

104th Congress, 1st Session - - - - - House Document 104-40

ONE REVISED DEFERRAL AND TWO REVISED  
RESCISSION PROPOSALS OF BUDGET AUTHORITY

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MESSAGE

FROM

**THE PRESIDENT OF THE UNITED STATES**

TRANSMITTING

NOTIFICATION OF ONE REVISED DEFERRAL AND TWO REVISED  
RESCISSION PROPOSALS OF BUDGET AUTHORITY, PURSUANT TO  
2 U.S.C. 685(c)



FEBRUARY 22, 1995.—Message and accompanying papers referred to the  
Committee on Appropriations and ordered to be printed

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WASHINGTON : 1995

*To the Congress of the United States:*

In accordance with the Congressional Budget and Impoundment Control Act of 1974, I herewith report one revised deferral, totaling \$7.3 million, and two revised rescission proposals, totaling \$106.7 million.

The revised deferral affects the Department of Health and Human Services. The revised rescission proposals affect the Department of Education and the Environmental Protection Agency.

WILLIAM J. CLINTON.

THE WHITE HOUSE, *February 22, 1995.*

**CONTENTS OF SPECIAL MESSAGE**

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	<b>Department of Health and Human Services</b>	
	<b>Social Security Administration</b>	
D95-6A	Limitation on administrative expenses.....	7,321
	<b>Total, deferral.....</b>	<b>7,321</b>
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<u>Rescission No.</u>	<u>ITEM</u>	<u>Budgetary Resources</u>
	<b>Department of Education:</b>	
	<b>Office of Elementary and Secondary Education:</b>	
R95-4A	School improvement programs.....	103,084
	<b>Environmental Protection Agency</b>	
R95-18C-1	Research and development.....	3,635
	<b>Total, rescissions.....</b>	<b>106,719</b>

Deferral No. D95-6A

**Supplemental Report  
Report Pursuant to Section 1014(c) of Public Law 93-344**

This report updates Deferral No. D95-6, which was transmitted to Congress on October 18, 1994.

This revision increases by \$1,735 the previous deferral of \$7,318,808 in the Department of Health and Human Services, resulting in a total deferral of \$7,320,543. The increase results from a greater-than-anticipated level of unobligated funds being carried over from FY 1994.

Deferral No. 98-8A

## DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 103-333

<b>AGENCY:</b> Department of Health and Human Services	New budget authority..... \$ 97,000,000 (P.L. 103-333)
<b>BUREAU:</b> Social Security Administration	Other budgetary resources..... \$ 233,129,554
<b>Appropriation title and symbol:</b>  Limitation on administrative expenses 1/  75X8704	Total budgetary resources..... \$ 330,129,554
<b>OMB Identification code:</b> 20-8007-0-7-851	<b>Amount to be deferred:</b>
<b>Grant program:</b>  <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No	Part of year..... \$ _____
	Entire year..... \$ 7,320,543 *
<b>Type of account or fund:</b>  <input type="checkbox"/> Annual <input type="checkbox"/> Multi-year: _____ (expiration date) <input checked="" type="checkbox"/> No-Year	<b>Legal authority (in addition to sec. 1013):</b>  <input checked="" type="checkbox"/> Antideficiency Act <input type="checkbox"/> Other _____
	<b>Type of budget authority:</b>  <input checked="" type="checkbox"/> Appropriation <input type="checkbox"/> Contract authority <input type="checkbox"/> Other _____

**JUSTIFICATION:** This account includes funding for construction, renovation, and expansion of Social Security Trust Fund-owned headquarters and field office buildings. In addition, funds remain available for costs associated with acquisition of land in Colonial Park Estates adjacent to the Social Security Administration complex in Baltimore, MD. In FY 1985, the Social Security Administration has received an approved apportionment for \$50,000 to cover potential upward adjustments of prior-year costs related to field office roof repair and replacement projects. Deferred funds are reserved for two purposes: (1) purchase of 9.8 acres of privately-owned land consisting of 14 scattered lots within the Social Security Administration complex. The Federal Government has made a commitment to the original owners to purchase the land and to pay relocation costs contingent upon the owners' decision to sell at some future date; and (2) construction, renovation, and expansion projects when a need for such projects is identified and determined to be necessary for the efficient operation of the Social Security Administration. This action is taken pursuant to the Antideficiency Act (31 U.S.C. 1512).

**Estimated Program Effect:** None

**Outlay Effect:** None

1/ This account was the subject of a similar deferral in FY 1984 (D84-7A).

\* Revised from the previous report.

Rescission No. 95-4A

**Supplemental Report**  
**Report Pursuant to Section 1012 of Public Law 93-344**

This report updates Rescission Proposal No. R95-4, which was transmitted to Congress on February 6, 1995.

This revision to a rescission proposal for the Department of Education, Office of Elementary and Secondary Education, School improvement programs, decreases the amount previously reported from \$138,084,000 to \$103,084,000. The decrease of \$35,000,000 would provide a small number of education infrastructure grants to school districts serving empowerment zones, supplemental empowerment zones, and enterprise communities.

