A REQUEST FOR BUDGET AMENDMENTS FOR FISCAL YEAR 2008

MESSAGE

FROM

THE PRESIDENT OF THE UNITED STATES

TRANSMITTING

A REQUEST FOR FY 2008 BUDGET AMENDMENTS FOR ONGOING MILITARY AND INTELLIGENCE OPERATIONS IN SUPPORT OF OPERATION IRAQI FREEDOM, OPERATION ENDURING FREEDOM, AND SELECTED OTHER INTERNATIONAL ACTIVITIES

OCTOBER 23, 2007.—Message and accompanying papers referred to the Committee on Appropriations and ordered to be printed
THE WHITE HOUSE,

Hon. NANCY PELOSI,
Speaker of the House of Representatives,
Washington, DC.

DEAR MADAM SPEAKER: I ask the Congress to consider the enclosed amendments to my FY 2008 Budget request that will provide additional resources for ongoing military and intelligence operations in support of Operation Iraqi Freedom, Operation Enduring Freedom, and selected other international activities. These funds will support U.S. efforts to improve stability in these regions. This request is also consistent with the assessments provided by General David Petraeus and Ambassador Ryan Crocker last month and my Iraq Benchmark Assessment Report, as it contains funds to maintain the current pace of operations into FY 2008 and takes into account plans to redeploy five Army brigades by next summer, should conditions on the ground permit.

This request includes funds to improve the protection of our forces by procuring additional Mine Resistant Ambush Protected vehicles, which have proved highly effective in countering improvised explosive devices. It also supports pre-deployment training for ground forces; supports the repair, replacement, or supplement of equipment worn out or lost in military operations; upgrades equipment based on lessons learned to date; replenishes depleted prepositioned stocks; and fills shortages in non-deployed units caused by the creation of equipment pools in theater.

In addition, it helps support our military and their families by funding a range of needed services. For example, the request funds the development of a sustainable medical and rehabilitation system to properly care for our wounded warriors. The request also funds enhanced support for servicemembers and their families to mitigate the effect of repeated and continued deployments of the all-volunteer force.

These amendments include funding for urgent and unanticipated international programs, including support for extraordinary security and operating costs associated with U.S. diplomatic activity in Iraq and Afghanistan, for assistance to internally displaced persons in Iraq and Iraqi refugees, and to help create political and economic stability in Afghanistan.

I hereby designate the specific proposals in the amounts requested herein as emergency requirements. This request represents urgent and essential requirements and I encourage you to take up this FY 2008 funding as soon as possible. The details of the request are set forth in the enclosed letter from the Director of the Office of Management and Budget.

Sincerely,

GEORGE W. BUSH.
Submitted for your consideration are amendments to the FY 2008 Global War on Terror (GWOT) request to fund ongoing military, diplomatic, and intelligence operations; stabilization and counter-insurgency activities in Iraq and Afghanistan; and other humanitarian assistance. This request reflects changes in U.S. operations related to GWOT since your Budget was transmitted in February, as well as additions for newly identified requirements that are responsive to changing conditions on the ground. This request is consistent with the assessments provided by General David Petraeus and Ambassador Ryan Crocker last month.

These revisions total $45.9 billion, and are in addition to the $150.5 billion you already requested. Of the additional amounts now requested, $42.3 billion is for the Department of Defense, including $0.8 billion for classified programs in support of GWOT, and $3.6 billion is for international functions. The major categories of funding are highlighted below.

Military and Intelligence Operations

- $7.3 billion to fund combat operations in support of Operation Iraqi Freedom (OIF) and Operation Enduring Freedom (OEF) during FY 2008. Of this amount, $6.3 billion is to maintain current troop levels, allowing for redeployments to begin in December, with five Brigade Combat Teams redeployed by July 2008.
- $6.4 billion to enhance pre-deployment training for ground forces, including increases for equipment for next-to-deploy forces.
- $1.0 billion to expand the size of the Iraqi Security Forces and improve their ability to conduct counterinsurgency operations independent of U.S. assistance.
- $0.2 billion is requested for the Commander’s Emergency Response Program in Afghanistan to enable commanders to address urgent needs of local populations and gain their support in the fight against insurgents. A major component of these funds will be building local secondary roads.
- $0.5 billion to develop a sustainable medical and rehabilitation system to properly care for our Wounded Warriors returning from OIF and OEF.
- $0.8 billion to enhance support for servicemembers and their families impacted by repeated and continued deployments of the all-volunteer Force.
- $0.8 billion for classified activities.
- $0.8 billion to address increased fuel costs.
Equipment, Force Structure, and Facilities Improvements

- $11.0 billion for the production, fielding, support and continued advancements of Mine Resistant Ambush Protected (MRAP) vehicles, which are a critical priority joint-Service program to counter significant in-theater force protection threats especially from improvised explosive devices. This would fund 7,274 MRAPs for a total of 15,274 produced by the end of FY 2008.
- $8.8 billion to replace equipment that is worn out or damaged, to upgrade equipment based on wartime lessons learned, to replenish depleted prepositioned stocks, and to fill shortages in non-deployed units caused by the creation of equipment pools in theater.
- $3.1 billion to provide additional armor and other capabilities to counter the continued threat from Improvised Explosive Devices and snipers.
- $1.4 billion to build airfields, roads, and other mission critical facilities to ensure survivability of the troops and support mission capabilities. Of this total, $0.4 billion is requested to expedite efforts to transition services out of the Walter Reed Army Medical Center, Washington, DC, into new state-of-the-art facilities.

