AUTHENTICATED
U.S. GOVERNMENT
INFORMATION
GPO

MARKUP OF H.R. 1, FOR THE PEOPLE ACT OF 2019, OR A RELATED MEASURE, AND FOR OTHER PURPOSES

MARKUP

BEFORE THE

COMMITTEE ON HOUSE ADMINISTRATION
HOUSE OF REPRESENTATIVES

ONE HUNDRED SIXTEENTH CONGRESS

FIRST SESSION

FEBRUARY 26, 2019

Printed for the use of the Committee on House Administration



Available on the Internet:
http://www.govinfo.gov/committee/house-administration

MARKUP OF H.R. 1, FOR THE PEOPLE ACT OF 2019, OR A RELATED MEASURE, AND FOR OTHER PURPOSES

MARKUP OF H.R. 1, FOR THE PEOPLE ACT OF 2019, OR A RELATED MEASURE, AND FOR OTHER PURPOSES

MARKUP

BEFORE THE

COMMITTEE ON HOUSE ADMINISTRATION

HOUSE OF REPRESENTATIVES

ONE HUNDRED SIXTEENTH CONGRESS

FIRST SESSION

FEBRUARY 26, 2019

Printed for the use of the Committee on House Administration



Available on the Internet:
http://www.govinfo.gov/committee/house-administration

U.S. GOVERNMENT PUBLISHING OFFICE

38-256 WASHINGTON : 2019

MARKUP OF H.R. 1, FOR THE PEOPLE ACT OF 2019, OR A RELATED MEASURE, AND FOR OTHER PURPOSES

TUESDAY, FEBRUARY 26, 2019

HOUSE OF REPRESENTATIVES,
COMMITTEE ON HOUSE ADMINISTRATION,
Washington, DC.

The Committee met, pursuant to call, at 1:05 p.m., in Room 1310, Longworth House Office Building, Hon. Zoe Lofgren (Chairperson of the Committee) presiding.

Present: Representatives Zoe Lofgren, Jamie Raskin, Susan Davis of California, G.K. Butterfield, Marcia L. Fudge, Pete Aguilar, Rodney Davis of Illinois, Mark Walker, and Barry Loudermilk.

Staff Present: Jamie Fleet, Majority Staff Director; Eddie Flaherty, Director of Operations; Sean Jones, Legislative Clerk; David Tucker, Senior Counsel and Parliamentarian; Elizabeth Hira, Elections Counsel; Stephen Spaulding, Elections Counsel; Khalil Abboud, Chief Elections Counsel; Veleter Mazyck, Chief of Staff, Office of Representative Fudge; Mariam Malik, Staff Assistant; and Jen Daulby, Minority Staff Director.

The CHAIRPERSON. A quorum being present, the Committee will come to order.

Without objection, the Chair is authorized to declare a recess at any time, and we know that we have a couple of members on their way, but the Ranking Member assures me it is fine to begin.

Pursuant to Committee Rule 4 and clause 2(h)(4) of House Rule XI, the Chair announces that she may postpone further proceedings today when a recorded vote is ordered on the question of approving a measure or a matter or on adopting an amendment and so let us begin.

The Committee meets today to consider H.R. 1, The For the People Act. I would like to thank the members for their participation in our hearing two weeks ago. I would like to also thank our colleague from Maryland, Representative John Sarbanes, for his work on developing these reforms to our democracy.

H.R. 1 makes it easier, not harder, to vote. It ends the dominance of big money interests in our politics and it ensures public officials work in the public interest. Today, the Committee will consider just areas of the proposal that are within the jurisdiction of this Committee.

I have consulted with the Office of the House Parliamentarian on making these determinations and believe, and they concur, that my

amendment in the nature of a substitute fairly reflects the jurisdictional limits that are provided for in House Rules.

We will consider automatic voter registration. That could add up to 50 million new voters to the polls. We will consider same-day registration and protection against improper voting purging. We will also consider improvements to ballot access for voters with disabilities as well as overseas and military voters.

H.R. 1 will also require States to use voter-verified, paper ballots, and we authorize grants to States to do so. We will require early voting for at least 15 days and prohibit any condition on absentee voting. Furthermore, we will give States additional resources to train poll workers.

H.R. 1 establishes new disclosure requirements so that the American people know who is trying to influence their elections. We also establish new requirements to make sure people know who is paying for political advertisements, whether on television or online. And we make those funders stand by their ads.

We also establish a completely voluntary system of public financing for Congressional and Presidential campaigns, and as my amendment makes clear, no appropriated—in other words, taxpayer—funds will be used to support political campaigns.

We will fix the Federal Elections Commission. It is no secret that the FEC is one of the most dysfunctional agencies of our government. By changing the composition of the Commission and establishing a blue-ribbon advisory panel to recommend Commissioners, we will put a cop back on the campaign finance enforcement beat.

H.R. 1 was introduced on January 3rd, 55 days ago. The House has had five hearings on H.R. 1 in five different Committees with over 15 hours of testimony from bipartisan experts.

I hope today's markup will be fruitful and we will consider amendments on matters within our jurisdiction. It is my intention to keep the process moving along cordially and fairly, and I now recognize the Ranking Member, Mr. Davis, for any opening statement he may have.

ZOE LOFGREN, CALIFORNIA
CHAIRPERSON

JAMIE RASKIN, MARYLAND
VICE CHAIRPERSON

SUSAN DAVIS, CALIFORNIA
G.K. BUTTERFIELD, NORTH CAROLINA
MARCIA FUDGE, OHIO
PETE AGUILAR, CALIFORNIA

JAMIE FLEET, STAFF DIRECTOR

Congress of the United States
House of Representatives
COMMITTEE ON HOUSE ADMINISTRATION
1309 Longworth House Office Building
Washington, D.C. 20515–6157
(202) 225–2061
https://cha.house.gov

RODNEY DAVIS, ILLINOIS
RANKING MINORITY MEMBER

MARK WALKER, NORTH CAROLINA
BARRY LOUDERMILK, GEORGIA

ONE HUNDRED SIXTEENTH CONGRESS

JEN DAULBY, MINORITY STAFF DIRECTOR

Chairperson Zoe Lofgren
H.R. 1 Markup
February 26, 2019
Opening Statement

The Committee meets today to consider H.R. 1, The For the People Act. I would like to thank the Members for their participation in our hearing two weeks ago. I would like to also thank our colleague from Maryland, Representative John Sarbanes, for his work on developing these reforms to our democracy. H.R. 1 makes it easier, not harder, to vote. It ends the dominance of big money in our politics, and it ensures public officials work in the public interest.

Today, the Committee will consider just areas of the proposal that are within the jurisdiction of this Committee. I have consulted with the House Parliamentarians on making these determinations and believe, and they concur, that my amendment in the nature of a substitute fairly reflects the jurisdictional limits that are provided for in House Rules. We will consider automatic voter registration that could add up to fifty million new voters to the polls. We will consider same-day registration and protection against improper voting purging. We will also consider improvements to ballot access for voters with disabilities as well as overseas and military voters.

H.R. 1 will also require States to use voter-verified, paper ballots and we authorize grants to States to do so. We will require early voting for at least fifteen days and prohibit any condition on absentee voting. Furthermore, we will give States additional resources to train poll workers. H.R. 1 establishes new disclosure requirements so that the American people know who is trying to influence their elections. We also establish new requirements to make sure people know who is paying for political advertisements, whether on television or online. We make those funders stand by their ads.

We also establish a completely voluntary system of public financing for Congressional and Presidential campaigns and as my amendment make clear no taxpayer funds will be used to support political campaigns. We will fix the Federal Elections Commission. It is no secret that the FEC is one of the most dysfunctional agencies of our Federal Government. We will be changing the composition of the

Commission and establishing a blue-ribbon advisory panel to recommend Commissioners, we will put a police officer back on the campaign finance beat. H.R. 1 was introduced on January 3rd, 55 days ago. The House has held five hearings on H.R. 1 in five different Committees with over fifteen hours of testimony from bipartisan experts.

I hope today's markup will be fruitful and we will consider amendments on matters within our jurisdiction. It is my intention to keep the process moving along cordially and fairly and I now recognize the Ranking Member, Mr. Davis, for any opening statement he may have.

Mr. DAVIS of Illinois. Thank you, Chairperson Lofgren. It is great to serve with you. I appreciate the process, appreciate my colleagues on both sides of this dais.

The greatest threat to our Nation's election system is partisanship. H.R. 1 was drafted to serve the special interest of Democrats and the outside organizations that support the Democratic Party. It was created without any input from even just us three Republican Members of Congress on this Committee, let alone any other Republicans that represent districts from across this Nation in the House of Representatives and also without the consultation of officials or election administrators.

In fact, there isn't a single Republican cosponsor. H.R. 1 is a prime example of the Democratic Party telling States that the Federal Government knows better than they do, and the Washington, D.C., swamp is taking over the country's election system.

This legislation overreaches our Constitution. It violates a citizen's basic free speech rights under the First Amendment, such as expressing displeasure with the electoral process by not participating.

H.R. 1 also overreaches our Constitution by taking the power away from States to decide how their elections should be administered, States that know their residents' elections needs much better than a Federal bureaucracy does.

H.R. 1 forces a nationwide approach that will be costly and ineffective. H.R. 1 will weaken our voting system by centralizing the voting process, creating unsurmountable vulnerabilities. This bill disregards safeguards upon implementing many new registration requirements and voting practices.

We should absolutely—absolutely—be in favor of increasing access to polls, but without adding the necessary checks and balances to ensure these practices are protected, we are opening the door for fraud in our election system. A few fraudulent votes can change the outcome of a single election, something I can personally attest to. Out of everyone here on this Committee, I had the closest election results in the 2018 election and probably every other election in my career since I represent a much more bipartisan district than everyone on this Committee. In the 2018 election, I won by 0.8 points, 2,058 votes. Almost got me. It is okay.

There is not as much room for error in my district as there are for some of you. I know my good friend Congresswoman Fudge won by 64 points. I don't know what that is like.

Ms. FUDGE. Is that all?

Mr. DAVIS of Illinois. That was it. Chairperson Lofgren won by 48 points. When you live in a competitive district, every single vote makes a difference between winning and losing. If we pass these new voter registration practices in H.R. 1 without creating safeguards around the practices to ensure we eliminate the possibility of fraudulent voting, we risk taking away the choice of the American people who voted fairly. If we leave any room for fraud in the system, we take away the voice of each American voter.

American voters have the Constitutional right to choose their Representative. In the case of *Reynolds v. Sims*, the Supreme Court stated the right of suffrage can be denied by a debasement or dilu-

tion of the weight of a citizen's vote just as effectively as by wholly prohibiting the free exercise of the franchise.

Democrats boast that H.R. 1 is for the people. Yet they are failing the people by not doing their due diligence to ensure that H.R. 1 will protect each American's vote. When H.R. 1 was introduced, it was referred to 10 House Committees who were each designated to have jurisdiction over areas of this bill and out of those 10, only 5 committees have held hearings on H.R. 1, and out of those 5, this Committee is the only one to hold a markup.

Speaker Pelosi has made it clear that they want to advance H.R. 1 as soon as possible, even sending out a Dear Colleague letter declaring it would advance to the Floor this month. It is not a leap year. I doubt it is going to happen.

My colleagues across the aisle insist that H.R. 1 is their serious effort for election reform but they are imprudently rushing to get this 571-page bill to the Floor without ensuring the Committees of jurisdiction have time to properly review and amend it.

This process of review on H.R. 1 has been so rushed; we still have no CBO score to determine how much this mammoth legislation is going to cost. We don't even have a preliminary estimate. H.R. 1's campaign match provisional loan will be an outrageous mandatory cost to the American taxpayers.

H.R. 1 is creating public subsidies through the 6-to-1 government match on small-dollar contributions of up to $200. For every $200, the Federal Government will pay $1,200 of taxpayer money to a political campaign.

The Democratic Members of this Committee received roughly $800,000 in small-dollar contributions this last election cycle. That would be $5 million taxpayer dollars going to their campaigns. Imagine if every Member of Congress, not counting all the candidates in each race, just the 435 Members, received a million dollars in matched funds from the Federal Government. That is a half a billion dollars that are going to subsidize political campaigns. Welcome to campaign-finance socialism.

Election reform should be bipartisan. I hope my colleagues on this panel will consider voting in favor of the amendments we are introducing today so that we may put forth legislation that is meant to serve the people and not serve the interest of one party.

Thank you, and I yield back the balance of my time that I don't have.

ZOE LOFGREN, CALIFORNIA
CHAIRPERSON

JAMIE RASKIN, MARYLAND
VICE CHAIRPERSON

SUSAN DAVIS, CALIFORNIA
G.K. BUTTERFIELD, NORTH CAROLINA
MARCIA FUDGE, OHIO
PETE AGUILAR, CALIFORNIA

JAMIE FLEET, STAFF DIRECTOR

Congress of the United States
House of Representatives
COMMITTEE ON HOUSE ADMINISTRATION
1309 Longworth House Office Building
Washington, D.C. 20515–6157
(202) 225–2061
https://cha.house.gov

RODNEY DAVIS, ILLINOIS
RANKING MINORITY MEMBER

MARK WALKER, NORTH CAROLINA
BARRY LOUDERMILK, GEORGIA

ONE HUNDRED SIXTEENTH CONGRESS

JEN DAULBY, MINORITY STAFF DIRECTOR

Ranking Member Rodney Davis
Markup of H.R. 1, For the People Act of 2019
February 26, 2019

Thank you, Chairperson Lofgren. The greatest threat to our Nation's election system is partisanship. H.R. 1 was drafted to serve the special interests of Democrats and the outside organizations that support the Democratic Party. It was created without input from any Republican Members of Congress and without the consultation of officials or election administrators. In fact, there isn't a single Republican cosponsor.

H.R. 1 is a prime example of the Democratic Party telling States that the Federal Government knows better than they do, and the Washington, D.C. swamp is taking over the country's election system. This legislation overreaches our Constitution. It violates a citizen's basic free speech rights under the First Amendment, such as expressing displeasure with electoral process by not participating. H.R. 1 also overreaches our Constitution by taking the power away from States that decide how their elections should be administered, States that know their residents' election needs much better than a federal bureaucracy does. H.R. 1 forces a nationwide approach that will be costly and ineffective.

H.R. 1 will weaken our voting system by centralizing the voting process creating unsurmountable vulnerability. This bill disregards safeguards upon implementing many new registrations and voting practices. We should absolutely be in favor of increasing access to polls but without adding the necessary checks and balances to ensure these practices are protected, we are opening the door for fraud in our election system. A few fraudulent votes can change the outcome of a single election, something I can personally attest to.

Out of everyone here on this Committee, I had the closest election results in the 2018 midterm election and probably ever other election of my career, since I represent such a bipartisan district. In the 2018 election, I won by 0.8 points—2,058 votes. There's not as much room for error in my district as there is for some of you, like Congresswoman Marcia Fudge who won by 64 points or you Chairperson Lofgren who won by 48 points. When you live in a competitive district, every single vote makes a difference between winning and losing. If we pass these new voter

registration practices in H.R. 1 without creating safeguards around the practices to ensure we eliminate the possibility of fraudulent voting, we risk taking away the choice of the American people who voted fairly.

If we leave any room for fraud in the system, we take away the voice of each American voter, American voters who have the Constitutional right and duty to choose their Congressional representative. In the case of Reynolds v. Sims, the Supreme Court stated, "the right of suffrage can be denied by a debasement or dilution of the weight of a citizen's vote just as effectively as by wholly prohibiting the free exercise of the franchise." Democrats boast that H.R. 1 is for the people, yet they're failing the people by not doing their due diligence to ensure H.R. 1 will protect each American's vote.

When H.R. 1 was introduced, it was referred to 10 House Committees who were each designated to have jurisdiction over areas of the legislation. Out of those 10, only 5 Committees have held hearings on H.R. 1, and out of those 5, only the Committee on House Administration has held a markup. Speaker Nancy Pelosi has made it clear that they want to advance H.R. 1 as soon as possible, even sending out a Dear Colleague letter declaring it would advance to the House Floor this month. My colleagues across the aisle insist that H.R. 1 is their serious effort for election reform, yet they are imprudently rushing to get this 571-page bill to the Floor without ensuring the committees of jurisdiction have time to properly review and amend it.

This process of reviewing H.R. 1 has been so rushed, we still have no CBO score to determine how much this mammoth legislation is going to cost, not even a preliminary estimate. H.R. 1's campaign match provision alone will be an outrageous, mandatory cost to the American taxpayers. H.R. 1 is creating public subsidies through the 6 to 1 government match on small-donor campaign contributions of up to $200.00. For every $200.00, the Federal Government will pay $1,200 of taxpayer money to a politician's campaign.

The Democratic Members of this Committee received roughly $800,000 dollars in small dollar contributions this last election. If H.R. 1 had been in effect, they would have received a total of almost $5 million dollars to go to their campaigns. We are now subsidizing private money with taxpayer funds through campaign subsidies. Imagine if every Member of Congress—not counting all the candidates in each Congressional race, just the current 435 Members—receives just $1 million dollars in matched funds from the Federal Government; that's close to half of a billion dollars of taxpayer money going to just the incumbent politician's campaign. Welcome to campaign finance socialism. Election reform should be bipartisan. I hope my colleagues on this panel will consider voting in favor of the amendments we are introducing today, so that we may put forth legislation that is

meant to serve the people and not serve the interests of one party. Every American's vote should be counted and protected. Thank you and I yield back the balance of my time.

The CHAIRPERSON. Thank you. The gentleman yields back. I will just note, for the record, that we certainly welcome the minority to participate in finalizing this bill. That is why we are having this markup today. The bill has been posted online and available for review for 55 days, and I have read it three times. I don't have a photographic memory, but I certainly am aware at this point of the outlines of it.

I would now ask that the opening statements of all other Members be included in the record without objection and would like to call up H.R. 1. The clerk shall report the title of the legislation.

The CLERK. H.R. 1, To expand Americans' access to the ballot box, reduce the influence of big money in politics, and strengthen ethics rules for public servants, and for other purposes.

The CHAIRPERSON. Without objection, the first reading of the bill is dispensed with, and without objection, the bill is considered as read and open for amendment at any point.

[The bill follows:]

AUTHENTICATED
U.S. GOVERNMENT
INFORMATION
GPO

I

116TH CONGRESS
1ST SESSION

H. R. 1

To expand Americans' access to the ballot box, reduce the influence of big money in politics, and strengthen ethics rules for public servants, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

JANUARY 3, 2019

Mr. SARBANES (for himself and Ms. PELOSI) introduced the following bill; which was referred to the Committee on House Administration, and in addition to the Committees on Intelligence (Permanent Select), the Judiciary, Oversight and Reform, Science, Space, and Technology, Education and Labor, Ways and Means, Financial Services, Ethics, and Homeland Security, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

---

A BILL

To expand Americans' access to the ballot box, reduce the influence of big money in politics, and strengthen ethics rules for public servants, and for other purposes.

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,

SECTION 1. SHORT TITLE.

This Act may be cited as the "For the People Act of 2019".

SEC. 2. ORGANIZATION OF ACT INTO DIVISIONS; TABLE OF CONTENTS.

(a) DIVISIONS.—This Act is organized into 3 divisions as follows:

(1) Division A—Voting.

(2) Division B—Campaign Finance.

(3) Division C—Ethics.

(b) TABLE OF CONTENTS.—The table of contents of this Act is as follows:

Sec. 1. Short title.
Sec. 2. Organization of Act into divisions; table of contents

DIVISION A—VOTING

TITLE I—ELECTION ACCESS

Sec. 1000. Short title; statement of policy.

Subtitle A—Voter Registration Modernization

Sec. 1000A. Short title.

PART 1—PROMOTING INTERNET REGISTRATION

Sec. 1001. Requiring availability of internet for voter registration.
Sec. 1002. Use of internet to update registration information.
Sec. 1003. Provision of election information by electronic mail to individuals registered to vote.
Sec. 1004. Clarification of requirement regarding necessary information to show eligibility to vote.
Sec. 1005. Effective date.

PART 2—AUTOMATIC VOTER REGISTRATION

Sec. 1011. Short title; findings and purpose.
Sec. 1012. Automatic registration of eligible individuals.
Sec. 1013. Contributing agency assistance in registration.
Sec. 1014. One-time contributing agency assistance in registration of eligible voters in existing records.
Sec. 1015. Voter protection and security in automatic registration.
Sec. 1016. Registration portability and correction.
Sec. 1017. Payments and grants.
Sec. 1018. Treatment of exempt States.
Sec. 1019. Miscellaneous provisions.
Sec. 1020. Definitions.
Sec. 1021. Effective date.

PART 3—SAME-DAY VOTER REGISTRATION

Sec. 1031. Same-day registration.

PART 4—CONDITIONS ON REMOVAL ON BASIS OF INTERSTATE CROSS-CHECKS

Sec. 1041. Conditions on removal of registrants from official list of eligible voters on basis of interstate cross-checks.

PART 5—OTHER INITIATIVES TO PROMOTE VOTER REGISTRATION

Sec. 1051. Annual reports on voter registration statistics.

PART 6—AVAILABILITY OF HAVA REQUIREMENTS PAYMENTS

Sec. 1061. Availability of requirements payments under HAVA to cover costs of compliance with new requirements.

PART 7—PROHIBITING INTERFERENCE WITH VOTER REGISTRATION

Sec. 1071. Prohibiting hindering, interfering with, or preventing voter registration.
Sec. 1072. Establishment of best practices.

Subtitle B—Access to Voting for Individuals With Disabilities

Sec. 1101. Requirements for States to promote access to voter registration and voting for individuals with disabilities.
Sec. 1102. Pilot programs for enabling individuals with disabilities to register to vote and vote privately and independently at residences.
Sec. 1103. Expansion and reauthorization of grant program to assure voting access for individuals with disabilities.

Subtitle C—Prohibiting Voter Caging

Sec. 1201. Voter caging and other questionable challenges prohibited.
Sec. 1202. Development and adoption of best practices for preventing voter caging.

Subtitle D—Prohibiting Deceptive Practices and Preventing Voter Intimidation

Sec. 1301. Short title.
Sec. 1302. Prohibition on deceptive practices in Federal elections.
Sec. 1303. Corrective action.
Sec. 1304. Reports to Congress.

Subtitle E—Democracy Restoration

Sec. 1401. Short title.
Sec. 1402. Rights of citizens.
Sec. 1403. Enforcement.
Sec. 1404. Notification of restoration of voting rights.
Sec. 1405. Definitions.
Sec. 1406. Relation to other laws.
Sec. 1407. Federal prison funds.
Sec. 1408. Effective date.

Subtitle F—Promoting Accuracy, Integrity, and Security Through Voter-Verified Permanent Paper Ballot

Sec. 1501. Short title.
Sec. 1502. Paper ballot and manual counting requirements.
Sec. 1503. Accessibility and ballot verification for individuals with disabilities.
Sec. 1504. Durability and readability requirements for ballots.
Sec. 1505. Effective date for new requirements.

Subtitle G—Provisional Ballots

Sec. 1601. Requirements for counting provisional ballots; establishment of uniform and nondiscriminatory standards.

Subtitle H—Early Voting

Sec. 1611. Early voting.

Subtitle I—Voting by Mail

Sec. 1621. Voting by mail.

Subtitle J—Absent Uniformed Services Voters and Overseas Voters

Sec. 1701. Pre-election reports on availability and transmission of absentee ballots.
Sec. 1702. Enforcement.
Sec. 1703. Revisions to 45-day absentee ballot transmission rule.
Sec. 1704. Use of single absentee ballot application for subsequent elections.
Sec. 1705. Effective date.

Subtitle K—Poll Worker Recruitment and Training

Sec. 1801. Leave to serve as a poll worker for Federal employees.
Sec. 1802. Grants to States for poll worker recruitment and training.
Sec. 1803. State defined.

Subtitle L—Enhancement of Enforcement

Sec. 1811. Enhancement of enforcement of Help America Vote Act of 2002.

Subtitle M—Federal Election Integrity

Sec. 1821. Prohibition on campaign activities by chief State election administration officials.

Subtitle N—Promoting Voter Access Through Election Administration Improvements

PART 1—PROMOTING VOTER ACCESS

Sec. 1901. Treatment of universities as voter registration agencies.
Sec. 1902. Minimum notification requirements for voters affected by polling place changes.
Sec. 1903. Election Day holiday.
Sec. 1904. Permitting use of sworn written statement to meet identification requirements for voting.
Sec. 1905. Postage-free ballots.

Sec. 1906. Reimbursement for costs incurred by States in establishing program to track and confirm receipt of absentee ballots.
Sec. 1907. Voter information response systems and hotline.

PART 2—IMPROVEMENTS IN OPERATION OF ELECTION ASSISTANCE COMMISSION

Sec. 1911. Reauthorization of Election Assistance Commission.
Sec. 1913. Requiring States to participate in post-general election surveys.
Sec. 1914. Reports by National Institute of Standards and Technology on use of funds transferred from Election Assistance Commission.
Sec. 1915. Recommendations to improve operations of Election Assistance Commission.
Sec. 1916. Repeal of exemption of Election Assistance Commission from certain government contracting requirements.

PART 3—MISCELLANEOUS PROVISIONS

Sec. 1921. Application of laws to Commonwealth of Northern Mariana Islands.
Sec. 1922. No effect on other laws.

Subtitle O—Severability

Sec. 1931. Severability.

TITLE II—ELECTION INTEGRITY

Subtitle A—Findings Reaffirming Commitment of Congress To Restore the Voting Rights Act

Sec. 2001. Findings reaffirming commitment of Congress to restore the Voting Rights Act.

Subtitle B—Findings Relating to Native American Voting Rights

Sec. 2101. Findings relating to Native American voting rights.

Subtitle C—Findings Relating to District of Columbia Statehood

Sec. 2201. Findings relating to District of Columbia statehood.

Subtitle D—Findings Relating to Territorial Voting Rights

Sec. 2301. Findings relating to territorial voting rights.

Subtitle E—Redistricting Reform

Sec. 2400. Short title; finding of constitutional authority.

PART 1—REQUIREMENTS FOR CONGRESSIONAL REDISTRICTING

Sec. 2401. Limit on congressional redistricting after an apportionment.
Sec. 2402. Requiring congressional redistricting to be conducted through plan of independent State commission.

PART 2—INDEPENDENT REDISTRICTING COMMISSIONS

Sec. 2411. Independent redistricting commission.
Sec. 2412. Establishment of selection pool of individuals eligible to serve as members of commission.

Sec. 2413. Criteria for redistricting plan by independent commission; public notice and input.
Sec. 2414. Establishment of related entities.

PART 3—ROLE OF COURTS IN DEVELOPMENT OF REDISTRICTING PLANS

Sec. 2421. Enactment of plan developed by 3-judge court.
Sec. 2422. Special rule for redistricting conducted under order of Federal court.

PART 4—ADMINISTRATIVE AND MISCELLANEOUS PROVISIONS

Sec. 2431. Payments to States for carrying out redistricting.
Sec. 2432. Civil enforcement.
Sec. 2433. State apportionment notice defined.
Sec. 2434. No effect on elections for State and local office.
Sec. 2435. Effective date.

Subtitle F—Saving Voters From Voter Purging

Sec. 2501. Short title.
Sec. 2502. Conditions for removal of voters from list of registered voters.

Subtitle G—Severability

Sec. 2601. Severability.

TITLE III—ELECTION SECURITY

Sec. 3000. Short title; sense of Congress.

Subtitle A—Financial Support for Election Infrastructure

PART 1—VOTING SYSTEM SECURITY IMPROVEMENT GRANTS

Sec. 3001. Grants for obtaining compliant paper ballot voting systems and carrying out voting system security improvements.
Sec. 3002. Coordination of voting system security activities with use of requirements payments and election administration requirements under Help America Vote Act of 2002.
Sec. 3003. Incorporation of definitions.

PART 2—GRANTS FOR RISK-LIMITING AUDITS OF RESULTS OF ELECTIONS

Sec. 3011. Grants to States for conducting risk-limiting audits of results of elections.
Sec. 3012. GAO analysis of effects of audits.

PART 3—ELECTION INFRASTRUCTURE INNOVATION GRANT PROGRAM

Sec. 3021. Election infrastructure innovation grant program.

Subtitle B—Security Measures

Sec. 3101. Election infrastructure designation.
Sec. 3102. Timely threat information.
Sec. 3103. Security clearance assistance for election officials.
Sec. 3104. Security risk and vulnerability assessments.
Sec. 3105. Annual reports.

Subtitle C—Enhancing Protections for United States Democratic Institutions

Sec. 3201. National strategy to protect United States democratic institutions.
Sec. 3202. National Commission to Protect United States Democratic Institutions.

Subtitle D—Promoting Cybersecurity Through Improvements in Election Administration

Sec. 3301. Testing of existing voting systems to ensure compliance with election cybersecurity guidelines and other guidelines.
Sec. 3302. Treatment of electronic poll books as part of voting systems.
Sec. 3303. Pre-election reports on voting system usage.
Sec. 3304. Streamlining collection of election information.

Subtitle E—Preventing Election Hacking

Sec. 3401. Short title.
Sec. 3402. Election Security Bug Bounty Program.
Sec. 3403. Definitions.

Subtitle F—Miscellaneous Provisions

Sec. 3501. Definitions.
Sec. 3502. Initial report on adequacy of resources available for implementation.

Subtitle G—Severability

Sec. 3601. Severability.

DIVISION B—CAMPAIGN FINANCE

TITLE IV—CAMPAIGN FINANCE TRANSPARENCY

Subtitle A—Findings Relating to Illicit Money Undermining Our Democracy

Sec. 4001. Findings relating to illicit money undermining our democracy.

Subtitle B—DISCLOSE Act

Sec. 4100. Short title.

PART 1—REGULATION OF CERTAIN POLITICAL SPENDING

Sec. 4101. Application of ban on contributions and expenditures by foreign nationals to domestic corporations, limited liability corporations, and partnerships that are foreign-controlled, foreign-influenced, and foreign-owned.
Sec. 4102. Clarification of application of foreign money ban to certain disbursements and activities.

PART 2—REPORTING OF CAMPAIGN-RELATED DISBURSEMENTS

Sec. 4111. Reporting of campaign-related disbursements.
Sec. 4112. Application of foreign money ban to disbursements for campaign-related disbursements consisting of covered transfers.
Sec. 4113. Effective date.

PART 3—OTHER ADMINISTRATIVE REFORMS

Sec. 4121. Petition for certiorari.
Sec. 4122. Judicial review of actions related to campaign finance laws.

Subtitle C—Honest Ads

Sec. 4201. Short title.
Sec. 4202. Purpose.
Sec. 4203. Findings.
Sec. 4204. Sense of Congress.
Sec. 4205. Expansion of definition of public communication.
Sec. 4206. Expansion of definition of electioneering communication.
Sec. 4207. Application of disclaimer statements to online communications.
Sec. 4208. Political record requirements for online platforms.
Sec. 4209. Preventing contributions, expenditures, independent expenditures, and disbursements for electioneering communications by foreign nationals in the form of online advertising.

Subtitle D—Stand By Every Ad

Sec. 4301. Short title.
Sec. 4302. Stand By Every Ad.
Sec. 4303. Disclaimer requirements for communications made through prerecorded telephone calls.
Sec. 4304. No expansion of persons subject to disclaimer requirements on internet communications.
Sec. 4305. Effective date.

Subtitle E—Secret Money Transparency

Sec. 4401. Repeal of restriction of use of funds by Internal Revenue Service to bring transparency to political activity of certain nonprofit organizations.

Subtitle F—Shareholder Right-To-Know

Sec. 4501. Repeal of restriction on use of funds by Securities and Exchange Commission to ensure shareholders of corporations have knowledge of corporation political activity.

Subtitle G—Disclosure of Political Spending by Government Contractors

Sec. 4601. Repeal of restriction on use of funds to require disclosure of political spending by government contractors.

Subtitle H—Limitation and Disclosure Requirements for Presidential Inaugural Committees

Sec. 4701. Short title.
Sec. 4702. Limitations and disclosure of certain donations to, and disbursements by, inaugural committees.

Subtitle I—Severability

Sec. 4801. Severability.

TITLE V—CAMPAIGN FINANCE EMPOWERMENT

Subtitle A—Findings Relating to Citizens United Decision

Sec. 5001. Findings relating to Citizens United decision.

Subtitle B—Congressional Elections

Sec. 5100. Short title.

Part 1—My Voice Voucher Pilot Program

Sec. 5101. Establishment of pilot program.
Sec. 5102. Voucher program described.
Sec. 5103. Reports.
Sec. 5104. Definitions.

Part 2—Small Dollar Financing of Congressional Election Campaigns

Sec. 5111. Benefits and eligibility requirements for candidates.

"TITLE V—SMALL DOLLAR FINANCING OF CONGRESSIONAL ELECTION CAMPAIGNS

"Subtitle A—Benefits

"Sec. 501. Benefits for participating candidates.
"Sec. 502. Procedures for making payments.
"Sec. 503. Use of funds.
"Sec. 504. Qualified small dollar contributions described.

"Subtitle B—Eligibility and Certification

"Sec. 511. Eligibility.
"Sec. 512. Qualifying requirements.
"Sec. 513. Certification.

"Subtitle C—Requirements for Candidates Certified as Participating Candidates

"Sec. 521. Contribution and expenditure requirements.
"Sec. 522. Administration of campaign.
"Sec. 523. Preventing unnecessary spending of public funds.
"Sec. 524. Remitting unspent funds after election.

"Subtitle D—Enhanced Match Support

"Sec. 531. Enhanced support for general election.
"Sec. 532. Eligibility.
"Sec. 533. Amount.
"Sec. 534. Waiver of authority to retain portion of unspent funds after election.

"Subtitle E—Administrative Provisions

"Sec. 541. Freedom From Influence Fund.
"Sec. 542. Reviews and reports by Government Accountability Office.
"Sec. 543. Administration by Commission.
"Sec. 544. Violations and penalties.
"Sec. 545. Appeals process.
"Sec. 546. Indexing of amounts.
"Sec. 547. Election cycle defined.

Sec. 5112. Contributions and expenditures by multicandidate and political party committees on behalf of participating candidates.
Sec. 5113. Prohibiting use of contributions by participating candidates for purposes other than campaign for election.
Sec. 5114. Effective date.

Subtitle C—Presidential Elections

Sec. 5200. Short title.

PART 1—PRIMARY ELECTIONS

Sec. 5201. Increase in and modifications to matching payments.
Sec. 5202. Eligibility requirements for matching payments.
Sec. 5203. Repeal of expenditure limitations.
Sec. 5204. Period of availability of matching payments.
Sec. 5205. Examination and audits of matchable contributions.
Sec. 5206. Modification to limitation on contributions for Presidential primary candidates.

PART 2—GENERAL ELECTIONS

Sec. 5211. Modification of eligibility requirements for public financing.
Sec. 5212. Repeal of expenditure limitations and use of qualified campaign contributions.
Sec. 5213. Matching payments and other modifications to payment amounts.
Sec. 5214. Increase in limit on coordinated party expenditures.
Sec. 5215. Establishment of uniform date for release of payments.
Sec. 5216. Amounts in Presidential Election Campaign Fund.
Sec. 5217. Use of general election payments for general election legal and accounting compliance.

PART 3—EFFECTIVE DATE

Sec. 5221. Effective date.

Subtitle D—Personal Use Services as Authorized Campaign Expenditures

Sec. 5301. Short title.
Sec. 5302. Treatment of payments for child care and other personal use services as authorized campaign expenditure.

Subtitle E—Severability

Sec. 5401. Severability.

TITLE VI—CAMPAIGN FINANCE OVERSIGHT

Subtitle A—Restoring Integrity to America's Elections

Sec. 6001. Short title.
Sec. 6002. Membership of Federal Election Commission.
Sec. 6003. Assignment of powers to Chair of Federal Election Commission.
Sec. 6004. Revision to enforcement process.
Sec. 6005. Permitting appearance at hearings on requests for advisory opinions by persons opposing the requests.
Sec. 6006. Permanent extension of administrative penalty authority.
Sec. 6007. Effective date; transition.

Subtitle B—Stopping Super PAC-Candidate Coordination

Sec. 6101. Short title.
Sec. 6102. Clarification of treatment of coordinated expenditures as contributions to candidates.
Sec. 6103. Clarification of ban on fundraising for super PACs by Federal candidates and officeholders.

Subtitle C—Severability

Sec. 6201. Severability.

DIVISION C—ETHICS

TITLE VII—ETHICAL STANDARDS

Subtitle A—Supreme Court Ethics

Sec. 7001. Code of conduct for Federal judges.

Subtitle B—Foreign Agents Registration

Sec. 7101. Establishment of FARA investigation and enforcement unit within Department of Justice.
Sec. 7102. Authority to impose civil money penalties.
Sec. 7103. Disclosure of transactions involving things of financial value conferred on officeholders.

Subtitle C—Lobbying Disclosure Reform

Sec. 7201. Expanding scope of individuals and activities subject to requirements of Lobbying Disclosure Act of 1995.

Subtitle D—Recusal of Presidential Appointees

Sec. 7301. Recusal of appointees.

Subtitle E—Severability

Sec. 7401. Severability.

TITLE VIII—ETHICS REFORMS FOR THE PRESIDENT, VICE PRESIDENT, AND FEDERAL OFFICERS AND EMPLOYEES

Subtitle A—Executive Branch Conflict of Interest

Sec. 8001. Short title.
Sec. 8002. Restrictions on private sector payment for government service.
Sec. 8003. Requirements relating to slowing the revolving door.
Sec. 8004. Prohibition of procurement officers accepting employment from government contractors.
Sec. 8005. Revolving door restrictions on employees moving into the private sector.

Subtitle B—Presidential Conflicts of Interest

Sec. 8011. Short title.
Sec. 8012. Divestiture of personal financial interests of the President and Vice President that pose a potential conflict of interest.
Sec. 8013. Initial financial disclosure.

Sec. 8014. Contracts by the President or Vice President.

Subtitle C—White House Ethics Transparency

Sec. 8021. Short title.
Sec. 8022. Procedure for waivers and authorizations relating to ethics requirements.

Subtitle D—Executive Branch Ethics Enforcement

Sec. 8031. Short title.
Sec. 8032. Reauthorization of the Office of Government Ethics.
Sec. 8033. Tenure of the Director of the Office of Government Ethics.
Sec. 8034. Duties of Director of the Office of Government Ethics.
Sec. 8035. Agency ethics officials training and duties.

Subtitle E—Conflicts From Political Fundraising

Sec. 8041. Short title.
Sec. 8042. Disclosure of certain types of contributions.

Subtitle F—Transition Team Ethics

Sec. 8051. Short title.
Sec. 8052. Presidential transition ethics programs.

Subtitle G—Ethics Pledge for Senior Executive Branch Employees

Sec. 8061. Short title.
Sec. 8062. Ethics pledge requirement for senior executive branch employees.

Subtitle H—Severability

Sec. 8071. Severability.

TITLE IX—CONGRESSIONAL ETHICS REFORM

Subtitle A—Requiring Members of Congress To Reimburse Treasury for Amounts Paid as Settlements and Awards Under Congressional Accountability Act of 1995

Sec. 9001. Requiring Members of Congress to reimburse Treasury for amounts paid as settlements and awards under Congressional Accountability Act of 1995 in all cases of employment discrimination acts by Members.

Subtitle B—Conflicts of Interests

Sec. 9101. Prohibiting Members of House of Representatives from serving on boards of for-profit entities.
Sec. 9102. Conflict of interest rules for Members of Congress and congressional staff.
Sec. 9103. Exercise of rulemaking powers.

Subtitle C—Campaign Finance and Lobbying Disclosure

Sec. 9201. Short title.
Sec. 9202. Requiring disclosure in certain reports filed with Federal Election Commission of persons who are registered lobbyists.
Sec. 9203. Effective date.

Subtitle D—Access to Congressionally Mandated Reports

Sec. 9301. Short title.
Sec. 9302. Definitions.
Sec. 9303. Establishment of online portal for congressionally mandated reports.
Sec. 9304. Federal agency responsibilities.
Sec. 9305. Removing and altering reports.
Sec. 9306. Relationship to the Freedom of Information Act.
Sec. 9307. Implementation.

Subtitle E—Severability

Sec. 9401. Severability.

TITLE X—PRESIDENTIAL AND VICE PRESIDENTIAL TAX TRANSPARENCY

Sec. 10001. Presidential and Vice Presidential tax transparency.

DIVISION A—VOTING

TITLE I—ELECTION ACCESS

Sec. 1000. Short title; statement of policy.

Subtitle A—Voter Registration Modernization

Sec. 1000A. Short title.

PART 1—PROMOTING INTERNET REGISTRATION

Sec. 1001. Requiring availability of internet for voter registration.
Sec. 1002. Use of internet to update registration information.
Sec. 1003. Provision of election information by electronic mail to individuals registered to vote.
Sec. 1004. Clarification of requirement regarding necessary information to show eligibility to vote.
Sec. 1005. Effective date.

PART 2—AUTOMATIC VOTER REGISTRATION

Sec. 1011. Short title; findings and purpose.
Sec. 1012. Automatic registration of eligible individuals.
Sec. 1013. Contributing agency assistance in registration.
Sec. 1014. One-time contributing agency assistance in registration of eligible voters in existing records.
Sec. 1015. Voter protection and security in automatic registration.
Sec. 1016. Registration portability and correction.
Sec. 1017. Payments and grants.
Sec. 1018. Treatment of exempt States.
Sec. 1019. Miscellaneous provisions.
Sec. 1020. Definitions.
Sec. 1021. Effective date.

PART 3—SAME-DAY VOTER REGISTRATION

Sec. 1031. Same-day registration.

PART 4—CONDITIONS ON REMOVAL ON BASIS OF INTERSTATE CROSS-CHECKS

Sec. 1041. Conditions on removal of registrants from official list of eligible voters on basis of interstate cross-checks.

PART 5—OTHER INITIATIVES TO PROMOTE VOTER REGISTRATION

Sec. 1051. Annual reports on voter registration statistics.

PART 6—AVAILABILITY OF HAVA REQUIREMENTS PAYMENTS

Sec. 1061. Availability of requirements payments under HAVA to cover costs of compliance with new requirements.

PART 7—PROHIBITING INTERFERENCE WITH VOTER REGISTRATION

Sec. 1071. Prohibiting hindering, interfering with, or preventing voter registration.
Sec. 1072. Establishment of best practices.

Subtitle B—Access to Voting for Individuals With Disabilities

Sec. 1101. Requirements for States to promote access to voter registration and voting for individuals with disabilities.
Sec. 1102. Pilot programs for enabling individuals with disabilities to register to vote and vote privately and independently at residences.
Sec. 1103. Expansion and reauthorization of grant program to assure voting access for individuals with disabilities.

Subtitle C—Prohibiting Voter Caging

Sec. 1201. Voter caging and other questionable challenges prohibited.
Sec. 1202. Development and adoption of best practices for preventing voter caging.

Subtitle D—Prohibiting Deceptive Practices and Preventing Voter Intimidation

Sec. 1301. Short title.
Sec. 1302. Prohibition on deceptive practices in Federal elections.
Sec. 1303. Corrective action.
Sec. 1304. Reports to Congress.

Subtitle E—Democracy Restoration

Sec. 1401. Short title.
Sec. 1402. Rights of citizens.
Sec. 1403. Enforcement.
Sec. 1404. Notification of restoration of voting rights.
Sec. 1405. Definitions.
Sec. 1406. Relation to other laws.
Sec. 1407. Federal prison funds.
Sec. 1408. Effective date.

Subtitle F—Promoting Accuracy, Integrity, and Security Through Voter-Verified Permanent Paper Ballot

Sec. 1501. Short title.

Sec. 1502. Paper ballot and manual counting requirements.
Sec. 1503. Accessibility and ballot verification for individuals with disabilities.
Sec. 1504. Durability and readability requirements for ballots.
Sec. 1505. Effective date for new requirements.

Subtitle G—Provisional Ballots

Sec. 1601. Requirements for counting provisional ballots; establishment of uniform and nondiscriminatory standards.

Subtitle H—Early Voting

Sec. 1611. Early voting.

Subtitle I—Voting by Mail

Sec. 1621. Voting by mail.

Subtitle J—Absent Uniformed Services Voters and Overseas Voters

Sec. 1701. Pre-election reports on availability and transmission of absentee ballots.
Sec. 1702. Enforcement.
Sec. 1703. Revisions to 45-day absentee ballot transmission rule.
Sec. 1704. Use of single absentee ballot application for subsequent elections.
Sec. 1705. Effective date.

Subtitle K—Poll Worker Recruitment and Training

Sec. 1801. Leave to serve as a poll worker for Federal employees.
Sec. 1802. Grants to States for poll worker recruitment and training.
Sec. 1803. State defined.

Subtitle L—Enhancement of Enforcement

Sec. 1811. Enhancement of enforcement of Help America Vote Act of 2002.

Subtitle M—Federal Election Integrity

Sec. 1821. Prohibition on campaign activities by chief State election administration officials.

Subtitle N—Promoting Voter Access Through Election Administration Improvements

PART 1—PROMOTING VOTER ACCESS

Sec. 1901. Treatment of universities as voter registration agencies.
Sec. 1902. Minimum notification requirements for voters affected by polling place changes.
Sec. 1903. Election Day holiday.
Sec. 1904. Permitting use of sworn written statement to meet identification requirements for voting.
Sec. 1905. Postage-free ballots.
Sec. 1906. Reimbursement for costs incurred by States in establishing program to track and confirm receipt of absentee ballots.
Sec. 1907. Voter information response systems and hotline.

PART 2—IMPROVEMENTS IN OPERATION OF ELECTION ASSISTANCE COMMISSION

Sec. 1911. Reauthorization of Election Assistance Commission.
Sec. 1913. Requiring States to participate in post-general election surveys.
Sec. 1914. Reports by National Institute of Standards and Technology on use of funds transferred from Election Assistance Commission.
Sec. 1915. Recommendations to improve operations of Election Assistance Commission.
Sec. 1916. Repeal of exemption of Election Assistance Commission from certain government contracting requirements.

PART 3—MISCELLANEOUS PROVISIONS

Sec. 1921. Application of laws to Commonwealth of Northern Mariana Islands.
Sec. 1922. No effect on other laws.

Subtitle O—Severability

Sec. 1931. Severability.

SEC. 1000. SHORT TITLE; STATEMENT OF POLICY.

(a) SHORT TITLE.—This title may be cited as the "Voter Empowerment Act of 2019".

(b) STATEMENT OF POLICY.—It is the policy of the United States that—

(1) all eligible citizens of the United States should access and exercise their constitutional right to vote in a free, fair, and timely manner; and

(2) the integrity, security, and accountability of the voting process must be vigilantly protected, maintained, and enhanced in order to protect and preserve electoral and participatory democracy in the United States.

Subtitle A—Voter Registration Modernization

SEC. 1000A. SHORT TITLE.

This subtitle may be cited as the "Voter Registration Modernization Act of 2019".

PART 1—PROMOTING INTERNET REGISTRATION

SEC. 1001. REQUIRING AVAILABILITY OF INTERNET FOR VOTER REGISTRATION.

(a) REQUIRING AVAILABILITY OF INTERNET FOR REGISTRATION.—The National Voter Registration Act of 1993 (52 U.S.C. 20501 et seq.) is amended by inserting after section 6 the following new section:

"SEC. 6A. INTERNET REGISTRATION.

"(a) REQUIRING AVAILABILITY OF INTERNET FOR ONLINE REGISTRATION.—

"(1) AVAILABILITY OF ONLINE REGISTRATION.—Each State, acting through the chief State election official, shall ensure that the following services are available to the public at any time on the official public websites of the appropriate State and local election officials in the State, in the same manner and subject to the same terms and conditions as the services provided by voter registration agencies under section 7(a):

"(A) Online application for voter registration.

"(B) Online assistance to applicants in applying to register to vote.

"(C) Online completion and submission by applicants of the mail voter registration application form prescribed by the Election Assistance Commission pursuant to section 9(a)(2), including assistance with providing a signature as required under subsection (c).

"(D) Online receipt of completed voter registration applications.

"(b) ACCEPTANCE OF COMPLETED APPLICATIONS.—A State shall accept an online voter registration application provided by an individual under this section, and ensure that the individual is registered to vote in the State, if—

"(1) the individual meets the same voter registration requirements applicable to individuals who register to vote by mail in accordance with section 6(a)(1) using the mail voter registration application form prescribed by the Election Assistance Commission pursuant to section 9(a)(2); and

"(2) the individual meets the requirements of subsection (c) to provide a signature in electronic

form (but only in the case of applications submitted during or after the second year in which this section is in effect in the State).

"(c) SIGNATURE REQUIREMENTS.—

"(1) IN GENERAL.—For purposes of this section, an individual meets the requirements of this subsection as follows:

"(A) In the case of an individual who has a signature on file with a State agency, including the State motor vehicle authority, that is required to provide voter registration services under this Act or any other law, the individual consents to the transfer of that electronic signature.

"(B) If subparagraph (A) does not apply, the individual submits with the application an electronic copy of the individual's handwritten signature through electronic means.

"(C) If subparagraph (A) and subparagraph (B) do not apply, the individual executes a computerized mark in the signature field on an online voter registration application, in accordance with reasonable security measures established by the State, but only if the State accepts such mark from the individual.

"(2) TREATMENT OF INDIVIDUALS UNABLE TO MEET REQUIREMENT.—If an individual is unable to meet the requirements of paragraph (1), the State shall—

"(A) permit the individual to complete all other elements of the online voter registration application;

"(B) permit the individual to provide a signature at the time the individual requests a ballot in an election (whether the individual requests the ballot at a polling place or requests the ballot by mail); and

"(C) if the individual carries out the steps described in subparagraph (A) and subparagraph (B), ensure that the individual is registered to vote in the State.

"(3) NOTICE.—The State shall ensure that individuals applying to register to vote online are notified of the requirements of paragraph (1) and of the treatment of individuals unable to meet such requirements, as described in paragraph (2).

"(d) CONFIRMATION AND DISPOSITION.—

"(1) CONFIRMATION OF RECEIPT.—Upon the online submission of a completed voter registration application by an individual under this section, the

appropriate State or local election official shall send the individual a notice confirming the State's receipt of the application and providing instructions on how the individual may check the status of the application.

"(2) NOTICE OF DISPOSITION.—As soon as the appropriate State or local election official has approved or rejected an application submitted by an individual under this section, the official shall send the individual a notice of the disposition of the application.

"(3) METHOD OF NOTIFICATION.—The appropriate State or local election official shall send the notices required under this subsection by regular mail, and, in the case of an individual who has requested that the State provide voter registration and voting information through electronic mail, by both electronic mail and regular mail.

"(e) PROVISION OF SERVICES IN NONPARTISAN MANNER.—The services made available under subsection (a) shall be provided in a manner that ensures that, consistent with section 7(a)(5)—

"(1) the online application does not seek to influence an applicant's political preference or party registration; and

"(2) there is no display on the website promoting any political preference or party allegiance, except that nothing in this paragraph may be construed to prohibit an applicant from registering to vote as a member of a political party.

"(f) PROTECTION OF SECURITY OF INFORMATION.—In meeting the requirements of this section, the State shall establish appropriate technological security measures to prevent to the greatest extent practicable any unauthorized access to information provided by individuals using the services made available under subsection (a).

"(g) USE OF ADDITIONAL TELEPHONE-BASED SYSTEM.—A State shall make the services made available online under subsection (a) available through the use of an automated telephone-based system, subject to the same terms and conditions applicable under this section to the services made available online, in addition to making the services available online in accordance with the requirements of this section.

"(h) NONDISCRIMINATION AMONG REGISTERED VOTERS USING MAIL AND ONLINE REGISTRATION.—In carrying out this Act, the Help America Vote Act of 2002, or any other Federal, State, or local law governing the treatment of registered voters in the State or the administration of elections for public office in the State, a State

shall treat a registered voter who registered to vote online in accordance with this section in the same manner as the State treats a registered voter who registered to vote by mail.".

(b) SPECIAL REQUIREMENTS FOR INDIVIDUALS USING ONLINE REGISTRATION.—

(1) TREATMENT AS INDIVIDUALS REGISTERING TO VOTE BY MAIL FOR PURPOSES OF FIRST-TIME VOTER IDENTIFICATION REQUIREMENTS.—Section 303(b)(1)(A) of the Help America Vote Act of 2002 (52 U.S.C. 21083(b)(1)(A)) is amended by striking "by mail" and inserting "by mail or online under section 6A of the National Voter Registration Act of 1993".

(2) REQUIRING SIGNATURE FOR FIRST-TIME VOTERS IN JURISDICTION.—Section 303(b) of such Act (52 U.S.C. 21083(b)) is amended—

(A) by redesignating paragraph (5) as paragraph (6); and

(B) by inserting after paragraph (4) the following new paragraph:

"(5) SIGNATURE REQUIREMENTS FOR FIRST-TIME VOTERS USING ONLINE REGISTRATION.—

"(A) IN GENERAL.—A State shall, in a uniform and nondiscriminatory manner, require

an individual to meet the requirements of subparagraph (B) if—

"(i) the individual registered to vote in the State online under section 6A of the National Voter Registration Act of 1993; and

"(ii) the individual has not previously voted in an election for Federal office in the State.

"(B) REQUIREMENTS.—An individual meets the requirements of this subparagraph if—

"(i) in the case of an individual who votes in person, the individual provides the appropriate State or local election official with a handwritten signature; or

"(ii) in the case of an individual who votes by mail, the individual submits with the ballot a handwritten signature.

"(C) INAPPLICABILITY.—Subparagraph (A) does not apply in the case of an individual who is—

"(i) entitled to vote by absentee ballot under the Uniformed and Overseas Citi-

zens Absentee Voting Act (52 U.S.C. 20302 et seq.);

"(ii) provided the right to vote otherwise than in person under section 3(b)(2)(B)(ii) of the Voting Accessibility for the Elderly and Handicapped Act (52 U.S.C. 20102(b)(2)(B)(ii)); or

"(iii) entitled to vote otherwise than in person under any other Federal law.".

(3) CONFORMING AMENDMENT RELATING TO EFFECTIVE DATE.—Section 303(d)(2)(A) of such Act (52 U.S.C. 21083(d)(2)(A)) is amended by striking "Each State" and inserting "Except as provided in subsection (b)(5), each State".

(c) CONFORMING AMENDMENTS.—

(1) TIMING OF REGISTRATION.—Section 8(a)(1) of the National Voter Registration Act of 1993 (52 U.S.C. 20507(a)(1)) is amended—

(A) by striking "and" at the end of subparagraph (C);

(B) by redesignating subparagraph (D) as subparagraph (E); and

(C) by inserting after subparagraph (C) the following new subparagraph:

"(D) in the case of online registration through the official public website of an election official under section 6A, if the valid voter registration application is submitted online not later than the lesser of 30 days, or the period provided by State law, before the date of the election (as determined by treating the date on which the application is sent electronically as the date on which it is submitted); and".

(2) INFORMING APPLICANTS OF ELIGIBILITY REQUIREMENTS AND PENALTIES.—Section 8(a)(5) of such Act (52 U.S.C. 20507(a)(5)) is amended by striking "and 7" and inserting "6A, and 7".

SEC. 1002. USE OF INTERNET TO UPDATE REGISTRATION INFORMATION.

(a) IN GENERAL.—

(1) UPDATES TO INFORMATION CONTAINED ON COMPUTERIZED STATEWIDE VOTER REGISTRATION LIST.—Section 303(a) of the Help America Vote Act of 2002 (52 U.S.C. 21083(a)) is amended by adding at the end the following new paragraph:

"(6) USE OF INTERNET BY REGISTERED VOTERS TO UPDATE INFORMATION.—

"(A) IN GENERAL.—The appropriate State or local election official shall ensure that any

registered voter on the computerized list may at any time update the voter's registration information, including the voter's address and electronic mail address, online through the official public website of the election official responsible for the maintenance of the list, so long as the voter attests to the contents of the update by providing a signature in electronic form in the same manner required under section 6A(c) of the National Voter Registration Act of 1993.

"(B) PROCESSING OF UPDATED INFORMATION BY ELECTION OFFICIALS.—If a registered voter updates registration information under subparagraph (A), the appropriate State or local election official shall—

"(i) revise any information on the computerized list to reflect the update made by the voter; and

"(ii) if the updated registration information affects the voter's eligibility to vote in an election for Federal office, ensure that the information is processed with respect to the election if the voter updates the information not later than the lesser of

7 days, or the period provided by State law, before the date of the election.

"(C) CONFIRMATION AND DISPOSITION.—

"(i) CONFIRMATION OF RECEIPT.—Upon the online submission of updated registration information by an individual under this paragraph, the appropriate State or local election official shall send the individual a notice confirming the State's receipt of the updated information and providing instructions on how the individual may check the status of the update.

"(ii) NOTICE OF DISPOSITION.—As soon as the appropriate State or local election official has accepted or rejected updated information submitted by an individual under this paragraph, the official shall send the individual a notice of the disposition of the update.

"(iii) METHOD OF NOTIFICATION.—The appropriate State or local election official shall send the notices required under this subparagraph by regular mail, and, in the case of an individual who has requested that the State provide voter reg-

istration and voting information through electronic mail, by both electronic mail and regular mail.".

(2) CONFORMING AMENDMENT RELATING TO EFFECTIVE DATE.—Section 303(d)(1)(A) of such Act (52 U.S.C. 21083(d)(1)(A)) is amended by striking "subparagraph (B)" and inserting "subparagraph (B) and subsection (a)(6)".

(b) ABILITY OF REGISTRANT TO USE ONLINE UPDATE TO PROVIDE INFORMATION ON RESIDENCE.—Section 8(d)(2)(A) of the National Voter Registration Act of 1993 (52 U.S.C. 20507(d)(2)(A)) is amended—

(1) in the first sentence, by inserting after "return the card" the following: "or update the registrant's information on the computerized Statewide voter registration list using the online method provided under section 303(a)(6) of the Help America Vote Act of 2002"; and

(2) in the second sentence, by striking "returned," and inserting the following: "returned or if the registrant does not update the registrant's information on the computerized Statewide voter registration list using such online method,".

SEC. 1003. PROVISION OF ELECTION INFORMATION BY ELECTRONIC MAIL TO INDIVIDUALS REGISTERED TO VOTE.

(a) INCLUDING OPTION ON VOTER REGISTRATION APPLICATION TO PROVIDE EMAIL ADDRESS AND RECEIVE INFORMATION.—

(1) IN GENERAL.—Section 9(b) of the National Voter Registration Act of 1993 (52 U.S.C. 20508(b)) is amended—

(A) by striking "and" at the end of paragraph (3);

(B) by striking the period at the end of paragraph (4) and inserting "; and"; and

(C) by adding at the end the following new paragraph:

"(5) shall include a space for the applicant to provide (at the applicant's option) an electronic mail address, together with a statement that, if the applicant so requests, instead of using regular mail the appropriate State and local election officials shall provide to the applicant, through electronic mail sent to that address, the same voting information (as defined in section 302(b)(2) of the Help America Vote Act of 2002) which the officials would provide to the applicant through regular mail.".

(2) PROHIBITING USE FOR PURPOSES UNRELATED TO OFFICIAL DUTIES OF ELECTION OFFICIALS.—Section 9 of such Act (52 U.S.C. 20508) is amended by adding at the end the following new subsection:

"(c) PROHIBITING USE OF ELECTRONIC MAIL ADDRESSES FOR OTHER THAN OFFICIAL PURPOSES.—The chief State election official shall ensure that any electronic mail address provided by an applicant under subsection (b)(5) is used only for purposes of carrying out official duties of election officials and is not transmitted by any State or local election official (or any agent of such an official, including a contractor) to any person who does not require the address to carry out such official duties and who is not under the direct supervision and control of a State or local election official.".

(b) REQUIRING PROVISION OF INFORMATION BY ELECTION OFFICIALS.—Section 302(b) of the Help America Vote Act of 2002 (52 U.S.C. 21082(b)) is amended by adding at the end the following new paragraph:

"(3) PROVISION OF OTHER INFORMATION BY ELECTRONIC MAIL.—If an individual who is a registered voter has provided the State or local election official with an electronic mail address for the purpose of receiving voting information (as described in

section 9(b)(5) of the National Voter Registration Act of 1993), the appropriate State or local election official, through electronic mail transmitted not later than 7 days before the date of the election involved, shall provide the individual with information on how to obtain the following information by electronic means:

"(A) The name and address of the polling place at which the individual is assigned to vote in the election.

"(B) The hours of operation for the polling place.

"(C) A description of any identification or other information the individual may be required to present at the polling place.".

SEC. 1004. CLARIFICATION OF REQUIREMENT REGARDING NECESSARY INFORMATION TO SHOW ELIGIBILITY TO VOTE.

Section 8 of the National Voter Registration Act of 1993 (52 U.S.C. 20507) is amended—

(1) by redesignating subsection (j) as subsection (k); and

(2) by inserting after subsection (i) the following new subsection:

"(j) REQUIREMENT FOR STATE TO REGISTER APPLICANTS PROVIDING NECESSARY INFORMATION TO SHOW ELIGIBILITY TO VOTE.—For purposes meeting the requirement of subsection (a)(1) that an eligible applicant is registered to vote in an election for Federal office within the deadlines required under such subsection, the State shall consider an applicant to have provided a 'valid voter registration form' if—

"(1) the applicant has accurately completed the application form and attested to the statement required by section 9(b)(2); and

"(2) in the case of an applicant who registers to vote online in accordance with section 6A, the applicant provides a signature in accordance with subsection (c) of such section.".

SEC. 1005. EFFECTIVE DATE.

(a) IN GENERAL.—Except as provided in subsection (b), the amendments made by this part (other than the amendments made by section 1004) shall take effect January 1, 2020.

(b) WAIVER.—Subject to the approval of the Election Assistance Commission, if a State certifies to the Election Assistance Commission that the State will not meet the deadline referred to in subsection (a) because of extraordinary circumstances and includes in the certification the

reasons for the failure to meet the deadline, subsection (a) shall apply to the State as if the reference in such subsection to "January 1, 2020" were a reference to "January 1, 2022".

PART 2—AUTOMATIC VOTER REGISTRATION

SEC. 1011. SHORT TITLE; FINDINGS AND PURPOSE.

(a) SHORT TITLE.—This part may be cited as the "Automatic Voter Registration Act of 2019".

(b) FINDINGS AND PURPOSE.—

(1) FINDINGS.—Congress finds that—

(A) the right to vote is a fundamental right of citizens of the United States;

(B) it is the responsibility of the State and Federal Governments to ensure that every eligible citizen is registered to vote;

(C) existing voter registration systems can be inaccurate, costly, inaccessible and confusing, with damaging effects on voter participation in elections and disproportionate impacts on young people, persons with disabilities, and racial and ethnic minorities; and

(D) voter registration systems must be updated with 21st-century technologies and procedures to maintain their security.

(2) PURPOSE.—It is the purpose of this part—

(A) to establish that it is the responsibility of government at every level to ensure that all eligible citizens are registered to vote;

(B) to enable the State and Federal Governments to register all eligible citizens to vote with accurate, cost-efficient, and up-to-date procedures;

(C) to modernize voter registration and list maintenance procedures with electronic and internet capabilities; and

(D) to protect and enhance the integrity, accuracy, efficiency, and accessibility of the electoral process for all eligible citizens.

SEC. 1012. AUTOMATIC REGISTRATION OF ELIGIBLE INDIVIDUALS.

(a) REQUIRING STATES TO ESTABLISH AND OPERATE AUTOMATIC REGISTRATION SYSTEM.—

(1) IN GENERAL.—The chief State election official of each State shall establish and operate a system of automatic registration for the registration of eligible individuals to vote for elections for Federal office in the State, in accordance with the provisions of this part.

(2) DEFINITION.—The term "automatic registration" means a system that registers an indi-

vidual to vote in elections for Federal office in a State, if eligible, by electronically transferring the information necessary for registration from government agencies to election officials of the State so that, unless the individual affirmatively declines to be registered, the individual will be registered to vote in such elections.

(b) REGISTRATION OF VOTERS BASED ON NEW AGENCY RECORDS.—The chief State election official shall—

(1) not later than 15 days after a contributing agency has transmitted information with respect to an individual pursuant to section 1013, ensure that the individual is registered to vote in elections for Federal office in the State if the individual is eligible to be registered to vote in such elections; and

(2) send written notice to the individual, in addition to other means of notice established by this part, of the individual's voter registration status.

(c) ONE-TIME REGISTRATION OF VOTERS BASED ON EXISTING CONTRIBUTING AGENCY RECORDS.—The chief State election official shall—

(1) identify all individuals whose information is transmitted by a contributing agency pursuant to

section 1014 and who are eligible to be, but are not currently, registered to vote in that State;

(2) promptly send each such individual written notice, in addition to other means of notice established by this part, which shall not identify the contributing agency that transmitted the information but shall include—

(A) an explanation that voter registration is voluntary, but if the individual does not decline registration, the individual will be registered to vote;

(B) a statement offering the opportunity to decline voter registration through means consistent with the requirements of this part;

(C) in the case of a State in which affiliation or enrollment with a political party is required in order to participate in an election to select the party's candidate in an election for Federal office, a statement offering the individual the opportunity to affiliate or enroll with a political party or to decline to affiliate or enroll with a political party, through means consistent with the requirements of this part;

(D) the substantive qualifications of an elector in the State as listed in the mail voter

registration application form for elections for Federal office prescribed pursuant to section 9 of the National Voter Registration Act of 1993, the consequences of false registration, and a statement that the individual should decline to register if the individual does not meet all those qualifications;

(E) instructions for correcting any erroneous information; and

(F) instructions for providing any additional information which is listed in the mail voter registration application form for elections for Federal office prescribed pursuant to section 9 of the National Voter Registration Act of 1993;

(3) ensure that each such individual who is eligible to register to vote in elections for Federal office in the State is promptly registered to vote not later than 45 days after the official sends the individual the written notice under paragraph (2), unless, during the 30-day period which begins on the date the election official sends the individual such written notice, the individual declines registration in writing, through a communication made over the

internet, or by an officially logged telephone communication; and

(4) send written notice to each such individual, in addition to other means of notice established by this part, of the individual's voter registration status.

(d) TREATMENT OF INDIVIDUALS UNDER 18 YEARS OF AGE.—A State may not refuse to treat an individual as an eligible individual for purposes of this part on the grounds that the individual is less than 18 years of age at the time a contributing agency receives information with respect to the individual, so long as the individual is at least 16 years of age at such time.

(e) CONTRIBUTING AGENCY DEFINED.—In this part, the term ''contributing agency'' means, with respect to a State, an agency listed in section 1013(e).

SEC. 1013. CONTRIBUTING AGENCY ASSISTANCE IN REGISTRATION.

(a) IN GENERAL.—In accordance with this part, each contributing agency in a State shall assist the State's chief election official in registering to vote all eligible individuals served by that agency.

(b) REQUIREMENTS FOR CONTRIBUTING AGENCIES.—

(1) INSTRUCTIONS ON AUTOMATIC REGISTRATION.—With each application for service or assistance, and with each related recertification, renewal, or change of address, or, in the case of an institution of higher education, with each registration of a student for enrollment in a course of study, each contributing agency that (in the normal course of its operations) requests individuals to affirm United States citizenship (either directly or as part of the overall application for service or assistance) shall inform each such individual who is a citizen of the United States of the following:

(A) Unless that individual declines to register to vote, or is found ineligible to vote, the individual will be registered to vote or, if applicable, the individual's registration will be updated.

(B) The substantive qualifications of an elector in the State as listed in the mail voter registration application form for elections for Federal office prescribed pursuant to section 9 of the National Voter Registration Act of 1993, the consequences of false registration, and the individual should decline to register if the individual does not meet all those qualifications.

(C) In the case of a State in which affiliation or enrollment with a political party is required in order to participate in an election to select the party's candidate in an election for Federal office, the requirement that the individual must affiliate or enroll with a political party in order to participate in such an election.

(D) Voter registration is voluntary, and neither registering nor declining to register to vote will in any way affect the availability of services or benefits, nor be used for other purposes.

(2) OPPORTUNITY TO DECLINE REGISTRATION REQUIRED.—Each contributing agency shall ensure that each application for service or assistance, and each related recertification, renewal, or change of address, or, in the case of an institution of higher education, each registration of a student for enrollment in a course of study, cannot be completed until the individual is given the opportunity to decline to be registered to vote.

(3) INFORMATION TRANSMITTAL.—Upon the expiration of the 30-day period which begins on the date the contributing agency informs the individual of the information described in paragraph (1), each

contributing agency shall electronically transmit to the appropriate State election official, in a format compatible with the Statewide voter database maintained under section 303 of the Help America Vote Act of 2002 (52 U.S.C. 21083), the following information, unless during such 30-day period the individual declined to be registered to vote:

(A) The individual's given name(s) and surname(s).

(B) The individual's date of birth.

(C) The individual's residential address.

(D) Information showing that the individual is a citizen of the United States.

(E) The date on which information pertaining to that individual was collected or last updated.

(F) If available, the individual's signature in electronic form.

(G) Information regarding the individual's affiliation or enrollment with a political party, if the individual provides such information.

(H) Any additional information listed in the mail voter registration application form for elections for Federal office prescribed pursuant to section 9 of the National Voter Registration

Act of 1993, including any valid driver's license number or the last 4 digits of the individual's social security number, if the individual provided such information.

(c) ALTERNATE PROCEDURE FOR CERTAIN CONTRIBUTING AGENCIES.—With each application for service or assistance, and with each related recertification, renewal, or change of address, or in the case of an institution of higher education, with each registration of a student for enrollment in a course of study, any contributing agency that in the normal course of its operations does not request individuals applying for service or assistance to affirm United States citizenship (either directly or as part of the overall application for service or assistance) shall—

(1) complete the requirements of section 7(a)(6) of the National Voter Registration Act of 1993 (52 U.S.C. 20506(a)(6));

(2) ensure that each applicant's transaction with the agency cannot be completed until the applicant has indicated whether the applicant wishes to register to vote or declines to register to vote in elections for Federal office held in the State; and

(3) for each individual who wishes to register to vote, transmit that individual's information in accordance with subsection (b)(3).

(d) REQUIRED AVAILABILITY OF AUTOMATIC REGISTRATION OPPORTUNITY WITH EACH APPLICATION FOR SERVICE OR ASSISTANCE.—Each contributing agency shall offer each individual, with each application for service or assistance, and with each related recertification, renewal, or change of address, or in the case of an institution of higher education, with each registration of a student for enrollment in a course of study, the opportunity to register to vote as prescribed by this section without regard to whether the individual previously declined a registration opportunity.

(e) CONTRIBUTING AGENCIES.—

(1) STATE AGENCIES.—In each State, each of the following agencies shall be treated as a contributing agency:

(A) Each agency in a State that is required by Federal law to provide voter registration services, including the State motor vehicle authority and other voter registration agencies under the National Voter Registration Act of 1993.

(B) Each agency in a State that administers a program pursuant to title III of the Social Security Act (42 U.S.C. 501 et seq.), title XIX of the Social Security Act (42 U.S.C. 1396 et seq.), or the Patient Protection and Affordable Care Act (Public Law 111–148).

(C) Each State agency primarily responsible for regulating the private possession of firearms.

(D) Each State agency primarily responsible for maintaining identifying information for students enrolled at public secondary schools, including, where applicable, the State agency responsible for maintaining the education data system described in section 6201(e)(2) of the America COMPETES Act (20 U.S.C. 9871(e)(2)).

(E) In the case of a State in which an individual disenfranchised by a criminal conviction may become eligible to vote upon completion of a criminal sentence or any part thereof, or upon formal restoration of rights, the State agency responsible for administering that sentence, or part thereof, or that restoration of rights.

(F) Any other agency of the State which is designated by the State as a contributing agency.

(2) FEDERAL AGENCIES.—In each State, each of the following agencies of the Federal Government shall be treated as a contributing agency with respect to individuals who are residents of that State (except as provided in subparagraph (C)):

(A) The Social Security Administration, the Department of Veterans Affairs, the Defense Manpower Data Center of the Department of Defense, the Employee and Training Administration of the Department of Labor, and the Center for Medicare & Medicaid Services of the Department of Health and Human Services.

(B) The Bureau of Citizenship and Immigration Services, but only with respect to individuals who have completed the naturalization process.

(C) In the case of an individual who is a resident of a State in which an individual disenfranchised by a criminal conviction under Federal law may become eligible to vote upon completion of a criminal sentence or any part

thereof, or upon formal restoration of rights, the Federal agency responsible for administering that sentence or part thereof (without regard to whether the agency is located in the same State in which the individual is a resident), but only with respect to individuals who have completed the criminal sentence or any part thereof.

(D) Any other agency of the Federal Government which the State designates as a contributing agency, but only if the State and the head of the agency determine that the agency collects information sufficient to carry out the responsibilities of a contributing agency under this section.

(3) INSTITUTIONS OF HIGHER EDUCATION.—Each institution of higher education that receives Federal funds shall be treated as a contributing agency in the State in which it is located, but only with respect to students of the institution (including students who attend classes online) who reside in the State. An institution of higher education described in the previous sentence shall be exempt from the voter registration requirements of section 487(a)(23) of the Higher Education Act of 1965 (20 U.S.C.

1094(a)(23)) if the institution is in compliance with the applicable requirements of this part.

(4) PUBLICATION.—Not later than 180 days prior to the date of each election for Federal office held in the State, the chief State election official shall publish on the public website of the official an updated list of all contributing agencies in that State.

(5) PUBLIC EDUCATION.—The chief State election official of each State, in collaboration with each contributing agency, shall take appropriate measures to educate the public about voter registration under this section.

SEC. 1014. ONE-TIME CONTRIBUTING AGENCY ASSISTANCE IN REGISTRATION OF ELIGIBLE VOTERS IN EXISTING RECORDS.

(a) INITIAL TRANSMITTAL OF INFORMATION.—For each individual already listed in a contributing agency's records as of the date of enactment of this Act, and for whom the agency has the information listed in section 1013(b)(3), the agency shall promptly transmit that information to the appropriate State election official in accordance with section 1013(b)(3) not later than the effective date described in section 1011(a).

(b) TRANSITION.—For each individual listed in a contributing agency's records as of the effective date described in section 1011(a) (but who was not listed in a contributing agency's records as of the date of enactment of this Act), and for whom the agency has the information listed in section 1013(b)(3), the Agency shall promptly transmit that information to the appropriate State election official in accordance with section 1013(b)(3) not later than 6 months after the effective date described in section 1011(a).

SEC. 1015. VOTER PROTECTION AND SECURITY IN AUTOMATIC REGISTRATION.

(a) PROTECTIONS FOR ERRORS IN REGISTRATION.—An individual shall not be prosecuted under any Federal law, adversely affected in any civil adjudication concerning immigration status or naturalization, or subject to an allegation in any legal proceeding that the individual is not a citizen of the United States on any of the following grounds:

(1) The individual notified an election office of the individual's automatic registration to vote under this part.

(2) The individual is not eligible to vote in elections for Federal office but was automatically registered to vote under this part.

(3) The individual was automatically registered to vote under this part at an incorrect address.

(4) The individual declined the opportunity to register to vote or did not make an affirmation of citizenship, including through automatic registration, under this part.

(b) LIMITS ON USE OF AUTOMATIC REGISTRATION.—The automatic registration of any individual or the fact that an individual declined the opportunity to register to vote or did not make an affirmation of citizenship (including through automatic registration) under this part may not be used as evidence against that individual in any State or Federal law enforcement proceeding, and an individual's lack of knowledge or willfulness of such registration may be demonstrated by the individual's testimony alone.

(c) PROTECTION OF ELECTION INTEGRITY.—Nothing in subsection (a) or (b) may be construed to prohibit or restrict any action under color of law against an individual who—

(1) knowingly and willfully makes a false statement to effectuate or perpetuate automatic voter registration by any individual; or

(2) casts a ballot knowingly and willfully in violation of State law or the laws of the United States.

(d) CONTRIBUTING AGENCIES' PROTECTION OF INFORMATION.—Nothing in this part authorizes a contributing agency to collect, retain, transmit, or publicly disclose any of the following:

(1) An individual's decision to decline to register to vote or not to register to vote.

(2) An individual's decision not to affirm his or her citizenship.

(3) Any information that a contributing agency transmits pursuant to section 1013(b)(3), except in pursuing the agency's ordinary course of business.

(e) ELECTION OFFICIALS' PROTECTION OF INFORMATION.—

(1) PUBLIC DISCLOSURE PROHIBITED.—

(A) IN GENERAL.—Subject to subparagraph (B), with respect to any individual for whom any State election official receives information from a contributing agency, the State election officials shall not publicly disclose any of the following:

(i) The identity of the contributing agency.

(ii) Any information not necessary to voter registration.

(iii) Any voter information otherwise shielded from disclosure under State law or section 8(a) of the National Voter Registration Act of 1993 (52 U.S.C. 20507(a)).

(iv) Any portion of the individual's social security number.

(v) Any portion of the individual's motor vehicle driver's license number.

(vi) The individual's signature.

(vii) The individual's telephone number.

(viii) The individual's email address.

(B) SPECIAL RULE FOR INDIVIDUALS REGISTERED TO VOTE.—With respect to any individual for whom any State election official receives information from a contributing agency and who, on the basis of such information, is registered to vote in the State under this part, the State election officials shall not publicly disclose any of the following:

(i) The identity of the contributing agency.

(ii) Any information not necessary to voter registration.

(iii) Any voter information otherwise shielded from disclosure under State law or section 8(a) of the National Voter Registration Act of 1993 (52 U.S.C. 20507(a)).

(iv) Any portion of the individual's social security number.

(v) Any portion of the individual's motor vehicle driver's license number.

(vi) The individual's signature.

(2) VOTER RECORD CHANGES.—Each State shall maintain for at least 2 years and shall make available for public inspection and, where available, photocopying at a reasonable cost, all records of changes to voter records, including removals and updates.

(3) DATABASE MANAGEMENT STANDARDS.—The Director of the National Institute of Standards and Technology shall, after providing the public with notice and the opportunity to comment—

(A) establish standards governing the comparison of data for voter registration list maintenance purposes, identifying as part of such standards the specific data elements, the matching rules used, and how a State may use

the data to determine and deem that an individual is ineligible under State law to vote in an election, or to deem a record to be a duplicate or outdated;

(B) ensure that the standards developed pursuant to this paragraph are uniform and nondiscriminatory and are applied in a uniform and nondiscriminatory manner; and

(C) publish the standards developed pursuant to this paragraph on the Director's website and make those standards available in written form upon request.

(4) SECURITY POLICY.—The Director of the National Institute of Standards and Technology shall, after providing the public with notice and the opportunity to comment, publish privacy and security standards for voter registration information. The standards shall require the chief State election official of each State to adopt a policy that shall specify—

(A) each class of users who shall have authorized access to the computerized Statewide voter registration list, specifying for each class the permission and levels of access to be granted, and setting forth other safeguards to pro-

tect the privacy, security, and accuracy of the information on the list; and

(B) security safeguards to protect personal information transmitted through the information transmittal processes of section 1013 or section 1014, the online system used pursuant to section 1017, any telephone interface, the maintenance of the voter registration database, and any audit procedure to track access to the system.

(5) STATE COMPLIANCE WITH NATIONAL STANDARDS.—

(A) CERTIFICATION.—The chief executive officer of the State shall annually file with the Election Assistance Commission a statement certifying to the Director of the National Institute of Standards and Technology that the State is in compliance with the standards referred to in paragraphs (4) and (5). A State may meet the requirement of the previous sentence by filing with the Commission a statement which reads as follows: "_____ hereby certifies that it is in compliance with the standards referred to in paragraphs (4) and (5) of section 1015(e) of the Automatic Voter Reg-

istration Act of 2019." (with the blank to be filled in with the name of the State involved).

(B) PUBLICATION OF POLICIES AND PROCEDURES.—The chief State election official of a State shall publish on the official's website the policies and procedures established under this section, and shall make those policies and procedures available in written form upon public request.

(C) FUNDING DEPENDENT ON CERTIFICATION.—If a State does not timely file the certification required under this paragraph, it shall not receive any payment under this part for the upcoming fiscal year.

(D) COMPLIANCE OF STATES THAT REQUIRE CHANGES TO STATE LAW.—In the case of a State that requires State legislation to carry out an activity covered by any certification submitted under this paragraph, for a period of not more than 2 years the State shall be permitted to make the certification notwithstanding that the legislation has not been enacted at the time the certification is submitted, and such State shall submit an additional certification once such legislation is enacted.

(f) RESTRICTIONS ON USE OF INFORMATION.—No person acting under color of law may discriminate against any individual based on, or use for any purpose other than voter registration, election administration, or enforcement relating to election crimes, any of the following:

(1) Voter registration records.

(2) An individual's declination to register to vote or complete an affirmation of citizenship under section 1013(b).

(3) An individual's voter registration status.

(g) PROHIBITION ON THE USE OF VOTER REGISTRATION INFORMATION FOR COMMERCIAL PURPOSES.—Information collected under this part shall not be used for commercial purposes. Nothing in this subsection may be construed to prohibit the transmission, exchange, or dissemination of information for political purposes, including the support of campaigns for election for Federal, State, or local public office or the activities of political committees (including committees of political parties) under the Federal Election Campaign Act of 1971.

SEC. 1016. REGISTRATION PORTABILITY AND CORRECTION.

(a) CORRECTING REGISTRATION INFORMATION AT POLLING PLACE.—Notwithstanding section 302(a) of the Help America Vote Act of 2002 (52 U.S.C. 21082(a)), if an individual is registered to vote in elections for Federal

office held in a State, the appropriate election official at the polling pace for any such election (including a location used as a polling place on a date other than the date of the election) shall permit the individual to—

(1) update the individual's address for purposes of the records of the election official;

(2) correct any incorrect information relating to the individual, including the individual's name and political party affiliation, in the records of the election official; and

(3) cast a ballot in the election on the basis of the updated address or corrected information, and to have the ballot treated as a regular ballot and not as a provisional ballot under section 302(a) of such Act.

(b) UPDATES TO COMPUTERIZED STATEWIDE VOTER REGISTRATION LISTS.—If an election official at the polling place receives an updated address or corrected information from an individual under subsection (a), the official shall ensure that the address or information is promptly entered into the computerized Statewide voter registration list in accordance with section 303(a)(1)(A)(vi) of the Help America Vote Act of 2002 (52 U.S.C. 21083(a)(1)(A)(vi)).

SEC. 1017. PAYMENTS AND GRANTS.

(a) IN GENERAL.—The Election Assistance Commission shall make grants to each eligible State to assist the State in implementing the requirements of this part (or, in the case of an exempt State, in implementing its existing automatic voter registration program).

(b) ELIGIBILITY; APPLICATION.—A State is eligible to receive a grant under this section if the State submits to the Commission, at such time and in such form as the Commission may require, an application containing—

(1) a description of the activities the State will carry out with the grant;

(2) an assurance that the State shall carry out such activities without partisan bias and without promoting any particular point of view regarding any issue; and

(3) such other information and assurances as the Commission may require.

(c) AMOUNT OF GRANT; PRIORITIES.—The Commission shall determine the amount of a grant made to an eligible State under this section. In determining the amounts of the grants, the Commission shall give priority to providing funds for those activities which are most likely to accelerate compliance with the requirements of this part (or, in the case of an exempt State, which are most likely to enhance the ability of the State to automatically

register individuals to vote through its existing automatic voter registration program), including—

(1) investments supporting electronic information transfer, including electronic collection and transfer of signatures, between contributing agencies and the appropriate State election officials;

(2) updates to online or electronic voter registration systems already operating as of the date of the enactment of this Act;

(3) introduction of online voter registration systems in jurisdictions in which those systems did not previously exist; and

(4) public education on the availability of new methods of registering to vote, updating registration, and correcting registration.

(d) AUTHORIZATION OF APPROPRIATIONS.—

(1) AUTHORIZATION.—There are authorized to be appropriated to carry out this section—

(A) $500,000,000 for fiscal year 2019; and

(B) such sums as may be necessary for each succeeding fiscal year.

(2) CONTINUING AVAILABILITY OF FUNDS.—Any amounts appropriated pursuant to the authority of this subsection shall remain available without fiscal year limitation until expended.

SEC. 1018. TREATMENT OF EXEMPT STATES.

(a) WAIVER OF REQUIREMENTS.—Except as provided in subsection (b), this part does not apply with respect to an exempt State.

(b) EXCEPTIONS.—The following provisions of this part apply with respect to an exempt State:

(1) Section 1016 (relating to registration portability and correction).

(2) Section 1017 (relating to payments and grants).

(3) Section 1019(e) (relating to enforcement).

(4) Section 1019(f) (relating to relation to other laws).

SEC. 1019. MISCELLANEOUS PROVISIONS.

(a) ACCESSIBILITY OF REGISTRATION SERVICES.—Each contributing agency shall ensure that the services it provides under this part are made available to individuals with disabilities to the same extent as services are made available to all other individuals.

(b) TRANSMISSION THROUGH SECURE THIRD PARTY PERMITTED.—Nothing in this part shall be construed to prevent a contributing agency from contracting with a third party to assist the agency in meeting the information transmittal requirements of this part, so long as the data transmittal complies with the applicable requirements of

this part, including the privacy and security provisions of section 1015.

(c) NONPARTISAN, NONDISCRIMINATORY PROVISION OF SERVICES.—The services made available by contributing agencies under this part and by the State under sections 1006 and 1007 shall be made in a manner consistent with paragraphs (4), (5), and (6)(C) of section 7(a) of the National Voter Registration Act of 1993 (52 U.S.C. 20506(a)).

(d) NOTICES.—Each State may send notices under this part via electronic mail if the individual has provided an electronic mail address and consented to electronic mail communications for election-related materials. All notices sent pursuant to this part that require a response must offer the individual notified the opportunity to respond at no cost to the individual.

(e) ENFORCEMENT.—Section 11 of the National Voter Registration Act of 1993 (52 U.S.C. 20510), relating to civil enforcement and the availability of private rights of action, shall apply with respect to this part in the same manner as such section applies to such Act.

(f) RELATION TO OTHER LAWS.—Except as provided, nothing in this part may be construed to authorize or require conduct prohibited under, or to supersede, restrict, or limit the application of any of the following:

(1) The Voting Rights Act of 1965 (52 U.S.C. 10301 et seq.).

(2) The Uniformed and Overseas Citizens Absentee Voting Act (52 U.S.C. 20301 et seq.).

(3) The National Voter Registration Act of 1993 (52 U.S.C. 20501 et seq.).

(4) The Help America Vote Act of 2002 (52 U.S.C. 20901 et seq.).

SEC. 1020. DEFINITIONS.

In this part, the following definitions apply:

(1) The term "chief State election official" means, with respect to a State, the individual designated by the State under section 10 of the National Voter Registration Act of 1993 (52 U.S.C. 20509) to be responsible for coordination of the State's responsibilities under such Act.

(2) The term "Commission" means the Election Assistance Commission.

(3) The term "exempt State" means a State which, under law which is in effect continuously on and after the date of the enactment of this Act, operates an automatic voter registration program under which an individual is automatically registered to vote in elections for Federal office in the State if the individual provides the motor vehicle authority of

the State with such identifying information as the State may require.

(4) The term "State" means each of the several States and the District of Columbia.

SEC. 1021. EFFECTIVE DATE.

(a) IN GENERAL.—Except as provided in subsection (b), this part and the amendments made by this part shall apply with respect to a State beginning January 1, 2021.

(b) WAIVER.—Subject to the approval of the Commission, if a State certifies to the Commission that the State will not meet the deadline referred to in subsection (a) because of extraordinary circumstances and includes in the certification the reasons for the failure to meet the deadline, subsection (a) shall apply to the State as if the reference in such subsection to "January 1, 2021" were a reference to "January 1, 2023".

PART 3—SAME-DAY VOTER REGISTRATION

SEC. 1031. SAME-DAY REGISTRATION.

(a) IN GENERAL.—Title III of the Help America Vote Act of 2002 (52 U.S.C. 21081 et seq.) is amended—

(1) by redesignating sections 304 and 305 as sections 305 and 306; and

(2) by inserting after section 303 the following new section:

"SEC. 304. SAME-DAY REGISTRATION.

"(a) IN GENERAL.—

"(1) REGISTRATION.—Notwithstanding section 8(a)(1)(D) of the National Voter Registration Act of 1993 (52 U.S.C. 20507(a)(1)(D)), each State shall permit any eligible individual on the day of a Federal election and on any day when voting, including early voting, is permitted for a Federal election—

"(A) to register to vote in such election at the polling place using a form that meets the requirements under section 9(b) of the National Voter Registration Act of 1993 (or, if the individual is already registered to vote, to revise any of the individual's voter registration information); and

"(B) to cast a vote in such election.

"(2) EXCEPTION.—The requirements under paragraph (1) shall not apply to a State in which, under a State law in effect continuously on and after the date of the enactment of this section, there is no voter registration requirement for individuals in the State with respect to elections for Federal office.

"(b) ELIGIBLE INDIVIDUAL.—For purposes of this section, the term 'eligible individual' means, with respect to any election for Federal office, an individual who is otherwise qualified to vote in that election.

"(c) EFFECTIVE DATE.—Each State shall be required to comply with the requirements of subsection (a) for the regularly scheduled general election for Federal office occurring in November 2020 and for any subsequent election for Federal office.".

(b) CONFORMING AMENDMENT RELATING TO ENFORCEMENT.—Section 401 of such Act (52 U.S.C. 21111) is amended by striking "sections 301, 302, and 303" and inserting "subtitle A of title III".

(c) CLERICAL AMENDMENT.—The table of contents of such Act is amended—

(1) by redesignating the items relating to sections 304 and 305 as relating to sections 305 and 306; and

(2) by inserting after the item relating to section 303 the following new item:

"Sec. 304. Same-day registration.".

PART 4—CONDITIONS ON REMOVAL ON BASIS OF INTERSTATE CROSS-CHECKS

SEC. 1041. CONDITIONS ON REMOVAL OF REGISTRANTS FROM OFFICIAL LIST OF ELIGIBLE VOTERS ON BASIS OF INTERSTATE CROSS-CHECKS.

(a) MINIMUM INFORMATION REQUIRED FOR REMOVAL UNDER CROSS-CHECK.—Section 8(c)(2) of the National Voter Registration Act of 1993 (52 U.S.C. 20507(c)(2)) is amended—

(1) by redesignating subparagraph (B) as subparagraph (D); and

(2) by inserting after subparagraph (A) the following new subparagraphs:

"(B) To the extent that the program carried out by a State under subparagraph (A) to systematically remove the names of ineligible voters from the official lists of eligible voters uses information obtained in an interstate cross-check, the State may not remove the name of the voter from such a list unless—

"(i) the State obtained the voter's full name (including the voter's middle name, if any) and date of birth, and the last 4 digits of the voter's social security number, in the interstate cross-check; or

"(ii) the State obtained documentation from the ERIC system that the voter is no longer a resident of the State.

"(C) In this paragraph—

"(i) the term 'interstate cross-check' means the transmission of information from an election official in one State to an election official of another State; and

"(ii) the term 'ERIC system' means the system operated by the Electronic Registration Information Center to share voter registration information and

voter identification information among participating States.".

(b) REQUIRING COMPLETION OF CROSS-CHECKS NOT LATER THAN 6 MONTHS PRIOR TO ELECTION.—Subparagraph (A) of section 8(c)(2) of such Act (52 U.S.C. 20507(c)(2)) is amended by striking "not later than 90 days" and inserting the following: "not later than 90 days (or, in the case of a program in which the State uses interstate cross-checks, not later than 6 months)".

(c) CONFORMING AMENDMENT.—Subparagraph (F) of section 8(c)(2) of such Act (52 U.S.C. 20507(c)(2)) is amended by striking "Subparagraph (A)" and inserting "This paragraph".

(d) EFFECTIVE DATE.—The amendments made by this Act shall apply with respect to elections held on or after the expiration of the 6-month period which begins on the date of the enactment of this Act.

PART 5—OTHER INITIATIVES TO PROMOTE VOTER REGISTRATION

SEC. 1051. ANNUAL REPORTS ON VOTER REGISTRATION STATISTICS.

(a) ANNUAL REPORT.—Not later than 90 days after the end of each year, each State shall submit to the Election Assistance Commission and Congress a report con-

taining the following categories of information for the year:

(1) The number of individuals who were registered under part 2.

(2) The number of voter registration application forms completed by individuals that were transmitted by motor vehicle authorities in the State (pursuant to section 5(d) of the National Voter Registration Act of 1993) and voter registration agencies in the State (as designated under section 7 of such Act) to the chief State election official of the State, broken down by each such authority and agency.

(3) The number of such individuals whose voter registration application forms were accepted and who were registered to vote in the State and the number of such individuals whose forms were rejected and who were not registered to vote in the State, broken down by each such authority and agency.

(4) The number of change of address forms and other forms of information indicating that an individual's identifying information has been changed that were transmitted by such motor vehicle authorities and voter registration agencies to the chief State

election official of the State, broken down by each such authority and agency and the type of form transmitted.

(5) The number of individuals on the Statewide computerized voter registration list (as established and maintained under section 303 of the Help America Vote Act of 2002) whose voter registration information was revised by the chief State election official as a result of the forms transmitted to the official by such motor vehicle authorities and voter registration agencies (as described in paragraph (3)), broken down by each such authority and agency and the type of form transmitted.

(6) The number of individuals who requested the chief State election official to revise voter registration information on such list, and the number of individuals whose information was revised as a result of such a request.

(b) BREAKDOWN OF INFORMATION BY RACE AND ETHNICITY OF INDIVIDUALS.—In preparing the report under this section, the State shall, for each category of information described in subsection (a), include a breakdown by race and ethnicity of the individuals whose information is included in the category, to the extent that infor-

mation on the race and ethnicity of such individuals is available to the State.

(c) CONFIDENTIALITY OF INFORMATION.—In preparing and submitting a report under this section, the chief State election official shall ensure that no information regarding the identification of any individual is revealed.

(d) STATE DEFINED.—In this section, a "State" includes the District of Columbia, the Commonwealth of Puerto Rico, the United States Virgin Islands, Guam, American Samoa, and the Commonwealth of the Northern Mariana Islands, but does not include any State in which, under a State law in effect continuously on and after the date of the enactment of this Act, there is no voter registration requirement for individuals in the State with respect to elections for Federal office.

PART 6—AVAILABILITY OF HAVA REQUIREMENTS PAYMENTS

SEC. 1061. AVAILABILITY OF REQUIREMENTS PAYMENTS UNDER HAVA TO COVER COSTS OF COMPLIANCE WITH NEW REQUIREMENTS.

(a) IN GENERAL.—Section 251(b) of the Help America Vote Act of 2002 (52 U.S.C. 21001(b)) is amended—

(1) in paragraph (1), by striking "(2) and (3)" and inserting "(2), (3), and (4)"; and

(2) by adding at the end the following new paragraph:

"(4) CERTAIN VOTER REGISTRATION ACTIVITIES.—A State may use a requirements payment to carry out any of the requirements of the Voter Registration Modernization Act of 2019, including the requirements of the National Voter Registration Act of 1993 which are imposed pursuant to the amendments made to such Act by the Voter Registration Modernization Act of 2019.".

(b) CONFORMING AMENDMENT.—Section 254(a)(1) of such Act (52 U.S.C. 21004(a)(1)) is amended by striking "section 251(a)(2)" and inserting "section 251(b)(2)".

(c) EFFECTIVE DATE.—The amendments made by this section shall apply with respect to fiscal year 2018 and each succeeding fiscal year.

PART 7—PROHIBITING INTERFERENCE WITH VOTER REGISTRATION

SEC. 1071. PROHIBITING HINDERING, INTERFERING WITH, OR PREVENTING VOTER REGISTRATION.

(a) IN GENERAL.—Chapter 29 of title 18, United States Code, is amended by adding at the end the following new section:

"§ 612. Hindering, interfering with, or preventing registering to vote

"(a) PROHIBITION.—It shall be unlawful for any person, whether acting under color of law or otherwise, to corruptly hinder, interfere with, or prevent another person from registering to vote or to corruptly hinder, interfere with, or prevent another person from aiding another person in registering to vote.

"(b) ATTEMPT.—Any person who attempts to commit any offense described in subsection (a) shall be subject to the same penalties as those prescribed for the offense that the person attempted to commit.

"(c) PENALTY.—Any person who violates subsection (a) shall be fined under this title, imprisoned not more than 5 years, or both.".

(b) CLERICAL AMENDMENT.—The table of sections for chapter 29 of title 18, United States Code, is amended by adding at the end the following new item:

"612. Hindering, interfering with, or preventing registering to vote.".

(c) EFFECTIVE DATE.—The amendments made by this section shall apply with respect to elections held on or after the date of the enactment of this Act, except that no person may be found to have violated section 612 of title 18, United States Code (as added by subsection (a)), on the basis of any act occurring prior to the date of the enactment of this Act.

SEC. 1072. ESTABLISHMENT OF BEST PRACTICES.

(a) BEST PRACTICES.—Not later than 180 days after the date of the enactment of this Act, the Election Assistance Commission shall develop and publish recommendations for best practices for States to use to deter and prevent violations of section 612 of title 18, United States Code (as added by section 1071), and section 12 of the National Voter Registration Act of 1993 (52 U.S.C. 20511) (relating to the unlawful interference with registering to vote, or voting, or attempting to register to vote or vote), including practices to provide for the posting of relevant information at polling places and voter registration agencies under such Act, the training of poll workers and election officials, and relevant educational materials. For purposes of this subsection, the term "State" includes the District of Columbia, the Commonwealth of Puerto Rico, Guam, American Samoa, the United States Virgin Islands, and the Commonwealth of the Northern Mariana Islands.

(b) INCLUSION IN VOTER INFORMATION REQUIREMENTS.—Section 302(b)(2) of the Help America Vote Act of 2002 (52 U.S.C. 21082(b)(2)) is amended—

(1) by striking "and" at the end of subparagraph (E);

(2) by striking the period at the end of subparagraph (F) and inserting "; and"; and

(3) by adding at the end the following new subparagraph:

"(G) information relating to the prohibitions of section 612 of title 18, United States Code, and section 12 of the National Voter Registration Act of 1993 (52 U.S.C. 20511) (relating to the unlawful interference with registering to vote, or voting, or attempting to register to vote or vote), including information on how individuals may report allegations of violations of such prohibitions.".

Subtitle B—Access to Voting for Individuals With Disabilities

SEC. 1101. REQUIREMENTS FOR STATES TO PROMOTE ACCESS TO VOTER REGISTRATION AND VOTING FOR INDIVIDUALS WITH DISABILITIES.

(a) REQUIREMENTS.—Subtitle A of title III of the Help America Vote Act of 2002 (52 U.S.C. 21081 et seq.), as amended by section 1031(a), is amended—

(1) by redesignating sections 305 and 306 as sections 306 and 307; and

(2) by inserting after section 304 the following new section:

"SEC. 305. ACCESS TO VOTER REGISTRATION AND VOTING FOR INDIVIDUALS WITH DISABILITIES.

"(a) TREATMENT OF APPLICATIONS AND BALLOTS.—Each State shall—

"(1) permit individuals with disabilities to use absentee registration procedures and to vote by absentee ballot in elections for Federal office;

"(2) accept and process, with respect to any election for Federal office, any otherwise valid voter registration application and absentee ballot application from an individual with a disability if the application is received by the appropriate State election official not less than 30 days before the election;

"(3) in addition to any other method of registering to vote or applying for an absentee ballot in the State, establish procedures—

"(A) for individuals with disabilities to request by mail and electronically voter registration applications and absentee ballot applications with respect to elections for Federal office in accordance with subsection (c);

"(B) for States to send by mail and electronically (in accordance with the preferred method of transmission designated by the individual under subparagraph (C)) voter registration applications and absentee ballot applica-

tions requested under subparagraph (A) in accordance with subsection (c); and

"(C) by which such an individual can designate whether the individual prefers that such voter registration application or absentee ballot application be transmitted by mail or electronically;

"(4) in addition to any other method of transmitting blank absentee ballots in the State, establish procedures for transmitting by mail and electronically blank absentee ballots to individuals with disabilities with respect to elections for Federal office in accordance with subsection (d);

"(5) transmit a validly requested absentee ballot to an individual with a disability—

"(A) except as provided in subsection (e), in the case in which the request is received at least 45 days before an election for Federal office, not later than 45 days before the election; and

"(B) in the case in which the request is received less than 45 days before an election for Federal office—

"(i) in accordance with State law; and

"(ii) if practicable and as determined appropriate by the State, in a manner that expedites the transmission of such absentee ballot; and

"(6) if the State declares or otherwise holds a runoff election for Federal office, establish a written plan that provides absentee ballots are made available to individuals with disabilities in a manner that gives them sufficient time to vote in the runoff election.

"(b) DESIGNATION OF SINGLE STATE OFFICE TO PROVIDE INFORMATION ON REGISTRATION AND ABSENTEE BALLOT PROCEDURES FOR ALL DISABLED VOTERS IN STATE.—Each State shall designate a single office which shall be responsible for providing information regarding voter registration procedures and absentee ballot procedures to be used by individuals with disabilities with respect to elections for Federal office to all individuals with disabilities who wish to register to vote or vote in any jurisdiction in the State.

"(c) DESIGNATION OF MEANS OF ELECTRONIC COMMUNICATION FOR INDIVIDUALS WITH DISABILITIES TO REQUEST AND FOR STATES TO SEND VOTER REGISTRATION APPLICATIONS AND ABSENTEE BALLOT APPLICA-

TIONS, AND FOR OTHER PURPOSES RELATED TO VOTING INFORMATION.—

"(1) IN GENERAL.—Each State shall, in addition to the designation of a single State office under subsection (b), designate not less than 1 means of electronic communication—

"(A) for use by individuals with disabilities who wish to register to vote or vote in any jurisdiction in the State to request voter registration applications and absentee ballot applications under subsection (a)(3);

"(B) for use by States to send voter registration applications and absentee ballot applications requested under such subsection; and

"(C) for the purpose of providing related voting, balloting, and election information to individuals with disabilities.

"(2) CLARIFICATION REGARDING PROVISION OF MULTIPLE MEANS OF ELECTRONIC COMMUNICATION.—A State may, in addition to the means of electronic communication so designated, provide multiple means of electronic communication to individuals with disabilities, including a means of electronic communication for the appropriate jurisdiction of the State.

"(3) INCLUSION OF DESIGNATED MEANS OF ELECTRONIC COMMUNICATION WITH INFORMATIONAL AND INSTRUCTIONAL MATERIALS THAT ACCOMPANY BALLOTING MATERIALS.—Each State shall include a means of electronic communication so designated with all informational and instructional materials that accompany balloting materials sent by the State to individuals with disabilities.

"(4) TRANSMISSION IF NO PREFERENCE INDICATED.—In the case where an individual with a disability does not designate a preference under subsection (a)(3)(C), the State shall transmit the voter registration application or absentee ballot application by any delivery method allowable in accordance with applicable State law, or if there is no applicable State law, by mail.

"(d) TRANSMISSION OF BLANK ABSENTEE BALLOTS BY MAIL AND ELECTRONICALLY.—

"(1) IN GENERAL.—Each State shall establish procedures—

"(A) to securely transmit blank absentee ballots by mail and electronically (in accordance with the preferred method of transmission designated by the individual with a disability under

subparagraph (B)) to individuals with disabilities for an election for Federal office; and

"(B) by which the individual with a disability can designate whether the individual prefers that such blank absentee ballot be transmitted by mail or electronically.

"(2) TRANSMISSION IF NO PREFERENCE INDICATED.—In the case where an individual with a disability does not designate a preference under paragraph (1)(B), the State shall transmit the ballot by any delivery method allowable in accordance with applicable State law, or if there is no applicable State law, by mail.

"(3) APPLICATION OF METHODS TO TRACK DELIVERY TO AND RETURN OF BALLOT BY INDIVIDUAL REQUESTING BALLOT.—Under the procedures established under paragraph (1), the State shall apply such methods as the State considers appropriate, such as assigning a unique identifier to the ballot, to ensure that if an individual with a disability requests the State to transmit a blank absentee ballot to the individual in accordance with this subsection, the voted absentee ballot which is returned by the individual is the same blank absentee ballot which the State transmitted to the individual.

"(e) HARDSHIP EXEMPTION.—

"(1) IN GENERAL.—If the chief State election official determines that the State is unable to meet the requirement under subsection (a)(5)(A) with respect to an election for Federal office due to an undue hardship described in paragraph (2)(B), the chief State election official shall request that the Attorney General grant a waiver to the State of the application of such subsection. Such request shall include—

"(A) a recognition that the purpose of such subsection is to individuals with disabilities enough time to vote in an election for Federal office;

"(B) an explanation of the hardship that indicates why the State is unable to transmit such individuals an absentee ballot in accordance with such subsection;

"(C) the number of days prior to the election for Federal office that the State requires absentee ballots be transmitted to such individuals; and

"(D) a comprehensive plan to ensure that such individuals are able to receive absentee ballots which they have requested and submit

marked absentee ballots to the appropriate State election official in time to have that ballot counted in the election for Federal office, which includes—

"(i) the steps the State will undertake to ensure that such individuals have time to receive, mark, and submit their ballots in time to have those ballots counted in the election;

"(ii) why the plan provides such individuals sufficient time to vote as a substitute for the requirements under such subsection; and

"(iii) the underlying factual information which explains how the plan provides such sufficient time to vote as a substitute for such requirements.

"(2) APPROVAL OF WAIVER REQUEST.—The Attorney General shall approve a waiver request under paragraph (1) if the Attorney General determines each of the following requirements are met:

"(A) The comprehensive plan under subparagraph (D) of such paragraph provides individuals with disabilities sufficient time to receive absentee ballots they have requested and

submit marked absentee ballots to the appropriate State election official in time to have that ballot counted in the election for Federal office.

"(B) One or more of the following issues creates an undue hardship for the State:

"(i) The State's primary election date prohibits the State from complying with subsection (a)(5)(A).

"(ii) The State has suffered a delay in generating ballots due to a legal contest.

"(iii) The State Constitution prohibits the State from complying with such subsection.

"(3) TIMING OF WAIVER.—

"(A) IN GENERAL.—Except as provided under subparagraph (B), a State that requests a waiver under paragraph (1) shall submit to the Attorney General the written waiver request not later than 90 days before the election for Federal office with respect to which the request is submitted. The Attorney General shall approve or deny the waiver request not later than 65 days before such election.

"(B) EXCEPTION.—If a State requests a waiver under paragraph (1) as the result of an

undue hardship described in paragraph (2)(B)(ii), the State shall submit to the Attorney General the written waiver request as soon as practicable. The Attorney General shall approve or deny the waiver request not later than 5 business days after the date on which the request is received.

"(4) APPLICATION OF WAIVER.—A waiver approved under paragraph (2) shall only apply with respect to the election for Federal office for which the request was submitted. For each subsequent election for Federal office, the Attorney General shall only approve a waiver if the State has submitted a request under paragraph (1) with respect to such election.

"(f) RULE OF CONSTRUCTION.—Nothing in this section may be construed to allow the marking or casting of ballots over the internet.

"(g) INDIVIDUAL WITH A DISABILITY DEFINED.—In this section, an 'individual with a disability' means an individual with an impairment that substantially limits any major life activities and who is otherwise qualified to vote in elections for Federal office.

"(h) EFFECTIVE DATE.—This section shall apply with respect to elections for Federal office held on or after January 1, 2020.".

(b) CONFORMING AMENDMENT RELATING TO ISSUANCE OF VOLUNTARY GUIDANCE BY ELECTION ASSISTANCE COMMISSION.—Section 311(b) of such Act (52 U.S.C. 21101(b)) is amended—

(1) by striking "and" at the end of paragraph (2);

(2) by striking the period at the end of paragraph (3) and inserting "; and"; and

(3) by adding at the end the following new paragraph:

"(4) in the case of the recommendations with respect to section 305, January 1, 2020.".

(c) CLERICAL AMENDMENT.—The table of contents of such Act, as amended by section 1031(c), is amended—

(1) by redesignating the items relating to sections 305 and 306 as relating to sections 306 and 307; and

(2) by inserting after the item relating to section 304 the following new item:

"Sec. 305. Access to voter registration and voting for individuals with disabilities.".

SEC. 1102. PILOT PROGRAMS FOR ENABLING INDIVIDUALS WITH DISABILITIES TO REGISTER TO VOTE AND VOTE PRIVATELY AND INDEPENDENTLY AT RESIDENCES.

(a) ESTABLISHMENT OF PILOT PROGRAMS.—The Election Assistance Commission (hereafter referred to as the "Commission") shall make grants to eligible States to conduct pilot programs under which—

(1) individuals with disabilities may use electronic means (including the internet and telephones utilizing assistive devices) to register to vote and to request and receive absentee ballots, in a manner which permits such individuals to do so privately and independently at their own residences; and

(2) individuals with disabilities may use the telephone to cast ballots electronically from their own residences, but only if the telephone used is not connected to the internet.

(b) REPORTS.—

(1) IN GENERAL.—A State receiving a grant for a year under this section shall submit a report to the Commission on the pilot programs the State carried out with the grant with respect to elections for public office held in the State during the year.

(2) DEADLINE.—A State shall submit a report under paragraph (1) not later than 90 days after

the last election for public office held in the State during the year.

(e) ELIGIBILITY.—A State is eligible to receive a grant under this section if the State submits to the Commission, at such time and in such form as the Commission may require, an application containing such information and assurances as the Commission may require.

(d) TIMING.—The Commission shall make the first grants under this section for pilot programs which will be in effect with respect to elections for Federal office held in 2020, or, at the option of a State, with respect to other elections for public office held in the State in 2020.

(e) AUTHORIZATION OF APPROPRIATIONS.—There is authorized to be appropriated for grants for pilot programs under this section $30,000,000 for fiscal year 2020 and each succeeding fiscal year.

(f) STATE DEFINED.—In this section, the term "State" includes the District of Columbia, the Commonwealth of Puerto Rico, Guam, American Samoa, the United States Virgin Islands, and the Commonwealth of the Northern Mariana Islands.

SEC. 1103. EXPANSION AND REAUTHORIZATION OF GRANT PROGRAM TO ASSURE VOTING ACCESS FOR INDIVIDUALS WITH DISABILITIES.

(a) PURPOSES OF PAYMENTS.—Section 261(b) of the Help America Vote Act of 2002 (52 U.S.C. 21021(b)) is amended by striking paragraphs (1) and (2) and inserting the following:

"(1) making absentee voting and voting at home accessible to individuals with the full range of disabilities (including impairments involving vision, hearing, mobility, or dexterity) through the implementation of accessible absentee voting systems that work in conjunction with assistive technologies for which individuals have access at their homes, independent living centers, or other facilities;

"(2) making polling places, including the path of travel, entrances, exits, and voting areas of each polling facility, accessible to individuals with disabilities, including the blind and visually impaired, in a manner that provides the same opportunity for access and participation (including privacy and independence) as for other voters; and

"(3) providing solutions to problems of access to voting and elections for individuals with disabilities that are universally designed and provide the

same opportunities for individuals with and without disabilities.".

(b) REAUTHORIZATION.—Section 264(a) of such Act (52 U.S.C. 21024(a)) is amended by adding at the end the following new paragraph:

"(4) For fiscal year 2020 and each succeeding fiscal year, such sums as may be necessary to carry out this part.".

(c) PERIOD OF AVAILABILITY OF FUNDS.—Section 264 of such Act (52 U.S.C. 21024) is amended—

(1) in subsection (b), by striking "Any amounts" and inserting "Except as provided in subsection (b), any amounts"; and

(2) by adding at the end the following new subsection:

"(c) RETURN AND TRANSFER OF CERTAIN FUNDS.—

"(1) DEADLINE FOR OBLIGATION AND EXPENDITURE.—In the case of any amounts appropriated pursuant to the authority of subsection (a) for a payment to a State or unit of local government for fiscal year 2020 or any succeeding fiscal year, any portion of such amounts which have not been obligated or expended by the State or unit of local government prior to the expiration of the 4-year period which begins on the date the State or unit of local

government first received the amounts shall be transferred to the Commission.

"(2) REALLOCATION OF TRANSFERRED AMOUNTS.—

"(A) IN GENERAL.—The Commission shall use the amounts transferred under paragraph (1) to make payments on a pro rata basis to each covered payment recipient described in subparagraph (B), which may obligate and expend such payment for the purposes described in section 261(b) during the 1-year period which begins on the date of receipt.

"(B) COVERED PAYMENT RECIPIENTS DESCRIBED.—In subparagraph (A), a 'covered payment recipient' is a State or unit of local government with respect to which—

"(i) amounts were appropriated pursuant to the authority of subsection (a); and

"(ii) no amounts were transferred to the Commission under paragraph (1).".

Subtitle C—Prohibiting Voter Caging

SEC. 1201. VOTER CAGING AND OTHER QUESTIONABLE CHALLENGES PROHIBITED.

(a) IN GENERAL.—Chapter 29 of title 18, United States Code, as amended by section 1071(a), is amended by adding at the end the following:

"§ 613. Voter caging and other questionable challenges

"(a) DEFINITIONS.—In this section—

"(1) the term 'voter caging document' means—

"(A) a nonforwardable document that is returned to the sender or a third party as undelivered or undeliverable despite an attempt to deliver such document to the address of a registered voter or applicant; or

"(B) any document with instructions to an addressee that the document be returned to the sender or a third party but is not so returned, despite an attempt to deliver such document to the address of a registered voter or applicant, unless at least two Federal election cycles have passed since the date of the attempted delivery;

"(2) the term 'voter caging list' means a list of individuals compiled from voter caging documents; and

"(3) the term 'unverified match list' means a list produced by matching the information of registered voters or applicants for voter registration to a list of individuals who are ineligible to vote in the registrar's jurisdiction, by virtue of death, conviction, change of address, or otherwise; unless one of the pieces of information matched includes a signature, photograph, or unique identifying number ensuring that the information from each source refers to the same individual.

"(b) PROHIBITION AGAINST VOTER CAGING.—No State or local election official shall prevent an individual from registering or voting in any election for Federal office, or permit in connection with any election for Federal office a formal challenge under State law to an individual's registration status or eligibility to vote, if the basis for such decision is evidence consisting of—

"(1) a voter caging document or voter caging list;

"(2) an unverified match list;

"(3) an error or omission on any record or paper relating to any application, registration, or

other act requisite to voting, if such error or omission is not material to an individual's eligibility to vote under section 2004 of the Revised Statutes, as amended (52 U.S.C. 10101(a)(2)(B)); or

"(4) any other evidence so designated for purposes of this section by the Election Assistance Commission,

except that the election official may use such evidence if it is corroborated by independent evidence of the individual's ineligibility to register or vote.

"(c) REQUIREMENTS FOR CHALLENGES BY PERSONS OTHER THAN ELECTION OFFICIALS.—No person, other than a State or local election official, shall submit a formal challenge to an individual's eligibility to register to vote in an election for Federal office or to vote in an election for Federal office unless that challenge is supported by personal knowledge regarding the grounds for ineligibility which is—

"(1) documented in writing; and

"(2) subject to an oath or attestation under penalty of perjury that the challenger has a good faith factual basis to believe that the individual who is the subject of the challenge is ineligible to register to vote or vote in that election, except a challenge which is based on the race, ethnicity, or national ori-

gin of the individual who is the subject of the challenge may not be considered to have a good faith factual basis for purposes of this paragraph.

"(d) PENALTIES FOR KNOWING MISCONDUCT.—Whoever knowingly challenges the eligibility of one or more individuals to register or vote or knowingly causes the eligibility of such individuals to be challenged in violation of this section with the intent that one or more eligible voters be disqualified, shall be fined under this title or imprisoned not more than 1 year, or both, for each such violation. Each violation shall be a separate offense.

"(e) NO EFFECT ON RELATED LAWS.—Nothing in this section is intended to override the protections of the National Voter Registration Act of 1993 (52 U.S.C. 20501 et seq.) or to affect the Voting Rights Act of 1965 (52 U.S.C. 10301 et seq.).".

(b) CLERICAL AMENDMENT.—The table of sections for chapter 29 of title 18, United States Code, as amended by section 1071(b), is amended by adding at the end the following:

"613. Voter caging and other questionable challenges.".

SEC. 1202. DEVELOPMENT AND ADOPTION OF BEST PRACTICES FOR PREVENTING VOTER CAGING.

(a) BEST PRACTICES.—Not later than 180 days after the date of the enactment of this Act, the Election Assistance Commission shall develop and publish for the use of

States recommendations for best practices to deter and prevent violations of section 613 of title 18, United States Code, as added by section 1201(a), including practices to provide for the posting of relevant information at polling places and voter registration agencies, the training of poll workers and election officials, and relevant educational measures. For purposes of this subsection, the term ''State'' includes the District of Columbia, the Commonwealth of Puerto Rico, Guam, American Samoa, the United States Virgin Islands, and the Commonwealth of the Northern Mariana Islands.

(b) INCLUSION IN VOTING INFORMATION REQUIREMENTS.—Section 302(b)(2) of the Help America Vote Act of 2002 (52 U.S.C. 21082(b)(2)), as amended by section 1072(b), is amended—

(1) by striking ''and'' at the end of subparagraph (F);

(2) by striking the period at the end of subparagraph (G) and inserting ''; and''; and

(3) by adding at the end the following new subparagraph:

''(H) information relating to the prohibition against voter caging and other questionable challenges (as set forth in section 613 of title 18, United States Code), including information

on how individuals may report allegations of violations of such prohibition.".

Subtitle D—Prohibiting Deceptive Practices and Preventing Voter Intimidation

SEC. 1301. SHORT TITLE.

This subtitle may be cited as the "Deceptive Practices and Voter Intimidation Prevention Act of 2019".

SEC. 1302. PROHIBITION ON DECEPTIVE PRACTICES IN FEDERAL ELECTIONS.

(a) PROHIBITION.—Subsection (b) of section 2004 of the Revised Statutes (52 U.S.C. 10101(b)) is amended—

(1) by striking "No person" and inserting the following:

"(1) IN GENERAL.—No person"; and

(2) by inserting at the end the following new paragraphs:

"(2) FALSE STATEMENTS REGARDING FEDERAL ELECTIONS.—

"(A) PROHIBITION.—No person, whether acting under color of law or otherwise, shall, within 60 days before an election described in paragraph (5), by any means, including by means of written, electronic, or telephonic communications, communicate or cause to be com-

municated information described in subparagraph (B), or produce information described in subparagraph (B) with the intent that such information be communicated, if such person—

"(i) knows such information to be materially false; and

"(ii) has the intent to impede or prevent another person from exercising the right to vote in an election described in paragraph (5).

"(B) INFORMATION DESCRIBED.—Information is described in this subparagraph if such information is regarding—

"(i) the time, place, or manner of holding any election described in paragraph (5); or

"(ii) the qualifications for or restrictions on voter eligibility for any such election, including—

"(I) any criminal penalties associated with voting in any such election; or

"(II) information regarding a voter's registration status or eligibility.

"(3) FALSE STATEMENTS REGARDING PUBLIC ENDORSEMENTS.—

"(A) PROHIBITION.—No person, whether acting under color of law or otherwise, shall, within 60 days before an election described in paragraph (5), by any means, including by means of written, electronic, or telephonic communications, communicate, or cause to be communicated, a materially false statement about an endorsement, if such person—

"(i) knows such statement to be false; and

"(ii) has the intent to impede or prevent another person from exercising the right to vote in an election described in paragraph (5).

"(B) DEFINITION OF 'MATERIALLY FALSE'.—For purposes of subparagraph (A), a statement about an endorsement is 'materially false' if, with respect to an upcoming election described in paragraph (5)—

"(i) the statement states that a specifically named person, political party, or organization has endorsed the election of a

specific candidate for a Federal office described in such paragraph; and

"(ii) such person, political party, or organization has not endorsed the election of such candidate.

"(4) HINDERING, INTERFERING WITH, OR PREVENTING VOTING OR REGISTERING TO VOTE.—No person, whether acting under color of law or otherwise, shall intentionally hinder, interfere with, or prevent another person from voting, registering to vote, or aiding another person to vote or register to vote in an election described in paragraph (5).

"(5) ELECTION DESCRIBED.—An election described in this paragraph is any general, primary, run-off, or special election held solely or in part for the purpose of nominating or electing a candidate for the office of President, Vice President, Presidential elector, Member of the Senate, Member of the House of Representatives, or Delegate or Commissioner from a Territory or possession.".

(b) PRIVATE RIGHT OF ACTION.—

(1) IN GENERAL.—Subsection (c) of section 2004 of the Revised Statutes (52 U.S.C. 10101(c)) is amended—

(A) by striking "Whenever any person" and inserting the following:

"(1) Whenever any person"; and

(B) by adding at the end the following new paragraph:

"(2) Any person aggrieved by a violation of subsection (b)(2), (b)(3), or (b)(4) may institute a civil action for preventive relief, including an application in a United States district court for a permanent or temporary injunction, restraining order, or other order. In any such action, the court, in its discretion, may allow the prevailing party a reasonable attorney's fee as part of the costs.".

(2) CONFORMING AMENDMENTS.—

(A) Subsection (e) of section 2004 of the Revised Statutes (52 U.S.C. 10101(e)) is amended by striking "subsection (c)" and inserting "subsection (c)(1)".

(B) Subsection (g) of section 2004 of the Revised Statutes (52 U.S.C. 10101(g)) is amended by striking "subsection (c)" and inserting "subsection (c)(1)".

(c) CRIMINAL PENALTIES.—

(1) DECEPTIVE ACTS.—Section 594 of title 18, United States Code, is amended—

(A) by striking "Whoever" and inserting the following:

"(a) INTIMIDATION.—Whoever";

(B) in subsection (a), as inserted by subparagraph (A), by striking "at any election" and inserting "at any general, primary, run-off, or special election"; and

(C) by adding at the end the following new subsections:

"(b) DECEPTIVE ACTS.—

"(1) FALSE STATEMENTS REGARDING FEDERAL ELECTIONS.—

"(A) PROHIBITION.—It shall be unlawful for any person, whether acting under color of law or otherwise, within 60 days before an election described in subsection (e), by any means, including by means of written, electronic, or telephonic communications, to communicate or cause to be communicated information described in subparagraph (B), or produce information described in subparagraph (B) with the intent that such information be communicated, if such person—

"(i) knows such information to be materially false; and

"(ii) has the intent to mislead voters, or the intent to impede or prevent another person from exercising the right to vote in an election described in subsection (e).

"(B) INFORMATION DESCRIBED.—Information is described in this subparagraph if such information is regarding—

"(i) the time or place of holding any election described in subsection (e); or

"(ii) the qualifications for or restrictions on voter eligibility for any such election, including—

"(I) any criminal penalties associated with voting in any such election; or

"(II) information regarding a voter's registration status or eligibility.

"(2) PENALTY.—Any person who violates paragraph (1) shall be fined not more than $100,000, imprisoned for not more than 5 years, or both.

"(c) HINDERING, INTERFERING WITH, OR PREVENTING VOTING OR REGISTERING TO VOTE.—

"(1) PROHIBITION.—It shall be unlawful for any person, whether acting under color of law or

otherwise, to corruptly hinder, interfere with, or prevent another person from voting, registering to vote, or aiding another person to vote or register to vote in an election described in subsection (e).

"(2) PENALTY.—Any person who violates paragraph (1) shall be fined not more than $100,000, imprisoned for not more than 5 years, or both.

"(d) ATTEMPT.—Any person who attempts to commit any offense described in subsection (a), (b)(1), or (c)(1) shall be subject to the same penalties as those prescribed for the offense that the person attempted to commit.

"(e) ELECTION DESCRIBED.—An election described in this subsection is any general, primary, run-off, or special election held solely or in part for the purpose of nominating or electing a candidate for the office of President, Vice President, Presidential elector, Member of the Senate, Member of the House of Representatives, or Delegate or Commissioner from a Territory or possession.".

(2) MODIFICATION OF PENALTY FOR VOTER INTIMIDATION.—Section 594(a) of title 18, United States Code, as amended by paragraph (1), is amended by striking "fined under this title or imprisoned not more than one year" and inserting "fined not more than $100,000, imprisoned for not more than 5 years".

(3) SENTENCING GUIDELINES.—

(A) REVIEW AND AMENDMENT.—Not later than 180 days after the date of enactment of this Act, the United States Sentencing Commission, pursuant to its authority under section 994 of title 28, United States Code, and in accordance with this section, shall review and, if appropriate, amend the Federal sentencing guidelines and policy statements applicable to persons convicted of any offense under section 594 of title 18, United States Code, as amended by this section.

(B) AUTHORIZATION.—The United States Sentencing Commission may amend the Federal Sentencing Guidelines in accordance with the procedures set forth in section 21(a) of the Sentencing Act of 1987 (28 U.S.C. 994 note) as though the authority under that section had not expired.

(4) PAYMENTS FOR REFRAINING FROM VOTING.—Subsection (c) of section 11 of the Voting Rights Act of 1965 (52 U.S.C. 10307) is amended by striking "either for registration to vote or for voting" and inserting "for registration to vote, for voting, or for not voting".

SEC. 1303. CORRECTIVE ACTION.

(a) CORRECTIVE ACTION.—

(1) IN GENERAL.—If the Attorney General receives a credible report that materially false information has been or is being communicated in violation of paragraphs (2) and (3) of section 2004(b) of the Revised Statutes (52 U.S.C. 10101(b)), as added by section 1302(a), and if the Attorney General determines that State and local election officials have not taken adequate steps to promptly communicate accurate information to correct the materially false information, the Attorney General shall, pursuant to the written procedures and standards under subsection (b), communicate to the public, by any means, including by means of written, electronic, or telephonic communications, accurate information designed to correct the materially false information.

(2) COMMUNICATION OF CORRECTIVE INFORMATION.—Any information communicated by the Attorney General under paragraph (1)—

(A) shall—

(i) be accurate and objective;

(ii) consist of only the information necessary to correct the materially false information that has been or is being communicated; and

(iii) to the extent practicable, be by a means that the Attorney General determines will reach the persons to whom the materially false information has been or is being communicated; and

(B) shall not be designed to favor or disfavor any particular candidate, organization, or political party.

(b) WRITTEN PROCEDURES AND STANDARDS FOR TAKING CORRECTIVE ACTION.—

(1) IN GENERAL.—Not later than 180 days after the date of enactment of this Act, the Attorney General shall publish written procedures and standards for determining when and how corrective action will be taken under this section.

(2) INCLUSION OF APPROPRIATE DEADLINES.—The procedures and standards under paragraph (1) shall include appropriate deadlines, based in part on the number of days remaining before the upcoming election.

(3) CONSULTATION.—In developing the procedures and standards under paragraph (1), the Attorney General shall consult with the Election Assistance Commission, State and local election officials, civil rights organizations, voting rights groups, voter

protection groups, and other interested community organizations.

(c) AUTHORIZATION OF APPROPRIATIONS.—There are authorized to be appropriated to the Attorney General such sums as may be necessary to carry out this subtitle.

SEC. 1304. REPORTS TO CONGRESS.

(a) IN GENERAL.—Not later than 180 days after each general election for Federal office, the Attorney General shall submit to Congress a report compiling all allegations received by the Attorney General of deceptive practices described in paragraphs (2), (3), and (4) of section 2004(b) of the Revised Statutes (52 U.S.C. 10101(b)), as added by section 1302(a), relating to the general election for Federal office and any primary, run-off, or a special election for Federal office held in the 2 years preceding the general election.

(b) CONTENTS.—

(1) IN GENERAL.—Each report submitted under subsection (a) shall include—

(A) a description of each allegation of a deceptive practice described in subsection (a), including the geographic location, racial and ethnic composition, and language minority-group membership of the persons toward whom the alleged deceptive practice was directed;

(B) the status of the investigation of each allegation described in subparagraph (A);

(C) a description of each corrective action taken by the Attorney General under section 4(a) in response to an allegation described in subparagraph (A);

(D) a description of each referral of an allegation described in subparagraph (A) to other Federal, State, or local agencies;

(E) to the extent information is available, a description of any civil action instituted under section 2004(c)(2) of the Revised Statutes (52 U.S.C. 10101(c)(2)), as added by section 1302(b), in connection with an allegation described in subparagraph (A); and

(F) a description of any criminal prosecution instituted under section 594 of title 18, United States Code, as amended by section 3(c), in connection with the receipt of an allegation described in subparagraph (A) by the Attorney General.

(2) EXCLUSION OF CERTAIN INFORMATION.—

(A) IN GENERAL.—The Attorney General shall not include in a report submitted under subsection (a) any information protected from

disclosure by rule 6(e) of the Federal Rules of Criminal Procedure or any Federal criminal statute.

(B) EXCLUSION OF CERTAIN OTHER INFORMATION.—The Attorney General may determine that the following information shall not be included in a report submitted under subsection (a):

(i) Any information that is privileged.

(ii) Any information concerning an ongoing investigation.

(iii) Any information concerning a criminal or civil proceeding conducted under seal.

(iv) Any other nonpublic information that the Attorney General determines the disclosure of which could reasonably be expected to infringe on the rights of any individual or adversely affect the integrity of a pending or future criminal investigation.

(c) REPORT MADE PUBLIC.—On the date that the Attorney General submits the report under subsection (a), the Attorney General shall also make the report publicly available through the internet and other appropriate means.

Subtitle E—Democracy Restoration

SEC. 1401. SHORT TITLE.

This subtitle may be cited as the "Democracy Restoration Act of 2019".

SEC. 1402. RIGHTS OF CITIZENS.

The right of an individual who is a citizen of the United States to vote in any election for Federal office shall not be denied or abridged because that individual has been convicted of a criminal offense unless such individual is serving a felony sentence in a correctional institution or facility at the time of the election.

SEC. 1403. ENFORCEMENT.

(a) ATTORNEY GENERAL.—The Attorney General may, in a civil action, obtain such declaratory or injunctive relief as is necessary to remedy a violation of this subtitle.

(b) PRIVATE RIGHT OF ACTION.—

(1) IN GENERAL.—A person who is aggrieved by a violation of this subtitle may provide written notice of the violation to the chief election official of the State involved.

(2) RELIEF.—Except as provided in paragraph (3), if the violation is not corrected within 90 days after receipt of a notice under paragraph (1), or within 20 days after receipt of the notice if the violation occurred within 120 days before the date of an

election for Federal office, the aggrieved person may, in a civil action, obtain declaratory or injunctive relief with respect to the violation.

(3) EXCEPTION.—If the violation occurred within 30 days before the date of an election for Federal office, the aggrieved person need not provide notice to the chief election official of the State under paragraph (1) before bringing a civil action to obtain declaratory or injunctive relief with respect to the violation.

SEC. 1404. NOTIFICATION OF RESTORATION OF VOTING RIGHTS.

(a) STATE NOTIFICATION.—

(1) NOTIFICATION.—On the date determined under paragraph (2), each State shall notify in writing any individual who has been convicted of a criminal offense under the law of that State that such individual has the right to vote in an election for Federal office pursuant to the Democracy Restoration Act of 2019 and may register to vote in any such election.

(2) DATE OF NOTIFICATION.—

(A) FELONY CONVICTION.—In the case of such an individual who has been convicted of a felony, the notification required under para-

graph (1) shall be given on the date on which the individual—

(i) is sentenced to serve only a term of probation; or

(ii) is released from the custody of that State (other than to the custody of another State or the Federal Government to serve a term of imprisonment for a felony conviction).

(B) MISDEMEANOR CONVICTION.—In the case of such an individual who has been convicted of a misdemeanor, the notification required under paragraph (1) shall be given on the date on which such individual is sentenced by a State court.

(b) FEDERAL NOTIFICATION.—

(1) NOTIFICATION.—Any individual who has been convicted of a criminal offense under Federal law shall be notified in accordance with paragraph (2) that such individual has the right to vote in an election for Federal office pursuant to the Democracy Restoration Act of 2019 and may register to vote in any such election.

(2) DATE OF NOTIFICATION.—

(A) FELONY CONVICTION.—In the case of such an individual who has been convicted of a felony, the notification required under paragraph (1) shall be given—

(i) in the case of an individual who is sentenced to serve only a term of probation, by the Assistant Director for the Office of Probation and Pretrial Services of the Administrative Office of the United States Courts on the date on which the individual is sentenced; or

(ii) in the case of any individual committed to the custody of the Bureau of Prisons, by the Director of the Bureau of Prisons, during the period beginning on the date that is 6 months before such individual is released and ending on the date such individual is released from the custody of the Bureau of Prisons.

(B) MISDEMEANOR CONVICTION.—In the case of such an individual who has been convicted of a misdemeanor, the notification required under paragraph (1) shall be given on the date on which such individual is sentenced by a court established by an Act of Congress.

SEC. 1405. DEFINITIONS.

For purposes of this subtitle:

(1) CORRECTIONAL INSTITUTION OR FACILITY.—The term "correctional institution or facility" means any prison, penitentiary, jail, or other institution or facility for the confinement of individuals convicted of criminal offenses, whether publicly or privately operated, except that such term does not include any residential community treatment center (or similar public or private facility).

(2) ELECTION.—The term "election" means—

(A) a general, special, primary, or runoff election;

(B) a convention or caucus of a political party held to nominate a candidate;

(C) a primary election held for the selection of delegates to a national nominating convention of a political party; or

(D) a primary election held for the expression of a preference for the nomination of persons for election to the office of President.

(3) FEDERAL OFFICE.—The term "Federal office" means the office of President or Vice President of the United States, or of Senator or Representative in, or Delegate or Resident Commissioner to, the Congress of the United States.

(4) PROBATION.—The term "probation" means probation, imposed by a Federal, State, or local court, with or without a condition on the individual involved concerning—

(A) the individual's freedom of movement;

(B) the payment of damages by the individual;

(C) periodic reporting by the individual to an officer of the court; or

(D) supervision of the individual by an officer of the court.

SEC. 1406. RELATION TO OTHER LAWS.

(a) STATE LAWS RELATING TO VOTING RIGHTS.—Nothing in this subtitle be construed to prohibit the States from enacting any State law which affords the right to vote in any election for Federal office on terms less restrictive than those established by this subtitle.

(b) CERTAIN FEDERAL ACTS.—The rights and remedies established by this subtitle are in addition to all other rights and remedies provided by law, and neither rights and remedies established by this Act shall supersede, restrict, or limit the application of the Voting Rights Act of 1965 (52 U.S.C. 10301 et seq.) or the National Voter Registration Act of 1993 (52 U.S.C. 20501 et seq.).

SEC. 1407. FEDERAL PRISON FUNDS.

No State, unit of local government, or other person may receive or use, to construct or otherwise improve a prison, jail, or other place of incarceration, any Federal funds unless that person has in effect a program under which each individual incarcerated in that person's jurisdiction who is a citizen of the United States is notified, upon release from such incarceration, of that individual's rights under section 1402.

SEC. 1408. EFFECTIVE DATE.

This subtitle shall apply to citizens of the United States voting in any election for Federal office held after the date of the enactment of this Act.

Subtitle F—Promoting Accuracy, Integrity, and Security Through Voter-Verified Permanent Paper Ballot

SEC. 1501. SHORT TITLE.

This subtitle may be cited as the "Voter Confidence and Increased Accessibility Act of 2019".

SEC. 1502. PAPER BALLOT AND MANUAL COUNTING REQUIREMENTS.

(a) IN GENERAL.—Section 301(a)(2) of the Help America Vote Act of 2002 (52 U.S.C. 21081(a)(2)) is amended to read as follows:

"(2) PAPER BALLOT REQUIREMENT.—

"(A) VOTER-VERIFIED PAPER BALLOTS.—

"(i) PAPER BALLOT REQUIREMENT.—(I) The voting system shall require the use of an individual, durable, voter-verified, paper ballot of the voter's vote that shall be marked and made available for inspection and verification by the voter before the voter's vote is cast and counted, and which shall be counted by hand or read by an optical character recognition device or other counting device. For purposes of this subclause, the term 'individual, durable, voter-verified, paper ballot' means a paper ballot marked by the voter by hand or a paper ballot marked through the use of a nontabulating ballot marking device or system, so long as the voter shall have the option to mark his or her ballot by hand.

"(II) The voting system shall provide the voter with an opportunity to correct any error on the paper ballot before the permanent voter-verified paper ballot is preserved in accordance with clause (ii).

"(III) The voting system shall not preserve the voter-verified paper ballots in

any manner that makes it possible, at any time after the ballot has been cast, to associate a voter with the record of the voter's vote without the voter's consent.

"(ii) PRESERVATION AS OFFICIAL RECORD.—The individual, durable, voter-verified, paper ballot used in accordance with clause (i) shall constitute the official ballot and shall be preserved and used as the official ballot for purposes of any recount or audit conducted with respect to any election for Federal office in which the voting system is used.

"(iii) MANUAL COUNTING REQUIREMENTS FOR RECOUNTS AND AUDITS.—(I) Each paper ballot used pursuant to clause (i) shall be suitable for a manual audit, and shall be counted by hand in any recount or audit conducted with respect to any election for Federal office.

"(II) In the event of any inconsistencies or irregularities between any electronic vote tallies and the vote tallies determined by counting by hand the individual, durable, voter-verified, paper ballots

used pursuant to clause (i), and subject to subparagraph (B), the individual, durable, voter-verified, paper ballots shall be the true and correct record of the votes cast.

"(iv) APPLICATION TO ALL BALLOTS.—The requirements of this subparagraph shall apply to all ballots cast in elections for Federal office, including ballots cast by absent uniformed services voters and overseas voters under the Uniformed and Overseas Citizens Absentee Voting Act and other absentee voters.

"(B) SPECIAL RULE FOR TREATMENT OF DISPUTES WHEN PAPER BALLOTS HAVE BEEN SHOWN TO BE COMPROMISED.—

"(i) IN GENERAL.—In the event that—

"(I) there is any inconsistency between any electronic vote tallies and the vote tallies determined by counting by hand the individual, durable, voter-verified, paper ballots used pursuant to subparagraph (A)(i) with respect to any election for Federal office; and

"(II) it is demonstrated by clear and convincing evidence (as determined in accordance with the applicable standards in the jurisdiction involved) in any recount, audit, or contest of the result of the election that the paper ballots have been compromised (by damage or mischief or otherwise) and that a sufficient number of the ballots have been so compromised that the result of the election could be changed,

the determination of the appropriate remedy with respect to the election shall be made in accordance with applicable State law, except that the electronic tally shall not be used as the exclusive basis for determining the official certified result.

"(ii) RULE FOR CONSIDERATION OF BALLOTS ASSOCIATED WITH EACH VOTING MACHINE.—For purposes of clause (i), only the paper ballots deemed compromised, if any, shall be considered in the calculation of whether or not the result of

the election could be changed due to the compromised paper ballots.".

(b) CONFORMING AMENDMENT CLARIFYING APPLICABILITY OF ALTERNATIVE LANGUAGE ACCESSIBILITY.—Section 301(a)(4) of such Act (52 U.S.C. 21081(a)(4)) is amended by inserting "(including the paper ballots required to be used under paragraph (2))" after "voting system".

(c) OTHER CONFORMING AMENDMENTS.—Section 301(a)(1) of such Act (52 U.S.C. 21081(a)(1)) is amended—

(1) in subparagraph (A)(i), by striking "counted" and inserting "counted, in accordance with paragraphs (2) and (3)";

(2) in subparagraph (A)(ii), by striking "counted" and inserting "counted, in accordance with paragraphs (2) and (3)";

(3) in subparagraph (A)(iii), by striking "counted" each place it appears and inserting "counted, in accordance with paragraphs (2) and (3)"; and

(4) in subparagraph (B)(ii), by striking "counted" and inserting "counted, in accordance with paragraphs (2) and (3)".

SEC. 1503. ACCESSIBILITY AND BALLOT VERIFICATION FOR INDIVIDUALS WITH DISABILITIES.

(a) IN GENERAL.—Section 301(a)(3)(B) of the Help America Vote Act of 2002 (52 U.S.C. 21081(a)(3)(B)) is amended to read as follows:

"(B)(i) ensure that individuals with disabilities and others are given an equivalent opportunity to vote, including with privacy and independence, in a manner that produces a voter-verified paper ballot as for other voters;

"(ii) satisfy the requirement of subparagraph (A) through the use of at least one voting system equipped for individuals with disabilities, including nonvisual and enhanced visual accessibility for the blind and visually impaired, and nonmanual and enhanced manual accessibility for the mobility and dexterity impaired, at each polling place; and

"(iii) meet the requirements of subparagraph (A) and paragraph (2)(A) by using a system that—

"(I) allows the voter to privately and independently verify the permanent paper ballot through the presentation, in accessible form, of the printed or marked vote selections from the same printed or

marked information that would be used for any vote counting or auditing; and

"(II) allows the voter to privately and independently verify and cast the permanent paper ballot without requiring the voter to manually handle the paper ballot.".

(b) SPECIFIC REQUIREMENT OF STUDY, TESTING, AND DEVELOPMENT OF ACCESSIBLE PAPER BALLOT VERIFICATION MECHANISMS.—

(1) STUDY AND REPORTING.—Subtitle C of title II of such Act (52 U.S.C. 21081 et seq.) is amended—

(A) by redesignating section 247 as section 248; and

(B) by inserting after section 246 the following new section:

"SEC. 247. STUDY AND REPORT ON ACCESSIBLE PAPER BALLOT VERIFICATION MECHANISMS.

"(a) STUDY AND REPORT.—The Director of the National Science Foundation shall make grants to not fewer than 3 eligible entities to study, test, and develop accessible paper ballot voting, verification, and casting mechanisms and devices and best practices to enhance the accessibility of paper ballot voting and verification mechanisms

for individuals with disabilities, for voters whose primary language is not English, and for voters with difficulties in literacy, including best practices for the mechanisms themselves and the processes through which the mechanisms are used.

"(b) ELIGIBILITY.—An entity is eligible to receive a grant under this part if it submits to the Director (at such time and in such form as the Director may require) an application containing—

"(1) certifications that the entity shall specifically investigate enhanced methods or devices, including non-electronic devices, that will assist such individuals and voters in marking voter-verified paper ballots and presenting or transmitting the information printed or marked on such ballots back to such individuals and voters, and casting such ballots;

"(2) a certification that the entity shall complete the activities carried out with the grant not later than December 31, 2020; and

"(3) such other information and certifications as the Director may require.

"(c) AVAILABILITY OF TECHNOLOGY.—Any technology developed with the grants made under this section shall be treated as non-proprietary and shall be made

available to the public, including to manufacturers of voting systems.

"(d) COORDINATION WITH GRANTS FOR TECHNOLOGY IMPROVEMENTS.—The Director shall carry out this section so that the activities carried out with the grants made under subsection (a) are coordinated with the research conducted under the grant program carried out by the Commission under section 271, to the extent that the Director and Commission determine necessary to provide for the advancement of accessible voting technology.

"(e) AUTHORIZATION OF APPROPRIATIONS.—There is authorized to be appropriated to carry out subsection (a) $5,000,000, to remain available until expended.".

(2) CLERICAL AMENDMENT.—The table of contents of such Act is amended—

(A) by redesignating the item relating to section 247 as relating to section 248; and

(B) by inserting after the item relating to section 246 the following new item:

"Sec. 247. Study and report on accessible paper ballot verification mechanisms.".

(c) CLARIFICATION OF ACCESSIBILITY STANDARDS UNDER VOLUNTARY VOTING SYSTEM GUIDANCE.—In adopting any voluntary guidance under subtitle B of title III of the Help America Vote Act with respect to the accessibility of the paper ballot verification requirements for

individuals with disabilities, the Election Assistance Commission shall include and apply the same accessibility standards applicable under the voluntary guidance adopted for accessible voting systems under such subtitle.

(d) PERMITTING USE OF FUNDS FOR PROTECTION AND ADVOCACY SYSTEMS TO SUPPORT ACTIONS TO ENFORCE ELECTION-RELATED DISABILITY ACCESS.—Section 292(a) of the Help America Vote Act of 2002 (52 U.S.C. 21062(a)) is amended by striking "; except that" and all that follows and inserting a period.

SEC. 1504. DURABILITY AND READABILITY REQUIREMENTS FOR BALLOTS.

Section 301(a) of the Help America Vote Act of 2002 (52 U.S.C. 21081(a)) is amended by adding at the end the following new paragraph:

"(7) DURABILITY AND READABILITY REQUIREMENTS FOR BALLOTS.—

"(A) DURABILITY REQUIREMENTS FOR PAPER BALLOTS.—

"(i) IN GENERAL.—All voter-verified paper ballots required to be used under this Act shall be marked or printed on durable paper.

"(ii) DEFINITION.—For purposes of this Act, paper is 'durable' if it is capable

of withstanding multiple counts and recounts by hand without compromising the fundamental integrity of the ballots, and capable of retaining the information marked or printed on them for the full duration of a retention and preservation period of 22 months.

"(B) READABILITY REQUIREMENTS FOR PAPER BALLOTS MARKED BY BALLOT MARKING DEVICE.—All voter-verified paper ballots completed by the voter through the use of a ballot marking device shall be clearly readable by the voter without assistance (other than eyeglasses or other personal vision enhancing devices) and by an optical character recognition device or other device equipped for individuals with disabilities.".

SEC. 1505. EFFECTIVE DATE FOR NEW REQUIREMENTS.

Section 301(d) of the Help America Vote Act of 2002 (52 U.S.C. 21081(d)) is amended to read as follows:

"(d) EFFECTIVE DATE.—

"(1) IN GENERAL.—Except as provided in paragraph (2), each State and jurisdiction shall be required to comply with the requirements of this section on and after January 1, 2006.

"(2) SPECIAL RULE FOR CERTAIN REQUIREMENTS.—

"(A) IN GENERAL.—Except as provided in subparagraphs (B) and (C), the requirements of this section which are first imposed on a State and jurisdiction pursuant to the amendments made by the Voter Confidence and Increased Accessibility Act of 2019 shall apply with respect to voting systems used for any election for Federal office held in 2022 or any succeeding year.

"(B) DELAY FOR JURISDICTIONS USING CERTAIN PAPER RECORD PRINTERS OR CERTAIN SYSTEMS USING OR PRODUCING VOTER-VERIFIABLE PAPER RECORDS IN 2020.—

"(i) DELAY.—In the case of a jurisdiction described in clause (ii), subparagraph (A) shall apply to a voting system in the jurisdiction as if the reference in such subparagraph to '2022' were a reference to '2024', but only with respect to the following requirements of this section:

"(I) Paragraph (2)(A)(i)(I) of subsection (a) (relating to the use of voter-marked paper ballots).

"(II) Paragraph (3)(B)(ii)(I) and (II) of subsection (a) (relating to access to verification from and casting of the durable paper ballot).

"(III) Paragraph (7) of subsection (a) (relating to durability and readability requirements for ballots).

"(ii) JURISDICTIONS DESCRIBED.—A jurisdiction described in this clause is a jurisdiction—

"(I) which used voter verifiable paper record printers attached to direct recording electronic voting machines, or which used other voting systems that used or produced paper records of the vote verifiable by voters but that are not in compliance with paragraphs (2)(A)(i)(I), (3)(B)(iii)(I) and (II), and (7) of subsection (a) (as amended or added by the Voter Confidence and Increased Accessibility Act of 2019), for the administration of the regularly scheduled general election for Federal office held in November 2020; and

"(II) which will continue to use such printers or systems for the administration of elections for Federal office held in years before 2022.

"(iii) MANDATORY AVAILABILITY OF PAPER BALLOTS AT POLLING PLACES USING GRANDFATHERED PRINTERS AND SYSTEMS.—

"(I) REQUIRING BALLOTS TO BE OFFERED AND PROVIDED.—The appropriate election official at each polling place that uses a printer or system described in clause (ii)(I) for the administration of elections for Federal office shall offer each individual who is eligible to cast a vote in the election at the polling place the opportunity to cast the vote using a blank pre-printed paper ballot which the individual may mark by hand and which is not produced by the direct recording electronic voting machine or other such system. The official shall provide the individual with the ballot and the supplies necessary to mark the ballot, and

shall ensure (to the greatest extent practicable) that the waiting period for the individual to cast a vote is the lesser of 30 minutes or the average waiting period for an individual who does not agree to cast the vote using such a paper ballot under this clause.

"(II) TREATMENT OF BALLOT.—Any paper ballot which is cast by an individual under this clause shall be counted and otherwise treated as a regular ballot for all purposes (including by incorporating it into the final unofficial vote count (as defined by the State) for the precinct) and not as a provisional ballot, unless the individual casting the ballot would have otherwise been required to cast a provisional ballot.

"(III) POSTING OF NOTICE.—The appropriate election official shall ensure there is prominently displayed at each polling place a notice that describes the obligation of the official to offer individuals the opportunity to

cast votes using a pre-printed blank paper ballot.

"(IV) TRAINING OF ELECTION OFFICIALS.—The chief State election official shall ensure that election officials at polling places in the State are aware of the requirements of this clause, including the requirement to display a notice under subclause (III), and are aware that it is a violation of the requirements of this title for an election official to fail to offer an individual the opportunity to cast a vote using a blank pre-printed paper ballot.

"(V) PERIOD OF APPLICABILITY.—The requirements of this clause apply only during the period in which the delay is in effect under clause (i).

