

A BILL TO PROVIDE PROTECTION FOR FASHION DESIGN

HEARING BEFORE THE SUBCOMMITTEE ON COURTS, THE INTERNET, AND INTELLECTUAL PROPERTY OF THE COMMITTEE ON THE JUDICIARY HOUSE OF REPRESENTATIVES ONE HUNDRED NINTH CONGRESS SECOND SESSION

ON

H.R. 5055

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A BILL TO PROVIDE PROTECTION FOR FASHION DESIGN

THURSDAY, JULY 27, 2006

HOUSE OF REPRESENTATIVES,
SUBCOMMITTEE ON COURTS, THE INTERNET,
AND INTELLECTUAL PROPERTY,
COMMITTEE ON THE JUDICIARY,
Washington, DC.

The Subcommittee met, pursuant to notice, at 9:13 a.m., in Room 2141, Rayburn House Office Building, the Honorable Lamar Smith (Chairman of the Subcommittee) presiding.

Mr. SMITH. The Subcommittee on Courts, the Internet, and Intellectual Property will come to order.

I don't know what the distraction was out to my left, but we are all going to come to order this morning. After our opening statements, then we will introduce our witnesses and proceed with our hearing.

In just a moment, I will announce we are going to be going out of order in one way, and I am going to go into greater explanation in regard to that in just a second. I recognize myself for an opening statement.

The topic of today's hearing is not the usual for our Subcommittee. That our audience is unusually well attired may well reflect the subject.

The legislation we are considering today would create a new intellectual property right for fashion designers. H.R. 5055 amends chapter 13 of the Copyright Act to extend design protection for articles of clothing, as well as watches, handbags, sunglasses and other fashion accessories.

Currently, articles of clothing are considered useful articles and are generally ineligible for copyright protection. The design of a useful article is protected under copyright, "only if and only to the extent that such design incorporates pictorial, graphic or sculptural features that can be identified separately from and are capable of existing independently of the utilitarian aspects of the article."

For the first time under this bill, fashion design would be protected by copyright law and copies that are found to be in "appearance in the whole of the protected design would be prohibited."

Design protection legislation has been introduced in Congress since 1914. Previous bills took one of two forms: changes to copyright law or relaxation of the restrictions placed on design patents. They were based on the limited protection available to useful articles under the patent, copyright and trademark laws.

Advocates of H.R. 5055 say that under current law, fashion designs are generally ineligible for any type of protection, so designers, especially new designers entering the field, easily become victims of those who wish to copy their designs and profit from them. Others have expressed concerns that the legislation is too broad and would prohibit the ability of designers and retailers to replicate current trends and styles, something on which the fashion industry thrives.

This Subcommittee must carefully weigh the competing interests and the consequences of establishing such a precedent. Our Subcommittee follows the mandate of the Constitution to protect the intellectual property rights of our citizens and those who fairly deserve to reap the benefits of their creativity and inventions.

At the same time, we must also make sure that intellectual property legislation does not have an adverse impact on economic growth. When we allow goods to be taken out of the marketplace and assign ownership rights to a certain creator, we should look at the fairness of doing so and also the impact it will have on the market. The economic impact of expanding designer protection for fashion designs and the potential burden to the Copyright Office of a large increase of registered designs both need to be explored.

Because the bill mandates that a court, and not the Copyright Office, settle disputes over registration of designs, the impact of the bill on the Federal court system also needs to be examined.

We will look forward to discussing these issues and ask some questions on these subjects during the hearing today.

I will now recognize the Ranking Member, Mr. Berman, for his opening statement, then we are going to move very quickly to the opening statement of the mover of this legislation, the gentleman from Virginia, Mr. Goodlatte.

Mr. BERMAN. Along with Mr. Delahunt.

Thank you, Mr. Chairman.

H.R. 5055 would extend copyright protection to fashion designs. I am open-minded about this issue and see that the Copyright Office in their written testimony has raised the core question for discussion today.

[The written testimony of the U.S. Copyright Office is published in the Appendix.]

Mr. BERMAN. Is there a need for this legislation? And what evidence is available for quantifying the nature and extent of the harm suffered by fashion designers due to the lack of legal protection for their designs?

The global fashion industry is said to have revenues of \$784 billion annually. According to the NPD group, total U.S. apparel sales reached \$181 billion in 2005. California alone produces over \$13 billion in apparel products and employs 204,000 direct employees, 59,000 indirect workers, and put me through college and law school.

Reportedly, apparel and footwear losses due to counterfeiting have been estimated to be \$12 billion annually. The fashion designers are seeking this protection in order to prevent the rampant piracy of their fashion designs, as well as to maintain the incentive for designers to continue to develop new, original fashion designs. This protection would last only 3 years, allowing original designers

sufficient time to recoup the expenses incurred in designing and developing their fashion works.

Current copyright law only provides protection to those design elements of a useful article that are separable and independent of the utilitarian function of the article. Therefore, fashion works have traditionally been denied copyright protection on the ground that they are considered to be useful articles. Fashion designers do have access to some other intellectual property rights both in trademark and patent law.

However, trademark law protects the elements of a design that indicate the source of the product, but does not provide general protection for designs. In patent law, there is the potential for design patents, but this route of protection often is not practical for designers because of the length of the time it takes before the patent issues, as we know, combined with the typical lifespan of a fashion design, which is only a single season, maybe 3 to 6 months.

Further, the design patents require a level of novelty and originality that has generally been held to be higher than that which is achieved by fashion works. The fashion industry is unique in that it epitomizes the ultimate paradox of intellectual property protection. The arguments I have heard illustrate both sides of the debate. Is a high level of protection necessary to promote innovation? Or does the lack of a high level of protection for fashion designs actually spur increased creativity in the fashion industry?

Furthermore, in part as a result of the great speed with which fashion trends come and go, new fashions are available in the high-end designer stores and in the low-end retail outlets, making these fashions available to virtually all individuals regardless of their income level. Will an increased level of protection for designers be at the detriment of the retailers and the public?

In the past, Congress has demonstrated a flexibility in expanding copyright laws. For example, providing design protection for buildings through the Architectural Works Copyright Protection Act, and providing protections specifically for semiconductor mask works and boat hulls. Should we be extending copyright protection to fashion designs or are there other areas that we should also consider extending protection to, such as for example the furniture and auto parts industries?

I look forward to understanding the extent of the problem of fashion design knockoffs and what the impact is on the high-end market. For example, is there a fear of lost sales in this market as a result of production in retail stores?

In addition, I would like for the witnesses to describe what constitutes a design that is substantially similar. Is it an exact copy? Is it a mere inspiration of a current trend? And how does one determine if it is something in between?

I yield back, Mr. Chairman.

Mr. SMITH. Thank you, Mr. Berman.

The gentleman from Virginia, Mr. Goodlatte, is recognized for an opening statement.

Mr. GOODLATTE. Mr. Chairman, thank you very much for holding this important hearing on the Design Piracy Prohibition Act, which I was pleased to introduce with my good friend and colleague, Con-

gressman Delahunt of Massachusetts, and also Congressman Coble, Congressman Wexler and Chairman Sensenbrenner.

Article I, section 8 of our Constitution lays the framework for our nation's copyright laws. It grants Congress the power to award inventors and creators for limited amounts of time exclusive rights to their inventions and works. The founding fathers realized that this type of incentive was crucial to ensure that America would become the world's leader in innovation and creativity. This incentive is still necessary to maintain America's position as the world leader in innovation.

Most industrialized nations provide legal protection for fashion designs. However, in the United States, the world's leader in innovation and creativity, fashion designs are not protected by traditional intellectual property protections. Copyrights are not granted to apparel because articles of clothing, which are both creative and functional, are considered useful articles, as opposed to works of art. Design patents are intended to protect ornamental designs, but clothing rarely meets the criteria of patentability.

Trademarks only protect brand names and logos, not the clothing itself. And the Supreme Court has refused to extend trade dress protection to apparel designs. Thus, if a thief steals a creator's design, reproduces and sells that article of clothing, and attaches a fake label to the garment to market it, he would be violating Federal law.

However, under current law, it is perfectly legal for that same thief to steal that same design, reproduce and sell the article of clothing if he does not attach a fake label to it. This loophole allows pirates to cash in on other's efforts and prevent designers in our country from reaping a fair return on their creative investments.

Furthermore, the production lifecycle for fashion designs is very short. Once a design gains popularity through a fashion show or other event, a designer usually has only a limited number of months to effectively produce and market that original design. Further complicating this short-term cycle is the fact that once a design is made public, pirates can now virtually immediately offer an identical knockoff piece on the Internet for distribution.

Again, under current law, this theft is legal unless the thief reproduces a label or trademark. Because these knockoffs are usually of such poor quality, these reproductions not only steal the designer's profits, but also damage his or her reputation. It is simply common sense that these creators' works be protected.

Chapter 13 of the Copyright Act offers protection for the designs of vessel hulls. The Design Piracy Prohibition Act protects designers by amending chapter 13 of the Copyright Act to include protections for fashion designs. Because the production lifecycle for fashion designs is very short, this legislation similarly provides a shorter period of protection that suits the industry, 3 years. This legislation further establishes damages for infringing a fashion design at the greater of \$250,000 or \$5 per copy.

This legislation has broad support among those in the fashion and apparel industries. While concerns have been expressed by some about the scope of the legislation, my office has been engaged in discussions with interested parties to ensure that the bill does

not prohibit designs that are simply inspired by other designs, but rather targets those that are more significantly similar.

In addition, the Copyright Office has weighed in with testimony saying that almost all of their suggestions have been incorporated into this legislation and that it provides a sound basis for balancing competing interests.

I look forward to hearing from our expert witnesses today. As America's fashion design industry continues to grow, America's designers deserve and need the type of legal protection that are already available in other countries. The Design Piracy Prohibition Act establishes these protections.

Again, thank you, Mr. Chairman, for holding this important hearing.

Mr. SMITH. Thank you, Mr. Goodlatte.

The gentleman from Massachusetts, Mr. Delahunt?

Mr. DELAHUNT. I won't take 5 minutes, Mr. Chairman.

Mr. SMITH. The gentleman is recognized for an opening statement.

Mr. DELAHUNT. I thank the Chair for inviting me.

As you well know, I have served on this Subcommittee during my first 3 terms here in Congress. I just want to underscore some of the statistics that the Ranking Member, Mr. Berman, referred to in his opening remarks: \$12 billion in terms of losses because of piracy to the American economy just in this particular segment of our American economy.

We are all aware that in a significant way our competitive advantage in the new world of electronic commerce is at risk because of piracy. So what I would suggest is that in addition to fairness to the creative community, this is even in a more significant way about whether we are going to protect our economy.

I would suggest that one only has to review the trade deficits that we have experienced in a consistent way through the course of the past 10 years, that I would suggest support the passage of this particular legislation.

I would just associate myself with the remarks of Mr. Goodlatte.

Mr. SMITH. Thank you, Mr. Delahunt.

Let me ask the witnesses to stand, if you would, so you could be sworn in, and then we will begin.

[Witnesses sworn.]

Mr. SMITH. Thank you. Please be seated.

I mentioned a while ago that we were going to proceed out of order. We are actually going to do something today that has never been done, to my knowledge, at this Subcommittee or any other Committee. It is with the agreement of the Ranking Member that we do so, and that is to allow Mr. Goodlatte to actually ask questions before you all give your testimony.

That is not to say your testimony is not important. It is to say that Mr. Goodlatte has a hearing and a markup of the Committee that he chairs, the Agriculture Committee, which begins in 3 minutes. So in an effort to accommodate him because he is the author of the bill, along with Mr. Delahunt, we are going to have Mr. Goodlatte ask his questions now. That is, of course, with the witnesses' indulgence, and then we will hear your testimony and the rest of us will ask questions at that point.

So Mr. Goodlatte is recognized for his questions. But I want to add one caveat, and that is to say that we are not setting a precedent by doing this. This is going to be an exception to the general rule.

Mr. Goodlatte is recognized for his questions.

Mr. GOODLATTE. Thank you. Mr. Chairman, I am deeply indebted to you and Congressman Berman for this forbearance. It is highly unusual, and I respect that. If it were not for the fact that the other hearing and markup in my Committee is something that is of great importance to the Agriculture Committee, I would not impose in that fashion. But since you have been so kind as to hold the hearing, I welcome the opportunity to ask a few questions of the witnesses before they testify.

Mr. Wolfe, welcome. I read two interesting things in your testimony. One, you thanked and acknowledged Public Knowledge, well represented by GiGi Sohn behind you, for the contribution to your efforts to prepare your testimony; and also that you have fashion designers as clients. So I was interested in noting that, and I wonder if you think that any of your client designers have ever created anything unique or original that would be worthy of protection.

Okay. Now, let me ask you this question. You mentioned in your testimony, in fact, I would say the main focus of your testimony is protecting trends in the fashion industry. You want trends to be able to move fluidly, and we do, too. In fact, the CFDA has repeatedly told me and other policymakers that they are not interested in protecting trends. So I have been looking at language to include in the bill to make it clear that trends are not included.

Would that be an improvement from your perspective?

Mr. WOLFE. I think there is a difficulty in defining what is a "trend." Is a trend an item, or is a trend an idea, or is a trend just an attitude? That is one of the major problems about the bill, frankly. I think the whole fashion concept is so ephemeral that trying to nail down specifics becomes impossible.

Mr. GOODLATTE. Mr. Sprigman, not by way of impeachment prior to your testimony, but you have a long record of opposing measures passed by the Congress that have originated in this Committee, including the Copyright Renewal Act of 1992, the Sonny Bono Copyright Term Extension Act, the Copyright Act of 1976, the Bern Convention Implementation Act. I think I am correct in saying that you have not been supportive of any of those.

I also note your view of Congress's copyright policy expertise is that, "The copyright clause is framed as a delicate balance between creation and dissemination, intellectual property and free speech. Congress and the court have now sawn off one arm of that balance." You have also said that, "While the fair use doctrine may still exist, however, it has been crippled by the Digital Millennium Copyright Act," something that I was very much engaged in the crafting of.

Those are some rather strong views. I have heard from others as well about every intellectual property protection, including protection for music and movies. They say it will stifle innovation and that consumers will suffer because there will be fewer choices. I would appreciate it if you would explain your views further on that.

Mr. SPRIGMAN. Well, that is too broad a question for me to address, except to say that I am not old enough to have a long record of opposing those bills, because a lot of them I was a child when they were passed. I will just say that I have a record of noting some constitutional problems with some of these bills, and I am involved in some litigation that focuses on those constitutional problems.

Mr. GOODLATTE. Challenging the constitutionality of those statutes?

Mr. SPRIGMAN. Challenging the constitutionality of the Uruguay Round Agreements Act; challenging the constitutionality of the removal from the copyright scheme of formalities. That is a matter of public record. I am involved in that litigation. I am a lawyer representing clients in that litigation.

Mr. GOODLATTE. Okay.

Mr. SPRIGMAN. In terms of the general desirability of copyright laws as a system, I am also on the record as saying that copyright is a boon to the United States. It is a boon to the economy. It is Congress's responsibility to get the balance that the framers put into the Constitution right, and that balance is a balance between creating innovation incentives for authors and inventors, and allowing people access to ideas and to expression.

That is the important balance, and it doesn't behoove us to ignore where Congress strikes that balance. We should constantly be reexamining whether Congress has struck that balance correctly because I would note that technology moves along and a balance struck at one point in one technological world may be perfectly appropriate, and it may later become somewhat inappropriate when technology evolves and makes things possible that weren't possible before.

I am not the only one to notice this. Every major copyright scholar has noticed this.

Mr. GOODLATTE. Based on that comment, let me then follow up with this question, similar to the one I asked Mr. Wolfe. If we included language in the bill to make it clear that it only protects against copies that are significantly similar and not those merely inspired by other designs, would that be an improvement from your perspective?

Mr. SPRIGMAN. I think this bill is unnecessary and I think it is unwise. I think the substantial similarities standard in this bill—

Mr. GOODLATTE. You are going to get to testify in a minute.

Mr. SPRIGMAN. Right. And I am going to answer your question.

Mr. GOODLATTE. You get the last word.

Mr. SPRIGMAN. Absolutely.

Mr. GOODLATTE. But if you could answer the question?

Mr. SPRIGMAN. Yes, I think the "substantial similarity" standard that is in the bill now, as I teach my students, would reach designs that are inspired as well as those that are copied. I think it would be better if the bill were clearly limited only to those garments that are point-by-point copies of existing garments, but I don't think that is necessary either, even though it would clearly be better than what we have now.

Mr. GOODLATTE. Thank you, Mr. Sprigman, Professor.

Mr. Chairman, I have other questions, but I will submit those in writing, if I may. I thank you very much again for the forbearance.

Mr. SMITH. Thank you, Mr. Goodlatte.

That reminds me, I am going to have questions to submit to the witnesses as well. We will ask you to respond to those questions within a week, if you can.

We will now return to regular order. Let me introduce the witnesses officially.

Our first witness is Jeffrey Banks. Mr. Banks is an internationally known fashion designer. His design credits include Ralph Lauren and Calvin Klein, as well as his own successful menswear label. With 30 years of experience in the fashion industry, Mr. Banks has served as a senior boardmember of the Fashion Institute of Technology and currently sits on the executive board of directors of the Council of Fashion Designers of America. Mr. Banks is a graduate of the Parsons School of Design.

Our next witness is David Wolfe. Mr. Wolfe is creative director of Doneger Creative Services, the Doneger Group's trend and color forecasting and analysis department. His views have appeared in such publications as The Wall Street Journal, Women's Wear Daily, Vogue, Glamour and Forbes.

Mr. Wolfe has worked in the fashion industry for over 35 years and began his career in a small-town department store. He later moved to London where he established himself as a fashion artist, published in Vogue, Women's Wear Daily, and the London Times. Mr. Wolfe is a graduate of the Cleveland School of Art.

Our third witness is Susan Scafidi. Professor Scafidi is a member of the law and history faculties of Southern Methodist University, where I went, and a visiting professor at Fordham Law School. She is the author of a book entitled, "Who Owns Culture?" and numerous articles on intellectual property, as well as a Web site dedicated to I.P. and fashion design called "Counterfeitchic.com."

Professor Scafidi has taught intellectual property law for over 10 years at institutions including Yale and Georgetown. She is a graduate of the University of Chicago, Duke University and Yale Law School.

Our final witness is Chris Sprigman. Mr. Sprigman is an associate professor at the University of Virginia Law School where he teaches intellectual property. Mr. Sprigman has served as appellate counsel in the Antitrust Division of the U.S. Department of Justice, and is a former partner with the Washington, D.C. office of King and Spaulding, LLP. Mr. Sprigman graduated from the University of Chicago Law School and the University of Pennsylvania.

Welcome to you all. We have your written statements. Without objection, they will be made a part of the record. As you know, we hope that you will keep your testimony to 5 minutes.

Mr. Banks, we will begin with you.

TESTIMONY OF JEFFREY BANKS, FASHION DESIGNER, ON BEHALF OF THE COUNCIL OF FASHION DESIGNERS OF AMERICA

Mr. BANKS. Good morning, Chairman Smith and Members of the Subcommittee.

I am pleased to testify on behalf of the Council of Fashion Designers of America. I come to speak to you with over 30 years experience in the United States fashion industry, including working for Ralph Lauren and Calvin Klein, before starting my own menswear business at age 22.

Much in fashion has changed since then. Fashion generates approximately \$350 billion in the United States annually and is no longer only based in New York. It is now also centered in such diverse places as L.A., Dallas, Chicago and Atlanta. The American fashion industry is made of thousands of small businesses who live on the hope of designing something that will capture the imagination of consumers.

Success in our studios grows opportunities in many sectors, from publishing to trucking to retail all across the country. As the Internet has transformed our sister creative industries like music, books and motion pictures, creating opportunities as well as problems, it has transformed fashion, and not always for the better. Runway fashions can now be sent around the world and copied in the blink of an eye.

Fashion design piracy has become a blight that affects all who depend on the fashion industry. The U.S. is conspicuous in that unlike Europe and Japan, it does not protect fashion in its laws. H.R. 5055 provides 3 years of protection for original designs registered with the Copyright Office. This is less than the life-plus-70 granted to other copyrighted works, less than the 10 years granted to vessel hull designs, and less than the protection provided in Europe and Japan.

Because of the unique seasonality of the fashion industry, this is enough time for the designer to recoup the work that went into designing and marketing his collection. We believe that the passage of design protection would be a powerful deterrent to the pirates.

I question how many lawsuits for infringement would ever be filed. Since registration of designs under H.R. 5055 is mandatory and only original non-commonplace designs can be protected, I believe that designers will register very selectively.

Retailers have told us that if fashion design piracy was illegal, they wouldn't buy copies. The law would have a powerful and much-needed deterrent effect on the market.

As a movie and music aficionado, I would never dream of buying an illegal DVD or CD. You recently passed a law to combat counterfeiting. Counterfeiting starts with design piracy. You can't make a counterfeit bag without first copying the bag's design. Both counterfeiting and piracy must be addressed, or else a small designer with no brand recognition will be left defenseless to the problem of piracy.

Copying today through technology is instantaneous. Although a designer can spend tens of thousands to mount their runway show to reveal their new lines, they frequently don't even recoup their investments. Their designs are stolen before the applause has faded; software programs develop patterns from photographs taken at the show and automated machines then cut and stitch copies of designers' work from those patterns. Within days, the pirates in China are shipping U.S. consumers tons of copies before the designer can even get his originals into the store.

American design and designers add a value in the world marketplace. Design innovation is the reason for this. It enables fashion houses to provide more choices for consumers, more competition and growth, and it won't occur simply by everybody distributing identical product around the world. In the long term, lack of protection will shrink American businesses and mean a loss of American jobs.

Designers want to make their designs available at a variety of prices in a variety of stores. In the past few years, we have seen a proliferation of American designer partnerships with large American retailers, even discounters like Target, Wal-Mart, J.C. Penney, Kohl's and Payless. Design innovation is an absolutely critical part of the economy. Designers can't compete if low-cost countries copy our designs. If we don't protect American fashion design creativity, we deprive consumers of the fashion choices they have enjoyed with the growth of the industry, and workers of their jobs.

The wealthy will still be able to buy the designs originating out of Europe and Japan, where protection exists. The rest of America will be left buying the cheap knockoffs from Europe. I urge you to pass this important legislation.

And I thank you very much, and I look forward to your questions.

[The prepared statement of Mr. Banks follows:]

PREPARED STATEMENT OF JEFFREY BANKS

Good morning Chairman Smith, Ranking Member Berman, Representatives Goodlatte and Delahunt and other Members of the Subcommittee. I am pleased to be here today on behalf of the Council of Fashion Designers of America. The CFDA is a not-for-profit trade association of America's fashion and accessory designers. The CFDA works to advance the status of fashion design as a branch of American art and culture and to help elevate this important American industry.

I got started in the fashion business at the age of 15, working right here in Washington, where I was born and raised, as a salesman at the menswear store Britches of Georgetown. Sadly, Britches is no longer in business, but for those of you who have been here for a time, you'll remember that it was once a Washington icon. Back then, I was probably one of the only high school students in Washington with subscriptions to *Daily News Record* and *Womens Wear Daily* BUT EVEN AS A YOUNG TEEN, FASHION WAS MY PASSION. I LEFT DC THREE WEEKS AFTER GRADUATING HIGH SCHOOL, BEGAN WORKING AS RALPH LAUREN'S ASSISTANT, AND STARTED COLLEGE THAT FALL. I GRADUATED FROM THE PARSONS SCHOOL OF DESIGN AND AFTER WORKING WITH CALVIN KLEIN FOR ONE YEAR, I OPENED MY OWN MENSWEAR LABEL AT THE AGE OF 22. I COME TO SPEAK TO YOU TODAY WITH OVER 30 YEARS EXPERIENCE IN THE UNITED STATES FASHION INDUSTRY.

Much in fashion has changed during those 30 some years. For one, fashion has grown into a very significant and important US industry, generating approximately \$350 billion in the United States each year and supporting the printing, trucking, and distribution, advertising, publicity, merchandising and retail industries as well. And of course, all the industries which support the production and dissemination of men's and women's fashion magazines. Although New York is often thought of as the U.S. fashion capital because fashion is the 2nd largest money-making business in the city, after the stock market, with the exponential growth of America's fashion and design industries other fashion centers have come into existence across the country—Los Angeles, Dallas, and Atlanta come to mind. That wasn't the case 30 years ago, when most of the fashion in the United States was copied from the European fashion centers of Paris and Milan. Back then there weren't multitudes of talented young American designers generating their own original designs as there are today. The fashion industry in the last few years in America has become a very significant influence in trends and the way the fashion industry is perceived by consumers. American style. American design. It has meaning. And it has value.

This wonderful home-grown industry is really made up of thousands of American small businesses. We're all entrepreneurs who pursue our fashion with the hope of

designing something that will catch on and capture the imagination of U.S. consumers. Success that starts in all of our individual design studios, grows opportunities all across the country . . . there are fabric manufacturers, printers, the people who produce paper for making patterns, the shippers who ship the merchandise, the truckers who truck, design teams, fabric cutters, tailors, models, seamstresses, sales people, merchandising people, advertising people, publicists, those who work for retailers. In short, this is a big employment business today.

The other most significant change in the industry in the past decade is technological. Just as the internet has transformed our sister creative industries like music, books and motion pictures, creating opportunities as well as problems, it has transformed fashion and not always for the better. In the blink of an eye, perfect 360 degree images of the latest runway fashions can be sent around the world. And of course, they can be copied. And that copying, coupled with the importance of the fashion industry to America, is the main reason that I sit before you today.

Fashion design piracy has become a blight that affects all who depend on the U.S. fashion industry. It robs American workers of their livelihood, which is why the CFDA is working in an alliance with industry partners such as *Harper's Bazaar* and eBAY, AMONG OTHERS, TO RAISE THE PROFILE OF THIS MASSIVE PROBLEM. OTHER COUNTRIES HAVE RECOGNIZED THE PROBLEM AND PROVIDED PROTECTION FOR FASHION DESIGN TO HELP COUNTER DESIGN PIRACY. THE UNITED STATES IS THE ONLY DEVELOPED COUNTRY THAT DOES NOT PROTECT FASHION IN ITS LAWS. WE WANT TO THANK REPRESENTATIVES GOODLATTE AND DELAHUNT FOR RECOGNIZING THIS INEQUITY AND INTRODUCING H.R. 5055, THE DESIGN PIRACY PROHIBITION ACT, TO REMEDY IT. WE ALSO WANT TO THANK CHAIRMAN SENSENBRENNER AND REPRESENTATIVES COBLE AND WEXLER, AMONG OTHERS, FOR COSPONSORING THE MEASURE.

H.R. 5055 would provide three years of protection to those designers who register their ORIGINAL designs with the Copyright Office. That is far less than the life of the author plus 70 granted to other copyrighted works. However, because of the unique seasonality of the fashion industry, we agree with Congressmen Goodlatte and Delahunt that a shorter term of protection is reasonable. That allows the designer time to recoup the work that went into designing the article and develop additional lines of ready-to-wear, etc. I will note, however, that in Europe most member states protect fashion for a term of 25 years, with registration. In Japan, it is 15.

We believe that passage of design protection would be a powerful deterrent to the pirates. In fact, I question how many lawsuits for infringement would actually ever be filed. Since registration of designs is mandatory in order for design protection to be granted, and only original, noncommonplace designs can be protected, I believe that designers will register very selectively. And retailers have told us that if the practice of fashion design piracy was illegal, they wouldn't engage in it. A law would have a powerful and much-needed effect on the market.

THE ADVERSE IMPACT OF PIRACY ON AMERICAN DESIGNERS

I have heard some question whether fashion piracy actually harms the industry. A few have even suggested that it may help designers to have their works knocked off. I would like to respond to those questions with an emphatic "yes it does hurt the designer and the industry!" And no, far from helping the designer, design piracy can wipe out young careers in a single season. The young designers are the ones who are creating the new designs, which they have to have some way of protecting. Copying is stealing. As a movie and music aficionado, I would never dream of buying an illegal DVD or CD on the street. I respect the film and music industries much too much, and all of the people that work in them. Piracy is taking somebody's design, replicating it quickly, doing it so that nobody would know the difference between yours and theirs unless you are an expert at it, and sending it out as your own. That's clearly wrong and American law must address it.

The Congress has passed laws to protect against counterfeits. One in three items seized by U.S. Customs is a fashion counterfeit. Just this year, you made it illegal to traffic in the labels that are used in counterfeit goods. But a copy of a design is really a counterfeit without the label. If no design piracy existed, there would be no counterfeiting. Both must be addressed or else the small designer with no brand recognition is left defenseless to the problem of piracy, leaving only famous brands protected, and then only if the label is taken.

The fashion business is a tough business. With each new season, designers put their imagination to work, and they put their resources at risk. When I started my business, I started with a five thousand dollar loan from my family. You never would do that today. It takes tens of thousands of dollars to start a business. And every season when you go out to create, if you're creating original prints, original

patterns, original samples that you have to go through trial and error, you are talking about thousands and thousands of dollars. Then if you go to put on a show, you can spend anywhere from fifty thousand dollars to a million dollars just to put on a show to show buyers and press what you're creating for that season. So, before you have even received your first order, you've spent thousands and thousands and thousands of dollars. Whether you are an accessory designer or a star designer creating men's, women's, children's lines, you spend many thousands of dollars before you see your first order.

Some designers make their names in haute couture, where they sell a very small number of rather expensive designs. While the designs are high priced, the designer frequently doesn't even recoup investment costs for the designs because he or she sells so few garments. Designers are able to recoup their investments when they offer their own ready-to-wear lines. They can lower the prices at which their designs are sold because they sell more of them. It's all based on volume. Design piracy makes it difficult for a designer to move from haute couture into ready to wear.

The Council of Fashion Designers of America is all about mentoring. We partner with Vogue to run a mentoring program for young designers—offering on-going technical advice and business grants. A documentary, *Seamless*, WAS EVEN MADE ABOUT IT. (WE ARE REACHING OUT TO YOU AS MUCH FOR THE YOUNG DESIGNERS AS ANYONE ELSE). THE CFDA RECEIVED TONS OF E-MAILS AFTER THE BILL WAS INTRODUCED, SAYING, "THANK YOU, I'VE BEEN PIRATED."

PIRACY FUELED BY TECHNOLOGY

Copying, years ago, would take anywhere from three to four months to a year or more. But as I said, all that changed with new technology. So once a designer spends the thousands and thousands and gets to that runway show and then reveals a new and original design—it can be stolen before the applause has faded thanks to digital imagery and the internet. Today, there are even software programs that develop patterns from 360 degree photographs taken at the runway shows. From those patterns, automated machines cut and then stitch perfect copies of a designer's work. Within days of the runway shows, the pirates at the factories in China and other countries where labor is cheap are shipping into this country those perfect copies, before the designer can even get his or her line into the retail stores. Since there is no protection in America, innovation launched on the runway—or the red carpet—is stolen in plain sight.

The famous designer with an established and substantial business might be able to withstand that assault, but it can absolutely derail the career of a young designer. Let me show you a few examples of the type of copying that I've been describing—these photos are included in my testimony. At this year's Golden Globes, *Desperate Housewives* star Marcia Cross wore a stunning coral gown designed by young designer Marc Bouwer. Within days a famous manufacturer renowned for its copying of dresses of the stars had shipped an exact copy to stores across the nation. This dress became that particular manufacturers' most popular selling prom dress of the year.

At the Academy Awards Felicity Huffman wore a black gown created by designer Zac Posen, a 25 year old designer from Manhattan who manufactures all of his designs there in the city. This time, a different manufacturer sold exact copies of the design and was bold enough to use the fact that Huffman wore the gown in his advertising. That's completely legal in the United States. And it prevents Marc Bouwer or Zac Posen from being able to develop the affordable ready-to-wear line of their own designs. They can't gain the volume to allow them to compete against the company that pirated their creations. And it dilutes their haute couture brands because nobody will spend thousands for a gown when it is available for hundreds in a department store. Without a law that makes it clear that design piracy is illegal, these pirates base their marketing strategy on all the free advertising they receive—based on how good they are at copying! This is an example of the growth of one type of American fashion on the back of small business. That's just wrong, but it's all perfectly legal under U.S. law.

THE IMPACT OF FASHION PIRACY ON CONSUMERS

Some have argued that protecting fashion will drive up costs, accessibility and ultimately harm consumers. I am deeply offended by this argument. In fact the same could be said for the protection of music, movies, software and books. If these works weren't protected by copyright, if new technologies weren't protected by patents, wouldn't prices come down for consumers? In fact, some of the very proponents of eviscerating protection for copyrighted works and limiting the copyright laws are now arguing against protecting fashion design.

If the fashion business is going to grow and provide more choices for consumers, we must understand that design innovation is the real leverage point for American companies—both big and small. More competition and growth won't occur simply by everybody distributing the identical product around the world because copying isn't illegal. Growth won't occur because somebody can steal designer's creation and then go sell it for a third of the price. In the long term, lack of protection will shrink American businesses and mean the loss of American jobs.

Designers want to make their designs available at a variety of prices in a variety of stores. In the past few years we have seen a proliferation of partnerships between American designers and large American retailers—even discount retailers. American designers are collaborating with retailers who realize the enormous benefit of an Isaac Mizrahi at Target, a Mark Eisen at Wal-Mart, or a Nicole Miller at JC Penny. Kohls is reported to be negotiating to sign Vera Wang. These stores have all seen the value of making the works of American designers available in their stores through licensing deals so that these designers get paid for their innovation and creativity. This proves that the real growth of American fashion is in the lower to mid price range.

Other retailers have gone a different path, not licensing, not even hiring in-house designers. They are skipping the use of their own designers in order to copy the work of others and make it available more cheaply—this is done on the backs of the original designers. But design innovation—in fact brands as we know them—is an absolutely critical part of a free American economy. With extra labor expenses in the West, designers can't compete if low cost labor countries copy our designs. We have an investment in those designs—they don't. We can't compete against piracy so the creativity and innovation that has put American fashion in a leadership position will dry up. Innovation is an investment but we can't innovate without protection against copying.

If we don't protect American fashion design creativity, we're going to lose all the advantages we've gained in the last ten years by now becoming a global industry, by now working side by side with Milan and Paris. There won't be any more L.A. Style which has become so hot around the globe. No Texas style. The wealthy will still be able to buy the designs originating out of Europe and Japan where protection exists. The rest of America will be left buying the cheap knockoffs of those European designs made in China and other places in Asia where labor is cheap. That will be bad for consumers who have enjoyed the growth of fashion choices in the U.S. And it will be sad for the workers employed by U.S. fashion industry when they no longer have jobs.

I ask that you not let that situation take place. Please pass a law to protect the creativity and innovation of American fashion design just as this subcommittee has done for America's other creative industries. Europe grants designs 25 years of protection. Boat hulls in this country receive 10. We only ask for three. Please pass the Design Piracy Prohibition Act this year. I thank you for your time and look forward to your questions.

Mr. SMITH. Thank you, Mr. Banks.
Mr. Wolfe?

TESTIMONY OF DAVID WOLFE, CREATIVE DIRECTOR, THE DONEGER GROUP

Mr. WOLFE. Thank you, Chairman Smith, Ranking Member Berman and Members of the Subcommittee, for inviting me to speak to you today on the proposed copyright for fashion design. I am David Wolfe. I am creative director of Doneger Creative Services.

I analyze men's, women's and youth apparel and accessories markets, as well as big-picture developments in style, culture and society. The fashion industry is thriving in America and it has for the past century because of, and not in spite of, a lack of copyright protection for fashion designs.

The fashion industry is like a balanced ecosystem of an ocean reef. It exists because all the various symbiotic elements of design are inspired and they feed off each other. It is successful because it achieves an independent blend of originality, creativity, and yes,

copying, and like a reef, the ecosystem would collapse completely in the absence of any one of those elements.

H.R. 5055 and the creation of the three monopolies over design would disrupt this delicate balance and devastate a flourishing industry. Copyright law in this country is premised on protecting originality, but finding and defining originality in fashion is an extremely difficult, if not impossible, task.

Fashion is a craft, not a science or an art. Fashion is a long tradition of crafts-people working with the same materials, tools, and concepts, which is what makes it difficult for someone to design something that has not been done in a similar or same way before. Current fashion is the product of generations of designers refining and redeveloping the same items and ideas over and over.

Copying and appropriation in fashion isn't just about creating a \$200 knockoff of \$2,000 dresses. It is about incorporating influences from all around. Trends don't always work from the top down, from the exclusive studios of couture to the sales rack in the shopping mall. Often, they work from the bottom up.

Because it is so difficult to determine what is original about a particular fashion design, it would be equally difficult to enforce a copyright fairly. Defining and determining originality is difficult enough for those of us who work in and study the fashion industry.

It would be nearly impossible for a court or Government agency. If a court cannot determine the originality, then how could it fairly determine whether one design infringes upon another, or whether a design is substantially similar or whether a design is sufficiently original to qualify for copyright protection?

I have a few examples with me to illustrate how unfair a copyright would be and how difficult it would be to enforce. Okay?

Mr. SMITH. I see we have a visual assist here.

Mr. WOLFE. We have visual assistance.

This is almost an original jeans jacket. It is not from Levis or the Gap. It is from Gloria Vanderbilt.

Flip it around, please.

Okay. Does this make it an original? All of these are jeans jackets. Where does the originality strike? Who thought of putting jeweled buttons on?

Okay, thank you.

Fashion design is about creating compilations of elements.

Mr. SMITH. I think we ought to give Mr. Banks an opportunity to have a fashion show if you are going to present that. [Laughter.]

Mr. WOLFE. Copyright would stifle the fashion industry when certain design elements that were otherwise available in the public domain for all to use, like jeweled buttons, would be rendered off-limits. Not only will copyright create litigation, injunctions and licensing that will slow the pace of producing new designs, but fashion designers will have a limited array of design elements available to create new designs.

Finally, I would like to point out that fashion designers already have protection for their brands through trademark law. By opposing a copyright for fashion, I am not suggesting condoning piracy in any way. Designers already have legal remedies if a another designer or manufacturer uses their trademark and confuses the consumers as to who made the goods. But copyright for fashion design

doesn't make sense because it is a craft that is dependent on building from the past, ideas that came before. It is evolutionary.

I urge you to oppose H.R. 5055 and any legislation that would create a copyright for fashion design.

Thank you. I look forward to your questions.

[The prepared statement of Mr. Wolfe follows:]

PREPARED STATEMENT OF DAVID WOLFE

**Testimony of David Wolfe, Creative Director
Doneger Creative Services**

**Before the
U.S. House Subcommittee on Courts, the Internet, and Intellectual
Property
U.S. House of Representatives Committee on the Judiciary**

**Legislative Hearing On H.R. 5055:
"To amend title 17, United States Code, to provide protection for
fashion design"**

**Washington, DC
July 27, 2006**

**Testimony of David Wolfe
Creative Director, Doneger Creative Services**

**Before the
U.S. House Subcommittee on Courts, the Internet, and Intellectual Property**

**Legislative Hearing On
H.R. 5055: "To amend title 17, United States Code, to provide protection for
fashion design."**

July 27, 2006

Chairman Smith, Ranking Member Berman, members of the subcommittee, my name is David Wolfe. I am Creative Director for Doneger Creative Services, the Doneger Group's trend and color forecasting and analysis department. In my role as Creative Director, I analyze men's, women's and youth apparel and accessories markets as well as big-picture developments in style, culture and society. I want to thank the subcommittee for inviting me to testify on the proposed copyright for fashion design.*

Over the past century, the fashion industry in America has thrived because of, and not in spite of, a lack of copyright protection for fashion designs. The fashion industry is a well balanced system which succeeds by smoothly, quickly and profitably integrating a complicated blend of original ideas, individual creativity and copying. Fashion designers draw on a wide array of influences from society, history and one another, making it virtually impossible to determine the originality of a given design. Copyright for fashion design is antithetical to this process. For these reasons, H.R. 5055, or any other legislation that provides copyright protection to fashion design, could not be enforced fairly, would create litigation that would slow the pace of the industry and would increase costs for the industry, retailers and consumers.

Attached to my testimony is a copy of the book, *Ready to Share: Fashion & the Ownership of Creativity*, which contains essays examining the relationship between creativity and intellectual property law in fashion. The book is a product of a conference sponsored by the Norman Lear Center at the University of Southern California's Annenberg School of Communication and attended by fashion designers, fashion analysts, journalists, and academics.

The Lack of Originality in Fashion Makes Copyright Protection a Poor Fit

Copyright law in this country is premised on protecting originality, but finding and defining originality in fashion is an extremely difficult if not impossible task. Fashion trends today follow our shifting society; they are not invented on a runway. The runway reflects what is happening in our world. Economics, politics, weather, media, celebrities, demographics, sex and science all influence trends. All designers feed off of this same information and inspiration, and hopefully interpret it in their own unique way.

* I would like thank Public Knowledge intern Sarah Zenewicz for helping me with this testimony.

For example, movies are highly influential to the fashion industry. Faye Dunaway's costumes in *Bonnie and Clyde* influenced American women to wear longer "midi" skirts after the miniskirt trends of the 1960's. Kimono-inspired clothing began appearing on runways after the release of *Memoirs of a Geisha*. The *New York Times* recently published a story discussing the influence the television series *Miami Vice* had on fashion: "The extent to which the show played a part in the sartorial recasting of the American man is difficult to overestimate."

Originality in fashion design is questionable when designers are explicitly influenced by so many sources. There was little originality in the "midi" skirts that became popular in the 1970's because those designers were inspired by the costumes in *Bonnie and Clyde*, which were in turn inspired by the fashion of the 1920's. If a designer today can be influenced by *Miami Vice* and produce a pastel suit reminiscent of Don Johnson's 1980's attire, much like kimono-inspired fashion became ubiquitous on the runways after *Memoirs of a Geisha*, then it should be readily apparent that assigning originality in fashion is a great challenge.

Because it is so difficult to determine what is "original" about a particular fashion design, it would be equally difficult to enforce a copyright fairly. For example, bestowing copyright to a designer for the "little black dress," ubiquitous in the wardrobe of every woman who attends cocktail parties or concerts, would be unfair because there is no originality in a design for the little black dress. Designer Coco Chanel is credited with introducing the dress in 1926 as a symbol of urban sophistication, and every designer for the past eighty years has copied, reinterpreted, and reintroduced the dress.

The Fashion Industry Has Thrived and Continues to Thrive in the Absence of Copyright

Fashion has always operated without copyright protection in the United States. The absence of copyright in fashion frees designers to incorporate popular and reemerging styles into their own lines without restricting themselves for fear of infringement, thus facilitating the growth of new trends. The fashion industry benefits from the constant creation of new trends because new trends are what induce consumers to continually buy. The result is an industry that in 2005 had revenues of \$19.5 billion.

Fashion designers influence each other and appropriate each others' designs into their own lines. Chanel created her influential Chanel Jacket that fashion designers at all levels have copied and redesigned from its release in 1916 until today. Chanel's influence for the jacket came from men's jacket designs of the time. The influence of Chanel's jacket can be seen in designs for the past 90 years from Karl Lagerfeld, Adolfo, St. John, BCBG and H&M. Designs are copied, and they morph and change over time, and so-called "original" ideas often originate in the designs of others.

Designs and ideas that become popular in fashion do not always come from the design studios of haute couture (high fashion for a wealthy clientele), but trends can also work from the bottom up. Fashion designer Diane von Furstenberg once said, "Everything in fashion begins in the street." While this is something of an overstatement, it does illustrate the point that fashion

appropriates from all levels of the design world. Designer Mary Quant is credited with being the inventor of the miniskirt, yet Quant denies being the inventor. She says she looked out her window in Chelsea, saw what was happening on the streets, and picked up on what was in the air. Copying in fashion design is about incorporating influences from all around, and it is not just about creating a \$200 knock-off of a \$2,000 dress.

Copying and appropriation creates trends that are beneficial to designers, retailers and consumers. A designer who introduces or reintroduces an idea benefits by inducing more consumers to buy as the trend spreads. The designers who copy, appropriate and reinterpret benefit because they can take an idea, make it their own and create competition in the fashion marketplace. Consumers benefit because they have more choices. A consumer may not like an original design, but may be inclined to purchase a reinterpretation. Fashion thrives when trends can spread from haute couture to sales racks and everything in between because consumers have more choices. Consumers with more choices are more likely to find clothing that fits their tastes or price range, and designers and retailers are more likely to profit.

H.R. 5055 Would Be Detrimental to the Fashion Industry, Retailers and Consumers

H.R. 5055 would provide fashion designers a three year monopoly over a fashion design and any design “substantially similar” to it. Copyright protection for fashion designs would harm the thriving fashion industry, retailers and consumers. Specifically, I urge you to oppose H.R. 5055 for the following reasons:

- Copyright protection would cause delays because it would create litigation, injunctions and licensing. Delays would stunt the development of trends, and ultimately the fashion industry, as disputes would outlast the attention span of the fashion market.
- Determining originality in fashion design is virtually impossible, and thus it would be virtually impossible for judges to effectively and fairly enforce the law.
- The legislation would ultimately decrease the amount of choices available to consumers, and would dramatically increase costs for the fashion industry and retailers.

Delays from litigation, injunctions and licensing would stunt the fashion industry

Copyright protection would slow the rapid pace of the fashion industry, which is what makes it profitable. As a result the industry for the first time would be subject to the risk of infringement litigation. Fashion designers would be held up with the time and expense of depositions, injunctions, trials and the negotiations. H.R. 5055 would create a morass of litigation that will hinder rather than encourage creativity in fashion design. Rather than efficiently creating new fashion designs for the market, designers will be trapped in the perpetual chaos of trying to defend the copyright on existing designs while planning and producing designs for the future. The lifespan of a legal dispute is longer than the attention span of the fashion

industry. By the time a design is determined to be or not be infringing, the marketplace will have moved on and new trends will have emerged.

This subcommittee knows well that the content and technology industries are constantly at odds on issues of infringement, secondary liability, injunctions, and negotiations of licensing terms. These issues will exponentially complicate business arrangements between designers and retailers and increase the time necessary to produce new clothing lines and develop trends. With a copyright in place, many trends that would have developed in the marketplace as it exists today will never develop, which in turn will remove the incentive for consumers to make purchases.

A fashion copyright would be virtually impossible to enforce fairly because of the lack of originality in fashion.

As I discuss on page 2, a fashion copyright that grants monopoly to a design and any design that is “substantially similar” could not be enforced fairly or efficiently because determining the originality of a design is nearly impossible. Designs that may seem “original” during a current fashion cycle may be a slight reinterpretation of a previous design. Because fashion relies on appropriation and merely modifying existing ideas, it would be impracticable for the government to confer fashion designers a copyright monopoly on a design.

Because defining and determining originality is difficult enough for those who work in and study the fashion industry; it would be just as difficult for a court. If a court cannot determine the originality of a design, then how could it fairly determine whether one design infringes upon another or whether a design is substantially similar or whether a design is sufficiently original to qualify for copyright protection? Would a court be forced to measure the width of the lapels on a tuxedo jacket, the width of spaghetti straps on a cocktail dress, the similarity of pastels of a suit? Or the originality in the length of a skirt, the cut of a men’s button-down dress shirt, or in the number of straps on a pair of gladiator-style sandals?

A fashion copyright would increase costs for designers and retailers and would decrease choices for consumers.

A copyright would give designers unprecedented monopolies over fashion designs and any reinterpretations thereof, which would complicate the business of fashion even more. Negotiating licensing, the risks—and reality—of litigation and constant internal debates over infringement and originality would create a higher cost of doing business for designers. Designers would become more cautious and conservative in their designs for fear of creating a design that infringes on another. Ultimately, they would have to account for the costs of licensing and the risk of infringement litigation in their pricing, and pass these costs on to consumers. The end result for consumers will be fewer choices, higher prices or both.

It is important to note that fashion design is not entirely without intellectual property protection. Indeed, patent and trademark law offer limited protection for fashion designs. Design patents protect the ornamental features of an invention that can be separated from the functional aspects. Few fashion designs meet the qualifications for a design patent, but some areas of the fashion industry, such as athletic shoes, have been able to take advantage of the protection.

Trademarks are the symbols that identify the origins of a product, and are an important way for designers to distinguish their brands from others. Fashion designers can use trademark law to protect their brand and distinguish their goods from knock-offs and limit consumer confusion. For example, while a designer may be able to copy Gucci, Prada or Louis Vuitton hand-bags, that designer may not use the Gucci, Prada, or Louis Vuitton trademarks on his own versions.

Conclusion

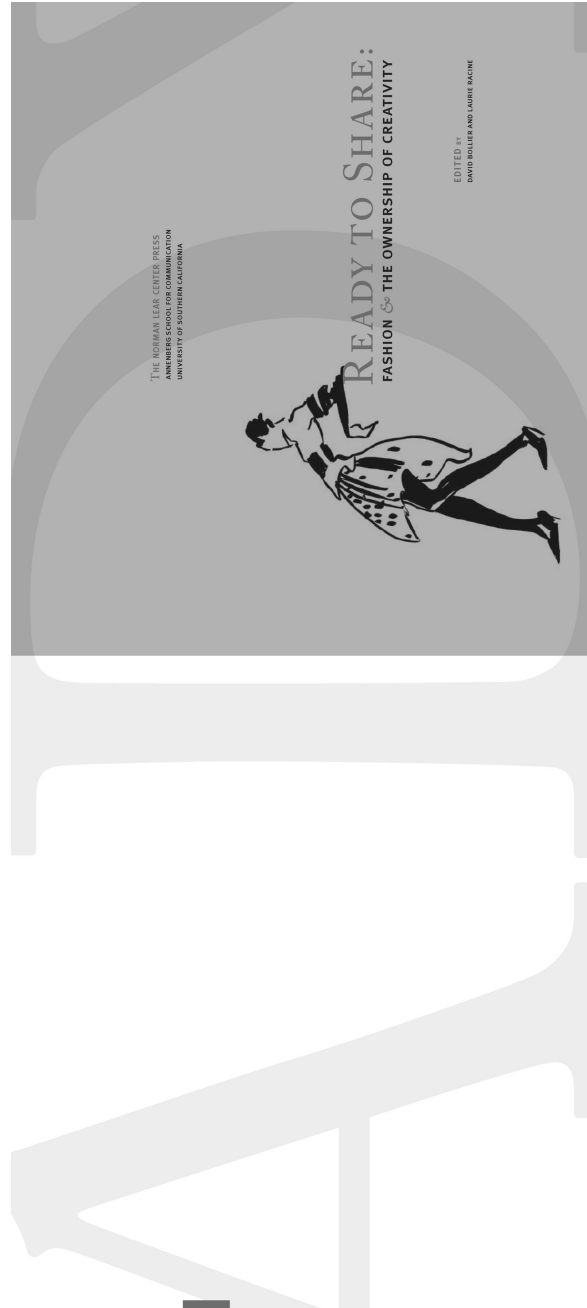
Chanel once said, “Fashion should slip out of your hands. The very idea of protecting the seasonal arts is childish.” While she died over thirty years ago, this is no less true today. Extending copyright protections to an industry that thrives on a rapidly changing marketplace, where originality is difficult to determine and designers are constantly influenced by each other and the world would cause more harm than good. Fashion is ephemeral and must move faster than the hindrances that would accompany copyright: time and resources necessary to negotiate licensing deals, to determine the substantial similarity of two garments or to assess the overall originality of a design. The fashion industry has thrived in the absence of copyright as a well balanced system of appropriation, copying and originality. It will continue to do so only if we maintain the current system.

