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HEARING

BEFORE THE

COMMITTEE ON

INTERIOR AND INSULAR AFFAIRS

UNITED STATES SENATE

NINETY-THIRD CONGRESS

SECOND SESSION

ON

THE NOMINATION OF ROYSTON HUGHES TO BE ASSISTANT
SECRETARY OF THE INTERIOR FOR PROGRAM DEVELOPMENT
AND BUDGET

MARCH 11, 1974

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THE HISTORY OF THE

REPUBLIC OF THE

UNITED STATES OF AMERICA

BY

WILLIAM F. SHAW, M.D., LL.D.,

PROFESSOR OF HISTORY IN THE

UNIVERSITY OF CHICAGO

NEW YORK:

THE CENTRAL BOOK CONCERN, 1908

NOMINATION OF ROYSTON HUGHES TO BE ASSISTANT SECRETARY OF THE INTERIOR FOR PROGRAM DEVELOPMENT AND BUDGET

MONDAY, MARCH 11, 1974

U.S. SENATE,
COMMITTEE ON INTERIOR AND INSULAR AFFAIRS,
Washington, D.C.

The committee met at 11 a.m., pursuant to notice, in room 3110, Dirksen Office Building, Hon. Lee Metcalf, presiding.

Present: Senators Metcalf, Haskell, Metzenbaum, Fannin, Hansen, Buckley, McClure, and Bartlett.

Also present: Jerry T. Verkler, staff director; and W. O. Craft, Jr., deputy minority counsel.

OPENING STATEMENT OF HON. LEE METCALF, A U.S. SENATOR FROM THE STATE OF MONTANA

Senator METCALF. The committee will come to order.

This is a hearing on the nomination by President Nixon of Royston Hughes of Maryland to be Assistant Secretary of the Interior for Program Development and Budget.

The position for which Mr. Hughes has been nominated is an important one.

The incumbent is responsible for budget planning and development, policy and program analysis and the review of environmental aspects of departmental projects and programs.

One of the most significant functions of this job is to coordinate the activities of the several other Assistant Secretaries who have responsibilities for specific departmental programs.

The Department has submitted a biographical sketch of Mr. Hughes which will appear in the record at this point.

[The biographical sketch of Royston Hughes follows:]

BIOGRAPHICAL SKETCH OF ROYSTON HUGHES

Royston C. Hughes was nominated by President Nixon on March 1, 1974, to be Assistant Secretary of the Interior for Program Development and Budget.

Born in Rochester, New York, on September 8, 1938, Mr. Hughes attended public school in Rochester, New York. He was graduated from the United States Naval Academy in Annapolis, Maryland, with a B.S. degree in 1960 and from the American University in Washington, D.C., with an M.A. degree in international relations in 1967.

He was on active duty with the U.S. Navy from 1960-1969, during which time he served on destroyers and cruisers, and was an instructor at the U.S. Naval Academy in the Department of English, History and Government. He also served with the Navy as a protocol officer in Vietnam.

From March 1969 to January 1971, Mr. Hughes was legislative assistant to Secretary of the Interior Rogers C. B. Morton when Mr. Morton was the Congressman from the First Congressional District of Maryland.

Since January 1971, he has served as Assistant to the Secretary of the Interior and in other key posts in the Office of the Secretary. For a period of six months he directed the Office of Territorial Affairs, administering a \$100 million program for Micronesia, Samoa, Guam, and the Virgin Islands. He also directed the Department's Office of Congressional Affairs for 11 months. As Assistant to the Secretary he has exercised general management authority for the Secretary in a variety of administrative, program, and information areas, and supervised the activities of the Department's eight regional offices which coordinate the Department's program activities.

As Assistant Secretary for Program Development, Mr. Hughes will be responsible for budget planning and development, policy and program analysis, and the review of environmental aspects of Department projects and programs. He succeeds Dr. Laurence E. Lynn Jr. who left the Department on February 1, 1974, to join the Brookings Institution in Washington, D.C.

Mr. Hughes is married to the former Joan Rosswork of Annapolis, Maryland. They have three children. Mr. and Mrs. Hughes reside at 91 Tarragon Lane, Edgewater, Maryland.

Senator METCALF. Secretary of the Interior Rogers C. B. Morton is going to introduce Mr. Hughes to the committee.

The committee welcomes Secretary Morton and Mr. Hughes.