International Affairs and Stabilization Activities

The request seeks $3.6 billion for urgent and unanticipated international affairs programs, including the following:
- **Global War on Terror and the Middle East.** $561 million is included for the additional extraordinary security and operating costs associated with supporting U.S. diplomatic activity in Iraq and Afghanistan; up to $240 million is for assistance to Iraqis who have been displaced from their homes; $25 million to initiate a new enterprise fund or similar private sector investment program that will help Iraqi-owned firms access the capital that they need to create jobs; and an additional $500 million is provided for assistance to help create political and economic stability in Afghanistan. The request also provides: $375 million for the West Bank to help the Palestinian Authority resolve its fiscal crisis and enhance their security capabilities; and $60 million to support the Administration’s commitment to fund Pakistan’s Federally Administered Tribal Areas Sustainable Development plan.
- **Peacekeeping and Security and Economic Assistance.** $724 million is for the UN peacekeeping mission in Darfur; $70 million is provided to support elections in Southern Sudan; $106 million is included to support commitments for energy and economic assistance to North Korea as called for in the Six Party talks. The request also provides $500 million for Mexico and $50 million for Central American states, to support their unprecedented efforts to combat transnational crime and drug trafficking.
- **Humanitarian Assistance.** In addition to funding for Iraq, $350 million is provided for emergency food aid needs and disaster assistance mainly in Africa and $35 million is provided to assist Palestinian refugees.

Recommendation

These amendments fulfill known and urgent requirements that cannot reasonably be met within the request submitted with your amended FY 2008 Budget. Consistent with the original and subse-
quent MRAP amendment request, I recommend that you designate the specific amendments contained in this transmittal as emergency requirements.

I have carefully reviewed these proposals and am satisfied that they are necessary at this time. Therefore, I join Secretary Gates and Secretary Rice in recommending you transmit the proposals to the Congress.

Sincerely,

JIM NUSSLE,
Director.

Enclosures.
FY 2008 Pending Request: $12,504,398,000
Proposed Amendment: – $186,843,000
Revised Request: $12,317,555,000

This amendment would reduce the pending request by $186.8 million. This reduction is the net of the decreases and increases described below.

Decreases include: (1) a net decrease of $242 million reflecting adjustments to initial Reserve Component (RC) mobilization estimates; (2) $693 million for less-than-expected active overstrength levels (– $8,900 average strength from pending request); (3) $152 million due to a reduction in Permanent Change of Station moves required; and (4) $373 million for subsistence transportation charges that are now funded from the Operation and Maintenance, Army appropriation.

Increases include: (1) $315 million to continue the forces plus-up in Iraq; (2) $360 million for Assignment Incentive Pay of $1,000 per month for members extended beyond 12 months in theater; (3) $124 million for RC soldiers taking administrative absence earned from frequent deployments; (4) $69 million for RC pay for members activated to support the Army-wide initiative to enhance its ability to support the soldiers that are wounded, injured, or ill; and (5) $405 million for additional recruiting and retention bonuses.
DEPARTMENT OF DEFENSE
MILITARY PERSONNEL
MILITARY PERSONNEL, NAVY

FY 2008 Budget Appendix Page: 1144
FY 2008 Pending Request: $752,089,000
Proposed Amendment: $39,588,000
Revised Request: $791,677,000

This amendment would increase the pending request by $39.6 million including: (1) $2.5 million to extend the Marine Expeditionary Unit and Expeditionary Strike Group in theater; (2) $7.0 million to extend a training brigade in Afghanistan; (3) $5.1 million for higher-than-anticipated Permanent Change of Station moves in support of Global War on Terror (GWOT) assignments; and (4) $25.0 million for additional Reserve Component support for GWOT-related missions that include, but are not limited to, clinical support to the Navy’s organic health care system; the Safe Harbor program that aids injured/wounded sailors and their families in dealing with non-medical issues resulting from long-term hospitalization and/or outpatient treatment; readiness oversight of non-traditional expeditionary missions in support of GWOT, and theater-security cooperation in areas such as peacekeeping, maritime security, and counterterrorism.
DEPARTMENT OF DEFENSE
MILITARY PERSONNEL
MILITARY PERSONNEL, MARINE CORPS

FY 2008 Budget Appendix Page: 1144
FY 2008 Pending Request: $1,601,882,000
Proposed Amendment: $188,139,000
Revised Request: $1,790,021,000