Thank you. I look forward to your questions.

ATTACHMENT







Participating Organizations

THE USC ANNEBERG WOMAN LEAR CENTER
The Norman Lear Center is a multidisciplinary research and public policy center exploring implications of the convergence of entertainment, commerce and society. On campus, from its base in the USC Annenberg School for Communication, the Lear Center builds bridges between schools and disciplines and between the entertainment industry and academia, and between them and the public. Through scholarship and research, through its fellows, conferences, public events and publications, and in its attempts to illuminate and shape the world, the Lear Center works to be at the forefront of discussion and progress in the field. For more information, visit www.learcenter.org.

CREATIVITY, COMMERCE & CULTURE
The Creativity, Commerce & Culture project, which won IT'96 in the field of computing, examines the impact of digital technologies on the creative industries. The project is funded in part by the National Science Foundation and the National Endowment for the Arts. The project is a growth of a healthy and robust public domain by establishing programs, grants and partnerships in the area of academic research, medicine, law, education, media, technology and the arts.

THE FASHION INSTITUTE OF DESIGN & MERCHANDISING (FIDM)
The Fashion Institute of Design & Merchandising (FIDM) is an internationally recognized college that prepares students for leadership in the global industries of fashion, visual arts, interior design and merchandising. FIDM is a state-of-the-art campus in downtown Los Angeles, with additional campuses in Orange County, San Diego and San Francisco. FIDM is a state-of-the-art campus in downtown Los Angeles, with additional campuses in Orange County, San Diego and San Francisco. FIDM is a state-of-the-art campus in downtown Los Angeles, with additional campuses in Orange County, San Diego and San Francisco. For more information, visit www.fidm.edu.



Inspired by 1950s fashion, a website created by Kevin Hall and his team at the present.

Figure 5 | Ready to Make Fashion: On the Threshold of Creativity



Figure 3 | Ready to Make Fashion: © The University of Creativity

Interaction

INTRODUCTION

BY KIM BAKER AND
LARRY RACINE

The book is an exploration into creativity — how it originates in our society, the means by which it circulates from one person to another, and the role that intellectual property law plays in encouraging or impeding the flow of creativity. One of the most instructive arenas for studying these themes, we discovered, is the fashion industry.

Fashion has the virtue of being ubiquitous, with a creative narrative that is familiar and easy to comprehend. It is at once personal, visual, historical, evolving and completely understood. It is a perfect medium for exploring and understanding how creativity works from its inception, as an inspired idea, through the creative process and into the marketplace.

To document and explore this journey, the Norman Lear Center at the USC Annenberg School for Communication and Journalism has assembled a team of experts to explore the "Omnipresence of Creativity" in January 2005. We brought together top fashion designers, industry analysts, retailers, attorneys, copyright scholars, songwriters, musicians, and other creative professionals to explore the complex and ecology of creativity in fashion. The hypothesis was that the tradition of open appropriation and transformation in fashion contributes significantly to that industry's creative vitality and economic success.

Fashion seems to draw its life's breath from a creative and transformative tradition that has long been a part of our cultural references that is constantly changing and thriving in all sorts of novel, unpredictable ways. In this sense, fashion resembles the creative genes of the Internet — or

more precisely, those genes resemble fashion, which in its modern form has been around for decades.

To venture onto the World Wide Web is to enter a zone of recombinant creativity, a place where the differences between originality and imitation are often difficult to discern. There are many brilliant individuals, to be sure, who create original works of art, literature, music, and visual works. But what may most distinguish the online world is how the collective origins of new ideas are more often the result of a mash-up of existing ideas. Creative mash-ups are added to another, and mixed with a third — much as mash-up artists like Danger Mouse have combined the music of Jay-Z and The Beatles with improbable success. Bricolage is the order of the day.

In fact, the French term *bricolage* lies at the heart of the matter. *Bricolage* refers to the recombinant process in which elements are synthesized into something new. The term is often used to describe the creative process of fashion, where elements are synthesized into something new. The term seems to describe perfectly the creative processes of fashion, where elements are synthesized into something new. The term seems to describe perfectly the creative processes of fashion, where elements are synthesized into something new. The term seems to describe perfectly the creative processes of fashion, where elements are synthesized into something new.

page 5

How can an industry built upon open borrowing and re-use of other people's work thrive financially?



Figure 10 | Ready to Share: Fashion © The Relationship of Creativity

Unlike the online culture, however, modern fashion has been practicing its brand of biocludge for decades. The means by which vintage clothing is plundered for new ideas and the ways in which the fashion industry has created a market ecology that specializes haute couture at lower price points and, simultaneously, elevates open "street fashion" into high-priced designer styles. Fashion gives us a glimpse into the complex matrix of factors that affect the proprietary market. It helps us understand both the contradictions and the synergies between the two, and how fashion is indispensable to the other. Looking at creativity in fashion, we can begin to understand the importance of the meaning of "originality" and the importance of imitation in all creative endeavors.

This naturally led us to wonder — how can an industry built upon open borrowing and re-use of other people's work thrive financially? Doesn't this contradict one of the core tenets of the creative economy, that the more we share, the more we create? The answer, of course, is that strict property rights are critical in order to reward creators for coming up with new works and selling them in the marketplace.

We conclude that a complex matrix of factors affects creativity and economic sustainability in fashion. Intellectual property rights, the fashion industry's economic ecosystem, and social, technological and historical elements also affect how creativity unfolds and circulates. One of the most important

questions, at the title of our conference suggests, is whether creative design is "ready to share." The history of fashion suggests that it is. Fashion designers routinely appropriate ideas from one another, and the fashion industry's success reflects both their individual talents and different times and contexts.

The first essay in this volume, "Between the Cracks: A Little Common. An Overview of the Relationship Between Fashion and Intellectual Property," by intellectual property attorney Christine Cox and fashion industry pioneer Michael T. Ford, explores the history of the relationship between fashion and intellectual property. Drawing upon fashion history and congressional statutes, this article is a primer on why fashion design generally is not protectable under copyright law, design patent, trademark or trade dress law.

A second essay, "Ready to Share: Creativity in Fashion & Digital Culture," by David Bollier and Laurie Raine, senior fellows at the Center for the Study of the Public Good, explores the relationship between fashion and digital culture. It argues that creativity in fashion, and how shared traditions and designs play an indispensable role in driving new creativity.

The authors wonder why the "borrowing" that is considered standard practice in fashion should be denounced as "theft" when it occurs in music or film. How is it that sampling the

designs of someone else's garment can be lauded as genius in fashion, but condemned as piracy in other creative fields? Much of the answer seems to lie in the willingness of fashion of fashion to the entertainment industry.

Some of the most exciting insights about fashion and creativity emerged from the "Ready to Share" conference itself, which was funded in part by a generous gift from the Creative Industries Foundation for America (CIFA). The Institute for Design & Merchandising (IDM), included with this book is a stand-alone DVD. The video incorporates highlights of the conference, including a keynote address by producer Guy Trebay, *Sex and the City* creator Michael Patrick King and recording artist Danger Mouse — with a walking tour of the conference.

In the final essay, "Music & Fashion: The Relationship Between Creativity and Control," Aaron J. Ben-Ner and Marissa Gluck, two former research analysts for Jupiter Research, explore the fascinating parallels and differences between the music and fashion industries.

Fashion is far more accepting of appropriation and imitation than the music industry, which relies upon strict copyright protection and fierce litigation to prevent the smallest forms of derivative copying.

Since we believe the topic of creativity and ownership in fashion is so complex, we have included an annotated bibliography prepared by Norman Lear Center researcher Patrick Reed. The wealth of articles and books listed in this far-ranging bibliography features

some of the leading works in this emerging arena. The bibliography also includes works about the relationship of fashion to the entertainment industry.

Some of the most exciting insights about fashion and creativity emerged from the "Ready to Share" conference itself, which was funded in part by a generous gift from the Creative Industries Foundation for America (CIFA). The Institute for Design & Merchandising (IDM), included with this book is a stand-alone DVD. The video incorporates highlights of the conference, including a keynote address by producer Guy Trebay, *Sex and the City* creator Michael Patrick King and recording artist Danger Mouse — with a walking tour of the conference.

David Wolfe, one of the industry's foremost trend forecasters, exposed fashion as a kind of "fragile ecosystem" of styles and motifs, tracing some of the significant historical shifts in fashion design and markets over the past 150 years.

Tom Ford's illuminating conversation with *New York Times* fashion critic Anna Wintour, which took place at the conference, was a highlight. Ford and Wintour talked about the necessity of personal interpretations, and brand identity and its



"Fashion is not something that exists in dresses only. Fashion is in the sky, in the street, fashion has to do with ideas, the way we live, what is happening."
— Coco Chanel

Figure 11 | Ready to Share: Fashion: On the Threshold of Creativity

coexistence with pervasion appropriation and sharing. A panel on the ownership of music applied the themes of "ready to share" to musical creativity and sampling. The panelists included producer and DJ Diplo, rapper and artist Daring Mouse, musician and producer T Bone Burnett, The Roots' producer Richard Nichols, singer-songwriter Sam Phillips and architect Ram Singh. The group discussed how the creative process in music is often a collaborative effort, with many artists giving artists the potential for much greater control over their business affairs and greater ability to reap economic gains directly.

Los Angeles designer Kevan Hall presented his Spring 2005 collection as part of a dialogue with Kevin Jones, curator of the Los Angeles Museum of Contemporary Art. Jones spoke about the direct influence of previous designers and even other arts, such as watercolor paintings and photographs, on his contemporary designs. Hall explained how his collection was inspired by the work of the artist and photographer of Helen Millicent Rogers of the 1930s and to the hand-tinted photographs of artist Cecil Beaton.

Television writer-producer Norman Lear delved into the nature of creative risk-taking with Michael Patrick King, executive producer of *Sex and the City*. Each worked in a different medium, but both have been successful. King for CBS in the 1970s, King for HBO in the 1990s — but each recounted episodes in which intellectual property restrictions threatened to derail their creative plans. King also

spoke about the special challenges of writing a show in which fashion itself served as a kind of "character" in addition to the four female leads.

It is impossible to sum up a field of inquiry that is still unfolding and fraught with open questions and speculative answers. Still, several important insights emerged from the "Ready to Share" conference and the commissioned essays.

First, it is clear that creativity critically depends upon its social context and the creative legacy of prior works. As we have seen, the creative process is not a vacuum. It is a careful balance between access and control, so that access to the creative process is not lost to the future. The law and technology — does not choke off future creativity.

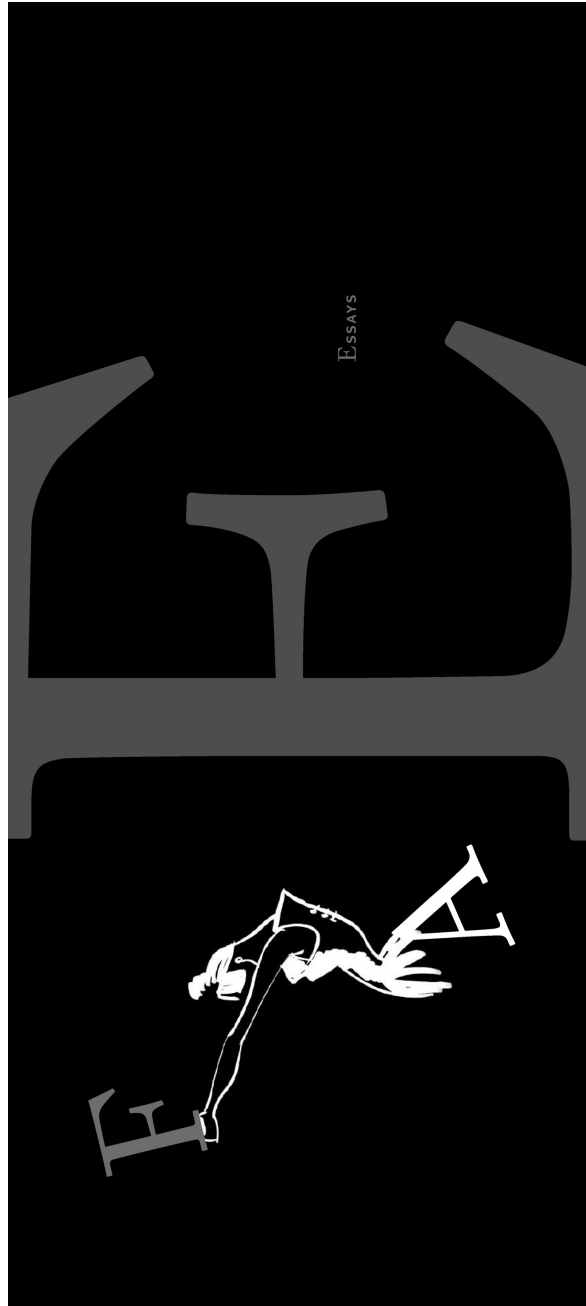
A second insight is that thriving markets of creative products are often characterized by a mix of accessible and inaccessible words and images, freely accessible characters, plots and themes — to assure fresh and robust creativity. Again, balance is key. Creators must have the means to earn their living, but they must also have the means to share their work that enriches the commons is likely to undermine the quality and vigor of its creativity over time.

Finally, our explorations of creativity in fashion suggest that we may have to modify our ideas about individual originality. Many social, community and intergenerational

factors play vital roles in the creative process. These must be acknowledged. Moreover, the grand narrative of law that purport to describe how creative works emerge and circulate must take account of these factors. The law must recognize that the creative process is not a vacuum. It is a careful balance to an open, nonproprietary universe of unowned material.

Although the tradition of "ready to share" is more evident in the fashion world, the same principles apply to other fields whose creativity occurs in a collective, social context. The progress of science, for example, has always depended

on the ability of researchers to build upon the prior work of others. Innovation in music and film always have drawn freely from the styles of prior artists and traditions. By focusing on a fact that intellectual property law largely ignores — the social context of the creative process — we are critical elements in the eternal dance of creativity — the ways to understand how creativity and markets alike can flourish in a world where the creative process is a shared character of the "ready to share" model deserves much greater investigation and discussion in the years ahead. *





The original and its interpretation are revealed in
 "Chanel or Lagerfeld" a live fashion presentation at
 the "Ready to Strike" event.

BY CHRISTINE COE
 AND JENNIFER JENNERS

BETWEEN THE SEAMS, A FERTILE COMMONS: AN OVERVIEW OF THE RELATIONSHIP BETWEEN FASHION AND INTELLECTUAL PROPERTY

"Imagine for a moment that some untari neoclassicalist proposed that we eliminate all intellectual property protection for fashion design. No longer could a designer secure federal copyright protection for the cut of a dress or the sleeves of a blouse. Unscrupulous mass-marketers could run off thousands of knock-off copies of any designer's evening ensemble, and flood the marketplace with cheap imitations of haute couture. In the short run, perhaps, clothing prices would plummet. In the long run, however, the prices of intellectual property rights would rise. Copycat designers would be forced to pay more for the right to design, and the fashion houses would take its toll. Designers would still wish to design, at least initially, but clothing manufacturers with no exclusive rights to rely on would be reluctant to make the investment involved in manufacturing those designs and distributing them to the public. The dynamic America's fashion industry would suffer, and its most talented designers would forsake clothing design for some more remunerative calling like litigation. And so would be forced either to wear knock-off fashions or to forgo fashion altogether."
 Of course, we don't give copyright protection to fashions... We never have."

— Jessica Litman, *Digital Copyright*¹

IN THE 1930S, *Movie Glam* magazine presents a feature devoted to fashion knockoffs called "Spurgas vs. Seal."²

A \$195 Lilly Pulitzer halter top is compared with a \$15.00 knockoff. The top is described as "a beautiful, well-made designer version usually looks more tasteful or well-made, while many shoppers are quite happy to obtain 'the look' while paying a fraction of the price." The article concludes that designers can adapt the more expensive design, and consumers can "dress for less," because clothing designs generally are not protectable under current United States intellectual property regimes.

Fashion designs, particularly for clothing, fall between the seams of traditional intellectual property protections.

COPYRIGHT

Fashion designs, particularly for clothing, fall between the seams of traditional intellectual property protections.⁴

Copyrights generally are not granted to apparel because articles of clothing, which are both creative and functional, are considered "useful articles" as opposed to works of art. Design patents are intended to protect ornamental designs, but clothing rarely meets the demanding criteria of patentability, namely novelty and nonobviousness. Trademarks only protect brand names and logos, not the clothing itself, and the Supreme Court has refused to extend trade dress and the Supreme Court has refused to extend trade dress to apparel designs. Congress repeatedly has declined to enact legislation that would provide sui generis design protection.

fall into a legal limbo between intellectual property claims, trademark, and copyright. However, both policymakers and courts have guided by compelling policy reasons to limit design protection.¹ They have expressed concerns that, while such protection might benefit certain designers, it could more importantly harm the public. The worst case scenario is that, for consumer goods, designers could demand payment for design elements that citizens are free, and this cost would be borne by others in the industry and by the public. The less affluent currently enjoy the ability to afford the range of fashions they currently enjoy.² Therefore, policy makers have been unconvinced that "new protection will provide substantial benefits to the fashion industry."³ As one judge put it, "Congress and the Supreme Court have answered in favor of commerce and the consumer rather than the artists, designers and their old-to-be-⁴

What can we learn from this seeming paradox? This paper will examine the reasons why fashion design generally is not protectable under existing intellectual property regimes, and consider how the fashion experience might inform ongoing debates about desirable levels of intellectual property protection in other creative industries.

WHY NOT FASHION?

In recent years, the scope of U.S. intellectual property protection has expanded greatly in a variety of fields. Patents now are granted to power plant varieties and common business methods, areas for which the U.S. Patent and Trademark Office previously had been hesitant to issue protection. Copyright terms have been extended to a staggering length of time—life plus 70 years—far longer than the 14-year term originally contemplated by the drafters of the Constitution. Powerful industry lobbies continue to push for ever stronger intellectual property protections.

Despite these recent expansions that have benefited, among others, the biotech, pharmaceutical, movie and recording industries, the fashion industry receives little protection under current U.S. intellectual property laws. This is not to say that certain fashion houses have not tried to obtain intellectual property protections for their designs, for valiant efforts have been made in this regard. While these efforts have succeeded in providing limited design elements, however, fashion design as a whole receives little to no protection. Knockoff goods are a huge part of the fashion industry and are accepted as commonplace. With a system that tries its best to forbid sampling and remaining at every turn, how can such an extensive and fertile commons be allowed to exist?



▲ The classic shirtdress, revisited.

AUTHOR BIOGRAPHIES

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JENNIFER JENKINS

Benjamin Jenkins is a Lecturing Fellow teaching intellectual property at Duke Law School and serves as the director of Duke's Center for the Study of the Public Domain, where he heads its Arts Project, analyzing the effects of intellectual property on cultural production (www.law.duke.edu/csp/arts-project/). As a lawyer, she was a member of the team that defended the copyright infringement suit against the publisher of the novel *The Wind Done Gone*, a parody rejoinder to *Gone With the Wind*. As an artist, Jenkins co-wrote *Nuestra Hernandez*, a fictional documentary addressing copyright and digital appropriation, and she has authored several short stories.



alleged that Dooney & Bourke's "It Bag" with multicolored "DB" monograms on white or black backgrounds infringed Vuitton's trademark rights in its similar looking bags. The court held that, while Vuitton had trademark rights in the Vuitton marks themselves,¹⁵ it did not have trade dress rights in the overall look of its bags. Among other things, the court was concerned that excessive Trade dress protection would hinder competition:

Louis Vuitton created a new look and now seeks to preclude others from following its lead. If Louis Vuitton succeeds, then it will have used the law to achieve an unwarranted anticompetitive result. It is well established that the objective of trademark law is not to harm competition.⁵⁹

indeed, trademark laws seek to safeguard competition, and as the Supreme Court has observed, "copying is not always discouraged or disfavored by the laws which preserve our competitive economy."⁴⁰

CONCLUSION

This paper begins with a quote from intellectual property scholar Jessica Litman, in which she transposes the traditional argument in favor of expansive intellectual property protection to the world of fashion. According to Litman, "the fashion industry is a classic case where, without protection, artists will flit to create and one day, the industry will wither. It's a powerful argument, and one that has been extremely successful in justifying new rights in the fashion industry over the past few decades."¹ Following other developments, a 20-year extension to the copyright term and a new right to control access to digital content were granted to the fashion industry, however—as Litman's quote brilliantly illustrates—the theory doesn't always match the reality. In fact, the fashion industry continues to flounder because of its designers' desire to create and the fashion industry continues to grow.

Fashion's counterpart, however, challenges the idea often unwittingly accepted by policymakers and courts that "more intellectual property protection is better." In the fashion industry, designers will shirk it, in the fashion industry, the more intellectual property protection there is, the more the

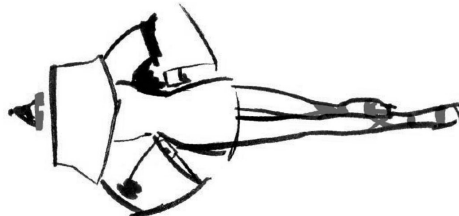
Fashion designers are free to borrow creative process. Fashion designers actually may feed the creative process. Fashion designers are free to borrow, imitate, revise, recombine, and share design elements without paying royalties or worrying about infringing intellectual property rights. Of course, fashion designers are not the only creatives who draw on previous works in order to create. "Culture ... is that which came before," says the 12-bar Blues; Bob Dylan's folk song story, or the works of Shakespeare and Mozart were copyrighted, much of music, films and novels we enjoy today would be illegal. In any creative sector, granting excessive rights could still stifle creativity, because every right asserted takes away "raw material" from future creators.

Fashion's counterexample also challenges the dominant business model in our creative industries that relies on

With actual, the constant of energy and innovation. They actually drive rather than destroy the market for original products, perhaps the ability of a design maker owning the original more desirable and prestigious. Perhaps designers incur costs by marketing to high-end consumers who want the brand name and quality of the original, while knockoff makers flourish the same products at a lower price. Does fashion flourish in a less protective climate because of the hypermechanics of creativity and marketing, or are we overprotecting in other creative sectors? Either way, the questions are crucial. As this paper has described, intellectual property has been expanding rapidly in recent years, driven by the argument that more protection will spur innovation. But what if this isn't true? What if these expansions might actually harm the very creativity and industries they seek to protect?

We are currently in the midst of critical debates about optimal levels of intellectual property protection. The fashion experience can inform these debates with important insights into how the creative process works and how different business models function, and merits further, careful examination. ♦

page 24 : Ready to Share Faster On the University of Cumbria

[illegible][illegible][illegible]

ENDNOTES

[illegible]

page 26 | Ready to Share/Faster for the Queenship of Canada

▶ Patrick Burns of Tumblr artist Cecil Balaban, who has made this contemporary artwork a meme.



BY SARA HALLER
AND JARRE RALINE

READY TO SHARE: CREATIVITY IN FASHION & DIGITAL CULTURE

Anyone who ventures onto the Internet quickly discovers that the creative spirit is literally alive. On any given day, 8 million bloggers forage the deep forests of the World Wide Web for twigs and leaves of information, which they weave into personal nests. Remix musicians sample snippets of music and ambient sounds, synthesizing them into startling new musical creations. Tens of thousands of software programmers collaborate in building startling new programs, and thousands of artists and designers create new digital art and design more. Filmmakers and photographers pore through archives of public domain and privately owned material searching for the perfect images from which to create new visual works.

The open, participatory culture based on the Internet has created a new ecology of creativity in our time. Guided by a sensibility that appropriates from irregular materials that exist in other places, this new ecology of creativity is not only a new way of seeing the world, but we explore ourselves and relate to culture. Structuralist Claude Lévi-Strauss once described this recombinant creative process as bricolage, a concept that refers to the constant process of piecing together elements from a limited stockpile of incongruous "found" elements into a new synthesis.

But is this environment of open borrowing and transformatory a liberating place for the imagination—or simply a new form of control? Can a cultural milieu of the truly creative and hard-working? Can a cultural milieu truly flourish without strong intellectual property rights and without the threat of piracy? Or is the creative process a deliberately constructed, uncontrolled anarchy, one of the most powerful ways to nurture innovation?

We believe that the world of fashion—known for its whimsical and often outrageous designs—is ripe for its ferocious attention to the bottom line—can shed light on these questions. It can help us understand the social and

cultural wellspring of creativity as well as the plasticity of the creative process. In the fashion world, creativity is social and human energy known as creativity can be refined and packaged as it travels from the human mind and social world into the marketplace. Creativity is not only a social phenomenon, but also in the growing universes of digital culture. The "ecologies of creativity" in both realms are strikingly similar.

For example, in the fashion world, other creative actors like music and film remain connected to business models that value ownership and control of content above all else. To listen to music and film executives, much of what passes for "creativity" in these industries is the result of a highly controlled process. Leaders argue that strict copyright controls are necessary if anyone is going to have sufficient incentive to create new works. In the fashion world, however, the creative process is more chaotic. Creativity has never been more robust and innovative precisely because, thanks to new technologies, copyright protections are relatively lax.

Intellectual property protections and cultural renegades is the control of creativity. Does creativity need to be controlled strictly

So far we have focused on the "spectacular shades of gray" of fashion, and not on the "black-and-white" frame that contains its energies. As suggested earlier, in fashion, as in all other forms of culture, the "black-and-white" frame must exist within a regime of business profitability and intellectual property law. We turn now to the intellectual property rules that enable creativity in fashion to be so profitable, and how these rules have enabled the fashion marketplace.

THE ETHICS OF Imitation IN FASHION, OR THE DIFFERENCE BETWEEN CREATIVITY AND COUNTERFEITING

A key reason why the ready-to-wear ethic can survive in fashion is that companies are able to claim property rights and legal protection for their designs. Trademark, patent, and trade dress. These intellectual property protections enable businesses to leverage brand names, logos and certain aspects of three-dimensional design that make them profitable. The fashion industry has shifted. As a result, copying a garment design is entirely legal, and even respectable, but copying a brand name or logo is considered an act of piracy and the resulting product is considered counterfeit.

The legal distinction between a counterfeit and a knockoff is crucial. It is what enables the fashion world to profit from the ready-to-wear ethic. What is the difference between a counterfeit and a knockoff? A counterfeit is a label of another designer even though no license has been paid. A knockoff is a dress that may be almost identical to the original, but it is not a copy of the original design, but what it is, a nearly identical knockoff produced by someone else.

Counterfeiting is wrong not because it imitates design and brand names, but because it undermines the credibility of the brand. A brand name is a trademark that has credibility, stature and profitability because their names are used to represent a look and an aesthetic standard. The brand name is a promise of quality and value. When a brand name is mimicked and mutated for the sake and budgets of a larger audience, the knockoff culture was born. Over the last 60 years, the demand for knockoffs has increased

U.S. or anywhere in the world is regarded as a plausible alternative to the ready-to-wear ethic. The ready-to-wear ethic, Christ, Green and Jessica Ogden have built collections around thrift-store clothing. "Some designers have seized upon the idea of using second-hand clothing as a source of down-home T-shirt designs." "Combos inspired by MACYS stock-of-rain — checkered tops, spashy graphics, leather jackets with logos for Budweiser and Quaker State Motor Oil." "The ready-to-wear ethic is not a new phenomenon. In 2002, reported The New York Times, younger designers were "rediscovering the early renegade work of Vivienne Westwood, whose collection drew inspiration from pirates, punk, and the ready-to-wear ethic."

All this stylistic imitation and transformation is not necessarily faddish. Sometimes a design's original function is transformed into a new one. The ready-to-wear ethic, or trench coat, was an iconic fashion element. Actually creating a new archetype. For example, when Levi Strauss made Levi's denim trousers from tent canvas, introducing the ready-to-wear ethic into the fashion world. The ready-to-wear ethic that denim jeans would become the fashion staple of the last 50 years. Likewise, Coco Chanel's 1920s collage of the little black dress as a symbol of urban sophistication — a ready-to-wear ethic — was inspired.

The trench coat originated, quite literally in the trenches of World War I. The ready-to-wear ethic, which already had created the fad called khaki, had created the original design to the British War effort in 1901. The ready-to-wear ethic was modified and given to the troops to protect them from the elements. The ready-to-wear ethic was modified and went on to become a standard amount design. In the last several years, the trench coat has re-emerged as a trendy staple, with Burberry once again leading the charge.

Counterfeiting is wrong not because it imitates design and brand names, but because it undermines the credibility of the brand. A brand name is a trademark that has credibility, stature and profitability because their names are used to represent a look and an aesthetic standard. The brand name is a promise of quality and value. When a brand name is mimicked and mutated for the sake and budgets of a larger audience, the knockoff culture was born. Over the last 60 years, the demand for knockoffs has increased

to market, for example, or to cultivate a marketing identity. The ready-to-wear ethic is a marketing strategy. Houses also employ "cool hunters" to forage through urban subcultures in search of the next big trend, and subscribe to the ready-to-wear ethic. The ready-to-wear ethic is a marketing strategy. The ready-to-wear ethic is a marketing strategy. The ready-to-wear ethic is a marketing strategy.

The makers of clothing, sneakers and accessories feel compelled to identify it and when a geeky, forgotten item is rediscovered, it is a marketing strategy. The ready-to-wear ethic is a marketing strategy. The ready-to-wear ethic is a marketing strategy. The ready-to-wear ethic is a marketing strategy.

Designers look to the street both as a source of inspiration and as a benchmark against which they must compete. An item that is popular in the street is a marketing strategy. The ready-to-wear ethic is a marketing strategy. The ready-to-wear ethic is a marketing strategy. The ready-to-wear ethic is a marketing strategy.

No one can really know in advance just what styles the street will embrace and justify as a trend.

The ready-to-wear ethic is a marketing strategy. The ready-to-wear ethic is a marketing strategy. The ready-to-wear ethic is a marketing strategy. The ready-to-wear ethic is a marketing strategy. The ready-to-wear ethic is a marketing strategy.

Designers sit at the intersection between the street and the ready-to-wear ethic. The ready-to-wear ethic is a marketing strategy. The ready-to-wear ethic is a marketing strategy. The ready-to-wear ethic is a marketing strategy. The ready-to-wear ethic is a marketing strategy. The ready-to-wear ethic is a marketing strategy.

Much of fashion is about negotiating this tension between the popular and the exclusive. A fashion reporter might say, "What the Edges of the world cannot combat is the manner in which trends often emerge organically and unpredictably from the streets. The ready-to-wear ethic is a marketing strategy. The ready-to-wear ethic is a marketing strategy. The ready-to-wear ethic is a marketing strategy. The ready-to-wear ethic is a marketing strategy. The ready-to-wear ethic is a marketing strategy."

Female apparel like Mary J. Blige, Foy Brown and Lil' Kim must call attention to their clothing collections — a cross-media synergy, as Iwens (Lil' Kim once posed nude in a magazine, and she was the first to do so). The ready-to-wear ethic is a marketing strategy. The ready-to-wear ethic is a marketing strategy. The ready-to-wear ethic is a marketing strategy. The ready-to-wear ethic is a marketing strategy. The ready-to-wear ethic is a marketing strategy.

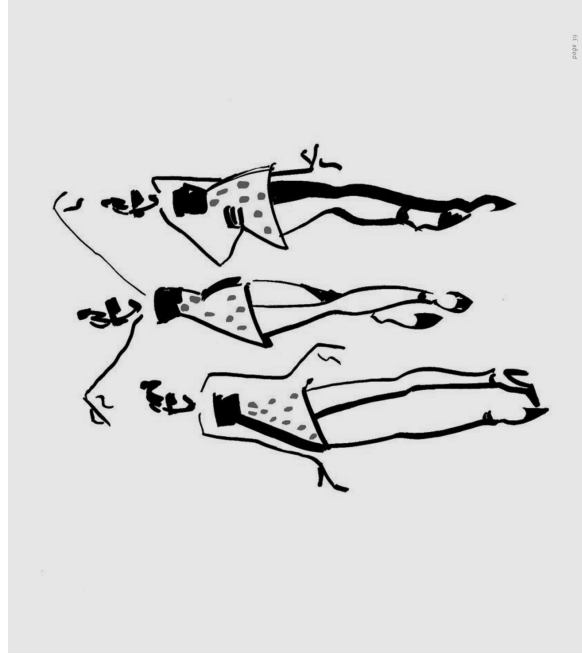
The great fashion writer Holly Brubaker once wrote, "The bottom line is that urban sells way more than high fashion." Emi Wilkinson, editor of hip-hop magazine *Complex*, said, "The ready-to-wear ethic is a marketing strategy. The ready-to-wear ethic is a marketing strategy. The ready-to-wear ethic is a marketing strategy. The ready-to-wear ethic is a marketing strategy. The ready-to-wear ethic is a marketing strategy."

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If fashion is a language by which we express ourselves, then, said Brubaker, "it is incumbent on every generation to create a new language. The ready-to-wear ethic is a marketing strategy. The ready-to-wear ethic is a marketing strategy. The ready-to-wear ethic is a marketing strategy. The ready-to-wear ethic is a marketing strategy. The ready-to-wear ethic is a marketing strategy."

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page 39

essentially as women have come to embrace the idea that now range from high-end “bridge” collections to mainstream brands. The demand for knockoffs only has grown with the rise of cheaper production techniques, faster logistics and the rise of mass retail. As a result, the fashion industry and initially, department stores primarily were responsible for harnessing and carefully reproducing the couture look. Stores felt no compunction about offering both couture and mass-produced versions of the same designs. In the history of knockoffs occurred in 1957, when Seventh Avenue garment maker Christian Dior skirts for Mary’s before Dior’s own clients had received the originals. Dior’s response was to sue the imitator, but he failed to introduce his own label, non-couture, ready-to-wear line. The idea was to profit from both ends of the market and to look like they could. Today, most major designers have developed multiple market price points.

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Guy Trebay that her Prada coat was a copy of an original designer’s coat. “I was told that it was a copy of a Prada coat,” Trebay said. “So much that she took it and copied it. But I mean copied it exactly.” Trebay’s response was to “fight” back. In 1992, Giorgio Armani called off his fashion show because the press refused to display publishing reviews and pictures of his new line of clothes until the merchant-making knockoffs in the interim period. And Ralph Lauren famously sued Yves Saint Laurent in 1994 for making a “low-cut, sleeveless, button-down shirt” that was a rip-off of his own “low-cut, sleeveless, button-down shirt” (the lawsuit was later settled.)

Attention to design detail has become more refined in the knockoff culture of the last decades, and price points

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Attention to design detail has become more refined in the knockoff culture of the last decades, and price points



A flurry of styles from
fashions gone by are
being worn by the
models at the
Holt's 2000 Spring
Fashion Show
at this conference.

MUSIC & FASHION:

THE BALANCING ACT BETWEEN CREATIVITY AND CONTROL

In June 2003, underground music phenomenon DJ Z-Trip signed a recording contract with Hollywood Records, home to teen pop sensation Hilary Duff and veteran television personality Regis Philbin. While there is nothing new or unusual about underground musicians making uneasy alliances with mainstream record companies, this was a notable event for two reasons. First, Z-Trip's music was made entirely from samples of other songs, some of which had been sampled by other artists. Second, Z-Trip's music was made entirely from samples of other songs, some of which had been sampled by other artists. Second, Z-Trip's music was made entirely from samples of other songs, some of which had been sampled by other artists.

Z-Trip is one of the pioneers of the mash-up, also known as a "blend" or "mix." The mash-up is a new form of music that emerged only in the last five years or so, has two basic rules: first, all the source materials must be recycled. Vocals, lyrics, and instrumental parts are taken from existing songs and put into the mix. The mash-up is a new form of music that emerged only in the last five years or so, has two basic rules: first, all the source materials must be recycled. Vocals, lyrics, and instrumental parts are taken from existing songs and put into the mix. The mash-up is a new form of music that emerged only in the last five years or so, has two basic rules: first, all the source materials must be recycled. Vocals, lyrics, and instrumental parts are taken from existing songs and put into the mix.

Predictably, things have not gone smoothly for Z-Trip's music. The record label, Hollywood Records, has been slow to release his music. The record label, Hollywood Records, has been slow to release his music. The record label, Hollywood Records, has been slow to release his music. The record label, Hollywood Records, has been slow to release his music. The record label, Hollywood Records, has been slow to release his music.

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Hollywood Records finally did release DJ Z-Trip's major label album, *Blends*, in 2004. The album was a success, but it was not the success that Z-Trip had hoped for. The album was a success, but it was not the success that Z-Trip had hoped for. The album was a success, but it was not the success that Z-Trip had hoped for. The album was a success, but it was not the success that Z-Trip had hoped for.

Every generation laughs at the old fashions, but follows religiously the new." — Henry David Thoreau

[illegible]

mus one may argue that innovation springs from collective access to the creative commons in music, as in other creative communities.¹⁷ This means that all musicians may draw on a common set of ideas and materials, and that each new composition or performance instantly joins that commons as soon as it becomes publicly available, by whatever means.

In some cases, this is a subtle and sweeping process that sets the rules for all who follow, as when J.S. Bach redefined Western harmony, or when Charlie Parker revolutionized improvisation in American music. In other instances, the process can be more visible and less widely influential, as when one musician reinterprets or samples another's work. Either way, every musician is engaged in an ongoing dialogue with all other musicians, past, present and future. This truth has been acknowledged frequently by musicians themselves. As jazz saxophonist John Coltrane once said, "It's a big responsibility, man, that will dip out of you. You can't be your own person, man. That will dip out of you. Similarly, musicians rendering

from Hungarian classical composer Zoltan Kodaly to famous Pakistani Qawwali singer Nusrat Fateh Ali Khan to American jazz drummer Buddy Rich all have been quoted independently as saying: "Music belongs to everybody."

FASHION COMMUNITY AND COMMONS

As with music, fashion encompasses a large gray area between the extremes of consumers and producers. This gray area, in which creative thinkers draw upon an ever growing and constantly circulating pool of common memes, is arguably the source of new ideas and trends within the fashion industry. Sociological literature on innovation describes it as an interactive process, dependent upon cumulative knowledge and the capacity for interchange between individuals, institutions and organizations. Academic research on fashion innovation echoes this definition. As Vincent B. Lutch writes, "Innovation in fashion is less a matter of creativity *ex nihilo* than of mutation and selective pressure."¹⁰ In fashion today, innovation continues to thrive as its central practice – foresight, flexibility and cooperation – flourish in a fairly open and unfettered creative commons.

While fashion, like music, is a global community — fragmented, multifaceted and highly stratified — it also is tied to an industry that reaps the benefits of agglomeration economies, or the types of spatial concentration that create increased economic conditions, resulting in sustained or increased concentration.¹ Thus, Paris has remained a central node in the global fashion economy, along with New York and Milan, and London, Tokyo and Los Angeles serve as a second tier. Designers tend to live and work in one or more of these cities, as do buyers and merchandisers, and design schools such as Parsons School of Design in New York and Central Saint Martins College in London are located in these fashion centers. Of course, the actual production of most clothing, with the exception of haute couture or signature collections, is outsourced to the third world, mainly to Asian countries.

The career of most designers is a peripatetic one, moving between companies every few years. Fashion design, like entertainment, depends more and more on blockbuster. One bad collection can sink a design team. As Richard Wheeler, an accessories designer at Ann Taylor,

commented, "Teams don't stay in place for more than a few years. If there is a bad season, it's always seen as the designer's fault. You fire the designer and hire a new team."⁷² This approach helps to create a community that is fairly fluid, with talent, ideas, individuals and aesthetics constantly recirculating within a relatively limited sphere.

Both music and fashion owe their existence to globalized creative communities, which thrive on the continual circulation of ideas and mining of the creative commons. Unlike technological or industrial development, in which new objects and ideas may be discovered (e.g., Neptune, penicillin) or invented (e.g., airplanes, zip codes), both music and fashion rely on innovation — the reshuffling of known elements into unique and surprising patterns — for creative advancement.

Thus, in order to innovate effectively, musicians and fashion designers must operate within environments that grant them access to ideas and the permission to use them in new and creative ways. Neither community exists in a vacuum. Both function within tightly structured industries that have emerged over the years to enable and exploit the fruits of creative endeavor. These industries have a constraining effect on the creative communities by continuing their financial, legal and structural imperatives of their own continuance against the needs of the artists themselves. Often, this means restricting access to the creative commons. In order to understand how market forces came to exert such control over music and fashion, it is useful to examine the histories of these industries.

MUSIC INDUSTRY HISTORY

The history of the music industry is, arguably, one of increasing institutional control, narrowing access to the means of production and distribution, and a widening gap between music's social origins and its commercial role.

In early traditional societies that lacked the capacity to turn music into a static object, either through the printed form or through recording technologies, music was synonymous with live performance. This living music was, by and large, integrated into the fabric of life and shared among the community in a way people in our society scarcely can understand. As Attal writes of music in the Middle Ages, "The circulation of music was neither elitist nor monopolistic

person or company possesses the rights to copy, perform or sell a book, song, software program or some other creative work. American copyright law is based on a constitutional mandate that Congress give creators an incentive to create, for the good of society. Consequently, copyrights always have had built-in limitations, such as a fixed expiration term and specified "fair use" exceptions for journalists, educators, critics and other contributors to the public sphere. However, such restrictions have been scaled down significantly over the years, as media and software companies have lobbied successfully for more expansive copyright terms and a fair use

Copyright traditionally has been the principal form of intellectual property law applied in the American music industry. This application has accelerated considerably over the years. Printed material, such as scores, was covered first in 1790. Public performances were not covered until 1889. Mechanical reproduction, a right currently applied to songs on CDs, first was introduced in 1909 to cover piano rolls. In 1912, nearly a century after the first copyright law, the right of light was developed to allow composers to share the proceeds from their compositions (rather than the composers) captured on records. Television broadcasts and jukebox playback first were added in 1926.⁴ Today, all of these copyrights are most commonly used in the music industry, creating a dense web of overlapping and intertwining protections that continue to be tested and reimagined through legislation.

As this brief overview demonstrates, copyright changes historically have lagged significantly behind technological innovations. As the pace of technological change continues to accelerate, it is becoming more difficult to apply existing copyright laws in a meaningful way. This is a problem we will address further in the next section of the paper.

zines, TV shows and even films about fashion, cannot be understated. While the aesthetic inflection points between celebrity and fashion are beyond the scope of this article, suffice it to say that the constant flood of entertainment-focused media has turned celebrities (and their stylists) into the new authorities on fashion trends.

Thus, the music and fashion industries evolved quite differently, despite their similar origins. The music industry grew to exert ever more rigid and consolidated control over its creative and economic demands, while the fashion industry, by contrast, has experienced a greater degree of control and agency by its designers a century ago. These divergent paths have produced significantly different legal, economic and organizational structures, which we will now examine.

LEGAL STRUCTURES

The legal structure of both the music and fashion industries is contingent upon the notion of intellectual property, which Vaidyanathan refers to as "the murkiest and least understood aspect of American life and commerce."⁴³ By this, he means that intellectual property laws are complex.

Despite their rebellious quality, one thing is clear and consistent about the collection of rights, privileges and practices commonly grouped together under the heading of intellectual property law: they all were founded on the premise that democratic society and creative culture thrive on the free flow of ideas, and that remunerating people for their ideas is the last way to keep them flowing.

Intellectual property law is the original patent and trademark, as well as newer analogies such as GIN, copyright law, "authors," the exclusive power to control a "work" fixed in a tangible medium. The tangibility is important: Copyright protects the expression of an idea, rather than the idea itself. In practice, this generally means

liberated from the shackles of the Great Depression and infused with a sense of self-sufficiency and national pride, adopted a far more active role. They no longer were content simply to accept the dictates of Paris, Milan and New York. Consumers were usurping the autonomy of producers, and the relationship between the two has been complex and tenuous ever since.

If these changes reflected social evolution, they also were enabled by legal developments. During the 1940s in the United States, several crucial legal decisions established the validity and value of knockoffs, sampling and appropriation in the fashion industry in the name of healthy competition. For instance, in 1940 the *Millinery Creators' Guild v. FTC* decision determined that piracy in fashion triggered a downward force on pricing, making it a socially desirable form of competition. Similarly, a year later, the judge in *Design Bros. v. Davis Silk Corp.* rejected a request to prohibit design piracy on the grounds that such a prohibition would

grant a de facto monopoly to designers, who formally are denied patent and copyright protection. Thus, the fashion industry consistently and intentionally has been denied the legal protections afforded to other design industries, in order to maintain a healthy creative ecosystem and the continuing availability of diverse, inexpensive products to the American consumer base.

The changes in the fashion industry during the mid-to-late 20th century contributed to a creative climate in which designers influence and draw influence from one another. Fashion is a chaotic & highly stratified industry, and the bidirectional flow of aesthetics is now top-down, bottom-up and side-to-side, ideas flow in every direction, so any attempt to pinpoint the creative forebears of any given garment (unless it is an exact copy) is an exercise in frustration and futility.

The advent of the modern media system in the 20th century also had an enormous impact on dictating fashion. Cultural icons such as musicians, actors, celebrities, royalty and political figures came to influence trends. Today, newspapers, magazines and Web sites report daily on what Beyoncé, Cameron Diaz and the Bush Twins are wearing. The role of media and entertainment as mediators between designers and consumers, in the form of the myriad maga-

- Manufacturing: \$1.00
- Promotion: \$0.50
- Production: \$0.44
- Songwriter(s): \$0.69
- Artist: \$1.31

Thus, the creative progenitors of a record — the performing artists and composers — are entitled to only a combined 10 percent of the total money spent on their music.

While these numbers are an accurate average, they safely overestimate the true revenue potential for most artists. The average album sold over 500,000 copies, but because a few artists sell extremely well, while most others sell extremely poorly. Of the 35,000 albums released in 2002 by the recording industry, fewer than 5,000 sold over 1,000 copies. The average album sold fewer than 100 copies, and America (BIAA) fewer than 10 percent of albums released ever recoup record label expenditures.¹⁹ meaning that 90 percent of recording artists never see any royalty checks.

Recording artists are not alone in this predicament. Albums are completed after their contextual deadlines, and then they are marketed. The marketing process requires their artists to repay recording costs if their projects are canceled ²⁰ backing the cards even further against musicians is the fact that many expenditures — from the recording of the album to the marketing of the album to creating a music video — are deducted routinely from the artists' royalties, rather than from the record label's piece of the pie.²¹

the music industry be so one-sided? Don't record labels need musicians at least as much as musicians need them? In fact, the music industry has a great deal of power to make power is tipped to the vast number of musicians hoping to make a living through their music, and the relatively small number of firms providing opportunities for them to do so.

listeners in America currently is dominated by an oligopoly. The recording industry, radio, music television, concert venues and music retail each are controlled by a handful of

works. The organization offers creators the ability to create and distribute their work under conditions of freedom than traditional copyright but more control than a work ceded to the public domain. An "attribution" condition requires that the creator be credited for their work, and as long as the original creator is given credit, A "noncommercial" condition allows others to copy, distribute or perform a work for free. Under this condition, commercial users need permission to copy, distribute or perform a work, a long as it appears (or sounds) exactly like the original. Under this condition, derivative works like samples or collages can be created, but they must be clearly labeled as derivative. "Share alike" condition allows others to distribute their own derivative works only under a license identical to the one under which the original work was distributed. Creative Commons related under Creative Commons license to date, including the Talking Heads and Gilberto Gil.

ORGANIZATIONAL AND ECONOMIC STRUCTURES

Like its legal structure, the music industry's organizational and economic structures are a somewhat hodgepodge of different models. The industry can be seen as an ongoing response to a single challenge: how can music be shared and performed in a way that allows musicians to make a living? The fundamental of this challenge traditionally has been the fact that music is a non-rival good, and its creation is a joint effort. In other words, the music business has been most successful in creating a market for music by creating a market for music for consumers.

Despite the music industry's emphasis on profit at the expense of the creative process, musicians have managed to receive much of the money spent by consumers on their music. According to entertainment law attorney and author Chris Jaffrey, the average musician receives about 10 percent of a typical CD sold at \$19.95 in its lifetime.