STATEMENT OF HON. ROGERS C. B. MORTON, SECRETARY OF THE INTERIOR

Secretary MORTON. Thank you, Mr. Chairman.

Mr. Chairman, and members of this committee, it is a great pleasure and it gives me a sense of confidence to appear before you this morning to endorse the nomination of Royston C. Hughes to be Assistant Secretary of the Interior for Program Development and Budget.

I have known Roy since my congressional days. He has served in the Department virtually ever since I have been Secretary.

He has given the Department some very outstanding service in my opinion.

The job he goes into is a job that is becoming more and more important as we go along in time, because the amount overlap that exists between the various Commission areas and the various legislative programs we have takes a significant amount of cooperation.

I feel it was an office that we established with some hesitancy because of the expense involved, but it was an office that we realized would have a great deal of responsibility in terms of policy development, in terms of the analysis of the various programs and the various coordination and budget aspects of the whole Department's operations.

He was preceded by Dr. Laurence Lynn, who did a outstanding job particularly in the carrying out of our responsibilities under the Alaskan Native Claims Settlement Act, and Roy worked closely with my Office during that entire program, and, therefore, gained a good deal of knowledge about what our responsibilities were.

He has been heavily involved in the territorial management responsibility we have, and I feel his training in the Navy and the fact he has had considerable experience and an international relations master's degree from the American University, gives him unusual qualification for doing the job we anticipate he will do, and hopefully he will be able to do in the Department if he is confirmed.

As far as his character is concerned and his integrity and devotion to duty, I cannot speak highly enough. I have known Roy intimately for a period of years. He has been a Government employee of the highest order, and it is with a great deal of personal pride that I heartily recommend him to this committee.

I will be glad to answer any questions, Mr. Chairman, that you might have and I will submit my prepared statement for the record.

Senator METCALF. I have your statement about Mr. Hughes, Mr. Secretary, and again I say it was a privilege to the committee that you came up from a most busy schedule down at the Interior Department to appear on his behalf, and we certainly will take that into special consideration in considering his special qualifications and the way in which he will carry out the responsibilities you have outlined which are so important in delegating other responsibilities to other members of your staff.

[The prepared statement of Secretary Morton follows:]

PREPARED STATEMENT OF HON. ROGERS C. B. MORTON, SECRETARY OF THE INTERIOR

Mr. Chairman and members of the committee, it is a great pleasure to appear before you this morning to endorse the nomination of Royston C. Hughes to be Assistant Secretary of the Interior for Program Development and Budget.

Mr. Hughes is eminently qualified to serve in the position for which President Nixon has nominated him.

I am personally well-acquainted with Mr. Hughes' background, training, and experience. He was my legislative assistant from March 1969 to January 1971 while I was serving as a Congressman from the First Congressional District of Maryland.

Since January 1971, Mr. Hughes has served as Assistant to the Secretary of the Interior and held other key posts in the Office of the Secretary. For a period of six months he directed the Office of Territorial Affairs, administering a \$100 million program for Micronesia, Samoa, Guam, and the Virgin Islands. He was Director of the Department's Office of Congressional Affairs for 11 months.

As Assistant to the Secretary, he has exercised general management authority for the Secretary in a variety of administrative, program, and information areas, and has supervised activities of the Department's eight regional offices which coordinate the Department's field activities.

As Assistant Secretary for Program Development and Budget, Mr. Hughes will be responsible for budget planning and development, policy and program analysis, and the review of environmental aspects of Department projects and programs. He will succeed Dr. Laurence E. Lynn, Jr., who left the Department February 1, 1974, to join the Brookings Institution in Washington, D.C.

Mr. Hughes has an outstanding record in government. He was graduated from the United States Naval Academy at Annapolis, Maryland, in 1960 with a Bachelor of Science degree. He also holds a Master's degree in International Relations from the American University in Washington, D.C.

From 1960 to 1969, he was on active naval duty, serving on destroyers and cruisers, as an instructor at the Naval Academy, and as protocol officer in Vietnam. He is a member of the U.S. Naval Institute.

Mr. Chairman, to summarize, I want to emphasize that Mr. Hughes has a proven record of distinguished service to this government. I feel that this record will be further enhanced as he works with a team dedicated to meeting a wide range of natural resources and energy demands that face the Department of the Interior.

In meeting those demands, we will continue to work closely with this Committee and the Congress toward wise planning and use of the Nation's resources in a continuing effort to satisfy America's growing environmental and energy needs.