This amendment would increase the pending request by $188.1 million, including: (1) $153.0 million for an additional 2,811 workyears resulting from an involuntary recall to active duty of Marine Individual Ready Reservists (IRR) in support of Operation Iraqi Freedom (OIF) and an increase in Marine mobilized reservists in support of OIF and Operation Enduring Freedom (OEF) Horn of Africa; (2) $10.3 million for Reserve Component support of active duty units as they prepare for OIF/OEF; (3) $22.0 million to extend two Battalions that are part of the force plus-up in OIF; and (4) $2.8 million to extend a Marine Expeditionary Unit supporting the force plus-up in OIF.
This amendment would increase the pending request by $4 million to cover the pay and allowance associated with extending the Intelligence, Surveillance, Reconnaissance and aerial refueling support for continuing the surge of forces into FY 2008.
This amendment would increase the pending request by $64.2 million to cover additional training days accomplished in reserve training status rather than on active duty. This pre-mobilization training will increase unit readiness, reduce post mobilization training, and maximize the time that mobilized soldiers spend in theater. This training strategy is a direct result of the new Reserve Component utilization policy signed by the Secretary of Defense on January 19, 2007. Shifting to a 12-month mobilization time allows Army Reserve soldiers to have more time with employers and families since they do more training at home station instead of at a mobilization station.
This amendment would increase the pending request by $660.2 million to cover additional training days accomplished in a reserve training status rather than on active duty. This pre-mobilization training will increase unit readiness, reduce post mobilization training, and maximize the time that mobilized soldiers spend in theater. This training strategy is a direct result of the new Reserve Component utilization policy signed by the Secretary of Defense on January 19, 2007. Shifting to a 12-month mobilization time allows Army Reserve soldiers to have more time with employers and families since they do more training at their home station instead of at a mobilization station.
Pending Request: $46,537,964,000
Proposed Amendment: $8,395,387,000
Revised Request: $54,933,351,000

This amendment would increase the pending request by $8.4 billion to fund the extension of forces supporting surge operations in Iraq and Afghanistan, and initiatives that are critical to the viability of the volunteer Army. Efforts include counter-insurgency, security and detainee operations, as well as intelligence initiatives, equipment maintenance and repair, logistical activities, and base operations support. Within the operations line, the request funds increased force protection, linguist support, theater communications capacity, and Commander’s Emergency Response Program projects in Afghanistan. Additionally, improve care to our Wounded Warriors, and enhance Soldier and Family programs. This amendment would also fund increased fuel costs.
This amendment would increase the pending request by $788.3 million to fund the extension of forces supporting surge operations, the resetting of equipment in theater, and depot maintenance for ships, aircraft, and ground equipment returning from theater. In addition, it would fund efforts designed to protect wheeled vehicles from Radio Controlled IEDs; increased linguist support; and more embedded trainers for Afghan National Security Forces. This amendment would also fund increased fuel costs.
This amendment would increase the pending request by $348.6 million to fund the extension in theater of a Marine Expeditionary Unit through November 2007, and two Marine battalions through July, 2008. Increased funding is also needed for service contracts supporting unmanned aerial systems providing intelligence, surveillance, and reconnaissance and to continue a program to protect wheeled vehicles from Radio Controlled Improvised Explosive Devices. Additionally, the amendment provides for increased family support including individual and family counseling needs arising from extended operations. This request would also fund increased fuel costs.
This amendment would increase the pending request by $211.3 million to cover the daily operating expenses of personnel, aerial refueling aircraft, and intelligence, surveillance, and reconnaissance (ISR) platforms associated with the force plus-up in FY 2008. The amendment would also fund additional sustainment costs for ISR weapon systems, and increased fuel costs.
House Document 110–54 Page: 8
Pending Request: $6,126,990,000
Proposed Amendment: $275,795,000
Revised Request: $6,402,785,000

(Under the above heading, delete “$6,126,990,000” and substitute $6,402,785,000; delete “and” at the end of paragraph (1); delete the period at the end of paragraph (2) and insert; and insert the following new paragraph:)

(3) not to exceed $100,000,000, to remain available until expended, may be used, notwithstanding any other provision of law, for the purpose of providing specialized training and procuring supplies and specialized equipment and providing such supplies and loaning such equipment on a non-reimbursable basis to coalition forces supporting United States military operations in Iraq and Afghanistan: Provided, That the Secretary of Defense shall provide quarterly reports to the congressional defense committees regarding support provided under this section.

This amendment would increase the pending request by $275.8 million to fund increased requirements for information systems, Special Operations Forces, and classified programs for the Global War on Terror. This request would also fund increased fuel costs.

In addition, the proposed language would authorize the Department of Defense to use up to $100 million of Operation and Maintenance, Defense-wide funds to provide specialized training, supplies and equipment to coalition forces that could not deploy to or conduct their missions in Iraq and Afghanistan without such support.

This authority will allow specialized pre-deployment training to ensure coalition forces are adequately prepared for deployment. Use of this authority to purchase equipment for deployments will allow the U.S. Government to retain ownership of such equipment and to rotate the equipment to follow-on replacements of coalition forces (except for those personal clothing items or other supplies non normally re-issued to follow-on rotations), thus achieving a cost savings. Furthermore, the Department of Defense can ensure that coalition forces have current and interoperable equipment, especially counter-improvised explosive device equipment, thus potentially reducing casualties for both coalition and U.S. forces.
This amendment would increase the pending request by $38.3 million to enhance family readiness and Army community support programs, and pre-mobilization training to improve readiness for reservists prior to deployment. This request would also fund increased fuel costs.
This amendment would increase the pending request by $13.8 million to fund increased fuel costs.
DEPARTMENT OF DEFENSE
OPERATION AND MAINTENANCE
OPERATION AND MAINTENANCE, MARINE CORPS RESERVE

FY 2008 Budget Appendix Page: 1150
FY 2008 Pending Request: $68,000,000
Proposed Amendment: $193,000
Revised Request: $68,193,000

This amendment would increase the pending request by nearly $0.2 million to fund increased fuel costs.
For an additional amount for “Operation and Maintenance, Air Force Reserve,” $24,266,000.

