OFFICE OF CONGRESSIONAL ETHICS
UNITED STATES HOUSE OF REPRESENTATIVES

Report and Findings

Transmitted to the Committee on Standards of Official Conduct on July 30, 2010 and released publicly pursuant to H. Res. 895 of the 110th Congress as amended

July 2010
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REPORT
Review No. 10–5477

The Board of the Office of Congressional Ethics (the “Board”), by a vote of no less than four members, on July 23, 2010, adopted the following report and ordered it to be transmitted to the Committee on Standards of Official Conduct of the United States House of Representatives.

SUBJECT: Representative Robert B. Aderholt

NATURE OF THE ALLEGED VIOLATION: In 2009, Representative Robert B. Aderholt participated in a Congressional Delegation to Bosnia-Herzegovina, Belarus, Lithuania, and Greece. During the trip, he received a travel per diem for meals and incidental expenses with an approximate value of $941.00. A public statement attributed to Representative Aderholt indicated that he may have retained excess per diem allocated for meals and incidental expenses. In addition, these public statements indicate that he may have retained per diem during other trips.

If Representative Aderholt’s actual meal and incidental expenses for foreign travel were less than the per diem received and he did not return the excess per diem, he may have violated House Rule 10, clause 8; House Rule 23, clauses 1 and 2.

RECOMMENDATION: The Board recommends that the Committee on Standards of Official Conduct further Review the above allegations.

VOTES IN THE AFFIRMATIVE: 6

VOTES IN THE NEGATIVE: 0

MEMBER OF THE BOARD OR STAFF DESIGNATED TO PRESENT THIS REPORT TO THE COMMITTEE ON STANDARDS OF OFFICIAL CONDUCT: Leo Wise, Staff Director & Chief Counsel.
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FINDINGS OF FACT AND CITATIONS TO LAW

Review No. 10–5477

On July 23, 2010, the Board of the Office of Congressional Ethics (the “Board”) adopted the following findings of fact and accompanying citations to law, regulations, rules and standards of conduct (in italics). The Board notes that these findings do not constitute a determination of whether or not a violation actually occurred.

I. INTRODUCTION

1. The Rules of the 111th Congress were adopted by the U.S. House of Representatives on January 6, 2009. Rule 10, clause 8, provides that House Members and staff on official foreign travel receive reimbursement for their official expenses at the lesser of (1) the applicable per diem; or (2) the actual expenses incurred. The Rules of the 110th Congress included the identical provision.1 By this rule, Members of the House imposed on themselves a requirement that per diem in excess of actual expenses is to be returned. The Speaker of the House recently underscored this requirement and restated the rule that “[a]ny per diem provided to members or staff is intended to be expended only for official purposes related to the trip. Excess funds are to be returned to the Treasury.”2

2. During this Review, various committees which authorize foreign travel and the U.S. Department of State all informed the Office of Congressional Ethics (“OCE”) that many Members and staff use per diem properly, comply with the rule and return excess per diem. The House Committee on Foreign Affairs, the House Committee on Armed Services, the Commission Security and Cooperation in Europe, and the Bureau of Legislative Affairs of the U.S. Department of State each has staff responsible for collecting and recording the return of excess per diem from Members and staff. According to the officials, Members and staff routinely return excess per diem to these entities.3

3. Notwithstanding the rule and the compliance by many Members and staff, several Members claimed that it is common practice by some to use per diem for purposes other than official expenses and to retain excess per diem. While this practice may seem to be

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2 Letter from the Speaker of the House to House Committee Chairmen, dated May 13, 2010 (Exhibit 1 at 10–5477 _002).
3 Memorandum of Interview of Commission on Security and Cooperation in Europe Office Manager (“CSCE Office Manager MOF”) (Exhibit 2 at 10–5477 _006); Memorandum of Interview of House Committee on Foreign Affairs Travel Coordinator (Exhibit 3 at 10–5477 _009); and Memorandum of Interview of House Armed Services Committee Travel Coordinator (Exhibit 4 at 10–5477 _014).
consistent with the rationale for a per diem approach to covering travel expenses without need for itemized accounting, it nonetheless appears to be contrary to the rule the House adopted and with which many Members evidently do comply. The Board determined that fairness dictates upholding the standard stated in the rule and adhered to by many, rather than excusing a practice of noncompliance, however pervasive.

4. Representative Aderholt acknowledged publicly before the commencement of the OCE’s Review that he did not return per diem. During the Review, he acknowledged that he used per diem for expenses other than meals and incidentals, indicating that he had excess per diem.4

A. SUMMARY OF ALLEGATIONS

5. Based on the information presented before the Office of Congressional Ethics (“OCE”), there is substantial reason to believe that Representative Robert B. Aderholt may have violated House Rule 10, clause 8; House Rule 23, clauses 1 and 2, by retaining excess per diem when his actual meal and incidental expenses were less than the per diem that he received during various Congressional Delegation trips (“CODELs”).

B. JURISDICTIONAL STATEMENT

6. The allegations that were the subject of this Review concern Representative Aderholt, a Member of the United State House of Representatives from the 4th District of Alabama. The Resolution the United States House of Representatives adopted creating the OCE directs that, “[n]o review shall be undertaken . . . by the board of any alleged violation that occurred before the date of adoption of this resolution.” The House adopted this Resolution on March 11, 2008. Therefore, the conduct under Review occurred after March 11, 2008.

C. PROCEDURAL HISTORY

7. The OCE received a written request for a preliminary Review in this matter signed by at least two members of the Board on April 12, 2010. The preliminary Review commenced on April 13, 2010. The preliminary Review was scheduled to end on May 13, 2010.

8. At least three members of the Board voted to initiate a second-phase Review in this matter on May 11, 2010. The second phase Review commenced on May 14, 2010.5 The second-phase Review was scheduled to end on June 28, 2010.

9. The Board voted to extend the 45-day second-phase Review by an additional 14 days on June 21, 2010, as provided for under H. Res 895. Following the extension, the second-phase Review was scheduled to end on July 12, 2010.6

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5 According to the Resolution, the Board must vote on whether to conduct a second-phase Review in a matter before the expiration of the 30-day preliminary Review. If the Board votes for a second-phase, the second-phase begins when the preliminary Review ends. The second-phase Review does not begin on the date of the Board vote.

6 Id. at § 1(c)(2)(A)(ii) (2008).
10. Representative Aderholt submitted a written statement to the Board, under Rule 9(B) of the OCE’s Rules for the Conduct of Investigations, on July 21, 2010.7

11. The Board voted to refer the matter to the Committee on Standards of Official Conduct for further Review and adopted these findings on July 23, 2010.

12. This report and findings in this matter were transmitted to the Committee on Standards of Official Conduct on July 30, 2010.

D. SUMMARY OF INVESTIGATIVE ACTIVITY

13. The OCE requested documentary and testimonial information from the following sources:
   (1) Representative Aderholt;
   (2) Commission on Security and Cooperation in Europe ("CSCE");
   (3) CSCE Office Manager;
   (4) House Committee on Foreign Affairs;
   (5) House Committee on Foreign Affairs Travel Coordinator;
   (6) House Committee on Armed Services;
   (7) House Committee on Armed Services Travel Coordinator;
   (8) Bureau of Legislative Affairs of the United States Department of State; and
   (9) United States Air Force Congressional Liaison Office.

II. THERE IS SUBSTANTIAL REASON TO BELIEVE THAT REPRESENTATIVE ADERHOLT RECEIVED PER DIEM IN EXCESS OF HIS ACTUAL MEAL AND INCIDENTAL EXPENSES DURING CERTAIN CODELS AND RETAINED THE EXCESS PER DIEM

14. The Board recognizes that the per diem rule contained in House Rule 10, clause 8 is under the jurisdiction of the House Committee on Rules.

15. Based on the facts presented before the Board, the allegations in this Review also implicate House Rule 23, clauses 1 and 2, which are under the jurisdiction of the Committee on Standards of Official Conduct.

16. Regardless of which committee the House determines to appropriately address these issues, the OCE has jurisdiction to Review alleged violations of “any law, rule, regulation, or other standard of conduct applicable to the conduct of [a] Member, officer, or employee in the performance of his duties or the discharge of his responsibilities.”8

   A. APPLICABLE LAW, RULES, AND STANDARDS OF CONDUCT

   1. HOUSE RULES

   17. Pursuant to House Rule 10, clause 8(b):
       “The following conditions shall apply with respect to travel outside the United States or its territories or possessions . . . .

(2) A member or employee shall be reimbursed for the expenses of such individual for a day at the lesser of—
   (A) the per diem set forth in applicable Federal law; or
   (B) the actual, unreimbursed expenses (other than for transportation) incurred during that day."

18. Pursuant to House Rule 23, clause 2:
   “A Member, Delegate, Resident Commissioner, officer, or employee of the House shall adhere to the spirit and the letter of the Rules of the House and to the rules of duly constituted committees thereof.”

19. Pursuant to House Rule 23, clause 1:
   “A Member, Delegate, Resident Commissioner, officer, or employee of the House shall conduct himself at all times in a manner that shall reflect credibility on the House.”

2. FEDERAL TRAVEL REGULATION AND OTHER GUIDANCE


21. The “per diem allowance (also referred to as subsistence allowance) is a daily payment instead of reimbursement for actual expenses for lodging, meals, and related incidental expenses. The per diem allowance is separate from transportation expenses and other miscellaneous expenses.”

22. Lodging expenses include “expenses, except lodging taxes in the United States, for overnight sleeping facilities, baths, personal use of the room during daytime, telephone access fee, and service charges for fans, air conditioners, heaters, and fires furnished in the room when such charges are not included in the room rate.”

23. Meal expenses are “expenses for breakfast, lunch, dinner and related tips and taxes (specifically excluded are alcoholic beverage and entertainment expenses, and any expenses incurred for other persons).”

24. Incidental expenses are “(1) Fees and tips given to porters, baggage carriers, bellhops, hotel maids, stewards or stewardesses and others on ships, and hotel servants in foreign countries; (2) Transportation between places of lodging or business and places where meals are taken, if suitable meals cannot be obtained at the TDY site; and (3) Mailing cost associated with filing travel vouchers and payment of Government sponsored charge card billings.”

25. “Per Diem consists of two components: the lodging rate and the M&E. Per diem rates are established by the Department of State for foreign cities. The foreign per diem rates are established monthly by the Department of State based on actual reported costs of hotel, meals and incidental expenses in individual cities around the world. Therefore, routine expenses are usually well within the

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9 41 C.F.R. § 300–3.1 (emphasis added).
10 Id.
11 Id.
12 Id.
per diem rates and it is sufficient to authorize per diem payments based on those rates.”

26. Under the Federal Travel Regulation, the allocation of meals and incidental expenses (“M&IE”) rates that are used in making deductions from the M&IE are as follows: 15% for breakfast, 25% for lunch, 40% for dinner, and the remainder for incidental expenses. For example, if the M&IE for a specific city was $100 per day, it was allocated as $15 for breakfast, $25 for lunch, $40 for dinner, and $20 for incidental expenses.

27. According to The United States Department of State Bureau of Legislative Affairs Official Foreign Travel Guide published for the U.S. Congress, Members are advised the following:

<table>
<thead>
<tr>
<th>Questions and Answers</th>
</tr>
</thead>
<tbody>
<tr>
<td>Q: What do I do if I received more travel funds than I needed?</td>
</tr>
<tr>
<td>A: It depends. If you traveled on a per diem allowance (the set rates) you may keep any “excess” funds, though your authorizing committee may have their own specific rules. If you received funds in excess of that allowance (because actual costs were anticipated to exceed the allowance) you must itemize your expenses and reconcile any differences with the congressional office that authorized your travel. Unused per diem funds, authorized on an enhanced or actual cost basis, must be returned to the Department of State by personal check in U.S. dollars, made payable to the U.S. Treasury or to the Treasurer of the United States.</td>
</tr>
</tbody>
</table>

28. The House has adopted a general rule for all committees that per diem allowance (the set rates) in excess of actual expenses may not be retained.

B. REPRESENTATIVE ADERHOLT MADE PUBLIC STATEMENTS INDICATING THAT HE MAY HAVE RETAINED EXCESS PER DIEM

29. On March 2, 2010, the Wall Street Journal published an article entitled “Lawmakers Keep the Change.”

30. Statements attributed to Representative Aderholt in the article indicated that he may have retained excess per diem that he received during CODELs.

31. According to the article: “One lawmaker on the trip, Rep. Robert Aderholt (R. Ala.) said he didn’t return cash. ‘I don’t keep up with it penny for penny,’ he said.”

32. As described below, in his interview with the OCE, Representative Aderholt reiterated that he did not return per diem nor did he monitor precisely how it was spent.

C. REPRESENTATIVE ADERHOLT’S USE OF PER DIEM FOR EXPENSES OTHER THAN MEALS AND INCIDENTALS PROVIDES SUBSTANTIAL REASON TO BELIEVE THAT HE HAD EXCESS PER DIEM AND HE DID NOT RETURN EXCESS PER DIEM

33. Representative Aderholt told the OCE that he:

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13 United States Department of State Bureau of Legislative Affairs, Official Foreign Travel Guide for the U.S. Congress. (Exhibit 8 at 10–5477 _046).
14 41 C.F.R. § 301, Appendix B.
15 House Rule 10, clause 8.
17 Id.
18 Id.
19 Aderholt MOI (Exhibit 5 at 10–5477 _018–019)
a. does not recall receiving any instructions about restrictions on the use of per diem during CODELs; 19  
b. believed that per diem could be used for any expenses incurred during the CODELs; 20 and  
c. perceived the consequence of such expenditures was that he had less per diem to spend on his lodging, meals, and incidental expenses. 21

34. Representative Aderholt used the per diem for expenses other than lodging, meals, and incidentals.

35. Specifically, he used the per diem for gifts for family members, such as leather goods, t-shirts, dolls, and post cards. 22

36. In addition, Representative Aderholt’s wife attended certain CODELs and he appears to have allocated per diem to pay for meal and other expenses incurred on her behalf. In particular, he received several bills from military escorts for meal and other expenses incurred on his behalf and on behalf of his wife, which he paid using the per diem from the trip after returning from the relevant CODEL. 23

37. Spouses of Representatives may travel on CODELs, but must travel at no expense to the government. 24

38. Representative Aderholt’s use of the per diem for purposes other than his personal meals and incidental expenses suggests that his actual meal and incidental expenses were less than the per diem that he received.

39. As a result, there is substantial reason to believe that Representative Aderholt had excess per diem for certain CODELs.

D. ESTIMATES OF REPRESENTATIVE ADERHOLT’S MEAL AND INCIDENTAL EXPENSES PROVIDE SUBSTANTIAL REASON TO BELIEVE THAT HIS EXCESS PER DIEM WAS MORE THAN A DE MINIMIS AMOUNT FOR CERTAIN CODELs

40. Representative Aderholt told the OCE that he did not keep a complete record of expenses that he incurred on CODELs that he attended during the time period from March 2008 to May 2010. 25

41. Based on the information before the OCE, the exact amount of his meal and incidental expenses for each CODEL is unknown.

42. Consequently, the OCE must use an estimate of expenses to determine whether it appears that Representative Aderholt retained excess per diem that was more than a de minimis amount.

43. The OCE Board notes that the sole purpose of the estimated meal and incidental expenses is to determine if there is substantial reason to believe that the Member had excess per diem that was more than a de minimis amount. The estimates are not intended to be used to conclude the exact amount of any excess per diem that the Member may have retained.

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19 Id. at 10–5477 _018.
20 Id. at 10–5477 _017.
21 Id. at 10–5477 _018.
22 Id.
23 Id. at 10–5477 _019.
24 Letter from the Speaker of the House to the Secretary of State dated March 5, 2008 (Exhibit 9 at 10–5477 _049).
25 Aderholt MOI (Exhibit 5 at 10–5477 _018).
26 Id.
27 Id.
28 Id.
29 Letter from Representative Aderholt to Leo Wise, dated July 21, 2010 (Exhibit 7 at 10–5477_026). During this Review, Representative Aderholt provided the OCE with a bill for meal expenses that he received from a military escort following CODEL Inhofe in December 2008. The bill indicates that he has a balance of $120.82 of per diem remaining after his meal expenses and that this amount is owed to the U.S. Treasury. Representative Aderholt could not find a record of him returning this amount to the U.S. Treasury, but he submitted a check in this amount to the U.S. Treasury on July 20, 2010.
30 Aderholt MOI (Exhibit 5 at 10–5477_018).
atives and staff for various CODELs, which was returned to him by checks made payable to the U.S. Treasury.  

54. The Office Manager forwards the checks to a specific person at the U.S. Department of State who is responsible for receiving returns of excess per diem.

55. There is substantial reason to believe that Representative Aderholt had excess per diem for certain CODELs and he did not return per diem, even when there were procedures in place for him to return the per diem.