I believe Mr. Hughes will do an outstanding job. I am very pleased he has been nominated as Assistant Secretary for Program Development and Budget.

Senator METCALF. Senator Haskell.

Senator HASKELL. I have no questions. I would like to join you in welcoming the Secretary and welcoming Mr. Hughes.

I have had the pleasure of meeting him in my office the other day, and I feel Mr. Hughes' qualifications are very substantial, and I thank you very much for appearing.

Senator METCALF. Senator Hansen.

Senator HANSEN. I have no questions, Mr. Chairman. I join with our other distinguished colleagues in welcoming you, Mr. Secretary. Secretary MORTON. Thank you.

Senator HANSEN. And I want to say I was very much impressed with your résumé, Mr. Hughes, and it would appear as though you are very well qualified indeed to discharge your duties, responsible though they are.

Mr. HUGHES. Thank you, sir.

Senator METCALF. Senator Metzenbaum.

Senator METZENBAUM. Mr. Secretary, as you know, you and I have talked prior to this meeting, and Mr. Hughes as well, and I really have no difficulty with respect to the qualifications of Mr. Hughes for whom I have high regard, and I have spoken with him directly.

But I am having some difficulty with the question of the Interior Department programing, and I guess I am not quite clear how it is that the Secretary of the Interior for Program Development and Budget doesn't fit right into the aspect of my concern, my concern revolves around the matter of development of urban parks and as you know, you and I discussed with Mr. Hughes as well—I think it was Mr. Watt, the gentleman who testified the other day, the Assistant Secretary of the Interior—

Mr. HUGHES. He is the Director of the Bureau of Outdoor Recreation, Senator.

Senator METZENBAUM. I can't read his signature; it is like mine.

There is concern. I live in an urban oriented State although there are some parts of the State that are available for developing park resources. We who live in Ohio are delighted to go to those areas where there are tremendous areas of acreage, such as both of my neighbors here on my left, but we also have concern about trying to have urban parks for people who can't travel that far.

There is an area that is now very much under consideration and if nothing is done with it, it will become commercialized and it will no longer be existent.

Newspaper stories have indicated value of some of that land as doubled in 1 year because they just made some acquisitions, the Federal Government is not indifferent to the needs as I understand it, some funding has been provided under the land and water conservation fund.

But I think the real area of my concern has to be do with the direction that Mr. Hughes will provide—if not Mr. Hughes, someone else—will be responsible in this area, in the area of program development.

Now, I don't know enough about the divisions of the Department of the Interior, but the program development sounds like it means exactly what it says, that is program development. Then when you tie in with it budget, it would seem also to relate directly to the matter of my concern.

And that is the budgetary needs, in order to have that program developed in the area of urban parks. I think we are talking about both the Secretary's thoughts on this subject—it is one thing to say Congress does it—there are some urban parks in existence in this country, urban national parkways, gateways, Gateway West, the C. & O. Canal Parkway, but there are no parks such as these in Ohio that I know of, there is no national park in Ohio.

Ohio has been at the bottom of the barrel, as far as concern for the recreation and park needs of its people vis-a-vis its relationship with the Federal Government. So therefore, when it comes before me for approval, and the name of a man who seems eminently qualified by reason of his background and his own personal qualifications for the position, I have mixed feelings. I can well imagine there are many men who might come before us, but I might not vote for them for political office, and although I thought they might be intellectually capable and of great integrity and have other fine qualities and characteristics, if using all of that capacity, if they wound up in the wrong spot with the wrong thrusts, I really wouldn't be enthused about their holding public office.

This is not to indicate I speak out in opposition to Mr. Hughes, but I do address myself to my concerns, and the only way I know to express my concerns to you is to give them to you as bluntly and frankly as I can. I am concerned in those areas. I am not sure whether this is a question actually or a comment directed directly to the Secretary or the nominee for Assistant Secretary.

Secretary MORTON. I would be very glad to respond, Senator, to your question.

The President, early on in his administration, came up with two concepts: One was parks for the people and the other was the legacy of parks program. The legacy of parks program is really a real estate management program, taking lands that were already in Federal agency hands and making those lands available for State and local government development as recreation areas.

