

of persons, not only killing them but killing in other parts of the country. I want to thank all the persons involved in this, and I urge my colleagues to pass this legislation that we all should be proud of.

CONFERENCE REPORT ON H.R. 2299,  
DEPARTMENT OF TRANSPORTATION  
AND RELATED AGENCIES  
APPROPRIATIONS ACT, 2002

SPEECH OF  
**HON. JOSÉ SERRANO**

OF NEW YORK  
IN THE HOUSE OF REPRESENTATIVES  
*Friday, November 30, 2001*

Mr. SERRANO. Mr. Speaker, I rise in strong support of the conference report to accompany H.R. 2299, a bill making appropriations for the Department of Transportation and related federal agencies for fiscal year 2002.

At the outset, I want to thank our Chairman, the gentleman from Kentucky, (Mr. ROGERS) and our Ranking Democrat, the gentleman from Minnesota (Mr. SABO) for bringing to the Floor a good conference report.

This legislation provides almost \$59.6 billion for the Transportation Department and related agencies. Significant expenditures include \$32.9 billion for the Federal Highway Administration; \$13 billion for the Federal Aviation Administration; \$6.7 billion for the Federal Transit Administration; and \$5 billion for the Coast Guard.

This year's bill also includes \$750,000 for one of my priorities, which is the eventual construction of a continuous greenway along the entire 23 miles of the Bronx River. It also includes \$2 million for the Second Avenue Subway. I also would like to thank the Chairman and Ranking Member for reinstating the \$20 million for the Pennsylvania Station Redevelopment Project. This money will be used to redevelop Pennsylvania Station, which involves renovating the James Farley Post Office building into a train station and commercial center.

Being a regular rider of Amtrak, I am glad that the conferees provided the requested funding level. Amtrak is an important system of transportation for the Bronx and New York City, especially after the horrendous events of September 11.

Finally, Mr. Speaker I am pleased that the conferees were able to work out a resolution regarding trucks from Mexico coming to this country in a manner that seems to satisfy all sides.

Mr. Speaker, I urge my colleagues to support the conference report.

KAZAKHSTAN'S DICTATOR MUST  
CLEAN UP HIS ACT

**HON. ILEANA ROS-LEHTINEN**

OF FLORIDA  
IN THE HOUSE OF REPRESENTATIVES  
*Tuesday, December 4, 2001*

Ms. ROS-LEHTINEN. Mr. Speaker, I understand that the corrupt and repressive dictator of Kazakhstan, Nursultan Nazarbayev, plans to visit Washington early next year in search of U.S. approval and a dampening of the Administration's criticism of the Nazarbayev regime's deplorable human rights record. Following the

tragic events of September 11th, Nazarbayev promised to "support action against terrorism by all available means." He made it clear to a reporter that this support would include military bases and the use of Kazakhstan's air space.

Yet, Russia's ITAR-TASS news agency reported that Kazakhstan's Minister of Defense, Sap Topakbayev, stated on November 8 that Kazakhstan was not planning to set up any airfields for the U.S. Air Force on its territory. ITAR-TASS went on to quote Topakbayev as saying that "after the tragic events in the United States, any contact with the Americans raises many questions." If Mr. Nazarbayev is to be granted meetings at the White House, he should at the very least be pressed to provide an unambiguous commitment to support the war on terrorism.

In addition, Moscow's Centre TV on February 17, 2001, accused the Nazarbayev regime of illegally selling weapons to "criminal regimes." Centre TV reported that among the sales were the advanced Russian-made S-300 air defense system and heavy tanks. Although Centre TV did not name the countries receiving arms from Kazakhstan, Britain's Guardian reported on August 14, 2001 that the S-300's may have ended up in Sudan. In any event, the United States has had many run-ins with the Nazarbayev regime over arms sales. Early last year, for example, Kazakhstan sold forty MIG fighters to North Korea. And on June 4, 1997, the Washington Times reported that the U.S. had protested plans by Kazakhstan to sell advanced air defense missiles to Iran. So there is a disturbing pattern of arms sales to rogue states and no known commitment by Nazarbayev to end them. He needs to make such a commitment, and now!

