MARKUP OF H.R. 3537, VETERAN ENTREPRENEURSHIP TRAINING ACT OF 2019; H.R. 3734, SUCCESSFUL ENTREPRENEURSHIP FOR RESERVISTS AND VETERANS ACT; H.R. 3661, PATRIOTIC EMPLOYER PROTECTION ACT; H.R. 1615, VERIFICATION ALIGNMENT AND SERVICE-DISABLED BUSINESS ADJUSTMENT ACT; AND H.R. 499, SERVICE-DISABLED VETERANS SMALL BUSINESS CONTINUATION ACT

HEARING
BEFORE THE

COMMITTEE ON SMALL BUSINESS
UNITED STATES
HOUSE OF REPRESENTATIVES
ONE HUNDRED SIXTEENTH CONGRESS
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CONTENTS

OPENING STATEMENTS

Hon. Nydia Velázquez ................................................................. 1
Hon. Steve Chabot ........................................................................ 2

APPENDIX

Additional Material for the Record:
H.R. 3537, Veteran Entrepreneurship Training Act of 2019 ............... 17
H.R. 3734, Successful Entrepreneurship for Reservists and Veterans Act . 26
H.R. 3661, Patriotic Employer Protection Act ................................ 31
H.R. 1615, Verification Alignment and Service-Disabled Business Adjust-
ment Act ................................................................................... 36
H.R. 499, Service-Disabled Veterans Small Business Continuation Act .... 56
The Committee met, pursuant to call, at 11:36 a.m., in Room 2360, Rayburn House Office Building, Hon. Nydia M. Velázquez [chairwoman of the Committee] presiding.


Chairwoman VELAZQUEZ. Good morning. The Committee will please come to order.

A quorum being present, this morning’s meeting of the Committee on Small Business will come to order. Without objection, the Chair is authorized to declare a recess at any time.

In our second legislative markup of the 116th Congress, we will, once again, be working on behalf of veteran entrepreneurs who have already made great sacrifices for our country. Many have spent time away from their families and put themselves in harm’s way to protect American principles. Unsurprisingly, it is this very dedication and determination that makes them the ideal business owner. Due to their leadership, perseverance, training, and other skills acquired in the military, veterans are often uniquely qualified to launch and manage their own businesses. Yet despite this rich tradition, the share of new veteran entrepreneurs has declined steadily from about 12.5 percent in 1996 to slightly over 4 percent in 2016.

As we heard in our hearings just last week, veterans face obstacles, like finding affordable access to capital, identifying and locating entrepreneurial development resources, and navigating the con-
tracting process. For that reason, I am committed to reviewing the Small Business Administration’s veteran-focused programs, like the Veteran’s Business Outreach Centers and the Boots to Business program, to ensure they are effectively serving, aspiring, and existing veteran business owners.

But that is only one piece of the puzzle. As the largest purchaser of goods and services in the world, the Federal Government is in a unique position to support veteran-owned businesses. Coordinating certifications between the SBA and VA can allow the Federal Government to reap the benefits of goods and services provided by veteran-owned businesses. And we know that service comes in many forms, as a spouse of a servicemember or as part of our military reserve force. These individuals deserve our support as well.

Whether it is entrepreneurial development, contracting, or access to capital, we need to be asking ourselves if these programs are working effectively. Can we make improvements to them? Should Congress consider expanding the reach?

We owe it to the veterans and their families, those who have sacrificed so much in service to our country, to do everything we can to create new pathways to empower veterans and military families who want to start or grow their business.

With approximately 2.5 million veteran-owned businesses generating over $1 trillion in receipts, it is clear for many men and women leaving the service, entrepreneurship provides a promising opportunity to continue serving their country, creating jobs in the local communities, while supporting their families.

As a result of hearings and outreach, the Committee today is considering five bills: H.R. 3537, the “Veteran Entrepreneurship Training Act of 2019”, introduced by Mr. Schneider and cosponsored by Mr. Spano; H.R. 3734, the “Successful Entrepreneurship for Reservists and Veterans Act”, introduced by Ms. Davids and cosponsored by Ranking Member Chabot; H.R. 3661, the “Patriotic Employer Protection Act”, introduced by Mr. Kim and cosponsored by Mr. Burchett; H.R. 1615, the “Verification Alignment and Service-Disabled Business Adjustment Act”, introduced by Mr. Kelly and cosponsored by Mr. Crow; H.R. 499, the “Service-Disabled Veterans Small Business Continuation Act”, introduced by Mr. Chabot and cosponsored by Mr. Delgado.

As we have done many times in the past, the bills today are brought before us in a bipartisan fashion, and I support each of the bills to be marked up today.

However, before we get to the substance of the bills, I want to thank the Ranking Member and his staff for collaborating on this package. I would also like to thank all of our members, both Republican and Democrat, for their efforts to improve the landscape for veteran entrepreneurs.

I would now recognize our Ranking Member, Mr. Chabot, for his opening remarks.

Mr. CHABOT. Thank you, Madam Chairwoman. And I want to thank you again for running our Committee in such a bipartisan fashion.

Earlier this week, our Committee’s package of five bipartisan bills passed the House via a voice vote. And today, we have yet an-
other strong package of five bills that are fully bipartisan as well. So, again, thank you for making sure that we all on this Committee have a seat at the table.

Today's five bills focus on our Nation's heroes, our veterans, service-disabled veterans, reservists, National Guard members, and their spouses. Just last week, four veterans testified before our Committee and reminded us of the incredible contributions those who have served make to our country. They have made extraordinary sacrifices, put their lives on the line, and kept our country safe. Their service to our Nation doesn't always stop when they separate from the military. Increasingly, veterans are choosing to open their own small businesses.

Research has shown that servicemembers are especially qualified to start and run their own firms. While serving in the military, they learn to make good decisions in chaotic environments and are confident, driven, and natural leaders. There are a myriad of programs and services across the Federal Government that assist veterans who start businesses after leaving the military.

The package of bills, which we will discuss in greater detail as they come up, will go a long way in making these programs and services more accessible to our Nation's veteran entrepreneurs.

So, again, thank you, Chairwoman, and each of the members on both sides of the aisle who have taken leadership roles in sponsoring or cosponsoring these bills. And I yield back.

Chairwoman VELÁZQUEZ. Thank you very much. The gentleman yields back.

Before we get into the individual bills, are there any members who seek recognition for the purposes of making an opening statement?

Okay. Seeing none, we will move to consideration of H.R. 3537, the "Veteran Entrepreneurship Training Act of 2019", introduced by Mr. Schneider and cosponsored by Mr. Spano, which modernizes and codifies the Boots to Business program.

I would now like to recognize the bill sponsor, the gentleman from Illinois, Mr. Schneider, for an opening statement.

Mr. SCHNEIDER. Thank you, Madam Chair.

I want to thank the Committee for its consideration today of this legislation, the "Veteran Entrepreneurship Training Act", which I introduced with my colleague from Florida, Mr. Spano.

Transitioning servicemembers deserve our support as they move from military to civilian life. Last week, we heard from several veterans, some of whom benefited from the Boots to Business program and all of whom stated their support for that program. That is because we know that servicemembers make excellent entrepreneurs. They have the temperament, the drive, and the experience to excel at running their own businesses.

But as their testimony highlighted, these individuals often lack the industry-specific skills from knowledge of financing options to background and market research to make their business or their business dreams a reality.

The Boots to Business program has helped more than 50,000 servicemembers and veterans bridge this gap by providing a 2-day in-person course on business ownership, followed by more in-depth instruction through an 8-week online course. This program has
helped to empower servicemembers to put their dream of running their own business into a reality, and yet the program lacks statutory authorization.

Our legislation would codify the program into law for the next 5 years to ensure future servicemembers are able to seize the opportunity to learn how to launch their own small businesses. I am pleased that a version of this legislation was included as an amendment of the National Defense Authorization Act.

However, there is no guarantee the amendment will survive the conference committee. Passing a standalone bill as we are working towards today remains important to ensure that the Boots to Business program is protected and continues to serve our veterans. I urge my colleagues to join in support of the Boots to Business program by voting in favor of this bipartisan bill.

Again, thank you to the Committee staff who helped draft the legislation. And thank you to my colleague Mr. Spano for joining me in supporting this important program.

I yield back.

Chairwoman VELÁZQUEZ. The gentleman yields back.

Are there any other members who wish to be recognized for their statement?

The gentleman, Mr. Spano, cosponsor of the bill, is recognized for 5 minutes.

Mr. SPANO. Thank you, Chair.

And a heartfelt thank you to you, Chair, and also the Ranking Member for consideration of this package of bills which I think is very, very important. Thank you to Representative Schneider for allowing me to be a sponsor with you on the bill.

In Florida, the 15th Congressional District that I represent, which is situated just east of Tampa, we have the largest number of veterans in any congressional district in the State of Florida. So these issues and these bills are particularly important to me. So thank you again for the consideration, and thank you for working together to present them today.

