REQUEST FOR FY 2008 BUDGET AMENDMENTS

COMMUNICATION

FROM

THE PRESIDENT OF THE UNITED STATES

TRANSMITTING

A REQUEST FOR FY 2008 BUDGET AMENDMENTS FOR THE DEPARTMENT OF HOMELAND SECURITY AND DEPARTMENT OF JUSTICE

NOVEMBER 7, 2007.—Referred to the Committee on Appropriations and ordered to be printed

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**THE WHITE HOUSE,**

Hon. NANCY PELOSI,
Speaker of the House of Representatives,
Washington, DC.

DEAR MADAM SPEAKER: I ask the Congress to consider the enclosed amendments to my FY 2008 requests for the Departments of Homeland Security and Justice. These amendments, when combined with funding enacted earlier this year for the FBI (Public Law 110–28), would provide $436 million to take important steps to enhance ongoing efforts for protecting the homeland. The amendments will enhance the security of the Government’s civilian cyber networks and will further address emerging threats.

Overall, the discretionary budget authority proposed in my FY 2008 Budget would not be increased. The details of these amendments proposal are set forth in the enclosed letter from the Director of the Office of Management and Budget.

Sincerely,

GEORGE W. BUSH.

[Estimate No. 7, 110th Cong., 1st Sess.]

**EXECUTIVE OFFICE OF THE PRESIDENT,**
**OFFICE OF MANAGEMENT AND BUDGET,**

The PRESIDENT,
The White House.

Submitted for your consideration are amendments to my FY 2008 Budget requests for the Department of Homeland Security (DHS) and Department of Justice (DOJ). These amendments are necessary to enhance Federal civilian agency cybersecurity and strengthen defenses to combat terrorism.

Of the $436 million total, $386 million would be fully offset by reductions in previously requested funding and cancellation of unobligated balances; and $50 million is available from funds appropriated in the U.S. Troop Readiness, Veterans’ Care, Katrina Recovery, and Iraq Accountability Appropriations Act of 2007. The $436 million would be allocated in the following manner:

**DOJ**

- $39 million to assist FBI’s investigation of incursions into the Government’s cyber networks, increase relevant intelligence analysis, and provide the necessary technical tools that support both investigations and analysis.

(I)
Combatting terrorism

- $105 million to support FBI’s surveillance activities, intelligence analysis, investigations, and liaison and training.
- $2 million for the Drug Enforcement Administration for a communication intercept initiative.

DHS

Cyber

- $115 million for cybersecurity initiatives to enhance Federal civilian detection capabilities, including accelerated deployment of monitoring capabilities and increased analytical operations at United States Computer Emergency Readiness Team (US-CERT) to support civilian agencies.

Combatting terrorism

- $175 million to counter threats in the aviation environment by increasing canine and Visible Intermodal Protection Response Teams to patrol airports, expanding the number of Behavior Detection Officers, ramping up random screening of airport workers in the secure areas of airports, adding Federal Air Marshals to enhance airline security, and speeding the deployment of Secure Flight.

- I have carefully reviewed these amendments and am satisfied that they are necessary at this time. Therefore, I join the Secretary of Homeland Security and the Acting Attorney General in recommending you transmit these amendments to the Congress.

Sincerely,

JIM NUSSLE,
Director.
This proposal would increase the pending request by $104 million to enhance aviation security. Specifically, this request would allow the Aviation Direct Access Screening Program to increase random screening of airport workers in the secure areas of airports; increase the number of Behavior Detection Officers to screen travelers for observable behaviors that may indicate that the individual may be at risk to the airport or aircraft; and increase the number of canine teams, which provide a highly mobile and effective resource that can be readily deployed against a specific threat. This request also includes a $20 million increase for the deployment of Visible Intermodal Protection Response Teams in all modes of transportation, which provide an increased deterrent effect through random, unpredictable show of force techniques. Furthermore, the request would establish vetting capabilities for general aviation passengers and crew, and conduct general aviation threat assessments.

Taken together with the other proposals in this transmittal, the budget authority requested in the FY 2008 Budget would not be affected.
This proposal would increase the pending request by $38 million to increase Federal Air Marshals staffing and provide related travel costs to sustain the current international tempo and to restore coverage on targeted critical domestic flights.

