

VARIOUS MEASURES

MARKUP

BEFORE THE

COMMITTEE ON FOREIGN AFFAIRS HOUSE OF REPRESENTATIVES

ONE HUNDRED FIFTEENTH CONGRESS

FIRST SESSION

ON

**S. 371, H.R. 2484, H. Res. 351, H. Res. 354
and H. Res. 355**

MAY 25, 2017

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VARIOUS MEASURES

THURSDAY, MAY 25, 2017

HOUSE OF REPRESENTATIVES,
COMMITTEE ON FOREIGN AFFAIRS,
Washington, DC.

The committee met, pursuant to notice, at 9:40 a.m., in room 2172, Rayburn House Office Building, Hon. Edward Royce (chairman of the committee) presiding.

Chairman ROYCE. The committee will come to order. Pursuant to notice, we meet today to mark up five bipartisan measures. Without objection, all members may have 5 days to submit any statements or any extraneous material for the record on today's business. As members were notified yesterday, we intend to consider today's measures en bloc. And so without objection, the following items previously provided to members will be considered en bloc, and are considered as read. We have Senate bill 371, the Department of State Authorities Improvements Act, with Engel amendment 34 and Royce amendment 35 to that Senate bill; we have H.R. 2484, the Women, Peace, and Security Act of 2017; House Resolution 351, Condemning the violence and persecution in Chechnya, along with the Keating amendment 12 to House Resolution 351; we have House Resolution 354, Condemning the violence against peaceful protesters outside the Turkish Ambassador's residence on May 16, 2017; and we have House Resolution 355, Condemning the terrorist attacks in Manchester, United Kingdom, on May 22.

[The information referred to follows:]

115TH CONGRESS
1ST SESSION

S. 371

IN THE HOUSE OF REPRESENTATIVES

MAY 2, 2017

Referred to the Committee on Foreign Affairs

AN ACT

To make technical changes and other improvements to the
Department of State Authorities Act, Fiscal Year 2017.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

1 **SECTION 1. SHORT TITLE.**

2 This Act may be cited as the “Department of State
3 Authorities Act, Fiscal Year 2017, Improvements Act”.

4 **SEC. 2. OVERSIGHT BY COMMITTEES ON APPROPRIATIONS.**

5 (a) OMNIBUS DIPLOMATIC SECURITY AND
6 ANTITERRORISM ACT OF 1986.—Section 104(a) of the
7 Omnibus Diplomatic Security and Antiterrorism Act of
8 1986, as added by section 101 of the Department of State
9 Authorities Act, Fiscal Year 2017 (Public Law 114–323),
10 is amended by inserting “and the Committees on Appro-
11 priations of the Senate and the House of Representatives”
12 after “appropriate congressional committees”.

13 (b) ANNUAL REPORT ON EMBASSY CONSTRUCTION
14 COSTS.—Section 118(a) of the Department of State Au-
15 thorities Act, Fiscal Year 2017 (Public Law 114–323) is
16 amended by inserting “and the Committees on Appropria-
17 tions of the Senate and the House of Representatives”
18 after “appropriate congressional committees”.

19 (c) OVERSIGHT OF AND ACCOUNTABILITY FOR
20 PEACEKEEPER ABUSES.—Section 301(a) of the Depart-
21 ment of State Authorities Act, Fiscal Year 2017 (Public
22 Law 114–323) is amended by inserting “and the Commit-
23 tees on Appropriations of the Senate and the House of
24 Representatives” after “appropriate congressional com-
25 mittees”.

1 (d) WORKFORCE RIGHTSIZING REPORT.—Section
2 405(c) of the Department of State Authorities Act, Fiscal
3 Year 2017 (Public Law 114–323) is amended by inserting
4 “and the Committees on Appropriations of the Senate and
5 the House of Representatives” after “appropriate congressional
6 committees”.

7 (e) CONSULAR IMMUNITY.—Subsection (b)(2) of section
8 4 of the Diplomatic Relations Act (22 U.S.C. 254c),
9 as added by section 501 of the Department of State Authorities
10 Act, Fiscal Year 2017 (Public Law 114–323), is
11 amended by striking “of the House of Representatives and
12 the Committee on Foreign Relations” and inserting “and
13 the Committee on Appropriations of the House of Representatives
14 and the Committee on Foreign Relations and
15 the Committee on Appropriations”.

16 (f) WESTERN HEMISPHERE DRUG POLICY COMMISSION
17 REPORT.—Section 602(c) of the Department of
18 State Authorities Act, Fiscal Year 2017 (Public Law 114–
19 323) is amended—

20 (1) by inserting “and the Committee on Appropriations”
21 after “Committee on Foreign Affairs”;
22 and

23 (2) by inserting “and the Committee on Appropriations”
24 after “Committee on Foreign Relations”;

1 **SEC. 3. PEACEKEEPING TRAINING.**

2 Section 301 of the Department of State Authorities
3 Act, Fiscal Year 2017 (Public Law 114–323) is amend-
4 ed—

5 (1) in subsection (c)—

6 (A) in paragraph (1), by striking “enhance
7 the discovery” and inserting “investigate allega-
8 tions”;

9 (B) in paragraph (2), by striking “ade-
10 quately respond to complaints about such of-
11 fenses by carrying out swift and effective dis-
12 ciplinary action against the personnel” and in-
13 serting “appropriately hold accountable per-
14 sonnel”; and

15 (C) in paragraph (3), by inserting “, in-
16 cluding compensation to victims, as appro-
17 priate” after “responses to such offenses”;

18 (2) in subsection (f)(2), by striking “any indi-
19 vidual who commits an act” and inserting “per-
20 sonnel who are found to have committed acts”; and

21 (3) in subsection (g)(1), by striking “note-
22 worthy”.

1 **SEC. 4. QUALIFICATIONS OF THE UNITED NATIONS SEC-**
 2 **RETARY GENERAL.**

3 Section 310 of the Department of State Authorities
 4 Act, Fiscal Year 2017 (Public Law 114–323) is amend-
 5 ed—

6 (1) in subsection (b), by striking “The descrip-
 7 tions referred to in subsection (a) shall include the
 8 following elements” and inserting “In addition to
 9 the descriptions referred to in subsection (a), each
 10 such candidate shall be urged to describe the fol-
 11 lowing”; and

12 (2) in subsection (e), by striking “such I” and
 13 inserting “such agenda”.

14 **SEC. 5. POLICY REGARDING THE UNITED NATIONS HUMAN**
 15 **RIGHTS COUNCIL.**

16 Section 311(a)(2) of the Department of State Au-
 17 thorities Act, Fiscal Year 2017 (Public Law 114–323) is
 18 amended—

19 (1) in subparagraph (C), by striking “; or” and
 20 inserting a semicolon; and

21 (2) by adding at the end the following new sub-
 22 paragraphs:

23 “(E) which has been designated as a Tier
 24 3 country in the annual Department of State
 25 Trafficking in Persons Report under the Traf-

1 ficking Victims Protection Act of 2000 (22
2 U.S.C. 7107); or

3 “(F) which is identified as having failed to
4 prevent or address gross violations of human
5 rights in the annual Department of State
6 Human Rights Report under the Foreign As-
7 sistance Act of 1961 and the Trade Act of
8 1974.”.

9 **SEC. 6. COMPARATIVE REPORT ON PEACEKEEPING OPER-**
10 **ATIONS.**

11 Section 313 of the Department of State Authorities
12 Act, Fiscal Year 2017 (Public Law 114–323) is amend-
13 ed—

14 (1) by inserting “and the Committees on Ap-
15 propriations of the Senate and the House of Rep-
16 resentatives” after “appropriate congressional com-
17 mittees”;

18 (2) by amending paragraph (1) to read as fol-
19 lows:

20 “(1) a comparison of the costs of current
21 United Nations peacekeeping operations, including
22 the costs incurred by the United States for such op-
23 erations, and the estimated cost of such operations
24 if implemented unilaterally by the United States;”;

1 (3) by redesignating paragraph (2) as para-
2 graph (3); and

3 (4) by inserting after paragraph (1), as amend-
4 ed by paragraph (2) of this section, the following
5 new paragraph:

6 “(2) an assessment of the operational, struc-
7 tural, and doctrinal differences between the military
8 and civilian infrastructures of the United States and
9 United Nations and other assumptions that impact
10 cost estimates; and”.

11 **SEC. 7. LATERAL ENTRY INTO THE FOREIGN SERVICE.**

12 Section 404(a) of the Department of State Authori-
13 ties Act, Fiscal Year 2017 (Public Law 114–323) is
14 amended by striking “outstanding”.

15 **SEC. 8. COMBATING INTOLERANCE.**

16 The section heading of section 419 of the Department
17 of State Authorities Act, Fiscal Year 2017 (Public Law
18 114–323) is amended by striking “**ANTI-SEMITISM**” and
19 inserting “**INTOLERANCE**”.

20 **SEC. 9. TECHNICAL CORRECTION REGARDING COMPLE-**
21 **TION OF WESTERN HEMISPHERE DRUG POL-**
22 **ICY COMMISSION REPORT.**

23 Section 603(f)(1) of the Department of State Au-
24 thorities Act, Fiscal Year 2017 (Public Law 114–323) is

1 amended by striking “section 362” and inserting “section
2 602(c)”.

3 **SEC. 10. BROADCASTING BOARD OF GOVERNORS.**

4 Section 703(b)(2) of the Department of State Au-
5 thorities Act, Fiscal Year 2017 (Public Law 114–323) is
6 amended by striking “any significant restructuring.”.

7 **SEC. 11. RANSOMS TO FOREIGN TERRORIST ORGANIZA-**
8 **TIONS.**

9 Section 709(a) of the Department of State Authori-
10 ties Act, Fiscal Year 2017 (Public Law 114–323) is
11 amended by inserting “, to the extent practicable,” before
12 “transmit”.

13 **SEC. 12. RESTORATION OF TIBET REPORT.**

14 Section 613 of the Foreign Relations Authorization
15 Act, Fiscal Year 2003 (Public Law 107–228, 22 U.S.C.
16 6901 note), as amended by section 715(b)(1) of the De-
17 partment of State Authorities Act, Fiscal Year 2017 (Pub-
18 lic Law 114–323), is further amended—

19 (1) in subsection (a), by striking “IN GEN-
20 ERAL” and inserting the following: “POLICY.—

21 “(1) IN GENERAL.—”;

22 (2) by redesignating subsection (b) as para-
23 graph (2) and moving such paragraph, as so redesign-
24 ated, two ems to the right; and

1 (3) by adding at the end the following new sub-
2 section:

3 “(b) PERIODIC REPORTS.—Not later than 180 days
4 after the date of the enactment of the Department of State
5 Authorities Act, Fiscal Year 2017, Improvements Act, and
6 annually thereafter until December 31, 2021, the Presi-
7 dent shall transmit to the appropriate congressional com-
8 mittees a report on—

9 “(1) the steps taken by the President and the
10 Secretary in accordance with subsection (a)(1); and

11 “(2) the status of any discussions between the
12 People’s Republic of China and the Dalai Lama or
13 his representatives.”.

Passed the Senate May 1, 2017.

Attest:

JULIE E. ADAMS,

Secretary.

AMENDMENT TO S. 371
OFFERED BY MR. ENGEL OF NEW YORK

Page 7, line 20, strike section 9 and insert the following:

1 SEC. 9. TECHNICAL CORRECTIONS REGARDING COMPLE-
2 TION OF WESTERN HEMISPHERE DRUG POL-
3 ICY COMMISSION REPORT.

4 Section 603 of the Department of State Authorities
5 Act, Fiscal Year 2017 (Public Law 114–323) is amend-
6 ed—

7 (1) in subsection (f)(1), by striking “section
8 362” and inserting “section 602(c)”; and

9 (2) by amending subsection (h) to read as fol-
10 lows:

11 “(h) COMPENSATION.—Members of the Commission
12 shall serve without pay or benefits.”.