"(C) SPECIAL RULE FOR JURISDICTIONS USING CERTAIN NONTABULATING BALLOT MARKING DEVICES.—In the case of a jurisdiction which uses a nontabulating ballot marking device which automatically deposits the ballot into a privacy sleeve, subparagraph (A) shall

apply to a voting system in the jurisdiction as if the reference in such subparagraph to 'any election for Federal office held in 2022 or any succeeding year' were a reference to 'elections for Federal office occurring held in 2024 or each succeeding year', but only with respect to paragraph (3)(B)(iii)(II) of subsection (a) (relating to nonmanual casting of the durable paper ballot).".

Subtitle G—Provisional Ballots

SEC. 1601. REQUIREMENTS FOR COUNTING PROVISIONAL BALLOTS; ESTABLISHMENT OF UNIFORM AND NONDISCRIMINATORY STANDARDS.

(a) IN GENERAL.—Section 302 of the Help America Vote Act of 2002 (52 U.S.C. 21082) is amended—

(1) by redesignating subsection (d) as subsection (f); and

(2) by inserting after subsection (c) the following new subsections:

"(d) STATEWIDE COUNTING OF PROVISIONAL BALLOTS.—

"(1) IN GENERAL.—For purposes of subsection (a)(4), notwithstanding the precinct or polling place at which a provisional ballot is cast within the State, the appropriate election official shall count each vote

on such ballot for each election in which the individual who cast such ballot is eligible to vote.

"(2) EFFECTIVE DATE.—This subsection shall apply with respect to elections held on or after January 1, 2020.

"(e) UNIFORM AND NONDISCRIMINATORY STANDARDS.—

"(1) IN GENERAL.—Consistent with the requirements of this section, each State shall establish uniform and nondiscriminatory standards for the issuance, handling, and counting of provisional ballots.

"(2) EFFECTIVE DATE.—This subsection shall apply with respect to elections held on or after January 1, 2020.".

(b) CONFORMING AMENDMENT.—Section 302(f) of such Act (52 U.S.C. 21082(f)), as redesignated by subsection (a), is amended by striking "Each State" and inserting "Except as provided in subsections (d)(2) and (e)(2), each State".

Subtitle H—Early Voting

SEC. 1611. EARLY VOTING.

(a) REQUIREMENTS.—Subtitle A of title III of the Help America Vote Act of 2002 (52 U.S.C. 21081 et seq.),

as amended by section 1031(a) and section 1101(a), is amended—

(1) by redesignating sections 306 and 307 as sections 307 and 308; and

(2) by inserting after section 305 the following new section:

"SEC. 306. EARLY VOTING.

"(a) REQUIRING VOTING PRIOR TO DATE OF ELECTION.—

"(1) IN GENERAL.—Each State shall allow individuals to vote in an election for Federal office during an early voting period which occurs prior to the date of the election, in the same manner as voting is allowed on such date.

"(2) LENGTH OF PERIOD.—The early voting period required under this subsection with respect to an election shall consist of a period of consecutive days (including weekends) which begins on the 15th day before the date of the election (or, at the option of the State, on a day prior to the 15th day before the date of the election) and ends on the date of the election.

"(b) MINIMUM EARLY VOTING REQUIREMENTS.—Each polling place which allows voting during an early voting period under subsection (a) shall—

"(1) allow such voting for no less than 4 hours on each day, except that the polling place may allow such voting for fewer than 4 hours on Sundays; and

"(2) have uniform hours each day for which such voting occurs.

"(c) LOCATION OF POLLING PLACES NEAR PUBLIC TRANSPORTATION.—To the greatest extent practicable, a State shall ensure that each polling place which allows voting during an early voting period under subsection (a) is located within walking distance of a stop on a public transportation route.

"(d) STANDARDS.—

"(1) IN GENERAL.—The Commission shall issue standards for the administration of voting prior to the day scheduled for a Federal election. Such standards shall include the nondiscriminatory geographic placement of polling places at which such voting occurs.

"(2) DEVIATION.—The standards described in paragraph (1) shall permit States, upon providing adequate public notice, to deviate from any requirement in the case of unforeseen circumstances such as a natural disaster, terrorist attack, or a change in voter turnout.

"(e) EFFECTIVE DATE.—This section shall apply with respect to elections held on or after January 1, 2020.".

(b) CONFORMING AMENDMENT RELATING TO ISSUANCE OF VOLUNTARY GUIDANCE BY ELECTION ASSISTANCE COMMISSION.—Section 311(b) of such Act (52 U.S.C. 21101(b)), as amended by section 1101(b), is amended—

(1) by striking "and" at the end of paragraph (3);

(2) by striking the period at the end of paragraph (4) and inserting "; and"; and

(3) by adding at the end the following new paragraph:

"(5) in the case of the recommendations with respect to section 306, June 30, 2020.".

(c) CLERICAL AMENDMENT.—The table of contents of such Act, as amended by section 1031(c) and section 1101(d), is amended—

(1) by redesignating the items relating to sections 306 and 307 as relating to sections 307 and 308; and

(2) by inserting after the item relating to section 305 the following new item:

"Sec. 306. Early voting.".

Subtitle I—Voting by Mail

SEC. 1621. VOTING BY MAIL.

(a) REQUIREMENTS.—Subtitle A of title III of the Help America Vote Act of 2002 (52 U.S.C. 21081 et seq.), as amended by section 1031(a), section 1101(a), and section 1611(a), is amended—

(1) by redesignating sections 307 and 308 as sections 308 and 309; and

(2) by inserting after section 306 the following new section:

"SEC. 307. PROMOTING ABILITY OF VOTERS TO VOTE BY MAIL.

"(a) IN GENERAL.—If an individual in a State is eligible to cast a vote in an election for Federal office, the State may not impose any additional conditions or requirements on the eligibility of the individual to cast the vote in such election by absentee ballot by mail, except as required under subsection (b) and except to the extent that the State imposes a deadline for requesting the ballot and related voting materials from the appropriate State or local election official and for returning the ballot to the appropriate State or local election official.

"(b) REQUIRING SIGNATURE VERIFICATION.—A State may not accept and process an absentee ballot submitted by any individual with respect to an election for

Federal office unless the State verifies the identification of the individual by comparing the individual's signature on the absentee ballot with the individual's signature on the official list of registered voters in the State, in accordance with such procedures as the State may adopt.

"(c) DEADLINE FOR PROVIDING BALLOTING MATERIALS.—If an individual requests to vote by absentee ballot in an election for Federal office, the appropriate State or local election official shall ensure that the ballot and relating voting materials are transmitted to the individual—

"(1) not later than 2 weeks before the date of the election; or

"(2) in the case of a State which imposes a deadline for requesting an absentee ballot and related voting materials which is less than 2 weeks before the date of the election, as expeditiously as possible.

"(d) ACCESSIBILITY FOR INDIVIDUALS WITH DISABILITIES.—Consistent with section 305, the State shall ensure that all absentee ballots and related voting materials in elections for Federal office are accessible to individuals with disabilities in a manner that provides the same opportunity for access and participation (including with privacy and independence) as for other voters.

"(e) UNIFORM DEADLINE FOR ACCEPTANCE OF MAILED BALLOTS.—If a ballot submitted by an individual by mail with respect to an election for Federal office in a State is postmarked on or before the date of the election, the State may not refuse to accept or process the ballot on the grounds that the individual did not meet a deadline for returning the ballot to the appropriate State or local election official.

"(f) NO EFFECT ON BALLOTS SUBMITTED BY ABSENT MILITARY AND OVERSEAS VOTERS.—Nothing in this section may be construed to affect the treatment of any ballot submitted by an individual who is entitled to vote by absentee ballot under the Uniformed and Overseas Citizens Absentee Voting Act (52 U.S.C. 20301 et seq.).

"(g) EFFECTIVE DATE.—This section shall apply with respect to elections held on or after January 1, 2020.".

(b) CONFORMING AMENDMENT RELATING TO ISSUANCE OF VOLUNTARY GUIDANCE BY ELECTION ASSISTANCE COMMISSION.—Section 311(b) of such Act (52 U.S.C. 21101(b)), as amended by section 1101(b) and section 1611(b), is amended—

(1) by striking "and" at the end of paragraph (4);

(2) by striking the period at the end of paragraph (5) and inserting "; and"; and

(3) by adding at the end the following new paragraph:

"(6) in the case of the recommendations with respect to section 307, June 30, 2020.".

(c) CLERICAL AMENDMENT.—The table of contents of such Act, as amended by section 1031(c), section 1101(d), and section 1611(c), is amended—

(1) by redesignating the items relating to sections 307 and 308 as relating to sections 308 and 309; and

(2) by inserting after the item relating to section 306 the following new item:

"Sec. 307. Promoting ability of voters to vote by mail.".

Subtitle J—Absent Uniformed Services Voters and Overseas Voters

SEC. 1701. PRE-ELECTION REPORTS ON AVAILABILITY AND TRANSMISSION OF ABSENTEE BALLOTS.

Section 102(c) of the Uniformed and Overseas Citizens Absentee Voting Act (52 U.S.C. 20302(c)) is amended to read as follows:

"(c) REPORTS ON AVAILABILITY, TRANSMISSION, AND RECEIPT OF ABSENTEE BALLOTS.—

"(1) PRE-ELECTION REPORT ON ABSENTEE BALLOT AVAILABILITY.—Not later than 55 days before any regularly scheduled general election for Federal office, each State shall submit a report to the Attorney General, the Election Assistance Commission (hereafter in this subsection referred to as the 'Commission'), and the Presidential Designee, and make that report publicly available that same day, certifying that absentee ballots for the election are or will be available for transmission to absent uniformed services voters and overseas voters by not later than 45 days before the election. The report shall be in a form prescribed jointly by the Attorney General and the Commission and shall require the State to certify specific information about ballot availability from each unit of local government which will administer the election.

"(2) PRE-ELECTION REPORT ON ABSENTEE BALLOT TRANSMISSION.—Not later than 43 days before any regularly scheduled general election for Federal office, each State shall submit a report to the Attorney General, the Commission, and the Presidential Designee, and make that report publicly available that same day, certifying whether all absentee ballots have been transmitted by not later

than 45 days before the election to all qualified absent uniformed services and overseas voters whose requests were received at least 45 days before the election. The report shall be in a form prescribed jointly by the Attorney General and the Commission, and shall require the State to certify specific information about ballot transmission, including the total numbers of ballot requests received and ballots transmitted, from each unit of local government which will administer the election.

"(3) POST-ELECTION REPORT ON NUMBER OF ABSENTEE BALLOTS TRANSMITTED AND RECEIVED.—Not later than 90 days after the date of each regularly scheduled general election for Federal office, each State and unit of local government which administered the election shall (through the State, in the case of a unit of local government) submit a report to the Attorney General, the Commission, and the Presidential Designee on the combined number of absentee ballots transmitted to absent uniformed services voters and overseas voters for the election and the combined number of such ballots which were returned by such voters and cast in the election, and shall make such report available to the general public that same day.".

SEC. 1702. ENFORCEMENT.

(a) AVAILABILITY OF CIVIL PENALTIES AND PRIVATE RIGHTS OF ACTION.—Section 105 of the Uniformed and Overseas Citizens Absentee Voting Act (52 U.S.C. 20307) is amended to read as follows:

"SEC. 105. ENFORCEMENT.

"(a) ACTION BY ATTORNEY GENERAL.—

"(1) IN GENERAL.—The Attorney General may bring civil action in an appropriate district court for such declaratory or injunctive relief as may be necessary to carry out this title.

"(2) PENALTY.—In a civil action brought under paragraph (1), if the court finds that the State violated any provision of this title, it may, to vindicate the public interest, assess a civil penalty against the State—

"(A) in an amount not to exceed $110,000 for each such violation, in the case of a first violation; or

"(B) in an amount not to exceed $220,000 for each such violation, for any subsequent violation.

"(3) REPORT TO CONGRESS.—Not later than December 31 of each year, the Attorney General shall submit to Congress an annual report on any

civil action brought under paragraph (1) during the preceding year.

"(b) PRIVATE RIGHT OF ACTION.—A person who is aggrieved by a State's violation of this title may bring a civil action in an appropriate district court for such declaratory or injunctive relief as may be necessary to carry out this title.

"(c) STATE AS ONLY NECESSARY DEFENDANT.—In any action brought under this section, the only necessary party defendant is the State, and it shall not be a defense to any such action that a local election official or a unit of local government is not named as a defendant, notwithstanding that a State has exercised the authority described in section 576 of the Military and Overseas Voter Empowerment Act to delegate to another jurisdiction in the State any duty or responsibility which is the subject of an action brought under this section.".

(b) EFFECTIVE DATE.—The amendments made by this section shall apply with respect to violations alleged to have occurred on or after the date of the enactment of this Act.

SEC. 1703. REVISIONS TO 45-DAY ABSENTEE BALLOT TRANSMISSION RULE.

(a) REPEAL OF WAIVER AUTHORITY.—

(1) IN GENERAL.—Section 102 of the Uniformed and Overseas Citizens Absentee Voting Act (52 U.S.C. 20302) is amended by striking subsection (g).

(2) CONFORMING AMENDMENT.—Section 102(a)(8)(A) of such Act (52 U.S.C. 20302(a)(8)(A)) is amended by striking "except as provided in subsection (g),".

(b) REQUIRING USE OF EXPRESS DELIVERY IN CASE OF FAILURE TO MEET REQUIREMENT.—Section 102 of such Act (52 U.S.C. 20302), as amended by subsection (a), is amended by inserting after subsection (f) the following new subsection:

"(g) REQUIRING USE OF EXPRESS DELIVERY IN CASE OF FAILURE TO TRANSMIT BALLOTS WITHIN DEADLINES.—

"(1) TRANSMISSION OF BALLOT BY EXPRESS DELIVERY.—If a State fails to meet the requirement of subsection (a)(8)(A) to transmit a validly requested absentee ballot to an absent uniformed services voter or overseas voter not later than 45 days before the election (in the case in which the request is received at least 45 days before the election)—

"(A) the State shall transmit the ballot to the voter by express delivery; or

"(B) in the case of a voter who has designated that absentee ballots be transmitted electronically in accordance with subsection (f)(1), the State shall transmit the ballot to the voter electronically.

"(2) SPECIAL RULE FOR TRANSMISSION FEWER THAN 40 DAYS BEFORE THE ELECTION.—If, in carrying out paragraph (1), a State transmits an absentee ballot to an absent uniformed services voter or overseas voter fewer than 40 days before the election, the State shall enable the ballot to be returned by the voter by express delivery, except that in the case of an absentee ballot of an absent uniformed services voter for a regularly scheduled general election for Federal office, the State may satisfy the requirement of this paragraph by notifying the voter of the procedures for the collection and delivery of such ballots under section 103A.".

(c) CLARIFICATION OF TREATMENT OF WEEKENDS.—Section 102(a)(8)(A) of such Act (52 U.S.C. 20302(a)(8)(A)) is amended by striking "the election;" and inserting the following: "the election (or, if the 45th day preceding the election is a weekend or legal public holiday, not later than the most recent weekday which precedes such 45th day and which is not a legal public holi-

day, but only if the request is received by at least such most recent weekday);".

SEC. 1704. USE OF SINGLE ABSENTEE BALLOT APPLICATION FOR SUBSEQUENT ELECTIONS.

(a) IN GENERAL.—Section 104 of the Uniformed and Overseas Citizens Absentee Voting Act (52 U.S.C. 20306) is amended to read as follows:

"SEC. 104. USE OF SINGLE APPLICATION FOR SUBSEQUENT ELECTIONS.

"(a) IN GENERAL.—If a State accepts and processes an official post card form (prescribed under section 101) submitted by an absent uniformed services voter or overseas voter for simultaneous voter registration and absentee ballot application (in accordance with section 102(a)(4)) and the voter requests that the application be considered an application for an absentee ballot for each subsequent election for Federal office held in the State through the next regularly scheduled general election for Federal office (including any runoff elections which may occur as a result of the outcome of such general election), the State shall provide an absentee ballot to the voter for each such subsequent election.

"(b) EXCEPTION FOR VOTERS CHANGING REGISTRATION.—Subsection (a) shall not apply with respect to a voter registered to vote in a State for any election held

after the voter notifies the State that the voter no longer wishes to be registered to vote in the State or after the State determines that the voter has registered to vote in another State or is otherwise no longer eligible to vote in the State.

"(c) PROHIBITION OF REFUSAL OF APPLICATION ON GROUNDS OF EARLY SUBMISSION.—A State may not refuse to accept or to process, with respect to any election for Federal office, any otherwise valid voter registration application or absentee ballot application (including the postcard form prescribed under section 101) submitted by an absent uniformed services voter or overseas voter on the grounds that the voter submitted the application before the first date on which the State otherwise accepts or processes such applications for that election which are submitted by absentee voters who are not members of the uniformed services or overseas citizens.".

(b) EFFECTIVE DATE.—The amendment made by subsection (a) shall apply with respect to voter registration and absentee ballot applications which are submitted to a State or local election official on or after the date of the enactment of this Act.

SEC. 1705. EFFECTIVE DATE.

The amendments made by this subtitle shall apply with respect to elections occurring on or after January 1, 2020.

Subtitle K—Poll Worker Recruitment and Training

SEC. 1801. LEAVE TO SERVE AS A POLL WORKER FOR FEDERAL EMPLOYEES.

(a) IN GENERAL.—Subchapter II of chapter 63 of title 5, United States Code, is amended by inserting after section 6329c the following:

"§ 6329d. Absence in connection with serving as a poll worker

"(a) IN GENERAL.—An employee in or under an Executive agency is entitled to leave, without loss of or reduction in pay, leave to which otherwise entitled, credit for time or service, or performance or efficiency rating, not to exceed 6 days in a leave year, in order—

"(1) to provide election administration assistance to a State or unit of local government at a polling place on the date of any election for public office; or

"(2) to receive any training without which such employee would be ineligible to provide such assistance.

"(b) REGULATIONS.—The Director of the Office of Personnel Management may prescribe regulations for the administration of this section, including regulations setting forth the terms and conditions of the election administration assistance an employee may provide for purposes of subsection (a).".

(b) CLERICAL AMENDMENT.—The table of sections for chapter 63 of title 5, United States Code, is amended by inserting after the item relating to section 6329c the following:

"6329d. Absence in connection with serving as a poll worker.".

SEC. 1802. GRANTS TO STATES FOR POLL WORKER RECRUITMENT AND TRAINING.

(a) GRANTS BY ELECTION ASSISTANCE COMMISSION.—

(1) IN GENERAL.—The Election Assistance Commission (hereafter referred to as the "Commission") shall make a grant to each eligible State for recruiting and training individuals to serve as poll workers on dates of elections for public office.

(2) USE OF COMMISSION MATERIALS.—In carrying out activities with a grant provided under this section, the recipient of the grant shall use the manual prepared by the Commission on successful practices for poll worker recruiting, training and retention as an interactive training tool, and shall develop

training programs with the participation and input of experts in adult learning.

(b) REQUIREMENTS FOR ELIGIBILITY.—

(1) APPLICATION.—Each State that desires to receive a payment under this section shall submit an application for the payment to the Commission at such time and in such manner and containing such information as the Commission shall require.

(2) CONTENTS OF APPLICATION.—Each application submitted under paragraph (1) shall—

(A) describe the activities for which assistance under this section is sought;

(B) provide assurances that the funds provided under this section will be used to supplement and not supplant other funds used to carry out the activities;

(C) provide assurances that the State will furnish the Commission with information on the number of individuals who served as poll workers after recruitment and training with the funds provided under this section; and

(D) provide such additional information and certifications as the Commission determines to be essential to ensure compliance with the requirements of this section.

(c) AMOUNT OF GRANT.—

(1) IN GENERAL.—The amount of a grant made to a State under this section shall be equal to the product of—

(A) the aggregate amount made available for grants to States under this section; and

(B) the voting age population percentage for the State.

(2) VOTING AGE POPULATION PERCENTAGE DEFINED.—In paragraph (1), the "voting age population percentage" for a State is the quotient of—

(A) the voting age population of the State (as determined on the basis of the most recent information available from the Bureau of the Census); and

(B) the total voting age population of all States (as determined on the basis of the most recent information available from the Bureau of the Census).

(d) REPORTS TO CONGRESS.—

(1) REPORTS BY RECIPIENTS OF GRANTS.—Not later than 6 months after the date on which the final grant is made under this section, each recipient of a grant shall submit a report to the Commission

on the activities conducted with the funds provided by the grant.

(2) REPORTS BY COMMISSION.—Not later than 1 year after the date on which the final grant is made under this section, the Commission shall submit a report to Congress on the grants made under this section and the activities carried out by recipients with the grants, and shall include in the report such recommendations as the Commission considers appropriate.

(e) FUNDING.—

(1) CONTINUING AVAILABILITY OF AMOUNT APPROPRIATED.—Any amount appropriated to carry out this section shall remain available without fiscal year limitation until expended.

(2) ADMINISTRATIVE EXPENSES.—Of the amount appropriated for any fiscal year to carry out this section, not more than 3 percent shall be available for administrative expenses of the Commission.

SEC. 1803. STATE DEFINED.

In this subtitle, the term "State" includes the District of Columbia, the Commonwealth of Puerto Rico, Guam, American Samoa, the United States Virgin Islands, and the Commonwealth of the Northern Mariana Islands.

Subtitle L—Enhancement of Enforcement

SEC. 1811. ENHANCEMENT OF ENFORCEMENT OF HELP AMERICA VOTE ACT OF 2002.

(a) COMPLAINTS; AVAILABILITY OF PRIVATE RIGHT OF ACTION.—Section 401 of the Help America Vote Act of 2002 (52 U.S.C. 21111) is amended—

(1) by striking "The Attorney General" and inserting "(a) IN GENERAL.—The Attorney General"; and

(2) by adding at the end the following new subsections:

"(b) FILING OF COMPLAINTS BY AGGRIEVED PERSONS.—

"(1) IN GENERAL.—A person who is aggrieved by a violation of title III which has occurred, is occurring, or is about to occur may file a written, signed, notarized complaint with the Attorney General describing the violation and requesting the Attorney General to take appropriate action under this section. The Attorney General shall immediately provide a copy of a complaint filed under the previous sentence to the entity responsible for administering the State-based administrative complaint procedures described in section 402(a) for the State involved.

"(2) RESPONSE BY ATTORNEY GENERAL.—The Attorney General shall respond to each complaint filed under paragraph (1), in accordance with procedures established by the Attorney General that require responses and determinations to be made within the same (or shorter) deadlines which apply to a State under the State-based administrative complaint procedures described in section 402(a)(2). The Attorney General shall immediately provide a copy of the response made under the previous sentence to the entity responsible for administering the State-based administrative complaint procedures described in section 402(a) for the State involved.

"(c) AVAILABILITY OF PRIVATE RIGHT OF ACTION.—Any person who is authorized to file a complaint under subsection (b)(1) (including any individual who seeks to enforce the individual's right to a voter-verified paper ballot, the right to have the voter-verified paper ballot counted in accordance with this Act, or any other right under title III) may file an action under section 1979 of the Revised Statutes of the United States (42 U.S.C. 1983) to enforce the uniform and nondiscriminatory election technology and administration requirements under subtitle A of title III.

"(d) NO EFFECT ON STATE PROCEDURES.—Nothing in this section may be construed to affect the availability of the State-based administrative complaint procedures required under section 402 to any person filing a complaint under this subsection.".

(b) EFFECTIVE DATE.—The amendments made by this section shall apply with respect to violations occurring with respect to elections for Federal office held in 2020 or any succeeding year.

Subtitle M—Federal Election Integrity

SEC. 1821. PROHIBITION ON CAMPAIGN ACTIVITIES BY CHIEF STATE ELECTION ADMINISTRATION OFFICIALS.

(a) IN GENERAL.—Title III of the Federal Election Campaign Act of 1971 (52 U.S.C. 30101 et seq.) is amended by inserting after section 319 the following new section:

"CAMPAIGN ACTIVITIES BY CHIEF STATE ELECTION ADMINISTRATION OFFICIALS

"SEC. 319A. (a) PROHIBITION.—It shall be unlawful for a chief State election administration official to take an active part in political management or in a political campaign with respect to any election for Federal office over which such official has supervisory authority.

"(b) CHIEF STATE ELECTION ADMINISTRATION OFFICIAL.—The term 'chief State election administration official' means the highest State official with responsibility for the administration of Federal elections under State law.

"(c) ACTIVE PART IN POLITICAL MANAGEMENT OR IN A POLITICAL CAMPAIGN.—The term 'active part in political management or in a political campaign' means—

"(1) serving as a member of an authorized committee of a candidate for Federal office;

"(2) the use of official authority or influence for the purpose of interfering with or affecting the result of an election for Federal office;

"(3) the solicitation, acceptance, or receipt of a contribution from any person on behalf of a candidate for Federal office; and

"(4) any other act which would be prohibited under paragraph (2) or (3) of section 7323(b) of title 5, United States Code, if taken by an individual to whom such paragraph applies (other than any prohibition on running for public office).

"(d) EXCEPTION IN CASE OF RECUSAL FROM ADMINISTRATION OF ELECTIONS INVOLVING OFFICIAL OR IMMEDIATE FAMILY MEMBER.—

"(1) IN GENERAL.—This section does not apply to a chief State election administration official with respect to an election for Federal office in which the official or an immediate family member of the official is a candidate, but only if such official recuses himself or herself from all of the official's responsibilities for the administration of such election.

"(2) IMMEDIATE FAMILY MEMBER DEFINED.—In paragraph (1), the term 'immediate family member' means, with respect to a candidate, a father, mother, son, daughter, brother, sister, husband, wife, father-in-law, or mother-in-law.".

(b) EFFECTIVE DATE.—The amendments made by subsection (a) shall apply with respect to elections for Federal office held after December 2019.

Subtitle N—Promoting Voter Access Through Election Administration Improvements

PART 1—PROMOTING VOTER ACCESS

SEC. 1901. TREATMENT OF UNIVERSITIES AS VOTER REGISTRATION AGENCIES.

(a) IN GENERAL.—Section 7(a) of the National Voter Registration Act of 1993 (52 U.S.C. 20506(a)) is amended—

(1) in paragraph (2)—

(A) by striking "and" at the end of subparagraph (A);

(B) by striking the period at the end of subparagraph (B) and inserting "; and"; and

(C) by adding at the end the following new subparagraph:

"(C) each institution of higher education (as defined in section 101 of the Higher Education Act of 1965 (20 U.S.C. 1001)) in the State that receives Federal funds."; and

(2) in paragraph (6)(A), by inserting "or, in the case of an institution of higher education, with each registration of a student for enrollment in a course of study" after "assistance,".

(b) AMENDMENT TO HIGHER EDUCATION ACT OF 1965.—Section 487(a) of the Higher Education Act of 1965 (20 U.S.C. 1094(a)) is amended by striking paragraph (23).

(c) SENSE OF CONGRESS RELATING TO OPTION OF STUDENTS TO REGISTER IN JURISDICTION OF INSTITUTION OF HIGHER EDUCATION OR JURISDICTION OF DOMICILE.—It is the sense of Congress that, as provided under existing law, students who attend an institution of higher education and reside in the jurisdiction of the institution while attending the institution should have the option of

registering to vote in elections for Federal office in that jurisdiction or in the jurisdiction of their own domicile.

(d) EFFECTIVE DATE.—The amendments made by this section shall apply with respect to elections held on or after January 1, 2020.

SEC. 1902. MINIMUM NOTIFICATION REQUIREMENTS FOR VOTERS AFFECTED BY POLLING PLACE CHANGES.

(a) REQUIREMENTS.—Section 302 of the Help America Vote Act of 2002 (52 U.S.C. 21082), as amended by section 1601(a), is amended—

(1) by redesignating subsection (f) as subsection (g); and

(2) by inserting after subsection (e) the following new subsection:

"(f) MINIMUM NOTIFICATION REQUIREMENTS FOR VOTERS AFFECTED BY POLLING PLACE CHANGES.—

"(1) IN GENERAL.—If a State assigns an individual who is a registered voter in a State to a polling place with respect to an election for Federal office which is not the same polling place to which the individual was previously assigned with respect to the most recent election for Federal office in the State in which the individual was eligible to vote—

"(A) the State shall notify the individual of the location of the polling place not later than 7 days before the date of the election; or

"(B) if the State makes such an assignment fewer than 7 days before the date of the election and the individual appears on the date of the election at the polling place to which the individual was previously assigned, the State shall make every reasonable effort to enable the individual to vote on the date of the election.

"(2) EFFECTIVE DATE.—This subsection shall apply with respect to elections held on or after January 1, 2020.".

(b) CONFORMING AMENDMENT.—Section 302(g) of such Act (52 U.S.C. 21082(g)), as redesignated by subsection (a) and as amended by section 1601(b), is amended by striking "(d)(2) and (e)(2)" and inserting "(d)(2), (e)(2), and (f)(2)".

SEC. 1903. ELECTION DAY HOLIDAY.

(a) TREATMENT OF ELECTION DAY IN SAME MANNER AS LEGAL PUBLIC HOLIDAY FOR PURPOSES OF FEDERAL EMPLOYMENT.—For purposes of any law relating to Federal employment, the Tuesday next after the first Monday in November in 2020 and each even-numbered year thereafter shall be treated in the same manner as

a legal public holiday described in section 6103 of title 5, United States Code.

(b) SENSE OF CONGRESS RELATING TO TREATMENT OF DAY BY PRIVATE EMPLOYERS.—It is the sense of Congress that private employers in the United States should give their employees a day off on the Tuesday next after the first Monday in November in 2020 and each even-numbered year thereafter to enable the employees to cast votes in the elections held on that day.

SEC. 1904. PERMITTING USE OF SWORN WRITTEN STATEMENT TO MEET IDENTIFICATION REQUIREMENTS FOR VOTING.

(a) PERMITTING USE OF STATEMENT.—Title III of the Help America Vote Act of 2002 (52 U.S.C. 21081 et seq.) is amended by inserting after section 303 the following new section:

"SEC. 303A. PERMITTING USE OF SWORN WRITTEN STATEMENT TO MEET IDENTIFICATION REQUIREMENTS.

"(a) USE OF STATEMENT.—

"(1) IN GENERAL.—Except as provided in subsection (c), if a State has in effect a requirement that an individual present identification as a condition of receiving and casting a ballot in an election

for Federal office, the State shall permit the individual to meet the requirement—

"(A) in the case of an individual who desires to vote in person, by presenting the appropriate State or local election official with a sworn written statement, signed by the individual under penalty of perjury, attesting to the individual's identification and attesting that the individual is eligible to vote in the election; or

"(B) in the case of an individual who desires to vote by mail, by submitting with the ballot the statement described in subparagraph (A).

"(2) PROVIDING PRE-PRINTED COPY OF STATEMENT.—A State which is subject to paragraph (1) shall—

"(A) prepare a pre-printed version of the statement described in paragraph (1)(A) which includes a blank space for an individual to provide a name and signature;

"(B) make copies of the pre-printed version available at polling places for election officials to distribute to individuals who desire to vote in person; and

"(C) include a copy of the pre-printed version with each blank absentee or other ballot transmitted to an individual who desires to vote by mail.

"(b) REQUIRING USE OF REGULAR BALLOT.—An individual who presents or submits a sworn written statement in accordance with subsection (a)(1) shall be permitted to cast a regular ballot in the election in the same manner as an individual who presents identification.

"(c) EXCEPTION FOR FIRST-TIME VOTERS REGISTERING BY MAIL.—Subsections (a) and (b) do not apply with respect to any individual described in paragraph (1) of section 303(b) who is required to meet the requirements of paragraph (2) of such section.".

(b) REQUIRING STATES TO INCLUDE INFORMATION ON USE OF SWORN WRITTEN STATEMENT IN VOTING INFORMATION MATERIAL POSTED AT POLLING PLACES.—Section 302(b)(2) of such Act (52 U.S.C. 21082(b)(2)), as amended by section 1072(b) and section 1202(b), is amended—

(1) by striking "and" at the end of subparagraph (G);

(2) by striking the period at the end of subparagraph (H) and inserting "; and"; and

(3) by adding at the end the following new subparagraph:

"(I) in the case of a State that has in effect a requirement that an individual present identification as a condition of receiving and casting a ballot in an election for Federal office, information on how an individual may meet such requirement by presenting a sworn written statement in accordance with section 303A.".

(c) CLERICAL AMENDMENT.—The table of contents of such Act is amended by inserting after the item relating to section 303 the following new item:

"Sec. 303A. Permitting use of sworn written statement to meet identification requirements.".

(d) EFFECTIVE DATE.—The amendments made by this section shall apply with respect to elections occurring on or after the date of the enactment of this Act.

SEC. 1905. POSTAGE-FREE BALLOTS.

(a) ABSENTEE BALLOTS CARRIED FREE OF POSTAGE.—

(1) IN GENERAL.—Chapter 34 of title 39, United States Code, is amended by adding after section 3406 the following:

"§ 3407. Absentee ballots carried free of postage

"(a) Any absentee ballot for any election shall be carried expeditiously and free of postage.

"(b) As used in this section, the term 'absentee ballot' does not include any ballot covered by section 3406.".

(2) CLERICAL AMENDMENT.—The table of sections for chapter 34 of such title is amended by inserting after the item relating to section 3406 the following:

"3407. Absentee ballots carried free of postage.".

(3) REIMBURSEMENT.—Section 2401(c) of title 39, United States Code, is amended by striking "3406" and inserting "3407".

(b) USE BY STATES OF REQUIREMENTS PAYMENTS UNDER HELP AMERICA VOTE ACT OF 2002 TO REIMBURSE POSTAL SERVICE.—

(1) AUTHORIZING USE OF PAYMENTS.—Section 251(b) of the Help America Vote Act of 2002 (52 U.S.C. 21001(b)) is amended—

(A) in paragraph (1), by striking "as provided in paragraphs (2) and (3)" and inserting "as otherwise provided in this subsection"; and

(B) by adding at the end the following new paragraph:

"(4) REIMBURSEMENT OF POSTAL SERVICE FOR COSTS ASSOCIATED WITH ABSENTEE BALLOTS.—A State shall use a requirements payment to reimburse the United States Postal Service for the revenue which the Postal Service would have ob-

tained as the result of the mailing of absentee ballots in the State but for section 3407 of title 39, United States Code.".

(2) EFFECTIVE DATE.—The amendment made by paragraph (1) shall apply with respect to the requirements payments made to a State under part 1 of subtitle D of title II of the Help America Vote Act of 2002 (52 U.S.C. 21001 et seq.)—

(A) for fiscal year 2019 or any previous fiscal year, but only to the extent that any such payment remains unobligated or unexpended by the State as of the date of the enactment of this Act; and

(B) for fiscal year 2020 and each succeeding fiscal year.

SEC. 1906. REIMBURSEMENT FOR COSTS INCURRED BY STATES IN ESTABLISHING PROGRAM TO TRACK AND CONFIRM RECEIPT OF ABSENTEE BALLOTS.

(a) REIMBURSEMENT.—Subtitle D of title II of the Help America Vote Act of 2002 (42 U.S.C. 15401 et seq.) is amended by adding at the end the following new part:

"PART 7—PAYMENTS TO REIMBURSE STATES FOR COSTS INCURRED IN ESTABLISHING PROGRAM TO TRACK AND CONFIRM RECEIPT OF ABSENTEE BALLOTS

"SEC. 297. PAYMENTS TO STATES.

"(a) PAYMENTS FOR COSTS OF ESTABLISHING PROGRAM.—In accordance with this section, the Commission shall make a payment to a State to reimburse the State for the costs incurred in establishing, if the State so chooses to establish, an absentee ballot tracking program with respect to elections for Federal office held in the State (including costs incurred prior to the date of the enactment of this part).

"(b) ABSENTEE BALLOT TRACKING PROGRAM DESCRIBED.—

"(1) PROGRAM DESCRIBED.—

"(A) IN GENERAL.—In this part, an 'absentee ballot tracking program' is a program to track and confirm the receipt of absentee ballots in an election for Federal office under which the State or local election official responsible for the receipt of voted absentee ballots in the election carries out procedures to track and confirm the receipt of such ballots, and makes information on the receipt of such ballots available to the individual who cast the ballot, by

means of online access using the internet site of the official's office.

"(B) INFORMATION ON WHETHER VOTE WAS COUNTED.—The information referred to under subparagraph (A) with respect to the receipt of an absentee ballot shall include information regarding whether the vote cast on the ballot was counted, and, in the case of a vote which was not counted, the reasons therefor.

"(2) USE OF TOLL-FREE TELEPHONE NUMBER BY OFFICIALS WITHOUT INTERNET SITE.—A program established by a State or local election official whose office does not have an internet site may meet the description of a program under paragraph (1) if the official has established a toll-free telephone number that may be used by an individual who cast an absentee ballot to obtain the information on the receipt of the voted absentee ballot as provided under such paragraph.

"(c) CERTIFICATION OF COMPLIANCE AND COSTS.—

"(1) CERTIFICATION REQUIRED.—In order to receive a payment under this section, a State shall submit to the Commission a statement containing—

"(A) a certification that the State has established an absentee ballot tracking program

with respect to elections for Federal office held in the State; and

"(B) a statement of the costs incurred by the State in establishing the program.

"(2) AMOUNT OF PAYMENT.—The amount of a payment made to a State under this section shall be equal to the costs incurred by the State in establishing the absentee ballot tracking program, as set forth in the statement submitted under paragraph (1), except that such amount may not exceed the product of—

"(A) the number of jurisdictions in the State which are responsible for operating the program; and

"(B) $3,000.

"(3) LIMIT ON NUMBER OF PAYMENTS RECEIVED.—A State may not receive more than one payment under this part.

"SEC. 297A. AUTHORIZATION OF APPROPRIATIONS.

"(a) AUTHORIZATION.—There are authorized to be appropriated to the Commission for fiscal year 2020 and each succeeding fiscal year such sums as may be necessary for payments under this part.

"(b) CONTINUING AVAILABILITY OF FUNDS.—Any amounts appropriated pursuant to the authorization under this section shall remain available until expended.".

(b) CLERICAL AMENDMENT.—The table of contents of such Act is amended by adding at the end of the items relating to subtitle D of title II the following:

"PART 7—PAYMENTS TO REIMBURSE STATES FOR COSTS INCURRED IN ESTABLISHING PROGRAM TO TRACK AND CONFIRM RECEIPT OF ABSENTEE BALLOTS

"Sec. 297. Payments to States.
"Sec. 297A. Authorization of appropriations.".

SEC. 1907. VOTER INFORMATION RESPONSE SYSTEMS AND HOTLINE.

(a) ESTABLISHMENT AND OPERATION OF SYSTEMS AND SERVICES.—

(1) STATE-BASED RESPONSE SYSTEMS.—The Attorney General shall coordinate the establishment of a State-based response system for responding to questions and complaints from individuals voting or seeking to vote, or registering to vote or seeking to register to vote, in elections for Federal office. Such system shall provide—

(A) State-specific, same-day, and immediate assistance to such individuals, including information on how to register to vote, the location and hours of operation of polling places, and how to obtain absentee ballots; and

(B) State-specific, same-day, and immediate assistance to individuals encountering problems with registering to vote or voting, including individuals encountering intimidation or deceptive practices.

(2) HOTLINE.—The Attorney General, in consultation with State election officials, shall establish and operate a toll-free telephone service, using a telephone number that is accessible throughout the United States and that uses easily identifiable numerals, through which individuals throughout the United States—

(A) may connect directly to the State-based response system described in paragraph (1) with respect to the State involved;

(B) may obtain information on voting in elections for Federal office, including information on how to register to vote in such elections, the locations and hours of operation of polling places, and how to obtain absentee ballots; and

(C) may report information to the Attorney General on problems encountered in registering to vote or voting, including incidences of voter intimidation or suppression.

(3) COLLABORATION WITH STATE AND LOCAL ELECTION OFFICIALS.—

(A) COLLECTION OF INFORMATION FROM STATES.—The Attorney General shall coordinate the collection of information on State and local election laws and policies, including information on the Statewide computerized voter registration lists maintained under title III of the Help America Vote Act of 2002, so that individuals who contact the free telephone service established under paragraph (2) on the date of an election for Federal office may receive an immediate response on that day.

(B) FORWARDING QUESTIONS AND COMPLAINTS TO STATES.—If an individual contacts the free telephone service established under paragraph (2) on the date of an election for Federal office with a question or complaint with respect to a particular State or jurisdiction within a State, the Attorney General shall forward the question or complaint immediately to the appropriate election official of the State or jurisdiction so that the official may answer the question or remedy the complaint on that date.

(4) CONSULTATION REQUIREMENTS FOR DEVELOPMENT OF SYSTEMS AND SERVICES.—The Attorney General shall ensure that the State-based response system under paragraph (1) and the free telephone service under paragraph (2) are each developed in consultation with civil rights organizations, voting rights groups, State and local election officials, voter protection groups, and other interested community organizations, especially those that have experience in the operation of similar systems and services.

(b) USE OF SERVICE BY INDIVIDUALS WITH DISABILITIES AND INDIVIDUALS WITH LIMITED ENGLISH LANGUAGE PROFICIENCY.—The Attorney General shall design and operate the telephone service established under this section in a manner that ensures that individuals with disabilities are fully able to use the service, and that assistance is provided in any language in which the State (or any jurisdiction in the State) is required to provide election materials under section 203 of the Voting Rights Act of 1965.

(c) VOTER HOTLINE TASK FORCE.—

(1) APPOINTMENT BY ATTORNEY GENERAL.—The Attorney General shall appoint individuals (in such number as the Attorney General considers ap-

propriate but in no event fewer than 3) to serve on a Voter Hotline Task Force to provide ongoing analysis and assessment of the operation of the telephone service established under this section, and shall give special consideration in making appointments to the Task Force to individuals who represent civil rights organizations. At least one member of the Task Force shall be a representative of an organization promoting voting rights or civil rights which has experience in the operation of similar telephone services or in protecting the rights of individuals to vote, especially individuals who are members of racial, ethnic, or linguistic minorities or of communities who have been adversely affected by efforts to suppress voting rights.

(2) ELIGIBILITY.—An individual shall be eligible to serve on the Task Force under this subsection if the individual meets such criteria as the Attorney General may establish, except that an individual may not serve on the task force if the individual has been convicted of any criminal offense relating to voter intimidation or voter suppression.

(3) TERM OF SERVICE.—An individual appointed to the Task Force shall serve a single term of 2 years, except that the initial terms of the mem-

bers first appointed to the Task Force shall be staggered so that there are at least 3 individuals serving on the Task Force during each year. A vacancy in the membership of the Task Force shall be filled in the same manner as the original appointment.

(4) NO COMPENSATION FOR SERVICE.—Members of the Task Force shall serve without pay, but shall receive travel expenses, including per diem in lieu of subsistence, in accordance with applicable provisions under subchapter I of chapter 57 of title 5, United States Code.

(d) BI-ANNUAL REPORT TO CONGRESS.—Not later than March 1 of each odd-numbered year, the Attorney General shall submit a report to Congress on the operation of the telephone service established under this section during the previous 2 years, and shall include in the report—

(1) an enumeration of the number and type of calls that were received by the service;

(2) a compilation and description of the reports made to the service by individuals citing instances of voter intimidation or suppression;

(3) an assessment of the effectiveness of the service in making information available to all households in the United States with telephone service;

(4) any recommendations developed by the Task Force established under subsection (c) with respect to how voting systems may be maintained or upgraded to better accommodate voters and better ensure the integrity of elections, including but not limited to identifying how to eliminate coordinated voter suppression efforts and how to establish effective mechanisms for distributing updates on changes to voting requirements; and

(5) any recommendations on best practices for the State-based response systems established under subsection (a)(1).

(e) AUTHORIZATION OF APPROPRIATIONS.—

(1) AUTHORIZATION.—There are authorized to be appropriated to the Attorney General for fiscal year 2019 and each succeeding fiscal year such sums as may be necessary to carry out this section.

(2) SET-ASIDE FOR OUTREACH.—Of the amounts appropriated to carry out this section for a fiscal year pursuant to the authorization under paragraph (1), not less than 15 percent shall be used for outreach activities to make the public aware of the availability of the telephone service established under this section, with an emphasis on outreach to indi-

viduals with disabilities and individuals with limited proficiency in the English language.

PART 2—IMPROVEMENTS IN OPERATION OF ELECTION ASSISTANCE COMMISSION

SEC. 1911. REAUTHORIZATION OF ELECTION ASSISTANCE COMMISSION.

Section 210 of the Help America Vote Act of 2002 (52 U.S.C. 20930) is amended—

(1) by striking "for each of the fiscal years 2003 through 2005" and inserting "for fiscal year 2019 and each succeeding fiscal year"; and

(2) by striking "(but not to exceed $10,000,000 for each such year)".

SEC. 1913. REQUIRING STATES TO PARTICIPATE IN POST-GENERAL ELECTION SURVEYS.

(a) REQUIREMENT.—Title III of the Help America Vote Act of 2002 (52 U.S.C. 21081 et seq.), as amended by section 1904(a), is further amended by inserting after section 303A the following new section:

"SEC. 303B. REQUIRING PARTICIPATION IN POST-GENERAL ELECTION SURVEYS.

"(a) REQUIREMENT.—Each State shall furnish to the Commission such information as the Commission may request for purposes of conducting any post-election survey

of the States with respect to the administration of a regularly scheduled general election for Federal office.

"(b) EFFECTIVE DATE.—This section shall apply with respect to the regularly scheduled general election for Federal office held in November 2020 and any succeeding election.".

(b) CLERICAL AMENDMENT.—The table of contents of such Act, as amended by section 1904(c), is further amended by inserting after the item relating to section 303A the following new item:

"Sec. 303B. Requiring participation in post-general election surveys.".

SEC. 1914. REPORTS BY NATIONAL INSTITUTE OF STANDARDS AND TECHNOLOGY ON USE OF FUNDS TRANSFERRED FROM ELECTION ASSISTANCE COMMISSION.

(a) REQUIRING REPORTS ON USE OF FUNDS AS CONDITION OF RECEIPT.—Section 231 of the Help America Vote Act of 2002 (52 U.S.C. 20971) is amended by adding at the end the following new subsection:

"(e) REPORT ON USE OF FUNDS TRANSFERRED FROM COMMISSION.—To the extent that funds are transferred from the Commission to the Director of the National Institute of Standards and Technology for purposes of carrying out this section during any fiscal year, the Director may not use such funds unless the Director certifies at the time of transfer that the Director will submit a re-

port to the Commission not later than 90 days after the end of the fiscal year detailing how the Director used such funds during the year.''.

(b) EFFECTIVE DATE.—The amendment made by subsection (a) shall apply with respect to fiscal year 2020 and each succeeding fiscal year.

SEC. 1915. RECOMMENDATIONS TO IMPROVE OPERATIONS OF ELECTION ASSISTANCE COMMISSION.

(a) ASSESSMENT OF INFORMATION TECHNOLOGY AND CYBERSECURITY.—Not later than December 31, 2019, the Election Assistance Commission shall carry out an assessment of the security and effectiveness of the Commission's information technology systems, including the cybersecurity of such systems.

(b) IMPROVEMENTS TO ADMINISTRATIVE COMPLAINT PROCEDURES.—

(1) REVIEW OF PROCEDURES.—The Election Assistance Commission shall carry out a review of the effectiveness and efficiency of the State-based administrative complaint procedures established and maintained under section 402 of the Help America Vote Act of 2002 (52 U.S.C. 21112) for the investigation and resolution of allegations of violations of title III of such Act.

(2) RECOMMENDATIONS TO STREAMLINE PROCEDURES.—Not later than December 31, 2019, the Commission shall submit to Congress a report on the review carried out under paragraph (1), and shall include in the report such recommendations as the Commission considers appropriate to streamline and improve the procedures which are the subject of the review.

SEC. 1916. REPEAL OF EXEMPTION OF ELECTION ASSISTANCE COMMISSION FROM CERTAIN GOVERNMENT CONTRACTING REQUIREMENTS.

(a) IN GENERAL.—Section 205 of the Help America Vote Act of 2002 (52 U.S.C. 20925) is amended by striking subsection (e).

(b) EFFECTIVE DATE.—The amendment made by subsection (a) shall apply with respect to contracts entered into by the Election Assistance Commission on or after the date of the enactment of this Act.

PART 3—MISCELLANEOUS PROVISIONS

SEC. 1921. APPLICATION OF LAWS TO COMMONWEALTH OF NORTHERN MARIANA ISLANDS.

(a) NATIONAL VOTER REGISTRATION ACT OF 1993.—Section 3(4) of the National Voter Registration Act of 1993 (52 U.S.C. 20502(4)) is amended by striking "States and the District of Columbia" and inserting

"States, the District of Columbia, and the Commonwealth of the Northern Mariana Islands".

(b) HELP AMERICA VOTE ACT OF 2002.—

(1) COVERAGE OF COMMONWEALTH OF THE NORTHERN MARIANA ISLANDS.—Section 901 of the Help America Vote Act of 2002 (52 U.S.C. 21141) is amended by striking "and the United States Virgin Islands" and inserting "the United States Virgin Islands, and the Commonwealth of the Northern Mariana Islands".

(2) CONFORMING AMENDMENTS TO HELP AMERICA VOTE ACT OF 2002.—Such Act is further amended as follows:

(A) The second sentence of section 213(a)(2) (52 U.S.C. 20943(a)(2)) is amended by striking "and American Samoa" and inserting "American Samoa, and the Commonwealth of the Northern Mariana Islands".

(B) Section 252(c)(2) (52 U.S.C. 21002(c)(2)) is amended by striking "or the United States Virgin Islands" and inserting "the United States Virgin Islands, or the Commonwealth of the Northern Mariana Islands".

(3) CONFORMING AMENDMENT RELATING TO CONSULTATION OF HELP AMERICA VOTE FOUNDA-

TION WITH LOCAL ELECTION OFFICIALS.—Section 90102(c) of title 36, United States Code, is amended by striking "and the United States Virgin Islands" and inserting "the United States Virgin Islands, and the Commonwealth of the Northern Mariana Islands".

(4) EFFECTIVE DATE.—The amendments made by this subsection shall apply with respect to fiscal years beginning with the first fiscal year which begins after funds are appropriated to the Commonwealth of the Northern Mariana Islands pursuant to the payment under section 2.

SEC. 1922. NO EFFECT ON OTHER LAWS.

(a) IN GENERAL.—Except as specifically provided, nothing in this subtitle may be construed to authorize or require conduct prohibited under any of the following laws, or to supersede, restrict, or limit the application of such laws:

(1) The Voting Rights Act of 1965 (52 U.S.C. 10301 et seq.).

(2) The Voting Accessibility for the Elderly and Handicapped Act (52 U.S.C. 20101 et seq.).

(3) The Uniformed and Overseas Citizens Absentee Voting Act (52 U.S.C. 20301 et seq.).

(4) The National Voter Registration Act of 1993 (52 U.S.C. 20501 et seq.).

(5) The Americans with Disabilities Act of 1990 (42 U.S.C. 12101 et seq.).

(6) The Rehabilitation Act of 1973 (29 U.S.C. 701 et seq.).

(b) NO EFFECT ON PRECLEARANCE OR OTHER REQUIREMENTS UNDER VOTING RIGHTS ACT.—The approval by any person of a payment or grant application under this title, or any other action taken by any person under this title, shall not be considered to have any effect on requirements for preclearance under section 5 of the Voting Rights Act of 1965 (52 U.S.C. 10304) or any other requirements of such Act.

Subtitle O—Severability

SEC. 1931. SEVERABILITY.

If any provision of this title or amendment made by this title, or the application of a provision or amendment to any person or circumstance, is held to be unconstitutional, the remainder of this title and amendments made by this title, and the application of the provisions and amendment to any person or circumstance, shall not be affected by the holding.

TITLE II—ELECTION INTEGRITY

Subtitle A—Findings Reaffirming Commitment of Congress To Restore the Voting Rights Act

Sec. 2001. Findings reaffirming commitment of Congress to restore the Voting Rights Act.

Subtitle B—Findings Relating to Native American Voting Rights

Sec. 2101. Findings relating to Native American voting rights.

Subtitle C—Findings Relating to District of Columbia Statehood

Sec. 2201. Findings relating to District of Columbia statehood.

Subtitle D—Findings Relating to Territorial Voting Rights

Sec. 2301. Findings relating to territorial voting rights.

Subtitle E—Redistricting Reform

Sec. 2400. Short title; finding of constitutional authority.

PART 1—REQUIREMENTS FOR CONGRESSIONAL REDISTRICTING

Sec. 2401. Limit on congressional redistricting after an apportionment.
Sec. 2402. Requiring congressional redistricting to be conducted through plan of independent State commission.

PART 2—INDEPENDENT REDISTRICTING COMMISSIONS

Sec. 2411. Independent redistricting commission.
Sec. 2412. Establishment of selection pool of individuals eligible to serve as members of commission.
Sec. 2413. Criteria for redistricting plan by independent commission; public notice and input.
Sec. 2414. Establishment of related entities.

PART 3—ROLE OF COURTS IN DEVELOPMENT OF REDISTRICTING PLANS

Sec. 2421. Enactment of plan developed by 3-judge court.
Sec. 2422. Special rule for redistricting conducted under order of Federal court.

PART 4—ADMINISTRATIVE AND MISCELLANEOUS PROVISIONS

Sec. 2431. Payments to States for carrying out redistricting.
Sec. 2432. Civil enforcement.
Sec. 2433. State apportionment notice defined.
Sec. 2434. No effect on elections for State and local office.
Sec. 2435. Effective date.

Subtitle F—Saving Voters From Voter Purging

Sec. 2501. Short title.
Sec. 2502. Conditions for removal of voters from list of registered voters.

Subtitle G—Severability

Sec. 2601. Severability.

Subtitle A—Findings Reaffirming Commitment of Congress To Restore the Voting Rights Act

SEC. 2001. FINDINGS REAFFIRMING COMMITMENT OF CONGRESS TO RESTORE THE VOTING RIGHTS ACT.

Congress finds the following:

(1) The right to vote for all Americans is sacrosanct and rules for voting and election administration should protect the right to vote and promote voter participation.

(2) The Voting Rights Act has empowered the Department of Justice and Federal courts for nearly a half a century to block discriminatory voting practices before their implementation in States and localities with the most troubling histories and ongoing records of racial discrimination.

(3) There continues to be an alarming movement to erect barriers to make it more difficult for Americans to participate in our Nation's democratic process. The Nation has witnessed unprecedented efforts to turn back the clock and erect barriers to voting for communities of color which have faced historic and continuing discrimination, as well as disabled, young, elderly, and low-income Americans.

(4) The Supreme Court's 2013 Shelby County v. Holder decision gutted decades-long Federal protections for communities of color that face historic and continuing discrimination, emboldening States and local jurisdictions to pass voter suppression laws and implement procedures, such as those requiring photo identification, limiting early voting hours, eliminating same-day registration, purging voters from the rolls, and reducing the number of polling places. Congress is committed to reversing the devastating impact of this decision.

(5) Racial discrimination in voting is a clear and persistent problem. The actions of States and localities around the country post-Shelby County, including at least 10 findings by Federal courts of intentional discrimination, underscore the need for Congress to conduct investigatory and evidentiary hearings to determine the legislation necessary to restore the Voting Rights Act and combat continuing efforts in America that suppress the free exercise of the franchise in communities of color.

(6) The 2018 midterm election provides further evidence that systemic voter discrimination and intimidation continues to occur in communities of color across the country, making it clear that democ-

racy reform cannot be achieved until Congress restores key provisions of the Voting Rights Act.

(7) Congress must remain vigilant in protecting every eligible citizen's right to vote. Congress should respond by modernizing the electoral system to—

(A) improve access to the ballot;

(B) enhance the integrity and security of our voting systems;

(C) ensure greater accountability for the administration of elections; and

(D) restore protections for voters against practices in States and localities plagued by the persistence of voter disenfranchisement; and

(E) ensure that Federal civil rights laws protect the rights of voters against discriminatory and deceptive practices.

Subtitle B—Findings Relating to Native American Voting Rights

SEC. 2101. FINDINGS RELATING TO NATIVE AMERICAN VOTING RIGHTS.

Congress finds the following:

(1) The right to vote for all Americans is sacred. Congress must fulfill the Federal Government's trust responsibility to protect and promote Native Americans' exercise of their fundamental right to

vote, including equal access to voter registration voting mechanisms and locations, and the ability to serve as election officials.

(2) The Native American Voting Rights Coalition's four-State survey of voter discrimination (2016) and nine field hearings in Indian Country (2017–2018) revealed obstacles that Native Americans must overcome, including a lack of accessible and proximate registration and polling sites, non-traditional addresses for residents on Indian reservations, inadequate language assistance for Tribal members, and voter identification laws that discriminate against Native Americans. The Department of Justice and courts have recognized that some jurisdictions have been unresponsive to reasonable requests from federally recognized Indian Tribes for more accessible and proximate voter registration sites and in-person voting locations.

(3) The 2018 elections provide further evidence that systemic voter discrimination and intimidation continues to occur in communities of color and Tribal lands across the country, making it clear that democracy reform cannot be achieved until Congress restores key provisions of the Voting Rights Act and passes additional protections.

(4) Congress has broad, plenary authority to enact legislation to safeguard the voting rights of Native American voters.

(5) Congress must conduct investigatory and evidentiary hearings to determine the necessary legislation to restore the Voting Rights Act and combat continuous efforts that suppress the voter franchise within Tribal lands, to include, but not to be limited to, the Native American Voting Rights Act (NAVRA) and the Voting Rights Advancement Act (VRAA).

Subtitle C—Findings Relating to District of Columbia Statehood

SEC. 2201. FINDINGS RELATING TO DISTRICT OF COLUMBIA STATEHOOD.

Congress finds the following:

(1) District of Columbia residents deserve full congressional voting rights and self-government, which only statehood can provide.

(2) The 700,000 residents of the District of Columbia pay more Federal taxes per capita than residents of any State in the country, yet do not have full and equal representation in Congress and self-government.

(3) Since the founding of the United States, the residents of the District of Columbia have always carried all the obligations of citizenship, including serving in all of the Nation's wars and paying Federal taxes, all without voting representation on the floor in either Chamber of Congress or freedom from congressional interference in purely local matters.

(4) There are no constitutional, historical, financial, or economic reasons why the 700,000 Americans who live in the District of Columbia should not be granted statehood.

(5) The District of Columbia has a larger population than two States, Wyoming and Vermont, and is close to the population of the seven States that have a population of under one million fully represented residents.

(6) The District of Columbia government has one of the strongest fiscal positions of any jurisdiction in the United States, with a $14,600,000,000 budget and a $2,700,000,000 general fund balance, or surplus.

(7) The District of Columbia's total personal income is higher than that of seven States, its per capita personal consumption expenditures is higher than those of any State, and its total personal con-

sumption expenditures is greater than those of seven States.

(8) Congress has authority under article IV, section 3, clause 1, which gives Congress power to admit new States to the Union, and Article I, Section 8, Clause 17, which grants Congress power over the seat of the Federal Government, to admit the new State carved out of the residential areas of the Federal seat of Government, while maintaining as the Federal seat of Government the United States Capitol Complex, the principal Federal monuments, Federal buildings and grounds, the National Mall, the White House and other Federal property.

Subtitle D—Findings Relating to Territorial Voting Rights

SEC. 2301. FINDINGS RELATING TO TERRITORIAL VOTING RIGHTS.

Congress finds the following:

(1) The right to vote is one of the most powerful instruments residents of the territories of the United States have to ensure that their voices are heard.

(2) These Americans have played an important part in the American democracy for more than 120 years.

(3) Political participation and the right to vote are among the highest concerns of territorial residents in part because they were not always afforded these rights.

(4) Voter participation in the territories consistently ranks higher than many communities on the mainland.

(5) Territorial residents serve and die, on a per capita basis, at a higher rate in every United States war and conflict since WWI, as an expression of their commitment to American democratic principles and patriotism.

Subtitle E—Redistricting Reform

SEC. 2400. SHORT TITLE; FINDING OF CONSTITUTIONAL AUTHORITY.

(a) SHORT TITLE.—This subtitle may be cited as the "Redistricting Reform Act of 2019".

(b) FINDING OF CONSTITUTIONAL AUTHORITY.—Congress finds that it has the authority to establish the terms and conditions States must follow in carrying out Congressional redistricting after an apportionment of Members of the House of Representatives because—

(1) the authority granted to Congress under article I, section 4 of the Constitution of the United States gives Congress the power to enact laws gov-

erning the time, place, and manner of elections for Members of the House of Representatives; and

(2) the authority granted to Congress under section 5 of the fourteenth amendment to the Constitution gives Congress the power to enact laws to enforce section 2 of such amendment, which requires Representatives to be apportioned among the several States according to their number.

PART 1—REQUIREMENTS FOR CONGRESSIONAL REDISTRICTING

SEC. 2401. LIMIT ON CONGRESSIONAL REDISTRICTING AFTER AN APPORTIONMENT.

The Act entitled "An Act for the relief of Doctor Ricardo Vallejo Samala and to provide for congressional redistricting", approved December 14, 1967 (2 U.S.C. 2c), is amended by adding at the end the following: "A State which has been redistricted in the manner provided by law after an apportionment under section 22(a) of the Act entitled 'An Act to provide for the fifteenth and subsequent decennial censuses and to provide for an apportionment of Representatives in Congress', approved June 18, 1929 (2 U.S.C. 2a), may not be redistricted again until after the next apportionment of Representatives under such section, unless a court requires the State to conduct such subsequent redistricting to comply with the Constitution

or to enforce the Voting Rights Act of 1965 (52 U.S.C. 10301 et seq.).".

SEC. 2402. REQUIRING CONGRESSIONAL REDISTRICTING TO BE CONDUCTED THROUGH PLAN OF INDEPENDENT STATE COMMISSION.

(a) USE OF PLAN REQUIRED.—Notwithstanding any other provision of law, any Congressional redistricting conducted by a State shall be conducted in accordance with—

(1) the redistricting plan developed and enacted into law by the independent redistricting commission established in the State, in accordance with part 2; or

(2) if a plan developed by such commission is not enacted into law, the redistricting plan developed and enacted into law by a 3-judge court of the United States District Court for the District of Columbia, in accordance with section 2421.

(b) CONFORMING AMENDMENT.—Section 22(c) of the Act entitled "An Act to provide for the fifteenth and subsequent decennial censuses and to provide for an apportionment of Representatives in Congress", approved June 18, 1929 (2 U.S.C. 2a(c)), is amended by striking "in the manner provided by the law thereof" and insert-

ing: "in the manner provided by the Redistricting Reform Act of 2019".

PART 2—INDEPENDENT REDISTRICTING COMMISSIONS

SEC. 2411. INDEPENDENT REDISTRICTING COMMISSION.

(a) APPOINTMENT OF MEMBERS.—

(1) IN GENERAL.—The nonpartisan agency established or designated by a State under section 2414(a) shall establish an independent redistricting commission for the State, which shall consist of 15 members appointed by the agency as follows:

(A) The agency shall first appoint 6 members as follows:

(i) The agency shall appoint 2 members on a random basis from the majority category of the approved selection pool (as described in section 2412(b)(1)(A)).

(ii) The agency shall appoint 2 members on a random basis from the minority category of the approved selection pool (as described in section 2412(b)(1)(B)).

(iii) The agency shall appoint 2 members on a random basis from the independent category of the approved selection

pool (as described in section 2412(b)(1)(C)).

(B) The members appointed by the agency under subparagraph (A) shall then appoint 9 members as follows:

(i) The members shall appoint 3 members on a random basis from the majority category of the approved selection pool (as described in section 2412(b)(1)(A)).

(ii) The members shall appoint 3 members on a random basis from the minority category of the approved selection pool (as described in section 2412(b)(1)(B)).

(iii) The members shall appoint 3 members on a random basis from the independent category of the approved selection pool (as described in section 2412(b)(1)(C)).

(2) APPOINTMENT OF ALTERNATES TO SERVE IN CASE OF VACANCIES.—

(A) MEMBERS APPOINTED BY AGENCY.—At the time the agency appoints the members of the independent redistricting commission under subparagraph (A) of paragraph (1) from

each of the categories referred to in such subparagraph, the agency shall, on a random basis, designate 2 other individuals from such category to serve as alternate members who may be appointed to fill vacancies in the commission in accordance with paragraph (3).

(B) MEMBERS APPOINTED BY FIRST MEMBERS.—At the time the members appointed by the agency appoint the other members of the independent redistricting commission under subparagraph (B) of paragraph (1) from each of the categories referred to in such subparagraph, the members shall, on a random basis, designate 2 other individuals from such category to serve as alternate members who may be appointed to fill vacancies in the commission in accordance with paragraph (3).

(3) VACANCY.—

(A) MEMBERS APPOINTED BY AGENCY.—If a vacancy occurs in the commission with respect to a member who was appointed by the nonpartisan agency under subparagraph (A) of paragraph (1) from one of the categories referred to in such subparagraph, the agency shall fill the vacancy by appointing, on a ran-

dom basis, one of the 2 alternates from such category who was designated under subparagraph (A) of paragraph (2). At the time the agency appoints an alternate to fill a vacancy under the previous sentence, the agency shall designate, on a random basis, another individual from the same category to serve as an alternate member, in accordance with subparagraph (A) of paragraph (2).

(B) MEMBERS APPOINTED BY FIRST MEMBERS.—If a vacancy occurs in the commission with respect to a member who was appointed by the first members of the commission under subparagraph (B) of paragraph (1) from one of the categories referred to in such subparagraph, the first members shall fill the vacancy by appointing, on a random basis, one of the 2 alternates from such category who was designated under subparagraph (B) of paragraph (2). At the time the first members appoint an alternate to fill a vacancy under the previous sentence, the first members shall designate, on a random basis, another individual from the same category to serve as an alternate member, in accordance with subparagraph (B) of paragraph (2).

(4) SPECIAL RULES FOR APPOINTMENT OF MEMBERS APPOINTED BY FIRST MEMBERS.—The appointment of any of the 9 members of the independent redistricting commission who are appointed by the first members of the commission pursuant to subparagraph (B) of paragraph (1), as well as the appointment of alternates for such members pursuant to subparagraph (B) of paragraph (2) and the appointment of members to fill vacancies with respect to such members pursuant to subparagraph (B) of paragraph (3), shall require the affirmative vote of at least 4 of the members appointed by the nonpartisan agency under subparagraph (A) of paragraph (1), including at least one member from each of the categories referred to in such subparagraph. The 9 members appointed pursuant to subparagraph (B) of paragraph (1), as well as the alternates appointed pursuant to subparagraph (B) of paragraph (2) and the members appointed to fill vacancies pursuant to subparagraph (B) of paragraph (3), shall be selected, if necessary, to ensure that the commission as a whole reflects the demographic and geographic diversity of the State, including racial and language minorities protected under the Voting Rights Act, and that such minorities are provided

with a meaningful opportunity to participate in the development and enactment of the State's redistricting plan.

(b) PROCEDURES FOR CONDUCTING COMMISSION BUSINESS.—

(1) CHAIR.—Members of an independent redistricting commission established under this section shall select by majority vote one member who was appointed from the independent category of the approved selection pool described in section 2412(b)(1)(C) to serve as chair of the commission. The commission may not take any action to develop a redistricting plan for the State under section 2413 until the appointment of the commission's chair.

(2) REQUIRING MAJORITY APPROVAL FOR ACTIONS.—The independent redistricting commission of a State may not publish and disseminate any draft or final redistricting plan, or take any other action, without the approval of at least—

(A) a majority of the whole membership of the commission; and

(B) at least one member of the commission appointed from each of the categories of the approved selection pool described in section 2412(b)(1).

(3) QUORUM.—A majority of the members of the commission shall constitute a quorum.

(c) STAFF; CONTRACTORS.—

(1) STAFF.—The independent redistricting commission of a State may appoint and set the pay of such staff as it considers appropriate, subject to State law.

(2) CONTRACTORS.—The independent redistricting commission of a State may enter into such contracts with vendors as it considers appropriate, subject to State law, except that any such contract shall be valid only if approved by the vote of a majority of the members of the commission, including at least one member appointed from each of the categories of the approved selection pool described in section 2412(b)(1).

(3) GOAL OF IMPARTIALITY.—The commission shall take such steps as it considers appropriate to ensure that any staff appointed under this subsection, and any vendor with whom the commission enters into a contract under this subsection, will work in an impartial manner, and may require any person who applies for an appointment to a staff position or for a vendor's contract with the commission to provide information on the person's history of po-

litical activity (including donations to candidates, political committees, and political parties) as a condition of the appointment or the contract.

(d) TERMINATION.—

(1) IN GENERAL.—The independent redistricting commission of a State shall terminate on the earlier of—

(A) June 14 of the following year ending in the numeral zero; or

(B) the day on which the nonpartisan agency established or designated by a State under section 2414(a) has, in accordance with section 2412(b)(1), submitted a selection pool to the Select Committee on Redistricting for the State established under section 2414(b).

(2) PRESERVATION OF RECORDS.—The State shall ensure that the records of the independent redistricting commission are retained in the appropriate State archive in such manner as may be necessary to enable the State to respond to any civil action brought with respect to Congressional redistricting in the State.

SEC. 2412. ESTABLISHMENT OF SELECTION POOL OF INDIVIDUALS ELIGIBLE TO SERVE AS MEMBERS OF COMMISSION.

(a) CRITERIA FOR ELIGIBILITY.—

(1) IN GENERAL.—An individual is eligible to serve as a member of an independent redistricting commission if the individual meets each of the following criteria:

(A) As of the date of appointment, the individual is registered to vote in elections for Federal office held in the State.

(B) During the 3-year period ending on the date of the individual's appointment, the individual has been continuously registered to vote with the same political party, or has not been registered to vote with any political party.

(C) The individual submits to the nonpartisan agency established or designated by a State under section 2413, at such time and in such form as the agency may require, an application for inclusion in the selection pool under this section, and includes with the application a written statement containing the following information and assurances:

(i) A statement of the political party with which the individual is affiliated, if any.

(ii) An assurance that the individual shall commit to carrying out the individual's duties under this subtitle in an honest, independent, and impartial fashion, and to upholding public confidence in the integrity of the redistricting process.

(iii) An assurance that, during the covered periods described in paragraph (3), the individual has not taken and will not take any action which would disqualify the individual from serving as a member of the commission under paragraph (2).

(2) DISQUALIFICATIONS.—An individual is not eligible to serve as a member of the commission if any of the following applies during any of the covered periods described in paragraph (3):

(A) The individual or (in the case of the covered periods described in subparagraphs (A) and (B) of paragraph (3)) an immediate family member of the individual holds public office or is a candidate for election for public office.

(B) The individual or (in the case of the covered periods described in subparagraphs (A) and (B) of paragraph (3)) an immediate family member of the individual serves as an officer of a political party or as an officer, employee, or paid consultant of a campaign committee of a candidate for public office.

(C) The individual or (in the case of the covered periods described in subparagraphs (A) and (B) of paragraph (3)) an immediate family member of the individual holds a position as a registered lobbyist under the Lobbying Disclosure Act of 1995 (2 U.S.C. 1601 et seq.) or an equivalent State or local law.

(D) The individual or (in the case of the covered periods described in subparagraphs (A) and (B) of paragraph (3)) an immediate family member of the individual is an employee of an elected public official, a contractor with the legislature of the State, or a donor to the campaign of any candidate for public office (other than a donor who, during any of such covered periods, gives an aggregate amount of $20,000 or less to the campaigns of all candidates for all public offices).

(3) COVERED PERIODS DESCRIBED.—In this subsection, the term "covered period" means, with respect to the appointment of an individual to the commission, any of the following:

(A) The 5-year period ending on the date of the individual's appointment.

(B) The period beginning on the date of the individual's appointment and ending on August 14 of the next year ending in the numeral one.

(C) The 5-year period beginning on the day after the last day of the period described in subparagraph (B).

(4) IMMEDIATE FAMILY MEMBER DEFINED.—In this subsection, the term "immediate family member" means, with respect to an individual, a father, stepfather, mother, stepmother, son, stepson, daughter, stepdaughter, brother, stepbrother, sister, stepsister, husband, wife, father-in-law, or mother-in-law.

(b) DEVELOPMENT AND SUBMISSION OF SELECTION POOL.—

(1) IN GENERAL.—Not later than June 15 of each year ending in the numeral zero, the nonpartisan agency established or designated by a State

under section 2414(a) shall develop and submit to the Select Committee on Redistricting for the State established under section 2414(b) a selection pool of 36 individuals who are eligible to serve as members of the independent redistricting commission of the State under this subtitle, consisting of individuals in the following categories:

(A) A majority category, consisting of 12 individuals who are affiliated with the political party with the largest percentage of the registered voters in the State who are affiliated with a political party (as determined with respect to the most recent Statewide election for Federal office held in the State for which such information is available).

(B) A minority category, consisting of 12 individuals who are affiliated with the political party with the second largest percentage of the registered voters in the State who are affiliated with a political party (as so determined).

(C) An independent category, consisting of 12 individuals who are not affiliated with either of the political parties described in subparagraph (A) or subparagraph (B).

(2) FACTORS TAKEN INTO ACCOUNT IN DEVELOPING POOL.—In selecting individuals for the selection pool under this subsection, the nonpartisan agency shall—

(A) to the maximum extent practicable, ensure that the pool reflects the representative demographic groups (including races, ethnicities, and genders) and geographic regions of the State; and

(B) take into consideration the analytical skills of the individuals selected in relevant fields (including mapping, data management, law, community outreach, demography, and the geography of the State) and their ability to work on an impartial basis.

(3) DETERMINATION OF POLITICAL PARTY AFFILIATION OF INDIVIDUALS IN SELECTION POOL.—For purposes of this section, an individual shall be considered to be affiliated with a political party on the basis of the information the individual provides in the application submitted under subsection (a)(1)(D).

(4) ENCOURAGING RESIDENTS TO APPLY FOR INCLUSION IN POOL.—The nonpartisan agency shall take such steps as may be necessary to ensure that

residents of the State across various geographic regions and demographic groups are aware of the opportunity to serve on the independent redistricting commission, including publicizing the role of the panel and using newspapers, broadcast media, and online sources, including ethnic media, to encourage individuals to apply for inclusion in the selection pool developed under this subsection.

(5) REPORT ON ESTABLISHMENT OF SELECTION POOL.—At the time the nonpartisan agency submits the selection pool to the Select Committee on Redistricting under paragraph (1), it shall publish a report describing the process by which the pool was developed, and shall include in the report a description of how the individuals in the pool meet the eligibility criteria of subsection (a) and of how the pool reflects the factors the agency is required to take into consideration under paragraph (2).

(6) ACTION BY SELECT COMMITTEE.—

(A) IN GENERAL.—Not later than 14 days after receiving the selection pool from the nonpartisan agency under paragraph (1), the Select Committee on Redistricting shall—

(i) approve the pool as submitted by the nonpartisan agency, in which case the

pool shall be considered the approved selection pool for purposes of section 2411(a)(1); or

(ii) reject the pool, in which case the nonpartisan agency shall develop and submit a replacement selection pool in accordance with subsection (c).

(B) INACTION DEEMED REJECTION.—If the Select Committee on Redistricting fails to approve or reject the pool within the deadline set forth in subparagraph (A), the Select Committee shall be deemed to have rejected the pool for purposes of such subparagraph.

(c) DEVELOPMENT OF REPLACEMENT SELECTION POOL.—

(1) IN GENERAL.—If the Select Committee on Redistricting rejects the selection pool submitted by the nonpartisan agency under subsection (b), not later than 14 days after the rejection, the nonpartisan agency shall develop and submit to the Select Committee a replacement selection pool, under the same terms and conditions that applied to the development and submission of the selection pool under paragraphs (1) through (5) of subsection (b). The replacement pool submitted under this para-

graph may include individuals who were included in the rejected selection pool submitted under subsection (b), so long as at least one of the individuals in the replacement pool was not included in such rejected pool.

(2) ACTION BY SELECT COMMITTEE.—

(A) IN GENERAL.—Not later than 14 days after receiving the replacement selection pool from the nonpartisan agency under paragraph (1), the Select Committee on Redistricting shall—

(i) approve the pool as submitted by the nonpartisan agency, in which case the pool shall be considered the approved selection pool for purposes of section 2411(a)(1); or

(ii) reject the pool, in which case the nonpartisan agency shall develop and submit a second replacement selection pool in accordance with subsection (d).

(B) INACTION DEEMED REJECTION.—If the Select Committee on Redistricting fails to approve or reject the pool within the deadline set forth in subparagraph (A), the Select Com-

mittee shall be deemed to have rejected the pool for purposes of such subparagraph.

(d) DEVELOPMENT OF SECOND REPLACEMENT SELECTION POOL.—

(1) IN GENERAL.—If the Select Committee on Redistricting rejects the replacement selection pool submitted by the nonpartisan agency under subsection (c), not later than 14 days after the rejection, the nonpartisan agency shall develop and submit to the Select Committee a second replacement selection pool, under the same terms and conditions that applied to the development and submission of the selection pool under paragraphs (1) through (5) of subsection (b). The second replacement selection pool submitted under this paragraph may include individuals who were included in the rejected selection pool submitted under subsection (b) or the rejected replacement selection pool submitted under subsection (c), so long as at least one of the individuals in the replacement pool was not included in either such rejected pool.

(2) ACTION BY SELECT COMMITTEE.—

(A) IN GENERAL.—Not later than 14 days after receiving the second replacement selection pool from the nonpartisan agency under para-

graph (1), the Select Committee on Redistricting shall—

(i) approve the pool as submitted by the nonpartisan agency, in which case the pool shall be considered the approved selection pool for purposes of section 2411(a)(1); or

(ii) reject the pool, in which case—

(I) the nonpartisan agency shall not develop or submit any other selection pool for purposes of this subtitle; and

(II) the United States District Court for the District of Columbia shall develop and enact the redistricting plan for the State, in accordance with section 2421.

(B) INACTION DEEMED REJECTION.—If the Select Committee on Redistricting fails to approve or reject the pool within the deadline set forth in subparagraph (A), the Select Committee shall be deemed to have rejected the pool for purposes of such subparagraph.

SEC. 2413. CRITERIA FOR REDISTRICTING PLAN BY INDEPENDENT COMMISSION; PUBLIC NOTICE AND INPUT.

(a) DEVELOPMENT OF REDISTRICTING PLAN.—

(1) CRITERIA.—In developing a redistricting plan of a State, the independent redistricting commission of a State shall establish single-member congressional districts using the following criteria as set forth in the following order of priority:

(A) Districts shall comply with the United States Constitution, including the requirement that they equalize total population.

(B) Districts shall comply with the Voting Rights Act of 1965 (52 U.S.C. 10301 et seq.) and all applicable Federal laws.

(C) Districts shall provide racial, ethnic, and language minorities with an equal opportunity to participate in the political process and to elect candidates of choice and shall not dilute or diminish their ability to elect candidates of choice whether alone or in coalition with others.

(D) Districts shall minimize the division of communities of interest, neighborhoods, and political subdivisions to the extent practicable. A community of interest is defined as an area with recognized similarities of interests, includ-

ing but not limited to ethnic, economic, social, cultural, geographic or historic identities. The term communities of interest may, in circumstances, include political subdivisions such as counties, municipalities, or school districts, but shall not include common relationships with political parties, officeholders, or political candidates.

(2) NO FAVORING OR DISFAVORING OF POLITICAL PARTIES.—The redistricting plan developed by the independent redistricting commission shall not, when considered on a Statewide basis, unduly favor or disfavor any political party.

(3) FACTORS PROHIBITED FROM CONSIDERATION.—In developing the redistricting plan for the State, the independent redistricting commission may not take into consideration any of the following factors, except to the extent necessary to comply with the Voting Rights Act of 1965:

(A) The political party affiliation or voting history of the population of a district.

(B) The residence of any Member of the House of Representatives or candidate.

(b) PUBLIC NOTICE AND INPUT.—

(1) USE OF OPEN AND TRANSPARENT PROCESS.—The independent redistricting commission of a State shall hold each of its meetings in public, shall solicit and take into consideration comments from the public throughout the process of developing the redistricting plan for the State, and shall carry out its duties in an open and transparent manner which provides for the widest public dissemination reasonably possible of its proposed and final redistricting plans.

(2) WEBSITE.—The commission shall maintain a public internet site which is not affiliated with or maintained by the office of any elected official and which includes the following features:

(A) General information on the commission and its members, including contact information.

(B) An updated schedule of commission hearings and activities, including deadlines for the submission of comments.

(C) All draft redistricting plans developed by the commission under subsection (c) and the final redistricting plan developed under subsection (d).

(D) Live streaming of commission hearings and an archive of previous meetings and other commission records.

(E) A method by which members of the public may submit comments directly to the commission.

(F) Access to the demographic data used by the commission to develop the proposed redistricting plans, together with any software used to draw maps of proposed districts.

(3) PUBLIC COMMENT PERIOD.—The commission shall solicit, accept, and consider comments from the public with respect to its duties, activities, and procedures at any time during the period—

(A) which begins on January 1 of the year ending in the numeral one; and

(B) which ends 7 days before the date of the meeting at which the commission shall vote on approving the final redistricting plan for enactment into law under subsection (d)(2).

(4) MEETINGS AND HEARINGS IN VARIOUS GEOGRAPHIC LOCATIONS.—To the greatest extent practicable, the commission shall hold its meetings and hearings in various geographic regions and locations throughout the State.

(c) DEVELOPMENT AND PUBLICATION OF PRELIMINARY REDISTRICTING PLAN.—

(1) IN GENERAL.—Prior to developing and publishing a final redistricting plan under subsection (d), the independent redistricting commission of a State shall develop and publish a preliminary redistricting plan.

(2) MINIMUM PUBLIC HEARINGS PRIOR TO DEVELOPMENT.—

(A) 3 HEARINGS REQUIRED.—Prior to developing a preliminary redistricting plan under this subsection, the commission shall hold not fewer than 3 public hearings at which members of the public may provide input and comments regarding the potential contents of redistricting plans for the State and the process by which the commission will develop the preliminary plan under this subsection.

(B) MINIMUM PERIOD FOR NOTICE PRIOR TO HEARINGS.—The commission shall notify the public through the website maintained under subsection (b)(2), as well as through publication of notice in newspapers of general circulation throughout the State, of the date, time, and location of each of the hearings held under

this paragraph not fewer than 14 days prior to the date of the hearing.

(3) PUBLICATION OF PRELIMINARY PLAN.—

(A) IN GENERAL.—The commission shall post the preliminary redistricting plan developed under this subsection, together with a report that includes the commission's responses to any public comments received under subsection (b)(3), on the website maintained under subsection (b)(2), and shall provide for the publication of each such plan in newspapers of general circulation throughout the State.

(B) MINIMUM PERIOD FOR NOTICE PRIOR TO PUBLICATION.—Not fewer than 14 days prior to the date on which the commission posts and publishes the preliminary plan under this paragraph, the commission shall notify the public through the website maintained under subsection (b)(2), as well as through publication of notice in newspapers of general circulation throughout the State, of the pending publication of the plan.

(4) MINIMUM PERIOD FOR PUBLIC COMMENT AFTER PUBLICATION OF PLAN.—The commission shall accept and consider comments from the public

with respect to the preliminary redistricting plan published under paragraph (3) for not fewer than 30 days after the date on which the plan is published.

(5) POST-PUBLICATION HEARINGS.—

(A) 3 HEARINGS REQUIRED.—After posting and publishing the preliminary redistricting plan under paragraph (3), the commission shall hold not fewer than 3 public hearings at which members of the public may provide input and comments regarding the preliminary plan.

(B) MINIMUM PERIOD FOR NOTICE PRIOR TO HEARINGS.—The commission shall notify the public through the website maintained under subsection (b)(2), as well as through publication of notice in newspapers of general circulation throughout the State, of the date, time, and location of each of the hearings held under this paragraph not fewer than 14 days prior to the date of the hearing.

(6) PERMITTING MULTIPLE PRELIMINARY PLANS.—At the option of the commission, after developing and publishing the preliminary redistricting plan under this subsection, the commission may develop and publish subsequent preliminary redistricting plans, so long as the process for the develop-

ment and publication of each such subsequent plan meets the requirements set forth in this subsection for the development and publication of the first preliminary redistricting plan.

(d) PROCESS FOR ENACTMENT OF FINAL REDISTRICTING PLAN.—

(1) IN GENERAL.—After taking into consideration comments from the public on any preliminary redistricting plan developed and published under subsection (c), the independent redistricting commission of a State shall develop and publish a final redistricting plan for the State.

(2) MEETING; FINAL VOTE.—Not later than August 15 of each year ending in the numeral one, the commission shall hold a public hearing at which the members of the commission shall vote on approving the final plan for enactment into law.

(3) PUBLICATION OF PLAN AND ACCOMPANYING MATERIALS.—Not fewer than 14 days before the date of the meeting under paragraph (2), the commission shall provide the following information to the public through the website maintained under subsection (b)(2), as well as through newspapers of general circulation throughout the State:

(A) The final redistricting plan, including all relevant maps.

(B) A report by the commission to accompany the plan which provides the background for the plan and the commission's reasons for selecting the plan as the final redistricting plan, including responses to the public comments received on any preliminary redistricting plan developed and published under subsection (c).

(C) Any dissenting or additional views with respect to the plan of individual members of the commission.

(4) ENACTMENT.—The final redistricting plan developed and published under this subsection shall be deemed to be enacted into law if—

(A) the plan is approved by a majority of the whole membership of the commission; and

(B) at least one member of the commission appointed from each of the categories of the approved selection pool described in section 2412(b)(1) approves the plan.

(e) DEADLINE.—The independent redistricting commission of a State shall approve a final redistricting plan for the State not later than August 15 of each year ending in the numeral one.

SEC. 2414. ESTABLISHMENT OF RELATED ENTITIES.

(a) ESTABLISHMENT OR DESIGNATION OF NONPARTISAN AGENCY OF STATE LEGISLATURE.—

(1) IN GENERAL.—Each State shall establish a nonpartisan agency in the legislative branch of the State government to appoint the members of the independent redistricting commission for the State in accordance with section 2411.

(2) NONPARTISANSHIP DESCRIBED.—For purposes of this subsection, an agency shall be considered to be nonpartisan if under law the agency—

(A) is required to provide services on a nonpartisan basis;

(B) is required to maintain impartiality; and

(C) is prohibited from advocating for the adoption or rejection of any legislative proposal.

(3) DESIGNATION OF EXISTING AGENCY.—At its option, a State may designate an existing agency in the legislative branch of its government to appoint the members of the independent redistricting commission plan for the State under this subtitle, so long as the agency meets the requirements for nonpartisanship under this subsection.

(4) TERMINATION OF AGENCY SPECIFICALLY ESTABLISHED FOR REDISTRICTING.—If a State does

not designate an existing agency under paragraph (3) but instead establishes a new agency to serve as the nonpartisan agency under this section, the new agency shall terminate upon the enactment into law of the redistricting plan for the State.

(5) DEADLINE.—The State shall meet the requirements of this subsection not later than each August 15 of a year ending in the numeral nine.

(b) ESTABLISHMENT OF SELECT COMMITTEE ON REDISTRICTING.—

(1) IN GENERAL.—Each State shall appoint a Select Committee on Redistricting to approve or disapprove a selection pool developed by the independent redistricting commission for the State under section 2412.

(2) APPOINTMENT.—The Select Committee on Redistricting for a State under this subsection shall consist of the following members:

(A) 1 member of the upper house of the State legislature, who shall be appointed by the leader of the party with the greatest number of seats in the upper house.

(B) 1 member of the upper house of the State legislature, who shall be appointed by the

leader of the party with the second greatest number of seats in the upper house.

(C) 1 member of the lower house of the State legislature, who shall be appointed by the leader of the party with the greatest number of seats in the lower house.

(D) 1 member of the lower house of the State legislature, who shall be appointed by the leader of the party with the second greatest number of seats in the lower house.

(3) SPECIAL RULE FOR STATES WITH UNICAMERAL LEGISLATURE.—In the case of a State with a unicameral legislature, the Select Committee on Redistricting for the State under this subsection shall consist of the following members:

(A) 2 members of the State legislature appointed by the leader of the party with the greatest number of seats in the legislature.

(B) 2 members of the State legislature appointed by the leader of the party with the second greatest number of seats in legislature.

(4) DEADLINE.—The State shall meet the requirements of this subsection not later than each January 15 of a year ending in the numeral zero.

PART 3—ROLE OF COURTS IN DEVELOPMENT OF REDISTRICTING PLANS

SEC. 2421. ENACTMENT OF PLAN DEVELOPED BY 3-JUDGE COURT.

(a) DEVELOPMENT OF PLAN.—If any of the triggering events described in subsection (c) occur with respect to a State—

(1) not later than December 15 of the year in which the triggering event occurs, the United States District Court for the District of Columbia, acting through a 3-judge court convened pursuant to section 2284 of title 28, United States Code, shall develop and publish the congressional redistricting plan for the State; and

(2) the plan developed and published by the Court under this subsection shall be deemed to be enacted on the date on which the Court publishes the plan.

(b) PROCEDURES FOR DEVELOPMENT OF PLAN.—

(1) CRITERIA.—It is the sense of Congress that, in developing a redistricting plan for a State under this section, the Court should adhere to the same terms and conditions that applied (or that would have applied, as the case may be) to the development of a plan by the independent redistricting commission of the State under section 2413(a).

(2) ACCESS TO INFORMATION AND RECORDS OF COMMISSION.—The Court shall have access to any information, data, software, or other records and material that was used (or that would have been used, as the case may be) by the independent redistricting commission of the State in carrying out its duties under this subtitle.

(c) TRIGGERING EVENTS DESCRIBED.—The ''triggering events'' described in this subsection are as follows:

(1) The failure of the State to establish or designate a nonpartisan agency of the State legislature under section 2414(a) prior to the expiration of the deadline set forth in section 2414(a)(5).

(2) The failure of the State to appoint a Select Committee on Redistricting under section 2414(b) prior to the expiration of the deadline set forth in section 2414(b)(4).

(3) The failure of the Select Committee on Redistricting to approve any selection pool under section 2412 prior to the expiration of the deadline set forth for the approval of the second replacement selection pool in section 2412(d)(2).

(4) The failure of the independent redistricting commission of the State to approve a final redis-

tricting plan for the State prior to the expiration of the deadline set forth in section 2413(e).

SEC. 2422. SPECIAL RULE FOR REDISTRICTING CONDUCTED UNDER ORDER OF FEDERAL COURT.

If a Federal court requires a State to conduct redistricting subsequent to an apportionment of Representatives in the State in order to comply with the Constitution or to enforce the Voting Rights Act of 1965, section 2413 shall apply with respect to the redistricting, except that the court may revise any of the deadlines set forth in such section if the court determines that a revision is appropriate in order to provide for a timely enactment of a new redistricting plan for the State.

PART 4—ADMINISTRATIVE AND MISCELLANEOUS PROVISIONS

SEC. 2431. PAYMENTS TO STATES FOR CARRYING OUT REDISTRICTING.

(a) AUTHORIZATION OF PAYMENTS.—Subject to subsection (d), not later than 30 days after a State receives a State apportionment notice, the Election Assistance Commission shall make a payment to the State in an amount equal to the product of—

(1) the number of Representatives to which the State is entitled, as provided under the notice; and

(2) $150,000.

(b) USE OF FUNDS.—A State shall use the payment made under this section to establish and operate the State's independent redistricting commission, to implement the State redistricting plan, and to otherwise carry out Congressional redistricting in the State.

(c) NO PAYMENT TO STATES WITH SINGLE MEMBER.—The Election Assistance Commission shall not make a payment under this section to any State which is not entitled to more than one Representative under its State apportionment notice.

(d) REQUIRING SUBMISSION OF SELECTION POOL AS CONDITION OF PAYMENT.—The Election Assistance Commission may not make a payment to a State under this section until the State certifies to the Commission that the nonpartisan agency established or designated by a State under section 2414(a) has, in accordance with section 2412(b)(1), submitted a selection pool to the Select Committee on Redistricting for the State established under section 2414(b).

(e) AUTHORIZATION OF APPROPRIATIONS.—There are authorized to be appropriated such sums as may be necessary for payments under this section.

SEC. 2432. CIVIL ENFORCEMENT.

(a) CIVIL ENFORCEMENT.—

(1) ACTIONS BY ATTORNEY GENERAL.—The Attorney General may bring a civil action in an appropriate district court for such relief as may be appropriate to carry out this subtitle.

(2) AVAILABILITY OF PRIVATE RIGHT OF ACTION.—Any citizen of a State who is aggrieved by the failure of the State redistricting plan which is enacted into law under section 2413 to meet the requirements for such a plan under this subtitle may bring a civil action in an appropriate district court for such relief as may be appropriate to remedy the failure, so long as the individual brings the action during the 45-day period which begins on the date on which the plan is enacted into law.

(b) EXPEDITED CONSIDERATION.—In any action brought forth under this section, the following rules shall apply:

(1) The action shall be filed in the United States District Court for the District of Columbia and shall be heard by a 3-judge court convened pursuant to section 2284 of title 28, United States Code.

(2) The 3-judge court shall consolidate actions brought for relief under subsection (b)(1) with respect to the same State redistricting plan.

(3) A copy of the complaint shall be delivered promptly to the Clerk of the House of Representatives and the Secretary of the Senate.

(4) A final decision in the action shall be reviewable only by appeal directly to the Supreme Court of the United States. Such appeal shall be taken by the filing of a notice of appeal within 10 days, and the filing of a jurisdictional statement within 30 days, of the entry of the final decision.

(5) It shall be the duty of the district court and the Supreme Court of the United States to advance on the docket and to expedite to the greatest possible extent the disposition of the action and appeal.

(c) ATTORNEY'S FEES.—In a civil action under this section, the court may allow the prevailing party (other than the United States) reasonable attorney fees, including litigation expenses, and costs.

(d) RELATION TO OTHER LAWS.—

(1) RIGHTS AND REMEDIES ADDITIONAL TO OTHER RIGHTS AND REMEDIES.—The rights and remedies established by this section are in addition to all other rights and remedies provided by law, and neither the rights and remedies established by this section nor any other provision of this subtitle shall supersede, restrict, or limit the application of the

Voting Rights Act of 1965 (52 U.S.C. 10301 et seq.).

(2) VOTING RIGHTS ACT OF 1965.—Nothing in this subtitle authorizes or requires conduct that is prohibited by the Voting Rights Act of 1965 (52 U.S.C. 10301 et seq.).

SEC. 2433. STATE APPORTIONMENT NOTICE DEFINED.

In this subtitle, the "State apportionment notice" means, with respect to a State, the notice sent to the State from the Clerk of the House of Representatives under section 22(b) of the Act entitled "An Act to provide for the fifteenth and subsequent decennial censuses and to provide for an apportionment of Representatives in Congress", approved June 18, 1929 (2 U.S.C. 2a), of the number of Representatives to which the State is entitled.

SEC. 2434. NO EFFECT ON ELECTIONS FOR STATE AND LOCAL OFFICE.

Nothing in this subtitle or in any amendment made by this subtitle may be construed to affect the manner in which a State carries out elections for State or local office, including the process by which a State establishes the districts used in such elections.

SEC. 2435. EFFECTIVE DATE.

This subtitle and the amendments made by this subtitle shall apply with respect to redistricting carried out

pursuant to the decennial census conducted during 2020 or any succeeding decennial census.

Subtitle F—Saving Voters From Voter Purging

SEC. 2501. SHORT TITLE.

This subtitle may be cited as the "Stop Automatically Voiding Eligible Voters Off Their Enlisted Rolls in States Act" or the "Save Voters Act".

SEC. 2502. CONDITIONS FOR REMOVAL OF VOTERS FROM LIST OF REGISTERED VOTERS.

(a) CONDITIONS DESCRIBED.—The National Voter Registration Act of 1993 (52 U.S.C. 20501 et seq.) is amended by inserting after section 8 the following new section:

"SEC. 8A. CONDITIONS FOR REMOVAL OF VOTERS FROM OFFICIAL LIST OF REGISTERED VOTERS.

"(a) VERIFICATION ON BASIS OF OBJECTIVE AND RELIABLE EVIDENCE OF INELIGIBILITY.—Notwithstanding any other provision of this Act, a State may not remove any registrant from the official list of voters eligible to vote in elections for Federal office in the State unless the State verifies, on the basis of objective and reliable evidence, that the registrant is ineligible to vote in such elections on any of the grounds described in paragraph (3) or paragraph (4) of section 8(a).

"(b) FACTORS NOT CONSIDERED AS OBJECTIVE AND RELIABLE EVIDENCE OF INELIGIBILITY.—For purposes of subsection (a), the following factors, or any combination thereof, shall not be treated as objective and reliable evidence of a registrant's ineligibility to vote:

"(1) The failure of the registrant to vote in any election.

"(2) The failure of the registrant to respond to any notice sent under section 8(d).

"(3) The failure of the registrant to take any other action with respect to voting in any election or with respect to the registrant's status as a registrant.".

(b) CONFORMING AMENDMENTS.—

(1) NATIONAL VOTER REGISTRATION ACT OF 1993.—Section 8(a) of such Act (52 U.S.C. 20507(a)) is amended—

(A) in paragraph (3), by striking "provide" and inserting "subject to section 8A, provide"; and

(B) in paragraph (4), by striking "conduct" and inserting "subject to section 8A, conduct".

(2) HELP AMERICA VOTE ACT OF 2002.—Section 303(a)(4)(A) of the Help America Vote Act of 2002

(52 U.S.C. 21083(a)(4)(A)) is amended by striking ", registrants" and inserting ", and subject to section 8A of such Act, registrants".

(c) EFFECTIVE DATE.—The amendments made by this section shall take effect on the date of the enactment of this Act.

Subtitle G—Severability

SEC. 2601. SEVERABILITY.

If any provision of this title or amendment made by this title, or the application of a provision or amendment to any person or circumstance, is held to be unconstitutional, the remainder of this title and amendments made by this title, and the application of the provisions and amendment to any person or circumstance, shall not be affected by the holding.

TITLE III—ELECTION SECURITY

Sec. 3000. Short title; sense of Congress.

Subtitle A—Financial Support for Election Infrastructure

PART 1—VOTING SYSTEM SECURITY IMPROVEMENT GRANTS

Sec. 3001. Grants for obtaining compliant paper ballot voting systems and carrying out voting system security improvements.
Sec. 3002. Coordination of voting system security activities with use of requirements payments and election administration requirements under Help America Vote Act of 2002.
Sec. 3003. Incorporation of definitions.

PART 2—GRANTS FOR RISK-LIMITING AUDITS OF RESULTS OF ELECTIONS

Sec. 3011. Grants to States for conducting risk-limiting audits of results of elections.
Sec. 3012. GAO analysis of effects of audits.

PART 3—ELECTION INFRASTRUCTURE INNOVATION GRANT PROGRAM

Sec. 3021. Election infrastructure innovation grant program.

Subtitle B—Security Measures

Sec. 3101. Election infrastructure designation.
Sec. 3102. Timely threat information.
Sec. 3103. Security clearance assistance for election officials.
Sec. 3104. Security risk and vulnerability assessments.
Sec. 3105. Annual reports.

Subtitle C—Enhancing Protections for United States Democratic Institutions

Sec. 3201. National strategy to protect United States democratic institutions.
Sec. 3202. National Commission to Protect United States Democratic Institutions.

Subtitle D—Promoting Cybersecurity Through Improvements in Election Administration

Sec. 3301. Testing of existing voting systems to ensure compliance with election cybersecurity guidelines and other guidelines.
Sec. 3302. Treatment of electronic poll books as part of voting systems.
Sec. 3303. Pre-election reports on voting system usage.
Sec. 3304. Streamlining collection of election information.

Subtitle E—Preventing Election Hacking

Sec. 3401. Short title.
Sec. 3402. Election Security Bug Bounty Program.
Sec. 3403. Definitions.

Subtitle F—Miscellaneous Provisions

Sec. 3501. Definitions.
Sec. 3502. Initial report on adequacy of resources available for implementation.

Subtitle G—Severability

Sec. 3601. Severability.

SEC. 3000. SHORT TITLE; SENSE OF CONGRESS.

(a) SHORT TITLE.—This title may be cited as the "Election Security Act".

(b) SENSE OF CONGRESS ON NEED TO IMPROVE ELECTION INFRASTRUCTURE SECURITY.—It is the sense of Congress that, in light of the lessons learned from Russian interference in the 2016 Presidential election, the Federal Government should intensify its efforts to improve the security of election infrastructure in the United States,

including through the use of individual, durable, paper ballots marked by the voter by hand.

Subtitle A—Financial Support for Election Infrastructure

PART 1—VOTING SYSTEM SECURITY IMPROVEMENT GRANTS

SEC. 3001. GRANTS FOR OBTAINING COMPLIANT PAPER BALLOT VOTING SYSTEMS AND CARRYING OUT VOTING SYSTEM SECURITY IMPROVEMENTS.

(a) AVAILABILITY OF GRANTS.—Subtitle D of title II of the Help America Vote Act of 2002 (52 U.S.C. 21001 et seq.), as amended by section 1906(a), is amended by adding at the end the following new part:

"PART 8—GRANTS FOR OBTAINING COMPLIANT PAPER BALLOT VOTING SYSTEMS AND CARRYING OUT VOTING SYSTEM SECURITY IMPROVEMENTS

"SEC. 298. GRANTS FOR OBTAINING COMPLIANT PAPER BALLOT VOTING SYSTEMS AND CARRYING OUT VOTING SYSTEM SECURITY IMPROVEMENTS.

"(a) AVAILABILITY AND USE OF GRANT.—The Commission shall make a grant to each eligible State—

"(1) to replace a voting system—

"(A) which does not meet the requirements which are first imposed on the State pursuant to the amendments made by the Voter Confidence and Increased Accessibility Act of 2019 with a voting system which does meet such requirements, for use in the regularly scheduled general elections for Federal office held in November 2020, or

"(B) which does meet such requirements but which is not in compliance with the most recent voluntary voting system guidelines issued by the Commission prior to the regularly scheduled general election for Federal office held in November 2020 with another system which does meet such requirements and is in compliance with such guidelines; and

"(2) to carry out voting system security improvements described in section 298A with respect to the regularly scheduled general elections for Federal office held in November 2020 and each succeeding election for Federal office.

"(b) AMOUNT OF GRANT.—The amount of a grant made to a State under this section shall be such amount as the Commission determines to be appropriate, except that such amount may not be less than the product of

$1 and the average of the number of individuals who cast votes in any of the two most recent regularly scheduled general elections for Federal office held in the State.

"(c) PRO RATA REDUCTIONS.—If the amount of funds appropriated for grants under this part is insufficient to ensure that each State receives the amount of the grant calculated under subsection (b), the Commission shall make such pro rata reductions in such amounts as may be necessary to ensure that the entire amount appropriated under this part is distributed to the States.

"SEC. 298A. VOTING SYSTEM SECURITY IMPROVEMENTS DESCRIBED.

"(a) PERMITTED USES.—A voting system security improvement described in this section is any of the following:

"(1) The acquisition of goods and services from qualified election infrastructure vendors by purchase, lease, or such other arrangements as may be appropriate.

"(2) Cyber and risk mitigation training.

"(3) A security risk and vulnerability assessment of the State's election infrastructure which is carried out by a provider of cybersecurity services under a contract entered into between the chief State election official and the provider.

"(4) The maintenance of election infrastructure, including addressing risks and vulnerabilities which are identified under either of the security risk and vulnerability assessments described in paragraph (3), except that none of the funds provided under this part may be used to renovate or replace a building or facility which is used primarily for purposes other than the administration of elections for public office.

"(5) Providing increased technical support for any information technology infrastructure that the chief State election official deems to be part of the State's election infrastructure or designates as critical to the operation of the State's election infrastructure.

"(6) Enhancing the cybersecurity and operations of the information technology infrastructure described in paragraph (4).

"(7) Enhancing the cybersecurity of voter registration systems.

"(b) QUALIFIED ELECTION INFRASTRUCTURE VENDORS DESCRIBED.—

"(1) IN GENERAL.—For purposes of this part, a 'qualified election infrastructure vendor' is any person who provides, supports, or maintains, or who

seeks to provide, support, or maintain, election infrastructure on behalf of a State, unit of local government, or election agency (as defined in section 3501 of the Election Security Act) who meets the criteria described in paragraph (2).

"(2) CRITERIA.—The criteria described in this paragraph are such criteria as the Chairman, in coordination with the Secretary of Homeland Security, shall establish and publish, and shall include each of the following requirements:

"(A) The vendor must be owned and controlled by a citizen or permanent resident of the United States.

"(B) The vendor must disclose to the Chairman and the Secretary, and to the chief State election official of any State to which the vendor provides any goods and services with funds provided under this part, of any sourcing outside the United States for parts of the election infrastructure.

"(C) The vendor agrees to ensure that the election infrastructure will be developed and maintained in a manner that is consistent with the cybersecurity best practices issued by the Technical Guidelines Development Committee.

"(D) The vendor agrees to maintain its information technology infrastructure in a manner that is consistent with the cybersecurity best practices issued by the Technical Guidelines Development Committee.

"(E) The vendor agrees to meet the requirements of paragraph (3) with respect to any known or suspected cybersecurity incidents involving any of the goods and services provided by the vendor pursuant to a grant under this part.

"(F) The vendor agrees to permit independent security testing by the Commission (in accordance with section 231(a)) and by the Secretary of the goods and services provided by the vendor pursuant to a grant under this part.

"(3) CYBERSECURITY INCIDENT REPORTING REQUIREMENTS.—

"(A) IN GENERAL.—A vendor meets the requirements of this paragraph if, upon becoming aware of the possibility that an election cybersecurity incident has occurred involving any of the goods and services provided by the vendor pursuant to a grant under this part—

"(i) the vendor promptly assesses whether or not such an incident occurred, and submits a notification meeting the requirements of subparagraph (B) to the Secretary and the Chairman of the assessment as soon as practicable (but in no case later than 3 days after the vendor first becomes aware of the possibility that the incident occurred);

"(ii) if the incident involves goods or services provided to an election agency, the vendor submits a notification meeting the requirements of subparagraph (B) to the agency as soon as practicable (but in no case later than 3 days after the vendor first becomes aware of the possibility that the incident occurred), and cooperates with the agency in providing any other necessary notifications relating to the incident; and

"(iii) the vendor provides all necessary updates to any notification submitted under clause (i) or clause (ii).

"(B) CONTENTS OF NOTIFICATIONS.—Each notification submitted under clause (i) or

clause (ii) of subparagraph (A) shall contain the following information with respect to any election cybersecurity incident covered by the notification:

"(i) The date, time, and time zone when the election cybersecurity incident began, if known.

"(ii) The date, time, and time zone when the election cybersecurity incident was detected.

"(iii) The date, time, and duration of the election cybersecurity incident.

"(iv) The circumstances of the election cybersecurity incident, including the specific election infrastructure systems believed to have been accessed and information acquired, if any.

"(v) Any planned and implemented technical measures to respond to and recover from the incident.

"(vi) In the case of any notification which is an update to a prior notification, any additional material information relating to the incident, including technical data, as it becomes available.

"SEC. 298B. ELIGIBILITY OF STATES.

"A State is eligible to receive a grant under this part if the State submits to the Commission, at such time and in such form as the Commission may require, an application containing—

"(1) a description of how the State will use the grant to carry out the activities authorized under this part;

"(2) a certification and assurance that, not later than 5 years after receiving the grant, the State will carry out risk-limiting audits and will carry out voting system security improvements, as described in section 298A; and

"(3) such other information and assurances as the Commission may require.

"SEC. 298C. REPORTS TO CONGRESS.

"Not later than 90 days after the end of each fiscal year, the Commission shall submit a report to the appropriate congressional committees, including the Committees on Homeland Security, House Administration, and the Judiciary of the House of Representatives and the Committees on Homeland Security and Governmental Affairs, the Judiciary, and Rules and Administration of the Senate, on the activities carried out with the funds provided under this part.

"SEC. 298D. AUTHORIZATION OF APPROPRIATIONS.

"(a) AUTHORIZATION.—There are authorized to be appropriated for grants under this part—

"(1) $1,000,000,000 for fiscal year 2019; and

"(2) $175,000,000 for each of the fiscal years 2020, 2022, 2024, and 2026.

"(b) CONTINUING AVAILABILITY OF AMOUNTS.—Any amounts appropriated pursuant to the authorization of this section shall remain available until expended.".

(b) CLERICAL AMENDMENT.—The table of contents of such Act, as amended by section 1906(b), is amended by adding at the end of the items relating to subtitle D of title II the following:

"PART 8—GRANTS FOR OBTAINING COMPLIANT PAPER BALLOT VOTING SYSTEMS AND CARRYING OUT VOTING SYSTEM SECURITY IMPROVEMENTS

"Sec. 298. Grants for obtaining compliant paper ballot voting systems and carrying out voting system security improvements.
"Sec. 298A. Voting system security improvements described.
"Sec. 298B. Eligibility of States.
"Sec. 298C. Reports to Congress.
"Sec. 298D. Authorization of appropriations.

SEC. 3002. COORDINATION OF VOTING SYSTEM SECURITY ACTIVITIES WITH USE OF REQUIREMENTS PAYMENTS AND ELECTION ADMINISTRATION REQUIREMENTS UNDER HELP AMERICA VOTE ACT OF 2002.

(a) DUTIES OF ELECTION ASSISTANCE COMMISSION.—Section 202 of the Help America Vote Act of 2002 (52 U.S.C. 20922) is amended in the matter preceding

paragraph (1) by striking "by" and inserting "and the security of election infrastructure by".

(b) MEMBERSHIP OF SECRETARY OF HOMELAND SECURITY ON BOARD OF ADVISORS OF ELECTION ASSISTANCE COMMISSION.—Section 214(a) of such Act (52 U.S.C. 20944(a)) is amended—

(1) by striking "37 members" and inserting "38 members"; and

(2) by adding at the end the following new paragraph:

"(17) The Secretary of Homeland Security or the Secretary's designee.".

(c) REPRESENTATIVE OF DEPARTMENT OF HOMELAND SECURITY ON TECHNICAL GUIDELINES DEVELOPMENT COMMITTEE.—Section 221(c)(1) of such Act (52 U.S.C. 20961(c)(1)) is amended—

(1) by redesignating subparagraph (E) as subparagraph (F); and

(2) by inserting after subparagraph (D) the following new subparagraph:

"(E) A representative of the Department of Homeland Security.".

(d) GOALS OF PERIODIC STUDIES OF ELECTION ADMINISTRATION ISSUES; CONSULTATION WITH SECRETARY

OF HOMELAND SECURITY.—Section 241(a) of such Act (52 U.S.C. 20981(a)) is amended—

(1) in the matter preceding paragraph (1), by striking "the Commission shall" and inserting "the Commission, in consultation with the Secretary of Homeland Security (as appropriate), shall";

(2) by striking "and" at the end of paragraph (3);

(3) by redesignating paragraph (4) as paragraph (5); and

(4) by inserting after paragraph (3) the following new paragraph:

"(4) will be secure against attempts to undermine the integrity of election systems by cyber or other means; and".

(e) REQUIREMENTS PAYMENTS.—

(1) USE OF PAYMENTS FOR VOTING SYSTEM SECURITY IMPROVEMENTS.—Section 251(b) of such Act (52 U.S.C. 21001(b)), as amended by section 1905(b)(1), is amended by adding at the end the following new paragraph:

"(5) PERMITTING USE OF PAYMENTS FOR VOTING SYSTEM SECURITY IMPROVEMENTS.—A State may use a requirements payment to carry out any of the following activities:

"(A) Cyber and risk mitigation training.

"(B) Providing increased technical support for any information technology infrastructure that the chief State election official deems to be part of the State's election infrastructure or designates as critical to the operation of the State's election infrastructure.

"(C) Enhancing the cybersecurity and operations of the information technology infrastructure described in subparagraph (B).

"(D) Enhancing the security of voter registration databases.".

(2) INCORPORATION OF ELECTION INFRASTRUCTURE PROTECTION IN STATE PLANS FOR USE OF PAYMENTS.—Section 254(a)(1) of such Act (52 U.S.C. 21004(a)(1)) is amended by striking the period at the end and inserting ", including the protection of election infrastructure.".

(3) COMPOSITION OF COMMITTEE RESPONSIBLE FOR DEVELOPING STATE PLAN FOR USE OF PAYMENTS.—Section 255 of such Act (52 U.S.C. 21005) is amended—

(A) by redesignating subsection (b) as subsection (c); and

(B) by inserting after subsection (a) the following new subsection:

"(b) GEOGRAPHIC REPRESENTATION.—The members of the committee shall be a representative group of individuals from the State's counties, cities, towns, and Indian tribes, and shall represent the needs of rural as well as urban areas of the State, as the case may be.".

(f) ENSURING PROTECTION OF COMPUTERIZED STATEWIDE VOTER REGISTRATION LIST.—Section 303(a)(3) of such Act (52 U.S.C. 21083(a)(3)) is amended by striking the period at the end and inserting ", as well as other measures to prevent and deter cybersecurity incidents, as identified by the Commission, the Secretary of Homeland Security, and the Technical Guidelines Development Committee.".

SEC. 3003. INCORPORATION OF DEFINITIONS.

(a) IN GENERAL.—Section 901 of the Help America Vote Act of 2001 (52 U.S.C. 21141) is amended to read as follows:

"SEC. 901. DEFINITIONS.

"In this Act, the following definitions apply:

"(1) The term 'cybersecurity incident' has the meaning given the term 'incident' in section 227 of the Homeland Security Act of 2002 (6 U.S.C. 148).

"(2) The term 'election infrastructure' has the meaning given such term in section 3501 of the Election Security Act.

"(3) The term 'State' means each of the several States, the District of Columbia, the Commonwealth of Puerto Rico, Guam, American Samoa, the United States Virgin Islands, and the Commonwealth of the Northern Mariana Islands.".

(b) CLERICAL AMENDMENT.—The table of contents of such Act is amended by amending the item relating to section 901 to read as follows:

"Sec. 901. Definitions.".

PART 2—GRANTS FOR RISK-LIMITING AUDITS OF RESULTS OF ELECTIONS

SEC. 3011. GRANTS TO STATES FOR CONDUCTING RISK-LIMITING AUDITS OF RESULTS OF ELECTIONS.

(a) AVAILABILITY OF GRANTS.—Subtitle D of title II of the Help America Vote Act of 2002 (52 U.S.C. 21001 et seq.), as amended by sections 1906(a) and 3001(a), is amended by adding at the end the following new part:

"PART 9—GRANTS FOR CONDUCTING RISK-LIMITING AUDITS OF RESULTS OF ELECTIONS

"SEC. 299. GRANTS FOR CONDUCTING RISK-LIMITING AUDITS OF RESULTS OF ELECTIONS.

"(a) AVAILABILITY OF GRANTS.—The Commission shall make a grant to each eligible State to conduct risk-limiting audits as described in subsection (b) with respect to the regularly scheduled general elections for Federal office held in November 2020 and each succeeding election for Federal office.

"(b) RISK-LIMITING AUDITS DESCRIBED.—In this part, a 'risk-limiting audit' is a post-election process—

"(1) which is conducted in accordance with rules and procedures established by the chief State election official of the State which meet the requirements of subsection (c); and

"(2) under which, if the reported outcome of the election is incorrect, there is at least a predetermined percentage chance that the audit will replace the incorrect outcome with the correct outcome as determined by a full, hand-to-eye tabulation of all votes validly cast in that election that ascertains voter intent manually and directly from voter-verifiable paper records.

"(c) REQUIREMENTS FOR RULES AND PROCEDURES.—The rules and procedures established for con-

ducting a risk-limiting audit shall include the following elements:

"(1) Rules for ensuring the security of ballots and documenting that prescribed procedures were followed.

"(2) Rules and procedures for ensuring the accuracy of ballot manifests produced by election agencies.

"(3) Rules and procedures for governing the format of ballot manifests, cast vote records, and other data involved in the audit.

"(4) Methods to ensure that any cast vote records used in the audit are those used by the voting system to tally the election results sent to the chief State election official and made public.

"(5) Procedures for the random selection of ballots to be inspected manually during each audit.

"(6) Rules for the calculations and other methods to be used in the audit and to determine whether and when the audit of an election is complete.

"(7) Procedures and requirements for testing any software used to conduct risk-limiting audits.

"(d) DEFINITIONS.—In this part, the following definitions apply:

"(1) The term 'ballot manifest' means a record maintained by each election agency that meets each of the following requirements:

"(A) The record is created without reliance on any part of the voting system used to tabulate votes.

"(B) The record functions as a sampling frame for conducting a risk-limiting audit.

"(C) The record contains the following information with respect to the ballots cast and counted in the election:

"(i) The total number of ballots cast and counted by the agency (including undervotes, overvotes, and other invalid votes).

"(ii) The total number of ballots cast in each election administered by the agency (including undervotes, overvotes, and other invalid votes).

"(iii) A precise description of the manner in which the ballots are physically stored, including the total number of physical groups of ballots, the numbering system for each group, a unique label for each

group, and the number of ballots in each such group.

"(2) The term 'incorrect outcome' means an outcome that differs from the outcome that would be determined by a full tabulation of all votes validly cast in the election, determining voter intent manually, directly from voter-verifiable paper records.

"(3) The term 'outcome' means the winner of an election, whether a candidate or a position.

"(4) The term 'reported outcome' means the outcome of an election which is determined according to the canvass and which will become the official, certified outcome unless it is revised by an audit, recount, or other legal process.

"SEC. 299A. ELIGIBILITY OF STATES.

"A State is eligible to receive a grant under this part if the State submits to the Commission, at such time and in such form as the Commission may require, an application containing—

"(1) a certification that, not later than 5 years after receiving the grant, the State will conduct risk-limiting audits of the results of elections for Federal office held in the State as described in section 299;

"(2) a certification that, not later than one year after the date of the enactment of this section, the

chief State election official of the State has established or will establish the rules and procedures for conducting the audits which meet the requirements of section 299(c);

"(3) a certification that the audit shall be completed not later than the date on which the State certifies the results of the election;

"(4) a certification that, after completing the audit, the State shall publish a report on the results of the audit, together with such information as necessary to confirm that the audit was conducted properly;

"(5) a certification that, if a risk-limiting audit conducted under this part leads to a full manual tally of an election, State law requires that the State or election agency shall use the results of the full manual tally as the official results of the election; and

"(6) such other information and assurances as the Commission may require.

"SEC. 299B. AUTHORIZATION OF APPROPRIATIONS.

"There are authorized to be appropriated for grants under this part $20,000,000 for fiscal year 2019, to remain available until expended.".

(b) CLERICAL AMENDMENT.—The table of contents of such Act, as amended by sections 1906(b) and 3001(b), is further amended by adding at the end of the items relating to subtitle D of title II the following:

"PART 9—GRANTS FOR CONDUCTING RISK-LIMITING AUDITS OF RESULTS OF ELECTIONS

"Sec. 299. Grants for conducting risk-limiting audits of results of elections.
"Sec. 299A. Eligibility of States.
"Sec. 299B. Authorization of appropriations."

SEC. 3012. GAO ANALYSIS OF EFFECTS OF AUDITS.

(a) ANALYSIS.—Not later than 6 months after the first election for Federal office is held after grants are first awarded to States for conducting risk-limiting under part 9 of subtitle D of title II of the Help America Vote Act of 2002 (as added by section 3011) for conducting risk-limiting audits of elections for Federal office, the Comptroller General of the United States shall conduct an analysis of the extent to which such audits have improved the administration of such elections and the security of election infrastructure in the States receiving such grants.

(b) REPORT.—The Comptroller General of the United States shall submit a report on the analysis conducted under subsection (a) to the appropriate congressional committees.

PART 3—ELECTION INFRASTRUCTURE INNOVATION GRANT PROGRAM

SEC. 3021. ELECTION INFRASTRUCTURE INNOVATION GRANT PROGRAM.

(a) IN GENERAL.—Title III of the Homeland Security Act of 2002 (6 U.S.C. 181 et seq.) is amended—

(1) by redesignating the second section 319 (relating to EMP and GMD mitigation research and development) as section 320; and

(2) by adding at the end the following new section:

"SEC. 321. ELECTION INFRASTRUCTURE INNOVATION GRANT PROGRAM.

"(a) ESTABLISHMENT.—The Secretary, acting through the Under Secretary for Science and Technology, in coordination with the Chairman of the Election Assistance Commission (established pursuant to the Help America Vote Act of 2002) and in consultation with the Director of the National Science Foundation, shall establish a competitive grant program to award grants to eligible entities, on a competitive basis, for purposes of research and development that are determined to have the potential to significantly to improve the security (including cybersecurity), quality, reliability, accuracy, accessibility, and affordability of election infrastructure.

"(b) REPORT TO CONGRESS.—Not later than 90 days after the conclusion of each fiscal year for which grants are awarded under this section, the Secretary shall submit to the Committee on Homeland Security and the Committee on House Administration of the House of Representatives and the Committee on Homeland Security and Governmental Affairs and the Committee on Rules and Administration of the Senate a report describing such grants and analyzing the impact, if any, of such grants on the security and operation of election infrastructure.

"(c) AUTHORIZATION OF APPROPRIATIONS.—There is authorized to be appropriated to the Secretary $6,250,000 for each of fiscal years 2019 through 2027 for purposes of carrying out this section.

"(d) ELIGIBLE ENTITY DEFINED.—In this section, the term 'eligible entity' means—

"(1) an institution of higher education (as defined in section 101(a) of the Higher Education Act of 1965 (20 U.S.C. 1001(a)), including an institution of higher education that is a historically Black college or university (which has the meaning given the term "part B institution" in section 322 of such Act (20 U.S.C. 1061)) or other minority-serving institution listed in section 371(a) of such Act (20 U.S.C. 1067q(a));

"(2) an organization described in section 501(c)(3) of the Internal Revenue Code of 1986 and exempt from tax under section 501(a) of such Code; or

"(3) an organization, association, or a for-profit company, including a small business concern (as such term is defined under section 3 of the Small Business Act (15 U.S.C. 632)), including a small business concern owned and controlled by socially and economically disadvantaged individuals as defined under section 8(d)(3)(C) of the Small Business Act (15 U.S.C. 637(d)(3)(C)).".

(b) DEFINITION.—Section 2 of the Homeland Security Act of 2002 (6 U.S.C. 101) is amended—

(1) by redesignating paragraphs (6) through (20) as paragraphs (7) through (21), respectively; and

(2) by inserting after paragraph (5) the following new paragraph:

"(6) ELECTION INFRASTRUCTURE.—The term 'election infrastructure' means storage facilities, polling places, and centralized vote tabulation locations used to support the administration of elections for public office, as well as related information and communications technology, including voter registra-

tion databases, voting machines, electronic mail and other communications systems (including electronic mail and other systems of vendors who have entered into contracts with election agencies to support the administration of elections, manage the election process, and report and display election results), and other systems used to manage the election process and to report and display election results on behalf of an election agency.".

(c) CLERICAL AMENDMENT.—The table of contents in section 1(b) of the Homeland Security Act of 2002 is amended by striking both items relating to section 319 and the item relating to section 318 and inserting the following new items:

"Sec. 318. Social media working group.
"Sec. 319. Transparency in research and development.
"Sec. 320. EMP and GMD mitigation research and development.
"Sec. 321. Election infrastructure innovation grant program.".

Subtitle B—Security Measures

SEC. 3101. ELECTION INFRASTRUCTURE DESIGNATION.

Subparagraph (J) of section 2001(3) of the Homeland Security Act of 2002 (6 U.S.C. 601(3)) is amended by inserting ", including election infrastructure" before the period at the end.

SEC. 3102. TIMELY THREAT INFORMATION.

Subsection (d) of section 201 of the Homeland Security Act of 2002 (6 U.S.C. 121) is amended by adding at the end the following new paragraph:

"(27) To provide timely threat information regarding election infrastructure to the chief State election official of the State with respect to which such information pertains.".

SEC. 3103. SECURITY CLEARANCE ASSISTANCE FOR ELECTION OFFICIALS.

In order to promote the timely sharing of information on threats to election infrastructure, the Secretary may—

(1) help expedite a security clearance for the chief State election official and other appropriate State personnel involved in the administration of elections, as designated by the chief State election official;

(2) sponsor a security clearance for the chief State election official and other appropriate State personnel involved in the administration of elections, as designated by the chief State election official; and

(3) facilitate the issuance of a temporary clearance to the chief State election official and other appropriate State personnel involved in the administration of elections, as designated by the chief State election official, if the Secretary determines classi-

fied information to be timely and relevant to the election infrastructure of the State at issue.

SEC. 3104. SECURITY RISK AND VULNERABILITY ASSESSMENTS.

(a) IN GENERAL.—Paragraph (6) of section 227(c) of the Homeland Security Act of 2002 (6 U.S.C. 148(c)) is amended by inserting "(including by carrying out a security risk and vulnerability assessment)" after "risk management support".

(b) PRIORITIZATION TO ENHANCE ELECTION SECURITY.—

(1) IN GENERAL.—Not later than 90 days after receiving a written request from a chief State election official, the Secretary shall, to the extent practicable, commence a security risk and vulnerability assessment (pursuant to paragraph (6) of section 227(c) of the Homeland Security Act of 2002, as amended by subsection (a)) on election infrastructure in the State at issue.

(2) NOTIFICATION.—If the Secretary, upon receipt of a request described in paragraph (1), determines that a security risk and vulnerability assessment cannot be commenced within 90 days, the Secretary shall expeditiously notify the chief State election official who submitted such request.

SEC. 3105. ANNUAL REPORTS.

(a) REPORTS ON ASSISTANCE AND ASSESSMENTS.—Not later than one year after the date of the enactment of this Act and annually thereafter through 2026, the Secretary shall submit to the appropriate congressional committees—

(1) efforts to carry out section 203 during the prior year, including specific information on which States were helped, how many officials have been helped in each State, how many security clearances have been sponsored in each State, and how many temporary clearances have been issued in each State; and

(2) efforts to carry out section 205 during the prior year, including specific information on which States were helped, the dates on which the Secretary received a request for a security risk and vulnerability assessment pursuant to such section, the dates on which the Secretary commenced each such request, and the dates on which the Secretary transmitted a notification in accordance with subsection (b)(2) of such section.

(b) REPORTS ON FOREIGN THREATS.—Not later than 90 days after the end of each fiscal year (beginning with fiscal year 2019), the Secretary and the Director of National Intelligence, in coordination with the heads of

appropriate offices of the Federal Government, shall submit a joint report to the appropriate congressional committees on foreign threats to elections in the United States, including physical and cybersecurity threats.

(c) INFORMATION FROM STATES.—For purposes of preparing the reports required under this section, the Secretary shall solicit and consider information and comments from States and election agencies, except that the provision of such information and comments by a State or election agency shall be voluntary and at the discretion of the State or agency.

Subtitle C—Enhancing Protections for United States Democratic Institutions

SEC. 3201. NATIONAL STRATEGY TO PROTECT UNITED STATES DEMOCRATIC INSTITUTIONS.

(a) IN GENERAL.—Not later than one year after the date of the enactment of this Act, the President, acting through the Secretary, in consultation with the Chairman, the Secretary of Defense, the Secretary of State, the Attorney General, the Secretary of Education, the Director of National Intelligence, the Chairman of the Federal Election Commission, and the heads of any other appropriate Federal agencies, shall issue a national strategy to protect against cyber attacks, influence operations,

disinformation campaigns, and other activities that could undermine the security and integrity of United States democratic institutions.

(b) CONSIDERATIONS.—The national strategy required under subsection (a) shall include consideration of the following:

(1) The threat of a foreign state actor, foreign terrorist organization (as designated pursuant to section 219 of the Immigration and Nationality Act (8 U.S.C. 1189)), or a domestic actor carrying out a cyber attack, influence operation, disinformation campaign, or other activity aimed at undermining the security and integrity of United States democratic institutions.

(2) The extent to which United States democratic institutions are vulnerable to a cyber attack, influence operation, disinformation campaign, or other activity aimed at undermining the security and integrity of such democratic institutions.

(3) Potential consequences, such as an erosion of public trust or an undermining of the rule of law, that could result from a successful cyber attack, influence operation, disinformation campaign, or other activity aimed at undermining the security and integrity of United States democratic institutions.

(4) Lessons learned from other Western governments the institutions of which were subject to a cyber attack, influence operation, disinformation campaign, or other activity aimed at undermining the security and integrity of such institutions, as well as actions that could be taken by the United States Government to bolster collaboration with foreign partners to detect, deter, prevent, and counter such activities.

(5) Potential impacts such as an erosion of public trust in democratic institutions as could be associated with a successful cyber breach or other activity negatively affecting election infrastructure.

(6) Roles and responsibilities of the Secretary, the Chairman, and the heads of other Federal entities and non-Federal entities, including chief State election officials and representatives of multistate information sharing and analysis center.

(7) Any findings, conclusions, and recommendations to strengthen protections for United States democratic institutions that have been agreed to by a majority of Commission members on the National Commission to Protect United States Democratic Institutions, authorized pursuant to section 32002.

(c) IMPLEMENTATION PLAN.—Not later than 90 days after the issuance of the national strategy required under subsection (a), the President, acting through the Secretary, in coordination with the Chairman, shall issue an implementation plan for Federal efforts to implement such strategy that includes the following:

(1) Strategic objectives and corresponding tasks.

(2) Projected timelines and costs for the tasks referred to in paragraph (1).

(3) Metrics to evaluate performance of such tasks.

(d) CLASSIFICATION.—The national strategy required under subsection (a) shall be in unclassified form but may contain a classified annex.

SEC. 3202. NATIONAL COMMISSION TO PROTECT UNITED STATES DEMOCRATIC INSTITUTIONS.

(a) ESTABLISHMENT.—There is established within the legislative branch the National Commission to Protect United States Democratic Institutions (hereafter in this section referred to as the "Commission").

(b) PURPOSE.—The purpose of the Commission is to counter efforts to undermine democratic institutions within the United States.

(c) COMPOSITION.—

(1) MEMBERSHIP.—The Commission shall be composed of 10 members appointed for the life of the Commission as follows:

(A) One member shall be appointed by the Secretary.

(B) One member shall be appointed by the Chairman.

(C) 2 members shall be appointed by the majority leader of the Senate, in consultation with the Chairman of the Committee on Homeland Security and Governmental Affairs, the Chairman of the Committee on the Judiciary, and the Chairman of the Committee on Rules and Administration.

(D) 2 members shall be appointed by the minority leader of the Senate, in consultation with the ranking minority member of the Committee on Homeland Security and Governmental Affairs, the ranking minority member of the Committee on the Judiciary, and the ranking minority member of the Committee on Rules and Administration.

(E) 2 members shall be appointed by the Speaker of the House of Representatives, in consultation with the Chairman of the Com-

mittee on Homeland Security, the Chairman of the Committee on House Administration, and the Chairman of the Committee on the Judiciary.

(F) 2 members shall be appointed by the minority leader of the House of Representatives, in consultation with the ranking minority member of the Committee on Homeland Security, the ranking minority member of the Committee on the Judiciary, and the ranking minority member of the Committee on House Administration.

(2) QUALIFICATIONS.—Individuals shall be selected for appointment to the Commission solely on the basis of their professional qualifications, achievements, public stature, experience, and expertise in relevant fields, including, but not limited to cybersecurity, national security, and the Constitution of the United States.

(3) NO COMPENSATION FOR SERVICE.—Members shall not receive compensation for service on the Commission, but shall receive travel expenses, including per diem in lieu of subsistence, in accordance with chapter 57 of title 5, United States Code.

(4) DEADLINE FOR APPOINTMENT.—All members of the Commission shall be appointed no later than 60 days after the date of the enactment of this Act.

(5) VACANCIES.—A vacancy on the Commission shall not affect its powers and shall be filled in the manner in which the original appointment was made. The appointment of the replacement member shall be made not later than 60 days after the date on which the vacancy occurs.

(d) CHAIR AND VICE CHAIR.—The Commission shall elect a Chair and Vice Chair from among its members.

(e) QUORUM AND MEETINGS.—

(1) QUORUM.—The Commission shall meet and begin the operations of the Commission not later than 30 days after the date on which all members have been appointed or, if such meeting cannot be mutually agreed upon, on a date designated by the Speaker of the House of Representatives and the President pro Tempore of the Senate. Each subsequent meeting shall occur upon the call of the Chair or a majority of its members. A majority of the members of the Commission shall constitute a quorum, but a lesser number may hold meetings.

(2) AUTHORITY OF INDIVIDUALS TO ACT FOR COMMISSION.—Any member of the Commission may, if authorized by the Commission, take any action that the Commission is authorized to take under this section.

(f) POWERS.—

(1) HEARINGS AND EVIDENCE.—The Commission (or, on the authority of the Commission, any subcommittee or member thereof) may, for the purpose of carrying out this section, hold hearings and sit and act at such times and places, take such testimony, receive such evidence, and administer such oaths as the Commission considers advisable to carry out its duties.

(2) CONTRACTING.—The Commission may, to such extent and in such amounts as are provided in appropriation Acts, enter into contracts to enable the Commission to discharge its duties under this section.

(g) ASSISTANCE FROM FEDERAL AGENCIES.—

(1) GENERAL SERVICES ADMINISTRATION.—The Administrator of General Services shall provide to the Commission on a reimbursable basis administrative support and other services for the performance of the Commission's functions.

(2) OTHER DEPARTMENTS AND AGENCIES.—In addition to the assistance provided under paragraph (1), the Department of Homeland Security, the Election Assistance Commission, and other appropriate departments and agencies of the United States shall provide to the Commission such services, funds, facilities, and staff as they may determine advisable and as may be authorized by law.

(h) PUBLIC MEETINGS.—Any public meetings of the Commission shall be conducted in a manner consistent with the protection of information provided to or developed for or by the Commission as required by any applicable statute, regulation, or Executive order.

(i) SECURITY CLEARANCES.—

(1) IN GENERAL.—The heads of appropriate departments and agencies of the executive branch shall cooperate with the Commission to expeditiously provide Commission members and staff with appropriate security clearances to the extent possible under applicable procedures and requirements.

(2) PREFERENCES.—In appointing staff, obtaining detailees, and entering into contracts for the provision of services for the Commission, the Commission shall give preference to individuals otherwise who have active security clearances.

(j) REPORTS.—

(1) INTERIM REPORTS.—At any time prior to the submission of the final report under paragraph (2), the Commission may submit interim reports to the President and Congress such findings, conclusions, and recommendations to strengthen protections for democratic institutions in the United States as have been agreed to by a majority of the members of the Commission.

(2) FINAL REPORT.—Not later than 18 months after the date of the first meeting of the Commission, the Commission shall submit to the President and Congress a final report containing such findings, conclusions, and recommendations to strengthen protections for democratic institutions in the United States as have been agreed to by a majority of the members of the Commission.

(k) TERMINATION.—

(1) IN GENERAL.—The Commission shall terminate upon the expiration of the 60-day period which begins on the date on which the Commission submits the final report required under subsection (j)(2).

(2) ADMINISTRATIVE ACTIVITIES PRIOR TO TERMINATION.—During the 60-day period described in paragraph (2), the Commission may carry out

such administrative activities as may be required to conclude its work, including providing testimony to committees of Congress concerning the final report and disseminating the final report.

(l) NONAPPLICABILITY OF FEDERAL ADVISORY COMMITTEE ACT.—The Federal Advisory Committee Act (5 U.S.C. App.) shall not apply to the Commission.

Subtitle D—Promoting Cybersecurity Through Improvements in Election Administration

SEC. 3301. TESTING OF EXISTING VOTING SYSTEMS TO ENSURE COMPLIANCE WITH ELECTION CYBERSECURITY GUIDELINES AND OTHER GUIDELINES.

(a) REQUIRING TESTING OF EXISTING VOTING SYSTEMS.—

(1) IN GENERAL.—Section 231(a) of the Help America Vote Act of 2002 (52 U.S.C. 20971(a)) is amended by adding at the end the following new paragraph:

"(3) TESTING TO ENSURE COMPLIANCE WITH GUIDELINES.—

"(A) TESTING.—Not later than 9 months before the date of each regularly scheduled general election for Federal office, the Commission

shall provide for the testing by accredited laboratories under this section of the voting system hardware and software which was certified for use in the most recent such election, on the basis of the most recent voting system guidelines applicable to such hardware or software (including election cybersecurity guidelines) issued under this Act.

"(B) DECERTIFICATION OF HARDWARE OR SOFTWARE FAILING TO MEET GUIDELINES.—If, on the basis of the testing described in subparagraph (A), the Commission determines that any voting system hardware or software does not meet the most recent guidelines applicable to such hardware or software issued under this Act, the Commission shall decertify such hardware or software.".

(2) EFFECTIVE DATE.—The amendment made by paragraph (1) shall apply with respect to the regularly scheduled general election for Federal office held in November 2020 and each succeeding regularly scheduled general election for Federal office.

(b) ISSUANCE OF CYBERSECURITY GUIDELINES BY TECHNICAL GUIDELINES DEVELOPMENT COMMITTEE.—Section 221(b) of the Help America Vote Act of 2002 (52

U.S.C. 20961(b)) is amended by adding at the end the following new paragraph:

"(3) ELECTION CYBERSECURITY GUIDELINES.—Not later than 6 months after the date of the enactment of this paragraph, the Development Committee shall issue election cybersecurity guidelines, including standards and best practices for procuring, maintaining, testing, operating, and updating election systems to prevent and deter cybersecurity incidents.".

SEC. 3302. TREATMENT OF ELECTRONIC POLL BOOKS AS PART OF VOTING SYSTEMS.

(a) INCLUSION IN DEFINITION OF VOTING SYSTEM.—Section 301(b) of the Help America Vote Act of 2002 (52 U.S.C. 21081(b)) is amended—

(1) in the matter preceding paragraph (1), by striking "this section" and inserting "this Act";

(2) by striking "and" at the end of paragraph (1);

(3) by redesignating paragraph (2) as paragraph (3); and

(4) by inserting after paragraph (1) the following new paragraph:

"(2) any electronic poll book used with respect to the election; and".

(b) DEFINITION.—Section 301 of such Act (52 U.S.C. 21081) is amended—

(1) by redesignating subsections (c) and (d) as subsections (d) and (e); and

(2) by inserting after subsection (b) the following new subsection:

"(c) ELECTRONIC POLL BOOK DEFINED.—In this Act, the term 'electronic poll book' means the total combination of mechanical, electromechanical, or electronic equipment (including the software, firmware, and documentation required to program, control, and support the equipment) that is used—

"(1) to retain the list of registered voters at a polling location, or vote center, or other location at which voters cast votes in an election for Federal office; and

"(2) to identify registered voters who are eligible to vote in an election.".

(c) EFFECTIVE DATE.—Section 301(e) of such Act (52 U.S.C. 21081(e)), as redesignated by subsection (b), is amended by striking the period at the end and inserting the following: ", or, with respect to any requirements relating to electronic poll books, on and after January 1, 2020".

SEC. 3303. PRE-ELECTION REPORTS ON VOTING SYSTEM USAGE.

(a) REQUIRING STATES TO SUBMIT REPORTS.—Title III of the Help America Vote Act of 2002 (52 U.S.C. 21081 et seq.) is amended by inserting after section 301 the following new section:

"SEC. 301A. PRE-ELECTION REPORTS ON VOTING SYSTEM USAGE.

"(a) REQUIRING STATES TO SUBMIT REPORTS.—Not later than 120 days before the date of each regularly scheduled general election for Federal office, the chief State election official of a State shall submit a report to the Commission containing a detailed voting system usage plan for each jurisdiction in the State which will administer the election, including a detailed plan for the usage of electronic poll books and other equipment and components of such system.

"(b) EFFECTIVE DATE.—Subsection (a) shall apply with respect to the regularly scheduled general election for Federal office held in November 2020 and each succeeding regularly scheduled general election for Federal office.".

(b) CLERICAL AMENDMENT.—The table of contents of such Act is amended by inserting after the item relating to section 301 the following new item:

"Sec. 301A. Pre-election reports on voting system usage.".

SEC. 3304. STREAMLINING COLLECTION OF ELECTION INFORMATION.

Section 202 of the Help America Vote Act of 2002 (52 U.S.C. 20922) is amended—

(1) by striking "The Commission" and inserting "(a) IN GENERAL.—The Commission"; and

(2) by adding at the end the following new subsection:

"(b) WAIVER OF CERTAIN REQUIREMENTS.—Subchapter I of chapter 35 of title 44, United States Code, shall not apply to the collection of information for purposes of maintaining the clearinghouse described in paragraph (1) of subsection (a).".

Subtitle E—Preventing Election Hacking

SEC. 3401. SHORT TITLE.

This subtitle may be cited as the "Prevent Election Hacking Act of 2019".

SEC. 3402. ELECTION SECURITY BUG BOUNTY PROGRAM.

(a) ESTABLISHMENT.—Not later than 1 year after the date of the enactment of this Act, the Secretary shall establish a program to be known as the "Election Security Bug Bounty Program" (hereafter in this subtitle referred to as the "Program") to improve the cybersecurity of the systems used to administer elections for Federal office by facilitating and encouraging assessments by independent

technical experts, in cooperation with State and local election officials and election service providers, to identify and report election cybersecurity vulnerabilities.

(b) VOLUNTARY PARTICIPATION BY ELECTION OFFICIALS AND ELECTION SERVICE PROVIDERS.—

(1) NO REQUIREMENT TO PARTICIPATE IN PROGRAM.—Participation in the Program shall be entirely voluntary for State and local election officials and election service providers.

(2) ENCOURAGING PARTICIPATION AND INPUT FROM ELECTION OFFICIALS.—In developing the Program, the Secretary shall solicit input from, and encourage participation by, State and local election officials.

(c) ACTIVITIES FUNDED.—In establishing and carrying out the Program, the Secretary shall—

(1) establish a process for State and local election officials and election service providers to voluntarily participate in the Program;

(2) designate appropriate information systems to be included in the Program;

(3) provide compensation to eligible individuals, organizations, and companies for reports of previously unidentified security vulnerabilities within the information systems designated under subpara-

graph (A) and establish criteria for individuals, organizations, and companies to be considered eligible for such compensation in compliance with Federal laws;

(4) consult with the Attorney General on how to ensure that approved individuals, organizations, or companies that comply with the requirements of the Program are protected from prosecution under section 1030 of title 18, United States Code, and similar provisions of law, and from liability under civil actions for specific activities authorized under the Program;

(5) consult with the Secretary of Defense and the heads of other departments and agencies that have implemented programs to provide compensation for reports of previously undisclosed vulnerabilities in information systems, regarding lessons that may be applied from such programs;

(6) develop an expeditious process by which an individual, organization, or company can register with the Department, submit to a background check as determined by the Department, and receive a determination as to eligibility for participation in the Program; and

(7) engage qualified interested persons, including representatives of private entities, about the structure of the Program and, to the extent practicable, establish a recurring competition for independent technical experts to assess election systems for the purpose of identifying and reporting election cybersecurity vulnerabilities.

(d) USE OF SERVICE PROVIDERS.—The Secretary may award competitive contracts as necessary to manage the Program.

SEC. 3403. DEFINITIONS.

In this subtitle, the following definitions apply:

(1) The terms "election" and "Federal office" have the meanings given such terms in section 301 of the Federal Election Campaign Act of 1971 (52 U.S.C. 30101).

(2) The term "election cybersecurity vulnerability" means any security vulnerability (as defined in section 102 of the Cybersecurity Information Sharing Act of 2015 (6 U.S.C. 1501)) that affects an election system.

(3) The term "election service provider" means any person providing, supporting, or maintaining an election system on behalf of a State or local election official, such as a contractor or vendor.

(4) The term "election system" means any information system (as defined in section 3502 of title 44, United States Code) which is part of an election infrastructure.

(5) The term "Secretary" means the Secretary of Homeland Security, or, upon designation by the Secretary of Homeland Security, the Deputy Secretary of Homeland Security, the Director of Cybersecurity and Infrastructure Security of the Department of Homeland Security, or a Senate-confirmed official that reports to the Director.

(6) The term "State" means each of the several States, the District of Columbia, the Commonwealth of Puerto Rico, Guam, American Samoa, the Commonwealth of Northern Mariana Islands, and the United States Virgin Islands.

(7) The term "voting system" has the meaning given such term in section 301(b) of the Help America Vote Act of 2002 (52 U.S.C. 21081(b)).

Subtitle F—Miscellaneous Provisions

SEC. 3501. DEFINITIONS.

Except as provided in section 3404, in this title, the following definitions apply:

(1) The term "Chairman" means the chair of the Election Assistance Commission.

(2) The term "appropriate congressional committees" means the Committees on Homeland Security and House Administration of the House of Representatives and the Committees on Homeland Security and Governmental Affairs and Rules and Administration of the Senate.

(3) The term "chief State election official" means, with respect to a State, the individual designated by the State under section 10 of the National Voter Registration Act of 1993 (52 U.S.C. 20509) to be responsible for coordination of the State's responsibilities under such Act.

(4) The term "Commission" means the Election Assistance Commission.

(5) The term "democratic institutions" means the diverse range of institutions that are essential to ensuring an independent judiciary, free and fair elections, and rule of law.

(6) The term "election agency" means any component of a State, or any component of a unit of local government in a State, which is responsible for the administration of elections for Federal office in the State.

(7) The term "election infrastructure" means storage facilities, polling places, and centralized vote tabulation locations used to support the administration of elections for public office, as well as related information and communications technology, including voter registration databases, voting machines, electronic mail and other communications systems (including electronic mail and other systems of vendors who have entered into contracts with election agencies to support the administration of elections, manage the election process, and report and display election results), and other systems used to manage the election process and to report and display election results on behalf of an election agency.

(8) The term "Secretary" means the Secretary of Homeland Security.

(9) The term "State" has the meaning given such term in section 901 of the Help America Vote Act of 2002 (52 U.S.C. 21141).

SEC. 3502. INITIAL REPORT ON ADEQUACY OF RESOURCES AVAILABLE FOR IMPLEMENTATION.

Not later than 120 days after enactment of this Act, the Chairman and the Secretary shall submit a report to the appropriate committees of Congress, including the Committees on Homeland Security and House Adminis-

tration of the House of Representatives and the Committee on Homeland Security and Governmental Affairs of the Senate, analyzing the adequacy of the funding, resources, and personnel available to carry out this title and the amendments made by this title.

Subtitle G—Severability

SEC. 3601. SEVERABILITY.

If any provision of this title or amendment made by this title, or the application of a provision or amendment to any person or circumstance, is held to be unconstitutional, the remainder of this title and amendments made by this title, and the application of the provisions and amendment to any person or circumstance, shall not be affected by the holding.

DIVISION B—CAMPAIGN FINANCE

TITLE IV—CAMPAIGN FINANCE TRANSPARENCY

Subtitle A—Findings Relating to Illicit Money Undermining Our Democracy

Sec. 4001. Findings relating to illicit money undermining our democracy.

Subtitle B—DISCLOSE Act

Sec. 4100. Short title.

PART 1—REGULATION OF CERTAIN POLITICAL SPENDING

Sec. 4101. Application of ban on contributions and expenditures by foreign nationals to domestic corporations, limited liability corporations, and partnerships that are foreign-controlled, foreign-influenced, and foreign-owned.

Sec. 4102. Clarification of application of foreign money ban to certain disbursements and activities.

PART 2—REPORTING OF CAMPAIGN-RELATED DISBURSEMENTS

Sec. 4111. Reporting of campaign-related disbursements.
Sec. 4112. Application of foreign money ban to disbursements for campaign-related disbursements consisting of covered transfers.
Sec. 4113. Effective date.

PART 3—OTHER ADMINISTRATIVE REFORMS

Sec. 4121. Petition for certiorari.
Sec. 4122. Judicial review of actions related to campaign finance laws.

Subtitle C—Honest Ads

Sec. 4201. Short title.
Sec. 4202. Purpose.
Sec. 4203. Findings.
Sec. 4204. Sense of Congress.
Sec. 4205. Expansion of definition of public communication.
Sec. 4206. Expansion of definition of electioneering communication.
Sec. 4207. Application of disclaimer statements to online communications.
Sec. 4208. Political record requirements for online platforms.
Sec. 4209. Preventing contributions, expenditures, independent expenditures, and disbursements for electioneering communications by foreign nationals in the form of online advertising.

Subtitle D—Stand By Every Ad

Sec. 4301. Short title.
Sec. 4302. Stand By Every Ad.
Sec. 4303. Disclaimer requirements for communications made through prerecorded telephone calls.
Sec. 4304. No expansion of persons subject to disclaimer requirements on internet communications.
Sec. 4305. Effective date.

Subtitle E—Secret Money Transparency

Sec. 4401. Repeal of restriction of use of funds by Internal Revenue Service to bring transparency to political activity of certain nonprofit organizations.

Subtitle F—Shareholder Right-To-Know

Sec. 4501. Repeal of restriction on use of funds by Securities and Exchange Commission to ensure shareholders of corporations have knowledge of corporation political activity.

Subtitle G—Disclosure of Political Spending by Government Contractors

Sec. 4601. Repeal of restriction on use of funds to require disclosure of political spending by government contractors.