Taken together with the other proposals in this transmittal, the budget authority requested in the FY 2008 Budget would not be affected.
This proposal would increase the pending request by $21 million for Secure Flight, which will replace the current airline managed passenger vetting program with a Government-operated program. In addition to using improved technology, it will alleviate the variability in performance in the current system and reduce the risk for compromised watch list data. This request is necessary to ensure the program is fully implemented in FY 2010.

Taken together with the other proposals in this transmittal, the budget authority requested in the FY 2008 Budget would not be affected.
DEPARTMENT OF HOMELAND SECURITY
CUSTOMS AND BORDER PROTECTION
SALARIES AND EXPENSES

FY 2008 Budget Appendix Pages: 461–462
FY 2008 Pending BA Request: $6,579,733,000
Proposed BA Amendment: $12,000,000
Revised BA Request: $6,591,733,000
FY 2007 Sec. 505 Balances: $2,003,441
Cancellation of FY 2007 Sec. 505 Balances: — $2,003,441
Revised FY 2007 Sec. 505 Balances: —

(In the appropriations language under the above heading, delete “$6,579,733,000” and substitute $6,591,733,000; and insert the following before the period)

: Provided further, That of the unobligated balances available under this heading, $2,003,441 are hereby cancelled

This proposal would increase the pending request by $12 million to enhance security against terrorist travel. Specifically, this request would allow for the development of the Congressionally mandated system that, prior to travel, would screen nationals of Visa Waiver program countries seeking to travel to the United States without a visa. In addition, this proposal would cancel $2 million of FY 2007 unobligated balances extended pursuant to section 505 of P.L. 109–295, the FY 2007 Department of Homeland Security Appropriations Act.

Taken together with the other proposals in this transmittal, the budget authority requested in the FY 2008 Budget would not be affected.
DEPARTMENT OF HOMELAND SECURITY
NATIONAL PROTECTION AND PROGRAMS DIRECTORATE
INFRASTRUCTURE PROTECTION AND INFORMATION SECURITY

FY 2008 Budget Appendix Page: 478
FY 2008 Pending Request: $538,277,000
Proposed Amendment: $115,000,000
Revised Request: $653,277,000

(In the appropriations language under the above heading, delete "$538,277,000" and substitute "$653,277,000"; and delete "$471,787,000" and substitute "$586,787,000").

This proposal would increase the funding requested for the National Cyber Security Division to enhance Federal cybersecurity Government-wide.

Taken together with the other proposals in this transmittal, the budget authority requested in the FY 2008 Budget would not be affected.
DEPARTMENT OF JUSTICE
FEDERAL BUREAU OF INVESTIGATION
SALARIES AND EXPENSES
FY 2008 Pending Appendix Page: 659
FY 2008 Pending Request: $6,349,950,000
Proposed Amendment: $93,539,000
Revised Request: $6,443,489,000
(In the appropriations language under the above heading, delete
“$6,349,950,000” and substitute $6,443,489,000; delete “and” before
“of which $2,308,580,000”; and before the first colon add the fol-
lowing):
; and of which not to exceed $93,539,000 is to address emerging
threats in counterterrorism and cyber security
This amendment would increase the pending request by $93.5
million to address emerging threats in counterterrorism and
cybersecurity.
In addition, $50.0 million from the FBI’s appropriation in the
U.S. Troop Readiness, Veterans’ Care, Katrina Recovery, and Iraq
Accountability Appropriations Act of 2007 will support these activi-
ties.
Taken together with the other proposals in this transmittal, the
budget authority requested in the FY 2008 Budget would not be af-
fected.
(In the appropriations language under the above heading, delete “$1,802,569,000” and substitute $1,804,569,000; delete “and” in the last clause; and before the period add the following:)

; and of which not to exceed $2,000,000 is for a communications intercept initiative in Afghanistan

This amendment would increase the pending request by $2,000,000 and provide for non-personnel resources for a communications intercept program for Afghanistan. The initiative directly supports ongoing foreign-deployed advisory support teams (FAST) and strengthens interagency counter narcotics operations in Afghanistan.

