

AMENDMENTS TO THE FISCAL YEAR 1996
APPROPRIATIONS REQUESTS

COMMUNICATION

FROM

THE PRESIDENT OF THE UNITED STATES

TRANSMITTING

AMENDMENTS TO THE FY 1996 APPROPRIATIONS REQUESTS FOR
THE DEPARTMENTS OF DEFENSE, EDUCATION, THE INTERIOR,
AND TRANSPORTATION, AND THE RAILROAD RETIREMENT
BOARD, PURSUANT TO 31 U.S.C. 1106(b)



JUNE 6, 1995.—Referred to the Committee on Appropriations and ordered
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THE WHITE HOUSE,
Washington, June 2, 1995.

THE SPEAKER OF THE HOUSE OF REPRESENTATIVES.

SIR: I ask the Congress to consider amendments to the FY 1996 appropriations requests for the Departments of Defense, Education, the Interior, and Transportation, and the Railroad Retirement Board. The \$31 million in increased budget authority contained in these proposals is fully offset by decreases in other programs.

This transmittal also contains an FY 1996 budget amendment for the Legislative Branch. As required by law, budget amendments for the Legislative Branch are transmitted without change.

The details of these actions are set forth in the enclosed letter from the Director of the Office of Management and Budget. I concur with her comments and observations.

Sincerely,

WILLIAM J. CLINTON.

Enclosure.

Estimate No. 10
104th Congress, 1st Session



THE DIRECTOR

EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF MANAGEMENT AND BUDGET
WASHINGTON, D.C. 20503

June 2, 1995

The President

The White House

Submitted for your consideration are amendments to your FY 1996 appropriations requests now pending before Congress. These proposals include amendments for the Departments of Defense, Education, the Interior, and Transportation, and the Railroad Retirement Board. The \$31 million in increased budget authority that is requested is fully offset by decreases contained in this package. Total FY 1996 outlays are not increased.

As described in the enclosures, these FY 1996 budget amendments would provide the following:

- \$22 million for the Department of Defense to fund the Family Housing Improvement Fund. This initiative, which you recently announced, would encourage private investment in construction and repair of military family housing, in order to facilitate revitalization of existing housing and provide for new construction of privately-owned housing. The funds requested would be offset by a corresponding reduction in another family housing account. The proposed budget outlay totals would not be affected by these amendments.
- \$9 million for the Department of Education to continue support for the Education for Native Hawaiians program. The increased funding would be offset by corresponding decreases in the pending appropriations requests for the Student Financial Assistance account and the Railroad Retirement Board. In each case, technical reestimates indicate that the amounts proposed for reduction are in excess of projected requirements. Taken together, these proposals would have no net effect on FY 1996 outlays.
- A reduction of \$1.2 million for the Department of the Interior's Office of Territorial and International Affairs and the Office of the Assistant Secretary for Territorial and International Affairs. These

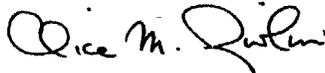
proposals are part of the second phase of the Administration's Reinventing Government initiative and reflect savings associated with the closure of the Office of Territorial and International Affairs. The Department would continue to fulfill its insular responsibilities under a new, streamlined organizational structure. These proposals would reduce FY 1996 outlays by \$1.1 million.

- Language amendments for the Department of Transportation related to the proposed Unified Transportation Infrastructure Investment Program. These amendments to general provision language would: (1) provide a technical correction to an amendment transmitted to the Congress on May 2, 1995, and (2) provide that unobligated balances of contract authority for transportation programs would not be available for obligation unless expressly provided.

Included in this transmittal is a budget amendment for the Legislative Branch. As required by law, appropriations requests for the Legislative Branch are transmitted without change.

I have carefully reviewed these proposals and am satisfied that they are necessary at this time. Therefore, I join the heads of the affected departments and agencies in recommending that these proposals be transmitted to the Congress.