Subtitle H—Limitation and Disclosure Requirements for Presidential Inaugural Committees

Sec. 4701. Short title.
Sec. 4702. Limitations and disclosure of certain donations to, and disbursements by, inaugural committees.

Subtitle I—Severability

Sec. 4801. Severability.

Subtitle A—Findings Relating to Illicit Money Undermining Our Democracy

SEC. 4001. FINDINGS RELATING TO ILLICIT MONEY UNDERMINING OUR DEMOCRACY.

Congress finds the following:

(1) Criminals, terrorists, and corrupt government officials frequently abuse anonymously held limited liability companies (LLCs), also known as "shell companies," to hide, move, and launder the dirty money derived from illicit activities such as trafficking, bribery, exploitation, and embezzlement. Ownership and control of the finances that run through shell companies are obscured to regulators and law enforcement because little information is required and collected when establishing these entities.

(2) The public release of the "Panama Papers" in 2016 and the "Paradise Papers" in 2017 revealed that these shell companies often purchase and sell United States real estate. United States anti-money laundering laws do not apply to cash transactions involving real estate effectively concealing the beneficiaries and transactions from regulators and law enforcement.

(3) Congress should curb the use of anonymous shell companies for illicit purposes by requiring United States companies to disclose their beneficial owners, strengthening anti-money laundering and counter-terrorism finance laws.

(4) Congress should examine the money laundering and terrorist financing risks in the real estate market, including the role of anonymous parties, and review legislation to address any vulnerabilities identified in this sector.

(5) Congress should examine the methods by which corruption flourishes and the means to detect and deter the financial misconduct that fuels this driver of global instability. Congress should monitor government efforts to enforce United States anti-corruption laws and regulations.

Subtitle B—DISCLOSE Act

SEC. 4100. SHORT TITLE.

This subtitle may be cited as the "Democracy Is Strengthened by Casting Light On Spending in Elections Act of 2019" or the "DISCLOSE Act of 2019".

PART 1—REGULATION OF CERTAIN POLITICAL SPENDING

SEC. 4101. APPLICATION OF BAN ON CONTRIBUTIONS AND EXPENDITURES BY FOREIGN NATIONALS TO DOMESTIC CORPORATIONS, LIMITED LIABILITY CORPORATIONS, AND PARTNERSHIPS THAT ARE FOREIGN-CONTROLLED, FOREIGN-INFLUENCED, AND FOREIGN-OWNED.

(a) APPLICATION OF BAN.—Section 319(b) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30121(b)) is amended—

(1) by striking "or" at the end of paragraph (1);

(2) by striking the period at the end of paragraph (2) and inserting "; or"; and

(3) by adding at the end the following new paragraph:

"(3) any corporation, limited liability corporation, or partnership which is not a foreign national described in paragraph (1) and—

"(A) in which a foreign national described in paragraph (1) or (2) directly or indirectly owns or controls—

"(i) 5 percent or more of the voting shares, if the foreign national is a foreign country, a foreign government official, or a

corporation principally owned or controlled by a foreign country or foreign government official; or

"(ii) 20 percent or more of the voting shares, if the foreign national is not described in clause (i);

"(B) in which two or more foreign nationals described in paragraph (1) or (2), each of whom owns or controls at least 5 percent of the voting shares, directly or indirectly own or control 50 percent or more of the voting shares;

"(C) over which one or more foreign nationals described in paragraph (1) or (2) has the power to direct, dictate, or control the decisionmaking process of the corporation, limited liability corporation, or partnership with respect to its interests in the United States; or

"(D) over which one or more foreign nationals described in paragraph (1) or (2) has the power to direct, dictate, or control the decisionmaking process of the corporation, limited liability corporation, or partnership with respect to activities in connection with a Federal, State, or local election, including—

"(i) the making of a contribution, donation, expenditure, independent expenditure, or disbursement for an electioneering communication (within the meaning of section 304(f)(3)); or

"(ii) the administration of a political committee established or maintained by the corporation.".

(b) CERTIFICATION OF COMPLIANCE.—Section 319 of such Act (52 U.S.C. 30121) is amended by adding at the end the following new subsection:

"(c) CERTIFICATION OF COMPLIANCE REQUIRED PRIOR TO CARRYING OUT ACTIVITY.—Prior to the making in connection with an election for Federal office of any contribution, donation, expenditure, independent expenditure, or disbursement for an electioneering communication by a corporation, limited liability corporation, or partnership during a year, the chief executive officer of the corporation, limited liability corporation, or partnership (or, if the corporation, limited liability corporation, or partnership does not have a chief executive officer, the highest ranking official of the corporation, limited liability corporation, or partnership), shall file a certification with the Commission, under penalty of perjury, that the corporation, limited liability corporation, or partnership is not

prohibited from carrying out such activity under subsection (b)(3), unless the chief executive officer has previously filed such a certification during that calendar year.".

(c) EFFECTIVE DATE.—The amendments made by this section shall take effect upon the expiration of the 180-day period which begins on the date of the enactment of this Act, and shall take effect without regard to whether or not the Federal Election Commission has promulgated regulations to carry out such amendments.

SEC. 4102. CLARIFICATION OF APPLICATION OF FOREIGN MONEY BAN TO CERTAIN DISBURSEMENTS AND ACTIVITIES.

(a) APPLICATION TO DISBURSEMENTS TO SUPER PACS.—Section 319(a)(1)(A) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30121(a)(1)(A)) is amended by striking the semicolon and inserting the following: ", including any disbursement to a political committee which accepts donations or contributions that do not comply with the limitations, prohibitions, and reporting requirements of this Act (or any disbursement to or on behalf of any account of a political committee which is established for the purpose of accepting such donations or contributions);".

(b) CONDITIONS UNDER WHICH CORPORATE PACS MAY MAKE CONTRIBUTIONS AND EXPENDITURES.—Section 316(b) of such Act (52 U.S.C. 30118(b)) is amended by adding at the end the following new paragraph:

"(8) A separate segregated fund established by a corporation may not make a contribution or expenditure during a year unless the fund has certified to the Commission the following during the year:

"(A) Each individual who manages the fund, and who is responsible for exercising decisionmaking authority for the fund, is a citizen of the United States or is lawfully admitted for permanent residence in the United States.

"(B) No foreign national under section 319 participates in any way in the decisionmaking processes of the fund with regard to contributions or expenditures under this Act.

"(C) The fund does not solicit or accept recommendations from any foreign national under section 319 with respect to the contributions or expenditures made by the fund.

"(D) Any member of the board of directors of the corporation who is a foreign national under section 319 abstains from voting on matters concerning the fund or its activities.".

PART 2—REPORTING OF CAMPAIGN-RELATED DISBURSEMENTS

SEC. 4111. REPORTING OF CAMPAIGN-RELATED DISBURSEMENTS.

(a) DISCLOSURE REQUIREMENTS FOR CORPORATIONS, LABOR ORGANIZATIONS, AND CERTAIN OTHER ENTITIES.—

(1) IN GENERAL.—Section 324 of the Federal Election Campaign Act of 1971 (52 U.S.C. 30126) is amended to read as follows:

"SEC. 324. DISCLOSURE OF CAMPAIGN-RELATED DISBURSEMENTS BY COVERED ORGANIZATIONS.

"(a) DISCLOSURE STATEMENT.—

"(1) IN GENERAL.—Any covered organization that makes campaign-related disbursements aggregating more than $10,000 in an election reporting cycle shall, not later than 24 hours after each disclosure date, file a statement with the Commission made under penalty of perjury that contains the information described in paragraph (2)—

"(A) in the case of the first statement filed under this subsection, for the period beginning on the first day of the election reporting cycle (or, if earlier, the period beginning one year before the first such disclosure date) and ending on the first such disclosure date; and

"(B) in the case of any subsequent statement filed under this subsection, for the period beginning on the previous disclosure date and ending on such disclosure date.

"(2) INFORMATION DESCRIBED.—The information described in this paragraph is as follows:

"(A) The name of the covered organization and the principal place of business of such organization and, in the case of a covered organization that is a corporation (other than a business concern that is an issuer of a class of securities registered under section 12 of the Securities Exchange Act of 1934 (15 U.S.C. 78l) or that is required to file reports under section 15(d) of that Act (15 U.S.C. 78o(d))) or an entity described in subsection (e)(2), a list of the beneficial owners (as defined in paragraph (4)(A)) of the entity that—

"(i) identifies each beneficial owner by name and current residential or business street address; and

"(ii) if any beneficial owner exercises control over the entity through another legal entity, such as a corporation, partnership, limited liability company, or trust,

identifies each such other legal entity and each such beneficial owner who will use that other entity to exercise control over the entity.

"(B) The amount of each campaign-related disbursement made by such organization during the period covered by the statement of more than $1,000, and the name and address of the person to whom the disbursement was made.

"(C) In the case of a campaign-related disbursement that is not a covered transfer, the election to which the campaign-related disbursement pertains and if the disbursement is made for a public communication, the name of any candidate identified in such communication and whether such communication is in support of or in opposition to a candidate.

"(D) A certification by the chief executive officer or person who is the head of the covered organization that the campaign-related disbursement is not made in cooperation, consultation, or concert with or at the request or suggestion of a candidate, authorized committee, or agent of a candidate, political party, or agent of a political party.

"(E)(i) If the covered organization makes campaign-related disbursements using exclusively funds in a segregated bank account consisting of funds that were paid directly to such account by persons other than the covered organization that controls the account, for each such payment to the account—

"(I) the name and address of each person who made such payment during the period covered by the statement;

"(II) the date and amount of such payment; and

"(III) the aggregate amount of all such payments made by the person during the period beginning on the first day of the election reporting cycle (or, if earlier, the period beginning one year before the disclosure date) and ending on the disclosure date,

but only if such payment was made by a person who made payments to the account in an aggregate amount of $10,000 or more during the period beginning on the first day of the election reporting cycle (or, if earlier, the period begin-

ning one year before the disclosure date) and ending on the disclosure date.

"(ii) In any calendar year after 2020, section 315(c)(1)(B) shall apply to the amount described in clause (i) in the same manner as such section applies to the limitations established under subsections (a)(1)(A), (a)(1)(B), (a)(3), and (h) of such section, except that for purposes of applying such section to the amounts described in subsection (b), the 'base period' shall be 2020.

"(F)(i) If the covered organization makes campaign-related disbursements using funds other than funds in a segregated bank account described in subparagraph (E), for each payment to the covered organization—

"(I) the name and address of each person who made such payment during the period covered by the statement;

"(II) the date and amount of such payment; and

"(III) the aggregate amount of all such payments made by the person during the period beginning on the first day of the election reporting cycle (or, if earlier, the

period beginning one year before the disclosure date) and ending on the disclosure date,

but only if such payment was made by a person who made payments to the covered organization in an aggregate amount of $10,000 or more during the period beginning on the first day of the election reporting cycle (or, if earlier, the period beginning one year before the disclosure date) and ending on the disclosure date.

"(ii) In any calendar year after 2020, section 315(c)(1)(B) shall apply to the amount described in clause (i) in the same manner as such section applies to the limitations established under subsections (a)(1)(A), (a)(1)(B), (a)(3), and (h) of such section, except that for purposes of applying such section to the amounts described in subsection (b), the 'base period' shall be 2020.

"(G) Such other information as required in rules established by the Commission to promote the purposes of this section.

"(3) EXCEPTIONS.—

"(A) AMOUNTS RECEIVED IN ORDINARY COURSE OF BUSINESS.—The requirement to in-

clude in a statement filed under paragraph (1) the information described in paragraph (2) shall not apply to amounts received by the covered organization in commercial transactions in the ordinary course of any trade or business conducted by the covered organization or in the form of investments (other than investments by the principal shareholder in a limited liability corporation) in the covered organization.

"(B) DONOR RESTRICTION ON USE OF FUNDS.—The requirement to include in a statement submitted under paragraph (1) the information described in subparagraph (F) of paragraph (2) shall not apply if—

"(i) the person described in such subparagraph prohibited, in writing, the use of the payment made by such person for campaign-related disbursements; and

"(ii) the covered organization agreed to follow the prohibition and deposited the payment in an account which is segregated from any account used to make campaign-related disbursements.

"(C) AMOUNTS RECEIVED FROM AFFILIATES.—The requirement to include in a state-

ment submitted under paragraph (1) the information described in subparagraph (F) of paragraph (2) shall not apply to any amount which is described in subsection (f)(3).

"(D) THREAT OF HARASSMENT OR REPRISAL.—The requirement to include any information relating to the name or address of any person (other than a candidate) in a statement submitted under paragraph (1) shall not apply if the inclusion of the information would subject the person to serious threats, harassment, or reprisals.

"(4) OTHER DEFINITIONS.—For purposes of this section:

"(A) BENEFICIAL OWNER DEFINED.—

"(i) IN GENERAL.—Except as provided in clause (ii), the term 'beneficial owner' means, with respect to any entity, a natural person who, directly or indirectly—

"(I) exercises substantial control over an entity through ownership, voting rights, agreement, or otherwise; or

"(II) has a substantial interest in or receives substantial economic benefits from the assets of an entity.

"(ii) EXCEPTIONS.—The term 'beneficial owner' shall not include—

"(I) a minor child;

"(II) a person acting as a nominee, intermediary, custodian, or agent on behalf of another person;

"(III) a person acting solely as an employee of an entity and whose control over or economic benefits from the entity derives solely from the employment status of the person;

"(IV) a person whose only interest in an entity is through a right of inheritance, unless the person also meets the requirements of clause (i); or

"(V) a creditor of an entity, unless the creditor also meets the requirements of clause (i).

"(iii) ANTI-ABUSE RULE.—The exceptions under clause (ii) shall not apply if used for the purpose of evading, circum-

venting, or abusing the provisions of clause (i) or paragraph (2)(A).

"(B) DISCLOSURE DATE.—The term 'disclosure date' means—

"(i) the first date during any election reporting cycle by which a person has made campaign-related disbursements aggregating more than $10,000; and

"(ii) any other date during such election reporting cycle by which a person has made campaign-related disbursements aggregating more than $10,000 since the most recent disclosure date for such election reporting cycle.

"(C) ELECTION REPORTING CYCLE.—The term 'election reporting cycle' means the 2-year period beginning on the date of the most recent general election for Federal office.

"(D) PAYMENT.—The term 'payment' includes any contribution, donation, transfer, payment of dues, or other payment.

"(b) COORDINATION WITH OTHER PROVISIONS.—

"(1) OTHER REPORTS FILED WITH THE COMMISSION.—Information included in a statement filed

under this section may be excluded from statements and reports filed under section 304.

"(2) TREATMENT AS SEPARATE SEGREGATED FUND.—A segregated bank account referred to in subsection (a)(2)(E) may be treated as a separate segregated fund for purposes of section 527(f)(3) of the Internal Revenue Code of 1986.

"(c) FILING.—Statements required to be filed under subsection (a) shall be subject to the requirements of section 304(d) to the same extent and in the same manner as if such reports had been required under subsection (c) or (g) of section 304.

"(d) CAMPAIGN-RELATED DISBURSEMENT DEFINED.—

"(1) IN GENERAL.—In this section, the term 'campaign-related disbursement' means a disbursement by a covered organization for any of the following:

"(A) An independent expenditure which expressly advocates the election or defeat of a clearly identified candidate for election for Federal office, or is the functional equivalent of express advocacy because, when taken as a whole, it can be interpreted by a reasonable person

only as advocating the election or defeat of a candidate for election for Federal office.

"(B) Any public communication which refers to a clearly identified candidate for election for Federal office and which promotes or supports a candidate for that office, or attacks or opposes a candidate for that office, without regard to whether the communication expressly advocates a vote for or against a candidate for that office.

"(C) An electioneering communication, as defined in section 304(f)(3).

"(D) A covered transfer.

"(2) INTENT NOT REQUIRED.—A disbursement for an item described in subparagraph (A), (B), (C), or (D) of paragraph (1) shall be treated as a campaign-related disbursement regardless of the intent of the person making the disbursement.

"(e) COVERED ORGANIZATION DEFINED.—In this section, the term 'covered organization' means any of the following:

"(1) A corporation (other than an organization described in section 501(c)(3) of the Internal Revenue Code of 1986).

"(2) A limited liability corporation that is not otherwise treated as a corporation for purposes of this Act (other than an organization described in section 501(c)(3) of the Internal Revenue Code of 1986).

"(3) An organization described in section 501(c) of such Code and exempt from taxation under section 501(a) of such Code (other than an organization described in section 501(c)(3) of such Code).

"(4) A labor organization (as defined in section 316(b)).

"(5) Any political organization under section 527 of the Internal Revenue Code of 1986, other than a political committee under this Act (except as provided in paragraph (6)).

"(6) A political committee with an account that accepts donations or contributions that do not comply with the contribution limits or source prohibitions under this Act, but only with respect to such accounts.

"(f) COVERED TRANSFER DEFINED.—

"(1) IN GENERAL.—In this section, the term 'covered transfer' means any transfer or payment of

funds by a covered organization to another person if the covered organization—

"(A) designates, requests, or suggests that the amounts be used for—

"(i) campaign-related disbursements (other than covered transfers); or

"(ii) making a transfer to another person for the purpose of making or paying for such campaign-related disbursements;

"(B) made such transfer or payment in response to a solicitation or other request for a donation or payment for—

"(i) the making of or paying for campaign-related disbursements (other than covered transfers); or

"(ii) making a transfer to another person for the purpose of making or paying for such campaign-related disbursements;

"(C) engaged in discussions with the recipient of the transfer or payment regarding—

"(i) the making of or paying for campaign-related disbursements (other than covered transfers); or

"(ii) donating or transferring any amount of such transfer or payment to another person for the purpose of making or paying for such campaign-related disbursements;

"(D) made campaign-related disbursements (other than a covered transfer) in an aggregate amount of $50,000 or more during the 2-year period ending on the date of the transfer or payment, or knew or had reason to know that the person receiving the transfer or payment made such disbursements in such an aggregate amount during that 2-year period; or

"(E) knew or had reason to know that the person receiving the transfer or payment would make campaign-related disbursements in an aggregate amount of $50,000 or more during the 2-year period beginning on the date of the transfer or payment.

"(2) EXCLUSIONS.—The term 'covered transfer' does not include any of the following:

"(A) A disbursement made by a covered organization in a commercial transaction in the ordinary course of any trade or business conducted by the covered organization or in the

form of investments made by the covered organization.

"(B) A disbursement made by a covered organization if—

"(i) the covered organization prohibited, in writing, the use of such disbursement for campaign-related disbursements; and

"(ii) the recipient of the disbursement agreed to follow the prohibition and deposited the disbursement in an account which is segregated from any account used to make campaign-related disbursements.

"(3) SPECIAL RULE REGARDING TRANSFERS AMONG AFFILIATES.—

"(A) SPECIAL RULE.—A transfer of an amount by one covered organization to another covered organization which is treated as a transfer between affiliates under subparagraph (C) shall be considered a covered transfer by the covered organization which transfers the amount only if the aggregate amount transferred during the year by such covered organization to that same covered organization is equal to or greater than $50,000.

"(B) DETERMINATION OF AMOUNT OF CERTAIN PAYMENTS AMONG AFFILIATES.—In determining the amount of a transfer between affiliates for purposes of subparagraph (A), to the extent that the transfer consists of funds attributable to dues, fees, or assessments which are paid by individuals on a regular, periodic basis in accordance with a per-individual calculation which is made on a regular basis, the transfer shall be attributed to the individuals paying the dues, fees, or assessments and shall not be attributed to the covered organization.

"(C) DESCRIPTION OF TRANSFERS BETWEEN AFFILIATES.—A transfer of amounts from one covered organization to another covered organization shall be treated as a transfer between affiliates if—

"(i) one of the organizations is an affiliate of the other organization; or

"(ii) each of the organizations is an affiliate of the same organization,

except that the transfer shall not be treated as a transfer between affiliates if one of the organizations is established for the purpose of making campaign-related disbursements.

"(D) DETERMINATION OF AFFILIATE STATUS.—For purposes of subparagraph (C), a covered organization is an affiliate of another covered organization if—

"(i) the governing instrument of the organization requires it to be bound by decisions of the other organization;

"(ii) the governing board of the organization includes persons who are specifically designated representatives of the other organization or are members of the governing board, officers, or paid executive staff members of the other organization, or whose service on the governing board is contingent upon the approval of the other organization; or

"(iii) the organization is chartered by the other organization.

"(E) COVERAGE OF TRANSFERS TO AFFILIATED SECTION 501(c)(3) ORGANIZATIONS.—This paragraph shall apply with respect to an amount transferred by a covered organization to an organization described in paragraph (3) of section 501(c) of the Internal Revenue Code of 1986 and exempt from tax under

section 501(a) of such Code in the same manner as this paragraph applies to an amount transferred by a covered organization to another covered organization.

"(g) NO EFFECT ON OTHER REPORTING REQUIREMENTS.—Nothing in this section shall be construed to waive or otherwise affect any other requirement of this Act which relates to the reporting of campaign-related disbursements.".

(2) CONFORMING AMENDMENT.—Section 304(f)(6) of such Act (52 U.S.C. 30104) is amended by striking "Any requirement" and inserting "Except as provided in section 324(b), any requirement".

(b) COORDINATION WITH FINCEN.—

(1) IN GENERAL.—The Director of the Financial Crimes Enforcement Network of the Department of the Treasury shall provide the Federal Election Commission with such information as necessary to assist in administering and enforcing section 324 of the Federal Election Campaign Act of 1971, as added by this section.

(2) REPORT.—Not later than 6 months after the date of the enactment of this Act, the Chairman of the Federal Election Commission, in consultation

with the Director of the Financial Crimes Enforcement Network of the Department of the Treasury, shall submit to Congress a report with recommendations for providing further legislative authority to assist in the administration and enforcement of such section 324.

SEC. 4112. APPLICATION OF FOREIGN MONEY BAN TO DISBURSEMENTS FOR CAMPAIGN-RELATED DISBURSEMENTS CONSISTING OF COVERED TRANSFERS.

Section 319(a)(1)(A) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30121(a)(1)(A)), as amended by section 4102, is amended by striking the semicolon and inserting the following: ", and any disbursement to another person who made a campaign-related disbursement consisting of a covered transfer (as described in section 324) during the 2-year period ending on the date of the disbursement;".

SEC. 4113. EFFECTIVE DATE.

The amendments made by this part shall apply with respect to disbursements made on or after January 1, 2020, and shall take effect without regard to whether or not the Federal Election Commission has promulgated regulations to carry out such amendments.

PART 3—OTHER ADMINISTRATIVE REFORMS

SEC. 4121. PETITION FOR CERTIORARI.

Section 307(a)(6) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30107(a)(6)) is amended by inserting "(including a proceeding before the Supreme Court on certiorari)" after "appeal".

SEC. 4122. JUDICIAL REVIEW OF ACTIONS RELATED TO CAMPAIGN FINANCE LAWS.

(a) IN GENERAL.—Title IV of the Federal Election Campaign Act of 1971 (52 U.S.C. 30141 et seq.) is amended by inserting after section 406 the following new section:

"SEC. 407. JUDICIAL REVIEW.

"(a) IN GENERAL.—Notwithstanding section 373(f), if any action is brought for declaratory or injunctive relief to challenge the constitutionality of any provision of this Act or of chapter 95 or 96 of the Internal Revenue Code of 1986, or is brought to with respect to any action of the Commission under chapter 95 or 96 of the Internal Revenue Code of 1986, the following rules shall apply:

"(1) The action shall be filed in the United States District Court for the District of Columbia and an appeal from the decision of the district court may be taken to the Court of Appeals for the District of Columbia Circuit.

"(2) In the case of an action relating to declaratory or injunctive relief to challenge the constitutionality of a provision—

"(A) a copy of the complaint shall be delivered promptly to the Clerk of the House of Representatives and the Secretary of the Senate; and

"(B) it shall be the duty of the United States District Court for the District of Columbia, the Court of Appeals for the District of Columbia, and the Supreme Court of the United States to advance on the docket and to expedite to the greatest possible extent the disposition of the action and appeal.

"(b) INTERVENTION BY MEMBERS OF CONGRESS.—In any action in which the constitutionality of any provision of this Act or chapter 95 or 96 of the Internal Revenue Code of 1986 is raised, any Member of the House of Representatives (including a Delegate or Resident Commissioner to the Congress) or Senate shall have the right to intervene either in support of or opposition to the position of a party to the case regarding the constitutionality of the provision. To avoid duplication of efforts and reduce the burdens placed on the parties to the action, the court in any such action may make such orders as it considers

necessary, including orders to require interveners taking similar positions to file joint papers or to be represented by a single attorney at oral argument.

"(c) CHALLENGE BY MEMBERS OF CONGRESS.—Any Member of Congress may bring an action, subject to the special rules described in subsection (a), for declaratory or injunctive relief to challenge the constitutionality of any provision of this Act or chapter 95 or 96 of the Internal Revenue Code of 1986.".

(b) CONFORMING AMENDMENTS.—

(1) IN GENERAL.—

(A) Section 9011 of the Internal Revenue Code of 1986 is amended to read as follows:

"SEC. 9011. JUDICIAL REVIEW.

"For provisions relating to judicial review of certifications, determinations, and actions by the Commission under this chapter, see section 407 of the Federal Election Campaign Act of 1971.".

(B) Section 9041 of the Internal Revenue Code of 1986 is amended to read as follows:

"SEC. 9041. JUDICIAL REVIEW.

"For provisions relating to judicial review of actions by the Commission under this chapter, see section 407 of the Federal Election Campaign Act of 1971.".

(C) Section 403 of the Bipartisan Campaign Finance Reform Act of 2002 (52 U.S.C. 30110 note) is repealed.

(c) EFFECTIVE DATE.—The amendments made by this section shall apply to actions brought on or after January 1, 2019.

Subtitle C—Honest Ads

SEC. 4201. SHORT TITLE.

This subtitle may be cited as the "Honest Ads Act".

SEC. 4202. PURPOSE.

The purpose of this subtitle is to enhance the integrity of American democracy and national security by improving disclosure requirements for online political advertisements in order to uphold the Supreme Court's well-established standard that the electorate bears the right to be fully informed.

SEC. 4203. FINDINGS.

Congress makes the following findings:

(1) On January 6, 2017, the Office of the Director of National Intelligence published a report titled "Assessing Russian Activities and Intentions in Recent U.S. Elections", noting that "Russian President Vladimir Putin ordered an influence campaign in 2016 aimed at the US presidential election . . .". Moscow's influence campaign followed a Russian

messaging strategy that blends covert intelligence operation—such as cyber activity—with overt efforts by Russian Government agencies, state-funded media, third-party intermediaries, and paid social media users or "trolls".

(2) On November 24, 2016, The Washington Post reported findings from 2 teams of independent researchers that concluded Russians "exploited American-made technology platforms to attack U.S. democracy at a particularly vulnerable moment . . . as part of a broadly effective strategy of sowing distrust in U.S. democracy and its leaders.".

(3) Findings from a 2017 study on the manipulation of public opinion through social media conducted by the Computational Propaganda Research Project at the Oxford Internet Institute found that the Kremlin is using pro-Russian bots to manipulate public discourse to a highly targeted audience. With a sample of nearly 1,300,000 tweets, researchers found that in the 2016 election's 3 decisive States, propaganda constituted 40 percent of the sampled election-related tweets that went to Pennsylvanians, 34 percent to Michigan voters, and 30 percent to those in Wisconsin. In other swing States, the figure reached 42 percent in Missouri, 41 percent in Flor-

ida, 40 percent in North Carolina, 38 percent in Colorado, and 35 percent in Ohio.

(4) On September 6, 2017, the nation's largest social media platform disclosed that between June 2015 and May 2017, Russian entities purchased $100,000 in political advertisements, publishing roughly 3,000 ads linked to fake accounts associated with the Internet Research Agency, a pro-Kremlin organization. According to the company, the ads purchased focused "on amplifying divisive social and political messages . . .".

(5) In 2002, the Bipartisan Campaign Reform Act became law, establishing disclosure requirements for political advertisements distributed from a television or radio broadcast station or provider of cable or satellite television. In 2003, the Supreme Court upheld regulations on electioneering communications established under the Act, noting that such requirements "provide the electorate with information and insure that the voters are fully informed about the person or group who is speaking.".

(6) According to a study from Borrell Associates, in 2016, $1,415,000,000 was spent on online advertising, more than quadruple the amount in 2012.

(7) The reach of a few large internet platforms—larger than any broadcast, satellite, or cable provider—has greatly facilitated the scope and effectiveness of disinformation campaigns. For instance, the largest platform has over 210,000,000 Americans users—over 160,000,000 of them on a daily basis. By contrast, the largest cable television provider has 22,430,000 subscribers, while the largest satellite television provider has 21,000,000 subscribers. And the most-watched television broadcast in United States history had 118,000,000 viewers.

(8) The public nature of broadcast television, radio, and satellite ensures a level of publicity for any political advertisement. These communications are accessible to the press, fact-checkers, and political opponents; this creates strong disincentives for a candidate to disseminate materially false, inflammatory, or contradictory messages to the public. Social media platforms, in contrast, can target portions of the electorate with direct, ephemeral advertisements often on the basis of private information the platform has on individuals, enabling political advertisements that are contradictory, racially or socially inflammatory, or materially false.

(9) According to comScore, 2 companies own 8 of the 10 most popular smartphone applications as of June 2017, including the most popular social media and email services—which deliver information and news to users without requiring proactivity by the user. Those same 2 companies accounted for 99 percent of revenue growth from digital advertising in 2016, including 77 percent of gross spending. 79 percent of online Americans—representing 68 percent of all Americans—use the single largest social network, while 66 percent of these users are most likely to get their news from that site.

(10) In its 2006 rulemaking, the Federal Election Commission noted that only 18 percent of all Americans cited the internet as their leading source of news about the 2004 Presidential election; by contrast, the Pew Research Center found that 65 percent of Americans identified an internet-based source as their leading source of information for the 2016 election.

(11) The Federal Election Commission, the independent Federal agency charged with protecting the integrity of the Federal campaign finance process by providing transparency and administering

campaign finance laws, has failed to take action to address online political advertisements.

(12) In testimony before the Senate Select Committee on Intelligence titled, "Disinformation: A Primer in Russian Active Measures and Influence Campaigns", multiple expert witnesses testified that while the disinformation tactics of foreign adversaries have not necessarily changed, social media services now provide "platform[s] practically purpose-built for active measures[.]" Similarly, as Gen. Keith B. Alexander (RET.), the former Director of the National Security Agency, testified, during the Cold War "if the Soviet Union sought to manipulate information flow, it would have to do so principally through its own propaganda outlets or through active measures that would generate specific news: planting of leaflets, inciting of violence, creation of other false materials and narratives. But the news itself was hard to manipulate because it would have required actual control of the organs of media, which took long-term efforts to penetrate. Today, however, because the clear majority of the information on social media sites is uncurated and there is a rapid proliferation of information sources and other sites that can reinforce information, there is an increasing

likelihood that the information available to average consumers may be inaccurate (whether intentionally or otherwise) and may be more easily manipulable than in prior eras.''.

(13) Current regulations on political advertisements do not provide sufficient transparency to uphold the public's right to be fully informed about political advertisements made online.

SEC. 4204. SENSE OF CONGRESS.

It is the sense of Congress that—

(1) the dramatic increase in digital political advertisements, and the growing centrality of online platforms in the lives of Americans, requires the Congress and the Federal Election Commission to take meaningful action to ensure that laws and regulations provide the accountability and transparency that is fundamental to our democracy;

(2) free and fair elections require both transparency and accountability which give the public a right to know the true sources of funding for political advertisements in order to make informed political choices and hold elected officials accountable; and

(3) transparency of funding for political advertisements is essential to enforce other campaign fi-

nance laws, including the prohibition on campaign spending by foreign nationals.

SEC. 4205. EXPANSION OF DEFINITION OF PUBLIC COMMUNICATION.

(a) IN GENERAL.—Paragraph (22) of section 301 of the Federal Election Campaign Act of 1971 (52 U.S.C. 30101(22)) is amended by striking "or satellite communication" and inserting "satellite, paid internet, or paid digital communication".

(b) TREATMENT OF CONTRIBUTIONS AND EXPENDITURES.—Section 301 of such Act (52 U.S.C. 30101) is amended—

(1) in paragraph (8)(B)—

(A) in clause (v), by striking "on broadcasting stations, or in newspapers, magazines, or similar types of general public political advertising" and inserting "in any public communication";

(B) in clause (ix), by striking "broadcasting, newspaper, magazine, billboard, direct mail, or similar type of general public communication or political advertising" and inserting "public communication"; and

(C) in clause (x), by striking "but not including the use of broadcasting, newspapers,

magazines, billboards, direct mail, or similar types of general public communication or political advertising" and inserting "but not including use in any public communication"; and

(2) in paragraph (9)(B)—

(A) by amending clause (i) to read as follows:

"(i) any news story, commentary, or editorial distributed through the facilities of any broadcasting station or any print, online, or digital newspaper, magazine, blog, publication, or periodical, unless such broadcasting, print, online, or digital facilities are owned or controlled by any political party, political committee, or candidate;"; and

(B) in clause (iv), by striking "on broadcasting stations, or in newspapers, magazines, or similar types of general public political advertising" and inserting "in any public communication".

(c) DISCLOSURE AND DISCLAIMER STATEMENTS.—Subsection (a) of section 318 of such Act (52 U.S.C. 30120) is amended—

(1) by striking "financing any communication through any broadcasting station, newspaper, magazine, outdoor advertising facility, mailing, or any other type of general public political advertising" and inserting "financing any public communication"; and

(2) by striking "solicits any contribution through any broadcasting station, newspaper, magazine, outdoor advertising facility, mailing, or any other type of general public political advertising" and inserting "solicits any contribution through any public communication".

SEC. 4206. EXPANSION OF DEFINITION OF ELECTIONEERING COMMUNICATION.

(a) EXPANSION TO ONLINE COMMUNICATIONS.—

(1) APPLICATION TO QUALIFIED INTERNET AND DIGITAL COMMUNICATIONS.—

(A) IN GENERAL.—Subparagraph (A) of section 304(f)(3) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30104(f)(3)(A)) is amended by striking "or satellite communication" each place it appears in clauses (i) and (ii) and inserting "satellite, or qualified internet or digital communication".

(B) QUALIFIED INTERNET OR DIGITAL COMMUNICATION.—Paragraph (3) of section 304(f) of such Act (52 U.S.C. 30104(f)) is amended by adding at the end the following new subparagraph:

"(D) QUALIFIED INTERNET OR DIGITAL COMMUNICATION.—The term 'qualified internet or digital communication' means any communication which is placed or promoted for a fee on an online platform (as defined in subsection (j)(3)).".

(2) NONAPPLICATION OF RELEVANT ELECTORATE TO ONLINE COMMUNICATIONS.—Section 304(f)(3)(A)(i)(III) of such Act (52 U.S.C. 30104(f)(3)(A)(i)(III)) is amended by inserting "any broadcast, cable, or satellite" before "communication".

(3) NEWS EXEMPTION.—Section 304(f)(3)(B)(i) of such Act (52 U.S.C. 30104(f)(3)(B)(i)) is amended to read as follows:

"(i) a communication appearing in a news story, commentary, or editorial distributed through the facilities of any broadcasting station or any online or digital newspaper, magazine, blog, publica-

tion, or periodical, unless such broadcasting, online, or digital facilities are owned or controlled by any political party, political committee, or candidate;".

(b) EFFECTIVE DATE.—The amendments made by this section shall apply with respect to communications made on or after January 1, 2020.

SEC. 4207. APPLICATION OF DISCLAIMER STATEMENTS TO ONLINE COMMUNICATIONS.

(a) CLEAR AND CONSPICUOUS MANNER REQUIREMENT.—Subsection (a) of section 318 of the Federal Election Campaign Act of 1971 (52 U.S.C. 30120(a)) is amended—

(1) by striking "shall clearly state" each place it appears in paragraphs (1), (2), and (3) and inserting "shall state in a clear and conspicuous manner"; and

(2) by adding at the end the following flush sentence: "For purposes of this section, a communication does not make a statement in a clear and conspicuous manner if it is difficult to read or hear or if the placement is easily overlooked.".

(b) SPECIAL RULES FOR QUALIFIED INTERNET OR DIGITAL COMMUNICATIONS.—

(1) IN GENERAL.—Section 318 of such Act (52 U.S.C. 30120) is amended by adding at the end the following new subsection:

"(e) SPECIAL RULES FOR QUALIFIED INTERNET OR DIGITAL COMMUNICATIONS.—

"(1) SPECIAL RULES WITH RESPECT TO STATEMENTS.—In the case of any qualified internet or digital communication (as defined in section 304(f)(3)(D)) which is disseminated through a medium in which the provision of all of the information specified in this section is not possible, the communication shall, in a clear and conspicuous manner—

"(A) state the name of the person who paid for the communication; and

"(B) provide a means for the recipient of the communication to obtain the remainder of the information required under this section with minimal effort and without receiving or viewing any additional material other than such required information.

"(2) SAFE HARBOR FOR DETERMINING CLEAR AND CONSPICUOUS MANNER.—A statement in qualified internet or digital communication (as defined in section 304(f)(3)(D)) shall be considered to be made in a clear and conspicuous manner as provided in

subsection (a) if the communication meets the following requirements:

"(A) TEXT OR GRAPHIC COMMUNICATIONS.—In the case of a text or graphic communication, the statement—

"(i) appears in letters at least as large as the majority of the text in the communication; and

"(ii) meets the requirements of paragraphs (2) and (3) of subsection (c).

"(B) AUDIO COMMUNICATIONS.—In the case of an audio communication, the statement is spoken in a clearly audible and intelligible manner at the beginning or end of the communication and lasts at least 3 seconds.

"(C) VIDEO COMMUNICATIONS.—In the case of a video communication which also includes audio, the statement—

"(i) is included at either the beginning or the end of the communication; and

"(ii) is made both in—

"(I) a written format that meets the requirements of subparagraph (A) and appears for at least 4 seconds; and

"(II) an audible format that meets the requirements of subparagraph (B).

"(D) OTHER COMMUNICATIONS.—In the case of any other type of communication, the statement is at least as clear and conspicuous as the statement specified in subparagraph (A), (B), or (C).".

(2) NONAPPLICATION OF CERTAIN EXCEPTIONS.—The exceptions provided in section 110.11(f)(1)(i) and (ii) of title 11, Code of Federal Regulations, or any successor to such rules, shall have no application to qualified internet or digital communications (as defined in section 304(f)(3)(D) of the Federal Election Campaign Act of 1971).

(c) MODIFICATION OF ADDITIONAL REQUIREMENTS FOR CERTAIN COMMUNICATIONS.—Section 318(d) of such Act (52 U.S.C. 30120(d)) is amended—

(1) in paragraph (1)(A)—

(A) by striking "which is transmitted through radio" and inserting "which is in an audio format"; and

(B) by striking "BY RADIO" in the heading and inserting "AUDIO FORMAT";

(2) in paragraph (1)(B)—

(A) by striking "which is transmitted through television" and inserting "which is in video format"; and

(B) by striking "BY TELEVISION" in the heading and inserting "VIDEO FORMAT"; and

(3) in paragraph (2)—

(A) by striking "transmitted through radio or television" and inserting "made in audio or video format"; and

(B) by striking "through television" in the second sentence and inserting "in video format".

SEC. 4208. POLITICAL RECORD REQUIREMENTS FOR ONLINE PLATFORMS.

(a) IN GENERAL.—Section 304 of the Federal Election Campaign Act of 1971 (52 U.S.C. 30104) is amended by adding at the end the following new subsection:

"(j) DISCLOSURE OF CERTAIN ONLINE ADVERTISEMENTS.—

"(1) IN GENERAL.—

"(A) REQUIREMENTS FOR ONLINE PLATFORMS.—An online platform shall maintain, and make available for online public inspection in machine readable format, a complete record of any request to purchase on such online plat-

form a qualified political advertisement which is made by a person whose aggregate requests to purchase qualified political advertisements on such online platform during the calendar year exceeds $500.

"(B) REQUIREMENTS FOR ADVERTISERS.—Any person who requests to purchase a qualified political advertisement on an online platform shall provide the online platform with such information as is necessary for the online platform to comply with the requirements of subparagraph (A).

"(2) CONTENTS OF RECORD.—A record maintained under paragraph (1)(A) shall contain—

"(A) a digital copy of the qualified political advertisement;

"(B) a description of the audience targeted by the advertisement, the number of views generated from the advertisement, and the date and time that the advertisement is first displayed and last displayed; and

"(C) information regarding—

"(i) the average rate charged for the advertisement;

"(ii) the name of the candidate to which the advertisement refers and the office to which the candidate is seeking election, the election to which the advertisement refers, or the national legislative issue to which the advertisement refers (as applicable);

"(iii) in the case of a request made by, or on behalf of, a candidate, the name of the candidate, the authorized committee of the candidate, and the treasurer of such committee; and

"(iv) in the case of any request not described in clause (iii), the name of the person purchasing the advertisement, the name, address, and phone number of a contact person for such person, and a list of the chief executive officers or members of the executive committee or of the board of directors of such person.

"(3) ONLINE PLATFORM.—For purposes of this subsection, the term 'online platform' means any public-facing website, web application, or digital application (including a social network, ad network, or search engine) which—

"(A) sells qualified political advertisements; and

"(B) has 50,000,000 or more unique monthly United States visitors or users for a majority of months during the preceding 12 months.

"(4) QUALIFIED POLITICAL ADVERTISEMENT.—

"(A) IN GENERAL.—For purposes of this subsection, the term 'qualified political advertisement' means any advertisement (including search engine marketing, display advertisements, video advertisements, native advertisements, and sponsorships) that—

"(i) is made by or on behalf of a candidate; or

"(ii) communicates a message relating to any political matter of national importance, including—

"(I) a candidate;

"(II) any election to Federal office; or

"(III) a national legislative issue of public importance.

"(5) TIME TO MAINTAIN FILE.—The information required under this subsection shall be made

available as soon as possible and shall be retained by the online platform for a period of not less than 4 years.

"(6) PENALTIES.—For penalties for failure by online platforms, and persons requesting to purchase a qualified political advertisement on online platforms, to comply with the requirements of this subsection, see section 309.".

(b) RULEMAKING.—Not later than 90 days after the date of the enactment of this Act, the Federal Election Commission shall establish rules—

(1) requiring common data formats for the record required to be maintained under section 304(j) of the Federal Election Campaign Act of 1971 (as added by subsection (a)) so that all online platforms submit and maintain data online in a common, machine-readable and publicly accessible format; and

(2) establishing search interface requirements relating to such record, including searches by candidate name, issue, purchaser, and date.

(c) REPORTING.—Not later than 2 years after the date of the enactment of this Act, and biannually thereafter, the Chairman of the Federal Election Commission shall submit a report to Congress on—

(1) matters relating to compliance with and the enforcement of the requirements of section 304(j) of the Federal Election Campaign Act of 1971, as added by subsection (a);

(2) recommendations for any modifications to such section to assist in carrying out its purposes; and

(3) identifying ways to bring transparency and accountability to political advertisements distributed online for free.

SEC. 4209. PREVENTING CONTRIBUTIONS, EXPENDITURES, INDEPENDENT EXPENDITURES, AND DISBURSEMENTS FOR ELECTIONEERING COMMUNICATIONS BY FOREIGN NATIONALS IN THE FORM OF ONLINE ADVERTISING.

Section 319 of the Federal Election Campaign Act of 1971 (52 U.S.C. 30121), as amended by section 4101(b), is further amended by adding at the end the following new subsection:

"(d) RESPONSIBILITIES OF BROADCAST STATIONS, PROVIDERS OF CABLE AND SATELLITE TELEVISION, AND ONLINE PLATFORMS.—Each television or radio broadcast station, provider of cable or satellite television, or online platform (as defined in section 304(j)(3)) shall make reasonable efforts to ensure that communications described

in section 318(a) and made available by such station, provider, or platform are not purchased by a foreign national, directly or indirectly.".

Subtitle D—Stand By Every Ad

SEC. 4301. SHORT TITLE.

This Act may be cited as the "Stand By Every Ad Act".

SEC. 4302. STAND BY EVERY AD.

(a) EXPANDED DISCLAIMER REQUIREMENTS FOR CERTAIN COMMUNICATIONS.—Section 318 of the Federal Election Campaign Act of 1971 (52 U.S.C. 30120), as amended by section 4207(b)(1), is further amended—

(1) by redesignating subsection (e) as subsection (f); and

(2) by inserting after subsection (d) the following new subsection:

"(e) EXPANDED DISCLAIMER REQUIREMENTS FOR COMMUNICATIONS NOT AUTHORIZED BY CANDIDATES OR COMMITTEES.—

"(1) IN GENERAL.—Except as provided in paragraph (6), any communication described in paragraph (3) of subsection (a) which is transmitted in an audio or video format (including an internet or digital communication), or which is an internet or digital communication transmitted in a text or

graphic format, shall include, in addition to the requirements of paragraph (3) of subsection (a), the following:

"(A) The individual disclosure statement described in paragraph (2)(A) (if the person paying for the communication is an individual) or the organizational disclosure statement described in paragraph (2)(B) (if the person paying for the communication is not an individual).

"(B) If the communication is transmitted in a video format, or is an internet or digital communication which is transmitted in a text or graphic format, and is paid for in whole or in part with a payment which is treated as a campaign-related disbursement under section 324, the Top Five Funders list (if applicable), unless, on the basis of criteria established in regulations issued by the Commission, the communication is of such short duration that including the Top Five Funders list in the communication would constitute a hardship to the person paying for the communication by requiring a disproportionate amount of the content of the communication to consist of the Top Five Funders list.

"(C) If the communication is transmitted in an audio format and is paid for in whole or in part with a payment which is treated as a campaign-related disbursement under section 324, the Top Two Funders list (if applicable), unless, on the basis of criteria established in regulations issued by the Commission, the communication is of such short duration that including the Top Two Funders list in the communication would constitute a hardship to the person paying for the communication by requiring a disproportionate amount of the content of the communication to consist of the Top Two Funders list.

"(2) DISCLOSURE STATEMENTS DESCRIBED.—

"(A) INDIVIDUAL DISCLOSURE STATEMENTS.—The individual disclosure statement described in this subparagraph is the following: 'I am _____, and I approve this message.', with the blank filled in with the name of the applicable individual.

"(B) ORGANIZATIONAL DISCLOSURE STATEMENTS.—The organizational disclosure statement described in this subparagraph is the following: 'I am _____, the

_____ of _____, and _____ approves this message.', with—

"(i) the first blank to be filled in with the name of the applicable individual;

"(ii) the second blank to be filled in with the title of the applicable individual; and

"(iii) the third and fourth blank each to be filled in with the name of the organization or other person paying for the communication.

"(3) METHOD OF CONVEYANCE OF STATEMENT.—

"(A) COMMUNICATIONS IN TEXT OR GRAPHIC FORMAT.—In the case of a communication to which this subsection applies which is transmitted in a text or graphic format, the disclosure statements required under paragraph (1) shall appear in letters at least as large as the majority of the text in the communication.

"(B) COMMUNICATIONS TRANSMITTED IN AUDIO FORMAT.—In the case of a communication to which this subsection applies which is transmitted in an audio format, the disclosure

statements required under paragraph (1) shall be made by audio by the applicable individual in a clear and conspicuous manner.

"(C) COMMUNICATIONS TRANSMITTED IN VIDEO FORMAT.—In the case of a communication to which this subsection applies which is transmitted in a video format, the information required under paragraph (1)—

"(i) shall appear in writing at the end of the communication or in a crawl along the bottom of the communication in a clear and conspicuous manner, with a reasonable degree of color contrast between the background and the printed statement, for a period of at least 6 seconds; and

"(ii) shall also be conveyed by an unobscured, full-screen view of the applicable individual or by the applicable individual making the statement in voice-over accompanied by a clearly identifiable photograph or similar image of the individual, except in the case of a Top Five Funders list.

"(4) APPLICABLE INDIVIDUAL DEFINED.—The term 'applicable individual' means, with respect to a communication to which this subsection applies—

"(A) if the communication is paid for by an individual, the individual involved;

"(B) if the communication is paid for by a corporation, the chief executive officer of the corporation (or, if the corporation does not have a chief executive officer, the highest ranking official of the corporation);

"(C) if the communication is paid for by a labor organization, the highest ranking officer of the labor organization; and

"(D) if the communication is paid for by any other person, the highest ranking official of such person.

"(5) TOP FIVE FUNDERS LIST AND TOP TWO FUNDERS LIST DEFINED.—

"(A) TOP FIVE FUNDERS LIST.—The term 'Top Five Funders list' means, with respect to a communication which is paid for in whole or in part with a campaign-related disbursement (as defined in section 324), a list of the five persons who, during the 12-month period ending on the date of the disbursement, provided

the largest payments of any type in an aggregate amount equal to or exceeding $10,000 to the person who is paying for the communication and the amount of the payments each such person provided. If two or more people provided the fifth largest of such payments, the person paying for the communication shall select one of those persons to be included on the Top Five Funders list.

"(B) TOP TWO FUNDERS LIST.—The term 'Top Two Funders list' means, with respect to a communication which is paid for in whole or in part with a campaign-related disbursement (as defined in section 324), a list of the persons who, during the 12-month period ending on the date of the disbursement, provided the largest and the second largest payments of any type in an aggregate amount equal to or exceeding $10,000 to the person who is paying for the communication and the amount of the payments each such person provided. If two or more persons provided the second largest of such payments, the person paying for the communication shall select one of those persons to be included on the Top Two Funders list.

"(C) EXCLUSION OF CERTAIN PAYMENTS.—For purposes of subparagraphs (A) and (B), in determining the amount of payments made by a person to a person paying for a communication, there shall be excluded the following:

"(i) Any amounts provided in the ordinary course of any trade or business conducted by the person paying for the communication or in the form of investments in the person paying for the communication.

"(ii) Any payment which the person prohibited, in writing, from being used for campaign-related disbursements, but only if the person paying for the communication agreed to follow the prohibition and deposited the payment in an account which is segregated from any account used to make campaign-related disbursements.

"(6) EXCEPTION FOR COMMUNICATIONS PAID FOR BY POLITICAL PARTIES AND CERTAIN POLITICAL COMMITTEES.—This subsection does not apply to any communication to which subsection (d)(2) applies.".

(b) APPLICATION OF EXPANDED REQUIREMENTS TO PUBLIC COMMUNICATIONS CONSISTING OF CAMPAIGN-RELATED DISBURSEMENTS.—Section 318(a) of such Act (52 U.S.C. 30120(a)) is amended by striking "for the purpose of financing communications expressly advocating the election or defeat of a clearly identified candidate" and inserting "for a campaign-related disbursement, as defined in section 324, consisting of a public communication".

(c) EXCEPTION FOR COMMUNICATIONS PAID FOR BY POLITICAL PARTIES AND CERTAIN POLITICAL COMMITTEES.—Section 318(d)(2) of such Act (52 U.S.C. 30120(d)(2)) is amended—

(1) in the heading, by striking "OTHERS" and inserting "CERTAIN POLITICAL COMMITTEES";

(2) by striking "Any communication" and inserting "(A) Any communication";

(3) by inserting "which (except to the extent provided in subparagraph (B)) is paid for by a political committee (including a political committee of a political party) and" after "subsection (a)";

(4) by striking "or other person" each place it appears; and

(5) by adding at the end the following new subparagraph:

"(B)(i) This paragraph does not apply to a communication paid for in whole or in part during a calendar year with a campaign-related disbursement, but only if the covered organization making the campaign-related disbursement made campaign-related disbursements (as defined in section 324) aggregating more than $10,000 during such calendar year.

"(ii) For purposes of clause (i), in determining the amount of campaign-related disbursements made by a covered organization during a year, there shall be excluded the following:

"(I) Any amounts received by the covered organization in the ordinary course of any trade or business conducted by the covered organization or in the form of investments in the covered organization.

"(II) Any amounts received by the covered organization from a person who prohibited, in writing, the organization from using such amounts for campaign-related disbursements, but only if the covered organization agreed to follow the prohibition and deposited the amounts in an account which is segregated

from any account used to make campaign-related disbursements.''.

SEC. 4303. DISCLAIMER REQUIREMENTS FOR COMMUNICATIONS MADE THROUGH PRERECORDED TELEPHONE CALLS.

(a) APPLICATION OF REQUIREMENTS.—

(1) IN GENERAL.—Section 318(a) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30120(a)), as amended by section 4205(c), is amended by inserting after ''public communication'' each place it appears the following: ''(including a telephone call consisting in substantial part of a prerecorded audio message)''.

(2) APPLICATION TO COMMUNICATIONS SUBJECT TO EXPANDED DISCLAIMER REQUIREMENTS.—Section 318(e)(1) of such Act (52 U.S.C. 30120(e)(1)), as added by section 4302(a), is amended in the matter preceding subparagraph (A) by striking ''which is transmitted in an audio or video format'' and inserting ''which is transmitted in an audio or video format or which consists of a telephone call consisting in substantial part of a prerecorded audio message''.

(b) TREATMENT AS COMMUNICATION TRANSMITTED IN AUDIO FORMAT.—

(1) COMMUNICATIONS BY CANDIDATES OR AUTHORIZED PERSONS.—Section 318(d) of such Act (52 U.S.C. 30120(d)) is amended by adding at the end the following new paragraph:

"(3) PRERECORDED TELEPHONE CALLS.—Any communication described in paragraph (1), (2), or (3) of subsection (a) (other than a communication which is subject to subsection (e)) which is a telephone call consisting in substantial part of a prerecorded audio message shall include, in addition to the requirements of such paragraph, the audio statement required under subparagraph (A) of paragraph (1) or the audio statement required under paragraph (2) (whichever is applicable), except that the statement shall be made at the beginning of the telephone call.".

(2) COMMUNICATIONS SUBJECT TO EXPANDED DISCLAIMER REQUIREMENTS.—Section 318(e)(3) of such Act (52 U.S.C. 30120(e)(3)), as added by section 4302(a), is amended by adding at the end the following new subparagraph:

"(C) PRERECORDED TELEPHONE CALLS.—In the case of a communication to which this subsection applies which is a telephone call consisting in substantial part of a prerecorded

audio message, the communication shall be considered to be transmitted in an audio format.''.

SEC. 4304. NO EXPANSION OF PERSONS SUBJECT TO DISCLAIMER REQUIREMENTS ON INTERNET COMMUNICATIONS.

Nothing in this subtitle or the amendments made by this subtitle may be construed to require any person who is not required under section 318 of the Federal Election Campaign Act of 1971 (as provided under section 110.11 of title 11 of the Code of Federal Regulations) to include a disclaimer on communications made by the person through the internet to include any disclaimer on any such communications.

SEC. 4305. EFFECTIVE DATE.

The amendments made by this subtitle shall apply with respect to communications made on or after January 1, 2020, and shall take effect without regard to whether or not the Federal Election Commission has promulgated regulations to carry out such amendments.

Subtitle E—Secret Money Transparency

SEC. 4401. REPEAL OF RESTRICTION OF USE OF FUNDS BY INTERNAL REVENUE SERVICE TO BRING TRANSPARENCY TO POLITICAL ACTIVITY OF CERTAIN NONPROFIT ORGANIZATIONS.

Notwithstanding section 101 of division C of Public Law 115–245, section 125 of Division E of the Consolidated Appropriations Act, 2018 shall have no force or effect during fiscal year 2019.

Subtitle F—Shareholder Right-To-Know

SEC. 4501. REPEAL OF RESTRICTION ON USE OF FUNDS BY SECURITIES AND EXCHANGE COMMISSION TO ENSURE SHAREHOLDERS OF CORPORATIONS HAVE KNOWLEDGE OF CORPORATION POLITICAL ACTIVITY.

Notwithstanding section 101 of division C of Public Law 115–245, section 631 of Division E of the Consolidated Appropriations Act, 2019 shall have no force or effect during fiscal year 2019.

Subtitle G—Disclosure of Political Spending by Government Contractors

SEC. 4601. REPEAL OF RESTRICTION ON USE OF FUNDS TO REQUIRE DISCLOSURE OF POLITICAL SPENDING BY GOVERNMENT CONTRACTORS.

Notwithstanding section 101 of division C of Public Law 115–245, section 735 of Division E of the Consolidated Appropriations Act, 2019 shall have no force or effect during fiscal year 2019.

Subtitle H—Limitation and Disclosure Requirements for Presidential Inaugural Committees

SEC. 4701. SHORT TITLE.

This subtitle may be cited as the "Presidential Inaugural Committee Oversight Act".

SEC. 4702. LIMITATIONS AND DISCLOSURE OF CERTAIN DONATIONS TO, AND DISBURSEMENTS BY, INAUGURAL COMMITTEES.

(a) REQUIREMENTS FOR INAUGURAL COMMITTEES.—Title III of the Federal Election Campaign Act of 1971 (52 U.S.C. 30101 et seq.) is amended by adding at the end the following new section:

"SEC. 325. INAUGURAL COMMITTEES.

"(a) PROHIBITED DONATIONS.—

"(1) IN GENERAL.—It shall be unlawful—

"(A) for an Inaugural Committee—

"(i) to solicit, accept, or receive a donation from a person that is not an individual; or

"(ii) to solicit, accept, or receive a donation from a foreign national;

"(B) for a person—

"(i) to make a donation to an Inaugural Committee in the name of another person, or to knowingly authorize his or her name to be used to effect such a donation;

"(ii) to knowingly accept a donation to an Inaugural Committee made by a person in the name of another person; or

"(iii) to convert a donation to an Inaugural Committee to personal use as described in paragraph (2); and

"(C) for a foreign national to, directly or indirectly, make a donation, or make an express or implied promise to make a donation, to an Inaugural Committee.

"(2) CONVERSION OF DONATION TO PERSONAL USE.—For purposes of paragraph (1)(B)(iii), a do-

nation shall be considered to be converted to personal use if any part of the donated amount is used to fulfill a commitment, obligation, or expense of a person that would exist irrespective of the responsibilities of the Inaugural Committee under chapter 5 of title 36, United States Code.

"(3) NO EFFECT ON DISBURSEMENT OF UNUSED FUNDS TO NONPROFIT ORGANIZATIONS.—Nothing in this subsection may be construed to prohibit an Inaugural Committee from disbursing unused funds to an organization which is described in section 501(c)(3) of the Internal Revenue Code of 1986 and is exempt from taxation under section 501(a) of such Code.

"(b) LIMITATION ON DONATIONS.—

"(1) IN GENERAL.—It shall be unlawful for an individual to make donations to an Inaugural Committee which, in the aggregate, exceed $50,000.

"(2) INDEXING.—At the beginning of each Presidential election year (beginning with 2024), the amount described in paragraph (1) shall be increased by the cumulative percent difference determined in section 315(c)(1)(A) since the previous Presidential election year. If any amount after such

increase is not a multiple of $1,000, such amount shall be rounded to the nearest multiple of $1,000.

"(c) DISCLOSURE OF CERTAIN DONATIONS AND DISBURSEMENTS.—

"(1) DONATIONS OVER $1,000.—

"(A) IN GENERAL.—An Inaugural Committee shall file with the Commission a report disclosing any donation by an individual to the committee in an amount of $1,000 or more not later than 24 hours after the receipt of such donation.

"(B) CONTENTS OF REPORT.—A report filed under subparagraph (A) shall contain—

"(i) the amount of the donation;

"(ii) the date the donation is received; and

"(iii) the name and address of the individual making the donation.

"(2) FINAL REPORT.—Not later than the date that is 90 days after the date of the Presidential inaugural ceremony, the Inaugural Committee shall file with the Commission a report containing the following information:

"(A) For each donation of money or anything of value made to the committee in an ag-

gregate amount equal to or greater than $200—

"(i) the amount of the donation;

"(ii) the date the donation is received; and

"(iii) the name and address of the individual making the donation.

"(B) The total amount of all disbursements, and all disbursements in the following categories:

"(i) Disbursements made to meet committee operating expenses.

"(ii) Repayment of all loans.

"(iii) Donation refunds and other offsets to donations.

"(iv) Any other disbursements.

"(C) The name and address of each person—

"(i) to whom a disbursement in an aggregate amount or value in excess of $200 is made by the committee to meet a committee operating expense, together with date, amount, and purpose of such operating expense;

"(ii) who receives a loan repayment from the committee, together with the date and amount of such loan repayment;

"(iii) who receives a donation refund or other offset to donations from the committee, together with the date and amount of such disbursement; and

"(iv) to whom any other disbursement in an aggregate amount or value in excess of $200 is made by the committee, together with the date and amount of such disbursement.

"(d) DEFINITIONS.—For purposes of this section:

"(1)(A) The term 'donation' includes—

"(i) any gift, subscription, loan, advance, or deposit of money or anything of value made by any person to the committee; or

"(ii) the payment by any person of compensation for the personal services of another person which are rendered to the committee without charge for any purpose.

"(B) The term 'donation' does not include the value of services provided without compensation by

any individual who volunteers on behalf of the committee.

"(2) The term 'foreign national' has the meaning given that term by section 319(b).

"(3) The term 'Inaugural Committee' has the meaning given that term by section 501 of title 36, United States Code.".

(b) CONFIRMING AMENDMENT RELATED TO REPORTING REQUIREMENTS.—Section 304 of the Federal Election Campaign Act (52 U.S.C. 30104) is amended—

(1) by striking subsection (h); and

(2) by redesignating subsection (i) as subsection (h).

(c) CONFORMING AMENDMENT RELATED TO STATUS OF COMMITTEE.—Section 510 of title 36, United States Code, is amended to read as follows:

"§ 510. Disclosure of and prohibition on certain donations

"A committee shall not be considered to be the Inaugural Committee for purposes of this chapter unless the committee agrees to, and meets, the requirements of section 325 of the Federal Election Campaign Act of 1971.".

(d) EFFECTIVE DATE.—The amendments made by this Act shall apply with respect to Inaugural Committees established under chapter 5 of title 36, United States

Code, for inaugurations held in 2021 and any succeeding year.

Subtitle I—Severability

SEC. 4801. SEVERABILITY.

If any provision of this title or amendment made by this title, or the application of a provision or amendment to any person or circumstance, is held to be unconstitutional, the remainder of this title and amendments made by this title, and the application of the provisions and amendment to any person or circumstance, shall not be affected by the holding.

TITLE V—CAMPAIGN FINANCE EMPOWERMENT

Subtitle A—Findings Relating to Citizens United Decision

Sec. 5001. Findings relating to Citizens United decision.

Subtitle B—Congressional Elections

Sec. 5100. Short title.

PART 1—MY VOICE VOUCHER PILOT PROGRAM

Sec. 5101. Establishment of pilot program.
Sec. 5102. Voucher program described.
Sec. 5103. Reports.
Sec. 5104. Definitions.

PART 2—SMALL DOLLAR FINANCING OF CONGRESSIONAL ELECTION CAMPAIGNS

Sec. 5111. Benefits and eligibility requirements for candidates.

"TITLE V—SMALL DOLLAR FINANCING OF CONGRESSIONAL ELECTION CAMPAIGNS

"Subtitle A—Benefits

"Sec. 501. Benefits for participating candidates.
"Sec. 502. Procedures for making payments.
"Sec. 503. Use of funds.
"Sec. 504. Qualified small dollar contributions described.

"Subtitle B—Eligibility and Certification

"Sec. 511. Eligibility.
"Sec. 512. Qualifying requirements.
"Sec. 513. Certification.

"Subtitle C—Requirements for Candidates Certified as Participating Candidates

"Sec. 521. Contribution and expenditure requirements.
"Sec. 522. Administration of campaign.
"Sec. 523. Preventing unnecessary spending of public funds.
"Sec. 524. Remitting unspent funds after election.

"Subtitle D—Enhanced Match Support

"Sec. 531. Enhanced support for general election.
"Sec. 532. Eligibility.
"Sec. 533. Amount.
"Sec. 534. Waiver of authority to retain portion of unspent funds after election.

"Subtitle E—Administrative Provisions

"Sec. 541. Freedom From Influence Fund.
"Sec. 542. Reviews and reports by Government Accountability Office.
"Sec. 543. Administration by Commission.
"Sec. 544. Violations and penalties.
"Sec. 545. Appeals process.
"Sec. 546. Indexing of amounts.
"Sec. 547. Election cycle defined.
Sec. 5112. Contributions and expenditures by multicandidate and political party committees on behalf of participating candidates.
Sec. 5113. Prohibiting use of contributions by participating candidates for purposes other than campaign for election.
Sec. 5114. Effective date.

Subtitle C—Presidential Elections

Sec. 5200. Short title.

PART 1—PRIMARY ELECTIONS

Sec. 5201. Increase in and modifications to matching payments.
Sec. 5202. Eligibility requirements for matching payments.
Sec. 5203. Repeal of expenditure limitations.
Sec. 5204. Period of availability of matching payments.
Sec. 5205. Examination and audits of matchable contributions.
Sec. 5206. Modification to limitation on contributions for Presidential primary candidates.

PART 2—GENERAL ELECTIONS

Sec. 5211. Modification of eligibility requirements for public financing.
Sec. 5212. Repeal of expenditure limitations and use of qualified campaign contributions.
Sec. 5213. Matching payments and other modifications to payment amounts.
Sec. 5214. Increase in limit on coordinated party expenditures.

Sec. 5215. Establishment of uniform date for release of payments.
Sec. 5216. Amounts in Presidential Election Campaign Fund.
Sec. 5217. Use of general election payments for general election legal and accounting compliance.

PART 3—EFFECTIVE DATE

Sec. 5221. Effective date.

Subtitle D—Personal Use Services as Authorized Campaign Expenditures

Sec. 5301. Short title.
Sec. 5302. Treatment of payments for child care and other personal use services as authorized campaign expenditure.

Subtitle E—Severability

Sec. 5401. Severability.

Subtitle A—Findings Relating to Citizens United Decision

SEC. 5001. FINDINGS RELATING TO CITIZENS UNITED DECISION.

Congress finds the following:

(1) The American Republic was founded on the principle that all people are created equal, with rights and responsibilities as citizens to vote, be represented, speak, debate, and participate in self-government on equal terms regardless of wealth. To secure these rights and responsibilities, our Constitution not only protects the equal rights of all Americans but also provides checks and balances to prevent corruption and prevent concentrated power and wealth from undermining effective self-government.

(2) The Supreme Court's decisions in Citizens United v. Federal Election Commission, 558 U.S.

310 (2010) and McCutcheon v. FEC, 572 U.S. 185 (2014), as well as other court decisions, erroneously invalidated even-handed rules about the spending of money in local, State, and Federal elections. These flawed decisions have empowered large corporations, extremely wealthy individuals, and special interests to dominate election spending, corrupt our politics, and degrade our democracy through tidal waves of unlimited and anonymous spending. These decisions also stand in contrast to a long history of efforts by Congress and the States to regulate money in politics to protect democracy, and they illustrate a troubling deregulatory trend in campaign finance-related court decisions. Additionally, an unknown amount of foreign money continues to be spent in our political system as subsidiaries of foreign-based corporations and hostile foreign actors sometimes connected to nation-States work to influence our elections.

(3) The Supreme Court's misinterpretation of the Constitution to empower monied interests at the expense of the American people in elections has seriously eroded over 100 years of congressional action to promote fairness and protect elections from the toxic influence of money.

(4) In 1907, Congress passed the Tillman Act in response to the concentration of corporate power in the post-Civil War Gilded Age. The Act prohibited corporations from making contributions in connection with Federal elections, aiming ''not merely to prevent the subversion of the integrity of the electoral process [but] . . . to sustain the active, alert responsibility of the individual citizen in a democracy for the wise conduct of government''.

(5) By 1910, Congress began passing disclosure requirements and campaign expenditure limits, and dozens of States passed corrupt practices Acts to prohibit corporate spending in elections. States also enacted campaign spending limits, and some States limited the amount that people could contribute to campaigns.

(6) In 1947, the Taft-Hartley Act prohibited corporations and unions from making campaign contributions or other expenditures to influence elections. In 1962, a Presidential commission on election spending recommended spending limits and incentives to increase small contributions from more people.

(7) The Federal Election Campaign Act of 1971 (FECA), as amended in 1974, required disclo-

sure of contributions and expenditures, imposed contribution and expenditure limits for individuals and groups, set spending limits for campaigns, candidates, and groups, implemented a public funding system for Presidential campaigns, and created the Federal Election Commission to oversee and enforce the new rules.

(8) In the wake of Citizens United and other damaging Federal court decisions, Americans have witnessed an explosion of outside spending in elections. Outside spending increased nearly 900 percent between the 2008 and 2016 Presidential election years. Indeed, the 2018 elections once again made clear the overwhelming political power of wealthy special interests, to the tune of over $5,000,000,000. And as political entities adapt to a post-Citizens United, post-McCutcheon landscape, these trends are getting worse, as evidenced by the experience in the 2018 midterm congressional elections, where outside spending more than doubled from the previous midterm cycle.

(9) The torrent of money flowing into our political system has a profound effect on the democratic process for everyday Americans, whose voices and policy preferences are increasingly being drowned

out by those of wealthy special interests. The more campaign cash from wealthy special interests can flood our elections, the more policies that favor those interests are reflected in the national political agenda. When it comes to policy preferences, our Nation's wealthiest tend to have fundamentally different views than do average Americans when it comes to issues ranging from unemployment benefits to the minimum wage to health care coverage.

(10) The Court has tied the hands of Congress and the States, severely restricting them from setting reasonable limits on campaign spending. For example, the Court has held that only the Government's interest in preventing quid pro quo corruption, like bribery, or the appearance of such corruption, can justify limits on campaign contributions. More broadly, the Court has severely curtailed attempts to reduce the ability of the Nation's wealthiest and most powerful to skew our democracy in their favor by buying outsized influence in our elections. Because this distortion of the Constitution has prevented truly meaningful regulation or reform of the way we finance elections in America, a constitutional amendment is needed to achieve a democracy for all the people.

(11) Since the landmark Citizens United decision, 19 States and nearly 800 municipalities, including large cities like New York, Los Angeles, Chicago, and Philadelphia, have gone on record supporting a constitutional amendment. Transcending political leanings and geographic location, voters in States and municipalities across the country that have placed amendment questions on the ballot have routinely supported these initiatives by considerably large margins.

(12) At the same time millions of Americans have signed petitions, marched, called their Members of Congress, written letters to the editor, and otherwise demonstrated their public support for a constitutional amendment to overturn Citizens United that will allow Congress to reign in the outsized influence of unchecked money in politics. Dozens of organizations, representing tens of millions of individuals, have come together in a shared strategy of supporting such an amendment.

(13) In order to protect the integrity of democracy and the electoral process and to ensure political equality for all, the Constitution should be amended so that Congress and the States may regulate and set limits on the raising and spending of money to

influence elections and may distinguish between natural persons and artificial entities, like corporations, that are created by law, including by prohibiting such artificial entities from spending money to influence elections.

Subtitle B—Congressional Elections

SEC. 5100. SHORT TITLE.

This subtitle may be cited as the "Government By the People Act of 2019".

PART 1—MY VOICE VOUCHER PILOT PROGRAM

SEC. 5101. ESTABLISHMENT OF PILOT PROGRAM.

(a) ESTABLISHMENT.—The Federal Election Commission (hereafter in this part referred to as the "Commission") shall establish a pilot program under which the Commission shall select 3 eligible States to operate a voucher pilot program which is described in section 5102 during the program operation period.

(b) ELIGIBILITY OF STATES.—A State is eligible to be selected to operate a voucher pilot program under this part if, not later than 180 days after the beginning of the program application period, the State submits to the Commission an application containing—

(1) information and assurances that the State will operate a voucher program which contains the elements described in section 5102(a);

(2) information and assurances that the State will establish fraud prevention mechanisms described in section 5102(b);

(3) information and assurances that the State will establish a commission to oversee and implement the program as described in section 5102(c);

(4) information and assurances that the State will carry out a public information campaign as described in section 5102(d);

(5) information and assurances that the State will submit reports as required under section 5103; and

(6) such other information and assurances as the Commission may require.

(c) SELECTION OF PARTICIPATING STATES.—

(1) IN GENERAL.—Not later than 1 year after the beginning of the program application period, the Commission shall select the 3 States which will operate voucher pilot programs under this part.

(2) CRITERIA.—In selecting States for the operation of the voucher pilot programs under this part, the Commission shall apply such criteria and metrics

as the Commission considers appropriate to determine the ability of a State to operate the program successfully, and shall attempt to select States in a variety of geographic regions and with a variety of political party preferences.

(3) NO SUPERMAJORITY REQUIRED FOR SELECTION.—The selection of States by the Commission under this subsection shall require the approval of only half of the Members of the Commission.

(d) DUTIES OF STATES DURING PROGRAM PREPARATION PERIOD.—During the program preparation period, each State selected to operate a voucher pilot program under this part shall take such actions as may be necessary to ensure that the State will be ready to operate the program during the program operation period, and shall complete such actions not later than 90 days before the beginning of the program operation period.

(e) TERMINATION.—Each voucher pilot program under this part shall terminate as of the first day after the program operation period.

(f) REIMBURSEMENT OF COSTS.—Upon receiving the report submitted by a State under section 5103(a) with respect to an election cycle, the Commission shall transmit a payment to the State in an amount equal to the reason-

able costs incurred by the State in operating the voucher pilot program under this part during the cycle.

SEC. 5102. VOUCHER PROGRAM DESCRIBED.

(a) GENERAL ELEMENTS OF PROGRAM.—

(1) ELEMENTS DESCRIBED.—The elements of a voucher pilot program operated by a State under this part are as follows:

(A) The State shall provide each qualified individual upon the individual's request with a voucher worth $25 to be known as a "My Voice Voucher" during the election cycle which will be assigned a routing number and which at the option of the individual will be provided in either paper or electronic form.

(B) Using the routing number assigned to the My Voice Voucher, the individual may submit the My Voice Voucher in either electronic or paper form to qualified candidates for election for the office of Representative in, or Delegate or Resident Commissioner to, the Congress and allocate such portion of the value of the My Voice Voucher in increments of $5 as the individual may select to any such candidate.

(C) If the candidate transmits the My Voice Voucher to the Commission, the Commis-

sion shall pay the candidate the portion of the value of the My Voice Voucher that the individual allocated to the candidate, which shall be considered a contribution by the individual to the candidate for purposes of the Federal Election Campaign Act of 1971.

(2) DESIGNATION OF QUALIFIED INDIVIDUALS.—For purposes of paragraph (1)(A), a "qualified individual" with respect to a State means an individual—

(A) who is a resident of the State;

(B) who will be of voting age as of the date of the election for the candidate to whom the individual submits a My Voice Voucher; and

(C) who is not prohibited under Federal law from making contributions to candidates for election for Federal office.

(3) TREATMENT AS CONTRIBUTION TO CANDIDATE.—For purposes of the Federal Election Campaign Act of 1971, the submission of a My Voice Voucher to a candidate by an individual shall be treated as a contribution to the candidate by the individual in the amount of the portion of the value of the Voucher that the individual allocated to the candidate.

(b) FRAUD PREVENTION MECHANISM.—In addition to the elements described in subsection (a), a State operating a voucher pilot program under this part shall permit an individual to revoke a My Voice Voucher not later than 2 days after submitting the My Voice Voucher to a candidate.

(c) OVERSIGHT COMMISSION.—In addition to the elements described in subsection (a), a State operating a voucher pilot program under this part shall establish a commission or designate an existing entity to oversee and implement the program in the State, except that no such commission or entity may be comprised of elected officials.

(d) PUBLIC INFORMATION CAMPAIGN.—In addition to the elements described in subsection (a), a State operating a voucher pilot program under this part shall carry out a public information campaign to disseminate awareness of the program among qualified individuals.

SEC. 5103. REPORTS.

(a) PRELIMINARY REPORT.—Not later than 6 months after the first election cycle of the program operation period, a State which operates a voucher pilot program under this part shall submit a report to the Commission analyzing the operation and effectiveness of the program during the cycle and including such other information as the Commission may require.

(b) FINAL REPORT.—Not later than 6 months after the end of the program operation period, the State shall submit a final report to the Commission analyzing the operation and effectiveness of the program and including such other information as the Commission may require.

(c) REPORT BY COMMISSION.—Not later than the end of the first election cycle which begins after the program operation period, the Commission shall submit a report to Congress which summarizes and analyzes the results of the voucher pilot program, and shall include in the report such recommendations as the Commission considers appropriate regarding the expansion of the pilot program to all States and territories, along with such other recommendations and other information as the Commission considers appropriate.

SEC. 5104. DEFINITIONS.

(a) ELECTION CYCLE.—In this part, the term ''election cycle'' means the period beginning on the day after the date of the most recent regularly scheduled general election for Federal office and ending on the date of the next regularly scheduled general election for Federal office.

(b) DEFINITIONS RELATING TO PERIODS.—In this part, the following definitions apply:

(1) PROGRAM APPLICATION PERIOD.—The term "program application period" means the first election cycle which begins after the date of the enactment of this Act.

(2) PROGRAM PREPARATION PERIOD.—The term "program preparation period" means the first election cycle which begins after the program application period.

(3) PROGRAM OPERATION PERIOD.—The term "program operation period" means the first 2 election cycles which begin after the program preparation period.

PART 2—SMALL DOLLAR FINANCING OF CONGRESSIONAL ELECTION CAMPAIGNS

SEC. 5111. BENEFITS AND ELIGIBILITY REQUIREMENTS FOR CANDIDATES.

The Federal Election Campaign Act of 1971 (52 U.S.C. 30101 et seq.) is amended by adding at the end the following:

"TITLE V—SMALL DOLLAR FINANCING OF CONGRESSIONAL ELECTION CAMPAIGNS

"Subtitle A—Benefits

"SEC. 501. BENEFITS FOR PARTICIPATING CANDIDATES.

"(a) IN GENERAL.—If a candidate for election to the office of Representative in, or Delegate or Resident Commissioner to, the Congress is certified as a participating candidate under this title with respect to an election for such office, the candidate shall be entitled to payments as provided under this title.

"(b) AMOUNT OF PAYMENT.—The amount of a payment made under this title shall be equal to 600 percent of the amount of qualified small dollar contributions received by the candidate since the most recent payment made to the candidate under this title during the election cycle, without regard to whether or not the candidate received any of the contributions before, during, or after the Small Dollar Democracy qualifying period applicable to the candidate under section 511(c).

"(c) LIMIT ON AGGREGATE AMOUNT OF PAYMENTS.—The aggregate amount of payments made to a participating candidate with respect to an election cycle under this title may not exceed 50 percent of the average

of the 20 greatest amounts of disbursements made by the authorized committees of any winning candidate for the office of Representative in, or Delegate or Resident Commissioner to, the Congress during the most recent election cycle, rounded to the nearest $100,000.

"SEC. 502. PROCEDURES FOR MAKING PAYMENTS.

"(a) IN GENERAL.—The Commission shall make a payment under section 501 to a candidate who is certified as a participating candidate upon receipt from the candidate of a request for a payment which includes—

"(1) a statement of the number and amount of qualified small dollar contributions received by the candidate since the most recent payment made to the candidate under this title during the election cycle;

"(2) a statement of the amount of the payment the candidate anticipates receiving with respect to the request;

"(3) a statement of the total amount of payments the candidate has received under this title as of the date of the statement; and

"(4) such other information and assurances as the Commission may require.

"(b) RESTRICTIONS ON SUBMISSION OF REQUESTS.—A candidate may not submit a request under subsection (a) unless each of the following applies:

"(1) The amount of the qualified small dollar contributions in the statement referred to in subsection (a)(1) is equal to or greater than $5,000, unless the request is submitted during the 30-day period which ends on the date of a general election.

"(2) The candidate did not receive a payment under this title during the 7-day period which ends on the date the candidate submits the request.

"(c) TIME OF PAYMENT.—The Commission shall, in coordination with the Secretary of the Treasury, take such steps as may be necessary to ensure that the Secretary is able to make payments under this section from the Treasury not later than 2 business days after the receipt of a request submitted under subsection (a).

"SEC. 503. USE OF FUNDS.

"(a) USE OF FUNDS FOR AUTHORIZED CAMPAIGN EXPENDITURES.—A candidate shall use payments made under this title, including payments provided with respect to a previous election cycle which are withheld from remittance to the Commission in accordance with section 524(a)(2), only for making direct payments for the receipt of goods and services which constitute authorized expendi-

tures (as determined in accordance with title III) in connection with the election cycle involved.

"(b) PROHIBITING USE OF FUNDS FOR LEGAL EXPENSES, FINES, OR PENALTIES.—Notwithstanding title III, a candidate may not use payments made under this title for the payment of expenses incurred in connection with any action, claim, or other matter before the Commission or before any court, hearing officer, arbitrator, or other dispute resolution entity, or for the payment of any fine or civil monetary penalty.

"SEC. 504. QUALIFIED SMALL DOLLAR CONTRIBUTIONS DESCRIBED.

"(a) IN GENERAL.—In this title, the term 'qualified small dollar contribution' means, with respect to a candidate and the authorized committees of a candidate, a contribution that meets the following requirements:

"(1) The contribution is in an amount that is—

"(A) not less than $1; and

"(B) not more than $200.

"(2)(A) The contribution is made directly by an individual to the candidate or an authorized committee of the candidate and is not—

"(i) forwarded from the individual making the contribution to the candidate or committee by another person; or

"(ii) received by the candidate or committee with the knowledge that the contribution was made at the request, suggestion, or recommendation of another person.

"(B) In this paragraph—

"(i) the term 'person' does not include an individual (other than an individual described in section 304(i)(7) of the Federal Election Campaign Act of 1971), a political committee of a political party, or any political committee which is not a separate segregated fund described in section 316(b) of the Federal Election Campaign Act of 1971 and which does not make independent expenditures, does not engage in lobbying activity under the Lobbying Disclosure Act of 1995 (2 U.S.C. 1601 et seq.), and is not established by, controlled by, or affiliated with a registered lobbyist under such Act, an agent of a registered lobbyist under such Act, or an organization which retains or employs a registered lobbyist under such Act; and

"(ii) a contribution is not 'made at the request, suggestion, or recommendation of another person' solely on the grounds that the contribution is made in response to information

provided to the individual making the contribution by any person, so long as the candidate or authorized committee does not know the identity of the person who provided the information to such individual.

"(3) The individual who makes the contribution does not make contributions to the candidate or the authorized committees of the candidate with respect to the election involved in an aggregate amount that exceeds the amount described in paragraph (1)(B), or any contribution to the candidate or the authorized committees of the candidate with respect to the election involved that otherwise is not a qualified small dollar contribution.

"(b) TREATMENT OF MY VOICE VOUCHERS.—Any payment received by a candidate and the authorized committees of a candidate which consists of a My Voice Voucher under the Government By the People Act of 2019 shall be considered a qualified small dollar contribution for purposes of this title, so long as the individual making the payment meets the requirements of paragraphs (2) and (3) of subsection (a).

"(c) RESTRICTION ON SUBSEQUENT CONTRIBUTIONS.—

"(1) PROHIBITING DONOR FROM MAKING SUBSEQUENT NONQUALIFIED CONTRIBUTIONS DURING ELECTION CYCLE.—

"(A) IN GENERAL.—An individual who makes a qualified small dollar contribution to a candidate or the authorized committees of a candidate with respect to an election may not make any subsequent contribution to such candidate or the authorized committees of such candidate with respect to the election cycle which is not a qualified small dollar contribution.

"(B) EXCEPTION FOR CONTRIBUTIONS TO CANDIDATES WHO VOLUNTARILY WITHDRAW FROM PARTICIPATION DURING QUALIFYING PERIOD.—Subparagraph (A) does not apply with respect to a contribution made to a candidate who, during the Small Dollar Democracy qualifying period described in section 511(c), submits a statement to the Commission under section 513(c) to voluntarily withdraw from participating in the program under this title.

"(2) TREATMENT OF SUBSEQUENT NONQUALIFIED CONTRIBUTIONS.—If, notwithstanding the prohibition described in paragraph (1), an indi-

vidual who makes a qualified small dollar contribution to a candidate or the authorized committees of a candidate with respect to an election makes a subsequent contribution to such candidate or the authorized committees of such candidate with respect to the election which is prohibited under paragraph (1) because it is not a qualified small dollar contribution, the candidate may take one of the following actions:

"(A) Not later than 2 weeks after receiving the contribution, the candidate may return the subsequent contribution to the individual. In the case of a subsequent contribution which is not a qualified small dollar contribution because the contribution fails to meet the requirements of paragraph (3) of subsection (a) (relating to the aggregate amount of contributions made to the candidate or the authorized committees of the candidate by the individual making the contribution), the candidate may return an amount equal to the difference between the amount of the subsequent contribution and the amount described in paragraph (1)(B) of subsection (a).

"(B) The candidate may retain the subsequent contribution, so long as not later than 2

weeks after receiving the subsequent contribution, the candidate remits to the Commission for deposit in the Freedom From Influence Fund under section 541 an amount equal to any payments received by the candidate under this title which are attributable to the qualified small dollar contribution made by the individual involved.

"(3) NO EFFECT ON ABILITY TO MAKE MULTIPLE CONTRIBUTIONS.—Nothing in this section may be construed to prohibit an individual from making multiple qualified small dollar contributions to any candidate or any number of candidates, so long as each contribution meets each of the requirements of paragraphs (1), (2), and (3) of subsection (a).

"(d) NOTIFICATION REQUIREMENTS FOR CANDIDATES.—

"(1) NOTIFICATION.—Each authorized committee of a candidate who seeks to be a participating candidate under this title shall provide the following information in any materials for the solicitation of contributions, including any internet site through which individuals may make contributions to the committee:

"(A) A statement that if the candidate is certified as a participating candidate under this title, the candidate will receive matching payments in an amount which is based on the total amount of qualified small dollar contributions received.

"(B) A statement that a contribution which meets the requirements set forth in subsection (a) shall be treated as a qualified small dollar contribution under this title.

"(C) A statement that if a contribution is treated as qualified small dollar contribution under this title, the individual who makes the contribution may not make any contribution to the candidate or the authorized committees of the candidate during the election cycle which is not a qualified small dollar contribution.

"(2) ALTERNATIVE METHODS OF MEETING REQUIREMENTS.—An authorized committee may meet the requirements of paragraph (1)—

"(A) by including the information described in paragraph (1) in the receipt provided under section 512(b)(3) to a person making a qualified small dollar contribution; or

"(B) by modifying the information it provides to persons making contributions which is otherwise required under title III (including information it provides through the internet).

"Subtitle B—Eligibility and Certification

"SEC. 511. ELIGIBILITY.

"(a) IN GENERAL.—A candidate for the office of Representative in, or Delegate or Resident Commissioner to, the Congress is eligible to be certified as a participating candidate under this title with respect to an election if the candidate meets the following requirements:

"(1) The candidate files with the Commission a statement of intent to seek certification as a participating candidate.

"(2) The candidate meets the qualifying requirements of section 512.

"(3) The candidate files with the Commission a statement certifying that the authorized committees of the candidate meet the requirements of section 504(d).

"(4) Not later than the last day of the Small Dollar Democracy qualifying period, the candidate files with the Commission an affidavit signed by the candidate and the treasurer of the candidate's prin-

cipal campaign committee declaring that the candidate—

"(A) has complied and, if certified, will comply with the contribution and expenditure requirements of section 521;

"(B) if certified, will run only as a participating candidate for all elections for the office that such candidate is seeking during that election cycle; and

"(C) has either qualified or will take steps to qualify under State law to be on the ballot.

"(b) GENERAL ELECTION.—Notwithstanding subsection (a), a candidate shall not be eligible to be certified as a participating candidate under this title for a general election or a general runoff election unless the candidate's party nominated the candidate to be placed on the ballot for the general election or the candidate is otherwise qualified to be on the ballot under State law.

"(c) SMALL DOLLAR DEMOCRACY QUALIFYING PERIOD DEFINED.—The term 'Small Dollar Democracy qualifying period' means, with respect to any candidate for an office, the 180-day period (during the election cycle for such office) which begins on the date on which the candidate files a statement of intent under section 511(a)(1), except that such period may not continue after

the date that is 30 days before the date of the general election for the office.

"SEC. 512. QUALIFYING REQUIREMENTS.

"(a) RECEIPT OF QUALIFIED SMALL DOLLAR CONTRIBUTIONS.—A candidate for the office of Representative in, or Delegate or Resident Commissioner to, the Congress meets the requirement of this section if, during the Small Dollar Democracy qualifying period described in section 511(c), each of the following occurs:

"(1) Not fewer than 1,000 individuals make a qualified small dollar contribution to the candidate.

"(2) The candidate obtains a total dollar amount of qualified small dollar contributions which is equal to or greater than $50,000.

"(b) REQUIREMENTS RELATING TO RECEIPT OF QUALIFIED SMALL DOLLAR CONTRIBUTION.—Each qualified small dollar contribution—

"(1) may be made by means of a personal check, money order, debit card, credit card, electronic payment account, or any other method deemed appropriate by the Commission;

"(2) shall be accompanied by a signed statement (or, in the case of a contribution made online or through other electronic means, an electronic

equivalent) containing the contributor's name and address; and

"(3) shall be acknowledged by a receipt that is sent to the contributor with a copy (in paper or electronic form) kept by the candidate for the Commission.

"(c) VERIFICATION OF CONTRIBUTIONS.—The Commission shall establish procedures for the auditing and verification of the contributions received and expenditures made by participating candidates under this title, including procedures for random audits, to ensure that such contributions and expenditures meet the requirements of this title.

"SEC. 513. CERTIFICATION.

"(a) DEADLINE AND NOTIFICATION.—

"(1) IN GENERAL.—Not later than 5 business days after a candidate files an affidavit under section 511(a)(4), the Commission shall—

"(A) determine whether or not the candidate meets the requirements for certification as a participating candidate;

"(B) if the Commission determines that the candidate meets such requirements, certify the candidate as a participating candidate; and

"(C) notify the candidate of the Commission's determination.

"(2) DEEMED CERTIFICATION FOR ALL ELECTIONS IN ELECTION CYCLE.—If the Commission certifies a candidate as a participating candidate with respect to the first election of the election cycle involved, the Commission shall be deemed to have certified the candidate as a participating candidate with respect to all subsequent elections of the election cycle.

"(b) REVOCATION OF CERTIFICATION.—

"(1) IN GENERAL.—The Commission shall revoke a certification under subsection (a) if—

"(A) a candidate fails to qualify to appear on the ballot at any time after the date of certification (other than a candidate certified as a participating candidate with respect to a primary election who fails to qualify to appear on the ballot for a subsequent election in that election cycle);

"(B) a candidate ceases to be a candidate for the office involved, as determined on the basis of an official announcement by an authorized committee of the candidate or on the basis

of a reasonable determination by the Commission; or

"(C) a candidate otherwise fails to comply with the requirements of this title, including any regulatory requirements prescribed by the Commission.

"(2) EXISTENCE OF CRIMINAL SANCTION.—The Commission shall revoke a certification under subsection (a) if a penalty is assessed against the candidate under section 309(d) with respect to the election.

"(3) EFFECT OF REVOCATION.—If a candidate's certification is revoked under this subsection—

"(A) the candidate may not receive payments under this title during the remainder of the election cycle involved; and

"(B) in the case of a candidate whose certification is revoked pursuant to subparagraph (A) or subparagraph (C) of paragraph (1)—

"(i) the candidate shall repay to the Freedom From Influence Fund established under section 541 an amount equal to the payments received under this title with respect to the election cycle involved plus in-

terest (at a rate determined by the Commission on the basis of an appropriate annual percentage rate for the month involved) on any such amount received; and

"(ii) the candidate may not be certified as a participating candidate under this title with respect to the next election cycle.

"(4) PROHIBITING PARTICIPATION IN FUTURE ELECTIONS FOR CANDIDATES WITH MULTIPLE REVOCATIONS.—If the Commission revokes the certification of an individual as a participating candidate under this title pursuant to subparagraph (A) or subparagraph (C) of paragraph (1) a total of 3 times, the individual may not be certified as a participating candidate under this title with respect to any subsequent election.

"(c) VOLUNTARY WITHDRAWAL FROM PARTICIPATING DURING QUALIFYING PERIOD.—At any time during the Small Dollar Democracy qualifying period described in section 511(c), a candidate may withdraw from participation in the program under this title by submitting to the Commission a statement of withdrawal (without regard to whether or not the Commission has certified the candidate as a participating candidate under this title as

of the time the candidate submits such statement), so long as the candidate has not submitted a request for payment under section 502.

"(d) PARTICIPATING CANDIDATE DEFINED.—In this title, a 'participating candidate' means a candidate for the office of Representative in, or Delegate or Resident Commissioner to, the Congress who is certified under this section as eligible to receive benefits under this title.

"Subtitle C—Requirements for Candidates Certified as Participating Candidates

"SEC. 521. CONTRIBUTION AND EXPENDITURE REQUIREMENTS.

"(a) PERMITTED SOURCES OF CONTRIBUTIONS AND EXPENDITURES.—Except as provided in subsection (c), a participating candidate with respect to an election shall, with respect to all elections occurring during the election cycle for the office involved, accept no contributions from any source and make no expenditures from any amounts, other than the following:

"(1) Qualified small dollar contributions.

"(2) Payments under this title.

"(3) Contributions from political committees established and maintained by a national or State po-

litical party, subject to the applicable limitations of section 315.

"(4) Subject to subsection (b), personal funds of the candidate or of any immediate family member of the candidate (other than funds received through qualified small dollar contributions).

"(5) Contributions from individuals who are otherwise permitted to make contributions under this Act, subject to the applicable limitations of section 315, except that the aggregate amount of contributions a participating candidate may accept from any individual with respect to any election during the election cycle may not exceed $1,000.

"(6) Contributions from multicandidate political committees, subject to the applicable limitations of section 315.

"(b) SPECIAL RULES FOR PERSONAL FUNDS.—

"(1) LIMIT ON AMOUNT.—A candidate who is certified as a participating candidate may use personal funds (including personal funds of any immediate family member of the candidate) so long as—

"(A) the aggregate amount used with respect to the election cycle (including any period of the cycle occurring prior to the candidate's

certification as a participating candidate) does not exceed $50,000; and

"(B) the funds are used only for making direct payments for the receipt of goods and services which constitute authorized expenditures in connection with the election cycle involved.

"(2) IMMEDIATE FAMILY MEMBER DEFINED.—In this subsection, the term 'immediate family member' means, with respect to a candidate—

"(A) the candidate's spouse;

"(B) a child, stepchild, parent, grandparent, brother, half-brother, sister, or half-sister of the candidate or the candidate's spouse; and

"(C) the spouse of any person described in subparagraph (B).

"(c) EXCEPTIONS.—

"(1) EXCEPTION FOR CONTRIBUTIONS RECEIVED PRIOR TO FILING OF STATEMENT OF INTENT.—A candidate who has accepted contributions that are not described in subsection (a) is not in violation of subsection (a), but only if all such contributions are—

"(A) returned to the contributor;

"(B) submitted to the Commission for deposit in the Freedom From Influence Fund established under section 541; or

"(C) spent in accordance with paragraph (2).

"(2) EXCEPTION FOR EXPENDITURES MADE PRIOR TO FILING OF STATEMENT OF INTENT.—If a candidate has made expenditures prior to the date the candidate files a statement of intent under section 511(a)(1) that the candidate is prohibited from making under subsection (a) or subsection (b), the candidate is not in violation of such subsection if the aggregate amount of the prohibited expenditures is less than the amount referred to in section 512(a)(2) (relating to the total dollar amount of qualified small dollar contributions which the candidate is required to obtain) which is applicable to the candidate.

"(3) EXCEPTION FOR CAMPAIGN SURPLUSES FROM A PREVIOUS ELECTION.—Notwithstanding paragraph (1), unexpended contributions received by the candidate or an authorized committee of the candidate with respect to a previous election may be retained, but only if the candidate places the funds in escrow and refrains from raising additional funds

for or spending funds from that account during the election cycle in which a candidate is a participating candidate.

"(4) EXCEPTION FOR CONTRIBUTIONS RECEIVED BEFORE THE EFFECTIVE DATE OF THIS TITLE.—Contributions received and expenditures made by the candidate or an authorized committee of the candidate prior to the effective date of this title shall not constitute a violation of subsection (a) or (b). Unexpended contributions shall be treated the same as campaign surpluses under paragraph (3), and expenditures made shall count against the limit in paragraph (2).

"(d) SPECIAL RULE FOR COORDINATED PARTY EXPENDITURES.—For purposes of this section, a payment made by a political party in coordination with a participating candidate shall not be treated as a contribution to or as an expenditure made by the participating candidate.

"(e) PROHIBITION ON JOINT FUNDRAISING COMMITTEES.—

"(1) PROHIBITION.—An authorized committee of a candidate who is certified as a participating candidate under this title with respect to an election may not establish a joint fundraising committee with

a political committee other than another authorized committee of the candidate.

"(2) STATUS OF EXISTING COMMITTEES FOR PRIOR ELECTIONS.—If a candidate established a joint fundraising committee described in paragraph (1) with respect to a prior election for which the candidate was not certified as a participating candidate under this title and the candidate does not terminate the committee, the candidate shall not be considered to be in violation of paragraph (1) so long as that joint fundraising committee does not receive any contributions or make any disbursements during the election cycle for which the candidate is certified as a participating candidate under this title.

"(f) PROHIBITION ON LEADERSHIP PACS.—

"(1) PROHIBITION.—A candidate who is certified as a participating candidate under this title with respect to an election may not associate with, establish, finance, maintain, or control a leadership PAC.

"(2) STATUS OF EXISTING LEADERSHIP PACS.—If a candidate established, financed, maintained, or controlled a leadership PAC prior to being certified as a participating candidate under this title and the candidate does not terminate the leadership

PAC, the candidate shall not be considered to be in violation of paragraph (1) so long as the leadership PAC does not receive any contributions or make any disbursements during the election cycle for which the candidate is certified as a participating candidate under this title.

"(3) LEADERSHIP PAC DEFINED.—In this subsection, the term 'leadership PAC' has the meaning given such term in section 304(i)(8)(B).

"SEC. 522. ADMINISTRATION OF CAMPAIGN.

"(a) SEPARATE ACCOUNTING FOR VARIOUS PERMITTED CONTRIBUTIONS.—Each authorized committee of a candidate certified as a participating candidate under this title—

"(1) shall provide for separate accounting of each type of contribution described in section 521(a) which is received by the committee; and

"(2) shall provide for separate accounting for the payments received under this title.

"(b) ENHANCED DISCLOSURE OF INFORMATION ON DONORS.—

"(1) MANDATORY IDENTIFICATION OF INDIVIDUALS MAKING QUALIFIED SMALL DOLLAR CONTRIBUTIONS.—Each authorized committee of a participating candidate under this title shall elect, in ac-

cordance with section 304(b)(3)(A), to include in the reports the committee submits under section 304 the identification of each person who makes a qualified small dollar contribution to the committee.

"(2) MANDATORY DISCLOSURE THROUGH INTERNET.—Each authorized committee of a participating candidate under this title shall ensure that all information reported to the Commission under this Act with respect to contributions and expenditures of the committee is available to the public on the internet (whether through a site established for purposes of this subsection, a hyperlink on another public site of the committee, or a hyperlink on a report filed electronically with the Commission) in a searchable, sortable, and downloadable manner.

"SEC. 523. PREVENTING UNNECESSARY SPENDING OF PUBLIC FUNDS.

"(a) MANDATORY SPENDING OF AVAILABLE PRIVATE FUNDS.—An authorized committee of a candidate certified as a participating candidate under this title may not make any expenditure of any payments received under this title in any amount unless the committee has made an expenditure in an equivalent amount of funds received by the committee which are described in paragraphs (1), (3), (4), (5), and (6) of section 521(a).

"(b) LIMITATION.—Subsection (a) applies to an authorized committee only to the extent that the funds referred to in such subsection are available to the committee at the time the committee makes an expenditure of a payment received under this title.

"SEC. 524. REMITTING UNSPENT FUNDS AFTER ELECTION.

"(a) REMITTANCE REQUIRED.—Not later than the date that is 180 days after the last election for which a candidate certified as a participating candidate qualifies to be on the ballot during the election cycle involved, such participating candidate shall remit to the Commission for deposit in the Freedom From Influence Fund established under section 541 an amount equal to the balance of the payments received under this title by the authorized committees of the candidate which remain unexpended as of such date.

"(b) PERMITTING CANDIDATES PARTICIPATING IN NEXT ELECTION CYCLE TO RETAIN PORTION OF UNSPENT FUNDS.—Notwithstanding subsection (a), a participating candidate may withhold not more than $100,000 from the amount required to be remitted under subsection (a) if the candidate files a signed affidavit with the Commission that the candidate will seek certification as a participating candidate with respect to the next election cycle, except that the candidate may not use any por-

tion of the amount withheld until the candidate is certified as a participating candidate with respect to that next election cycle. If the candidate fails to seek certification as a participating candidate prior to the last day of the Small Dollar Democracy qualifying period for the next election cycle (as described in section 511), or if the Commission notifies the candidate of the Commission's determination does not meet the requirements for certification as a participating candidate with respect to such cycle, the candidate shall immediately remit to the Commission the amount withheld.

"Subtitle D—Enhanced Match Support

"SEC. 531. ENHANCED SUPPORT FOR GENERAL ELECTION.

"(a) AVAILABILITY OF ENHANCED SUPPORT.—In addition to the payments made under subtitle A, the Commission shall make an additional payment to an eligible candidate under this subtitle.

"(b) USE OF FUNDS.—A candidate shall use the additional payment under this subtitle only for authorized expenditures in connection with the election involved.

"SEC. 532. ELIGIBILITY.

"(a) IN GENERAL.—A candidate is eligible to receive an additional payment under this subtitle if the candidate meets each of the following requirements:

"(1) The candidate is on the ballot for the general election for the office the candidate seeks.

"(2) The candidate is certified as a participating candidate under this title with respect to the election.

"(3) During the enhanced support qualifying period, the candidate receives qualified small dollar contributions in a total amount of not less than $50,000.

"(4) During the enhanced support qualifying period, the candidate submits to the Commission a request for the payment which includes—

"(A) a statement of the number and amount of qualified small dollar contributions received by the candidate during the enhanced support qualifying period;

"(B) a statement of the amount of the payment the candidate anticipates receiving with respect to the request; and

"(C) such other information and assurances as the Commission may require.

"(5) After submitting a request for the additional payment under paragraph (4), the candidate does not submit any other application for an additional payment under this subtitle.

"(b) ENHANCED SUPPORT QUALIFYING PERIOD DESCRIBED.—In this subtitle, the term 'enhanced support qualifying period' means, with respect to a general election, the period which begins 60 days before the date of the election and ends 14 days before the date of the election.

"SEC. 533. AMOUNT.

"(a) IN GENERAL.—Subject to subsection (b), the amount of the additional payment made to an eligible candidate under this subtitle shall be an amount equal to 50 percent of—

"(1) the amount of the payment made to the candidate under section 501(b) with respect to the qualified small dollar contributions which are received by the candidate during the enhanced support qualifying period (as included in the request submitted by the candidate under section 532(a)(4)); or

"(2) in the case of a candidate who is not eligible to receive a payment under section 501(b) with respect to such qualified small dollar contributions because the candidate has reached the limit on the aggregate amount of payments under subtitle A for the election cycle under section 501(c), the amount of the payment which would have been made to the candidate under section 501(b) with respect to such

qualified small dollar contributions if the candidate had not reached such limit.

"(b) LIMIT.—The amount of the additional payment determined under subsection (a) with respect to a candidate may not exceed $500,000.

"(c) NO EFFECT ON AGGREGATE LIMIT.—The amount of the additional payment made to a candidate under this subtitle shall not be included in determining the aggregate amount of payments made to a participating candidate with respect to an election cycle under section 501(c).

"SEC. 534. WAIVER OF AUTHORITY TO RETAIN PORTION OF UNSPENT FUNDS AFTER ELECTION.

"Notwithstanding section 524(a)(2), a candidate who receives an additional payment under this subtitle with respect to an election is not permitted to withhold any portion from the amount of unspent funds the candidate is required to remit to the Commission under section 524(a)(1).

"Subtitle E—Administrative Provisions

"SEC. 541. FREEDOM FROM INFLUENCE FUND.

"(a) ESTABLISHMENT.—There is established in the Treasury a fund to be known as the 'Freedom From Influence Fund'.

"(b) AMOUNTS HELD BY FUND.—The Fund shall consist of the following amounts:

"(1) APPROPRIATED AMOUNTS.—Amounts appropriated to the Fund, including trust fund amounts appropriated pursuant to applicable provisions of the Internal Revenue Code of 1986.

"(2) OTHER DEPOSITS.—Amounts deposited into the Fund under—

"(A) section 521(c)(1)(B) (relating to exceptions to contribution requirements);

"(B) section 523 (relating to remittance of unused payments from the Fund);

"(C) section 544 (relating to violations); and

"(D) any other section of this Act.

"(3) INVESTMENT RETURNS.—Interest on, and the proceeds from, the sale or redemption of any obligations held by the Fund under subsection (c).

"(c) INVESTMENT.—The Commission shall invest portions of the Fund in obligations of the United States in the same manner as provided under section 9602(b) of the Internal Revenue Code of 1986.

"(d) USE OF FUND.—

"(1) IN GENERAL.—Amounts in the Fund shall be available without further appropriation or fiscal

year limitation to make payments to participating candidates as provided in this title.

"(2) INSUFFICIENT AMOUNTS.—Under regulations established by the Commission, rules similar to the rules of section 9006(c) of the Internal Revenue Code of 1986 shall apply.

"SEC. 542. REVIEWS AND REPORTS BY GOVERNMENT ACCOUNTABILITY OFFICE.

"(a) REVIEW OF SMALL DOLLAR FINANCING.—

"(1) IN GENERAL.—After each regularly scheduled general election for Federal office, the Comptroller General of the United States shall conduct a comprehensive review of the Small Dollar financing program under this title, including—

"(A) the maximum and minimum dollar amounts of qualified small dollar contributions under section 504;

"(B) the number and value of qualified small dollar contributions a candidate is required to obtain under section 512(a) to be eligible for certification as a participating candidate;

"(C) the maximum amount of payments a candidate may receive under this title;

"(D) the overall satisfaction of participating candidates and the American public with the program; and

"(E) such other matters relating to financing of campaigns as the Comptroller General determines are appropriate.

"(2) CRITERIA FOR REVIEW.—In conducting the review under subparagraph (A), the Comptroller General shall consider the following:

"(A) QUALIFIED SMALL DOLLAR CONTRIBUTIONS.—Whether the number and dollar amounts of qualified small dollar contributions required strikes an appropriate balance regarding the importance of voter involvement, the need to assure adequate incentives for participating, and fiscal responsibility, taking into consideration the number of primary and general election participating candidates, the electoral performance of those candidates, program cost, and any other information the Comptroller General determines is appropriate.

"(B) REVIEW OF PAYMENT LEVELS.—Whether the totality of the amount of funds allowed to be raised by participating candidates (including through qualified small dollar con-

tributions) and payments under this title are sufficient for voters in each State to learn about the candidates to cast an informed vote, taking into account the historic amount of spending by winning candidates, media costs, primary election dates, and any other information the Comptroller General determines is appropriate.

"(3) RECOMMENDATIONS FOR ADJUSTMENT OF AMOUNTS.—Based on the review conducted under subparagraph (A), the Comptroller General may recommend to Congress adjustments of the following amounts:

"(A) The number and value of qualified small dollar contributions a candidate is required to obtain under section 512(a) to be eligible for certification as a participating candidate.

"(B) The maximum amount of payments a candidate may receive under this title.

"(b) REPORTS.—Not later than each June 1 which follows a regularly scheduled general election for Federal office for which payments were made under this title, the Comptroller General shall submit to the Committee on House Administration of the House of Representatives a report—

"(1) containing an analysis of the review conducted under subsection (a), including a detailed statement of Comptroller General's findings, conclusions, and recommendations based on such review, including any recommendations for adjustments of amounts described in subsection (a)(3); and

"(2) documenting, evaluating, and making recommendations relating to the administrative implementation and enforcement of the provisions of this title.

"(c) AUTHORIZATION OF APPROPRIATIONS.—There are authorized to be appropriated such sums as are necessary to carry out the purposes of this subtitle.

"SEC. 543. ADMINISTRATION BY COMMISSION.

"The Commission shall prescribe regulations to carry out the purposes of this title, including regulations to establish procedures for—

"(1) verifying the amount of qualified small dollar contributions with respect to a candidate;

"(2) effectively and efficiently monitoring and enforcing the limits on the raising of qualified small dollar contributions;

"(3) effectively and efficiently monitoring and enforcing the limits on the use of personal funds by participating candidates; and

"(4) monitoring the use of allocations from the Freedom From Influence Fund established under section 541 and matching contributions under this title through audits of not fewer than 1/10 (or, in the case of the first 3 election cycles during which the program under this title is in effect, not fewer than 1/3) of all participating candidates or other mechanisms.

"SEC. 544. VIOLATIONS AND PENALTIES.

"(a) CIVIL PENALTY FOR VIOLATION OF CONTRIBUTION AND EXPENDITURE REQUIREMENTS.—If a candidate who has been certified as a participating candidate accepts a contribution or makes an expenditure that is prohibited under section 521, the Commission may assess a civil penalty against the candidate in an amount that is not more than 3 times the amount of the contribution or expenditure. Any amounts collected under this subsection shall be deposited into the Freedom From Influence Fund established under section 541.

"(b) REPAYMENT FOR IMPROPER USE OF FREEDOM FROM INFLUENCE FUND.—

"(1) IN GENERAL.—If the Commission determines that any payment made to a participating candidate was not used as provided for in this title or that a participating candidate has violated any of

the dates for remission of funds contained in this title, the Commission shall so notify the candidate and the candidate shall pay to the Fund an amount equal to—

"(A) the amount of payments so used or not remitted, as appropriate; and

"(B) interest on any such amounts (at a rate determined by the Commission).

"(2) OTHER ACTION NOT PRECLUDED.—Any action by the Commission in accordance with this subsection shall not preclude enforcement proceedings by the Commission in accordance with section 309(a), including a referral by the Commission to the Attorney General in the case of an apparent knowing and willful violation of this title.

"(c) PROHIBITING CANDIDATES SUBJECT TO CRIMINAL PENALTY FROM QUALIFYING AS PARTICIPATING CANDIDATES.—A candidate is not eligible to be certified as a participating candidate under this title with respect to an election if a penalty has been assessed against the candidate under section 309(d) with respect to any previous election.

"SEC. 545. APPEALS PROCESS.

"(a) REVIEW OF ACTIONS.—Any action by the Commission in carrying out this title shall be subject to review

by the United States Court of Appeals for the District of Columbia upon petition filed in the Court not later than 30 days after the Commission takes the action for which the review is sought.

"(b) PROCEDURES.—The provisions of chapter 7 of title 5, United States Code, apply to judicial review under this section.

"SEC. 546. INDEXING OF AMOUNTS.

"(a) INDEXING.—In any calendar year after 2024, section 315(c)(1)(B) shall apply to each amount described in subsection (b) in the same manner as such section applies to the limitations established under subsections (a)(1)(A), (a)(1)(B), (a)(3), and (h) of such section, except that for purposes of applying such section to the amounts described in subsection (b), the 'base period' shall be 2024.

"(b) AMOUNTS DESCRIBED.—The amounts described in this subsection are as follows:

"(1) The amount referred to in section 502(b)(1) (relating to the minimum amount of qualified small dollar contributions included in a request for payment).

"(2) The amounts referred to in section 504(a)(1) (relating to the amount of a qualified small dollar contribution).

"(3) The amount referred to in section 512(a)(2) (relating to the total dollar amount of qualified small dollar contributions).

"(4) The amount referred to in section 521(a)(5) (relating to the aggregate amount of contributions a participating candidate may accept from any individual with respect to an election).

"(5) The amount referred to in section 521(b)(1)(A) (relating to the amount of personal funds that may be used by a candidate who is certified as a participating candidate).

"(6) The amounts referred to in section 524(a)(2) (relating to the amount of unspent funds a candidate may retain for use in the next election cycle).

"(7) The amount referred to in section 532(a)(3) (relating to the total dollar amount of qualified small dollar contributions for a candidate seeking an additional payment under subtitle D).

"(8) The amount referred to in section 533(b) (relating to the limit on the amount of an additional payment made to a candidate under subtitle D).

"SEC. 547. ELECTION CYCLE DEFINED.

"In this title, the term 'election cycle' means, with respect to an election for an office, the period beginning

on the day after the date of the most recent general election for that office (or, if the general election resulted in a runoff election, the date of the runoff election) and ending on the date of the next general election for that office (or, if the general election resulted in a runoff election, the date of the runoff election).''.

SEC. 5112. CONTRIBUTIONS AND EXPENDITURES BY MULTICANDIDATE AND POLITICAL PARTY COMMITTEES ON BEHALF OF PARTICIPATING CANDIDATES.

(a) AUTHORIZING CONTRIBUTIONS ONLY FROM SEPARATE ACCOUNTS CONSISTING OF QUALIFIED SMALL DOLLAR CONTRIBUTIONS.—Section 315(a) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30116(a)) is amended by adding at the end the following new paragraph:

''(9) In the case of a multicandidate political committee or any political committee of a political party, the committee may make a contribution to a candidate who is a participating candidate under title V with respect to an election only if the contribution is paid from a separate, segregated account of the committee which consists solely of contributions which meet the following requirements:

''(A) Each such contribution is in an amount which meets the requirements for the amount of a

qualified small dollar contribution under section 504(a)(1) with respect to the election involved.

"(B) Each such contribution is made by an individual who is not otherwise prohibited from making a contribution under this Act.

"(C) The individual who makes the contribution does not make contributions to the committee during the year in an aggregate amount that exceeds the limit described in section 504(a)(1).".

(b) PERMITTING UNLIMITED COORDINATED EXPENDITURES FROM SMALL DOLLAR SOURCES BY POLITICAL PARTIES.—Section 315(d) of such Act (52 U.S.C. 30116(d)) is amended—

(1) in paragraph (3), by striking "The national committee" and inserting "Except as provided in paragraph (5), the national committee"; and

(2) by adding at the end the following new paragraph:

"(5) The limits described in paragraph (3) do not apply in the case of expenditures in connection with the general election campaign of a candidate for the office of Representative in, or Delegate or Resident Commissioner to, the Congress who is a participating candidate under title V with respect to the election, but only if—

"(A) the expenditures are paid from a separate, segregated account of the committee which is described in subsection (a)(9); and

"(B) the expenditures are the sole source of funding provided by the committee to the candidate.".

SEC. 5113. PROHIBITING USE OF CONTRIBUTIONS BY PARTICIPATING CANDIDATES FOR PURPOSES OTHER THAN CAMPAIGN FOR ELECTION.

Section 313 of the Federal Election Campaign Act of 1971 (52 U.S.C. 30114) is amended by adding at the end the following new subsection:

"(d) RESTRICTIONS ON PERMITTED USES OF FUNDS BY CANDIDATES RECEIVING SMALL DOLLAR FINANCING.—Notwithstanding paragraph (2), (3), or (4) of subsection (a), if a candidate for election for the office of Representative in, or Delegate or Resident Commissioner to, the Congress is certified as a participating candidate under title V with respect to the election, any contribution which the candidate is permitted to accept under such title may be used only for authorized expenditures in connection with the candidate's campaign for such office, subject to section 503(b).".

SEC. 5114. EFFECTIVE DATE.

(a) IN GENERAL.—This part and the amendments made by this part shall apply with respect to elections occurring during 2024 or any succeeding year, without regard to whether or not the Federal Election Commission has promulgated the final regulations necessary to carry out this part and the amendments made by this part by the deadline set forth in subsection (b).

(b) DEADLINE FOR REGULATIONS.—Not later than June 30, 2022, the Federal Election Commission shall promulgate such regulations as may be necessary to carry out this part and the amendments made by this part.

Subtitle C—Presidential Elections

SEC. 5200. SHORT TITLE.

This subtitle may be cited as the "Empower Act of 2019".

PART 1—PRIMARY ELECTIONS

SEC. 5201. INCREASE IN AND MODIFICATIONS TO MATCHING PAYMENTS.

(a) INCREASE AND MODIFICATION.—

(1) IN GENERAL.—The first sentence of section 9034(a) of the Internal Revenue Code of 1986 is amended—

(A) by striking "an amount equal to the amount of each contribution" and inserting "an amount equal to 600 percent of the amount of

each matchable contribution (disregarding any amount of contributions from any person to the extent that the total of the amounts contributed by such person for the election exceeds $200)''; and

(B) by striking ''authorized committees'' and all that follows through ''$250'' and inserting ''authorized committees''.

(2) MATCHABLE CONTRIBUTIONS.—Section 9034 of such Code is amended—

(A) by striking the last sentence of subsection (a); and

(B) by adding at the end the following new subsection:

''(c) MATCHABLE CONTRIBUTION DEFINED.—For purposes of this section and section 9033(b)—

''(1) MATCHABLE CONTRIBUTION.—The term 'matchable contribution' means, with respect to the nomination for election to the office of President of the United States, a contribution by an individual to a candidate or an authorized committee of a candidate with respect to which the candidate has certified in writing that—

''(A) the individual making such contribution has not made aggregate contributions (in-

cluding such matchable contribution) to such candidate and the authorized committees of such candidate in excess of $1,000 for the election;

"(B) such candidate and the authorized committees of such candidate will not accept contributions from such individual (including such matchable contribution) aggregating more than the amount described in subparagraph (A); and

"(C) such contribution was a direct contribution.

"(2) CONTRIBUTION.—For purposes of this subsection, the term 'contribution' means a gift of money made by a written instrument which identifies the individual making the contribution by full name and mailing address, but does not include a subscription, loan, advance, or deposit of money, or anything of value or anything described in subparagraph (B), (C), or (D) of section 9032(4).

"(3) DIRECT CONTRIBUTION.—

"(A) IN GENERAL.—For purposes of this subsection, the term 'direct contribution' means, with respect to a candidate, a contribution which is made directly by an individual to

the candidate or an authorized committee of the candidate and is not—

"(i) forwarded from the individual making the contribution to the candidate or committee by another person; or

"(ii) received by the candidate or committee with the knowledge that the contribution was made at the request, suggestion, or recommendation of another person.

"(B) OTHER DEFINITIONS.—In subparagraph (A)—

"(i) the term 'person' does not include an individual (other than an individual described in section 304(i)(7) of the Federal Election Campaign Act of 1971), a political committee of a political party, or any political committee which is not a separate segregated fund described in section 316(b) of the Federal Election Campaign Act of 1971 and which does not make independent expenditures, does not engage in lobbying activity under the Lobbying Disclosure Act of 1995 (2 U.S.C. 1601 et seq.), and is not established by, controlled by, or affiliated with a registered lobbyist

under such Act, an agent of a registered lobbyist under such Act, or an organization which retains or employs a registered lobbyist under such Act; and

"(ii) a contribution is not 'made at the request, suggestion, or recommendation of another person' solely on the grounds that the contribution is made in response to information provided to the individual making the contribution by any person, so long as the candidate or authorized committee does not know the identity of the person who provided the information to such individual.".

(3) CONFORMING AMENDMENTS.—

(A) Section 9032(4) of such Code is amended by striking "section 9034(a)" and inserting "section 9034".

(B) Section 9033(b)(3) of such Code is amended by striking "matching contributions" and inserting "matchable contributions".

(b) MODIFICATION OF PAYMENT LIMITATION.—

(1) IN GENERAL.—Section 9034(b) of such Code is amended—

(A) by striking "Every" and inserting the following:

"(1) IN GENERAL.—Every",

(2) by striking "shall not exceed" and all that follows and inserting "shall not exceed $250,000,000.", and

(3) by adding at the end the following new paragraph:

"(3) INFLATION ADJUSTMENT.—

"(A) IN GENERAL.—In the case of any applicable period beginning after 2025, the dollar amount in paragraph (1) shall be increased by an amount equal to—

"(i) such dollar amount, multiplied by

"(ii) the cost-of-living adjustment determined under section 1(f)(3) for the calendar year following the year which such applicable period begins, determined by substituting 'calendar year 2024' for 'calendar year 1992' in subparagraph (B) thereof.

"(B) APPLICABLE PERIOD.—For purposes of this paragraph, the term 'applicable period' means the 4-year period beginning with the first day following the date of the general elec-

tion for the office of President and ending on the date of the next such general election.

"(C) ROUNDING.—If any amount as adjusted under subparagraph (1) is not a multiple of $10,000, such amount shall be rounded to the nearest multiple of $10,000.".

SEC. 5202. ELIGIBILITY REQUIREMENTS FOR MATCHING PAYMENTS.

(a) AMOUNT OF AGGREGATE CONTRIBUTIONS PER STATE; DISREGARDING OF AMOUNTS CONTRIBUTED IN EXCESS OF $200.—Section 9033(b)(3) of the Internal Revenue Code of 1986 is amended—

(1) by striking "$5,000" and inserting "$25,000"; and

(2) by striking "20 States" and inserting the following: "20 States (disregarding any amount of contributions from any such resident to the extent that the total of the amounts contributed by such resident for the election exceeds $200)".

(b) CONTRIBUTION LIMIT.—

(1) IN GENERAL.—Paragraph (4) of section 9033(b) of such Code is amended to read as follows:

"(4) the candidate and the authorized committees of the candidate will not accept aggregate contributions from any person with respect to the nomi-

nation for election to the office of President of the United States in excess of $1,000 for the election.".

(2) CONFORMING AMENDMENTS.—

(A) Section 9033(b) of such Code is amended by adding at the end the following new flush sentence:

"For purposes of paragraph (4), the term 'contribution' has the meaning given such term in section 301(8) of the Federal Election Campaign Act of 1971.".

(B) Section 9032(4) of such Code, as amended by section 1001(a)(3)(A) is amended by inserting "or 9033(b)" after "9034".

(c) BAN ON ACCEPTANCE OF BUNDLED CONTRIBUTIONS.—Section 9033(b) of such Code, as amended by subsection (b), is amended—

(1) by striking "and" at the end of paragraph (3);

(2) by striking the period at the end of paragraph (4) and inserting ", and"; and

(3) by adding at the end the following new paragraph:

"(5) the candidate and the authorized committee of the candidate will not accept any contribution which is not a direct contribution (as defined in section 9034(c)(3)).".

(d) PARTICIPATION IN SYSTEM FOR PAYMENTS FOR GENERAL ELECTION.—Section 9033(b) of such Code, as amended by subsection (c), is amended—

(1) by striking "and" at the end of paragraph (4);

(2) by striking the period at the end of paragraph (5) and inserting ", and"; and

(3) by adding at the end the following new paragraph:

"(6) if the candidate is nominated by a political party for election to the office of President, the candidate will apply for and accept payments with respect to the general election for such office in accordance with chapter 95.".

SEC. 5203. REPEAL OF EXPENDITURE LIMITATIONS.

(a) IN GENERAL.—Subsection (a) of section 9035 of the Internal Revenue Code of 1986 is amended to read as follows:

"(a) PERSONAL EXPENDITURE LIMITATION.—No candidate shall knowingly make expenditures from his personal funds, or the personal funds of his immediate family, in connection with his campaign for nomination for election to the office of President in excess of, in the aggregate, $50,000.".

(b) CONFORMING AMENDMENT.—Paragraph (1) of section 9033(b) of the Internal Revenue Code of 1986 is amended to read as follows:

"(1) the candidate will comply with the personal expenditure limitation under section 9035,".

SEC. 5204. PERIOD OF AVAILABILITY OF MATCHING PAYMENTS.

Section 9032(6) of the Internal Revenue Code of 1986 is amended by striking "the beginning of the calendar year in which a general election for the office of President of the United States will be held" and inserting "the date that is 6 months prior to the date of the earliest State primary election".

SEC. 5205. EXAMINATION AND AUDITS OF MATCHABLE CONTRIBUTIONS.

Section 9038(a) of the Internal Revenue Code of 1986 is amended by inserting "and matchable contributions accepted by" after "qualified campaign expenses of".

SEC. 5206. MODIFICATION TO LIMITATION ON CONTRIBUTIONS FOR PRESIDENTIAL PRIMARY CANDIDATES.

Section 315(a)(6) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30116(a)(6)) is amended by striking "calendar year" and inserting "four-year election cycle".

PART 2—GENERAL ELECTIONS

SEC. 5211. MODIFICATION OF ELIGIBILITY REQUIREMENTS FOR PUBLIC FINANCING.

Subsection (a) of section 9003 of the Internal Revenue Code of 1986 is amended to read as follows:

"(a) IN GENERAL.—In order to be eligible to receive any payments under section 9006, the candidates of a political party in a Presidential election shall meet the following requirements:

"(1) PARTICIPATION IN PRIMARY PAYMENT SYSTEM.—The candidate for President received payments under chapter 96 for the campaign for nomination for election to be President.

"(2) AGREEMENTS WITH COMMISSION.—The candidates, in writing—

"(A) agree to obtain and furnish to the Commission such evidence as it may request of the qualified campaign expenses of such candidates,

"(B) agree to keep and furnish to the Commission such records, books, and other information as it may request, and

"(C) agree to an audit and examination by the Commission under section 9007 and to pay any amounts required to be paid under such section.

"(3) BAN ON BUNDLED CONTRIBUTIONS.—The candidates certify to the Commission, under penalty of perjury and within such time prior to the day of the Presidential election as the Commission shall prescribe by rules or regulations, that the candidates and the authorized committees of such candidates will not accept any contribution which is not a direct contribution (as defined in section 9034(c)(3)).".

SEC. 5212. REPEAL OF EXPENDITURE LIMITATIONS AND USE OF QUALIFIED CAMPAIGN CONTRIBUTIONS.

(a) USE OF QUALIFIED CAMPAIGN CONTRIBUTIONS WITHOUT EXPENDITURE LIMITS; APPLICATION OF SAME REQUIREMENTS FOR MAJOR, MINOR, AND NEW PARTIES.—Section 9003 of the Internal Revenue Code of 1986 is amended by striking subsections (b) and (c) and inserting the following:

"(b) USE OF QUALIFIED CAMPAIGN CONTRIBUTIONS TO DEFRAY EXPENSES.—

"(1) IN GENERAL.—In order to be eligible to receive any payments under section 9006, the candidates of a party in a Presidential election shall certify to the Commission, under penalty of perjury, that—

"(A) such candidates and their authorized committees have not and will not accept any contributions to defray qualified campaign expenses other than—

"(i) qualified campaign contributions, and

"(ii) contributions to the extent necessary to make up any deficiency payments received out of the fund on account of the application of section 9006(c), and

"(B) such candidates and their authorized committees have not and will not accept any contribution to defray expenses which would be qualified campaign expenses but for subparagraph (C) of section 9002(11).

"(2) TIMING OF CERTIFICATION.—The candidate shall make the certification required under this subsection at the same time the candidate makes the certification required under subsection (a)(3).".

(b) DEFINITION OF QUALIFIED CAMPAIGN CONTRIBUTION.—Section 9002 of such Code is amended by adding at the end the following new paragraph:

"(13) QUALIFIED CAMPAIGN CONTRIBUTION.—The term 'qualified campaign contribution' means,

with respect to any election for the office of President of the United States, a contribution from an individual to a candidate or an authorized committee of a candidate which—

"(A) does not exceed $1,000 for the election; and

"(B) with respect to which the candidate has certified in writing that—

"(i) the individual making such contribution has not made aggregate contributions (including such qualified contribution) to such candidate and the authorized committees of such candidate in excess of the amount described in subparagraph (A), and

"(ii) such candidate and the authorized committees of such candidate will not accept contributions from such individual (including such qualified contribution) aggregating more than the amount described in subparagraph (A) with respect to such election.".

(c) CONFORMING AMENDMENTS.—

(1) REPEAL OF EXPENDITURE LIMITS.—

(A) IN GENERAL.—Section 315 of the Federal Election Campaign Act of 1971 (52 U.S.C. 30116) is amended by striking subsection (b).

(B) CONFORMING AMENDMENTS.—Section 315(c) of such Act (52 U.S.C. 30116(c)) is amended—

(i) in paragraph (1)(B)(i), by striking ", (b)"; and

(ii) in paragraph (2)(B)(i), by striking "subsections (b) and (d)" and inserting "subsection (d)".

(2) REPEAL OF REPAYMENT REQUIREMENT.—

(A) IN GENERAL.—Section 9007(b) of the Internal Revenue Code of 1986 is amended by striking paragraph (2) and redesignating paragraphs (3), (4), and (5) as paragraphs (2), (3), and (4), respectively.

(B) CONFORMING AMENDMENT.—Paragraph (2) of section 9007(b) of such Code, as redesignated by subparagraph (A), is amended—

(i) by striking "a major party" and inserting "a party";

(ii) by inserting "qualified contributions and" after "contributions (other than"; and

(iii) by striking "(other than qualified campaign expenses with respect to which payment is required under paragraph (2))".

(3) CRIMINAL PENALTIES.—

(A) REPEAL OF PENALTY FOR EXCESS EXPENSES.—Section 9012 of the Internal Revenue Code of 1986 is amended by striking subsection (a).

(B) PENALTY FOR ACCEPTANCE OF DISALLOWED CONTRIBUTIONS; APPLICATION OF SAME PENALTY FOR CANDIDATES OF MAJOR, MINOR, AND NEW PARTIES.—Subsection (b) of section 9012 of such Code is amended to read as follows:

"(b) CONTRIBUTIONS.—

"(1) ACCEPTANCE OF DISALLOWED CONTRIBUTIONS.—It shall be unlawful for an eligible candidate of a party in a Presidential election or any of his authorized committees knowingly and willfully to accept—

"(A) any contribution other than a qualified campaign contribution to defray qualified campaign expenses, except to the extent necessary to make up any deficiency in payments received out of the fund on account of the application of section 9006(c); or

"(B) any contribution to defray expenses which would be qualified campaign expenses but for subparagraph (C) of section 9002(11).

"(2) PENALTY.—Any person who violates paragraph (1) shall be fined not more than $5,000, or imprisoned not more than one year, or both. In the case of a violation by an authorized committee, any officer or member of such committee who knowingly and willfully consents to such violation shall be fined not more than $5,000, or imprisoned not more than one year, or both.".

SEC. 5213. MATCHING PAYMENTS AND OTHER MODIFICATIONS TO PAYMENT AMOUNTS.

(a) IN GENERAL.—

(1) AMOUNT OF PAYMENTS; APPLICATION OF SAME AMOUNT FOR CANDIDATES OF MAJOR, MINOR, AND NEW PARTIES.—Subsection (a) of section 9004 of the Internal Revenue Code of 1986 is amended to read as follows:

"(a) IN GENERAL.—Subject to the provisions of this chapter, the eligible candidates of a party in a Presidential election shall be entitled to equal payment under section 9006 in an amount equal to 600 percent of the amount of each matchable contribution received by such candidate or by the candidate's authorized committees (disregarding any amount of contributions from any person to the extent that the total of the amounts contributed by such person for the election exceeds $200), except that total amount to which a candidate is entitled under this paragraph shall not exceed $250,000,000.".

(2) REPEAL OF SEPARATE LIMITATIONS FOR CANDIDATES OF MINOR AND NEW PARTIES; INFLATION ADJUSTMENT.—Subsection (b) of section 9004 of such Code is amended to read as follows:

"(b) INFLATION ADJUSTMENT.—

"(1) IN GENERAL.—In the case of any applicable period beginning after 2025, the $250,000,000 dollar amount in subsection (a) shall be increased by an amount equal to—

"(A) such dollar amount; multiplied by

"(B) the cost-of-living adjustment determined under section 1(f)(3) for the calendar year following the year which such applicable period begins, determined by substituting 'cal-

endar year 2024' for 'calendar year 1992' in subparagraph (B) thereof.

"(2) APPLICABLE PERIOD.—For purposes of this subsection, the term 'applicable period' means the 4-year period beginning with the first day following the date of the general election for the office of President and ending on the date of the next such general election.

"(3) ROUNDING.—If any amount as adjusted under paragraph (1) is not a multiple of $10,000, such amount shall be rounded to the nearest multiple of $10,000.".

(3) CONFORMING AMENDMENT.—Section 9005(a) of such Code is amended by adding at the end the following new sentence: "The Commission shall make such additional certifications as may be necessary to receive payments under section 9004.".

(b) MATCHABLE CONTRIBUTION.—Section 9002 of such Code, as amended by section 5212(b), is amended by adding at the end the following new paragraph:

"(14) MATCHABLE CONTRIBUTION.—The term 'matchable contribution' means, with respect to the election to the office of President of the United States, a contribution by an individual to a candidate or an authorized committee of a candidate

with respect to which the candidate has certified in writing that—

"(A) the individual making such contribution has not made aggregate contributions (including such matchable contribution) to such candidate and the authorized committees of such candidate in excess of $1,000 for the election;

"(B) such candidate and the authorized committees of such candidate will not accept contributions from such individual (including such matchable contribution) aggregating more than the amount described in subparagraph (A) with respect to such election; and

"(C) such contribution was a direct contribution (as defined in section 9034(c)(3)).".

SEC. 5214. INCREASE IN LIMIT ON COORDINATED PARTY EXPENDITURES.

(a) IN GENERAL.—Section 315(d)(2) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30116(d)(2)) is amended to read as follows:

"(2)(A) The national committee of a political party may not make any expenditure in connection with the general election campaign of any candidate for President of

the United States who is affiliated with such party which exceeds $100,000,000.

"(B) For purposes of this paragraph—

"(i) any expenditure made by or on behalf of a national committee of a political party and in connection with a Presidential election shall be considered to be made in connection with the general election campaign of a candidate for President of the United States who is affiliated with such party; and

"(ii) any communication made by or on behalf of such party shall be considered to be made in connection with the general election campaign of a candidate for President of the United States who is affiliated with such party if any portion of the communication is in connection with such election.

"(C) Any expenditure under this paragraph shall be in addition to any expenditure by a national committee of a political party serving as the principal campaign committee of a candidate for the office of President of the United States.".

(b) CONFORMING AMENDMENTS RELATING TO TIMING OF COST-OF-LIVING ADJUSTMENT.—

(1) IN GENERAL.—Section 315(c)(1) of such Act (52 U.S.C. 30116(c)(1)) is amended—

(A) in subparagraph (B), by striking "(d)" and inserting "(d)(2)"; and

(B) by adding at the end the following new subparagraph:

"(D) In any calendar year after 2024—

"(i) the dollar amount in subsection (d)(2) shall be increased by the percent difference determined under subparagraph (A);

"(ii) the amount so increased shall remain in effect for the calendar year; and

"(iii) if the amount after adjustment under clause (i) is not a multiple of $100, such amount shall be rounded to the nearest multiple of $100.".

(2) BASE YEAR.—Section 315(c)(2)(B) of such Act (52 U.S.C. 30116(c)(2)(B)) is amended—

(A) in clause (i)—

(i) by striking "(d)" and inserting "(d)(3)"; and

(ii) by striking "and" at the end;

(B) in clause (ii), by striking the period at the end and inserting "; and"; and

(C) by adding at the end the following new clause:

"(iii) for purposes of subsection (d)(2), calendar year 2023.".

SEC. 5215. ESTABLISHMENT OF UNIFORM DATE FOR RELEASE OF PAYMENTS.

(a) DATE FOR PAYMENTS.—

(1) IN GENERAL.—Section 9006(b) of the Internal Revenue Code of 1986 is amended to read as follows:

"(b) PAYMENTS FROM THE FUND.—If the Secretary of the Treasury receives a certification from the Commission under section 9005 for payment to the eligible candidates of a political party, the Secretary shall pay to such candidates out of the fund the amount certified by the Commission on the later of—

"(1) the last Friday occurring before the first Monday in September; or

"(2) 24 hours after receiving the certifications for the eligible candidates of all major political parties.

Amounts paid to any such candidates shall be under the control of such candidates.".

(2) CONFORMING AMENDMENT.—The first sentence of section 9006(c) of such Code is amended by striking "the time of a certification by the Commission under section 9005 for payment" and inserting "the time of making a payment under subsection (b)".

(b) TIME FOR CERTIFICATION.—Section 9005(a) of the Internal Revenue Code of 1986 is amended by striking "10 days" and inserting "24 hours".

SEC. 5216. AMOUNTS IN PRESIDENTIAL ELECTION CAMPAIGN FUND.

(a) DETERMINATION OF AMOUNTS IN FUND.—Section 9006(c) of the Internal Revenue Code of 1986 is amended by adding at the end the following new sentence: "In making a determination of whether there are insufficient moneys in the fund for purposes of the previous sentence, the Secretary shall take into account in determining the balance of the fund for a Presidential election year the Secretary's best estimate of the amount of moneys which will be deposited into the fund during the year, except that the amount of the estimate may not exceed the average of the annual amounts deposited in the fund during the previous 3 years.".

(b) SPECIAL RULE FOR FIRST CAMPAIGN CYCLE UNDER THIS ACT.—

(1) IN GENERAL.—Section 9006 of the Internal Revenue Code of 1986 is amended by adding at the end the following new subsection:

"(d) SPECIAL AUTHORITY TO BORROW.—

"(1) IN GENERAL.—Notwithstanding subsection (c), there are authorized to be appropriated to the

fund, as repayable advances, such sums as are necessary to carry out the purposes of the fund during the period ending on the first Presidential election occurring after the effective date of this subsection.

"(2) REPAYMENT OF ADVANCES.—

"(A) IN GENERAL.—Advances made to the fund shall be repaid, and interest on such advances shall be paid, to the general fund of the Treasury when the Secretary determines that moneys are available for such purposes in the fund.

"(B) RATE OF INTEREST.—Interest on advances made to the fund shall be at a rate determined by the Secretary of the Treasury (as of the close of the calendar month preceding the month in which the advance is made) to be equal to the current average market yield on outstanding marketable obligations of the United States with remaining periods to maturity comparable to the anticipated period during which the advance will be outstanding and shall be compounded annually.".

(2) EFFECTIVE DATE.—The amendment made by this subsection shall take effect January 1, 2022.

SEC. 5217. USE OF GENERAL ELECTION PAYMENTS FOR GENERAL ELECTION LEGAL AND ACCOUNTING COMPLIANCE.

Section 9002(11) of the Internal Revenue Code of 1986 is amended by adding at the end the following new sentence: ''For purposes of subparagraph (A), an expense incurred by a candidate or authorized committee for general election legal and accounting compliance purposes shall be considered to be an expense to further the election of such candidate.''.

PART 3—EFFECTIVE DATE

SEC. 5221. EFFECTIVE DATE.

(a) IN GENERAL.—Except as otherwise provided, this subtitle and the amendments made by this subtitle shall apply with respect to the Presidential election held in 2024 and each succeeding Presidential election, without regard to whether or not the Federal Election Commission has promulgated the final regulations necessary to carry out this part and the amendments made by this part by the deadline set forth in subsection (b).

(b) DEADLINE FOR REGULATIONS.—Not later than June 30, 2022, the Federal Election Commission shall promulgate such regulations as may be necessary to carry out this part and the amendments made by this part.

Subtitle D—Personal Use Services as Authorized Campaign Expenditures

SEC. 5301. SHORT TITLE.

(a) SHORT TITLE.—This subtitle may be cited as the "Help America Run Act".

SEC. 5302. TREATMENT OF PAYMENTS FOR CHILD CARE AND OTHER PERSONAL USE SERVICES AS AUTHORIZED CAMPAIGN EXPENDITURE.

(a) PERSONAL USE SERVICES AS AUTHORIZED CAMPAIGN EXPENDITURES.—Section 313 of the Federal Election Campaign Act of 1971 (52 U.S.C. 30114), as amended by section 5113, is amended by adding at the end the following new subsection:

"(e) TREATMENT OF PAYMENTS FOR CHILD CARE AND OTHER PERSONAL USE SERVICES AS AUTHORIZED CAMPAIGN EXPENDITURE.—

"(1) AUTHORIZED EXPENDITURES.—For purposes of subsection (a), the payment by an authorized committee of a candidate for any of the personal use services described in paragraph (2) shall be treated as an authorized expenditure if the services are necessary to enable the participation of the candidate or staff of the committee (including unpaid staff) in campaign-connected activities.

"(2) PERSONAL USE SERVICES DESCRIBED.—The personal use services described in this paragraph are as follows:

"(A) Child care services.

"(B) Elder care services.

"(C) Professional development services.

"(D) Payments of premiums, copayments, deductibles and other costs associated with health insurance coverage.".

(b) EFFECTIVE DATE.—The amendments made by this subtitle shall take effect on the date of the enactment of this Act.

Subtitle E—Severability

SEC. 5401. SEVERABILITY.

If any provision of this title or amendment made by this title, or the application of a provision or amendment to any person or circumstance, is held to be unconstitutional, the remainder of this title and amendments made by this title, and the application of the provisions and amendment to any person or circumstance, shall not be affected by the holding.

TITLE VI—CAMPAIGN FINANCE OVERSIGHT

Subtitle A—Restoring Integrity to America's Elections

Sec. 6001. Short title.
Sec. 6002. Membership of Federal Election Commission.
Sec. 6003. Assignment of powers to Chair of Federal Election Commission.

Sec. 6004. Revision to enforcement process.
Sec. 6005. Permitting appearance at hearings on requests for advisory opinions by persons opposing the requests.
Sec. 6006. Permanent extension of administrative penalty authority.
Sec. 6007. Effective date; transition.

Subtitle B—Stopping Super PAC-Candidate Coordination

Sec. 6101. Short title.
Sec. 6102. Clarification of treatment of coordinated expenditures as contributions to candidates.
Sec. 6103. Clarification of ban on fundraising for super PACs by Federal candidates and officeholders.

Subtitle C—Severability

Sec. 6201. Severability.

Subtitle A—Restoring Integrity to America's Elections

SEC. 6001. SHORT TITLE.

This subtitle may be cited as the "Restoring Integrity to America's Elections Act".

SEC. 6002. MEMBERSHIP OF FEDERAL ELECTION COMMISSION.

(a) REDUCTION IN NUMBER OF MEMBERS; REMOVAL OF SECRETARY OF SENATE AND CLERK OF HOUSE AS EX OFFICIO MEMBERS.—

(1) IN GENERAL; QUORUM.—Section 306(a)(1) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30106(a)(1)) is amended by striking the second and third sentences and inserting the following: "The Commission is composed of 5 members appointed by the President by and with the advice and consent of the Senate, of whom no more than 2 may be affiliated with the same political party. A major-

ity of the number of members of the Commission who are serving at the time shall constitute a quorum, except that 3 members shall constitute a quorum if there are 4 members serving at the time.''.

(2) CONFORMING AMENDMENTS RELATING TO REDUCTION IN NUMBER OF MEMBERS.—(A) The second sentence of section 306(c) of such Act (52 U.S.C. 30106(c)) is amended by striking ''affirmative vote of 4 members of the Commission'' and inserting ''affirmative vote of a majority of the members of the Commission who are serving at the time''.

(B) Such Act is further amended by striking ''affirmative vote of 4 of its members'' and inserting ''affirmative vote of a majority of the members of the Commission who are serving at the time'' each place it appears in the following sections:

(i) Section 309(a)(2) (52 U.S.C. 30109(a)(2)).

(ii) Section 309(a)(4)(A)(i) (52 U.S.C. 30109(a)(4)(A)(i)).

(iii) Section 309(a)(5)(C) (52 U.S.C. 30109(a)(5)(C)).

(iv) Section 309(a)(6)(A) (52 U.S.C. 30109(a)(6)(A)).

(v) Section 311(b) (52 U.S.C. 30111(b)).

(3) CONFORMING AMENDMENT RELATING TO REMOVAL OF EX OFFICIO MEMBERS.—Section 306(a) of such Act (52 U.S.C. 30106(a)) is amended by striking "(other than the Secretary of the Senate and the Clerk of the House of Representatives)" each place it appears in paragraphs (4) and (5).

(b) TERMS OF SERVICE.—Section 306(a)(2) of such Act (52 U.S.C. 30106(a)(2)) is amended to read as follows:

"(2) TERMS OF SERVICE.—

"(A) IN GENERAL.—Each member of the Commission shall serve for a single term of 6 years.

"(B) SPECIAL RULE FOR INITIAL APPOINTMENTS.—Of the members first appointed to serve terms that begin in January 2022, the President shall designate 2 to serve for a 3-year term.

"(C) NO REAPPOINTMENT PERMITTED.—An individual who served a term as a member of the Commission may not serve for an additional term, except that—

"(i) an individual who served a 3-year term under subparagraph (B) may also be appointed to serve a 6-year term under subparagraph (A); and

"(ii) for purposes of this subparagraph, an individual who is appointed to fill a vacancy under subparagraph (D) shall not be considered to have served a term if the portion of the unexpired term the individual fills is less than 50 percent of the period of the term.

"(D) VACANCIES.—Any vacancy occurring in the membership of the Commission shall be filled in the same manner as in the case of the original appointment. Except as provided in subparagraph (C), an individual appointed to fill a vacancy occurring other than by the expiration of a term of office shall be appointed only for the unexpired term of the member he or she succeeds.

"(E) LIMITATION ON SERVICE AFTER EXPIRATION OF TERM.—A member of the Commission may continue to serve on the Commission after the expiration of the member's term

for an additional period, but only until the earlier of—

"(i) the date on which the member's successor has taken office as a member of the Commission; or

"(ii) the expiration of the 1-year period that begins on the last day of the member's term.".

(c) QUALIFICATIONS.—Section 306(a)(3) of such Act (52 U.S.C. 30106(a)(3)) is amended to read as follows:

"(3) QUALIFICATIONS.—

"(A) IN GENERAL.—The President may select an individual for service as a member of the Commission if the individual has experience in election law and has a demonstrated record of integrity, impartiality, and good judgment.

"(B) ASSISTANCE OF BLUE RIBBON ADVISORY PANEL.—

"(i) IN GENERAL.—Prior to the regularly scheduled expiration of the term of a member of the Commission and upon the occurrence of a vacancy in the membership of the Commission prior to the expiration of a term, the President shall convene a Blue Ribbon Advisory Panel, consisting of

an odd number of individuals selected by the President from retired Federal judges, former law enforcement officials, or individuals with experience in election law, except that the President may not select any individual to serve on the panel who holds any public office at the time of selection.

"(ii) RECOMMENDATIONS.—With respect to each member of the Commission whose term is expiring or each vacancy in the membership of the Commission (as the case may be), the Blue Ribbon Advisory Panel shall recommend to the President at least one but not more than 3 individuals for nomination for appointment as a member of the Commission.

"(iii) PUBLICATION.—At the time the President submits to the Senate the nominations for individuals to be appointed as members of the Commission, the President shall publish the Blue Ribbon Advisory Panel's recommendations for such nominations.

"(iv) EXEMPTION FROM FEDERAL ADVISORY COMMITTEE ACT.—The Federal

Advisory Committee Act (5 U.S.C. App.) does not apply to a Blue Ribbon Advisory Panel convened under this subparagraph.

"(C) PROHIBITING ENGAGEMENT WITH OTHER BUSINESS OR EMPLOYMENT DURING SERVICE.—A member of the Commission shall not engage in any other business, vocation, or employment. Any individual who is engaging in any other business, vocation, or employment at the time of his or her appointment to the Commission shall terminate or liquidate such activity no later than 90 days after such appointment.".

SEC. 6003. ASSIGNMENT OF POWERS TO CHAIR OF FEDERAL ELECTION COMMISSION.

(a) APPOINTMENT OF CHAIR BY PRESIDENT.—

(1) IN GENERAL.—Section 306(a)(5) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30106(a)(5)) is amended to read as follows:

"(5) CHAIR.—

"(A) INITIAL APPOINTMENT.—Of the members first appointed to serve terms that begin in January 2022, one such member (as designated by the President at the time the

President submits nominations to the Senate) shall serve as Chair of the Commission.

"(B) SUBSEQUENT APPOINTMENTS.—Any individual who is appointed to succeed the member who serves as Chair of the Commission for the term beginning in January 2022 (as well as any individual who is appointed to fill a vacancy if such member does not serve a full term as Chair) shall serve as Chair of the Commission.

"(C) VICE CHAIR.—The Commission shall select, by majority vote of its members, one of its members to serve as Vice Chair, who shall act as Chair in the absence or disability of the Chair or in the event of a vacancy in the position of Chair.".

(2) CONFORMING AMENDMENT.—Section 309(a)(2) of such Act (52 U.S.C. 30109(a)(2)) is amended by striking "through its chairman or vice chairman" and inserting "through the Chair".

(b) POWERS.—

(1) ASSIGNMENT OF CERTAIN POWERS TO CHAIR.—Section 307(a) of such Act (52 U.S.C. 30107(a)) is amended to read as follows:

"(a) DISTRIBUTION OF POWERS BETWEEN CHAIR AND COMMISSION.—

"(1) POWERS ASSIGNED TO CHAIR.—

"(A) ADMINISTRATIVE POWERS.—The Chair of the Commission shall be the chief administrative officer of the Commission and shall have the authority to administer the Commission and its staff, and (in consultation with the other members of the Commission) shall have the power—

"(i) to appoint and remove the staff director of the Commission;

"(ii) to request the assistance (including personnel and facilities) of other agencies and departments of the United States, whose heads may make such assistance available to the Commission with or without reimbursement; and

"(iii) to prepare and establish the budget of the Commission and to make budget requests to the President, the Director of the Office of Management and Budget, and Congress.