Taken together with the other proposals in this transmittal, the budget authority requested in the FY 2008 Budget would not be affected.
FY 2008 Pending BA Request: $107,939,000
Proposed BA Amendment: $4,500,000
Revised BA Request: $103,439,000
FY 2007 Sec. 505 Balances: $4,211,376
Cancellation of FY 2007 Sec. 505 Balances: $4,211,376
Revised FY 2007 Sec. 505 Balances: —

(In the appropriations language under the above heading, delete "$107,939,000" and substitute $103,439,000 and insert the following before the period:)

: Further, That of the unobligated balances available under this heading, $4,211,376 are hereby cancelled

This proposal would reduce the pending request by $4.5 million due to a shift of the Secure Border Initiative program office from Departmental Management to Customs and Border Protection. This proposal also would cancel $4.2 million in unobligated balances extended pursuant to section 505 of P.L. 109–295, the FY 2007 Department of Homeland Security Appropriations Act.

Taken together with the other proposals in this transmittal, the budget authority requested in the FY 2008 Budget would not be affected.
FY 2008 Budget Appendix Page: 443
FY 2008 Pending BA Request: $278,350,000
Proposed BA Amendment: —
Revised BA Request $278,350,000
Cancellation of FY 2003 Unobligated Balances: — $12,084,003
FY 2007 Sec. 505 Balances: $443,672
Cancellation of FY 2007 Sec. 505 Balances: — $443,672
Revised FY 2007 Sec. 505 Balances: —

(In the appropriations language under the above heading, insert the following before the period:)

: Provided, That of the unobligated balances available under this heading, $12,527,675 are hereby cancelled

This proposal would cancel $12,084,003 of FY 2003 unobligated balances and $443,672 of unobligated balances extended pursuant to section 505 of P.L. 109–295, the FY 2007 Department of Homeland Security Appropriations Act.

Taken together with the other proposals in this transmittal, the budget authority requested in the FY 2008 Budget would not be affected.
DEPARTMENT OF HOMELAND SECURITY

DEPARTMENTAL MANAGEMENT AND OPERATIONS

OFFICE OF THE CHIEF INFORMATION OFFICER

FY 2008 Budget Appendix Page: 443
FY 2008 Pending BA Request: $32,800,000
Proposed BA Amendment: —
Revised BA Request: $32,800,000
FY 2007 Sec. 505 Balances: $873,272
Cancellation of FY 2007 Sec. 505 Balances: $873,272
Revised FY 2007 Sec. 505 Balances: —

(In the appropriations language under the above heading, insert the following before the period:)

: Provided, That of the unobligated balances available under this heading, $873,272 are hereby cancelled

This proposal would cancel $873,272 of unobligated balances extended pursuant to section 505 of P.L. 109–295, the FY 2007 Department of Homeland Security Appropriations Act.

Taken together with the other proposals in this transmittal, the budget authority requested in the FY 2008 Budget would not be affected.
DEPARTMENT OF HOMELAND SECURITY
DEPARTMENTAL MANAGEMENT AND OPERATIONS
OFFICE OF THE FEDERAL COORDINATOR FOR GULF COAST REBUILDING

FY 2008 Budget Appendix Page: 443
FY 2008 Pending BA Request: $3,000,000
Proposed BA Amendment: —
Revised BA Request: $3,000,000
FY 2007 Sec. 505 Balances: $341,540
Cancellation of FY 2007 Sec. 505 Balances: — $341,540
Revised FY 2007 Sec. 505 Balances: —

(In the appropriations language under the above heading, insert the following):

: Provided, That of the unobligated balances available under this heading, $341,540 are hereby cancelled

This proposal would cancel $341,540 of unobligated balances extended pursuant to section 505 of P.L. 109–295, the FY 2007 Department of Homeland Security Appropriations Act.

Taken together with the other proposals in this transmittal, the budget authority requested in the FY 2008 Budget would not be affected.
DEPARTMENT OF HOMELAND SECURITY
DEPARTMENTAL MANAGEMENT AND OPERATIONS
COUNTERTERRORISM FUND

FY 2008 Budget Appendix Page: 445
FY 2008 Pending Request: —
Proposed Amendment: —
Revised Request: —
Cancellation of Unobligated Balances: − $5,500,000

(Under the above heading, insert the following:)

Of the unobligated balances available under this heading, $5,500,000 are hereby cancelled.