**DEPARTMENT OF EDUCATION**  
**OFFICE OF ELEMENTARY AND SECONDARY EDUCATION**  
**School improvement programs**

Of the funds made available under this heading in Public Law 103-333, \$103,084,000 are rescinded as follows: from the Elementary and Secondary Education Act, \$28,000,000 for part C of title V, \$5,899,000 for section 10602, \$4,185,000 for part G of title X, and \$65,000,000 for title XII: Provided, That notwithstanding sections 12004(b) and 12005(b) of P.L. 103-382, funds remaining available for title XII shall be used for awards only to local educational agencies serving an empowerment zone, a supplemental empowerment zone, or an enterprise community designated by the Department of Housing and Urban Development or the Department of Agriculture, for projects in education facilities within the boundaries of such zone or community.

**PROPOSED RESCISSION OF BUDGET AUTHORITY**  
**Report Pursuant to Section 1012 of P.L. 93-94**

**\*JUSTIFICATION:** The amount of \$103,064,000 is proposed for rescission from the Ellender Fellowships (\$4,185,000), the Instruction in Civics, Government, and the Law (\$5,999,000), the Dropout Prevention Demonstrations (\$28,000,000), and the Education Infrastructure (\$65,000,000) programs. Support of Ellender Fellowship program is not an appropriate Federal responsibility. Other well-established programs have successfully institutionalized law education throughout the country, the same purpose served by the Instruction in Civics, Government, and the Law program. The Dropout Prevention Demonstration program accomplished its purpose in FY 1994, the final planned year. State and local governments have traditionally had the responsibility for providing adequate infrastructure for education. The Administration proposes to retain a small amount of infrastructure funding to support activities in empowerment zones, supplemental empowerment zones, and enterprise communities.

**\*ESTIMATED PROGRAM EFFECT:** Ellender Fellowships and Instruction in Civics, Government, and the Law would be able to continue their programs with continued use of non-Federal funds. Continuation of the Dropout Prevention program would provide non-competitive assistance to incumbent grantees rather than support demonstrations, which have already been funded. Without major new Federal funding, State and local governments would continue to fund school construction and renovation. A targeted program of infrastructure grants to empowerment zones, supplemental empowerment zones, and enterprise communities would assist school districts facing overwhelming construction and renovation needs.

**OUTLAY EFFECT:** (in thousands of dollars):

1995 Outlay Estimate		Outlay Changes *					
Without Recession	With Recession	FY 1995	FY 1996	FY 1997	FY 1998	FY 1999	FY 2000
1,591,656	1,579,286 *	-12,370	-70,097	-18,555	-2,062	--	--

\* Revised from the previous report.



**Rescission No. 95-18C-1**

**Supplemental Report  
Report Pursuant to Section 1012 of Public Law 93-344**

This report updates Rescission Proposal No. R95-18C, which was transmitted to Congress on February 6, 1995.

This revision to a rescission proposal for the Environmental Protection Agency's (EPA's) Research and development appropriation substitutes \$735 thousand in additional procurement savings for the \$735 thousand for agricultural/livestock pollution abatement research previously proposed for rescission. EPA reports that funds for this research were obligated in late- January, before being withheld pending rescission. The total amount proposed for rescission from the Research and development appropriation remains unchanged.

R95-18C-1

**ENVIRONMENTAL PROTECTION AGENCY**

**Research and development**

Of the funds made available under this heading in Public Law 103-327,  
\$3,635,000 are rescinded.

Rescission Proposal No. R98-18C-1

**PROPOSED RESCISSION OF BUDGET AUTHORITY**  
 Report Pursuant to Section 1012 of P.L. 83-344

<b>AGENCY:</b> Environmental Protection Agency	New budget authority..... \$ <u>348,279,000</u> (P.L. 103-327)
<b>BUREAU:</b>	Other budgetary resources.. \$ <u>50,000,000</u>
<b>Appropriation title and symbol:</b>  Research and development  68560107	Total budgetary resources... \$ <u>398,279,000</u>
<b>OMB identification code:</b>  68-0107-0-1-304	Amount proposed for rescission..... \$ <u>3,835,000</u>
<b>Grant program:</b>  <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No	<b>Legal authority (in addition to sec. 1012):</b>  <input type="checkbox"/> Antideficiency Act <input type="checkbox"/> Other _____
<b>Type of account or fund:</b>  <input type="checkbox"/> Annual <input checked="" type="checkbox"/> Multi-year: <u>September 30, 1998</u> (expiration date) <input type="checkbox"/> No-Year	<b>Type of budget authority:</b>  <input checked="" type="checkbox"/> Appropriation <input type="checkbox"/> Contract authority <input type="checkbox"/> Other _____

**\*JUSTIFICATION:** This proposal would rescind \$2.3 million in health effects research, academic training, and neurotoxicity research activities that were fully funded in the President's budget for all activities identified as priority research. In addition, \$1.3 million in additional procurement savings is proposed for rescission due to recently enacted procurement reform legislation.

**ESTIMATED PROGRAM EFFECT:** The rescission of these funds would not affect the accomplishment of the Agency's mission.

**OUTLAY EFFECT:** (in thousands of dollars):

1995 Outlay Estimate		Outlay Changes					
Without Rescission	With Rescission	FY 1995	FY 1996	FY 1997	FY 1998	FY 1999	FY 2000
348,483	348,211	-1,272	-1,854	-400	-73	-36	—

\* Revised from the previous report.