The program has been very successful. I don't know the number of lands that have been transferred, but it is very significant. The parks for the people program was the beginning of a new thrust for the Department of the Interior, and a new thrust for the two great legislative committees which deal with park policy. It was the development of national recreation areas that would serve urban communities, and I think during Mr. Hickel's secretaryship, some 11 areas were identified as being the type of areas that could well be served by national recreation areas, that would have a lot of urban visitors and that would become sort of daily life kind of parks where people could visit them frequently, hopefully by public transportation.

The two that were selected to go with were two that had been studied for a long time. One was the Golden Gateway recreation area that encompasses lands along the coastline of the Pacific and the San Francisco Bay area, stretching all the way from Point Reyes National Seashore on the north to a point several miles south of the Presidio on the California coast, including such landmarks as Alcatraz Island and other areas in the Marin County area.

This land was very largely in Federal hands beforehand, or was under option by the National Conservancy. So the establishment of this park was a feasible thing even though expensive.

Gateway East also has some valuable properties in the hands of the Government such as the property on Sandy Hook and also along the beach on the New York side as well as Floyd Bennett Field.

And these two programs have come along well.

The Congress authorized them, and has seen fit now to fund them so we can get started.

These will be the first big thrusts of the National Park Service into this urban recreation business.

The other areas need more study I think, and then priorities have got to be set.

There is—certainly I would hasten to add—no discrimination against any State. There has been no feeling that Ohio should not get its fair share, and I am sure it gets its share of conservation land and water fund money.

The Congress itself and the administration has decided to take these steps rather deliberately, try to work out what the problems are, see how well qualified the park is for managing these kind of properties, and at the same time not inhibiting or slowing down the great national park development program that started 100 years ago and has made such great asides throughout the country, not just in the West, that have resulted in our national park system.

You raise a very good point. What should the Federal role be in this area?

We have kind of gone at this piecemeal. The Congress decided and put together a very good program, I think, when the conservation land and water fund was established. And we have now requested for the 1975 budget cycle that it be fully funded at about \$300 million, about a third of it used for land acquisition and about two-thirds for the States on a matching basis, and I think what you are really addressing yourself to is the question of, is this the right policy for the Federal Government to pursue or should we add a great deal more money to our national park acquisition program and get more heavily and actively in the urban recreation business, from the point of view of total acquisition and from the point of view of Federal management, and I guess we are not ready to bite that bullet or make that decision until we learn a little bit more about how well we do with the two big programs we have go underway.

Senator METZENBAUM. Doesn't it concern you, Secretary Morton, while we think about it and talk about it, the cost just spirals away from us, and besides the costs spiraling, somebody puts up a new stadium, which is being put up in this area at the moment, it puts up other commercial developments and then the cost becomes prohibitively high.

I guess one of the things that bothers me, and I have been here only 7 weeks and perhaps it is inappropriate, but there never seems to be the sense of urgency about the processes of Government, and we think about matters of this kind, we think about them. The other day I think we were listening to legislation proposed by the chairman which has been considered for the last 5 years.

I wonder—that is the legislative process. So I am saying it is not only the administrative level, but here we are talking about urban area development of the parks.

Now you don't have to be a genius, you don't have to be a specialist in real estate, to know that every day, every week, the prices just continue to skyrocket.

You might say, well, we need legislation to move more rapidly on these subjects. But there is legislation pending. Sixty-seven Congressmen proposed legislation on this subject in the House; your Department opposed it the other day.

What I am saying is, perhaps the raising of the question with respect to the confirmation of Mr. Hughes is not the appropriate procedure, but I don't know how else to make the issue clearly to the Department, because he does bear the title—or hopefully will bear the title—of Assistant Secretary for Program Development and Budget.

I am saying to the Department of the Interior I don't see why we can't make that revaluation now. I don't know why it has to be a long-range process.

We are talking about whether this Government is or is not going to support and move into the area of urban parks or whether they are not.

Right now, they are not.

They are opposed to legislation—

Secretary MORRON. I don't think that reflects the policy. This is a priority matter. We have a backlog of about \$1 billion of inholding property the Congress has already authorized that we purchase.

We have a fairly substantial program, much more than we have ever had in the past for the acquisition of those properties. I think this is a question of priorities as to whether or not we buy—put another way—this is a question of priorities where different types of parks are in line for acquisition.

We have already got Big Thicket, study-wise and legislation-wise, pretty well down the stream.

This is going to be a fantastic amount of land acquisition.

