and children of eligible service  
members to use transferred GI bill as-  
sistance for undergraduate or graduate  
nursing education.

Additionally, the VA Nurse Recruit-  
ment and Retention Enhancement Act  
was signed into law this year and will  
help to alleviate the anticipated VA  
nursing shortage by addressing work-  
ing conditions, implementing a Nurse  
Cadet Program to encourage high  
school students to pursue nursing car-  
ers as well as other education incen-  
tives. I was pleased to have played a  
major role in development and passing  
this measure as well.

Congress, Federal and State agencies,  
private and public health care organi-  
zations are all actively working to de-  
velop solutions to the looming nursing  
shortage. We want nurses to know that  
they do have allies who will work with  
them to find solutions.

To further demonstrate our support  
of nurses, I am also proposing that the  
U.S. Postal Service issue a nursing  
stamp to say, "Thank you for being a  
Nurse." This stamp will help to raise  
public awareness of the nursing crisis  
and show our support of the nursing  
profession.

I ask my colleagues to join with me  
in a long-term commitment to support  
the nursing profession. I want to say a  
special "thank you" to the nurses who  
were there for me when I was injured in  
Vietnam. These nurses gave me care  
and hope. I do not care to think of the  
future of health care without these  
dedicated and knowledgeable nurses. •

#### MESSAGE FROM THE HOUSE

##### ENROLLED BILL SIGNED

At 11:40 a.m., a message from the  
House of Representatives, delivered by  
Mr. Hays, one of its reading clerks, an-  
nounced that the Speaker has signed  
the following enrolled bill:

S. 378. An act to redesignate the Federal  
building located at 3348 South Kedzie Ave-  
nue, in Chicago, Illinois, as the "Paul Simon  
Chicago Jobs Corps Center."

#### PETITIONS AND MEMORIALS

The following petitions and memo-  
rials were laid before the Senate and  
were referred or ordered to lie on the  
table as indicated:

POM-232. An engrossed resolution adopted  
by the Assembly of the State of Wisconsin  
relative to the Upper Mississippi and Illinois  
Rivers' Inland Waterways Transportation  
System; to the Committee on Environment  
and Public Works.

##### 2001 ASSEMBLY RESOLUTION 56

Whereas, the state of Wisconsin borders or  
contains over 360 miles of the upper Mis-  
sissippi River and 11 navigation locks and  
dams along those borders; and

Whereas, many of Wisconsin's locks and  
dams are more than 60 years old and only 600  
feet long, making them unable to accommo-  
date modern barge tows of 1,200 feet long,  
nearly tripling locking times and causing  
lengthy delays and ultimately increasing  
shipping costs; and

Whereas, the use of 1,200-foot locks has been proven nationwide as the best method of improving efficiency, reducing congestion, and modernizing the inland waterways; and

Whereas, the construction of the lock and dam system has spurred economic growth and a higher standard of living in the Mississippi and Illinois river basin, and today supplies more than 300,000,000 tons of the nation's cargo, supporting more than 400,000 jobs, including 90,000 in manufacturing; and

Whereas, more than 60% of American agricultural exports, including corn, wheat, and soybeans, are shipped down the Mississippi and Illinois rivers on the way to foreign markets; and

Whereas, Wisconsin farmers, producers, and consumers rely on efficient transportation to remain competitive in a global economy, and efficiencies in river transport offset higher production costs compared to those incurred by foreign competitors; and

Whereas, the upper Mississippi and Illinois rivers lock and dam system saves our nation more than \$1.5 billion in higher transportation costs each year, and failing to construct 1,200-foot locks will cause farmers to use more expensive alternative modes of transportation, including trucks and trains; and

Whereas, according to the U.S. Army Corps of Engineers, congestion along the upper Mississippi and Illinois rivers is costing Wisconsin and other producers and consumers in the basin \$98,000,000 per year in higher transportation costs; and

Whereas, river transportation is the most environmentally friendly form of transporting goods and commodities, creating almost no noise pollution and emitting 35% to 60% fewer pollutants than either trucks or trains, according to the U.S. Environmental Protection Agency; and

Whereas, moving away from river transport would add millions of trucks and railcars to our nation's infrastructure, adding air pollution, traffic congestion, and greater wear and tear on highways; and

Whereas, backwater lakes created by the lock and dam system provide breeding grounds for migratory waterfowl and fish; and

Whereas, the lakes and 500 miles of wildlife refuge also support a one-billion-dollar per year recreational industry, including hunting, fishing, and tourism jobs; and

Whereas, upgrading the system of locks and dams on the upper Mississippi and Illinois rivers will provide 3,000 construction and related jobs over a 15-year to 20-year period; and

Whereas, in 1999 the state of Wisconsin shipped 1,100,000 tons of commodities, including grain, coal, chemicals, aggregates, and other products; and

Whereas, 3,900,000 tons of commodities, including grain, coal, chemicals, aggregates, and other products, were shipped to, from, and within Wisconsin by barge, representing \$313,000,000 in value; and

Whereas, shippers moving by barge in Wisconsin realized a savings of approximately \$40,000,000 compared to other transportation modes; and

Whereas, Wisconsin docks shipped products by barge to 6 states and received products from 11 states; and

Whereas, there are approximately 20 manufacturing facilities, terminals, and docks on the waterways of Wisconsin, representing thousands of jobs in the state; and

Whereas, the U.S. Army Corps of Engineers is conducting a collaborative navigation study of the economic and environmental factors to be considered when examining capital improvements to the upper Mississippi River system; and

Whereas, the navigation study will release initial results in a summer 2002 report; now, therefore, be it

*Resolved by the assembly,* That the Wisconsin assembly formally recognizes the upper Mississippi River as a river of statewide significance for natural, navigational, and recreational benefits; and, be it further

*Resolved,* That the Wisconsin assembly recognizes the importance of timely modernization of the inland waterway transportation infrastructure to Wisconsin agriculture and industry in this state, the region, and the nation and, pending results of the navigation study, urges Congress to authorize funding to construct 1,200-foot locks on the upper Mississippi and Illinois river system; and, be it further

*Resolved,* That the assembly chief clerk shall transmit copies of this resolution to the president and secretary of the U.S. senate, the speaker and clerk of the U.S. house of representatives, the chair of the senate committee on commerce, science, and transportation, the chair of the house committee on transportation and infrastructure, and the members of the congressional delegation from this state.

POM-233. An engrossed resolution adopted by the Senate of the Legislature of the State of Wisconsin relative to autism spectrum disorder; to the Committee on Health, Education, Labor, and Pensions.

#### 2001 SENATE RESOLUTION 16

Whereas, autism spectrum disorder has been labeled the silent epidemic of our time, silent because this developmental disorder has robbed at least 400,000 children of their ability to communicate and interact with their families and loved ones, and silent because there are currently no established autism registries in the nation to tell us how many people are actually afflicted with this disorder; and

Whereas, current statistics tell us that autism affects at least one in every 500 children in America, and recent anecdotal evidence suggests that autism rates are increasing to possible one in every 250 children; and

Whereas, the U.S. house of representatives has passed a resolution, H. CON. RES. 91, recognizing the importance of increasing awareness of autism spectrum disorder, and supporting programs for greater research and improved treatment of autism and improved training and support for individuals with autism and those who care for them; now, therefore, be it

*Resolved by the Senate,* That: the members of the Wisconsin Senate urge the U.S. Senate to concur in H. CON. RES. 91; and, be it further

*Resolved,* That the Senate chief clerk shall provide a copy of this resolution to each member of the Wisconsin congressional delegation, to the members of the U.S. Senate Committee on Health, Education, Labor, and Pensions, to the President and Vice President of the United States, to the secretary of the U.S. Senate, and to the clerk of the U.S. House of Representatives.

POM-234. A joint resolution adopted by the Legislature of the State of Maine relative to memorializing congress to adopt Patriots' Day as a holiday throughout the United States of America; to the Committee on the Judiciary.

#### JOINT RESOLUTION

Whereas, Patriots' Day commemorates the American Revolution and the legendary battles at Lexington and Concord in 1775; and

Whereas, these historic events led to the colonies' independence from Great Britain and subsequently to the formation of the United States of America; and

Whereas, great patriotism was demonstrated by the Americans after the terrorist attacks in New York City, Wash-

ington, D.C. and Pennsylvania on September 11, 2001; and

Whereas, Patriots' Day, a holiday in reverence of our unity as a nation, is celebrated only in Maine and Massachusetts; now, therefore, be it

*Resolved,* That We, your Memorialists, urge the Congress of the United States to encourage all of the United States of America to observe Patriots' Day on April 15, 2002 in remembrance of the founding of this nation and the patriotism shown by Americans after September 11, 2001; and be it further

*Resolved,* That suitable copies of this resolution, duly authenticated by the Secretary of State, be transmitted to the Honorable George W. Bush, President of the United States, and to the President of the United States Senate, the Speaker of the House of Representatives of the United States and each Member of the Maine Congressional Delegation.

POM-235. A Senate concurrent resolution adopted by the General Assembly of the Commonwealth of Pennsylvania relative to honoring Commodore John Barry as the first flag officer of the United States Navy; to the Committee on Armed Services.

#### SENATE RESOLUTION

Whereas, Commodore John Barry, an American merchant marine captain and native of County Wexford, Ireland, volunteered his services to the Continental Navy during the Revolutionary War; and

Whereas, Throughout his career, Commodore Barry not only provided the first and last victories at sea for the American revolutionaries but also was responsible for the organization of the historic crossing of the Delaware River by General George Washington; and

Whereas, Under President Washington, Commodore Barry built and first commanded the United States Navy and the squadron that included his flagship, the USS United States, and the USS Constitution, "Old Ironsides"; and

Whereas, Commodore Barry served as head of the United States Navy under Presidents Washington, Adams and Jefferson; therefore be it

*Resolved (the House of Representatives concurring),* That the General Assembly memorialize the Congress of the United States to honor Commodore John Barry as the first flag officer of the United States Navy; and be it further

*Resolved,* That copies of this resolution be sent to the presiding officers of each house of Congress and to all members of Congress from Pennsylvania.

POM-236. A resolution adopted by the House of the Legislature of the State of Vermont relative to the National Guard; to the Committee on Armed Services.

#### HOUSE RESOLUTION 37

Whereas, within days of the September 11, 2001, terrorist attacks in New York City and Washington, D.C., the nation's governors activated National Guard soldiers and airmen to augment security at 422 of the nation's international airports, and

Whereas, in true state-federal partnership, National Guard forces are providing aerial port security under the command and control of the sovereign states, territories, and the District of Columbia, and the federal government is funding such duties "in the service of the United States" under 32 U.S.C. §502(f) hereinafter referred to as "Title 32 duty"; and

Whereas, Title 32 duty has been used, inter alia, for more than 20 years for National Guard full-time staffing, for National Guard support for local, state, and federal law enforcement agencies under Governors'

Counter-Drug Plans for more than 12 years, for National Guard Civil Support Team technical assistance for local first responders for more than two years, and for aerial port security following the attacks of September 11. Of particular note, the National Guard Counter-Drug Program has long included Title 32 support for United States Customs, Border Patrol, and Immigration and Naturalization Service activities at United States Ports of Entry, and

Whereas, in the aftermath of the September 11 attacks, increased security and inadequate federal staffing have limited the flow of persons, goods, and services across our nation's borders. These factors have contributed to a weakening of the American and Canadian economies, and

Whereas, the governors of northern tier border states wrote President Bush in November 2001, offering to provide Title 32 National Guard augmentation for United States Customs, Border Patrol, and Immigration and Naturalization Service operations at United States Ports of Entry. Such relief could have been, and still can be, effected within days of acceptance by the federal government, and

Whereas, there is still no relief at our borders due to inaction on the governors' offer of Title 32 National Guard assistance and conflicting Department of Defense proposals to federalize the National Guard or otherwise enhance border security with active duty military personnel instead of Title 32 National Guard members, and

Whereas, federalizing the National Guard under U.S.C. Title 10 would degrade the combat readiness of units from which Guardsmen would be mobilized, interfere with effective state force management, and prevent personal accommodations for soldiers and their civilian employers, and

Whereas, stationing federal military forces at the United States-Canada border would be an unprecedented unilateral action by the United States, and

Whereas, the nation's border states need prompt relief which can best be provided by Title 32 National Guard forces being deployed to assist lead federal agencies at the borders "in the service of the United States", but under continued state command and control, and

Whereas, the Vermont State Legislature opposes federalization of the National Guard or assignment of federal military forces for United States border security, now therefore be it

*Resolved by the House of Representatives,* That this legislative body urges the President and U.S. Congress to assure prompt augmentation of lead federal agencies at the borders by accepting the governors' offer of National Guard forces under state command and control pursuant to 32 U.S.C. §502(f), and be it further

*Resolved,* That the Clerk of the House be directed to send copies of this resolution to President George W. Bush, the President of the U.S. Senate, the Speaker of the U.S. Houses of Representatives, and to the members of the Vermont Congressional Delegation.

POM-237. A joint resolution adopted by the Legislature of the State of Maine relative to the intent to fund 40% of the costs of special education or amend the individuals with disabilities education act to allow the states more flexibility in implementing its mandates; to the Committee on Appropriations.

#### JOINT RESOLUTION

Where as, the Congress of the United States has found that all children deserve a quality education, including children with disabilities; and

Where as, the Individuals with Disabilities Education Act, 20 United States Code, Section 1400, et seq., provides that the Federal Government and the State and local governments are to share in the expense of education for children with disabilities and commits the Federal Government to provide funds to assist with the excess of expenses of education for children with disabilities; and

Where as, the Congress of the United States has committed to contribute up to 40% of the average per pupil expenditure of educating children with disabilities and the Federal Government has failed to meet this commitment to assist the states; and

Where as, the Federal Government has never contributed more than 12.6% of the national average per pupil expenditure to assist with the excess expenses of educating children with disabilities under the Individuals with Disabilities Education Act; and

Where as, this failure of the Federal Government to meet its commitment to assist with the excess expenses of educating a child with a disability contradicts the goal of ensuring that children with disabilities receive a quality education; and

Where as, the federal grant funds in the State for children zero to 2 years of age represent only 30% of the cost of serving eligible infants and toddlers in the State, and if the federal grants were at the 40% level, the award to the State this year would have increased by \$582,000; and

Where as, the federal grant funds in the state for children 3 to 5 years of age represent only 8% of the cost of serving children 3 to 5 years of age in the State, and if the federal grants were at the 40% level, the award to the State this year would have increased by \$10,086,000; and

Where as, the federal grant funds in the State for children 5 to 20 years of age represent only 9.75% of the State's total special education expenditures of \$225,130,000, and if the federal grants were at the 40% level, the award to the State this year would have increased by more than \$68,000,000; now, therefore, be it

*Resolved,* That we, your Memorialists, respectfully urge and request that the President of the United States and the Congress of the United States either provide 40% of the national average per pupil expenditure to assist states and local education agencies with the excess costs of educating children with disabilities or amend the Individuals with Disabilities Education Act to allow the states more flexibility in implementing its mandates; and be it further

*Resolved,* That suitable copies of this resolution, duly authenticated by the Secretary of state, be transmitted to the President of the United States, to the President of the Senate of the United States, to the Speaker of the House of Representatives of the United States and to each Member of the Maine Congressional Delegation.

POM-238. A resolution adopted by the House of the Legislature of the State of Florida relative to supporting the commitment of funding necessary for the continued development, permanent establishment and future operation of the Center for Coastal and Maritime security by the Coastal Systems Station of the United States Navy; to the Committee on Appropriations.

#### HOUSE RESOLUTION NO. 9003C

Whereas, on September 11, 2001, the United States of America was the victim of a cowardly attack conducted by terrorists supported by foreign nations, and

Whereas, these attacks have placed our nation's military on high alert in order to protect our citizens and visitors to the United States from future aggression, and

Whereas, our nation has over 12,000 miles of coastline, over 2,000 miles of which are found in the State of Florida, and

Whereas, 14 active seaports, thousands of miles of rivers and inland waterways, countless marinas, and the center of the world's marine cruise industry are located in Florida, and

Whereas, the vastness of our nation's coastline increases the probability that future attackers could enter the country at our seaports, maritime commerce centers, energy facilities, and marine recreational centers, and

Whereas, for more than 50 years, the United States Navy's Coastal Systems Station in Panama City, Florida, has provided unequalled training, mission planning, and equipment development in the area of coastal operations and systems to all branches of the United States military, and

Whereas, the Coastal Systems Station is a field activity of the Naval Sea Systems Command and is one of the major research, development, test, and evaluation laboratories of the United States Navy, with a wide base of expertise in engineering and scientific disciplines, and

Whereas, the Coastal Systems Station is the Navy's premier organization for the comprehensive support of mission areas within coastal environments, which include mine warfare, amphibious warfare, special warfare, diving and life support, and coastal operations, and

Whereas, the United States Navy's Coastal Systems Station is currently in the process of developing, and seeks to permanently establish, the Center for Coastal and Maritime Security, the purpose of which is to provide specialized training and technology for civilian and military personnel to defend our nation against maritime terrorist threats, and

Whereas, given the events of September 11, 2001, it is now a matter of the highest importance that the numerous means of ingress to this country provided through the nation's vast coastal area as be secured and made invulnerable to any form of malicious breach, and

Whereas, to that end, it is essential that the Center for Coastal and Maritime Security be fully developed, permanently established, and operated by the United States Navy Coastal Systems Station, Now, Therefore,

*Be it Resolved by the House of Representatives of the State of Florida,* That the President of the United States and the United States Congress are urged to support and commit necessary funding for the continued development, permanent establishment, and future operation of the Center for Coastal and Maritime Security. Be it further

*Resolved,* That copies of this resolution be sent to the President of the United States, the President of the United States Senate, the Speaker of the United States House of Representatives, and to each member of the Florida Delegation to the United States Congress.

POM-239. A resolution adopted by the Senate of the Legislature of the State of Kansas relative to the Medicare program to pay for all oral cancer drugs; to the Committee on Finance.

#### SENATE RESOLUTION NO. 1826

Whereas, Cancer is a leading cause of morbidity and mortality in the State of Kansas and throughout the nation; and

Whereas, Cancer is disproportionately a disease of the elderly, with more than half of all cancer diagnoses occurring in persons age 65 or older, many of whom are dependent on the federal Medicare program for provision of cancer care; and

Whereas, Since treatment with drugs is the cornerstone of modern cancer care, elderly cancer patients must have access to potentially life-extending drug therapy, but the Medicare program's coverage of drugs is limited to injectable drugs or oral drugs that have an injectable version; and

Whereas, The nation's investment in biomedical research has begun to bear fruit with a compelling array of new oral cancer drugs that are less toxic, more effective and more cost-effective than existing therapies, but because such drugs do not have an injectable equivalent, they are not covered by Medicare; and

Whereas, Noncoverage of these important new products leaves many Medicare beneficiaries confronting the choice of either substantial out-of-pocket personal costs or selection of more toxic, less effective treatments that are covered by the program; and

Whereas, Medicare's failure to cover oral cancer drugs leaves at risk many beneficiaries suffering from blood-related cancers like leukemia, lymphoma and myeloma, as well as cancers of the breast, lung and prostate; and

Whereas, Certain members of the United States Congress have recognized the necessity of Medicare coverage for all oral cancer drugs and introduced legislation in the 107th Congress to achieve that result (H.R. 1624; S. 913); Now, therefore,

*Be it resolved by the Senate of the State of Kansas,* That the Senate respectfully urges the Congress of the United States to adopt legislation requiring the Medicare program to cover all oral cancer drugs; and

*Be it further resolved,* That the Secretary of the Senate transmit enrolled copies of this resolution to the President of the United States, the President of the United States Senate, the Speaker of the United States House of Representatives, the Secretary of Health and Human Services and each member of the Kansas congressional delegation.

POM-240. A concurrent resolution adopted by the Senate of the Legislature of the State of Louisiana relative to the Act to Leave No Child Behind; to the Committee on Finance.

#### SENATE CONCURRENT RESOLUTION NO. 20

Whereas, approximately 11.6 million children across the United States live in poverty and nearly 9.2 million children in America do not have health insurance; and

Whereas, only three out of five eligible preschool children are able to participate in Head Start programs; and

Whereas, only 12 percent of eligible children receive child care assistance through the Child Care and Development Block Grant; and

Whereas, approximately one-third of parents who stop receiving Temporary Assistance for Needy Families (TANF) find little or no work and out of the two-thirds who stop receiving TANF and do find jobs, only 40 percent are stable, year-round jobs; and

Whereas, many families are not receiving the food stamps, Medicaid, child care, or other supports for which they are eligible; and

Whereas, three million children in the United States are suffering "worst case" housing needs such that their families are paying over half of their income for rent or are living in overcrowded or substandard housing; and

Whereas, nine youths are killed in the United States by firearms everyday; and

Whereas, nearly 8,000 children a day are reported to public welfare agencies as abused and/or neglected and over 2.5 million children live with grandparents or in foster family homes, group homes, or child care institutions; and

Whereas, seven million children in the United States are regularly left at home alone after school each week; and

Whereas, federal legislation, the Act to Leave No Child Behind (S.940/H.R. 1990), will help address these and many other needs of children in Louisiana and across America; and

Whereas, Louisiana is committed to improving the lives of children and ensuring that all of our children are afforded the opportunity to grow up healthy, safe, educated, and free from poverty. Therefore be it

*Resolved,* That the Legislature of Louisiana does hereby memorialize the Louisiana congressional delegation and the United States Congress to support the Act to Leave No Child Behind. Be it further

*Resolved,* That the Legislature of Louisiana does hereby endorse the Act to Leave No Child Behind and the efforts being made to make certain that no child is left behind. Be it further

*Resolved,* That a copy of this Resolution be transmitted to each member of the Louisiana congressional delegation and to the presiding officers of the United States House of Representatives and the United States Senate.

POM-241. A resolution adopted by the Senate of the Legislature of the Commonwealth of Massachusetts relative to welfare reform; to the Committee on Finance.

#### RESOLUTION

Whereas, the Commonwealth of Massachusetts adopted its own version of "welfare reform" in 1995, taking into account the nature of labor market in Massachusetts, the financial resources of the Commonwealth and the particular needs of low-income families with children; and

Whereas, The Federal Government in 1995 granted Massachusetts a waiver from the then-existing Federal requirements enabling Massachusetts to implement its version of welfare reform; and

Whereas, The Federal Government in 1996 adopted its version of welfare reform, TANF, and, in recognition of their leading roles, allowed Massachusetts and other states with pre-existing waivers to continue to operate their programs under such waivers; and

Whereas, one purpose of TANF was to allow states greater flexibility to operate their cash assistance programs for needy families; and

Whereas, since 1995, the number of Massachusetts families receiving cash assistance from the Commonwealth has declined by more than 50 percent; and

Whereas, almost half of the Massachusetts families continuing to receive cash assistance are families including a family member with a disability or with very young children; and

Whereas, under the Massachusetts program operated under the Federal waiver, such families are exempt from the time limits and work requirements; and

Whereas, because of adverse economic conditions in the Commonwealth of Massachusetts and around the country, the number of low-income families needing cash assistance has started to rise; and

Whereas, because the original TANF law barred states from using Federal TANF funds to provide assistance to certain legal immigrant families, Massachusetts, since 1997, has expended state funds to provide needed services to immigrant families; and

Whereas, the 1996 Federal Welfare Reform Law expires on September 30, 2002 and must be reauthorized by the United States Congress and the President on or before that date; and

Whereas, the Massachusetts waiver will expire in 2005 unless the state is allowed to renew it; and

Whereas, without the waiver, Massachusetts may suffer Federal financial penalties for continuing to operate its own program and incur substantial additional costs related to child care, transportation, and other supportive services; and

Whereas, the Federal TANF block grant received annually by the Commonwealth of Massachusetts has declined in real value by 13 percent since 1996 and, if continued at current levels, will decline further in real value over the next several years; and

Whereas, without additional Federal TANF funding, Massachusetts may be forced to cut back on existing services for needy families; and

Whereas, the National Governors' Association has called on Congress to allow states with waivers to continue operating under them, to increase TANF funding and to allow states with greater flexibility in operating their TANF programs; now therefore be it

*Resolved,* that any reauthorized TANF law should include:

A. Authority for Massachusetts and other states with pre-existing waivers to continue and renew them at state option;

B. Increased TANF block grant funding for Massachusetts;

C. Increased flexibility for states to determine what activities and what level of participation should satisfy Federal work requirements, in part to enable states appropriately to meet the needs of low-income families with disabilities;

D. Increased flexibility for states to grant hardship exemptions from the Federal 5-year time limit on receipt of TANF assistance, in part to enable states appropriately to meet the needs of low-income families with disabilities;

E. Removal of restrictions on states using TANF funds to provide benefits to legal immigrants; and be it further

*Resolved,* that the members of the Massachusetts delegation to the Congress of the United States should actively seek to ensure that the provisions listed above are included in any reauthorized TANF law; and be it further

*Resolved,* that a copy of these resolutions be transmitted forthwith by the Clerk of the Senate to the President of the United States, to the Presiding Officer of each branch of Congress and to the members thereof from this Commonwealth.

POM-242. A joint resolution adopted by the House of the Legislature of the State of Maine relative to correcting inequities for retirees drawing social security benefits; to the Committee on Finance.

#### JOINT RESOLUTION

*Whereas,* retirees covered by federal, state or local government retirement programs are facing hardship in retirement; and

*Whereas,* the retirement benefits of these retirees are low and the cost of health insurance is high and climbing every year; and

*Whereas,* added to this bleak economic picture, even though many of these retirees may qualify for Social Security through their own or their spouses' work, Congress will not let them benefit as other citizens do; and

*Whereas,* the first roadblock, the windfall elimination provision of the federal Social Security Act, requires 30 years of "substantial earnings," as rated on a scale, before a retiree is eligible for the full Social Security benefit. If a retiree does not have 30 years, or some years fall below the standard, the Social Security benefit may be reduced or eliminated; therefore, retirees who earned a pension from working for a government agency and also worked part-time under Social Security may see their Social Security benefits reduced or eliminated; and

Whereas, the 2nd roadblock the government pension offset of the federal Social Security Act, reduces the survivor benefit under Social Security by 2/3 of an individual's retirement benefit. This means the death of a spouse of a retiree is a double tragedy because the offset will reduce the family income by 1/3 or more and then freeze it at that level. Any future increase in the retiree's retirement will result in the loss of Social Security benefits; now, therefore, be it

*Resolved*, That We, your Memorialists, support the repeal of the government pension offset and the windfall elimination provision from the federal Social Security Act; and be it further

*Resolved*, That suitable copies of this resolution, duly authenticated by the Secretary of State, be transmitted to the President of the United States Senate, to the Speaker of the United States House of Representatives and to each member of the Maine Congressional Delegation.

#### REPORTS OF COMMITTEES

The following reports of committees were submitted:

By Mr. LEAHY, from the Committee on the Judiciary:

Report to accompany S. 1974, a bill to make needed reforms in the Federal Bureau of Investigation, and for other purposes. (Rept. No. 107-148).

#### INTRODUCTION OF BILLS AND JOINT RESOLUTIONS

The following bills and joint resolutions were introduced, read the first and second times by unanimous consent, and referred as indicated:

By Mr. CAMPBELL:

S. 2503. A bill to amend title 49, United States Code, to permit an individual to operate a commercial motor vehicle solely within the borders of a State if the individual meets certain minimum standards prescribed by the State, and for other purposes; to the Committee on Commerce, Science, and Transportation.

By Mr. HATCH:

S. 2504. A bill to extend eligibility for refugee status of unmarried sons and daughters of certain Vietnamese refugees; to the Committee on the Judiciary.

By Mr. KENNEDY (for himself, Mr. LUGAR, Mr. CHAFEE, Mr. LEAHY, Mr. DODD, Mr. HAGEL, Mr. SMITH of Oregon, Mr. COCHRAN, Mr. BROWNBACK, Mr. JEFFORDS, Mr. DURBIN, and Mr. FEINGOLD):

S. 2505. A bill to promote the national security of the United States through international educational and cultural exchange programs between the United States and the Islamic world, and for other purposes; to the Committee on Foreign Relations.

#### ADDITIONAL COSPONSORS

S. 145

At the request of Mr. THURMOND, the name of the Senator from Kansas (Mr. BROWNBACK) was added as a cosponsor of S. 145, a bill to amend title 10, United States Code, to increase to parity with other surviving spouses the basic annuity that is provided under the uniformed services Survivor Benefit Plan for surviving spouses who are at least 62 years of age, and for other purposes.

S. 630

At the request of Mr. BURNS, the name of the Senator from Alaska (Mr. STEVENS) was added as a cosponsor of S. 630, a bill to prohibit senders of unsolicited commercial electronic mail from disguising the source of their messages, to give consumers the choice to cease receiving a sender's unsolicited commercial electronic mail messages, and for other purposes.

S. 776

At the request of Mr. BINGAMAN, the names of the Senator from Iowa (Mr. HARKIN) and the Senator from Iowa (Mr. GRASSLEY) were added as cosponsors of S. 776, a bill to amend title XIX of the Social Security Act to increase the floor for treatment as an extremely low DSH State to 3 percent in fiscal year 2002.

S. 782

At the request of Mr. BUNNING, his name was added as a cosponsor of S. 782, a bill to amend title III of the Americans with Disabilities Act of 1990 to require, as a precondition to commencing a civil action with respect to a place of public accommodation or a commercial facility, that an opportunity be provided to correct alleged violations, and for other purposes.

S. 885

At the request of Mr. HUTCHINSON, the name of the Senator from Virginia (Mr. ALLEN) was added as a cosponsor of S. 885, a bill to amend title XVIII of the Social Security Act to provide for national standardized payment amounts for inpatient hospital services furnished under the medicare program.

S. 999

At the request of Mr. BINGAMAN, the name of the Senator from Wyoming (Mr. ENZI) was added as a cosponsor of S. 999, a bill to amend title 10, United States Code, to provide for a Korea Defense Service Medal to be issued to members of the Armed Forces who participated in operations in Korea after the end of the Korean War.

S. 1022

At the request of Mr. WARNER, the names of the Senator from Illinois (Mr. DURBIN) and the Senator from Vermont (Mr. JEFFORDS) were added as cosponsors of S. 1022, a bill to amend the Internal Revenue Code of 1986 to allow Federal civilian and military retirees to pay health insurance premiums on a pretax basis and to allow a deduction for TRICARE supplemental premiums.

S. 1471

At the request of Mr. TORRICELLI, the name of the Senator from New Jersey (Mr. CORZINE) was added as a cosponsor of S. 1471, a bill to amend titles XIX and XXI of the Social Security Act to ensure that children enrolled in the medicaid and State children's health insurance program are identified and treated for lead poisoning.

S. 1626

At the request of Mr. BINGAMAN, the names of the Senator from Iowa (Mr. GRASSLEY) and the Senator from Wash-

ington (Ms. CANTWELL) were added as cosponsors of S. 1626, a bill to provide disadvantaged children with access to dental services.

S. 1679

At the request of Mr. CONRAD, the name of the Senator from Michigan (Mr. LEVIN) was added as a cosponsor of S. 1679, a bill to amend title XVIII of the Social Security Act to accelerate the reduction on the amount of beneficiary copayment liability for medicare outpatient services.

S. 2067

At the request of Mr. BINGAMAN, the name of the Senator from South Carolina (Mr. HOLLINGS) was added as a cosponsor of S. 2067, a bill to amend title XVIII of the Social Security Act to enhance the access of medicare beneficiaries who live in medically underserved areas to critical primary and preventive health care benefits, to improve the Medicare+Choice program, and for other purposes.

S. 2200

At the request of Mr. GRASSLEY, the name of the Senator from Alabama (Mr. SESSIONS) was added as a cosponsor of S. 2200, a bill to amend the Internal Revenue Code of 1986 to clarify that the parsonage allowance exclusion is limited to the fair rental value of the property.

S. 2454

At the request of Mr. ENSIGN, the name of the Senator from Oregon (Mr. WYDEN) was added as a cosponsor of S. 2454, a bill to eliminate the deadlines for spectrum auctions of spectrum previously allocated to television broadcasting.

#### STATEMENTS ON INTRODUCED BILLS AND JOINT RESOLUTIONS

By Mr. CAMPBELL:

S. 2503. A bill to amend title 49, United States Code, to permit an individual to operate a commercial motor vehicle solely within the borders of a State if the individual meets certain minimum standards prescribed by the State, and for other purposes; to the Committee on Commerce, Science, and Transportation.

Mr. CAMPBELL. Mr. President, today I am introducing companion legislation to H.R. 2466, the Commercial Driver's License Devolution Act of 2001, which was originally brought to the floor of the House of Representatives last July by my friend from North Carolina, Representative HOWARD COBLE.

I believe it is no secret to my colleagues here in the Senate, that I support small business and returning power to the States. The traditional, one-size-fits-all approach to governing has done more harm than good, and this bill is an attempt to remedy some of that.

This legislation will give States the option to establish their own commercial driver's license, CDL, requirements for intrastate drivers. It will return power to the States by giving

them the option to license intrastate drivers of commercial motor vehicles based upon testing standards determined by the individual States. And I stress, it will be an "option."

I want to emphasize that this legislation is not a Federal mandate imposed on States. States that choose not to participate would remain under Federal guidelines. A State that chooses to exercise this option would in no way diminish the role of the CDL in the long-haul trucking industry. Additionally, this legislation effectively precludes two or more States from using this option as the basis for an interstate compact.

As I am sure my colleagues are aware, the Commercial Motor Vehicle Safety Act of 1986, CMVSA, required States to establish a new and uniform program of testing and licensure for all operators of commercial vehicles both intra and interstate. The principal objectives of the Act have been met, and would not be harmed by this legislation I'm introducing here today.

I have no issue with the CMVSA. It is a good law, and at the time the provisions it contained were necessary and timely for improving the standards of performance for long-haul truck drivers in this country. However, I, like my counterpart in the House, believe the CMVSA was imposed upon intrastate commerce where the operation of trucks may be a small but necessary part of an individual's job. Therefore, the reality was that Washington imposed its will on thousands of small businesses across this country who aren't involved in long-haul trucking and we expected them to adjust to any circumstance that might arise. That's unfair and not what government is supposed to be about.

When you have conditions such as these, I believe it should be within a State's discretion to determine what kind of commercial vehicle licensure and testing is required for commerce taking place solely within its borders.

This legislation is important to our Nation's small businesses, especially those dependent upon commercial truck travel, which means it's important to the consumers. I urge my colleagues in the Senate to support it.

By Mr. HATCH:

S. 2504. A bill to extend eligibility for refugees status of unmarried sons and daughters of certain Vietnamese refugees; to the Committee on the Judiciary.

Mr. HATCH. Mr. President, I rise today to introduce a Senate companion to H.R. 1840, a bill to extend the eligibility for refugee status of immigrants who are the unmarried children of qualified Vietnamese nationals. This bill would extend the authority to process such individuals through fiscal year 2003, as it was set to expire earlier this year. The House and Senate have been in communication regarding this bill for some time, and given that the Senate Judiciary Committee approved

the House version of this bill by unanimous consent this morning, I have little doubt that the entire Senate will extend their support.

This is a very important piece of legislation and one that will provide crucial relief to a small, yet deserving group of people, the children of those Vietnamese nationals who were placed in internment camps by the Socialist Republic of Vietnam and are now in the United States as refugees. We simply cannot expect the sons and daughters of these Vietnamese nationals to be forgotten. It is our duty to support the sacrifices that these families made for freedom and democracy and I find it most appropriate that we prevent further persecution by welcoming their children.

I want to commend Congressman TOM DAVIS on his introduction of this legislation in the House. I urge my Senate colleagues' support.

By Mr. KENNEDY (for himself, Mr. LUGAR, Mr. CHAFEE, Mr. LEAHY, Mr. DODD, Mr. HAGEL, Mr. SMITH of Oregon, Mr. COCHRAN, Mr. BROWNBACK, Mr. JEFFORDS, Mr. DURBIN, and Mr. FEINGOLD):

S. 2505. A bill to promote the national security of the United States through international educational and cultural exchange programs between the United States and the Islamic world, and for other purposes; to the Committee on Foreign Relations.

Mr. KENNEDY. Mr. President, today, Senators LUGAR, LEAHY, CHAFEE, DODD, HAGEL, GORDON SMITH, COCHRAN, BROWNBACK, JEFFORDS, DURBIN, FEINGOLD and I are introducing legislation to increase the level of student and other exchanges between Americans and visitors from the Islamic world.

Our legislation, the Cultural Bridges Act, would authorize \$75 million above current appropriations in fiscal years 2003 through 2007 to expand the activities of the State Department's existing educational and cultural programs in the Islamic world. It would also authorize \$20 million in fiscal years 2003 through 2007 for the Department of State to establish a new high school student exchange program to enable a small number of competitively selected students from the Islamic world to study in the United States at a public high school for an academic year.

There are no better ambassadors for American values than Americans themselves, and student exchange programs have proven to be an effective tool in reaching out to the next generation of leaders. As Secretary Powell said in his August 2001 Statement on International Education Week, "I can think of no more valuable asset to our country than the friendship of future world leaders who have been educated here."

One of the clear lessons of September 11 is that our government needs to do more to ensure that future generations in the Islamic world understand more

about American values and culture. A recent Gallup poll in nine predominantly Muslim countries revealed strong anti-American attitudes. Nearly 1.5 billion people live in the Islamic world, and if we ignore these sentiments, we do so at our own peril. If we try to address the problem directly, by teaching American values to students from the Islamic world, we have a chance, in the long run, of changing negative attitudes. It's a long process, which September 11 has taught us we must begin now.

The State Department currently manages outstanding international student educational and cultural exchange programs that have helped foster mutual respect and understanding in many countries worldwide. These programs, which enable approximately 5,000 Americans to travel abroad and 20,000 foreign visitors to travel to the United States annually to study, teach, engage in people-to-people programs, have been enormously successful in promoting American values and cultural tolerance.

Unfortunately, visitors and students from the Islamic world are significantly underrepresented in many of these programs. Individuals in the Islamic world represent approximately 25 percent of the world's 6.2 billion people. However, in fiscal year 2000, less than 10 percent of the participants in State Department cultural and educational exchange programs were from the Islamic countries covered under our legislation, and less than 12 percent of the budget was spent on these countries. Additionally, according to the State Department's Bureau of Educational and Cultural Affairs, direct appropriated funding for exchanges has fallen by almost a third since 1993 which adjusted for inflation.

The additional \$75 million our legislation authorizes for existing programs to be expanded in the Islamic world is essential to our nation's objective of promoting greater understanding of American values and ideals. Existing programs provide the essential building blocks our nation needs for an expanded and sustained effort to reach more broadly into these societies, to foster mutual respect, and to counter the ignorance and hatred that can lead to acts of terrorism.

In October of last year, President Bush spoke eloquently about the need to reach out in friendship to children and the Islamic world. In a speech to students at Thurgood Marshall Extended Elementary School, the President said that America is "determined to build ties of trust and friendship with people all around the world, particularly with children and people in the Islamic world."

To facilitate the President's goal of reaching children, our legislation would create a new program for high school students from the United States. No Federal program currently exists to facilitate such student exchanges with ever-increasing numbers of youth in the Islamic world.

There are many benefits to reaching out to students while they are young and open-minded to enhance mutual cultural understanding and tolerance. Today's high school students are tomorrow's leaders, and we need to begin working with them now to inform their attitudes about our country.

In a January 20, 2002 op-ed in the Washington Post, a former Fulbright scholarship recipient from Egypt expressed concern that his university in Egypt was and continues to be fertile ground for recruiters from terrorist or extremist organizations. Our challenge is to provide young students with the opportunity to learn about America, participate in all aspects of American family life, and understand our values before they reach that stage.

The high school student exchange program authorized in our legislation is modeled on the State Department's highly successful Future Leaders Exchange Program, FLEX, which brings approximately 1,000 students ages 15-17 from the Newly Independent States to the United States each year to attend an American high school for a year and live with an American family.

The FLEX program has been extremely effective in shaping attitudes among the students selected to participate from the Newly Independent States. A 1998 U.S. government study, which compared Russian FLEX alumni with other Russian youth of the same age, indicated that the FLEX alumni are more open to and accepting of Western values and democratic ideals. They are more likely to want to become leaders in and to make a contribution to their society. They tend to be more optimistic about the future of their country, especially its evolution to a more democratic, rule-of-law society, than other Russian youths.

Importantly, the FLEX program has been successful in the six predominantly Islamic countries from the Newly Independent States, Azerbaijan, Kazakhstan, Kyrgyzstan, Tajikistan, Turkmenistan, and Uzbekistan. More than 1,500 students from those Muslim countries have studied and lived in the United States since the program began. FLEX alumni in Azerbaijan and Turkmenistan are teaching English in their home countries, and alumni in Kyrgyzstan and Tajikistan have been involved in activities to develop democratic practices. Given the track record in these countries, there is every reason to believe that a high school student exchange program would succeed throughout the Islamic world.

Like the existing student exchange program for the Newly Independent States, our legislation requires participating students in high school exchanges form the Islamic world to be selected competitively and in a manner that ensures geographic, gender, and socio-economic diversity. To quality, students must be tested extensively and interviewed under State Department guidelines. As with the FLEX program, the State Department will

work with experienced American non-governmental organizations to recruit, select, and place students and will remain in close contact with the public high school, American host family, and American non-governmental organizations while the students are in the United States.

Importantly, all students and visitors participating in programs authorized in this legislation must be admissible under all immigration laws and procedures. Furthermore, legislation recently passed by the Senate would improve our ability to screen foreign students by requiring increased communication among the State Department, the INS, and the schools enrolling foreign students and closing gaps in the existing foreign student monitoring program.

Our legislation has been endorsed by the Alliance for International Education and Cultural Exchange, AMIDEAST, AFS, the Academy for Educational Development, the American Councils for International Education, the American Institute for Foreign Study, the Institute of International Education, the National Council for International Visitors, Sister Cities International, World Learning, and World Study Group.

About the Cultural Bridges Act, the Director of the Alliance for International Educational and Cultural Exchange, a coalition of 65 organizations with chapters in all 50 states, former Ambassador Kenton Keith, wrote: "Winning the war on terrorism will demand more than just our military prowess. It will require us to engage the peoples of the Islamic world about our society and values if we are to forge the mutual understanding and respect that will be the basis of peaceful productive relationships. The exchanges authorized in your bill are the most cost-effective way to encourage the positive personal and institutional relationships that will enhance our long-term national security." I ask unanimous consent that copies of this and other endorsement letters be included in the CONGRESSIONAL RECORD at the end of my statement along with the text of the legislation.

America must respond to the terrorist threat on many levels. We need to ensure that our defenses are strong, our borders are secure, and our relationships with allies are vibrant. We also need to do more in the area of public diplomacy.

It is clearly in America's national security interest to promote more people-to-people contacts throughout the Muslim world. Indeed, in a May 3rd speech to the World Affairs Council in California, Deputy Secretary of Defense Paul Wolfowitz spoke about the need to reach out and strengthen voices of moderation in the Islamic world and to bridge the "dangerous gap" between the West and the Muslim world. He said America must "begin now . . . the gap is wide and there is no time for delay."

After September 11, many of the Muslim countries condemned those acts and pledged to help the United States fight terrorism. As we have seen in Afghanistan, Pakistan, and elsewhere in the Muslim world, some individuals and factions within a country can support terrorists and terrorist organizations, while others seek to resolve issues peacefully. America must reach out in friendship to all individuals in the Islamic world who share our worldview.

The Koran says, "O Mankind! We created you from a single pair of a male and a female, and made you into nations and tribes, that ye may know each other." These words speak eloquently of the need for this legislation. Building bridges of understanding and tolerance across cultures will help ensure that Americans and people of the Islamic world will truly understand and know each other. I urge my colleagues to support this legislation.

I ask unanimous consent that the text of the bill be printed in the RECORD.

There being no objection, the bill was ordered to be printed in the RECORD, as follows:

S. 2505

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

**SECTION 1. SHORT TITLE.**

This Act may be cited as the "Cultural Bridges Act of 2002".

**SEC. 2. FINDINGS.**

Congress makes the following findings:

(1) Educating international students is an important way to impart cross-cultural understanding and create goodwill for the United States throughout the world.

(2) Students from the Islamic world are significantly underrepresented among the approximately 500,000 international students who study in the United States annually.

(3) The volume of professional and cultural exchanges between the United States and the Islamic world is extremely low compared to other regions, and these exchanges have proven extremely effective worldwide in building productive people-to-people ties.

(4) The Federally-funded Future Leaders Exchange Program for high school students from the former Soviet Union, administered by the Department of State, has demonstrated the positive impact of reaching out to international students at the secondary school level, introducing them to American culture, and strengthening their commitment to democratic values and ideals.

(5) A critical element in the war against terrorism will be increasing mutual understanding and respect between the peoples of the United States and peoples around the world, particularly those of the Islamic faith.

**SEC. 3. DEFINITIONS.**

In this Act:

(1) **APPROPRIATE CONGRESSIONAL COMMITTEES.**—The term "appropriate congressional committees" means the Committee on Foreign Relations and the Committee on Appropriations of the Senate and the Committee on International Relations and the Committee on Appropriations of the House of Representatives.

(2) **FROM THE ISLAMIC WORLD.**—The term "from the Islamic world", when used with respect to a person, means that the person is

a national of a country in the Islamic world or has as the person's residence or place of birth the West Bank or Gaza.

(3) ISLAMIC WORLD.—The term "Islamic world" means—

(A) the member countries of the Organization of the Islamic Conference and does not include any country having observer status in the Organization; and

(B) the areas consisting of the West Bank and Gaza.

(4) SECONDARY SCHOOL.—The term "secondary school" means a school that serves students in any of the grades 9 through 12 or equivalent grades in a foreign education system, as determined by the Secretary, in consultation with the Secretary of Education.

(5) SECRETARY.—Except as otherwise provided, the term "Secretary" means the Secretary of State.

(6) UNITED STATES SPONSORING ORGANIZATION.—The term "United States sponsoring organization" means a nongovernmental organization having United States citizenship that is designated by the Secretary to carry out the program authorized under section 5(a).

#### SEC. 4. PURPOSE.

The purpose of this Act is to promote the national security of the United States through international educational and cultural exchange programs between the United States and the Islamic world that would—

(1) afford additional opportunities for eligible participants from the Islamic world to study in the United States;

(2) foster mutual respect for American and Islamic values and culture through people-to-people contacts; and

(3) build bridges to a more peaceful world through programs aimed at enhancing mutual understanding.

#### SEC. 5. NEW EXCHANGE VISITOR PROGRAM FOR SECONDARY SCHOOL STUDENTS FROM THE ISLAMIC WORLD.

(a) IN GENERAL.—To carry out the purpose of section 4, and to redress the underrepresentation in United States international exchange visitor programs of persons from the Islamic world, the Secretary, acting under the authority, direction, and control of the President, is authorized to establish an international exchange visitor program under which eligible secondary school students from the Islamic world would—

(1) attend a public secondary school in the United States;

(2) live with an American host family and experience life in a United States host community; and

(3) participate in activities designed to promote a greater understanding of American and Islamic values and culture.

(b) IMPLEMENTATION.—The Secretary shall utilize the authorities of the Mutual Educational and Cultural Exchange Act of 1961 to carry out the program authorized by subsection (a) by grant, contract, or otherwise with United States sponsoring organizations.

(c) ELIGIBILITY CRITERIA.—

(1) IN GENERAL.—Except as provided in paragraph (2) and section 7, a foreign student is eligible for participation in the program authorized by subsection (a), if the student—

(A) is from the Islamic world;

(B) is at least 15 years of age but not more than 18 and 6 months years of age at the time of initial school enrollment;

(C) is enrolled in secondary school in the student's country of nationality or in the West Bank or Gaza;

(D) has completed not more than 11 years of primary and secondary education, exclusive of kindergarten;

(E) demonstrates maturity, good character, and scholastic aptitude; and

(F) has not previously participated in an academic year or semester secondary school

student exchange program in the United States.

(2) EXCEPTION.—An alien is not eligible for participation in the program authorized by subsection (a) if the alien is otherwise inadmissible to the United States under section 212(a) of the Immigration and Nationality Act (8 U.S.C. 1182(a)).

(d) PROGRAM REQUIREMENTS.—The program authorized by subsection (a) shall satisfy the following requirements:

(1) RECRUITMENT AND SELECTION.—Each United States sponsoring organization shall recruit and select eligible secondary school students on a competitive basis under guidelines developed by the Secretary and in a manner that ensures geographic, gender, and socio-economic diversity.

(2) ENGLISH LANGUAGE PROFICIENCY.—The Secretary or the United States sponsoring organization shall establish the English language proficiency of eligible secondary school students through standardized testing. For selected secondary school students found in need of additional English language training, the Secretary shall provide for not to exceed three months of such training, depending on the need of the student, prior to the commencement of the student's course of academic study in the United States.

(3) PREFERENCE FOR FULL ACADEMIC YEAR OF STUDY.—The program shall emphasize educational exchanges consisting of a full academic year of study.

(4) COMPLIANCE WITH "J" VISA REQUIREMENTS.—Participants in the program shall satisfy all requirements applicable to the admission of nonimmigrant aliens described in section 101(a)(15)(J) of the Immigration and Nationality Act (8 U.S.C. 1101(a)(15)(J)). The program shall be considered a designated exchange visitor program for purposes of the application of section 641 of the Illegal Immigration Reform and Immigrant Responsibility Act of 1996.

(5) REGULAR REPORTING TO THE SECRETARY.—Each United States sponsoring organization shall report regularly to the Secretary the information that the organization has obtained during regular contacts with the sponsored student, the host family, and the host secondary school.

#### SEC. 6. AUTHORITY TO ESTABLISH NEW EDUCATIONAL AND CULTURAL EXCHANGE PROGRAMS AND EXPAND EXISTING PROGRAMS.

Under the authority, direction, and control of the President, the Secretary is authorized to use the authorities of the Mutual Educational and Cultural Exchange Act of 1961 to establish new programs under that Act, and expand the coverage of existing programs under that Act, to increase the number of educational and cultural exchange activities involving persons from the Islamic world, except as provided in section 7.

#### SEC. 7. EXCEPTION FOR ISLAMIC WORLD COUNTRIES COVERED BY THE FREEDOM SUPPORT ACT.

An individual who is a national of any of the following countries shall not be eligible for participation in any new program authorized under section 5 or 6 or for participation in an existing program expanded under the authority of section 6: Azerbaijan, Kazakhstan, Kyrgyzstan, Tajikistan, Turkmenistan, and Uzbekistan.

#### SEC. 8. REPORTING REQUIREMENTS.

(a) INITIAL REPORT.—Not later than 3 months after the date of enactment of this Act, the Secretary shall submit to the appropriate congressional committees a report setting forth the plans to implement this Act. The report shall include—

(1) with respect to the program authorized by section 5(a)—

(A) a plan indicating priority countries and areas in the Islamic world for participation in the program;

(B) an estimate of the number of participating students from each country or area;

(C) an identification of United States sponsoring organizations; and

(D) a schedule for implementation of the program; and

(2) with respect to fiscal year 2003, an allocation of funds by country or area in the Islamic world for the program authorized by section 5(a), and by program and country or area in the Islamic world for the exercise of authority under section 6.

(b) ANNUAL REPORT.—Not later than January 31 of each year, the President shall submit to the appropriate congressional committees a report on the progress and effectiveness of activities carried out under this Act.

#### SEC. 9. AUTHORIZATIONS OF APPROPRIATIONS.

(a) NEW PROGRAM FUNDING.—

(1) IN GENERAL.—In addition to funds otherwise available for such purpose, there is authorized to be appropriated for the Department of State \$20,000,000 for each of the fiscal years 2003 through 2007 to carry out the program authorized by section 5(a).

(2) AVAILABILITY OF APPROPRIATIONS.—Amounts appropriated pursuant to paragraph (1) are authorized to remain available until expended.

(b) FUNDING OF EXPANSION OF EXISTING PROGRAMS.—

(1) IN GENERAL.—In addition to funds otherwise available for such purpose, there is authorized to be appropriated for the Department of State \$75,000,000 for each of the fiscal years 2003 through 2007 to carry out any new international educational or cultural exchange programs under section 6 or the expansion under section 6 of any existing such programs.

(2) AVAILABILITY OF APPROPRIATIONS.—Amounts appropriated pursuant to paragraph (1) are authorized to remain available until expended.

(c) LIMITATIONS.—

(1) SINGLE COUNTRY LIMITATION.—Of the amount authorized to be appropriated by subsection (a), and of the amount authorized to be appropriated by subsection (b), not more than 10 percent of each such amount is authorized to be available for any single country.

(2) SINGLE PROGRAM LIMITATION.—Of the amount authorized to be appropriated by subsection (b), not more than 25 percent is authorized to be available to carry out, or expand, any single international educational or cultural exchange program.

Mr. LUGAR. Mr. President, I am pleased to join Senators KENNEDY, CHAFEE, LEAHY, HAGEL, GORDON SMITH, COCHRAN, BROWNBACK, and JEFFORDS in introducing the Cultural Bridges Act of 2002. Put simply, our bill authorizes funding for international student exchange programs between the United States and countries of the Islamic world.

The bill authorizes \$20 million to establish a secondary school level student exchange program that would bring students from the Islamic world to America in order to foster greater understanding and tolerance. It also authorizes an additional \$75 million to existing student and foreign-exchange programs such as the Congress-Bundestag Program, Fulbright Scholarships, etc. The purpose is to foster mutual respect between our peoples and a greater understanding of the differences and similarities between the cultures.

One of the lessons learned in recent months is that the United States needs

to create more effective tools of public diplomacy. The most striking example of this was a December 2000–January 2001 Gallup Poll in nine predominantly Muslim states that revealed very strong anti-American attitudes in a majority of the countries. There are no more effective means to spread American values and influence and to create goodwill than international student exchanges. As a result, I have concluded it is in U.S. national security interests to create an exchange program focused on Asia, the Middle East, and North Africa.

Last year only 10 percent of participants in various State Department student and cultural exchange programs came from Islamic countries outside the former Soviet Union. Our new program will bring students aged 15 to 17 to attend high school and live with an American family for a year. Recruitment and selection of participants will be conducted on a competitive basis designed to ensure geographic, gender, and socio-economic diversity.

The legislation is based on the successful Future Leaders Exchange Program, FLEX, for high school students in the former Soviet Union. The new exchange program with Islamic states would be administered by the Department of State and will utilize similar guidelines and regulations established for the FLEX Program and utilize organizations experienced in such exchanges. A study of Russian FLEX alumni concluded that they are more open to and accepting of Western values, democratic ideals and foreign interaction than other students of the same age.

In addition to the importance of increasing understanding between the United States and Islamic countries, we must also appreciate and address the continuing threat of terrorism. Our bill requires all students and visitors participating in programs authorized in this legislation to comply with the immigration procedures in the USA PATRIOT Act. Students will travel to the United States under J-visas.

I am pleased our legislation has garnered the support of so many non-governmental organizations involved in the implementation and management of student and cultural exchanges. As the Alliance for International Educational and Cultural Exchange wrote in their letter of April 2: "Winning the war on terrorism will demand more than just military prowess. It will require us to engage the peoples of the Islamic world about our society and values if we are to forge the mutual understanding and respect that will be the basis of peaceful, productive relationships. As September 11 and its aftermath makes clear, our public diplomacy has fallen short." The Alliance concludes by saying that the "... legislation is the right bill at the right time."

In addition to the Alliance, we have also received letters of support from: the AFS Intercultural Programs USA,

the Academy for Educational Development, the American Councils for International Education, the American Institute for Foreign Study, the Institute of International Education, the National Council for International Visitors, Sister Cities International, World Learning, the World Study Group, and the America-Mideast Educational and Training Services.

I understand the administration has reviewed our legislation and indicated that they would support its passage, pending the allocation of necessary resources. I am hopeful that my colleagues will join Senator KENNEDY, our cosponsors and I in ensuring swift passage of this timely and important bill.

I ask unanimous consent that letters of support be printed in the RECORD.

There being no objection, the letters were ordered to be printed in the RECORD, as follows:

AMERICA-MIDEAST EDUCATIONAL  
AND TRAINING SERVICES, INC.,  
Washington, DC, April 4, 2002.

Hon. EDWARD M. KENNEDY, RICHARD LUGAR,  
AND LINCOLN CHAFEE.

DEAR SENATORS KENNEDY, LUGAR, AND CHAFEE: AMIDEAST is the largest American NGO promoting educational and cultural exchanges between the United States and the Arab world, where we have worked for over 50 years to strengthen mutual understanding and cooperation between Arabs and Americans. I am writing today to thank you for introducing the Cultural Bridges Act of 2002.

The Middle East is experiencing its most severe crisis since 1948. The chasm of misunderstanding between Arabs and Americans has never been wider. As I write to you today, demonstrations are taking place on high school and university campuses throughout the Middle East and North Africa denouncing what they perceive to be America's unfair support for Israel's actions in the Occupied Territories. To win the war on terrorism, we need to find new ways to reach the youth of the Arab world, to quell their hostility towards us, and to engage them in constructive dialogue.

The Cultural Bridges Act of 2002 will afford us that opportunity. It will promote educational exchanges between the United States and the Islamic world, enabling Muslim youth to learn about our society and values first-hand and then serving as ambassadors of peace upon their return home, while affording American students first-hand experience abroad providing them with valuable insight and understanding about the Arab and Islamic worlds.

Your legislation is important and timely. We thank you for championing this bold initiative.

Sincerely,

WILLIAM A. RUGH,  
U.S. Ambassador (retired),  
President and CEO.

ALLIANCE FOR INTERNATIONAL  
EDUCATIONAL AND CULTURAL EXCHANGE,  
Washington, DC, April 2, 2002.

Hon. EDWARD M. KENNEDY, RICHARD LUGAR,  
AND LINCOLN CHAFEE,  
U.S. Senate.

DEAR SENATORS KENNEDY, LUGAR, AND CHAFEE: On behalf of the 65 member NGOs of the Alliance for International Educational and Cultural Exchange, I write to thank you for your leadership in introducing the Cultural Bridges Act of 2002.

Winning the war on terrorism will demand more than just our military prowess. It will require us to engage the peoples of the Is-

lamic world about our society and values if we are to forge the mutual understanding and respect that will be the basis of peaceful, productive relationships. As September 11 and its aftermath make clear, our public diplomacy has fallen short.

Building productive ties will require a sustained and serious commitment that reaches well beyond our current efforts. The exchanges authorized in your bill are the most cost-effective way to encourage the positive personal and institutional relationships that will enhance our long-term national security.

Congressional leadership will be crucial to this endeavor. Student and exchange flows from the Muslim world are among the lowest of any region, and significant new resources will be required to jump-start this effort. Moreover, a clear federal commitment will leverage private sector support from universities, schools, businesses, and communities across the U.S. This initiative will engage the American people directly in the conduct of the highest priority foreign policy.

Your legislation is the right bill at the right time. You have the gratitude and support of members of the exchange community throughout the United States.

Sincerely,

KENTON W. KEITH,  
U.S. Ambassador (retired),  
Chair, Board of Directors.

Enclosure: List of Alliance member organizations.

The Alliance for International Educational and Cultural Exchange is a coalition of 65 organizations with chapters and grassroots networks in all 50 states. Alliance member organizations administer or facilitate exchange programs that put a human face on American foreign policy, transmit America's democratic values, foster economic ties with overseas markets, engage millions of Americans in our foreign affairs, and develop foreign language, cross-cultural, and area studies expertise of American citizens.

#### MEMBER ORGANIZATIONS

Academy for Educational Development.  
Africa-America Institute.  
AFS Intercultural Programs.  
AIESEC, Inc.  
\*Alliances Abroad [corporate associate member].  
American Association of Community Colleges.  
American Association of Intensive English Programs.  
American Council of Young Political Leaders.  
American Council on Education.  
American Councils for International Education: ACTR/ACCELS.  
American Institute for Foreign Study Foundation.  
American Intercultural Student Exchange.  
American-Scandinavian Foundation.  
American Secondary Schools for International Students and Teachers.  
AMIDEAST.  
Amity Institute.  
Association of International Education Administrators.  
Association for International Practical Training.  
Association of Professional Schools of International Affairs.  
AYUSA International.  
BUNAC.  
CDS International.  
Children's International Summer Villages, Inc.  
CEC International Partners.  
The College Board.  
Communicating for Agriculture.  
Concordia Language Villages.  
Council of Graduate Schools.

Council of International Programs USA.  
Council on International Educational Exchange.

Council on Standards for International Educational Travel.

Educational Testing Service.

EF Foundation for Foreign Study.

French-American Chamber of Commerce.

The Fulbright Association.

The German Marshall Fund of the United States.

Girl Scouts of the USA.

Institute of International Education.

International Cultural Exchange Services.

InterExchange.

International Internship Programs.

International Research and Exchanges Board.

Japan-America Student Conference.

LASPAU: Academic and Professional Programs for the Americas.

The Laurasian Institution.

Minnesota Agriculture Student Trainee/

Practical Agricultural Reciprocal Training.

Meridian International Center.

NAFSA: Association of International Educators.

National 4-H/Japanese Exchange Program.

National Association of State Universities and Land-Grant Colleges.

National Council for Eurasian and East European Research.

National Council for International Visitors.

North Carolina Center for International Understanding.

Ohio Agricultural Intern Program.

Pacific Intercultural Exchange.

People to People International.

Program of Academic Exchange.

Sister Cities International.

University and College Intensive English Program.

World Education Services.

World Exchange, Ltd.

World Heritage.

World Learning.

YMCA International Program Services.

Youth Exchange Services.

Youth For Understanding.

AFS—USA, INC.,  
New York, NY, April 1, 2002.

Hon. EDWARD M. KENNEDY, RICHARD LUGAR,  
and LINCOLN CHAFEE,  
U.S. Senate.

DEAR SENATORS KENNEDY, LUGAR, AND CHAFEE: I am writing on behalf of our staff, volunteers, and board members located in all 50 States to express our pleasure and thanks for initiating the cultural Bridges Act of 2002.

AFS is the oldest, largest, and most diverse high school exchange program in the United States and in the world. We understand and appreciate the leadership you have demonstrated in sponsoring this bill. Public diplomacy in the Islamic world requires the focus and funding contained in your bill. Our 54 years of experience in the field of exchange tells us that a serious commitment, sustained over a number of years, will be needed to defeat terrorism at its roots by increasing understanding and tolerance among people of different countries, beliefs and values. AFS exchanged students from Germany and Japan with the U.S. almost immediately after World War II. Today those countries are our allies. Democratic principles, respect for others, and individual freedom are our values, and they can be powerful when seen through daily interaction with our families and students.

You are doing the right thing. We stand ready to support you in any way we can.

Thank you for your pursuit of peace and freedom.

Sincerely,

ALEX J. PLINIO,  
President.

ACADEMY FOR  
EDUCATIONAL DEVELOPMENT,  
Washington, DC, April 2, 2002.

Hon. EDWARD M. KENNEDY, RICHARD LUGAR,  
and LINCOLN CHAFEE,  
U.S. Senate, Washington, DC.

DEAR SENATORS KENNEDY, LUGAR AND CHAFEE: On behalf of the Academy for Educational Development, a non-profit organization serving people in more than 160 countries, I want to thank you for your leadership in introducing the Cultural Bridges Act of 2002.

International exchange programs are a critical component of the war on terrorism. Exchange programs enhance mutual understanding and build long-term bridges with individuals in other countries. Expanding the flow of people, ideas and information will promote greater understanding of the United States and will advance our foreign policy objectives.

The International Visitor Program has been particularly effective at reaching future foreign leaders and at advancing key foreign policy objectives. For example, a recent leadership development program brought student leaders from the Middle East and North Africa for exchanges with student leaders across the United States. Another program on the role of religion in the United States brought administrators from religious educational institutions, or "madrassahs," in Pakistan to meet with civic and religious leaders in several cities. Programs such as these that target key issues and leaders should be significantly expanded in the Islamic world.

Although the world's attention has been focused on the Muslim world, exchange programs from countries with large Islamic populations are underrepresented in U.S. government-sponsored exchange programs. Your bill will significantly enhance the capacity to reach out to individuals in these countries through people-to-people exchanges that are among our best tools of diplomacy.

We thank you for your leadership, vision and commitment in introducing this critical piece of legislation.

Sincerely,

STEPHEN F. MOSELEY,  
President and Chief Executive Officer.

AMERICAN COUNCILS  
FOR INTERNATIONAL EDUCATION,  
Washington, DC, April 2, 2002.

Hon. EDWARD M. KENNEDY, RICHARD LUGAR,  
and LINCOLN CHAFEE,  
U.S. Senate, Washington, DC.

DEAR SENATORS KENNEDY, LUGAR, and CHAFEE: I write to commend you for your leadership in introducing the Cultural Bridges Act of 2002, a legislative initiative designed to engage the diverse Islamic populations around the world through international exchange programs. I particular want to thank you for focusing on high school exchanges as a highly effective mechanism for introducing the United States to this audience, and them to our fellow Americans.

While our country's public diplomacy efforts—which include exchange programs—have earned us many friends in parts of the world, the dramatic events of September 11th and our examination of our standing with key populations in the Islamic world since those terrorist attacks have revealed that we have neglected a critical world population stretching from West Africa to Southeast Asia. This arc crosses the Arab Middle East, through Southeastern Europe and Central Asia to Indochina; approximately 1.4 billion people populate the countries along this arc. Your initiative would make it our national policy to reach out to the peoples of these countries to build mutual understanding.

The Cultural Bridges Act of 2002 would capitalize on our nation's capacity to educate and inform by bringing individuals to the United States to learn about our culture, language, and aspirations—all while studying in school, mastering their chosen profession, or doing research. It provides a highly effective (and low cost) way to positively influence foreign populations through citizen diplomacy, something we've done well with post-war Europe and Japan, Latin America, and most recently with the countries of the former Warsaw Pact.

My own organization has utilized academic and youth exchanges for more than 25 years with the former Soviet Union. Among our many successes in fostering understanding of the United States in that region, some of the most impressive results result from exchange programs involving youth, like the Future Leaders Exchange Program, and secondary school teachers, like the Excellence in Teaching Awards Exchange Program—both funded through an earlier congressional initiative, the FREEDOM Support Act. The Cultural Bridges Act that you are introducing in the Senate would facilitate similar successes in the Islamic World.

The American Councils has experience with working in the Muslim communities of the NIS—communities that exist throughout the 12 countries of the old Soviet Union. Some of the most dynamic needs for expanded exchange opportunities in the NIS are apparent in the predominately Islamic countries of Azerbaijan, Kazakhstan, Kyrgyzstan, Tajikistan, Turkmenistan, and Uzbekistan—countries that are critical to addressing our urgent security concerns in Central Asia and all of which would be eligible to benefit from your legislation.

Your exchanges initiative is both an effective bulwark against ignorance of the United States and a proactive measure for securing the peace we hope to achieve through our current military campaign. I applaud your leadership in introducing this bill, and look forward to its enactment.

Sincerely,

DAN E. DAVIDSON,  
President.

AMERICAN INSTITUTE  
FOR FOREIGN STUDY,  
Stamford, CT, April 2, 2002.

Hon. EDWARD M. KENNEDY, RICHARD LUGAR,  
and LINCOLN CHAFEE,  
U.S. Senate.

DEAR SENATORS: As a member of the Alliance for International Educational and Cultural Exchange, I write to thank you for your leadership in introducing the Cultural Bridges Act of 2002.

Winning the war on terrorism will demand more than just our military prowess. It will require us to engage the peoples of the Islamic world about our society and values if we are to forge the mutual understanding and respect that will be the basic of peaceful, productive relationships. As September 11 and its aftermath make clear, our public diplomacy has fallen short.

Building productive ties will require a sustained and serious commitment that reaches well beyond our current efforts. The exchanges authorized in your bill are the most cost-effective way to encourage the positive personal and institutional relationships that will enhance our long-term national security.

Congressional leadership will be crucial to this endeavor. Student and exchange flows from the Muslim world are among the lowest of any region, and significant new resources

will be required to jump-start this effort. Moreover, a clear federal commitment will leverage private sector support from universities, schools, businesses, and communities across the U.S. This initiative will engage the American people directly in the conduct of the highest priority foreign policy.

Your legislation is the right bill at the right time. You have the gratitude and support of members of the exchange community throughout the United States.

Sincerely,

ROBERT J. BRENNAN,  
*President.*

INSTITUTE OF  
INTERNATIONAL EDUCATION,  
*New York, NY April 2, 2002.*

Hon. EDWARD M. KENNEDY, RICHARD G. LUGAR, and LINCOLN D. CHAFEE,  
*U.S. Senate, Washington, DC.*

DEAR SENATORS: On behalf of the Institute of International Education, including our Trustees and volunteers across the country, please accept IIE's thanks and appreciation for the leadership you are showing by introducing the Cultural Bridges Act of 2002. Your initiative could not be more relevant and timely.

As always, the leadership of Congress in international educational exchange is critical. Now, in vulnerable areas of the world where peace, understanding and progress through education are vitally needed to insure that terrorism and intolerance are eliminated, your legislation addresses key areas where we can work to build shared values.

Exchanges of high school and college students, graduate students and young professionals, as well as others, who can help create the climate we need where progressive democratic developments flourish are sorely needed in Africa, the Near East, Central and South Asia, and Southeast Asia. The focus of your Cultural Bridges Act of 2002 on members of the Organization of Islamic Conference includes virtually every nation we need to reach if we are serious about making people to people diplomacy work for youth. As you know, the Institute has always regarded the Mutual Educational and Cultural Exchanges Act of 1961 as one of the most important of all this nation's foreign policy documents. By directing the Department of State to establish new initiatives through the authority of the 1961 Act you will assure that the philanthropic and higher education sectors not only support your efforts but help you leverage government resources for important common purposes.

Please let me know if there is anything the Institute can do to assist you in this critically important endeavor at a time of great national need.

Sincerely yours,

NATIONAL COUNCIL FOR  
INTERNATIONAL VISITORS,  
*Washington, DC, April 2, 2002.*

Hon. EDWARD M. KENNEDY, RICHARD LUGAR, and LINCOLN CHAFEE,  
*U.S. Senate.*

DEAR SENATORS KENNEDY, LUGAR, AND CHAFEE: On behalf of the Board and members of the National Council for International Visitors (NCIV), we thank you for your initiative in introducing the Cultural Bridges Act of 2002. NCIV members—nonprofit program agencies and 95 community organizations across the United States—organize professional programs, home visits, and cultural activities for participants in the State Department's International Visitor Program and other exchanges. More than 80,000 volun-

teers are involved in NCIV member activities each year, including WorldBoston, International Center of Indianapolis, and the World Affairs Council of Rhode Island.

NCIV members promote citizen diplomacy—the idea that the individual citizen has the right, even the responsibility, to help shape U.S. foreign relations “one handshake at a time” through exchanges. We are grateful for your leadership in introducing this legislation that will make more of these handshakes possible with participants from underserved areas of the world.

Sincerely,

ALAN KUMAMOTO,  
*Chair, Board of Directors.*

SHERRY L. MUELLER,  
*President.*

SISTER CITIES INTERNATIONAL,  
*Washington, DC, April 1, 2002.*

Hon. EDWARD M. KENNEDY, RICHARD LUGAR, and LINCOLN CHAFEE,  
*U.S. Senate.*

DEAR SENATORS KENNEDY, LUGAR, AND CHAFEE: On behalf of Sister Cities International and the 700 U.S. cities joined in cooperative sister city partnerships with 1,500 international cities in 121 countries, I applaud your leadership in introducing the Cultural Bridges Act of 2002. The Cultural Bridges Act of 2002 will be a vital tool in the conduct of U.S. foreign policy and public diplomacy in response to new challenges facing the United States.

The need for increased international understanding and cooperation has never been more imperative than in the aftermath of September 11. International education and exchange programs are critical elements in advancing U.S. foreign policy and national security, as they build understanding and cooperation between Americans and future foreign leaders. Nearly 150 present and past foreign heads of state made their first visits to the United States on exchange programs. This powerful tool for building productive, positive relationships has served the United States extraordinarily well over the years, and has included visits from world leaders such as Anwar Sadat and Indira Gandhi, French Premier Lionel Jospin and British Prime Minister Tony Blair.

Perhaps most importantly, the Cultural Bridges Act boldly leads the way for the federal government to encourage sustainable, cooperative relationships between the United States and the Islamic world. In the fight against terrorism and efforts to improve our national security, there can be no doubt that fostering international exchanges will help diminish negative stereotypes and build an environment of mutual understanding and respect for differences. Furthermore, the Cultural Bridges Act will help foster citizen diplomacy initiatives that will promote the involvement of local citizens in international engagement. Now more than ever, the federal government must invest in capacity building at the community level to promote citizen diplomacy, particularly with regard to the Islamic world. As we know, resources allotted for these activities are drastically insufficient in the current climate, and we hope the introduction of the Cultural Bridges Act will move our nation in the right direction of enhanced cooperation.

Thank you for your leadership on this pressing issue.

Sincerely,

TIM HONEY,  
*Executive Director.*

WORLD LEARNING,  
*Washington, DC, April 1, 2002.*

Hon. EDWARD M. KENNEDY, RICHARD LUGAR, and LINCOLN CHAFEE,  
*U.S. Senate, Washington, DC.*

DEAR SENATORS KENNEDY, LUGAR, AND CHAFEE: Thank you for your leadership in introducing the Cultural Bridges Act of 2002. Enactment of this legislation will make possible increase opportunities to bring current and future leaders from the Islamic world to the United States and to send Americans to Muslim counties to teach and study.

Expanded opportunities for citizen exchange between the United States and the Islamic world will help to engender increased respect, understanding and trust between our peoples, building this mutual understanding will enhance our national security by broadening the range of productive interactions between the United States and Muslim countries.

Currently, student and other exchange flows with Muslim countries are lower than with regions of the world. The programs which the Cultural Bridges Act authorizes would provide for significant increases at this crucial time for our nation. Thank you again for your leadership in working to strengthen these important programs.

Sincerely yours,

ROBERT CHASE,  
*Vice President.*

WORLD STUDY GROUP,  
*San Francisco, CA, April 2, 2002.*

Hon. EDWARD M. KENNEDY, RICHARD LUGAR, and LINCOLN CHAFEE,  
*U.S. Senate.*

DEAR SENATORS KENNEDY, LUGAR, AND CHAFEE: On behalf of the World Study Group, I write to thank you for your leadership in introducing the Cultural Bridges Act of 2002. The World Study Group and its affiliated J-1 visa programs are dedicated to increasing understanding and trust between people through international cultural exchange.

Building productive ties with Muslim world will require a sustained and serious commitment that reaches well beyond our current efforts. The exchanges authorized in your bill are the most cost-effective way to encourage the positive personal and institutional relationships that will enhance our long-term national security goals. Breaking down misunderstanding requires that our peoples know each other better.

Congressional leadership will be crucial to this endeavor. Student exchanges from the Muslim world are among the lowest of any region, and significant new resources will be required to jump start this effort. Moreover, a clear federal commitment will leverage private sector support and will immediately engage the American people directly in the conduct of this high priority foreign policy initiative.

Your legislation is the right bill at the right time. On behalf of AYUSA, AuPairCare, and Intrax Inc., we thank you. You have the gratitude and support of our staff and field representatives throughout the United States.

Sincerely,

JOHN WILHELM,  
*President.*

AMENDMENTS SUBMITTED AND  
PROPOSED

SA 3401. Mr. BAUCUS (for himself and Mr. GRASSLEY) proposed an amendment to the bill H.R. 3009, to extend the Andean Trade Preference Act, to grant additional trade benefits under that Act, and for other purposes.

## TEXT OF AMENDMENTS

**SA 3401.** Mr. BAUCUS (for himself and Mr. GRASSLEY) proposed an amendment to the bill H.R. 3009, to extend the Andean Trade Preference Act, to grant additional trade benefits under that Act, and for other purposes; as follows:

Strike all after the enacting clause and insert the following:

**SECTION 1. SHORT TITLE.**

This Act may be cited as the “Trade Act of 2002”.

**SEC. 2. ORGANIZATION OF ACT INTO DIVISIONS; TABLE OF CONTENTS.**

(a) DIVISIONS.—This Act is organized into 4 divisions as follows:

(1) DIVISION A.—Trade Adjustment Assistance.

(2) DIVISION B.—Bipartisan Trade Promotion Authority.

(3) DIVISION C.—Andean Trade Preference Act.

(4) DIVISION D.—Extension of Certain Preferential Trade Treatment and Other Provisions.

(b) TABLE OF CONTENTS.—The table of contents for this Act is as follows:

Sec. 1. Short title.

Sec. 2. Organization of Act into divisions; table of contents.

## DIVISION A—TRADE ADJUSTMENT ASSISTANCE

Sec. 101. Short title.

## TITLE I—TRADE ADJUSTMENT ASSISTANCE FOR WORKERS

Sec. 111. Adjustment assistance for workers.

Sec. 112. Displaced worker self-employment training pilot program.

## TITLE II—TRADE ADJUSTMENT ASSISTANCE FOR FIRMS

Sec. 201. Reauthorization of program.

## TITLE III—TRADE ADJUSTMENT ASSISTANCE FOR COMMUNITIES

Sec. 301. Purpose.

Sec. 302. Trade adjustment assistance for communities.

## TITLE IV—TRADE ADJUSTMENT ASSISTANCE FOR FARMERS

Sec. 401. Trade adjustment assistance for farmers.

## TITLE V—TRADE ADJUSTMENT ASSISTANCE FOR FISHERMEN

Sec. 501. Trade adjustment assistance for fishermen.

## TITLE VI—HEALTH CARE COVERAGE OPTIONS FOR WORKERS ELIGIBLE FOR TRADE ADJUSTMENT ASSISTANCE

Sec. 601. Trade adjustment assistance health insurance credit.

Sec. 602. Advance payment of trade adjustment assistance health insurance credit.

Sec. 603. Health insurance coverage for eligible individuals.

## TITLE VII—CONFORMING AMENDMENTS AND EFFECTIVE DATE

Sec. 701. Conforming amendments.

## TITLE VIII—SAVINGS PROVISIONS AND EFFECTIVE DATE

Sec. 801. Savings provisions.

Sec. 802. Effective date.

## TITLE IX—REVENUE PROVISIONS

Sec. 901. Custom user fees.

## TITLE X—MISCELLANEOUS PROVISIONS

Sec. 1001. Country of origin labeling of fish and shellfish products.

Sec. 1002. Sugar policy.

## TITLE XI—CUSTOMS REAUTHORIZATION

Sec. 1101. Short title.