31 CSCE Office Manager MOI (Exhibit 2 at 10-5477_005).
56. Although, the available evidence does not establish the exact amount of actual expenses for Representative Aderholt’s CODELs, after estimating meal and incidental expenses, there is substantial reason to believe that Representative Aderholt retained excess per diem from the following CODELs:

<table>
<thead>
<tr>
<th>CODEL</th>
<th>DATE</th>
<th>M&amp;IE Per Diem 32</th>
<th>Estimated Expenses 33</th>
<th>Estimated Excess Per Diem</th>
</tr>
</thead>
<tbody>
<tr>
<td>CODEL Hastings to the United Kingdom, Kazakhstan, Pakistan, and Italy</td>
<td>Jun 27 to Jul 3, 2008</td>
<td>$1,108.00</td>
<td>$629.00</td>
<td>$459.00</td>
</tr>
<tr>
<td>CODEL Inhofe to Africa, Afghanistan, and the United Kingdom</td>
<td>Dec 2 to Dec 7, 2008</td>
<td>$435.00</td>
<td>$329.00</td>
<td>$106.00</td>
</tr>
<tr>
<td>CODEL Cardin to Bosnia, Lithuania, and Belarus</td>
<td>Jun 26 to Jul 3, 2009</td>
<td>$941.00</td>
<td>$428.00</td>
<td>$513.00</td>
</tr>
<tr>
<td>CODEL Cardin to Morocco, Spain, and Austria</td>
<td>Feb 12 to Feb 20, 2010</td>
<td>$1,280.00</td>
<td>$775.00</td>
<td>$505.00</td>
</tr>
<tr>
<td>Total</td>
<td></td>
<td>$3,764.00</td>
<td>$2,161.00</td>
<td>$1,583.00</td>
</tr>
</tbody>
</table>

1. CODEL HASTINGS

57. During CODEL Hastings to the United Kingdom, Kazakhstan, Pakistan, and Italy, Representative Aderholt received enhanced per diem for meals and incidental expenses in the amount of $1,108.00.34

58. According to the CODEL itinerary, at least five meals appear to have been provided at no cost to Representatives who attended the CODEL.35

59. Representative Aderholt’s meal and incidental expenses that were incurred are estimated on the Federal Travel Regulation allocation formula.36

60. The estimated amount of meals and incidental expenses is $649.00.

32 M&IE Per Diem calculated using travel itineraries; the monthly per diem rates established by the Office of Allowances, United States Department of State; and where applicable, travel vouchers and travel authorization letters.

33 Estimated expenses were calculated using the “Allocation of M&IE Rates to be Used in Making Deductions from the M&IE Allowance,” which lists the amount of per diem expected to be allocated for breakfast, lunch, dinner, and incidentals. 41 C.F.R. ch. 301 App. B.

34 See Letter from the Speaker of the House to the Secretary of State dated March 5, 2008 (Exhibit 9 at 10–5477_049); Itinerary for CODEL Hastings (June 28 to July 3, 2008) (Exhibit 10 at 10–5477_051–059); and monthly per diem rates established by the Office of Allowances, United States Department of State <available at http://aoprals.state.gov/web920/per_diem.asp>.


36 See 41 C.F.R. ch. 301, App. B.
61. Accordingly, the estimated excess per diem is $459.00.

<table>
<thead>
<tr>
<th>Meals &amp; Incidentals</th>
<th>Jun 27</th>
<th>Jun 28</th>
<th>Jun 29</th>
<th>Jun 30</th>
<th>Jul 1</th>
<th>Jul 2</th>
<th>Jul 3</th>
</tr>
</thead>
<tbody>
<tr>
<td>Breakfast</td>
<td>≅ $35</td>
<td>≅ $24</td>
<td>Hosted</td>
<td>Hosted</td>
<td>Hosted</td>
<td>$19</td>
<td>$0.00</td>
</tr>
<tr>
<td>Lunch</td>
<td>≅ $58</td>
<td>≅ $39</td>
<td>≅ $39</td>
<td>Hosted</td>
<td>Hosted</td>
<td>$32</td>
<td>---</td>
</tr>
<tr>
<td>Dinner</td>
<td>≅ $92</td>
<td>≅ $63</td>
<td>Hosted</td>
<td>Hosted</td>
<td>Hosted</td>
<td>$52</td>
<td>---</td>
</tr>
<tr>
<td>Incidentals</td>
<td>≅ $46</td>
<td>≅ $31</td>
<td>≅ $31</td>
<td>≅ $31</td>
<td>≅ $31</td>
<td>≅ $26</td>
<td>$0.00</td>
</tr>
</tbody>
</table>

M&IE Received $1,108.00
Estimated for Additional M&IE ≅ $649.00
Estimated Excess Per Diem ≅ $459.00

62. There is substantial reason to believe that Representative Aderholt had excess per diem that he did not return to the U.S. Treasury.

2. CODEL INHOFE

63. During CODEL Inhofe to Africa, Afghanistan, and the United Kingdom, Representative Aderholt received an enhanced per diem for meals and incidental expenses in the amount of $435.00. 37

64. According to an expense sheet that the military escort (U.S. Air Force) provided, three meals were provided at no cost to Representative Aderholt. 38

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37 Itinerary for CODEL Inhofe (December 2 to December 7, 2008) (Exhibit 11 at 10–5477_061–064); and Expense Sheet to Representative Aderholt for CODEL Inhofe (Exhibit 12 at 10–5477_066).

38 Expense Sheet to Representative Aderholt for CODEL Inhofe (Exhibit 12 at 10–5477_066).
65. The military escort, sent the expense sheet to Representative Aderholt for the remaining meals. The total meal expense is $314.18.

<table>
<thead>
<tr>
<th>Expense Sheet</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Per Diem</strong></td>
</tr>
<tr>
<td>Nigeria - $132</td>
</tr>
<tr>
<td>Ethiopia (includes UK) - $303</td>
</tr>
<tr>
<td><strong>Total Per Diem</strong> - $435</td>
</tr>
<tr>
<td><strong>Itinerary</strong></td>
</tr>
<tr>
<td>2 Dec - Enroute</td>
</tr>
<tr>
<td>- Lunch (aircraft): $7.85</td>
</tr>
<tr>
<td>3 Dec - Nigeria</td>
</tr>
<tr>
<td>- Breakfast (aircraft): $7.85</td>
</tr>
<tr>
<td>- Lunch (hotel-Nigeria): $24.84</td>
</tr>
<tr>
<td>- Dinner (hotel-Nigeria): $0 No charge</td>
</tr>
<tr>
<td>4 Dec - Nigeria / Rwanda / Ethiopia</td>
</tr>
<tr>
<td>- Breakfast (aircraft): $7.85</td>
</tr>
<tr>
<td>- Lunch (aircraft): $7.85</td>
</tr>
<tr>
<td>- Dinner (hotel-Ethiopia): $85.50</td>
</tr>
<tr>
<td>5 Dec - Ethiopia / Uganda / Qatar</td>
</tr>
<tr>
<td>- Breakfast (hotel-Ethiopia): $23.50</td>
</tr>
<tr>
<td>- Lunch (aircraft): $7.85</td>
</tr>
<tr>
<td>- Snack (Uganda): $50.00</td>
</tr>
<tr>
<td>- Dinner (aircraft): $7.85</td>
</tr>
<tr>
<td>6 Dec - Qatar / Afghanistan / Kuwait / UK</td>
</tr>
<tr>
<td>- Breakfast (Al Udeid): $0 No charge</td>
</tr>
<tr>
<td>- Lunch (aircraft): $0 No charge</td>
</tr>
<tr>
<td>- Dinner (aircraft): $7.85</td>
</tr>
<tr>
<td>7 Dec - US / DC</td>
</tr>
<tr>
<td>- Lodging (Millennium): $48.25</td>
</tr>
<tr>
<td>- Breakfast (Millennium): $11.44</td>
</tr>
<tr>
<td>- Lunch (aircraft): $7.85</td>
</tr>
<tr>
<td>- Dinner (aircraft): $7.85</td>
</tr>
<tr>
<td><strong>Expenses</strong></td>
</tr>
<tr>
<td>Nigeria: $56.24</td>
</tr>
<tr>
<td>Ethiopia: $74.70</td>
</tr>
<tr>
<td>United Kingdom: $83.24</td>
</tr>
<tr>
<td><strong>Total:</strong> $314.18</td>
</tr>
<tr>
<td>Owed to AF: $205.18 - $18.00 (owed back by AF) = $187.18</td>
</tr>
<tr>
<td>Owed to US Treasury: $120.82</td>
</tr>
</tbody>
</table>

66. The amount of per diem for meals and incidental expenses remaining after the meal expenses is $120.82.

67. The Air Force expense sheet indicates that the excess per diem of $120.82 is owed to the U.S. Treasury. Representative Aderholt is uncertain if he paid the excess per diem to the U.S. Treasury, but he searched and did not produce any record for a U.S. Treasury payment. As a result of this Review, Representative
Aderholt submitted a check in the amount of $120.82 to the U.S. Treasury on July 20, 2010.\(^{39}\)

68. Representative Aderholt may have incurred incidental expenses in addition to those in the Air Force expenses sheet. These expenses can be estimated based on the Federal Travel Regulation allocation formula.\(^{40}\)

69. The estimated amount of additional incidental expenses is $63.00.

70. Accordingly, the estimated excess per diem is $106.00. The OCE Board acknowledges that this estimated amount of excess per diem is lower than the $120.82 that the military escort indicated is excess per diem, as the OCE’s estimate accounts for incidental expenses that the military escort did not include.

\[
\begin{array}{|l|c|c|c|c|c|c|c|}
\hline
\text{Meals \\ Incidentals} & \text{Dec 1} & \text{Dec 2} & \text{Dec 3} & \text{Dec 4} & \text{Dec 5} & \text{Dec 6} & \text{Dec 7} \\
\hline
\text{Breakfast} & --- & $7.85 \text{ In flight} & Billed & Billed & Billed & Hosted & Billed \\
\hline
\text{Lunch} & --- & Billed & Billed & Billed & Billed & Hosted & Billed \\
\hline
\text{Dinner} & $7.85 \text{ In flight} & Hosted & Hosted & Billed & Billed & Billed & Billed \\
\hline
\text{Incidentals} & $0.00 & \equiv $26 & $0.00 & \equiv $16 & $0.00 & \equiv $23 & $0.00 \\
\hline
\end{array}
\]

M&E Received $435.00

Billed Meals\(^{41}\) $265.93

Estimated for Additional M&E \equiv $63.00

Estimated Excess Per Diem \equiv $106.00

71. There is substantial reason to believe that Representative Aderholt had excess per diem for CODEL Inhofe that he did not return to the U.S. Treasury.

3. CODEL CARDIN (2009)

72. During CODEL Cardin to Bosnia, Lithuania, and Belarus, Representative Aderholt received an enhanced per diem for meals and incidental expenses in the amount of $941.00.\(^{42}\)

73. Representative Aderholt’s wife attended the CODEL. Per diem is only for a Representative’s personal lodging, meals, and in-

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\(^{39}\)Letter from Representative Aderholt to Leo Wise, dated July 21, 2010 (Exhibit 7 at 10–5477_025–026).

\(^{40}\)See 41 C.F.R. ch. 301, App. B.

\(^{41}\)Estimate does not include costs for trip supplies, hospitality rooms, tips, refreshments, and transaction fees that may have been covered by the military at no cost to the Member.

\(^{42}\)See Letter from the Speaker of the House to the Secretary of State dated June 19, 2009 (Exhibit 13 at 10–5477_068–069; Itinerary for CODEL Cardin (June 26 to July 3, 2009) (Exhibit 14 at 10–5477_071–079); and monthly per diem rates established by the Office of Allowances, United States Department of State <available at http://aoprals.state.gov/web920/per_diem.asp>.\)
accidental expenses and cannot be used for expenses incurred on behalf of a Representative’s spouse.

74. According to the itinerary for CODEL Cardin, at least fourteen meals appear to have been provided at no cost to Representatives who attended the eight-day trip.43

75. Following the CODEL, Representative Aderholt owed the military escort $233.71 for meals and other expenses that were incurred on behalf of Representative Aderholt and his wife.44 A check in that amount from his personal bank account was sent to the escort, Lt. Mitchell McGuffie, dated July 22, 2009.

76. Representative Aderholt does not know the amount of expenses included within the $233.71 that were incurred on behalf of his wife. Based on expenses for his wife for CODEL Cardin (2010) below, a reasonable estimate is that half of these expenses were for her, i.e., $116.86.

77. Representative Aderholt may have incurred meal and incidental expenses in addition to those owed to the military escort. These expenses are estimated on the Federal Travel Regulation allocation formula45 and the schedule for meals on the travel itinerary that appear to have been provided at no cost to Representatives traveling on the CODEL.

78. The estimated amount of additional meal and incidental expenses is $311.00.

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43 Itinerary for CODEL Cardin (June 26 to July 3, 2009) (Exhibit 14 at 10–5477 _071–079).
44 Aderholt MOI (Exhibit 5 at 10–5477 _019).
45 See 41 C.F.R. ch. 301, App. B.
79. Accordingly, the estimated excess per diem is $513.00.

<table>
<thead>
<tr>
<th>Meals &amp; Incidents</th>
<th>Jun 26</th>
<th>Jun 27</th>
<th>Jun 28</th>
<th>Jun 29</th>
<th>Jun 30</th>
<th>Jul 1</th>
<th>Jul 2</th>
<th>Jul 3</th>
</tr>
</thead>
<tbody>
<tr>
<td>Breakfast</td>
<td>---</td>
<td>$7.75</td>
<td>Hosted</td>
<td>Hosted</td>
<td>Hosted</td>
<td>Hosted</td>
<td>Hosted</td>
<td>Hosted</td>
</tr>
<tr>
<td>Lunch</td>
<td>---</td>
<td>≈ $35.00</td>
<td>Hosted</td>
<td>Hosted</td>
<td>Hosted</td>
<td>Hosted</td>
<td>$7.75 in flight</td>
<td>Hosted</td>
</tr>
<tr>
<td>Dinner</td>
<td>$7.75 in flight</td>
<td>≈ $57.00</td>
<td>Hosted</td>
<td>Hosted</td>
<td>$7.75 in flight</td>
<td>Hosted</td>
<td>Hosted</td>
<td>$7.75 in flight</td>
</tr>
<tr>
<td>Incidents</td>
<td>≈ $0.00</td>
<td>≈ $28.00</td>
<td>≈ $32.00</td>
<td>≈ $32.00</td>
<td>≈ $32.00</td>
<td>≈ $32.00</td>
<td>$0.00</td>
<td></td>
</tr>
</tbody>
</table>

M&E Received $941.00
Billed Meals 46 $116.86
Estimated for Additional M&E = $311.00
Estimated Excess Per Diem = $513.00

80. There is substantial reason to believe that Representative Aderholt had excess per diem for CODEL Cardin that he did not return to the U.S. Treasury.

4. CODEL CARDIN (2010)

81. During CODEL Cardin to Morocco, Spain, and Austria, Representative Aderholt received per diem for meals and incidental expenses in the amount of $1,280.00. 47

82. Representative Aderholt’s wife attended the CODEL. Per diem is only for a Representative’s personal lodging, meals, and incidental expenses and cannot be used for expenses incurred on behalf of a Representative’s spouse.

83. According to the itinerary for CODEL Cardin, at least thirteen meals appear to have been provided at no cost to Representatives who attended the nine-day trip.

84. Following the CODEL, Representative Aderholt owed the military escort $569.18 for meal and other expenses that were incurred on behalf of Representative Aderholt and his wife. Two checks from his personal bank account were sent to the escort, Lt. Mitchell McGuffie, both dated March 8, 2010.

46. Estimate does not include costs for trip supplies, hospitality rooms, tips, refreshments, and transaction fees that may have been covered by the military at no cost to the Member.

47. See Itinerary for CODEL Cardin (February 12 to February 20, 2010) (Exhibit 17 at 10–5477.088–0941); and monthly per diem rates established by the Office of Allowances, United States Department of State <available at http://aoprals.state.gov/web920/per_diem.asp>.
85. One check was in the amount of $292.74, and the memo line reads “C. Aderholt Codel Cardin.”

86. The second check was in the amount of $276.44, and the memo line reads “R. Aderholt Codel Cardin.”

87. Representative Aderholt told the OCE that he believes the separate checks may be for expenses incurred on behalf of his wife who attended the trip (Caroline Aderholt) and expenses incurred on his behalf.

88. Representative Aderholt may have incurred meal and incidental expenses in addition to those owed to the military escort. These expenses are estimated on the Federal Travel Regulation allocation formula and the schedule for meals on the travel itinerary that appear to have been provided at no cost to the Representative.

89. The estimated amount of additional meal and incidental expenses is $499.00.

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48 Check from Robert B. Aderholt and Caroline M. Aderholt to Lt. Mitchell McGuffie in the amount of $292.74, dated March 8, 2010 (Exhibit 17 at 10–5477 _094).
49 Check from Robert B. Aderholt and Caroline M. Aderholt to Lt. Mitchell McGuffie in the amount of $276.44, dated March 8, 2010 (Exhibit 17 at 10–5477 _093).
50 Aderholt MOI (Exhibit 5 at 10–5477 _019).
51 See 41 C.F.R. § 301, Appendix B.
90. Accordingly, the estimated excess per diem is $505.00.