The bill authorizes the Boots to Business, as Representative Schneider just mentioned, program for 5 additional years and ensures that our veterans and their families receive the essential education that they need on how to start and successfully run their own small businesses. Specifically, the program aims to provide in-depth training on business ownership, how to draft a business plan, identify sources of capital to start their business, and then how to connect with local SBA resources.

In the same way that we give our troops the support that they need and the tools that they need for active service, we must also prepare our veterans for civilian life. And this program does just that. It has received glowing support from the SBA, and many of the veterans that have previously appeared before the Committee, as Representative Schneider just mentioned a moment ago. And so I urge my colleagues on the Committee to support this very, very important bill and give our veterans the training and support that they so richly deserve.

Thank you so much. I yield back, Chair.

Chairwoman VELÁZQUEZ. The gentleman yields back.
Are there any other members who wish to be recognized for a statement on H.R. 3537?

Go first. Yeah.

Mr. CHABOT. Thank you.

Chairwoman VELAZQUEZ. The gentleman is recognized for 5 minutes.

Mr. CHABOT. Thank you, Madam Chairwoman.

The Boots to Business program is a 2-day in-person entrepreneurship program initiated and offered by the SBA as part of the Department of Defense’s Transition Assistance Program. Originally launched back in 2012, the Boots to Business program offers transitioning servicemembers and spouses information about self-employment and business ownership.

The Veterans Business Outreach Centers deliver these services at over 180 military installations nationwide. Just last week, as was mentioned, at our legislative hearing, we heard firsthand from veteran-owned small business owners how important it is for separating servicemembers to be made aware early of the training opportunities available to them. The Boots to Business program does just that. The program is designed to impart the essential information to take a business from concept to execution and facilitate the road to entrepreneurship for our Nation’s veterans.

I commend the gentleman from Illinois, Mr. Schneider, and the gentleman from Florida, Mr. Spano, for their leadership on this bill and for working hard to increase business opportunities for our Nation’s heroes. I urge my colleagues to support the bill, and I yield back.

Chairwoman VELAZQUEZ. The gentleman yields back.

And I yield to myself just to congratulate both gentlemen, Mr. Schneider and Mr. Spano, for their hard work on this issue. It is important that we provide certainty to this program, and that is exactly what this bill does by codifying the program for 5 years. So I urge my colleagues to support this commonsense legislation.

If there is no further discussion, the Committee will move to consideration of H.R. 3537.

The clerk will report the title of the bill.

The CLERK. H.R. 3537, the “Veteran Entrepreneurship Training Act”——

Chairwoman VELAZQUEZ. Without objection, H.R. 3537 is considered as read and open for amendment at any point.

Are there any members who wish to offer an amendment?

Seeing none, the question is now on H.R. 3537.

All those in favor, say aye.

All those opposed, say no.

In the opinion of the Chair, the ayes have it. H.R. 3537 is agreed to.

The question now occurs on reporting H.R. 3537 to the House.

All those in favor, say aye.

All those opposed, say no.

In the opinion of the Chair, the ayes have it, and H.R. 3537 is reported to the House.

Without objection, the Committee staff is authorized to correct punctuation, make other necessary technical corrections and conforming changes. Without objection, members shall also be entitled
to 2 days to file additional supplemental, dissenting, and minority views.

Our second bill today is H.R. 3734, the “Successful Entrepreneurship for Reservists and Veterans Act”, introduced by Ms. Davids and cosponsored by Ranking Member Chabot. This bill provides for greater transparency and analysis reporting so that this Committee can better understand the financing needs of veterans and gather regular snapshots of programmatic outreach and education to veterans.

I would now like to recognize the gentlelady from Kansas, Ms. Davids, the sponsor of the bill, for an opening statement of H.R. 3734.

Ms. DAVIDS. Thank you, Chairwoman.

Access to capital is one of the most important first steps entrepreneurs take when starting a business. And it is also one of the biggest difficulties. It remains a challenge throughout the life of a small business, even successful ones.

This is especially true for our veterans. Growing up with a parent in the military, I know firsthand how frequent moving can be hard on veterans’ personal networks and their ability to accumulate credit. Veterans often have a more difficult time accessing capital and credit as it can be difficult to collect credit during service. That is why I introduced the Successful Entrepreneurship for Reservists and Veterans Act, or the SERV Act, along with Ranking Member Chabot.

The SERV Act requires a report from the Comptroller General of the United States on the ability of veteran and reservist small business owners to access credit. The report will include new information and analysis on the source of credit that veterans use to start and maintain their businesses, as well as how deployment and other military responsibilities affect veterans’ and reservists’ credit.

Studying the problem of access to credit for veterans and reservists is a crucial first step in finding solutions. The Small Business Administration has many different programs aimed at helping veterans transition their military skills from service to business, like the Veterans Business Outreach Centers, Boots to Business, which we have heard about, the Service-Disabled Entrepreneurship Development Training program, and the Women Veteran Entrepreneurship Training program.

As we heard in our hearing last week on veteran entrepreneurship, these programs provide vital resources to veterans. But they can only be helpful if veterans use them. That is why the SERV Act requires the Interagency Task Force for Small Business Development to develop a plan for outreach and promotion of these incredible programs.

The Task Force is responsible for coordinating Federal efforts to improve capital access, business development, and contracting opportunities for veteran and service-disabled small businesses. But the last time it submitted a report to Congress was in 2015. The SERV Act requires the Task Force to report annually to Congress on its appointments and to outline its plan for outreach on the many programs available to veterans, service-disabled veterans, reservists, and their spouses.
I would like to close by thanking Chairwoman Velázquez and Ranking Member Chabot for holding last week's important hearing on veteran entrepreneurs and for holding this bipartisan markup today. And thank you to Mr. Chabot, Ranking Member Chabot, for cosponsoring this important legislation.

Chairwoman VELAZQUEZ. The gentlelady yields back.
Are there any other members who wish to be recognized for a statement on H.R. 3734?
Mr. CHABOT. Madam Chair?
Chairwoman VELAZQUEZ. The gentleman, Ranking Member, Mr. Chabot, is recognized.
Mr. CHABOT. Thank you, Madam Chairwoman.
And I want to thank the gentlelady from Kansas, Ms. Davids, for working with us on this measure as well.
Although the country continues to record above average economic marks, the Nation’s smallest firms still face challenges when it comes to financing their businesses. This is even more pronounced for the category of small businesses we are discussing today, our Nation’s veteran-owned small businesses. We heard testimony, again, to that fact just last week.
Unfortunately, there is a scarcity of data regarding credit availability for veterans, service-disabled veterans, and reserve-owned small businesses. Given the importance of this segment of the small business population, improved data streams are needed to thoughtfully improve the SBA's offerings to these firms.
H.R. 3734, the SERV Act, requires the administrator of the SBA to produce an annual report outlining a plan for outreach and promotion of the SBA programs and services for veterans. The bill also requires the GAO to conduct a study about the availability of credit to veteran, service-disabled veteran, and reservists owned small businesses.
It is a very good bill. It is a good government bill that will help future Congresses tailor their access to capital programs to better serve veteran-owned small businesses.
So I want to again thank the gentlelady from Kansas, Ms. Davids, for working with me on this very important bill, and I yield back my time.
Chairwoman VELAZQUEZ. The gentleman yields back.
Are there any other members who wish to be recognized for a statement?
If not, I will recognize myself.
It is important the message that we are sending today to our disabled veterans and reservists, that we are not checking a box. We are creating and codifying programs that we understand are important. But those programs will not do any good if we don’t have metrics, if we don’t have a report so that we could enact changes to it to make it meaningful for those that are intended to help. So annual reporting allows Congress to have this ability over the task force responsible for serving our veterans at SBA and the ability to provide proper oversight. Gathering a regular snapshot of the program enables Congress to make modifications where they are needed in a timely fashion.
So let me take this opportunity to thank Ms. Davids and Ranking Member Chabot for their collaboration, and I urge my colleagues to support the bill.

If there is no further discussion, the Committee will move on to consideration of H.R. 3734.

The clerk will report the title of the bill.

The CLERK. H.R. 3734, the Successful Entrepreneurship—

Chairwoman VELÁZQUEZ. Without objection, H.R. 3734 is considered as read and open for amendment at any time.

Does anyone wish to offer an amendment?

Seeing none, the question is now on H.R. 3734.

All those in favor, say aye.

All those opposed, say no.

In the opinion of the Chair, the ayes have it, and H.R. 3734 is agreed to.

The question now occurs on reporting H.R. 3734 to the House.

All those in favor, say aye.

All those opposed, say no.

In the opinion of the Chair, the ayes have it. H.R. 3734 is reported to the House.

Without objection, the Committee staff is authorized to correct punctuation, make other necessary technical corrections and conforming changes. Without objection, members shall also be entitled to 2 days to file additional supplemental, dissenting, and minority views.

