(d) In determining the allowability of costs (including retainer fees) in a particular case, no single factor or any special combination of factors is necessarily determinative. However, the contracting officer shall consider the following factors, among others:

1. The nature and scope of the service rendered in relation to the service required.
2. The necessity of contracting for the service, considering the contractor’s capability in the particular area.
3. The past pattern of acquiring such services and their costs, particularly in the years prior to the award of Government contracts.
4. The impact of Government contracts on the contractor’s business.
5. Whether the proportion of Government work to the contractor’s total business is such as to influence the contractor in favor of incurring the cost, particularly when the services rendered are not of a continuing nature and have little relationship to work under Government contracts.
6. Whether the service can be performed more economically by employment rather than by contracting.
7. The qualifications of the individual or concern rendering the service and the customary fee charged, especially on non-Government contracts.
8. Adequacy of the contractual agreement for the service (e.g., description of the service, estimate of time required, rate of compensation, termination provisions).

(e) Retainer fees, to be allowable, must be supported by evidence that—

1. The services covered by the retainer agreement are necessary and customary;
2. The level of past services justifies the amount of the retainer fees (if no services were rendered, fees are not automatically unallowable);
3. The retainer fee is reasonable in comparison with maintaining an in-house capability to perform the covered services, when factors such as cost and level of expertise are considered; and
4. The actual services performed are documented in accordance with paragraph (f) of this subsection.

(f) Fees for services rendered are allowable only when supported by evidence of the nature and scope of the service furnished (see also 31.205–38(c)). However, retainer agreements generally are not based on specific statements of work. Evidence necessary to determine that work performed is proper and does not violate law or regulation shall include—

1. Details of all agreements (e.g., work requirements, rate of compensation, and nature and amount of other expenses, if any) with the individuals or organizations providing the services and details of actual services performed;
2. Invoices or billings submitted by consultants, including sufficient detail as to the time expended and nature of the actual services provided; and
3. Consultants’ work products and related documents, such as trip reports indicating persons visited and subjects discussed, minutes of meetings, and collateral memoranda and reports.


31.205–34 Recruitment costs.

(a) Subject to paragraph (b) of this subsection, the following costs are allowable:

2. Costs of operating an employment office needed to secure and maintain an adequate labor force.
3. Costs of operating an aptitude and educational testing program.
4. Travel costs of employees engaged in recruiting personnel.
5. Travel costs of applicants for interviews.
6. Costs for employment agencies, not in excess of standard commercial rates.

(b) Help-wanted advertising costs are unallowable if the advertising—

1. Does not describe specific positions or classes of positions; or
2. Includes material that is not relevant for recruitment purposes, such as extensive illustrations or descriptions of the company’s products or capabilities.