"(B) OTHER POWERS.—The Chair of the Commission shall have the power—

"(i) to appoint and remove the general counsel of the Commission with the concurrence of at least 2 other members of the Commission;

"(ii) to require by special or general orders, any person to submit, under oath, such written reports and answers to questions as the Chair may prescribe;

"(iii) to administer oaths or affirmations;

"(iv) to require by subpoena, signed by the Chair, the attendance and testimony of witnesses and the production of all documentary evidence relating to the execution of its duties;

"(v) in any proceeding or investigation, to order testimony to be taken by deposition before any person who is designated by the Chair, and shall have the power to administer oaths and, in such instances, to compel testimony and the production of evidence in the same manner as authorized under clause (iv); and

"(vi) to pay witnesses the same fees and mileage as are paid in like cir-

cumstances in the courts of the United States.

"(2) POWERS ASSIGNED TO COMMISSION.—The Commission shall have the power—

"(A) to initiate (through civil actions for injunctive, declaratory, or other appropriate relief), defend (in the case of any civil action brought under section 309(a)(8) of this Act) or appeal any civil action in the name of the Commission to enforce the provisions of this Act and chapter 95 and chapter 96 of the Internal Revenue Code of 1986, through its general counsel;

"(B) to render advisory opinions under section 308 of this Act;

"(C) to develop such prescribed forms and to make, amend, and repeal such rules, pursuant to the provisions of chapter 5 of title 5, United States Code, as are necessary to carry out the provisions of this Act and chapter 95 and chapter 96 of the Internal Revenue Code of 1986;

"(D) to conduct investigations and hearings expeditiously, to encourage voluntary com-

pliance, and to report apparent violations to the appropriate law enforcement authorities; and

"(E) to transmit to the President and Congress not later than June 1 of each year a report which states in detail the activities of the Commission in carrying out its duties under this Act, and which includes any recommendations for any legislative or other action the Commission considers appropriate.

"(3) PERMITTING COMMISSION TO EXERCISE OTHER POWERS OF CHAIR.—With respect to any investigation, action, or proceeding, the Commission, by an affirmative vote of a majority of the members who are serving at the time, may exercise any of the powers of the Chair described in paragraph (1)(B).".

(2) CONFORMING AMENDMENTS RELATING TO PERSONNEL AUTHORITY.—Section 306(f) of such Act (52 U.S.C. 30106(f)) is amended—

(A) by amending the first sentence of paragraph (1) to read as follows: "The Commission shall have a staff director who shall be appointed by the Chair of the Commission in consultation with the other members and a general counsel who shall be appointed by the

Chair with the concurrence of at least two other members.";

(B) in paragraph (2), by striking "With the approval of the Commission" and inserting "With the approval of the Chair of the Commission"; and

(C) by striking paragraph (3).

(3) CONFORMING AMENDMENT RELATING TO BUDGET SUBMISSION.—Section 307(d)(1) of such Act (52 U.S.C. 30107(d)(1)) is amended by striking "the Commission submits any budget" and inserting "the Chair (or, pursuant to subsection (a)(3), the Commission) submits any budget".

(4) OTHER CONFORMING AMENDMENTS.—Section 306(c) of such Act (52 U.S.C. 30106(c)) is amended by striking "All decisions" and inserting "Subject to section 307(a), all decisions".

(5) TECHNICAL AMENDMENT.—The heading of section 307 of such Act (52 U.S.C. 30107) is amended by striking "THE COMMISSION" and inserting "THE CHAIR AND THE COMMISSION".

SEC. 6004. REVISION TO ENFORCEMENT PROCESS.

(a) STANDARD FOR INITIATING INVESTIGATIONS AND DETERMINING WHETHER VIOLATIONS HAVE OCCURRED.—

(1) REVISION OF STANDARDS.—Section 309(a) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30109(a)) is amended by striking paragraphs (2) and (3) and inserting the following:

"(2)(A) The general counsel, upon receiving a complaint filed with the Commission under paragraph (1) or upon the basis of information ascertained by the Commission in the normal course of carrying out its supervisory responsibilities, shall make a determination as to whether or not there is reason to believe that a person has committed, or is about to commit, a violation of this Act or chapter 95 or chapter 96 of the Internal Revenue Code of 1986, and as to whether or not the Commission should either initiate an investigation of the matter or that the complaint should be dismissed. The general counsel shall promptly provide notification to the Commission of such determination and the reasons therefore, together with any written response submitted under paragraph (1) by the person alleged to have committed the violation. Upon the expiration of the 30-day period which begins on the date the general counsel provides such notification, the general counsel's determination shall take effect, unless during such 30-day period the Commission, by vote of a majority of the members of the Commission who are serving at the time, overrules the general counsel's determina-

tion. If the determination by the general counsel that the Commission should investigate the matter takes effect, or if the determination by the general counsel that the complaint should be dismissed is overruled as provided under the previous sentence, the general counsel shall initiate an investigation of the matter on behalf of the Commission.

"(B) If the Commission initiates an investigation pursuant to subparagraph (A), the Commission, through the Chair, shall notify the subject of the investigation of the alleged violation. Such notification shall set forth the factual basis for such alleged violation. The Commission shall make an investigation of such alleged violation, which may include a field investigation or audit, in accordance with the provisions of this section. The general counsel shall provide notification to the Commission of any intent to issue a subpoena or conduct any other form of discovery pursuant to the investigation. Upon the expiration of the 15-day period which begins on the date the general counsel provides such notification, the general counsel may issue the subpoena or conduct the discovery, unless during such 15-day period the Commission, by vote of a majority of the members of the Commission who are serving at the time, prohibits the general counsel from issuing the subpoena or conducting the discovery.

"(3)(A) Upon completion of an investigation under paragraph (2), the general counsel shall promptly submit to the Commission the general counsel's recommendation that the Commission find either that there is probable cause or that there is not probable cause to believe that a person has committed, or is about to commit, a violation of this Act or chapter 95 or chapter 96 of the Internal Revenue Code of 1986, and shall include with the recommendation a brief stating the position of the general counsel on the legal and factual issues of the case.

"(B) At the time the general counsel submits to the Commission the recommendation under subparagraph (A), the general counsel shall simultaneously notify the respondent of such recommendation and the reasons therefore, shall provide the respondent with an opportunity to submit a brief within 30 days stating the position of the respondent on the legal and factual issues of the case and replying to the brief of the general counsel. The general counsel and shall promptly submit such brief to the Commission upon receipt.

"(C) Not later than 30 days after the general counsel submits the recommendation to the Commission under subparagraph (A) (or, if the respondent submits a brief under subparagraph (B), not later than 30 days after the general counsel submits the respondent's brief to the Com-

mission under such subparagraph), the Commission shall approve or disapprove the recommendation by vote of a majority of the members of the Commission who are serving at the time.".

(2) CONFORMING AMENDMENT RELATING TO INITIAL RESPONSE TO FILING OF COMPLAINT.—Section 309(a)(1) of such Act (52 U.S.C. 30109(a)(1)) is amended—

(A) in the third sentence, by striking "the Commission" and inserting "the general counsel"; and

(B) by amending the fourth sentence to read as follows: "Not later than 15 days after receiving notice from the general counsel under the previous sentence, the person may provide the general counsel with a written response that no action should be taken against such person on the basis of the complaint.".

(b) REVISION OF STANDARD FOR REVIEW OF DISMISSAL OF COMPLAINTS.—

(1) IN GENERAL.—Section 309(a)(8) of such Act (52 U.S.C. 30109(a)(8)) is amended to read as follows:

"(8)(A)(i) Any party aggrieved by an order of the Commission dismissing a complaint filed by such party

after finding either no reason to believe a violation has occurred or no probable cause a violation has occurred may file a petition with the United States District Court for the District of Columbia. Any petition under this subparagraph shall be filed within 60 days after the date on which the party received notice of the dismissal of the complaint.

"(ii) In any proceeding under this subparagraph, the court shall determine by de novo review whether the agency's dismissal of the complaint is contrary to law. In any matter in which the penalty for the alleged violation is greater than $50,000, the court should disregard any claim or defense by the Commission of prosecutorial discretion as a basis for dismissing the complaint.

"(B)(i) Any party who has filed a complaint with the Commission and who is aggrieved by a failure of the Commission, within one year after the filing of the complaint, to either dismiss the complaint or to find reason to believe a violation has occurred or is about to occur, may file a petition with the United States District Court for the District of Columbia.

"(ii) In any proceeding under this subparagraph, the court shall treat the failure to act on the complaint as a dismissal of the complaint, and shall determine by de

novo review whether the agency's failure to act on the complaint is contrary to law.

"(C) In any proceeding under this paragraph the court may declare that the dismissal of the complaint or the failure to act is contrary to law, and may direct the Commission to conform with such declaration within 30 days, failing which the complainant may bring, in the name of such complainant, a civil action to remedy the violation involved in the original complaint.".

(2) EFFECTIVE DATE.—The amendments made by paragraph (1) shall apply—

(A) in the case of complaints which are dismissed by the Federal Election Commission, with respect to complaints which are dismissed on or after the date of the enactment of this Act; and

(B) in the case of complaints upon which the Federal Election Commission failed to act, with respect to complaints which were filed on or after the date of the enactment of this Act.

SEC. 6005. PERMITTING APPEARANCE AT HEARINGS ON REQUESTS FOR ADVISORY OPINIONS BY PERSONS OPPOSING THE REQUESTS.

(a) IN GENERAL.—Section 308 of such Act (52 U.S.C. 30108) is amended by adding at the end the following new subsection:

"(e) To the extent that the Commission provides an opportunity for a person requesting an advisory opinion under this section (or counsel for such person) to appear before the Commission to present testimony in support of the request, and the person (or counsel) accepts such opportunity, the Commission shall provide a reasonable opportunity for an interested party who submitted written comments under subsection (d) in response to the request (or counsel for such interested party) to appear before the Commission to present testimony in response to the request.".

(b) EFFECTIVE DATE.—The amendment made by subsection (a) shall apply with respect to requests for advisory opinions under section 308 of the Federal Election Campaign Act of 1971 which are made on or after the date of the enactment of this Act.

SEC. 6006. PERMANENT EXTENSION OF ADMINISTRATIVE PENALTY AUTHORITY.

(a) EXTENSION OF AUTHORITY.—Section 309(a)(4)(C)(v) of the Federal Election Campaign Act of

1971 (52 U.S.C. 30109(a)(4)(C)(v)) is amended by striking ", and that end on or before December 31, 2018".

(b) EFFECTIVE DATE.—The amendment made by subsection (a) shall take effect on December 31, 2018.

SEC. 6007. EFFECTIVE DATE; TRANSITION.

(a) IN GENERAL.—Except as otherwise provided, the amendments made by this subtitle shall apply beginning January 1, 2022.

(b) TRANSITION.—

(1) TERMINATION OF SERVICE OF CURRENT MEMBERS.—Notwithstanding any provision of the Federal Election Campaign Act of 1971, the term of any individual serving as a member of the Federal Election Commission as of December 31, 2021, shall expire on that date.

(2) NO EFFECT ON EXISTING CASES OR PROCEEDINGS.—Nothing in this subtitle or in any amendment made by this subtitle shall affect any of the powers exercised by the Federal Election Commission prior to December 31, 2021, including any investigation initiated by the Commission prior to such date or any proceeding (including any enforcement action) pending as of such date.

Subtitle B—Stopping Super PAC-Candidate Coordination

SEC. 6101. SHORT TITLE.

This subtitle may be cited as the "Stop Super PAC–Candidate Coordination Act".

SEC. 6102. CLARIFICATION OF TREATMENT OF COORDINATED EXPENDITURES AS CONTRIBUTIONS TO CANDIDATES.

(a) TREATMENT AS CONTRIBUTION TO CANDIDATE.—Section 301(8)(A) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30101(8)(A)) is amended—

(1) by striking "or" at the end of clause (i);

(2) by striking the period at the end of clause (ii) and inserting "; or"; and

(3) by adding at the end the following new clause:

"(iii) any payment made by any person (other than a candidate, an authorized committee of a candidate, or a political committee of a political party) for a coordinated expenditure (as such term is defined in section 326) which is not otherwise treated as a contribution under clause (i) or clause (ii).".

(b) DEFINITIONS.—Title III of such Act (52 U.S.C. 30101 et seq.), as amended by section 4702(a), is amended by adding at the end the following new section:

"SEC. 326. PAYMENTS FOR COORDINATED EXPENDITURES.

"(a) COORDINATED EXPENDITURES.—

"(1) IN GENERAL.—For purposes of section 301(8)(A)(iii), the term 'coordinated expenditure' means—

"(A) any expenditure, or any payment for a covered communication described in subsection (d), which is made in cooperation, consultation, or concert with, or at the request or suggestion of, a candidate, an authorized committee of a candidate, a political committee of a political party, or agents of the candidate or committee, as defined in subsection (b); or

"(B) any payment for any communication which republishes, disseminates, or distributes, in whole or in part, any video or broadcast or any written, graphic, or other form of campaign material prepared by the candidate or committee or by agents of the candidate or committee (including any excerpt or use of any video from any such broadcast or written, graphic, or other form of campaign material).

"(2) EXCEPTION FOR PAYMENTS FOR CERTAIN COMMUNICATIONS.—A payment for a communication (including a covered communication described in subsection (d)) shall not be treated as a coordinated expenditure under this subsection if—

"(A) the communication appears in a news story, commentary, or editorial distributed through the facilities of any broadcasting station, newspaper, magazine, or other periodical publication, unless such facilities are owned or controlled by any political party, political committee, or candidate; or

"(B) the communication constitutes a candidate debate or forum conducted pursuant to regulations adopted by the Commission pursuant to section 304(f)(3)(B)(iii), or which solely promotes such a debate or forum and is made by or on behalf of the person sponsoring the debate or forum.

"(b) COORDINATION DESCRIBED.—

"(1) IN GENERAL.—For purposes of this section, a payment is made 'in cooperation, consultation, or concert with, or at the request or suggestion of,' a candidate, an authorized committee of a candidate, a political committee of a political party, or

agents of the candidate or committee, if the payment, or any communication for which the payment is made, is not made entirely independently of the candidate, committee, or agents. For purposes of the previous sentence, a payment or communication not made entirely independently of the candidate or committee includes any payment or communication made pursuant to any general or particular understanding with, or pursuant to any communication with, the candidate, committee, or agents about the payment or communication.

"(2) NO FINDING OF COORDINATION BASED SOLELY ON SHARING OF INFORMATION REGARDING LEGISLATIVE OR POLICY POSITION.—For purposes of this section, a payment shall not be considered to be made by a person in cooperation, consultation, or concert with, or at the request or suggestion of, a candidate or committee, solely on the grounds that the person or the person's agent engaged in discussions with the candidate or committee, or with any agent of the candidate or committee, regarding that person's position on a legislative or policy matter (including urging the candidate or committee to adopt that person's position), so long as there is no communication between the person and the can-

didate or committee, or any agent of the candidate or committee, regarding the candidate's or committee's campaign advertising, message, strategy, policy, polling, allocation of resources, fundraising, or other campaign activities.

"(3) NO EFFECT ON PARTY COORDINATION STANDARD.—Nothing in this section shall be construed to affect the determination of coordination between a candidate and a political committee of a political party for purposes of section 315(d).

"(4) NO SAFE HARBOR FOR USE OF FIREWALL.—A person shall be determined to have made a payment in cooperation, consultation, or concert with, or at the request or suggestion of, a candidate or committee, in accordance with this section without regard to whether or not the person established and used a firewall or similar procedures to restrict the sharing of information between individuals who are employed by or who are serving as agents for the person making the payment.

"(c) PAYMENTS BY COORDINATED SPENDERS FOR COVERED COMMUNICATIONS.—

"(1) PAYMENTS MADE IN COOPERATION, CONSULTATION, OR CONCERT WITH CANDIDATES.—For purposes of subsection (a)(1)(A), if the person who

makes a payment for a covered communication, as defined in subsection (d), is a coordinated spender under paragraph (2) with respect to the candidate as described in subsection (d)(1), the payment for the covered communication is made in cooperation, consultation, or concert with the candidate.

"(2) COORDINATED SPENDER DEFINED.—For purposes of this subsection, the term 'coordinated spender' means, with respect to a candidate or an authorized committee of a candidate, a person (other than a political committee of a political party) for which any of the following applies:

"(A) During the 4-year period ending on the date on which the person makes the payment, the person was directly or indirectly formed or established by or at the request or suggestion of, or with the encouragement of, the candidate (including an individual who later becomes a candidate) or committee or agents of the candidate or committee, including with the approval of the candidate or committee or agents of the candidate or committee.

"(B) The candidate or committee or any agent of the candidate or committee solicits funds, appears at a fundraising event, or en-

gages in other fundraising activity on the person's behalf during the election cycle involved, including by providing the person with names of potential donors or other lists to be used by the person in engaging in fundraising activity, regardless of whether the person pays fair market value for the names or lists provided. For purposes of this subparagraph, the term 'election cycle' means, with respect to an election for Federal office, the period beginning on the day after the date of the most recent general election for that office (or, if the general election resulted in a runoff election, the date of the runoff election) and ending on the date of the next general election for that office (or, if the general election resulted in a runoff election, the date of the runoff election).

"(C) The person is established, directed, or managed by the candidate or committee or by any person who, during the 4-year period ending on the date on which the person makes the payment, has been employed or retained as a political, campaign media, or fundraising adviser or consultant for the candidate or committee or for any other entity directly or indi-

rectly controlled by the candidate or committee, or has held a formal position with the candidate or committee (including a position as an employee of the office of the candidate at any time the candidate held any Federal, State, or local public office during the 4-year period).

"(D) The person has retained the professional services of any person who, during the 2-year period ending on the date on which the person makes the payment, has provided or is providing professional services relating to the campaign to the candidate or committee, without regard to whether the person providing the professional services used a firewall. For purposes of this subparagraph, the term 'professional services' includes any services in support of the candidate's or committee's campaign activities, including advertising, message, strategy, policy, polling, allocation of resources, fundraising, and campaign operations, but does not include accounting or legal services.

"(E) The person is established, directed, or managed by a member of the immediate family of the candidate, or the person or any officer or agent of the person has had more than inci-

dental discussions about the candidate's campaign with a member of the immediate family of the candidate. For purposes of this subparagraph, the term 'immediate family' has the meaning given such term in section 9004(e) of the Internal Revenue Code of 1986.

"(d) COVERED COMMUNICATION DEFINED.—

"(1) IN GENERAL.—For purposes of this section, the term 'covered communication' means, with respect to a candidate or an authorized committee of a candidate, a public communication (as defined in section 301(22)) which—

"(A) expressly advocates the election of the candidate or the defeat of an opponent of the candidate (or contains the functional equivalent of express advocacy);

"(B) promotes or supports the candidate, or attacks or opposes an opponent of the candidate (regardless of whether the communication expressly advocates the election or defeat of a candidate or contains the functional equivalent of express advocacy); or

"(C) refers to the candidate or an opponent of the candidate but is not described in subparagraph (A) or subparagraph (B), but

only if the communication is disseminated during the applicable election period.

"(2) APPLICABLE ELECTION PERIOD.—In paragraph (1)(C), the 'applicable election period' with respect to a communication means—

"(A) in the case of a communication which refers to a candidate in a general, special, or runoff election, the 120-day period which ends on the date of the election; or

"(B) in the case of a communication which refers to a candidate in a primary or preference election, or convention or caucus of a political party that has authority to nominate a candidate, the 60-day period which ends on the date of the election or convention or caucus.

"(3) SPECIAL RULES FOR COMMUNICATIONS INVOLVING CONGRESSIONAL CANDIDATES.—For purposes of this subsection, a public communication shall not be considered to be a covered communication with respect to a candidate for election for an office other than the office of President or Vice President unless it is publicly disseminated or distributed in the jurisdiction of the office the candidate is seeking.

"(e) PENALTY.—

"(1) DETERMINATION OF AMOUNT.—Any person who knowingly and willfully commits a violation of this Act by making a contribution which consists of a payment for a coordinated expenditure shall be fined an amount equal to the greater of—

"(A) in the case of a person who makes a contribution which consists of a payment for a coordinated expenditure in an amount exceeding the applicable contribution limit under this Act, 300 percent of the amount by which the amount of the payment made by the person exceeds such applicable contribution limit; or

"(B) in the case of a person who is prohibited under this Act from making a contribution in any amount, 300 percent of the amount of the payment made by the person for the coordinated expenditure.

"(2) JOINT AND SEVERAL LIABILITY.—Any director, manager, or officer of a person who is subject to a penalty under paragraph (1) shall be jointly and severally liable for any amount of such penalty that is not paid by the person prior to the expiration of the 1-year period which begins on the date the Commission imposes the penalty or the 1-year period which begins on the date of the final judgment fol-

lowing any judicial review of the Commission's action, whichever is later.''.

(c) EFFECTIVE DATE.—

(1) REPEAL OF EXISTING REGULATIONS ON COORDINATION.—Effective upon the expiration of the 90-day period which begins on the date of the enactment of this Act—

(A) the regulations on coordinated communications adopted by the Federal Election Commission which are in effect on the date of the enactment of this Act (as set forth in 11 CFR Part 109, Subpart C, under the heading ''Coordination'') are repealed; and

(B) the Federal Election Commission shall promulgate new regulations on coordinated communications which reflect the amendments made by this Act.

(2) EFFECTIVE DATE.—The amendments made by this section shall apply with respect to payments made on or after the expiration of the 120-day period which begins on the date of the enactment of this Act, without regard to whether or not the Federal Election Commission has promulgated regulations in accordance with paragraph (1)(B) as of the expiration of such period.

SEC. 6103. CLARIFICATION OF BAN ON FUNDRAISING FOR SUPER PACS BY FEDERAL CANDIDATES AND OFFICEHOLDERS.

(a) IN GENERAL.—Section 323(e)(1) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30125(e)(1)) is amended—

(1) by striking "or" at the end of subparagraph (A);

(2) by striking the period at the end of subparagraph (B) and inserting "; or"; and

(3) by adding at the end the following new subparagraph:

"(C) solicit, receive, direct, or transfer funds to or on behalf of any political committee which accepts donations or contributions that do not comply with the limitations, prohibitions, and reporting requirements of this Act (or to or on behalf of any account of a political committee which is established for the purpose of accepting such donations or contributions), or to or on behalf of any political organization under section 527 of the Internal Revenue Code of 1986 which accepts such donations or contributions (other than a committee of a State or local political party or a candidate for election for State or local office).".

(b) EFFECTIVE DATE.—The amendment made by subsection (a) shall apply with respect to elections occurring after January 1, 2020.

Subtitle C—Severability

SEC. 6201. SEVERABILITY.

If any provision of this title or amendment made by this title, or the application of a provision or amendment to any person or circumstance, is held to be unconstitutional, the remainder of this title and amendments made by this title, and the application of the provisions and amendment to any person or circumstance, shall not be affected by the holding.

DIVISION C—ETHICS

TITLE VII—ETHICAL STANDARDS

Subtitle A—Supreme Court Ethics

Sec. 7001. Code of conduct for Federal judges.

Subtitle B—Foreign Agents Registration

Sec. 7101. Establishment of FARA investigation and enforcement unit within Department of Justice.
Sec. 7102. Authority to impose civil money penalties.
Sec. 7103. Disclosure of transactions involving things of financial value conferred on officeholders.

Subtitle C—Lobbying Disclosure Reform

Sec. 7201. Expanding scope of individuals and activities subject to requirements of Lobbying Disclosure Act of 1995.

Subtitle D—Recusal of Presidential Appointees

Sec. 7301. Recusal of appointees.

Subtitle E—Severability

Sec. 7401. Severability.

Subtitle A—Supreme Court Ethics

SEC. 7001. CODE OF CONDUCT FOR FEDERAL JUDGES.

(a) IN GENERAL.—Chapter 57 of title 28, United States Code, is amended by adding at the end the following:

"§ 964. Code of conduct

"Not later than one year after the date of the enactment of this section, the Judicial Conference shall issue a code of conduct, which applies to each justice and judge of the United States, except that the code of conduct may include provisions that are applicable only to certain categories of judges or justices.".

(b) CLERICAL AMENDMENT.—The table of sections for chapter 57 of title 28, United States Code, is amended by adding after the item related to section 963 the following:

"964. Code of conduct.".

Subtitle B—Foreign Agents Registration

SEC. 7101. ESTABLISHMENT OF FARA INVESTIGATION AND ENFORCEMENT UNIT WITHIN DEPARTMENT OF JUSTICE.

Section 8 of the Foreign Agents Registration Act of 1938, as amended (22 U.S.C. 618) is amended by adding at the end the following new subsection:

"(i) DEDICATED ENFORCEMENT UNIT.—

"(1) ESTABLISHMENT.—Not later than 180 days after the date of enactment of this subsection, the Attorney General shall establish a unit within the counterespionage section of the National Security Division of the Department of Justice with responsibility for the enforcement of this Act.

"(2) POWERS.—The unit established under this subsection is authorized to—

"(A) take appropriate legal action against individuals suspected of violating this Act; and

"(B) coordinate any such legal action with the United States Attorney for the relevant jurisdiction.

"(3) CONSULTATION.—In operating the unit established under this subsection, the Attorney General shall, as appropriate, consult with the Director of National Intelligence, the Secretary of Homeland Security, and the Secretary of State.

"(4) AUTHORIZATION OF APPROPRIATIONS.—There are authorized to be appropriated to carry out the activities of the unit established under this subsection $10,000,000 for fiscal year 2019 and each succeeding fiscal year.".

SEC. 7102. AUTHORITY TO IMPOSE CIVIL MONEY PENALTIES.

(a) ESTABLISHING AUTHORITY.—Section 8 of the Foreign Agents Registration Act of 1938, as amended (22 U.S.C. 618) is amended by inserting after subsection (c) the following new subsection:

"(d) CIVIL MONEY PENALTIES.—

"(1) REGISTRATION STATEMENTS.—Whoever fails to file timely or complete a registration statement as provided under section 2(a) shall be subject to a civil money penalty of not more than $10,000 per violation.

"(2) SUPPLEMENTS.—Whoever fails to file timely or complete supplements as provided under section 2(b) shall be subject to a civil money penalty of not more than $1,000 per violation.

"(3) OTHER VIOLATIONS.—Whoever knowingly fails to—

"(A) remedy a defective filing within 60 days after notice of such defect by the Attorney General; or

"(B) comply with any other provision of this Act,

shall upon proof of such knowing violation by a preponderance of the evidence, be subject to a civil

money penalty of not more than $200,000, depending on the extent and gravity of the violation.

"(4) NO FINES PAID BY FOREIGN PRINCIPALS.—A civil money penalty paid under paragraph (1) may not be paid, directly or indirectly, by a foreign principal.

"(5) USE OF FINES.—All civil money penalties collected under this subsection shall be used to defray the cost of the enforcement unit established under subsection (i).".

(b) EFFECTIVE DATE.—The amendment made by subsection (a) shall take effect on the date of the enactment of this Act.

SEC. 7103. DISCLOSURE OF TRANSACTIONS INVOLVING THINGS OF FINANCIAL VALUE CONFERRED ON OFFICEHOLDERS.

(a) REQUIRING AGENTS TO DISCLOSE KNOWN TRANSACTIONS.—

(1) IN GENERAL.—Section 2(a) of the Foreign Agents Registration Act of 1938, as amended (22 U.S.C. 612(a)) is amended—

(A) by redesignating paragraphs (10) and (11) as paragraphs (11) and (12); and

(B) by inserting after paragraph (9) the following new paragraph:

"(10) To the extent that the registrant has knowledge of any transaction which occurred in the preceding 60 days and in which the foreign principal for whom the registrant is acting as an agent conferred on a Federal or State officeholder any thing of financial value, including a gift, profit, salary, favorable regulatory treatment, or any other direct or indirect economic or financial benefit, a detailed statement describing each such transaction.".

(2) EFFECTIVE DATE.—The amendments made by paragraph (1) shall apply with respect to statements filed on or after the expiration of the 90-day period which begins on the date of the enactment of this Act.

(b) SUPPLEMENTAL DISCLOSURE FOR CURRENT REGISTRANTS.—Not later than the expiration of the 90-day period which begins on the date of the enactment of this Act, each registrant who (prior to the expiration of such period) filed a registration statement with the Attorney General under section 2(a) of the Foreign Agents Registration Act of 1938, as amended (22 U.S.C. 612(a)) and who has knowledge of any transaction described in paragraph (10) of section 2(a) of such Act (as added by subsection (a)(1)) which occurred at any time during which the registrant was an agent of the foreign principal in-

volved, shall file with the Attorney General a supplement to such statement under oath, on a form prescribed by the Attorney General, containing a detailed statement describing each such transaction.

Subtitle C—Lobbying Disclosure Reform

SEC. 7201. EXPANDING SCOPE OF INDIVIDUALS AND ACTIVITIES SUBJECT TO REQUIREMENTS OF LOBBYING DISCLOSURE ACT OF 1995.

(a) COVERAGE OF INDIVIDUALS PROVIDING LEGISLATIVE, POLITICAL, AND STRATEGIC COUNSELING SERVICES.—

(1) TREATMENT OF LEGISLATIVE, POLITICAL, AND STRATEGIC COUNSELING SERVICES IN SUPPORT OF LOBBYING CONTACTS AS LOBBYING ACTIVITY.—Section 3(7) of such Act (2 U.S.C. 1602(7)) is amended—

(A) by striking "efforts" and inserting "any efforts"; and

(B) by striking "research and other background work" and inserting the following: "legislative, political, and strategic counseling services, research, and other background work".

(2) TREATMENT OF LOBBYING CONTACT MADE WITH SUPPORT OF LEGISLATIVE, POLITICAL, AND

STRATEGIC COUNSELING SERVICES AS LOBBYING CONTACT MADE BY INDIVIDUAL PROVIDING SERVICES.—Section 3(8) of such Act (2 U.S.C. 1602(8)) is amended by adding at the end the following new subparagraph:

"(C) TREATMENT OF PROVIDERS OF LEGISLATIVE, POLITICAL, AND STRATEGIC COUNSELING SERVICES.—Any individual who for financial or other compensation provides legislative, political, and strategic counseling services which are treated as lobbying activity under paragraph (7), and which are used in support of a lobbying contact under this paragraph which is made by another individual, shall be considered to have made the same lobbying contact at the same time and in the same manner to the covered executive branch official or covered legislative branch official involved.".

(b) EFFECTIVE DATE.—The amendments made by this section shall apply with respect to lobbying contacts made on or after the date of the enactment of this Act.

Subtitle D—Recusal of Presidential Appointees

SEC. 7301. RECUSAL OF APPOINTEES.

Section 208 of title 18, United States Code, is amended by adding at the end the following:

"(e)(1) Any officer or employee appointed by the President shall recuse himself or herself from any particular matter involving specific parties in which a party to that matter is—

"(A) the President who appointed the officer or employee, which shall include any entity in which the President has a substantial interest; or

"(B) the spouse of the President who appointed the officer or employee, which shall include any entity in which the spouse of the President has a substantial interest.

"(2)(A) Subject to subparagraph (B), if an officer or employee is recused under paragraph (1), a career appointee in the agency of the officer or employee shall perform the functions and duties of the officer or employee with respect to the matter.

"(B)(i) In this subparagraph, the term 'Commission' means a board, commission, or other agency for which the authority of the agency is vested in more than 1 member.

"(ii) If the recusal of a member of a Commission from a matter under paragraph (1) would result in there not being a statutorily required quorum of members of the Commission available to participate in the matter, notwithstanding such statute or any other provision of law, the members of the Commission not recused under paragraph (1) may—

"(I) consider the matter without regard to the quorum requirement under such statute;

"(II) delegate the authorities and responsibilities of the Commission with respect to the matter to a subcommittee of the Commission; or

"(III) designate an officer or employee of the Commission who was not appointed by the President who appointed the member of the Commission recused from the matter to exercise the authorities and duties of the recused member with respect to the matter.

"(3) Any officer or employee who violates paragraph (1) shall be subject to the penalties set forth in section 216.

"(4) For purposes of this section, the term 'particular matter' shall have the meaning given the term in section 207(i).".

Subtitle E—Severability

SEC. 7401. SEVERABILITY.

If any provision of this title or amendment made by this title, or the application of a provision or amendment to any person or circumstance, is held to be unconstitutional, the remainder of this title and amendments made by this title, and the application of the provisions and amendment to any person or circumstance, shall not be affected by the holding.

TITLE VIII—ETHICS REFORMS FOR THE PRESIDENT, VICE PRESIDENT, AND FEDERAL OFFICERS AND EMPLOYEES

Subtitle A—Executive Branch Conflict of Interest

Sec. 8001. Short title.
Sec. 8002. Restrictions on private sector payment for government service.
Sec. 8003. Requirements relating to slowing the revolving door.
Sec. 8004. Prohibition of procurement officers accepting employment from government contractors.
Sec. 8005. Revolving door restrictions on employees moving into the private sector.

Subtitle B—Presidential Conflicts of Interest

Sec. 8011. Short title.
Sec. 8012. Divestiture of personal financial interests of the President and Vice President that pose a potential conflict of interest.
Sec. 8013. Initial financial disclosure.
Sec. 8014. Contracts by the President or Vice President.

Subtitle C—White House Ethics Transparency

Sec. 8021. Short title.
Sec. 8022. Procedure for waivers and authorizations relating to ethics requirements.

Subtitle D—Executive Branch Ethics Enforcement

Sec. 8031. Short title.
Sec. 8032. Reauthorization of the Office of Government Ethics.

Sec. 8033. Tenure of the Director of the Office of Government Ethics.
Sec. 8034. Duties of Director of the Office of Government Ethics.
Sec. 8035. Agency Ethics Officials Training and Duties.

Subtitle E—Conflicts From Political Fundraising

Sec. 8041. Short title.
Sec. 8042. Disclosure of certain types of contributions.

Subtitle F—Transition Team Ethics

Sec. 8051. Short title.
Sec. 8052. Presidential transition ethics programs.

Subtitle G—Ethics Pledge for Senior Executive Branch Employees

Sec. 8061. Short title.
Sec. 8062. Ethics pledge requirement for senior executive branch employees.

Subtitle H—Severability

Sec. 8071. Severability.

Subtitle A—Executive Branch Conflict of Interest

SEC. 8001. SHORT TITLE.

This subtitle may be cited as the "Executive Branch Conflict of Interest Act".

SEC. 8002. RESTRICTIONS ON PRIVATE SECTOR PAYMENT FOR GOVERNMENT SERVICE.

Section 209 of title 18, United States Code, is amended—

(1) in subsection (a), by striking "any salary" and inserting "any salary (including a bonus)"; and

(2) in subsection (b)—

(A) by inserting "(1)" after "(b)"; and

(B) by adding at the end the following:

"(2) For purposes of paragraph (1), a pension, retirement, group life, health or accident insurance,

profit-sharing, stock bonus, or other employee welfare or benefit plan that makes payment of any portion of compensation contingent on accepting a position in the United States Government shall not be considered bona fide.''.

SEC. 8003. REQUIREMENTS RELATING TO SLOWING THE REVOLVING DOOR.

(a) IN GENERAL.—The Ethics in Government Act of 1978 (5 U.S.C. App.) is amended by adding at the end the following:

''TITLE VI—ENHANCED REQUIREMENTS FOR CERTAIN EMPLOYEES

''SEC. 601. DEFINITIONS.

''In this title:

''(1) COVERED AGENCY.—The term 'covered agency'—

''(A) means an Executive agency, as defined in section 105 of title 5, United States Code, the Postal Service and the Postal Rate Commission, but does not include the Government Accountability Office or the Government of the District of Columbia; and

''(B) shall include the Executive Office of the President.

"(2) COVERED EMPLOYEE.—The term 'covered employee' means an officer or employee referred to in paragraph (2) of section 207(c) of title 18, United States Code.

"(3) DIRECTOR.—The term 'Director' means the Director of the Office of Government Ethics.

"(4) EXECUTIVE BRANCH.—The term 'executive branch' has the meaning given that term in section 109.

"(5) FORMER CLIENT.—The term 'former client'—

"(A) means a person for whom a covered employee served personally as an agent, attorney, or consultant during the 2-year period ending on the date before the date on which the covered employee begins service in the Federal Government; and

"(B) does not include—

"(i) instances in which the service provided was limited to a speech or similar appearance by the covered employee; or

"(ii) a client of the former employer of the covered employee to whom the covered employee did not personally provide such services.

"(6) FORMER EMPLOYER.—The term 'former employer'—

"(A) means a person for whom a covered employee served as an employee, officer, director, trustee, or general partner during the 2 year period ending on the date before the date on which the covered employee begins service in the Federal Government; and

"(B) does not include—

"(i) an entity in the Federal Government, including an executive branch agency;

"(ii) a State or local government;

"(iii) the District of Columbia;

"(iv) an Indian tribe, as defined in section 4 of the Indian Self-Determination and Education Assistance Act (25 U.S.C. 5304); or

"(v) the government of a territory or possession of the United States.

"(7) PARTICULAR MATTER.—The term 'particular matter' has the meaning given that term in section 207(i) of title 18, United States Code.

"SEC. 602. CONFLICT OF INTEREST AND ELIGIBILITY STANDARDS.

"(a) IN GENERAL.—A covered employee may not use, or attempt to use, the official position of the covered employee to participate in a particular matter in which the covered employee knows a former employer or former client of the covered employee has a financial interest.

"(b) WAIVER.—

"(1) IN GENERAL.—The head of the covered agency employing a covered employee, in consultation with the Director, may grant a written waiver of the restrictions under subsection (a) prior to engaging in the action otherwise prohibited by subsection (a) if, and to the extent that, the head of the covered agency certifies in writing that—

"(A) the application of the restriction to the particular matter is inconsistent with the purposes of the restriction; or

"(B) it is in the public interest to grant the waiver.

"(2) PUBLICATION.—The head of the covered agency shall provide a waiver under paragraph (1) to the Director and post the waiver on the website of the agency within 30 calendar days after granting such waiver.

"SEC. 603. PENALTIES AND INJUNCTIONS.

"(a) CRIMINAL PENALTIES.—

"(1) IN GENERAL.—Any person who violates section 602 shall be fined under title 18, United States Code, imprisoned for not more than 1 year, or both.

"(2) WILLFUL VIOLATIONS.—Any person who willfully violates section 602 shall be fined under title 18, United States Code, imprisoned for not more than 5 years, or both.

"(b) CIVIL ENFORCEMENT.—

"(1) IN GENERAL.—The Attorney General may bring a civil action in an appropriate district court of the United States against any person who violates, or whom the Attorney General has reason to believe is engaging in conduct that violates, section 602.

"(2) CIVIL PENALTY.—

"(A) IN GENERAL.—If the court finds by a preponderance of the evidence that a person violated section 602, the court shall impose a civil penalty of not more than the greater of—

"(i) $100,000 for each violation; or

"(ii) the amount of compensation the person received or was offered for the conduct constituting the violation.

"(B) RULE OF CONSTRUCTION.—A civil penalty under this subsection may be in addition to any other criminal or civil statutory, common law, or administrative remedy available to the United States or any other person.

"(3) INJUNCTIVE RELIEF.—

"(A) IN GENERAL.—In a civil action brought under paragraph (1) against a person, the Attorney General may petition the court for an order prohibiting the person from engaging in conduct that violates section 602.

"(B) STANDARD.—The court may issue an order under subparagraph (A) if the court finds by a preponderance of the evidence that the conduct of the person violates section 602.

"(C) RULE OF CONSTRUCTION.—The filing of a petition seeking injunctive relief under this paragraph shall not preclude any other remedy that is available by law to the United States or any other person.".

SEC. 8004. PROHIBITION OF PROCUREMENT OFFICERS ACCEPTING EMPLOYMENT FROM GOVERNMENT CONTRACTORS.

(a) EXPANSION OF PROHIBITION ON ACCEPTANCE BY FORMER OFFICIALS OF COMPENSATION FROM CON-

TRACTORS.—Section 2104 of title 41, United States Code, is amended—

(1) in subsection (a)—

(A) in the matter preceding paragraph (1)—

(i) by striking "or consultant" and inserting "attorney, consultant, subcontractor, or lobbyist"; and

(ii) by striking "one year" and inserting "2 years"; and

(B) in paragraph (3), by striking "personally made for the Federal agency" and inserting "participated personally and substantially in"; and

(2) by striking subsection (b) and inserting the following:

"(b) PROHIBITION ON COMPENSATION FROM AFFILIATES AND SUBCONTRACTORS.—A former official responsible for a Government contract referred to in paragraph (1), (2), or (3) of subsection (a) may not accept compensation for 2 years after awarding the contract from any division, affiliate, or subcontractor of the contractor.".

(b) REQUIREMENT FOR PROCUREMENT OFFICERS TO DISCLOSE JOB OFFERS MADE ON BEHALF OF RELATIVES.—Section 2103(a) of title 41, United States Code,

is amended in the matter preceding paragraph (1) by inserting after "that official" the following: ", or for a relative (as defined in section 3110 of title 5) of that official,".

(c) REQUIREMENT ON AWARD OF GOVERNMENT CONTRACTS TO FORMER EMPLOYERS.—

(1) IN GENERAL.—Chapter 21 of division B of subtitle I of title 41, United States Code, is amended by adding at the end the following new section:

"§ 2108. Prohibition on involvement by certain former contractor employees in procurements

"An employee of the Federal Government may not be personally and substantially involved with any award of a contract to, or the administration of a contract awarded to, a contractor that is a former employer of the employee during the 2-year period beginning on the date on which the employee leaves the employment of the contractor.".

(2) TECHNICAL AND CONFORMING AMENDMENT.—The table of sections for chapter 21 of title 41, United States Code, is amended by adding at the end the following new item:

"2108. Prohibition on involvement by certain former contractor employees in procurements.".

(d) REGULATIONS.—The Administrator for Federal Procurement Policy and the Director of the Office of Management and Budget shall—

(1) in consultation with the Director of the Office of Personnel Management and the Counsel to the President, promulgate regulations to carry out and ensure the enforcement of chapter 21 of title 41, United States Code, as amended by this section; and

(2) in consultation with designated agency ethics officials (as that term is defined in section 109(3) of the Ethics in Government Act of 1978 (5 U.S.C. App.)), monitor compliance with that chapter by individuals and agencies.

SEC. 8005. REVOLVING DOOR RESTRICTIONS ON EMPLOYEES MOVING INTO THE PRIVATE SECTOR.

(a) IN GENERAL.—Subsection (c) of section 207 of title 18, United States Code, is amended—

(1) in the subsection heading, by striking "ONE-YEAR" and inserting "TWO-YEAR";

(2) in paragraph (1), by striking "1 year" in each instance and inserting "2 years"; and

(3) in paragraph (2)(B), by striking "1-year" and inserting "2-year".

(b) APPLICATION.—The amendments made by subsection (a) shall apply to any individual covered by subsection (c) of section 207 of title 18, United States Code, separating from the civil service on or after the date of enactment of this Act.

Subtitle B—Presidential Conflicts of Interest

SEC. 8011. SHORT TITLE.

This subtitle may be cited as the "Presidential Conflicts of Interest Act of 2019".

SEC. 8012. DIVESTITURE OF PERSONAL FINANCIAL INTERESTS OF THE PRESIDENT AND VICE PRESIDENT THAT POSE A POTENTIAL CONFLICT OF INTEREST.

It is the sense of Congress that the President and the Vice President should conduct themselves as if they were bound by section 208 of title 18, United States Code, by divesting conflicting assets in accordance with that section and implementing regulations issued by the Office of Government Ethics, or by establishing a qualified blind trust (as that term is defined in section 102(f)(3) of the Ethics in Government Act of 1978 (5 U.S.C. App.)), or both.

SEC. 8013. INITIAL FINANCIAL DISCLOSURE.

Subsection (a) of section 101 of the Ethics in Government Act of 1978 (5 U.S.C. App.) is amended by striking "position" and adding at the end the following: "position, with the exception of the President and Vice President, who must file a new report.".

SEC. 8014. CONTRACTS BY THE PRESIDENT OR VICE PRESIDENT.

(a) AMENDMENT.—Section 431 of title 18, United States Code, is amended—

(1) in the section heading, by inserting "**the President, Vice President, or a**" after "**Contracts by**"; and

(2) in the first undesignated paragraph, by inserting "the President or Vice President," after "Whoever, being".

(b) TABLE OF SECTIONS AMENDMENT.—The table of sections for chapter 23 of title 18, United States Code, is amended by striking the item relating to section 431 and inserting the following:

"431. Contracts by the President, Vice President, or a Member of Congress.".

Subtitle C—White House Ethics Transparency

SEC. 8021. SHORT TITLE.

This subtitle may be cited as the "White House Ethics Transparency Act of 2019".

SEC. 8022. PROCEDURE FOR WAIVERS AND AUTHORIZATIONS RELATING TO ETHICS REQUIREMENTS.

(a) IN GENERAL.—Notwithstanding any other provision of law, not later than 30 days after an officer or employee issues or approves a waiver or authorization pursuant to section 3 of Executive Order 13770 (82 Fed. Reg. 9333), or any subsequent similar order, such officer or employee shall—

(1) transmit a written copy of such waiver or authorization to the Director of the Office of Government Ethics; and

(2) make a written copy of such waiver or authorization available to the public on the website of the employing agency of the covered employee.

(b) RETROACTIVE APPLICATION.—In the case of a waiver or authorization described in subsection (a) issued during the period beginning on January 20, 2017, and ending on the date of enactment of this Act, the issuing officer or employee of such waiver or authorization shall comply with the requirements of paragraphs (1) and (2) of such subsection not later than 30 days after the date of enactment of this Act.

(c) OFFICE OF GOVERNMENT ETHICS PUBLIC AVAILABILITY.—Not later than 14 days after receiving a written copy of a waiver or authorization under subsection (a)(1), the Director of the Office of Government Ethics shall

make such waiver or authorization available to the public on the website of the Office of Government Ethics.

(d) DEFINITION OF COVERED EMPLOYEE.—In this section, the term "covered employee"—

(1) means a full-time, noncareer Presidential or Vice Presidential appointee, noncareer appointee in the Senior Executive Service (or other SES-type system), or an appointee to a position that has been excepted from the competitive service by reason of being of a confidential or policymaking character (Schedule C and other positions excepted under comparable criteria) in an executive agency; and

(2) does not include any individual appointed as a member of the Senior Foreign Service or solely as a uniformed service commissioned officer.

Subtitle D—Executive Branch Ethics Enforcement

SEC. 8031. SHORT TITLE.

This subtitle may be cited as the "Executive Branch Comprehensive Ethics Enforcement Act of 2019".

SEC. 8032. REAUTHORIZATION OF THE OFFICE OF GOVERNMENT ETHICS.

Section 405 of the Ethics in Government Act of 1978 (5 U.S.C. App.) is amended by striking "fiscal year 2007" and inserting "fiscal years 2019 through 2023.".

SEC. 8033. TENURE OF THE DIRECTOR OF THE OFFICE OF GOVERNMENT ETHICS.

Section 401(b) of the Ethics in Government Act of 1978 (5 U.S.C. App.) is amended by striking the period at the end and inserting ", subject to removal only for inefficiency, neglect of duty, or malfeasance in office. The Director may continue to serve beyond the expiration of the term until a successor is appointed and has qualified, except that the Director may not continue to serve for more than one year after the date on which the term would otherwise expire under this subsection.".

SEC. 8034. DUTIES OF DIRECTOR OF THE OFFICE OF GOVERNMENT ETHICS.

(a) IN GENERAL.—Section 402(b) of the Ethics in Government Act of 1978 (5 U.S.C. App.) is amended—

(1) in paragraph (1)—

(A) by striking "developing, in consultation" and inserting "consulting";

(B) by striking "Management, rules, and regulations to be promulgated by the President or the Director," and inserting "Management for input on the promulgation of rules and regulations to be promulgated by the Director"; and

(C) by striking "title II" and inserting "title I";

(2) by striking paragraph (2) and inserting the following:

"(2) providing mandatory education and training programs for designated agency ethics officials, which may be delegated to each agency or the White House Counsel as deemed appropriate by the Director;";

(3) in paragraph (3), by striking "title II" and inserting "title I";

(4) in paragraph (4), by striking "problems" and inserting "issues";

(5) in paragraph (6), by striking "problems" and inserting "issues";

(6) in paragraph (7)—

(A) by striking ", when requested,"; and

(B) by striking "conflict of interest problems" and inserting "conflicts of interest, as well as other ethics issues";

(7) in paragraph (9)—

(A) by striking "ordering" and inserting "receiving allegations of violations of this Act and, when necessary, investigating an allegation to determine whether a violation occurred, and ordering"; and

(B) by inserting before the semi-colon the following: ", and recommending appropriate disciplinary action";

(8) in paragraph (12)—

(A) by striking "evaluating, with the assistance of" and inserting "promulgating, with input from";

(B) by striking "the need for";

(C) by striking "conflict of interest and ethical problems" and inserting "conflict of interest and ethics issues";

(9) in paragraph (13)—

(A) by striking "with the Attorney General" and inserting "with the Inspectors General and the Attorney General";

(B) by striking "violations of the conflict of interest laws" and inserting "conflict of interest issues and allegations of violations of ethics laws and regulations and this Act"; and

(C) by striking ", as required by section 535 of title 28, United States Code";

(10) in paragraph (14), by striking "and" at the end;

(11) in paragraph (15)—

(A) by striking "title II" and inserting "title I"; and

(B) by striking the period at the end and inserting a semicolon; and

(12) by adding at the end the following:

"(16) directing and providing final approval, when determined appropriate by the Director, for designated agency ethics officials regarding the resolution of conflicts of interest as well as any other ethics issues under the purview of this Act in individual cases; and

"(17) reviewing and approving, when determined appropriate by the Director, any recusals, exemptions, or waivers from the conflicts of interest and ethics laws, rules, and regulations and making approved recusals, exemptions, and waivers made publicly available by the relevant agency available in a central location on the official website of the Office of Government Ethics.".

(b) WRITTEN PROCEDURES.—Section 402(d) of the Ethics in Government Act of 1978 (5 U.S.C. App.) is amended—

(1) in paragraph (1)—

(A) by striking ", by the exercise of any authority otherwise available to the Director under this title,"; and

(B) by striking "the agency is".

(c) CORRECTIVE ACTIONS.—Section 402(f) of the Ethics in Government Act of 1978 (5 U.S.C. App.) is amended—

(1) in paragraph (1)—

(A) in clause (i) of subparagraph (A), by striking "of such agency"; and

(B) in subparagraph (B), by inserting at the end "and determine that a violation of this Act has occurred and issue appropriate administrative or legal remedies as prescribed in paragraph (2)";

(2) in paragraph (2)—

(A) in subparagraph (A)—

(i) in clause (ii)—

(I) in subclause (I)—

(aa) by inserting "to the President or the President's designee if the matter involves employees of the Executive Office of the President or" after "may recommend";

(bb) by striking "and" at the end; and

(II) in subclause (II)—

(aa) by inserting "President or" after "determines that the"; and

(bb) by adding "and" at the end;

(ii) in subclause (II) of clause (iii)—

(I) by striking "notify in writing," and inserting "advise the President in writing or order";

(II) by inserting "take appropriate disciplinary action including reprimand, suspension, demotion, or dismissal against the officer or employee" after "employee's agency"; and

(III) by striking "of the officer's or employee's noncompliance, except that, if the officer or employee involved is the agency head, the notification shall instead be submitted to the President and Congress and"; and

(iii) by striking clause (iv);

(B) in subparagraph (B)(i)—

(i) by striking "subparagraph (A)(iii) or (iv)" and inserting "subparagraph (A)";

(ii) by inserting "(I)" before "In order to"; and

(iii) by adding at the end the following:

"(II)(aa) The Director may secure directly from any agency information necessary to enable the Director to carry out this Act. Upon request of the Director, the head of such agency shall furnish that information to the Director.

"(bb) The Director may require by subpoena the production of all information, documents, reports, answers, records, accounts, papers, and other data in any medium and documentary evidence necessary in the performance of the functions assigned by this Act, which subpoena, in the case of refusal to obey, shall be enforceable by order of any appropriate United States district court.";

(C) in subparagraph (B)(ii)(I)—

(i) by striking "Subject to clause (iv) of this subparagraph, before" and inserting "Before"; and

(ii) by striking "subparagraphs (A) (iii) or (iv)" and inserting "subparagraph (A)(iii)";

(D) in subparagraph (B)(iii), by striking "Subject to clause (iv) of this subparagraph, before" and inserting "Before"; and

(E) in subparagraph (B)(iv)—

(i) by striking "title 2" and inserting "title I"; and

(ii) by striking "section 206" and inserting "section 104";

(3) in paragraph (4), by striking "(iv),"; and

(4) by striking paragraph (5) and inserting the following:

"(5)(A) The Office of Government Ethics shall provide, on the official website of the Office, public access to records made available by agencies of all conflicts of interest and ethics laws, rules and regulations, recusals, waivers and exemptions, ethics advisory opinions, ethics agreements of senior executive branch personnel and employee certificates of divestiture, financial disclosure reports, compliance reviews, enforcement actions, and any other public records concerning conflicts of interest and ethics records for the executive branch required by law.

"(B) All financial disclosure reports and records related to conflict of interest waivers and other records of ethics determinations deemed public information by the Director or by law shall be made available to the public either by internet link to such information if publicly available, or at no charge on the website of the Office of Government Ethics in a searchable, sortable, and downloadable format, and at reasonable fees for reproduction of paper documents at the Office of Government Ethics.".

(d) DEFINITIONS.—Section 402 of the Ethics in Government Act of 1978 (5 U.S.C. App.) is amended by adding at the end the following:

"(g) For purposes of this title—

"(1) the term 'agency' shall include the Executive Office of the President; and

"(2) the term 'officer or employee' shall include any individual occupying a position, providing any official services, or acting in an advisory capacity, in the White House or the Executive Office of the President.

"(h) In this title, a reference to the head of an agency shall include the President or the President's designee.

"(i) The Director shall not be required to obtain the prior approval, comment, or review of any officer or agen-

cy of the United States, including the Office of Management and Budget, before submitting to Congress, or any committee or subcommittee thereof, any information, reports, recommendations, testimony, or comments, if such submissions include a statement indicating that the views expressed therein are those of the Director and do not necessarily represent the views of the President.''.

SEC. 8035. AGENCY ETHICS OFFICIALS TRAINING AND DUTIES.

Section 403 of the Ethics in Government Act of 1978 (5 U.S.C. App.) is amended by adding at the end the following:

''(e)(1) All designated agency ethics officials and alternate designated agency ethics officials shall register with, and report to, the Director as well as with the appointing authority of the official.

''(2) The Director shall provide ethics education and training to all designated and alternate designated agency ethics officials in a time and manner deemed appropriate by the Director.

''(d)(1) The head of each agency shall ensure that all records and information provided to the Director under this Act shall be provided, to the greatest extent practicable, in a searchable, sortable, and downloadable format.

"(2) The head of each agency shall post on the official website of the agency each recusal, waiver, exemption, ethics advisory opinion, ethics agreement, and certificate of divestiture issued by the agency under this Act and its implanting regulations.".

Subtitle E—Conflicts From Political Fundraising

SEC. 8041. SHORT TITLE.

This subtitle may be cited as the "Conflicts from Political Fundraising Act of 2019".

SEC. 8042. DISCLOSURE OF CERTAIN TYPES OF CONTRIBUTIONS.

(a) DEFINITIONS.—Section 109 of the Ethics in Government Act of 1978 (5 U.S.C. App.) is amended—

(1) by redesignating paragraphs (2) through (19) as paragraphs (5) through (22), respectively; and

(2) by inserting after paragraph (1) the following:

"(2) 'covered contribution' means a payment, advance, forbearance, rendering, or deposit of money, or any thing of value—

"(A)(i) that—

"(I) is—

"(aa) made by or on behalf of a covered individual; or

"(bb) solicited in writing by or at the request of a covered individual; and

"(II) is made—

"(aa) to a political organization, as defined in section 527 of the Internal Revenue Code of 1986; or

"(bb) to an organization—

"(AA) that is described in paragraph (4) or (6) of section 501(c) of the Internal Revenue Code of 1986 and exempt from tax under section 501(a) of such Code; and

"(BB) that promotes or opposes changes in Federal laws or regulations that are (or would be) administered by the agency in which the covered individual has been nominated for appointment to a covered position or is serving in a covered position; or

"(ii) that is—

"(I) solicited in writing by or on behalf of a covered individual; and

"(II) made—

"(aa) by an individual or entity the activities of which are subject to Federal laws or regulations that are (or would be) administered by the agency in which the covered individual has been nominated for appointment to a covered position or is serving in a covered position; and

"(bb) to—

"(AA) a political organization, as defined in section 527 of the Internal Revenue Code of 1986; or

"(BB) an organization that is described in paragraph (4) or (6) of section 501(c) of the Internal Revenue Code of 1986 and exempt from tax under section 501(a) of such Code; and

"(B) that is made to an organization described in item (aa) or (bb) of clause (i)(II) or clause (ii)(II)(bb) of subparagraph (A) for

which the total amount of such payments, advances, forbearances, renderings, or deposits of money, or any thing of value, during the calendar year in which it is made is not less than the contribution limitation in effect under section 315(a)(1)(A) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30116(a)(1)(A)) for elections occurring during such calendar year;

"(3) 'covered individual' means an individual who has been nominated or appointed to a covered position; and

"(4) 'covered position'—

"(A) means—

"(i) a position described under sections 5312 through 5316 of title 5, United States Code;

"(ii) a position placed in level IV or V of the Executive Schedule under section 5317 of title 5, United States Code;

"(iii) a position as a limited term appointee, limited emergency appointee, or noncareer appointee in the Senior Executive Service, as defined under paragraphs

(5), (6), and (7), respectively, of section 3132(a) of title 5, United States Code; and

"(iv) a position in the executive branch of the Government of a confidential or policy-determining character under schedule C of subpart C of part 213 of title 5 of the Code of Federal Regulations; and

"(B) does not include a position if the individual serving in the position has been excluded from the application of section 101(f)(5);".

(b) DISCLOSURE REQUIREMENTS.—The Ethics in Government Act of 1978 (5 U.S.C. App.) is amended—

(1) in section 101—

(A) in subsection (a)—

(i) by inserting "(1)" before "Within";

(ii) by striking "unless" and inserting "and, if the individual is assuming a covered position, the information described in section 102(j), except that, subject to paragraph (2), the individual shall not be required to file a report if"; and

(iii) by adding at the end the following:

"(2) If an individual has left a position described in subsection (f) that is not a covered position and, within 30 days, assumes a position that is a covered position, the individual shall, within 30 days of assuming the covered position, file a report containing the information described in section 102(j)(2)(A).";

(B) in subsection (b)(1), in the first sentence, by inserting "and the information required by section 102(j)" after "described in section 102(b)";

(C) in subsection (d), by inserting "and, if the individual is serving in a covered position, the information required by section 102(j)(2)(A)" after "described in section 102(a)"; and

(D) in subsection (e), by inserting "and, if the individual was serving in a covered position, the information required by section 102(j)(2)(A)" after "described in section 102(a)"; and

(2) in section 102—

(A) in subsection (g), by striking "Political campaign funds" and inserting "Except as pro-

vided in subsection (j), political campaign funds"; and

(B) by adding at the end the following:

"(j)(1) In this subsection—

"(A) the term 'applicable period' means—

"(i) with respect to a report filed pursuant to subsection (a) or (b) of section 101, the year of filing and the 4 calendar years preceding the year of the filing; and

"(ii) with respect to a report filed pursuant to subsection (d) or (e) of section 101, the preceding calendar year; and

"(B) the term 'covered gift' means a gift that—

"(i) is made to a covered individual, the spouse of a covered individual, or the dependent child of a covered individual;

"(ii) is made by an entity described in item (aa) or (bb) of section 109(2)(A)(i)(II); and

"(iii) would have been required to be reported under subsection (a)(2) if the covered individual had been required to file a report under section 101(d) with respect to the calendar year during which the gift was made.

"(2)(A) A report filed pursuant to subsection (a), (b), (d), or (e) of section 101 by a covered individual shall in-

clude, for each covered contribution during the applicable period—

"(i) the date on which the covered contribution was made;

"(ii) if applicable, the date or dates on which the covered contribution was solicited;

"(iii) the value of the covered contribution;

"(iv) the name of the person making the covered contribution; and

"(v) the name of the person receiving the covered contribution.

"(B)(i) Subject to clause (ii), a covered contribution made by or on behalf of, or that was solicited in writing by or on behalf of, a covered individual shall constitute a conflict of interest, or an appearance thereof, with respect to the official duties of the covered individual.

"(ii) The Director of the Office of Government Ethics may exempt a covered contribution from the application of clause (i) if the Director determines the circumstances of the solicitation and making of the covered contribution do not present a risk of a conflict of interest and the exemption of the covered contribution would not affect adversely the integrity of the Government or the public's confidence in the integrity of the Government.

"(3) A report filed pursuant to subsection (a) or (b) of section 101 by a covered individual shall include the information described in subsection (a)(2) with respect to each covered gift received during the applicable period.".

(c) PROVISION OF REPORTS AND ETHICS AGREEMENTS TO CONGRESS.—Section 105 of the Ethics in Government Act of 1978 (5 U.S.C. App.) is amended by adding at the end the following:

"(e) Not later than 30 days after receiving a written request from the Chairman or Ranking Member of a committee or subcommittee of either House of Congress, the Director of the Office of Government Ethics shall provide to the Chairman and Ranking Member each report filed under this title by the covered individual and any ethics agreement entered into between the agency and the covered individual.".

(d) RULES ON ETHICS AGREEMENTS.—The Director of the Office of Government Ethics shall promptly issue rules regarding how an agency in the executive branch shall address information required to be disclosed under the amendments made by this subtitle in drafting ethics agreements between the agency and individuals appointed to positions in the agency.

(e) TECHNICAL AND CONFORMING AMENDMENTS.—

(1) The Ethics in Government Act of 1978 (5 U.S.C. App.) is amended—

(A) in section 101(f)—

(i) in paragraph (9), by striking "section 109(12)" and inserting "section 109(15)";

(ii) in paragraph (10), by striking "section 109(13)" and inserting "section 109(16)";

(iii) in paragraph (11), by striking "section 109(10)" and inserting "section 109(13)"; and

(iv) in paragraph (12), by striking "section 109(8)" and inserting "section 109(11)";

(B) in section 103(l)—

(i) in paragraph (9), by striking "section 109(12)" and inserting "section 109(15)"; and

(ii) in paragraph (10), by striking "section 109(13)" and inserting "section 109(16)"; and

(C) in section 105(b)(3)(A), by striking "section 109(8) or 109(10)" and inserting "section 109(11) or 109(13)".

(2) Section 3(4)(D) of the Lobbying Disclosure Act of 1995 (2 U.S.C. 1602(4)(D)) is amended by striking "section 109(13)" and inserting "section 109(16)".

(3) Section 21A of the Securities Exchange Act of 1934 (15 U.S.C. 78u–1) is amended—

(A) in subsection (g)(2)(B)(ii), by striking "section 109(11) of the Ethics in Government Act of 1978 (5 U.S.C. App. 109(11)))" and inserting "section 109 of the Ethics in Government Act of 1978 (5 U.S.C. App.))"; and

(B) in subsection (h)(2)—

(i) in subparagraph (B), by striking "section 109(8) of the Ethics in Government Act of 1978 (5 U.S.C. App. 109(8))" and inserting "section 109 of the Ethics in Government Act of 1978 (5 U.S.C. App.)"; and

(ii) in subparagraph (C), by striking "section 109(10) of the Ethics in Government Act of 1978 (5 U.S.C. App. 109(10))" and inserting "section 109 of the Ethics in Government Act of 1978 (5 U.S.C. App.)".

(4) Section 499(j)(2) of the Public Health Service Act (42 U.S.C. 290b(j)(2)) is amended by striking "section 109(16) of the Ethics in Government Act of 1978" and inserting "section 109 of the Ethics in Government Act of 1978 (5 U.S.C. App.)".

Subtitle F—Transition Team Ethics

SEC. 8051. SHORT TITLE.

This subtitle may be cited as the "Transition Team Ethics Improvement Act".

SEC. 8052. PRESIDENTIAL TRANSITION ETHICS PROGRAMS.

The Presidential Transition Act of 1963 (3 U.S.C. 102 note) is amended—

(1) in section 3(f), by adding at the end the following new paragraph:

"(3) The President-elect shall submit to the Committee on Oversight and Reform of the House of Representatives and the Committee on Homeland Security and Governmental Affairs of the Senate a report with a list of—

"(A) any individual for whom an application for a security clearance was submitted, not later than 10 days after the date on which the application was submitted; and

"(B) any individual provided a security clearance, not later than 10 days after the date on which the security clearance was provided.";

(2) in section 4—

(A) in subsection (a)—

(i) in paragraph (3), by striking "and" at the end;

(ii) by redesignating paragraph (4) as paragraph (5); and

(iii) by inserting after paragraph (3) the following:

"(4) the term 'nonpublic information'—

"(A) means information from the Federal Government that a transition team member obtains as part of the employment of such member that the member knows or reasonably should know has not been made available to the general public; and

"(B) includes information that has not been released to the public that a transition team member knows or reasonably should know—

"(i) is exempt from disclosure under section 552 of title 5, United States Code,

or otherwise protected from disclosure by law; and

"(ii) is not authorized by the appropriate agency or official to be released to the public; and"; and

(B) in subsection (g)—

(i) in paragraph (1), by striking "November" and inserting "October"; and

(ii) by adding at the end the following:

"(3) ETHICS PLAN.—

"(A) IN GENERAL.—Each memorandum of understanding under paragraph (1) shall include an agreement that the eligible candidate will implement and enforce an ethics plan to guide the conduct of the transition beginning on the date on which the eligible candidate becomes the President-elect.

"(B) CONTENTS.—The ethics plan shall include, at a minimum—

"(i) a description of the ethics requirements that will apply to all transition team members, including specific requirements for transition team members who

will have access to nonpublic or classified information;

"(ii) a description of how the transition team will—

"(I) address the role on the transition team of—

"(aa) registered lobbyists under the Lobbying Disclosure Act of 1995 (2 U.S.C. 1601 et seq.) and individuals who were formerly registered lobbyists under that Act;

"(bb) persons registered under the Foreign Agents Registration Act, as amended (22 U.S.C. 611 et seq.), foreign nationals, and other foreign agents; and

"(cc) transition team members with sources of income or clients that are not disclosed to the public;

"(II) prohibit a transition team member with personal financial conflicts of interest as described in sec-

tion 208 of title 18, United States Code, from working on particular matters involving specific parties that affect the interests of such member; and

"(III) address how the covered eligible candidate will address their own personal financial conflicts of interest during a Presidential term if the covered eligible candidate becomes the President-elect;

"(iii) a Code of Ethical Conduct, to which each transition team member will sign and be subject to, that reflects the content of the ethics plans under this paragraph and at a minimum requires each transition team member to—

"(I) seek authorization from transition team leaders or their designees before seeking, on behalf of the transition, access to any nonpublic information;

"(II) keep confidential any nonpublic information provided in the course of the duties of the member

with the transition and exclusively use such information for the purposes of the transition; and

"(III) not use any nonpublic information provided in the course of transition duties, in any manner, for personal or private gain for the member or any other party at any time during or after the transition; and

"(iv) a description of how the transition team will enforce the Code of Ethical Conduct, including the names of the transition team members responsible for enforcement, oversight, and compliance.

"(C) PUBLICLY AVAILABLE.—The transition team shall make the ethics plan described in this paragraph publicly available on the internet website of the General Services Administration the earlier of—

"(i) the day on which the memorandum of understanding is completed; or

"(ii) October 1."; and

(3) in section 6(b)—

(A) in paragraph (1)—

(i) in subparagraph (A), by striking "and" at the end;

(ii) in subparagraph (B), by striking the period at the end and inserting a semicolon; and

(iii) by adding at the end the following:

"(C) a list of all positions each transition team member has held outside the Federal Government for the previous 12-month period, including paid and unpaid positions;

"(D) sources of compensation for each transition team member exceeding $5,000 a year for the previous 12-month period;

"(E) a description of the role of each transition team member, including a list of any policy issues that the member expects to work on, and a list of agencies the member expects to interact with, while serving on the transition team;

"(F) a list of any issues from which each transition team member will be recused while serving as a member of the transition team pursuant to the transition team ethics plan outlined in section 4(g)(3); and

"(G) an affirmation that no transition team member has a financial conflict of interest that precludes the member from working on the matters described in subparagraph (E).";

(B) in paragraph (2), by inserting "not later than 2 business days" after "public"; and

(C) by adding at the end the following:

"(3) The head of a Federal department or agency, or their designee, shall not permit access to the Federal department or agency, or employees of such department or agency, that would not be provided to a member of the public for any transition team member who does not make the disclosures listed under paragraph (1).".

Subtitle G—Ethics Pledge for Senior Executive Branch Employees

SEC. 8061. SHORT TITLE.

This subtitle may be cited as the "Ethics in Public Service Act".

SEC. 8062. ETHICS PLEDGE REQUIREMENT FOR SENIOR EXECUTIVE BRANCH EMPLOYEES.

The Ethics in Government Act of 1978 (5 U.S.C. App. 101 et seq.) is amended by inserting after title I the following new title:

"TITLE II—ETHICS PLEDGE

"SEC. 201. DEFINITIONS.

"For the purposes of this title, the following definitions apply:

"(1) The term 'executive agency' has the meaning given that term in section 105 of title 5, United States Code, and includes the Executive Office of the President, the United States Postal Service, and Postal Regulatory Commission, but does not include the Government Accountability Office.

"(2) The term 'appointee' means any full-time, noncareer Presidential or Vice Presidential appointee, noncareer appointee in the Senior Executive Service (or other SES-type system), or appointee to a position that has been excepted from the competitive service by reason of being of a confidential or policymaking character (Schedule C and other positions excepted under comparable criteria) in an executive agency, but does not include any individual appointed as a member of the Senior Foreign Service or solely as a uniformed service commissioned officer.

"(3) The term 'gift' means anything having monetary value.

"(4) The term 'covered executive branch official' and 'lobbyist' have the meanings given those terms in section 3 of the Lobbying Disclosure Act of 1995 (2 U.S.C. 1602).

"(5) The term 'registered lobbyist or lobbying organization' means a lobbyist or an organization filing a registration pursuant to section 4(a) of the Lobbying Disclosure Act of 1995 (2 U.S.C. 1603(a)), and in the case of an organization filing such a registration, 'registered lobbyist' includes each of the lobbyists identified therein.

"(6) The term 'lobby' and 'lobbied' mean to act or have acted as a registered lobbyist.

"(7) The term 'former employer' is any person for whom the appointee has within the 2 years prior to the date of his or her appointment served as an employee, officer, director, trustee, or general partner, except that 'former employer' does not include any executive agency or other entity of the Federal Government, State or local government, the District of Columbia, Native American tribe, or any United States territory or possession.

"(8) The term 'former client' is any person for whom the appointee served personally as agent, attorney, or consultant within the 2 years prior to the

date of his or her appointment, but excluding instances where the service provided was limited to a speech or similar appearance. It does not include clients of the appointee's former employer to whom the appointee did not personally provide services.

"(9) The term 'directly and substantially related to my former employer or former clients' means matters in which the appointee's former employer or a former client is a party or represents a party.

"(10) The term 'participate' means to participate personally and substantially.

"(11) The term 'post-employment restrictions' includes the provisions and exceptions in section 207(c) of title 18, United States Code, and the implementing regulations.

"(12) The term 'Government official' means any employee of the executive branch.

"(13) The term 'Administration' means all terms of office of the incumbent President serving at the time of the appointment of an appointee covered by this title.

"(14) The term 'pledge' means the ethics pledge set forth in section 202 of this title.

"(15) All references to provisions of law and regulations shall refer to such provisions as in effect on the date of enactment of this title.

"SEC. 202. ETHICS PLEDGE.

"Each appointee in every executive agency appointed on or after the date of enactment of this section shall be required to sign an ethics pledge upon appointment. The pledge shall be signed and dated within 30 days of taking office and shall include, at a minimum, the following elements:

"'As a condition, and in consideration, of my employment in the United States Government in a position invested with the public trust, I commit myself to the following obligations, which I understand are binding on me and are enforceable under law:

"'(1) Lobbyist Gift Ban.—I will not accept gifts from registered lobbyists or lobbying organizations for the duration of my service as an appointee.

"'(2) Revolving Door Ban; Entering Government.—

"'(A) All Appointees Entering Government.—I will not, for a period of 2 years from the date of my appointment, participate in any particular matter involving specific party or parties that is directly and substantially related

to my former employer or former clients, including regulations and contracts.

"'(B) Lobbyists Entering Government.—If I was a registered lobbyist within the 2 years before the date of my appointment, in addition to abiding by the limitations of subparagraph (A), I will not for a period of 2 years after the date of my appointment:

"'(i) participate in any particular matter on which I lobbied within the 2 years before the date of my appointment;

"'(ii) participate in the specific issue area in which that particular matter falls; or

"'(iii) seek or accept employment with any executive agency that I lobbied within the 2 years before the date of my appointment.

"'(3) Revolving Door Ban; Appointees Leaving Government.—

"'(A) All Appointees Leaving Government.—If, upon my departure from the Government, I am covered by the post-employment restrictions on communicating with employees of my former executive agency set forth in section

207(c) of title 18, United States Code, I agree that I will abide by those restrictions for a period of 2 years following the end of my appointment.

"'(B) Appointees Leaving Government To Lobby.—In addition to abiding by the limitations of subparagraph (A), I also agree, upon leaving Government service, not to lobby any covered executive branch official or noncareer Senior Executive Service appointee for the remainder of the Administration.

"'(4) Employment Qualification Commitment.—I agree that any hiring or other employment decisions I make will be based on the candidate's qualifications, competence, and experience.

"'(5) Assent to Enforcement.—I acknowledge that title II of the Ethics in Government Act of 1978, which I have read before signing this document, defines certain of the terms applicable to the foregoing obligations and sets forth the methods for enforcing them. I expressly accept the provisions of that title as a part of this agreement and as binding on me. I understand that the terms of this pledge are in addition to any statutory or other legal re-

strictions applicable to me by virtue of Federal Government service.' ".

"SEC. 203. WAIVER.

"(a) The President or the President's designee may grant to any current or former appointee a written waiver of any restrictions contained in the pledge signed by such appointee if, and to the extent that, the President or the President's designee certifies (in writing) that—

"(1) the literal application of the restriction is inconsistent with the purposes of the restriction; or

"(2) it is in the public interest to grant the waiver.

"(b) Any waiver under this section shall take effect when the certification is signed by the President or the President's designee.

"(c) For purposes of subsection (a)(2), the public interest shall include exigent circumstances relating to national security or to the economy. De minimis contact with an executive agency shall be cause for a waiver of the restrictions contained in paragraph (2)(B) of the pledge.

"SEC. 204. ADMINISTRATION.

"(a) The head of each executive agency shall, in consultation with the Director of the Office of Government Ethics, establish such rules or procedures (conforming as nearly as practicable to the agency's general ethics rules

and procedures, including those relating to designated agency ethics officers) as are necessary or appropriate to ensure—

"(1) that every appointee in the agency signs the pledge upon assuming the appointed office or otherwise becoming an appointee;

"(2) that compliance with paragraph (2)(B) of the pledge is addressed in a written ethics agreement with each appointee to whom it applies;

"(3) that spousal employment issues and other conflicts not expressly addressed by the pledge are addressed in ethics agreements with appointees or, where no such agreements are required, through ethics counseling; and

"(4) compliance with this title within the agency.

"(b) With respect to the Executive Office of the President, the duties set forth in subsection (a) shall be the responsibility of the Counsel to the President.

"(c) The Director of the Office of Government Ethics shall—

"(1) ensure that the pledge and a copy of this title are made available for use by agencies in fulfilling their duties under subsection (a);

"(2) in consultation with the Attorney General or the Counsel to the President, when appropriate, assist designated agency ethics officers in providing advice to current or former appointees regarding the application of the pledge;

"(3) adopt such rules or procedures as are necessary or appropriate—

"(A) to carry out the responsibilities assigned by this subsection;

"(B) to apply the lobbyist gift ban set forth in paragraph 1 of the pledge to all executive branch employees;

"(C) to authorize limited exceptions to the lobbyist gift ban for circumstances that do not implicate the purposes of the ban;

"(D) to make clear that no person shall have violated the lobbyist gift ban if the person properly disposes of a gift;

"(E) to ensure that existing rules and procedures for Government employees engaged in negotiations for future employment with private businesses that are affected by their official actions do not affect the integrity of the Government's programs and operations; and

"(F) to ensure, in consultation with the Director of the Office of Personnel Management, that the requirement set forth in paragraph (4) of the pledge is honored by every employee of the executive branch;

"(4) in consultation with the Director of the Office of Management and Budget, report to the President on whether full compliance is being achieved with existing laws and regulations governing executive branch procurement lobbying disclosure and on steps the executive branch can take to expand to the fullest extent practicable disclosure of such executive branch procurement lobbying and of lobbying for Presidential pardons, and to include in the report both immediate action the executive branch can take and, if necessary, recommendations for legislation; and

"(5) provide an annual public report on the administration of the pledge and this title.

"(d) All pledges signed by appointees, and all waiver certifications with respect thereto, shall be filed with the head of the appointee's agency for permanent retention in the appointee's official personnel folder or equivalent folder.".

Subtitle H—Severability

SEC. 8071. SEVERABILITY.

If any provision of this title or any amendment made by this title, or any application of such provision or amendment to any person or circumstance, is held to be unconstitutional, the remainder of the provisions of this title and the amendments made by this title, and the application of the provision or amendment to any other person or circumstance, shall not be affected.

TITLE IX—CONGRESSIONAL ETHICS REFORM

Subtitle A—Requiring Members of Congress To Reimburse Treasury for Amounts Paid as Settlements and Awards Under Congressional Accountability Act of 1995

Sec. 9001. Requiring Members of Congress to reimburse Treasury for amounts paid as settlements and awards under Congressional Accountability Act of 1995 in all cases of employment discrimination acts by Members.

Subtitle B—Conflicts of Interests

Sec. 9101. Prohibiting Members of House of Representatives from serving on boards of for-profit entities.
Sec. 9102. Conflict of interest rules for Members of Congress and congressional staff.
Sec. 9103. Exercise of rulemaking powers.

Subtitle C—Campaign Finance and Lobbying Disclosure

Sec. 9201. Short title.
Sec. 9202. Requiring disclosure in certain reports filed with Federal Election Commission of persons who are registered lobbyists.
Sec. 9203. Effective date.

Subtitle D—Access to Congressionally Mandated Reports

Sec. 9301. Short title.
Sec. 9302. Definitions.
Sec. 9303. Establishment of online portal for congressionally mandated reports.
Sec. 9304. Federal agency responsibilities.
Sec. 9305. Removing and altering reports.
Sec. 9306. Relationship to the Freedom of Information Act.

Sec. 9307. Implementation.

Subtitle E—Severability

Sec. 9401. Severability.

Subtitle A—Requiring Members of Congress To Reimburse Treasury for Amounts Paid as Settlements and Awards Under Congressional Accountability Act of 1995

SEC. 9001. REQUIRING MEMBERS OF CONGRESS TO REIMBURSE TREASURY FOR AMOUNTS PAID AS SETTLEMENTS AND AWARDS UNDER CONGRESSIONAL ACCOUNTABILITY ACT OF 1995 IN ALL CASES OF EMPLOYMENT DISCRIMINATION ACTS BY MEMBERS.

(a) REQUIRING REIMBURSEMENT.—Clause (i) of section 415(d)(1)(C) of the Congressional Accountability Act of 1995 (2 U.S.C. 1415(d)(1)(C)), as amended by section 111(a) of the Congressional Accountability Act of 1995 Reform Act, is amended to read as follows:

"(i) a violation of section 201(a) or section 206(a); or".

(b) CONFORMING AMENDMENT RELATING TO NOTIFICATION OF POSSIBILITY OF REIMBURSEMENT.—Clause (i) of section 402(b)(2)(B) of the Congressional Accountability Act of 1995 (2 U.S.C. 1402(b)(2)(B)), as amended

by section 102(a) of the Congressional Accountability Act of 1995 Reform Act, is amended to read as follows:

"(i) a violation of section 201(a) or section 206(a); or".

(c) EFFECTIVE DATE.—The amendments made by this section shall take effect as if included in the enactment of the Congressional Accountability Act of 1995 Reform Act.

Subtitle B—Conflicts of Interests

SEC. 9101. PROHIBITING MEMBERS OF HOUSE OF REPRESENTATIVES FROM SERVING ON BOARDS OF FOR-PROFIT ENTITIES.

Rule XXIII of the Rules of the House of Representatives is amended—

(1) by redesignating clause 19 as clause 20; and

(2) by inserting after clause 18 the following new clause:

"19. A Member, Delegate, or Resident Commissioner may not serve on the board of directors of any for-profit entity.".

SEC. 9102. CONFLICT OF INTEREST RULES FOR MEMBERS OF CONGRESS AND CONGRESSIONAL STAFF.

No Member, officer, or employee of a committee or Member of either House of Congress may knowingly use

his or her official position to introduce or aid the progress or passage of legislation, a principal purpose of which is to further only his or her pecuniary interest, only the pecuniary interest of his or her immediate family, or only the pecuniary interest of a limited class of persons or enterprises, when he or she, or his or her immediate family, or enterprises controlled by them, are members of the affected class.

SEC. 9103. EXERCISE OF RULEMAKING POWERS.

The provisions of this subtitle are enacted by the Congress—

(1) as an exercise of the rulemaking power of the House of Representatives and the Senate, respectively, and as such they shall be considered as part of the rules of each House, respectively, or of that House to which they specifically apply, and such rules shall supersede other rules only to the extent that they are inconsistent therewith; and

(2) with full recognition of the constitutional right of either House to change such rules (so far as relating to such House) at any time, in the same manner, and to the same extent as in the case of any other rule of such House.

Subtitle C—Campaign Finance and Lobbying Disclosure

SEC. 9201. SHORT TITLE.

This subtitle may be cited as the "Connecting Lobbyists and Electeds for Accountability and Reform Act" or the "CLEAR Act".

SEC. 9202. REQUIRING DISCLOSURE IN CERTAIN REPORTS FILED WITH FEDERAL ELECTION COMMISSION OF PERSONS WHO ARE REGISTERED LOBBYISTS.

(a) REPORTS FILED BY POLITICAL COMMITTEES.—Section 304(b) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30104(b)) is amended—

(1) by striking "and" at the end of paragraph (7);

(2) by striking the period at the end of paragraph (8) and inserting "; and"; and

(3) by adding at the end the following new paragraph:

"(9) if any person identified in subparagraph (A), (E), (F), or (G) of paragraph (3) is a registered lobbyist under the Lobbying Disclosure Act of 1995, a separate statement that such person is a registered lobbyist under such Act.".

(b) REPORTS FILED BY PERSONS MAKING INDEPENDENT EXPENDITURES.—Section 304(c)(2) of such Act (52 U.S.C. 30104(c)(2)) is amended—

(1) by striking "and" at the end of subparagraph (B);

(2) by striking the period at the end of subparagraph (C) and inserting "; and"; and

(3) by adding at the end the following new subparagraph:

"(D) if the person filing the statement, or a person whose identification is required to be disclosed under subparagraph (C), is a registered lobbyist under the Lobbying Disclosure Act of 1995, a separate statement that such person is a registered lobbyist under such Act.".

(c) REPORTS FILED BY PERSONS MAKING DISBURSEMENTS FOR ELECTIONEERING COMMUNICATIONS.—Section 304(f)(2) of such Act (52 U.S.C. 30104(f)(2)) is amended by adding at the end the following new subparagraph:

"(G) If the person making the disbursement, or a contributor described in subparagraph (E) or (F), is a registered lobbyist under the Lobbying Disclosure Act of 1995, a sepa-

rate statement that such person or contributor is a registered lobbyist under such Act.''.

(d) REQUIRING COMMISSION TO ESTABLISH LINK TO WEBSITES OF CLERK OF HOUSE AND SECRETARY OF SENATE.—Section 304 of such Act (52 U.S.C. 30104), as amended by section 4308(a), is amended by adding at the end the following new subsection:

''(k) REQUIRING INFORMATION ON REGISTERED LOBBYISTS TO BE LINKED TO WEBSITES OF CLERK OF HOUSE AND SECRETARY OF SENATE.—

''(1) LINKS TO WEBSITES.—The Commission shall ensure that the Commission's public database containing information described in paragraph (2) is linked electronically to the websites maintained by the Secretary of the Senate and the Clerk of the House of Representatives containing information filed pursuant to the Lobbying Disclosure Act of 1995.

''(2) INFORMATION DESCRIBED.—The information described in this paragraph is each of the following:

''(A) Information disclosed under paragraph (9) of subsection (b).

''(B) Information disclosed under subparagraph (D) of subsection (c)(2).

"(C) Information disclosed under subparagraph (G) of subsection (f)(2).".

SEC. 9203. EFFECTIVE DATE.

The amendments made by this subtitle shall apply with respect to reports required to be filed under the Federal Election Campaign Act of 1971 on or after the expiration of the 90-day period which begins on the date of the enactment of this Act.

Subtitle D—Access to Congressionally Mandated Reports

SEC. 9301. SHORT TITLE.

This subtitle may be cited as the "Access to Congressionally Mandated Reports Act".

SEC. 9302. DEFINITIONS.

In this subtitle:

(1) CONGRESSIONALLY MANDATED REPORT.—The term "congressionally mandated report"—

(A) means a report that is required to be submitted to either House of Congress or any committee of Congress, or subcommittee thereof, by a statute, resolution, or conference report that accompanies legislation enacted into law; and

(B) does not include a report required under part B of subtitle II of title 36, United States Code.

(2) DIRECTOR.—The term "Director" means the Director of the Government Publishing Office.

(3) FEDERAL AGENCY.—The term "Federal agency" has the meaning given that term under section 102 of title 40, United States Code, but does not include the Government Accountability Office.

(4) OPEN FORMAT.—The term "open format" means a file format for storing digital data based on an underlying open standard that—

(A) is not encumbered by any restrictions that would impede reuse; and

(B) is based on an underlying open data standard that is maintained by a standards organization.

(5) REPORTS ONLINE PORTAL.—The term "reports online portal" means the online portal established under section (3)(a).

SEC. 9303. ESTABLISHMENT OF ONLINE PORTAL FOR CONGRESSIONALLY MANDATED REPORTS.

(a) REQUIREMENT TO ESTABLISH ONLINE PORTAL.—

(1) IN GENERAL.—Not later than 1 year after the date of enactment of this Act, the Director shall establish and maintain an online portal accessible by the public that allows the public to obtain electronic copies of all congressionally mandated reports in one place. The Director may publish other reports on the online portal.

(2) EXISTING FUNCTIONALITY.—To the extent possible, the Director shall meet the requirements under paragraph (1) by using existing online portals and functionality under the authority of the Director.

(3) CONSULTATION.—In carrying out this subtitle, the Director shall consult with the Clerk of the House of Representatives, the Secretary of the Senate, and the Librarian of Congress regarding the requirements for and maintenance of congressionally mandated reports on the reports online portal.

(b) CONTENT AND FUNCTION.—The Director shall ensure that the reports online portal includes the following:

(1) Subject to subsection (c), with respect to each congressionally mandated report, each of the following:

(A) A citation to the statute, conference report, or resolution requiring the report.

(B) An electronic copy of the report, including any transmittal letter associated with the report, in an open format that is platform independent and that is available to the public without restrictions, including restrictions that would impede the re-use of the information in the report.

(C) The ability to retrieve a report, to the extent practicable, through searches based on each, and any combination, of the following:

(i) The title of the report.

(ii) The reporting Federal agency.

(iii) The date of publication.

(iv) Each congressional committee receiving the report, if applicable.

(v) The statute, resolution, or conference report requiring the report.

(vi) Subject tags.

(vii) A unique alphanumeric identifier for the report that is consistent across report editions.

(viii) The serial number, Superintendent of Documents number, or other

identification number for the report, if applicable.

(ix) Key words.

(x) Full text search.

(xi) Any other relevant information specified by the Director.

(D) The date on which the report was required to be submitted, and on which the report was submitted, to the reports online portal.

(E) Access to the report not later than 30 calendar days after its submission to Congress.

(F) To the extent practicable, a permanent means of accessing the report electronically.

(2) A means for bulk download of all congressionally mandated reports.

(3) A means for downloading individual reports as the result of a search.

(4) An electronic means for the head of each Federal agency to submit to the reports online portal each congressionally mandated report of the agency, as required by section 4.

(5) In tabular form, a list of all congressionally mandated reports that can be searched, sorted, and downloaded by—

(A) reports submitted within the required time;

(B) reports submitted after the date on which such reports were required to be submitted; and

(C) reports not submitted.

(c) NONCOMPLIANCE BY FEDERAL AGENCIES.—

(1) REPORTS NOT SUBMITTED.—If a Federal agency does not submit a congressionally mandated report to the Director, the Director shall to the extent practicable—

(A) include on the reports online portal—

(i) the information required under clauses (i), (ii), (iv), and (v) of subsection (b)(1)(C); and

(ii) the date on which the report was required to be submitted; and

(B) include the congressionally mandated report on the list described in subsection (b)(5)(C).

(2) REPORTS NOT IN OPEN FORMAT.—If a Federal agency submits a congressionally mandated report that is not in an open format, the Director shall include the congressionally mandated report in another format on the reports online portal.

(d) FREE ACCESS.—The Director may not charge a fee, require registration, or impose any other limitation in exchange for access to the reports online portal.

(e) UPGRADE CAPABILITY.—The reports online portal shall be enhanced and updated as necessary to carry out the purposes of this subtitle.

SEC. 9304. FEDERAL AGENCY RESPONSIBILITIES.

(a) SUBMISSION OF ELECTRONIC COPIES OF REPORTS.—Concurrently with the submission to Congress of each congressionally mandated report, the head of the Federal agency submitting the congressionally mandated report shall submit to the Director the information required under subparagraphs (A) through (D) of section 3(b)(1) with respect to the congressionally mandated report. Nothing in this subtitle shall relieve a Federal agency of any other requirement to publish the congressionally mandated report on the online portal of the Federal agency or otherwise submit the congressionally mandated report to Congress or specific committees of Congress, or subcommittees thereof.

(b) GUIDANCE.—Not later than 240 days after the date of enactment of this Act, the Director of the Office of Management and Budget, in consultation with the Director, shall issue guidance to agencies on the implementation of this Act.

(c) STRUCTURE OF SUBMITTED REPORT DATA.—The head of each Federal agency shall ensure that each congressionally mandated report submitted to the Director complies with the open format criteria established by the Director in the guidance issued under subsection (b).

(d) POINT OF CONTACT.—The head of each Federal agency shall designate a point of contact for congressionally mandated report.

(e) LIST OF REPORTS.—As soon as practicable each calendar year (but not later than April 1), and on a rolling basis during the year if feasible, the Librarian of Congress shall submit to the Director a list of congressionally mandated reports from the previous calendar year, in consultation with the Clerk of the House of Representatives, which shall—

(1) be provided in an open format;

(2) include the information required under clauses (i), (ii), (iv), (v) of section 3(b)(1)(C) for each report;

(3) include the frequency of the report;

(4) include a unique alphanumeric identifier for the report that is consistent across report editions;

(5) include the date on which each report is required to be submitted; and

(6) be updated and provided to the Director, as necessary.

SEC. 9305. REMOVING AND ALTERING REPORTS.

A report submitted to be published to the reports online portal may only be changed or removed, with the exception of technical changes, by the head of the Federal agency concerned if—

(1) the head of the Federal agency consults with each congressional committee to which the report is submitted; and

(2) Congress enacts a joint resolution authorizing the changing or removal of the report.

SEC. 9306. RELATIONSHIP TO THE FREEDOM OF INFORMATION ACT.

(a) IN GENERAL.—Nothing in this subtitle shall be construed to—

(1) require the disclosure of information or records that are exempt from public disclosure under section 552 of title 5, United States Code; or

(2) to impose any affirmative duty on the Director to review congressionally mandated reports submitted for publication to the reports online portal for the purpose of identifying and redacting such information or records.

(b) REDACTION OF INFORMATION.—The head of a Federal agency may redact information required to be disclosed under this Act if the information would be properly withheld from disclosure under section 552 of title 5, United States Code, and shall—

(1) redact information required to be disclosed under this subtitle if disclosure of such information is prohibited by law;

(2) redact information being withheld under this subsection prior to submitting the information to the Director;

(3) redact only such information properly withheld under this subsection from the submission of information or from any congressionally mandated report submitted under this subtitle;

(4) identify where any such redaction is made in the submission or report; and

(5) identify the exemption under which each such redaction is made.

SEC. 9307. IMPLEMENTATION.

Except as provided in section 9304(b), this subtitle shall be implemented not later than 1 year after the date of enactment of this Act and shall apply with respect to congressionally mandated reports submitted to Congress

on or after the date that is 1 year after such date of enactment.

Subtitle E—Severability

SEC. 9401. SEVERABILITY.

If any provision of this title or amendment made by this title, or the application of a provision or amendment to any person or circumstance, is held to be unconstitutional, the remainder of this title and amendments made by this title, and the application of the provisions and amendment to any person or circumstance, shall not be affected by the holding.

TITLE X—PRESIDENTIAL AND VICE PRESIDENTIAL TAX TRANSPARENCY

Sec. 10001. Presidential and Vice Presidential tax transparency.

SEC. 10001. PRESIDENTIAL AND VICE PRESIDENTIAL TAX TRANSPARENCY.

(a) DEFINITIONS.—In this section—

(1) The term "covered candidate" means a candidate of a major party in a general election for the office of President or Vice President.

(2) The term "major party" has the meaning given the term in section 9002 of the Internal Revenue Code of 1986.

(3) The term "income tax return" means, with respect to an individual, any return (as such term is defined in section 6103(b)(1) of the Internal Revenue Code of 1986) of such individual other than—

(A) information returns issued to persons other than such individual, and

(B) declarations of estimated tax.

(4) The term "Secretary" means the Secretary of the Treasury or the delegate of the Secretary.

(b) DISCLOSURE.—

(1) IN GENERAL.—

(A) CANDIDATES FOR PRESIDENT AND VICE PRESIDENT.—Not later than the date that is 15 days after the date on which an individual becomes a covered candidate, the individual shall submit to the Federal Election Commission a copy of the individual's income tax returns for the 10 most recent taxable years for which a return has been filed with the Internal Revenue Service.

(B) PRESIDENT AND VICE PRESIDENT.—With respect to each taxable year for an individual who is the President or Vice President, not later than the due date for the return of tax for the taxable year, such individual shall sub-

mit to the Federal Election Commission a copy of the individual's income tax returns for the taxable year and for the 9 preceding taxable years.

(C) TRANSITION RULE FOR SITTING PRESIDENTS AND VICE PRESIDENTS.—Not later than the date that is 30 days after the date of enactment of this section, an individual who is the President or Vice President on such date of enactment shall submit to the Federal Election Commission a copy of the income tax returns for the 10 most recent taxable years for which a return has been filed with the Internal Revenue Service.

(2) FAILURE TO DISCLOSE.—If any requirement under paragraph (1) to submit an income tax return is not met, the chairman of the Federal Election Commission shall submit to the Secretary a written request that the Secretary provide the Federal Election Commission with the income tax return.

(3) PUBLICLY AVAILABLE.—The chairman of the Federal Election Commission shall make publicly available each income tax return submitted under paragraph (1) in the same manner as a return pro-

vided under section 6103(l)(23) of the Internal Revenue Code of 1986 (as added by this section).

(4) TREATMENT AS A REPORT UNDER THE FEDERAL ELECTION CAMPAIGN ACT OF 1971.—For purposes of the Federal Election Campaign Act of 1971, any income tax return submitted under paragraph (1) or provided under section 6103(l)(23) of the Internal Revenue Code of 1986 (as added by this section) shall, after redaction under paragraph (3) or subparagraph (B)(ii) of such section, be treated as a report filed under the Federal Election Campaign Act of 1971.

(c) DISCLOSURE OF RETURNS OF PRESIDENTS AND VICE PRESIDENTS AND CERTAIN CANDIDATES FOR PRESIDENT AND VICE PRESIDENT.—

(1) IN GENERAL.—Section 6103(l) of the Internal Revenue Code of 1986 is amended by adding at the end the following new paragraph:

"(23) DISCLOSURE OF RETURN INFORMATION OF PRESIDENTS AND VICE PRESIDENTS AND CERTAIN CANDIDATES FOR PRESIDENT AND VICE PRESIDENT.—

"(A) IN GENERAL.—Upon written request by the chairman of the Federal Election Commission under section 10001(b)(2) of the For

the People Act of 2019, the Secretary shall provide copies of any return which is so requested to officers and employees of the Federal Election Commission whose official duties require access to such return under this paragraph.

"(B) DISCLOSURE TO THE PUBLIC.—

"(i) IN GENERAL.—The chairman of the Federal Election Commission shall make publicly available any return which is provided under subparagraph (A).

"(ii) REDACTION OF CERTAIN INFORMATION.—Before making publicly available under clause (i) any return, the chairman of the Federal Election Commission shall redact such information as the Federal Election Commission and the Secretary jointly determine is necessary for protecting against identity theft, such as social security numbers.".

(2) CONFORMING AMENDMENTS.—Section 6103(p)(4) of such Code is amended—

(A) in the matter preceding subparagraph (A) by striking "or (22)" and inserting "(22), or (23)", and

(B) in subparagraph (F)(ii) by striking "or (22)" and inserting "(22), or (23)".

(3) EFFECTIVE DATE.—The amendments made by this subsection shall apply to disclosures made on or after the date of enactment of this Act.

○

The CHAIRPERSON. The Chair now recognizes herself to offer an amendment in the nature of a substitute. The amendment has been made available in advance and is in front of each member, and the clerk shall designate the amendment.

The CLERK. The amendment in the nature of a substitute to H.R. 1, offered by Ms. Lofgren of California. Strike all after the enacting clause and insert the following: Section 1, short title——

The CHAIRPERSON. Without objection, the amendment will be considered as read and be considered as original text for purposes of amendment and shall be open for amendment at any point.

[The amendment of The Chairperson follows:]

AMENDMENT IN THE NATURE OF A SUBSTITUTE

TO H.R. 1

OFFERED BY MS. LOFGREN OF CALIFORNIA

Strike all after the enacting clause and insert the following:

SECTION 1. SHORT TITLE.

This Act may be cited as the "For the People Act of 2019".

SEC. 2. ORGANIZATION OF ACT INTO DIVISIONS; TABLE OF CONTENTS.

(a) DIVISIONS.—This Act is organized into 3 divisions as follows:

(1) Division A—Voting.

(2) Division B—Campaign Finance.

(3) Division C—Ethics.

(b) TABLE OF CONTENTS.—The table of contents of this Act is as follows:

Sec. 1. Short title.
Sec. 2. Organization of Act into divisions; table of contents.

DIVISION A—VOTING

TITLE I—ELECTION ACCESS

Sec. 1000. Short title; statement of policy.

Subtitle A—Voter Registration Modernization

Sec. 1000A. Short title.

PART 1—PROMOTING INTERNET REGISTRATION

Sec. 1001. Requiring availability of Internet for voter registration.
Sec. 1002. Use of Internet to update registration information.
Sec. 1003. Provision of election information by electronic mail to individuals registered to vote.
Sec. 1004. Clarification of requirement regarding necessary information to show eligibility to vote.
Sec. 1005. Effective date.

PART 2—AUTOMATIC VOTER REGISTRATION

Sec. 1011. Short title; findings and purpose.
Sec. 1012. Automatic registration of eligible individuals.
Sec. 1013. Contributing agency assistance in registration.
Sec. 1014. One-time contributing agency assistance in registration of eligible voters in existing records.
Sec. 1015. Voter protection and security in automatic registration.
Sec. 1016. Registration portability and correction.
Sec. 1017. Payments and grants.
Sec. 1018. Treatment of exempt States.
Sec. 1019. Miscellaneous provisions.
Sec. 1020. Definitions.
Sec. 1021. Effective date.

PART 3—SAME DAY VOTER REGISTRATION

Sec. 1031. Same day registration.

PART 4—CONDITIONS ON REMOVAL ON BASIS OF INTERSTATE CROSS-CHECKS

Sec. 1041. Conditions on removal of registrants from official list of eligible voters on basis of interstate cross-checks.

PART 5—OTHER INITIATIVES TO PROMOTE VOTER REGISTRATION

Sec. 1051. Annual reports on voter registration statistics.

PART 6—AVAILABILITY OF HAVA REQUIREMENTS PAYMENTS

Sec. 1061. Availability of requirements payments under HAVA to cover costs of compliance with new requirements.

PART 7—PROHIBITING INTERFERENCE WITH VOTER REGISTRATION

Sec. 1071. [Reserved].
Sec. 1072. Establishment of best practices.

Subtitle B—Access to Voting for Individuals With Disabilities

Sec. 1101. Requirements for States to promote access to voter registration and voting for individuals with disabilities.
Sec. 1102. Expansion and reauthorization of grant program to assure voting access for individuals with disabilities.

Subtitle C—Prohibiting Voter Caging

Sec. 1201. [Reserved].
Sec. 1202. Development and adoption of best practices for preventing voter caging.

Subtitle D—[Reserved]

Subtitle E—[Reserved]

Subtitle F—Promoting Accuracy, Integrity, and Security Through Voter-Verified Permanent Paper Ballot

Sec. 1501. Short title.
Sec. 1502. Paper ballot and manual counting requirements.
Sec. 1503. Accessibility and ballot verification for individuals with disabilities.
Sec. 1504. Durability and readability requirements for ballots.
Sec. 1505. Effective date for new requirements.

Subtitle G—Provisional Ballots

Sec. 1601. Requirements for counting provisional ballots; establishment of uniform and nondiscriminatory standards.

Subtitle H—Early Voting

Sec. 1611. Early voting.

Subtitle I—Voting by Mail

Sec. 1621. Voting by Mail.

Subtitle J—Absent Uniformed Services Voters and Overseas Voters

Sec. 1701. Pre-election reports on availability and transmission of absentee ballots.
Sec. 1702. Enforcement.
Sec. 1703. Revisions to 45-day absentee ballot transmission rule.
Sec. 1704. Use of single absentee ballot application for subsequent elections.
Sec. 1705. Effective date.

Subtitle K—Poll Worker Recruitment and Training

Sec. 1801. [Reserved].
Sec. 1802. Grants to States for poll worker recruitment and training.
Sec. 1803. State defined.

Subtitle L—Enhancement of Enforcement

Sec. 1811. Enhancement of enforcement of Help America Vote Act of 2002.

Subtitle M—Federal Election Integrity

Sec. 1821. Prohibition on campaign activities by chief State election administration officials.

Subtitle N—Promoting Voter Access Through Election Administration Improvements

PART 1—PROMOTING VOTER ACCESS

Sec. 1901. Treatment of institutions of higher education.
Sec. 1902. Minimum notification requirements for voters affected by polling place changes.
Sec. 1903. [Reserved].

Sec. 1904. Permitting use of sworn written statement to meet identification requirements for voting.
Sec. 1905. [Reserved].
Sec. 1906. Reimbursement for costs incurred by States in establishing program to track and confirm receipt of absentee ballots.
Sec. 1907. Voter information response systems and hotline.

PART 2—IMPROVEMENTS IN OPERATION OF ELECTION ASSISTANCE COMMISSION

Sec. 1911. Reauthorization of Election Assistance Commission.
Sec. 1913. Requiring states to participate in post-general election surveys.
Sec. 1914. Reports by National Institute of Standards and Technology on use of funds transferred from Election Assistance Commission.
Sec. 1915. Recommendations to improve operations of Election Assistance Commission.
Sec. 1916. Repeal of exemption of Election Assistance Commission from certain government contracting requirements.

PART 3—MISCELLANEOUS PROVISIONS

Sec. 1921. Application of laws to Commonwealth of Northern Mariana Islands.
Sec. 1922. No effect on other laws.

Subtitle O—Severability

Sec. 1931. Severability.

TITLE II—ELECTION INTEGRITY

Subtitle A—[Reserved]

Subtitle B—[Reserved]

Subtitle C—[Reserved]

Subtitle D—[Reserved]

Subtitle E—[Reserved]

Subtitle F—Saving Eligible Voters From Voter Purging

Sec. 2501. Short title.
Sec. 2502. Conditions for removal of voters from list of registered voters.

Subtitle G—No Effect on Authority of States to Provide Greater Opportunities for Voting

Sec. 2601. No effect on authority of States to provide greater opportunities for voting.

Subtitle H—Severability

Sec. 2701. Severability.

TITLE III—ELECTION SECURITY

Sec. 3000. Short title; sense of Congress.

Subtitle A—Financial Support for Election Infrastructure

PART 1—VOTING SYSTEM SECURITY IMPROVEMENT GRANTS

Sec. 3001. Grants for obtaining compliant paper ballot voting systems and carrying out voting system security improvements.
Sec. 3002. Coordination of voting system security activities with use of requirements payments and election administration requirements under Help America Vote Act of 2002.
Sec. 3003. Incorporation of definitions.

PART 2—GRANTS FOR RISK-LIMITING AUDITS OF RESULTS OF ELECTIONS

Sec. 3011. Grants to States for conducting risk-limiting audits of results of elections.
Sec. 3012. GAO analysis of effects of audits.

PART 3—[RESERVED]

Subtitle B—Security Measures

Sec. 3101. Election infrastructure designation.
Sec. 3102. Timely threat information.
Sec. 3103. Security clearance assistance for election officials.
Sec. 3104. Security risk and vulnerability assessments.
Sec. 3105. Annual reports.

Subtitle C—Enhancing Protections for United States Democratic Institutions

Sec. 3201. National strategy to protect United States democratic institutions.
Sec. 3202. National Commission to Protect United States Democratic Institutions.

Subtitle D—Promoting Cybersecurity Through Improvements in Election Administration

Sec. 3301. Testing of existing voting systems to ensure compliance with election cybersecurity guidelines and other guidelines.
Sec. 3302. Treatment of electronic poll books as part of voting systems.
Sec. 3303. Pre-election reports on voting system usage.
Sec. 3304. Streamlining collection of election information.

Subtitle E—Preventing Election Hacking

Sec. 3401. Short title.
Sec. 3402. Election Security Bug Bounty Program.
Sec. 3403. Definitions.

Subtitle F—Miscellaneous Provisions

Sec. 3501. Definitions.
Sec. 3502. Initial report on adequacy of resources available for implementation.

Subtitle G—Severability

Sec. 3601. Severability.

DIVISION B—CAMPAIGN FINANCE

TITLE IV—CAMPAIGN FINANCE TRANSPARENCY

Subtitle A—Findings Relating to Illicit Money Undermining Our Democracy

Sec. 4001. Findings relating to illicit money undermining our democracy.

Subtitle B—DISCLOSE Act

Sec. 4100. Short title.

PART 1—REGULATION OF CERTAIN POLITICAL SPENDING

Sec. 4101. Application of ban on contributions and expenditures by foreign nationals to domestic corporations, limited liability corporations, and partnerships that are foreign-controlled, foreign-influenced, and foreign-owned.
Sec. 4102. Clarification of application of foreign money ban to certain disbursements and activities.

PART 2—REPORTING OF CAMPAIGN-RELATED DISBURSEMENTS

Sec. 4111. Reporting of campaign-related disbursements.
Sec. 4112. Application of foreign money ban to disbursements for campaign-related disbursements consisting of covered transfers.
Sec. 4113. Effective date.

PART 3—OTHER ADMINISTRATIVE REFORMS

Sec. 4121. Petition for certiorari.
Sec. 4122. Judicial review of actions related to campaign finance laws.

Subtitle C—Honest Ads

Sec. 4201. Short title.
Sec. 4202. Purpose.
Sec. 4203. Findings.
Sec. 4204. Sense of Congress.
Sec. 4205. Expansion of definition of public communication.
Sec. 4206. Expansion of definition of electioneering communication.
Sec. 4207. Application of disclaimer statements to online communications.
Sec. 4208. Political record requirements for online platforms.
Sec. 4209. Preventing contributions, expenditures, independent expenditures, and disbursements for electioneering communications by foreign nationals in the form of online advertising.

Subtitle D—Stand By Every Ad

Sec. 4301. Short title.
Sec. 4302. Stand By Every Ad.
Sec. 4303. Disclaimer requirements for communications made through prerecorded telephone calls.
Sec. 4304. No expansion of persons subject to disclaimer requirements on Internet communications.
Sec. 4305. Effective date.

Subtitle E—[Reserved]

Subtitle F—[Reserved]

Subtitle G—[Reserved]

Subtitle H—Limitation and Disclosure Requirements for Presidential Inaugural Committees

Sec. 4701. Short title.
Sec. 4702. Limitations and disclosure of certain donations to, and disbursements by, Inaugural Committees.

Subtitle I—Severability

Sec. 4801. Severability.

TITLE V—CAMPAIGN FINANCE EMPOWERMENT

Subtitle A—Findings Relating to *Citizens United* Decision

Sec. 5001. Findings relating to *Citizens United* decision.

Subtitle B—Congressional Elections

Sec. 5100. Short title.

PART 1—MY VOICE VOUCHER PILOT PROGRAM

Sec. 5101. Establishment of pilot program.
Sec. 5102. Voucher program described.
Sec. 5103. Reports.
Sec. 5104. Definitions.

PART 2—SMALL DOLLAR FINANCING OF CONGRESSIONAL ELECTION CAMPAIGNS

Sec. 5111. Benefits and eligibility requirements for candidates.

"TITLE V—SMALL DOLLAR FINANCING OF CONGRESSIONAL ELECTION CAMPAIGNS

"Subtitle A—Benefits

"Sec. 501. Benefits for participating candidates.
"Sec. 502. Procedures for making payments.
"Sec. 503. Use of funds.
"Sec. 504. Qualified small dollar contributions described.

"Subtitle B—Eligibility and Certification

"Sec. 511. Eligibility.
"Sec. 512. Qualifying requirements.
"Sec. 513. Certification.

"Subtitle C—Requirements for Candidates Certified as Participating Candidates

"Sec. 521. Contribution and expenditure requirements.
"Sec. 522. Administration of campaign.
"Sec. 523. Preventing unnecessary spending of public funds.
"Sec. 524. Remitting unspent funds after election.

"Subtitle D—Enhanced Match Support

"Sec. 531. Enhanced support for general election.

"Sec. 532. Eligibility.
"Sec. 533. Amount.
"Sec. 534. Waiver of authority to retain portion of unspent funds after election.

"Subtitle E—Administrative Provisions

"Sec. 541. Freedom From Influence Fund.
"Sec. 542. Reviews and reports by Government Accountability Office.
"Sec. 543. Administration by Commission.
"Sec. 544. Violations and penalties.
"Sec. 545. Appeals process.
"Sec. 546. Indexing of amounts.
"Sec. 547. Election cycle defined.
Sec. 5112. Contributions and expenditures by multicandidate and political party committees on behalf of participating candidates.
Sec. 5113. Prohibiting use of contributions by participating candidates for purposes other than campaign for election.
Sec. 5114. Effective date.

Subtitle C—Presidential Elections

Sec. 5200. Short title.

PART 1—PRIMARY ELECTIONS

Sec. 5201. Increase in and modifications to matching payments.
Sec. 5202. Eligibility requirements for matching payments.
Sec. 5203. Repeal of expenditure limitations.
Sec. 5204. Period of availability of matching payments.
Sec. 5205. Examination and audits of matchable contributions.
Sec. 5206. Modification to limitation on contributions for Presidential primary candidates.
Sec. 5207. Use of Freedom From Influence Fund as source of payments.

PART 2—GENERAL ELECTIONS

Sec. 5211. Modification of eligibility requirements for public financing.
Sec. 5212. Repeal of expenditure limitations and use of qualified campaign contributions.
Sec. 5213. Matching payments and other modifications to payment amounts.
Sec. 5214. Increase in limit on coordinated party expenditures.
Sec. 5215. Establishment of uniform date for release of payments.
Sec. 5216. Amounts in Presidential Election Campaign Fund.
Sec. 5217. Use of general election payments for general election legal and accounting compliance.
Sec. 5218. Use of Freedom From Influence Fund as source of payments.

PART 3—EFFECTIVE DATE

Sec. 5221. Effective date.

Subtitle D—Personal Use Services as Authorized Campaign Expenditures

Sec. 5301. Short title; findings; purpose.
Sec. 5302. Treatment of payments for child care and other personal use services as authorized campaign expenditure.

Subtitle E—Severability

Sec. 5401. Severability.

TITLE VI—CAMPAIGN FINANCE OVERSIGHT

Subtitle A—Restoring Integrity to America's Elections

Sec. 6001. Short title.
Sec. 6002. Membership of Federal Election Commission.
Sec. 6003. Assignment of powers to Chair of Federal Election Commission.
Sec. 6004. Revision to enforcement process.
Sec. 6005. Permitting appearance at hearings on requests for advisory opinions by persons opposing the requests.
Sec. 6006. Permanent extension of administrative penalty authority.
Sec. 6007. Restrictions on ex parte communications.
Sec. 6008. Effective date; transition.

Subtitle B—Stopping Super PAC-Candidate Coordination

Sec. 6101. Short title.
Sec. 6102. Clarification of treatment of coordinated expenditures as contributions to candidates.
Sec. 6103. Clarification of ban on fundraising for super PACs by Federal candidates and officeholders.

Subtitle C—Severability

Sec. 6201. Severability.

DIVISION C—ETHICS

TITLE VII—[RESERVED]

TITLE VIII—[RESERVED]

TITLE IX—CONGRESSIONAL ETHICS REFORM

Subtitle A—Requiring Members of Congress to Reimburse Treasury for Amounts Paid as Settlements and Awards Under Congressional Accountability Act of 1995

Sec. 9001. Requiring Members of Congress to reimburse Treasury for amounts paid as settlements and awards under Congressional Accountability Act of 1995 in all cases of employment discrimination acts by Members.

Subtitle B—Conflicts of Interests

Sec. 9101. [Reserved].
Sec. 9102. Conflict of interest rules for Members of Congress and congressional staff.
Sec. 9103. Exercise of rulemaking powers.

Subtitle C—Campaign Finance and Lobbying Disclosure

Sec. 9201. Short title.
Sec. 9202. Requiring disclosure in certain reports filed with Federal Election Commission of persons who are registered lobbyists.

Sec. 9203. Effective date.

Subtitle D—Access to Congressionally Mandated Reports

Sec. 9301. Short title.
Sec. 9302. Definitions.
Sec. 9303. Establishment of online portal for congressionally mandated reports.
Sec. 9304. Federal agency responsibilities.
Sec. 9305. Removing and altering reports.
Sec. 9306. Relationship to the Freedom of Information Act.
Sec. 9307. Implementation.

Subtitle E—Severability

Sec. 9401. Severability.

TITLE X—[RESERVED]

DIVISION A—VOTING

TITLE I—ELECTION ACCESS

Sec. 1000. Short title; statement of policy.

Subtitle A—Voter Registration Modernization

Sec. 1000A. Short title.

PART 1—PROMOTING INTERNET REGISTRATION

Sec. 1001. Requiring availability of Internet for voter registration.
Sec. 1002. Use of Internet to update registration information.
Sec. 1003. Provision of election information by electronic mail to individuals registered to vote.
Sec. 1004. Clarification of requirement regarding necessary information to show eligibility to vote.
Sec. 1005. Effective date.

PART 2—AUTOMATIC VOTER REGISTRATION

Sec. 1011. Short title; findings and purpose.
Sec. 1012. Automatic registration of eligible individuals.
Sec. 1013. Contributing agency assistance in registration.
Sec. 1014. One-time contributing agency assistance in registration of eligible voters in existing records.
Sec. 1015. Voter protection and security in automatic registration.
Sec. 1016. Registration portability and correction.
Sec. 1017. Payments and grants.
Sec. 1018. Treatment of exempt States.
Sec. 1019. Miscellaneous provisions.
Sec. 1020. Definitions.
Sec. 1021. Effective date.

PART 3—SAME DAY VOTER REGISTRATION

Sec. 1031. Same day registration.

PART 4—CONDITIONS ON REMOVAL ON BASIS OF INTERSTATE CROSS-CHECKS

Sec. 1041. Conditions on removal of registrants from official list of eligible voters on basis of interstate cross-checks.

PART 5—OTHER INITIATIVES TO PROMOTE VOTER REGISTRATION

Sec. 1051. Annual reports on voter registration statistics.

PART 6—AVAILABILITY OF HAVA REQUIREMENTS PAYMENTS

Sec. 1061. Availability of requirements payments under HAVA to cover costs of compliance with new requirements.

PART 7—PROHIBITING INTERFERENCE WITH VOTER REGISTRATION

Sec. 1071. [Reserved].
Sec. 1072. Establishment of best practices.

Subtitle B—Access to Voting for Individuals With Disabilities

Sec. 1101. Requirements for States to promote access to voter registration and voting for individuals with disabilities.
Sec. 1102. Expansion and reauthorization of grant program to assure voting access for individuals with disabilities.

Subtitle C—Prohibiting Voter Caging

Sec. 1201. [Reserved].
Sec. 1202. Development and adoption of best practices for preventing voter caging.

Subtitle D—[Reserved]

Subtitle E—[Reserved]

Subtitle F—Promoting Accuracy, Integrity, and Security Through Voter-Verified Permanent Paper Ballot

Sec. 1501. Short title.
Sec. 1502. Paper ballot and manual counting requirements.
Sec. 1503. Accessibility and ballot verification for individuals with disabilities.
Sec. 1504. Durability and readability requirements for ballots.
Sec. 1505. Effective date for new requirements.

Subtitle G—Provisional Ballots

Sec. 1601. Requirements for counting provisional ballots; establishment of uniform and nondiscriminatory standards.

Subtitle H—Early Voting

Sec. 1611. Early voting.

Subtitle I—Voting by Mail

Sec. 1621. Voting by Mail.

Subtitle J—Absent Uniformed Services Voters and Overseas Voters

Sec. 1701. Pre-election reports on availability and transmission of absentee ballots.
Sec. 1702. Enforcement.
Sec. 1703. Revisions to 45-day absentee ballot transmission rule.
Sec. 1704. Use of single absentee ballot application for subsequent elections.
Sec. 1705. Effective date.

Subtitle K—Poll Worker Recruitment and Training

Sec. 1801. [Reserved].
Sec. 1802. Grants to States for poll worker recruitment and training.
Sec. 1803. State defined.

Subtitle L—Enhancement of Enforcement

Sec. 1811. Enhancement of enforcement of Help America Vote Act of 2002.

Subtitle M—Federal Election Integrity

Sec. 1821. Prohibition on campaign activities by chief State election administration officials.

Subtitle N—Promoting Voter Access Through Election Administration Improvements

Part 1—Promoting Voter Access

Sec. 1901. Treatment of institutions of higher education.
Sec. 1902. Minimum notification requirements for voters affected by polling place changes.
Sec. 1903. [Reserved].
Sec. 1904. Permitting use of sworn written statement to meet identification requirements for voting.
Sec. 1905. [Reserved].
Sec. 1906. Reimbursement for costs incurred by States in establishing program to track and confirm receipt of absentee ballots.
Sec. 1907. Voter information response systems and hotline.

Part 2—Improvements in Operation of Election Assistance Commission

Sec. 1911. Reauthorization of Election Assistance Commission.
Sec. 1913. Requiring states to participate in post-general election surveys.
Sec. 1914. Reports by National Institute of Standards and Technology on use of funds transferred from Election Assistance Commission.
Sec. 1915. Recommendations to improve operations of Election Assistance Commission.
Sec. 1916. Repeal of exemption of Election Assistance Commission from certain government contracting requirements.

Part 3—Miscellaneous Provisions

Sec. 1921. Application of laws to Commonwealth of Northern Mariana Islands.
Sec. 1922. No effect on other laws.

Subtitle O—Severability

Sec. 1931. Severability.

SEC. 1000. SHORT TITLE; STATEMENT OF POLICY.

(a) SHORT TITLE.—This title may be cited as the "Voter Empowerment Act of 2019".

(b) STATEMENT OF POLICY.—It is the policy of the United States that—

(1) all eligible citizens of the United States should access and exercise their constitutional right to vote in a free, fair, and timely manner; and

(2) the integrity, security, and accountability of the voting process must be vigilantly protected, maintained, and enhanced in order to protect and preserve electoral and participatory democracy in the United States.

Subtitle A—Voter Registration Modernization

SEC. 1000A. SHORT TITLE.

This subtitle may be cited as the "Voter Registration Modernization Act of 2019".

PART 1—PROMOTING INTERNET REGISTRATION

SEC. 1001. REQUIRING AVAILABILITY OF INTERNET FOR VOTER REGISTRATION.

(a) REQUIRING AVAILABILITY OF INTERNET FOR REGISTRATION.—The National Voter Registration Act of 1993 (52 U.S.C. 20501 et seq.) is amended by inserting after section 6 the following new section:

"SEC. 6A. INTERNET REGISTRATION.

"(a) REQUIRING AVAILABILITY OF INTERNET FOR ONLINE REGISTRATION.—

"(1) AVAILABILITY OF ONLINE REGISTRATION AND CORRECTION OF EXISTING REGISTRATION INFORMATION.—Each State, acting through the chief State election official, shall ensure that the following services are available to the public at any time on the official public websites of the appropriate State and local election officials in the State, in the same manner and subject to the same terms and conditions as the services provided by voter registration agencies under section 7(a):

"(A) Online application for voter registration.

"(B) Online assistance to applicants in applying to register to vote.

"(C) Online completion and submission by applicants of the mail voter registration application form prescribed by the Election Assistance Commission pursuant to section 9(a)(2), including assistance with providing a signature as required under subsection (c).

"(D) Online receipt of completed voter registration applications.

"(b) ACCEPTANCE OF COMPLETED APPLICATIONS.—A State shall accept an online voter registration application provided by an individual under this section, and ensure that the individual is registered to vote in the State, if—

"(1) the individual meets the same voter registration requirements applicable to individuals who register to vote by mail in accordance with section 6(a)(1) using the mail voter registration application form prescribed by the Election Assistance Commission pursuant to section 9(a)(2); and

"(2) the individual meets the requirements of subsection (c) to provide a signature in electronic form (but only in the case of applications submitted during or after the second year in which this section is in effect in the State).

"(c) SIGNATURE REQUIREMENTS.—

"(1) IN GENERAL.—For purposes of this section, an individual meets the requirements of this subsection as follows:

"(A) In the case of an individual who has a signature on file with a State agency, including the State motor vehicle authority, that is required to provide voter registration services under this Act or any other law, the individual

consents to the transfer of that electronic signature.

"(B) If subparagraph (A) does not apply, the individual submits with the application an electronic copy of the individual's handwritten signature through electronic means.

"(C) If subparagraph (A) and subparagraph (B) do not apply, the individual executes a computerized mark in the signature field on an online voter registration application, in accordance with reasonable security measures established by the State, but only if the State accepts such mark from the individual.

"(2) TREATMENT OF INDIVIDUALS UNABLE TO MEET REQUIREMENT.—If an individual is unable to meet the requirements of paragraph (1), the State shall—

"(A) permit the individual to complete all other elements of the online voter registration application;

"(B) permit the individual to provide a signature at the time the individual requests a ballot in an election (whether the individual requests the ballot at a polling place or requests the ballot by mail); and

"(C) if the individual carries out the steps described in subparagraph (A) and subparagraph (B), ensure that the individual is registered to vote in the State.

"(3) NOTICE.—The State shall ensure that individuals applying to register to vote online are notified of the requirements of paragraph (1) and of the treatment of individuals unable to meet such requirements, as described in paragraph (2).

"(d) CONFIRMATION AND DISPOSITION.—

"(1) CONFIRMATION OF RECEIPT.—Upon the online submission of a completed voter registration application by an individual under this section, the appropriate State or local election official shall send the individual a notice confirming the State's receipt of the application and providing instructions on how the individual may check the status of the application.

"(2) NOTICE OF DISPOSITION.—Not later than 7 days after the appropriate State or local election official has approved or rejected an application submitted by an individual under this section, the official shall send the individual a notice of the disposition of the application.

"(3) METHOD OF NOTIFICATION.—The appropriate State or local election official shall send the notices required under this subsection by regular mail, and, in the case of an individual who has provided the official with an electronic mail address, by both electronic mail and regular mail.

"(e) PROVISION OF SERVICES IN NONPARTISAN MANNER.—The services made available under subsection (a) shall be provided in a manner that ensures that, consistent with section 7(a)(5)—

"(1) the online application does not seek to influence an applicant's political preference or party registration; and

"(2) there is no display on the website promoting any political preference or party allegiance, except that nothing in this paragraph may be construed to prohibit an applicant from registering to vote as a member of a political party.

"(f) PROTECTION OF SECURITY OF INFORMATION.—In meeting the requirements of this section, the State shall establish appropriate technological security measures to prevent to the greatest extent practicable any unauthorized access to information provided by individuals using the services made available under subsection (a).

"(g) ACCESSIBILITY OF SERVICES.—A state shall ensure that the services made available under this section are made available to individuals with disabilities to the same extent as services are made available to all other individuals.

"(h) USE OF ADDITIONAL TELEPHONE-BASED SYSTEM.—A State shall make the services made available online under subsection (a) available through the use of an automated telephone-based system, subject to the same terms and conditions applicable under this section to the services made available online, in addition to making the services available online in accordance with the requirements of this section.

"(i) NONDISCRIMINATION AMONG REGISTERED VOTERS USING MAIL AND ONLINE REGISTRATION.—In carrying out this Act, the Help America Vote Act of 2002, or any other Federal, State, or local law governing the treatment of registered voters in the State or the administration of elections for public office in the State, a State shall treat a registered voter who registered to vote online in accordance with this section in the same manner as the State treats a registered voter who registered to vote by mail.".

(b) SPECIAL REQUIREMENTS FOR INDIVIDUALS USING ONLINE REGISTRATION.—

(1) TREATMENT AS INDIVIDUALS REGISTERING TO VOTE BY MAIL FOR PURPOSES OF FIRST-TIME VOTER IDENTIFICATION REQUIREMENTS.—Section 303(b)(1)(A) of the Help America Vote Act of 2002 (52 U.S.C. 21083(b)(1)(A)) is amended by striking "by mail" and inserting "by mail or online under section 6A of the National Voter Registration Act of 1993".

(2) REQUIRING SIGNATURE FOR FIRST-TIME VOTERS IN JURISDICTION.—Section 303(b) of such Act (52 U.S.C. 21083(b)) is amended—

(A) by redesignating paragraph (5) as paragraph (6); and

(B) by inserting after paragraph (4) the following new paragraph:

"(5) SIGNATURE REQUIREMENTS FOR FIRST-TIME VOTERS USING ONLINE REGISTRATION.—

"(A) IN GENERAL.—A State shall, in a uniform and nondiscriminatory manner, require an individual to meet the requirements of subparagraph (B) if—

"(i) the individual registered to vote in the State online under section 6A of the National Voter Registration Act of 1993; and

"(ii) the individual has not previously voted in an election for Federal office in the State.

"(B) REQUIREMENTS.—An individual meets the requirements of this subparagraph if—

"(i) in the case of an individual who votes in person, the individual provides the appropriate State or local election official with a handwritten signature; or

"(ii) in the case of an individual who votes by mail, the individual submits with the ballot a handwritten signature.

"(C) INAPPLICABILITY.—Subparagraph (A) does not apply in the case of an individual who is—

"(i) entitled to vote by absentee ballot under the Uniformed and Overseas Citizens Absentee Voting Act (52 U.S.C. 20302 et seq.);

"(ii) provided the right to vote otherwise than in person under section 3(b)(2)(B)(ii) of the Voting Accessibility for the Elderly and Handicapped Act (52 U.S.C. 20102(b)(2)(B)(ii)); or

"(iii) entitled to vote otherwise than in person under any other Federal law.".

(3) CONFORMING AMENDMENT RELATING TO EFFECTIVE DATE.—Section 303(d)(2)(A) of such Act (52 U.S.C. 21083(d)(2)(A)) is amended by striking "Each State" and inserting "Except as provided in subsection (b)(5), each State".

(c) CONFORMING AMENDMENTS.—

(1) TIMING OF REGISTRATION.—Section 8(a)(1) of the National Voter Registration Act of 1993 (52 U.S.C. 20507(a)(1)) is amended—

(A) by striking "and" at the end of subparagraph (C);

(B) by redesignating subparagraph (D) as subparagraph (E); and

(C) by inserting after subparagraph (C) the following new subparagraph:

"(D) in the case of online registration through the official public website of an election official under section 6A, if the valid voter registration application is submitted online not later than the lesser of 30 days, or the period provided by State law, before the date of the election (as determined by treating the date on

which the application is sent electronically as the date on which it is submitted); and".

(2) INFORMING APPLICANTS OF ELIGIBILITY REQUIREMENTS AND PENALTIES.—Section 8(a)(5) of such Act (52 U.S.C. 20507(a)(5)) is amended by striking "and 7" and inserting "6A, and 7".

SEC. 1002. USE OF INTERNET TO UPDATE REGISTRATION INFORMATION.

(a) IN GENERAL.—

(1) UPDATES TO INFORMATION CONTAINED ON COMPUTERIZED STATEWIDE VOTER REGISTRATION LIST.—Section 303(a) of the Help America Vote Act of 2002 (52 U.S.C. 21083(a)) is amended by adding at the end the following new paragraph:

"(6) USE OF INTERNET BY REGISTERED VOTERS TO UPDATE INFORMATION.—

"(A) IN GENERAL.—The appropriate State or local election official shall ensure that any registered voter on the computerized list may at any time update the voter's registration information, including the voter's address and electronic mail address, online through the official public website of the election official responsible for the maintenance of the list, so long as the voter attests to the contents of the update by

providing a signature in electronic form in the same manner required under section 6A(c) of the National Voter Registration Act of 1993.

"(B) PROCESSING OF UPDATED INFORMATION BY ELECTION OFFICIALS.—If a registered voter updates registration information under subparagraph (A), the appropriate State or local election official shall—

"(i) revise any information on the computerized list to reflect the update made by the voter; and

"(ii) if the updated registration information affects the voter's eligibility to vote in an election for Federal office, ensure that the information is processed with respect to the election if the voter updates the information not later than the lesser of 7 days, or the period provided by State law, before the date of the election.

"(C) CONFIRMATION AND DISPOSITION.—

"(i) CONFIRMATION OF RECEIPT.—Upon the online submission of updated registration information by an individual under this paragraph, the appropriate State or local election official shall send

the individual a notice confirming the State's receipt of the updated information and providing instructions on how the individual may check the status of the update.

"(ii) NOTICE OF DISPOSITION.—Not later than 7 days after the appropriate State or local election official has accepted or rejected updated information submitted by an individual under this paragraph, the official shall send the individual a notice of the disposition of the update.

"(iii) METHOD OF NOTIFICATION.—The appropriate State or local election official shall send the notices required under this subparagraph by regular mail, and, in the case of an individual who has requested that the State provide voter registration and voting information through electronic mail, by both electronic mail and regular mail.".

(2) CONFORMING AMENDMENT RELATING TO EFFECTIVE DATE.—Section 303(d)(1)(A) of such Act (52 U.S.C. 21083(d)(1)(A)) is amended by striking "subparagraph (B)" and inserting "subparagraph (B) and subsection (a)(6)".

(b) ABILITY OF REGISTRANT TO USE ONLINE UPDATE TO PROVIDE INFORMATION ON RESIDENCE.—Section 8(d)(2)(A) of the National Voter Registration Act of 1993 (52 U.S.C. 20507(d)(2)(A)) is amended—

(1) in the first sentence, by inserting after "return the card" the following: "or update the registrant's information on the computerized Statewide voter registration list using the online method provided under section 303(a)(6) of the Help America Vote Act of 2002"; and

(2) in the second sentence, by striking "returned," and inserting the following: "returned or if the registrant does not update the registrant's information on the computerized Statewide voter registration list using such online method,".

SEC. 1003. PROVISION OF ELECTION INFORMATION BY ELECTRONIC MAIL TO INDIVIDUALS REGISTERED TO VOTE.

(a) INCLUDING OPTION ON VOTER REGISTRATION APPLICATION TO PROVIDE E–MAIL ADDRESS AND RECEIVE INFORMATION.—

(1) IN GENERAL.—Section 9(b) of the National Voter Registration Act of 1993 (52 U.S.C. 20508(b)) is amended—

(A) by striking "and" at the end of paragraph (3);

(B) by striking the period at the end of paragraph (4) and inserting "; and"; and

(C) by adding at the end the following new paragraph:

"(5) shall include a space for the applicant to provide (at the applicant's option) an electronic mail address, together with a statement that, if the applicant so requests, instead of using regular mail the appropriate State and local election officials shall provide to the applicant, through electronic mail sent to that address, the same voting information (as defined in section 302(b)(2) of the Help America Vote Act of 2002) which the officials would provide to the applicant through regular mail.".

(2) PROHIBITING USE FOR PURPOSES UNRELATED TO OFFICIAL DUTIES OF ELECTION OFFICIALS.—Section 9 of such Act (52 U.S.C. 20508) is amended by adding at the end the following new subsection:

"(c) PROHIBITING USE OF ELECTRONIC MAIL ADDRESSES FOR OTHER THAN OFFICIAL PURPOSES.—The chief State election official shall ensure that any electronic mail address provided by an applicant under subsection

(b)(5) is used only for purposes of carrying out official duties of election officials and is not transmitted by any State or local election official (or any agent of such an official, including a contractor) to any person who does not require the address to carry out such official duties and who is not under the direct supervision and control of a State or local election official.''.

(b) REQUIRING PROVISION OF INFORMATION BY ELECTION OFFICIALS.—Section 302(b) of the Help America Vote Act of 2002 (52 U.S.C. 21082(b)) is amended by adding at the end the following new paragraph:

''(3) PROVISION OF OTHER INFORMATION BY ELECTRONIC MAIL.—If an individual who is a registered voter has provided the State or local election official with an electronic mail address for the purpose of receiving voting information (as described in section 9(b)(5) of the National Voter Registration Act of 1993), the appropriate State or local election official, through electronic mail transmitted not later than 7 days before the date of the election for Federal office involved, shall provide the individual with information on how to obtain the following information by electronic means:

"(A) The name and address of the polling place at which the individual is assigned to vote in the election.

"(B) The hours of operation for the polling place.

"(C) A description of any identification or other information the individual may be required to present at the polling place.".

SEC. 1004. CLARIFICATION OF REQUIREMENT REGARDING NECESSARY INFORMATION TO SHOW ELIGIBILITY TO VOTE.

Section 8 of the National Voter Registration Act of 1993 (52 U.S.C. 20507) is amended—

(1) by redesignating subsection (j) as subsection (k); and

(2) by inserting after subsection (i) the following new subsection:

"(j) REQUIREMENT FOR STATE TO REGISTER APPLICANTS PROVIDING NECESSARY INFORMATION TO SHOW ELIGIBILITY TO VOTE.—For purposes meeting the requirement of subsection (a)(1) that an eligible applicant is registered to vote in an election for Federal office within the deadlines required under such subsection, the State shall consider an applicant to have provided a 'valid voter registration form' if—

"(1) the applicant has substantially completed the application form and attested to the statement required by section 9(b)(2); and

"(2) in the case of an applicant who registers to vote online in accordance with section 6A, the applicant provides a signature in accordance with subsection (c) of such section.".

SEC. 1005. EFFECTIVE DATE.

(a) IN GENERAL.—Except as provided in subsection (b), the amendments made by this part (other than the amendments made by section 1004) shall take effect January 1, 2020.

(b) WAIVER.—Subject to the approval of the Election Assistance Commission, if a State certifies to the Election Assistance Commission that the State will not meet the deadline referred to in subsection (a) because of extraordinary circumstances and includes in the certification the reasons for the failure to meet the deadline, subsection (a) shall apply to the State as if the reference in such subsection to "January 1, 2020" were a reference to "January 1, 2022".

PART 2—AUTOMATIC VOTER REGISTRATION

SEC. 1011. SHORT TITLE; FINDINGS AND PURPOSE.

(a) SHORT TITLE.—This part may be cited as the "Automatic Voter Registration Act of 2019".

(b) FINDINGS AND PURPOSE.—

(1) FINDINGS.—Congress finds that—

(A) the right to vote is a fundamental right of citizens of the United States;

(B) it is the responsibility of the State and Federal Governments to ensure that every eligible citizen is registered to vote;

(C) existing voter registration systems can be inaccurate, costly, inaccessible and confusing, with damaging effects on voter participation in elections and disproportionate impacts on young people, persons with disabilities, and racial and ethnic minorities; and

(D) voter registration systems must be updated with 21st Century technologies and procedures to maintain their security.

(2) PURPOSE.—It is the purpose of this part—

(A) to establish that it is the responsibility of government at every level to ensure that all eligible citizens are registered to vote;

(B) to enable the State and Federal Governments to register all eligible citizens to vote with accurate, cost-efficient, and up-to-date procedures;

(C) to modernize voter registration and list maintenance procedures with electronic and Internet capabilities; and

(D) to protect and enhance the integrity, accuracy, efficiency, and accessibility of the electoral process for all eligible citizens.

SEC. 1012. AUTOMATIC REGISTRATION OF ELIGIBLE INDIVIDUALS.

(a) REQUIRING STATES TO ESTABLISH AND OPERATE AUTOMATIC REGISTRATION SYSTEM.—

(1) IN GENERAL.—The chief State election official of each State shall establish and operate a system of automatic registration for the registration of eligible individuals to vote for elections for Federal office in the State, in accordance with the provisions of this part.

(2) DEFINITION.—The term "automatic registration" means a system that registers an individual to vote in elections for Federal office in a State, if eligible, by electronically transferring the information necessary for registration from government agencies to election officials of the State so that, unless the individual affirmatively declines to be registered, the individual will be registered to vote in such elections.

(b) REGISTRATION OF VOTERS BASED ON NEW AGENCY RECORDS.—The chief State election official shall—

(1) not later than 15 days after a contributing agency has transmitted information with respect to an individual pursuant to section 1013, ensure that the individual is registered to vote in elections for Federal office in the State if the individual is eligible to be registered to vote in such elections; and

(2) not later than 120 days after a contributing agency has transmitted such information with respect to the individual, send written notice to the individual, in addition to other means of notice established by this part, of the individual's voter registration status.

(c) ONE-TIME REGISTRATION OF VOTERS BASED ON EXISTING CONTRIBUTING AGENCY RECORDS.—The chief State election official shall—

(1) identify all individuals whose information is transmitted by a contributing agency pursuant to section 1014 and who are eligible to be, but are not currently, registered to vote in that State;

(2) promptly send each such individual written notice, in addition to other means of notice established by this part, which shall not identify the con-

tributing agency that transmitted the information but shall include—

(A) an explanation that voter registration is voluntary, but if the individual does not decline registration, the individual will be registered to vote;

(B) a statement offering the opportunity to decline voter registration through means consistent with the requirements of this part;

(C) in the case of a State in which affiliation or enrollment with a political party is required in order to participate in an election to select the party's candidate in an election for Federal office, a statement offering the individual the opportunity to affiliate or enroll with a political party or to decline to affiliate or enroll with a political party, through means consistent with the requirements of this part;

(D) the substantive qualifications of an elector in the State as listed in the mail voter registration application form for elections for Federal office prescribed pursuant to section 9 of the National Voter Registration Act of 1993, the consequences of false registration, and a statement that the individual should decline to

register if the individual does not meet all those qualifications;

(E) instructions for correcting any erroneous information; and

(F) instructions for providing any additional information which is listed in the mail voter registration application form for elections for Federal office prescribed pursuant to section 9 of the National Voter Registration Act of 1993;

(3) ensure that each such individual who is eligible to register to vote in elections for Federal office in the State is promptly registered to vote not later than 45 days after the official sends the individual the written notice under paragraph (2), unless, during the 30-day period which begins on the date the election official sends the individual such written notice, the individual declines registration in writing, through a communication made over the Internet, or by an officially-logged telephone communication; and

(4) send written notice to each such individual, in addition to other means of notice established by this part, of the individual's voter registration status.

(d) TREATMENT OF INDIVIDUALS UNDER 18 YEARS OF AGE.—A State may not refuse to treat an individual as an eligible individual for purposes of this part on the grounds that the individual is less than 18 years of age at the time a contributing agency receives information with respect to the individual, so long as the individual is at least 16 years of age at such time.

(e) CONTRIBUTING AGENCY DEFINED.—In this part, the term ''contributing agency'' means, with respect to a State, an agency listed in section 1013(e).

SEC. 1013. CONTRIBUTING AGENCY ASSISTANCE IN REGISTRATION.

(a) IN GENERAL.—In accordance with this part, each contributing agency in a State shall assist the State's chief election official in registering to vote all eligible individuals served by that agency.

(b) REQUIREMENTS FOR CONTRIBUTING AGENCIES.—

(1) INSTRUCTIONS ON AUTOMATIC REGISTRATION.—With each application for service or assistance, and with each related recertification, renewal, or change of address, or, in the case of an institution of higher education, with each registration of a student for enrollment in a course of study, each contributing agency that (in the normal course of its

operations) requests individuals to affirm United States citizenship (either directly or as part of the overall application for service or assistance) shall inform each such individual who is a citizen of the United States of the following:

(A) Unless that individual declines to register to vote, or is found ineligible to vote, the individual will be registered to vote or, if applicable, the individual's registration will be updated.

(B) The substantive qualifications of an elector in the State as listed in the mail voter registration application form for elections for Federal office prescribed pursuant to section 9 of the National Voter Registration Act of 1993, the consequences of false registration, and the individual should decline to register if the individual does not meet all those qualifications.

(C) In the case of a State in which affiliation or enrollment with a political party is required in order to participate in an election to select the party's candidate in an election for Federal office, the requirement that the individual must affiliate or enroll with a political party in order to participate in such an election.

(D) Voter registration is voluntary, and neither registering nor declining to register to vote will in any way affect the availability of services or benefits, nor be used for other purposes.

(2) OPPORTUNITY TO DECLINE REGISTRATION REQUIRED.—Each contributing agency shall ensure that each application for service or assistance, and each related recertification, renewal, or change of address, or, in the case of an institution of higher education, each registration of a student for enrollment in a course of study, cannot be completed until the individual is given the opportunity to decline to be registered to vote.

(3) INFORMATION TRANSMITTAL.—Upon the expiration of the 30-day period which begins on the date the contributing agency informs the individual of the information described in paragraph (1), each contributing agency shall electronically transmit to the appropriate State election official, in a format compatible with the statewide voter database maintained under section 303 of the Help America Vote Act of 2002 (52 U.S.C. 21083), the following information, unless during such 30-day period the individual declined to be registered to vote:

(A) The individual's given name(s) and surname(s).

(B) The individual's date of birth.

(C) The individual's residential address.

(D) Information showing that the individual is a citizen of the United States.

(E) The date on which information pertaining to that individual was collected or last updated.

(F) If available, the individual's signature in electronic form.

(G) Information regarding the individual's affiliation or enrollment with a political party, if the individual provides such information.

(H) Any additional information listed in the mail voter registration application form for elections for Federal office prescribed pursuant to section 9 of the National Voter Registration Act of 1993, including any valid driver's license number or the last 4 digits of the individual's social security number, if the individual provided such information.

(c) ALTERNATE PROCEDURE FOR CERTAIN CONTRIBUTING AGENCIES.—With each application for service or assistance, and with each related recertification, re-

newal, or change of address, any contributing agency that in the normal course of its operations does not request individuals applying for service or assistance to affirm United States citizenship (either directly or as part of the overall application for service or assistance) shall—

(1) complete the requirements of section 7(a)(6) of the National Voter Registration Act of 1993 (52 U.S.C. 20506(a)(6));

(2) ensure that each applicant's transaction with the agency cannot be completed until the applicant has indicated whether the applicant wishes to register to vote or declines to register to vote in elections for Federal office held in the State; and

(3) for each individual who wishes to register to vote, transmit that individual's information in accordance with subsection (b)(3).

(d) REQUIRED AVAILABILITY OF AUTOMATIC REGISTRATION OPPORTUNITY WITH EACH APPLICATION FOR SERVICE OR ASSISTANCE.—Each contributing agency shall offer each individual, with each application for service or assistance, and with each related recertification, renewal, or change of address, or in the case of an institution of higher education, with each registration of a student for enrollment in a course of study, the opportunity to register to vote as prescribed by this section without

regard to whether the individual previously declined a registration opportunity.

(e) CONTRIBUTING AGENCIES.—

(1) STATE AGENCIES.—In each State, each of the following agencies shall be treated as a contributing agency:

(A) Each agency in a State that is required by Federal law to provide voter registration services, including the State motor vehicle authority and other voter registration agencies under the National Voter Registration Act of 1993.

(B) Each agency in a State that administers a program pursuant to title III of the Social Security Act (42 U.S.C. 501 et seq.), title XIX of the Social Security Act (42 U.S.C. 1396 et seq.), or the Patient Protection and Affordable Care Act (Public Law 111–148).

(C) Each State agency primarily responsible for regulating the private possession of firearms.

(D) Each State agency primarily responsible for maintaining identifying information for students enrolled at public secondary schools, including, where applicable, the State agency

responsible for maintaining the education data system described in section 6201(e)(2) of the America COMPETES Act (20 U.S.C. 9871(e)(2)).

(E) In the case of a State in which an individual disenfranchised by a criminal conviction may become eligible to vote upon completion of a criminal sentence or any part thereof, or upon formal restoration of rights, the State agency responsible for administering that sentence, or part thereof, or that restoration of rights.

(F) Any other agency of the State which is designated by the State as a contributing agency.

(2) FEDERAL AGENCIES.—In each State, each of the following agencies of the Federal government shall be treated as a contributing agency with respect to individuals who are residents of that State (except as provided in subparagraph (C)):

(A) The Social Security Administration, the Department of Veterans Affairs, the Defense Manpower Data Center of the Department of Defense, the Employee and Training Administration of the Department of Labor,

and the Center for Medicare & Medicaid Services of the Department of Health and Human Services.

(B) The Bureau of Citizenship and Immigration Services, but only with respect to individuals who have completed the naturalization process.

(C) In the case of an individual who is a resident of a State in which an individual disenfranchised by a criminal conviction under Federal law may become eligible to vote upon completion of a criminal sentence or any part thereof, or upon formal restoration of rights, the Federal agency responsible for administering that sentence or part thereof (without regard to whether the agency is located in the same State in which the individual is a resident), but only with respect to individuals who have completed the criminal sentence or any part thereof.

(D) Any other agency of the Federal government which the State designates as a contributing agency, but only if the State and the head of the agency determine that the agency collects information sufficient to carry out the

responsibilities of a contributing agency under this section.

(3) SPECIAL RULE FOR INSTITUTIONS OF HIGHER EDUCATION.—

(A) SPECIAL RULE.—For purposes of this part, each institution of higher education described in subparagraph (B) shall be treated as a contributing agency in the State in which it is located, except that—

(i) the institution shall be treated as a contributing agency only if, in its normal course of operations, the institution requests each student registering for enrollment in a course of study, including enrollment in a program of distance education, as defined in section 103(7) of the Higher Education Act of 1965 (20 U.S.C. 1003(7)), to affirm whether or not the student is a United States citizen; and

(ii) if the institution is treated as a contributing agency in a State pursuant to clause (i), the institution shall serve as a contributing agency only with respect to students, including students enrolled in a program of distance education, as defined

in section 103(7) of the Higher Education Act of 1965 (20 U.S.C. 1003(7)), who reside in the State.

(B) INSTITUTIONS DESCRIBED.—An institution described in this subparagraph is an institution of higher education which has a program participation agreement in effect with the Secretary of Education under section 487 of the Higher Education Act of 1965 (20 U.S.C. 1094) and which is located in a State to which section 4(b) of the National Voter Registration Act of 1993 (52 U.S.C. 20503(b)) does not apply.

(4) PUBLICATION.—Not later than 180 days prior to the date of each election for Federal office held in the State, the chief State election official shall publish on the public website of the official an updated list of all contributing agencies in that State.

(5) PUBLIC EDUCATION.—The chief State election official of each State, in collaboration with each contributing agency, shall take appropriate measures to educate the public about voter registration under this section.

SEC. 1014. ONE-TIME CONTRIBUTING AGENCY ASSISTANCE IN REGISTRATION OF ELIGIBLE VOTERS IN EXISTING RECORDS.

(a) INITIAL TRANSMITTAL OF INFORMATION.—For each individual already listed in a contributing agency's records as of the date of enactment of this Act, and for whom the agency has the information listed in section 1013(b)(3), the agency shall promptly transmit that information to the appropriate State election official in accordance with section 1013(b)(3) not later than the effective date described in section 1011(a).

(b) TRANSITION.—For each individual listed in a contributing agency's records as of the effective date described in section 1011(a) (but who was not listed in a contributing agency's records as of the date of enactment of this Act), and for whom the agency has the information listed in section 1013(b)(3), the Agency shall promptly transmit that information to the appropriate State election official in accordance with section 1013(b)(3) not later than 6 months after the effective date described in section 1011(a).