We have got the Big Cypress Swamp which has been debated and is a very, very key piece of property as far as the survival of the Everglades is concerned.

All of these things have come along in their time. I guess it gets down to a matter of dollars.

Senator METZENBAUM. If I may take issue with you on that.

You are saying it is a question of priority in dollars and I understand the problem of dollars, where you are going to find the money, and that is the congressional responsibility in conjunction with the administration and its budgetary needs.

But what I am talking about is the fact that the policy of the Department at this moment, at least as evidenced by the testimony the other day in the House, was not to indicate a position supportive of urban park development but rather to indicate that is a matter that comes under the conservation land and water program and instead of coming through and saying we support the concept, we support the need for this park and we are prepared to recognize the people of this area should not have to travel thousands of miles or hundreds of miles for the national park.

Instead of that the Interior Department opposes the legislation. I understand the question that there is just not an unlimited barrel of money. But I don't think that has to do with the policy consideration for the support or nonsupport of the urban park concept.

Secretary MORRIS. I don't know how much time you want to take on this. This is, of course, again a question of priorities.

We are supporting the project and the acquisition of some 14,000 acres of land we are discussing under the land conservation and water fund program.

We oppose the change to convert this into a national monument or national park because we think this is what the conservation land and water fund was designed to do.

I could not agree with you more about this whole problem, and, as you know, I have taken kind of a bloodbath on this whole land use planning problem.

The first bill introduced a good many years ago in the House, by myself, and a companion by Senator Jackson tried to motivate the States to identify these lands and to make the necessary set asides so that permits would not be issued for development in areas of special concern and recreation potential.

It has been a long hard battle. I must say there has been quite a response now. We have States like Vermont who have been very forthcoming, as have the States of Hawaii and Colorado. Now other States are beginning to follow suit which indicates a real feeling on the part of the States that indiscriminate undisciplined development is not the best way to go.

I think we are dealing with policy, total national policy. Roy is a good man but I think it is a national policy that is going to have to be decided by future Secretaries, future Senators, and future Presidents, as to—how much of our total wherewithal we are going to spend for recreation, preservation, historic preservation.

Senator METZENBAUM. I don't want to impose on the time of this committee, but if it would be possible to continue my early morning discussion with you and Mr. Hughes and Secretary Reed, I would like to do so, because I think it is the matter before us, and I think it is not something that I am thinking about mañana, I am thinking about it today.

Secretary MORRIS. I would welcome that, and I feel very strongly we are not doing anything near enough in setting aside, preserving, and doing the things we are talking about here. What label we put on here, whether you put the State park label or the national recreation label, whether you fund it one-third, two-thirds, or 50/50, all of that has to be worked out.

But in my opinion, we are guilty of not having made the necessary set asides in the urban, more developed areas. Making a national park out in the great State of Montana or the great State of Wyoming is an entirely different proposition.

In Utah, for instance, we made two magnificent national parks, but it was a stroke of the pen. We converted lands that were already in the hands of the Federal Government. We created a park status, and the facilities necessary to make them Federal parks. But when you are talking about acquisition of substantial set aside areas around Cleve-

land, and Cincinnati, and Toledo and Chicago, and other areas, you are talking billions of dollars.

We are very fortunate, I think, that one of the big set asides is the Indiana Dunes, a national lakeshore, which was acquired at a time before real estate got so expensive. Today, if you were going to duplicate that, I have no idea what it would cost, but it would be astronomical.

But you have really put your finger on the basic issue. Now, how we get at it is something else.

Senator METZENBAUM. Mr. Chairman, I want to thank you and to thank the Secretary. I apologize for walking out at this moment but it is only because I have to make a speech and I do apologize for leaving.

Senator METCALF. Let me say it has been my pleasure over the years to work with the Secretary on the migratory bird conservation, and it is not just land, there is recreation land in every State of the Union and some of that land is available for hunting, fishing, picnicking and little known things is the use by the schools for biological classes and so forth.

So there is an area in which we are doing some work and we should be spending some more money there, Mr. Secretary, as you and I know, and I want to say that you will talk to Secretary Reed, he appeared before this committee for confirmation, and it has been my pleasure to work with him in his official capacity. He is a very dedicated man, one of the most dedicated and hardworking men in the Government today.

Senator McCLURE. Will the Senator yield?

Senator METCALF. Yes.