- Record label: \$4.17
- Retailer: \$5.25



reproduction of another company's apparel design "without permission" is not enough — inventors must also be able to combat this standard, designers have sought protection under claims of unfair competition. If a designer can show that another designer has copied their design, the public may be afforded greater protection. This point is especially salient for design houses that consistently use their trademarks in their fabric patterns, such as such litigation, given the seasonal and ephemeral nature of fashion. The fashion industry has a long history of unfair competition claims, and the majority of fashion companies would not benefit from the chance of proving an unfair competition claim. However, the fashion industry has advanced in recent years —

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the ordinary designer familiar with the prior art.²² In other words, the designer must be able to show that their design is not a copy of a prior design. This is a high bar to clear, and many designers have failed to meet this standard. As apparel designs consistently have failed to meet these standards, designers have sought protection under claims of unfair competition. If a designer can show that another designer has copied their design, the public may be afforded greater protection. This point is especially salient for design houses that consistently use their trademarks in their fabric patterns, such as such litigation, given the seasonal and ephemeral nature of fashion. The fashion industry has a long history of unfair competition claims, and the majority of fashion companies would not benefit from the chance of proving an unfair competition claim. However, the fashion industry has advanced in recent years —

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gion and improvisation, astonishingly expanding music's digital technology by a few decades. Academic musicians like John Cage and Alvin Lucier, as well as pioneering dub reggae artists like Prince Far I, and experimentalists like DJ Cool and Grinchmaster Flash, used analog recording technology to paint sound pictures with sample. However, until the advent of digital music, these were fairly arcane techniques that few musicians could master, let alone use beyond the scope of more traditional instruments.

Today the tools of audio sequencing and mixing are as accessible as the keys of a piano or the strings of a guitar. The digital age has brought about a new era of creative software to make new music entirely from pieces of other music and sound. This fact has changed the shape and content of music, and it has changed the relationship between producers and consumers. As a result, the music business always has been a significant zone between the opposing roles of producer and consumer. However, the limitations of pre-digital music technology reinforced this relationship, and the digital age has brought about a collision of these two roles. As a result, the music business is now a disc in their hands and electronic devices with which to listen to them. The digital age has brought about a collision of these two roles. As a result, the music business is now a disc in their hands and electronic devices with which to listen to them. The digital age has brought about a collision of these two roles. As a result, the music business is now a disc in their hands and electronic devices with which to listen to them.

We don't mean to suggest that digital technologies have returned us magically to a pre-feudal communitarian world. For many music fans, digital technology simply means greater access to a larger library of music, and more control over the music they listen to. For many musicians, digital technologies enables "creative consumption," in which consumers apply aesthetic skill and discretion to such activities as collecting the perfect playlist or recommending the perfect album. For many musicians, digital technology paves the way to improve the sound of their traditional instruments in the recording studio and to lower the cost of the recording

process. And for everyone involved in music, the bottom line is that digital technology has made it easier to have more access to more music, and more power over it. In other words, it has created a vector, exponentially richer than any other, for the music business to grow.

These changes also represent a challenge to the traditional ways in which the music industry has conducted business. When recorded music was attached to physical objects, it was easy to control. As a result, the music industry has been able to control the music business. However, as digital technology has made it easier to have more access to more music, and more power over it, the music industry has been able to control the music business.

It is easy to understand how the traditional music business has been able to control the music business. However, as digital technology has made it easier to have more access to more music, and more power over it, the music industry has been able to control the music business. However, as digital technology has made it easier to have more access to more music, and more power over it, the music industry has been able to control the music business.

The industry's loss of physical control over the distribution of music has been a major challenge. However, as digital technology has made it easier to have more access to more music, and more power over it, the music industry has been able to control the music business. However, as digital technology has made it easier to have more access to more music, and more power over it, the music industry has been able to control the music business.

most prominent manifestations of the new digital music copyright. Ironically, as intellectual property has played an increasingly central role in the music industry's control over its products, the music industry has found it increasingly difficult to apply to music. Remember that copyright only protects the expression of ideas, rather than the ideas themselves. As Vaidyanathan argues, the digitization and

son dictionary," raising questions about what protections legitimately can be enforced. There also has been an erosion of the concept of a copyright. Copyright is a legal right to control the use of a work to protect entire compositions or scores. Even with the advent of the sound recording copyright in 1972, the law has been unable to protect the music industry's control over the use of sampling as a compositional technique in recent decades. The American legal system has struggled to maintain a clear sense of where public goods end and distinctive

Two recent court decisions demonstrate the lack of resolution of these issues. In September 2004, a federal appeals court judge ruled that a song by N.W.A., "which was released in 1988, violated the sound recording copyright. This ruling overturned a lower court decision that had ruled the song was a public good. The court took that ruling as a precedent for the future. In 2004, another federal appeals court judge addressing a different suit supported the argument that a six-second sample of a James Newton Howard song was a public good. The court ruled that a claim for infringement of a composition copyright?

How can it be that the two-second sample violates copyright while the six-second sample does not? The answer is that the two-second sample is based on the sound recording copyright, while the other is based on the composition copyright. But does it make any sense to have a fragment of a recording to constitute infringement, but not a fragment of a composition? The answer is that the music industry's legal control over its products has become more and more difficult to maintain. The music industry's legal control over its products has become more and more difficult to maintain.

and Lawrence Lessig have argued, this ambiguity actually defines the music industry's legal control over its products. The music industry's legal control over its products has become more and more difficult to maintain. The music industry's legal control over its products has become more and more difficult to maintain.

If digital technology defines the current era for music, globalization defines it for fashion. The growing web of communications networks bringing the world closer together has created a global fashion industry. Designers interact, trends spread throughout the world and the fashion industry organizes itself.

The music industry has been the last to catch on to the earth-shattering on the fashion industry than on the music industry, as digital advancements drastically have eroded the music's economic and organization structures. Digital technology has made it easier to have more access to more music, and more power over it, the music industry has been able to control the music business. However, as digital technology has made it easier to have more access to more music, and more power over it, the music industry has been able to control the music business.

Thus, while music has been transformed from a tangible product into a digital one, fashion remains a utilitarian, material object. However, as digital technology has made it easier to have more access to more music, and more power over it, the music industry has been able to control the music business. However, as digital technology has made it easier to have more access to more music, and more power over it, the music industry has been able to control the music business.

industry by the media. It creates the opportunity for broader reconfigurations, detached from their original meaning or intended use. The 2009 Grammy Awards, for example, featured images, defines this practice. Suddenly, images of apparel, both traditional and new, high end and low, are available to a wider audience. The 2009 Grammy Awards, for example, featured images of apparel, both traditional and new, high end and low, are available to a wider audience. The 2009 Grammy Awards, for example, featured images of apparel, both traditional and new, high end and low, are available to a wider audience.

Images, reminding and reconfiguring them in a persistent and expanding common.

CONCLUSION

Music and fashion, two creative communities that share much in common, have evolved over time to produce new and innovative forms of expression. The mechanisms of innovation and change, spurred by the mechanisms of reconfiguration, reinterpretation and reappropriation, have led to the creation of new and innovative forms of expression. The mechanisms of innovation and change, spurred by the mechanisms of reconfiguration, reinterpretation and reappropriation, have led to the creation of new and innovative forms of expression.

The major change caused by digital technologies in fashion today is its globalization, which has drastically increased the already high tempo of the fashion world. The major change caused by digital technologies in fashion today is its globalization, which has drastically increased the already high tempo of the fashion world. The major change caused by digital technologies in fashion today is its globalization, which has drastically increased the already high tempo of the fashion world.

Fashion provides a tantalizing example of what the creative community would be under different circumstances. Fashion provides a tantalizing example of what the creative community would be under different circumstances. Fashion provides a tantalizing example of what the creative community would be under different circumstances.

fashion industry has proven resistant thus far to corporate branding and marketing strategies. Given its present imperative to assess its core principles, what, if anything, can music learn from the fashion industry's branding and marketing strategies?

During the 1990s, many hoped the efficiencies of digital distribution would provide an opportunity for new and innovative companies to pose a significant challenge to established record labels. These dreams were dashed by the growing expense of marketing and promotion in the face of new communication technologies. In the absence of a music industry way of change, in the absence of a music industry way of change, in the absence of a music industry way of change.

Clearly, this policy cannot continue without dire consequences. At some point, the aggressive control of the music industry by a few major labels (or force it entirely underground), and alienate its musicians and listeners will stifle aesthetic innovation and creativity. Clearly, this policy cannot continue without dire consequences. At some point, the aggressive control of the music industry by a few major labels (or force it entirely underground), and alienate its musicians and listeners will stifle aesthetic innovation and creativity.

creative, organizational and legal tenets. Specifically, the fashion industry's basic creative, organizational and legal tenets. Specifically, the fashion industry's basic creative, organizational and legal tenets. Specifically, the fashion industry's basic creative, organizational and legal tenets.

creativity and accountability. In an environment blighted by inertia, perhaps products and services could emerge that would appeal to consumers despite the non-rivalrous nature of digital media. creativity and accountability. In an environment blighted by inertia, perhaps products and services could emerge that would appeal to consumers despite the non-rivalrous nature of digital media.

game and other secondary media channels, effective branding and marketing strategies. game and other secondary media channels, effective branding and marketing strategies. game and other secondary media channels, effective branding and marketing strategies.

A major structural reorganization and consumer education marketing campaign would have to be undertaken to create a new business model. A major structural reorganization and consumer education marketing campaign would have to be undertaken to create a new business model. A major structural reorganization and consumer education marketing campaign would have to be undertaken to create a new business model.

have an unprecedented opportunity to start over from scratch, building a new industry on the ashes of the old. They have an unprecedented opportunity to start over from scratch, building a new industry on the ashes of the old.





Figure 1: Norman Lear, speaker at the "Ready to Share" conference.

Figure 2: Norman Lear, speaker at the "Ready to Share" conference.

OVERVIEW

On January 29, 2008, the Norman Lear Center held a landmark event on fashion and the ownership of creativity. "Ready to Share: Fashion & the Ownership of Creativity" explored the fashion industry's enthusiastic embrace of sampling, appropriation and borrowed inspiration, core components of every creative process. Presented by the Lear Center's Creativity, Commerce & Culture project, funded in part by the Norman Lear Foundation, the event featured a panel discussion with fashion industry executives, a fashion show and an eclectic mix of experts in fashion, music, TV and film. Discussion sessions covered fashion and creativity, intellectual property law, fashion and entertainment and the future of sharing.

DVD

Highlights from the event are featured in the DVD included in this book. The DVD contains event highlights, a panel discussion with fashion industry executives, a fashion show and an eclectic mix of experts in fashion, music, TV and film. Discussion sessions covered fashion and creativity, intellectual property law, fashion and entertainment and the future of sharing.

Host: Rick Kerr

MORE INFORMATION
Video, photos and transcripts from the "Ready to Share" event, as well as full project details, are available at: www.readytoshare.org.

For more information, please contact:

The Norman Lear Center
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CAROL ADAMS Adams was born in England, spent her primary education in Switzerland, and then returned to the U.K. She studied fashion design at the University of Westminster, where she earned her degree in textile and costume design from the University of Westminster. After a series of apprenticeships in the London fashion and costume design from the United States where she initially worked as a costume designer in East Coast Theater productions. Her credits now include The Kennedy Center, Washington Ballet, Oyster Theater Company, The Studio and Wolf Trap. Adams moved to Los Angeles, joined the West Coast Costume Designers Guild, and the costume designer for the ABC hit series *Desperate Housewives*. She is the team lead I Knew What I Did Last Summer and Dreamwork's *With a Date with Ted Hamilton*. Currently Adams is the costume designer for the ABC hit series *Drop Dead Gorgeous*.

ROSE APODACA
The West Coast Bureau Chief for *Women's Weekly* (1992) and a contributor to *W. Row* Apodaca covers the fashion and lifestyle industry for the Los Angeles Times. She has worked in the fashion industry for 15 years in the many events and projects tied to WWD and the fashion business in Los Angeles, including the establishment of LA Fashion Week, and is active in the Hollywood nightlife circuit as a partner in Ven. Beauty Bar and Star Street. Before joining *WWD*, Apodaca worked as a publicist for the fashion and popular and counter culture for editor at *the Los Angeles Times*, *USA Today*, *Southwest International*, *Doutle*, *Paper* and others. As fashion editor at *the Los Angeles Times*, she developed the annual top 10 list, naming the most innovative brands in the fashion industry. Apodaca also worked for the California Film Festival and the Los Angeles Times as a lifestyle and entertainment writer. She serves as an advisory board member at the Grand Hotel in Santa Anita.

DAVID BOLLIER is professor of law at the Norman Lear Center and a founder of Public Goodworks, an education program devoted to introducing the commons on a wide variety of projects. Since 1984, he has been a collaborator with television producer Norman Lear on issues of public policy. Bollier also works as an independent strategist and has been consulted in issues of progressive public policy, digital media and democratic culture. Bollier's recent work has focused on developing a new vocabulary for redefining "the commons." The commons refers to the shared resources that are essential to the well-being of the community. The commons is a concept that is central to the work of the Norman Lear Center. Bollier's critique of the commons is set forth in his 2002 book, *Stew! Stew! The Private Purloining of Our Common Right* (Boulder), and is a number of essays and reports. He has developed the notion of the Information Commons as a new paradigm for understanding the public interest in the digital, networked environment. In his latest book related to the commons, *Commons: A New Vocabulary for the 21st Century* (Wiley, 2006), Bollier discusses the commons in relation to the commons in the commons. Bollier lives in Oakland, Massachusetts.

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fabrics connoisseurs. The article briefly reviews the history of the fashion vogue: wools, silks, (formal) velours, Napoléon, Mr. Spock, and velvet's association with the 1970s' disco era is remembered less than fondly by several observers. Hip-hop's 'reurrection of velvet as "elitesauce"' has encouraged mass merchandisers such as the Gap and The Limited, among others, to implement it into their apparel lines. While, on an individual level, upscale fashionistas invent ingenious ways to appropriate what amounts to a logging tract, detractors have their say, and some wonder if velvet will appeal to fashion-conscious males, who do not follow hip hop, but the urban retailers interviewed believe that the "velvet ethic" will endure, at least through the current fashion cycle.

Press, Italy. *A Dedicato e follower of fashion*. London: Phaidon.

A collection of essays dating from the mid-80s to the mid-90s by a fashion writer for *The Atlantic Monthly*, *The New Yorker* and *The New York Times Magazine*. Topics include: Ralph Lauren's image making empire; Yves Saint Laurent's legacy; the 1980s; the 1990s; megacities; summer time travelogue; the author with several area beaches and comments on the diverse fashion statements on display around the world.

Arnaut, particularly insightful essay distinguishes the Persian conception of fashion as a central, native element of society from American attitudes toward fashion (as ephemera, or a populist "fitting in"). Overall, the writer's engaging and conversational style is well supported her observations on fashion's changing trends and her attempt to understand mainstream consumer culture during the past 20 years.

Barraclough, Pamela Gilson, eds. *Fashion Cultures*. London: Routledge, 2000.

Routledge, 2000.

Eclectic anthology of academic writings on fashion features essays derived from, among other methodologies, postmodern theory, feminist criticism and subculture analysis. Part Three, "Images, icons and impulses" contains essays on such fashion-entertainment paragon as Marcello Mastroianni, Grace Kelly, Cary Grant and Gwyneth Paltrow. Other topics include fashion design brand creation on the Internet; "catwalk politics"; Gianni Versace's exploitation of glamour; celebrity culture and its media in building his fashion empire, and

Magazine piece focuses on the niche popularity of vintage-styled blue jeans among discerning denim aficionados. The trend toward "new vintage" began in Japan during the 1990s, according to the author's research, as decades-old pairs of extremely worn jeans were coveted by Japanese buyers obsessed with authenticity. As it now stands, demand for soiled, torn jeans in the alternative corner of the U.S. fashion scene has spawned a sub-industry focused on replicating the look of vintage denim (Forrester pers. 1998b). Replicas from a leading, Levi's-contrasted "counterfeiter" based in western Kentucky are compared with actual Depression-era jeans to illustrate the degree of similarity.

fashion — i.e., 1970s' punk styles and other subcultural influences — as well as late-90s' developments, including a discussion of logos, brands and mass-market retailers. Voluminous endnotes and astutely chosen photographs buttress the author's myriad observations.

Bonnelli | Laird | Net Mode: Web Fashion Now. New York: Thames &

In-line examination of the burgeoning synthesis of Internet technology with fashion by the editor of *Style.com*, the guide is editorial coverage. Compelled by the editor of *Style.com*, the guide is editorial coverage. Compelled by the editor of *Style.com*, the guide is editorial coverage. Compelled by the editor of *Style.com*, the guide is editorial coverage.

Boucher, François. 20,000 Years of Fashion: The History of Costume and Personal Adornment. Expanded Edition. New York: Harry N. Abrams, 1987.

———. 1997. "The Incomprehensible Illustrated history of clothing: evolution, its prohibitions, beginnings through the early 19th century." In *Costume and Society*, ed. Susan McClary, 1–19. Minneapolis: University of Minnesota Press.

———. 1998. "The evolution of dress: changes in apparel from century to century, and era to era. One caveat: After covering costume development in ancient civilizations around the world, the author focuses primarily on Western cultures from the 12th century onward following his description of the emergence of the haute couture industry during the 18th century." In *Costume and Society*, ed. Susan McClary, 20–39. Minneapolis: University of Minnesota Press.

Bonaldi, Willy. 1998. "Fashion: The Next Lookout." *90/1 Street Journal*, July 17, 1998.

Entertaining assessment of what's prevailing fashion trends of the late-1990s that examines how they fit in contextually to the larger culture and speculates on which ones will be regarded as time-capsule embarrassments by future fashion historians. Topics for discussion, analysis and approval/disdain include: mono-chromatic suit and tie (initially popularized by the Today show co-host Matt Lauer); the blue dress skirt, hip-hop inspired (and the lionization of Iggy Pop); and deconstructive formal wear. Regarding the early-1990s grunge bad, designer Donna Karan opines that future critics will declare that "the worst part of '90s fashion was, in fact,

"the seventies." Branch, Shelly, "Stayin' Alive: Velour Suddenly Doesn't Rub People the Wrong Way," *Wall Street Journal*, Dec. 6, 2002.

Barnard, Malcolm. *Fashion as Communication*. London: Routledge, 1996. Essay compilation assessing fashion as the product of a communication-rich culture. Building on previous cultural studies scholarship from thinkers such as Georg Simmel and Raymond Williams, the essays include several citations of Dick Hebdige's examination of youth-fashion subcultures and Elizabeth Wilson's writing in *Adorned in Dreams*. Summaries of other scholarly opinions and analyses are organized into specific chapters that deal broadly with fashion as a

cultural foundation of modern Western capitalism to fashion shows." *Wall Street Journal*, Nov. 5, 2002.

Brief report on the increase in fashion-oriented programming on cable television due to the growth of capital-intensive chemical companies as the parent of auto manufacturers. The author notes that the parent company's success has allowed non-fashion companies, such as auto manufacturer, the author cites pioneering shows CNN and MTV, as well as the successful VH1/Vogue Fashion Awards, and analyzes the new efforts at fashion programing including the new WE Women's fashion program (including individual's expansion of the New York area retail network) and the new E! Entertainment Weekly fashion entertainment network's development of a sister cable channel called Style).

Bellafante, Feb. 25, 2003.
I'm going to report on a revival of Asian-influenced style in the new apparel lines of several international designers, including Donna Karan, Miu Miu and Tom Ford for Gucci. The author discusses the unveiling of pre-Asian inspired garments in Prada's Fall collection, as well as the expansion of Yves Saint Laurent's 1970s-inspired line, and the influence of Karl Lagerfeld's 1980s collection on current fashion trends. The article examines Asian culture's longstanding influence in the West in relation to this trend (Wong Kar-wai's *Spyglass* 2000 film, in *Mood for Love*, is a recent inspiration), although a costume curator specializing in Oriental dress opines that many of the new Western adaptations vulgarize the traditional Asian adherence to sexual modesty in clothing design.

Blau, Herbert. *Nothing Is Inside: Complications of Fashion*. Bloomington:

Indiana University Press, 1999).

Wide-ranging, highly detailed and analytical assessments of fashion from a cultural studies perspective, often employing a postmodern or, visual-centric approach to examine its impact but also engaging a number of other theories and theorists from Walter Benjamin to Michel Foucault and Roland Barthes to the fashion designer and fashion theorist to arrive at a cogent and thoughtful conclusion. The book reflects the fashion and fashion trends from the past century – for example, Chanel's and Balmain's creations form the initial backbone of a perceptive chapter investigating the shifting boundaries and interrelations between haute couture and ready to wear. Elsewhere, Blau cites designers such as Vivienne Westwood, John Galiano and Alexander McQueen as paragons of historically referential fashion creation, and debates gender-body image theory by using Rei Kawakubo and Jean Paul Gaultier's designs as references. Other passages explore the perennial fashion of "trickle up" and "trickle down" theories.

during the 20th century, Ellen Leopold's "The Manufacture of the Fashion System" argues that the industry's adoption of a rapid turnover in product (apparel) during the 1920s and 1930s – particularly in America – was the result of a failure to "fully embrace mass production techniques" rather than due to the demands of mass consumers. Angela Partington's "Popular Fashion and Working-Class Consumers: Angela Partington's "Popular Fashion and Working-Class Consumers" assesses women's fashion in post-World War II Western societies, and disputes the dominant "trickle-down" or emulation model that held working-class women to be passive or deferential to elites in their consumption practices. Other essays focus on subcultural style and rhetoric as the catalyst for performance, fashion photography and erotic dress (Avalon, Irish, Naked, Black street style).

Mini "Red Carpeting" *Los Angeles Times*, March 14, 2001.

Interfacing problem of fashion: celebrities and on television's *Toddy* regular presence in *People* magazine and on television's *Toddy* show and *Access Hollywood*, as well as at most award shows, the carpet becomes the "number" detail. Copeland's lightning fast celebrity obsessions "arrest" the show's pace, leaving the audience with a sense of being left behind. Copeland's lightning fast celebrity obsessions "arrest" the show's pace, leaving the audience with a sense of being left behind.

Hollywood publicity jobs, and places him in a black world of fashion arbiters from past and present that includes Mr. Blackwell and *Rivers*. With a quick splash, unfurling enthusiastic and gossip centric demeanor, Copeland gives fashion fans what they want from a commentator, is No. 1, Learning about fashion is second."

"Entertainment is No. 1, Learning about fashion is second."

The *Abigail*. "Is Intellectual Property Fashionable?" Essay entry for the WIPOUT counter essay contest. Dec. 17, 2001.

<https://www.kent.ac.uk/law/landing-advantage/index.php/#section-wipout-2.htm>

observes the author.

Deborah, "The Brand Rules Fashion's New World," *Wall Street Journal*, March 12, 2001.

A summer 2000 shakeup of the Jil Sander design group—in which the namesake designer quit and initially was not replaced by the group's new owner, Miuccia Prada—exemplifies an attitude shift within the fashion industry, one that elevates brand promotion to the place of creative ingenuity, according to the author. One inter-view subject, a New York retail consultant, insists that the industry demands as a global economic compulsion are necessitating a move-ment toward overall brand marketing. Others, such as Gucci's Tom Ford, say that designer autonomy is still essential to modern fashion and maintain that individual creativity still flourishes, despite the current climate of corporate acquisition.

before the industry is ready to fly. Williams, on the other extreme of the Los Angeles garment district. One buyer remembers her deal early as “almost a spite thing” due to the exorbitant prices of real designer brands. “Almost a spite thing” is a phrase that Williams has used to describe the overall industry and culture, using the retirement of Yves Saint Laurent as a sign of an impending changing of the guard among top designers. Williams’ book is a history of the industry and the people who reached retirement age. Several designers (including legendary designers like Yves Saint Laurent, Christian Dior, and Coco Chanel) are given two conflicting perspectives and debated. Some interview months before his death (generally views designers as “hard core” and “unrelenting”) and others after retirement. Other claim that, due to the content of Williams’ book, they were not interviewed. Williams’ book is a critique with an individual designer’s culture, the odds are against participating a designer’s unique style after the individual no longer exists.

Kaufman, Leslie, and Abby Ellis. “The J-C is the King On Its Run For Celebrity.” *Los Angeles Times*. 2009. Web. 10 Jan. 2010. <http://www.latimes.com/entertainment/celebrity/la-ty-jc-king-2009-01-09>. Report on the still underperformance of actress singer-merchandise Jennifer Lopez’s J clothing line in its first year. The article discusses how the J clothing line has not lived up to the quality, high prices for the junior market, and lack of coordination with other clothing lines. The article also discusses how the J clothing line is not as successful as other clothing lines, such as the clothing line of the designer Phil Farm (before that Lopez’s venture eventually will be called “J”). The article also discusses how the J clothing line is not as successful as other clothing lines, such as the clothing line of the designer Phil Farm (before that Lopez’s venture eventually will be called “J”).

Kaufman, Leslie. “Aren’t You, Le Designer?” *New York Times*. Jan. 20, 2002. Web. 10 Jan. 2010. <http://www.nytimes.com/2002/01/20/fashion/20le.html>. The article discusses how the fashion industry is not as successful as other clothing lines, such as the clothing line of the designer Phil Farm (before that Lopez’s venture eventually will be called “J”). The article also discusses how the J clothing line is not as successful as other clothing lines, such as the clothing line of the designer Phil Farm (before that Lopez’s venture eventually will be called “J”).

Kim, David. “The Fashion Industry’s Dark Side.” *New York Times*. 2009. Web. 10 Jan. 2010. <http://www.nytimes.com/2009/01/10/fashion/10kim.html>. The article discusses how the fashion industry is not as successful as other clothing lines, such as the clothing line of the designer Phil Farm (before that Lopez’s venture eventually will be called “J”). The article also discusses how the J clothing line is not as successful as other clothing lines, such as the clothing line of the designer Phil Farm (before that Lopez’s venture eventually will be called “J”).

Kuczyński, Adam. “Trading on Hollywood Magic.” *New York Times*. Jan. 30, 1999. Web. 10 Jan. 2010. <http://www.nytimes.com/1999/01/30/fashion/30kuc.html>. The article discusses how the fashion industry is not as successful as other clothing lines, such as the clothing line of the designer Phil Farm (before that Lopez’s venture eventually will be called “J”). The article also discusses how the J clothing line is not as successful as other clothing lines, such as the clothing line of the designer Phil Farm (before that Lopez’s venture eventually will be called “J”).

La Ferla, Rebecca. “The Fashion Industry’s Dark Side.” *New York Times*. 2009. Web. 10 Jan. 2010. <http://www.nytimes.com/2009/01/10/fashion/10laferla.html>. The article discusses how the fashion industry is not as successful as other clothing lines, such as the clothing line of the designer Phil Farm (before that Lopez’s venture eventually will be called “J”). The article also discusses how the J clothing line is not as successful as other clothing lines, such as the clothing line of the designer Phil Farm (before that Lopez’s venture eventually will be called “J”).

Levy, John. “The Fashion Industry’s Dark Side.” *New York Times*. 2009. Web. 10 Jan. 2010. <http://www.nytimes.com/2009/01/10/fashion/10levy.html>. The article discusses how the fashion industry is not as successful as other clothing lines, such as the clothing line of the designer Phil Farm (before that Lopez’s venture eventually will be called “J”). The article also discusses how the J clothing line is not as successful as other clothing lines, such as the clothing line of the designer Phil Farm (before that Lopez’s venture eventually will be called “J”).

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Mr. SMITH. Thank you, Mr. Wolfe.
Ms. Scafidi?

TESTIMONY OF SUSAN SCAFIDI, VISITING PROFESSOR, FORD-HAM LAW SCHOOL, ASSOCIATE PROFESSOR, SOUTHERN METHODIST UNIVERSITY

Ms. SCAFIDI. Thank you. Good morning, and thanks to Chairman Smith, Representative Berman, Congressman Delahunt, and all of the Members of the Subcommittee for inviting me to speak to you about intellectual property and fashion design this morning.

Fashion designer Coco Chanel is sometimes quoted as having said, "Protecting the seasonal arts is childish." However, most people who repeat that statement seem to ignore the fact that in the 1930's Coco Chanel herself joined fellow designers as a plaintiff in a landmark French lawsuit that shut down a notorious copyist and helped Chanel build the house that still bears her name. In other words, Coco Chanel was a smart businesswoman who knew how to tell the public what it wanted to hear, while using the law to protect her intellectual capital.

This is the constitutional intent of copyright law, to promote and protect the development of creative industries by ensuring that creators are the ones who receive the benefit of their own intellectual investments. Of course, fashion designers create without the benefit of copyright law, but so would poets and songwriters if there were no copyright. It is what humans do. It is also the case that trends in fashion exist in every creative industry, including those supported by copyright.

The problem today is that, as in other industries like music and film, the digital era has made pursuing a creative business without copyright protection even more difficult. Even Mr. Sprigman just admitted that technology changes things. A digital photograph of a new design can be uploaded to the Internet and sent to a knockoff artist halfway around the world before the model even reaches the end of the runway, as Mr. Banks pointed out. It used to take months to copy a new style. Now it takes mere hours. That ecosystem has been upset.

Creative design at all price levels is vulnerable to copying. H&M, a popularly priced chain that distributes trends to the mass market and is sometimes cited as an example of indifference to copying, was itself knocked-off and brought action last year under E.U. unregistered design protection.

The United States should no longer be a pirate nation with respect to intellectual property, as we were in our early years. We are a global superpower and we work with fellow members of the G-8 group, the WTO, the World Intellectual Property Organization at their bilateral trade negotiations to promote I.P. protection, except in the area of fashion design.

This is particularly surprising in light of those concerns that Congressman Goodlatte mentioned about counterfeit trademarks. After all, those fake trademarks have to be affixed to something, often goods created through design piracy.

At this point in our history, America should not be a safe haven for copyists. The failure to protect fashion design is both inconsistent with our international policy and a disadvantage to our own

creative designers, especially the young designers who represent the future of the American industry and who are particularly vulnerable to copying.

Consider the example of Ananas, a 3-year-old handbag label. Its cofounder is a young wife and mother working from home, actually here in the Washington suburbs, and she has been successful in promoting her handbags, which retail between \$200 and \$400. Earlier this year, however, she received a telephone call from a buyer canceling the wholesale order. When she asked why, she learned that the buyer had found virtually identical bags in a cheaper material at a lower price.

Shortly thereafter, the same designer looked on the Internet and discovered a post on a message board from a potential customer who had seen one of her bags in a major department store, thought about buying it, but went home and on the Internet found a cheaper bag, a look-alike in lower-quality materials, which she not only bought but recommended to others. So Ananas is still in the business at present, but that loss of those wholesale and retail orders is a huge loss to a small business.

As a law professor with a particular interest in unprotected areas of creativity, I have kept a file on I.P. in fashion design for almost a decade. I have a Web site, as you mentioned, thank you, dedicated to the subject. I also frequently speak with young designers who have been copied or who would like to proactively protect their work.

One of the most difficult things to explain to those young designers is that U.S. law doesn't consider fashion design to be worthy of protection. I hope instead to one day have the law behind them to deter copying in the first place and to protect them against design piracy when the need arises.

So H.R. 5055, with its short-term, narrowly tailored protection for the fashion industry is, I think, a groundbreaking example of how copyright law can be narrowly tailored, and carefully designed to serve the creators and the public interest.

In fact, this kind of short-term protection is exactly the model of copyright suggested by some law professors who have opposed this Subcommittee's actions on other bills. I am surprised and disappointed that various individuals don't believe that the fashion industry deserves even a minimal amount of protection when compared with other forms of creative expression.

So I would like to thank and congratulate the Subcommittee on taking the issue of fashion design seriously and holding this hearing, and I look forward to your questions.

Thanks.

[The prepared statement of Ms. Scafidi follows:]

PREPARED STATEMENT OF SUSAN SCAFIDI

Chairman Smith, Representative Berman, and members of the Subcommittee, thank you for this opportunity to address the issue of intellectual property (IP) protection and fashion design.

INTRODUCTION AND EXECUTIVE SUMMARY

Historically, American law has ignored the fashion industry. While trademark law protects designer logos and patent law occasionally applies to innovative design elements, the Copyright Office has held that clothing design in general is not subject

to protection. As a result of this legal and cultural choice, the United States has been a safe haven for design piracy. Creative fashion designers over the past century have been forced to rely instead on social norms and makeshift means of defending themselves against copyists.

Today, global changes in both the speed of information transfer and the locus of clothing and textile production have resulted in increased pressure on creative designers at all levels, from haute couture to mass market. Digital photographs from a runway show in New York or a red carpet in Los Angeles can be uploaded to the internet within minutes, the images viewed at a factory in China, and copies offered for sale online within days—months before the designer is able to deliver the original garments to stores. Similarly, e-commerce is both an opportunity and a danger for designers, who must battle knockoff artists with ready access to detailed photographs and descriptions of their works. Young designers who have not yet achieved significant trademark recognition, and must instead rely on the unique quality of their designs to generate sales, are particularly vulnerable to such theft.

Despite America's role in promoting the international harmonization of intellectual property protection, the U.S. has not joined other nations in addressing the issue of design piracy and its effects on the fashion industry. The U.S.T.R. has repeatedly targeted the rising global trade in counterfeit trademarked goods, including apparel, but copies of a garment rather than its label remain beyond the reach of American law. H.R. 5055 is a measured response to the modern problem of fashion design piracy, narrowly tailored to address the industry's need for short-term protection of unique designs while preserving the development of seasonal trends and styles.

I. HISTORICAL LACK OF PROTECTION AND CHANGED CIRCUMSTANCES

The lack of protection for fashion design under U.S. law is an anomaly among mature industries that involve creative expression. This exclusion of fashion from the realm of copyright was not inevitable, but was instead the result of deliberate policy choices. Examining the historical and cultural reasons for the differential treatment of fashion design is thus important to understanding the changed circumstances that indicate a greater need for some form of protection today.

A. Theory and Reality: The Historical IP/Fashion Divide

1. *Fashion design is part of the logical subject matter of copyright.*

While in the early days of U.S. copyright only books and maps were eligible for registration, the scope of protection has since increased to include painting, sculpture, textile patterns, and even jewelry design—but not clothing.

Why has clothing been excluded from protection? The problem lies in a reductionistic view of fashion as solely utilitarian. Current U.S. law understands clothing only in terms of its usefulness as a means of covering the body, regardless of how original it might be. Surface decoration aside, the plainest T-shirt and the most fanciful item of apparel receive exactly the same treatment under copyright law. In fact, a T-shirt with a simple drawing on the front would receive more protection than an elaborate ball gown that is the product of dozens of preliminary sketches, hours of fittings, and days of detailed stitching and adjustment before it is finally complete. The legal fiction that even the most conceptual clothing design is merely functional prevents the protection of original designs.

Fashion, however, is not just about covering the body—it is about creative expression, which is exactly what copyright is supposed to protect. Historians and other scholars make an important distinction between clothing and fashion. “Clothing” is a general term for “articles of dress that cover the body,” while “fashion” is a form of creative expression.¹ In other words, a garment may be just another item of clothing—like that plain T-shirt—or it may be the tangible expression of a new idea, the core subject matter of copyright.

Copyright law, of course, has a mechanism for dealing with creations that are both functional and expressive, although it has not been consistently applied to fashion designs. It is conceivable—and perhaps inevitable in the absence of specifically tailored legislation—that a court could invoke the doctrine of “conceptual separability” to distinguish between the artistic elements of a new fashion design and its basic function of covering the human body. Recent judicial treatment of a Halloween costume design follows essentially this course, noting that elements of a costume like a head or tail are at least in theory separable from the main body of the

¹Joanne B. Eicher, *Clothing, Costume and Dress* in 1 *ENCYCLOPEDIA CLOTHING AND FASHION* 270 (2005); Valerie Steele, *Fashion*, in 2 *ENCYCLOPEDIA OF CLOTHING AND FASHION* 12 (2005).

garment and thus potentially subject to copyright protection.² It would require only a small step to find that the uniquely sculptural shape of Charles James' famous 1953 "four-leaf clover gown" or Zac Posen's 2006 umbrella-sleeve blouse are conceptually independent of the human forms beneath them and thus copyrightable. Visual artists, too, have blurred the distinction between art and fashion by designing unique works of art in the shape of clothing.³

In short, fashion design is a creative medium that is not driven solely by utility or function. If it were, we could all simply wear our clothes until they fell apart or no longer fit. Instead, the range of new clothing designs available each season to cover the relatively unchanging human body—and the production of specific, recognizable copies—demonstrates that designers are engaged in the creation of original works.

From the perspective of theoretical consistency, then, the relationship between copyright law and fashion design is ripe for change. However, relying on the courts to take this step would be a lengthy and uncertain process, one that might ultimately require a Supreme Court decision to sort through conflicting precedents. The judiciary, moreover, does not have the authority to tailor intellectual property law to the specific needs of the fashion industry and the public, as would H.R. 5055 (discussed further in Section IV *infra*), but can only apply existing law. The most efficient and reflective way to secure copyright protection for the creators of fashion designs would be an act of Congress.

2. *U.S. law does not support the economic development of the fashion industry.*

Despite the importance of creative fashion design to the global economy, and to many local economies within the United States, it still operates without the benefits of modern intellectual property protection.

In historical terms, the pattern of industrial development in the U.S. and more recent emerging economies often commences with a period of initial piracy, during which a new industry takes root by means of copying. This results in the rapid accumulation of both capital and expertise. Eventually the country develops its own creative sector in the industry, which in turn leads to enactment of intellectual property protection to further promote its growth. This was the pattern followed in the music and publishing industries, in which the U.S. was once a notorious pirate nation but is now a promoter of IP enforcement.

In the case of the American fashion industry, however, the usual pattern of unrestrained copying followed by steadily increasing legal protection is not present. This situation has led to multiple inefficiencies in the development of the U.S. fashion industry. In the legal realm alone, creative designers have borne the costs of a decades-long effort to craft protection equivalent to copyright from other areas of IP law, particularly by pressing the boundaries of trademark, trade dress and patent law. While each of these areas of intellectual property law offers protection to some aspects of fashion design, most notably logos used as design elements and famous designs that have developed sufficient secondary meaning to qualify for trade dress protection, the majority of original clothing designs remain unprotected. Even design patents, which can in theory protect the ornamental features of an otherwise functional object, are seldom useful in a seasonal medium like fashion. The result is a legal pastiche that is confusing, expensive to apply, and ultimately unable to protect the core creativity of fashion design.

Current U.S. IP law thus supports copyists at the expense of original designers, a choice inconsistent with America's position in fields of industry like software, publishing, music, and film. The most severe damage from this legal vacuum falls upon emerging designers, who every day lose orders—and potentially their businesses—because copyists exploit the loophole in American law. While established designers and large corporations with widely recognized trademarks can better afford to absorb the losses caused by rampant plagiarism in the U.S. market, very few small businesses can compete with those who steal their intellectual capital. In fashion, America is still a pirate nation; the future direction of the industry will be directly influenced by the absence or presence of intellectual property protection.

B. Cultural Explanations and Changed Circumstances

The differential treatment of fashion relative to other creative industries with extensive legal protection is the result of specific cultural perceptions and historical circumstances, many of which have now changed. While it is beyond the scope of this testimony to address the entire cultural history of the fashion industry, several

² *Chosun Int'l., Inc. v. Chrisha Creations, Ltd.*, 413 F.3d 324 (2d Cir. 2005).

³ *See, e.g., Poe v. Missing Persons*, 745 F.2d 1238 (2d Cir. 1984).

recent developments are particularly important to understanding why a change in the law is appropriate at this time.

1. Fashion design is now recognized as a form of creative expression.

The origins of copyright law date back to the Enlightenment era, a period that also articulated the Western distinction between art and craft. As copyright developed and extended to include various forms of literary and artistic works, it continued to maintain the division between legally protected, high status “fine art” and mere “decorative arts” or handicrafts. The design and manufacture of clothing, which for most families was a household task, did not rise to the level of creative expression in the eyes of the law.

Even after fashion design became increasingly professionalized during the nineteenth century, with the development of both haute couture and ready-to-wear sectors, the U.S. failed to recognize its creative status. Contributing to this low valuation was fashion’s association with women rather than men, a shift influenced by the Industrial Revolution. By the end of the nineteenth century, American sociologist Thorstein Veblen famously linked fashion with “conspicuous consumption,” concluding that the role of the female was “to consume for the [male] head of the household; and her apparel is contrived with this object in view.”⁴ Both the feminizing of fashion and the intellectual attention to consumption rather than production prevented the legal recognition of fashion as a serious creative industry.

Modern attitudes toward fashion design as a creative medium, however, have changed dramatically. Institutions from the Smithsonian to Sotheby’s take fashion seriously, and organizations like the National Arts Club and the Cooper-Hewitt National Design Museum have recently added fashion designers to their annual categories of honorees. Even a Pulitzer Prize for criticism was awarded for the first time this year to a fashion writer, Robin Givhan of the Washington Post. It is inconsistent with this cultural shift for copyright law to deny fashion’s role as an artistic form.

2. Creative design now exists at all price levels.

For most of the history of the fashion industry, a small group of elite, Parisian fashion designers dictated seasonal trends, and the rest of the world followed as best they could. The privileged few were measured for couture originals, the relatively affluent bought licensed copies, and the majority settled for inexpensive knockoffs or sewed their own garments at home.

With the recent democratization of style, creative design originates from many sources and at all price levels. Fashion is now as likely to flow up from the streets as down from the haute couture, and reasonable prices are no guarantee against copyists. Some of the most aggressively copied designs are popularly priced; consider this summer’s popular Crocs “Beach” style shoe at \$29.99 and its battle with copies sold for as little as \$10.00.

In addition, within the past few years high-end designers have shown an increasing desire to reach a wider audience and to collaborate with mass-market producers. Fashion houses are seeking to experiment with new ideas in their runway collections, then to provide customers with affordable versions in their diffusion lines, and finally to adapt the looks for a broad range of consumer needs and budgets. This trickle promises to become a flood, as Isaac Mizrahi’s designs for Target are joined by Chanel designer Karl Lagerfeld’s line for H&M, Mark Eisen’s sportswear for Wal-Mart, and many others.

As a result of these changes, it is no longer necessary for the general public to turn to knockoffs in order to purchase fashionable apparel, as it might have been in past decades. Some creative work is simply affordable; in addition, creators of more expensive designs are now finding ways to enter the mass market as well. A change in copyright law to incorporate fashion would facilitate designers’ ability to disseminate their own new ideas throughout the market, much the way copyright law allows book publishers to first release hardcover copies and then, if the book is successful, to print paperbacks.

3. The internet era calls for new strategies to protect creativity.

Creative fashion designers in earlier periods fought copyists by relying on strategic measures like speed and secrecy, the social norms of the industry, and perhaps patterns of consumer behavior. In the absence of copyright protection under U.S. law, these extralegal mechanisms were an important part of the fashion business.

Today, however, the same speed and accuracy of information transfer that affects the music and film industries is also having an impact on fashion. Would-be copyists

⁴Thorstein Veblen, *THE THEORY OF THE LEISURE CLASS* 132 (1899; Random House 2001 ed.)

no longer have to smuggle sketch artists into fashion shows and send the results to clients along with descriptions of color and fabrication. Instead, high-quality digital photos of a runway look can be uploaded to the internet and sent to copyists anywhere in the world even before the show is finished, and knockoffs can be offered for sale within days—long before the original garments are scheduled to appear in stores. Fifty years ago, design houses may have been able to impose somewhat successful embargoes on the press; now, such efforts are futile.

Similarly, the claim that knockoffs enhance demand for ever-newer luxury goods among status-seeking consumers, an economic argument dating back to at least 1928,⁵ fails to take into account the modern speed of production. Once upon a time it may have been that the adoption of a new luxury item by affluent trendsetters was imitated first by wealthy consumers, then by the middle class, and then in form of knockoffs by everyone else, at which point the fashion-forward would abandon the item and demand the next new thing—which producers were happy to provide. Today, however, this “fashion cycle” scenario is rendered obsolete by the fact that poor quality knockoffs can be manufactured and distributed even more quickly than the originals, leaving creative designers little opportunity to recover their investment before the item is already out of style. Even if the fashion cycle were ever sufficient to support the design industry, that is no longer the case.

As in other areas of creative production, the digital age should provoke a reexamination of the legal protection available to fashion design.

4. The future of American fashion is in creativity, not low-cost copying.

Textile and clothing manufacturing have historically played an important role in the American economy, driving the Industrial Revolution and supporting thousands of jobs. With the increased harmonization of global markets and the January 1, 2005, dismantling of import quotas in this sector, however, it has become apparent that the U.S. can no longer compete with China and other centers of low-cost production on price alone. No matter how inexpensively the U.S. can produce knockoffs, other countries can manufacture much cheaper versions.

Instead, the future of the U.S. economy will rest on the ability to develop and protect creative industries, including fashion design. America leads the world in industries like music, film, and computer software, but our history as a pirate nation in the field of fashion has limited our influence in this area. Creative fashion design is a relatively young industry in the U.S., albeit one in which there is growing interest among students choosing their careers. If this industry is to reach its full potential, now is the time to consider the impact of government policies, including intellectual property law.

II. EFFECTS OF DESIGN PIRACY

The lack of copyright protection for fashion design negatively affects both individual designers whose expressions are copied and the intellectual property system as a whole. As a law professor with a website dedicated to IP and fashion, I frequently receive messages from young designers whose work has been stolen or who hope to prevent the copying of their designs. It is with regret that I must repeatedly explain that while that law can protect designers’ trademarks against counterfeiters, in the U.S. the actual designs are fair game for copyists.

A. Impact on Designers

Creativity is an intrinsic part of human nature, not a byproduct of the intellectual property system. Poets would continue to write, musicians to sing, and fashion designers to sew even if all copyright protection were eliminated tomorrow. While the concept of intellectual property is only a few hundred years old, archaeologists have recently discovered 100,000-year-old shell necklaces, which they interpret as the first evidence of human symbolic thinking.

The goal of the IP system, however, is not merely to ensure that authors put pen to paper or needle and thread to fabric, but to encourage and reward individuals so that they can continue to develop their ideas and skills in a productive manner. In other words, intellectual property law ideally serves as a tool for harnessing and directing creativity. For this reason, the Constitution empowers Congress “[t]o promote the progress of science and useful arts.” It is this “progress” over time that is hindered by the lack of legal protection for fashion design.

Young designers attempting to establish themselves are particularly vulnerable to the lack of copyright protection for fashion design, since their names and logos are not yet recognizable to a broad range of consumers. These aspiring creators cannot simply rely on reputation or trademark protection to make up for the absence of

⁵ See Paul H. Nystrom, *ECONOMICS OF FASHION* 18–54 (1928).

copyright. Instead, they struggle each season to promote their work and attract customers before their designs are copied by established competitors.

Over the past century successive waves of American designers have entered the industry, but few fashion houses have endured long enough to leave a lasting impression comparable to the influence of French fashion. While it is difficult to quantify or even identify designers who give up their businesses, particularly for reasons of piracy, there is strong anecdotal evidence that design piracy is harmful to the U.S. fashion industry. Consider just two representative examples, one a historical snapshot from an early attempt to develop American fashion and the other from this year.

In 1938 Elizabeth Hawes wrote a best-selling critique of the fashion industry entitled *Fashion is Spinach*.⁶ In it, she chronicled her start working for a French copy house, the only job in the fashion industry available to a young expatriate American in the 1920s; her return to New York to design her own line; and her ultimate disillusionment with the tyranny of mass production and the ubiquity of poor quality knockoffs that undercut her own designs. She ultimately closed her business in 1940, but not before leaving a record of the perils of the industry for a creative designer.

From a legal perspective, little has changed in almost seventy years. Handbag designer Jennifer Baum Lagdameo co-founded the label Ananas approximately three years ago. A young wife and mother working from home, Jennifer has been successful in promoting her handbags, which retail between \$200 and \$400. Earlier this year, however, she received a telephone call canceling a wholesale order. When she inquired as to the reason for the cancellation, she learned that the buyer had found virtually identical copies of her bags at a lower price. Shortly thereafter, Jennifer discovered a post on an internet message board by a potential customer who had admired one of her bags at a major department store. Before buying the customer looked online and found a cheap, line-for-line copy of the Ananas bag in lower quality materials, which she not only bought but recommended to others, further affecting sales of the original. While Ananas continues to produce handbags at present, this loss of both wholesale and retail sales is a significant blow to a small business.

Copying is rampant in the fashion industry, as knockoff artists remain free to skip the time-consuming and expensive process of developing and marketing new products and simply target creative designers' most successful models. The race to the bottom in terms of price and quality is one that experimental designers cannot win. Nearly every designer or even design student seems to have a story about the prevalence of copying, a situation that makes the difficult odds of success in the fashion industry even longer.

B. Design Piracy and Counterfeiting

Not only does the legal copying of fashion designs harm their creators, it also provides manufacturers with a mechanism for circumventing the current campaign against counterfeit trademarks. If U.S. Customs stops a shipping container with fake trademarked apparel or accessories at the boarder, it can impound and destroy those items. If, however, the same items are shipped without labels, they are generally free to enter the country—at which point the distributor can attach counterfeit labels or decorative logos with less chance of detection by law enforcement. I have personally witnessed the application of such counterfeit logos to otherwise legal knockoffs at the point of sale; after the consumer chooses a knockoff item, the seller simply glues on a label corresponding to the copied design. The continued exclusion of fashion designs from copyright protection thus undermines federal policy with respect to trademarks by perpetuating a loophole in the intellectual property law system.

III. COMPARATIVE IP REGIMES AND FASHION DESIGN

While the U.S. has deliberately denied copyright protection to the fashion industry over the past century, other nations have incorporated fashion into their intellectual property systems—and have consequently developed more mature and influential design industries.

France in particular has treated fashion design as the equivalent of other works of the mind for purposes of intellectual property protection. French laws protecting textiles and fashion design date back in their earliest form to the *ancien régime*; these laws were subsequently updated and clarified in the early twentieth century. As a result, Parisian fashion designers have been able over the course of their careers to develop and protect signature design repertoires, which even after the de-

⁶Elizabeth Hawes, *FASHION IS SPINACH* (1938).

parture of the founding designers can serve as a form of brand DNA for their design houses. The formal recognition of fashion design as an art form has thus helped maintain the preeminence of the French fashion industry and augmented the lasting creative influence of both native designers and those who have chosen to work in France.

The association between strong intellectual property protection and a successful creative industry has not been lost on other countries that sought to support their domestic design industries. As long ago as 1840 a British textile manufacturer wrote, “France has reaped the advantage of her system; and the soundness of her view, and the correctness of her means, are fully proved by the results, which have placed her, as regards industrial art, at the head of all the nations of Europe, in taste, elegance, and refinement.”⁷

While modern French law still offers the most extensive protection to fashion design, Japan, India, and many other countries have incorporated both registered and unregistered design protection into their domestic laws. In addition, E.U. law has since 2002 provided for both three years of unregistered design protection and up to 25 years of registered design protection, measured in five-year terms.