<table>
<thead>
<tr>
<th>Meals &amp; Incidents</th>
<th>Feb 12</th>
<th>Feb 13</th>
<th>Feb 14</th>
<th>Feb 15</th>
<th>Feb 16</th>
<th>Feb 17</th>
<th>Feb 18</th>
<th>Feb 19</th>
<th>Feb 20</th>
</tr>
</thead>
<tbody>
<tr>
<td>Breakfast</td>
<td>---</td>
<td>≈ $24</td>
<td>Hosted</td>
<td>Hosted</td>
<td>≈ $24</td>
<td>Hosted</td>
<td>Hosted</td>
<td>Hosted</td>
<td>Hosted</td>
</tr>
<tr>
<td>Lunch</td>
<td>---</td>
<td>≈ $40</td>
<td>≈ $37</td>
<td>Hosted</td>
<td>Hosted</td>
<td>Hosted</td>
<td>Hosted</td>
<td>Hosted</td>
<td>---</td>
</tr>
<tr>
<td>Dinner</td>
<td>Hosted</td>
<td>Hosted</td>
<td>Hosted</td>
<td>Hosted</td>
<td>Hosted</td>
<td>≈ $87</td>
<td>Hosted</td>
<td>Hosted</td>
<td>---</td>
</tr>
<tr>
<td>Incidentals</td>
<td>$0.00</td>
<td>≈ $32</td>
<td>≈ $29</td>
<td>≈ $32</td>
<td>≈ $32</td>
<td>≈ $43</td>
<td>≈ $43</td>
<td>≈ $43</td>
<td>$0.00</td>
</tr>
</tbody>
</table>

M&E Received: 1,280.00

Billed Meals: $276.44

Estimated for Additional M&E: ≈ $499.00

Estimated Excess Per Diem: ≈ $505.00

91. There is substantial reason to believe that Representative Aderholt had excess per diem for CODEL Cardin that he did not return to the U.S. Treasury.

III. CONCLUSION

92. Pursuant to House Rule 10, clause 8, House Members imposed on themselves a restriction on the use of per diem for foreign travel. Specifically, House Members and staff may receive reimbursement for expenses that is the lesser of: (1) the applicable per diem; or (2) actual expenses.

93. Pursuant to House Rule 23, clause 2, House Members must adhere to the spirit and the letter of the rules. Accordingly, House Rule 10, clause 8, requires the return to the U.S. Treasury of any per diem that a Member receives that is in excess of the Member’s actual expenses.

94. Pursuant to House Rule 23, clause 1, House Members must conduct themselves at all times in a manner that shall reflect credibility on the House. Representative Aderholt’s public statements indicate that he may have retained excess per diem. As a result, if there is a violation, it implicates House Rule 23, clause 1 because it may be considered flagrant.53

95. Based on the information available to the OCE during this Review, Representative Aderholt’s meals and incidental expenses were less than the per diem he received to cover these expenses during the following CODELs: CODEL Inhofe; CODEL Wasserman Schultz; CODEL Cardin (2009); and CODEL Cardin (2010).

96. Based on the information available to the OCE during this Review, Representative Aderholt did not return any excess per diem for meal and incidental expenses. Therefore, there is substan-

52 Estimate does not include costs for trip supplies, hospitality rooms, tips, refreshments, and transaction fees that may have been covered by the military at no cost to the Member.

tial reason to believe that he may have violated House Rule 10, clause 8; House Rule 23, clauses 1 and 2.

97. For these reasons, the Board recommends that the Committee on Standards of Official Conduct further Review the above described allegations concerning Representative Aderholt.

IV. INFORMATION THE OCE WAS UNABLE TO OBTAIN

98. The OCE requested information from the U.S. Department of State concerning letters of authorization for certain CODELs and records of Representative Aderholt returning excess per diem. The U.S. Department of State was cooperative with retrieving the information but was unable to acquire proper authorization to release the documents to the OCE before the end of this Review.

99. The OCE requested information from the U.S. Air Force Congressional Liaison Office concerning meal and other expenses incurred on behalf of Representative Aderholt and reimbursed by Representative Aderholt. The U.S. Air Force Congressional Liaison Office was cooperative with discussing the information with OCE staff but was unable to acquire proper authorization to release the documents to the OCE before the end of this Review.
May 13, 2010

The Honorable Ike Skelton, Chairman
House Committee on Armed Services
2121 Rayburn HOB
Washington, D.C. 20515

Dear Mr. Chairman:

Following our recent conversation at the Chairmen’s meeting, I would like to provide you with the following restatement of rules concerning the authorization by Chairmen of travel by Members and staff:

- A Member of the committee seeking authorization to travel for oversight purposes must do so in writing to the Chairman. An itinerary of the proposed trip must be included, as well as a statement describing the purpose of the travel. Should commercial travel be contemplated, the estimated cost of airline tickets as provided by CAIO must also be included;

- For all Members and staff, international or domestic official travel via commercial air may only be booked in coach/economy class consistent with Executive Branch guidelines. Requests for exceptions to this policy due to special circumstances should be submitted in writing to the Office of Interparliamentary Affairs prior to commencement of the travel. As a general rule, business-class accommodations will only be authorized if the scheduled flight time is in excess of 14 hours, consistent with rules established by the Departments of Defense and State;

- Any per diem provided to Members or staff is intended to be expended only for official purposes related to the trip. Excess funds are to be returned to the Treasury;

- Requests for enhanced per diem must explain the justification for the request and must be submitted by the Member leading the delegation to the Office of Interparliamentary Affairs prior to departure. Executive Branch guidelines will apply to enhanced per diem;

- Foreign travel should be authorized only when it is necessary to facilitate the work of the Committee;
• Chairman may authorize travel only for Members and staff of their committee. Spouses of Members may travel when necessary for protocol purposes only and at no cost to the federal government. Staff support for travel must be requested with the authorization to travel, and staff support must be provided by committee staff only. Personal staff is not authorized to travel and should not be added to Committee staff for the primary purpose of qualifying for status as Committee employees.

• If a Member of the committee does not have a spouse, an adult child (18 years of age and older) of the Member may be authorized to travel when necessary for protocol purposes only and on the same basis as a spouse.

• If a Member of the committee has a spouse, but the spouse is unavailable for travel, authorization for an adult child (18 years of age and older) of the Member to travel with the Member may be given on the same basis as a spouse.

• Per Department of Defense policy, committee or leadership letters requesting additional travelers should contain the travelers name and signify their relationship (spouse, adult child) to the Member they are accompanying.

• All travel must be led by a Majority party Member of the committee and efforts to ensure that the travel is bipartisan must be documented.

• The availability of Department of Defense aircraft to support congressional travel is extremely limited. A bipartisan, minimum number of Members, varying by the type of aircraft assigned, will be required. Requests for Department of Defense aircraft must be made through the Office of Interparliamentary Affairs. Committees should not contact the Department of Defense directly.

• Member travel is to be conducted only during times when the House is not in session and is not to interfere with representational responsibilities.

• Committees must file, on a quarterly basis with the Clerk of the House, reports disclosing all expenditures for travel and the purpose of those expenditures.

Please contact the Office of Interparliamentary Affairs at ext. 6 800-2 with any questions or concerns. The staff is available to provide guidance regarding travel matters.

Thank you for your attention to this matter.

best regards,

NANCY PELOSI
Speaker of the House
EXHIBIT 2
CONFIDENTIAL

Subject to the Non-disclosure Provisions of H. Res. 895 of the 110th Congress as Amended

OFFICE OF CONGRESSIONAL ETHICS
UNITED STATES HOUSE OF REPRESENTATIVES

MEMORANDUM OF INTERVIEW

IN RE: Commission on Security and Cooperation in Europe Office Manager
REVIEW Nos.: 10-0754, 10-1170, 10-5477, 10-6264, 10-7960; and 10-8483
DATE: June 3, 2010
LOCATION: Office of Congressional Ethics
425 3rd Street, SW
Washington, DC 20515
TIME: 3:30 p.m. to 4:10 p.m. (approximately)
PARTICIPANTS: Kedric L. Payne
Elizabeth A. Horton
Marlene M. Kaufman, General Counsel, Commission on Security and Cooperation in Europe

SUMMARY: The Commission on Security and Cooperation in Europe ("CSCE") Office Manager was interviewed pursuant to Review Nos. 10-0754, 10-1170, 10-5477, 10-6264, 10-7960; and 10-8483. We requested an interview with the CSCE Office Manager (the "witness") and he consented to an interview. The witness made the following statements in response to our questioning:

1. The witness was given an 18 U.S.C. § 1001 warning and consented to an interview. He signed a written acknowledgement of the warning, which will be placed in the case file in this review.

2. As the CSCE Office Manager, the witness is the trip coordinator. His duties include preparing authorization letters for travel, working with Congressional Travel Office of the U.S. Department of State, and corresponding with the relevant U.S. Embassies.

3. He also prepared and filed the foreign travel disclosure reports with the Clerk of the House of Representatives following CODELs. Information in these reports included the House Members who traveled, dates of travel, and countries visited.

4. In addition, the reports include information on the amount of per diem received and if excess per diem was returned.

5. The witness collected checks payable to the U.S. Treasury from anyone returning per diem and he gave the checks to the U.S. Department of State.
CONFIDENTIAL

Subject to the Nondisclosure Provisions of H. Res. 895 of the 110th Congress as Amended

6. He provided the checks to the individual in the U.S. Department of State who was responsible for collecting returned per diem. He identified this person as Constance Austin.

7. The witness explained that enhanced per diem, as much as an additional $50 per day, was provided to those traveling, if requested by a Member in an authorization letter. Such requests are typically approved. Out of the various Congressional Delegations ("CODELs") and Staff Delegations ("STAFFDELs") where he has been involved, the witness estimated that less than half had an enhanced per diem.

8. The witness believes that the per diem is to be used by Members for their official expenses, such as meals and incidentals. Examples of incidentals are cabs from the airport to the hotel.

9. The witness does not provide any guidance to Members on how to use per diem. Although, his personal reading of the law is that it does not specifically state that unused per diem should be returned, he does not give any guidance to Members or staff about a requirement to return per diem.

10. House Members and staff return unused per diem. He roughly estimated that 35% or 40% returned unused per diem.

11. For CODEL Cardin to Kazakhstan, Italy, and the United Kingdom from June 27 to July 3, 2008, he does not believe that any House Members or staff returned any unused per diem.

12. For CODEL Hastings to Bosnia and Herzegovina, and Lithuania from June 26 to July 3, 2009, the witness does not believe that any House Members or staff returned any unused per diem.

I certify that this memorandum contains all pertinent matter discussed with the witness on June 3, 2010.

Kedric L. Payne
Investigative Counsel

MOI – Page 2 of 2

OFFICE OF CONGRESSIONAL ETHICS

10-5477_006
EXHIBIT 3
CONFIDENTIAL

Subject to the Non-disclosure Provisions of H. Res. 895 of the 110th Congress as Amended

OFFICE OF CONGRESSIONAL ETHICS
UNITED STATES HOUSE OF REPRESENTATIVES

MEMORANDUM OF INTERVIEW

IN RE: House Committee on Foreign Affairs Travel Coordinator
REVIEW No.: 10-0754, 10-1170, 10-5477, 10-6264, 10-7960; and 10-8483
DATE: June 2, 2010
LOCATION: 2170 Rayburn HOB
Washington, DC 20515
TIME: 2:00 p.m. to 2:45 p.m. (approximately)
PARTICIPANTS: Kedric L. Payne
Elizabeth A. Horton
Daniel Silverberg, Senior Deputy Counsel, House Committee on Foreign Affairs

SUMMARY: The Travel Coordinator for the House Committee on Foreign Affairs (the “witness”) was interviewed pursuant to Review Nos. 10-0754, 10-1170, 10-5477, 10-6264; 10-7960; and 10-8483. We requested an interview with the witness and she consented to an interview. The witness made the following statements in response to our questioning:

1. The witness was given an 18 U.S.C. § 1001 warning and consented to an interview. She signed a written acknowledgement of the warning, which will be placed in the case file in this review.

2. The witness has been the Travel Coordinator for the Committee for approximately one year and two months.

3. Prior to her employment with the Committee, she was an intern with the Committee.

4. As Travel Coordinator, she is a liaison between the United States Department of State (“State Department”) Travel Office and the Committee. She handles correspondence to the relevant U.S. Embassies. She also creates post-trip travel reports.

5. There are two reporting requirements. First, reports are created within fourteen days that a Member of Congress or staff returns from a trip. The report includes lodging receipts and per diem receipts. Second, quarterly travel reports are filed with the Clerk of the House of Representatives.

6. Prior to Speaker Nancy Pelosi’s restatement of the travel rooms in May 2010, the Committee always requested enhanced per diem for Member travel. Enhanced per diem is now approved by the Inter-Parliamentary Affairs Office.

MOI – Page 1 of 3

OFFICE OF CONGRESSIONAL ETHICS

10-5477_008
CONFIDENTIAL

Subject to the Non-disclosure Provisions of H. Res. 895 of the 110th Congress as Amended

7. The Committee does not provide written or oral guidance to Members of Congress about how per diem should be used. The witness believes that it is understood among Members that per diem is for meals and incidental expenses, such as transportation. She also believes that it is understood that per diem is not to be used for gifts and souvenirs.

8. The witness based her understanding of the use of per diem on information that the State Department published on its website.

9. After returning from foreign travel, Members and staff are to provide her with all hotel receipts, per diem receipts, and checks to the U.S. Treasury for any unused per diem. The witness emails Members and staff to request this information from Members and staff.

10. Prior to foreign trip, she sends an email to those who are traveling who may not be familiar with the information that she will need following the trip. The email explains that she will need hotel receipts, per diem receipts, and checks to the U.S. Treasury for any unused per diem. However, most Members who travel are familiar with what is required after a trip and therefore she does not send them an email.

11. Any checks from Members or staff to the U.S. Treasury for unused per diem was retained in the Committee files. Therefore, if no such checks were produced in response to the OCE’s Request for Information about CODEL Engel, it is reasonable to conclude that no such checks exist.

12. The report that is completed by Members for the Committee after they return from foreign travel is called a Form 11C. Form 11C notes the amount of per diem that the Member received and if any unused per diem was returned.

13. The witness explained that after CODEL Engel in February 2009, Congressman Elliot L. Engel Form submitted the 11C form twice. The first form was dated March 1, 2009 (HFAC 0024), but was amended by a form dated October 1, 2009 (HFAC 0315). The amount of per diem issued for travel to Jamaica was changed in the second form.

14. The witness explained that the Form 11C is the form that is received within 14 days after the Member has returned from the trip. This Form is used to complete the quarterly travel report that is sent to the Clerk of the House.

15. The per diem amount that was listed in the quarterly report is equal to the amount of the per diem issued to a Member or staff minus the amount of unused per diem returned.

16. The witness estimated that approximately 50% of travelers returned unused per diem. She also notes that staff usually returns per diem at a higher rate than Members.
CONFIDENTIAL

Subject to the Nondisclosure Provisions of H. Res. 895 of the 110th Congress as Amended

17. With respect to Representative Engel’s letter to Chairman Howard Berman, dated February 12, 2009, requesting representational funds for several receptions (HFAC 0097), the witness states that such requests are rare and happen less than 10% of the time.

This memorandum was prepared on June 9, 2010, based on the notes that the OCE staff prepared during the interview with the witness on June 2, 2010. I certify that this memorandum contains all pertinent matter discussed with the witness on June 2, 2010.

Kedric L. Payne
Investigative Counsel
EXHIBIT 4
CONFIDENTIAL

Subject to the Non-disclosure Provisions of H. Res. 895 of the 110th Congress as Amended

OFFICE OF CONGRESSIONAL ETHICS
UNITED STATES HOUSE OF REPRESENTATIVES

MEMORANDUM OF INTERVIEW

IN RE: House Committee on Armed Services Travel Coordinator
REVIEW Nos.: 10-0754; 10-1170; 10-5477; 10-6264; 10-7960; and 10-8483
DATE: June 8, 2010
LOCATION: 2117A Rayburn HOB
Washington, DC 20515
TIME: 11:00 a.m. to 11:40 (approximately)
PARTICIPANTS: Kedric L. Payne
Elizabeth A. Horton
Paul Lewis, General Counsel, House Committee on Armed Services

SUMMARY: The House Committee on Armed Services Travel Coordinator (the "witness") was interviewed pursuant to Review Nos. 10-0754; 10-1170; 10-5477; 10-6264; 10-7960; and 10-8483. We requested an interview with the witness and she consented to an interview. The witness made the following statements in response to our questioning:

1. The witness was given an 18 U.S.C. § 1001 warning and consented to an interview. She signed a written acknowledgement of the warning, which will be placed in the case file in this review.

2. The witness has been a Professional Staff member with the Committee since February of 2005.

3. Prior to her employment with the Committee, she worked in the personal office of Representative Helms from 2001-2005.

4. Prior to working for Representative Helms, she worked as a Staff Assistant with the Committee from 1995 - 2001.

5. As a Professional Staff member, she handles all financial and human resource issues, including payroll benefits as well as domestic and foreign travel matters.

6. She handles all correspondence related to travel, she generates/processes letters of authorization for the Committee, and prepares quarterly travel reports tracking per diem.

7. She keeps everything related to travel in individual files.

MOI – Page 1 of 4

OFFICE OF CONGRESSIONAL ETHICS

10-5477_012
CONFIDENTIAL

Subject to the National Security Provisions of H. Res. 895 of the 110th Congress as Amended

8. She vets all trips, determining the purpose of the trip and who will be traveling.

9. If the trip is for foreign travel, she drafts a letter to the State Department and if the trip is domestic, she drafts a letter to the Department of Defense.