This amendment would provide $24.2 million to fund increased fuel prices.
This amendment would increase the pending request by $290.9 million to enhance family readiness and Army community support programs, and to fund pre-mobilization training to improve readiness for reservists prior to deployment. This request would also fund increased fuel costs.
This amendment would increase the pending request by $72.1 million to fund additional maintenance and contractor logistics support. This request would also fund increased fuel costs.
This amendment would increase the pending request for the Operation and Maintenance portion of the Defense Health Program by $114.6 million to fund additional civilian health care professionals and administrative support for increased wounded warrior patient care at medical facilities. This request also provides for expanded health care coverage for non-medical attendants for wounded warriors.
DEPARTMENT OF DEFENSE
OPERATION AND MAINTENANCE
IRAQ FREEDOM FUND

FY 2008 Budget Appendix Page: 1152
FY 2008 Pending Request: $107,500,000
Proposed Amendment: $100,000,000
Revised Request: $207,500,000

(In the FY 2008 appropriations language under the above heading, delete “$107,500,000” and substitute $207,500,000; and add the following before the first colon:

, of which, notwithstanding any other provision of law, not to exceed $100,000,000 may be used for the redevelopment of the Iraqi industrial sector by identifying, and providing assistance to, factories and other industrial facilities that are best situated to resume operations quickly and reemploy the Iraqi workforce.

This amendment would increase the pending request by $100 million to continue the work being done by the Task Force to improve Business and Stability Operations in Iraq.)
This amendment would increase the pending request by $1 billion to fund the Iraq Security Force (ISF) expansion necessary for the ISF to conduct counterinsurgency operations and enhance border security. It will also fund ISF development of enabling capabilities for which they now rely on Coalition Forces, such as combat support (including aviation support), combat service support (logistics, supply chain management and maintenance) and training and associated requirements.
This amendment would increase the pending request by $225.2 million to fund CH-47 cargo helicopter modifications and aircraft support equipment.
FY 2008 Pending Request: $492,734,000
Proposed Amendment: $149,030,000
Revised Request: $641,764,000

This amendment would increase the pending request by $149 million to fund Javelin Missile and Improved Target Acquisition System modifications.
DEPARTMENT OF DEFENSE

PROCUREMENT

PROCUREMENT OF WEAPONS AND TRACKED COMBAT VEHICLES, ARMY

FY 2008 Budget Appendix Page: 1155
FY 2008 Pending Request: $4,780,172,000
Proposed Amendment: $2,509,525,000
Revised Request: $7,289,697,000

This amendment would increase the pending request by $2.5 billion to procure weapon systems and equipment that support troops deployed to Iraq and Afghanistan; reset equipment that has been destroyed, damaged, stressed, or worn out due to combat operations; and improve unit readiness levels upon return from operational deployment. Weapon systems and equipment include M1 Abrams Tank and M2 Bradley Fighting vehicle upgrades, Stryker vehicles, Howitzers and small arms and medium caliber weapons for operating, returning, and future deploying forces.
FY 2008 Pending Request: $313,000,000
Proposed Amendment: $200,600,000
Revised Request: $513,600,000

This amendment would increase the pending request by $200.6 million to fund Provision of Industrial Facilities.
This amendment would increase the pending request by $19.9 billion to procure additional equipment to include tactical and heavy armored vehicles identified by the Joint Urgent Operational Needs process to support forces deployed to Iraq and Afghanistan. The $16.4 billion required for additional tactical and heavy armored vehicles includes $10.4 billion to procure the Family of Mine Resistant Ambush Protection vehicles, $2.7 billion for the Family of Medium Tactical Vehicles, $1.7 billion for the Family of Heavy Tactical Vehicles, and $1.6 billion for the Stryker Vehicles. Other significant procurement includes $1.3 billion for High-Multipurpose Mobile Wheeled Vehicles and $1.2 billion for Rapid Equipping Soldier Support Equipment.
This amendment would increase the pending request by $269 million to support the Services' acceleration of Home Station Lane Training on Counter-Innovative Explosive Devices (C-IED). All Services require C-IED Home Station Training Lanes, which will be provided at 30 locations. Requested funding for FY 2008 accomplishes two key tasks, it: (1) expands C-IED training capabilities to support all Service individual and basic collective training venues prior to advanced collective (unit) training exercises at Combat Training Centers in preparation for deployment to theater, and (2) provides additional resources for critical C-IED training support equipment across the same Service venues.
This amendment would increase the pending request by $808.5 million to fund procurement of aircraft, modifications of aircraft, support equipment and aircraft spares essential to continuing the Global War on Terror (GWOT) fight. The requested aircraft include five EA-18G Growlers ($375 million), one F/A-18E/F Hornet ($54.5 million), and three MH-60S helicopters ($102.3 million). The request also includes modifications for P-3 aircraft ($225 million) to support GWOT with a Ground Moving Target Indicator and Synthetic Aperture Radar. The remaining funds are for aircraft modifications to replace worn and obsolete equipment, provide intelligence, surveillance, and reconnaissance equipment for EP-3/P-3 aircraft supporting CENTCOM, and spares to support the requested aircraft in theater.
FY 2008 Pending Request: $251,281,000
Proposed Amendment: $67,000,000
Revised Request: $318,281,000