This proposal would cancel $5.5 million in unobligated balances. Taken together with the other proposals in this transmittal, the budget authority requested in the FY 2008 Budget would not be affected.
FY 2008 Pending BA Request: $99,111,000
Proposed BA Amendment: —
Revised BA Request: $99,111,000
FY 2007 Sec. 505 Balances: $32,299
Cancellation of FY 2007 Sec. 505 Balances: — $32,299
Revised FY 2007 Sec. 505 Balances: —

(In the appropriations language under the above heading, insert the following before the period:)

: Provided, That of the unobligated balances available under this heading, $32,299 are hereby cancelled


Taken together with the other proposals in this transmittal, the budget authority requested in the FY 2008 Budget would not be affected.
FY 2008 Budget Appendix Page: 448
FY 2008 Pending BA Request: $30,000,000
Proposed BA Amendment: —
Revised BA Request: $30,000,000
FY 2007 Sec. 505 Balances: $672,227
Cancellation of FY 2007 Sec. 505 Balances: — $672,227
Revised FY 2007 Sec. 505 Balances: —

(In the appropriations language under the above heading, insert the following before the period:)

: Provided, That of the unobligated balances available under this heading, $672,227 are hereby cancelled.


Taken together with the other proposals in this transmittal, the budget authority requested in the FY 2008 Budget would not be affected.
FY 2008 Pending BA Request: $219,786,000
Proposed BA Amendment: —
Revised BA Request: $219,786,000
FY 2007 Sec. 505 Balances: $333,520
Cancellation of FY 2007 Sec. 505 Balances: $333,520
Revised FY 2007 Sec. 505 Balances: —

(In the appropriations language under the above heading, insert the following before the period:)

: Provided, That of the unobligated balances available under this heading, $333,520 are hereby cancelled.


Taken together with the other proposals in this transmittal, the budget authority requested in the FY 2008 Budget would not be affected.
DEPARTMENT OF HOMELAND SECURITY
IMMIGRATION AND CUSTOMS ENFORCEMENT
SALARIES AND EXPENSES

FY 2008 Budget Appendix Page: 458
FY 2008 Pending BA Request: $4,162,000,000
Proposed BA Amendment: —
Revised BA Request: $4,162,000,000
FY 2007 Sec. 505 Balances: $5,136,819
Cancellation of FY 2007 Sec. 505 Balances: — $5,136,819
Revised FY 2007 Sec. 505 Balances: —

(In the appropriations language under the above heading, insert the following before the period):

: Provided, That of the unobligated balances available under this heading, $5,136,819 are hereby cancelled

This proposal would cancel $5.1 million of FY 2007 unobligated balances extended pursuant to section 505 of P.L. 109–295, the FY 2007 Department of homeland Security Appropriations Act.

Taken together with the other proposals in this transmittal, the budget authority requested in the FY 2008 Budget would not be af-
fected.
DEPARTMENT OF HOMELAND SECURITY
CUSTOMS AND BORDER PROTECTION
AUTOMATION MODERNIZATION

FY 2008 Budget Appendix Page: 464
FY 2008 Pending Request: $476,609,000
Proposed Amendment: − $30,000,000
Revised Request: $446,609,000
Cancellation of Unobligated Balances: − $6,131,529

(In the appropriations language under the above heading, delete “$476,609,000” and substitute $446,609,000; and insert the following before the period:)

: Provided, That of the unobligated balances available under this heading, $6,131,529 are hereby cancelled

This proposal would decrease the pending request by $30.0 million to address emerging threats. In addition, this proposal would cancel $6.1 million in unobligated balances.

