you just made in your comments. I understand that the intention of the Conference was that the children of all Customs Service employees would be eligible to attend the DOD school in Puerto Rico. The Conferees did not intend to limit this eligibility to a single category of Customs Service employee. The Statement of Managers language in the Conference Report refers to Customs Agents. Some may interpret this to mean that only children of agents were eligible to attend the DOD school.

Mr. THURMOND. The Senator is correct in pointing this out. The term ''agent'' in the Statement of Managers is not used in the technical sense, but was intended to be a generic reference to all Customs Service employees stationed in Puerto Rico.

Mr. GRASSLEY. I thank my colleague for clarifying the intent of this provision.

THE VERY BAD DEBT BOXSCORE

Mr. HELMS. Mr. President, at the close of business yesterday, Monday, October 5, 1998, the federal debt stood at $5,527,218,225,445.49 (Five trillion, five hundred twenty-seven billion, two hundred eighteen million, two hundred twenty-five thousand, four hundred forty-five dollars and forty-nine cents).

Five years ago, October 5, 1993, the federal debt stood at $4,407,913,000,000 (Four trillion, four hundred seven billion, nine hundred thirteen million).

Ten years ago, October 5, 1988, the federal debt stood at $2,621,612,000,000 (Two trillion, six hundred twenty-one billion, six hundred twelve million).

Fifteen years ago, October 5, 1983, the federal debt stood at $1,385,519,000,000 (One trillion, three hundred eighty-five billion, five hundred nineteen million).

Twenty-five years ago, October 5, 1973, the federal debt stood at $458,006,000,000 (Four hundred fifty-eight billion, six million) which reflects a debt increase of more than $5 trillion—$5,069,212,225,445.49 (Five trillion, sixty-nine billion, two hundred twelve million, two hundred twenty-five thousand, four hundred forty-five dollars and forty-nine cents) during the past 25 years.

NATIONAL HISTORIC SITE STUDY ACT OF 1998

Mr. CAMPBELL. Mr. President, Tuesday, October 6, 1998, will always hold a spot dear to my heart. I hope that today will also be dear to the hearts of the Cheyenne and Arapaho people, dear to Coloradans, and dear to Americans everywhere.

Today, S. 1695, the Sand Creek Massacre National Historic Site Study Act of 1998, a bill I was proud to introduce, was signed into law at a special White House ceremony. Under this new law, our nation takes a major step toward honoring the memory of the many innocent Cheyenne and Arapahoe people massacred there by instructing the National Park Service to locate the site of the Sand Creek Massacre once and for all.

Somewhere along the banks of Sand Creek in Southeastern Colorado is a killing field where many innocent Cheyenne and Arapaho, many of my ancestors, fell on the cold morning of November 29, 1864. On that day, in the month known by the Cheyenne and Arapaho people as the Month of the Freezing Moon, this ground was sanctified when the blood of hundreds of innocent Cheyenne and Arapaho women, children and elderly noncombatants was needlessly and brutally spilt.

Once this sacred ground is located, I hope it will be acquired and preserved with honor and dignity and in a way that takes into account the concerns of the Cheyenne and Arapaho decedents of those who died there. This ground should also be open to all people as a reminder of the national tragedy that occurred at Sand Creek.

On this special day, I would like to take a moment to thank a few people who helped S. 1695 become law. I want to thank my colleague from Colorado, Congressman BOB SCHAFFER, who introduced the companion bill and shepherded this legislation through the House of Representatives. I also want to thank Senator CRAIG THOMAS, who as the Chairman of the National Parks Subcommittee, was gracious and helpful in getting this bill through the Senate.

I especially want to thank my friends William Walksalong, Steve Brady and Laird Cometsevah, who all spoke with such eloquence as witnesses during the March 24th, 1998, hearing on S. 1695, that many in the room, including myself, were deeply moved. I also want to thank LaForce Lonebear who sent in his testimony even though he could not attend the hearing. Finally, I want to thank David Halaas of the Colorado State Historical Society and Roger Walke of the Congressional Research Service for their dedication along the way.

Many of these and other friends joined me at the White House earlier today as S. 1695 was signed into law.

Finally, on this occasion I want to pay a long overdue tribute to one young Coloradan, Captain Silas S. Soule, whose actions over one hundred and thirty years ago saved many innocent Cheyenne and Arapaho lives on that fateful day at Sand Creek.

When Captain Soule, who was under Colonel Chivington's command, heard of Chivington's plan to attack a peaceful Cheyenne and Arapaho winter encampment at Sand Creek, he vigorously tried to persuade Chivington to abandon the plan. However, Colonel Chivington, who was known to say ''Nits make Lice'' as a justification for killing innocent Cheyenne and Arapaho women and children, could not be dissuaded.

When Chivington ordered his men to attack the peaceful Sand Creek encampment, the vast majority of which were women, children, and elderly noncombatants, Captain Soule steadfastly refused to order his Company to open fire. Captain Soule's refusal allowed many, perhaps hundreds, of innocent Cheyenne and Arapaho to flee the bloody killing field through his Company's line.