The next bill for consideration is H.R. 3661, the “Patriotic Employer Protection Act”, introduced by Mr. Kim and cosponsored by Mr. Burchett. This commonsense legislation recognizes the service of our reservists by broadening their ability to access loans.

I would like to recognize the gentleman from New Jersey for an opening statement.

Mr. KIM. Thank you, Chairwoman and Ranking Member, for your leadership on these issues and for considering my bill, the “Patriotic Employer Protection Act.”

I also want to thank my coauthor, Congressman Burchett from Tennessee, for his voice and advocacy on this important bipartisan bill.

My bill will restructure, reform, and revitalize two critical programs to help our military reservists and empower patriotic small business owners who employ them.

The Military Reservists Economic Injury Disaster program and the Repayment Deferral for Active Duty Reservist program are built to help small businesses weather the shock when an employee or owner who is a reservist is called up as part of the National Guard or reservist duties.

The Military Reservist Economic Injury Disaster program does this through a direct loan program that provides emergency working capital for small businesses to meet their obligations while an employee or owner is serving our country. The Repayment Deferral for Active Duty Reservist program authorizes the Small Business Administration to work with private lenders to defer interest or loan payments—or repayments for small businesses facing similar circumstances.
Both of these programs are well intentioned, but they are outdated and underutilized. My bill seeks to change that. The “Patriotic Employer Protection Act” would restructure these programs so that they reflect the current realities for reservists today. Specifically, my bill would remove restrictions that limit use of programs to Active Duty during a period of military conflict. Instead, reservists who are ordered to perform active service for a period of more than 30 consecutive days would be eligible for these programs.

In simple English, the way we deploy our Reserves has changed, and the programs that support those reservists and the small businesses that put food on their table have to change with it.

For our reservists, these issues aren’t theoretical; they are personal. And there are personal stories that we have seen year over year of small businesses’ employees who have been negatively impacted by this system.

A Washington Post report from nearly 15 years ago told the story of Stanley Adams, a small business owner and reservist who had to shut down one of his otherwise thriving businesses when he was deployed to Iraq in 2003. During his deployment, his company’s revenue dropped from $1.5 million to a quarter of a million. And when asked of the impact on his small business, Adams said everything came to a halt, and all this money still had to be paid.

Mr. Adams was able to use a Small Business Administration program to help him keep his other businesses afloat. But let’s be clear, he had choose between his duty in the Reserves and keeping his businesses thriving. That is a choice that no servicemember or small business owner should ever have to make.

I am lucky to represent New Jersey’s 3rd District. It is made of Burlington and Ocean Counties and home of Joint Base McGuire-Dix-Lakehurst. And we have thousands of reservists that live in our communities. Every day, they go to work in small businesses that rely on them to grow and thrive. We owe it to our men and women in uniform to support them when they are out of uniform. We owe it to the small business owners that employ them to give them our support when they support our servicemembers.

My fellow Committee members, I encourage you to support this bill and our patriotic small business owners. I encourage the support of this bill, and I yield back.

Chairwoman VELAZQUEZ. The gentleman yields back.

Are there any other members who wish to be recognized for a statement on H.R. 3661?

Mr. Burchett is recognized for 5 minutes.

Mr. BURCHETT. Thank you, Chairlady Velázquez and Ranking Member Chabot, for proceeding to this markup that focuses on legislation aimed at assisting veteran entrepreneurs and those that are still serving our country proudly.

Many of the skills honed during military service—leadership, decision making, ability to adapt to different situations seamlessly—are the skills required to launch and grow a successful business. The men and women in uniform are our next great business leaders. This stands true for the dedicated servicemembers from east Tennessee, the area I represent. And I know this is true across the country as well. That is why I want to thank Representative Kim
for working in a bipartisan manner with me on H.R. 3661, the “Patriotic Employer Protection Act.”

When a small business experiences a loss because of one of their significant employees is called up for Active Duty service, a small business could receive an SBA Military Reservist Economic Injury Disaster Loan. The “Patriotic Employer Protection Act,” among other things, adds those on full-time National Guard duty to the list of the essential employees called up for duty. This change will better align SBA’s disaster loan program to reflect the current use of our military.

Small businesses drive our economy, and servicemembers guard our freedom. And this legislation will help protect patriotic employers and employees when they are called into service. And I lend my full support to this bill, and I yield back.

Chairwoman VELAZQUEZ. The gentleman yields back.

And now I recognize Ranking Member Chabot for 5 minutes.

Mr. CHABOT. Thank you, Madam Chair.

In the interest of time, let me just say thank you very much to the gentleman from New Jersey, Mr. Kim, and the gentleman from Tennessee, Mr. Burchett, for working together on behalf of the men and women of our Armed Forces. We definitely appreciate it very much, and I yield back.

Chairwoman VELAZQUEZ. The gentleman yields back.

I would like to make a statement in support of this legislation.

Over the past decade, our reserve forces have experienced a shift from a strategic reserve to an operational reserve. This bill addresses that shift by expanding the pool of eligible reservists through a restructuring of the programs so they are not limited to periods of conflicts.

I commend Congressman Kim, Burchett, and Schneider for improving access to affordable capital for small businesses, especially those owned by or who employ reservists. I urge my colleagues to support the measure.

If there is no further discussion, the Committee will move on consideration of H.R. 3661.

The clerk will report the title of the bill.

The CLERK. H.R. 3661, the “Patriotic Employer Protection Act.”

Chairwoman VELAZQUEZ. Without objection, H.R. 3616 is considered as read, and as customary for Committee practice, open for amendment at any point.

Does anyone wish to offer an amendment?

Seeing none, the question is now on H.R. 3661.

All those in favor, say aye.

All those opposed, say no.

In the opinion of the Chair, the ayes have it, and H.R. 3661 is agreed to.

The question now occurs on reporting H.R. 3661 to the House.

All those in favor, say aye.

All those opposed, say no.

In the opinion of the Chair, the ayes have it. H.R. 3661 is reported to the House.

Without objection, the Committee staff is authorized to correct punctuation and make all the necessary technical corrections and conforming changes. Without objection, members shall also be enti-
tled to 2 days to file additional supplemental, dissenting, and minority views.

The next bill is H.R. 1615, the “Verification Alignment and Service-Disabled Business Adjustment Act,” a bill to simplify and consolidate the certification process for service-disabled veteran-owned small businesses within the SBA. This bipartisan legislation was authored by Mr. Kelly and cosponsored by Mr. Crow.

I would like to now recognize the gentleman from Mississippi, Mr. Kelly, the sponsor of H.R. 1615, for an opening statement.

Mr. KELLY. Thank you, Madam Chair and Ranking Member Chabot. I would like to thank the Committee for considering my bill, H.R. 1615, the VA-SBA Act.

As we have heard in previous hearings, the VA proactively verifies service-disabled veteran-owned small businesses, while the SBA allows business owners to self-certify. This process creates inconsistent outcomes such as a business qualifying as a service-disabled veteran business for VA contracts but not other Federal agency contracts, or vice versa.

While the SBA certified business awards are subject to scrutiny, the lack of a front end verification leaves the door open for fraud and abuse. We have already made significant strides in the right directions. The National Defense Authorization Act for fiscal year 2017 instructed the SBA and VA to unify the definitions for service-disabled veteran-owned small businesses and began moving regulatory responsibility from the VA to the SBA.

President Trump’s reform plan for the Federal Government released last year cited the need for a one-stop shop for small business Federal procurement programs. The SBA has already made headway through the launch of their website, certify.sba.gov, and we are committed to working with them to see it through.

The VA-SBA marks the next significant step towards unification of the two programs under one umbrella at the SBA and reduces red tape and confusion from veteran small business owners.

Thanks again for considering my bill. And I thank Mr. Crow for joining us on this.

And at the appropriate time, I will have an amendment at the desk, Madam Chair.

Chairwoman VELÁZQUEZ. The gentleman yields back.

Are there any other members who wish to be recognized for a statement on H.R. 1615?

Mr. CROW, the gentleman from Colorado, is recognized for 5 minutes.

Mr. CROW. Thank you, Madam Chairwoman. Thank you for the opportunity to speak in support of the “Veteran Alignment and Service-Disabled Business Adjustment Act,” or the VA-SBA Act.

I want to thank my friend and fellow paratrooper, the gentleman from Mississippi, Mr. Kelly, for his leadership on this issue.

Veterans are uniquely qualified and have a valuable perspective as they start and manage small businesses. In my home State of Colorado, there are over 52,000 veteran-owned small businesses that continue to give back to our community and economy even after serving our country.

Currently, the Department of Veterans Affairs and the Small Business Administration support service-disabled veterans through
two different separate programs. As we have already heard from today, they receive support that they go through a rigorous application process which is duplicative, confusing, and redundant.