The global legal trend toward fashion design protection has rendered the U.S. an outlier among nations that actively support intellectual property protection, a position that is both politically inconsistent and contrary to the economic health of the domestic fashion industry. Congress should take these factors into account when considering a reasonable level of legal protection for fashion design.

IV. THE ROLE OF H.R. 5055

When analyzed in light of the goals of the intellectual property law system, current challenges to the U.S. fashion industry, and international legal developments, H.R. 5055 is a carefully crafted legal remedy to the inequities resulting from the exclusion of fashion design from copyright law. The bill is narrowly tailored to achieve a balance between protection of innovative designs and the preservation of the extensive public domain of fashion as an inspiration for future creativity. Perhaps most importantly, it is a forward-looking measure that lays the groundwork for the future development of a robust, creative American fashion industry.

The fashion industry’s decision not to seek full copyright protection, but instead to request only a limited three-year term, is particularly appropriate to the seasonal nature of the industry. This period will allow designers time to develop their ideas in consultation with influential editors and buyers prior to displaying the work to the general public, followed by a year of exclusive sales as part of the designer’s experimental signature line, and another year to develop diffusion lines or other mass-market sales. While many legal scholars have aptly criticized the full term of copyright protection as excessive when viewed solely in light of an incentive-based rationale, a three-year term chosen after careful analysis of the relevant industry is exactly the sort of scheme that “low protectionist” activists have endorsed for copyright as a whole. Such a short term of protection will simultaneously encourage designers to facilitate affordable access to cutting-edge design and contribute to the ongoing enrichment of the public domain.

The choice to amend the Copyright Act, rather than to modify the design patent system or devise a *sui generis* scheme involving prior review, is also well suited to the needs of the fashion industry. The bill appropriately recognizes that the short lifespan of new fashions is inconsistent with burdensome legal formalities. Indeed, I would suggest that unregistered protection would be even more consistent with the U.S. copyright system, existing European design protection, and the needs of the industry, particularly inexperienced designers. Nevertheless, the establishment of registered design protection is an improvement over the current state of the law.

The language of H.R. 5055, particularly if amended to clarify that only “closely and substantially similar” copies will be considered to infringe upon registered designs, is likewise well crafted to both promote innovation and preserve the development of trends. As with other forms of literary and artistic work, copyright law is clearly capable of protecting specific expressions while allowing trends and styles to form. From a legal perspective, a fashion trend is much like a genre of literature. Granting copyright to a John Grisham novel does not halt the publication of many similar legal thrillers, nor does the protection of Dan Brown’s *DaVinci Code* prevent a spate of novels involving Mary Magdalene or the Knights Templar from appearing in bookstores. When an author writes a bestseller, imitators of his or her style tend to follow—but they are not permitted to plagiarize the original. Copyright in this

⁷James Thomson, *quoted in* J. Emerson Tennent, *A Treatise on the Copyright of Designs for Printed Fabrics* (1841).

sense is merely a legal framework that supports an existing social norm; neither reputable authors nor creative fashion designers engage in literal copying of one another.

The level of generality at which fashion trends exist, moreover, is far too broad to be affected by the proposed bill. To paraphrase next month's *Vogue* magazine, currently on the newsstand, red will still be the new black following the passage of H.R. 5055. In the same way, common trends such as wide neckties in the 1970s or casual Fridays in the late 1990s were not dependent on the presence or absence of design protection, nor would such nonspecific ideas ever be subject to intellectual property protection.

In addition to the protective benefits of H.R. 5055, the legislation may have a beneficial effect on creativity in the industry as a whole. Former copy houses, no longer able to legally replicate other designers' work, will be forced to innovate or at least transform their work so that it no longer substantially resembles the original products. This in turn can be expected to lead to more jobs for design professionals and more reasonably priced choices for consumers.

At present, the bulk of design-related litigation tends to invoke federal trademark and trade dress as well as state unfair competition claims in order to mimic the protections that would be offered by H.R. 5055, with limited success. To the extent that fact-based disputes regarding copying continue to arise, the new legislation will permit parties to engage in more straightforward, simpler litigation. Not only will this avoid the unnecessary distortion of trademark and trade dress law, but it will also clarify the parameters of what constitutes protected design. As in other creative industries governed by intellectual property law, an equilibrium will arise and manufacturers will find it in their best interests to offer retailers innovative rather than infringing work.

H.R. 5055 promises to remedy a historical and theoretical imbalance in the copyright system and to offer protection to the many young American designers whose work is currently vulnerable to knockoff artists. For these reasons, I encourage you to seriously consider this reform.

Mr. SMITH. Thank you, Ms. Scafidi.
Mr. Sprigman?

**TESTIMONY OF CHRISTOPHER SPRIGMAN, ASSOCIATE
PROFESSOR, UNIVERSITY OF VIRGINIA SCHOOL OF LAW**

Mr. SPRIGMAN. Yes, hi. I am Chris Sprigman. I am associate professor of law at the University of Virginia.

My research focuses on innovation and how innovation relates to intellectual property rules. I have been doing this research as an academic and I have been working in this area when I was with the Department of Justice with the Antitrust Division. I am here to try to convince you that H.R. 5055 is both unnecessary and potentially could do harm to this industry.

Now, the first thing I just want to remind you of is something that no one has disagreed with, which is that the fashion industry is thriving. We have an industry probably in the U.S. around \$200 billion. We have U.S. firms participating in an industry that is approaching \$1 trillion around the world. Never in our 217-year history of copyright has Congress extended copyright or copyright-like protections to the fashion industry.

So we have a 217-year tradition of no copyright in this area. We have the enormous growth and flourishing of a competitive, innovative, vibrant industry. Before we go and change that, we should have more than a few anecdotes about harm. We should have some robust, formal, methodologically rigorous studies of this industry.

My colleague, Kal Raustiala, who teaches at the UCLA law school, and I have begun to try to approach this through an article that we have written called "The Piracy Paradox: Innovation and Intellectual Property in Fashion Design." This article will be pub-

lished in the Virginia Law Review. Many of my comments today will refer to that article, and in fact I have submitted it along with my written testimony.

So my first point is that this legislation is entirely unnecessary. If you look at the way the fashion industry innovates, that will become clear to you. We are talking about copying, but what the fashion industry does is occasionally copies point-by-point, right? It takes a garment and makes a facsimile.

But mostly what the fashion industry does is it recontextualizes it, reinterprets. It takes a design and it adds inspiration to it and makes something recognizably similar, but new; substantially similar, so it would be reached under this bill and be unlawful, but new.

The way the industry creates, the way it creates trends, the way it induces people to treat clothing as something that they buy seasonally, rather than waiting until it wears out, this is the very thing that would be potentially under attack by this bill as currently written.

Okay. Some of the proponents of this bill have said, well, Europe has this protection. If Europe has this protection, why don't we? Professor Raustiala and I have looked closely at Europe. And when you look at Europe, you find that, yes, in fact there is an E.U.-wide rule protecting fashion designs, but virtually nobody uses it.

If you look in the registry, it is true, and it reflects what Mr. Banks predicts, very few registrations and virtually no major firms register anything, and virtually no litigation. It is not as if, in Europe, fashion firms are not copying. In fact, some of the biggest copyists are European: H&M, Zara and Topshop, these retailers, and European fashion firms that copy and that reinterpret and that recontextualize and that create derivative works and do all the things that fashion firms do.

So what do we see in Europe? We see regulation that basically hasn't affected the way the industry actually works. It is unnecessary.

Okay. You might ask, well, if we see a situation in Europe where we regulate, but basically the industry goes on as it has always gone on, why shouldn't we just do this in the States? You know, it might not do any good, but it might do any harm. Well, we are not Europe.

Unlike in Europe where there is a weak civil litigation system, here in the States we have a very powerful civil litigation system and we are a society teeming with lawyers, including obviously a class of litigation entrepreneurs that accesses the Federal courts. I fear that they will take a look at H.R. 5055 and then they will take a look at the way the fashion operates, and they will sense a very nice payday coming their way.

So what we fear is this bill will lead to litigation that breaks up, as Mr. Wolfe has described it, the fashion industry's creative ecosystem that prevents the fashion industry from creating trends and inducing demand for new clothes, but makes the fashion industry a less competitive, less innovative place, that results in higher prices for consumers, that results in less variety being available to consumers, and that takes a very good situation and makes it worse.

So I would encourage you to think hard about this. I would encourage you to do no harm until someone comes to you with a compelling study of the harm that we see in the industry from lack of protection, which I don't think exists.

[The prepared statement of Mr. Sprigman follows:]

PREPARED STATEMENT OF CHRISTOPHER SPRIGMAN

My name is Christopher Sprigman; I am an Associate Professor at the University of Virginia School of Law. In my role as a law professor, and before that in my career as a lawyer with the Antitrust Division of the United States Department of Justice and in private practice, I have focused on how legal rules—especially rules about intellectual property—affect innovation. Over the past two years, along with Professor Kal Raustiala of the UCLA School of Law, I have spent a considerable amount of time studying the fashion industry's relationship to intellectual property law. Professor Raustiala and I have written an academic article on the topic, entitled *The Piracy Paradox: Innovation and Intellectual Property in Fashion Design*. This article, which I am submitting along with my written testimony, will be published in December in the Virginia Law Review. The comments I'll make here today will refer to the findings of that article.

In brief, for reasons I will explain, Professor Raustiala and I are opposed to H.R. 5055. The Framers gave Congress the power to legislate in the area of intellectual property. But for 217 years Congress has not seen the need to extend IP rules to cover fashion designs. During that period the American fashion industry has grown and thrived, and American consumers have enjoyed a wide range of apparel offerings in the marketplace. We are skeptical that Congress ought to begin regulating fashion design now, given the success of the existing system.

We oppose H.R. 5055 for 3 principal reasons:

- 1) The fashion industry is not like the music, motion picture, book, or pharmaceutical industries. Over a long period of time, it has been both creative and profitable without any IP rules protecting its original designs. Unlike in many other creative industries, copying does not appear to cause harm to the fashion industry as a whole.
- 2) Fashion design protection has been tried in Europe and has had little effect. Design firms across the Atlantic copy others' designs just the way they do here in the U.S.
- 3) We fear that a primary effect of H.R. 5055 will be extensive and costly litigation over what constitutes infringement. As such, H.R. 5055 is a lawyer-employment bill, not a fashion-industry protection bill.

In my brief time here let me expand on these 3 points.

Our first point is that this bill is an unnecessary and unwise intervention in the marketplace. The American fashion industry has become a powerhouse in the decades since World War II. The industry does business in excess of \$180 billion per year, and U.S. firms play a substantial role in a global fashion industry worth almost \$1 trillion annually. In 2005, the fashion industry grew more quickly than the economy as a whole, and the industry's strong recent growth reflects its robust long-term performance. According to recent data from the Bureau of Economic Analysis, sales of apparel and shoes have registered uninterrupted annual increases between 1945 and 2004, growing during this period more than twenty-fold. So we see growth and profit in the fashion industry, and we also see vibrant competition. New designers and companies regularly rise to prominence and compete for the public's attention with innovative new designs. The fashion industry produces a huge variety of apparel, and innovation occurs at such a pace that styles change rapidly and goods are produced for consumers at every conceivable price point. In short, the fashion industry looks exactly as we would expect a healthy creative industry to look.

The important point here is that all of the fashion industry's growth and innovation has occurred without any intellectual property protection in the U.S. for its designs. Indeed, *never in our history has Congress granted legal protection to fashion designs*. From the industry's beginnings copying has been very common both in the U.S. and abroad. Designers and fashion commentators were talking about design copying back in the 1920s and 1930s. Unsurprisingly, this is not the first time that Congress has considered extending the IP laws to fashion designs. But Congress has always refrained from making this change to our tradition—wisely, in our view. Un-

like in the music, film, or publishing industries, copying of fashion designs has never emerged as a threat to the survival of the industry.

Why is that? In our article, Professor Raustiala and I explain how copying and creativity actually work together in the fashion industry. This argument is grounded in the fact that fashion is cyclical and driven by popular trends. Styles come and go quickly as many consumers seek out new looks well before their clothes wear out. This is not new: as Shakespeare put it in *Much Ado About Nothing*, “The fashion wears out more apparel than the man.” But the result is that for fashion, copying does not deter innovation and creativity. It actually speeds up the rate of innovation. Copying of popular designs spreads those designs more quickly in the market, and diffuses them to new customers that, often, could not afford to buy the original design. As new trends diffuse in this manner, they whet the appetite of consumers for the next round of new styles. The ability to be copied encourages designers to be more creative, so as to create new trends that capture the attention of consumers. The existing legal rules also help the industry communicate these trends to consumers. In order for trendy consumers to follow trends, the industry has to communicate what the new fashion is each season or year. The industry as a whole does this by copying and making derivatives that take features of a popular design and add new features—this is one of the important ways in which trends are established.

In sum, it is the preference of consumers for change in clothing designs that incentivizes creativity in the fashion industry—not intellectual property rules. Copying simply accelerates this process, intensifying consumers’ desire for new styles, and increasing consumers’ willingness to spend on the industry’s next set of design innovations. Congress does not need to step in to alter the market and protect producers. Indeed, if Congress acts to hinder design copying, it may succeed only in depressing demand for new styles, slowing the industry’s growth, and raising prices for consumers.

Our second point pertains to the E.U.’s experience, which suggests that design protection does not affect copying. In 1998 the European Union adopted a Directive on the Legal Protection of Designs. European law provides extensive protection for apparel designs, but the law does not appear to have had any appreciable effect on the conduct of the fashion industry, which continues to freely engage in design copying.

Some may argue that since Europe has design protection legislation, the U.S. should have regulation too. But the European experience suggests precisely the opposite, for two reasons. First, fashion designers have not used the E.U. law very much. We have looked closely at the E.U. registry of designs, and very few designers and design firms have registered their designs—an act that is a prerequisite for protection under the E.U. law, and would also be required for protection under H.R. 5055. Second, copying of fashion designs is just as common in Europe as it is here in the U.S. Indeed, many large fashion copyists, including large retail firms such as H & M, Zara, and Topshop, are European. The law in Europe has had little or no effect on copying, or on innovation in the industry. While the E.U. prohibits fashion design copying, the industry continues to behave as it always has—copying and making derivative works.

Although we find the E.U. law has had little effect, we fear that a similar law in the U.S. may actually have a *harmful* effect. This brings me to our third and final point.

Our third point is that while H.R. 5055 is unlikely to do much good, it potentially could cause significant harm. Unlike most countries in Europe, which have relatively weak civil litigation systems, we Americans are, for better or worse, accustomed to resolving disputes through the courts. As a result, the U.S. is a society teeming with lawyers—including, unlike in Europe, a class of litigation entrepreneurs who turn to the federal courts readily to seek leverage in competitive industries.

Given our significant differences from Europe in this regard, we fear that H.R. 5055 might turn the industry’s attention away from innovation and toward litigation. We foresee extensive litigation over the standard of infringement in the proposed bill. Drawing the line between inspiration and copying in the area of clothing is very, very difficult and likely to consume substantial judicial resources. But however the lines are drawn, the result will be a chilling effect on the industry. Every designer and every firm will be obliged to clear new designs through a lawyer. Individual designers and small firms will be particularly disadvantaged—they are the least likely to be able to afford the lawyers’ fees that will be the new price of admission to the industry. Over time, the fashion industry might begin to look more like the music and motion picture industries—i.e., dominated by a few large firms. It is hard to imagine an industry re-configured in this way producing the same rich vari-

ety of new designs that today's healthy, competitive fashion industry yields. We believe that the end result of H.R. 5055 could be less consumer choice, fewer opportunities for young designers and small firms to break into the industry, and reduced consumption across the board of fashion goods.

In conclusion, the fashion industry thrives by rapidly creating new designs. Via this continuous re-definition of what is "in style," the industry sparks demand by consumers for new apparel. This process results in consumption of fashion goods at a level above what would otherwise occur. It also permits many apparel items to be sold at lower prices than would be possible were fashion design protected by the intellectual property laws. To remain healthy, the fashion industry depends on open access to designs and the ability to create new designs that are derivative of them. The industry has thrived despite the lack of design protection; we are very hesitant to interfere with such success.

But we also fear that H.R. 5055 may cause harm. In sum, were it necessary to impose design protection rules to protect the American fashion industry, we would support amending the U.S. Code for the first time in our history to include fashion design. But our research suggests that it is not necessary, that we have had the right rule for the past 217 years, and that Congress should be content to leave the industry to get on with the business of creating innovative new fashions.

FORTHCOMING – VIRGINIA LAW REVIEW**THE PIRACY PARADOX:
INNOVATION AND INTELLECTUAL PROPERTY IN FASHION
DESIGN****Kal Raustiala* and Christopher Sprigman******August 2006 DRAFT**

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It is surprising that in this tremendous field [of fashion], ranking conservatively among the first five in the United States, such unregulated and primitive conditions obtain that unreserved pilfering is tolerated and openly permitted.

The leaders of this gigantic segment of our commercial life . . . have completely ignored a situation that is eating away at the very roots of its existence. Style and creation constitute the life blood of this multi-billion dollar business. Without them, the industry would fade into obscurity. Yet, for some unknown reason, style piracy is treated more indulgently than much lesser offenses involving deprivation of one's rights and property.

-- Samuel Winston, Inc. v. Charles James Services, Inc., 159 N.Y.S.2d 716, 718 (Sup. Ct. 1956).

INTRODUCTION

The standard justification for intellectual property rights is utilitarian. Advocates for strong intellectual property (IP) protections note that scientific and technological innovations, as well as music, books, and other literary and artistic works, are often difficult to create but easy to copy. Absent IP rights, they argue, copyists will free-ride on the efforts of creators, discouraging future investments in new inventions and creations. In short, copying stifles innovation.

This argument about the effects of copying is logically straightforward, intuitively appealing, and well reflected in American law. Yet few seem to have noticed a significant empirical anomaly: the existence of a global industry that produces a huge variety of creative goods in markets larger than those for movies, books, music, and most scientific innovations,¹ and does so without strong IP protection. Copying is rampant, as

¹ According to the 2002 Economic Census, the U.S. book publishing industry reported revenues of \$27 billion. See U.S. Bureau of the Census, 2002 Economic Census, available at <<http://www.census.gov/econ/census02>>. Annual revenues for 2001 for the U.S. motion picture industry are estimated at approximately \$57 billion, U.S. Bureau of the Census, 2001 Service Annual Survey: Information Sector Services, Table 3.0.1., available at <<http://www.census.gov/svsd/www/sas51.html>>. Annual revenues for 2004 for the recording industry are estimated at approximately \$12 billion, see <<http://www.riaa.com/news/newsletter/pdf/2004yearEndStats.pdf>>. The U.S. apparel industry reported gross revenues for 2004 exceeding \$173 billion. See Press Release, NPDPFashionworld, Reports 2005 U.S. Retail Apparel Sales Up After Three Years of Decline, Feb. 23 2005, available at <<http://www.npd.com/press/releases/press050223>>. Globally, the fashion industry is said to produce

the standard account would predict. Competition, innovation, and investment, however, remain vibrant.

That industry is fashion. Like the music, film, video game, and book publishing industries, the fashion industry profits by repeatedly originating creative content. But unlike those other industries, the fashion industry's principal creative element – its apparel designs – is outside the domain of IP law. And as a brief tour through any fashion magazine or department store will demonstrate, while trademarks are well-protected against piracy, design copying is ubiquitous. Nonetheless the industry develops a tremendous variety of clothing and accessory designs at a rapid pace. This is a puzzling outcome. The standard theory of IP rights predicts that extensive copying will destroy the incentive for new innovation. Yet fashion firms continue to innovate and create at a rapid clip—precisely the opposite behavior of that predicted by the standard theory.

Despite this anomaly, few legal commentators have considered fashion design in the context of IP law.² Those who have done so have almost uniformly criticized the

revenues of about \$784 billion. See Nurbhai A. Safia, *Style Piracy Revisited*, 10 J. L. & Policy 489 (2002). It may well be, as some commentators on this paper have suggested to us, that the “IP content” of the film or music industry's products is higher than the “IP content” of fashion items. We are unsure how to measure this in any reliable way. But in any event even if this suggestion is accurate, these numbers illustrate that by whatever metric may be used, fashion is a very large economic sector when compared to the more traditional foci of IP scholarship and thus even if fashion's per-item IP content is much lower the aggregate value of this content across the industry is still quite high.

² Jessica Litman has noted in passing fashion's unusual disconnection with copyright. See Jessica Litman, *The Exclusive Right to Read*, 13 Cardozo Arts & Ent. L.J. 29 (1994). Litman's formulation of the fashion industry's challenge to IP orthodoxy is worth considering in full:

Imagine for a moment that some upstart revolutionary proposed that we eliminate all intellectual property protection for fashion design. No longer could a designer secure federal copyright protection for the cut of a dress or the sleeve of a blouse. Unscrupulous mass-marketers could run off thousands of knock-off copies of any designer's evening ensemble, and flood the marketplace with cheap imitations of haute couture. In the short run, perhaps, clothing prices would come down as legitimate designers tried to meet the prices of their free-riding competitors. In the long run, though, as we know all too well, the diminution in the incentives for designing new fashions would take its toll. Designers would still wish to design, at least initially, but clothing manufacturers with no exclusive rights to rely on would be reluctant to make the investment involved in manufacturing those designs and distributing them to the public. The dynamic American fashion

current legal regime for failing to protect apparel designs. For example, one article argues that “society must protect the great talent of fashion designing. Courts need to adequately safeguard innovation and creativity in the fashion business.”³ Another describes fashion designers as “scorned by the copyright system” and subject to an “injustice” that must be fixed by Congress.⁴ A third characterizes the existing legal regime as “ridiculous” and declares that the “bizarre blindness towards the inherent artistry and creativity of high fashion can no longer be ignored.”⁵ Despite these exhortations, the fashion industry itself is surprisingly quiescent about copying. Fashion firms take significant, costly steps to protect the value of their trademarked brands. But they largely appear to accept appropriation of their original designs as a fact of life. Design copying is occasionally complained about, but is more often celebrated as “homage” than attacked as “piracy”.⁶

industry would wither, and its most talented designers would forsake clothing design for some more remunerative calling like litigation. And all of us would be forced either to wear last year’s garments year in and year out, or to import our clothing from abroad.

Id. at 39. Consideration of fashion and IP is rising; see also *cites in Note 3 infra*, Kal Raustiala, *Fashion Victims*, *The New Republic Online* (March 15, 2005), and Jonathan Barnett, *Shopping for Gucci on Canal Street: Reflections on Status Consumption, Intellectual Property and the Incentive Thesis*, 91 *Va. L. Rev.* 1381 (2005). Recently, Susan Scafidi has created a blog addressing issues of fashion and IP. See *Counterfeit Chic*, available at <http://www.counterfeitchic.com/>.

³ Karina Terakura, *Insufficiency of Trade Dress Protection: Lack of Guidance for Trade Dress Infringement Litigation in the Fashion Design Industry*, 22 *U. Haw. L. Rev.* 569, 618-19 (2000). For articles arguing for expanded protection for fashion designs, see, e.g., Samantha L. Hetherington, *Fashion Runways are No Longer the Public Domain: Applying the Common Law Right of Publicity to Haute Couture Fashion Design*, 24 *Hastings Comm. & Ent. L. J.* 43 (2001); S. Priya Bharathi, *There is More Than One Way to Skin a Copycat: The Emergence of Trade Dress to Combat Design Piracy of Fashion Works* 27 *Tex. Tech L. Rev.* 1667 (1996); Jennifer Mencken, *A Design for the Copyright of Fashion*, *B.C. Intell. Prop. & Tech. F.* (1997); Leslie Hagin, *A Comparative Analysis of Copyright Laws Applied to Fashion Works: Renewing the Proposal for Folding Fashion Works into the United States Copyright Regime*, 26 *Tex. Int’l L. J.* 341 (1991).

⁴ Briggs, *supra* n.____ at 213.

⁵ Heatherington, *supra* n.____ at 71.

⁶ See Brian Hilton, Chong Ju Choi, & Stephen Chen, *The Ethics of Counterfeiting in the Fashion Industry: Quality, Credence and Profit Issues*, 55 *J. of Business Ethics* 345, 350-51 (2004). As we discuss below, earlier this year several fashion designers supported a bill introduced into Congress that would amend an existing design-protection statute to encompass fashion design. [TO COME]

This diffidence stands in striking contrast to the heated condemnation of piracy – and associated vigorous legislative and litigation campaigns – in other creative industries.

Why are the norms about copying in the fashion industry so different from those in other creative industries? Why, when other major content industries have obtained (and made use of) increasingly powerful IP protections for their products, does fashion design remain mostly unprotected? That the fashion industry produces high levels of innovation, and attracts the investment necessary to continue in this vein, is a puzzle for the orthodox justification for IP rights. This article explores this puzzle and offers an explanation for it. We argue that the fashion industry operates within a regime of free appropriation in which copying fails to deter innovation because, counter-intuitively, copying is not very harmful to originators. Indeed, we suggest copying may actually promote innovation and benefit originators. We call this the “piracy paradox.” We explain how the piracy paradox works, and how copying functions as an important element of – and perhaps even a *necessary predicate* to – the apparel industry’s swift cycle of innovation. In so doing, we aim to shed light on the creative dynamics of the industry. But we also hope to spark further exploration of a fundamental question of IP policy: to what degree are IP rights necessary in particular industries to induce investment in innovation? Does the piracy paradox occur only in the fashion industry, or are stable low-IP equilibria imaginable in other content industries as well?

This article proceeds in three parts. Part I provides a brief overview of the apparel industry, examines the industry’s widespread practice of design copying, and distinguishes design copying from “counterfeits” or “knock-offs” that involve the copying of protected trademarks. Our focus is the copying of apparel designs, not brandnames.⁷

⁷ It is also important to distinguish textile designs from apparel designs, though there is sometimes overlap. Textile patterns can be copyrighted (and sometimes trademarked, as in the case of Burberry’s signature plaid) and are increasingly the subject of knock-offs. See Evelyn Iritani, “Material Grievances,” Los Angeles Times, C1 (Jan 15, 2006) (discussing recent lawsuits initiated by L.A.-based textile designers.)

In Part II, we offer two interrelated models – *induced obsolescence* and *anchoring* – that help account for the stability of the fashion industry’s low-IP equilibrium. These arguments reflect two related features of fashion goods: first, that the value of fashion items is partly status-based, or “positional”, and second, that fashion is cyclical – i.e., styles fall out of fashion and are replaced, often seasonally, by new styles. These twin features help to explain why design copying can be counterintuitively beneficial for designers, and hence help account for the remarkable persistence of the permissive legal regime governing fashion design. Later in Part II, we consider, and largely reject, several alternative explanations for the relative absence of IP protection. These include structural features of American copyright doctrine; collective action problems in the industry; first-mover advantage; and rival interests between fashion designers and retailers.

In Part III we turn to the broader implications of the fashion case. Is the apparel industry’s ecology of innovation unique, or does its juxtaposition of high levels of creativity with low levels of formal legal protection suggest something about optimality in IP rules? Apparel is not the only industry in which status and positionality play a role in consumer behavior; nor is it the only area of creative innovation that lacks IP protection. Accordingly, at the close of this article we offer some initial observations about the implications of our analysis of the fashion industry for other creative industries.

I. THE FASHION INDUSTRY

a. Fashion Industry Basics

The global fashion industry sells more than \$750 billion of apparel annually.⁸ While the industry markets apparel everywhere on earth, the creative loci for the global fashion industry are Europe and the United States, and, to a lesser degree, Japan. In Paris, Milan, London, New York, Tokyo, and Los Angeles there are large concentrations of designers and retailers as well as the headquarters of major fashion producers.

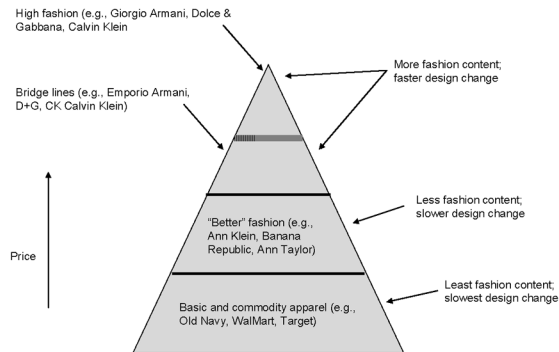
⁸ See Safia A. Nurchai, *Style Piracy Revisited*, 10 J. L. & Policy 489 (2002).

Major fashion design firms, such as Gucci, Prada, Armani, Ralph Lauren, and Chanel, produce new apparel designs continually, but market their design output via collections introduced seasonally, in an annual series of runway shows. Fall shows are held in consecutive weeks in February and March, first in New York, then London, then Milan, and finally in Paris. Spring shows are held in consecutive weeks in September and October, in the same cities and order.

The fashion industry's products typically are segmented into broad categories that form what has been described as a fashion pyramid.⁹ At the top is a designer category that includes three different types of products. First is a very small trade in haute couture – i.e., custom clothing, designed almost entirely for women, at very high prices.¹⁰ Directly below is a much larger business in designer ready-to-wear clothing for women and men. This business is further segmented into prestige collections, and the lower-priced bridge collections offered by many famous designers. Another rung down is “better” fashion, an even larger category that consists of moderately priced apparel. Below that is a basic or commodity category. Figure A illustrates the fashion pyramid:

⁹ Peter Doeringer & Sarah Crean, Can Fast Fashion Save the U.S. Apparel Industry?, Society for the Advancement of Socio-Economics Working Paper (Draft dated June 15, 2005), available at <http://www.sase.org/conf2004/papers/doeringer-crean.pdf>.

¹⁰ See Dana Thomas, When High Fashion Meets Low, *Newsweek* (Dec. 20, 2004); Elizabeth Hayt, The Hands that Sew the Sequins, *New York Times*, January 19, 2006 (noting that couture customers pay “upwards of...\$150,000 for an evening gown”).



The borders between product categories are indistinct – some designers’ bridge lines, for example, market apparel as expensive as that found in others’ premium lines. In addition, particular forms of apparel (for example, jeans) appear in several categories. One difference between the categories is price; it increases as one ascends the pyramid. But the more important distinction, for our purposes, is the amount of fashion content, or design work, put into a garment. Apparel in the designer categories (couture and designer ready-to-wear apparel, as well as bridge lines) is characterized by higher design content and faster design turnover. Generally, apparel in the “better” and basic categories contains less design content and designs change less rapidly.¹¹

Many fashion design firms operate at multiple levels of the pyramid. One example is Giorgio Armani, which produces couture, a premium ready-to-wear collection

¹¹ We do not offer a precise definition of “design content” but our basic point is unobjectionable: clothing available from major fashion houses such as Prada contain more design innovation, generally speaking, than those from commodity retailers such as Old Navy. While Old Navy does produce new collections on a regular basis, the differences between old and new are, generally, smaller than the differences between Prada’s Spring 2005 and Spring 2006 collections, for example.

marketed via its Giorgio Armani collections, differentiated bridge lines marketed via its Armani Collezioni and Emporio Armani brands, as well as a “better clothing” line distributed in shopping malls via its Armani Exchange brand. Many firms producing high-end apparel have bridge lines, and a growing number of firms have begun to sell their clothing (albeit not exclusively) through their own retail outlets.¹²

Unlike many other content industries, such as film, music, and even publishing, which are increasingly concentrated, the fashion industry is quite deconcentrated, with a large number of firms of all sizes producing and marketing original designs (often using contract labor to manufacture those designs), and with no single firm or small set of firms representing a significant share of total industry output. Set against the fashion industry’s relative atomization, the persistence of the low-IP legal regime is even more puzzling. Economic theory suggests that firms operating in concentrated markets often need IP protection less, especially when they possess non-IP forms of market power (e.g., preferred access to distributors) that enable them to prevent free-riding and capture the benefits of their innovations. And yet the highly concentrated movie, music and commercial publishing industries have pushed for and enjoy broad IP protections for their works, whereas the deconcentrated fashion industry, which economic theory would suggest needs IP more, enjoys a far lower degree of protection. Public choice theory may provide an alternative explanation for fashion’s low-IP regime: perhaps the low-IP regime persists because the various fashion industry players, unlike those in film or music, cannot effectively organize to press their case before Congress. This hypothesis is plausible, but, as we argue in Part II below, it is not compelling.

b. Copying in the Fashion Industry

i. Copy Control via Cartelization: The Fashion Originators’ Guild

¹² Press Release, Berns Communications Group Unveils 2005 Retail Strategies Noted by Leading Industry Experts, Businesswire (Dec. 6, 2004).

While more extensive today, design copying has long been a widespread practice in the fashion industry, especially in the U.S. As one observer notes, “Seventh Avenue has a long history of knocking off European designs.”¹³ Indeed, a book on fashion published in 1951 contained an entire chapter on the topic, entitled “Style Piracy--A Fashion Problem,” which argued that design piracy “has long plagued the fashion field.”¹⁴ In the interwar and early postwar periods the major French couture houses tacitly sanctioned some design copying, permitting a few U.S. producers to attend their Paris runway shows in exchange for “caution fees” or advance orders of couture gowns.¹⁵ Wholesalers and retailers were barred from Parisian shows unless explicitly invited, and had to follow certain rules: no photos or sketches could be published until after a set date, and deliveries to customers and stores were staggered.¹⁶ The technology of the time limited the swiftness with which copies could be made and marketed, but did not prevent copying. As one writer described the practices of copying Parisian designs in the 1950s, “The manufacturers flew in from New York, laid the (couture) clothes out on a table, and measured each seam. They went back to New York to copy the dresses and then [the Chicago-based department store Marshall] Field’s bought the copies.”¹⁷ The British economist Arnold Plant described, in a work published in 1934, the already well-established and international practice of design copying:

[T]he leading twenty firms in the *haute couture* of Paris take elaborate precautions twice each year to prevent piracy; but most respectable “houses” throughout the world are quick in the market with their copies (not all made from a purchased original), and “Berwick Street” follows hot on their heels

¹³ Teri Agins, Copy Shops: Fashion Knockoffs Hit Stores Before Originals As Designers Seethe, Wall St. J. (Aug. 8, 1994).

¹⁴ Jessie Stuart, *The American Fashion Industry* (Simmons College, 1951) at 28.

¹⁵ Terri Agins, *The End of Fashion: How Marketing Changed the Clothing Business Forever* (Quill, 2000) at 23.

¹⁶ *Id.* at 24.

¹⁷ *Id.* at 175.

with copies a stage farther removed. And yet the Paris creators can and do secure special prices for their authentic reproductions of the original - for their “signed artist’s copies,” as it were.¹⁸

In 1932 the nascent U.S. industry established a nationwide cartel to limit copying within the small but growing ranks of American designers.¹⁹ (Copying the designs of Parisian houses was apparently thought just fine). The “Fashion Originators’ Guild” registered American designers and their sketches and urged major retailers to boycott known copyists.²⁰ Retailers and manufacturers signed a “declaration of cooperation” in which they pledged to deal only in original creations.²¹ Non-compliant retailers were subject to “red-carding” (i.e., boycott). Guild members who dealt with noncooperating retailers faced Guild-imposed fines.

The Fashion Originators’ Guild was effective at policing design piracy among its members. By 1936 over 60% of women’s garments selling for more than \$10.75 (approximately \$145 in 2005 dollars) were sold by Guild members.²² But eventually the Guild fell afoul of the antitrust laws. In its 1941 decision in *Fashion Originators’ Guild of America v. FTC*,²³ the Supreme Court held the Guild’s practices to be unfair competition and a violation of the Sherman and Clayton Acts. The Court rejected the Guild’s argument that its practices “were reasonable and necessary to protect the

¹⁸ Arnold Plant, *the Economic Aspects of Copyright in Books*, 1 *Economica* (1934).

¹⁹ The American fashion industry, headquartered in New York, really took off in the 1930s. See Leslie Burns and Nancy Bryant, *The Business of Fashion* (2nd ed., Fairchild Publications, 2002) at 16.

²⁰ Robert Merges, *Contracting into Liability Rules: Intellectual Property Rights and Collective Rights Organizations*, 84 *Cal. L. Rev.* 1293, 1363 (1996).

²¹ Safia Nurbhani, *Style Piracy Revisited*, 10 *J. L. & Pol’y.* 489, 495-96 (2002).

²² See *Fashion Originators’ Guild v. FTC*, 312 US 457 (1941).

²³ *Id.*

manufacturer, laborer, retailer, and consumer against the devastating evils growing from the pirating of original designs and had in fact benefited all four.”²⁴

At the same time, the Federal Trade Commission also terminated a similar cartel that organized the designers of women’s hats.²⁵ The Second Circuit, in upholding the FTC’s prosecution, acknowledged the utility of the cartel in preventing “style piracy”, but concluded that the law offered no remedy and the milliners’ coordinated self-help therefore could not be excused as pursuing a lawful end:

What passes in the trade for an original design of a hat or a dress cannot be patented or copyrighted. An “original” creation is too slight a modification of a known idea to justify the grant by the government of a monopoly to the creator; yet such are the whims and cycles of fashion that the slight modification is of great commercial value. The creator who maintains a large staff of highly paid designers can recoup his investment only by selling the hats they design. He suffers a real loss when the design is copied as soon as it appears; the imitator in turn reaps a substantial gain by appropriating for himself the style innovations produced by the creator’s investment. Yet the imitator may copy with impunity, and the law grants no remedy to the creator.²⁶

As Robert Merges has noted, the only important differences between the early 20th-century fashion guilds and a formal IP right covering fashion designs were (1) the guilds were based on “an informal, inter-industry quasi-property right, rather than a formal statutory right”; (2) the guilds required concerted action to achieve any appropriability; and (3) the guilds “concentrated [their] enforcement efforts at the retail level by requiring retailers to sign contracts and by policing retailers, rather than targeting competing manufacturers.”²⁷ In short, the guilds were a fairly effective substitute for formal IP rights in fashion design. But this substitute lasted only until the early 1940s. Since then, fashion designs have remained unprotected by American law. Retailers and

²⁴ *Id.* at 467.

²⁵ See *Millinery Creators’ Guild, Inc. v. FTC*, 109 F.2d 175 (2d Cir. 1940).

²⁶ *Id.* at 177.

²⁷ Merges, *supra* n. ___, at 1366.

manufacturers alike have freely copied designs first originated here or, more frequently in the immediate postwar era, in Europe.

ii. Unrestrained Copying Following the Fall of the Guilds

A. Fashion's Low-IP Equilibrium

In the more than six decades since *Fashion Originators' Guild*, copying has continued apace. Fashion industry firms have occasionally lobbied for expanded legal protections for their designs. Yet these efforts are notable mostly for their feebleness, and the IP framework governing fashion designs is today essentially the same as that existing at the time of the Fashion Originators' Guild. Set against the trend (especially in the last quarter-century) of dramatically expanding intellectual property protections, the copying free-for-all that obtains in the fashion world looks increasingly peculiar. Today, the fashion industry operates in what we term a *low-IP equilibrium*. When we use that phrase, we mean that the three core forms of IP law – copyright, trademark, and patent – provide only very limited protection for fashion designs, and yet this low level of legal protection is politically stable. While occasionally efforts have commenced to alter the legal regime governing design copying, the regime has persisted unchanged for over six decades. We briefly consider each area of IP protection in turn:

Copyright. The U.S. guilds were a cooperative, extra-legal system that controlled copying so that creators could appropriate the value of their creations. The industry resorted to an extra-legal system because copyright law did not protect most clothing designs. As a doctrinal matter, this lack of protection does not arise from any specific exemption of fashion design from copyright's domain. (We discuss this issue in much greater depth below). Rather, the lack of protection formally flows from a more general point of copyright doctrine: namely, the rule largely denying copyright protection to the class of "useful articles" – i.e., goods, like apparel (or furniture or lighting fixtures), in which creative expression is compounded with practical utility.

What this means is that a two-dimensional sketch of a fashion design is protected

by copyright as a pictorial work. The three-dimensional garment produced from that sketch, however, is ordinarily not separately protected, and copying that uses the garment as a model typically escapes copyright liability. Why? The doctrinal answer is that the garment is a useful article, and copyright law applies only when the article's expressive component is "separable" from its useful function.²⁸ For example, a jeweled appliqué stitched onto a sweater may be a separable (and thus protectable) design, because the appliqué is *physically* separable from the garment, and it is also *conceptually* separable in the sense that the appliqué does not contribute to the garment's utility. But very few fashion designs are separable in this way; the expressive elements in most garments are not "bolted on" in the manner of an appliqué, but are instilled into the form of the garment itself – e.g., in the "cut" of a sleeve, the shape of a pants leg, and the myriad design variations that give rise to the variety of fashions for both men and women. So for nearly all apparel the copyright laws are inapplicable, and as a consequence the vast majority of the fashion industry's products exist in a copyright-free zone. This is true both for slavish copies and for looser copies that simply "reference" an existing item or pay it homage.

Trademark/Trade Dress. Trademarks help to maintain a prestige premium for particular brands, and can be quite valuable to apparel and accessory firms.²⁹ Fashion

²⁸ See, e.g., *Galiano v. Harrah's Operating Co., Inc.*, 416 F.3d 411, 422 (5th Cir. 2005) (casino uniforms unprotected; expressive element not marketable separately from utilitarian function); *Poe v. Missing Persons*, 745 F.2d 1238 (9th Cir. 1984) (copyright found in "three dimensional work of art in primarily flexible clear-vinyl and covered rock media" shaped like a bathing suit; evidence suggested article "was an artwork and not a useful article of clothing.").

²⁹ Fashion brands are heavily licensed, and excessive licensing can so tarnish the brand that its status is lost. But many firms put significant effort into ensuring that their trademarks are neither diluted nor counterfeited. We use dilution here in a general sense to mean "watered-down" through excessive exposure and licensing, rather than in its doctrinal mode. Trademark counterfeiting is discussed, and to some degree blurred with design piracy, in Barnett, *supra* n.____. Trademark infringement cases are common in the fashion industry, but courts carefully distinguish trademark from design piracy claims. Barnett gives the example of *People v. Rosenthal*, 2003 NY Slip Op 51738(U) (Criminal Ct. NY County, Mar. 4, 2003, J. Cooper), noting that "while it is perfectly legal to sell merchandise that copies the design and style of a product often referred to as 'knockoffs,' it is against the law to sell goods that bear a counterfeit trademark." Barnett, *supra* n.____, at n.25. We are skeptical of Barnett's claim that copyists produce easily recognizable and "generally imperfect" imitations. *Id.* at 1385. As an article in the Wall Street Journal

industry firms invest heavily in policing unauthorized use of their marks.³⁰ Many fashion goods sold by street vendors are counterfeits that plainly infringe trademarks. Some, however, copy designs rather than trademarks. And all goods sold by retail copyists like H & M, or by copyist designers working in major fashion houses, are not counterfeits in terms of trademark. These goods are instead sold under another trademark but freely appropriate the *design* elements of a fashion originator.

It is this category of goods – design copies – that is our focus here. The utility of trademark law in protecting fashion designs, as distinct from fashion brands, is quite limited. Occasionally a fashion design will visibly integrate a trademark to an extent that

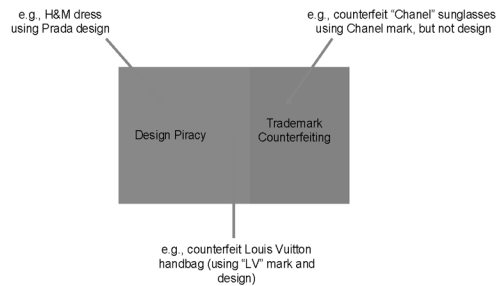
recently described, the quality of knock-offs often is extremely good and distinguishing imitations from originals can be difficult. Counterfeit for Christmas: Gift Givers Tap New Source As Travel to China Eases, Knockoff Quality Improves, *Wall Street Journal*, Dec 9, 2005, B1. In any event, it is clear, as we describe in the note below, that major labels put significant effort into trademark policing but almost none into policing design copying.

³⁰ The lengths to which firms will go to prevent unauthorized use of their marks is illustrated by Dolce & Gabbana's anti-counterfeiting policy:

Starting out from the 1997-1998 Autumn/Winter season [Dolce & Gabbana] introduced an "anti-imitation" system using made up of both visible and invisible elements. The aim of this system is to protect the articles of some of the lines which are to a greater degree the object of numerous attempts at imitations on the part of counterfeiters and, on the part of Dolce & Gabbana S.p.A., to safeguard its clientele. The by now consolidated system of anti-imitation principally consists of the use of a safety hologram (in the foreground showing an "&", together with a series of micro-texts which reproduce the trademark): the graphic elements were ideated by Dolce & Gabbana whereas the hologram is produced and guaranteed by the Istituto Poligrafico e Zecca dello Stato (the Italian State Printing Works and Mint). The anti-imitation elements used by the "D&G Dolce & Gabbana" line which make up the system consist of a certificate of authenticity bearing the hologram, a woven label placed inside every article with the trademark with the same hologram heat-impressed on it, a safety seal whose braiding contains an identification thread that is reactive to ultra-violet rays and a woven label with the Company's logo incorporating the same identification thread. Furthermore, Dolce & Gabbana S.p.A. has stipulated agreements with the Customs Authorities of the most important countries throughout the world with the intention of monitoring the articles bearing its trademark. Dolce & Gabbana has also provided these Authorities with anti-imitation kits which reproduce and elucidate the elements mentioned above, divided by way of each line forming part of the anti-imitation system, with the aim of individuating and blocking the transit of counterfeited goods bearing our trademark by the same customs personnel.

See http://eng.dolcegabbana.it/corporate.asp?page=Brand_DolGab.

the mark becomes an element of the design. Burberry's distinctive plaid is trademarked, for example, and many Burberry's garments and accessories incorporate this plaid into the design. Occasionally—and some would argue increasingly—clothing and accessory designs prominently incorporate a trademarked logo on the outside of the garment; think, for example, of a Louis Vuitton handbag covered with a repeating pattern of the brand's well-known "LV" mark. For these goods, the logo is part of the design, and thus trademark provides significant protection against design copying. But for the vast majority of apparel goods, the trademarks are either inside the garment or subtly displayed on small portions such as buttons. Thus for most garments, trademarks do not block design copying. Figure B clarifies the distinction between design copying and trademark counterfeiting.



In addition to protection of source-defining marks, trademark law also protects "trade dress," a concept originally limited to a product's packaging, but which, as the

Supreme Court has noted, “has been expanded by many courts of appeals to encompass the design of a product.”³¹ Some courts have gone so far as to hold that “[t]rade dress involves the total image of a product ... such as size, shape, color or color combinations, texture, graphics or even particular sales techniques.”³²

Many of the attributes constitutive of trade dress are, of course, key to the appeal of clothing designs, and trade dress might therefore play an increasingly significant role in the propertization of designs. The doctrine has, however, not yet emerged as a substitute for copyright, in part because trade dress protection is, like copyright, limited to non-functional design elements.³³ Perhaps more importantly, trade dress is limited to design elements that are “source designating”, rather than merely ornamental.³⁴ In *Knitwaves v. Lollytogs*, a 1995 case dealing with appliqué designs on sweaters, the 2nd Circuit noted that few clothing design elements are protected under the “source designation” standard.³⁵ More recently, the Supreme Court further restricted the potential application of trade dress law in *Wal-Mart Stores, Inc. v. Samara Bros., Inc.* In a case involving Wal-Mart knock-offs of designer children’s clothing, the Court held that the design of products (including fashion items) “almost invariably serves purposes other

³¹ *Wal-Mart Stores, Inc. v. Samara Bros., Inc.*, 529 U.S. 205, 209 (2000).

³² *John H. Harland Co. v. Clarke Checks, Inc.*, 711 F.2d 966, 980 (11th Cir. 1983).

³³ Lanham Act, Sec. 2(e)(5). The non-functionality requirement for trade dress may be somewhat lower than obtains in copyright law, because most courts have held that functional design elements may be protected as trade dress if they are part of an assemblage of trade dress elements that contains significant non-functional items. See *Fuddrucker’s, Inc. v. Doc’s B.R. Others, Inc.*, 826 F.2d 837, 842 (9th Cir. 1987) (“[O]ur inquiry is not addressed to whether individual elements of the trade dress fall within the definition of functional, but to whether the whole collection of elements taken together are functional.”).

³⁴ See, e.g., *Knitwaves, Inc. v. Lollytogs, Ltd.*, 71 F.3d 996 (2d Cir. 1995) (aesthetic features of girls’ sweaters that were not source designating not part of protectible trade dress). See also *Wal-Mart Stores, Inc. v. Samara Bros., Inc.*, 529 U.S. 205, 213 (2000) (product design cannot be “inherently distinctive”, and “almost invariably serves purposes other than source designation”).

³⁵ “As *Knitwaves*’ objective in the two sweater designs was primarily aesthetic, the designs were not primarily intended as source identification.” *Id.* at 998.

than source identification.”³⁶ As a result, a plaintiff seeking trade dress protection for any product design (including a fashion design) is obliged to show that the design is one that has acquired “secondary meaning” under the trademark law.³⁷ To meet this requirement, a manufacturer must show that, “in the minds of the public, the *primary significance* of a product feature or term is to identify the source of the product rather than the product itself.”³⁸

For clothing designs, such a standard will rarely be met. The court’s observation in *Knitwaves* seems correct: consumers may admire a clothing design, but they seldom appreciate that particular design elements are linked to a brand. Rarely does not, of course, mean never: fashion savvy consumers might, for example, associate with Chanel a group of trade dress elements consisting of contrasting-color braided piping along the lapels of a collarless, four-pocket woman’s jacket –signature elements of Chanel’s iconic jackets. But few fashion design elements are likely to stimulate the degree of source recognition sufficient to undergird trade dress protection. Consequently, for most clothing designs trade dress protection is unavailable.

Patent. Protection for novel fashion designs is available, at least in theory, under the patent laws, which include a “design patent” provision offering a 14-year term of protection for “new, original, and ornamental design[s] for an article of manufacture.”³⁹ But shelter within the design patent provisions is, for two principal reasons, unavailable for virtually all fashion designs.

