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UPDATED REPORT CONCERNING THE USE OF U.S. AIR-  
CRAFT IN SUPPORT OF UNITED NATIONS AND NATO  
EFFORTS IN THE FORMER YUGOSLAVIA

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COMMUNICATION

FROM

**THE PRESIDENT OF THE UNITED STATES**

TRANSMITTING

AN UPDATED REPORT CONCERNING THE USE OF U.S. AIRCRAFT  
IN SUPPORT OF UNITED NATIONS AND NORTH ATLANTIC TREA-  
TY ORGANIZATION (NATO) EFFORTS IN THE FORMER YUGO-  
SLAVIA



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THE WHITE HOUSE,  
*Washington, December 6, 1995.*

Hon. NEWT GINGRICH,  
*Speaker of the House of Representatives,*  
*Washington, DC.*

DEAR MR. SPEAKER: I last reported to the Congress on September 1, 1995, concerning the use of U.S. aircraft in support of United Nations and North Atlantic Treaty Organization (NATO) efforts in the former Yugoslavia. In that report I noted our diplomatic efforts to assist the parties to reach a negotiated settlement to the conflict. I am gratified to report that those efforts have borne fruit.

On November 21, 1995, the Presidents of the Republic of Bosnia and Herzegovina, the Republic of Croatia, and, on behalf of the Federal Republic of Yugoslavia, the President of the Republic of Serbia initialed a peace agreement to end the conflict in the former Yugoslavia. The agreement has 11 annexes including, among others, Military Aspects, Regional Stabilization, Elections, Human Rights, Refugees and Displaced Persons, and Civilian Implementation. These annexes were also signed or initialed by the state parties, and where appropriate, by officials from the Republika Srpska and the Federation of Bosnia and Herzegovina. This is the first step in a process that will lead to formal signing of the agreement on December 14 in Paris.

As a result of this important first step, consistent with our consultations with the Congress, and pursuant to the North Atlantic Council (NAC) decision of December 1, 1995, I have ordered the deployment of approximately 1,500 U.S. military personnel to Bosnia and Herzegovina and Croatia as part of a NATO "enabling force" to lay the groundwork for the prompt and safe deployment of the NATO-led Implementation Force (IFOR). United States personnel participating in the enabling force will be under NATO operational control and rules of engagement. To date, I have also authorized the deployment of approximately 3,000 additional U.S. military personnel to Hungary, Italy, and Croatia in order to establish forward U.S. support infrastructure for the enabling force and the IFOR. These personnel will deploy in the very near future and will remain under U.S. command and control and rules of engagement.

As I have indicated before, now that I have approved the NATO operation plan for implementation, I will be requesting an expression of support from the Congress.

The enabling force will join previously deployed NATO communications personnel in Croatia as well as various national forces currently part of the United Nations Protection Force; these other national forces will come under NATO operational control when the IFOR main force is deployed. The enabling force consists of headquarters and administrative staff, communications units, movement control teams, logistics units, special forces units and civil af-

fairs personnel under NATO operational control. The enabling force will have combat capability for force protection. These forces will be fully authorized and equipped to defend themselves, and will be backed by U.S. and NATO forces in the theater of operations, including U.S. air assets supporting Deny Flight and an amphibious reaction force in the Adriatic that are ready and able to counter any threat to their safety. In addition, British and other elements of the U.N. Protection Force/Rapid Reaction Force (UNPROFOR/RRF) in Bosnia will be available to protect U.S. forces. It is envisioned that the IFOR main body will begin to deploy following the signature of the peace agreement in Paris and the issuance of final NATO and U.S. orders. The enabling force will thereafter remain as part of the IFOR.

The U.S. forces participating in the enabling force being deployed to Bosnia and Herzegovina and Croatia are drawn largely from U.S. forces stationed in Germany. Among the nations providing forces to the enabling force are the United Kingdom, France, Germany, and Canada. In total, approximately 2,600 troops will be deployed as part of the enabling force.

I authorized these deployments in conjunction with our NATO allies following NAC decisions to permit implementation of the peace agreement following its formal signing. I have directed the participation of U.S. forces in these operations pursuant to my constitutional authority to conduct the foreign relations of the United States and as Commander in Chief and Chief Executive.

I am providing this report as part of my efforts to keep the Congress fully informed about developments in the former Yugoslavia, consistent with the War Powers Resolution.

Sincerely,

WILLIAM J. CLINTON.

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