

104th Congress, 2d Session - - - - - House Document 104-183

REQUESTS FOR EMERGENCY FISCAL YEAR 1996  
SUPPLEMENTAL APPROPRIATIONS

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COMMUNICATION

FROM

**THE PRESIDENT OF THE UNITED STATES**

TRANSMITTING

HIS REQUESTS FOR EMERGENCY FISCAL YEAR 1996 SUPPLEMENTAL APPROPRIATIONS FOR EMERGENCY EXPENSES RELATED TO RECENT NATURAL DISASTERS IN THE UNITED STATES AND THE VIRGIN ISLANDS, AND TO DESIGNATE THE AMOUNTS MADE AVAILABLE AS AN EMERGENCY REQUIREMENT PURSUANT TO SECTION 251(b)(2)(D)(i) OF THE BALANCED BUDGET AND EMERGENCY DEFICIT CONTROL ACT OF 1985, AS AMENDED, PURSUANT TO 31 U.S.C. 1107



MARCH 5, 1996.—Referred to the Committee on Appropriations and  
ordered to be printed

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WASHINGTON : 1996

THE WHITE HOUSE,  
Washington, March 5, 1996.

*Speaker of the House of Representatives.*

SIR: I ask Congress to consider expeditiously the enclosed requests for emergency FY 1996 supplemental appropriations. The requests provide for emergency expenses related to recent natural disasters in the United States and the Virgin Islands. These devastating disasters include the severe winter flooding in the Pacific Northwest, the blizzard and subsequent flooding in the Northeast, and damaging hurricanes.

I hereby designate the following requests as emergency requirements pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985, as amended.

Department of Agriculture, Consolidated Farm Service Agency, Emergency conservation program: \$30,000,000;

Department of Agriculture, Natural Resources Conservation Service, Watershed and flood prevention operations: \$60,000,000;

Department of Agriculture, Rural Utilities Service, Emergency community water assistance program: \$5,000,000;

Department of Agriculture, Rural Utilities Service, Rural utilities assistance program: \$6,000,000;

Department of Agriculture, Rural Housing and Community Development Service, Very low-income housing repair grants: \$1,100,000;

Department of Agriculture, Rural Housing and Community Development Service, Rural housing insurance fund program account: \$6,500,000;

Department of Agriculture, Forest Service, National forest system: \$20,000,000;

Department of Agriculture, Forest Service, Construction: \$40,000,000;

Department of Commerce, National Oceanic and Atmospheric Administration, Construction: \$10,000,000;

Department of the Army, Corps of Engineers—Civil, Operation and maintenance, general: \$30,000,000;

Department of the Army, Corps of Engineers—Civil, Flood control and coastal emergencies: \$135,000,000;

Department of the Interior, Bureau of Land Management, Construction and access: \$4,242,000;

Department of the Interior, Bureau of Land Management, Oregon and California grant lands: \$19,548,000;

Department of the Interior, Bureau of Reclamation, Construction program: \$9,000,000;

Department of the Interior, United States Geological Survey, Surveys, investigations, and research: \$1,176,000;

Department of the Interior, Fish and Wildlife Service, Construction: \$20,505,000;

Department of the Interior, National Park Service, Construction: \$33,601,000;

Department of the Interior, Bureau of Indian Affairs, Operation of Indian program: \$500,000;

Department of the Interior, Bureau of Indian Affairs, Construction: \$9,428,000;

Department of the Interior, Office of Insular Affairs, Assistance to territories: \$2,000,000;

Department of Transportation, Federal Highway Administration, Federal-aid highways: \$267,000,000;

Small Business Administration, Disaster loans program account: \$100,000,000;

Federal Emergency Management Agency, Disaster assistance direct loan program account: \$103,729,000.

In addition, this transmittal includes \$60 million in budget authority for the Department of Agriculture and \$9 million for the Department of the Interior that would be made available upon my transmittal of later budget requests to the Congress designating the specific amounts requested as emergency requirements, pursuant to the Balanced Budget and Deficit Control Act of 1985, as amended.

This transmittal also contains non-emergency requests for FY 1996 appropriations for the Departments of Agriculture, Energy, Health and Human Services, Transportation, and Veterans Affairs; the Office of National Drug Control Policy; and the Panama Canal Commission.

The details of these requests are set forth in the enclosed letter from the Director of the Office of Management and Budget. I concur with her comments and observations.

Sincerely,

WILLIAM J. CLINTON.

Enclosure.



Estimate No. 4  
104th Congress, 2nd Session

EXECUTIVE OFFICE OF THE PRESIDENT  
OFFICE OF MANAGEMENT AND BUDGET  
WASHINGTON, D.C. 20503

THE DIRECTOR

March 5, 1996

The President

The White House

Submitted for your consideration are requests for FY 1996 appropriations changes. These proposals include \$914.3 million in requested emergency funding to address recent natural disasters, including the severe winter flooding in the Pacific Northwest, the blizzard and subsequent flooding in the Northeast, and damaging hurricanes.

Also included for your consideration are several non-emergency requests totaling \$749 million. Of this amount, \$681.6 million is for a mandatory program and does not require an offset. Offsets for the remaining \$67.4 million of funding increases are either included in the accompanying Special Message or have already been proposed to the Congress.

As described in the enclosures, the proposals would provide the following:

Emergency Proposals

- o \$267.0 million for the Federal Highway Administration to repair highway damage resulting the floods in the Northeast and Northwest.
- o \$168.6 million for the Department of Agriculture. The requested emergency funds include: \$40 million for watershed and flood prevention operations such as opening dangerously restricted channels and waterways, repairing diversions and levees, and controlling erosion; \$40 million to repair damage in many National Forests that was caused by the flooding in the Pacific Northwest and other areas; \$30 million for cost-sharing assistance to farmers and ranchers whose farmland was damaged as a result of the floods in the Northeast and the Northwest; \$11 million for emergency loans and grants to repair damaged rural water and wastewater systems; and, \$7.6 million for rural and community development programs that would support housing grants and loans to eligible borrowers, including in the U.S. Virgin Islands due to damage caused by Hurricane Marilyn. Also included for your consideration is a language proposal that would permit the Secretary of Agriculture to transfer emergency funds among accounts that receive emergency funding.