Taken together with the other proposals in this transmittal, the budget authority requested in the FY 2008 Budget would not be affected.
In the appropriations language under the above heading, insert the following before the period:

: Provided, That of the unobligated balances available under this heading, $5,635,834 are hereby cancelled

This proposal would cancel $5.6 million in unobligated balances. Taken together with the other proposals in this transmittal, the budget authority requested in the FY 2008 Budget would not be affected.
DEPARTMENT OF HOMELAND SECURITY
CUSTOMS AND BORDER PROTECTION
AIR AND MARINE INTERDICTION, OPERATIONS, MAINTENANCE, AND PROCUREMENT

FY 2008 Budget Appendix Page: 465
FY 2008 Pending Request: $447,287,000
Proposed Amendment: —
Revised Request: $477,287,000
Cancellation of Unobligated Balances: − $11,900,068
(In the appropriations language under the above heading, insert the following before the period:)

: Provided further, That of the unobligated balances available under this heading, $11,900,068 are hereby cancelled

This proposal would cancel $11.9 million of unobligated balances.
Taken together with the other proposals in this transmittal, the budget authority requested in the FY 2008 Budget would not be affected.
DEPARTMENT OF HOMELAND SECURITY
UNITED STATES COAST GUARD
OPERATING EXPENSES

FY 2008 Budget Appendix Page: 467
FY 2008 Pending BA Request: $5,894,295,000
Proposed BA Amendment: —
Revised BA Request: $5,894,295,000
FY 2007 Sec. 505 Balances: $9,583,611
Cancellation of FY 2007 Sec. 505 Balances: — $9,583,611
Revised FY 2007 Sec. 505 Balances: —

: Provided further, That of the balances available under this heading, $9,583,611 are hereby cancelled

This proposal would cancel $9.6 million FY 2007 unobligated balances extended pursuant to section 505 of P.L. 109–295, the FY 2007 Department of Homeland Security Appropriations Act.

Taken together with the other proposals in this transmittal, the budget authority requested in the FY 2008 Budget would not be affected.
FY 2008 Budget Appendix Page: 469
FY 2008 Pending Request: $998,068,000
Proposed Amendment: —
Revised Request: $998,068,000
Cancellation of Unobligated Balances: $45,991,362

(In the appropriations language under the above heading, insert the following before the period following the second proviso:)

: Provided further, That of the unobligated balances available under this heading, $45,991,362 are hereby cancelled


Taken together with the other proposals in this transmittal, the budget authority requested in the FY 2008 Budget would not be affected.
FY 2008 Budget Appendix Page: 476
FY 2008 Pending BA Request: $46,290,000
Proposed BA Amendment: —
Revised BA Request: $46,290,000
FY 2007 Sec. 505 Balances: $1,994,454
Cancellation of FY 2007 Sec. 505 Balances: $1,994,454
Revised FY 2007 Sec. 505 Balances: —

(In the appropriations language under the above heading, insert the following before the period:)

: Further, That of the unobligated balances available under this heading, $1,994,454 are hereby cancelled


Taken together with the other proposals in this transmittal, the budget authority requested in the FY 2008 Budget would not be affected.
FY 2008 Budget Appendix Page: 479
FY 2008 Pending BA Request: $118,000,000
Proposed BA Amendment: —
Revised BA Request: $118,000,000
FY 2007 Sec. 505 Balances: $45,369
Cancellation of FY 2007 Sec. 505 Balances: — $45,369
Revised FY 2007 Sec. 505 Balances: —

(In the appropriations language under the above heading, insert the following before the period):

: Provided further, That of the unobligated balances available under this heading, $45,369 are hereby cancelled


Taken together with the other proposals in this transmittal, the budget authority requested in the FY 2008 Budget would not be affected.
DEPARTMENT OF HOMELAND SECURITY
FEDERAL EMERGENCY MANAGEMENT AGENCY
STATE AND LOCAL PROGRAMS

FY 2008 Budget Appendix Page: 480
FY 2008 Pending Request: $1,896,000,000
Proposed Amendment: —
Revised Request: $1,896,000,000
Cancellation of Unobligated Balances: −$12,527,657

(In the appropriations language under the above heading, insert the following before the period:)

: Provided further, That of the unobligated balances available under this heading, $12,527,657 are hereby cancelled.