10. Travel must be bi-partisan.

11. The authorization letters are signed by the Chair of the Committee.

12. Once the trip is authorized, the State Department will release per diem funds for the travel. There is no per diem issued for domestic travel.

13. The escort officers help generate the itinerary for trips and normally issue the per diem to Members once they reach their destination. Occasionally, the per diem was issued prior to the trip.

14. Members must sign for the per diem. Receipts for per diem are required to be turned in to her at the end of the trip.

15. Staff may collect per diem and lodging receipts for the Member and submit them to her. She also gets information regarding lodging and per diem amounts from the State Department.

16. All receipts for per diem must be accounted for in the quarterly travel reports she prepared.

17. Often, she had to call Member offices and the State Department for missing receipts. She stated that collecting receipts was like “herding cats.”

18. Members are not required to submit receipts for meals and incidentals. It is up to the individual Member as to how the per diem for meals and incidental expenses are spent.

19. In many instances the cost of the hotel accommodations are higher than the allotted cost and, therefore, will be paid for directly by the State Department.

20. Members are highly encouraged to give any unused per diem back to the U.S. Treasury.

21. Members do not receive any formal guidance on per diem use; any guidance is by word of mouth.

22. The meals and incidental expenses (M&IE) is to be used for meals, lost luggage, medicine, toiletries, laundry, entry fees, etc.

23. She is not aware if Members spend the per diem on souvenirs because they are not required to submit receipts for the M&IE items.
24. According to the witness, Members spend the per diem on what they want.

25. She has never been asked to define “incidental” to a Member. She considers incidentals to include lost luggage, medicine, and toiletries.

26. She provided the Members with a breakdown of the itinerary for each country visited, which included the dates of travel in each country along with the amount of per diem issued for each country.

27. She requested that any unused per diem be attributed to the country for which the per diem was issued.

28. The Committee does not authorize enhanced per diems. The practice was stopped four years ago.

29. Enhanced per diem was generally for hotel costs that are higher than the government rate.

30. She always asked for the enhanced per diem to be returned if it was not spent on the lodging fee.

31. Because most trips have hotel costs that exceed the government rate, the lodging for the trips are paid by the State Department.

32. If a Member spends more than the per diem and has kept receipts of all expenditures, the Member can seek additional reimbursement from the State Department.

33. She has not had a Member seek additional reimbursement in the past four years.

34. She does not require Members to submit any receipts for the allotted per diem. It is up to the individual Member as to how the per diem is spent.

35. Members are highly encouraged by “word-of-mouth” to return any unused per diem. There is no formalized guidance regarding unused per diem.

36. She is not aware if any Members spend their per diem on souvenirs.

37. For travel to Iraq, Members are not given per diem because they eat in the mess. Meetings for such trips are not listed on any itinerary because they are a close hold. A Member may be able to go to McDonald’s.

38. All trips to areas of operation are unique.

39. Escort officers will prepare per diem reports for her at times. Not all of the services have the same process. The Marines for instance are very efficient.
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Subject to the Non-disclosure Provisions of H. Res. 895 of the 110th Congress as Amended

40. The reports she creates that are required to be filed with the Clerk are broken down by Member.

41. If any per diem is returned, she makes a copy of the check and includes it in her files.

This memorandum was prepared on July 19, 2010, based on the notes that the OCE staff prepared during the interview with the witness on June 8, 2010. I certify that this memorandum contains all pertinent matter discussed with the witness on June 8, 2010.

Elisabeth Horton
Investigative Counsel
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OFFICE OF CONGRESSIONAL ETHICS
UNITED STATES HOUSE OF REPRESENTATIVES

MEMORANDUM OF INTERVIEW

IN RE: Representative Robert B. Aderholt
REVIEW No.: 10-5477
DATE: June 23, 2010
LOCATION: 1433 Longworth HOB
Washington, DC 20515
TIME: 2:50 p.m. to 3:40 p.m. (approximately)
PARTICIPANTS: Kedric L. Payne
Elizabeth A. Horton
Mark Bushing (Rep. Aderholt’s Chief of Staff)

SUMMARY: Representative Robert B. Aderholt is a Member of the United States House of Representatives and represents the 2nd District of Alabama. He was interviewed pursuant to Review No. 10-5477. The OCE requested an interview with Representative Aderholt on June 23, 2010, and he consented to an interview. Representative Aderholt made the following statements in response to our questioning:

1. Representative Aderholt was given an 18 U.S.C. § 1001 warning and consented to an interview. He signed a written acknowledgement of the warning, which will be placed in the case file in this review.
2. In general, he received per diem upon arrival in a foreign city. He received the per diem in the “control room” of the hotel when he arrives.
3. He signed receipts when he was given per diem, but he did not believe that he kept a copy of the receipts.
4. It was his understanding that the per diem was to be used for whatever expenses he incurred during the trip.
5. On some of the CODELs that he attended, his lodging expenses were paid directly by the U.S. Embassy. On other CODELs, he paid the hotels with the per diem himself.
6. When the lodging was not paid by the U.S. Embassy, Representative Aderholt charged the hotel expenses to his personal credit card. He preferred to use his personal bank card instead of cash because his bank provided him with certain points based on his use of the card.

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OFFICE OF CONGRESSIONAL ETHICS
7. He used the local currency of the per diem to purchase souvenirs, such as t-shirts for his son. He also purchased post cards, a doll, wallet, and leather goods.

8. He does not purchase souvenirs for staff or constituents.

9. He believed that it was appropriate when he purchased souvenirs with per diem because he would use his personal money to pay for his lodging or meals if he did not have enough per diem due to the souvenir expense.

10. He also used the per diem to pay for ground transportation expenses, such as taxis. However, most of the ground transportation was provided at no expense to him.

11. Generally, during the CODELs he attended meals with the delegation where the military escort pays for the meal directly and then sends a bill to each attendee for their portion of the bill after the CODELs.

12. When Representative Aderholt received bills from military escorts he paid the escorts with personal checks.

13. On occasions where a military escort did not pay for the meal, Representative Aderholt used his personal credit card to pay for meal expenses.

14. He notes that it was unusual to have a meal that he paid for directly himself. Meals were usually either paid by the military escort or provided as part of the CODELs official business, such as working meals.

15. The majority of the meals where he incurred any expense were the meals where he reimbursed the military escort.

16. Other expenses where he used per diem include tips and dry cleaning expenses.

17. He does not keep track of his use of per diem penny for penny. Instead, he recognizes that he was ultimately responsible for paying for his lodging, meals, and incidental expenses if he used the per diem for other expenses.

18. At the end of a CODEL, Representative Aderholt usually had most of the per diem in the local currency because he covers most of his expenses with his personal credit card. Then, he converts the local currency into U.S. dollars.

19. He does not recall receiving any instruction about restrictions on the use of per diem. He was never asked for receipts for his expenses.
20. For the CODEL to Bosnia, Lithuania, and Belarus that he attend from June 26 to July 1, 2009, he reimbursed the military escort with a personal check (RBA005) for meal expenses incurred on his behalf and on behalf of his wife, who attended the trip.

21. Representative Aderholt received invoices from military escorts in various forms, including email and letter.

22. Representative Aderholt explained that the “Expense Sheet” (RBA049) for Codel. Infoil that he produced was created by the U.S. Air Force. Although the expense sheet indicates that $120.82 of unused per diem was owed to the U.S. Treasury, he is not sure if he paid this amount. He explained to the OCE that he will search his records for such payment.

23. For Codel Wasserman Schultz to Egypt, Israel, Turkey, United Kingdom, and Iceland from December 31, 2009, to January 10, 2010, he had a check from his personal account payable to the military escort in the amount of $1,066.54 (RBA008).

24. He believed that this payment was for meal expenses and admission fees to tourist sites. Representative Aderholt’s wife attended the Codel. He does not know what portion of the amount of the $1,066.54 was for his wife’s expenses.

25. When he returned to the U.S. with the per diem that had been converted to U.S. dollars, he did not personally deposit it into a bank account. His wife handled the banking and he is not certain what happened with the money.

26. For the CODEL to Morocco, Spain, and Austria from February 12 to February 20, 2010, two checks from his personal account were given to the military escort. The witness is not certain why two checks were written but he explained that it could be one check for his expense and one for his wife’s expenses.

This memorandum was prepared on July 22, 2010, based on the notes that the OCE staff prepared during the interview with Representative Aderholt on June 23, 2010. I certify that this memorandum contains all pertinent matter discussed with Representative Aderholt on June 23, 2010.

Kristin L. Payne
Investigative Counsel
Lawmakers Keep the Change

Cash Left Over From Official Trips Overseas Is Often Used for Personal Expenses

By BROOY MULLINS And T.W. FARNAN

When lawmakers travel overseas on official business they are given up to $250 a day in taxpayer funds to cover meals and expenses. Congressional rules say they must return any leftover cash to the government.

They usually don’t.

According to interviews with 20 current and former members of Congress, lawmakers use the excess cash for shopping or to defray spouses’ travel expenses. Sometimes they give it away; sometimes they pocket it. Many lawmakers said they didn’t know the rules demand repayment.

"If that was the policy, you could never get many members traveling," said Rep. Solomon Ortiz, a Texas Democrat. Mr. Ortiz said he had never returned any money.

"There’s a tacit understanding that if lawmakers don’t spend the money, they get to keep it," said Rep. Sue Kelly, a New York Republican who was defeated in 2006.

Former Rep. Tom Davis, a Virginia Republican, said lawmakers often used leftover money "for shopping or to buy souvenirs to bring back to constituents. That’s fairly standard."

Rep. Joe Wilson (R., S.C.) said he once bought marble goblets in the Kabul airport as gifts for constituents. Rep. Mark Souder (R., Ind.) said he clipped into his funds to buy a $200 painting of an estuary in Turkey, which hung in his office for a while and was now in his house.

Lawmakers who said they sometimes keep excess funds said the amounts were small. "I won’t deny that sometimes I have a little left, but it’s not much—maybe 80, 90, or 100 dollars," said Rep. G.K. Butterfield (D., N.C.).

Congress has no system for tracking how the cash payments, called per diems, are being spent. Lawmakers aren’t required to keep receipts and there are no public records.
In the past two years, hundreds of lawmakers spent a total of 5,300 days visiting 130 foreign countries on taxpayer-funded trips, according to congressional travel records.

House lawmakers received between $375,000 and $625,000 in per diem cash over that period, according to a Wall Street Journal estimate based on per diem rates and congressional travel disclosures. There’s no documentation for how those funds were spent. Estimates for Senate travel couldn’t be calculated.

“You see all concerned about nickels and dimes, and I’m not,” said Rep. Aloe Hastings (D., Fla.). “You know, in a taxi in Kazakhstan, I don’t have time to get a receipt—I don’t speak Kazakh.”

In a subsequent interview, Mr. Hastings said he had time to gather receipts, but didn’t.

**Travel Allowances for Selected Cities**

**Tokyo: $214 a Day**

Mr. Hastings said he sometimes used the extra taxpayer money to buy gifts, meals or drinks for military pilots, security officials and interpreters who travel with him. On a trip earlier this year to the Middle East, Mr. Hastings gave $100 to an Iraqi refugee, he said.

"I'm a generous spirit and a courtly spirit," Mr. Hastings said. "I stand accused."

Some lawmakers are resolutionists about returning surplus cash. Sen. Arlen Specter, a Pennsylvania Democrat, has returned to the U.S. Treasury about $8,900 of the $25,000 he was given for 11 trips since August 2005, according to documents provided by his office.

The per diem program is administered by the State Department. According to department officials and publications, when lawmakers arrive in a foreign country, U.S. government officials give them an envelope with cash in the local currency. The total spent is set by the State Department based on surveys of local prices. It is meant to cover three meals and incidental expense, which federal travel regulations say include transportation and tips for baggage handling and other services.

The amounts range from $28 a day in Kabul to more than $350 a day in Aqaba, Japan.

When lawmakers leave the country, U.S. government officials generally meet them to convert any leftover foreign currency back into U.S. dollars.

Many of the lawmakers' daily expenses are picked up by U.S. embassies, foreign governments or military liaisons, according to travel documents and interviews.

House and Senate rules say per diems can be used only for legitimate travel expenses. Any leftover money must be returned. The cash is for lawmakers, not their spouses.
Lawmakers can request an extra $30 a day if they believe the allowance is insufficient.

"The extra money and the plus-ups are really for the spouse," said Mr. Boehner, the Indiana Republican.

Last summer, a dozen lawmakers of both parties flew to Lithuania to a conference of the Helsinki Commission, an independent U.S. government agency made up of members of Congress and others that was born during the Cold War to promote democracy, security and human rights. The lawmakers were given $941 each in local currency to cover expenses for the six-day trip, said one attendee, Sen. Richard Durbin (D., Ill.).

When they got home, Mr. Durbin returned $46.98 to the Treasury, according to documents provided by his office. Sen. Benjamin Cardin (D., Md.) returned $86. No one else returned any money, according to travel records for the trip and interviews with the lawmakers.

One lawmaker on the trip, Rep. Robert Aderholt (R., Ala.) said he didn’t return cash. "I don’t keep up with it penny for penny," he said.

Mr. Butterfield said he didn’t recall if he had any leftover funds, and that he sometimes kept the extra cash.

Sen. Tom Coburn (R., Okla.) said he once tried to return surplus cash to the State Department, but "they wouldn’t take it. They said, ‘We don’t have a way to handle that.’" Mr. Coburn said he sent a personal check to the U.S. Treasury.

**Write to Brody Mullins at brody.mullins@wsj.com and T.W. Farnam at timothy.farnam@wsj.com**
July 21, 2010

Mr. Leo Wise
Staff Director and Chief Counsel
The Office of Congressional Ethics
U.S. House of Representatives
Washington, DC 20515

Dear Mr. Wise:

Thank you for the opportunity to respond by letter to the Board regarding the current inquiry.

In summary, as you know on June 23, 2010, I met with OCE Investigative Counsel Kendrick Payne and OCE Counsel Elizabeth Horton where I explained that I have never participated in an official Congressional Delegation trips (CODEL) where instructions were given to keep receipt of expenses or any instruction for particular accounting for the expenses that are incurred during the course of a CODEL. As I mentioned to them, some expenses are not known and some expenses are not billed until sometimes several weeks after the CODEL has returned.

The impression was given on these CODELs that the per diem was provided to cover various expenses that are incurred during the CODEL, including various meals and room charges. Moreover, it was my understanding that the per diem was allotted to each member based on the expenses that one would incur in a given city or locale. Accompanying my letter of May 12th, I provided all the documentation available after an exhaustive search for expenses related to CODELs dating back to March 2008. I was unable to locate any record of unused per diem throughout this search. Again, there was no instruction in the records of exact exchanges of money should be kept during the course of the CODEL. Furthermore, any statements I have received wherein I owed any amounts for a meal or any other charge, I paid personally by check upon receiving notice from the military escort.

At the meeting with Investigative Counsel and Counsel of the OCE, I explained to the best of my ability the information provided to OCE on May 12th. At that meeting, one documented item was discussed and that was the amount of $120.82 owed to the U.S. Treasury from CODEL Inkof in December of 2009.
Therefore, since I have been unable to locate any documentation that this amount was ever paid, and in an abundance of caution, I submitted a check in the amount of $120.82 to the U.S. Treasury on July 20, 2010.

I have sought to cooperate fully with the OCE, and appreciate your careful attention to this matter. As always if there is more information that is needed or sought, please don't hesitate to call upon me.

Sincerely,

Robert B. Aderholt
Member of Congress
EXHIBIT 8
Official Foreign Travel Guide for the U.S. Congress

United States Department of State
Bureau of Legislative Affairs
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OFFICIAL FOREIGN TRAVEL GUIDE
BY THE DEPARTMENT OF STATE
FOR THE U.S. CONGRESS

This guide is provided to support official foreign travel by Members of Congress and their staff. It describes the support available from the Department of State for official travel and how this support can be requested. We hope this package will assist you through the process.

TAB
A Congressional Guide for Official Foreign Travel
B Fiscal Information Sheet
C Sample Authorization Letters
D Foreign Travel Data Sheet
E Questions and Answers

A: Congressional Guide for Official Foreign Travel
Describes the support available from the State Department and the procedures to obtain this support.

B: Fiscal Information Sheet
Explains per diem rates, transportation and other expenses, and how the funding is handled domestically and overseas.

C: Sample Authorization Letters
Illustrates appropriate letters and what information needs to be included: supplies the legal authority to expect USG funds.

D: Foreign Travel Data Sheet
Solicits information needed by the State Department to ensure a successful trip.

E: Questions and Answers
Responds to frequently asked questions.

Although travel plans are often understandably subject to change, early notice of travel needs greatly enhances our capacity to provide assistance. Therefore, a signed letter of authorization, itinerary, detailed agenda, and meeting requests should be provided to the Department of State’s Congressional Travel Office at least two (2) weeks before the planned departure whenever possible. This timely notification will allow us to instruct U.S. missions abroad regarding program, administrative, and logistical requirements, and to receive their country clearance, travel assessment, and suggestions for the trip.
CONGRESSIONAL GUIDE FOR OFFICIAL FOREIGN TRAVEL
CONGRESSIONAL GUIDE FOR OFFICIAL FOREIGN TRAVEL

Effective and expeditious support for congressional travel abroad requires that both the travel authorization and background information reach the Department of State promptly. Whenever possible, a copy of the signed Letter of Authorization should be faxed to the Department of State’s Congressional Travel Office (CTO) -- fax number 202-224-7700 -- at least two (2) weeks before the planned departure or sooner if possible; scanned and emailed copies of the authorization letter are also acceptable. The CTO will arrange for subsequent messenger pickup of the original letter(s) from the authorization. Additionally, please e-mail an itinerary, desired agenda, and any meeting requests for Parade’s or Stark’s travel (CFO) to Emailed: CTO_congressionalTrip@state.gov. Revisions to any of the above information should be faxed or e-mailed promptly.