Finally, it has come to my attention that on September 14, 2001 the Swiss Federal Department of Justice made available to the U.S. Department of Justice the findings of a lengthy investigation of corruption involving President Nursultan Nazarbayev of Kazakhstan, a former director of Mobil Oil, Mr. J. Bryan Williams, and a senior official of the Geneva-based bank Credit Agricole Indosuez. According to Swiss press reports, the Swiss investigation into money laundering and other corrupt activities has established the existence of a bribery chain set up in the 1990's by James Giffen, a U.S. businessman who reportedly acted as a mediator between several oil companies and officials of the government of Kazakhstan, including President Nazarbayev. The U.S. Department of Justice has been investigating Giffen's activities since last year.

I would thus urge President Bush not to host someone whose regime has been condemned by leading human rights organizations, has trafficked in arms with rogue states, has been ambiguous in its support of the war on terrorism, and is under investigation by both Swiss and U.S. law enforcement agencies. Further, a priority objective of U.S. policy should be to insist that Mr. Nazarbayev clean up his act.

LET PRIVATEERS TROLL FOR BIN  
LADEN

**HON. RON PAUL**

OF TEXAS  
IN THE HOUSE OF REPRESENTATIVES  
*Tuesday, December 4, 2001*

Mr. PAUL. Mr. Speaker, I recommend my colleagues read the attached article "Let Privateers Troll for Bin Laden" by Larry Sechrest, a research fellow at the Independent Institute in Oakland, California, and a professor of economics at Sul Ross State University. Professor Sechrest documents the role privateers played in the war against pirates who plagued America in the early days of the Republic. These privateers often operated with letters of marque and reprisal granted by the United States Congress.

Professor Sechrest points out that privateers could be an effective tool in the war against terrorism. Today's terrorists have much in common with the pirates of days gone by. Like the pirates of old, today's terrorists are private groups seeking to attack the United States government and threaten the lives, liberty, and property of United States citizens. The only difference is that while pirates sought financial gains, terrorists seek to advance ideological and political agendas through violence.

Like the pirates who once terrorized the high seas, terrorists today are also difficult to apprehend using traditional military means. We have seen that bombs and missiles can effectively and efficiently knock out the military capability, economy and technological infrastructure of an enemy nation that harbors terrorists. However, recent events also seem to suggest that traditional military force is not as effective in bringing lawless terrorists to justice.

When a terrorist stronghold has been destroyed by military power, terrorists simply may move to another base before military forces locate them. It is for these reasons that I believe the drafters of the Constitution would counsel in favor of issuing letters of marque and reprisal against the terrorists responsible for the September 11 attacks.

Secretary of Defense Rumsfeld recently acknowledged the role that private parties, when provided sufficient incentives by government, can play in bringing terrorists to justice. Now is the time for Congress to ensure President Bush can take advantage of every effective and constitutional means of fighting the war on terrorism. This is why I have introduced the Air Piracy Reprisal and Capture Act of 2001 (HR 3074) and the September 11 Marque and Reprisal Act of 2001 (HR 3076). The Air Piracy Reprisal and Capture Act of 2001 updates the federal definition of "piracy" to include acts committed in the skies. The September 11 Marque and Reprisal Act of 2001 provides Congressional authorization for the President to issue letters of marque and reprisal to appropriate parties to seize the person and property of Osama bin Laden and any other individuals responsible for the terrorist attacks of September 11. I encourage my colleagues to read Professor Sechrest's article on the effectiveness of privateers, and to help ensure President Bush can take advantage of every available tool to capture and punish terrorists by cosponsoring my Air Piracy Reprisal and Capture Act and the September 11 Marque and Reprisal Act.