13 SEC. 10. TECHNICAL CORRECTION REGARDING POWERS OF
14 WESTERN HEMISPHERE DRUG POLICY COM-
15 MISSION.

16 Section 604 of the Department of State Authorities
17 Act, Fiscal Year 2017 (Public Law 114–323) is amended
18 by adding at the end the following new subsection:

1 “(f) GIFTS, BEQUESTS, AND DEVISES.—The Com-
2 mission may solicit, accept, use, and dispose of gifts, be-
3 quests, or devises of money, services, or property, both real
4 and personal, for the purpose of carrying out any duty,
5 power, or authority of the Commission.”.

Page 9, line 10, insert “to implement the Tibetan
Policy Act of 2002” after “subsection (a)(1)”.

Page 9, line 13, insert “or a successor selected by
a method of the 14th Dalai Lama’s own choosing or the
representatives of such successor” after “his representa-
tives”.



AMENDMENT TO S. 371
OFFERED BY MR. ROYCE OF CALIFORNIA

In section 2, strike the heading and insert the following: “**REPORTS**”.

At the end of the bill, add the following:

1 SEC. 13. DEPARTMENT OF STATE REORGANIZATIONS.

2 The report required under subsection (1) of section
3 7034 of the Consolidated Appropriations Act, 2017 (Public
4 Law 115–31) shall also be provided to the Committee
5 on Foreign Affairs of the House of Representatives and
6 the Committee on Foreign Relations in the Senate concurrent
7 with the submission of such report to the Committee
8 on Appropriations of the House of Representatives and the
9 Committee on Appropriations of the Senate pursuant to
10 such subsection.



.....
(Original Signature of Member)

115TH CONGRESS
1ST SESSION

H. R. _____

To ensure that the United States promotes the meaningful participation of women in mediation and negotiation processes seeking to prevent, mitigate, or resolve violent conflict.

IN THE HOUSE OF REPRESENTATIVES

Mrs. NOEM introduced the following bill, which was referred to the Committee on _____

A BILL

To ensure that the United States promotes the meaningful participation of women in mediation and negotiation processes seeking to prevent, mitigate, or resolve violent conflict.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Women, Peace, and
5 Security Act of 2017”.

6 **SEC. 2. FINDINGS.**

7 Congress makes the following findings:

1 (1) Around the world, women remain under-
2 represented in conflict prevention, conflict resolution,
3 and post-conflict peace building efforts.

4 (2) Women in conflict-affected regions have
5 achieved significant success in—

6 (A) moderating violent extremism;

7 (B) countering terrorism;

8 (C) resolving disputes through nonviolent
9 mediation and negotiation; and

10 (D) stabilizing societies by enhancing the
11 effectiveness of security services, peacekeeping
12 efforts, institutions, and decision-making pro-
13 cesses.

14 (3) Research suggests that peace negotiations
15 are more likely to succeed and to result in durable
16 peace agreements when women participate in the
17 peace process.

18 **SEC. 3. SENSE OF CONGRESS.**

19 It is the sense of Congress that—

20 (1) the meaningful participation of women in
21 conflict prevention and conflict resolution processes
22 helps to promote more inclusive and democratic soci-
23 eties and is critical to the long-term stability of
24 countries and regions;

1 (2) the political participation, and leadership of
2 women in fragile environments, particularly during
3 democratic transitions, is critical to sustaining last-
4 ing democratic institutions; and

5 (3) the United States should be a global leader
6 in promoting the meaningful participation of women
7 in conflict prevention, management, and resolution,
8 and post-conflict relief and recovery efforts.

9 **SEC. 4. STATEMENT OF POLICY.**

10 It shall be the policy of the United States to promote
11 the meaningful participation of women in all aspects of
12 overseas conflict prevention, management, and resolution,
13 and post-conflict relief and recovery efforts, reinforced
14 through diplomatic efforts and programs that—

15 (1) integrate the perspectives and interests of
16 affected women into conflict-prevention activities and
17 strategies;

18 (2) encourage partner governments to adopt
19 plans to improve the meaningful participation of
20 women in peace and security processes and decision-
21 making institutions;

22 (3) promote the physical safety, economic secu-
23 rity, and dignity of women and girls;

24 (4) support the equal access of women to aid
25 distribution mechanisms and services;

1 (5) collect and analyze gender data for the pur-
2 pose of developing and enhancing early warning sys-
3 tems of conflict and violence;

4 (6) adjust policies and programs to improve
5 outcomes in gender equality and the empowerment
6 of women; and

7 (7) monitor, analyze, and evaluate the efforts
8 related to each strategy submitted under section 5
9 and the impact of such efforts.

10 **SEC. 5. UNITED STATES STRATEGY TO PROMOTE THE PAR-**
11 **TICIPATION OF WOMEN IN CONFLICT PRE-**
12 **VENTION AND PEACE BUILDING.**

13 (a) REQUIREMENT.—Not later than one year after
14 the date of the enactment of this Act, and again four years
15 thereafter, the President, in consultation with the heads
16 of the relevant Federal departments and agencies, shall
17 submit to the appropriate congressional committees and
18 make publicly available a single government-wide strategy,
19 to be known as the Women, Peace, and Security Strategy,
20 that provides a detailed description of how the United
21 States intends to fulfill the policy objectives in section 4.
22 The strategy shall—

23 (1) support and be aligned with plans developed
24 by other countries to improve the meaningful partici-
25 pation of women in peace and security processes,

1 conflict prevention, peace building, transitional pro-
2 cesses, and decision-making institutions; and

3 (2) include specific and measurable goals,
4 benchmarks, performance metrics, timetables, and
5 monitoring and evaluation plans to ensure the ac-
6 countability and effectiveness of all policies and ini-
7 tiatives carried out under the strategy.

8 (b) SPECIFIC PLANS FOR DEPARTMENTS AND AGEN-
9 CIES.—Each strategy under subsection (a) shall include
10 a specific implementation plan from each of the relevant
11 Federal departments and agencies that describes—

12 (1) the anticipated contributions of the depart-
13 ment or agency, including technical, financial, and
14 in-kind contributions, to implement the strategy; and

15 (2) the efforts of the department or agency to
16 ensure that the policies and initiatives carried out
17 pursuant to the strategy are designed to achieve
18 maximum impact and long-term sustainability.

19 (c) COORDINATION.—The President should promote
20 the meaningful participation of women in conflict preven-
21 tion, in coordination and consultation with international
22 partners, including, as appropriate, multilateral organiza-
23 tions, stakeholders, and other relevant international orga-
24 nizations, particularly in situations in which the direct en-

1 gagement of the United States Government is not appro-
2 priate or advisable.

3 (d) SENSE OF CONGRESS.—It is the sense of Con-
4 gress that the President, in implementing each strategy
5 submitted under subsection (a), should—

6 (1) provide technical assistance, training, and
7 logistical support to female negotiators, mediators,
8 peace builders, and stakeholders;

9 (2) address security-related barriers to the
10 meaningful participation of women;

11 (3) encourage increased participation of women
12 in existing programs funded by the United States
13 Government that provide training to foreign nation-
14 als regarding law enforcement, the rule of law, or
15 professional military education;

16 (4) support appropriate local organizations, es-
17 pecially women’s peace building organizations;

18 (5) support the training, education, and mobili-
19 zation of men and boys as partners in support of the
20 meaningful participation of women;

21 (6) encourage the development of transitional
22 justice and accountability mechanisms that are in-
23 clusive of the experiences and perspectives of women
24 and girls;

1 (7) expand and apply gender analysis, as appro-
2 priate, to improve program design and targeting;
3 and

4 (8) conduct assessments that include the per-
5 spectives of women regarding new initiatives in sup-
6 port of peace negotiations, transitional justice and
7 accountability, efforts to counter violent extremism,
8 or security sector reform.

9 **SEC. 6. TRAINING REQUIREMENTS REGARDING THE PAR-**
10 **TICIPATION OF WOMEN IN CONFLICT PRE-**
11 **VENTION AND PEACE BUILDING.**

12 (a) FOREIGN SERVICE.—The Secretary of State, in
13 conjunction with the Administrator of the United States
14 Agency for International Development, shall ensure that
15 all appropriate personnel (including special envoys, mem-
16 bers of mediation or negotiation teams, relevant members
17 of the civil service or Foreign Service, and contractors)
18 responsible for or deploying to countries or regions consid-
19 ered to be at risk of, undergoing, or emerging from violent
20 conflict obtain training, as appropriate, in the following
21 areas, each of which shall include a focus on women and
22 ensuring meaningful participation by women:

23 (1) Conflict prevention, mitigation, and resolu-
24 tion.

1 (2) Protecting civilians from violence, exploi-
2 tation, and trafficking in persons.

3 (3) International human rights law and inter-
4 national humanitarian law.

5 (b) DEPARTMENT OF DEFENSE.—The Secretary of
6 Defense shall ensure that relevant personnel receive train-
7 ing, as appropriate, in the following areas:

8 (1) Training in conflict prevention, peace proc-
9 esses, mitigation, resolution, and security initiatives
10 that specifically addresses the importance of mean-
11 ingful participation by women.

12 (2) Gender considerations and meaningful par-
13 ticipation by women, including training regarding—

14 (A) international human rights law and
15 international humanitarian law, as relevant;
16 and

17 (B) protecting civilians from violence, ex-
18 ploitation, and trafficking in persons.

19 (3) Effective strategies and best practices for
20 ensuring meaningful participation by women.

21 **SEC. 7. CONSULTATION AND COLLABORATION.**

22 (a) IN GENERAL.—The Secretary of State and the
23 Administrator of the United States Agency for Inter-
24 national Development may establish guidelines or take
25 other steps to ensure overseas United States personnel of

1 the Department of State or the United States Agency for
2 International Development, as the case may be, consult
3 with appropriate stakeholders, including local women,
4 youth, ethnic and religious minorities, and other politically
5 under-represented or marginalized populations, regarding
6 United States efforts to—

7 (1) prevent, mitigate, or resolve violent conflict;
8 and

9 (2) enhance the success of mediation and nego-
10 tiation processes by ensuring the meaningful partici-
11 pation of women.

12 (b) COLLABORATION AND COORDINATION.—The Sec-
13 retary of State should work with international, regional,
14 national, and local organizations to increase the meaning-
15 ful participation of women in international peacekeeping
16 operations, and should promote training that provides
17 international peacekeeping personnel with the substantive
18 knowledge and skills needed to ensure effective physical
19 security and meaningful participation of women in conflict
20 prevention and peace building.

21 **SEC. 8. REPORTS TO CONGRESS.**

22 (a) BRIEFING.—Not later than 1 year after the date
23 of the first submission of a strategy required under section
24 5, the Secretary of State, in conjunction with the Adminis-
25 trator of the United States Agency for International De-

1 velopment and the Secretary of Defense, shall brief the
2 appropriate congressional committees on existing, en-
3 hanced, or newly established training carried out pursuant
4 to section 6.