Once the CTO receives notification of a trip, several things will happen. First, a domestic travel coordinator and a travel specialist will be assigned to the trip. These professionals will provide points of contact in the embassy, and assist with logistical arrangements, scheduling and briefings. There are many components to a successful trip so please contact us via phone, fax or email very early in the planning process so that we can provide the best assistance possible.

Departments of Defense (DOD) transportation and support must be requested separately by letter to the Secretary of Defense. For your convenience, a DOD-approved sample letter is enclosed in this package (TAB C).

1. LETTERS OF AUTHORIZATION

Letters of Authorization constitute legal authority for the State Department to expend or disburse U.S. Government funds in support of official foreign travel by Members of Congress or congressional staff. The fiscal information under TAB B lists the types of expenditures that can be authorized for specific trips and gives guidance as to how authorization for such expenditures should be formulated. The full extent and range of support desired should be delineated as clearly as possible in the authorizing letter. Letters of authorization are signed by one of the following officials:

SENATE
- Majority Leader
- Minority Leader
- President Pro Tempore
- Full Committee Chairman
- or Member or employee of the Committee or employee of Committee Member

HOUSE
- Speaker of the House
- Full Committee Chairmen
- or Member or employee of the Committee

JOINT COMMITTEE CHAIR
- or Member or employee of the Joint Committee

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10-5477_032
Letters must list by name all persons being authorized to receive USG-funded support. Members or staff traveling with a committee with which they have no association must be authorized separately by either the Leadership of the Chairman of a committee with which they are associated. (See sample authorization letters TAB C.)

2. TRAVEL OBJECTIVES AND PROGRAM REQUESTS
In the letter of authorization, please define the objectives of travel identifying where possible specific program requests are anticipated. When appointments with specific individuals are desired, it would be helpful to indicate the topics to be addressed. If any activities have already been arranged directly with local organizations or persons, please provide scheduling data so that other events can be arranged around them. Embassy/Consulate briefings are highly recommended prior to meetings with host country government officials. Briefings by Department officials prior to departure from the United States are also available and can be very useful.

3. LIST OF TRAVEL PARTICIPANTS
The following are travel participants that are normally authorized under letters of authorization:
- Members of Congress (please include state and party affiliation)
- Spouses/family members (please include first names)
- Staff members (with titles)
- Executive branch/private sector invitees (with titles)
- DOD escorts (with rank and titles)

4. TRAVEL AND ITINERARY
Please book all airline reservations with the Combined Airline Ticket Office (CATO) to expedite ticketing and delivery of prepaid tickets to the Hill. The Department cannot pre-pay airline tickets which are booked with private travel agents.

When booking, you should inform CATO that the tickets will be pre-paid by the Department of State. CATO offices are located on Capitol Hill (Senate Russell Building, Room B24, and House Longworth Building, Room B22) as well as in Rosslyn, Virginia. CATO's reservation number is 703-528.
5. PASSPORT AND VISA INFORMATION

Travelers must have valid passports for all overseas travel. Please ensure that your passport is current and valid for at least six months beyond the travel dates. Official passports are available at no charge and are issued for the purpose of conducting official business abroad. The Department of State strongly encourages both Members and staff to obtain official passports. Blue "Tourist" passports should be used only for tourism, but may be used if the traveler does not possess an official passport.

Some countries require visas. It is the responsibility of the traveling party to obtain ALL necessary visas. For assistance with visa issues please contact the Special Issuance Agency at 202-955-.

Travelers should coordinate passport/visa requirements directly with Passport Services well in advance of the trip. Travelers may call Passport Services at 202-955-9700. For information regarding visa requirements travelers may call 202-955-9700. Sometimes passport data will be required by foreign posts. In these cases CHU will contact you for your passport details.

For delegations with DOD escorts, the escorts collect the passports, obtain visas, and send data to appropriate foreign posts.

A variety of information including current travel warnings, passport forms, visa requirements, country background notes, adoption issues, exchange rates and more can be viewed at travel.state.gov.

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FISCAL INFORMATION SHEET
FISCAL INFORMATION SHEET

By longstanding agreement, funds for official foreign travel are administered by the Department of State on behalf of the U.S. Congress. Upon receipt of written authorization from appropriate congressional officers, obligations and disbursements will be charged against specific congressional travel accounts held by the U.S. Treasury. The disbursements, which are permitted under Pub. L. 95-384, The International Security Assistance Act of 1978, fall into three distinct categories: Per Diem, Transportation (international and/or local), and Other Official Expenses. Each must be specifically authorized in order for expenditures within that category to be incurred. Under Pub. L. 95-384, all expenses charged by the traveler, the delegation, and the Department of State to the fund site must be reported by the travel delegation to the authorizing committee upon return.

1. PER DIEM

Under Public Law 95-384, congressional travelers abroad receive local currency for per diem in amounts not to exceed the maximum per diem allowed by law. The authority for establishing per diem rates is found in Chapter 57 of Title 5 of the U.S. Code and set forth in the Federal Travel Regulation at 41 CFR Ch. 300-304.

Per diem payments are made directly to authorized individuals (Members and staff) to cover the cost of lodging, meals and incidental expenses (M&E) while traveling abroad. The U.S. Government does not pay the expenses of accompanying spouses. Upon arrival in a foreign country, per diem normally is distributed by the Embassy or Consulate (or each) night spent in country. Payment is made in local currency unless U.S. dollars are required by hotels or such payment has been specifically requested prior to departure from the U.S. Upon departure from the country, arrangements can be made for travelers to convert unused per diem into U.S. dollars. Per diem which for any reason has been received abroad may be claimed as U.S. dollars after the traveler's return and upon presentation of hotel receipts to the Department of State, Bureau of Legislative Affairs, Congressional Travel Office.

In the event that no-cost lodging is provided, e.g., the traveler stays in Government facilities or as a private guest, the traveler is allowed the applicable meals and incidental expenses (M&E) rate. Note that this guidance is consistent with changes in the Federal Travel Regulation.

• FOREIGN PER DIEM RATE: Per diem consists of two components: the lodging rate and M&E. Per diem rates are established by the Department of State for foreign cities. The foreign per diem rates are established monthly by the Department of State based on actual reported costs of lodging, meals and incidental expenses in individual cities around the world. Therefore, routine expenses are usually well within the per diem rate, and it is within the authority of per diem payments based on those rates. This type of per diem payment is called an allowance. Allowances are provided in full and require no accounting. Foreign per diem rates are available on the State Department's website at https://travel.state.gov/22247.html.
• **ENHANCED PER DIEM RATE**: The committee may authorize enhanced per diem to offset exceptionally high costs associated with price increases that can be found in certain locations. Unless a specific dollar enhancement is authorized (e.g., $75 USD or $100 USD), the default enhancement is an additional $50 USD above per diem.

• **ACTUAL EXPENSE BASIS**: Per Diem can be calculated by adding the expenses of up to 300% of the applicable per diem rate. This rate may be authorized for lodging, M&E, or both, when actual expenses exceed the established per diem rate. There is no authority to exceed this 300% ceiling. To avoid problems caused by unexpected devaluation of the US dollar, the following language may be used in authorization letters: "actual lodging is authorized."

• **ACCOUNTING**: If an individual is traveling on an enhanced per diem or actual expense basis, he or she must itemize all expenses, including meals, and account for expenses per diem funds. In situations where only lodging or M&E is on an actual expense basis, only that portion need be itemized. Itemization requires the traveler to write down specific expenses but does not require receipts. Upon completion of the trip, the authorizing committee requires travelers to reconcile their actual expenditures with the expenditures authorized prior to travel. Consistent with congressional rules and regulations, this reporting (and reconciliation when required) should be submitted to the congressional office that authorized the travel.

Posts may pay for hotel charges directly if arrangements with the Embassy/Consulate staff are made beforehand. In this case, posts will be directed to disburse M&E only.

As the purpose of the per diem enhancement and/or the payment of actual lodging expenses is to offset unexpectedly high costs found in certain locations, if a traveler receives either of these authorizations reimbursements for any additional lodging or M&E costs are not authorized.

2. TRANSPORTATION

When international travel is authorized, travelers make their own reservations through CATO (see item 4 of previous chapter: "Travel and Itinerary"). The Department arranges for prepayment of the tickets, which the authorizing committee makes available to the traveler. This arrangement requires that the Department be notified of the carriers used, the class of service, and the precise itinerary. For transatlantic flights, U.S. flag carriers must be used (PL 96-624, Fly America Act) unless the authorization order has specified otherwise based on a determination that no U.S. flag carriers are available. Use of charter aircraft is an extraordinary expense and must be specified in the authorization letter.

Authorized local transportation within a foreign country is normally arranged by either the Embassy, the Consulate, or paid personally by the traveler. Local transportation costs may include trains, ferries, rental cars, taxis, public transport, as well as overtime for drivers of U.S. Government vehicles. In many cities, staff delegations are encouraged to use taxis or public transportation and claim reimbursement. Upon presentation of receipts, the Congressional Travel Office will reimburse travelers for local transportation after their return to Washington, DC.
3. OTHER OFFICIAL EXPENSES

Other official expenses authorized for Codels and some Staffähls include rental of control rooms, hospitality venues, special telephone lines, cell phones, copiers, fax machines, wreaths and flowers for representational purposes, purchase of stationery supplies, interpreters, and employee overtime as per RIG 4005-264.

If specified in the authorities letter, certain extraordinary or unusual expenses may be paid such as representation expenses, conference fees, media events, meeting hall rental, and travel and per diem expenses incurred by Post Personnel traveling outside of their duty station in support of Codel travel. These expenses, including any cancellation fees incurred, will be charged to the delegation fund only and must be reported under PL 95-384.

4. TRAVEL ADVANCES IN U.S. DOLLARS

The Department will provide a U.S. dollar advance where hotels require payment in hard currency and the U.S. mission overseas has insufficient dollars to pay travelers. However, arrangements may also be made for U.S. dollar disbursements overseas where missions have access to U.S. dollars.

5. REFUNDS/REIMBURSEMENTS/UNUSED AIRLINE TICKETS

Unused per diem funds may be returned to the State Department by personal check made payable to the U.S. Treasury or Treasurer of the United States. The Department will reimburse travelers for out-of-pocket expenses previously authorized upon submission of receipts and a letter of reimbursement from the authorizing minister. Unused airline tickets paid for by the U.S. Government must be returned to the Department of State Congressional Travel Office for credit.

6. REPORTING REQUIREMENTS

PL 95-384 stipulates that travelers and delegations are responsible for reporting all expenses to the authorities within 30 days of the completion of travel. Although the Department will assist travelers and delegations in obtaining the necessary financial information from foreign posts, PL 95-384 assigns none of the formal reporting responsibilities to the Department of State.
SAMPLE AUTHORIZATION LETTERS
SAMPLE LETTER OF AUTHORIZATION (State)

The Honorable
Ms. [Name]
Secretary of State
Washington, DC 20520

Dear [Ms. or Mr. [Name]] Secretary:

This letter is to authorize [name of employee] to travel on official business to [country/city] during the period of [date of travel to date of travel] for the purpose of [purpose of travel].

It is requested that the use of local currencies for per diem, transportation, including local transportation, and other official expenses be made available in accordance with provisions of Section 502(b) of the Mutual Security Act of 1954, as amended by Public Law 95-384, Section 22(a).

Commercial and/or military transportation are authorized where appropriate, as is the use of non-U.S. air carriers. Airfare is authorized up to business class if needed.

We appreciate your assistance with this request. If there are any questions regarding this trip, please contact [name and title of individual to contact] at [phone number].

Sincerely,

[Signature]

[Title]

Additionally, if any of the conditions below apply, please add the appropriate sentence:

- Enhanced per diem of $50.00 is authorized.
- Actual lodging costs are authorized.
- Due to heightened security concerns, the cost of a security detail is also authorized.
- Spouses are authorized to travel for protocol purposes at no cost to the U.S. Government.
- Costs associated with Post personnel traveling outside of their duty station in support of the delegation are authorized.
- Charter aircraft are authorized.
- Representation funds are authorized.
SAMPLE AUTHORIZATION LETTER (DOD)

The Honorable

[Name]
Secretary of Defense
Washington, D.C. 20350

Dear [Name of Secretary]:

I hereby authorize [Name of Individual] to travel on official business to [Destination] during the period of [Date] for the purpose of [Purpose of Visit]. If applicable, [Sponsor's Name] is authorized to accompany the delegation for reasons of protocol or for personal benefit to the U.S. Government.

It would be appreciated if the Department of Defense could furnish such assistance as may be required, including transportation, to facilitate this trip. It would also be appreciated if the Department of the [Department Name] be assigned to escort the delegation member.

The expenditure of funds for payment of incidental and necessary expenses and such transportation as may be required is authorized by 31 U.S.C. 1106.

Sincerely,

[Signature]

[Date]
FOREIGN TRAVEL
DATA SHEET
FOREIGN TRAVEL DATA SHEET

The following is a review of what the Department will require either in the authorization letter or other communication in order to initiate your country clearance cable with our foreign posts. It is also a reminder of the requirements for foreign travel.

1. TRAVEL OBJECTIVES AND PROGRAM REQUESTS

What is the purpose of the visit in general? More specifically, what objectives does the delegation/traveler wish to accomplish? Please provide specific meeting requests if they are known. If the delegation/traveler is attending a specific meeting or has an agenda already presented, please advise as to that the post can schedule around it.

2. PARTICIPANTS (in protocol order)

- Members and Staff
- Spouses, Invites, Department of State,
- DOD, and Military Excerces

3. TRAVEL AND ITINERARY

- Commercial
- Military Air
- Charter

PLEASE BOOK COMMERCIAL RESERVATIONS WITH THE COMBINED AIRLINE TICKET OFFICE (CATO) AT 703-322- 4 TO FACILITATE TICKETING.

4. PASSPORTS AND VISAS

In most cases a valid passport and, in some cases, valid visas will be required. Visa requirements differ depending on the type of passport used. Call 202-955-1204 for passport requirements or 202-955-1205 for visa requirements. First
call may assist with passport issues. Please contact them at
202-224-.

TYPES OF PASSPORTS:
- Official (red, no fee, 5-year passport)
- Tourist (blue, fee charged, 2-3-1 year passport)

IT IS THE RESPONSIBILITY OF THE TRAVELING PARTY TO OBTAIN THE NECESSARY VISAS. IF USING A TOURIST PASSPORT, THE TRAVELER IS RESPONSIBLE FOR ALL PASSPORT AND VISA FEES.
5. SECURITY CLEARANCES (Staff only)  
Please provide the names, SSN, level and date of clearance, and granting agency for each person who will REQUIRE access to classified information during the trip. This information is not needed for Members of Congress.

6. ACCOMODATIONS  
Please indicate the number of rooms needed at each city, and hotel preference, if any. If the traveler plans to use Government or in-cost accommodations, please indicate:
- Hotel preferences/city
- Delegation rooms (total number of single/ double(s))
- Support rooms

7. LOCAL TRANSPORTATION  
- Number of Sedans (with driver) or self-drive
- Number of Buses (or passenger counts)
- Number of Minivans (or passenger counts)
- Number of other vehicles, if any
- Public transportation (sub., buses, trains, ferries)

8. POINTS OF CONTACT FOR TRIP  
Name  
Phone Number
QUESTIONS AND ANSWERS
Questions and Answers

Q  What do I do if I received more travel funds than I needed?
A  It depends. If you travelled on a per diem allowance (the set rates) you may keep any "excess" funds, though your authorizing committee may have their own specific rules.

If you received funds in excess of that allowance (because actual costs were anticipated to exceed the allowance) you must itemize your expenses and reconcile any differences with the congressional office that authorized your travel. Unused per diem funds, authorized on an enhanced or actual cost basis, must be returned to the Department of State by personal check in U.S. dollars, made payable to the U.S. Treasury or to the Treasurer of the United States.

Q  What do I do if I incur lodging expenses over 300% of the per diem rate?
A  When you reconcile your travel expenses with the congressional authorizing committees, you will not be reimbursed for the excess of per diem expenses over the 300% maximum, or over the (lower) rate that was authorized.

Q  Will I be given a travel advance in U.S. dollars or in foreign (local) currency?
A  Congressional travelers will be given local currency when they arrive at the foreign post.

If the Congressional travelers are journeying to a foreign country that uses U.S. dollars, the advance in U.S. dollars will be given at post. Only in those cases where the post does not have sufficient U.S. dollars on hand will special arrangements be made to issue an advance in Washington D.C.

Q  Will the Department book travel reservations for the Members and staff?
A  The Department does not book reservations; rather, reservations should be made directly through CATO, which has locations on the Hill and in Rosslyn, Virginia.

Q  Will the travel expenses of spouses be covered?
A  No, current law prohibits the US Government from assuming the travel expenses of spouses, dependents or other non-official traveling companions.