Sincerely,



Alice M. Rivlin
Director

Enclosures

DEPARTMENT OF DEFENSE -- MILITARY
FAMILY HOUSING, DEFENSE

1996 Budget Appendix Page	Heading	1996 Budget Request Pending	1996 Proposed Amendment	1996 Revised Request
346	Family housing, Defense-wide	\$25,772,000	-\$22,000,000	\$3,772,000
	(In the appropriations language under the above heading, delete "\$25,772,000" and substitute \$3,772,000; and delete ", of which \$22,000,000, to remain available until expended, shall be for deposit to the account established by 10 U.S.C. 2837(d), and shall be available for the purposes specified in section 2837".)			
347	Family housing improvement fund	---	\$22,000,000	\$22,000,000
	(Insert the above heading and the appropriations language that follows immediately after the material under the heading, "Family housing, Defense-wide":)			
	<u>For the Department of Defense Family Housing Improvement Fund, \$22,000,000, to remain available until expended: Provided, That such amounts as may be determined by the Secretary of Defense may be transferred to this Fund from amounts appropriated in this Act for construction in "Family Housing" accounts, to be merged with and to be available for the same purposes and for the same time as that Fund: Provided further, That appropriations made available to the Fund in this Act shall be available to cover the costs, as defined in section 502(5) of the Congressional Budget Act of 1974, of direct loans or loan guarantees issued by the Department of Defense pursuant to the provisions of chapter 170 of title 10, United States Code.</u>			

These amendments would establish the Family Housing Improvement Fund, authorized by the proposed "Military Family Housing Revitalization Act of 1995." Resources requested in the FY 1996 Budget in the Family Housing, Defense-Wide account had been designated for deposit in a separate account to fund initiatives to encourage private investment in construction or repair of military family housing. These funds would now be used to capitalize the Family Housing Improvement Fund.

This proposal reflects the Administration's initiative to improve the quality of life for military members by improving the quality of family housing. The Family Housing Improvement Fund would provide the Department of Defense with funds to encourage private sector investment to speed the revitalization of the existing stock of family housing and would encourage new construction of privately-owned housing suitable for military families.

The proposed budget totals would not be affected by these amendments.

DEPARTMENT OF EDUCATION
OFFICE OF ELEMENTARY AND SECONDARY EDUCATION

House Doc. 104-39 Page	Heading	1996 Budget Request Pending	1996 Proposed Amendment	1996 Revised Request
7	School improvement programs	\$1,545,331,000	\$9,000,000	\$1,554,331,000
	(In the appropriations language under the above heading, insert IX, immediately before "and XII," at the beginning of the paragraph; and delete "\$1,545,331,000" and substitute <u>\$1,554,331,000.</u>)			

This amendment would increase the appropriations request for the School Improvement Programs account by \$9 million for the Education for Native Hawaiians program. This proposal would increase FY 1996 outlays by \$1 million.

NOTE: The original request in the FY 1996 Budget of \$1,512,277,000 was increased to \$1,545,331,000 by a budget amendment transmitted on February 22, 1995.

DEPARTMENT OF EDUCATION
OFFICE OF POSTSECONDARY EDUCATION

1996 Budget Appendix Page	Heading	1996 Budget Request Pending	1996 Proposed Amendment	1996 Revised Request
395	Student financial assistance	\$7,659,415,000	-\$8,000,000	\$7,651,415,000
	(In the appropriations language under the above heading, delete "\$7,659,415,000" and substitute <u>\$7,651,415,000</u> ; and delete "\$6,225,125,000" and substitute <u>\$6,217,125,000</u> .)			

This amendment would decrease the appropriations request for the Student Financial Assistance account by \$8 million for Pell Grants and would leave a projected \$57 million in surplus budget authority. This proposal would not affect FY 1996 outlays.

DEPARTMENT OF THE INTERIOR

1996 Budget Appendix Page	Heading	1996 Budget Request Pending	1996 Proposed Amendment	1996 Revised Request
TERRITORIAL AND INTERNATIONAL AFFAIRS				
611	Assistance to territories	\$70,182,000	-\$950,000	\$69,232,000
	(In the appropriations language under the above heading, delete "\$70,182,000" and substitute \$69,232,000; delete "\$4,477,000" and substitute \$3,527,000; and delete "Territorial and International" and substitute Insular.)			
DEPARTMENTAL OFFICES OFFICE OF THE SECRETARY				
614	Salaries and expenses	65,022,000	-250,000	64,772,000

These proposals are part of the second phase of the Administration's Reinventing Government initiative. The amendments reflect savings associated with the proposed closure of the Office of Territorial and International Affairs and the abolishment of the Office of the Assistant Secretary for Territorial and International Affairs.