The first reason is doctrinal. Unlike copyright, which extends to all “original” expression (i.e., all expression not copied in its entirety from others and that contains a

³⁶ Samara, 529 U.S. at 213.

³⁷ Id. at 216.

³⁸ *Inwood Laboratories, Inc. v. Ives Laboratories, Inc.*, 456 U.S. 844, 851 n.11 (1982) (emphasis supplied).

³⁹ 35 U.S.C. 171.

modicum of creativity), design patents are available only for designs that are truly “new”, and does not extend to designs that are merely re-workings of previously-existing designs.⁴⁰ Because so many apparel designs are re-workings⁴¹ and are not “new” in the sense that the patent law requires, most will not qualify for design patent protection.

There is, moreover, a second and more substantial limitation to the relevance of design patent as a form of protection for fashion designs. The process of preparing a patent application is expensive, the waiting period lengthy (more than 18 months, on average, for design patents), and the prospects of protection uncertain (the United States Patent and Trademark Office rejects roughly half of all applications for design patents). Given the short shelf-life of many fashion designs, the design patent is simply too slow and uncertain to be relevant.

B. Some Examples of Fashion Design Copying

Fashion design copying is ubiquitous. Perhaps most obviously, designs are frequently copied by retailers such as H & M, which offers cheap facsimiles of expensive ready-to-wear in its over 1000 stores, including in the U.S.⁴² But copying is not limited to large retailers aping elite designers. Equally common is the practice of elite designers

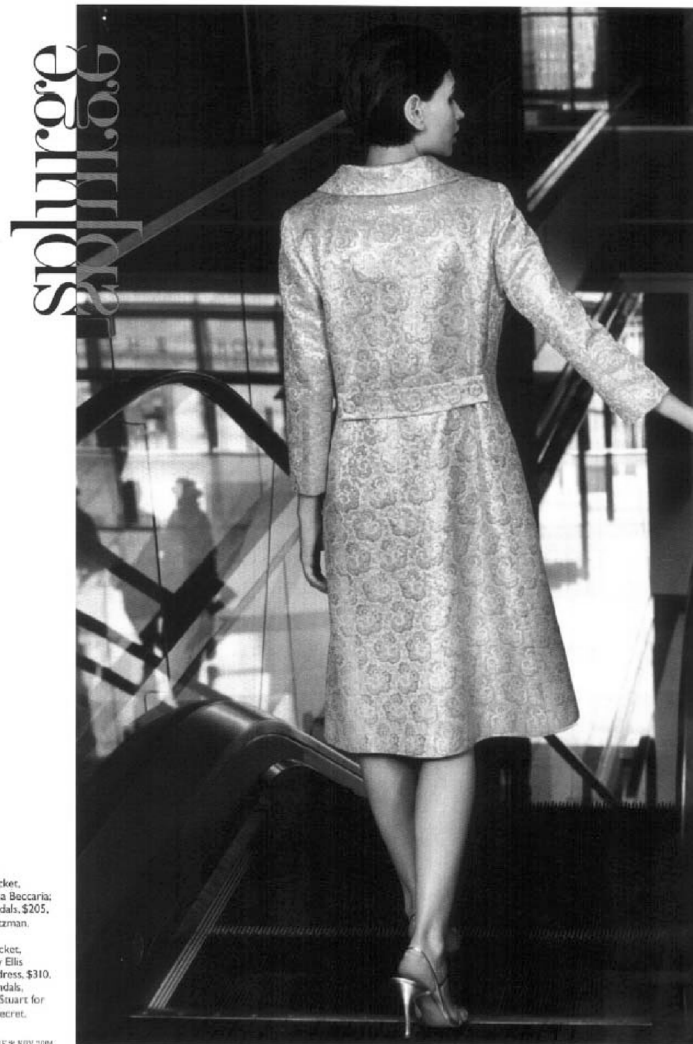
⁴⁰ 35 U.S.C. 102. See also *In re Bartlett*, 300 F.2d 942, 133 USPQ 204 (CCPA 1962) (“The degree of difference required to establish novelty occurs when the average observer takes the new design for a different, and not a modified already-existing, design.”).

⁴¹ We recognize that this pattern of “remix” innovation may be endogenous; in other words, if not for the practical barriers sharply limiting the availability of design patents, it is at least theoretically possible that the fashion industry would engage less in the endless reworking of existing designs and turn attention toward designs that would meet patent’s novelty requirement. We discuss this further below. We have no way to test this counter-factual, but we doubt that, even if the practical barriers to design patent protection were eased, the industry’s design output would change much. As our discussion of anchoring suggests, see Part II, ____, the industry’s design output reflects consumers’ deep desire not for “novelty”, but for limited conformity to the current design mode.

⁴² H & M 2004 Annual Report, at www.hm.com. See also Eric Wilson, *McFashion? Bargains Sell*, New York Times (Apr. 24, 2005); Amy Kover, *That Looks Familiar. Didn’t I Design It?*, New York Times, (Jun. 19, 2005). H & M has begun using famous or semi-famous designers to design their collections as well, such as Stella McCartney. See <http://www.designerhistory.com/historyofashion/mccartney.html>

and design firms copying one another, which is illustrated in Figures C, D and E. These photographs are taken from the magazine *Marie Claire*'s regular feature titled "Splurge or Steal". It is evident from these pairings that one designer is copying. Which designer is the originator and which the copyist is of little moment, but at least for Figure E, the identity of the copyist is no mystery. The "steal" in Figure E is a copy by Allen B. Schwartz, who, in the biography offered by his own company, states that he is "revered and applauded for the extraordinary job he does of bringing runway trends to the sales racks in record time."⁴³ These "runway trends," of course, are the works of other designers.

⁴³ See biography, Allen B. Schwartz, ABS Website, available at <http://www.absstyle.com/allen.asp> See also Sarah Childress, Proms Go Hollywood, MSNBC.com (May 18, 2005), available at <http://www.msnbc.msn.com/id/7888491/site/newsweek/?GT1=6542>, (discussing Schwartz's history of design copying).



SPLURGE:
 Brocade jacket,
 \$2390, Luisa Boccia;
 leather sandals, \$205,
 Stuart Weitzman.

STEAL:
 Jacquard jacket,
 \$398, Perry Ellis
 Women's dress, \$310,
 Theory; sandals,
 \$49, Colin Stuart for
 Victoria's Secret.

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STEAL

SPLURGE:
 Silk trenchcoat, \$1565,
 Behnaz Sarafpour;
 stretch jeans, \$350,
 Escada; slingbacks,
 \$205, Stuart
 Weitzman; bag, \$950,
 Celine; white-gold
 hoops, \$495, Dean
 Harris; watch, \$795,
 Christian Dior.

STEAL:
 Linen trenchcoat,
 \$159, Jones New York
 Collection; jeans,
 \$139, Bebe; slingbacks,
 \$49, Colin Stuart
 for Victoria's Secret;
 hoops, \$6.50,
 Claire's; watch, \$75,
 DKNY Time.

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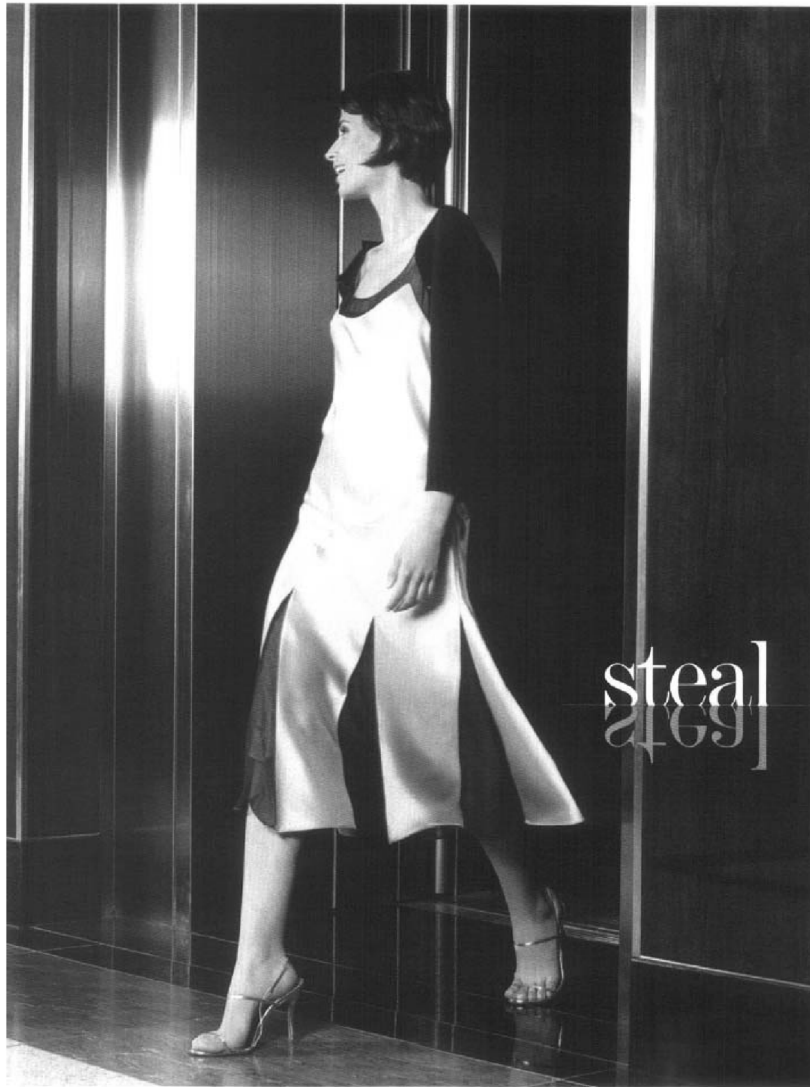
at
the
shops
of
columbus
circle

SPLURGE:
Cardigan, \$187,
Shoshanna; silk dress,
\$1000, Jeffrey Chow;
sandals, \$205, Stuart
Weitzman; bracelet,
\$185, R.J. Graziano.
STEAL:
Cardigan, \$44, Gap;
dress, \$245, A.B.S.,
by Allen Schwartz;
sandals, \$49, Colin
Stuart for Victoria's
Secret. For informa-
tion, see Shopping
Directory, Hari Bill
Westmoreland for
artandcommerce.
com. Makeup: Matt
for artistsbytimothy
priano.com. Manicure:
Tamila for artistsby
timothypriano.com.
Models: Karolina &
Line. Production:
Ziggy Leoni/House
Productions. Shot on
location at the Shops
at Columbus Circle,
Time Warner Center,
NYC; guest services:
(212) 823-6300.

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Copying typically occurs in the same season or year that the original garment appears. But the arc of the “driving shoe” illustrates how fashion design copying can sometimes occur with a lag. In 1978, Diego Della Valle of the J.P. Tod firm marketed a shoe he called the “gommino” – a leather moccasin with a sole made of rubber “pebbles”. The Tod shoe is pictured in Figure F.



Della Valle (J.P. Tod)

The gommino found a niche audience in the early ‘80s. That changed, however, in the mid 00’s, when dozens of shoe designers began marketing their own versions. A few examples of the derivative driving shoes are shown in Figure G, below:

Spring 2005 – driving shoe variations for menswear



Bacco Bucci



Minnetonka



Ecco



E.T. Wright



Ralph Lauren

The driving shoe's trajectory is unusual. Most fashion designs do not endure; some barely survive a season. Given the evanescence of many trends, fashion copying is a threat to most creators only if copies are produced and distributed quickly. Yet increasingly they are. Digital photography and design platforms, the Internet, global outsourcing of manufacture, more flexible manufacturing technologies, and lower textile tariffs have significantly accelerated the pace of copying. Copies are now produced and in stores as soon as it becomes clear a design has become hot – and sometimes before.

The result is remarkably pervasive appropriation of designs, with marketing of copies and derivatives at every level of the apparel marketplace. Viewed from the perspective of the music or motion picture industries, we know what to call this – piracy. And of course piracy is a principal concern of content owners – this is clear to anyone who has followed the recording industry's battle against online file-trading over peer-to-peer networks like Grokster,⁴⁴ or who views the websites of the industries' trade

⁴⁴ See, e.g., *Metro-Goldwyn-Mayer v. Grokster*, 545 U.S. ____ (2005); "New RIAA Lawsuits Target Campus Users," <http://www.pcmag.com/article2/0,1895,1866777,00.asp>; Jesse Hiestand, "MPAA

associations, the Recording Industry Association of America (RIAA) and the Motion Picture Association of America (MPAA), both of which feature information about and links to anti-piracy initiatives prominently on their front pages.⁴⁵

Unlike the music and motion picture industries, the fashion industry has not embarked on any substantial anti-piracy initiative. Recently the principal trade association for American fashion designers, the Council of Fashion Designers of America (CFDA),⁴⁶ has participated in the drafting of a bill, H.R. 5055, that would extend protection to fashion designs.⁴⁷ As of this writing, the bill has been referred to committee. [MORE TO COME]

Even if legislation protecting fashion design is enacted in the next few years, there is still a striking sixty year period from the fall of the fashion guilds in which IP law did not protect fashion designs, despite many opportunities and initiatives to alter the law. This sixty year period encompassed major changes in copyright law, changes that significantly extended the reach and power of IP protection. Against this backdrop, the relative absence of concern about IP among fashion industry firms is remarkable. And this diffidence about copying reinforces what the foregoing illustrations of design copying suggest and what many within the industry have observed: that the freedom to copy – euphemistically referred to by designers as “referencing” or “homage” – is largely taken for granted at all levels of the fashion world.⁴⁸ In the words of Tom Ford, former

Launches Legal Offensive Against Online Pirates,”
http://www.hollywoodreporter.com/thr/article_display.jsp?vnu_content_id=1000706666.

⁴⁵ See <<http://www.riaa.com/default.asp>> (visited on Oct. 10, 2005); <<http://www.mpaa.org/home.htm>> (visited on Oct. 10, 2005).

⁴⁶ See <<http://www.cfda.com>> (visited on Oct. 10, 2005).

⁴⁷ See H.R. 5055 (introduced 109th Cong., 2d Sess., Mar. 30, 2006). For Congressional Research Service summary of H.R. 5055, see <http://thomas.loc.gov/cgi-bin/bdquery/z?d109:HR05055:@@:@D&summ2=m&>.

⁴⁸ Cathy Horyn, *Is Copying Really Part of the Creative Process?*, New York Times (Apr. 9, 2002).

creative director for Gucci, “appropriation and sampling in every field has been rampant.”⁴⁹

This is not to deny that fashion designers sometimes complain about specific instances of design copying. On rare occasions, they even sue one another. In 1994 Yves Saint Laurent famously sued Ralph Lauren in a French commercial court for the “point by point” copying of a YSL dress design.⁵⁰ YSL’s successful suit took place in Europe, where IP laws are more protective of fashion designs, a topic to which we return below.⁵¹ But this famous dispute aside, what is most striking about design copying is how remarkably *little* attention it gets from the industry, either in Europe or in the U.S. The YSL-Lauren lawsuit is in many ways the exception that proves the rule, and the rule is that fashion designs are “free as the air to common use.”⁵²

⁴⁹ Cara Mia DiMassa, *Designers Pull New Styles Out of the Past*, Los Angeles Times (Jan. 30, 2005).

⁵⁰ *Societe Yves Saint Laurent Couture S.A. v. Societe Louis Dreyfus Retail Management S.A.*, [1994] E.C.C. 512 (Trib. Comm. (Paris)) (“YSL”). Interestingly, the plaintiff’s litigation position in YSL is illustrative of the significant measure of legitimacy copying enjoys in the fashion industry, relative to other content industries. According to St. Laurent: “[I]t is one thing to ‘take inspiration’ from another designer, but it is quite another to steal a model point by point, as Ralph Lauren has done.” *Id.* at 519, 520. See also Agins, *supra* n. ____ (quoting a NY-based fashion consultant as saying that “Yves Saint Laurent has blown the whistle on the dirtiest secret in the fashion industry. None of them are above copying each other when they think they can make a fast buck.”). Terry Agins elsewhere notes that YSL was himself a copyist, having been found guilty of copying by a French court in 1985. Terry Agins, *The End of Fashion* (Quill, 2000) at 43.

⁵¹ See II. ____, *infra*.

⁵² See *International News Service v. Associated Press*, 248 U.S. 215, 250 (1918) (Justice Brandeis dissenting) (“[T]he noblest of human productions – knowledge, truths ascertained, conceptions, and ideas – become, after voluntary communication to others, free as the air to common use . . .,” and should have “the attribute of property” only “in certain classes of cases where public policy has seemed to demand it.”).

II. THE PIRACY PARADOX

As fashion spreads, it gradually goes to its doom.⁵³

Georg Simmel, 1904.

The orthodox view of IP law holds that piracy is a serious, even fatal threat to the incentive to engage in creative labor. And the film, music, software and publishing industries have responded to this threat as the orthodox justification for IP rights would counsel: they have demanded increased protection under the law. In Congress, these industries have sought broader and more durable IP protections through new laws such as the Digital Millennium Copyright Act and the Sonny Bono Copyright Term Extension Act. In the courts, they have aggressively fought alleged pirates and their enablers.⁵⁴ And at the international level they have pushed the executive branch to negotiate strict new bilateral IP treaties, as well as the landmark 1994 Agreement on the Trade-Related Aspects of Intellectual Property Rights (TRIPs), which ties signatories' enforcement of minimum IP standards to the World Trade Organization's powerful dispute resolution mechanisms.⁵⁵

The fashion industry has done none of these things. Of particular interest for our purposes here, fashion firms and designers have obtained, at least in the U.S., neither expanded copyright protection applicable to apparel designs nor *sui generis* statutory

⁵³ Georg Simmel, *Fashion* 547 (1904).

⁵⁴ See, e.g., *Metro-Goldwyn-Mayer v. Grokster*, 545 U.S. ____ (2005); "New RIAA Lawsuits Target Campus Users," <http://www.pcmag.com/article2/0,1895,1866777,00.asp>; Jesse Hiestand, "MPAA Launches Legal Offensive Against Online Pirates," http://www.hollywoodreporter.com/thr/article_display.jsp?vnu_content_id=1000706666

⁵⁵ Rochelle Dreyfuss and Andreas Lowenfeld, *Two Achievements of the Uruguay Round: Puts Trips and Dispute Settlement Together*, 37, *Va. J. Int'l L.* (1997). Compliance with the TRIPs agreement is mandatory for all WTO members. It sets a floor of "minimum standards" for IP protection in member states, and establishes procedures for enforcement of members' obligations. See generally http://www.wto.org/english/tratop_e/trips_e/trips_e.htm for an overview.

protection. Why has the industry failed to secure U.S. copyright or quasi-copyright protection for its designs, despite what all observers agree is rampant appropriation?

The answer is not doctrinal. Later in this Part, we show that no substantial doctrinal barrier prevents copyright's extension to fashion designs.⁵⁶ So if the law could expand to cover fashion design, why hasn't it? This Article seeks to explain why fashion's low-IP rule persists. In other words, what has made the regime of free appropriation a stable equilibrium, one that relevant actors have failed to overturn via the political process in the 65 years since the fall of the Fashion Originators' Guild? The orthodox account of IP suggests that free appropriation ought to drive out innovation and deter investment. Yet the fashion industry continues to innovate and attract investment despite the absence of legal protection for its designs. And historically it has shown surprisingly little interest in obtaining protection. We advance two interrelated theories that we believe are foundational to the continuing viability of fashion's low-IP equilibrium, both of which relate to the economics of fashion. In doing so we argue that the lack of design protection in fashion is not especially harmful to fashion innovators, and hence they are not incentivized to change it. Indeed, we claim that this low-IP system may paradoxically serve the industry's interests better than a high-IP system.

a. Induced Obsolescence

Our first argument begins with the special nature of clothing as a status-conferring good. Most forms of apparel above the commodity category (and even some apparel within that lowest-level category) function as what economists call "positional goods." These are goods whose value is closely tied to the perception that they are valued by others. The *Economist* helpfully defines positional goods as:

Things that the Joneses buy. Some things are bought for their intrinsic usefulness, for instance, a hammer or a washing machine. Positional goods

⁵⁶ See II. ___, *infra*.

are bought because of what they say about the person who buys them. They are a way for a person to establish or signal their status relative to people who do not own them: fast cars, holidays in the most fashionable resorts, clothes from trendy designers.⁵⁷

Positional goods purchases, consequently, are interdependent: what we buy is partially a function of what others buy. Put another way, the value of a positional good arises in part from social context.

The positionality of a particular good is often two-sided: its desirability may rise as some possess it, but then subsequently fall as more possess it. Take the examples used in the quote directly above. A particular fast car is most desirable when enough people possess it to signal that it is a desired object, but the value of that car often diminishes if every person on your block owns one. Nothing about the car itself has changed, except for its ability to place its owner among the elite, and to separate her from the crowd. Similarly, part of the appeal of a “fashionable” resort is that only a few people know about it, or are able to afford it. For these goods, the value of (relative) exclusivity may be a large part of the goods’ total appeal.⁵⁸

Not all apparel goods are positional, but many are, and that positionality is often two-sided. Particular clothing styles and brands confer prestige. Consumers may value a particular dress or handbag from Gucci or Prada in part because fashionable people have

⁵⁷ Economics A-Z at www.economist.com, “positional goods.” For more elaborate treatments of contemporary consumer behavior with regard to status-conferring goods, see Juliet Schor, *The Overspent American: Why We Want What We Don’t Need* (1999), and Robert Frank, *Luxury Fever: Why Money Fails to Satisfy in An Era of Excess* (1999). Frank portrays much consumer purchasing as an arms race, in which each new purchase spurs others to engage in similar purchasing, with no gain in status since status is inherently relational. Barnett, *supra*, focuses on this literature to create a three-tiered model of utility: snob utility, aspirational utility, and bandwagon utility. Barnett, *supra*, *passim*.

⁵⁸ In this respect two-sided positional goods are very different from those goods subject to positive externalities and network effects. Goods like fax machines or computer operating systems are continually more valuable as they are more widely used. The rate at which these goods increase in value may slow past a certain threshold of distribution, but there is no inflection point at which the good begins to decline in value as it is more widely spread.

it but unfashionable ones do not. The dress or handbag is valued so long as it enables its wearer to stand out from the masses but fit in with her particular crowd. As those styles diffuse to a broader clientele, frequently that prestige diminishes for the early adopters. This observation is not new. Jean Cocteau tapped into this dynamic of obsolescing attractiveness when he opined that “[a]rt produces ugly things which frequently become more beautiful with time. Fashion, on the other hand, produces beautiful things which always become ugly with time.”⁵⁹ Even earlier, sociologist Georg Simmel noted the same process: “As fashion spreads, it gradually goes to its doom. The distinctiveness which in the early stages of a set fashion assures for it a certain distribution is destroyed as the fashion spreads, and as this element wanes, the fashion also is bound to die.”⁶⁰ Perhaps Shakespeare put it most succinctly: “The fashion wears out more apparel than the man.”⁶¹

This process of diffusion leading to dissipation of (social) value occurs for at least two reasons. First, it is possible that diffusion of cheap, obviously inferior copies may tarnish by association the original article – although whether originals are in fact “tarnished” by copies is an empirical question on which there is little research, and indeed one recent commentator has argued that such low-grade copies actually signal the desirability of the original, thus *enhancing* its value.⁶² Second (and, in our view, much more importantly), for the class of fashion early-adopters the mere fact that a design is widely diffused is enough, in most cases, to diminish its value. It can no longer signify status if it widely adopted. To even a casual follower of fashion, the key point is obvious: what is initially chic can rapidly become tacky as it is diffuses into the broader public, and for true fashion junkies, nothing is less attractive than last year’s hot item.

⁵⁹ New York World Telegram & Sun (Aug. 21, 1960).

⁶⁰ Simmel, *supra*.

⁶¹ Conrade to Borachio, *Much Ado About Nothing*

⁶² Barnett, *supra*, at ____.

A recent example of the quick ascent and descent of a fashion item is the Ugg, a sheepskin boot originating in Australia and sold to both men and women. An Ugg boot is shown in Figure H:



Ugg boots were a must-have fashion item for women in 2003 and 2004. The style was widely copied and quickly gained wide distribution, even among men.⁶³ But by August, 2004, writers were calling the Ugg boot a “human rights violation”⁶⁴ and urging readers to give them up. By early 2005, the Ugg trend was apparently over – at least among the cognoscenti:

I read in US Weekly recently that Demi Moore had walked into a hip store wearing Uggs and was laughed at by the workers behind the counter who couldn't believe she didn't know that she was hopelessly out of date. When the people who really have their fingers on the pulse of fashion, the retail workers, think you're fashion road kill, you have to accept it. The trend is over. Hooray!⁶⁵

⁶³ See Lorrie Grant, UGG Boots a Fashion Kick, *USAToday* (Dec. 10, 2003), available at http://www.usatoday.com/money/industries/retail/2003-12-10-ugg_x.htm.

⁶⁴ Defamer, Ugg Poncho, The New Ugg Evil (Aug. 9, 2004), available at <http://www.defamer.com/hollywood/culture/ugg-poncho-the-new-ugg-evil-019192.php>.

⁶⁵ The Budget Fashionista, Alyssa Wodtke Gives Us Her Thoughts on the Demise of the Ugg (Jan. 26, 2005), available at <http://www.thebudgetfashionista.com/archives/000540.php>. See also Tad Friend, “Letter from California: the Pursuit of Happiness”, *New Yorker* (Jan. 23 and 30, 2006) (discussing a police search for actress Lindsay Lohan following a car crash in which the actress was involved: “Dunn panned down Robertson toward the Ivy. ‘Problem is, every girl on the street kind of fits the profile. How’s this?’

The product cycle of Uggs illustrates the perils of positionality: what goes up eventually comes down. Against this background, the fashion industry's low-IP regime is, we argue, paradoxically advantageous for many players. IP rules providing for free appropriation of fashion designs accelerate the diffusion of designs and styles. As a design is copied by others (often at lower price points) and used in derivative works, it becomes more widely purchased. Past a certain inflection point, the diffusion of the design erodes its positional value, and the fashion item becomes anathema to the fashion-conscious. This drives status-seekers to new designs in an effort to distinguish their apparel choices from those of the masses. The early adopters move to a new mode; those new designs become fashionable and are copied and diffuse outside the early-adopter group, and the process begins again.

The fashion cycle itself is familiar. What is less commonly appreciated is the role of IP law in fostering the cycle. The absence of protection for creative designs speeds the process of diffusion by allowing copying to occur without legal sanction. This in turn speeds up the cycle. We call this process *induced obsolescence*. If copying were illegal the fashion cycle would occur very slowly, if at all. Fashion's legal regime of free design appropriation speeds diffusion and induces more rapid obsolescence of fashion designs. The fashion cycle is driven faster, in other words, by widespread design copying, because copying erodes the positional qualities of fashion goods. Designers in turn respond to this obsolescence with new designs. In short, piracy paradoxically benefits designers by inducing more rapid turnover and additional sales.

Free appropriation of clothing designs contributes to more rapid obsolescence of designs in at least two broad ways. First, copying often results in the marketing of less expensive versions, thus pricing-in consumers who otherwise would not be able to consume the design. What was elite quickly becomes mass. Trademarks can help

He zoomed in on a Lohanish figure in dark glasses. 'She's wearing Uggs [the station manager says], those are so last year, couldn't be her.'").

distinguish the original from the various copies, and thus distinguish elites from the masses. But as noted above, in the vast majority of cases the mark is not visible unless one looks *inside* the clothes. Only occasionally do trademarks appear prominently on the outside of clothing, especially with regard to clothing outside the commodity category. In these cases, a visible mark helps distinguish copy from original and blunts some of the effects of copying on the diffusion of innovative designs. (This may help explain what some believe is an increase in visible trademarks on apparel.) For the majority of items, however, the trademark is not visible to others, rendering the original and the copy strikingly similar.

In arguing that trademark law alone does not inhibit copying of designs we do not wish to suggest that trademarks are unimportant. Even in a competitive environment that includes substantial freedom to copy, particular firms are known, within the industry and by knowledgeable consumers, as design innovators. The Chanel firm and its head designer Karl Lagerfeld, for example, have originated many influential styles of women's clothing. Because of the firm's reputation, and the resultant strength of its mark, Chanel is able to charge very high prices for apparel, even for apparel (such as its signature women's jacket) that is widely copied by other firms. What Chanel is not able to do, however, is establish itself as an exclusive purveyor of its own designs – an option it would have if U.S. copyright law protected Chanel's designs as well as its trademarks.

As in other industries, the significance of design copying turns somewhat on the closeness of the copying. If design copies were readily discernable from originals by the casual observer the status premium conferred by the original design would in large part remain.⁶⁶ Those who splurged might well disdain those who “steal”--though in today's

⁶⁶ And perhaps, would be enhanced because consumption of the cheaper and visibly inferior copy would help signal to consumers able to afford the expensive original that the original design is particularly attractive. Barnett, *supra*, relies heavily on this assumption in his analysis of knock-offs. We are unsure about the enhancement effect but it is an empirical question. We not only do not employ this assumption, we stress a fundamentally different aspect of fashion—the desire for the new. For Barnett, “the introduction of copies, provided they are visibly imperfect, may increase the snob premium that elite consumers are willing to pay for a luxury fashion good. Second, the introduction of copies may lead non-elite consumers

consumer environment, where even the wealthy shop at Target, that is a decreasingly safe assumption. But it is often quite difficult to distinguish copies from originals – and sometimes to determine which version actually *is* the original. As the examples shown in Part I demonstrate, many copies are not visibly inferior compared with the originals, at least not without very close inspection.

Of course, many “copies” are not point-by-point reproductions at all, but instead new garments that appropriate design elements from the original and re-cast them in a derivative work. This observation brings us to the second way in which copying drives induced obsolescence. A regime of free appropriation contributes to the rapid production of a large number of garments that use the original design, but that add substantial new creativity. The many variations made possible by unrestricted exploitation of derivatives – a regime precisely the opposite of the default rule under the copyright laws, which allocate to the originator the exclusive right to make or authorize derivative works – contributes to product differentiation that induces consumption by those who prefer a particular variation to the original. To the extent that derivatives remain visibly linked to the original design, they help diffuse the original design. This in turn further accelerates the process by which that design (and its derivatives) become less attractive to early adopters.⁶⁷

to adjust upward their estimate of the status benefits to be gained by acquiring the relevant good, thereby possibly translating into purchases of the original.” Barnett, *supra*. We focus not on the effects of copies on the copied good but on *new purchases*. Our primary claim is that copies, by diffusing the original design to the mass of consumers, leads early adopters to seek out new designs in order to stay ahead, or on top, of the fashion cycle. Hence copies in our model need not be visibly inferior: in fact, the better they are, the more they propel the cycle forward. And as a matter of observation, the visible difference between copies and originals is not always large and arguably declining. As the Wall Street Journal recently reported, driving the trend toward purchases of knock-offs “is the improving quality of many fake goods. As more genuine luxury goods are produced in China, more counterfeits are being manufactured nearby—often using the same technology.” WSJ, Counterfeit for Christmas, *supra* note ____.

⁶⁷ A related “first mover” argument would suggest that the head start a design originator enjoys is sufficient to achieve success in the market, even if copying later drives a process of induced obsolescence. Fashion designs come and go quickly. If fashion design originators can sell many units before copyists can produce copies, perhaps they gain the lion’s share of the revenues from a particular design before the design becomes obsolete.

This account suggests an obvious response: if copying and derivative re-working have this effect, would this not create an incentive for the originating design house to reproduce its original design and variations in garments at different price levels – thus pursuing a single-firm price discrimination strategy? In other words, if this argument is correct we should expect the originator to reproduce its *own* designs at lower price points, and to elaborate derivatives, rather than let competitors do it. In a recent article Jonathan Barnett notes this puzzle and suggests further that one might even expect innovating firms to *give away* cheaper, visibly-inferior versions of the product. Barnett argues that brand protection—the desire to maintain the exclusivity of a brand such as Gucci—stops this from occurring in the real world. Yet the question remains why the same design could not be introduced by the same firm, but under a different brand.

The answer is that firms sometimes do exactly this. They pursue a single-firm strategy via bridge lines. While some fashion insiders stress the danger of bridge lines blurring a brand's identity and tarnishing a mark, many well-known design houses have a second line that is lower-priced, such as Armani's Emporio Armani or Dolce &

The first-mover argument relies for its force on an appreciable gap between first movers and copyists. There is little evidence that this gap exists. (The driving shoe example we offered above is very anomalous in this respect: in addition to being a relatively long-lasting trend, it is one where adoption by copyists took several years, but then was quite widespread). A first-mover claim may have had some explanatory power in decades past. But for at least the last ten, if not twenty, years the copying of fashion designs has been easy and fast. Well before digitization made the process of design copying almost instantaneous, ordinary photos and transcontinental air travel allowed copyists to begin work on a design copy within days of photographing or sketching the original. For this reason we are skeptical of the idea of a first-mover advantage in fashion design for any period in the past quarter-century. We are especially skeptical of it for the last decade.

One might suspect that the increasing occurrence of nearly-instantaneous copying may eventually disturb the industry's low-IP equilibrium. Originators' ability to recover investment may depend on there being some period, albeit quite brief, before a given design saturates the market – perhaps because this small time lag is necessary for early-adopter consumers to identify particular designs with a particular firm, thereby helping that firm build its reputation as an innovator and consequently grow the value of its brand(s). While it is too soon to tell, it may be the case that the fashion industry is moving in this direction – toward copying so rapid that it becomes more harmful and less helpful to originators. If this occurs, we would expect to see new efforts at controlling appropriation, either through enhanced use of trademark or through modification of copyright law to bring some elements of fashion design within the purview of the intellectual property system.

Gabbana's D & G. One way to understand the phenomenon of bridge lines is precisely as a strategy to achieve some measure of vertical integration – in essence to knock off one's own signature designs and price discriminate among consumers. Themes developed in the premier lines are echoed in the bridge lines, but with cheaper materials, lower prices, and design variations pitched to the particular tastes of that bridge line's constituency, which may differ from the premier line's audience in age, wealth, and other characteristics. The most prominent user of this strategy is Armani, which has up to five distinct lines, depending on how one counts. Most fashion firms, however, do not follow the Armani model. Why the Armani model—or a model in which a single firm self-copied designs at multiple price points but using different brands to reduce the risk of brand tarnishment—is not more prevalent is an interesting question for future research. But it is clear that at least some degree of self-appropriation occurs through the common practice of an (often single) bridge line.

So while we observe some self-copying, we do not see any sustained attempt by fashion firms to prevent appropriation of their original designs by *other* firms. If self-appropriation through bridge lines were an optimal strategy for a large number of fashion firms, we suspect that the current low-IP equilibrium might not long endure, for a logical corollary to a more fully elaborated single-firm strategy based on bridge lines is blocking others from appropriating one's designs. In any event, for the moment, the industry's longstanding tolerance of appropriation contributes to the rapid diffusion of original designs. Rapid diffusion leads early-adopter consumers to seek out new designs on a regular basis, which in turn leads to more copying, which fuels yet another design shift. The fashion cycle, in sum, is propelled by piracy.

We do not claim to be the first to note the cyclical nature of fashion design. But what has not been previously understood is the role of law in fostering this cycle. Until the early 20th century, most of Western society treated clothing as a durable good to be

replaced only when it wore out.⁶⁸ None but the wealthiest consumers could afford to move on to new things well before the old was nonfunctional. Nevertheless, for clothing produced for the elite, the cyclical nature of the good was already apparent. Thorstein Veblen, in his 1899 classic *The Theory of the Leisure Class*, noted the process of seasonal change of “conspicuously expensive” (i.e., elite) fashion:

Dress must not only be conspicuously expensive and inconvenient, it must at the same time be up to date. No explanation at all satisfactory has hitherto been offered of the phenomenon of changing fashions. The imperative requirement of dressing in the latest accredited manner, as well as the fact that this accredited fashion constantly changes from season to season, is sufficiently familiar to every one, but the theory of this flux and change has not been worked out.⁶⁹

This passage highlights a dynamic that spread, during the 20th century, to the middle classes and beyond. Veblen’s explanation for shifting fashion proceeded from his “norm of conspicuous waste,” which, he claimed, “is incompatible with the requirement that dress should be beautiful or becoming.”⁷⁰ Accordingly, each innovation in fashion is “intrinsically ugly”, and therefore consumers are forced periodically to “take refuge in a new style,” which is itself, of course, but another species of ugliness, thus creating a “aesthetic nausea” that drives the design cycle.⁷¹ While some runway fashion can indeed induce nausea, we think it is the positional nature of fashion as a status-conferring good rather than any abstract aesthetic principle that drives the fashion cycle, leading status-seekers regularly to acquire new clothing even when the old remains fully serviceable.

⁶⁸ Most clothing before the early 20th century was home-made or custom-made. Ready to wear as a category first developed for men in the mid-19th century and for women a few decades later. Only by the 1920s was mass-produced clothing available to most consumers in the United States. Leslie Burns and Nancy Bryant, *The Business of Fashion* (2nd ed., Fairchild Publications, 2002) at 10-14.

⁶⁹ Thorstein Veblen, *The Theory of the Leisure Class* 122 (Houghton Mifflin 1973). Not coincidentally, *American Vogue* began publication in 1892. See Burns and Bryant, *supra*, at 32.

⁷⁰ *Id.* at 124.

⁷¹ *Id.* at 125.

Our core claim is that piracy is paradoxically beneficial for the fashion industry, or at least piracy is not very harmful. We do not deny, however, that copying may, depending on the situation, cause harm to particular originators. Even when they suffer harm when their designs are copied, originators may not be strongly incentivized to break free of the low-IP equilibrium because, often, they are also copyists. The house that sets the trend one season may be following it the next, and whether a particular firm will lead or follow in any given season is likely difficult to predict in advance. Thus in the current system designers viewing their incentives *ex ante* (and thinking over the long term) are at least partially shrouded within a Rawlsian veil of ignorance.⁷² If copying is as likely a future state as being copied, it is not clear that property rights in fashion designs are advantageous for a designer, viewed *ex ante*. And there is good reason to think that, in a world with more than two designers, one is more likely, over time, to be a copyist than to be copied. Original ideas are few, but the existence of fashion trends typically means that many actors copy some originator (or copy a copy of the originator's design). Some may originate more than others, but all engage in some copying at some point—or, as the industry prefers to call it, “referencing.” Moreover, the industry's quick design cycle and unusual degree of positionality means that firms are involved in a rapidly-repeating game, in which a firm's position as originator or copyist is never fixed for long. The result is a stable regime of free appropriation.

b. Anchoring

Our second, and related, argument proceeds from the observation that if the fashion industry is to successfully maintain a cycle of induced obsolescence by introducing one or more new styles each season, it must somehow ensure that consumers understand when the styles have changed. In short, to exist, trends have to be communicated as well as created. A low-IP regime helps the industry establish trends via a process we refer to as “anchoring”.

⁷² John Rawls, *A Theory of Justice* (Oxford, 1971).

Our model of anchoring rests on the existence of definable trends. While the industry produces a wide variety of designs at any one time, readily discernible trends nonetheless emerge and come to define a particular season's style. These trends are not chosen by committee: they evolve through an undirected process of copying, referencing, and testing of design themes via observation of rivals' designs at runway shows, communication with buyers for key retailers, and coverage and commentary in the press. Designers and critics note these trends all the time, and they often talk of the convergence of designs as a reflection of the *zeitgeist*. Like a school of fish moving first this way and then that, fashion designers follow the lead of other designers in a process that, while bewildering at times, results in the emergence of particular themes.

The important point about anchoring is that for the trendy to follow trends, they need to be able to identify them. And in practice, there is always a discernable set of major trends and a myriad of minor ones. Copying contributes substantially to this process. Widespread copying allows each season's output of designer apparel to gain some degree of design coherence. In doing so, copying helps create and accelerate trends. The very concept of a trend requires multiple actors converging on a particular theme. Copying helps to anchor the new season to a limited number of design themes – themes that are freely workable by all firms in the industry within the low-IP equilibrium. A regime of free appropriation helps emergent themes become full-blown trends; trendy consumers follow suit. Anchoring thus encourages consumption by conveying to consumers important information about the season's dominant styles: suits are slim, or roomy; skirts are tweedy, or bohemian; the hot handbag is small, rectangular, and made of white-stitched black leather, and so forth. Thus anchoring helps fashion-conscious consumers understand (1) when the mode has shifted, (2) what defines the new mode, and (3) what to buy to remain within it.

The process by which the industry converges on a particular theme(s) is worthy of its own study, but is beyond the scope of this paper. We can see the process at work, however, in the illustrations of driving shoes in Figure G. That particular style had an efflorescence in Spring and Summer 2005; at the same time, the *New York*

Times reported on a project by a former fashion critic for the *New Yorker* magazine honoring the 25th anniversary of the original Della Valle (Tod's) driving shoe.⁷³ In the recent Fall 2005 season, the hot fabric was said to be astrakhan, a sort of fur made from lambs (and even fetal sheep) from Central Asia; a hot shoe style was the snub-nosed high heel pump.⁷⁴ There is no functional explanation for the sudden relevance of these themes – i.e., no explanation related to the utility of a particular design. Rather, the process by which design themes emerge and characterize a season's output is a combination of creative intuition, testing among constituencies, and informal communication within the industry. Via this process, the fashion community converges on seasonal themes, and then fashion firms exploit them, copying from one another, spinning out derivatives and variations, diffusing the themes widely and driving them toward exhaustion. The resulting anchoring of a season's innovation around a set of discrete designs helps drive consumption by defining, in a literal sense, what is, and what is not, in style that season.

We also see this process at work within a large adjunct to the fashion industry—magazines such as *Glamour*, *Marie Claire*, and *Vogue*, and television shows such as *What Not to Wear*, all of which provide fashion advice to consumers. Their proclamations do not always take root, but they are a constant. A recent *New York Times* story describes, in the vaporous prose that characterizes fashion writing, the appearance during the Fall 2005 season of a large number of women's boot designs. The article highlights the unusual existence of *multiple* boot designs in the season:

There are 60s styles a la Nancy Sinatra; 70s styles a la Stevie Nicks; 80s styles a la Gloria Estefan; and 90s styles a la Shirley Manson. It is a

⁷³ See Armand Limnander, *The Remix: Back to Collage*, N.Y. Times Sunday Magazine 92 (Aug. 28, 2005).

⁷⁴ “Snub-nosed pumps are everywhere this fall.” *New York Times*, Sunday Styles, Pulse section, Sept 11, 2005, pg 3.

puzzling sight for fashion seers used to declaring that one style of boot—
Midcalf! Thighhigh!—is The One For Fall.⁷⁵

The writer's expectation – which the style promiscuity of the 2005 season violates – is that the industry will anchor narrowly. And there are many examples of narrow anchoring that appear in the fashion press and the fashion racks. One example from Spring/Summer 2005 is the “bohemian” skirt – a style of loosely fitted skirt featuring tiers of gathered fabric, lace inserts, and (usually) an elasticized or drawstring waist. This skirt is derivative of a style not widely worn since the 1970s. Suddenly last spring, dozens if not hundreds of versions of these skirts appeared, became one of the defining themes of the season,⁷⁶ and served as an anchor for a wider “bohemian look”.⁷⁷ Figure I shows examples of bohemian skirts from U.K. fast-fashion retailer Topshop; the photo on the right also illustrates garments that, along with the skirt, comprise the “bohemian look”:

⁷⁵ David Colman, “Choices, up to your knees,” NY Times E1 Aug 25 2005.

⁷⁶ See Pauline Weston Thomas, *The Gypsy Boho Summer of 2005*, available at <http://www.fashion-era.com/Trends_2006/9_fashion_trends_2006_boho_gypsy.htm> (“It’s unlikely that you missed it, but in the past year eclectic ethnic has swept the nation with a phenomenal speed, reaching a peak in summer 2005 with the ultra feminine Gypsy Boho skirt. Women began to wear skirts for the first time in years. This revived 1970’s tiered ‘Hippy Skirt’ has been a worldwide success and because of the easy fit with mostly elasticated waist/drawstring and lots of hip room it is ultra comfortable. In addition this makes it very easy to manufacture with one size often adjusting to fit many.”).

⁷⁷ See, e.g., Judy Gordon, “If You Want to be Groovy, You Gotta Go ‘Boho’”, available at <<http://msnbc.msn.com/id/7425693/>> (“This season, Fashionistas are rhapsodic about the revival of the bohemian style.”); “Spring Fashion: Get the Bohemian Look”, available at <<http://www.kidzworld.com/site/p5553.htm>> (“If you haven’t already noticed, the bohemian look is the hottest trend of the moment. Inspired by gypsies, ethnic patterns and the ‘70s hippie scene, the boho trend is all about looking like you just threw on some clothes without thinking.”).



If the usual lifespan of trends in women's fashion is a guide, the bohemian look for Spring/Summer 2005 is over. However, it has, by some accounts, influenced a related "Russian" or "Babushka" look for Fall 2005.⁷⁸ Figure J shows examples of the Russian style by Oscar de la Renta, Diane Furstenberg, Behnaz Sarafpour, Anna Sui, and Matthew Williamson.⁷⁹

⁷⁸ See Weston Thomas, *supra* n. ____ ("Yet now, with fall 2005 upon us we find the time has come to move forward. This is easily achievable with the Rich Russian Look which will take you through the transition from Boho to Babushka with ease.").

⁷⁹ Harriet Mays Powell & Amy Larocca, Fall Fashion, *New York Magazine*, available at <<http://newyorkmetro.com/nymetro/shopping/fashion/fall2005/11164/index.html>>.



To be sure, the styles produced by designers do not always resonate with individual consumers or the major retailers that must make decisions about purchases well before the clothes hit the racks. But it is undeniable that particular designs are identified as anchoring trends – “Midcalf boots are The One For Fall” – and that these trends wax and then wane, only to be replaced by the next set of themes. And again, the fashion industry’s low-IP environment is constitutive of this induced obsolescence/anchoring dynamic: Designers’ frequent referencing of each other’s work helps to create (and then exhaust) the dominant themes, and these themes together constitute a mode that consumers reference to guide their assessments of what is “in fashion”.

c. Summary: The Paradoxical Effects of Low Protection

Our stylized account of the fashion industry and the surprising persistence of its low-IP regime obviously glosses over much. The so-called “democratization of fashion” that took place in the latter half of the 20th century makes the process of modeling innovation and diffusion in the industry difficult because fashion is no longer a top-down design enterprise.⁸⁰ Today many trends bubble up from the street, rather than down from

⁸⁰ Agins [book], *supra*.

major houses. But if there is one verity in fashion, it is that some things are hot and others are not – and the styles in vogue are constantly changing.

What matters for our argument is less *who* determines what is desirable than *how* a regime of low IP protection, by permitting extensive and free copying, enables emerging trends to develop and diffuse rapidly—and, as a result of the positionality of fashion, to die rapidly. Induced obsolescence and anchoring are thus intertwined in a process of quick design turnover. This turnover contributes to, though it does not create, a market in which consumers purchase apparel at a level well beyond that necessary simply to clothe themselves. Together, induced obsolescence and anchoring help explain why the fashion industry's low-IP regime has been politically stable. These twin phenomena at a minimum reduce the economic harm from design copying, harm that is predicted by the standard account of IP rights. More maximally, these processes actually benefit designers and the industry as a whole. More fashion goods are consumed in a low-IP world than would be in a world of high-IP protection precisely because copying rapidly reduces the status premium conveyed by new apparel and accessory designs, which in turn requires status-seekers to renew the hunt for the new-new thing.

It is important to underscore that we do not claim that induced obsolescence and anchoring have *caused* IP protection to be low in any direct sense. Rather, our argument is more nuanced: these phenomena help explain why the *political equilibrium of low IP-protection is stable*. The existence and cyclical effect of induced obsolescence and anchoring have allowed the industry to remain successful and creative despite a regime of free appropriation. We acknowledge that many designs do not fall within any identifiable trend, and the induced obsolescence/anchoring process does not apply to every innovation produced by the fashion industry. Our point is simply that the existence of identifiable trends is itself a product of pervasive design copying, and the creation and accelerated extinction of these trends helps to sell fashion.

We also do not claim that the current regime is optimal for fashion designers – or for consumers. We recognize that the fashion industry may also be able to thrive in a

high-IP environment that offers substantial protections to originators against copying – protections analogous to those afforded to other creative industries. Since a formal high-IP regime has never existed in the fashion industry (at least in the U.S.) it is difficult to say with any certainty whether raising IP protections would raise consumer or producer welfare.⁸¹ And it is possible that the structure of the fashion cycle, and the industry’s relentless remixing and reworking of older (and current) designs, is endogenous, in that industry practices derive, in part, from the existing legal regime of open appropriation of designs. To some degree this is clearly true: if fashion were treated like music or books by the law, the reworking of designs would be quite limited. But it is unlikely that the fashion cycle as a phenomenon would cease to exist under a high protection legal regime. In other words, the extant legal regime likely has some causal effect on the structure of innovation in the fashion industry, but not an overwhelming effect. The positional nature of fashion is of long-standing—long predating Veblen’s observations in the 19th century—and we doubt much could dislodge the practice of using clothing styles to signal status to others. In any event, the history of fashion shows that informal high-IP equilibria have existed. As we have described, prior to the 1940s the American industry constructed an extra-legal high-IP regime via the Fashion Originator’s Guild.⁸² This permitted copying of European designs but not American ones. Once the Supreme Court disrupted that regime on antitrust grounds, however, extensive copying of all designs renewed. In the six decades since, in which copyright law underwent radical expansion in many areas, the legal regime for fashion has been remarkably stable. And the fashion industries in both America and abroad have thrived.

d. EU vs. U.S. – Different Legal Rules, Similar Industry Conduct

⁸¹ Whether consumers would be better off with less rapid change, or with more rapid change, is not clear to us, and our arguments above are not very relevant to this question. We think the apparel industry is probably, in the aggregate, better off with more rapid change because more rapid change generally means more sales per year. On this issue see also Barnett, *supra*.

⁸² See discussion at ____, *supra*.