Q  Will the Department of State assist in obtaining visas?
A  Assistance may be obtained by contacting the appropriate country desk officer.
Acronyms used in this Travel Guide:

<table>
<thead>
<tr>
<th>Acronym</th>
<th>Description</th>
</tr>
</thead>
<tbody>
<tr>
<td>CTO</td>
<td>Congressional Travel Office—Bureau of Legislative Affairs, Department of State</td>
</tr>
<tr>
<td>DOD</td>
<td>Department of Defense</td>
</tr>
<tr>
<td>DEPARTMENT</td>
<td>Department of State</td>
</tr>
<tr>
<td>MEMBER</td>
<td>Member of Congress</td>
</tr>
<tr>
<td>CATO</td>
<td>Combined Airline Ticket Office</td>
</tr>
<tr>
<td>M &amp; IE</td>
<td>Meals and Incidental Expenses</td>
</tr>
<tr>
<td>FTR</td>
<td>Federal Travel Regulations</td>
</tr>
<tr>
<td>CODEL</td>
<td>Congressional Delegation</td>
</tr>
<tr>
<td>STAFFDEL</td>
<td>Staff Delegation</td>
</tr>
<tr>
<td>UNG</td>
<td>United States Government</td>
</tr>
<tr>
<td>P.L.</td>
<td>Public Law</td>
</tr>
<tr>
<td>USC</td>
<td>United States Code</td>
</tr>
</tbody>
</table>
EXHIBIT 9
The Honorable Condoleezza Rice
Secretary
U.S. Department of State
Washington, D.C. 20520

Dear Madam Secretary:

This letter will authorize the Honorable Alcee Hastings, Chairman of the Commission on Security and Cooperation in Europe (CSCE), to lead a delegation of Members and staff to Kazakhstan during the approximate period of June 26 – July 3, 2008. The purpose of the trip is to attend the 17th Annual Session of the Organization for Security and Cooperation in Europe (OSCE PA). For protocol purposes only, spouses may travel at no cost to the government.

It is requested that local currencies for the maximum per diem allowance be made available at the enhanced rate of an additional $50. Actual lodging costs are authorized if necessary. In addition, funds should also be made available for air and local transportation. Commercial air transportation (if needed) will be made on American flag carriers, subject to availability, in business class. Authorization for the expenditure of funds should be made in accordance with Sections 502(b) of the Mutual Security Act of 1954, as amended by Public Law 95-384.

Thank you in advance for your prompt attention to this matter.

Sincerely,

Nancy Pelosi
Speaker of the House

cc: The Honorable Lorraine C. Miller, Clerk
U.S. House of Representatives
EXHIBIT 10
<table>
<thead>
<tr>
<th>Thursday, June 26, 2008</th>
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</thead>
<tbody>
<tr>
<td><strong>Member and Spouse Attire: Travel Casual</strong></td>
</tr>
<tr>
<td>2:45 PM  Baggage call</td>
</tr>
<tr>
<td>3:15 PM  Baggage call ends</td>
</tr>
<tr>
<td>4:30 PM  Meet at the Rayburn Horseshoe</td>
</tr>
<tr>
<td>4:45 PM  Depart the Rayburn Horseshoe for Andrews AFB</td>
</tr>
<tr>
<td>6:00 PM  Depart Andrews AFB for London, United Kingdom (Stansted Airport)</td>
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</tbody>
</table>

<table>
<thead>
<tr>
<th>Friday, June 27, 2008</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Member and Spouse Attire: Travel Casual</strong></td>
</tr>
<tr>
<td>6:15 AM  Arrive London, United Kingdom</td>
</tr>
<tr>
<td>6:25 AM  Depart airport for Hyatt Regency London - The Churchill</td>
</tr>
<tr>
<td>8:25 AM  Arrive Hyatt Regency London - The Churchill</td>
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Dinner at leisure

**RON London, United Kingdom**

<table>
<thead>
<tr>
<th>Saturday, June 28, 2008</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Member and Spouse Attire: Travel Casual</strong></td>
</tr>
<tr>
<td>6:30 AM  Delegation Room Opens</td>
</tr>
<tr>
<td></td>
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<td></td>
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<tr>
<td></td>
</tr>
<tr>
<td>7:15 AM  Meet in Delegation Room</td>
</tr>
<tr>
<td>7:30 AM  Depart Hyatt Regency London</td>
</tr>
</tbody>
</table>
- The Churchill for airport

9:00 AM Depart London, United Kingdom for Astana, Kazakhstan
- 5 hours 30 mins en-route
- Lunch/Heavy Snack served en-route
- Set watches ahead 5 hours (+5)

7:50 PM Arrive Astana, Kazakhstan
Met by: Thomas Turner - Control Officer

8:00 PM Depart airport for Radisson SAS Hotel
- 40 mins en-route

8:40 PM Arrive Radisson SAS Hotel
- Proceed to Delegation Room
- Room keys distributed
- Currency Exchange available

Dinner at leisure

RON Astana, Kazakhstan

Sunday June 29, 2008
Members Attire: Business Casual
Spouses Attire: Business Casual

7:30 AM Delegation Room Opera
- Breakfast included in room rate (avail in lobby)

8:15 AM Meeting with USOSCE DCM Kyle Scott in Delegation Room
- Amb. Ordway country team briefing

9:00 AM Meeting of the Standing Committee
- Chairman Hastings
- Sen. Cardin
- Rep. Solis
- Rep. Smith

Events for Accompanying Persons
Attire: Business Casual

9:15 AM Meet in Delegation Room

9:30 AM Depart Hotel for Presidential Cultural Center/Pyramid (30 minutes en-route)

10:00 AM Tour of Presidential Cultural Center/Pyramid

11:00 AM Depart for Tiflis Restaurant (30 minutes en-route)

11:30 AM Lunch at Tiflis Restaurant

1:00 PM Depart Tiflis Restaurant for
11:15 AM Depart Hotel for DCM's Residence - 15 min en-route

11:30 AM Coffee with Civil Society at DCM’s Residence
   Civil Society: Dr. Nazym Zhavora -- Director of Kazakhstan
   Human Rights Bureau. Neil Tolim -- Director of
   Kazakhstan Helsinki Committee

   Parliam: Azat Party’s Boldr. Abilov (or his deputy)
   Tulegen Zhakeu, OODP Party’s Amirzhan Kassavov,
   Alga Party’s Yuri Sizov, Alzhan Aliyev

Other Groups: Jehovah’s Witnesses, Hare Krishnas

1:00 PM Depart DCM’s Residence for Hotel - 15 min en-route

2:15 PM Members and Spouses meet in Delegation Room
   - Accompanying Persons report Coedel
   - Antire: Business

2:30 PM Inaugural Plenary Session - Sary Arka 1 - Ground floor
   - Call to order and remarks by Mr. Gørn Lennmarker,
     President of the OSCE Parliamentary Assembly;

   - Address by H.E. Nursultan Nazarbeyev,
     President of the Republic of Kazakhstan

   - Address by H.E. Kassym-Jomart Tokayev,
     Speaker of the Senate of the Parliament of the
     Republic of Kazakhstan

   - Address by H.E. Adlan Mussin, Speaker of the Mauthilis of the
     Parliament of the Republic of Kazakhstan

3:30 PM Meeting with H.E. Nursultan Nazarbeyev,
   President of the Republic of Kazakhstan

4:00 PM Coffee break

4:30 PM Plenary Session (cont’d)
   - Addresses by the Presidents from the invited
     Parliamentary Assemblies;

   - Address by Mr. Marc Perrin De Brichambaut,
     OSCE Secretary General, followed by a
     question/answer session;
- Report by Ms Tine Tangsgård, OSCE PA Special Representative on Gender Issues followed by a debate;

- Address by Ambassador Knut Vollebekk, OSCE High Commissioner on National Minorities

- Possible consideration of Supplementary items

7:00 PM Concert followed by a reception hosted by H.E. Nurlan Nazarbayev, President of the Republic of Kazakhstan - Palace of Peace and Unity

RON Astana, Kazakhstan

Monday, June 30, 2008

Members: Attire: Business
Spouses: Attire: Business Casual

7:30 AM Delegation Room opens - Breakfast included in room rate (avail in lobby)

7:30 AM Time reserved for meetings of various groups

8:15 AM Meet in Delegation Room
- Members: Attire: Business
- Spouses: Attire: Business Casual

Events for Accompanying Persons
Attire: Business Casual

8:45 AM Depart Hotel for National Library (30 minutes en-route)

9:15 AM Guided tour of National Library

10:00 AM Depart National Library for Baiterek (15 minutes en-route)

10:15 - 11:30 AM Tour of Baiterek & short driving tour of new administrative center

11:30 AM Travel to DCM's residence (30 minutes en-route)

12:00 PM Lunch at DCM's residence

1:30 PM Depart DCM's residence for Hotel (30 minutes en-route)

9:00 - 11:00 AM General Committee on Political Affairs and Security - Sady Arla 1 - Ground floor
- Opening remarks by the Chair of the Committee;
  Introduction of the Draft Resolution by the Rapporteur;

9:00 - 11:00 AM General Committee on Economic Affairs,
Science, Technology and Environment
- Sary Arka 4 – 2nd floor

- Opening remarks by the Chair of the Committee;
  Introduction of the Draft Resolution by the Rapporteur;

9:40 AM Depart Hotel for Prime Minister
  Government Building + 20 min en-route

10:00 AM Meeting with Prime Minister Massimov

11:00 AM Depart Prime Minister Government
  Building for Hotel + 20 min en-route

11:00 AM Coffee break

11:30 AM - 1:30 PM General Committee on Democracy,
  Human Rights and Humanitarian Questions
  - Sary Arka 1 – Ground floor

- Opening remarks by the Chair of the Committee;
  Introduction of the Draft Resolution by the Rapporteur;

1:30 PM Lunch

2:15 PM Meet in Delegation room
  - Attire: Casual

2:30 PM Excursion: Visit to the complex “Map of
  Kazakhstan Atamok,” concert with national
  songs and dances, national games, cuisine and exhibition

5:30 PM Return from excursion

7:15 PM Meet in Delegation room
  - Attire: Business Casual

7:30 PM Reception hosted by H.E. Kassym-Jomart Tokayev,
  Speaker of the Senate of the Parliament of the
  Republic of Kazakhstan (Reception House “Saltanat Saray”)

9:00 PM Return Hotel

RON Astana, Kazakhstan
Tuesday, July 3, 2008

Members Attire: Business
Spouses Attire: Business Casual

6:00 AM Delegation Room opens

6:45 AM Meet in Delegation Room
- *Members* Attire: Business
- *Spouses* Attire: Business Casual

7:00 AM Time reserved for meetings of various groups

Events for Accompanying Persons

*Attire: Business Casual (appropriate for religious sites – long sleeves/pants)*

8:30 AM Depart Hotel for SOS Children's Village

9:00 AM Visit SOS Children's Village

10:00 AM Depart Children's Village for Embassy 30 minutes en-route

10:30 AM View Embassy art and craft fair of local artisans

11:30 AM Depart Embassy for Ali Baba Restaurant
   (30 minutes en-route)

12:00 PM Lunch at Ali Baba Restaurant

1:30 PM Depart Ali Baba Restaurant for Orthodox Church
   (30 minutes en-route)

2:00 PM Tour of Orthodox Church

2:45 PM Depart Orthodox Church for Central Mosque
   (30 minutes en-route)

3:15 PM Tour of Central Mosque (suggest bringing a scarf for women; a headcovering one will be provided if you don’t have one)

4:00 PM Depart Central Mosque for Hotel
   (30 minutes en-route)

9:00 - 10:30 AM General Committee on Democracy, Human Rights and Humanitarian Questions
- *Sary Arka 1* - Ground floor
   Consideration of amendments

9:00 - 10:30 AM General Committee on Economic Affairs, Scientific, Technology and Environment
- *Sary Arka 4* - 2nd floor
   Consideration of amendments
<table>
<thead>
<tr>
<th>Time</th>
<th>Event</th>
<th>Location</th>
</tr>
</thead>
</table>
| 10:30 AM   | US Delegation press conference                                         | - All CODEL member presence requested  
              |                                                                        | - Sary Arka 2 - 2nd floor (30 - 40 min) |
| 11:00 AM   | General Committee on Political Affairs and Security                    | - Sary Arka 1 - Ground floor |
| 11:50 AM   | Meeting with State Secretary Oralbay Abdylkarimov                       | - Ak Orda – lunch at Rixos Hotel  
              |                                                                        | - Attended by Members and Spouses |
| 12:45 PM   | Working Lunch on Gender Issues hosted by the Parliament of Kazakhstan   | - Restaurant Capel – Ground floor in Hotel Radisson SAS |
| 2:30 - 4:00 PM | General Committee on Economic Affairs, Science, Technology and Environment  
                     | Consideration of amendments and adoption of Resolution; Supplementary items | - Sary Arka 4 – 2nd floor |
| 2:30 - 4:00 PM | General Committee on Democracy, Human Rights and Humanitarian Questions  
                     | Consideration of amendments and adoption of Resolution; Supplementary items | - Sary Arka 1 - Ground floor |
| 4:00 PM    | Presentation on the 2008 OSCE PA Fall Meetings in Toronto               | - Prefunction Area outside Sary Arka 1 |
| 5:00 - 6:00 PM | General Committee on Political Affairs and Security  
                        | Consideration of amendments and adoption of Resolution; Supplementary items | - Sary Arka 1 - Ground floor |
| 7:30 - 9:00 PM | Reception hosted by H.E. Ashan Maznir,  
                          | Speaker of Majilis of the Parliament of Kazakhstan (Duman Cerney) |  |

**RON Astana, Kazakhstan**

**Wednesday, July 2, 2008**

**Members Attire: Business**  
**Spouses Attire: Business Casual**

6:00 AM | Delegation Room opens  

6:45 AM | Meet in Delegation Room  

- Members Attire: Business  
- Spouses Attire: Business Casual  

- Pack overnight bag for Venice stop. Leave out comfortable travel clothes for today.  
- Breakfast (included in room rate) (lunch in lobby)  
- Revers: Currency Exchange available  
- Please pay any incidental room charges (i.e. phone, movie room service, etc.)
7:00 AM   Time reserved for meetings of various groups

9:00 AM    Please bring your bags to the delegation room

9:00 - 11:00 AM General Committee on Economic Affairs, Science, Technology and Environment Supplementary items: Election of the Committee Officers
   - Sary Arka 4 - 2nd floor

9:00 - 11:00 AM General Committee on Democracy, Human Rights and Humanitarian Questions Supplementary items: Election of the Committee Officers
   - Sary Arka 1 - Ground floor

11:00 - 11:30 AM Meeting of the Bureau
   - Sary Arka 2.2 - Ground floor

11:45 AM   Meet in Delegation Room
   - Attire: Travel Casual
   - Bring any remaining baggage with you at this time as we will not be returning to the hotel

12:00 PM   Depart Radisson Hotel for Airport
   - 40 min en-route

1:00 PM    Depart Astana, Kazakhstan for Venice, Italy
   - 5 hours 55 minutes en-route
   - Heavy snack served en-route
   - Set watches back 4 hours (-4)

2:55 PM    Arrive Venice, Italy

3:05 PM    Depart airport for Westin Europa & Regina Hotel
   - 30 min en-route

3:35 PM    Arrive Hotel
   - Proceed to Delegation Room
   - Room keys disbursed
   - Currency Exchange available

Dinner at leisure

RON Venice, Italy

Thursday, July 3, 2008
Member and Spouse Attire: Travel Casual
   - Recommend comfortable clothes

7:00 AM    Delegation Room opens
   - Please pay any incidental room charges (i.e. phone, movie room service, etc.)
   - Breakfast included in the room rate
   - Light snacks and coffee available in the Delegation room

7:00 AM    Please bring luggage to the Delegation room

7:45 AM    Meet in Delegation Room
   - Attire: Travel Casual
8:00 AM Depart Hotel for Airport  
9:00 AM Depart Venice, Italy for Andrews AFB  
12:25 PM Arrive Andrews AFB  
12:45 PM Depart for Rayburn horsehoe  
1:30 PM Arrive Rayburn horsehoe  
1:40 PM Luggage arrives Rayburn horsehoe  

- 30 min en-route  
- 9 hours 25 minutes en-route  
- Lunch/Heavy snack served en-route  
- Set watches back 6 hours (-6)  

MISSION COMPLETE
EXHIBIT 11
Attachment 10

CODEL Inhofe – Itinerary
1-7 Dec, 2008
Africa and CENTCOM Visit

FOR OFFICIAL USE ONLY

Sen Jim Inhofe
CM Robert Aderholt
CM Jerry Moran
CM Jeff Miller
CM Randy Neugebauer
Mark Pivetta (Sen Inhofe – Africa Advisor)
Anthony Lazzariki (Sen Inhofe – MLA)
Col Carlos Hill (Lead/AF escort)
Lt Col Darren Hall (Bag/AF escort)
Maj Will Northington (Doctor)
Sunday, 30 Nov 2008

***Begin Anti-Malaria tablet sequence***

Monday, 1 Dec 2008 – Dress: Casual/Open Collar

1745 Arrive Riyadh, Homebase

1755 Depart Riyadh, Homebase for Andrews AFB

1900 Depart Andrews AFB (dinner served on the aircraft)

Tuesday, 2 Dec 2008 – Dress: Meetings – sports coat and tie / dinner – open collar