## LET PRIVATEERS TROLL FOR BIN LADEN

(by Larry J. Sechrest)

In the wake of the Sept. 11th attacks, a group of American businessmen has decided to enlist the profit motive to bring the perpetrators to justice. Headed by Edward Lozzi of Beverly Hills, California, the group intends to offer a bounty of \$1 billion—that's billion with a "b"—to any private citizens who will capture Osama bin Laden and his associates, dead or alive.

Paying private citizens to achieve military objectives seems novel but is hardly untried. Recall Ross Perot's successful use of private forces to retrieve his employees from the clutches of fundamentalist Muslims in Iran in 1979.

We are all familiar with bail bondsmen, who employ bounty hunters to catch bail-jumping fugitives. Less familiar are two U.S. companies, Military Professional Resources Inc. and Vinnell Corporation, which provide military services to governments and other organizations worldwide.

Historically, private citizens arming private ships, appropriately called "privateers," played an important role in the American Revolution. Eight hundred privateers aided the seceding colonists' cause, while the British employed 700, despite having a huge government navy.

During the War of 1812, 526 American vessels were commissioned as privateers. This was not piracy, because the privateers were licensed by their own governments and the ships were bonded to ensure that their captains followed the accepted laws of the sea, including the humane treatment of those who were taken prisoner. Congress granted privateers "letters of marque and reprisal," under the authority of Article I, Section 8 of the U.S. Constitution.

Originally, privateering was a method of restitution for merchants or shipowners who had been wronged by a citizen of a foreign country. Privateers captured the ships flying the flag of the wrongdoers' nation and sailed them to a friendly port, where a neutral admiralty court decided whether the seizure was just. Wrongful seizures resulted in the forfeiture of the privateers' bond to the owners of the seized ship.

If the seizure was, just, the ship and cargo were sold at auction, with the bulk of the proceeds going to the privateer's owners and crew. The crews were volunteers who shared in the profits, and the investors viewed the venture as remunerative—albeit risky.

Privateering soon evolved into a potent means of warfare. Self-interest encouraged privateers to capture as many enemy ships as possible, and to do it quickly. Were privateers successful in inflicting serious losses on the enemy? Emphatically, yes. Between 1793 and 1797, the British lost 2,266 vessels, the majority taken by French privateers.

During the War of the League of Augsburg (1689-1697) French privateers captured 3,384 English or Dutch merchant ships and 162 warships, and during the War of 1812, 1,750 British ships were subdued or destroyed by American privateers. Those American privateers struck so much fear in Britain that Lloyd's of London ceased offering maritime insurance except at ruinously high premiums. No wonder Thomas Jefferson said, "Every possible encouragement should be given to privateering in time of war."

If privateering was so successful, why has it disappeared? Precisely because it worked so well. Government naval officers resented the competitive advantage privateers possessed, and powerful nations with large government navies did not want to be challenged on the seas by smaller nations that opted for the less-costly alternative—private ships of war.

In sum, the armed forces of the U.S. government are not the only option for President Bush to defeat bin Laden, his al Qaeda network, and "every terrorist group with a global reach." The U.S. military is not necessarily even the best option.

Let's bring back the spirit of the privateers. By letting profits and justice once more go hand-in-hand, victims and their champions can have an abundance of both, rather than a paucity of either.

## IN REMEMBRANCE OF NANCY FORD

## HON. JIM DAVIS

OF FLORIDA

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, December 4, 2001*

Mr. DAVIS of Florida. Mr. Speaker, I rise in remembrance of Nancy Ford, a Tampa businesswoman whose legacy in promoting women's rights, supporting the arts and bringing our Tampa Bay community together will not soon be forgotten by the countless friends, family and admirers she has left behind.

Nancy's contributions to Tampa Bay women are immeasurable. After breaking through the glass ceiling herself, Nancy helped pave the way for other women. She helped start the Tower Club, Tampa's first private business group to admit women, and she founded the Athena Society and the Florida Women's Network—professional women's networking and leadership organizations.

