

(Trim Line)  
(Trim Line)

TRIBUTES TO HON. BOB GRAHAM



(Trim Line)

**Bob Graham**

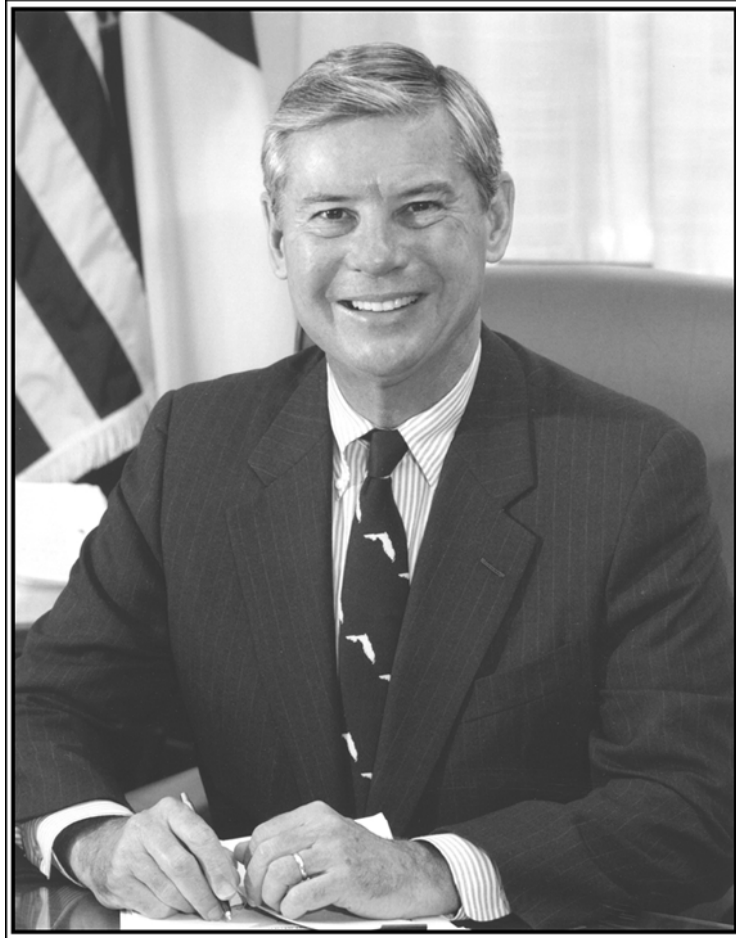
**U.S. SENATOR FROM FLORIDA**

**TRIBUTES**

**IN THE CONGRESS OF  
THE UNITED STATES**



(Trim Line)



Bob Graham

(Trim Line)  
(Trim Line)

S. Doc. 108-25

Tributes  
Delivered in Congress

Bob Graham  
United States Senator  
1987-2005



(Trim Line)  
(Trim Line)

*Compiled under the direction  
of the  
Joint Committee on Printing  
Trent Lott, Chairman*

(Trim Line)  
(Trim Line)

## CONTENTS

	Page
Biography .....	v
Farewell .....	xi
Proceedings in the Senate:	
Tributes by Senators:	
Allen, George, of Virginia .....	16
Boxer, Barbara, of California .....	9
Burns, Conrad R., of Montana .....	5, 22
Byrd, Robert C., of West Virginia .....	3
Conrad, Kent, of North Dakota .....	6
Daschle, Thomas A., of South Dakota .....	20
Dayton, Mark, of Minnesota .....	21
Dodd, Christopher J., of Connecticut .....	11
Domenici, Pete V., of New Mexico .....	14
Feingold, Russell D., of Wisconsin .....	13
Frist, Bill, of Tennessee .....	8
Harkin, Tom, of Iowa .....	17
Hutchison, Kay Bailey, of Texas .....	16
Inhofe, James M., of Oklahoma .....	11
Lautenberg, Frank, of New Jersey .....	10
Leahy, Patrick J., of Vermont .....	19
McConnell, Mitch, of Kentucky .....	21
Nelson, Bill, of Florida .....	9
Reid, Harry, of Nevada .....	16
Roberts, Pat, of Kansas .....	3
Sarbanes, Paul S., of Maryland .....	22
Shelby, Richard C., of Alabama .....	6
Stabenow, Deborah Ann, of Michigan .....	14



(Trim Line)  
(Trim Line)

## Biography

BOB GRAHAM is a former Governor of Florida who represented the State of Florida in Washington, DC, as senior Senator. He was born November 9, 1936, in Dade County, FL. He married the former Adele Khoury, of Miami Shores, in 1959. They have four daughters: Gwen Graham Logan, Cissy Graham McCullough, Suzanne Graham Gibson and Kendall Graham Elias. The Grahams also have 11 grandchildren.

GRAHAM is the son of Ernest “Cap” Graham, a Florida State senator, mining engineer, and dairy cattleman, and Hilda Simmons Graham, a schoolteacher. He is the youngest of four children. His siblings are the late Philip Graham; William Graham of Miami Lakes, FL; and the late Mary Crow.

BOB GRAHAM began workdays in 1974, teaching a semester of civics at Carol City Senior High School in Miami while serving in the Florida Senate. He performed 100 workdays in 1978 during his first successful campaign for Governor. He completed over 400 workdays—more than a year’s worth of days spent laboring side by side with the people he represented. His workdays are an extension of his belief in a personal style of governing.

GRAHAM continued doing workdays throughout his tenure as Governor and in the U.S. Senate. His jobs have included service as a police officer, railroad engineer, construction worker, fisherman, garbageman, factory worker, busboy, and teacher. By working closely with Floridians, GRAHAM learned about the hopes and challenges they face. For him, there was no substitute for that kind of on-the-job experience.

As a legislator, GRAHAM was a pioneer in support of improving public education. He authored and steered to passage a bill requiring testing for competency and progress in public schools. GRAHAM also authored much of the State’s environmental law. As chairman of the Senate Health and Rehabilitative Services Committee, he focused on two key issues—more adequate services for the elderly and community health services.

(Trim Line)  
(Trim Line)

BOB GRAHAM's leadership and effectiveness as a lawmaker earned him statewide recognition. He was the recipient of the *St. Petersburg Times* Award for Most Valuable Legislator, the Allen Morris Award as Most Valuable Member of the Senate, the Florida Association of Community Colleges' Outstanding Legislator Award, the Tropical Audubon Society's Conservation Award and many others.

BOB GRAHAM served as the 38th Governor of Florida. He was recognized for providing strong leadership during a time of explosive population growth and dramatic challenges, including a truckers' strike, civil disturbances and immigration crises.

#### ECONOMIC DEVELOPMENT

While serving as Governor, GRAHAM worked to diversify Florida's economy. During his administration, the unemployment rate in Florida remained well below the national average; more than 1 million new jobs were created, many of them in high-tech manufacturing. Florida's business climate was ranked No. 1 in the Nation for 3 consecutive years, 1981 through 1983.

Expanding trade opportunities for Florida business was an important element of GRAHAM's tenure as Governor. While the balance of all U.S. trade ran a deficit, Florida's exports exceeded imports through the majority of GRAHAM's administration.

#### EDUCATION

Recognizing that a vital component of economic strength is a quality education system, GRAHAM worked to improve all public schools during his 8 years as Florida's Governor.

Key indicators of excellence in education rose under GRAHAM. Class sizes in public schools decreased, while teacher salaries increased. Per pupil spending rose from 21st to 13th in the Nation in 4 years. The percentage of community college and university students surpassing required standards on basic skills tests climbed from 64 percent to 89 percent over 3 years during the GRAHAM administration.

GRAHAM's efforts in education have been recognized nationally. In 1983, the Chief State School Officers Association recognized GRAHAM for making the "Most Outstanding Contribution to Education" in America.

#### ENVIRONMENT

As Governor, GRAHAM pioneered several environmental programs which have attracted national and international

(Trim Line)  
(Trim Line)

attention, including efforts to save the Everglades, protect wetlands and safeguard Florida’s coastline.

During GRAHAM’s two terms as Governor, Florida brought more environmentally endangered lands into public ownership than any other State in the Nation. This included acquisition of sensitive lands surrounding rivers, beaches and barrier islands.

The Save Our Everglades Program, launched in 1983, was designed to restore America’s “River of Grass” and protect Florida’s wetlands, endangered species and their habitats. As Senator, GRAHAM led the bipartisan coalition that passed the Federal Everglades Restoration Plan in 2000. Today, GRAHAM is known as the father of the Everglades restoration effort.

