Federal Reserve System

a short sale of the same security, then the long position is unavailable to serve as the margin required in connection with the creditor's endorsement of a call option on such security.

(g) A situation was also described in which a customer has purported to establish simultaneous offsetting long and short positions by executing a "cross" or wash sale of the security on the same day. In this situation, no change in the beneficial ownership of stock has taken place. Since there is no actual "contra" party to either transaction, and no stock has been borrowed or delivered to accomplish the short sale, such fictitious positions would have no value for purposes of the Board's margin regulations. Indeed, the adoption of such a scheme in connection with an overall strategy involving the issuance, endorsement, or guarantee of put or call options or combinations thereof appears to be manipulative and may have been employed for the purpose of circumventing the requirements of the regulations.

[38 FR 12098, May 9, 1973]

§§ 220.129-220.130 [Reserved]

§220.131 Application of the arranging section to broker-dealer activities under SEC Rule 144A.

(a) The Board has been asked whether the purchase by a broker-dealer of debt securities for resale in reliance on Rule 144A of the Securities and Exchange Commission (17 CFR 230.144A)¹ may be considered an arranging of credit permitted as an "investment banking service" under §220.13(a) of Regulation T.

(b) SEC Rule 144A provides a safe harbor exemption from the registration requirements of the Securities Act of 1933 for resales of restricted securities to qualified institutional buyers, as defined in the rule. In general, a qualified institutional buyer is an institutional investor that in the aggregate owns and invests on a discretionary basis at least \$100 million in securities of issuers that are not affiliated with the buyer. Registered broker-dealers need only own and invest on a discretionary basis at least \$10 million of securities in order to purchase as principal under the rule. Section 4(2) of the Securities Act of 1933 provides an exemption from the registration requirements for "transactions by an issuer not involving any public offering." Securities acquired in a transaction under section 4(2) cannot be resold without registration under the Act or an exemption therefrom. Rule 144A provides a safe harbor exemption for resales of such securities. Accordingly, broker-dealers that previously acted only as agents in intermediating between issuers and purchasers of privately-placed securities, due to the lack of such a safe harbor, now may purchase privatelyplaced securities from issuers as principal and resell such securities to 'qualified institutional buyers'' under Rule 144A.

(c) The Board has consistently treated the purchase of a privately-placed debt security as an extension of credit subject to the margin regulations. If the issuer uses the proceeds to buy securities, the purchase of the privatelyplaced debt security by a creditor represents an extension of "purpose credit" to the issuer. Section 7(c) of the Securities Exchange Act of 1934 prohibits the extension of purpose credit by a creditor if the credit is unsecured, secured by collateral other than securities, or secured by any security (other than an exempted security) in contravention of Federal Reserve regulations. If a debt security sold pursuant to Rule 144A represents purpose credit and is not properly collateralized by securities, the statute and Regulation T can be viewed as preventing the broker-dealer from taking the security into inventory in spite of the fact that the broker-dealer intends to immediately resell the debt security.

(d) Under §220.13 of Regulation T, a creditor may arrange credit it cannot itself extend if the arrangement is an "investment banking service" and the credit does not violate Regulations G and U. Investment banking services are defined to include, but not be limited to, "underwritings, private placements, and advice and other services in connection with exchange offers, mergers, or acquisitions, except for

 $^{^1\}mathrm{Rule}$ 144A, 17 CFR 230.144A, was originally published in the FEDERAL REGISTER at 55 FR 17933, April 30, 1990.

underwritings that involve the public distribution of an equity security with installment or other deferred-payment provisions." To comply with Regulations G and U where the proceeds of debt securities sold under Rule 144A may be used to purchase or carry margin stock and the debt securities are secured in whole or in part, directly or indirectly by margin stock (see 12 CFR 207.2(f), 207.112, and 221.2(g)), the margin requirements of the regulations must be met.

(e) The SEC's objective in adopting Rule 144A is to achieve "a more liquid and efficient institutional resale market for unregistered securities." To further this objective, the Board believes it is appropriate for Regulation T purposes to characterize the participation of broker-dealers in this unique and limited market as an "investment banking service." The Board is therefore of the view that the purchase by a creditor of debt securities for resale pursuant to SEC Rule 144A may be considered an investment banking service under the arranging section of Regulation T. The market-making activities of broker-dealers who hold themselves out to other institutions as willing to buy and sell Rule 144A securities on a regular and continuous basis may also be considered an arranging of credit permissible under §220.13(a) of Regulation T.

[Reg. T, 55 FR 29566, July 20, 1990]

§220.132 Credit to brokers and dealers.

For text of this interpretation, see §221.125 of this subchapter.

[Reg. T, 61 FR 60167, Nov. 26, 1996, as amended at 72 FR 70486, Dec. 12, 2007]

PART 221—CREDIT BY BANKS AND PERSONS OTHER THAN BROKERS OR DEALERS FOR THE PURPOSE OF PURCHASING OR CARRYING MARGIN STOCK (REGULATION U)

Sec.

- 221.1 Authority, purpose, and scope.
- 221.2 Definitions.
- 221.3 General requirements.
- 221.4 Employee stock option, purchase, and ownership plans.

12 CFR Ch. II (1-1-20 Edition)

- 221.5 Special purpose loans to brokers and dealers.
- 221.6 Exempted transactions.
- 221.7 Supplement: Maximum loan value of margin stock and other collateral.

INTERPRETATIONS

- 221.101 Determination and effect of purpose of loan.
- 221.102 Application to committed credit where funds are disbursed thereafter.
 - 221.103 Loans to brokers or dealers.
 - 221.104 Federal credit unions.
 - 221.105 Arranging for extensions of credit to be made by a bank.
 - 221.106 Reliance in "good faith" on statement of purpose of loan.
 - 221.107 Arranging loan to purchase open-end investment company shares.
 - 221.108 Effect of registration of stock subsequent to making of loan.
 - 221.109 Loan to open-end investment company.
 - 221.110 Questions arising under this part.
 - 221.111 Contribution to joint venture as extension of credit when the contribution is disproportionate to the contributor's share in the venture's profits or losses.
 - 221.112 Loans by bank in capacity as trustee.
 - 221.113 Loan which is secured indirectly by stock.
 - 221.114 Bank loans to purchase stock of American Telephone and Telegraph Company under Employees' Stock Plan.
 - 221.115 Accepting a purpose statement through the mail without benefit of face-to-face interview.
 - 221.116 Bank loans to replenish working capital used to purchase mutual fund shares.
 - 221.117 When bank in "good faith" has not relied on stock as collateral.
 - 221.118 Bank arranging for extension of credit by corporation.
 - 221.119 Applicability of plan-lender provisions to financing of stock options and stock purchase rights qualified or restricted under Internal Revenue Code.
 - 221.120 Allocation of stock collateral to purpose and nonpurpose credits to same customer.
 - 221.121 Extension of credit in certain stock option and stock purchase plans.
 - 221.122 Applicability of margin requirements to credit in connection with Insurance Premium Funding Programs.
 - 221.123 Combined credit for exercising employee stock options and paying income taxes incurred as a result of such exercise.
 - 221.124 Purchase of debt securities to finance corporate takeovers.

221.125 Credit to brokers and dealers.

AUTHORITY: 15 U.S.C. 78c, 78g, 78q, and 78w.