Senator McCLURE. I share your concern about parks for the people and getting parks close to the urban areas. I have said for a long while that you could not expect the people of Ohio to travel to public lands of the West or in order to have a public recreation experience.

I served on the Parks and Recreation Subcommittee of the House for 6 years. I was involved in practically all of the hearings that dealt with the development of park problems, and I also worked on the development of the legislation that implemented the land and water conservation fund. There has been a debate, an ongoing debate, this is not a new subject and I do not say that in any derogation of the Senator's remarks, I only say it because I understand what he is trying to say.

But there is another facet that must be kept in mind and the Secretary made reference to it. As I recall it, there is \$250 million in land acquisitions authorized and unfunded up until recent actions and there is a backlog of development of over \$2 billion. A large number of these parks we have created in the last several years with promises to the local people of certain developments if they accepted the park designation as a compensation for the loss of economic activity on those lands have gone unmet because we have been putting all of our money, virtually all of our money, into acquisition.

That is one of the reasons why we put a great reluctance on the State park plan under the Land and Water Conservation Fund Act, because they had more available money for acquisitions than the Federal Government did and because they also could move into some areas the

Federal Government was unable to because of the backlog of development funds.

There was a proposal by the administration and by some others a couple of years ago, to increase the amount of Federal moneys, Federal share out of the land and water conservation funds, and I, for one, resisted that because of the backlog of construction under State plans is greater than the backlog of construction under Federal plans.

So it is not a question of the desire or understanding the problem. It is a question of whether or not we can come up with enough money to immediately do all of these things that need to be done. Acquisitions have been important because of the very fact the Senator mentions. The rapid escalation of land prices.

This became very apparent on Point Reyes and later on the seashore proposals along the gulf coast. It also became apparent as we moved into others later. But those were the first and most dramatic, so we did put all of our money into acquisitions. But a great many people, not only people in my own State in connection with the Nez Perce National Historic Park in which development was promised them a number of years ago if the park proposal was accepted. Those park proposals were passed, and now we have built up a backlog of promised development of over \$2 billion which still remains unfunded.

Senator METZENBAUM. Just in very brief response, when this Nation has the resolve to do something, \$2 billion is not very much money. The President has indicated we need something like \$8 billion additional for our military budget. If it is proved that it is needed, it will be found. If the Nation wants these public parks we will find the \$2 billion.

As the Secretary stated, it is a question of priorities and I think my priorities lean in the direction of finding him the money, and I think that is another subject for debate at another point.

Senator McCLURE. I am certain the Senator is right. It is a question of priority, and I hope the Congress will get around to setting priorities instead of setting a printing press time to turn out more money.

Senator METCALF. Senator Fannin.

Senator FANNIN. I am sorry I wasn't here for his statement, but I have had the privilege of working with the Secretary. I feel we are very fortunate to have him, and certainly I look forward to working with him.

Senator METCALF. Senator McClure.

Senator McCLURE. I was only responding to the speech from the Senator from Ohio. I have no speech to make really—

Senator METCALF. It was a good speech.

Senator McCLURE. I thank the chairman. I only want to say to the Secretary and Mr. Hughes that it seems to me one of the very critical necessities for the job you are seeking to fill now is the confidence, the mutual confidence between the Secretary and the Assistant Secretary, and I think that is spoken to very strongly in the biography and the background and for that reason I shall support the nomination.

Mr. HUGHES. Thank you.

Secretary MORTON. Thank you, Senator.

Senator METCALF. Senator Bartlett.

Senator BARTLETT. I have no questions.

Senator METCALF. We have a statement for the record of Senator Beall who is unable to be here this morning. He unequivocally favors the confirmation of Mr. Hughes, and unless there is objection, his statement will go into the record at this point.

[The prepared statement of Senator Beall follows:]

PREPARED STATEMENT OF HON. J. GLENN BEALL, JR., A U.S. SENATOR FROM THE STATE OF MARYLAND

Mr. Chairman, it is with a great deal of pleasure that I urge the Committee on Interior and Insular Affairs to give swift and favorable consideration to the nomination of Mr. Royston C. Hughes as Assistant Secretary of the Interior.

Mr. Hughes has served in a variety of responsible positions in the Department of the Interior, which makes him particularly qualified to occupy the important and distinguished post of Assistant Secretary for Program Development and Budget. Formerly Assistant to the Secretary, Mr. Hughes has also served as Director of Congressional Liaison and as Deputy Assistant Secretary for Territorial Affairs. Additionally, prior to coming to Interior, Mr. Hughes served as legislative assistant to then—Congressman Rogers C. B. Morton, and I am sure this experience will hold him in good stead in his dealings with the Congress.