Subtitle A—United States Customs Service

## CHAPTER 1—DRUG ENFORCEMENT AND OTHER NONCOMMERCIAL AND COMMERCIAL OPERATIONS

Sec. 1111. Authorization of appropriations for noncommercial operations, commercial operations, and air and marine interdiction.

Sec. 1112. Antiterrorist and illicit narcotics detection equipment for the United States-Mexico border, United States-Canada border, and Florida and the Gulf Coast seaports.

Sec. 1113. Compliance with performance plan requirements.

## CHAPTER 2—CHILD CYBER-SMUGGLING CENTER OF THE CUSTOMS SERVICE

Sec. 1121. Authorization of appropriations for program to prevent child pornography/child sexual exploitation.

## CHAPTER 3—MISCELLANEOUS PROVISIONS

Sec. 1131. Additional Customs Service officers for United States-Canada border.

Sec. 1132. Study and report relating to personnel practices of the Customs Service.

Sec. 1133. Study and report relating to accounting and auditing procedures of the Customs Service.

Sec. 1134. Establishment and implementation of cost accounting system; reports.

Sec. 1135. Study and report relating to timeliness of prospective rulings.

Sec. 1136. Study and report relating to customs user fees.

## CHAPTER 4—ANTITERRORISM PROVISIONS

Sec. 1141. Emergency adjustments to offices, ports of entry, or staffing of the Customs Service.

Sec. 1142. Mandatory advanced electronic information for cargo and passengers.

Sec. 1143. Border search authority for certain contraband in outbound mail.

Sec. 1144. Authorization of appropriations for reestablishment of Customs operations in New York City.

## CHAPTER 5—TEXTILE TRANSSHIPMENT PROVISIONS

Sec. 1151. GAO audit of textile transshipment monitoring by Customs Service.

Sec. 1152. Authorization of appropriations for textile transshipment enforcement operations.

Sec. 1153. Implementation of the African Growth and Opportunity Act.

Subtitle B—Office of the United States Trade Representative

Sec. 1161. Authorization of appropriations.

## Subtitle C—United States International Trade Commission

Sec. 1171. Authorization of appropriations.

## Subtitle D—Other Trade Provisions

Sec. 1181. Increase in aggregate value of articles exempt from duty acquired abroad by United States residents.

Sec. 1182. Regulatory audit procedures.

## Subtitle E—Sense of Senate

Sec. 1191. Sense of Senate.

## DIVISION B—BIPARTISAN TRADE PROMOTION AUTHORITY

## TITLE XXI—TRADE PROMOTION AUTHORITY

Sec. 2101. Short title; findings.

Sec. 2102. Trade negotiating objectives.

Sec. 2103. Trade agreements authority.

Sec. 2104. Consultations and assessment.

Sec. 2105. Implementation of trade agreements.

Sec. 2106. Treatment of certain trade agreements for which negotiations have already begun.

Sec. 2107. Congressional oversight group.

Sec. 2108. Additional implementation and enforcement requirements.

Sec. 2109. Committee staff.

Sec. 2110. Conforming amendments.

Sec. 2111. Report on impact of trade promotion authority.

Sec. 2112. Identification of small business advocate at WTO.

Sec. 2113. Definitions.

## DIVISION C—ANDEAN TRADE PREFERENCE ACT

## TITLE XXXI—ANDEAN TRADE PREFERENCE

Sec. 3101. Short title; findings.

Sec. 3102. Temporary provisions.

Sec. 3103. Termination.

## TITLE XXXII—MISCELLANEOUS TRADE BENEFITS

Sec. 3201. Wool provisions.

Sec. 3202. Ceiling fans.

Sec. 3203. Certain steam or other vapor generating boilers used in nuclear facilities.

## DIVISION D—EXTENSION OF CERTAIN PREFERENTIAL TRADE TREATMENT AND OTHER PROVISIONS

## TITLE XLI—EXTENSION OF GENERALIZED SYSTEM OF PREFERENCES

Sec. 4101. Generalized system of preferences.

Sec. 4102. Amendments to generalized system of preferences.

## TITLE XLII—OTHER PROVISIONS

Sec. 4201. Transparency in NAFTA tribunals.

Sec. 4202. Expression of solidarity with Israel in its fight against terrorism.

## DIVISION A—TRADE ADJUSTMENT ASSISTANCE

**SEC. 101. SHORT TITLE.**

This division may be cited as the “Trade Adjustment Assistance Reform Act of 2002”.

**TITLE I—TRADE ADJUSTMENT ASSISTANCE FOR WORKERS****SEC. 111. ADJUSTMENT ASSISTANCE FOR WORKERS.**

Chapter 2 of title II of the Trade Act of 1974 (19 U.S.C. 2271 et seq.) is amended to read as follows:

**“CHAPTER 2—ADJUSTMENT ASSISTANCE FOR WORKERS****“Subchapter A—General Provisions****“SEC. 221. DEFINITIONS.**

“In this chapter:

“(1) ADDITIONAL COMPENSATION.—The term ‘additional compensation’ has the meaning given that term in section 205(3) of the Federal-State Extended Unemployment Compensation Act of 1970 (26 U.S.C. 3304 note).

“(2) ADVERSELY AFFECTED EMPLOYMENT.—The term ‘adversely affected employment’ means employment in a firm or appropriate subdivision of a firm, if workers of that firm or subdivision are eligible to apply for adjustment assistance under this chapter.

“(3) ADVERSELY AFFECTED WORKER.—

“(A) IN GENERAL.—The term ‘adversely affected worker’ means a worker who is a member of a group of workers certified by the Secretary under section 231(a)(1) as eligible for trade adjustment assistance.

“(B) ADVERSELY AFFECTED SECONDARY WORKER.—The term ‘adversely affected worker’ includes an adversely affected secondary worker who is a member of a group of workers employed at a downstream producer or a

supplier, that is certified by the Secretary under section 231(a)(2) as eligible for trade adjustment assistance.

“(4) AVERAGE WEEKLY HOURS.—The term ‘average weekly hours’ means the average hours worked by a worker (excluding overtime) in the employment from which the worker has been or claims to have been separated in the 52 weeks (excluding weeks during which the worker was on leave for purposes of vacation, sickness, maternity, military service, or any other employer-authorized leave) preceding the week specified in paragraph (5)(B)(ii).

“(5) AVERAGE WEEKLY WAGE.—

“(A) IN GENERAL.—The term ‘average weekly wage’ means  $\frac{1}{13}$  of the total wages paid to an individual in the high quarter.

“(B) DEFINITIONS.—For purposes of computing the average weekly wage—

“(i) the term ‘high quarter’ means the quarter in which the individual’s total wages were highest among the first 4 of the last 5 completed calendar quarters immediately preceding the quarter in which occurs the week with respect to which the computation is made; and

“(ii) the term ‘week’ means the week in which total separation occurred, or, in cases where partial separation is claimed, an appropriate week, as defined in regulations prescribed by the Secretary.

“(6) BENEFIT PERIOD.—The term ‘benefit period’ means, with respect to an individual, the following:

“(A) STATE LAW.—The benefit year and any ensuing period, as determined under applicable State law, during which the individual is eligible for regular compensation, additional compensation, or extended compensation.

“(B) FEDERAL LAW.—The equivalent to the benefit year or ensuing period provided for under the applicable Federal unemployment insurance law.

“(7) BENEFIT YEAR.—The term ‘benefit year’ has the same meaning given that term in the Federal-State Extended Unemployment Compensation Act of 1970 (26 U.S.C. 3304 note).

“(8) CONTRIBUTED IMPORTANTLY.—The term ‘contributed importantly’ means a cause that is important but not necessarily more important than any other cause.

“(9) COOPERATING STATE.—The term ‘cooperating State’ means any State that has entered into an agreement with the Secretary under section 222.

“(10) CUSTOMIZED TRAINING.—The term ‘customized training’ means training that is designed to meet the special requirements of an employer (including a group of employers) and that is conducted with a commitment by the employer to employ an individual on successful completion of the training.

“(11) DOWNSTREAM PRODUCER.—The term ‘downstream producer’ means a firm that performs additional, value-added production processes for a firm or subdivision, including a firm that performs final assembly or finishing, directly for another firm (or subdivision), for articles that were the basis for a certification of eligibility under section 231(a)(1) of a group of workers employed by such other firm, if the certification of eligibility under section 231(a)(1) is based on an increase in imports from, or a shift in production to, Canada or Mexico.

“(12) EXTENDED COMPENSATION.—The term ‘extended compensation’ has the meaning given that term in section 205(4) of the Federal-State Extended Unemployment Compensation Act of 1970 (26 U.S.C. 3304 note).

“(13) JOB FINDING CLUB.—The term ‘job finding club’ means a job search workshop which includes a period of structured, supervised activity in which participants attempt to obtain jobs.

“(14) JOB SEARCH PROGRAM.—The term ‘job search program’ means a job search workshop or job finding club.

“(15) JOB SEARCH WORKSHOP.—The term ‘job search workshop’ means a short (1- to 3-day) seminar, covering subjects such as labor market information, résumé writing, interviewing techniques, and techniques for finding job openings, that is designed to provide participants with knowledge that will enable the participants to find jobs.

“(16) ON-THE-JOB TRAINING.—The term ‘on-the-job training’ has the same meaning as that term has in section 101(31) of the Workforce Investment Act.

“(17) PARTIAL SEPARATION.—A partial separation shall be considered to exist with respect to an individual if—

“(A) the individual has had a 20-percent or greater reduction in the average weekly hours worked by that individual in adversely affected employment; and

“(B) the individual has had a 20-percent or greater reduction in the average weekly wage of the individual with respect to adversely affected employment.

“(18) REGULAR COMPENSATION.—The term ‘regular compensation’ has the meaning given that term in section 205(2) of the Federal-State Extended Unemployment Compensation Act of 1970 (26 U.S.C. 3304 note).

“(19) REGULAR STATE UNEMPLOYMENT.—The term ‘regular State unemployment’ means unemployment insurance benefits other than an extension of unemployment insurance by a State using its own funds beyond either the 26-week period mandated by Federal law or any additional period provided for under the Federal-State Extended Unemployment Compensation Act of 1970 (26 U.S.C. 3304 note).

“(20) SECRETARY.—The term ‘Secretary’ means the Secretary of Labor.

“(21) STATE.—The term ‘State’ includes each State of the United States, the District of Columbia, and the Commonwealth of Puerto Rico.

“(22) STATE AGENCY.—The term ‘State agency’ means the agency of the State that administers the State law.

“(23) STATE LAW.—The term ‘State law’ means the unemployment insurance law of the State approved by the Secretary under section 3304 of the Internal Revenue Code of 1986.

“(24) SUPPLIER.—The term ‘supplier’ means a firm that produces and supplies directly to another firm (or subdivision) component parts for articles that were the basis for a certification of eligibility under section 231(a)(1) of a group of workers employed by such other firm.

“(25) TOTAL SEPARATION.—The term ‘total separation’ means the layoff or severance of an individual from employment with a firm in which or in a subdivision of which, adversely affected employment exists.

“(26) UNEMPLOYMENT INSURANCE.—The term ‘unemployment insurance’ means the unemployment compensation payable to an individual under any State law or Federal unemployment compensation law, including chapter 85 of title 5, United States Code, and the Railroad Unemployment Insurance Act (45 U.S.C. 351 et seq.).

“(27) WEEK.—Except as provided in paragraph 5(B)(ii), the term ‘week’ means a week as defined in the applicable State law.

“(28) WEEK OF UNEMPLOYMENT.—The term ‘week of unemployment’ means a week of total, part-total, or partial unemployment as determined under the applicable State law or Federal unemployment insurance law.

“SEC. 222. AGREEMENTS WITH STATES.

“(a) IN GENERAL.—The Secretary is authorized on behalf of the United States to enter into an agreement with any State or with

any State agency (referred to in this chapter as ‘cooperating State’ and ‘cooperating State agency’, respectively) to facilitate the provision of services under this chapter.

“(b) PROVISIONS OF AGREEMENTS.—Under an agreement entered into under subsection (a)—

“(1) the cooperating State agency as an agent of the United States shall—

“(A) facilitate the early filing of petitions under section 231(b) for any group of workers that the State considers is likely to be eligible for benefits under this chapter;

“(B) assist the Secretary in the review of any petition submitted from that State by verifying the information and providing other assistance as the Secretary may request;

“(C) advise each worker who applies for unemployment insurance of the available benefits under this chapter and the procedures and deadlines for applying for those benefits and of the worker’s potential eligibility for assistance with health care coverage through the trade adjustment assistance health insurance credit under section 6429 of the Internal Revenue Code of 1986 or under funds made available to the State to carry out section 173(f) of the Workforce Investment Act of 1998;

“(D) receive applications for services under this chapter;

“(E) provide payments on the basis provided for in this chapter;

“(F) advise each adversely affected worker to apply for training under section 240, and of the deadlines for benefits related to enrollment in training under this chapter;

“(G) ensure that the State employees with responsibility for carrying out an agreement entered into under subsection (a)—

“(i) inform adversely affected workers covered by a certification issued under section 231(c) of the workers’ (and individual member’s of the worker’s family) potential eligibility for—

“(I) medical assistance under the medicaid program established under title XIX of the Social Security Act (42 U.S.C. 1396a et seq.);

“(II) child health assistance under the State children’s health insurance program established under title XXI of that Act (42 U.S.C. 1397aa et seq.);

“(III) child care services for which assistance is provided under the Child Care and Development Block Grant Act of 1990 (42 U.S.C. 9858 et seq.);

“(IV) the trade adjustment assistance health insurance credit under section 6429 of the Internal Revenue Code of 1986 and health care coverage assistance under funds made available to the State to carry out section 173(f) of the Workforce Investment Act of 1998; and

“(V) other Federal- and State-funded health care, child care, transportation, and assistance programs for which the workers may be eligible; and

“(ii) provide such workers with information regarding how to apply for such assistance, services, and programs, including notification that the election period for COBRA continuation may be extended for certain workers under section 603 of the Trade Adjustment Assistance Reform Act of 2002;

“(H) provide adversely affected workers referral to training services approved under title I of the Workforce Investment Act of 1998 (29 U.S.C. 2801 et seq.), and any other appropriate Federal or State program designed to assist dislocated workers or unemployed individuals, consistent with the requirements of subsection (b)(2);

“(I) collect and transmit to the Secretary any data as the Secretary shall reasonably require to assist the Secretary in assuring the effective and efficient performance of the programs carried out under this chapter; and

“(J) otherwise actively cooperate with the Secretary and with other Federal and State agencies in providing payments and services under this chapter, including participation in the performance measurement system established by the Secretary under section 224.

“(2) the cooperating State shall—

“(A) arrange for the provision of services under this chapter through the one-stop delivery system established in section 134(c) of the Workforce Investment Act of 1998 (29 U.S.C. 2864(c)) where available;

“(B) provide to adversely affected workers statewide rapid response activities under section 134(a)(2)(A) of the Workforce Investment Act of 1998 (29 U.S.C. 2864(a)(2)(A)) in the same manner and to the same extent as any other worker eligible for those activities;

“(C) afford adversely affected workers the services provided under section 134(d) of the Workforce Investment Act of 1998 (29 U.S.C. 92864(d)) in the same manner and to the same extent as any other worker eligible for those services; and

“(D) provide training services under this chapter using training providers approved under title I of the Workforce Investment Act of 1998 (29 U.S.C. 2801 et seq.) which may include community colleges, and other effective providers of training services.

“(c) OTHER PROVISIONS.—

“(1) APPROVAL OF TRAINING PROVIDERS.—The Secretary shall ensure that the training services provided by cooperating States are provided by organizations approved by the Secretary to effectively assist workers eligible for assistance under this chapter.

“(2) AMENDMENT, SUSPENSION, OR TERMINATION OF AGREEMENTS.—Each agreement entered into under this section shall provide the terms and conditions upon which the agreement may be amended, suspended, or terminated.

“(3) EFFECT ON UNEMPLOYMENT INSURANCE.—Each agreement entered into under this section shall provide that unemployment insurance otherwise payable to any adversely affected worker will not be denied or reduced for any week by reason of any right to payments under this chapter.

“(4) COORDINATION OF WORKFORCE INVESTMENT ACTIVITIES.—In order to promote the coordination of Workforce Investment Act activities in each State with activities carried out under this chapter, each agreement entered into under this section shall provide that the State shall submit to the Secretary, in such form as the Secretary may require, the description and information described in paragraphs (8) and (14) of section 112(b) of the Workforce Investment Act of 1998 (29 U.S.C. 2822(b) (8) and (14)).

“(d) REVIEW OF STATE DETERMINATIONS.—

“(1) IN GENERAL.—A determination by a cooperating State regarding entitlement to program benefits under this chapter is subject to review in the same manner and to the same extent as determinations under the applicable State law.

“(2) APPEAL.—A review undertaken by a cooperating State under paragraph (1) may be appealed to the Secretary pursuant to such regulations as the Secretary may prescribe.

**“SEC. 223. ADMINISTRATION ABSENT STATE AGREEMENT.**

“(a) IN GENERAL.—In any State in which there is no agreement in force under section 222, the Secretary shall arrange, under regulations prescribed by the Secretary, for the performance of all necessary functions under this chapter, including providing a hearing for any worker whose application for payment is denied.

“(b) FINALITY OF DETERMINATION.—A final determination under subsection (a) regarding entitlement to program benefits under

this chapter is subject to review by the courts in the same manner and to the same extent as is provided by section 205(g) of the Social Security Act (42 U.S.C. 405(g)).

**“SEC. 224. DATA COLLECTION; EVALUATIONS; REPORTS.**

“(a) DATA COLLECTION.—The Secretary shall, pursuant to regulations prescribed by the Secretary, collect any data necessary to meet the requirements of this chapter.

“(b) PERFORMANCE EVALUATIONS.—The Secretary shall establish an effective performance measuring system to evaluate the following:

“(1) PROGRAM PERFORMANCE.—

“(A) speed of petition processing;

“(B) quality of petition processing;

“(C) cost of training programs;

“(D) coordination of programs under this title with programs under the Workforce Investment Act (29 U.S.C. 2801 et seq.);

“(E) length of time participants take to enter and complete training programs;

“(F) the effectiveness of individual contractors in providing appropriate retraining information;

“(G) the effectiveness of individual approved training programs in helping workers obtain employment;

“(H) best practices related to the provision of benefits and retraining; and

“(I) other data to evaluate how individual States are implementing the requirements of this title.

“(2) PARTICIPANT OUTCOMES.—

“(A) reemployment rates;

“(B) types of jobs in which displaced workers have been placed;

“(C) wage and benefit maintenance results;

“(D) training completion rates; and

“(E) other data to evaluate how effective programs under this chapter are for participants, taking into consideration current economic conditions in the State.

“(3) PROGRAM PARTICIPATION DATA.—

“(A) the number of workers receiving benefits and the type of benefits being received;

“(B) the number of workers enrolled in, and the duration of, training by major types of training;

“(C) earnings history of workers that reflects wages before separation and wages in any job obtained after receiving benefits under this Act;

“(D) the cause of dislocation identified in each certified petition;

“(E) the number of petitions filed and workers certified in each United States congressional district; and

“(F) the number of workers who received waivers under each category identified in section 235(c)(1) and the average duration of such waivers.

“(c) STATE PARTICIPATION.—The Secretary shall ensure, to the extent practicable, through oversight and effective internal control measures the following:

“(1) STATE PARTICIPATION.—Participation by each State in the performance measurement system established under subsection (b).

“(2) MONITORING.—Monitoring by each State of internal control measures with respect to performance measurement data collected by each State.

“(3) RESPONSE.—The quality and speed of the rapid response provided by each State under section 134(a)(2)(A) of the Workforce Investment Act of 1998 (29 U.S.C. 2864(a)(2)(A)).

“(d) REPORTS.—

“(1) REPORTS BY THE SECRETARY.—

“(A) INITIAL REPORT.—Not later than 6 months after the date of enactment of the Trade Adjustment Assistance Reform Act of 2002, the Secretary shall submit to the Committee on Finance of the Senate and the

Committee on Ways and Means of the House of Representatives a report that—

“(i) describes the performance measurement system established under subsection (b);

“(ii) includes analysis of data collected through the system established under subsection (b);

“(iii) includes information identifying the number of workers who received waivers under section 235(c) and the average duration of those during the preceding year;

“(iv) describes and analyzes State participation in the system;

“(v) analyzes the quality and speed of the rapid response provided by each State under section 134(a)(2)(A) of the Workforce Investment Act of 1998 (29 U.S.C. 2864(a)(2)(A)); and

“(vi) provides recommendations for program improvements.

“(B) ANNUAL REPORT.—Not later than 1 year after the date the report is submitted under subparagraph (A), and annually thereafter, the Secretary shall submit to the Committee on Finance of the Senate and the Committee on Ways and Means of the House of Representatives a report that includes the information collected under clauses (ii) through (v) of subparagraph (A).

“(2) STATE REPORTS.—Pursuant to regulations prescribed by the Secretary, each State shall submit to the Secretary a report that details its participation in the programs established under this chapter, and that contains the data necessary to allow the Secretary to submit the report required under paragraph (1).

“(3) PUBLICATION.—The Secretary shall make available to each State, and other public and private organizations as determined by the Secretary, the data gathered and evaluated through the performance measurement system established under paragraph (1).

**“SEC. 225. STUDY BY SECRETARY OF LABOR WHEN INTERNATIONAL TRADE COMMISSION BEGINS INVESTIGATION.**

“(a) NOTIFICATION OF INVESTIGATION.—Whenever the International Trade Commission begins an investigation under section 202 with respect to an industry, the Commission shall immediately notify the Secretary of that investigation, and the Secretary shall immediately begin a study of—

“(1) the number of workers in the domestic industry producing the like or directly competitive article who have been or are likely to be certified as eligible for adjustment assistance under this chapter; and

“(2) the extent to which the adjustment of those workers to the import competition may be facilitated through the use of existing programs.

“(b) REPORT.—

“(1) IN GENERAL.—The Secretary shall provide a report based on the study conducted under subsection (a) to the President not later than 15 days after the day on which the Commission makes its report under section 202(f).

“(2) PUBLICATION.—The Secretary shall promptly make public the report provided to the President under paragraph (1) (with the exception of information which the Secretary determines to be confidential) and shall have a summary of the report published in the Federal Register.

**“SEC. 226. REPORT BY SECRETARY OF LABOR ON LIKELY IMPACT OF TRADE AGREEMENTS.**

“(a) IN GENERAL.—At least 90 calendar days before the day on which the President enters into a trade agreement under section 2103(b) of the Bipartisan Trade Promotion Authority Act of 2002, the President shall provide the Secretary with details of the agreement as it exists at that time and direct the Secretary to prepare and submit the

assessment described in subsection (b). Between the time the President instructs the Secretary to prepare the assessment under this section and the time the Secretary submits the assessment to Congress, the President shall keep the Secretary current with respect to the details of the agreement.

“(b) ASSESSMENT.—Not later than 90 calendar days after the President enters into the agreement, the Secretary shall submit to the President, the Committee on Finance of the Senate, the Committee on Ways and Means of the House of Representatives, and the Committees on Appropriations of the Senate and the House of Representatives, a report assessing the likely impact of the agreement on employment in the United States economy as a whole and in specific industrial sectors, including the extent of worker dislocations likely to result from implementation of the agreement. The report shall include an estimate of the financial and administrative resources necessary to provide trade adjustment assistance to all potentially adversely affected workers.

#### “Subchapter B—Certifications

### “SEC. 231. CERTIFICATION AS ADVERSELY AFFECTED WORKERS.

#### “(a) ELIGIBILITY FOR CERTIFICATION.—

“(1) GENERAL RULE.—A group of workers (including workers in any agricultural firm or subdivision of an agricultural firm) shall be certified by the Secretary as adversely affected workers and eligible for trade adjustment assistance benefits under this chapter pursuant to a petition filed under subsection (b) if the Secretary determines that a significant number or proportion of the workers in the workers’ firm or an appropriate subdivision of the firm have become totally or partially separated, or are threatened to become totally or partially separated, and that either—

“(A)(i) the sales or production, or both, of such firm or subdivision have decreased absolutely;

“(ii) the value or volume of imports of articles like or directly competitive with articles produced by that firm or subdivision have increased; and

“(iii) the increase in the value or volume of imports described in clause (ii) contributed importantly to the workers’ separation or threat of separation and to the decline in the sales or production of such firm or subdivision; or

“(B) there has been a shift in production by the workers’ firm or subdivision to a foreign country of articles like or directly competitive with articles which are produced by that firm or subdivision and the shift in production contributed importantly to the workers’ separation or threat of separation.

“(2) ADVERSELY AFFECTED SECONDARY WORKER.—A group of workers (including workers in any agricultural firm or subdivision of an agricultural firm) shall be certified by the Secretary as adversely affected and eligible for trade adjustment assistance benefits under this chapter pursuant to a petition filed under subsection (b) if the Secretary determines that—

“(A) a significant number or proportion of the workers in the workers’ firm or an appropriate subdivision of the firm have become totally or partially separated, or are threatened to become totally or partially separated;

“(B) the workers’ firm (or subdivision) is a supplier or downstream producer to a firm (or subdivision) that employed a group of workers who received a certification of eligibility under paragraph (1), and such supply or production is related to the article that was the basis for such certification (as defined in section 221 (11) and (24)); and

“(C) a loss of business by the workers’ firm with the firm (or subdivision) described in

subparagraph (B) contributed importantly to the workers’ separation or threat of separation determined under subparagraph (A).

“(3) SPECIAL RULE FOR SECONDARY WORKERS.—Notwithstanding paragraph (2), the Secretary may, pursuant to standards established by the Secretary and for good cause shown, certify as eligible for trade adjustment assistance under this chapter a group of workers who meet the requirements for certification as adversely affected secondary workers in paragraph (2), except that the Secretary has not received a petition under paragraph (1) on behalf of workers at a firm to which the petitioning workers’ firm is a supplier or downstream producer as defined in section 221 (11) and (24).

#### “(4) SPECIAL PROVISIONS.—

“(A) OIL AND NATURAL GAS PRODUCERS.—For purposes of this section, any firm, or appropriate subdivision of a firm, that engages in exploration or drilling for oil or natural gas shall be considered to be a firm producing oil or natural gas.

“(B) OIL AND NATURAL GAS IMPORTS.—For purposes of this section, any firm, or appropriate subdivision of a firm, that engages in exploration or drilling for oil or natural gas, or otherwise produces oil or natural gas, shall be considered to be producing articles directly competitive with imports of oil and with imports of natural gas.

“(C) TACONITE.—For purposes of this section, taconite pellets produced in the United States shall be considered to be an article that is like or directly competitive with imports of semifinished steel slab.

#### “(b) PETITIONS.—

“(1) IN GENERAL.—A petition for certification of eligibility for trade adjustment assistance under this chapter for a group of adversely affected workers shall be filed simultaneously with the Secretary and with the Governor of the State in which the firm or subdivision of the firm employing the workers is located.

“(2) PERSONS WHO MAY FILE A PETITION.—A petition under paragraph (1) may be filed by any of the following:

“(A) WORKERS.—A group of workers (including workers in an agricultural firm or subdivision of any agricultural firm).

“(B) WORKER REPRESENTATIVES.—The certified or recognized union or other duly appointed representative of the workers.

“(C) WORKER ADJUSTMENT AND RETRAINING NOTIFICATION.—Any entity to which notice of a plant closing or mass layoff must be given under section 3 of the Worker Adjustment and Retraining Notification Act (29 U.S.C. 2102).

“(D) OTHER.—Employers of workers described in subparagraph (A), one-stop operators or one-stop partners (as defined in section 101 of the Workforce Investment Act of 1998 (29 U.S.C. 2801)), or State employment agencies, on behalf of the workers.

“(E) REQUEST TO INITIATE CERTIFICATION.—The President, or the Committee on Finance of the Senate or the Committee on Ways and Means of the House of Representatives (by resolution), may petition the Secretary to initiate a certification process under this chapter to determine the eligibility for trade adjustment assistance of a group of workers.

#### “(3) ACTIONS BY GOVERNOR.—

“(A) COOPERATING STATE.—Upon receipt of a petition, the Governor of a cooperating State shall ensure that the requirements of the agreement entered into under section 222 are met.

“(B) OTHER STATES.—Upon receipt of a petition, the Governor of a State that has not entered into an agreement under section 222 shall coordinate closely with the Secretary to ensure that workers covered by a petition are—

“(i) provided with all available services, including rapid response activities under section 134 of the Workforce Investment Act (29 U.S.C. 2864);

“(ii) informed of the workers’ (and individual member’s of the worker’s family) potential eligibility for—

“(I) medical assistance under the medicaid program established under title XIX of the Social Security Act (42 U.S.C. 1396a et seq.);

“(II) child health assistance under the State children’s health insurance program established under title XXI of that Act (42 U.S.C. 1397aa et seq.);

“(III) child care services for which assistance is provided under the Child Care and Development Block Grant Act of 1990 (42 U.S.C. 9858 et seq.);

“(IV) the trade adjustment assistance health insurance credit under section 6429 of the Internal Revenue Code of 1986 and health care coverage assistance under funds made available to the State to carry out section 173(f) of the Workforce Investment Act of 1998; and

“(V) other Federal and State funded health care, child care, transportation, and assistance programs that the workers may be eligible for; and

“(iii) provided with information regarding how to apply for the assistance, services, and programs described in clause (ii).

#### “(c) ACTIONS BY SECRETARY.—

“(1) IN GENERAL.—As soon as possible after the date on which a petition is filed under subsection (b), but not later than 40 days after that date, the Secretary shall determine whether the petitioning group meets the requirements of subsection (a), and if warranted, shall issue a certification of eligibility for trade adjustment assistance pursuant to this subchapter. In making the determination, the Secretary shall consult with all petitioning entities.

“(2) PUBLICATION OF DETERMINATION.—Upon making a determination under paragraph (1), the Secretary shall promptly publish a summary of the determination in the Federal Register together with the reasons for making that determination.

“(3) DATE SPECIFIED IN CERTIFICATION.—Each certification made under this subsection shall specify the date on which the total or partial separation began or threatened to begin with respect to a group of certified workers.

“(4) PROJECTED TRAINING NEEDS.—The Secretary shall inform the State Workforce Investment Board or equivalent agency, and other public or private agencies, institutions, employers, and labor organizations, as appropriate, of each certification issued under section 231 and of projections, if available, of the need for training under section 240 as a result of that certification.

#### “(d) SCOPE OF CERTIFICATION.—

“(1) IN GENERAL.—A certification issued under subsection (c) shall cover adversely affected workers in any group that meets the requirements of subsection (a), whose total or partial separation occurred on or after the date on which the petition was filed under subsection (b).

“(2) WORKERS SEPARATED PRIOR TO CERTIFICATION.—A certification issued under subsection (c) shall cover adversely affected workers whose total or partial separation occurred not more than 1 year prior to the date on which the petition was filed under subsection (b).

#### “(e) TERMINATION OF CERTIFICATION.—

“(1) IN GENERAL.—If the Secretary determines, with respect to any certification of eligibility, that workers separated from a firm or subdivision covered by a certification of eligibility are no longer adversely affected workers, the Secretary shall terminate the certification.

“(2) PUBLICATION OF TERMINATION.—The Secretary shall promptly publish notice of any termination made under paragraph (1) in the Federal Register together with the reasons for making that determination.

“(3) APPLICATION.—Any determination made under paragraph (1) shall apply only to total or partial separations occurring after the termination date specified by the Secretary.

**“SEC. 232. BENEFIT INFORMATION TO WORKERS.**

“(a) IN GENERAL.—The Secretary shall, in accordance with the provisions of section 222 or 223, as appropriate, provide prompt and full information to adversely affected workers covered by a certification issued under section 231(c), including information regarding—

“(1) benefit allowances, training, and other employment services available under this chapter;

“(2) petition and application procedures under this chapter;

“(3) appropriate filing dates for the allowances, training, and services available under this chapter; and

“(4) procedures for applying for and receiving all other Federal benefits and services available to separated workers during a period of unemployment.

“(b) ASSISTANCE TO GROUPS OF WORKERS.—“(1) IN GENERAL.—The Secretary shall provide any necessary assistance to enable groups of workers to prepare petitions or applications for program benefits.

“(2) ASSISTANCE FROM STATES.—The Secretary shall ensure that cooperating States fully comply with the agreements entered into under section 222 and shall periodically review that compliance.

“(c) NOTICE.—

“(1) IN GENERAL.—Not later than 15 days after a certification is issued under section 231 (or as soon as practicable after separation), the Secretary shall provide written notice of the benefits available under this chapter to each worker whom the Secretary has reason to believe is covered by the certification.

“(2) PUBLICATION OF NOTICE.—The Secretary shall publish notice of the benefits available under this chapter to workers covered by each certification made under section 231 in newspapers of general circulation in the areas in which those workers reside.

“(3) NOTICE TO OTHER PARTIES AFFECTED BY THESE PROVISIONS REGARDING HEALTH ASSISTANCE.—The Secretary shall notify each provider of health insurance within the meaning of section 7527 of the Internal Revenue Code of 1986 of the availability of health care coverage assistance under title VI of the Trade Adjustment Assistance Reform Act of 2002 and of the temporary extension of the election period for COBRA continuation coverage for certain workers under section 603 of that Act.

**“Subchapter C—Program Benefits**

**“PART I—GENERAL PROVISIONS**

**“SEC. 234. COMPREHENSIVE ASSISTANCE.**

“Workers covered by a certification issued by the Secretary under section 231 shall be eligible for the following:

“(1) Trade adjustment allowances as described in sections 235 through 238.

“(2) Employment services as described in section 239.

“(3) Training as described in section 240.

“(4) Job search allowances as described in section 241.

“(5) Relocation allowances as described in section 242.

“(6) Supportive services and wage insurance as described in section 243.

“(7) Health care coverage assistance under title VI of the Trade Adjustment Assistance Reform Act of 2002.

**“PART II—TRADE ADJUSTMENT ALLOWANCES**

**“SEC. 235. QUALIFYING REQUIREMENTS FOR WORKERS.**

“(a) IN GENERAL.—Payment of a trade adjustment allowance shall be made to an adversely affected worker covered by a certification under section 231 who files an application for the allowance for any week of unemployment that begins more than 60 days after the date on which the petition that resulted in the certification was filed under section 231, if the following conditions are met:

“(1) TIME OF TOTAL OR PARTIAL SEPARATION FROM EMPLOYMENT.—The adversely affected worker's total or partial separation before the worker's application under this chapter occurred—

“(A) within the period specified in either section 231 (d) (1) or (2);

“(B) before the expiration of the 2-year period beginning on the date on which the certification under section 231 was issued; and

“(C) before the termination date (if any) determined pursuant to section 231(e).

“(2) EMPLOYMENT REQUIRED.—

“(A) IN GENERAL.—The adversely affected worker had, in the 52-week period ending with the week in which the total or partial separation occurred, at least 26 weeks of employment at wages of \$30 or more a week with a single firm or subdivision of a firm.

“(B) UNAVAILABILITY OF DATA.—If data with respect to weeks of employment with a firm are not available, the worker had equivalent amounts of employment computed under regulations prescribed by the Secretary.

“(C) WEEK OF EMPLOYMENT.—For the purposes of this paragraph any week shall be treated as a week of employment at wages of \$30 or more, if an adversely affected worker—

“(i) is on employer-authorized leave for purposes of vacation, sickness, injury, or maternity, or inactive duty training or active duty for training in the Armed Forces of the United States;

“(ii) does not work because of a disability that is compensable under a workmen's compensation law or plan of a State or the United States;

“(iii) had employment interrupted in order to serve as a full-time representative of a labor organization in that firm or subdivision; or

“(iv) is on call-up for purposes of active duty in a reserve status in the Armed Forces of the United States, provided that active duty is ‘Federal service’ as defined in section 8521(a)(1) of title 5, United States Code.

“(D) EXCEPTIONS.—

“(i) In the case of weeks described in clause (i) or (iii) of subparagraph (C), or both, not more than 7 weeks may be treated as weeks of employment under subparagraph (C).

“(ii) In the case of weeks described in clause (ii) or (iv) of subparagraph (C), not more than 26 weeks may be treated as weeks of employment under subparagraph (C).

“(3) UNEMPLOYMENT COMPENSATION.—The adversely affected worker meets all of the following requirements:

“(A) ENTITLEMENT TO UNEMPLOYMENT INSURANCE.—The worker was entitled to (or would be entitled to if the worker applied for) unemployment insurance for a week within the benefit period—

“(i) in which total or partial separation took place; or

“(ii) which began (or would have begun) by reason of the filing of a claim for unemployment insurance by the worker after total or partial separation.

“(B) EXHAUSTION OF UNEMPLOYMENT INSURANCE.—The worker has exhausted all rights

to any regular State unemployment insurance to which the worker was entitled (or would be entitled if the worker had applied for any regular State unemployment insurance).

“(C) NO UNEXPIRED WAITING PERIOD.—The worker does not have an unexpired waiting period applicable to the worker for any unemployment insurance.

“(4) EXTENDED UNEMPLOYMENT COMPENSATION.—The adversely affected worker, with respect to a week of unemployment, would not be disqualified for extended compensation payable under the Federal-State Extended Unemployment Compensation Act of 1970 (26 U.S.C. 3304 note) by reason of the work acceptance and job search requirements in section 202(a)(3) of that Act.

“(5) TRAINING.—The adversely affected worker is enrolled in a training program approved by the Secretary under section 240(a), and the enrollment occurred not later than the latest of the periods described in subparagraph (A), (B), or (C).

“(A) 16 WEEKS.—The worker enrolled not later than the last day of the 16th week after the worker's most recent total separation that meets the requirements of paragraphs (1) and (2).

“(B) 8 WEEKS.—The worker enrolled not later than the last day of the 8th week after the week in which the Secretary issues a certification covering the worker.

“(C) EXTENUATING CIRCUMSTANCES.—Notwithstanding subparagraphs (A) and (B), the adversely affected worker is eligible for trade adjustment assistance if the worker enrolled not later than 45 days after the later of the dates specified in subparagraph (A) or (B), and the Secretary determines there are extenuating circumstances that justify an extension in the enrollment period.

“(b) FAILURE TO PARTICIPATE IN TRAINING.—

“(1) IN GENERAL.—Until the adversely affected worker begins or resumes participation in a training program approved under section 240(a), no trade adjustment allowance may be paid under subsection (a) to an adversely affected worker for any week or any succeeding week in which—

“(A) the Secretary determines that—

“(i) the adversely affected worker—

“(I) has failed to begin participation in a training program the enrollment in which meets the requirement of subsection (a)(5); or

“(II) has ceased to participate in such a training program before completing the training program; and

“(ii) there is no justifiable cause for the failure or cessation; or

“(B) the waiver issued to that worker under subsection (c)(1) is revoked under subsection (c)(2).

“(2) EXCEPTION.—The provisions of subsection (a)(5) and paragraph (1) shall not apply with respect to any week of unemployment that begins before the first week following the week in which the certification is issued under section 231.

“(c) WAIVERS OF TRAINING REQUIREMENTS.—

“(1) ISSUANCE OF WAIVERS.—The Secretary may issue a written statement to an adversely affected worker waiving the requirement to be enrolled in training described in subsection (a) if the Secretary determines that the training requirement is not feasible or appropriate for the worker, because of 1 or more of the following reasons:

“(A) RECALL.—The worker has been notified that the worker will be recalled by the firm from which the separation occurred.

“(B) MARKETABLE SKILLS.—The worker possesses marketable skills for suitable employment (as determined pursuant to an assessment of the worker, which may include the profiling system under section 303(j) of the Social Security Act (42 U.S.C. 503(j)), carried out in accordance with guidelines issued by the Secretary) and there is a reasonable expectation of employment at equivalent wages in the foreseeable future.

“(C) RETIREMENT.—The worker is within 2 years of meeting all requirements for entitlement to either—

“(i) old-age insurance benefits under title II of the Social Security Act (42 U.S.C. 401 et seq.) (except for application therefore); or

“(ii) a private pension sponsored by an employer or labor organization.

“(D) HEALTH.—The worker is unable to participate in training due to the health of the worker, except that a waiver under this subparagraph shall not be construed to exempt a worker from requirements relating to the availability for work, active search for work, or refusal to accept work under Federal or State unemployment compensation laws.

“(E) ENROLLMENT UNAVAILABLE.—The first available enrollment date for the approved training of the worker is within 60 days after the date of the determination made under this paragraph, or, if later, there are extenuating circumstances for the delay in enrollment, as determined pursuant to guidelines issued by the Secretary.

“(F) TRAINING NOT AVAILABLE.—Training approved by the Secretary is not reasonably available to the worker from either governmental agencies or private sources (which may include area vocational education schools, as defined in section 3 of the Carl D. Perkins Vocational and Technical Education Act of 1998 (20 U.S.C. 2302), and employers), no training that is suitable for the worker is available at a reasonable cost, or no training funds are available.

“(G) OTHER.—The Secretary may, at his discretion, issue a waiver if the Secretary determines that a worker has set forth in writing reasons other than those provided for in subparagraphs (A) through (F) justifying the grant of such waiver.

“(2) DURATION OF WAIVERS.—

“(A) IN GENERAL.—A waiver issued under paragraph (1) shall be effective for not more than 6 months after the date on which the waiver is issued, unless the Secretary determines otherwise.

“(B) REVOCATION.—The Secretary shall revoke a waiver issued under paragraph (1) if the Secretary determines that the basis of a waiver is no longer applicable to the worker.

“(3) AMENDMENTS UNDER SECTION 222.—

“(A) ISSUANCE BY COOPERATING STATES.—Pursuant to an agreement under section 222, the Secretary may authorize a cooperating State to issue waivers as described in paragraph (1).

“(B) SUBMISSION OF STATEMENTS.—An agreement under section 222 shall include a requirement that the cooperating State submit to the Secretary the written statements provided under paragraph (1) and a statement of the reasons for the waiver.

“SEC. 236. WEEKLY AMOUNTS.

“(a) IN GENERAL.—Subject to subsections (b) and (c), the trade adjustment allowance payable to an adversely affected worker for a week of total unemployment shall be an amount equal to the most recent weekly benefit amount of the unemployment insurance payable to the worker for a week of total unemployment preceding the worker's first exhaustion of unemployment insurance (as determined for purposes of section 235(a)(3)(B)) reduced (but not below zero) by—

“(1) any training allowance deductible under subsection (c); and

“(2) any income that is deductible from unemployment insurance under the disqualifying income provisions of the applicable State law or Federal unemployment insurance law.

“(b) ADJUSTMENT FOR WORKERS RECEIVING TRAINING.—

“(1) IN GENERAL.—Any adversely affected worker who is entitled to a trade adjustment allowance and who is receiving training approved by the Secretary, shall receive for each week in which the worker is undergoing that training, a trade adjustment allowance in an amount (computed for such week) equal to the greater of—

“(A) the amount computed under subsection (a); or

“(B) the amount of any weekly allowance for that training to which the worker would be entitled under any other Federal law for the training of workers, if the worker applied for that allowance.

“(2) ALLOWANCE PAID IN LIEU OF.—Any trade adjustment allowance calculated under paragraph (1) shall be paid in lieu of any training allowance to which the worker would be entitled under any other Federal law.

“(3) COORDINATION WITH UNEMPLOYMENT INSURANCE.—Any week in which a worker undergoing training approved by the Secretary receives payments from unemployment insurance shall be subtracted from the total number of weeks for which a worker may receive trade adjustment allowance under this chapter.

“(c) ADJUSTMENT FOR WORKERS RECEIVING ALLOWANCES UNDER OTHER FEDERAL LAW.—

“(1) REDUCTION IN WEEKS FOR WHICH ALLOWANCE WILL BE PAID.—If a training allowance under any Federal law (other than this Act) is paid to an adversely affected worker for any week of unemployment with respect to which the worker would be entitled (determined without regard to any disqualification under section 235(b)) to a trade adjustment allowance if the worker applied for that allowance, each week of unemployment shall be deducted from the total number of weeks of trade adjustment allowance otherwise payable to that worker under section 235(a) when the worker applies for a trade adjustment allowance and is determined to be entitled to the allowance.

“(2) PAYMENT OF DIFFERENCE.—If the training allowance paid to a worker for any week of unemployment is less than the amount of the trade adjustment allowance to which the worker would be entitled if the worker applied for the trade adjustment allowance, the worker shall receive, when the worker applies for a trade adjustment allowance and is determined to be entitled to the allowance, a trade adjustment allowance for that week equal to the difference between the training allowance and the trade adjustment allowance computed under subsection (b).

“SEC. 237. LIMITATIONS ON TRADE ADJUSTMENT ALLOWANCES.

“(a) AMOUNT PAYABLE.—The maximum amount of trade adjustment allowance payable to an adversely affected worker, with respect to the period covered by any certification, shall be the amount that is the product of 104 multiplied by the trade adjustment allowance payable to the worker for a week of total unemployment (as determined under section 236) reduced by the total sum of the regular State unemployment insurance to which the worker was entitled (or would have been entitled if the worker had applied for unemployment insurance) in the worker's first benefit period described in section 235(a)(3)(A).

“(b) DURATION OF PAYMENTS.—

“(1) IN GENERAL.—Except as provided in paragraph (2), a trade adjustment allowance shall not be paid for any week occurring after the close of the 104-week period that begins with the first week following the week in which the adversely affected worker was most recently totally separated—

“(A) within the period that is described in section 235(a)(1); and

“(B) with respect to which the worker meets the requirements of section 235(a)(2).

“(2) SPECIAL RULES.—

“(A) BREAK IN TRAINING.—For purposes of this chapter, a worker shall be treated as participating in a training program approved by the Secretary under section 240(a) during any week that is part of a break in a training that does not exceed 30 days if—

“(i) the worker was participating in a training program approved under section 240(a) before the beginning of the break in training; and

“(ii) the break is provided under the training program.

“(B) ON-THE-JOB TRAINING.—No trade adjustment allowance shall be paid to a worker under this chapter for any week during which the worker is receiving on-the-job training, except that a trade adjustment allowance shall be paid if a worker is enrolled in a non-paid customized training program.

“(C) SMALL BUSINESS ADMINISTRATION PILOT PROGRAM.—An adversely affected worker who is participating in a self-employment training program established by the Director of the Small Business Administration pursuant to section 102 of the Trade Adjustment Assistance Reform Act of 2002, shall not be ineligible to receive benefits under this chapter.

“(c) ADJUSTMENT OF AMOUNTS PAYABLE.—Amounts payable to an adversely affected worker under this chapter shall be subject to adjustment on a week-to-week basis as may be required by section 236.

“(d) YEAR-END ADJUSTMENT.—

“(1) IN GENERAL.—Notwithstanding any other provision of this Act or any other provision of law, if the benefit year of a worker ends within an extended benefit period, the number of weeks of extended benefits that the worker would, but for this subsection, be entitled to in that extended benefit period shall not be reduced by the number of weeks for which the worker was entitled, during that benefit year, to trade adjustment allowances under this part.

“(2) EXTENDED BENEFITS PERIOD.—For the purpose of this section the term ‘extended benefit period’ has the same meaning given that term in the Federal-State Extended Unemployment Compensation Act of 1970 (26 U.S.C. 3304 note).

“SEC. 238. APPLICATION OF STATE LAWS.

“(a) IN GENERAL.—Except where inconsistent with the provisions of this chapter and subject to such regulations as the Secretary may prescribe, the availability and disqualification provisions of the State law under which an adversely affected worker is entitled to unemployment insurance (whether or not the worker has filed a claim for such insurance), or, if the worker is not so entitled to unemployment insurance, of the State in which the worker was totally or partially separated, shall apply to a worker that files an application for trade adjustment assistance.

“(b) DURATION OF APPLICABILITY.—The State law determined to be applicable with respect to a separation of an adversely affected worker shall remain applicable for purposes of subsection (a), with respect to a separation until the worker becomes entitled to unemployment insurance under another State law (whether or not the worker has filed a claim for that insurance).

**"PART III—EMPLOYMENT SERVICES,  
TRAINING, AND OTHER ALLOWANCES**

**"SEC. 239. EMPLOYMENT SERVICES.**

"The Secretary shall, in accordance with section 222 or 223, as applicable, make every reasonable effort to secure for adversely affected workers covered by a certification under section 231, counseling, testing, placement, and other services provided for under any other Federal law.

**"SEC. 240. TRAINING.**

"(a) APPROVED TRAINING PROGRAMS.—

"(1) IN GENERAL.—The Secretary shall approve training programs that include—

"(A) on-the-job training or customized training;

"(B) any employment or training activity provided through a one-stop delivery system under chapter 5 of subtitle B of title I of the Workforce Investment Act of 1998 (29 U.S.C. 2861 et seq.);

"(C) any program of adult education;

"(D) any training program (other than a training program described in paragraph (3)) for which all, or any portion, of the costs of training the worker are paid—

"(i) under any Federal or State program other than this chapter; or

"(ii) from any source other than this section; and

"(E) any other training program that the Secretary determines is acceptable to meet the needs of an adversely affected worker.

In making the determination under subparagraph (E), the Secretary shall consult with interested parties.

"(2) TRAINING AGREEMENTS.—Before approving any training to which subsection (f)(1)(C) may apply, the Secretary may require that the adversely affected worker enter into an agreement with the Secretary under which the Secretary will not be required to pay under subsection (b) the portion of the costs of the training that the worker has reason to believe will be paid under the program, or by the source, described in clause (i) or (ii) of subsection (f)(1)(C).

"(3) LIMITATION ON APPROVALS.—The Secretary shall not approve a training program if all of the following apply:

"(A) PAYMENT BY PLAN.—Any portion of the costs of the training program are paid under any nongovernmental plan or program.

"(B) RIGHT TO OBTAIN.—The adversely affected worker has a right to obtain training or funds for training under that plan or program.

"(C) REIMBURSEMENT.—The plan or program requires the worker to reimburse the plan or program from funds provided under this chapter, or from wages paid under the training program, for any portion of the costs of that training program paid under the plan or program.

"(b) PAYMENT OF TRAINING COSTS.—

"(1) IN GENERAL.—Upon approval of a training program under subsection (a), and subject to the limitations imposed by this section, an adversely affected worker covered by a certification issued under section 231 may be eligible to have payment of the costs of that training, including any costs of an approved training program incurred by a worker before a certification was issued under section 231, made on behalf of the worker by the Secretary directly or through a voucher system.

"(2) ON-THE-JOB TRAINING AND CUSTOMIZED TRAINING.—

"(A) PROVISION OF TRAINING ON THE JOB OR CUSTOMIZED TRAINING.—If the Secretary approves training under subsection (a), the Secretary shall, insofar as possible, provide or assure the provision of that training on the job or customized training, and any

training on the job or customized training that is approved by the Secretary under subsection (a) shall include related education necessary for the acquisition of skills needed for a position within a particular occupation.

"(B) MONTHLY INSTALLMENTS.—If the Secretary approves payment of any on-the-job training or customized training under subsection (a), the Secretary shall pay the costs of that training in equal monthly installments.

"(C) LIMITATIONS.—The Secretary may pay the costs of on-the-job training or customized training only if—

"(i) no employed worker is displaced by the adversely affected worker (including partial displacement such as a reduction in the hours of nonovertime work, wages, or employment benefits);

"(ii) the training does not impair contracts for services or collective bargaining agreements;

"(iii) in the case of training that would affect a collective bargaining agreement, the written concurrence of the labor organization concerned has been obtained;

"(iv) no other individual is on layoff from the same, or any substantially equivalent, job for which the adversely affected worker is being trained;

"(v) the employer has not terminated the employment of any regular employee or otherwise reduced the workforce of the employer with the intention of filling the vacancy so created by hiring the adversely affected worker;

"(vi) the job for which the adversely affected worker is being trained is not being created in a promotional line that will infringe in any way upon the promotional opportunities of employed individuals;

"(vii) the training is not for the same occupation from which the worker was separated and with respect to which the worker's group was certified pursuant to section 231;

"(viii) the employer is provided reimbursement of not more than 50 percent of the wage rate of the participant, for the cost of providing the training and additional supervision related to the training;

"(ix) the employer has not received payment under subsection (b)(1) with respect to any other on-the-job training provided by the employer or customized training that failed to meet the requirements of clauses (i) through (vi); and

"(x) the employer has not taken, at any time, any action that violated the terms of any certification described in clause (viii) made by that employer with respect to any other on-the-job training provided by the employer or customized training for which the Secretary has made a payment under paragraph (1).

"(c) CERTAIN WORKERS ELIGIBLE FOR TRAINING BENEFITS.—An adversely affected worker covered by a certification issued under section 231, who is not qualified to receive a trade adjustment allowance under section 235, may be eligible to have payment of the costs of training made under this section, if the worker enters a training program approved by the Secretary not later than 6 months after the date on which the certification that covers the worker is issued or the Secretary determines that one of the following applied:

"(1) Funding was not available at the time at which the adversely affected worker was required to enter training under paragraph (1).

"(2) The adversely affected worker was covered by a waiver issued under section 235(c).

"(d) EXHAUSTION OF UNEMPLOYMENT INSURANCE NOT REQUIRED.—The Secretary may approve training, and pay the costs thereof, for any adversely affected worker who is a mem-

ber of a group certified under section 231 at any time after the date on which the group is certified, without regard to whether the worker has exhausted all rights to any unemployment insurance to which the worker is entitled.

"(e) SUPPLEMENTAL ASSISTANCE.—

"(1) IN GENERAL.—Subject to paragraphs (2) and (3), when training is provided under a training program approved by the Secretary under subsection (a) in facilities that are not within commuting distance of a worker's regular place of residence, the Secretary may authorize supplemental assistance to defray reasonable transportation and subsistence expenses for separate maintenance.

"(2) TRANSPORTATION EXPENSES.—The Secretary may not authorize payments for travel expenses exceeding the prevailing mileage rate authorized under the Federal travel regulations.

"(3) SUBSISTENCE EXPENSES.—The Secretary may not authorize payments for subsistence that exceed the lesser of—

"(A) the actual per diem expenses for subsistence of the worker; or

"(B) an amount equal to 50 percent of the prevailing per diem allowance rate authorized under Federal travel regulations.

"(f) SPECIAL PROVISIONS; LIMITATIONS.—

"(1) LIMITATION ON MAKING PAYMENTS.—

"(A) DISALLOWANCE OF OTHER PAYMENT.—If the costs of training an adversely affected worker are paid by the Secretary under subsection (b), no other payment for those training costs may be made under any other provision of Federal law.

"(B) NO PAYMENT OF REIMBURSABLE COSTS.—No payment for the costs of approved training may be made under subsection (b) if those costs—

"(i) have already been paid under any other provision of Federal law; or

"(ii) are reimbursable under any other provision of Federal law and a portion of those costs has already been paid under that other provision of Federal law.

"(C) NO PAYMENT OF COSTS PAID ELSEWHERE.—The Secretary is not required to pay the costs of any training approved under subsection (a) to the extent that those costs are paid under any Federal or State program other than this chapter.

"(D) EXCEPTION.—The provisions of this paragraph shall not apply to, or take into account, any funds provided under any other provision of Federal law that are used for any purpose other than the direct payment of the costs incurred in training a particular adversely affected worker, even if the use of those funds has the effect of indirectly paying for or reducing any portion of the costs involved in training the adversely affected worker.

"(2) UNEMPLOYMENT ELIGIBILITY.—A worker may not be determined to be ineligible or disqualified for unemployment insurance or program benefits under this subchapter because the individual is in training approved under subsection (a), because of leaving work which is not suitable employment to enter the training, or because of the application to any week in training of provisions of State law or Federal unemployment insurance law relating to availability for work, active search for work, or refusal to accept work.

"(3) DEFINITION.—For purposes of this section the term 'suitable employment' means, with respect to a worker, work of a substantially equal or higher skill level than the worker's past adversely affected employment, and wages for such work at not less than 80 percent of the worker's average weekly wage.

"(4) PAYMENTS AFTER REEMPLOYMENT.—

"(A) IN GENERAL.—In the case of an adversely affected worker who secures reemployment, the Secretary may approve and

pay the costs of training (or shall continue to pay the costs of training previously approved) for that adversely affected worker, for the completion of the training program or up to 26 weeks, whichever is less, after the date the adversely affected worker becomes reemployed.

“(B) TRADE ADJUSTMENT ALLOWANCE.—An adversely affected worker who is reemployed and is undergoing training approved by the Secretary pursuant to subparagraph (A) may continue to receive a trade adjustment allowance, subject to the income offsets provided for in the worker’s State unemployment compensation law in accordance with the provisions of section 237.

“(5) FUNDING.—The total amount of payments that may be made under this section for any fiscal year shall not exceed \$300,000,000.

**“SEC. 241. JOB SEARCH ALLOWANCES.**

“(a) JOB SEARCH ALLOWANCE AUTHORIZED.—

“(1) IN GENERAL.—An adversely affected worker covered by a certification issued under section 231 may file an application with the Secretary for payment of a job search allowance.

“(2) APPROVAL OF APPLICATIONS.—The Secretary may grant an allowance pursuant to an application filed under paragraph (1) when all of the following apply:

“(A) ASSIST ADVERSELY AFFECTED WORKER.—The allowance is paid to assist an adversely affected worker who has been totally separated in securing a job within the United States.

“(B) LOCAL EMPLOYMENT NOT AVAILABLE.—The Secretary determines that the worker cannot reasonably be expected to secure suitable employment in the commuting area in which the worker resides.

“(C) APPLICATION.—The worker has filed an application for the allowance with the Secretary before—

“(i) the later of—

“(I) the 365th day after the date of the certification under which the worker is certified as eligible; or

“(II) the 365th day after the date of the worker’s last total separation; or

“(ii) the date that is the 182d day after the date on which the worker concluded training, unless the worker received a waiver under section 235(c).

“(b) AMOUNT OF ALLOWANCE.—

“(1) IN GENERAL.—An allowance granted under subsection (a) shall provide reimbursement to the worker of 90 percent of the cost of necessary job search expenses as prescribed by the Secretary in regulations.

“(2) MAXIMUM ALLOWANCE.—Reimbursement under this subsection may not exceed \$1,250 for any worker.

“(3) ALLOWANCE FOR SUBSISTENCE AND TRANSPORTATION.—Reimbursement under this subsection may not be made for subsistence and transportation expenses at levels exceeding those allowable under section 240(e).

“(c) EXCEPTION.—Notwithstanding subsection (b), the Secretary shall reimburse any adversely affected worker for necessary expenses incurred by the worker in participating in a job search program approved by the Secretary.

**“SEC. 242. RELOCATION ALLOWANCES.**

“(a) RELOCATION ALLOWANCE AUTHORIZED.—

“(1) IN GENERAL.—Any adversely affected worker covered by a certification issued under section 231 may file an application for a relocation allowance with the Secretary, and the Secretary may grant the relocation allowance, subject to the terms and conditions of this section.

“(2) CONDITIONS FOR GRANTING ALLOWANCE.—A relocation allowance may be granted if all of the following terms and conditions are met:

“(A) ASSIST AN ADVERSELY AFFECTED WORKER.—The relocation allowance will assist an adversely affected worker in relocating within the United States.

“(B) LOCAL EMPLOYMENT NOT AVAILABLE.—The Secretary determines that the worker cannot reasonably be expected to secure suitable employment in the commuting area in which the worker resides.

“(C) TOTAL SEPARATION.—The worker is totally separated from employment at the time relocation commences.

“(D) SUITABLE EMPLOYMENT OBTAINED.—The worker—

“(i) has obtained suitable employment affording a reasonable expectation of long-term duration in the area in which the worker wishes to relocate; or

“(ii) has obtained a bona fide offer of such employment.

“(E) APPLICATION.—The worker filed an application with the Secretary before—

“(i) the later of—

“(I) the 425th day after the date of the certification under section 231; or

“(II) the 425th day after the date of the worker’s last total separation; or

“(ii) the date that is the 182d day after the date on which the worker concluded training, unless the worker received a waiver under section 235(c).

“(b) AMOUNT OF ALLOWANCE.—The relocation allowance granted to a worker under subsection (a) includes—

“(1) 90 percent of the reasonable and necessary expenses (including, but not limited to, subsistence and transportation expenses at levels not exceeding those allowable under section 240(e)) specified in regulations prescribed by the Secretary, incurred in transporting the worker, the worker’s family, and household effects; and

“(2) a lump sum equivalent to 3 times the worker’s average weekly wage, up to a maximum payment of \$1,250.

“(c) LIMITATIONS.—A relocation allowance may not be granted to a worker unless—

“(1) the relocation occurs within 182 days after the filing of the application for relocation assistance; or

“(2) the relocation occurs within 182 days after the conclusion of training, if the worker entered a training program approved by the Secretary under section 240(a).

**“SEC. 243. SUPPORTIVE SERVICES; WAGE INSURANCE.**

“(a) SUPPORTIVE SERVICES.—

“(1) APPLICATION.—

“(A) IN GENERAL.—The State may, on behalf of any adversely affected worker or group of workers covered by a certification issued under section 231—

“(i) file an application with the Secretary for services under section 173 of the Workforce Investment Act of 1998 (relating to National Emergency Grants); and

“(ii) provide other services under title I of the Workforce Investment Act of 1998.

“(B) SERVICES.—The services available under this paragraph include transportation, child care, and dependent care that are necessary to enable a worker to participate in activities authorized under this chapter.

“(2) CONDITIONS.—The Secretary may approve an application filed under paragraph (1)(A)(i) and provide supportive services to an adversely affected worker only if the Secretary determines that all of the following apply:

“(A) NECESSITY.—Providing services is necessary to enable the worker to participate in or complete training.

“(B) CONSISTENT WITH WORKFORCE INVESTMENT ACT.—The services are consistent with the supportive services provided to participants under the provisions relating to displaced worker employment and training activities set forth in chapter 5 of subtitle B of

title I of the Workforce Investment Act of 1998 (29 U.S.C. 2861 et seq.).

“(b) WAGE INSURANCE PROGRAM.—

“(1) IN GENERAL.—Not later than 1 year after the date of enactment of the Trade Adjustment Assistance Reform Act of 2002, the Secretary shall establish, and the States shall implement, a Wage Insurance Program under which a State shall use the funds provided to the State for trade adjustment allowances to pay to an adversely affected worker certified under section 231 a wage subsidy of up to 50 percent of the difference between the wages received by the adversely affected worker from reemployment and the wages received by the adversely affected worker at the time of separation for a period not to exceed 2 years.

“(2) AMOUNT OF PAYMENT.—

“(A) WAGES UNDER \$40,000.—If the wages the worker receives from reemployment are less than \$40,000 a year, the wage subsidy shall be 50 percent of the difference between the amount of the wages received by the worker from reemployment and the amount of the wages received by the worker at the time of separation.

“(B) WAGES BETWEEN \$40,000 AND \$50,000.—If the wages received by the worker from reemployment are greater than \$40,000 a year but less than \$50,000 a year, the wage subsidy shall be 25 percent of the difference between the amount of the wages received by the worker from reemployment and the amount of the wages received by the worker at the time of separation.

“(3) ELIGIBILITY.—An adversely affected worker may be eligible to receive a wage subsidy under this subsection if the worker—

“(A) enrolls in the Wage Insurance Program;

“(B) obtains reemployment not more than 26 weeks after the date of separation from the adversely affected employment;

“(C) is at least 50 years of age;

“(D) earns not more than \$50,000 a year in wages from reemployment;

“(E) is employed on a full-time basis as defined by State law in the State in which the worker is employed; and

“(F) does not return to the employment from which the worker was separated.

“(4) AMOUNT OF PAYMENTS.—The payments made under paragraph (1) to an adversely affected worker may not exceed \$5,000 a year for each year of the 2-year period.

“(5) LIMITATION ON OTHER BENEFITS.—At the time a worker begins to receive a wage subsidy under this subsection the worker shall not be eligible to receive any benefits under this Act other than the wage subsidy unless the Secretary determines, pursuant to standards established by the Secretary, that the worker has shown circumstances that warrant eligibility for training benefits under section 240.

“(6) FUNDING.—The total amount of payments that may be made under this subsection for any fiscal year shall not exceed \$50,000,000.

“(7) TERMINATION.—

“(A) IN GENERAL.—Except as provided in subparagraph (B), no payments may be made under this subsection after the date that is 2 years after the date on which the program under this subsection is implemented in the State under paragraph (1).

“(B) EXCEPTION.—Notwithstanding subparagraph (A), a worker receiving payments under this subsection on the date described in subparagraph (A) shall continue to receive such payments for as long as the worker meets the eligibility requirements of this subsection.

“(c) STUDIES OF ASSISTANCE AVAILABLE TO ECONOMICALLY DISTRESSED WORKERS.—

“(1) STUDY BY THE GENERAL ACCOUNTING OFFICE.—

“(A) IN GENERAL.—The Comptroller General of the United States shall conduct a study of all assistance provided by the Federal Government for workers facing job loss and economic distress.

“(B) REPORT.—Not later than 1 year after the date of enactment of the Trade Adjustment Assistance Reform Act of 2002, the Comptroller General shall submit to the Committee on Finance of the Senate and the Committee on Ways and Means of the House of Representatives a report on the study conducted under subparagraph (A). The report shall include a description of—

“(i) all Federal programs designed to assist workers facing job loss and economic distress, including all benefits and services;

“(ii) eligibility requirements for each of the programs; and

“(iii) procedures for applying for and receiving benefits and services under each of the programs.

“(C) DISTRIBUTION OF GAO REPORT.—The report described in subparagraph (B) shall be distributed to all one-stop partners authorized under the Workforce Investment Act of 1998.

“(2) STUDIES BY THE STATES.—

“(A) IN GENERAL.—Each State may conduct a study of its assistance programs for workers facing job loss and economic distress.

“(B) GRANTS.—The Secretary may award to each State a grant, not to exceed \$50,000, to enable the State to conduct the study described in subparagraph (A). Each study shall be undertaken in consultation with affected parties.

“(C) REPORT.—Not later than 1 year after the date of the grant, each State that receives a grant under subparagraph (B) shall submit to the Committee on Finance of the Senate and the Committee on Ways and Means of the House of Representatives the report described in subparagraph (A).

“(D) DISTRIBUTION OF STATE REPORTS.—A report prepared by a State under this paragraph shall be distributed to all the one-stop partners in the State.

#### “Subchapter D—Payment and Enforcement Provisions

##### “SEC. 244. PAYMENTS TO STATES.

“(a) IN GENERAL.—The Secretary, from time to time, shall certify to the Secretary of the Treasury for payment to each cooperating State, the sums necessary to enable that State as agent of the United States to make payments provided for by this chapter.

“(b) LIMITATION ON USE OF FUNDS.—

“(1) IN GENERAL.—All money paid to a cooperating State under this section shall be used solely for the purposes for which it is paid.

“(2) RETURN OF FUNDS NOT SO USED.—Money paid that is not used for the purpose for which it is paid under subsection (a) shall be returned to the Secretary of the Treasury at the time specified in the agreement entered into under section 222.

“(c) SURETY BOND.—Any agreement under section 222 may require any officer or employee of the cooperating State certifying payments or disbursing funds under the agreement or otherwise participating in the performance of the agreement, to give a surety bond to the United States in an amount the Secretary deems necessary, and may provide for the payment of the cost of that bond from funds for carrying out the purposes of this chapter.

##### “SEC. 245. LIABILITIES OF CERTIFYING AND DISBURSING OFFICERS.

“(a) LIABILITY OF CERTIFYING OFFICIALS.—No person designated by the Secretary, or designated pursuant to an agreement entered into under section 222, as a certifying officer, in the absence of gross negligence or intent to defraud the United States, shall be liable

with respect to any payment certified by that person under this chapter.

“(b) LIABILITY OF DISBURSING OFFICERS.—No disbursing officer, in the absence of gross negligence or intent to defraud the United States, shall be liable with respect to any payment by that officer under this chapter if the payment was based on a voucher signed by a certifying officer designated according to subsection (a).

##### “SEC. 246. FRAUD AND RECOVERY OF OVERPAYMENTS.

“(a) IN GENERAL.—

“(1) OVERPAYMENT.—If a cooperating State, the Secretary, or a court of competent jurisdiction determines that any person has received any payment under this chapter to which the person was not entitled, including a payment referred to in subsection (b), that person shall be liable to repay that amount to the cooperating State or the Secretary, as the case may be.

“(2) EXCEPTION.—The cooperating State or the Secretary may waive repayment if the cooperating State or the Secretary determines, in accordance with guidelines prescribed by the Secretary, that all of the following apply:

“(A) NO FAULT.—The payment was made without fault on the part of the person.

“(B) REPAYMENT CONTRARY TO EQUITY.—Requiring repayment would be contrary to equity and good conscience.

“(3) PROCEDURE FOR RECOVERY.—

“(A) RECOVERY FROM OTHER ALLOWANCES AUTHORIZED.—Unless an overpayment is otherwise recovered or waived under paragraph (2), the cooperating State or the Secretary shall recover the overpayment by deductions from any sums payable to that person under this chapter, under any Federal unemployment compensation law administered by the cooperating State or the Secretary, or under any other Federal law administered by the cooperating State or the Secretary that provides for the payment of assistance or an allowance with respect to unemployment.

“(B) RECOVERY FROM STATE ALLOWANCES AUTHORIZED.—Notwithstanding any other provision of Federal or State law, the Secretary may require a cooperating State to recover any overpayment under this chapter by deduction from any unemployment insurance payable to that person under State law, except that no single deduction under this paragraph shall exceed 50 percent of the amount otherwise payable.

“(b) INELIGIBILITY FOR FURTHER PAYMENTS.—Any person, in addition to any other penalty provided by law, shall be ineligible for any further payments under this chapter if a cooperating State, the Secretary, or a court of competent jurisdiction determines that one of the following applies:

“(1) FALSE STATEMENT.—The person knowingly made, or caused another to make, a false statement or representation of a material fact, and as a result of the false statement or representation, the person received any payment under this chapter to which the person was not entitled.

“(2) FAILURE TO DISCLOSE.—The person knowingly failed, or caused another to fail, to disclose a material fact, and as a result of the nondisclosure, the person received any payment under this chapter to which the person was not entitled.

“(c) HEARING.—Except for overpayments determined by a court of competent jurisdiction, no repayment may be required, and no deduction may be made, under this section until a determination under subsection (a) by the cooperating State or the Secretary, as the case may be, has been made, notice of the determination and an opportunity for a fair hearing has been given to the person concerned, and the determination has become final.

“(d) RECOVERED FUNDS.—Any amount recovered under this section shall be returned to the Treasury of the United States.

##### “SEC. 247. CRIMINAL PENALTIES.

“Whoever makes a false statement of a material fact knowing it to be false, or knowingly fails to disclose a material fact, for the purpose of obtaining or increasing for that person or for any other person any payment authorized to be furnished under this chapter or pursuant to an agreement under section 222 shall be fined not more than \$10,000, imprisoned for not more than 1 year, or both.

##### “SEC. 248. AUTHORIZATION OF APPROPRIATIONS.

“There are authorized to be appropriated to the Department of Labor, for the period beginning October 1, 2001, and ending September 30, 2007, such sums as may be necessary to carry out the purposes of this chapter, including such additional sums for administrative expenses as may be necessary for the department to meet the increased workload created by the Trade Adjustment Assistance Reform Act of 2002, provided that funding provided for training services shall not be used for expenses of administering the trade adjustment assistance for workers program. Amounts appropriated under this section shall remain available until expended.

##### “SEC. 249. REGULATIONS.

“The Secretary shall prescribe such regulations as may be necessary to carry out the provisions of this chapter.

##### “SEC. 250. SUBPOENA POWER.

“(a) IN GENERAL.—The Secretary may require by subpoena the attendance of witnesses and the production of evidence necessary to make a determination under the provisions of this chapter.

“(b) COURT ORDER.—If a person refuses to obey a subpoena issued under subsection (a), a competent United States district court, upon petition by the Secretary, may issue an order requiring compliance with such subpoena.”

##### SEC. 112. DISPLACED WORKER SELF-EMPLOYMENT TRAINING PILOT PROGRAM.

(a) ESTABLISHMENT.—Not later than 6 months after the date of enactment of this Act, the Administrator of the Small Business Administration (in this section referred to as the “Administrator”) shall establish a self-employment training program (in this section referred to as the “Program”) for adversely affected workers (as defined in chapter 2 of title II of the Trade Act of 1974), to be administered by the Small Business Administration.

(b) ELIGIBILITY FOR ASSISTANCE.—If an adversely affected worker seeks or receives assistance through the Program, such action shall not affect the eligibility of that worker to receive benefits under chapter 2 of title II of the Trade Act of 1974.

(c) TRAINING ASSISTANCE.—The Program shall include, at a minimum, training in—

- (1) pre-business startup planning;
- (2) awareness of basic credit practices and credit requirements; and
- (3) developing business plans, financial packages, and credit applications.

(d) OUTREACH.—The Program should include outreach to adversely affected workers and counseling and lending partners of the Small Business Administration.

(e) REPORTS TO CONGRESS.—Beginning not later than 180 days after the date of enactment of this Act, the Administrator shall submit quarterly reports to the Committee on Finance and the Committee on Small Business and Entrepreneurship of the Senate and the Committee on Ways and Means and the Committee on Small Business of the House of Representatives regarding the implementation of the Program, including Program delivery, staffing, and administrative expenses related to such implementation.

(f) **GUIDELINES.**—Not later than 180 days after the date of enactment of this Act, the Administrator shall issue such guidelines as the Administrator determines to be necessary to carry out the Program.

(g) **EFFECTIVE DATE.**—The Program shall terminate 3 years after the date of final publication of guidelines under subsection (f).

#### TITLE II—TRADE ADJUSTMENT ASSISTANCE FOR FIRMS

##### SEC. 201. REAUTHORIZATION OF PROGRAM.

(a) **IN GENERAL.**—Section 256(b) of chapter 3 of title II of the Trade Act of 1974 (19 U.S.C. 2346(b)) is amended to read as follows:

“(b) There are authorized to be appropriated to the Secretary \$16,000,000 for each of fiscal years 2002 through 2007, to carry out the Secretary’s functions under this chapter in connection with furnishing adjustment assistance to firms. Amounts appropriated under this subsection shall remain available until expended.”

(b) **ELIGIBILITY CRITERIA.**—Section 251(c) of chapter 3 of title II of the Trade Act of 1974 (19 U.S.C. 2341(c)) is amended—

(1) by amending paragraph (1) to read as follows:

“(1) The Secretary shall certify a firm (including any agricultural firm) as eligible to apply for adjustment assistance under this chapter if the Secretary determines that a significant number or proportion of the workers in such firm have become totally or partially separated, or are threatened to become totally or partially separated, and that either—

“(A)(i) sales or production, or both, of the firm have decreased absolutely, or

“(ii) sales or production, or both, of an article that accounted for not less than 25 percent of the total production or sales of the firm during the 12-month period for which data are available have decreased absolutely; and

“(iii) increases in the value or volume of imports of articles like or directly competitive with articles which are produced by such firm contributed importantly to such total or partial separation, or threat thereof, and to such decline in sales or production; or

“(B) a shift in production by the workers’ firm or subdivision to a foreign country of articles like or directly competitive with articles which are produced by that firm or subdivision contributed importantly to the workers’ separation or threat of separation.”; and

(2) in paragraph (2), by striking “paragraph (1)(C)” and inserting “paragraph (1)”.

#### TITLE III—TRADE ADJUSTMENT ASSISTANCE FOR COMMUNITIES

##### SEC. 301. PURPOSE.

The purpose of this title is to assist communities with economic adjustment through the integration of political and economic organizations, the coordination of Federal, State, and local resources, the creation of community-based development strategies, and the provision of economic transition assistance.

##### SEC. 302. TRADE ADJUSTMENT ASSISTANCE FOR COMMUNITIES.

Chapter 4 of title II of the Trade Act of 1974 (19 U.S.C. 2371 et seq.) is amended to read as follows:

#### “CHAPTER 4—COMMUNITY ECONOMIC ADJUSTMENT

##### “SEC. 271. DEFINITIONS.

“In this chapter:

“(1) **CIVILIAN LABOR FORCE.**—The term ‘civilian labor force’ has the meaning given that term in regulations prescribed by the Secretary of Labor.

“(2) **COMMUNITY.**—The term ‘community’ means a county or equivalent political subdivision of a State.

“(A) **RURAL COMMUNITY.**—The term ‘rural community’ means a community that has a rural-urban continuum code of 4 through 9.

“(B) **URBAN COMMUNITY.**—The term ‘urban community’ means a community that has a rural-urban continuum code of 0 through 3.

“(3) **COMMUNITY ECONOMIC DEVELOPMENT COORDINATING COMMITTEE.**—The term ‘Community Economic Development Coordinating Committee’ means a community group established under section 274 that consists of major groups significantly affected by an increase in imports or a shift in production, including local, regional, tribal, and State governments, regional councils of governments and economic development, and business, labor, education, health, religious, and other community-based organizations.

“(4) **DIRECTOR.**—The term ‘Director’ means the Director of the Office of Community Trade Adjustment.

“(5) **ELIGIBLE COMMUNITY.**—The term ‘eligible community’ means a community certified under section 273 as eligible for assistance under this chapter.

“(6) **JOB LOSS.**—The term ‘job loss’ means the total or partial separation of an individual, as those terms are defined in section 221.

“(7) **OFFICE.**—The term ‘Office’ means the Office of Community Trade Adjustment established under section 272.

“(8) **RURAL-URBAN CONTINUUM CODE.**—The term ‘rural-urban continuum code’ means a code assigned to a community according to the rural-urban continuum code system, as defined by the Economic Research Service of the Department of Agriculture.

“(9) **SECRETARY.**—The term ‘Secretary’ means the Secretary of Commerce.

##### “SEC. 272. OFFICE OF COMMUNITY TRADE ADJUSTMENT.

“(a) **ESTABLISHMENT.**—Within 6 months of the date of enactment of the Trade Adjustment Assistance Reform Act of 2002, there shall be established in the Office of Economic Adjustment of the Economic Development Administration of the Department of Commerce an Office of Community Trade Adjustment.

“(b) **PERSONNEL.**—The Office shall be headed by a Director, and shall have such staff as may be necessary to carry out the responsibilities described in this chapter.