So far, our arguments about the nature of the fashion industry's low-IP regime have focused on the United States. But of course the fashion industry is global, and most of the same firms that market apparel in the U.S. also do so in the fashion industry's other creative center, Europe. Interestingly, the European regime affecting fashion designs, an amalgam of national laws and European Union law, is in a formal sense markedly different than the American. European law generally protects fashion designs from copying. Yet we do not see evidence, in either the form of lawsuits or the absence of design copying, that the behavior of fashion industry firms changes much from one side of the Atlantic to the other. This observation suggests that the industry's practices with respect to design copying are not sensitive to changes in legal rules, and that the industry *chooses* to remain within a low-IP regime even where the nominal legal rules are the opposite.

Compared with the U.S., the E.U. provides much more encompassing protection for apparel designs. In 1998 the European Council adopted a European Directive on the Legal Protection of Designs ("Directive").⁸³ The Directive obliges member states to harmonize their laws regarding protection of *registered* industrial designs, a category that includes apparel designs, and to put in place design protection laws that follow standards set out in the Directive. Those include the following:

- For protection to apply, a fashion design must be registered.
- The owner of a registered design gains exclusive rights to that design. These rights apply not only against copies of the protected design, but also against substantially similar designs – *even those that are the product of independent creation* (this is a patent-like form of protection that extends beyond copyright).
- Protection extends to the "lines, contours, colours, shape, texture and/or materials" of the registered design. It also applies to "ornamentation".

⁸³ Directive 98/71/EC of the European Parliament and of the Council of 13 October 1998 on the Legal Protection of Designs, 1998 OJ L 289. The Member States implemented the Design Directive on December 9, 2001.

- A design registration in each member state is valid for a total of 25 years.⁸⁴

Shortly after issuing the Directive, the EC adopted a Council Regulation for industrial designs.⁸⁵ This regulation applies the very broad design protections set out in the Directive to all member states without the need for national implementing legislation.⁸⁶

Despite the availability of legal protection in the EU, we see little litigation in Europe involving fashion designs.⁸⁷ And, perhaps more importantly, we see widespread fashion design copying – often by the same firms offering similar clothing in both the EU and U.S. markets. Indeed, two of the major fashion copyists—H & M and Zara, each with hundreds of retail outlets in multiple countries—are European firms that expanded into North America only after substantial success at home. For example, Figure K shows a reproduction of a Michael Kors shoe by U.K. retailer Morgan.⁸⁸ Although there are

⁸⁴ *Id.*, Article 10.

⁸⁵ A directive of the European Council has legal force only after each member state enacts national legislation implementing the directive. The EC cannot create a self-implementing, Community-wide right through a directive. The EC can, however, adopt a Council Regulation, which has automatic legal force in all member states without the need to enact implementing legislation at the national level.

⁸⁶ In addition to protection for registered designs, the regulation also provides Community-wide protection for *unregistered* designs. The standards for the unregistered design right closely follow rights previously existing under U.K. law and are narrower than those contained in the Directive. These standards for unregistered design rights do not replace national laws relating to unregistered designs. Thus, subject to certain limitations, an unregistered design rightsholder will have a choice between invoking the national law of the member state concerned or the Community-wide right to protect the unregistered design.

⁸⁷ See, e.g., *Shirin Guild v. Eskander Ltd.*, [2001] F.S.R. 38, 24(7) I.P.D. 24,047 (U.K. High Court 2001) (finding infringement of a shirt, sweater, and cardigan); *J. Bernstein Ltd. v. Sydney Murray Ltd.*, [1981] R.P.C. 303 (U.K. High Court 1980) (finding infringement of underlying design sketch based on copying of made-up garment). But see *Lambretta Clothing Co. Ltd. v. Teddy Smith (UK) Ltd.*, [2003] RPC 41, 2003 WL 21353286 (Ch. D), [2003] EWHC 1204, [2004] EWCA Civ. 886 (refusing to find copyright infringement based on use of design sketch to create made-up garment). Agins notes that in the 1990s, as the traditional French couture houses came under increasing market pressure, they threatened all kinds of litigation at those who distributed photos of designs shown at the Paris runway shows. But, she recounts, “nothing happened.” Agins, book, at 42-3.

⁸⁸ See Mark Tungate, *When Does Inspiration Become Imitation?*, *Telegraph* (Sept. 8, 2005), available at <http://www.telegraph.co.uk/fashion/main.jhtml?xml=/fashion/2005/07/27/efcopy27.xml> (last visited ____).

differences, it is reasonably likely that, under the “substantial similarity” standard that applies in both the EU and U.S. systems, the Morgan shoe would be judged infringing. Figure L shows a dress by French design firm Chloe, and a similar dress sold by U.K. retailer Tesco. The Tesco dress clearly is “referencing” the Chloe dress in a manner that, under applicable EU law, would potentially condemn the Tesco dress as an unauthorized, and thus infringing, derivative work.



Figure K (Michael Kors shoe)



(Morgan shoe)



Figure L (Chloe, Spring/Summer 2005)



(Tesco)

The paucity of lawsuits in Europe and ubiquity of copying is reflected by the apparently scant utilization thus far of the E.U.-wide system for fashion design registration put into place via the E.U. Council Regulation. We conducted a search of the E.U. fashion design registration database for all apparel designs registered between

January 1, 2004 and November 1, 2005.⁸⁹ (Any firm or individual marketing apparel in the territory of the E.U. may register a design in this database, and thereby gain protection under the regulations governing registered designs.) During the period in question, firms and individuals registered 1631 designs. Although it is impossible to measure the total number of designs marketed in the twenty-five member states of the E.U. during that period, 1631 designs over a 22 month period would, we believe, represent a very small fraction of that total figure. More to the point, when one examines closely the records of registration in the database, it quickly becomes apparent that the number of actual fashion designs registered is much smaller even than the figure of 1631 registrations would suggest.

Hundreds of the registered “designs” are nothing more than plain t-shirts, jerseys, or sweat shirts with either affixed trademarks or pictorial works in the form of silk-screens or appliqués. The protection sought through registration is not for the apparel design, but for the associated *marks* – matter already protected under applicable trademark law – and affixed pictorial works, many of which are already protected as trade dress and by copyright. Also registered is a large number of pocket stitching designs for jeans – another feature generally covered by trademark law. Thus the function of the registration for all of these items is not to protect an original apparel design, but as a back-up method of protecting a mark or pictorial work over which the owner already enjoys rights. Another large category of registered designs is for work and protective clothing – e.g., surgery apparel, welders’ bibs, military clothing, uniforms for a courier service owned by the German post office. An even larger number of designs pertain to sport apparel (cycling shorts, skiwear, soccer jerseys, etc.) marketed by athletic equipment firms.

⁸⁹ See Office for Harmonization in the Internal Market, Trade Marks and Designs, available at <<http://oami.eu.int/RCDOnline/Request Manager>>.

Exactly how many registrations count as “fashion designs” is a matter of judgment, but even including all garments that could conceivably fall within that category (i.e., including a large number of men’s and women’s trousers with little apparent design content, t-shirts with potentially copyrightable fabric designs, jeans, and a very small number of men’s suits and ladies’ dresses), at most approximately 800 fashion designs have been registered during the 22 month sample period. But even if we credit every registered design as a “fashion” design, it is nonetheless clear that the total number of registrations (1631) is extremely small compared to the industry’s design output during that period: indeed, 409 of those registrations were made by a *single* firm – Street One GmbH, a mid-tier German “fast fashion” design and retailing firm⁹⁰ – and another 391 registrations were made by two other small EU companies that are not familiar names: Creations Nelson⁹¹ (202 registrations) and Mascot International⁹² (189 registrations). That three firms – none of which is a leading design originator – account for almost half of all designs recorded in the E.U. registry during the sample period suggests that a huge number of designs that could have been recorded in the E.U. registry were not. That conclusion is supported by the fact that not a single major fashion design

⁹⁰ Street One produces a new womenswear collection every month, see <http://www.street-one.de/en/unternehmen/produkte.html>, and sells their design output through shops around Europe owned by others. See <http://www.street-one.de/en/unternehmen/distribution.html>. Together with its sister companies, Street One claims total revenues of over 400 million Euros, see http://www.street-one.de/en/unternehmen/Kennzahlen_engl-040101.pdf – a substantial firm, though by no means a leading design firm (By comparison, U.S. fashion and accessories firm Polo Ralph Lauren reported 2004 revenues of over \$3.4 billion.) See <http://www.forbes.com/finance/mktguideapps/compinfo/CompanyTearsheet.jhtml?tkr=RL&cusip=731572103&repno=00038377&coname=Polo+Ralph+Lauren>

⁹¹ A small French firm (22 retail outlets in Paris) that does business under the Comptoir des Cotonniers brand. See <http://www.comptoirdescotonniers.com/>.

⁹² A Danish firm that manufactures mostly durable work clothes. See <http://www.mascot.dk/2006/showpage.php?pageid=605228&pid=&cid=&farve=&lang=EN>.

firm or individual designer appears as an “owner” of any design registered in the E.U. database.⁹³

Europe thus presents a situation of pervasive but unutilized regulation. Despite a regime that permits registration of designs, few choose to register. The difference between the U.S. and E.U. regimes creates a natural experiment: one would expect to observe some difference in the industry’s conduct – and perhaps variances in industry outcomes – on each side of the Atlantic. More pointedly, if strong IP protection were a *sine qua non* of investment and innovation in fashion design, we would expect to see the European industry flourish and the U.S. industry stagnate.

⁹³ Among E.U. member states, France protects useful articles as part of its copyright law, a rule which implicitly accords protection to fashion designs, and also has a separate statute extending patent-like protection to designs, the French Design Act. See Annette Kur, *The Green Paper’s Design Approach: What’s Wrong With It*, 15(10) *European I. P. L. Rev.* 374, 375-76 (1993) (summarizing national laws). The U.K. has a statute establishing rights in registered industrial designs, *The Registered Designs Act 1949*, and this statute includes protection for registered apparel designs. The database recording registered designs is accessible at http://webdb1.patent.gov.uk/RightSite/formexec?DMW_INPUTFORM=tpo/logon.htm. Our search of this U.K. database yielded results similar to what we found for the E.U.-wide registry – few designs are registered. As of June 24, 2006, our searches yielded 296 designs in the “undergarments, lingerie, corsets, brassieres, nightwear” category; 960 in “garments”; 313 in “headwear”; 2311 in “footwear, socks and stockings”; 197 in “neckties, scarves, neckerchiefs and handkerchiefs”; 111 in “gloves”; 706 in “haberdashery and clothing accessories”; and 14 in “miscellaneous”. As is the case with the E.U. database, a significant number of entries in the U.K. database are unadorned t-shirts, logos, jeans pocket designs, and other potentially trademarked matter, and graphic designs that would otherwise be eligible for copyright as pictorial works. The number of designs containing significant fashion content is tiny. Only 39 designs are registered in the “dresses” category, 24 in the “skirts” category: two in the “trouser suits” category, and none in the “skirt suits” category. And we could find no evidence of major design firms registering clothing designs. Chanel, for example, appears to have registered a few watches, handbags, and jewelry items, but no clothing designs. Gucci as well appears to have registered a small number of watches and two handbags, but no clothing designs. We could not find any registrations for other major firms or designers such as Ralph Lauren, Chloe, Yves St. Laurent, Balenciaga (or its chief designer Nicolas Ghesquiere), Dolce & Gabbana, Michael Kors, Diane Von Furstenberg, or Karl Lagerfeld.

As has previously been mentioned, the U.K. also provides a right for unregistered designs in the Copyright, Designs and Patents Act 1988. See G. Scanlan, *The Future of Design Right: Putting s51 Copyright, Designs and Patents Act 1988 in its Place*, 26(3) *Statute L. Rev.* 146 (2005). For both the registered and unregistered right, however, we see little litigation or other evidence of enforcement across the E.U.

Yet we observe no substantial variances in conduct. Instead, we see widespread design copying in both the E.U.'s high-IP environment and America's low-IP environment. That fashion firms do not exhibit marked differences in behavior despite these very different legal environments is consistent with our claim that the industry operates profitably in a stable low-IP equilibrium. For E.U. fashion firms that wish to stop copyists, the law is in place. Yet in practice designers rarely employ E.U. law to punish copyists. The one famous and much-mentioned example of design piracy litigation in Europe is the Lauren lawsuit mentioned earlier. Yet that case is notable mostly because it has so few equivalents. With respect to comparative industry performance, we cannot say much. Firms usually operate in both jurisdictions, and buying by U.S. retailers often takes place in the E.U., and vice versa, making revenue and profitability comparisons across regions difficult or impossible. Yet we can say at least that we detect no obvious disinclination of fashion firms to market in the U.S., and the fact that firms in both the E.U. and U.S. engage in design copying suggests that the nominal difference in legal rules has had no substantial effect on the real rules that govern innovation in either jurisdiction.

This cross-jurisdictional comparison has important implications for the recent bill introduced in Congress to amend U.S. law to protect fashion designs for a short period. The EU experience suggests that such a statutory change is unlikely to have a great effect on industry behavior. We would, however, expect to see more litigation over design piracy in the United States than in Europe simply because we are a more litigious society, with a set of legal rules and procedures that enable lawsuits to be brought readily. More significantly, it is unlikely that a statutory change to American IP law would produce more innovation in the fashion industry, and innovation is the *sine qua non* for IP protection in the United States. We are doubtful for two reasons.

First, and most compellingly, it is clear that the fashion industry is already very creative and innovative. This claim does not depend on our particular account of the piracy paradox; it is an empirical observation that few who have looked at the industry have contested. It is surely possible that the fashion industry could be even

more innovative than it is now, but it is hard to know what that would look like: a faster fashion cycle? More varied designs each season? More differentiation among designers? (The latter is the most likely effect in our view, since our account of anchoring rests on the claim that the prevalence of trends in fashion is in part driven by the regime of free appropriation.) The second reason we believe that a legislative change would have minimal impact on the fashion industry is the experience of Europe. The proposal currently before Congress would mimic in some important ways prevailing EU law. And as we have shown, there is little empirical evidence that this law has made any appreciable difference in the rate or amount of copying or of design innovation. Nor do we observe fashion designers availing themselves of the full possibilities presented by the law. While a full-blown normative analysis is the topic for the future, the positive analysis presented in this article at least suggests that any change from a low-IP system to a high or mid-level of protection will not have a dramatic effect on innovation.⁹⁴

e. Alternative Explanations for the Fashion Industry's Low-IP Equilibrium

We have argued that the stability of fashion's low-IP regime results from the paradoxically beneficial effects of copying. Are there other possible explanations for this political equilibrium—an equilibrium that has lasted since the 1940s? Below we consider two plausible alternatives – (1) that copyright's useful articles doctrine prevents expansion of copyright to cover fashion designs, and (2) that the fashion industry is unable to organize itself to pursue changes in the law.

i. Copyright Doctrine as a Barrier

Perhaps the fashion industry would prefer expanded copyright protection for its designs, but change is stymied by “useful articles” rules that are deeply embedded in the doctrinal structure of the copyright laws. In other words, do the useful articles rules pose an insurmountable obstacle to change?

⁹⁴ [note here about testimony before the sub-committee]

We think the answer is no, for at least two reasons. First, the rules about useful articles are not part of the viscera of U.S. copyright – they are rather a surface feature, and one that could easily be changed. Indeed, in one area directly analogous to fashion design copyright law has already been changed to provide protection where none previously existed. Second, the useful articles doctrine is no barrier to *sui generis* protection of the type that has been provided, on the federal level, to industrial designs in the semiconductor and boat hull industries. The availability of *sui generis* protection would allow an IP-hungry fashion industry to elide whatever difficulties might be involved in altering copyright’s useful articles rules.

The Malleable Useful Articles Rule. As a general matter the Copyright Act grants exclusive rights in “original works of authorship” that are “fixed in a tangible medium.”⁹⁵ Two-dimensional renderings of fashion designs – the precursor to the three-dimensional product – are already protected if they contain a modicum of originality. So a designer’s sketch of a new dress design is protected by copyright. One might conclude that the three-dimensional fashion product would be protected as well – the design being the original work of authorship, and fixation being the three-dimensional rendering in a garment. But this is plainly not the case: copyright’s rules about useful articles deny copyright protections to garments containing original designs unless the expressive content is separable from the garment’s useful function.⁹⁶

⁹⁵ Copyright Act, sec. 102.

⁹⁶ As mentioned, U.S. law grants copyright (as a pictorial work) in a two-dimensional sketch of a fashion design. This protection, however, is almost entirely useless under U.S. law because almost all fashion appropriation involves copying from a sample or a photograph of an actual garment, not copying from a design sketch, and U.S. law does not make copying from a garment equivalent to copying from the underlying sketch. A relatively direct path to expanded protection for fashion designs would change U.S. law to allow an infringement finding to be based on the underlying copyright in the design sketch. We have found one judicial decision from the U.K. High Court of Justice that takes this approach. See *J. Bernstein Ltd. v. Sydney Murray Ltd.*, [1981] R.P.C. 303 (U.K. High Court 1980) (finding infringement of underlying design sketch based on copying of made-up garment). Accordingly, even if the useful articles doctrine stood as a more substantial doctrinal barrier than we believe it to be, the fashion industry has an alternative path to protection.

The protection of useful articles has long straddled an indistinct boundary between copyright, which exists to protect *original expression*, and patent, which protects *useful inventions*, or, in the case of design patents, *novel ornamental designs*. Note that the “novelty” standard that applies in patent is substantially higher than the “originality” requirement that obtains in copyright. The former limits protection only to those useful inventions or ornamental designs that have never before been produced – i.e., that are “unanticipated” in the prior art. The latter requires only lack of copying and some glimmer of creativity.

The same useful article may, of course, have a market appeal based both on its usefulness and its appearance (i.e., its original, expressive element). The Supreme Court considered copyright in such an article in *Mazer v. Stein*.⁹⁷ *Mazer*, decided in 1954, held that a statuette used as part of a lamp base could be copyrighted. In so holding, the Court adopted the Copyright Office’s then-extant standard providing protection for “works of artistic craftsmanship, insofar as their form but not their mechanical or utilitarian aspects are concerned, such as artistic jewelry, enamels, glassware and tapestries . . .”⁹⁸ Following *Mazer*, courts have held artistic jewelry⁹⁹, designs printed upon scarves,¹⁰⁰ and dress fabric designs,¹⁰¹ [Chris: per Lemley we need to have a section or at least more on why fabric designs are protected. At least we need to flag that this is maybe a puzzle or area for future research. Since you know the caselaw I leave this to you] to be protected by copyright. These courts appeared to read the *Mazer* opinion as ratifying copyright for the form of any useful article that is also aesthetically pleasing in appearance.

⁹⁷ 347 U.S. 201 (1954).

⁹⁸ 37 C.F.R. sec. 202.10(a) (1959).

⁹⁹ See, e.g., *Kisselstain-Cord v. Accessories by Pearl, Inc.*, 632 F.2d 989 (2d Cir. 1980).

¹⁰⁰ See, e.g., *Scarves by Vera, Inc. v. United Merchants & Mfrs.*, 173 F. Supp. 625 (S.D.N.Y. 1959).

¹⁰¹ See, e.g., *Segrets, Inc. v. Gillman Knitware Co., Inc.*, 42 F. Supp.2d 58 (D.Mass. 1998), rev’d in part on other grounds, 207 F.3d 56 (1st Cir. 2000); *Peter Pan Fabrics v. Candy Frocks, Inc.*, 187 F.Supp. 334 (S.D.N.Y. 1960).

In the wake of *Mazer* and the lower court decisions taking an expansive approach to copyright in useful articles, the U.S. Copyright Office issued regulations seeking to narrow copyright's application in this area:

If the sole intrinsic function of an article is its utility, the fact that it is unique and attractively shaped will not qualify it as a [copyrightable] work of art. However, if the shape of a utilitarian article incorporates features, such as artistic sculpture, carving, or pictorial representation, which can be identified separately and are capable of existing independently as a work of art, such features will be eligible for [copyright].¹⁰²

This formulation, which the Copyright Office characterized as “implement[ing]” *Mazer*, is more accurately viewed as substantially narrowing that holding. Whereas the *Mazer* Court's decision would allow most aesthetically pleasing useful articles to gain copyright protection, the Copyright Office approach would limit protection to instances in which a useful article's expressive element is “separable” in some sense.

The present Copyright Act follows the Copyright Office approach in sharply limiting the applicability of copyright to many useful articles – and, indeed, goes further than even the Copyright Office regulation in narrowing protection. Today the Copyright Act denies copyright protection to any article having “*an* intrinsic utilitarian function” – a broader definition of the useful articles category than the regulation's “*sole* intrinsic function.”¹⁰³ In addition to this definitional tinkering, the Act does something that is probably more important in litigation: it establishes a presumption that cuts against the separability of expression and utility: “[a]n article that is normally a part of a useful article is considered a ‘useful article’.”¹⁰⁴

¹⁰² 37 C.F.R. sec. 202.10(c) (1959).

¹⁰³ Copyright Act, sec. 101 (emphasis supplied).

¹⁰⁴ *Id.*

The debates over how to implement the useful articles rules aren't particularly important for our purposes here.¹⁰⁵ The important point is that the decision to limit copyright protection of the expressive elements contained in useful articles is not somehow entailed in copyright doctrine, but is a policy choice. Jurisdiction over most useful articles has been allocated to the patent laws, which enforce a novelty standard that most useful articles cannot meet. This policy decision could readily have gone another way – and indeed, if the Supreme Court's *Mazer* standard had been left alone, it would have. Equal emphasis could have been given to protection of the useful article's expressive elements, with responsibility allocated to the copyright laws to protect the aesthetic component of the article's market value and to the patent laws to protect the utilitarian component.

Erasing the Useful Articles Rule: Architecture. In sum, we see that Congress could easily change the useful articles rule – and thereby extend copyright to fashion design – without disturbing the broader coherence of the copyright laws.¹⁰⁶ And, not

¹⁰⁵ For an extended discussion of the various approaches to the separability analysis, see *Pivot Point Int'l, Inc. v. Charlene Prods., Inc.*, 372 F.3d 913 (7th Cir. 2004) (en banc).

¹⁰⁶ If the useful articles rules were changed, any design that appropriates elements of another design to the extent of "substantial similarity" would transgress the originator's exclusive rights. Courts have set out varying articulations of the test for substantial similarity, all of which have focused on the subjective impressions of a notional "ordinary observer". The Seventh Circuit directs factfinders to inquire "whether the accused work is so similar to the plaintiff's work that an ordinary reasonable person would conclude that the defendant unlawfully appropriated the plaintiff's protectable expression by taking material of substance and value." *Atari, Inc. v. North American Philips Consumer Electronics Corp.*, 672 F.2d 607, 614 (7th Cir. 1982). The Ninth Circuit has relied on the intuition of idealized consumers, holding that "a taking is considered de minimus [and thus insufficient to support infringement liability] only if it is so meager and fragmentary that the average audience would not recognize the appropriation." *Fisher v. Dees*, 794 F.2d 432, 434 n. 2 (9th Cir. 1986). Accord, *Newton v. Diamond*, 388 F.3d 1189, 1193 (9th Cir. 2004) (en banc). The Second Circuit has articulated a similar test: "Two works are substantially similar where the ordinary observer, unless he set out to detect the disparities, would be disposed to overlook them, and regard [the] aesthetic appeal [of the two works] as the same." *Castle Rock Entm't, Inc. v. Carol Publ'g Group, Inc.*, 150 F.3d 132 (2d Cir. 1998) (internal quotations and citations omitted).

In practice, the courts' implementation of the test has resulted in a low threshold for finding infringement. More important for our purposes than courts' differing articulations of the standard of liability is one overarching verity: Under any of the various articulations of the substantial similarity standard that courts have applied to other media, the copying of apparel designs illustrated in the figures above would be actionable. As a result, if the useful articles rules were modified to extend copyright to

surprisingly, Congress has illustrated the malleability of the rule by altering it to provide design protection for a type of creative work that until recently was, like fashion, kept on the periphery of copyright's domain.¹⁰⁷ We refer to buildings, many of which (like apparel) embody original designs and yet perform a utilitarian function. Although architectural drawings and models have long been within the ambit of copyright,¹⁰⁸ architectural designs embodied in actual buildings ("built" architecture) have traditionally been unprotected. Accordingly, until recently, although it may have been unlawful to copy a set of blueprints, it was entirely lawful, if one possessed a set of those blueprints,

apparel designs, the current substantial similarity doctrine would expose many designs to challenge under the copyright laws. And this would create substantial disruption for the industry. Fashion firms couldn't resort, as software industry firms do, to designing apparel in a "clean room" – i.e., in an environment in which engineers design software and write code without access to the code of competitors' products. Because fashion designers are immersed in their competitors' products once they leave work, there is no such thing in fashion as a clean room.

This does not mean, however, that copyright doctrine is a substantial barrier to expansion of copyright to embrace fashion design, for the substantial similarity test is as malleable as the useful articles rules. The industry could, for example, ask for changes to the copyright law that would make only point-by-point copies actionable. Some courts have already moved in that direction with respect to claims of copyright on the selection and arrangement of data in databases. It is entirely possible for copyright to expand to cover fashion design, while the scope of permissible copying is maintained at some level that allows copying in the context of substantially transformative works, while disallowing very close or point-by-point copies. Such a development would replace a low-IP regime not with the usual high-IP regime that obtains in the music, film or publishing industries, but with a moderate-IP regime calibrated to the particular creative environment of the fashion industry, with its historically greater tolerance of design appropriation. This has, of course, not happened, but not because copyright doctrine is a substantial barrier to such developments.

¹⁰⁷ In addition, the fashion industry, heavily concentrated in New York and California, could very well have sought protection under state law. One may plausibly argue that because the federal copyright laws don't extend to most apparel designs, the states are free to regulate, either via statute or judicial development of state common law copyright. Such an argument traditionally has met the rejoinder that state common law protection is limited to unpublished works, but a recent decision of the New York Court of Appeals in *Capitol Records v. Naxos*, NYSlipOp 02570 (Apr. 5, 2005) (Grafteo, J.), holds that even *published* musical recordings are subject to a perpetual common law copyright under New York state law. The Naxos holding would possibly support an argument extending copyright or copyright-like state law protections to "published" (i.e., previously distributed) fashion designs.

¹⁰⁸ See, e.g. *Imperial Homes Corp. v. Lamont*, 458 F.2d 895, 899 (5th Cir. 1972); *Herman Frankel Org. v. Tegman*, 367 F.Supp. 1051 (E.D. Mich. 1973).

to erect a building based on them. Similarly, it was entirely lawful to examine an already-existing building, take measurements, and then erect a facsimile.¹⁰⁹

That changed in 1990, when Congress amended the Copyright Act to extend protection to a category of “architectural works.” In the Architectural Works Copyright Protection Act (AWCPA),¹¹⁰ Congress defined a protected “architectural work” to include “the design of a building as embodied in any tangible medium of expression, including a building, architectural plans, or drawings.”¹¹¹ The same provision that extended copyright to built architecture also limned the contours of that protection, providing that “[t]he work includes the overall form as well as the arrangement and composition of spaces and elements in the design, but does not include individual standard features.”¹¹² What Congress has done, in expanding copyright protection to cover building designs, could easily be done again for fashion designs. In the case of architectural works, Congress has simply reversed the traditional presumptions of the useful articles doctrine as it applies to a building’s design. The same erasure applied to fashion would result in broad copyright protection for original designs.

¹⁰⁹ This is not to suggest that copyright had no relevance to “built” architecture. Architectural works that served purely ornamental purposes, such as grave markers, were protected because they were deemed to lack utility and were thus outside the category of useful articles. See, e.g., *Jones Bros. v. Underkoffler*, 16 F.Supp. 729 (M.D. Pa. 1936). And purely decorative elements of a building – e.g., a gargoyle adorning a building’s cornice – were protected, because these were, in effect, sculptural works that were “separable” from the building as a whole. But these were minor exceptions to the general rule that the overall appearance of a building, as opposed to the blueprints or a model of that building, was unprotected.

¹¹⁰ Title VII of the Judicial Improvements Act of 1990, P.L. 101-650, 104 Stat. 5089 (effective Dec. 1, 1990).

¹¹¹ 17 U.S.C. § 101 (2000).

¹¹² *Id.* (emphasis supplied). The effect of the last clause is not entirely clear, but it suggests that liability ordinarily cannot be predicated on the copying of particular elements of the design of a building when the overall design is not copied. The legislative history supports such a reading, stating that the separability test that applies to other types of useful articles does not apply to architectural works, and that it is “the aesthetically pleasing overall shape of an architectural work could be protected” H.R. Rep. 101-735, 101st Cong., 2d Sess. 20-21 (1990).

Eliding the Useful Articles Rule: Semiconductor “Mask Works” and Boat

Hulls. In addition to erasing the useful articles rule in the case of built architecture, Congress has also, on two occasions, elided the rule by constructing *sui generis* forms of protection (i.e., copyright-like protection outside the Copyright Act) for two classes of useful article – semiconductor “mask works” and boat hulls. We will examine each briefly.

Semiconductors. In 1984, Congress adopted the Semiconductor Chip Protection Act.¹¹³ The SCPA protects “mask works”, which are the stencils used to control the process of etching onto silicon wafers the circuitry that make up a microprocessor. The production of these mask works, and the transistor and layout design work they graphically embody, requires significant investment, amounting often to many millions of dollars.¹¹⁴ Congress stated that the “appropriation of creativity” by those copying mask works would be a “devastating disincentive to innovating research and development.”¹¹⁵ Under the SCPA, a mask work is protected if it is “fixed” (i.e. if it has been employed in creating a semiconductor chip product), and original.¹¹⁶ Protection is limited to the works of U.S. nationals and domiciliaries,¹¹⁷ or to works first commercially exploited in

¹¹³ Act of Nov. 8, 1984, Pub. L. 98-620, 98 Stat. 3347.

¹¹⁴ As the House Report on the SCPA noted, “A competing firm can photograph a chip and its layers in several months and for a cost of less than \$50,000 duplicate the mask work of the innovating firm.” House Rep. (SCPA), p. 2.

¹¹⁵ *Id.* at 2-3. U.S. protection of mask works also arises from, and is subject to, treaty obligations. The 1992 Washington Treaty was the first instrument to set international standards for the protection of mask works. Treaty on the Protection of the Layout-Designs of Integrated Circuits, 57 Fed. Reg. 56,327 (Nov. 27, 1992), reprinted in Copyright Law Reporter (CCH) Para. 20, 706. the U.S. never adhered to the Washington Treaty. The U.S. is bound, however, by the provisions on mask works contained in TRIPs.

¹¹⁶ H. Rep. (SCPA), p. 34. In addition to the originality requirement of Section 902(b)(1), Section 902(b)(2) limits protection to those mask works that are not “staple, commonplace, or familiar in the semiconductor industry.” This language has prompted a debate whether the SCPA imposes a patent-like standard of novelty. See 2 Nimmer 8A.03[B].

¹¹⁷ 17 U.S.C. Sec. 902(a)(1)(A)(i). It has been argued that the U.S. is obligated under the Berne Convention to protect foreign mask works, but the U.S. does not to date provide such protections. See 2 Nimmer 8A.04[D][1].

the U.S., regardless of the nationality of ownership.¹¹⁸ In addition, the SCPA requires that mask works either be registered with the Copyright Office, or commercially exploited, as a condition of protection.¹¹⁹

Once an owner complies with the SCPA's formalities, he possesses the exclusive right for a period of ten years "to reproduce the mask work by optical, electronic, or any other means."¹²⁰ The exclusive right of reproduction granted is, as in the copyright law, not limited to identical copies. The owner of a mask work protected by the SCPA has the right to enjoin any work that is "substantially similar" to the protected work.¹²¹ The SCPA also gives the owner an exclusive right for the same 10-year period "to import or distribute" a chip for which the protected mask work has been used in production.¹²²

Boat Hulls. Congress has also granted *sui generis* design protection in boat hulls. In response to the decision in *Bonito Boats, Inc. v. Thunder Craft Boats, Inc.*,¹²³ in which the Supreme Court invalidated a state law prohibiting the process by which boat manufacturers copied the designs of other manufacturer's boat hulls, Congress passed the

¹¹⁸ 17 U.S.C. Sec. 902(a)(1)(B).

¹¹⁹ 17 U.S.C. Sec. 904(a). The SCPA is, therefore, a "conditional" system of protection – i.e., a system that creates property rights only when the "author" of a mask work indicates (either through commercial exploitation or via registration) that protection is necessary. In this feature the SCPA resembles the U.S. copyright system as it existed from the founding copyright act of 1790 up to 1976, when the current Copyright Act was put in place. The law during this period of nearly two centuries was conditional, in that it required authors to take steps, such as registering their works and marking published copies with copyright notice, in order to gain the protection of the law. See Christopher J. Sprigman, Reform(aliz)ing Copyright, 57 Stan. L. Rev. 485 (2004). In contrast to conditional schemes like the SCPA, the current "unconditional" copyright laws provide that copyright arises automatically upon unlike the fixation in a tangible medium of an original piece of expression. It also requires that, if protection arises via commercial exploitation, that registration occur within two years, or protection is limited to the two-year period. 17 U.S.C. Sec. 901(a)(5).

¹²⁰ 17 U.S.C. Sec. 905(1).

¹²¹ 2 Nimmer 8A.069[A].

¹²² 17 U.S.C. Sec. 901.

¹²³ 489 U.S. 141 (1989)

Vessel Hull Design Protection Act (VHDPA).¹²⁴ Enacted as a part of the Digital Millennium Copyright Act, the VHDPA restores the protection removed in *Bonito Boats*, though it leaves intact the Supreme Court’s ruling that the states are preempted by federal law from providing such protection.

The VHDPA gives owners exclusive rights for a period of ten years in the “design of a vessel hull, including a plug or mold” used in the construction of that hull.¹²⁵ Protection is limited to “original” designs, which the statute defines as those which are “the result of the designer’s creative endeavor that provides a distinguishable variation over prior work pertaining to similar articles which is more than merely trivial and has not been copied from another source.”¹²⁶ The Act grants the owner the exclusive right to “make, have made, or import” any boat hull incorporating the protected design.¹²⁷ It also grants the exclusive right to sell or distribute any hull incorporating the protected design.¹²⁸ The Act protects any element of a hull design “which makes the article attractive or distinctive in appearance to the purchasing or using public”¹²⁹ In addition, protection is granted even for elements of hull design that are strictly utilitarian in function.¹³⁰

¹²⁴ Act of Oct. 28, 1998, Pub. L. 105-304, 112 Stat. 2860, Sec. 501 (short title).

¹²⁵ 17 U.S.C. Sec. 1301(a)(2).

¹²⁶ 17 U.S.C. Sec. 1301(b)(1).

¹²⁷ 17 U.S.C. Sec. 1308(1).

¹²⁸ 17 U.S.C. Sec. 1308(2).

¹²⁹ 17 U.S.C. Sec. 1301(a)(1).

¹³⁰ *Id.* Like the SCPA, the VHDPA imposes mandatory formalities. Designs must be registered with the Copyright Office within two years after a hull design is made public, or protection is forfeit. 17 U.S.C. Sec. 1310(a). And protected designs must be marked with a prescribed form of notice of protection (17 U.S.C. Sec. 1306(a)(1)(A)); omission of notice precludes recovery against an infringer who “began an undertaking leading to infringement . . . before receiving written notice of the design protection.” 17 U.S.C. Sec. 1307(b).

Both the semiconductor and the vessel hull acts create *sui generis* but “copyright-like” forms of protection; both elide copyright’s useful articles rule and protect original expression that would not be protectable under copyright because the expression is compounded into a useful article. It is also worth noting that the VHDPA was originally written as a general design protection law. The statute could be readily extended to cover not just vessel hulls but also fashion or any other form of industrial design. All Congress would have to do is change the non-intuitive definition of “useful article” in § 1301(b)(2) – and indeed that is the exact approach taken in the pending design piracy bill discussed earlier, H.R. 5055, which simply inserts “fashion design” alongside “design of a vessel” in the VHDPA’s definition of “design”, and attaches a 3-year period of protection to the newly-protected design category. In sum, Congress could limit the scope of the useful articles rule – as it has for built architecture – or it can simply elide it, as it has for semiconductor mask works and boat hulls. Copyright doctrine presents no substantial barrier to protection of original fashion designs.

ii. Political Barriers

If fundamental copyright principles do not bar the protection of fashion design, perhaps there are political barriers that have prevented designers from acquiring protection from Congress. These barriers might come in two varieties. First, simple collective action problems may impede designers from effectively organizing to lobby Congress. As we noted earlier, the fashion industry, unlike most other content industries, is quite deconcentrated. Second, there may be a problem of “rival rent seekers.” Perhaps the fashion *retail* sector has markedly different preferences than does the fashion *design* sector, and the former is more powerful politically, such that it blocks efforts by the latter to modify federal law to be more design-protective.

The collective action problem is easy to state. Mancur Olson famously argued that small groups are often better able than large groups to organize support of or opposition to policy proposals that matter to them. Each member of a small group may have a large stake in a particular proposal, while individual members of the large group

each have a small stake and are thus hard-pressed to overcome the transaction costs involved in organizing.¹³¹ As the number of actors rises, the incentive problem becomes more severe. Hence sugar consumers, who are numerous, fail to effectively organize to ensure low sugar prices, whereas sugar producers, who are few, successfully organize to keep out cheaper imports.

Many IP-protected industries are highly concentrated, and as a result they have little problem organizing to strengthen IP protection. For example, the recording industry has a small number of major firms and a powerful trade association, the RIAA. Likewise, the motion picture industry consists of a small number of major producers and a larger number of smaller ones, most of which cooperate under the aegis of the MPAA. These trade associations protect the interests of these industries in Congress, the executive branch, the courts, state capitals, and abroad. Indeed, they have been instrumental players in many recent expansions of copyright.

If the fashion industry was unable to effectively organize itself, the puzzling lack of copyright protection might be explicable as an Olsonian problem. In other words, perhaps it is not that designers benefit in any way from unfettered copying, or that copyright doctrine somehow is the barrier to change, but rather that designers are simply unable politically to bargain for the protection they desire. But American fashion designers are organized and do have a trade association that represents their interests: the Council of Fashion Designers of America. The Council, based in New York, has 273 members, including such well-known names as Kenneth Cole, Calvin Klein, John Varvatos, and Vera Wang. The Council does many things, including working “to advance the status of fashion design as a branch of art and culture,” promoting achievement in fashion design, and sponsoring charitable programs.¹³² Lately the Council has lobbied on behalf of H.R. 5055, though it was previously inactive on the issue of IP

¹³¹ Mancur Olson, *The Logic of Collective Action* (1965).

¹³² www.cfda.com/flash.html

protection [Check this] Since 1980 there have been at least ten bills introduced in Congress that addressed design protection generally. Most exempted apparel expressly; for example, the proposed “Industrial Design Anti-Piracy Act of 1989” specifically exempted from protection designs “composed of three-dimensional features of shape and surface with respect to men’s, women’s and children’s apparel, including undergarments and outerwear.”¹³³ There is no evidence in the legislative history of any of these bills that fashion designers testified in favor of change or lobbied for change. In any event, the recent efforts, however weak, to support the proposed fashion design bill illustrate that there is no insuperable barrier to lobbying Congress. At the same time, the extent of the lobbying is quite low—an observation consistent either with our argument that copying is not much of a threat to designers or with a claim that there are other political barriers in place that we have not recognized.

It is also possible that more subtle political barriers are at play. Perhaps the fashion *retail* industry prefers a low-IP regime, which permits them to copy designs and sell them at various price levels. Fashion designers might desire a high-IP regime, but perhaps the retailers have prevailed over the designers in this struggle. Is there evidence for this “rival rent-seekers” claim?

We find little support for the hypothesis that retailer opposition is a major factor in explaining the political equilibrium of low protection, and there are several reasons to doubt that the “rival rent-seekers” story is significant. First, many large retail firms are also designers themselves – either via the work of in-house designers producing own-label apparel, or contractually, in the form of exclusive arrangements to market a designer collection. It is true that many house-label clothes, such as the Barneys house label, closely track designs pioneered by other designers. But not all own-label product is derivative. An example of the mingling of original design and retailing is U.S. mass retailer Target, which has for several years offered an exclusive collection by U.S.

¹³³ H.R. 3017, 101st Cong, 1st Session.

designer Issac Mizrahi, and this year is offering a “Go International” collection by designers Luella Bartley and Tara Jarmon.¹³⁴ (Last year H & M had a similar exclusive arrangement to offer a collection by Chanel designer Karl Lagerfeld.) Recently, worldwide retail giant Wal-Mart opened an in-house fashion design department to produce its own-label “Metro 7” fashion line; Wal-Mart has also been reported to be interested in buying the Tommy Hilfiger design firm. In the case of retailers that, like Target and perhaps Wal-Mart, pursue an apparel strategy based on offering own-label clothing and exclusive access to a designer’s output at a particular price point, the interests of retailer and designer in preventing appropriation of the original design become more difficult to differentiate.

Viewed from the perspective of the orthodox high-IP framework, retailers who also engage in design work have at least some incentive to prevent appropriation and maintain exclusivity. But they also plainly benefit from a low-IP system, since they can use their house label to more readily copy designs pioneered elsewhere. The optimal strategy for any particular retailer is hard to predict *ex ante*. But there is little reason to conclude that retailers face markedly strong incentives to favor the current low-IP regime. Similarly, there is only scant evidence, either in the debates preceding the enactment of the Copyright Act of 1976, or the various general design protection measures that from time to time have been proposed, that designers have jointly or severally mounted a serious political campaign to obtain IP protection only to be defeated in Congress by the power of the retailing lobby. That said, retailers apparently have voiced some concerns about the implications of HR 5055, and have informally sought to ensure that the standard for infringement is loose enough that designs that do not closely mimic an original will not be deemed infringing.¹³⁵ But we find no evidence to date that they have coalesced to oppose the bill.

¹³⁴ Ylan Q. Mui, Where Target is Always “Tar-zhay”, *Washington Post* D1 (June 21, 2006).

¹³⁵ Email from CFDA head on HR 5055 progress, July 5, 2006

Second, even if most retailers do not currently engage in significant design work, it is not clear, at the level of theory, that even “pure” retailers would inevitably prefer a low-IP regime. In the current low-IP environment, major retailers like Bloomingdale’s are free to follow apparel trends by purchasing and reselling original designs and also by offering, via the brands of copyist firms and under their own-label brands, reproductions and derivatives. Of course, the low-IP regime applies equally to their competitors, and freedom to appropriate original designs means that Bloomingdale’s will seldom be able to keep popular designs to itself for long. As a consequence, the firm’s option to pursue exclusivity will be limited to marks. We cannot predict, at the level of theory and without knowing much more about the business strategies of individual firms, whether a particular retailer would prefer a low-IP environment in which product differentiation in fashion is limited to brands, or a higher-IP environment in which retailers differentiate not just via brands but also designs. It may be that some retailers, probably a minority, would prefer a strategy of differentiation via style exclusivity. These retailers would face incentives to prefer a higher-IP regime.

Third, and perhaps most convincingly, the “rival rent-seeking” hypothesis is met by powerful countervailing evidence from Europe, where the industry operates in a very different legal environment but does not appear to conduct itself any differently with respect to copying. If the barrier to legal change in the U.S. was the power of retailers, to explain the existence of the different nominal rule in Europe we would need an argument for why European retailers are comparatively weaker than their American counterparts. Such an explanation would be especially unlikely given that two of the largest retail copyists—H & M and Zara—are both European companies. Further, if expanded design protection was helpful to designers in Europe, we would expect to see the existing law used, and many more infringement suits brought. The few infringement suits that have been brought have plainly not deterred copyists. And the failure of fashion firms to act upon the available protections by registering their designs suggests that to the extent that retailers favor a low-IP regime, the designers are not necessarily their “rivals”, but perhaps their allies.

III. PARADOX OR PARADIGM? INNOVATION AND COPYRIGHT'S NEGATIVE SPACE

The fashion industry flourishes despite a near-total lack of protection for its core product, fashion designs. That this low-IP regime has remained stable over more than half a century, and that significant innovation and investment is undertaken within it, is a profound, if overlooked, challenge to the standard account of IP rights. We believe that the models we have advanced to explain the fashion industry's peculiar innovation ecology are valuable in themselves, in that they help explain an important anomaly in American law. But the next and ultimately more important question is whether the fashion industry has anything to say about the orthodox justification for IP rights more generally.

Our arguments thus far suggest that the particular structure of the fashion industry, and the rules by which it runs, are idiosyncratic. But the same may be said of the music industry, the film industry, the software industry, the market in artistic photographs, commercial graphic designs, romance novels, lyric poetry, scholarly monographs, and so forth. Copyright law occasionally creates special rules for particular industries – U.S. law imposes, for example, a compulsory license for “mechanical rights” to perform musical compositions,¹³⁶ thereby replacing the default property rule with a liability rule specific to the music industry. This specialized rule contributes to a creative environment in which the reworking of popular (and even obscure) compositions is common practice. But for the most part, the exclusive rights created by U.S. copyright law are not sensitive to the characteristics of particular industries; the law imposes, for example, virtually the same rules on one-hundred million dollar motion pictures that it does on the two-cent labels on shampoo bottles, even though the nature of creativity in

¹³⁶ Copyright Act, sec. 115.

these two settings, and the level of investment required to maintain creativity, is very different.¹³⁷

Copyright law largely ignores these differences; to do otherwise would add substantial complexity to an already Byzantine regulatory scheme. That strategy carries with it, however, a subtle cost: we are not often called upon to fit the scope of copyright, or its duration, to particular industries. As a result, we rarely have occasion to think about industry-specific copyright rules. Much the same is true of patent, and as a result we are not induced to focus on any particular industry's innovation economics when constructing patent rules. We fall back, instead, on an abstract orthodox justification for IP rights which may make perfect sense as a general matter but which is nonetheless insensitive to important industry characteristics that make IP rules more or less relevant in particular markets.

The first step in thinking about how different industries fit with different rules is to consider why, and when, industries are left out of the IP system altogether. The fashion industry is interesting because it is part of copyright's "negative space." It is a substantial area of creativity into which copyright and patent do not penetrate, and for which trademark provides only very limited proprietization. To date there has been little systematic exploration of what else falls within this negative space.¹³⁸ If there are any broader conclusions we can draw about the *necessity* (vs. the current convenience) of strong IP rights in any of the industries that operate in a high-IP environment, such conclusions would rest on more solid ground if we better understood the variety of

¹³⁷ On industry specificity in IP see Joseph Liu, Copyright Law and Subject-Matter Specificity: The Case of Computer Software, 60 NYU Ann. Surv. Am. L. (2005); Dan Burk and Mark Lemley, Tailoring Innovation Law: Shaping Patent Policy for Specific Industries, forthcoming; Michael Carroll, One for All: The Problem of Uniformity Cost in Intellectual Property Law, forthcoming, 55 Am. U. L. Rev. (2006).

¹³⁸ One could reasonably include within copyright's negative space not only areas of innovation that are largely immune from copyright altogether, such as fashion, but also the "carve outs" within areas plainly covered by copyright, such as the doctrine of fair use as applied to published books. There is certainly substantial attention to these latter issues in the existing literature, and many odd examples. See eg. David Nimmer Copyright in the Dead Sea Scrolls: Authorship and Originality, 38 Hous. L. Rev. 1 (2001)

existing low-IP equilibria. The final part of this article is a brief first cut at exploring these issues.

A. Creative Cuisine

Several years ago Jessica Litman noted that, like fashion, important products produced by the food industry are not covered by copyright¹³⁹. We nonetheless continue to see substantial creativity in cuisine. Litman uses a counterfactual to make her point about the relationship between IP and food:

[I]magine that Congress suddenly repealed federal intellectual property protection for food creations. Recipes would become common property. Downscale restaurants could freely recreate the signature chocolate desserts of their upscale sisters. Uncle Ben's® would market Minute® Risotto (*microwavable!*); the Ladies' Home Journal® would reprint recipes it had stolen from Gourmet® Magazine. Great chefs would be unable to find book publishers willing to buy their cookbooks. Then, expensive gourmet restaurants would reduce their prices to meet the prices of the competition; soon they would either close or fire their chefs to cut costs; promising young cooks would either move to Europe or get a day job (perhaps the law) and cook only on weekends. Ultimately, we would all be stuck eating Uncle Ben's Minute Risotto® (*eleven yummy flavors!!*) for every meal.

Litman's playful observations are characteristically insightful: Food is another huge industry that operates—and innovates—in a low-IP environment. To be precise, Litman refers to two discrete elements of a much larger total industry: (1) recipes, and (2)

¹³⁹ Litman, *supra*. That hasn't stopped creative lawyers from seeking alternate forms of protection for culinary creations. See Katy McLaughlin, 'That Melon Tenderloin Looks Awfully Familiar', Wall St. J. June 24 2006 at P1 (noting that "Chefs copying other chefs is as time-honored a culinary tradition as snooty sommeliers" but that now "some chefs are seeking patents for an original idea or technological innovation." This trend dovetails with the culinary trend toward more scientific approaches to cuisine, as pioneered especially by the famed Spanish chef Ferran Adria at his Costa Brava restaurant El Bulli. These include complex forms of flavor distillation, "food foams," and unusual cooking techniques. The more culinary dishes resemble science projects, the more reasonable patents become.

“built” food (i.e., the recipe as “fixed” in tangible form for consumption). Neither form of creative expression is substantially protected by copyright.