So I am proud to be an original cosponsor of the VA-SBA Act which will harmonize both programs under the SBA, cutting back on unnecessary red tape while, at the same time, protecting against fraud and abuse. It also ensures that data on service-disabled veteran-owned small businesses and veteran-owned small businesses lives at the SBA, which is uniquely equipped to serve veterans who want to start small businesses.

This bill provides the support and resources our veterans deserve as they continue to go above and beyond to hire other veterans, including those who have been injured in the line of duty, and contribute to their communities upon returning from their service. There is a sacred promise in America that if you step up to serve, we will be there when you take off the uniform, and this bill does exactly that for veterans that own small businesses.

I yield back the balance of my time.

Chairwoman VELAZQUEZ. The gentleman yields back.

Are there any other members who wish to be recognized?

Mr. CHABOT is recognized for 5 minutes.

Mr. CHABOT. Thank you, Madam Chair.

I just want to, again, in the order—because of time constraints, I want to thank Mr. Kelly of Mississippi, Mr. Crow of Colorado, the two for working together. I think they explained the purposes of this legislation and why I would urge members to support it and thank them for their efforts. And I yield back.

Chairwoman VELAZQUEZ. The gentleman yields back.

Are there any other members who wish to be recognized on this?

Let me recognize myself.

The problem with the two certification processes is simple; it creates confusion for business owners and contracting officers alike. This bill harmonizes the two conflicting contracting programs by eliminating the VA certification and transferring it to the SBA. It also institutes a certification process under the SBA program to prevent concerns of fraud and abuse.

I want to thank all the members of this Committee that have sponsored this bill, because it is certainly a step in the right direction to eliminate duplication and confusion between the two agencies. This bipartisan legislation will make it easier for the veteran-owned businesses to do business with the government. Therefore, I urge my colleagues to support the measure.

If there is no further discussion, the Committee now moves to consideration of H.R. 1615.

The clerk will report the title of the bill.

The CLERK. H.R. 1615, the Verification Alignment——

Chairwoman VELAZQUEZ. Without objection, H.R. 1615 is considered as read and open for amendment at any point.

Does anyone wish to offer an amendment?

Mr. KELLY. Madam Chairwoman, I have an amendment at the desk.

Chairwoman VELÁZQUEZ. The clerk will report the amendment.
The CLERK. Amendment to H.R. 1615, offered by Mr. Kelly of Mississippi.

Chairwoman VELÁZQUEZ. Without objection, the amendment is considered as read.

The gentleman is recognized for 5 minutes.

Mr. KELLY. Thank you, Madam Chair and Ranking Member Chabot.

I would like to offer this amendment in the nature of a substitute which makes some small yet critical enhancements to understanding this important legislation. These changes in the underlying bill text came from conversations with the Small Business Administration, the agency that will be overseeing this new service-disabled veteran-owned small business certification program. And I think it reasonable to incorporate their suggestions into the underlying bill text.

First, the amendment underscores the intention for the Small Business Administration to inherit the Department of Veterans Affairs current records of certified service-disabled veteran-owned firms and continue to maintain a list of certified firms. The amendment makes clear it is up to the discretion of the SBA to utilize the technology solution it determines best suited to capturing this information, and there is no requirement that the agency take on the hardware and software infrastructure at the VA unless the agency deems it is a necessary part of the transition.

Secondly, the amendment strikes Section 4 of H.R. 1615 regarding sole source thresholds. The inclusion of this section was dependent on the passage of a separate bill, which is still working its way through the legislative process. There will be ample opportunity to reconsider this provision at a later date but not at this juncture.

Third, the amendment strikes reference to self-certified veteran-owned business in Section 8 of H.R. 1615 in order to reduce any unnecessary misconception that the SBA permits self-certification of veteran-owned small business in its prime contracting program. This revised section better aligns with current SBA policies and addresses the steps self-certified service-disabled veteran-owned small businesses must take in order to maintain their SDVOSB status.

To sum up, this amendment in the nature of a substitute provides important clarity to ensure that the public and implementing agencies interpret this language in the way Congress intended.

I urge support of my colleagues, and I yield back the balance of my time.

Chairwoman VELÁZQUEZ. The gentleman yields back.

Are there any other members who wish to be recognized for a statement on the amendment?

Mr. CHABOT. Madam Chair?

Chairwoman VELÁZQUEZ. Mr. Chabot, you are recognized for 5 minutes.

Mr. CHABOT. Thank you, Madam Chair. I will be brief.

I would like to thank Mr. Kelly for offering this amendment and for coordinating with the SBA to improve this legislation.

This amendment makes several revisions to the legislation to ensure the intent of these provisions is clear to the public and to the
implementing agency. Clarity in the law is important, and this amendment provides exactly that.

So I would urge my colleagues to support the amendment, and I yield back.

Chairwoman VELÁZQUEZ. Are there any other members who wish to be recognized on this amendment?

If not, let me just say this is a straightforward amendment that provides clarity, and I urge my colleagues to support it.

The question is now on amendment 1.

All those in favor, say aye.

All those opposed, say no.

In the opinion of the Chair, the ayes have it, and the amendment is agreed to.

Are there any other members who wish to be recognized for the purposes of offering an amendment?

Seeing none, the question is now on H.R. 1615, as amended.

All those in favor, say aye.

All those opposed, say no.

In the opinion of the Chair, the ayes have it, and H.R. 1615, as amended, is agreed to.

The question now occurs on reporting H.R. 1615, as amended, to the House.

All those in favor, say aye.

All those opposed, say no.

In the opinion of the Chair, the ayes have it. H.R. 1615, as amended, is reported to the House.

Without objection, the Committee staff is authorized to correct punctuation and make all the necessary technical corrections and conforming changes. Without objection, members shall also be entitled to 2 days to file additional supplemental, dissenting, and minority views.

The next bill is H.R. 499, the “Service-Disabled Veterans Small Business Continuation Act,” introduced by Ranking Member Chabot and sponsored by Mr. Delgado, which protects small businesses owned by disabled veterans by providing a transitional period to keep SDVOSB status in the event of the business owner’s death.

I will now recognize the gentleman from Ohio and the Ranking Member of the Committee, the author of the bill, for an opening statement.

Mr. CHABOT. Thank you, Madam Chairwoman.

I, like all members of this Committee, hear from many constituents on a wide range of small business issues. One of the things that is particularly important to me and those folks in my district is to ensure that veterans and their families receive fair treatment from the Federal Government which they have served so bravely. Many of these veterans come home and decide to become entrepreneurs, whether to sustain a living for their families or to contribute to their communities in a meaningful way.

Unfortunately, currently there is a conflict in the law regarding the treatment of surviving spouses of service-disabled veteran small business owners between the VA and the SBA. Congress has already codified in title 38 a commonsense provision allowing the surviving spouse of a service-disabled veteran small business owner
with a less than 100 percent disability rating to retain the company's SDVOSB status for a certain amount of time.

Unfortunately, the Small Business Act currently has no such provision. This lack of parity creates legal uncertainty and confusion in the application of this important protection for spouses of veteran business owners, the veteran owners themselves, and all those who rely on these businesses after the veteran owner passes away. This is why this bill, H.R. 499, is so important.

The bill aligns title 15 with title 38, ensuring continuity across the government for this important policy. This bill will provide our Nation’s heroes and their families with peace of mind.

I also want to thank the gentleman from New York, Mr. Delgado, for working together on this legislation and urge my colleagues to support this bill.

And I yield back.

Chairwoman VELÁZQUEZ. The gentleman yields back. And I appreciate his work on this issue.

Are there any other members who wish to be recognized for a statement on H.R. 499?

Mr. DELGADO. Yes.

Chairwoman VELÁZQUEZ. The gentleman from New York, Mr. Delgado, is recognized for 5 minutes.

Mr. DELGADO. Thank you, Madam Chairwoman.

I would like to thank you, along with Ranking Member Chabot, for your work on legislation that we are working on today, legislation that will improve the ability of veterans and their families who start or continue running a business.

I am especially glad to see that the bill I first introduced as a Member of Congress, the very first bill, the “Service-Disabled Veterans Small Business Continuation Act,” is being taken up by the Committee. And I am honored that I was able to introduce this bill along with Ranking Member Chabot and Representatives Bergman and Correa.

With veterans and their families sacrificing so much for our rights and freedoms, it is our solemn obligation as a Nation to ensure that their health and well-being is protected. Currently, the spouses of service-disabled veterans can receive preference for contracts with the Department of Veterans Affairs. But this preference is rescinded if the veteran passes away, unless he or she was 100 percent disabled.

The Service-Disabled Veterans Small Business Continuation Act would allow the spouses of deceased service-disabled veterans to retain their status as a service-disabled veteran-owned small business for 3 years, regardless of the degree to which a veteran was disabled. This will give surviving spouses the opportunity to remain competitive in the Federal contracting market.

After 3 years of service the veterans and their families give to us, we need to provide them with both stability and opportunities for growth.

Thank you again to Ranking Member Chabot for his leadership on this issue. I am proud to see this legislation is being marked up, and urge my colleagues to support it.