“(c) **COORDINATION OF FEDERAL RESPONSE.**—The Office shall—

“(1) provide leadership, support, and coordination for a comprehensive management program to address economic dislocation in eligible communities;

“(2) establish an easily accessible, one-stop clearinghouse for States and eligible communities to obtain information regarding economic development assistance available under Federal law;

“(3) coordinate the Federal response to an eligible community—

“(A) by identifying all Federal, State, and local resources that are available to assist the eligible community in recovering from economic distress;

“(B) by ensuring that all Federal agencies offering assistance to an eligible community do so in a targeted, integrated manner that ensures that an eligible community has access to all available Federal assistance;

“(C) by assuring timely consultation and cooperation between Federal, State, and regional officials concerning community economic adjustment;

“(D) by identifying and strengthening existing agency mechanisms designed to assist communities in economic adjustment and workforce reemployment;

“(E) by applying consistent policies, practices, and procedures in the administration of Federal programs that are used to assist

communities adversely impacted by an increase in imports or a shift in production;

“(F) by creating, maintaining, and using a uniform economic database to analyze community adjustment activities; and

“(G) by assigning a community economic adjustment advisor to work with each eligible community;

“(4) provide comprehensive technical assistance to any eligible community in the efforts of that community to—

“(A) identify serious economic problems in the community that result from an increase in imports or shift in production;

“(B) integrate the major groups and organizations significantly affected by the economic adjustment;

“(C) organize a Community Economic Development Coordinating Committee;

“(D) access Federal, State, and local resources designed to assist in economic development and trade adjustment assistance;

“(E) diversify and strengthen the community economy; and

“(F) develop a community-based strategic plan to address workforce dislocation and economic development;

“(5) establish specific criteria for submission and evaluation of a strategic plan submitted under section 276(d);

“(6) administer the grant programs established under sections 276 and 277; and

“(7) establish an interagency Trade Adjustment Assistance Working Group, consisting of the representatives of any Federal department or agency with responsibility for economic adjustment assistance, including the Department of Agriculture, the Department of Defense, the Department of Education, the Department of Labor, the Department of Housing and Urban Development, the Department of Health and Human Services, the Small Business Administration, the Department of the Treasury, the Department of Commerce, the Office of the United States Trade Representative, and the National Economic Council.

“(d) **WORKING GROUP.**—The working group established under subsection (c)(7) shall examine other options for addressing trade impacts on communities, such as:

“(1) Seeking legislative language directing the Foreign Trade Zone (‘FTZ’) Board to expedite consideration of FTZ applications from communities or businesses that have been found eligible for trade adjustment assistance.

“(2) Seeking legislative language to make new markets tax credits available in communities impacted by trade.

“(3) Seeking legislative language to make work opportunity tax credits available for hiring unemployed workers who are certified eligible for trade adjustment assistance.

“(4) Examining ways to assist trade impacted rural communities and industries take advantage of the Department of Agriculture’s rural development program.

##### “SEC. 273. NOTIFICATION AND CERTIFICATION AS AN ELIGIBLE COMMUNITY.

“(a) **NOTIFICATION.**—The Secretary of Labor, not later than 15 days after making a determination that a group of workers is eligible for trade adjustment assistance under section 231, shall notify the Governor of the State in which the community in which the worker’s firm is located and the Director, of the Secretary’s determination.

“(b) **CERTIFICATION.**—Not later than 30 days after notification by the Secretary of Labor described in subsection (a), the Director shall certify as eligible for assistance under this chapter a community in which both of the following conditions applies:

“(1) **NUMBER OF JOB LOSSES.**—The Director finds that—

“(A) in an urban community, at least 500 workers have been certified for assistance

under section 231 in the most recent 36-month period preceding the date of certification under this section for which data are available; or

“(B) in a rural community, at least 300 workers have been certified for assistance under section 231 in the most recent 36-month period preceding the date of certification under this section for which data are available.

“(2) PERCENT OF WORKFORCE UNEMPLOYED.—The Director finds that the unemployment rate for the community is at least 1 percent greater than the national unemployment rate for the most recent 12-month period for which data are available.

“(c) NOTIFICATION TO ELIGIBLE COMMUNITIES.—Not later than 15 days after the Director certifies a community as eligible under subsection (b), the Director shall notify the community—

“(1) of its determination under subsection (b);

“(2) of the provisions of this chapter;

“(3) how to access the clearinghouse established under section 272(c)(2); and

“(4) how to obtain technical assistance provided under section 272(c)(4).

**“SEC. 274. COMMUNITY ECONOMIC DEVELOPMENT COORDINATING COMMITTEE.**

“(a) ESTABLISHMENT.—In order to apply for and receive benefits under this chapter, an eligible community shall establish a Community Economic Development Coordinating Committee certified by the Director as meeting the requirements of subsection (b)(1).

“(b) COMPOSITION OF THE COMMITTEE.—

“(1) LOCAL PARTICIPATION.—The Community Economic Development Coordinating Committee established by an eligible community under subsection (a) shall include representatives of those groups significantly affected by economic dislocation, such as local, regional, tribal, and State governments, regional councils of governments and economic development, business, labor, education, health organizations, religious, and other community-based groups providing assistance to workers, their families, and communities.

“(2) FEDERAL PARTICIPATION.—Pursuant to section 275(b)(3), the community economic adjustment advisor, assigned by the Director to assist an eligible community, shall serve as an ex officio member of the Community Economic Development Coordinating Committee, and shall arrange for participation by representatives of other Federal agencies on that Committee as necessary.

“(3) EXISTING ORGANIZATION.—An eligible community may designate an existing organization in that community as the Community Economic Development Coordinating Committee if that organization meets the requirements of paragraph (1) for the purposes of this chapter.

“(c) DUTIES.—The Community Economic Development Coordinating Committee shall—

“(1) ascertain the severity of the community economic adjustment required as a result of the increase in imports or shift in production;

“(2) assess the capacity of the community to respond to the required economic adjustment and the needs of the community as it undertakes economic adjustment, taking into consideration such factors as the number of jobs lost, the size of the community, the diversity of industries, the skills of the labor force, the condition of the current labor market, the availability of financial resources, the quality and availability of educational facilities, the adequacy and availability of public services, and the existence of a basic and advanced infrastructure in the community;

“(3) facilitate a dialogue between concerned interests in the community, represent the impacted community, and ensure all interests in the community work collaboratively toward collective goals without duplication of effort or resources;

“(4) oversee the development of a strategic plan for community economic development, taking into consideration the factors mentioned under paragraph (2), and consistent with the criteria established by the Secretary for the strategic plan developed under section 276;

“(5) create an executive council of members of the Community Economic Development Coordinating Committee to promote the strategic plan within the community and ensure coordination and cooperation among all stakeholders; and

“(6) apply for any grant, loan, or loan guarantee available under Federal law to develop or implement the strategic plan, and be an eligible recipient for funding for economic adjustment for that community.

**“SEC. 275. COMMUNITY ECONOMIC ADJUSTMENT ADVISORS.**

“(a) IN GENERAL.—Pursuant to section 272(c)(3)(G), the Director shall assign a community economic adjustment advisor to each eligible community.

“(b) DUTIES.—The community economic adjustment advisor shall—

“(1) provide technical assistance to the eligible community, assist in the development and implementation of a strategic plan, including applying for any grant available under this or any other Federal law to develop or implement that plan;

“(2) at the local and regional level, coordinate the response of all Federal agencies offering assistance to the eligible community;

“(3) serve as an ex officio member of the Community Economic Development Coordinating Committee established by an eligible community under section 274;

“(4) act as liaison between the Community Economic Development Coordinating Committee established by the eligible community and all other Federal agencies that offer assistance to eligible communities, including the Department of Agriculture, the Department of Defense, the Department of Education, the Department of Labor, the Department of Housing and Urban Development, the Department of Health and Human Services, the Small Business Administration, the Department of the Treasury, the National Economic Council, and other offices or agencies of the Department of Commerce;

“(5) report regularly to the Director regarding the progress of development activities in the community to which the community economic adjustment advisor is assigned; and

“(6) perform other duties as directed by the Secretary or the Director.

**“SEC. 276. STRATEGIC PLANS.**

“(a) IN GENERAL.—With the assistance of the community economic adjustment advisor, an eligible community may develop a strategic plan for community economic adjustment and diversification.

“(b) REQUIREMENTS FOR STRATEGIC PLAN.—A strategic plan shall contain, at a minimum, the following:

“(1) A description and justification of the capacity for economic adjustment, including the method of financing to be used, the anticipated management structure of the Community Economic Development Coordinating Committee, and the commitment of the community to the strategic plan over the long term.

“(2) A description of, and a plan to accomplish, the projects to be undertaken by the eligible community.

“(3) A description of how the plan and the projects to be undertaken by the eligible

community will lead to job creation and job retention in the community.

“(4) A description of any alternative development plans that were considered, particularly less costly alternatives, and why those plans were rejected in favor of the proposed plan.

“(5) A description of any additional steps the eligible community will take to achieve economic adjustment and diversification, including how the plan and the projects will contribute to establishing or maintaining a level of public services necessary to attract and retain economic investment.

“(6) A description and justification for the cost and timing of proposed basic and advanced infrastructure improvements in the eligible community.

“(7) A description of the occupational and workforce conditions in the eligible community, including but not limited to existing levels of workforce skills and competencies, and educational programs available for workforce training and future employment needs.

“(8) A description of how the plan will adapt to changing markets, business cycles, and other variables.

“(9) A graduation strategy through which the eligible community demonstrates that the community will terminate the need for Federal assistance.

**“(c) GRANTS TO DEVELOP STRATEGIC PLANS.—**

“(1) IN GENERAL.—The Director, upon receipt of an application from a Community Economic Development Coordinating Committee on behalf of an eligible community, shall award a grant to that community to be used to develop the strategic plan.

“(2) AMOUNT.—The amount of a grant made under paragraph (1) shall be determined by the Secretary, but may not exceed \$50,000 to each community.

“(3) LIMIT.—Each community can only receive 1 grant under this subsection for the purpose of developing a strategic plan in any 5-year period.

“(d) SUBMISSION OF PLAN.—A strategic plan developed under subsection (a) shall be submitted to the Director for evaluation and approval.

**“SEC. 277. GRANTS FOR ECONOMIC DEVELOPMENT.**

“The Director, upon receipt of an application from the Community Economic Development Coordinating Committee on behalf of an eligible community, may award a grant to that community to carry out any project or program included in the strategic plan approved under section 276(d) that—

“(1) will be located in, or will create or preserve high-wage jobs, in that eligible community; and

“(2) implements the strategy of that eligible community to create high-wage jobs in sectors that are expected to expand, including projects that—

“(A) encourage industries to locate in that eligible community, if such funds are not used to encourage the relocation of any employer in a manner that causes the dislocation of employees of that employer at another facility in the United States;

“(B) leverage resources to create or improve Internet or telecommunications capabilities to make the community more attractive for business;

“(C) establish a funding pool for job creation through entrepreneurial activities;

“(D) assist existing firms in that community to restructure or retool to become more competitive in world markets and prevent job loss; or

“(E) assist the community in acquiring the resources and providing the level of public services necessary to meet the objectives set out in the strategic plan.

**“SEC. 278. AUTHORIZATION OF APPROPRIATIONS.**

“There are authorized to be appropriated to the Department of Commerce, for the period beginning October 1, 2001, and ending September 30, 2007, such sums as may be necessary to carry out the purposes of this chapter.

**“SEC. 279. GENERAL PROVISIONS.**

“(a) REPORT BY THE DIRECTOR.—Not later than 6 months after the date of enactment of the Trade Adjustment Assistance Reform Act of 2002, and annually thereafter, the Director shall submit to the Committee on Finance of the Senate and the Committee on Ways and Means of the House of Representatives a report regarding the programs established under this title.

“(b) REGULATIONS.—The Secretary shall prescribe such regulations as are necessary to carry out the provisions of this chapter.

“(c) SUPPLEMENT NOT SUPPLANT.—Funds appropriated under this chapter shall be used to supplement and not supplant other Federal, State, and local public funds expended to provide economic development assistance for communities.”

**TITLE IV—TRADE ADJUSTMENT ASSISTANCE FOR FARMERS**

**SEC. 401. TRADE ADJUSTMENT ASSISTANCE FOR FARMERS.**

(a) IN GENERAL.—Title II of the Trade Act of 1974 (19 U.S.C. 2251 et seq.) is amended by adding at the end the following new chapter:

**“CHAPTER 6—ADJUSTMENT ASSISTANCE FOR FARMERS**

**“SEC. 291. DEFINITIONS.**

“In this chapter:

“(1) AGRICULTURAL COMMODITY.—The term ‘agricultural commodity’ means any agricultural commodity (including livestock), except fish as defined in section 299(1) of this Act, in its raw or natural state.

“(2) AGRICULTURAL COMMODITY PRODUCER.—The term ‘agricultural commodity producer’ has the same meaning as the term ‘person’ as prescribed by regulations promulgated under section 1001(5) of the Food Security Act of 1985 (7 U.S.C. 1308(5)). The term does not include any person described in section 299(2) of this Act.

“(3) CONTRIBUTED IMPORTANTLY.—

“(A) IN GENERAL.—The term ‘contributed importantly’ means a cause which is important but not necessarily more important than any other cause.

“(B) DETERMINATION OF CONTRIBUTED IMPORTANTLY.—The determination of whether imports of articles like or directly competitive with an agricultural commodity with respect to which a petition under this chapter was filed contributed importantly to a decline in the price of the agricultural commodity shall be made by the Secretary.

“(4) DULY AUTHORIZED REPRESENTATIVE.—The term ‘duly authorized representative’ means an association of agricultural commodity producers.

“(5) NATIONAL AVERAGE PRICE.—The term ‘national average price’ means the national average price paid to an agricultural commodity producer for an agricultural commodity in a marketing year as determined by the Secretary.

“(6) SECRETARY.—The term ‘Secretary’ means the Secretary of Agriculture.

**“SEC. 292. PETITIONS; GROUP ELIGIBILITY.**

“(a) IN GENERAL.—A petition for a certification of eligibility to apply for adjustment assistance under this chapter may be filed with the Secretary by a group of agricultural commodity producers or by their duly authorized representative. Upon receipt of the petition, the Secretary shall promptly publish notice in the Federal Register that the Secretary has received the petition and initiated an investigation.

“(b) HEARINGS.—If the petitioner, or any other person found by the Secretary to have a substantial interest in the proceedings, submits not later than 10 days after the date of the Secretary’s publication under subsection (a) a request for a hearing, the Secretary shall provide for a public hearing and afford such interested person an opportunity to be present, to produce evidence, and to be heard.

“(c) GROUP ELIGIBILITY REQUIREMENTS.—The Secretary shall certify a group of agricultural commodity producers as eligible to apply for adjustment assistance under this chapter if the Secretary determines—

“(1) that the national average price for the agricultural commodity, or a class of goods within the agricultural commodity, produced by the group for the most recent marketing year for which the national average price is available is less than 80 percent of the average of the national average price for such agricultural commodity, or such class of goods, for the 5 marketing years preceding the most recent marketing year; and

“(2) that increases in imports of articles like or directly competitive with the agricultural commodity, or class of goods within the agricultural commodity, produced by the group contributed importantly to the decline in price described in paragraph (1).

“(d) SPECIAL RULE FOR QUALIFIED SUBSEQUENT YEARS.—A group of agricultural commodity producers certified as eligible under section 293 shall be eligible to apply for assistance under this chapter in any qualified year after the year the group is first certified, if the Secretary determines that—

“(1) the national average price for the agricultural commodity, or class of goods within the agricultural commodity, produced by the group for the most recent marketing year for which the national average price is available is equal to or less than the price determined under subsection (c)(1); and

“(2) the requirements of subsection (c)(2) are met.

“(e) DETERMINATION OF QUALIFIED YEAR AND COMMODITY.—In this chapter:

“(1) QUALIFIED YEAR.—The term ‘qualified year’, with respect to a group of agricultural commodity producers certified as eligible under section 293, means each consecutive year after the year in which the group is certified that the Secretary makes the determination under subsection (c) or (d), as the case may be.

“(2) CLASSES OF GOODS WITHIN A COMMODITY.—In any case in which there are separate classes of goods within an agricultural commodity, the Secretary shall treat each class as a separate commodity in determining group eligibility, the national average price, and level of imports under this section and section 296.

**“SEC. 293. DETERMINATIONS BY SECRETARY OF AGRICULTURE.**

“(a) IN GENERAL.—As soon as practicable after the date on which a petition is filed under section 292, but in any event not later than 40 days after that date, the Secretary shall determine whether the petitioning group meets the requirements of section 292 (c) or (d), as the case may be, and shall, if the group meets the requirements, issue a certification of eligibility to apply for assistance under this chapter covering agricultural commodity producers in any group that meets the requirements. Each certification shall specify the date on which eligibility under this chapter begins.

“(b) NOTICE.—Upon making a determination on a petition, the Secretary shall promptly publish a summary of the determination in the Federal Register, together with the Secretary’s reasons for making the determination.

“(c) TERMINATION OF CERTIFICATION.—Whenever the Secretary determines, with re-

spect to any certification of eligibility under this chapter, that the decline in price for the agricultural commodity covered by the certification is no longer attributable to the conditions described in section 292, the Secretary shall terminate such certification and promptly cause notice of such termination to be published in the Federal Register, together with the Secretary’s reasons for making such determination.

**“SEC. 294. STUDY BY SECRETARY OF AGRICULTURE WHEN INTERNATIONAL TRADE COMMISSION BEGINS INVESTIGATION.**

“(a) IN GENERAL.—Whenever the International Trade Commission (in this chapter referred to as the ‘Commission’) begins an investigation under section 202 with respect to an agricultural commodity, the Commission shall immediately notify the Secretary of the investigation. Upon receipt of the notification, the Secretary shall immediately conduct a study of—

“(1) the number of agricultural commodity producers producing a like or directly competitive agricultural commodity who have been or are likely to be certified as eligible for adjustment assistance under this chapter, and

“(2) the extent to which the adjustment of such producers to the import competition may be facilitated through the use of existing programs.

“(b) REPORT.—Not later than 15 days after the day on which the Commission makes its report under section 202(f), the Secretary shall submit a report to the President setting forth the findings of the study described in subsection (a). Upon making the report to the President, the Secretary shall also promptly make the report public (with the exception of information which the Secretary determines to be confidential) and shall have a summary of the report published in the Federal Register.

**“SEC. 295. BENEFIT INFORMATION TO AGRICULTURAL COMMODITY PRODUCERS.**

“(a) IN GENERAL.—The Secretary shall provide full information to producers about the benefit allowances, training, and other employment services available under this title and about the petition and application procedures, and the appropriate filing dates, for such allowances, training, and services. The Secretary shall provide whatever assistance is necessary to enable groups to prepare petitions or applications for program benefits under this title.

“(b) NOTICE OF BENEFITS.—

“(1) IN GENERAL.—The Secretary shall mail written notice of the benefits available under this chapter to each agricultural commodity producer that the Secretary has reason to believe is covered by a certification made under this chapter.

“(2) OTHER NOTICE.—The Secretary shall publish notice of the benefits available under this chapter to agricultural commodity producers that are covered by each certification made under this chapter in newspapers of general circulation in the areas in which such producers reside.

“(3) OTHER FEDERAL ASSISTANCE.—The Secretary shall also provide information concerning procedures for applying for and receiving all other Federal assistance and services available to workers facing economic distress.

**“SEC. 296. QUALIFYING REQUIREMENTS FOR AGRICULTURAL COMMODITY PRODUCERS.**

“(a) IN GENERAL.—

“(1) REQUIREMENTS.—Payment of a trade adjustment allowance shall be made to an adversely affected agricultural commodity producer covered by a certification under this chapter who files an application for such allowance within 90 days after the date on

which the Secretary makes a determination and issues a certification of eligibility under section 293, if the following conditions are met:

“(A) The producer submits to the Secretary sufficient information to establish the amount of agricultural commodity covered by the application filed under subsection (a) that was produced by the producer in the most recent year.

“(B) The producer certifies that the producer has not received cash benefits under any provision of this title other than this chapter.

“(C) The producer’s net farm income (as determined by the Secretary) for the most recent year is less than the producer’s net farm income for the latest year in which no adjustment assistance was received by the producer under this chapter.

“(D) The producer certifies that the producer has met with an Extension Service employee or agent to obtain, at no cost to the producer, information and technical assistance that will assist the producer in adjusting to import competition with respect to the adversely affected agricultural commodity, including—

“(i) information regarding the feasibility and desirability of substituting 1 or more alternative commodities for the adversely affected agricultural commodity; and

“(ii) technical assistance that will improve the competitiveness of the production and marketing of the adversely affected agricultural commodity by the producer, including yield and marketing improvements.

“(2) LIMITATION.—

“(A) IN GENERAL.—Notwithstanding any other provision of this chapter, an agricultural commodity producer shall not be eligible for assistance under this chapter in any year in which the average adjusted gross income of the producer exceeds \$2,500,000.

“(B) CERTIFICATION.—To comply with the limitation under subparagraph (A), an individual or entity shall provide to the Secretary—

“(i) a certification by a certified public accountant or another third party that is acceptable to the Secretary that the average adjusted gross income of the producer does not exceed \$2,500,000; or

“(ii) information and documentation regarding the adjusted gross income of the producer through other procedures established by the Secretary.

“(C) DEFINITIONS.—In this subsection:

“(i) ADJUSTED GROSS INCOME.—The term ‘adjusted gross income’ means adjusted gross income of an agricultural commodity producer—

“(I) as defined in section 62 of the Internal Revenue Code of 1986 and implemented in accordance with procedures established by the Secretary; and

“(II) that is earned directly or indirectly from all agricultural and nonagricultural sources of an individual or entity for a fiscal or corresponding crop year.

“(ii) AVERAGE ADJUSTED GROSS INCOME.—

“(I) IN GENERAL.—The term ‘average adjusted gross income’ means the average adjusted gross income of a producer for each of the 3 preceding taxable years.

“(II) EFFECTIVE ADJUSTED GROSS INCOME.—In the case of a producer that does not have an adjusted gross income for each of the 3 preceding taxable years, the Secretary shall establish rules that provide the producer with an effective adjusted gross income for the applicable year.

“(b) AMOUNT OF CASH BENEFITS.—

“(1) IN GENERAL.—Subject to the provisions of section 298, an adversely affected agricultural commodity producer described in subsection (a) shall be entitled to adjustment

assistance under this chapter in an amount equal to the product of—

“(A) one-half of the difference between—

“(i) an amount equal to 80 percent of the average of the national average price of the agricultural commodity covered by the application described in subsection (a) for the 5 marketing years preceding the most recent marketing year, and

“(ii) the national average price of the agricultural commodity for the most recent marketing year, and

“(B) the amount of the agricultural commodity produced by the agricultural commodity producer in the most recent marketing year.

“(2) SPECIAL RULE FOR SUBSEQUENT QUALIFIED YEARS.—The amount of cash benefits for a qualified year shall be determined in the same manner as cash benefits are determined under paragraph (1) except that the average national price of the agricultural commodity shall be determined under paragraph (1)(A)(i) by using the 5-marketing-year period used to determine the amount of cash benefits for the first certification.

“(C) MAXIMUM AMOUNT OF CASH ASSISTANCE.—The maximum amount of cash benefits an agricultural commodity producer may receive in any 12-month period shall not exceed \$10,000.

“(d) LIMITATIONS ON OTHER ASSISTANCE.—An agricultural commodity producer entitled to receive a cash benefit under this chapter—

“(1) shall not be eligible for any other cash benefit under this title, and

“(2) shall be entitled to employment services and training benefits under part III of subchapter C of chapter 2.

“SEC. 297. FRAUD AND RECOVERY OF OVERPAYMENTS.

“(a) IN GENERAL.—

“(1) REPAYMENT.—If the Secretary, or a court of competent jurisdiction, determines that any person has received any payment under this chapter to which the person was not entitled, such person shall be liable to repay such amount to the Secretary, except that the Secretary may waive such repayment if the Secretary determines, in accordance with guidelines prescribed by the Secretary, that—

“(A) the payment was made without fault on the part of such person; and

“(B) requiring such repayment would be contrary to equity and good conscience.

“(2) RECOVERY OF OVERPAYMENT.—Unless an overpayment is otherwise recovered, or waived under paragraph (1), the Secretary shall recover the overpayment by deductions from any sums payable to such person under this chapter.

“(b) FALSE STATEMENT.—A person shall, in addition to any other penalty provided by law, be ineligible for any further payments under this chapter—

“(1) if the Secretary, or a court of competent jurisdiction, determines that the person—

“(A) knowingly has made, or caused another to make, a false statement or representation of a material fact; or

“(B) knowingly has failed, or caused another to fail, to disclose a material fact; and

“(2) as a result of such false statement or representation, or of such nondisclosure, such person has received any payment under this chapter to which the person was not entitled.

“(c) NOTICE AND DETERMINATION.—Except for overpayments determined by a court of competent jurisdiction, no repayment may be required, and no deduction may be made, under this section until a determination under subsection (a)(1) by the Secretary has been made, notice of the determination and an opportunity for a fair hearing thereon has

been given to the person concerned, and the determination has become final.

“(d) PAYMENT TO TREASURY.—Any amount recovered under this section shall be returned to the Treasury of the United States.

“(e) PENALTIES.—Whoever makes a false statement of a material fact knowing it to be false, or knowingly fails to disclose a material fact, for the purpose of obtaining or increasing for himself or for any other person any payment authorized to be furnished under this chapter shall be fined not more than \$10,000 or imprisoned for not more than 1 year, or both.

“SEC. 298. AUTHORIZATION OF APPROPRIATIONS.

“(a) IN GENERAL.—There are authorized to be appropriated and there are appropriated to the Department of Agriculture not to exceed \$90,000,000 for each of the fiscal years 2002 through 2007 to carry out the purposes of this chapter.

“(b) PROPORTIONATE REDUCTION.—If in any year, the amount appropriated under this chapter is insufficient to meet the requirements for adjustment assistance payable under this chapter, the amount of assistance payable under this chapter shall be reduced proportionately.”

(b) EFFECTIVE DATE.—The amendments made by this title shall take effect on the date that is 180 days after the date of enactment of this Act.

#### TITLE V—TRADE ADJUSTMENT ASSISTANCE FOR FISHERMEN

##### SEC. 501. TRADE ADJUSTMENT ASSISTANCE FOR FISHERMEN.

(a) IN GENERAL.—Title II of the Trade Act of 1974 (19 U.S.C. 2251 et seq.), as amended by title IV of this Act, is amended by adding at the end the following new chapter:

#### “CHAPTER 7—ADJUSTMENT ASSISTANCE FOR FISHERMEN

##### “SEC. 299. DEFINITIONS.

“In this chapter:

“(1) COMMERCIAL FISHING, FISH, FISHERY, FISHING, FISHING VESSEL, PERSON, AND UNITED STATES FISH PROCESSOR.—The terms ‘commercial fishing’, ‘fish’, ‘fishery’, ‘fishing’, ‘fishing vessel’, ‘person’, and ‘United States fish processor’ have the same meanings as such terms have in the Magnuson-Stevens Fishery Conservation and Management Act (16 U.S.C. 1802).

“(2) PRODUCER.—The term ‘producer’ means any person who—

“(A) is engaged in commercial fishing; or

“(B) is a United States fish processor.

“(3) CONTRIBUTED IMPORTANTLY.—

“(A) IN GENERAL.—The term ‘contributed importantly’ means a cause which is important but not necessarily more important than any other cause.

“(B) DETERMINATION OF CONTRIBUTED IMPORTANTLY.—The determination of whether imports of articles like or directly competitive with a fish caught through commercial fishing or processed by a United States fish processor with respect to which a petition under this chapter was filed contributed importantly to a decline in the price of the fish shall be made by the Secretary.

“(4) DULY AUTHORIZED REPRESENTATIVE.—The term ‘duly authorized representative’ means an association of producers.

“(5) NATIONAL AVERAGE PRICE.—The term ‘national average price’ means the national average price paid to a producer for fish in a marketing year as determined by the Secretary.

“(6) SECRETARY.—The term ‘Secretary’ means the Secretary of Commerce.

“(7) TRADE ADJUSTMENT ASSISTANCE CENTER.—The term ‘Trade Adjustment Assistance Center’ shall have the same meaning as such term has in section 253.

##### “SEC. 299A. PETITIONS; GROUP ELIGIBILITY.

“(a) IN GENERAL.—A petition for a certification of eligibility to apply for adjustment

assistance under this chapter may be filed with the Secretary by a group of producers or by their duly authorized representative. Upon receipt of the petition, the Secretary shall promptly publish notice in the Federal Register that the Secretary has received the petition and initiated an investigation.

“(b) HEARINGS.—If the petitioner, or any other person found by the Secretary to have a substantial interest in the proceedings, submits not later than 10 days after the date of the Secretary’s publication under subsection (a) a request for a hearing, the Secretary shall provide for a public hearing and afford such interested person an opportunity to be present, to produce evidence, and to be heard.

“(c) GROUP ELIGIBILITY REQUIREMENTS.—The Secretary shall certify a group of producers as eligible to apply for adjustment assistance under this chapter if the Secretary determines—

“(1) that the national average price for the fish, or a class of fish, produced by the group for the most recent marketing year for which the national average price is available is less than 80 percent of the average of the national average price for such fish, or such class of fish, for the 5 marketing years preceding the most recent marketing year; and

“(2) that increases in imports of articles like or directly competitive with the fish, or class of fish, produced by the group contributed importantly to the decline in price described in paragraph (1).

“(d) SPECIAL RULE FOR QUALIFIED SUBSEQUENT YEARS.—A group of producers certified as eligible under section 299B shall be eligible to apply for assistance under this chapter in any qualified year after the year the group is first certified, if the Secretary determines that—

“(1) the national average price for the fish, or class of fish, produced by the group for the most recent marketing year for which the national average price is available is equal to or less than the price determined under subsection (c)(1); and

“(2) the requirements of subsection (c)(2) are met.

“(e) DETERMINATION OF QUALIFIED YEAR AND COMMODITY.—In this chapter:

“(1) QUALIFIED YEAR.—The term ‘qualified year’, with respect to a group of producers certified as eligible under section 299B, means each consecutive year after the year in which the group is certified that the Secretary makes the determination under subsection (c) or (d), as the case may be.

“(2) CLASSES OF GOODS WITHIN A COMMODITY.—In any case in which there are separate classes of fish, the Secretary shall treat each class as a separate commodity in determining group eligibility, the national average price, and level of imports under this section and section 299E.

**“SEC. 299B. DETERMINATIONS BY SECRETARY.**

“(a) IN GENERAL.—As soon as practicable after the date on which a petition is filed under section 299A, but in any event not later than 40 days after that date, the Secretary shall determine whether the petitioning group meets the requirements of section 299A (c) or (d), as the case may be, and shall, if the group meets the requirements, issue a certification of eligibility to apply for assistance under this chapter covering producers in any group that meets the requirements. Each certification shall specify the date on which eligibility under this chapter begins.

“(b) NOTICE.—Upon making a determination on a petition, the Secretary shall promptly publish a summary of the determination in the Federal Register, together with the Secretary’s reasons for making the determination.

“(c) TERMINATION OF CERTIFICATION.—Whenever the Secretary determines, with respect to any certification of eligibility under this chapter, that the decline in price for the fish covered by the certification is no longer attributable to the conditions described in section 299A, the Secretary shall terminate such certification and promptly cause notice of such termination to be published in the Federal Register, together with the Secretary’s reasons for making such determination.

**“SEC. 299C. STUDY BY SECRETARY WHEN INTERNATIONAL TRADE COMMISSION BEGINS INVESTIGATION.**

“(a) IN GENERAL.—Whenever the International Trade Commission (in this chapter referred to as the ‘Commission’) begins an investigation under section 202 with respect to a fish, the Commission shall immediately notify the Secretary of the investigation. Upon receipt of the notification, the Secretary shall immediately conduct a study of—

“(1) the number of producers producing a like or directly competitive agricultural commodity who have been or are likely to be certified as eligible for adjustment assistance under this chapter, and

“(2) the extent to which the adjustment of such producers to the import competition may be facilitated through the use of existing programs.

“(b) REPORT.—Not later than 15 days after the day on which the Commission makes its report under section 202(f), the Secretary shall submit a report to the President setting forth the findings of the study under subsection (a). Upon making his report to the President, the Secretary shall also promptly make the report public (with the exception of information which the Secretary determines to be confidential) and shall have a summary of it published in the Federal Register.

**“SEC. 299D. BENEFIT INFORMATION TO PRODUCERS.**

“(a) IN GENERAL.—The Secretary shall provide full information to producers about the benefit allowances, training, and other employment services available under this title and about the petition and application procedures, and the appropriate filing dates, for such allowances, training, and services. The Secretary shall provide whatever assistance is necessary to enable groups to prepare petitions or applications for program benefits under this title.

“(b) NOTICE OF BENEFITS.—

“(1) IN GENERAL.—The Secretary shall mail written notice of the benefits available under this chapter to each producer that the Secretary has reason to believe is covered by a certification made under this chapter.

“(2) OTHER NOTICE.—The Secretary shall publish notice of the benefits available under this chapter to producers that are covered by each certification made under this chapter in newspapers of general circulation in the areas in which such producers reside.

**“SEC. 299E. QUALIFYING REQUIREMENTS FOR PRODUCERS.**

“(a) IN GENERAL.—Payment of a trade adjustment allowance shall be made to an adversely affected producer covered by a certification under this chapter who files an application for such allowance within 90 days after the date on which the Secretary makes a determination and issues a certification of eligibility under section 299B, if the following conditions are met:

“(1) The producer submits to the Secretary sufficient information to establish the amount of fish covered by the application filed under subsection (a) that was produced by the producer in the most recent year.

“(2) The producer certifies that the producer has not received cash benefits under

any provision of this title other than this chapter.

“(3) The producer’s net fishing or processing income (as determined by the Secretary) for the most recent year is less than the producer’s net fishing or processing income for the latest year in which no adjustment assistance was received by the producer under this chapter.

“(4) The producer certifies that—

“(A) the producer has met with an employee or agent from a Trade Adjustment Assistance Center to obtain, at no cost to the producer, information and technical assistance that will assist the producer in adjusting to import competition with respect to the adversely affected fish, including—

“(i) information regarding the feasibility and desirability of substituting 1 or more alternative fish for the adversely affected fish; and

“(ii) technical assistance that will improve the competitiveness of the production and marketing of the adversely affected fish by the producer, including yield and marketing improvements; and

“(B) none of the benefits will be used to purchase, lease, or finance any new fishing vessel, add capacity to any fishery, or otherwise add to the overcapitalization of any fishery.

“(b) AMOUNT OF CASH BENEFITS.—

“(1) IN GENERAL.—Subject to the provisions of section 299G, an adversely affected producer described in subsection (a) shall be entitled to adjustment assistance under this chapter in an amount equal to the product of—

“(A) one-half of the difference between—

“(i) an amount equal to 80 percent of the average of the national average price of the fish covered by the application described in subsection (a) for the 5 marketing years preceding the most recent marketing year; and

“(ii) the national average price of the fish for the most recent marketing year; and

“(B) the amount of the fish produced by the producer in the most recent marketing year.

“(2) SPECIAL RULE FOR SUBSEQUENT QUALIFIED YEARS.—The amount of cash benefits for a qualified year shall be determined in the same manner as cash benefits are determined under paragraph (1) except that the average national price of the fish shall be determined under paragraph (1)(A)(i) by using the 5-marketing-year period used to determine the amount of cash benefits for the first certification. A producer shall only be eligible for benefits for subsequent qualified years if the Secretary or his designee determines that sufficient progress has been made implementing the plans developed under section 299E(a)(4) of this title.

“(c) MAXIMUM AMOUNT OF CASH ASSISTANCE.—The maximum amount of cash benefits a producer may receive in any 12-month period shall not exceed \$10,000.

“(d) LIMITATIONS ON OTHER ASSISTANCE.—A producer entitled to receive a cash benefit under this chapter—

“(1) shall not be eligible for any other cash benefit under this title, and

“(2) shall be entitled to employment services and training benefits under part III of subchapter C of chapter 2.

**“SEC. 299F. FRAUD AND RECOVERY OF OVERPAYMENTS.**

“(a) IN GENERAL.—

“(1) REPAYMENT.—If the Secretary, or a court of competent jurisdiction, determines that any person has received any payment under this chapter to which the person was not entitled, such person shall be liable to repay such amount to the Secretary, except

that the Secretary may waive such repayment if the Secretary determines, in accordance with guidelines prescribed by the Secretary, that—

“(A) the payment was made without fault on the part of such person; and

“(B) requiring such repayment would be contrary to equity and good conscience.

“(2) RECOVERY OF OVERPAYMENT.—Unless an overpayment is otherwise recovered, or waived under paragraph (1), the Secretary shall recover the overpayment by deductions from any sums payable to such person under this chapter.

“(b) FALSE STATEMENT.—A person shall, in addition to any other penalty provided by law, be ineligible for any further payments under this chapter—

“(1) if the Secretary, or a court of competent jurisdiction, determines that the person—

“(A) knowingly has made, or caused another to make, a false statement or representation of a material fact; or

“(B) knowingly has failed, or caused another to fail, to disclose a material fact; and

“(2) as a result of such false statement or representation, or of such nondisclosure, such person has received any payment under this chapter to which the person was not entitled.

“(c) NOTICE AND DETERMINATION.—Except for overpayments determined by a court of competent jurisdiction, no repayment may be required, and no deduction may be made, under this section until a determination under subsection (a)(1) by the Secretary has been made, notice of the determination and an opportunity for a fair hearing thereon has been given to the person concerned, and the determination has become final.

“(d) PAYMENT TO TREASURY.—Any amount recovered under this section shall be returned to the Treasury of the United States.

“(e) PENALTIES.—Whoever makes a false statement of a material fact knowing it to be false, or knowingly fails to disclose a material fact, for the purpose of obtaining or increasing for himself or for any other person any payment authorized to be furnished under this chapter shall be fined not more than \$10,000 or imprisoned for not more than 1 year, or both.

**“SEC. 299G. AUTHORIZATION OF APPROPRIATIONS.**

“(a) IN GENERAL.—There are authorized to be appropriated and there are appropriated to the Department of Commerce not to exceed \$10,000,000 for each of the fiscal years 2002 through 2007 to carry out the purposes of this chapter.

“(b) PROPORTIONATE REDUCTION.—If in any year, the amount appropriated under this chapter is insufficient to meet the requirements for adjustment assistance payable under this chapter, the amount of assistance payable under this chapter shall be reduced proportionately.”.

(b) EFFECTIVE DATE.—The amendments made by this title shall take effect on the date that is 180 days after the date of enactment of this Act.

**TITLE VI—HEALTH CARE COVERAGE OPTIONS FOR WORKERS ELIGIBLE FOR TRADE ADJUSTMENT ASSISTANCE**

**SEC. 601. TRADE ADJUSTMENT ASSISTANCE HEALTH INSURANCE CREDIT.**

(a) IN GENERAL.—Subchapter B of chapter 65 of the Internal Revenue Code of 1986 (relating to abatements, credits, and refunds) is amended by inserting after section 6428 the following new section:

**“SEC. 6429. TRADE ADJUSTMENT ASSISTANCE HEALTH INSURANCE CREDIT.**

“(a) IN GENERAL.—In the case of an individual, there shall be allowed as a credit against the tax imposed by subtitle A an

amount equal to 70 percent of the amount paid during the taxable year for coverage for the taxpayer, the taxpayer's spouse, and dependents of the taxpayer under qualified health insurance during eligible coverage months.

“(b) ELIGIBLE COVERAGE MONTH.—For purposes of this section—

“(1) IN GENERAL.—The term ‘eligible coverage month’ means any month if, as of the first day of such month—

“(A) the taxpayer is an eligible individual,

“(B) the taxpayer is covered by qualified health insurance,

“(C) the premium for coverage under such insurance for such month is paid by the taxpayer, and

“(D) the taxpayer does not have other specified coverage.

“(2) SPECIAL RULES.—

“(A) JOINT RETURNS.—In the case of a joint return, the requirements of paragraph (1) shall be treated as met if at least 1 spouse satisfies such requirements.

“(B) EXCLUSION OF MONTHS IN WHICH INDIVIDUAL IS IMPRISONED.—Such term shall not include any month with respect to an individual if, as of the first day of such month, such individual is imprisoned under Federal, State, or local authority.

“(3) OTHER SPECIFIED COVERAGE.—For purposes of this subsection, an individual has other specified coverage for any month if, as of the first day of such month—

“(A) SUBSIDIZED COVERAGE.—

“(i) IN GENERAL.—Such individual is covered under any qualified health insurance under which at least 50 percent of the cost of coverage (determined under section 4980B) is paid or incurred by an employer (or former employer) of the taxpayer or the taxpayer's spouse.

“(ii) TREATMENT OF CAFETERIA PLANS AND FLEXIBLE SPENDING ACCOUNTS.—For purposes of clause (i), the cost of benefits—

“(I) which are chosen under a cafeteria plan (as defined in section 125(d)), or provided under a flexible spending or similar arrangement, of such an employer, and

“(II) which are not includible in gross income under section 106,

shall be treated as borne by such employer.

“(B) COVERAGE UNDER MEDICARE, MEDICAID, OR SCHIP.—Such individual—

“(i) is entitled to benefits under part A of title XVIII of the Social Security Act or is enrolled under part B of such title, or

“(ii) is enrolled in the program under title XIX or XXI of such Act (other than under section 1928).

“(C) CERTAIN OTHER COVERAGE.—Such individual—

“(i) is enrolled in a health benefits plan under chapter 89 of title 5, United States Code,

“(ii) is entitled to receive benefits under chapter 55 of title 10, United States Code,

“(iii) is entitled to receive benefits under chapter 17 of title 38, United States Code, or

“(iv) is eligible for benefits under the Indian Health Care Improvement Act.

“(4) SPECIAL RULE.—For purposes of this subsection, an individual does not have other specified coverage for any month if such coverage is under a qualified long-term care insurance contract (as defined in section 7702B(b)(1)).

“(c) ELIGIBLE INDIVIDUAL.—For purposes of this section, the term ‘eligible individual’ means an individual who is qualified to receive payment of a trade adjustment allowance under section 235 of the Trade Act of 1974, as amended by section 111 of the Trade Adjustment Assistance Reform Act of 2002.

“(d) QUALIFIED HEALTH INSURANCE.—For purposes of this section, the term ‘qualified health insurance’ means health insurance coverage described under section 173(f) of the

Workforce Investment Act of 1998 (29 U.S.C. 2918(f)).

“(e) COORDINATION WITH ADVANCE PAYMENTS OF CREDIT.—

“(1) RECAPTURE OF EXCESS ADVANCE PAYMENTS.—If any payment is made by the Secretary under section 7527 during any calendar year to a provider of qualified health insurance for an individual, then the tax imposed by this chapter for the individual's last taxable year beginning in such calendar year shall be increased by the aggregate amount of such payments.

“(2) RECONCILIATION OF PAYMENTS ADVANCED AND CREDIT ALLOWED.—Any increase in tax under paragraph (1) shall not be treated as tax imposed by this chapter for purposes of determining the amount of any credit (other than the credit allowed by subsection (a)) allowable under part IV of subchapter A of chapter 1.

“(f) SPECIAL RULES.—

“(1) COORDINATION WITH OTHER DEDUCTIONS.—Amounts taken into account under subsection (a) shall not be taken into account in determining any deduction allowed under section 162(l) or 213.

“(2) MSA DISTRIBUTIONS.—Amounts distributed from an Archer MSA (as defined in section 220(d)) shall not be taken into account under subsection (a).

“(3) DENIAL OF CREDIT TO DEPENDENTS.—No credit shall be allowed under this section to any individual with respect to whom a deduction under section 151 is allowable to another taxpayer for a taxable year beginning in the calendar year in which such individual's taxable year begins.

“(4) CREDIT TREATED AS REFUNDABLE CREDIT.—For purposes of this title, the credit allowed under this section shall be treated as a credit allowable under subpart C of part IV of subchapter A of chapter 1.

“(5) EXPENSES MUST BE SUBSTANTIATED.—A payment for qualified health insurance to which subsection (a) applies may be taken into account under this section only if the taxpayer substantiates such payment in such form as the Secretary may prescribe.

“(6) REGULATIONS.—The Secretary may prescribe such regulations and other guidance as may be necessary or appropriate to carry out this section and section 7527.”.

(b) INFORMATION REPORTING.—

(1) IN GENERAL.—Subpart B of part III of subchapter A of chapter 61 of the Internal Revenue Code of 1986 (relating to information concerning transactions with other persons) is amended by inserting after section 6050S the following new section:

**“SEC. 6050T. RETURNS RELATING TO TRADE ADJUSTMENT ASSISTANCE HEALTH INSURANCE CREDIT.**

“(a) REQUIREMENT OF REPORTING.—Every person—

“(1) who, in connection with a trade or business conducted by such person, receives payments during any calendar year from any individual for coverage of such individual or any other individual under qualified health insurance (as defined in section 6429(d)), and

“(2) who claims a reimbursement for an advance credit amount,

shall, at such time as the Secretary may prescribe, make the return described in subsection (b) with respect to each individual from whom such payments were received or for whom such a reimbursement is claimed.

“(b) FORM AND MANNER OF RETURNS.—A return is described in this subsection if such return—

“(1) is in such form as the Secretary may prescribe, and

“(2) contains—

“(A) the name, address, and TIN of each individual referred to in subsection (a),

“(B) the aggregate of the advance credit amounts provided to such individual and for which reimbursement is claimed,

“(C) the number of months for which such advance credit amounts are so provided, and  
“(D) such other information as the Secretary may prescribe.

“(C) STATEMENTS TO BE FURNISHED TO INDIVIDUALS WITH RESPECT TO WHOM INFORMATION IS REQUIRED.—Every person required to make a return under subsection (a) shall furnish to each individual whose name is required to be set forth in such return a written statement showing—

“(1) the name and address of the person required to make such return and the phone number of the information contact for such person, and

“(2) the information required to be shown on the return with respect to such individual.

The written statement required under the preceding sentence shall be furnished on or before January 31 of the year following the calendar year for which the return under subsection (a) is required to be made.

“(d) ADVANCE CREDIT AMOUNT.—For purposes of this section, the term ‘advance credit amount’ means an amount for which the person can claim a reimbursement pursuant to a program established by the Secretary under section 7527.”.

(2) ASSESSABLE PENALTIES.—

(A) Subparagraph (B) of section 6724(d)(1) of such Code (relating to definitions) is amended by redesignating clauses (xi) through (xvii) as clauses (xii) through (xviii), respectively, and by inserting after clause (x) the following new clause:

“(xi) section 6050T (relating to returns relating to trade adjustment assistance health insurance credit).”.

(B) Paragraph (2) of section 6724(d) of such Code is amended by striking “or” at the end of subparagraph (Z), by striking the period at the end of subparagraph (AA) and inserting “, or”, and by adding after subparagraph (AA) the following new subparagraph:

“(BB) section 6050T (relating to returns relating to trade adjustment assistance health insurance credit).”.

(3) CLERICAL AMENDMENT.—The table of sections for subpart B of part III of subchapter A of chapter 61 of such Code is amended by inserting after the item relating to section 6050S the following new item:

“Sec. 6050T. Returns relating to trade adjustment assistance health insurance credit.”.

(c) CRIMINAL PENALTY FOR FRAUD.—

(1) IN GENERAL.—Subchapter B of chapter 75 of the Internal Revenue Code of 1986 (relating to other offenses) is amended by adding at the end the following:

“SEC. 7276. PENALTIES FOR OFFENSES RELATING TO TRADE ADJUSTMENT ASSISTANCE HEALTH INSURANCE CREDIT.

“Any person who knowingly misuses Department of the Treasury names, symbols, titles, or initials to convey the false impression of association with, or approval or endorsement by, the Department of the Treasury of any insurance products or group health coverage in connection with the credit for trade adjustment assistance health insurance under section 6429 shall on conviction thereof be fined not more than \$10,000, or imprisoned not more than 1 year, or both.”.

(2) The table of sections for subchapter B of chapter 75 of such Code is amended by adding at the end the following:

“Sec. 7276. Penalties for offenses relating to trade adjustment assistance health insurance credit.”.

(d) CONFORMING AMENDMENTS.—

(1) Paragraph (2) of section 1324(b) of title 31, United States Code, is amended by inserting before the period “, or from section 6429 of such Code”.

(2) The table of sections for subchapter B of chapter 65 of the Internal Revenue Code of 1986 is amended by adding at the end the following new item:

“Sec. 6429. Trade adjustment assistance health insurance credit.”.

(e) EFFECTIVE DATES.—

(1) IN GENERAL.—Except as provided in paragraph (2), the amendments made by this section shall apply to taxable years beginning after December 31, 2001, without regard to whether final regulations to carry out such amendments have been promulgated by such date.

(2) PENALTIES.—The amendments made by subsection (c) shall take effect on the date of the enactment of this Act.

SEC. 602. ADVANCE PAYMENT OF TRADE ADJUSTMENT ASSISTANCE HEALTH INSURANCE CREDIT.

(a) IN GENERAL.—Chapter 77 of the Internal Revenue Code of 1986 (relating to miscellaneous provisions) is amended by adding at the end the following new section:

“SEC. 7527. ADVANCE PAYMENT OF TRADE ADJUSTMENT ASSISTANCE HEALTH INSURANCE CREDIT.

“(a) GENERAL RULE.—The Secretary shall establish a program for making payments on behalf of eligible individuals (as defined in section 6429(c)) to providers of health insurance for such individuals for whom a qualified health insurance credit eligibility certificate is in effect.

“(b) QUALIFIED HEALTH INSURANCE CREDIT ELIGIBILITY CERTIFICATE.—For purposes of this section, a qualified health insurance credit eligibility certificate is a statement certified by a designated local agency (as defined in section 51(d)(11)) (or by any other entity designated by the Secretary) which—

“(1) certifies that the individual was an eligible individual (as defined in section 6429(c)) as of the first day of any month, and

“(2) provides such other information as the Secretary may require for purposes of this section.”.

(b) CLERICAL AMENDMENT.—The table of sections for chapter 77 of the Internal Revenue Code of 1986 is amended by adding at the end the following new item:

“Sec. 7527. Advance payment of trade adjustment assistance health insurance credit.”.

(c) EFFECTIVE DATE.—The amendments made by this section shall take effect on the date of the enactment of this Act, without regard to whether final regulations to carry out such amendments have been promulgated by such date.

SEC. 603. HEALTH INSURANCE COVERAGE FOR ELIGIBLE INDIVIDUALS.

(a) ELIGIBILITY FOR GRANTS.—Section 173(a) of the Workforce Investment Act of 1998 (29 U.S.C. 2918(a)) is amended—

(1) in paragraph (2), by striking “and” at the end;

(2) in paragraph (3) by striking the period and inserting “; and”; and

(3) by adding at the end the following:

“(4) from funds appropriated under section 174(c)—

“(A) to a State to provide the assistance described in subsection (f) to any eligible worker (as defined in subsection (f)(4)(B)); and

“(B) to a State to provide the assistance described in subsection (g) to any eligible worker (as defined in subsection (g)(5)).”.

(b) USE OF FUNDS FOR HEALTH INSURANCE COVERAGE.—Section 173 of the Workforce Investment Act of 1998 (29 U.S.C. 2918) is amended by adding at the end the following:

“(f) HEALTH INSURANCE COVERAGE ASSISTANCE FOR ELIGIBLE WORKERS.—

“(1) IN GENERAL.—Funds made available to a State under paragraph (4)(A) of subsection

(a) may be used by the State for the following:

“(A) HEALTH INSURANCE COVERAGE.—To assist an eligible worker (as defined in paragraph (4)(B)) in enrolling in health insurance coverage through—

“(i) COBRA continuation coverage;

“(ii) State-based continuation coverage provided by the State under a State law that requires such coverage even though the coverage would not otherwise be required under the provisions of law referred to in paragraph (4)(A);

“(iii) the enrollment of the eligible worker and the eligible worker’s spouse and dependents in health insurance coverage offered through a qualified State high risk pool or other comparable State-based health insurance coverage alternative;

“(iv) the enrollment of the eligible worker and the eligible worker’s spouse and dependents in the health insurance program offered for State employees;

“(v) the enrollment of the eligible worker and the eligible worker’s spouse and dependents in a State-based health insurance program that is comparable to the health insurance program offered for State employees;

“(vi) a direct payment arrangement entered into by the State and a group health plan (including a multiemployer plan as defined in section 3(37) of the Employee Retirement Income Security Act of 1974 (29 U.S.C. 1002(37))), an issuer of health insurance coverage, an administrator, or an employer, as appropriate, on behalf of the eligible worker and the eligible worker’s spouse and dependents;

“(vii) the enrollment of the eligible worker and the eligible worker’s spouse and dependents in a State-operated, State-funded health plan;

“(viii) the enrollment of the eligible worker and the eligible worker’s spouse and dependents in health insurance coverage offered through a State arrangement with a private sector health care coverage purchasing pool; or

“(ix) in the case of an eligible worker who was enrolled in individual health insurance coverage during the 6-month period that ends on the date on which the worker became unemployed, enrollment in such individual health insurance coverage.

(B) ESTABLISHMENT OF HEALTH INSURANCE COVERAGE MECHANISMS.—To establish or administer—

“(i) a qualified State high risk pool for the purpose of providing health insurance coverage to an eligible worker and the eligible worker’s spouse and dependents;

“(ii) a State-based program for the purpose of providing health insurance coverage to an eligible worker and the eligible worker’s spouse and dependents that is comparable to the State health insurance program for State employees; or

“(iii) a program under which the State enters into arrangements described in subparagraph (A)(vi).

(C) ADMINISTRATIVE EXPENSES.—To pay the administrative expenses related to the enrollment of eligible workers and the eligible workers spouses and dependents in health insurance coverage described in subparagraph (A), including—

“(i) eligibility verification activities;

“(ii) the notification of eligible workers of available health insurance coverage options;

“(iii) processing qualified health insurance credit eligibility certificates provided for under section 7527 of the Internal Revenue Code of 1986;

“(iv) providing assistance to eligible workers in enrolling in health insurance coverage;

“(v) the development or installation of necessary data management systems; and

“(vi) any other expenses determined appropriate by the Secretary.

“(2) REQUIREMENTS RELATING TO HEALTH INSURANCE COVERAGE.—With respect to health insurance coverage provided to eligible workers under any of clauses (i) through (viii) of paragraph (1)(A), the State shall ensure that—

“(A) enrollment is guaranteed for workers who provide a qualified health insurance credit eligibility certificate described in section 7527 of the Internal Revenue Code of 1986 and who pay the remainder of the premium for such enrollment;

“(B) no pre-existing condition limitations are imposed with respect to such eligible workers;

“(C) the worker is not required (as a condition of enrollment or continued enrollment under the coverage) to pay a premium or contribution that is greater than the premium or contribution for a similarly situated individual who is not an eligible worker;

“(D) benefits under the coverage are the same as (or substantially similar to) the benefits provided to similarly situated individuals who are not eligible workers;

“(E) the standard loss ratio for the coverage is not less than 65 percent;

“(F) in the case of coverage provided under paragraph (1)(A)(v), the premiums and benefits are comparable to the premiums and benefits applicable to State employees; and

“(G) such coverage otherwise meets requirements established by the Secretary.

“(3) AVAILABILITY OF FUNDS.—

“(A) EXPEDITED PROCEDURES.—With respect to applications submitted by States for grants under this subsection, the Secretary shall—

“(i) not later than 15 days after the date on which the Secretary receives a completed application from a State, notify the State of the determination of the Secretary with respect to the approval or disapproval of such application;

“(ii) in the case of a State application that is disapproved by the Secretary, provide technical assistance, at the request of the State, in a timely manner to enable the State to submit an approved application; and

“(iii) develop procedures to expedite the provision of funds to States with approved applications.

“(B) AVAILABILITY AND DISTRIBUTION OF FUNDS.—The Secretary shall ensure that funds made available under section 174(c)(1)(A) to carry out subsection (a)(4)(A) are available to States throughout the period described in section 174(c)(2)(A).

“(4) DEFINITIONS.—For purposes of this subsection:

“(A) COBRA CONTINUATION COVERAGE.—The term ‘COBRA continuation coverage’ means coverage under a group health plan provided by an employer pursuant to title XXII of the Public Health Service Act, section 4980B of the Internal Revenue Code of 1986, part 6 of subtitle B of title I of the Employee Retirement Income Security Act of 1974, or section 8905a of title 5, United States Code.

“(B) ELIGIBLE WORKER.—The term ‘eligible worker’ means an individual who—

“(i) is qualified to receive payment of a trade adjustment allowance under section 235 of the Trade Act of 1974, as amended by section 111 of the Trade Adjustment Assistance Reform Act of 2002;

“(ii) does not have other specified coverage; and

“(iii) is not imprisoned under Federal, State, or local authority.

“(C) OTHER SPECIFIED COVERAGE.—With respect to any individual, the term ‘other specified coverage’ means—

“(i) SUBSIDIZED COVERAGE.—

“(I) IN GENERAL.—Such individual is covered under any health insurance coverage under which at least 50 percent of the cost of coverage (determined under section 4980B of the Internal Revenue Code of 1986) is paid or incurred by an employer (or former employer) of the individual or the individual’s spouse.

“(II) TREATMENT OF CAFETERIA PLANS AND FLEXIBLE SPENDING ACCOUNTS.—For purposes of subclause (I), the cost of benefits which are chosen under a cafeteria plan (as defined in section 125(d) of such Code), or provided under a flexible spending or similar arrangement, of such an employer, and which are not includible in gross income under section 106 of such Code, shall be treated as borne by such employer.

“(i) COVERAGE UNDER MEDICARE, MEDICAID, OR SCHIP.—Such individual—

“(I) is entitled to benefits under part A of title XVIII of the Social Security Act or is enrolled under part B of such title, or

“(II) is enrolled in the program under title XIX or XXI of such Act (other than under section 1928).

“(iii) CERTAIN OTHER COVERAGE.—Such individual—

“(I) is enrolled in a health benefits plan under chapter 89 of title 5, United States Code;

“(II) is entitled to receive benefits under chapter 55 of title 10, United States Code;

“(III) is entitled to receive benefits under chapter 17 of title 38, United States Code; or

“(IV) is eligible for benefits under the Indian Health Care Improvement Act.

Such term does not include coverage under a qualified long-term care insurance contract (as defined in section 7702B(b)(1) of the Internal Revenue Code of 1986).

“(D) GROUP HEALTH PLAN.—The term ‘group health plan’ has the meaning given that term in section 2791(a) of the Public Health Service Act (42 U.S.C. 300gg-91(a)), section 607(1) of the Employee Retirement Income Security Act of 1974 (29 U.S.C. 1167(1)), and section 4980B(g)(2) of the Internal Revenue Code of 1986.

“(E) HEALTH INSURANCE COVERAGE.—The term ‘health insurance coverage’ has the meaning given that term in section 2791(b)(1) of the Public Health Service Act (42 U.S.C. 300gg-91(b)(1)) (other than insurance if substantially all of its coverage is of excepted benefits described in section 2791(c) of such Act (42 U.S.C. 300gg-91(c))).

“(F) INDIVIDUAL HEALTH INSURANCE COVERAGE.—The term ‘individual health insurance coverage’ means health insurance coverage offered to individuals other than in connection with a group health plan. Such term does not include Federal- or State-based health insurance coverage.

“(G) QUALIFIED STATE HIGH RISK POOL.—The term ‘qualified State high risk pool’ has the meaning given that term in section 2744(c)(2) of the Public Health Service Act.

“(H) STANDARD LOSS RATIO.—The term ‘standard loss ratio’, with respect to the pool of insured individuals under coverage described in clauses (i) through (viii) of subparagraph (A) for a year, means—

“(i) the amount of claims incurred with respect to the pool of insured individuals in each such type of coverage for such year; divided by

“(ii) the premiums paid for enrollment in each such coverage for such year.

“(g) INTERIM HEALTH AND OTHER ASSISTANCE.—

“(1) IN GENERAL.—Funds made available to a State under paragraph (4)(B) of subsection (a) may be used by the State to provide assistance and support services to eligible workers, including health care coverage, transportation, child care, dependent care, and income assistance.

“(2) INCOME SUPPORT.—With respect to any income assistance provided to an eligible worker with such funds, such assistance shall supplement and not supplant other income support or assistance provided under chapter 2 of title II of the Trade Act of 1974 (19 U.S.C. 2271 et seq.) (as in effect on the day before the effective date of the Trade Adjustment Assistance Reform Act of 2002) or the unemployment compensation laws of the State where the eligible worker resides.

“(3) HEALTH CARE COVERAGE.—With respect to any health care coverage assistance provided to an eligible worker with such funds, the following rules shall apply:

“(A) The State may provide assistance in obtaining health care coverage to the eligible worker and to the eligible worker’s spouse and dependents.

“(B) Such assistance shall supplement and may not supplant any other State or local funds used to provide health care coverage and may not be included in determining the amount of non-Federal contributions required under any program.

“(4) AVAILABILITY OF FUNDS.—

“(A) EXPEDITED PROCEDURES.—With respect to applications submitted by States for grants under this subsection, the Secretary shall—

“(i) not later than 15 days after the date on which the Secretary receives a completed application from a State, notify the State of the determination of the Secretary with respect to the approval or disapproval of such application;

“(ii) in the case of a State application that is disapproved by the Secretary, provide technical assistance, at the request of the State, in a timely manner to enable the State to submit an approved application; and

“(iii) develop procedures to expedite the provision of funds to States with approved applications.

“(B) AVAILABILITY AND DISTRIBUTION OF FUNDS.—The Secretary shall ensure that funds made available under section 174(c)(1)(B) to carry out subsection (a)(4)(B) are available to States throughout the period described in section 174(c)(2)(B).

“(5) DEFINITION OF ELIGIBLE WORKER.—In this subsection, the term ‘eligible worker’ means an individual who is a member of a group of workers certified after April 1, 2002 under chapter 2 of title II of the Trade Act of 1974 (as in effect on the day before the effective date of the Trade Adjustment Assistance Reform Act of 2002) and who is determined to be qualified to receive payment of a trade adjustment allowance under such chapter (as so in effect).”

(c) AUTHORIZATION OF APPROPRIATIONS.—Section 174 of the Workforce Investment Act of 1998 (29 U.S.C. 2919) is amended by adding at the end the following:

“(c) ASSISTANCE FOR ELIGIBLE WORKERS.—

“(1) IN GENERAL.—There are authorized to be appropriated—

“(A) to carry out subsection (a)(4)(A) of section 173—

“(i) \$10,000,000 for fiscal year 2002; and

“(ii) \$60,000,000 for each of fiscal years 2003 through 2007; and

“(B) to carry out subsection (a)(4)(B) of section 173—

“(i) \$50,000,000 for fiscal year 2002;

“(ii) \$100,000,000 for fiscal year 2003; and

“(iii) \$50,000,000 for fiscal year 2004.

“(2) AVAILABILITY OF FUNDS.—Funds appropriated under—

“(A) paragraph (1)(A) for each fiscal year shall, notwithstanding section 189(g), remain available for obligation during the pendency of any outstanding claim under the Trade Act of 1974, as amended by the Trade Adjustment Assistance Reform Act of 2002; and

“(B) paragraph (1)(B), for each fiscal year shall, notwithstanding section 189(g), remain

available during the period that begins on the date of enactment of the Trade Adjustment Assistance Reform Act of 2002 and ends on September 30, 2004.”

(d) CONFORMING AMENDMENT.—Section 132(a)(2)(A) of the Workforce Investment Act of 1998 (29 U.S.C. 2862(a)(2)(A)) is amended by inserting “, other than under subsection (a)(4), (f), and (g)” after “grants”.

(e) TEMPORARY EXTENSION OF COBRA ELECTION PERIOD FOR CERTAIN INDIVIDUALS.—

(1) IN GENERAL.—Notwithstanding any other provision of law, the election period for COBRA continuation coverage (as defined in section 6429(d)(2) of the Internal Revenue Code of 1986) with respect to any eligible individual (as defined in section 6429(c) of such Code) for whom such period has expired as of the date of the enactment of this Act, shall not end before the date that is 60 days after the date the individual becomes such an eligible individual.

(2) PREEXISTING CONDITIONS.—If an individual becomes such an eligible individual, any period before the date of such eligibility shall be disregarded for purposes of determining the 63-day periods referred to in section 701(c)(2) of the Employee Retirement Income Security Act of 1974 (29 U.S.C. 1181(c)(2)), section 2701(c)(2) of the Public Health Service Act (42 U.S.C. 300gg(c)(2)), and section 9801(c)(2) of the Internal Revenue Code of 1986.

#### TITLE VII—CONFORMING AMENDMENTS AND EFFECTIVE DATE

##### SEC. 701. CONFORMING AMENDMENTS.

(a) AMENDMENTS TO THE TRADE ACT OF 1974.—

(1) ASSISTANCE TO INDUSTRIES.—Section 265 of the Trade Act of 1974 (19 U.S.C. 2355) is amended by striking “certified as eligible to apply for adjustment assistance under sections 231 or 251”, and inserting “certified as eligible for trade adjustment assistance benefits under section 231, or as eligible to apply for adjustment assistance under section 251”.

(2) GENERAL ACCOUNTING OFFICE REPORT.—Section 280 of the Trade Act of 1974 (19 U.S.C. 2391) is amended to read as follows:

##### “SEC. 280. GENERAL ACCOUNTING OFFICE REPORT.

“(a) STUDY AND REPORT.—The Comptroller General of the United States shall conduct a study of the adjustment assistance programs established under chapters 2, 3, 4, 6, and 7 of this title and shall report the results of such study to the Congress no later than January 31, 2005. Such report shall include an evaluation of—

“(1) the effectiveness of such programs in aiding workers, farmers, fishermen, firms, and communities to adjust to changed economic conditions resulting from changes in the patterns of international trade; and

“(2) the coordination of the administration of such programs and other Government programs which provide unemployment compensation and relief to depressed areas.

“(b) ASSISTANCE OF OTHER DEPARTMENTS AND AGENCIES.—In carrying out his responsibilities under this section, the Comptroller General shall, to the extent practical, avail himself of the assistance of the Departments of Labor, Commerce, and Agriculture and the Small Business Administration. The Secretaries of Labor, Commerce, and Agriculture and the Administrator of the Small Business Administration shall make available to the Comptroller General any assistance necessary for an effective evaluation of the adjustment assistance programs established under this title.”

(3) COORDINATION.—Section 281 of the Trade Act of 1974 (19 U.S.C. 2392) is amended by striking “Departments of Labor and Commerce” and inserting “Departments of Labor, Commerce, and Agriculture”.

(4) TRADE MONITORING SYSTEM.—Section 282 of the Trade Act of 1974 (19 U.S.C. 2393) is amended by striking “The Secretary of Commerce and the Secretary of Labor” and inserting “The Secretaries of Commerce, Labor, and Agriculture”.

(5) JUDICIAL REVIEW.—

(A) Section 284(a) of the Trade Act of 1974 (19 U.S.C. 2395(a)) is amended by striking “under section 223 or section 250(c)” and all that follows through “the Secretary of Commerce under section 271” and inserting “under section 231, a firm or its representative, or any other interested domestic party aggrieved by a final determination of the Secretary of Commerce under section 251, an agricultural commodity producer (as defined in section 291(2)) aggrieved by a determination of the Secretary of Agriculture under section 293, or a producer (as defined in section 299(2)) aggrieved by a determination of the Secretary of Commerce under section 299B”.

(B) Section 284 of such Trade Act of 1974 is amended in the second sentence of subsection (a) and in subsections (b) and (c), by inserting “or the Secretary of Agriculture” after “Secretary of Commerce” each place it appears.

(6) TERMINATION.—Section 285 of the Trade Act of 1974 is amended to read as follows:

##### “SEC. 285. TERMINATION.

“(a) ASSISTANCE FOR WORKERS.—

“(1) IN GENERAL.—Except as provided in paragraph (2), trade adjustment assistance, vouchers, allowances, and other payments or benefits may not be provided under chapter 2 after September 30, 2007.

“(2) EXCEPTION.—Notwithstanding paragraph (1), a worker shall continue to receive trade adjustment assistance benefits and other benefits under chapter 2 for any week for which the worker meets the eligibility requirements of that chapter, if on or before September 30, 2007, the worker is—

“(A) certified as eligible for trade adjustment assistance benefits under section 231; and

“(B) otherwise eligible to receive trade adjustment assistance benefits under chapter 2.

“(b) OTHER ASSISTANCE.—

“(1) ASSISTANCE FOR FIRMS.—Technical assistance may not be provided under chapter 3 after September 30, 2007.

“(2) ASSISTANCE FOR COMMUNITIES.—Technical assistance and other payments may not be provided under chapter 4 after September 30, 2007.

“(3) ASSISTANCE FOR FARMERS AND FISHERMEN.—

“(A) IN GENERAL.—Except as provided in subparagraph (B), adjustment assistance, vouchers, allowances, and other payments or benefits may not be provided under chapter 6 or 7 after September 30, 2007.

“(B) EXCEPTION.—Notwithstanding subparagraph (A), an agricultural commodity producer (as defined in section 291(2)) or producer (as defined in section 299(2)), shall continue to receive adjustment assistance benefits and other benefits under chapter 6 or 7, whichever applies, for any week for which the agricultural commodity producer or producer meets the eligibility requirements of chapter 6 or 7, whichever applies, if on or before September 30, 2007, the agricultural commodity producer or producer is—

“(i) certified as eligible for adjustment assistance benefits under chapter 6 or 7, whichever applies; and

“(ii) is otherwise eligible to receive adjustment assistance benefits under such chapter 6 or 7.”

(6) TABLE OF CONTENTS.—

(A) IN GENERAL.—The table of contents for chapters 2, 3, and 4 of title II of the Trade Act of 1974 is amended to read as follows:

#### “CHAPTER 2—ADJUSTMENT ASSISTANCE FOR WORKERS

##### “SUBCHAPTER A—GENERAL PROVISIONS

“Sec. 221. Definitions.

“Sec. 222. Agreements with States.

“Sec. 223. Administration absent State agreement.

“Sec. 224. Data collection; evaluations; reports.

“Sec. 225. Study by Secretary of Labor when International Trade Commission begins investigation.

“Sec. 226. Report by Secretary of Labor on likely impact of trade agreements.

##### “SUBCHAPTER B—CERTIFICATIONS

“Sec. 231. Certification as adversely affected workers.

“Sec. 232. Benefit information to workers.

##### “SUBCHAPTER C—PROGRAM BENEFITS

###### “PART I—GENERAL PROVISIONS

“Sec. 234. Comprehensive assistance.

###### “PART II—TRADE ADJUSTMENT ALLOWANCES

“Sec. 235. Qualifying requirements for workers.

“Sec. 236. Weekly amounts.

“Sec. 237. Limitations on trade adjustment allowances.

“Sec. 238. Application of State laws.

###### “PART III—EMPLOYMENT SERVICES, TRAINING, AND OTHER ALLOWANCES

“Sec. 239. Employment services.

“Sec. 240. Training.

“Sec. 241. Job search allowances.

“Sec. 242. Relocation allowances.

“Sec. 243. Supportive services; wage insurance.

###### “SUBCHAPTER D—PAYMENT AND ENFORCEMENT PROVISIONS

“Sec. 244. Payments to States.

“Sec. 245. Liabilities of certifying and disbursing officers.

“Sec. 246. Fraud and recovery of overpayments.

“Sec. 247. Criminal penalties.

“Sec. 248. Authorization of appropriations.

“Sec. 249. Regulations.

“Sec. 250. Subpoena power.

#### “CHAPTER 3—TRADE ADJUSTMENT ASSISTANCE FOR FIRMS

“Sec. 251. Petitions and determinations.

“Sec. 252. Approval of adjustment proposals.

“Sec. 253. Technical assistance.

“Sec. 254. Financial assistance.

“Sec. 255. Conditions for financial assistance.

“(A) 256. Delegation of functions to Small Business Administration; authorization of appropriations.

“Sec. 257. Administration of financial assistance.

“Sec. 258. Protective provisions.

“Sec. 259. Penalties.

“Sec. 260. Suits.

“Sec. 261. Definition of firm.

“Sec. 262. Regulations.

“Sec. 264. Study by Secretary of Commerce when International Trade Commission begins investigation; action where there is affirmative finding.

“Sec. 265. Assistance to industries.

#### “CHAPTER 4—COMMUNITY ECONOMIC ADJUSTMENT

“Sec. 271. Definitions.

“Sec. 272. Office of Community Trade Adjustment.

“Sec. 273. Notification and certification as an eligible community.

“Sec. 274. Community Economic Development Coordinating Committee.

- “Sec. 275. Community economic adjustment advisors.  
 “Sec. 276. Strategic plans.  
 “Sec. 277. Grants for economic development.  
 “Sec. 278. Authorization of appropriations.  
 “Sec. 279. General provisions.”.

(B) CHAPTERS 6 AND 7.—The table of contents for title II of the Trade Act of 1974, as amended by subparagraph (A), is amended by inserting after the items relating to chapter 5 the following:

“CHAPTER 6—ADJUSTMENT ASSISTANCE FOR FARMERS

- “Sec. 291. Definitions.  
 “Sec. 292. Petitions; group eligibility.  
 “Sec. 293. Determinations by Secretary of Agriculture.  
 “Sec. 294. Study by Secretary of Agriculture when International Trade Commission begins investigation.  
 “Sec. 295. Benefit information to agricultural commodity producers.  
 “Sec. 296. Qualifying requirements for agricultural commodity producers.  
 “Sec. 297. Fraud and recovery of overpayments.  
 “Sec. 298. Authorization of appropriations.

“CHAPTER 7—ADJUSTMENT ASSISTANCE FOR FISHERMEN

- “Sec. 299. Definitions.  
 “Sec. 299A. Petitions; group eligibility.  
 “Sec. 299B. Determinations by Secretary.  
 “Sec. 299C. Study by Secretary when International Trade Commission begins investigation.  
 “Sec. 299D. Benefit information to producers.  
 “Sec. 299E. Qualifying requirements for producers.  
 “Sec. 299F. Fraud and recovery of overpayments.  
 “Sec. 299G. Authorization of appropriations.”.

(b) INTERNAL REVENUE CODE.—

(1) ADJUSTED GROSS INCOME.—Section 62(a)(12) of the Internal Revenue Code of 1986 (relating to the definition of adjusted gross income) is amended by striking “trade readjustment allowances under section 231 or 232” and inserting “trade adjustment allowances under section 235 or 236”.

(2) FEDERAL UNEMPLOYMENT.—

(A) IN GENERAL.—Section 3304(a)(8) of the Internal Revenue Code of 1986 (relating to the approval of State unemployment insurance laws) is amended to read as follows:

“(8) compensation shall not be denied to an individual for any week because the individual is in training with the approval of the State agency, or in training approved by the Secretary of Labor pursuant to chapter 2 of title II of the Trade Act of 1974 (or because of the application, to any such week in training, of State law provisions relating to availability for work, active search for work, or refusal to accept work);”.

(B) EFFECTIVE DATE.—

(i) IN GENERAL.—Except as provided in clause (ii), the amendments made by this paragraph shall apply in the case of compensation paid for weeks beginning on or after the date that is 90 days after the date of enactment of this Act.

(ii) MEETING OF STATE LEGISLATURE.—

(I) IN GENERAL.—If the Secretary of Labor identifies a State as requiring a change to its statutes or regulations in order to comply with the amendments made by subparagraph (A), the amendments made by subparagraph (A) shall apply in the case of compensation paid for weeks beginning after the earlier of—

(aa) the date the State changes its statutes or regulations in order to comply with the amendments made by this section; or

(bb) the end of the first session of the State legislature which begins after the date of enactment of this Act or which began prior to such date and remained in session for at least 25 calendar days after such date; except that in no case shall the amendments made by this Act apply before the date described in clause (i).

(II) SESSION DEFINED.—In this clause, the term “session” means a regular, special, budget, or other session of a State legislature.

(c) AMENDMENTS TO TITLE 28.—

(1) CIVIL ACTIONS AGAINST THE UNITED STATES.—Section 1581(d) of title 28, United States Code, is amended—

(A) in paragraph (1), by striking “section 223” and inserting “section 231”;

(B) in paragraph (2), by striking “and”; and

(C) by striking paragraph (3), and inserting the following:  
 “(3) any final determination of the Secretary of Agriculture under section 293 of the Trade Act of 1974 with respect to the eligibility of an agricultural commodity producer (as defined in section 291(2)) for adjustment assistance under such Act; and

“(4) any final determination of the Secretary of Commerce under section 299B of the Trade Act of 1974 with respect to the eligibility of a producer (as defined in section 299(2)) for adjustment assistance under such Act.”.

(2) PERSONS ENTITLED TO COMMENCE A CIVIL ACTION.—Section 2631 of title 28, United States Code, is amended—

(A) by amending subsection (d)(1) to read as follows:

“(d)(1) A civil action to review any final determination of the Secretary of Labor under section 231 of the Trade Act of 1974 with respect to the certification of workers as adversely affected and eligible for trade adjustment assistance under that Act may be commenced by a worker, a group of workers, a certified or recognized union, or an authorized representative of such worker or group, that petitions for certification under that Act or is aggrieved by the final determination.”;

(B) by striking paragraph (3), and inserting the following:

“(3) A civil action to review any final determination of the Secretary of Agriculture under section 293 of the Trade Act of 1974 with respect to the eligibility of an agricultural commodity producer for adjustment assistance may be commenced in the Court of International Trade by an agricultural commodity producer that applies for assistance under such Act and is aggrieved by such final determination, or by any other interested party that is aggrieved by such final determination.”; and

(C) by adding at the end the following new paragraph:

“(4) A civil action to review any final determination of the Secretary of Commerce under section 299B of the Trade Act of 1974 with respect to the eligibility of a producer (as defined in section 299(2)) for adjustment assistance may be commenced in the Court of International Trade by a producer that applies for assistance under such Act and is aggrieved by such final determination, or by any other interested party that is aggrieved by such final determination.”.

(3) TIME FOR COMMENCEMENT OF ACTION.—Section 2636(d) of title 28, United States Code, is amended by striking “under section 223 of the Trade Act of 1974 or a final determination of the Secretary of Commerce under section 251 or section 271 of such Act” and inserting “under section 231 of the Trade Act of 1974, a final determination of the Secretary of Commerce under section 251 of that Act, a final determination of the Secretary of Agriculture under section 293 of that Act,

or a final determination of the Secretary of Commerce under section 299B of that Act”.

(4) SCOPE AND STANDARD OF REVIEW.—Section 2640(c) of title 28, United States Code, is amended by striking “under section 223 of the Trade Act of 1974 or any final determination of the Secretary of Commerce under section 251 or section 271 of such Act” and inserting “under section 231 of the Trade Act of 1974, a final determination of the Secretary of Commerce under section 251 of that Act, a final determination of the Secretary of Agriculture under section 293 of that Act, or a final determination of the Secretary of Commerce under section 299B of that Act”.

