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OF THE

NATIONAL NUTRITION POLICY STUDY

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ECT COMMITTEE ON NUTRITION AND HUMAN NEEDS UNITED STATES SENATE

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FOREWORD

NATIONAL NUTRITION POLICY STUDY

Pursuant to the mandate of the Select Committee on Nutrition and Human Needs under S. Res. 260, 93d Congress, 2d Session, the Select Committee undertook a National Nutrition Policy Study.

Hearings on this study began on June 14, 1974, and ended June 21, 1974. They consisted of panel reports on Nutrition and the International Situation, Special Groups, Food Availability, Consumer, Health, and Government. The hearings were preceded by publication of 15 working papers on these subjects (see p. iii). The working papers and hearings contain over 5,000 pages of testimony.

Senator McGovern, chairman, in his opening statement at the hearing of June 14, 1974 stated:

> It is in this period of crisis that this committee will begin hearings next week on its most important undertaking, a National Nutrition Policy Study. Certainly, recent events—both in our own country and abroad—point to the need for long-term National Nutrition Policy planning within the Federal Government.
>
> We must come to be able to coordinate domestic production, foreign and domestic demand, and overall domestic and foreign policy in a coordinated policy meant to best serve the interests of all.
>
> I am very hopeful that the efforts of this Select Committee will be an effective step to meet national nutritional planning needs. I think it is most fitting that we have Dr. Borlaug here with us on the eve of this effort. He has recently returned from a field trip through many of the most seriously affected areas.
>
> * * * * *
>
> Senator Tydings has been deeply involved in dealing with the problems of population and food. He was a leader in that field here in the United States Senate, and has continued his interest since that time.
>
> This morning's hearing is a fitting preamble to our studies for a National Nutrition Policy; and, thus, we will begin our series of records.[1]

---

[1] Famine and the World Situation (NNP-1), hearing of June 14, 1974, pp. 1-2.

At a reception sponsored by the World Hunger Action Coalition, on the evening of Tuesday, June 18, 1974, special guest speaker Ambassador Edwin M. Martin, U.S. Coordinator to the World Food Conference, during his speech emphasized:

> * * * That I stress the international aspects of this vital issue does not mean that I am unaware of nutritional difficulties in the United States.
>
> * * * * *
>
> For in a great many countries * * * not nearly enough food is produced to provide a minimum energy diet for their people. * * *
>
> * * * * *
>
> There are six aspects of the world food problem which limit the nature of the responses open to us, no matter how committed we may all be to cure this open sore. To move back these limits is a main objective of the World Food Conference.
>
> * * * food production is still almost entirely at the mercy of weather. * * *
>
> Food cannot be produced, except for fish, without land and fresh water. * * * Increased output depends on more intensive and efficient use of that land or water; or a greatly increased investment of our labor and capital to make productive that land and water so far unused—mostly just because it has been too expensive to do so.
>
> * * * over the past couple of decades there has been a steady flow of improved technology which has resulted in an increase in food output each year, one can never be sure at what rate in the future, if at all, the new technology we need to make food production more efficient will be forthcoming. * * *
>
> * * * smaller, often subsistence farmers, who are in most countries not only the most numerous group but whose land and water is now being used most inefficiently by world standards.
>
> * * * social tradition has, in most countries, given a low prestige to farmers * * * As a result, rural populations have nearly everywhere received less than a proportionate share of attention—whether in terms of investment in roads, schools, health facilities, production requirements, * * * or in terms of support for scientific and technological research relevant to their problems. * * *
>
> Donors in their capital and technical assistance programs have been almost equally neglectful of the rural sector. * * * It is hard to be categorical about whether what is needed most is *more* or *wiser* aid. But, undoubtedly, both are essential, and the United States is in the forefront of action along these lines, as noted by Secretary Kissinger in his April 15 speech to the special session of the U.N. General Assembly.[1]

---

[1] Nutrition and the International Situation (NNP-2) hearing of June 19, 1974, pp. vii-ix.

And Dr. Jean Mayer, general coordinator, National Nutrition Policy Study, U.S. Senate Select Committee on Nutrition and Human Needs added:

> Our meeting at this time * * * is one more demonstration that in the search for a national consensus we can bring together people of extraordinarily varied backgrounds * * * and do so in a thoroughly nonpartisan atmosphere. * * * We meet now in the shadow of an international crisis which has periled the food supply of hundreds of millions of people throughout the world.
>
> * * * * *
>
> Large-scale changes in the world's climate seem to be gradually developing, which may have a catastrophic effect on food production.
>
> * * * * *
>
> In late 1973, the sudden drastic rise in oil prices has seriously compromised the ability of poor, nonoil producing countries to procure fertilizer; with, again, disastrous results for their plans for agriculture development * * *
>
> All this has meant that our grain reserves have shrunk to their lowest level since 1947, when the world had a billion people less than it has now. * * *
>
> * * * * *
>
> We must have better surveillance systems of the state of nutrition of our citizens so that * * * governments and nutritionists can follow much more closely what happens to the diet of all of our citizens and particularly of certain "vulnerable" categories. * * *
>
> We also need to reexamine the way in which the Government gets advice on nutrition. * * *
>
> * * * * *
>
> With this conference, we are setting out on a large undertaking. But we know from the achievements of the 5 years since the White House Conference that it is possible to bring about a national consensus that makes such accomplishments possible and effective. I am sure that this conference will be equally productive.
>
> * * * * *
>
> The acute sense of crisis which focuses our efforts today may not always be present after we disperse. But as the problems of the world community become increasingly crucial to our own health as a Nation, the need for responsible food and nutrition policies can only grow in urgency in the months and years ahead.[1]

Senator McGovern, chairman, in officially opening the National Nutrition Policy Study hearings said:

> The commitment of America to adequate nutrition for its own people and for others is legendary.
>
> * * * * *

---

[1] Nutrition and the International Situation (NNP-2), hearing of June 19, 1974, pp. xv-xix.