I yield back.

Chairwoman VELÁZQUEZ. The gentleman yields back.
Are there any other members who wish to be recognized?

I will now recognize myself briefly.

This bill codifies our intention to bridge the differences between the SBA and VA by establishing uniformity. We know that running a small business often involves many members of a family. By extending survival spousal rights to the SDVOSB definition, we are honoring the sacrifice they made for our country. We are also providing stability for that business to ensure that they can remain competitive rather than immediately penalized by the death of the service-disabled veteran business owner.

I want to thank Ranking Member Chabot and Mr. Delgado for working together to ensure that, when a disabled veteran business owner passes, the law does not impose insult to injury by penalizing the surviving spouse. I urge my colleagues to support the bill.

If there is no further discussion, the Committee will move on to consideration of H.R. 499.

The clerk will report the title of the bill.

The CLERK. H.R. 499, the Service-Disabled——

Chairwoman VELAZQUEZ. Without objection, H.R. 499 is considered as read and open for amendment at any point.

Does anyone wish to offer an amendment?

Seeing none, the question is now on H.R. 499.

All those in favor, say aye.

All those opposed, say no.

In the opinion of the Chair, the ayes have it, and H.R. 499 is agreed to.

The question now occurs on reporting H.R. 499 to the House.

All those in favor, say aye.

All those opposed, say no.

In the opinion of the Chair, the ayes have it. H.R. 499 is reported to the House.

Without objection, the Committee staff is authorized to correct punctuation, make other necessary technical corrections and conforming changes. Without objection, members shall also be entitled to 2 days to file additional supplemental, dissenting, and minority views.

So with that, we finished our markup.

I want to take this opportunity to thank all the members for their participation today.

And if there is no further business to come before the Committee, we are adjourned.

[Whereupon, at 12:21 p.m., the Committee was adjourned.]
116th CONGRESS 1st Session

H. R. 3537

To amend the Small Business Act to codify the Boots to Business Program, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

JUNE 27, 2019

Mr. SCHNEIDER (for himself and Mr. SPANO) introduced the following bill:
which was referred to the Committee on Small Business

A BILL

To amend the Small Business Act to codify the Boots to Business Program, and for other purposes.

1 Be it enacted by the Senate and House of Representa-
2 tives of the United States of America in Congress assembled,
3 SECTION 1. SHORT TITLE.
4 This Act may be cited as the “Veteran Entrepreneur-
5 ship Training Act of 2019”.
6 SEC. 2. BOOTS TO BUSINESS PROGRAM.
7 Section 32 of the Small Business Act (15 U.S.C.
8 657b) is amended by adding at the end the following new
9 subsection:
10 “(h) BOOTS TO BUSINESS PROGRAM.—
“(1) COVERED INDIVIDUAL DEFINED.—In this subsection, the term ‘covered individual’ means—

“(A) a member of the Armed Forces, including the National Guard or Reserves;

“(B) an individual who is participating in the Transition Assistance Program established under section 1144 of title 10, United States Code;

“(C) an individual who—

“(i) served on active duty in any branch of the Armed Forces, including the National Guard or Reserves; and

“(ii) was discharged or released from such service under conditions other than dishonorable; and

“(D) a spouse or dependent of an individual described in subparagraph (A), (B), or (C).

“(2) ESTABLISHMENT.—Beginning on the first October 1 after the enactment of this subsection and for the subsequent 4 fiscal years, the Administrator shall carry out a program to be known as the ‘Boots to Business Program’ to provide entrepreneurship training to covered individuals.
“(3) Goals.—The goals of the Boots to Business Program are to—

“(A) provide assistance and in-depth training to covered individuals interested in business ownership; and

“(B) provide covered individuals with the tools, skills, and knowledge necessary to identify a business opportunity, draft a business plan, identify sources of capital, connect with local resources for small business concerns, and start up a small business concern.

“(4) Program Components.—

“(A) In general.—The Boots to Business Program may include—

“(i) a presentation providing exposure to the considerations involved in self-employment and ownership of a small business concern;

“(ii) an online, self-study course focused on the basic skills of entrepreneurship, the language of business, and the considerations involved in self-employment and ownership of a small business concern;

“(iii) an in-person classroom instruction component providing an introduction
to the foundations of self employment and
ownership of a small business concern; and

“(iv) in-depth training delivered
through online instruction, including an
online course that leads to the creation of
a business plan.

“(B) COLLABORATION.—The Adminis-
trator may—

“(i) collaborate with public and pri-

cate entities to develop course curricula for
the Boots to Business Program; and

“(ii) modify program components in

coordination with entities participating in a
Warriors in Transition program, as defined
in section 738(e) of the National Defense
Authorization Act for Fiscal Year 2013
(10 U.S.C. 1071 note).

“(C) USE OF RESOURCE PARTNERS.—

“(i) IN GENERAL.—The Administrator
shall—

“(I) ensure that Veteran Busi-

ness Outreach Centers regularly par-
ticipate, on a nationwide basis, in the
Boots to Business Program; and
“(II) to the maximum extent practicable, use a variety of other resource partners and entities in administering the Boots to Business Program.

“(ii) Grant Authority.—In carrying out clause (i), the Administrator may make grants to Veteran Business Outreach Centers, other resource partners, or other entities to carry out components of the Boots to Business Program.

“(D) Availability to Department of Defense.—The Administrator shall make available to the Secretary of Defense information regarding the Boots to Business Program, including all course materials and outreach materials related to the Boots to Business Program, for inclusion on the website of the Department of Defense relating to the Transition Assistance Program, in the Transition Assistance Program manual, and in other relevant materials available for distribution from the Secretary of Defense.

“(E) Availability to Veterans Affairs.—In consultation with the Secretary of
Veterans Affairs, the Administrator shall make
available for distribution and display at local fa-
cilities of the Department of Veterans Affairs
outreach materials regarding the Boots to Busi-
ness Program which shall, at a minimum—

“(i) describe the Boots to Business
Program and the services provided; and

“(ii) include eligibility requirements
for participating in the Boots to Business
Program.

“(5) REPORT.—Not later than 180 days after
the date of the enactment of this subsection and
every year thereafter, the Administrator shall submit
to the Committee on Small Business and Entrepren-
neurship of the Senate and the Committee on Small
Business of the House of Representatives a report
on the performance and effectiveness of the Boots to
Business Program, which may be included as part of
another report submitted to such Committees by the
Administrator, and which shall include—

“(A) information regarding grants award-
ed under paragraph (4)(C);

“(B) the total cost of the Boots to Busi-
ness Program;
“(C) the number of program participants using each component of the Boots to Business Program;

“(D) the completion rates for each component of the Boots to Business Program;

“(E) to the extent possible—

“(i) the demographics of program participants, to include gender, age, race, relationship to military, military occupational specialty, and years of service of program participants;

“(ii) the number of small business concerns formed or expanded with assistance under the Boots to Business Program;

“(iii) the gross receipts of small business concerns receiving assistance under the Boots to Business Program;

“(iv) the number of jobs created with assistance under the Boots to Business Program;

“(v) the number of referrals to other resources and programs of the Administration;
“(vi) the number of program participants receiving financial assistance under loan programs of the Administration;

“(vii) the type and dollar amount of financial assistance received by program participants under any loan program of the Administration; and

“(viii) results of participant satisfaction surveys, including a summary of any comments received from program participants;

“(F) an evaluation of the effectiveness of the Boots to Business Program in each region of the Administration during the most recent fiscal year;

“(G) an assessment of additional performance outcome measures for the Boots to Business Program, as identified by the Administrator;

“(H) any recommendations of the Administrator for improvement of the Boots to Business Program, which may include expansion of the types of individuals who are covered individuals;
“(I) an explanation of how the Boots to Business Program has been integrated with other transition programs and related resources of the Administration and other Federal agencies; and

“(J) any additional information the Administrator determines necessary.”.
116th CONGRESS
1st Session

H. R. 3734

To require the Comptroller General of the United States to report on access to credit for small business concerns owned and controlled by covered individuals, to require the Administrator of the Small Business Administration to report on the veterans interagency task force, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

M. [Blank] introduced the following bill; which was referred to the Committee on [Blank].

A BILL

To require the Comptroller General of the United States to report on access to credit for small business concerns owned and controlled by covered individuals, to require the Administrator of the Small Business Administration to report on the veterans interagency task force, and for other purposes.

1. Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,
SECTION 1. SHORT TITLE.

This Act may be cited as the “Successful Entrepreneurship for Reservists and Veterans Act” or the “SERV Act”.

SEC. 2. REPORTING REQUIREMENT FOR VETERANS AGENCY TASK FORCE.