SEC. 1015. VOTER PROTECTION AND SECURITY IN AUTOMATIC REGISTRATION.

(a) PROTECTIONS FOR ERRORS IN REGISTRATION.—An individual shall not be prosecuted under any Federal or State law, adversely affected in any civil adjudication

concerning immigration status or naturalization, or subject to an allegation in any legal proceeding that the individual is not a citizen of the United States on any of the following grounds:

(1) The individual notified an election office of the individual's automatic registration to vote under this part.

(2) The individual is not eligible to vote in elections for Federal office but was automatically registered to vote under this part.

(3) The individual was automatically registered to vote under this part at an incorrect address.

(4) The individual declined the opportunity to register to vote or did not make an affirmation of citizenship, including through automatic registration, under this part.

(b) LIMITS ON USE OF AUTOMATIC REGISTRATION.—The automatic registration of any individual or the fact that an individual declined the opportunity to register to vote or did not make an affirmation of citizenship (including through automatic registration) under this part may not be used as evidence against that individual in any State or Federal law enforcement proceeding, and an individual's lack of knowledge or willfulness of such registra-

tion may be demonstrated by the individual's testimony alone.

(c) PROTECTION OF ELECTION INTEGRITY.—Nothing in subsections (a) or (b) may be construed to prohibit or restrict any action under color of law against an individual who—

(1) knowingly and willfully makes a false statement to effectuate or perpetuate automatic voter registration by any individual; or

(2) casts a ballot knowingly and willfully in violation of State law or the laws of the United States.

(d) CONTRIBUTING AGENCIES' PROTECTION OF INFORMATION.—Nothing in this part authorizes a contributing agency to collect, retain, transmit, or publicly disclose any of the following:

(1) An individual's decision to decline to register to vote or not to register to vote.

(2) An individual's decision not to affirm his or her citizenship.

(3) Any information that a contributing agency transmits pursuant to section 1013(b)(3), except in pursuing the agency's ordinary course of business.

(e) ELECTION OFFICIALS' PROTECTION OF INFORMATION.—

(1) PUBLIC DISCLOSURE PROHIBITED.—

(A) IN GENERAL.—Subject to subparagraph (B), with respect to any individual for whom any State election official receives information from a contributing agency, the State election officials shall not publicly disclose any of the following:

(i) The identity of the contributing agency.

(ii) Any information not necessary to voter registration.

(iii) Any voter information otherwise shielded from disclosure under State law or section 8(a) of the National Voter Registration Act of 1993 (52 U.S.C. 20507(a)).

(iv) Any portion of the individual's social security number.

(v) Any portion of the individual's motor vehicle driver's license number.

(vi) The individual's signature.

(vii) The individual's telephone number.

(viii) The individual's email address.

(B) SPECIAL RULE FOR INDIVIDUALS REGISTERED TO VOTE.—With respect to any indi-

vidual for whom any State election official receives information from a contributing agency and who, on the basis of such information, is registered to vote in the State under this part, the State election officials shall not publicly disclose any of the following:

(i) The identity of the contributing agency.

(ii) Any information not necessary to voter registration.

(iii) Any voter information otherwise shielded from disclosure under State law or section 8(a) of the National Voter Registration Act of 1993 (52 U.S.C. 20507(a)).

(iv) Any portion of the individual's social security number.

(v) Any portion of the individual's motor vehicle driver's license number.

(vi) The individual's signature.

(2) VOTER RECORD CHANGES.—Each State shall maintain for at least 2 years and shall make available for public inspection (and, where available, photocopying at a reasonable cost), including in electronic form and through electronic methods, all

records of changes to voter records, including removals, the reasons for removals, and updates.

(3) DATABASE MANAGEMENT STANDARDS.—The Director of the National Institute of Standards and Technology shall, after providing the public with notice and the opportunity to comment—

(A) establish standards governing the comparison of data for voter registration list maintenance purposes, identifying as part of such standards the specific data elements, the matching rules used, and how a State may use the data to determine and deem that an individual is ineligible under State law to vote in an election, or to deem a record to be a duplicate or outdated;

(B) ensure that the standards developed pursuant to this paragraph are uniform and nondiscriminatory and are applied in a uniform and nondiscriminatory manner; and

(C) not later than 45 days after the deadline for public notice and comment, publish the standards developed pursuant to this paragraph on the Director's website and make those standards available in written form upon request.

(4) SECURITY POLICY.—The Director of the National Institute of Standards and Technology shall, after providing the public with notice and the opportunity to comment, publish privacy and security standards for voter registration information not later than 45 days after the deadline for public notice and comment. The standards shall require the chief State election official of each State to adopt a policy that shall specify—

(A) each class of users who shall have authorized access to the computerized statewide voter registration list, specifying for each class the permission and levels of access to be granted, and setting forth other safeguards to protect the privacy, security, and accuracy of the information on the list; and

(B) security safeguards to protect personal information transmitted through the information transmittal processes of section 1013 or section 1014, the online system used pursuant to section 1017, any telephone interface, the maintenance of the voter registration database, and any audit procedure to track access to the system.

(5) STATE COMPLIANCE WITH NATIONAL STANDARDS.—

(A) CERTIFICATION.—The chief executive officer of the State shall annually file with the Election Assistance Commission a statement certifying to the Director of the National Institute of Standards and Technology that the State is in compliance with the standards referred to in paragraphs (3) and (4). A State may meet the requirement of the previous sentence by filing with the Commission a statement which reads as follows: "_____ hereby certifies that it is in compliance with the standards referred to in paragraphs (3) and (4) of section 1015(e) of the Automatic Voter Registration Act of 2019." (with the blank to be filled in with the name of the State involved).

(B) PUBLICATION OF POLICIES AND PROCEDURES.—The chief State election official of a State shall publish on the official's website the policies and procedures established under this section, and shall make those policies and procedures available in written form upon public request.

(C) FUNDING DEPENDENT ON CERTIFICATION.—If a State does not timely file the certification required under this paragraph, it shall not receive any payment under this part for the upcoming fiscal year.

(D) COMPLIANCE OF STATES THAT REQUIRE CHANGES TO STATE LAW.—In the case of a State that requires State legislation to carry out an activity covered by any certification submitted under this paragraph, for a period of not more than 2 years the State shall be permitted to make the certification notwithstanding that the legislation has not been enacted at the time the certification is submitted, and such State shall submit an additional certification once such legislation is enacted.

(f) RESTRICTIONS ON USE OF INFORMATION.—No person acting under color of law may discriminate against any individual based on, or use for any purpose other than voter registration, election administration, or enforcement relating to election crimes, any of the following:

(1) Voter registration records.

(2) An individual's declination to register to vote or complete an affirmation of citizenship under section 1013(b).

(3) An individual's voter registration status.

(g) PROHIBITION ON THE USE OF VOTER REGISTRATION INFORMATION FOR COMMERCIAL PURPOSES.—Information collected under this part shall not be used for commercial purposes. Nothing in this subsection may be construed to prohibit the transmission, exchange, or dissemination of information for political purposes, including the support of campaigns for election for Federal, State, or local public office or the activities of political committees (including committees of political parties) under the Federal Election Campaign Act of 1971.

SEC. 1016. REGISTRATION PORTABILITY AND CORRECTION.

(a) CORRECTING REGISTRATION INFORMATION AT POLLING PLACE.—Notwithstanding section 302(a) of the Help America Vote Act of 2002 (52 U.S.C. 21082(a)), if an individual is registered to vote in elections for Federal office held in a State, the appropriate election official at the polling pace for any such election (including a location used as a polling place on a date other than the date of the election) shall permit the individual to—

(1) update the individual's address for purposes of the records of the election official;

(2) correct any incorrect information relating to the individual, including the individual's name and

political party affiliation, in the records of the election official; and

(3) cast a ballot in the election on the basis of the updated address or corrected information, and to have the ballot treated as a regular ballot and not as a provisional ballot under section 302(a) of such Act.

(b) UPDATES TO COMPUTERIZED STATEWIDE VOTER REGISTRATION LISTS.—If an election official at the polling place receives an updated address or corrected information from an individual under subsection (a), the official shall ensure that the address or information is promptly entered into the computerized Statewide voter registration list in accordance with section 303(a)(1)(A)(vi) of the Help America Vote Act of 2002 (52 U.S.C. 21083(a)(1)(A)(vi)).

SEC. 1017. PAYMENTS AND GRANTS.

(a) IN GENERAL.—The Election Assistance Commission shall make grants to each eligible State to assist the State in implementing the requirements of this part (or, in the case of an exempt State, in implementing its existing automatic voter registration program).

(b) ELIGIBILITY; APPLICATION.—A State is eligible to receive a grant under this section if the State submits

to the Commission, at such time and in such form as the Commission may require, an application containing—

(1) a description of the activities the State will carry out with the grant;

(2) an assurance that the State shall carry out such activities without partisan bias and without promoting any particular point of view regarding any issue; and

(3) such other information and assurances as the Commission may require.

(c) AMOUNT OF GRANT; PRIORITIES.—The Commission shall determine the amount of a grant made to an eligible State under this section. In determining the amounts of the grants, the Commission shall give priority to providing funds for those activities which are most likely to accelerate compliance with the requirements of this part (or, in the case of an exempt State, which are most likely to enhance the ability of the State to automatically register individuals to vote through its existing automatic voter registration program), including—

(1) investments supporting electronic information transfer, including electronic collection and transfer of signatures, between contributing agencies and the appropriate State election officials;

(2) updates to online or electronic voter registration systems already operating as of the date of the enactment of this Act;

(3) introduction of online voter registration systems in jurisdictions in which those systems did not previously exist; and

(4) public education on the availability of new methods of registering to vote, updating registration, and correcting registration.

(d) AUTHORIZATION OF APPROPRIATIONS.—

(1) AUTHORIZATION.—There are authorized to be appropriated to carry out this section—

(A) $500,000,000 for fiscal year 2019; and

(B) such sums as may be necessary for each succeeding fiscal year.

(2) CONTINUING AVAILABILITY OF FUNDS.—Any amounts appropriated pursuant to the authority of this subsection shall remain available without fiscal year limitation until expended.

SEC. 1018. TREATMENT OF EXEMPT STATES.

(a) WAIVER OF REQUIREMENTS.—Except as provided in subsection (b), this part does not apply with respect to an exempt State.

(b) EXCEPTIONS.—The following provisions of this part apply with respect to an exempt State:

(1) section 1016 (relating to registration portability and correction).

(2) section 1017 (relating to payments and grants).

(3) Section 1019(e) (relating to enforcement).

(4) Section 1019(f) (relating to relation to other laws).

SEC. 1019. MISCELLANEOUS PROVISIONS.

(a) ACCESSIBILITY OF REGISTRATION SERVICES.—Each contributing agency shall ensure that the services it provides under this part are made available to individuals with disabilities to the same extent as services are made available to all other individuals.

(b) TRANSMISSION THROUGH SECURE THIRD PARTY PERMITTED.—Nothing in this part shall be construed to prevent a contributing agency from contracting with a third party to assist the agency in meeting the information transmittal requirements of this part, so long as the data transmittal complies with the applicable requirements of this part, including the privacy and security provisions of section 1015.

(c) NONPARTISAN, NONDISCRIMINATORY PROVISION OF SERVICES.—The services made available by contributing agencies under this part and by the State under sections 1006 and 1007 shall be made in a manner consistent

with paragraphs (4), (5), and (6)(C) of section 7(a) of the National Voter Registration Act of 1993 (52 U.S.C. 20506(a)).

(d) NOTICES.—Each State may send notices under this part via electronic mail if the individual has provided an electronic mail address and consented to electronic mail communications for election-related materials. All notices sent pursuant to this part that require a response must offer the individual notified the opportunity to respond at no cost to the individual.

(e) ENFORCEMENT.—Section 11 of the National Voter Registration Act of 1993 (52 U.S.C. 20510), relating to civil enforcement and the availability of private rights of action, shall apply with respect to this part in the same manner as such section applies to such Act.

(f) RELATION TO OTHER LAWS.—Except as provided, nothing in this part may be construed to authorize or require conduct prohibited under, or to supersede, restrict, or limit the application of any of the following:

(1) The Voting Rights Act of 1965 (52 U.S.C. 10301 et seq.).

(2) The Uniformed and Overseas Citizens Absentee Voting Act (52 U.S.C. 20301 et seq.).

(3) The National Voter Registration Act of 1993 (52 U.S.C. 20501 et seq.).

(4) The Help America Vote Act of 2002 (52 U.S.C. 20901 et seq.).

SEC. 1020. DEFINITIONS.

In this part, the following definitions apply:

(1) The term "chief State election official" means, with respect to a State, the individual designated by the State under section 10 of the National Voter Registration Act of 1993 (52 U.S.C. 20509) to be responsible for coordination of the State's responsibilities under such Act.

(2) The term "Commission" means the Election Assistance Commission.

(3) The term "exempt State" means a State which, under law which is in effect continuously on and after the date of the enactment of this Act, operates an automatic voter registration program under which an individual is automatically registered to vote in elections for Federal office in the State if the individual provides the motor vehicle authority of the State (or, in the case of a State in which an individual is automatically registered to vote at the time the individual applies for benefits or services with a Permanent Dividend Fund of the State, provides the appropriate official of such Fund) with

such identifying information as the State may require.

(4) The term "State" means each of the several States and the District of Columbia.

SEC. 1021. EFFECTIVE DATE.

(a) IN GENERAL.—Except as provided in subsection (b), this part and the amendments made by this part shall apply with respect to a State beginning January 1, 2021.

(b) WAIVER.—Subject to the approval of the Commission, if a State certifies to the Commission that the State will not meet the deadline referred to in subsection (a) because of extraordinary circumstances and includes in the certification the reasons for the failure to meet the deadline, subsection (a) shall apply to the State as if the reference in such subsection to "January 1, 2021" were a reference to "January 1, 2023".

PART 3—SAME DAY VOTER REGISTRATION

SEC. 1031. SAME DAY REGISTRATION.

(a) IN GENERAL.—Title III of the Help America Vote Act of 2002 (52 U.S.C. 21081 et seq.) is amended—

(1) by redesignating sections 304 and 305 as sections 305 and 306; and

(2) by inserting after section 303 the following new section:

"SEC. 304. SAME DAY REGISTRATION.

"(a) IN GENERAL.—

"(1) REGISTRATION.—Notwithstanding section 8(a)(1)(D) of the National Voter Registration Act of 1993 (52 U.S.C. 20507(a)(1)(D)), each State shall permit any eligible individual on the day of a Federal election and on any day when voting, including early voting, is permitted for a Federal election—

"(A) to register to vote in such election at the polling place using a form that meets the requirements under section 9(b) of the National Voter Registration Act of 1993 (or, if the individual is already registered to vote, to revise any of the individual's voter registration information); and

"(B) to cast a vote in such election.

"(2) EXCEPTION.—The requirements under paragraph (1) shall not apply to a State in which, under a State law in effect continuously on and after the date of the enactment of this section, there is no voter registration requirement for individuals in the State with respect to elections for Federal office.

"(b) ELIGIBLE INDIVIDUAL.—For purposes of this section, the term 'eligible individual' means, with respect to any election for Federal office, an individual who is otherwise qualified to vote in that election.

"(c) EFFECTIVE DATE.—Each State shall be required to comply with the requirements of subsection (a) for the regularly scheduled general election for Federal office occurring in November 2020 and for any subsequent election for Federal office.".

(b) CONFORMING AMENDMENT RELATING TO ENFORCEMENT.—Section 401 of such Act (52 U.S.C. 21111) is amended by striking "sections 301, 302, and 303" and inserting "subtitle A of title III".

(c) CLERICAL AMENDMENT.—The table of contents of such Act is amended—

(1) by redesignating the items relating to sections 304 and 305 as relating to sections 305 and 306; and

(2) by inserting after the item relating to section 303 the following new item:

"Sec. 304. Same day registration.".

PART 4—CONDITIONS ON REMOVAL ON BASIS OF INTERSTATE CROSS-CHECKS

SEC. 1041. CONDITIONS ON REMOVAL OF REGISTRANTS FROM OFFICIAL LIST OF ELIGIBLE VOTERS ON BASIS OF INTERSTATE CROSS-CHECKS.

(a) MINIMUM INFORMATION REQUIRED FOR REMOVAL UNDER CROSS-CHECK.—Section 8(c)(2) of the National Voter Registration Act of 1993 (52 U.S.C. 20507(c)(2)) is amended—

(1) by redesignating subparagraph (B) as subparagraph (D); and

(2) by inserting after subparagraph (A) the following new subparagraphs:

"(B) To the extent that the program carried out by a State under subparagraph (A) to systematically remove the names of ineligible voters from the official lists of eligible voters uses information obtained in an interstate cross-check, in addition to any other conditions imposed under this Act on the authority of the State to remove the name of the voter from such a list, the State may not remove the name of the voter from such a list unless—

"(i) the State obtained the voter's full name (including the voter's middle name, if any) and date of birth, and the last 4 digits of the voter's social security number, in the interstate cross-check; or

"(ii) the State obtained documentation from the ERIC system that the voter is no longer a resident of the State.

"(C) In this paragraph—

"(i) the term 'interstate cross-check' means the transmission of information from an election official in one State to an election official of another State; and

"(ii) the term 'ERIC system' means the system operated by the Electronic Registration Information Center to share voter registration information and voter identification information among participating States.".

(b) REQUIRING COMPLETION OF CROSS-CHECKS NOT LATER THAN 6 MONTHS PRIOR TO ELECTION.—Subparagraph (A) of section 8(c)(2) of such Act (52 U.S.C. 20507(c)(2)) is amended by striking "not later than 90 days" and inserting the following: "not later than 90 days (or, in the case of a program in which the State uses interstate cross-checks, not later than 6 months)".

(c) CONFORMING AMENDMENT.—Subparagraph (F) of section 8(c)(2) of such Act (52 U.S.C. 20507(c)(2)) is amended by striking "Subparagraph (A)" and inserting "This paragraph".

(d) EFFECTIVE DATE.—The amendments made by this Act shall apply with respect to elections held on or after the expiration of the 6-month period which begins on the date of the enactment of this Act.

PART 5—OTHER INITIATIVES TO PROMOTE VOTER REGISTRATION

SEC. 1051. ANNUAL REPORTS ON VOTER REGISTRATION STATISTICS.

(a) ANNUAL REPORT.—Not later than 90 days after the end of each year, each State shall submit to the Election Assistance Commission and Congress a report containing the following categories of information for the year:

(1) The number of individuals who were registered under part 2.

(2) The number of voter registration application forms completed by individuals that were transmitted by motor vehicle authorities in the State (pursuant to section 5(d) of the National Voter Registration Act of 1993) and voter registration agencies in the State (as designated under section 7 of such Act) to the chief State election official of the State, broken down by each such authority and agency.

(3) The number of such individuals whose voter registration application forms were accepted and who were registered to vote in the State and the number of such individuals whose forms were rejected and who were not registered to vote in the

State, broken down by each such authority and agency.

(4) The number of change of address forms and other forms of information indicating that an individual's identifying information has been changed that were transmitted by such motor vehicle authorities and voter registration agencies to the chief State election official of the State, broken down by each such authority and agency and the type of form transmitted.

(5) The number of individuals on the Statewide computerized voter registration list (as established and maintained under section 303 of the Help America Vote Act of 2002) whose voter registration information was revised by the chief State election official as a result of the forms transmitted to the official by such motor vehicle authorities and voter registration agencies (as described in paragraph (3)), broken down by each such authority and agency and the type of form transmitted.

(6) The number of individuals who requested the chief State election official to revise voter registration information on such list, and the number of individuals whose information was revised as a result of such a request.

(b) BREAKDOWN OF INFORMATION BY RACE AND ETHNICITY OF INDIVIDUALS.—In preparing the report under this section, the State shall, for each category of information described in subsection (a), include a breakdown by race and ethnicity of the individuals whose information is included in the category, to the extent that information on the race and ethnicity of such individuals is available to the State.

(c) CONFIDENTIALITY OF INFORMATION.—In preparing and submitting a report under this section, the chief State election official shall ensure that no information regarding the identification of any individual is revealed.

(d) STATE DEFINED.—In this section, a "State" includes the District of Columbia, the Commonwealth of Puerto Rico, the United States Virgin Islands, Guam, American Samoa, and the Commonwealth of the Northern Mariana Islands, but does not include any State in which, under a State law in effect continuously on and after the date of the enactment of this Act, there is no voter registration requirement for individuals in the State with respect to elections for Federal office.

PART 6—AVAILABILITY OF HAVA REQUIREMENTS PAYMENTS

SEC. 1061. AVAILABILITY OF REQUIREMENTS PAYMENTS UNDER HAVA TO COVER COSTS OF COMPLIANCE WITH NEW REQUIREMENTS.

(a) IN GENERAL.—Section 251(b) of the Help America Vote Act of 2002 (52 U.S.C. 21001(b)) is amended—

(1) in paragraph (1), by striking "(2) and (3)" and inserting "(2), (3), and (4)"; and

(2) by adding at the end the following new paragraph:

"(4) CERTAIN VOTER REGISTRATION ACTIVITIES.—A State may use a requirements payment to carry out any of the requirements of the Voter Registration Modernization Act of 2019, including the requirements of the National Voter Registration Act of 1993 which are imposed pursuant to the amendments made to such Act by the Voter Registration Modernization Act of 2019.".

(b) CONFORMING AMENDMENT.—Section 254(a)(1) of such Act (52 U.S.C. 21004(a)(1)) is amended by striking "section 251(a)(2)" and inserting "section 251(b)(2)".

(c) EFFECTIVE DATE.—The amendments made by this section shall apply with respect to fiscal year 2018 and each succeeding fiscal year.

PART 7—PROHIBITING INTERFERENCE WITH VOTER REGISTRATION

SEC. 1071. [RESERVED].

SEC. 1072. ESTABLISHMENT OF BEST PRACTICES.

(a) BEST PRACTICES.—Not later than 180 days after the date of the enactment of this Act, the Election Assistance Commission shall develop and publish recommendations for best practices for States to use to deter and prevent violations of section 612 of title 18, United States Code (as added by section 1071), and section 12 of the National Voter Registration Act of 1993 (52 U.S.C. 20511) (relating to the unlawful interference with registering to vote, or voting, or attempting to register to vote or vote), including practices to provide for the posting of relevant information at polling places and voter registration agencies under such Act, the training of poll workers and election officials, and relevant educational materials. For purposes of this subsection, the term "State" includes the District of Columbia, the Commonwealth of Puerto Rico, Guam, American Samoa, the United States Virgin Islands, and the Commonwealth of the Northern Mariana Islands.

(b) INCLUSION IN VOTER INFORMATION REQUIREMENTS.—Section 302(b)(2) of the Help America Vote Act of 2002 (52 U.S.C. 21082(b)(2)) is amended—

(1) by striking "and" at the end of subparagraph (E);

(2) by striking the period at the end of subparagraph (F) and inserting "; and"; and

(3) by adding at the end the following new subparagraph:

"(G) information relating to the prohibitions of section 612 of title 18, United States Code, and section 12 of the National Voter Registration Act of 1993 (52 U.S.C. 20511) (relating to the unlawful interference with registering to vote, or voting, or attempting to register to vote or vote), including information on how individuals may report allegations of violations of such prohibitions.".

Subtitle B—Access to Voting for Individuals With Disabilities

SEC. 1101. REQUIREMENTS FOR STATES TO PROMOTE ACCESS TO VOTER REGISTRATION AND VOTING FOR INDIVIDUALS WITH DISABILITIES.

(a) REQUIREMENTS.—Subtitle A of title III of the Help America Vote Act of 2002 (52 U.S.C. 21081 et seq.), as amended by section 1031(a), is amended—

(1) by redesignating sections 305 and 306 as sections 306 and 307; and

(2) by inserting after section 304 the following new section:

"SEC. 305. ACCESS TO VOTER REGISTRATION AND VOTING FOR INDIVIDUALS WITH DISABILITIES.

"(a) TREATMENT OF APPLICATIONS AND BALLOTS.—Each State shall—

"(1) permit individuals with disabilities to use absentee registration procedures and to vote by absentee ballot in elections for Federal office;

"(2) accept and process, with respect to any election for Federal office, any otherwise valid voter registration application and absentee ballot application from an individual with a disability if the application is received by the appropriate State election official within the deadline for the election which is applicable under Federal law;

"(3) in addition to any other method of registering to vote or applying for an absentee ballot in the State, establish procedures—

"(A) for individuals with disabilities to request by mail and electronically voter registration applications and absentee ballot applications with respect to elections for Federal office in accordance with subsection (c);

"(B) for States to send by mail and electronically (in accordance with the preferred method of transmission designated by the individual under subparagraph (C)) voter registration applications and absentee ballot applications requested under subparagraph (A) in accordance with subsection (c); and

"(C) by which such an individual can designate whether the individual prefers that such voter registration application or absentee ballot application be transmitted by mail or electronically;

"(4) in addition to any other method of transmitting blank absentee ballots in the State, establish procedures for transmitting by mail and electronically blank absentee ballots to individuals with disabilities with respect to elections for Federal office in accordance with subsection (d);

"(5) transmit a validly requested absentee ballot to an individual with a disability—

"(A) except as provided in subsection (e), in the case in which the request is received at least 45 days before an election for Federal office, not later than 45 days before the election; and

"(B) in the case in which the request is received less than 45 days before an election for Federal office—

"(i) in accordance with State law; and

"(ii) if practicable and as determined appropriate by the State, in a manner that expedites the transmission of such absentee ballot; and

"(6) if the State declares or otherwise holds a runoff election for Federal office, establish a written plan that provides absentee ballots are made available to individuals with disabilities in a manner that gives them sufficient time to vote in the runoff election.

"(b) DESIGNATION OF SINGLE STATE OFFICE TO PROVIDE INFORMATION ON REGISTRATION AND ABSENTEE BALLOT PROCEDURES FOR ALL DISABLED VOTERS IN STATE.—Each State shall designate a single office which shall be responsible for providing information regarding voter registration procedures and absentee ballot procedures to be used by individuals with disabilities with respect to elections for Federal office to all individuals with disabilities who wish to register to vote or vote in any jurisdiction in the State.

"(c) DESIGNATION OF MEANS OF ELECTRONIC COMMUNICATION FOR INDIVIDUALS WITH DISABILITIES TO REQUEST AND FOR STATES TO SEND VOTER REGISTRATION APPLICATIONS AND ABSENTEE BALLOT APPLICATIONS, AND FOR OTHER PURPOSES RELATED TO VOTING INFORMATION.—

"(1) IN GENERAL.—Each State shall, in addition to the designation of a single State office under subsection (b), designate not less than 1 means of electronic communication—

"(A) for use by individuals with disabilities who wish to register to vote or vote in any jurisdiction in the State to request voter registration applications and absentee ballot applications under subsection (a)(3);

"(B) for use by States to send voter registration applications and absentee ballot applications requested under such subsection; and

"(C) for the purpose of providing related voting, balloting, and election information to individuals with disabilities.

"(2) CLARIFICATION REGARDING PROVISION OF MULTIPLE MEANS OF ELECTRONIC COMMUNICATION.—A State may, in addition to the means of electronic communication so designated, provide

multiple means of electronic communication to individuals with disabilities, including a means of electronic communication for the appropriate jurisdiction of the State.

"(3) INCLUSION OF DESIGNATED MEANS OF ELECTRONIC COMMUNICATION WITH INFORMATIONAL AND INSTRUCTIONAL MATERIALS THAT ACCOMPANY BALLOTING MATERIALS.—Each State shall include a means of electronic communication so designated with all informational and instructional materials that accompany balloting materials sent by the State to individuals with disabilities.

"(4) TRANSMISSION IF NO PREFERENCE INDICATED.—In the case where an individual with a disability does not designate a preference under subsection (a)(3)(C), the State shall transmit the voter registration application or absentee ballot application by any delivery method allowable in accordance with applicable State law, or if there is no applicable State law, by mail.

"(d) TRANSMISSION OF BLANK ABSENTEE BALLOTS BY MAIL AND ELECTRONICALLY.—

"(1) IN GENERAL.—Each State shall establish procedures—

"(A) to securely transmit blank absentee ballots by mail and electronically (in accordance with the preferred method of transmission designated by the individual with a disability under subparagraph (B)) to individuals with disabilities for an election for Federal office; and

"(B) by which the individual with a disability can designate whether the individual prefers that such blank absentee ballot be transmitted by mail or electronically.

"(2) TRANSMISSION IF NO PREFERENCE INDICATED.—In the case where an individual with a disability does not designate a preference under paragraph (1)(B), the State shall transmit the ballot by any delivery method allowable in accordance with applicable State law, or if there is no applicable State law, by mail.

"(3) APPLICATION OF METHODS TO TRACK DELIVERY TO AND RETURN OF BALLOT BY INDIVIDUAL REQUESTING BALLOT.—Under the procedures established under paragraph (1), the State shall apply such methods as the State considers appropriate, such as assigning a unique identifier to the ballot, to ensure that if an individual with a disability requests the State to transmit a blank absentee ballot

to the individual in accordance with this subsection, the voted absentee ballot which is returned by the individual is the same blank absentee ballot which the State transmitted to the individual.

"(e) HARDSHIP EXEMPTION.—

"(1) IN GENERAL.—If the chief State election official determines that the State is unable to meet the requirement under subsection (a)(5)(A) with respect to an election for Federal office due to an undue hardship described in paragraph (2)(B), the chief State election official shall request that the Attorney General grant a waiver to the State of the application of such subsection. Such request shall include—

"(A) a recognition that the purpose of such subsection is to individuals with disabilities enough time to vote in an election for Federal office;

"(B) an explanation of the hardship that indicates why the State is unable to transmit such individuals an absentee ballot in accordance with such subsection;

"(C) the number of days prior to the election for Federal office that the State requires

absentee ballots be transmitted to such individuals; and

"(D) a comprehensive plan to ensure that such individuals are able to receive absentee ballots which they have requested and submit marked absentee ballots to the appropriate State election official in time to have that ballot counted in the election for Federal office, which includes—

"(i) the steps the State will undertake to ensure that such individuals have time to receive, mark, and submit their ballots in time to have those ballots counted in the election;

"(ii) why the plan provides such individuals sufficient time to vote as a substitute for the requirements under such subsection; and

"(iii) the underlying factual information which explains how the plan provides such sufficient time to vote as a substitute for such requirements.

"(2) APPROVAL OF WAIVER REQUEST.—The Attorney General shall approve a waiver request

under paragraph (1) if the Attorney General determines each of the following requirements are met:

"(A) The comprehensive plan under subparagraph (D) of such paragraph provides individuals with disabilities sufficient time to receive absentee ballots they have requested and submit marked absentee ballots to the appropriate State election official in time to have that ballot counted in the election for Federal office.

"(B) One or more of the following issues creates an undue hardship for the State:

"(i) The State's primary election date prohibits the State from complying with subsection (a)(5)(A).

"(ii) The State has suffered a delay in generating ballots due to a legal contest.

"(iii) The State Constitution prohibits the State from complying with such subsection.

"(3) TIMING OF WAIVER.—

"(A) IN GENERAL.—Except as provided under subparagraph (B), a State that requests a waiver under paragraph (1) shall submit to the Attorney General the written waiver request not later than 90 days before the election for

Federal office with respect to which the request is submitted. The Attorney General shall approve or deny the waiver request not later than 65 days before such election.

"(B) EXCEPTION.—If a State requests a waiver under paragraph (1) as the result of an undue hardship described in paragraph (2)(B)(ii), the State shall submit to the Attorney General the written waiver request as soon as practicable. The Attorney General shall approve or deny the waiver request not later than 5 business days after the date on which the request is received.

"(4) APPLICATION OF WAIVER.—A waiver approved under paragraph (2) shall only apply with respect to the election for Federal office for which the request was submitted. For each subsequent election for Federal office, the Attorney General shall only approve a waiver if the State has submitted a request under paragraph (1) with respect to such election.

"(f) RULE OF CONSTRUCTION.—Nothing in this section may be construed to allow the marking or casting of ballots over the internet.

"(g) INDIVIDUAL WITH A DISABILITY DEFINED.—In this section, an 'individual with a disability' means an individual with an impairment that substantially limits any major life activities and who is otherwise qualified to vote in elections for Federal office.

"(h) EFFECTIVE DATE.—This section shall apply with respect to elections for Federal office held on or after January 1, 2020.".

(b) CONFORMING AMENDMENT RELATING TO ISSUANCE OF VOLUNTARY GUIDANCE BY ELECTION ASSISTANCE COMMISSION.—Section 311(b) of such Act (52 U.S.C. 21101(b)) is amended—

(1) by striking "and" at the end of paragraph (2);

(2) by striking the period at the end of paragraph (3) and inserting "; and"; and

(3) by adding at the end the following new paragraph:

"(4) in the case of the recommendations with respect to section 305, January 1, 2020.".

(c) CLERICAL AMENDMENT.—The table of contents of such Act, as amended by section 1031(c), is amended—

(1) by redesignating the items relating to sections 305 and 306 as relating to sections 306 and 307; and

(2) by inserting after the item relating to section 304 the following new item:

"Sec. 305. Access to voter registration and voting for individuals with disabilities.".

SEC. 1102. EXPANSION AND REAUTHORIZATION OF GRANT PROGRAM TO ASSURE VOTING ACCESS FOR INDIVIDUALS WITH DISABILITIES.

(a) PURPOSES OF PAYMENTS.—Section 261(b) of the Help America Vote Act of 2002 (52 U.S.C. 21021(b)) is amended by striking paragraphs (1) and (2) and inserting the following:

"(1) making absentee voting and voting at home accessible to individuals with the full range of disabilities (including impairments involving vision, hearing, mobility, or dexterity) through the implementation of accessible absentee voting systems that work in conjunction with assistive technologies for which individuals have access at their homes, independent living centers, or other facilities;

"(2) making polling places, including the path of travel, entrances, exits, and voting areas of each polling facility, accessible to individuals with disabilities, including the blind and visually impaired, in a manner that provides the same opportunity for access and participation (including privacy and independence) as for other voters; and

"(3) providing solutions to problems of access to voting and elections for individuals with disabilities that are universally designed and provide the same opportunities for individuals with and without disabilities.".

(b) REAUTHORIZATION.—Section 264(a) of such Act (52 U.S.C. 21024(a)) is amended by adding at the end the following new paragraph:

"(4) For fiscal year 2020 and each succeeding fiscal year, such sums as may be necessary to carry out this part.".

(c) PERIOD OF AVAILABILITY OF FUNDS.—Section 264 of such Act (52 U.S.C. 21024) is amended—

(1) in subsection (b), by striking "Any amounts" and inserting "Except as provided in subsection (b), any amounts"; and

(2) by adding at the end the following new subsection:

"(c) RETURN AND TRANSFER OF CERTAIN FUNDS.—

"(1) DEADLINE FOR OBLIGATION AND EXPENDITURE.—In the case of any amounts appropriated pursuant to the authority of subsection (a) for a payment to a State or unit of local government for fiscal year 2020 or any succeeding fiscal year, any portion of such amounts which have not been obli-

gated or expended by the State or unit of local government prior to the expiration of the 4-year period which begins on the date the State or unit of local government first received the amounts shall be transferred to the Commission.

"(2) REALLOCATION OF TRANSFERRED AMOUNTS.—

"(A) IN GENERAL.—The Commission shall use the amounts transferred under paragraph (1) to make payments on a pro rata basis to each covered payment recipient described in subparagraph (B), which may obligate and expend such payment for the purposes described in section 261(b) during the 1-year period which begins on the date of receipt.

"(B) COVERED PAYMENT RECIPIENTS DESCRIBED.—In subparagraph (A), a 'covered payment recipient' is a State or unit of local government with respect to which—

"(i) amounts were appropriated pursuant to the authority of subsection (a); and

"(ii) no amounts were transferred to the Commission under paragraph (1).".

Subtitle C—Prohibiting Voter Caging

SEC. 1201. [RESERVED].

SEC. 1202. DEVELOPMENT AND ADOPTION OF BEST PRACTICES FOR PREVENTING VOTER CAGING.

(a) BEST PRACTICES.—Not later than 180 days after the date of the enactment of this Act, the Election Assistance Commission shall develop and publish for the use of States recommendations for best practices to deter and prevent violations of section 613 of title 18, United States Code, as added by section 1201(a), including practices to provide for the posting of relevant information at polling places and voter registration agencies, the training of poll workers and election officials, and relevant educational measures. For purposes of this subsection, the term "State" includes the District of Columbia, the Commonwealth of Puerto Rico, Guam, American Samoa, the United States Virgin Islands, and the Commonwealth of the Northern Mariana Islands.

(b) INCLUSION IN VOTING INFORMATION REQUIREMENTS.—Section 302(b)(2) of the Help America Vote Act of 2002 (52 U.S.C. 21082(b)(2)), as amended by section 1072(b), is amended—

(1) by striking "and" at the end of subparagraph (F);

(2) by striking the period at the end of subparagraph (G) and inserting "; and"; and

(3) by adding at the end the following new subparagraph:

"(H) information relating to the prohibition against voter caging and other questionable challenges (as set forth in section 613 of title 18, United States Code), including information on how individuals may report allegations of violations of such prohibition.".

Subtitle D—[Reserved]

Subtitle E—[Reserved]

Subtitle F—Promoting Accuracy, Integrity, and Security Through Voter-Verified Permanent Paper Ballot

SEC. 1501. SHORT TITLE.

This subtitle may be cited as the "Voter Confidence and Increased Accessibility Act of 2019".

SEC. 1502. PAPER BALLOT AND MANUAL COUNTING REQUIREMENTS.

(a) IN GENERAL.—Section 301(a)(2) of the Help America Vote Act of 2002 (52 U.S.C. 21081(a)(2)) is amended to read as follows:

"(2) PAPER BALLOT REQUIREMENT.—

"(A) VOTER-VERIFIED PAPER BALLOTS.—

"(i) PAPER BALLOT REQUIREMENT.—(I) The voting system shall require the use of an individual, durable, voter-verified paper ballot of the voter's vote that shall be marked and made available for inspection and verification by the voter before the voter's vote is cast and counted, and which shall be counted by hand or read by an optical character recognition device or other counting device. For purposes of this subclause, the term 'individual, durable, voter-verified paper ballot' means a paper ballot marked by the voter by hand or a paper ballot marked through the use of a nontabulating ballot marking device or system, so long as the voter shall have the option to mark his or her ballot by hand.

"(II) The voting system shall provide the voter with an opportunity to correct any error on the paper ballot before the permanent voter-verified paper ballot is preserved in accordance with clause (ii).

"(III) The voting system shall not preserve the voter-verified paper ballots in

any manner that makes it possible, at any time after the ballot has been cast, to associate a voter with the record of the voter's vote without the voter's consent.

"(ii) PRESERVATION AS OFFICIAL RECORD.—The individual, durable, voter-verified paper ballot used in accordance with clause (i) shall constitute the official ballot and shall be preserved and used as the official ballot for purposes of any recount or audit conducted with respect to any election for Federal office in which the voting system is used.

"(iii) MANUAL COUNTING REQUIREMENTS FOR RECOUNTS AND AUDITS.—(I) Each paper ballot used pursuant to clause (i) shall be suitable for a manual audit, and shall be counted by hand in any recount or audit conducted with respect to any election for Federal office.

"(II) In the event of any inconsistencies or irregularities between any electronic vote tallies and the vote tallies determined by counting by hand the individual, durable, voter-verified paper ballots

used pursuant to clause (i), and subject to subparagraph (B), the individual, durable, voter-verified paper ballots shall be the true and correct record of the votes cast.

"(iv) APPLICATION TO ALL BALLOTS.—The requirements of this subparagraph shall apply to all ballots cast in elections for Federal office, including ballots cast by absent uniformed services voters and overseas voters under the Uniformed and Overseas Citizens Absentee Voting Act and other absentee voters.

"(B) SPECIAL RULE FOR TREATMENT OF DISPUTES WHEN PAPER BALLOTS HAVE BEEN SHOWN TO BE COMPROMISED.—

"(i) IN GENERAL.—In the event that—

"(I) there is any inconsistency between any electronic vote tallies and the vote tallies determined by counting by hand the individual, durable, voter-verified paper ballots used pursuant to subparagraph (A)(i) with respect to any election for Federal office; and

"(II) it is demonstrated by clear and convincing evidence (as determined in accordance with the applicable standards in the jurisdiction involved) in any recount, audit, or contest of the result of the election that the paper ballots have been compromised (by damage or mischief or otherwise) and that a sufficient number of the ballots have been so compromised that the result of the election could be changed,

the determination of the appropriate remedy with respect to the election shall be made in accordance with applicable State law, except that the electronic tally shall not be used as the exclusive basis for determining the official certified result.

"(ii) RULE FOR CONSIDERATION OF BALLOTS ASSOCIATED WITH EACH VOTING MACHINE.—For purposes of clause (i), only the paper ballots deemed compromised, if any, shall be considered in the calculation of whether or not the result of

the election could be changed due to the compromised paper ballots.".

(b) CONFORMING AMENDMENT CLARIFYING APPLICABILITY OF ALTERNATIVE LANGUAGE ACCESSIBILITY.—Section 301(a)(4) of such Act (52 U.S.C. 21081(a)(4)) is amended by inserting "(including the paper ballots required to be used under paragraph (2))" after "voting system".

(c) OTHER CONFORMING AMENDMENTS.—Section 301(a)(1) of such Act (52 U.S.C. 21081(a)(1)) is amended—

(1) in subparagraph (A)(i), by striking "counted" and inserting "counted, in accordance with paragraphs (2) and (3)";

(2) in subparagraph (A)(ii), by striking "counted" and inserting "counted, in accordance with paragraphs (2) and (3)";

(3) in subparagraph (A)(iii), by striking "counted" each place it appears and inserting "counted, in accordance with paragraphs (2) and (3)"; and

(4) in subparagraph (B)(ii), by striking "counted" and inserting "counted, in accordance with paragraphs (2) and (3)".

SEC. 1503. ACCESSIBILITY AND BALLOT VERIFICATION FOR INDIVIDUALS WITH DISABILITIES.

(a) IN GENERAL.—Section 301(a)(3)(B) of the Help America Vote Act of 2002 (52 U.S.C. 21081(a)(3)(B)) is amended to read as follows:

"(B)(i) ensure that individuals with disabilities and others are given an equivalent opportunity to vote, including with privacy and independence, in a manner that produces a voter-verified paper ballot as for other voters;

"(ii) satisfy the requirement of subparagraph (A) through the use of at least one voting system equipped for individuals with disabilities, including nonvisual and enhanced visual accessibility for the blind and visually impaired, and nonmanual and enhanced manual accessibility for the mobility and dexterity impaired, at each polling place; and

"(iii) meet the requirements of subparagraph (A) and paragraph (2)(A) by using a system that—

"(I) allows the voter to privately and independently verify the permanent paper ballot through the presentation, in accessible form, of the printed or marked vote selections from the same printed or

marked information that would be used for any vote counting or auditing; and

"(II) allows the voter to privately and independently verify and cast the permanent paper ballot without requiring the voter to manually handle the paper ballot.".

(b) SPECIFIC REQUIREMENT OF STUDY, TESTING, AND DEVELOPMENT OF ACCESSIBLE PAPER BALLOT VERIFICATION MECHANISMS.—

(1) STUDY AND REPORTING.—Subtitle C of title II of such Act (52 U.S.C. 21081 et seq.) is amended—

(A) by redesignating section 247 as section 248; and

(B) by inserting after section 246 the following new section:

"SEC. 247. STUDY AND REPORT ON ACCESSIBLE PAPER BALLOT VERIFICATION MECHANISMS.

"(a) STUDY AND REPORT.—The Director of the National Science Foundation shall make grants to not fewer than 3 eligible entities to study, test, and develop accessible paper ballot voting, verification, and casting mechanisms and devices and best practices to enhance the accessibility of paper ballot voting and verification mechanisms

for individuals with disabilities, for voters whose primary language is not English, and for voters with difficulties in literacy, including best practices for the mechanisms themselves and the processes through which the mechanisms are used.

"(b) ELIGIBILITY.—An entity is eligible to receive a grant under this part if it submits to the Director (at such time and in such form as the Director may require) an application containing—

"(1) certifications that the entity shall specifically investigate enhanced methods or devices, including non-electronic devices, that will assist such individuals and voters in marking voter-verified paper ballots and presenting or transmitting the information printed or marked on such ballots back to such individuals and voters, and casting such ballots;

"(2) a certification that the entity shall complete the activities carried out with the grant not later than December 31, 2020; and

"(3) such other information and certifications as the Director may require.

"(c) AVAILABILITY OF TECHNOLOGY.—Any technology developed with the grants made under this section shall be treated as non-proprietary and shall be made

available to the public, including to manufacturers of voting systems.

"(d) COORDINATION WITH GRANTS FOR TECHNOLOGY IMPROVEMENTS.—The Director shall carry out this section so that the activities carried out with the grants made under subsection (a) are coordinated with the research conducted under the grant program carried out by the Commission under section 271, to the extent that the Director and Commission determine necessary to provide for the advancement of accessible voting technology.

"(e) AUTHORIZATION OF APPROPRIATIONS.—There is authorized to be appropriated to carry out subsection (a) $5,000,000, to remain available until expended.".

(2) CLERICAL AMENDMENT.—The table of contents of such Act is amended—

(A) by redesignating the item relating to section 247 as relating to section 248; and

(B) by inserting after the item relating to section 246 the following new item:

"Sec. 247. Study and report on accessible paper ballot verification mechanisms.".

(c) CLARIFICATION OF ACCESSIBILITY STANDARDS UNDER VOLUNTARY VOTING SYSTEM GUIDANCE.—In adopting any voluntary guidance under subtitle B of title III of the Help America Vote Act with respect to the accessibility of the paper ballot verification requirements for

individuals with disabilities, the Election Assistance Commission shall include and apply the same accessibility standards applicable under the voluntary guidance adopted for accessible voting systems under such subtitle.

(d) PERMITTING USE OF FUNDS FOR PROTECTION AND ADVOCACY SYSTEMS TO SUPPORT ACTIONS TO ENFORCE ELECTION-RELATED DISABILITY ACCESS.—Section 292(a) of the Help America Vote Act of 2002 (52 U.S.C. 21062(a)) is amended by striking "; except that" and all that follows and inserting a period.

SEC. 1504. DURABILITY AND READABILITY REQUIREMENTS FOR BALLOTS.

Section 301(a) of the Help America Vote Act of 2002 (52 U.S.C. 21081(a)) is amended by adding at the end the following new paragraph:

"(7) DURABILITY AND READABILITY REQUIREMENTS FOR BALLOTS.—

"(A) DURABILITY REQUIREMENTS FOR PAPER BALLOTS.—

"(i) IN GENERAL.—All voter-verified paper ballots required to be used under this Act shall be marked or printed on durable paper.

"(ii) DEFINITION.—For purposes of this Act, paper is 'durable' if it is capable

of withstanding multiple counts and recounts by hand without compromising the fundamental integrity of the ballots, and capable of retaining the information marked or printed on them for the full duration of a retention and preservation period of 22 months.

"(B) READABILITY REQUIREMENTS FOR PAPER BALLOTS MARKED BY BALLOT MARKING DEVICE.—All voter-verified paper ballots completed by the voter through the use of a ballot marking device shall be clearly readable by the voter without assistance (other than eyeglasses or other personal vision enhancing devices) and by an optical character recognition device or other device equipped for individuals with disabilities.".

SEC. 1505. EFFECTIVE DATE FOR NEW REQUIREMENTS.

Section 301(d) of the Help America Vote Act of 2002 (52 U.S.C. 21081(d)) is amended to read as follows:

"(d) EFFECTIVE DATE.—

"(1) IN GENERAL.—Except as provided in paragraph (2), each State and jurisdiction shall be required to comply with the requirements of this section on and after January 1, 2006.

"(2) SPECIAL RULE FOR CERTAIN REQUIREMENTS.—

"(A) IN GENERAL.—Except as provided in subparagraphs (B) and (C), the requirements of this section which are first imposed on a State and jurisdiction pursuant to the amendments made by the Voter Confidence and Increased Accessibility Act of 2019 shall apply with respect to voting systems used for any election for Federal office held in 2020 or any succeeding year.

"(B) DELAY FOR JURISDICTIONS USING CERTAIN PAPER RECORD PRINTERS OR CERTAIN SYSTEMS USING OR PRODUCING VOTER-VERIFIABLE PAPER RECORDS IN 2018.—

"(i) DELAY.—In the case of a jurisdiction described in clause (ii), subparagraph (A) shall apply to a voting system in the jurisdiction as if the reference in such subparagraph to '2020' were a reference to '2022', but only with respect to the following requirements of this section:

"(I) Paragraph (2)(A)(i)(I) of subsection (a) (relating to the use of voter-verified paper ballots).

"(II) Paragraph (3)(B)(ii)(I) and (II) of subsection (a) (relating to access to verification from and casting of the durable paper ballot).

"(III) Paragraph (7) of subsection (a) (relating to durability and readability requirements for ballots).

"(ii) JURISDICTIONS DESCRIBED.—A jurisdiction described in this clause is a jurisdiction—

"(I) which used voter verifiable paper record printers attached to direct recording electronic voting machines, or which used other voting systems that used or produced paper records of the vote verifiable by voters but that are not in compliance with paragraphs (2)(A)(i)(I), (3)(B)(iii)(I) and (II), and (7) of subsection (a) (as amended or added by the Voter Confidence and Increased Accessibility Act of 2019), for the administration of the regularly scheduled general election for Federal office held in November 2018; and

"(II) which will continue to use such printers or systems for the administration of elections for Federal office held in years before 2022.

"(iii) MANDATORY AVAILABILITY OF PAPER BALLOTS AT POLLING PLACES USING GRANDFATHERED PRINTERS AND SYSTEMS.—

"(I) REQUIRING BALLOTS TO BE OFFERED AND PROVIDED.—The appropriate election official at each polling place that uses a printer or system described in clause (ii)(I) for the administration of elections for Federal office shall offer each individual who is eligible to cast a vote in the election at the polling place the opportunity to cast the vote using a blank pre-printed paper ballot which the individual may mark by hand and which is not produced by the direct recording electronic voting machine or other such system. The official shall provide the individual with the ballot and the supplies necessary to mark the ballot, and

shall ensure (to the greatest extent practicable) that the waiting period for the individual to cast a vote is the lesser of 30 minutes or the average waiting period for an individual who does not agree to cast the vote using such a paper ballot under this clause.

"(II) TREATMENT OF BALLOT.—Any paper ballot which is cast by an individual under this clause shall be counted and otherwise treated as a regular ballot for all purposes (including by incorporating it into the final unofficial vote count (as defined by the State) for the precinct) and not as a provisional ballot, unless the individual casting the ballot would have otherwise been required to cast a provisional ballot.

"(III) POSTING OF NOTICE.—The appropriate election official shall ensure there is prominently displayed at each polling place a notice that describes the obligation of the official to offer individuals the opportunity to

cast votes using a pre-printed blank paper ballot.

"(IV) TRAINING OF ELECTION OFFICIALS.—The chief State election official shall ensure that election officials at polling places in the State are aware of the requirements of this clause, including the requirement to display a notice under subclause (III), and are aware that it is a violation of the requirements of this title for an election official to fail to offer an individual the opportunity to cast a vote using a blank pre-printed paper ballot.

"(V) PERIOD OF APPLICABILITY.—The requirements of this clause apply only during the period in which the delay is in effect under clause (i).

"(C) SPECIAL RULE FOR JURISDICTIONS USING CERTAIN NONTABULATING BALLOT MARKING DEVICES.—In the case of a jurisdiction which uses a nontabulating ballot marking device which automatically deposits the ballot into a privacy sleeve, subparagraph (A) shall

apply to a voting system in the jurisdiction as if the reference in such subparagraph to 'any election for Federal office held in 2020 or any succeeding year' were a reference to 'elections for Federal office occurring held in 2022 or each succeeding year', but only with respect to paragraph (3)(B)(iii)(II) of subsection (a) (relating to nonmanual casting of the durable paper ballot).".

Subtitle G—Provisional Ballots

SEC. 1601. REQUIREMENTS FOR COUNTING PROVISIONAL BALLOTS; ESTABLISHMENT OF UNIFORM AND NONDISCRIMINATORY STANDARDS.

(a) IN GENERAL.—Section 302 of the Help America Vote Act of 2002 (52 U.S.C. 21082) is amended—

(1) by redesignating subsection (d) as subsection (f); and

(2) by inserting after subsection (c) the following new subsections:

"(d) STATEWIDE COUNTING OF PROVISIONAL BALLOTS.—

"(1) IN GENERAL.—For purposes of subsection (a)(4), notwithstanding the precinct or polling place at which a provisional ballot is cast within the State, the appropriate election official shall count each vote

on such ballot for each election in which the individual who cast such ballot is eligible to vote.

"(2) EFFECTIVE DATE.—This subsection shall apply with respect to elections held on or after January 1, 2020.

"(e) UNIFORM AND NONDISCRIMINATORY STANDARDS.—

"(1) IN GENERAL.—Consistent with the requirements of this section, each State shall establish uniform and nondiscriminatory standards for the issuance, handling, and counting of provisional ballots.

"(2) EFFECTIVE DATE.—This subsection shall apply with respect to elections held on or after January 1, 2020.".

(b) CONFORMING AMENDMENT.—Section 302(f) of such Act (52 U.S.C. 21082(f)), as redesignated by subsection (a), is amended by striking "Each State" and inserting "Except as provided in subsections (d)(2) and (e)(2), each State".

Subtitle H—Early Voting

SEC. 1611. EARLY VOTING.

(a) REQUIREMENTS.—Subtitle A of title III of the Help America Vote Act of 2002 (52 U.S.C. 21081 et seq.),

as amended by section 1031(a) and section 1101(a), is amended—

(1) by redesignating sections 306 and 307 as sections 307 and 308; and

(2) by inserting after section 305 the following new section:

"SEC. 306. EARLY VOTING.

"(a) REQUIRING VOTING PRIOR TO DATE OF ELECTION.—

"(1) IN GENERAL.—Each State shall allow individuals to vote in an election for Federal office during an early voting period which occurs prior to the date of the election, in the same manner as voting is allowed on such date.

"(2) LENGTH OF PERIOD.—The early voting period required under this subsection with respect to an election shall consist of a period of consecutive days (including weekends) which begins on the 15th day before the date of the election (or, at the option of the State, on a day prior to the 15th day before the date of the election) and ends on the date of the election.

"(b) MINIMUM EARLY VOTING REQUIREMENTS.—Each polling place which allows voting during an early voting period under subsection (a) shall—

"(1) allow such voting for no less than 4 hours on each day, except that the polling place may allow such voting for fewer than 4 hours on Sundays; and

"(2) have uniform hours each day for which such voting occurs.

"(c) LOCATION OF POLLING PLACES NEAR PUBLIC TRANSPORTATION.—To the greatest extent practicable, a State shall ensure that each polling place which allows voting during an early voting period under subsection (a) is located within walking distance of a stop on a public transportation route.

"(d) STANDARDS.—

"(1) IN GENERAL.—The Commission shall issue standards for the administration of voting prior to the day scheduled for a Federal election. Such standards shall include the nondiscriminatory geographic placement of polling places at which such voting occurs.

"(2) DEVIATION.—The standards described in paragraph (1) shall permit States, upon providing adequate public notice, to deviate from any requirement in the case of unforeseen circumstances such as a natural disaster, terrorist attack, or a change in voter turnout.

"(e) EFFECTIVE DATE.—This section shall apply with respect to elections held on or after January 1, 2020.".

(b) CONFORMING AMENDMENT RELATING TO ISSUANCE OF VOLUNTARY GUIDANCE BY ELECTION ASSISTANCE COMMISSION.—Section 311(b) of such Act (52 U.S.C. 21101(b)), as amended by section 1101(b), is amended—

(1) by striking "and" at the end of paragraph (3);

(2) by striking the period at the end of paragraph (4) and inserting "; and"; and

(3) by adding at the end the following new paragraph:

"(5) in the case of the recommendations with respect to section 306, June 30, 2020.".

(c) CLERICAL AMENDMENT.—The table of contents of such Act, as amended by section 1031(c) and section 1101(d), is amended—

(1) by redesignating the items relating to sections 306 and 307 as relating to sections 307 and 308; and

(2) by inserting after the item relating to section 305 the following new item:

"Sec. 306. Early voting.".

Subtitle I—Voting by Mail

SEC. 1621. VOTING BY MAIL.

(a) REQUIREMENTS.—Subtitle A of title III of the Help America Vote Act of 2002 (52 U.S.C. 21081 et seq.), as amended by section 1031(a), section 1101(a), and section 1611(a), is amended—

(1) by redesignating sections 307 and 308 as sections 308 and 309; and

(2) by inserting after section 306 the following new section:

"SEC. 307. PROMOTING ABILITY OF VOTERS TO VOTE BY MAIL.

"(a) IN GENERAL.—If an individual in a State is eligible to cast a vote in an election for Federal office, the State may not impose any additional conditions or requirements on the eligibility of the individual to cast the vote in such election by absentee ballot by mail, except as required under subsection (b) and except to the extent that the State imposes a deadline for requesting the ballot and related voting materials from the appropriate State or local election official and for returning the ballot to the appropriate State or local election official.

"(b) REQUIRING SIGNATURE VERIFICATION.—

"(1) REQUIREMENT.—A State may not accept and process an absentee ballot submitted by any in-

dividual with respect to an election for Federal office unless the State verifies the identification of the individual by comparing the individual's signature on the absentee ballot with the individual's signature on the official list of registered voters in the State, in accordance with such procedures as the State may adopt (subject to the requirements of paragraph (2)).

"(2) DUE PROCESS REQUIREMENTS.—

"(A) NOTICE AND OPPORTUNITY TO CURE DISCREPANCY.—If an individual submits an absentee ballot and the appropriate State or local election official determines that a discrepancy exists between the signature on such ballot and the signature of such individual on the official list of registered voters in the State, such election official, prior to making a final determination as to the validity of such ballot, shall make a good faith effort to immediately notify such individual by mail, telephone, and (if available) electronic mail that—

"(i) a discrepancy exists between the signature on such ballot and the signature of such individual on the official list of registered voters in the State;

"(ii) such individual may provide the official with information to cure such discrepancy, either in person, by telephone, or by electronic methods; and

"(iii) if such discrepancy is not cured prior to the expiration of the 7-day period which begins on the date of the election, such ballot will not be counted.

"(B) OTHER REQUIREMENTS.—An election official may not make a determination that a discrepancy exists between the signature on an absentee ballot and the signature of the individual who submits the ballot on the official list of registered voters in the State unless—

"(i) at least 2 election officials make the determination; and

"(ii) each official who makes the determination has received training in procedures used to verify signatures.

"(c) DEADLINE FOR PROVIDING BALLOTING MATERIALS.—If an individual requests to vote by absentee ballot in an election for Federal office, the appropriate State or local election official shall ensure that the ballot and relating voting materials are received by the individual—

"(1) not later than 2 weeks before the date of the election; or

"(2) in the case of a State which imposes a deadline for requesting an absentee ballot and related voting materials which is less than 2 weeks before the date of the election, as expeditiously as possible.

"(d) ACCESSIBILITY FOR INDIVIDUALS WITH DISABILITIES.—Consistent with section 305, the State shall ensure that all absentee ballots and related voting materials in elections for Federal office are accessible to individuals with disabilities in a manner that provides the same opportunity for access and participation (including with privacy and independence) as for other voters.

"(e) UNIFORM DEADLINE FOR ACCEPTANCE OF MAILED BALLOTS.—If a ballot submitted by an individual by mail with respect to an election for Federal office in a State is postmarked on or before the date of the election, the State may not refuse to accept or process the ballot on the grounds that the individual did not meet a deadline for returning the ballot to the appropriate State or local election official.

"(f) NO EFFECT ON BALLOTS SUBMITTED BY ABSENT MILITARY AND OVERSEAS VOTERS.—Nothing in this section may be construed to affect the treatment of

any ballot submitted by an individual who is entitled to vote by absentee ballot under the Uniformed and Overseas Citizens Absentee Voting Act (52 U.S.C. 20301 et seq.).

"(g) EFFECTIVE DATE.—This section shall apply with respect to elections held on or after January 1, 2020.".

(b) CONFORMING AMENDMENT RELATING TO ISSUANCE OF VOLUNTARY GUIDANCE BY ELECTION ASSISTANCE COMMISSION.—Section 311(b) of such Act (52 U.S.C. 21101(b)), as amended by section 1101(b) and section 1611(b), is amended—

(1) by striking "and" at the end of paragraph (4);

(2) by striking the period at the end of paragraph (5) and inserting "; and"; and

(3) by adding at the end the following new paragraph:

"(6) in the case of the recommendations with respect to section 307, June 30, 2020.".

(c) CLERICAL AMENDMENT.—The table of contents of such Act, as amended by section 1031(c), section 1101(d), and section 1611(c), is amended—

(1) by redesignating the items relating to sections 307 and 308 as relating to sections 308 and 309; and

(2) by inserting after the item relating to section 306 the following new item:

"Sec. 307. Promoting ability of voters to vote by mail.".

(d) DEVELOPMENT OF BIOMETRIC VERIFICATION.—

(1) DEVELOPMENT OF STANDARDS.—The National Institute of Standards, in consultation with the Election Assistance Commission, shall develop standards for the use of biometric methods which could be used voluntarily in place of the signature verification requirements of section 307(b) of the Help America Vote Act of 2002 (as added by subsection (a)) for purposes of verifying the identification of an individual voting by absentee ballot in elections for Federal office.

(2) PUBLIC NOTICE AND COMMENT.—The National Institute of Standards shall solicit comments from the public in the development of standards under paragraph (1).

(3) DEADLINE.—Not later than one year after the date of the enactment of this Act, the National Institute of Standards shall publish the standards developed under paragraph (1).

Subtitle J—Absent Uniformed Services Voters and Overseas Voters

SEC. 1701. PRE-ELECTION REPORTS ON AVAILABILITY AND TRANSMISSION OF ABSENTEE BALLOTS.

Section 102(c) of the Uniformed and Overseas Citizens Absentee Voting Act (52 U.S.C. 20302(c)) is amended to read as follows:

"(c) REPORTS ON AVAILABILITY, TRANSMISSION, AND RECEIPT OF ABSENTEE BALLOTS.—

"(1) PRE-ELECTION REPORT ON ABSENTEE BALLOT AVAILABILITY.—Not later than 55 days before any regularly scheduled general election for Federal office, each State shall submit a report to the Attorney General, the Election Assistance Commission (hereafter in this subsection referred to as the 'Commission'), and the Presidential Designee, and make that report publicly available that same day, certifying that absentee ballots for the election are or will be available for transmission to absent uniformed services voters and overseas voters by not later than 45 days before the election. The report shall be in a form prescribed jointly by the Attorney General and the Commission and shall require the State to certify specific information about ballot

availability from each unit of local government which will administer the election.

"(2) PRE-ELECTION REPORT ON ABSENTEE BALLOT TRANSMISSION.—Not later than 43 days before any regularly scheduled general election for Federal office, each State shall submit a report to the Attorney General, the Commission, and the Presidential Designee, and make that report publicly available that same day, certifying whether all absentee ballots have been transmitted by not later than 45 days before the election to all qualified absent uniformed services and overseas voters whose requests were received at least 45 days before the election. The report shall be in a form prescribed jointly by the Attorney General and the Commission, and shall require the State to certify specific information about ballot transmission, including the total numbers of ballot requests received and ballots transmitted, from each unit of local government which will administer the election.

"(3) POST-ELECTION REPORT ON NUMBER OF ABSENTEE BALLOTS TRANSMITTED AND RECEIVED.—Not later than 90 days after the date of each regularly scheduled general election for Federal office, each State and unit of local government

which administered the election shall (through the State, in the case of a unit of local government) submit a report to the Attorney General, the Commission, and the Presidential Designee on the combined number of absentee ballots transmitted to absent uniformed services voters and overseas voters for the election and the combined number of such ballots which were returned by such voters and cast in the election, and shall make such report available to the general public that same day.".

SEC. 1702. ENFORCEMENT.

(a) AVAILABILITY OF CIVIL PENALTIES AND PRIVATE RIGHTS OF ACTION.—Section 105 of the Uniformed and Overseas Citizens Absentee Voting Act (52 U.S.C. 20307) is amended to read as follows:

"SEC. 105. ENFORCEMENT.

"(a) ACTION BY ATTORNEY GENERAL.—

"(1) IN GENERAL.—The Attorney General may bring civil action in an appropriate district court for such declaratory or injunctive relief as may be necessary to carry out this title.

"(2) PENALTY.—In a civil action brought under paragraph (1), if the court finds that the State violated any provision of this title, it may, to vindicate

the public interest, assess a civil penalty against the State—

"(A) in an amount not to exceed $110,000 for each such violation, in the case of a first violation; or

"(B) in an amount not to exceed $220,000 for each such violation, for any subsequent violation.

"(3) REPORT TO CONGRESS.—Not later than December 31 of each year, the Attorney General shall submit to Congress an annual report on any civil action brought under paragraph (1) during the preceding year.

"(b) PRIVATE RIGHT OF ACTION.—A person who is aggrieved by a State's violation of this title may bring a civil action in an appropriate district court for such declaratory or injunctive relief as may be necessary to carry out this title.

"(c) STATE AS ONLY NECESSARY DEFENDANT.—In any action brought under this section, the only necessary party defendant is the State, and it shall not be a defense to any such action that a local election official or a unit of local government is not named as a defendant, notwithstanding that a State has exercised the authority described in section 576 of the Military and Overseas Voter Em-

powerment Act to delegate to another jurisdiction in the State any duty or responsibility which is the subject of an action brought under this section.".

(b) EFFECTIVE DATE.—The amendments made by this section shall apply with respect to violations alleged to have occurred on or after the date of the enactment of this Act.

SEC. 1703. REVISIONS TO 45-DAY ABSENTEE BALLOT TRANSMISSION RULE.

(a) REPEAL OF WAIVER AUTHORITY.—

(1) IN GENERAL.—Section 102 of the Uniformed and Overseas Citizens Absentee Voting Act (52 U.S.C. 20302) is amended by striking subsection (g).

(2) CONFORMING AMENDMENT.—Section 102(a)(8)(A) of such Act (52 U.S.C. 20302(a)(8)(A)) is amended by striking "except as provided in subsection (g),".

(b) REQUIRING USE OF EXPRESS DELIVERY IN CASE OF FAILURE TO MEET REQUIREMENT.—Section 102 of such Act (52 U.S.C. 20302), as amended by subsection (a), is amended by inserting after subsection (f) the following new subsection:

"(g) REQUIRING USE OF EXPRESS DELIVERY IN CASE OF FAILURE TO TRANSMIT BALLOTS WITHIN DEADLINES.—

"(1) TRANSMISSION OF BALLOT BY EXPRESS DELIVERY.—If a State fails to meet the requirement of subsection (a)(8)(A) to transmit a validly requested absentee ballot to an absent uniformed services voter or overseas voter not later than 45 days before the election (in the case in which the request is received at least 45 days before the election)—

"(A) the State shall transmit the ballot to the voter by express delivery; or

"(B) in the case of a voter who has designated that absentee ballots be transmitted electronically in accordance with subsection (f)(1), the State shall transmit the ballot to the voter electronically.

"(2) SPECIAL RULE FOR TRANSMISSION FEWER THAN 40 DAYS BEFORE THE ELECTION.—If, in carrying out paragraph (1), a State transmits an absentee ballot to an absent uniformed services voter or overseas voter fewer than 40 days before the election, the State shall enable the ballot to be returned by the voter by express delivery, except that in the case of an absentee ballot of an absent uniformed

services voter for a regularly scheduled general election for Federal office, the State may satisfy the requirement of this paragraph by notifying the voter of the procedures for the collection and delivery of such ballots under section 103A.".

(c) CLARIFICATION OF TREATMENT OF WEEKENDS.—Section 102(a)(8)(A) of such Act (52 U.S.C. 20302(a)(8)(A)) is amended by striking "the election;" and inserting the following: "the election (or, if the 45th day preceding the election is a weekend or legal public holiday, not later than the most recent weekday which precedes such 45th day and which is not a legal public holiday, but only if the request is received by at least such most recent weekday);".

SEC. 1704. USE OF SINGLE ABSENTEE BALLOT APPLICATION FOR SUBSEQUENT ELECTIONS.

(a) IN GENERAL.—Section 104 of the Uniformed and Overseas Citizens Absentee Voting Act (52 U.S.C. 20306) is amended to read as follows:

"SEC. 104. USE OF SINGLE APPLICATION FOR SUBSEQUENT ELECTIONS.

"(a) IN GENERAL.—If a State accepts and processes an official post card form (prescribed under section 101) submitted by an absent uniformed services voter or overseas voter for simultaneous voter registration and absen-

tee ballot application (in accordance with section 102(a)(4)) and the voter requests that the application be considered an application for an absentee ballot for each subsequent election for Federal office held in the State through the next regularly scheduled general election for Federal office (including any runoff elections which may occur as a result of the outcome of such general election), the State shall provide an absentee ballot to the voter for each such subsequent election.

"(b) EXCEPTION FOR VOTERS CHANGING REGISTRATION.—Subsection (a) shall not apply with respect to a voter registered to vote in a State for any election held after the voter notifies the State that the voter no longer wishes to be registered to vote in the State or after the State determines that the voter has registered to vote in another State or is otherwise no longer eligible to vote in the State.

"(c) PROHIBITION OF REFUSAL OF APPLICATION ON GROUNDS OF EARLY SUBMISSION.—A State may not refuse to accept or to process, with respect to any election for Federal office, any otherwise valid voter registration application or absentee ballot application (including the postcard form prescribed under section 101) submitted by an absent uniformed services voter or overseas voter on the grounds that the voter submitted the application be-

fore the first date on which the State otherwise accepts or processes such applications for that election which are submitted by absentee voters who are not members of the uniformed services or overseas citizens.''.

(b) EFFECTIVE DATE.—The amendment made by subsection (a) shall apply with respect to voter registration and absentee ballot applications which are submitted to a State or local election official on or after the date of the enactment of this Act.

SEC. 1705. EFFECTIVE DATE.

The amendments made by this subtitle shall apply with respect to elections occurring on or after January 1, 2020.

Subtitle K—Poll Worker Recruitment and Training

SEC. 1801. [RESERVED].

SEC. 1802. GRANTS TO STATES FOR POLL WORKER RECRUITMENT AND TRAINING.

(a) GRANTS BY ELECTION ASSISTANCE COMMISSION.—

(1) IN GENERAL.—The Election Assistance Commission (hereafter referred to as the ''Commission'') shall make a grant to each eligible State for recruiting and training individuals to serve as poll workers on dates of elections for public office.

(2) USE OF COMMISSION MATERIALS.—In carrying out activities with a grant provided under this section, the recipient of the grant shall use the manual prepared by the Commission on successful practices for poll worker recruiting, training and retention as an interactive training tool, and shall develop training programs with the participation and input of experts in adult learning.

(b) REQUIREMENTS FOR ELIGIBILITY.—

(1) APPLICATION.—Each State that desires to receive a payment under this section shall submit an application for the payment to the Commission at such time and in such manner and containing such information as the Commission shall require.

(2) CONTENTS OF APPLICATION.—Each application submitted under paragraph (1) shall—

(A) describe the activities for which assistance under this section is sought;

(B) provide assurances that the funds provided under this section will be used to supplement and not supplant other funds used to carry out the activities;

(C) provide assurances that the State will furnish the Commission with information on the number of individuals who served as poll work-

ers after recruitment and training with the funds provided under this section; and

(D) provide such additional information and certifications as the Commission determines to be essential to ensure compliance with the requirements of this section.

(c) AMOUNT OF GRANT.—

(1) IN GENERAL.—The amount of a grant made to a State under this section shall be equal to the product of—

(A) the aggregate amount made available for grants to States under this section; and

(B) the voting age population percentage for the State.

(2) VOTING AGE POPULATION PERCENTAGE DEFINED.—In paragraph (1), the "voting age population percentage" for a State is the quotient of—

(A) the voting age population of the State (as determined on the basis of the most recent information available from the Bureau of the Census); and

(B) the total voting age population of all States (as determined on the basis of the most recent information available from the Bureau of the Census).

(d) REPORTS TO CONGRESS.—

(1) REPORTS BY RECIPIENTS OF GRANTS.—Not later than 6 months after the date on which the final grant is made under this section, each recipient of a grant shall submit a report to the Commission on the activities conducted with the funds provided by the grant.

(2) REPORTS BY COMMISSION.—Not later than 1 year after the date on which the final grant is made under this section, the Commission shall submit a report to Congress on the grants made under this section and the activities carried out by recipients with the grants, and shall include in the report such recommendations as the Commission considers appropriate.

(e) FUNDING.—

(1) CONTINUING AVAILABILITY OF AMOUNT APPROPRIATED.—Any amount appropriated to carry out this section shall remain available without fiscal year limitation until expended.

(2) ADMINISTRATIVE EXPENSES.—Of the amount appropriated for any fiscal year to carry out this section, not more than 3 percent shall be available for administrative expenses of the Commission.

SEC. 1803. STATE DEFINED.

In this subtitle, the term "State" includes the District of Columbia, the Commonwealth of Puerto Rico, Guam, American Samoa, the United States Virgin Islands, and the Commonwealth of the Northern Mariana Islands.

Subtitle L—Enhancement of Enforcement

SEC. 1811. ENHANCEMENT OF ENFORCEMENT OF HELP AMERICA VOTE ACT OF 2002.

(a) COMPLAINTS; AVAILABILITY OF PRIVATE RIGHT OF ACTION.—Section 401 of the Help America Vote Act of 2002 (52 U.S.C. 21111) is amended—

(1) by striking "The Attorney General" and inserting "(a) IN GENERAL.—The Attorney General"; and

(2) by adding at the end the following new subsections:

"(b) FILING OF COMPLAINTS BY AGGRIEVED PERSONS.—

"(1) IN GENERAL.—A person who is aggrieved by a violation of title III which has occurred, is occurring, or is about to occur may file a written, signed, notarized complaint with the Attorney General describing the violation and requesting the Attorney General to take appropriate action under this

section. The Attorney General shall immediately provide a copy of a complaint filed under the previous sentence to the entity responsible for administering the State-based administrative complaint procedures described in section 402(a) for the State involved.

"(2) RESPONSE BY ATTORNEY GENERAL.—The Attorney General shall respond to each complaint filed under paragraph (1), in accordance with procedures established by the Attorney General that require responses and determinations to be made within the same (or shorter) deadlines which apply to a State under the State-based administrative complaint procedures described in section 402(a)(2). The Attorney General shall immediately provide a copy of the response made under the previous sentence to the entity responsible for administering the State-based administrative complaint procedures described in section 402(a) for the State involved.

"(c) AVAILABILITY OF PRIVATE RIGHT OF ACTION.—Any person who is authorized to file a complaint under subsection (b)(1) (including any individual who seeks to enforce the individual's right to a voter-verified paper ballot, the right to have the voter-verified paper ballot counted in accordance with this Act, or any other right under title III) may file an action under section 1979 of

the Revised Statutes of the United States (42 U.S.C. 1983) to enforce the uniform and nondiscriminatory election technology and administration requirements under subtitle A of title III.

"(d) NO EFFECT ON STATE PROCEDURES.—Nothing in this section may be construed to affect the availability of the State-based administrative complaint procedures required under section 402 to any person filing a complaint under this subsection.".

(b) EFFECTIVE DATE.—The amendments made by this section shall apply with respect to violations occurring with respect to elections for Federal office held in 2020 or any succeeding year.

Subtitle M—Federal Election Integrity

SEC. 1821. PROHIBITION ON CAMPAIGN ACTIVITIES BY CHIEF STATE ELECTION ADMINISTRATION OFFICIALS.

(a) IN GENERAL.—Title III of the Federal Election Campaign Act of 1971 (52 U.S.C. 30101 et seq.) is amended by inserting after section 319 the following new section:

"CAMPAIGN ACTIVITIES BY CHIEF STATE ELECTION ADMINISTRATION OFFICIALS

"SEC. 319A. (a) PROHIBITION.—It shall be unlawful for a chief State election administration official to take

an active part in political management or in a political campaign with respect to any election for Federal office over which such official has supervisory authority.

"(b) CHIEF STATE ELECTION ADMINISTRATION OFFICIAL.—The term 'chief State election administration official' means the highest State official with responsibility for the administration of Federal elections under State law.

"(c) ACTIVE PART IN POLITICAL MANAGEMENT OR IN A POLITICAL CAMPAIGN.—The term 'active part in political management or in a political campaign' means—

"(1) serving as a member of an authorized committee of a candidate for Federal office;

"(2) the use of official authority or influence for the purpose of interfering with or affecting the result of an election for Federal office;

"(3) the solicitation, acceptance, or receipt of a contribution from any person on behalf of a candidate for Federal office; and

"(4) any other act which would be prohibited under paragraph (2) or (3) of section 7323(b) of title 5, United States Code, if taken by an individual to whom such paragraph applies (other than any prohibition on running for public office).

"(d) EXCEPTION IN CASE OF RECUSAL FROM ADMINISTRATION OF ELECTIONS INVOLVING OFFICIAL OR IMMEDIATE FAMILY MEMBER.—

"(1) IN GENERAL.—This section does not apply to a chief State election administration official with respect to an election for Federal office in which the official or an immediate family member of the official is a candidate, but only if—

"(A) such official recuses himself or herself from all of the official's responsibilities for the administration of such election; and

"(B) the official who assumes responsibility for supervising the administration of the election does not report directly to such official.

"(2) IMMEDIATE FAMILY MEMBER DEFINED.—In paragraph (1), the term 'immediate family member' means, with respect to a candidate, a father, mother, son, daughter, brother, sister, husband, wife, father-in-law, or mother-in-law.".

(b) EFFECTIVE DATE.—The amendments made by subsection (a) shall apply with respect to elections for Federal office held after December 2019.

Subtitle N—Promoting Voter Access Through Election Administration Improvements

PART 1—PROMOTING VOTER ACCESS

SEC. 1901. TREATMENT OF INSTITUTIONS OF HIGHER EDUCATION.

(a) TREATMENT OF CERTAIN INSTITUTIONS AS VOTER REGISTRATION AGENCIES UNDER NATIONAL VOTER REGISTRATION ACT OF 1993.—Section 7(a) of the National Voter Registration Act of 1993 (52 U.S.C. 20506(a)) is amended—

(1) in paragraph (2)—

(A) by striking "and" at the end of subparagraph (A);

(B) by striking the period at the end of subparagraph (B) and inserting "; and"; and

(C) by adding at the end the following new subparagraph:

"(C) each institution of higher education which has a program participation agreement in effect with the Secretary of Education under section 487 of the Higher Education Act of 1965 (20 U.S.C. 1094), other than an institution which is treated as a contributing agency

under the Automatic Voter Registration Act of 2019."; and

(2) in paragraph (6)(A), by inserting "or, in the case of an institution of higher education, with each registration of a student for enrollment in a course of study, including enrollment in a program of distance education, as defined in section 103(7) of the Higher Education Act of 1965 (20 U.S.C. 1003(7))," after "assistance,".

(b) RESPONSIBILITIES OF INSTITUTIONS UNDER HIGHER EDUCATION ACT OF 1965.—

(1) IN GENERAL.—Section 487(a)(23) of the Higher Education Act of 1965 (20 U.S.C. 1094(a)(23)) is amended to read as follows:

"(23)(A)(i) The institution will ensure that an appropriate staff person or office is designated publicly as a 'Campus Vote Coordinator' and will ensure that such person's or office's contact information is included on the institution's website.

"(ii) Not fewer than twice during each calendar year (beginning with 2020), the Campus Vote Coordinator shall transmit electronically to each student enrolled in the institution (including students enrolled in distance education programs) a message containing the following information:

"(I) Information on the location of polling places in the jurisdiction in which the institution is located, together with information on available methods of transportation to and from such polling places.

"(II) A referral to a government-affiliated website or online platform which provides centralized voter registration information for all States, including access to applicable voter registration forms and information to assist individuals who are not registered to vote in registering to vote.

"(III) Any additional voter registration and voting information the Coordinator considers appropriate, in consultation with the appropriate State election official.

"(iii) In addition to transmitting the message described in clause (ii) not fewer than twice during each calendar year, the Campus Vote Coordinator shall transmit the message under such clause not fewer than 30 days prior to the deadline for registering to vote for any election for Federal, State, or local office in the State.

"(B) If the institution in its normal course of operations requests each student registering for en-

rollment in a course of study, including students registering for enrollment in a program of distance education, to affirm whether or not the student is a United States citizen, the institution will comply with the applicable requirements for a contributing agency under the Automatic Voter Registration Act of 2019.

"(C) If the institution is not described in subparagraph (B), the institution will comply with the requirements for a voter registration agency in the State in which it is located in accordance with section 7 of the National Voter Registration Act of 1993 (52 U.S.C. 20506).

"(D) This paragraph applies only with respect to an institution which is located in a State to which section 4(b) of the National Voter Registration Act of 1993 (52 U.S.C. 20503(b)) does not apply.".

(2) EFFECTIVE DATE.—The amendments made by this subsection shall apply with respect to elections held on or after January 1, 2020.

(c) GRANTS TO INSTITUTIONS DEMONSTRATING EXCELLENCE IN STUDENT VOTER REGISTRATION.—

(1) GRANTS AUTHORIZED.—The Secretary of Education may award competitive grants to public and private nonprofit institutions of higher edu-

cation that are subject to the requirements of section 487(a)(23) of the Higher Education Act of 1965 (20 U.S.C. 1094(a)(23)), as amended by subsection (a) and that the Secretary determines have demonstrated excellence in registering students to vote in elections for public office beyond meeting the minimum requirements of such section.

(2) ELIGIBILITY.—An institution of higher education is eligible to receive a grant under this subsection if the institution submits to the Secretary of Education, at such time and in such form as the Secretary may require, an application containing such information and assurances as the Secretary may require to make the determination described in paragraph (1), including information and assurances that the institution carried out activities to promote voter registration by students, such as the following:

(A) Sponsoring large on-campus voter mobilization efforts.

(B) Engaging the surrounding community in nonpartisan voter registration and get out the vote efforts.

(C) Creating a website for students with centralized information about voter registration and election dates.

(D) Inviting candidates to speak on campus.

(E) Offering rides to students to the polls to increase voter education, registration, and mobilization.

(3) AUTHORIZATION OF APPROPRIATIONS.—There are authorized to be appropriated for fiscal year 2020 and each succeeding fiscal year such sums as may be necessary to award grants under this subsection.

(d) SENSE OF CONGRESS RELATING TO OPTION OF STUDENTS TO REGISTER IN JURISDICTION OF INSTITUTION OF HIGHER EDUCATION OR JURISDICTION OF DOMICILE.—It is the sense of Congress that, as provided under existing law, students who attend an institution of higher education and reside in the jurisdiction of the institution while attending the institution should have the option of registering to vote in elections for Federal office in that jurisdiction or in the jurisdiction of their own domicile.

SEC. 1902. MINIMUM NOTIFICATION REQUIREMENTS FOR VOTERS AFFECTED BY POLLING PLACE CHANGES.

(a) REQUIREMENTS.—Section 302 of the Help America Vote Act of 2002 (52 U.S.C. 21082), as amended by section 1601(a), is amended—

(1) by redesignating subsection (f) as subsection (g); and

(2) by inserting after subsection (e) the following new subsection:

"(f) MINIMUM NOTIFICATION REQUIREMENTS FOR VOTERS AFFECTED BY POLLING PLACE CHANGES.—

"(1) IN GENERAL.—If a State assigns an individual who is a registered voter in a State to a polling place with respect to an election for Federal office which is not the same polling place to which the individual was previously assigned with respect to the most recent election for Federal office in the State in which the individual was eligible to vote—

"(A) the State shall notify the individual of the location of the polling place not later than 7 days before the date of the election; or

"(B) if the State makes such an assignment fewer than 7 days before the date of the election and the individual appears on the date of the election at the polling place to which the individual was previously assigned, the State shall make every reasonable effort to enable the individual to vote on the date of the election.

"(2) EFFECTIVE DATE.—This subsection shall apply with respect to elections held on or after January 1, 2020.".

(b) CONFORMING AMENDMENT.—Section 302(g) of such Act (52 U.S.C. 21082(g)), as redesignated by subsection (a) and as amended by section 1601(b), is amended by striking "(d)(2) and (e)(2)" and inserting "(d)(2), (e)(2), and (f)(2)".

SEC. 1903. [RESERVED].

SEC. 1904. PERMITTING USE OF SWORN WRITTEN STATEMENT TO MEET IDENTIFICATION REQUIREMENTS FOR VOTING.

(a) PERMITTING USE OF STATEMENT.—Title III of the Help America Vote Act of 2002 (52 U.S.C. 21081 et seq.) is amended by inserting after section 303 the following new section:

"SEC. 303A. PERMITTING USE OF SWORN WRITTEN STATEMENT TO MEET IDENTIFICATION REQUIREMENTS.

"(a) USE OF STATEMENT.—

"(1) IN GENERAL.—Except as provided in subsection (c), if a State has in effect a requirement that an individual present identification as a condition of receiving and casting a ballot in an election

for Federal office, the State shall permit the individual to meet the requirement—

"(A) in the case of an individual who desires to vote in person, by presenting the appropriate State or local election official with a sworn written statement, signed by the individual under penalty of perjury, attesting to the individual's identity and attesting that the individual is eligible to vote in the election; or

"(B) in the case of an individual who desires to vote by mail, by submitting with the ballot the statement described in subparagraph (A).

"(2) DEVELOPMENT OF PRE-PRINTED VERSION OF STATEMENT BY COMMISSION.—The Commission shall develop a pre-printed version of the statement described in paragraph (1)(A) which includes a blank space for an individual to provide a name and signature for use by election officials in States which are subject to paragraph (1).

"(3) PROVIDING PRE-PRINTED COPY OF STATEMENT.—A State which is subject to paragraph (1) shall—

"(A) make copies of the pre-printed version of the statement described in paragraph

(1)(A) which is prepared by the Commission available at polling places for election officials to distribute to individuals who desire to vote in person; and

"(B) include a copy of such pre-printed version of the statement with each blank absentee or other ballot transmitted to an individual who desires to vote by mail.

"(b) REQUIRING USE OF BALLOT IN SAME MANNER AS INDIVIDUALS PRESENTING IDENTIFICATION.—An individual who presents or submits a sworn written statement in accordance with subsection (a)(1) shall be permitted to cast a ballot in the election in the same manner as an individual who presents identification.

"(c) EXCEPTION FOR FIRST-TIME VOTERS REGISTERING BY MAIL.—Subsections (a) and (b) do not apply with respect to any individual described in paragraph (1) of section 303(b) who is required to meet the requirements of paragraph (2) of such section.".

(b) REQUIRING STATES TO INCLUDE INFORMATION ON USE OF SWORN WRITTEN STATEMENT IN VOTING INFORMATION MATERIAL POSTED AT POLLING PLACES.—Section 302(b)(2) of such Act (52 U.S.C. 21082(b)(2)), as amended by section 1072(b) and section 1202(b), is amended—

(1) by striking "and" at the end of subparagraph (G);

(2) by striking the period at the end of subparagraph (H) and inserting "; and"; and

(3) by adding at the end the following new subparagraph:

"(I) in the case of a State that has in effect a requirement that an individual present identification as a condition of receiving and casting a ballot in an election for Federal office, information on how an individual may meet such requirement by presenting a sworn written statement in accordance with section 303A.".

(c) CLERICAL AMENDMENT.—The table of contents of such Act is amended by inserting after the item relating to section 303 the following new item:

"Sec. 303A. Permitting use of sworn written statement to meet identification requirements.".

(e) EFFECTIVE DATE.—The amendments made by this section shall apply with respect to elections occurring on or after the date of the enactment of this Act.

SEC. 1905. [RESERVED].

SEC. 1906. REIMBURSEMENT FOR COSTS INCURRED BY STATES IN ESTABLISHING PROGRAM TO TRACK AND CONFIRM RECEIPT OF ABSENTEE BALLOTS.

(a) REIMBURSEMENT.—Subtitle D of title II of the Help America Vote Act of 2002 (42 U.S.C. 15401 et seq.) is amended by adding at the end the following new part:

"PART 7—PAYMENTS TO REIMBURSE STATES FOR COSTS INCURRED IN ESTABLISHING PROGRAM TO TRACK AND CONFIRM RECEIPT OF ABSENTEE BALLOTS

"SEC. 297. PAYMENTS TO STATES.

"(a) PAYMENTS FOR COSTS OF ESTABLISHING PROGRAM.—In accordance with this section, the Commission shall make a payment to a State to reimburse the State for the costs incurred in establishing, if the State so chooses to establish, an absentee ballot tracking program with respect to elections for Federal office held in the State (including costs incurred prior to the date of the enactment of this part).

"(b) ABSENTEE BALLOT TRACKING PROGRAM DESCRIBED.—

"(1) PROGRAM DESCRIBED.—

"(A) IN GENERAL.—In this part, an 'absentee ballot tracking program' is a program to

track and confirm the receipt of absentee ballots in an election for Federal office under which the State or local election official responsible for the receipt of voted absentee ballots in the election carries out procedures to track and confirm the receipt of such ballots, and makes information on the receipt of such ballots available to the individual who cast the ballot, by means of online access using the Internet site of the official's office.

"(B) INFORMATION ON WHETHER VOTE WAS COUNTED.—The information referred to under subparagraph (A) with respect to the receipt of an absentee ballot shall include information regarding whether the vote cast on the ballot was counted, and, in the case of a vote which was not counted, the reasons therefor.

"(2) USE OF TOLL-FREE TELEPHONE NUMBER BY OFFICIALS WITHOUT INTERNET SITE.—A program established by a State or local election official whose office does not have an Internet site may meet the description of a program under paragraph (1) if the official has established a toll-free telephone number that may be used by an individual who cast an absentee ballot to obtain the information on the

receipt of the voted absentee ballot as provided under such paragraph.

"(c) CERTIFICATION OF COMPLIANCE AND COSTS.—

"(1) CERTIFICATION REQUIRED.—In order to receive a payment under this section, a State shall submit to the Commission a statement containing—

"(A) a certification that the State has established an absentee ballot tracking program with respect to elections for Federal office held in the State; and

"(B) a statement of the costs incurred by the State in establishing the program.

"(2) AMOUNT OF PAYMENT.—The amount of a payment made to a State under this section shall be equal to the costs incurred by the State in establishing the absentee ballot tracking program, as set forth in the statement submitted under paragraph (1), except that such amount may not exceed the product of—

"(A) the number of jurisdictions in the State which are responsible for operating the program; and

"(B) $3,000.

"(3) LIMIT ON NUMBER OF PAYMENTS RECEIVED.—A State may not receive more than one payment under this part.

"SEC. 297A. AUTHORIZATION OF APPROPRIATIONS.

"(a) AUTHORIZATION.—There are authorized to be appropriated to the Commission for fiscal year 2020 and each succeeding fiscal year such sums as may be necessary for payments under this part.

"(b) CONTINUING AVAILABILITY OF FUNDS.—Any amounts appropriated pursuant to the authorization under this section shall remain available until expended.".

(b) CLERICAL AMENDMENT.—The table of contents of such Act is amended by adding at the end of the items relating to subtitle D of title II the following:

"PART 7—PAYMENTS TO REIMBURSE STATES FOR COSTS INCURRED IN ESTABLISHING PROGRAM TO TRACK AND CONFIRM RECEIPT OF ABSENTEE BALLOTS

"Sec. 297. Payments to States.
"Sec. 297A. Authorization of appropriations.".

SEC. 1907. VOTER INFORMATION RESPONSE SYSTEMS AND HOTLINE.

(a) ESTABLISHMENT AND OPERATION OF SYSTEMS AND SERVICES.—

(1) STATE-BASED RESPONSE SYSTEMS.—The Attorney General shall coordinate the establishment of a State-based response system for responding to questions and complaints from individuals voting or

seeking to vote, or registering to vote or seeking to register to vote, in elections for Federal office. Such system shall provide—

(A) State-specific, same-day, and immediate assistance to such individuals, including information on how to register to vote, the location and hours of operation of polling places, and how to obtain absentee ballots; and

(B) State-specific, same-day, and immediate assistance to individuals encountering problems with registering to vote or voting, including individuals encountering intimidation or deceptive practices.

(2) HOTLINE.—The Attorney General, in consultation with State election officials, shall establish and operate a toll-free telephone service, using a telephone number that is accessible throughout the United States and that uses easily identifiable numerals, through which individuals throughout the United States—

(A) may connect directly to the State-based response system described in paragraph (1) with respect to the State involved;

(B) may obtain information on voting in elections for Federal office, including informa-

tion on how to register to vote in such elections, the locations and hours of operation of polling places, and how to obtain absentee ballots; and

(C) may report information to the Attorney General on problems encountered in registering to vote or voting, including incidences of voter intimidation or suppression.

(3) COLLABORATION WITH STATE AND LOCAL ELECTION OFFICIALS.—

(A) COLLECTION OF INFORMATION FROM STATES.—The Attorney General shall coordinate the collection of information on State and local election laws and policies, including information on the Statewide computerized voter registration lists maintained under title III of the Help America Vote Act of 2002, so that individuals who contact the free telephone service established under paragraph (2) on the date of an election for Federal office may receive an immediate response on that day.

(B) FORWARDING QUESTIONS AND COMPLAINTS TO STATES.—If an individual contacts the free telephone service established under paragraph (2) on the date of an election for Federal office with a question or complaint with

respect to a particular State or jurisdiction within a State, the Attorney General shall forward the question or complaint immediately to the appropriate election official of the State or jurisdiction so that the official may answer the question or remedy the complaint on that date.

(4) CONSULTATION REQUIREMENTS FOR DEVELOPMENT OF SYSTEMS AND SERVICES.—The Attorney General shall ensure that the State-based response system under paragraph (1) and the free telephone service under paragraph (2) are each developed in consultation with civil rights organizations, voting rights groups, State and local election officials, voter protection groups, and other interested community organizations, especially those that have experience in the operation of similar systems and services.

(b) USE OF SERVICE BY INDIVIDUALS WITH DISABILITIES AND INDIVIDUALS WITH LIMITED ENGLISH LANGUAGE PROFICIENCY.—The Attorney General shall design and operate the telephone service established under this section in a manner that ensures that individuals with disabilities are fully able to use the service, and that assistance is provided in any language in which the State (or any jurisdiction in the State) is required to provide

election materials under section 203 of the Voting Rights Act of 1965..

(c) VOTER HOTLINE TASK FORCE.—

(1) APPOINTMENT BY ATTORNEY GENERAL.—The Attorney General shall appoint individuals (in such number as the Attorney General considers appropriate but in no event fewer than 3) to serve on a Voter Hotline Task Force to provide ongoing analysis and assessment of the operation of the telephone service established under this section, and shall give special consideration in making appointments to the Task Force to individuals who represent civil rights organizations. At least one member of the Task Force shall be a representative of an organization promoting voting rights or civil rights which has experience in the operation of similar telephone services or in protecting the rights of individuals to vote, especially individuals who are members of racial, ethnic, or linguistic minorities or of communities who have been adversely affected by efforts to suppress voting rights.

(2) ELIGIBILITY.—An individual shall be eligible to serve on the Task Force under this subsection if the individual meets such criteria as the Attorney General may establish, except that an individual may

not serve on the task force if the individual has been convicted of any criminal offense relating to voter intimidation or voter suppression.

(3) TERM OF SERVICE.—An individual appointed to the Task Force shall serve a single term of 2 years, except that the initial terms of the members first appointed to the Task Force shall be staggered so that there are at least 3 individuals serving on the Task Force during each year. A vacancy in the membership of the Task Force shall be filled in the same manner as the original appointment.

(4) NO COMPENSATION FOR SERVICE.—Members of the Task Force shall serve without pay, but shall receive travel expenses, including per diem in lieu of subsistence, in accordance with applicable provisions under subchapter I of chapter 57 of title 5, United States Code.

(d) BI-ANNUAL REPORT TO CONGRESS.—Not later than March 1 of each odd-numbered year, the Attorney General shall submit a report to Congress on the operation of the telephone service established under this section during the previous 2 years, and shall include in the report—

(1) an enumeration of the number and type of calls that were received by the service;

(2) a compilation and description of the reports made to the service by individuals citing instances of voter intimidation or suppression;

(3) an assessment of the effectiveness of the service in making information available to all households in the United States with telephone service;

(4) any recommendations developed by the Task Force established under subsection (c) with respect to how voting systems may be maintained or upgraded to better accommodate voters and better ensure the integrity of elections, including but not limited to identifying how to eliminate coordinated voter suppression efforts and how to establish effective mechanisms for distributing updates on changes to voting requirements; and

(5) any recommendations on best practices for the State-based response systems established under subsection (a)(1).

(e) AUTHORIZATION OF APPROPRIATIONS.—

(1) AUTHORIZATION.—There are authorized to be appropriated to the Attorney General for fiscal year 2019 and each succeeding fiscal year such sums as may be necessary to carry out this section.

(2) SET-ASIDE FOR OUTREACH.—Of the amounts appropriated to carry out this section for a

fiscal year pursuant to the authorization under paragraph (1), not less than 15 percent shall be used for outreach activities to make the public aware of the availability of the telephone service established under this section, with an emphasis on outreach to individuals with disabilities and individuals with limited proficiency in the English language.

PART 2—IMPROVEMENTS IN OPERATION OF ELECTION ASSISTANCE COMMISSION

SEC. 1911. REAUTHORIZATION OF ELECTION ASSISTANCE COMMISSION.

Section 210 of the Help America Vote Act of 2002 (52 U.S.C. 20930) is amended—

(1) by striking "for each of the fiscal years 2003 through 2005" and inserting "for fiscal year 2019 and each succeeding fiscal year"; and

(2) by striking "(but not to exceed $10,000,000 for each such year)".

SEC. 1913. REQUIRING STATES TO PARTICIPATE IN POST-GENERAL ELECTION SURVEYS.

(a) REQUIREMENT.—Title III of the Help America Vote Act of 2002 (52 U.S.C. 21081 et seq.), as amended by section 1904(a), is further amended by inserting after section 303A the following new section:

"SEC. 303B. REQUIRING PARTICIPATION IN POST-GENERAL ELECTION SURVEYS.

"(a) REQUIREMENT.—Each State shall furnish to the Commission such information as the Commission may request for purposes of conducting any post-election survey of the States with respect to the administration of a regularly scheduled general election for Federal office.

"(b) EFFECTIVE DATE.—This section shall apply with respect to the regularly scheduled general election for Federal office held in November 2020 and any succeeding election.".

(b) CLERICAL AMENDMENT.—The table of contents of such Act, as amended by section 1904(c), is further amended by inserting after the item relating to section 303A the following new item:

"Sec. 303B. Requiring participation in post-general election surveys.".

SEC. 1914. REPORTS BY NATIONAL INSTITUTE OF STANDARDS AND TECHNOLOGY ON USE OF FUNDS TRANSFERRED FROM ELECTION ASSISTANCE COMMISSION.

(a) REQUIRING REPORTS ON USE FUNDS AS CONDITION OF RECEIPT.—Section 231 of the Help America Vote Act of 2002 (52 U.S.C. 20971) is amended by adding at the end the following new subsection:

"(e) REPORT ON USE OF FUNDS TRANSFERRED FROM COMMISSION.—To the extent that funds are trans-

ferred from the Commission to the Director of the National Institute of Standards and Technology for purposes of carrying out this section during any fiscal year, the Director may not use such funds unless the Director certifies at the time of transfer that the Director will submit a report to the Commission not later than 90 days after the end of the fiscal year detailing how the Director used such funds during the year.''.

(b) EFFECTIVE DATE.—The amendment made by subsection (a) shall apply with respect to fiscal year 2020 and each succeeding fiscal year.

SEC. 1915. RECOMMENDATIONS TO IMPROVE OPERATIONS OF ELECTION ASSISTANCE COMMISSION.

(a) ASSESSMENT OF INFORMATION TECHNOLOGY AND CYBERSECURITY.—Not later than December 31, 2019, the Election Assistance Commission shall carry out an assessment of the security and effectiveness of the Commission's information technology systems, including the cybersecurity of such systems.

(b) IMPROVEMENTS TO ADMINISTRATIVE COMPLAINT PROCEDURES.—

(1) REVIEW OF PROCEDURES.—The Election Assistance Commission shall carry out a review of the effectiveness and efficiency of the State-based administrative complaint procedures established and

maintained under section 402 of the Help America Vote Act of 2002 (52 U.S.C. 21112) for the investigation and resolution of allegations of violations of title III of such Act.

(2) RECOMMENDATIONS TO STREAMLINE PROCEDURES.—Not later than December 31, 2019, the Commission shall submit to Congress a report on the review carried out under paragraph (1), and shall include in the report such recommendations as the Commission considers appropriate to streamline and improve the procedures which are the subject of the review.

SEC. 1916. REPEAL OF EXEMPTION OF ELECTION ASSISTANCE COMMISSION FROM CERTAIN GOVERNMENT CONTRACTING REQUIREMENTS.

(a) IN GENERAL.—Section 205 of the Help America Vote Act of 2002 (52 U.S.C. 20925) is amended by striking subsection (e).

(b) EFFECTIVE DATE.—The amendment made by subsection (a) shall apply with respect to contracts entered into by the Election Assistance Commission on or after the date of the enactment of this Act.

PART 3—MISCELLANEOUS PROVISIONS

SEC. 1921. APPLICATION OF LAWS TO COMMONWEALTH OF NORTHERN MARIANA ISLANDS.

(a) NATIONAL VOTER REGISTRATION ACT OF 1993.—Section 3(4) of the National Voter Registration Act of 1993 (52 U.S.C. 20502(4)) is amended by striking "States and the District of Columbia" and inserting "States, the District of Columbia, and the Commonwealth of the Northern Mariana Islands".

(b) HELP AMERICA VOTE ACT OF 2002.—

(1) COVERAGE OF COMMONWEALTH OF THE NORTHERN MARIANA ISLANDS.—Section 901 of the Help America Vote Act of 2002 (52 U.S.C. 21141) is amended by striking "and the United States Virgin Islands" and inserting "the United States Virgin Islands, and the Commonwealth of the Northern Mariana Islands".

(2) CONFORMING AMENDMENTS TO HELP AMERICA VOTE ACT OF 2002.—Such Act is further amended as follows:

(A) The second sentence of section 213(a)(2) (52 U.S.C. 20943(a)(2)) is amended by striking "and American Samoa" and inserting "American Samoa, and the Commonwealth of the Northern Mariana Islands".

(B) Section 252(c)(2) (52 U.S.C. 21002(c)(2)) is amended by striking "or the United States Virgin Islands" and inserting "the United States Virgin Islands, or the Commonwealth of the Northern Mariana Islands".

(3) CONFORMING AMENDMENT RELATING TO CONSULTATION OF HELP AMERICA VOTE FOUNDATION WITH LOCAL ELECTION OFFICIALS.—Section 90102(c) of title 36, United States Code, is amended by striking "and the United States Virgin Islands" and inserting "the United States Virgin Islands, and the Commonwealth of the Northern Mariana Islands".

(4) EFFECTIVE DATE.—The amendments made by this subsection shall apply with respect to fiscal years beginning with the first fiscal year which begins after funds are appropriated to the Commonwealth of the Northern Mariana Islands pursuant to the payment under section 2.

SEC. 1922. NO EFFECT ON OTHER LAWS.

(a) IN GENERAL.—Except as specifically provided, nothing in this title may be construed to authorize or require conduct prohibited under any of the following laws, or to supersede, restrict, or limit the application of such laws:

(1) The Voting Rights Act of 1965 (52 U.S.C. 10301 et seq.).

(2) The Voting Accessibility for the Elderly and Handicapped Act (52 U.S.C. 20101 et seq.).

(3) The Uniformed and Overseas Citizens Absentee Voting Act (52 U.S.C. 20301 et seq.).

(4) The National Voter Registration Act of 1993 (52 U.S.C. 20501 et seq.).

(5) The Americans with Disabilities Act of 1990 (42 U.S.C. 12101 et seq.).

(6) The Rehabilitation Act of 1973 (29 U.S.C. 701 et seq.).

(b) NO EFFECT ON PRECLEARANCE OR OTHER REQUIREMENTS UNDER VOTING RIGHTS ACT.—The approval by any person of a payment or grant application under this title, or any other action taken by any person under this title, shall not be considered to have any effect on requirements for preclearance under section 5 of the Voting Rights Act of 1965 (52 U.S.C. 10304) or any other requirements of such Act.

(c) NO EFFECT ON AUTHORITY OF STATES TO PROVIDE GREATER OPPORTUNITIES FOR VOTING.—Nothing in this title or the amendments made by this title may be construed to prohibit any State from enacting any law which provides greater opportunities for individuals to reg-

ister to vote and to vote in elections for Federal office than are provided by this title and the amendments made by this title.

Subtitle O—Severability

SEC. 1931. SEVERABILITY.

If any provision of this title or amendment made by this title, or the application of a provision or amendment to any person or circumstance, is held to be unconstitutional, the remainder of this title and amendments made by this title, and the application of the provisions and amendment to any person or circumstance, shall not be affected by the holding.

TITLE II—ELECTION INTEGRITY

Subtitle A—[Reserved]

Subtitle B—[Reserved]

Subtitle C—[Reserved]

Subtitle D—[Reserved]

Subtitle E—[Reserved]

Subtitle F—Saving Eligible Voters From Voter Purging

Sec. 2501. Short title.
Sec. 2502. Conditions for removal of voters from list of registered voters.

Subtitle G—No Effect on Authority of States to Provide Greater Opportunities for Voting

Sec. 2601. No effect on authority of States to provide greater opportunities for voting.

Subtitle H—Severability

Sec. 2701. Severability.

Subtitle A—[Reserved]

Subtitle B—[Reserved]

Subtitle C—[Reserved]

Subtitle D—[Reserved]

Subtitle E—[Reserved]

Subtitle F—Saving Eligible Voters From Voter Purging

SEC. 2501. SHORT TITLE.

This subtitle may be cited as the "Stop Automatically Voiding Eligible Voters Off Their Enlisted Rolls in States Act" or the "Save Voters Act".

SEC. 2502. CONDITIONS FOR REMOVAL OF VOTERS FROM LIST OF REGISTERED VOTERS.

(a) CONDITIONS DESCRIBED.—The National Voter Registration Act of 1993 (52 U.S.C. 20501 et seq.) is amended by inserting after section 8 the following new section:

"SEC. 8A. CONDITIONS FOR REMOVAL OF VOTERS FROM OFFICIAL LIST OF REGISTERED VOTERS.

"(a) VERIFICATION ON BASIS OF OBJECTIVE AND RELIABLE EVIDENCE OF INELIGIBILITY.—

"(1) REQUIRING VERIFICATION.—Notwithstanding any other provision of this Act, a State may not remove the name of any registrant from the official list of voters eligible to vote in elections for

Federal office in the State unless the State verifies, on the basis of objective and reliable evidence, that the registrant is ineligible to vote in such elections.

"(2) FACTORS NOT CONSIDERED AS OBJECTIVE AND RELIABLE EVIDENCE OF INELIGIBILITY.—For purposes of paragraph (2), the following factors, or any combination thereof, shall not be treated as objective and reliable evidence of a registrant's ineligibility to vote:

"(A) The failure of the registrant to vote in any election.

"(B) The failure of the registrant to respond to any notice sent under section 8(d), unless the notice has been returned as undeliverable.

"(C) The failure of the registrant to take any other action with respect to voting in any election or with respect to the registrant's status as a registrant.

"(b) NOTICE AFTER REMOVAL.—

"(1) NOTICE TO INDIVIDUAL REMOVED.—

"(A) IN GENERAL.—Not later than 48 hours after a State removes the name of a registrant from the official list of eligible voters for any reason (other than the death of the reg-

istrant), the State shall send notice of the removal to the former registrant, and shall include in the notice the grounds for the removal and information how the former registrant may contest the removal, including a telephone number for the appropriate election official., and how to contest the removal or be reinstated, including a contact phone number.

"(B) EXCEPTIONS.—Subparagraph (A) does not apply in the case of a registrant—

"(i) who sends written confirmation to the State that the registrant is no longer eligible to vote in the registrar's jurisdiction in which the registrant was registered; or

"(ii) who is removed from the official list of eligible voters by reason of the death of the registrant.

"(2) PUBLIC NOTICE.—Not later than 48 hours after conducting any general program to remove the names of ineligible voters from the official list of eligible voters (as described in section 8(a)(4)), the State shall disseminate a public notice through such methods as may be reasonable to reach the general public (including by publishing the notice in a news-

paper of wide circulation or posting the notice on the websites of the appropriate election officials) that list maintenance is taking place and that registrants should check their registration status to ensure no errors or mistakes have been made. The State shall ensure that the public notice disseminated under this paragraph is in a format that is reasonably convenient and accessible to voters with disabilities, including voters who have low vision or are blind.".

(b) CONDITIONS FOR TRANSMISSION OF NOTICES OF REMOVAL.—Section 8(d) of such Act (52 U.S.C. 20507(d)) is amended by adding at the end the following new paragraph:

"(4) A State may not transmit a notice to a registrant under this subsection unless the State obtains objective and reliable evidence (in accordance with the standards for such evidence which are described in section 8A(a)(2)) that the registrant has changed residence to a place outside the registrar's jurisdiction in which the registrant is registered.".

(c) CONFORMING AMENDMENTS.—

(1) NATIONAL VOTER REGISTRATION ACT OF 1993.—Section 8(a) of such Act (52 U.S.C. 20507(a)) is amended—

(A) in paragraph (3), by striking "provide" and inserting "subject to section 8A, provide"; and

(B) in paragraph (4), by striking "conduct" and inserting "subject to section 8A, conduct".

(2) HELP AMERICA VOTE ACT OF 2002.—Section 303(a)(4)(A) of the Help America Vote Act of 2002 (52 U.S.C. 21083(a)(4)(A)) is amended by striking ", registrants" and inserting ", and subject to section 8A of such Act, registrants".

(d) EFFECTIVE DATE.—The amendments made by this section shall take effect on the date of the enactment of this Act.

Subtitle G—No Effect on Authority of States to Provide Greater Opportunities for Voting

SEC. 2601. NO EFFECT ON AUTHORITY OF STATES TO PROVIDE GREATER OPPORTUNITIES FOR VOTING.

Nothing in this title or the amendments made by this title may be construed to prohibit any State from enacting any law which provides greater opportunities for individuals to register to vote and to vote in elections for Federal

office than are provided by this title and the amendments made by this title.

Subtitle H—Severability

SEC. 2701. SEVERABILITY.

If any provision of this title or amendment made by this title, or the application of a provision or amendment to any person or circumstance, is held to be unconstitutional, the remainder of this title and amendments made by this title, and the application of the provisions and amendment to any person or circumstance, shall not be affected by the holding.

TITLE III—ELECTION SECURITY

Sec. 3000. Short title; sense of Congress.

Subtitle A—Financial Support for Election Infrastructure

PART 1—VOTING SYSTEM SECURITY IMPROVEMENT GRANTS

Sec. 3001. Grants for obtaining compliant paper ballot voting systems and carrying out voting system security improvements.
Sec. 3002. Coordination of voting system security activities with use of requirements payments and election administration requirements under Help America Vote Act of 2002.
Sec. 3003. Incorporation of definitions.

PART 2—GRANTS FOR RISK-LIMITING AUDITS OF RESULTS OF ELECTIONS

Sec. 3011. Grants to States for conducting risk-limiting audits of results of elections.
Sec. 3012. GAO analysis of effects of audits.

PART 3—[RESERVED]

Subtitle B—Security Measures

Sec. 3101. Election infrastructure designation.
Sec. 3102. Timely threat information.
Sec. 3103. Security clearance assistance for election officials.
Sec. 3104. Security risk and vulnerability assessments.
Sec. 3105. Annual reports.

Subtitle C—Enhancing Protections for United States Democratic Institutions

Sec. 3201. National strategy to protect United States democratic institutions.
Sec. 3202. National Commission to Protect United States Democratic Institutions.

Subtitle D—Promoting Cybersecurity Through Improvements in Election Administration

Sec. 3301. Testing of existing voting systems to ensure compliance with election cybersecurity guidelines and other guidelines.
Sec. 3302. Treatment of electronic poll books as part of voting systems.
Sec. 3303. Pre-election reports on voting system usage.
Sec. 3304. Streamlining collection of election information.

Subtitle E—Preventing Election Hacking

Sec. 3401. Short title.
Sec. 3402. Election Security Bug Bounty Program.
Sec. 3403. Definitions.

Subtitle F—Miscellaneous Provisions

Sec. 3501. Definitions.
Sec. 3502. Initial report on adequacy of resources available for implementation.

Subtitle G—Severability

Sec. 3601. Severability.

SEC. 3000. SHORT TITLE; SENSE OF CONGRESS.

(a) SHORT TITLE.—This title may be cited as the "Election Security Act".

(b) SENSE OF CONGRESS ON NEED TO IMPROVE ELECTION INFRASTRUCTURE SECURITY.—It is the sense of Congress that, in light of the lessons learned from Russian interference in the 2016 Presidential election, the Federal Government should intensify its efforts to improve the security of election infrastructure in the United States, including through the use of individual, durable, paper ballots marked by the voter by hand.

Subtitle A—Financial Support for Election Infrastructure

PART 1—VOTING SYSTEM SECURITY IMPROVEMENT GRANTS

SEC. 3001. GRANTS FOR OBTAINING COMPLIANT PAPER BALLOT VOTING SYSTEMS AND CARRYING OUT VOTING SYSTEM SECURITY IMPROVEMENTS.

(a) AVAILABILITY OF GRANTS.—Subtitle D of title II of the Help America Vote Act of 2002 (52 U.S.C. 21001 et seq.), as amended by section 1906(a), is amended by adding at the end the following new part:

"PART 8—GRANTS FOR OBTAINING COMPLIANT PAPER BALLOT VOTING SYSTEMS AND CARRYING OUT VOTING SYSTEM SECURITY IMPROVEMENTS

"SEC. 298. GRANTS FOR OBTAINING COMPLIANT PAPER BALLOT VOTING SYSTEMS AND CARRYING OUT VOTING SYSTEM SECURITY IMPROVEMENTS.

"(a) AVAILABILITY AND USE OF GRANT.—The Commission shall make a grant to each eligible State—

"(1) to replace a voting system—

"(A) which does not meet the requirements which are first imposed on the State pursuant

to the amendments made by the Voter Confidence and Increased Accessibility Act of 2019 with a voting system which does meet such requirements, for use in the regularly scheduled general elections for Federal office held in November 2020, or

"(B) which does meet such requirements but which is not in compliance with the most recent voluntary voting system guidelines issued by the Commission prior to the regularly scheduled general election for Federal office held in November 2020 with another system which does meet such requirements and is in compliance with such guidelines; and

"(2) to carry out voting system security improvements described in section 298A with respect to the regularly scheduled general elections for Federal office held in November 2020 and each succeeding election for Federal office.

"(b) AMOUNT OF GRANT.—The amount of a grant made to a State under this section shall be such amount as the Commission determines to be appropriate, except that such amount may not be less than the product of $1 and the average of the number of individuals who cast

votes in any of the two most recent regularly scheduled general elections for Federal office held in the State.

"(c) PRO RATA REDUCTIONS.—If the amount of funds appropriated for grants under this part is insufficient to ensure that each State receives the amount of the grant calculated under subsection (b), the Commission shall make such pro rata reductions in such amounts as may be necessary to ensure that the entire amount appropriated under this part is distributed to the States.

"(d) ABILITY OF REPLACEMENT SYSTEMS TO ADMINISTER RANKED CHOICE ELECTIONS.—To the greatest extent practicable, an eligible State which receives a grant to replace a voting system under this section shall ensure that the replacement system is capable of administering a system of ranked choice voting under which each voter shall rank the candidates for the office in the order of the voter's preference.

"SEC. 298A. VOTING SYSTEM SECURITY IMPROVEMENTS DESCRIBED.

"(a) PERMITTED USES.—A voting system security improvement described in this section is any of the following:

"(1) The acquisition of goods and services from qualified election infrastructure vendors by purchase,

lease, or such other arrangements as may be appropriate.

"(2) Cyber and risk mitigation training.

"(3) A security risk and vulnerability assessment of the State's election infrastructure which is carried out by a provider of cybersecurity services under a contract entered into between the chief State election official and the provider.

"(4) The maintenance of election infrastructure, including addressing risks and vulnerabilities which are identified under either of the security risk and vulnerability assessments described in paragraph (3), except that none of the funds provided under this part may be used to renovate or replace a building or facility which is used primarily for purposes other than the administration of elections for public office.

"(5) Providing increased technical support for any information technology infrastructure that the chief State election official deems to be part of the State's election infrastructure or designates as critical to the operation of the State's election infrastructure.

"(6) Enhancing the cybersecurity and operations of the information technology infrastructure described in paragraph (4).

"(7) Enhancing the cybersecurity of voter registration systems.

"(b) QUALIFIED ELECTION INFRASTRUCTURE VENDORS DESCRIBED.—

"(1) IN GENERAL.—For purposes of this part, a 'qualified election infrastructure vendor' is any person who provides, supports, or maintains, or who seeks to provide, support, or maintain, election infrastructure on behalf of a State, unit of local government, or election agency (as defined in section 3501 of the Election Security Act) who meets the criteria described in paragraph (2).

"(2) CRITERIA.—The criteria described in this paragraph are such criteria as the Chairman, in coordination with the Secretary of Homeland Security, shall establish and publish, and shall include each of the following requirements:

"(A) The vendor must be owned and controlled by a citizen or permanent resident of the United States.

"(B) The vendor must disclose to the Chairman and the Secretary, and to the chief

State election official of any State to which the vendor provides any goods and services with funds provided under this part, of any sourcing outside the United States for parts of the election infrastructure.

"(C) The vendor agrees to ensure that the election infrastructure will be developed and maintained in a manner that is consistent with the cybersecurity best practices issued by the Technical Guidelines Development Committee.

"(D) The vendor agrees to maintain its information technology infrastructure in a manner that is consistent with the cybersecurity best practices issued by the Technical Guidelines Development Committee.

"(E) The vendor agrees to meet the requirements of paragraph (3) with respect to any known or suspected cybersecurity incidents involving any of the goods and services provided by the vendor pursuant to a grant under this part.

"(F) The vendor agrees to permit independent security testing by the Commission (in accordance with section 231(a)) and by the Sec-

retary of the goods and services provided by the vendor pursuant to a grant under this part.

"(3) CYBERSECURITY INCIDENT REPORTING REQUIREMENTS.—

"(A) IN GENERAL.—A vendor meets the requirements of this paragraph if, upon becoming aware of the possibility that an election cybersecurity incident has occurred involving any of the goods and services provided by the vendor pursuant to a grant under this part—

"(i) the vendor promptly assesses whether or not such an incident occurred, and submits a notification meeting the requirements of subparagraph (B) to the Secretary and the Chairman of the assessment as soon as practicable (but in no case later than 3 days after the vendor first becomes aware of the possibility that the incident occurred);

"(ii) if the incident involves goods or services provided to an election agency, the vendor submits a notification meeting the requirements of subparagraph (B) to the agency as soon as practicable (but in no case later than 3 days after the vendor

first becomes aware of the possibility that the incident occurred), and cooperates with the agency in providing any other necessary notifications relating to the incident; and

"(iii) the vendor provides all necessary updates to any notification submitted under clause (i) or clause (ii).

"(B) CONTENTS OF NOTIFICATIONS.—Each notification submitted under clause (i) or clause (ii) of subparagraph (A) shall contain the following information with respect to any election cybersecurity incident covered by the notification:

"(i) The date, time, and time zone when the election cybersecurity incident began, if known.

"(ii) The date, time, and time zone when the election cybersecurity incident was detected.

"(iii) The date, time, and duration of the election cybersecurity incident.

"(iv) The circumstances of the election cybersecurity incident, including the specific election infrastructure systems be-

lieved to have been accessed and information acquired, if any.

"(v) Any planned and implemented technical measures to respond to and recover from the incident.

"(vi) In the case of any notification which is an update to a prior notification, any additional material information relating to the incident, including technical data, as it becomes available.

"SEC. 298B. ELIGIBILITY OF STATES.

"A State is eligible to receive a grant under this part if the State submits to the Commission, at such time and in such form as the Commission may require, an application containing—

"(1) a description of how the State will use the grant to carry out the activities authorized under this part;

"(2) a certification and assurance that, not later than 5 years after receiving the grant, the State will carry out risk-limiting audits and will carry out voting system security improvements, as described in section 298A; and

"(3) such other information and assurances as the Commission may require.

"SEC. 298C. REPORTS TO CONGRESS.

"Not later than 90 days after the end of each fiscal year, the Commission shall submit a report to the appropriate congressional committees, including the Committees on Homeland Security, House Administration, and the Judiciary of the House of Representatives and the Committees on Homeland Security and Governmental Affairs, the Judiciary, and Rules and Administration of the Senate, on the activities carried out with the funds provided under this part.

"SEC. 298D. AUTHORIZATION OF APPROPRIATIONS.

"(a) AUTHORIZATION.—There are authorized to be appropriated for grants under this part—

"(1) $1,000,000,000 for fiscal year 2019; and

"(2) $175,000,000 for each of the fiscal years 2020, 2022, 2024, and 2026.

"(b) CONTINUING AVAILABILITY OF AMOUNTS.—Any amounts appropriated pursuant to the authorization of this section shall remain available until expended.".

(b) CLERICAL AMENDMENT.—The table of contents of such Act, as amended by section 1906(b), is amended by adding at the end of the items relating to subtitle D of title II the following:

"PART 8—GRANTS FOR OBTAINING COMPLIANT PAPER BALLOT VOTING SYSTEMS AND CARRYING OUT VOTING SYSTEM IMPROVEMENTS

"Sec. 298. Grants for obtaining compliant paper ballot voting systems and carrying out voting system security improvements.

"Sec. 298A. Voting system security improvements described.
"Sec. 298B. Eligibility of States.
"Sec. 298C. Reports to Congress.
"Sec. 298D. Authorization of appropriations.

SEC. 3002. COORDINATION OF VOTING SYSTEM SECURITY ACTIVITIES WITH USE OF REQUIREMENTS PAYMENTS AND ELECTION ADMINISTRATION REQUIREMENTS UNDER HELP AMERICA VOTE ACT OF 2002.

(a) DUTIES OF ELECTION ASSISTANCE COMMISSION.—Section 202 of the Help America Vote Act of 2002 (52 U.S.C. 20922) is amended in the matter preceding paragraph (1) by striking "by" and inserting "and the security of election infrastructure by".

(b) MEMBERSHIP OF SECRETARY OF HOMELAND SECURITY ON BOARD OF ADVISORS OF ELECTION ASSISTANCE COMMISSION.—Section 214(a) of such Act (52 U.S.C. 20944(a)) is amended—

(1) by striking "37 members" and inserting "38 members"; and

(2) by adding at the end the following new paragraph:

"(17) The Secretary of Homeland Security or the Secretary's designee.".

(c) REPRESENTATIVE OF DEPARTMENT OF HOMELAND SECURITY ON TECHNICAL GUIDELINES DEVELOP-

MENT COMMITTEE.—Section 221(c)(1) of such Act (52 U.S.C. 20961(c)(1)) is amended—

(1) by redesignating subparagraph (E) as subparagraph (F); and

(2) by inserting after subparagraph (D) the following new subparagraph:

"(E) A representative of the Department of Homeland Security.".

(d) GOALS OF PERIODIC STUDIES OF ELECTION ADMINISTRATION ISSUES; CONSULTATION WITH SECRETARY OF HOMELAND SECURITY.—Section 241(a) of such Act (52 U.S.C. 20981(a)) is amended—

(1) in the matter preceding paragraph (1), by striking "the Commission shall" and inserting "the Commission, in consultation with the Secretary of Homeland Security (as appropriate), shall";

(2) by striking "and" at the end of paragraph (3);

(3) by redesignating paragraph (4) as paragraph (5); and

(4) by inserting after paragraph (3) the following new paragraph:

"(4) will be secure against attempts to undermine the integrity of election systems by cyber or other means; and".

(e) REQUIREMENTS PAYMENTS.—

(1) USE OF PAYMENTS FOR VOTING SYSTEM SECURITY IMPROVEMENTS.—Section 251(b) of such Act (52 U.S.C. 21001(b)), as amended by section 1905(b)(1), is amended by adding at the end the following new paragraph:

"(5) PERMITTING USE OF PAYMENTS FOR VOTING SYSTEM SECURITY IMPROVEMENTS.—A State may use a requirements payment to carry out any of the following activities:

"(A) Cyber and risk mitigation training.

"(B) Providing increased technical support for any information technology infrastructure that the chief State election official deems to be part of the State's election infrastructure or designates as critical to the operation of the State's election infrastructure.

"(C) Enhancing the cybersecurity and operations of the information technology infrastructure described in subparagraph (B).

"(D) Enhancing the security of voter registration databases.".

(2) INCORPORATION OF ELECTION INFRASTRUCTURE PROTECTION IN STATE PLANS FOR USE OF PAYMENTS.—Section 254(a)(1) of such Act (52

U.S.C. 21004(a)(1)) is amended by striking the period at the end and inserting ", including the protection of election infrastructure.".

(3) COMPOSITION OF COMMITTEE RESPONSIBLE FOR DEVELOPING STATE PLAN FOR USE OF PAYMENTS.—Section 255 of such Act (52 U.S.C. 21005) is amended—

(A) by redesignating subsection (b) as subsection (c); and

(B) by inserting after subsection (a) the following new subsection:

"(b) GEOGRAPHIC REPRESENTATION.—The members of the committee shall be a representative group of individuals from the State's counties, cities, towns, and Indian tribes, and shall represent the needs of rural as well as urban areas of the State, as the case may be.".

(f) ENSURING PROTECTION OF COMPUTERIZED STATEWIDE VOTER REGISTRATION LIST.—Section 303(a)(3) of such Act (52 U.S.C. 21083(a)(3)) is amended by striking the period at the end and inserting ", as well as other measures to prevent and deter cybersecurity incidents, as identified by the Commission, the Secretary of Homeland Security, and the Technical Guidelines Development Committee.".

SEC. 3003. INCORPORATION OF DEFINITIONS.

(a) IN GENERAL.—Section 901 of the Help America Vote Act of 2001 (52 U.S.C. 21141) is amended to read as follows:

"SEC. 901. DEFINITIONS.

"In this Act, the following definitions apply:

"(1) The term 'cybersecurity incident' has the meaning given the term 'incident' in section 227 of the Homeland Security Act of 2002 (6 U.S.C. 148).

"(2) The term 'election infrastructure' has the meaning given such term in section 3501 of the Election Security Act.

"(3) The term 'State' means each of the several States, the District of Columbia, the Commonwealth of Puerto Rico, Guam, American Samoa, the United States Virgin Islands, and the Commonwealth of the Northern Mariana Islands.".

(b) CLERICAL AMENDMENT.—The table of contents of such Act is amended by amending the item relating to section 901 to read as follows:

"Sec. 901. Definitions.".

PART 2—GRANTS FOR RISK-LIMITING AUDITS OF RESULTS OF ELECTIONS

SEC. 3011. GRANTS TO STATES FOR CONDUCTING RISK-LIMITING AUDITS OF RESULTS OF ELECTIONS.

(a) AVAILABILITY OF GRANTS.—Subtitle D of title II of the Help America Vote Act of 2002 (52 U.S.C. 21001 et seq.), as amended by sections 1906(a) and 3001(a), is amended by adding at the end the following new part:

"PART 9—GRANTS FOR CONDUCTING RISK-LIMITING AUDITS OF RESULTS OF ELECTIONS

"SEC. 299. GRANTS FOR CONDUCTING RISK-LIMITING AUDITS OF RESULTS OF ELECTIONS.

"(a) AVAILABILITY OF GRANTS.—The Commission shall make a grant to each eligible State to conduct risk-limiting audits as described in subsection (b) with respect to the regularly scheduled general elections for Federal office held in November 2020 and each succeeding election for Federal office.

"(b) RISK-LIMITING AUDITS DESCRIBED.—In this part, a 'risk-limiting audit' is a post-election process—

"(1) which is conducted in accordance with rules and procedures established by the chief State election official of the State which meet the requirements of subsection (c); and

"(2) under which, if the reported outcome of the election is incorrect, there is at least a predetermined percentage chance that the audit will replace the incorrect outcome with the correct outcome as determined by a full, hand-to-eye tabulation of all votes validly cast in that election that ascertains voter intent manually and directly from voter-verifiable paper records.

"(c) REQUIREMENTS FOR RULES AND PROCEDURES.—The rules and procedures established for conducting a risk-limiting audit shall include the following elements:

"(1) Rules for ensuring the security of ballots and documenting that prescribed procedures were followed.

"(2) Rules and procedures for ensuring the accuracy of ballot manifests produced by election agencies.

"(3) Rules and procedures for governing the format of ballot manifests, cast vote records, and other data involved in the audit.

"(4) Methods to ensure that any cast vote records used in the audit are those used by the voting system to tally the election results sent to the chief State election official and made public.

"(5) Procedures for the random selection of ballots to be inspected manually during each audit.

"(6) Rules for the calculations and other methods to be used in the audit and to determine whether and when the audit of an election is complete.

"(7) Procedures and requirements for testing any software used to conduct risk-limiting audits.

"(d) DEFINITIONS.—In this part, the following definitions apply:

"(1) The term 'ballot manifest' means a record maintained by each election agency that meets each of the following requirements:

"(A) The record is created without reliance on any part of the voting system used to tabulate votes.

"(B) The record functions as a sampling frame for conducting a risk-limiting audit.

"(C) The record contains the following information with respect to the ballots cast and counted in the election:

"(i) The total number of ballots cast and counted by the agency (including undervotes, overvotes, and other invalid votes).

"(ii) The total number of ballots cast in each election administered by the agency (including undervotes, overvotes, and other invalid votes).

"(iii) A precise description of the manner in which the ballots are physically stored, including the total number of physical groups of ballots, the numbering system for each group, a unique label for each group, and the number of ballots in each such group.

"(2) The term 'incorrect outcome' means an outcome that differs from the outcome that would be determined by a full tabulation of all votes validly cast in the election, determining voter intent manually, directly from voter-verifiable paper records.

"(3) The term 'outcome' means the winner of an election, whether a candidate or a position.

"(4) The term 'reported outcome' means the outcome of an election which is determined according to the canvass and which will become the official, certified outcome unless it is revised by an audit, recount, or other legal process.

"SEC. 299A. ELIGIBILITY OF STATES.

"A State is eligible to receive a grant under this part if the State submits to the Commission, at such time and in such form as the Commission may require, an application containing—

"(1) a certification that, not later than 5 years after receiving the grant, the State will conduct risk-limiting audits of the results of elections for Federal office held in the State as described in section 299;

"(2) a certification that, not later than one year after the date of the enactment of this section, the chief State election official of the State has established or will establish the rules and procedures for conducting the audits which meet the requirements of section 299(c);

"(3) a certification that the audit shall be completed not later than the date on which the State certifies the results of the election;

"(4) a certification that, after completing the audit, the State shall publish a report on the results of the audit, together with such information as necessary to confirm that the audit was conducted properly;

"(5) a certification that, if a risk-limiting audit conducted under this part leads to a full manual tally of an election, State law requires that the State

or election agency shall use the results of the full manual tally as the official results of the election; and

"(6) such other information and assurances as the Commission may require.

"SEC. 299B. AUTHORIZATION OF APPROPRIATIONS.

"There are authorized to be appropriated for grants under this part $20,000,000 for fiscal year 2019, to remain available until expended.".

(b) CLERICAL AMENDMENT.—The table of contents of such Act, as amended by sections 1906(b) and 3001(b), is further amended by adding at the end of the items relating to subtitle D of title II the following:

"PART 9—GRANTS FOR CONDUCTING RISK-LIMITING AUDITS OF RESULTS OF ELECTIONS

"Sec. 299. Grants for conducting risk-limiting audits of results of elections.
"Sec. 299A. Eligibility of States.
"Sec. 299B. Authorization of appropriations.

SEC. 3012. GAO ANALYSIS OF EFFECTS OF AUDITS.

(a) ANALYSIS.—Not later than 6 months after the first election for Federal office is held after grants are first awarded to States for conducting risk-limiting under part 9 of subtitle D of title II of the Help America Vote Act of 2002 (as added by section 3011) for conducting risk-limiting audits of elections for Federal office, the Comptroller General of the United States shall conduct an analysis of the extent to which such audits have im-

proved the administration of such elections and the security of election infrastructure in the States receiving such grants.

(b) REPORT.—The Comptroller General of the United States shall submit a report on the analysis conducted under subsection (a) to the appropriate congressional committees.

PART 3—[RESERVED]

Subtitle B—Security Measures

SEC. 3101. ELECTION INFRASTRUCTURE DESIGNATION.

Subparagraph (J) of section 2001(3) of the Homeland Security Act of 2002 (6 U.S.C. 601(3)) is amended by inserting ", including election infrastructure" before the period at the end.

SEC. 3102. TIMELY THREAT INFORMATION.

Subsection (d) of section 201 of the Homeland Security Act of 2002 (6 U.S.C. 121) is amended by adding at the end the following new paragraph:

"(27) To provide timely threat information regarding election infrastructure to the chief State election official of the State with respect to which such information pertains.".

SEC. 3103. SECURITY CLEARANCE ASSISTANCE FOR ELECTION OFFICIALS.

In order to promote the timely sharing of information on threats to election infrastructure, the Secretary may—

(1) help expedite a security clearance for the chief State election official and other appropriate State personnel involved in the administration of elections, as designated by the chief State election official;

(2) sponsor a security clearance for the chief State election official and other appropriate State personnel involved in the administration of elections, as designated by the chief State election official; and

(3) facilitate the issuance of a temporary clearance to the chief State election official and other appropriate State personnel involved in the administration of elections, as designated by the chief State election official, if the Secretary determines classified information to be timely and relevant to the election infrastructure of the State at issue.

SEC. 3104. SECURITY RISK AND VULNERABILITY ASSESSMENTS.

(a) IN GENERAL.—Paragraph (6) of section 227(c) of the Homeland Security Act of 2002 (6 U.S.C. 148(c)) is amended by inserting "(including by carrying out a se-

curity risk and vulnerability assessment)'' after ''risk management support''.

(b) PRIORITIZATION TO ENHANCE ELECTION SECURITY.—

(1) IN GENERAL.—Not later than 90 days after receiving a written request from a chief State election official, the Secretary shall, to the extent practicable, commence a security risk and vulnerability assessment (pursuant to paragraph (6) of section 227(c) of the Homeland Security Act of 2002, as amended by subsection (a)) on election infrastructure in the State at issue.

(2) NOTIFICATION.—If the Secretary, upon receipt of a request described in paragraph (1), determines that a security risk and vulnerability assessment cannot be commenced within 90 days, the Secretary shall expeditiously notify the chief State election official who submitted such request.

SEC. 3105. ANNUAL REPORTS.

(a) REPORTS ON ASSISTANCE AND ASSESSMENTS.—Not later than one year after the date of the enactment of this Act and annually thereafter through 2026, the Secretary shall submit to the appropriate congressional committees—

(1) efforts to carry out section 203 during the prior year, including specific information on which States were helped, how many officials have been helped in each State, how many security clearances have been sponsored in each State, and how many temporary clearances have been issued in each State; and

(2) efforts to carry out section 205 during the prior year, including specific information on which States were helped, the dates on which the Secretary received a request for a security risk and vulnerability assessment pursuant to such section, the dates on which the Secretary commenced each such request, and the dates on which the Secretary transmitted a notification in accordance with subsection (b)(2) of such section.

(b) REPORTS ON FOREIGN THREATS.—Not later than 90 days after the end of each fiscal year (beginning with fiscal year 2019), the Secretary and the Director of National Intelligence, in coordination with the heads of appropriate offices of the Federal government, shall submit a joint report to the appropriate congressional committees on foreign threats to elections in the United States, including physical and cybersecurity threats.

(c) INFORMATION FROM STATES.—For purposes of preparing the reports required under this section, the Secretary shall solicit and consider information and comments from States and election agencies, except that the provision of such information and comments by a State or election agency shall be voluntary and at the discretion of the State or agency.

Subtitle C—Enhancing Protections for United States Democratic Institutions

SEC. 3201. NATIONAL STRATEGY TO PROTECT UNITED STATES DEMOCRATIC INSTITUTIONS.

(a) IN GENERAL.—Not later than one year after the date of the enactment of this Act, the President, acting through the Secretary, in consultation with the Chairman, the Secretary of Defense, the Secretary of State, the Attorney General, the Secretary of Education, the Director of National Intelligence, the Chairman of the Federal Election Commission, and the heads of any other appropriate Federal agencies, shall issue a national strategy to protect against cyber attacks, influence operations, disinformation campaigns, and other activities that could undermine the security and integrity of United States democratic institutions.

(b) CONSIDERATIONS.—The national strategy required under subsection (a) shall include consideration of the following:

(1) The threat of a foreign state actor, foreign terrorist organization (as designated pursuant to section 219 of the Immigration and Nationality Act (8 U.S.C. 1189)), or a domestic actor carrying out a cyber attack, influence operation, disinformation campaign, or other activity aimed at undermining the security and integrity of United States democratic institutions.

(2) The extent to which United States democratic institutions are vulnerable to a cyber attack, influence operation, disinformation campaign, or other activity aimed at undermining the security and integrity of such democratic institutions.

(3) Potential consequences, such as an erosion of public trust or an undermining of the rule of law, that could result from a successful cyber attack, influence operation, disinformation campaign, or other activity aimed at undermining the security and integrity of United States democratic institutions.

(4) Lessons learned from other Western governments the institutions of which were subject to a cyber attack, influence operation, disinformation

campaign, or other activity aimed at undermining the security and integrity of such institutions, as well as actions that could be taken by the United States Government to bolster collaboration with foreign partners to detect, deter, prevent, and counter such activities.

(5) Potential impacts such as an erosion of public trust in democratic institutions as could be associated with a successful cyber breach or other activity negatively-affecting election infrastructure.

(6) Roles and responsibilities of the Secretary, the Chairman, and the heads of other Federal entities and non-Federal entities, including chief State election officials and representatives of multi-state information sharing and analysis center.

(7) Any findings, conclusions, and recommendations to strengthen protections for United States democratic institutions that have been agreed to by a majority of Commission members on the National Commission to Protect United States Democratic Institutions, authorized pursuant to section 32002.

(c) IMPLEMENTATION PLAN.—Not later than 90 days after the issuance of the national strategy required under subsection (a), the President, acting through the Secretary, in coordination with the Chairman, shall issue

an implementation plan for Federal efforts to implement such strategy that includes the following:

(1) Strategic objectives and corresponding tasks.

(2) Projected timelines and costs for the tasks referred to in paragraph (1).

(3) Metrics to evaluate performance of such tasks.

(d) CLASSIFICATION.—The national strategy required under subsection (a) shall be in unclassified form but may contain a classified annex.

SEC. 3202. NATIONAL COMMISSION TO PROTECT UNITED STATES DEMOCRATIC INSTITUTIONS.

(a) ESTABLISHMENT.—There is established within the legislative branch the National Commission to Protect United States Democratic Institutions (hereafter in this section referred to as the "Commission").

(b) PURPOSE.—The purpose of the Commission is to counter efforts to undermine democratic institutions within the United States.

(c) COMPOSITION.—

(1) MEMBERSHIP.—The Commission shall be composed of 10 members appointed for the life of the Commission as follows:

(A) One member shall be appointed by the Secretary.

(B) One member shall be appointed by the Chairman.

(C) 2 members shall be appointed by the majority leader of the Senate, in consultation with the Chairman of the Committee on Homeland Security and Governmental Affairs, the Chairman of the Committee on the Judiciary, and the Chairman of the Committee on Rules and Administration.

(D) 2 members shall be appointed by the minority leader of the Senate, in consultation with the ranking minority member of the Committee on Homeland Security and Governmental Affairs, the ranking minority member of the Committee on the Judiciary, and the ranking minority member of the Committee on Rules and Administration.

(E) 2 members shall be appointed by the Speaker of the House of Representatives, in consultation with the Chairman of the Committee on Homeland Security, the Chairman of the Committee on House Administration, and

the Chairman of the Committee on the Judiciary.

(F) 2 members shall be appointed by the minority leader of the House of Representatives, in consultation with the ranking minority member of the Committee on Homeland Security, the ranking minority member of the Committee on the Judiciary, and the ranking minority member of the Committee on House Administration.

(2) QUALIFICATIONS.—Individuals shall be selected for appointment to the Commission solely on the basis of their professional qualifications, achievements, public stature, experience, and expertise in relevant fields, including, but not limited to cybersecurity, national security, and the Constitution of the United States.

(3) NO COMPENSATION FOR SERVICE.—Members shall not receive compensation for service on the Commission, but shall receive travel expenses, including per diem in lieu of subsistence, in accordance with chapter 57 of title 5, United States Code.

(4) DEADLINE FOR APPOINTMENT.—All members of the Commission shall be appointed no later

than 60 days after the date of the enactment of this Act.

(5) VACANCIES.—A vacancy on the Commission shall not affect its powers and shall be filled in the manner in which the original appointment was made. The appointment of the replacement member shall be made not later than 60 days after the date on which the vacancy occurs.

(d) CHAIR AND VICE CHAIR.—The Commission shall elect a Chair and Vice Chair from among its members.

(e) QUORUM AND MEETINGS.—

(1) QUORUM.—The Commission shall meet and begin the operations of the Commission not later than 30 days after the date on which all members have been appointed or, if such meeting cannot be mutually agreed upon, on a date designated by the Speaker of the House of Representatives and the President pro Tempore of the Senate. Each subsequent meeting shall occur upon the call of the Chair or a majority of its members. A majority of the members of the Commission shall constitute a quorum, but a lesser number may hold meetings.

(2) AUTHORITY OF INDIVIDUALS TO ACT FOR COMMISSION.—Any member of the Commission may, if authorized by the Commission, take any action

that the Commission is authorized to take under this section.

(f) POWERS.—

(1) HEARINGS AND EVIDENCE.—The Commission (or, on the authority of the Commission, any subcommittee or member thereof) may, for the purpose of carrying out this section, hold hearings and sit and act at such times and places, take such testimony, receive such evidence, and administer such oaths as the Commission considers advisable to carry out its duties.

(2) CONTRACTING.—The Commission may, to such extent and in such amounts as are provided in appropriation Acts, enter into contracts to enable the Commission to discharge its duties under this section.

(g) ASSISTANCE FROM FEDERAL AGENCIES.—

(1) GENERAL SERVICES ADMINISTRATION.—The Administrator of General Services shall provide to the Commission on a reimbursable basis administrative support and other services for the performance of the Commission's functions.

(2) OTHER DEPARTMENTS AND AGENCIES.—In addition to the assistance provided under paragraph (1), the Department of Homeland Security, the

Election Assistance Commission, and other appropriate departments and agencies of the United States shall provide to the Commission such services, funds, facilities, and staff as they may determine advisable and as may be authorized by law.

(h) PUBLIC MEETINGS.—Any public meetings of the Commission shall be conducted in a manner consistent with the protection of information provided to or developed for or by the Commission as required by any applicable statute, regulation, or Executive order.

(i) SECURITY CLEARANCES.—

(1) IN GENERAL.—The heads of appropriate departments and agencies of the executive branch shall cooperate with the Commission to expeditiously provide Commission members and staff with appropriate security clearances to the extent possible under applicable procedures and requirements.

(2) PREFERENCES.—In appointing staff, obtaining detailees, and entering into contracts for the provision of services for the Commission, the Commission shall give preference to individuals otherwise who have active security clearances.

(j) REPORTS.—

(1) INTERIM REPORTS.—At any time prior to the submission of the final report under paragraph

(2), the Commission may submit interim reports to the President and Congress such findings, conclusions, and recommendations to strengthen protections for democratic institutions in the United States as have been agreed to by a majority of the members of the Commission.

(2) FINAL REPORT.—Not later than 18 months after the date of the first meeting of the Commission, the Commission shall submit to the President and Congress a final report containing such findings, conclusions, and recommendations to strengthen protections for democratic institutions in the United States as have been agreed to by a majority of the members of the Commission.

(k) TERMINATION.—

(1) IN GENERAL.—The Commission shall terminate upon the expiration of the 60-day period which begins on the date on which the Commission submits the final report required under subsection (j)(2).

(2) ADMINISTRATIVE ACTIVITIES PRIOR TO TERMINATION.—During the 60-day period described in paragraph (2), the Commission may carry out such administrative activities as may be required to conclude its work, including providing testimony to

committees of Congress concerning the final report and disseminating the final report.

Subtitle D—Promoting Cybersecurity Through Improvements in Election Administration

SEC. 3301. TESTING OF EXISTING VOTING SYSTEMS TO ENSURE COMPLIANCE WITH ELECTION CYBERSECURITY GUIDELINES AND OTHER GUIDELINES.

(a) REQUIRING TESTING OF EXISTING VOTING SYSTEMS.—

(1) IN GENERAL.—Section 231(a) of the Help America Vote Act of 2002 (52 U.S.C. 20971(a)) is amended by adding at the end the following new paragraph:

"(3) TESTING TO ENSURE COMPLIANCE WITH GUIDELINES.—

"(A) TESTING.—Not later than 9 months before the date of each regularly scheduled general election for Federal office, the Commission shall provide for the testing by accredited laboratories under this section of the voting system hardware and software which was certified for use in the most recent such election, on the basis of the most recent voting system guide-

lines applicable to such hardware or software (including election cybersecurity guidelines) issued under this Act.

"(B) DECERTIFICATION OF HARDWARE OR SOFTWARE FAILING TO MEET GUIDELINES.—If, on the basis of the testing described in subparagraph (A), the Commission determines that any voting system hardware or software does not meet the most recent guidelines applicable to such hardware or software issued under this Act, the Commission shall decertify such hardware or software.".

(2) EFFECTIVE DATE.—The amendment made by paragraph (1) shall apply with respect to the regularly scheduled general election for Federal office held in November 2020 and each succeeding regularly scheduled general election for Federal office.

(b) ISSUANCE OF CYBERSECURITY GUIDELINES BY TECHNICAL GUIDELINES DEVELOPMENT COMMITTEE.—Section 221(b) of the Help America Vote Act of 2002 (52 U.S.C. 20961(b)) is amended by adding at the end the following new paragraph:

"(3) ELECTION CYBERSECURITY GUIDELINES.—Not later than 6 months after the date of the enactment of this paragraph, the Development

Committee shall issue election cybersecurity guidelines, including standards and best practices for procuring, maintaining, testing, operating, and updating election systems to prevent and deter cybersecurity incidents.".

SEC. 3302. TREATMENT OF ELECTRONIC POLL BOOKS AS PART OF VOTING SYSTEMS.

(a) INCLUSION IN DEFINITION OF VOTING SYSTEM.—Section 301(b) of the Help America Vote Act of 2002 (52 U.S.C. 21081(b)) is amended—

(1) in the matter preceding paragraph (1), by striking "this section" and inserting "this Act";

(2) by striking "and" at the end of paragraph (1);

(3) by redesignating paragraph (2) as paragraph (3); and

(4) by inserting after paragraph (1) the following new paragraph:

"(2) any electronic poll book used with respect to the election; and".

(b) DEFINITION.—Section 301 of such Act (52 U.S.C. 21081) is amended—

(1) by redesignating subsections (c) and (d) as subsections (d) and (e); and

(2) by inserting after subsection (b) the following new subsection:

"(c) ELECTRONIC POLL BOOK DEFINED.—In this Act, the term 'electronic poll book' means the total combination of mechanical, electromechanical, or electronic equipment (including the software, firmware, and documentation required to program, control, and support the equipment) that is used—

"(1) to retain the list of registered voters at a polling location, or vote center, or other location at which voters cast votes in an election for Federal office; and

"(2) to identify registered voters who are eligible to vote in an election.".

(c) EFFECTIVE DATE.—Section 301(e) of such Act (52 U.S.C. 21081(e)), as redesignated by subsection (b), is amended by striking the period at the end and inserting the following: ", or, with respect to any requirements relating to electronic poll books, on and after January 1, 2020".

SEC. 3303. PRE-ELECTION REPORTS ON VOTING SYSTEM USAGE.

(a) REQUIRING STATES TO SUBMIT REPORTS.—Title III of the Help America Vote Act of 2002 (52 U.S.C.

21081 et seq.) is amended by inserting after section 301 the following new section:

"SEC. 301A. PRE-ELECTION REPORTS ON VOTING SYSTEM USAGE.

"(a) REQUIRING STATES TO SUBMIT REPORTS.—Not later than 120 days before the date of each regularly scheduled general election for Federal office, the chief State election official of a State shall submit a report to the Commission containing a detailed voting system usage plan for each jurisdiction in the State which will administer the election, including a detailed plan for the usage of electronic poll books and other equipment and components of such system.