Government policy has recognized the need to preserve this precious agricultural heritage to assure our food producers a decent income and provide the consuming public with a nutritious diet at reasonable prices. This policy, when effectively implemented, benefits all of our people. In the past it has provided supplies beyond our needs to assist a hungry world.

Now, with an abruptness that confuses and frightens, this historic pattern has, seemingly, been interrupted. * * * our grain reserves have disappeared and farm prices are fluctuating precariously. We are experiencing the paradox of collapsing farm income * * * and, at the same time, rising food prices. We have no time to lose in discovering what has happened; and to take whatever steps are necessary to restore the stability of our agriculture and our ability to feed ourselves, as well as those who must have our help. Obviously, this is a challenge that goes beyond the resources of the United States alone.

* * * * *

During the next 2 or 3 years, conservative estimates are that beyond 200 and 400 million human beings may be seriously crippled by acute hunger. Over 10 million human beings, most of them vulnerable children under 5 years of age, may actually perish from malnutrition and attendant diseases.

* * * * *

For too long we have been approaching this issue on a short-term basis. We have reacted to crises and attempted to plug the holes. We have prospered to this point only because of the large margin of error our abundant resources allowed us to absorb.

* * * * *

In the past, Food for Peace fed the world. Plowshares for Peace will, hopefully, make it possible for the world to do better in feeding itself.

Plowshares for Peace would consist of the following components:

1. Agricultural research. * * * expanded basic research is essential to the world's ability to sustain itself.
2. The assurance of those key imputs without which the crops won't grow—particularly fertilizer. The world needs a large new investment in fertilizer capacity, over the next 2 decades, to enable food production to keep up with population growth.
3. The harvesting and distribution of crops. To assure the maximum use, we must increase the use of modern equipment and the techniques that accompany them.

These investments must be borne and shared by the entire international community not by America alone.

To put it in perspective. In 1974, the United States alone, will spend $100 billion for military purposes.

Surely, during the next 2 decades, the nations of the world can find the resources and the wisdom to invest one-fifth of that amount, annually, in Plowshares for Peace to strengthen our agriculture and to assure the foundations of life on this planet.

* * * * *

This World Food Conference in Rome must succeed. It must not be permitted to fail because other problems seem more immediate or urgent. And the efforts we make on the frontiers of food production must move in tandem with our efforts to discipline the mushrooming growth of world population.[1]

Senator Charles H. Percy, ranking minority member, Select Committee on Nutrition and Human Needs also contributed with:

> * * * it is very gratifying indeed to see private citizens from all parts of the country coming together to assist this committee in the design of a National Nutrition Policy. We are fortunate to have so many talented and dedicated people working with us on a public policy matter of the highest moment.
>
> * * * * *
>
> Yesterday's Wall Street Journal had a lead article starting out that 6.7 billion bushel corn crop you have heard Agriculture Secretary Butz talking about has been cut back in size because of rain.
>
> And a farmer in Illinois * * * told the Wall Street Journal, "We have got a snowball's chance in hell of getting a 6.7 billion bushel corn crop."
>
> * * * * *
>
> * * * One cannot talk about food availability, for example, without talking about trade and the international situation. And one cannot talk about nutrition and health without coming back to the question of nutrition education.
>
> Moreover, all of these points are related to even more basic issues confronting the society, issues such as the elimination of poverty.
>
> The complexity of the task ahead only serves to underscore its importance. I can think of no higher priority than to assure that all persons have access to a wholesome and nutritious diet.[2]

Senator Henry Bellmon, member, Select Committee on Nutrition and Human Needs joined with:

> * * * I am not aware of what is happening in the corn belt, but I know from personal observation what is happening in the wheat belt. We are going to be seriously short of winter wheat. As compared to the estimate of 2.3 billion total wheat gross, our crop has been badly hurt by freeze damage;

---

[1] Nutrition and the International Situation (NNP-2), hearing of June 19, 1974, pp. 271–4.
[2] Ibid., pp. 275–6.

unexpectedly hot weather, which came in the latter part of May, caused the crop to ripen prematurely. We have also had more than usual hail and flood loss.

The United States has already admitted to a 5-percent reduction in their estimates. It is my estimate, when the next crop forecast comes out, those estimates will be lowered even further.* * *

* * * * *

In many parts of the world, famine and starvation have already manifested themselves. In particular, in the last 2 years the people of India and Africa have seen approximately 250,000 of their countrymen die as a result of hunger. It is estimated that one half of the world's 3.7 billion people live in perpetual hunger.

* * * * *

* * * Unquestionably, the most basic of man's needs—food—has become a factor in the balance of power between nations of the world.

* * * * *

In considering the international situation as it affects the formulation of a National Nutrition Policy, this panel * * * made a number of worthwhile recommendations for consideration. These proposals range from institution means to increase food production in developing countries, through increased agricultural research efforts to achieving a reduction in the world's population.[1]

---

[1] Nutrition and the International Situation (NNP-2), hearing of June 19, 1974, pp. 277-9.

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