This proposal would cancel $12.5 million in unobligated balances. Taken together with the other proposals in this transmittal, the budget authority requested in the FY 2008 Budget would not be affected.
DEPARTMENT OF HOMELAND SECURITY
FEDERAL EMERGENCY MANAGEMENT AGENCY
READINESS, MITIGATION, RESPONSE, AND RECOVERY

FY 2008 Budget Appendix Page: 484
FY 2008 Pending BA Request: —
Proposed BA Amendment: —
Revised BA Request: —
Cancellation of Unobligated Balances: -$1,729,547

(Under the above heading, insert the following after the closing bracket:)

Of the unobligated balances available under this heading, $1,729,547 are hereby cancelled.

This proposal would cancel $1,729,547 of unobligated balances. Taken together with the other proposals in this transmittal, the budget authority requested in the FY 2008 Budget would not be affected.
FY 2008 Pending BA Request: $667,600,000
Proposed BA Amendment: —
Revised BA Request: $667,600,000
FY 2007 Sec. 505 Balances: $3,615,513
Cancellation of FY 2007 Sec. 505 Balances: —
Revised FY 2007 Sec. 505 Balances: —

(In the appropriations language under the above heading, insert the following before the period:)

: Provided further, That of the unobligated balances available under this heading, $3,615,513 are hereby cancelled

This proposal would cancel $3.6 million in FY 2007 unobligated balances extended pursuant to section 505 of P.L. 109–295, the FY 2007 Department of Homeland Security Appropriations Act.

Taken together with the other proposals in this transmittal, the budget authority requested in the FY 2008 Budget would not be affected.
FY 2008 Budget Appendix Page: 492
FY 2008 Pending BA Request: $875,000
Proposed BA Amendment: —
Revised BA Request: $875,000
FY 2007 Sec. 505 Balances: $127,994
Cancellation of FY 2007 Sec. 505 Balances: $127,994
Revised FY 2007 Sec. 505 Balances: —

(In the appropriations language under the above heading, insert the following before the period):

: Provided further, That of the unobligated balances available under this heading, $127,994 are hereby cancelled


Taken together with the other proposals in this transmittal, the budget authority requested in the FY 2008 Budget would not be affected.
FY 2008 Budget Appendix Page: 494
FY 2008 BA Request: $142,632,000
Proposed BA Amendment: —
Revised BA Request: $142,632,000
FY 2007 Sec. 505 Balances: $216,727
Cancellation of FY 2007 Sec. 505 Balances: — $216,727
Revised FY 2007 Sec. 505 Balances: —

(In the appropriations language under the above heading, insert the following before the period:)

: Provided further, That of the unobligated balances available under this heading, $216,727 are hereby cancelled.


Taken together with the other proposals in this transmittal, the budget authority requested in the FY 2008 Budget would not be affected.
FY 2008 Budget Appendix Page: 495
FY 2008 BA Request: $34,000,000
Proposed BA Amendment: —
Revised BA Request: $34,000,000
FY 2007 Sec. 505 Balances: $368,166
Cancellation of FY 2007 Sec. 505 Balances: −$368,166
Revised FY 2007 Sec. 505 Balances: —

(In the appropriations language under the above heading, insert the following before the period:)

: Provided further, That of the unobligated balances available under this heading, $368,166 are hereby cancelled

This proposal would cancel $368,166 of FY 2007 unobligated balances extended pursuant to section 505 of P.L. 109–295, the FY 2007 Department of Homeland Security Appropriations Act.

Taken together with the other proposals in this transmittal, the budget authority requested in the FY 2008 Budget would not be affected.
Of the amounts deposited or available in the Crime Victims Fund, $1,557,539,000 is hereby permanently cancelled and transferred to miscellaneous receipts at the Treasury: Provided, That to the extent that amounts remaining in the Fund after such cancellation exceed $625,000,000, no obligations may be incurred in excess of $625,000,000.

Amounts deposited into the Crime Victims Fund during FY 2007 exceed the amounts estimated in the FY 2008 Budget. As a result, this amendment would not adversely affect the appropriation for the Crime Victims Fund. However, nearly $1.6 billion in collections and prior year balances would be cancelled. The amount is approximately $220 million above the amount proposed for permanent cancellation in the President’s FY 2008 Budget.

The permanent cancellation of these funds will offset funding increases proposed in the Departments of Justice and Homeland Security to address emerging terrorism and cyber threats.