Recipes are copyrightable only in a very limited sense. Copyright protects the “original expression” in a recipe, but does not extend to the procedures and methods that the recipe describes—in short, to those attributes that are the core of a recipe. Accordingly, copyright protects mostly incidental expression. An example from Nigella Lawson’s cookbook *Nigella Bites* is instructive. In a prologue to her recipe for “Double Potato and Halloumi Bake,” Lawson claims that this simple dish has unappreciated virtues:

I first made this for a piece I was writing for Vogue on the mood-enhancing properties of carbohydrates... It’s a simple idea, and as simple to execute. What’s more, there’s a balance between the components: bland and sweet potatoes, almost caramelised onion and garlic, more juicy sweetness with the peppers and then the uncompromising plain saltiness of the halloumi (which you should be able to get easily in a supermarket) - that seems to add the eater’s equilibrium in turn

This piece of Lawson’s expression is copyrightable, and her musings on the mood-altering qualities of a glorified potato casserole may conceivably comprise part of the cookbook’s appeal. But for those who buy cookbooks to cook, rather than to read, it is the description of ingredients and necessary steps – the parts that are not covered or only glancingly covered by copyright – that make the book valuable. Yet the “[m]ere listing[] of ingredients” that typifies a recipe is simply an assemblage of facts. As such, it is outside the scope of copyright.¹⁴⁰

¹⁴⁰ See U.S. Copyright Office, Recipes, available at <www.copyright.gov/fls/fl1122.html>. As David Nimmer pointed out to us, instructions merged with explanation in a cookbook are typically copyrightable. Thus when Lawson writes, apropos the Halloumi bake, “Season with black pepper, but no salt as the cheese will make it salty” that passage would probably qualify for copyright. Nimmer, personal communication, Jan 19, 2006.

What about the description of the steps that must be taken to prepare the dish? The U.S. Copyright Office has stated that “substantial literary expression” that accompanies a recipe “in the form of an explanation or directions” may be copyrightable.¹⁴¹ But it is doubtful that most of the sentences in Lawson’s “instructions” pass this test. Accordingly, whatever copyright protection might arise is exceedingly thin. In short, the parts of Lawson’s recipe that seem the most valuable are outside the domain of copyright, and the situation is much the same for virtually all cookbooks.¹⁴² And yet bookstore shelves (and our own) are groaning under the weight of cookbooks, many expensively produced and priced accordingly.

“Built” food – recipes made tangible in a box or on a plate – is even more remote from copyright, at least under current arrangements. And yet this situation could change. It is possible that built food endures long enough to be judged a “fixation” of the recipe in a tangible medium (i.e., the edible material). If so, then the built food is a derivative work – derivative, that is, of the recipe. But even if built food is evanescent – i.e., if, because it persists only until consumed, it does not meet the fixation requirement that the copyright laws ordinarily impose as a predicate – this would not cut off all possibility of protection. If recipes were protected, then the preparation of a particular recipe could be held to amount to a “performance” of the underlying work, which is one of the rights that the copyright laws reserve to the copyright holder.¹⁴³ Performances need not be “fixed” in order to implicate the copyright holder’s exclusive rights – the law grants the copyright owner exclusive authority to do or to authorize all *public* performances, regardless of

¹⁴¹ See id; and Malla A. Pollack, Note, Intellectual Property Protection for the Creative Chef, or How to Copyright a Cake: A Modest Proposal, 12 Cardozo L. Rev. 1477 (1991).

¹⁴² This is not to claim that intellectual property plays no important role in cookbooks: the selection of pictures is copyrightable, trademarks often matter, and the celebrity author/chef often has valuable rights of publicity.

¹⁴³ Copyright Act, sec. 106(4).

whether the performance is recorded or not.¹⁴⁴ So if copyright were expanded to include recipes, home preparation of a recipe would be permitted, but public preparations – food cooked in a restaurant – would require the permission of (i.e., a license from) the copyright owner.

That doesn't seem like an insane rule. Many restaurants are required to pay license fees to "publicly perform" musical works when they play a CD for the entertainment of their customers. Why shouldn't they also pay a fee when they entertain their customers with someone else's original recipe? After all, the food, rather than the music, is the restaurant's primary product. Current law allows free appropriation of both recipes and built food—and such appropriation is quite common, with chefs around the world imitating the innovative and popular creations of others¹⁴⁵. But that arrangement, like the low-IP regime governing fashion, isn't set in stone. And a superficial application of the orthodox justification would suggest that culinary innovation would benefit from the protection of the law. Yet there is no meaningful effort to move to a higher-IP regime for either recipes or built food.

Food is another of IP's negative spaces. But while we are content to leave recipes without IP protection, history provides an interesting counter-example. The first recorded evidence we have of an IP system comes from third-century A.D. Greek author Athenaeus, who, quoting an earlier writer, reports that in the 6th century B.C., the inhabitants of Sybaris, the largest of the ancient Greek city-states, enforced short-term exclusivity in recipes: "[I]f any caterer or cook invented a dish of his own which was especially choice, it was his privilege that no one else but the inventor himself should adopt the use of it before the lapse of a year, in order that the first man to invent a dish might possess the right of manufacture during that period, so as to encourage others to

¹⁴⁴ Id. See also Copyright Act, sec. 101 (definition of "publicly").

¹⁴⁵ WSJ article, *supra* (6/24/06)

excel in eager competition with similar inventions.”¹⁴⁶ So our pleasure-seeking forebears chose to apply that justification to food – while we (voluptuaries in our own right) do not. We should understand why.¹⁴⁷

B. Other Elements in Copyright’s Negative Space

There are many other potential low-IP equilibria to examine, each with special relevance for the broader IP regime. These include:

- **Furniture designs**, which are denied copyright protection for much the same reasons fashion designs are – furniture falls into the category of “useful articles”. And for reasons similar to those articulated in our analysis of the doctrine as applied to fashion, the useful articles rules as they apply to furniture are subject to change. Yet we see no campaign to move to a higher-IP rule.
- **Tattoos** are nominally subject to copyright as pictorial works, but until recently there has been little copyright litigation despite an apparent norm of wide-spread tattoo design copying.¹⁴⁸ Recently, a number of copyright lawsuits have been brought. What has changed?
- **Computer databases** are only lightly protected under U.S. law – the assembled facts themselves are unprotected, while the manner

¹⁴⁶ Athenaeus, *The Deipnosophists*, trans. Charles Burton Gulick (London, New York, and Cambridge, Mass. 1927-41), V, 348-349.

¹⁴⁷ Work on this question has already begun. Recently, Emmanuelle Fauchart and Eric Von Hippel released an insightful draft paper documenting an informal, norms-based quasi-IP system that exists among a community of elite French chefs and regulates their use of others’ original recipes. See Emmanuelle Fauchart & Eric A. Von Hippel, *Norm-Based Intellectual Property Systems: The Case of French Chefs*, MIT Sloan Research Paper No. 4576-06, available at http://papers.ssrn.com/sol3/papers.cfm?abstract_id=881781. Fauchart and Von Hippel argue that this informal property system obviates the need for law-based IP protection for recipes. See also WSJ, *supra*, for hints that informal norms are not deemed sufficient by all parties.

¹⁴⁸ See Jordan S. Hatcher, *Drawing in Permanent Ink: A Look at Copyright in Tattoos in the United States*, ____ (forthcoming, 2006); Thomas Cotter and Angela Mirabole, *Written on the Body: Intellectual Property Rights in Tattoos, Makeup, and Other Body Art*, 10 UCLA Entertainment L Rev. 97 (2003)

in which those facts are selected and arranged may be protected if sufficiently original and not dictated by the particular nature of the data or the function the database performs. In contrast, the E.U. has, beginning with its 1996 Database Directive,¹⁴⁹ created a Community-wide *sui generis* IP right that gives compilers of databases exclusive rights over their creations – including rights over collections of facts otherwise unprotectable under copyright law. In 2005 the European Commission completed a report analyzing the effect of the 1996 Database Directive on production of computer databases within the E.U.¹⁵⁰ The Commission’s report found that the Database Directive had not yet shown any effect in inducing additional production of databases in the E.U.: “The economic impact of the ‘*sui generis*’ right on database production is unproven. Introduced to stimulate the production of databases in Europe, the new instrument has had no proven impact on the production of databases.” In fact, the Commission’s study showed that the production of databases within the E.U. had fallen to pre-Directive levels, that the U.S. database industry, which operates in a relative low-IP environment, was growing faster than the E.U.’s, and that the measure by which the U.S. database industry outperforms the E.U.’s appeared to be growing. This outcome challenges the standard account of IP protection. The variance between E.U. and U.S. rules governing databases, and the lack of a clear connection between the E.U.’s high-IP regime and enhanced industry performance, recommends computer databases as another area for further study.

- ***Open-Source Software*** is created within a low-IP environment that exists *despite* nominally strong applicable IP rules. In this sense, open-source software is similar to the conduct of the fashion industry in the E.U., although the disjunction between nominal and actual legal rules arises in open-source software for a special reason. Software source code is copyrightable, and the algorithms and programming techniques that underlie source code are patentable subject matter. And yet participants in open-source programming projects engage in a variety of licensing and contractual arrangements that avoid the default rules of

¹⁴⁹ Directive 96/9/EC of the European Parliament and of the Council of 11 March 1996 on the legal protection of databases, OJ L 77, 27.3.1996.

¹⁵⁰ See Commission of the European Communities, DG Internal Market and Services Working Paper, First Evaluation of Directive 96/9/EC on the Legal Protection of Databases (Brussels, Dec. 12, 2005).

copyright¹⁵¹ and patent¹⁵² and construct a cooperative low-IP regime. In doing so, open-source projects use the default rules of IP law as a lever to require those who use and modify open-source code to maintain that code's openness – an end that open-source projects pursue for a mix of ideological and economic motivations. Commentators have studied the incentives of programmers and others working in open-source projects. It is time now to look again at the open-source movement to more fully appreciate what it has become – an industry that attracts significant investment and engages in fast-moving innovation with a far lower degree of propertization than IP law would otherwise permit.

- The *microprocessor industry* is another potential example of a “contractual” low-IP equilibrium – albeit in this case industry characteristics are very different from what we find in fashion. The microprocessor industry clearly does not desire to operate in a “no-IP” equilibrium (the size of individual firms’ patent portfolios and the existence of important manufacturing and design trade secrets are testament to that), and competitors’ willingness to operate within a contractually-created regime that deemphasizes IP rights relative to what industry IP portfolios would otherwise permit applies only within the “charmed circle” of the industry’s small number of dominant firms. These firms engage in portfolio cross-licenses, thus freeing them to pursue architectural and manufacturing innovations without concern for the large number of overlapping and conflicting patent claims that might otherwise arise.¹⁵³ (Perhaps an added benefit, from the perspective of the large microprocessor firms, is the increased entry barriers that the portfolio cross licenses impose upon would-be upstarts that lack similarly comprehensive patent portfolios). [Does this fully account for Lemley’s objections to including semiconductors?]
- *Hairstyles*, which typically originate with celebrities, are freely copied by barbers and hairstylists. As with built food, hairstyles as rendered on a person’s head are probably not “fixed” in the manner demanded by the copyright law. But again, one might imagine the

¹⁵¹ See, e.g., GNU General Public License, available at <<http://www.gnu.org/copyleft/gpl.html>>.

¹⁵² See, e.g., Eric Auchard, Linux Backers Form Patent Sharing Firm, available at <http://news.yahoo.com/s/nm/20051110/tc_nm/linux_dc>.

¹⁵³ See National Academies of Science, *Patents in the Knowledge-Based Economy* 190 (2003).

rule changing to extend protection to original “haircut designs”. A photograph of a haircut is already subject to copyright as a pictorial work. Many barbers and hairstylists have, in their shops, books of such photographs. One can imagine a rule providing that using one of these photographs as the template for a customer’s haircut is a public performance of a copyrighted work – the hairstyle design, as fixed in the photograph. Such a public performance may only be undertaken with the authorization of the copyright owner. Perhaps that authorization is given in exchange for the purchase of an “authorized” book of hairstyle photographs – the price of a license is included in the price paid for the book. Or perhaps the hairstyle design industry nominates a middleman – similar to the music industry’s ASCAP or BMI – to collect annual fees from individual haircutting shops for blanket licenses to perform a large number of copyrighted hairstyles.

- Competition in the illicit market for *heroin* apparently focuses heavily on branding¹⁵⁴ – i.e., on words and images stamped on packages of the drug that identify the product and establish product loyalty.¹⁵⁵ The duration of the “brands” is short, and the quality of the information conveyed is uncertain.¹⁵⁶ And of course heroin dealers are in no position to claim any formal IP protection for their “brands”, and therefore the words and designs stamped on heroin bags may be freely appropriated.¹⁵⁷ Additionally, marking heroin bags with brands is costly to dealers, in the sense that the branding may increase dealers’ risks by making it easier to connect a particular user with a seller.

¹⁵⁴ We thank Rebecca Tushnet for this suggestion.

¹⁵⁵ P. J. Goldstein et al., “The marketing of street heroin in New York City”, *Journal of Drug Issues*, vol. 14, No. 3 (1984), pp. 553-566.

¹⁵⁶ T. Wendel and R. Curtis, “The heraldry of heroin: ‘dope stamps’ and the dynamics of drug markets in New York City”, *Journal of Drug Issues*, vol. 30, No. 2 (2000), pp. 225-260 (“The principle of product recognition, however, is undermined by the frequent manipulation of quality and many stamps last only a few days before being replaced. To compensate for this instability and create the illusion that users have choice, many distributors (particularly large organizations which could afford to do so) simultaneously issue several stamps. Users are aware that different stamps do not necessarily mean different heroin and that one of the bags might often be better than the rest.”).

¹⁵⁷ See Ryan Haggerty, Drug dealers pushing ‘brand loyalty’, *post-gazette.com* (June 8, 2006), available at <http://www.post-gazette.com/pg/06159/696634-85.stm> (quoting Pittsburgh police captain: “The problem is there’s no copyright law, so as soon as you put a good product on the street, people will copy your stamp.”)

So the market is heroin operates in a no-IP regime within which branding is rarely exclusive and potentially costly. And yet branding is a durable feature of heroin marketing. Why? A spate of recent deaths in Pittsburgh caused by “Get High or Die Trying” (see Figure M, directly below), a particularly potent form of heroin laced with fentanyl, an opioid pain-killer, suggests that heroin consumers believe that branding conveys some meaningful information. A frustrated Pittsburgh doctor offers his theory: “Dealers are competing for the best product . . . The word on the street is that this is the strongest stuff, so demand is high. I think the dealers, especially the high-level ones, know exactly what they’re doing.”¹⁵⁸ [Chris, isn’t this just an example of trying to use TM even tho it is not legally enforceable, and therefore no different than a contract between mobsters? I’m not sure this adds]



- Perhaps the most important product attribute of *perfume*,¹⁵⁹ its scent, is not protected by IP, though the trademark and often the trade dress (e.g., the design of the bottle) are legally protected against copying, and patents are granted on the *novel chemical composition* of certain perfumes (indeed, the United States Patent

¹⁵⁸ Id.

¹⁵⁹ We thank Neil Netanel for this suggestion. Recently, two European courts have held that scent is copyrightable. In February 2006 a French court ruled that a perfume's scent can be copyrighted; see *Societe Bellure NV v. S.A. L'Oreal* at http://breese.blogs.com/pi/files/CA_BELLURE.pdf. A similar ruling was handed down in June 2006 by the Dutch Supreme Court. See A.P., Court Upholds Ruling on L'Oreal Copyright, June 16 2006.

and Trademark Office maintains a category for “Perfume Compositions” in its classification and search system).¹⁶⁰ A particular scent may, however, be produced by a variety of different chemical compositions, and therefore the patent system does not prevent the marketing of “smells like” knockoffs, such as the following (Figure N).¹⁶¹



Why scents are not protected by copyright, when sounds are, is not clear. It may be difficult for non-experts to detect similarity in scents, but it is often also difficult for the layperson to perceive the unauthorized appropriation in copyright cases involving music. In any event strong evidence of intent to copy – often arising from the manner in which a scent is marketed (see above), would help resolve otherwise difficult cases.

¹⁶⁰ See United States Patent and Trademark Office, Class Definitions, Class 512, <http://www.uspto.gov/web/patents/classification/uspc512/defs512.htm#C512S001000>.

¹⁶¹ For additional examples, see <http://www.imitationperfume.com/>.

With the exception of open source software, none of the areas mentioned above have been widely studied. That is understandable – from the perspective of most people interested in IP, industries that IP doesn’t reach, or that have contracted out of IP, don’t seem very interesting. But that view mistakes the means for the end. The means is IP, whereas the end is innovation. When we see innovation occurring over long periods of time, in the absence of the legal rules that are conventionally said to be innovation’s necessary predicate, that should command our attention. The lack of protection in some of these areas may be explicable as resulting from their nature as necessities: we all need clothes, haircuts, furniture, and food, and indeed the useful articles doctrine is aimed at ensuring that useful things are excised from copyright’s domain.¹⁶² But even so, the fact that innovation continues apace in these areas that fall outside the reach of IP suggests that the connection drawn by the orthodox account between IP rules and innovation is less strong and direct than commonly believed. While a broader theory of the proper scope of intellectual property rules is beyond the ambit of this article, delimiting and exploring IP’s negative space is clearly an important project, and one that has been surprisingly neglected.

CONCLUSION

The proper scope and strength of intellectual property rights is the subject of intense debate. The orthodox view of IP demands strong legal protection of property rights, on the grounds that without such protections innovation will wither. Driven out by cheap copies that destroy the incentive to innovate, and that deter the investment that innovation demands, producers will fail to produce. This justification for IP rights has enjoyed overwhelming support in American law as well as international law, with the result that copyright, patent, and trademark have all expanded in strength and scope in recent years. In this article we have explored a very large industry in which IP law

¹⁶² We thank Mark Lemley for this suggestion.

protects some attributes—brands—but not others. Indeed, IP law fails to protect the core of fashion, which is design. Despite this lack of protection, the fashion industry continues to create new designs on a regular basis. The lack of copyright protection for fashion designs has not deterred investment in the industry. Nor has it reduced innovation in designs, which are plentiful each season. Fashion plainly provides an interesting and important challenge to IP orthodoxy.

We have argued that the lack of IP rights for fashion design has not quashed innovation, as the orthodox account would predict, and this has in turn reduced the incentive for designers to seek legal protection for their creations. Not only does the lack of copyright protection for fashion designs seem not have destroyed the incentive to innovate in apparel, it may have actually promoted it. This claim—that piracy is paradoxically beneficial for fashion designers—rests on some particular attributes of fashion, in particular the status-conferring, or positional, nature of clothing. We do not claim that fashion designers chose this low-IP system in any conscious or deliberate way. But we do claim that the highly unusual political equilibrium in fashion is explicable once we recognize its dynamic effects: that fashion’s cyclical nature is furthered and accelerated by a regime of open appropriation. It may even be, as one colleague suggested to us, that to stop copying altogether would be to kill fashion.¹⁶³

The account we offer raises at least two larger questions about IP theory and policy. One is whether the positional nature of fashion is present in other creative industries, and if so, whether similar, if perhaps more muted, effects exist. Certainly music, for example, exhibits some degree of positionality. Artists who were once the darlings of audio cognescenti—a current example is Coldplay—become too popular, and hence unfashionable, for their original fanbase. These early adopter fans then move on to new bands and new styles. On the other hand, musical choices are more private than fashion choices and hence it is easier to maintain “guilty pleasures” in music than in

¹⁶³ Email from Annette Kur, 10 February 2006

clothing. Either way, a general theory of fads and fashions and their connection to IP is beyond the agenda of this article. Here we seek only to signal that the status-based dynamics of the fashion industry may not be singular, and to the degree they are not singular they are worth investigating much more closely.

The second question raised by our account of innovation in fashion concerns the contours of IP's negative space. To better understand the proper domain of IP, we must consider those cases where IP rights are not present but innovation and creativity persist. Fashion is one such case, but not the only one. Above we noted several examples that arguably fall within this negative space, but our list is not exhaustive. Cataloging this negative space, and understanding what it contains and why, is an important task for legal scholars. It may well be that the two questions we raise are linked: that IP's negative space encompasses those creative endeavors that do not require state-sanctioned monopolies, and that all such endeavors remain creative (and consequently do not require protection) precisely because they exhibit positionality sufficiently strong that it provokes a constant stream of new innovation. If so, the existing constellation of legal protection is broadly rational. But without more study, we cannot be sure. Music, books, films, scientific innovations, and the like remain the core interests of IP scholars, and with good reason. But to better understand the domain of IP—and its boundaries—scholars need to consider more intensively the variety of creative endeavors that seem to thrive in the IP law's absence.

Mr. SMITH. Thank you, Mr. Sprigman.

Mr. Banks, let me direct my first question to you. You have just heard Mr. Sprigman say, and we have heard others say as well, that there is a concern about the increased litigation that would come, and the difficulty of determining what is original, shall we say.

It occurred to me, and I have a couple of slides I want to put up in a minute, but it occurred to me that what is to prevent someone from, for instance, seeking to copyright men's striped shirts and just changing the width of a stripe or the distance between the stripes a centimeter or less, and copyrighting every manner of striped shirt?

And also, I want to put, if you can, I think we are prepared to do so, put up a couple of visual aids here. You have, for lack of another word, let me call it a polka-dot dress. You have the real thing on the left and the knockoff on the right. Here you have a difference in the size of the diameter of the polka-dots, for example.

How are you going to copyright something that can be replicated but not exactly duplicated? Is that not going to lead to an excess in litigation?

Mr. BANKS. Well, first of all, Mr. Chairman, if you look at the slides of the two dresses that were shown, they are not a copy of each other. The one dress by Diane von Furstenberg has a cap-sleeve. It is a wrap-dress. The other dress is a slip-dress silhouette. The size of the polka-dot is different. In fact the space between the dots is different. It is a different bracket print. They are both similar polka-dots, but they are not the same.

Mr. SMITH. Suppose the polka-dots on the knockoff, just like the striped shirt I described, were a millimeter smaller in diameter. Would that present a problem?

Mr. BANKS. Well, first of all, you would be talking about prints, and you can already register a print. That is an original design that already you can register. Prints in the home furnishings area, prints in the fashion design area are textiles that can be copyrighted. So we are not really talking about that with this bill. We are not talking about commonplace design either. The jean jackets that David showed us, that is something that is commonplace.

Mr. SMITH. So the striped shirt would be considered to be commonplace, for example?

Mr. BANKS. Exactly. Anything that went before, that went on in fashion before this bill would not be represented, whether it is a white buck shoe or seersucker suit or a spaghetti strap dress.

Mr. SMITH. In the case of the polka-dot dress or even a striped shirt, wouldn't a court find that they are substantially similar and therefore a violation of copyright, or not necessarily?

Mr. BANKS. I don't think they would necessarily do that.

Mr. SMITH. Okay.

Mr. Wolfe, you decried sort of the lack of originality. In one sense that is easy to say because I certainly could not design anything that I have seen, and therefore I would consider someone who could to be designing something very original. Why do you not think at a design can in fact be original if we haven't seen it before?

Mr. WOLFE. I think because the materials involved have been around for centuries. We are talking about fabrics, scissors, needle and thread encasing the human body. Oscar de la Renta once said something to me that I think is worth repeating. He said, "All we can do is go in and out and up and down over and over and over." I don't think anyone in this room is wearing anything that we cannot trace through fashion history and find its derivation.

Mr. SMITH. But they would say they are not trying to copyright trends, and you are talking about trends.

Mr. WOLFE. Oh, no, I am talking about just the reality of the fact that it is impossible to create a new design. It is possible to create a new textile, a new print, but a new design is almost impossible because all we are doing in creating a new one is putting together existing elements in a different way.

Mr. SMITH. It sounds as if you are saying there is nothing new in the world. That reminds me of someone who said at the turn of the century that everything that had been invented had already been invented, or all the patents had already been filed. You don't think someone could come up with something that is not a result of prior effort?

Mr. WOLFE. Not in terms of garment design that human beings wear made out of fabric, needle and thread. When we move to spray-on clothes, great. [Laughter.]

And we may.

Mr. SMITH. Thank you, Mr. Wolfe. Okay, I appreciate it.

Ms. Scafidi, you mentioned I believe in your written testimony, but not necessarily in your oral testimony, that you thought this legislation might be too broad in some of its wording. Would you go into that in a little bit more detail as to how it might be narrowed to better achieve the task that it tries to accomplish?

Ms. SCAFIDI. Certainly, Mr. Chairman. I think that we are all in favor of trends. I think that it is marvelous that Mr. Wolfe is in the business of identifying and selling trends, and therefore de-emphasizing the originality of his clients so that they will keep buying his trends.

I think that it is important, therefore, in this legislation for the industry in general to continue protecting trends. I understand that Congressman Goodlatte has proposed language suggesting that we say that only closely and substantially similar garments will be infringing, those that in their overall appearance are closely and substantially similar to one another. I think that is a wonderful idea.

Mr. SMITH. Do you think that that is a narrow enough definition itself? I can see a lot of courts coming out with different results from that definition.

Ms. SCAFIDI. I think it echoes what we do in copyright generally. I think that a court asked to compare two paintings or two sculptures would engage in a similar process. I don't think we should go as far as Mr. Sprigman suggested would be an improvement, although not a recommendation of his, and say that only line-for-line copies should be protected, the reason being a clever copyist can move one button or raise a hemline and claim that it is an entirely new garment.

Mr. SMITH. You are not saying Mr. Sprigman sees the world in black and white instead of color, are you? [Laughter.]

Ms. SCAFIDI. I wouldn't presume to comment on Mr. Sprigman's eyesight. [Laughter.]

But no, I do think that that language, "closely" and "substantially similar," is perfectly consistent with the rest of copyright.

Mr. SMITH. Okay. Thank you, Ms. Scafidi.

Mr. Sprigman, you say in your testimony that copying does not cause substantial harm, and yet it seems to me that the damage done by knockoffs can be quantified. Perhaps it is \$12 billion or perhaps it is some other figure, but why don't you believe that knockoffs actually do create harm, do cost the originators profits, and undercut the market?

Mr. SPRIGMAN. Sir, the question with knockoffs is always not is someone harmed. Someone is harmed. The question is whether the industry in the aggregate benefits. The paradox here, the reason we titled the article The Piracy Paradox, is that the same thing that causes individualized anecdotal harms causes systemic, economy-wide benefits.

It is the way the ecosystem works. In every competitive ecosystem, and of course in this country we prefer competition, right? We view competition as the mainspring of our economy. We introduce IP rights when we think there is a problem with innovation, and we need to incent innovation.

But there is no problem with innovation here. The ecology that we have, the creative system that we have in the fashion industry, incentivizes innovation. There are many more fashion designers entering this business than there are new record companies or new film studios. This is a much more competitive and open industry.

Mr. SMITH. Let me go back. Did you say the industry you felt was harmed, but the economy was helped?

Mr. SPRIGMAN. No, I don't think the industry is harmed. I think the industry is helped.

Mr. SMITH. But aren't individuals harmed if their profits lower as a result of the knockoffs?

Mr. SPRIGMAN. Individuals are harmed by point-by-point knockoffs. Individuals may be harmed or helped by reinterpretations depending on whether those reinterpretations reflect well on their original design. It is a mix. But the industry as a whole depends on this ability to create trends, and by creating trends, that is how they sell so much fashion.

So there is a huge benefit, huge benefit to the way we do things now and the way the industry does things now. Before you put that huge benefit at risk, I would want to know whether this \$12 billion has anything to do with design copying or whether this is in fact trademark infringement for which we already have remedies.

Mr. SMITH. Okay. Thank you, Mr. Sprigman.

The gentleman from California, Mr. Berman, is recognized for his questions.

Mr. BERMAN. Well, it is obvious for anyone with good eyesight, fashion and style is not my strong suit. I am trying to, I looked at the picture of those two dresses up there and apparently no one says that would infringe, the knockoff, if that is what it is, it looked to me sort of like two different types of dresses.

Mr. SPRIGMAN. I say it.

Mr. BERMAN. Yes?

Mr. SPRIGMAN. I say it. It would potentially infringe if you pass this law. The substantial similarity standard in the law potentially would make the second an infringement of the first.

Mr. BERMAN. And why is it substantially similar?

Mr. SPRIGMAN. In my copyright classes, I spent a long time on this with my students. The substantial similarity standard is not limited to copying.

Mr. BERMAN. I need the Cliffnotes.

Mr. SPRIGMAN. Yes, the Cliffnotes is that any substantial use of an element of the original design could result in a finding of infringement. So think of it in the music context. Do you know the song, "He's So Fine"? Right? Well, the George Harrison song, "My Sweet Lord" was determined to be substantially similar to "He's So Fine."

If you know these two songs, it doesn't immediately pop into your head that those are copies. George Harrison wasn't copying. He was hearing something in his head and he was recontextualizing it, and it came out a completely different song, but that is substantially similar because of those five notes that are appropriated.

If you look at visual cases and film cases, substantial similarity standard proscribes, prohibits, makes unlawful small——

Mr. BERMAN. Was there an infringement in that music case?

Mr. SPRIGMAN. Yes. And that was considered to be an easy case. So the substantial similarity standard, as it has developed in the courts, has nothing to do with exact copies. It has to do with taking inspiration, which is what the fashion industry does. This bill addresses and makes unlawful what they do.

So where this is going to end up, I mean, I can't tell you that this is going to wreck the fashion industry, but it puts their creative process under threat. You know, to see in color, you have to see the complexity of the creative process. And the complexity of the creative process has resulted in a big thriving industry.

Mr. BERMAN. Well, I would like to hear the other witnesses, Mr. Banks and Professor Scafidi perhaps, address this question.

In books and music, maybe not so much as I would think, but in books and music you could talk about words and notes and the extent to which they are the same. But with fashion design, what aspects, assuming this is law, what aspects must be compared? Is it simply if the appearance is similar? Do you look at the type of fabric, the type of stitching?

It seems to me if it is as narrow as exactly the same, then you simply reward the person who puts the zipper or something in a slightly different place, and you really don't get anything from the bill, but when you start getting these more general standards, what is the analysis a court is going to take in looking at this?

Mr. BANKS. Well, Mr. Berman, I would think a perfect example of blatant out-and-out copying is something that I think almost everybody in this room would be very familiar with.

Mr. BERMAN. Even me?

Mr. BANKS. Even you.

Mr. BERMAN. Okay.

Mr. BANKS. In the springtime, there is something called the Academy Awards, which is also known as the greatest fashion show in the world because we spend an inordinate amount of time in front of our television sets, maybe for an hour before the Academy Awards starts, watching the actors and the people who are associated with the film business coming in on the red carpet and seeing what they are wearing, and having different interviewers, Joan Rivers, et cetera, asking, whose dress are you wearing?; who made that for you?; where did you get that dress?

Within days, usually 2 days after the Oscars, you can turn on Good Morning America or the Today Show and you can see interviewers with manufacturers in this country with line-for-line copies, and they credit the designer who designed those dresses. This is the Zac Posen dress, or this is the Bill Blass dress. But they have line-for-line copies at a fraction of the cost of the original, which they will be shipping to department stores in this country by the end of that week.

Now, the designer who designed that dress, whether he is a European designer or she is a European designer or an American designer, is not benefiting from that. The only person who is benefiting from that is that copyist.

Mr. BERMAN. Let me just challenge that for a second, because I bet those designers at least have their assistants watching those shows hoping that their name will be mentioned by whoever is on that morning show 2 days later talking about it. I mean, there is something about being mentioned that is worth something.

Mr. BANKS. There is something about being mentioned, but that doesn't sell that dress.

Mr. BERMAN. That business we are in.

Mr. BANKS. That doesn't sell your dress. That sells your personality as a designer, but that doesn't sell your dress.

Mr. BERMAN. But it may make your next design more valuable.

Mr. BANKS. It might. It might. Case in point, a few years ago a totally unknown designer named Olivier Theyskens designed a coat for Madonna to wear to the Oscars. Now, people came up to her and said, whose dress is that? And she said Olivier Theyskens. They had never heard of that designer. He was a young kid, 22, 21 years old.

Yes, that made him, that made him as a designer, and he was able to get from that, you know, a very interesting contract with a big French house. But having that garment knocked off when he couldn't even get it made in time to sell to stores does not help his cause.

Mr. BERMAN. Am I out of time?

Mr. SMITH. The gentleman is recognized for an additional minute, both to finish his question and to yield me time when he finishes.

Mr. BERMAN. Okay. The displacement issue, the very close copy that appropriately would be covered by this kind of a bill, maybe not what we saw on the screen, but something else.

First, will the people who could afford the outfit, the coat that Madonna wore, will they be buying those? Like, maybe the reason they could afford Madonna's coat is because when they have a

chance to buy something like that coat for 10 percent of the price, they buy it, and that is how they get rich.

In other words, what are the economics of the displacement? Are all those knockoffs creating a whole new world of buyers and giving some prestige to the designer without any loss to the designer?

Mr. BANKS. I wouldn't say there was no loss to the designer. I definitely don't feel that if the designer is just getting the credit for having designed the dress, when the designer can't even get the dress made, shown to his buyers in time, and through the manufacturing process of creating something that is original—

Mr. BERMAN. Is that what is going on? Is that what is going on?

Mr. BANKS. Yes.

Mr. BERMAN. The knockoff is coming out so quickly that the designer never gets the much more expensive dress for the much more expensive stores even made because those stores know that that knockoff is going to be—

Mr. BANKS. And they would be reluctant then to buy the dress if it has already been knocked off.

Mr. SMITH. Would the gentleman yield?

Mr. BERMAN. Sure.

Mr. SMITH. I want to return, Ms. Scafidi, to a subject that we talked about a while ago, and run a phrase by you. We talked about some phrases that have been suggested as a standard.

If we used, instead, "virtually identical" as a way to describe the item or copyrighted item or a knockoff, would that be a better test because that has a history in copyright law already that has been somewhat established? Obviously, it is a little bit more narrow definition, but wouldn't that help solve some of the problems that we confront?

Ms. SCAFIDI. Chairman Smith, I would be very uncomfortable with the idea of using the phrase "virtually identical." Mr. Berman suggested that a clever copyist could just move a zipper a little bit and thus be outside any kind of reach of this law. I worry that that is exactly where "virtually identical" would take us.

I would also remind you all, with respect to the "substantially similar" standard, which I have been teaching for about a decade now, which is a really long time now that I think about it, that it is not as flexible and as extreme as Mr. Sprigman would suggest. In fact, the music industry has not been destroyed by cases like that one, and in Europe the fashion industry has not been destroyed by the application of similar standards.

Mr. SMITH. Okay. Thank you, Ms. Scafidi.

We made an exception a few minutes ago and allowed Mr. Goodlatte, for the reasons explained, to ask question out of order. We are going to make another exception, and I am going to recognize the gentleman from Massachusetts, Mr. Delahunt, for some questions, even though he is not a member of the I.P. Subcommittee, but because he is an original cosponsor of the legislation. This is a one-time-only exception to the general rule and not setting a precedent.

He will be recognized for his questions.

Mr. DELAHUNT. I thank the Chairman.

I have a number of questions, and some I will submit in writing, again with the forbearance of the Chair.

I would like to pose some questions to Professor Scafidi. Mr. Sprigman is concerned about the lawyers and a subculture, if you will, that will see opportunity here. Although I think it was yourself or Mr. Banks that said that the lack of litigation in the E.U. underscored the fact that the E.U. rule served as a deterrence. Can you describe for us the regimen in the E.U. and its application?

Ms. SCAFIDI. Absolutely. Mr. Sprigman has said that designers in the E.U. don't take advantage of the protections available to them. That is actually inaccurate. First of all, designers in the E.U. automatically have 3 years of unregistered design protection. Moreover, a large number of them continue to register to get longer terms of protection anyway, terms of up to 25 years under the E.U. registered design right.

In fact, 4,013 designs for clothing were registered in 2004; 5,426 in 2005, numbers substantially larger than those suggested by Mr. Sprigman, and about half that much again for fashion accessories. So we do have a large number of registrations taking place.

Concurrently, we have a very small amount of litigation. Why is that? I think it is because these registrations and the unregistered design protection, together serve as a deterrent to would-be copyists. In fact, it forces those copyists to innovate so that we actually get more innovation in the fashion industry as a whole. So I think those two elements work together very nicely.

Mr. DELAHUNT. Thank you, Professor.

Let me direct this question to Mr. Banks. I notice that although the Copyright Office said that the bill before us provides a sound basis for legislation to protect fashion designs, and that while there may be merit, the fashion design should be given protection. The office has, at least at this stage, not been provided with sufficient information to come to a conclusion on the need.

I am aware of the fact that you and your colleagues have had a series of discussions with the Copyright Office. Was the case presented there for protection?

Mr. BANKS. The reason that we wrote to the Copyright Office was to find out if it would be feasible to, and a sort of ready way to make copyrights, or rather registration of designs through that office. Following the European system, which is to take a digital picture of the design, front and back; have that digital picture e-mailed to the Copyright Office; and then it would be registered. It is just that simple. A fee would be paid. It is not obstreperous. It is not a difficult thing to do. It is not particularly time consuming. That was what we approached the Copyright Office about.

Mr. DELAHUNT. Let me just ask one final question here. Do you have a concern, and I think the catalyst of the concern is the reality of electronic commerce, the advent of the Internet has changed, if you will, the need for design protection. I think as Mr. Sprigman talked about 217 years of a tradition, well obviously the Internet is a rather recent innovation.

I have a concern, and tell me if it is a legitimate concern, that since the E.U. has this regimen, this regime of protection, I don't want you running over to Europe and incorporating over there and further exacerbating our trade balance.

Has anyone in the industry, you know, what is the buzz in the industry in terms of if we see an enhancement of, we see an in-

crease in terms of the billions of dollars of piracy, is there a potential for an exodus of American fashion designers to go to Europe and receive the protection under the E.U.?

Mr. BANKS. Well, I would say a perfect example of an American designer flourishing in Europe is Marc Jacobs, who designs for Louis Vuitton, which has a multimillion-dollar business.

Louis Vuitton registers up to 80 designs per season of just accessories alone designed by Marc Jacobs for Louis Vuitton. That is just bags, shoes and other accessories. That doesn't even include the ready-to-wear.

They do a registration of 80 styles per season, and he is a designer who, with the backing of Louis Vuitton, helps pay for his business here in America, his Marc Jacobs business located here in America.

Mr. DELAHUNT. Thank you, Mr. Banks.

Mr. SPRIGMAN. Mr. Delahunt, I would like to be given a chance to respond.

Mr. DELAHUNT. We don't—the rules here are that we ask the questions.

Mr. SPRIGMAN. Mr. Chairman, I would like to respond.

Mr. SMITH. The gentleman is recognized for an additional minute so that Mr. Sprigman can respond.

Mr. SPRIGMAN. Well, I have done some research on the rate of registration in Europe. I have actually looked at the databases. Between January 1, 2004 and November 1, 2005, we have 1,631 registrations. Of those, many, the majority are nothing more than plain T-shirts, jerseys, sweatshirts with either fixed trademarks or pictorial works. These are registrations that are made to protect a trademark, which is already protected. These are not major registrations for the most part made to protect designs.

We see no evidence of any substantial number of registrations by any major design firms. Most of the registrations that we see are from fast-fashion firms like StreetOne, which has about one-third of all the existing registrations during this period. So we don't see this database being used, and reality backs us up.

We don't see the lawsuits. And the copyists in Europe thrive just as well as they do here. Topshop, Zara, H&M, these are fast-fashion firms that are often said to take inspiration, and designers do the same thing, so no working difference in the way the industry operates.

Mr. SMITH. The gentleman's time has expired.

We will go to the gentleman from California, Ms. Issa, for his questions.

Mr. ISSA. Thank you, Mr. Chairman.

Ms. Scafidi, who made your outfit you are wearing today?

Ms. SCAFIDI. Narciso Rodriguez, an American designer who has in fact been copied and has suffered losses from that copying, probably not of this suit, but of a much more unique gown and several other of his items.

Mr. ISSA. And, you know, always on these Committees, at a hearing you kind of look at who is for and against the bill and so on, but in this case, I am sort of looking at academia and the legal profession versus the folks that have to try to make this thing work for designers, but I am concentrating on you first.

From a constitutional law standpoint, and I keep it as simple as can be and so did the founding fathers, it said to promote the progress of science, well, scratch that out, and useful arts, we will assume that applies, by securing for limited times to, and we will scratch out "authors," and say "inventors."

Now, a dress designer is an inventor by anyone's standard, and I think dresses are clearly, let's be honest, it's art. Otherwise, we would all be wearing something that looks like the Russians wore during the Soviet period or worse. Clearly, there is a constitutional obligation for us to secure for a limited period of time for these creations. I guess the question is, how are we meeting that standard if not for this type of legislation?

This legislation does not, although, you know, we are certainly talking about promoting commerce, this is not promoting commerce in the statute. This is a protection that promotes people inventing. It has nothing to do with whether or not we are promoting their financial well being. We are simply incentivizing them to have the pride of inventorship for a limited period of time, which sometimes people miss, and they assume they have to be commercially make it viable.

Well, in patents you don't have to be able to market the product and make a bloody penny. You have a right for 20 years from invention to keep it to yourself. Would you agree with that?

Ms. SCAFIDI. I would agree that there is a constitutional obligation, and moreover that it is to the benefit of the American economy to incentivize and to protect these young designers. Mr. Sprigman has said that there is no harm to the industry even if there is harm to individuals. Individuals are the industry and it is a loss of human capital and a personal tragedy when designers are driven out of business because they are copied.

Mr. ISSA. Now, with all due respect to the laymen here, your outfit looks very classic to me.

Ms. SCAFIDI. Thank you. [Laughter.]

Mr. ISSA. It looks less classic. However, it certainly seems to have inspiration that dates back well to black and white movies and to early color. Would you agree?

Ms. SCAFIDI. I would agree that particularly in the area of more formal wear, men's and women's, you have a greater degree of standardization than you do in the more fanciful clothing that a woman might wear in the evening, for example.

Mr. ISSA. So men are at a considerable disadvantage, unfortunately, on the whole of really appreciating this. I dress to be proven no exception. But if I understand basically the bill, not the nuances we may change in a markup, but basically the bill, we want to give 3 years of broad protection to those who create, while leaving 100 years or more of fashion to inspire the copycats.

Anyone on this panel want to disagree with the basic intent of the bill?

Mr. SPRIGMAN. Oh, yes.

Mr. ISSA. Well, we will let you wait for a second. Anyone else want to disagree with that?

Mr. WOLFE. I have such a problem with the bill because—

Mr. ISSA. No, no, no. The intent—I am thrilled to death to talk about modifications, but then is there anything wrong with in fact

a very limited period of time, much more limited than other pieces of art. Let's be honest, Mickey Mouse and Donald Duck get 100 years more or less of protection for a drawing. Right?

Mr. WOLFE. Right.

Mr. ISSA. Okay. And I am an inventor with 37 or so patents that are still worth something, and I get either 17 years from granting or 20 years from application, depending upon when I did them. We are talking a fraction of that.

Is there anyone that says that the basic intent of this bill is inappropriate? I think you don't like the bill, but you don't say the intent is inappropriate. You have said sort that it is already being met, right?

Mr. WOLFE. I think it is impossible because the bill is predicated on the fact that fashion design is original and it is not. So that is where it is stuck. It is not an invention.

Mr. ISSA. We will take it as, you know, the Mona Lisa is already settled. The question of women's smiles, and that everything else is not original for a moment, and we will accept that that is your position.

My time is expiring, but you were so animated, Mr. Sprigman. In short, because it is limited, what is it that is inherently wrong, not unachievable in your and Mr. Wolfe's opinion, but what is inherently wrong with this fraction of the time that we give to pieces of electronics like mine or works of art like a drawing of Mickey Mouse or Donald Duck?

Mr. SPRIGMAN. Because fashion is not music and it is not film. It has its own particular innovation dynamic which should be respected because it works. And this bill takes that innovation dynamic and applies rules to it which aren't going to do any good and may do it some harm. So if your intent is to help, leave it alone.

Mr. ISSA. So you, just to summarize, you are saying that protection is fine, but the rules are wrong in this bill.

Mr. SPRIGMAN. No. I am saying that you protect the industry by letting it alone. If you want to regulate it, you are likely to do it harm. This is not film. This is not books. This is not music.

Mr. ISSA. Mr. Chairman, I would just close by saying that in fact we protect individuals, not some industry and we are here today to talk about individuals protected under the Constitution.

Thank you, Mr. Chairman.

Mr. SMITH. Thank you, Mr. Issa.

I am going to recognize additional Members who are here for their questions, but I also want to remind the other Members who are present that we had intended to mark up a bill at 10:30, and I would like to conclude our hearing as quickly as we possibly can.

The gentlewoman from California, Ms. Waters, does she wish to be recognized for questions? She is.

Ms. WATERS. Thank you very much, Mr. Chairman and Members. I would like to thank our panelists for being here today.

The first question that I have is I want to know from Mr. Jeffrey Banks whether or not there is a consensus in the industry wanting protection and basically in support of this legislation?

Mr. BANKS. I would say yes, there is, certainly among designers I am associated with and designers that I have spoken with. I am on the board of the Council of Fashion Designers of America which

represents almost 300 designers, men's wear, women's wear, accessory designers, fabric designers, not only in New York, but across the country.

And when we told them that we were going to be working on this bill, I got a plethora of e-mails supporting not only the idea of the bill, but also supporting, and telling me that they have in fact been copied on many occasions. I would say from my point of view and from the point of view of my colleagues that I have spoken to, there is a groundswell of support for this bill.

Ms. WATERS. Thank you.

Mr. Sprigman, you are an associate professor at the University of Virginia?

Mr. SPRIGMAN. Correct.

Ms. WATERS. Why do you believe that your knowledge and background should supersede the wishes of the industry? Why do you think you know more than they do? And what is unique about you and your knowledge that could convince us that someone who is not in the creative industry understands it better than the designers?

Mr. SPRIGMAN. Sure. The designers design clothes. I study innovation. So I don't claim to be a better designer or clothes. I also don't claim to be a fashion design expert in the sense that I am not here to tell you, you know, what designs are inspired by others in particular ways.

But what I do know, and what I have researched for a long time, and my training gives me expertise in, is how firms innovate. If you look at the way firms innovate, if you go shopping, which everybody does, you will see lots and lots of clothes that are working this season and every season off the same design themes, powerfully common-sensical.

Why are these clothes working off the same design themes? Because in the last few months, as runway shows have happened and as the fashion press has talked, designers and the industry have identified some themes that they think are going to be this year's trends and they copy them.

Ms. WATERS. If I may interrupt you for a moment, I am trying to follow your argument, but let's take a look at Diane von Furstenberg's dresses.

Mr. SPRIGMAN. Sure.

Ms. WATERS. Of course, that design has been around for many, many years, and a lot of people have copied the design. Many of those who copied the design do it badly. They do it poorly. The dresses don't fit. As a matter of fact, they use very cheap material in some of the dresses; the patterns that they choose are an insult to the work that she has done. And people think they are getting the same thing, and then they get disgusted when they take this product home.

I think there is probably something called pride in your work, and you don't want it to be undermined by those who would do it poorly, do it badly and have people think it is all one and the same. What do you know about that?

Mr. SPRIGMAN. I would ask what Congress knows about that. My suggestion would be that that argument for putting Congress in

charge of quality control in the fashion industry is not particularly one I am attracted to.

Copyright law in the United States is there to incent individuals to engage in innovation. In the fashion industry, we have high levels of innovation because we have the ability to take inspiration, designers have the ability to feed from one another's work. That is the source of inspiration. If you want to dam up that source, go ahead.

Ms. WATERS. Well, you asked what does Congress know about that. Well, when we talk about women's fashion and design, fortunately there are a lot of women in Congress now. We know a lot about it. We shop. We buy these labels. We understand I think more than a professor from the University of Virginia who comes and gives us an intellectual argument about creative product.

And so I don't think designers in this industry are trying to legislate in the field of law. None of them would try and determine a lot about your business. And while I have great respect for the fact that you have worked here in Government, to be so adamantly opposed to what the designers want, while there is a consensus, and then to make the case that your profession will exploit it by bringing in too much litigation is just not something that I can, you know, receive here very lightly.

And let me just say, this is just for 3 years. The protection is just for 3 years, not 10 years, not 25 years, not 50 years. I don't think the argument that you make about litigation and how it is going to explode and your profession is to exploit this opportunity really holds water here.

I yield back the balance of my time.

Mr. SMITH. The gentlewoman yields back the balance of her time. Thank you, Ms. Waters.

The gentleman from Florida, Mr. Keller, is recognized for his questions.

Mr. KELLER. Thank you, Mr. Chairman.

My wife just made me go see "The Devil Wears Prada." [Laughter.]

I observed that Meryl Streep was even meaner and tougher than Sensenbrenner. [Laughter.]

That fully exhausts my knowledge of the fashion industry, and I will yield back the balance of my time.

Mr. SMITH. Thank you. [Laughter.]

Thank you, Mr. Keller. Your incisive and brief comments are appreciated.

The gentleman from California, Mr. Schiff, do you have questions? If so, the gentleman is recognized.

Mr. SCHIFF. I do, Mr. Chairman, although I have to confess I don't know much more about fashion than Mr. Keller. I wore a seersucker suit for the first time yesterday, and people asked me for a scoop of ice cream. [Laughter.]

I wanted to ask whether there are any unique challenges posed by intellectual property protection for fashion in the sense that will it present questions of first impression for the examiners in this area or the potential litigants in this area about whether design is sufficiently unique and innovative to qualify for protection, or to have been copied?

I assume if a designer comes out with bell-bottoms, that is not intellectual property protected, but at what point do those bell-bottoms become stylistically individualistically distinct enough to warrant protection? Is this different in-kind than other issues that we have wrestled with in this area? Or is it something we have a lot of experience in by analogy?

And the second question I had is, if you could comment a little bit, I know there is a difference of opinion on how successful protection has been in Europe, and I would be interested to hear more of your thoughts on that subject. Whoever would care to comment.

Ms. SCAFIDI. Yes, I think that there is very little difference in the way that a court or any other trier of fact would approach the question of whether two fashions are different, or whether something is part of a trend. There is a huge public domain of fashion. Everything that has ever been made is currently now in the public domain.

And if we make the analogy to an area like novels and publishing, when you have a John Grisham come along and write a legal thriller and it becomes a bestseller, all of a sudden the publishing industry is very excited about legal thrillers and we get a spate of legal thrillers published. None of those authors can plagiarize John Grisham and any court that had to compare an alleged plagiarism would be able to compare the two the way they would compare two paintings or anything else.

So it is not that difficult or that different an approach in this area. And so I don't think it would raise those kinds of issues in a difficult way.