(5) RELIEF.—Section 2643(c)(2) of title 28, United States Code, is amended by striking “under section 223 of the Trade Act of 1974 or any final determination of the Secretary of Commerce under section 251 or section 271 of such Act” and inserting “under section 231 of the Trade Act of 1974, a final determination of the Secretary of Commerce under section 251 of that Act, a final determination of the Secretary of Agriculture under section 293 of that Act, or a final determination of the Secretary of Commerce under section 299B of that Act”.

(d) AMENDMENT TO THE FOOD STAMP ACT OF 1977.—Section 6(o)(1)(B) of the Food Stamp Act of 1977 (7 U.S.C. 2015(o)(1)(B)) is amended by striking “section 236” and inserting “section 240”.

**TITLE VIII—SAVINGS PROVISIONS AND EFFECTIVE DATE**

**SEC. 801. SAVINGS PROVISIONS.**

(a) PROCEEDINGS NOT AFFECTED.—

(1) IN GENERAL.—The provisions of this division shall not affect any petition for certification for benefits under chapter 2 of title II of the Trade Act of 1974 that was in effect on September 30, 2001. Determinations shall be issued, appeals shall be taken therefrom, and payments shall be made under those determinations, as if this division had not been enacted, and orders issued in any proceeding shall continue in effect until modified, terminated, superseded, or revoked by a duly authorized official, by a court of competent jurisdiction, or by operation of law.

(2) MODIFICATION OR DISCONTINUANCE.—Nothing in this subsection shall be deemed to prohibit the discontinuance or modification of any proceeding under the same terms and conditions and to the same extent that the proceeding could have been discontinued or modified if this division had not been enacted.

(b) SUITS NOT AFFECTED.—The provisions of this division shall not affect any suit commenced before October 1, 2001, and in all those suits, proceedings shall be had, appeals taken, and judgments rendered in the same manner and with the same effect as if this division had not been enacted.

(c) NONABATEMENT OF ACTIONS.—No suit, action, or other proceeding commenced by or against the Federal Government, or by or against any individual in the official capacity of that individual as an officer of the Federal Government, shall abate by reason of enactment of this Act.

**SEC. 802. EFFECTIVE DATE.**

(a) IN GENERAL.—Except as otherwise provided in sections 401(b), 501(b), and 701(b)(2)(B), titles IX, X, and XI, and subsections (b), (c), and (d) of this section, the amendments made by this division shall apply to—

(1) petitions for certification filed under chapter 2 or 3 of title II of the Trade Act of 1974 on or after the date that is 90 days after the date of enactment of this Act; and

(2) certifications for assistance under chapter 4 of title II of the Trade Act of 1974 issued on or after the date that is 90 days after the date of enactment of this Act.

(b) WORKERS CERTIFIED AS ELIGIBLE BEFORE EFFECTIVE DATE.—Notwithstanding subsection (a), a worker shall continue to receive (or be eligible to receive) trade adjustment assistance and other benefits under chapter 2 of title II of the Trade Act of 1974, as in effect on September 30, 2001, for any week for which the worker meets the eligibility requirements of such chapter 2 as in effect on such date, if on or before such date, the worker—

(1) was certified as eligible for trade adjustment assistance benefits under such chapter as in effect on such date; and

(2) would otherwise be eligible to receive trade adjustment assistance benefits under such chapter as in effect on such date.

(c) WORKERS WHO BECAME ELIGIBLE DURING QUALIFIED PERIOD.—

(1) IN GENERAL.—Notwithstanding subsection (a) or any other provision of law, including section 285 of the Trade Act of 1974, any worker who would have been eligible to receive trade adjustment assistance or other benefits under chapter 2 of title II of the Trade Act if 1974 during the qualified period if such chapter 2 had been in effect during such period, shall be eligible to receive trade adjustment assistance and other benefits under chapter 2 of title II of the Trade Act of 1974, as in effect on September 30, 2001, for any week during the qualified period for which the worker meets the eligibility requirements of such chapter 2 as in effect on September 30, 2001.

(2) QUALIFIED PERIOD.—For purposes of this subsection, the term “qualified period” means the period beginning on January 11, 2002 and ending on the date that is 90 days after the date of enactment of this Act.

(d) ADJUSTMENT ASSISTANCE FOR FIRMS.—

(1) IN GENERAL.—Notwithstanding subsection (a) or any other provision of law, including section 285 of the Trade Act of 1974, and except as provided in paragraph (2) any firm that would have been eligible to receive adjustment assistance under chapter 3 of title II of the Trade Act if 1974 during the qualified period if such chapter 3 had been in effect during such period, shall be eligible to receive adjustment assistance under chapter 3 of title II of the Trade Act of 1974, as in effect on September 30, 2001, for any week during the qualified period for which the firm meets the eligibility requirements of such chapter 3 as in effect on September 30, 2001.

(2) QUALIFIED PERIOD.—For purposes of this subsection, the term “qualified period” means the period beginning on October 1, 2001 and ending on the date that is 90 days after the date of enactment of this Act.

#### TITLE IX—REVENUE PROVISIONS

##### SEC. 901. CUSTOM USER FEES.

Section 13031(j)(3) of the Consolidated Omnibus Budget Reconciliation Act of 1985 (19 U.S.C. 58c(j)(3)) is amended by striking “September 30, 2003” and inserting “December 31, 2010”.

#### TITLE X—MISCELLANEOUS PROVISIONS

##### SEC. 1001. COUNTRY OF ORIGIN LABELING OF FISH AND SHELLFISH PRODUCTS.

(a) DEFINITIONS.—In this section:

(1) COVERED COMMODITY.—The term “covered commodity” means—

(A) a perishable agricultural commodity; and

(B) any fish or shellfish, and any fillet, steak, nugget, or any other flesh from fish or shellfish, whether fresh, chilled, frozen, canned, smoked, or otherwise preserved.

(2) FOOD SERVICE ESTABLISHMENT.—The term “food service establishment” means a restaurant, cafeteria, lunch room, food stand, saloon, tavern, bar, lounge, or other similar facility operated as an enterprise engaged in the business of selling food to the public.

(3) PERISHABLE AGRICULTURAL COMMODITY; RETAILER.—The terms “perishable agricultural commodity” and “retailer” have the meanings given the terms in section 1(b) of the Perishable Agricultural Commodities Act, 1930 (7 U.S.C. 499a(b)).

(4) SECRETARY.—The term “Secretary” means the Secretary of Agriculture, acting through the Agricultural Marketing Service.

(b) NOTICE OF COUNTRY OF ORIGIN.—

(1) REQUIREMENT.—Except as provided in paragraph (3), a retailer of a covered commodity shall inform consumers, at the final point of sale of the covered commodity to consumers, of the country of origin of the covered commodity.

(2) UNITED STATES COUNTRY OF ORIGIN.—A retailer of a covered commodity may designate the covered commodity as having a United States country of origin only if the covered commodity is exclusively harvested and processed in the United States, or in the case of farm-raised fish and shellfish, is hatched, raised, harvested, and processed in the United States.

(3) EXEMPTION FOR FOOD SERVICE ESTABLISHMENTS.—Paragraph (1) shall not apply to a covered commodity if the covered commodity is prepared or served in a food service establishment, and—

(A) offered for sale or sold at the food service establishment in normal retail quantities; or

(B) served to consumers at the food service establishment.

(c) METHOD OF NOTIFICATION.—

(1) IN GENERAL.—The information required by subsection (b) may be provided to consumers by means of a label, stamp, mark, placard, or other clear and visible sign on the covered commodity or on the package, display, holding unit, or bin containing the covered commodity at the final point of sale to consumers.

(2) LABELED COMMODITIES.—If the covered commodity is already individually labeled for retail sale regarding country of origin, the retailer shall not be required to provide any additional information to comply with this section.

(d) AUDIT VERIFICATION SYSTEM.—The Secretary may require that any person that prepares, stores, handles, or distributes a covered commodity for retail sale maintain a verifiable recordkeeping audit trail that will permit the Secretary to ensure compliance with the regulations promulgated under subsection (g).

(e) INFORMATION.—Any person engaged in the business of supplying a covered commodity to a retailer shall provide information to the retailer indicating the country of origin of the covered commodity.

(f) ENFORCEMENT.—

(1) IN GENERAL.—Each Federal agency having jurisdiction over retailers of covered commodities shall, at such time as the necessary regulations are adopted under subsection (g), adopt measures intended to ensure that the requirements of this section are followed by affected retailers.

(2) VIOLATION.—A violation of subsection (b) shall be treated as a violation under the Agricultural Marketing Act of 1946 (7 U.S.C. 1621 et seq.).

(g) REGULATIONS.—

(1) IN GENERAL.—The Secretary may promulgate such regulations as are necessary to carry out this section within 1 year after the date of enactment of this Act.

(2) PARTNERSHIPS WITH STATES.—In promulgating the regulations, the Secretary shall, to the maximum extent practicable, enter into partnerships with States that have the enforcement infrastructure necessary to carry out this section.

(h) APPLICATION.—This section shall apply to the retail sale of a covered commodity be-

ginning on the date that is 180 days after the date of enactment of this Act.

#### SEC. 1002. SUGAR POLICY.

(a) FINDINGS.—Congress finds that—

(1) the tariff-rate quotas imposed on imports of sugar, syrups and sugar-containing products under chapters 17, 18, 19, and 21 of the Harmonized Tariff Schedule of the United States are an essential element of United States sugar policy;

(2) circumvention of the tariff-rate quotas will, if unchecked, make it impossible to achieve the objectives of United States sugar policy;

(3) the tariff-rate quotas have been circumvented frequently, defeating the purposes of United States sugar policy and causing disruption to the United States market for sweeteners, injury to domestic growers, refiners, and processors of sugar, and adversely affecting legitimate exporters of sugar to the United States;

(4) it is essential to United States sugar policy that the tariff-rate quotas be enforced and that deceptive practices be prevented, including the importation of products with no commercial use and failure to disclose all relevant information to the United States Customs Service; and

(5) unless action is taken to prevent circumvention, circumvention of the tariff-rate quotas will continue and will ultimately destroy United States sugar policy.

(b) POLICY.—It is the policy of the United States to maintain the integrity of the tariff-rate quotas on sugars, syrups, and sugar-containing products by stopping circumvention as soon as it becomes apparent. It is also the policy of the United States that products not used to circumvent the tariff-rate quotas, such as molasses used for animal feed or for rum, not be affected by any action taken pursuant to this Act.

(c) IDENTIFICATION OF IMPORTS.—

(1) IDENTIFICATION.—Not later than 30 days after the date of enactment of this Act, and on a regular basis thereafter, the Secretary of Agriculture shall—

(A) identify imports of articles that are circumventing tariff-rate quotas on sugars, syrups, or sugar-containing products imposed under chapter 17, 18, 19, or 21 of the Harmonized Tariff Schedule of the United States; and

(B) report to the President the articles found to be circumventing the tariff-rate quotas.

(2) ACTION BY PRESIDENT.—Upon receiving the report from the Secretary of Agriculture, the President shall, by proclamation, include any article identified by the Secretary in the appropriate tariff-rate quota provision of the Harmonized Tariff Schedule.

#### TITLE XI—CUSTOMS REAUTHORIZATION

##### SEC. 1101. SHORT TITLE.

This title may be cited as the “Customs Border Security Act of 2002”.

##### Subtitle A—United States Customs Service

#### CHAPTER 1—DRUG ENFORCEMENT AND OTHER NONCOMMERCIAL AND COMMERCIAL OPERATIONS

##### SEC. 1111. AUTHORIZATION OF APPROPRIATIONS FOR NONCOMMERCIAL OPERATIONS, COMMERCIAL OPERATIONS, AND AIR AND MARINE INTERDICTION.

(a) NONCOMMERCIAL OPERATIONS.—Section 301(b)(1) of the Customs Procedural Reform and Simplification Act of 1978 (19 U.S.C. 2075(b)(1)) is amended—

(1) in subparagraph (A) to read as follows:

“(A) \$886,513,000 for fiscal year 2003.”; and

(2) in subparagraph (B) to read as follows:

“(B) \$909,471,000 for fiscal year 2004.”.

(b) COMMERCIAL OPERATIONS.—

(1) IN GENERAL.—Section 301(b)(2)(A) of the Customs Procedural Reform and Simplification Act of 1978 (19 U.S.C. 2075(b)(2)(A)) is amended—

(A) in clause (i) to read as follows:

“(i) \$1,603,482,000 for fiscal year 2003.”; and

(B) in clause (ii) to read as follows:

“(ii) \$1,645,009,000 for fiscal year 2004.”.

(2) AUTOMATED COMMERCIAL ENVIRONMENT COMPUTER SYSTEM.—Of the amount made available for each of fiscal years 2003 and 2004 under section 301(b)(2)(A) of the Customs Procedural Reform and Simplification Act of 1978 (19 U.S.C. 2075(b)(2)(A)), as amended by paragraph (1), \$308,000,000 shall be available until expended for each such fiscal year for the development, establishment, and implementation of the Automated Commercial Environment computer system.

(3) REPORTS.—Not later than 90 days after the date of enactment of this Act, and not later than each subsequent 90-day period, the Commissioner of Customs shall prepare and submit to the Committee on Ways and Means of the House of Representatives and the Committee on Finance of the Senate a report demonstrating that the development and establishment of the Automated Commercial Environment computer system is being carried out in a cost-effective manner and meets the modernization requirements of title VI of the North American Free Trade Agreements Implementation Act.

(C) AIR AND MARINE INTERDICTION.—Section 301(b)(3) of the Customs Procedural Reform and Simplification Act of 1978 (19 U.S.C. 2075(b)(3)) is amended—

(1) in subparagraph (A) to read as follows: “(A) \$181,860,000 for fiscal year 2003.”; and

(2) in subparagraph (B) to read as follows: “(B) \$186,570,000 for fiscal year 2004.”.

(d) SUBMISSION OF OUT-YEAR BUDGET PROJECTIONS.—Section 301(a) of the Customs Procedural Reform and Simplification Act of 1978 (19 U.S.C. 2075(a)) is amended by adding at the end the following:

“(3) By not later than the date on which the President submits to Congress the budget of the United States Government for a fiscal year, the Commissioner of Customs shall submit to the Committee on Ways and Means of the House of Representatives and the Committee on Finance of the Senate the projected amount of funds for the succeeding fiscal year that will be necessary for the operations of the Customs Service as provided for in subsection (b).”.

**SEC. 1112. ANTITERRORIST AND ILLICIT NARCOTICS DETECTION EQUIPMENT FOR THE UNITED STATES-MEXICO BORDER, UNITED STATES-CANADA BORDER, AND FLORIDA AND THE GULF COAST SEAPORTS.**

(a) FISCAL YEAR 2003.—Of the amounts made available for fiscal year 2003 under section 301(b)(1)(A) of the Customs Procedural Reform and Simplification Act of 1978 (19 U.S.C. 2075(b)(1)(A)), as amended by section 1111(a) of this title, \$90,244,000 shall be available until expended for acquisition and other expenses associated with implementation and deployment of antiterrorist and illicit narcotics detection equipment along the United States-Mexico border, the United States-Canada border, and Florida and the Gulf Coast seaports, as follows:

(1) UNITED STATES-MEXICO BORDER.—For the United States-Mexico border, the following:

(A) \$6,000,000 for 8 Vehicle and Container Inspection Systems (VACIS).

(B) \$11,200,000 for 5 mobile truck x-rays with transmission and backscatter imaging.

(C) \$13,000,000 for the upgrade of 8 fixed-site truck x-rays from the present energy level of 450,000 electron volts to 1,000,000 electron volts (1-MeV).

(D) \$7,200,000 for 8 1-MeV pallet x-rays.

(E) \$1,000,000 for 200 portable contraband detectors (busters) to be distributed among

ports where the current allocations are inadequate.

(F) \$600,000 for 50 contraband detection kits to be distributed among all southwest border ports based on traffic volume.

(G) \$500,000 for 25 ultrasonic container inspection units to be distributed among all ports receiving liquid-filled cargo and to ports with a hazardous material inspection facility.

(H) \$2,450,000 for 7 automated targeting systems.

(I) \$360,000 for 30 rapid tire deflator systems to be distributed to those ports where port runners are a threat.

(J) \$480,000 for 20 portable Treasury Enforcement Communications Systems (TECS) terminals to be moved among ports as needed.

(K) \$1,000,000 for 20 remote watch surveillance camera systems at ports where there are suspicious activities at loading docks, vehicle queues, secondary inspection lanes, or areas where visual surveillance or observation is obscured.

(L) \$1,254,000 for 57 weigh-in-motion sensors to be distributed among the ports with the greatest volume of outbound traffic.

(M) \$180,000 for 36 AM traffic information radio stations, with 1 station to be located at each border crossing.

(N) \$1,040,000 for 260 inbound vehicle counters to be installed at every inbound vehicle lane.

(O) \$950,000 for 38 spotter camera systems to counter the surveillance of customs inspection activities by persons outside the boundaries of ports where such surveillance activities are occurring.

(P) \$390,000 for 60 inbound commercial truck transponders to be distributed to all ports of entry.

(Q) \$1,600,000 for 40 narcotics vapor and particle detectors to be distributed to each border crossing.

(R) \$400,000 for license plate reader automatic targeting software to be installed at each port to target inbound vehicles.

(2) UNITED STATES-CANADA BORDER.—For the United States-Canada border, the following:

(A) \$3,000,000 for 4 Vehicle and Container Inspection Systems (VACIS).

(B) \$8,800,000 for 4 mobile truck x-rays with transmission and backscatter imaging.

(C) \$3,600,000 for 4 1-MeV pallet x-rays.

(D) \$250,000 for 50 portable contraband detectors (busters) to be distributed among ports where the current allocations are inadequate.

(E) \$300,000 for 25 contraband detection kits to be distributed among ports based on traffic volume.

(F) \$240,000 for 10 portable Treasury Enforcement Communications Systems (TECS) terminals to be moved among ports as needed.

(G) \$400,000 for 10 narcotics vapor and particle detectors to be distributed to each border crossing based on traffic volume.

(3) FLORIDA AND GULF COAST SEAPORTS.—For Florida and the Gulf Coast seaports, the following:

(A) \$4,500,000 for 6 Vehicle and Container Inspection Systems (VACIS).

(B) \$11,800,000 for 5 mobile truck x-rays with transmission and backscatter imaging.

(C) \$7,200,000 for 8 1-MeV pallet x-rays.

(D) \$250,000 for 50 portable contraband detectors (busters) to be distributed among ports where the current allocations are inadequate.

(E) \$300,000 for 25 contraband detection kits to be distributed among ports based on traffic volume.

(b) FISCAL YEAR 2004.—Of the amounts made available for fiscal year 2004 under section 301(b)(1)(B) of the Customs Procedural

Reform and Simplification Act of 1978 (19 U.S.C. 2075(b)(1)(B)), as amended by section 1111(a) of this title, \$9,000,000 shall be available until expended for the maintenance and support of the equipment and training of personnel to maintain and support the equipment described in subsection (a).

(c) ACQUISITION OF TECHNOLOGICALLY SUPERIOR EQUIPMENT; TRANSFER OF FUNDS.—

(1) IN GENERAL.—The Commissioner of Customs may use amounts made available for fiscal year 2003 under section 301(b)(1)(A) of the Customs Procedural Reform and Simplification Act of 1978 (19 U.S.C. 2075(b)(1)(A)), as amended by section 1111(a) of this title, for the acquisition of equipment other than the equipment described in subsection (a) if such other equipment—

(A)(i) is technologically superior to the equipment described in subsection (a); and

(ii) will achieve at least the same results at a cost that is the same or less than the equipment described in subsection (a); or

(B) can be obtained at a lower cost than the equipment described in subsection (a).

(2) TRANSFER OF FUNDS.—Notwithstanding any other provision of this section, the Commissioner of Customs may reallocate an amount not to exceed 10 percent of—

(A) the amount specified in any of subparagraphs (A) through (R) of subsection (a)(1) for equipment specified in any other of such subparagraphs (A) through (R);

(B) the amount specified in any of subparagraphs (A) through (G) of subsection (a)(2) for equipment specified in any other of such subparagraphs (A) through (G); and

(C) the amount specified in any of subparagraphs (A) through (E) of subsection (a)(3) for equipment specified in any other of such subparagraphs (A) through (E).

**SEC. 1113. COMPLIANCE WITH PERFORMANCE PLAN REQUIREMENTS.**

As part of the annual performance plan for each of the fiscal years 2003 and 2004 covering each program activity set forth in the budget of the United States Customs Service, as required under section 1115 of title 31, United States Code, the Commissioner of Customs shall establish performance goals, performance indicators, and comply with all other requirements contained in paragraphs (1) through (6) of subsection (a) of such section with respect to each of the activities to be carried out pursuant to sections 1121 of this title.

## CHAPTER 2—CHILD CYBER-SMUGGLING CENTER OF THE CUSTOMS SERVICE

**SEC. 1121. AUTHORIZATION OF APPROPRIATIONS FOR PROGRAM TO PREVENT CHILD PORNOGRAPHY/CHILD SEXUAL EXPLOITATION.**

(a) AUTHORIZATION OF APPROPRIATIONS.—There is authorized to be appropriated to the Customs Service \$10,000,000 for fiscal year 2003 to carry out the program to prevent child pornography/child sexual exploitation established by the Child Cyber-Smuggling Center of the Customs Service.

(b) USE OF AMOUNTS FOR CHILD PORNOGRAPHY CYBER TIPLINE.—Of the amount appropriated under subsection (a), the Customs Service shall provide 3.75 percent of such amount to the National Center for Missing and Exploited Children for the operation of the child pornography cyber tipline of the Center and for increased public awareness of the tipline.

## CHAPTER 3—MISCELLANEOUS PROVISIONS

**SEC. 1131. ADDITIONAL CUSTOMS SERVICE OFFICERS FOR UNITED STATES-CANADA BORDER.**

Of the amount made available for fiscal year 2003 under paragraphs (1) and (2)(A) of section 301(b) of the Customs Procedural Reform and Simplification Act of 1978 (19 U.S.C.

2075(b)), as amended by section 1111 of this title, \$25,000,000 shall be available until expended for the Customs Service to hire approximately 285 additional Customs Service officers to address the needs of the offices and ports along the United States-Canada border.

**SEC. 1132. STUDY AND REPORT RELATING TO PERSONNEL PRACTICES OF THE CUSTOMS SERVICE.**

(a) **STUDY.**—The Commissioner of Customs shall conduct a study of current personnel practices of the Customs Service, including an overview of performance standards and the effect and impact of the collective bargaining process on drug interdiction efforts of the Customs Service and a comparison of duty rotation policies of the Customs Service and other Federal agencies that employ similarly-situated personnel.

(b) **REPORT.**—Not later than 120 days after the date of enactment of this Act, the Commissioner of Customs shall submit to the Committee on Ways and Means of the House of Representatives and the Committee on Finance of the Senate a report containing the results of the study conducted under subsection (a).

**SEC. 1133. STUDY AND REPORT RELATING TO ACCOUNTING AND AUDITING PROCEDURES OF THE CUSTOMS SERVICE.**

(a) **STUDY.**—(1) The Commissioner of Customs shall conduct a study of actions by the Customs Service to ensure that appropriate training is being provided to Customs Service personnel who are responsible for financial auditing of importers.

(2) In conducting the study, the Commissioner—

(A) shall specifically identify those actions taken to comply with provisions of law that protect the privacy and trade secrets of importers, such as section 552(b) of title 5, United States Code, and section 1905 of title 18, United States Code; and

(B) shall provide for public notice and comment relating to verification of the actions described in subparagraph (A).

(b) **REPORT.**—Not later than 6 months after the date of enactment of this Act, the Commissioner of Customs shall submit to the Committee on Ways and Means of the House of Representatives and the Committee on Finance of the Senate a report containing the results of the study conducted under subsection (a).

**SEC. 1134. ESTABLISHMENT AND IMPLEMENTATION OF COST ACCOUNTING SYSTEM; REPORTS.**

(a) **ESTABLISHMENT AND IMPLEMENTATION.**—(1) **IN GENERAL.**—Not later than September 30, 2003, the Commissioner of Customs shall, in accordance with the audit of the Customs Service's fiscal years 2000 and 1999 financial statements (as contained in the report of the Office of the Inspector General of the Department of the Treasury issued on February 23, 2001), establish and implement a cost accounting system for expenses incurred in both commercial and noncommercial operations of the Customs Service.

(2) **ADDITIONAL REQUIREMENT.**—The cost accounting system described in paragraph (1) shall provide for an identification of expenses based on the type of operation, the port at which the operation took place, the amount of time spent on the operation by personnel of the Customs Service, and an identification of expenses based on any other appropriate classification necessary to provide for an accurate and complete accounting of the expenses.

(b) **REPORTS.**—Beginning on the date of enactment of this Act and ending on the date on which the cost accounting system described in subsection (a) is fully implemented, the Commissioner of Customs shall prepare and submit to Congress on a quar-

terly basis a report on the progress of implementing the cost accounting system pursuant to subsection (a).

**SEC. 1135. STUDY AND REPORT RELATING TO TIMELINESS OF PROSPECTIVE RULINGS.**

(a) **STUDY.**—The Comptroller General shall conduct a study on the extent to which the Office of Regulations and Rulings of the Customs Service has made improvements to decrease the amount of time to issue prospective rulings from the date on which a request for the ruling is received by the Customs Service.

(b) **REPORT.**—Not later than 1 year after the date of enactment of this Act, the Comptroller General shall submit to the Committee on Ways and Means of the House of Representatives and the Committee on Finance of the Senate a report containing the results of the study conducted under subsection (a).

(c) **DEFINITION.**—In this section, the term “prospective ruling” means a ruling that is requested by an importer on goods that are proposed to be imported into the United States and that relates to the proper classification, valuation, or marking of such goods.

**SEC. 1136. STUDY AND REPORT RELATING TO CUSTOMS USER FEES.**

(a) **STUDY.**—The Comptroller General shall conduct a study on the extent to which the amount of each customs user fee imposed under section 13031(a) of the Consolidated Omnibus Budget Reconciliation Act of 1985 (19 U.S.C. 58c(a)) is commensurate with the level of services provided by the Customs Service relating to the fee so imposed.

(b) **REPORT.**—Not later than 120 days after the date of enactment of this Act, the Comptroller General shall submit to the Committee on Ways and Means of the House of Representatives and the Committee on Finance of the Senate a report in classified form containing—

(1) the results of the study conducted under subsection (a); and

(2) recommendations for the appropriate amount of the customs user fees if such results indicate that the fees are not commensurate with the level of services provided by the Customs Service.

**CHAPTER 4—ANTITERRORISM PROVISIONS**

**SEC. 1141. EMERGENCY ADJUSTMENTS TO FEES, PORTS OF ENTRY, OR STAFFING OF THE CUSTOMS SERVICE.**

Section 318 of the Tariff Act of 1930 (19 U.S.C. 1318) is amended—

(1) by striking “Whenever the President” and inserting “(a) Whenever the President”; and

(2) by adding at the end the following: “(b)(1) Notwithstanding any other provision of law, the Secretary of the Treasury, when necessary to respond to a national emergency declared under the National Emergencies Act (50 U.S.C. 1601 et seq.) or to a specific threat to human life or national interests, is authorized to take the following actions on a temporary basis: “(A) Eliminate, consolidate, or relocate any office or port of entry of the Customs Service.

“(B) Modify hours of service, alter services rendered at any location, or reduce the number of employees at any location.

“(C) Take any other action that may be necessary to directly respond to the national emergency or specific threat.

“(2) Notwithstanding any other provision of law, the Commissioner of Customs, when necessary to respond to a specific threat to human life or national interests, is authorized to close temporarily any Customs office or port of entry or take any other lesser ac-

tion that may be necessary to respond to the specific threat.

“(3) The Secretary of the Treasury or the Commissioner of Customs, as the case may be, shall notify the Committee on Ways and Means of the House of Representatives and the Committee on Finance of the Senate not later than 72 hours after taking any action under paragraph (1) or (2).”

**SEC. 1142. MANDATORY ADVANCED ELECTRONIC INFORMATION FOR CARGO AND PASSENGERS.**

(a) **CARGO INFORMATION.**—

(1) **IN GENERAL.**—Section 431(b) of the Tariff Act of 1930 (19 U.S.C. 1431(b)) is amended—

(A) in the first sentence, by striking “Any manifest” and inserting “(1) Any manifest”; and

(B) by adding at the end the following:

“(2) In addition to any other requirement under this section, for each land, air, or vessel carrier required to make entry or obtain clearance under the customs laws of the United States, the pilot, the master, operator, or owner of such carrier (or the authorized agent of such operator or owner) shall provide by electronic transmission cargo manifest information in advance of such entry or clearance in such manner, time, and form as prescribed under regulations by the Secretary. The Secretary may exclude any class of land, air, or vessel carrier for which the Secretary concludes the requirements of this subparagraph are not necessary.”

(2) **CONFORMING AMENDMENTS.**—Subparagraphs (A) and (C) of section 431(d)(1) of such Act are each amended by inserting before the semicolon “or subsection (b)(2)”.

(b) **PASSENGER INFORMATION.**—Part II of title IV of the Tariff Act of 1930 (19 U.S.C. 1431 et seq.) is amended by inserting after section 431 the following:

**“SEC. 432. PASSENGER AND CREW MANIFEST INFORMATION REQUIRED FOR LAND, AIR, OR VESSEL CARRIERS.**

“(a) **IN GENERAL.**—For every person arriving or departing on a land, air, or vessel carrier required to make entry or obtain clearance under the customs laws of the United States, the pilot, the master, operator, or owner of such carrier (or the authorized agent of such operator or owner) shall provide by electronic transmission manifest information described in subsection (b) in advance of such entry or clearance in such manner, time, and form as prescribed under regulations by the Secretary.

“(b) **INFORMATION DESCRIBED.**—The information described in this subsection shall include for each person described in subsection (a), the person’s—

“(1) full name;

“(2) date of birth and citizenship;

“(3) gender;

“(4) passport number and country of issuance;

“(5) United States visa number or resident alien card number, as applicable;

“(6) passenger name record; and

“(7) such additional information that the Secretary, by regulation, determines is reasonably necessary to ensure aviation and maritime safety pursuant to the laws enforced or administered by the Customs Service.”

(c) **DEFINITION.**—Section 401 of the Tariff Act of 1930 (19 U.S.C. 1401) is amended by adding at the end the following:

“(t) The term ‘land, air, or vessel carrier’ means a land, air, or vessel carrier, as the case may be, that transports goods or passengers for payment or other consideration, including money or services rendered.”

(d) **EFFECTIVE DATE.**—The amendments made by this section shall take effect beginning 45 days after the date of enactment of this Act.

**SEC. 1143. BORDER SEARCH AUTHORITY FOR CERTAIN CONTRABAND IN OUTBOUND MAIL.**

The Tariff Act of 1930 is amended by inserting after section 582 the following:

**“SEC. 583. EXAMINATION OF OUTBOUND MAIL.**

“(a) EXAMINATION.—

“(1) IN GENERAL.—For purposes of ensuring compliance with the Customs laws of the United States and other laws enforced by the Customs Service, including the provisions of law described in paragraph (2), a Customs officer may, subject to the provisions of this section, stop and search at the border, without a search warrant, mail of domestic origin transmitted for export by the United States Postal Service and foreign mail transiting the United States that is being imported or exported by the United States Postal Service.

“(2) PROVISIONS OF LAW DESCRIBED.—The provisions of law described in this paragraph are the following:

“(A) Section 5316 of title 31, United States Code (relating to reports on exporting and importing monetary instruments).

“(B) Sections 1461, 1463, 1465, and 1466 and chapter 110 of title 18, United States Code (relating to obscenity and child pornography).

“(C) Section 1003 of the Controlled Substances Import and Export Act (21 U.S.C. 953; relating to exportation of controlled substances).

“(D) The Export Administration Act of 1979 (50 U.S.C. App. 2401 et seq.).

“(E) Section 38 of the Arms Export Control Act (22 U.S.C. 2778).

“(F) The International Emergency Economic Powers Act (50 U.S.C. 1701 et seq.).

“(b) SEARCH OF MAIL NOT SEALED AGAINST INSPECTION AND OTHER MAIL.—Mail not sealed against inspection under the postal laws and regulations of the United States, mail which bears a customs declaration, and mail with respect to which the sender or addressee has consented in writing to search, may be searched by a Customs officer.

“(c) SEARCH OF MAIL SEALED AGAINST INSPECTION.—(1) Mail sealed against inspection under the postal laws and regulations of the United States may be searched by a Customs officer, subject to paragraph (2), upon reasonable cause to suspect that such mail contains one or more of the following:

“(A) Monetary instruments, as defined in section 1956 of title 18, United States Code.

“(B) A weapon of mass destruction, as defined in section 2332a(b) of title 18, United States Code.

“(C) A drug or other substance listed in schedule I, II, III, or IV in section 202 of the Controlled Substances Act (21 U.S.C. 812).

“(D) National defense and related information transmitted in violation of any of sections 793 through 798 of title 18, United States Code.

“(E) Merchandise mailed in violation of section 1715 or 1716 of title 18, United States Code.

“(F) Merchandise mailed in violation of any provision of chapter 71 (relating to obscenity) or chapter 110 (relating to sexual exploitation and other abuse of children) of title 18, United States Code.

“(G) Merchandise mailed in violation of the Export Administration Act of 1979 (50 U.S.C. App. 2401 et seq.).

“(H) Merchandise mailed in violation of section 38 of the Arms Export Control Act (22 U.S.C. 2778).

“(I) Merchandise mailed in violation of the International Emergency Economic Powers Act (50 U.S.C. 1701 et seq.).

“(J) Merchandise mailed in violation of the Trading with the Enemy Act (50 U.S.C. App. 1 et seq.).

“(K) Merchandise subject to any other law enforced by the Customs Service.

“(2) No person acting under authority of paragraph (1) shall read, or authorize any other person to read, any correspondence contained in mail sealed against inspection unless prior to so reading—

“(A) a search warrant has been issued pursuant to Rule 41, Federal Rules of Criminal Procedure; or

“(B) the sender or addressee has given written authorization for such reading.”.

**SEC. 1144. AUTHORIZATION OF APPROPRIATIONS FOR REESTABLISHMENT OF CUSTOMS OPERATIONS IN NEW YORK CITY.**

(a) AUTHORIZATION OF APPROPRIATIONS.—

(1) IN GENERAL.—There is authorized to be appropriated for the reestablishment of operations of the Customs Service in New York, New York, such sums as may be necessary for fiscal year 2003.

(2) OPERATIONS DESCRIBED.—The operations referred to in paragraph (1) include, but are not limited to, the following:

(A) Operations relating to the Port Director of New York City, the New York Customs Management Center (including the Director of Field Operations), and the Special Agent-In-Charge for New York.

(B) Commercial operations, including textile enforcement operations and salaries and expenses of—

(i) trade specialists who determine the origin and value of merchandise;

(ii) analysts who monitor the entry data into the United States of textiles and textile products; and

(iii) Customs officials who work with foreign governments to examine textile makers and verify entry information.

(b) AVAILABILITY.—Amounts appropriated pursuant to the authorization of appropriations under subsection (a) are authorized to remain available until expended.

**CHAPTER 5—TEXTILE TRANSSHIPMENT PROVISIONS****SEC. 1151. GAO AUDIT OF TEXTILE TRANSSHIPMENT MONITORING BY CUSTOMS SERVICE.**

(a) GAO AUDIT.—The Comptroller General of the United States shall conduct an audit of the system established and carried out by the Customs Service to monitor textile transshipment.

(b) REPORT.—Not later than 9 months after the date of enactment of this Act, the Comptroller General shall submit to the Committee on Ways and Means of the House of Representatives and Committee on Finance of the Senate a report that contains the results of the study conducted under subsection (a), including recommendations for improvements to the transshipment monitoring system if applicable.

(c) TRANSSHIPMENT DESCRIBED.—Transshipment within the meaning of this section has occurred when preferential treatment under any provision of law has been claimed for a textile or apparel article on the basis of material false information concerning the country of origin, manufacture, processing, or assembly of the article or any of its components. For purposes of the preceding sentence, false information is material if disclosure of the true information would mean or would have meant that the article is or was ineligible for preferential treatment under the provision of law in question.

**SEC. 1152. AUTHORIZATION OF APPROPRIATIONS FOR TEXTILE TRANSSHIPMENT ENFORCEMENT OPERATIONS.**

(a) AUTHORIZATION OF APPROPRIATIONS.—

(1) IN GENERAL.—There is authorized to be appropriated for textile transshipment enforcement operations of the Customs Service \$9,500,000 for fiscal year 2003.

(2) AVAILABILITY.—Amounts appropriated pursuant to the authorization of appropriations under paragraph (1) are authorized to remain available until expended.

(b) USE OF FUNDS.—Of the amount appropriated pursuant to the authorization of appropriations under subsection (a), the following amounts are authorized to be made available for the following purposes:

(1) IMPORT SPECIALISTS.—\$1,463,000 for 21 Customs import specialists to be assigned to selected ports for documentation review to support detentions and exclusions and 1 additional Customs import specialist assigned to the Customs headquarters textile program to administer the program and provide oversight.

(2) INSPECTORS.—\$652,080 for 10 Customs inspectors to be assigned to selected ports to examine targeted high-risk shipments.

(3) INVESTIGATORS.—(A) \$1,165,380 for 10 investigators to be assigned to selected ports to investigate instances of smuggling, quota and trade agreement circumvention, and use of counterfeit visas to enter inadmissible goods.

(B) \$149,603 for 1 investigator to be assigned to Customs headquarters textile program to coordinate and ensure implementation of textile production verification team results from an investigation perspective.

(4) INTERNATIONAL TRADE SPECIALISTS.—\$226,500 for 3 international trade specialists to be assigned to Customs headquarters to be dedicated to illegal textile transshipment policy issues and other free trade agreement enforcement issues.

(5) PERMANENT IMPORT SPECIALISTS FOR HONG KONG.—\$500,000 for 2 permanent import specialist positions and \$500,000 for 2 investigators to be assigned to Hong Kong to work with Hong Kong and other government authorities in Southeast Asia to assist such authorities pursue proactive enforcement of bilateral trade agreements.

(6) VARIOUS PERMANENT TRADE POSITIONS.—\$3,500,000 for the following:

(A) 2 permanent positions to be assigned to the Customs attaché office in Central America to address trade enforcement issues for that region.

(B) 2 permanent positions to be assigned to the Customs attaché office in South Africa to address trade enforcement issues pursuant to the African Growth and Opportunity Act (title I of Public Law 106-200).

(C) 4 permanent positions to be assigned to the Customs attaché office in Mexico to address the threat of illegal textile transshipment through Mexico and other related issues under the North American Free Trade Agreement Act.

(D) 2 permanent positions to be assigned to the Customs attaché office in Seoul, South Korea, to address the trade issues in the geographic region.

(E) 2 permanent positions to be assigned to the proposed Customs attaché office in New Delhi, India, to address the threat of illegal textile transshipment and other trade enforcement issues.

(F) 2 permanent positions to be assigned to the Customs attaché office in Rome, Italy, to address trade enforcement issues in the geographic region, including issues under free trade agreements with Jordan and Israel.

(7) ATTORNEYS.—\$179,886 for 2 attorneys for the Office of the Chief Counsel of the Customs Service to pursue cases regarding illegal textile transshipment.

(8) AUDITORS.—\$510,000 for 6 Customs auditors to perform internal control reviews and document and record reviews of suspect importers.

(9) ADDITIONAL TRAVEL FUNDS.—\$250,000 for deployment of additional textile production verification teams to sub-Saharan Africa.

(10) TRAINING.—(A) \$75,000 for training of Customs personnel.

(B) \$200,000 for training for foreign counterparts in risk management analytical techniques and for teaching factory inspection techniques, model law Development, and enforcement techniques.

(1) OUTREACH.—\$60,000 for outreach efforts to United States importers.

**SEC. 1153. IMPLEMENTATION OF THE AFRICAN GROWTH AND OPPORTUNITY ACT.**

Of the amount made available for fiscal year 2003 under section 301(b)(2)(A) of the Customs Procedural Reform and Simplification Act of 1978 (19 U.S.C. 2075(b)(2)(A)), as amended by section 1111(b)(1) of this title, \$1,317,000 shall be available until expended for the Customs Service to provide technical assistance to help sub-Saharan Africa countries develop and implement effective visa and anti-transshipment systems as required by the African Growth and Opportunity Act (title I of Public Law 106-200), as follows:

(1) TRAVEL FUNDS.—\$600,000 for import specialists, special agents, and other qualified Customs personnel to travel to sub-Saharan Africa countries to provide technical assistance in developing and implementing effective visa and anti-transshipment systems.

(2) IMPORT SPECIALISTS.—\$266,000 for 4 import specialists to be assigned to Customs headquarters to be dedicated to providing technical assistance to sub-Saharan African countries for developing and implementing effective visa and anti-transshipment systems.

(3) DATA RECONCILIATION ANALYSTS.—\$151,000 for 2 data reconciliation analysts to review apparel shipments.

(4) SPECIAL AGENTS.—\$300,000 for 2 special agents to be assigned to Customs headquarters to be available to provide technical assistance to sub-Saharan African countries in the performance of investigations and other enforcement initiatives.

**Subtitle B—Office of the United States Trade Representative**

**SEC. 1161. AUTHORIZATION OF APPROPRIATIONS.**

(a) IN GENERAL.—Section 141(g)(1) of the Trade Act of 1974 (19 U.S.C. 2171(g)(1)) is amended—

(1) in subparagraph (A)—  
(A) in the matter preceding clause (i), by striking “not to exceed”;

(B) in clause (i) to read as follows:  
“(i) \$30,000,000 for fiscal year 2003.”; and

(C) in clause (ii) to read as follows:  
“(ii) \$31,000,000 for fiscal year 2004.”; and

(2) in subparagraph (B)—  
(A) in clause (i), by adding “and” at the end;

(B) by striking clause (ii); and  
(C) by redesignating clause (iii) as clause (ii).

(b) SUBMISSION OF OUT-YEAR BUDGET PROJECTIONS.—Section 141(g) of the Trade Act of 1974 (19 U.S.C. 2171(g)) is amended by adding at the end the following:

“(3) By not later than the date on which the President submits to Congress the budget of the United States Government for a fiscal year, the United States Trade Representative shall submit to the Committee on Ways and Means of the House of Representatives and the Committee on Finance of the Senate the projected amount of funds for the succeeding fiscal year that will be necessary for the Office to carry out its functions.”.

(c) ADDITIONAL STAFF FOR OFFICE OF ASSISTANT U.S. TRADE REPRESENTATIVE FOR CONGRESSIONAL AFFAIRS.—

(1) IN GENERAL.—There is authorized to be appropriated such sums as may be necessary for fiscal year 2003 for the salaries and expenses of two additional legislative specialist employee positions within the Office of the Assistant United States Trade Representative for Congressional Affairs.

(2) AVAILABILITY.—Amounts appropriated pursuant to the authorization of appropriations under paragraph (1) are authorized to remain available until expended.

**Subtitle C—United States International Trade Commission**

**SEC. 1171. AUTHORIZATION OF APPROPRIATIONS.**

(a) IN GENERAL.—Section 330(e)(2)(A) of the Tariff Act of 1930 (19 U.S.C. 1330(e)(2)) is amended—

(1) in clause (i) to read as follows:  
“(i) \$51,400,000 for fiscal year 2003.”; and

(2) in clause (ii) to read as follows:  
“(ii) \$53,400,000 for fiscal year 2004.”.

(b) SUBMISSION OF OUT-YEAR BUDGET PROJECTIONS.—Section 330(e) of the Tariff Act of 1930 (19 U.S.C. 1330(e)(2)) is amended by adding at the end the following:

“(4) By not later than the date on which the President submits to Congress the budget of the United States Government for a fiscal year, the Commission shall submit to the Committee on Ways and Means of the House of Representatives and the Committee on Finance of the Senate the projected amount of funds for the succeeding fiscal year that will be necessary for the Commission to carry out its functions.”.

**Subtitle D—Other Trade Provisions**

**SEC. 1181. INCREASE IN AGGREGATE VALUE OF ARTICLES EXEMPT FROM DUTY ACQUIRED ABROAD BY UNITED STATES RESIDENTS.**

(a) IN GENERAL.—Subheading 9804.00.65 of the Harmonized Tariff Schedule of the United States is amended in the article description column by striking “\$400” and inserting “\$800”.

(b) EFFECTIVE DATE.—The amendment made by subsection (a) shall take effect 90 days after the date of enactment of this Act.

**SEC. 1182. REGULATORY AUDIT PROCEDURES.**

Section 509(b) of the Tariff Act of 1930 (19 U.S.C. 1509(b)) is amended by adding at the end the following:

“(6)(A) If during the course of any audit concluded under this subsection, the Customs Service identifies overpayments of duties or fees or over-declarations of quantities or values that are within the time period and scope of the audit that the Customs Service has defined, then in calculating the loss of revenue or monetary penalties under section 592, the Customs Service shall treat the overpayments or over-declarations on finally liquidated entries as an offset to any underpayments or underdeclarations also identified on finally liquidated entries if such overpayments or over-declarations were not made by the person being audited for the purpose of violating any provision of law.  
“(B) Nothing in this paragraph shall be construed to authorize a refund not otherwise authorized under section 520.”.

**Subtitle E—Sense of Senate**

**SEC. 1191. SENSE OF SENATE.**

It is the sense of the Senate that fees collected for certain customs services (commonly referred to as “customs user fees”) provided for in section 13031 of the Consolidated Omnibus Budget Reconciliation Act of 1985 (19 U.S.C. 58c) may be used only for the operations and programs of the United States Customs Service.

**DIVISION B—BIPARTISAN TRADE PROMOTION AUTHORITY**

**TITLE XXI—TRADE PROMOTION AUTHORITY**

**SEC. 2101. SHORT TITLE; FINDINGS.**

(a) SHORT TITLE.—This title may be cited as the “Bipartisan Trade Promotion Authority Act of 2002”.

(b) FINDINGS.—Congress makes the following findings:

(1) The expansion of international trade is vital to the national security of the United

States. Trade is critical to the economic growth and strength of the United States and to its leadership in the world. Stable trading relationships promote security and prosperity. Trade agreements today serve the same purposes that security pacts played during the Cold War, binding nations together through a series of mutual rights and obligations. Leadership by the United States in international trade fosters open markets, democracy, and peace throughout the world.

(2) The national security of the United States depends on its economic security, which in turn is founded upon a vibrant and growing industrial base. Trade expansion has been the engine of economic growth. Trade agreements maximize opportunities for the critical sectors and building blocks of the economy of the United States, such as information technology, telecommunications and other leading technologies, basic industries, capital equipment, medical equipment, services, agriculture, environmental technology, and intellectual property. Trade will create new opportunities for the United States and preserve the unparalleled strength of the United States in economic, political, and military affairs. The United States, secured by expanding trade and economic opportunities, will meet the challenges of the twenty-first century.

(3) Support for continued trade expansion requires that dispute settlement procedures under international trade agreements not add to or diminish the rights and obligations provided in such agreements. Nevertheless, in several cases, dispute settlement panels and the WTO Appellate Body have added to obligations and diminished rights of the United States under WTO Agreements. In particular, dispute settlement panels and the Appellate Body have—

(A) given insufficient deference to the expertise and fact-finding of the Department of Commerce and the United States International Trade Commission;

(B) imposed an obligation concerning the casual relationship between increased imports into the United States and serious injury to domestic industry necessary to support a safeguard measure that is different from the obligation set forth in the applicable WTO Agreements;

(C) imposed an obligation concerning the exclusion from safeguards measures of products imported from countries party to a free trade agreement that is different from the obligation set forth in the applicable WTO Agreements;

(D) imposed obligations on the Department of Commerce with respect to the use of facts available in antidumping investigations that are different from the obligations set forth in the applicable WTO Agreements; and

(E) accorded insufficient deference to the Department of Commerce’s methodology for adjusting countervailing duties following the privatization of a subsidized foreign producer.

**SEC. 2102. TRADE NEGOTIATING OBJECTIVES.**

(a) OVERALL TRADE NEGOTIATING OBJECTIVES.—The overall trade negotiating objectives of the United States for agreements subject to the provisions of section 2103 are—

(1) to obtain more open, equitable, and reciprocal market access;

(2) to obtain the reduction or elimination of barriers and distortions that are directly related to trade and that decrease market opportunities for United States exports or otherwise distort United States trade;

(3) to further strengthen the system of international trading disciplines and procedures, including dispute settlement;

(4) to foster economic growth, raise living standards, and promote full employment in the United States and to enhance the global economy;

(5) to ensure that trade and environmental policies are mutually supportive and to seek to protect and preserve the environment and enhance the international means of doing so, while optimizing the use of the world's resources;

(6) to promote respect for worker rights and the rights of children consistent with core labor standards of the International Labor Organization (as defined in section 2113(2)) and an understanding of the relationship between trade and worker rights;

(7) to seek provisions in trade agreements under which parties to those agreements strive to ensure that they do not weaken or reduce the protections afforded in domestic environmental and labor laws as an encouragement for trade; and

(8) to ensure that trade agreements afford small businesses equal access to international markets, equitable trade benefits, expanded export market opportunities, and provide for the reduction or elimination of trade barriers that disproportionately impact small business.

(b) **PRINCIPAL TRADE NEGOTIATING OBJECTIVES.**—

(1) **TRADE BARRIERS AND DISTORTIONS.**—The principal negotiating objectives of the United States regarding trade barriers and other trade distortions are—

(A) to expand competitive market opportunities for United States exports and to obtain fairer and more open conditions of trade by reducing or eliminating tariff and nontariff barriers and policies and practices of foreign governments directly related to trade that decrease market opportunities for United States exports or otherwise distort United States trade; and

(B) to obtain reciprocal tariff and nontariff barrier elimination agreements, with particular attention to those tariff categories covered in section 111(b) of the Uruguay Round Agreements Act (19 U.S.C. 3521(b)).

(2) **TRADE IN SERVICES.**—The principal negotiating objective of the United States regarding trade in services is to reduce or eliminate barriers to international trade in services, including regulatory and other barriers that deny national treatment and market access or unreasonably restrict the establishment or operations of service suppliers.

(3) **FOREIGN INVESTMENT.**—Recognizing that United States law on the whole provides a high level of protection for investment, consistent with or greater than the level required by international law, the principal negotiating objectives of the United States regarding foreign investment are to reduce or eliminate artificial or trade-distorting barriers to trade-related foreign investment, while ensuring that United States investors in the United States are not accorded lesser rights than foreign investors in the United States, and to secure for investors important rights comparable to those that would be available under United States legal principles and practice, by—

(A) reducing or eliminating exceptions to the principle of national treatment;

(B) freeing the transfer of funds relating to investments;

(C) reducing or eliminating performance requirements, forced technology transfers, and other unreasonable barriers to the establishment and operation of investments;

(D) seeking to establish standards for expropriation and compensation for expropriation, consistent with United States legal principles and practice;

(E) seeking to establish standards for fair and equitable treatment consistent with United States legal principles and practice, including the principle of due process;

(F) providing meaningful procedures for resolving investment disputes;

(G) seeking to improve mechanisms used to resolve disputes between an investor and a government through—

(i) mechanisms to eliminate frivolous claims and to deter the filing of frivolous claims;

(ii) procedures to ensure the efficient selection of arbitrators and the expeditious disposition of claims;

(iii) procedures to enhance opportunities for public input into the formulation of government positions; and

(iv) establishment of a single appellate body to review decisions in investor-to-government disputes and thereby provide coherence to the interpretations of investment provisions in trade agreements; and

(H) ensuring the fullest measure of transparency in the dispute settlement mechanism, to the extent consistent with the need to protect information that is classified or business confidential, by—

(i) ensuring that all requests for dispute settlement are promptly made public;

(ii) ensuring that—

(I) all proceedings, submissions, findings, and decisions are promptly made public;

(II) all hearings are open to the public; and

(iii) establishing a mechanism for acceptance of amicus curiae submissions from businesses, unions, and nongovernmental organizations.

(4) **INTELLECTUAL PROPERTY.**—The principal negotiating objectives of the United States regarding trade-related intellectual property are—

(A) to further promote adequate and effective protection of intellectual property rights, including through—

(i) ensuring accelerated and full implementation of the Agreement on Trade-Related Aspects of Intellectual Property Rights referred to in section 101(d)(15) of the Uruguay Round Agreements Act (19 U.S.C. 3511(d)(15), particularly with respect to meeting enforcement obligations under that agreement; and

(ii) ensuring that the provisions of any multilateral or bilateral trade agreement governing intellectual property rights that is entered into by the United States reflect a standard of protection similar to that found in United States law;

(iii) providing strong protection for new and emerging technologies and new methods of transmitting and distributing products embodying intellectual property;

(iv) preventing or eliminating discrimination with respect to matters affecting the availability, acquisition, scope, maintenance, use, and enforcement of intellectual property rights;

(v) ensuring that standards of protection and enforcement keep pace with technological developments, and in particular ensuring that rightholders have the legal and technological means to control the use of their works through the Internet and other global communication media, and to prevent the unauthorized use of their works; and

(vi) providing strong enforcement of intellectual property rights, including through accessible, expeditious, and effective civil, administrative, and criminal enforcement mechanisms; and

(B) to secure fair, equitable, and non-discriminatory market access opportunities for United States persons that rely upon intellectual property protection.

(5) **TRANSPARENCY.**—The principal negotiating objective of the United States with respect to transparency is to obtain wider and broader application of the principle of transparency through—

(A) increased and more timely public access to information regarding trade issues and the activities of international trade institutions;

(b) increased openness at the WTO and other international trade fora by increasing public access to appropriate meetings, proceedings, and submissions, including with regard to dispute settlement and investment; and

(C) increased and more timely public access to all notifications and supporting documentation submitted by parties to the WTO.

(6) **ANTI-CORRUPTION.**—The principal negotiating objectives of the United States with respect to the use of money or other things of value to influence acts, decisions, or omissions of foreign governments or officials or to secure any improper advantage in a manner affecting trade are—

(A) to obtain high standards and appropriate domestic enforcement mechanisms applicable to persons from all countries participating in the applicable trade agreement that prohibit such attempts to influence acts, decisions, or omissions of foreign governments; and

(B) to ensure that such standards do not place United States persons at a competitive disadvantage in international trade.

(7) **IMPROVEMENT OF THE WTO AND MULTILATERAL TRADE AGREEMENTS.**—The principal negotiating objectives of the United States regarding the improvement of the World Trade Organization, the Uruguay Round Agreements, and other multilateral and bilateral trade agreements are—

(A) to achieve full implementation and extend the coverage of the World Trade Organization and such agreements to products, sectors, and conditions of trade not adequately covered; and

(B) to expand country participation in and enhancement of the Information Technology Agreement and other trade agreements.

(8) **REGULATORY PRACTICES.**—The principal negotiating objectives of the United States regarding the use of government regulation or other practices by foreign governments to provide a competitive advantage to their domestic producers, service providers, or investors and thereby reduce market access for United States goods, services, and investments are—

(A) to achieve increased transparency and opportunity for the participation of affected parties in the development of regulations;

(B) to require that proposed regulations be based on sound science, cost-benefit analysis, risk assessment, or other objective evidence;

(C) to establish consultative mechanisms among parties to trade agreements to promote increased transparency in developing guidelines, rules, regulations, and laws for government procurement and other regulatory regimes; and

(D) to achieve the elimination of government measures such as price controls and reference pricing which deny full market access for United States products.

(9) **ELECTRONIC COMMERCE.**—The principal negotiating objectives of the United States with respect to electronic commerce are—

(A) to ensure that current obligations, rules, disciplines, and commitments under the World Trade Organization apply to electronic commerce;

(B) to ensure that—

(i) electronically delivered goods and services receive no less favorable treatment under trade rules and commitments than like products delivered in physical form; and

(ii) the classification of such goods and services ensures the most liberal trade treatment possible;

(C) to ensure that governments refrain from implementing trade-related measures that impede electronic commerce;

(D) where legitimate policy objectives require domestic regulations that affect electronic commerce, to obtain commitments that any such regulations are the least restrictive on trade, nondiscriminatory, and

transparent, and promote an open market environment; and

(E) to extend the moratorium of the World Trade Organization on duties on electronic transmissions.

(10) RECIPROCAL TRADE IN AGRICULTURE.—

(A) IN GENERAL.—The principal negotiating objective of the United States with respect to agriculture is to obtain competitive opportunities for United States exports of agricultural commodities in foreign markets substantially equivalent to the competitive opportunities afforded foreign exports in United States markets and to achieve fairer and more open conditions of trade in bulk, specialty crop, and value-added commodities by—

(i) reducing or eliminating, by a date certain, tariffs or other charges that decrease market opportunities for United States exports—

(I) giving priority to those products that are subject to significantly higher tariffs or subsidy regimes of major producing countries; and

(II) providing reasonable adjustment periods for United States import-sensitive products, in close consultation with the Congress on such products before initiating tariff reduction negotiations;

(ii) reducing tariffs to levels that are the same as or lower than those in the United States;

(iii) seeking to eliminate all export subsidies on agricultural commodities while maintaining bona fide food aid and preserving United States agricultural market development and export credit programs that allow the United States to compete with other foreign export promotion efforts;

(iv) allowing the preservation of programs that support family farms and rural communities but do not distort trade;

(v) developing disciplines for domestic support programs, so that production that is in excess of domestic food security needs is sold at world prices;

(vi) eliminating Government policies that create price-depressing surpluses;

(vii) eliminating state trading enterprises whenever possible;

(viii) developing, strengthening, and clarifying rules and effective dispute settlement mechanisms to eliminate practices that unfairly decrease United States market access opportunities or distort agricultural markets to the detriment of the United States, particularly with respect to import-sensitive products, including—

(I) unfair or trade-distorting activities of state trading enterprises and other administrative mechanisms, with emphasis on requiring price transparency in the operation of state trading enterprises and such other mechanisms in order to end cross subsidization, price discrimination, and price undercutting;

(II) unjustified trade restrictions or commercial requirements, such as labeling, that affect new technologies, including biotechnology;

(III) unjustified sanitary or phytosanitary restrictions, including those not based on scientific principles in contravention of the Uruguay Round Agreements;

(IV) other unjustified technical barriers to trade; and

(V) restrictive rules in the administration of tariff rate quotas;

(ix) eliminating practices that adversely affect trade in perishable or cyclical products, while improving import relief mechanisms to recognize the unique characteristics of perishable and cyclical agriculture;

(x) ensuring that the use of import relief mechanisms for perishable and cyclical agriculture are as accessible and timely to growers in the United States as those mechanisms that are used by other countries;

(xi) taking into account whether a party to the negotiations has failed to adhere to the provisions of already existing trade agreements with the United States or has circumvented obligations under those agreements;

(xii) taking into account whether a product is subject to market distortions by reason of a failure of a major producing country to adhere to the provisions of already existing trade agreements with the United States or by the circumvention by that country of its obligations under those agreements;

(xiii) otherwise ensuring that countries that accede to the World Trade Organization have made meaningful market liberalization commitments in agriculture;

(xiv) taking into account the impact that agreements covering agriculture to which the United States is a party, including the North American Free Trade Agreement, have on the United States agricultural industry;

(xv) maintaining bona fide food assistance programs and preserving United States market development and export credit programs; and

(xvi) strive to complete a general multilateral round in the World Trade Organization by January 1, 2005, and seek the broadest market access possible in multilateral, regional, and bilateral negotiations, recognizing the effect that simultaneous sets of negotiations may have on United States import-sensitive commodities (including those subject to tariff-rate quotas).

(B) Consultation

(i) BEFORE COMMENCING NEGOTIATIONS.—Before commencing negotiations with respect to agriculture, the United States Trade Representative, in consultation with the Congress, shall seek to develop a position on the treatment of seasonal and perishable agricultural products to be employed in the negotiations in order to develop an international consensus on the treatment of seasonal or perishable agricultural products in investigations relating to dumping and safeguards and in any other relevant area.

(ii) DURING NEGOTIATIONS.—During any negotiations on agricultural subsidies, the United States Trade Representative shall seek to establish the common base year for calculating the Aggregated Measurement of Support (as defined in the Agreement on Agriculture) as the end of each country's Uruguay Round implementation period, as reported in each country's Uruguay Round market access schedule.

(iii) SCOPE OF OBJECTIVE.—The negotiating objective provided in subparagraph (A) applies with respect to agricultural matters to be addressed in any trade agreement entered into under section 2103 (a) or (b), including any trade agreement entered into under section 2103 (a) or (b) that provides for accession to a trade agreement to which the United States is already a party, such as the North American Free Trade Agreement and the United States-Canada Free Trade Agreement.

(11) LABOR AND THE ENVIRONMENT.—The principal negotiating objectives of the United States with respect to labor and the environment are—

(A) to ensure that a party to a trade agreement with the United States does not fail to effectively enforce its environmental or labor laws, through a sustained or recurring course of action or inaction, in a manner affecting trade between the United States and that party after entry into force of a trade agreement between those countries;

(B) to recognize that parties to a trade agreement retain the right to exercise discretion with respect to investigatory, prosecutorial, regulatory, and compliance matters and to make decisions regarding the allocation of resources to enforcement with re-

spect to other labor or environmental matters determined to have higher priorities, and to recognize that a country is effectively enforcing its laws if a course of action or inaction reflects a reasonable exercise of such discretion, or results from a bona fide decision regarding the allocation of resources and no retaliation may be authorized based on the exercise of these rights or the right to establish domestic labor standards and levels of environmental protection;

(C) to strengthen the capacity of United States trading partners to promote respect for core labor standards (as defined in section 2113(2));

(D) to strengthen the capacity of United States trading partners to protect the environment through the promotion of sustainable development;

(E) to reduce or eliminate government practices or policies that unduly threaten sustainable development;

(F) to seek market access, through the elimination of tariffs and nontariff barriers, for United States environmental technologies, goods, and services; and

(G) to ensure that labor, environmental, health, or safety policies and practices of the parties to trade agreements with the United States do not arbitrarily or unjustifiably discriminate against United States exports or serve as disguised barriers to trade.

(12) DISPUTE SETTLEMENT AND ENFORCEMENT.—The principal negotiating objectives of the United States with respect to dispute settlement and enforcement of trade agreements are—

(A) to seek provisions in trade agreements providing for resolution of disputes between governments under those trade agreements in an effective, timely, transparent, equitable, and reasoned manner, requiring determinations based on facts and the principles of the agreements, with the goal of increasing compliance with the agreements;

(B) to seek to strengthen the capacity of the Trade Policy Review Mechanism of the World Trade Organization to review compliance with commitments;

(C) to seek improved adherence by panels convened under the WTO Understanding on Rules and Procedures Governing the Settlement of Disputes and by the WTO Appellate Body to the standard of review applicable under the WTO Agreement involved in the dispute, including greater deference, where appropriate, to the fact finding and technical expertise of national investigating authorities;

(D) to seek provisions encouraging the early identification and settlement of disputes through consultation;

(E) to seek provisions to encourage the provision of trade-expanding compensation if a party to a dispute under the agreement does not come into compliance with its obligations under the agreement;

(F) to seek provisions to impose a penalty upon a party to a dispute under the agreement that—

(i) encourages compliance with the obligations of the agreement;

(ii) is appropriate to the parties, nature, subject matter, and scope of the violation; and

(iii) has the aim of not adversely affecting parties or interests not party to the dispute while maintaining the effectiveness of the enforcement mechanism; and

(G) to seek provisions that treat United States principal negotiating objectives equally with respect to—

(i) the ability to resort to dispute settlement under the applicable agreement;

(ii) the availability of equivalent dispute settlement procedures; and

(iii) the availability of equivalent remedies.

(13) **BORDER TAXES.**—The principal negotiating objective of the United States regarding border taxes is to obtain a revision of the WTO rules with respect to the treatment of border adjustments for internal taxes to redress the disadvantage to countries relying primarily on direct taxes for revenue rather than indirect taxes.

(14) **WTO EXTENDED NEGOTIATIONS.**—The principal negotiating objectives of the United States regarding trade in civil aircraft are those set forth in section 135(c) of the Uruguay Round Agreements Act (19 U.S.C. 3355(c)) and regarding rules of origin are the conclusion of an agreement described in section 132 of that Act (19 U.S.C. 3552).

(c) **PROMOTION OF CERTAIN PRIORITIES.**—In order to address and maintain United States competitiveness in the global economy, the President shall—

(1) seek greater cooperation between the WTO and the ILO;

(2) seek to establish consultative mechanisms among parties to trade agreements to strengthen the capacity of United States trading partners to promote respect for core labor standards (as defined in section 2113(2)), and report to the Committee on Ways and Means of the House of Representatives and the Committee on Finance of the Senate on the content and operation of such mechanisms;

(3) seek to establish consultative mechanisms among parties to trade agreements to strengthen the capacity of United States trading partners to develop and implement standards for the protection of the environment and human health based on sound science, and report to the Committee on Ways and Means of the House of Representatives and the Committee on Finance of the Senate on the content and operation of such mechanisms;

(4) conduct environmental reviews of future trade and investment agreements, consistent with Executive Order 13141 of November 16, 1999 and the relevant guidelines, and report to the Committee on Ways and Means of the House of Representatives and the Committee on Finance of the Senate on such reviews;

(5) review the impact of future trade agreements on United States employment, modeled after Executive Order 13141, and report to the Committee on Ways and Means of the House of Representatives and the Committee on Finance of the Senate on such review;

(6) take into account other legitimate United States domestic objectives including, but not limited to, the protection of legitimate health or safety, essential security, and consumer interests and the law;

(7) have the Secretary of Labor consult with any country seeking a trade agreement with the United States concerning that country's labor laws and provide technical assistance to that country if needed;

(8) in connection with any trade negotiations entered into under this Act, the President shall submit to the Committee on Ways and Means of the House of Representatives and the Committee on Finance of the Senate a meaningful labor rights report of the country, or countries, with respect to which the President is negotiating, on a time frame determined in accordance with section 2107(b)(2)(E);

(9)(A) preserve the ability of the United States to enforce rigorously its trade laws, including the antidumping, countervailing duty, and safeguard laws, and avoid agreements that lessen the effectiveness of domestic and international disciplines on unfair trade, especially dumping and subsidies, or that lessen the effectiveness of domestic and international safeguard provision, in order to ensure that United States workers, agricultural producers, and firms can compete

fully on fair terms and enjoy the benefits of reciprocal trade concessions; and

(B) address and remedy market distortions that lead to dumping and subsidization, including over-capacity, cartelization, and market-access barriers.

(10) continue to promote consideration of multilateral environmental agreements and consult with parties to such agreements regarding the consistency of any such agreement that includes trade measures with existing environmental exceptions under Article XX of the GATT 1994;

(11) report to the Committee on Ways and Means of the House of Representatives and the Committee on Finance of the Senate, not later than 12 months after the imposition of a penalty or remedy by the United States permitted by a trade agreement to which this title applies, on the effectiveness of the penalty or remedy applied under United States law in enforcing United States rights under the trade agreement; and

(12) seek to establish consultative mechanisms among parties to trade agreements to examine the trade consequences of significant and unanticipated currency movements and to scrutinize whether a foreign government engaged in a pattern of manipulating its currency to promote a competitive advantage in international trade.

The report required under paragraph (11) shall address whether the penalty or remedy was effective in changing the behavior of the targeted party and whether the penalty or remedy had any adverse impact on parties or interests not party to the dispute.

(d) **CONSULTATIONS.**—

(1) **CONSULTATIONS WITH CONGRESSIONAL ADVISERS.**—In the course of negotiations conducted under this title, the United States Trade Representative shall consult closely and on a timely basis with, and keep fully apprised of the negotiations, the Congressional Oversight Group convened under section 2107 and all committees of the House of Representatives and the Senate with jurisdiction over laws that would be affected by a trade agreement resulting from the negotiations.

(2) **CONSULTATION BEFORE AGREEMENT INITIALED.**—In the course of negotiations conducted under this title, the United States Trade Representative shall—

(A) consult closely and on a timely basis (including immediately before initialing an agreement) with, and keep fully apprised of the negotiations, the congressional advisers for trade policy and negotiations appointed under section 161 of the Trade Act of 1974 (19 U.S.C. 2211), the Committee on Ways and Means of the House of Representatives, the Committee on Finance of the Senate, and the Congressional Oversight Group convened under section 2107; and

(B) with regard to any negotiations and agreement relating to agricultural trade, also consult closely and on a timely basis (including immediately before initialing an agreement) with, and keep fully apprised of the negotiations, the Committee on Agriculture of the House of Representatives and the Committee on Agriculture, Nutrition, and Forestry of the Senate.

(e) **ADHERENCE TO OBLIGATIONS UNDER URUGUAY ROUND AGREEMENTS.**—In determining whether to enter into negotiations with a particular country, the President shall take into account the extent to which that country has implemented, or has accelerated the implementation of, its obligations under the Uruguay Round Agreements.

**SEC. 2103. TRADE AGREEMENTS AUTHORITY.**

(a) **AGREEMENTS REGARDING TARIFF BARRIERS.**—

(1) **IN GENERAL.**—Whenever the President determines that one or more existing duties

or other import restrictions of any foreign country or the United States are unduly burdening and restricting the foreign trade of the United States and that the purposes, policies, priorities, and objectives of this title will be promoted thereby, the President—

(A) may enter into trade agreements with foreign countries before—

(i) June 1, 2005; or

(ii) June 2, 2007, if trade authorities procedures are extended under subsection (c); and

(B) may, subject to paragraphs (2) and (3), proclaim—

(i) such modification or continuance of any existing duty,

(ii) such continuance of exiting duty-free or excise treatment, or

(iii) such additional duties, as the President determines to be required or appropriate to carry out any such trade agreement.

The President shall notify the Congress of the President's intention to enter into an agreement under this subsection.

(2) **LIMITATIONS.**—No proclamation may be made under paragraph (1) that—

(A) reduces any rate of duty (other than a rate of duty that does not exceed 5 percent ad valorem on the date of the enactment of this Act) to a rate of duty which is less than 50 percent of the rate of such duty that applies on such date of enactment;

(B) reduces the rate of duty below that applicable under the Uruguay Round Agreements, on any import sensitive agricultural product; or

(C) increases any rate of duty above the rate that applied on the date of the enactment of this Act.

(3) **AGGREGATE REDUCTION; EXEMPTION FROM STAGING.**—

(A) **AGGREGATE REDUCTION.**—Except as provided in subparagraph (B), the aggregate reduction in the rate of duty on any article which is in effect on any day pursuant to a trade agreement entered into under paragraph (1) shall not exceed the aggregate reduction which would have been in effect on such day if—

(i) a reduction of 3 percent ad valorem or a reduction of one-tenth of the total reduction, whichever is greater, had taken effect on the effective date of the first reduction proclaimed under paragraph (1) to carry out such agreement with respect to such article; and

(ii) a reduction equal to the amount applicable under clause (i) had taken effect at 1-year intervals after the effective date of such first reduction.

(B) **EXEMPTION FROM STAGING.**—No staging is required under subparagraph (A) with respect to a duty reduction that is proclaimed under paragraph (1) for an article of a kind that is not produced in the United States. The United States International Trade Commission shall advise the President of the identity of articles that may be exempted from staging under this subparagraph.

(4) **ROUNDING.**—If the President determines that such action will simplify the computation of reductions under paragraph (3), the President may round an annual reduction by an amount equal to the lesser of—

(A) the difference between the reduction without regard to this paragraph and the next lower whole number; or

(B) one-half of 1 percent ad valorem.

(5) **OTHER LIMITATIONS.**—A rate of duty reduction that may not be proclaimed by reason of paragraph (2) may take effect only if a provision authorizing such reduction is included within an implementing bill provided for under section 2105 and that bill is enacted into law.

(6) **OTHER TARIFF MODIFICATIONS.**—Notwithstanding paragraphs (1)(B), (2)(A), (2)(C), and

(3) through (5), and subject to the consultation and layover requirements of section 115 of the Uruguay Round Agreements Act, the President may proclaim the modification of any duty or staged rate reduction of any duty set forth in Schedule XX, as defined in section 2102(5) of that Act, if the United States agrees to such modification or staged rate reduction in a negotiation for the reciprocal elimination or harmonization of duties under the auspices of the World Trade Organization.

(7) **AUTHORITY UNDER URUGUAY ROUND AGREEMENTS ACT NOT AFFECTED.**—Nothing in this subsection shall limit the authority provided to the President under section 111(b) of the Uruguay Round Agreements Act (19 U.S.C. 3521(b)).

(b) **AGREEMENTS REGARDING TARIFF AND NON-TARIFF BARRIERS.**—

(1) **IN GENERAL.**—

(A) **DETERMINATION BY PRESIDENT.**—

Whenever the President determines that—

(i) one or more existing duties or any other import restriction of any foreign country or the United States or any other barrier to, or other distortion of, international trade unduly burdens or restricts the foreign trade of the United States or adversely affects the United States economy; or

(ii) the imposition of any such barrier or distortion is likely to result in such a burden, restriction, or effect;

and that the purposes, policies, priorities, and objectives of this title will be promoted thereby, the President may enter into a trade agreement described in subparagraph (B) during the period described in subparagraph (C).

(B) **AGREEMENT TO REDUCE OR ELIMINATE CERTAIN DISTORTION.**—The President may enter into a trade agreement under subparagraph (A) with foreign countries providing for—

(i) the reduction or elimination of a duty, restriction, barrier, or other distortion described in subparagraph (A), or

(ii) the prohibition of, or limitation on the imposition of, such barrier or other distortion.

(C) **TIME PERIOD.**—The President may enter into a trade agreement under this paragraph before—

(i) June 1, 2005; or

(ii) June 1, 2007, if trade authorities procedures are extended under subsection (c).

(2) **CONDITIONS.**—A trade agreement may be entered into under this subsection only if such agreement makes progress in meeting the applicable objectives described in section 2102 (a) and (b) and the President satisfies the conditions set forth in section 2104.

(3) **BILLS QUALIFYING FOR TRADE AUTHORITIES PROCEDURES.**—

(A) **APPLICATION OF EXPEDITED PROCEDURES.**—The provisions of section 151 of the Trade Act of 1972 (in this title referred to as “trade authorities procedures”) apply to a bill of either House of Congress which contains provisions described in subparagraph (B) to the same extent as such section 151 applies to implementing bills under that section. A bill to which this paragraph applies shall hereafter in this title be referred to as an “implementing bill”.

(B) **PROVISIONS DESCRIBED.**—The provisions referred to in subparagraph (A) are—

(i) a provision approving a trade agreement entered into under this subsection and approving the statement of administrative action, if any, proposed to implement such trade agreement; and

(ii) if changes in existing laws or new statutory authority are required to implement such trade agreement or agreements, provisions, necessary or appropriate to implement such trade agreement or agreements, either repealing or amending existing laws or providing new statutory authority.

(c) **EXTENSION DISAPPROVAL PROCESS FOR CONGRESSIONAL TRADE AUTHORITIES PROCEDURES.**—

(1) **IN GENERAL.**—Except as provided in section 2105(b)—

(A) the trade authorities procedures apply to implementing bills submitted with respect to trade agreements entered into under subsection (b) before July 1, 2005; and

(B) the trade authorities procedures shall be expanded to implementing bills submitted with respect to trade agreements entered into under subsection (b) after June 30, 2005, and before July 1, 2007, if (and only if)—

(i) the President requests such extension under paragraph (2); and

(ii) neither House of the Congress adopts an extension disapproval resolution under paragraph (5) before June 1, 2005.

(2) **REPORT TO CONGRESS BY THE PRESIDENT.**—If the President is of the opinion that the trade authorities procedures should be extended to implementing bills described in paragraph (1)(B), the President shall submit to Congress, not later than March 1, 2005, a written report that contains a request for such extension, together with—

(A) a description of all trade agreements that have been negotiated under subsection (b) and the anticipated schedule for submitting such agreements to the Congress for approval;

(B) a description of the progress that has been made in negotiations to achieve the purposes, policies, priorities, and objectives of this title, and a statement that such progress justifies the continuation of negotiations; and

(C) a statement of the reasons why the extension is needed to complete the negotiations.

(3) **OTHER REPORTS TO CONGRESS.**—

(A) **REPORT BY THE ADVISORY COMMITTEE.**—The President shall promptly inform the Advisory Committee for Trade Policy and Negotiations established under section 135 of the Trade Act of 1974 (19 U.S.C. 2155) of the President’s decision to submit a report to the Congress under paragraph (2). The Advisory Committee shall submit to the Congress as soon as practicable, but not later than May 1, 2005, a written report that contains—

(i) its views regarding the progress that has been made in negotiations to achieve the purposes, policies, priorities, and objectives of this title; and

(ii) a statement of its views, and the reasons therefor, regarding whether the extension requested under paragraph (2) should be approved or disapproved.

(B) **REPORT BY ITC.**—The President shall promptly inform the International Trade Commission of the President’s decision to submit a report to the Congress under paragraph (2). The International Trade Commission shall submit to the Congress as soon as practicable, but not later than May 1, 2005, a written report that contains a review and analysis of the economic impact on the United States of all trade agreements implemented between the date of enactment of this Act and the date on which the President decides to seek an extension requested under subparagraph (2).

(4) **STATE OF REPORTS.**—The reports submitted to the Congress under paragraphs (2) and (3), or any portion of such reports, may be classified to the extent the President determines appropriate.

(5) **EXTENSION DISAPPROVAL RESOLUTIONS.**—

(A) **DEFINITION.**—For purposes of paragraph (1), the term “extension disapproval resolution” means a resolution of either House of the Congress, the sole matter after the resolving clause of which is as follows: “That the \_\_\_\_\_ disapproves the request of the President for the extension, under section 2103(c)(1)(B)(i) of the Bipartisan Trade Pro-

motion Authority Act of 2002, of the trade authorities procedures under that Act to any implementing bill submitted with respect to any trade agreement entered into under section 2103(b) of that Act after June 30, 2005.”, with the blank space being filled with the name of the resolving House of the Congress.

(B) **INTRODUCTION.**—Extension disapproval resolutions.—

(i) may be introduced in either House of the Congress by any member of such House; and

(ii) shall be referred, in the House of Representatives, to the Committee on Ways and Means and, in addition, to the Committee on Rules.

(C) **APPLICATION OF SECTION 152 OF THE TRADE ACT OF 1974.**—The provisions of section 152 (d) and (e) of the Trade Act of 1974 (19 U.S.C. 2192 (d) and (e)) (relating to the floor consideration of certain resolutions in the House and Senate) apply to extension disapproval resolutions.