5 (b) REPORT ON WOMEN, PEACE, AND SECURITY
6 STRATEGY.—Not later than 2 years after the date of the
7 submission of each strategy required under section 5, the
8 President shall submit to the appropriate congressional
9 committees a report that—

10 (1) summarizes and evaluates the implementa-
11 tion of such strategy and the impact of United
12 States diplomatic efforts and foreign assistance pro-
13 grams, projects, and activities to promote the mean-
14 ingful participation of women;

15 (2) describes the nature and extent of the co-
16 ordination among the relevant Federal departments
17 and agencies on the implementation of such strat-
18 egy;

19 (3) outlines the monitoring and evaluation
20 tools, mechanisms, and common indicators to assess
21 progress made on the policy objectives set forth in
22 section 4; and

23 (4) describes the existing, enhanced, or newly
24 established training carried out pursuant to section
25 6.

1 **SEC. 9. DEFINITIONS.**

2 In this Act:

3 (1) **APPROPRIATE CONGRESSIONAL COMMIT-**
4 **TEES.**—The term “appropriate congressional com-
5 mittees” means—

6 (A) the Committee on Appropriations, the
7 Committee on Armed Services, and the Com-
8 mittee on Foreign Relations of the Senate; and

9 (B) the Committee on Appropriations, the
10 Committee on Armed Services, and the Com-
11 mittee on Foreign Affairs of the House of Rep-
12 resentatives.

13 (2) **RELEVANT FEDERAL DEPARTMENTS AND**
14 **AGENCIES.**—The term “relevant Federal depart-
15 ments and agencies” means—

16 (A) the United States Agency for Inter-
17 national Development;

18 (B) the Department of State;

19 (C) the Department of Defense;

20 (D) the Department of Homeland Security;

21 and

22 (E) any other department or agency speci-
23 fied by the President for purposes of this Act.

24 (3) **STAKEHOLDERS.**—The term “stakeholders”
25 means non-governmental and private sector entities
26 engaged in or affected by conflict prevention and

- 1 stabilization, peace building, protection, security,
- 2 transition initiatives, humanitarian response, or re-
- 3 lated efforts.

.....
(Original Signature of Member)

115TH CONGRESS
1ST SESSION

H. RES. 351

Condemning the violence and persecution in Chechnya.

IN THE HOUSE OF REPRESENTATIVES

Ms. ROS-LEHTINEN (for herself, Mr. ENGEL, Mr. ISSA, Mr. CICILLINE, Mr. ROYCE of California, Mr. LOWENTHAL, and Mr. SMITH of New Jersey) submitted the following resolution; which was referred to the Committee on _____

RESOLUTION

Condemning the violence and persecution in Chechnya.

Whereas on April 1, 2017, the Russian newspaper Novaya Gazeta reported that authorities in Chechnya, a republic of the Russian Federation, had abducted, detained, and tortured over 100 men due to their actual or suspected sexual orientation;

Whereas multiple independent and first-hand accounts have subsequently corroborated the Novaya Gazeta report, and describe a campaign of persecution by Chechen officials against men due to their actual or suspected sexual orientation;

Whereas as a result of this persecution, at least three deaths have been reported and many individuals have been forced to flee Chechnya;

Whereas Chechen officials have denied the existence of such persecution, including through a statement by the spokesman for Chechen leader Ramzan Kadyrov that "You cannot arrest or repress people who don't exist in the republic.";

Whereas the same spokesman for Ramzan Kadyrov has also stated that "If such people existed in Chechnya, law enforcement would not have to worry about them, as their own relatives would have sent them to where they could never return," and credible reports indicate that Chechen authorities have encouraged families to carry out so-called "honor killings" of relatives due to their actual or suspected sexual orientation;

Whereas Chechnya is a constituent republic of the Russian Federation and subject to its laws, and Ramzan Kadyrov was installed as the leader of Chechnya by Russian President Vladimir Putin;

Whereas Chechen authorities have a long history of violating the fundamental human rights of their citizens, including through extra-judicial executions, forced disappearances, and torture of government critics;

Whereas Kremlin spokesman Dmitry Peskov dismissed reports of persecution in Chechnya and termed them "phantom complaints";

Whereas Russia's Human Rights Ombudsman, Tatyana Moskalkova, has also claimed that such reports should not be believed because formal complaints have not been registered with the appropriate authorities;

Whereas the Russian Federation is a participating State of the Organization for Security and Cooperation in Europe and a signatory to the Universal Declaration of Human Rights, and thus has agreed to guarantee the fundamental human rights of all of its citizens;

Whereas on April 7, 2017, the United States Department of State issued a statement saying “We categorically condemn the persecution of individuals based on their sexual orientation” and urging the Government of the Russian Federation to take steps to ensure the release of all those wrongfully detained in Chechnya, and to conduct a credible investigation of the reports; and

Whereas on April 17, 2017, United States Ambassador to the United Nations Nikki Haley issued a statement saying “Chechen authorities must immediately investigate these allegations, hold anyone involved accountable, and take steps to prevent future abuses. We are against all forms of discrimination, including against people based on sexual orientation. When left unchecked, discrimination and human rights abuses can lead to destabilization and conflict.”: Now, therefore, be it

1 *Resolved*, That the House of Representatives—

2 (1) condemns the violence and persecution in
3 Chechnya and calls on Chechen officials to imme-
4 diately cease the abduction, detention, and torture of
5 individuals on the basis of their actual or suspected
6 sexual orientation, and hold accountable all those in-
7 volved in perpetrating such abuses;

8 (2) calls on the Government of the Russian
9 Federation to protect the human rights of all its citi-

1 zens, condemn the violence and persecution, inves-
2 tigate these crimes in Chechnya, and hold account-
3 able all those involved in perpetrating such abuses;

4 (3) calls on the United States Government to
5 continue to condemn the violence and persecution in
6 Chechnya and demand the release of individuals
7 wrongfully detained; and

8 (4) affirms that the rights to freedom of assem-
9 bly, association, and expression and freedom from
10 extrajudicial detention and violence are universal
11 human rights that apply to all persons, and that
12 countries that fail to respect these rights jeopardize
13 the security and prosperity of all their citizens.

AMENDMENT TO H. RES. 351**OFFERED BY MR. KEATING OF MASSACHUSETTS**

In paragraph (3) of the resolved text, strike “and demand” and all that follows and insert “, demand the release of individuals wrongfully detained, and identify those individuals whose involvement in this violence qualifies for the imposition of sanctions under the Sergei Magnitsky Rule of Law Accountability Act of 2012 (Public Law 112–208; 22 U.S.C. 5811 note) or the Global Magnitsky Human Rights Accountability Act (Public Law 114–328); and”.





(Original Signature of Member)

115TH CONGRESS
1ST SESSION**H. RES. 354**

Condemning the violence against peaceful protesters outside the Turkish Ambassador's residence on May 16, 2017, and calling for the perpetrators to be brought to justice and measures to be taken to prevent similar incidents in the future.

IN THE HOUSE OF REPRESENTATIVES

Mr. ROYCE of California (for himself, Mr. ENGEL, Mr. MCCARTHY, and Mr. HOYER) submitted the following resolution, which was referred to the Committee on _____

RESOLUTION

Condemning the violence against peaceful protesters outside the Turkish Ambassador's residence on May 16, 2017, and calling for the perpetrators to be brought to justice and measures to be taken to prevent similar incidents in the future.

Whereas on May 16, 2017, President Donald J. Trump hosted President Recep Tayyip Erdogan of Turkey, a longstanding NATO ally, for an official meeting at the White House to discuss counter-terrorism cooperation and bilateral issues;

Whereas on the evening of May 16, 2017, over two dozen protesters gathered outside of the Turkish Ambassador's residence in Washington, D.C., to demonstrate opposition to Turkish Government policies;

Whereas after hours of peaceful protest, violence erupted when pro-Erdogan supporters and individuals from the Turkish Embassy grounds pushed past District of Columbia police officers to brutally attack the demonstrators;

Whereas those Turkish officials blatantly suppressed the First Amendment rights of United States citizens, and multiple armed Turkish security officials beat, kicked, and choked unarmed demonstrators;

Whereas multiple video recordings of the violence and reports by the Metropolitan Police Department of the District of Columbia and the Department of State confirm that the demonstrators did not instigate the violence;

Whereas at least 11 individuals were seriously injured in the ensuing brawl, with two individuals requiring immediate hospitalization;

Whereas two armed Turkish security officers attached to a security detail were detained at the scene for physically assaulting Federal agents;

Whereas those two Turkish security officers were later released and subsequently allowed to leave the United States because they held Derived Head of State immunity;

Whereas the Department of State did not request that Turkey waive the immunity for these two security officers in order to fully investigate the assault prior to their being released from custody;

Whereas a joint criminal investigation into the incident is ongoing with the combined efforts of the Washington Metropolitan Police Department, the United States Secret Service, and the Department of State Diplomatic Security Service;

Whereas at no point was President Erdogan in danger;

Whereas immunity for diplomatic personnel and certain other foreign officials is a core principle, as is the right to protest peacefully and freely in the United States;

Whereas this is the third instance of violence perpetrated by members of Turkish President Erdogan's security detail in United States territory;

Whereas in 2011, a brawl erupted in the halls of the United Nations General Assembly between members of Turkish President Erdogan's security detail and United Nations security officers, resulting in one United Nations security officer being hospitalized due to serious injuries;

Whereas in 2016, members of Turkish President Erdogan's security detail engaged in unwarranted violence against journalists reporting on an event at the Brookings Institution;

Whereas Secretary of State Rex Tillerson said on May 21, 2017, that the violence outside the Turkish Embassy was "outrageous" and "simply unacceptable"; and

Whereas the right to assembly, peaceful protest, and freedom of speech are essential and protected rights in the United States: Now, therefore, be it

1 *Resolved*, That it is the sense of the House of Rep-

2 resentatives that—

1 (1) the rights to peacefully assemble and freely
2 express one's views are essential to the fabric of
3 American democracy;

4 (2) the Turkish security forces acted in an un-
5 professional and brutal manner, reflecting poorly on
6 President Erdogan and the Government of Turkey;

7 (3) any Turkish security officials who directed,
8 oversaw, or participated in efforts by Turkish secu-
9 rity forces to illegally suppress peaceful protests on
10 May 16, 2017, should be charged and prosecuted
11 under United States law;

12 (4) the United States Secret Service and the
13 Diplomatic Security Service of the Department of
14 State should review this incident and confirm with
15 the Turkish National Police the standards expected
16 by visiting security details to prevent future violent
17 incidents;

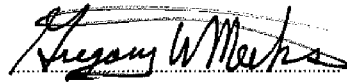
18 (5) the Department of State should immediately
19 request the waiver of immunity of any Turkish secu-
20 rity detail official engaged in assault in the United
21 States prior to release of that individual from cus-
22 tody;

23 (6) the Department of State should conduct a
24 review of its own security procedures to determine

1 how to mitigate the likelihood of such an event in
2 the future;

3 (7) the United States' respect for free speech
4 requires officials of the United States to speak out
5 against such incidents; and

6 (8) the United States should take steps to
7 strengthen freedoms for the press and civil society in
8 countries such as Turkey, and combat efforts by for-
9 eign leaders to suppress free and peaceful protest in
10 their own countries.



(Original Signature of Member)

115TH CONGRESS
1ST SESSION

H. RES. 355

Condemning in the strongest terms the terrorist attacks in Manchester, United Kingdom, on May 22, 2017, expressing heartfelt condolences, and reaffirming unwavering support for the special relationship between our peoples and nations in the wake of these attacks.

IN THE HOUSE OF REPRESENTATIVES

Mr. MEERKS (for himself, Mr. COOK, Mr. ENGEL, and Mr. ROYCE of California) submitted the following resolution; which was referred to the Committee on _____

RESOLUTION

Condemning in the strongest terms the terrorist attacks in Manchester, United Kingdom, on May 22, 2017, expressing heartfelt condolences, and reaffirming unwavering support for the special relationship between our peoples and nations in the wake of these attacks.