The Department of the Interior would continue to fulfill its insular responsibilities under a new, streamlined organizational structure. A smaller Office of Insular Affairs would be established within the Office of the Secretary. The amendment for the Salaries and Expenses account is composed of: (1) the deletion of the \$498,000 requested in the FY 1996 Budget for the Office of the Assistant Secretary for Territorial and International Affairs and (2) additional resources of \$248,000 that would support central administrative and budget functions related to territorial and international affairs activities.

Together, these amendments would reduce FY 1996 outlays by \$1.1 million.

DEPARTMENT OF TRANSPORTATION
GENERAL PROVISIONS

1996 Budget Appendix Page	Heading	1996 Budget Request Pending	1996 Proposed Amendment	1996 Revised Request
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777	Sec. 310	---	Language	---
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(Insert the following immediately before the period at the end of the section:)

: Provided, That upon enactment of authorization to establish the Unified Transportation Infrastructure Investment Program, delete subsections (a), (c), and (d)(1); renumber existing subsection (d)(2) as "(a)"; renumber existing subsection (e) as "(b)"; renumber existing subsection (b) as "(c)"; and in subsection (c) (as renumbered herein), delete "subsection (a)" and substitute "subsection (b)(1)".

This proposal is part of the second phase of the Administration's Reinventing Government initiative. The proposal reflects the establishment of a Transportation Trust Fund from which the Unified Transportation Infrastructure Investment Program (UTIIP) would be financed. The establishment of the Trust Fund and subsequent financing of the UTIIP account are contingent upon enactment of authorization legislation.

This amendment provides a technical correction to an amendment transmitted on May 2, 1995. The language now requested replaces the previously transmitted amendment.

DEPARTMENT OF TRANSPORTATION

GENERAL PROVISIONS

1996 Budget Appendix Page	Heading	1996 Budget Request Pending	1996 Proposed Amendment	1996 Revised Request
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778	Sec. 330	---	Language	---
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(Insert the following immediately after Sec. 329, proposed in a budget amendment transmitted on May 2, 1995:)

Sec. 330. Upon enactment of authorization to establish the Unified Transportation Infrastructure Investment Program and notwithstanding any other provision of law, contract authority provided for transportation programs shall not be available for obligation unless expressly so provided herein or hereafter.

This proposal is part of the second phase of the Administration's Reinventing Government initiative. The proposal reflects the establishment of a Transportation Trust Fund from which the Unified Transportation Infrastructure Investment Program (UTIIP) would be financed. The establishment of the Trust Fund and subsequent financing of the UTIIP account are contingent upon enactment of authorization legislation.

This amendment, which is necessary for budget scorekeeping purposes, would provide that the unobligated balances of contract authority for transportation programs would not be available for obligation unless expressly provided. The Administration's authorization proposal for the Department of Transportation will include provisions regarding the disposition of the contract authority from programs replaced under this proposal.

OTHER INDEPENDENT AGENCIES

RAILROAD RETIREMENT BOARD

1996 Budget Appendix Page	Heading	1996 Budget Request Pending	1996 Proposed Amendment	1996 Revised Request
1047	Federal windfall subsidy	\$240,000,000	-\$1,000,000	\$239,000,000

(In the appropriations language under the above heading, delete "\$240,000,000" in both places where it appears, and substitute \$239,000,000.)

The amendment would decrease the appropriations request for the Federal windfall subsidy account by \$1 million. The proposed amendment reflects a technical reestimate of FY 1996 benefits based on FY 1995 actual data to date.

This proposal would decrease FY 1996 outlays by \$1 million.

LEGISLATIVE BRANCH
 LIBRARY OF CONGRESS
 Copyright Office

1996 Budget Appendix Page	Heading	1996 Budget Request Pending	1996 Proposed Amendment	1996 Revised Request
25	Salaries and expenses	\$30,643,000	\$2,340,000	\$32,983,000
	(In the appropriations language under the above heading, delete "\$30,643,000" and substitute <u>\$32,983,000</u> ; delete "\$14,500,000" and substitute <u>\$16,840,000</u> ; and delete "\$17,537,000" and substitute <u>\$19,877,000</u> .)			

This amendment would provide funding for the additional duties of the Copyright Office required by the GATT Uruguay Round Agreements Act, P.L. 103-465, by increasing the Library's FY 1996 total appropriation and authority to use Copyright Office offsetting collections by \$2,340,000. The Library is increasing its estimate of collections over the estimate contained in the FY 1996 Budget. This proposal would not increase FY 1996 net outlays.