(D) **LIMITATIONS.**—It is not in order for—

(i) the Senate to consider any extension disapproval resolution not reported by the Committee on Finance;

(ii) the House of Representatives to consider any extension disapproval resolution not reported by the Committee on Ways and Means and, in addition, by the Committee on Rules; or

(iii) either House of the Congress to consider an extension disapproval resolution after June 30, 2005.

(d) **COMMENCEMENT OF NEGOTIATIONS.**—In order to contribute to the continued economic expansion of the United States, the President shall commence negotiations covering tariff and nontariff barriers affecting any industry, product, or service sector, and expand existing sectoral agreements to countries that are not parties to those agreements, in cases where the President determines that such negotiations are feasible and timely and would benefit the United States. Such sectors include agriculture, commercial services, intellectual property rights, industrial and capital goods, government procurement, information technology products, environmental technology and services, medical equipment and services, civil aircraft, and infrastructure products. In so doing, the President shall take into account all of the principal negotiating objectives set forth in section 2102(b).

**SEC. 2104. CONSULTATIONS AND ASSESSMENT.**

(a) **NOTICE AND CONSULTATION BEFORE NEGOTIATION.**—The President, with respect to any agreement that is subject to the provisions of section 2103(b), shall—

(1) provide, at least 90 calendar days before initiating negotiations, written notice to the Congress of the President’s intention to enter into the negotiations and set forth therein the date the President intends to initiate such negotiations, the specific United States objectives for the negotiations, and whether the President intends to seek an agreement, or changes to an existing agreement;

(2) before and after submission of the notice, consult regarding the negotiations with the Committee on Finance of the Senate and the Committee on Ways and Means of the House of Representatives, such other committees of the House and Senate as the President deems appropriate, and the Congressional Oversight group convened under section 2107; and

(3) upon the request of a majority of the members of the Congressional Oversight Group under section 2107(c), meet with the Congressional Oversight Group before initiating the negotiations or at any other time concerning the negotiations.

(b) **NEGOTIATIONS REGARDING AGRICULTURE AND FISHING INDUSTRY.**—

(1) IN GENERAL.—Before initiating or continuing negotiations the subject matter of which is directly related to the subject matter under section 2102(b)(10)(A)(i) with any country, the President shall assess whether United States tariffs on agricultural products that were bound under the Uruguay Round Agreements are lower than the tariffs bound by that country. In addition, the President shall consider whether the tariff levels bound and applied throughout the world with respect to imports from the United States are higher than United States tariffs and whether the negotiation provides an opportunity to address any such disparity. The President shall consult with the Committee on Ways and Means and the Committee on Agriculture of the House of Representatives and the Committee on Finance and the Committee on Agriculture, Nutrition, and Forestry of the Senate concerning the results of the assessment, whether it is appropriate for the United States to agree to further tariff reductions based on the conclusions reached in the assessment, and how all applicable negotiating objectives will be met.

(2) SPECIAL CONSULTANTS ON IMPORT SENSITIVE PRODUCTS.—

(A) IN GENERAL.—Before initiating negotiations with regard to agriculture, and, with respect to the Free Trade Area for the Americas and negotiations with regard to agriculture under the auspices of the World Trade Organization, as soon as practicable after the enactment of this Act, the United States Trade Representative shall—

(i) identify those agricultural products subject to tariff-rate quotas on the date of enactment of this Act, and agricultural products subject to tariff reductions by the United States as a result of the Uruguay Round Agreements, for which the rate of duty was reduced on January 1, 1995, to a rate which was not less than 97.5 percent of the rate of duty that applied to such article on December 31, 1994;

(ii) consult with the Committee on Ways and Means and the Committee on Agriculture of the House of Representatives and the Committee on Finance and the Committee on Agriculture, Nutrition, and Forestry of the Senate concerning—

(I) whether any further tariff reductions on the products identified under clause (i) should be appropriate, taking into account the impact of any such tariff reduction on the United States industry producing the product concerned;

(II) whether the products so identified face unjustified sanitary or phytosanitary restrictions, including those not based on scientific principles in contravention of the Uruguay Round Agreements; and

(III) whether the countries participating in the negotiations maintain export subsidies or other programs, policies, or practices that distort world trade in such products and the impact of such programs, policies, and practices on United States producers of the products;

(iii) request that the International Trade Commission prepare an assessment of the probable economic effects of any such tariff reduction on the United States industry producing the product concerned and on the United States economy as a whole; and

(iv) upon complying with clauses (i), (ii), and (iii), notify the Committee on Ways and Means and the Committee on Agriculture of the House of Representatives and the Committee on Finance and the Committee on Agriculture, Nutrition, and Forestry of the Senate of those products identified under clause (i) for which the Trade Representatives intends to seek tariff liberalization in the negotiations and the reasons for seeking such tariff liberalization.

(B) IDENTIFICATION OF ADDITIONAL AGRICULTURAL PRODUCTS.—If, after negotiations described in subparagraph (A) are commenced—

(i) the United States Trade Representative identifies any additional agricultural product described in subparagraph (A)(i) for tariff reductions which were not the subject of a notification under subparagraph (a)(iv), or

(ii) any additional agricultural product described in subparagraph (A)(i) is the subject of a request for tariff reductions by a party to the negotiations,

the Trade Representative shall, as soon as practicable, notify the committees referred to in subparagraph (a)(iv) of those products and the reasons for seeking such tariff reductions.

(3) NEGOTIATIONS REGARDING THE FISHING INDUSTRY.—Before initiating, or continuing, negotiations which directly relate to fish or shellfish trade with any country, the President shall consult with the Committee on Ways and Means and the Committee on Resources of the House of Representatives, and the Committee on Finance and the Committee on Commerce, Science, and Transportation of the Senate, and shall keep the Committees apprised of negotiations on an ongoing and timely basis.

(c) NEGOTIATIONS REGARDING TEXTILES.—Before initiating or continuing negotiations the subject matter of which is directly related to textiles and apparel products with any country, the President shall assess whether United States tariffs on textile and apparel products that were bound under the Uruguay Round Agreements are lower than the tariffs bound by that country and whether the negotiation provides an opportunity to address any such disparity. The President shall consult with the Committee on Ways and Means of the House of Representatives and the Committee on Finance of the Senate concerning the results of the assessment, whether it is appropriate for the United States to agree to further tariff reductions based on the conclusions reached in the assessment, and how all applicable negotiating objectives will be met.

(d) CONSULTATION WITH CONGRESS BEFORE AGREEMENTS ENTERED INTO.—

(1) CONSULTATION.—Before entering into any trade agreement under section 2103(b), the President shall consult with—

(A) the Committee on Ways and Means of the House of Representatives and the Committee on Finance of the Senate;

(B) each other committee of the House and the Senate, and each joint committee of the Congress, which has jurisdiction over legislation involving subject matters which would be affected by the trade agreement; and

(C) the Congressional Oversight Group convened under section 2107.

(2) SCOPE.—The consultation described in paragraph (1) shall include consultation with respect to—

(A) the nature of the agreement;

(B) how and to what extent the agreement will achieve the applicable purposes, policies, priorities, and objectives of this title; and

(C) the implementation of the agreement under section 2105, including the general effect of the agreement on existing laws.

(3) REPORT REGARDING UNITED STATES TRADE REMEDY LAWS.—

(A) CHANGES IN CERTAIN TRADE LAWS.—The President, at least 90 calendar days before the day on which the President enters into a trade agreement, shall notify the Committee on Ways and Means of the House of Representatives and the Committee on Finance of the Senate in writing of any amendments to title VII of the Tariff Act of 1930 or chapter 1 of title II of the Trade Act of 1974 that

the President proposes to include a bill implementing such trade agreement.

(B) EXPLANATION.—On the date that the President transmits the notification, the President also shall transmit to the Committees a report explaining—

(i) the President's reasons for believing that amendments to title VII of the Tariff Act of 1930 or to chapter 1 of title II of the Trade Act of 1974 are necessary to implement the trade agreement; and

(ii) the President's reasons for believing that such amendments are consistent with the purposes, policies, and objectives described in section 2102(c)(9).

(C) REPORT TO HOUSE.—Not later than 60 calendar days after the date on which the President transmits the notification described in subparagraph (A), the Chairman and ranking member of the Ways and Means Committee of the House of Representatives, based on consultations with the members of that Committee, shall issue to the House of Representatives a report stating whether the proposed amendments described in the President's notification are consistent with the purposes, policies, and objectives described in section 2102(c)(9). In the event that the Chairman and ranking member disagree with respect to one or more conclusions, the report shall contain the separate views of the Chairman and ranking member.

(D) REPORT TO SENATE.—Not later than 60 calendar days after the date on which the President transmits the notification described in subparagraph (A), the Chairman and ranking member of the Finance Committee of the Senate, based on consultations with the members of that Committee, shall issue to the Senate a report stating whether the proposed amendments described in the President's report are consistent with the purposes, policies, and objectives described in section 2102(c)(9). In the event that the Chairman and ranking member disagree with respect to one or more conclusions, the report shall contain the separate views of the Chairman and ranking member.

(e) ADVISORY COMMITTEE REPORTS.—The report required under section 135(e)(1) of the Trade Act of 1974 regarding any trade agreement entered into under section 2103 (a) or (b) of this title shall be provided to the President, the Congress, and the United States Trade Representative not later than 30 days after the date on which the President notifies the Congress under section 2103(a)(1) or 2105(a)(1)(A) of the President's intention to enter into the agreement.

(f) ITC ASSESSMENT.—

(1) IN GENERAL.—The President, at least 90 calendar days before the day on which the President enters into a trade agreement under section 2103(b), shall provide the International Trade Commission (referred to in this subsection as "the Commission") with the details of the agreement as it exists at that time and request the Commission to prepare and submit an assessment of the agreement as described in paragraph (2). Between the time the President makes the request under this paragraph and the time the Commission submits the assessment, the President shall keep the Commission current with respect to the details of the agreement.

(2) ITC ASSESSMENT.—Not later than 90 calendar days after the President enters into the agreement, the Commission shall submit to the President and the Congress a report assessing the likely impact of the agreement of the United States economy as a whole and on specific industry sectors, including the impact the agreement will have on the gross domestic product, exports and imports, aggregate employment and employment opportunities, the production, employment, and competitive position of industries likely to be significantly affected by the agreement,

and the interests of United States consumers.

(3) REVIEW OF EMPIRICAL LITERATURE.—In preparing the assessment, the Commission shall review available economic assessments regarding the agreement, including literature regarding any substantially equivalent proposed agreement, and shall provide in its assessment a description of the analyses used and conclusions drawn in such literature, and a discussion of areas of consensus and divergence between the various analyses and conclusions, including those of the Commission regarding the agreement.

**SEC. 2105. IMPLEMENTATION OF TRADE AGREEMENTS.**

(a) IN GENERAL.—

(1) NOTIFICATION AND SUBMISSION.—Any agreement entered into under section 2103(b) shall enter into force with respect to the United States if (and only if)—

(A) the President, at least 90 calendar days before the day on which the President enters into an agreement—

(i) notifies the House of Representatives and the Senate of the President's intention to enter into the agreement, and promptly thereafter publishes notice of such intention in the Federal Register; and

(ii) transmits to the Committee on Ways and Means of the House of Representatives and the Committee on Finance of the Senate the notification and report described in section 2104(d)(3) (A) and (B);

(B) within 60 days after entering into the agreement, the President submits to the Congress a description of those changes to existing laws that the President considers would be required in order to bring the United States into compliance with the agreement;

(C) after entering into the agreement, the President submits to the Congress, on a day on which both Houses of Congress are in session, a copy of the final legal text of the agreement, together with—

(i) a draft of an implementing bill described in section 2103(b)(3);

(ii) a statement of any administrative action proposed to implement the trade agreement; and

(iii) the supporting information described in paragraph (2); and

(D) the implementing bill is enacted into law.

(2) SUPPORTING INFORMATION.—The supporting information required under paragraph (1)(C)(iii) consists of—

(A) an explanation as to how the implementing bill and proposed administrative action will change or affect existing law; and

(B) a statement—

(i) asserting that the agreement makes progress in achieving the applicable purposes, policies, priorities, and objectives of this title; and

(ii) setting forth the reasons of the President regarding—

(I) how and to what extent the agreement makes progress in achieving the applicable purposes, policies, and objectives referred to in clause (i);

(II) whether and how the agreement changes provisions of an agreement previously negotiated;

(III) how the agreement serves the interests of United States commerce;

(IV) how the implementing bill meets the standards set forth in section 2103(b)(3);

(V) how and to what extent the agreement makes progress in achieving the applicable purposes, policies, and objectives referred to in section 2102(c) regarding the promotion of certain priorities; and

(VI) in the event that the reports described in section 2104(b)(3) (C) and (D) contain any findings that the proposed amendments are inconsistent with the purposes, policies, and

objectives described in section 2102(c)(9), an explanation as to why the President believes such findings to be incorrect.

(3) RECIPROCAL BENEFITS.—In order to ensure that a foreign country that is not a party to a trade agreement entered into under section 2103(b) does not receive benefits under the agreement unless the country is also subject to the obligations under the agreement, the implementing bill submitted with respect to the agreement shall provide that the benefits and obligations under the agreement apply only to the parties to the agreement, if such application is consistent with the terms of the agreement. The implementing bill may also provide that the benefits and obligations under the agreement do not apply uniformly to all parties to the agreement, if such application is consistent with the terms of the agreement.

(4) DISCLOSURE OF COMMITMENTS.—Any agreement or other understanding with a foreign government or governments (whether oral or in writing) that—

(A) relates to a trade agreement with respect to which Congress enacts implementing legislation under trade authorities procedures, and

(B) is not disclosed to Congress before legislation implementing that agreement is introduced in either House of Congress,

shall not be considered to be part of the agreement approved by Congress and shall have no force and effect under United States law or in any dispute settlement body.

(h) LIMITATIONS ON TRADE AUTHORITIES PROCEDURES.—

(1) FOR LACK OF NOTICE OR CONSULTATIONS.—

(A) IN GENERAL.—The trade authorities procedures shall not apply to any implementing bill submitted with respect to a trade agreement or trade agreements entered into under section 2103(h) if during the 60-day period beginning on the date that one House of Congress agrees to a procedural disapproval resolution for lack of notice or consultations with respect to such trade agreement or agreements, the other House separately agrees to a procedural disapproval resolution with respect to such trade agreement or agreements.

(B) PROCEDURAL DISAPPROVAL RESOLUTION.—(i) For purposes of this paragraph, the term “procedural disapproval resolution” means a resolution of either House of Congress, the sole matter after the resolving clause of which is as follows: “That the President has failed or refused to notify or consult in accordance with the Bipartisan Trade Promotion Authority Act of 2002 on negotiations with respect to \_\_\_\_\_ and, therefore, the trade authorities procedures under that Act shall not apply to any implementing bill submitted with respect to such trade agreement or agreements.”, with the blank space being filled with a description of the trade agreement or agreements with respect to which the President is considered to have failed or refused to notify or consult.

(ii) For purposes of clause (i), the President has “failed or refused to notify or consult in accordance with the Bipartisan Trade Promotion Authority Act of 2002” on negotiations with respect to a trade agreement or trade agreements if—

(I) the President has failed or refused to consult (as the case may be) in accordance with section 2104 or 2105 with respect to the negotiations, agreement, or agreements;

(II) guidelines under section 2107(b) have not been developed or met with respect to the negotiations, agreement, or agreements;

(III) the President has not met with the Congressional Oversight Group pursuant to a request made under section 2107(c) with respect to the negotiations, agreement, or agreements; or

(IV) the agreement or agreements fail to make progress in achieving the purposes, policies, priorities, and objectives of this title.

(C) PROCEDURES FOR CONSIDERING RESOLUTIONS.—(i) Procedural disapproval resolutions—

(I) in the House of Representatives—

(aa) may be introduced by any Member of the House;

(bb) shall be referred to the Committee on Ways and Means and, in addition, to the Committee on Rules; and

(c) may not be amended by either Committee; and

(II) in the Senate—

(aa) may be introduced by any Member of the Senate.

(bb) shall be referred to the Committee on Finance; and

(cc) may not be amended.

(i) The provisions of section 152 (d) and (e) of the Trade Act of 1974 (19 U.S.C. 2192 (d) and (e)) (relating to the floor consideration of certain resolutions in the House and Senate) apply to a procedural disapproval resolution introduced with respect to a trade agreement if no other procedural disapproval resolution with respect to that trade agreement has previously been considered under such provisions of section 152 of the Trade Act of 1974 in that House of Congress during that Congress.

(ii) It is not in order for the House of Representatives to consider any procedural disapproval resolution not reported by the Committee on Ways and Means and, in addition, by the Committee on Rules.

(iv) it is not in order for the Senate to consider any procedural disapproval resolution not reported by the Committee on Finance.

(2) FOR FAILURE TO MEET OTHER REQUIREMENTS.—Prior to December 31, 2002, the Secretary of Commerce shall transmit to Congress a report setting forth the strategy of the United States for correcting instances in which dispute settlement panels and the Appellate Body of the WTO have added to obligations or diminished rights of the United States, as described in section 2101(b)(3). Trade authorities procedures shall not apply to any implementing bill with respect to an agreement negotiated under the auspices of the WTO, unless the Secretary of Commerce has issued such report in a timely manner.

(c) RULES OF HOUSE OF REPRESENTATIVES AND SENATE.—Subsection (b) of this section and section 2103(c) are enacted by the Congress—

(1) as an exercise of the rulemaking power of the House of Representatives and the Senate, respectively, and as such are deemed a part of the rules of each House, respectively, and such procedures supersede other rules only to the extent that they are inconsistent with such other rules; and

(2) with the full recognition of the constitutional right of either House to change the rules (so far as relating to the procedures of that House) at any time, in the same manner, and to the same extent as any other rule of that House.

**SEC. 2106. TREATMENT OF CERTAIN TRADE AGREEMENTS FOR WHICH NEGOTIATIONS HAVE ALREADY BEGUN.**

(a) CERTAIN AGREEMENTS.—Notwithstanding the prenegotiation notification and consultation requirement described in section 2104(a), if an agreement to which section 2103(b) applies—

(1) is entered into under the auspices of the World Trade Organization,

(2) is entered into with Chile,

(3) is entered into with Singapore, or

(4) establishes a Free Trade Area for the Americas,

and results from negotiations that were commenced before the date of the enactment of this Act, subsection (b) shall apply.

(b) TREATMENT OF AGREEMENTS.—In the case of any agreement to which subsection (a) applies—

(1) the applicability of the trade authorities procedures to implementing bills shall be determined without regard to the requirements of section 2201(a) (relating only to 90 days notice prior to initiating negotiations), and any procedural disapproval resolution under section 2105(b)(1)(B) shall not be in order on the basis of a failure or refusal to comply with the provisions of section 2104(a); and

(2) the President shall, as soon as feasible after the enactment of this Act—

(A) notify the Congress of the negotiations described in subsection (a), the specific United States objectives in the negotiations, and whether the President is seeking a new agreement or changes to an existing agreement; and

(B) before and after submission of the notice, consult regarding the negotiations with the committees referred to in section 2104(a)(2) and the Congressional Oversight Group.

#### SEC. 2107. CONGRESSIONAL OVERSIGHT GROUP.

(a) MEMBERS AND FUNCTIONS.—

(1) IN GENERAL.—By not later than 60 days after the date of the enactment of this Act, and not later than 30 days after the convening of each Congress, the chairman of the Committee on Ways and Means of the House of Representatives and the chairman of the Committee on Finance of the Senate shall convene the Congressional Oversight Group.

(2) MEMBERSHIP FROM THE HOUSE.—In each Congress, the Congressional Oversight Group shall be comprised of the following Members of the House of Representatives:

(A) The chairman and ranking member of the Committee on Ways and Means, and 3 additional members of such Committee (not more than 2 of whom are members of the same political party).

(B) The chairman and ranking member, or their designees, of the committees of the House of Representatives which would have, under the Rules of the House of Representatives, jurisdiction over provisions of law affected by a trade agreement negotiations for which are conducted at any time during that Congress and to which this title would apply.

(3) MEMBERSHIP FROM THE SENATE.—In each Congress, the Congressional Oversight Group shall also be comprised of the following members of the Senate:

(A) The chairman and ranking Member of the Committee on Finance and 3 additional members of such Committee (not more than 2 of whom are members of the same political party).

(B) The chairman and ranking member, or their designees, of the committees of the Senate which would have, under the Rules of the Senate, jurisdiction over provisions of law affected by a trade agreement negotiations for which are conducted at any time during that Congress and to which this title would apply.

(4) ACCREDITATION.—Each member of the Congressional Oversight Group described in paragraph (2)(A) and (3)(A) shall be accredited by the United States Trade Representative on behalf of the President as official advisers to the United States delegation in negotiations for any trade agreement to which this title applies. Each member of the Congressional Oversight Group described in paragraph (2)(B) and (3)(B) shall be accredited by the United States Trade Representative on behalf of the President as official advisers to the United States delegation in the negotiations by reason of which the member is in the Congressional Oversight Group. The Congressional Oversight Group shall consult with and provide advice to the Trade Rep-

resentative regarding the formulation of specific objectives, negotiating strategies and positions, the development of the applicable trade agreement, and compliance and enforcement of the negotiated commitments under the trade agreement.

(5) CHAIR.—The Congressional Oversight Group shall be chaired by Chairman of the Committee on Ways and Means of the House of Representatives and the Chairman of the Committee on Finance of the Senate.

(b) GUIDELINES.—

(1) PURPOSE AND REVISION.—The United States Trade Representative, in consultation with the chairmen and ranking minority members of the Committee on Ways and Means of the House of Representatives and the Committee on Finance of the Senate—

(A) shall, within 120 days after the date of the enactment of this Act, develop written guidelines to facilitate the useful and timely exchange of information between the Trade Representative and the Congressional Oversight Group established under this section; and

(B) may make such revisions to the guidelines as may be necessary from time to time.

(2) CONTENT.—The guidelines developed under paragraph (1) shall provide for, among other things—

(A) regular, detailed briefings of the Congressional Oversight Group regarding negotiating objectives, including the promotion of certain priorities referred to in section 2102(c), and positions and the status of the applicable negotiations, beginning as soon as practicable after the Congressional Oversight Group is convened, with more frequent briefings as trade negotiations enter the final stage;

(B) access by members of the Congressional Oversight Group, and staff with proper security clearances, to pertinent documents relating to the negotiations, including classified materials;

(C) the closest practicable coordination between the Trade Representative and the Congressional Oversight Group at all critical periods during the negotiations, including at negotiation sites;

(D) after the applicable trade agreement is concluded, consultation regarding ongoing compliance and enforcement of negotiated commitments under the trade agreement; and

(E) the time frame for submitting the report required under section 2102(c)(8).

(c) REQUEST FOR MEETING.—Upon the request of a majority of the Congressional Oversight Group, the President shall meet with the Congressional Oversight Group before initiating negotiations with respect to a trade agreement, or at any other time concerning the negotiations.

#### SEC. 2108. ADDITIONAL IMPLEMENTATION AND ENFORCEMENT REQUIREMENTS.

(a) IN GENERAL.—At the time the President submits to the Congress the final text of an agreement pursuant to section 2105(a)(1)(C), the President shall also submit a plan for implementing and enforcing the agreement. The implementation and enforcement plan shall include the following:

(1) BORDER PERSONNEL REQUIREMENTS.—A description of additional personnel required at border entry points, including a list of additional customs and agricultural inspectors.

(2) AGENCY STAFFING REQUIREMENTS.—A description of additional personnel required by Federal agencies responsible for monitoring and implementing the trade agreement, including personnel required by the Office of the United States Trade Representative, the Department of Commerce, the Department of Agriculture (including additional personnel required to implement sanitary and phytosanitary measures in order to obtain market access for United States exports),

the Department of the Treasury, and such other agencies as may be necessary.

(3) CUSTOMS INFRASTRUCTURE REQUIREMENTS.—A description of the additional equipment and facilities needed by the United States Customs Service.

(4) IMPACT ON STATE AND LOCAL GOVERNMENTS.—A description of the impact the trade agreement will have on State and local governments as a result of increases in trade.

(5) COST ANALYSIS.—An analysis of the costs associated with each of the items listed in paragraphs (1) through (4).

(b) BUDGET SUBMISSION.—The President shall include a request for the resources necessary to support the plan described in subsection (a) in the first budget that the President submits to the Congress after the submission of the plan.

#### SEC. 2109. COMMITTEE STAFF.

The grant of trade promotion authority under this title is likely to increase the activities of the primary committees of jurisdiction in the area of international trade. In addition, the creation of the Congressional Oversight Group under section 2107 will increase the participation of a broader number of Members of Congress in the formulation of United States trade policy and oversight of the international trade agenda for the United States. The primary committees of jurisdiction should have adequate staff to accommodate these increases in activities.

#### SEC. 2110. CONFORMING AMENDMENTS.

(a) IN GENERAL.—Title I of the Trade Act of 1974 (19 U.S.C. 2111 et seq.) is amended as follows:

(1) IMPLEMENTING BILL.—

(A) Section 151(b)(1) (19 U.S.C. 2191(b)(1)) is amended by striking “section 1103(a)(1) of the Omnibus Trade and Competitiveness Act of 1988, or section 282 of the Uruguay Round Agreements Act” and inserting “section 282 of the Uruguay Round Agreements Act, or section 2105(a)(1) of the Bipartisan Trade Promotion Authority Act of 2002”.

(B) Section 151(c)(1) (19 U.S.C. 2191(c)(1)) is amended by striking “or section 282 of the Uruguay Round Agreements Act” and inserting “, section 282 of the Uruguay Round Agreements Act, or section 2105(a)(1) of the Bipartisan Trade Promotion Authority Act of 2002”.

(2) ADVICE FROM INTERNATIONAL TRADE COMMISSION.—Section 131 (19 U.S.C. 2151) is amended—

(A) in subsection (a)—

(i) in paragraph (1), by striking “section 123 of this Act or section 1102(a) or (c) of the Omnibus Trade and Competitiveness Act of 1988,” and inserting “section 123 of this Act or section 2103(a) or (b) of the Bipartisan Trade Promotion Authority Act of 2002,”; and

(ii) in paragraph (2), by striking “section 1102 (b) or (c) of the Omnibus Trade and Competitiveness Act of 1988” and inserting “section 2103(b) of the Bipartisan Trade Promotion Authority Act of 2002”;

(B) in subsection (b), by striking “section 1102(a)(3)(A)” and inserting “section 2103(a)(3)(A) of the Bipartisan Trade Promotion Authority Act of 2002,”; and

(C) in subsection (c), by striking “section 1102 of the Omnibus Trade and Competitiveness Act of 1988,” and inserting “section 2103 of the Bipartisan Trade Promotion Authority Act of 2002.”

(3) HEARINGS AND ADVICE.—Sections 132, 133(a), and 134(a) (19 U.S.C. 2152, 2153(a), and 2154(a)) are each amended by striking “section 1102 of the Omnibus Trade and Competitiveness Act of 1988,” each place it appears and inserting “section 2103 of the Bipartisan Trade Promotion Authority Act of 2002.”

(4) PREREQUISITES FOR OFFERS.—Section 134(b) (19 U.S.C. 2154(b)) is amended by striking “section 1102 of the Omnibus Trade and

Competitiveness Act of 1988' and inserting "section 2103 of the Bipartisan Trade Promotion Authority Act of 2002".

(5) ADVICE FROM PRIVATE AND PUBLIC SECTIONS.—Section 135 (19 U.S.C. 2155) is amended—

(A) in subsection (a)(1)(A), by striking "section 1102 of the Omnibus Trade and Competitiveness Act of 1988" and inserting "section 2103 of the Bipartisan Trade Promotion Authority Act of 2002";

(B) in subsection (e)(1)—

(i) by striking "section 1102 of the Omnibus Trade and Competitiveness Act of 1988" each place it appears and inserting "section 2103 of the Bipartisan Trade Promotion Authority Act of 2002"; and

(ii) by striking "not later than the date on which the President notifies the Congress under section 1103(a)(1)(A) of such Act of 1988 of his intention to enter into that agreement" and inserting "not later than the date that is 30 days after the date on which the President notifies the Congress under section 5(a)(1)(A) of the Bipartisan Trade Promotion Authority Act of 2002 of the President's intention to enter into the agreement"; and

(C) in subsection (e)(2), by striking "section 1101 of the Omnibus Trade and Competitiveness Act of 1988" and inserting "section 2102 of the Bipartisan Trade Promotion Authority Act of 2002".

(6) TRANSMISSION OF AGREEMENTS TO CONGRESS.—Section 162(a) and (19 U.S.C. 2212(a)) is amended by striking "or under section 1102 of the Omnibus Trade and Competitiveness Act of 1988" and inserting "or under section 2103 of the Bipartisan Trade Promotion Authority Act of 2002".

(b) APPLICATION OF CERTAIN PROVISIONS.—For purposes of applying sections 125, 126, and 127 of the Trade Act of 1974 (19 U.S.C. 2135, 2136(a), and 2137)—

(1) any trade agreement entered into under section 2103 shall be treated as an agreement entered into under section 101 or 102, as appropriate, of the Trade Act of 1974 (19 U.S.C. 2111 or 2112); and

(2) any proclamation or Executive order issued pursuant to a trade agreement entered into under section 2103 shall be treated as a proclamation or Executive order issued pursuant to a trade agreement entered into under section 102 of the Trade Act of 1974.

#### SEC. 2111. REPORT ON IMPACT OF TRADE PROMOTION AUTHORITY.

(a) IN GENERAL.—Not later than 1 year after the date of enactment of this Act, the International Trade Commission shall report to the Committee on Finance of the Senate and the Committee on Ways and Means of the House of Representatives regarding the economic impact on the United States of the trade agreements described in subsection (b).

(b) AGREEMENTS.—The trade agreements described in this subsection are:

(1) The United States-Israel Free Trade Agreement.

(2) The United States-Canada Free Trade Agreement.

(3) The North American Free Trade Agreement.

(4) The Uruguay Round Agreements.

(5) The Tokyo Round of Multilateral Trade Negotiations.

#### SEC. 2112. IDENTIFICATION OF SMALL BUSINESS ADVOCATE AT WTO.

(a) IN GENERAL.—The United States Trade Representative shall pursue the identification of a small business advocate at the World Trade Organization Secretariat to examine the impact of WTO agreements on the interests of small- and medium-sized enterprises, address the concerns of small- and medium-sized enterprises, and recommend ways to address those interests in trade negotiations involving the World Trade Organization.

(b) ASSISTANT TRADE REPRESENTATIVE.—The Assistant United States Trade Representative for Industry and Telecommunications shall be responsible for ensuring that the interests of small business are considered in all trade negotiations in accordance with the objective described in section 2102(a)(8). It is the sense of Congress that the small business functions should be reflected in the title of the Assistant United States Trade Representative assigned the responsibility for small business.

(c) REPORT.—Not later than 1 year after the date of enactment of this Act, and annually thereafter, the United States Trade Representative shall prepare and submit a report to the Committee on Finance of the Senate and the Committee on Ways and Means of the House of Representatives on the steps taken by the United States Trade Representative to pursue the identification of a small business advocate at the World Trade Organization.

#### SEC. 2113. DEFINITIONS.

In this title:

(1) AGREEMENT ON AGRICULTURE.—The term "Agreement on Agriculture" means the agreement referred to in section 101(d)(2) of the Uruguay Round Agreements Act (19 U.S.C. 3511 (d)(2)).

(2) CORE LABOR STANDARDS.—The term "core labor standards" means—

(A) the right of association;

(B) the right to organize and bargain collectively;

(C) a prohibition on the use of any form of forced or compulsory labor;

(D) a minimum age for the employment of children; and

(E) acceptable conditions of work with respect to minimum wages, hours of work, and occupational safety and health.

(3) GATT 1994.—The term "GATT 1994" has the meaning given that term in section 2 of the Uruguay Round Agreements Act (19 U.S.C. 3501).

(4) ILO.—The term "ILO" means the International Labor Organization.

(5) IMPORT SENSITIVE AGRICULTURAL PRODUCT.—The term "import sensitive agricultural product" means an agricultural product with respect to which, as a result of the Uruguay Round Agreements—

(A) the rate of duty was the subject of tariff reductions by the United States, and pursuant to such Agreements, was reduced on January 1, 1995, to a rate which was not less than 97.5 percent of the rate of duty that applied to such article on December 31, 1994; or

(B) became subject to a tariff-rate quota on or after January 1, 1995.

(6) UNITED STATES PERSON.—The term "United States person" means—

(A) a United States citizen;

(B) a partnership, corporation, or other legal entity organized under the laws of the United States; and

(C) a partnership, corporation, or other legal entity that is organized under the laws of a foreign country and is controlled by entities described in subparagraph (B) or United States citizens, or both.

(7) URUGUAY ROUND AGREEMENTS.—The term "Uruguay Round Agreements" has the meaning given that term in section 2(7) of the Uruguay Round Agreements Act (19 U.S.C. 3501(7)).

(8) WORLD TRADE ORGANIZATION; WTO.—The terms "World Trade Organization" and "WTO" mean the organization established pursuant to the WTO Agreement.

(9) WTO AGREEMENT.—The term "WTO Agreement" means the Agreement Establishing the World Trade Organization entered into on April 15, 1994.

#### DIVISION C—ANDEAN TRADE PREFERENCE ACT

#### TITLE XXXI—ANDEAN TRADE PREFERENCE

##### SEC. 3101. SHORT TITLE; FINDINGS.

(a) SHORT TITLE.—This title may be cited as the "Andean Trade Preference Expansion Act".

(b) FINDINGS.—Congress makes the following findings:

(1) Since the Andean Trade Preference Act was enacted in 1991, it has had a positive impact on United States trade with Bolivia, Colombia, Ecuador, and Peru. Two-way trade has doubled, with the United States serving as the leading source of imports and leading export market for each of the Andean beneficiary countries. This has resulted in increased jobs and expanded export opportunities in both the United States and the Andean region.

(2) The Andean Trade Preference Act has been a key element in the United States counternarcotics strategy in the Andean region, promoting export diversification and broad-based economic development that provides sustainable economic alternatives to drug-crop production, strengthening the legitimate economies of Andean countries and creating viable alternatives to illicit trade in coca.

(3) Notwithstanding the success of the Andean Trade Preference Act, the Andean region remains threatened by political and economic instability and fragility, vulnerable to the consequences of the drug war and fierce global competition for its legitimate trade.

(4) The continuing instability in the Andean region poses a threat to the security interests of the United States and the world. This problem has been partially addressed through foreign aid, such as Plan Colombia, enacted by Congress in 2000. However, foreign aid alone is not sufficient. Enhancement of legitimate trade with the United States provides an alternative means for reviving and stabilizing the economies in the Andean region.

(5) The Andean Trade Preference Act constitutes a tangible commitment by the United States to the promotion of prosperity, stability, and democracy in the beneficiary countries.

(6) Renewal and enhancement of the Andean Trade Preference Act will bolster the confidence of domestic private enterprise and foreign investors in the economic prospects of the region, ensuring that legitimate private enterprise can be the engine of economic development and political stability in the region.

(7) Each of the Andean beneficiary countries is committed to conclude negotiation of a Free Trade Area of the Americas by the year 2005, as a means of enhancing the economic security of the region.

(8) Temporarily enhancing trade benefits for Andean beneficiaries countries will promote the growth of free enterprise and economic opportunity in these countries and serve the security interests of the United States, the region, and the world.

##### SEC. 3102. TEMPORARY PROVISIONS.

(a) IN GENERAL.—Section 204(b) of the Andean Trade Preference Act (19 U.S.C. 3203(b)) is amended to read as follows:

"(b) IMPORT-SENSITIVE ARTICLES.—

"(1) IN GENERAL.—Subject to paragraphs (2) through (5), the duty-free treatment provided under this title does not apply to—

"(A) textile and apparel articles which were not eligible articles for purposes of this title on January 1, 1994, as this title was in effect on that date;

“(B) footwear not designated at the time of the effective date of this title as eligible articles for the purpose of the generalized system of preferences under title V of the Trade Act of 1974;

“(C) tuna, prepared or preserved in any manner, in airtight containers;

“(D) petroleum, or any product derived from petroleum, provided for in headings 2709 and 2710 of the HTS;

“(E) watches and watch parts (including cases, bracelets, and straps), of whatever type including, but not limited to, mechanical, quartz digital, or quartz analog, if such watches or watch parts contain any material which is the product of any country with respect to which HTS column 2 rates of duty apply;

“(F) articles to which reduced rates of duty apply under subsection (c);

“(G) sugars, syrups, and sugar containing products subject to tariff-rate quotas; or

“(H) rum and tafia classified in subheading 2208.40 of the HTS.

“(2) TRANSITION PERIOD TREATMENT OF CERTAIN TEXTILE AND APPAREL ARTICLES.—

“(A) ARTICLES COVERED.—During the transition period, the preferential treatment described in subparagraph (B) shall apply to the following articles imported directly into the customs territory of the United States from an ATPEA beneficiary country:

“(i) APPAREL ARTICLES ASSEMBLED FROM PRODUCTS OF THE UNITED STATES AND ATPEA BENEFICIARY COUNTRIES OR PRODUCTS NOT AVAILABLE IN COMMERCIAL QUANTITIES.—Apparel articles sewn or otherwise assembled in 1 or more ATPEA beneficiary countries, or the United States, or both, exclusively from any one or any combination of the following:

“(I) Fabrics or fabric components formed, or components knit-to-shape, in the United States, from yarns wholly formed in the United States (including fabrics not formed from yarns, if such fabrics are classifiable under heading 5602 or 5603 of the HTS and are formed in the United States), provided that apparel articles sewn or otherwise assembled from materials described in this subclause are assembled with thread formed in the United States.

“(II) Fabric components knit-to-shape in the United States from yarns wholly formed in the United States and fabric components knit-to-shape in 1 or more ATPEA beneficiary countries from yarns wholly formed in the United States.

“(III) Fabrics or fabric components formed or components knit-to-shape, in 1 or more ATPEA beneficiary countries, from yarns wholly formed in 1 or more ATPEA beneficiary countries, if such fabrics (including fabrics not formed from yarns, if such fabrics are classifiable under heading 5602 or 5603 of the HTS and are formed in 1 or more ATPEA beneficiary countries) or components are in chief weight of llama, or alpaca.

“(IV) Fabrics or yarns that are not formed in the United States or in 1 or more ATPEA beneficiary countries, to the extent such fabrics or yarns are considered not to be widely available in commercial quantities for purposes of determining the eligibility of such apparel articles for preferential treatment under Annex 401 of the NAFTA.

“(ii) KNIT-TO-SHAPE APPAREL ARTICLES.—Apparel articles knit-to-shape (other than socks provided for in heading 6115 of the HTS) in 1 or more ATPEA beneficiary countries from yarns wholly formed in the United States.

“(iii) REGIONAL FABRIC.—

“(I) GENERAL RULE.—Knit apparel articles wholly assembled in 1 or more ATPEA beneficiary countries exclusively from fabric formed, or fabric components formed, or components knit-to-shape, or any combination thereof, in 1 or more ATPEA beneficiary

countries from yarns wholly formed in the United States, in an amount not exceeding the amount set forth in subclause (II).

“(II) LIMITATION.—The amount referred to in subclause (I) is 70,000,000 square meter equivalents during the 1-year period beginning on March 1, 2002, increased by 16 percent, compounded annually, in each succeeding 1-year period through February 28, 2006.

“(iv) CERTAIN OTHER APPAREL ARTICLES.—

“(I) GENERAL RULE.—Subject to subclause (II), any apparel article classifiable under subheading 6212.10 of the HTS, if the article is both cut and sewn or otherwise assembled in the United States, or one or more of the ATPEA beneficiary countries, or both.

“(II) LIMITATION.—During the 1-year period beginning on March 1, 2003, and during each of the 2 succeeding 1-year periods, apparel articles described in subclause (I) of a producer or an entity controlling production shall be eligible for preferential treatment under subparagraph (B) only if the aggregate cost of fabric components formed in the United States that are used in the production of all such articles of that producer or entity that are entered during the preceding 1-year period is at least 75 percent of the aggregate declared customs value of the fabric contained in all such articles of that producer or entity that are entered during the preceding 1-year period.

“(III) DEVELOPMENT OF PROCEDURE TO ENSURE COMPLIANCE.—The United States Customs Service shall develop and implement methods and procedures to ensure ongoing compliance with the requirement set forth in subclause (II). If the Customs Service finds that a producer or an entity controlling production has not satisfied such requirement in a 1-year period, then apparel articles described in subclause (I) of that producer or entity shall be ineligible for preferential treatment under subparagraph (B) during any succeeding 1-year period until the aggregate cost of fabric components formed in the United States used in the production of such articles of that producer or entity that are entered during the preceding 1-year period is at least 85 percent of the aggregate declared customs value of the fabric contained in all such articles of that producer or entity that are entered during the preceding 1-year period.

“(v) APPAREL ARTICLES ASSEMBLED FROM FABRICS OR YARN NOT WIDELY AVAILABLE IN COMMERCIAL QUANTITIES.—At the request of any interested party, the President is authorized to proclaim additional fabrics and yarn as eligible for preferential treatment under clause (i)(IV) if—

“(I) the President determines that such fabrics or yarn cannot be supplied by the domestic industry in commercial quantities in a timely manner;

“(II) the President has obtained advice regarding the proposed action from the appropriate advisory committee established under section 135 of the Trade Act of 1974 (19 U.S.C. 2155) and the United States International Trade Commission;

“(III) within 60 days after the request, the President has submitted a report to the Committee on Ways and Means of the House of Representatives and the Committee on Finance of the Senate that sets forth the action proposed to be proclaimed and the reasons for such actions, and the advice obtained under subclause (II);

“(IV) a period of 60 calendar days, beginning with the first day on which the President has met the requirements of subclause (III), has expired; and

“(V) the President has consulted with such committees regarding the proposed action during the period referred to in subclause (III).

“(vi) HANDLOOMED, HANDMADE, AND FOLKLORE ARTICLES.—A handloomed, handmade, or folklore article of an ATPEA beneficiary country identified under subparagraph (C) that is certified as such by the competent authority of such beneficiary country.

“(vii) SPECIAL RULES.—

“(I) EXCEPTION FOR FINDINGS AND TRIMMINGS.—(aa) An article otherwise eligible for preferential treatment under this paragraph shall not be ineligible for such treatment because the article contains findings or trimmings of foreign origin, if such findings and trimmings do not exceed 25 percent of the cost of the components of the assembled product. Examples of findings and trimmings are sewing thread, hooks and eyes, snaps, buttons, ‘bow buds’, decorative lace, trim, elastic strips, zippers, including zipper tapes and labels, and other similar products. Elastic strips are considered findings or trimmings only if they are each less than 1 inch in width and are used in the production of brasseries.

“(bb) In the case of an article described in clause (i)(I) of this subparagraph, sewing thread shall not be treated as findings or trimmings under this subclause.

“(II) CERTAIN INTERLININGS.—(aa) An article otherwise eligible for preferential treatment under this paragraph shall not be ineligible for such treatment because the article contains certain interlinings of foreign origin, if the value of such interlinings (and any findings and trimmings) does not exceed 25 percent of the cost of the components of the assembled article.

“(bb) Interlinings eligible for the treatment described in division (aa) include only a chest type plate, ‘hymo’ piece, or ‘sleeve header’, of woven or weft-inserted warp knit construction and of coarse animal hair or man-made filaments.

“(cc) The treatment described in this subclause shall terminate if the President makes a determination that United States manufacturers are producing such interlinings in the United States in commercial quantities.

“(III) DE MINIMIS RULE.—An article that would otherwise be ineligible for preferential treatment under this paragraph because the article contains yarns not wholly formed in the United States or in 1 or more ATPEA beneficiary countries shall not be ineligible for such treatment if the total weight of all such yarns is not more than 7 percent of the total weight of the good. Notwithstanding the preceding sentence, an apparel article containing elastomeric yarns shall be eligible for preferential treatment under this paragraph only if such yarns are wholly formed in the United States.

“(IV) SPECIAL ORIGIN RULE.—An article otherwise eligible for preferential treatment under clause (i) of this subparagraph shall not be ineligible for such treatment because the article contains nylon filament yarn (other than elastomeric yarn) that is classifiable under subheading 5402.10.30, 5402.10.60, 5402.31.30, 5402.31.60, 5402.32.30, 5402.32.60, 5402.41.10, 5402.41.90, 5402.51.00, or 5402.61.00 of the HTS duty-free from a country that is a party to an agreement with the United States establishing a free trade area, which entered into force before January 1, 1995.

“(V) CLARIFICATION OF CERTAIN KNIT APPAREL ARTICLES.—Notwithstanding any other provision of law, an article otherwise eligible for preferential treatment under clause (iii)(I) of this subparagraph, shall not be ineligible for such treatment because the article, or a component thereof, contains fabric formed in the United States from yarns wholly formed in the United States.

“(viii) TEXTILE LUGGAGE.—Textile luggage—

“(I) assembled in an ATPEA beneficiary country from fabric wholly formed and cut in the United States, from yarns wholly formed in the United States, that is entered under subheading 9802.00.80 of the HTS; or

“(II) assembled from fabric cut in an ATPEA beneficiary country from fabric wholly formed in the United States from yarns wholly formed in the United States.

“(B) PREFERENTIAL TREATMENT.—Except as provided in subparagraph (E), during the transition period, the articles to which subparagraph (A) applies shall enter the United States free of duty and free of any quantitative restrictions, limitations, or consultation levels.

“(C) HANDLOOMED, HANDMADE, AND FOLKLORE ARTICLES.—For purposes of subparagraph (A)(vi), the President shall consult with representatives of the ATPEA beneficiary countries concerned for the purpose of identifying particular textile and apparel goods that are mutually agreed upon as being handloomed, handmade, or folklore goods of a kind described in section 2.3(a), (b), or (c) of the Annex or Appendix 3.1.B.11 of the Annex.

“(D) PENALTIES FOR TRANSSHIPMENTS.—

“(i) PENALTIES FOR EXPORTERS.—If the President determines, based on sufficient evidence, that an exporter has engaged in transshipment with respect to textile or apparel articles from an ATPEA beneficiary country, then the President shall deny all benefits under this title to such exporter, and any successor of such exporter, for a period of 2 years.

“(ii) PENALTIES FOR COUNTRIES.—Whenever the President finds, based on sufficient evidence, that transshipment has occurred, the President shall request that the ATPEA beneficiary country or countries through whose territory the transshipment has occurred take all necessary and appropriate actions to prevent such transshipment. If the President determines that a country is not taking such actions, the President shall reduce the quantities of textile and apparel articles that may be imported into the United States from such country by the quantity of the transshipped articles multiplied by 3, to the extent consistent with the obligations of the United States under the WTO.

“(iii) TRANSSHIPMENT DESCRIBED.—Transshipment within the meaning of this subparagraph has occurred when preferential treatment under subparagraph (B) has been claimed for a textile or apparel article on the basis of material false information concerning the country of origin, manufacture, processing, or assembly of the article or any of its components. For purposes of this clause, false information is material if disclosure of the true information would mean or would have meant that the article is or was ineligible for preferential treatment under subparagraph (B).

“(E) BILATERAL EMERGENCY ACTIONS.—

“(i) IN GENERAL.—The President may take bilateral emergency tariff actions of a kind described in section 4 of the Annex with respect to any apparel article imported from an ATPEA beneficiary country if the application of tariff treatment under subparagraph (B) to such article results in conditions that would be cause for the taking of such actions under such section 4 with respect to a like article described in the same 8-digit subheading of the HTS that is imported from Mexico.

“(ii) RULES RELATING TO BILATERAL EMERGENCY ACTION.—For purposes of applying bilateral emergency action under this subparagraph—

“(I) the requirements of paragraph (5) of section 4 of the Annex (relating to providing compensation) shall not apply;

“(II) the term ‘transition period’ in section 4 of the Annex shall have the meaning given that term in paragraph (5)(D) of this subsection; and

“(III) the requirements to consult specified in section 4 of the Annex shall be treated as satisfied if the President requests consultations with the ATPEA beneficiary country in question and the country does not agree to consult within the time period specified under section 4.

“(3) TRANSITION PERIOD TREATMENT OF CERTAIN OTHER ARTICLES ORIGINATING IN BENEFICIARY COUNTRIES.—

“(A) EQUIVALENT TARIFF TREATMENT.—

“(i) IN GENERAL.—Subject to clauses (ii) and (iii), the tariff treatment accorded at any time during the transition period to any article referred to in any of subparagraphs (B), (D) through (F), or (H) of paragraph (1) that is an ATPEA originating good, imported directly into the customs territory of the United States from an ATPEA beneficiary country, shall be identical to the tariff treatment that is accorded at such time under Annex 302.2 of the NAFTA to an article described in the same 8-digit subheading of the HTS that is a good of Mexico and is imported into the United States.

“(ii) EXCEPTION.—Clause (i) does not apply to any article accorded duty-free treatment under U.S. Note 2(b) to subchapter II of chapter 98 of the HTS.

“(iii) CERTAIN FOOTWEAR.—

“(I) IN GENERAL.—Duties on any article described in subclause (II), that is an ATPEA originating good imported directly into the customs territory of the United States from an ATPEA beneficiary country, shall be reduced by 1/15 a year beginning on the date of enactment of the Andean Trade Preference Expansion Act.

“(II) ARTICLES DESCRIBED.—An article described in this subclause means an article described in subheading 6401.10.00, 6401.91.00, 6401.92.90, 6401.99.30, 6401.99.60, 6401.99.90, 6402.30.50, 6402.30.70, 6402.30.80, 6402.91.50, 6402.91.80, 6402.91.90, 6402.99.20, 6402.99.30, 6402.99.80, 6402.99.90, 6403.91.60, 6404.11.50, 6404.11.60, 6404.11.70, 6404.11.80, 6404.11.90, 6404.19.20, 6404.19.35, 6404.19.50, or 6404.19.70 of the HTS.

“(B) RELATIONSHIP TO SUBSECTION (C) DUTY REDUCTIONS.—If at any time during the transition period the rate of duty that would (but for action taken under subparagraph (A)(i) in regard to such period) apply with respect to any article under subsection (c) is a rate of duty that is lower than the rate of duty resulting from such action, then such lower rate of duty shall be applied for the purposes of implementing such action.

“(C) SPECIAL RULE FOR SUGARS, SYRUPS, AND SUGAR CONTAINING PRODUCTS.—Duty-free treatment under this Act shall not be extended to sugars, syrups, and sugar-containing products subject to over-quota duty rates under applicable tariff-rate quotas.

“(D) SPECIAL RULE FOR CERTAIN TUNA PRODUCTS.—

“(i) IN GENERAL.—The President may proclaim duty-free treatment under this Act for tuna that is harvested by United States vessels or ATPEA beneficiary country vessels, and is prepared or preserved in any manner, in airtight containers in an ATPEA beneficiary country. Such duty-free treatment may be proclaimed in any calendar year for a quantity of such tuna that does not exceed 20 percent of the domestic United States tuna pack in the preceding calendar year. As used in the preceding sentence, the term ‘tuna pack’ means tuna pack as defined by the National Marine Fisheries Service of the United States Department of Commerce for purposes of subheading 1604.14.20 of the HTS as in effect on the date of enactment of the Andean Trade Preference Expansion Act.

“(ii) UNITED STATES VESSEL.—For purposes of this subparagraph, a ‘United States vessel’ is a vessel having a certificate of documentation with a fishery endorsement under chapter 121 of title 46, United States Code.

“(iii) ATPEA VESSEL.—For purposes of this subparagraph, an ‘ATPEA vessel’ is a vessel—

“(I) which is registered or recorded in an ATPEA beneficiary country;

“(II) which sails under the flag of an ATPEA beneficiary country;

“(III) which is at least 75 percent owned by nationals of an ATPEA beneficiary country or by a company having its principal place of business in an ATPEA beneficiary country, of which the manager or managers, chairman of the board of directors or of the supervisory board, and the majority of the members of such boards are nationals of an ATPEA beneficiary country and of which, in the case of a company, at least 50 percent of the capital is owned by an ATPEA beneficiary country or by public bodies or nationals of an ATPEA beneficiary country;

“(IV) of which the master and officers are nationals of an ATPEA beneficiary country; and

“(V) of which at least 75 percent of the crew are nationals of an ATPEA beneficiary country.

“(4) CUSTOMS PROCEDURES.—

“(A) IN GENERAL.—

“(i) REGULATIONS.—Any importer that claims preferential treatment under paragraph (2) or (3) shall comply with customs procedures similar in all material respects to the requirements of Article 502(1) of the NAFTA as implemented pursuant to United States law, in accordance with regulations promulgated by the Secretary of the Treasury.

“(ii) DETERMINATION.—

“(I) IN GENERAL.—In order to qualify for the preferential treatment under paragraph (2) or (3) and for a Certificate of Origin to be valid with respect to any article for which such treatment is claimed, there shall be in effect a determination by the President that each country described in subclause (II)—

“(aa) has implemented and follows; or

“(bb) is making substantial progress toward implementing and following, procedures and requirements similar in all material respects to the relevant procedures and requirements under chapter 5 of the NAFTA.

“(II) COUNTRY DESCRIBED.—A country is described in this subclause if it is an ATPEA beneficiary country—

“(aa) from which the article is exported; or

“(bb) in which materials used in the production of the article originate or in which the article or such materials undergo production that contributes to a claim that the article is eligible for preferential treatment under paragraph (2) or (3).

“(B) CERTIFICATE OF ORIGIN.—The Certificate of Origin that otherwise would be required pursuant to the provisions of subparagraph (A) shall not be required in the case of an article imported under paragraph (2) or (3) if such Certificate of Origin would not be required under Article 503 of the NAFTA (as implemented pursuant to United States law), if the article were imported from Mexico.

“(C) REPORT BY USTR ON COOPERATION OF OTHER COUNTRIES CONCERNING CIRCUMVENTION.—The United States Commissioner of Customs shall conduct a study analyzing the extent to which each ATPEA beneficiary country—

“(i) has cooperated fully with the United States, consistent with its domestic laws and procedures, in instances of circumvention or alleged circumvention of existing quotas on imports of textile and apparel goods, to establish necessary relevant facts in the places of import, export, and, where applicable,

transshipment, including investigation of circumvention practices, exchanges of documents, correspondence, reports, and other relevant information, to the extent such information is available;

“(ii) has taken appropriate measures, consistent with its domestic laws and procedures, against exporters and importers involved in instances of false declaration concerning fiber content, quantities, description, classification, or origin of textile and apparel goods; and

“(iii) has penalized the individuals and entities involved in any such circumvention, consistent with its domestic laws and procedures, and has worked closely to seek the cooperation of any third country to prevent such circumvention from taking place in that third country.

The Trade Representative shall submit to Congress, not later than October 1, 2002, a report on the study conducted under this subparagraph.

“(5) DEFINITIONS AND SPECIAL RULES.—For purposes of this subsection—

“(A) ANNEX.—The term ‘the Annex’ means Annex 300-B of the NAFTA.

“(B) ATPEA BENEFICIARY COUNTRY.—The term ‘ATPEA beneficiary country’ means any ‘beneficiary country’, as defined in section 203(a)(1) of this title, which the President designates as an ATPEA beneficiary country, taking into account the criteria contained in subsections (c) and (d) of section 203 and other appropriate criteria, including the following:

“(i) Whether the beneficiary country has demonstrated a commitment to—

“(I) undertake its obligations under the WTO, including those agreements listed in section 101(d) of the Uruguay Round Agreements Act, on or ahead of schedule; and

“(II) participate in negotiations toward the completion of the FTAA or another free trade agreement.

“(ii) The extent to which the country provides protection of intellectual property rights consistent with or greater than the protection afforded under the Agreement on Trade-Related Aspects of Intellectual Property Rights described in section 101(d)(15) of the Uruguay Round Agreements Act.

“(iii) The extent to which the country provides internationally recognized worker rights, including—

“(I) the right of association;

“(II) the right to organize and bargain collectively;

“(III) a prohibition on the use of any form of forced or compulsory labor;

“(IV) a minimum age for the employment of children; and

“(V) acceptable conditions of work with respect to minimum wages, hours of work, and occupational safety and health.

“(iv) Whether the country has implemented its commitments to eliminate the worst forms of child labor, as defined in section 507(6) of the Trade Act of 1974.

“(v) The extent to which the country has met the counter-narcotics certification criteria set forth in section 490 of the Foreign Assistance Act of 1961 (22 U.S.C. 2291j) for eligibility for United States assistance.

“(vi) The extent to which the country has taken steps to become a party to and implements the Inter-American Convention Against Corruption.

“(vii) The extent to which the country—

“(I) applies transparent, nondiscriminatory, and competitive procedures in government procurement equivalent to those contained in the Agreement on Government Procurement described in section 101(d)(17) of the Uruguay Round Agreements Act; and

“(II) contributes to efforts in international fora to develop and implement international

rules in transparency in government procurement.

“(C) ATPEA ORIGINATING GOOD.—

“(i) IN GENERAL.—The term ‘ATPEA originating good’ means a good that meets the rules of origin for a good set forth in chapter 4 of the NAFTA as implemented pursuant to United States law.

“(ii) APPLICATION OF CHAPTER 4.—In applying chapter 4 of the NAFTA with respect to an ATPEA beneficiary country for purposes of this subsection—

“(I) no country other than the United States and an ATPEA beneficiary country may be treated as being a party to the NAFTA;

“(II) any reference to trade between the United States and Mexico shall be deemed to refer to trade between the United States and an ATPEA beneficiary country;

“(III) any reference to a party shall be deemed to refer to an ATPEA beneficiary country or the United States; and

“(IV) any reference to parties shall be deemed to refer to any combination of ATPEA beneficiary countries or to the United States and one or more ATPEA beneficiary countries (or any combination thereof).

“(D) TRANSITION PERIOD.—The term ‘transition period’ means, with respect to an ATPEA beneficiary country, the period that begins on the date of enactment, and ends on the earlier of—

“(i) February 28, 2006; or

“(ii) the date on which the FTAA or another free trade agreement that makes substantial progress in achieving the negotiating objectives set forth in section 108(b)(5) of Public Law 103-182 (19 U.S.C. 3317(b)(5)) enters into force with respect to the United States and the ATPEA beneficiary country.

“(E) ATPEA.—The term ‘ATPEA’ means the Andean Trade Preference Expansion Act.

“(F) FTAA.—The term ‘FTAA’ means the Free Trade Area of the Americas.”

(b) DETERMINATION REGARDING RETENTION OF DESIGNATION.—Section 203(e) of the Andean Trade Preference Act (19 U.S.C. 3202(e)) is amended—

(1) in paragraph (1)—

(A) by redesignating subparagraphs (A) and (B) as clauses (i) and (ii), respectively;

(B) by inserting “(A)” after “(1)”; and

(C) by adding at the end the following:

“(B) The President may, after the requirements of paragraph (2) have been met—

“(i) withdraw or suspend the designation of any country as an ATPEA beneficiary country; or

“(ii) withdraw, suspend, or limit the application of preferential treatment under section 204(b) (2) and (3) to any article of any country,

if, after such designation, the President determines that, as a result of changed circumstances, the performance of such country is not satisfactory under the criteria set forth in section 204(b)(5)(B).”; and

(2) by adding after paragraph (2) the following new paragraph:

“(3) If preferential treatment under section 204(b) (2) and (3) is withdrawn, suspended, or limited with respect to an ATPEA beneficiary country, such country shall not be deemed to be a ‘party’ for the purposes of applying section 204(b)(5)(C) to imports of articles for which preferential treatment has been withdrawn, suspended, or limited with respect to such country.”

(c) REPORTING REQUIREMENTS.—Section 203(f) of the Andean Trade Preference Act (19 U.S.C. 3202(f)) is amended to read as follows:

“(f) REPORTING REQUIREMENTS.—

“(1) IN GENERAL.—Not later than December 31, 2002, and every 2 years thereafter during the period this title is in effect, the United

States Trade Representative shall submit to Congress a report regarding the operation of this title, including—

“(A) with respect to subsections (c) and (d), the results of a general review of beneficiary countries based on the considerations described in such subsections; and

“(B) the performance of each beneficiary country or ATPEA beneficiary country, as the case may be, under the criteria set forth in section 204(b)(5)(B).

“(2) PUBLIC COMMENT.—Before submitting the report described in paragraph (1), the United States Trade Representative shall publish a notice in the Federal Register requesting public comments on whether beneficiary countries are meeting the criteria listed in section 204(b)(5)(B).”

(d) CONFORMING AMENDMENTS.—

(1) IN GENERAL.—

(A) Section 202 of the Andean Trade Preference Act (19 U.S.C. 3201) is amended by inserting “(or other preferential treatment)” after “treatment”.

(B) Section 204(a)(1) of the Andean Trade Preference Act (19 U.S.C. 3203(a)(1)) is amended by inserting “(or otherwise provided for)” after “eligibility”.

(C) Section 204(a)(1) of the Andean Trade Preference Act (19 U.S.C. 3203(a)(1)) is amended by inserting “(or preferential treatment)” after “duty-free treatment”.

(2) DEFINITIONS.—Section 203(a) of the Andean Trade Preference Act (19 U.S.C. 3202(a)) is amended by adding at the end the following new paragraphs:

“(4) The term ‘NAFTA’ means the North American Free Trade Agreement entered into between the United States, Mexico, and Canada on December 17, 1992.

“(5) The terms ‘WTO’ and ‘WTO member’ have the meanings given those terms in section 2 of the Uruguay Round Agreements Act (19 U.S.C. 3501).”

(e) PETITIONS FOR REVIEW.—

(1) IN GENERAL.—Not later than 120 days after the date of enactment of this Act, the President shall promulgate regulations regarding the review of eligibility of articles and countries under the Andean Trade Preference Act, consistent with section 203(e) of such Act, as amended by this title.

(2) CONTENT OF REGULATIONS.—The regulations shall be similar to the regulations regarding eligibility under the Generalized System of Preferences with respect to the timetable for reviews and content, and shall include procedures for requesting withdrawal, suspension, or limitations of preferential duty treatment under the Act, conducting reviews of such requests, and implementing the results of the reviews.

**SEC. 3103. TERMINATION.**

(a) IN GENERAL.—Section 208(b) of the Andean Trade Preference Act (19 U.S.C. 3206(b)) is amended to read as follows:

“(b) TERMINATION OF PREFERENTIAL TREATMENT.—No preferential duty treatment extended to beneficiary countries under this Act shall remain in effect after February 28, 2006.”

(b) RETROACTIVE APPLICATION FOR CERTAIN LIQUIDATIONS AND RELIQUIDATIONS.—

(1) IN GENERAL.—Notwithstanding section 514 of the Tariff Act of 1930 or any other provision of law, and subject to paragraph (3), the entry—

(A) of any article to which duty-free treatment (or preferential treatment) under the Andean Trade Preference Act (19 U.S.C. 3201 et seq.) would have applied if the entry had been made on December 4, 2001,

(B) that was made after December 4, 2001, and before the date of the enactment of this Act, and

(C) to which duty-free treatment (or preferential treatment) under the Andean Trade Preference Act did not apply,

shall be liquidated or reliquidated as if such duty-free treatment (or preferential treatment) applied, and the Secretary of the Treasury shall refund any duty paid with respect to such entry.

(2) ENTRY.—As used in this subsection, the term “entry” includes a withdrawal from warehouse for consumption.

(3) REQUESTS.—Liquidation or reliquidation may be made under paragraph (1) with respect to an entry only if a request therefor is filed with the Customs Service, within 180 days after the date of the enactment of this Act, that contains sufficient information to enable the Customs Service—

- (A) to locate the entry; or
- (B) to reconstruct the entry if it cannot be located.

#### TITLE XXXII—MISCELLANEOUS TRADE BENEFITS

##### SEC. 3201. WOOL PROVISIONS.

(a) SHORT TITLE.—This section may be cited as the “Wool Manufacturer Payment Clarification and Technical Corrections Act”.

(b) CLARIFICATION OF TEMPORARY DUTY SUSPENSION.—Heading 9902.51.13 of the Harmonized Tariff Schedule of the United States is amended by inserting “average” before “diameters”.

(c) PAYMENTS TO MANUFACTURERS OF CERTAIN WOOL PRODUCTS.—

(1) PAYMENTS.—Section 505 of the Trade and Development Act of 2000 (Public Law 106-200; 114 Stat. 303) is amended as follows:

- (A) Subsection (a) is amended—
  - (i) by striking “In each of the calendar years” and inserting “For each of the calendar years”; and
  - (ii) by striking “for a refund of duties” and all that follows through the end of the subsection and inserting “for a payment equal to an amount determined pursuant to subsection (d)(1).”.

(B) Subsection (b) is amended to read as follows:

“(b) WOOL YARN.—

“(1) IMPORTING MANUFACTURERS.—For each of the calendar years 2000, 2001, and 2002, a manufacturer of worsted wool fabrics who imports wool yarn of the kind described in heading 9902.51.13 of the Harmonized Tariff Schedule of the United States shall be eligible for a payment equal to an amount determined pursuant to subsection (d)(2).”

“(2) NONIMPORTING MANUFACTURERS.—For each of the calendar years 2001 and 2002, any other manufacturer of worsted wool fabrics of imported wool yarn of the kind described in heading 9902.51.13 of the Harmonized Tariff Schedule of the United States shall be eligible for a payment equal to an amount determined pursuant to subsection (d)(2).”

(C) Subsection (c) is amended to read as follows:

“(c) WOOL FIBER AND WOOL TOP.—

“(1) IMPORTING MANUFACTURERS.—For each of the calendar years 2000, 2001, and 2002, a manufacturer of wool yarn or wool fabric who imports wool fiber or wool top of the kind described in heading 9902.51.14 of the Harmonized Tariff Schedule of the United States shall be eligible for a payment equal to an amount determined pursuant to subsection (d)(3).”

“(2) NONIMPORTING MANUFACTURERS.—For each of the calendar years 2001 and 2002, any other manufacturer of wool yarn or wool fabric of imported wool fiber or wool top of the kind described in heading 9902.51.14 of the Harmonized Tariff Schedule of the United States shall be eligible for a payment equal to an amount determined pursuant to subsection (d)(3).”

(D) Section 505 is further amended by striking subsection (d) and inserting the following new subsections:

“(d) AMOUNT OF ANNUAL PAYMENTS TO MANUFACTURERS.—

“(1) MANUFACTURERS OF MEN’S SUITS, ETC. OF IMPORTED WORSTED WOOL FABRICS.—

“(A) ELIGIBLE TO RECEIVE MORE THAN \$5,000.—Each annual payment to manufacturers described in subsection (a) who, according to the records of the Customs Service as of September 11, 2001, are eligible to receive more than \$5,000 for each of the calendar years 2000, 2001, and 2002, shall be in an amount equal to one-third of the amount determined by multiplying \$30,124,000 by a fraction—

“(i) the numerator of which is the amount attributable to the duties paid on eligible wool products imported in calendar year 1999 by the manufacturer making the claim, and

“(ii) the denominator of which is the total amount attributable to the duties paid on eligible wool products imported in calendar year 1999 by all the manufacturers described in subsection (a) who, according to the records of the Customs Service as of September 11, 2001, are eligible to receive more than \$5,000 for each such calendar year under this section as it was in effect on that date.

“(B) ELIGIBLE WOOL PRODUCTS.—For purposes of subparagraph (A), the term ‘eligible wool products’ refers to imported worsted wool fabrics described in subsection (a).

“(C) OTHERS.—All manufacturers described in subsection (a), other than the manufacturers to which subparagraph (A) applies, shall each receive an annual payment in an amount equal to one-third of the amount determined by dividing \$1,665,000 by the number of all such other manufacturers.

“(2) MANUFACTURERS OF WORSTED WOOL FABRICS OF IMPORTED WOOL YARN.—

“(A) IMPORTING MANUFACTURERS.—Each annual payment to an importing manufacturer described in subsection (b)(1) shall be in an amount equal to one-third of the amount determined by multiplying \$2,202,000 by a fraction—

“(i) the numerator of which is the amount attributable to the duties paid on eligible wool products imported in calendar year 1999 by the importing manufacturer making the claim, and

“(ii) the denominator of which is the total amount attributable to the duties paid on eligible wool products imported in calendar year 1999 by all the importing manufacturers described in subsection (b)(1).

“(B) ELIGIBLE WOOL PRODUCTS.—For purposes of subparagraph (A), the term ‘eligible wool products’ refers to imported wool yarn described in subsection (b)(1).

“(C) NONIMPORTING MANUFACTURERS.—Each annual payment to a nonimporting manufacturer described in subsection (b)(2) shall be in an amount equal to one-half of the amount determined by multiplying \$141,000 by a fraction—

“(i) the numerator of which is the amount attributable to the purchases of imported eligible wool products in calendar year 1999 by the nonimporting manufacturer making the claim, and

“(ii) the denominator of which is the total amount attributable to the purchases of imported eligible wool products in calendar year 1999 by all the nonimporting manufacturers described in subsection (b)(2).

“(3) MANUFACTURERS OF WOOL YARN OR WOOL FABRIC OF IMPORTED WOOL FIBER OR WOOL TOP.—

“(A) IMPORTING MANUFACTURERS.—Each annual payment to an importing manufacturer described in subsection (c)(1) shall be in an amount equal to one-third of the amount determined by multiplying \$1,522,000 by a fraction—

“(i) the numerator of which is the amount attributable to the duties paid on eligible wool products imported in calendar year 1999

by the importing manufacturer making the claim, and

“(ii) the denominator of which is the total amount attributable to the duties paid on eligible wool products imported in calendar year 1999 by all the importing manufacturers described in subsection (c)(1).

“(B) ELIGIBLE WOOL PRODUCTS.—For purposes of subparagraph (A), the term ‘eligible wool products’ refers to imported wool fiber or wool top described in subsection (c)(1).

“(C) NONIMPORTING MANUFACTURERS.—Each annual payment to a nonimporting manufacturer described in subsection (c)(2) shall be in an amount equal to one-half of the amount determined by multiplying \$597,000 by a fraction—

“(i) the numerator of which is the amount attributable to the purchases of imported eligible wool products in calendar year 1999 by the nonimporting manufacturer making the claim, and

“(ii) the denominator of which is the amount attributable to the purchases of imported eligible wool products in calendar year 1999 by all the nonimporting manufacturers described in subsection (c)(2).

“(4) LETTERS OF INTENT.—Except for the nonimporting manufacturers described in subsections (b)(2) and (c)(2) who may make claims under this section by virtue of the enactment of the Wool Manufacturer Payment Clarification and Technical Corrections Act, only manufacturers who, according to the records of the Customs Service, filed with the Customs Service before September 11, 2001, letters of intent to establish eligibility to be claimants are eligible to make a claim for a payment under this section.

“(5) AMOUNT ATTRIBUTABLE TO PURCHASES BY NONIMPORTING MANUFACTURERS.—

“(A) AMOUNT ATTRIBUTABLE.—For purposes of paragraphs (2)(C) and (3)(C), the amount attributable to the purchases of imported eligible wool products in calendar year 1999 by a nonimporting manufacturer shall be the amount the nonimporting manufacturer paid for eligible wool products in calendar year 1999, as evidenced by invoices. The nonimporting manufacturer shall make such calculation and submit the resulting amount to the Customs Service, within 45 days after the date of enactment of the Wool Manufacturer Payment Clarification and Technical Corrections Act, in a signed affidavit that attests that the information contained therein is true and accurate to the best of the affiant’s belief and knowledge. The nonimporting manufacturer shall retain the records upon which the calculation is based for a period of five years beginning on the date the affidavit is submitted to the Customs Service.

“(B) ELIGIBLE WOOL PRODUCT.—For purposes of subparagraph (A)—

“(i) the eligible wool product for nonimporting manufacturers of worsted wool fabrics is wool yarn of the kind described in heading 9902.51.13 of the Harmonized Tariff Schedule of the United States purchased in calendar year 1999; and

“(ii) the eligible wool products for nonimporting manufacturers of wool yarn or wool fabric are wool fiber or wool top of the kind described in heading 9902.51.14 of such Schedule purchased in calendar year 1999.

“(6) AMOUNT ATTRIBUTABLE TO DUTIES PAID.—For purposes of paragraphs (1), (2)(A), and (3)(A), the amount attributable to the duties paid by a manufacturer shall be the amount shown on the records of the Customs Service as of September 11, 2001, under this section as then in effect.

“(7) SCHEDULE OF PAYMENTS; REALLOCATIONS.—

“(A) SCHEDULE.—Of the payments described in paragraphs (1), (2)(A), and (3)(A), the Customs Service shall make the first and

second installments on or before the date that is 45 days after the date of enactment of the Wool Manufacturer Payment Clarification and Technical Corrections Act, and the third installment on or before April 15, 2003. Of the payments described in paragraphs (2)(C) and (3)(C), the Customs Service shall make the first installment on or before the date that is 45 days after the date of enactment of the Wool Manufacturer Payment Clarification and Technical Corrections Act, and the second installment on or before April 15, 2003.

“(B) REALLOCATIONS.—In the event that a manufacturer that would have received payment under subparagraph (A) or (C) of paragraph (1), (2), or (3) ceases to be qualified for such payment as such a manufacturer, the amounts otherwise payable to the remaining manufacturers under such subparagraph shall be increased on a pro rata basis by the amount of the payment such manufacturer would have received.

“(8) REFERENCE.—For purposes of paragraphs (1)(A) and (6), the ‘records of the Customs Service as of September 11, 2001’ are the records of the Wool Duty Unit of the Customs Service on September 11, 2001, as adjusted by the Customs Service to the extent necessary to carry out this section. The amounts so adjusted are not subject to administrative or judicial review.

“(e) AFFIDAVITS BY MANUFACTURERS.—

“(1) AFFIDAVIT REQUIRED.—A manufacturer may not receive a payment under this section for calendar year 2000, 2001, or 2002, as the case may be, unless that manufacturer has submitted to the Customs Service for that calendar year a signed affidavit that attests that, during that calendar year, the affiant was a manufacturer in the United States described in subsection (a), (b), or (c).

“(2) TIMING.—An affidavit under paragraph (1) shall be valid—

“(A) in the case of a manufacturer described in paragraph (1), (2)(A), or (3)(A) of subsection (d) filing a claim for a payment for calendar year 2000 or 2001, or both, only if the affidavit is postmarked no later than 15 days after the date of enactment of the Wool Manufacturer Payment Clarification and Technical Corrections Act; and

“(B) in the case of a claim for a payment for calendar year 2002, only if the affidavit is postmarked no later than March 1, 2003.

“(f) OFFSETS.—Notwithstanding any other provision of this section, any amount otherwise payable under subsection (d) to a manufacturer in calendar year 2001 and, where applicable, in calendar years 2002 and 2003, shall be reduced by the amount of any payment received by that manufacturer under this section before the enactment of the Wool Manufacturer Payment Clarification and Technical Corrections Act.

“(g) DEFINITION.—For purposes of this section, the manufacturer is the party that owns—

“(1) imported worsted wool fabric, of the kind described in heading 9902.51.11 or 9902.51.12 of the Harmonized Tariff Schedule of the United States, at the time the fabric is cut and sewn in the United States into men’s or boys’ suits, suit-type jackets, or trousers;

“(2) imported wool yarn, of the kind described in heading 9902.51.13 of such Schedule, at the time the yarn is processed in the United States into worsted wool fabric; or

“(3) imported wool fiber or wool top, of the kind described in heading 9902.51.14 of such Schedule, at the time the wool fiber or wool top is processed in the United States into wool yarn.”

(2) FUNDING.—There is authorized to be appropriated and is appropriated, out of amounts in the General Fund of the Treasury not otherwise appropriated, \$36,251,000 to

carry out the amendments made by paragraph (1).

**SEC. 3202. CEILING FANS.**

(a) IN GENERAL.—Notwithstanding any other provision of law, ceiling fans classified under subheading 8414.51.00 of the Harmonized Tariff Schedule of the United States imported from Thailand shall enter duty-free and without any quantitative limitations, if duty-free treatment under title V of the Trade Act of 1974 (19 U.S.C. 2461 et seq.) would have applied to such entry had the competitive need limitation been waived under section 503(d) of such Act.

(b) APPLICABILITY.—The provisions of this section shall apply to ceiling fans described in subsection (a) that are entered, or withdrawn from warehouse for consumption—

(1) on or after the date that is 15 days after the date of enactment of this Act; and

(2) before July 30, 2002.

**SEC. 3203. CERTAIN STEAM OR OTHER VAPOR GENERATING BOILERS USED IN NUCLEAR FACILITIES.**

(a) IN GENERAL.—Subheading 9902.84.02 of the Harmonized Tariff Schedule of the United States is amended—

(1) by striking “4.9%” and inserting “Free”; and

(2) by striking “12/31/2003” and inserting “12/31/2006”.

(b) EFFECTIVE DATE.—

(1) IN GENERAL.—The amendments made by subsection (a) shall apply to goods entered, or withdrawn from warehouse for consumption, on or after January 1, 2002.

(2) RETROACTIVE APPLICATION.—Notwithstanding section 514 of the Tariff Act of 1930 or any other provision of law, and subject to paragraph (4), the entry of any article—

(A) that was made on or after January 1, 2002, and

(B) to which duty-free treatment would have applied if the amendment made by this section had been in effect on the date of such entry,

shall be liquidated or reliquidated as if such duty-free treatment applied, and the Secretary of the Treasury shall refund any duty paid with respect to such entry.

(3) ENTRY.—As used in this subsection, the term “entry” includes a withdrawal from warehouse for consumption.

(4) REQUESTS.—Liquidation or reliquidation may be made under paragraph (2) with respect to an entry only if a request therefor is filed with the Customs Service, within 180 days after the date of the enactment of this Act, that contains sufficient information to enable the Customs Service—

(A) to locate the entry; or

(B) to reconstruct the entry if it cannot be located.

**DIVISION D—EXTENSION OF CERTAIN PREFERENTIAL TRADE TREATMENT AND OTHER PROVISIONS**

**TITLE XLI—EXTENSION OF GENERALIZED SYSTEM OF PREFERENCES**

**SEC. 4101. GENERALIZED SYSTEM OF PREFERENCES.**

(a) EXTENSION OF DUTY-FREE TREATMENT UNDER SYSTEM.—Section 505 of the Trade Act of 1974 (19 U.S.C. 2465) is amended by striking “September 30, 2001” and inserting “December 31, 2006”.

(b) EFFECTIVE DATE.—The amendment made by subsection (a) shall take effect on the date of enactment of this Act.