This amendment would increase the pending request by $67 million to replace the 14 Close-In Weapons Systems diverted to the Department of the Army in FY 2007 and to accelerate production deliveries to minimize the impact to the Navy's fielding plan.
FY 2008 Pending Request: $590,090,000
Proposed Amendment: $19,800,000
Revised Request: $609,890,000

This amendment would increase the pending request by $19.8 million to fund Joint Direct Attack Munitions and Small Arms and Landing Party ammunition.
House Document 110–54 Page: 10
Pending Request: $848,311,000
Proposed Amendment: $1,022,286,000
Revised Request: $1,870,597,000

This amendment would increase the pending request by $1.0 billion. These funds will provide for the replacement of items damaged or destroyed in Operation Iraqi Freedom and Operation Enduring Freedom, provide new and increased capabilities for the troops, and equipment to reset the force. Specifically, this amendment provides $725 million for P–3 Ground Moving Target Indicator and Synthetic Aperture Radar pods to support the Global War on Terror; $83 million for Unmanned Aerial Vehicles, Counter Remote Control Electronic Warfare, and associated Explosive Ordnance Detection efforts; $22 million for Shipboard Information Warfare, and other Command, Control, Communications, Computer, Intelligence (C4I) equipment; $103 million for C4I Surveillance and Reconnaissance, vehicles, and other equipment for Navy Expeditionary Combat Command units; and $52 million for force protection, various aviation support, and miscellaneous equipment.
This amendment would increase the pending request by $686.6 million to procure weapon systems and equipment that support troops deployed to Iraq and Afghanistan and reset equipment that has been destroyed, damaged, stressed, or worn out due to combat operations and improve unit readiness levels upon return from operational deployment. This includes explosive ordnance disposal equipment, weapon system upgrades, communication and electronic equipment, and night vision and construction equipment.
This amendment would increase the pending request by $609 million to fund the procurement of Predator and Reaper Unmanned Aerial Vehicles; modifications for A-10, F-15 and F-16 combat aircraft; E-8C Joint Surveillance Target Attack Radar System airborne battle management, command and control; Sniper Advanced Targeting pods with Video Downlink and other aircraft production support.
FY 2008 Budget Appendix Page: 1158
FY 2008 Pending Request: $74,005,000
Proposed Amendment: $30,400,000
Revised Request: $104,405,000

This amendment would increase the pending request by $30.4 million to fund M240 and M249 machine guns and combat replacement rifles.
DEPARTMENT OF DEFENSE
PROCUREMENT
OTHER PROCUREMENT, AIR FORCE

House Document 110–54 Page: 12
Pending Request: $4,328,206,000
Proposed Amendment: $293,500,000
Revised Request: $4,621,706,000

This amendment would increase the pending request by $293.5 million to fund various equipment to include Predator ground stations needed for the Global War on Terror operations.
This amendment would increase the pending request by $167.5 million to fund various operational improvements.
For an additional amount for “Rapid Acquisition Fund,” $150,000,000, to remain available until September 30, 2010.

This amendment would increase the Global War on Terror request by $150 million for the Rapid Acquisition Fund. This request provides additional transfer funds for rapid response to unforeseen, joint urgent operational needs for U.S. Central Command to minimize casualties and to ensure mission success for Operation Iraqi Freedom and Operation Enduring Freedom. These funds will provide additional force protection equipment acquisition and sustainment that will address emerging requirements.
This amendment would increase the pending request by $21.6 million to fund various developmental programs with specific importance to operations in Iraq and Afghanistan. This includes software changes to the Distributed Common Ground System Program, a cooperative effort between the Services and Agencies to improve processing and dissemination of data; development of software tools for the Wounded Warrior program; joint command and control improvements and development of counter sniper technologies.
This amendment would increase the pending request by $131.1 million to fund EA–18G Next Generation Jammer development; the development of more effective Weapons of Mass Destruction detectors; testing of Mine Resistant Ambush Protected vehicles, which in combination with counter improvised explosive device (IED) jammers and improved tactics, has led to a decrease in the lethal effects of IEDs; and the development of several classified technologies related to combat and intelligence operations in Iraq and Afghanistan.
FY 2008 Budget Appendix: 1160

FY 2008 Pending Request: $1,369,781,000
Proposed Amendment: $202,029,000
Revised Request: $1,571,810,000

This amendment would increase the pending request by $202 million to fund the A–10 aircraft Propulsion Upgrade Program, to increase A–10 engine thrust to enable full fuel and weapons loads when operating from “high-hot” airfields such as Bagram airbase in Afghanistan, and to decrease time-to-climb minimizing time in the Man-Portable Air Defense Missile threat envelope; development of a Massive Ordnance Penetrator for the B–2 aircraft in response to an Urgent Operational Need from theater commanders. Funding is also requested to improve the performance of the Joint Surveillance Attack Radar System in the mountainous Afghan landscape by incorporating a Beyond Line-of-Sight system; and for a variety of tactical communications, detectors/sensors; and to continue concept development of a Senior Leader Communication, Command, and Control System, which is a mini-package that provides secure voice, data, and video capability.
FY 2008 Budget Appendix Page: 1161
FY 2008 Pending Request: $727,498,000
Proposed Amendment: $630,090,000
Revised Request: $1,357,588,000