0535 Land at Sai Island, Cape Verde to refuel

0620 Depart Cape Verde (breakfast served on the aircraft

1240 Arrive Abuja, Nigeria

• Check into hotel

1330 Lunch at hotel

1500 Meetings – Pres Yak’Adua, Min of Del. Ahmed, Min of Foreign Affairs Madueke

1900 Dinner with Parliament Group (MP Tunde Akogun, Judge Sola Gowanu, Mr. Sola Segun)

Wednesday, 3 Dec 2008 – Dress: Meetings – sports coat and tie / dinner – open collar

** Breakfast at hotel **

0915 Depart Nigeria (lunch served on the aircraft)

1400 Arrive Kigali, Rwanda

• Meetings – Pres Kagame, Chief of Cabinet Charles Murigande, Min of Del Dr. Zac Nsera, Richard Sezibera (Ambassador at Large)

1800 Depart Rwanda (light snack served on the aircraft)
1945  Arrive Entebbe, Uganda
2000  Meeting with Pres Museveni and First Lady Museveni
2100  Dinner at hotel

Thursday, 4 Dec 2008 – Dress: Meetings – sports coat and tie / dinner – open collar)
0800  Parliament Breakfast: Gisal Gashara – Former MP, Tim Livenga – Former Cab Min, Mr. Paulo Kyanka
0900  Meetings – Min of Def Kiyunga, Min of Foreign Affairs Kutesa
1100  Depart Uganda
1200  Arrive Nairobi, Kenya
       Meetings – Pcs Kibaki, VP Steve Maacya, Prime Min Odinga, Cab Min Sam Pogliaio
1630  Depart Kenya
1820  Arrive Addis Ababa, Ethiopia
1830  Depart for US Embassy
1900  Meeting with VADM Moeller, Deputy Commander for Military Operations, AFRICOM
2000  Travel to Hotel and Check in
2030  Dinner at hotel

Friday, 5 Dec 2008 – Dress: Meetings – sports coat and tie / dinner – open collar)
** Breakfast at hotel **
0900  Meetings with Prime Min Meles, First Lady Azeb Meafin, Min of Def Fergne, new US
       John Simon (Ambassador to AU) and Koen Verwaes (EU Ambassador to AU)
1305  Depart Ethiopia
1405  Arrive Djibouti, Djibouti
1530  Lunche with the troops from AL, FL, KS, OK and TX
1630  JTF Horn of Africa Update – RADM Greene

Updated: 12:57 PM - 11/24/08

RBA 057
10-5477_063
1730 Meeting with Djibouti leadership – Pres Guelleh, Prime Min Dileis, Min of Def, Oboowo Kebed

1805 Depart Djibouti (dinner served on the aircraft)

2030 Arrive Al Udeid Air Base; stay
Check into billeting

Saturday, 6 Dec 2008 – Dress: Rugged, cold weather casual)

TBD Depart Al Udeid for AOR
  • Military briefings / lunch and dinner with troops

TBD Depart AOR for Al Udeid

TBD Arrive Al Udeid

2100 Depart Al Udeid

Sunday, 7 Dec 2008 – Dress: Casual/ Open Collar

0110 Arrive RAF Mildenhall, United Kingdom
  • Check into billeting on base

1100 Sunday Brunch at Consolidated Club – base leadership and troops

1230 Depart for Cambridge

1300 Tour University

1610 Depart United Kingdom

1930 Arrive Andrews AFB – Mission Complete
Expense Sheet

Per Diem
Nigeria - $132
Ethiopia (includes UK) - $303
Total Per Diem - $435

Itinerary

2 Dec - Enroute
- Lunch (aircraft): $7.85

3 Dec - Nigeria
- Breakfast (aircraft): $7.85
- Lunch (hotel-Nigeria): $24.84
- Dinner (hotel-Nigeria): $ No charge

4 Dec - Nigeria / Rwanda / Ethiopia
- Breakfast (aircraft): $7.85
- Lunch (aircraft): $7.85
- Dinner (hotel-Ethiopia): $85.50

5 Dec - Ethiopia / Uganda / Qatar
- Breakfast (hotel-Ethiopia): $23.50
- Lunch (aircraft): $7.86
- Snack (Uganda): $60.00
- Dinner (aircraft): $7.85

6 Dec - Qatar / Afghanistan / Kuwait / UK
- Breakfast (Al Udeid): $ No charge
- Lunch (aircraft): $7.85
- Dinner (aircraft): $7.85

7 Dec - UK / DC
- Lodging (Mildenhall): $49.25
- Breakfast (Mildenhall): $11.44
- Lunch (aircraft): $7.85
- Dinner (aircraft): $7.85

Expenses
Nigeria: $56.24
Ethiopia: $174.70
United Kingdom: $93.24
Total: $314.18

Owe to AF: $205.18 - $18.00 (owed back by AF) = $187.18
Owe to US Treasury: $120.62
EXHIBIT 13
Dear Madam Secretary:

This letter will authorize the Honorable Alcee Hastings, Co-Chairman of the Commission on Security and Cooperation in Europe (CSCE), and a delegation of Members and staff to accompany Co-Chairman监察卡里尼在波斯尼亚-黑塞哥维那，拉脱维亚，立陶宛和希腊期间的高级代表团。此次访问的目的是与政府官员会面，并出席第18届组织年度会议《关于欧洲安全与合作的组织》。此期间，配偶们将不会因公支出任何费用。以下各代表团成员和工作人员已获授权：

The Honorable Alcee L. Hastings (D-FL), Co-Chairman, CSCE
The Honorable Christopher Smith (R-NJ) and Mrs. Marie Smith
The Honorable Louise Slaughter (D-NY) and Mr. Robert Slaughter
The Honorable Mike McIntyre (D-NC) and Mrs. Dot McIntyre
The Honorable G.K. Butterfield (D-NC)
The Honorable Robert Aderholt (R-AL) and Mrs. Caroline Aderholt
The Honorable Darrell Issa (R-CA) and Mrs. Kathy Issa
The Honorable Lloyd Doggett (D-TX) and Mrs. Libby Doggett
The Honorable Gwen Moore (D-AL)

Mr. Fred Turner, Chief of Staff, CSCE
Mr. Bob Hazel, Policy Advisor, CSCE
Ms. Shelley Hahn, Policy Advisor, CSCE
Mr. Ed Joseph, Policy Director, CSCE
Mr. Cliff Bond, Senior Advisor, CSCE
Mr. Alex Johnson, Policy Advisor, CSCE
Mr. Wiesome Packer Policy Advisor, CSCE
Mr. Neil Simon, Communications Director, CSCE
Mr. Daniel Redfield, Office Manager, CSCE
Mr. Joel Shapiro, Staff Assistant, CSCE
Please note that Chairman Hastings and Ms. Janice Helwig, Policy Advisor, CSCE, are also authorized to travel to Albania en route to Lithuania.

It is requested that local currencies for the maximum per diem allowance be made available at the enhanced rate of an additional $50. Actual lodging costs are authorized if necessary. In addition, funds should also be made available for air and local transportation. Commercial air transportation (if needed) will be made on American flag carriers, subject to availability, in business class. Authorization for the expenditure of funds should be made in accordance with Section 502(b) of the Mutual Security Act of 1954, as amended by Public Law 95-384.

Thank you in advance for your prompt attention to this matter.

Sincerely,

NANCY PELOSI
Speaker of the House

cc: The Honorable Lorraine C. Miller, Clerk
U.S. House of Representatives
CODEL Cardin
Sarajevo, BosniaHerzegovina and Vilnius, Lithuania
26 June – 3 July 2009

Friday 26 June – Washington, DC

After: Travel casual
Forecasted Weather: High-87 Low-73 Isolated T-Storms

1300 Luggage Call
1500 Drones depart Capitol Hill en route Andrews Air Force Base
1600 Depart Washington DC (Andrews) (GMT-5) via MILAIR en route Sarajevo (GMT+2)
Total Travel Time: 9 hrs 1 min (advance clocks 6 hours)

Saturday, 27 June: Sarajevo
After: Travel casual until 1545 Business after 1545
Forecasted Weather: High-79 Low-55 50% chance of showers

0705 CODEL arrives Sarajevo Airport via Milair
0715 Depart Airport en route Hotel
0735 Arrive Hotel Europe
- Distribute keys, per diem in local currency
- Continental breakfast buffet in delegation room (juice, coffee, pastry, fruit)
- Down time until lunch
1130 Optional opportunity for viewing of Sarajevo Haggahah
1200 Lunch options (No-host Lunch)
-3 Restaurant Options
1330 Tour old town (AMB will accompany, along with commercial guide)
1515 Return to Hotel; down time
1545 Depart hotel en route Ambassador’s residence
1600 Welcome by Amb; English and country team brief
Including:	OSCE: Com Gay Judd
PCC: Judith Cofkin
POL: Mike Martin
RECON: Frank Ostrander
RAC: Mark Post
DAO: COI, Schlechter
AID: David Hallusen
OPA: Janet Miller
1700 Discussion with Political Leaders
1800 Depart EMIR en route Hotel Europe
1900 No-host dinner
Sunday, 25 June - Sarajevo/Villa

Arrive: Breakfast
Temperature: High-80 Low-55 60% chance of showers

0800 Breakfast in Hotel
0930 Religious service options

1000 Accompanying Persons schedule begins, see below
**Accompanying persons are welcome to join the official meetings as desired. Below is a suggested itinerary in addition to the official schedule.
Accompanying persons optional schedule
 Escort officer: Shadie Legg
1000 Depart Sarajevo ort Jajce
1130 Arrive Jajce and Bridge Museum
1230 Depart Bridge museum
1245 Lunch at Oulovica restaurant
1345 Cultural excursion to Konjic, including local woodworking and Ottoman Bridge
1415 Depart Konjic ort Sarajevo

1020 Depart hotel ort Presidency [accompanying person schedule begins, see below]
1030 Arrive Presidency (press spray at top ort group photo)
1045 Meet with Presidency
1200 Depart Presidency ort UNITIC Towers
1215 Arrive UNITIC Towers, Panorama restaurant
1230 Informed lunch with mixed group of university students (Panorama restaurant)
(Press: Photo only off the top)
1400 Depart lunch ort OUR
1415 Meeting with Hiller Irajo (Location: OUR, meeting TBC)
Press spray at top
Diplomat Hiller Grescom also invited
1515 Depart OUR ort Hotel Europe
1530 Press opportunity (Hotel Europe)
1600 BAGGAGE CALL
1615 Return to rooms to refresh up, check out ort hotel [accompanying persons return]
Monday, 29 June-Vilnius
Atten: Business
Forecasted Weather: High-73 Low-56; Sunny w/ 10% chance of showers

0700-1000 Breakfast (Hotel Restaurant)
0930-1000 Country Team Briefing for Delegation
1000-1100 Meeting of the Standing Committee
1200-1330 Lunch (one of three restaurants near the Rastanu)
1245-1300 U.S. Delegation meeting with leadership of Jewish Community of Lithuania (Rastanu Hotel)
1430 – 1600 Inaugural Plenary Session
(March II Hall)
1. Call to order and remarks by the President of the OSCE Parliamentary Assembly
2. Addresses by host dignitaries
3. Addresses by Presidents of observer Assemblies
4. Report by the OSCE Parliamentary Assembly Special Representative on Gender
issues followed by a Debate
1445-1615 Tour of Jewish Ghetto, led by WWII partisan Fania Broncowskaya (starts and ends at Rammas Hotel)
1630-1650 Coffee break
1700 Delegation meeting with Kyle Scott, Charge d’ Affaires, U.S. Mission to the OSCE
1630-1830 General Committee on Democracy, Human Rights and Humanitarian Questions
(March II Hall)
Opening remarks by the Chair of the Committee
Introduction of the Draft Resolution by the Rapporteur
Debate
1900 – 2130 Concert followed by the reception hosted by the Speaker of the Seimas
Lithuanian National Opera and Ballet Theatre

Tuesday, 30 June-Vilnius
Atten: Business
Forecasted Weather: High-71 Low-53; Sunny

0700-1000 Breakfast (Hotel Restaurant)

Side-trip to Minsk, Belarus (2+ hour drive each way)
** There will be no separate schedule for accompanying persons in Minsk

0800 Departure from Vilnius (trip is about 180km; UN Embassy Minsk will require escort at least in
Brest, to be accompanied by Charge de Affaires Jonathan Moon)

RBA 070
10-5477_073
1130  Meeting with President Lukashenko (Press: Belarus State media can be expected to be shooting photos at the top of the meeting)
1230  Lunch with civil society/political parties at Embassy (U.S. Embassy, chancery conference room)
1430  Brief press availability at Embassy (U.S. Embassy, KASS conference room)
1500  Depart for 2-2.5 historical sites/Jewish community (exact sites visited will depend on weather conditions):
- Yanus Memorial, where 5,000 Jews were massacred in the Minsk ghetto by the Nazis on March 2 of 1942.
- Krupets — wooded area just outside of Minsk, where tens of thousands were executed by the Soviet secret police in the late 1930s.
- Jewish Community Center operated by American Jewish Joint Distribution Committee.
1800  Depart for Vilnius

0700 — 0815  Time reserved for meetings of various groups
0900 — 1100  General Committee on Political Affairs and Security (March 11 Hall)
Opening remarks by the Chair of the Committee
Introduction of the Draft Resolution by the Rapporteur
Debate
0900 — 1100  General Committee on Economic Affairs, Science, Technology and Environment (Plenary Chamber)
Opening remarks by the Chair of the Committee
Introduction of the Draft Resolution by the Rapporteur
Debate

1300  Begin Schedule for Accompanying Persons (those not traveling to Minsk, Belarus)
**Accompanying persons are welcome to join the official meetings, as desired. Below is a suggested itinerary in addition to the official schedule

1300-1430  Lunch - Čiurlionis (Hungarian)
1430-1500  Return to Hotel
1500-1630  Travel to main part of Szczecin
1530-1830  Guided tour of the OSCE PA/Sicimis arranged
1930-2130  Reception hosted by Lithuanian delegation at Hotel

1100 — 1130  Coffee break

RBA 071
10-5477_074
11:30 – 13:30 Special Plenary Session  
(March 11 Hall)  
1. Call to Order / Mr. Joko SOARIS, President of the OSCE Parliamentary Assembly  
2. Remarks by Mr. Vygaudas VSACKAS, Foreign Minister, Republic of Lithuania  
3. Address by Ms. Theodora BAKIANNIS, Minister of Foreign Affairs of Greece, Chairperson-in-Office of the OSCE followed by a question and answer session.

13:30 – 15:00 Guided Tour to Trakai

16:00 – 21:00 Reception hosted by the Lithuanian Delegation  
Belmonto Entertainment and Recreation Center

Wednesday, 01 July, Vilnius  

Attr: Business  
Forecasted Weather: High-28 Low-13; Sunny w/ 10% chance of showers

0700-1000  Breakfast (Hotel Kesturant)

0700 – 0845  Time reserved for meetings of various groups

0900 – 1030  General Committee on Democracy, Human Rights and Humanitarian Questions (Plenary Hall)  
Debate (cont’d)  
Consideration of amendments

0900 – 1030  General Committee on Economic Affairs, Science, Technology and Environment (Plenary Chamber)  
Debate (cont’d)  
Consideration of amendments

0900  Begin Schedule for Accompanying Persons  
**Accompanying persons are welcome to join the official meetings as desired. Below is a suggested itinerary in addition to the official schedule**

0900  Depart hotel for Green House Museum  
0920-1020  Green House (Holocaust) Museum  
Objective: Visit small museum that provides a description of the Holocaust in Lithuania and major figures in Lithuanian Jewish History. Cost of entry is 5 litas per person.  
Rachel (Rocha) Kostansla of the Museum has agreed to provide a tour without charge but any support is welcome.

1020 – 1040  Travel to Gediminas Castle and Museum

1040-1200  Gediminas Castle and Museum
Objective: Visit one of the most noticeable sites in Vilnius; take particular to go to castle and museum. Particular charge is 2 litas per person. Entry cost is 5 litas per person.

English-speaking guides available for 50 lite for groups of ten or more.

1200-1220 Travel to Teras Restaurant in Uzupis
1220-1400 Lunch at Teras Restaurant (Lithuanian grill), in outside seating area with good overlook if there is no rain
1400-1410 Travel to St. Anne's Church
1410-1500 St. Anne's Church

Objective: Dating from the 15th century, the church was constructed from thirty-three different shapes of brick.

1500-1510 Travel back to hotel
1515-1525 Walk to Gates of Dawn
1525-1625 Gates of Dawn

Objective: View last remaining gate of town fortifications and 17th century image of Virgin Mary.