#### HEALTH CARE AND HUMAN SERVICES

During the GRAHAM administration, policies that aimed to help both Florida’s aging population and its youngest citizens were implemented.

By expanding “Community Care for the Elderly,” a service program that enables frail or infirm older citizens to remain in their homes, GRAHAM helped ensure self-sufficiency and independence for older Floridians. This resulted in less than 2 percent of Florida’s elderly residing in nursing homes, versus 5 percent nationally.

In 8 years GRAHAM was able to expand child care and abuse prevention programs, increase prenatal and neonatal medical attention, and expand emergency medical facilities for infants and mothers. With these programs, both infant mortality and neonatal mortality decreased significantly.

#### ORGANIZATIONS

While Governor, GRAHAM served as a chairman of the Southern Governors Association, the Education Commission of the States, the Southern Regional Educational Board, the National Advisory Commission on School Finance, the U.S. Intergovernmental Advisory Council on Education, and the Southern Growth Policies Board.

In his third U.S. Senate term, BOB GRAHAM emerged as a leading voice of moderate Democrats bent on putting results ahead of politics. His centrist philosophy and commitment to bipartisanship made him a major player in some of the most important issues facing Americans today, from reforming Medicare to ensuring our continued prosperity.

(Trim Line)  
(Trim Line)

As the founder and past chairman of the Senate New Democrats, GRAHAM worked to bring together a coalition that shared his views to promote sound fiscal policy while emphasizing paying down the debt and social policies that strike an equitable balance between the needs of all Americans. These moderates have helped to shape the debate on issues ranging from trade to education.

As chairman of the Senate Select Committee on Intelligence in the 107th Congress, GRAHAM led efforts to improve our Nation's intelligence agencies. Since the horrific events of September 11, 2001, he has been a leader in refocusing and strengthening the Nation's counterterrorism efforts.

He was a primary author of the portions of the USA PATRIOT Act which mandate greater information sharing among foreign intelligence and domestic law enforcement agencies to help fight a unified war on terrorism. GRAHAM also was the chief sponsor of a 5-year plan for bolstering our intelligence capabilities, contained in the fiscal year 2002 and 2003 intelligence authorization bills.

With Florida Congressman Porter Goss, chairman of the House Intelligence Committee, GRAHAM co-chaired the historic joint House-Senate review of the events surrounding the September 11 attacks. The joint inquiry adopted a final report in December 2002 that included 19 recommendations aimed at bolstering our Nation's intelligence capabilities. He introduced legislation that would implement the joint committee's recommendations.

GRAHAM also led efforts to improve security at our Nation's seaports. In 1997, after a workday at Port Manatee in Florida, the Senator convinced former President Bill Clinton to establish a Federal commission to evaluate both the nature and extent of crime at our seaports, as well as their overall state of security. Recommendations from the Interagency Commission on Crime and Security at United States Seaports were the basis for a comprehensive maritime security bill that became law in December 2002.

Even before September 11, GRAHAM was the primary mover behind Counterintelligence 21, which President Clinton signed in December 2000 and the Bush administration pledged to continue. This initiative is a far-reaching, methodical approach to identifying the most sensitive information in our government and then safeguarding that information.

GRAHAM has long been an advocate of engagement with the Americas, particularly Colombia. After several visits to the region, GRAHAM introduced and secured passage of bipar-

(Trim Line)  
(Trim Line)

tisan legislation that would greatly expand free-trade benefits to Colombia and other nations in the Andean region. GRAHAM believes that expanded trade will create economic opportunities in the region beyond the illegal narcotics industry.

The need for a prescription drug benefit for Medicare recipients has long been apparent. Since 1999, GRAHAM led his party in fighting for a plan that would provide equitable, comprehensive and affordable drug coverage for all Americans over 65. Prescription drug coverage is just one of the changes GRAHAM believed was necessary to bring Medicare into the 21st century. He advocated legislation that would reorient Medicare from a sickness program to a wellness program by offering preventative benefits to head off disease before it becomes life threatening.

GRAHAM legislation would also ensure that low-income legal immigrant children and pregnant women have access to Medicaid and the Children's Health Insurance Program to meet their health care needs. He worked with a bipartisan coalition to restore Medicaid and other benefits taken from legal immigrants in the 1996 welfare reform law. Similarly, he pushed for Congress to live up to promises made in that law to maintain funding for social services grants to the States. As a strong supporter of welfare reform, he believed it was necessary to keep focused on the original intent of that landmark legislation—helping adults achieve self-sufficiency. This legislation is particularly important in high immigration States like Florida.

GRAHAM considered Florida's diversity one of its greatest assets and has been a leader in the quest for rational immigration policy. He brought together a broad coalition of business and labor leaders to craft compromise legislation that would provide workers for agricultural purposes and offer hard-working immigrants an opportunity for permanent legal status.

While taking a lead on the national stage, GRAHAM remained active in and attentive to Florida issues. GRAHAM strongly opposed drilling on the Outer Continental Shelf and sponsored legislation that would extend the current moratoria indefinitely and buy back leases in environmentally sensitive areas. GRAHAM also spearheaded a campaign to end dredging practices that have degraded the Apalachicola River.

GRAHAM's commitment to higher education motivated him to lead an effort in Florida to restore a centralized board to

(Trim Line)  
(Trim Line)

oversee the State university system. In November 2002, Floridians overwhelmingly agreed with him. Nearly 61 percent of voters supported an amendment to the constitution to permanently create a Board of Governors to guide the future of Florida's 11 State universities.

In the 108th Congress, GRAHAM served as a senior member of the powerful Finance Committee, which handles tax, trade and health care legislation, and the Committees on Environment and Public Works, and Energy and Natural Resources. He was also the ranking Democrat on the Veterans' Affairs Committee.

GRAHAM and his family have been active in Florida's economic development since 1920. His father founded a dairy at Pennsuco in 1932. The family continues to operate dairy, beef cattle and pecan farms in Florida and Georgia.

With his two older brothers, GRAHAM established The Graham Companies and commenced the planning and development of New Town, Miami Lakes in 1960. The population of Miami Lakes has grown to more than 22,000 with 10,000 people employed in its industrial and office parks and commercial centers.

GRAHAM attended Hialeah Elementary and Junior High Schools. He began his political career as the student body president of Miami Senior High School, graduating in 1955. He received a bachelor's degree in 1959 from the University of Florida, where he was Phi Beta Kappa, a member of Florida Blue Key and Chancellor of Honor Court.

GRAHAM received a bachelor of law degree from Harvard Law School in 1962.

In 2002, a school in Miami Lakes was named the Bob Graham Education Center. GRAHAM said it was one of the greatest honors of his life.

GRAHAM was elected to the Florida State House of Representatives in 1966 and reelected in 1968. He was elected to the Florida State Senate in 1970 and reelected in 1974. In 1978 he was elected Governor of Florida and reelected in 1982. He was elected to the U.S. Senate in 1986 and reelected in 1992 and 1998.

(Trim Line)  
(Trim Line)

## A Fond Farewell

Tuesday, December 7, 2004

Mr. GRAHAM of Florida. Mr. President, my 18-year tenure in the Senate has capped an extremely satisfying personal experience with great rewards and gratification of public service. These have been some of the most significant influences on my life. The greatest influence, of course, has been my family.

I was born into a family with good values and an admiration for education and an interest in politics. In February 1936, my mother and father made two significant decisions. First, my father, who was a mining engineer by education and a dairy farmer by occupation, a man who had become extremely distressed at the level of underworld corruption in Dade County, FL, decided to run for the Florida State Senate to represent that county on a platform of cleaning up underworld corruption.

The second decision my parents made in February 1936 was to have a baby. I was the happy result of that second decision. My mother says that I came by my political instincts from the womb, that she spent her whole pregnancy going to political activities and that I became addicted.

Throughout my public career, I have had the love and support of my partner of 45 years, Adele. No person in public life could have a more loving, a more caring, and a more contributing partner than I.

At one point, Adele used to be nervous in public settings. Today, I wish I had her calm, her persuasiveness, her effectiveness in public settings. Together, we have had the privilege of raising four wonderful daughters, two of whom were born after our first election to public office.

All of those qualities have been enhanced during my Senate years, including the addition of 11 grandchildren. On Thanksgiving Day I shared a special tradition with 9 of those 11 grandchildren when they joined me here at this desk on the Senate floor and observed and critiqued my skills—and lack of skills—as I carved my name into the Senate desk.

(Trim Line)  
(Trim Line)

The second greatest influence is my home, the State of Florida. I thought I knew a lot about Florida as a native and as a two-term Governor, but I have learned so much more during the last 18 years. Since 1974, I have been taking different jobs, jobs alongside fellow Floridians, and as of last Thursday I have done 406 of these workdays; 214 of them have been done since I became a Member of the Senate. Even though my day job is 1,000 miles away from where many Floridians live, these workdays have been an important part of maintaining a close relationship with my fellow Floridians and reminding me what our priorities should be on their behalf here in Washington. Workdays and my experiences in Congress have taught me ways in which the Federal Government affects the lives of typical Americans and, most acutely, Floridians.

I come from a State which is marked with dramatic growth in a very fragile environment, with a close affiliation with the countries to the south of the United States, a State in which one out of five of our citizens is over the age of 65, and therefore programs such as Medicare and Social Security take on a very special significance. How we conduct a law-based immigration system with humanity intimately affects many of our people, as does the obligation to use power responsibly. All of these issues I have learned about at greater depth during my service in the Senate.

What I have also gained in my three terms here is an appreciation of the institution of the Senate and the unique role it plays in balancing our government in order to avoid excessive power falling into the hands of any one person or governmental institution.

One of our greatest responsibilities as Members of the Senate is to assure an independent judiciary. I am especially pleased that I was able to join my Florida colleagues in the Senate in establishing and maintaining a bipartisan, merit-based process by which we recommended and confirmed applicants for the Federal judiciary.

Particularly, I am gratified by the work I did with former Senator Connie Mack. As a Democrat and as a Republican, we forwarded outstanding judicial candidates to both Democratic and Republican Presidents. Because this process was based on judicial merit, Florida nominees have been uniformly and expeditiously accepted for nomination and confirmation.

I also came to see the Senate as our country's best graduate school, offering access to private seminars with the best

(Trim Line)  
(Trim Line)

and the brightest, supplemented by outside organizations such as the Aspen Institute's congressional program and the InterAmerican Dialog's Focus on Hemispheric Issues.

Finally, Mr. President, as with you and your father, I came to appreciate the people of the Senate. Simply put, I enjoy being around politicians and the people who love politics, including my staff and the family of the Senate, and including the journalists who cover our activities. I value my relationship with each of my colleagues, and I wish I had the time to tell a story about each of you.

Mr. President, your father was one of the first people I met when I came into the Senate. We had a number of things in common in our background and quickly formed a friendship which was one of the most significant parts, particularly, of my early years in the Senate. My grief at his loss is diluted by the knowledge not only that he has been followed by his son, but that his son is a person of such exemplary qualities as you represent.

I would also like to single out one of my colleagues, a non-Floridian, as representative of the over 200 people with whom I have served during my tenure in the Senate. Senator Jay Rockefeller has been very special to me. We served as Governors at the same time. Jay, as much as anyone, encouraged me to run for the Senate.

I especially treasure the relationships I have had with my congressional political mentors such as Congressman Danny Fascell and Senator, later Congressman, Claude Pepper, and my Florida colleagues in this institution: Lawton Chiles, Connie Mack, and Bill Nelson.

Bill Nelson is a man I have known for over 40 years. In each stage of his life he has been committed to public service and to excellence in the execution of that public service. It has been a joy for the last 4 years jointly representing our 17 million constituents with Bill. I greatly admire his contributions to Florida and to the Nation. I wish to Senator Nelson a long tenure in the Senate. Florida and America will be better places because of his service.

I am also hugely grateful to those who have been willing to share this journey with me, the tens of thousands of people who have worked with me in my successful statewide campaigns, and the over 1,000 people who have joined me in public service in appointive or staff positions. I regret that I do not have time today to name all of them, but illustrative of all of them I will mention a few: Buddy Shorstein, Ken Klein, and Buddy Menn, all of whom have served as chiefs

(Trim Line)  
(Trim Line)

of staff in the Senate; Gary Smith, Dick Burroughs, Charles Reed, Jay Hakes, and Tom Herndon, who served in a similar position when I was Governor of Florida; Mary Chiles, Ellen Roth, Lula Rodriguez, Susan McGinn, and Lydia Mount; Al Cumming and Bob Filippone; Mark Block, John Provenzano, and Paul Anderson—these wonderful people and a thousand more who have shared this joyful experience in public service.

Winston Churchill once declared:

Now is not the end. It is not even the beginning of the end. But it is, perhaps, the end of the beginning.

My friends, the Senate needs to regain its tradition of controlled partisanship; in other words, placing country before party. Another of my Florida political mentors, former Governor and Senator, Spessard Holland, once said that it was the jet airplane that caused the greatest change in the culture of the Senate.

Prior to the jet airplane, Senator Holland and his wife would come in the first week of January to Washington, would settle in the hotel where they would live while they were here, and they would spend the next 6 to 7 months doing the business of America. While they were doing that, they would spend time with the families of their colleagues. They would become more than just occasional colleagues. They would become genuine friends.

It was out of that development of relationships across regions and across parties that the Senate came to earn the title of “the world’s most exclusive club.” And it was the club where the essential bond was that of common respect.

The jet airplane began to change that, because instead of staying here for a 5-day workweek and then a weekend of personal relations with the families of their colleagues, it became possible for each Member of the Senate to leave on Friday to return to their home State for whatever request was made of them. The Senator knew that and the requesting organization knew that. So it became a matter of political necessity to respond.

The effect of that was not only did the work of the Senate extend from 6 to 7 months to today’s 7th of December—we have been in session now for 11 months and 1 week—it also meant that those weekends of personal relationships were largely lost.

My No. 1 suggestion in this post-jet airplane age is that we try to get back to the tradition of spending more time together as families, as Americans, rather than as Republicans

(Trim Line)  
(Trim Line)

and Democrats. For instance, rather than holding our traditional partisan retreats in the spring of the year, huddling as reds and blues, we should go to a retreat as a whole Senate celebrating the families of this great institution.

I point to the pending intelligence reform bill, which I hope we will pass in the next day, as an example of what can be done when we recognize that an issue is so important to our Nation that we must work together to understand the problem and then develop solutions which are driven by pragmatism, not ideology.

I suggest we apply the lessons that are being learned in developing and forming and passing intelligence reform to some of the challenges that are before us now such as reform of Social Security and Medicare, and reform of our energy policy that we as a Nation would be well served.

Franklin Roosevelt declared in 1940:

I do not believe that the common denominator of our great men in public life has not been mere allegiance to one political party, but the disinterested devotion with which they have strived to serve the whole country—and the relative unimportance that they have ascribed to politics compared with the paramount importance of government.

The Congress should also spend less time looking at the rearview mirror for the accidents behind and more time looking out of the front windshield.

Since I have served there for a decade including 18 months as chairman, I would cite the Intelligence Committee as a prime example of this institutional failure to focus ahead. Prior to September 11, the committee spent an inordinate amount of time examining a series of mistakes, of acts of treachery and of bureaucratic turf fighting. What we failed adequately to do was to look forward to the threats and challenges that our intelligence agencies needed to address before those threats and challenges resolved into a tragedy. We desperately need to apply this principle of looking out the front windshield to our accumulative deficits, budgetary deficits, trade deficits, transportation and public utilities deficits, education deficits among them. These deficits are challenges which this generation, unlike our forefathers, is ignoring because they are tough and managing them now has political downsides. But it is wrong, it is immoral to let our grandchildren do the heavy lifting because we have refused to do so.

We need to learn again the principle of federalism that our forefathers laid out for us. I come out of a Jeffersonian philosophy believing that the best governmental decisions are

(Trim Line)  
(Trim Line)

most likely to be made by those closest to the citizens who will be affected by those decisions. I recognize the importance of a national response to truly national issues and to the protection of the civil rights of all citizens. But America's great contribution to political thought has been federalism, the sharing of responsibility between a central government and our 50 individual States.

I am concerned that this appreciation for federalism has too frequently been situational. We at the Federal level, the national level, determine what outcome we wish to secure and then support either centralization or a distribution of power based on what has a better chance of achieving the goal we seek. We would be well advised to resist this temptation.

Daily we are learning from the headlines of Ukraine and Iraq and other countries with a diverse population that are struggling to secure peace and prosperity. These foreign countries remind us of how difficult it is to hold to the model of federalism unless we are prepared to treat it with respect even when it may result in a different outcome than we would personally prefer.

Finally, we should support the institution of the Senate. Its procedures and prerogatives are not arbitrary but reflect a responsibility to balance a complex government designed to protect the freedoms of the people against the temptation of government becoming authoritarian.

I would like to give special recognition to Senator Robert Byrd. Frankly, when I entered this institution, Senator Byrd and I had some disagreements over how we thought the National Government should address its priorities. But over the years, I have come to gain increasing respect and admiration for his defense of the institution of the Senate precisely because it plays such a crucial role in protecting our individual freedoms.

Mine has been a wonderful life, an exciting and unpredictable journey. It is a journey that is not ending but, rather, taking a different course. I am planning to travel especially in Latin America, to teach, to write at least one more book, to continue my years of interest in relations within the Western hemisphere and in modernizing America's intelligence capability, and finally to fulfill our responsibilities to future generational leaders through the creation of an institution that instills the values of public service of such great Floridians such as LeRoy Collins, Reubin Askew, and our former colleague Lawton Chiles.

(Trim Line)  
(Trim Line)

These are things that excite me, that inspire me and to which I am convinced I can make a better contribution as a private citizen at this, the end of the beginning of my life.

Four years after he left the Presidency, President Harry Truman said:

I have seen a great many men in public life, and one of their besetting sins is to stay in office too long.

I decided that I would not be guilty of this common failing, and that I should make way for younger men.

I extend my congratulations to the man Floridians have chosen as my successor, soon to be Senator Mel Martinez. I wish him the very best in his new role. Mel is a friend. He is a good man who has served Florida and America in many different positions of responsibility. I know the Senate will welcome him to his new home in the Senate.

We Floridians have high expectations for Senator Mel Martinez and for those who will be serving in the 109th Congress and beyond.

Goodbye, Mr. President.



(Trim Line)  
(Trim Line)

TRIBUTES  
TO  
BOB GRAHAM



(Trim Line)  
(Trim Line)

## Proceedings in the Senate

THURSDAY, *October 7, 2004*

Mr. ROBERTS. Mr. President, I rise to support Senator McCain and his amendment to the McConnell-Reid measure amending S. Res. 445.

First, I pay tribute to the former chairman of the Senate Intelligence Committee, Mr. GRAHAM. I thank him for his service to our country. He is retiring, although that certainly does not describe the Senator, but I thank him for his leadership and his suggestions as we go through this very difficult task of reforming how we do our oversight responsibilities in reference to our intelligence obligations.

MONDAY, *October 11, 2004*

Mr. BYRD. Mr. President, the Bible tells us that “unto whomsoever much is given, of him shall be much required.”

When BOB GRAHAM came to the U.S. Senate, “much” was expected from him because much had been given.

He came to the Senate from a wealthy and successful family. His father, Ernest “Cap” Graham, was a wealthy and successful Florida dairyman and politician. His half-brother, Phil Graham, was a well-known publisher of a major newspaper here in the Nation’s Capital.

He came to the Senate with a wealth of experience. After graduating from the University of Florida and Harvard Law School, he served two terms in the Florida House of Representatives, 1967–1971; two terms in the Florida State Senate, 1971–1979. In 1978, he was elected Governor of Florida, where he served two terms, 1978–1986.

In 1986, having never lost an election, and with a record of accomplishments as both legislator and a chief executive, he was elected to the U.S. Senate. Therefore, no one could have been faulted for expecting much from him, and I am pleased and proud to say he has delivered.

(Trim Line)  
(Trim Line)

He was a most effective member on a number of important Senate committees, including the Senate Committee on Banking, Housing and Urban Affairs, the Senate Finance Committee, the Senate Committee on Environment and Public Works, and the Senate Committee on Veterans' Affairs. He has also served as chairman of the Senate Intelligence Committee.

In his committee work, and in his daily work on the Senate floor, Senator GRAHAM earned the respect of everyone in this Chamber for his honesty, his decency, and his integrity. In the rough and tumble world of American politics, Senator GRAHAM always remained a gentleman.

He also earned the respect of his colleagues for his ability to reach across the aisle for the greater good of his State and our Nation. As a result, Senator GRAHAM established a long record of bipartisan accomplishments on issues of national security, health care, education, environment, veterans benefits, and intelligence matters.

The people of Florida have been well served by their Senator. In this Chamber, he has helped protect the workers in his State from unfair cheap imports, worked to secure the protection of the Everglades, and has fought tenaciously to reduce the traffic in illegal drugs in Florida. He was one of the principal architects of the 1988 omnibus antidrug bill and organized efforts to attack money laundering by drug smugglers.

During his political career, Senator GRAHAM also became famous for three things. The first is his wardrobe, that is, the ties that he wears. Everyone who knows Senator GRAHAM knows that he only wears ties with an outline of Florida on them.

The second is that for almost three decades he has recorded in detail every waking moment of his life.

The third thing for which Senator GRAHAM is well known is his so-called "workdays." One day each month for the past three decades, he has performed a job, usually manual labor, in order to stay in touch with and to better understand the problems and the needs of the people of his State.

He has now performed nearly 400 different jobs. He has been a flight attendant, a truckdriver, and a chicken plucker. He has cleaned up after hurricanes, and he has cleaned up after dogs as he once spent a day handling a "pooper scooper." He once spent a day bagging groceries, and has even performed on stage. He has worked with policemen, doctors, fishermen, firefighters, and teachers.

(Trim Line)  
(Trim Line)

These “workdays” were not gimmicks or media events. They were important means by which he could better serve the people of his State. While Governor of Florida, it was during his workday as a public schoolteacher that he experienced first-hand the serious overcrowding in his State’s school system. As a result, when he got back to Tallahassee, he sought more funding for school construction to accommodate the State’s booming student population.

On his 355th workday he worked in a hospital, trying to secure insurance provider authorization for treatment in the emergency department. This frustrating experience led him to introduce the Emergency Medical Services Act.

While serving customers in a Florida pharmacy, he heard from seniors who could not afford to pay for their prescription drugs. Afterward, he played a lead role in the effort to expand Medicare benefits to cover prescription drugs for seniors.

Despite my admiration for Senator GRAHAM, I must confess that I have had my disagreements with the senior Senator from Florida. More than once, I have heard him issue his boast that, “the future of America is Florida.” We all know, of course, that the future of America is West Virginia. But neither this, nor other disagreements, has deterred or subtracted from my respect for him. He has made an enormous contribution to the Senate, where he has effectively and successfully served his State and our country.

Unfortunately, Senator GRAHAM has decided that, after three terms in the Senate, it is time to leave us. We will miss his wisdom, his decency, and his remarkable dedication in service to our Nation. Much was expected of Senator GRAHAM, and he, indeed, exceeded all expectations.

I wish him and his wife, Adele Khoury, the best of health and happiness in their retirement.

THURSDAY, *November 18, 2004*

Mr. BURNS. \* \* \* BOB GRAHAM from Florida I learned was in the Angus business and he leaves this year.

John Breaux from Louisiana. I worked with him on the Commerce Committee regarding energy issues. His wisdom will be missed.

I am afraid I took much more from these men than I could ever return to them.

(Trim Line)  
(Trim Line)

I served only one term with John Edwards and Peter Fitzgerald. They, too, will be missed in the Senate. Their contribution was huge. \* \* \*

Peter Fitzgerald comes from Illinois. As to all of these men, I want to say you do form relationships here, and there is a certain bond that attracts us all, as we learn that even though you may be on the same side of the aisle or the opposite side of the aisle, one could always agree or disagree without being disagreeable. That is what makes the Senate a special place.

We will miss all of these men, but I am looking forward to those who take their place as, there again, new relationships will be developed, a new bond dealing with the old challenges of a free society, with those who love the Constitution and love this country who were prepared to die for it and would if asked to do so today. No one doubts the depth of their patriotism nor their service to their country. We welcome them as we say goodbye to old friends, old relationships that will never be forgotten.

Mr. SHELBY. Senator BOB GRAHAM is a friend of mine, a Democrat, a former Governor of Florida for two terms. He came to the Senate in 1986 when I did. We worked together on many committees, but we worked closely together on the committee you serve on today, Mr. President, and that is the Intelligence Committee.

I was the chairman of the committee and then he became the chairman when the Democrats got control of the Senate, and I was the vice chairman. I found BOB GRAHAM to be working day in and day out, to be a very upfront man, a very honorable man, a man of his word. I certainly wish him well in whatever he does in the future.

Mr. CONRAD. Mr. President, as the 108th Congress draws to a close, the Senate will lose one of its most distinguished and accomplished Members, Senator BOB GRAHAM. Few Senators have had such an outstanding career in public service. BOB GRAHAM served as a Florida State legislator between 1967 and 1978; as Governor between 1978 and 1982; and as U.S. Senator from 1987 to 2004. I am honored that Senator GRAHAM and I were in the same class following our elections to the Senate in 1986.

Throughout his years in public service, Senator GRAHAM has taken a leadership role in protecting our environment, advocating on behalf of seniors and children for adequate health care, working to make certain that our children

(Trim Line)  
(Trim Line)

achieve their highest potential in schools, and making certain that our country lives up to its obligations to veterans and active duty military personnel.

Early in his career as Governor of Florida, Senator GRAHAM launched one of our Nation's most significant efforts to protect the environment through the Save Our Everglades Program. In 2000, Senator GRAHAM achieved his goal of restoring the Florida Everglades through an unprecedented partnership among Federal, State, and local officials along with private industries. This initiative was a significant step to ensure protection of a critical wetland environment, the Florida water supply and endangered species. Senator GRAHAM's efforts were key to preservation of one of America's most important and environmentally sensitive natural treasures.

Throughout his career in public service, Senator GRAHAM has also taken a leadership role on behalf of public education. Long before the enactment of the No Child Left Behind Act, Senator GRAHAM worked to improve Florida public schools by making certain that children have the highest quality public education system. He advocated on behalf of rigid student testing for competency in academic courses, worked to reduce class size, to improve the learning environment through new school construction and to provide more opportunities for higher education assistance for college students.

Through our years together in the Senate, I was privileged to work with Senator GRAHAM closely on health care and Social Security issues. As a colleague for 10 years on the Senate Finance Committee, I noted, with admiration, his concern for the health care needs for the elderly, especially the need to strengthen Medicare and provide a prescription drug benefit for the elderly. Senator GRAHAM authored Medicare reform legislation to provide a prescription drug benefit and other preventative health care benefits. His Medicare Prescription Drug, Improvement and Modernization Act of 2003 was co-sponsored by one-third of the Senate.

When it came to Social Security and Medicare, Senator GRAHAM took a long view. He missed no opportunity to urge all of us to make a priority of ensuring the long-term solvency of these two crucial programs. His concern was not just the current needs of his Florida constituents, but the importance of these programs for the income and health security of generations to come.

(Trim Line)  
(Trim Line)

Last, Senator GRAHAM assumed a leadership role on behalf of our Nation’s veterans and active duty military personnel in his capacity as ranking member of the Senate Committee on Veterans’ Affairs. While he focused considerable attention on the needs of our aging veterans population, working tirelessly to increase funding for VA medical care, he has also been sensitive to the needs of veterans living in rural America. Senator GRAHAM supported my efforts to improve access to VA medical care for rural veterans and to improve the quality of care for veterans at the Fargo VA Medical Center and through the expansion of outpatient clinics in rural communities. For this understanding and support for rural veterans, North Dakotans will be forever grateful.

There are many achievements by Senator GRAHAM that I could cite throughout his career in public service. The few accomplishments that I have noted demonstrate remarkable dedication to our country—dedication to improving the lives of our children, the elderly and our veterans. Senator GRAHAM represents the finest example of a dedicated and compassionate public servant. I hope that Senator GRAHAM’s career will inspire young Floridians and other young people across our Nation to service for our country. I have been privileged to serve with Senator GRAHAM and thank him for his distinguished service to our country.

Mr. FRIST. Mr. President, during his first campaign for the U.S. Senate in 1986, *People Magazine* compared BOB GRAHAM’s mind to a Florida thunderstorm; resolute and impossible to deflect.

But as a Member of this body for 18 years, BOB GRAHAM has shown that while he may have the energy of a lightning storm, his works are guided with far greater purpose and direction.

In 40 years, BOB has never lost a statewide election. He is one of Florida’s most beloved politicians. And that is for good reason.

Always looking for ways to connect with his constituents, Senator GRAHAM uses his “workdays” to toil alongside everyday Floridians to understand the problems they face.

A true American patriot, he has consistently put country before party.

On the Senate Intelligence Committee he has helped us tackle the monumental task of overhauling America’s intelligence agencies. We will all miss his knowledge, his expertise, and his ability to clarify difficult issues.

(Trim Line)  
(Trim Line)

BOB and his wife, Adele, have been treasured members of the Senate family—as much for who they are as for what they have done. For a couple who has accomplished so much in their lives together, that’s saying something.

I want to thank Senator GRAHAM for his valued contributions to our body and to our country. And we wish him and Adele the best in all their future endeavors.

FRIDAY, *November 19, 2004*

Mrs. BOXER. Mr. President, I would like to make some comments about our friends who are departing the Senate.

\* \* \* Senator GRAHAM is a champion on the environment and some other issues, protecting senior citizens and Social Security. We will need to hear his voice. \* \* \*

Thank you very much.

Mr. NELSON of Florida. Mr. President, while the Senate is holding in abeyance for the final omnibus appropriations bill that the House is getting ready to file sometime tonight, I want to take the opportunity to pay tribute to our retiring Senators: Tom Daschle, Fritz Hollings, Don Nickles, John Breaux, Ben Nighthorse Campbell, John Edwards, Peter Fitzgerald, Zell Miller, and BOB GRAHAM.

I wish to make a speech about each one of these Senators who has become a dear friend, in some cases, over the years, such as Fritz and Peatsy Hollings, who took special interest in me as I came to the Senate and made sure I got on his Commerce Committee, which has been just an extraordinary experience with him as chairman, as well as with the present chairman, John McCain. \* \* \*

I conclude with my comments about my colleague from Florida, my mentor, my friend of many years. It is hard to believe BOB GRAHAM has been elected to serve almost 40 years—38 years to be exact. From when he was first elected to the State legislature in 1966, he has been in elected office ever since—two terms in the State house, two terms in the State senate, two terms as the Governor of Florida, where he had a magnificent record, where he has put his stamp as one of Florida’s great Governors, starting programs to save the Florida Everglades, the River of Grass, the Kissimmee River, and the Everglades restoration that has now started. It is an \$8 million project shared half and half between the State and the Federal Government. That is a great legacy for BOB.

(Trim Line)  
(Trim Line)

Then, of course, his three terms in the Senate, 10 years of which he served on the Senate Intelligence Committee, the last 2 of which he served as chairman of that committee. Of course, with that great knowledge and expertise, in the course of the debates here, BOB has given us great insight and wisdom.

Finally, some of his fellow Senators convinced him that he ought to sit down and write a book and that book is entitled *Intelligence Matters*. It is my hope that with other Senators on this floor that we are going to be able to help BOB fulfill one of his dreams, which is that in an intelligence service that has been decimated from time to time as a result of the whims of appropriations, that a professional core of career intelligence officers can be enhanced by starting an ROTC for intelligence officers.

We are going to try to get the appropriations to start that and to do it at one of our Florida universities named for BOB GRAHAM. Let that little incubator show the way to see whether that is a system we can adopt around the country to give an ample supply of officers who are ready for service in the intelligence service.

So it is again with a heavy heart that I see my colleague, Senator GRAHAM, retire after a distinguished career. He will not be retiring as a public servant, because whether it be from the position of a university—and it is my understanding he will be going to Harvard for a year at the Kennedy School—or whether it be back in our State affiliated with several of our universities in Florida, BOB will be rendering public service to the people of this country for some period of time.

So for all of these names I have mentioned, in the great poem “Ulysses,” he says, “I am a part of all that I have met,” and I am a part of all these great Senators. I am much richer for it and for having been their friend.

Mr. LAUTENBERG. I talked before about Tom Daschle. I also will discuss the rest of our colleagues who are leaving the Senate.

When the 109th Congress convenes in January, nine of our current colleagues will not be here. I take a few moments to pay tribute to them. Collectively, our colleagues have served in the Senate for 144 years. We will miss them.

\* \* \* Another esteemed colleague from the South, Senator BOB GRAHAM, the senior Senator from Florida, is clearly one of the State’s most popular elected officials. He won two terms as State representative, two terms as a State senator,

(Trim Line)  
(Trim Line)

two terms as a Governor, three terms as a U.S. Senator, with a 9–9 record. For a short time he put his hat in the ring in the recent Presidential race. He had a 9–9 record of elections dating back 38 years.

Like Senator Breaux, BOB GRAHAM has worked diligently to forge bipartisan solutions to the most pressing problems. He is a fiscal conservative, dedicated to strengthening and improving Social Security and Medicare. BOB GRAHAM is the author of a comprehensive, bipartisan plan to restore the Everglades, a plan that created an unprecedented partnership among Federal, State, and local governments and private industries to reverse the damage done by fragile “River of Grass” decades of dredging, dumping, and destruction. He has fought hard to protect Florida’s coastline from oil and gas exploration.

One of the things that made BOB GRAHAM so popular has been his determination to spend time working side by side with people he represents. Over 30 years he has worked 400 workdays. On those workdays—and most have seen him in costume—he has worked as a police officer, railroad engineer, construction worker, fisherman, garbage man. I don’t think I would have taken all the jobs he did, but he did them wonderfully and endeared himself to his constituents. He was a factory worker, busboy, teacher. If BOB does not want to retire, I am sure he will be able to find some kind of work. He is experienced in so many fields. \* \* \*

I close my remarks by noting that these men have made remarkable contributions to our society, and all Americans should be grateful. I would tell those who are retiring, I retired 4 years ago, and I did not like it. So here I am. Perhaps there is hope for any of them who want to rejoin. If you want to come back, I am here to tell you it can be done. Just make sure that you get to keep your seniority.

Mr. President, I yield the floor and thank my colleagues for their indulgence while I made my remarks.

Mr. INHOFE. Mr. President, let me say—this is probably the first and only time I have ever said this—I have been listening carefully to my friend from New Jersey, and I agree with everything he said.

Mr. DODD. Mr. President, I know the hour is getting late and others want to be heard, but I briefly want to express some thoughts about our colleagues who are leaving this wonderful body. Today we have heard some very compelling

(Trim Line)  
(Trim Line)

speeches, particularly the one given by my good friend, Tom Daschle of South Dakota, our Democratic leader.

I was pleased to see so many of our colleagues remain on the floor to listen to the departing Democratic leader. The words he expressed about his State, his staff, his colleagues, his feelings about the country, and the future, are instructive. I know it can sound repetitive when people hear us talk about our colleagues this way, but I think it is important for the public to note that while they might hear only about the bickering, the part that you do not often see is the deep respect, affection, and caring that goes on among the Members of this body. This affection comes despite the differences that exist in red States and blue States, or being strongly conservative or strongly liberal.

There is this weaving of a common denominator through each and every one of us, particularly after years of common service in this remarkable institution we call the Senate. There is a deep and abiding respect for those who have come here, those who have served here, those who have tried to make a difference for our country.

It may seem like it is inside discussion, but I hope the public understands how deeply felt these comments are about colleagues who will no longer have the pleasure of spending each and every day in this Chamber, but whose friendship and collegiality will continue in the years ahead as we encounter each other in different walks of life. \* \* \*

BOB GRAHAM is also leaving the Senate. I would like to recognize him and the State of Florida for sharing BOB GRAHAM with us. He served for 18 years in the Senate. Prior to his election to this body, he served as a Governor for 8 years in Florida, and served previously in both the Florida State Senate and the House of Representatives. He is without a doubt one of the most respected and popular public figures who have ever represented the State of Florida. He is well known in Florida for working over 400 days alongside his constituents, as others mentioned this afternoon, giving him a unique perspective on the issues and problems they deal with each and every day.

But not only was he doing it for Floridians, those 400 days he spent working along with others became a national symbol of someone who went out of his way to understand and learn how other people work and live every single day.

He has been a tireless advocate for priorities that affect Florida's citizens, including prescription drug coverage for seniors, and preservation of the Everglades and the Florida

(Trim Line)  
(Trim Line)

coastline. I have been privileged to work with him on several occasions. I particularly appreciate his work for the people of Haiti.

Since the attacks of September 11, Senator GRAHAM has shown an unyielding and passionate commitment to making our Nation stronger, safer, and far more secure. In particular, he has spoken out forcefully and candidly in favor of reforming our intelligence agencies.

As chairman of the Select Committee on Intelligence during the previous Congress, he was the primary author of sections of the USA PATRIOT Act that require greater information sharing among intelligence and law enforcement agencies. He has been outspoken about what our Nation could have done before 9/11 to protect itself, and how it is just as important that we do everything in our power to make this country safer in the 21st century.

BOB GRAHAM leaves this body as one of its most respected Members, and one of the most well-liked public servants in his State and in this Chamber. We will miss him in this body and I wish BOB and his lovely wife Adele and the rest of their family all the best in the years to come. \* \* \*

I apologize for taking this extra time. It is important that the public hear Members talk about each other, even those who disagreed on matters, that they understand why this institution works more than 230 years after the Founders created it.

I, as a Senator from Connecticut, take unique pride in the Senate because it was Roger Sherman and Oliver Ellsworth, both of Connecticut, who offered at the Constitutional Convention the idea of the Senate representing small and large States. Arguing over a unicameral system, Sherman and Ellsworth said, how about having a second body with equal representation, regardless of the size or the population of the State. As a result, this institution was created. It has been a great place that has served our Nation for so long and I am confident it will in the future.

We have been blessed by the participation of those who are leaving. All of us wish each and every one of them the very best in the years to come.

Mr. FEINGOLD. Mr. President, today I want to pay tribute to Senator BOB GRAHAM, a man who has served in the U.S. Senate with great distinction for the last 18 years. The people of Florida have been fortunate to be represented by a man who is as thoughtful, as tough-minded and as independent as BOB GRAHAM.

(Trim Line)  
(Trim Line)

When I first came to the Senate, I was proud to work with Senator GRAHAM to bring the deficit under control. Senator GRAHAM was a leader for fiscal responsibility in the Senate, and he helped to focus our efforts to cut wasteful spending and institute budget reforms that brought the deficit under control, and ultimately created a budget surplus. His leadership will certainly be missed in this area in the next Congress, as we must come to terms with the largest deficit in our Nation's history.

Senator GRAHAM was also a voice for fiscal sanity on the Finance Committee, a committee that in recent years has too often promoted policies that have deepened our fiscal problems. It isn't easy to go against your colleagues, whether in a committee or in a caucus, to stand up for what you believe is right. But that's exactly what BOB GRAHAM has done throughout his time in the Senate, and I greatly admire him for it.

His independence has also extended to his work in the fight against terrorism, where he has been an unyielding voice for a stronger, more focused war on terror, and I thank him for his outspoken leadership on this critically important issue.

Here in the Senate, we will miss BOB GRAHAM's thoughtful leadership, his unflinching civility, and his unstinting friendship. I thank him for his service to the State of Florida and to this country, and wish him all the best in his retirement.

Ms. STABENOW. Mr. President, I rise to pay tribute to some of my colleagues who will be leaving the Senate at the end of this session. \* \* \*

We will also miss the leadership and service of Senator BOB GRAHAM.

Senator GRAHAM has dedicated his life to public service, serving in the Florida State House and State Senate, and as Governor of Florida before his 18 years here in the U.S. Senate.

Senator GRAHAM and I share a passion for health care. He has been a tireless advocate and leader on the need for a prescription drug benefit for America's seniors.

As founder of the New Senate Democrats, Senator GRAHAM has worked to bring together coalitions on issues ranging from education to the national debt and fiscal responsibility.

Mr. DOMENICI. Mr. President, I rise today to take this opportunity to honor our departing colleagues who are leav-

(Trim Line)  
(Trim Line)

ing the Senate. In almost each new Congress a different group of 100 men and women comes together from different backgrounds and political philosophies, representing different interests and constituencies, but through all our differences, we develop respect and admiration for each other. Many times we step across the aisle and work together on legislation and oftentimes genuine friendships are created. As I pay tribute to these departing Senators, whether they have been here one term or seven, they are a remarkable group and we thank them for their honorable service.

I have a great affection for the departing Senator from Florida, BOB GRAHAM. After 18 years of dedicated service to his country and to the people of Florida, all of us in this Chamber will certainly miss the Senator as he retires from elected office.

I had the pleasure of serving on the Energy and Natural Resources Committee with Senator GRAHAM during the past 9 years. During that time, I had the opportunity to work with Senator GRAHAM on a number of important issues. He proved to be a sound leader for his party and a Member committed to bipartisan solutions.

Senator GRAHAM's brief tenure as Chairman of the Select Intelligence Committee came during one of the most trying times our Nation has faced, the attack on our country by terrorists on September 11, 2001. Senator GRAHAM worked closely with his House counterpart, and current Director of Central Intelligence, Porter Goss, to lead a joint Senate-House inquiry into the attacks on our Nation.

Although he was first elected to the Senate in 1986, Senator GRAHAM has been serving the people of Florida since 1966 when he was first elected to that State's house of representatives. After serving in the House for 4 years and in the State senate for 8 years, Senator GRAHAM was elected the 38th Governor of the State of Florida.

Despite these accomplishments, it is fair to say that Senator GRAHAM will perhaps be most memorable for instituting the "workdays" he began in 1974 and continued during his time in the Senate. Senator GRAHAM began the workdays by teaching a semester of civics courses at a Miami area high school.

(Trim Line)  
(Trim Line)

I wish Senator GRAHAM, his wife Adele, and his children and grandchildren the very best in the coming years.

SATURDAY, *November 20, 2004*

Mrs. HUTCHISON. Madam President, I rise to say goodbye to several dear friends and colleagues with whom I have had the pleasure to work in the Senate. \* \* \*

Senator BOB GRAHAM, a former two-term Governor of the Sunshine State, has compiled a record of achievement in the Senate which included portions of the PATRIOT Act. When it comes to environmental, tax, energy, and education issues, he has been a strong voice in Congress.

One of the greatest legacies of Senator GRAHAM is the Florida Everglades. The rich flora and fauna of the Everglades were threatened by development, but then-Governor GRAHAM pushed through legislation to protect it. Future generations of Americans who visit the Everglades should remember his contribution to saving this national heritage.

Madam President, I will miss all of my colleagues. As we take the opportunity to go forward in a new Congress, we will make new friends, but we will never forget the old ones.

Mr. ALLEN. Mr. President, I want to share my views, as did Senator Hutchison and others, about our colleagues who are leaving for new adventures in life.

I wish all the best to Senator Hollings. We will miss his booming voice. We will miss Senator Edwards, Senator GRAHAM of Florida, and Senator Daschle. We will also miss John Breaux, a man we know will enjoy life with his good common sense and sense of humor. He is a good friend.

Mr. REID. BOB GRAHAM and I came to the Senate together in 1986. He first ran for Governor 26 years ago. Since that time, and even before, he has spent hundreds of days working with regular Floridians in their jobs.

The thing we all see in BOB GRAHAM is the little notebooks he carries and everything he does he writes down. I am sure some day after we are long gone, a historian will review those, and BOB GRAHAM will be well known in the history books because he wrote the history of everything he has done for the last 25 or 30 years.

He was a great Governor for the Sunshine State. He has been a tremendous Senator. I served with him from the time we came here on the Environment and Public Works Com-

(Trim Line)  
(Trim Line)

mittee. He has certainly been tremendous on that committee. He is a detail man. He is a person, for example, who worked on the Everglades. He was tireless, persistent, and so smart. He has become an expert on foreign affairs and foreign intelligence. He served as chairman of the Intelligence Committee. He has written a book on the subject. His knowledge and contributions in that area will be hard to replace.

I certainly will miss the Senator from Florida. It is just too bad he decided not to run for reelection.

Mr. HARKIN. Mr. President, with the close of the 108th Congress, the Senate will lose to retirement one of our most respected and admired Members, Senator BOB GRAHAM of Florida.

I remember how impressed we were in 1987 when BOB came to the Senate after two terms as an enormously popular Governor of Florida. From the start, he made his mark in this body as a serious and diligent legislator—a classic workhorse Senator rather than show horse Senator.

One of his greatest accomplishments was the passage, 4 years ago, of comprehensive legislation to restore and protect the Florida Everglades. This was BOB GRAHAM at his very best: forging a bipartisan consensus, and crafting a unique partnership among Federal, State and local governments as well as private industries and landowners. This will be a living monument to Senator BOB GRAHAM: a restored and revitalized Everglades.

I first got to know BOB GRAHAM back in 1977, a decade before he came to this body. At the time, he was a State senator down in Florida, planning to run for Governor the following year. He had heard about my workdays, an idea that I originated when I was running for Congress in 1974. I had spent dozens of workdays—as a cop on the beat, construction worker, farmer, nurse's aide, and many other professions. It was a great way to get in touch with ordinary working Iowans and their concerns.

I remember BOB coming by my office over in the Cannon House Office Building. He was a very serious man, very analytical and thorough. He asked all the right questions. And a couple weeks later, he sent me his plan to conduct 100 workdays during his campaign for Governor. I told him, as tactfully as I could, that was way too many, that he would never be able to do it. But BOB went ahead with his plan. He did, indeed, conduct 100 workdays. He did, indeed, get elected Governor of Florida. And I learned never to underestimate BOB GRAHAM.

(Trim Line)  
(Trim Line)

By the way, BOB's workdays didn't stop there. As Governor and U.S. Senator, he went on to complete nearly 400 workdays, serving as police officer, teacher, garbage man, busboy, hurricane relief worker, you name it. BOB swears by the value of these days—as I do. In fact, in 1997, he spent 1 workday as a U.S. Customs inspector at the port in Tampa. This opened his eyes to the extreme vulnerability of our ports to crime, drug trafficking, and terrorist strikes.

And the workdays continue. Last month, Senator GRAHAM spent a day as a high school civics teacher in Miami. And just this past weekend, he spent a day as a bookseller in Coral Gables.

All of which is typical of BOB GRAHAM. He may be retiring from the Senate, but he is not a retiring man. He continues to be a workhorse and a whirlwind of activity. His new book, *Intelligence Matters*, has stirred up controversy by shining a spotlight on the Saudi royal family's connections to terrorism.

The fact is BOB is leaving the Senate at the very top of his game, especially in the field of intelligence and homeland security. After the September 11 attacks, it was Senator GRAHAM who proposed the creation of a joint House-Senate inquiry into the intelligence failures leading up to the attacks. Senator GRAHAM ended up serving as co-chair of that historic effort, and he did just a brilliant job of keeping the inquiry bipartisan, focused on the facts, focused on solutions.

Meanwhile, events have vindicated Senator GRAHAM's principled stand as one of only 23 Senators to vote in October 2002 against the resolution to authorize the use of force against Saddam. At the time, he argued passionately that the war on terrorism should be our highest priority. He insisted that al Qaeda was the real threat to America, and that an attack on Iraq would be a detour and distraction from the war on terrorism. And, as usual, BOB GRAHAM was exactly right. The Senate failed to heed his warnings. I failed to heed his warnings. And, as a result, Osama bin Laden remains at large, al Qaeda and the Taliban are reconstituting themselves, and our Armed Forces are bogged down in a quagmire in Iraq.

So, no question, with BOB GRAHAM's retirement, the Senate is losing one of its most talented and respected Members. Over the years, BOB and Adele have become wonderful friends, and those friendships will continue. But I will miss the day-to-day association on the floor with BOB.

(Trim Line)  
(Trim Line)

As I said, you have to respect the fact that BOB GRAHAM is leaving the Senate at the very top of his game. I wish BOB and Adele all the best.

Mr. LEAHY. Mr. President, at the end of this Congress we will bid farewell to distinguished Members of this body who have served their States and their country with honor. I rise today to pay tribute to the senior Senator from Florida, a man who has been a leader in the Senate on national intelligence issues, prescription drugs and the environment and has been a strong voice in this body on behalf of the interests of his fellow Floridians.

For more than four decades Senator GRAHAM has been a leader in Florida politics, serving his State as a State representative and senator, as Governor and as a U.S. Senator. For 18 years Senator GRAHAM has compiled an impressive record of leadership while serving as chairman and ranking member of the Veterans' Affairs Committee, chairman of the Intelligence Committee, chairman of the Democratic Senatorial Campaign Committee, and as a senior member of the Senate Finance Committee.

Since 1974, Senator GRAHAM has completed more than 400 "workdays" with Floridians around his State. During these workdays the Senator spends working alongside his constituents, the personal interaction helps him understand the challenges that Floridians face. These visits clearly have provided Senator GRAHAM with an opportunity to recognize the community values and hard work that are exhibited and shared by his constituents. These jobs have gone everywhere from garbage loader to short order cook. No Senator has done anything similar.

From his position on the Senate Finance Committee, Senator GRAHAM has picked up the torch for causes supported by another respected Floridian, Claude Pepper, the former Senator and Congressman. He has supported providing affordable prescription drugs to Americans and has advocated for a commonsense approach to Medicare that focuses on wellness and preventative health. Senator GRAHAM has increased access to the Children's Health Insurance Program and has pushed Congress to live up to its commitment to support social services.

Both as Governor and Senator, BOB GRAHAM has been dedicated to protecting the environment. He has helped direct millions of dollars to protect the Everglades, restore wetlands and promote responsible development. In the Senate, BOB GRAHAM has voiced opposition to drilling on the Outer

(Trim Line)  
(Trim Line)

Continental Shelf and for an end to the harmful practice of dredging in the Apalachicola River.

For those of us that have served with Senator GRAHAM in the Senate we have admired his hard work and dedication to his constituents. We join him now in celebrating his 18 successful years in this body, a period of time that is one part of a career of service to the State of Florida. As Senator GRAHAM moves out of the public eye, he leaves behind a legacy of accomplishment that will be forever remembered by his fellow Americans and Floridians. He also leaves a reputation of integrity and insight. History will show that this country should have listened to his warnings about the failed intelligence leading up to the war in Iraq.

Mr. DASCHLE. Today I would like to say a few words about eight Senators with whom I have served these last historic 6 years, all of whom will be leaving when this Congress ends.

Senator Nickles, Senator Campbell, Senator Fitzgerald, and Senator Miller, it has been a privilege to work with each of you. You have each sacrificed much to serve our Nation and I am sure you will continue to serve America well in the years to come.

Six Democratic Senators are leaving at the end of this Congress. \* \* \*

The best way I found to stay in touch with the people who elected me was to drive through every county in South Dakota every year and just talk to whomever I ran into about whatever was on their mind. BOB GRAHAM found an equally effective way of staying in touch with average Floridians. He calls them workdays. He would spend a day working in another job.

This year he worked his 400th workday. He spent that day the same way he spent his first workday 30 years ago: as a teacher. That is appropriate because, in fact, BOB's entire career has been a living lesson in public service.

A while back, I was looking over the list of BOB's workday jobs and I have to tell you, I am amazed! Think about all the things he has done: NASA payload specialist, firefighter, bagel maker, bulletproof vest maker, pea picker, phosphate miner, Air Force Special Operations gunner, circus worker elf!

Clearly, it wasn't lack of other career options that has kept BOB in the Senate for 18 years. What has kept him here is simple. It is his love of Florida, and of this country. It is a

(Trim Line)  
(Trim Line)

sense of responsibility that he inherited from his father and that has animated his whole life.

BOB GRAHAM is a Moderate with a capital M. And he is one of the nicest people you could ever meet. But when it comes to the people of Florida, when it comes to doing right by America, strengthening America's economy, creating good jobs, investing in children, and standing up for America's veterans and military families, BOB GRAHAM is a fierce fighter. And when it comes to protecting our Nation from terrorism, he is a heavyweight fighter. America is safer today because of his courage and tenacity.

I suspect the only people who could possibly be sadder about BOB's retirement than the members of our caucus are the people who make those Florida ties! We wish BOB and Adele the very best of luck in all their future endeavors. \* \* \*

I have to be honest, Mr. President, it was not my wish to depart with these fine Senators. But it has been my honor and a joy to serve with them, and one that I will remember all the days of my life.

Mr. McCONNELL. We cannot conclude the 108th Congress without a sense of sadness. There are many—in fact there are too many—great Senators who are leaving this institution. I have already had an opportunity to express my goodbyes to Senator Nickles, Senator Campbell, and Senator Fitzgerald.

I also wish a happy and healthy future to our colleagues across the aisle, Senator Daschle, Senator Breaux, Senator Hollings, Senator BOB GRAHAM, Senator John Edwards, and Senator Zell Miller. Each of these men has made a lasting contribution to this marvelous institution.

Mr. DAYTON. Mr. President, I would like to first pay tribute to my colleague, the Senator from Florida [Mr. GRAHAM], who just spoke. He has been one of my guiding lights in my 4 years here. He is someone who exemplifies the best qualities of a U.S. Senator. His integrity and wisdom and his careful attention to matters large and small have been superb during his 38 years of public service to the State of

(Trim Line)  
(Trim Line)

Florida. It has been just extraordinary. I wish him well and I will miss him. I will miss his leadership and his guidance.

WEDNESDAY, *December 8, 2004*

Mr. BURNS. Mr. President, I appreciate the good works of my good friend from Florida. I see both Florida Senators are in the Chamber. Of course, Senator GRAHAM is just about to close out his career in this Senate, and he will be missed. He was one of my neighbors when I first came here some 16 years ago, when they were living just not too far down the street. So I appreciate him and all the talents and the contributions he has made to this body and to the country.

I hope he is successful in the Black Angus business in Florida. He will be going back to his beloved ranch and probably do a little writing, get a little philosophical. I know he has done that at times. He can do it in an environment that is befitting a retired Senator. We appreciate him.

We do not say goodbye in our part of the country. We just say so long. Our trails will cross one of these days.

MONDAY, *December 20, 2004*

Mr. SARBANES. Mr. President, with the adjournment of the 108th Congress, BOB GRAHAM completes about 40 uninterrupted years of dedicated service to the people of Florida as an elected public official. Floridians first elected him to their State house of representatives in 1966, where he served two 2-year terms. In 1970 they elected him to the State senate, where he served two 4-year terms. In 1978 Floridians across the State chose him for their Governor; no one from south Florida had ever before been elected. He served in that office with great distinction for two terms, until in 1986 Floridians sent BOB GRAHAM to the first of three terms in the U.S. Senate.

BOB GRAHAM has not only worked for the people of Florida; he has worked with them. While a State senator, he established a workday Program for himself that regularly took him out of the halls of government and into literally dozens of different jobs. Since coming to the Senate, BOB has made time for 214 workdays, which means that roughly once a month, for 18 years, he has worked alongside his constituents, all the time learning from them.

(Trim Line)  
(Trim Line)

BOB began his workdays while a State senator, teaching a semester of civics at a Miami high school. Over the years, though, he has not limited himself to a single form of employment: on the contrary, he has been an agricultural worker, a factory worker, a construction worker; he has worked in the public sector as a policeman and as a trash collector. Writing in the *Washington Post* on May 4, 2003, Michael Grunwald observed that the regular, wide-ranging workdays became “a remarkable window” for BOB GRAHAM’s political education. Working as an auto mechanic, BOB GRAHAM learned first-hand that “Florida auto inspections were a joke. He learned at a nursing home that orderlies earned only \$17 a day. He learned as a parking attendant that tiny curb cuts changed the lives of disabled workers.” BOB used the workday program to learn directly from his own observation and experience, and not simply from the reports of others.

Florida is an extraordinarily diverse State in its demography, its environment, and its economy. In many ways it encapsulates the broad range of challenges that we confront not just in our States, but in the Nation at large. Senator BOB GRAHAM brought to the great debates in the Congress over education, health care, the economy, environmental standards, and many other issues, domestic and foreign, his substantial experience as a State legislator and Governor. The legislation enacted in 2000 to restore the Florida Everglades was built around a program that Governor BOB GRAHAM had established in 1983. It was not only his State that benefited, it was our Nation; for the Everglades are a precious national resource. As chairman of the Intelligence Committee in the 107th Congress, BOB GRAHAM provided vigorous and clearheaded leadership in the aftermath of the attacks of September 11.

Broadly experienced in public governance as BOB is, he has had the wisdom to remain a student of government. The U.S. Senate is both a place to protect and advance the needs and concerns of constituents, and also a place to learn; as he put it in his remarks in this Chamber on December 7: “The Senate is our country’s best graduate school.” He leaves the Senate with an abiding and profound concern for programs to keep our country safe, improve our children’s schools, improve our health care, and strengthen employment opportunities, among many others. Above and beyond these programs, however, as he observed on December 7, is the very institution of the Senate itself, with a “unique role” to play “in balancing our government in order to avoid excessive

(Trim Line)  
(Trim Line)

power falling into the hands of any one person or governmental institution.”

For over 18 years BOB has worked to ensure that this body does indeed honor its unique role among our institutions of government. The Senate is stronger for having BOB GRAHAM as a Member. He will be greatly missed.

o