This amendment would increase the pending request by $630.1 million to fund various intelligence activities and operational improvements. The request also funds the development of a Wide Area Service Architecture networks to improve communications in Afghanistan; and for other National Security Agency mission support programs.
This amendment would increase the pending request by $701.9 million for construction and planning and design. These additional resources would fund various construction projects located in Afghanistan, Iraq, and Kuwait ($563.8 million) and would fund various projects in support of the Army Medical Action Plan initiative ($138.1 million). The requested funds will provide funding for basic infrastructure projects, such as water supply, treatment, and storage facilities. Force protection projects include overhead cover systems to protect high troop concentration areas from mortar and rocket fire, entry control points and perimeter fencing. This request also includes funding for operational facilities including airfield ramps, parking aprons, and facilities for detainee operations in Iraq. It includes a juvenile Theater Internment Facility Reintegration Center (TIFRIC) at Camp Constitution to rehabilitate captured juvenile combatants, as well as a mud-brick factory at the Camp Cropper TIFRIC for a detainee work program. The requested funds would provide for new roads in Afghanistan and additional support facilities in the U.S. Central Command Area of Responsibility.
FY 2008 Pending Request: $157,305,000
Proposed Amendment: $80,200,000
Revised Request: $237,505,000

This amendment would increase the pending request by $80.2 million to fund the construction projects located at Camp Lemonier, Djibouti and for planning and design. The projects include a water production facility, an expanded network infrastructure project, and a dining facility.
FY 2008 Budget Appendix Page: 1162
FY 2008 Pending Request: — — —
Proposed Amendment: $305,000,000
Revised Request: $305,000,000

(Under the above heading, insert the following new FY 2008 appropriations language:)

For an additional amount for “Military Construction, Air Force,” $305,000,000, to remain available until September 30, 2012: Provided, That such funds may be obligated and expended to carry out planning and design and military construction projects not otherwise authorized by law.

This amendment would provide $305 million for planning and design and various operational facilities, such as ramps and taxiways located in Afghanistan, Kyrgyzstan, Oman, Qatar, and Iraq. This request also would provide for a project at Al Udeid Air Base in Qatar to replace aging and failing temporary and expeditionary structures and utilities that have outlived their useful life. These facilities are in need of replacement to support ongoing operations.
DEPARTMENT OF DEFENSE

MILITARY CONSTRUCTION

MILITARY CONSTRUCTION, DEFENSE-WIDE

FY 2008 Pending Request: - - -
Proposed Amendment: $27,600,000
Revised Request: $27,600,000

(Insert the above heading and FY 2008 appropriations language that follows immediately after the material under the heading “Military Construction, Air Force”):

For an additional amount for “Military Construction, Defense-Wide,” $27,600,000, to remain available until September 30, 2012: Provided, That such funds may be obligated and expended to carry out planning and design and military construction projects not otherwise authorized by law.

This request would provide $27.6 million for various defense-wide facilities. This request includes $6.6 million to construct a logistics storage warehouse at Al Udeid, Qatar to provide a storage and command and control facility adjacent to the new U.S. Central Command forward headquarters. This request also would provide $21.0 million for a new Burn Center at Brooke Army Medical Center. The new center will leverage state-of-the-art technology to improve military burn recovery and rehabilitation and will be adequately sized to handle the necessary patient load.
DEPARTMENT OF DEFENSE
MILITARY CONSTRUCTION
BASE REALIGNMENT AND CLOSURE ACCOUNT 2005

FY 2008 Budget Appendix Page: 1162
FY 2008 Pending Request: — — —
Proposed Amendment: $415,910,000
Revised Request: $415,910,000

(Insert the above heading and FY 2008 appropriations language that follows immediately after the material under the heading “Military and Construction, Defense-Wide”):


This amendment would provide $415.9 million to expedite the completion of the new Walter Reed National Military Medical Center in Bethesda, Maryland and the new community hospital at Fort Belvoir, Virginia to enable early transition of services out of the Walter Reed Army Medical Center, Washington, DC into new state-of-the-art facilities.
This amendment would increase the pending request by $281.4 million to fund increases in the cost of fuel paid from the Defense Working Capital Funds. Increases in world fuel market costs have resulted in increased fuel costs to the Department of Defense. This amendment would fund the increase in baseline fuel costs above levels funded in the President’s FY 2008 Budget for Defense Working Capital Funds activities that buy fuel in their operations.

(In the fourth general provision under the above heading, delete “$977,441,000” and substitute $1,219,441,000:) This provision would increase the pending request for amounts which may be used to provide the commanders in Iraq and Afghanistan total Commander’s Emergency Response Program (CERP) authority of $1.2 billion. CERP projects are identified by commanders working in concert with provincial and district leaders. Proposed funding would be used for road construction projects that are generally focused on secondary roads, which may be constructed using materials such as gravel or cobblestone, and for other economic development activities. These projects will be at the Provincial-to-District level and will synchronize with the Afghan Engineer District, U.S. Agency for International Development projects, and the Afghanistan National Development Strategy. These projects would contribute to the U.S. Government strategy of enhancing the Coalition and the Government of Afghanistan’s presence at the local level.
DEPARTMENT OF AGRICULTURE
FOREIGN AGRICULTURE SERVICE
PUBLIC LAW 480 TITLE II GRANTS

FY 2008 Budget Appendix Page: 1143
FY 2008 Pending Request: – – –
Proposed Amendment: $350,000,000
Revised Request: $350,000,000

(Under the above heading, add the following FY 2008 appropriations language:)

For an additional amount for “Public Law 480 Title II Grants,” $350,000,000, to remain available until expended.

This request would provide $350 million for emergency food aid needs. Of this total, an estimated $75 million is to address humanitarian needs in the Darfur region of Sudan, including refugees from the violence who are in Chad. This request also provides an estimated $275 million to address critical food situations elsewhere, particularly in southern Africa and the Horn of Africa. These funds may be used to replenish costs incurred in order to meet urgent needs.
DEPARTMENT OF STATE
ADMINISTRATION OF FOREIGN AFFAIRS
DIPLOMATIC AND CONSULAR PROGRAMS

FY 2008 Budget Appendix Page: 1168
FY 2008 Pending Request: $1,881,608,000
Proposed Amendment: $401,400,000
Revised Request: $2,283,008,000

(In the FY 2008 appropriations language under the above heading, delete “$1,881,608,000” and substitute $2,283,008,000; and before the period add the following:)

, of which $162,400,000 for World Wide Security upgrades is available until expended.

This amendment would increase the pending request by $401.4 million to support critical security improvements and mission operations in Iraq and Afghanistan and efforts to advance peace in the Middle East. The request would fund Diplomatic and Consular Programs as follows: $239.0 million for the U.S. Mission in Iraq to meet increased costs of Mission security and operations; $162.4 million for the U.S. Mission in Afghanistan for increased overhead protection, armored vehicles, and security operations.
For an additional amount for "Embassy Security, Construction, and Maintenance," $160,000,000, to remain available until expended.

This amendment would provide $160 million for the Embassy Security, Construction, and Maintenance account to address an urgent need to protect U.S. employees serving in Kabul, Afghanistan. Currently, a large number of U.S. Government employees are housed in containers, which do not provide sufficient protection from potential attacks. This request would fund secure, permanent housing that meets security standards for employee protection.
DEPARTMENT OF STATE
INTERNATIONAL ORGANIZATIONS

CONTRIBUTIONS FOR INTERNATIONAL PEACEKEEPING ACTIVITIES

FY 2008 Budget Appendix Page: 1169–1170
FY 2008 Pending Request: – – –
Proposed Amendment: $723,600,000
Revised Request: $723,600,000

(Under the above heading, add the following FY 2008 appropriations language:)

For an additional amount for “Contributions for International Peacekeeping Activities,” $723,600,000, to remain available until September 30, 2009.

This amendment would provide $723.6 million for Contributions for International Peacekeeping Activities to support immediate and sustained implementation of UN Security Council Resolution 1769 to improve security, support the peace process, and facilitate humanitarian assistance delivery in Darfur, Sudan. This request will fund the US share of the start-up, infrastructure, and operating costs of the new UN peacekeeping mission in Darfur (UNAMID). UNAMID plans to integrate the 7,700 African Union peacekeepers into the hybrid mission and build up the force levels to nearly 26,000 military and police officers before the start of FY 2009.
MIGRATION AND REFUGEE ASSISTANCE

FY 2008 Pending Request: $35,000,000
Proposed Amendment: $195,000,000
Revised Request: $230,000,000

This amendment would increase the pending request by $195 million, of which $160 million is for urgently needed basic social services to Iraqi refugees and $35 million will assist Palestinian refugees in Lebanon and West Bank and Gaza.
INTERNATIONAL NARCOTICS CONTROL AND LAW ENFORCEMENT

FY 2008 Budget Appendix Page: 1170
FY 2008 Pending Request: $159,000,000
Proposed Amendment: $575,000,000
Revised Request: $734,000,000

(In the appropriations language under the above heading, delete "$159,000,000" and substitute "$734,000,000"; and before the period add the following):

, of which $500,000,000 is for assistance to Mexico and $50,000,000 is for assistance to Central America.

This amendment would increase the pending request by $575 million. This request includes $500 million to provide an emergency assistance package for the Government of Mexico to support their unprecedented efforts to confront organized crime and narcotics trafficking. This request will strengthen America’s security by improving cooperation with the Government of Mexico as called for in the Joint US-Mexico Communique announced earlier this year by President Bush and President Calderon. Assistance will include counter narcotics, law enforcement and rule of law activities in Mexico, to include training and equipping Mexican security forces to significantly strengthen law enforcement nationwide; enhancing Mexican port, airport and border security, to prevent the cross border movement of illicit drugs, firearms, financial assets, and trafficked people; and supporting a stronger Mexican prosecutorial system, a more efficient judicial system, and a secure prison system.

The amendment also includes $50 million for Central American states to support these same activities as part of a broader regional approach in detecting and deterring transitional crimes and narcotics trafficking and secure our borders.

An additional $25 million is requested for the West Bank to help the Palestinian Authority to improve its security capabilities.
DEPARTMENT OF STATE
INTERNATIONAL SECURITY ASSISTANCE
ECONOMIC SUPPORT FUND

FY 2008 Budget Appendix Page: 1171
FY 2008 Pending Request: $1,111,000,000
Proposed Amendment: $1,106,000,000
Revised Request: $2,217,000,000

The amendment would increase the pending request by $1.1 billion. This includes $495 million to support additional, urgent needs in Afghanistan. Of this amount, $100 million would fund elections support, including national voter registration, administrative support to the Independent Election Commission and support for candidates, political parties and civil society organizations, in preparation for upcoming Presidential and Parliamentary elections currently scheduled for 2009; $115 million would support urgent power projects, including funding for the transport, installation and other costs associated with operating new diesel generators that would provide electricity to Kabul by 2009; $50 million would fund a road segment to expand the reach and service delivery capacity of the central government into a strategic province in the North; $225 million would extend the reach of the central government into districts and provinces through support for good governance programs that will boost public confidence and enhance stability in the near-term; and $5 million would provide technical assistance to enable the Afghans to launch Reconstruction Opportunity Zones.

This amendment would also provide:

- $25 million to initiate a new enterprise fund to strengthen the Iraqi private sector's access to capital that they need to create jobs.
- $60 million to support Pakistan's Federally Administered Tribal Areas (FATA) Development plan. This will bring total funding for the FATA region to $150 million in FY 2008;
- $106 million to provide Heavy Fuel Oil or an equivalent value of energy or economic assistance to North Korea on an "action-for-action" basis in support of the Six Party Talks in return for actions taken by North Korea on denuclearization;
- $350 million to provide urgent budget support and economic assistance to the Palestinian Authority. These funds are required to help the Palestinian Authority build its infrastructure and meet its financial obligations to avoid a pending fiscal crisis that could undermine its authority; and
- $70 million to support elections in Sudan in 2009, an important element to the Comprehensive Peace Agreement between the North and South, and other urgent conflict management and stabilization activities in Southern Sudan.
DEPARTMENT OF STATE
INTERNATIONAL SECURITY ASSISTANCE
NONPROLIFERATION, ANTI-TERRORISM, DEMINING, AND RELATED PROGRAMS

FY 2008 Budget Appendix Page: 1172
FY 2008 Pending Request: – – –
Proposed Amendment: $5,000,000
Revised Request: $5,000,000

(Under the above heading, add the following FY 2008 appropriations language:)

For an additional amount for “Nonproliferation, Anti-Terrorism, Demining and Related Programs”, $5,000,000, to remain available until September 30, 2009.

This amendment would provide $5 million to support the Afghan Presidential Security Service.
INTERNATIONAL ASSISTANCE PROGRAMS
U.S. AGENCY FOR INTERNATIONAL DEVELOPMENT
INTERNATIONAL DISASTER AND FAMINE ASSISTANCE

FY 2008 Budget Appendix Page: 1174
FY 2008 Pending Request: – – –
Proposed Amendment: $80,000,000
Revised Request: $80,000,000

(Under the above heading, add the following FY 2008 appropriations language:)

For an additional amount for “International Disaster and Famine Assistance” $80,000,000, to remain available until expended.

The request provides $80 million to support humanitarian needs of persons affected by the violence in Iraq. The use of these funds will include shelter, clean water, emergency relief supplies, safe protective spaces for women and children, and emergency health care and to include costs already incurred.

2008 PROPOSALS, GENERAL PROVISIONS, DEPARTMENT OF STATE AND OTHER INTERNATIONAL PROGRAMS

FY 2008 Budget Appendix Page: 1178
FY 2008 Pending Request: – – –
Proposed Amendment: Language
Revised Request: – – –

(In the appropriation language under the above heading, insert the following new sections:)

Sec. ____. Funds appropriated under this or any prior Act under the heading, “Economic Support Fund,” may be used for assistance to the Democratic Peoples Republic of Korea to support the goals of the Six Party Talks, notwithstanding any other provision of law.

Sec. ____. Funds appropriated by this or any prior Act under the headings, “Economic Support Fund,” “Peacekeeping Operations,” or “International Military Education and Training”, may be used for assistance to Sudan for the purposes of promoting democracy, conflict management, and stabilization programs, and training and equipping the Southern Sudanese military, notwithstanding any other provision of law.

Sec. ____. Notwithstanding any other provision of law, the Secretary of State is authorized to establish the Iraq Enterprise Fund, the purpose of which is to promote development of the Iraqi private sector and to promote policies and practices conducive to private sector development in Iraq: Provided, That not to exceed $25,000,000 under the heading, “Economic Support Fund” provided in this Act, and such sums as necessary from balances remaining under this heading and under the heading “Iraq Relief and Reconstruction Fund” in prior Acts, may be used to operate the Fund: Provided further, That provisions contained in section 201 of the Support for East European Democracy Act of 1989 (excluding subsection (b) of that section) shall be deemed to apply to the Fund, and to funds made available to such entity, to enable it to provide assistance for purposes of this section: Provided further, That in addition to the requirements of subsection (d)(3)(A) of such Act, a limited
number of non-host country foreign Directors may be appointed to the Board under that subsection.

Notwithstanding authority is required to provide the heavy fuel oil or an equivalent value of energy or economic assistance to North Korea on an “action-for-action” basis in support of the Six Party Talks in return for actions taken by North Korea on denuclearization.

Although there is sufficient special “notwithstanding” authority under current law to use funds requested under “Economic Support Funds” for Sudan, additional “notwithstanding” authority is needed particularly to use international military education and training and peacekeeping funds for assistance for training and equipping the Southern Sudanese military.

The Iraq Enterprise Fund language provides the authority necessary to implement an enterprise fund to encourage private sector growth and investment in Iraq.