Whereas on May 22, 2017, a terrorist triggered improvised explosive devices at the Manchester Arena following the conclusion of a concert by American recording artist Ariana Grande;

Whereas the blasts took the lives of at least 22 people, and seriously injured 59, many of whom were children;

Whereas British officials are continuing to investigate the bombing to determine whether it was perpetrated by a lone individual or by a terrorist network;

Whereas on May 23, 2017 the Islamic State of Iraq and Syria (ISIS) claimed responsibility for the attacks and threatened further attacks;

Whereas the horrific attack at the Manchester Arena is the latest in a series of deadly assaults by ISIS in Europe in recent years;

Whereas British first responders reacted swiftly and heroically, taking immediate measures to secure the area and care for the wounded in ways that prevented further loss of life;

Whereas Prime Minister Theresa May stated on May 23, 2017 that “all acts of terrorism are cowardly attacks on innocent people but this attack stands out for its appalling, sickening cowardice, deliberately targeting innocent, defenseless children and young people” and paid tribute to “the spirit of Manchester and the spirit of Britain, a spirit that through years of conflict and terrorism has never been broken and will never be broken.”;

Whereas President Donald Trump condemned those who perpetrated the attack and offered any and all assistance to the United Kingdom as it investigates the attack and works to bring the terrorists to justice; and

Whereas the United Kingdom has been a steadfast ally to the United States; Now therefore be it

1 *Resolved*, That the House of Representatives—

2 (1) condemns the recent terrorist attacks in

3 Manchester, United Kingdom, on May 22, 2017,

1 that resulted in the tragic loss of 22 innocent lives
2 and extends its deepest sympathies to all those af-
3 fected by this tragedy;

4 (2) reaffirms the American commitment to the
5 special relationship with the United Kingdom, and
6 supports the efforts of the British Government to
7 bring all those involved with this heinous attack to
8 justice;

9 (3) appreciates the significant efforts by the
10 United Kingdom to combat terrorism;

11 (4) recognizes the persistent and growing threat
12 posed by Islamist terrorist groups worldwide, and re-
13 affirms the commitment of the United States to the
14 multilateral, global fight against such violent extrem-
15 ists; and

16 (5) remains committed to the defense of uni-
17 versal democratic values.

Chairman ROYCE. I now recognize myself to speak on today's business. And moving onto the markup agenda, speaking a little bit here about Senate bill 371, this makes several technical and minor corrections to the State authorities bill that became law at the end of last year. But in particular, this measure ensures that the authorizing and Appropriations Committees of the House and Senate continue to work closely together on oversight of the Department of State and foreign operations accounts.

We are also taking up, as I mentioned, H.R. 2484, the Women, Peace, and Security Act. Now, last year this committee held a hearing where we heard powerful testimony about the importance of including women in peace negotiations around the world. We heard specifically from some of the women who helped set the fundamental agreement, the Good Friday agreement in Ireland, the peace agreement there. We also learned of some of the personal tragedies visited upon them and their loved ones as a result. But they stuck with that and were instrumental to that Belfast agreement being completed. And it has brought peace.

So women have the fundamental right to be represented in discussions affecting their lives. But when we also see better outcomes when they participate, as we have in terms of peace holding around the world whenever women are also involved in these negotiations, other than just factions or warlords or governments, represented solely by men, we begin to understand the importance of this particular agreement. Peace agreements are more likely to be reached and last when women are involved.

Promoting women's participation represents an opportunity for improving U.S. efforts to resolve conflicts, improve peacekeeping missions, and counter human trafficking. So I thank Ranking Member Engel and the bill's sponsors, Representatives Noem and Schakowsky, for their excellent work on this bipartisan issue.

I also want to thank Ranking Member Engel for working with me on House Resolution 354, condemning the unwarranted attack last week on peaceful protesters outside the Turkish Ambassador's residence. That evening, armed members of President Erdogan's security detail savagely beat and choked and kicked protesters in an unprovoked assault aimed at silencing these American citizens' right to free speech and assembly. And this isn't the first time this has happened with the Turkish delegation to the United States.

This timely resolution sends a clear signal to the Turkish Government that we will not allow any foreign government to stifle the rights of our citizens. It also calls on the State Department and Secret Service to review their security procedures to prevent another incident like this from occurring. This is the third incident. The rights of free expression and peaceful protest are fundamental values in any democracy. By passing this resolution, we reaffirm our commitment to protect these rights against all who seek to suppress them.

I also want to thank Representatives Meeks and Cook for working quickly to introduce House Resolution 355, condemning the terror attack in Manchester. This nail bomb set off by a suicide bomber claimed the lives of 22 innocent people, many of them children, many of them teenagers, leaving a concert on what should have been a joyful and carefree occasion. It left many, many people

maimed as a result. And this resolution rightly condemns this horrific attack and pledges our unwavering support to the United Kingdom.

Lastly, we consider House Resolution 351, condemning the violence and persecution in Chechnya, where Chechen strongman Ramzan Kadyrov is waging a brutal campaign against men who are gay, including their abduction, their detention, their torture. The Russian newspaper which broke this story has also been threatened.

There needs to be a serious investigation and a stop to this medieval violence. Russia cannot tolerate such intolerable brutality and also purport to be worthy of participating on the global stage. I want to thank Chairman Emeritus Ros-Lehtinen, Ranking Member Engel, and Representatives Issa and Cicilline and Smith for their work on this important resolution. I also appreciate the amendment offered by Representative Keating, which makes clear that the perpetrators of this violence should be vetted for sanctions against human rights law.

I now recognize the ranking member for his remarks.

Mr. ENGEL. Thank you very much, Mr. Chairman. Thank you for calling this morning's markup. I am also pleased to support this entire slate of good bipartisan measures. I hope at our next markup we can get to marking up the bill I introduced with Mr. Connolly, the SECURE Our Democracy Act. The bill represents a tough response to Russia's interference in last year's election, and it would send a clear message that if you meddle in American democracy, there are going to be consequences. It is a commonsense bill, and we are moving in a positive direction to make it a bipartisan measure. So I hope the next time we have this markup, the bill will have bipartisan support, and we will be able to advance the bill.

With respect to the measures before us today, the committee is taking quick action to respond to two troubling events in recent days. The first, as you mentioned, Mr. Chairman, is a resolution condemning the barbaric attack that ripped through an arena in Manchester, England, earlier this week. Mr. Chairman, the horrific evil deliberately targeted innocent children. Many of us have sons or daughters and we certainly know the happiness and sense of community we feel going to concerts with friends and family when we were younger, and that our children feel the same way today.

This attack reminds us of the threat violent extremism poses, the sort of indiscriminate carnage terrorists are willing to inflict. In the wake of this tragedy, we stand with our British partners and friends in mourning and recovery as we work together to meet this shared challenge. This was not just an attack on the U.K., it was attack on civilization. I am pleased to support this measure, which sends this important message.

Secondly, I am sure we have all seen video of what happened last week at a protest of Turkish President Erdogan's visit. I was shocked. The last thing we expect to see in the United States is a strongman's thugs silencing peaceful protesters. I had been invited actually to go to that meeting at the Turkish Embassy. I didn't go, and I am glad I didn't go, because I was just horrified when I heard what happened. Turkey is a NATO ally and a key partner on many

issues. But what happened last week is unacceptable. This resolution calls for those responsible to face justice. This is a much bigger issue. We have seen a troubling pattern from Turkey in recent years. But if Turkish Government officials come to our country and try to stifle American democracy and freedom of speech, there must be consequences.

I am also pleased to support the Women, Peace, and Security Act offered by Representatives Schakowsky and Noem. This bill has its roots in the Obama administration's 2011 Executive order on women, peace, and security. This order took into account the fact that a range of global issues are better addressed when women are involved. Conflict prevention, crisis resolution, peace building—research has shown again and again and again that when women are at the center of these processes, the outcomes are better.

So a few years ago, President Obama and Secretary of State Clinton took steps to ensure our foreign policy focused on getting more women involved when it came to resolving these challenges. Since then, we have seen good results, and we want to make those results permanent. This bill, which we advanced last Congress, would put into law parts of the Executive order and work to build even more on these earlier successes. I am pleased to cosponsor this bill, and I hope this time around, we are able to get it across the finish line. I ask unanimous consent to enter the co-author of this legislation, Representative Jan Schakowsky of Illinois', statement into the record.

Chairman ROYCE. Without objection.

Mr. ENGEL. Thank you, Mr. Chairman. I am also a proud cosponsor of a resolution condemning the unlawful detention, torture, and murder of gay men in Chechnya. Hundreds of gay men have been rounded up by local Chechen authorities, some killed and some tortured because of their sexual orientation. Chechen authorities deny this and the Kremlin looks the other way. But the truth has found its way into the light, and now is the time for people around the world to speak out against these abuses. President Putin must end these abuses. He must respect and promote the dignity of all persons, and provide safe haven for all those fleeing such horrific persecution. I want to thank Representatives Ros-Lehtinen and Cicilline for their hard work on this measure.

Lastly, I am glad we are advancing the bill to make a number of minor technical corrections to our State Department authorization legislation that President Obama signed into law last year. During the last Congress, for the first time since 2002, this committee worked together in a bipartisan manner to get a State Department authorization bill to the President's desk. I was very pleased with it. The chairman worked very hard on it, and so did I, and so did members of this committee. Our legislation helped to modernize the Department, and provide our diplomats with the tools and resources they need to do their jobs. Diplomats are at the front line of American foreign policy, and their efforts are needed now more than ever. So I want to thank all of our members for their hard work on these measures. And again, Mr. Chairman, thank you for holding this markup. I yield back.

Chairman ROYCE. Thank you, Mr. Engel. We go to Ileana Ros-Lehtinen of Florida.

Ms. ROS-LEHTINEN. Thank you so much, Mr. Chairman and Ranking Member Engel. It was a pleasure to have worked with both of you, along with Mr. Issa, Mr. Cicilline, and Mr. Smith, in introducing House Resolution 351, condemning the violence and persecution in Chechnya. This committee has a longstanding tradition of speaking out on behalf of marginalized populations all over the world, especially those who live under the shadow of oppression and tyranny. We know that freedom and human rights are universal, and for all people to enjoy, no matter their sexual orientation, gender identity, religion, race, or any other basis. And because we believe in this cause, this body cannot sit idly by while hundreds of men are being beaten and tortured, and some even killed by Chechen authorities.

This bipartisan resolution calls on the Chechen leader to immediately cease the abduction and violence of men based on their real or perceived sexual orientation, and calls on Putin to uphold international commitments and protect the human rights of all people. We have a responsibility to answer to the plight of this vulnerable community, call for swift action to end these atrocities, and ensure that the perpetrators are brought to justice. I thank every one of our colleagues from both sides of the aisle who have added their names in support of this resolution, which sends a unified message that the United States remains committed to promoting human rights, and that this crisis must end now.

I would also like to offer my support to House Resolution 354, the chairman and ranking member's measure condemning the violence by Turkish President Erdogan and his security detail against protesters here in Washington last week.

Later today, my friend and Florida colleague, Gus Bilirakis, and I will be sending a letter to the Department of Justice and the Department of State asking for immediate accountability from the Turkish Government for these disgraceful attacks. This behavior is intolerable. Allies do not attack U.S. citizens on American soil. And foreign nationals who cannot respect the rule of law in our great Nation should not be able to enjoy its rights and privileges. Our letter asks those involved in last week's attacks be brought to justice immediately, with the participating Turkish personnel in the U.S. expelled, and those abroad barred from future entry.