While the Sand Creek Massacre was at first hailed as a great victory, Captain Soule was determined to make the horrific truth of the massacre known. Even though he was jailed, intimidated, threatened, and even shot at, Soule refused to compromise himself and made his voice heard through reports that reached all the way from Colorado to Washington, and even to the floor of the U.S. Senate. Even with the bloody carnage of the Civil War, the brutal atrocities at Sand Creek shocked the nation.

During hearings in Denver, Captain Soule's integrity and unwavering testimony turned the tide against the once popular Chivington and the other men who participated in the massacre and mutilations at Sand Creek. Captain Soule fully realized that telling the truth about the massacre could cost him his life, even telling a good friend that he fully expected to be killed for his testimony. He was right. Walking home with his new bride a short time later, Silas Soule was ambushed and shot in the head by an assassin who had participated in the Sand Creek Massacre. Silas Soule's funeral, held just a few weeks after his wedding, was one of the most attended in Denver up until that time.

While Captain Silas Soule's name has largely faded into history, he stands out as one of the few bright rays of light in the moral darkness that surrounds the Sand Creek Massacre. He should be remembered.

Thank you, Mr. President. I yield the floor.

MESSAGES FROM THE HOUSE

At 11:55 a.m., a message from the House of Representatives, delivered by Mr. Hays, one of its reading clerks, announced that the House has passed the following bills, in which it requests the concurrence of the Senate:

H.R. 563, An act to establish a toll free number in the Department of Commerce to assist consumers in determining if products are American-made.

H.R. 633. An act to amend the Foreign Service Act of 1980 to provide that the annuities of certain special agents and security personnel of the Department of State be computed in the same way as applies generally with respect to Federal law enforcement officers, and for other purposes.

H.R. 1756. An act to amend chapter 53 of title 31, United States Code, to require the development and implementation by the Secretary of the Treasury of a national money laundering and related financial crimes strategy to combat money laundering and related financial crimes, and for other purposes.

H.R. 1833. An act to amend the Indian Self-Determination and Education Assistance Act to provide for further self-governance by Indian tribes, and for other purposes.

H.R. 2370. An act to amend the Organic Act of Guam to clarify local executive and legislative provisions in such Act, and for other purposes.

H.R. 2742. An act to provide for the transfer of public lands to certain California Indian Tribes.

H.R. 2943. An act to amend title 5, United States Code, to increase the amount of leave time available to a Federal employee in any year in connection with serving as an organ donor, and for other purposes.

H.R. 3864. An act to designate the post office located at 203 West Paige Street, in Tompkinsville, Kentucky, as the ''Tim Lee Carter Post Office Building.''

H.R. 4000. An act to designate the United States Postal Service building located at 400 Edgmont Avenue, Chester, Pennsylvania, as the ''Thomas M. Foglietta Post Office Building.''

H.R. 4001. An act to designate the United States Postal Service building located at 2601 North 16th Street, Philadelphia, Pennsylvania, as the ''Roxanne H. Jones Post Office Building.''

H.R. 4005. An act to amend titles 18 and 31, United States Code, to improve methods for preventing money laundering and other financial crimes, and for other purposes.

H.R. 4148. An act to amend the Export Apple and Pear Act to limit the applicability of the act to apples.

H.R. 4280. An act to provide for greater access to child care services for Federal Employees.

H.R. 4647. An act to amend the Agricultural Trade Act of 1978 to require the President to report to Congress on any selective embargo on agricultural commodities, to provide a termination date for the embargo, to provide greater assurances for contract sanctity, and for other purposes.

H.R. 4655. An act to establish a program to support a transition to democracy in Iraq.

The message also announced that the House has passed the following bill, without amendment.

S. 314. An act to provide a process for identifying the functions of the Federal Government that are not inherently governmental functions, and for other purposes.

The message further announced that the House agrees to the amendments of the Senate bill (H.R. 930) to require Federal employees to use Federal travel charge cards for all payments of expenses of official Government travel, to amend title 31, United States Code, to establish requirements for prepayment audits of Federal agency transportation expenses, to authorize reimbursement of Federal agency employees for taxes incurred on travel or transportation reimbursements, and to authorize test programs for the payment of Federal employee travel expenses and relocation expenses.

The message also announced that the House agrees to the amendment of the Senate to the bill (H.R. 1702) to encourage the development of a commercial space industry in the United States, and for other purposes, with an amendment, in which it requests the concurrence of the Senate.

The message further announced that the House agrees to the amendments of the Senate to the bill (H.R. 1836) to amend chapter 89 of title 5, United States Code, to improve administration of sanctions against unfit health care providers under the Federal Employees Health Benefits Program, and for other purposes.

The message also announced that pursuant to clause 6(f) of rule X, the Chair removes Mr. CASTLE and Mr. SOUDER, as conferees on the bill (S. 2073) to authorize appropriations for the National Center for missing and Exploited Children, and appoints Mr. RIGGS and Mr. GREENWOOD, to fill the vacancies thereon.