Section 32(c) of the Small Business Act (15 U.S.C. 657b(c)) is amended by adding at the end the following:

“(4) REPORT.—Along with the budget justification documents for the Small Business Administration submitted to Congress in connection with the budget for a fiscal year submitted under 1105 of title 31, United States Code, the Administrator shall submit a report—

“(A) discussing the appointments made to and activities of the task force; and

“(B) identifying and outlining a plan for outreach and promotion of the programs and services for veterans, including Veteran Business Outreach Centers, Boots to Business, Boots to Business Reboot, Service-Disabled Entrepreneurship Development Training Program, Veteran Institute for Procurement, Women Veteran Entrepreneurship Training Program, and Veteran Women Igniting the Spirit of Entrepreneurship.”.
SEC. 3. GAO REPORT ON ACCESS TO CREDIT.

(a) REPORT ON ACCESS TO CREDIT.—

(1) IN GENERAL.—Not later than 1 year after the date of the enactment of this Act, the Comptroller General of the United States shall submit a report on the ability of small business concerns owned and controlled by covered individuals to access credit to—

(A) the Committee on Veterans’ Affairs and the Committee on Small Business and Entrepreneurship of the Senate; and

(B) the Committee on Veterans’ Affairs and the Committee on Small Business of the House of Representatives.

(2) CONTENTS.—The report submitted under paragraph (1) shall include an analysis of—

(A) the sources of credit used by small business concerns owned and controlled by covered individuals and the average percentage of the credit obtained from each source by such concerns;

(B) the default rate for small business concerns owned and controlled by covered individuals, disaggregated by each source of credit described in subparagraph (A), as compared to
the default rate for the source of credit for small business concerns generally;

(C) the Federal lending programs available to provide credit to small business concerns owned and controlled by covered individuals;

(D) gaps, if any, in the availability of credit for small business concerns owned and controlled by covered individuals that are not being filled by the Federal Government or private sources;

(E) obstacles faced by covered individuals in trying to access credit;

(F) the extent to which deployment and other military responsibilities affect the credit history of veterans and Reservists; and

(G) the extent to which covered individuals are aware of Federal programs targeted towards helping covered individuals access credit.

(b) DEFINITIONS.—In this Act:

(1) COVERED INDIVIDUAL.—The term “covered individual” means—

(A) a veteran;

(B) a service-disabled veteran;

(C) a Reservist;
(D) the spouse of an individual described in subparagraph (A), (B), or (C); or

(E) the spouse of a member of the Armed Forces.

(2) Reservist.—The term “Reservist” means a member of a reserve component of the Armed Forces, as described in section 10101 of title 10, United States Code.

(3) Small Business Act Definitions.—the terms “service-disabled veteran”, “small business concern”, and “veteran” have the meanings given those terms, respectively, under section 3 of the Small Business Act (15 U.S.C. 632).
116th Congress 1st Session

H.R. 3661

To support entrepreneurs serving in the National Guard and Reserve, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

Mr. Kim introduced the following bill; which was referred to the Committee on

A BILL

To support entrepreneurs serving in the National Guard and Reserve, and for other purposes.

1. Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,

2. SECTION 1. SHORT TITLE.

3. This Act may be cited as the "Patriotic Employer Protection Act of 2019".
SEC. 2. EXTENSION OF LOAN ASSISTANCE AND DEFERRAL ELIGIBILITY TO RESERVISTS BEYOND PERIODS OF MILITARY CONFLICT.

(a) SMALL BUSINESS ACT AMENDMENTS.—Section 7 of the Small Business Act (15 U.S.C. 636) is amended—

(1) in subsection (b)(3)—

(A) in subparagraph (A)—

(i) by striking clause (ii);

(ii) by redesignating clause (i) as clause (ii);

(iii) by inserting before clause (ii), as so redesignated, the following:

“(i) the term ‘active service’ has the meaning given that term in section 101(d)(3) of title 10, United States Code;”; and

(iv) in clause (ii), as so redesignated, by adding “and” at the end;

(B) in subparagraph (B), by striking “being ordered to active military duty during a period of military conflict” and inserting “being ordered to perform active service for a period of more than 30 consecutive days”;

(C) in subparagraph (C), by striking “active duty” each place it appears and inserting “active service”; and
(D) in subparagraph (G)(ii)(II), by striking "active duty" and inserting "active service";

and

(2) in subsection (n)—

(A) in the subsection heading, by striking "ACTIVE DUTY" and inserting "ACTIVE SERVICE";

(B) in paragraph (1)—

(i) by striking subparagraph (C);

(ii) by redesignating subparagraphs (A) and (B) as subparagraphs (B) and (C), respectively;

(iii) by inserting before subparagraph (B), as so redesignated, the following:

"(A) ACTIVE SERVICE.—The term 'active service' has the meaning given that term in section 101(d)(3) of title 10, United States Code."

(iv) in subparagraph (B), as so redesignated, by striking "ordered to active duty during a period of military conflict" and inserting "ordered to perform active service for a period of more than 30 consecutive days"; and
(v) in subparagraph (D), by striking “active duty” each place it appears and inserting “active service”; and 
(C) in paragraph (2)(B), by striking “active duty” each place it appears and inserting “active service”.

(b) APPLICABILITY.—The amendments made by subsection (a)(1) shall apply to an economic injury suffered or likely to be suffered as the result of an essential employee being ordered to perform active service (as defined in section 101(d)(3) of title 10, United States Code) for a period of more than 30 consecutive days who is discharged or released from such active service on or after the date of enactment of this Act.

(c) SEMIANNUAL REPORT.—Not later than 180 days after the date of enactment of this Act, and semianually thereafter, the President shall submit to the Committee on Small Business and Entrepreneurship and the Committee on Appropriations of the Senate and the Committee on Small Business and the Committee on Appropriations of the House of Representatives a report on the number of loans made under the Military Reservist Economic Injury Disaster Loan program and the dollar volume of those loans. The report shall contain the subsidy rate of the disaster loan program as authorized under section 7(b)
of the Small Business Act (15 U.S.C. 636(b)) with the
loans made under the Military Reservist Economic Injury
Disaster Loan program and without those loans included.
(d) TECHNICAL AND CONFORMING AMENDMENT.—
Section 8(l) of the Small Business Act (15 U.S.C. 637(l))
is amended—
(1) by striking “The Administration” and in-
serting the following:
“(1) IN GENERAL.—The Administration”;
(2) by striking “(as defined in section
7(n)(1))”; and
(3) by adding at the end the following:
“(2) DEFINITION OF PERIOD OF MILITARY CON-
FLICT.—In this subsection, the term ‘period of mili-
tary conflict’ means—
“(A) a period of war declared by the Con-
gress;
“(B) a period of national emergency de-
clared by the Congress or by the President; or
“(C) a period of a contingency operation,
as defined in section 101(a) of title 10, United
States Code.”.
116TH CONGRESS
1ST SESSION

H.R. 1615

To transfer the responsibility of verifying small business concerns owned and controlled by veterans or service-disabled veterans to the Small Business Administration, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

MARCH 7, 2019

Mr. KELLY of Mississippi (for himself, Mr. CHABOT, Mr. STAUBER, Miss GONZÁLEZ-COLÓN of Puerto Rico, Mr. FITZPATRICK, Mr. BERGMAN, Ms. KUSTER of New Hampshire, Mr. WATKINS, Mrs. KACZMARSKI, Ms. VELÁZQUEZ, Mr. DAVID P. ROE of Tennessee, Mr. DUNN, Mr. BANKS, Mr. CURTIS, Mr. BALDERSON, Mr. BURCHETT, Mr. CROW, Mr. HAGEDORN, Mr. BALDWIN, Mr. JOYCE of Pennsylvania, and Mr. STEYERS) introduced the following bill, which was referred to the Committee on Small Business, and in addition to the Committee on Veterans' Affairs, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned.

A BILL

To transfer the responsibility of verifying small business concerns owned and controlled by veterans or service-disabled veterans to the Small Business Administration, and for other purposes.

1. Be it enacted by the Senate and House of Representa-
2. tives of the United States of America in Congress assembled,
SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

(a) SHORT TITLE.—This Act may be cited as the “Verification Alignment and Service-disabled Business Adjustment Act” or the “VA–SBA Act”.

(b) TABLE OF CONTENTS.—The table of contents for this Act is as follows:

See 1. Short title; table of contents.
See 2. Transfer date.
See 3. Amendment to and transfer of veteran-owned and service-disabled veteran-owned business database.
See 4. Dollar threshold for sole source awards to small business concern owned and controlled by service-disabled veterans.
See 5. Additional requirement for database.
See 6. Procurement program for small business concerns owned and controlled by service-disabled veterans.
See 7. Certification for small business concerns owned and controlled by veterans.
See 9. Transfer of the Center for Verification and Evaluation of the Department of Veterans Affairs to the Small Business Administration.

SEC. 2. TRANSFER DATE.