Many of our colleagues here today have already added their names to the letters, and I hope that anyone interested can add their names as well. I offer my full support to the chairman and ranking member's resolution, and encourage my colleagues to do the same. Thank you, Mr. Chairman. I yield back.

Chairman ROYCE. Thank you, Ileana. Bill Keating of Massachusetts.

Mr. KEATING. Thank you, Mr. Chairman. I would like to thank you and the ranking member for holding this markup, and offer my support to all the measures that are being considered, and of which I am proud to cosponsor. These include the Women, Peace, and Security Act, where we underscore that women, participating as meaningful actors in national security issues, make us safer, and it is critical if we are going to be effective in addressing the complex security issues that face us today.

It also includes a resolution condemning the violence in front of the Turkish Embassy. I would also like to thank Congressmen Meeks and Cook, as well as the chairman and ranking member, for offering the resolution condemning the terrorist attack in Manchester this week. As a parent myself, my heart goes out to the families and communities affected by this callous and cowardly act.

I would also like to thank the chairman and ranking member, as well as the fellow members on the committee, Congresswoman Ros-Lehtinen, Congressmen Cicilline and Smith, for their leadership in introducing the resolution condemning the violence in Chechnya. The violence being perpetrated by state actors against innocent men in Chechnya is despicable, and it is critical that we speak out against these horrific crimes. In addition, I have offered my amendment included in the en bloc because it is important that our President speak up and take action as well to help ensure that this administration acts in accordance with two very important human rights laws brought forward through our committee. My amendment calls on our Government to identify those individuals who must be sanctioned for their heinous acts of violence under the Magnitsky Rule of Law and Accountability Act and the Global Magnitsky Human Rights Accountability Act.

All of these things we are dealing with today were done on a bipartisan basis, and again, speaks to the importance of this committee as a strong voice in our country's policy going forward. I would like to thank all members of the committee for their cooperative efforts. And I yield back.

Chairman ROYCE. I thank the gentleman for yielding back. We go to Mr. Chris Smith of New Jersey.

Mr. SMITH. Thank you very much, Mr. Chairman. I want to thank you and Ranking Member Engel, again, for putting forward a very, very good grouping of bipartisan bills and resolutions. And I support them all. I want to make special note that the resolution on the violence against American citizens outside the Turkish Embassy after Erdogan had visited with President Trump is especially egregious. There is a woman from New Jersey. Her name is Ceren Borazan. She lives in East Rutherford, New Jersey. As she has pointed out, a security officer put her in a headlock, threatened to kill her during the altercation.

Like many members of this committee, I am sure, I watched the video depiction of this, and the police couldn't even contain it when these thugs from Erdogan's government went after American citizens. She was hurt during this. She is asking for justice. And she absolutely deserves it. And at least 12 people, including a police officer, were hurt during the melee. And as she said, violence is never an appropriate response to free speech.

We support the rights of people everywhere. This is something that the U.S. Department of State said. And again, a New Jerseyan and people from throughout our country were hurt by these so-called security officers.

I also want to thank Ileana Ros-Lehtinen for her leadership on H. Res. 351. The fact that it appears to be beyond any dispute that about 100 men, due to their actual or suspected sexual orientation, were abducted, detained, and tortured, and as many as three have

been killed, maybe more. That is outrageous. And that needs to be condemned roundly, as this legislation does.

Then, of course, the Manchester attacks. Again, another senseless manifestation of radical jihadist hate that needs to be roundly criticized. This resolution would put the entire U.S. House of Representatives on record in so doing.

And again, the new bill, Kristi Noem's Women, Peace, and Security Act, is another very strong assertion, backed by truth, that we need more women in peacemaking capabilities and capacities in government and elsewhere. And I think this is a very good affirmation by this committee and then, by extension, by the Congress to do just that. And I thank the chair and I yield back.

Chairman ROYCE. I thank the gentleman. Mr. David Cicilline of Rhode Island.

Mr. CICILLINE. Thank you, Mr. Chairman. I want to thank you and the ranking member for holding this markup today to consider five important bipartisan pieces of legislation, which I am proud to support. I would like to start by conveying my sincere condolences to the families, friends, and loved ones of those who were lost and those who were injured in this despicable act of terrorism that took place in Manchester this week. Their suffering has, in many ways, just begun, and I will keep them in my prayers as they move forward from this despicable attack.

Before I address the legislation before us today, I regret that I have to, once again, register my profound disappointment that it is now almost June and this committee still has not considered a single piece of legislation to respond to the unprecedented attack leveled against us by Russia last year. As 17 of our intelligence agencies agree, throughout the 2016 Presidential campaign, Russia carried out a large-scale concerted hacking and propaganda effort meant to undermine our democracy and interfere in our elections.

More than 2 months ago, we held an eye-opening hearing on Russia's ongoing attempts to undermine Western democracies, during which we heard from witness after witness that Russia's intentions are clearly to weaken the United States, our partners, and our alliances. Yet, this Congress has done nothing to respond to this attack. This is nothing short of an abrogation of our responsibility as lawmakers. I have spoken in the past in support of legislation that I have introduced, legislation that Mr. Engel and Mr. Connolly have introduced.

But I implore you, Mr. Chairman, if you don't like our bills, let's consider something, anything that will show the Russians and other countries, who we know are watching, that there will be consequences for the interference in our democratic elections. The longer we let the issue of Russian interference go unaddressed, the more it interferes with the other important and bipartisan issues that we all want to see move forward.

We are considering pieces of legislation today that have strong bipartisan support and tackle extremely timely and serious issues. I want to thank the chairman and ranking member for the work they have done to ensure that these measures come to the committee quickly and in a bipartisan way.

I want to thank Mr. Meeks for introducing H. Res. 355, which condemns the terrorist attacks in Manchester, and reiterates our

dedication to fighting extremism and terrorism worldwide, while paying tribute to the British first responders who acted selflessly in the face of danger. Our thoughts and prayers are with the victims, their families, and the British people. We stand strongly united with our close ally, and together, we will continue to fight against those who threaten to destroy democratic values through violent and nonviolent means.

I want to thank my friend, Congresswoman Ileana Ros-Lehtinen, for introducing H. Res. 351, which condemns the violence and persecution in Chechnya. She, along with Chairman Royce and Ranking Member Engel, has shown great leadership in making sure that the atrocities being perpetuated against gay men in Chechnya do not go unnoticed. And she has been a strong voice for many years in condemning violence and hate against the LGBT community.

I would also like to thank Mr. Smith, Mr. Issa, and Mr. Lowenthal for their work on this resolution as well. I also want to voice my support for the amendment being offered by my colleague, Mr. Keating, to this legislation, that will make clear that the brutal targeting of suspected gay men by Chechen authorities is sanctionable under U.S. law. This resolution will send a strong message to Chechen officials who have overseen the arrest, detainment, torture, and murder of gay, or suspected gay men. The language being used by Chechen authorities in respect to these activities is shocking, with reports that President Kadyrov has indicated that he wants to wipe Chechnya free of any gay men before Ramadan. This type of language and the concerted campaign against the gay men of Chechnya is an atrocity that must be condemned in the strongest terms by the international community.

I would also like to speak out in support of H. Res. 354, condemning the violence against protesters outside the Turkish Ambassador's residence on May 16, of which I am a cosponsor. The attacks carried about by President Erdogan's so called security detail against American citizens and legal residents were absolutely appalling and will not be tolerated. I look forward to covering this issue in more depth in the subcommittee hearing on this topic this afternoon. And once again, I would like to thank the sponsors of each of these pieces of legislation and reemphasize my strong support. With that, I yield back.

Mr. CONNOLLY. Would my friend yield?

Mr. CICILLINE. Yes, of course.

Mr. CONNOLLY. I thank my friend from Rhode Island. I just wanted to add my voice. I am very pleased at the bipartisan pieces of legislation in front of us and happy to support them. But I exhort the chairman, it was our understanding that the Engel-Connolly bill on sanctions against countries that interfere in our elections was going to be in the markup scheduled today. It was pulled. And we would welcome some direction from the chairman as to when it might be rescheduled. We think this is an important statement we hope will be bipartisan. And I would ask the chairman if he could respond. And I thank my friend for yielding.

Chairman ROYCE. I know there is interest in Mr. Engel's efforts to press back on election hacking and on interference by the Russian Government in our election. And Mr. Cicilline's as well. We

are looking at both measures. We are working to try to develop bipartisan support for both measures. I will say that we do have sanctions on nine Russian entities now. We have sanctions on the GRU, we have sanctions on the FSB, their two main intelligence services, and also sanctions on the individual officers of the GRU, four of them that were involved, along with three companies that provided material support for the GRU.

We are looking at ways of sending an additional message. I will mention also that last week, the House passed this committee's legislation to throw the book at Russia in terms of other activities, including their activities in supporting the Syrian regime and arms to the Syrian regime. So my hope is to keep working with the members to continue to highlight Russia's dangerous activities and advance legislation in a way that all the members can support.

Mr. CONNOLLY. If the chairman would just indulge a follow-up.

Chairman ROYCE. Yes.

Mr. CONNOLLY. With respect to the Engel-Connolly bill, is it the intention of the chairman to, at some point, schedule that for markup?

Chairman ROYCE. I wish to schedule that for markup.

Mr. CONNOLLY. I thank the chair.

Chairman ROYCE. I hope to. I also hope to try to work out, you know, on our ballistic missile legislation. I am trying to work that in a way that all members can support it. But we will continue to try to do that.

Mr. CONNOLLY. I know both Mr. Engel and I would be glad to work with the chair to make that happen. Thank you.

Chairman ROYCE. Thank you. Mr. Joe Wilson of South Carolina.

Mr. WILSON. Thank you, Chairman Ed Royce, for your bipartisan leadership with Ranking Member Eliot Engel to expedite these important resolutions. I support all the legislation being considered today, but in particular, House Resolution 355, which condemns, in the strongest terms, the murderous terrorist attacks in Manchester, United Kingdom, on Monday night. This serves as a sober reminder of our ongoing fight against terrorism at home and abroad in the global war on terrorism. This slaughter was a direct targeting and mass murder of children. It has been correctly identified by Prime Minister Theresa May that the murderers who have conducted this are cowards, correctly identified by President Donald Trump as losers.

As the co-chairman of the EU and U.K. Caucus, I am deeply saddened by these attacks. Thank you again, Chairman Royce, thank you, Ranking Member Engel, for your support and expeditious consideration of the resolution. I would additionally like to ask my honorable cochair of the EU Caucus, Congressman Greg Meeks, to add me to this resolution as soon as possible. Thank you very much.

Chairman ROYCE. We go to Mr. Greg Meeks of New York.

Mr. MEEKS. Thank you, Mr. Chairman. And I want to thank you, Chairman Royce, and Ranking Member Engel for us working together in a bipartisan manner on these resolutions, of which I support all of them. First, I want to speak to, of course, H. Res. 355, which condemns the recent attacks in Manchester. I think this gives us an opportunity, again, to show a single voice from our

committee, and it gives all the Members of the House a chance to voice condolences to the families and friends of those who were killed in these wicked bombings. And I pray that the Manchester community is able to remain strong and to continue its beautiful human display of kindness in the depths of such tragedy as we saw, and Prime Minister May talked about. Even with such bad circumstances, you see such good coming from human beings as they work together.

And I think that our hearts reach out to them. The world needs to know that when we have these kinds of instances, we are one. I think this resolution tends to give them the message to let them know that we are with the people of Manchester, and we are as one.

I also want to just quickly give special recognition to and thank the sponsors for H. Res. 351, condemning the violence and the persecution in Chechnya. The persecution and suppression of human rights seems unfortunately not to be new in Chechnya. But the recent violence directed toward gay men at the hands of authorities is completely inhumane and a disturbing reality. Anyone who looks at the fiefdom of the warlord who seems to be running that area, Mr. Kadyrov, knows that whether you are a journalist or a politician, you know, if you try to look into anything that he is doing, there are grave consequences.

But when you look at these acts—I know from when I have grown up, that injustice anywhere is a threat to justice everywhere. And so when we see these things happening, our voices must be heard. We cannot be silent and allow human beings to be treated in this way. So I thank the sponsors of this legislation, this resolution, because I think our voices need to be heard and people know that we are not going to be tolerant of inhumane acts to human beings.

Finally, let me also lend my voice to what we have all witnessed in horror what protesters in front of the Turkish Ambassador's residence were forced to experience. Mr. Erdogan's posse outside seemed to have done the same thing previously. But for me, it still strikes at home, because you see, I am one that have been known at times, and if there is something I feel is unjust and not right, I go out and I protest in front of Embassies. And so, therefore, it is a way to speak, and whether you agree or disagree, you are supposed to have the freedom, especially here in the United States.

So it cannot go without my voice being heard that those brutal beatings of protesters who were just protesting and giving their voices, we must make sure that democracy and freedom of speech and being able to talk, even if you disagree with the administration or not, your voice needs to be heard. What took place was horrific, and we all need to speak out against that. So I hope that Turkey, who is a NATO ally, understands that we have certain responsibilities as NATO allies to protect democracy and to move forward together as a democratic society. That means all voices, all voices have the right to be heard. I yield back, Mr. Chairman.

Chairman ROYCE. I go to Ted Poe of Texas.

Mr. POE. Thank you, Mr. Chairman. I would like to speak on two of these bills, House Resolutions 354 and 355. Turkey has been on a downward spiral under the aspiring dictator Erdogan. Erdogan

has spared no effort to undermine Turkey's democratic institutions, and he attacks civil liberties in Turkey. Now Erdogan thinks he can bring his crackdown on basic rights to the United States, to Washington, DC, the seat of democracy in the world. Last week, when demonstrators peacefully protested outside the Turkish Ambassador's home, they were attacked by Erdogan's bullies. His security beat and kicked and choked unarmed protesters. Video shows that Erdogan watched, and by watching, he gave a tacit approval to what was going on because he did nothing except walk into the Embassy. This kind of vicious behavior is unacceptable anywhere in the world, but especially here in America, in Washington, DC.

That is why I strongly support this resolution, which condemns this violence and calls on our government to raise the issue with Turkey. Freedom of expression is essential to the foundation of America. And it is clear that Erdogan does not honor this most basic right. But I am just incensed that he would bring his concept of no free speech to the United States. This attack by a foreign dictator on our constitutional basic right of speech is most disturbing. So while Erdogan continues his path of dictatorship in Turkey by violently quashing all opposition, this resolution sends, I hope, a message we will have no foreign tyrant violating our sacred rights on American soil. Justice demands that something occur and that he be held accountable, and Turkey be held accountable. Because justice is what we do in this country.

In regarding the murder of the innocents in Manchester, as those fans streamed out of a concert in Manchester, they were met with the worst kind of evil, ISIS. And we must call ISIS out for what they are. They are an evil group of people who murder children and anybody else. The terrorist lay in waiting, timing his bombing attack to create maximum damage as people were leaving the concert. We know that at least 22 innocent people were murdered, including children. The attack claimed by the ISIS killers is not the first to haunt Europe, and it is probably not going to be the last until ISIS is completely defeated. I strongly support this bill and offer my sincere condolences to the victims and to the families. And I want to acknowledge the brave efforts of the first responders, who were quickly there to save many lives that dark night. Many people who we will never know their identity, but they were there helping to rescue, because that is what first responders do, wherever they are in the world.

Islamist terrorist groups continue to threaten peace and security worldwide. Free nations need to understand and work together to defeat ISIS in a coordinated effort. Otherwise, ISIS will continue to pop up its ugly head and take advantage of peace and try to make a statement by killing folks that they don't agree with.

So I support both of these. I am glad to be a cosponsor of both of these. And I also want to make one other comment regarding what Congressman Meeks said about the protesters out in front of the Turkish Embassy. I would encourage them to go back to the Turkish Embassy and protest again. Do it again. And keep protesting. And stay out there. Because no foreign tyrant, as I said, has the right or the ability to drive them away. So for whatever it is worth, I would encourage them to go back. You might find Mr. Meeks out there with them, and myself as well.

Mr. ROHRABACHER. Will the gentleman yield for a question?

Mr. POE. I will.

Mr. ROHRABACHER. If the protesters return to the Turkish Embassy, as you have just suggested they do, in order to, number one, draw attention to this monstrous attack on American soil of Americans by these goons from Turkey, if they do that, will you go with me and join them for a few minutes?

Mr. POE. Yes. Let's go together. We will bring Congressman Meeks with us as well.

Mr. CICILLINE. Will the gentleman yield? I will join you as well.

Mr. POE. Maybe we should just recess over to the Turkish Embassy.

I will yield back.

Chairman ROYCE. I think the gentleman's time has expired.

Mr. Espaillat of New York.

Mr. ESPAILLAT. Thank you, Chairman Royce and Ranking Member Engel. I commend you on this bipartisan work of this committee in moving these five very, very important bills forward. I join my colleagues in standing with the people of Manchester. I mourn for the young lives that were taken too soon in Monday's terrorist attack. Make no mistake, this was an act of terror. It was stone cold and heartless. As a parent, I can't even imagine the heartbreak that these families are experiencing.

I also stand with the LGBT community in Chechnya, and Chechnya's LGBT cleansing must stop. This campaign is a crime against humanity. And the atrocities being committed against the LGBT Chechens must stop. The U.S. Government can and should do much more. I am proud to sit on this committee that is willing to go on the record in publicly condemning the violence and the persecution in Chechnya. President Putin and the Kremlin need to investigate, prosecute, and protect the LGBT Chechens. I hope that this is a wakeup call for President Trump to defend and acknowledge LGBT lives across the world.

Lastly, I am proud to support the Women, Peace, and Security Act of 2017, which makes permanent the Obama administration's policy to seek greater involvement for women in conflict prevention, resolution, and recovery efforts. Women here and around the world are the spine and a critical part of the peace-building efforts. Thank you, Mr. Chairman.

Chairman ROYCE. Thank you. We go now to Mr. Paul Cook of California.

Mr. COOK. Thank you, Mr. Chairman. Before I start, I want to know if Mr. Rohrabacher is going to be soliciting contributions for bail money for himself and the rest of the Members that will be joining him outside the Turkish Embassy. Anyway, I am honored to join Representative Meeks in sponsoring House Resolution 355, condemning the terrorist action in Manchester, but saddened that it is necessary. Just as one horrifying terrorist attack in the United Kingdom left the headlines, we are, once again, reminded of the constant threat we face. For the second time in 2 months, the British people find themselves in mourning for the victims of a terrorist attack. Our thoughts and prayers are with the victims of the Manchester attack, and with all of our friends in the United Kingdom.

Just last month, I led a congressional delegation to the United Kingdom. Our visit came on the heels of a horrendous terrorist attack in London on March 22. We laid wreaths on Westminster Bridge, and inside Westminster Hall, to honor the victims of that attack. It was an honor for us to participate in that event, which highlighted the unbreakable bond we share with the British people.

While that solemn occasion left us with heavy hearts, it also left us with an even stronger sense of resolve. The British and the American peoples are no strangers to outside enemies wishing to destroy our way of life. We have stood side by side to triumph in these fights before, and have become stronger partners for the fights to come. During our discussions with officials in London, it was clear that all of us shared a fierce determination to prevent the next attack. Despite our successes and the many plots we have stopped, our failure rate remains much too high. It has been said many times, but it is worth repeating: We have to be right every time; the terrorists only have to be right once. Although the threat of terrorism is not new, it is rapidly changing. The terrorists are simplifying their methods, making it harder on us to prevent these low tech attacks. Terrorist groups have adjusted their strategies for recruitment and found new ways to capture the minds of disillusioned youth and inspire attacks around the world. We must never grow comfortable with the occurrence of these attacks, or numb to the depravity of our enemy.

As the Manchester attack shows, there is no target too innocent or sacred, not even a crowd of children. I am honored to cosponsor this important resolution, and I am proud to reinforce our shared commitment to confronting the threat of terrorism. Once again, I want to thank Representative Meeks for drafting this resolution, and to thank this committee for its swift passage. With that, I yield back.

Chairman ROYCE. Mr. Brad Schneider of Illinois.

Mr. SCHNEIDER. Thank you, Chairman Royce. I want to thank the chairman and the ranking member for holding this markup today. I appreciate the timely consideration of these bipartisan pieces of legislation that address some of the most pressing security issues and threats to human rights facing the world today. I join with my colleagues in offering my sincerest condolences to the victims of the horrific terrorist attack in Manchester on Monday evening, many of them children, and condolences to their families. I condemn this senseless violence targeting innocent civilians in the strongest possible terms, and affirm the special relationship between America and the British people. I fully support H. Res. 355 and the commitment of the United States to combating terrorism that threatens our democratic values.

I would like to also express my strong support for H.R. 2484, that calls for women to be actively included and engaged in conflict resolution processes, and encourages the State Department and USAID to increase women's participation in peacekeeping operations. Women and girls face a disproportionate share of violence and economic hardship as a result of armed conflict, including horrendous crimes of sexual violence.

A conflict resolution process that does not include women will not adequately address these concerns. When women are included, as

the resolution states, negotiations are more likely to succeed and result in durable peace agreements. The bill also highlights the critical role of our State Department and USAID diplomats and development professionals in resolving conflicts throughout the world through nonmilitary means. Implementing this legislation will require that Congress ensure a robust budget for diplomacy and development, which is critical to a successful U.S. foreign policy.

I am proud to be a cosponsor of H. Res. 354, condemning the vicious attacks against peaceful protesters by Turkish President's Erdogan's security detail, calling for the prosecution of those responsible, and urging the administration to take appropriate diplomatic steps to ensure that Turkish officials are held accountable. President Erdogan, through a constitutional referendum last month, has consolidated extraordinary power in the executive branch. Under his administration, press freedoms have been restricted, opposition party leaders jailed, and ethnic minority groups threatened. The United States must be candid and consistent in our support of democratic values and respect for human rights for the sake of Turkey's future, as well as for the long-term interests in the region of the United States and our allies.

Furthermore, it is never acceptable for guests of our Government to violate our sacred right to freedom of speech on our own soil. Earlier this week, I joined with my colleague, Congressman Charlie Dent, in sending a letter to Secretary Tillerson condemning the thuggish attacks which occurred under the watchful eye of President Erdogan himself. This attack was a direct offense against all Americans and the rights, values, and freedoms that underlie the very foundation of our democracy. These brutal attacks that led to the hospitalization of peaceful protesters are tantamount to an assault on the core pillars of our Republic. This is not the first, but the third case of members of the Turkish President's security detail acting violently on U.S. territory.

It must be the last. I am also proud to be a cosponsor of H. Res. 351, condemning the persecution and ghastly violence and torture against LGBTQ Chechens. I am horrified and extremely concerned by the recent news that Chechnya has been illegally arresting men suspected of being gay and forcing them into secret prisons. As many as 100 men are currently held in these barbaric prisons, and at least three have died in detention, not for any crimes they have committed, but simply for who they are and who they love. President Putin bears the responsibility for ending this persecution of LGBTQ people. He has long turned a blind eye to human rights abuses from the leader of Chechnya, Ramzan Kadyrov. These atrocities cannot go unanswered. And indeed, this resolution represents a bipartisan call for the Trump administration to speak out against these crimes, demand the release of those illegally detained, and help those who are fleeing the violence, and pressure Russia to uphold respect the human rights and hold accountable those responsible for these abuses. I would like to thank the committee again for considering these important and relevant bills. And with that, I yield back.

Chairman ROYCE. Thank you. Ann Wagner of Missouri.

Mrs. WAGNER. Thank you, Mr. Chairman. I want to express my support for all of the bills being considered here this morning. I

would first like to express my heartfelt condolences to the innocent victims, children, and families of the Manchester tragedy. There is no coherence at all to such injustice, no words for such despicable hatred. And as a mother who, on many occasions, took her young children to a concert, to a festival, a gathering—to specifically target our innocent youth is barbaric, and, frankly, unthinkable. My heart aches for the loss of these families. I thank my colleagues for this resolution.

And I, too, want to join the chorus of others who stand with the LGBT community in Chechnya. The brutality and the prejudice is, again, unthinkable. I am glad that this committee is standing together as a whole.

I especially want to speak this morning about the Women, Peace, and Security Act of 2017. As a proud mother of an active duty United States Army captain, I am very invested in good solutions to conflict situations around the world. It is hard for me to imagine why anyone thinks it is a good idea to negotiate anything, let alone peace, without women at the table. Mothers and women worldwide should be primary participants in the peace negotiations that so deeply impact them and their families. We know that peace processes that include women have a 35 percent better chance of lasting at least 15 years. That translates not only into dollars saved, but lives saved. I thank my colleagues for this important legislation.

Mr. Chairman, I would also like to comment on House Resolution 354, condemning the violence against peaceful protesters outside the Turkish Ambassador's residence on May 16. Speaking on behalf of the many constituents in my district, Missouri's Second Congressional District, who have ties to Turkey, I was appalled to see such a violation of basic constitutional rights on American soil. I urge the Turkish Government to respect freedom of expression, speech, and assembly for all people in Turkey, and especially here in the United States of America. Anything less is intolerable. I would be proud to join my colleagues in protest, again, in front of the Turkish Embassy. I thank you, Mr. Chairman, and I yield back.

Chairman ROYCE. Mr. Ted Deutch of Florida.

Mr. DEUTCH. Thank you, Mr. Chairman. I am proud to cosponsor the resolution condemning the violence and persecution of the LGBT community in Chechnya and the Manchester resolution, and I am supportive of all the resolutions. But I wanted just to take a moment to talk about what happened in Manchester and the resolution that we are about to pass. Our condolences go out to the families of all who lost loved ones and of all the injured. And at this time of year, like so many of us, I have been reflecting a lot on young people. I was on stage a couple nights ago as 500 students, my son included, received his high school diploma. And it is impossible, at a beautiful event like that, something that is happening in cities and towns all across America, to think about the horrific and vile and cowardly actions like that committed by this terrorist in Manchester.

There is an opportunity at moments like this to express condolences and to let the citizens of Manchester and the citizens of England understand how resolutely we stand with them and how nations throughout the world stand to fight this evil scourge of ter-

rorism. There is also an opportunity, though, to think about, particularly as we have seen the photos come out over the past couple of days, of the victims, to think about these young people whose lives were extinguished, and to think about all of the young people who are not much older than all those students getting their high school diplomas this month and next month, who are on the front lines fighting back to keep us safe, who are on the ground as first responders rushing when there is an attack, who do so much to keep us safe and to help make us the country that we are in leading this battle.

This, Mr. Chairman, as you know, is a sometimes divisive place. It is true for this committee; it is true for the Congress as a whole. But when 22 lives are taken by terrorists, and dozens more are injured, and so many of them are children, are kids, there is an opportunity to pause for just a second, and to pause as we are getting ready to head home, to realize that in the midst of all of these very difficult, sometimes nasty battles that we are engaged in, that ultimately we are able to engage in these battles because of what we share. And it is a commitment to freedom and democracy, the same kind of commitment and openness that our allies share, the same kind of openness that made people feel comfortable to drop their kids off at a concert in Manchester. And it is that same commitment in defending that freedom that we are speaking out in support of when we pass this resolution.

We have just a moment like this to be grateful that we can come together to remember how important it is and to let that guide us as we go about the rest of our work. We will never bring back the lives of those kids who perished in Manchester, but we absolutely can help to honor their memory and the memory of all those whose lives are taken by terrorists in fighting back to preserve our freedoms, to defend our freedoms, and to defeat this terrible scourge of terrorism. I yield back.

Chairman ROYCE. We thank you for your eloquent, heartfelt remarks, Mr. Deutch. We now go to Steve Chabot of Ohio.

Mr. CHABOT. Thank you, Mr. Chairman. And my colleagues on both sides of the aisle have, I think, so well and so thoroughly articulated the reasons why each of these resolutions are so important and ought to be supported, that I will be very brief in my comments. I would urge my colleagues to support them all. And just commenting, again, on Manchester, which happened so recently, you know, the first thing that struck me was, what kind of sick mind could have done such a horrible thing? To assemble a bomb made of nuts and bolts and nails, and then to detonate that bomb among children. What kind of sick mind would do such a thing? And it is the same kind of sick mind that drove a stolen truck through a crowd in Nice, France; that blew up U.S. Embassies in Kenya and Tanzania; that blew up trains in Madrid, Spain; that murdered innocent people at a nightclub here in the United States in Orlando; that slaughtered unarmed U.S. military personnel at Fort Hood; that killed and maimed innocents at the Boston Marathon; that butchered people at an office party in San Bernardino; and yes, that brought down those buildings, and that struck the Pentagon, not too far from here, on September 11, 2001.

And it is radical jihadist terrorists that we and other nations around the world have been dealing with for a long time, and unfortunately we will probably have to deal with far into the future. And we and the other nations around the world need to be very serious about this. It has to be fought, yes, within Saudi Arabia. That is where most of those folks that hit us on September 11th were from. And that is why I think President Trump's trip recently was so important, to get those Sunni nations on our side. And when I say "our side," I mean the side of freedom-loving people all over the world. And that is the vast majority of the people on this globe, including Muslims and non-Muslims. They are, overall, very peaceful people who just want to raise their children and be able to take them to a concert and not wonder if they are actually going to come home, or if they are going to come home disfigured, or blinded, or with their eardrums burst.

You know, it is just horrific stuff that the civilized world is dealing with right now. So I hope that the President made some progress in that trip recently, because we have to have those folks, in particular, on our side. Because they are within their midst. They are here too. They are in England, they are all over Europe and all over the world. So it is a battle that the world better get serious about, because if it is not, there is going to be a lot more victims. And I yield back.

Chairman ROYCE. Mr. Brad Sherman of California.

Mr. SHERMAN. Thank you, Mr. Chairman, and Mr. Ranking member for putting together an excellent package of legislation for us to consider, and that appears to have the wide support of everyone on the committee. I look forward to marking up the bill on Iran, which I know that we are still working on and improving. As to the individual pieces of legislation, if Putin is going to claim sovereignty over Chechnya, he must take responsibility for what goes on there. And this savage and gruesome attack on the LGBTQ community there is simply outrageous. If we are able to get one of the survivors from Chechnya here, I think that that should be the occasion of a hearing either of our committee or of the relevant subcommittee.

Chairman ROYCE. I think you are absolutely right, Mr. Sherman.

Mr. SHERMAN. The second bill deals with this terrible incident at the Turkish Ambassador's residence. I look forward to joining with the gentleman from California and apparently most of the committee in demonstrating in front of that residence that we will not be cowed, and that free speech and the right to assemble continues to exist in the United States, even if it doesn't exist in Turkey.

But we should go beyond this and say that unless the perpetrators are extradited with a waiver of their immunity here to the United States, that we should, by statute, prohibit Erdogan ever bringing a security detail back to the United States. They should not be given visas. All of us depend upon American security for our security. And if the President of Turkey wants to return here, he should also rely on the host government, just as our Ambassador relies on the host government in Turkey every day. It would simply be outrageous for us to grant visas to the same security force that has assaulted Americans, fled the jurisdiction, hid behind diplomatic immunity, and trampled on American freedoms.

As to the resolution condemning the terrorist attack in Manchester, I join with the comments made earlier by so many of our colleagues, including the gentleman from Florida and the gentleman from Ohio, and agree that we need to be talking to our friends in Saudi Arabia about what version of Islam they are supporting around the world.

Women are critical for peace and security, and I think the gentlelady from Missouri expressed that well, as did others.

Finally, as to the State Department authorities bill, any reorganization plan needs to be submitted for review to this committee. But it would be good if we could prevail upon the Secretary of State to actually appoint people to serve in the various posts of the State Department. If he wants to put together a reorganization plan later, that is fine. But it is hard to have diplomacy with so very few of the appointed spots filled. With that, I yield back.

Chairman ROYCE. Mr. Dana Rohrabacher of California.

Mr. ROHRABACHER. Thank you very much, Mr. Chairman. And thank you for this pack of bills that put us on record on some areas that we definitely should be on record as Americans, and as Members of the United States Congress. First, about the Turkish Prime Minister or President who came here and allowed his—not only allowed, but watched as his security detail brutally beat American citizens, bloodied these people who have every right to be there protesting as U.S. citizens, and President Erdogan sat and watched that, I hope he gets the message through this legislation.

He is not welcome in the United States if he is going to think that he can attack Americans for expressing their opinion and their opposition to his policies. Let us note that he is turning Turkey into what was an acceptable level of democracy into a country that is being turned over to the worst type of Islamist terrorist dictatorship that exists in the world. And he has arrested tens of thousands of people. This is not the kind of person that we should be kissing up to. And he made the situation even worse when he called the American Ambassador in a few days ago, and in an arrogant insult to the American people suggested that we should, in some way, apologize for the brutal attack on American citizens by his own bodyguards. Erdogan, if he thinks this way, is not welcome in our country.

Number two, about Manchester, let us just note this emphasizes, again, that we are at war, and our primary enemy in this war are radical Islamist terrorists who murder innocent people. They are not at war with our military. They are not at war with the establishment. They are attacking and targeting helpless Americans and helpless other people throughout the world. It reminds me, when we talk about innocent people being killed over in Manchester, it reminds me that, of course, Great Britain went through another period of bombing. In World War II, the Nazis brutally bombed civilian targets in Britain. Well, Britain and the United States and Britain and the rest of the world stood together against this evil. And we need to stand together against this evil. Again, let no one doubt that America will stand with them in this effort to defeat the current evil that threatens western civilization.

Let us note also, and I am going to put this in passing, that during the Second World War, the primary evil was the Nazis and the

Japanese militarists. During that time, yes, we worked with Joseph Stalin in Russia. We should be working with Russia to defeat the radical Islamist terrorists that threaten western civilization.

But let us note that I support your bill today, which would draw attention to the suppression of the LGBT community in Chechnya. The fact is, when Russia does something wrong, we should condemn it. We should make sure that is a policy. And this type of, again, repression by an ally in our fight against radical Islam, it behooves us to be on record against that policy in Russia, and let the people of the world know that we stand for freedom in the United States of America, and also don't put up with this type of bloody repression. So with that said, I want to thank you, Mr. Chairman. You provided great leadership for this committee on these moral issues.