ENROLLED BILLS SIGNED

At 12:08 p.m., a message from the House of Representatives, delivered by Mr. Hanrahan one of its reading clerks, announced that the Speaker has signed the following enrolled bills.

S. 414. An act to amend the Shipping Act of 1984 to encourage competition in international shipping and growth of United States exports, and for other purposes.

H.R. 3007. An act to establish the Commission on the Advancement of Women and Minorities in Sciences, Engineering, and Technology Development Act.

H.R, 4068. An act to make certain corrections in laws relating to Native Americans, and for other purposes.

The enrolled bills were signed subsequently by the President pro tempore (Mr. THURMOND).

MESSAGES FROM THE HOUSE RECEIVED DURING RECESS

Under the authority of the order of the Senate of January 7, 1997, the Secretary of the Senate, on October 6, 1998, during the recess of the Senate, received a message from the House of Representatives announcing that House agrees to the report of the committee of conference on the disagreeing votes of the two Houses on the amendment of the Senate to the bill (H.R. 4194) making appropriations for the Departments of Veterans Affairs and Housing and Urban Development, and for sundry independent agencies, boards, commissions, corporations, and offices for the fiscal year ending September 30, 1999, and for other purposes.

MESSAGES FROM THE HOUSE

ENROLLED BILLS SIGNED

At 5:57 p.m., a message from the House of Representatives, delivered by Mr. Hays, one of its reading clerks, announced that the Speaker has signed the following enrolled bills:

H.R. 4101. An act making appropriations for Agriculture, Rural Development, Food and Drug Administrations, and Related Agencies programs of the fiscal year ending September 30, 1999, and for other purposes.

H.R. 4103. An act making appropriations for the Department of Defense for the fiscal year ending September 30, 1999, and for other purposes.

The enrolled bills were signed subsequently by the President pro tempore (Mr. THURMOND).

ENROLLED BILL PRESENTED

The Secretary of the Senate reported that on October 6, 1998, he had presented to the President of the United States, the following enrolled bill:

S. 414. An act to amend the Shipping Act of 1984 to encourage competition in international shipping and growth of United States exports, and for other purposes.

REPORTS OF COMMITTEES

The following reports of committees were submitted:

By Mr. THOMPSON, from the Committee on Governmental Affairs, with an amendment in the nature of a substitute:

S. 1404: A bill to establish a Federal Commission on Statistical Policy to study the reorganization of the Federal statistical system, to provide uniform safeguards for the confidentiality of information acquired for exclusively statistical purposes, and to improve the efficiency of Federal statistical programs and the quality of Federal statistics by permitting limited sharing of records among designated agencies for statistical purposes under strong safeguards (Rept. No. 105–367).

By Mr. MURKOWSKI, from the Committee on Energy and Natural Resources: Report to accompany the bill (S. 2117) to authorize the construction of the Perkins County Rural Water System and authorize financial assistance to the Perkins County Rural Water System, Inc., a nonprofit corporation, in the planning and construction of the water supply system, and for other purposes (Rept. No. 105–368).

By Mr. MURKOWSKI, from the Committee on Energy and Natural Resources: Report to accompany the bill (S. 744) to authorize the construction of the Fall River Water Users District Rural Water System and authorize financial assistance to the Fall River Water Users District, a non-profit corporation, in the planning and construction of the water supply system, and for other purposes (Rept. No. 105–369).

By Mr. MURKOWSKI, from the Committee on Energy and Natural Resources: Report to accompany the bill (S. 736) to convey certain real property within the Carlsbad Project in New Mexico to the Carlsbad Irrigation District (Rept. No. 105–370).

By Mr. HATCH, from the Committee on the Judiciary: Report to accompany the bill (S. 2151) to clarify Federal law to prohibit the dispensing or distribution of a controlled substance for the purpose of causing, or assisting in causing, the suicide, euthanasia, or mercy killing of any individual (Rept. No. 105–371).

By Mr. MCCAIN, from the Committee on Commerce, Science, and Transportation, with an amendment in the nature of a substitute:

S. 2238: A bill to reform unfair and anticompetitive practices in the professional boxing industry (Rept. No. 105–371).

By Mr. MURKOWSKI, from the Committee on Energy and Natural Resources, with an amendment in the nature of a substitute and an amendment to the title:

S. 2402: A bill to direct the Secretary of Agriculture to convey certain lands in San Juan County, New Mexico, to San Juan College.

By Mr. MURKOWSKI, from the Committee on Energy and Natural Resources, with amendments and an amendment to the title:

S. 2413: A bill to provide for the development of a management plan for the Woodland Lake Park tract in Apache-Sitgreaves National Forest in the State of Arizona reflecting the current use of the tract as a public park.

By Mr. MURKOWSKI, from the Committee on Energy and Natural Resources, without amendment: