

REQUEST FOR FY 2006 BUDGET AMENDMENTS

COMMUNICATION

FROM

THE PRESIDENT OF THE UNITED STATES

TRANSMITTING

A REQUEST FOR FY 2006 BUDGET AMENDMENTS FOR THE
DEPARTMENT OF HOMELAND SECURITY



JULY 22, 2005.—Referred to the Committee on Appropriations and ordered
to be printed

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THE WHITE HOUSE,
Washington, July 22, 2005.

Hon. J. DENNIS HASTERT,
Speaker of the House of Representatives,
Washington, DC.

DEAR MR. SPEAKER: I ask the Congress to consider the enclosed FY 2006 budget amendments for the Department of Homeland Security. These proposals support the Department's organizational restructuring plan, which Secretary Chertoff transmitted to the Congress on July 13. Overall, the discretionary budget authority proposed in my FY 2006 Budget would not be increased by this reorganization proposal.

The details of these proposals are set forth in the enclosed letter from the Director of the Office of Management and Budget.

Sincerely,

GEORGE W. BUSH.

[Estimate No. 10, 109th Cong., 1st Sess.]

EXECUTIVE OFFICE OF THE PRESIDENT,
OFFICE OF MANAGEMENT AND BUDGET,
Washington, DC, July 21, 2005.

The PRESIDENT,
The White House.

Submitted for your consideration are FY 2006 budget amendments for the Department of Homeland Security (DHS). Department of Homeland Security Secretary Chertoff transmitted an organizational restructuring plan to the Congress on July 13, 2005. This reconfiguration of the Department involves the areas of preparedness, policy, intelligence and operations. These budget amendments align your FY 2006 Budget request with the reorganized structure of DHS. The discretionary budget authority proposed in your FY 2006 Budget would not be increased by this proposal.

As described below and in more detail in the enclosures, the requests include the following:

Preparedness Directorate

- Language is proposed to move several accounts into a new Preparedness Directorate in order to unify and promote a terrorism and risk-based focus for the Department's preparedness functions. The Infrastructure Analysis and Infrastructure Protection Directorate will be reorganized into the Preparedness Directorate, and resources focused on Preparedness Operations will be consolidated.
- Additional accounts moving into the new Preparedness Directorate include State and Local Grants and Training Programs, Firefighter Assistance Grants, the U.S. Fire Administration, and Biodefense Countermeasures programs.

Policy Coordination Office

- Language is proposed to move additional resources to the Policy Office, which will oversee and coordinate policy development for the Department. This proposal consolidates policy resources from several bureaus across DHS. A separate legislative proposal has been transmitted that would elevate the Policy Office to a Policy Directorate.

Intelligence Analysis and Operations

- Language is proposed to establish an Analysis and Operations bureau as part of the reorganization of the Infrastructure Analysis and Infrastructure Protection Directorate. Resources focused on infrastructure analysis are consolidated within the new Analysis and Operations bureau.

Recommendation

I have reviewed these proposals and am satisfied that they are necessary at this time. Therefore, I join the Secretary of Homeland Security in recommending that you transmit the proposals to the Congress.

Sincerely,

JOSHUA B. BOLTEN,
Director.

Enclosures.

DEPARTMENT OF HOMELAND SECURITY

DEPARTMENTAL MANAGEMENT

DEPARTMENTAL OPERATIONS, OFFICE OF THE SECRETARY AND
EXECUTIVE MANAGEMENT

FY 2006 Budget Appendix Page: 477
 FY 2006 Pending Request: \$195,848,000
 Proposed Amendment: –\$58,808,000
 Revised Request: \$137,040,000

Under the reorganization, the following changes in funding for this account are proposed.

Funds moving into this account are as follows:

Amount:	Derived from:	Purpose:
+\$5,987,000	Office of the Under Secretary for Management, page 477.	The Office of Immigration Statistics moves to the Policy Office in the Office of the Secretary and Executive Management.
+\$1,800,000	Information Analysis and Infrastructure Protection, Management and Administration, page 521.	\$1,800,000 moves to the Policy Office in the Office of the Secretary and Executive Management.
+\$3,239,000	Office of the Under Secretary for Border and Transportation Security, Salaries and Expenses, page 487.	\$3,239,000 moves to the Policy Office in the Office of the Secretary and Executive Management.
+\$925,000	State and Local Programs, page 478	\$925,000 moves to the Office of Legislative Affairs, to be renamed the Office of Legislative and Intergovernmental Affairs, in the Office of the Secretary and Executive Management.

Funds moving out of this account are as follows:

Amount:	Moving to:	Purpose:
–\$8,409,000	Analysis and Operations, Operating Expenses.	The proposed Operations Integration staff moves to the Analysis and Operations account.
–\$61,278,000 ...	Office of the Under Secretary for Management, page 477.	The Office of Security moves to the Under Secretary for Management to better incorporate security issues into daily management functions.
–\$1,072,000	Preparedness Directorate, Preparedness Operations.	The National Capital Region Coordination Office moves to the new Preparedness Directorate.

DEPARTMENT OF HOMELAND SECURITY

DEPARTMENTAL MANAGEMENT

DEPARTMENTAL OPERATIONS, OFFICE OF THE UNDER SECRETARY FOR
MANAGEMENT

FY 2006 Budget Appendix Page: 477
FY 2006 Pending Request: \$146,619,000
Proposed Amendment: \$56,551,000
Revised Request: \$203,170,000

This proposal would increase the amount provided to the Office of the Under Secretary for Management account by \$62.5 million. Of this total, \$61.3 million would be provided from the amount requested for Departmental Operations in the Office of the Secretary and Executive Management account for the Office of Security. The Office of Security would move to the Office of the Under Secretary for Management account. The remaining \$1.3 million would be provided from the Salaries and Expenses account of the Office of the Under Secretary for Border and Transportation Security.

In addition to the changes proposed above, \$6.0 million would be provided for the Office of Immigration Statistics from this account to the Policy Office in the Office of the Secretary and Executive Management.

DEPARTMENT OF HOMELAND SECURITY

DEPARTMENTAL MANAGEMENT

DEPARTMENTAL OPERATIONS, OFFICE OF THE CHIEF FINANCIAL
OFFICER

FY 2006 Budget Appendix Page: 477
FY 2006 Pending Request: \$18,505,000
Proposed Amendment: \$1,260,000
Revised Request: \$19,765,000

This proposal would provide an additional \$1.3 million for the Office of the Chief Financial Officer (CFO) account. This amount was originally requested in the Office of the Under Secretary for Border and Transportation Security, Salaries and Expenses account for resource management activities. These funds would enhance the CFO's capacity to coordinate finance activities on a department-wide basis.

DEPARTMENT OF HOMELAND SECURITY

DEPARTMENTAL MANAGEMENT

DEPARTMENTAL OPERATIONS, STATE AND LOCAL PROGRAMS

FY 2006 Budget Appendix Pages: 478–480

FY 2006 Pending Request: \$3,064,756,000

Proposed Amendment: –\$3,546,000

Revised Request: \$3,061,210,000

(Change the bureau title in the above heading from “Departmental Management” to *Preparedness Directorate* and the heading from “Departmental Operations, State and Local Programs” to *Grants and Training, State and Local Programs*; move the above heading and material, and insert immediately after the material for the *U.S. Fire Administration* following page 523; delete “\$3,064,756,000” and substitute *\$3,061,210,000*; and in paragraph (4), delete “\$26,546,000” and substitute *\$23,000,000*.)

This amendment reflects the proposal to reorganize the Information Analysis and Infrastructure Protection (IAIP) Directorate into a new Preparedness Directorate, which would oversee general preparedness programs in DHS. A major function of this directorate would be to oversee the homeland security grant, training, and assistance programs that are part of the Office of State and Local Government Coordination and Preparedness.

Of the amount requested in the FY 2006 President’s Budget, \$3.1 billion for grants, training, and assistance programs would remain in this account. Of the amount requested for management and administrative expenses, \$0.9 million would move to Departmental Operations, Office of the Secretary and Executive Management, for State and local liaison and outreach, while \$2.6 million would move to Preparedness Operations in the Preparedness Directorate.

DEPARTMENT OF HOMELAND SECURITY

DEPARTMENTAL MANAGEMENT

DEPARTMENTAL OPERATIONS, FIREFIGHTER ASSISTANCE GRANTS

FY 2006 Budget Appendix Page: 480

FY 2006 Pending Request: \$500,000,000

Proposed Amendment: Language

Revised Request: \$500,000,000

(Change the bureau title in the above heading from “Departmental Management” to *Preparedness Directorate* and change the heading from “Departmental Operations, Firefighter Assistance Grants” to *Grants and Training, Firefighter Assistance Grants*; and move the above title and material and insert immediately after the material for *Grants and Training, State and Local Programs*.)

This amendment reflects the proposal to reorganize the IAIP Directorate into a new Preparedness Directorate. A major function of this proposed Directorate would be the oversight of assistance provided to State and local first responders, including the Assistance to Firefighters Grant Program. The amounts requested for this account would move to Grants and Training, Firefighter Assistance Grants in the Preparedness Directorate.

DEPARTMENT OF HOMELAND SECURITY

BORDER AND TRANSPORTATION SECURITY

OFFICE OF THE UNDER SECRETARY FOR BORDER AND
TRANSPORTATION SECURITY, SALARIES AND EXPENSES

FY 2006 Budget Appendix Page: 487
FY 2006 Pending Request: \$10,617,000
Proposed Amendment: -\$10,617,000
Revised Request: —

(Delete the heading and the appropriations language under the above heading.)

This proposal would redirect funds to several other offices that would coordinate activities on a department-wide basis.

Of the amount requested in the FY 2006 President's Budget under this heading: \$1.3 million for resource management would move to Departmental Management, Departmental Operations, Office of the Chief Financial Officer; \$1.3 million for administration, support and functional integration would move to Departmental Management, Departmental Operations, Office of the Under Secretary for Management; \$2.0 million would move to the new Preparedness Directorate, Preparedness Operations; \$2.9 million would move to Operations and Analysis, Operating Expenses; and \$3.2 million would move to Departmental Operations, Office of the Secretary and Executive Management, for the Policy Office.

DEPARTMENT OF HOMELAND SECURITY

BORDER AND TRANSPORTATION SECURITY

IMMIGRATIONS AND CUSTOMS ENFORCEMENT, FEDERAL AIR MARSHALS

FY 2006 Budget Appendix Page: 494

FY 2006 Pending Request: \$688,860,000

Proposed Amendment: Language

Revised Request: \$688,860,000

(Move the heading and material under “Federal Air Marshals” from the “Immigration and Customs Enforcement” title to the “Transportation Security Administration” title; and insert immediately after the material for “Transportation Security Support” on page 498.)

This proposal would move the \$689 million requested for Federal Air Marshals from Immigration and Customs Enforcement to the Transportation Security Administration.

DEPARTMENT OF HOMELAND SECURITY

EMERGENCY PREPAREDNESS AND RESPONSE

PREPAREDNESS, MITIGATION, RESPONSE AND RECOVERY

FY 2006 Budget Appendix Page: 511
FY 2006 Pending Request: \$235,499,000
Proposed Amendment: -\$40,441,000
Revised Request: \$195,058,000

This amendment reflects the proposal to change the IAIP Directorate into the Preparedness Directorate, which will provide oversight of assistance provided to State and local first responders. Most of the resources requested for the U.S. Fire Administration, chiefly for the operations of the National Fire Academy, would be realigned to the Preparedness Directorate. The Preparedness, Mitigation, Response and Recovery appropriation will continue to include funding for the Emergency Management Institute and the training of FEMA employees.

DEPARTMENT OF HOMELAND SECURITY

EMERGENCY PREPAREDNESS AND RESPONSE

ADMINISTRATIVE AND REGIONAL OPERATIONS

FY 2006 Budget Appendix Page: 511–512

FY 2006 Pending Request: \$218,441,000

Proposed Amendment: –\$4,507,000

Revised Request: \$213,934,000

This proposal would reduce the funding requested in this account for the operation of the Noble Training Center, which is administered by the U.S. Fire Administration. The resources for these activities would be requested in the U.S. Fire Administration account in the proposed Preparedness Directorate.

DEPARTMENT OF HOMELAND SECURITY
EMERGENCY PREPAREDNESS AND RESPONSE
BIODEFENSE COUNTERMEASURES

FY 2006 Budget Appendix Page: 513
FY 2006 Pending Request: —
Proposed Amendment: Language
Revised Request: —

(Change the bureau title in the above heading from “Emergency Preparedness and Response” to *Preparedness Directorate*; and move the above title, heading, and material and insert immediately after the material for “Radiological Emergency Preparedness Program”.)

This proposal would move this program, which supports the Government’s efforts to secure medical countermeasures against bioterror attacks, from the Emergency Preparedness and Response Directorate to the Preparedness Directorate where it will be overseen by the Chief Medical Officer.

This program is funded from prior-year balances.

DEPARTMENT OF HOMELAND SECURITY

EMERGENCY PREPAREDNESS AND RESPONSE

RADIOLOGICAL EMERGENCY PREPAREDNESS PROGRAM

FY 2006 Budget Appendix Page: 516

FY 2006 Pending Request: —

Proposed Amendment: Language

Revised Request: —

(Change the bureau title in the above heading from “Emergency Preparedness and Response” to *Preparedness Directorate*; and move the above heading and material and insert immediately after the material for *Grants and Training, Firefighter Assistance Grants*.)

This proposal would move this program, which assists State and local governments in the development of off-site radiological emergency preparedness plans, from the Emergency Preparedness and Response Directorate to the Preparedness Directorate.

This Radiological Emergency Preparedness Program is funded from the fees assessed and collected from the Nuclear Regulatory Commission licensees.

DEPARTMENT OF HOMELAND SECURITY

ANALYSIS AND OPERATIONS

OPERATING EXPENSES

FY 2006 Budget Appendix Page: 520

FY 2006 Pending Request: —

Proposed Amendment: \$311,180,000

Revised Request: \$311,180,000

(Insert the above bureau title and account headings *Analysis and Operations* and *Operating Expenses* and the appropriations language that follows immediately after the material under the heading “Science and Technology” on page 520.)

For the necessary expenses for information analysis and operations coordination programs and activities, as authorized by title II and section 882 of the Homeland Security Act of 2002 (6 U.S.C. 121 et seq.), \$311,180,000, to remain available until September 30, 2007.)

This amendment reflects the proposal to reorganize the Department of Homeland Security’s IAIP Directorate. The resources requested would fund two new offices: the Office of Intelligence and Analysis and the Office of Operations Coordination.

The funding requested would be provided from the following accounts: \$104.5 million from IAIP’s Management and Administration account; \$195.4 million from IAIP’s Assessments and Evaluations account; \$8.4 million from the Departmental Operations, Office of the Secretary and Executive Management account for the Operational Integration Staff; and \$2.9 million from the Office of the Under Secretary for Border and Transportation Security, Salaries and Expenses account.

DEPARTMENT OF HOMELAND SECURITY
INFORMATION ANALYSIS AND INFRASTRUCTURE PROTECTION
MANAGEMENT AND ADMINISTRATION

FY 2006 Budget Appendix Page: 521–522
FY 2006 Pending Request: \$204,005,000
Proposed Amendment: –\$204,005,000
Revised Request: —

(Delete the heading and the appropriations language under the above heading.)

This change reflects the proposal to reorganize the IAIP Directorate into the Preparedness Directorate. The resources for the Preparedness Directorate that are currently part of IAIP will be consolidated into a single Preparedness Operations account.

Of the total that was requested for IAIP's Management and Administration account, \$97.7 million for infrastructure protection activities would become part of the Preparedness Directorate.

Resource that were requested to this account for information analysis and the homeland security operations center (\$104.5 million) would be moved into a new, separate account, Analysis and Operations, Operating Expenses.

The remaining \$1.8 million would move to Departmental Management, Departmental Operations, Office of the Secretary and Executive Management, as part of the Policy Office to support policy coordination activities.

DEPARTMENT OF HOMELAND SECURITY
INFORMATION ANALYSIS AND INFRASTRUCTURE PROTECTION
ASSESSMENTS AND EVALUATIONS

FY 2006 Budget Appendix Page: 522
FY 2006 Pending Request: \$669,240,000
Proposed Amendment: -\$92,015,000
Revised Request: \$577,225,000

(Change the bureau title in the above heading to *Preparedness Directorate* and the heading to *Preparedness Operations*. In the appropriations language under the above title and heading, delete the words “information analysis and”; insert *including the Office of the Under Secretary for Preparedness, the Chief Medical Officer, and the National Capital Region coordinator*, immediately following “(6 U.S.C. 121 et seq.),” and, delete “\$669,240,000” and substitute *\$577,225,000*.)

This amendment reflects the proposal to reorganize the IAIP Directorate into the Preparedness Directorate. The resources requested previously in IAIP for infrastructure protection programs and activities would be consolidated into a proposed Preparedness Operations account. Of the total amount requested previously, \$473.9 million for infrastructure protection, cyber security, and emergency telecommunications activities would be part of the Preparedness Directorate. Additional funds provided from other accounts include: \$97.7 million from the former IAIP Management and Administration account for infrastructure protection programs; \$2.0 million from the Office of the Under Secretary for Border and Transportation Security, Salaries and Expenses account for oversight; \$1.1 million from Departmental Operations, Office of the Secretary and Executive Management for the National Capital Region Coordination Office; and \$2.6 million from Departmental Operations, State and Local Programs.

Within the Preparedness Directorate, the offices and programs to be funded under this appropriation include: the Office of the Under Secretary for Preparedness (\$17.8 million); Infrastructure Protection (\$310.5 million); Cyber and Telecommunications (\$245.8 million); the National Capital Region Coordinator (\$1.1 million); and the Chief Medical Officer (\$2.0 million).

Of the resources requested in the FY 2006 Budget under this heading for information analysis and operations coordination programs and activities, \$195.4 million is moved into a new bureau and account, Analysis and Operations, Operating Expenses.

DEPARTMENT OF HOMELAND SECURITY

PREPAREDNESS DIRECTORATE

U.S. FIRE ADMINISTRATION

FY 2006 Budget Appendix Page: 522–523

FY 2006 Pending Request: —

Proposed Amendment: \$44,948,000

Revised Request: \$44,948,000

(Insert the above bureau title and account heading and the appropriations language that follows immediately after the material under the heading “Assessments and Evaluations” on page 522:

For the necessary expenses of the U.S. Fire Administration, \$44,948,000 (15 U.S.C. 2201 et seq.; 6 U.S.C. 101 et seq.).

This proposal would move most of the funding (\$40.4 million) for the U.S. Fire Administration’s training and technical assistance to the Nation’s fire service to the Preparedness Directorate from the Emergency Preparedness and Response, Preparedness, Mitigation, Response and Recovery account. The U.S. Fire Administration would remain a separate office, reporting to the Under Secretary. To improve visibility of training and assistance efforts, the program would now have a separate appropriation.

This account will also incorporate the \$4.5 million in funding for homeland security training for medical personnel provided by the Noble Training Center, requested in the FY 2006 Budget in the Emergency Preparedness and Response, Administrative and Regional Operations account.

DEPARTMENT OF HOMELAND SECURITY

GENERAL PROVISIONS

FY 2006 Budget Appendix Page: 524–526

FY 2006 Pending Request: —

Proposed Amendment: Language

Revised Request: —

(In the general provisions appropriations language, add the following new section after Section 518:

Sec. 519. In transferring or assigning responsibilities or functions in accordance with the reorganization proposal, transmitted to the Congress on July 13, 2005, the Secretary of Homeland Security is authorized to transfer such records, personnel, assets, and balances as he deems necessary to accomplish the transfer or assignment. Any such transfers or assignments shall comply with section 1531 of title 31, United States Code.)

This proposal would allow the DHS to administratively realign the personnel, assets, and balances of components at the start of the upcoming fiscal year. This technical adjustment will greatly simplify the budgetary and accounting impacts of the proposed reorganization.