An additional \$60 million is being requested for the Department of Agriculture to be made available contingent upon your submission of a later budget request to the Congress designated as an emergency requirement.

- o \$165.0 million for the Corps of Engineers. The funds would largely be used to repair damage, caused by the flooding in the Northeast and Northwest, to Federal projects and non-federally operated levees and other flood control works.
- o \$103.7 million for the Federal Emergency Management Agency to provide a community disaster loan in the amount of \$118.9 million to the Virgin Islands necessitated by damage caused by Hurricane Marilyn.
- o \$100.0 million for the Interior Department. The requested funds include: \$33.6 million for the National Park Service for necessary emergency repairs to facilities, including the C&O Canal, largely as a result of flooding and hurricane damage; \$23.8 million for the Bureau of Land Management (BLM) to repair damage to BLM lands and facilities in Oregon and Washington due to flooding; \$20.5 million to repair damage to national wildlife refuges and other facilities operated by the Fish and Wildlife Service; \$9 million to continue emergency work at Polson Dam in central California; \$9.9 million for the Bureau of Indian Affairs to fund repairs of damages on Indian reservations that are not eligible for any other Federal funding; \$2 million to assist the Virgin Islands in its recovery from Hurricane Marilyn; and, \$1.2 million for the U.S. Geological Survey to cover necessary expenses related to equipment damage at hydrologic streamflow measurement stations. In addition, language is requested that would permit the Secretary of the Interior to transfer emergency funds among accounts that receive emergency funding.

An additional \$9 million is being requested for the Department of the Interior to be made available contingent upon your submission of a later budget request to the Congress designated as an emergency requirement.

- o \$100.0 million for the Small Business Administration. These funds would support up to \$248 million in disaster loans and associated administrative expenses. These low-interest loans would be made primarily to homeowners, renters, and business owners to assist in their recovery from physical damage caused by disasters.

- o \$10.0 million for the National Oceanic and Atmospheric Administration (NOAA). The funds would be used to repair damage, caused by flooding in the Pacific Northwest, to fish hatcheries along the Columbia River and to restore these hatcheries to full operating condition.

#### **Non-Emergency Proposals**

- o \$481.6 million for the Department of Veterans Affairs to fund additional mandatory costs associated with the 1996 compensation cost-of-living adjustment.
- o \$375.0 million for the Department of Transportation that would be available to liquidate obligations previously incurred by the Federal Transit Administration's Discretionary grants program. This appropriation to liquidate contract authority does not constitute new budget authority. The appropriation is necessary to allow the Federal Government to meet its legal requirement to reimburse States and localities for work already done under previously obligated grants.
- o \$52.0 million for the Department of Health and Human Services. The additional resources would be available for State AIDS drug assistance programs funded under Title II of the Ryan White Care Act to fund recently discovered life-extending drug therapies.
- o \$9.5 million for the Agriculture Department's Food Safety and Inspection Service. These funds are necessary to ensure that resources are available to fully support the current meat, poultry, and egg inspection systems in FY 1996, and to begin to modernize these systems as soon as possible. This increase is offset by a proposed rescission of other Agriculture funds as described in the accompanying Special Message.
- o \$5.3 million for the Alaska Power Administration (APA) in the Department of Energy. These funds are necessary to cover expenses related to the sale of the APA and associated termination costs. The resources would be transferred from the Western Area Power Administration and, therefore, have no net effect on budget authority.
- o \$3.4 million for the Office of National Drug Control Policy (ONDCP). The requested funds would enable the ONDCP to hire 80 additional staff employees who are necessary for the successful implementation of the

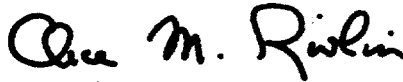
President's National Drug Control Strategy. This increase is offset by a proposed rescission of funds available to the General Services Administration as described in the accompanying Special Message.

- o \$2.5 million for the Agricultural Research Service in the Department of Agriculture to support the U.S.-Israel Binational Agricultural Research and Development program. This increase is offset by a proposed rescission of other Agriculture funds as described in the accompanying Special Message.
- o \$2.0 million for administrative expenses of the Panama Canal Commission. This request would make funding that is currently available for operations of the canal available for administrative expenses and, therefore, has no effect on budget authority.
- o General provision language for the Department of Transportation that is related to reform of the Federal Aviation Administration personnel system.

I have carefully reviewed these proposals and am satisfied that they are necessary at this time. Therefore, I join the heads of the affected departments and agencies in recommending that these proposals be transmitted to the Congress.

Furthermore, except for the \$69 million in contingent emergency budget authority for the Departments of Agriculture and the Interior, I recommend that you designate the amounts requested in the emergency proposals as emergency funding requirements in accordance with section 251(b)(2)(D)(i) of the Balanced Budget and Emergency Deficit Control Act of 1985, as amended.

Sincerely,



Alice M. Rivlin  
Director

Enclosures

FY 1996 Emergency Request  
 DEPARTMENT OF AGRICULTURE  
 CONSOLIDATED FARM SERVICE AGENCY  
 Emergency Conservation Program

For an additional amount for "Emergency Conservation Program" for expenses resulting from flooding in the Pacific Northwest, Northeast blizzards and floods, and other natural disasters, \$30,000,000, to remain available until expended: Provided, That the entire amount is designated by Congress as an emergency requirement pursuant to section 251(h)(2)(D)(i) of the Balanced Budget and Emergency Deficit Control Act of 1985, as amended.