For purposes of this Act, the term “transfer date” means the date that is 2 years after the date of enactment of this Act, except that such date may be extended an unlimited number of times by a period of not more than 6 months if the Administrator of the Small Business Administration and the Secretary of Veterans Affairs jointly issue a notice to Congress and the Law Revision Counsel of the House of Representatives containing—

(1) a certification that such extension is necessary;

•HR 1615 IH
38

(2) the rationale for and the length of such ex-

tension; and

(3) a plan to comply with the requirements of

this Act within the timeframe of the extension.

SEC. 3. AMENDMENT TO AND TRANSFER OF VETERAN-
OWNED AND SERVICE-DISABLED VETERAN-
OWNED BUSINESS DATABASE.

(a) AMENDMENT OF VETERAN-OWNED AND SERV-
ICE-DISABLED VETERAN-OWNED BUSINESS DATA-
BASE.—Effective on the transfer date, section 8127 of

title 38, United States Code, is amended—

(1) in subsection (c)—

(A) by striking “the Secretary” and insert-
ing “the Administrator”; and

(B) by striking “subsection (f)” and insert-
ing “section 36 of the Small Business Act”;

(2) in subsection (f)—

(A) by striking “the Secretary” each place
such term appears, other than under paragraph
(7) and in the last place such term appears
under paragraph (2)(A), and inserting “the Ad-
ministrator”;

(B) in paragraph (2)—
(i) in subparagraph (A), by striking “to access” and inserting “to obtain from the Secretary of Veterans Affairs”; and

(ii) by striking subparagraph (B) and inserting the following:

“(B) For purposes of this subsection—

“(i) the Secretary of Veterans Affairs shall—

“(I) verify an individual’s status as a veteran or a service-disabled veteran; and

“(II) establish a system to permit the Administrator to access, but not alter, such verification; and

“(ii) the Administrator shall verify—

“(I) the status of a business concern as a small business concern; and

“(II) the ownership and control of such business concern.

“(C) If the Administrator receives an application from an individual with respect to a business concern for inclusion in the database, but the individual’s status as a veteran or service-disabled veteran, the business concern’s status as a small business concern, or the ownership and control of such business concern cannot be verified under subpara-
graph (B), the Administrator may not include the business concern in the database maintained by the Administrator.”;

(C) by striking paragraphs (4) and (7);

(D) by redesignating paragraphs (5) and (6) as paragraphs (4) and (5), respectively, and redesignating paragraph (8) as paragraph (6); and

(E) in paragraph (6), as so redesignated—

(i) in subparagraph (B)(ii)—

(I) by amending subclause (I) to read as follows:

“(I) the Secretary of Veterans Affairs or the Administrator; or”; and

(II) in subclause (II), by striking “the contracting officer of the Department” and inserting “the applicable contracting officer”; and

(ii) by striking subparagraph (C);

(3) by redesignating subsection (k) (relating to definitions) as subsection (l);

(4) by inserting after subsection (j) (relating to annual reports) the following:

“(k) ANNUAL TRANSFER FOR CERTIFICATION COSTS.—For each fiscal year, the Secretary of Veterans
Affairs shall reimburse the Administrator in an amount necessary to cover any cost incurred by the Administrator for certifying small business concerns owned and controlled by veterans that do not qualify as small business concerns owned and controlled by service-disabled veterans for the Secretary for purposes of this section and section 8128. The Administrator is authorized to accept such reimbursement. The amount of any such reimbursement shall be determined jointly by the Secretary and the Administrator and shall be provided from fees collected by the Secretary under multiple-award schedule contracts. Any disagreement about the amount shall be resolved by the Director of the Office of Management and Budget.”;

(5) in subsection (k) (relating to definitions), as so redesignated, by adding at the end the following:

“(4) The term ‘Administrator’ means the Administrator of the Small Business Administration.”.

(b) Transfer of Requirements Relating to Database to the Small Business Act.—Effective on the transfer date, subsection (f) of section 8127 of title 38, United States Code (as amended by subsection (a)), is transferred to section 36 of the Small Business Act (15 U.S.C. 657f), inserted so as to appear after subsection (c).
(c) CONFORMING AMENDMENTS.—The following amendments shall take effect on the transfer date:


(2) TITLE 38.—Section 8128 of title 38, United States Code, is amended by striking “section 8127(f) of this title” and inserting “section 36 of the Small Business Act”.

SEC. 4. DOLLAR THRESHOLD FOR SOLE SOURCE AWARDS TO SMALL BUSINESS CONCERN OWNED AND CONTROLLED BY SERVICE-DISABLED VETERANS.

(a) SMALL BUSINESS ACT.—Effective on the transfer date, section 36(c) of the Small Business Act, as redesignated by section 6(a)(2), is amended—

(1) by striking the first dollar figure and inserting “$7,000,000”; and

(2) by striking the second dollar figure and inserting “$5,000,000”.

(b) TITLE 38.—Effective on the transfer date, paragraph (2) of section 8127(c) of title 38, United States Code, is amended to read as follows:

• HR 1615 IH
8

“(2) the anticipated award price of the contract
will not exceed the amount described under section
36(c) of the Small Business Act; and”.

SEC. 5. ADDITIONAL REQUIREMENT FOR DATABASE.

(a) Administration Access to Database Before
the Transfer Date.—During the period between the
date of the enactment of this Act and the transfer date,
the Secretary of Veterans Affairs shall provide the Admin-
istrator of the Small Business Administration with access
to the contents of the database described under section
8127(f) of title 38, United States Code.

(b) Rule of Construction.—Nothing in this Act
or the amendments made by this Act may be construed
as prohibiting the Administrator of the Small Business
Administration from combining the contents of the data-
base described under section 8127(f) of title 38, United
States Code, with other databases maintained by the Ad-
ministration.

(c) Recognition of the Issuance of Joint Regu-
lations.—The date specified under section 1832(e) of
the National Defense Authorization Act for Fiscal Year
2017 (15 U.S.C. 632 note) shall be deemed to be October
1, 2018.
SEC. 6. PROCUREMENT PROGRAM FOR SMALL BUSINESS CONCERNS OWNED AND CONTROLLED BY SERVICE-DISABLED VETERANS.

(a) Procurement Program for Small Business Concerns Owned and Controlled by Service-Disabled Veterans.—Section 36 of the Small Business Act (15 U.S.C. 657f) is amended—

(1) by striking subsections (d) and (e);

(2) by redesignating subsections (a), (b), and (c) as subsections (c), (d), and (e) respectively;

(3) by inserting before subsection (e), as so redesignated, the following:

“(a) Contracting Officer Defined.—For purposes of this section, the term ‘contracting officer’ has the meaning given such term in section 2101 of title 41, United States Code.

“(b) Certification of Small Business Concerns Owned and Controlled by Service-Disabled Veterans.—With respect to a procurement program or preference established under this Act or any other Federal law applicable to small business concerns owned and controlled by service-disabled veterans, the Administrator shall—

“(1) certify the status of the concern as a ‘small business concern owned and controlled by service-disabled veterans’; and
“(2) require the periodic recertification of such status.”;

(4) in subsection (d), as so redesignated, by striking “and that the award can be made at a fair market price” and inserting “, that the award can be made at a fair market price, and if each concern is certified by the Administrator as a small business concern owned and controlled by service-disabled veterans”; and

(5) by adding at the end the following:

“(g) Certification Requirement.—Notwithstanding subsection (c), a contracting officer may only award a sole source contract to a small business concern owned and controlled by service-disabled veterans or a contract on the basis of competition restricted to small business concerns owned and controlled by service-disabled veterans if such a concern is certified by the Administrator as a small business concern owned and controlled by service-disabled veterans.

“(h) Enforcement; Penalties.—

“(1) Verification of Eligibility.—In carrying out this section, the Administrator shall establish procedures relating to—

“(A) the filing, investigation, and disposition by the Administration of any challenge to
the eligibility of a small business concern to re-
ceive assistance under this section (including a
challenge, filed by an interested party, relating
to the veracity of a certification made or infor-
mation provided to the Administration by a
small business concern under subsection (b));
and
"(B) verification by the Administrator of
the accuracy of any certification made or infor-
mation provided to the Administration by a
small business concern under subsection (b).
"(2) EXAMINATIONS.—
"(A) EXAMINATION OF APPLICANTS.—The
procedures established under paragraph (1)
shall provide for a program of examinations by
the Administrator of any small business concern
making a certification or providing information
to the Administrator under subsection (b), to
determine the veracity of any statements or in-
formation provided as part of such certification
or otherwise provided under subsection (b).
"(B) EXAMINATION OF CERTIFIED CON-
CERNS.—The procedures established under
paragraph (1) shall provide for the examination
of risk-based samples of small business con-
ecrns certified under subsection (b), or of any
small business concern that the Administrator
believes poses a particular risk or with respect
to which the Administrator receives specific and
credible information alleging that the small
business concern no longer meets eligibility re-
quirements to be certified as a small business
concern owned and controlled by service-dis-
abled veterans.