(c) RETROACTIVE APPLICATION FOR CERTAIN LIQUIDATIONS AND RELIQUIDATIONS.—

(1) IN GENERAL.—

(A) ENTRY OF CERTAIN ARTICLES.—Notwithstanding section 514 of the Tariff Act of 1930 or any other provision of law, and subject to paragraph (2), the entry—

(i) of any article to which duty-free treatment under title V of the Trade Act of 1974

would have applied if the entry had been made on September 30, 2001;

(ii) that was made after September 30, 2001, and before the date of enactment of this Act; and

(iii) to which duty-free treatment under title V of that Act did not apply, shall be liquidated or reliquidated as free of duty, and the Secretary of the Treasury shall refund any duty paid with respect to such entry.

(B) ENTRY.—In this subsection, the term “entry” includes a withdrawal from warehouse for consumption.

(2) REQUESTS.—Liquidation or reliquidation may be made under paragraph (1) with respect to an entry only if a request therefor is filed with the Customs Service, within 180 days after the date of enactment of this Act, that contains sufficient information to enable the Customs Service—

(A) to locate the entry; or

(B) to reconstruct the entry if it cannot be located.

**SEC. 4102. AMENDMENTS TO GENERALIZED SYSTEM OF PREFERENCES.**

Section 507(4) of the Trade Act of 1974 (19 U.S.C. 2467(4)) is amended—

(1) by striking “and” at the end of subparagraph (D);

(2) by striking the period at the end of subparagraph (E) and inserting “; and”;

(3) by adding at the end the following new subparagraph:

“(F) a prohibition on discrimination with respect to employment and occupation.”;

and

(4) by amending subparagraph (D) to read as follows:

“(D) a minimum age for the employment of children, and a prohibition on the worst forms of child labor, as defined in paragraph (6);”.

**TITLE XLII—OTHER PROVISIONS**

**SEC. 4201. TRANSPARENCY IN NAFTA TRIBUNALS.**

(a) FINDINGS.—Congress makes the following findings:

(1) Chapter Eleven of the North American Free Trade Agreement (NAFTA) allows foreign investors to file claims against signatory countries that directly or indirectly nationalize or expropriate an investment, or take measures “tantamount to nationalization or expropriation” of such an investment.

(2) Foreign investors have filed several claims against the United States, arguing that regulatory activity has been “tantamount to nationalization or expropriation”. Most notably, a Canadian chemical company claimed \$970,000,000 in damages allegedly resulting from a California State regulation banning the use of a gasoline additive produced by that company.

(3) A claim under Chapter Eleven of the NAFTA is adjudicated by a three-member panel, whose deliberations are largely secret.

(4) While it may be necessary to protect the confidentiality of business sensitive information, the general lack of transparency of these proceedings has been excessive.

(b) PURPOSE.—The purpose of this amendment is to ensure that the proceedings of the NAFTA investor protection tribunals are as transparent as possible, consistent with the need to protect the confidentiality of business sensitive information.

(c) CHAPTER 11 OF NAFTA.—The President shall negotiate with Canada and Mexico an amendment to Chapter Eleven of the NAFTA to ensure the fullest transparency possible with respect to the dispute settlement mechanism in that Chapter, consistent with the need to protect information that is classified or confidential, by—

(1) ensuring that all requests for dispute settlement under Chapter Eleven are promptly made public;

(2) ensuring that with respect to Chapter Eleven—

(A) all proceedings, submissions, findings, and decisions are promptly made public; and  
 (B) all hearings are open to the public; and  
 (3) establishing a mechanism under that Chapter for acceptance of amicus curiae submissions from businesses, unions, and non-governmental organizations.

(d) **CERTIFICATION REQUIREMENTS.**—Within one year of the date of enactment of this Act, the U.S. Trade Representative shall certify to Congress that the President has fulfilled the requirements set forth in subsection (c).

**SEC. 4202. EXPRESSION OF SOLIDARTY WITH ISRAEL IN ITS FIGHT AGAINST TERRORISM.**

(a) **FINDINGS.**—Congress makes the following findings:

(1) The United States and Israel are now engaged in a common struggle against terrorism and are on the frontlines of a conflict thrust upon them against their will.

(2) President George W. Bush declared on November 21, 2001, “We fight the terrorists and we fight all of those who give them aid. America has a message for the nations of the world: If you harbor terrorists, you are terrorists. If you train or arm a terrorist, you are a terrorist. If you feed a terrorist or fund a terrorist, you are a terrorist, and you will be held accountable by the United States and our friends.”

(3) The United States has committed to provide resources to states on the frontline in the war against terrorism.

(b) **SENSE OF CONGRESS.**—The Congress—

(1) stands in solidarity with Israel, a frontline state in the war against terrorism, as it takes necessary steps to provide security to its people by dismantling the terrorist infrastructure in the Palestinian areas;

(2) remains committed to Israel’s right to self-defense;

(3) will continue to assist Israel in strengthening its homeland defenses;

(4) condemns Palestinian suicide bombings; and  
 (5) demands that the Palestinian Authority fulfill its commitment to dismantle the terrorist infrastructure in the Palestinian areas;

(6) urges all Arab states, particularly the United States allies, Egypt and Saudi Arabia, to declare their unqualified opposition to all forms of terrorism, particularly suicide bombing, and to act in concert with the United States to stop the violence; and

(7) urges all parties in the region to pursue vigorously efforts to establish a just, lasting, and comprehensive peace in the Middle East.

**REMOVAL OF INJUNCTION OF SECRECY—TREATY DOCUMENT NO. 107-7**

Mr. REID. Mr. President, as in executive session, I ask unanimous consent that the Injunction of Secrecy be removed from the following protocol transmitted following the recess of the Senate on May 9, 2002, by the President of the United States:

The Protocol to the Agreement of the International Atomic Energy Agency Regarding Safeguards in the United States (Treaty Document No. 107-7);

I further ask that the protocol be considered as having been read the first time; that it be referred, with accompanying papers, to the Committee on Foreign Relations and ordered to be printed; and that the President’s message be printed in the RECORD.

The PRESIDING OFFICER. Without objection, it is so ordered.

The message of the President is as follows:

*To the Senate of the United States:*

I submit herewith, for Senate advice and consent to ratification, the Protocol Additional to the Agreement Between the United States of America and the International Atomic Energy Agency for the Application of Safeguards in the United States of America, with annexes, signed at Vienna June 12, 1998 (the “Additional Protocol”). Adhering to the Additional Protocol will bolster U.S. efforts to strengthen nuclear safeguards and promote the nonproliferation of nuclear weapons, which is a cornerstone of U.S. foreign and national security policy.

At the end of the Persian Gulf War, the world learned the extent of Iraq’s clandestine pursuit of an advanced program to develop nuclear weapons. In order to increase the capability of the International Atomic Energy Agency (the “Agency”) to detect such programs, the international community negotiated a Model Additional Protocol (the “Model Protocol”) to strengthen the Agency’s nuclear safeguards system. The Model Protocol is to be used to amend the existing bilateral safeguards agreements of states with the Agency.

The Model Protocol is a milestone in U.S. efforts to strengthen the safeguards system of the Agency and thereby to reduce the threat posed by clandestine efforts to develop a nuclear weapon capability. By accepting the Model Protocol, states assume new obligations that will provide far greater transparency for their nuclear activities. Specifically, the Model Protocol strengthens safeguards by requiring states to provide broader declarations to the Agency about their nuclear programs and nuclear-related activities and by expanding the access rights of the Agency.

The United States signed the Additional Protocol at Vienna on June 12, 1998. The Additional Protocol is a bilateral treaty that would supplement and amend the Agency verification arrangements under the existing Agreement Between the United States of America and the International Atomic Energy Agency for the Application of Safeguards in the United States of America of November 18, 1977 (the “Voluntary Offer”), which entered into force on December 9, 1980. The Additional Protocol will enter into force when the United States notifies the Agency that the U.S. statutory and constitutional requirements for entry into force have been met.

The Treaty on the Non-Proliferation of Nuclear Weapons (the “NPT”) requires non-nuclear-weapon states parties to accept Agency safeguards on their nuclear activities. The United States, as a nuclear-weapon state party to the NPT, is not obligated to accept Agency safeguards on its nuclear activities. Nonetheless, it has been the announced policy of the United States since 1967 to permit the application of

Agency safeguards to its nuclear facilities—excluding only those of direct national security significance. The Additional Protocol similarly allows the United States to exclude its application in instances where the United States decides that its application would result in access by the Agency to activities with direct national security significance to the United States or access to locations or information associated with such activities. I am, therefore, confident that the Additional Protocol, given our right to invoke the national security exclusion and to manage access in accordance with established principles for implementing these provisions, can be implemented in a fashion that is fully consistent with U.S. national security.

By submitting itself to the same safeguards on all of its civil nuclear activities that non-nuclear-weapon states parties to the NPT are subject to, the United States intends to demonstrate that adherence to the Model Protocol does not place other countries at a commercial disadvantage. The U.S. signature of the Additional Protocol was an important factor in the decisions of many non-nuclear-weapon states to accept the Model Protocol and provided significant impetus toward their early acceptance. I am satisfied that the provisions of the Additional Protocol, given our right to manage access in accordance with Article 7 and established implementation principles, will allow the United States to prevent the dissemination of proliferation-sensitive information and protect proprietary or commercially sensitive information.

I also transmit, for the information of the Senate, the report of the Department of State concerning the Additional Protocol, including an article-by-article analysis, a subsidiary arrangement, and a letter the United States has sent to the Agency concerning the Additional Protocol. Additionally, the recommended legislation necessary to implement the Additional Protocol will be submitted separately to the Congress.

I believe that the Additional Protocol is in the best interests of the United States. Our acceptance of this agreement will sustain our longstanding record of voluntary acceptance of nuclear safeguards and greatly strengthen our ability to promote universal adoption of the Model Protocol, a central goal of my nuclear non-proliferation policy. Widespread acceptance of the Protocol will contribute significantly to our non-proliferation objectives as well as strengthen U.S., allied, and international security. I, therefore, urge the Senate to give early and favorable consideration to the Additional Protocol, and to give advice and consent to its ratification.

GEORGE W. BUSH.  
 THE WHITE HOUSE, May 9, 2002.

## RECORD TO REMAIN OPEN

Mr. REID. Mr. President, I ask unanimous consent that the RECORD remain open until 2 p.m. today for insertion of statements and the introduction of bills and resolutions.

The PRESIDING OFFICER. Without objection, it is so ordered.

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 ELIGIBILITY FOR REFUGEE STATUS

Mr. REID. Mr. President, I ask unanimous consent that the Senate proceed to the consideration of Calendar No. 288, H.R. 1840.

The PRESIDING OFFICER. The clerk will report the bill by title.

The legislative clerk read as follows:

A bill (H.R. 1840) to extend eligibility for refugee status of unmarried sons and daughters of certain Vietnamese refugees.

There being no objection, the Senate proceeded to consider the bill.

Mr. REID. Mr. President, I ask unanimous consent that the bill be read a

third time and passed, that the motion to reconsider be laid upon the table with no intervening action or debate, and that any statements relating thereto be printed in the RECORD.

The PRESIDING OFFICER. Without objection, it is so ordered.

The bill (H.R. 1840) was passed.

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 ORDERS FOR MONDAY, MAY 13, 2002

Mr. REID. Mr. President, I ask unanimous consent that when the Senate completes its business today, it recess until 3 p.m. on Monday, May 13; that following the prayer and pledge, the time for the two leaders be reserved for their use later in the day; that the Senate be in a period of morning business until 4 p.m., with Senators permitted to speak for up to 10 minutes each, with the time equally divided between the majority leader and the Republican leader or their designees; further, that at 4 p.m. the Senate proceed to executive session under the previous order.

The PRESIDING OFFICER. Without objection, it is so ordered.

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 PROGRAM

Mr. REID. Mr. President, the next rollcall vote will occur on Monday evening at about 6 o'clock on a judge's nomination.

I say to everyone, have a good weekend, and we hope to have a productive week next week.

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 RECESS UNTIL MONDAY, MAY 13, 2002, AT 3 P.M.

Mr. REID. Mr. President, if there is no further business to come before the Senate, I ask unanimous consent that the Senate stand in recess under the previous order.

There being no objection, the Senate, at 12:11 p.m., recessed until Monday, May 13, 2002, at 3 p.m.

## EXTENSIONS OF REMARKS

### TRIBUTE TO JERRY RICH

#### HON. JOHNNY ISAKSON

OF GEORGIA

IN THE HOUSE OF REPRESENTATIVES

*Thursday, May 9, 2002*

Mr. ISAKSON. Mr. Speaker, I rise today to commend an American who exemplifies the opportunities and possibilities our free enterprise system brings to all Americans and, like so many Americans, an individual who has taken his success and its rewards and found a way to share it in a meaningful way.

I am pleased to rise today and commend Mr. Jerry Rich of Sugar Grove, Illinois, and I am very pleased to be joined by Speaker DENNIS HASTERT in this tribute. As the age of technology dawned in the 1970s, Jerry Rich applied his entrepreneurial spirit and personal dedication to develop a technology system capable of providing those in the financial markets with the ability to monitor disparate information on a single screen. Jerry Rich's innovation is now shared in the capital markets and on Wall Street by everyone. His innovation and success ultimately led to a merger of his company with Reuters and retirement from his business in 1988. But like so many Americans, Jerry Rich applied his success to his passion, and his passion to benefit America's youth.

Jerry Rich bought eight farms and combined them into what is now known as Sugar Grove Estate. A passionate golfer, Jerry set out to build and develop a unique golf course, and unique it is. Originally nine holes with three separate tees, Rich Harvest Links is now an eighteen-hole championship golf course, ranked by Golf Magazine as one of the top ten new private golf courses in America. Rich Harvest Acres has a staff of forty-five attending to this challenging 7,446-yard, par 72 golf course. While Rich Harvest Links is one of the most exclusive in America, currently with twenty-five members and a plan for twenty-five more in the future, it also is a golf course that Jerry Rich shares with amateur golfers in the great State of Illinois.

Jerry is very active in the youth program, "Hook a Kid on Golf," which introduces youths to the game of golf and has spread to twenty-nine states in America and Canada. He started a foundation that funds the operation for "Hook a Kid on Golf" in Illinois where, last year alone, one thousand five hundred children attended five-day clinics.

Jerry Rich embodies everything the American entrepreneurial spirit represents. Throughout his life he has taken risks, applied knowledge, sought innovation and built a business. From its success he has been rewarded, and with that success he shared with others. This is what America is all about, and Rich Harvest Links is not just a tribute to golf, but a tribute to a great man of Illinois who cares: Jerry Rich.

### YUCCA MOUNTAIN REPOSITORY SITE APPROVAL ACT

SPEECH OF

#### HON. MARK UDALL

OF COLORADO

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, May 8, 2002*

Mr. UDALL of Colorado. Mr. Speaker, after careful consideration, I have decided that I cannot support this resolution.

The resolution would approve the site at Yucca Mountain, Nevada, for a high-level nuclear waste repository. This is the site with which the Governor of Nevada has submitted a notice of disapproval under the Nuclear Waste Policy Act of 1982, as amended. Congressional approval of the joint resolution would override the governor's objections and would endorse the decision of the President approving the site. Under the law, the Energy Department would then be required to request the Nuclear Regulatory Commission to issue a construction license for the repository.

In my opinion, to vote for the resolution would mean voting to make a premature decision, based on incomplete science and without adequate consideration of all the important factors involved. I do not think that would be a responsible course or in the public interest.

The President's decision evidently was based on the recommendation of Energy Secretary Abraham, who said that he was convinced that sound science supports the Yucca Mountain site.

In reaching that conclusion the Secretary evidently relied on the Energy Department's comprehensive performance assessment. However, in recent months three other agencies have issued reports that cast serious doubt on that conclusion.

Last September, the Nuclear Regulatory Commission's Advisory Committee on Nuclear Waste reported that, among other things, the system-performance assessment used assumptions that "mask a realistic assessment of risk" and that its analyses were "assumption-based, not evidence-supported."

Then, in December, the General Accounting Office identified more than 290 relevant issues, including such matters as the geologic integrity of the site and the flow of water through the site, and concluded that "DOE will not be able to submit an acceptable application [to the Nuclear Regulatory Commission] within the express statutory time frame for several years because it will take that long to resolve many technical issues."

In January of this year, the Nuclear Waste Technical Review Board reported that it had "limited confidence in current performance estimates" underlying the Energy Department's recommendation and that it considered the technical bases for those estimates to be "weak to moderate"—far from a ringing endorsement, especially for a project of such scope and importance.

Those are not the only analyses that give me pause. Another appeared just last month

in a Science magazine article by Rodney C. Ewing, a faculty member at the University of Michigan, and Allison McFarlane, who is in the Security Studies Program at MIT. In the article, Dr. Ewing and Dr. McFarlane note that "the passive properties of the [Yucca Mountain] repository site do not provide a long-term barrier to radionuclide release." That means there will be a need to rely on other things—engineering fixes—to prevent such releases. They say that the choice of Yucca Mountain as a repository site "is based on an unsound engineering strategy and poor use of present understanding of the properties of spent nuclear fuel," and that "there are other unresolved technical issues," including "the continuing controversy over the frequency and impact of volcanic activity" at Yucca Mountain.

And they conclude that "a project of this importance, which has gone on for 20 years, should not go forward until the relevant scientific issues have been thoughtfully addressed . . . To move ahead without first addressing the outstanding scientific issues will only continue to marginalize the role of science and detract from the credibility of the DOE effort."

I agree with that conclusion, which is why I am troubled by what seems to be a rush to judgment on the part of the Administration.

I do think that there are very important considerations that argue in favor of establishing a repository for the kind of high-level nuclear wastes that are at issue here, particularly the potential role of such a repository for disposition of military wastes such as spent fuel from our Navy's nuclear-powered vessels and in connection with our efforts to avoid proliferation of nuclear weapons.

However, I think questions about Yucca Mountain in the context of homeland security are not clear-cut.

On the one hand, the Administration points to the fact that more than 161 million Americans now live within 75 miles of a site where highly radioactive materials are stored and that while these facilities "should be able to withstand current terrorist threats . . . that may not remain the case in the future," as Secretary Abraham wrote in his February 14th letter to the President, and would be "better secured . . . at Yucca Mountain, on federal land, far from population centers, that can withstand an attack well beyond any that is reasonably conceivable."

On the other hand, there is something to be said for the argument that transporting large quantities of such materials over long distances would multiply the current opportunities for terrorist attacks because the vehicles doing the transporting would be attractive targets that could not always be totally concealed.

Further, I am not convinced that the Administration has adequately made the case that Yucca Mountain is the right site for such a repository or that "a repository at Yucca Mountain is indispensable" for our energy security, as Secretary Abraham also claims in his February 14th letter to the President.

● This "bullet" symbol identifies statements or insertions which are not spoken by a Member of the Senate on the floor.

Matter set in this typeface indicates words inserted or appended, rather than spoken, by a Member of the House on the floor.

So, as things now stand, I am not persuaded that the case has been made for selection of the Yucca Mountain site, and I therefore am not ready to override the Governor's objections by voting for this resolution.

TRIBUTE TO THE JOHN BOOTH  
SENIOR CENTER

**HON. BENJAMIN L. CARDIN**

OF MARYLAND

IN THE HOUSE OF REPRESENTATIVES

*Thursday, May 9, 2002*

Mr. CARDIN. Mr. Speaker, I rise today to honor one of my constituents for her commitment to our senior citizens.

Since 1965, the John Booth Senior Center has served the folks of East Baltimore. When first opened, the center was only one of 350 senior centers in the United States. Today, thanks to the efforts of its tireless director, June Goldfield, the center not only offers a community gathering place but a support service for East Baltimore's older citizens, enabling many of them to stay in the community as active, vital participants.

June began her full time employment with Baltimore City Department of Recreation and Parks almost 15 years ago and has dedicated herself to preserving and enhancing services for seniors. The center boasts unending activities and instruction as well as a close relationship with Hopkins Bayview Medical Center, which offers medical assistance to members. The ethnic food festival, prepared by center members, is among the most enjoyable activities.

I hope my colleagues will join me in congratulating June Goldfield on her public service and wishing her well in her retirement.

INTRODUCTION OF THE SMALL ENTERPRISE PAPERWORK REDUCTION ACT

**HON. NYDIA M. VELÁZQUEZ**

OF NEW YORK

IN THE HOUSE OF REPRESENTATIVES

*Thursday, May 9, 2002*

Ms. VELÁZQUEZ. Mr. Speaker, I rise today to introduce the Small Business Enterprise Paperwork Reduction Act, a bill to relieve the burden of regulation compliance documentation.

Federal regulations are set to ensure worker safety and to protect public health and the environment. This nation's small businesses—representing 99 percent of all employers and constituting half our economic product—place a high value on compliance with regulations. Unfortunately, these requirements disproportionately burden small businesses, which spend millions of hours annually meeting federal paperwork and record-keeping requirements to prove that they have complied with regulations.

The time and effort spent by businesses and taxpayers to meet paperwork demands are estimated to equal almost 10 percent of the nation's Gross Domestic Product. Clearly, this is a waste of time and resources better spent creating jobs and furnishing goods and services.

Federal paperwork consistently ranks among the top 10 problems for small busi-

nesses. Time spent filling out forms, takes small business owners away from conducting our nation's business. It takes doctors away from patient care. It takes restaurant owners away from serving patrons. It takes your auto mechanic away from fixing your transmission.

The Paperwork Reduction Act of 1980 (PRA), since amended, seeks to minimize the cost and burden imposed by federal paperwork requirements and to maximize the usefulness of the information collected. The PRA of 1995 required reduction of paperwork burdens government-wide. Unfortunately, the burden did not decrease since 1995—in fact, it has increased by nearly 180 million burden hours during Fiscal Year 2000. This is the second largest one-year increase since the act was passed. It is also an outrage.

The PRA established the Office of Information and Regulatory Affairs (OIRA) within the Office of Management and Budget to review and clear agency information collection requirements. Unfortunately, OIRA has been diverted from its original mission by an Executive Order that makes it a central clearinghouse for agency rulemaking actions. Review of regulations now takes up most of OIRA's time and resources.

This legislation seeks to bring OIRA back towards its original mission—to ensure that Federal agencies do not over-burden businesses and the public with requests for information and documentation.

The Office of Management and Budget listed a total of 710 PRA violations for Fiscal Year 2000.

This legislation will strengthen the PRA by requiring OMB to do more to enforce the law on paperwork burden violations.

In addition, by making violations of the Paperwork Reduction Act a more public matter, it will increase public awareness and force agencies to focus on the burdens they impose on small business.

Lastly, this legislation requires federal agencies and OMB to track the paperwork burdens on small businesses by industry type. Congress and the public should be aware of what burdens are being placed on our small businesses by Federal agencies.

Small businesses create 75 percent of the new jobs in America. To protect this economic dynamo, we must be careful about the burdens we place on these firms. If the burden of government paperwork becomes too great, it will stall the very engine of economic growth that has made America strong. This legislation is designed to tighten the load, so that small businesses can get back to work providing jobs, goods and services in their communities.

NATIONAL CORRECTIONAL  
OFFICERS AND EMPLOYEES WEEK

**HON. JOHN E. SWEENEY**

OF NEW YORK

IN THE HOUSE OF REPRESENTATIVES

*Thursday, May 9, 2002*

Mr. SWEENEY. Mr. Speaker, I rise today, as a co-chair of the Correctional Officers Caucus, to honor the men and women working in our correctional facilities. On a daily basis, correctional personnel perform a wide range of jobs, from the routine to the extraordinary. Their work often goes unnoticed, but the efforts of correctional officers and employees

were never more apparent than on September 11, 2001.

Following the horrific terrorist attacks, the New York Correction Department immediately sent personnel to assist in rescue operations. Department staff controlled traffic congestion enabling emergency vehicles to reach Ground Zero and assisted firefighters by delivering fuel to needy fire trucks. They built a small "tent city" equipped with heat, electricity, telephone and fax lines to provide additional support services for the temporary morgue at Bellevue Hospital. The Department also conducted security clearances and issued thousands of photo ID cards to secure access to Ground Zero and other restricted areas.

Mr. Speaker, in the aftermath of the terrorist attacks, correctional officers and employees were deployed 24 hours a day, seven days a week, to assist in various rescue and recovery efforts.

I have introduced H. Con. Res. 390 to recognize the week of May 6th as National Correctional Officers and Employees Week, in gratitude for the courage and professionalism of the New York City Correction Department in the face of tragedy, as well as the daily work of all correctional officers and employees who perform their jobs with dedication and resolve.

Mr. Speaker, it is a privilege to honor our Nation's correctional officers and employees. I urge my colleagues to recognize these men and women by cosponsoring this important resolution.

EXPRESSING SOLIDARITY WITH  
ISRAEL IN ITS FIGHT AGAINST  
TERRORISM

SPEECH OF

**HON. MARK GREEN**

OF WISCONSIN

IN THE HOUSE OF REPRESENTATIVES

*Thursday, May 2, 2002*

Mr. GREEN of Wisconsin. Mr. Speaker, I offer these comments for the RECORD to supplement my vote on House Resolution 392—the resolution in support of Israel in the war against terrorism—which this body approved on May 2.

I voted in favor of the resolution because I believe what it said was both substantially accurate and needed to be formally declared by this Congress and this Nation: that there is no acceptable justification for terrorism in general and suicide bombing in particular. No one—no nation, no organization—can ever be perceived as gaining any advantage militarily, diplomatically, or politically from this reprehensible tactic.

I offer these comments because I'm afraid the resolution told only part of the story. What the resolution said wasn't nearly as controversial as what it didn't say. Because while it did incorporate some language addressing the humanitarian concerns of the Palestinian people, even the most ardent supporter of the current government in Israel would have to agree that the resolution was not as balanced as it could, or should, have been.

That's why I voted against ordering the previous question on the rule for this resolution. To put it simply, I hoped we could open up the debate on the resolution to include additional language. In my opinion, we could have made the resolution more balanced, portrayed a

fuller and more exact picture of the situation, and made it more productive in achieving a lasting peace in the region. In a House of 435 Members, there were only 82 who voted with me on this, and only three of those were Republicans. I wish we had more, because I think we would have ended up with a better piece of legislation.

In particular, I think the resolution would have been dramatically improved had it specifically mentioned our commitment to a Palestinian State, and the vision for the future most reasonable people share on this issue: two independent states, one Israeli and one Palestinian, living side-by-side in peace.

LAKE ALLATOONA AWARENESS  
WEEK

HON. JOHNNY ISAKSON

OF GEORGIA

IN THE HOUSE OF REPRESENTATIVES

Thursday, May 9, 2002

Mr. ISAKSON. Mr. Speaker, I rise today to acknowledge Lake Allatoona Awareness Week as proclaimed by Governor Roy Barnes of Georgia.

Lake Allatoona is located north of Atlanta in the foothills of north Georgia, and covers parts of Cherokee, Cobb, and Bartow Counties. It provides drinking water for over 500,000 people and recreation activities for millions.

Two years ago the Lake Allatoona Preservation Authority, LAPA, was created to lead the effort to protect and preserve this vital resource. The lake provides habitat for a number of endangered species, including the Etowah Darter, Gray Bat, Southern Acornshell, and the American Bald Eagle.

Mr. Speaker, on Tuesday, May 7, LAPA and the Army Corp of Engineers signed a historic \$5 million joint study to plan for the preservation of the lake for generations to come. There is no greater way to preserve than to plan for the future, and for the citizens of North Georgia and this great natural resource the future is bright.

TRIBUTE TO PITTSBURGH  
REGIONAL ALLIANCE

HON. MELISSA A. HART

OF PENNSYLVANIA

IN THE HOUSE OF REPRESENTATIVES

Thursday, May 9, 2002

Ms. HART. Mr. Speaker, recently a local economic development group—the Pittsburgh Regional Alliance (PRA)—was selected as one of the top groups in the Nation. Each year, the editorial staff of Site Selection selects the Top 10 Economic Development Groups for their role in bringing large-scale corporate expansion projects to their respective communities. These standards used to make their decisions included: Capital investment in the service area during 2001; new jobs created in the service area; capital investment per capita; and new jobs created per 100,000 population.

The PRA is an outstanding source of research and advocacy for regional development in western Pennsylvania, and I would like to submit to the RECORD Site Selection's explanation of why they were awarded this great honor:

Pittsburgh has been the manufacturing home of big steel, but much of that industry has closed and moved out of the country. The Three Rivers area has suffered through a downturn and repositioned itself as a city of the future. Building on the historic strengths of the area's energy traditions, the Pittsburgh Regional Alliance (PRA) helped Siemens Westinghouse Power choose a 22-acre site as the location for its \$122-million, state-of-the-art fuel cell manufacturing plant.

After the passage of Greenhouse Legislation by the state legislature, the PRA has begun to pursue an area Pittsburgh Bio/Venture Life Sciences Greenhouse approach to attract new industry. With cooperation with various academic institutions, the Bio Greenhouse hopes to position the area as a leader in biological research and development. "The Greenhouse will be the centerpiece of technology commercialization and economic development efforts," says D. Lansing Taylor, president and Chief Executive Officer of Cellomics. "It will also be the single organization to exploit synergies among university research strengths and facilities, and coordinate those efforts with economic development."

The PRA, in conjunction with the Pennsylvania Dept. of Community and Economic Development, helped bring the world's largest producer of medical devices, Lake Region Medical, to the area. The facility will manufacture guide wires used for diagnostics and machine products used in the medical field, and will create at least 140 new jobs. The facility has qualified for a state financial package, including an Opportunity Grant and Jobs Creation Tax Credits.

I congratulate the PRA on this great award, and look forward to continue working with them as we bring back new growth and opportunity to western Pennsylvania.

HONORING ELAINE MARTIN

HON. C.L. "BUTCH" OTTER

OF IDAHO

IN THE HOUSE OF REPRESENTATIVES

Thursday, May 9, 2002

Mr. OTTER. Mr. Speaker, I rise today to congratulate Elaine Martin of Nampa, ID, on receiving the Small Business Advocate of the Year Award. Elaine was a struggling farmer in 1985 when she decided to enter the highway contracting business. With a \$25,000 loan from her widowed mother she started a highway fencing company that, within a few years, became one of the largest guardrail companies in the western United States. Elaine's company, MarCon, now grosses over \$8 million a year, and has grown from 5 employees to more than 26 full-time employees. Starting with no knowledge of highway contracting, she's had the courage to explore every aspect of the business, from working alongside her crews to fighting red tape on behalf of contractors and small businesses everywhere. Elaine Martin has been a tremendous success, and Idahoans are extremely proud of her and the well deserved recognition she's received.

PERSONAL EXPLANATIONS

HON. MARK UDALL

OF COLORADO

IN THE HOUSE OF REPRESENTATIVES

Thursday, May 9, 2002

Mr. UDALL of Colorado. Mr. Speaker, on May 1, I attended a ceremony in the White House at which the Congressional Medal of Honor was awarded posthumously to Captain Jon Swanson, who was killed during the war in Vietnam. As a result, I was not present for rollcall vote No. 120, on the Sanders of Vermont amendment to H.R. 2871, a bill to reauthorize the Export-Import Bank of the United States. Had I been present, I would have voted "yea" on that amendment.

Also, on Tuesday, May 7, I was in Colorado for a ceremony marking the return to the United States of the remains of Daniel Aaron Romero, a Colorado Army National Guard sergeant serving with the 19th Special Forces Group. Sergeant Romero was killed April 15 when an accidental explosion rocked a demolition range in Kandahar, Afghanistan.

As a result, I was not present for rollcall vote No. 127, on the bill designating the Federal Building located at 5100 Paint Branch Parkway in College Park, MD, as the Harvey W. Wiley Federal Building. Had I been present, I would have voted "yea" on that question.

For the same reason, I was absent during rollcall vote No. 128, on the concurrent resolution expressing the sense of Congress regarding the national importance of Health Care Coverage Month. Had I been present for that vote, I would have voted "yea."

For the same reason, I was absent during rollcall vote No. 129, on ordering the previous question on H. Res. 414, the rule dealing with H.J. Res. 84. Had I been present, I would have voted "yea" on that rollcall.

And, for the same reason, I was absent during rollcall vote No. 130, on H. Res. 414, the rule dealing with H.J. Res. 84. Had I been present, I would have voted "yea" on adoption of that resolution.

Also, for the same reason, I was absent during rollcall vote No. 131, on the motion to suspend the rules and concur in the Senate amendments to H.R. 3525, the Enhanced Border Security and Visa Entry Reform Act. Had I been present, I would have voted "yea" on that motion.

PERSONAL EXPLANATION

HON. CURT WELDON

OF PENNSYLVANIA

IN THE HOUSE OF REPRESENTATIVES

Thursday, May 9, 2002

Mr. WELDON of Pennsylvania. Mr. Speaker, on rollcall No. 133, I was inadvertently not recorded. Had I been present, I would have voted "yea."

TRIBUTE TO JAMES D.  
TSSCHECHTELIN

HON. BENJAMIN L. CARDIN

OF MARYLAND

IN THE HOUSE OF REPRESENTATIVES

Thursday, May 9, 2002

Mr. CARDIN. Mr. Speaker, I rise today to pay special tribute to James D. Tschechtelin,

who is retiring in June as president of Baltimore City Community College. As president of BCCC, Mr. Tschechtelin has worked tirelessly on behalf of BCCC students and on behalf of the greater Baltimore community.

During his 12-year tenure, he helped educate and train a world-class workforce that is critical to the economic success of the entire Baltimore region. He has worked to modernize BCCC's facilities, increase state funding, improve outreach and enhance responsiveness to businesses. His commitment and dedication to excellence has helped transform BCCC into a leading educational facility that meets the needs of businesses for talented employees.

We are fortunate to have had Mr. Tschechtelin at the helm of BCCC. His vision and dedication have helped the college meet new challenges. In recognition of his success, the BCCC Foundation Board has created the James D. Tschechtelin Workforce Scholarship Endowment, a scholarship that helps working students by providing half of their educational costs.

I hope that my colleagues will join me in saluting the accomplishments of James Tschechtelin as president of BCCC. His tenure has marked a turning point for the college as a respected institution that meets the educational needs of its students.

FARM SECURITY ACT OF 2002 (H.R.  
2646)

**HON. TODD TIAHRT**

OF KANSAS

IN THE HOUSE OF REPRESENTATIVES

*Thursday, May 9, 2002*

Mr. TIAHRT. Mr. Speaker, today I offer my congratulations to Chairman COMBEST, the Ranking Member, Mr. STENHOLM, and the 2002 Farm Bill conferees for their hard work in crafting a bipartisan bill that will help America's farmers.

The Farm Security Act of 2002 is the product of 50 hearings over two years. I am pleased that we were able to pass a farm bill that maintains the market-oriented features of the 1996 Farm Bill while fully complying with the Congressional Budget Resolution. This Farm Bill is critically needed by our nation's farmers who are facing the lowest real net cash income on the farm since the Great Depression. Record high costs of production combined with the fifth straight year of record low prices necessitated the quick passage of a farm bill that addresses these critical issues.

Americans rely on a consistent supply of nutritious food, and our farmers are the ones working hard to make this possible. Not only do they supply food for us domestically, but they also are the hands that feed the world. Our farmers deserve our support, and I was pleased to vote in favor of this bipartisan Farm Bill.

Mr. Speaker, despite my support for this bill, I do want to go on record as having serious reservations about the price tag the Farm Bill could have for taxpayers. There is no doubt we need a strong farm bill, which I support. But I am concerned we are voting today on an overinflated six-year bill that has the potential to cost taxpayers far more than the estimated \$170 billion. We must guard against turning the family farm into the federal government's farm. My concern is that this bill, while con-

taining good provisions, is dangerously close to moving beyond reasonable support for farmers into warding the family farm to the welfare state.

The American dream for agricultural producers is not a land of neo-government farms, but rather individual opportunity to succeed by profitably working the land they love and own. This is the farmer's dream. Then, when help is needed due to unforeseen events like natural disasters, Uncle Sam can offer assistance that encourages and motivates.

Another concern is that the 2002 Farm Bill abuses agriculture subsidies by reviving price supports for commodities such as mohair, wool and honey. It also distorts the market by adding subsidies for milk, peanuts, lentils and chickpeas. I am disappointed that provisions in the Farm Security Act of 2002 succumbed to the pressures of special interest groups while ignoring the best interests of the citizens and farmers I represent and the American taxpayer.

Despite disagreeing with many of this bill's provisions, I will vote in favor of the Farm Bill, because overall, it provides much-needed farm policy for the next six years and will help America's farmers. Without this bill, we would have automatically been forced back to 1938/1949 permanent farm laws, which would have devastated our economy.

Mr. Speaker, I hear from many constituents in the Fourth District of Kansas who care deeply about conservation. I am pleased to tell them that the Farm Security Act of 2002 builds on the current voluntary incentive programs for conservation that have proven to work. Farmers and ranchers will have the opportunity to participate in new conservation programs as well. I am pleased to know that the men and women who work the land and care most about it are the ones who are being provided with the power and means to better protect the soil, water and wildlife through the various conservation programs.

This farm bill includes more than \$200 million in federal funding for the Commodity Credit Corporation Bioenergy Program, which will help advance the production of biofuels, including ethanol. I have had many Kansans tell me they support continued investment into ethanol production as a fuel source. The 2002 Farm Bill provides federal assistance to bioenergy producers who purchase agricultural commodities for the purpose of expanding products of biodiesel and fuel grade ethanol.

Mr. Speaker, past farm program levels for sorghum have distorted the market and reduced incentives to plant grain sorghum. I was pleased to see this disparity addressed in the Farm Bill. Equity for Kansas feed grains is important to Kansas farmers, and I strongly support this corrective provision.

I am also pleased that the food stamp program has been simplified allowing states more flexibility in helping those in financial poverty. With the reduction of state reporting requirements, we are allowing states to require households to report changes in household circumstances not less often than once every six months in lieu of reporting changes as they occur. Another simplification in the food stamp program provided for in the Farm Bill allows states the option to exclude, rather than deduct, child support payments, and it allows the use of the Child Support Enforcement Agency data to determine the amount of support paid.

Kansas farmers rely heavily on trade with other countries. With forty percent of U.S.

commodities going into the export market, it is essential that producers have access to expanded markets. The 2002 Farm Bill answers this need by comports with the United States' international trade obligations under the WTO. This allows for the promotion of more free trade for our future. Furthermore, the Farm Bill makes substantial investments in programs designed to aid in the creation, expansion and maintenance of foreign markets for U.S. agriculture products.

Generous support for the Market Access Program, the Food for Progress Program, the Food for Peace Program, the Foreign Market Development Program and the McGovern-Dole International Food for Education and Child Nutrition Program are a few examples of how this Farm Bill helps expand our markets while sharing our bounty with the needy in developing countries around the globe.

Mr. Speaker, research has been recognized in this Farm Bill as being the key to keeping U.S. producers competitive in the world market. The Farm Security Act of 2002 makes a significant new investment in research programs that will help reap rewards for producers and our society for generations to come.

The Farm Bill makes significant investments in improving rural development. Rural development programs are important to sustaining communities by aiding in the development of infrastructure and job creation in rural areas. Our small communities across this country benefit from these programs, and I am pleased that this farm bill recognizes their importance to our American way of life.

Getting broadband Internet service to our rural communities is also a concern I have. With the passage of the 2002 Farm Bill, we will be providing a total of \$100 million to provide loans and loan guarantees to allow rural consumers access to high-speed, high-quality broadband services.

Finally, Mr. Speaker, I am pleased to know that value added market development grants have been expanded to meet producers' interests in start-up, farmer-owned, value-added processing facilities. These grants will help establish resource centers to assist producers in value-added endeavors. The Farm Bill recognizes the importance of enabling producers to capture more of the value of their commodities.

The Farm Security Act of 2002 offers farmers and ranchers and all Americans a balanced approach to securing our agriculture security into the future. I commend the Chairman and conferees for their dedication to a quality farm bill.

BRAIN TUMOR ACTION WEEK

**HON. SONNY CALLAHAN**

OF ALABAMA

IN THE HOUSE OF REPRESENTATIVES

*Thursday, May 9, 2002*

Mr. CALLAHAN. Mr. Speaker, I rise today to share with my colleagues a speech written by my dear friend and Alabama native, Adrienne McMillan Burns. Adrienne was diagnosed with a brain tumor three years ago and has served as a shining example of how to survive with grace to people with potentially terminal illnesses ever since.

I have reflected on this tragic condition and Adrienne's case in particular during this Brain

Tumor Action Week. It is so important to call attention to the illness, its symptoms, treatment, patient recovery and related issues, and I strongly support the designation of this week to focus on brain tumors.

Adrienne has been an inspiration to me, her many friends and loving family over the length of her illness. I highly recommend her speech to my colleagues. I believe Adrienne's bravery and honesty in confronting and talking about this illness will give courage and inspiration to others in her situation.

To Adrienne, I wish a continuing successful recovery and return to a normal life with her family.

MY JOURNEY WITH A BRAIN TUMOR  
(By Adrienne McMillan Burns)

A recent Wall Street Journal article highlighted the fact that a brush with death can temporarily change our perspective on life for the better. Experiencing more than a brush—an extended fight against a potentially fatal disease—has served to sustain such a view for me. I believe these experiences, both brushes and extended fights with death, can ultimately be used to benefit many people. And I believe that those of us with these experiences serve our fellow humans well by sharing our stories.

Three years ago, after giving birth to my first child, I had a grand mal seizure. I awoke the next day in an ICU, and ultimately I was diagnosed with a brain tumor. The diagnosis was good as far as brain tumors go, but it was still a brain tumor, and the overall effect was a fast and harsh realization of my own mortality. I was 32 years old.

Life changed for me. As you might expect, I became interested in brain structure and function, and specifically in my own diagnosis and treatment. But life also changed for me in a more unexpected way. After living a life focused, to a great degree, on my own career goals and personal pleasure, I came to a different point of reference. I began to more fully appreciate that we have responsibilities in our journey on earth, not the least of which is the one to our fellow humans. I came to believe that the responsibility is simply to help one another—from the heart—in whatever way we can do it.

I changed my definition of success. Ralph Waldo Emerson once said, "To know even one life has breathed easier because you have lived, that is to have succeeded." I immediately needed to know that not one, but many lives breathed easier because of me. As I lay down for my surgeon to cut my head open, it became amazingly clear what really mattered to me. It mattered how I treated people—how I developed and conducted myself in relationships, especially my relationship with my maker. It mattered how proud I could be of the way I conducted my life, something no person in the world but me could know. My personal integrity, my adherence to my core beliefs, mattered. That's it. Nothing else.

I survived brain surgery and recovered, and I desperately wanted to share my good fortune. I wanted to make someone "breathe easier." My husband and I left established careers in Washington, DC (mine in the energy industry), and I returned to school to pursue an MBA focused on healthcare management. I was determined to use my experience to influence what I believed to be the most significant way to help others: improving the patient's experience in health care delivery. Personally, I experienced exceptional technical care, but I also experienced tender, compassionate care. It mattered greatly to me that a nurse who handed me medications in the middle of the night

smiled as she did so. Her tender smile assured me, as I lay in great vulnerability, that the people to whom I entrusted my life cared about my life. There were other smiles in the hospital, and they had the same effect on me. In retrospect, I'll never know if the smiles really indicated such a care. People could have been smiling for any number of reasons. But I believed it was the care, and that made a difference to me. There was an overall feeling of compassion in the hospital, and I know it had as much to do with my healing as did the expert hands of my surgeon.

My plans focused on systemic change. While not attributing health outcomes solely to smiles (!), I wanted to foster compassionate health care delivery. I wanted to provide hospital environments that allowed doctors, nurses and every other employee to deliver compassionate care along with the very important technical care. I believed that basic respect and appreciation of all employees was at the heart of inducing the much appreciated smile and compassionate care.

With a newly found passion, I set an ambitious goal. I believed systemic change could primarily be effected from the top of an organization, therefore, that's where I wanted to be. I envisioned personally catalyzing movement to a higher health service standard by which every patient in the world eventually would be treated!

Two years later I had a recurrence of the tumor. Again, my surgeon expertly brought me through surgery, and this time I received radiation therapy in hopes of being done with the patient side of the health care world! Other than the affront to my vanity from lost hair, brain radiation wasn't all that bad, and getting to know other patients in the waiting room was a blessing.

In the interim two years, I worked towards my goal. I completed half of the MBA, and I worked at a major academic medicine center. What I learned most during that time is that there are a lot of compassionate, smart people out there working to make patients breathe easier. I learned that we are a fortunate people to have so much effort directed at the goal of improving the lives of others.

I'll finish school this year and, God willing, I'll work to effect smiles and compassion in health care delivery! But the recurrence gave me another, perhaps more important, insight. Not only can I improve lives through systemic efforts in health care delivery, but I also can improve the lives, in small ways, of the people with whom I come into contact each day. I can look people in the eye and smile. I can give people the respect we each deserve. I can seek out the good in all people; if I'm looking for the good, perhaps it's what I'll see, and it will probably influence my relationship with that person. That person probably needs to experience a relationship based on that view of him or herself. M.K. Gandhi once said, "Be the change you want to see in the world." I can do that, and I can do it now. That is significant.

In my experience, appreciation of mortality becomes a filter through which everything is forevermore received. This appreciation brought an amazing shift in my perception, and it's made the world seem an even better place to me. I look for and I find more serenity, compassion, and integrity in the world. I find things more beautiful, and I find more beautiful things. I looked up—to God—and I remembered that He is my compassionate and tender caregiver. After experiencing acute depression, He (and a very good psychiatrist!) led me to rediscover pure, unaltered joy—the kind my three year old seems to feel when I allow him to choose any one thing he wants in the bakery near our home.

So, that tumor, as unwanted as it was, changed my life for the better—forever. It's

been said that it's easy to forget a lesson from a brush with death, and I do catch myself taking life for granted on occasion. Yet, there's an underlying permanence to the shift in perception that cannot be reversed for me. I've talked with other patients—brain tumor and otherwise—who've said the same thing. It amazes me. It takes something terribly frightening to make us appreciate all the fortunes we have.

I'll close by going back to my thoughts on responsibility. It seems that many of my friends are searching—soul-searching or otherwise—and it seems that others are too. I want to do my small part to help someone in their search, or to make them breathe easier. Perhaps we all can help. Perhaps those of us who have had the occasion to contemplate mortality, at any level, can perpetuate the important lessons we each learn from the experience. We can tell our stories, thereby reminding ourselves and informing others of what we've found when everything but the basics of life are stripped away. By telling our stories, maybe we help each other to help each other. Maybe then we all breathe a little easier. What a success!!

PROVIDING FOR DISPOSITION OF  
H.J. RES 84, DISAPPROVING THE  
ACTION TAKEN BY THE PRESIDENT  
UNDER SECTION 203 OF  
THE TRADE ACT OF 1974 TRANS-  
MITTED TO THE CONGRESS ON  
MARCH 5, 2002

SPEECH OF

**HON. MICHAEL N. CASTLE**

OF DELAWARE

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, May 8, 2002*

Mr. CASTLE. Madam Speaker, I rise today in strong support of House Joint Resolution 84, disapproving of the President's actions to impose higher tariffs on imported steel products than those recommended by the International Trade Commission, and against the accompanying rule. First, Madam Speaker, let me state in regards to the rule, I feel it is important that this chamber have a full and vigorous debate on the impact of the steel tariffs imposed by the President. This rule is creatively slanted in favor of protectionism and against free and fair trade.

The tariffs, implemented by President Bush on March 5, are a well intentioned, but misguided effort to help the domestic steel industry. Although I agree the steel industry needs to be supported and reformed, protecting it from global competition, which is the essence of free trade, is not the answer. The industries that transport steel and those industries that need steel to make their products in the U.S. have begun to feel the brunt of these protectionist measures. Recent estimates reveal that the restrictions could cost as many as 74,500 jobs in steel consuming industries in order to protect 8,900 steel jobs. In addition, protecting these steel jobs will do nothing to address the needs of the thousands of retired steel workers concerned about their retirement security. Ironically, tax revenue from the jobs in steel transportation and those industries which purchase steel could have been used to provide a solution to these other problems.

The Port of Wilmington, in the State of Delaware, imported 57 percent less steel in 2001 than in 2000 due to federal government steel safeguards—which caused a decrease of

53,000 work hours at the Port. The economic benefits provided by the steel consuming industries and our nation's ports cannot be forgotten in this debate. For example, the Delaware River region generated \$70 million in total tax dollars for the State and Federal government in 2001. It is evident that the ITC's tariff recommendations would cost far fewer American jobs in the manufacturing, shipping and port industries.

Furthermore, since the President's decision, our trade partners have begun to retaliate, which could further hurt the U.S. economy. Immediately following the decision, the Russian Government instituted a ban on the importation of U.S. poultry, which adversely affected the poultry industry in Delaware and throughout the nation. Other nations are also announcing retaliatory actions and filing complaints with the World Trade Organization. For example, the European Union has announced a broad range of possible tariffs on U.S. products, some as high as 100 percent, that would affect countless U.S. industries, including citrus and textiles.

I recognize the need to support our domestic steel workers, but these measures must be done in a fair and balanced manner that generates U.S. jobs and spurs the national economy—not in a manner that adversely impacts these two fundamental principles and favors protectionism. Today, I rise in strong support of free and fair trade and the role of the United States in the global economy. At a minimum, I encourage my colleagues to vote against the rule in order to allow a full and fair debate on this legislation to overturn the President's decision. And I hope my colleagues will join me in supporting H.J. Res. 84.

**EXPRESSING SOLIDARITY WITH  
ISRAEL IN ITS FIGHT AGAINST  
TERRORISM**

**HON. ZOE LOFGREN**

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Thursday, May 9, 2002*

Ms. LOFGREN. Mr. Speaker, I come to the floor of the House of Representatives today in the name of democracy, in the name of hope, and in the name of peace.

As long-standing supporters of Israel, we recognize and respect Israel's unquestioned right to self-defense.

The United States has a long history of promoting and supporting democracies. It has long considered Israel its closest ally in the Middle East, because Israel is a democracy.

It is because of our passion for democracy that we cast votes against the procedural steps needed to bring House Resolution 392 to the floor.

These procedural steps prevented any amendments or any substitute resolutions to be considered by the Congress. We were not permitted to consider or debate either Senator LIEBERMAN's or Congressman DEFAZIO's language.

We were not given the opportunity to meet with our constituents and hear their thoughts and concerns on this divisive and complicated matter. Nor were there any hearings on this resolution. This is wrong and does not speak to debate that is central to our democratic process.

While we support House Resolution 392 in its final form, we have concerns that this resolution presents a one-sided view of a many-sided reality.

We cannot ignore the suffering of the Palestinian people and the loss of innocent civilians.

We cannot ignore the economic hardship the Palestinians have endured as they continue their attempts to create their own Democratic nation.

And we cannot ignore the physical damage done to Palestinian infrastructure in Jenin, in Ramallah and other towns in the West Bank.

Even with the Resolution's shortcomings, we believe it is critical to speak out against acts of terrorism that have claimed the lives of thousands of innocent Israeli civilians.

The United States is scarred by its own September 11th experience and we have a new and somber national consciousness of terrorism on our soil.

We continue to hold out hope that the Israelis and the Palestinians will be able to achieve the peace of the brave that has proven so elusive. We are confident that the United States will be a true partner for peace and help bring a 21st Century Marshall Plan of resources and hope to those who today carry a rage of desperation.

**REMEMBERING HARRY NORMAN**

**HON. JOHNNY ISAKSON**

OF GEORGIA

IN THE HOUSE OF REPRESENTATIVES

*Thursday, May 9, 2002*

Mr. ISAKSON. Mr. Speaker, yesterday the people of Atlanta, Georgia suffered a great loss with the passing of Mr. Harry Norman.

Harry Norman was one of the great leaders in America's real estate industry. Mr. Norman built Harry Norman Realtors into one of the nation's great real estate brokerage companies. Through his tireless efforts in the Atlanta Board of Realtors, he ensured the highest standards of ethics and professionalism in the industry.

There was not a community cause or charity of importance in Atlanta that was not blessed to have the support of Harry Norman. In every sense of the word Harry Norman was a gentleman's gentleman.

On a personal note, Mr. Speaker, Harry Norman was an inspiration to me during my real estate career in Atlanta. Next to my father, I know of no one in the business that I admired more. I extend my sympathy to his wife, Amy, and the extended family at Harry Norman Realtors.

**SAY NO TO CONSCRIPTION**

**HON. RON PAUL**

OF TEXAS

IN THE HOUSE OF REPRESENTATIVES

*Thursday, May 9, 2002*

Mr. PAUL. Mr. Speaker, I hope my colleagues who believe that the current war on terrorism justifies violating the liberty of millions of young men by reinstating a military draft will consider the eloquent argument against conscription in the attached speech by Daniel Webster. Then-representative Webster delivered his remarks on the floor of the

House in opposition to a proposal to institute a draft during the War of 1812. Webster's speech remains one of the best statements of the Constitutional and moral case against conscription.

Despite the threat posed to the very existence of the young republic by the invading British Empire, Congress ultimately rejected the proposal to institute a draft. If the new nation of America could defeat what was then the most powerful military empire in the world without a draft, there is no reason why we cannot address our current military needs with a voluntary military.

Webster was among the first of a long line of prominent Americans, including former President Ronald Reagan and Federal Reserve Chairman Alan Greenspan, to recognize that a draft violates the fundamental principles of liberty this country was founded upon.

In order to reaffirm support for individual liberty and an effective military, I have introduced H. Con. Res. 368, which expresses the sense of Congress against reinstating a military draft. I urge my colleagues to read Daniel Webster's explanation of why the draft is incompatible with liberty government and co-sponsor H. Con. Res. 368.

ON—CONSCRIPTION

(By Daniel Webster)

During America's first great war, waged against Great Britain, the Madison Administration tried to introduce a conscription bill into Congress. This bill called forth one of Daniel Webster's most eloquent efforts, in a powerful opposition to conscription. The speech was delivered in the House of Representatives on December 9, 1814; the following is a condensation.

This bill indeed is less undisguised in its object, and less direct in its means, than some of the measures proposed. It is an attempt to exercise the power of forcing the free men of this country into the ranks of an army, for the general purposes of war, under color of a military service. It is a distinct system, introduced for new purposes, and not connected with any power, which the Constitution has conferred on Congress.

But, Sir, there is another consideration. The services of the men to be raised under this act are not limited to those cases in which alone this Government is entitled to the aid of the militia of the States. These cases are particularly stated in the Constitution—"to repel invasion, suppress insurrection, or execute the laws."

The question is nothing less, than whether the most essential rights of personal liberty shall be surrendered, and despotism embraced in its worst form. When the present generation of men shall be swept away, and that this Government ever existed shall be a matter of history only, I desire that it may then be known, that you have not proceeded in your course unadmonished and unforwarned. Let it then be known, that there were those, who would have stopped you, in the career of your measures, and held you back, as by the skirts of your garments, from the precipice, over which you are plunging, and drawing after you the Government of your Country.

Conscription is chosen as the most promising instrument, both of overcoming reluctance to the Service, and of subduing the difficulties which arise from the deficiencies of the Exchequer. The administration asserts the right to fill the ranks of the regular army by compulsion. It contends that it may now take one out of every twenty-five men, and any part or the whole of the rest, whenever its occasions require. Persons thus

taken by force, and put into an army, may be compelled to serve there, during the war, or for life. They may be put on any service, at home or abroad, for defence or for invasion, according to the will and pleasure of Government. This power does not grow out of any invasion of the country, or even out of a state of war. It belongs to Government at all times, in peace as well as in war, and is to be exercised under all circumstances, according to its mere discretion. This, Sir, is the amount of the principle contended for by the Secretary of War (James Monroe).

Is this, Sir, consistent with the character of a free Government? Is this civil liberty? Is this the real character of our Constitution? No, Sir, indeed it is not. The Constitution is libelled, foully libelled. The people of this country have not established for themselves such a fabric of despotism. They have not purchased at a vast expense of their own treasure and their own blood a Magna Carta to be slaves. Where is it written in the Constitution, in what article or section is it contained, that you may take children from their parents, and parents from their children, and compel them to fight the battles of any war, in which the folly or the wickedness of Government may engage it? Under what concealment has this power lain hidden, which now for the first time comes forth, with a tremendous and baleful aspect, to trample down and destroy the dearest rights of personal liberty? Sir, I almost disdain to go to quotations and references to prove that such an abominable doctrine has no foundation in the Constitution of the country. It is enough to know that that instrument was intended as the basis of a free Government, and that the power contended for is incompatible with any notion of personal liberty. An attempt to maintain this doctrine upon the provisions of the Constitution is an exercise of perverse ingenuity to extract slavery from the substance of a free Government. It is an attempt to show, by proof and argument, that we ourselves are subjects of despotism, and that we have a right to chains and bondage, firmly secured to us and our children, by the provisions of our Government.

The supporters of the measures before us act on the principle that it is their task to raise arbitrary powers, by construction, out of a plain written charter of National Liberty. It is their pleasing duty to free us of the delusion, which we have fondly cherished, that we are the subjects of a mild, free and limited Government, and to demonstrate by a regular chain of premises and conclusions, that Government possesses over us a power more tyrannical, more arbitrary, more dangerous, more allied to blood and murder, more full of every form of mischief, more productive of every sort and degree of misery, than has been exercised by any civilized Government in modern times.

But it is said, that it might happen that any army would not be raised by voluntary enlistment, in which case the power to raise armies would be granted in vain, unless they might be raised by compulsion. If this reasoning could prove any thing, it would equally show, that whenever the legitimate powers of the Constitution should be so badly administered as to cease to answer the great ends intended by them, such new powers may be assumed or usurped, as any existing administration may deem expedient. This is a result of his own reasoning, to which the Secretary does not profess to go. But it is a true result. For if it is to be assumed, that all powers were granted, which might by possibility become necessary, and that Government itself is the judge of this possible necessity, then the powers of Government are precisely what it chooses they should be.

The tyranny of Arbitrary Government consists as much in its means as in its end; and

it would be a ridiculous and absurd constitution which should be less cautious to guard against abuses in the one case than in the other. All the means and instruments which a free Government exercises, as well as the ends and objects which it pursues, are to partake of its own essential character, and to be conformed to its genuine spirit. A free Government with arbitrary means to administer it is a contradiction; a free Government without adequate provision for personal security is an absurdity; a free Government, with an, uncontrolled power of military conscription, is a solecism, at once the most ridiculous and abominable that ever entered into the head of man.

Into the paradise of domestic life you enter, not indeed by temptations and sorceries, but by open force and violence.

Nor is it, Sir, for the defense of his own house and home, that he who is the subject of military draft is to perform the task allotted to him. You will put him upon a service equally foreign to his interests and abhorrent to his feelings. With his aid you are to push your purposes of conquest. The battles which he is to fight are the battles of invasion; battles which he detests perhaps and abhors, less from the danger and the death that gather over them, and the blood with which they drench the plain, than from the principles in which they have their origin. If, Sir, in this strife he fall—if, while ready to obey every rightful command of Government, he is forced from home against right, not to contend for the defense of his country, but to prosecute a miserable and detestable project of invasion, and in that strife he fall, 'tis murder. It may stalk above the cognizance of human law, but in the sight of Heaven it is murder; and though millions of years may roll away, while his ashes and yours lie mingled together in the earth, the day will yet come, when his spirit and the spirits of his children must be met at the bar of omnipotent justice. May God, in his compassion, shield me from any participation in the enormity of this guilt.

A military force cannot be raised, in this manner, but by the means of a military force. If administration has found that it can not form an army without conscription, it will find, if it venture on these experiments, that it can not enforce conscription without an army. The Government was not constituted for such purposes. Framed in the spirit of liberty, and in the love of peace, it has no powers which render it able to enforce such laws. The attempt, if we rashly make it, will fail; and having already thrown away our peace, we may thereby throw away our Government.

I express these sentiments here, Sir, because I shall express them to my constituents. Both they and myself live under a Constitution which teaches us, that "the doctrine of non-resistance against arbitrary power and oppression, is absurd, slavish, and destructive of the good and happiness of mankind." With the same earnestness with which I now exhort you to forbear from these measures, I shall exhort them to exercise their unquestionable right of providing for the security of their own liberties.

#### NATIONAL MILITARY APPRECIATION MONTH

**HON. MELISSA A. HART**

OF PENNSYLVANIA

IN THE HOUSE OF REPRESENTATIVES

Thursday, May 9, 2002

Ms. HART. Mr. Speaker, a recent USO/NFL tour to U.S. Army bases throughout Germany

served as a fresh reminder of the invaluable service the men and women of the U.S. armed forces are providing to our nation. NFL Commissioner Paul Tagliabue, Pittsburgh Steelers running back Jerome Bettis and Tennessee Titans running back Eddie George met with U.S. troops to convey America's gratitude for all of the their service.

May is National Military Appreciation Month. This is a time when we recognize and honor our nation's 1.4 million highly-trained, active duty soldiers, sailors, airmen and Marines. These brave Americans voluntarily put their lives on the line so you and I can live in peace and freedom.

We owe these heroes our active appreciation and support as they fight to preserve democracy.

We share the sentiments Commissioner Tagliabue conveyed to our armed forces: "So long as [our troops] are on the front lines, [we should] make sure [they] remain on the front page."

Mr. Speaker, I am pleased to insert in the RECORD several news accounts of this important and noteworthy event.

[From USA Today, Apr. 26, 2002]

BETTIS SALUTES USA'S REAL HEROES

(By Jon Saraceno)

While wondering how Cleveland Browns fans will ease the pain now that cult hero Ben Gay is gone. . . .

Jerome Bettis is better known as the Bus, but this week he was into tanks and heavy artillery.

The Pittsburgh Steelers' rumbling running back accompanied NFL Commissioner Paul Tagliabue on Thursday to Germany, where they visited with U.S. forces on two military bases. Bettis flew in a black-hawk helicopter and spent time inside an M1-A1 Abrams tank. Tennessee's Eddie George will join them Friday as part of the league's Armed Forces Weekend, which includes an NFL Europe game.

"I want our servicemen to understand we care," Bettis said from overseas. "We appreciate what they're doing to guarantee our freedoms."

The trio will visit Landstuhl Regional Medical Center, where U.S. troops hurt in Afghanistan recuperate.

"It puts my job into perspective," Bettis said. "I guess I'm considered a hero of sorts, but I'm only a football player. The guys on the front lines are the real heroes. This is not some commercial you see where guys are jumping out of helicopters doing pretty stuff. This is real." . . .

[From the Pittsburgh Post-Gazette, Apr. 26, 2002]

AT LAST, THE BUS MEETS THE TANK

(By Ed Bouchette)

The Bus climbed inside a tank yesterday, and, along the way, Jerome Bettis confirmed that the patriots are mostly the good guys.

"It's incredible to see the troops and their daily living," Bettis said yesterday from Frankfurt, Germany, where he was part of a four-day USO/NFL tour of U.S. military bases.

Earlier, he rode in an Abrams M1A12, and, if only someone had made the connection earlier, Bettis might be known as The Tank today.

"I've been interested in that tank because my middle name is Abram," Bettis said. "Knowing about that tank and actually seeing it, getting into it and finding out that a tank can go 55 miles per hour with all the armor and everything . . ."

But what about its 40 time?  
 "That's a great question," Bettis said. "I should have asked."

No one's asking Bettis about his own time in the 40 lately. He resumed running only last week for the first time since he gained 8 yards on 9 carries in the Steelers' 24-17 AFC championship loss to the New England Patriots at Heinz Field. Bettis missed the previous six games with a groin injury.

It has left some people questioning whether he can keep going as he enters his 10th NFL season after celebrating his 30th birthday. He was leading the NFL with 1,072 yards in the 11th game—and climbed to 12th on the all-time list with 10,876 yards—when he was hurt.

Let there be doubters, Bettis said from Germany.

"It'll be 10 years this year; I don't think I have to prove anything," Bettis said. "I just need to be 100 percent healthy, go out there and duplicate what I did last year. Everybody knows what I'm capable of. I'm not really worried about that at all."

"I'm used to that. Going into every season, the questions have always been about me, and I've always proved everybody wrong, I'm not really concerned about it. If people are concerned about me and my ability to go out there and play, they just need to check my track record. This is something I've been doing a long time."

Bettis has never failed to reach 1,000 yards in his six seasons with the Steelers and missed it only once in his three with the Rams. Until last season, he had missed only three games in his career. He is the NFL's second-leading rusher behind Emmitt Smith of Dallas, and he could reasonably become the NFL's ninth-leading rusher by the end of the season. He needs just 361 yards to surpass O.J. Simpson.

Bettis overcame a more serious groin injury at the end of the 1996 season and came back to have his career high in 1997 with 1,665 yards. But then, he was 25.

"Yeah, it's an injury that I've had to scrap and battle back from" Bettis said, "Fortunately for me, I've had the time to get healthy. And so, that's what I'm doing. There's no reason to rush back and jump back on the field for nothing. We don't play a game until September, so I don't plan to be doing that much crazy stuff until training camp."

Bettis was heading for another 350-carry season when he was hurt. He had 375 carries in 1997 and 355 in 2000, his two highest. Those days might be over. The Steelers would like to boost the number of times Amos Zereoue runs with the ball. Bettis welcomes it.

"That would be a great opportunity to increase this offense," Bettis said. "It's all about the team at this point. Hopefully, he will get opportunities. When I was in there [last year], he was getting more and more opportunities. I don't think anything's going to change."

"I encourage that, plus it helps me out. I don't have to take it 30, 35 times. The old man can't do that all the time anymore. That was the plan last year, and it was working. Unfortunately, I just didn't hold up my part of the deal."

Today, Bettis will join Titans halfback Eddie George and NFL Commissioner Paul Tagliabue on a visit to the Landstuhl Regional Medical Center, where many U.S. soldiers with more than groin injuries from the fighting in Afghanistan are recuperating.

Bettis anticipated the visit as much as he does running on Monday Night Football.

"I'm just looking forward to saying thank you. My goal was just to shake as many hands as I could, say as many thank yous as I could and kind of express the thoughts and minds of all the Americans back home that,

hey, we're with you guys, we're not abandoning you guys, we're living it with you"

"So many times, you never get the appreciation. I wanted to say thank you, we appreciate you for what you're doing for us."

[From the Stars and Stripes, Apr. 26, 2002]

NFL GOES LONG ON PROMISE TO DONATE  
 GEAR TO MILITARY

(By Kevin Dougherty)

WIESBADEN, GERMANY.—People often make promises, and a good number of them honor the pledges. But enough, more than enough, don't.

So when NFL commissioner Paul Tagliabue said during a visit last month to a U.S. Army base in Germany that he wanted "to do something for these people," folks smiled, nodded and didn't dwell on it for too long.

Roughly two weeks later, Gail Camillo, USO-Europe's regional director, got a call from the commissioner's office. The message: Huddle together and figure out how many pigskins and how much flag football equipment you think you need.

"This shows where their heart is, and that they appreciate us," Army Sgt. Major Edward Faust said Thursday, as Tagliabue worked his way to a podium for a ceremonial handoff of gridiron equipment.

Military communities throughout Germany scored big Thursday when the NFL donated 1,405 footballs to unit, youth services and DODDS football teams and programs. In addition to the footballs, the league donated 8,825 pairs of flags for flag football and 5,224 cones to mark boundaries or for use in drills.

The equipment is going to be distributed to Army and Air Force installations across Europe. The USO will pass the goods to unit level football teams, youth services leagues—flag as well as tackle—and to Department of Defense Dependents Schools.

In all, 664 teams will benefit from the gift. "Any donation like this really helps us out as far as the bottom line," said Air Force Col. Al Swain, the director of staff for U.S. Air Forces in Europe.

Tagliabue made the presentation at the Wiesbaden Army Airfield, the site of his March visit. He was joined by Pittsburgh Steelers running back Jerome Bettis. Tennessee Titans running back Eddie George is scheduled to catch up with the group Friday, which will conduct visits with troops in Kaiserslautern, Hanau, Landstuhl and Baumholder. Their tour includes a morning stop at the Landstuhl Regional Medical Center and a meeting with troops injured in Operation Enduring Freedom.

"So long as you are on the front lines," Tagliabue said, "we in the NFL will make sure you remain on the front page."

STUDENT CONGRESSIONAL TOWN  
 MEETING

HON. BERNARD SANDERS

OF VERMONT

IN THE HOUSE OF REPRESENTATIVES

Thursday, May 9, 2002

Mr. SANDERS. Mr. Speaker, today, I recognize the outstanding work done by participants in my Student Congressional Town Meeting held this spring at the University of Vermont. These participants were part of a group of high school students from around Vermont who testified about the concerns they have as teenagers, and about what they would like to see government do regarding these concerns.

REGARDING NECESSITY OF AMTRAK

(By Joseph Ferris)

Thank you for allowing me to speak here.

In the winter of 1997, Congress withheld \$2.2 billion from Amtrak, that had already been promised. Eventually, Congress allocated the money to Amtrak, with the stipulation that Amtrak achieve self-sufficiency by 2002. It is now 2002, and Amtrak has yet to attain self-sufficiency, and several congressional leaders, as well as the Amtrak Reform Council, are calling for the privatization. In the following minutes, I will explain to what the failures of achieving self-sufficiency can be attributed, and why such a radical idea such as privatization is unnecessary for Amtrak.

First, the costs to run Amtrak are astronomical. It costs \$3 million a year to maintain stations, tunnels and rails at operational conditions. Since 1997, there has been a \$5.8 billion backlog in work, in yards, equipment and technology. Also, Amtrak pays \$400 million to \$600 million a year to freight rail companies to use their tracks outside of the northeast corridor.

The funds Amtrak needs are \$20 billion to repair the century-and-a-half old East River and Hudson River tunnels that enter into Penn Station. Also, several billion dollars to implement the security systems necessary after September 11th. And also, in the fiscal year of 2003, Amtrak needs \$1.2 billion to operate long-distance trains along with other routes.

Now the money Amtrak is actually given over their 31 years history is trifling compared to the money that government doles out to airports and roads in a singular year. Over 30 years, Amtrak has been given a total of \$23 billion. Last year Amtrak got \$560 million, compared to 13 billion for airports and 33 billion for roads. Airlines received massive bailouts after September 11th. Amtrak was given only a token \$100 million for security.

Amtrak right now is caught in catch-22. It needs money to fix rails and crumbling infrastructure, but Congress won't give money to something they don't think will be around in a few years. Therefore, the following happens. Even though new trains, such as the Excel Express, are running, old rails only allow it to run at top speed for 18 miles of the 452-mile run from Boston to DC. Amtrak could be making money if the 2001 High-Speed Rail Initiative had not been killed in Congress. And also, a bill allowing for tax-exempt bonds, and loan guarantees for construction was pushed through the House and Senate.

Also, there is a severe philosophical and policy planning issue in Washington, DC right now. Though several national agencies are involved, none has ever set a policy path for Amtrak. Second, Amtrak has never had a dedicated source of funding that they could build around. Also, Congress expects Amtrak to make a profit, while history clearly indicates the exact opposite. Passenger rail was never a moneymaker. Even the New York Central in its heyday, with the Twentieth Century Limited, lost money on each passenger per mile. Even the European high-speed lines, which are heralded as blueprints for privatization, are money-losers. Thus, it would be ludicrous for Amtrak, which suffers from a fundamental problem—underinvestment—to then be expected to turn a tidy profit. Even though Amtrak's funding has been severely reduced, there are many positive signs that need to be highlighted before a decision about Amtrak's fate is made.

But first, right now, the status quo: We have wing-lock, gridlock, air congestion, rising gas prices, and in some major metropolitan cities, six-hour long rush hours. Also, airplanes release poisonous toxins into the upper atmosphere at rates astronomical compared to what trains release.

Also, rail works. It's the safest and most reliable transportation system during

storms. In the past decade, light rail and freight expansion have worked. Also, passenger trains are two to eight times more fuel-efficient than planes, and much more economical.

The Pacific Northwest Corridor, which is run by Amtrak and the state governments of Oregon and Washington, has seen a dramatic increase over the past decade, after infusion of state money was allowed to build a high-speed rail corridor. Also, sleeping cars, which are often referred to as archaic, and for train-bus alone, experienced an increase of 19 percent over last year's statistics. February of 2002 was the sixth straight month that rail ridership was up and air ridership went down.

Amtrak handles 40 percent of all traffic in the New York-Washington, DC, corridor. If high-speed rail corridors were developed in Florida, the southeast and Texas, per se, they could garner up to 20 to 30 percent of all traffic in that area. Ridership from 1978 to 2001 increased 24 percent, while funding was drastically cut by almost 80 percent.

What should be done? I believe a one-cent tax should be instituted on all gasoline purchases, as well as a one-and-a-half cent tax on all domestic airplane tickets, which would give Amtrak a sustained source of income coming out to about \$3.1 billion a year.

Also, Amtrak should be given \$50 billion grants spread over two years to replace antiquated signals, rails, equipment and technology. Congress shall reintroduce the \$12 billion high-speed rail initiative, and will follow the DOT's report on high-speed rail corridors, which indoctrinated eleven corridors in 33 states. A system of 80 percent matching funds will be established to match funds invested by state and local government; because, right now, states and local governments get zero percent matching funds, while for highway they get almost a hundred percent.

An independent committee will be formed to find timesaving and performance-enhancing changes, such as customs agents will be put aboard international trains, and will check passenger IDs at each respective station that the passenger gets on, instead of at the border, which causes a backlog of about three hours.

Also, mail cars, which in the status quo are put on after the train is boarded in the yard, which costs another two hours for each train, will now be added to the train when it is put together in the yard, so there will be a flow from the station to point B.

Thank you very much.

#### REGARDING CHILD LABOR

(By Colin Robinson, Marcia Lo Monoco, Sarah Kunz, and Delia Kipp)

COLIN ROBINSON. Good morning, Congressman Sanders and Professor Gutman.

Our testimony is going to begin with a description of the problem of child labor, and then we're going to move on to an explanation of the causes of child labor, then possible solutions, and wrapping up with what the Child Labor Education Act, CLEA, has done in Guatemala.

MARCIA LO MONOCO. Exploitative child labor is when children work under conditions that are hazardous to their physical and/or mental health, when they are deprived of an opportunity to get an education, and not paid a liveable wage. Once children begin to work, sometimes as early as the age of 4, their chances to change the future are very small.

It is common to think that child labor is a problem in Third World countries, but it is also a very real problem in the United States. One million children in the U.S. pick the produce we eat every day. There are an estimated 250,000 sweat shops in American cities. But child labor is a global problem.

The most prevalent type of child labor is agricultural work. Children work in fields for long, hard hours, and are exposed to hazardous chemicals. Children also work in manufacturing, construction, mining, the sex trade, and bonded labor. Bonded labor is when children are sold by their parents to manufacturers, where they are sometimes chained to their machines or locked in workrooms. Child labor is a global problem which prevents educational opportunities and continues the cycle of poverty and deprivation.

SARAH KUNZ. Child labor is one of the most heinous human rights violations occurring today. It can be thought of as a fire sparked by the oppressive cyclical nature of capitalism and fueled by corporate greed and corporate imperialism. American megacorporations such as Nike, Disney and Universityware exploit Third World economies through promises of mass employment. Instead, mass poverty ensues, due to sub-poverty wages.

The frightening phenomenon that is globalization creates homogenous global markets driven by low wages and high profit margins. New global trade agreements and organizations such as NAFTA, WTO, the IMF, and pending free-trade areas of the Americas in effect declare labor laws barriers to trade. Union-busting in sweat shops, mines and fields all around the world destroy democratic principles at their roots.

The oppressive nature of capitalism inherently creates such conditions as poverty and inopportunity. The child population is easily manipulated and often exemplifies the most desperate of the human condition. Due to the plight of the economically distressed, many children have no other choice than to work.

COLIN ROBINSON. The issue of a solution to child labor is one that is intimately intertwined with the global economy. However, the exploitation and abuse of innocent children cannot be outrightly ignored. A solution will come out of hard work and education. We must educate people about the human rights abuses, about the four-year-olds carrying twenty pounds of bricks, about the young boys and girls forced to work the streets, selling their bodies for sex. We need to create a conscious consumer, starting at a young age, a consumer who will think twice before buying goods made by children.

Furthermore, we must appeal to lawmakers, lobbyists and corporate officers to instate rules giving children their rights. Through letters, we have a voice. The 1998 bonded labor act, written by you, Congressman Sanders, was the first step in this branch of change. Finally, the fortunate youth of the industrialized world can unite to help their distant peers. Through student organizations like ours, CLEA, Child Labor Education in Action, the youth have a voice. It gives them a pulpit from which would be heard.

The child laborers of our world need a voice. So educate yourself and speak out.

DELIA KIPP. In April of 2001, sixteen students from Child Labor Education in Action traveled to Pasac Segundo in western highlands of Guatemala. The people of the Pasac Segundo are Mayans and victims of extraordinary poverty. This is an agricultural community, and here is where the children work, in the fields surrounding their homes. This is a place where the land is rich and the people are poor.

The children of the Pasac Segundo had no way of breaking the vicious poverty cycle until two years ago, when their parents and other community members joined together to start a school. We went to Pasac Segundo to help them build a new school. Alongside adults and children of the village, we cleared the land of stone and leveled the ground. We dug foundations and constructed rebar frames to reinforce cement and bricks.

We left with unbreakable ties and eagerness to continue to support the school. We have continued to fund-raise during the past school year. We held concerts, a benefit dinner, as well as many other successful activities. In total, we have given Pasac Segundo over \$6,000. In conjunction with many area elementary and high schools, we have collected school, health supplies, and shoes for children of Pasac Segundo. We are extremely excited and proud to announce that the school in Guatemala should be finished by the end of this month. We also invite students to learn more about our building project in Guatemala and our organization by visiting table in lobby or <http://www.clea.sit.edu>.

COLIN ROBINSON. And I'd like to thank you, Congressman Sanders, for allowing us to be here.

## EXPRESSING SOLIDARITY WITH ISRAEL IN ITS FIGHT AGAINST TERRORISM

SPEECH OF

**HON. MICHAEL M. HONDA**

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Thursday, May 2, 2002*

Mr. HONDA. Mr. Speaker, I come to the floor of the House of Representatives today in the name of democracy, in the name of hope, and in the name of peace.

As long-standing supporters of Israel, we recognize and respect Israel's unquestioned right to self-defense.

The United States has a long history of promoting and supporting democracies. It has long considered Israel its closest ally in the Middle East, because Israel is a democracy.

It is because of our passion for democracy that we cast votes against the procedural steps needed to bring House Resolution 392 to the floor.

These procedural steps prevented any amendments or any substitute resolutions to be considered by the Congress. We were not permitted to consider or debate either Senator LIEBERMAN's or Congressman DEFAZIO's language.