"(b) EFFECTIVE DATE.—Subsection (a) shall apply with respect to the regularly scheduled general election for Federal office held in November 2020 and each succeeding regularly scheduled general election for Federal office.".

(b) CLERICAL AMENDMENT.—The table of contents of such Act is amended by inserting after the item relating to section 301 the following new item:

"Sec. 301A. Pre-election reports on voting system usage.".

SEC. 3304. STREAMLINING COLLECTION OF ELECTION INFORMATION.

Section 202 of the Help America Vote Act of 2002 (52 U.S.C. 20922) is amended—

(1) by striking "The Commission" and inserting "(a) IN GENERAL.—The Commission"; and

(2) by adding at the end the following new subsection:

"(b) WAIVER OF CERTAIN REQUIREMENTS.—Subchapter I of chapter 35 of title 44, United States Code, shall not apply to the collection of information for purposes of maintaining the clearinghouse described in paragraph (1) of subsection (a).".

Subtitle E—Preventing Election Hacking

SEC. 3401. SHORT TITLE.

This subtitle may be cited as the "Prevent Election Hacking Act of 2019".

SEC. 3402. ELECTION SECURITY BUG BOUNTY PROGRAM.

(a) ESTABLISHMENT.—Not later than 1 year after the date of the enactment of this Act, the Secretary shall establish a program to be known as the "Election Security Bug Bounty Program" (hereafter in this subtitle referred to as the "Program") to improve the cybersecurity of the systems used to administer elections for Federal office by facilitating and encouraging assessments by independent technical experts, in cooperation with State and local election officials and election service providers, to identify and report election cybersecurity vulnerabilities.

(b) VOLUNTARY PARTICIPATION BY ELECTION OFFICIALS AND ELECTION SERVICE PROVIDERS.—

(1) NO REQUIREMENT TO PARTICIPATE IN PROGRAM.—Participation in the Program shall be entirely voluntary for State and local election officials and election service providers.

(2) ENCOURAGING PARTICIPATION AND INPUT FROM ELECTION OFFICIALS.—In developing the Program, the Secretary shall solicit input from, and encourage participation by, State and local election officials.

(c) ACTIVITIES FUNDED.—In establishing and carrying out the Program, the Secretary shall—

(1) establish a process for State and local election officials and election service providers to voluntarily participate in the Program;

(2) designate appropriate information systems to be included in the Program;

(3) provide compensation to eligible individuals, organizations, and companies for reports of previously unidentified security vulnerabilities within the information systems designated under subparagraph (A) and establish criteria for individuals, organizations, and companies to be considered eligible

for such compensation in compliance with Federal laws;

(4) consult with the Attorney General on how to ensure that approved individuals, organizations, or companies that comply with the requirements of the Program are protected from prosecution under section 1030 of title 18, United States Code, and similar provisions of law, and from liability under civil actions for specific activities authorized under the Program;

(5) consult with the Secretary of Defense and the heads of other departments and agencies that have implemented programs to provide compensation for reports of previously undisclosed vulnerabilities in information systems, regarding lessons that may be applied from such programs;

(6) develop an expeditious process by which an individual, organization, or company can register with the Department, submit to a background check as determined by the Department, and receive a determination as to eligibility for participation in the Program; and

(7) engage qualified interested persons, including representatives of private entities, about the structure of the Program and, to the extent prac-

ticable, establish a recurring competition for independent technical experts to assess election systems for the purpose of identifying and reporting election cybersecurity vulnerabilities;

(d) USE OF SERVICE PROVIDERS.—The Secretary may award competitive contracts as necessary to manage the Program.

SEC. 3403. DEFINITIONS.

In this subtitle, the following definitions apply:

(1) The terms "election" and "Federal office" have the meanings given such terms in section 301 of the Federal Election Campaign Act of 1971 (52 U.S.C. 30101).

(2) The term "election cybersecurity vulnerability" means any security vulnerability (as defined in section 102 of the Cybersecurity Information Sharing Act of 2015 (6 U.S.C. 1501)) that affects an election system.

(3) The term "election service provider" means any person providing, supporting, or maintaining an election system on behalf of a State or local election official, such as a contractor or vendor.

(4) The term "election system" means any information system (as defined in section 3502 of title

44, United States Code) which is part of an election infrastructure.

(5) The term "Secretary" means the Secretary of Homeland Security, or, upon designation by the Secretary of Homeland Security, the Deputy Secretary of Homeland Security, the Director of Cybersecurity and Infrastructure Security of the Department of Homeland Security, or a Senate-confirmed official that reports to the Director.

(6) The term "State" means each of the several States, the District of Columbia, the Commonwealth of Puerto Rico, Guam, American Samoa, the Commonwealth of Northern Mariana Islands, and the United States Virgin Islands.

(7) The term "voting system" has the meaning given such term in section 301(b) of the Help America Vote Act of 2002 (52 U.S.C. 21081(b)).

Subtitle F—Miscellaneous Provisions

SEC. 3501. DEFINITIONS.

Except as provided in section 3404, in this title, the following definitions apply:

(1) The term "Chairman" means the chair of the Election Assistance Commission.

(2) The term "appropriate congressional committees" means the Committees on Homeland Security and House Administration of the House of Representatives and the Committees on Homeland Security and Governmental Affairs and Rules and Administration of the Senate.

(3) The term "chief State election official" means, with respect to a State, the individual designated by the State under section 10 of the National Voter Registration Act of 1993 (52 U.S.C. 20509) to be responsible for coordination of the State's responsibilities under such Act.

(4) The term "Commission" means the Election Assistance Commission.

(5) The term "democratic institutions" means the diverse range of institutions that are essential to ensuring an independent judiciary, free and fair elections, and rule of law.

(6) The term "election agency" means any component of a State, or any component of a unit of local government in a State, which is responsible for the administration of elections for Federal office in the State.

(7) The term "election infrastructure" means storage facilities, polling places, and centralized vote

tabulation locations used to support the administration of elections for public office, as well as related information and communications technology, including voter registration databases, voting machines, electronic mail and other communications systems (including electronic mail and other systems of vendors who have entered into contracts with election agencies to support the administration of elections, manage the election process, and report and display election results), and other systems used to manage the election process and to report and display election results on behalf of an election agency.

(8) The term "Secretary" means the Secretary of Homeland Security.

(9) The term "State" has the meaning given such term in section 901 of the Help America Vote Act of 2002 (52 U.S.C. 21141).

SEC. 3502. INITIAL REPORT ON ADEQUACY OF RESOURCES AVAILABLE FOR IMPLEMENTATION.

Not later than 120 days after enactment of this Act, the Chairman and the Secretary shall submit a report to the appropriate committees of Congress, including the Committees on Homeland Security and House Administration of the House of Representatives and the Committee on Homeland Security and Governmental Affairs

of the Senate, analyzing the adequacy of the funding, resources, and personnel available to carry out this title and the amendments made by this title.

Subtitle G—Severability

SEC. 3601. SEVERABILITY.

If any provision of this title or amendment made by this title, or the application of a provision or amendment to any person or circumstance, is held to be unconstitutional, the remainder of this title and amendments made by this title, and the application of the provisions and amendment to any person or circumstance, shall not be affected by the holding.

DIVISION B—CAMPAIGN FINANCE

TITLE IV—CAMPAIGN FINANCE TRANSPARENCY

Subtitle A—Findings Relating to Illicit Money Undermining Our Democracy

Sec. 4001. Findings relating to illicit money undermining our democracy.

Subtitle B—DISCLOSE Act

Sec. 4100. Short title.

PART 1—REGULATION OF CERTAIN POLITICAL SPENDING

Sec. 4101. Application of ban on contributions and expenditures by foreign nationals to domestic corporations, limited liability corporations, and partnerships that are foreign-controlled, foreign-influenced, and foreign-owned.

Sec. 4102. Clarification of application of foreign money ban to certain disbursements and activities.

PART 2—REPORTING OF CAMPAIGN-RELATED DISBURSEMENTS

Sec. 4111. Reporting of campaign-related disbursements.

Sec. 4112. Application of foreign money ban to disbursements for campaign-related disbursements consisting of covered transfers.

Sec. 4113. Effective date.

PART 3—OTHER ADMINISTRATIVE REFORMS

Sec. 4121. Petition for certiorari.
Sec. 4122. Judicial review of actions related to campaign finance laws.

Subtitle C—Honest Ads

Sec. 4201. Short title.
Sec. 4202. Purpose.
Sec. 4203. Findings.
Sec. 4204. Sense of Congress.
Sec. 4205. Expansion of definition of public communication.
Sec. 4206. Expansion of definition of electioneering communication.
Sec. 4207. Application of disclaimer statements to online communications.
Sec. 4208. Political record requirements for online platforms.
Sec. 4209. Preventing contributions, expenditures, independent expenditures, and disbursements for electioneering communications by foreign nationals in the form of online advertising.

Subtitle D—Stand By Every Ad

Sec. 4301. Short title.
Sec. 4302. Stand By Every Ad.
Sec. 4303. Disclaimer requirements for communications made through prerecorded telephone calls.
Sec. 4304. No expansion of persons subject to disclaimer requirements on Internet communications.
Sec. 4305. Effective date.

Subtitle E—[Reserved]

Subtitle F—[Reserved]

Subtitle G—[Reserved]

Subtitle H—Limitation and Disclosure Requirements for Presidential Inaugural Committees

Sec. 4701. Short title.
Sec. 4702. Limitations and disclosure of certain donations to, and disbursements by, Inaugural Committees.

Subtitle I—Severability

Sec. 4801. Severability.

Subtitle A—Findings Relating to Illicit Money Undermining Our Democracy

SEC. 4001. FINDINGS RELATING TO ILLICIT MONEY UNDERMINING OUR DEMOCRACY.

Congress finds the following:

(1) Criminals, terrorists, and corrupt government officials frequently abuse anonymously held Limited Liability Companies (LLCs), also known as "shell companies," to hide, move, and launder the dirty money derived from illicit activities such as trafficking, bribery, exploitation, and embezzlement. Ownership and control of the finances that run through shell companies are obscured to regulators and law enforcement because little information is required and collected when establishing these entities.

(2) The public release of the "Panama Papers" in 2016 and the "Paradise Papers" in 2017 revealed that these shell companies often purchase and sell United States real estate. United States anti-money laundering laws do not apply to cash transactions involving real estate effectively concealing the beneficiaries and transactions from regulators and law enforcement.

(3) Congress should curb the use of anonymous shell companies for illicit purposes by requiring United States companies to disclose their beneficial owners, strengthening anti-money laundering and counter-terrorism finance laws.

(4) Congress should examine the money laundering and terrorist financing risks in the real estate market, including the role of anonymous parties, and review legislation to address any vulnerabilities identified in this sector.

(5) Congress should examine the methods by which corruption flourishes and the means to detect and deter the financial misconduct that fuels this driver of global instability. Congress should monitor government efforts to enforce United States anti-corruption laws and regulations.

Subtitle B—DISCLOSE Act

SEC. 4100. SHORT TITLE.

This subtitle may be cited as the ''Democracy Is Strengthened by Casting Light On Spending in Elections Act of 2019'' or the ''DISCLOSE Act of 2019''.

PART 1—REGULATION OF CERTAIN POLITICAL SPENDING

SEC. 4101. APPLICATION OF BAN ON CONTRIBUTIONS AND EXPENDITURES BY FOREIGN NATIONALS TO DOMESTIC CORPORATIONS, LIMITED LIABILITY CORPORATIONS, AND PARTNERSHIPS THAT ARE FOREIGN-CONTROLLED, FOREIGN-INFLUENCED, AND FOREIGN-OWNED.

(a) APPLICATION OF BAN.—

(1) IN GENERAL.—Section 319(b) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30121(b)) is amended—

(A) by striking "or" at the end of paragraph (1);

(B) by striking the period at the end of paragraph (2) and inserting "; or"; and

(C) by adding at the end the following new paragraph:

"(3) except as provided under subsection (c), any corporation, limited liability corporation, or partnership which is not a foreign national described in paragraph (1) and—

"(A) in which a foreign national described in paragraph (1) or (2) directly or indirectly owns or controls—

"(i) 5 percent or more of the voting shares, if the foreign national is a foreign country, a foreign government official, or a corporation principally owned or controlled by a foreign country or foreign government official; or

"(ii) 20 percent or more of the voting shares, if the foreign national is not described in clause (i);

"(B) in which two or more foreign nationals described in paragraph (1) or (2), each of whom owns or controls at least 5 percent of the voting shares, directly or indirectly own or control 50 percent or more of the voting shares;

"(C) over which one or more foreign nationals described in paragraph (1) or (2) has the power to direct, dictate, or control the decisionmaking process of the corporation, limited liability corporation, or partnership with respect to its interests in the United States; or

"(D) over which one or more foreign nationals described in paragraph (1) or (2) has the power to direct, dictate, or control the decisionmaking process of the corporation, limited liability corporation, or partnership with respect

to activities in connection with a Federal, State, or local election, including—

"(i) the making of a contribution, donation, expenditure, independent expenditure, or disbursement for an electioneering communication (within the meaning of section 304(f)(3)); or

"(ii) the administration of a political committee established or maintained by the corporation.".

(2) ACTIVITIES OF CORPORATE PACS OF DOMESTIC SUBSIDIARIES.—Section 319 of such Act (52 U.S.C. 30121) is amended by adding at the end the following new subsection:

"(c) ACTIVITIES OF CORPORATE PACS OF DOMESTIC SUBSIDIARIES.—Notwithstanding subsection (a), a foreign national described in subparagraph (A), (B), or (C) of subsection (b)(3) which is a domestic corporation whose principal place of business is within the United States may establish, administer and solicit contributions to a separate segregated fund pursuant to section 316(b)(2)(C) so long as—

"(1) the foreign national parent corporation of such domestic corporation does not directly or indi-

rectly finance the establishment, administration, or solicitation activities of the fund; and

"(2) the fund is in compliance with complies with the requirements of section 316(b)(8).".

(b) CERTIFICATION OF COMPLIANCE.—Section 319 of such Act (52 U.S.C. 30121), as amended by subsection (a)(2), is further amended by adding at the end the following new subsection:

"(d) CERTIFICATION OF COMPLIANCE REQUIRED PRIOR TO CARRYING OUT ACTIVITY.—Prior to the making in connection with an election for Federal office of any contribution, donation, expenditure, independent expenditure, or disbursement for an electioneering communication by a corporation, limited liability corporation, or partnership during a year, the chief executive officer of the corporation, limited liability corporation, or partnership (or, if the corporation, limited liability corporation, or partnership does not have a chief executive officer, the highest ranking official of the corporation, limited liability corporation, or partnership), shall file a certification with the Commission, under penalty of perjury, that the corporation, limited liability corporation, or partnership is not prohibited from carrying out such activity under subsection (b)(3), unless the chief executive officer has pre-

viously filed such a certification during that calendar year.''.

(c) EFFECTIVE DATE.—The amendments made by this section shall take effect upon the expiration of the 180-day period which begins on the date of the enactment of this Act, and shall take effect without regard to whether or not the Federal Election Commission has promulgated regulations to carry out such amendments.

SEC. 4102. CLARIFICATION OF APPLICATION OF FOREIGN MONEY BAN TO CERTAIN DISBURSEMENTS AND ACTIVITIES.

(a) APPLICATION TO DISBURSEMENTS TO SUPER PACS.—Section 319(a)(1)(A) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30121(a)(1)(A)) is amended by striking the semicolon and inserting the following: '', including any disbursement to a political committee which accepts donations or contributions that do not comply with the limitations, prohibitions, and reporting requirements of this Act (or any disbursement to or on behalf of any account of a political committee which is established for the purpose of accepting such donations or contributions);''.

(b) CONDITIONS UNDER WHICH CORPORATE PACS MAY MAKE CONTRIBUTIONS AND EXPENDITURES.—Sec-

tion 316(b) of such Act (52 U.S.C. 30118(b)) is amended by adding at the end the following new paragraph:

"(8) A separate segregated fund established by a corporation may not make a contribution or expenditure during a year unless the fund has certified to the Commission the following during the year:

"(A) Each individual who manages the fund, and who is responsible for exercising decisionmaking authority for the fund, is a citizen of the United States or is lawfully admitted for permanent residence in the United States.

"(B) No foreign national under section 319 participates in any way in the decisionmaking processes of the fund with regard to contributions or expenditures under this Act.

"(C) The fund does not solicit or accept recommendations from any foreign national under section 319 with respect to the contributions or expenditures made by the fund.

"(D) Any member of the board of directors of the corporation who is a foreign national under section 319 abstains from voting on matters concerning the fund or its activities.".

PART 2—REPORTING OF CAMPAIGN-RELATED DISBURSEMENTS

SEC. 4111. REPORTING OF CAMPAIGN-RELATED DISBURSEMENTS.

(a) DISCLOSURE REQUIREMENTS FOR CORPORATIONS, LABOR ORGANIZATIONS, AND CERTAIN OTHER ENTITIES.—

(1) IN GENERAL.—Section 324 of the Federal Election Campaign Act of 1971 (52 U.S.C. 30126) is amended to read as follows:

"SEC. 324. DISCLOSURE OF CAMPAIGN-RELATED DISBURSEMENTS BY COVERED ORGANIZATIONS.

"(a) DISCLOSURE STATEMENT.—

"(1) IN GENERAL.—Any covered organization that makes campaign-related disbursements aggregating more than $10,000 in an election reporting cycle shall, not later than 24 hours after each disclosure date, file a statement with the Commission made under penalty of perjury that contains the information described in paragraph (2)—

"(A) in the case of the first statement filed under this subsection, for the period beginning on the first day of the election reporting cycle (or, if earlier, the period beginning one year before the first such disclosure date) and ending on the first such disclosure date; and

"(B) in the case of any subsequent statement filed under this subsection, for the period beginning on the previous disclosure date and ending on such disclosure date.

"(2) INFORMATION DESCRIBED.—The information described in this paragraph is as follows:

"(A) The name of the covered organization and the principal place of business of such organization and, in the case of a covered organization that is a corporation (other than a business concern that is an issuer of a class of securities registered under section 12 of the Securities Exchange Act of 1934 (15 U.S.C. 78l) or that is required to file reports under section 15(d) of that Act (15 U.S.C. 78o(d))) or an entity described in subsection (e)(2), a list of the beneficial owners (as defined in paragraph (4)(A)) of the entity that—

"(i) identifies each beneficial owner by name and current residential or business street address; and

"(ii) if any beneficial owner exercises control over the entity through another legal entity, such as a corporation, partnership, limited liability company, or trust,

identifies each such other legal entity and each such beneficial owner who will use that other entity to exercise control over the entity.

"(B) The amount of each campaign-related disbursement made by such organization during the period covered by the statement of more than $1,000, and the name and address of the person to whom the disbursement was made.

"(C) In the case of a campaign-related disbursement that is not a covered transfer, the election to which the campaign-related disbursement pertains and if the disbursement is made for a public communication, the name of any candidate identified in such communication and whether such communication is in support of or in opposition to a candidate.

"(D) A certification by the chief executive officer or person who is the head of the covered organization that the campaign-related disbursement is not made in cooperation, consultation, or concert with or at the request or suggestion of a candidate, authorized committee, or agent of a candidate, political party, or agent of a political party.

"(E)(i) If the covered organization makes campaign-related disbursements using exclusively funds in a segregated bank account consisting of funds that were paid directly to such account by persons other than the covered organization that controls the account, for each such payment to the account—

"(I) the name and address of each person who made such payment during the period covered by the statement;

"(II) the date and amount of such payment; and

"(III) the aggregate amount of all such payments made by the person during the period beginning on the first day of the election reporting cycle (or, if earlier, the period beginning one year before the disclosure date) and ending on the disclosure date,

but only if such payment was made by a person who made payments to the account in an aggregate amount of $10,000 or more during the period beginning on the first day of the election

reporting cycle (or, if earlier, the period beginning one year before the disclosure date) and ending on the disclosure date.

"(ii) In any calendar year after 2020, section 315(c)(1)(B) shall apply to the amount described in clause (i) in the same manner as such section applies to the limitations established under subsections (a)(1)(A), (a)(1)(B), (a)(3), and (h) of such section, except that for purposes of applying such section to the amounts described in subsection (b), the 'base period' shall be 2020.

"(F)(i) If the covered organization makes campaign-related disbursements using funds other than funds in a segregated bank account described in subparagraph (E), for each payment to the covered organization—

"(I) the name and address of each person who made such payment during the period covered by the statement;

"(II) the date and amount of such payment; and

"(III) the aggregate amount of all such payments made by the person

during the period beginning on the first day of the election reporting cycle (or, if earlier, the period beginning one year before the disclosure date) and ending on the disclosure date,

but only if such payment was made by a person who made payments to the covered organization in an aggregate amount of $10,000 or more during the period beginning on the first day of the election reporting cycle (or, if earlier, the period beginning one year before the disclosure date) and ending on the disclosure date.

"(ii) In any calendar year after 2020, section 315(c)(1)(B) shall apply to the amount described in clause (i) in the same manner as such section applies to the limitations established under subsections (a)(1)(A), (a)(1)(B), (a)(3), and (h) of such section, except that for purposes of applying such section to the amounts described in subsection (b), the 'base period' shall be 2020.

"(G) Such other information as required in rules established by the Commission to promote the purposes of this section.

"(3) EXCEPTIONS.—

"(A) AMOUNTS RECEIVED IN ORDINARY COURSE OF BUSINESS.—The requirement to include in a statement filed under paragraph (1) the information described in paragraph (2) shall not apply to amounts received by the covered organization in commercial transactions in the ordinary course of any trade or business conducted by the covered organization or in the form of investments (other than investments by the principal shareholder in a limited liability corporation) in the covered organization. For purposes of this subparagraph, amounts received by a covered organization as remittances from an employee to the employee's collective bargaining representative shall be treated as amounts received in commercial transactions in the ordinary course of the business conducted by the covered organization.

"(B) DONOR RESTRICTION ON USE OF FUNDS.—The requirement to include in a statement submitted under paragraph (1) the information described in subparagraph (F) of paragraph (2) shall not apply if—

"(i) the person described in such subparagraph prohibited, in writing, the use of the payment made by such person for campaign-related disbursements; and

"(ii) the covered organization agreed to follow the prohibition and deposited the payment in an account which is segregated from any account used to make campaign-related disbursements.

"(C) THREAT OF HARASSMENT OR REPRISAL.—The requirement to include any information relating to the name or address of any person (other than a candidate) in a statement submitted under paragraph (1) shall not apply if the inclusion of the information would subject the person to serious threats, harassment, or reprisals.

"(4) OTHER DEFINITIONS.—For purposes of this section:

"(A) BENEFICIAL OWNER DEFINED.—

"(i) IN GENERAL.—Except as provided in clause (ii), the term 'beneficial owner' means, with respect to any entity, a natural person who, directly or indirectly—

"(I) exercises substantial control over an entity through ownership, voting rights, agreement, or otherwise; or

"(II) has a substantial interest in or receives substantial economic benefits from the assets of an entity.

"(ii) EXCEPTIONS.—The term 'beneficial owner' shall not include—

"(I) a minor child;

"(II) a person acting as a nominee, intermediary, custodian, or agent on behalf of another person;

"(III) a person acting solely as an employee of an entity and whose control over or economic benefits from the entity derives solely from the employment status of the person;

"(IV) a person whose only interest in an entity is through a right of inheritance, unless the person also meets the requirements of clause (i); or

"(V) a creditor of an entity, unless the creditor also meets the requirements of clause (i).

"(iii) ANTI-ABUSE RULE.—The exceptions under clause (ii) shall not apply if used for the purpose of evading, circumventing, or abusing the provisions of clause (i) or paragraph (2)(A).

"(B) DISCLOSURE DATE.—The term 'disclosure date' means—

"(i) the first date during any election reporting cycle by which a person has made campaign-related disbursements aggregating more than $10,000; and

"(ii) any other date during such election reporting cycle by which a person has made campaign-related disbursements aggregating more than $10,000 since the most recent disclosure date for such election reporting cycle.

"(C) ELECTION REPORTING CYCLE.—The term 'election reporting cycle' means the 2-year period beginning on the date of the most recent general election for Federal office.

"(D) PAYMENT.—The term 'payment' includes any contribution, donation, transfer, payment of dues, or other payment.

"(b) COORDINATION WITH OTHER PROVISIONS.—

"(1) OTHER REPORTS FILED WITH THE COMMISSION.—Information included in a statement filed under this section may be excluded from statements and reports filed under section 304.

"(2) TREATMENT AS SEPARATE SEGREGATED FUND.—A segregated bank account referred to in subsection (a)(2)(E) may be treated as a separate segregated fund for purposes of section 527(f)(3) of the Internal Revenue Code of 1986.

"(e) FILING.—Statements required to be filed under subsection (a) shall be subject to the requirements of section 304(d) to the same extent and in the same manner as if such reports had been required under subsection (c) or (g) of section 304.

"(d) CAMPAIGN-RELATED DISBURSEMENT DEFINED.—

"(1) IN GENERAL.—In this section, the term 'campaign-related disbursement' means a disbursement by a covered organization for any of the following:

"(A) An independent expenditure which expressly advocates the election or defeat of a clearly identified candidate for election for Federal office, or is the functional equivalent of express advocacy because, when taken as a whole,

it can be interpreted by a reasonable person only as advocating the election or defeat of a candidate for election for Federal office.

"(B) Any public communication which refers to a clearly identified candidate for election for Federal office and which promotes or supports the election of a candidate for that office, or attacks or opposes the election of a candidate for that office, without regard to whether the communication expressly advocates a vote for or against a candidate for that office.

"(C) An electioneering communication, as defined in section 304(f)(3).

"(D) A covered transfer.

"(2) INTENT NOT REQUIRED.—A disbursement for an item described in subparagraph (A), (B), (C), or (D) of paragraph (1) shall be treated as a campaign-related disbursement regardless of the intent of the person making the disbursement.

"(e) COVERED ORGANIZATION DEFINED.—In this section, the term 'covered organization' means any of the following:

"(1) A corporation (other than an organization described in section 501(c)(3) of the Internal Revenue Code of 1986).

"(2) A limited liability corporation that is not otherwise treated as a corporation for purposes of this Act (other than an organization described in section 501(c)(3) of the Internal Revenue Code of 1986).

"(3) An organization described in section 501(c) of such Code and exempt from taxation under section 501(a) of such Code (other than an organization described in section 501(c)(3) of such Code).

"(4) A labor organization (as defined in section 316(b)).

"(5) Any political organization under section 527 of the Internal Revenue Code of 1986, other than a political committee under this Act (except as provided in paragraph (6)).

"(6) A political committee with an account that accepts donations or contributions that do not comply with the contribution limits or source prohibitions under this Act, but only with respect to such accounts.

"(f) COVERED TRANSFER DEFINED.—

"(1) IN GENERAL.—In this section, the term 'covered transfer' means any transfer or payment of

funds by a covered organization to another person if the covered organization—

"(A) designates, requests, or suggests that the amounts be used for—

"(i) campaign-related disbursements (other than covered transfers); or

"(ii) making a transfer to another person for the purpose of making or paying for such campaign-related disbursements;

"(B) made such transfer or payment in response to a solicitation or other request for a donation or payment for—

"(i) the making of or paying for campaign-related disbursements (other than covered transfers); or

"(ii) making a transfer to another person for the purpose of making or paying for such campaign-related disbursements;

"(C) engaged in discussions with the recipient of the transfer or payment regarding—

"(i) the making of or paying for campaign-related disbursements (other than covered transfers); or

"(ii) donating or transferring any amount of such transfer or payment to another person for the purpose of making or paying for such campaign-related disbursements;

"(D) made campaign-related disbursements (other than a covered transfer) in an aggregate amount of $50,000 or more during the 2-year period ending on the date of the transfer or payment, or knew or had reason to know that the person receiving the transfer or payment made such disbursements in such an aggregate amount during that 2-year period; or

"(E) knew or had reason to know that the person receiving the transfer or payment would make campaign-related disbursements in an aggregate amount of $50,000 or more during the 2-year period beginning on the date of the transfer or payment.

"(2) EXCLUSIONS.—The term 'covered transfer' does not include any of the following:

"(A) A disbursement made by a covered organization in a commercial transaction in the ordinary course of any trade or business conducted by the covered organization or in the

form of investments made by the covered organization.

"(B) A disbursement made by a covered organization if—

"(i) the covered organization prohibited, in writing, the use of such disbursement for campaign-related disbursements; and

"(ii) the recipient of the disbursement agreed to follow the prohibition and deposited the disbursement in an account which is segregated from any account used to make campaign-related disbursements.

"(3) SPECIAL RULE REGARDING TRANSFERS AMONG AFFILIATES.—

"(A) SPECIAL RULE.—A transfer of an amount by one covered organization to another covered organization which is treated as a transfer between affiliates under subparagraph (C) shall be considered a covered transfer by the covered organization which transfers the amount only if the aggregate amount transferred during the year by such covered organization to that same covered organization is equal to or greater than $50,000.

"(B) DETERMINATION OF AMOUNT OF CERTAIN PAYMENTS AMONG AFFILIATES.—In determining the amount of a transfer between affiliates for purposes of subparagraph (A), to the extent that the transfer consists of funds attributable to dues, fees, or assessments which are paid by individuals on a regular, periodic basis in accordance with a per-individual calculation which is made on a regular basis, the transfer shall be attributed to the individuals paying the dues, fees, or assessments and shall not be attributed to the covered organization.

"(C) DESCRIPTION OF TRANSFERS BETWEEN AFFILIATES.—A transfer of amounts from one covered organization to another covered organization shall be treated as a transfer between affiliates if—

"(i) one of the organizations is an affiliate of the other organization; or

"(ii) each of the organizations is an affiliate of the same organization,

except that the transfer shall not be treated as a transfer between affiliates if one of the organizations is established for the purpose of making campaign-related disbursements.

"(D) DETERMINATION OF AFFILIATE STATUS.—For purposes of subparagraph (C), a covered organization is an affiliate of another covered organization if—

"(i) the governing instrument of the organization requires it to be bound by decisions of the other organization;

"(ii) the governing board of the organization includes persons who are specifically designated representatives of the other organization or are members of the governing board, officers, or paid executive staff members of the other organization, or whose service on the governing board is contingent upon the approval of the other organization; or

"(iii) the organization is chartered by the other organization.

"(E) COVERAGE OF TRANSFERS TO AFFILIATED SECTION 501(c)(3) ORGANIZATIONS.—This paragraph shall apply with respect to an amount transferred by a covered organization to an organization described in paragraph (3) of section 501(c) of the Internal Revenue Code of 1986 and exempt from tax under

section 501(a) of such Code in the same manner as this paragraph applies to an amount transferred by a covered organization to another covered organization.

"(g) NO EFFECT ON OTHER REPORTING REQUIREMENTS.—Nothing in this section shall be construed to waive or otherwise affect any other requirement of this Act which relates to the reporting of campaign-related disbursements.".

(2) CONFORMING AMENDMENT.—Section 304(f)(6) of such Act (52 U.S.C. 30104) is amended by striking "Any requirement" and inserting "Except as provided in section 324(b), any requirement".

(b) COORDINATION WITH FINCEN.—

(1) IN GENERAL.—The Director of the Financial Crimes Enforcement Network of the Department of the Treasury shall provide the Federal Election Commission with such information as necessary to assist in administering and enforcing section 324 of the Federal Election Campaign Act of 1971, as added by this section.

(2) REPORT.—Not later than 6 months after the date of the enactment of this Act, the Chairman of the Federal Election Commission, in consultation

with the Director of the Financial Crimes Enforcement Network of the Department of the Treasury, shall submit to Congress a report with recommendations for providing further legislative authority to assist in the administration and enforcement of such section 324.

SEC. 4112. APPLICATION OF FOREIGN MONEY BAN TO DISBURSEMENTS FOR CAMPAIGN-RELATED DISBURSEMENTS CONSISTING OF COVERED TRANSFERS.

Section 319(a)(1)(A) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30121(a)(1)(A)), as amended by section 4102, is amended by striking the semicolon and inserting the following: ", and any disbursement, other than an disbursement described in section 324(a)(3)(A), to another person who made a campaign-related disbursement consisting of a covered transfer (as described in section 324) during the 2-year period ending on the date of the disbursement;".

SEC. 4113. EFFECTIVE DATE.

The amendments made by this part shall apply with respect to disbursements made on or after January 1, 2020, and shall take effect without regard to whether or not the Federal Election Commission has promulgated regulations to carry out such amendments.

PART 3—OTHER ADMINISTRATIVE REFORMS

SEC. 4121. PETITION FOR CERTIORARI.

Section 307(a)(6) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30107(a)(6)) is amended by inserting "(including a proceeding before the Supreme Court on certiorari)" after "appeal".

SEC. 4122. JUDICIAL REVIEW OF ACTIONS RELATED TO CAMPAIGN FINANCE LAWS.

(a) IN GENERAL.—Title IV of the Federal Election Campaign Act of 1971 (52 U.S.C. 30141 et seq.) is amended by inserting after section 406 the following new section:

"SEC. 407. JUDICIAL REVIEW.

"(a) IN GENERAL.—Notwithstanding section 373(f), if any action is brought for declaratory or injunctive relief to challenge the constitutionality of any provision of this Act or of chapter 95 or 96 of the Internal Revenue Code of 1986, or is brought to with respect to any action of the Commission under chapter 95 or 96 of the Internal Revenue Code of 1986, the following rules shall apply:

"(1) The action shall be filed in the United States District Court for the District of Columbia and an appeal from the decision of the district court may be taken to the Court of Appeals for the District of Columbia Circuit.

"(2) In the case of an action relating to declaratory or injunctive relief to challenge the constitutionality of a provision—

"(A) a copy of the complaint shall be delivered promptly to the Clerk of the House of Representatives and the Secretary of the Senate; and

"(B) it shall be the duty of the United States District Court for the District of Columbia, the Court of Appeals for the District of Columbia, and the Supreme Court of the United States to advance on the docket and to expedite to the greatest possible extent the disposition of the action and appeal.

"(b) INTERVENTION BY MEMBERS OF CONGRESS.—In any action in which the constitutionality of any provision of this Act or chapter 95 or 96 of the Internal Revenue Code of 1986 is raised, any Member of the House of Representatives (including a Delegate or Resident Commissioner to the Congress) or Senate shall have the right to intervene either in support of or opposition to the position of a party to the case regarding the constitutionality of the provision. To avoid duplication of efforts and reduce the burdens placed on the parties to the action, the court in any such action may make such orders as it considers

necessary, including orders to require interveners taking similar positions to file joint papers or to be represented by a single attorney at oral argument.

"(c) CHALLENGE BY MEMBERS OF CONGRESS.—Any Member of Congress may bring an action, subject to the special rules described in subsection (a), for declaratory or injunctive relief to challenge the constitutionality of any provision of this Act or chapter 95 or 96 of the Internal Revenue Code of 1986.".

(b) CONFORMING AMENDMENTS.—

(1) IN GENERAL.—

(A) Section 9011 of the Internal Revenue Code of 1986 is amended to read as follows:

"SEC. 9011. JUDICIAL REVIEW.

"For provisions relating to judicial review of certifications, determinations, and actions by the Commission under this chapter, see section 407 of the Federal Election Campaign Act of 1971.".

(B) Section 9041 of the Internal Revenue Code of 1986 is amended to read as follows:

"SEC. 9041. JUDICIAL REVIEW.

"For provisions relating to judicial review of actions by the Commission under this chapter, see section 407 of the Federal Election Campaign Act of 1971.".

(C) Section 403 of the Bipartisan Campaign Finance Reform Act of 2002 (52 U.S.C. 30110 note) is repealed.

(c) EFFECTIVE DATE.—The amendments made by this section shall apply to actions brought on or after January 1, 2019.

Subtitle C—Honest Ads

SEC. 4201. SHORT TITLE.

This subtitle may be cited as the "Honest Ads Act".

SEC. 4202. PURPOSE.

The purpose of this subtitle is to enhance the integrity of American democracy and national security by improving disclosure requirements for online political advertisements in order to uphold the Supreme Court's well-established standard that the electorate bears the right to be fully informed.

SEC. 4203. FINDINGS.

Congress makes the following findings:

(1) On January 6, 2017, the Office of the Director of National Intelligence published a report titled "Assessing Russian Activities and Intentions in Recent U.S. Elections", noting that "Russian President Vladimir Putin ordered an influence campaign in 2016 aimed at the US presidential election . . .". Moscow's influence campaign followed a Russian

messaging strategy that blends covert intelligence operation—such as cyber activity—with overt efforts by Russian Government agencies, state-funded media, third-party intermediaries, and paid social media users or ''trolls''.

(2) On November 24, 2016, The Washington Post reported findings from 2 teams of independent researchers that concluded Russians ''exploited American-made technology platforms to attack U.S. democracy at a particularly vulnerable moment . . . as part of a broadly effective strategy of sowing distrust in U.S. democracy and its leaders.''.

(3) Findings from a 2017 study on the manipulation of public opinion through social media conducted by the Computational Propaganda Research Project at the Oxford Internet Institute found that the Kremlin is using pro-Russian bots to manipulate public discourse to a highly targeted audience. With a sample of nearly 1,300,000 tweets, researchers found that in the 2016 election's 3 decisive States, propaganda constituted 40 percent of the sampled election-related tweets that went to Pennsylvanians, 34 percent to Michigan voters, and 30 percent to those in Wisconsin. In other swing States, the figure reached 42 percent in Missouri, 41 percent in Flor-

ida, 40 percent in North Carolina, 38 percent in Colorado, and 35 percent in Ohio.

(4) On September 6, 2017, the nation's largest social media platform disclosed that between June 2015 and May 2017, Russian entities purchased $100,000 in political advertisements, publishing roughly 3,000 ads linked to fake accounts associated with the Internet Research Agency, a pro-Kremlin organization. According to the company, the ads purchased focused "on amplifying divisive social and political messages . . .".

(5) In 2002, the Bipartisan Campaign Reform Act became law, establishing disclosure requirements for political advertisements distributed from a television or radio broadcast station or provider of cable or satellite television. In 2003, the Supreme Court upheld regulations on electioneering communications established under the Act, noting that such requirements "provide the electorate with information and insure that the voters are fully informed about the person or group who is speaking.".

(6) According to a study from Borrell Associates, in 2016, $1,415,000,000 was spent on online advertising, more than quadruple the amount in 2012.

(7) The reach of a few large internet platforms—larger than any broadcast, satellite, or cable provider—has greatly facilitated the scope and effectiveness of disinformation campaigns. For instance, the largest platform has over 210,000,000 Americans users—over 160,000,000 of them on a daily basis. By contrast, the largest cable television provider has 22,430,000 subscribers, while the largest satellite television provider has 21,000,000 subscribers. And the most-watched television broadcast in United States history had 118,000,000 viewers.

(8) The public nature of broadcast television, radio, and satellite ensures a level of publicity for any political advertisement. These communications are accessible to the press, fact-checkers, and political opponents; this creates strong disincentives for a candidate to disseminate materially false, inflammatory, or contradictory messages to the public. Social media platforms, in contrast, can target portions of the electorate with direct, ephemeral advertisements often on the basis of private information the platform has on individuals, enabling political advertisements that are contradictory, racially or socially inflammatory, or materially false.

(9) According to comScore, 2 companies own 8 of the 10 most popular smartphone applications as of June 2017, including the most popular social media and email services—which deliver information and news to users without requiring proactivity by the user. Those same 2 companies accounted for 99 percent of revenue growth from digital advertising in 2016, including 77 percent of gross spending. 79 percent of online Americans—representing 68 percent of all Americans—use the single largest social network, while 66 percent of these users are most likely to get their news from that site.

(10) In its 2006 rulemaking, the Federal Election Commission noted that only 18 percent of all Americans cited the internet as their leading source of news about the 2004 Presidential election; by contrast, the Pew Research Center found that 65 percent of Americans identified an internet-based source as their leading source of information for the 2016 election.

(11) The Federal Election Commission, the independent Federal agency charged with protecting the integrity of the Federal campaign finance process by providing transparency and administering

campaign finance laws, has failed to take action to address online political advertisements.

(12) In testimony before the Senate Select Committee on Intelligence titled, "Disinformation: A Primer in Russian Active Measures and Influence Campaigns", multiple expert witnesses testified that while the disinformation tactics of foreign adversaries have not necessarily changed, social media services now provide "platform[s] practically purpose-built for active measures[.]" Similarly, as Gen. Keith B. Alexander (RET.), the former Director of the National Security Agency, testified, during the Cold War "if the Soviet Union sought to manipulate information flow, it would have to do so principally through its own propaganda outlets or through active measures that would generate specific news: planting of leaflets, inciting of violence, creation of other false materials and narratives. But the news itself was hard to manipulate because it would have required actual control of the organs of media, which took long-term efforts to penetrate. Today, however, because the clear majority of the information on social media sites is uncurated and there is a rapid proliferation of information sources and other sites that can reinforce information, there is an increasing

likelihood that the information available to average consumers may be inaccurate (whether intentionally or otherwise) and may be more easily manipulable than in prior eras.".

(13) Current regulations on political advertisements do not provide sufficient transparency to uphold the public's right to be fully informed about political advertisements made online.

SEC. 4204. SENSE OF CONGRESS.

It is the sense of Congress that—

(1) the dramatic increase in digital political advertisements, and the growing centrality of online platforms in the lives of Americans, requires the Congress and the Federal Election Commission to take meaningful action to ensure that laws and regulations provide the accountability and transparency that is fundamental to our democracy;.

(2) free and fair elections require both transparency and accountability which give the public a right to know the true sources of funding for political advertisements in order to make informed political choices and hold elected officials accountable; and

(3) transparency of funding for political advertisements is essential to enforce other campaign fi-

nance laws, including the prohibition on campaign spending by foreign nationals.

SEC. 4205. EXPANSION OF DEFINITION OF PUBLIC COMMUNICATION.

(a) IN GENERAL.—Paragraph (22) of section 301 of the Federal Election Campaign Act of 1971 (52 U.S.C. 30101(22)) is amended by striking ''or satellite communication'' and inserting ''satellite, paid internet, or paid digital communication''.

(b) TREATMENT OF CONTRIBUTIONS AND EXPENDITURES.—Section 301 of such Act (52 U.S.C. 30101) is amended—

(1) in paragraph (8)(B)—

(A) in clause (v), by striking ''on broadcasting stations, or in newspapers, magazines, or similar types of general public political advertising'' and inserting ''in any public communication'';

(B) in clause (ix), by striking ''broadcasting, newspaper, magazine, billboard, direct mail, or similar type of general public communication or political advertising'' and inserting ''public communication''; and

(C) in clause (x), by striking ''but not including the use of broadcasting, newspapers,

magazines, billboards, direct mail, or similar types of general public communication or political advertising" and inserting "but not including use in any public communication"; and

(2) in paragraph (9)(B)—

(A) by amending clause (i) to read as follows:

"(i) any news story, commentary, or editorial distributed through the facilities of any broadcasting station or any print, online, or digital newspaper, magazine, blog, publication, or periodical, unless such broadcasting, print, online, or digital facilities are owned or controlled by any political party, political committee, or candidate;"; and

(B) in clause (iv), by striking "on broadcasting stations, or in newspapers, magazines, or similar types of general public political advertising" and inserting "in any public communication".

(c) DISCLOSURE AND DISCLAIMER STATEMENTS.—Subsection (a) of section 318 of such Act (52 U.S.C. 30120) is amended—

(1) by striking "financing any communication through any broadcasting station, newspaper, magazine, outdoor advertising facility, mailing, or any other type of general public political advertising" and inserting "financing any public communication"; and

(2) by striking "solicits any contribution through any broadcasting station, newspaper, magazine, outdoor advertising facility, mailing, or any other type of general public political advertising" and inserting "solicits any contribution through any public communication".

SEC. 4206. EXPANSION OF DEFINITION OF ELECTIONEERING COMMUNICATION.

(a) EXPANSION TO ONLINE COMMUNICATIONS.—

(1) APPLICATION TO QUALIFIED INTERNET AND DIGITAL COMMUNICATIONS.—

(A) IN GENERAL.—Subparagraph (A) of section 304(f)(3) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30104(f)(3)(A)) is amended by striking "or satellite communication" each place it appears in clauses (i) and (ii) and inserting "satellite, or qualified internet or digital communication".

(B) QUALIFIED INTERNET OR DIGITAL COMMUNICATION.—Paragraph (3) of section 304(f) of such Act (52 U.S.C. 30104(f)) is amended by adding at the end the following new subparagraph:

"(D) QUALIFIED INTERNET OR DIGITAL COMMUNICATION.—The term 'qualified internet or digital communication' means any communication which is placed or promoted for a fee on an online platform (as defined in subsection (j)(3)).".

(2) NONAPPLICATION OF RELEVANT ELECTORATE TO ONLINE COMMUNICATIONS.—Section 304(f)(3)(A)(i)(III) of such Act (52 U.S.C. 30104(f)(3)(A)(i)(III)) is amended by inserting "any broadcast, cable, or satellite" before "communication".

(3) NEWS EXEMPTION.—Section 304(f)(3)(B)(i) of such Act (52 U.S.C. 30104(f)(3)(B)(i)) is amended to read as follows:

"(i) a communication appearing in a news story, commentary, or editorial distributed through the facilities of any broadcasting station or any online or digital newspaper, magazine, blog, publica-

tion, or periodical, unless such broadcasting, online, or digital facilities are owned or controlled by any political party, political committee, or candidate;".

(b) EFFECTIVE DATE.—The amendments made by this section shall apply with respect to communications made on or after January 1, 2020.

SEC. 4207. APPLICATION OF DISCLAIMER STATEMENTS TO ONLINE COMMUNICATIONS.

(a) CLEAR AND CONSPICUOUS MANNER REQUIREMENT.—Subsection (a) of section 318 of the Federal Election Campaign Act of 1971 (52 U.S.C. 30120(a)) is amended—

(1) by striking "shall clearly state" each place it appears in paragraphs (1), (2), and (3) and inserting "shall state in a clear and conspicuous manner"; and

(2) by adding at the end the following flush sentence: "For purposes of this section, a communication does not make a statement in a clear and conspicuous manner if it is difficult to read or hear or if the placement is easily overlooked.".

(b) SPECIAL RULES FOR QUALIFIED INTERNET OR DIGITAL COMMUNICATIONS.—

(1) IN GENERAL.—Section 318 of such Act (52 U.S.C. 30120) is amended by adding at the end the following new subsection:

"(e) SPECIAL RULES FOR QUALIFIED INTERNET OR DIGITAL COMMUNICATIONS.—

"(1) SPECIAL RULES WITH RESPECT TO STATEMENTS.—In the case of any qualified internet or digital communication (as defined in section 304(f)(3)(D)) which is disseminated through a medium in which the provision of all of the information specified in this section is not possible, the communication shall, in a clear and conspicuous manner—

"(A) state the name of the person who paid for the communication; and

"(B) provide a means for the recipient of the communication to obtain the remainder of the information required under this section with minimal effort and without receiving or viewing any additional material other than such required information.

"(2) SAFE HARBOR FOR DETERMINING CLEAR AND CONSPICUOUS MANNER.—A statement in qualified internet or digital communication (as defined in section 304(f)(3)(D)) shall be considered to be made in a clear and conspicuous manner as provided in

subsection (a) if the communication meets the following requirements:

"(A) TEXT OR GRAPHIC COMMUNICATIONS.—In the case of a text or graphic communication, the statement—

"(i) appears in letters at least as large as the majority of the text in the communication; and

"(ii) meets the requirements of paragraphs (2) and (3) of subsection (c).

"(B) AUDIO COMMUNICATIONS.—In the case of an audio communication, the statement is spoken in a clearly audible and intelligible manner at the beginning or end of the communication and lasts at least 3 seconds.

"(C) VIDEO COMMUNICATIONS.—In the case of a video communication which also includes audio, the statement—

"(i) is included at either the beginning or the end of the communication; and

"(ii) is made both in—

"(I) a written format that meets the requirements of subparagraph (A) and appears for at least 4 seconds; and

"(II) an audible format that meets the requirements of subparagraph (B).

"(D) OTHER COMMUNICATIONS.—In the case of any other type of communication, the statement is at least as clear and conspicuous as the statement specified in subparagraph (A), (B), or (C).".

(2) NONAPPLICATION OF CERTAIN EXCEPTIONS.—The exceptions provided in section 110.11(f)(1)(i) and (ii) of title 11, Code of Federal Regulations, or any successor to such rules, shall have no application to qualified internet or digital communications (as defined in section 304(f)(3)(D) of the Federal Election Campaign Act of 1971).

(c) MODIFICATION OF ADDITIONAL REQUIREMENTS FOR CERTAIN COMMUNICATIONS.—Section 318(d) of such Act (52 U.S.C. 30120(d)) is amended—

(1) in paragraph (1)(A)—

(A) by striking "which is transmitted through radio" and inserting "which is in an audio format"; and

(B) by striking "BY RADIO" in the heading and inserting "AUDIO FORMAT";

(2) in paragraph (1)(B)—

(A) by striking "which is transmitted through television" and inserting "which is in video format"; and

(B) by striking "BY TELEVISION" in the heading and inserting "VIDEO FORMAT"; and

(3) in paragraph (2)—

(A) by striking "transmitted through radio or television" and inserting "made in audio or video format"; and

(B) by striking "through television" in the second sentence and inserting "in video format".

SEC. 4208. POLITICAL RECORD REQUIREMENTS FOR ONLINE PLATFORMS.

(a) IN GENERAL.—Section 304 of the Federal Election Campaign Act of 1971 (52 U.S.C. 30104) is amended by adding at the end the following new subsection:

"(j) DISCLOSURE OF CERTAIN ONLINE ADVERTISEMENTS.—

"(1) IN GENERAL.—

"(A) REQUIREMENTS FOR ONLINE PLATFORMS.—An online platform shall maintain, and make available for online public inspection in machine readable format, a complete record of any request to purchase on such online plat-

form a qualified political advertisement which is made by a person whose aggregate requests to purchase qualified political advertisements on such online platform during the calendar year exceeds $500.

"(B) REQUIREMENTS FOR ADVERTISERS.—Any person who requests to purchase a qualified political advertisement on an online platform shall provide the online platform with such information as is necessary for the online platform to comply with the requirements of subparagraph (A).

"(2) CONTENTS OF RECORD.—A record maintained under paragraph (1)(A) shall contain—

"(A) a digital copy of the qualified political advertisement;

"(B) a description of the audience targeted by the advertisement, the number of views generated from the advertisement, and the date and time that the advertisement is first displayed and last displayed; and

"(C) information regarding—

"(i) the average rate charged for the advertisement;

"(ii) the name of the candidate to which the advertisement refers and the office to which the candidate is seeking election, the election to which the advertisement refers, or the national legislative issue to which the advertisement refers (as applicable);

"(iii) in the case of a request made by, or on behalf of, a candidate, the name of the candidate, the authorized committee of the candidate, and the treasurer of such committee; and

"(iv) in the case of any request not described in clause (iii), the name of the person purchasing the advertisement, the name and address of a contact person for such person, and a list of the chief executive officers or members of the executive committee or of the board of directors of such person.

"(3) ONLINE PLATFORM.—For purposes of this subsection, the term 'online platform' means any public-facing website, web application, or digital application (including a social network, ad network, or search engine) which—

"(A) sells qualified political advertisements; and

"(B) has 50,000,000 or more unique monthly United States visitors or users for a majority of months during the preceding 12 months.

"(4) QUALIFIED POLITICAL ADVERTISEMENT.—

"(A) IN GENERAL.—For purposes of this subsection, the term 'qualified political advertisement' means any advertisement (including search engine marketing, display advertisements, video advertisements, native advertisements, and sponsorships) that—

"(i) is made by or on behalf of a candidate; or

"(ii) communicates a message relating to any political matter of national importance, including—

"(I) a candidate;

"(II) any election to Federal office; or

"(III) a national legislative issue of public importance.

"(5) TIME TO MAINTAIN FILE.—The information required under this subsection shall be made

available as soon as possible and shall be retained by the online platform for a period of not less than 4 years.

"(6) SAFE HARBOR FOR PLATFORMS MAKING BEST EFFORTS TO IDENTIFY REQUESTS WHICH ARE SUBJECT TO RECORD MAINTENANCE REQUIREMENTS.—In accordance with rules established by the Commission, if an online platform shows that the platform used best efforts to determine whether or not a request to purchase a qualified political advertisement was subject to the requirements of this subsection, the online platform shall not be considered to be in violation of such requirements.

"(7) PENALTIES.—For penalties for failure by online platforms, and persons requesting to purchase a qualified political advertisement on online platforms, to comply with the requirements of this subsection, see section 309.".

(b) RULEMAKING.—Not later than 120 days after the date of the enactment of this Act, the Federal Election Commission shall establish rules—

(1) requiring common data formats for the record required to be maintained under section 304(j) of the Federal Election Campaign Act of 1971 (as added by subsection (a)) so that all online

platforms submit and maintain data online in a common, machine-readable and publicly accessible format; and

(2) establishing search interface requirements relating to such record, including searches by candidate name, issue, purchaser, and date; and

(3) establishing the criteria for the safe harbor exception provided under paragraph (6) of section 304(j) of such Act (as added by subsection (a)).

(c) REPORTING.—Not later than 2 years after the date of the enactment of this Act, and biannually thereafter, the Chairman of the Federal Election Commission shall submit a report to Congress on—

(1) matters relating to compliance with and the enforcement of the requirements of section 304(j) of the Federal Election Campaign Act of 1971, as added by subsection (a);

(2) recommendations for any modifications to such section to assist in carrying out its purposes; and

(3) identifying ways to bring transparency and accountability to political advertisements distributed online for free.

SEC. 4209. PREVENTING CONTRIBUTIONS, EXPENDITURES, INDEPENDENT EXPENDITURES, AND DISBURSEMENTS FOR ELECTIONEERING COMMUNICATIONS BY FOREIGN NATIONALS IN THE FORM OF ONLINE ADVERTISING.

Section 319 of the Federal Election Campaign Act of 1971 (52 U.S.C. 30121), as amended by section 4101(a)(2) and section 4101(b), is further amended by adding at the end the following new subsection:

"(e) RESPONSIBILITIES OF BROADCAST STATIONS, PROVIDERS OF CABLE AND SATELLITE TELEVISION, AND ONLINE PLATFORMS.—Each television or radio broadcast station, provider of cable or satellite television, or online platform (as defined in section 304(j)(3)) shall make reasonable efforts to ensure that communications described in section 318(a) and made available by such station, provider, or platform are not purchased by a foreign national, directly or indirectly.".

Subtitle D—Stand By Every Ad

SEC. 4301. SHORT TITLE.

This Act may be cited as the "Stand By Every Ad Act".

SEC. 4302. STAND BY EVERY AD.

(a) EXPANDED DISCLAIMER REQUIREMENTS FOR CERTAIN COMMUNICATIONS.—Section 318 of the Federal

Election Campaign Act of 1971 (52 U.S.C. 30120), as amended by section 4207(b)(1), is further amended—

(1) by redesignating subsection (e) as subsection (f); and

(2) by inserting after subsection (d) the following new subsection:

"(e) EXPANDED DISCLAIMER REQUIREMENTS FOR COMMUNICATIONS NOT AUTHORIZED BY CANDIDATES OR COMMITTEES.—

"(1) IN GENERAL.—Except as provided in paragraph (6), any communication described in paragraph (3) of subsection (a) which is transmitted in an audio or video format (including an Internet or digital communication), or which is an Internet or digital communication transmitted in a text or graphic format, shall include, in addition to the requirements of paragraph (3) of subsection (a), the following:

"(A) The individual disclosure statement described in paragraph (2)(A) (if the person paying for the communication is an individual) or the organizational disclosure statement described in paragraph (2)(B) (if the person paying for the communication is not an individual).

"(B) If the communication is transmitted in a video format, or is an Internet or digital communication which is transmitted in a text or graphic format, and is paid for in whole or in part with a payment which is treated as a campaign-related disbursement under section 324—

"(i) the Top Five Funders list (if applicable); or

"(ii) in the case of a communication which, as determined on the basis of criteria established in regulations issued by the Commission, is of such short duration that including the Top Five Funders list in the communication would constitute a hardship to the person paying for the communication by requiring a disproportionate amount of the content of the communication to consist of the Top Five Funders list, the name of a website which contains the Top Five Funders list (if applicable) or, in the case of an Internet or digital communication, a hyperlink to such website.

"(C) If the communication is transmitted in an audio format and is paid for in whole or

in part with a payment which is treated as a campaign-related disbursement under section 324—

"(i) the Top Two Funders list (if applicable); or

"(ii) in the case of a communication which, as determined on the basis of criteria established in regulations issued by the Commission, is of such short duration that including the Top Two Funders list in the communication would constitute a hardship to the person paying for the communication by requiring a disproportionate amount of the content of the communication to consist of the Top Two Funders list, the name of a website which contains the Top Two Funders list (if applicable).

"(2) DISCLOSURE STATEMENTS DESCRIBED.—

"(A) INDIVIDUAL DISCLOSURE STATEMENTS.—The individual disclosure statement described in this subparagraph is the following: 'I am _____, and I approve this message.', with the blank filled in with the name of the applicable individual.

"(B) ORGANIZATIONAL DISCLOSURE STATEMENTS.—The organizational disclosure statement described in this subparagraph is the following: 'I am _____, the _____ of _____, and _____ approves this message.', with—

"(i) the first blank to be filled in with the name of the applicable individual;

"(ii) the second blank to be filled in with the title of the applicable individual; and

"(iii) the third and fourth blank each to be filled in with the name of the organization or other person paying for the communication.

"(3) METHOD OF CONVEYANCE OF STATEMENT.—

"(A) COMMUNICATIONS IN TEXT OR GRAPHIC FORMAT.—In the case of a communication to which this subsection applies which is transmitted in a text or graphic format, the disclosure statements required under paragraph (1) shall appear in letters at least as large as the majority of the text in the communication.

"(B) COMMUNICATIONS TRANSMITTED IN AUDIO FORMAT.—In the case of a communication to which this subsection applies which is transmitted in an audio format, the disclosure statements required under paragraph (1) shall be made by audio by the applicable individual in a clear and conspicuous manner.

"(C) COMMUNICATIONS TRANSMITTED IN VIDEO FORMAT.—In the case of a communication to which this subsection applies which is transmitted in a video format, the information required under paragraph (1)—

"(i) shall appear in writing at the end of the communication or in a crawl along the bottom of the communication in a clear and conspicuous manner, with a reasonable degree of color contrast between the background and the printed statement, for a period of at least 6 seconds; and

"(ii) shall also be conveyed by an unobscured, full-screen view of the applicable individual or by the applicable individual making the statement in voice-over accompanied by a clearly identifiable photograph or similar image of the individual,

except in the case of a Top Five Funders list.

"(4) APPLICABLE INDIVIDUAL DEFINED.—The term 'applicable individual' means, with respect to a communication to which this subsection applies—

"(A) if the communication is paid for by an individual, the individual involved;

"(B) if the communication is paid for by a corporation, the chief executive officer of the corporation (or, if the corporation does not have a chief executive officer, the highest ranking official of the corporation);

"(C) if the communication is paid for by a labor organization, the highest ranking officer of the labor organization; and

"(D) if the communication is paid for by any other person, the highest ranking official of such person.

"(5) TOP FIVE FUNDERS LIST AND TOP TWO FUNDERS LIST DEFINED.—

"(A) TOP FIVE FUNDERS LIST.—The term 'Top Five Funders list' means, with respect to a communication which is paid for in whole or in part with a campaign-related disbursement (as defined in section 324), a list of the five

persons who, during the 12-month period ending on the date of the disbursement, provided the largest payments of any type in an aggregate amount equal to or exceeding $10,000 to the person who is paying for the communication and the amount of the payments each such person provided. If two or more people provided the fifth largest of such payments, the person paying for the communication shall select one of those persons to be included on the Top Five Funders list.

"(B) TOP TWO FUNDERS LIST.—The term 'Top Two Funders list' means, with respect to a communication which is paid for in whole or in part with a campaign-related disbursement (as defined in section 324), a list of the persons who, during the 12-month period ending on the date of the disbursement, provided the largest and the second largest payments of any type in an aggregate amount equal to or exceeding $10,000 to the person who is paying for the communication and the amount of the payments each such person provided. If two or more persons provided the second largest of such payments, the person paying for the com-

munication shall select one of those persons to be included on the Top Two Funders list.

"(C) EXCLUSION OF CERTAIN PAYMENTS.—For purposes of subparagraphs (A) and (B), in determining the amount of payments made by a person to a person paying for a communication, there shall be excluded the following:

"(i) Any amounts provided in the ordinary course of any trade or business conducted by the person paying for the communication or in the form of investments in the person paying for the communication.

"(ii) Any payment which the person prohibited, in writing, from being used for campaign-related disbursements, but only if the person paying for the communication agreed to follow the prohibition and deposited the payment in an account which is segregated from any account used to make campaign-related disbursements.

"(6) SPECIAL RULES FOR CERTAIN COMMUNICATIONS.—

"(A) EXCEPTION FOR COMMUNICATIONS PAID FOR BY POLITICAL PARTIES AND CERTAIN POLITICAL COMMITTEES.—This subsection does not apply to any communication to which subsection (d)(2) applies.

"(B) TREATMENT OF VIDEO COMMUNICATIONS LASTING 10 SECONDS OR LESS.—In the case of a communication to which this subsection applies which is transmitted in a video format, or is an Internet or digital communication which is transmitted in a text or graphic format, the communication shall meet the following requirements:

"(i) The communication shall include the individual disclosure statement described in paragraph (2)(A) (if the person paying for the communication is an individual) or the organizational disclosure statement described in paragraph (2)(B) (if the person paying for the communication is not an individual).

"(ii) The statement described in clause (i) shall appear in writing at the end of the communication, or in a crawl along the bottom of the communication, in

a clear and conspicuous manner, with a reasonable degree of color contrast between the background and the printed statement, for a period of at least 4 seconds.

"(iii) The communication shall include, in a clear and conspicuous manner, a website address with a landing page which will provide all of the information described in paragraph (1) with respect to the communication. Such address shall appear for the full duration of the communication.

"(iv) To the extent that the format in which the communication is made permits the use of a hyperlink, the communication shall include a hyperlink to the website address described in clause (iii).".

(b) APPLICATION OF EXPANDED REQUIREMENTS TO PUBLIC COMMUNICATIONS CONSISTING OF CAMPAIGN-RELATED DISBURSEMENTS.—Section 318(a) of such Act (52 U.S.C. 30120(a)) is amended by striking "for the purpose of financing communications expressly advocating the election or defeat of a clearly identified candidate" and inserting "for a campaign-related disbursement, as de-

fined in section 324, consisting of a public communication".

(c) EXCEPTION FOR COMMUNICATIONS PAID FOR BY POLITICAL PARTIES AND CERTAIN POLITICAL COMMITTEES.—Section 318(d)(2) of such Act (52 U.S.C. 30120(d)(2)) is amended—

(1) in the heading, by striking "OTHERS" and inserting "CERTAIN POLITICAL COMMITTEES";

(2) by striking "Any communication" and inserting "(A) Any communication";

(3) by inserting "which (except to the extent provided in subparagraph (B)) is paid for by a political committee (including a political committee of a political party) and" after "subsection (a)";

(4) by striking "or other person" each place it appears; and

(5) by adding at the end the following new subparagraph:

"(B)(i) This paragraph does not apply to a communication paid for in whole or in part during a calendar year with a campaign-related disbursement, but only if the covered organization making the campaign-related disbursement made campaign-related disbursements (as defined in section 324) ag-

gregating more than $10,000 during such calendar year.

"(ii) For purposes of clause (i), in determining the amount of campaign-related disbursements made by a covered organization during a year, there shall be excluded the following:

"(I) Any amounts received by the covered organization in the ordinary course of any trade or business conducted by the covered organization or in the form of investments in the covered organization.

"(II) Any amounts received by the covered organization from a person who prohibited, in writing, the organization from using such amounts for campaign-related disbursements, but only if the covered organization agreed to follow the prohibition and deposited the amounts in an account which is segregated from any account used to make campaign-related disbursements.".

SEC. 4303. DISCLAIMER REQUIREMENTS FOR COMMUNICATIONS MADE THROUGH PRERECORDED TELEPHONE CALLS.

(a) APPLICATION OF REQUIREMENTS.—

(1) IN GENERAL.—Section 318(a) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30120(a)), as amended by section 4205(c), is amended by inserting after ''public communication'' each place it appears the following: ''(including a telephone call consisting in substantial part of a prerecorded audio message)''.

(2) APPLICATION TO COMMUNICATIONS SUBJECT TO EXPANDED DISCLAIMER REQUIREMENTS.—Section 318(e)(1) of such Act (52 U.S.C. 30120(e)(1)), as added by section 4302(a), is amended in the matter preceding subparagraph (A) by striking ''which is transmitted in an audio or video format'' and inserting ''which is transmitted in an audio or video format or which consists of a telephone call consisting in substantial part of a prerecorded audio message''.

(b) TREATMENT AS COMMUNICATION TRANSMITTED IN AUDIO FORMAT.—

(1) COMMUNICATIONS BY CANDIDATES OR AUTHORIZED PERSONS.—Section 318(d) of such Act (52 U.S.C. 30120(d)) is amended by adding at the end the following new paragraph:

''(3) PRERECORDED TELEPHONE CALLS.—Any communication described in paragraph (1), (2), or

(3) of subsection (a) (other than a communication which is subject to subsection (e)) which is a telephone call consisting in substantial part of a prerecorded audio message shall include, in addition to the requirements of such paragraph, the audio statement required under subparagraph (A) of paragraph (1) or the audio statement required under paragraph (2) (whichever is applicable), except that the statement shall be made at the beginning of the telephone call.".

(2) COMMUNICATIONS SUBJECT TO EXPANDED DISCLAIMER REQUIREMENTS.—Section 318(e)(3) of such Act (52 U.S.C. 30120(e)(3)), as added by section 4302(a), is amended by adding at the end the following new subparagraph:

"(C) PRERECORDED TELEPHONE CALLS.—In the case of a communication to which this subsection applies which is a telephone call consisting in substantial part of a prerecorded audio message, the communication shall be considered to be transmitted in an audio format.".

SEC. 4304. NO EXPANSION OF PERSONS SUBJECT TO DISCLAIMER REQUIREMENTS ON INTERNET COMMUNICATIONS.

Nothing in this subtitle or the amendments made by this subtitle may be construed to require any person who is not required under section 318 of the Federal Election Campaign Act of 1971 (as provided under section 110.11 of title 11 of the Code of Federal Regulations) to include a disclaimer on communications made by the person through the internet to include any disclaimer on any such communications.

SEC. 4305. EFFECTIVE DATE.

The amendments made by this subtitle shall apply with respect to communications made on or after January 1, 2020, and shall take effect without regard to whether or not the Federal Election Commission has promulgated regulations to carry out such amendments.

Subtitle E—[Reserved]

Subtitle F—[Reserved]

Subtitle G—[Reserved]

Subtitle H—Limitation and Disclosure Requirements for Presidential Inaugural Committees

SEC. 4701. SHORT TITLE.

This subtitle may be cited as the "Presidential Inaugural Committee Oversight Act".

SEC. 4702. LIMITATIONS AND DISCLOSURE OF CERTAIN DONATIONS TO, AND DISBURSEMENTS BY, INAUGURAL COMMITTEES.

(a) REQUIREMENTS FOR INAUGURAL COMMITTEES.—Title III of the Federal Election Campaign Act of 1971 (52 U.S.C. 30101 et seq.) is amended by adding at the end the following new section:

"SEC. 325. INAUGURAL COMMITTEES.

"(a) PROHIBITED DONATIONS.—

"(1) IN GENERAL.—It shall be unlawful—

"(A) for an Inaugural Committee—

"(i) to solicit, accept, or receive a donation from a person that is not an individual; or

"(ii) to solicit, accept, or receive a donation from a foreign national;

"(B) for a person—

"(i) to make a donation to an Inaugural Committee in the name of another person, or to knowingly authorize his or her name to be used to effect such a donation;

"(ii) to knowingly accept a donation to an Inaugural Committee made by a person in the name of another person; or

"(iii) to convert a donation to an Inaugural Committee to personal use as described in paragraph (2); and

"(C) for a foreign national to, directly or indirectly, make a donation, or make an express or implied promise to make a donation, to an Inaugural Committee.

"(2) CONVERSION OF DONATION TO PERSONAL USE.—For purposes of paragraph (1)(B)(iii), a donation shall be considered to be converted to personal use if any part of the donated amount is used to fulfill a commitment, obligation, or expense of a person that would exist irrespective of the responsibilities of the Inaugural Committee under chapter 5 of title 36, United States Code.

"(3) NO EFFECT ON DISBURSEMENT OF UNUSED FUNDS TO NONPROFIT ORGANIZATIONS.—Nothing in this subsection may be construed to prohibit an Inaugural Committee from disbursing unused funds to an organization which is described in section 501(c)(3) of the Internal Revenue Code of 1986 and is exempt from taxation under section 501(a) of such Code.

"(b) LIMITATION ON DONATIONS.—

"(1) IN GENERAL.—It shall be unlawful for an individual to make donations to an Inaugural Committee which, in the aggregate, exceed $50,000.

"(2) INDEXING.—At the beginning of each Presidential election year (beginning with 2024), the amount described in paragraph (1) shall be increased by the cumulative percent difference determined in section 315(c)(1)(A) since the previous Presidential election year. If any amount after such increase is not a multiple of $1,000, such amount shall be rounded to the nearest multiple of $1,000.

"(c) DISCLOSURE OF CERTAIN DONATIONS AND DISBURSEMENTS.—

"(1) DONATIONS OVER $1,000.—

"(A) IN GENERAL.—An Inaugural Committee shall file with the Commission a report disclosing any donation by an individual to the committee in an amount of $1,000 or more not later than 24 hours after the receipt of such donation.

"(B) CONTENTS OF REPORT.—A report filed under subparagraph (A) shall contain—

"(i) the amount of the donation;

"(ii) the date the donation is received; and

"(iii) the name and address of the individual making the donation.

"(2) FINAL REPORT.—Not later than the date that is 90 days after the date of the Presidential inaugural ceremony, the Inaugural Committee shall file with the Commission a report containing the following information:

"(A) For each donation of money or anything of value made to the committee in an aggregate amount equal to or greater than $200—

"(i) the amount of the donation;

"(ii) the date the donation is received; and

"(iii) the name and address of the individual making the donation.

"(B) The total amount of all disbursements, and all disbursements in the following categories:

"(i) Disbursements made to meet committee operating expenses.

"(ii) Repayment of all loans.

"(iii) Donation refunds and other offsets to donations.

"(iv) Any other disbursements.

"(C) The name and address of each person—

"(i) to whom a disbursement in an aggregate amount or value in excess of $200 is made by the committee to meet a committee operating expense, together with date, amount, and purpose of such operating expense;

"(ii) who receives a loan repayment from the committee, together with the date and amount of such loan repayment;

"(iii) who receives a donation refund or other offset to donations from the committee, together with the date and amount of such disbursement; and

"(iv) to whom any other disbursement in an aggregate amount or value in excess of $200 is made by the committee, together with the date and amount of such disbursement.

"(d) DEFINITIONS.—For purposes of this section:

"(1)(A) The term 'donation' includes—

"(i) any gift, subscription, loan, advance, or deposit of money or anything of

value made by any person to the committee; or

"(ii) the payment by any person of compensation for the personal services of another person which are rendered to the committee without charge for any purpose.

"(B) The term 'donation' does not include the value of services provided without compensation by any individual who volunteers on behalf of the committee.

"(2) The term 'foreign national' has the meaning given that term by section 319(b).

"(3) The term 'Inaugural Committee' has the meaning given that term by section 501 of title 36, United States Code.".

(b) CONFIRMING AMENDMENT RELATED TO REPORTING REQUIREMENTS.—Section 304 of the Federal Election Campaign Act (52 U.S.C. 30104) is amended—

(1) by striking subsection (h); and

(2) by redesignating subsection (i) as subsection (h).

(c) CONFORMING AMENDMENT RELATED TO STATUS OF COMMITTEE.—Section 510 of title 36, United States Code, is amended to read as follows:

"§ 510. Disclosure of and prohibition on certain donations

"A committee shall not be considered to be the Inaugural Committee for purposes of this chapter unless the committee agrees to, and meets, the requirements of section 325 of the Federal Election Campaign Act of 1971.".

(d) EFFECTIVE DATE.—The amendments made by this Act shall apply with respect to Inaugural Committees established under chapter 5 of title 36, United States Code, for inaugurations held in 2021 and any succeeding year.

Subtitle I—Severability

SEC. 4801. SEVERABILITY.

If any provision of this title or amendment made by this title, or the application of a provision or amendment to any person or circumstance, is held to be unconstitutional, the remainder of this title and amendments made by this title, and the application of the provisions and amendment to any person or circumstance, shall not be affected by the holding.

TITLE V—CAMPAIGN FINANCE EMPOWERMENT

Subtitle A—Findings Relating to *Citizens United* Decision

Sec. 5001. Findings relating to *Citizens United* decision.

Subtitle B—Congressional Elections

Sec. 5100. Short title.

PART 1—MY VOICE VOUCHER PILOT PROGRAM

Sec. 5101. Establishment of pilot program.
Sec. 5102. Voucher program described.
Sec. 5103. Reports.
Sec. 5104. Definitions.

PART 2—SMALL DOLLAR FINANCING OF CONGRESSIONAL ELECTION CAMPAIGNS

Sec. 5111. Benefits and eligibility requirements for candidates.

"TITLE V—SMALL DOLLAR FINANCING OF CONGRESSIONAL ELECTION CAMPAIGNS

"Subtitle A—Benefits

"Sec. 501. Benefits for participating candidates.
"Sec. 502. Procedures for making payments.
"Sec. 503. Use of funds.
"Sec. 504. Qualified small dollar contributions described.

"Subtitle B—Eligibility and Certification

"Sec. 511. Eligibility.
"Sec. 512. Qualifying requirements.
"Sec. 513. Certification.

"Subtitle C—Requirements for Candidates Certified as Participating Candidates

"Sec. 521. Contribution and expenditure requirements.
"Sec. 522. Administration of campaign.
"Sec. 523. Preventing unnecessary spending of public funds.
"Sec. 524. Remitting unspent funds after election.

"Subtitle D—Enhanced Match Support

"Sec. 531. Enhanced support for general election.
"Sec. 532. Eligibility.
"Sec. 533. Amount.
"Sec. 534. Waiver of authority to retain portion of unspent funds after election.

"Subtitle E—Administrative Provisions

"Sec. 541. Freedom From Influence Fund.
"Sec. 542. Reviews and reports by Government Accountability Office.
"Sec. 543. Administration by Commission.
"Sec. 544. Violations and penalties.
"Sec. 545. Appeals process.
"Sec. 546. Indexing of amounts.
"Sec. 547. Election cycle defined.
Sec. 5112. Contributions and expenditures by multicandidate and political party committees on behalf of participating candidates.
Sec. 5113. Prohibiting use of contributions by participating candidates for purposes other than campaign for election.
Sec. 5114. Effective date.

Subtitle C—Presidential Elections

Sec. 5200. Short title.

PART 1—PRIMARY ELECTIONS

Sec. 5201. Increase in and modifications to matching payments.
Sec. 5202. Eligibility requirements for matching payments.
Sec. 5203. Repeal of expenditure limitations.
Sec. 5204. Period of availability of matching payments.
Sec. 5205. Examination and audits of matchable contributions.
Sec. 5206. Modification to limitation on contributions for Presidential primary candidates.
Sec. 5207. Use of Freedom From Influence Fund as source of payments.

PART 2—GENERAL ELECTIONS

Sec. 5211. Modification of eligibility requirements for public financing.
Sec. 5212. Repeal of expenditure limitations and use of qualified campaign contributions.
Sec. 5213. Matching payments and other modifications to payment amounts.
Sec. 5214. Increase in limit on coordinated party expenditures.
Sec. 5215. Establishment of uniform date for release of payments.
Sec. 5216. Amounts in Presidential Election Campaign Fund.
Sec. 5217. Use of general election payments for general election legal and accounting compliance.
Sec. 5218. Use of Freedom From Influence Fund as source of payments.

PART 3—EFFECTIVE DATE

Sec. 5221. Effective date.

Subtitle D—Personal Use Services as Authorized Campaign Expenditures

Sec. 5301. Short title; findings; purpose.
Sec. 5302. Treatment of payments for child care and other personal use services as authorized campaign expenditure.

Subtitle E—Severability

Sec. 5401. Severability.

Subtitle A—Findings Relating to *Citizens United* Decision

SEC. 5001. FINDINGS RELATING TO *CITIZENS UNITED* DECISION.

Congress finds the following:

(1) The American Republic was founded on the principle that all people are created equal, with

rights and responsibilities as citizens to vote, be represented, speak, debate, and participate in self-government on equal terms regardless of wealth. To secure these rights and responsibilities, our Constitution not only protects the equal rights of all Americans but also provides checks and balances to prevent corruption and prevent concentrated power and wealth from undermining effective self-government.

(2) The Supreme Court's decisions in *Citizens United* v. *Federal Election Commission*, 558 U.S. 310 (2010) and *McCutcheon* v. *FEC*, 572 U.S. 185 (2014), as well as other court decisions, erroneously invalidated even-handed rules about the spending of money in local, State, and Federal elections. These flawed decisions have empowered large corporations, extremely wealthy individuals, and special interests to dominate election spending, corrupt our politics, and degrade our democracy through tidal waves of unlimited and anonymous spending. These decisions also stand in contrast to a long history of efforts by Congress and the States to regulate money in politics to protect democracy, and they illustrate a troubling deregulatory trend in campaign finance-related court decisions. Additionally, an unknown amount of foreign money continues to be spent in our political

system as subsidiaries of foreign-based corporations and hostile foreign actors sometimes connected to nation-States work to influence our elections.

(3) The Supreme Court's misinterpretation of the Constitution to empower monied interests at the expense of the American people in elections has seriously eroded over 100 years of congressional action to promote fairness and protect elections from the toxic influence of money.

(4) In 1907, Congress passed the Tillman Act in response to the concentration of corporate power in the post-Civil War Gilded Age. The Act prohibited corporations from making contributions in connection with Federal elections, aiming ''not merely to prevent the subversion of the integrity of the electoral process [but] . . . to sustain the active, alert responsibility of the individual citizen in a democracy for the wise conduct of government''.

(5) By 1910, Congress began passing disclosure requirements and campaign expenditure limits, and dozens of States passed corrupt practices Acts to prohibit corporate spending in elections. States also enacted campaign spending limits, and some States limited the amount that people could contribute to campaigns.

(6) In 1947, the Taft-Hartley Act prohibited corporations and unions from making campaign contributions or other expenditures to influence elections. In 1962, a Presidential commission on election spending recommended spending limits and incentives to increase small contributions from more people.

(7) The Federal Election Campaign Act of 1971 (FECA), as amended in 1974, required disclosure of contributions and expenditures, imposed contribution and expenditure limits for individuals and groups, set spending limits for campaigns, candidates, and groups, implemented a public funding system for Presidential campaigns, and created the Federal Election Commission to oversee and enforce the new rules.

(8) In the wake of *Citizens United* and other damaging Federal court decisions, Americans have witnessed an explosion of outside spending in elections. Outside spending increased nearly 900 percent between the 2008 and 2016 Presidential election years. Indeed, the 2018 elections once again made clear the overwhelming political power of wealthy special interests, to the tune of over $5,000,000,000. And as political entities adapt to a post- *Citizens*

United, post-*McCutcheon* landscape, these trends are getting worse, as evidenced by the experience in the 2018 midterm congressional elections, where outside spending more than doubled from the previous midterm cycle.

(9) The torrent of money flowing into our political system has a profound effect on the democratic process for everyday Americans, whose voices and policy preferences are increasingly being drowned out by those of wealthy special interests. The more campaign cash from wealthy special interests can flood our elections, the more policies that favor those interests are reflected in the national political agenda. When it comes to policy preferences, our Nation's wealthiest tend to have fundamentally different views than do average Americans when it comes to issues ranging from unemployment benefits to the minimum wage to health care coverage.

(10) The Court has tied the hands of Congress and the States, severely restricting them from setting reasonable limits on campaign spending. For example, the Court has held that only the Government's interest in preventing quid pro quo corruption, like bribery, or the appearance of such corruption, can justify limits on campaign contributions.

More broadly, the Court has severely curtailed attempts to reduce the ability of the Nation's wealthiest and most powerful to skew our democracy in their favor by buying outsized influence in our elections. Because this distortion of the Constitution has prevented truly meaningful regulation or reform of the way we finance elections in America, a constitutional amendment is needed to achieve a democracy for all the people.

(11) Since the landmark *Citizens United* decision, 19 States and nearly 800 municipalities, including large cities like New York, Los Angeles, Chicago, and Philadelphia, have gone on record supporting a constitutional amendment. Transcending political leanings and geographic location, voters in States and municipalities across the country that have placed amendment questions on the ballot have routinely supported these initiatives by considerably large margins.

(12) At the same time millions of Americans have signed petitions, marched, called their Members of Congress, written letters to the editor, and otherwise demonstrated their public support for a constitutional amendment to overturn *Citizens United* that will allow Congress to reign in the outsized in-

fluence of unchecked money in politics. Dozens of organizations, representing tens of millions of individuals, have come together in a shared strategy of supporting such an amendment.

(13) In order to protect the integrity of democracy and the electoral process and to ensure political equality for all, the Constitution should be amended so that Congress and the States may regulate and set limits on the raising and spending of money to influence elections and may distinguish between natural persons and artificial entities, like corporations, that are created by law, including by prohibiting such artificial entities from spending money to influence elections.

Subtitle B—Congressional Elections

SEC. 5100. SHORT TITLE.

This subtitle may be cited as the "Government By the People Act of 2019".

PART 1—MY VOICE VOUCHER PILOT PROGRAM

SEC. 5101. ESTABLISHMENT OF PILOT PROGRAM.

(a) ESTABLISHMENT.—The Federal Election Commission (hereafter in this part referred to as the "Commission") shall establish a pilot program under which the Commission shall select 3 eligible States to operate a

voucher pilot program which is described in section 5102 during the program operation period.

(b) ELIGIBILITY OF STATES.—A State is eligible to be selected to operate a voucher pilot program under this part if, not later than 180 days after the beginning of the program application period, the State submits to the Commission an application containing—

(1) information and assurances that the State will operate a voucher program which contains the elements described in section 5102(a);

(2) information and assurances that the State will establish fraud prevention mechanisms described in section 5102(b);

(3) information and assurances that the State will establish a commission to oversee and implement the program as described in section 5102(c);

(4) information and assurances that the State will carry out a public information campaign as described in section 5102(d);

(5) information and assurances that the State will submit reports as required under section 5103; and

(6) such other information and assurances as the Commission may require.

(c) SELECTION OF PARTICIPATING STATES.—

(1) IN GENERAL.—Not later than 1 year after the beginning of the program application period, the Commission shall select the 3 States which will operate voucher pilot programs under this part.

(2) CRITERIA.—In selecting States for the operation of the voucher pilot programs under this part, the Commission shall apply such criteria and metrics as the Commission considers appropriate to determine the ability of a State to operate the program successfully, and shall attempt to select States in a variety of geographic regions and with a variety of political party preferences.

(3) NO SUPERMAJORITY REQUIRED FOR SELECTION.—The selection of States by the Commission under this subsection shall require the approval of only half of the Members of the Commission.

(d) DUTIES OF STATES DURING PROGRAM PREPARATION PERIOD.—During the program preparation period, each State selected to operate a voucher pilot program under this part shall take such actions as may be necessary to ensure that the State will be ready to operate the program during the program operation period, and shall complete such actions not later than 90 days before the beginning of the program operation period.

(e) TERMINATION.—Each voucher pilot program under this part shall terminate as of the first day after the program operation period.

(f) REIMBURSEMENT OF COSTS.—

(1) REIMBURSEMENT.—Upon receiving the report submitted by a State under section 5103(a) with respect to an election cycle, the Commission shall transmit a payment to the State in an amount equal to the reasonable costs incurred by the State in operating the voucher pilot program under this part during the cycle.

(2) SOURCE OF FUNDS.—Payments to States under the program shall be made using amounts in the Freedom From Influence Fund under section 541 of the Federal Election Campaign Act of 1971 (as added by section 5111), hereafter referred to as the "Fund".

(3) MANDATORY REDUCTION OF PAYMENTS IN CASE OF INSUFFICIENT AMOUNTS IN FREEDOM FROM INFLUENCE FUND.—

(A) ADVANCE AUDITS BY COMMISSION.—Not later than 90 days before the first day of each program operation period, the Commission shall—

(i) audit the Fund to determine whether, after first making payments to participating candidates under title V of the Federal Election Campaign Act of 1971 (as added by section 5111), the amounts remaining in the Fund will be sufficient to make payments to States under this part in the amounts provided under this subsection; and

(ii) submit a report to Congress describing the results of the audit.

(B) REDUCTIONS IN AMOUNT OF PAYMENTS.—

(i) AUTOMATIC REDUCTION ON PRO RATA BASIS.—If, on the basis of the audit described in subparagraph (A), the Commission determines that the amount anticipated to be available in the Fund with respect to an election cycle involved is not, or may not be, sufficient to make payments to States under this part in the full amount provided under this subsection, the Commission shall reduce each amount which would otherwise be paid to a State under this subsection by such pro rata amount as

may be necessary to ensure that the aggregate amount of payments anticipated to be made with respect to the cycle will not exceed the amount anticipated to be available for such payments in the Fund with respect to such cycle.

(ii) RESTORATION OF REDUCTIONS IN CASE OF AVAILABILITY OF SUFFICIENT FUNDS DURING ELECTION CYCLE.—If, after reducing the amounts paid to States with respect to an election cycle under clause (i), the Commission determines that there are sufficient amounts in the Fund to restore the amount by which such payments were reduced (or any portion thereof), to the extent that such amounts are available, the Commission may make a payment on a pro rata basis to each such State with respect to the cycle in the amount by which such State's payments were reduced under clause (i) (or any portion thereof, as the case may be).

(iii) NO USE OF AMOUNTS FROM OTHER SOURCES.—In any case in which the Commission determines that there are

insufficient moneys in the Fund to make payments to States under this part, moneys shall not be made available from any other source for the purpose of making such payments.

(3) CAP ON AMOUNT OF PAYMENT.—The aggregate amount of payments made to any State with respect to any program operation period may not exceed $10,000,000. If the State determines that the maximum payment amount under this paragraph with respect to the program operation period involved is not, or may not be, sufficient to cover the reasonable costs incurred by the State in operating the program under this part for such period, the State shall reduce the amount of the voucher provided to each qualified individual by such pro rata amount as may be necessary to ensure that the reasonable costs incurred by the State in operating the program will not exceed the amount paid to the State with respect to such period.

SEC. 5102. VOUCHER PROGRAM DESCRIBED.

(a) GENERAL ELEMENTS OF PROGRAM.—

(1) ELEMENTS DESCRIBED.—The elements of a voucher pilot program operated by a State under this part are as follows:

(A) The State shall provide each qualified individual upon the individual's request with a voucher worth $25 to be known as a ''My Voice Voucher'' during the election cycle which will be assigned a routing number and which at the option of the individual will be provided in either paper or electronic form.

(B) Using the routing number assigned to the My Voice Voucher, the individual may submit the My Voice Voucher in either electronic or paper form to qualified candidates for election for the office of Representative in, or Delegate or Resident Commissioner to, the Congress and allocate such portion of the value of the My Voice Voucher in increments of $5 as the individual may select to any such candidate.

(C) If the candidate transmits the My Voice Voucher to the Commission, the Commission shall pay the candidate the portion of the value of the My Voice Voucher that the individual allocated to the candidate, which shall be considered a contribution by the individual to the candidate for purposes of the Federal Election Campaign Act of 1971.

(2) DESIGNATION OF QUALIFIED INDIVIDUALS.—For purposes of paragraph (1)(A), a ''qualified individual'' with respect to a State means an individual—

(A) who is a resident of the State;

(B) who will be of voting age as of the date of the election for the candidate to whom the individual submits a My Voice Voucher; and

(C) who is not prohibited under Federal law from making contributions to candidates for election for Federal office.

(3) TREATMENT AS CONTRIBUTION TO CANDIDATE.—For purposes of the Federal Election Campaign Act of 1971, the submission of a My Voice Voucher to a candidate by an individual shall be treated as a contribution to the candidate by the individual in the amount of the portion of the value of the Voucher that the individual allocated to the candidate.

(b) FRAUD PREVENTION MECHANISM.—In addition to the elements described in subsection (a), a State operating a voucher pilot program under this part shall permit an individual to revoke a My Voice Voucher not later than 2 days after submitting the My Voice Voucher to a candidate.

(c) OVERSIGHT COMMISSION.—In addition to the elements described in subsection (a), a State operating a voucher pilot program under this part shall establish a commission or designate an existing entity to oversee and implement the program in the State, except that no such commission or entity may be comprised of elected officials.

(d) PUBLIC INFORMATION CAMPAIGN.—In addition to the elements described in subsection (a), a State operating a voucher pilot program under this part shall carry out a public information campaign to disseminate awareness of the program among qualified individuals.

SEC. 5103. REPORTS.

(a) PRELIMINARY REPORT.—Not later than 6 months after the first election cycle of the program operation period, a State which operates a voucher pilot program under this part shall submit a report to the Commission analyzing the operation and effectiveness of the program during the cycle and including such other information as the Commission may require.

(b) FINAL REPORT.—Not later than 6 months after the end of the program operation period, the State shall submit a final report to the Commission analyzing the operation and effectiveness of the program and including such other information as the Commission may require.

(c) REPORT BY COMMISSION.—Not later than the end of the first election cycle which begins after the program operation period, the Commission shall submit a report to Congress which summarizes and analyzes the results of the voucher pilot program, and shall include in the report such recommendations as the Commission considers appropriate regarding the expansion of the pilot program to all States and territories, along with such other recommendations and other information as the Commission considers appropriate.

SEC. 5104. DEFINITIONS.

(a) ELECTION CYCLE.—In this part, the term "election cycle" means the period beginning on the day after the date of the most recent regularly scheduled general election for Federal office and ending on the date of the next regularly scheduled general election for Federal office.

(b) DEFINITIONS RELATING TO PERIODS.—In this part, the following definitions apply:

(1) PROGRAM APPLICATION PERIOD.—The term "program application period" means the first election cycle which begins after the date of the enactment of this Act.

(2) PROGRAM PREPARATION PERIOD.—The term "program preparation period" means the first

election cycle which begins after the program application period.

(3) PROGRAM OPERATION PERIOD.—The term "program operation period" means the first 2 election cycles which begin after the program preparation period.

PART 2—SMALL DOLLAR FINANCING OF CONGRESSIONAL ELECTION CAMPAIGNS

SEC. 5111. BENEFITS AND ELIGIBILITY REQUIREMENTS FOR CANDIDATES.

The Federal Election Campaign Act of 1971 (52 U.S.C. 30101 et seq.) is amended by adding at the end the following:

"TITLE V—SMALL DOLLAR FINANCING OF CONGRESSIONAL ELECTION CAMPAIGNS

"Subtitle A—Benefits

"SEC. 501. BENEFITS FOR PARTICIPATING CANDIDATES.

"(a) IN GENERAL.—If a candidate for election to the office of Representative in, or Delegate or Resident Commissioner to, the Congress is certified as a participating candidate under this title with respect to an election for such office, the candidate shall be entitled to payments as provided under this title.

"(b) AMOUNT OF PAYMENT.—The amount of a payment made under this title shall be equal to 600 percent of the amount of qualified small dollar contributions received by the candidate since the most recent payment made to the candidate under this title during the election cycle, without regard to whether or not the candidate received any of the contributions before, during, or after the Small Dollar Democracy qualifying period applicable to the candidate under section 511(c).

"(c) LIMIT ON AGGREGATE AMOUNT OF PAYMENTS.—The aggregate amount of payments made to a participating candidate with respect to an election cycle under this title may not exceed 50 percent of the average of the 20 greatest amounts of disbursements made by the authorized committees of any winning candidate for the office of Representative in, or Delegate or Resident Commissioner to, the Congress during the most recent election cycle, rounded to the nearest $100,000.

"SEC. 502. PROCEDURES FOR MAKING PAYMENTS.

"(a) IN GENERAL.—The Commission shall make a payment under section 501 to a candidate who is certified as a participating candidate upon receipt from the candidate of a request for a payment which includes—

"(1) a statement of the number and amount of qualified small dollar contributions received by the

candidate since the most recent payment made to the candidate under this title during the election cycle;

"(2) a statement of the amount of the payment the candidate anticipates receiving with respect to the request;

"(3) a statement of the total amount of payments the candidate has received under this title as of the date of the statement; and

"(4) such other information and assurances as the Commission may require.

"(b) RESTRICTIONS ON SUBMISSION OF REQUESTS.—A candidate may not submit a request under subsection (a) unless each of the following applies:

"(1) The amount of the qualified small dollar contributions in the statement referred to in subsection (a)(1) is equal to or greater than $5,000, unless the request is submitted during the 30-day period which ends on the date of a general election.

"(2) The candidate did not receive a payment under this title during the 7-day period which ends on the date the candidate submits the request.

"(c) TIME OF PAYMENT.—The Commission shall, in coordination with the Secretary of the Treasury, take such steps as may be necessary to ensure that the Secretary

is able to make payments under this section from the Treasury not later than 2 business days after the receipt of a request submitted under subsection (a).

"SEC. 503. USE OF FUNDS.

"(a) USE OF FUNDS FOR AUTHORIZED CAMPAIGN EXPENDITURES.—A candidate shall use payments made under this title, including payments provided with respect to a previous election cycle which are withheld from remittance to the Commission in accordance with section 524(a)(2), only for making direct payments for the receipt of goods and services which constitute authorized expenditures (as determined in accordance with title III) in connection with the election cycle involved.

"(b) PROHIBITING USE OF FUNDS FOR LEGAL EXPENSES, FINES, OR PENALTIES.—Notwithstanding title III, a candidate may not use payments made under this title for the payment of expenses incurred in connection with any action, claim, or other matter before the Commission or before any court, hearing officer, arbitrator, or other dispute resolution entity, or for the payment of any fine or civil monetary penalty.

"SEC. 504. QUALIFIED SMALL DOLLAR CONTRIBUTIONS DESCRIBED.

"(a) IN GENERAL.—In this title, the term 'qualified small dollar contribution' means, with respect to a can-

didate and the authorized committees of a candidate, a contribution that meets the following requirements:

"(1) The contribution is in an amount that is—

"(A) not less than $1; and

"(B) not more than $200.

"(2)(A) The contribution is made directly by an individual to the candidate or an authorized committee of the candidate and is not—

"(i) forwarded from the individual making the contribution to the candidate or committee by another person; or

"(ii) received by the candidate or committee with the knowledge that the contribution was made at the request, suggestion, or recommendation of another person.

"(B) In this paragraph—

"(i) the term 'person' does not include an individual (other than an individual described in section 304(i)(7) of the Federal Election Campaign Act of 1971), a political committee of a political party, or any political committee which is not a separate segregated fund described in section 316(b) of the Federal Election Campaign Act of 1971 and which does not make contributions or independent expenditures, does

not engage in lobbying activity under the Lobbying Disclosure Act of 1995 (2 U.S.C. 1601 et seq.), and is not established by, controlled by, or affiliated with a registered lobbyist under such Act, an agent of a registered lobbyist under such Act, or an organization which retains or employs a registered lobbyist under such Act; and

"(ii) a contribution is not 'made at the request, suggestion, or recommendation of another person' solely on the grounds that the contribution is made in response to information provided to the individual making the contribution by any person, so long as the candidate or authorized committee does not know the identity of the person who provided the information to such individual.

"(3) The individual who makes the contribution does not make contributions to the candidate or the authorized committees of the candidate with respect to the election involved in an aggregate amount that exceeds the amount described in paragraph (1)(B), or any contribution to the candidate or the authorized committees of the candidate with respect to the

election involved that otherwise is not a qualified small dollar contribution.

"(b) TREATMENT OF MY VOICE VOUCHERS.—Any payment received by a candidate and the authorized committees of a candidate which consists of a My Voice Voucher under the Government By the People Act of 2019 shall be considered a qualified small dollar contribution for purposes of this title, so long as the individual making the payment meets the requirements of paragraphs (2) and (3) of subsection (a).

"(c) RESTRICTION ON SUBSEQUENT CONTRIBUTIONS.—

"(1) PROHIBITING DONOR FROM MAKING SUBSEQUENT NONQUALIFIED CONTRIBUTIONS DURING ELECTION CYCLE.—

"(A) IN GENERAL.—An individual who makes a qualified small dollar contribution to a candidate or the authorized committees of a candidate with respect to an election may not make any subsequent contribution to such candidate or the authorized committees of such candidate with respect to the election cycle which is not a qualified small dollar contribution.

"(B) EXCEPTION FOR CONTRIBUTIONS TO CANDIDATES WHO VOLUNTARILY WITHDRAW FROM PARTICIPATION DURING QUALIFYING PERIOD.—Subparagraph (A) does not apply with respect to a contribution made to a candidate who, during the Small Dollar Democracy qualifying period described in section 511(c), submits a statement to the Commission under section 513(c) to voluntarily withdraw from participating in the program under this title.

"(2) TREATMENT OF SUBSEQUENT NONQUALIFIED CONTRIBUTIONS.—If, notwithstanding the prohibition described in paragraph (1), an individual who makes a qualified small dollar contribution to a candidate or the authorized committees of a candidate with respect to an election makes a subsequent contribution to such candidate or the authorized committees of such candidate with respect to the election which is prohibited under paragraph (1) because it is not a qualified small dollar contribution, the candidate may take one of the following actions:

"(A) Not later than 2 weeks after receiving the contribution, the candidate may return the subsequent contribution to the individual. In

the case of a subsequent contribution which is not a qualified small dollar contribution because the contribution fails to meet the requirements of paragraph (3) of subsection (a) (relating to the aggregate amount of contributions made to the candidate or the authorized committees of the candidate by the individual making the contribution), the candidate may return an amount equal to the difference between the amount of the subsequent contribution and the amount described in paragraph (1)(B) of subsection (a).

"(B) The candidate may retain the subsequent contribution, so long as not later than 2 weeks after receiving the subsequent contribution, the candidate remits to the Commission for deposit in the Freedom From Influence Fund under section 541 an amount equal to any payments received by the candidate under this title which are attributable to the qualified small dollar contribution made by the individual involved.

"(3) NO EFFECT ON ABILITY TO MAKE MULTIPLE CONTRIBUTIONS.—Nothing in this section may be construed to prohibit an individual from making multiple qualified small dollar contributions

to any candidate or any number of candidates, so long as each contribution meets each of the requirements of paragraphs (1), (2), and (3) of subsection (a).

"(d) NOTIFICATION REQUIREMENTS FOR CANDIDATES.—

"(1) NOTIFICATION.—Each authorized committee of a candidate who seeks to be a participating candidate under this title shall provide the following information in any materials for the solicitation of contributions, including any internet site through which individuals may make contributions to the committee:

"(A) A statement that if the candidate is certified as a participating candidate under this title, the candidate will receive matching payments in an amount which is based on the total amount of qualified small dollar contributions received.

"(B) A statement that a contribution which meets the requirements set forth in subsection (a) shall be treated as a qualified small dollar contribution under this title.

"(C) A statement that if a contribution is treated as qualified small dollar contribution

under this title, the individual who makes the contribution may not make any contribution to the candidate or the authorized committees of the candidate during the election cycle which is not a qualified small dollar contribution.

"(2) ALTERNATIVE METHODS OF MEETING REQUIREMENTS.—An authorized committee may meet the requirements of paragraph (1)—

"(A) by including the information described in paragraph (1) in the receipt provided under section 512(b)(3) to a person making a qualified small dollar contribution; or

"(B) by modifying the information it provides to persons making contributions which is otherwise required under title III (including information it provides through the internet).

"Subtitle B—Eligibility and Certification

"SEC. 511. ELIGIBILITY.

"(a) IN GENERAL.—A candidate for the office of Representative in, or Delegate or Resident Commissioner to, the Congress is eligible to be certified as a participating candidate under this title with respect to an election if the candidate meets the following requirements:

"(1) The candidate files with the Commission a statement of intent to seek certification as a participating candidate.

"(2) The candidate meets the qualifying requirements of section 512.

"(3) The candidate files with the Commission a statement certifying that the authorized committees of the candidate meet the requirements of section 504(d).

"(4) Not later than the last day of the Small Dollar Democracy qualifying period, the candidate files with the Commission an affidavit signed by the candidate and the treasurer of the candidate's principal campaign committee declaring that the candidate—

"(A) has complied and, if certified, will comply with the contribution and expenditure requirements of section 521;

"(B) if certified, will run only as a participating candidate for all elections for the office that such candidate is seeking during that election cycle; and

"(C) has either qualified or will take steps to qualify under State law to be on the ballot.

"(b) GENERAL ELECTION.—Notwithstanding subsection (a), a candidate shall not be eligible to be certified as a participating candidate under this title for a general election or a general runoff election unless the candidate's party nominated the candidate to be placed on the ballot for the general election or the candidate is otherwise qualified to be on the ballot under State law.

"(c) SMALL DOLLAR DEMOCRACY QUALIFYING PERIOD DEFINED.—The term 'Small Dollar Democracy qualifying period' means, with respect to any candidate for an office, the 180-day period (during the election cycle for such office) which begins on the date on which the candidate files a statement of intent under section 511(a)(1), except that such period may not continue after the date that is 30 days before the date of the general election for the office.

"SEC. 512. QUALIFYING REQUIREMENTS.

"(a) RECEIPT OF QUALIFIED SMALL DOLLAR CONTRIBUTIONS.—A candidate for the office of Representative in, or Delegate or Resident Commissioner to, the Congress meets the requirement of this section if, during the Small Dollar Democracy qualifying period described in section 511(c), each of the following occurs:

"(1) Not fewer than 1,000 individuals make a qualified small dollar contribution to the candidate.

"(2) The candidate obtains a total dollar amount of qualified small dollar contributions which is equal to or greater than $50,000.

"(b) REQUIREMENTS RELATING TO RECEIPT OF QUALIFIED SMALL DOLLAR CONTRIBUTION.—Each qualified small dollar contribution—

"(1) may be made by means of a personal check, money order, debit card, credit card, electronic payment account, or any other method deemed appropriate by the Commission;

"(2) shall be accompanied by a signed statement (or, in the case of a contribution made online or through other electronic means, an electronic equivalent) containing the contributor's name and address; and

"(3) shall be acknowledged by a receipt that is sent to the contributor with a copy (in paper or electronic form) kept by the candidate for the Commission.

"(c) VERIFICATION OF CONTRIBUTIONS.—The Commission shall establish procedures for the auditing and verification of the contributions received and expenditures made by participating candidates under this title, including procedures for random audits, to ensure that such con-

tributions and expenditures meet the requirements of this title.

"SEC. 513. CERTIFICATION.

"(a) DEADLINE AND NOTIFICATION.—

"(1) IN GENERAL.—Not later than 5 business days after a candidate files an affidavit under section 511(a)(4), the Commission shall—

"(A) determine whether or not the candidate meets the requirements for certification as a participating candidate;

"(B) if the Commission determines that the candidate meets such requirements, certify the candidate as a participating candidate; and

"(C) notify the candidate of the Commission's determination.

"(2) DEEMED CERTIFICATION FOR ALL ELECTIONS IN ELECTION CYCLE.—If the Commission certifies a candidate as a participating candidate with respect to the first election of the election cycle involved, the Commission shall be deemed to have certified the candidate as a participating candidate with respect to all subsequent elections of the election cycle.

"(b) REVOCATION OF CERTIFICATION.—

"(1) IN GENERAL.—The Commission shall revoke a certification under subsection (a) if—

"(A) a candidate fails to qualify to appear on the ballot at any time after the date of certification (other than a candidate certified as a participating candidate with respect to a primary election who fails to qualify to appear on the ballot for a subsequent election in that election cycle);

"(B) a candidate ceases to be a candidate for the office involved, as determined on the basis of an official announcement by an authorized committee of the candidate or on the basis of a reasonable determination by the Commission; or

"(C) a candidate otherwise fails to comply with the requirements of this title, including any regulatory requirements prescribed by the Commission.

"(2) EXISTENCE OF CRIMINAL SANCTION.—The Commission shall revoke a certification under subsection (a) if a penalty is assessed against the candidate under section 309(d) with respect to the election.

"(3) EFFECT OF REVOCATION.—If a candidate's certification is revoked under this subsection—

"(A) the candidate may not receive payments under this title during the remainder of the election cycle involved; and

"(B) in the case of a candidate whose certification is revoked pursuant to subparagraph (A) or subparagraph (C) of paragraph (1)—

"(i) the candidate shall repay to the Freedom From Influence Fund established under section 541 an amount equal to the payments received under this title with respect to the election cycle involved plus interest (at a rate determined by the Commission on the basis of an appropriate annual percentage rate for the month involved) on any such amount received; and

"(ii) the candidate may not be certified as a participating candidate under this title with respect to the next election cycle.

"(4) PROHIBITING PARTICIPATION IN FUTURE ELECTIONS FOR CANDIDATES WITH MULTIPLE REVOCATIONS.—If the Commission revokes the certifi-

cation of an individual as a participating candidate under this title pursuant to subparagraph (A) or subparagraph (C) of paragraph (1) a total of 3 times, the individual may not be certified as a participating candidate under this title with respect to any subsequent election.

"(c) VOLUNTARY WITHDRAWAL FROM PARTICIPATING DURING QUALIFYING PERIOD.—At any time during the Small Dollar Democracy qualifying period described in section 511(c), a candidate may withdraw from participation in the program under this title by submitting to the Commission a statement of withdrawal (without regard to whether or not the Commission has certified the candidate as a participating candidate under this title as of the time the candidate submits such statement), so long as the candidate has not submitted a request for payment under section 502.

"(d) PARTICIPATING CANDIDATE DEFINED.—In this title, a 'participating candidate' means a candidate for the office of Representative in, or Delegate or Resident Commissioner to, the Congress who is certified under this section as eligible to receive benefits under this title.

"Subtitle C—Requirements for Candidates Certified as Participating Candidates

"SEC. 521. CONTRIBUTION AND EXPENDITURE REQUIREMENTS.

"(a) PERMITTED SOURCES OF CONTRIBUTIONS AND EXPENDITURES.—Except as provided in subsection (c), a participating candidate with respect to an election shall, with respect to all elections occurring during the election cycle for the office involved, accept no contributions from any source and make no expenditures from any amounts, other than the following:

"(1) Qualified small dollar contributions.

"(2) Payments under this title.

"(3) Contributions from political committees established and maintained by a national or State political party, subject to the applicable limitations of section 315.

"(4) Subject to subsection (b), personal funds of the candidate or of any immediate family member of the candidate (other than funds received through qualified small dollar contributions).

"(5) Contributions from individuals who are otherwise permitted to make contributions under this Act, subject to the applicable limitations of sec-

tion 315, except that the aggregate amount of contributions a participating candidate may accept from any individual with respect to any election during the election cycle may not exceed $1,000.

"(6) Contributions from multicandidate political committees, subject to the applicable limitations of section 315.

"(b) SPECIAL RULES FOR PERSONAL FUNDS.—

"(1) LIMIT ON AMOUNT.—A candidate who is certified as a participating candidate may use personal funds (including personal funds of any immediate family member of the candidate) so long as—

"(A) the aggregate amount used with respect to the election cycle (including any period of the cycle occurring prior to the candidate's certification as a participating candidate) does not exceed $50,000; and

"(B) the funds are used only for making direct payments for the receipt of goods and services which constitute authorized expenditures in connection with the election cycle involved.

"(2) IMMEDIATE FAMILY MEMBER DEFINED.—In this subsection, the term 'immediate family member' means, with respect to a candidate—

"(A) the candidate's spouse;

"(B) a child, stepchild, parent, grandparent, brother, half-brother, sister, or half-sister of the candidate or the candidate's spouse; and

"(C) the spouse of any person described in subparagraph (B).

"(c) EXCEPTIONS.—

"(1) EXCEPTION FOR CONTRIBUTIONS RECEIVED PRIOR TO FILING OF STATEMENT OF INTENT.—A candidate who has accepted contributions that are not described in subsection (a) is not in violation of subsection (a), but only if all such contributions are—

"(A) returned to the contributor;

"(B) submitted to the Commission for deposit in the Freedom From Influence Fund established under section 541; or

"(C) spent in accordance with paragraph (2).

"(2) EXCEPTION FOR EXPENDITURES MADE PRIOR TO FILING OF STATEMENT OF INTENT.—If a candidate has made expenditures prior to the date the candidate files a statement of intent under section 511(a)(1) that the candidate is prohibited from

making under subsection (a) or subsection (b), the candidate is not in violation of such subsection if the aggregate amount of the prohibited expenditures is less than the amount referred to in section 512(a)(2) (relating to the total dollar amount of qualified small dollar contributions which the candidate is required to obtain) which is applicable to the candidate.

"(3) EXCEPTION FOR CAMPAIGN SURPLUSES FROM A PREVIOUS ELECTION.—Notwithstanding paragraph (1), unexpended contributions received by the candidate or an authorized committee of the candidate with respect to a previous election may be retained, but only if the candidate places the funds in escrow and refrains from raising additional funds for or spending funds from that account during the election cycle in which a candidate is a participating candidate.

"(4) EXCEPTION FOR CONTRIBUTIONS RECEIVED BEFORE THE EFFECTIVE DATE OF THIS TITLE.—Contributions received and expenditures made by the candidate or an authorized committee of the candidate prior to the effective date of this title shall not constitute a violation of subsection (a) or (b). Unexpended contributions shall be treated

the same as campaign surpluses under paragraph (3), and expenditures made shall count against the limit in paragraph (2).

"(d) SPECIAL RULE FOR COORDINATED PARTY EXPENDITURES.—For purposes of this section, a payment made by a political party in coordination with a participating candidate shall not be treated as a contribution to or as an expenditure made by the participating candidate.

"(e) PROHIBITION ON JOINT FUNDRAISING COMMITTEES.—

"(1) PROHIBITION.—An authorized committee of a candidate who is certified as a participating candidate under this title with respect to an election may not establish a joint fundraising committee with a political committee other than another authorized committee of the candidate.

"(2) STATUS OF EXISTING COMMITTEES FOR PRIOR ELECTIONS.—If a candidate established a joint fundraising committee described in paragraph (1) with respect to a prior election for which the candidate was not certified as a participating candidate under this title and the candidate does not terminate the committee, the candidate shall not be considered to be in violation of paragraph (1) so long as that joint fundraising committee does not re-

ceive any contributions or make any disbursements during the election cycle for which the candidate is certified as a participating candidate under this title.

"(f) PROHIBITION ON LEADERSHIP PACS.—

"(1) PROHIBITION.—A candidate who is certified as a participating candidate under this title with respect to an election may not associate with, establish, finance, maintain, or control a leadership PAC.

"(2) STATUS OF EXISTING LEADERSHIP PACS.—If a candidate established, financed, maintained, or controlled a leadership PAC prior to being certified as a participating candidate under this title and the candidate does not terminate the leadership PAC, the candidate shall not be considered to be in violation of paragraph (1) so long as the leadership PAC does not receive any contributions or make any disbursements during the election cycle for which the candidate is certified as a participating candidate under this title.

"(3) LEADERSHIP PAC DEFINED.—In this subsection, the term 'leadership PAC' has the meaning given such term in section 304(i)(8)(B).

"SEC. 522. ADMINISTRATION OF CAMPAIGN.

"(a) SEPARATE ACCOUNTING FOR VARIOUS PERMITTED CONTRIBUTIONS.—Each authorized committee of a candidate certified as a participating candidate under this title—

"(1) shall provide for separate accounting of each type of contribution described in section 521(a) which is received by the committee; and

"(2) shall provide for separate accounting for the payments received under this title.

"(b) ENHANCED DISCLOSURE OF INFORMATION ON DONORS.—

"(1) MANDATORY IDENTIFICATION OF INDIVIDUALS MAKING QUALIFIED SMALL DOLLAR CONTRIBUTIONS.—Each authorized committee of a participating candidate under this title shall elect, in accordance with section 304(b)(3)(A), to include in the reports the committee submits under section 304 the identification of each person who makes a qualified small dollar contribution to the committee.

"(2) MANDATORY DISCLOSURE THROUGH INTERNET.—Each authorized committee of a participating candidate under this title shall ensure that all information reported to the Commission under this Act with respect to contributions and expenditures of the committee is available to the public on the

internet (whether through a site established for purposes of this subsection, a hyperlink on another public site of the committee, or a hyperlink on a report filed electronically with the Commission) in a searchable, sortable, and downloadable manner.

"SEC. 523. PREVENTING UNNECESSARY SPENDING OF PUBLIC FUNDS.

"(a) MANDATORY SPENDING OF AVAILABLE PRIVATE FUNDS.—An authorized committee of a candidate certified as a participating candidate under this title may not make any expenditure of any payments received under this title in any amount unless the committee has made an expenditure in an equivalent amount of funds received by the committee which are described in paragraphs (1), (3), (4), (5), and (6) of section 521(a).

"(b) LIMITATION.—Subsection (a) applies to an authorized committee only to the extent that the funds referred to in such subsection are available to the committee at the time the committee makes an expenditure of a payment received under this title.

"SEC. 524. REMITTING UNSPENT FUNDS AFTER ELECTION.

"(a) REMITTANCE REQUIRED.—Not later than the date that is 180 days after the last election for which a candidate certified as a participating candidate qualifies to be on the ballot during the election cycle involved, such

participating candidate shall remit to the Commission for deposit in the Freedom From Influence Fund established under section 541 an amount equal to the balance of the payments received under this title by the authorized committees of the candidate which remain unexpended as of such date.

"(b) PERMITTING CANDIDATES PARTICIPATING IN NEXT ELECTION CYCLE TO RETAIN PORTION OF UNSPENT FUNDS.—Notwithstanding subsection (a), a participating candidate may withhold not more than $100,000 from the amount required to be remitted under subsection (a) if the candidate files a signed affidavit with the Commission that the candidate will seek certification as a participating candidate with respect to the next election cycle, except that the candidate may not use any portion of the amount withheld until the candidate is certified as a participating candidate with respect to that next election cycle. If the candidate fails to seek certification as a participating candidate prior to the last day of the Small Dollar Democracy qualifying period for the next election cycle (as described in section 511), or if the Commission notifies the candidate of the Commission's determination does not meet the requirements for certification as a participating candidate with respect to such cycle, the can-

didate shall immediately remit to the Commission the amount withheld.

"Subtitle D—Enhanced Match Support

"SEC. 531. ENHANCED SUPPORT FOR GENERAL ELECTION.

"(a) AVAILABILITY OF ENHANCED SUPPORT.—In addition to the payments made under subtitle A, the Commission shall make an additional payment to an eligible candidate under this subtitle.

"(b) USE OF FUNDS.—A candidate shall use the additional payment under this subtitle only for authorized expenditures in connection with the election involved.

"SEC. 532. ELIGIBILITY.

"(a) IN GENERAL.—A candidate is eligible to receive an additional payment under this subtitle if the candidate meets each of the following requirements:

"(1) The candidate is on the ballot for the general election for the office the candidate seeks.

"(2) The candidate is certified as a participating candidate under this title with respect to the election.

"(3) During the enhanced support qualifying period, the candidate receives qualified small dollar contributions in a total amount of not less than $50,000.

"(4) During the enhanced support qualifying period, the candidate submits to the Commission a request for the payment which includes—

"(A) a statement of the number and amount of qualified small dollar contributions received by the candidate during the enhanced support qualifying period;

"(B) a statement of the amount of the payment the candidate anticipates receiving with respect to the request; and

"(C) such other information and assurances as the Commission may require.

"(5) After submitting a request for the additional payment under paragraph (4), the candidate does not submit any other application for an additional payment under this subtitle.

"(b) ENHANCED SUPPORT QUALIFYING PERIOD DESCRIBED.—In this subtitle, the term 'enhanced support qualifying period' means, with respect to a general election, the period which begins 60 days before the date of the election and ends 14 days before the date of the election.

"SEC. 533. AMOUNT.

"(a) IN GENERAL.—Subject to subsection (b), the amount of the additional payment made to an eligible can-

didate under this subtitle shall be an amount equal to 50 percent of—

"(1) the amount of the payment made to the candidate under section 501(b) with respect to the qualified small dollar contributions which are received by the candidate during the enhanced support qualifying period (as included in the request submitted by the candidate under section 532(a)(4)); or

"(2) in the case of a candidate who is not eligible to receive a payment under section 501(b) with respect to such qualified small dollar contributions because the candidate has reached the limit on the aggregate amount of payments under subtitle A for the election cycle under section 501(c), the amount of the payment which would have been made to the candidate under section 501(b) with respect to such qualified small dollar contributions if the candidate had not reached such limit.

"(b) LIMIT.—The amount of the additional payment determined under subsection (a) with respect to a candidate may not exceed $500,000.

"(c) NO EFFECT ON AGGREGATE LIMIT.—The amount of the additional payment made to a candidate under this subtitle shall not be included in determining the aggregate amount of payments made to a participating

candidate with respect to an election cycle under section 501(c).

"SEC. 534. WAIVER OF AUTHORITY TO RETAIN PORTION OF UNSPENT FUNDS AFTER ELECTION.

"Notwithstanding section 524(a)(2), a candidate who receives an additional payment under this subtitle with respect to an election is not permitted to withhold any portion from the amount of unspent funds the candidate is required to remit to the Commission under section 524(a)(1).

"Subtitle E—Administrative Provisions

"SEC. 541. FREEDOM FROM INFLUENCE FUND.

"(a) ESTABLISHMENT.—There is established in the Treasury a fund to be known as the 'Freedom From Influence Fund'.

"(b) AMOUNTS HELD BY FUND.—The Fund shall consist of the following amounts:

"(1) DEPOSITS.—Amounts deposited into the Fund under—

"(A) section 521(c)(1)(B) (relating to exceptions to contribution requirements);

"(B) section 523 (relating to remittance of unused payments from the Fund);

"(C) section 544 (relating to violations); and

"(D) any other section of this Act.

"(2) INVESTMENT RETURNS.—Interest on, and the proceeds from, the sale or redemption of any obligations held by the Fund under subsection (c).

"(c) INVESTMENT.—The Commission shall invest portions of the Fund in obligations of the United States in the same manner as provided under section 9602(b) of the Internal Revenue Code of 1986.

"(d) USE OF FUND TO MAKE PAYMENTS TO PARTICIPATING CANDIDATES.—

"(1) PAYMENTS TO PARTICIPATING CANDIDATES.—Amounts in the Fund shall be available without further appropriation or fiscal year limitation to make payments to participating candidates as provided in this title.

"(2) MANDATORY REDUCTION OF PAYMENTS IN CASE OF INSUFFICIENT AMOUNTS IN FUND.—

"(A) ADVANCE AUDITS BY COMMISSION.—Not later than 90 days before the first day of each election cycle (beginning with the first election cycle that begins after the date of the enactment of this title), the Commission shall—

"(i) audit the Fund to determine whether the amounts in the Fund will be sufficient to make payments to participating candidates in the amounts provided in this title during such election cycle; and

"(ii) submit a report to Congress describing the results of the audit.

"(B) REDUCTIONS IN AMOUNT OF PAYMENTS.—

"(i) AUTOMATIC REDUCTION ON PRO RATA BASIS.—If, on the basis of the audit described in subparagraph (A), the Commission determines that the amount anticipated to be available in the Fund with respect to the election cycle involved is not, or may not be, sufficient to satisfy the full entitlements of participating candidates to payments under this title for such election cycle, the Commission shall reduce each amount which would otherwise be paid to a participating candidate under this title by such pro rata amount as may be necessary to ensure that the aggregate amount of payments anticipated to be made with respect to the election cycle will

not exceed the amount anticipated to be available for such payments in the Fund with respect to such election cycle.

"(ii) RESTORATION OF REDUCTIONS IN CASE OF AVAILABILITY OF SUFFICIENT FUNDS DURING ELECTION CYCLE.—If, after reducing the amounts paid to participating candidates with respect to an election cycle under clause (i), the Commission determines that there are sufficient amounts in the Fund to restore the amount by which such payments were reduced (or any portion thereof), to the extent that such amounts are available, the Commission may make a payment on a pro rata basis to each such participating candidate with respect to the election cycle in the amount by which such candidate's payments were reduced under clause (i) (or any portion thereof, as the case may be).

"(iii) NO USE OF AMOUNTS FROM OTHER SOURCES.—In any case in which the Commission determines that there are insufficient moneys in the Fund to make payments to participating candidates under

this title, moneys shall not be made available from any other source for the purpose of making such payments.

"(e) USE OF FUND TO MAKE OTHER PAYMENTS.—In addition to the use described in subsection (d), amounts in the Fund shall be available without further appropriation or fiscal year limitation—

"(1) to make payments to States under the My Voice Voucher Program under the Government By the People Act of 2019, subject to reductions under section 5101(f)(3) of such Act;

"(2) to make payments to candidates under chapter 95 of subtitle H of the Internal Revenue Code of 1986, subject to reductions under section 9013(b) of such Code; and

"(3) to make payments to candidates under chapter 96 of subtitle H of the Internal Revenue Code of 1986, subject to reductions under section 9043(b) of such Code.

"(f) EFFECTIVE DATE.—This section shall take effect on the date of the enactment of this title.

"SEC. 542. REVIEWS AND REPORTS BY GOVERNMENT ACCOUNTABILITY OFFICE.

"(a) REVIEW OF SMALL DOLLAR FINANCING.—

"(1) IN GENERAL.—After each regularly scheduled general election for Federal office, the Comptroller General of the United States shall conduct a comprehensive review of the Small Dollar financing program under this title, including—

"(A) the maximum and minimum dollar amounts of qualified small dollar contributions under section 504;

"(B) the number and value of qualified small dollar contributions a candidate is required to obtain under section 512(a) to be eligible for certification as a participating candidate;

"(C) the maximum amount of payments a candidate may receive under this title;

"(D) the overall satisfaction of participating candidates and the American public with the program; and

"(E) such other matters relating to financing of campaigns as the Comptroller General determines are appropriate.

"(2) CRITERIA FOR REVIEW.—In conducting the review under subparagraph (A), the Comptroller General shall consider the following:

"(A) QUALIFIED SMALL DOLLAR CONTRIBUTIONS.—Whether the number and dollar amounts of qualified small dollar contributions required strikes an appropriate balance regarding the importance of voter involvement, the need to assure adequate incentives for participating, and fiscal responsibility, taking into consideration the number of primary and general election participating candidates, the electoral performance of those candidates, program cost, and any other information the Comptroller General determines is appropriate.

"(B) REVIEW OF PAYMENT LEVELS.—Whether the totality of the amount of funds allowed to be raised by participating candidates (including through qualified small dollar contributions) and payments under this title are sufficient for voters in each State to learn about the candidates to cast an informed vote, taking into account the historic amount of spending by winning candidates, media costs, primary election dates, and any other information the Comptroller General determines is appropriate.

"(3) RECOMMENDATIONS FOR ADJUSTMENT OF AMOUNTS.—Based on the review conducted under

subparagraph (A), the Comptroller General may recommend to Congress adjustments of the following amounts:

"(A) The number and value of qualified small dollar contributions a candidate is required to obtain under section 512(a) to be eligible for certification as a participating candidate.

"(B) The maximum amount of payments a candidate may receive under this title.

"(b) REPORTS.—Not later than each June 1 which follows a regularly scheduled general election for Federal office for which payments were made under this title, the Comptroller General shall submit to the Committee on House Administration of the House of Representatives a report—

"(1) containing an analysis of the review conducted under subsection (a), including a detailed statement of Comptroller General's findings, conclusions, and recommendations based on such review, including any recommendations for adjustments of amounts described in subsection (a)(3); and

"(2) documenting, evaluating, and making recommendations relating to the administrative imple-

mentation and enforcement of the provisions of this title.

"(c) AUTHORIZATION OF APPROPRIATIONS.—There are authorized to be appropriated such sums as are necessary to carry out the purposes of this subtitle.

"SEC. 543. ADMINISTRATION BY COMMISSION.

"The Commission shall prescribe regulations to carry out the purposes of this title, including regulations to establish procedures for—

"(1) verifying the amount of qualified small dollar contributions with respect to a candidate;

"(2) effectively and efficiently monitoring and enforcing the limits on the raising of qualified small dollar contributions;

"(3) effectively and efficiently monitoring and enforcing the limits on the use of personal funds by participating candidates; and

"(4) monitoring the use of allocations from the Freedom From Influence Fund established under section 541 and matching contributions under this title through audits of not fewer than 1/10 (or, in the case of the first 3 election cycles during which the program under this title is in effect, not fewer than 1/3) of all participating candidates or other mechanisms.

"SEC. 544. VIOLATIONS AND PENALTIES.

"(a) CIVIL PENALTY FOR VIOLATION OF CONTRIBUTION AND EXPENDITURE REQUIREMENTS.—If a candidate who has been certified as a participating candidate accepts a contribution or makes an expenditure that is prohibited under section 521, the Commission may assess a civil penalty against the candidate in an amount that is not more than 3 times the amount of the contribution or expenditure. Any amounts collected under this subsection shall be deposited into the Freedom From Influence Fund established under section 541.

"(b) REPAYMENT FOR IMPROPER USE OF FREEDOM FROM INFLUENCE FUND.—

"(1) IN GENERAL.—If the Commission determines that any payment made to a participating candidate was not used as provided for in this title or that a participating candidate has violated any of the dates for remission of funds contained in this title, the Commission shall so notify the candidate and the candidate shall pay to the Fund an amount equal to—

"(A) the amount of payments so used or not remitted, as appropriate; and

"(B) interest on any such amounts (at a rate determined by the Commission).

"(2) OTHER ACTION NOT PRECLUDED.—Any action by the Commission in accordance with this subsection shall not preclude enforcement proceedings by the Commission in accordance with section 309(a), including a referral by the Commission to the Attorney General in the case of an apparent knowing and willful violation of this title.

"(c) PROHIBITING CANDIDATES SUBJECT TO CRIMINAL PENALTY FROM QUALIFYING AS PARTICIPATING CANDIDATES.—A candidate is not eligible to be certified as a participating candidate under this title with respect to an election if a penalty has been assessed against the candidate under section 309(d) with respect to any previous election.

"SEC. 545. APPEALS PROCESS.

"(a) REVIEW OF ACTIONS.—Any action by the Commission in carrying out this title shall be subject to review by the United States Court of Appeals for the District of Columbia upon petition filed in the Court not later than 30 days after the Commission takes the action for which the review is sought.

"(b) PROCEDURES.—The provisions of chapter 7 of title 5, United States Code, apply to judicial review under this section.

"SEC. 546. INDEXING OF AMOUNTS.

"(a) INDEXING.—In any calendar year after 2024, section 315(c)(1)(B) shall apply to each amount described in subsection (b) in the same manner as such section applies to the limitations established under subsections (a)(1)(A), (a)(1)(B), (a)(3), and (h) of such section, except that for purposes of applying such section to the amounts described in subsection (b), the 'base period' shall be 2024.

"(b) AMOUNTS DESCRIBED.—The amounts described in this subsection are as follows:

"(1) The amount referred to in section 502(b)(1) (relating to the minimum amount of qualified small dollar contributions included in a request for payment).

"(2) The amounts referred to in section 504(a)(1) (relating to the amount of a qualified small dollar contribution).

"(3) The amount referred to in section 512(a)(2) (relating to the total dollar amount of qualified small dollar contributions).

"(4) The amount referred to in section 521(a)(5) (relating to the aggregate amount of contributions a participating candidate may accept from any individual with respect to an election).

"(5) The amount referred to in section 521(b)(1)(A) (relating to the amount of personal funds that may be used by a candidate who is certified as a participating candidate).

"(6) The amounts referred to in section 524(a)(2) (relating to the amount of unspent funds a candidate may retain for use in the next election cycle).

"(7) The amount referred to in section 532(a)(3) (relating to the total dollar amount of qualified small dollar contributions for a candidate seeking an additional payment under subtitle D).

"(8) The amount referred to in section 533(b) (relating to the limit on the amount of an additional payment made to a candidate under subtitle D).

"SEC. 547. ELECTION CYCLE DEFINED.

"In this title, the term 'election cycle' means, with respect to an election for an office, the period beginning on the day after the date of the most recent general election for that office (or, if the general election resulted in a runoff election, the date of the runoff election) and ending on the date of the next general election for that office (or, if the general election resulted in a runoff election, the date of the runoff election).".

SEC. 5112. CONTRIBUTIONS AND EXPENDITURES BY MULTICANDIDATE AND POLITICAL PARTY COMMITTEES ON BEHALF OF PARTICIPATING CANDIDATES.

(a) AUTHORIZING CONTRIBUTIONS ONLY FROM SEPARATE ACCOUNTS CONSISTING OF QUALIFIED SMALL DOLLAR CONTRIBUTIONS.—Section 315(a) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30116(a)) is amended by adding at the end the following new paragraph:

"(10) In the case of a multicandidate political committee or any political committee of a political party, the committee may make a contribution to a candidate who is a participating candidate under title V with respect to an election only if the contribution is paid from a separate, segregated account of the committee which consists solely of contributions which meet the following requirements:

"(A) Each such contribution is in an amount which meets the requirements for the amount of a qualified small dollar contribution under section 504(a)(1) with respect to the election involved.

"(B) Each such contribution is made by an individual who is not otherwise prohibited from making a contribution under this Act.

"(C) The individual who makes the contribution does not make contributions to the committee during

the year in an aggregate amount that exceeds the limit described in section 504(a)(1).".

(b) PERMITTING UNLIMITED COORDINATED EXPENDITURES FROM SMALL DOLLAR SOURCES BY POLITICAL PARTIES.—Section 315(d) of such Act (52 U.S.C. 30116(d)) is amended—

(1) in paragraph (3), by striking "The national committee" and inserting "Except as provided in paragraph (5), the national committee"; and

(2) by adding at the end the following new paragraph:

"(5) The limits described in paragraph (3) do not apply in the case of expenditures in connection with the general election campaign of a candidate for the office of Representative in, or Delegate or Resident Commissioner to, the Congress who is a participating candidate under title V with respect to the election, but only if—

"(A) the expenditures are paid from a separate, segregated account of the committee which is described in subsection (a)(9); and

"(B) the expenditures are the sole source of funding provided by the committee to the candidate.".

SEC. 5113. PROHIBITING USE OF CONTRIBUTIONS BY PARTICIPATING CANDIDATES FOR PURPOSES OTHER THAN CAMPAIGN FOR ELECTION.

Section 313 of the Federal Election Campaign Act of 1971 (52 U.S.C. 30114) is amended by adding at the end the following new subsection:

"(d) RESTRICTIONS ON PERMITTED USES OF FUNDS BY CANDIDATES RECEIVING SMALL DOLLAR FINANCING.—Notwithstanding paragraph (2), (3), or (4) of subsection (a), if a candidate for election for the office of Representative in, or Delegate or Resident Commissioner to, the Congress is certified as a participating candidate under title V with respect to the election, any contribution which the candidate is permitted to accept under such title may be used only for authorized expenditures in connection with the candidate's campaign for such office, subject to section 503(b).".

SEC. 5114. EFFECTIVE DATE.

(a) IN GENERAL.—Except as may otherwise be provided in this part and in the amendments made by this part, this part and the amendments made by this part shall apply with respect to elections occurring during 2026 or any succeeding year, without regard to whether or not the Federal Election Commission has promulgated the final regulations necessary to carry out this part and the

amendments made by this part by the deadline set forth in subsection (b).

(b) DEADLINE FOR REGULATIONS.—Not later than June 30, 2024, the Federal Election Commission shall promulgate such regulations as may be necessary to carry out this part and the amendments made by this part.

Subtitle C—Presidential Elections

SEC. 5200. SHORT TITLE.

This subtitle may be cited as the "Empower Act of 2019".

PART 1—PRIMARY ELECTIONS

SEC. 5201. INCREASE IN AND MODIFICATIONS TO MATCHING PAYMENTS.

(a) INCREASE AND MODIFICATION.—

(1) IN GENERAL.—The first sentence of section 9034(a) of the Internal Revenue Code of 1986 is amended—

(A) by striking "an amount equal to the amount of each contribution" and inserting "an amount equal to 600 percent of the amount of each matchable contribution (disregarding any amount of contributions from any person to the extent that the total of the amounts contributed by such person for the election exceeds $200)"; and

(B) by striking ''authorized committees'' and all that follows through ''$250'' and inserting ''authorized committees''.

(2) MATCHABLE CONTRIBUTIONS.—Section 9034 of such Code is amended—

(A) by striking the last sentence of subsection (a); and

(B) by adding at the end the following new subsection:

''(c) MATCHABLE CONTRIBUTION DEFINED.—For purposes of this section and section 9033(b)—

''(1) MATCHABLE CONTRIBUTION.—The term 'matchable contribution' means, with respect to the nomination for election to the office of President of the United States, a contribution by an individual to a candidate or an authorized committee of a candidate with respect to which the candidate has certified in writing that—

''(A) the individual making such contribution has not made aggregate contributions (including such matchable contribution) to such candidate and the authorized committees of such candidate in excess of $1,000 for the election;

"(B) such candidate and the authorized committees of such candidate will not accept contributions from such individual (including such matchable contribution) aggregating more than the amount described in subparagraph (A); and

"(C) such contribution was a direct contribution.

"(2) CONTRIBUTION.—For purposes of this subsection, the term 'contribution' means a gift of money made by a written instrument which identifies the individual making the contribution by full name and mailing address, but does not include a subscription, loan, advance, or deposit of money, or anything of value or anything described in subparagraph (B), (C), or (D) of section 9032(4).

"(3) DIRECT CONTRIBUTION.—

"(A) IN GENERAL.—For purposes of this subsection, the term 'direct contribution' means, with respect to a candidate, a contribution which is made directly by an individual to the candidate or an authorized committee of the candidate and is not—

"(i) forwarded from the individual making the contribution to the candidate or committee by another person; or

"(ii) received by the candidate or committee with the knowledge that the contribution was made at the request, suggestion, or recommendation of another person.

"(B) OTHER DEFINITIONS.—In subparagraph (A)—

"(i) the term 'person' does not include an individual (other than an individual described in section 304(i)(7) of the Federal Election Campaign Act of 1971), a political committee of a political party, or any political committee which is not a separate segregated fund described in section 316(b) of the Federal Election Campaign Act of 1971 and which does not make contributions or independent expenditures, does not engage in lobbying activity under the Lobbying Disclosure Act of 1995 (2 U.S.C. 1601 et seq.), and is not established by, controlled by, or affiliated with a registered lobbyist under such Act, an agent of a registered lobbyist under such

Act, or an organization which retains or employs a registered lobbyist under such Act; and

"(ii) a contribution is not 'made at the request, suggestion, or recommendation of another person' solely on the grounds that the contribution is made in response to information provided to the individual making the contribution by any person, so long as the candidate or authorized committee does not know the identity of the person who provided the information to such individual.".

(3) CONFORMING AMENDMENTS.—

(A) Section 9032(4) of such Code is amended by striking "section 9034(a)" and inserting "section 9034".

(B) Section 9033(b)(3) of such Code is amended by striking "matching contributions" and inserting "matchable contributions".

(b) MODIFICATION OF PAYMENT LIMITATION.—

(1) IN GENERAL.—Section 9034(b) of such Code is amended—

(A) by striking "Every" and inserting the following:

"(1) IN GENERAL.—Every",

(2) by striking "shall not exceed" and all that follows and inserting "shall not exceed $250,000,000.", and

(3) by adding at the end the following new paragraph:

"(3) INFLATION ADJUSTMENT.—

"(A) IN GENERAL.—In the case of any applicable period beginning after 2029, the dollar amount in paragraph (1) shall be increased by an amount equal to—

"(i) such dollar amount, multiplied by

"(ii) the cost-of-living adjustment determined under section 1(f)(3) for the calendar year following the year which such applicable period begins, determined by substituting 'calendar year 2028' for 'calendar year 1992' in subparagraph (B) thereof.

"(B) APPLICABLE PERIOD.—For purposes of this paragraph, the term 'applicable period' means the 4-year period beginning with the first day following the date of the general election for the office of President and ending on the date of the next such general election.

"(C) ROUNDING.—If any amount as adjusted under subparagraph (1) is not a multiple of $10,000, such amount shall be rounded to the nearest multiple of $10,000.".

SEC. 5202. ELIGIBILITY REQUIREMENTS FOR MATCHING PAYMENTS.

(a) AMOUNT OF AGGREGATE CONTRIBUTIONS PER STATE; DISREGARDING OF AMOUNTS CONTRIBUTED IN EXCESS OF $200.—Section 9033(b)(3) of the Internal Revenue Code of 1986 is amended—

(1) by striking "$5,000" and inserting "$25,000"; and

(2) by striking "20 States" and inserting the following: "20 States (disregarding any amount of contributions from any such resident to the extent that the total of the amounts contributed by such resident for the election exceeds $200)".

(b) CONTRIBUTION LIMIT.—

(1) IN GENERAL.—Paragraph (4) of section 9033(b) of such Code is amended to read as follows:

"(4) the candidate and the authorized committees of the candidate will not accept aggregate contributions from any person with respect to the nomination for election to the office of President of the United States in excess of $1,000 for the election.".

(2) CONFORMING AMENDMENTS.—

(A) Section 9033(b) of such Code is amended by adding at the end the following new flush sentence:

"For purposes of paragraph (4), the term 'contribution' has the meaning given such term in section 301(8) of the Federal Election Campaign Act of 1971.".

(B) Section 9032(4) of such Code, as amended by section 5201(a)(3)(A), is amended by inserting "or 9033(b)" after "9034".

(c) PARTICIPATION IN SYSTEM FOR PAYMENTS FOR GENERAL ELECTION.—Section 9033(b) of such Code is amended—

(1) by striking "and" at the end of paragraph (3);

(2) by striking the period at the end of paragraph (4) and inserting ", and"; and

(3) by adding at the end the following new paragraph:

"(5) if the candidate is nominated by a political party for election to the office of President, the candidate will apply for and accept payments with respect to the general election for such office in accordance with chapter 95.".

(d) PROHIBITION ON JOINT FUNDRAISING COMMITTEES.—Section 9033(b) of such Code, as amended by subsection (c), is amended—

(1) by striking "and" at the end of paragraph (4);

(2) by striking the period at the end of paragraph (5); and

(3) by adding at the end the following new paragraph:

"(6) the candidate will not establish a joint fundraising committee with a political committee other than another authorized committee of the candidate, except that candidate established a joint fundraising committee with respect to a prior election for which the candidate was not eligible to receive payments under section 9037 and the candidate does not terminate the committee, the candidate shall not be considered to be in violation of this paragraph so long as that joint fundraising committee does not receive any contributions or make any disbursements during the election cycle for which the candidate is eligible to receive payments under such section.".

SEC. 5203. REPEAL OF EXPENDITURE LIMITATIONS.

(a) IN GENERAL.—Subsection (a) of section 9035 of the Internal Revenue Code of 1986 is amended to read as follows:

"(a) PERSONAL EXPENDITURE LIMITATION.—No candidate shall knowingly make expenditures from his personal funds, or the personal funds of his immediate family, in connection with his campaign for nomination for election to the office of President in excess of, in the aggregate, $50,000.".

(b) CONFORMING AMENDMENT.—Paragraph (1) of section 9033(b) of the Internal Revenue Code of 1986 is amended to read as follows:

"(1) the candidate will comply with the personal expenditure limitation under section 9035,".

SEC. 5204. PERIOD OF AVAILABILITY OF MATCHING PAYMENTS.

Section 9032(6) of the Internal Revenue Code of 1986 is amended by striking "the beginning of the calendar year in which a general election for the office of President of the United States will be held" and inserting "the date that is 6 months prior to the date of the earliest State primary election".

SEC. 5205. EXAMINATION AND AUDITS OF MATCHABLE CONTRIBUTIONS.

Section 9038(a) of the Internal Revenue Code of 1986 is amended by inserting "and matchable contributions accepted by" after "qualified campaign expenses of".

SEC. 5206. MODIFICATION TO LIMITATION ON CONTRIBUTIONS FOR PRESIDENTIAL PRIMARY CANDIDATES.

Section 315(a)(6) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30116(a)(6)) is amended by striking "calendar year" and inserting "four-year election cycle".

SEC. 5207. USE OF FREEDOM FROM INFLUENCE FUND AS SOURCE OF PAYMENTS.

(a) IN GENERAL.—Chapter 96 of subtitle H of the Internal Revenue Code of 1986 is amended by adding at the end the following new section:

"SEC. 9043. USE OF FREEDOM FROM INFLUENCE FUND AS SOURCE OF PAYMENTS.

"(a) IN GENERAL.—Notwithstanding any other provision of this chapter, effective with respect to the Presidential election held in 2028 and each succeeding Presidential election, all payments made to candidates under this chapter shall be made from the Freedom From Influence Fund established under section 541 of the Federal

Election Campaign Act of 1971 (hereafter in this section referred to as the 'Fund').

"(b) MANDATORY REDUCTION OF PAYMENTS IN CASE OF INSUFFICIENT AMOUNTS IN FUND.—

"(1) ADVANCE AUDITS BY COMMISSION.—Not later than 90 days before the first day of each Presidential election cycle (beginning with the cycle for the election held in 2028), the Commission shall—

"(A) audit the Fund to determine whether, after first making payments to participating candidates under title V of the Federal Election Campaign Act of 1971 and then making payments to States under the My Voice Voucher Program under the Government By the People Act of 2019, the amounts remaining in the Fund will be sufficient to make payments to candidates under this chapter in the amounts provided under this chapter during such election cycle; and

"(B) submit a report to Congress describing the results of the audit.

"(2) REDUCTIONS IN AMOUNT OF PAYMENTS.—

"(A) AUTOMATIC REDUCTION ON PRO RATA BASIS.—If, on the basis of the audit described in paragraph (1), the Commission deter-

mines that the amount anticipated to be available in the Fund with respect to the Presidential election cycle involved is not, or may not be, sufficient to satisfy the full entitlements of candidates to payments under this chapter for such cycle, the Commission shall reduce each amount which would otherwise be paid to a candidate under this chapter by such pro rata amount as may be necessary to ensure that the aggregate amount of payments anticipated to be made with respect to the cycle will not exceed the amount anticipated to be available for such payments in the Fund with respect to such cycle.

"(B) RESTORATION OF REDUCTIONS IN CASE OF AVAILABILITY OF SUFFICIENT FUNDS DURING ELECTION CYCLE.—If, after reducing the amounts paid to candidates with respect to an election cycle under subparagraph (A), the Commission determines that there are sufficient amounts in the Fund to restore the amount by which such payments were reduced (or any portion thereof), to the extent that such amounts are available, the Commission may make a payment on a pro rata basis to each such candidate

with respect to the election cycle in the amount by which such candidate's payments were reduced under subparagraph (A) (or any portion thereof, as the case may be).

"(C) NO USE OF AMOUNTS FROM OTHER SOURCES.—In any case in which the Commission determines that there are insufficient moneys in the Fund to make payments to candidates under this chapter, moneys shall not be made available from any other source for the purpose of making such payments.

"(3) NO EFFECT ON AMOUNTS TRANSFERRED FOR PEDIATRIC RESEARCH INITIATIVE.—This section does not apply to the transfer of funds under section 9008(i).

"(4) PRESIDENTIAL ELECTION CYCLE DEFINED.—In this section, the term 'Presidential election cycle' means, with respect to a Presidential election, the period beginning on the day after the date of the previous Presidential general election and ending on the date of the Presidential election.".

(b) CLERICAL AMENDMENT.—The table of sections for chapter 96 of subtitle H of such Code is amended by adding at the end the following new item:

"Sec. 9043. Use of Freedom From Influence Fund as source of payments.".

PART 2—GENERAL ELECTIONS

SEC. 5211. MODIFICATION OF ELIGIBILITY REQUIREMENTS FOR PUBLIC FINANCING.

Subsection (a) of section 9003 of the Internal Revenue Code of 1986 is amended to read as follows:

"(a) IN GENERAL.—In order to be eligible to receive any payments under section 9006, the candidates of a political party in a Presidential election shall meet the following requirements:

"(1) PARTICIPATION IN PRIMARY PAYMENT SYSTEM.—The candidate for President received payments under chapter 96 for the campaign for nomination for election to be President.

"(2) AGREEMENTS WITH COMMISSION.—The candidates, in writing—

"(A) agree to obtain and furnish to the Commission such evidence as it may request of the qualified campaign expenses of such candidates,

"(B) agree to keep and furnish to the Commission such records, books, and other information as it may request, and

"(C) agree to an audit and examination by the Commission under section 9007 and to pay any amounts required to be paid under such section.

"(3) PROHIBITION ON JOINT FUNDRAISING COMMITTEES.—

"(A) PROHIBITION.—The candidates certifies in writing that the candidates will not establish a joint fundraising committee with a political committee other than another authorized committee of the candidate.

"(B) STATUS OF EXISTING COMMITTEES FOR PRIOR ELECTIONS.—If a candidate established a joint fundraising committee described in subparagraph (A) with respect to a prior election for which the candidate was not eligible to receive payments under section 9006 and the candidate does not terminate the committee, the candidate shall not be considered to be in violation of subparagraph (A) so long as that joint fundraising committee does not receive any contributions or make any disbursements with respect to the election for which the candidate is eligible to receive payments under section 9006.".

SEC. 5212. REPEAL OF EXPENDITURE LIMITATIONS AND USE OF QUALIFIED CAMPAIGN CONTRIBUTIONS.

(a) USE OF QUALIFIED CAMPAIGN CONTRIBUTIONS WITHOUT EXPENDITURE LIMITS; APPLICATION OF SAME REQUIREMENTS FOR MAJOR, MINOR, AND NEW PARTIES.—Section 9003 of the Internal Revenue Code of 1986 is amended by striking subsections (b) and (c) and inserting the following:

"(b) USE OF QUALIFIED CAMPAIGN CONTRIBUTIONS TO DEFRAY EXPENSES.—

"(1) IN GENERAL.—In order to be eligible to receive any payments under section 9006, the candidates of a party in a Presidential election shall certify to the Commission, under penalty of perjury, that—

"(A) such candidates and their authorized committees have not and will not accept any contributions to defray qualified campaign expenses other than—

"(i) qualified campaign contributions, and

"(ii) contributions to the extent necessary to make up any deficiency payments received out of the fund on account of the application of section 9006(c), and

"(B) such candidates and their authorized committees have not and will not accept any contribution to defray expenses which would be qualified campaign expenses but for subparagraph (C) of section 9002(11).

"(2) TIMING OF CERTIFICATION.—The candidate shall make the certification required under this subsection at the same time the candidate makes the certification required under subsection (a)(3).".

(b) DEFINITION OF QUALIFIED CAMPAIGN CONTRIBUTION.—Section 9002 of such Code is amended by adding at the end the following new paragraph:

"(13) QUALIFIED CAMPAIGN CONTRIBUTION.—The term 'qualified campaign contribution' means, with respect to any election for the office of President of the United States, a contribution from an individual to a candidate or an authorized committee of a candidate which—

"(A) does not exceed $1,000 for the election; and

"(B) with respect to which the candidate has certified in writing that—

"(i) the individual making such contribution has not made aggregate contribu-

tions (including such qualified contribution) to such candidate and the authorized committees of such candidate in excess of the amount described in subparagraph (A), and

"(ii) such candidate and the authorized committees of such candidate will not accept contributions from such individual (including such qualified contribution) aggregating more than the amount described in subparagraph (A) with respect to such election.".

(c) CONFORMING AMENDMENTS.—

(1) REPEAL OF EXPENDITURE LIMITS.—

(A) IN GENERAL.—Section 315 of the Federal Election Campaign Act of 1971 (52 U.S.C. 30116) is amended by striking subsection (b).

(B) CONFORMING AMENDMENTS.—Section 315(c) of such Act (52 U.S.C. 30116(c)) is amended—

(i) in paragraph (1)(B)(i), by striking ", (b)"; and

(ii) in paragraph (2)(B)(i), by striking "subsections (b) and (d)" and inserting "subsection (d)".

(2) REPEAL OF REPAYMENT REQUIREMENT.—

(A) IN GENERAL.—Section 9007(b) of the Internal Revenue Code of 1986 is amended by striking paragraph (2) and redesignating paragraphs (3), (4), and (5) as paragraphs (2), (3), and (4), respectively.

(B) CONFORMING AMENDMENT.—Paragraph (2) of section 9007(b) of such Code, as redesignated by subparagraph (A), is amended—

(i) by striking "a major party" and inserting "a party";

(ii) by inserting "qualified contributions and" after "contributions (other than"; and

(iii) by striking "(other than qualified campaign expenses with respect to which payment is required under paragraph (2))".

(3) CRIMINAL PENALTIES.—

(A) REPEAL OF PENALTY FOR EXCESS EXPENSES.—Section 9012 of the Internal Revenue Code of 1986 is amended by striking subsection (a).