This request would provide cost-sharing assistance to farmers and ranchers whose farmland was damaged as a result of the floods in the Pacific Northwest and Northeast, and other recent natural disasters. Under the flood authority provisions of the Emergency Conservation Program, funds can be used for cleaning debris, mending fences, land shaping and grading, and restoring conservation structures (including some cover crops).

The entire amount requested has been designated by the President as an emergency requirement pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985, as amended.

FY 1996 Emergency Request  
DEPARTMENT OF AGRICULTURE  
NATURAL RESOURCES CONSERVATION SERVICE  
Watershed and Flood Prevention Operations

For an additional amount for "Watershed and Flood Prevention Operations" to repair damages to waterways and watersheds resulting from flooding in the Pacific Northwest, Northeast blizzards and floods, and other natural disasters, \$100,000,000, to remain available until expended, of which \$40,000,000 shall be available only to the extent an official budget request for a specific dollar amount, that includes designation of the entire amount of the request as an emergency requirement as defined in the Balanced Budget and Emergency Deficit Control Act of 1985, as amended, is transmitted by the President to Congress: Provided, That the entire amount is designated by Congress as an emergency requirement pursuant to section 251(b)(2)(D)(i) of the Balanced Budget and Emergency Deficit Control Act of 1985, as amended: Provided further, That if the Secretary determines that the cost of land and farm structures restoration exceeds the fair market value of an affected cropland, the Secretary may use sufficient amounts from funds provided under this heading to accept bids from willing sellers to provide conservation easements for such cropland inundated by floods as provided for by the Wetlands Reserve Program, authorized by subchapter C of chapter 1 of subtitle D of title XII of the Food Security Act of 1985 (16 U.S.C. 3837).

This request would provide disaster assistance to communities to reduce hazards to life and property in watersheds damaged by severe natural disasters. Emergency work includes opening dangerously restricted channels and waterways, repairing diversions and levees, and controlling erosion on denuded, steep slopes. Benefits from requested actions must go to more than one individual. A local entity of government, such as a city, county, or soil and water district, must sponsor the activities. Funds may also be used to purchase wetland easements, through the Emergency Wetland Reserve Program (EWRP). Under the EWRP, landowners are offered wetland easements where the cost of cropland restoration and levee repair are greater than the value of the land. Lands selected under the EWRP would offer important environmental benefits and high flood mitigation value for the surrounding area.

Of the request, \$60 million has been designated by the President as an emergency requirement pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985, as amended.

FY 1996 Emergency Request

DEPARTMENT OF AGRICULTURE

RURAL UTILITIES SERVICE

Emergency Community Water Assistance Program

For an additional amount for "Emergency Community Water Assistance Program" for emergency expenses resulting from the flooding in the Pacific Northwest and other natural disasters, \$5,000,000 for the cost of emergency community water assistance grants as authorized by 7 U.S.C. 1926b, to remain available until December 31, 1996: Provided, That the entire amount is designated by Congress as an emergency requirement pursuant to section 251(b)(2)(D)(i) of the Balanced Budget and Emergency Deficit Control Act of 1985, as amended.

This request would support \$5 million in emergency water assistance grants. These grants would be made to communities in the Pacific Northwest and other areas that have suffered damages to their water and wastewater systems due to recent flooding and other natural disasters and are unable to afford assistance under the rural utilities assistance program or require the additional flexibility of this program.

The entire amount requested has been designated by the President as an emergency requirement pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985, as amended.

**FY 1996 Emergency Request**

**DEPARTMENT OF AGRICULTURE**

**RURAL UTILITIES SERVICE**

**Rural Utilities Assistance Program**

For an additional amount for "Rural Utilities Assistance Program" for the additional cost of direct loans and grants, including the cost of modifying loans as defined in Section 502 of the Congressional Budget Act of 1974, for emergency expenses resulting from the flooding in the Pacific Northwest and other natural disasters, \$6,000,000, to remain available until December 31, 1996: Provided, That the entire amount is designated by Congress as an emergency requirement pursuant to section 251(b)(2)(D)(i) of the Balanced Budget and Emergency Deficit Control Act of 1985, as amended.

This request would support \$5 million in water and wastewater loans and \$5 million in grants. These loans and grants would be made to communities in the Pacific Northwest and other areas that have suffered damages to their water and wastewater systems due to recent floods and other natural disasters.

The entire amount requested has been designated by the President as an emergency requirement pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985, as amended.

FY 1996 Emergency Request

DEPARTMENT OF AGRICULTURE

RURAL HOUSING AND COMMUNITY DEVELOPMENT SERVICE

Very Low-Income Housing Repair Grants

For an additional amount for "Very Low-Income Housing Repair Grants" under Sec. 504 of the Housing Act of 1949, as amended, for emergency expenses resulting from flooding in the Pacific Northwest, Hurricane Marilyn, and other natural disasters, \$1,100,000, to remain available until December 31, 1996: Provided, That the entire amount is designated by Congress as an emergency requirement pursuant to section 251(b)(2)(D)(i) of the Balanced Budget and Emergency Deficit Control Act of 1985, as amended.

This request would support \$1.1 million in very low-income housing repair grants. These grants would be made to very low-income elderly citizens in the Pacific Northwest and the Virgin Islands who have suffered damages to their homes as a result of recent floods and winds.

The entire amount requested has been designated by the President as an emergency requirement pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985, as amended.