We were not given the opportunity to meet with our constituents and hear their thoughts and concerns on this divisive and complicated matter. Nor were there any hearings on this resolution. This is wrong and does not speak to debate that is central to our democratic process.

While we support House Resolution 392 in its final form, we have concerns that this resolution presents a one-sided view of a one-sided reality.

We cannot ignore the suffering of the Palestinian people and the loss of innocent civilians.

We cannot ignore the economic hardship the Palestinians have endured as they continue their attempts to create their own Democratic nation.

And we cannot ignore the physical damage done to Palestinian infrastructure in Jenin, in Ramallah and other towns in the West Bank.

Even with the Resolution's shortcomings, we believe it is critical to speak out against acts of terrorism that have claimed the lives of thousands of innocent Israeli civilians.

The United States is scarred by its own September 11 experience and we have a new and somber national consciousness of terrorism on our soil.

We continue to hold out hope that the Israelis and the Palestinians will be able to achieve the peace of the brave that has proven so elusive. We are confident that the United States will be a true partner for peace and help bring a 21st Century Marshall Plan of resources and hope to those who today carry a rage of desperation.

**YUCCA MOUNTAIN REPOSITORY  
SITE APPROVAL ACT**

SPEECH OF

**HON. LYNN C. WOOLSEY**

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, May 8, 2002*

Ms. WOOLSEY. Mr. Speaker, I rise in strong opposition to this resolution to allow nuclear waste to be deposited at Yucca Mountain. And, I commend my colleague, Rep. SHELLEY BERKLEY, for her leadership on this issue.

The nuclear power industry and its White House allies are licking their chops at the prospect that Yucca Mountain will be approved as a dump site. They will try to sell this development as proof that the issue of nuclear waste has been solved. While the industry may claim that nuclear power and its waste are safe, the fact remains that Americans don't agree. They understand that nuclear waste management will continue to be a cause for concern even if the Yucca Mountain site is approved.

Burying radioactive nuclear waste is a bad idea . . . whether in Nevada or somewhere else. Aside from exposing Nevadans to the unknown effects of having radioactive waste in their backyard, the current plan will put our entire country at risk as waste travels through communities to reach the dump site. Accidents happen in every industry, but nowhere else are the consequences so severe, and so far-reaching as in the nuclear industry. The undeniable truth is that transporting waste over road or rail in order to bury it involves great, unjustifiable risks to human health and the environment. Even worse, the risks have only increased since September 11 as no one can deny that a traveling caravan of nuclear waste would be a prime terrorist target.

For these reasons, I urge my colleagues to vote against H.J. Res. 87.

**HONORING THE DISTINGUISHED  
PUBLIC SERVICE OF RICHARD  
REEVES**

**HON. BART GORDON**

OF TENNESSEE

IN THE HOUSE OF REPRESENTATIVES

*Thursday, May 9, 2002*

Mr. GORDON. Mr. Speaker, I rise today to recognize the outstanding public service of a good friend of mine, Richard Reeves. Richard has served on my hometown of Murfreesboro's City Council for 22 years, the last four years of which he served as mayor. Richard, however, has decided to retire from public service after a long and honorable career.

During his more than two decades on the City Council, Richard has helped guide the

Middle Tennessee city to prominence. Murfreesboro is home to a number of successful industries and one of the best universities in the nation, Middle Tennessee State University, my alma mater. Not only has the university flourished, but so has the city as a whole, with a population that has more than doubled in two decades. Richard can take credit for a lot of that success.

Despite his primary occupation as a successful businessman, Richard found time to serve Murfreesboro with distinction. He put in countless, and often thankless, hours helping city leaders make Murfreesboro a better place to live and work. Murfreesboro's quality of life is second to none. We have excellent schools, great parks—including the Stones River National Battlefield and Greenway—and good-paying jobs.

The people of Murfreesboro, Tennessee, could not have asked for a more dedicated public servant. His leadership and work ethic will be missed at City Hall. I cordially congratulate Richard on his distinguished career as a public servant and wish him well in future endeavors.

**HONORING JOHN J. DIETZ OF METROPOLITAN  
NASHVILLE-DAVIDSON COUNTY  
PUBLIC SCHOOLS**

**HON. BOB CLEMENT**

OF TENNESSEE

IN THE HOUSE OF REPRESENTATIVES

*Thursday, May 9, 2002*

Mr. CLEMENT. Mr. Speaker, I rise today to honor Mr. John J. Dietz of the Metropolitan Nashville-Davidson County Public School System. He is leaving his position this month in order to move closer to his family in Michigan.

As Deputy Director and Executive for Business and Auxiliary Services with the school system, Dietz has guided the business and financial matters for the district since 1994.

He is widely known and respected for his honesty, good character, and his careful and conservative fiscal management, as well as his dedication to serving the community and the district's 69,000 students.

Dietz and his wife Wendy have both contributed greatly to the school district—he in administrative services, and she, as a Metro teacher. A history buff, he enjoys reading and researching the Civil War during his leisure time.

He will take a new position next month as business manager for the Rochester, Michigan public schools. Dietz is to be commended for his outstanding efforts on behalf of the citizens of the 5th Congressional District through his professionalism and integrity. May he enjoy success in all of his future endeavors.

**HONORING GARY POWERS, JR. FOR  
HIS DEDICATION TO BRINGING  
THE COLD WAR MUSEUM TO  
NORTHERN VIRGINIA**

**HON. TOM DAVIS**

OF VIRGINIA

IN THE HOUSE OF REPRESENTATIVES

*Thursday, May 9, 2002*

Mr. TOM DAVIS of Virginia. Mr. Speaker, I would like to take this opportunity to pay trib-

ute to Mr. Gary Powers, Jr. for his work and dedication to bringing the Cold War Museum to Northern Virginia. In honor of his father, Mr. Gary Powers, Sr., Powers spent years to not only gain deserved recognition for his father, but for all who defended the United States and her allies during the Cold War.

Powers' father, Mr. Gary Powers, Sr., was a Korean War veteran who, in the 1960s, worked for the Central Intelligence Agency. In 1960, he was shot down over the USSR while piloting a U-2 spy plane and was convicted of spying and confined to a Russian prison until exchanged for a captured Russian spy. He subsequently found employment as a helicopter pilot for television station KNBC in Los Angeles. He died on August 1, 1977 in the crash of his helicopter and was buried in Section 11 of Arlington National Cemetery.

In 1962, espionage became big news as the "U2 Incident" grabbed world headlines. Powers was shot down as he flew the U-2, designed for covert surveillance, over Soviet territory, sparking one of the biggest international crises of the Cold War. The U.S. demanded his safe return. The USSR wanted to know what he was doing up there in the first place.

Shot down on May 1, 1960, Powers was held in prison for 2 years until 1962, when he was exchanged for Soviet Col. Rudolf Abel in the most dramatic East-West spy swap ever to occur in Cold War Berlin. Powers stepped on to the eastern end of the Berlin's Glienicke Bridge spanning the River Havel on February 10, 1962. At the other end of the bridge stood Colonel Rudolf Abel, a heavily muffled Soviet master-spy, seized earlier by U.S. security agents after setting up a Red spy network in New York in the late 1950s.

At a precisely arranged signal, the two men strode on to the bridge, marching purposefully towards one another, Powers heading west, Abel east. In the middle of the bridge they passed each other silently, with barely a nod of their heads. That spy-swap operation was to be the forerunner of many such East-West prisoner exchanges to take place on the Glienicke Bridge over the next 27 years in Berlin.

Criticized when he returned to the United States for not ensuring the revolutionary plane was destroyed or killing himself with poison, Powers was cold-shouldered by his former employers at the Central Intelligence Agency and eventually died in 1977 at the age of 47 when a television news helicopter he was piloting crashed in Los Angeles.

On May 1, 2000, U.S. officials presented Powers' family with the Prisoner-of-War Medal, the Distinguished Flying Cross and the National Defense Service Medal during a ceremony held at the Beale Air Force Base, north of Sacramento, and home to the modern U.S. U-2 force. It marked the 40th anniversary of the incident.

Powers' son, Gary Powers Jr., spent years writing letters and holding meetings with officials to ensure this very deserved recognition took place. He saw the presentation of the medals as an important step in recognizing those who served their country during the Cold War. Powers wanted to make sure that his father was honored with the medals he deserved for being a prisoner of war, while at the same time ensuring those who served along with his father were recognized as well.

Powers, Jr., has devoted much of his time to seeing his father's memory honored, and

has worked endlessly to establish a permanent Cold War Museum to educate the public about the period of US-Soviet rivalry. As a direct result of all of his hard work and dedication, Northern Virginia will be the location for the new Cold War Museum.

Mr. Speaker, in closing, I wish to congratulate and honor Mr. Powers, Jr., for his dedication to his father, to all Cold War veterans, to Northern Virginia, and to the nation. He certainly has earned this recognition, and I call upon all of my colleagues to join me in applauding this remarkable man.

EXPRESSING SOLIDARITY WITH  
ISRAEL IN ITS FIGHT AGAINST  
TERRORISM

SPEECH OF

**HON. ANNA G. ESHOO**

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Thursday, May 2, 2002*

Ms. ESHOO. Mr. Speaker, I come to the floor the House of Representatives today in the name of democracy, in the name of hope, and in the name of peace.

As long-standing supporters of Israel, we recognize and respect Israel's unquestioned right to self-defense.

The United States has a long history of promoting and supporting democracies. It has long considered Israel its closest ally in the Middle East, because Israel is a democracy.

It is because of our passion for democracy that we cast votes against the procedural steps needed to bring House Resolution 392 to the floor.

These procedural steps prevented any amendments or any substitute resolutions to be considered by the Congress. We were not permitted to consider or debate either Senator LIEBERMAN'S or Congressman DEFAZIO'S language.

We were not given the opportunity to meet with our constituents and hear their thoughts and concerns on this divisive and complicated matter. Nor were there any hearings on this resolution. This is wrong and does not speak to debate that is central to our democratic process.

While we support House Resolution 392 in its final form, we have concerns that this resolution presents a one-sided view of a many-sided reality.

We cannot ignore the suffering of the Palestinian people and the loss of innocent civilians.

We cannot ignore the economic hardship the Palestinians have endured as they continue their attempts to create their own Democratic nation.

And we cannot ignore the physical damage done to Palestinian infrastructure in Jenin, in Ramallah and other towns in the West Bank.

Even with the Resolution's shortcomings, we believe it is critical to speak out against acts of terrorism that have claimed the lives of thousands of innocent Israeli civilians.

The United States is scarred by its own September 11th experience and we have a new and somber national consciousness of terrorism on our soil.

We continue to hold out hope that the Israelis and the Palestinians will be able to achieve the peace of the brave that has proven so elusive. We are confident that the

United States will be a true partner for peace and help bring a 21st Century Marshall Plan of resources and hope to those who today carry a rage of desperation.

KEN KERSTOCK: HELPING  
ARENAC COUNTY GROW

**HON. JAMES A. BARCIA**

OF MICHIGAN

IN THE HOUSE OF REPRESENTATIVES

*Thursday, May 9, 2002*

Mr. BARCIA. Mr. Speaker, I rise today to pay tribute to Ken Kerstock upon his retirement after 21 years as the Arenac County, Michigan, Extension Director. Ken's exemplary work as an educator on agricultural issues has had a tremendously positive impact on the farming community and the learning seeds he has planted with future farmers will reap benefits for Arenac County for generations. Ken's wife, Kay, their son, Robert, and daughters, Linda and Sandra, also deserve high praise for their unselfish support of Ken's career.

After earning a bachelor's degree in agricultural education and a master's degree in vocational education from Michigan State University, Ken taught high school before beginning his career as an agricultural agent and district farm management agent with the MSU Extension in 1976. In 1981, Ken earned an appointment as the Arenac County Extension Director, a post he held until his retirement this year. Throughout his tenure, Ken used his extensive skills to implement and hone many educational programs for the agricultural community. Ken has consistently gone above and beyond the requirements of his job to reach out to hard-working farm families and others.

Growers often point to the many workshops and studies Ken undertook to improve farming techniques and assist farmers in finding new methods to increase efficiency and productivity. Ken modestly credits others for his success, but he has clearly been the engine that drove the Extension for many years. In particular, he worked with the crops and soil department on a three-year plant food study that demonstrated the effectiveness of fertilizer recommendations based on soil samples. He also organized numerous workshops and co-chaired an agricultural study tour of Mexico.

Ken also has been a sparkplug in the economic growth of the area by training future leaders and encouraging development. He organized and ran several leadership development programs, including one that led to the reactivation of the Arenac County Economic Development Corporation. In addition, he was instrumental in conducting county-wide assessments and he led the Arenac County Strategic Planning process. Ken's dedication and hard work also made a real difference in assisting local businesses in entrepreneurial training.

Finally, Mr. Speaker, I ask my colleagues to join me in expressing gratitude to Ken Kerstock for his distinguished service and in wishing him success in all future endeavors. I am confident that the seeds he sowed on behalf of the agricultural community in Arenac County and throughout the state will continue to bear fruit for many years to come.

TRIBUTE TO GEORGE J. HOMCY

**HON. BILL PASCRELL, JR.**

OF NEW JERSEY

IN THE HOUSE OF REPRESENTATIVES

*Thursday, May 9, 2002*

Mr. PASCRELL. Mr. Speaker, I would like to call to your attention the work of an outstanding individual, Mr. George J. Homcy, President of the North Jersey Regional Chamber of Commerce. On Wednesday, May 7, 2002 he was honored at a dinner commemorating his career of service.

It is only fitting that he be honored, in this, the permanent record of the greatest freely elected body on earth, for his steadfast leadership in fostering economic growth in our region.

George Homcy's distinguished professional career began as a reporter with the Paterson Evening News in the late 1940s. He later moved to the American Forces Network as a journalist and broadcaster, covering American troop actions from the ground in Frankfurt, Munich, and Bremerhaven, Germany.

Upon his return home, George began twenty years as a reporter and eventually editor with the Herald News, located in Passaic, New Jersey.

In 1974, George Homcy began his work promoting the interests of the New Jersey business community. From 1974 to 1979, George served as Executive Vice President of the Clifton Chamber of Commerce. In 1980, through the foresight of George and others, the Clifton Chamber merged with the Passaic Area Chamber. As President of this newly formed organization, George continued the Chamber's growth by engineering another merger with the Passaic Valley Chambers of Commerce, forming the North Jersey Regional Chamber of Commerce.

Mr. Speaker, everyone in the chamber knows that small businesses have been the backbone of our nation's economy for over 200 years. George's stewardship of the North Jersey Chamber of Commerce has had an enduring impact on numerous New Jersey small businesses.

George J. Homcy's commitment to improving the lives of those in his community extends far beyond his work with the Chamber of Commerce. A board member with the United Way of Passaic Valley, the Boys' and Girls' Club of Clifton, and Saint Mary's Hospital in Passaic, George has touched countless lives. I am far from the first person to admire George's talent, as the New Jersey Supreme Court appointed him to the Passaic County District XI Ethics Committee.

While his retirement as President of the North Jersey Chamber will cause great sadness, it also is a time for celebration, as all those touched by George will honor him. I can say without hesitation that I am proud to represent George Homcy in Congress, but more importantly, I am honored to call him my friend.

Mr. Speaker, I ask that you join our colleagues, the North Jersey Regional Chamber of Commerce, George's family and friends, and me in recognizing the outstanding and invaluable efforts of George J. Homcy.

HONORING THE MEMORY OF  
HARRIETTE GLASNER

**HON. ALCEE L. HASTINGS**

OF FLORIDA

IN THE HOUSE OF REPRESENTATIVES

*Thursday, May 9, 2002*

Mr. HASTINGS of Florida. Mr. Speaker, I rise today in the memory of Mrs. Harriette Glasner.

For those of us who have dedicated our lives to progressive causes, we have suffered a great loss with the passing of South Florida legend Harriette Glasner. Mrs. Glasner founded ten major social, cultural and human rights organizations. Among those she founded or co-founded are the Palm Beach County chapter of the American Civil Liberties Union, as well as the Urban League. For fifty years, Mrs. Glasner dedicated her life to the betterment of our society.

Harriette Glasner worked tirelessly for the desegregation of schools and colleges, lending financial assistance as well as her time and energy to the legal fight. She was also an early campaigner for the expansion of women's rights. Along the way, she founded the area's first Planned Parenthood office. Well-known among people active in the civil rights movement, Harriette truly never gave up and never gave in. Generations of South Floridians owe her a debt of gratitude. Her determination to fight for the rights of the poor and underprivileged and minorities have made our state and nation better places to live.

I knew Harriette Glasner through our work with the ACLU and the battles for integration. I will always remember her kind heart, keen intelligence and her selfless devotion to the many causes that have made our nation the great place it is today.

Mr. Speaker, while Harriette's passing will leave a huge hole in the front line of many progressive battles, I know the gap will be quickly filled by people who loved and respected her and are determined to continue the fights she started. That is the best tribute that can be offered for this life very well lived.

**YUCCA MOUNTAIN REPOSITORY  
SITE APPROVAL ACT**

SPEECH OF

**HON. TAMMY BALDWIN**

OF WISCONSIN

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, May 8, 2002*

Ms. BALDWIN. Madam Speaker, today the House will vote on H. Res. 87, which will allow the Department of Energy to move forward in the process of licensing Yucca Mountain as a repository for nuclear waste. Although I realize we must find an answer for storing all of the Nation's nuclear waste, including that in Wisconsin, I oppose this resolution for several reasons.

Over the last two decades, there have been thousands of shipments of nuclear waste on the highways and railways that crisscross America. If Yucca Mountain is granted a license to receive nuclear waste, the number of shipments could increase exponentially. This is particularly troubling because the proposed routes will pass through 44 states and over 700 counties—passing near our schools,

churches, and homes, including possibly in my district. While there have been few accidents when moving waste through the U.S. to date, increasing shipments by the thousands will only increase the probability of a devastating catastrophe. The events on September 11 have shown that anything is possible, and that common mishaps are not the only aspects we should take into account when examining safety and security concerns.

Throughout the debate over Yucca Mountain, numerous questions have been raised about the lack of sound science that went in to deeming the site safe. Very early in the testing process, the DOE retroactively changed the rules for site eligibility after it became apparent that the original rules could not be met for Yucca Mountain. Ever since, the credibility of the scientific standards and evidence has gotten progressively worse. Three federal agencies have released reports about Yucca Mountain—all three reports have expressed doubts and grave concerns about the suitability of the site.

The General Accounting Office (GAO), which is the investigative office of the federal government, indicated there are more than 293 unresolved technical issues with Yucca Mountain, including how quickly the containers will leak radioactive waste, the amount and speed of water flowing through the waste area, and the likelihood of volcanic activity. The GAO has yet to get answers to the majority of these questions. I believe we have no choice but to make certain we base this decision on sound science. Nuclear waste is the most dangerous substance we have ever created and will be deadly for thousands of years. Future generations depend on us being absolutely sure Yucca Mountain is safe, and science has not concluded that as yet.

Despite the scientific uncertainties of storing and shipping nuclear waste, there has been a sense of urgency to move forward with a decision on Yucca Mountain. Unfortunately, I believe this urgency has been fueled by politics—not by policy concerns regarding nuclear waste. The Nuclear Policy Act amendments of 1987 eliminated alternative sites, and billions of dollars have been devoted to Yucca Mountain. I believe some legislators may feel there is no turning back because of the tremendous federal resources that have already been invested in the project. Money concerns should not come before any policy that could threaten public safety.

Furthermore, DOE Secretary, Spencer Abraham, has also said that a permanent site for nuclear waste will promote energy security by removing a roadblock to expanding nuclear power. This also leads me to believe that the sense of urgency is not driven by an understanding of the properties of the Yucca Mountain site, but rather larger-scale issues regarding America's overall energy policies. Approving Yucca Mountain could lead to an unfettered expansion of nuclear power at a time when I believe we can be promoting other energy sources—like renewable and alternative energy technologies—that do not have harmful bi-products and the potential for devastating long-term effects on the health of our environment and on our families.

Overall, I believe Congress is rushing to make this decision regarding Yucca Mountain a decision that our future generations may have to live with for thousands of years. It is inevitable that storing nuclear waste at Yucca

Mountain will continue to be a contentious issue over the next several years as technical details are sorted out. It is my hope that an expanded national debate on this issue will eventually lead to a final decision based on the merits of sound science, rather than on political arguments or larger-scale energy policy issues.

**AMERICA'S EDUCATIONAL  
STRENGTHS**

**HON. BARNEY FRANK**

OF MASSACHUSETTS

IN THE HOUSE OF REPRESENTATIVES

*Thursday, May 9, 2002*

Mr. FRANK. Mr. Speaker, in the Outlook section of the Washington Post for Sunday, May 4, Gerald Bracey, has an interesting article which makes a point that I have long thought an important one—namely, that while it has become fashionable to denigrate the quality of public education in America across the board, our country has consistently led the world economically in part because we have done so well in precisely those areas of the economy where an educated workforce is the greatest asset. And as Mr. Bracey points out, those who have argued that our entire public educational system is failing have consistently argued that is would undermined our economic performance, undeterred by the fact that our economic performance has been so good.

As Bracey's article points out, "in the early 1990s, as the economy tanked and a recession set in, many variations of a 'lousy-schools-are-producing-a-lousy-workforce-and-it's-killing-us-in-the-global-marketplace' could be heard. But these slackers somehow managed to turn things around. The American economy: 'back on top was the way the New York summed up the turnaround in February 1994 well, if the schools took the rap when they went south, surely they would be praised when the economy boomed, right? hardly.'"

As Mr. Bracey notes, we do have problems with our school systems, particularly the inequality in which many of our schools in the urban and in some rural areas fall far below standard. Clearly we have to do a better job of helping the educational system overcome the social problems that contribute to the educational difficulties that many students face, and it is our obligation as a society committed to fairness to do far more here, both in and out of school. But the general point remains—if our school system overall was doing such a poor job, it is hard to understand how our economy could be doing so well in the areas where education is key. Because this question is so central to our deliberations, I ask that Mr. Bracey's article be printed here.

**WHY DO WE SCAPEGOAT THE SCHOOLS?**

(By Gerald W. Bracey)

There's no pleasing some people, even when they get what they want. So why do we keep listening to them?

For almost 20 years now, some of our most prominent business leaders and politicians have sounded the same alarm about the nation's public schools. It began in earnest with that 1983 golden treasury of selected, spun and distorted education statistics, "A Nation At Risk," whose authors wrote, "If only to keep and improve on the slim competitive edge we retain in world markets, we

must dedicate ourselves to the reform of our educational system. . . ." The document tightly yoked our economic position in the world to how well or poorly students bubbled in answer sheets on standardized tests.

And it continued in September 2000, when a national commission on math and science teaching headed by former Ohio senator John Glenn issued a report titled "Before It's Too Late." It asked, rhetorically, "In an integrated, global economy . . . will our children be able to compete?" The report's entirely predictable answer: Not if we don't improve schools "before it's too late" (emphasis in the original report).

So you might think that these Chicken Littles would be firing up their fax machines and e-mailing everywhere to report the following hot news from the World Economic Forum's "Global Competitiveness Report, 2001-2002": The United States ranks second in the organization's Current Competitiveness Index, trailing only Finland.

The CCI isn't just another survey. It is a sophisticated rating system derived from a wide variety of economic and other factors, including education data. And the World Economic Forum (or WEF) isn't some minor league player. Its annual conference draws a cross-section of the planet's most powerful political and business leaders—including some of the people so concerned about America's schools.

But the naysayers haven't trumpeted the CCI ranking. Indeed, I wouldn't be surprised if, sometime soon, a leading member of Congress or the business community declares that we must reform our educational system to maintain our competitive edge—or best those pesky Finns.

'Twas ever thus. Schools often takes the hit for bad turns of events, but somehow never get the credit for upturns. Remember 1957? The Russians launched Sputnik, the first man-made satellite to orbit Earth. When people asked how we could lose the race to space, public schools were an easy target. Life magazine ran a five-part series on the "Crisis in Education." Major universities assumed the role of rescuers to develop modern, challenging textbooks. In 1969, America put a man on the moon, a destination that the Russians—with their allegedly superior scientists—never reached. Did a magazine declare an end to the "crisis" in education? Do pigs fly?

I don't mean to suggest, of course, that America's public schools are perfect. The dreary state of some urban and poor rural school systems is well documented. But I've been following the angst over our competitive capabilities since the 1983 report, and I've noticed the same pattern. In the early 1990s, as the economy tanked and a recession set in, many variations of "lousy-schools-are-producing-a-lousy-workforce-and-it's-killing-us-in-the-global-marketplace" could be heard. But these slackers somehow managed to turn things around: By early 1994, many publications featured banner headlines about the recovery that later became the longest sustained period of growth in the nation's history. "The American Economy: Back on Top" was the way that the New York Times summed up the turnabout in Feb. 1994.

Well, if the schools took the rap when the economy went south, surely they would be praised when the economy boomed, right? Hardly. A mere three months after the Times story appeared, IBM CEO Louis V. Gerstner Jr., wrote an op-ed for the Times headlined "Our Schools Are Failing." They are failing, said Gerstner, because they are not producing students who can compete with their international peers.

The bashers have kept up their drumbeat. Intel CEO Craig R. Barrett, Texas Instru-

ments CEO Thomas Engibous, State Farm Insurance CEO Edward Rust and then-Wisconsin Gov. Tommy Thompson all took to the nation's op-ed pages in 2000 and 2001 to lament the threat that our education system poses to our competitiveness. Gerstner made an encore appearance on the Times op-ed page in March, expressing his continuing concern that our schools will "limit our competitive position in the global marketplace."

None of these fine gentlemen provided any data on the relationship between the economy's health and the performance of schools. Our long economic boom suggests there isn't one—or that our schools are better than the critics claim. But, there is a broader, more objective means of looking for any relationship. The Third International Mathematics and Science Study (TIMSS) provides test scores for 41 nations, including the United States. Thirty-eight of those countries are ranked on the World Economic Forum's CCI. It's a simple statistical matter to correlate the test scores with the CCI.

There is little correlation. The United States is 29th in mathematics, but second in competitiveness. Korea is third in mathematics, but 27th in competitiveness. And so forth. If the two lists had matched, place for place, that would produce a perfect correlation of +1.0. But because some countries are high on competitiveness and low on test scores (and vice versa), the actual correlation is +.23. In the world of statistics, this is considered quite small.

Actually, even that small correlation is misleadingly high: Seven countries are low on both variables, creating what little relationship there is. If these seven nations are removed from the calculation, the correlation between test scores and competitiveness actually becomes negative, meaning that higher test scores are slightly associated with lower competitiveness.

The education variables in the index include: the quality of schools; the TIMSS scores; the number of years of education and the proportion of the country's population attending college (these two are variables in which the United States excels); and survey rankings from executives who, the World Economic Forum claims, have "international perspectives." The WEF ranked U.S. schools 27th of the 75 nations—not exactly eye-popping, but given all of the horrible things said about American schools in the past 25 years, perhaps surprisingly high. (The United States looked particularly bad in one WEF category; the difference in quality between rich and poor schools. We finished 42nd, lower than any other developed nation. That is shameful in a country as rich as ours.)

So, if 26 nations have better schools, how did we earn our No. 2 overall competitiveness ranking? The WEF uses dozens of variables from many sectors, and the United States rates well across the board. One important consideration is the "brain drain" factor. Our scientists and engineers stay here, earning us a top ranking in this category. No other country, not even Finland, came close on this measurement.

But what really caught my eye were the top U.S. scores on a set of variables that make up what the WEF calls "National Innovation Capacity." Innovation variables are critical to competitiveness, according to the WEF. Ten years ago, the competitive edge was gained by nations that could lower costs and raise quality. Virtually all developed countries have accomplished this, the WEF report asserts, and thus "competitive advantage must come from the ability to create and then commercialize new products and processes, shifting the technology frontier as fast as rivals can catch up."

Innovation is itself a complicated affair, but my guess is that it is not linked to test scores. If anything, too much testing discourages innovative thinking.

American schools, believe it or not, have developed a culture that encourages innovative thinking. How many other cultures do that? A 2001 op-ed in The Washington Post was titled "At Least Our Kids Ask Questions." In the essay, author Amy Biancolli described her travails in trying to get Scottish students to discuss Shakespeare. She found that they weren't used to being allowed to express their opinions or having them valued. I had the same experience when I taught college students in Hong Kong. Years later, I mentioned this to a professor in Taiwan who said that even today, "professors' questions are often met with stony silence."

We take our questioning culture so much for granted that we don't even notice it until we encounter another country that doesn't have it. A 2001 New York Times article discussed, in the words of Japanese scientists, why Americans win so many Nobel prizes while the Japanese win so few. The Japanese scientists provided a number of reasons, but the one they cited as most important was peer review. Before American scientists publish their research, they submit it to the scrutiny—questioning—of other researchers. Japanese culture discourages this kind of direct confrontation; one Japanese scientist recalled his days in the United States, when he would watch scholars—good friends—engage in furious battles, challenging and testing each other's assumptions and logic. That would never happen in Japan, he told the Times reporter.

Japan's culture of cooperation and consensus makes for a more civil society than we find here, but our combative culture leaves us with an edge in creativity. We should think more than twice before we tinker too much with an educational system that encourages questioning. We won't benefit from one that idolizes high test scores.

It could put our very competitiveness as a nation at risk.

TRIBUTES TO HARRY STEPANIAN, WALTER McNAMARA, LARRY JAKUBOWICZ, AND MARTY GANNON, CLINTON, MASSACHUSETTS FIREFIGHTERS

HON. JAMES P. MCGOVERN

OF MASSACHUSETTS

IN THE HOUSE OF REPRESENTATIVES

Thursday, May 9, 2002

Mr. MCGOVERN. Mr. Speaker, I rise today to pay tribute to Harry Stepanian, Walter McNamara, Larry Jakubowicz, and Marty Gannon, firefighters from the town of Clinton, Massachusetts who have announced their retirement after many years of dedicated service.

These men put their lives on the line every day to protect the citizens of Clinton. Because of their efforts through the years, many lives and a great deal of property have been saved, whether it was from entering a burning building or performing as an Emergency Medical Technician.

The town of Clinton is very fortunate to have an outstanding fire department. As we all know—and as the tragedies of September 11th reminded us—the job of a firefighter is not an easy one. It takes a special person to perform the duties required of firefighters. That duty involves risking their lives every day.

Through the years, these men and their colleagues have performed admirably. Their community is grateful for their work, and so am I.

It is a pleasure to recognize these outstanding men, and I know the entire House joins me in extending our best wishes to them and to their families for a happy and healthy retirement.

H.J. RES. 87

**HON. RODNEY P. FRELINGHUYSEN**

OF NEW JERSEY

IN THE HOUSE OF REPRESENTATIVES

*Thursday, May 9, 2002*

Mr. FRELINGHUYSEN. Mr. Speaker, on Wednesday, May 8, I voted to make Yucca Mountain, a remote location in the desert of Nevada, our nation's depository for high level nuclear waste. I based my support for Yucca Mountain on a \$19 billion taxpayer investment over 24 years of some of the most comprehensive scientific investigation ever conducted by our nation.

We promised the public back in 1982 in the Nuclear Waste Policy Act that the Federal government would provide a single national repository for the quickly accumulating radioactive waste. This day has been a long time coming, and we can wait no longer.

Since the dawn of the nuclear age in the 1940s, nuclear waste has been accumulating, and it has been stored in temporary locations across the country—131 temporary sites in 39 states, including New Jersey.

Temporary storage of highly radioactive nuclear waste is dangerous—there's no two ways about it. We need a single, safe, secure location to contain spent nuclear fuel and our nation's dismantled nuclear arms. Quite simply, it is a matter of public health and safety, and it is in the best interests of our national security.

Yucca Mountain is located in the Nevada desert, some 1353 square miles of land, an area larger than the state of Rhode Island. It is remote, and had been used as a nuclear test site.

I have visited Yucca Mountain, since I serve on the Energy Appropriations Subcommittee which has been responsible for overseeing the funding of this critical project. During my inspection of the site, I was taken inside the mountain for almost five miles. I also learned that when nuclear waste is contained inside Yucca Mountain, it will be stored in tunnels 1000 feet below the desert floor. Yucca Mountain is so safe, scientists and engineers have determined that with its arid and geologically stable setting, even under the worst scenario, Yucca Mountain would meet EPA standards for radiation for 10,000 years! Clearly, Yucca Mountain will pay dividends, and then some, on the taxpayers' investment.

Nuclear energy has been proven to be an effective, safe, clean energy source. In fact, in New Jersey where there are two nuclear sites, nearly half of our state's electricity is produced by nuclear power. Nationwide, it is now the second largest source of electricity.

While nuclear energy continues to have its supporters and its critics, the fact is it is here to stay. As such, we need to deal with it, most especially radioactive waste. Yucca Mountain is the answer.

161 million Americans live within 75 miles of radioactive nuclear waste. Do we leave radio-

active waste to decay in temporary storage units at hundreds of locations across the country? Do we wait for highly radioactive toxins to possibly seep into our groundwater? Do we put our national security at risk by leaving spent nuclear fuel in temporary containers?

No, we side with science. Yucca Mountain, from the standpoint of protecting the nation's health as well as our security, represents the best, most comprehensive option for containing America's nuclear waste.

We can no longer afford to wait.

**SAVING AMERICA'S STEEL INDUSTRY**

SPEECH OF

**HON. FRANK MASCARA**

OF PENNSYLVANIA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, May 8, 2002*

Providing for disposition of H.J. Res. 84, Disapproving the action taken by the President under Section 203 of the Trade Act of 1974 transmitted to the Congress on March 5, 2002.

Mr. MASCARA. Mr. Chairman, Mr. Speaker, I rise today in support of the rule and, more importantly, in support of our steel industry that was on the brink of collapse.

I want to use my time to address one of the most vital issues facing the industry today: legacy costs. As scores of companies have been forced to declare Chapter 11 bankruptcy since the flood of steel imports began hitting our shores in 1997, retirement promises these companies made, in many cases, have been broken. These broken promises have left many steel retirees, through no fault of their own, without the health and other benefits they had been counting on their entire working lives.

That is why I am proud to be an original co-sponsor of H.R. 4646, the Steel Industry Legacy Relief Act. This groundbreaking legislation will ensure that the promises made to the thousands of steel retirees are kept.

Under this legislation, the Federal Government will create and support a program of health insurance for the retirees of steel, iron ore, and coke companies. Similar to the way the Federal Government bolstered the health care safety net for retired mine-workers, it is time for the government to step up to the plate and help steel workers.

The Administration has taken a very important first step. By imposing temporary tariffs on a broad range of steel products for up to 3 years, the Administration has given the industry an extraordinary opportunity to get back on its feet.

While the actions by the Administration were unprecedented, by themselves, they are insufficient to fully help the industry recover. We must enact H.R. 4646 into law and put the industry on a sound financial footing once and for all.

Finally, let me say, I recognize that we live in a global economy and that the United States must be economically engaged with the rest of the world. However, we must not let the ideology of free trade trump all other values and blind us to the inequities that trade imposes on many sectors of our economy.

Therefore, I urge my colleagues to vote "yes" on the rule.

RECOGNIZING THE INVALUABLE PUBLIC SERVICE OF MR. JIM CROW

**HON. JOHN S. TANNER**

OF TENNESSEE

IN THE HOUSE OF REPRESENTATIVES

*Thursday, May 9, 2002*

Mr. TANNER. Mr. Speaker, I rise today in honor of my dear friend Jim Crow, whose hard work has proven invaluable, not only to the people of Shelby County and Tennessee's 8th District, but also to the state of Tennessee and indeed the nation. I have had the pleasure of working alongside Jim since before I came to Washington back in 1989. His public service stretches back even farther than that.

Jim was born in Memphis, Tennessee, in 1934. His father being in construction, the family moved where the work was—from Memphis to Ohio, then to Michigan. After also living in Fort Lauderdale, Florida, Jim moved back to Shelby County in 1959 and married Shirley Roberts the following year. They bought a house in Frayser, where their family saw the addition of two children, Elizabeth—now Elizabeth Vaughn—and James. The family relocated to Millington, Tennessee, in 1975.

Jim is retired from International Harvester, where he worked for 26 years and served as a union steward for the United Auto Workers. It was during this time that he became active in politics and the Shelby County Democratic Party.

In 1969, Jim was instrumental in helping bring my predecessor, Mr. Ed Jones, to this House of Representatives. Jim helped establish the first Congressional office in Shelby County for the 8th District and operated the office on a voluntary basis. Five years later, Mr. Jones hired Jim Crow as a field representative for Memphis and Shelby County. When I came to Washington 15 years after that, I was lucky to have Jim stay on board as a field representative, the position from which he is now retiring.

Jim has always been very active in the community, serving in such organizations as the Millington Industrial Development Board, the Millington Airport Authority, the Frayser Exchange Club, the Navy League and the Millington Chamber of Commerce, which once named him Man of the Year.

Millington was formerly home of the Navy Air Technical Training Center, but during the base restructuring in the early 1990s, that function was moved elsewhere. Jim, with his involvement in the community and on the base, followed the base's transition as it became known as Naval Support Activity Mid-South, currently housing the Navy Bureau of Personnel. As field representative, Jim was active in the communication involved with the change.

Later this month, he will retire his position as a field representative for the 8th Congressional District. He will spend more time with his family, including his grandchildren, Kali and Nicholas, and I am certain he will continue to stay active in our community.

Mr. Speaker, today I ask that you and our colleagues recognize the outstanding, selfless public service Jim has offered over the years. All the best wishes are with my friend Jim Crow as he begins an exciting new chapter in his life.

ADDRESS OF AMBASSADOR GÉZA JESZENSZKY ON THE 150TH ANNIVERSARY OF THE VISIT TO AMERICA BY HUNGARIAN DEMOCRATIC LEADER LAJOS KOSSUTH

### HON. TOM LANTOS

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

Thursday, May 9, 2002

Mr. LANTOS. Mr. Speaker, a few weeks ago the Hungarian embassy, along with the American Hungarian Federation of Metropolitan Washington, D.C., and the Hungarian Reformed Federation of America, organized a meeting to honor Lajos Kossuth, the influential Hungarian statesman and an advocate for democratic ideals in Hungary in the middle of the nineteenth century.

The event commemorated Kossuth's celebrated visit to America 150 years ago. Following an invitation from the President of the United States, Kossuth arrived in New York City on December 5, 1851, marking the beginning of a six-month tour of the country.

During his time here, Kossuth gave several hundred speeches throughout the United States, including separate addresses in both houses of Congress. Kossuth received praise by many notable American political leaders and intellectuals, including William Lloyd Garrison, Henry Wadsworth Longfellow, Ralph Waldo Emerson, Horace Greeley, and Abraham Lincoln. In response to Kossuth's visit, approximately 250 poems, dozens of books, hundreds of pamphlets, and thousands of editorials were written about him.

Mr. Speaker, since I was born in Hungary, the legacy of Lajos Kossuth holds a special place in my heart. But by no means are the ideals and values of this noble man limited to a specific country. He devoted his life to fight for and defend democracy, freedom, and human liberties. Kossuth has been named, alongside George Washington, as a symbol of "universal human values." I do not hesitate to echo this sentiment and encourage all of us to learn more about Kossuth and the causes he held dear.

In that vein, I would like to share with my colleagues the excellent speech given by the Hungarian Ambassador to the United States Géza Jeszenszky at the event to honor Kossuth. Jeszenszky's speech, entitled, "150 Years of Influence of Louis Kossuth, Governor-President of Hungary," gives an excellent overview of Kossuth's visit to the United States and its lasting influence on America. I would like to share his remarks with my colleagues, and request that they be placed in the RECORD.

150 YEARS OF INFLUENCE OF LOUIS KOSSUTH,  
GOVERNOR-PRESIDENT OF HUNGARY

(By Ambassador Géza Jeszenszky)

Congressman Lantos, Mrs. Lantos, Your Excellency Ambassador Poptodorova, distinguished other members of the Diplomatic Corps, Leaders of the American Hungarian community, Ladies and Gentlemen, dear Friends:

Senator Seward of New York described Kossuth in the U.S. Senate on Dec. 8, 1851 as "a personage whose name and fame at this time fills the eye and ear of the world."

Hungary had many great statesmen and other luminaries in her checkered history, but Kossuth stands out among them. Like George Washington, he was regarded as the

father of the nation already in his lifetime. He was the first Hungarian political leader to make it into world history, on his visits he was admired and welcomed in England, France, the U.S. and in Italy by enthusiastic crowds. At least 100,000 turned out to greet him in New York City on Broadway. He was a star matched by few politicians.

Kossuth is considered as one of the great orators of all times. He could capture his audience in Hungarian, German, Latin and English, too. He also knew a lot about the history and constitution of America. As the editor of the first popular daily newspaper in Hungary he established the reputation of the U.S. as a most successful country and a political model.

The democratic revolution in 1848, inspired and led by Kossuth, transformed Hungary from a neglected and oppressed province of the Habsburgs into a modern constitutional and independent state. The armed attack on it by the Habsburg Army led to a War of Independence, and it was followed with keen interest by millions in Europe and America. Following a series of spectacular victories in the spring the Hungarian Parliament elected Kossuth Governor-President on April 14, 1849. The U.S. sent an envoy, Mr. Dudley Mann, with the intention of recognizing Hungary's independence. That was forestalled by the Russian intervention—for the first, but not for the last time! President Zachary Taylor was an enthusiastic supporter of the cause of Hungary—his reports and instructions to the Senate at the end of 1849 testify that.

The bloody reprisals following the surrender of the Hungarian Army in August 1849 even increased the sympathy worldwide—this is another painful parallel with 1956.

There were a number of prominent members of the U.S. Congress who took a very strong interest in Hungary in those days, most notably Senator Cass of Michigan (who in early 1850 moved to break diplomatic relations with Austria), and Senator Webster of Massachusetts. There was even a move in the House of Representatives to censure the President and the Secretary of State for failing to recognize the independence of Hungary in due time.

The death of President Taylor was a blow to the Hungarians as well. His successor, President Fillmore was more reserved, but his Secretary of State became Webster, an admirer of Kossuth. In Spring 1851 Senator Foot of Mississippi moved to send a warship for Kossuth to bring him over to the States from his exile in Turkey. The Senate concurred, and the frigate Mississippi was dispatched.

Kossuth arrived in New York on December 4, 1851. He was welcomed by huge crowds, both there and subsequently in Philadelphia and Baltimore. The exiled Head of State came to the United States with far higher aims than raising money for the continuation of the Hungarian War of Independence. While he fully understood why the Founding Fathers of the Republic warned against entangling alliances, he hoped to bring about a fundamental change in U.S. foreign policy: to convince the country that the time came for taking an active role in international affairs, commensurate with its strength, and to make Americans realize the interdependence of Europe and the U.S., that the Atlantic was no longer a barrier but rather a link, that freedom and democracy in Europe was also a vital interest for the American Republic, and, finally, that the two English-speaking countries must be allied so that they could jointly prevent tyrannical, authoritarian countries like Russia from suppressing the striving of subject nations for freedom.

The effort to bring about a fundamental change in U.S. foreign policy, to abandon

neutrality and isolationism was bound to fail in 1852—but wasn't Kossuth's only a premature but sound idea? Sixty-six years later, in 1917, the U.S. acted along such lines, and ninety years later the Atlantic Charter came to embody the principles first advocated by the Hungarian leader.

While Kossuth's first speeches in New York were received most warmly by crowded audiences, they cooled the enthusiasm of quite a few in Congress. On Dec. 2, 1851 the President expressed his wish that Congress should decide on how to receive the Hungarian statesman. A heated debate started on the following day. Foote's move for an official reception was opposed by Southern Democrats and by radical free-soilers, who saw a contradiction between welcoming a foreign freedom-fighter while denying freedom to slaves. Conservatives denounced Kossuth as a revolutionary. The debate ran for eight days! Charles Sumner of Massachusetts called Kossuth "a living Washington," while Senator Seward of New York gave a moving testimony of his significance, as follows: "Mr. President, in the course of human events, we see the nations of Europe struggling to throw off the despotic systems of government, and attempting to establish a government based upon the principles of republicanism or of constitutional monarchy. Whenever such efforts are made, it invariably happens that the existing despotisms of Europe endeavor to suppress the high and holy endeavor, and to subdue the people by whom it is made. The consequence is that despotism has one common cause; and it results that the cause of civil and constitutional liberty has, in all countries, become one common cause—the common cause of mankind against despotism. Now, whatever nation leads the way at any time—at any crisis—in this contest for civil liberty, it becomes, as we perceive, the representative of all the nations of the earth. We once occupied that noble and interesting position, and we engaged the sympathies of civilized men throughout the world. No one can deny that now, or recently, Hungary took that position. We had a messenger on the spot ready to acknowledge her independence; and this our own proceeding show that we, in common with the friends of civil liberty elsewhere, hailed Hungary as such a representative of the nations of the earth."

Senator Cass said that while denouncing Russia's intervention was morally imperative, it did not mean that the U.S. would send a fleet to European waters. Stephen Douglas called attention to the fact that Kossuth challenged European absolutism, the antipode of the basic principles the U.S. had been built upon and that he was a representative of world freedom. (Today we might use the expression "a world whole and free.") Finally on Dec. 12 the Senate adopted Seward's motion with Shield's (Ill.) modification: Kossuth was to be received exactly like Lafayette had been. There was 36 vote for that and 6—from the South—against. The House of Representatives concurred on Dec. 15: 181 for and 16 against, with Rep. Smith from Alabama saying that if Kossuth continued to agitate against friendly Austria he should be arrested! All that shows that while the country came under the spell of the Hungarian leader, Congress overwhelmingly concurring, sectional interests and ideological concerns acted as a brake even in what was hardly more than a symbolic gesture.

Kossuth's train arrived in Washington on Dec. 30. He was received by Senators Shield and Seward. Secretary Webster immediately visited him in his hotel, followed by the mayor and a large number of politicians and various associations, delegations. The House was still debating about the details of his reception. On the next day, Dec. 31, Kossuth

called upon President Fillmore. In a masterly speech he presented the case of Hungary, calling for help. The President expected only a courtesy call, so in his answer he told that he personally sympathized with Hungarian independence, but the policy of the Union would not abandon the traditions. This should not have been a surprise, but nevertheless it was a cold shower for Kossuth.

On Jan. 7 Cass, Shields and Seward presented him to the Senate, and on the same day the House appointed three members to show him to the House. Kossuth's answer to the welcoming words of the Speaker was brief but telling. "It is a remarkable fact in the history of mankind, that while, through all the past, honors were bestowed upon glory, and glory was attached only to success, the legislative authorities of this great republic bestow the highest honors upon a persecuted exile, not conspicuous by glory, not favored by success, but engaged in a just cause.

There is a triumph of republican principles in this fact. Sir, in my own and my country's name, I thank the House of Representatives of the United States for the honor of this cordial welcome."

On that evening a banquet was given by both Houses in Kossuth's honor, with 250 attending, including Webster and two other members of the cabinet. Kossuth gave a non-controversial speech: "Happy is your great country, Sir, for being so warmly attached to that great principle of self-government. Upon this foundation your fathers raised a home for freedom more glorious than the world has ever seen. Happy is your great country, Sir, that it was selected by the blessing of the Lord to prove the glorious practicability of a federative union of many sovereign states, all preserving their state-rights and their self-government, and yet united in one. Every star beaming with its own lustre, but altogether one constellation on mankind's canopy."

Despite a few dissenting voices Kossuth's reception in Congress was exceptional in both form and substance. Since the political aims of the Hungarian leader could not be met by the legislature, he took his message to the country, embarking on a tour that took him as far as St. Louis in the West, New Orleans in the South and Boston in the North. There were moving outpourings of sympathy, and occasionally even the idea of intervention was endorsed. Much of the financial contributions were, however, spent by the local hosts on lavish hospitality—to the grief of Governor Kossuth.

In an epilogue added to the reprinted version of a volume of Kossuth's speeches published in 1852 Professor Béla Várdy reminds us: "Millions of Americans came under his spell . . . dozens of books, hundreds of pamphlets, and thousands of articles and essays, as well as nearly two hundred poems were written to him or about him." The names of Emerson, Longfellow, Horace Greeley, James Russel Lowell, Harriet Beecher Stowe stand out among those authors. But undoubtedly the greatest person who was inspired by the exiled Hungarian leader was Abraham Lincoln. On January 9, 1852, Lincoln said in the legislature of Illinois: "We recognize in Governor Kossuth of Hungary the most worthy and distinguished representative of the cause of civil and religious liberty on the continent of Europe."

Perhaps the most memorable speech of Kossuth was delivered in Columbus, Ohio, to the legislature on February 7: "Almost every century has had one predominant idea which imparted a common direction to the activity of nations. This predominant idea is the spirit of the age, invisible yet omnipresent, impregnable, all-pervading, scorned, abused,

opposed yet omnipotent. The spirit of our age is Democracy. All for the people and all by the people. Nothing about the people without the people. That is democracy, and that is the ruling tendency of the spirit of our age." It is quite probable that these words were remembered by Lincoln, as the Gettysburg Address echoes Kossuth's definition of democracy.

The influence of Kossuth in the U.S. did not come to an end with his departure in July 1852. His contemporaries, the crowds and also the politicians remembered him for a long time. Many children were named after him. Generations of Americans grew up associating Hungary with Kossuth and liberty. Both Theodore and Franklin Delano Roosevelt showed a remarkable knowledge of and sympathy to Hungary, most probably going back to 1848 and Kossuth's memory.

In the late 19th and early 20th century hundreds of thousands of poor Hungarians arrived in the U.S. in search of employment and a better life. Most of them stayed here. For these downtrodden immigrant "Hunkies" Kossuth represented a hero, known and respected by their new country, no wonder that they named streets and buildings after him and erected statues to him, in Cleveland, New York, Pittsburgh and elsewhere. In World War II, the warship "U.S.S. Kossuth" was built on the donations of Hungarian-Americans.

The Hungarian Revolution of 1956 showed that Kossuth's spirit remained a force inspiring the people of Hungary. The symbol of the Revolution was the coat-of-arms used by Kossuth. The new fight of the Hungarians for freedom re-awakened sympathy throughout the U.S. Following its suppression, against by Russian arms, tens of Hungarian refugees were admitted and welcomed by America. Soon a stamp of Kossuth was issued in the "Champions of Liberty" series. Thirty-three years later the end of communism and Hungary's role in it was the realization of Kossuth's dreams of an independent and democratic country. Today Hungary is trying to live up to the high standards set by its great son.

In 1990, in the middle of another, now bloodless, Hungarian revolution, on the initiative of Congressman and Mrs. Annette Lantos, a bust was unveiled in the Capitol in a moving ceremony in the Rotunda. And now, 150 years after the visit of Governor-President Kossuth dozens of commemorations are held in the U.S. reminding the present generation of those stirring times. I am extremely grateful to the American people for having preserved the memory of our great leader and for giving me this unique opportunity to speak in this magnificent institution, recalling when Kossuth and Hungary filled the pages of the Congressional Record.

PAYING TRIBUTE TO THE VERY  
REV. PROTOPRESBYTER STEPHEN  
DUTKE ON THE 60TH ANNI-  
VERSARY OF HIS ORDINATION

**HON. MAURICE D. HINCHEY**

OF NEW YORK

IN THE HOUSE OF REPRESENTATIVES

*Thursday, May 9, 2002*

Mr. HINCHEY. Mr. Speaker, I would like to pay tribute today to the Very Rev. Protopresbyter Stephen Dutke in celebration of his 60th anniversary of the Ordination to the Holy Priesthood. I am pleased to congratulate Father Dutke for his 60 years of distinguished service.

Father Dutke was born on January 3, 1917 in Nesquehoning, Pa, the son of Damian and Susan Dutke. He grew up in Elizabeth, NJ and graduated from Thomas Jefferson High School and Union Junior College in Cranford, NJ. He studied theology at the Diocesan Seminary of Christ the Saviour Seminary graduating in 1942. He married Mary Dzuback of Bayonne on May 3, 1942 and was ordained as an Orthodox priest by Bishop Orestes on May 10, 1942.

Father Dutke organized St. Mary's Church in Buffalo, NY serving as its first pastor. He also served as pastor to St. Michael's Church in Freeland, PA from November of 1947 to August of 1961, where he oversaw the construction of the new rectory, the decorating of the church and the construction of the parish recreation center in 1959. He was assigned to St. Michael's Church in Binghamton, NY in August of 1961, where he served as pastor until July of 1991 and continues to serve as pastor emeritus.

At St. Michael's, he spearheaded a \$200,000 renovation project of the church for its 60th anniversary in 1964 as well as the creation of classrooms and a library for the Church School program at the recreation center. Throughout his pastorate, he distinguished himself by his selfless ministry to those who are ill and afflicted at home, local hospitals and nursing homes. He fostered 12 vocations to the Holy Priesthood including four men from Freeland and eight from Binghamton. For more than three decades, he served as director of the annual Diocesan Altar Boys Retreat, encouraging many boys to strengthen their faith and service to the church, both as laypeople and priests.

Father Dutke served as Director of the Diocesan Priests' Pension Plan, a member of the Diocesan Liturgical Music Commission, as a member of the Diocesan Consistory and Board of Trustees for more than 30 years. His All-Holiness Patriarch Dimitrios designated him as a Proto-Priest in 1966 and as a Protopresbyter of the Ecumenical Patriarchate in 1989. Since his retirement in 1991, he has continued to assist at St. Michael's, serving one of the Sunday Liturgies, managing the annual Pirohi Project and continuing his pastoral work through visiting the sick at hospitals and nursing homes.

Mr. Speaker, I am delighted to salute Father Dutke for his many years of distinguished service to our community. It is my pleasure to join Father Dutke's friends, family and congregation in extending my deepest appreciation for his outstanding service.

PERSONAL EXPLANATION

**HON. MICHAEL M. HONDA**

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Thursday, May 9, 2002*

Mr. HONDA. Mr. Speaker, on rollcall No. 129 I was unavoidably detained with other matters. Had I been present, I would have voted "no."

IN HONOR OF THE UNITY FELLOWSHIP CHURCH MOVEMENT OF NEW YORK

**HON. EDOLPHUS TOWNS**

OF NEW YORK

IN THE HOUSE OF REPRESENTATIVES

Thursday, May 9, 2002

Mr. TOWNS. Mr. Speaker, I rise in honor of a vital community organization that has affected real change in its short history.

On May 10, 1992, Reverend Zachary G. Jones held its first worship service in the Charles Angel room of the New York City Lesbian and Gay Community Center. On that historic Sunday afternoon, Reverend Jones ministered to approximately 15 people. The group heard what continues to be the core message of the church to this day, "God is Love and Love is for everyone" and "Let nothing or no one separate you from the Love of God". During that time many people with alternative lifestyles felt that they were turned away from their traditional houses of worship because of their orientation and the HIV/AIDS epidemic. Since that first service, now Bishop Zachary G. Jones has built a congregation of more than 600 members and over 200,000 people of faith from New York City and around the world have attended his services. In addition, today, Unity Fellowship Church Movement of New York has a permanent location at 230 Classon Avenue in Brooklyn. Clearly, this church has filled a void.

Unity Fellowship Church Movement of New York's mission states that it is a social justice ministry that teaches freedom on all levels of racial, sexual, religious and social-economic oppression. They carry out their mission through a variety of programs designed to meet the needs of the community and their parishioners, such as, their hunger program which has fed over 5,000 homeless individuals and families; their creation of the "Unity in Community Week" to publicly address homophobia, health education, racism, and violence based on sexual orientation; "Unity fellowship breaking ground" an organization dedicated to providing social services to support gay and lesbian youth in Brooklyn. This is the first organization of color in New York dedicated to the needs of the Lesbian and Gay community on a regular basis.

Mr. Speaker, Bishop Zachary G. Jones fulfills his mission every day as he reaches out to people outside of the regular church setting who share a commitment to God but have lacked the opportunity to practice their faith freely because of their sexual orientation. As such, I urge my colleagues to join me in honoring this unique and vital organization on its 10th Anniversary.

TRIBUTE TO CHRIS HAAS

**HON. JOHN M. SPRATT, JR.**

OF SOUTH CAROLINA

IN THE HOUSE OF REPRESENTATIVES

Thursday, May 9, 2002

Mr. SPRATT. Mr. Speaker, I want to call to the attention of the House the bravery of Chris Haas, a sixth grader who is captain of the Safety Patrol at North Hartsville Elementary School in Hartsville, South Carolina.

Last December, Chris saved a fellow student from serious injury. Because he was on

the alert, he noticed a girl's book bag and shirt caught in a car's rear tire, and saw that she was being pulled under the car before the driver knew what was happening. Chris jumped in front of the moving car and stopped it. His bravery saved the young girl from serious harm.

Students like Chris Haas report for duty on Safety Patrol every school day at North Hartsville Elementary School. Dressed in orange safety hats and belts and silver badges, they can be found helping students get safely across the street, and in and out of cars.

I want to salute Chris Haas for his courage and recognize all the other members of the Safety Patrol for helping make North Hartsville Elementary School a safe place to learn.

PRESCRIPTION DRUG BENEFIT

**HON. STEPHANIE TUBBS JONES**

OF OHIO

IN THE HOUSE OF REPRESENTATIVES

Thursday, May 9, 2002

Mrs. JONES of Ohio. Mr. Speaker, I represent the great City of Cleveland Ohio, which is home to the Rock-n-Roll Hall of Fame and also music legends such as the singing group the O'Jays.

The O'Jays had legendary hits in the 1970s like "Climbing the Stairway to Heaven," "Back Stabbers," and "For the Love of Money".

Just like in the 1970s when these songs of conscience were the rallying cry for so many around the country, they still have relevance today when you consider how we in Congress have yet to pass a true and comprehensive prescription drug benefit for our greatest treasure—Senior Citizens.

I hope people remember the titles of these songs when trying to figure out why we in Congress have yet to pass what we promised you sometime ago—Medicare Prescription Drug Coverage.

Yes, my colleagues on the other side of the aisle have touted a new Medicare reform package that is suppose to address the ills of those Americans who are forced to decide between eating or taking their medicine—Senior Citizens.

I don't know a song title that would address this concern but I believe one of the three songs, I mentioned is appropriate and believe if you listen very closely to the tone my colleagues on the other side of the aisle are humming it just might be one of these songs—like "Back Stabbers" or "Climbing the Stairway to Heaven".

My personal favorite is "For the Love of Money" which was one of the O'Jays greatest hits. In one stanza in the song, the lead singer states, "For the love of money, a person would steal from his own mother."

This is what is happening in many cases because I know many of my colleagues are not listening to their conscience but rather House Leadership—Leadership which does not want to see a true comprehensive prescription drug benefit this Congress but would rather wait.

Waiting is an indication that many more people will continue to suffer because of inaction on our part.

I was raised to believe that a broken promise is equivalent to stealing.

But House leadership wants us to keep dancing. I pose the question to all—What are we dancing to?

It seems that my colleagues once again have dropped a quarter in their rhetorical jukebox that plays music that they want us to dance to.

But this time, I hope all of America listens closely to the beat and is not fooled by the words of the song or its rhetoric. Because if you listen closely you will hear:

LOWER THE COST OF PRESCRIPTION DRUGS NOW

Translation. Take credit for minimal discounts that are already available.

GUARANTEE ALL SENIOR CITIZENS PRESCRIPTION DRUG COVERAGE

Translation. Promise seniors an inadequate drug benefit offered by private insurance companies.

IMPROVE MEDICARE WITH MORE CHOICES AND MORE SAVINGS

Translation: Shift costs to seniors and limit choice of providers.

STRENGTHEN MEDICARE FOR THE FUTURE

Translation: Undermine Medicare by forcing seniors into private insurance and HMOs for drug coverage.

Stop the dancing! Stop the music!

PERSONAL EXPLANATION

**HON. MICHAEL M. HONDA**

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

Thursday, May 9, 2002

Mr. HONDA. Mr. Speaker, on rollcall No. 130, I was unavoidably detained with other matters. Had I been present, I would have voted "yes."

OUR SERVICEWOMEN FIGHTING FOR FREEDOM DESERVE FREEDOM

**HON. SAM FARR**

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

Thursday, May 9, 2002

Mr. FARR of California. Mr. Speaker, earlier today, the House denied itself the opportunity to address a discriminatory practice affecting the women serving in our military. An amendment which would have required equal treatment of servicewomen overseas was prevented from coming to the floor. I consider this a great loss to all those who serve in our military and all Members of Congress who wished to express their conviction that our military can and must treat its members fairly.

The military currently requires or strongly encourages servicewomen to wear abayas and headscarves, complete coverings of their bodies, while off-base in Saudi Arabia. The military makes no such recommendations to servicemen to dramatically alter their appearance. The government of Saudi Arabia does not require non-Muslim women to wear abayas, and the U.S. State Department does not encourage its female embassy employees nor tourists to wear abayas.

I believe it is important to remember that the women who have served in our military have not always responded to a call. For many, they proudly volunteered long before a call was ever sounded.

During the American Revolution, wives followed their husbands into war, mothers followed their sons. They brought water and supplies, they tended the wounds of those who

were injured, and they took up the rifles of those who had fallen.

In World War I, women were, for the first time, allowed to enlist. More than 30,000 did so, a third of them served overseas. Since then, women of all generations have served in wars and conflicts far from their homes and families.

Discrimination in the military is an insult to the memory of those women who died in service to their country and a grave injury to those who currently serve. These women, who have helped foster freedom in nations on whose soil their blood has been shed, are owed the certainty that the military does not see them for their gender but rather for their courage and commitment to the ideals embraced by all of its military personnel.

During the Gulf War, helicopter pilot Major Marie Rossi, now buried in Section 8 of Arlington National Cemetery, offered her thoughts on the work of women in the military, "It's our jobs, you know. There was nothing peculiar about us being women. We're just the people called upon to do it."

The more than 300,000 women currently serving in our military would tell you the same. The House of Representatives should have seized the opportunity to tell our military women that we agree: their contributions and sacrifices are deeply appreciated by their nation. The military must not treat them as second-class citizens.

IN HONOR OF VIVIAN BECKER

### HON. EDOLPHUS TOWNS

OF NEW YORK

IN THE HOUSE OF REPRESENTATIVES

*Thursday, May 9, 2002*

Mr. TOWNS. Mr. Speaker, I rise today in honor of Vivian Becker on the occasion of her retirement from the Pratt Area Community Council (PACC).

In 1989, Vivian Becker was appointed Executive Director of PACC—then a 25-year-old three-employee community organization dedicated to improving the community. Today, under Vivian's leadership PACC now stands out as a leading community-based organization with a revenue stream of \$3 million a year as well as a full-time staff of more than thirty people and a host of community volunteers and interns. PACC has not just grown; it has flourished through Vivian's hard work, dedication, and fine leadership.

Vivian saw the tremendous potential in PACC and in the community and has done an outstanding job in using both to their mutual advantage. Through tenant and community organizing, Vivian and PACC have helped residents in the traditionally low and moderate-income communities of Fort-Greene, Clinton Hill, and Bedford Stuyvesant to achieve self-sufficiency, develop a sense of community, and attain overall neighborhood revitalization. They have also overseen the development of more than 50 buildings, which created more than 500 units of affordable housing for families in need.

Moreover, under Vivian's leadership, PACC has addressed community issues by solving community problems. Vacant lots were turned into community gardens, blocks that were not organized, were organized and the problem of homelessness became a top priority. In addition,

PACC has offered tenant and homeowner services as well as community economic development assistance.

Mr. Speaker, Vivian Becker has spent the past thirteen years turning a small community organization into a powerful force that has improved the quality of life for everyone within their catchment area. She is a hard-working dedicated leader who has left an extraordinary legacy in Brooklyn. As such, she is more than worthy of receiving this recognition and I urge my colleagues to join me in honoring this truly outstanding community builder.

TRIBUTE TO THOMAS CHESTNUT,  
SMALL BUSINESS ADMINISTRATION  
ARIZONA BUSINESS PERSON  
OF THE YEAR

### HON. JIM KOLBE

OF ARIZONA

IN THE HOUSE OF REPRESENTATIVES

*Thursday, May 9, 2002*

Mr. KOLBE. Mr. Speaker, I rise today to honor the achievements of Thomas Chestnut, a resident of Tucson, Arizona. Recently, Tom was named Small Business Person of the Year for the State of Arizona by the U.S. Small Business Administration.

Tom formed Chestnut Construction in 1990, starting with three employees. That year, the company had \$886,000 in revenue. Today, Chestnut Construction is one of the largest and most respected general commercial contracting firms in southern Arizona, with 44 employees and more than \$55 million in revenue.

Tom believes in commitment and loyalty to his staff, clients, subcontractors, and vendors. The majority of Tom's employees hired in the first few years of business are with the company today. His first contracted client is still one of Tom's most valuable customers.

As his company has profited, Tom has added more benefits for his employees. Today, Chestnut Construction provides its employees with healthcare, life and disability insurance, profit sharing, vacation, and bonuses that are uncommon in the construction industry or many other small businesses. Benefits even include the free use of a company-owned cabin.

Beyond treating its own employees very well, Chestnut Construction gets top marks for a hands-on approach in the performance of construction projects. Outsiders see that the company has a team attitude in their accomplishments.

Tom's philosophy is to work with the subcontractors and vendors, treat them well, pay them on time and build loyalty. It has resulted in a reputation of being fair and equitable in all aspects of his business. About 85 percent of Chestnut's work comes from repeat clients, and almost all advertising is word of mouth.

The concept of building a better community has double meaning for this construction company. Tom strongly urges employees to get involved in the community. Last year, donations to charitable organizations in cash, in-kind contributions and donated labor were above \$60,000.

Since 1996, Chestnut Construction has won 10 awards in southern Arizona, including such categories as general contractor of the year, community service, and best place to work. Tom's philosophy has resulted in his being

elected the founding chairman of the Arizona Builders' Alliance and the only general contractor ever honored with three Cornerstone Awards, which signify teamwork, quality of product, on-time delivery and dedication to the community.

I congratulate Thomas Chestnut on his Small Business Person of the Year award, and I applaud his hard work, his steadfast dedication to his profession and commitment to his community.

### YUCCA MOUNTAIN REPOSITORY SITE APPROVAL ACT

SPEECH OF

### HON. BETTY MCCOLLUM

OF MINNESOTA

IN THE HOUSE OF REPRESENTATIVES

*Wednesday, May 8, 2002*

Ms. MCCOLLUM. Mr. Speaker, nuclear power has a role to play in our nation's energy policy. Our government must fulfill its obligation to store radioactive waste. The transportation and security concerns associated with Yucca Mountain can be overcome. However, by allowing this project to proceed, we do nothing to address the ongoing production of more nuclear waste.

I cannot support this resolution without a national policy to reduce additional nuclear waste. Forty years of nuclear power production in the United States has left a disturbing legacy—45,000 tons of radioactive waste stored in more than 70 communities. While this resolution recognizes the need for Yucca Mountain to store old waste, it does nothing to address the new waste currently being produced. With new waste being produced every day, Yucca Mountain will be full even before it opens. Today's debate should be about the future of nuclear energy and how we deal with its toxic debris.

Congress and the nuclear power industry must join together in an effort to reduce, recycle and minimize nuclear waste production. Unless our nation accepts the very real environmental and economic costs of nuclear energy, coal and oil, we will continue to perpetuate our addiction to unsustainable sources of energy. My constituents have expressed their frustration at our collective failure to take responsibility for our nation's nuclear energy policy. My vote is their voice on this issue. We must look comprehensively at our future energy policy and develop long-term, sustainable energy sources.

### 100TH ANNIVERSARY OF FORT WORDEN

### HON. NORMAN D. DICKS

OF WASHINGTON

IN THE HOUSE OF REPRESENTATIVES

*Thursday, May 9, 2002*

Mr. DICKS. Mr. Speaker, this weekend we are celebrating the Centennial of Fort Worden in Port Townsend, Washington, and I would like to take this opportunity to mark this occasion here in the House of Representatives. Fort Worden is a wonderful piece of our nation's history, first established on May 14, 1902 as part of a series of installations designed to provide protection along Puget

Sound waters for the important naval Shipyard in Bremerton. It was named for Admiral John L. Worden, who was the commander of the battleship *Monitor* in the famous Civil War battle with the Confederate ship *Merrimac*. The Fort was later designated as the headquarters for the harbor defenses for Puget Sound, and it was fortified with heavy gun batteries and defensive structures. During World War II, the Fort served as home to the Army's 14th Coast Artillery Regiment and the Washington National Guard's 248th Regiment.

Fort Worden's military role diminished in the 1940's, and it was decommissioned as an active military post in 1953, though various limited Navy and Army functions continued for some years after. It later served as home to a Treatment Center for juvenile delinquents, operated by the State of Washington, before it was finally acquired by the State and turned into a State Park in 1973. The old Fort buildings have been transformed into a Conference Center, and the site offers ample opportunity for recreation and camping. Having been listed on the National Register of Historic Places, it now serves as one of the most picturesque and stately locations in the State of Washington. In fact, I am sure many of my colleagues can recall the views of the Fort's classic old white buildings in the feature movie "An Officer and a Gentleman," as Fort Worden served as the film's backdrop in 1981.

Today, Fort Worden remains a gathering place for people from across the Pacific Northwest to come for educational, cultural and arts programs, as well as recreational activities. It is a link to our past; a reminder of the state's very early role in the defense of our nation. I am proud that Fort Worden will be a partner with the Library of Congress on the Veterans History Project, honoring America's war veterans. And I am proud that so much of the military history of the Fort has been preserved, including the Commanding Officers Quarters Museum and the Pacific Coast Artillery Museum.

On the 100th Birthday of Fort Worden, I believe it is appropriate.

Mr. Speaker, to recognize the historical significance of this facility and its ongoing role in the Pacific Northwest.

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#### PERSONAL EXPLANATION

### HON. MICHAEL M. HONDA

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

Thursday, May 9, 2002

Mr. HONDA. Mr. Speaker, on rollcall No. 131, I was unavoidably detained with other matters. Had I been present, I would have voted "yes."

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#### EXPRESSING THE SENSE OF THE CONGRESS REGARDING THE INTERNATIONAL CRIMINAL COURT

### HON. RON PAUL

OF TEXAS

IN THE HOUSE OF REPRESENTATIVES

Thursday, May 9, 2002

Mr. PAUL. Mr. Speaker, I rise today to introduce a bill Expressing the Sense of the Con-

gress regarding the International Criminal Court.

On Monday, May 6, President George W. Bush directed his representative to inform United Nations Secretary General Kofi Annan that the United States "does not intend to become a party to the treaty [the Rome Statute of the International Criminal Court (ICC)]." President Bush is to be highly commended for renouncing the U.S. signature on the ICC treaty, a bold first step toward protecting American servicemembers and citizens from the possibility of unwarranted and politically-motivated persecutions.

By taking this action, President Bush has put the international community on notice that the United States will defend its sovereignty and citizens from this global court. The Bush Administration correctly pointed out that the ICC has unchecked power that contradicts our Constitution and its system of checks and balances; that the Court is "open for exploitation and politically-motivated prosecutions;" and that "the ICC asserts jurisdiction over citizens of states that have not ratified the treaty"—which seriously threatens American sovereignty.

I applaud President Bush in making it perfectly clear that the United States wants no part of the ICC. He faced enormous pressure from the international community to do otherwise, yet he did the right thing.

But this is only a first step. As Secretary of Defense Donald Rumsfeld stated this week, upon our renunciation of the ICC: "Unfortunately, the ICC will not respect the U.S. decision to stay out of the treaty. To the contrary, the ICC provisions claim the authority to detain and try American citizens—U.S. soldiers, sailors, airmen and Marines, as well as current and future officials—even though the United States has not given its consent to be bound by the treaty." Secretary Rumsfeld added, "When the ICC treaty enters into force this summer, U.S. citizens will be exposed to the risk of prosecution by a court that is unaccountable to the American people, and that has no obligation to respect the Constitutional rights of our citizens."

Undersecretary of State Marc Grossman, explaining the president's decision to withdraw from the ICC, made the following critical point: "Notwithstanding our disagreements with the Rome Treaty, the United States respects the decision of those nations who have chosen to join the ICC, but they in turn must respect our decision *not* to join the ICC or place our citizens under the jurisdiction of the court." There is no indication that Undersecretary Grossman's message has been received.

Therefore, this legislation makes it clear that Congress should take all steps necessary to grant appropriate authority to the president to defend the American people—servicemember and citizen alike—from the threat of arrest, prosecution and conviction by the International Criminal Court.

I am introducing this legislation to also to commend President Bush for his courageous move, to assure the president that this body supports his action to protect the Constitution and American sovereignty. We have all taken an oath to protect and defend the Constitution, and we should stand with the president.

I rise, finally, to encourage the president to remain steadfast in his intention of protecting American servicemembers and citizens from the unchecked power of the International

Criminal Court. This is only the beginning, however, there is much more to be done.

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#### PERSONAL EXPLANATION

### HON. BOB RILEY

OF ALABAMA

IN THE HOUSE OF REPRESENTATIVES

Thursday, May 9, 2002

Mr. RILEY. Mr. Speaker, I was unavoidably detained for rollcall No. 127, H.R. 2911, Designating the Federal Building located at 5100 Paint Branch Parkway in College Park, Maryland, as the Harvey W. Wiley Federal Building on ordering the previous question on H. Res. 404. Had I been present, I would have voted "yea."

I was also unavoidably detained for rollcall No. 128, H. Con. Res. 271, Expressing the Sense of Congress Supporting the National Importance of Health Care Coverage Month. Had I been present, I would have enthusiastically voted "yea."

I was also unavoidably detained for rollcall No. 129, On Ordering the Previous Question on H. Res. 414, Providing for the disposition of H. J. Res. 84, Disapproval of the Actions taken by the President Under Sec. 203 of the Trade Act. Had I been present, I would have enthusiastically voted "yea."

I was also unavoidably detained for rollcall No. 130, on H. Res. 414, Providing for the disposition of H. J. Res. 84, Disapproval of the Actions taken by the President Under Sec. 203 of the Trade Act. Had I been present, I would have enthusiastically voted "yea."

I was also unavoidably detained for rollcall No. 131, on Agreeing to the Senate Amendments on H.R. 3525, the Enhanced Border Security and Visa Entry Reform Act. Had I been present, I would have enthusiastically voted "yea."

I was also unavoidably detained for rollcall No. 132, H.J. Res. 87, On Consideration of the Resolution, the Yucca Mountain Repository Site Approval Act. Had I been present, I would have enthusiastically voted "yea."

I was also unavoidably detained for rollcall No. 133, H.J. Res. 87, the Yucca Mountain Repository Site Approval Act. Had I been present, I would have enthusiastically voted "yea."

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#### CONGRATULATING THE MEN AND WOMEN OF VALLEY BRONZE AND STEWART SPRINGS, LTD.

### HON. GREG WALDEN

OF OREGON

IN THE HOUSE OF REPRESENTATIVES

Thursday, May 9, 2002

Mr. WALDEN of Oregon. Mr. Speaker, I rise today to offer my congratulations to the men and women of Valley Bronze and Stewart Springs, Ltd. for their success in receiving the contract to adorn the World War II monument on the National Mall in Washington, D.C. Valley Bronze is a foundry located in Joseph, Oregon in Wallowa County in my congressional district, a pristine sliver of the United States whose citizens live and breathe the heritage of the American West.

The successful bid award to participate in the construction of the World War II memorial

was the product of a creative collaboration between David and Christine Jackman, the owners of Valley Bronze, and Janelle Stewart, the owner of Stewart Springs, Ltd., a drafting company also located in Joseph.

When it is complete, the "Freedom Wall" of the World War II memorial will feature 4,123 gold-plated stars cast by Valley Bronze, each of which will represent 100 American lives lost in the service of our nation during that terrible conflict. Fifty-six pillars will surround the memorial to represent every American state and territory, each of which will be decorated with bronze wreaths made in Joseph. Anchoring the flagpoles at the ceremonial entrance to the monument will be pedestals made by Valley Bronze, and monumental bas relief medallions representing the "victory medallions" given to World War II veterans will be embedded in the floor of the archways at each end of the memorial. Finally, four water fountains and 900 feet of decorative drainage grate will encircle the monument. I have no doubt, Mr. Speaker, that each of the decorations that will adorn the memorial will be cast with the care and precision to befit a monument in honor of America's patriot dead.

Mr. Speaker, awarding this bid to Valley Bronze is a reflection of the beauty of their work and the quality of their craftsmanship. It is fitting that the materials to build this monument to our nation's heroes will be brought together from across the American continent, just as America's sons and daughters came from cities and towns across this great land to answer their nation's call.

The national monument to the veterans of World War II will stand for generations as an enduring testament to the heroism and sacrifice of the men and women who have rightly been called the Greatest Generation. Visitors from across the United States and indeed the rest of the world will journey to our nation's capital to see this monument and pay their own private tribute to the legions of American soldiers, sailors, airmen and Marines who fought and died to prevent the spread of tyranny. They will do so enjoying the freedom won in part by the exertions of Oregonians, just as the beauty they admire was crafted by Oregonians' hands.

Mr. Speaker, I commend Valley Bronze and Stewart Springs, Ltd. for their outstanding success. The first-rate quality of their work was chosen as the finest in the land, and I am proud to represent them and their patriotic community in the House of Representatives.

A PROCLAMATION RECOGNIZING  
DANIEL KEITH ROBINSON

**HON. ROBERT W. NEY**

OF OHIO

IN THE HOUSE OF REPRESENTATIVES

*Thursday, May 9, 2002*

Mr. NEY. Mr. Speaker, Whereas, Daniel Robinson has devoted himself to serving others through his membership in the Boy Scouts of America; and

Whereas, Daniel Robinson has shared his time and talent with the community in which he resides; and

Whereas, Daniel Robinson has demonstrated a commitment to meet challenges with enthusiasm, confidence and outstanding service; and

Whereas, Daniel Robinson must be commended for the hard work and dedication he put forth in earning the Eagle Scout Award; and

Therefore, I join with Troop 510, the residents of Muskingum County, and the entire 18th Congressional District in congratulating Daniel Robinson as he received the Eagle Scout Award.

RECOGNIZING DR. GEORGE KIDD,  
JR. FOR HIS CONTRIBUTIONS TO  
TIFFIN UNIVERSITY

**HON. PAUL E. GILLMOR**

OF OHIO

IN THE HOUSE OF REPRESENTATIVES

*Thursday, May 9, 2002*

Mr. GILLMOR. Mr. Speaker, it is with great pride that I rise today to pay tribute to Dr. George Kidd, Jr., upon his retirement as President of Tiffin University. Dr. Kidd has distinguished himself as one of the nation's outstanding educators, university administrators, and visionaries of higher education.