Chairman ROYCE. Thank you. Any other members seeking recognition? If not, hearing no further requests, the question occurs on the items considered en bloc. All those in favor say aye. All those opposed no. In the opinion of the Chair, the ayes have it, and the measures considered en bloc are agreed to. And without objection, the measures considered en bloc are ordered favorably reported, as amended. Staff is directed to make any technical and conforming changes. And the chair is authorized to seek House consideration under suspension of the rules. And that concludes our business for today.

Again, I would like to thank not just Ranking Member Engel, but all of our committee members for their contributions, for their assistance in today's markup. The committee stands adjourned.

[Whereupon, at 10:44 a.m., the committee was adjourned.]

A P P E N D I X

MATERIAL SUBMITTED FOR THE RECORD

**FULL COMMITTEE MARKUP NOTICE
COMMITTEE ON FOREIGN AFFAIRS
U.S. HOUSE OF REPRESENTATIVES
WASHINGTON, DC 20515-6128**

Edward R. Royce (R-CA), Chairman

May 25, 2017

TO: MEMBERS OF THE COMMITTEE ON FOREIGN AFFAIRS

You are respectfully requested to attend an OPEN meeting of the Committee on Foreign Affairs, to be held in Room 2172 of the Rayburn House Office Building (and available live on the Committee website at <http://www.ForeignAffairs.house.gov>):

DATE: Thursday, May 25, 2017

TIME: 9:30 a.m.

MARKUP OF: H. Res. 351, Condemning the violence and persecution in Chechnya;

H. Res. 354, Condemning the violence against peaceful protesters outside the Turkish Ambassador's residence on May 16, 2017, and calling for the perpetrators to be brought to justice and measures to be taken to prevent similar incidents in the future;

H. Res. 355, Condemning in the strongest terms the terrorist attacks in Manchester, United Kingdom, on May 22, 2017, expressing heartfelt condolences, and reaffirming unwavering support for the special relationship between our peoples and nations in the wake of these attacks;

H.R. 2484, Women, Peace, and Security Act of 2017; and

S. 371, Department of State Authorities Act, Fiscal Year 2017, Improvements Act.

By Direction of the Chairman

The Committee on Foreign Affairs seeks to make its facilities accessible to persons with disabilities. If you are in need of special accommodations, please call 202/225-5921 at least four business days in advance of the event, whenever practicable. Questions with regard to special accommodations in general (including availability of Committee materials in alternative formats and assistive listening devices) may be directed to the Committee.



COMMITTEE ON FOREIGN AFFAIRS
MINUTES OF FULL COMMITTEE MARKUP

Day Thursday Date 5/25/2017 Room 2172

Starting Time 9:40 Ending Time 10:45

Recesses 0 (____ to ____) (____ to ____) (____ to ____) (____ to ____) (____ to ____) (____ to ____)

Presiding Member(s)

Chairman Edward R. Royce

Check all of the following that apply:

Open Session ☒

Executive (closed) Session ☐

Televised ☒

Electronically Recorded (taped) ☒

Stenographic Record ☒

BILLS FOR MARKUP: *(Include bill number(s) and title(s) of legislation.)*

See attached.

COMMITTEE MEMBERS PRESENT:

See attached.

NON-COMMITTEE MEMBERS PRESENT:

none

STATEMENTS FOR THE RECORD: *(List any statements submitted for the record.)*

IFR - Rep. Eliot Engel

SFR - Rep. Darrell Issa

ACTIONS TAKEN DURING THE MARKUP: *(Attach copies of legislation and amendments.)*

See markup summary.

RECORDED VOTES TAKEN (FOR MARKUP): *(Attach final vote tally sheet listing each member.)*

<u>Subject</u>	<u>Yeas</u>	<u>Nays</u>	<u>Present</u>	<u>Not Voting</u>
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TIME SCHEDULED TO RECONVENE _____

or

TIME ADJOURNED 10:45


Full Committee Hearing Coordinator

HOUSE COMMITTEE ON FOREIGN AFFAIRS

FULL COMMITTEE MARKUP

<i>PRESENT</i>	<i>MEMBER</i>
X	Edward R. Royce, CA
X	Christopher H. Smith, NJ
X	Ileana Ros-Lehtinen, FL
X	Dana Rohrabacher, CA
X	Steve Chabot, OH
X	Joe Wilson, SC
	Michael T. McCaul, TX
X	Ted Poe, TX
	Darrell Issa, CA
	Tom Marino, PA
X	Jeff Duncan, SC
X	Mo Brooks, AL
X	Paul Cook, CA
	Scott Perry, PA
	Ron DeSantis, FL
	Mark Meadows, NC
X	Ted Yoho, FL
	Adam Kinzinger, IL
X	Lee Zeldin, NY
X	Dan Donovan, NY
X	James F. Sensenbrenner, Jr., WI
X	Ann Wagner, MO
X	Brian J. Mast, FL
	Brian K. Fitzpatrick, PA
	Francis Rooney, FL
	Thomas A. Garrett, Jr., VA

<i>PRESENT</i>	<i>MEMBER</i>
X	Eliot L. Engel, NY
X	Brad Sherman, CA
X	Gregory W. Meeks, NY
X	Albio Sires, NJ
X	Gerald E. Connolly, VA
X	Theodore E. Deutch, FL
	Karen Bass, CA
X	William Keating, MA
X	David Cicilline, RI
	Ami Bera, CA
	Lois Frankel, FL
X	Tulsi Gabbard, HI
X	Joaquin Castro, TX
X	Robin Kelly, IL
X	Brendan Boyle, PA
X	Dina Titus, NV
X	Norma Torres, CA
X	Brad Schneider, IL
	Tom Suozzi, NY
X	Adriano Espaillat, NY
X	Ted Lieu, CA

5/25/17 Foreign Affairs Committee Markup Summary

By unanimous consent, the Chair called up the following measures and amendments, previously provided to Members, to be considered *en bloc*:

1. H. Res. 351 (Ros-Lehtinen), Condemning the violence and persecution in Chechnya;
 - a. Keating 12, an amendment to H. Res. 351.
2. H. Res. 354 (Royce), Condemning the violence against peaceful protesters outside the Turkish Ambassador's residence on May 16, 2017, and calling for the perpetrators to be brought to justice and measures to be taken to prevent similar incidents in the future.
3. H. Res. 355 (Meeks), Condemning in the strongest terms the terrorist attacks in Manchester, United Kingdom, on May 22, 2017, expressing heartfelt condolences, and reaffirming unwavering support for the special relationship between our peoples and nations in the wake of these attacks.
4. H.R. 2484 (Noem), Women, Peace, and Security Act of 2017.
5. S. 371 (Corker), Department of State Authorities Act, Fiscal Year 2017, Improvements Act;
 - a. Royce 35, an amendment to S. 371;
 - b. Engel 34, an amendment to S. 371.

The measures considered *en bloc* were agreed to by voice vote.

By unanimous consent, the measures as amended were ordered favorably reported to the House, and the Chairman was authorized to seek House consideration under suspension of the rules.

The Committee adjourned.

MATERIAL SUBMITTED FOR THE RECORD BY THE HONORABLE ELIOT L. ENGEL, A
REPRESENTATIVE IN CONGRESS FROM THE STATE OF NEW YORK

**House Foreign Affairs Committee
Markup on Women, Peace, and Security Act of 2017
May 25, 2017**

Statement for the Record

Thank you, Mr. Chairman and Ranking Member for holding this markup. I also want to thank Rep. Noem for her partnership in moving H.R. 2484, the Women, Peace, and Security Act, forward.

Our bill would promote the participation of women in creating peace. With conflicts and terrorism engulfing much of the world, we need to promote effective approaches to ending conflict. Peace negotiations are more likely to end in a lasting agreement when women play an active role.

In fact, a recent study from the International Peace Institute found that a peace agreement is 35 percent more likely to last for at least 15 years if women participate in its drafting. For example, in Somalia, women often serve as de facto diplomats, carrying messages between clans to settle disputes because they have greater freedom of movement. In Northern Ireland, the Women's Coalition was active in ensuring that previously overlooked issues were included in the Good Friday Agreement, including victims' rights, reintegration of political prisoners and integrated education – all issues not discussed by the main parties at negotiations.

Women's participation also helps prevent conflict. The same study also found that with each five percent increase in the percentage of women participating in political processes, a nation is five times less likely to use violence when faced with an international crisis or conflict.

Five times less likely to use violence! Including women is a clear solution to creating a more peaceful and just world.

Despite the evidence in favor of women's participation, women remain underrepresented in conflict prevention, conflict resolution, and post-conflict peacebuilding efforts around the world. Research and experience are increasingly pointing to one major explanation: the failure and lack of concerted effort to include a broad range of stakeholders, especially women, in peace processes.

The Women, Peace, and Security Act before the Committee today would build upon the U.S. National Action Plan on Women, Peace, and Security that was enacted by executive order in December 2011 and enable Congress to exercise oversight of implementation of the NAP. The NAP makes clear that the meaningful inclusion of women in peace and security processes is

critical for national and global security. This legislation establishes women's participation as a permanent element of U.S. foreign policy

The bill would require the State and Defense Departments to report to Congress on efforts to actively recruit and promote women's participation in conflict prevention and resolution. It would encourage the U.S. to assist women mediators and negotiators by eliminating barriers to their equal and secure participation in peace processes. In addition, the Women, Peace, And Security Act would institute comprehensive training modules on the protection, rights, and specific needs of women in conflict and require the Administration to evaluate the impact of U.S. foreign assistance on women's meaningful participation.

This bill is a crucial step forward to ensuring the women all around the world have a voice and a role in political and peace processes.

I thank the Committee again for considering H.R. 2484, and I look forward to working with you to advance the meaningful inclusion of women in efforts to create peace and security.



**Statement for the Record
House Committee on Foreign Affairs
Markup – Thursday 25 May 2017
The Honorable Darrell Issa**

Thank you Mr. Chairman for yielding me a few minutes to speak today on these important bills and resolutions at the dais.

Mr. Chairman, Chairwoman Emeritus, and to Ranking Member, thank you for your leadership – it has been a pleasure to work with you on this important resolution regarding the persecution, torture and imprisonment of gay men in Chechnya.

Since April, more than 100 men have been detained and imprisoned in what essentially amounts to concentration camps, where they have been subjected to shock, torture and eventually murder, solely on the basis of their suspected sexual orientation.

Chechen President Ramzan Kadyrov has rather incredulously denied these allegations. And, Russian President Vladimir Putin has been part of the cover up. They deny this saying “it’s impossible to persecute those who are not in the republic.”

Yet the evidence of these inconceivable human rights abuses is all around us.

They’ve been extensively documented and reported by respected outlets around the world. **This is *not* fake news.** Individuals being rounded up and murdered should ignite anger in every part of your soul.

These heinous violations of basic human rights, these types of persecution – *purging* – are disturbing and they will not be tolerated against anyone – no matter what their religious views are, what their political beliefs or yes, even their sexual orientation.

The U.S. must be a leader to call out these atrocities, and Presidents Kadyrov and Putin must stop these disturbing acts.

We started working on this resolution a few weeks ago, and I appreciate that the Chairman has quickly increased the priority of this bill – especially ahead of tomorrow, the first day of Ramadan, which marks the day Kadyrov has vowed to “**cleanse**” Chechnya of its entire suspected-gay population.

I would like to just a minute more to highlight the “Women, Peace, and Security Act” for its efforts to encourage increased participation of women in global conflict prevention, management, and resolution.

Simply put, history and statistics demonstrate when women are at the table with global peace negotiators and conflict resolutions, success is more likely. The U.S. can, and should, be a leader in encouraging female participation in such events throughout the world.

Mr. Chairman, I would like to point out that each bill today has my support.

Thank you Mr. Chairman – I yield back.