Mr. SCHIFF. With a novel, you can compare how many characters are the same, how many passages are word for word. With a design, are the facets of that design so unique that they can be identified that way? I suppose if you have a yellow lapel and you have another yellow lapel, is that equivalent to having a sub-plot that is the same?

Ms. SCAFIDI. Fashion is a visual medium like sculpture or painting. And it has its own system of recordation of elements. We have words to describe lapels. We have a color system to describe shades of colors. An expert in the field would have no difficulty making those very specific comparisons using the notion of the industry in which we are not all literate, but we all have a sense of how it works.

When a fashion magazine like Marie Claire publishes an original and a knockoff next to one another, the public recognizes that that is a knockoff, whether or not it is a literal line-for-line copy or whether it is something that is substantially similar.

Mr. SCHIFF. Would anyone else like to express a contribution?

Mr. BANKS. I would also like to say, designers don't create trends. Trends are remarked on by people such as my colleague next to me. That is what he does. He goes out. He looks at the market. He looks at what designers have done, what manufacturers have done.

If he sees that there is a recurring theme such as the color black or short lengths, he makes the decision that that is a trend. He along with his other colleagues like fashion editors and buyers for stores, they see the prevalence of short lengths or of the color black

or of sequins and they say that the trend for this fall is black sequined short dresses.

Designers do their own thing creatively and sometimes there is a similarity because we all go to the same fabric resources or we all are inspired by the same films, or we all travel to the same art exhibitions.

Mr. SCHIFF. Which way does that cut, though? I mean, that seems to say there is going to be a merger of fashion in a certain direction which would make it more difficult, potentially, to distinguish one from another.

Mr. WOLFE. I think it makes it impossible. I think that is the problem. I think the major problem is that there is nothing new about black, there is nothing new about sequins, there is nothing new about short. So how can the first designer of the season who makes the black short sequined dress, is that the one that gets protected and no one else can make another? Everything is in public domain in fashion. Everything.

Mr. SPRIGMAN. There is an example in our paper.

Mr. SMITH. The gentleman's time has expired. You will, without objection, be recognized for an additional minute.

Mr. SPRIGMAN. There is an example in our paper in spring 2005 of something called the "driving shoe," which is a shoe that has—it is like a moccasin, and it has a sole that runs up the back. So it is a rubber sole that runs up the back.

And suddenly in spring 2005, if you walked into Nordstrom, you saw a table in the Nordstrom that I walked into right here in D.C., you saw a table, and around the table were about 40-some-odd versions of this driving shoe. And they are all different, right?

Mr. SCHIFF. If I could ask Ms. Scafidi, would that driving shoe be copyright-protected, that little run of strip up the back?

Ms. SCAFIDI. I think what we have here is a clear example of the idea-expression dichotomy, which all of copyright has to deal with. Ideas are never protected; very specific expressions are. I am not an expert in driving shoes, but I think that would be the nature of the inquiry.

Mr. SPRIGMAN. I think it is clearly protectable subject matter under this bill. It is a design. A design is for the sole. And if you get all these driving shoes that are different, but they are using that design and adding new creativity to it, the point of that is the industry is establishing a trend in driving shoes.

It is driving the consumption by men of footwear. Now, many are generally insensitive to footwear and this is how the industry gets them to pay attention, by innovating something. That process is going to be interfered with under the substantial similarity standard in this bill. That is what I worry about.

Mr. SCHIFF. Okay. Thank you, Mr. Chairman.

Mr. SMITH. The gentleman's time has expired. Thank you for yielding back.

That concludes our hearing. I want to thank our witnesses for a very, very interesting hearing and for lots of good information for us to consider.

We stand adjourned on the hearing, and I would ask Members to stay right where they are, if they would. We are going to stand

adjourned for about 3 minutes, and then reconvene in order to mark up a piece of legislation.

Thank you all again.

[Whereupon, at 10:45 a.m., the Subcommittee was adjourned.]

A P P E N D I X

MATERIAL SUBMITTED FOR THE HEARING RECORD

PREPARED STATEMENT OF THE HONORABLE HOWARD L. BERMAN, A REPRESENTATIVE
IN CONGRESS FROM THE STATE OF CALIFORNIA, AND RANKING MEMBER, SUB-
COMMITTEE ON COURTS, THE INTERNET, AND INTELLECTUAL PROPERTY

Mr. Chairman,

Thank you for scheduling this hearing on H.R. 5055 which would extend copyright protection to fashion designs. I am open minded about this issue and see the Copyright Office, in their written testimony, has raised the core question for discussion today: is there a need for this legislation and what evidence is available for quantifying the nature and extent of the harm suffered by fashion designers due to the lack of legal protection for their designs.

The global fashion industry is said to have revenues of \$784 Billion. According to the NPD Group, total U.S. apparel sales reached \$181 Billion in 2005. California alone produces over \$13 billion in apparel products and employs 204,000 direct employees and 59,000 indirect workers. Reportedly, apparel and footwear losses due to counterfeiting have been estimated to be \$12 Billion annually.

The fashion designers are seeking this protection in order to prevent the rampant piracy of their fashion designs, as well as to maintain the incentive for designers to continue to develop new original fashion designs. This protection would last only three years allowing original designers sufficient time to recoup the expenses incurred in designing and developing their fashion works.

Current copyright law only provides protection to those design elements of a useful article that are separable and independent of the utilitarian function of the article. Therefore, fashion works have traditionally been denied copyright protection on the ground that they are considered to be "useful articles."

Fashion designers do have access to some other Intellectual Property rights both in trademark and patent law. However, trademark law protects the elements of a design that indicate the source of the product but does not provide general protection for designs. In patent law, there is the potential for design patents, but this route of protection often is not practical for designers because of the length of time it takes before the patent issues combined with the typical life span of a fashion design which is only a single season, maybe 3 to 6 months. Further, design patents require a level of novelty and originality that has generally been held to be higher than which is achieved by fashion works.

The fashion industry is unique, in that it epitomizes the ultimate paradox of Intellectual Property protection. The arguments I have heard illustrate both sides of the debate. Is a high level of protection necessary to promote innovation, or does the lack of a high level of protection for fashion designs actually spur increased creativity in the fashion industry? Furthermore, in part as a result of the great speed with which fashion trends come and go, new fashions are available in the high end designer stores and in the low end retail outlets, making these fashions available to virtually all individuals regardless of their income level. Will an increased level of protection for designers, be at the detriment of the retailers and the public?

In the past, Congress has demonstrated flexibility in expanding the Copyright laws, for example providing design protection for buildings (through the Architectural Works Copyright Protection Act (AWCPA)), and providing protection specifically for semiconductor "mask works" and boat hulls.

Should we be extending copyright protection to fashion designs and are there other areas which we should also consider extending protection to such as, for example, the furniture and auto part industries.

I look forward to understanding the extent of the problem of fashion design knock-offs, and what the impact is on the high end market, for example is there fear of lost sales in the couture market as a result of production in retail stores? In addi-

tion I would like for the witnesses to describe what constitutes a design that is “substantially similar.” Is it an exact copy? Is it a mere inspiration of a current trend? And how does one determine if it is something in between?

I yield back the balance of my time.

PREPARED STATEMENT OF THE HONORABLE MAXINE WATERS, A REPRESENTATIVE IN
CONGRESS FROM THE STATE OF CALIFORNIA

Chairman Smith, Ranking Member Berman, thank you for holding this legislative hearing, and I appreciate the time and testimony of our witnesses. I commend the gentlemen from Virginia [Mr. Goodlatte] and from Massachusetts [Mr. Delahunt] for their leadership in introducing the legislation before this Subcommittee, H.R. 5055, which would amend Title 17 of the United States Code to provide protection for fashion design.

The Ranking Member would undoubtedly attest that our respective shares of Los Angeles, California are home to numerous stakeholders in the fashion design industry. As such, it is important that this Subcommittee consider legislation to address the issue of piracy as it relates to their primary means of income and thus, their livelihood.

My Congressional District is contiguous with the LA Fashion District—a 90-block section of downtown Los Angeles where the apparel industry comprises 80% of the Fashion District, and is responsible for over \$7 billion in annual wholesale revenues that support the City treasury. Over 1.5 million people travel to Los Angeles from around the world to patronize the fashion apparel portion of the Fashion District. The LA Fashion District is truly a part of the new global economy. Legislation that would reduce design piracy is of extreme importance to the primary, secondary, and tertiary beneficiaries of the revenues generated from this industry. Allowing piracy to persist will cause this industry to diminish at a quick pace—given the ease with which designs can be copied, reproduced, and implemented using the internet and other digital communications technology. The LA Fashion District must be rewarded for the ingenuity of its designers, rather than made obsolete by the mercenary tactics of those who violate law designed to protect creativity and intellectual property.

From a legislative perspective, extending Title 17 protection to fashion designs marks a modernization of the United States Code. As the testimony presented by the United States Copyright Office states, design protection legislation for industrial products has passed the House since the 71st Congress—back in 1930. A student of history knows that fashion design has undergone breakthrough changes over the past seven decades and continues to develop. If we want innovation to continue at its current pace, we must allow designers to protect their work. The three-year registration term for fashion designs—as compared to the ten-year period established for vessel hulls, is small and represents a reasonable concession.

I support the legislation that we now consider and urge my Colleagues to support H.R. 5055, lest we lose another industry to global competitors. I yield back the balance of my time.

PREPARED STATEMENT OF THE UNITED STATES COPYRIGHT OFFICE, WASHINGTON, DC

**Statement of the United States Copyright Office
to the Subcommittee on Courts, the Internet, and Intellectual Property,
Committee on the Judiciary**

United States House of Representatives
109th Congress, 2nd Session

July 27, 2006

Protection for Fashion Design

The Copyright Office submits this written statement to the House Subcommittee on Courts, the Internet and Intellectual Property in connection with the Subcommittee's July 27, 2006 hearing on H.R. 5055, which would amend Title 17 of the United States Code to provide protection for fashion designs.

Summary

Congress has long considered offering *sui generis* protection for designs of useful articles, and came close to enacting such legislation as part of the Copyright Act of 1976. In 1998, as part of the Digital Millennium Copyright Act, Congress finally enacted such legislation, but limited its scope of the protection to the designs of vessel hulls.¹ The Vessel Hull Design Protection Act is codified in Chapter 13 of Title 17. While the form of protection offered in chapter 13 is in many respects similar to the protection offered by copyright law, it is nevertheless a *sui generis* regime distinct from copyright law.

Over the past year, the Copyright Office has engaged in many discussions with proponents of extending the protection offered under Chapter 13 to fashion designs. Based on those discussions, the tentative view of the Office is that there may well be merit to the view that fashion designs should be given protection similar to that enjoyed by vessel hull designs, but the Office does not believe it has thus far been presented with sufficient information to reach a

¹ Digital Millennium Copyright Act of 1998, Pub. L. 105-304, Title V, 112 Stat. 2860 (1998).

conclusion on the need for such legislation. The Office looks forward to hearing the testimony of parties who would be affected by such legislation, which should shed greater light on the nature and scope of the problem that the legislation is intended to address.

However, without taking a position on the overall merits of such legislation, the Office has worked with the proponents of the legislation on the legislative language that would amend Chapter 13. The Office is pleased that the proponents of the legislation have been receptive to the Office's suggestions, almost all of which have been included in H.R. 5055. The Office believes that if Congress concludes that fashion design protection legislation should be enacted, H.R. 5055 provides a sound basis for balancing competing interests.

Background

1. Prior Congressional Consideration

The issue of federal legislation to protect industrial designs is not new in the United States. Congress has taken up the matter on repeated occasions since 1914. Design protection bills passed the House in the 71st Congress,² and the Senate in the 87th, 88th and 89th Congresses.³

In the 91st through 94th Congresses, design protection was coupled with the copyright general revision bill then pending in the Senate. The version of the copyright revision bill passed by the Senate in 1975 included a separate title on design protection.⁴ The House

² H.R. 11852, 71st Cong. (1930).

³ S. 1884, 87th Cong. (1962); S. 776, 88th Cong. (1963); S. 1237, 89th Cong. (1965).

⁴ S. 22, 94th Cong. (1975); S. Rep. No. 94-473, 94th Cong. (1975).

Subcommittee, however, concluded that design protection should be considered separately from copyright revision. The copyright revision bill was enacted without a design protection component in October 1976, and became effective on January 1, 1978.

Design protection bills were introduced in each Congress from the 96th through the 102d. Extensive hearings were held by the Subcommittee in 1990 and 1992.⁵ There has been no further action in Congress on the general design protection issue since the 1992 hearing.

However, the 105th Congress considered and enacted more limited design protection legislation in 1998 as part of the Digital Millennium Copyright Act (“DMCA”). Title V of the DMCA, the Vessel Hull Design Protection Act (“VHDPA”), offered *sui generis* protection to the design of vessel hulls. That legislation, codified in Chapter 13 of Title 17, was based largely on the previous legislation, but narrowed the subject matter of protection from designs of useful articles in general to designs of vessel hulls.

The specific problem addressed in the VHDPA was “hull splashing.” As this Committee explained:

Boat manufacturers invest significant resources in the design and development of safe, structurally sound, and often high-performance boat hull designs. Including research and development costs, a boat manufacturer may invest as much as \$500,000 to produce a design from which one line of vessels can be manufactured. When a boat hull is designed and the design engineering and tooling process is complete, the engineers then develop a boat “plug” from which they construct a boat “mold.” The manufacturer constructs a particular line of boats from this mold.

⁵ A more detailed account of the history of design protection legislation can be found in the written statement of Ralph Oman, then-Register of Copyrights, submitted to this Subcommittee on September 27, 1990. *Industrial Design Protection: Hearings Before the Subcomm. on Courts, Intellectual Property, and the Administration of Justice of the House Comm. on the Judiciary*, 101st Cong., 2d Sess., on H.R. 902, H.R. 3017 and H.R. 3499, at 436 (1991).

In contrast, those intent on stealing the original boat design, such as Thunder Craft, can simply use a finished boat hull in place of the manufacturer's plug to develop a mold. This practice is referred to in the trade as "splashing a mold." The copied mold can then be used to create a line of vessels with a hull seemingly identical to that appropriated from the design manufacturer.

"Hull splashing" is a problem for consumers, as well as manufacturers and boat design firms. Consumers who purchase copied boats are defrauded in the sense that they are not benefitting from the many attributes of hull design, other than shape, that are structurally relevant, including those related to quality and safety. It is also highly unlikely that consumer know that a boat has been copied from an existing design. Most importantly for the purposes of promoting intellectual property rights, if manufacturers are not permitted to recoup at least some of their research and development costs, they may no longer invest in new, innovative boat designs that boaters eagerly await.⁶

Although boat designers had previously enjoyed protection against hull splashing under the laws of some states, in 1989 the Supreme Court had held such laws unconstitutional under the doctrine of federal preemption.⁷ The Court reasoned that Congress' decision to leave the subject matter in the public domain under federal intellectual property law precluded states from enacting such a prohibition.⁸

In enacting the VHDPA, Congress did not consider whether to expand the newly enacted Chapter 13's *sui generis* design protection to designs of useful articles other than vessel hulls, but it did offer a summary of some of the arguments for and against a more general federal design protection law:

⁶ H.R. Rep. No. 105-436 at 13 (1998).

⁷ *Bonito Boats, Inc. v. Thunder Craft Boats, Inc.*, 489 U.S. 141 (1989).

⁸ *Id.* at 159-60, 167-68.

Critics from the academy as well as private industry have expressed their concerns that design protection possibly upsets a critical balance struck in intellectual property law, especially the law of patents: namely, that the promotion of innovation must, at some point, give way to imitation and refinement through imitation, both of which are “. . . necessary to invention itself and the very lifeblood of a competitive economy.” *Bonito Boats, Inc. v. Thunder Craft Boats, Inc.*, 489 U.S. 141, 146 (1989) [hereinafter *Bonito Boats*]. These critics fear that comprehensive design legislation, practically applied, might diminish rather than stimulate net commercial activity throughout the economy. Their reasoning is that threshold requirements for protection under most design schemes are less demanding than those under traditional intellectual property law. This would result in increased litigation and a general unwillingness to manufacture competing products.

Advocates of design protection insist that these concerns are overstated. They argue that, in the absence of creative development, there can be no imitation. In addition, if the threshold requirements for design protection are more easily met than those applying to copyright, trademark, and patent law, the solution is to offer less protection (usually measured by duration).⁹

2. Design Protection Available under Existing Law

Past proposals for *sui generis* design protection legislation have sprung from a perceived lack of adequate protection at the federal level for the designs of useful articles. All three branches of federal intellectual property protection — copyright, patent and trademark — protect certain aspects of useful articles. In the aggregate, however, they provide only limited coverage¹⁰ for the following reasons:

⁹ 11R. Rep. No. 105-436 at 12 (1998).

¹⁰ See Ralph S. Brown, *Design Protection: An Overview*, 34 UCL.A L. Rev. 1341, 1341-44 (1987).

First, copyright protection for the designs of useful articles is extremely limited. The design of a useful article¹¹ is protected under copyright “only if, and only to the extent that, such design incorporates pictorial, graphic, or sculptural features that can be identified separately from, and are capable of existing independently of, the utilitarian aspects of the article.”¹² According to the House report accompanying the copyright revision bill, the test for separability can be met by showing either physical or conceptual separability.¹³ The purpose of the test is “to draw as clear a line as possible between copyrightable works of applied art and uncopyrighted works of industrial design.”¹⁴ In keeping with this congressional intent, courts have applied the separability test in a way that excludes most industrial designs from copyright protection.¹⁵ The Copyright Office has been similarly restrictive in its registration practices.¹⁶

Second, design patents are difficult and expensive to obtain, and entail a lengthy examination process. An applicant for a design patent must meet the generally applicable

¹¹ The Copyright Act defines “useful article” as “an article having an intrinsic utilitarian function that is not merely to portray the appearance of the article or to convey information. An article that is normally part of a useful article is considered a ‘useful article.’” 17 U.S.C. § 101 (definition of “useful article”).

¹² 17 U.S.C. § 101 (definition of “pictorial, graphic, and sculptural works”).

¹³ H.R. Rep. No. 1476, 94th Cong. 55 (1976).

¹⁴ *Id.*

¹⁵ See *Brandir Int’l, Inc. v. Cascade Pacific Lumber Co.*, 834 F.2d 1142 (2d Cir. 1987); *Norris Indus. v. International Tel. and Tel. Corp.*, 696 F.2d 918 (11th Cir. 1983).

¹⁶ In order to register a copyright claim in the design of a useful article, the Copyright Office requires pictorial, graphic or sculptural features that are either physically separable or “while physically inseparable by ordinary means from the utilitarian item, are nevertheless clearly recognizable as a pictorial, graphic or sculptural work which can be visualized on paper, for example, or as a free-standing sculpture, as another example, independent of the shape of the useful article” Compendium II of Copyright Office Practices § 505.03 (1984).

standards of invention¹⁷ — *e.g.*, novelty and non-obviousness.¹⁸ Many original designs that provide a distinguishable and appealing variation over prior designs for similar articles will fail to meet these standards. Even under the reduced fee schedule for small entities, the filing fee for a design patent is \$100, the issue fee is \$400, and the maintenance fees over the life of the patent are \$3,500. This does not include attorneys' fees for prosecuting the application. It is our understanding that the process of applying for a design patent can take several years, which exceeds the life expectancy of the market for many designs.

Third, trademark law does not provide general protection for designs as such. Rather, it protects certain product configurations that serve to identify the source of the product.¹⁹ Aspects of product design that do not serve to identify source are not protected.²⁰ Even to the extent that a product configuration qualifies for protection under trademark law, the protection is only against uses of the design that confuse or mislead consumers, or create a substantial likelihood of such confusion.²¹

Fourth, supplementary protection is not available at the state level. Boat hull design serves to illustrate the point: As noted above, in order to curb a practice known as "plug molding," whereby an impression of a boat hull is taken and used to reproduce the hull design,

¹⁷ 35 U.S.C. § 171.

¹⁸ *Id.* §§ 102, 103.

¹⁹ J. Thomas McCarthy, *Trademarks and Unfair Competition*, 229-35 (1973).

²⁰ *Id.* at 232.

²¹ *Id.* at 233-35.

some states enacted anti- plug molding statutes. In *Bonito Boats*, the Supreme Court held that Florida's anti-plug molding statute was invalid under the doctrine of federal preemption. The Court reasoned that Congress' decision to leave the subject matter in the public domain under federal intellectual property law precluded states from enacting such a prohibition.²²

3. Protection under the Vessel Hull Design Protection Act

Although Chapter 13 of Title 17 currently offers protection only for designs of vessel hulls, H.R. 5055 would extend that protection to fashion designs as well. Therefore, it is necessary to understand the design protection regime of Chapter 13.²³

Chapter 13 is written in the form of a general design protection statute offering protection to "an original design of a useful article which makes the article attractive or distinctive in appearance to the purchasing or using public."²⁴ However, the statute's definition of a "useful article" is restricted to vessel hulls:

A "useful article" is a vessel hull, including a plug or mold, which in normal use has an intrinsic utilitarian function that is not merely to portray the appearance of the article or to convey information. An article which normally is part of a useful article shall be deemed to be a useful article.²⁵

²² 489 U.S. at 159-60, 167-68.

²³ The following description of the existing vessel hull design protection law is taken largely from the November 2003 joint study by the Copyright Office and the Patent and Trademark Office, *The Vessel Hull Design Protection Act: Overview and Analysis*, available at <http://www.copyright.gov/reports/vhdpa-report.pdf>.

²⁴ 17 U.S.C. § 1301(a)(1).

²⁵ *Id.* § 1301(b)(2).

Thus, the statute was written in such a way that it could later be amended to cover designs of useful articles in general, simply by revising the statutory definition of “useful article” to reflect the plain meaning of that term. Alternatively, it could be amended to cover additional specific types of useful articles by revising the statutory definition to add those specific useful articles.

Design protection for vessel hulls is for a period of ten years and is available only for original designs that are embodied in an actual vessel hull: no protection is available for designs that exist only in models, drawings, or representations. Staple or commonplace designs, “such as a standard geometric figure, a familiar symbol, an emblem, or a motif, or another shape, pattern, or configuration that has become standard, common, prevalent or ordinary” are not protected.²⁶ The statute also sets forth several circumstances under which an otherwise original design does not receive protection. A design that is embodied in a vessel hull “that was made public by the designer or owner in the United States or a foreign country more than two years before the date of application for registration” of the design is not eligible.²⁷ Section 1332 states that there is no retroactive protection: no protection is “available for any design that has been made public under § 1310(b)”²⁸ before” October 28, 1998, the effective date of the VHDPA.²⁹ And designs may not be protected under chapter 13 of title 17 if they have design patent protection under title 35 of the

²⁶ *Id.* § 1302.

²⁷ *Id.* § 1302(5).

²⁸ *Id.* § 1310(b) defines when a design is made public.

²⁹ *Id.* § 1332.

United States Code.³⁰ As a result, vessel hulls protected under chapter 13 lose that protection if they acquire U.S. design patent protection.

Unlike copyright law, where protection arises at the moment of creation, an original design is not protected under chapter 13 until it is made public or the registration of the design with the Copyright Office is published, whichever date is earlier. Once a design is made public, an application for registration must be made no later than two years from the date on which the design was made public. Making a design public is defined as publicly exhibiting it, distributing it or offering it for sale (or selling it) to the public with the design owner's consent.³¹ Only the owner of a design may make an application for registration.³²

Once an application for registration is received by the Copyright Office, it is evaluated for completeness and sufficiency under the provisions set forth in chapter 13. If the Office refuses to register a design, the applicant may seek reconsideration by filing a written request within three months of the refusal.³³ Should such refusal be upheld, the applicant may seek judicial review of the final refusal.³⁴ For those applications deemed sufficient, a registration certificate is issued which includes a reproduction of the drawings or other pictorial representations of the design.³⁵ Notification that a registration has been made must be published by the Copyright Office, and the

³⁰ *See id.* § 1329.

³¹ *Id.* § 1310(b).

³² *Id.* § 1310(e).

³³ *Id.* § 1313(b).

³⁴ *Id.* § 1321(b).

³⁵ *Id.* § 1314.

effective date of the registration is the date on which publication of it is made.³⁶ The Copyright Office publishes registrations by posting them on the Copyright Office web site.

Any person who believes that he or she will be damaged by a registration made by the Office under chapter 13 “may upon payment of the prescribed fee, apply to the Administrator³⁷ at any time to cancel the registration on the ground that the design is not subject to protection under this chapter, stating the reasons for the request.”³⁸

Protected designs that are made public must bear a proper design notice.³⁹ Unlike notice of copyright, which is permissive, notice on a vessel hull design is mandatory. The design notice must state that the design is protected and contain the year in which the protection first commenced along “with the name of the owner [of the design], an abbreviation by which the name can be recognized, or a generally accepted alternative designation of the owner.”⁴⁰ A distinctive identification of the owner may be substituted for the actual name, provided that the distinctive identification has been previously recorded with the Copyright Office. Once a design has been registered, use of the registration number in place of the date of protection and name of

³⁶ *Id.* §§ 1313(a) and 1315

³⁷ *Id.* § 1331. The Administrator of the VHDP is the Register of Copyrights.

³⁸ *Id.* § 1313(c).

³⁹ *Id.* § 1306.

⁴⁰ *Id.* § 1306(a)(1).

the owner on the design notice is sufficient.⁴¹ A design notice must be affixed to a location on the vessel so as to give “reasonable notice” that the vessel contains a protected design.⁴²

The owner of a design is entitled to institute an action for infringement of his or her design provided that he or she has first obtained a registration certificate from the Copyright Office.⁴³ An infringement suit may be brought in Federal⁴⁴ court or all of any part of a dispute may be settled by arbitration if the parties to an infringement dispute agree.⁴⁵ Remedies available for design infringement include damages, the infringer’s profits, attorney’s fees, injunctive relief and seizure and forfeiture of the infringing goods.⁴⁶ Chapter 13 also sets forth penalties for anyone who brings an infringement action knowing that the registration of the design was obtained through false or fraudulent representation, who knowingly makes a false representation in order to obtain a registration, or who knowingly applies a design notice to an unprotected vessel hull design.⁴⁷

The Proposed Legislation

H.R. 5055 would make very few changes to Chapter 13. While the Copyright Office takes no position at present with respect to the merits of extending design protection to fashion designs,

⁴¹ *Id.* § 1306(a)(2).

⁴² *Id.* § 1306(b).

⁴³ *Id.* § 1321(a).

⁴⁴ *See* 28 U.S.C. § 1338.

⁴⁵ 17 U.S.C. § 1321(d).

⁴⁶ *Id.* §§ 1321-1324.

⁴⁷ *Id.* §§ 1325-1327.

we believe that if it determined that such protection is warranted, H.R. 5055 in almost all respects strikes the proper balance.

1. Protection for Fashion Designs

The major amendment, of course, would be the extension of design protection to fashion designs, by amending § 1301(a) to provide that “A fashion design is subject to protection under this chapter” and by amending § 1302(b) to include “an article of apparel” in the definition of “useful articles” subject to protection. The bill would make clear that for purposes of Chapter 13 a fashion design is the appearance as a whole of an article of apparel, including its ornamentation. The bill elaborates on what would constitute “apparel” for purposes of Chapter 13:⁴⁸

- (A) an article of men's, women's, or children's clothing, including undergarments, outerwear, gloves, footwear, and headgear;
- (B) handbags, purses, and tote bags;
- (C) belts; and
- (D) eyeglass frames.

As noted above, the Copyright Office takes no position at this time as to whether Chapter 13 should be amended to include protection for fashion designs. Proponents of such legislation have provided the Office with anecdotal evidence that fashion designers are harmed by the sale of “knockoffs” of high-end fashion designs. To be persuaded of the need for such legislation, we would have to see more such evidence, as well as some evidence quantifying the nature and extent of the harm suffered by fashion designers due to the lack of legal protection for their designs. To the extent that the Office has been presented with anecdotal evidence, that evidence relates to clothing designs. While there may well be similar evidence relating to the items

⁴⁸ H.R. 5055, 109th Cong. § 1301(b)(9) (2006).

identified in subparagraphs B, C and D of proposed § 1301(b)(9), the Office currently is not aware of such evidence.

(A) Term of Protection

In general, the protection for fashion designs would be identical to the existing protection for vessel hull designs, but with some significant exceptions. First, the term of protection for fashion designs would be only 3 years rather than the 10 years of protection offered to vessel hull designs. Proponents of the legislation have explained that the purpose of the legislation is to protect designs of *haute couture* during the period of time in which such high-end clothing is sold at premium prices of thousands of dollars and to prevent others from marketing clothing with those designs at substantially lower prices during that initial period, thereby undercutting the market for a hot new fashion design. Because the peak demand for such designs is relatively short-lived, a 3-year term is considered adequate to satisfy the designer's reasonable expectation of exclusivity.

The Office applauds the proponents of fashion design legislation for seeking a modest term of protection that appears to be calibrated to address the period of time during which fashion designs are most at risk of being infringed and during which fashion designers are most likely be harmed by the sale of infringing goods. The Office would find it difficult to support fashion design legislation that offered such protection for the 10-year term enjoyed by vessel hull designs, but considers the 3-year term to be reasonable, assuming that the proponents of the legislation are able to make the case for protection.

(B) Time Frame for Registration

Because the term of protection for fashion designs would be significantly shorter than the term of protection for vessel hull designs, existing provisions⁴⁹ in Chapter 13 denying protection to a design that is embodied in a useful article that was made public more than 2 years before the application for registration of the design would be amended, with respect to fashion designs but not with respect to vessel hull designs, by changing the 2 year period to a period of 3 months. The purpose of this provision is to require prompt registration of protected designs, which gives notice to the world that design protection is claimed. While registration within 2 years may be considered relatively prompt with respect to vessel hull designs that are protected for a total of 10 years, a 2-year window to register a fashion design that is entitled to protection for only 3 years and that likely is already starting to go “out of fashion” after 2 years would make registration a relatively meaningless formality.

Because offering legal protection to fashion designs would be a new form of legal protection and because we have been informed and believe that protection should and would be claimed only for a small proportion of fashion designs – i.e., primarily designs of *haute couture* for apparel sold at prices of four figures and more – the Office believes that a strong registration requirement as well as the notice requirement currently found in Chapter 13 are essential to any fashion design protection legislation. Competitors should be given clear notice of and opportunity to learn of a designer’s claim of protection, so that they may avoid encroaching on the rights of a designer who wishes to claim protection under the new law. A requirement of prompt registration serves that purpose.

⁴⁹ *Id.* §§ 1302(5) and 1310(a).

H.R. 5055 would also amend § 1310(b), which provides that a design is made public (thereby triggering the period in which an application for registration must be made) by clarifying that one of the circumstances that constitute making a design public – when a useful article embodying the design is “offered for sale or sold to the public” – applies to “individual or public sale.” We believe that this amendment is probably declarative of the existing meaning of §1310(b).

4. Provisions Relating to Infringement

The bill would also amend Chapter 13 in a few respects that would affect not only fashion designs, but vessel hull designs as well. For example, § 1309, which addresses infringement of protected designs, would be amended in two respects. First, an existing provision that it shall not be an act of infringement to make, import, sell, or distribute, any article embodying a design which was created without knowledge that the design was protected and was copied from such protected design would be amended to provide that the alleged infringer must not have had “reasonable grounds to know that protection for the design is claimed.” The Office considers this to be a reasonable amendment.

Section 1309 would also be amended, in subsection (e), to clarify that an infringing article need not be copied directly from an article incorporating the protected design, but may also be copied from an image of the protected design. The Office considers this language to be a mere clarification that is simply declarative of the plain meaning of the existing language of § 1309(e).

The final amendment to § 1309 would be more significant. It would add a new subsection (h) that would ensure that the existing doctrines of secondary liability that are part of the copyright law will also apply to design protection under Chapter 13. In our discussions with

representatives of fashion designers, we were told of the existence of websites that offer detailed photographs of new fashion designs immediately after those designs have appeared for the first time on the runways of major fashion houses. Such websites apparently charge subscription fees and serve a clientele of clothing manufacturers who design knockoffs based on the photographs appearing on the websites. Early drafts of this legislation would have provided for liability for publishing such photographs. We believed that such a provision would encounter significant First Amendment problems and might deter reasonable and desirable news reporting. We suggested that a preferable means of addressing the problem would be to clarify that the doctrines of secondary liability such as contributory infringement, vicarious liability, and inducement of infringement as recently addressed in *Metro-Goldwyn-Mayer Studios, Inc. v. Grokster, Ltd.*,⁵⁰ apply under the design protection law. This provision makes sense not only as a more reasonable way of addressing the problem of publication of photographs to facilitate infringement, but also as a general matter of sound policy. The same policy considerations that have led to the adoption of these doctrines of secondary liability in the law of copyright would appear to apply equally with respect to design protection.

5. Examination by the Copyright Office

Another provision – requested by the Office – would amend §1313(a), which currently provides that when the Copyright Office examines an application for registration of a design, that examination involves a determination whether or not the application relates to a design which on its face appears to be subject to protection under this chapter. The amendment would replace “subject to protection under this chapter” with “within the subject matter protected under this

⁵⁰ 125 S.Ct. 2764 (2005).

chapter,” clarifying that the Office does not make judgments as to whether a particular design is sufficiently original or distinctive to qualify for protection, but rather examines the depiction of the design to ensure that it relates to the type of design (currently, a design of a vessel) protected under Chapter 13. Since the Office commenced its registration of vessel hull designs over 7 years ago, the Office has generally refrained from passing judgment on what is or is not an “original” design or a design that makes a vessel hull “attractive or distinctive,” requirements for protection under § 1301(a). The Office has no expertise in the design of vessels and cannot judge what is “original” in a vessel hull design. Moreover, the statute offers no clear guidance that would assist the Office in judging what is “attractive or distinctive” to the public in a vessel hull design. In contrast, the Office has made determinations, applying the statutory criteria, as to whether a particular design is a design of a vessel hull. Occasionally, the Office has rejected an application because, in the Office’s judgement, it does not relate to the design of a vessel hull – *e.g.*, when it is apparent that the design does not relate to a craft “that is designed and capable of independently steering a course on or through water through its own means of propulsion” and “that is designed and capable of carrying and transporting one or more passengers.”⁵¹

The Office’s experience with vessel hull registration has persuaded the Office that a statutory clarification of the Office’s examining function would be desirable. Whether a design of a vessel hull meets these statutory requirements is more appropriately determined by a court of law, in an adversary proceeding in which evidence is presented (including the possibility of expert testimony) that permits a more informed determination on these matters.

⁵¹ *Id.* § 1301(b)(3).

6. Cancellation

The Office also requests that the Subcommittee consider an additional amendment not currently included in H.R. 5055: the repeal of §1313(e), which provides for an administrative *inter partes* cancellation proceeding in the Copyright Office. We believe that disputes between a designer and a third party over whether the designer is entitled to claim protection in the design of a vessel hull or an article of apparel are best resolved in the courts, which are better equipped to weigh the evidence and make such determinations. Indeed, Chapter 13 already gives the courts the power to cancel registrations.⁵² Removing the administrative cancellation provision would not remove the possibility of cancellation, but would simply ensure that such determinations are made by the institutions that are most competent to make them.

7. Recovery for Infringement

The proposed legislation would also revise the existing provision governing damages for infringement. Section 1323(a) currently provides:

Damages. - Upon a finding for the claimant in an action for infringement under this chapter, the court shall award the claimant damages adequate to compensate for the infringement. In addition, the court may increase the damages to such amount, not exceeding \$50,000 or \$1 per copy, whichever is greater, as the court determines to be just. The damages awarded shall constitute compensation and not a penalty. The court may receive expert testimony as an aid to the determination of damages.

H.R. 5055 would increase the amounts set forth in § 1323(a) to “250,000 or \$5 per copy.” We note that the effect of this amendment would that the “increased” damages available under Chapter 13 would exceed the maximum award of statutory damages available for copyright

⁵² See *Id.* 17 U.S.C. § 1324.

infringement, which is only \$150,000 in cases of willful infringement. While the Office takes no position at present as to whether, in principle, an award of \$250,000 should be permitted under this provision of Chapter 13, Congress should not enact such a provision in a vacuum, without giving due consideration to the analogous provision in the Copyright Act. We are not suggesting that the maximum award of statutory damages should necessarily be increased, but only that we are skeptical that the maximum award for infringement of a protected design should exceed the maximum award for copyright infringement.

In any event, the Office considers the existing § 1323(a) to be hopelessly confusing. In its first sentence, § 1323(a) provides for an award of “damages *adequate to compensate* for the infringement.” In the second sentence, § 1323(a) permits the court to *increase* the damages to up to \$50,000 or \$1 per copy (which H.R. 5055 would increase to \$250,000 or \$5 per copy) as the court determines to be just. And in its final sentence, § 1323(a) states that the damages awarded “shall constitute *compensation* and not a penalty,” suggesting that if the court has correctly calculated the damages under the first sentence, there will be no occasion in which the court may increase the damages under the second.

The Office recommends that Congress consider a complete revision of § 1323(a) that would offer clearer guidance relating to the calculation of damages for infringement. It may well be that the second sentence of this provision serves no purpose if indeed the damages it provides for are purely compensatory. In contrast, it may be that the statute should be clarified to permit an award beyond mere compensation in certain cases – e.g., cases involving willful infringement.

8. Savings Clause

The final amendment included in H.R. 5055 would amend the savings clause, § 1330, which currently provides that nothing in Chapter 13 shall annul or limit

- (1) common law or other rights or remedies, if any, available to or held by any person with respect to a design which has not been registered under this chapter; or
- (2) any right under the trademark laws or any right protected against unfair competition.

The amendment would add a third class or rights not affected by any provisions of Chapter 13:

- (3) any rights that may exist under provisions of this title other than this chapter.

We believe this is a sensible amendment. In fact, with respect to fashion designs, there will be certain circumstances in which a fashion design might obtain some protection under the copyright law. Although articles of clothing are useful articles and therefore enjoy limited if any copyright protection,⁵³ there will be some instances in which a fashion design, or at least certain aspects of a fashion design, would enjoy some degree of copyright protection. Offering *sui generis* protection to fashion designs should not result in any diminution of whatever copyright protection might exist for such designs.

⁵³ See *Id.* § 101 (definition of “pictorial, graphic and sculptural works”: “the design of a useful article, as defined in this section, shall be considered a pictorial, graphic, or sculptural work only if, and only to the extent that, such design incorporates pictorial, graphic, or sculptural features that can be identified separately from, and are capable of existing independently of, the utilitarian aspects of the article.”). See also the discussion above relating to copyright protection for the designs of useful articles.

9. No Retroactive Effect

In reviewing H.R. 5055 as this hearing approached, the Office has identified an additional amendment that should be considered. Section 1332 provides:

Protection under this chapter shall not be available for any design that has been made public under section 1310(b) before the effective date of this chapter.

The effective date of Chapter 13 was October 23, 1998. The purpose of § 1332 was to provide for protection of vessel hull designs prospectively, but to deny protection to designs that had been made public before the legislation was effective.

H.R. 5055 contains no provision amending § 1332, meaning that if enacted, it would offer protection to fashion designs that had been made public prior to its enactment. Presumably, the same judgment that Congress made in extending protection to vessel hull designs should apply in extending protection to fashion designs, and § 1332 should be amended to deny protection for any fashion designs that have been made public before the effective date of H.R. 5055.

Should Fashion Design Legislation be Enacted?

As stated above, the Office does not yet have sufficient information to make any judgment whether fashion design legislation is desirable. Proponents of legislation have come forward with some anecdotal evidence of harm that fashion designers have suffered as a result of copying of their designs, but we have not yet seen sufficient evidence to be persuaded that there is a need for legislation. We look forward to the Subcommittee's hearing, at which proponents of the legislation will have an opportunity to make their case and at which the voices of other affected parties can be heard.

If the case is made for fashion design protection, we believe that H.R. 5055 offers an appropriate, balanced legislative proposal. We have suggested some minor amendments that we believe would improve the legislation, and we believe that some of the amendments included in H.R. 5055 and in our statement above are worthy of consideration whether or not fashion design legislation is enacted.⁵⁴

As always, the Office would be pleased to assist the Subcommittee as it continues its consideration of this legislation.

⁵⁴ See the discussion above relating to §§ 1313(a) and (e).

PREPARED STATEMENT OF THE AMERICAN FREE TRADE ASSOCIATION, MIAMI, FL

BACKGROUND

This statement is offered on behalf of the American Free Trade Association (AFTA). AFTA is a not-for-profit trade association of independent American importers, distributors, retailers and wholesalers, dedicated to preservation of the wholesale and discount marketplace to assure competitive pricing and distribution of genuine and legitimate products for the benefit of all American consumers.

AFTA has been an active advocate of consumer interests for nearly twenty years. It has appeared as *amicus curiae* in the two leading Supreme court cases affirming the legality of parallel market trade under the federal trademark, customs and copyright acts (the 1985 *Kmart* case and the 1998 *Quality King* case) and in numerous lower court decisions.

SUMMARY POSITION

AFTA strongly opposes HR 5055. H.R. 5055 is not legislation intended to rightly prosecute pirates stealing logos and trademarks, which activities this Committee is already aware AFTA aggressively combats and rejects. On the contrary, H.R. 5055 is about expanding our U.S. Copyright laws to federally protect what our laws have insisted for 40 years should not be protected at all. H.R. 5055 intends to protect vague concepts of the “overall appearance” of a product, without requisite proof of distinctiveness, uniqueness or its impact on the American marketplace.

AFTA has consistently, for more than 20 years, advocated on behalf of American businesses and American consumers to ensure that protectionist intellectual property laws are not used to deprive consumers and the American marketplace of legitimate products. Manufacturers and intellectual property rights owners must not be empowered—by this Congress or otherwise—to dictate what is sold beyond the rational limits of intellectual property rights and protections.

GENERAL DISCUSSION

Section 102(b) of the Copyright Act states “in no case does copyright protection for an original work of authorship extend to any idea, procedure, process, system, method of operation, concept, principle or discovery, regardless of the form in which it is described, explained, illustrated or embodied in such work.” Relying upon this standard, garment designs have sometimes been deprived copyright protection because they have been said to be “useful articles,”¹ impossible to separate the utilitarian aspects from aesthetic parts. In *Jane Galiano and Gianna Inc., v. Harrah's Operating Company, Inc.; Harrah's Entertainment, Inc* (5th Cir 2005), the Court explained the standard as follows: “There is little doubt that clothing possesses utilitarian and aesthetic value. It is common ground . . . among the courts that have examined this issue [that the 1976 Copyright Act's provisions were] intended to distinguish creative works that enjoy protection from the elements of industrial design that do not.” See *Pivot Point Int'l, Inc. v. Charlene Prods., Inc.*, 372 F.3d 913, 920–21 (7th Cir. 2004) (en banc). “The hard questions involve the methodology for severing creative elements from industrial design features.”

Recognizing, then, that the Copyright Act offers no federal protection for garments not employing some degree of aesthetic value, separable from other utilitarian aspects of the design, designers have lobbied Congress to draft H.R. 5055 to, instead, provide federal protection simply for the “overall appearance” of each and every design, without definition, limitation for ordinary features or even examination for prior art. This is the exact broadening of existing intellectual property laws in the same type of blatant, undisguised claim of entitlement against which AFTA has advocated time and again.

If H.R. 5055 protects fashion designs why would any other industry's designs still be considered useful embodiments of ideas or discoveries which the Copyright Act is not intended to protect? Why would designers of food packages not believe that the overall appearance of their cartons deserve federal protection? Or designers of shampoo bottles or hair spray cans? What is the difference between the overall appearance of articles of fashion and the overall appearance of lipstick cases or soft drink bottles?

In 2001, the Supreme Court clearly stated that the danger of anticompetitive overprotection is especially high in the case of product design. The Court in *Wal-Mart v. Samara Bros.*, said “It seems to us that design, like color, is not inherently

¹ “A ‘useful article’ is defined in 17 U.S.C. Section 101 as ‘an article having an intrinsic utilitarian function that is not merely to portray the appearance of the article or to convey information.’”

distinctive . . . Consumers should not be deprived of the benefits of competition with regard to utilitarian and aesthetic purposes that product design ordinarily serves by a rule of law that facilitates plausible threats of suit against new entrants.” Although that case involved a determination of protectibility under the Trademark Act, the Court’s opinion about the role of federal law in protecting product designs is clear and indisputable. This Congress, via H.R. 5055, seeks to contradict that opinion—with the bill’s sponsors insisting only that protection of clothing designs is long overdue. This is insufficient evidence to support passage of a law that impacts many product designs and the ability of American consumers to obtain economical alternatives of products inspired by designers’ creations otherwise out of their economic reach and otherwise not available to them.

Thus, the problem with H.R. 5055 is that it tips the balance of intellectual property protection overwhelmingly in favor of fashion and other product designers. A fashion design copyright will be relatively easy to obtain because no official with the Copyright Office conducts an examination of prior art to ensure the application’s originality. In addition, the copyright would be relatively easy to prosecute. The designer would merely need to show that the copyrighted design is “substantially similar” to the allegedly infringing design. And, because there is no criteria of what constitutes either protectable “appearance” or what will be considered “substantially similar” to that appearance, the one promise that will be realized is the promise of protracted and expensive litigation. Very little in the world of fashion design is truly original. Fashion designers frequently draw inspiration from one another and inspired designs often bear a similarity to the so-called “original.” For this reason, cases brought pursuant to a fashion design copyright would be very difficult to defend and mass marketers would very likely be discouraged from taking the legal risk of offering inspired fashions. Thus, the real losers will be the American consumers, who will be cheated out of access to the latest fashions at prices they can afford.

Consumers care about the impact of HR 5055. The Internet is swarming with people—your constituents—critical of the efforts of this Congress to act as “fashion police.” Two examples should suffice to show the sentiments being expressed in this wide-spread electronic forum. “Capital Eye” distributed by FYI News Service at www.fyi-net includes an article “Copyrighting Fashion Not Only Impossible, But Silly” written by Randi Bjornstad and posted the week of April 9, 2006. “Now, let’s be serious,” she says, “when was the last time someone designed a dress—or coat, or shoe, or a pair of boxer shorts, for heaven’s sake—that was so unusual that anyone would say, ‘Wow, I’ve never seen anything like that before. . . . The fact is, in the world of art, everything’s derived from everything else, recycled, given a new name and embraced as something new and different and really out there.’” At www.reason.com.hitandrun/2006/03/be-serious-dahl.shtml, Julian Sanchez writes: “Is this necessary? The idea behind intellectual property is supposed to be to provide creators with an incentive to innovate. Are we supposed to believe that Sears is digging into Armani’s profits to the point where they’re putting out fewer items each year? Are we supposed to believe that this effect is so pronounced that the loss in novelty outweighs the benefit to consumers of inexpensive, attractive clothing?”

AFTA, whose members include major distributors to retailers, are forthright in their analysis and objections to this or any other bill which would eliminate the creation, distribution and sale of competitively priced genuine goods in the US marketplace. The obvious result of H.R. 5055 would be to diminish the right of American consumers to a freely competitive marketplace while providing heretofore unprecedented and uncontrollable dominance of distribution and pricing to a small cadre of designers. There is no method to defend against a claim that one has copied the “overall appearance” of any product design—because there are no standards or criteria in the bill that distinguish distinctive design elements from those that are merely common place or ordinary. And while originally consumers were promised that Section 13 of the Copyright Act was passed only to protect boat hull designs—about which, frankly, not many people could even feign much interest. Now this Congress wants the Copyright Act to also protect the overall appearance of articles of fashion. Tomorrow, then, it could be argued that Congress will have little reason not to permit copyrighting of the “overall appearance” of cosmetic bottles, earring holders or cereal boxes.

AFTA understands that the American fashion industry may feel slighted because protection of fashion design in Europe is greater than currently offered under American intellectual property laws. AFTA knows that the European Union offers a type of community design protection which would certainly cause the envy of our domes-

tic designers looking to protect ordinary features of their products.² But, our Congress should never merely mimic the laws of Europe. Our Congress should strike a balance between rights of the American consumer, American industry and American ingenuity, and if it does so, we believe it will reject the EU model and reaffirm our existing law which provides the needed incentives for original design based upon fair use of past creativity.

There is no reason to believe that our countries' top fashion designers are suffering economically because others draw inspiration from their designs. Nevertheless, H.R. 5055 seeks not only to ensure continued and increased prosperity for such designers, but also, to deprive American consumers of the less-expensive, alternative fashions inspired by it.

H.R. 5055 damages rather than protects the American consumer; it does not provide protection for creativity, but stifles future creativity by extending the control of a few designers. AFTA urges this respected Committee not to cede to the interests of the fashion designers to the detriment of all that was intended to be protected by strong intellectual property protection in this country. Do not deviate from the need to protect our country against counterfeiters and thieves. Do not distort the importance of your mission to protect against misappropriation of distinctive creations and original works of art. H.R. 5055 is legislation guaranteed to generate out of control litigation and a bill that would impede our society's ability to rely upon prior art to create new and better inventions.

There is a necessary balance between inventions that need to be rewarded in order to generate greater inspiration and mere product designs deserving no such protection against future amendment or reproduction. The Copyright Act already recognizes such a distinction by refusing protection for useful designs—even those qualifying as articles of fashion under H.R. 5055. AFTA, its members and its supporters sincerely hope that the respected members of this Committee carefully consider the needs of the American consumer against the needs of fashion and other product designers.

Subcommittee members are invited to contact AFTA's General Counsel, Gilbert Lee Sandler, Esq., should they wish to discuss any matter raised in this statement in more detail or in the event there are any remaining questions or doubts regarding the intent or detrimental impact of H.R. 5055 on the American consumer or the competitive, domestic marketplace.

We thank you for providing us with this opportunity to have our testimony made a part of the record of today's hearing.



² A registered Community design right may provide protection for the appearance of a product or part of a product. The appearance can result from the shape, lines, contours, ornamentation, colours, texture or materials of the product. In this context, a product means any industrial or handicraft item except a computer program, and includes parts intended to be assembled into a complex product, packaging, "get-up", graphic symbols or typefaces (*see <http://www.hindlelowther.com/design2.htm>*).