When Dr. Kidd became Tiffin University's President in April, 1981, the college's enrollment of 375 students occupied three academic buildings. The academic focus was its two-year associate degree program. The school's operating budget had produced seven consecutive annual deficits.

Dr. Kidd's legacy at Tiffin University is a transformed institution of higher knowledge, an innovative curriculum, a distinguished faculty, vibrant campus and a balanced operating budget.

Student enrollment now exceeds 1,600 with a primary focus shifted to the four-year bachelors degree programs. The university facilities now include eleven buildings, including three dormitories, a dining commons, a student center, gymnasium and 38 acres of athletic playing fields.

Dr. Kidd's tireless efforts on behalf of Tiffin University are matched only by his many selfless contributions to the Tiffin community. He has generously given of his time to local community service organizations, including Seneca County United Way, the Chamber of Commerce, Mercy Hospital, and many others.

Mr. Speaker, Dr. George Kidd's contributions to our country are as numerous as the many bright futures he has touched as an educator and a mentor. I ask my colleagues to join me in wishing him and his loving and equally talented wife, Dianne, good health and our very best wishes.

HORMONE DISRUPTION RESEARCH  
ACT OF 2002

**HON. LOUISE McINTOSH SLAUGHTER**

OF NEW YORK

IN THE HOUSE OF REPRESENTATIVES

*Thursday, May 9, 2002*

Mr. SLAUGHTER. Mr. Speaker, I rise today to announce the introduction of the Hormone Disruption Research Act of 2002.

Arctic polar bears show high concentrations of certain synthetic compounds in their tissues. Whales in the world's oceans carry PCBs and other contaminants at concentrations which cause developmental defects in humans.

U.S. streams and groundwater show widespread contamination with chemicals, dioxins, and antibiotics. Alligators in Florida's lakes suffer from reproductive problems that appear to be associated with chronic chemical contamination. New studies have made a persuasive case that contaminants were in part or wholly responsible for the loss of the lake trout and herring in the Great Lakes many decades ago.

Rates of infertility, the incidence of testicular cancer in young men, Parkinson's disease, endometriosis, childhood diabetes, and asthma have risen dramatically since 1970.

What does this all mean? Are there connections between rising levels of chemicals in the environment and increasing rates of certain disorders in humans?

In many cases, we simply don't know. We do not have the scientific information that would allow us to draw solid conclusions. But a growing body of research suggests that there is indeed a connection between certain chemicals and human health.

In recent decades, scientists have begun to recognize and define the hazard posed by some chemicals to the human hormone (or endocrine) system. By definition, hormone disrupting chemicals interfere with the normal activity of hormones within the body. Some chemicals mimic natural hormones and send false messages. Other synthetic compounds block hormonal signals and prevent the proper action from taking place. Still others cause disruption by preventing the synthesis of the body's own hormones, or by accelerating their breakdown and excretion. Whatever the mechanism, the bottom line is the same: Any chemical that interferes directly or indirectly with hormones can scramble vital messages, derail development, and undermine health.

We are only now learning that the effects of hormone disruptors may affect more than one generation. Though adults may not show symptoms of exposure themselves, they may pass the "Imprint," or hormonal effects of exposure, on to their children. In those cases, it is the children whose development suffers. Since 1970, childhood cancers, learning disabilities, hyperactivity, autism, juvenile diabetes, early puberty, early testicular cancer, and infertility have increased significantly both in the United States and around the world. There is growing evidence to suggest that hormone disruptors play an important role in all of these disorders.

Today I am proud to introduce the Hormone Disruption Research Act of 2002. This legislation directs the National Institute of Environmental Health Sciences (NIEHS) to conduct a major research program on hormone disruption. In addition, it requires NIEHS to report to the public every two years on the extent to which hormone disruption by chemicals poses a threat to human health and the environment. The bill authorizes \$100 million per year for five years for this critically important program.

To date, federal research on hormone disruption has been scattershot and underfunded, even as evidence about hormone disruption has grown. The research program authorized through the legislation will enable NIEHS to gather solid data about the dangers posed by some chemicals and the mechanisms through which they act. With this information in hand, we can make sensible, informed decisions and policies about our own and our children's health and well-being.

I urge my colleagues to join me in supporting the Hormone Disruption Research Act. We owe it to future generations to pursue this scientific research, which has implications for every one of us.

NATIONAL SMALL BUSINESS  
WEEK

**HON. DARRELL E. ISSA**

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Thursday, May 9, 2002*

Mr. ISSA. Mr. Speaker, as part of National Small Business week, I rise today to recognize all the men and women who work in or for a small business in America. Small business is the heart of our economy and culture. It is where the American Dream time and time again is realized.

Prior to my election I was a small business owner. I started like millions of entrepreneurs with a vision and lifesavings. My wife Cathy and I started with \$7,000 and founded Directed Electronics and within 10 years built a company that is an industry leader in automobile security products. I understand the workings of small business and want to take this time not only to commemorate, but to remind everyone the important role that small business plays in our economy.

Small Business is not only the backbone of our economy, but has also changed our culture. More small businesses are owned by women and minorities. There are now 9.1 million firms owned by women: these firms employ 27.5 million Americans. Minority-owned firms are the fastest growing segment from less than 7 percent of all U.S. firms in 1982 to 15.1 percent in 1997. Women and minorities are changing the face of business by helping break old sentiments of prejudices.

I appeal to my fellow colleagues to work to help small business to continue to flourish so that all Americans are able to realize their dream. Right now, small businesses represent 99.7 percent of all employers and employ 52 percent of the private workforce. This is a large block of the American people.

The President, in March, announced his small business agenda which included tax incentives for small businesses, making affordable health care available to more employees, and making the federal contract process more accessible to small businesses.

Small business is America. It is the future of our economy and culture. Let's not strangle it with regulation, but continue to help hard-working American workers and entrepreneurs by supporting the President's plan to help small businesses.

IN HONOR OF MAX RODRIGUEZ

**HON. ROBERT MENENDEZ**

OF NEW JERSEY

IN THE HOUSE OF REPRESENTATIVES

*Thursday, May 9, 2002*

Mr. MENENDEZ. Mr. Speaker, I rise today to honor Max Rodriguez, the National Association for the Advancement of Colored People (NAACP) "2002 Community Service Awardee of the Year". He was honored by the NAACP, Hempstead Branch & Youth Council at their

22nd Annual Freedom Fund Luncheon on May 4, 2002, at the Nassau County Bar Association.

Mr. Rodriguez was appointed to the Board of Trustees of Hempstead Village in 1994, and elected to the Board in 1995, making history as the first Hispanic Trustee to serve, not only in Hempstead Village, but also in Nassau County. In 1997, he was appointed Assistant Director for the Office of Minority Affairs. Currently, Mr. Rodriguez is a Project Manager for One Source, and a Representative for Best Business Corp. Realty.

A leader in the Hispanic Community, Mr. Rodriguez contributes to many organizations, including: the NAACP; Silver Life; the Cuban American National Foundation; the Long Island Hispanic Chamber of Commerce; La Hermandad del Senor de los Milagros; Hempstead for Hofstra Scholarship Board; the Interfaith Nutrition Network; and the East Meadow Kewanis Club. He is the Northeast Regional Representative of the Republican National Hispanic Assembly; serves on the President's Advisory Board on Multicultural Concerns at Molloy College; and is Commissioner of Recreation and Parks in Hempstead Village.

For his initiative and outstanding service, he has received numerous awards, including: the American Red Cross Peter Bon Berg Humanitarian of the Year Award; Hofstra for Hempstead Unispan Award; United States Postal Service Award; Hempstead Chamber of Commerce Public Servant of the Year; West Indian-American Chamber of Commerce Community Service Award of the Year; and countless others.

Mr. Rodriguez holds a Bachelor's Degree from Adelphi University, and a B.A. in Business Management/Communication.

Mr. Rodriguez is married to Gladys, father of three daughters, Vicky, Jennifer, and Monica, and proud grandfather of Nicholas.

Today, I ask my colleagues to join me in honoring Max Rodriguez for his selfless dedication and positive contributions to our community.

IN MEMORY OF COLONEL FRANCIS  
S. GABRESKI, WORLD WAR II ACE

**HON. JOHN P. MURTHA**

OF PENNSYLVANIA

IN THE HOUSE OF REPRESENTATIVES

*Thursday, May 9, 2002*

Mr. MURTHA. Mr. Speaker, I would like to remember to my Colleagues and to this great Country a most extraordinary Veteran who passed away this year.

Col Francis S. Gabreski, 83, America's air ace in Europe in WWII and an ace in the Korean War died January 31, 2002 of a heart attack.

One of five children, Gabreski was born in Oil City PA on January 28 1919. His parents were Polish immigrants. He would fly 266 combat missions in two wars destroying 37.5 enemy aircraft in World War II and 6.5 in Korea.

Flying single engine P-47 Thunderbolt fighters, Mr. Gabreski downed 28 Messerschmitts and FockeWulfs over France and Germany between August 24, 1943 and July 5, 1944, and destroyed three more German aircraft on the ground. He was captured in late July 1944 after crash-landing near Koblenz, Germany on

what was to have been his last mission, and spent ten months as a prisoner of war. He became an ace (a pilot shooting down at least five enemy planes) in the Korean War as well, flying an F-86 Sabre jet. He shot down six Soviet-built MIG-15 fighters and shared credit for the downing of another.

His flying days began after he graduated from basic training in March, 1941 as a second lieutenant, and joined a fighter unit at Wheeler Field in Hawaii. On the morning of December 7, 1941, he was shaving when the Japanese attacked Pearl Harbor. He scrambled to a P-36 fighter but by then the Japanese aircraft were nowhere in sight.

Because he spoke Polish and "I felt strongly about what the Nazis had done to Poland," he asked to be assigned to a Polish fighter unit attached to the Royal Air Force. He flew some two dozen missions over Europe with Polish pilots early in 1943 before joining the United States 56th Fighter Group in Britain.

After the war and a hero's welcome home, Gabreski worked for Grumman Aerospace and was head of the Long Island Rail Road, the nation's busiest commuter line.

Gabreski once said, "A pilot can contribute physical acumen, good eyesight and alertness. You have to be calm, cool and collected. Freeze, and you frighten yourself. But beyond that you need some luck to survive."

Gabreski lived in Dix Hills, NY. He is survived by three sons, six daughters, two sisters, eighteen grandchildren and four great grandchildren.

Among Gabreski's decorations were: The Distinguished Service Cross, Silver Star with Oak Leaf Cluster, Distinguished Flying Cross with nine Oak Leaf Clusters, Air Medal with four Clusters, the Bronze Star, The French Legion D'Honneur and Croix de Guerre with Palm, Polish Cross of Valor, the British Distinguished Flying Cross and the Belgian Croix de Guerre.

IMPROVE CHILD SURVIVAL AND  
MATERNAL HEALTH

**HON. LOUISE McINTOSH SLAUGHTER**

OF NEW YORK

IN THE HOUSE OF REPRESENTATIVES

*Thursday, May 9, 2002*

Ms. SLAUGHTER. Mr. Speaker, I rise today to introduce a resolution along with my colleague, Representative CONNIE MORELLA, voicing this body's commitment to improving the health of mothers and children around the world. This resolution illustrates that an increased commitment to improving the health of the world's mothers and children will have a long-term impact on the political, economic, and social progress of developing countries. The stability of our own nation depends significantly on the economic and political situation of developing nations. Their economic and political progression cannot be realized unless the health of their people is improved. The global community acknowledges this need.

On May 8-10, representatives from over 179 countries met at the United Nations Special Session on Children. During this meeting, they reviewed the progress made since the 1990 World Summit for Children and renewed their pledge to improve the lives of the world's children over the next decade.

Our Administration also acknowledges that investing in better health increases a country's

ability to prosper. President Bush made a wise decision when he proposed increased funding for global HIV/AIDS programs at USAID. But it is disconcerting that his budget also recommends a \$25 million decrease in support for maternal and child health programs. Difficult choices must be made, understandably, but funds should not be shifted from one essential health program to another.

At this precarious time in our world, we cannot lose sight of the health of women, the primary caregivers who instill values and provide hope for their children, the future of every society. Every year, over 500,000 women die during pregnancy and childbirth. The vast majority of these lives could be saved by low-tech, low-cost interventions. The health of a child and her mother are closely intertwined, and good maternal health is essential for the survival of both mother and child. In developing countries, a mother's death in childbirth due to malnutrition, or inadequate prenatal and delivery care, means almost certain death for her newborn child.

We must also invest substantially more in programs that improve the health of young children. Every year, nearly 11 million die needlessly before their fifth birthday—almost all from diseases easily prevented or readily treated. For example, pennies worth of antibiotics could save three million children who will die this year of pneumonia.

Mr. Speaker, the resolution calls for increased funding for basic child survival and maternal health programs of at least \$500 million dollars. This figure is just a small investment when the dividends would be political stability, international security, and a renewed hope for the future of mothers and children around the world. Representative MORELLA and I urge our colleagues to join us in supporting this important resolution.

CELEBRATING THE WORK OF  
RABBI MORDECAI WAXMAN

**HON. GARY L. ACKERMAN**

OF NEW YORK

IN THE HOUSE OF REPRESENTATIVES

*Thursday, May 9, 2002*

Mr. ACKERMAN. Mr. Speaker, it is an honor for me to call to the attention of the House of Representatives the work of Rabbi Mordecai Waxman, one of America's great citizens, who is retiring from his position as senior rabbi at Temple Israel in Great Neck, New York. On Sunday, May 19, Temple Israel will hold a dinner to celebrate and honor Rabbi Waxman for his 55 years of devoted service not just to the Jewish community on Long Island, but to the Jewish community throughout America and around the world.

Well-known throughout New York, Rabbi Waxman will be remembered in human history as one of the key figures in the effort to heal the painful breach between the Jewish people and the Roman Catholic Church. Working with two Popes, Rabbi Waxman played a key role in the Second Vatican Council's publication of the *Nostra Aetate* document, which transformed modern relations between Jews and Catholics.

Rabbi Waxman has not only been a leader between religions, but also a key figure in the U.S. Jewish community over several decades. Beginning with his ordination at the Jewish

Theological Seminary in 1941, Rabbi Waxman has continuously sought opportunities for leadership, first, as the founding rabbi at Congregation Shaare Tikva in Chicago, Illinois and then, only a year later, serving as a U.S. Army chaplain from 1943 to 1946.

Following his service to our nation, Rabbi Waxman went on to lead Temple Israel, along the way becoming editor of the *Journal of Conservative Judaism*, the president of the Rabbinical Assembly, the president of the World Council of Synagogues, the chairman of the International Jewish Committee for Interreligious Consultation, the chairman of the National Council of Synagogues and even the first rabbi to become a Knight Commander of the Order of Saint Gregory the Great due to his vital role in Jewish-Catholic rapprochement.

Mr. Speaker, America is not a great nation because a small corps of heroes do great deeds. America is a great nation because our charter of freedom has enabled thousands of ordinary men and women to do extraordinary things.

Rabbi Mordecai Waxman is just such an ordinary doer of extraordinary things. As a citizen, as a U.S. Army chaplain, as a leader of the Jewish community in America and internationally, and as a husband to the late Dr. Ruth Waxman, the father of Hillel, Jonathan and David Waxman, and the grandfather of five wonderful grandchildren, Ariya, Amir-Kia, Lailee, Jessye and Avir, Rabbi Waxman has represented what we all know is best about our nation and our society.

Mr. Speaker, I call upon the whole House to rise and join me in thanking Rabbi Mordecai Waxman for his contributions to our country and its citizens, and in wishing him a retirement of peace, contentment and good health.

ON PASSAGE OF THE CONFERENCE  
REPORT TO H.R. 2646, THE FARM  
SECURITY AND RURAL INVESTMENT ACT

**HON. JUDY BIGGERT**

OF ILLINOIS

IN THE HOUSE OF REPRESENTATIVES

*Thursday, May 9, 2002*

Mrs. BIGGERT. Mr. Speaker, On May 2, 2002, the House approved the conference report to H.R. 2646, the Farm Security and Rural Investment Act, also known as the farm bill. I could not support this measure, for it represents a complete reversal of the 1996 Freedom to Farm Act, legislation that I have long supported.

The 1996 Freedom to Farm Act was a six-year attempt to wean farmers off government support, taking agriculture out of the hands of government control by eliminating subsidies and letting the market dictate prices and production levels. I acknowledge that the Freedom to Farm Act was not perfect, but instead of improving upon this approach and building on its early success, the conference report completely abandons the free market principles of Freedom to Farm and returns to government subsidies and hands-on government management of agriculture.

The Chicago Tribune ran an editorial on May 6, 2002, entitled "Congress at the trough," which reflects the sentiments many of us share with respect to the conference report

to H.R. 2646. I bring the editorial to my colleagues' attention and ask that it be included in the record of debate on the conference report.

CONGRATULATING SBC

**HON. CHARLES A. GONZALEZ**

OF TEXAS

IN THE HOUSE OF REPRESENTATIVES

*Thursday, May 9, 2002*

Mr. GONZALEZ. Mr. Speaker, it is no secret that these are challenging times for our nation's economy. All of us are looking for solutions. And many of those solutions will come from America's small businesses, whose ability to grow and prosper is crucial for today's commerce.

Today, I would like to recognize a company, which does business in my district and many other congressional districts, for its role in helping small businesses—and, in particular, diverse businesses.

That company is SBC Communications, which earlier this month [May 7] received a Ron Brown Award for Corporate Leadership. This presidential award, named for the late Commerce Secretary, is presented to companies that have demonstrated a deep commitment to initiatives that empower employees and communities.

SBC was honored specifically for its excellence in promoting economic development through supplier diversity. Last year, the company spent 23.5 percent of its \$12 billion procurement budget with businesses owned by women, minorities or disabled veterans. At the award ceremony, Commerce Secretary Don Evans praised SBC for its program and noted, correctly I think, that SBC "has set the standard for supplier diversity."

Beyond the immediate economic benefit for small and diverse companies, SBC's diversity program also ensures that these firms learn how to compete in a high-tech world. SBC doesn't just place orders with diverse companies—it actually recruits and trains them, offers special loan programs and makes available educational opportunities.

SBC wins from this commitment by broadening its supplier base and making sure that it is reaching out to all segments of society. Smaller, independent companies, especially those firms owned by women and minorities, win by gaining improved access to the world of big business. This is good for SBC, good for economic vitality and diversity, and good for America.

I congratulate SBC on this much-deserved award.

THE STOLEN ASSET RECOVERY  
ACT OF 2002

**HON. MAXINE WATERS**

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Thursday, May 9, 2002*

Ms. WATERS. Mr. Speaker, I rise to introduce The Stolen Asset Recovery Act of 2002. This bill would facilitate the identification of assets that have been stolen by dictators and other corrupt officials in developing countries and laundered in American financial institutions.

Many developing countries have been ruled by dictators and corrupt officials who have stolen millions of dollars from their people, laundering these stolen assets in banks and financial institutions in the developed world. Numerous dictators, such as Sani Abacha of Nigeria, Ferdinand Marcos of the Philippines, Mobutu Sese Seko of Zaire, Jean-Claude "Baby Doc" Duvalier of Haiti, Slobodan Milosevic of Yugoslavia, Suharto of Indonesia and the Taliban of Afghanistan, have plundered their countries' resources and left their people deeply impoverished and oppressed. When these corrupt officials leave their countries, the new governments typically lack the resources to thoroughly investigate the theft and identify the laundered assets.

The Stolen Asset Recovery Act of 2002 would require the Secretary of the Treasury to submit annual reports to the Congress on the laundering of stolen assets in American financial institutions. The reports would include an explanation of U.S. Government efforts to identify stolen assets, mechanisms available to the U.S. Government to identify stolen assets and legislation that could be enacted to facilitate the return of stolen assets to the people of the countries from which the assets were stolen. The legislation would also require the Secretary of the Treasury to urge international financial institutions, including the International Monetary Fund and the World Bank, to provide to the United States copies of all audits regarding the use of funds loaned to governments where corruption has been a serious problem.

The United States should support efforts to identify assets stolen by corrupt foreign officials and facilitate their return to the people who rightfully own them. I urge my colleagues to support The Stolen Asset Recovery Act of 2002.

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EXPRESSING SUPPORT FOR THE  
STATE OF ISRAEL

**HON. MICHAEL E. CAPUANO**

OF MASSACHUSETTS

IN THE HOUSE OF REPRESENTATIVES

*Thursday, May 9, 2002*

Mr. CAPUANO. Mr. Speaker, I rise today to express my strong support for the State of Israel. I am wholly committed to the security and safety of Israel, a key strategic friend and ally. Last week I voted present on H. Res. 392, the DeLay Resolution entitled "Expressing Solidarity With Israel In Its Fight Against Terrorism." In December 2001, I voted for a similar resolution, H. Con. Res. 280, also entitled "Expressing Solidarity With Israel In Its Fight Against Terrorism."

I voted "present" last week because I believed that this resolution did not promote the safety or security of Israel. I hope to see Israel and Palestine coexist as democratic states, each within secure and internationally recognized boundaries. I believe that the United States has an important role to play in promoting peace in the region. The language of this resolution was highly inflammatory, and I could not in conscience support a measure that might compromise our ability to seek peace.

Terrible carnage has claimed too many innocent lives, both Israeli and Palestinian. I voted as I did because I believe the United States can help end that carnage.

RECOGNIZING MAY 10TH ANNUAL  
PEACE OFFICER DAY IN COOK  
COUNTY, ILLINOIS

**HON. LUIS V. GUTIERREZ**

OF ILLINOIS

IN THE HOUSE OF REPRESENTATIVES

*Thursday, May 9, 2002*

Mr. GUTIERREZ. Mr. Speaker, I wish to remind my colleagues of the countless sacrifices made by many police officers who serve us every day. In particular, we owe a special debt of gratitude to the many courageous men and women who have given their lives while protecting and defending others. In Congress, we enjoy the protection provided by members of the Capitol Police force, just as in our states, cities and localities we are privileged to be protected by some of the finest and bravest men and women. Unfortunately, far too many of their colleagues have lost their lives in the line of duty.

In the city of Chicago, these brave men and women will be remembered tomorrow, May 10, 2002 as part of the Cook County Peace Officer Day of Remembrance and Recognition. Last year, the Cook County Board of Commissioners passed a resolution establishing May 10th of every year, beginning this year, as this special day of remembrance. Tomorrow, the Cook County Peace Office Memorial Foundation will hold a special public ceremony to honor all current police officers for the difficult work that they do every day.

Mr. Speaker, I applaud the Cook County Peace Officer Memorial Foundation and their Co-Chairmen Jason H. Watson, Edward Sajdak, Nathan Camer, Daryl Bernard for organizing this special event. I also join them in saluting the officers who have made the ultimate sacrifice while making America's communities safe and secure for all of us.

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NATIONAL CORRECTIONAL  
OFFICERS AND EMPLOYEES WEEK

**HON. TIM HOLDEN**

OF PENNSYLVANIA

IN THE HOUSE OF REPRESENTATIVES

*Thursday, May 9, 2002*

Mr. HOLDEN. Mr. Speaker, I rise today to pay tribute to all correctional officers and to honor the Week of May 5th as National Correctional Officers and Employees Week. Correctional officers play an imperative role in my Congressional District and throughout the country.

FBI Schuylkill, SCI Frackville, and SCI Mahanoy, as well as three county prisons, are six of the most critical employers in my district. The men and women who work at these facilities have the awesome responsibility of protecting my constituents and the public from inmates.

Correctional employees also have the important job of overseeing the rehabilitation of prisoners. They lead prisoners back into the community, supervising the construction of such things like recreation areas and baseball fields for children.

As the former sheriff of Schuylkill County, I worked hand-in-hand with the men and women who worked at the correctional facilities. No group of people understands the rigors and challenges of law enforcement greater than those who work in correctional facilities.

I would also like to pay tribute to the New York Corrections Department. On September 11, these men and women rushed to the scene of the World Trade Center tragedy to help evacuate the victims, once again proving the vital role correctional officers play in their communities.

Every day correctional officers go to work they face more danger than some of us face in our whole lives. It is a great honor to recognize these men and women and to recognize the Week of May 5th as National Correctional Officers and Employees Week.

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HONORING THE 150TH CELEBRATION  
OF THE SISTERS OF  
MERCY IN CONNECTICUT

**HON. JOHN B. LARSON**

OF CONNECTICUT

IN THE HOUSE OF REPRESENTATIVES

*Thursday, May 9, 2002*

Mr. LARSON of Connecticut. Mr. Speaker, I rise today to honor the 150th Celebration of the Sisters of Mercy mission in the state of Connecticut. Since their founding in Hartford in 1852, the Sisters have established many important organizations, including St. Mary Home for the Aged, 1880; the Ministry for the Deaf-American School for the Deaf, 1896; Academy of Our Lady of Mercy, 1905; Saint Joseph College, 1932; Mercy High School, 1963; Our Lady of Mercy School, 1964; Foreign Mission in Guatemala, 1981; Mercy Center at Madison, 1973; Mercy Housing & Shelter, 1983; Trust House Collaborative Learning Center, 1996; and the Collaborative Center for Justice, 1999.

The Sisters have turned their original stated purpose of the care of orphans and other works of Mercy into selfless acts that have improved the lives of millions of individuals.

Their work in education alone has influenced countless numbers of students who have in turn contributed to the development of both the Church community and the Connecticut community as a whole. The Sisters of Mercy have consciously identified the most pressing needs of the community and effectively used their resources to address those needs. Whether it be helping the economically poor, sick, elderly, imprisoned or ignorant, showing a special concern for women and children, or carrying out foreign missionary work, the actions of the Sisters can be described as nothing less than altruistic. They have supplemented time-honored strategies with conventional methods to address human needs in health care and pastoral and social services. The Sisters have generously provided for the spiritual welfare of thousands.

In July 1991, 7,000 Sisters of Mercy united as the Institute of the Sisters of Mercy of the Americas to become an international community. The Institute includes 25 regional communities with 5,500 members who serve in North, South and Central America, the Caribbean, Guam and the Philippines. The Sisters of Mercy of the Americas sponsor or cosponsor seven major national healthcare systems, 20 colleges and universities, 20 elementary and preschools, 39 secondary schools, and hundreds of affordable housing developments. They also serve in programs ranging from hospices for persons with HIV/AIDS, to adult literacy centers and resettlement programs for refugees.

It is the hope, on this Sesquicentennial Celebration, that their continued energy will allow them to focus on the state's residents and those beyond its borders who are in need for many years to come. I ask my colleagues to join me in commending the Sisters of Mercy for 150 years of service and commitment in the state of Connecticut. Personally, I would also like to thank Sister Patricia Rooney, RSM for her tireless work and effort, as well as my dear friend and former boss, Sister Marita Charles, RSM, who was principal of St. Mary's School in East Hartford, CT.

HONORING PENSACOLA JUNIOR  
COLLEGE AND THE SWITZER  
ARTS CENTER

**HON. JEFF MILLER**

OF FLORIDA

IN THE HOUSE OF REPRESENTATIVES

*Thursday, May 9, 2002*

Mr. JEFF MILLER of Florida. Mr. Speaker, in 1947, Pensacola Junior College became the first public junior college to be established under Florida law. Subsequently, as the college grew, so did the recognition and support from the community. In 1965, the Pensacola Junior College (PJC) Foundation was incorporated as a non-profit corporation that could accept tax-deductible contributions from community supporters.

During the next three decades, the PJC Foundation helped the college expand its campus, through the addition of many new buildings, as well as additional campus locations. In December 1998, the PJC Foundation launched its first comprehensive fund drive. The goal was to raise \$4.5 million. A lead gift of \$1 million from the Switzer and Reilly families established the Anna Lamar Switzer Center for Visual Arts and got the campaign off to a successful start.

Born September 11, 1990, Anna Lamar Switzer, the namesake of the Switzer Center for Visual Arts, was an artist and published author who believed Pensacola should offer quality educational programs for those living in Northwest Florida.

Mr. Speaker, the United States Congress congratulates Pensacola Junior College and recognizes the generous contribution of the Switzer family. The arts center is a fitting memorial to Mrs. Switzer and an enduring opportunity for faculty, students, and the public to enjoy and learn from the visual arts as Mrs. Switzer did. The Switzer endowment has allowed PJC not only a renovated arts center, but a three-year faculty chair award, two-year student scholarship award, and the creation of the Distinguished Artist Lecture Series.

Mr. Speaker, it is my pleasure to honor the life of Anna Lamar Switzer, her love for education and her affection for her community of Pensacola.

STAND WITH ISRAEL

**HON. STEPHEN F. LYNCH**

OF MASSACHUSETTS

IN THE HOUSE OF REPRESENTATIVES

*Thursday, May 9, 2002*

Mr. LYNCH. Mr. Speaker, when I first visited Israel in 1998, I was introduced to the com-

plexity and also the special beauty and historical importance that Israel represents. During my visit I met with various representatives of both the Israeli government and the Palestinian community. I remember that there existed at that time a cautious optimism and a hope that perhaps after generations of pain and suffering these groups were on the brink of peace. It is therefore with particular sadness that I have watched this holy land descend into the most extreme violence and bloodshed over the past 18 months. The traffic and horrifying carnage caused by suicide bombers, who are being used as a tool of terror against innocent children, is simply barbaric and upsets me greatly.

However, Mr. Speaker, we must not be moved to give in to these terrorists. I stand here today with many in this chamber to condemn these atrocities and express our support for the Israeli people.

On September 11th we learned how small the world has become. We can no longer ignore conflicts halfway around the world and pretend that they do not affect our own security.

Mr. Speaker, there is no future in a partnership with people encourage their own sons and daughters to die in acts of infamy and the random murder of innocent people. To compromise with a terrorist is to sponsor terrorism. We must stand with Israel.

INTRODUCING THE ARSENIC  
TREATED LUMBER PROHIBITION  
AND DISPOSAL ACT

**HON. JANICE D. SCHAKOWSKY**

OF ILLINOIS

IN THE HOUSE OF REPRESENTATIVES

*Thursday, May 9, 2002*

Ms. SCHAKOWSKY. Mr. Speaker, today I am introducing the Arsenic Treated Lumber Prohibition and Disposal Act to protect children and families by phasing out the use of arsenic in pressure treated lumber and ensure that arsenic treated lumber is disposed of safely.

Most of the lumber sold for outdoor use in the U.S.—for school playgrounds and decks of private homes—is pressure-treated and injected with toxins to preserve the wood and prevent insect infestation. The most common wood preservative and pesticide used is chromated copper arsenate (CCA), which is 22 percent pure arsenic. A 12-foot section of pressure-treated lumber contains about an ounce of arsenic, enough to kill 250 people. An Environmental Working Group and Healthy Building Network study found that an area of arsenic-treated wood the size of a four-year-old's hand contains an average of 120 times the amount of arsenic allowed by the EPA in a 6-ounce glass of water. According to the report an estimated one out of every 500 children, who regularly play on playground equipment or decks made from pressure-treated wood can be expected to develop cancer later in life as a result of the exposure.

The Arsenic Treated Lumber Prohibition and Disposal Act will prohibit the use of CCA treated lumber once and for all. The Arsenic Treated Lumber Prohibition and Disposal Act, parallel legislation to Senator Bill Nelson's (S. 1963) bill, will phase-out the use of arsenic-treated lumber in residential settings: decks,

playgrounds, walkways and fences within a year of enactment. It also requires the disposal of arsenic-treated lumber in lined landfills to prevent contamination of groundwater and requires the EPA to finish its risk assessment regarding arsenic-treated lumber. Finally, it provides monetary assistance to schools and local communities to remove arsenic-treated lumber from their playgrounds.

Arsenic can kill, and it causes cancer and other life threatening diseases. We can no longer ignore the dangers posed by exposing our children to this poison. The Arsenic Treated Lumber Prohibition and Disposal Act will protect the environment and health of American Families. I hope that all of my colleagues will join me in this effort to keep families safe.

IN RECOGNITION OF LIEUTENANT  
WILLIAM D. RISEN

**HON. HILDA L. SOLIS**

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Thursday, May 9, 2002*

Ms. SOLIS. Mr. Speaker, I rise today to recognize the contributions made by Lieutenant William D. Risen to the Monterey Park Police Department. After 30 years of dedicated service, Lieutenant Risen will retire on May 10, 2002.

A native of Monterey Park, Lieutenant Risen's commitment to his community characterizes his career. After receiving his Associate degree from East Los Angeles College, Lieutenant Risen served in the United States Army from 1970 to 1972. While in the Army, he earned several medals including the distinguished National Defense Service Medal and the Good Conduct Medal. After being honorably discharged, he returned to Monterey Park and joined the Monterey Park Police Department.

While at the police department, he was one of the police department's first K-9 officers. Lieutenant Risen and his trusted K-9 partner, Xello, worked side by side to arrest numerous felony suspects. Lieutenant Risen was part of the Investigations Bureau where his excellent investigator skills and strong work ethic earned him his appointment as Investigations Bureau Commander. As a Commander, he trained and mentored many of the police department's investigators.

Lieutenant Risen also supervised the Asian Gangs and Narcotics Task Force. It was in this capacity that his investigations and role during a narcotic shoot out, earned him the Distinguished Service Medal in 1998.

During the course of his career, he received numerous letters of appreciation and commendations for his work. Several of those letters recognized his compassion and aid to victims of violent crimes. Fellow law enforcement officers, friends and neighbors can all testify to his strength of character.

I commend Lieutenant Risen's commitment to public service. He will be missed by many, but we all wish him the best in his retirement and thank him for his many years of service.

HONORING GEORGE HERRING,  
ED.D., RETIRING AFTER 32  
YEARS OF SERVICE TO THE  
PERALTA COMMUNITY COLLEGE  
DISTRICT

**HON. BARBARA LEE**

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Thursday, May 9, 2002*

Ms. LEE. Mr. Speaker, I rise today to honor Dr. George Herring for his outstanding educational leadership and his many contributions to the Peralta Community College District.

Dr. Herring received his Bachelor of Science degree in Social Science from Jackson State University in Jackson, Mississippi and his Masters in Public Administration from University of California at Berkeley.

Dr. Herring came to the Peralta Community College District in 1970 as Director of the Ford Project, a program to assist under-represented students seeking to transfer to four year colleges, at Oakland's Merritt College. He went on to serve as Assistant Dean of Student Services at Merritt and was quickly promoted to Dean of Administration and Development.

While serving as Dean of Administration and Student Services at Merritt College, Dr. Herring concurrently acted as Dean of Student Services at Laney College, also located in Oakland, California and later went on to become the President of the College of Alameda in 1995, serving that institution for more than five years before accepting his position as Peralta's Senior Vice Chancellor.

While always busy with district and college affairs, Dr. Herring found the time to be active on numerous boards and commissions. He was President of the Northern California Research Group for three years, served three terms as the President of the Board of the YMCA of the East Bay, and is past President of the Western Regional Council on Black American Affairs.

Not only is Dr. Herring an active member of the community of higher education, he is also a current member of the California Community Colleges Commission on Athletics. Dr. Herring has won several National American Tennis Association championships and spends a great deal of his spare time teaching youth tennis and coaching little league baseball.

Mr. Speaker, as Dr. Herring leaves behind a long and rich history at the Peralta Community College District, I ask that Congress join me in expressing thanks to him for thirty-two years of exemplary service. I extend my best wishes to him as he begins his well-earned retirement and opens a new chapter of his life.

LEGISLATIVE PROGRAM

**HON. RICHARD K. ARMEY**

OF TEXAS

IN THE HOUSE OF REPRESENTATIVES

*Thursday, May 9, 2002*

Mr. ARMEY. Mr. Speaker, I am pleased to announce that the House has completed its legislative business for the week.

The House will next meet for legislative business on Tuesday, May 14 at 12:30 p.m. for morning hour and 2 o'clock p.m. for legislative business. On Tuesday, I will schedule a number of measures under suspension of the

rules, a list of which will be distributed to Members' offices tomorrow. Recorded votes will be postponed until 6:30 p.m.

On Wednesday and the balance of the week, I have scheduled the Personal Responsibility, Work, and Family Promotion Act and H.R. 3994, the Afghanistan Freedom Support Act of 2002.

A WONDERFUL MAN

**HON. STEPHEN HORN**

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Thursday, May 9, 2002*

Mr. HORN. Mr. Speaker, this afternoon we honored a Celebration of the Life of Dr. James D. Ford, the Chaplain Emeritus of the House of Representatives.

When we traveled to meeting with the delegations of the European Parliament, we found that Jim was a very fine companion. Jim Ford was a great teacher. When we met diplomats and officers, Jim was able to lighten up some of us who were stressed from negotiations and differences among various factions.

Jim was a fine scholar of the Bible. When we were in Israel, Jim was well versed in three of the great religions which are in Jerusalem. Before Chaplain Ford came to the House, he had been for 18 years as the Chaplain of the United States Military Academy at West Point. As a result of his experiences at West Point, he knew about youth and how they grow to be leaders for our country. When a delegation of the House met with General Wesley Clark, the Supreme Commander of the North Atlantic Treaty Organization [NATO]. When the General met the Chaplain there was a warm hug. We saw a four star General, but, Dr. Ford remembered him as the very bright senior who was President of the Bible Society during Clark's senior year at West Point.

Dr. Ford was an effective counselor of members that work hard and often needed to be working with people under stress.

One of Jim's great adventures was when he and three volunteer cadets from West Point navigated a boat with sails, guided by the stars. The waves tossed the small boat in the North Atlantic Ocean. It was a great experience.

Jim was a people-person. When colleagues had medical operations at the Walter Reed Army Medical Center, Jim would come out to see us. He brought us cheer. His humor was delightful.

He will not be forgotten. Our condolences to Marcie, his wife, and Peter his eldest son, and the Ford family.

TRIBUTE TO ROBERT MORRISON  
AND DEREK MARTIN

**HON. RICHARD A. GEPHARDT**

OF MISSOURI

IN THE HOUSE OF REPRESENTATIVES

*Thursday, May 9, 2002*

Mr. GEPHARDT. Mr. Speaker, May 3, 2002 was a sad day for the City of St. Louis and for our entire community. On that day, St. Louis Firefighters Robert Morrison and Derek Martin were killed, fighting a fire in the performance of their duty.

Although neither thought of himself as a hero, Firefighters Morrison and Martin, both 38 years old, were heroes in the truest sense of the word. They risked their lives every day to protect the citizens of St. Louis, and considered that they were just doing their jobs. They didn't become firefighters for the money or to become famous. They joined the Fire Department out of a sense of duty to their community and a desire to help others. Their belief in duty and honor and self-sacrifice formed their lives, and was reflected in the way they conducted themselves on and off the job.

Mr. Speaker, the loss of these fine young men is a great tragedy. Their wives have lost their loving companionship; their children have lost the love, guidance and example of very special men. The entire St. Louis Community grieves with these families. Firefighters Robert Morrison and Derek Martin have left a legacy of decency and bravery that won't be soon forgotten, and we are grateful to have had them among us.

A PROCLAMATION RECOGNIZING  
JONATHAN R. BAUGHMAN

**HON. ROBERT W. NEY**

OF OHIO

IN THE HOUSE OF REPRESENTATIVES

*Friday, May 10, 2002*

Mr. NEY. Mr. Speaker, Whereas, Jonathan R. Baughman has devoted himself to serving others through his membership in the Boy Scouts of America Troop 28; and

Whereas, Jonathan R. Baughman has shared his time and talent with the community; and

Whereas, Jonathan R. Baughman has demonstrated a commitment to meet challenges with enthusiasm, confidence and outstanding service; and

Whereas, Jonathan R. Baughman must be commended for the hard work and dedication he put forth in earning the Eagle Scout Award;

Therefore, I join with the entire 18th Congressional District of Ohio in congratulating Jonathan R. Baughman for his Eagle Scout Award.

A TRIBUTE TO SMALL BUSINESS  
WEEK 2002

**HON. SAM FARR**

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Friday, May 10, 2002*

Mr. FARR of California. Mr. Speaker, I rise today to recognize the small business owners in my district and to celebrate Small Business Week 2002. Every morning, 25 million small businesses across the United States opened their stores and that number continues to grow. Small businesses account for 99.7 percent of all employers and it is time that we recognize them as the backbone of our economy.

In my home state of California, women and minorities make up the fastest growing group of new small business owners. Overall in the United States, the number of woman-owned businesses has almost doubled and minority-owned businesses have nearly quadrupled in the past decade. In order to ensure that this

positive growth continues, we must work along side the Small Business Association and with the Small Business Development Centers and Women's Business Centers around the nation to increase accessibility to business counseling, startup packages, and loans.

Now more than ever, it is vital that we in Congress support the small business community so that in the wake of September 11th these businesses can continue to flourish. As Small Business Week 2002 comes to a close, let's remember to take time to acknowledge these Main Street businesses in our own towns and the important roles they play in maintaining a sound economy.

#### TRIBUTE TO DR. GEORGE RUPP

##### HON. JERROLD NADLER

OF NEW YORK

IN THE HOUSE OF REPRESENTATIVES

*Friday, May 10, 2002*

Mr. NADLER. Mr. Speaker, today, I would like to recognize the distinguished service of one of the nation's foremost leaders in higher education, Dr. George Rupp, who is retiring after nine years as the President of Columbia University, my alma mater.

His stewardship of this world-renowned institution has been truly commendable. He has enhanced the University's already extraordinary level of achievement across all of its mission areas: in teaching; in research; and in service. Columbia is poised to celebrate its 250th anniversary in 2004 as a leading light in the renaissance of American higher education and as an exemplary model of the creation and spread of knowledge in the service of humanity.

Through the initiatives Dr. Rupp oversaw, Columbia has become one of the most sought after universities in the world, for scholars seeking to join its world class faculty, for recent graduates seeking to enter one of its many leading graduate and professional programs, and for high school students hoping to be amongst the one in seven applicants gaining admission to Columbia College. Some of this vitality can be seen in the physical environment of the University, which has benefited from a revitalization effort widely praised for its sensitivity to the architectural history of Columbia's campuses and to the needs of their surrounding communities.

But in my opinion, Dr. Rupp's true achievement is less immediately visible. He has helped not just to assemble one of the most distinguished groups of scholars and researchers and one of the most gifted student bodies in the world; his has been one of the foremost voices reminding us that the strength of America's institutions of higher education stems from the connections they enable, between ideas and between ideas and applications. At Columbia, he has helped build the linkages that make the University a whole that is more than the sum of its parts.

A hallmark of Dr. Rupp's leadership has been the creation of innovative structures to meet the challenges posed by the increasingly multidisciplinary and interdependent nature of scientific research. In recent years, Columbia has drawn together scholars from different departments, schools and even outside institutions to develop new ways to organize the search for knowledge. These new centers in-

clude The Earth Institute, The Columbia Genome Center, The Center for Biomedical Engineering, The International Research Institute for Climate Prediction, and The Center for New Media Teaching and Learning. Such efforts will certainly further Columbia's already major role in a strong and successful partnership between the federal government and university-based research.

Under Dr. Rupp's tenure, Columbia's remarkable pool of talent and resources has been increasingly directed to the service of good citizenship. The University, the third largest employer in New York City, has been active in helping foster economic growth in its neighboring communities. For instance, Columbia helped develop the proposal for the Upper Manhattan Empowerment Zone (UMEZ), provided ongoing technical support to the UMEZ and opened the first biomedical research and development park in New York City. The University also established a program that hires and helps train community residents, and offers "forgivable" loans to employees as an incentive for home-buying within the Empowerment Zone. Columbia also administers academic, professional and service programs that assist thousands of upper Manhattan residents, school children and businesses.

The son of German immigrants, Dr. Rupp has also emphasized the global dimension of Columbia's work and sought to develop its role in international education and research. A number of new academic programs have been created with institutions abroad including the Law School's faculty exchange program with Tokyo University and its four-year double-degree program with the University of Paris; the first American undergraduate program with the Free University of Berlin; and the Center for Environmental Research and Conservation's programs with universities in Brazil, Indonesia and Belize.

Dr. Rupp's retirement closes 25 years of service as dean or president at a major university. Before assuming the presidency of Columbia in 1993, he led Rice University for eight years of successful growth, a period which saw the tripling of applications for admissions and a doubling of federal research support. Earlier, Dr. Rupp was the John Lord O'Brian Professor of Divinity and dean of the Harvard Divinity School. Under his leadership, the School's curriculum was revised to address more directly the pluralistic character of contemporary religious life. Further developments included new programs in women's studies and religion, Jewish-Christian relations, and religion and medicine.

Dr. Rupp's accomplishments place him in the company of such other illustrious presidents of Columbia as Nicholas Murray Butler and Dwight Eisenhower.

As a Columbia alumnus, I feel a heightened pride in my alma mater. As a New Yorker, I applaud Columbia's role in the cultural, intellectual and economic life of my city. I thank George Rupp for his masterful and dedicated service to one of the greatest institutions of one of the greatest cities of the world.

#### TRIBUTE TO THE COLLEGE OF MARIN

##### HON. LYNN C. WOOLSEY

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Friday, May 10, 2002*

Ms. WOOLSEY. Mr. Speaker, I rise today to honor The College of Marin (COM) on the occasion of its 75th anniversary. Established in 1926, the College has a long history of providing vocational, career, enrichment, and community education programs to Marin County.

From its beginning as a small campus in Kentfield, the school has added a second campus at Indian Valley in Novato and serves more than 27,000 students annually. COM offers an Associate Degree and prepares students for transfer to the most prestigious universities. With more than 70 undergraduate majors in humanities/liberal arts, science, and technical and vocational fields, the College services a student body ranging in age from 9 to 80 years old and from 80 different countries. With other activities like a Breakdance Club and the Student Nurse Association, students can participate at many levels.

Throughout its history the community college has demonstrated its responsiveness to the changing needs of Marin, fulfilling its role as a true college of the community. The faculty and staff are committed to providing a quality educational experience for all. And today, under the leadership of President James Middleton and a dedicated Board of Trustees, College of Marin is a thriving institution at the heart of the County.

Mr. Speaker, I am pleased to recognize College of Marin for its many achievements during its 75 years.

#### A PROCLAMATION RECOGNIZING LUKE P. HIGH

##### HON. ROBERT W. NEY

OF OHIO

IN THE HOUSE OF REPRESENTATIVES

*Friday, May 10, 2002*

Mr. NEY. Mr. Speaker, Whereas, Luke P. High has devoted himself to serving others through his membership in the Boy Scouts of America Troop 548; and

Whereas, Luke P. High has shared his time and talent with the community; and

Whereas, Luke P. High has demonstrated a commitment to meet challenges with enthusiasm, confidence and outstanding service; and

Whereas, Luke P. High must be commended for the hard work and dedication he put forth in earning the Eagle Scout Award;

Therefore, I join with the entire 18th Congressional District of Ohio in congratulating Luke P. High for his Eagle Scout Award.

#### PERSONAL EXPLANATION

##### HON. DAN BURTON

OF INDIANA

IN THE HOUSE OF REPRESENTATIVES

*Friday, May 10, 2002*

Mr. BURTON of Indiana. Mr. Speaker, due to a serious illness in my family, it was necessary for me to request a leave of absence

for the week of May 6–10th. As a result I was unavailable for several rollcall votes. Had I been here, I would have voted “yea” on rollcall votes 129–133. On rollcall vote 136, I would have voted “yea.” On rollcall votes 137–139, I would have voted “no.” On rollcall vote 140, I would have voted “no.” On rollcall vote 141, I would have voted “no.” On rollcall vote 142, I would have voted “yea.” On rollcall vote 143, I would have voted “no.” On rollcall vote 144, I would have voted “no.” On rollcall vote 145, I would have voted “no.” On rollcall vote 146, I would have voted “no.” On rollcall vote 147, I would have voted “no.” On rollcall vote 148, I would have voted “no.” On rollcall vote 149, I would have voted “no.” On rollcall vote 150, I would have voted “no.” On rollcall vote 151, I would have voted “no.” On rollcall vote 152, I would have voted “no.” On rollcall vote 153, I would have voted “no.” On rollcall vote 154, I would have voted “yea.” On rollcall vote 155, I would have voted “yea.” On rollcall vote 156, I would have voted “yea.” On rollcall vote 157, I would have voted “no.” On rollcall vote 158, I would have voted “yea.”

**NATIONAL SMALL BUSINESS  
WEEK**

**HON. LAMAR S. SMITH**

OF TEXAS

IN THE HOUSE OF REPRESENTATIVES

*Friday, May 10, 2002*

Mr. SMITH of Texas. Mr. Speaker, this week is National Small Business Week.

It is a time to celebrate the contributions that America's small businesses make to our economy.

Small business is the engine that drives this nation, producing 75 percent of new jobs, accounting for almost 98 percent of all employers and 53 percent of the private work force.

It is our small businesses that will continue to lead us to economic recovery.

In particular, small tech businesses are on the front lines of the digital revolution. They have led the way in advances from broadband deployment to software development.

My state of Texas ranks second nationally in high tech workers, employing more than 411,000 with an annual payroll of about \$25 billion. Many of those employees are working for small businesses.

And my new congressional district contains thousands of small, innovative high tech centered businesses.

One such company is SecureInfo in San Antonio. SecureInfo was founded in 1994 and has 64 employees.

SecureInfo allows companies and government agencies to learn about and fix their existing cyber vulnerabilities before they can be exploited by hackers. Exploiting known vulnerabilities is the weapon of choice for cyber terrorists.

SecureInfo battles these electronic attackers with vulnerability intelligence methods that were developed while its founders were working for the United States Air Force Emergency Response Team.

SecureInfo is just one of the thousands of small technology businesses around the country connecting rural America, developing next generation hardware and software, protecting our electronic assets and keeping America on the forefront of technological advances.

**NATIONAL NURSES WEEK**

**HON. MICHAEL FERGUSON**

OF NEW JERSEY

IN THE HOUSE OF REPRESENTATIVES

*Friday, May 10, 2002*

Mr. FERGUSON. Mr. Speaker, I am honored to rise today in recognition of National Nurses Week.

Every year, National Nurses Week is celebrated from May 6 to May 12, the birthday of Florence Nightingale, founder of nursing as a modern profession. During this week, we recognize the accomplishments and tireless efforts nurses make in order to improve our healthcare system.

Nurses are devoted to their profession and to people in need. They serve our country on the front lines of care in our doctor's offices, hospitals, clinics, nursing homes, and schools.

As we in Congress work to strengthen Medicare and ensure that all people have access to first class healthcare, we are reminded of the long hours of hard work that nurses endure, the sacrifices they make everyday to contribute to the health and well being of our communities.

With a large population of Americans aging, the continuing expansion of life-sustaining technology, and the explosive growth of home health care services, the nursing profession will become increasingly important. In fact, it is estimated that our country will need more than one million new nurses over the next decade. In order to encourage individuals to enter the nursing profession and support care for our loved ones, we must promote education programs, provide information to recruit individuals and highlight the role of nurses in the community.

As such, I ask you to join me in honoring nurses for their commitment to the principles we value. While they serve as the foundation of our Nation's healthcare system, nurses' dedication to their work and compassion for all patients exemplify the best of America's spirit.

**TRIBUTE TO WALDO GIACOMINI**

**HON. LYNN C. WOOLSEY**

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Friday, May 10, 2002*

Ms. WOOLSEY. Mr. Speaker, I rise today to honor Waldo Giacomini, a prominent West Marin citizen and rancher, who has just died at the age of 88. His life has left a strong imprint on the community.

Mr. Giacomini bought 1,100 acres of mudflats in 1944 which he developed into a thriving dairy. In January 2000, he sold the bulk of this property to the Golden Gate National Recreation Area for a nature preserve to be named the Waldo Giacomini Wetlands. In 1959 Mr. Giacomini co-founded the West Marin based organization, the Resource Conservation District, to promote good land stewardship in local agricultural areas by focusing on the prevention of erosion and water pollution.

He was also known for his participation in local organizations such as the West Marin Lion's Club, Sacred Heart Church, and Sonoma County Trailblazers and was supportive of cultural and service groups such as

the Dance Palace Community Center and Papermill Creek Children's Center, his neighbors in Point Reyes Station. He was frequently seen walking around the town, greeting his many friends.

A dedicated family man, Mr. Giacomini is survived by his four children as well as siblings, grandchildren, and great grandchildren, several of whom continue in the ranching business.

Mr. Speaker, Mr. Giacomini leaves us a legacy of caring for the community he called home. In remembering his frequent rendition of the tune, “You are my Sunshine,” I echo the words of that song in bidding him farewell: “(He) made us happy when skies were gray.” Waldo Giacomini will be missed!

**HONORING MR. JOSE AND MRS.  
ANTONIETA VARGAS ON THEIR  
50TH WEDDING ANNIVERSARY**

**HON. XAVIER BECERRA**

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Friday, May 10, 2002*

Mr. BECERRA. Mr. Speaker, it is with utmost pleasure and privilege that I rise today to recognize two wonderful Americans, Mr. Jose and Mrs. Antonieta Vargas, on the joyous and momentous occasion of their fiftieth wedding anniversary. On May 3, 1952, Jose and Antonieta Vargas joined in holy matrimony and commenced their marvelous journey together, a journey which we celebrate and reflect upon today.

Jose Vargas was born on December 19, 1918, in El Paso, Texas, during the Mexican Revolution. His mother, Atilana Castillo de Vargas, had traveled to El Paso to escape the violence of the Revolution while his father, Guadalupe Vargas, stayed in Chihuahua, Mexico. Atilana returned to her home in Chihuahua with her children after the violence had ended. Jose completed six years of primary education before going to work in the mines of Chihuahua and on the railroad; he also became an accomplished carpenter. He is the second of six children; his elder sister, Natividad, and younger brother, Jesus, have passed away. His siblings Maximo, Lazaro, and Guadalupe live in Chihuahua and Los Angeles, California.

Antonieta Valverde was born in the mining town of Santa Eulalia in the Mexican state of Chihuahua on December 27, 1927, and was raised in Ciudad Chihuahua. She is the eldest of six children, including Leobardo, Alicia, Concepcion, Damaso and Berta. She completed college before going to work at the Coca Cola bottling facility in Chihuahua.

Jose and Antonieta met in their neighborhood, Santa Niño de Antocha, while riding the bus to their jobs. After a year-long courtship, they married and moved to El Paso, Texas. There, the first five of their children were born: Jose and Fernando in 1952, Jorge in 1954, Maria Antonieta in 1958, and Arturo in 1962. Fernando died shortly after birth.

In 1962, while working on a construction site, Jose was injured, falling from the second story of a building being razed. The family survived through the kindness and charity of neighbors and family. In 1964, Jose left for Los Angeles to find employment, and upon doing so, moved the family to the South Central and then the Pico-Union areas of the city.

His brother Jesus and sister Guadalupe had already relocated there. In 1968, their youngest son, Rogelio, was born at East Los Angeles Doctor's Hospital.

Jose found employment as an unskilled laborer, and worked for many years at the Aerol Company in the community of Glassel Park. He worked as a driver and assembly line manufacturer. During this time, Antonieta dedicated herself to raising her children and maintaining the household of seven in a one-bedroom apartment. Though they endured years of financial hardship and personal sacrifice, their children today marvel at the realization that although they were poor, they never once wanted for food or shelter. They rejoiced in the abundance of love that these two devoted people brought to their home.

In 1974, after eldest sons Jose and Jorge had left for college, Jose and Antonieta became part of a group of parents called Padres Unidos who were dissatisfied with the quality of education and facilities offered at Magnolia Elementary School, which their children had attended or were attending. They protested, boycotted, and risked arrest demanding adequate facilities and a quality education for their children.

Soon afterward, Antonieta began her second career as a Title III Education Aide with the Los Angeles Unified School District. She worked for the school district from 1976 to 1996. Jose Vargas retired in 1988.

Today, Jose and Antonieta take joy in the success of their children and grandchildren.

Their eldest son, Jose, graduated from California State University at Northridge and the Physician Assistant Program at the Martin Luther King, Jr./Charles R. Drew Medical Center. He is married to Juanita Perez and they have two children, Joel, age 17, and Justene, age 14. Jose is a Physician Assistant with a private medical doctor and his wife, Juanita, is a public school teacher in Los Angeles.

Son Jorge is a graduate of Pepperdine University and Southwest University College of Law. He has worked as an attorney with the California Agricultural Labor Relations Board, the Monterey County District Attorney, and presently with the California State Compensation Board. He lives in Salinas, California with his wife, Diane Peña, and two sons, Nicholas, age 15, and Benjamin, age 11.

Daughter Maria Antonieta graduated from the University of California at Los Angeles, UCLA, where she was a leader in an overnight camping program for disadvantaged

urban youth. She has been a senior manager in the private sector her entire career. An avid sports enthusiast, she lives in Long Beach, California.

Son Arturo graduated from Stanford University with bachelor's and master's degrees. He currently is the Executive Director of the National Association of Latino Elected and Appointed Officials, NALEO, and resides in Los Angeles.

Youngest son Rogelio is a graduate of California State University at Northridge and a member of the Los Angeles City Fire Department. He is married to Kristin Fredrickson and has three children: Olivia, age 17 months, and three-month old fraternal twins, Daniela and Julia.

Today, Jose and Antonieta enjoy their retirement years in the Los Angeles community of Highland Park.

Mr. Speaker, as they embark upon the next fifty years of marriage, it gives me great pleasure to join family and friends who honor Jose and Antonieta Vargas with a commemorative mass and celebration on May 11, 2002. Jose and Antonieta exemplify what love, determination and honest, hard work bestow upon a marriage, a family, and the fortunate generations to follow. I ask my colleagues to join me in paying deserved tribute to two humble but immensely accomplished Americans.

THE NATIONAL DEFENSE AUTHORIZATION ACT FOR FISCAL YEAR 2003

SPEECH OF

**HON. TOM LANTOS**

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Thursday, May 9, 2002*

The House in Committee of the Whole House on the State of the Union had under consideration the bill (H.R. 4546) to authorize appropriations for fiscal year 2003 for military activities of the Department of Defense, and for military construction, to prescribe military personnel strengths for fiscal year 2003, and for other purposes:

Mr. LANTOS. Mr. Chairman, later in this debate we will be considering an amendment by the Gentleman from Texas, Mr. PAUL relating to the International Criminal Court. I am perplexed by this amendment, since, if it were binding, it would undermine our ability to defend U.S. servicemen and women, protects

war criminals, and express a profound distrust of the President of the United States. Although revising the amendment to make it non-binding was an improvement, the underlying policy suggested by the Amendment remains misguided.

Mr. Chairman, I understand that the Gentleman is opposed to the International Criminal Court, and this amendment is supposed to express that policy. Buy Mr. Chairman, that is already the policy of the United States. On Monday, the Administration announced that it would not ratify the Rome Statute which creates the Court, had given up on the court as a workable institution, and was not going to provide assistance to it.

On the other hand, Mr. Chairman, the language of this amendment simply goes too far and is fundamentally inconsistent with the national interest. In particular, the amendment provides that no funds may be used to "cooperate" with the court. Mr. Chairman, even opponents of the court should oppose this language. Let me give some examples of what the policy expressed in this amendment may prohibit:

It may prohibit the Defense Department from responding to the Court's investigators when they ask us for exonerating information on actions by U.S. Servicemen or women. Perversely, this would mean this amendment would make it more difficult for us to defend our own troops.

It may prevent us from allowing a member of the armed forces to testify on behalf of one of our NATO allies, who accept this treaty.

And it may prevent us from providing any information with respect to a prosecution of enemies of the United States. If a war crime is committed by Saddam Hussein in country which is a member of the court, and it does not prosecute him for political reasons, then under this amendment we could not help the Court prosecute Saddam.

Moreover, the subject of this amendment was already dealt with by the House in H.R. 1646, the State Department Authorization Act, which appears to be moving towards Conference. That is the proper venue for this topic.

Mr. Chairman, the President has announced his opposition to the Court. This amendment, represents an expression of profound distrust in our commander-in-chief. I think that in the middle of a war, that is the last thing we should be doing.

# Daily Digest

## Senate

### Chamber Action

*Routine Proceedings, pages S4185–S4244*

**Measures Introduced:** Three bills were introduced, as follows: S. 2503–2505. **Page S4199**

**Measures Reported:**

Report to accompany S. 1974, to make needed reforms in the Federal Bureau of Investigation. (S. Rept. No. 107–148) **Page S4199**

**Measures Passed:**

**Vietnamese Refugee Status:** Senate passed H.R. 1840, to extend eligibility for refugee status of unmarried sons and daughters of certain Vietnamese refugees, clearing the measure for the President. **Page S4244**

**Andean Trade Preference Expansion Act:** Senate continued consideration of H.R. 3009, to extend the Andean Trade Preference Act, and to grant additional trade benefits under that Act, taking action on the following amendments proposed thereto: **Pages S4191–92**

**Pending:**

Baucus/Grassley Amendment No. 3401, in the nature of a substitute. **Page S4192**

During consideration of this measure on Thursday, May 9, 2002, Senate took the following action:

A point of order was raised against Daschle Amendment No. 3386, in the nature of a substitute, as being in violation of sections 302(f) and 311(a)(2)(b) of the Congressional Budget Act of 1974. Subsequently, the Chair ruled that the point of order was well taken and the amendment thus fell. **Page S4137**

**Removal of Injunction of Secrecy:** The injunction of secrecy was removed from the following treaty:

The Protocol to the Agreement of the International Atomic Energy Agency Regarding Safeguards in the United States (Treaty Doc. No. 107–7).

The treaty was transmitted to the Senate, following the recess on Thursday, May 9, 2002, considered as having been read for the first time, and referred, with accompanying papers, to the Committee on Foreign Relations and ordered to be printed.

**Page S4243**

**Messages From the House:**

**Page S4195**

**Petitions and Memorials:**

**Pages S4195–99**

**Additional Cosponsors:**

**Page S4199**

**Statements on Introduced Bills/Resolutions:**

**Pages S4199–S4205**

**Additional Statements:**

**Page S4195**

**Amendments Submitted:**

**Pages S4205–43**

**Recess:** Senate met at 10 a.m., and recessed at 12:11 p.m., until 3 p.m., on Monday, May 13, 2002. (For Senate's program, see the remarks of the Acting Majority Leader in today's Record on page S4244).

### Committee Meetings

*(Committees not listed did not meet)*

#### AUTHORIZATION—NATIONAL DEFENSE

**Committee on Armed Services:** On Thursday, May 9, Committee ordered favorably reported the following bills:

An original bill entitled "National Defense Authorization Act for Fiscal Year 2003";

An original bill entitled "Department of Defense Authorization Act for Fiscal Year 2003";

An original bill entitled "Military Construction Authorization Act for Fiscal Year 2003"; and

An original bill entitled "Department of Energy National Security Act for Fiscal Year 2003".

Also, committee received a report from the Select Committee on Intelligence on the proposed Intelligence Authorization Act for Fiscal Year 2003.

# House of Representatives

## *Chamber Action*

**Measures Introduced:** No bills were introduced.

**Reports Filed:** No reports were filed.

**Speaker Pro Tempore:** Read a letter from the Speaker wherein he appointed Representative Dan Miller of Florida to act as Speaker pro tempore for today. **Page H2387**

**Congressional-Executive Commission on the People's Republic of China:** Read a letter from Representative Pelosi wherein she resigned from the Congressional-Executive Commission on the People's Republic of China. Subsequently, the Speaker announced the appointment of Representative Brown of Ohio to the Commission. **Page H2387**

**Senate Messages:** Messages received from the Senate today appear on page H2387.

**Quorum Calls—Votes:** No quorum calls or recorded votes developed during the proceedings of the House today.

**Adjournment:** The House met at 10 a.m. and adjourned at 10:05 a.m.

## *Committee Meetings*

### HOMELAND SECURITY—INTELLECTUAL PROPERTY AND GOVERNMENT R&D

*Committee on Government Reform:* Subcommittee on Technology and Procurement held a hearing on "Intellectual Property and Government R&D for Homeland Security." Testimony was heard from Jack Brock, Director, Acquisition and Sourcing Management, GAO; Anthony J. Tether, Director, Defense Advanced Research Projects Agency, Department of Defense; Ben Wu, Deputy Under Secretary, Technology, Technology Administration, Department of Commerce; and public witnesses.

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### CONGRESSIONAL PROGRAM AHEAD

Week of May 13 through May 18, 2002

#### Senate Chamber

On *Monday*, At 4 p.m., Senate will consider the nomination of Paul G. Cassell, to be United States District Judge for the District of Utah, with a vote on confirmation of the nomination to occur at 6

p.m. Also, Senate will resume consideration of H.R. 3009, Andean Trade Preference Expansion Act.

During the balance of the week, Senate will continue consideration of H.R. 3009, Andean Trade Preference Expansion Act, and any other cleared legislative and executive business.

### Senate Committees

*(Committee meetings are open unless otherwise indicated)*

*Committee on Appropriations:* May 15, Subcommittee on VA, HUD, and Independent Agencies, to hold hearings on proposed budget estimates for fiscal year 2003 for the National Science Foundation and the Office of Science and Technology Policy, 9:30 a.m., SD-138.

May 15, Subcommittee on Defense, to hold hearings on proposed budget estimates for fiscal year 2003 for the Air Force, 10 a.m., SD-192.

May 15, Subcommittee on Treasury and General Government, to hold hearings on proposed budget estimates for fiscal year 2003 for the Internal Revenue Service, Department of the Treasury, 2 p.m., SD-192.

May 15, Subcommittee on Interior, to hold hearings on proposed budget estimates for fiscal year 2003 for the U.S. Forest Service, Department of Agriculture, 2 p.m., SD-124.

May 16, Subcommittee on Labor, Health and Human Services, and Education, to hold hearings to examine the impact of stress management in reversing heart disease, 9:30 a.m., SD-192.

May 17, Subcommittee on Treasury and General Government, to hold hearings to examine the Sakajawea Golden Dollar, 9:30 a.m., SD-192.

*Committee on Banking, Housing, and Urban Affairs:* May 14, to hold oversight hearings to examine the Annual National Export Strategy Report on the Trade Promotion Coordinating Committee, 10:30 a.m., SD-538.

May 15, Subcommittee on Housing and Transportation, to hold hearings to examine affordable housing production and working families, 2:30 p.m., SD-538.

*Committee on Commerce, Science, and Transportation:* May 14, with the Committee on Indian Affairs, to hold joint oversight hearings to examine telecommunications issues in Indian country, 10 a.m., SR-253.

May 14, Subcommittee on Oceans, Atmosphere, and Fisheries, to hold hearings on S. 1825, to authorize the Secretary of Commerce to provide financial assistance to the States of Alaska, Washington, Oregon, California, and Idaho and tribes in the region for salmon habitat restoration projects in coastal waters and upland drainages, 2:30 p.m., SR-253.

May 15, Subcommittee on Consumer Affairs, Foreign Commerce, and Tourism, to hold hearings to examine the

Enron Corporation, focusing on developments regarding electricity price manipulation in California, 9:30 a.m., SR-253.

May 16, Full Committee, business meeting to consider pending calendar business, 9:30 a.m., SR-253.

May 16, Subcommittee on Consumer Affairs, Foreign Commerce, and Tourism, to hold hearings to examine the consumer impact of Enron's influence on state pension funds, 2:30 p.m., SR-253.

*Committee on Energy and Natural Resources:* May 15, business meeting to consider pending calendar business, 9:30 a.m., SD-366.

May 15, Full Committee, to hold hearings to examine manipulation in Western energy markets during 2000-2001, 2:30 p.m., SD-366.

May 16, Full Committee, to resume hearings on S.J. Res. 34, approving the site at Yucca Mountain, Nevada, for the development of a repository for the disposal of high-level radioactive waste and spent nuclear fuel, pursuant to the Nuclear Waste Policy Act of 1982, 9:30 a.m., SH-216.

*Committee on Environment and Public Works:* May 14, to hold hearings on S. 2118, to amend the Toxic Substances Control Act and the Federal Insecticide, Fungicide, and Rodenticide Act to implement the Stockholm Convention on Persistent Organic Pollutants and the Protocol on Persistent Organic Pollutants to the Convention on Long-Range Transboundary Air Pollution, and a related Administrative proposal, 9:30 a.m., SD-406.

May 15, Full Committee, to hold hearings to examine transportation planning issues, 10 a.m., SD-406.

May 16, Full Committee, business meeting to consider S. 1961, to improve financial and environmental sustainability of the water programs of the United States; and other pending calendar business, 9:30 a.m., SD-406.

*Committee on Foreign Relations:* May 16, to hold hearings to examine the Nuclear Posture Review, 10:15 a.m., SD-419.

*Committee on Governmental Affairs:* May 13, Subcommittee on International Security, Proliferation and Federal Services, to hold hearings to examine transformation plans of the United States Postal Service, 10 a.m., SD-342.

May 14, Subcommittee on Oversight of Government Management, Restructuring and the District of Columbia, to hold hearings to examine the impact of tobacco marketing on women and girls, 10 a.m., SD-342.

May 15, Full Committee, to hold hearings to examine the binge epidemic on college campuses, 9:30 a.m., SD-342.

May 16, Full Committee, to hold hearings on the nomination of Todd Walther Dillard, of Maryland, to be United States Marshal for the Superior Court of the District of Columbia; and the nomination of Robert R. Rigsby, of the District of Columbia, to be an Associate Judge of the Superior Court of the District of Columbia, 2:30 p.m., SD-342.

*Committee on Health, Education, Labor, and Pensions:* May 16, Subcommittee on Employment, Safety and Training, to hold hearings to examine issues with respect to career path training for low-skill, low-wage workers, focusing on exploring the intersections between the Workforce Investment Act and the Temporary Assistance for Needy Families Program, 10 a.m., SD-430.

*Committee on Indian Affairs:* May 14, with the Committee on Commerce, Science, and Transportation, to hold joint oversight hearings to examine telecommunications issues in Indian country, 10 a.m., SR-253.

*Committee on the Judiciary:* May 14, Subcommittee on Crime and Drugs, to hold hearings to examine seeking justice for sexual assault victims, focusing on the use of DNA evidence to combat crime, 10:30 a.m., SD-226.

May 15, Full Committee, to hold hearings to examine copyright royalties, focusing on webcasting, 9:30 a.m., SD-226.

May 16, Full Committee, to hold oversight hearings to examine the Civil Rights Division, Department of Justice, 2 p.m., SD-226.

### House Chamber

To be announced.

### House Committees

*Committee on Appropriations,* May 14, to continue markup of the supplemental appropriations for fiscal year 2002, time to be announced, 2359 Rayburn.

May 14, Subcommittee on Labor, Health and Human Services, and Education, on Public Witnesses, 2 p.m., 2358 Rayburn.

May 15 and 16, Subcommittee on Labor, Health and Human Services, and Education, on Congressional Witnesses, 10:15 a.m., on May 15, and 9:45 a.m., on May 16, 2358 Rayburn.

May 16, Subcommittee on Treasury, Postal Service, and General Government, on OPM, 10 a.m., 2359 Rayburn.

*Committee on Armed Services,* May 16, Special Oversight Panel on Terrorism, hearing on state sponsors of terrorism, 8:30 a.m., 2312 Rayburn.

*Committee on Education and the Workforce,* May 15, Subcommittee on Workforce Protections, hearing on "Flexibility in the Workplace: Options for Public Sector Employees," 10:30 a.m., 2175 Rayburn.

May 16, Subcommittee on Employer-Employee Relations, hearing on "Assessing Retiree Health Legacy Costs: Is America Prepared for a Healthy Retirement?" 11 a.m., 2175 Rayburn.

*Committee on Financial Services,* May 14, Subcommittee on Capital Markets, Insurance, and Government Sponsored Enterprises, to continue hearings entitled "Corporate Accounting Practices: Is There a Credibility GAAP?" 2 p.m., 2128 Rayburn.

*Committee on Government Reform,* May 14, Subcommittee on Government Efficiency, Financial Management, and

Intergovernmental Relations, hearing on H.R. 4685, Accountability of Tax Dollars Act of 2002, 2 p.m., 2247 Rayburn.

May 14, Subcommittee on National Security, Veterans' Affairs, and International Relations, hearing on "VA Health Care: Structural Problems, Superficial Solutions?" 2 p.m., 2154 Rayburn.

May 15, full Committee, to consider the following: H.R. 4187, Presidential Records Act Amendments of 2002; Debt Collection Report; and H.R. 4694, Federal Emergency Procurement Flexibility Act of 2002, 10 a.m., 2154 Rayburn.

May 15, Subcommittee on Criminal Justice, Drug Policy and Human Resources, hearing on "Medical Science and Bioethics: Attack of the Clones?" 1 p.m., 2154 Rayburn.

May 16, full Committee, hearing on the "Critical Challenges Confronting National Security—Continuing Encroachment Threatens Force Readiness," 10 a.m., 2154 Rayburn.

*Committee on International Relations*, May 15, hearing on the Administration's National Export Strategy: Promoting Trade and Development in Key Emerging Markets, 10:15 a.m., 2172 Rayburn.

May 15, Subcommittee on the Middle East and South Asia, hearing on Developments in the Middle East, 2 p.m., 2172 Rayburn.

May 16, Subcommittee on Africa, hearing on Elections in Sierra Leone: A Step Toward Stability? 2 p.m., 2172 Rayburn.

*Committee on the Judiciary*, May 14, Subcommittee on Crime, Terrorism, and Homeland Security, hearing and markup of H.R. 4689, Fairness in Sentencing Act of 2002, 4 p.m., 2141 Rayburn.

May 15, full Committee, to mark up the following bills: H.R. 4623, Child Obscenity and Pornography Prevention Act of 2002; and H.R. 4477, Sex Tourism Prohibition Improvement Act of 2002; to continue markup of H.R. 3215, Combating Illegal Gambling Reform and Modernization Act; and to mark up H.R. 1452, Family Reunification Act of 2001, 10 a.m., 2141 Rayburn.

May 16, Subcommittee on Commercial and Administrative Law, oversight hearing on "Administrative and Procedural Aspects of the Federal Reserve Board/Department of the Treasury Proposed Rule Concerning Competition in the Real Estate Brokerage and Management Markets," 2 p.m., 2141 Rayburn.

March 16, Subcommittee on Courts, the Internet, and Intellectual Property, oversight hearing on "The Accuracy and Integrity of the WHOIS DATABASE," 9:30 a.m., 2141 Rayburn.

May 17, Subcommittee on Crime, Terrorism, and Homeland Security, hearing and markup of the following bills: H.R. 4658, Truth in Domain Names Act; H.R. 3726, Video Voyeurism Act of 2002; H.R. 4640, to provide criminal penalties for providing false information in registering a domain name on the Internet; and H.R.

4679, Lifetime Consequences for Sex Offenders Act of 2002, 10 a.m., 2141 Rayburn.

*Committee on Resources*, May 15, Subcommittee on Water and Power, to mark up H.R. 2301, to authorize the Secretary of the Interior to construct a bridge on Federal land west of and adjacent to Folsom Dam in California, 3 p.m., 1334 Longworth.

May 16, Subcommittee on Fisheries Conservation, Wildlife and Oceans, hearing on the following: H.R. 3937, to revoke a Public Land Order with respect to certain lands erroneously included in the Cibola National Wildlife Refuge, California; the National Oceanic and Atmospheric Administration Authorization Act; the National Coastal and Ocean Service Authorization Act; the National Marine Fisheries Service Authorization Act; the National Oceanic and Atmospheric Research Service Authorization Act; the National Oceanic and Atmospheric Administration Commissioned Officers Act of 2002; and the Hydrographic Services Improvement Act Amendments of 2002, 2 p.m., 1334 Longworth.

May 16, Subcommittee on Forests and Forest Health and the Subcommittee on Fisheries Conservation, Wildlife and Oceans, joint hearing on Chronic Wasting Disease, 9:30 a.m., 1310 Longworth.

May 16, Subcommittee on National Parks, Recreation and Public Lands, hearing on the following bills: H.R. 36, National Discovery Trails Act of 2001; H.R. 3858, New River Gorge National River Boundary Act of 2002; and H.R. 4103, Martin's Cove Land Transfer Act, 10 a.m., 1334 Longworth.

*Committee on Rules*, May 14, to consider the followings: H.R. 3994, Afghanistan Freedom Support Act of 2002; and H.R. 4700, Personal Responsibility, Work and Family Promotion Act of 2002, 5 p.m., H-313 Capitol.

*Committee on Small Business*, May 15, hearing on the Pentagon's procurement policies and programs with respect to small businesses, 2 p.m., 2360 Rayburn.

May 16, hearing on "CMS: New Name, Same Old Game," 9:30 a.m., 2360 Rayburn.

*Committee on Transportation and Infrastructure*, May 15, Subcommittee on Highways and Transit, oversight hearing on Intermodalism: Moving America's People and Goods, 2 p.m., 2167 Rayburn.

May 15, Subcommittee on Water Resources and Environment and the Subcommittee on Coast Guard and Maritime Transportation, joint oversight hearing on Implementation of the "National Invasive Species Act of 1996," 10 a.m., 2167 Rayburn.

May 16, Subcommittee on Highways and Transit, to mark up the following bills: H.R. 3429, Over-the-Road Bus Security and Safety; and H.R. 3609, Pipeline Infrastructure Protection to Enhance Security and Safety Act, 10 a.m., 2167 Rayburn.

*Committee on Veterans' Affairs*, May 16, Subcommittee on Oversight and Investigations and the Subcommittee on Health, joint hearing on nonprofit research corporations and educational foundations affiliated with specific

Veterans Health Administration facilities, 10 a.m., 334 Cannon.

*Committee on Ways and Means*, May 14, Subcommittee on Oversight, hearing on the Review of Internal Revenue Code, Section 501(c)(3) requirements for religious organizations, 2 p.m., 1100 Longworth.

*Permanent Select Committee on Intelligence*, May 15, executive, briefing on Global Hot Spots, 1:30 p.m., and, executive, to mark up the Fiscal Year 2003 Intelligence Authorization Act, 3:30 p.m., H-405 Capitol.

*Next Meeting of the SENATE*

3 p.m., Monday, May 13

*Next Meeting of the HOUSE OF REPRESENTATIVES*

12:30 p.m., Tuesday, May 14

## Senate Chamber

**Program for Monday:** After the transaction of any morning business (not to extend beyond 3 p.m.), Senate will consider the nomination of Paul G. Cassell, to be United States District Judge for the District of Utah, with a vote on confirmation of the nomination to occur at 6 p.m.

Also, Senate may continue consideration of H.R. 3009, Andean Trade Preference Expansion Act.

## House Chamber

**Program for Tuesday:** To be announced.

## Extensions of Remarks, as inserted in this issue

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