(B) PENALTY FOR ACCEPTANCE OF DISALLOWED CONTRIBUTIONS; APPLICATION OF SAME PENALTY FOR CANDIDATES OF MAJOR, MINOR, AND NEW PARTIES.—Subsection (b) of section 9012 of such Code is amended to read as follows:

"(b) CONTRIBUTIONS.—

"(1) ACCEPTANCE OF DISALLOWED CONTRIBUTIONS.—It shall be unlawful for an eligible candidate of a party in a Presidential election or any of his authorized committees knowingly and willfully to accept—

"(A) any contribution other than a qualified campaign contribution to defray qualified campaign expenses, except to the extent necessary to make up any deficiency in payments received out of the fund on account of the application of section 9006(c); or

"(B) any contribution to defray expenses which would be qualified campaign expenses but for subparagraph (C) of section 9002(11).

"(2) PENALTY.—Any person who violates paragraph (1) shall be fined not more than $5,000, or imprisoned not more than one year, or both. In the case of a violation by an authorized committee, any

officer or member of such committee who knowingly and willfully consents to such violation shall be fined not more than $5,000, or imprisoned not more than one year, or both.".

SEC. 5213. MATCHING PAYMENTS AND OTHER MODIFICATIONS TO PAYMENT AMOUNTS.

(a) IN GENERAL.—

(1) AMOUNT OF PAYMENTS; APPLICATION OF SAME AMOUNT FOR CANDIDATES OF MAJOR, MINOR, AND NEW PARTIES.—Subsection (a) of section 9004 of the Internal Revenue Code of 1986 is amended to read as follows:

"(a) IN GENERAL.—Subject to the provisions of this chapter, the eligible candidates of a party in a Presidential election shall be entitled to equal payment under section 9006 in an amount equal to 600 percent of the amount of each matchable contribution received by such candidate or by the candidate's authorized committees (disregarding any amount of contributions from any person to the extent that the total of the amounts contributed by such person for the election exceeds $200), except that total amount to which a candidate is entitled under this paragraph shall not exceed $250,000,000.".

(2) REPEAL OF SEPARATE LIMITATIONS FOR CANDIDATES OF MINOR AND NEW PARTIES; INFLA-

TION ADJUSTMENT.—Subsection (b) of section 9004 of such Code is amended to read as follows:

"(b) INFLATION ADJUSTMENT.—

"(1) IN GENERAL.—In the case of any applicable period beginning after 2029, the $250,000,000 dollar amount in subsection (a) shall be increased by an amount equal to—

"(A) such dollar amount; multiplied by

"(B) the cost-of-living adjustment determined under section 1(f)(3) for the calendar year following the year which such applicable period begins, determined by substituting 'calendar year 2028' for 'calendar year 1992' in subparagraph (B) thereof.

"(2) APPLICABLE PERIOD.—For purposes of this subsection, the term 'applicable period' means the 4-year period beginning with the first day following the date of the general election for the office of President and ending on the date of the next such general election.

"(3) ROUNDING.—If any amount as adjusted under paragraph (1) is not a multiple of $10,000, such amount shall be rounded to the nearest multiple of $10,000.".

(3) CONFORMING AMENDMENT.—Section 9005(a) of such Code is amended by adding at the end the following new sentence: "The Commission shall make such additional certifications as may be necessary to receive payments under section 9004.".

(b) MATCHABLE CONTRIBUTION.—Section 9002 of such Code, as amended by section 5212(b), is amended by adding at the end the following new paragraph:

"(14) MATCHABLE CONTRIBUTION.—The term 'matchable contribution' means, with respect to the election to the office of President of the United States, a contribution by an individual to a candidate or an authorized committee of a candidate with respect to which the candidate has certified in writing that—

"(A) the individual making such contribution has not made aggregate contributions (including such matchable contribution) to such candidate and the authorized committees of such candidate in excess of $1,000 for the election;

"(B) such candidate and the authorized committees of such candidate will not accept contributions from such individual (including such matchable contribution) aggregating more

than the amount described in subparagraph (A) with respect to such election; and

"(C) such contribution was a direct contribution (as defined in section 9034(c)(3)).".

SEC. 5214. INCREASE IN LIMIT ON COORDINATED PARTY EXPENDITURES.

(a) IN GENERAL.—Section 315(d)(2) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30116(d)(2)) is amended to read as follows:

"(2)(A) The national committee of a political party may not make any expenditure in connection with the general election campaign of any candidate for President of the United States who is affiliated with such party which exceeds $100,000,000.

"(B) For purposes of this paragraph—

"(i) any expenditure made by or on behalf of a national committee of a political party and in connection with a Presidential election shall be considered to be made in connection with the general election campaign of a candidate for President of the United States who is affiliated with such party; and

"(ii) any communication made by or on behalf of such party shall be considered to be made in connection with the general election campaign of a candidate for President of the United States who is af-

filiated with such party if any portion of the communication is in connection with such election.

"(C) Any expenditure under this paragraph shall be in addition to any expenditure by a national committee of a political party serving as the principal campaign committee of a candidate for the office of President of the United States.".

(b) CONFORMING AMENDMENTS RELATING TO TIMING OF COST-OF-LIVING ADJUSTMENT.—

(1) IN GENERAL.—Section 315(c)(1) of such Act (52 U.S.C. 30116(c)(1)) is amended—

(A) in subparagraph (B), by striking "(d)" and inserting "(d)(2)"; and

(B) by adding at the end the following new subparagraph:

"(D) In any calendar year after 2028—

"(i) the dollar amount in subsection (d)(2) shall be increased by the percent difference determined under subparagraph (A);

"(ii) the amount so increased shall remain in effect for the calendar year; and

"(iii) if the amount after adjustment under clause (i) is not a multiple of $100, such amount shall be rounded to the nearest multiple of $100.".

(2) BASE YEAR.—Section 315(c)(2)(B) of such Act (52 U.S.C. 30116(c)(2)(B)) is amended—

(A) in clause (i)—

(i) by striking "(d)" and inserting "(d)(3)"; and

(ii) by striking "and" at the end;

(B) in clause (ii), by striking the period at the end and inserting "; and"; and

(C) by adding at the end the following new clause:

"(iii) for purposes of subsection (d)(2), calendar year 2027.".

SEC. 5215. ESTABLISHMENT OF UNIFORM DATE FOR RELEASE OF PAYMENTS.

(a) DATE FOR PAYMENTS.—

(1) IN GENERAL.—Section 9006(b) of the Internal Revenue Code of 1986 is amended to read as follows:

"(b) PAYMENTS FROM THE FUND.—If the Secretary of the Treasury receives a certification from the Commission under section 9005 for payment to the eligible candidates of a political party, the Secretary shall pay to such candidates out of the fund the amount certified by the Commission on the later of—

"(1) the last Friday occurring before the first Monday in September; or

"(2) 24 hours after receiving the certifications for the eligible candidates of all major political parties.

Amounts paid to any such candidates shall be under the control of such candidates.".

(2) CONFORMING AMENDMENT.—The first sentence of section 9006(c) of such Code is amended by striking "the time of a certification by the Commission under section 9005 for payment" and inserting "the time of making a payment under subsection (b)".

(b) TIME FOR CERTIFICATION.—Section 9005(a) of the Internal Revenue Code of 1986 is amended by striking "10 days" and inserting "24 hours".

SEC. 5216. AMOUNTS IN PRESIDENTIAL ELECTION CAMPAIGN FUND.

Section 9006(c) of the Internal Revenue Code of 1986 is amended by adding at the end the following new sentence: "In making a determination of whether there are insufficient moneys in the fund for purposes of the previous sentence, the Secretary shall take into account in determining the balance of the fund for a Presidential election year the Secretary's best estimate of the amount

of moneys which will be deposited into the fund during the year, except that the amount of the estimate may not exceed the average of the annual amounts deposited in the fund during the previous 3 years.''.

SEC. 5217. USE OF GENERAL ELECTION PAYMENTS FOR GENERAL ELECTION LEGAL AND ACCOUNTING COMPLIANCE.

Section 9002(11) of the Internal Revenue Code of 1986 is amended by adding at the end the following new sentence: ''For purposes of subparagraph (A), an expense incurred by a candidate or authorized committee for general election legal and accounting compliance purposes shall be considered to be an expense to further the election of such candidate.''.

SEC. 5218. USE OF FREEDOM FROM INFLUENCE FUND AS SOURCE OF PAYMENTS.

(a) IN GENERAL.—Chapter 95 of subtitle H of the Internal Revenue Code of 1986 is amended by adding at the end the following new section:

''SEC. 9013. USE OF FREEDOM FROM INFLUENCE FUND AS SOURCE OF PAYMENTS.

''(a) IN GENERAL.—Notwithstanding any other provision of this chapter, effective with respect to the Presidential election held in 2028 and each succeeding Presidential election, all payments made under this chapter

shall be made from the Freedom From Influence Fund established under section 541 of the Federal Election Campaign Act of 1971.

"(b) MANDATORY REDUCTION OF PAYMENTS IN CASE OF INSUFFICIENT AMOUNTS IN FUND.—

"(1) ADVANCE AUDITS BY COMMISSION.—Not later than 90 days before the first day of each Presidential election cycle (beginning with the cycle for the election held in 2028), the Commission shall—

"(A) audit the Fund to determine whether, after first making payments to participating candidates under title V of the Federal Election Campaign Act of 1971 and then making payments to States under the My Voice Voucher Program under the Government By the People Act of 2019 and then making payments to candidates under chapter 96, the amounts remaining in the Fund will be sufficient to make payments to candidates under this chapter in the amounts provided under this chapter during such election cycle; and

"(B) submit a report to Congress describing the results of the audit.

"(2) REDUCTIONS IN AMOUNT OF PAYMENTS.—

"(A) AUTOMATIC REDUCTION ON PRO RATA BASIS.—If, on the basis of the audit described in paragraph (1), the Commission determines that the amount anticipated to be available in the Fund with respect to the Presidential election cycle involved is not, or may not be, sufficient to satisfy the full entitlements of candidates to payments under this chapter for such cycle, the Commission shall reduce each amount which would otherwise be paid to a candidate under this chapter by such pro rata amount as may be necessary to ensure that the aggregate amount of payments anticipated to be made with respect to the cycle will not exceed the amount anticipated to be available for such payments in the Fund with respect to such cycle.

"(B) RESTORATION OF REDUCTIONS IN CASE OF AVAILABILITY OF SUFFICIENT FUNDS DURING ELECTION CYCLE.—If, after reducing the amounts paid to candidates with respect to an election cycle under subparagraph (A), the Commission determines that there are sufficient amounts in the Fund to restore the amount by which such payments were reduced (or any por-

tion thereof), to the extent that such amounts are available, the Commission may make a payment on a pro rata basis to each such candidate with respect to the election cycle in the amount by which such candidate's payments were reduced under subparagraph (A) (or any portion thereof, as the case may be).

"(C) NO USE OF AMOUNTS FROM OTHER SOURCES.—In any case in which the Commission determines that there are insufficient moneys in the Fund to make payments to candidates under this chapter, moneys shall not be made available from any other source for the purpose of making such payments.

"(3) NO EFFECT ON AMOUNTS TRANSFERRED FOR PEDIATRIC RESEARCH INITIATIVE.—This section does not apply to the transfer of funds under section 9008(i).

"(4) PRESIDENTIAL ELECTION CYCLE DEFINED.—In this section, the term 'Presidential election cycle' means, with respect to a Presidential election, the period beginning on the day after the date of the previous Presidential general election and ending on the date of the Presidential election.".

(b) CLERICAL AMENDMENT.—The table of sections for chapter 95 of subtitle H of such Code is amended by adding at the end the following new item:

"Sec. 9013. Use of Freedom From Influence Fund as source of payments.".

PART 3—EFFECTIVE DATE

SEC. 5221. EFFECTIVE DATE.

(a) IN GENERAL.—Except as otherwise provided, this subtitle and the amendments made by this subtitle shall apply with respect to the Presidential election held in 2028 and each succeeding Presidential election, without regard to whether or not the Federal Election Commission has promulgated the final regulations necessary to carry out this part and the amendments made by this part by the deadline set forth in subsection (b).

(b) DEADLINE FOR REGULATIONS.—Not later than June 30, 2026, the Federal Election Commission shall promulgate such regulations as may be necessary to carry out this part and the amendments made by this part.

Subtitle D—Personal Use Services as Authorized Campaign Expenditures

SEC. 5301. SHORT TITLE; FINDINGS; PURPOSE.

(a) SHORT TITLE.—This subtitle may be cited as the "Help America Run Act".

(b) FINDINGS.—Congress finds the following:

(1) Everyday Americans experience barriers to entry before they can consider running for office to serve their communities.

(2) Current law states that campaign funds cannot be spent on everyday expenses that would exist whether or not a candidate were running for office, like childcare and food. While the law seems neutral, its actual effect is to privilege the independently wealthy who want to run, because given the demands of running for office, candidates who must work to pay for childcare or to afford health insurance are effectively being left out of the process, even if they have sufficient support to mount a viable campaign.

(3) Thus current practice favors those prospective candidates who do not need to rely on a regular paycheck to make ends meet. The consequence is that everyday Americans who have firsthand knowledge of the importance of stable childcare, a safety net, or great public schools are less likely to get a seat at the table. This governance by the few is antithetical to the democratic experiment, but most importantly, when lawmakers do not share the concerns of everyday Americans, their policies reflect that.

(4) These circumstances have contributed to a Congress that does not always reflect everyday Americans. The New York Times reported in 2019 that fewer than 5 percent of representatives cite blue-collar or service jobs in their biographies. A 2015 survey by the Center for Responsive Politics showed that the median net worth of lawmakers was just over $1 million in 2013, or 18 times the wealth of the typical American household.

(5) These circumstances have also contributed to a governing body that does not reflect the nation it serves. For instance, women are 51% of the American population. Yet even with a record number of women serving in the One Hundred Sixteenth Congress, the Pew Research Center notes that more than three out of four Members of this Congress are male. The Center for American Women And Politics found that one third of women legislators surveyed had been actively discouraged from running for office, often by political professionals. This type of discouragement, combined with the prohibitions on using campaign funds for domestic needs like childcare, burdens that still fall disproportionately on American women, particularly disadvantages working mothers. These barriers may explain why

only 10 women in history have given birth while serving in Congress, in spite of the prevalence of working parents in other professions. Yet working mothers and fathers are best positioned to create policy that reflects the lived experience of most Americans.

(c) PURPOSE.—It is the purpose of this subtitle to ensure that all Americans who are otherwise qualified to serve this Nation are able to run for office, regardless of their economic status. By expanding permissible uses of campaign funds and providing modest assurance that testing a run for office will not cost one's livelihood, the Help America Run Act will facilitate the candidacy of representatives who more accurately reflect the experiences, challenges, and ideals of everyday Americans.

SEC. 5302. TREATMENT OF PAYMENTS FOR CHILD CARE AND OTHER PERSONAL USE SERVICES AS AUTHORIZED CAMPAIGN EXPENDITURE.

(a) PERSONAL USE SERVICES AS AUTHORIZED CAMPAIGN EXPENDITURES.—Section 313 of the Federal Election Campaign Act of 1971 (52 U.S.C. 30114), as amended by section 5113, is amended by adding at the end the following new subsection:

"(e) TREATMENT OF PAYMENTS FOR CHILD CARE AND OTHER PERSONAL USE SERVICES AS AUTHORIZED CAMPAIGN EXPENDITURE.—

"(1) AUTHORIZED EXPENDITURES.—For purposes of subsection (a), the payment by an authorized committee of a candidate for any of the personal use services described in paragraph (3) shall be treated as an authorized expenditure if the services are necessary to enable the participation of the candidate in campaign-connected activities.

"(2) LIMITATIONS.—

"(A) LIMIT ON TOTAL AMOUNT OF PAYMENTS.—The total amount of payments made by an authorized committee of a candidate for personal use services described in paragraph (3) may not exceed the limit which is applicable under any law, rule, or regulation on the amount of payments which may be made by the committee for the salary of the candidate (without regard to whether or not the committee makes payments to the candidate for that purpose).

"(B) CORRESPONDING REDUCTION IN AMOUNT OF SALARY PAID TO CANDIDATE.—To the extent that an authorized committee of a

candidate makes payments for the salary of the candidate, any limit on the amount of such payments which is applicable under any law, rule, or regulation shall be reduced by the amount of any payments made to or on behalf of the candidate for personal use services described in paragraph (3), other than personal use services described in subparagraph (E) of such paragraph.

"(C) EXCLUSION OF CANDIDATES WHO ARE OFFICEHOLDERS.—Paragraph (1) does not apply with respect to an authorized committee of a candidate who is a holder of Federal office.

"(3) PERSONAL USE SERVICES DESCRIBED.—The personal use services described in this paragraph are as follows:

"(A) Child care services.

"(B) Elder care services.

"(C) Services similar to the services described in subparagraph (A) or subparagraph (B) which are provided on behalf of any dependent who is a qualifying relative under section 152 of the Internal Revenue Code of 1986.

"(D) Dues, fees, and other expenses required to maintain an license or similar requirement related to an individual's profession.

"(E) Costs associated with health insurance coverage.".

(b) EFFECTIVE DATE.—The amendments made by this section shall take effect on the date of the enactment of this Act.

Subtitle E—Severability

SEC. 5401. SEVERABILITY.

If any provision of this title or amendment made by this title, or the application of a provision or amendment to any person or circumstance, is held to be unconstitutional, the remainder of this title and amendments made by this title, and the application of the provisions and amendment to any person or circumstance, shall not be affected by the holding.

TITLE VI—CAMPAIGN FINANCE OVERSIGHT

Subtitle A—Restoring Integrity to America's Elections

Sec. 6001. Short title.
Sec. 6002. Membership of Federal Election Commission.
Sec. 6003. Assignment of powers to Chair of Federal Election Commission.
Sec. 6004. Revision to enforcement process.
Sec. 6005. Permitting appearance at hearings on requests for advisory opinions by persons opposing the requests.
Sec. 6006. Permanent extension of administrative penalty authority.
Sec. 6007. Restrictions on ex parte communications.
Sec. 6008. Effective date; transition.

Subtitle B—Stopping Super PAC-Candidate Coordination

Sec. 6101. Short title.
Sec. 6102. Clarification of treatment of coordinated expenditures as contributions to candidates.
Sec. 6103. Clarification of ban on fundraising for super PACs by Federal candidates and officeholders.

Subtitle C—Severability

Sec. 6201. Severability.

Subtitle A—Restoring Integrity to America's Elections

SEC. 6001. SHORT TITLE.

This subtitle may be cited as the "Restoring Integrity to America's Elections Act".

SEC. 6002. MEMBERSHIP OF FEDERAL ELECTION COMMISSION.

(a) REDUCTION IN NUMBER OF MEMBERS; REMOVAL OF SECRETARY OF SENATE AND CLERK OF HOUSE AS EX OFFICIO MEMBERS.—

(1) IN GENERAL; QUORUM.—Section 306(a)(1) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30106(a)(1)) is amended by striking the second and third sentences and inserting the following: "The Commission is composed of 5 members appointed by the President by and with the advice and consent of the Senate, of whom no more than 2 may be affiliated with the same political party. A member shall by treated as affiliated with a political party if the member was affiliated, including as a registered voter, employee, consultant, donor, officer, or attor-

ney, with such political party or any of its candidates or elected public officials at any time during the 5-year period ending on the date on which such individual is nominated to be a member of the Commission. A majority of the number of members of the Commission who are serving at the time shall constitute a quorum, except that 3 members shall constitute a quorum if there are 4 members serving at the time.".

(2) CONFORMING AMENDMENTS RELATING TO REDUCTION IN NUMBER OF MEMBERS.—(A) The second sentence of section 306(c) of such Act (52 U.S.C. 30106(c)) is amended by striking "affirmative vote of 4 members of the Commission" and inserting "affirmative vote of a majority of the members of the Commission who are serving at the time".

(B) Such Act is further amended by striking "affirmative vote of 4 of its members" and inserting "affirmative vote of a majority of the members of the Commission who are serving at the time" each place it appears in the following sections:

(i) Section 309(a)(2) (52 U.S.C. 30109(a)(2)).

(ii) Section 309(a)(4)(A)(i) (52 U.S.C. 30109(a)(4)(A)(i)).

(iii) Section 309(a)(5)(C) (52 U.S.C. 30109(a)(5)(C)).

(iv) Section 309(a)(6)(A) (52 U.S.C. 30109(a)(6)(A)).

(v) Section 311(b) (52 U.S.C. 30111(b)).

(3) CONFORMING AMENDMENT RELATING TO REMOVAL OF EX OFFICIO MEMBERS.—Section 306(a) of such Act (52 U.S.C. 30106(a)) is amended by striking "(other than the Secretary of the Senate and the Clerk of the House of Representatives)" each place it appears in paragraphs (4) and (5).

(b) TERMS OF SERVICE.—Section 306(a)(2) of such Act (52 U.S.C. 30106(a)(2)) is amended to read as follows:

"(2) TERMS OF SERVICE.—

"(A) IN GENERAL.—Each member of the Commission shall serve for a single term of 6 years.

"(B) SPECIAL RULE FOR INITIAL APPOINTMENTS.—Of the members first appointed to serve terms that begin in January 2022, the President shall designate 2 to serve for a 3-year term.

"(C) NO REAPPOINTMENT PERMITTED.—An individual who served a term as a member of the Commission may not serve for an additional term, except that—

"(i) an individual who served a 3-year term under subparagraph (B) may also be appointed to serve a 6-year term under subparagraph (A); and

"(ii) for purposes of this subparagraph, an individual who is appointed to fill a vacancy under subparagraph (D) shall not be considered to have served a term if the portion of the unexpired term the individual fills is less than 50 percent of the period of the term.

"(D) VACANCIES.—Any vacancy occurring in the membership of the Commission shall be filled in the same manner as in the case of the original appointment. Except as provided in subparagraph (C), an individual appointed to fill a vacancy occurring other than by the expiration of a term of office shall be appointed only for the unexpired term of the member he or she succeeds.

"(E) LIMITATION ON SERVICE AFTER EXPIRATION OF TERM.—A member of the Commission may continue to serve on the Commission after the expiration of the member's term for an additional period, but only until the earlier of—

"(i) the date on which the member's successor has taken office as a member of the Commission; or

"(ii) the expiration of the 1-year period that begins on the last day of the member's term.".

(c) QUALIFICATIONS.—Section 306(a)(3) of such Act (52 U.S.C. 30106(a)(3)) is amended to read as follows:

"(3) QUALIFICATIONS.—

"(A) IN GENERAL.—The President may select an individual for service as a member of the Commission if the individual has experience in election law and has a demonstrated record of integrity, impartiality, and good judgment.

"(B) ASSISTANCE OF BLUE RIBBON ADVISORY PANEL.—

"(i) IN GENERAL.—Prior to the regularly scheduled expiration of the term of a member of the Commission and upon the

occurrence of a vacancy in the membership of the Commission prior to the expiration of a term, the President shall convene a Blue Ribbon Advisory Panel, consisting of an odd number of individuals selected by the President from retired Federal judges, former law enforcement officials, or individuals with experience in election law, except that the President may not select any individual to serve on the panel who holds any public office at the time of selection.

"(ii) RECOMMENDATIONS.—With respect to each member of the Commission whose term is expiring or each vacancy in the membership of the Commission (as the case may be), the Blue Ribbon Advisory Panel shall recommend to the President at least one but not more than 3 individuals for nomination for appointment as a member of the Commission.

"(iii) PUBLICATION.—At the time the President submits to the Senate the nominations for individuals to be appointed as members of the Commission, the President shall publish the Blue Ribbon Advisory

Panel's recommendations for such nominations.

"(iv) EXEMPTION FROM FEDERAL ADVISORY COMMITTEE ACT.—The Federal Advisory Committee Act (5 U.S.C. App.) does not apply to a Blue Ribbon Advisory Panel convened under this subparagraph.

"(C) PROHIBITING ENGAGEMENT WITH OTHER BUSINESS OR EMPLOYMENT DURING SERVICE.—A member of the Commission shall not engage in any other business, vocation, or employment. Any individual who is engaging in any other business, vocation, or employment at the time of his or her appointment to the Commission shall terminate or liquidate such activity no later than 90 days after such appointment.".

SEC. 6003. ASSIGNMENT OF POWERS TO CHAIR OF FEDERAL ELECTION COMMISSION.

(a) APPOINTMENT OF CHAIR BY PRESIDENT.—

(1) IN GENERAL.—Section 306(a)(5) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30106(a)(5)) is amended to read as follows:

"(5) CHAIR.—

"(A) INITIAL APPOINTMENT.—Of the members first appointed to serve terms that begin in January 2022, one such member (as designated by the President at the time the President submits nominations to the Senate) shall serve as Chair of the Commission.

"(B) SUBSEQUENT APPOINTMENTS.—Any individual who is appointed to succeed the member who serves as Chair of the Commission for the term beginning in January 2022 (as well as any individual who is appointed to fill a vacancy if such member does not serve a full term as Chair) shall serve as Chair of the Commission.

"(C) VICE CHAIR.—The Commission shall select, by majority vote of its members, one of its members to serve as Vice Chair, who shall act as Chair in the absence or disability of the Chair or in the event of a vacancy in the position of Chair.".

(2) CONFORMING AMENDMENT.—Section 309(a)(2) of such Act (52 U.S.C. 30109(a)(2)) is amended by striking "through its chairman or vice chairman" and inserting "through the Chair".

(b) POWERS.—

(1) ASSIGNMENT OF CERTAIN POWERS TO CHAIR.—Section 307(a) of such Act (52 U.S.C. 30107(a)) is amended to read as follows:

"(a) DISTRIBUTION OF POWERS BETWEEN CHAIR AND COMMISSION.—

"(1) POWERS ASSIGNED TO CHAIR.—

"(A) ADMINISTRATIVE POWERS.—The Chair of the Commission shall be the chief administrative officer of the Commission and shall have the authority to administer the Commission and its staff, and (in consultation with the other members of the Commission) shall have the power—

"(i) to appoint and remove the staff director of the Commission;

"(ii) to request the assistance (including personnel and facilities) of other agencies and departments of the United States, whose heads may make such assistance available to the Commission with or without reimbursement; and

"(iii) to prepare and establish the budget of the Commission and to make budget requests to the President, the Di-

rector of the Office of Management and Budget, and Congress.

"(B) OTHER POWERS.—The Chair of the Commission shall have the power—

"(i) to appoint and remove the general counsel of the Commission with the concurrence of at least 2 other members of the Commission;

"(ii) to require by special or general orders, any person to submit, under oath, such written reports and answers to questions as the Chair may prescribe;

"(iii) to administer oaths or affirmations;

"(iv) to require by subpoena, signed by the Chair, the attendance and testimony of witnesses and the production of all documentary evidence relating to the execution of its duties;

"(v) in any proceeding or investigation, to order testimony to be taken by deposition before any person who is designated by the Chair, and shall have the power to administer oaths and, in such instances, to compel testimony and the pro-

duction of evidence in the same manner as authorized under clause (iv); and

"(vi) to pay witnesses the same fees and mileage as are paid in like circumstances in the courts of the United States.

"(2) POWERS ASSIGNED TO COMMISSION.—The Commission shall have the power—

"(A) to initiate (through civil actions for injunctive, declaratory, or other appropriate relief), defend (in the case of any civil action brought under section 309(a)(8) of this Act) or appeal any civil action in the name of the Commission to enforce the provisions of this Act and chapter 95 and chapter 96 of the Internal Revenue Code of 1986, through its general counsel;

"(B) to render advisory opinions under section 308 of this Act;

"(C) to develop such prescribed forms and to make, amend, and repeal such rules, pursuant to the provisions of chapter 5 of title 5, United States Code, as are necessary to carry out the provisions of this Act and chapter 95

and chapter 96 of the Internal Revenue Code of 1986;

"(D) to conduct investigations and hearings expeditiously, to encourage voluntary compliance, and to report apparent violations to the appropriate law enforcement authorities; and

"(E) to transmit to the President and Congress not later than June 1 of each year a report which states in detail the activities of the Commission in carrying out its duties under this Act, and which includes any recommendations for any legislative or other action the Commission considers appropriate.

"(3) PERMITTING COMMISSION TO EXERCISE OTHER POWERS OF CHAIR.—With respect to any investigation, action, or proceeding, the Commission, by an affirmative vote of a majority of the members who are serving at the time, may exercise any of the powers of the Chair described in paragraph (1)(B).".

(2) CONFORMING AMENDMENTS RELATING TO PERSONNEL AUTHORITY.—Section 306(f) of such Act (52 U.S.C. 30106(f)) is amended—

(A) by amending the first sentence of paragraph (1) to read as follows: "The Commission shall have a staff director who shall be

appointed by the Chair of the Commission in consultation with the other members and a general counsel who shall be appointed by the Chair with the concurrence of at least two other members.";

(B) in paragraph (2), by striking "With the approval of the Commission" and inserting "With the approval of the Chair of the Commission"; and

(C) by striking paragraph (3).

(3) CONFORMING AMENDMENT RELATING TO BUDGET SUBMISSION.—Section 307(d)(1) of such Act (52 U.S.C. 30107(d)(1)) is amended by striking "the Commission submits any budget" and inserting "the Chair (or, pursuant to subsection (a)(3), the Commission) submits any budget".

(4) OTHER CONFORMING AMENDMENTS.—Section 306(c) of such Act (52 U.S.C. 30106(c)) is amended by striking "All decisions" and inserting "Subject to section 307(a), all decisions".

(5) TECHNICAL AMENDMENT.—The heading of section 307 of such Act (52 U.S.C. 30107) is amended by striking "THE COMMISSION" and inserting "THE CHAIR AND THE COMMISSION".

SEC. 6004. REVISION TO ENFORCEMENT PROCESS.

(a) STANDARD FOR INITIATING INVESTIGATIONS AND DETERMINING WHETHER VIOLATIONS HAVE OCCURRED.—

(1) REVISION OF STANDARDS.—Section 309(a) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30109(a)) is amended by striking paragraphs (2) and (3) and inserting the following:

"(2)(A) The general counsel, upon receiving a complaint filed with the Commission under paragraph (1) or upon the basis of information ascertained by the Commission in the normal course of carrying out its supervisory responsibilities, shall make a determination as to whether or not there is reason to believe that a person has committed, or is about to commit, a violation of this Act or chapter 95 or chapter 96 of the Internal Revenue Code of 1986, and as to whether or not the Commission should either initiate an investigation of the matter or that the complaint should be dismissed. The general counsel shall promptly provide notification to the Commission of such determination and the reasons therefore, together with any written response submitted under paragraph (1) by the person alleged to have committed the violation. Upon the expiration of the 30-day period which begins on the date the general counsel provides such notification, the general counsel's determination shall take effect, unless

during such 30-day period the Commission, by vote of a majority of the members of the Commission who are serving at the time, overrules the general counsel's determination. If the determination by the general counsel that the Commission should investigate the matter takes effect, or if the determination by the general counsel that the complaint should be dismissed is overruled as provided under the previous sentence, the general counsel shall initiate an investigation of the matter on behalf of the Commission.

"(B) If the Commission initiates an investigation pursuant to subparagraph (A), the Commission, through the Chair, shall notify the subject of the investigation of the alleged violation. Such notification shall set forth the factual basis for such alleged violation. The Commission shall make an investigation of such alleged violation, which may include a field investigation or audit, in accordance with the provisions of this section. The general counsel shall provide notification to the Commission of any intent to issue a subpoena or conduct any other form of discovery pursuant to the investigation. Upon the expiration of the 15-day period which begins on the date the general counsel provides such notification, the general counsel may issue the subpoena or conduct the discovery, unless during such 15-day period the Commission, by vote of a majority of the members of the Commission who are serving at the

time, prohibits the general counsel from issuing the subpoena or conducting the discovery.

"(3)(A) Upon completion of an investigation under paragraph (2), the general counsel shall promptly submit to the Commission the general counsel's recommendation that the Commission find either that there is probable cause or that there is not probable cause to believe that a person has committed, or is about to commit, a violation of this Act or chapter 95 or chapter 96 of the Internal Revenue Code of 1986, and shall include with the recommendation a brief stating the position of the general counsel on the legal and factual issues of the case.

"(B) At the time the general counsel submits to the Commission the recommendation under subparagraph (A), the general counsel shall simultaneously notify the respondent of such recommendation and the reasons therefore, shall provide the respondent with an opportunity to submit a brief within 30 days stating the position of the respondent on the legal and factual issues of the case and replying to the brief of the general counsel. The general counsel and shall promptly submit such brief to the Commission upon receipt.

"(C) Not later than 30 days after the general counsel submits the recommendation to the Commission under subparagraph (A) (or, if the respondent submits a brief

under subparagraph (B), not later than 30 days after the general counsel submits the respondent's brief to the Commission under such subparagraph), the Commission shall approve or disapprove the recommendation by vote of a majority of the members of the Commission who are serving at the time.".

(2) CONFORMING AMENDMENT RELATING TO INITIAL RESPONSE TO FILING OF COMPLAINT.—Section 309(a)(1) of such Act (52 U.S.C. 30109(a)(1)) is amended—

(A) in the third sentence, by striking "the Commission" and inserting "the general counsel"; and

(B) by amending the fourth sentence to read as follows: "Not later than 15 days after receiving notice from the general counsel under the previous sentence, the person may provide the general counsel with a written response that no action should be taken against such person on the basis of the complaint.".

(b) REVISION OF STANDARD FOR REVIEW OF DISMISSAL OF COMPLAINTS.—

(1) IN GENERAL.—Section 309(a)(8) of such Act (52 U.S.C. 30109(a)(8)) is amended to read as follows:

"(8)(A)(i) Any party aggrieved by an order of the Commission dismissing a complaint filed by such party after finding either no reason to believe a violation has occurred or no probable cause a violation has occurred may file a petition with the United States District Court for the District of Columbia. Any petition under this subparagraph shall be filed within 60 days after the date on which the party received notice of the dismissal of the complaint.

"(ii) In any proceeding under this subparagraph, the court shall determine by de novo review whether the agency's dismissal of the complaint is contrary to law. In any matter in which the penalty for the alleged violation is greater than $50,000, the court should disregard any claim or defense by the Commission of prosecutorial discretion as a basis for dismissing the complaint.

"(B)(i) Any party who has filed a complaint with the Commission and who is aggrieved by a failure of the Commission, within one year after the filing of the complaint, to either dismiss the complaint or to find reason to believe a violation has occurred or is about to occur, may file a petition with the United States District Court for the District of Columbia.

"(ii) In any proceeding under this subparagraph, the court shall treat the failure to act on the complaint as

a dismissal of the complaint, and shall determine by de novo review whether the agency's failure to act on the complaint is contrary to law.

"(C) In any proceeding under this paragraph the court may declare that the dismissal of the complaint or the failure to act is contrary to law, and may direct the Commission to conform with such declaration within 30 days, failing which the complainant may bring, in the name of such complainant, a civil action to remedy the violation involved in the original complaint.".

(2) EFFECTIVE DATE.—The amendments made by paragraph (1) shall apply—

(A) in the case of complaints which are dismissed by the Federal Election Commission, with respect to complaints which are dismissed on or after the date of the enactment of this Act; and

(B) in the case of complaints upon which the Federal Election Commission failed to act, with respect to complaints which were filed on or after the date of the enactment of this Act.

SEC. 6005. PERMITTING APPEARANCE AT HEARINGS ON REQUESTS FOR ADVISORY OPINIONS BY PERSONS OPPOSING THE REQUESTS.

(a) IN GENERAL.—Section 308 of such Act (52 U.S.C. 30108) is amended by adding at the end the following new subsection:

"(e) To the extent that the Commission provides an opportunity for a person requesting an advisory opinion under this section (or counsel for such person) to appear before the Commission to present testimony in support of the request, and the person (or counsel) accepts such opportunity, the Commission shall provide a reasonable opportunity for an interested party who submitted written comments under subsection (d) in response to the request (or counsel for such interested party) to appear before the Commission to present testimony in response to the request.".

(b) EFFECTIVE DATE.—The amendment made by subsection (a) shall apply with respect to requests for advisory opinions under section 308 of the Federal Election Campaign Act of 1971 which are made on or after the date of the enactment of this Act.

SEC. 6006. PERMANENT EXTENSION OF ADMINISTRATIVE PENALTY AUTHORITY.

(a) EXTENSION OF AUTHORITY.—Section 309(a)(4)(C)(v) of the Federal Election Campaign Act of

1971 (52 U.S.C. 30109(a)(4)(C)(v)) is amended by striking ", and that end on or before December 31, 2018".

(b) EFFECTIVE DATE.—The amendment made by subsection (a) shall take effect on December 31, 2018.

SEC. 6007. RESTRICTIONS ON EX PARTE COMMUNICATIONS.

Section 306(e) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30106(e)) is amended—

(1) by striking "(e) The Commission" and inserting "(e)(1) The Commission"; and

(2) by adding at the end the following new paragraph:

"(2) Members and employees of the Commission shall be subject to limitations on ex parte communications, as provided in the regulations promulgated by the Commission regarding such communications which are in effect on the date of the enactment of this paragraph.".

SEC. 6008. EFFECTIVE DATE; TRANSITION.

(a) IN GENERAL.—Except as otherwise provided, the amendments made by this subtitle shall apply beginning January 1, 2022.

(b) TRANSITION.—

(1) TERMINATION OF SERVICE OF CURRENT MEMBERS.—Notwithstanding any provision of the Federal Election Campaign Act of 1971, the term of any individual serving as a member of the Federal

Election Commission as of December 31, 2021, shall expire on that date.

(2) NO EFFECT ON EXISTING CASES OR PROCEEDINGS.—Nothing in this subtitle or in any amendment made by this subtitle shall affect any of the powers exercised by the Federal Election Commission prior to December 31, 2021, including any investigation initiated by the Commission prior to such date or any proceeding (including any enforcement action) pending as of such date.

Subtitle B—Stopping Super PAC-Candidate Coordination

SEC. 6101. SHORT TITLE.

This subtitle may be cited as the "Stop Super PAC–Candidate Coordination Act".

SEC. 6102. CLARIFICATION OF TREATMENT OF COORDINATED EXPENDITURES AS CONTRIBUTIONS TO CANDIDATES.

(a) TREATMENT AS CONTRIBUTION TO CANDIDATE.—Section 301(8)(A) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30101(8)(A)) is amended—

(1) by striking "or" at the end of clause (i);

(2) by striking the period at the end of clause (ii) and inserting "; or"; and

(3) by adding at the end the following new clause:

"(iii) any payment made by any person (other than a candidate, an authorized committee of a candidate, or a political committee of a political party) for a coordinated expenditure (as such term is defined in section 326) which is not otherwise treated as a contribution under clause (i) or clause (ii).".

(b) DEFINITIONS.—Title III of such Act (52 U.S.C. 30101 et seq.), as amended by section 4702(a), is amended by adding at the end the following new section:

"SEC. 326. PAYMENTS FOR COORDINATED EXPENDITURES.

"(a) COORDINATED EXPENDITURES.—

"(1) IN GENERAL.—For purposes of section 301(8)(A)(iii), the term 'coordinated expenditure' means—

"(A) any expenditure, or any payment for a covered communication described in subsection (d), which is made in cooperation, consultation, or concert with, or at the request or suggestion of, a candidate, an authorized committee of a candidate, a political committee of a political party, or agents of the candidate or committee, as defined in subsection (b); or

"(B) any payment for any communication which republishes, disseminates, or distributes, in whole or in part, any video or broadcast or any written, graphic, or other form of campaign material prepared by the candidate or committee or by agents of the candidate or committee (including any excerpt or use of any video from any such broadcast or written, graphic, or other form of campaign material).

"(2) EXCEPTION FOR PAYMENTS FOR CERTAIN COMMUNICATIONS.—A payment for a communication (including a covered communication described in subsection (d)) shall not be treated as a coordinated expenditure under this subsection if—

"(A) the communication appears in a news story, commentary, or editorial distributed through the facilities of any broadcasting station, newspaper, magazine, or other periodical publication, unless such facilities are owned or controlled by any political party, political committee, or candidate; or

"(B) the communication constitutes a candidate debate or forum conducted pursuant to regulations adopted by the Commission pursuant to section 304(f)(3)(B)(iii), or which solely

promotes such a debate or forum and is made by or on behalf of the person sponsoring the debate or forum.

"(b) COORDINATION DESCRIBED.—

"(1) IN GENERAL.—For purposes of this section, a payment is made 'in cooperation, consultation, or concert with, or at the request or suggestion of,' a candidate, an authorized committee of a candidate, a political committee of a political party, or agents of the candidate or committee, if the payment, or any communication for which the payment is made, is not made entirely independently of the candidate, committee, or agents. For purposes of the previous sentence, a payment or communication not made entirely independently of the candidate or committee includes any payment or communication made pursuant to any general or particular understanding with, or pursuant to any communication with, the candidate, committee, or agents about the payment or communication.

"(2) NO FINDING OF COORDINATION BASED SOLELY ON SHARING OF INFORMATION REGARDING LEGISLATIVE OR POLICY POSITION.—For purposes of this section, a payment shall not be considered to be made by a person in cooperation, consultation, or

concert with, or at the request or suggestion of, a candidate or committee, solely on the grounds that the person or the person's agent engaged in discussions with the candidate or committee, or with any agent of the candidate or committee, regarding that person's position on a legislative or policy matter (including urging the candidate or committee to adopt that person's position), so long as there is no communication between the person and the candidate or committee, or any agent of the candidate or committee, regarding the candidate's or committee's campaign advertising, message, strategy, policy, polling, allocation of resources, fundraising, or other campaign activities.

"(3) NO EFFECT ON PARTY COORDINATION STANDARD.—Nothing in this section shall be construed to affect the determination of coordination between a candidate and a political committee of a political party for purposes of section 315(d).

"(4) NO SAFE HARBOR FOR USE OF FIREWALL.—A person shall be determined to have made a payment in cooperation, consultation, or concert with, or at the request or suggestion of, a candidate or committee, in accordance with this section without regard to whether or not the person established

and used a firewall or similar procedures to restrict the sharing of information between individuals who are employed by or who are serving as agents for the person making the payment.

"(e) PAYMENTS BY COORDINATED SPENDERS FOR COVERED COMMUNICATIONS.—

"(1) PAYMENTS MADE IN COOPERATION, CONSULTATION, OR CONCERT WITH CANDIDATES.—For purposes of subsection (a)(1)(A), if the person who makes a payment for a covered communication, as defined in subsection (d), is a coordinated spender under paragraph (2) with respect to the candidate as described in subsection (d)(1), the payment for the covered communication is made in cooperation, consultation, or concert with the candidate.

"(2) COORDINATED SPENDER DEFINED.—For purposes of this subsection, the term 'coordinated spender' means, with respect to a candidate or an authorized committee of a candidate, a person (other than a political committee of a political party) for which any of the following applies:

"(A) During the 4-year period ending on the date on which the person makes the payment, the person was directly or indirectly formed or established by or at the request or

suggestion of, or with the encouragement of, the candidate (including an individual who later becomes a candidate) or committee or agents of the candidate or committee, including with the approval of the candidate or committee or agents of the candidate or committee.

"(B) The candidate or committee or any agent of the candidate or committee solicits funds, appears at a fundraising event, or engages in other fundraising activity on the person's behalf during the election cycle involved, including by providing the person with names of potential donors or other lists to be used by the person in engaging in fundraising activity, regardless of whether the person pays fair market value for the names or lists provided. For purposes of this subparagraph, the term 'election cycle' means, with respect to an election for Federal office, the period beginning on the day after the date of the most recent general election for that office (or, if the general election resulted in a runoff election, the date of the runoff election) and ending on the date of the next general election for that office (or, if the

general election resulted in a runoff election, the date of the runoff election).

"(C) The person is established, directed, or managed by the candidate or committee or by any person who, during the 4-year period ending on the date on which the person makes the payment, has been employed or retained as a political, campaign media, or fundraising adviser or consultant for the candidate or committee or for any other entity directly or indirectly controlled by the candidate or committee, or has held a formal position with the candidate or committee (including a position as an employee of the office of the candidate at any time the candidate held any Federal, State, or local public office during the 4-year period).

"(D) The person has retained the professional services of any person who, during the 2-year period ending on the date on which the person makes the payment, has provided or is providing professional services relating to the campaign to the candidate or committee, without regard to whether the person providing the professional services used a firewall. For purposes of this subparagraph, the term 'profes-

sional services' includes any services in support of the candidate's or committee's campaign activities, including advertising, message, strategy, policy, polling, allocation of resources, fundraising, and campaign operations, but does not include accounting or legal services.

"(E) The person is established, directed, or managed by a member of the immediate family of the candidate, or the person or any officer or agent of the person has had more than incidental discussions about the candidate's campaign with a member of the immediate family of the candidate. For purposes of this subparagraph, the term 'immediate family' has the meaning given such term in section 9004(e) of the Internal Revenue Code of 1986.

"(d) COVERED COMMUNICATION DEFINED.—

"(1) IN GENERAL.—For purposes of this section, the term 'covered communication' means, with respect to a candidate or an authorized committee of a candidate, a public communication (as defined in section 301(22)) which—

"(A) expressly advocates the election of the candidate or the defeat of an opponent of the

candidate (or contains the functional equivalent of express advocacy);

"(B) promotes or supports the election of the candidate, or attacks or opposes the election of an opponent of the candidate (regardless of whether the communication expressly advocates the election or defeat of a candidate or contains the functional equivalent of express advocacy); or

"(C) refers to the candidate or an opponent of the candidate but is not described in subparagraph (A) or subparagraph (B), but only if the communication is disseminated during the applicable election period.

"(2) APPLICABLE ELECTION PERIOD.—In paragraph (1)(C), the 'applicable election period' with respect to a communication means—

"(A) in the case of a communication which refers to a candidate in a general, special, or runoff election, the 120-day period which ends on the date of the election; or

"(B) in the case of a communication which refers to a candidate in a primary or preference election, or convention or caucus of a political party that has authority to nominate a can-

didate, the 60-day period which ends on the date of the election or convention or caucus.

"(3) SPECIAL RULES FOR COMMUNICATIONS INVOLVING CONGRESSIONAL CANDIDATES.—For purposes of this subsection, a public communication shall not be considered to be a covered communication with respect to a candidate for election for an office other than the office of President or Vice President unless it is publicly disseminated or distributed in the jurisdiction of the office the candidate is seeking.

"(e) PENALTY.—

"(1) DETERMINATION OF AMOUNT.—Any person who knowingly and willfully commits a violation of this Act by making a contribution which consists of a payment for a coordinated expenditure shall be fined an amount equal to the greater of—

"(A) in the case of a person who makes a contribution which consists of a payment for a coordinated expenditure in an amount exceeding the applicable contribution limit under this Act, 300 percent of the amount by which the amount of the payment made by the person exceeds such applicable contribution limit; or

"(B) in the case of a person who is prohibited under this Act from making a contribution in any amount, 300 percent of the amount of the payment made by the person for the coordinated expenditure.

"(2) JOINT AND SEVERAL LIABILITY.—Any director, manager, or officer of a person who is subject to a penalty under paragraph (1) shall be jointly and severally liable for any amount of such penalty that is not paid by the person prior to the expiration of the 1-year period which begins on the date the Commission imposes the penalty or the 1-year period which begins on the date of the final judgment following any judicial review of the Commission's action, whichever is later.".

(c) EFFECTIVE DATE.—

(1) REPEAL OF EXISTING REGULATIONS ON COORDINATION.—Effective upon the expiration of the 90-day period which begins on the date of the enactment of this Act—

(A) the regulations on coordinated communications adopted by the Federal Election Commission which are in effect on the date of the enactment of this Act (as set forth in 11 CFR

Part 109, Subpart C, under the heading "Coordination") are repealed; and

(B) the Federal Election Commission shall promulgate new regulations on coordinated communications which reflect the amendments made by this Act.

(2) EFFECTIVE DATE.—The amendments made by this section shall apply with respect to payments made on or after the expiration of the 120-day period which begins on the date of the enactment of this Act, without regard to whether or not the Federal Election Commission has promulgated regulations in accordance with paragraph (1)(B) as of the expiration of such period.

SEC. 6103. CLARIFICATION OF BAN ON FUNDRAISING FOR SUPER PACS BY FEDERAL CANDIDATES AND OFFICEHOLDERS.

(a) IN GENERAL.—Section 323(e)(1) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30125(e)(1)) is amended—

(1) by striking "or" at the end of subparagraph (A);

(2) by striking the period at the end of subparagraph (B) and inserting "; or"; and

(3) by adding at the end the following new subparagraph:

"(C) solicit, receive, direct, or transfer funds to or on behalf of any political committee which accepts donations or contributions that do not comply with the limitations, prohibitions, and reporting requirements of this Act (or to or on behalf of any account of a political committee which is established for the purpose of accepting such donations or contributions), or to or on behalf of any political organization under section 527 of the Internal Revenue Code of 1986 which accepts such donations or contributions (other than a committee of a State or local political party or a candidate for election for State or local office).".

(b) EFFECTIVE DATE.—The amendment made by subsection (a) shall apply with respect to elections occurring after January 1, 2020.

Subtitle C—Severability

SEC. 6201. SEVERABILITY.

If any provision of this title or amendment made by this title, or the application of a provision or amendment to any person or circumstance, is held to be unconstitutional, the remainder of this title and amendments made

by this title, and the application of the provisions and amendment to any person or circumstance, shall not be affected by the holding.

DIVISION C—ETHICS

TITLE VII—[RESERVED]

TITLE VIII—[RESERVED]

TITLE IX—CONGRESSIONAL ETHICS REFORM

Subtitle A—Requiring Members of Congress to Reimburse Treasury for Amounts Paid as Settlements and Awards Under Congressional Accountability Act of 1995

Sec. 9001. Requiring Members of Congress to reimburse Treasury for amounts paid as settlements and awards under Congressional Accountability Act of 1995 in all cases of employment discrimination acts by Members.

Subtitle B—Conflicts of Interests

Sec. 9101. [Reserved].
Sec. 9102. Conflict of interest rules for Members of Congress and congressional staff.
Sec. 9103. Exercise of rulemaking powers.

Subtitle C—Campaign Finance and Lobbying Disclosure

Sec. 9201. Short title.
Sec. 9202. Requiring disclosure in certain reports filed with Federal Election Commission of persons who are registered lobbyists.
Sec. 9203. Effective date.

Subtitle D—Access to Congressionally Mandated Reports

Sec. 9301. Short title.
Sec. 9302. Definitions.
Sec. 9303. Establishment of online portal for congressionally mandated reports.
Sec. 9304. Federal agency responsibilities.
Sec. 9305. Removing and altering reports.
Sec. 9306. Relationship to the Freedom of Information Act.
Sec. 9307. Implementation.

Subtitle E—Severability

Sec. 9401. Severability.

Subtitle A—Requiring Members of Congress to Reimburse Treasury for Amounts Paid as Settlements and Awards Under Congressional Accountability Act of 1995

SEC. 9001. REQUIRING MEMBERS OF CONGRESS TO REIMBURSE TREASURY FOR AMOUNTS PAID AS SETTLEMENTS AND AWARDS UNDER CONGRESSIONAL ACCOUNTABILITY ACT OF 1995 IN ALL CASES OF EMPLOYMENT DISCRIMINATION ACTS BY MEMBERS.

(a) REQUIRING REIMBURSEMENT.—Clause (i) of section 415(d)(1)(C) of the Congressional Accountability Act of 1995 (2 U.S.C. 1415(d)(1)(C)), as amended by section 111(a) of the Congressional Accountability Act of 1995 Reform Act, is amended to read as follows:

"(i) a violation of section 201(a) or section 206(a); or".

(b) CONFORMING AMENDMENT RELATING TO NOTIFICATION OF POSSIBILITY OF REIMBURSEMENT.—Clause (i) of section 402(b)(2)(B) of the Congressional Accountability Act of 1995 (2 U.S.C. 1402(b)(2)(B)), as amended by section 102(a) of the Congressional Accountability Act of 1995 Reform Act, is amended to read as follows:

"(i) a violation of section 201(a) or section 206(a); or".

(c) EFFECTIVE DATE.—The amendments made by this section shall take effect as if included in the enactment of the Congressional Accountability Act of 1995 Reform Act.

Subtitle B—Conflicts of Interests

SEC. 9101. [RESERVED].

SEC. 9102. CONFLICT OF INTEREST RULES FOR MEMBERS OF CONGRESS AND CONGRESSIONAL STAFF.

No Member, officer, or employee of a committee or Member of either House of Congress may knowingly use his or her official position to introduce or aid the progress or passage of legislation, a principal purpose of which is to further only his or her pecuniary interest, only the pecuniary interest of his or her immediate family, or only the pecuniary interest of a limited class of persons or enterprises, when he or she, or his or her immediate family, or enterprises controlled by them, are members of the affected class.

SEC. 9103. EXERCISE OF RULEMAKING POWERS.

The provisions of this subtitle are enacted by the Congress—

(1) as an exercise of the rulemaking power of the House of Representatives and the Senate, re-

spectively, and as such they shall be considered as part of the rules of each House, respectively, or of that House to which they specifically apply, and such rules shall supersede other rules only to the extent that they are inconsistent therewith; and

(2) with full recognition of the constitutional right of either House to change such rules (so far as relating to such House) at any time, in the same manner, and to the same extent as in the case of any other rule of such House.

Subtitle C—Campaign Finance and Lobbying Disclosure

SEC. 9201. SHORT TITLE.

This subtitle may be cited as the "Connecting Lobbyists and Electeds for Accountability and Reform Act" or the "CLEAR Act".

SEC. 9202. REQUIRING DISCLOSURE IN CERTAIN REPORTS FILED WITH FEDERAL ELECTION COMMISSION OF PERSONS WHO ARE REGISTERED LOBBYISTS.

(a) REPORTS FILED BY POLITICAL COMMITTEES.—Section 304(b) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30104(b)) is amended—

(1) by striking "and" at the end of paragraph (7);

(2) by striking the period at the end of paragraph (8) and inserting "; and"; and

(3) by adding at the end the following new paragraph:

"(9) if any person identified in subparagraph (A), (E), (F), or (G) of paragraph (3) is a registered lobbyist under the Lobbying Disclosure Act of 1995, a separate statement that such person is a registered lobbyist under such Act.".

(b) REPORTS FILED BY PERSONS MAKING INDEPENDENT EXPENDITURES.—Section 304(c)(2) of such Act (52 U.S.C. 30104(c)(2)) is amended—

(1) by striking "and" at the end of subparagraph (B);

(2) by striking the period at the end of subparagraph (C) and inserting "; and"; and

(3) by adding at the end the following new subparagraph:

"(D) if the person filing the statement, or a person whose identification is required to be disclosed under subparagraph (C), is a registered lobbyist under the Lobbying Disclosure Act of 1995, a separate statement that such person is a registered lobbyist under such Act.".

(c) REPORTS FILED BY PERSONS MAKING DISBURSEMENTS FOR ELECTIONEERING COMMUNICATIONS.—Section 304(f)(2) of such Act (52 U.S.C. 30104(f)(2)) is amended by adding at the end the following new subparagraph:

"(G) If the person making the disbursement, or a contributor described in subparagraph (E) or (F), is a registered lobbyist under the Lobbying Disclosure Act of 1995, a separate statement that such person or contributor is a registered lobbyist under such Act.".

(d) REQUIRING COMMISSION TO ESTABLISH LINK TO WEBSITES OF CLERK OF HOUSE AND SECRETARY OF SENATE.—Section 304 of such Act (52 U.S.C. 30104), as amended by section 4308(a), is amended by adding at the end the following new subsection:

"(k) REQUIRING INFORMATION ON REGISTERED LOBBYISTS TO BE LINKED TO WEBSITES OF CLERK OF HOUSE AND SECRETARY OF SENATE.—

"(1) LINKS TO WEBSITES.—The Commission shall ensure that the Commission's public database containing information described in paragraph (2) is linked electronically to the websites maintained by the Secretary of the Senate and the Clerk of the House of Representatives containing information

filed pursuant to the Lobbying Disclosure Act of 1995.

"(2) INFORMATION DESCRIBED.—The information described in this paragraph is each of the following:

"(A) Information disclosed under paragraph (9) of subsection (b).

"(B) Information disclosed under subparagraph (D) of subsection (c)(2).

"(C) Information disclosed under subparagraph (G) of subsection (f)(2).".

SEC. 9203. EFFECTIVE DATE.

The amendments made by this subtitle shall apply with respect to reports required to be filed under the Federal Election Campaign Act of 1971 on or after the expiration of the 90-day period which begins on the date of the enactment of this Act.

Subtitle D—Access to Congressionally Mandated Reports

SEC. 9301. SHORT TITLE.

This subtitle may be cited as the "Access to Congressionally Mandated Reports Act".

SEC. 9302. DEFINITIONS.

In this subtitle:

(1) CONGRESSIONALLY MANDATED REPORT.—The term "congressionally mandated report"—

(A) means a report that is required to be submitted to either House of Congress or any committee of Congress, or subcommittee thereof, by a statute, resolution, or conference report that accompanies legislation enacted into law; and

(B) does not include a report required under part B of subtitle II of title 36, United States Code.

(2) DIRECTOR.—The term "Director" means the Director of the Government Publishing Office.

(3) FEDERAL AGENCY.—The term "Federal agency" has the meaning given that term under section 102 of title 40, United States Code, but does not include the Government Accountability Office.

(4) OPEN FORMAT.—The term "open format" means a file format for storing digital data based on an underlying open standard that—

(A) is not encumbered by any restrictions that would impede reuse; and

(B) is based on an underlying open data standard that is maintained by a standards organization.

(5) REPORTS ONLINE PORTAL.—The term ''reports online portal'' means the online portal established under section (3)(a).

SEC. 9303. ESTABLISHMENT OF ONLINE PORTAL FOR CONGRESSIONALLY MANDATED REPORTS.

(a) REQUIREMENT TO ESTABLISH ONLINE PORTAL.—

(1) IN GENERAL.—Not later than 1 year after the date of enactment of this Act, the Director shall establish and maintain an online portal accessible by the public that allows the public to obtain electronic copies of all congressionally mandated reports in one place. The Director may publish other reports on the online portal.

(2) EXISTING FUNCTIONALITY.—To the extent possible, the Director shall meet the requirements under paragraph (1) by using existing online portals and functionality under the authority of the Director.

(3) CONSULTATION.—In carrying out this subtitle, the Director shall consult with the Clerk of the House of Representatives, the Secretary of the Senate, and the Librarian of Congress regarding the requirements for and maintenance of congressionally mandated reports on the reports online portal.

(b) CONTENT AND FUNCTION.—The Director shall ensure that the reports online portal includes the following:

(1) Subject to subsection (c), with respect to each congressionally mandated report, each of the following:

(A) A citation to the statute, conference report, or resolution requiring the report.

(B) An electronic copy of the report, including any transmittal letter associated with the report, in an open format that is platform independent and that is available to the public without restrictions, including restrictions that would impede the re-use of the information in the report.

(C) The ability to retrieve a report, to the extent practicable, through searches based on each, and any combination, of the following:

(i) The title of the report.

(ii) The reporting Federal agency.

(iii) The date of publication.

(iv) Each congressional committee receiving the report, if applicable.

(v) The statute, resolution, or conference report requiring the report.

(vi) Subject tags.

(vii) A unique alphanumeric identifier for the report that is consistent across report editions.

(viii) The serial number, Superintendent of Documents number, or other identification number for the report, if applicable.

(ix) Key words.

(x) Full text search.

(xi) Any other relevant information specified by the Director.

(D) The date on which the report was required to be submitted, and on which the report was submitted, to the reports online portal.

(E) Access to the report not later than 30 calendar days after its submission to Congress.

(F) To the extent practicable, a permanent means of accessing the report electronically.

(2) A means for bulk download of all congressionally mandated reports.

(3) A means for downloading individual reports as the result of a search.

(4) An electronic means for the head of each Federal agency to submit to the reports online por-

tal each congressionally mandated report of the agency, as required by section 4.

(5) In tabular form, a list of all congressionally mandated reports that can be searched, sorted, and downloaded by—

(A) reports submitted within the required time;

(B) reports submitted after the date on which such reports were required to be submitted; and

(C) reports not submitted.

(c) NONCOMPLIANCE BY FEDERAL AGENCIES.—

(1) REPORTS NOT SUBMITTED.—If a Federal agency does not submit a congressionally mandated report to the Director, the Director shall to the extent practicable—

(A) include on the reports online portal—

(i) the information required under clauses (i), (ii), (iv), and (v) of subsection (b)(1)(C); and

(ii) the date on which the report was required to be submitted; and

(B) include the congressionally mandated report on the list described in subsection (b)(5)(C).

(2) REPORTS NOT IN OPEN FORMAT.—If a Federal agency submits a congressionally mandated report that is not in an open format, the Director shall include the congressionally mandated report in another format on the reports online portal.

(d) FREE ACCESS.—The Director may not charge a fee, require registration, or impose any other limitation in exchange for access to the reports online portal.

(e) UPGRADE CAPABILITY.—The reports online portal shall be enhanced and updated as necessary to carry out the purposes of this subtitle.

SEC. 9304. FEDERAL AGENCY RESPONSIBILITIES.

(a) SUBMISSION OF ELECTRONIC COPIES OF REPORTS.—Concurrently with the submission to Congress of each congressionally mandated report, the head of the Federal agency submitting the congressionally mandated report shall submit to the Director the information required under subparagraphs (A) through (D) of section 3(b)(1) with respect to the congressionally mandated report. Nothing in this subtitle shall relieve a Federal agency of any other requirement to publish the congressionally mandated report on the online portal of the Federal agency or otherwise submit the congressionally mandated report to Congress or specific committees of Congress, or subcommittees thereof.

(b) GUIDANCE.—Not later than 240 days after the date of enactment of this Act, the Director of the Office of Management and Budget, in consultation with the Director, shall issue guidance to agencies on the implementation of this Act.

(c) STRUCTURE OF SUBMITTED REPORT DATA.—The head of each Federal agency shall ensure that each congressionally mandated report submitted to the Director complies with the open format criteria established by the Director in the guidance issued under subsection (b).

(d) POINT OF CONTACT.—The head of each Federal agency shall designate a point of contact for congressionally mandated report.

(e) LIST OF REPORTS.—As soon as practicable each calendar year (but not later than April 1), and on a rolling basis during the year if feasible, the Librarian of Congress shall submit to the Director a list of congressionally mandated reports from the previous calendar year, in consultation with the Clerk of the House of Representatives, which shall—

(1) be provided in an open format;

(2) include the information required under clauses (i), (ii), (iv), (v) of section 3(b)(1)(C) for each report;

(3) include the frequency of the report;

(4) include a unique alphanumeric identifier for the report that is consistent across report editions;

(5) include the date on which each report is required to be submitted; and

(6) be updated and provided to the Director, as necessary.

SEC. 9305. REMOVING AND ALTERING REPORTS.

A report submitted to be published to the reports online portal may only be changed or removed, with the exception of technical changes, by the head of the Federal agency concerned if—

(1) the head of the Federal agency consults with each congressional committee to which the report is submitted; and

(2) Congress enacts a joint resolution authorizing the changing or removal of the report.

SEC. 9306. RELATIONSHIP TO THE FREEDOM OF INFORMATION ACT.

(a) IN GENERAL.—Nothing in this subtitle shall be construed to—

(1) require the disclosure of information or records that are exempt from public disclosure under section 552 of title 5, United States Code; or

(2) to impose any affirmative duty on the Director to review congressionally mandated reports

submitted for publication to the reports online portal for the purpose of identifying and redacting such information or records.

(b) REDACTION OF INFORMATION.—The head of a Federal agency may redact information required to be disclosed under this Act if the information would be properly withheld from disclosure under section 552 of title 5, United States Code, and shall—

(1) redact information required to be disclosed under this subtitle if disclosure of such information is prohibited by law;

(2) redact information being withheld under this subsection prior to submitting the information to the Director;

(3) redact only such information properly withheld under this subsection from the submission of information or from any congressionally mandated report submitted under this subtitle;

(4) identify where any such redaction is made in the submission or report; and

(5) identify the exemption under which each such redaction is made.

SEC. 9307. IMPLEMENTATION.

Except as provided in section 9304(b), this subtitle shall be implemented not later than 1 year after the date

of enactment of this Act and shall apply with respect to congressionally mandated reports submitted to Congress on or after the date that is 1 year after such date of enactment.

Subtitle E—Severability

SEC. 9401. SEVERABILITY.

If any provision of this title or amendment made by this title, or the application of a provision or amendment to any person or circumstance, is held to be unconstitutional, the remainder of this title and amendments made by this title, and the application of the provisions and amendment to any person or circumstance, shall not be affected by the holding.

TITLE X—[RESERVED]

The CHAIRPERSON. I would now recognize myself for the purpose of offering an amendment. This amendment has been made available in advance and is in front of each Member. The clerk shall designate the amendment.

The CLERK. The amendment to the amendment in the nature of a substitute to H.R. 1, offered by Ms. Lofgren of California. In section 5——

The CHAIRPERSON. Without objection, the further reading of the amendment will be dispensed with.

[The amendment of The Chairperson follows:]

AMENDMENT TO THE AMENDMENT IN THE NATURE OF A SUBSTITUTE TO H.R. 1 OFFERED BY MS. LOFGREN OF CALIFORNIA

In section 541(b) of the Federal Election Campaign Act of 1971, as proposed to be added by section 5111 of the bill, amend paragraph (1) to read as follows:

"(1) DEPOSITS.—Amounts deposited into the Fund under—

"(A) section 521(c)(1)(B) (relating to exceptions to contribution requirements);

"(B) section 523 (relating to remittance of unused payments from the Fund); and

"(C) section 544 (relating to violations).".

In section 542(c) of the Federal Election Campaign Act of 1971, as proposed to be added by section 5111 of the bill, strike "this subtitle" and insert "this section".

☒

The CHAIRPERSON. This amendment is technical in nature. It fixes a drafting error.

It simply changes one word, changing the word "subtitle" to "section" and, in doing so, fixes an inadvertent drafting error. I hope that we can adopt this unanimously, even if you are opposed to the measure, at least it should be accurate.

Mr. DAVIS of Illinois. Madam Chairperson, this is clearly a drafting error, and it is an example of bipartisanship. I intend to vote for this amendment but this is what happens when a bill is rushed through to the floor. There are numerous areas of this bill that suffer other drafting errors, and we hope to address those in our amendments as we move forward today, and I support this amendment.

The CHAIRPERSON. Thank you.

Is there any further debate on the amendment?

If not, the question is on this technical amendment.

All those in favor, say aye.

Opposed, no.

In the opinion of the Chair, the ayes have it. The amendment is agreed to.

Does any Member wish to be heard, seek recognition?

Mr. DAVIS of Illinois. Madam Chairperson, I have an amendment at the desk.

The CHAIRPERSON. Mrs. Davis.

Mrs. DAVIS of California. Madam Chairperson, I reserve a point of order.

The CHAIRPERSON. A point of order has been reserved, and Mr. Davis is recognized to introduce his amendment.

Mr. DAVIS of Illinois. This amendment——

The CHAIRPERSON. First, we should have the clerk report the amendment and distribute it. The clerk will read the title.

Mr. Jones, you can read the title.

The CLERK. The amendment to the amendment in the nature of a substitute to H.R. 1, offered by Mr. Rodney Davis——

The CHAIRPERSON. Without objection, further reading of the amendment is dispensed with.

[The amendment of Mr. Davis of Illinois follows:]

AMENDMENT TO THE AMENDMENT IN THE NATURE OF A SUBSTITUTE TO H.R. 1

OFFERED BY MR. RODNEY DAVIS OF ILLINOIS

Strike section 1001.

☒

The CHAIRPERSON. Mr. Davis, you are recognized on behalf of your amendment.

Before doing so, does Mrs. Davis insist on her point of order?

Mrs. DAVIS of California. Proceed.

The CHAIRPERSON. Okay. Mrs. Davis withdraws her point of order.

Mr. Davis, proceed.

Mr. DAVIS of Illinois. Thank you. This Davis thing will get confusing. I apologize if I answer to the wrong Davis.

The CHAIRPERSON. Oh, that is right.

Mr. DAVIS of Illinois. That is okay, that is okay.

I don't want anybody to be offended if we start to talk over each other a little bit.

This amendment strikes Section 1001. This provision of H.R. 1 requires every State to implement online voter registration to Federal standards. I am all for States providing online voter registration, but I am against federalizing online voter registration.

At least 37 States have already implemented some type of online voter registration and by mandating a new Federal standard, it takes power away from State and local election officials, as well as State legislatures. Many officials from States that have implemented online voter registration will tell you that a huge obstacle in rolling this out is the cybersecurity challenges that come with it.

Any time parts of the voting process are connected to the internet it invites hacking attempts. The process of developing and testing proper safeguards takes time and money and that process cannot be rushed without unnecessary risk. This provision would also allow for voters to provide a signature electronically without any validation through a DMV database, serving to weaken the overall integrity of online voter registration.

I support this—I support the passage of this amendment, and I yield back, Madam Chairperson.

The CHAIRPERSON. The gentleman yields back. You know, internet voting registration is really a commonsense, 21st century measure to increase participation in the polls, and far from leaving systems open to irreversible and rampant hacking, online voter registration has been adopted by 37 States and the District of Columbia. These registrations supplement, but do not replace, other methods of voter registration, and as with all other registrations provided by H.R. 1, online voter registration will allow election officials to review registrations for eligibility and voters to cure any discrepancies in their registration at the time of requesting a ballot in an election as provided by Section 1001, titled *Requiring Availability of Internet Voter Registration.*

Now, internet registration provides valuable cost savings as well. According to the 2010 report, "Online Voter Registration: Case Studies in Arizona and Washington," Arizona experienced a reduction in per-registration costs from 83 cents per paper registration to 3 cents per online registration.

Other States have experienced significant cost savings as well. I would just note that I understand the gentleman's objection to federalizing Federal election eligibility, but that is really what this bill is about. Under Article I, Section 4, Congress has the ability to

make every voter have equivalent access to the polls and that is what we are doing here. I would urge that we oppose the gentleman's amendment.

And, with that, are there other Members who wish to be heard on the amendment?

Mr. DAVIS of Illinois. Madam Chairperson, I believe that if you look at some of the writings of the colleagues who served before us in creating this great Nation, they will say that—Alexander Hamilton in his Federalist Papers would say that specific provisions were left out of the article that you mentioned of our Constitution because many at the time were afraid that States would go ahead and decide to not have elections and, therefore, diminish the ability of the government that we have today.

I disagree with the assessment that Article I gives us, in Congress, the ability to tell election officials nationwide how to run their elections. As a matter of fact, the Federal Government, Madam Chairperson, does not have a good history of providing cost-effective internet access to many programs—such as the Affordable Care Act, for example—to be able to then provide how States should run online voter registration.

We have States that have already implemented these programs that will now have to bear the cost to change them if the Federal Government takes over and H.R. 1 becomes the law of the land. That is why this amendment is so important. That is why this amendment is in order, and I certainly hope we can get many of our colleagues to support it today.

The CHAIRPERSON. Thank you, Mr. Davis.

We are operating under the five minute rule. I did not want to interrupt your statement, but ordinarily we need other Members to get time. I am not going to let other Democratic Members speak more than once either, but I didn't want to interrupt you and be rude.

Are there other Members that wish to be heard on the amendment? The gentlelady from California has withdrawn her point of order already.

Mrs. DAVIS of California. Yes.

The CHAIRPERSON. All those in favor of the amendment will say aye.

All those opposed will say no.

In the opinion of the Chair, the noes have it.

Mr. DAVIS of Illinois. Madam Chairperson, I request a roll call vote. I get the confusion. We are on the opposite sides.

The CHAIRPERSON. That is right.

Mr. Davis has asked for a roll call vote. So the clerk will call the roll.

The CLERK. Chairperson Lofgren.

The CHAIRPERSON. No.

The CLERK. Mr. Raskin.

[No response.]

The CLERK. Mrs. Davis.

Mrs. DAVIS of California. No.

The CLERK. Mr. Butterfield.

Mr. BUTTERFIELD. Votes no.

The CLERK. Ms. Fudge.

Ms. FUDGE. No.
The CLERK. Mr. Aguilar.
Mr. AGUILAR. No.
The CLERK. Mr. Davis.
Mr. DAVIS of Illinois. Yes.
The CLERK. Mr. Walker.
Mr. WALKER. Yes.
The CLERK. Mr. Loudermilk.
[No response.]
The CHAIRPERSON. The clerk will report.
The CLERK. Madam Chairperson, five Members voting no, two Members voting yes.
The CHAIRPERSON. The amendment is not agreed to.
Does any Member seek recognition?
Mr. DAVIS of Illinois. Madam Chairperson, I have an amendment at the desk.
The CHAIRPERSON. The Ranking Member is recognized, and the clerk will distribute the amendment and read the title.
[The amendment of Mr. Davis of Illinois follows:]

AMENDMENT TO THE AMENDMENT IN THE NATURE OF A SUBSTITUTE TO H.R. 1

OFFERED BY MR. RODNEY DAVIS OF ILLINOIS

Strike section 1012(d).



Mrs. DAVIS of California. I reserve a point of order again.

The CHAIRPERSON. The gentlelady from California reserves a point of order.

Mr. DAVIS of Illinois. Well, Madam Chairperson, this amendment strikes Section 1012(d). This provision in H.R. 1 would prohibit States from treating 16- and 17-year-olds as ineligible to vote for purposes of automatic registration. Automatically registering individuals to vote has inherent risks and opens the door to fraud.

This provision requires the registering of 16- and 17-year-olds who are, in fact, not eligible to vote, only furthering that risk. As a matter of fact, 16- and 17-year-olds may not know the consequences of casting a vote that they are not eligible to cast.

Additionally, there is a privacy issue, as voter registration lists are publicly available, and this bill would require States to automatically register minors, which, in turn, would make their information publicly available.

My twins are 18 years old. They registered to vote and voted in their first election. I certainly wouldn't want their information publicly available for more mail to come into my mailbox when they were 16 and 17.

Furthermore, it violates a citizen's basic free speech rights, such as expressing displeasure with the electoral process, by choosing not to participate. This provision is at best inviting mass confusion and disorder at polling locations across the country and at worst inviting election fraud. I support the passage of this amendment, and I yield back.

The CHAIRPERSON. The gentleman yields back.

H.R. 1 does not actually change the voting age. As we know, 16- and 17-year-olds often do interact with our local Departments of Motor Vehicles, and as part of this process, 16- and 17-year-olds will have the option to preregister to vote. This preregistration is voluntary, and this will just make sure that when they turn 18, they are registered to vote. This has been used in California with tremendous success, and so I would urge that we vote no on the gentleman's amendment. Are there additional Members wishing to be heard on the amendment?

Is the point of order withdrawn?

Mrs. DAVIS of California. I withdraw.

The CHAIRPERSON. The point of order is withdrawn.

All those in favor of the amendment will say aye.

All those opposed will say no.

In the opinion of the Chair, the noes have it.

Mr. DAVIS of Illinois. Madam Chairperson, I request a roll call vote.

The CHAIRPERSON. A roll call vote is requested. The clerk will call the roll.

The CLERK. Chairperson Lofgren.

The CHAIRPERSON. No.

The CLERK. Mr. Raskin.

[No response.]

The CLERK. Mrs. Davis.

Mrs. DAVIS of California. No.

The CLERK. Mr. Butterfield.

Mr. BUTTERFIELD. Votes no.

The CLERK. Ms. Fudge.
Ms. FUDGE. No.
The CLERK. Mr. Aguilar.
Mr. AGUILAR. No.
The CLERK. Mr. Davis.
Mr. DAVIS of Illinois. Definitely yes.
The CLERK. Mr. Walker.
Mr. WALKER. Yes.
The CLERK. Mr. Loudermilk.
[No response.]
Mr. DAVIS of Illinois. Why do you guys always win?
The CHAIRPERSON. Because our cause is righteous.
Mr. DAVIS of Illinois. I like when our Chairperson uses the word "righteous."
The CHAIRPERSON. The clerk will report.
The CLERK. Madam Chairperson, five Members voting no, two Members voting yes.
The CHAIRPERSON. The amendment is not agreed to.
Does any Member seek recognition?
Mr. DAVIS of Illinois. Madam Chairperson, I have an amendment at the desk.
The CHAIRPERSON. Mr. Davis' amendment will be distributed, and the clerk will read the title.
Mrs. DAVIS of California. I reserve a point of order.
The CHAIRPERSON. The gentlelady from California reserves a point of order.
The CLERK. Amendment to the amendment in the nature of a substitute to H.R. 1, offered by Mr. Rodney Davis of Illinois. Strike Section 1013.
[The amendment of Mr. Davis of Illinois follows:]

G:\P\16\HR1\MIN\1013.XML

AMENDMENT TO THE AMENDMENT IN THE NATURE OF A SUBSTITUTE TO H.R. 1

OFFERED BY MR. RODNEY DAVIS OF ILLINOIS

Strike section 1013.

☒

The CHAIRPERSON. The gentleman is recognized for five minutes in support of his amendment.

Mr. DAVIS of Illinois. Madam Chairperson, this amendment strikes Section 1013. This provision in H.R. 1 would require each State and Federal contributing agency and universities to transfer customer data for the purposes of registering them to vote. Currently, only 16 States have automatic voter registration. This provision proposes to force every State to adopt automatic voter registration and, in addition, force most State agencies to transfer customer records to their State election agency for the purposes of registration.

These automatic voter registration requirements propose to fix a nonexistent problem. Let's be clear: It has never been easier to register to vote in this country. From a practical standpoint, these State agencies are not equipped to handle this type of function, and it would divert them from their primary mission. Never mind the astronomical cost associated with this.

This provision includes colleges and universities to automatically register students. That is not the role of our colleges or other State agencies. As a matter of fact, who is going to make sure that colleges don't raise tuition just to cover the cost of another unfunded mandate?

In the past, DMVs have had a terrible track record of verifying citizenship and incorrectly placing noncitizens on the voting rolls. The amount of data that would have to be transmitted if H.R. 1 were to be enacted would be enormous and would only exacerbate problems that we have seen at DMVs. These problems would lead to a significant amount of litigation and cost for years to come.

The goal of everyone voting is not necessarily a shared goal of everyone. Voting is a privilege of being in a democracy. I support the passage of this amendment, and I yield back.

The CHAIRPERSON. The gentleman yields back. I would urge a "no" vote on the amendment. Automatic voter registration is far from unvetted. The reality is it has been demonstrated to be effective. And according to the Brennan Center for Justice, AVR is also functioning successfully in nine States and the District of Columbia, and six more are in the process of implementing it. You know, the accuracy improves with AVR.

The fact that you are registered does not require you to vote, but we are here to remove barriers to those who want to vote. We know that something like a quarter of the people who didn't vote, when queried in the last election, said they didn't do it because of registration problems. We want to make sure American citizens have the option to vote, and one way to do that is to make sure that those who are eligible to vote are registered to vote.

So I would urge a "no" vote. Does any Member wish to be heard on the amendment? If not, the question is on the amendment.

All those in favor will say aye.

All those opposed will say no.

In the opinion of the Chair, the noes have it. And the noes have it.

Does any Member——

Mr. DAVIS of Illinois. I need a roll call vote. We just had it. Oh, wait, I have got an amendment at the desk.

The CHAIRPERSON. Do you want a roll call vote on the last amendment?

Mr. DAVIS of Illinois. No, we just did it.

The CHAIRPERSON. No, we did a voice vote.

Mr. DAVIS of Illinois. Yes, I request a roll call vote.

The CHAIRPERSON. I didn't hear you.

Mr. DAVIS of Illinois. Yes.

The CHAIRPERSON. We will have a recorded vote, and the clerk will call the roll.

The CLERK. Chairperson Lofgren.

The CHAIRPERSON. No.

The CLERK. Mr. Raskin.

[No response.]

The CLERK. Mrs. Davis of California.

Mrs. DAVIS of California. No.

The CLERK. Mr. Butterfield.

Mr. BUTTERFIELD. Votes no.

The CLERK. Ms. Fudge.

Ms. FUDGE. No.

The CLERK. Mr. Aguilar.

Mr. AGUILAR. No.

The CLERK. Mr. Davis of Illinois.

Mr. DAVIS of Illinois. Yes.

The CLERK. Mr. Walker.

Mr. WALKER. Yes.

The CLERK. Mr. Loudermilk.

[No response.]

The CHAIRPERSON. The clerk will report.

The CLERK. Madam Chairperson, five Members voting no, two Members voting yes.

The CHAIRPERSON. The amendment is not agreed to.

Does any Member seek recognition?

Mr. DAVIS of Illinois. Madam Chairperson, I have another amendment at the desk.

The CHAIRPERSON. The gentleman is recognized.

Mrs. DAVIS of California. Madam Chairperson, I reserve a point of order.

The CHAIRPERSON. A point of order has been reserved, and the clerk will read the title.

The CLERK. The amendment to the amendment in the nature of a substitute to H.R. 1, offered by Mr. Rodney Davis of Illinois. Strike Section 1014.

[The amendment of Mr. Davis of Illinois follows:]

AMENDMENT TO THE AMENDMENT IN THE NATURE OF A SUBSTITUTE TO H.R. 1

OFFERED BY MR. RODNEY DAVIS OF ILLINOIS

Strike section 1014.

☒

The CHAIRPERSON. The gentleman is recognized for five minutes in support of his amendment.

Mr. DAVIS of Illinois. Thank you, Madam Chairperson.

This amendment strikes Section 1014. This provision requires a one-time transfer of data from contributing agencies to State election agencies for the purposes of registration. This provision takes the transgressions outlined in Section 1013 and makes it retroactive, violating the privacy of those who have interacted with these agencies prior to the would-be enactment of H.R. 1.

Additionally, large-scale transferring of individuals' information would certainly be done electronically, and that cannot be done without a risk that the personal information becomes compromised.

Furthermore, there is no way to authenticate if data being transferred or transmitted is accurate. What if the data conflicts with other data on file?

I support the passage of this amendment and yield back.

The CHAIRPERSON. The gentleman yields back.

I would urge a "no" vote on this amendment. As was discussed in the prior amendment, the effort is to allow all American citizens the opportunity to vote and, in order to do so, to be registered.

I would note also that this is opt-out. So individuals who do not wish to be registered can opt out of this process and remain unregistered. And, with that, I would yield back.

Does the gentlelady insist on her point of order?

Mrs. DAVIS of California. No. Withdrawn.

The CHAIRPERSON. She withdraws her point of order.

On the amendment, unless there are further Members wishing to be heard, all those in favor will say yes.

All those opposed will say no.

In the opinion of the Chair, the noes have it.

Mr. DAVIS of Illinois. I would like another 5-2 vote.

The CHAIRPERSON. The Ranking Member has asked for a recorded vote. The clerk will call the roll.

The CLERK. Chairperson Lofgren.

The CHAIRPERSON. No.

The CLERK. Mr. Raskin.

[No response.]

The CLERK. Mrs. Davis of California.

Mrs. DAVIS of California. No.

The CLERK. Mr. Butterfield.

Mr. BUTTERFIELD. No.

The CLERK. Ms. Fudge.

Ms. FUDGE. No.

The CLERK. Mr. AGUILAR.

Mr. AGUILAR. No.

The CLERK. Mr. Davis of Illinois.

Mr. Davis of Illinois. Yes.

The CLERK. Mr. Walker.

Mr. Walker. Yes.

The CLERK. Mr. Loudermilk.

Mr. LOUDERMILK. Yes.

The CHAIRPERSON. The clerk will report.

The CLERK. Madam Chairperson, five Members voting no, three Members voting yes.

The CHAIRPERSON. The amendment is not agreed to.

Does any Member seek recognition?

Mr. WALKER. Madam Chairperson, I have an amendment at the desk.

The CHAIRPERSON. The gentleman is recognized.

Mrs. DAVIS of California. I reserve a point of order.

The CHAIRPERSON. A point of order is reserved. The amendment will be distributed, and the clerk will read the title.

The CLERK. Amendment to the amendment in the nature of a substitute to H.R. 1, offered by Mr. Mark Walker of North Carolina. In Section 1015(a)(2) of the bill, strike the period at the end and insert the following: ", unless the individual made a false affirmation of United States citizenship."

[The amendment of Mr. Walker follows:]

AMENDMENT TO THE AMENDMENT IN THE NATURE OF A SUBSTITUTE TO H.R.

OFFERED BY MR. ~~RODNEY DAVIS~~ Walker OF ILLINOIS

In section 1015(a)(2) of the bill, strike the period at the end and insert the following: ", unless the individual made a false affirmation of United States citizenship".

☒

The CHAIRPERSON. The gentleman is recognized for five minutes in support of his amendment.

Mr. WALKER. Thank you, Madam Chairperson.

This amendment strikes and replaces Section 1015(a)(2) and would allow States to alert authorities if someone knowingly certifies citizenship and is not a citizen.

Under the scheme proposed in this section, noncitizens who knowingly certify U.S. citizenship and ultimately are registered to vote would be protected from prosecution or any other civil adjudication concerning immigration status.

This provision would further handicap the efforts of Federal immigration officials and their missions to promote homeland security and public safety by enforcing immigration laws. To be clear, this amendment does not require States to turn over noncitizens for prosecution; it simply allows States to do so while not protecting those that represent their immigration status for the purpose of voter registration. I support the passage of this amendment and yield back.

The CHAIRPERSON. The gentleman yields back.

Does anyone else wish to be heard on the amendment?

If not, I will say that I oppose the amendment for the following reasons: It is already illegal to do this. This amendment is unnecessary, and the protection that is written in the bill is to protect someone who without their knowledge was registered.

If you were not eligible—and it is not just someone who lacks citizenship. Let's say you have another defect and, unknowing to you, you were registered, then you would not be held accountable. You would have to know in order to be held accountable for that error. I think that is just fairness.

And, with that, I would yield back and ask if there are any individuals——

Mr. WALKER. I request the yeas and nays

The CHAIRPERSON [continuing]. Who would—all those in favor will say yes.

All those opposed, no.

Mr. WALKER. I request a recorded vote.

The CHAIRPERSON. In the opinion of the chair, the noes have it, and a recorded vote has been requested——

Mr. WALKER. Thank you, Madam Chairperson.

The CHAIRPERSON [continuing]. The clerk will call the roll.

The CLERK. Chairperson Lofgren.

The CHAIRPERSON. No.

The CLERK. Mr. Raskin.

[No response.]

The CLERK. Mrs. DAVIS of California.

Mrs. DAVIS of California. No.

The CLERK. Mr. Butterfield.

Mr. BUTTERFIELD. Votes no.

The CLERK. Ms. Fudge.

Ms. FUDGE. No.

The CLERK. Mr. Aguilar.

[No response.]

The CLERK. Mr. Davis of Illinois.

Mr. DAVIS of Illinois. Yes.

The CLERK. Mr. Walker.
Mr. WALKER. Yes.
The CLERK. Mr. Loudermilk.
Mr. LOUDERMILK. Yes.
The CHAIRPERSON. The clerk will report.
The CLERK. Madam Chairperson, four Members are no, and three Members are yes.
The CHAIRPERSON. The amendment is not agreed to. Does any Member seek recognition.
Mr. DAVIS of Illinois. Yes. Madam Chairperson, I have an amendment at the desk.
The CHAIRPERSON. The gentleman—point of order is reserved. The amendment will be distributed, and the clerk will read the title.
The CLERK. The amendment to the amendment in the nature of a substitute to H.R. 1, offered by Mr. Rodney Davis of Illinois. Strike Section 1017.
[The amendment of Mr. Davis of Illinois follows:]

AMENDMENT TO THE AMENDMENT IN THE NATURE OF A SUBSTITUTE TO H.R. 1 OFFERED BY MR. RODNEY DAVIS OF ILLINOIS

Strike section 1017.

☒

The CHAIRPERSON. The gentleman is recognized for five minutes on behalf of his amendment.

Mr. DAVIS of Illinois. Thank you, Madam Chairperson.

This amendment strikes Section 1017. This provision authorizes $500 million for the purposes of implementing automatic voter registration. Let's be clear: Once again, we want everyone to have access to registering to vote. Nobody—and I mean no one—who is eligible to be registered should be dissuaded from doing so. Let's be clear: Our system of government today when it comes to election registration is at its highest level of access. What this bill does is, it extends and puts a national footprint on the registration process that is working so well in this country today.

This amendment would strike Section 1017, which authorizes $500 million in fiscal year 2019 to be spent on grants for States to create or update online voter registration systems, accelerate compliance with H.R. 1, public education campaigns, and automatic registration system enhancements. The grants would be awarded by the Elections Assistance Commission.

Furthermore, it authorizes such sums as may be necessary each succeeding fiscal year and makes any money appropriated toward this authorization no-year money.

H.R. 1 still does not have a score from the Congressional Budget Office, and because this section is so open-ended in terms of funding authorization, there is no way to tell how much this is going to cost. Additionally, we have worked with the House Budget Committee Ranking Member, Steve Womack, to try and get a score on H.R. 1, but have, to this point, have been rebuffed. This is fiscally irresponsible. I support this passage of this amendment, and I yield back.

The CHAIRPERSON. The gentleman yields back.

Are there additional Members who wish to be heard on this amendment?

Does the gentlelady from California insist on her point of order? She withdraws her point of order.

Let me just say: I oppose this amendment. There is no evidence whatsoever that the dollar amount proposed by the Ranking Member is necessary. In fact, all the evidence is that you save money with online voter registration. As I mentioned earlier, Arizona experienced a reduction in preregistration costs from 83 cents per registration to 3 cents per online registration.

Now I know that the Democrats are sometimes thought of as the ones who want to spend money, but in this case, this is not a necessary thing to do. So I would urge the opposition to the amendment. Unless there is further comment, all those in favor of the amendment will say aye—oh, did you wish to be heard? I am sorry.

Mr. LOUDERMILK. Point of order. Strike the record.

The CHAIRPERSON. The gentleman is recognized for five minutes.

Mr. LOUDERMILK. I would like to yield as much time as he may consume to the gentleman from Illinois.

Mr. DAVIS of Illinois. Madam Chairperson, I want to correct something that I believe you said. I did not propose $500 million be spent. $500 million is authorized in this bill. It is open-ended and without a Congressional Budget Office score, we need to know the impact of that to the taxpayers and to the Federal budget.

We want to make sure that everyone has access to voting. Again, I cannot be more clear: We want everyone who is registered or can be registered to vote to have the ability to do so. We don't need to continue to wonder how much taxpayer dollars are going to be spent by putting a Federal fingerprint on this.

The Federal Government has not done a good job of implementing any online voter registration system, and this bill, this section, is not limited to online voter registration. It is the entirety. Imagine, imagine, the cost of putting an online voter registration system together at the national level and the possible cybersecurity concerns, let alone the billions of dollars after the Federal contracting procedures that will have to be followed, would cause the taxpayers to have to foot the bill.

I enjoy seeing many of my Democratic colleagues worry about the Federal debt and deficit when it comes to other pieces of legislation, but clearly, clearly, the cosponsors of this bill have not taken into any consideration the billions, possible trillions, of dollars that this bill would cost.

And, with that, I yield back the balance of my time.

Mr. LOUDERMILK. I yield back.

The CHAIRPERSON. The gentleman yields back. Before calling the roll, I will note that I have every expectation that we will have a CBO score before this bill is heard on the floor. It is going through several committees, as we know, and amendments will be made in all of them.

Does the gentlelady from California insist on her point of order?

Mrs. DAVIS of California. No, I withdraw the point of order, but I would say, Madam Chairperson, if it is possible, to just note that——

The CHAIRPERSON. The gentlelady from California is recognized for five minutes.

Mrs. DAVIS of California. You know, in fact, we have a number of States that are enacting this kind of legislation and process. So it is possible to find out what that is costing, and we know, and, in fact, we are saving money as you have mentioned. I just wanted to—you know, the sense I get of some of these amendments is to really go backwards rather than forward. We have been going forward, and we want to continue that process.

The CHAIRPERSON. Will the gentlelady yield back?

Mrs. DAVIS of California. I yield back.

The CHAIRPERSON. Then, on the amendment, all those in favor of the amendment will say aye.

All those opposed will say no.

In the opinion of the Chair, the noes have it.

Mr. DAVIS of Illinois. I request recorded vote, please.

The CHAIRPERSON. A recorded vote has been requested, and the clerk will call the roll.

The CLERK. Chairperson Lofgren.

The CHAIRPERSON. No.

The CLERK. Mr. Raskin.

[No response.]

The CLERK. Mrs. Davis of California.

Mrs. DAVIS of California. No.

The CLERK. Mr. Butterfield.

Mr. BUTTERFIELD. Votes no.
The CLERK. Ms. Fudge.
Ms. FUDGE. No.
The CLERK. Mr. Aguilar.
[No response.]
The CLERK. Mr. Davis of Illinois.
Mr. DAVIS of Illinois. Yes.
The CLERK. Mr. Walker.
[No response.]
The CLERK. Mr. Loudermilk.
Mr. LOUDERMILK. Yes.
The CHAIRPERSON. The clerk will report.
The CLERK. Madam Chairperson, four yeses and two noes.
The CHAIRPERSON. The amendment is not agreed to.
Does any Member wish to be recognized?
Mr. DAVIS of Illinois. Madam Chairperson, I have an amendment at the desk.
The CHAIRPERSON. The Ranking Member is recognized.
Mr. TUCKER. Can he reread the tally again? I think it was misreported.
The CHAIRPERSON. I am sorry?
Mr. TUCKER. I think he said four yeses and two noes.
The CHAIRPERSON. I don't think so. I think he said four noes and two yeses.
The CLERK. Madam Chairperson, four noes and two yeses.
The CHAIRPERSON. All right. The gentleman is recognized for five minutes. His amendment will be distributed, and the clerk will read the title——
Mrs. DAVIS of California. I reserve a point of order.
The CHAIRPERSON [continuing]. A point of order is reserved.
The CLERK. Amendment to the amendment in the nature of a substitute to H.R. 1, offered by Mr. Rodney Davis of Illinois. Strike Section 1019(b).
[The amendment of Mr. Davis of Illinois follows:]

AMENDMENT TO THE AMENDMENT IN THE NATURE OF A SUBSTITUTE TO H.R. 1 OFFERED BY MR. RODNEY DAVIS OF ILLINOIS

Strike section 1019(b).

☒

The CHAIRPERSON. The gentleman from Illinois is recognized for five minutes on behalf of his amendment.

Mr. DAVIS of Illinois. Madam Chairperson, before I get into this amendment discussion, I am glad you have let us know that this bill will be marked up in other Committees. I was under the impression that we could still possibly be voting for this bill very soon since the Speaker said we would vote by the end of this month. Since we are coming up to the end of this month, I certainly hope that other Committees will have the same process as we have to be able to offer amendments. Have you been assured by the Speaker that we will have markups in other Committees?

The CHAIRPERSON. I expect regular order.

Mr. DAVIS of Illinois. Great. That is good to hear. Previous statements by the Speaker have not given me the confidence. So good. Then that will give us a chance to have more discussions. This amendment strikes Section 1019(b). This provision allows third-party vendors to handle voter information. Aside from these provisions creating a nightmare of entanglement of Federal law for States and creating a mass amount of customer data vulnerable to cyber intrusion, this provision takes it a step further and allows third-parties to manage all the sensitive data.

We have all heard countless news stories reported in recent times about private companies being hacked and, as a result, enormous amounts of data being compromised. Allowing this provision to stand would be inviting more of that.

One of the top goals of H.R. 1, as stated extensively at the press conference announcing this bill, was to ensure security of the elections. How is allowing third-party vendors to handle voter information accomplishing that goal? I support the passage of this amendment, and I reserve the balance of my time.

The CHAIRPERSON. Does any other Member wish to be heard on this amendment?

The gentlelady——

Mrs. DAVIS of California. Withdraw.

The CHAIRPERSON [continuing]. Withdraws her point of order. If no other member wishes to be heard, I will simply urge a "no" vote on this amendment. These entities are subject to the same privacy and security standards as any government agency. The amendment is not necessary, and I would urge a "no" vote.

Mr. DAVIS of Illinois. I yield back.

The CHAIRPERSON. The gentleman yields back.

All those in favor the amendment will say aye.

All those opposed will say no.

In the opinion of the Chair, the noes have it. And the noes have it.

Does any Member wish to be heard?

Mr. DAVIS of Illinois. I request a recorded vote.

The CHAIRPERSON. The clerk will call the roll.

The CLERK. Chairperson Lofgren.

The CHAIRPERSON. No.

The CLERK. Mr. Raskin.

[No response.]

The CLERK. Mrs. Davis of California.

Mrs. DAVIS of California. No.

The CLERK. Mr. Butterfield.
Mr. BUTTERFIELD. Votes no.
The CLERK. Ms. Fudge.
Ms. FUDGE. No.
The CLERK. Mr. Aguilar.
Mr. AGUILAR. No.
The CLERK. Mr. Davis of Illinois.
Mr. DAVIS of Illinois. Yes.
The CLERK. Mr. Walker.
[No response.]
The CLERK. Mr. Loudermilk.
Mr. LOUDERMILK. Yes.
The CHAIRPERSON. The clerk will report.
The CLERK. Madam Chairperson, five Members are no, and two Members are yes.
The CHAIRPERSON. And the amendment is not agreed to.
Does any Member wish to be—the gentleman is recognized.
Mr. LOUDERMILK. Madam Chairperson, I have an amendment at the desk.
The CHAIRPERSON. The gentleman is recognized for five minutes on behalf of his amendment. The gentlelady reserves a point of order. The amendment is being distributed, and the clerk will read the title.
The CLERK. The amendment to the amendment in the nature of a substitute to H.R. 1, offered by Mr. Barry Loudermilk of Georgia. Strike Section 1019(e).
[The amendment of Mr. Loudermilk follows:]

AMENDMENT TO THE AMENDMENT IN THE NATURE OF A SUBSTITUTE TO H.R. 1
OFFERED BY MR. ~~RODNEY DAVIS OF ILLINOIS~~ LOUDERMILK

Strike section 1019(e).

☒

The CHAIRPERSON. The gentleman is recognized.

Mr. LOUDERMILK. Thank you, Madam Chairperson.

One of the concerns that I have with this bill—there are many, many concerns I have, but one predominantly is the speed of which we are moving on such a major piece of legislation. We have 50 States. We have 50 Secretaries of State. We have 50 Governors that this would have a huge—I repeat, a huge—impact, not only on the way that they handle their elections, because there are more than just Federal elections—there are State elections; there are local elections; there are school board elections—that ultimately would be impacted by this legislation. This provision that we are amending here is one that could have a significant cost factor to the States.

This amendment simply strikes Section 1019(e). The provision extends the private right of action under the NVRA to the previous sections. While this may be well intentioned, undoubtedly it will result in a huge number of civil litigation cases brought by election attorneys, which would put our States in the situation of having to defend against multiple—multiple—potential lawsuits, not brought up necessarily by people but outside organizations.

The provision is not designed to protect people. It is designed to create more business for special interest election attorneys and would inevitably not only cost the States, the counties, the cities, an enormous amount of money, but it would also clog up our court systems, which are already very busy in this country. With provisions like this included in H.R. 1, it does not appear to be For the People Act, but rather a "For the Lawyers Act." I support passage of this amendment, and I yield back.

The CHAIRPERSON. The gentleman yields back.

Do any other members wish to be heard on the amendment?

Mrs. DAVIS of California. I will withdraw my point of order.

The CHAIRPERSON. The gentlelady from California withdraws her point of order. I would just note that voting rights provisions are almost entirely now enforced through a private right of action. That is true for previous sections. It will be true for these as well. I know that a right without a remedy is no right at all. So I would urge that we oppose the amendment.

I would ask those who are in favor of the amendment will say aye.

Those who are opposed will say no.

In the opinion of the Chair, the noes have it.

Mr. LOUDERMILK. I request a recorded vote.

The CHAIRPERSON. The gentleman asked for a recorded vote, and the clerk will call the roll.

The CLERK. Chairperson Lofgren.

The CHAIRPERSON. No.

The CLERK. Mr. Raskin.

[No response.]

The CLERK. Mrs. Davis of California.

Mrs. DAVIS of California. No.

The CLERK. Mr. Butterfield.

Mr. BUTTERFIELD. Votes no.

The CLERK. Ms. Fudge.

[No response.]

The CLERK. Mr. Aguilar.
Mr. AGUILAR. No.
The CLERK. Mr. Davis of Illinois.
Mr. DAVIS of Illinois. Yes.
The CLERK. Mr. Walker.
[No response.]
The CLERK. Mr. Loudermilk.
Mr. LOUDERMILK. Yes.
The CHAIRPERSON. The clerk will report.
The CLERK. Madam Chairperson, four Members vote yes, and two Members vote no.
The CHAIRPERSON. No. Four voted no and two voted yes.
The CLERK. Madam Chairperson, four Members are no, and two Members are yes.
The CHAIRPERSON. Thank you.
Does any Member wish to be recognized?
Mr. DAVIS of Illinois. I have an amendment at the desk, and I certainly would have taken that last roll call vote.
The CHAIRPERSON. I know you would have.
The gentleman is recognized, the amendment will be distributed.
The gentlelady from California reserves a point of order, and the clerk will read the title.
The CLERK. The amendment to the amendment in the nature of a substitute to H.R. 1, offered by Mr. Rodney Davis of Illinois. Strike Section 1031.
[The amendment of Mr. Davis of Illinois follows:]

AMENDMENT TO THE AMENDMENT IN THE NATURE OF A SUBSTITUTE TO H.R. 1

OFFERED BY MR. RODNEY DAVIS OF ILLINOIS

Strike section 1031.

☒

The CHAIRPERSON. The gentleman is recognized for five minutes in support of his amendment.

Mr. DAVIS of Illinois. Thank you, Madam Chairperson. This amendment strikes section 1031. This section would require same-day voter registration for all Federal elections. Same-day voter registration invites fraud and undermines the voter-registration process. Even with certain safeguards in place, it is impossible to verify the eligibility of an individual in such a short period of time.

Additionally, same-day voter registration can put an undue burden on poll workers who are typically already working extremely long hours and are often retirees.

Matter of fact, another section of this behemoth 571-page bill recognizes that we have a shortage of poll workers and adding long lines because of same-day registration invites issues in poll worker shortages.

Once again, Illinois has same-day registration. Somebody in my district with Illinois election authorities can walk in with something like a Jimmy John's receipt that is a proof of address, without any verification on that same day.

In the midst of long lines, in the midst of poll workers being overworked, how in the world are they going to verify that that person is eligible to cast a vote in that district? That is why we have to have more safeguards in place. We want everybody to vote. We want everybody to be registered to vote. But in the end, we want to make sure those who are voting are voting in the districts that they are eligible to vote in. I support the passage of this amendment, and I will reserve the balance of my time.

The CHAIRPERSON. The gentleman reserves the balance of his time. Actually, that is not something that we are used to doing under the five-minute rule.

Mr. DAVIS of Illinois. I will yield back.

The Chairperson. The gentleman yields back.

Does the gentlelady insist on her point of order?

Mrs. DAVIS of California. No. Withdrawn.

The CHAIRPERSON. The point of order is withdrawn. Does any other Member wish to be heard on this amendment?

I would urge a "no" vote on the amendment. You know, in the November 2016, general election, nearly one in five people who were eligible to vote but did not vote cited registration issues as the main reason for not casting a ballot. Demos, which has done a study of this, suggests that same-day registration increases turnout by upwards of 10 percentage points.

The same-day registration provisions in Section 1031 would make registration straightforward. It provides that each State shall permit any eligible individual on the day of a Federal election and on any day when voting, including early voting, is permitted for a Federal election to register to vote in such election and to cast a vote in that election. Same-day voter registration is not an unvetted practice. It is already successfully in place in States across the United States, and according to the National Conference of State Legislatures, 17 States and the District of Columbia already have same-day registration.

The lack of same-day registration has a different impact on African American and Hispanic voters than it does on white voters.

The *Atlantic* reports that more than 1 in 10 African Americans and Hispanics missed the registration deadline to vote in 2016 as opposed to just 3 percent of White voters. African American and Hispanic respondents were twice as likely as white respondents to have been unable to get time off from work for voting. So flexible provisions for voting, such as same-day registration, will increase access of diverse voters to the polls. According to recent polls, more than 60 percent of Americans support same-day registration.

With that, unless there are further Members wishing to be heard, all those who are in favor of the amendment will vote aye.

Those opposed will vote no.

In the opinion of the Chair, the noes have it.

Mr. DAVIS of Illinois. I request a recorded vote.

The CHAIRPERSON. A recorded vote has been requested. The clerk will call the roll.

The CLERK. Chairperson Lofgren.

The CHAIRPERSON. No.

The CLERK. Mr. Raskin.

[No response.]

The CLERK. Mrs. Davis of California.

Mrs. DAVIS of California. No.

The CLERK. Mr. Butterfield.

Mr. BUTTERFIELD. Votes no.

The CLERK. Ms. Fudge.

[No response.]

The CLERK. Mr. Aguilar.

Mr. AGUILAR. No.

The CLERK. Mr. Davis of Illinois.

Mr. DAVIS of Illinois. Yes.

The CLERK. Mr. Walker.

[No response.]

The CLERK. Mr. Loudermilk.

Mr. LOUDERMILK. Yes.

The CLERK. Madam Chairperson, four Members voting no, two Members voting yes.

The CHAIRPERSON. The amendment is not agreed to.

Does any Member wish to be heard—yes, sir?

Mr. DAVIS of Illinois. I think he said four no, two no.

The CHAIRPERSON. No, he said four no, two yes.

Mr. DAVIS of Illinois. Oh.

Mr. LOUDERMILK. Madam Chairperson, I have an amendment at the desk.

The CHAIRPERSON. The gentleman is recognized for his amendment for five minutes. The clerk will distribute the amendment, and the clerk will read the title. And the gentleman is recognized for five minutes on behalf of his amendment.

The CLERK. The amendment to the amendment in the nature of a substitute to H.R. 1, offered by Mr. Barry Loudermilk of Georgia. Strike Section 1041.

[The amendment of Mr. Loudermilk follows:]

AMENDMENT TO THE AMENDMENT IN THE NATURE OF A SUBSTITUTE TO H.R. 1
OFFERED BY MR. ~~RODNEY DAVIS OF ILLINOIS~~ LOUDERMILK

Strike section 1041.

☒

The CHAIRPERSON. The gentleman is recognized.

Mr. LOUDERMILK. Thank you, Madam Chairperson.

Mrs. DAVIS of California. I reserve a point of order.

The CHAIRPERSON. A point of order is reserved.

Mr. LOUDERMILK. As I mentioned regarding the last amendment, which, by the way, barely failed; I think we only lost by two votes. So we are getting close here, Ranking Member Davis.

As the Ranking Member said, voting is a—almost a sacred thing in this country. We not only have to make sure that we extend every available opportunity for those who want to vote to be able to vote, but we also have to be able to protect the integrity of the voting system. And with 50 individual and unique States, 50 Governors, 50 Secretaries of State, countless numbers of county and city voting registrars, I don't know that we have reached out and we have gotten the feedback that would be necessary, in my opinion, to move forward with such a sweeping law that would affect every single State and every single voter.

I think this is something we should pause; we should take careful consideration and get the feedback. I know my Governor and our Secretary of State has not had ample opportunity to read through such a large piece of legislation as I know my colleagues have not had ample opportunity to really work on it in a way that there is probably some areas in here we could all agree on.

But this is one of those areas that, again, I am very concerned about. This amendment strikes section 1041. The section would place additional conditions that States must meet to remove registrants from voter rolls through cross-check systems. This section is broad. It is too broad in nature, and it puts additional burdens on States' already existing processes that work. Again, additional cost to States.

I am sure we have some States that do a phenomenal job at this already, and there are probably some States that need some work on it. But the cost and the unfunded mandates that we are putting on the States through this bill, we don't know the impact it is going to have on the States. We don't know the burden it is going to place on the States. We don't know the impact it would have on the election processes in those States because there are more than just Federal elections that are held.

The Electronic Registration Information Center and other interstate databases already serve as valuable and reliable tools for States to use if they choose to. While these cross-check systems are not perfect, to limit their use is shortsighted. One of the comments we have heard most often from States is that they would love to utilize ERIC, but more can't due to cost. I don't know that this bill addresses that cost.

Again, this is a huge, unfunded mandate that we are placing on 50 States, many of those which have struggled financially in recent years. What is the point of adding this data without methods of maintaining it in a way that does not compromise the integrity of the voting system? I urge my colleagues on both sides of the aisle to vote in favor of this amendment, and I yield back.

The CHAIRPERSON. The gentleman yields back.

Does the gentlelady insist on her point of order? It is withdrawn. Do other members wish to be heard on the amendment? If not, I

will say that I hope that we will vote against this amendment. Cross-check is a system that has been used and studied for accuracy. The Brennan Center, one of the prime election centers of analysis, has found that cross-check is wrong 99 percent of the time.

Illinois, the State of Illinois, just dropped this system, and more States are following suit because it disenfranchises voters. So I would hope that we can vote against this amendment.

And those who are in favor, please say aye.

Those who are opposed will say no.

In the opinion of the Chair, the noes have it. And unless there is a request for a recorded vote, we will——

Mr. DAVIS of Illinois. I request a roll call vote.

The CHAIRPERSON. Mr. Davis requests a recorded vote, and the clerk will call the roll.

The CLERK. Chairperson Lofgren.

The CHAIRPERSON. No.

The CLERK. Mr. Raskin.

[No response.]

The CLERK. Mrs. Davis of California.

Mrs. DAVIS of California. No.

The CLERK. Mr. Butterfield.

Mr. BUTTERFIELD. Votes no.

The CLERK. Ms. Fudge.

[No response.]

The CLERK. Mr. Aguilar.

Mr. AGUILAR. No.

The CLERK. Mr. Davis of Illinois.

Mr. DAVIS of Illinois. Yes.

The CLERK. Mr. Walker.

[No response.]

The CLERK. Mr. Loudermilk.

Mr. LOUDERMILK. Yes.

The CLERK. Madam Chairperson, four Members vote no, two Members vote yes.

The CHAIRPERSON. The amendment is not agreed to.

Does any Member wish to be heard?

Mr. DAVIS of Illinois. Madam Chairperson, I have an amendment at the desk.

The CHAIRPERSON. The amendment will be distributed.

The clerk will read the title.

The CLERK. The amendment to the amendment in the nature of a substitute to H.R. 1, offered by Mr. Davis of Illinois. Strike Section 1502.

[The amendment of Mr. Davis of Illinois follows:]

AMENDMENT TO THE AMENDMENT IN THE NATURE OF A SUBSTITUTE TO H.R. 1

OFFERED BY MR. RODNEY DAVIS OF ILLINOIS

Strike section 1502.

☒

The CHAIRPERSON. A point of order is reserved by the gentlelady from California.

Mr. Davis is recognized for five minutes on his amendment.

Mr. DAVIS of Illinois. Madam Chairperson, thank you.

This amendment strikes section 1502. This provision requires the use of paper ballots in Federal elections.

This bill preempts State laws as well as the historical and constitutional role of States and localities in choosing the method of voting for their citizens. This provision requires that paper ballots must be counted by hand, optical scanner, or other counting device, thus ending the use of many ballot marking devices that I will remind my colleagues the Federal Government paid millions upon millions of dollars for.

We have not heard from States regarding this provision, nor voting equipment manufacturers. We have no basis for this proposal in this section of H.R. 1.

We also have no idea what the cost associated with this provision will be. But it would almost certainly require the reworking or even rescinding of State contracts with election machine vendors, so I imagine the cost would be enormous. But, again, we do not yet have a CBO score on what H.R. 1 will cost taxpayers.

I am concerned that proposals like this will bring us back to the days of Florida during the 2000 election. I support the passage of this amendment.

And I yield back.

The CHAIRPERSON. The gentleman yields back.

Are there other Members who wish to be heard on this amendment?

Does the gentlelady withdraw her—she withdraws her point of order.

I would urge a "no" vote on this amendment.

You know, eight national entities, including the FBI, the NSA, the Department of Justice, DHS, and others, confirmed the fact of Russian interference in the 2016 elections. Experts convened by the National Academy of Sciences, Engineering, and Medicine subsequently warned that election administrators should use human-readable paper ballots by the 2020 elections. That is so if there is an audit and there is a problem we can go and look and see what the voter actually intended.

With over 40 States using 10-year-old electronic voting machines on out-of-date platforms like Windows 2000, which aren't even being updated or patched for security problems, paper ballots, so voters can check and verify their votes, are important.

I would note also that the amendment in the nature of a substitute does not preclude optical scanners. It simply says there must be a paper ballot. It is anticipated, although not required, that States will in fact move to the optical scanner system that has a paper ballot that can allow for a recount if necessary.

Without further discussion, all those who are in favor of this amendment will say aye.

All those opposed will say no.

And, in the opinion of the Chair, the noes have it.

Mr. LOUDERMILK. I request a roll call vote.

The CHAIRPERSON. There is a request for a recorded vote, and the clerk will call the roll.
The CLERK. Chairperson Lofgren.
The CHAIRPERSON. No.
The CLERK. Mr. Raskin.
[No response.]
The CLERK. Mrs. Davis of California.
Mrs. DAVIS of California. No.
The CLERK. Mr. Butterfield.
Mr. BUTTERFIELD. Votes no.
The CLERK. Ms. Fudge.
[No response.]
The CLERK. Mr. Aguilar.
Mr. AGUILAR. No.
The CLERK. Mr. Davis of Illinois.
Mr. DAVIS of Illinois. Yes.
The CLERK. Mr. Walker.
[No response.]
The CLERK. And Mr. Loudermilk.
Mr. LOUDERMILK. Yes.
The CHAIRPERSON. The clerk will report.
The CLERK. Madam Chairperson, four Members vote no, two Members vote yes.
The CHAIRPERSON. The amendment is not agreed to.
Are there additional amendments to be offered?
Mr. DAVIS of Illinois. Madam Chairperson, I have another amendment at the desk.
The CHAIRPERSON. The gentleman is recognized.
The clerk will distribute the amendment.
The gentlelady is recognized for a point of order being reserved.
The clerk will read the title.
The CLERK. Amendment to the amendment in the nature of a substitute to H.R. 1 offered by Mr. Rodney Davis of Illinois. Strike Section 1504.
[The amendment of Mr. Davis of Illinois follows:]

AMENDMENT TO THE AMENDMENT IN THE NATURE OF A SUBSTITUTE TO H.R. 1 OFFERED BY MR. RODNEY DAVIS OF ILLINOIS

Strike section 1504.

☒

The CHAIRPERSON. The gentleman is recognized for five minutes in support of his amendment.

Mr. DAVIS of Illinois. Thank you, Madam Chairperson.

This amendment strikes Section 1504. This section requires standards for paper ballots.

If we suppose that the paper ballot requirement proposed in Section 1502 is sound policy, there is still the question of, why these requirements for the paper ballot? Why not understand that we may not know what the best technology may or may not be in the future when it comes to protecting us from hacking attempts from foreign agents or anyone who may want to try and hack into election systems?

We need to make sure that the election systems in this country have a paper trail, a paper trail, not prescribed mandates that would force new technology that could be safer in the future from being implemented, which is why we offered the amendment that just failed and which is why we are offering this amendment now.

We have heard from no experts in this field. We have heard from no experts or a single State or local official regarding these requirements that are in this 571-page bill. But here we are trying to create a Federal mandate from Washington, D.C.

I again remind my colleagues the Federal Government does not have a good track record of offering a cost-effective, secure data platform in other parts of our government. Why in the world, without proper vetting, without talking to the experts, why in the world would we decide to offer a mandate to our election officials right now, just assuming, assuming, that the Federal Government is going to get it right?

We should really be consulting with these local and State election officials regarding any standards that are proposed in a 571-page bill. I support the passage of this amendment.

I yield back.

The CHAIRPERSON. The gentleman yields back.

Do any other Members wish to be heard on the amendment?

The gentlelady withdraws her point of order.

Seeing no one, I would simply note that the arguments against this amendment are similar to those for the prior amendment. This strikes a provision that simply requires that the paper ballots can withstand multiple handlings that would then allow for accurate recounts if needed. And I would urge a "no" vote on the amendment.

With that, all those who are in favor of the amendment will vote aye.

All those who are opposed will vote no.

In the opinion of the Chair, the noes have it.

Mr. DAVIS of Illinois. I would request a recorded vote.

The CHAIRPERSON. There is a request by the Ranking Member for a recorded vote. The clerk will call the roll.

The CLERK. Chairperson Lofgren.

The CHAIRPERSON. No.

The CLERK. Mr. Raskin.

[No response.]

The CLERK. Mrs. Davis of California.

Mrs. DAVIS of California. No.

The CLERK. Mr. Butterfield.
Mr. BUTTERFIELD. No.
The CLERK. Ms. Fudge.
[No response.]
The CLERK. Mr. Aguilar.
Mr. AGUILAR. No.
The CLERK. Mr. Davis of Illinois.
Mr. DAVIS of Illinois. Yes.
The CLERK. Mr. Walker.
[No response.]
The CLERK. Mr. Loudermilk.
Mr. LOUDERMILK. Yes.
The CHAIRPERSON. The clerk will report.
The CLERK. Madam Chairperson, four Members vote no, and two Members vote yes.
The CHAIRPERSON. The amendment is not agreed to.
Are there additional amendments?
Mr. LOUDERMILK. Yes, Madam Chairperson. I know you are surprised. I do have an amendment at the desk.
The CHAIRPERSON. No, I am not.
The gentleman's amendment will be distributed.
A point of order is reserved by the gentlelady from California.
The clerk will read the title.
The CLERK. Amendment to the amendment in the nature of a substitute to H.R. 1 offered by Mr. Barry Loudermilk of Georgia.
[The amendment of Mr. Loudermilk follows:]

AMENDMENT TO THE AMENDMENT IN THE NATURE OF A SUBSTITUTE TO H.R. 1

OFFERED BY MR. ~~RODNEY DAVIS OF ILLINOIS~~ LOUDERMILK GA

Strike section 1601.

☒

The CHAIRPERSON. The gentleman from Georgia is recognized for five minutes on behalf of his amendment. The gentleman is recognized.

Mr. LOUDERMILK. Thank you, Madam Chairperson.

Again, I reiterate my concern of the lack of working with the 50 States and the secretaries of state and the governors on this. Even though I think this may be well-intentioned, again, there are unintended consequences.

This amendment strikes Section 1601. This section requires States to count provisional ballots regardless of the precinct at which a voter tries to vote.

Now, that sounds good on the surface, but, again, the lack of foresight is that our elections are more than just Federal elections. When you go to the ballot—or you go to a polling precinct in Georgia and you walk into there and you pull up a ballot, there of course are the Federal offices on there, but there are also State representatives, there are State senators, there are county commissioners, there are municipal elections that are candidates on there. Those are by precincts.

It may be more convenient, if you are at work and you work 40 miles away from your home, to go to a polling place that is near your place of business and to walk in there. Well, that may help with the turnout for Federal elections, but what you do is disenfranchise the voter from effectively voting in their local elections, which in most cases impact their lives more than the Federal elections. Especially in the State of Georgia, because of the system of government we have, we believe that the government closest to the people is the most effective.

When you are going to force a State to allow someone to vote at a polling place that is not their home polling place, they will not have the accurate ballot, and it will disenfranchise them from voting on those elections that matter the most to them.

I think, again, this is one of the areas that was well-intentioned, but the unintended consequences would actually disenfranchise voters from their votes actually meaning something in those local, those State, and those municipal elections.

I yield back.

The CHAIRPERSON. The gentleman yields back.

Does any other Member wish to be heard on this amendment?

Mrs. DAVIS of California. Withdrawn.

The CHAIRPERSON. The point of order is withdrawn.

I would urge a "no" vote on this amendment.

The Section 1902, titled "Minimum Notification Requirements for Voters Affected by Polling Place Changes", on page 138, line 20, provides effective measures to give voters information about their correct polling site.

The section requires that notice of any changes arrive at least seven days in advance of the election and that, in the event of the State making the change fewer than seven days before the election, the State shall make every reasonable effort to enable the individual to vote on the date of the election.

However, citizens should not be deprived of their right to vote in the statewide election because they have mistakenly ended up at

the wrong polling place. Provisional ballots are a necessary and helpful backstop to ensure all eligible voters are heard.

Providing for provisional ballots to be counted uniformly and in a nondiscriminatory fashion in H.R. 1 will not open the floodgates of provisional ballots. H.R. 1's other measures will provide a diverse array of options to vote, including early voting and vote by mail, so any discrepancies in registration can be caught early and remedied. Provisional balloting thus remains a useful last resort, not a first resource.

Provisional voting is good for robust democracy and encouraging citizens to engage with voting. Provisional ballots protect the integrity of elections, as they are checked for eligibility after the provisional vote is cast, while also protecting the right of the voter to have that vote counted if they are in fact eligible.

Provisional voting has built-in protections. After a provisional ballot is cast, election officials have time and processes to discern the eligibility of the voter and retain the opportunity to reject the vote if the voter was indeed ineligible to vote.

A lack of provisional voting creates a far greater possibility of harm. A prospective voter who is eligible to vote could be turned away from the polls, losing their instant opportunity to vote and potentially even deterring future voting.

So I would urge a "no" vote.

All those in favor of the amendment will say aye.

All who are opposed will say no.

In the opinion of the Chair, the noes have it.

Mr. DAVIS of Illinois. I request a roll call vote.

The CHAIRPERSON. The Ranking Member has asked for a roll call vote. The clerk will call the roll, please.

The CLERK. Chairperson Lofgren.

The CHAIRPERSON. No.

The CLERK. Mr. Raskin.

[No response.]

The CLERK. Mrs. DAVIS of California.

Mrs. DAVIS of California. No.

The CLERK. Mr. Butterfield.

Mr. BUTTERFIELD. No.

The CLERK. Ms. Fudge.

[No response.]

The CLERK. Mr. Aguilar.

Mr. AGUILAR. No.

The CLERK. Mr. Davis of Illinois.

Mr. DAVIS of Illinois. Yes.

The CLERK. Mr. Walker.

[No response.]

The CLERK. Mr. Loudermilk.

Mr. LOUDERMILK. Yes.

The CHAIRPERSON. The clerk will report.

The CLERK. Madam Chairperson, four Members are no, and two Members are yes.

The CHAIRPERSON. The amendment is not agreed to.

Are there additional amendments to be heard?

The gentleman from Georgia is recognized.

Mr. LOUDERMILK. Thank you, Madam Chairperson. I have an amendment at the desk.

The CHAIRPERSON. A point of order is reserved.

The clerk will distribute the amendment. The clerk will read the title.

The CLERK. Amendment to the amendment in the nature of a substitute to H.R. 1 offered by Mr. Barry Loudermilk of Georgia. Strike Section 1611.

[The amendment of Mr. Loudermilk follows:]

AMENDMENT TO THE AMENDMENT IN THE NATURE OF A SUBSTITUTE TO H.R. 1
OFFERED BY MR. ~~RODNEY DAVIS OF ILLINOIS~~ LOUDERMILK

Strike section 1611.

☒

The CHAIRPERSON. The gentleman is recognized for five minutes on behalf of this amendment.

Mr. LOUDERMILK. Thank you, Madam Chairperson.

Again, I reiterate the swiftness in which this is moving forward without adequate consulting with our State governments on the impact it would have on them.

I was in the State legislature in Georgia when we passed a law to allow for early voting. We thought it was a good proposition, and it has worked well in Georgia. Since we did that, the early voting law has been modified several times. The reason it was modified was to make it the best possible early voting system that fit the State of Georgia. It is different than early voting in other States. In fact, one of the things that the legislature did is saw that some people who were working five days a week were even having a hard time getting to the poll during the workday for early voting, so we amended it and added a Saturday, that there is a Saturday that the polls are open.

The point I am getting to is that government governs best when it governs locally, the closest to the people.

Every State is different. I lived in Alaska for 10 years, and in Alaska some people live in areas they can't physically get to a polling place.

So every State is unique, every State is different, every State is autonomous, especially when it comes to the voting system. The States need to have the ability to tailor their voting, their early voting, to what maximizes voter turnout and access that is unique to that State, to that municipality, to that county.

Again, this is big Washington bureaucracy trying to create a one-size-fits-all system for the entire State. The reason we have 50 States is because different geographical areas have different demographics, different, obviously, geographic—we are unique. We are not the United States as one big country; we are a unity of 50 individual States. Our State governments have a purpose, they have a reason. It is to meet the needs of the people of each State.

I am all for giving voter access. I just believe the States can do a better job of tailoring voter access to their people than big government bureaucracy can.

Right now, on customer service rankings, the Federal Government is dead-last of all industries, of all governments. The Federal Government is dead-last in customer satisfaction and customer service, and we are dead-last in efficiency. The State governments are well ahead of us in that.

All we are going to do is drag down this system to another big government bureaucracy if we continue to do this huge Federal overreach. I believe we should leave this, especially the early voting aspect, to the decisions of the State lawmakers, the Governors, and our secretaries of State.

I support passage, and I urge my colleagues to vote in favor.

I yield back.

The CHAIRPERSON. The gentleman yields back.

Do other Members wish to be heard on the amendment?

Mrs. DAVIS of California. Withdrawn.

The CHAIRPERSON. The gentlelady from California withdraws her point of order.

Other Members wish to be heard?

I would urge a "no" vote on this amendment.

You know, the provision in our bill sets a floor for early voting, and that is important, because millions of Americans are given only a single day to vote, Tuesday, a workday for most people, when voting will inevitably be squeezed in among errands and jobs, and some people can't get off to get to vote.

Early voting in this section provides that each State shall allow individuals to vote in an election for Federal office during an early voting period which occurs prior to the date of the election in the same manner as voting is allowed on such date. The section provides for a period of consecutive days, including weekends, which begins on the 15th day before the date of the election or even earlier at the option of the State.

This 15-day early voting period will not suppress turnout. It will work alongside other measures, like absentee voting and same-day registration, to ensure every voter has a chance to vote when it is possible for her, either by mail before election day at the polls or at the polls on election day. This is expanding the freedom to vote for our American citizens.

States have proven that early voting works to meet voter needs. More than two-thirds of the States—that is 39—plus D.C., offer some form of early voting.

Early voting works for diverse populations. That is why I believe it is under attack in some States. Consider a post-*Shelby* 2013 law in North Carolina later struck down for targeting African Americans with, quote, "surgical precision," unquote. That is what the Court of Appeals for the Fourth Circuit wrote. After learning that African Americans used early voting in greater numbers than white voters, North Carolina legislators changed their bill to eliminate the first week of early voting, eliminating one of two Souls to the Polls Sundays in which African-American churches provided transportation to voters.

Protecting early voting protects the franchise for everyone. That is precisely why it is dangerous to those who want to see fewer people voting in some States.

In-person early voting and absentee voting have administrative benefits. They ease congestion on election day, leading to shorter lines, improved poll-worker performance, and improved voter satisfaction. And they also allow for earlier correction of registration errors and voting system glitches.

Early voting was one of the principal recommendations of the bipartisan Presidential Commission on Election Administration. It wrote, quote, "Election officials from both parties testified to the importance of early voting in alleviating the congestion and other potential problems of a single election day," unquote.

So I would urge a "no" vote on the gentleman's amendment.

The gentleman from North Carolina is recognized for five minutes.

Mr. BUTTERFIELD. Thank you very much, Madam Chairperson. I won't take the full five minutes. I want to thank you for the amendment in the nature of a substitute. I am beginning to read through it as quickly as I can.

I want to just make an observation or two about Section 1611, the early voting section.

With respect to Section 306, paragraph—oh, I guess it would be (b)(1), that speaks to a minimum of four hours of early voting for each one of the early voting dates except for Sunday, and it appears it would authorize the States to have less than four hours on Sunday, I wanted to ask the Chairperson, is there a reason why we would want to reduce the number of hours on Sunday?

The CHAIRPERSON. Well, the thinking was this: There are States that may want to have Sunday morning not part of the voting day. But you would still have four hours after church on Sunday——

Mr. BUTTERFIELD. Thank you.

The CHAIRPERSON [continuing]. For people to go.

Mr. BUTTERFIELD. Thank you for answering that for me.

The CHAIRPERSON. Certainly States could do more than four hours, should they wish.

Mr. BUTTERFIELD. That helps me tremendously.

Finally, further down on line 10, it speaks to requiring the polling place to be within walking distance of a public transportation route.

I just want to say, for those of us from rural areas, some of our towns and cities don't have transportation systems in those cities. If we could just consider some language in the future that would simply say that the early voting site could be near populated communities in addition to transportation centers.

Thank you. I yield back.

The CHAIRPERSON. Mr. Davis is recognized for five minutes.

Mr. DAVIS of Illinois. Thank you, Madam Chairperson.

I would like to echo the concerns my colleague from North Carolina has. I also represent a rural district.

This shows once again that this bill is being rushed through this markup process. This bill is being rushed to the floor of the House for political reasons rather than actual good policy—good fiscal policy and good policies to ensure that everyone gets access to early voting.

I personally participate in early voting. Three of the last four election cycles, I cast my vote early. I think it is a great process. But we have to make sure there are safeguards in place. And the Federal Government does not have a good track record of being able to implement systems from a top-down approach.

The Federal Government still has not even given us, through Federal Government bean-counters, how much this bill is going to cost. Imagine: In many of the rural areas that Mr. Butterfield and I serve, how are the election officials going to pay for not only infrastructure improvements in their roads and their bridges, how are they going to dedicate now more resources to actually implementing provisions that were put in place by a law that was written by groups here in Washington, D.C., without any input or bipartisanship?

It is very frustrating to me that this markup is being held after I and my colleague Mr. Loudermilk only had 15 minutes of time to ask questions to the panel that was put in front of us.

Madam Chairperson, I don't blame you for that. I blame the fact that many here in your leadership team want to rush this bill to

the Floor, and they want to ensure that this is a political message rather than good policy.

I would like to yield the balance of my time to my colleague from Georgia, Mr. Loudermilk.

Mr. LOUDERMILK. I thank the Ranking Member.

I appreciate what Mr. Butterfield brought up because it goes back to the concerns I have of the Federal Government stepping in and doing a one-size-fits-all.

As I said, I spent 10 years in the State of Alaska. I worked in the bush. I worked in a city that had a summertime population of about 50 and a wintertime population of about 15. There is a polling place in that city. There are 15 permanent residents there who vote in that election. Is this legislation going to put a cost burden on this city that has a polling place, with the population of 15 people, to where they have to open and maintain a polling location for 15 days prior to an election when pretty much everybody shows up within a 15-minute-to-2-hour period on election day and they all cast their ballot?

Again, because we are rushing this thing through, we are not considering and we are not asking the States their input on this. I believe that we are still uncovering unintended consequences that not only could suppress votes but be a huge cost factor to our municipalities and our States.

I yield back to the Ranking Member.

The CHAIRPERSON. Mr. Davis.

Mr. DAVIS of Illinois. Madam Chairperson, thank you.

Again, I certainly wish we had more time to debate this bill, just as much as this bill requires local officials to give for individuals to early vote, and we have not had that opportunity.

I yield back.

The CHAIRPERSON. The gentleman yields back.

I would just note in response to the concern about the stop on a public transportation route, it says "to the greatest extent practicable." That is the preamble. So, if there is no public transportation route, that would not be practical to have it.

This was in response to the situation we found in Dodge City, Kansas. We had a young man who was a witness, where the polling place was moved, it looked like intentionally, to a place that was inaccessible even though there were accessible places.

But for rural areas where there is no public transportation, obviously, that would not be practical and would not be required.

If there are not further Members wishing to be heard, those who are in favor of the amendment will say aye.

And those who are opposed will say no.

In the opinion of the Chair, the noes have it.

The gentleman from Illinois has requested a roll call. The clerk will call the roll.

The CLERK. Chairperson Lofgren.

The CHAIRPERSON. No.

The CLERK. Mr. Raskin.

[No response.]

The CLERK. Mrs. Davis.

Mrs. DAVIS of California. No.

The CLERK. Mr. Butterfield.

Mr. BUTTERFIELD. No.
The CLERK. Ms. Fudge.
[No response.]
The CLERK. And Mr. Aguilar.
Mr. AGUILAR. No.
The CLERK. Mr. Davis.
Mr. DAVIS of Illinois. Yes.
The CLERK. Mr. Walker.
[No response.]
The CLERK. Mr. Loudermilk.
Mr. LOUDERMILK. Yes.
The CHAIRPERSON. The clerk will report.
The CLERK. Madam Chairperson, four Members vote no, and two Members vote yes.
The CHAIRPERSON. The amendment is not agreed to.
Are there additional amendments?
Mr. DAVIS of Illinois. Madam Chairperson, I have an amendment at the desk.
The CHAIRPERSON. The clerk will please distribute the amendment and the clerk will read the title.
A point of order is reserved.
The CLERK. Amendment to the amendment in the nature of a substitute to H.R. 1 offered by Mr. Rodney Davis of Illinois. Strike Section 1621.
[The amendment of Mr. Davis of Illinois follows:]

DAVIS #10

AMENDMENT TO THE AMENDMENT IN THE NATURE OF A SUBSTITUTE TO H.R. 1

OFFERED BY MR. RODNEY DAVIS OF ILLINOIS

Strike section 1621.

☒

The CHAIRPERSON. The gentleman from Georgia is recognized for five minutes on behalf of his amendment.

Mr. DAVIS of Illinois. Thank you, Madam Chairperson.

This amendment requires voting by mail in Federal elections. We wish to strike this provision because this provision would force no-excuse no voting on every State and locality.

Currently, 28 States have vote-by-mail programs, but these programs have been tailored to those States and their constitutions and their State laws. This provision would upend these schemes that have been put in place to provide access for people to vote in favor of a Washington-imposed one-size-fits-all mandate.

As we just saw with the debate over the last amendment, there are concerns that need to be addressed that have not been adequately vetted by the processes that have been put in place by the majority to get questions answered about the impact to local election officials. This one-size-fits-all mandate is not something that needs to happen.

Additionally, this provision mandates that States verify identity through signature match. This requirement would preempt the law of many States—and I think this was intentional—that require witness signatures, photo ID, and non-photo ID or other ways of identification.

This Committee has heard no evidence that signature match is the right way to confirm identity, and may in fact be the worst way, as a person's signature changes over time, while identification numbers, such as Social Security or driver's license, tend to remain the same.

I will use me as an example. They know me in my polling place, thankfully, because a signature that I used when I turned 18 in Christian County, Illinois, is not the exact same signature that I use today that I am allowed to send franked mail with from this institution.

I support the passage of this amendment.

I will yield back.

The CHAIRPERSON. The gentleman yields back.

Does the gentlelady insist on the point of order?

Mrs. DAVIS of California. No, I withdraw, but I would like to speak.

The CHAIRPERSON. The gentlelady from California is recognized for five minutes.

Mrs. DAVIS of California. Thank you, Madam Chairperson.

You know what I am wondering here is, what excuse is justified or not justified? You know, what we have in hopefully more States than not, at least 30 States, that work with no-excuse voting—and when we have spoken to people, our Secretaries of State, our registrars of voters, you know, we ask them about this. Generally these will just somehow end up in a drawer somewhere, and they are really not acted upon because you can't justify it. If you can think of some that are justified, you know, I am happy to hear that, but I think that that is really a problem.

We also know that it invades privacy. My colleagues who are concerned about these issues, I hope that they would think twice about that. Because in some States they ask if someone is preg-

nant. What does that have to do with whether they are voting or not?

The other thing we know is that, if people are going to be sick, they don't often know that they are going to be sick. So to get an excuse from the doctor doesn't make a whole lot of sense.

I think we need to be certain, and that is why we are asking that there is, across the board, no-excuse opportunities for people to vote by mail. When you look at it, when you look at the cost, when you look at the verification, we know that requiring a signature check has worked and, in fact, they are updated. I know that because my husband was asked to update his signature.

This is real for those States across the board that find this is what people want to be able to do because they can't get to the voting place all the time. And this gives them the opportunity, the privacy at home to be able to think through what is on the ballot and be able to act accordingly.

So I think we need to turn this down, reject this amendment. Because if you go to people—and I remember one of our colleagues here a number of years ago had asked, should we take away the ability to vote by mail? I think everybody who has voted by mail would tell you no. It is almost as foolproof as voting can be.

I really do hope that we will reject this one.

Thank you, Madam Chairperson.

The CHAIRPERSON. The gentleman from Georgia is recognized for 5 minutes.

Mr. LOUDERMILK. Thank you, Madam Chairperson.

I totally agree with my colleague. Georgia has implemented a no-excuse, no-reason absentee voting system. My objection, I believe Representative Davis's objection, to this is the signature aspect only. Because, as he pointed out, his signature has changed significantly since he was 18 years old.

Mr. DAVIS of Illinois. Longer than that.

Mr. LOUDERMILK. I mean, it was like an ancient time for him.

Again, it could disenfranchise voters if you don't allow the States to use the security that the best way of ensuring the person that is sending in the ballot is the person who actually filled out the ballot. And a signature, in most cases, is not a valid enough reason. It opens it up for too much voter fraud, which disenfranchises the very people that we are trying to protect in the voting system.

I will yield whatever time my colleague may need.

Mr. DAVIS of Illinois. Thank you to my colleague and friend, Mr. Loudermilk.

Mrs. Davis, we want to make sure that vote by mail is utilized in a manner throughout this Nation. It is utilized in States like Georgia, California, Illinois, and others, and many take advantage of the no-excuse system.

The problem we have, again, is Washington—this bill is, again, being used to usurp already-working State policies and procedures. I don't believe that is our job as Federal officials, to stop what is working in States and ask for a top-down approach.

To my colleague, Mrs. Davis, she mentioned that she has been in contact with many local and State election officials. Clearly, that has not been a part of the hearing and markup process here. We invited Washington's Secretary of State, and I got to ask her just

a few minutes of questions. We clearly did not—and we got five minutes of written testimony. We clearly have not vetted this with local and State election officials.

Again, I don't believe this rush attempt to move a 571-page bill with zero Republican input in drafting this bill, I don't believe it is the fault of my colleagues on this Committee. I believe it is political messaging by the leadership of the majority that wants this bill to be pushed through.

We don't know what the cost of this bill is going to be. We don't know what the final rules and regulations could or could not be. Concerns were brought up by both Republicans and Democrats in many provisions.

I would certainly hope that this amendment, any amendment, any of our amendments that were offered in good faith—there aren't any "gotcha" amendments here. These are amendments that were offered to help fix the bill. I would certainly hope that my colleagues on this Committee would realize that there need to be fixes in place.

We are not going to be given the opportunities to put these fixes in place because of the process that I believe is at your leadership level and not at the level of this Committee.

The CHAIRPERSON. Does the gentleman yield back?

Mr. LOUDERMILK. I yield back.

The CHAIRPERSON. I will recognize myself for five minutes and yield to Mrs. Davis for final comment.

Mrs. DAVIS of California. Thank you, Madam Chairperson.

I just wanted to go back to the question that I asked earlier, if we can think of any excuse that would be acceptable. And that, in fact, we have a history in all these States that has worked very well. And there really has been nothing that has been stated that questions the ability of people to do this and to have no excuses.

The CHAIRPERSON. Reclaiming my time, I would note, just before we go to a vote—and then we will go to the floor—that there are substantial due-process elements in the bill to prevent for mistakes when it comes to signature verification.

And, with that, I would ask for the yeas and nays on the amendment.

All of those who are in favor of the amendment will say aye.

Those opposed will say nay.

In the opinion of the Chair, the nays have it.

A roll call is requested. The clerk will call the roll.

The CLERK. Chairperson Lofgren.

The CHAIRPERSON. No.

The CLERK. Mr. Raskin.

[No response.]

The CLERK. Mrs. Davis.

Mrs. DAVIS of California. No.

The CLERK. Mr. Butterfield.

Mr. BUTTERFIELD. No.

The CLERK. Ms. Fudge.

[No response.]

The CLERK. And Mr. Aguilar.

Mr. AGUILAR. No.

The CLERK. Mr. Davis.

Mr. DAVIS of Illinois. Yes.
The CLERK. Mr. Walker.
[No response.]
The CLERK. Mr. Loudermilk.
Mr. LOUDERMILK. Yes.
The CHAIRPERSON. The clerk will report.
The CLERK. Madam Chairperson, four Members are no, and two Members are yes.
The CHAIRPERSON. The amendment is not agreed to.
The Committee will stand in recess until after the votes on the Floor. I think we are about 9 minutes from close of votes. We will return immediately after the votes on the Floor.
We are in recess.
[Recess.]
The CHAIRPERSON. The vote on the Floor is over, and the House Administration Committee will reconvene at this point.
When we departed for votes, we were in the process of considering amendments, and we will return to that process at this point.
Are there Members who wish to offer an amendment?
Mr. DAVIS of Illinois. Yes, Madam Chairperson. I have an amendment at the desk, Davis Amendment 13.
The CHAIRPERSON. All right. The clerk will provide the amendment.
Mrs. DAVIS of California reserves a point of order.
The clerk will read the title.
The CLERK. Amendment to the amendment in the nature of a substitute to H.R. 1 offered by Mr. Rodney Davis of Illinois. Strike Section 1802.
[The amendment of Mr. Davis of Illinois follows:]

G:\P\16\HR1\MIN\1802.XML

AMENDMENT TO THE AMENDMENT IN THE NATURE OF A SUBSTITUTE TO H.R. 1 OFFERED BY MR. RODNEY DAVIS OF ILLINOIS

Strike section 1802.

☒

Mr. DAVIS of Illinois. Madam Chairperson, I know that we need more poll workers, and this is a provision that—1801 grants Federal employees six days of paid vacation to serve as poll workers. I support measures to increase those numbers, but using taxpayers dollars to take Federal workers away from their duties is not the way to do it.

We just went through the longest government shutdown in history. How in the world can we say to those essential employees who were working hard every day that now you are going to get six more days off?

I have Federal prison workers in my district that can't hire enough prison guards at the Federal prison in Greenville, Illinois, because salaries aren't competitive enough right now. How are they going to staff—how are they going to staff very important parts of our Federal agencies when we are telling agencies they have to give six days off?

Allowing Federal workers to take paid leave away from their jobs will impact that level of service the agencies they work for can deliver. And, also, imagine veterans needing assistance from the VA and that service being delayed because Veterans Affairs workers are being paid to work at the polls.

There is nothing to stop a Federal employee from volunteering on their own time if they wish to do so.

Also, my home State of Illinois, every general election, every State worker gets the day off. I argue, out of the 18 districts in Illinois, I represent the most State workers, and we still, especially in the rural areas of my district, we still have a problem getting poll workers.

We do a lot of pilot projects around here in Washington, D.C., and in Congress. Let's look at Illinois as a pilot project. It doesn't work there, and it is not going to work here.

However, I am going to withdraw this amendment, as Section 1801 is the primary jurisdiction of the Oversight and Government Reform Committee.

The CHAIRPERSON. Would the gentleman suspend for a minute?

Mr. DAVIS of Illinois. Yes.

The CHAIRPERSON. The written amendment says 1802, but I think it was your intent to do 1801, correct?

Mr. DAVIS of Illinois. I would like to make a clerical change, yes.

The CHAIRPERSON. Okay. With unanimous consent, the amendment will be altered to reflect "strike Section 1801."

Mr. DAVIS of Illinois. I appreciate the Chairperson's diligence and patience, and I promise no one behind me will be fired for it.

The CHAIRPERSON. Good.

Mr. DAVIS of Illinois. I withdraw the amendment.

The CHAIRPERSON. All right. The amendment is withdrawn. It is not within the jurisdiction of the Committee.

The CHAIRPERSON. Are there further amendments that Members would like to offer at this point?

The gentleman is recognized.

The clerk will distribute the amendment. The clerk will read the title of the amendment.

Mrs. Davis reserves a point of order.

The CLERK. Amendment to the amendment in the nature of a substitute to H.R. 1 offered by Mr. Barry Loudermilk of Georgia. Strike Section 1811.

[The amendment of Mr. Loudermilk follows:]

AMENDMENT TO THE AMENDMENT IN THE NATURE OF A SUBSTITUTE TO H.R. 1

OFFERED BY MR. ~~RODNEY DAVIS OF~~ ILLINOIS LAUDERMILK

Strike section 1811.

☒

The CHAIRPERSON. The gentleman is recognized for five minutes.

Mr. LOUDERMILK. Thank you, Madam Chairperson.

Again, our efforts here are to try to avoid, as this massive piece of legislation rushes its way through the process, to try to avoid any unintended consequences that, again, I think disenfranchises voters.

This amendment would strike Section 1811, which is a provision that creates a private right of action for private plaintiffs to sue under title III of the Help America Vote Act—HAVA, which includes a multitude of ways a plaintiff could argue he or she was aggrieved.

Now, I think the intention here is good, but from the experience that we have had in previous elections, especially in the last election cycle and especially in Georgia, I can tell you that the voters out there are really sickened by politics these days, especially—I have had many come to me and say, what does it matter if I go to the polls and it is going to be up to the courts to decide who won? What value is my vote?

I believe this is just going to weaponize the candidates who don't like the outcome of the election to be able to take—I mean, I think a good example was something that was brought up earlier, something Mr. Butterfield brought up and, Madam Chairperson, you brought up, that the language of the bill states "to the greatest extent practicable" when it comes to where polling places are going to be located near public transit. Well, who is defining what "the greatest extent practicable" really means? That is going to be a judge somewhere in a court somewhere, and you are going to empower trial lawyers to be able to sue if somebody doesn't like the outcome of an election.

I think it is going to be counterproductive to what we are doing because this is disenfranchising the voters, and it takes away the power of the ballot away from the voter and hands it to lawyers. If you don't like the outcome of the election, find somebody who can come up and say, well, I don't think the polling place was put at the greatest extent practicable. Somebody is going to find that—some lawyer somewhere is going to take that case up and take it to the courts, and we are going to have the courts deciding elections, not the people. I think we need to empower the people, not the courts and not trial lawyers.

Again, I don't think we have run this through a proper vetting. Have we talked to the courts? Can they handle a greater load of cases? Right now, I have a family member who has been involved in a traffic accident and now is in the second year of just trying to get a court date to deal with an insurance settlement because the courts are backed up.

I think that this has good intentions. I think it is a lot of unintended consequences. Again, this would disenfranchise the voters and take away the power of the ballot and hand it to trial lawyers.

I yield back.

The CHAIRPERSON. The gentleman yields back.

Do additional Members wish to be heard on this amendment?

If not, I would urge a "no" vote on the amendment.

Actually there is a right of action. This does not create a new cause of action. It merely allows aggrieved parties to also have a right of action. The Attorney General has the right to sue already.

A private right of action is necessary for justice, and this has been discussed earlier today. Most enforcement of voting rights law today is done by aggrieved citizens. And with so few election officials willing to stand for them, I don't think we can depend on the Attorney General to bring enforcement actions. Unfortunately, we have seen that.

As I said this morning, a right without a remedy is actually not a right. So I think this is an important provision of the act, and I would urge opposition to the amendment.

Unless there are further comments, all those who are in favor of the amendment will say aye.

Opposed will say no.

In the opinion of the Chair, the noes have it.

Mr. LOUDERMILK. I request a roll call vote.

The CHAIRPERSON. A vote has been requested. The clerk will please call the roll.

The CLERK. Chairperson Lofgren.

The CHAIRPERSON. No.

The CLERK. Mr. Raskin.

Mr. RASKIN. No.

The CLERK. Mrs. Davis.

Mrs. DAVIS of California. No.

The CLERK. Mr. Butterfield.

Mr. BUTTERFIELD. No.

The CLERK. Ms. Fudge.

Ms. FUDGE. No.

The CLERK. Mr. Aguilar.

Mr. AGUILAR. No.

The CLERK. Mr. Davis.

Mr. DAVIS of Illinois. Yes.

The CLERK. Mr. Walker.

Mr. WALKER. Aye.

The CLERK. Mr. Loudermilk.

Mr. LOUDERMILK. Yes.

The CHAIRPERSON. The clerk will report.

The CLERK. Madam Chairperson, six Members vote no, and three Members are yes.

The CHAIRPERSON. The amendment is not agreed to.

Are there additional amendments?

Mr. DAVIS of Illinois. Madam Chairperson, I have an amendment at the desk.

The CHAIRPERSON. The clerk will distribute the amendment. The clerk will read the title.

And Mrs. Davis reserves a——

Mrs. DAVIS of California. I reserve a point of order, please.

The CHAIRPERSON [continuing]. Point of order.

Mrs. DAVIS of California. Thank you.

The CLERK. Amendment to the amendment in the nature of a substitute to H.R. 1 offered by Mr. Rodney Davis of Illinois. Strike Section 1901.

[The amendment of Mr. Davis of Illinois follows:]

AMENDMENT TO THE AMENDMENT IN THE NATURE OF A SUBSTITUTE TO H.R. 1

OFFERED BY MR. RODNEY DAVIS OF ILLINOIS

Strike section 1901.



Mr. DAVIS of Illinois. Thank you, Madam Chairperson.

This amendment strikes Section 1901. This provision expresses the sense of Congress that students would be allowed to establish a second residency.

This would allow college students to establish a second residency, which is just another example of this bill weakening the voting system and increasing the election system's vulnerability to fraud while again failing to implement the necessary and basic verification measures on who is registering to vote.