FY 1996 Emergency Request  
DEPARTMENT OF AGRICULTURE  
RURAL HOUSING AND COMMUNITY DEVELOPMENT SERVICE  
Rural Housing Insurance Fund Program Account

For an additional amount for "Rural Housing Insurance Fund Program Account" for the additional cost of direct loans, including the cost of modifying loans as defined in Section 502 of the Congressional Budget Act of 1974, for emergency expenses resulting from flooding in the Pacific Northwest, Hurricane Marilyn, and other natural disasters, to be available from funds in the rural housing insurance fund as follows: \$6,500,000 for section 502 direct loans and section 504 housing repair loans, to remain available until December 31, 1996: Provided, That the entire amount is designated by Congress as an emergency requirement pursuant to section 251(b)(2)(D)(i) of the Balanced Budget and Emergency Deficit Control Act of 1985, as amended.

This request would support a \$39 million loan level to borrowers in the Pacific Northwest and the Virgin Islands. There are over 1,000 single-family homes financed by the Department of Agriculture in the Pacific Northwest that experienced recent flood damage and do not have adequate private insurance because the area was not prone to flooding. In the Virgin Islands, borrowers suffered extensive damage to their homes and livelihoods as a result of Hurricane Marilyn in September 1995. These borrowers did not have wind insurance to cover losses. These additional loans would allow borrowers to repair their homes and continue to be rural homeowners.

The entire amount requested has been designated by the President as an emergency requirement pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985, as amended.

*FY 1996 Emergency Request*

DEPARTMENT OF AGRICULTURE

FOREST SERVICE

National Forest System

For an additional amount for "National Forest System" for emergency expenses resulting from flooding in the Pacific Northwest and other natural disasters, \$20,000,000, to remain available until expended: Provided, That the entire amount is designated by Congress as an emergency requirement pursuant to section 251(b)(2)(D)(i) of the Balanced Budget and Emergency Deficit Control Act of 1985, as amended.

Many National Forests in the Pacific Northwest experienced severe damage from recent flooding. Fish habitat and populations have been affected on over 1,000 miles of National Forest streams. Watershed conditions have been significantly degraded on over 200 National Forest watersheds. Major tourist attractions have been extensively damaged, and hundreds of miles of trails have been destroyed or severely eroded. This funding would support the immediate repair and restoration of watersheds, streams, and recreation areas.

The entire amount requested has been designated by the President as an emergency requirement pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985, as amended.

FY 1996 Emergency Request

DEPARTMENT OF AGRICULTURE

FOREST SERVICE

Construction

For an additional amount for "Construction" for emergency expenses resulting from the 1996 flooding in the Pacific Northwest and other natural disasters, \$60,000,000, to remain available until expended, of which \$20,000,000 shall be available only to the extent an official budget request for a specific dollar amount, that includes designation of the entire amount of the request as an emergency requirement as defined in the Balanced Budget and Emergency Deficit Control Act of 1985, as amended, is transmitted by the President to Congress: Provided, That the entire amount is designated by Congress as an emergency requirement pursuant to section 251(b)(2)(D)(i) of the Balanced Budget and Emergency Deficit Control Act of 1985, as amended.

During the recent major flooding in the Pacific Northwest, many National Forests experienced severe damage to roads, facilities, trails, and bridges. Hundreds of slides and washouts also blocked many major Forest Service roads and damaged existing bridges and culverts. Without immediate funding for road and bridge repair, access to and through these National Forests for recreation, transportation, timber sales, and mining would be severely impaired for an indefinite period of time.

Of the request, \$40 million has been designated by the President as an emergency requirement pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985, as amended.

FY 1996 Emergency Request

DEPARTMENT OF AGRICULTURE

General Provision

Sec. . Funds appropriated to the Department of Agriculture under this title may be transferred by the Secretary of Agriculture among programs of the Department of Agriculture that are included within this title, to satisfy emergency funding requirements.

This provision would permit the Secretary of Agriculture to transfer emergency funds among accounts that receive emergency funding. This would provide flexibility to meet emergency funding priorities that may be unforeseen at the time of the bill's enactment.

**FY 1996 Emergency Request**

**DEPARTMENT OF COMMERCE**

**NATIONAL OCEANIC AND ATMOSPHERIC ADMINISTRATION**

**Construction**

For an additional amount for "Construction" for emergency expenses resulting from flooding in the Pacific Northwest and other natural disasters, \$10,000,000 to remain available until expended: Provided, That the entire amount is designated by Congress as an emergency requirement pursuant to section 251(b)(2)(D)(i) of the Balanced Budget and Emergency Deficit Control Act of 1985, as amended.

Fish hatcheries along the Columbia River in Oregon and Washington experienced severe damage from recent flooding in the Pacific Northwest. This funding would support the immediate repair of Columbia River hatcheries operated by the National Oceanic and Atmospheric Administration's National Marine Fisheries Service, and would restore them to full operating condition.

The entire amount requested has been designated by the President as an emergency requirement pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985, as amended.

FY 1996 Emergency Request  
DEPARTMENT OF DEFENSE - CIVIL  
DEPARTMENT OF THE ARMY  
CORPS OF ENGINEERS - CIVIL  
Operation and Maintenance, General

For an additional amount for "Operation and Maintenance, General" for the Northeast and Northwest floods of 1996, \$30,000,000, to remain available until expended: Provided, That the entire amount is designated by Congress as an emergency requirement pursuant to section 251(h)(2)(D)(i) of the Balanced Budget and Emergency Deficit Control Act of 1985, as amended.

This request would provide additional funds to repair severe damage to Federal projects located within States affected by the Northeast and Northwest floods of 1996.

The entire amount requested has been designated by the President as an emergency requirement pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985, as amended.