1625-1635 Return to hotel
1800 Depart hotel for British Embassy
1830-1915 British reception for delegation at British Embassy
1915 Depart British Embassy for dinner
1945 Delegation dinner for entire group; location to be decided

1000 U.S. Delegation meeting with the Speaker of Seimas (Parliament) of the Republic of Lithuania (Press; photo only at the top or bottom of meeting)
1030 U.S. Delegation meeting with the Head of the Delegation of the OSCE PA Vilija Aleknaite-Abromskiene
1030-1130 Press Conference Hall (Press Center in Seimas) reserved for a news conference
1100 Press Conference (Press Conference Hall, Seimas Building)
1030 - 1100 Coffee break
1100 - 1230 General Committee on Political Affairs and Security (March 1 Hall)
Debate (cont’d)
Consideration of amendments

1245 - 1415 Working Lunch on Gender Issues (Seimas Restaurant)
1430 – 1600 General Committee on Economic Affairs, Science, Technology and Environment (Plenary Chamber)
Consideration of amendments and adoption of Resolution
Supplementary Items

1430 – 1600 General Committee on Democracy, Human Rights and Humanitarian Questions (March 11 Hall)
Consideration of amendments and adoption of Resolution
Supplementary Items

1500 U.S. Delegation meeting with Minister of Foreign Affairs Vygaudas Usackas (Press: Photo only at top of meeting)

1600 – 1630 Coffee Break

1630 – 1800 General Committee on Political Affairs and Security (March 11 Hall)
Consideration of amendments and adoption of Resolution
Supplementary Items

1830 Annual UK-US Reception (British Embassy)

1945 CODEL Dinner

Thursday, 02 July - Wiesbaden
After: Business
Forecasted Weather: High 70° Low 53° 60% chance of showers

0700-0800 Breakfast (Hotel Restaurante)
0845 Time reserved for meetings of various groups
0900 - 1100 General Committee on Economic Affairs, Science, Technology and Environment (Plenary Chamber)
Supplementary Items

Election of the Committee Officers

0900 – 1100 General Committee on Democracy, Human Rights and Humanitarian Questions (March 11 Hall)
Supplementary Items

Election of the Committee Officers

1100 - 1130 Coffee break

1100 - 1130 Meeting of the Bureau (Constitution Hall)

1130 – 1330 General Committee on Political Affairs and Security (March 11 Hall)
Supplementary Items
1140
*Begin Schedule for Accompanying Persons*

**Accompanying persons are welcome to join the official meetings as desired. Below is a suggested itinerary in addition to the official schedule.**

1140  Depart hotel for Embassy Fourth of July reception at Ambassador's Residence (Entire Delegation)

1200-1330  Embassy Fourth of July reception at Ambassador's Residence; lunch will be available (Entire Delegation)

1330  Depart for Presidencia

1400-1430  Meet with President Adamskas (Entire Delegation)

1430-1450  Travel back to hotel

1530-1700  Walk to Amber Museum and Gallery; stopping at sites of interest on the return trip. Objective: Visit museum and stop at any other sites of interest.

1700-1730  Walk to Hotel

1900-2100  Reception hosted by Prime Minister at National Gallery of Art, followed by evening of folkloric at Soup Festival in Kolnu Park. This will involve bus travel from Soup Festival to Kolnu Park. ( Entire Delegation)

1200-1400  U.S. Embassy Independence Day Celebration at Ambassador's Residence (Press: open press for b-roll, pull aside interviews; no formal news conference)

1330  U.S. Delegation departs Independence Day for meeting with President

1400  U.S. Delegation Meeting with President Adamskas (Press: photo only at top of meeting)

1330-1500  Lunch break

1540-1800  Plenary Session (March 11 Hall)

General debate

1930-2200  Reception hosted by the Prime Minister at the National Art Gallery

2200-2400  An evening of "Modern Folklore" in the framework of the Song Festival (Kolnu Park)
(Attendees will be required to climb approximately 400 steps to reach the venue)
(Comfortable shoes are recommended)

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**Friday, 03 July - Vilnius/Washington DC**

*Attire: Travel casual for accompanying persons/business for voting members
Forecasted Weather: Vilnius: High 70 Low 55% 10% chance of showers*
Washington DC - High 96 Low-75 10% chance of showers

0700-1000 Breakfast (Local Restaurant)

0800 BAGGAGE CALL

0900 - 0915 Time reserved for meetings of various groups

0915 Members depart hotel en route Seattle

0930 - 0945 Plenary Session (March H Hotel)

Election of the Assembly Officers

0930 Accompanying Persons and staff depart Hotel en route Vilnius Airport

0945 Members depart Seattle en route Vilnius Airport

1030 Depart Vilnius en route Washington DC via MII AIR

Flight Time: 9 hr 45 min (remote clocks 7 hours)

1330 Arrive Washington DC

Mission Complete
EXHIBIT 15
EXHIBIT 16
CODREL Cardin
12-20 February 2010
Morocco, Spain and Austria

Purpose: To meet with local and U.S. Government Officials in Morocco and Spain and to attend the 2010 Organization for Security and Cooperation in Europe (OSCE) Winter Meetings in Vienna.

Sponsor: OSD Committee Letter

Mode of travel: MH AIR (19 Over/ 20 Return)

Delegation (21)
Sen. Ben Cardin (D-MD)
   - Mrs. Myrna Cardin, Spouse
Sen. Roger Wicker (R-MS)
   - Mrs. Gayle Wicker, Spouse
Rep. Alice Hastings (D-FL) (will join CODREL Cardin in Vienna)
Rep. Robert Aderholt (R-AL)
   - Mrs. Caroline Aderholt, Spouse
Rep. Laura Richardson (D-CA)
Del. Eni F.H. Faoumavanga (D-American Samoa)
   - Mrs. Antonina Faoumavanga, Spouse
Mr. Fred Josser, Chief of Staff, Helsinki Commission
Ms. Debbie Vassada, Staff, Senator Ben Cardin
Ms. Marlene Kaufman, General Counsel, Helsinki Commission
Mr. Neil Simon, Communications Director, Helsinki Commission
Mr. Alex Johnson, Policy Advisor, Helsinki Commission (will join CODREL Cardin in Vienna)
Ms. Bob Hand, Policy Advisor, Helsinki Commission
Mr. Josh Shapiro, Staff Associate, Helsinki Commission
CAPT C.J. Custerly, Lead Escort, Navy Senate Liaison Officer
LT Mitch McClafferty, Lead Planner, Navy Senate Liaison Officer
LT David Colberg, Navy House Liaison Officer
Dr. Justin Hader, Office of the Attending Physician

All times local.
Friday, February 12 (Washington DC)
**Arrive**: Travel Casual
**Forecasted Weather**: Mostly Sunny
**High** 35° Low -23°

1730  Depart Capitol Hill en route Andrews Air Force Base

1830  Depart Washington D.C. en route Marrakesh, Morocco via MIA/AIR.
**Flight Time**: The 10min. advance clock 3 hours
**Dinner served in flight**

Saturday, February 13 (Morocco)
**Arrive**: Travel Casual
**Business Dress for Dinner**
**Forecasted Weather**: Showers, High-65° Low-48°

0645  Arrive Marrakesh

0740  Hotel Check-in

1010  **Country Team Briefing (Hospitality Suite)**
  Ambassador and Mrs. Kaplan
  Alice: Burke, Management Counselor
  Brian A. Shott, Deputy Political Counselor
  Delegation

1045  Depart en route to American Corner

1100  **American Corner Presentation** (Attire: Business Casual)
  Ambassador and Mrs. Kaplan
  Delegation

1200  Depart en route to No Host Lunch
  La Table du Marché, L'Orée, Le Jardin

1330  **Marrakesh Cultural Enrichment Program**
  (Casual Attire/Comfortable Walking Shoes)

1800  Return to Hotel

1930  Depart Hotel en route dinner

2000  Dinner hosted by Amb. Serge Berdaguet (Attire: Business)

RBA 099
10-5477_084
**Sensitive But Unclassified**

RCN
Sofitel Marrakech
Rue Harroon Ennabid Quarter de l Hivernage 40000
Marrakech, Morocco
Tel: (+212) 524

Sunday, February 14 (Morocco)

**Atire: Casual Business Casual, Business Casual for Amb Dinner**
**Forecasted Weather: AM Showers; High-67 Low-48**

0800  Breakfast
0900  Depart en route to Ait Ourir Library
1000  Peace Corps Youth Development Project (Attire: Business Casual)
1130  Depart location en route hotel
1215  Baggage Call
1230  No Host Lunch
      L’Oasis, Le Jardin
1330  Depart en route airport
1400  Depart Marrakech en route Rabat via MBLAIR
      Flight Time: 30 min
1430  Arrive Rabat, en route to Golden Tulip Fanah
1530  Hotel Check in
1600  Optional: Visit Rue de Consuls (Attire: Casual)
1845  Depart hotel en route Ambassador’s Residence (Attire: Business)
1900  Dinner hosted by Ambassador and Mrs. Kaplan

RDN
Golden Tulip Fanah Rabat
Makkhouch(10-0.009-Rabat
Tel: +212 531
Monday, February 15 (Morocco/Spain)

Active: Business

Forecasted Weather: Rabat: Showers High 63 Low 53
Malick: Scattered Showers High 66 Low 30

0830  Breakfast/Leisure Time

0950  Baggage Call/Hotel Check-out

Accompanying Persons Schedule:

0945  Depart hotel en route Breast Cancer Awareness Project (TBC)

1100  Depart Location en route Airport

1015  Depart Hotel en route to Ministry of Foreign Affairs

1030  Meeting with MFA Secretary General Youssouf Amrani (Attire: Business)

1115  Depart Location en route Airport

**Box lunches will be served en plane**

1130  Depart Rabat, Morocco en route to Rota, Spain via MIG15

Flight Time: 1hr 5min. Advance clocks 1 hour

1335  Arrive Rota

Greeted by Spanish Contingent Officer and CAPT Bill Moss (NAVSTA
Commanding Officer)

1340  Opportunity for Commemorative Photos

1350  Command Brief

Naval Station Rota Brief given by CAPT Bill Moss

Combined Task Force 68 Brief given by Commodore Beck

1455  Driving tour of Rota

1600  Depart Naval Air Station Rota, Spain en route Madrid

Flight Time: 1hr

1700  Arrive Madrid Torrejon. Proceed to hotel (drive approximately 20 minutes).

1720  Hotel Check-in

1830  Depart hotel for Chief of Mission Residence
1960    Cocktail hosted by Ambassador Solomon, CMR (Attire: Business)

2100    Senator and Mrs. Cardin dinner with FCIE
         Location: Hotel Villamagna

RON    Hotel Intercontinental Castellana
       Address: Paseo de la Castellana, 49
       28046 Madrid
       Tel: +34-91-761

**Tuesday, February 16 (Spain)**
*Attire: Business*

*Forecasted Weather: Rain/Snow Showers; High -43, Low -34*

0930    Depart hotel.

(Spouses depart hotel at 0930 to attend community service event organized by PAS and CLO and will meet delegation at 1315 at Palacio de Viana.)

1000    Meeting with Bernardino Labán, Secretary General of the Presidency of the Government (Press TBD)

1200    Meeting with Minister of Interior Rubalcaba (Press TBD)

1315    Meeting with Secretary of State for Foreign Affairs (Press TBD)

1315    Tour of the Palacio de Viana for accompanying persons. Mrs. Solomon will join.

1446    Lunch hosted by Secretary of State for Foreign Affairs for entire delegations. Mrs. Solomon will join.

1610    Press availability, Embassy MPR

1715    Return to hotel.

1730    Cultural program (optional).

2015    Depart hotel (for those dining at Botin).

2030    Dinner at Botin, Calle Cuchilleros, 17, 91-366

RON    Hotel Intercontinental Castellana
       Address: Paseo de la Castellana, 49
       28046 Madrid

*******Sensitive But Unclassified*******
Wednesday, February 17 (Spain/Austria)

**Forecasted Weather:** Madrid: Showers High-49 Low-38
Vienna: Partly Cloudy High39 Low-28

0800   Check-out and baggage call.
0830   Depart hotel.
0845   Tour of Atocha station.
0930   Depart Atocha station.
1000   Meeting with Isidro Rodríguez, Managing Director of the Roma Foundation, and tour of the facilities.
1100   Visit to Ministry of Foreign Affairs.
1200   Meeting with José Rieu Ségura, Special Ambassador for the Mediterranean; Enrique Anoye Roy, Special Ambassador for OSCE Affairs; and Fidel Sendagorta, Director General for Mediterranean, Maghreb and the Middle East.

(For lunch on bus.)

1310   Tour Palacio Real.
1510   Tour Prado.
1710   Depart for Torrejón.
1800   Depart Madrid en route Vienna, Austria via MIL AIR
   Flight Time: 2hr 20min; no meal change
**Dinner Served in Flight**
2020   Arrive Vienna
   Delegation met by Carol Fuller and Winsome Packer

TBD   Arrive Hotel Imperial
   Check-in
   Currency exchange available

………………………….Sensitive But Unclassified………………….
2100  Delegation briefing by OSCE PA Secretary General, Spencer Oliver
Location: Delegation Room

RON Hotel Imperial
Kartner Ring 16
Vienna
Tel: 43-1-501

Thursday, February 18 (Austria)
Theme: Business
Forecasted Weather: Rain/Snow, Showers High-38 Low-32

0800  Breakfast
Location: Imperial Café (Ground Floor)
Note: Breakfast included in room rate

0900-1130 Standing Committee Meeting, Rastatt (6th floor), Hofburg
Participants: Chairmen Corda, Co-Chairman Hastings, and
Representative Adenholt only

1120  Depart hotel for Hofburg

1145-1245 Joint Session of the three General Committees, Neuer Saal (2nd floor)
Call to Order by Mr. Joao Soares, President of the OSCE Parliamentary Assembly
(PA)**OPEN PRESS**

- Opening Remarks by the President of the Austrian Nationalrat, Ms. Barkas
- Prammer
- Address by Mr. Joao Soares, President of the OSCE Parliamentary Assembly
- Address by the OSCE Chairperson-In-Office, Karat Sanalbayev, followed by a
question/answer session

1300  Reception offered by the delegation of Kazakhstan
(Location: Hofburg Zeremonienhalle)

1500  Co-Chairman Hastings Meeting with Medienmeus Partners, Room TBD, Hofburg

1500-1800 General Committee on Political Affairs and Security, Neuer Saal (2nd floor)
**OPEN PRESS**

1500-1800 General Committee on Economic Affairs, Science, Technology and
Environment, Rastatt (5th floor) **OPEN PRESS**

1815  Departure of buses from Hofburg to the Austrian Parliament
Friday, February 19 (Austria)

**Attire: Business**

**Forecasted Weather: Rain/Snow Showers; High-39 Low-32**

<table>
<thead>
<tr>
<th>Time</th>
<th>Event</th>
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<tbody>
<tr>
<td>0730</td>
<td>Breakfast</td>
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<td>Location: Café Imperial (Ground Floor)</td>
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<td>0840</td>
<td>Depart hotel for Hofburg</td>
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<tr>
<td>0900-1200</td>
<td>General Committee on Democracy, Human Rights and Humanitarian Questions,</td>
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<td></td>
<td>Neuer Saal (2nd Floor) <strong>Open Press</strong></td>
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<td>1000</td>
<td>Senator and Mrs. Cordia Depart for Centropa Meeting</td>
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<tr>
<td>1015-1115</td>
<td>Senator and Mrs. Cordia Meeting with Centropa and about 50 Holocaust</td>
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<td>survivors. Centropa will show a short video. Refreshments will be provided.</td>
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<td><em>Open Press</em></td>
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<td>Location: Café Landtmann, Dr. Karl Luger-Ring 4, A-1010 Wien</td>
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<tr>
<td>1145</td>
<td>Depart Hofburg for Café Central</td>
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<tr>
<td>1200</td>
<td>Lunch</td>
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<td>Location: Cafe Central, Herrengasse 14/2, Vienna, Tel: 01-333</td>
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<td>Participants: Delegation</td>
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<td>1330-1630</td>
<td>Closing Session of the three General Committees (Neuer Saal / 2nd floor)</td>
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<td><strong>Open Press</strong></td>
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<tr>
<td>1330-1530</td>
<td>Special Debates on Afghanistan <strong>Open Press</strong></td>
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<td>1530-1630</td>
<td>Address by the OSCE Secretary General, Maia Petrin de Brichambaut, followed by a question &amp; answer session; <strong>Open Press</strong></td>
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<td>Report by the OSCE PA Special Representative on Gender issues, Ms. Tore Tingsgard followed by a debate;</td>
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<td>Reports by the Chair of the three General Committees;</td>
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************Sensitive But Unclassified************
1315  Press Roundtable, Room 201, the Hofburg
1510  Delegation Meeting with Russian Delegation, Room 201, the Hofburg
1610  Delegation Meeting with the OSCE Secretary General, Marc Perrin de Brichambaut, Room 201, the Hofburg
1715-1815 Senatour and Mrs. Cardin attend services at the Vienna City Temple.
       Location: Seinitmorgenasse 4, A-1010 Vienna.
1840  Depart hotel for dinner
1900  Dinner
       Location: Pflügrner Wien 1, Riemergasse 10, Tel.: 1/512
       Participants: Delegation
2000  RGN
       Hotel Imperial
       Kärnter Ring 16
       Vienna
       Tel: 43-1-591

Saturday, February 20 (Austria/Washington DC)
Attire: Travel Casual
Forecasted Weather: Partly Cloudy High 30° Low 21
0600  Currency Exchange Opens
0715  Breakfast
       Location: Cafe Imperial (Ground Floor)
0715  Baggage Call
0820  Depart Hotel Imperial
0900  Depart Vienna en route Washington DC via MILAIR
       Flight Time: 10 hours; Record clocks 6 hours
1300  Arrive Washington DC

***********Sensitive But Unclassified***********