This provision opens a huge door to voter fraud by allowing students to vote at their university without any change in their legal residency or creating any mechanism for removing them from the voter rolls at their legal residence. Under this provision, students could vote absentee at their legal residence and vote in person at their university.

Look, I have twin 18-year-old boys. They don't always make the best decision. They are going to be going to college next year, and what if they thought it was great to vote at home for their dad and also vote at school for their dad? What it would get them and what it would get any other student who did this is prosecuted. I don't believe that is the intention of this provision, but that could be the end result.

In my home State of Illinois, also, for example, the requirements imposed by the State for somebody to prove that they are part of the university community are so lax that at colleges in my district you can meet the qualifications for proof of residency by presenting an emailed receipt from Jimmy John's.

There is no other population of people that gets the option to be registered in two locations. I certainly would hope that my colleagues would feel the same about extending this same option to members of the military.

This is yet another provision of this bill that impedes on States' rights to determine their own registration and voting practices, as protected under Article I, Section 4 of the Constitution.

I support the passage of this amendment.

I yield back.

The CHAIRPERSON. Before I call on the gentleman from Maryland, I would like to say I think the amendment relies on an incorrect reading of the amendment in the nature of a substitute.

State law already allows students to choose their domicile. This merely provides a sense of the Congress that rearticulates existing law. It doesn't create a new right for students.

Mr. Raskin is recognized for five minutes.

Mr. RASKIN. Thank you, Madam Chairperson.

I was just simply going to make the point that the Chairperson just made. I think this question was settled in the 1960s and 1970s in a series of cases called the college student voting rights decisions, where there were challenges to restrictive efforts by States to keep students from voting at their college campus. There was a parallel set of cases dealing with military servicemembers. The Texas case, I recall, was called *Carrington v. Rash*.

In all those cases, the Federal courts and the State courts said that it is essentially an optional question for the voter, whether to choose as their voter domicile their college residence or their resi-

dence as a member of the military or their original place of residence, overriding precisely the kinds of objections that we just heard from Mr. Davis.

So it is really up to the person to decide. I don't read anything in H.R. 1 to try to give people the right to vote in two places at once. The dilemma that Mr. Davis's sons face about where they should register to vote exists today. They can decide today whether to vote on campus or to vote back home.

Since you have twins, one could vote at home and one could vote on campus, and that is perfectly Constitutional and legal, because domicile is referred by virtue of physical presence with intention to remain at least for the time being. And the people get to decide basically where they want to do it.

The CHAIRPERSON. Would the gentleman yield?

Mr. RASKIN. Yes by all means.

The CHAIRPERSON. You know, it is worth noting voting twice is illegal. It is illegal now; it will be illegal after hopefully this bill becomes law. This doesn't change it.

Are there additional Members wishing to be heard?

The gentleman from Georgia.

Mr. LOUDERMILK. Thank you, Madam Chairperson. I would like to yield to my good friend from Illinois.

Mr. DAVIS of Illinois. Look, I appreciate the comments, Chairperson Lofgren, and my good friend, Mr. Raskin. But, looking at the legislation, I do believe that this causes confusion, and I do believe it could lead to the determination, when this law is implemented, that college students will be able to choose their domicile, as of today, at their university while also keeping their domicile at home, thus increasing the opportunities for somebody to make a bad decision and try and cast two votes.

I don't believe that is the intent of what you want in this bill, but the way the bill is written, I believe that is the intent that you absolutely have right now.

So this is another reason why a 571-page bill should not be rushed through. I have had 15 minutes of questions with two panels that I have been able to ask the witnesses. The same for my colleagues here. This is not the process that we call regular order. This is a rushed process that leads to many questions and many debates that we may have throughout further provisions in this bill.

I would certainly hope that if a provision in a sense of Congress is being asked to be given to not just college students, let's make sure we express a sense of Congress that we also want to make sure that we protect from any possible bad decisions that someone will make. And let's also maybe express a sense of Congress that we afford this same ability to our members of the military.

So these are the issues that have to be addressed, and they are not being addressed because this bill is being pushed through to get a vote, to send a political message, and not enact good policy.

I yield back.

Mr. LOUDERMILK. I yield back.

The CHAIRPERSON. Do additional Members wish to be heard?

If not, on the amendment, those who favor the amendment will say aye.

Those who oppose will say nay.
In the opinion of the Chair, the nays have it.
Mr. WALKER. I request a recorded vote.
The CHAIRPERSON. A recorded vote is requested. The clerk will call the roll, please.
The CLERK. Chairperson Lofgren.
The CHAIRPERSON. No.
The CLERK. Mr. Raskin.
Mr. RASKIN. No.
The CLERK. Mrs. Davis.
Mrs. DAVIS of California. No.
The CLERK. Mr. Butterfield.
Mr. BUTTERFIELD. No.
The CLERK. Ms. Fudge.
Ms. FUDGE. No.
The CLERK. Mr. Aguilar.
Mr. AGUILAR. No.
The CLERK. Mr. Davis.
Mr. DAVIS of Illinois. Yes.
The CLERK. Mr. Walker.
Mr. WALKER. Yes.
The CLERK. Mr. Loudermilk.
Mr. LOUDERMILK. Yes.
The CHAIRPERSON. The clerk will report, please.
The CLERK. Madam Chairperson, six Members are no, and three Members are yes.
The CHAIRPERSON. The amendment does not prevail.
Are there additional amendments?
Mr. LOUDERMILK. Madam Chairperson.
The Chairperson. The gentleman from Georgia is recognized.
The amendment will please be distributed.
And Mrs.——
Mrs. DAVIS of California. Point of order.
The CHAIRPERSON. Mrs. Davis reserves a point of order.
The clerk will please read the title.
The CLERK. Amendment to the amendment in the nature of a substitute to H.R. 1 offered by Mr. Barry Loudermilk of Georgia. Strike Section 1904.
[The amendment of Mr. Loudermilk follows:]

AMENDMENT TO THE AMENDMENT IN THE NATURE OF A SUBSTITUTE TO H.R. 1
OFFERED BY MR. ~~RODNEY DAVIS OF ILLINOIS~~ LOUDERMILK

Strike section 1904.

☒

The CHAIRPERSON. The gentleman is recognized for five minutes in support of his amendment.

Mr. LOUDERMILK. Thank you, Madam Chairperson.

Again, because of the speed that this thing is being pushed through, I can see numerous unintended consequences, but, in this case, I think this may be an intended consequence, to undermine what many States have spent many years in the legislation and debate to protect, the integrity of their voting systems, to ensure that only those who have the right to vote and legally can vote vote. Because whenever someone fraudulently votes in an election, it discredits those who have legally cast their vote.

Now, what this amendment does, simply strikes Section 1904, which is a provision that allows for a sworn statement of identification to be in place of an actual ID that is required by many States.

Again, I go back to: The States are the closest to the people. The States know what is best for the populations that they represent, for their citizens. And many States already have a voter ID law in place. This would circumvent that and simply go to a sworn statement.

I was at a convenience store during this last recess, and a gentleman, probably about my age, that was in front of me went up to buy a packet of chewing tobacco, or chaw, as they call it in Georgia. A guy about my age. You know what the clerk did? He asked for his ID because the law says you have to be 21 to buy tobacco in the State of Georgia, and that clerk had to check his ID.

In the State of Georgia, it has been required that you have to show an ID to get your ears pierced, to show that you are of age.

This would undermine something that is of much greater importance than either one of those, is to prove you are who you are and that you are allowed to vote.

Now, in Georgia, we do have provisional ballots that are available. If you don't have your ID, they will let you vote on a provisional ballot.

I can see that there is a multitude of issues that will come up here, especially when we go back to the last amendment that I proposed, to where, if now we have people who are coming up and they are just doing a sworn statement that they are who they say they are and they are allowed to vote and it turns out they are not, you know, what do you do then? Do you kick their votes out? Then does somebody go and find a lawyer and sue against that?

I mean, I think that we need to slow this process down. More importantly than that, we need to take this to the governors, to the Secretaries of State, have input from the States, not just simple hearings in a State that a few people are invited to, but actually have those who have been elected to represent the people of those States who are going to bear the cost. They are going to bear the legal costs. They are going to bear the cost of implementing this.

And, also, we are overriding those things that the States have done effectively well.

With that, I yield back.

The CHAIRPERSON. The gentleman yields back.

Are there additional Members who wish to be heard?

The gentlelady from—first, does the gentlewoman from California insist on her point of order?

Mrs. DAVIS of California. Point of order withdrawn.

The CHAIRPERSON. It is withdrawn.

The gentlelady from Ohio is recognized for five minutes.

Ms. FUDGE. Thank you very much, Madam Chairperson.

You know, I hear a lot of discussions about voter ID laws. Let me just suggest to the gentleman from Georgia that buying a pack of cigarettes is not a constitutional right; voting is. You cannot compare the two things. Voting is a right. It is in the Constitution that we read in this building all the time. Buying a pack of cigarettes is not, going to a movie is not, getting on an airplane is not. And so I think you cannot make an argument—I mean, I guess you could—but it certainly doesn't make a lot of sense to me that you would compare something as simple as a child going to get a pack of cigarettes to the right to vote.

I yield back, Madam Chairperson.

The CHAIRPERSON. The gentlelady yields back.

Would additional Members like to be heard on the amendment?

The gentleman from North Carolina is recognized for five minutes.

Mr. WALKER. I will yield my time to Mr. Loudermilk.

Mr. LOUDERMILK. I thank my friend from North Carolina. You make a very good point. That is why it is so much more important to ensure that the person voting does have a right to vote, not someone who doesn't have a right to vote, showing up to vote, and circumventing their right that their voice be heard in this government. You are making the argument that I am making, is, it is much more important that we ensure that those who should be voting are the ones who are voting, and the only way to do that is with proper ID.

I yield back.

The CHAIRPERSON. The gentleman yields back.

I would urge a "no" vote on this. As we know, voter ID laws have deprived many voters of their right to vote. They reduce participation and they prevent many Americans from participating in the democratic process. Studies have shown that as many as 11 percent of eligible voters do not have government-issued photo ID, and that percentage is even higher for students, people of color, people with disabilities, low-income voters, and students.

Many citizens find it hard to get government photo IDs, because the underlying documentation, like birth certificates, is often difficult or expensive to come by.

I would note that also, in-person voter fraud is exceedingly rare. A recent study found that from 2000—the year 2000 to 2014, there were only 31 Federal allegations of voter impersonation, the only type of fraud that photo IDs could prevent, during a period in which over 1 billion ballots were cast.

These voter ID requirements do have a partisan effect. I am not going to go into all of that. I am not—if you take a look, for example, in the State of Texas, voter ID, your gun permit is accepted but the University of Texas ID is not. I think that that is an example of the pernicious impact of these voter ID laws that so often prevent people from—who have a right to vote from exercising that right.

I will just close with this. One of the things that upset me more than any other report was a World War II vet went out, served his country in World War II, the greatest generation. He is very old, he doesn't have a driver's license, he is too old to drive. He didn't have a photo ID and so he could go and say he fought the Nazis, but he couldn't vote on Election Day. That is what voter IDs will do.

So unless there are additional Members who would like to speak, those who favor the amendment will say aye.

Those who are opposed will say no.

In the opinion of the Chair, the noes have it.

Mr. LOUDERMILK. I request a recorded vote.

The CHAIRPERSON. A recorded vote has been requested. The clerk will please call the roll.

The CLERK. Chairperson Lofgren.

The CHAIRPERSON. No.

The CLERK. Mr. Raskin.

Mr. RASKIN. No.

The CLERK. Mrs. Davis.

Mrs. DAVIS of California. No.

The CLERK. Mr. Butterfield.

Mr. BUTTERFIELD. No.

The CLERK. Ms. Fudge.

Ms. FUDGE. No.

The CLERK. Mr. Aguilar.

Mr. AGUILAR. No.

The CLERK. Mr. Davis.

Mr. DAVIS of Illinois. Yes.

The CLERK. Mr. Walker.

Mr. WALKER. Yes.

The CLERK. Mr. Loudermilk.

Mr. LOUDERMILK. Yes.

The CHAIRPERSON. The clerk will report.

The CLERK. Madam Chairperson, six Members have voted no, and three Members have voted yes.

The CHAIRPERSON. The amendment is not agreed to.

Are there additional amendments?

Mr. WALKER. Madam Chairperson, I have an amendment at the table.

The CHAIRPERSON. The clerk will please distribute the amendment. Mrs. Davis reserves a point of order, and the clerk will read the title.

The CLERK. The amendment to the amendment in the nature of a substitute to H.R. 1, offered by Mr. Mark Walker of North Carolina, in title I of the bill redesignate——

The CHAIRPERSON. I would ask unanimous consent that the reading of the amendment be dispensed with.

[The amendment of Mr. Walker follows:]

AMENDMENT TO THE AMENDMENT IN THE NATURE OF A SUBSTITUTE TO H.R. 1

OFFERED BY ~~MR. RODNEY DAVIS OF~~ WALKER ILLINOIS

In title I of the bill—

(1) redesignate subtitle O as subtitle P (and conform the succeeding subtitle accordingly); and

(2) insert after subtitle N the following new subtitle:

Subtitle O—Prohibiting Ballot Harvesting

SEC. 1931. PROHIBITION ON COLLECTION AND TRANSMISSION OF BALLOTS BY THIRD PARTIES.

(a) IN GENERAL.—Title III of the Help America Vote Act of 2002 (52 U.S.C. 21081 et seq.), as amended by section 1031(a), section 1101(a), section 1611(a), and section 1621(a), is amended—

(1) by redesignating sections 308 and 309 as sections 309 and 310, respectively; and

(2) by inserting after section 307 the following new section:

"SEC. 308. COLLECTION AND TRANSMISSION OF BALLOTS BY THIRD PARTIES.

"(a) IN GENERAL.—By not later than January 1, 2022, each State shall have in effect a law that prohibits an individual from the knowing collection and transmission of a ballot in an election for Federal office that was mailed to another person, other than an individual described as follows:

"(1) An election official while engaged in official duties as authorized by law.

"(2) An employee of the United States Postal Service while engaged in official duties as authorized by law.

"(3) Any other individual who is allowed by law to collect and transmit United States mail, while engaged in official duties as authorized by law.

"(4) A family member, household member, or caregiver of the person to whom the ballot was mailed.

"(b) DEFINITIONS.—For purposes of this section, with respect to a person to whom the ballot was mailed:

"(1) The term 'caregiver' means an individual who provides medical or health care assistance to such person in a residence, nursing care institution, hospice facility, assisted living center, assisted living facility, assisted living home, residential care institu-

tion, adult day health care facility, or adult foster care home.

"(2) The term 'family member' means an individual who is related to such person by blood, marriage, adoption or legal guardianship.

"(3) The term 'household member' means an individual who resides at the same residence as such person.".

(b) CLERICAL AMENDMENTS.—The table of contents of such Act is amended—

(1) by redesignating the items relating to sections 308 and 309 as relating to sections 309 and 310, respectively; and

(2) by inserting after the item relating to section 307 the following new item:

"Sec. 308. Collection and transmission of ballots by third parties.".



The CHAIRPERSON. The gentleman is recognized for five minutes in support of his amendment.

Mr. WALKER. Thank you, Madam Chairperson.

This amendment would add a new subtitle to the bill, prohibiting the practice of ballot harvesting. Ballot harvesting is the practice in which organized workers or volunteers collect absentee ballots from certain voters and then drop them off at a polling place or election office. While this process seems innocuous at first, it has been used to take advantage of voters and has been severely abused by political operatives, really, throughout the country.

Most recently, we saw a new election ordered in North Carolina's Ninth Congressional District because of ballot-harvesting allegations. In California, this practice is legal, and we saw it affect multiple races. Valadao was up six points on election day and lost 3 weeks later. Young Kim was up by 8,000 votes and then lost by 5,000 votes. One more example was Jeff Denham lost because of the 57,000 vote-by-mail ballots cast and counted after election day.

This amendment prohibits the practice of ballot harvesting, while allowing for commonsense exceptions for the disabled and elderly, of course. I support the passage of this amendment, and I yield back.

The CHAIRPERSON. The gentleman yields back.

Are there——

Mrs. DAVIS of California. I withdraw my point of order.

The CHAIRPERSON. Mrs. Davis withdraws her point of order.

Are there other members who wish to be heard on this amendment?

Yes, Mrs. Davis.

Mrs. DAVIS of California. Well, I think you have offered a number of examples, and I appreciate that, but I think that we know that ballot harvesting, as you are thinking about it, is not the fact that people are allowed to cast absentee ballots up until election day. That is legitimate in the State of California. It also means that we are allowing as great an access as possible to the electorate. This actually—while we don't want to have the kind of situation that happened in North Carolina—and obviously, there is going to be another election there at the same time, the way that these activities have continued with people being in control of their ballots, should not be confused with this issue of ballot harvesting.

I yield back.

The Chairperson. The gentlelady from California yields back.

Mr. Davis, do you wish——

Mr. DAVIS of Illinois. Madam Chairperson, thank you.

The CHAIRPERSON. You are recognized for five minutes.

Mr. DAVIS of Illinois. Rest assured this issue has to do with ballot harvesting. We have just recently seen that there is possibly criminal behavior in North Carolina. We have a new election because election officials said there could be possible fraud. Now, I hate to break it to anybody, but that is just not going to be relegated to North Carolina.

The problem we have is, the process that is illegal in North Carolina that was ripe with fraud, is legal in other States. McCrae Dowless, who could possibly go to jail in North Carolina, would be

walking free in California for what he did. That is wrong. He could be walking free in other States. That is wrong.

If we are going to try and federalize every other part of the election system in this country with this 571-page bill that we have no input in as Republicans, then why in the world wouldn't you want to federalize a process that has been possibly criminal in one State? We have seen the impact. We are having a brand-new election. There were—millions upon millions of dollars are going to be put back into the political system that made my colleagues in this chamber say you want to get money out of politics. So why in the world, if you want to federalize everything else, why wouldn't we stop this process? Because it is ripe for possibilities of fraud, and everybody sitting on this dais knows that.

What is illegal and what is criminal in another State, and we have seen it—you can't close your eyes and say you did not know that it could happen somewhere else. That is wrong. That can affect the outcomes of the elections. I want fair elections for everyone. I want everyone to know that they can cast a vote and it is going to be counted fairly.

We saw what happens when people criminalize this process. Not everyone—I know it is a shock to people in this room, not everyone in the election process is a do-gooder like all of us sitting here at this table. There are bad people, and bad people are going to take advantage of bad processes. This is wrong in North Carolina; it ought to damn well be wrong in any other State in this Nation. And if we are serious about elections and elections being fair, then this amendment should pass. And I would certainly hope that my colleagues on the other side of the aisle would recognize this.

I yield back.

The CHAIRPERSON. The gentleman yields back.

Are there additional Members who would like to be heard on the amendment?

Mr. AGUILAR. Madam Chairperson.

The CHAIRPERSON. Mr. Aguilar is recognized for five minutes.

Mr. AGUILAR. I will take the bait, Madam Chairperson.

You know, what we saw—and I appreciate the gentleman from North Carolina bringing this to the forefront. He has seen in his State, let's just call it what it is, it was election fraud, and it was meant to skew the outcome of an election. But make no mistake, other processes in other States, their intention is to count every ballot, and that should be the intention of this Committee. It should be the intention of every individual who casts a vote, is to have their ballot counted.

Let's not conflate the two: widespread election abuse that we saw in North Carolina versus having an ability to cast your absentee ballot on the day of the election and having it counted. I don't care how many votes you were up on election night or where you went to bed and you were winning and you ended up losing. What matters is, is every vote counted. That is what this Committee has the obligation to discuss. That is what this piece of legislation does. Let's not conflate the two, and let's not add issues that don't exist.

So where there is election abuse and fraud, individuals should—can and should be prosecuted. And whether that is in any State, my home State or in North Carolina, individuals should be pros-

ecuted if they don't play by the rules. And I trust that that will be the case.

But at its peak, we need to ensure that every ballot is counted, and that is exactly what other States have done. There has been no reported abuse. And if there are evidence of abuses, individuals should be held accountable, and I look forward to my colleagues on the other side raising those issues.

I would like to yield my remaining time to Mrs. Davis.

Mrs. DAVIS of California. Thank you, Mr. Aguilar.

You know, I am really kind of shocked by those comments. It is judge and jury by innuendo. I think in California, there is no attempt to fill out other people's ballots and to go house to house and pick them up. People are receiving absentee ballots. They can be encouraged by family members or others to vote, to get their votes in. We do it, you know, on television. You know, please, you know, mail in your absentee ballots. But that is a very different process.

I think we really don't want to go there, because access is one thing, but fraud is something very different, and that is what will—that is what a jury and a judge can decide in North Carolina. That doesn't mean that everybody else is under that same auspices.

The CHAIRPERSON. The gentlelady yields back?

Mr. AGUILAR. I yield back.

The CHAIRPERSON. Do other Members wish to be heard?

The gentleman from Georgia is recognized for five minutes.

Mr. LOUDERMILK. Thank you, Madam Chairperson.

Obviously, this is one of those issues that—I mean, from the—from what I am hearing here is that it is okay if you are in a Democratic State, but it is not going to be okay if you are in a Republican State. I mean, this is institutionalizing the potential for fraud. When you look at this, you look at this bill as a whole, we weaken the ability to ensure that the right people are voting, and then we are going to institutionalize a system that has been shown that it can be fraudulently used.

This is the problem I have with taking anything from the States and moving it to the big bureaucracy of the Federal Government, which is much, much further away from the people than the State governments and the local governments, which I think, as in any case, there have been issues. There is always issues. But the issues with the States are much less impactful than with anything that the Federal Government begins doing.

With that, I would like to yield whatever time he may consume to my good friend from North Carolina, Mr. Walker.

Mr. WALKER. Thank you, Mr. Loudermilk.

Just a couple quick things here. To my colleague from California, I think your quote was, you are in control of your ballot, but the fact is, that is—the whole reason for this amendment is that I don't believe that you are. You actually have volunteers, these are not even paid people really accountable to anyone. These are volunteers going around collecting these absentee ballots.

Speaking of North Carolina, my other friend from California mentioned that this was widespread fraud. Actually, it wasn't, but it shows you how much damage one individual can do when you have one county, Bladen County, go from 25 absentee ballots to

over 500, obviously there is an issue with that kind of growth, and the more you looked into it, the more we saw what was going on.

But my question is this: Should we not have some consistency in our Federal voting laws that even if it is a gray area, what is legal in one State, you can do that a little bit over here, maybe—I don't understand why there is not a consistency across the board, that if it is even close to being illegal in North Carolina, why in North Carolina—or why in California, that you would have volunteers—now, McCrae Dowless did lots of things that we are still uncovering, and I don't want to acknowledge him in any way, but some of what he did may have been legal if it would have been in California. There may be some other things where he acted more improper where he actually filled some of it out. We are still looking into that. But just his whole process of going to these places and collecting some of these ballots, to me, it looks like that a volunteer could do that in California but not in North Carolina. I see some of the staff even shaking their heads behind you there.

This is a problem. If a volunteer in North Carolina can go and collect these absentee ballots, but you can't do that in California, should we not have consistency here is my question and with that I yield back to Mr. Loudermilk the remaining minute 55.

Mr. LOUDERMILK. I will yield my remaining time to Mr. Davis.

Mr. DAVIS of Illinois. I appreciate the comments made by those on the other side of the dais. I do want to go there, as my colleague Mrs. Davis said. This amendment would make sure that people could vote on election day in absentee. What we are trying to do is stop the potential for more McCrae Dowlesses in every other State in the Nation.

You all want to federalize the national election system—that is what this bill does—but you don't want to federalize a process that has been shown to be ripe for possible criminal behavior. And we have evidence from people on the ground when these ballots in certain California races were being counted, you had somebody who worked for a campaign—their goal is to win. Nothing more, nothing less—who was a ballot harvester and a poll watcher and somebody who was there when they were counting the ballots.

Mr. BUTTERFIELD. Will the gentleman yield for a question?

Mr. DAVIS of Illinois. No, I only have 56 seconds left. You will get your time in a second.

Mr. BUTTERFIELD. All right.

Mr. DAVIS of Illinois. I have got to take everything I have.

This is a problem, and to say that you don't realize that this is a problem and to look and just—because of partisanship, put this amendment down, we know that this has been a problem in North Carolina. William Wilberforce said, you can choose to look the other way, but you can never again say that you did not know. This is something that needs to be addressed for fairness. If this bill really is about fairness, if this bill is about giving everybody the chance to vote, then let's make sure that no one can just pop a ballot out the back door of their car because they know they may have picked up another party's ballot.

You want to talk about bipartisanship? Bipartisanship will matter when we have a fair election process that does not allow ballot harvesting.

The CHAIRPERSON. The gentleman yields back.

The gentleman from North Carolina is recognized for five minutes.

Mr. BUTTERFIELD. Thank you. Thank you, Madam Chairperson.

First, I want to get a clarification on the—the amendment appears to speak to Section 1931, Subtitle O, but I am trying to find that in the amendment in the nature of a substitute. I am trying to get the——

The CHAIRPERSON. It adds. It adds a new subtitle.

Mr. BUTTERFIELD. It would be a new subtitle?

Mr. DAVIS of Illinois. Yes.

Mr. BUTTERFIELD. Okay, that clears that up.

Okay. I understand, Mr. Davis, that you want to limit who handles ballots to family members and election officials and postal officials and all of that. Do you also want to address those who handle applications for absentee ballots?

See, in North Carolina, we have two processes, step one and step two. First you have the application process where the voter seeks to have a ballot mailed to him or her, and step number two is when the voter mails the ballot back to the Board of Elections.

Your amendment, I just want to get this clear, your amendment does not speak to the application process?

The CHAIRPERSON. Will the gentleman yield for the——

Mr. DAVIS of Illinois. We are talking about ballot harvesting. You are talking about vote by mail, where it goes through the Postal Service and gets delivered directly to the election official.

Mr. BUTTERFIELD. I am.

Mr. DAVIS of Illinois. But not another set of fingers put on it that could possibly commit the same fraud that we saw exist in your home State.

Mr. BUTTERFIELD. But absentee voting by mail is what you are addressing?

Mr. DAVIS of Illinois. No. We are addressing ballot harvesting. We are addressing somebody——

Mr. BUTTERFIELD. In general?

Mr. DAVIS of Illinois. We are addressing a process that is legal in the State of California right now for anybody to go and pick up ballots and then be trusted to bring them back to the election officials' office without any bipartisanship that occurs——

Mr. BUTTERFIELD. These are live ballots after they have been completed?

Mr. DAVIS of Illinois. Yes. Or as far as we know. Did McCrae Dowless complete—did he pick up only completed ballots? That is why this process needs to be outlawed. That is the questions we have right now, Mr. Butterfield. Because what was illegal in your State is not illegal to do in other States.

In particular we saw the ballot harvesting process possibly determine the outcome of elections to Congress. Imagine how many local officials that could have been impacted by those same ballot harvesters. There are no safeguards. That is the problem here. That is again why I say, we can all choose to look the other way, but we can never again say we did not know.

Mr. BUTTERFIELD. Reclaiming my time. Thank you, I yield back.

The CHAIRPERSON. The gentleman from Maryland is recognized for five minutes.

Mr. RASKIN. Madam Chairperson, thank you, and I rise in opposition to the amendment. Although I confess that I am somewhat charmed by the argument from our friends who have been saying that they don't want to interfere with the State, suddenly to try to rewrite the laws of 50 States with respect to voter fraud when it is completely unnecessary.

Now, as I understand what Leslie McCrae Dowless did in North Carolina was he picked up the absentee ballots, and then some of them they threw away, some of them they lost. Some of them they may have written their own way. That is voter fraud. It is voter fraud in North Carolina. It is voter fraud in California. This guy is not in trouble because he delivered somebody's ballot successfully to the Board of Elections. He is in trouble because he committed voter fraud. You know, anybody—any third grader would recognize that what he did was to try to distort and alter the outcome of the election. That is against the law in California right now, as I understand it. I just——

Mr. DAVIS of Illinois. Will the gentleman yield?

Mr. RASKIN. By all means.

Mr. DAVIS of Illinois. What we are trying to do is prohibit a process that we saw could be corrupted.

Mr. RASKIN. Can I ask you about that then? Okay.

Mr. DAVIS of Illinois. What the rest of this bill is trying to do is prescribe—prescribe a process to our States. That is the difference between this amendment and the rest of this bill. So that is why I wanted to respond to your—but, yes, I will answer your question.

Mr. RASKIN. Okay. So, well, just reclaiming my time then.

Your solution strikes me as an exceedingly broad one to the problem of a few bad actors. I mean, the Dowless guy also had been convicted of insurance fraud a few years before where he took out a life insurance policy on a dead man and collected $165,000. You may as well rewrite the life insurance policy law in California because he did that. But why would you? What he did was fraud in North Carolina. It is fraud in California too.

Now, under your law, you would still allow the practice, which you have described as ballot harvesting, if the person's a household member, a family member, or a caregiver. Those terms are not defined anywhere. Why would you allow that? Now, I happen to think it is fine, but if I can give my ballot to, I don't know, you tell me, a brother-in-law, a stepbrother, a half-brother, why can't I give it to my roommate, who I have lived with for the last 50 years, my best friend from college to take in, if I am disabled, and do I need to be disabled in order to do it?

So, the argument is presented as this sweeping categorical prohibition, but then it is riddled with exceptions with all these people that you want to allow to be——

Mr. DAVIS of Illinois. Will the gentleman yield?

Mr. RASKIN. Shouldn't we leave that to——

Mr. DAVIS of Illinois. Will the gentleman yield?

Mr. RASKIN [continuing]. The people of California and North Carolina and Florida to decide, because all of them have their own

prohibitions against voter fraud, which is a completely recognizable species of misconduct.

By all means.

Mr. DAVIS of Illinois. Thank you. We are assuming in California, because the election results have seated Members of Congress, that there wasn't fraud, but we cannot sit here and say that this process is not ripe for fraud, because what is illegal—what is alleged—and I believe there was fraud in North Carolina, which is why I think this process needs to be changed. The sheer fact that the same process that could prosecute and send this gentleman back to jail—and I am—you know, I don't think he should lose his right to vote, right, because he was a convicted criminal in the past.

Mr. RASKIN. Not when he gets out of prison because——

Mr. DAVIS of Illinois. Yeah, so—but he——

Mr. RASKIN [continuing]. The purpose of punishment is rehabilitation.

Mr. DAVIS of Illinois. But he committed a process that is going to probably send him back to jail. And we have got to make sure we have processes in place that don't encourage that. And we are trying, with this amendment, to identify those who States can then identify who they trust to bring in as a ballot harvester.

Mr. RASKIN. All right. Reclaiming my time.

I don't think you are trusting the States to decide. You have defined the categories—you haven't really defined them. You have designated them without defining them, and so I—basically, I think that your amendment doesn't even have the courage of its convictions. If you want to ban it, you should just ban it without offering a whole string of exceptions. But let the States decide what it is that they want to do. California doesn't seem to be having a problem, and I don't see why we should superintend their law for them on this.

I yield back, Madam Chairperson.

The CHAIRPERSON. The gentleman yields back.

I would also urge a "no" vote on this amendment. California Election Code Section 3017 provides that, quote, a vote-by-mail voter who is unable to return the ballot may designate any person to return the ballot to the elections official who issued the ballot to the precinct board at a polling place or vote center within the State or the vote-by-mail ballot dropoff location within the State.

Now, there are criminal penalties for doing this wrong. California Election Code Section 18577 provides that any person having charge of a completed vote-by-mail ballot who willfully interferes or causes interference with the return to local elections officials having jurisdiction over the election is guilty of a misdemeanor, punishable by imprisonment in the county jail not exceeding 6 months and by a fine not exceeding $10,000, or by both fine and imprisonment.

I will say that this—you know, I think the amendment to some extent is illogical. The North Carolina law prohibits voter harvesting. You can only give it to a family member. So that is the standard that is being urged, and yet it is in North Carolina that the election fraud occurred because this individual violated the law, and he will be held accountable for his misbehavior.

But there have been no credible reports of fraudulent or otherwise illegal provisions in California. I understand that many people outside of California were perplexed about why the count took so long. Those of us in California know why. It is because the ballots that are postmarked on election day are still counted. And it can take, you know, days to be delivered. And then each ballot has the signature on the outside, needs to be compared to the microfiche that is in the election office. It is a very time-consuming process. It was no surprise to any of us in California that it took a long time, and the late-breaking ballots did not go for the Republican incumbents in our State up and down the State.

But there were observers from both parties in all the contested elections, and there were no allegations, that I am aware of—and I took quite some time to find out—of fraud in any of these elections. I do think it is important that individuals who are homebound, who have no family to delegate this role to, have an opportunity to give their ballot to someone who will turn it in for them, and I would hope that we may——

Mr. DAVIS of Illinois. Madam Chairperson, I know I have no more time left.

The CHAIRPERSON. I will yield to the gentleman.

Mr. DAVIS of Illinois. Well, thank you. I just want to say, federalize a criminal penalty for a local election official who may mistakenly have an employee who may be an intern or a temp, remove somebody from the voter rolls unintentionally, but we are not willing to federalize a crime that you say is illegal in your State, that is obviously—the process is illegal in North Carolina. I think this shows—the debate we are having here today shows clearly that this Committee ought to have a hearing on ballot harvesting.

This Committee ought to have witnesses from North Carolina, from California and others, sitting at that table, and we ought to be able to get an idea of what ballot harvesting means in this country and what safeguards we can put in place. Because the sheer fact is, if somebody grabs a bunch of ballots and they are coming in, in California, and it was so late to count these ballots because they kept coming in, your congressional districts aren't that big. It doesn't take days to get ballots that were postmarked on election day to the local county election office. It just doesn't work that way.

When they are out there, it is ripe for possibilities of fraud. That is why we ought to have a hearing. We ought to have more openness, and that is the biggest complaint I have about this markup, is we are not given the right data before this bill is pushed through.

The CHAIRPERSON. Reclaiming my time.

I will just close, before my time expires, by indicating that the vast majority of the votes that were counted in all of these races were, in fact, delivered by mail. And it does take a long time. The Central Valley districts are not compact. Try going from one end to the other in Congressional District 21, it is not an easy or compact district.

But in any case, the remedy being urged on us by our friends on the other side of the aisle is the North Carolina model, which, in fact, did not help prevent the fraud.

My time is expired. The time of all Members has expired.

Those who favor the amendment will vote aye.
Those opposed will vote no.
The CHAIRPERSON. In the opinion——
Mr. DAVIS of Illinois. I request a recorded vote.
The CHAIRPERSON. I have to say, in the opinion of the Chair, the noes have it, and a recorded vote is requested. The clerk will call the roll.
The CLERK. Chairperson Lofgren.
The CHAIRPERSON. No.
The CLERK. Mr. Raskin.
Mr. RASKIN. No.
The CLERK. Mrs. Davis.
Mrs. DAVIS of California. No.
The CLERK. Mr. Butterfield.
Mr. BUTTERFIELD. No.
The CLERK. Ms. Fudge.
Ms. FUDGE. No.
The CLERK. Mr. Aguilar.
Mr. AGUILAR. No.
The CLERK. Mr. Davis.
Mr. DAVIS of Illinois. Yes.
The CLERK. Mr. Walker.
Mr. WALKER. Yes.
The CLERK. Mr. Loudermilk.
[No response.]
The CHAIRPERSON. The clerk will report.
The CLERK. Madam Chairperson, six Members voted no, and two Members voted yes.
The CHAIRPERSON. The amendment does not prevail. Are there additional amendments?
Mr. DAVIS of Illinois. Yes. I have an amendment at the desk, Madam Chairperson.
The CHAIRPERSON. Mr. Davis has an amendment. The clerk will distribute the amendment. Mrs. Davis reserves a point of order, and the clerk will read the title.
The CLERK. The amendment to the amendment in the nature of a substitute to H.R. 1, offered by Mr. Rodney Davis of Illinois. Insert after subtitle N of title I——
The Chairperson. I would ask unanimous consent that we dispense with the reading of the amendment.
[The amendment of Mr. Davis of Illinois follows:]

AMENDMENT TO THE AMENDMENT IN THE NATURE OF A SUBSTITUTE TO H.R. 1 OFFERED BY MR. RODNEY DAVIS OF ILLINOIS

Insert after subtitle N of title I the following new subtitle (and redesignate the succeeding subtitle accordingly):

Subtitle O—Prohibiting Provision of Funds to Persons Advocating For Enactment

SEC. 1931. PROHIBITING PROVISION OF FUNDS TO PERSONS ADVOCATING FOR ENACTMENT.

(a) PROHIBITION.—No person may receive funds authorized to be appropriated or otherwise made available under this title or any amendment made by this title unless, under penalty of perjury, the person certifies the following to the individual or entity responsible for providing such funds to the person:

(1) The person was not at any time a client of a registered lobbyist under the Lobbying Disclosure Act of 1995 (2 U.S.C. 1601 et seq.) who conducted lobbying activities consisting of lobbying contacts on behalf of such person with regard to the formulation, modification, or enactment of this Act. For

purposes of this paragraph, each of the terms "client", "registered lobbyist", "lobbying activities", and "lobbying contact" has the meaning given such term in section 3 of the Lobbying Disclosure Act of 1995 (2 U.S.C. 1602).

(2) The person did not participate in, or provide assistance with respect to, the formulation, modification, or enactment of this Act.

(b) EXCEPTION FOR STATE AND LOCAL GOVERNMENTS.—Subsection (a) does not apply to a State or unit of local government.

Insert after subtitle F of title III the following new subtitle (and redesignate the succeeding subtitle accordingly):

Subtitle G—Prohibiting Provision of Funds to Persons Advocating For Enactment

SEC. 3601. PROHIBITING PROVISION OF FUNDS TO PERSONS ADVOCATING FOR ENACTMENT.

(a) PROHIBITION.—No person may receive funds authorized to be appropriated or otherwise made available under this title or any amendment made by this title unless, under penalty of perjury, the person certifies the following to the individual or entity responsible for providing such funds to the person:

(1) The person was not at any time a client of a registered lobbyist under the Lobbying Disclosure Act of 1995 (2 U.S.C. 1601 et seq.) who conducted lobbying activities consisting of lobbying contacts on behalf of such person with regard to the formulation, modification, or enactment of this Act. For purposes of this paragraph, each of the terms "client", "registered lobbyist", "lobbying activities", and "lobbying contact" has the meaning given such term in section 3 of the Lobbying Disclosure Act of 1995 (2 U.S.C. 1602).

(2) The person did not participate in, or provide assistance with respect to, the formulation, modification, or enactment of this Act.

(b) EXCEPTION FOR STATE AND LOCAL GOVERNMENTS.—Subsection (a) does not apply to a State or unit of local government.

Insert after subtitle D of title V the following new subtitle (and redesignate the succeeding subtitle accordingly):

Subtitle E—Prohibiting Provision of Funds to Persons Advocating For Enactment

SEC. 5401. PROHIBITING PROVISION OF FUNDS TO PERSONS ADVOCATING FOR ENACTMENT.

(a) PROHIBITION.—No person may receive funds authorized to be appropriated or otherwise made available under this title or any amendment made by this title unless, under penalty of perjury, the person certifies the following to the individual or entity responsible for providing such funds to the person:

(1) The person was not at any time a client of a registered lobbyist under the Lobbying Disclosure Act of 1995 (2 U.S.C. 1601 et seq.) who conducted lobbying activities consisting of lobbying contacts on behalf of such person with regard to the formulation, modification, or enactment of this Act. For purposes of this paragraph, each of the terms "client", "registered lobbyist", "lobbying activities", and "lobbying contact" has the meaning given such term in section 3 of the Lobbying Disclosure Act of 1995 (2 U.S.C. 1602).

(2) The person did not participate in, or provide assistance with respect to, the formulation, modification, or enactment of this Act.

(b) EXCEPTION FOR STATE AND LOCAL GOVERNMENTS.—Subsection (a) does not apply to a State or unit of local government.



The CHAIRPERSON. Mr. Davis is recognized for five minutes in support of his amendment.

Mr. DAVIS of Illinois. Thank you, Madam Chairperson.

Leave it to me to go back to the last debate quickly, but I have been to California 21 and that district is not that large. Come to Illinois, go to Montana. The sheer fact that ballots were coming in after election day shows this process is ripe for possible fraud. That is why we should have had a different vote on that amendment and we did not. And that frustrates me, because it is about fairness, I heard. But it failed.

This amendment that I am offering would add a new subtitle, prohibiting any funds authorized in this bill to be made available to anyone who does not certify that they did not aid in the creation or enactment of this bill.

The amounts authorized to be appropriated in H.R. 1 are staggering. We still have not received a CBO cost estimate to even know how much it will cost. And we still have not had our questions answered on who assisted in the drafting of this bill. It was bragged about at the press conference announcing the bill. I don't know who helped write this bill. Who were they? Are they going to gain from the possibly billions that are going to be put into the campaigns? Are they going to go be a political consultant? Are they going to work for the TV stations?

By all appearances, H.R. 1 is simply a way for political operatives to enrich themselves. I support the passage of this amendment, and I yield back.

The CHAIRPERSON. The gentleman yields back.

The gentleman from Maryland is recognized for five minutes.

Mr. RASKIN. Thank you very much, Madam Chairperson.

I am just getting familiar with the amendment right now. And as always, Mr. Davis has an inspired suggestion here. I would almost like to argue that we universalize this for all legislation that goes through Congress, that anybody who has lobbied for it can't benefit from it in any way, but I think that that extension of the principle demonstrates precisely what is wrong with this, which is it is a naked violation of the First Amendment.

The Supreme Court has determined that the right to lobby and to participate in the legislative process is protected by the First Amendment. So this violates the doctrine of unconstitutional conditions, which says that you can't condition the receipt of public money and public funding on surrender of a constitutional right. And essentially what you are saying is, if you want to enjoy the benefits of this legislation, or by extension, any other legislation, you can't have participated in the legislative process that leads up to enactment.

I would say, if for no other reason, we shouldn't pass this because it is unconstitutional. I yield back.

The CHAIRPERSON. Mrs. Davis withdraws her reservation.

Are there additional Members who wish to be heard on the amendment?

I would just note, in addition to the comment made by the gentleman from Maryland, that the funds made available in the act are made available to State election officials, and that the States should not necessarily be constrained in how to administer those

funds, and this prohibition would be an overreach in restricting who States can contract with.

The gentleman asked to be recognized.

Mr. WALKER. Thank you, Madam Chairperson.

The CHAIRPERSON. The gentleman is recognized for five minutes.

Mr. WALKER. I will yield my time to the distinguished gentleman from Illinois, Mr. Davis.

Mr. DAVIS of Illinois. Yeah, we have in this amendment exception for State and local governments. So State and local government officials helped to write this bill that we don't know about. They would be exceptions. What we are talking about are the same special interests that this bill is supposed to get out of politics. We don't know if lobbyists, we don't know if different groups who are active politically helped to write this bill.

Our colleague at the press conference announcing this bill said that we want to thank these different groups who helped us write it. That is exactly why we must ensure that they cannot gain from the drafting of this bill.

I appreciate the—look, my friend from Maryland, I appreciate your friendship and your tenacity too, but it shows we can have policy disagreements but not be disagreeable, but this is clear. This is clear. Somebody who wrote the bill shouldn't be able to profit from it, because it is going to put billions upon billions upon billions of dollars—I mean, look, my good friend Mr. Aguilar, you look at what he raised from under $200 in contributions, he would have been eligible for up to 3 million bucks to spend. He didn't have a race. He could have spent it on somebody else's behalf.

It is more money getting into the political system. It is people who say they helped write a bill that is going to take money out of the political system and instead replace it—not even replace it—add to it with tax dollars, and we still don't know how much this bill is going to cost. There is no CBO score. This is being rushed through.

Again, I reiterate, I don't blame my colleagues sitting on the other side of this dais. I believe it is your leadership that is pushing this bill to move to the floor, to send a political message, and it is not real legislation. This is a political message meant to help drum up support for what have you in the electoral process, and it is very frustrating to me.

Mr. RASKIN. Will the gentleman yield?

Mr. DAVIS of Illinois. Yes, I will.

Mr. RASKIN. But I wonder, would you be willing to universalize this principle and attach it to every piece of legislation that goes through Congress? So I am thinking of one very special case, for example, that was discussed recently about the prohibition in Medicare for the government not to be able to negotiate for lower prescription drug prices, which was put in very explicitly at the behest of the big pharmaceutical companies, and would we want it to say, they can't benefit from this legislation if they had any involvement in the legislative process?

Mr. DAVIS of Illinois. Well, it is very interesting that my colleague wants to offer an amendment that would be outside of this jurisdiction of this Committee, because I had to withdraw an amendment that is outside of our jurisdiction.

I would defer to the Energy and Commerce Committee, who held many hearings on our Medicare program and Medicare Part D, who, you know, created a process that involved many, many hours upon hours upon hours of hearings. We have not had that here, Mr. Raskin. I have had 15—as the Ranking Member of a standing Committee in the House of Representatives, the most open process that we have had is me asking 15 total minutes of questions to two panelists, and this is—and then we got a 571-page bill.

Look, I read the last 200 pages of this bill on a treadmill Sunday, and I walked five miles while I did it. Tell me, tell me that this is something that we should put through to the American people that is going to nationalize our election processes. That is what is frustrating to me. I get it. I know it is not the members of this Committee's fault that we are doing this, I know that. This is something that leadership wants. They want to send a political message. They don't want to govern. They want—if this ever got through, it would seriously nationalize the electoral process. It would seriously undermine the States' responsibilities to have and to hold elections on the days that they see fit.

We have so many problems with this bill. I would certainly hope that when the ballot-harvesting amendment failed, that we would recognize as we go through further, that there has got to be a part—there has got to be some bipartisanship in this. There is none right now. And I am giving you 40 opportunities to show some, and I got nothing.

I will yield the 33 seconds to Mr. Walker if he wants it. Otherwise, I yield back.

Mr. WALKER. I yield back.

The CHAIRPERSON. The gentleman yields back.

The gentlelady from Ohio is recognized.

Ms. FUDGE. Thank you so much, Madam Chairperson.

If that is the case, Mr. Davis, then I think we need to go back and repeal the tax bill, because I know probably half of the people in this Congress benefited from it, and it had not one hearing. Not one. Not one. So if that is the case, I am happy to go back and repeal it. I think it would be a great idea.

I yield back.

The CHAIRPERSON. The gentlelady from Ohio yields back.

I just wanted to note that I think my comment was misunderstood. It is not that State election officials were exempt because, you know, if they participated; it is that the grants will be administered by the States, and that we would be constraining them.

You know, this is a bill that was introduced by our colleague from Maryland, Mr. Sarbanes. There are a number of bills that were introduced by other people that were compiled into the bill as there—a book I read years ago called *The Dance of Legislation*, and, you know, when you write bills, people give opinions, constituents write in. It is a process that is interesting and inclusive, and that is, I think, generally, a good thing.

I think this amendment not only would violate the First Amendment, but it is probably not a good practice. I would urge a "no" vote.

The time of all members has expired.

So I would ask those who are in favor of the amendment to vote aye.

And those opposed to vote no.

In the opinion of the Chair, the noes have it.

Mr. DAVIS of Illinois. I request a roll call vote.

The CHAIRPERSON. A roll call has been requested. The clerk will please call the roll.

The CLERK. Chairperson Lofgren.

The CHAIRPERSON. No.

The CLERK. Mr. Raskin.

Mr. RASKIN. No.

The CLERK. Mrs. Davis.

Mrs. DAVIS of California. No.

The CLERK. Mr. Butterfield.

Mr. BUTTERFIELD. Votes no.

The CLERK. Ms. Fudge.

Ms. FUDGE. No.

The CLERK. Mr. Aguilar.

[No response.]

The CLERK. Mr. Davis.

Mr. DAVIS of Illinois. Yes.

The CLERK. Mr. Walker.

Mr. WALKER. Yes.

The CLERK. Mr. Loudermilk.

Mr. LOUDERMILK. Yes.

The CHAIRPERSON. The clerk will report.

The CLERK. Madam Chairperson, five Members voted no, and three Members voted yes.

The CHAIRPERSON. The amendment is not agreed to.

Are there additional amendments for consideration?

Mr. DAVIS of Illinois. Yes. I have an amendment at the desk.

The CHAIRPERSON. Mr. Davis' amendment will be distributed.

Mrs. DAVIS of California. I reserve a point of order.

The CHAIRPERSON. Mrs. Davis reserves a point of order, and the clerk will please read the title.

The CLERK. The amendment to the amendment in the nature of a substitute to H.R. 1, offered by Mr. Rodney Davis of Illinois, strike section 2502.

[The amendment of Mr. Davis of Illinois follows:]

AMENDMENT TO THE AMENDMENT IN THE NATURE OF A SUBSTITUTE TO H.R. 1 OFFERED BY MR. RODNEY DAVIS OF ILLINOIS

Strike section 2502.

☒

The CHAIRPERSON. Mr. Davis, you are recognized for five minutes in support of your amendment.

Mr. DAVIS of Illinois. Thank you, Madam Chairperson, and thank you to my colleagues for going through this process. This is a process that I am glad we can have open amendments. I am glad we can discuss our concerns with this bill, because, you know, I am for open processes, and you know what, it is an epiphany.

All of you who said we didn't have enough hearings on the tax bill or the healthcare bill, hey, you were right. You were right. Why are you doing the same thing to us when you take control? That is—you were right. We need to have more. We need to have more processes. We ought to have more hearings. And we are not going to get that. We are not going to get that.

This amendment strikes Section 2502. This provision would overturn the Supreme Court and prohibit States from removing invalid voters from their rolls. National Voter Registration Act requires—a bill that passed this House—requires States to conduct a general program that makes a reasonable effort to remove the names of voters who are ineligible by reason of death or change in residence.

Approximately 24 million voter registrations, one in eight in the U.S., are either invalid or inaccurate. And about 2.75 million people are registered to vote, more than—that vote in more than one State. And that is straight from the Supreme Court *Husted* opinion.

Voter list maintenance is critical to keeping election costs down and lines at the polls short. I know costs don't matter with this bill because we have seen that.

The Supreme Court laid out a good standard in *Husted*, and that was just in 2018. This wasn't some decision made back decades ago. In Ohio, for example, to remove a voter from the rolls, mail has to be preaddressed, prepaid postcard to voters who haven't voted in two years to determine if they have moved. If they don't vote in any other election for four more years, then they are presumed to have moved and are removed from the rolls. That seems like a pretty reasonable process to keep the election costs down in our States.

Your bill would not allow this. Your bill would not allow this to happen.

Section 2502 would make this requirement nearly impossible for States to comply with already existing law, the National Voting Rights Act. Now, I will give you an example. In Alexander County, Illinois, there are more registered voters than people who were counted in the census. What H.R. 1 will do would codify that we will have more registered voters in so many more census tracks, almost, could be all of them in this country, if it is implemented, than people who say they live there.

So local election officials, they are going to print as many ballots as they can for the possibility of a hundred percent turnout. And if they are wrong, if they try and save costs like we have seen in the past, and then there is unheard of turnout, you know who is going to get criticized? It is the local election officials. When what this bill would do would be requiring them to take that gamble. That is why this bill is a serious infringement on free speech. This

bill is a serious infringement on States and local governments to run their own election processes.

We want everybody to vote. I can't state that enough, we want everybody who is eligible to vote to vote. We want everybody who is eligible to register to vote. But what this Committee has shown me is that they have no regard for putting safeguards in place. Not a single amendment that offers what I believe are commonsense safeguards has been voted for by the majority. Not one. This is our time to show bipartisanship, and I am getting none.

If this bill wants to be shoved down our throat in a partisan roll call, just like many bills I heard in the past from my Committee members were shoved down their throat when we were in the majority, that process is taking place right now. And that is wrong. Doesn't matter who is in charge, it is wrong.

I yield back.

The CHAIRPERSON. Do additional Members wish to be heard on this amendment?

Is the reservation withdrawn?

Mrs. DAVIS of California. Yes.

The CHAIRPERSON. I would urge a "no" vote on this. I think the minority is mischaracterizing Section 2502. It does not prevent States from removing ineligible voters. Instead, Section 2502 ensures that voters do not lose their right to vote simply because they have chosen not to vote in an election. Voting is a right, not a use it or lose it privilege.

Section 2502 still allows for numerous options for States to remove ineligible voters. For example, States can remove voters from the rolls because they passed away or changed addresses. Federal standards exist to help ensure accurate voter rolls, but they don't really protect the right to vote.

You know, it is interesting that the purge rates greatly increased in covered States after *Shelby County* v. *Holder*. And those previously preclearance States appear to have engaged in purging with an agenda. It is important that that not be permitted. And this amendment would undo that.

I will say, Mr. Davis, that we don't agree with the amendments you have offered so far, which is why we are not voting for them, primarily because they strike the bill that we agree with. We are certainly willing, and hopefully we will be able to come to agreement on some of the amendments. But come up with a better amendment and maybe we can do that.

So unless there are further comments on this amendment, I would ask that those who favor the amendment say aye.

And those who oppose it, say no.

And in the opinion of the Chair——

Mr. DAVIS of Illinois. I request a recorded vote.

The CHAIRPERSON [continuing]. The noes have it. A recorded vote has been requested, and the clerk will call the roll.

The CLERK. Chairperson Lofgren.

The CHAIRPERSON. No.

The CLERK. Mr. Raskin.

Mr. RASKIN. No.

The CLERK. Mrs. Davis.

Mrs. DAVIS of California. No.

The CLERK. Mr. Butterfield.
Mr. BUTTERFIELD. Votes no.
The CLERK. Ms. Fudge.
Ms. FUDGE. No.
The CLERK. Mr. Aguilar.
Mr. AGUILAR. No.
The CLERK. Mr. Davis.
Mr. DAVIS of Illinois. Yes.
The CLERK. Mr. Walker.
Mr. WALKER. Yes.
The CLERK. Mr. Loudermilk.
Mr. LOUDERMILK. Yes.
The CHAIRPERSON. The clerk will report.
The CLERK. Madam Chairperson, six Members voted no, and three Members voted yes.
The CHAIRPERSON. The amendment did not prevail.
Are there additional amendments that Members wish to offer?
Mr. DAVIS of Illinois. Yes. I would like to offer, I believe it is out of order, Davis amendment No. 19.
The CHAIRPERSON. Okay.
Mrs. DAVIS of California. I reserve a point of order.
The CHAIRPERSON. A point of order has been reserved. The clerk will distribute the amendment, and the clerk will please read the title.
The CLERK. The amendment to the amendment in the nature of a substitute to H.R. 1, offered by Mr. Rodney Davis of Illinois, amend Title III to read as follows --
The CHAIRPERSON. I would ask unanimous consent that the amendment be considered as read.
[The amendment of Mr. Davis of Illinois follows:]

AMENDMENT TO THE AMENDMENT IN THE NATURE OF A SUBSTITUTE TO H.R. 1

OFFERED BY MR. RODNEY DAVIS OF ILLINOIS

Amend title III to read as follows:

TITLE III—ELECTION SECURITY

Sec. 3000. Short title; sense of Congress on need to improve election infrastructure security.

Subtitle A—Financial Support for Election Infrastructure

PART 1—VOTING SYSTEM SECURITY IMPROVEMENT GRANTS

Sec. 3001. Voting system security grants.
Sec. 3002. Coordination of voting system security activities with use of requirements payments and election administration requirements under Help America Vote Act of 2002.
Sec. 3003. Incorporation of definition of election infrastructure.

PART 2—GRANTS FOR RISK-LIMITING AUDITS OF RESULTS

Sec. 3011. Grants to States for conducting risk-limiting audits of results of elections.
Sec. 3012. GAO analysis of effects of audits.

PART 3—ELECTION INFRASTRUCTURE INNOVATION GRANT PROGRAM

Sec. 3021. Election infrastructure innovation grant program.

Subtitle B—Security Measures

Sec. 3101. Election infrastructure designation.
Sec. 3102. Timely threat information.
Sec. 3103. Security clearance assistance for election officials.
Sec. 3104. Pre-election threat assessments.
Sec. 3105. Security risk and vulnerability assessments.
Sec. 3106. Annual Report.

Subtitle C—Enhancing Protections for United States Democratic Institutions

Sec. 3201. National strategy to protect United States democratic institutions.
Sec. 3202. National Commission to Protect United States Democratic Institutions.

Subtitle D—Miscellaneous Provisions

Sec. 3301. Definitions.
Sec. 3302. Initial report on adequacy of resources available for implementation.

SEC. 3000. SHORT TITLE; SENSE OF CONGRESS ON NEED TO IMPROVE ELECTION INFRASTRUCTURE SECURITY.

(a) SHORT TITLE.—This title may be cited as the "Election Security Act".

(b) SENSE OF CONGRESS.—It is the sense of Congress that, in light of the lessons learned from Russian interference in the 2016 Presidential election, the Federal Government should intensify its efforts to improve the security of election infrastructure in the United States, including through the use of individual, durable, paper ballots marked by the voter by hand.

Subtitle A—Financial Support for Election Infrastructure

PART 1—VOTING SYSTEM SECURITY IMPROVEMENT GRANTS

SEC. 3001. VOTING SYSTEM SECURITY GRANTS.

(a) AVAILABILITY OF GRANTS.—Subtitle D of title II of the Help America Vote Act of 2002 (52 U.S.C. 21001 et seq.), as amended by section 1906(a), is amended by adding at the end the following new part:

"PART 8—GRANTS FOR OBTAINING PAPER BALLOT VOTING SYSTEMS AND CARRYING OUT VOTING SYSTEM IMPROVEMENTS

"SEC. 298. GRANTS FOR OBTAINING PAPER BALLOT VOTING SYSTEMS AND CARRYING OUT VOTING SYSTEM SECURITY IMPROVEMENTS.

"(a) AVAILABILITY AND USE OF GRANT.—The Commission shall make a grant to each eligible State—

"(1) to replace voting systems which are not qualified paper ballot voting systems with voting systems which are qualified paper ballot voting systems, for use in the regularly scheduled general elections for Federal office held in November 2020, in accordance with section 298A; and

"(2) to carry out voting system security improvements described in section 298B with respect to the regularly scheduled general elections for Federal office held in November 2020 and each succeeding election for Federal office.

"(b) AMOUNT OF GRANT.—The amount of a grant made to a State under this section shall be such amount as the Commission determines to be appropriate, except that such amount may not be less than the product of $1 and the average of the number of individuals who cast votes in any of the two most recent regularly scheduled general elections for Federal office held in the State.

"(c) PRO RATA REDUCTIONS.—If the amount of funds appropriated for grants under this part is insufficient to ensure that each State receives the amount of the grant calculated under subsection (b), the Commission shall make such pro rata reductions in such amounts as may be necessary to ensure that the entire amount appropriated under this part is distributed to the States.

"SEC. 298A. QUALIFIED PAPER BALLOT VOTING SYSTEMS.

"(a) USE OF FUNDS TO OBTAIN SYSTEMS.—A State may use a grant under this part—

"(1) to replace a voting system which is not a qualified paper ballot voting systems with a qualified paper ballot voting system; or

"(2) to replace a qualified paper voting system which is not in compliance with the most recent voluntary voting system guidelines issued by the Commission prior to the regularly scheduled general election for Federal office held in November 2020 with another qualified paper voting system which is in compliance with such guidelines.

"(b) DEFINITION.—

"(1) IN GENERAL.—In this part, a 'qualified paper ballot voting system' is a voting system which requires the use of an individual, durable, paper ballot marked by the voter by hand.

"(2) ACCESSIBILITY OF SYSTEMS FOR INDIVIDUALS WITH DISABILITIES.—A voting system used by individuals with disabilities, and others, may be treated as a qualified paper ballot voting system for purposes of this part if the system provides an individual with an equivalent opportunity, including with privacy and independence, to vote in a manner that produces a paper ballot of the vote as for other voters.

"SEC. 298B. VOTING SYSTEM SECURITY IMPROVEMENTS DESCRIBED.

"(a) PERMITTED USES.—A voting system security improvement described in this section is any of the following:

"(1) The acquisition of goods and services from qualified election infrastructure vendors by purchase, lease, or such other arrangements as may be appropriate.

"(2) Cyber and risk mitigation training.

"(3) A security risk and vulnerability assessment of the State's election infrastructure which is carried out by a provider of cybersecurity services under a contract entered into between the chief State election official and the provider.

"(4) The maintenance of election infrastructure, including addressing risks and vulnerabilities which are identified under either of the security risk and vulnerability assessments described in paragraph (3), except that none of the funds provided under this part may be used to renovate or replace a building or facility which is used primarily for purposes other than the administration of elections for public office.

"(5) Providing increased technical support for any information technology infrastructure that the chief State election official deems to be part of the State's election infrastructure or designates as critical to the operation of the State's election infrastructure.

"(6) Enhancing the cybersecurity and operations of the information technology infrastructure described in paragraph (4).

"(7) Enhancing the cybersecurity of voter registration systems.

"(b) QUALIFIED ELECTION INFRASTRUCTURE VENDORS DESCRIBED.—

"(1) IN GENERAL.—For purposes of this part, a 'qualified election infrastructure vendor' is any person who provides, supports, or maintains, or who

seeks to provide, support, or maintain, election infrastructure on behalf of a State, unit of local government, or election agency (as defined in section 3301 of the Election Security Act) who meets the criteria described in paragraph (2).

"(2) CRITERIA.—The criteria described in this paragraph are such criteria as the Chairman, in coordination with the Secretary of Homeland Security, shall establish and publish, and shall include each of the following requirements:

"(A) The vendor must be owned and controlled by a citizen or permanent resident of the United States.

"(B) The vendor must disclose to the Chairman and the Secretary, and to the chief State election official of any State to which the vendor provides any goods and services with funds provided under this part, of any sourcing outside the United States for parts of the election infrastructure.

"(C) The vendor agrees to ensure that the election infrastructure will be developed and maintained in a manner that is consistent with the cybersecurity best practices provided by the Chairman in coordination with the Secretary.

"(D) The vendor agrees to maintain its information technology infrastructure in a manner that is consistent with the cybersecurity best practices provided by the Chairman in coordination with the Secretary.

"(E) The vendor agrees to report any known or suspected security incidents involving election infrastructure to the chief State election official of the State involved or the official's designee, the Chairman, and the Secretary.

"SEC. 298C. ELIGIBILITY OF STATES.

"A State is eligible to receive a grant under this part if the State submits to the Commission, at such time and in such form as the Commission may require, an application containing—

"(1) a description of how the State will use the grant to carry out the activities authorized under this part;

"(2) a certification and assurance that, not later than 5 years after receiving the grant, the State will carry out risk-limiting audits of the results of elections for Federal office held in the State, as described in section 299(b); and

"(3) such other information and assurances as the Commission may require.

"SEC. 298D. REPORTS TO CONGRESS.

"Not later than 90 days after the end of each fiscal year, the Commission shall submit a report to the appropriate congressional committees, including the Committees on Homeland Security and House Administration of the House of Representatives and the Committees on Homeland Security and Governmental Affairs and Rules and Administration of the Senate, on the activities carried out with the funds provided under this part.

"SEC. 298E. AUTHORIZATION OF APPROPRIATIONS.

"(a) AUTHORIZATION.—There are authorized to be appropriated for grants under this part—

"(1) $1,000,000,000 for fiscal year 2019; and

"(2) $175,000,000 for each of the fiscal years 2021, 2023, 2025, and 2207.

"(b) CONTINUING AVAILABILITY OF AMOUNTS.—Any amounts appropriated pursuant to the authorization of this section shall remain available until expended.".

(b) CLERICAL AMENDMENT.—The table of contents of such Act is amended by adding at the end of the items relating to subtitle D of title II the following:

"PART 8—GRANTS FOR OBTAINING PAPER BALLOT VOTING SYSTEMS AND CARRYING OUT VOTING SYSTEM IMPROVEMENTS

"Sec. 298. Grants for obtaining paper ballot voting systems and carrying out voting system security improvements.

"Sec. 298A. Qualified paper ballot voting systems.
"Sec. 298B. Voting system security improvements described.
"Sec. 298C. Eligibility of States.
"Sec. 298D. Reports to Congress.
"Sec. 298E. Authorization of appropriations.

SEC. 3002. COORDINATION OF VOTING SYSTEM SECURITY ACTIVITIES WITH USE OF REQUIREMENTS PAYMENTS AND ELECTION ADMINISTRATION REQUIREMENTS UNDER HELP AMERICA VOTE ACT OF 2002.

(a) DUTIES OF ELECTION ASSISTANCE COMMISSION.—Section 202 of the Help America Vote Act of 2002 (52 U.S.C. 20922) is amended in the matter preceding paragraph (1) by striking "by" and inserting "and the security of election infrastructure by".

(b) MEMBERSHIP OF SECRETARY OF HOMELAND SECURITY ON BOARD OF ADVISORS OF ELECTION ASSISTANCE COMMISSION.—Section 214(a) of such Act (52 U.S.C. 20944(a)) is amended—

(1) by striking "37 members" and inserting "38 members"; and

(2) by adding at the end the following new paragraph:

"(17) The Secretary of Homeland Security or the Secretary's designee.".

(c) REPRESENTATIVE OF DEPARTMENT OF HOMELAND SECURITY ON TECHNICAL GUIDELINES DEVELOP-

MENT COMMITTEE.—Section 221(c)(1) of such Act (52 U.S.C. 20961(c)(1)) is amended—

(1) by redesignating subparagraph (E) as subparagraph (F); and

(2) by inserting after subparagraph (D) the following new subparagraph:

"(E) A representative of the Department of Homeland Security.".

(d) GOALS OF PERIODIC STUDIES OF ELECTION ADMINISTRATION ISSUES; CONSULTATION WITH SECRETARY OF HOMELAND SECURITY.—Section 241(a) of such Act (52 U.S.C. 20981(a)) is amended—

(1) in the matter preceding paragraph (1), by striking "the Commission shall" and inserting "the Commission, in consultation with the Secretary of Homeland Security (as appropriate), shall";

(2) by striking "and" at the end of paragraph (3);

(3) by redesignating paragraph (4) as paragraph (5); and

(4) by inserting after paragraph (3) the following new paragraph:

"(4) will be secure against attempts to undermine the integrity of election systems by cyber or other means; and".

(c) REQUIREMENTS PAYMENTS.—

(1) USE OF PAYMENTS FOR VOTING SYSTEM SECURITY IMPROVEMENTS.—Section 251(b) of such Act (52 U.S.C. 21001(b)) is amended by adding at the end the following new paragraph:

"(3) PERMITTING USE OF PAYMENTS FOR VOTING SYSTEM SECURITY IMPROVEMENTS.—A State may use a requirements payment to carry out any of the following activities:

"(A) Cyber and risk mitigation training.

"(B) Providing increased technical support for any information technology infrastructure that the chief State election official deems to be part of the State's election infrastructure or designates as critical to the operation of the State's election infrastructure.

"(C) Enhancing the cybersecurity and operations of the information technology infrastructure described in subparagraph (B).

"(D) Enhancing the security of voter registration databases.".

(2) INCORPORATION OF ELECTION INFRASTRUCTURE PROTECTION IN STATE PLANS FOR USE OF PAYMENTS.—Section 254(a)(1) of such Act (52 U.S.C. 21004(a)(1)) is amended by striking the pe-

riod at the end and inserting ", including the protection of election infrastructure.".

(3) COMPOSITION OF COMMITTEE RESPONSIBLE FOR DEVELOPING STATE PLAN FOR USE OF PAYMENTS.—Section 255 of such Act (52 U.S.C. 21005) is amended—

(A) by redesignating subsection (b) as subsection (c); and

(B) by inserting after subsection (a) the following new subsection:

"(b) GEOGRAPHIC REPRESENTATION.—The members of the committee shall be a representative group of individuals from the State's counties, cities, towns, and Indian tribes, and shall represent the needs of rural as well as urban areas of the State, as the case may be.".

(f) ENSURING PROTECTION OF COMPUTERIZED STATEWIDE VOTER REGISTRATION LIST.—Section 303(a)(3) of such Act (52 U.S.C. 21083(a)(3)) is amended by striking the period at the end and inserting ", as well as other measures to prevent and deter cybersecurity incidents, as identified by the Commission and the Secretary of Homeland Security.".

SEC. 3003. INCORPORATION OF DEFINITION OF ELECTION INFRASTRUCTURE.

(a) IN GENERAL.—Section 901 of the Help America Vote Act of 2001 (52 U.S.C. 21141) is amended to read as follows:

"SEC. 901. DEFINITIONS.

"In this Act, the following definitions apply:

"(1) The term 'election infrastructure' has the meaning given such term in section 3301 of the Election Security Act.

"(2) The term 'State' means each of the several States, the District of Columbia, the Commonwealth of Puerto Rico, Guam, American Samoa, and the United States Virgin Islands.".

(b) CLERICAL AMENDMENT.—The table of contents of such Act is amended by amending the item relating to section 901 to read as follows:

"Sec. 901. Definitions.".

PART 2—GRANTS FOR RISK-LIMITING AUDITS OF RESULTS

SEC. 3011. GRANTS TO STATES FOR CONDUCTING RISK-LIMITING AUDITS OF RESULTS OF ELECTIONS.

(a) AVAILABILITY OF GRANTS.—Subtitle D of title II of the Help America Vote Act of 2002 (52 U.S.C. 21001 et seq.), as amended by section 1906(a) and section

3001(a), is further amended by adding at the end the following new part:

"PART 9—GRANTS FOR CONDUCTING RISK-LIMITING AUDITS OF RESULTS OF ELECTIONS

"SEC. 299. GRANTS FOR CONDUCTING RISK-LIMITING AUDITS OF RESULTS OF ELECTIONS.

"(a) AVAILABILITY OF GRANTS.—The Commission shall make a grant to each eligible State to conduct risk-limiting audits as described in subsection (b) with respect to the regularly scheduled general elections for Federal office held in November 2020 and each succeeding election for Federal office.

"(b) RISK-LIMITING AUDITS DESCRIBED.—In this part, a risk-limiting audit is a manual tally of certain marked paper ballots cast in an election which is conducted in accordance with an audit protocol that—

"(1) makes use of statistical methods and is designed to limit to acceptable levels the risk of certifying a preliminary election outcome that is inconsistent with the election outcome that would be obtained by conducting a full recount; and

"(2) provides for the selection of the election results that will be subject to the audit in accordance with procedures established by the chief State election official of the State under which the results of

all contested elections are eligible to be selected for auditing.

"SEC. 299A. ELIGIBILITY OF STATES.

"A State is eligible to receive a grant under this part if the State submits to the Commission, at such time and in such form as the Commission may require, an application containing—

"(1) a certification that the State will conduct risk-limiting audits of the results of elections for Federal office as described in section 299; and

"(2) such other information and assurances as the Commission may require.

"SEC. 299B. AUTHORIZATION OF APPROPRIATIONS.

"There are authorized to be appropriated for grants under this part $20,000,000 for fiscal year 2020, to remain available until expended.".

(b) CLERICAL AMENDMENT.—The table of contents of such Act, as amended by section 1906(b) and section 3001(b), is further amended by adding at the end of the items relating to subtitle D of title II the following:

"PART 9—GRANTS FOR CONDUCTING RISK-LIMITING AUDITS OF RESULTS OF ELECTIONS

"Sec. 299. Grants for conducting risk-limiting audits of results of elections.
"Sec. 299A. Eligibility of States.
"Sec. 299B. Authorization of appropriations.

SEC. 3012. GAO ANALYSIS OF EFFECTS OF AUDITS.

(a) ANALYSIS.—Not later than 6 months after the first election for Federal office is held after grants are first awarded to States for conducting risk-limiting under part 9 of subtitle D of title II of the Help America Vote Act of 2002 (as added by section 3011) for conducting risk-limiting audits of elections for Federal office, the Comptroller General of the United States shall conduct an analysis of the extent to which such audits have improved the administration of such elections and the security of election infrastructure in the States receiving such grants.

(b) REPORT.—The Comptroller General of the United States shall submit a report on the analysis conducted under subsection (a) to each of the following Committees:

(1) The Committee on Homeland Security of the House of Representatives.

(2) The Committee on House Administration the House of Representatives.

(3) The Committee on Homeland Security and Governmental Affairs of the Senate.

(4) The Committee on Rules and Administration of the Senate.

PART 3—ELECTION INFRASTRUCTURE INNOVATION GRANT PROGRAM

SEC. 3021. ELECTION INFRASTRUCTURE INNOVATION GRANT PROGRAM.

(a) IN GENERAL.—Title III of the Homeland Security Act of 2002 (6 U.S.C. 181 et seq.) is amended—

(1) by redesignating the second section 319 (relating to EMP and GMD mitigation research and development) as section 320; and

(2) by adding at the end the following new section:

"SEC. 321. ELECTION INFRASTRUCTURE INNOVATION GRANT PROGRAM.

"(a) ESTABLISHMENT.—The Secretary, acting through the Under Secretary for Science and Technology, in coordination with the Chairman of the Election Assistance Commission (established pursuant to the Help America Vote Act of 2002) and in consultation with the Director of the National Science Foundation, shall establish a competitive grant program to award grants to eligible entities, on a competitive basis, for purposes of research and development that are determined to have the potential to significantly to improve the security (including cybersecurity), quality, reliability, accuracy, accessibility, and affordability of election infrastructure.

"(b) REPORT TO CONGRESS.—Not later than 90 days after the conclusion of each fiscal year for which grants are awarded under this section, the Secretary shall submit to the Committee on Homeland Security and the Committee on House Administration of the House of Representatives and the Committee on Homeland Security and Governmental Affairs and the Committee on Rules and Administration of the Senate a report describing such grants and analyzing the impact, if any, of such grants on the security and operation of election infrastructure.

"(c) AUTHORIZATION OF APPROPRIATIONS.—There is authorized to be appropriated to the Secretary $6,250,000 for each of fiscal years 2018 through 2026 for purposes of carrying out this section.

"(d) ELIGIBLE ENTITY DEFINED.—In this section, the term 'eligible entity' means—

"(1) an institution of higher education (as defined in section 101(a) of the Higher Education Act of 1965 (20 U.S.C. 1001(a)), including an institution of higher education that is a historically Black college or university (which has the meaning given the term "part B institution" in section 322 of such Act (20 U.S.C. 1061)) or other minority-serving institution listed in section 371(a) of such Act (20 U.S.C. 1067q(a));

"(2) an organization described in section 501(c)(3) of the Internal Revenue Code of 1986 and exempt from tax under section 501(a) of such Code; or

"(3) an organization, association, or a for-profit company, including a small business concern (as such term is defined under section 3 of the Small Business Act (15 U.S.C. 632)), including a small business concern owned and controlled by socially and economically disadvantaged individuals as defined under section 8(d)(3)(C) of the Small Business Act (15 U.S.C. 637(d)(3)(C)).".

(b) DEFINITION.—Section 2 of the Homeland Security Act of 2002 (6 U.S.C. 101) is amended—

(1) by redesignating paragraphs (6) through (20) as paragraphs (7) through (21), respectively; and

(2) by inserting after paragraph (5) the following new paragraph:

"(6) ELECTION INFRASTRUCTURE.—The term 'election infrastructure' means storage facilities, polling places, and centralized vote tabulation locations used to support the administration of elections for public office, as well as related information and communications technology, including voter registra-

tion databases, voting machines, electronic mail and other communications systems (including electronic mail and other systems of vendors who have entered into contracts with election agencies to support the administration of elections, manage the election process, and report and display election results), and other systems used to manage the election process and to report and display election results on behalf of an election agency.".

(c) CLERICAL AMENDMENT.—The table of contents in section 1(b) of the Homeland Security Act of 2002 is amended by striking both items relating to section 319 and the item relating to section 318 and inserting the following new items:

"Sec. 318. Social media working group.
"Sec. 319. Transparency in research and development.
"Sec. 320. EMP and GMD mitigation research and development.
"Sec. 321. Election infrastructure innovation grant program.".

Subtitle B—Security Measures

SEC. 3101. ELECTION INFRASTRUCTURE DESIGNATION.

Subparagraph (J) of section 2001(3) of the Homeland Security Act of 2002 (6 U.S.C. 601(3)) is amended by inserting ", including election infrastructure" before the period at the end.

SEC. 3102. TIMELY THREAT INFORMATION.

Subsection (d) of section 201 of the Homeland Security Act of 2002 (6 U.S.C. 121) is amended by adding at the end the following new paragraph:

"(27) To provide timely threat information regarding election infrastructure to the chief State election official of the State with respect to which such information pertains.".

SEC. 3103. SECURITY CLEARANCE ASSISTANCE FOR ELECTION OFFICIALS.

In order to promote the timely sharing of information on threats to election infrastructure, the Secretary may—

(1) help expedite a security clearance for the chief State election official and other appropriate State personnel involved in the administration of elections, as designated by the chief State election official;

(2) sponsor a security clearance for the chief State election official and other appropriate State personnel involved in the administration of elections, as designated by the chief State election official; and

(3) facilitate the issuance of a temporary clearance to the chief State election official and other appropriate State personnel involved in the administration of elections, as designated by the chief State election official, if the Secretary determines classi-

fied information to be timely and relevant to the election infrastructure of the State at issue.

SEC. 3104. PRE-ELECTION THREAT ASSESSMENTS.

(a) SUBMISSION OF ASSESSMENT BY DNI.—Not later than 180 days before the date of each regularly scheduled general election for Federal office, the Director of National Intelligence shall submit an assessment of the full scope of threats to election infrastructure, including cybersecurity threats posed by state actors and terrorist groups, and recommendations to address or mitigate the threats, as developed by the Secretary and Chairman, to—

(1) the chief State election official of each State;

(2) the Committees on Homeland Security and House Administration of the House of Representatives and the Committees on Homeland Security and Governmental Affairs and Rules and Administration of the Senate; and

(3) any other appropriate congressional committees.

(b) EFFECTIVE DATE.—Subsection (a) shall apply with respect to the regularly scheduled general election for Federal office held in November 2018 and each succeeding regularly scheduled general election for Federal office.

SEC. 3105. SECURITY RISK AND VULNERABILITY ASSESSMENTS.

(a) IN GENERAL.—Paragraph (6) of section 227(c) of the Homeland Security Act of 2002 (6 U.S.C. 148(c)) is amended by inserting "(including by carrying out a security risk and vulnerability assessment)" after "risk management support".

(b) PRIORITIZATION TO ENHANCE ELECTION SECURITY.—

(1) IN GENERAL.—Not later than 90 days after receiving a written request from a chief State election official, the Secretary shall, to the extent practicable, commence a security risk and vulnerability assessment (pursuant to paragraph (6) of section 227(c) of the Homeland Security Act of 2002, as amended by subsection (a)) on election infrastructure in the State at issue.

(2) NOTIFICATION.—If the Secretary, upon receipt of a request described in paragraph (1), determines that a security risk and vulnerability assessment cannot be commenced within 90 days, the Secretary shall expeditiously notify the chief State election official who submitted such request.

SEC. 3106. ANNUAL REPORT.

Not later than one year after the date of the enactment of this Act and annually thereafter through 2026,

the Secretary shall submit to the Committee on Homeland Security and the Committee on House Administration of the House of Representatives and the Committee on Homeland Security and Governmental Affairs and the Committee on Rules and Administration of the Senate a report on—

(1) efforts to carry out section 3103 during the prior year, including specific information on which States were helped, how many officials have been helped in each State, how many security clearances have been sponsored in each State, and how many temporary clearances have been issued in each State; and

(2) efforts to carry out section 3105 during the prior year, including specific information on which States were helped, the dates on which the Secretary received a request for a security risk and vulnerability assessment pursuant to such section, the dates on which the Secretary commenced each such request, and the dates on which the Secretary transmitted a notification in accordance with subsection (b)(2) of such section.

Subtitle C—Enhancing Protections for United States Democratic Institutions

SEC. 3201. NATIONAL STRATEGY TO PROTECT UNITED STATES DEMOCRATIC INSTITUTIONS.

(a) IN GENERAL.—Not later than one year after the date of the enactment of this Act, the President, acting through the Secretary, in consultation with the Chairman, the Secretary of Defense, the Secretary of State, the Attorney General, the Secretary of Education, the Director of National Intelligence, the Chairman of the Federal Election Commission, and the heads of any other appropriate Federal agencies, shall issue a national strategy to protect against cyber attacks, influence operations, disinformation campaigns, and other activities that could undermine the security and integrity of United States democratic institutions.

(b) CONSIDERATIONS.—The national strategy required under subsection (a) shall include consideration of the following:

(1) The threat of a foreign state actor, foreign terrorist organization (as designated pursuant to section 219 of the Immigration and Nationality Act (8 U.S.C. 1189)), or a domestic actor carrying out a cyber attack, influence operation, disinformation

campaign, or other activity aimed at undermining the security and integrity of United States democratic institutions.

(2) The extent to which United States democratic institutions are vulnerable to a cyber attack, influence operation, disinformation campaign, or other activity aimed at undermining the security and integrity of such democratic institutions.

(3) Potential consequences, such as an erosion of public trust or an undermining of the rule of law, that could result from a successful cyber attack, influence operation, disinformation campaign, or other activity aimed at undermining the security and integrity of United States democratic institutions.

(4) Lessons learned from other Western governments the institutions of which were subject to a cyber attack, influence operation, disinformation campaign, or other activity aimed at undermining the security and integrity of such institutions, as well as actions that could be taken by the United States Government to bolster collaboration with foreign partners to detect, deter, prevent, and counter such activities.

(5) Potential impacts such as an erosion of public trust in democratic institutions as could be

associated with a successful cyber breach or other activity negatively-affecting election infrastructure.

(6) Roles and responsibilities of the Secretary, the Chairman, and the heads of other Federal entities and non-Federal entities, including chief State election officials and representatives of multi-state information sharing and analysis center.

(7) Any findings, conclusions, and recommendations to strengthen protections for United States democratic institutions that have been agreed to by a majority of Commission members on the National Commission to Protect United States Democratic Institutions, authorized pursuant to section 3202.

(c) IMPLEMENTATION PLAN.—Not later than 90 days after the issuance of the national strategy required under subsection (a), the President, acting through the Secretary, in coordination with the Chairman, shall issue an implementation plan for Federal efforts to implement such strategy that includes the following:

(1) Strategic objectives and corresponding tasks.

(2) Projected timelines and costs for the tasks referred to in paragraph (1).

(3) Metrics to evaluate performance of such tasks.

(d) CLASSIFICATION.—The national strategy required under subsection (a) shall be in unclassified form but may contain a classified annex.

SEC. 3202. NATIONAL COMMISSION TO PROTECT UNITED STATES DEMOCRATIC INSTITUTIONS.

(a) ESTABLISHMENT.—There is established within the legislative branch the National Commission to Protect United States Democratic Institutions (hereafter in this section referred to as the "Commission").

(b) PURPOSE.—The purpose of the Commission is to counter efforts to undermine democratic institutions within the United States.

(c) COMPOSITION.—

(1) MEMBERSHIP.—The Commission shall be composed of 10members appointed for the life of the Commission as follows:

(A) One member shall be appointed by the Secretary.

(B) One member shall be appointed by the Chairman.

(C) 2 members shall be appointed by the majority leader of the Senate, in consultation with the Chairman of the Committee on Homeland Security and Governmental Affairs and the

Chairman of the Committee on Rules and Administration.

(D) 2 members shall be appointed by the minority leader of the Senate, in consultation with the ranking minority member of the Committee on Homeland Security and Governmental Affairs and the ranking minority member of the Committee on Rules and Administration.

(E) 2 members shall be appointed by the Speaker of the House of Representatives, in consultation with the Chairman of the Committee on Homeland Security and the Chairman of the Committee on House Administration.

(F) 2 members shall be appointed by the minority leader of the House of Representatives, in consultation with the ranking minority member of the Committee on Homeland Security and the ranking minority member of the Committee on House Administration.

(2) QUALIFICATIONS.—Individuals shall be selected for appointment to the Commission solely on the basis of their professional qualifications, achievements, public stature, experience, and expertise in relevant fields, including, but not limited to

cybersecurity, national security, and the Constitution of the United States.

(3) NO COMPENSATION FOR SERVICE.—Members shall not receive compensation for service on the Commission, but shall receive travel expenses, including per diem in lieu of subsistence, in accordance with chapter 57 of title 5, United States Code.

(4) DEADLINE FOR APPOINTMENT.—All members of the Commission shall be appointed no later than 60 days after the date of the enactment of this Act.

(5) VACANCIES.—A vacancy on the Commission shall not affect its powers and shall be filled in the manner in which the original appointment was made. The appointment of the replacement member shall be made not later than 60 days after the date on which the vacancy occurs.

(d) CHAIR AND VICE CHAIR.—The Commission shall elect a Chair and Vice Chair from among its members.

(e) QUORUM AND MEETINGS.—

(1) QUORUM.—The Commission shall meet and begin the operations of the Commission not later than 30 days after the date on which all members have been appointed or, if such meeting cannot be mutually agreed upon, on a date designated by the

Speaker of the House of Representatives and the President pro Tempore of the Senate. Each subsequent meeting shall occur upon the call of the Chair or a majority of its members. A majority of the members of the Commission shall constitute a quorum, but a lesser number may hold meetings.

(2) AUTHORITY OF INDIVIDUALS TO ACT FOR COMMISSION.—Any member of the Commission may, if authorized by the Commission, take any action that the Commission is authorized to take under this section.

(f) POWERS.—

(1) HEARINGS AND EVIDENCE.—The Commission (or, on the authority of the Commission, any subcommittee or member thereof) may, for the purpose of carrying out this section, hold hearings and sit and act at such times and places, take such testimony, receive such evidence, and administer such oaths as the Commission considers advisable to carry out its duties.

(2) CONTRACTING.—The Commission may, to such extent and in such amounts as are provided in appropriation Acts, enter into contracts to enable the Commission to discharge its duties under this section.

(g) ASSISTANCE FROM FEDERAL AGENCIES.—

(1) GENERAL SERVICES ADMINISTRATION.—The Administrator of General Services shall provide to the Commission on a reimbursable basis administrative support and other services for the performance of the Commission's functions.

(2) OTHER DEPARTMENTS AND AGENCIES.—In addition to the assistance provided under paragraph (1), the Department of Homeland Security, the Election Assistance Commission, and other appropriate departments and agencies of the United States shall provide to the Commission such services, funds, facilities, and staff as they may determine advisable and as may be authorized by law.

(h) PUBLIC MEETINGS.—Any public meetings of the Commission shall be conducted in a manner consistent with the protection of information provided to or developed for or by the Commission as required by any applicable statute, regulation, or Executive order.

(i) SECURITY CLEARANCES.—

(1) IN GENERAL.—The heads of appropriate departments and agencies of the executive branch shall cooperate with the Commission to expeditiously provide Commission members and staff with appro-

priate security clearances to the extent possible under applicable procedures and requirements.

(2) PREFERENCES.—In appointing staff, obtaining detailees, and entering into contracts for the provision of services for the Commission, the Commission shall give preference to individuals otherwise who have active security clearances.

(j) REPORTS.—

(1) INTERIM REPORTS.—At any time prior to the submission of the final report under paragraph (2), the Commission may submit interim reports to the President and Congress such findings, conclusions, and recommendations to strengthen protections for democratic institutions in the United States as have been agreed to by a majority of the members of the Commission.

(2) FINAL REPORT.—Not later than 18 months after the date of the first meeting of the Commission, the Commission shall submit to the President and Congress a final report containing such findings, conclusions, and recommendations to strengthen protections for democratic institutions in the United States as have been agreed to by a majority of the members of the Commission.

(k) TERMINATION.—

(1) IN GENERAL.—The Commission shall terminate upon the expiration of the 60-day period which begins on the date on which the Commission submits the final report required under subsection (j)(2).

(2) ADMINISTRATIVE ACTIVITIES PRIOR TO TERMINATION.—During the 60-day period described in paragraph (2), the Commission may carry out such administrative activities as may be required to conclude its work, including providing testimony to committees of Congress concerning the final report and disseminating the final report.

(l) NONAPPLICABILITY OF FEDERAL ADVISORY COMMITTEE ACT.—The Federal Advisory Committee Act (5 U.S.C. App.) shall not apply to the Commission.

Subtitle D—Miscellaneous Provisions

SEC. 3301. DEFINITIONS.

In this title, the following definitions apply:

(1) The term "Chairman" means the chair of the Election Assistance Commission.

(2) The term "chief State election official" means, with respect to a State, the individual designated by the State under section 10 of the National Voter Registration Act of 1993 (52 U.S.C.

20509) to be responsible for coordination of the State's responsibilities under such Act.

(3) The term "Commission" means the Election Assistance Commission.

(4) The term "democratic institutions" means the diverse range of institutions that are essential to ensuring an independent judiciary, free and fair elections, and rule of law.

(5) The term "election agency" means any component of a State, or any component of a unit of local government in a State, which is responsible for the administration of elections for Federal office in the State.

(6) The term "election infrastructure" means storage facilities, polling places, and centralized vote tabulation locations used to support the administration of elections for public office, as well as related information and communications technology, including voter registration databases, voting machines, electronic mail and other communications systems (including electronic mail and other systems of vendors who have entered into contracts with election agencies to support the administration of elections, manage the election process, and report and display election results), and other systems used to manage

the election process and to report and display election results on behalf of an election agency.

(7) The term "Secretary" means the Secretary of Homeland Security.

(8) The term "State" has the meaning given such term in section 901 of the Help America Vote Act of 2002 (52 U.S.C. 21141).

SEC. 3302. INITIAL REPORT ON ADEQUACY OF RESOURCES AVAILABLE FOR IMPLEMENTATION.

Not later than 120 days after enactment of this Act, the Chairman and the Secretary shall submit a report to the appropriate committees of Congress, including the Committees on Homeland Security and House Administration of the House of Representatives and the Committee on Homeland Security and Governmental Affairs of the Senate, analyzing the adequacy of the funding, resources, and personnel available to carry out this title and the amendments made by this title.

☒

The CHAIRPERSON. Mr. Davis, you are recognized for five minutes to support your amendment.

Mr. DAVIS of Illinois. Thank you, Madam Chairperson.

Every one of the amendments we have offered, except this one, has been about five pages on average. You don't like our amendments because of the way they were written. Well, I don't like your 571-page bill, which is why I offered 40 amendments. Only 40. We are nowhere close to 571 pages. So I am going to give you a chance to show bipartisanship, because this amendment that strikes Section 3001, it authorizes funds for Title III and replaces it with the Secure Elections Act. It is a bipartisan bill from the 115th Congress.

Nothing about H.R. 1 has been open or transparent. The Secure Elections Act was a bipartisan bill and is the model we should be adopting in the House. Again, bipartisan.

This bill designates Federal elections and their infrastructure as critical infrastructure, ensures that every vote is cast by a paper ballot, marked or verifiable by the voter; encourages security audits and the adoption of basic cybersecurity standards for voting infrastructure. It improves post-election auditing, especially through statistical sampling. Additionally, it articulates a retaliatory policy that threatens to impose costs on those who seek to threaten the integrity of the U.S. elections.

The Secure Elections Act is not a perfect bill; it is a much better starting point than H.R. 1. I support the passage of this bipartisan amendment, and I yield back.

The CHAIRPERSON. The gentleman yields back.

Do other Members wish to be heard on the amendment?

Mrs. DAVIS of California. I withdraw the point of order.

The CHAIRPERSON. The point of order is withdrawn.

I would like to note I personally thought that this was not germane, but the Parliamentarians overruled us. So——

Mr. DAVIS of Illinois. We will take it.

Mrs. DAVIS of California. It is bipartisan.

The CHAIRPERSON. That is right. You know, we have moved forward in terms of knowledge since 2002. The Secure Elections Act does not provide State and local governments the resources they need to improve election security. Rather it approaches the same old one-and-done approach to funding that got us into this situation of inadequate security.

H.R. 1, in contrast, provides States the surge funding they need to secure elections in time for the 2020 election, and the predictability of funds in the future, so they can plan, make deliberate security investments, and continue cybersecurity training for election officials.

The Secure Elections Act, although well intentioned at the time it was devised, fails to impose sufficient transparency requirements for election service providers.

H.R. 1 provides greater transparency related to election security vendors, including requiring the disclosure of supply-chain information, and it requires that vendors be owned and operated by a U.S. citizen or legal permanent resident, among other things, which was absent from the prior bill.

Finally, H.R. 1 would ensure that audits take place by hand rather than a machine, and that is critical for election security if the electronic counting system has also been infected. I appreciate the spirit in which this amendment was offered, but I think H.R. 1 is an improvement over the prior effort, so I would urge opposition to the amendment as offered.

Are there additional comments to be made?

If not, all those in favor will say aye.

Opposed will say no.

In the opinion of the Chair, the noes have it. A recorded vote has been requested. The clerk will call the roll.

The CLERK. Chairperson Lofgren.

The CHAIRPERSON. No.

The CLERK. Mr. Raskin.

Mr. RASKIN. No.

The CLERK. Mrs. Davis.

Mrs. DAVIS of California. No.

The CLERK. Mr. Butterfield.

Mr. BUTTERFIELD. Votes no.

The CLERK. Ms. Fudge.

Ms. FUDGE. No.

The CLERK. Mr. Aguilar.

Mr. AGUILAR. No.

The CLERK. Mr. Davis.

Mr. DAVIS of Illinois. Yes.

The CLERK. Mr. Walker.

Mr. WALKER. Aye.

The CLERK. Mr. Loudermilk.

Mr. LOUDERMILK. Aye.

The CHAIRPERSON. The clerk will report.

The CLERK. Madam Chairperson, six Members have voted no, three Members have voted yes.

The CHAIRPERSON. The amendment is not adopted.

Are there additional amendments that Members wish to offer?

Mr. WALKER. Yes.

The CHAIRPERSON. The gentleman from North Carolina has an amendment.

Mrs. DAVIS of California. I reserve a point of order.

The CHAIRPERSON. Mrs. Davis has reserved a point of order. The clerk is distributing the amendment.

Will the clerk please read the title?

The CLERK. The amendment to the amendment in the nature of a substitute to H.R. 1, offered by Mr. Mark Walker of North Carolina, strike Section 4122.

[The amendment of Mr. Walker follows:]

AMENDMENT TO THE AMENDMENT IN THE NATURE OF A SUBSTITUTE TO H.R. 1

OFFERED BY MR. ~~RODNEY DAVIS OF ILLINOIS~~ WALKER

Strike section 4122.

☒

The CHAIRPERSON. The gentleman is recognized for five minutes on behalf of his amendment.

Mr. WALKER. Thank you, Madam Chairperson.

This amendment strikes Section 4122. This provision creates a new standard of judicial review, creates new standards of judicial review that weakens the rights of respondents in Commission matters. Let me break it down. If a respondent challenges in court a Commission decision finding that it violated the law, the court would then defer to any reasonable interpretation the agency gives to the statute. But if the respondent wins at the Commission, no deference will be given to the FEC's decision if challenged in court.

Basically, this "heads I win, tails you lose" approach harms respondents and biases court decisions against speakers. I support the passage of this amendment, and I yield back.

The CHAIRPERSON. The gentleman yields back.

Do other Members wish to be heard on the amendment?

Mrs. DAVIS of California. I withdraw my point of order.

The CHAIRPERSON. Mrs. Davis does not insist on her point of order.

I would just note that Section 4122 simply establishes that challenges to the constitutionality of campaign finance laws go to the U.S. District Court for the District of Columbia, with an appeal to the D.C. circuit. It also provides a right for Members of Congress to intervene in support of or opposition to the position of a party to the case regarding the constitutionality of any challenged provision. It doesn't create a new standard of judicial review. It is simply procedural as to where these matters will be heard.

Are there additional Members wishing to be heard on the amendment?

If not, then on the amendment, those in favor will say aye.

Opposed will say no.

In the opinion of the Chair, the noes have it.

Mr. DAVIS of Illinois. I request a roll call vote.

The CHAIRPERSON. There is a request for a roll call vote. The clerk will call the roll.

The CLERK. Chairperson Lofgren.

The CHAIRPERSON. No.

The CLERK. Mr. Raskin.

Mr. RASKIN. No.

The CLERK. Mrs. Davis.

Mrs. DAVIS of California. No.

The CLERK. Mr. Butterfield.

Mr. BUTTERFIELD. Votes no.

The CLERK. Ms. Fudge.

Ms. FUDGE. No.

The CLERK. Mr. Aguilar.

Mr. AGUILAR. No.

The CLERK. Mr. Davis.

Mr. DAVIS of Illinois. Yes.

The CLERK. Mr. Walker.

Mr. WALKER. Yes.

The CLERK. Mr. Loudermilk.

Mr. LOUDERMILK. Yes.

The CHAIRPERSON. The clerk will report.

The CLERK. Okay, Madam Chairperson, six Members have voted no, three Members have voted yes.

The CHAIRPERSON. The amendment is not agreed to.

Are there additional amendments to be heard?

Mr. DAVIS of Illinois. Madam Chairperson, I have an amendment at the desk.

The CHAIRPERSON. Mr. Davis' amendment will be distributed.

Mrs. DAVIS of California. I reserve a point of order.

The CHAIRPERSON. A point of order is reserved. The clerk will——

Mr. DAVIS of Illinois. Amendment 22. Pardon. I have skipped.

The CHAIRPERSON. Okay. Amendment 22.

Mr. DAVIS of Illinois. Madam Chairperson, the amendments will be distributed. I apologize, but as much as I know, my good friend Marcia wants to hear me go through all my amendments, I have chosen to skip a few.

Ms. FUDGE. Really?

Mr. DAVIS of Illinois. Yes, yes. I know it is not usually my style, but we did it.

This amendment strikes Section 4208——

The CHAIRPERSON. Oh, this is—no. This is 41—this is the same amendment. So we need——

Mr. DAVIS of Illinois. 4208, yeah.

VOICE. So 4206 you are skipping?

Mr. DAVIS of Illinois. We are skipping 4206.

The CHAIRPERSON. Okay. Can we find the correct——

Mr. DAVIS of Illinois. Trust me, this process is still shorter than me talking on the other ones.

The CHAIRPERSON. That is all right.

Thanks very much. The clerk will report the title of the amendment.

The CLERK. An amendment to the amendment in the nature of a substitute to H.R. 1, offered by Mr. Davis of Illinois, Strike Section 4208.

And a point of order is reserved—actually, and withdrawn. This is germane.

[The amendment of Mr. Davis of Illinois follows:]

AMENDMENT TO THE AMENDMENT IN THE NATURE OF A SUBSTITUTE TO H.R. 1 OFFERED BY MR. RODNEY DAVIS OF ILLINOIS

Strike section 4208.

☒

Mr. DAVIS of Illinois. All right. Ready to roll?

The CHAIRPERSON. The gentleman is recognized for five minutes.

Mr. DAVIS of Illinois. Thank you.

This amendment strikes Section 4208. This provision creates new political record requirements for online platforms. Any person or group spending as little as $500 during a calendar year on qualified political advertisements on many popular and widely accessed internet platforms, including news, social media, social networking sites, search engines, mobile apps—a lot of us spend that on franking—so they would have to provide certain information to those platforms, and the information would have to be posted in an online public file.

The term "national legislative issue of public importance" is not defined, and is borrowed from the public file requirements for broadcasters under the Federal Communications Act, which also does not define this term.

I know we had some debate earlier about terms that I have defined in some of my amendments. This is another example where the Committee could show the same consideration, because the process could truly disrupt free speech. And we want free speech for everyone. So—not just those who helped write the bill, that we don't know.

Grassroots groups using social media to promote contentious but important causes, such as support or opposition for a wall on the U.S.-Mexico border, immigration reform, the Tea Party, the Women's March, to targeted supporters, may find themselves targeted for harassment and retaliation by opponents monitoring the content and scope of their online advertising campaigns, using the information reported in the public file.

I support the passage of this amendment, and I yield back.

The CHAIRPERSON. Do other Members wish to be heard on the amendment?

I would just like to note that it is true that the Honest Ads Act borrows from the approach that applies to political ads on television and radio. It extends those standards to online platforms and requires those platforms to keep public records of political ads. The bill does also include a safe harbor for those online platforms to show their best efforts. It does so in Section 4208 which adds a subsection titled Safe Harbor for Platforms Making Best Efforts to Identify Requests which are Subject to Record Maintenance Requirements. In accordance with the rules established by the Commission, if an online platform shows that the platform used best efforts to determine whether or not a request to purchase a qualified political advertisement was subject to the requirements of this subsection, the online platform shall not be considered to be in violation of such requirements.

It only applies to big platforms, those with 50 million or more unique monthly visitors from the United States that sell political advertising. That is specified in Section 4208(A), which includes a subsection for online platforms that defines them as having 50 million or more unique monthly visitors or users for the majority of months during the preceding 12 months.

The Honest Ads Act has flexibility to deal with changing mediums, but at a minimum, people should know who is paying for an

ad. This bill is about paid online advertising. It isn't about people's Facebook or Twitter accounts or their blogs. According to Borrell Associates, in 2016, more than $1.4 billion was spent on online political advertising. The Honest Ads Act is about ensuring our disclosure laws keep pace with changing technology.

Digital advertising can have a far greater reach than broadcast advertising, and it is time for the rules to be updated to reflect how campaigns are run in the 21st century. It is about curbing illegal foreign influence in our election. Facebook disclosed that Russian entities spent $100,000 in political advertisements to amplify the different social and political messages in 2016. Our online platforms can be exploited to sow distrust in American democracy. And that is something I think we all oppose. I oppose this amendment and would urge its defeat.

Unless there are further comments——

Mr. WALKER. I would like to yield my time to the gentleman from Illinois.

The CHAIRPERSON. The gentleman is recognized and yields his time to Mr. Davis.

Mr. DAVIS of Illinois. Madam Chairperson, I appreciate you brought up what we do need to address, and that is the possible Russian interference that we saw on Facebook, but your safe harbor provision in the same statement would allow whomever to decide that Facebook did their best to ensure that they weren't compromised. That doesn't make sense.

My amendment is the only way that I have a voice in this process on a 571-page bill that has been jammed down our throats. I mean, could you—I mean, would this bill with the safe harbor provision let Facebook off the hook? I don't understand. That is why we need to have more hearings. That is why we need to have a better process. That is why I offer this amendment, to bring attention to the problems in this bill, and I am not going to run away from the problems in this bill.

The safe harbor provision would allow platforms like Facebook to walk away from responsibility that they now see that they should have taken before the 2016 elections. They chose not to. Unless this bill is strengthened, they are going to have the opportunity to choose not to again. Ladies and gentlemen, that is not what we are here for.

I yield back. Although, I will tell you, we are working through more amendments to get this process going faster, so bear with us if we don't get the right amendment in front of you.

The CHAIRPERSON. That is all right.

Mr. DAVIS of Illinois. Thank you, and I yield back.

The CHAIRPERSON. Does the gentleman from North Carolina yield back?

Mr. WALKER. Yes, I yield back.

The CHAIRPERSON. The gentleman yields back.

Mrs. DAVIS, did you wish to be recognized?

Mrs. DAVIS of California. Thank you, Madam Chairperson.

The CHAIRPERSON. The gentlelady from California is recognized for five minutes.

Mrs. DAVIS of California. I was going to ask my colleague to just—if you could pinpoint where is the problem here? I mean, this

is kind of like a floor, I guess you would say, and so I am just wondering where would you like to strengthen it? You mention Facebook, and I would agree with you when it comes to Facebook. I think that they were not open. Maybe that is a different way of saying it.

The CHAIRPERSON. I think you can get unanimous agreement on that.

Mrs. DAVIS of California. But I am just looking for, you know, where the——

Mr. DAVIS of Illinois. Excuse me for not remembering the exact provision in this 571-page bill that the Chairperson referred to when she mentioned the safe harbor provisions. What she relayed to us and what I took it as is that a platform, regardless of the size—because I brought up concerns about groups who want to participate in the political process. Remember, I heard a lot of talk about free speech from both sides here but what Madam Chairperson talked about in her safe harbor provision was, oh, it is okay. You know, somebody will judge whether they did their best to ensure that bad actors weren't allowed in the process; did their best to ensure that, okay, maybe we didn't disclose that these were Russian troll farms buying $100,000 worth of ads on Facebook.

Would Facebook be liable? Could they just say, oh, it is okay, we tried? Well, that still can have an impact. I am only working off of what this discussion has been, Susan, and I appreciate you are allowing me to actually respond too.

The CHAIRPERSON. The gentlelady.

Mrs. DAVIS of California. Well, I appreciate your response, and I think that we know that we have to do a far better job in being able to see through what is going on, and I think we have that experience now. We should be able to do it better. But it is important to—where in this can it be strengthened, and we can work on that in the future.

I yield back.

The CHAIRPERSON. If the gentlelady would yield to me, I would just note that there is a rule for the FEC here, because there are complicated questions, for example, on establishing search interface requirements. As we discussed at the hearing, it may be unduly burdensome to have a disclosure that is verbal in a 10-second ad, so they are going to make some decisions on that, as well as the other things on page 268, and it is not a blanket. It is a rulemaking process that is provided for.

Are there further Members who wish to be heard?

If not, those in favor of the amendment will say aye.

Opposed will say no.

In the opinion of the Chair, the noes have it.

Are there additional—there is a request for a roll call vote. The clerk will please call the roll.

The CLERK. Chairperson Lofgren.

The CHAIRPERSON. No.

The CLERK. Mr. Raskin.

Mr. RASKIN. No.

The CLERK. Mrs. Davis.

Mrs. DAVIS of California. No.

The CLERK. Mr. Butterfield.

Mr. BUTTERFIELD. No.
The CLERK. Ms. Fudge.
Ms. FUDGE. No.
The CLERK. Mr. Aguilar.
Mr. AGUILAR. No.
The CLERK. Mr. Davis.
Mr. DAVIS of Illinois. Yes.
The CLERK. Mr. Walker.
Mr. WALKER. Aye.
The CLERK. Mr. Loudermilk.
Mr. LOUDERMILK. Aye.
The CHAIRPERSON. The clerk will report.
The CLERK. Madam Chairperson, six Members have voted no, three Members have voted yes.
The CHAIRPERSON. The amendment is not agreed to.
Are there additional amendments?
Mr. DAVIS of Illinois. Yes, Madam Chairperson.
The CHAIRPERSON. Mr. Davis has an amendment.
Can you identify it for the clerk?
Mr. DAVIS of Illinois. Yes. It will be Davis amendment 23. It will strike Section 5101. 5101.
The CHAIRPERSON. The amendment is being distributed. The clerk will read the title.
The CLERK. The amendment to the amendment in the nature of a substitute to H.R. 1, offered by Mr. Rodney Davis of Illinois, strike Section 5101.
[The amendment of Mr. Davis of Illinois follows:]

AMENDMENT TO THE AMENDMENT IN THE NATURE OF A SUBSTITUTE TO H.R. 1

OFFERED BY MR. RODNEY DAVIS OF ILLINOIS

Strike section 5101.

☒

The CHAIRPERSON. Mr. Davis, you are recognized for five minutes in support of your amendment.

Mr. DAVIS of Illinois. Thank you. I will read fast so we don't take that long.

This amendment strikes the section that creates the My Voice Voucher pilot program. It provides citizens vouchers which they can then give taxpayer dollar financed vouchers to political candidates as contributions. This is simply a money grab for politicians. If the goal is to get money and corruption out of politics, I mean, who—who believes that this won't lead to more money in politics? How is it going to get dark money out of politics when we allow tax dollars to not replace it but be added to it? This is what is so frustrating about this bill.

This is not a serious attempt at getting money out of politics. This is a serious attempt to invest taxpayer dollars to supercharge the amount of money that is being spent in congressional campaigns throughout this country. Supercharge it, turbocharge it, whatever you want to call it. I would have gotten a million extra dollars in this campaign based on this bill passing just in the last election cycle. You know what I would have done? Well, I wouldn't have gone 80 thousand into debt, but I would have spent the last, the other $920,000 on TV ads and radio ads and thrown it into our local economy, but is that what the intention of this bill is? I don't think so. It shouldn't be, but that is the result.

This is not the business of Federal Government. Creating this program is taking the federalization of elections and campaign financing to a whole new level. The FEC is in no position to manage this program and would move the Commission away from their central mission.

Additionally, some States are already doing this. Allow these experiments to play out. Just like we are not allowing Illinois to be used as a pilot program as to why we should give Federal workers election day off, let alone add 6 more days, when it hasn't truly addressed the problem in Illinois by giving State workers election day off every two years. We still have poll watching shortages. People just look at it as a day off. They are not getting active in the process. Heck. Hopefully they are early voting.

We do not have a CBO score on this either. Unlimited taxpayer dollars going to political campaigns is certainly not what I think my colleagues on the other side of the aisle want out of this. Taxpayer dollars going to their campaigns? Really? I don't know how the American public is going to react to that when they know about it. Thankfully, we are having this markup. We haven't had enough hearings. They are not made aware of what is in this bill. This is our chance to make people aware of what is in it.

I support the passage of this amendment, and I yield back my two minutes and 26 seconds.

The CHAIRPERSON. All right. Thank you very much.

I would like to just make a couple of points here, if I may. First, this is a pilot program that is based on a successful program adopted by Seattle voters for local elections that would run in three States and for a program operation period that will run two election cycles. In Seattle, when they implemented a similar small dollar democracy voucher program, the number of donors participating

in local elections tripled, and the new donors better reflected Seattle's population.

This is an alternative and completely voluntary way to pay for campaigns. It does not rely on special interests or Big Money donors. The program is about advancing the public interest, not special interests. Right now, big donors and wealthy special interests fund campaigns, and even if not funding everyone's campaign directly, they are funding big super-PACs and dark money groups.

The intent of this is to give power to everyday Americans boosting their influence and voice in our elections, to empower more people who would otherwise be incapable of affording campaign donations to participate in the political process by contributing to candidates.

I would like to note that all payments to the three States for the democracy vouchers are going to come from the Freedom from Influence Fund. I have heard Mr. Davis complain about the process in our hearing, but one outcome of the hearing was we heard you in terms of complaints about taxpayers' funds funding elections. So in the manager's amendment, it says no appropriated funds, no taxpayer money will be used and put into this Freedom from Influence Fund. All payments are subject to mandatory reductions of payments in case there are insufficient amounts in the fund, and there is a strict cap of $10 million for each of the three States participating in the pilot.

Now, it is not in our jurisdiction to develop the funding source here in the House Administration Committee. That is beyond our jurisdiction. So essentially what we have done is created a vessel for nontaxpayer money to be placed in this Freedom from Influence Fund. No taxpayer dollars. So I think the amendment is misplaced. We will see whether the pilot program expands participation, as has been done in the States where it has been tried. If not, we will reevaluate.

But without using taxpayer funds, we have an opportunity to see whether this really does get us away from the grip of special interests controlling elections through their money.

Are there other Members who would like to be heard?

The gentleman from North Carolina.

Mr. WALKER. Thank you, Madam Chairperson.

I think we have the same end goal here on this particular area, but I do have a—may I ask a question of the Chair?

The CHAIRPERSON. You can ask, and if I know the answer, I will tell you.

Mr. WALKER. This particular model, are we basing it on what we have seen in Seattle? Is that one of the——

The CHAIRPERSON. That is one of the examples, yes.

Mr. WALKER. Okay. All right. It is my understanding that that particular model was—about half the administrative costs didn't get to where it needed to be. There may be some fraud as well. Is that a particular issue as far as this particular amendment that we need to strike?

The CHAIRPERSON. Well, the Congressional small donor program is different than the voucher program, but we do think that this can be successfully managed. And obviously, we are going to have

to have—if this becomes law, we are going to have to have oversight on this.

Mr. WALKER. Would it not make sense—thank you for entertaining me—maybe a potential hearing because of the concerns that we are seeing out of this? Is that something that maybe we could consider?

And with that, I will yield back. Thank you.

The CHAIRPERSON. Thank you.

Are there other Members that wish to be heard on this?

If not, then those who are in favor of the amendment will please say aye.

Those who are opposed will say no.

In the opinion of the Chair, the noes have it.

Mr. DAVIS of Illinois. I request a roll call vote, please.

The CHAIRPERSON. A roll call has been requested. Will the clerk please call the roll?

The CLERK. Chairperson Lofgren.

The CHAIRPERSON. No.

The CLERK. Mr. Raskin.

Mr. RASKIN. No.

The CLERK. Mrs. Davis.

Mrs. DAVIS of California. No.

The CLERK. Mr. Butterfield.

Mr. BUTTERFIELD. Votes no.

The CLERK. Ms. Fudge.

Ms. FUDGE. Abstain.

The CLERK. Okay. Mr. Aguilar.

Mr. AGUILAR. No.

The CLERK. Okay. Mr. Davis.

Mr. DAVIS of Illinois. Yes.

The CLERK. Mr. Walker.

Mr. WALKER. Yes.

The CLERK. Mr. Loudermilk.

Mr. LOUDERMILK. Yes.

The CHAIRPERSON. The clerk will report.

The CLERK. Madam Chairperson, five Members have voted no, three Members have voted yes, and one abstention.

The CHAIRPERSON. The amendment is not agreed to.

Are there additional amendments to be heard?

Yes, sir, the gentleman from Georgia.

Mr. LOUDERMILK. Yes. I have an amendment at the desk. This will be the amendment striking Section 5111. It should be the next amendment.

The CHAIRPERSON. Mrs. Davis reserves a point of order, strikes. The clerk will read the title.

The CLERK. The amendment to the amendment in the nature of a substitute to H.R. 1, offered by Mr. Barry Loudermilk of Georgia, strike Section 5111.

[The amendment of Mr. Loudermilk follows:]

AMENDMENT TO THE AMENDMENT IN THE NATURE OF A SUBSTITUTE TO H.R. 1

OFFERED BY MR. ~~RODNEY DAVIS OF~~ ILLINOIS LOUDERMILK

Strike section 5111.

☒

The CHAIRPERSON. Okay. The gentleman is recognized for five minutes in support of his amendment.

Mr. LOUDERMILK. Thank you, Madam Chairperson.

Before I begin on this, let me again say that you have done a very good job of managing this. I apologize that we have had to spend this much time in here, but at the speed that this is moving and the lack of input that we have had in the process all together, this is our only opportunity to address some of the grave concerns that we have. In fact, as I read over this bill, it is about like reading a Stephen King novel, that you don't know what you are going to get around the next turn. And it seems like every time we get another turn, there is something else that surprises us greater than what we had already looked at.

I mean, so far, some of the issues that we have looked at is a bill that undermines over 200 years of States responding to the needs of the voters and the citizens of those States, of tailoring their laws to ensure that not only is there easy access to the polling places, as in the State of Georgia, three weeks of advance voting, including adding a Saturday vote in there, no restrictions on absentee voting. These are things that the people wanted, then the States responded to, that States are different of those stated. We have got 200-plus years of States responding to the needs of the voter, and then we are just going to strip that out because of every idea that somebody throws out there. We see an idea that is somewhere in the Nation, and we will grab it and throw it in this bill and we will just see how it works.

From what we have seen, some of the ideas facilitate the potential of voter fraud, disenfranchises individual voters by many, many ways, which again, I think is unintended consequences because we haven't taken the time to actually engage those who know the election systems best in their States, which is the governors, which is the secretaries of state, and those elected—the election officials.

It is a huge unfunded mandate; weakens the power of individual ballot by letting or allowing the weaponization of the people's votes, empowering trial attorneys to let the courts decide elections in some cases; institutionalizes questionable campaign practices; strips away the ability for States to put the best policies that meet the needs of the citizens in place; creates not sanctuary cities, but sanctuary polling places.

Now, when I turn to the next chapter, I see that we are creating a government subsidy for politicians, and I think that is going to fly over real well with the voting public out there who already doesn't trust us. I had somebody say recently, you know what politics means? Poly is many, and ticks are bloodsucking parasites. You know, I hate to tell you, but that is the way people think about us up here.

Now we are going to ask the taxpayers to fund the campaigns of people who probably disagree with—that they are going to fund elections of people they possibly disagree with. Oh, but of course, the Federal Government does a great job of handling finances so far. I mean, just look at our $22 trillion debt. Yeah, we do a good job of finances, so why don't we just take on more and give out more money, especially to the politicians?

None of this makes a lot of sense to me when the idea is to get government closer to the people, and all we are doing is stripping it away because of an idea we see here and an idea we see over there.

Now we come to this, Section 5111, that creates a 6-to-1 small dollar match program of government taxpayer money to go to candidates to help fund their elections. Now, I don't know about the rest of the country, but I can tell you what most people think of the Federal Government around Georgia. In fact, well, I can tell you about the rest of the country, because I have been working on customer service legislation. The more we dig into customer service legislation, the more we found out that more people in this Nation today distrust politicians and government officials in Washington, D.C., than ever before in the history in this country. Why? Because of the things that we do up here. That is why this place is called the swamp, and all we are doing now is opening the doors of financing to refill the swamp.

There is a reason that people refer to us as a swamp up here, because we do a terrible job with our finances. We do a terrible job with fiscal responsibility. We do a terrible job with efficiency. Why? Because this Nation was established to get government closest to the people, not further away from it, and this is exactly what this horror book is doing to the American people. I think if this thing was to—I pray that this will never pass, but if it does, I can almost guarantee you, we are going to be back here in a few years undoing the damage that this has done, but you are never going to get back to where it was before.

As I look at this, this government subsidy for politicians is the most unbelievable thing that I think I have encountered since I have been here in Congress.

I think I have expressed my opposition to this program, but I am in support of this amendment. I do appreciate it, Madam Chairperson. You have done a very good job of managing this. Thank you for allowing us and not shutting us off to bring our grievances because, you know, this is about—we have disagreements on things, and this is the forum that we should bring this, and I do appreciate you allowing us and even putting up with Mr. Davis through all this.

But with that, I yield back.

The CHAIRPERSON. The gentleman's time has expired.

Mrs. DAVIS. I withdraw the point of order.

The CHAIRPERSON. The point of order has been withdrawn. The amendment is germane.

Do other Members wish to be heard on the amendment?

Mr. DAVIS of Illinois. I do, Madam Chairperson.

The CHAIRPERSON. You have five minutes.

Mr. DAVIS of Illinois. Thank you.

I have got to agree with my colleague on multiple issues. The fact that you have managed this very well, I certainly appreciate it. It has been great to be able to have a principled debate with our colleagues on issues that we disagree on. There is a lot that, as you know, after this markup, that I disagree with this bill. This has to be near the top, if not at the top, the most egregious provisions that are put in place.

Look, I get it. I get it. The Democrats running for Congress weaponized small dollar donors through platforms like Act Blue. Heck, you outraised us $374.9 million to $114.9 million. So who would have thought that somebody, maybe a special interest group that we don't yet know about that helped write this bill, wouldn't think about, hey, let's add taxpayer dollars to turbocharge this a little more.

Listen. Using the top 20 winning Congressional campaigns as the cap for participation in this program, using the formula that was created by every Democrat member in this institution that cosponsored this bill, the formula they say they appreciate, that would make the cap $4.5 million. $4.5 million. It doesn't even include the special elections that we know are even more expensive. How much would the Georgia special election have added to the cap of taxpayer dollars?

Look, supporting this bill without my amendment? Supporting this bill means that every member of this institution who is voting supports putting taxpayer dollars, millions, $4.5 million more potentially in congressional races.

Look, I have got a couple of examples. I will use me. Look, my opponent used Act Blue to outraise me when it came to small dollar donors. She would have had $2.8 million more of taxpayer money financing her campaign. Heck, she had so much to spend, she rented out a city block for her victory party. Sorry to ruin that. Texas' 23rd District. Will Hurd's opponent would have gotten an extra $4.247 million of taxpayer money to spend. Maybe they could have rented out a couple blocks.

That is not what the American people want, and we still—I mean, this is the reason why we have got to slow down. We have got to have more hearings. We don't even have a CBO score. Heck, I am going to have to send this to the CBO to make sure they know, because here is the formula. I don't even know if the bean counters over there would not have their heads explode over this one.

Look, again, Madam Chairperson, you have done a phenomenal job managing this. I know the reason we are here today is not because of anyone on this Committee. The reason we are here today is because the Democratic leadership in this institution has said we want this bill to pass and make it as seemingly open as possible. It is not open, ladies and gentlemen, and this provision, I certainly hope—I certainly hope we are going to be transparent enough to tell the taxpayers of this country that we expect just in two races, two races, to have $6 million and $8—$9 million, respectively, given to both candidates.

Are the taxpayers in this country clamoring to get dark money out of politics, saying replace it—or not even replace it, add to it. Add to it with your hard earned tax dollars. That is crazy, but that is what is in this bill. A vote against this amendment accepts that. That is wrong.

I yield back.

The CHAIRPERSON. The gentleman yields back.

The gentlelady from California is recognized for five minutes.

Mrs. DAVIS of California. Thank you, Madam Chairperson.

Who would have thought? I guess if I am not mistaken, my understanding is in terms of Presidential candidates who at the time could take public financing, Ronald Reagan was the chief beneficiary of those dollars. Now, maybe you are suggesting that that is not the case. I have seen it—I think there is an issue there.

Mr. DAVIS of Illinois. This is not a Presidential election——

Mrs. DAVIS of California. I am sorry, but——

The CHAIRPERSON. The gentlelady controls the time.

Mrs. DAVIS of California. It is my time.

I think what we are trying to do is think of a way that people can feel participatory in elections, including today they do not. It is not the small donors that people mistrust; it is the large ones.

There is a way of trying to gather a replacement for what we have seen today, and that is not pretty, and we know that. So bringing more people into the process, developing their interests, having some investment on their part, what we know about civic participation is that people don't feel that they are being asked to join. This is another way of approaching that issue. It wasn't there necessarily for our Presidents. Of course, they have chosen to not use public financing. We all acknowledge that. But this is an attempt to find a different way of approaching the issue.

I think that Mr. Sarbanes and others who have worked on this, Members of Congress, have tried to come up with a way of using fines that are there for purposes where people have gotten into some difficulty, but they have been able to answer it through fines that they propose. It is not taxpayer dollars. We know about taxpayer dollars, and certainly those are issues that we haven't had a full chance to be part of as well.

But we can change the whole perception of the general public, I think, through trying to come up with a better way, and that is really what we have in front of us.

I yield back.

The CHAIRPERSON. The gentlelady yields back.

Mr. WALKER. Madam Chairperson, I would like to yield my time——

The CHAIRPERSON. The gentleman from North Carolina is recognized, and he yields to Mr. Davis.

Mr. DAVIS of Illinois. I appreciate my colleague from California, Mrs. Davis' concerns about money and politics. I have to apologize for interrupting you without asking you to yield time, so I apologize. I got frustrated. I won't let that happen again, and I will be respectful for your time and ask for permission in the future. I do apologize for that as this debate goes on.

The Presidential Election Campaign Fund, as we see it, is much different than what is being proposed here. Candidates have a choice to take either/or. Now, there are other provisions in this bill that fix—that don't fix it, make it worse. The candidates are allowed to take taxpayer dollars and spend unlimited amounts, but that is not what we are talking about here.

We are talking about the infusion of billions of dollars in elections—billions of dollars in each election cycle to candidates like all of us, and there is no either/or. It is added to it. You can say we want to match the small dollar contributions, but, heck, you are not saying then you can't take PAC money. You are not saying

then you can't take other sources. You are just supercharging the money that is coming in. That is the problem with this bill. That is the problem I have.

It is no—it is nothing compared to the current Presidential Election Campaign Fund. Look, there is $374 million, I believe, right now sitting in the Presidential Election Campaign Fund. John McCain was the last person to use it. Barack Obama was the first one to say I don't want it, because he knew he could go raise more. That is a problem.

Mrs. DAVIS of California. I agree.

Mr. DAVIS of Illinois. That is why I didn't donate this year on my tax form to the Presidential Election Campaign Fund, because it is sitting there, and major candidates aren't using it. Why in the world, then, would anybody who helped to write this bill say that that is the model that we should use to infuse billions of dollars into the coffers of campaigns of all of us sitting around this table? Taxpayer dollars. That is wrong. That is why we have to stop. We have got to put a brake on this, and we can't approve something like this.

That is why this is one of the most egregious provisions that we have in this bill. That is not what the American people have asked for. And seriously, who helped write this bill? A legislator? An outside group that was credited at the press conference when introducing this bill? Who thought it was a good idea to weaponize what Democrats did much better than Republicans with small dollar donors in the last election process? Who thought it was a good idea to be able to go to the taxpayers and go, here is how we are going to make elections better? Here is how we are going to get dark money out of the politics.

We are going to give you taxpayer dollars, but, hey, don't worry about the money that is already there, because you can still spend it. I mean, look, I gave you $9 million in two races. Two. $9 million more that would have been put into the system, taxpayer dollars, that is much, much different than the current Presidential Election Campaign Fund.

I know we are skipping other amendments. I think we have a couple left, so bear with us. And if one of them is not amending the Presidential Election Campaign Fund language in here, this is my chance to say, what you have put in that portion is supercharging the amount of money that will go into the Presidential race too.

You know who is the biggest small dollar donor candidate in the history of politics? Our President, Donald J. Trump. Provisions in this bill potentially, if passed, could add more money to his coffers than anyone in history that has ever thought about using the Presidential campaign. Think about that. Think about that before you vote for this bill. Think about that before you vote against our amendments and show no bipartisanship here. Think about that. That is what this could do.

I know—again, I don't think it is any of us sitting around this table that are forcing this issue of having this markup today, but we need to take a step back and say enough is enough. Do we want to infuse this many more hundreds of millions, billions of dollars into the political system that taxpayers and voters believe is over-

saturated right now? I urge you, go to a competitive district. Get in a competitive race. We don't need in my race $6 million more dollars. It is saturated enough in central Illinois.

It is wrong. This bill is wrong. This process is wrong. This is why this amendment, this amendment, this one of any of them, should pass. Nobody should codify lining the campaign coffers of people sitting around this dais, which this portion of the bill does. No one. No one should be okay with this. Not us, not taxpayers, no one.

The CHAIRPERSON. The gentleman's time has expired.

I would just like to make an important point, which is all the funds that would be used come from the Freedom from Influence Fund that is established in this bill. In the provision, it specifies that no appropriated funds shall be used for the Freedom from Influence Fund. In other words, there will be no taxpayer money in the Freedom from Influence Fund. I think that is an important correction. No taxpayer money whatsoever in this program.

The intent of the program is a voluntary way to pay for campaigns to not rely on special interests or Big Money donors. It is an alternative way to fund campaigns. It gives political power to everyday Americans, boosting their influence and voice in our elections. Candidates need to raise at least $50,000 from 1,000 small donors; that is at $200 or less. And, in fact, as the Ranking Member has pointed out, this could benefit, as to the Presidential section. President Trump, not someone who I voted for, shows that we are truly operating in a bipartisan way as we approach this bill.

Unless there are other members who wish to be heard, I would ask that members who favor the amendment indicate their support by saying aye.

Those who oppose will say nay.

In the opinion of the Chair, the noes have it.

Mr. DAVIS of Illinois. Madam Chairperson, I would request a roll call vote.

The CHAIRPERSON. A recorded vote has been requested, and the clerk will call the roll.

The CLERK. Chairperson Lofgren.
The CHAIRPERSON. No.
The CLERK. Mr. Raskin.
Mr. RASKIN. No.
The CLERK. Mrs. Davis
Mrs. DAVIS of California. No.
The CLERK. Mr. Butterfield.
Mr. BUTTERFIELD. No.
The CLERK. Ms. Fudge.
Ms. FUDGE. Abstain.
The CLERK. Mr. Aguilar.
Mr. AGUILAR. No.
The CLERK. Mr. Davis.
Mr. DAVIS of Illinois. Yes.
The CLERK. Mr. Walker.
Mr. WALKER. Absolutely, yes.
The CLERK. Mr. Loudermilk.
Mr. LOUDERMILK. Yes.
The CHAIRPERSON. The clerk will report.

The CLERK. Madam Chairperson, five Members have voted no, three Members are yes, and one has abstained.

The CHAIRPERSON. The amendment is not agreed to.

Are there any additional amendments?

Mr. DAVIS of Illinois. Yes. I would like to skip over to Davis amendment 25, creating a threshold for reporting small dollar donors.

The CHAIRPERSON. A point of order has been reserved. The clerk is distributing the amendment. Would the clerk please read the title?

The CLERK. The amendment to the amendment in the nature of a substitute to H.R. 1, offered by Mr. Rodney Davis of Illinois. In paragraph 2 of Section 522(a) of the Federal Election Campaign Act of 1971, as proposed to be added by Section 5111 of the bill, strike the period at the end and insert the following: among such payments, shall——

The CHAIRPERSON. I ask unanimous consent that the amendment be considered as read.

[The amendment of Mr. Davis of Illinois follows:]

AMENDMENT TO THE AMENDMENT IN THE NATURE OF A SUBSTITUTE TO H.R. 1 OFFERED BY MR. RODNEY DAVIS OF ILLINOIS

In paragraph (2) of section 522(a) of the Federal Election Campaign Act of 1971, as proposed to be added by section 5111 of the bill, strike the period at the end and insert the following: ", and among such payments, shall provide for a separate accounting of payments received from persons who are residents of the congressional district the candidate seeks to represent and persons who are not residents of the congressional district the candidate seeks to represent".

In section 522(b) of the Federal Election Campaign Act of 1971, as proposed to be added by section 5111 of the bill, strike paragraph (1) and insert the following (and redesignate the succeeding paragraph accordingly):

"(1) REPORTING OF AMOUNT AND VALUE OF QUALIFIED SMALL DOLLAR CONTRIBUTIONS FROM IN-DISTRICT AND OUT-OF-DISTRICT PERSONS.—In each report the authorized committee of a participating candidate under this title submits under section 304 which includes information on contributions

received by the committee during the reporting period, the Committee shall include a separate statement of the number and aggregate value of the qualified small dollar contributions which are included in the report which were received from persons who are residents of the congressional district the candidate seeks to represent and which were received from persons who are not residents of the congressional district the candidate seeks to represent.

"(2) MANDATORY IDENTIFICATION OF INDIVIDUALS MAKING QUALIFIED SMALL DOLLAR CONTRIBUTIONS.—If the aggregate value of qualified small dollar contributions received by a participating candidate under this title from persons who are not residents of the congressional district the candidate seeks to represent exceeds [$50.00] for all reporting periods under section 304, in each subsequent report the authorized committee of the submits under section 304 which includes information on contributions received by the committee during the reporting period, the committee shall include the identification of each person who makes a qualified small dollar contribution which is included in the report, without regard to the aggregate amount or

value of the contribution or contributions made by such person during the calendar year or election cycle.".

☒

The CHAIRPERSON. Mr. Davis, you are recognized for five minutes in support of your amendment.

Mr. DAVIS of Illinois. Thank you, Madam Chairperson.

This amendment would require the identification of every small dollar donor under Section 5111 if the aggregate of qualifying small dollar donations from outside the district exceeds $250,000. This 6 to 1 match program is inviting outside interference in elections. This amendment will shine the light on that fact as it would require disclosure of small dollar donations after the aggregate of qualifying small dollar donations from outside the district exceeds $250,000.

If a candidate is receiving great sums of money outside the district, then the donors should be disclosed like others. I remind everybody sitting around this table, currently, any donation below $200 does not have to be itemized. We are simply saying, if you are getting all your money from outside the district, itemize it. This would ensure that people in each Congressional district would know how much outside money was coming in through this matching program that, again, the Majority codified by knocking out our amendment.

I support the passage of this amendment. You know why? Because Act Blue. Act Blue. Again, hey, if people want to play partisan politics, I am okay if they want to—if they want to play it but be open about it. Be transparent. But the sheer fact that Democrats did a better job raising small dollar donations than Republicans did shouldn't mean that, again, taxpayer dollars should not go to add more money to politics.

Act Blue had $1,580,437,210 small dollar contributions in 2018. That was from an analysis from the Center for Responsive Politics. And no CBO score. None. It is a problem.

I know the Majority's tasked with pushing this bill through so we can get it to the Floor, send a message. Boy, that is a terrible message to send. A terrible message to send.

I yield back.

The CHAIRPERSON. The gentleman yields back.

Do other Members wish to be heard on the amendment?

Does the gentlelady insist on her point of order?

Mrs. DAVIS of California. I withdraw the point of the order.

The CHAIRPERSON. Withdrawn.

I would note that the bill, Section 522, already provides for enhanced disclosure of information on donors. It includes mandatory identification of individuals making qualified small dollar contributions, and that is contributions between $100 and $200. This helps to ensure compliance with Federal campaign finance laws. These qualified small dollar contributions are being matched with funds from the Freedom from Influence Fund.

As for small dollar contributions that are not matched, regular disclosure rules apply, which means that contributions that are less than $200 and not matched are not required to be disclosed. And that is just current law.

Now, I want to talk a little bit about Act Blue, because Act Blue is already required by Federal law to report the details of every single contribution that comes into and out of its platform to the Federal Elections Commission. That is why we know how much

money and exactly from whom Act Blue has processed. It does not matter how large or small the transaction. Act Blue is considered a conduit under Federal law for individual contributions made through its platform. It is a payment processor. And under Federal law, contributions made to Act Blue are made by individuals themselves. They are not PAC donations.

Whenever a donor contributes to a candidate or political committee through Act Blue, it provides the contributor's name, address, occupation, and employer information, along with the details of the donation, in its regularly filed reports with the FEC. Each candidate, committee, or organization receiving donations may also include this information in their regulatory reports.

As for candidates and parties and PACs, they are required to identify contributors giving more than $200 in their disclosure reports. Lowering the disclosure threshold will not provide the public with the useful information about Big Money donors who are trying to influence elections. You know, some have opposed disclosure for $10,000 donations by big corporations and secret front groups but want disclosure for $25 grassroot donors. I just don't think that is reasonable. I think this amendment is misplaced. I would urge that we oppose the amendment.

Unless there are further comments on it, I would ask that those who favor the amendment indicate their favor by saying aye.

And those opposed by saying no.

In the opinion of the Chair, the noes have it.

A roll call has been requested, and the clerk will call the roll.

The CLERK. Chairperson Lofgren.

The CHAIRPERSON. No.

The CLERK. Mr. Raskin.

Mr. RASKIN. No.

The CLERK. Mrs. Davis.

Mrs. DAVIS of California. No.

The CLERK. Mr. Butterfield.

Mr. BUTTERFIELD. No.

The CLERK. Ms. Fudge.

Ms. FUDGE. No.

The CLERK. Mr. Aguilar.

Mr. AGUILAR. No.

The CLERK. Mr. Davis of Illinois.

Mr. DAVIS of Illinois. Yes.

The CLERK. Mr. Walker.

Mr. WALKER. Yes.

The CLERK. Mr. Loudermilk.

Mr. LOUDERMILK. Yes.

The CHAIRPERSON. The clerk will report.

The CLERK. Madam Chairperson, six Members have voted no, three Members have voted yes.

The CHAIRPERSON. The amendment is not agreed to.

Are there additional amendments?

Mr. DAVIS of Illinois. One last one.

The CHAIRPERSON. Ah.

Mr. DAVIS of Illinois. Go ahead and cheer. It is okay.

Mrs. DAVIS of California. I don't have to say point of order anymore?

Mr. DAVIS of Illinois. One more time. One more time.

Mr. WALKER. You can and probably will be through the night.

The CHAIRPERSON. The clerk is distributing Mr. Davis' last amendment. Mrs. Davis reserves a point of order, and the clerk will read the title.

The CLERK. The amendment to the amendment in the nature of a substitute to H.R. 1, offered by Mr. Rodney Davis of Illinois, strike Subtitle A of Title 6.

Mr. DAVIS of Illinois. Well, we are combining three amendments: amendment 29, amendment 30, and amendment 31.

The CHAIRPERSON. All right. Let's see if the clerk can distribute all of those before we proceed.

Mr. DAVIS of Illinois. The one we distributed is good. It is multiple pages.

The CHAIRPERSON. Oh, okay.

Mr. DAVIS of Illinois. It reflects those three pages.

The CHAIRPERSON. Okay. Very good.

[The amendment of Mr. Davis of Illinois follows:]

AMENDMENT TO THE AMENDMENT IN THE NATURE OF A SUBSTITUTE TO H.R. 1

OFFERED BY MR. RODNEY DAVIS OF ILLINOIS

Strike ~~section 4208~~. Subtitle A of Title 6

☒

The CHAIRPERSON. The gentleman is recognized for five minutes in support of your amendment.

Mr. DAVIS of Illinois. Again, thank you all. I love the markup process. I love the hearing process. That is why we came to Congress is to legislate. I don't agree with your votes, you don't agree with mine, but that is okay. That is okay. But this one, I certainly hope we can get some agreement on.

In amendment 29, what we do is we strike Section 6002, and this provision in H.R. 1 changes the current six-member commission of the FEC to a five-member commission. Look, we can't even mail bulk mail out of the House of Representatives without going through a completely equal bipartisan commission, the Franking Commission. I chaired it last Congress. Mrs. Davis was the co-Chair. We had some disagreements, but in the end, we had more disagreements than disagreements, but we had to work together, and we did. We did.

So this provision will take away the bipartisan nature of the FEC right now. The FEC shouldn't be weaponized by any administration, Republican or Democrat. I mean, are you comfortable with President Trump naming a partisan FEC? Thank you, Marcia. I am not, either. I am not comfortable with any President naming a partisan FEC.

I don't believe this is a partisan amendment, you know. Some of my colleagues expressed some concern during the hearing that we had, the one hearing we had, in regard to provisions like this going through the FEC.

Amendment No. 30, which is the second amendment that was combined, gives new powers to the Chair of the Commission that currently require bipartisan support. Who the heck wants a czar, an FEC czar to chair the Commission? That is partisan. It is appointed by a President. Look, and maybe there is going to be gridlock. Maybe a Democratic appointee in the future can't get through that evil, bad Mitch McConnell in the Senate. Then you have got a partisan—you have got a partisan warrior who has been given power by the previous President that you may or may not have knocked out, and then all of a sudden, you are still weaponized with the FEC. That should concern us. That should concern us for the balance of Constitutional powers that we have here in this institution. We don't need a free speech czar sitting over at the FEC.

A third portion of our amendment, third amendment, is rolled into this. This one is classic coming out of many who I am sure helped write this bill. They give a lawyer—they give the general counsel of the FEC new authority, and actually takes the power away from the appointed and confirmed Commissioners whose job it is to enforce campaign finance law in a bipartisan way. Just like Susan and I enforced franking laws, mailing laws. We were forced to do it in a bipartisan way. Forced to do it in a bipartisan way.

The decision to hire and fire agency general counsel in the past required some degree of bipartisan agreement, but H.R. 1, as written, without this amendment, would destroy that bipartisan requirement, allowing the President's appointed chair to name the general counsel with the support of any two of the other four Commissioners appointed by that same President. No bipartisan sup-

port. Do we want the FEC operating like this markup today? I certainly hope my colleagues on the other side of the dais don't.

We see a process that, once an investigation has begun, according to H.R. 1, it will enhance the power of the general counsel to issue subpoenas on his or her own authority. There has got to be another drafting error. Seriously. This has got to be a drafting error. I would certainly hope that we might have a quick markup someday to fix this. Really? We are going to accept this? We have Commissioners that are confirmed. We are elected officials. We are confirmed by our voters every 2 years.

Come on. Help me with this one. I combined three into one. Show some bipartisan support. Does anybody sitting around this dais really want to weaponize the FEC? Even our Congressional Ethics Committee does not have a partisan leaning. I know we are joined by the former chair of that committee. Nobody would decide, "You know what? Let's slide a provision into a 571-page bill, and let's go ahead and make the Ethics Committee partisan." No. Let's not make the FEC partisan either. Help me out here. Please. I am begging you. I yield back.

The CHAIRPERSON. The gentleman yields back.

Do other Members wish to be heard on this amendment?

Mrs. DAVIS of California. I withdraw the point of order.

The CHAIRPERSON. Mrs. Davis withdraws her point of order.

I would like to make a couple of comments. First, the FEC's mission is to protect the integrity of our Federal campaign finance laws, and it is supposed to enforce and administer the laws on the books and ensure that political spending is transparent, and I think it is obvious that the FEC is a completely failed agency. The current state of affairs at the FEC only serves to benefit those who want to rig the system and those who benefit with no referee on the field.

Former FEC Chair Ann Ravel, who I have known for 40 years, told The New York Times that the FEC, and this is a quote, "is worse than dysfunctional and that the likelihood of laws being enforced is slim." She published her report in 2017 showing a huge increase in deadlocked votes over the past decade. That is because the FEC has gotten bogged down in dysfunction and deadlock. Hundreds of enforcement cases are languishing, and that is not fair to candidates or to the public or to anyone who depends on fair administration of the law. It has not enacted major disclosure rules after *Citizens United*, even though the Supreme Court really invited them to do so. It cannot even agree to hire a permanent general counsel. There has been no permanent general counsel for more than 4 years, 5 years. H.R. 1 breaks the gridlock by setting up a five-member commission instead of a six-member commission. H.R. 1 prevents a partisan takeover of the FEC by mandating that no more than two of the five Commissioners can be from the same political party so that no one party can take over the Commission, and it sets up a blue ribbon panel to help name nominees to the Commission. That will make the nomination process more fair and more transparent. It also lets nonpartisan career staff make initial findings in enforcement cases while at the same time ensuring that the Commission can always overrule the career staff.

To say that this sets up an election czar with a powerful chair is incorrect. The Chair gets the same powers typically given to other agency chairs: preparing a budget, hiring a staff director, being the chief administrative officer. While it is true that the Chair will have the power to issue a subpoena, so can the rest of the Commission with a majority vote.

It is true that H.R. 1 provides new powers in that way to hire a staff director, but that is really not that unusual. While the chair is also given the power to issue subpoenas, as I say, the Commission can exercise the same power and check on the Chair.

Finally, as to the general counsel, the bill provides that an initial decision to open an investigation can be made by the general counsel but can be overridden by a majority vote on the Commission within 30 days. Now, that is an important way to streamline the enforcement process. Cases right now languish for years on the FEC's enforcement dockets, and that is just not fair to complainants nor respondents. It doesn't unduly empower the general counsel because the Commission has the final say as to whether to find probable cause in a case and whether to pursue an enforcement action. And even when it comes to starting an investigation, the Commission can overrule the general counsel.

The current FEC has two Republicans, one Independent, one Democrat, and two vacancies. They can't do anything, and we need to break this logjam. I think what is in H.R. 1 is a reasonable effort. I think it has a high probability of success and that our enforcement of our laws is not weaponizing the FEC; it is making sure that the laws that we have already enacted relative to campaign finance reform actually are enforced.

Are there additional Members who wish to be heard? The gentleman from Georgia.

Mr. LOUDERMILK. Thank you, Madam Chairperson. I will be very brief.

It is true that we have some gridlock at the FEC, and it takes time to get things done. But we are restricting free speech. It ought to be hard. And from what I see in this bill, there is significant restriction on free speech. I would also add that how long has it been since we have reformed the FEC? It has been a long time. Why? Because it is really hard to do these things, and if things aren't right, it takes a lot to undo it. And that is what I am afraid will happen if this bill goes forward and we see all the things that we have warned about in here in terms of unintended consequences. This doesn't just affect us. It affects the millions of people in this Nation. It may be near impossible to do those.

Again, I thank you for the time and for the good job of managing it, and I yield back.

The CHAIRPERSON. The gentleman yields back.

Do other Members wish to be heard?

The gentleman from Maryland is recognized for five minutes.

Mr. RASKIN. Thank you, Madam Chairperson.

I just want to add a postscript to your comments. Most Federal commissions and agencies operate on an odd number composition. The FEC has been the exception, and it has been an exception which perhaps demonstrates the wisdom of the general rule because it has been the absolute paradigm of dysfunction and paral-

ysis and deadlock to the point where they can barely even hire staff members. There is a multiyear backlog of cases over at the FEC. So, by revamping the composition so it is in line with the other Federal agencies and commissions, I think all we are doing is improving its operation and giving it the opportunity to actually work. I mean, one can only imagine what it would be if we used the current FEC principle and imported it to other Federal commissions like the FTC and the SEC and the FCC or to the Supreme Court, for that matter. It would be a recipe for complete paralysis.

So I think that, yeah, I would like to be able to help our friend from Illinois in backing one of his amendments, but I am afraid that this one moves us backwards instead of moving us forward to a functional and improved FEC.

The CHAIRPERSON. Thank you. Are there additional comments on this amendment? If not, we will move the—I think the point of order has already been withdrawn.

So I will ask those who favor the amendment to signify that by saying aye. Those opposed will say no. In the opinion of the Chair, the noes have it.

Mr. DAVIS of Illinois. One last request for a recorded vote.

The CHAIRPERSON. A request for a recorded vote has been made. The clerk will please call the roll.

The CLERK. Chairperson Lofgren.

The CHAIRPERSON. No.

The CLERK. Mr. Raskin.

Mr. RASKIN. No.

The CLERK. Mrs. Davis.

Mrs. DAVIS of California. No.

The CLERK. Mr. Butterfield.

Mr. Butterfield. No.

The CLERK. Ms. Fudge.

Ms. Fudge. No.

The CLERK. Mr. Aguilar.

Mr. Aguilar. No.

The CLERK. Mr. Davis.

Mr. DAVIS of Illinois. Yes.

The CLERK. Mr. Walker.

Mr. Walker. Yes.

The CLERK. Mr. Loudermilk.

Mr. LOUDERMILK. I think I will do a yes on this one.

The CHAIRPERSON. The clerk will report.

The CLERK. Madam Chairperson, six Members have voted no; three Members have voted yes.

The CHAIRPERSON. The amendment is not agreed to.

It is my understanding that was the last amendment, and there being no further amendments, the question would then be on agreeing to H.R. 1, as amended.

All those in favor will please say aye.

And those opposed will say no.

In the opinion of the Chair, the ayes have it.

H.R. 1, as amended, is agreed to.

Mr. DAVIS of Illinois. I request a recorded vote.

The CHAIRPERSON. A recorded vote has been requested. You have to actually find that the ayes have it, and you would like a recorded voted now?

Mr. DAVIS of Illinois. I would like a recorded vote.

The CHAIRPERSON. The clerk will please call the roll.

The CLERK. Chairperson Lofgren.

The CHAIRPERSON. Aye.

The CLERK. Mr. Raskin.

Mr. RASKIN. Aye.

The CLERK. Mrs. Davis.

Mrs. DAVIS of California. Aye.

The CLERK. Mr. Butterfield.

Mr. BUTTERFIELD. Aye.

The CLERK. Ms. Fudge.

Ms. Fudge. Aye.

The CLERK. Mr. Aguilar.

Mr. Aguilar. Aye.

The CLERK. Mr. Davis.

Mr. DAVIS of Illinois. No.

The CLERK. Mr. Walker.

Mr. Walker. No.

The CLERK. Mr. Loudermilk.

Mr. LOUDERMILK. No.

The CHAIRPERSON. The clerk will report.

Mr. DAVIS of Illinois. Madam Chairperson, pursuant to House Rule XI, clause 2(l), I request that all Members have two additional calendar days to file supplemental minority additional or dissenting views in the Committee report to the House accompanying H.R. 1.

The CHAIRPERSON. Certainly, I was going to do that myself.

Mr. DAVIS of Illinois. I was just told by these folks to read it.

The CHAIRPERSON. We will unanimously agree to that.

Mr. DAVIS of Illinois. Thank you.

The CHAIRPERSON. The clerk will report the final vote.

The CLERK. Madam Chairperson, six Members voted yes; three Members voted no.

The CHAIRPERSON. The ayes have it. H.R. 1 is agreed to, and the motion to reconsider is laid on the table.

I move that H.R. 1, as amended, be reported favorably to the House.

All those in favor of reporting H.R. 1, as amended, favorably to the House, say aye.

Opposed, no.

In the opinion of the Chair, the ayes have it, and the motion is agreed to, unless there is a recorded vote asked for again.

Mr. DAVIS of Illinois. Yes.

The CHAIRPERSON. And there is. The clerk will call the roll.

The CLERK. Chairperson Lofgren.

The CHAIRPERSON. Aye.

The CLERK. Mr. Raskin.

Mr. RASKIN. Aye.

The CLERK. Mrs. Davis.

Mrs. DAVIS of California. Aye.

The CLERK. Mr. Butterfield.

Mr. BUTTERFIELD. Aye.
The CLERK. Ms. Fudge.
Ms. FUDGE. Aye.
The CLERK. Mr. Aguilar.
Mr. AGUILAR. Aye.
The CLERK. Mr. Davis.
Mr. DAVIS of Illinois. No.
The CLERK. Mr. Walker.
Mr. WALKER. No.
The CLERK. Mr. Loudermilk.
Mr. LOUDERMILK. No.
The CHAIRPERSON. The clerk will report.
The CLERK. Madam Chairperson, six Members have voted yes; three Members have voted no.
The CHAIRPERSON. On that H.R. 1, as amended, is ordered reported favorably to the House.
Pursuant to clause 2(l), Rule XI—oh, we have already done the additional days unanimously.
Also, without objection, the staff is authorized to make any technical and conforming changes.
Unless there are additional matters of business before us, without objection the Committee will stand adjourned with thanks to the Members for your active participation on this bill.
[Whereupon, at 6:00 p.m., the Committee was adjourned.]

○