**FY 1996 Emergency Request**  
**DEPARTMENT OF DEFENSE - CIVIL**  
**DEPARTMENT OF THE ARMY**  
**CORPS OF ENGINEERS - CIVIL**  
**Flood Control and Coastal Emergencies**

For an additional amount for "Flood Control and Coastal Emergencies" for the Northeast and Northwest floods, other natural disasters, and to replenish funds transferred pursuant to Public Law 84-99, \$135,000,000, to remain available until expended: Provided, That the entire amount is designated by Congress as an emergency requirement pursuant to section 251(b)(2)(D)(i) of the Balanced Budget and Emergency Deficit Control Act of 1985, as amended.

This request would provide additional funds to: (1) repair damage to the non-federally operated levees and other flood control works located in States affected by the Northeast and Northwest floods of 1996 and other natural disasters; and, (2) replenish funds transferred pursuant to authorities of the Secretary of the Army to use any funds available for emergencies as authorized under the terms of Public Law 84-99, as amended.

The entire amount requested has been designated by the President as an emergency requirement pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985, as amended.

FY 1996 Emergency Request  
DEPARTMENT OF THE INTERIOR  
BUREAU OF LAND MANAGEMENT  
Construction and Access

For an additional amount for "Construction and Access," \$4,242,000, to remain available until expended, to repair roads, culverts, bridges, facilities, fish and wildlife protective structures, and recreation sites damaged due to the Pacific Northwest flooding and other natural disasters: Provided, That the entire amount is designated by Congress as an emergency requirement pursuant to section 251(b)(2)(D)(i) of the Balanced Budget and Emergency Deficit Control Act of 1985, as amended.

This request would repair damage to Bureau of Land Management (BLM) lands and facilities caused by the unprecedented flooding that occurred in Oregon, Washington, and Idaho during early February 1996, which was caused by heavy rains and melting snow.

BLM infrastructure on the public lands in Oregon, Washington, and Idaho sustained heavy damage. Road and bridge closures have hampered efforts to reach problem areas. Many BLM recreational facilities and wildlife/fish habitat restoration projects located along flooded rivers sustained extensive damage requiring immediate repair. The urgency of repair and stabilization is compounded by the fact that the heaviest damage occurred on streams and rivers that provide critical salmon and steelhead spawning and rearing habitat.

The entire amount requested has been designated by the President as an emergency requirement pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985, as amended.

*FY 1996 Emergency Request*

DEPARTMENT OF THE INTERIOR

BUREAU OF LAND MANAGEMENT

Oregon and California Grant Lands

For an additional amount for "Oregon and California Grant Lands," \$19,548,000, to remain available until expended, to repair roads, culverts, bridges, facilities, fish and wildlife protective structures, and recreation sites damaged due to the Pacific Northwest flooding and other natural disasters: Provided, That the entire amount is designated by Congress as an emergency requirement pursuant to section 251(h)(2)(D)(i) of the Balanced Budget and Emergency Deficit Control Act of 1985, as amended.

This request would repair damage to Bureau of Land Management (BLM) lands and facilities caused by the unprecedented flooding that occurred in Oregon during early February 1996, which was caused by heavy rains and melting snow.

BLM infrastructure on the public lands in Oregon sustained heavy damage. Road and bridge closures have hampered efforts to reach problem areas. Many BLM recreational facilities and wildlife/fish habitat restoration projects located along flooded rivers sustained extensive damage requiring immediate repair. The urgency of repair and stabilization is compounded by the fact that the heaviest damage occurred on streams and rivers that provide critical salmon and steelhead spawning and rearing habitat.

The entire amount requested has been designated by the President as an emergency requirement pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985, as amended.

FY 1996 Emergency Request  
DEPARTMENT OF THE INTERIOR  
BUREAU OF RECLAMATION  
Construction Program

For an additional amount for "Construction Program," \$18,000,000 to remain available until expended; of which \$2,000,000 is for repairs to Folsom Dam, American River Division, Central Valley Project; and of which \$6,000,000 for payment of claims as determined by the Secretary of the Interior shall be available only to the extent an official budget request for a specific dollar amount, that includes designation of the entire amount of the request as an emergency requirement as defined in the Balanced Budget and Emergency Deficit Control Act of 1985, as amended, is transmitted by the President to Congress: Provided, That the entire amount is designated by Congress as an emergency requirement pursuant to section 251(b)(2)(B)(i) of such Act.

This request would provide additional funds for emergency work at Folsom Dam in central California and for payment of claims pending with the Bureau of Reclamation's Mid-Pacific Regional Office.

On July 17, 1995, one of the eight spillway gates at the dam failed, resulting in an uncontrolled flow of 40,000 cubic feet per second of water from the reservoir. The dam and its reservoir are the major flood control facilities for Sacramento County along the American River Flood Plain, providing protection for 350,000 people and property valued at \$35 billion. Using the Secretary of the Interior's emergency authority under current law, \$5,000,000 was made available immediately, and the Bureau of Reclamation began work in FY 1995 to remove the damaged gate, conduct tests to determine the cause of failure, and assess the condition of the other seven gates. In FY 1996, \$6 million was made available, through reprogramming current year funds available to the Bureau, to continue the work.

Funds for Folsom Dam are needed to continue work on replacement of the failed gate and to bring the remaining seven gates up to current design standards. The requirement for this work was identified through extensive forensic analysis of the failed gate and would be accomplished under a new contract starting in the spring of 1996. Available funds will be exhausted by the middle of March 1996 and repairs would have to be terminated until additional funding becomes available.

In addition, there are currently claims totaling about \$9 million pending with the Bureau of Reclamation's Mid-Pacific Regional Office. The claims have been made by property owners for crop loss, equipment and property damage, flooded wells, pump

rentals, and other expenses related to the severe March 1995 flooding in California's San Joaquin Valley. Funds are required to discharge claims that are judged to have merit by the Secretary of the Interior. To the extent that meritorious claims are certified by the Secretary, the President will designate as an emergency up to \$9 million for this purpose.