Nancy's accomplishments do not end there. As Chairwoman of the Florida Gulf Symphony's board of directors, member of the Arts Council of Hillsborough County and head of the committee that negotiated a merger of the Tampa Philharmonic and the St. Petersburg Symphony, Nancy Ford played a pivotal role in shaping the development of Tampa's art society.

Nancy's devotion to her causes has left an indelible mark on Tampa Bay. Through her countless volunteer hours for local charities, her work with University of South Florida's Medical Center and her role as co-founder of the Children's Cancer Center, Nancy made a difference in our community. Nancy Ford's vision and wisdom inspire us not just to do great things but also to develop lasting institutions that will carry on her ideas and work for generations to come.

On behalf of the people of Tampa Bay, I would like to extend my heartfelt sympathies to Nancy's family.

## TRIBUTE TO FERNANDO FERRER

## HON. JOSÉ E. SERRANO

OF NEW YORK

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, December 4, 2001*

Mr. SERRANO. Mr. Speaker, I rise today to pay tribute to a great leader and political figure. Bronx Borough President Fernando Ferrer has dedicated his life to serving the community and has been recognized nationally for revitalizing the Bronx.

I have known Mr. Ferrer, or Freddy as I know him, for 30 years and have been continuously impressed by his vigor and political expertise. Freddy was elected to his first term

as borough president in 1987 with an overwhelming 87 percent of the public vote. To illustrate Freddy's outstanding leadership and how much Bronxites trust him, ten years and three terms later, he was reelected yet again with 87 percent of the public vote.

Mr. Speaker, it has been a pleasure to work with Freddy Ferrer throughout the years to continue and intensify the restoration of the Bronx. From the moment he took office, Freddy began implementing a new, higher set of standards by which to run the borough. These changes, such as his strict code of ethics for his staff, have made it easier to make necessary changes throughout the Bronx.

Among Freddy's long list of accomplishments, he led the Bronx to winning the prestigious National Civic League's All-American City Award in 1997 and the Crown Community Award presented by American City and County magazine in 1999. The New York State Department of Health statistics show that between 1995 and 1999, 4,110 fewer individuals were unemployed. During that period, the number of AIDS cases in the Bronx dropped by nearly 50%, and homicides decreased by roughly 23 percent. Since 1990, the Bronx has received 2.5 billion dollars worth of new construction. From new businesses to new housing developments, Bronx residents have been able to witness their community grow before their very eyes. Freddy orchestrated the nation's most comprehensive housing revival when nearly 64,000 new and rehabilitated residences became available in the Bronx. This surge of structural progress and the resurgence of local businesses have been pivotal in rejuvenating the spirit of the Bronx. Along with the legendary Yankee Stadium, which Freddy and myself strove to keep in the Bronx, our borough president has become an undeniable part of Bronx history.

Mr. Speaker, Freddy's roots are in the Bronx and he has not strayed from the borough. He was born there, attended primary and secondary school there, and attended the New York University at its Bronx campus. He and his distinguished wife, Aramina, raised their daughter, Carlina, in the Bronx as well. This fall, Freddy ran for New York City mayor, and in doing so, brought a new vision for all of our communities. Freddy's entire campaign, especially when he eloquently expressed his visions for the city in debates and speeches, made us all very proud.

I ask my colleagues to join me in honoring Mr. Fernando Ferrer for over 20 years of remarkable and innovative service to the people of the Bronx.

## H.R. 3280, TO LOWER THE TIME OF CONTINUOUS ACTIVE DUTY REQUIRED TO RECEIVE LEVEL I BASIC ALLOWANCE OF HOUSING

## HON. PATSY T. MINK

OF HAWAII

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, December 4, 2001*

Mrs. MINK of Hawaii. Mr. Speaker, over 57,000 members of the Reserves and National Guard have been called to active duty. Each week the military calls up more soldiers to help in our struggle against terrorism. They leave their civilian jobs and families to help defend our country.