Again, Mr. Chairman, I commend Mr. Hughes to you and the committee, and I am confident that he will serve with distinction in the post of Assistant Secretary of the Interior.

Senator METCALF. And now your statement, Mr. Hughes.

STATEMENT OF ROYSTON HUGHES, NOMINEE TO BE ASSISTANT SECRETARY OF THE INTERIOR FOR PROGRAM DEVELOPMENT AND BUDGET

Mr. HUGHES. Mr. Chairman and members of this committee, it is an honor to appear before this committee. I have already supplied a biographical sketch to the members of the committee and a financial statement.

I am delighted to have been nominated by the President for the post of Assistant Secretary of the Interior for Program Development and Budget.

I would be happy to respond to any questions members of this committee may have concerning any aspect of my experience, background, or qualifications for this position.

I certainly thank the Secretary for his kind remarks and support on my behalf.

Senator METCALF. We always have a question to propound to any Cabinet officer or other officer that comes before us for confirmation.

Mr. Hughes, do you agree to appear and testify at such reasonable times as the Interior Committee or any other duly constituted Senate committee when requested?

Mr. HUGHES. Yes, I do, sir.

Senator METCALF. I don't have any more questions.

Gentlemen, I would like to conclude this hearing. I want to say to my colleagues we cannot take this up today, but I would like to move on to the full committee unless there is objection for it, tomorrow.

I have read Mr. Hughes' financial statement. Has it been made available to everyone?

Do you mind if we discuss that for a moment? We will keep the material confidential.

I see no conflict of interest, no reason to hold it up for any reason, for any exchange of property or any other source.

I think, Mr. Hughes, you have done about as well as I have in the financial world.

I frequently say I will never be embarrassed by disclosure but I would be humiliated. [Laughter.]

I really do see no conflict.

Mr. HUGHES. Thank you, Mr. Chairman.

Senator METCALF. Unless there is anything else that would come before us, I am prepared to close the hearing and make the proper motion at the appropriate time tomorrow or as soon as we go into executive session, because we do not have a quorum today, we have a regular meeting scheduled for tomorrow, and we are delighted to have you here, Mr. Secretary and Mr. Hughes, and we look forward to future meetings with both of you as you develop your program and the budget and certainly we will go into problems and the suggestions made by the Senator from Ohio.

Thank you very much.

[Whereupon, at 11:40 a.m., the committee recessed, to reconvene in executive session, March 12, 1974.]

EXECUTIVE SESSION

TUESDAY, MARCH 12, 1974

The Committee on Interior and Insular Affairs met in open executive session at 10 a.m., on March 12, 1974, to consider the nomination by President Nixon of Mr. Royston C. Hughes of Maryland to be an Assistant Secretary of the Interior for Program Development and Budget.

Present: Senators Jackson, chairman, presiding. Church, Metcalf, Haskell, Metzenbaum, Hatfield, McClure, and Bartlett.

Senator Jackson stated that he had examined the financial statement of Mr. Hughes and that there appeared to be no conflict of interest.

Senator Metzenbaum reiterated the questions he had raised at the open hearing on March 11 with respect to the lack of a program in the Department of the Interior relating to the establishment of urban parks; he stated that he would not oppose the nomination.

Both Senators Jackson and Haskell spoke in favor of an urban parks program, stating that it was a problem which would have to be resolved by the Congress.

Senator Metcalf, who had chaired the open hearing, said he had asked the nominee the usual question as to whether he would agree to appear and testify at such reasonable times as the Interior Committee or any other duly constituted Senate committee might request his presence, and the response had been in the affirmative. Senator Metcalf then moved that the nomination of Mr. Hughes be favorably reported to the Senate.

There being no further discussion and no objection, the nomination of Mr. Royston Hughes to be Assistant Secretary of the Interior for Program Development and Budget was unanimously ordered favorably reported to the Senate.

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EXHIBIT B-2010A

TUESDAY, MARCH 2, 1964

The following information was obtained from the files of the Federal Bureau of Investigation, Washington, D. C., on the subject of the above captioned case.

On March 2, 1964, the following information was received from the files of the Federal Bureau of Investigation, Washington, D. C.

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