Of the request, \$9 million for the Folsom Dam has been designated by the President as an emergency requirement pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985, as amended.

FY 1996 Emergency Request  
DEPARTMENT OF THE INTERIOR  
UNITED STATES GEOLOGICAL SURVEY  
Surveys, Investigations, and Research

For an additional amount for "Surveys, Investigations, and Research," \$1,176,000, to remain available until September 30, 1997, for the costs related to hurricanes, floods, and other natural disasters: Provided, That the entire amount is designated by Congress as an emergency requirement pursuant to section 251(b)(2)(D)(i) of the Balanced Budget and Emergency Deficit Control Act of 1985, as amended.

This request would cover extraordinary costs and equipment damages sustained at hydrologic streamflow measurement stations due to flooding associated with Hurricanes Marilyn, Opal and Roxanne, the blizzard of 1996, and flooding in the Pacific Northwest. The request would also cover extraordinary costs associated with field measurements made during and after these flooding events, which are needed for damage assessment and reduction of future flood loss.

The entire amount requested has been designated by the President as an emergency requirement pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985, as amended.

*FY 1996 Emergency Request*  
DEPARTMENT OF THE INTERIOR  
FISH AND WILDLIFE SERVICE  
Construction

For an additional amount for "Construction," \$20,505,000, to remain available until expended, to make repairs caused by hurricanes, floods, and other natural disasters: Provided, That the entire amount is designated by Congress as an emergency requirement pursuant to section 251(b)(2)(D)(i) of the Balanced Budget and Emergency Deficit Control Act of 1985, as amended.

This request would repair damage to national wildlife refuges and other facilities operated by the Fish and Wildlife Service due to the flooding in Oregon and Washington in late 1995 and early 1996; Hurricanes Marilyn and Opal in the Caribbean area and the Southeast in the fall of 1995; the blizzard and subsequent flooding in the mid-Atlantic area in 1996; and storm and high winds in Arkansas in January 1996.

The entire amount requested has been designated by the President as an emergency requirement pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985, as amended.

*FY 1996 Emergency Request*  
 DEPARTMENT OF THE INTERIOR  
 NATIONAL PARK SERVICE  
 Construction

For an additional amount for "Construction," \$33,601,000, to remain available until expended, to make repairs caused by hurricanes, floods, and other natural disasters: Provided, That the entire amount is designated by Congress as an emergency requirement pursuant to section 251(b)(3)(D)(i) of the Balanced Budget and Emergency Deficit Control Act of 1985, as amended.

This request would provide funds for necessary emergency repairs to National Park Service (NPS) facilities that sustained substantial damage from hurricanes, floods, wildland fires, and blizzards that occurred during 1995 and January and February of 1996.

The blizzard of 1996 and subsequent flooding severely damaged many NPS facilities, including the Chesapeake & Ohio (C&O) Canal in Washington, D.C., Maryland, Virginia, and West Virginia. Approximately \$16 million of the entire request would fund repairs to the Canal, which is visited by an estimated 1.4 million people annually. Contributions from the private sector would also assist in the Canal's repair.

These emergency repairs must be made as soon as possible to ensure the preservation of structures and facilities and safe visitor access prior to the peak park visitation period this summer.

The entire amount requested has been designated by the President as an emergency requirement pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985, as amended.

**FY 1996 Emergency Request**  
**DEPARTMENT OF THE INTERIOR**  
**BUREAU OF INDIAN AFFAIRS**  
**Operation of Indian Programs**

For an additional amount for "Operation of Indian Programs," \$500,000, to remain available until September 30, 1998, for emergency operations and repairs related to floods in the Pacific Northwest and other natural disasters: Provided, That the entire amount is designated by Congress as an emergency requirement pursuant to section 251(b)(2)(D)(i) of the Balanced Budget and Emergency Deficit Control Act of 1985, as amended.

This request would provide funds for emergency repairs needed due to damages sustained on Indian reservations from the winter flooding in the Pacific Northwest. These damages are not otherwise eligible for funding from the Federal Emergency Management Agency, Federal highway programs, or other Federal agencies. The funding would be used for activities including: (1) emergency operations; (2) the repair of roads, homes, bridges, and culverts; (3) the repair of damage caused by erosion; (4) agriculture and forest land management; and (5) repair of other Bureau of Indian Affairs or tribal facilities damaged by the floods.

The entire amount requested has been designated by the President as an emergency requirement pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985, as amended.

FY 1996 Emergency Request

DEPARTMENT OF THE INTERIOR

BUREAU OF INDIAN AFFAIRS

Construction

For an additional amount for "Construction," \$9,428,000, to remain available until expended, for emergency repairs related to floods in the Pacific Northwest and other natural disasters: Provided, That the entire amount is designated by Congress as an emergency requirement pursuant to section 251(b)(2)(D)(i) of the Balanced Budget and Emergency Deficit Control Act of 1985, as amended.

This request would provide funds for emergency repairs needed due to damages sustained on Indian reservations from the winter flooding in the Pacific Northwest. These damages are not otherwise eligible for funding from the Federal Emergency Management Agency, Federal highway programs, or other Federal agencies. The funding would be used for activities including: (1) repair of facilities; (2) sandbagging and other preventive measures to avoid or minimize damage; and (3) repair of irrigation systems and dams.

The entire amount requested has been designated by the President as an emergency requirement pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985, as amended.

*FY 1996 Emergency Request*  
**DEPARTMENT OF THE INTERIOR**  
**OFFICE OF INSULAR AFFAIRS**  
**Assistance to Territories**

For an additional amount for "Assistance to Territories," \$2,000,000, to remain available until expended, for recovery efforts from Hurricane Marilyn: Provided, That the entire amount is designated by Congress as an emergency requirement pursuant to section 251(b)(2)(D)(i) of the Balanced Budget and Emergency Deficit Control Act of 1985, as amended.