“(3) PENALTIES.—In addition to the penalties
described in section 16(d), any small business con-
cern that is determined by the Administrator to have
misrepresented the status of that concern as a small
business concern owned and controlled by service-
disabled veterans for purposes of subsection (b),
shall be subject to—

“(A) section 1001 of title 18, United
States Code;

“(B) sections 3729 through 3733 of title
31, United States Code; and

“(C) section 8127(g) of title 38, United
States Code.

“(i) Provision of Data.—Upon the request of the
Administrator, the head of any Federal department or
agency shall promptly provide to the Administrator such
information as the Administrator determines to be necessary to carry out subsection (b) or to be able to certify the status of the concern as a small business concern owned and controlled by veterans under section 36A.”.

(b) Penalties for Misrepresentation.—Section 16 of the Small Business Act (15 U.S.C. 645) is amended—

(1) in subsection (d)(1)—

(λ) by striking “, a” and inserting “, a ‘small business concern owned and controlled by service-disabled veterans’, a ‘small business concern owned and controlled by veterans’, a”; and

(β) in paragraph (λ), by striking “9, 15, or 31” and inserting “8, 9, 15, 31, 36, or 36A”; and

(2) in subsection (e), by striking “, a” and inserting “, a ‘small business concern owned and controlled by service-disabled veterans’, a ‘small business concern owned and controlled by veterans’, a”.

SEC. 7. CERTIFICATION FOR SMALL BUSINESS CONCERNS OWNED AND CONTROLLED BY VETERANS.

The Small Business Act (15 U.S.C. 631 et seq.) is amended by inserting after section 36 the following new section:

*HR 1615 IH*
SEC. 36A. CERTIFICATION OF SMALL BUSINESS CONCERNS O

OWNED AND CONTROLLED BY VETERANS.

“(a) In general.—With respect to the program es-
tablished under section 8127 of title 38, United States
Code, the Administrator shall—

“(1) certify the status of the concern as a
‘small business concern owned and controlled by vet-

erans’; and

“(2) require the periodic recertification of such

status.

“(b) Enforce

ment; Penalties.—

“(1) Verification of eligibility.—In car-
rying out this section, the Administrator shall estab-
lish procedures relating to—

“(A) the filing, investigation, and disposi-
tion by the Administration of any challenge to
the eligibility of a small business concern to re-
ceive assistance under this section (including a
challenge, filed by an interested party, relating
to the veracity of a certification made or infor-
mation provided to the Administration by a
small business concern under subsection (a));

and

“(B) verification by the Administrator of
the accuracy of any certification made or infor-
information provided to the Administration by a small business concern under subsection (a).

"(2) EXAMINATION OF APPLICANTS.—The procedures established under paragraph (1) shall provide for a program of examinations by the Administrator of any small business concern making a certification or providing information to the Administrator under subsection (a), to determine the veracity of any statements or information provided as part of such certification or otherwise provided under subsection (a).

"(3) PENALTIES.—In addition to the penalties described in section 16(d), any small business concern that is determined by the Administrator to have misrepresented the status of that concern as a small business concern owned and controlled by veterans for purposes of subsection (a), shall be subject to—

"(A) section 1001 of title 18, United States Code;

"(B) sections 3729 through 3733 of title 31, United States Code; and

"(C) section 8127(g) of title 38, United States Code."
SEC. 8. STATUS OF SELF-CERTIFIED SMALL BUSINESS CONCERNS OWNED AND CONTROLLED BY SERVICE-DISABLED VETERANS AND VETERANS.

(a) In General.—Notwithstanding any other provision of law, any small business concern that self-certified as a small business concern owned and controlled by veterans or a small business concern owned and controlled by service-disabled veterans shall—

(1) if the concern files a certification application with the Administrator of the Small Business Administration before the end of the 1-year period beginning on the transfer date, maintain such self-certification until the Administrator makes a determination with respect to such certification; and

(2) if the concern does not file such a certification application before the end of the 1-year period beginning on the transfer date, lose, at the end of such 1-year period, any self-certification of the concern as a small business concern owned and controlled by service-disabled veterans.

(b) Non-Applicability to Department of Veterans Affairs.—Subsection (a) shall not apply to participation in contracts (including subcontracts) with the Department of Veterans Affairs.

(c) Notice.—The Administrator shall notify any small business concern that self-certified as a small business concern owned and controlled by service-disabled veterans as a small business concern owned and controlled by service-disabled veterans of the changes required in its certification.
ness concern owned and controlled by veterans or a small
business concern owned and controlled by service-disabled
veterans about the requirements of the Verification Align-
ment and Service-disabled Business Adjustment Act, in-
cluding the transfer date and any extension of such trans-
fer date made pursuant to section 2, and make such notice
publicly available, on—
(1) the date of the enactment of this Act; and
(2) the date on which an extension described
under section 2 is approved.

SEC. 9. TRANSFER OF THE CENTER FOR VERIFICATION
AND EVALUATION OF THE DEPARTMENT OF
VETERANS AFFAIRS TO THE SMALL BUSI-
NESS ADMINISTRATION.

(a) ABOLISHMENT.—The Center for Verification and
Evaluation of the Department of Veterans Affairs defined
under section 74.1 of title 38, Code of Federal Regula-
tions, is abolished effective on the transfer date.
(b) TRANSFER OF FUNCTIONS.—All functions that,
immediately before the effective date of this section, were
functions of the Center for Verification and Evaluation
shall—
(1) on the date of enactment of this Act, be
functions of both the Center for Verification and
Evaluation and the Small Business Administration,
except that the Small Business Administration shall not have any authority to carry out any verification functions of the Center for Verification and Evaluation; and

(2) on the transfer date, be functions of the Small Business Administration.

(c) Transfer of Assets.—So much of the personnel, property, records, and unexpended balances of appropriations, allocations, and other funds employed, used, held, available, or to be made available in connection with a function transferred under this section shall be available to the Small Business Administration at such time or times as the President directs for use in connection with the functions transferred.

(d) References.—Any reference in any other Federal law, Executive order, rule, regulation, or delegation of authority, or any document of or pertaining to a function of the Center for Verification and Evaluation that is transferred under this section is deemed, after the transfer date, to refer to the Small Business Administration.

SEC. 10. REPORT.

Not later than the end of the 1-year period beginning on the date of the enactment of this Act, and every 6 months thereafter until the transfer date, the Administrator of the Small Business Administration and Secretary
of Veterans Affairs shall jointly issue a report to the Com-
mittees on Appropriations, Small Business, and Veterans’
Affairs of the House of Representatives and the Commit-
tees on Appropriations, Small Business and Entrepre
neurship, and Veterans’ Affairs of the Senate on the planning
for the transfer of functions and property required under
this Act and the amendments made by this Act on the
transfer date. Such report shall include—

(1) whether and how the verification database
and operations of the Center for Verification and
Evaluation of the Department of Veterans Affairs
will be incorporated into the existing certification
database of the Small Business Administration;

(2) projections for the numbers and timing, in
terms of fiscal year, of—

(A) already verified concerns that will
come up for recertification; and

(B) self-certified concerns that are ex-
pected to apply for certification;

(3) an explanation of how outreach to veteran
service organizations, the service-disabled veteran-
owned and veteran-owned small business community,
and other stakeholders will be conducted; and
(4) other pertinent information determined by the Administrator and the Secretary.
116TH CONGRESS
1ST SESSION

H. R. 499

To amend the Small Business Act to clarify the treatment of certain surviving spouses under the definition of small business concern owned and controlled by service-disabled veterans.

IN THE HOUSE OF REPRESENTATIVES

JANUARY 11, 2019

Mr. CHABOT (for himself, Mr. BERMAN, Mr. DELAINEO, and Mr. CORREA) introduced the following bill; which was referred to the Committee on Small Business

A BILL

To amend the Small Business Act to clarify the treatment of certain surviving spouses under the definition of small business concern owned and controlled by service-disabled veterans.

1  Be it enacted by the Senate and House of Representa-
2  tives of the United States of America in Congress assembled,
3  SECTION 1. SHORT TITLE.
4  This Act may be cited as the “Service-Disabled Vet-
5  erans Small Business Continuation Act”.

 clergy-owned and controlled by service-disabled veterans.

Effective on the date specified in subsection (e) of section 1832 of the National Defense Authorization Act for Fiscal Year 2017 (Public Law 114–328; 130 Stat. 2660), section 3(q)(2) of the Small Business Act (15 U.S.C. 632(q)) is amended—

(1) in subparagraph (C)(i)(II), by striking “rated as 100 percent” and all that follows through “service-connected disability”;

(2) by amending subparagraph (C)(ii)(III) to read as follows:

“(III) the date that—

“(aa) in the case of a surviving spouse of a veteran with a service-connected disability rated as 100 percent disabling or who dies as a result of a service-connected disability, is 10 years after the date of the death of the veteran; or

“(bb) in the case of a surviving spouse of a veteran with a service-connected disability rated as less than
100 percent disabling who does not die as a result of a service-connected disability, is 3 years after the date of the death of the veteran."