This request would provide funds to assist the U.S. Virgin Islands in its recovery from Hurricane Marilyn. The requested \$2 million in technical assistance funding would be used to manage the recovery effort. These activities are not eligible for funding from the Federal Emergency Management Agency or other Federal agencies.

The entire amount requested has been designated by the President as an emergency requirement pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985, as amended.

FY 1996 Emergency Request

DEPARTMENT OF THE INTERIOR

General Provision

Sec. . Funds appropriated to the Department of the Interior under this title may be transferred by the Secretary of the Interior among programs of the Department of the Interior that are included within this title, to satisfy emergency funding requirements.

This provision would permit the Secretary of the Interior to transfer emergency funds among accounts that receive emergency funding. This would provide flexibility to meet emergency funding priorities that may be unforeseen at the time of the bill's enactment.

*FY 1996 Emergency Request*  
DEPARTMENT OF TRANSPORTATION  
FEDERAL HIGHWAY ADMINISTRATION  
Federal-aid Highways  
(Highway Trust Fund)

For an additional amount for "Emergency Relief Program" for emergency expenses resulting from the winter 1996 flooding in the Northeast and Northwest States, and for other disasters, as authorized by 23 U.S.C. 125, \$267,000,000, to be derived from the Highway Trust Fund and to remain available until expended: Provided, That the entire amount is designated by Congress as an emergency requirement pursuant to section 251(b)(2)(D)(i) of the Balanced Budget and Emergency Deficit Control Act of 1985, as amended.

This request would provide additional funds for the Emergency relief program to repair highway damage resulting from the winter 1996 floods in the Northeast and Northwest.

The entire amount requested has been designated by the President as an emergency requirement pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985, as amended.

*FY 1996 Emergency Request*

SMALL BUSINESS ADMINISTRATION

Disaster Loans Program Account

For an additional amount for "Disaster Loans Program Account," \$69,700,000 for the cost of direct loans and \$30,300,000 for related administrative expenses, to remain available until expended: Provided, That the entire amount is designated by Congress as an emergency requirement pursuant to section 251(b)(2)(D)(i) of the Balanced Budget and Emergency Deficit Control Act of 1985, as amended.

This request would support up to \$248 million in Small Business Administration disaster loans and would fund associated administrative expenses. These low-interest loans would be made primarily to homeowners, renters, and business owners to assist in their recovery from physical damage caused by disasters, including the recent flooding in the eastern and northwestern United States. In addition, some of the loans would be made to firms that have suffered substantial economic injury due to the occurrence of disasters.

The entire amount requested has been designated by the President as an emergency requirement pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985, as amended.

FY 1996 Emergency Request  
OTHER INDEPENDENT AGENCIES  
FEDERAL EMERGENCY MANAGEMENT AGENCY  
Disaster Assistance Direct Loan Program Account

For the cost of one direct loan for the Virgin Islands as authorized under section 417 of the Stafford Act, \$103,729,000, to remain available until September 30, 1997: Provided, That such costs, including the cost of modifying such loans, shall be as defined in section 502 of the Congressional Budget Act of 1974: Provided further, That these funds are available to subsidize gross obligations for the principal amount of such direct loan not to exceed \$118,874,000: Provided further, That the entire amount is designated by Congress as an emergency requirement pursuant to section 251(b)(2)(D)(i) of the Balanced Budget and Emergency Deficit Control Act of 1985, as amended.

This request would provide resources to the Federal Emergency Management Agency (FEMA) for a community disaster loan. The community disaster loan program authorized under section 417 of the Robert T. Stafford Disaster Relief and Emergency Assistance Act, provides funds to local governments that have: (1) suffered substantial losses of tax and other revenues (greater than five percent); and, (2) demonstrated the need for Federal financial assistance to carry out its governmental functions. As a result of damages suffered during Hurricane Marilyn, the Governor of the Virgin Islands has applied to FEMA for a community disaster loan in the amount of \$118,874,000. FEMA proposes to fund the subsidy cost of the loan at a rate of 87.26 percent.

The entire amount requested has been designated by the President as an emergency requirement pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985, as amended.

EXECUTIVE OFFICE OF THE PRESIDENT  
OFFICE OF NATIONAL DRUG CONTROL POLICY  
Salaries and Expenses  
(Including Transfer of Funds)

For an additional amount for "Salaries and Expenses."  
\$3,400,000.

This supplemental request would provide funds to enable the Office of National Drug Control Policy to hire 80 additional staff employees necessary for the implementation of the President's National Drug Control Strategy.

DEPARTMENT OF AGRICULTURE  
AGRICULTURAL RESEARCH SERVICE  
Agricultural Research Service

For an additional amount for "Agricultural Research Service." \$2,500,000.

This request would provide funds to support the U.S.-Israel Binational Research and Development (BARD) program. BARD provides peer-reviewed, competitive grants to fund agricultural research of interest to both the United States and Israel. Funding for the BARD is derived from the earnings of an endowment fund established by the two countries. Lower than anticipated interest rates in recent years have reduced the level of support available for research. The United States and Israel have each committed to providing an additional \$2.5 million in FY 1996 to supplement earnings from the endowment to support high priority research. Funds requested through this supplemental would provide the support to honor the U.S. commitment.

DEPARTMENT OF AGRICULTURE  
FOOD SAFETY AND INSPECTION SERVICE  
Food Safety and Inspection Service

For an additional amount for "Food Safety and Inspection Service," \$9,500,000.

This request would ensure that resources are available to fully support the current meat, poultry, and egg inspection systems in FY 1996, and begin implementation of Department of Agriculture plans to modernize those systems at the earliest possible time. The requested funds would support 100 additional "other than permanent" staff years to provide full inspection coverage consistent with industry growth. These funds would also be used to: (1) train inspectors in Hazard Analysis and Critical Control Points (HACCP) technology, which is the basis for the modernization of the agency's inspection system; (2) pilot-test HACCP-based inspection systems; and (3) engage with the States in small HACCP demonstration projects. In addition, funds would be provided to finance activities supporting a "farm-to-table" continuum of pathogen reduction. This includes animal epidemiological studies and efforts that would reduce the incidence of pathogenic contamination at the production level through voluntary projects with States and producer organizations.

DEPARTMENT OF ENERGY

POWER MARKETING ADMINISTRATIONS

Operations and Maintenance, Alaska Power Administration

For an additional amount for "Operations and Maintenance, Alaska Power Administration," for necessary termination and sales expenses, \$5,500,000, to remain available until expended, to be derived by transfer from "Construction, Rehabilitation, Operation and Maintenance, Western Area Power Administration."

This supplemental request would provide \$5.5 million for termination and sales expenses associated with the sale of the Alaska Power Administration.

Agency: DEPARTMENT OF HEALTH AND HUMAN SERVICES

Bureau: HEALTH RESOURCES AND SERVICES  
ADMINISTRATION

Heading: Health Resources and Services

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Appendix Page: 464

FY 1997  
Pending Request: \$3,087,035,000

Proposed Amendment: \$52,000,000

Revised Request: \$3,139,035,000

(In the appropriations language under the above heading, delete \$3,087,035,000 and substitute \$3,139,035,000; and insert the following language immediately before the period at the end of the paragraph: Provided further, That of the funds made available under this heading, \$52,000,000 shall be used only for State AIDS Drug Assistance Programs authorized by section 2616 of the Public Health Service Act and shall be distributed to States as authorized by section 2618(b)(2) of such Act.)

This proposal would provide an additional \$52 million for State drug assistance programs funded under Title II of the Ryan White CARE Act to fund recently discovered life-extending drug therapies such as "protease inhibitors," which were not contemplated at the time the FY 1996 Budget was submitted, some of which are beginning to be approved by the Food and Drug Administration.

DEPARTMENT OF TRANSPORTATION  
FEDERAL TRANSIT ADMINISTRATION  
Mass Transit Capital Fund  
(Liquidation of Contract Authorization)  
(Highway Trust Fund)

For an additional amount for payment of obligations incurred in carrying out 49 U.S.C. 5338(b) administered by the Federal Transit Administration, \$375,000,000, to be derived from the Highway Trust Fund and to remain available until expended.

This supplemental request would provide funds to liquidate obligations incurred pursuant to the contract authority provided in 49 U.S.C. 5338(b) for the Federal Transit Administration's Discretionary grants program. Beginning in the FY 1993 Department of Transportation and Related Agencies Appropriations Act, and continuing each subsequent year, funds earmarked for discretionary bus and new start projects were given a three-year period of availability, after which they would be redistributed to other projects if they had not been obligated. This has had the effect of accelerating the use of earmarked funds. In addition, recent rescission bills that have targeted unused earmarks have had a similar effect of encouraging grantees to use their earmarks faster. A third factor contributing to the accelerated spend-out rate is the advance drawdown policy which was implemented administratively by the Federal Transit Administration in June 1992. This policy allows the 80 percent Federal share of a project to be expended before the 20 percent local share is spent, rather than concurrently.

This appropriation to liquidate already obligated contract authority does not constitute new budget authority and, therefore, is not "scored" for purposes of the Budget Enforcement Act. This supplemental would allow the Federal Government to meet its legal requirement to reimburse States and localities for work already done under previously obligated grants.

DEPARTMENT OF TRANSPORTATION

GENERAL PROVISION

Sec. XXX. Section 347(b)(3) of the Department of Transportation and Related Agencies Appropriations Act, 1996 (P.L. 104-50), is amended to read as follows:

"(3) chapter 71, relating to labor-management relations:".

The FY 1996 Transportation and Related Agencies Appropriations Act provided the Federal Aviation Administration (FAA) with the authority to develop a new personnel system to better meet its unique staffing needs. This provision exempted the FAA, as of April 1, 1996, from most of title 5 of the U.S.C., including chapter 71, which related to labor-management relations. This eliminated the legal right for FAA's unions to exist and created uncertainty regarding existing collective bargaining agreements. This provision would continue the FAA union's current right to exist and represent FAA employees.

|                                  |                                            |
|----------------------------------|--------------------------------------------|
| Agency:                          | DEPARTMENT OF VETERANS AFFAIRS             |
| Bureau:                          | <del>VETERANS BENEFIT ADMINISTRATION</del> |
| Heading:                         | Compensation                               |
| FY 1996 Budget<br>Appendix Page: | 833                                        |
| FY 1996<br>Pending Request:      | \$14,493,708,000                           |
| Proposed Amendment:              | \$681,589,000                              |
| Revised Request:                 | \$15,175,297,000                           |

This proposal would provide resources to the Department of Veterans Affairs that are necessary to fund additional costs associated with the 1996 compensation cost-of-living adjustment -- a 2.6 percent increase effective December 1, 1995 -- and technical reestimates based on FY 1995 actual data.

OTHER INDEPENDENT AGENCIES

PANAMA CANAL COMMISSION

Panama Canal Revolving Fund

For an additional amount for administrative expenses,  
\$2,000,000, to be derived from the Panama Canal Revolving Fund.

This supplemental request would increase the limitation on administrative expenses of the Panama Canal Commission. The requested increase of \$2,000,000 would provide for increased administrative expenses, including costs mandated by statute. The supplemental would make funding that is currently available for operations of the canal available for administrative expenses.

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