

# DEPARTMENT OF VETERANS AFFAIRS

## VETERANS HEALTH ADMINISTRATION

### Federal Funds

#### MEDICAL SERVICES

For necessary expenses for furnishing, as authorized by law, inpatient and outpatient care and treatment to beneficiaries of the Department of Veterans Affairs and veterans described in section 1705(a) of title 38, United States Code, including care and treatment in facilities not under the jurisdiction of the Department, and including medical supplies and equipment, bioengineering services, food services, and salaries and expenses of healthcare employees hired under title 38, United States Code, assistance and support services for caregivers as authorized by section 1720G of title 38, United States Code, loan repayments authorized by section 604 of the Caregivers and Veterans Omnibus Health Services Act of 2010 (Public Law 111–163; 124 Stat. 1174; 38 U.S.C. 7681 note), monthly assistance allowances authorized by section 322(d) of title 38, United States Code, grants authorized by section 521A of title 38, United States Code, and administrative expenses necessary to carry out sections 322(d) and 521A of title 38, United States Code, and hospital care and medical services authorized by section 1787 of title 38, United States Code; \$75,039,000,000, plus reimbursements, which shall become available on October 1, 2025, and shall remain available until September 30, 2026: Provided, That, of the amount made available on October 1, 2025, under this heading, \$2,000,000,000 shall remain available until September 30, 2027: Provided further, That, notwithstanding any other provision of law, the Secretary of Veterans Affairs shall establish a priority for the provision of medical treatment for veterans who have service-connected disabilities, lower income, or have special needs: Provided further, That, notwithstanding any other provision of law, the Secretary of Veterans Affairs shall give priority funding for the provision of basic medical benefits to veterans in enrollment priority groups 1 through 6: Provided further, That, notwithstanding any other provision of law, the Secretary of Veterans Affairs may authorize the dispensing of prescription drugs from Veterans Health Administration facilities to enrolled veterans with privately written prescriptions based on requirements established by the Secretary: Provided further, That the implementation of the program described in the previous proviso shall incur no additional cost to the Department of Veterans Affairs: Provided further, That the Secretary of Veterans Affairs shall ensure that sufficient amounts appropriated under this heading for medical supplies and equipment are available for the acquisition of prosthetics designed specifically for female veterans: Provided further, That nothing in section 2044(e)(1) of title 38, United States Code, may be construed as limiting amounts that may be made available under this heading for fiscal years 2025 and 2026 in this or prior Acts.

Note.—A full-year 2024 appropriation for this account was not enacted at the time the Budget was prepared; therefore, the Budget assumes this account is operating under the Continuing Appropriations Act, 2024 and Other Extensions Act (Division A of Public Law 118–15, as amended). The amounts included for 2024 reflect the annualized level provided by the continuing resolution.

#### Program and Financing (in millions of dollars)

Identification code 036–0160–0–1–703		2023 actual	2024 est.	2025 est.
<b>Obligations by program activity:</b>				
0001	Pharmaceutical Ingredients .....	8,986	4,440	2,136
0002	Prosthetic Supplies and Services .....	4,387	4,823	5,311
0003	Beneficiary Travel .....	1,904	2,012	2,126
0004	Equipment .....	1,894	2,129	.....
0005	CHAMPVA (excluding Caregivers) .....	504	525	571
0006	Caregivers Support Program .....	1,645	2,386	2,913
0007	Readjustment Counseling Service .....	241	287	296
0008	Homeless Programs Grants .....	1,884	2,129	2,129
0010	Prior Year Recoveries .....	107	.....	.....
0015	Health Care Services .....	52,072	55,765	56,866
0799	Total direct obligations .....	73,624	74,496	72,348
0801	Medical Services (Reimbursable) .....	120	120	120
0900	Total new obligations, unexpired accounts .....	73,744	74,616	72,468
<b>Budgetary resources:</b>				
Unobligated balance:				
1000	Unobligated balance brought forward, Oct 1 .....	3,651	3,729	8,417
1001	Discretionary unobligated balance brought fwd, Oct 1 .....	3,632	.....	.....
1021	Recoveries of prior year unpaid obligations .....	107	.....	.....
1070	Unobligated balance (total) .....	3,758	3,729	8,417
Budget authority:				
Appropriations, discretionary:				
1100	Appropriation .....	261	261	.....
1121	Appropriations transferred from other acct [036–5287] ....	3,259	3,368	3,471
1160	Appropriation, discretionary (total) .....	3,520	3,629	3,471
Advance appropriations, discretionary:				
1170	Advance appropriation .....	70,323	74,004	71,000
1172	Advance appropriations transferred to other accounts [036–0165] .....	–15	–15	–15
1172	Advance appropriations transferred to other accounts [036–0169] .....	–233	–333	–385

1172	Advance appropriations transferred to other accounts [036–0140] .....	.....	.....	–7,307
1173	Advance appropriations transferred from other accounts [036–0140] .....	.....	749	.....
1173	Advance appropriations transferred from other accounts [036–0152] .....	.....	1,150	.....
1180	Advanced appropriation, discretionary (total) .....	70,075	75,555	63,293
Spending authority from offsetting collections, discretionary:				
1700	Collected .....	117	117	117
1701	Change in uncollected payments, Federal sources .....	3	3	3
1750	Spending auth from offsetting collections, disc (total) .....	120	120	120
1900	Budget authority (total) .....	73,715	79,304	66,884
1930	Total budgetary resources available .....	77,473	83,033	75,301
Memorandum (non-add) entries:				
1941	Unexpired unobligated balance, end of year .....	3,729	8,417	2,833

#### Change in obligated balance:

Unpaid obligations:				
3000	Unpaid obligations, brought forward, Oct 1 .....	8,383	9,541	7,733
3010	New obligations, unexpired accounts .....	73,744	74,616	72,468
3011	Obligations ("upward adjustments"), expired accounts .....	609	.....	.....
3020	Outlays (gross) .....	–72,392	–76,424	–71,028
3040	Recoveries of prior year unpaid obligations, unexpired .....	–107	.....	.....
3041	Recoveries of prior year unpaid obligations, expired .....	–696	.....	.....
3050	Unpaid obligations, end of year .....	9,541	7,733	9,173
Uncollected payments:				
3060	Uncollected pymts, Fed sources, brought forward, Oct 1 .....	–14	–8	–11
3070	Change in uncollected pymts, Fed sources, unexpired .....	–3	–3	–3
3071	Change in uncollected pymts, Fed sources, expired .....	9	.....	.....
3090	Uncollected pymts, Fed sources, end of year .....	–8	–11	–14
Memorandum (non-add) entries:				
3100	Obligated balance, start of year .....	8,369	9,533	7,722
3200	Obligated balance, end of year .....	9,533	7,722	9,159

#### Budget authority and outlays, net:

Discretionary:				
4000	Budget authority, gross .....	73,715	79,304	66,884
Outlays, gross:				
4010	Outlays from new discretionary authority .....	62,482	68,413	57,384
4011	Outlays from discretionary balances .....	9,893	8,005	13,644
4020	Outlays, gross (total) .....	72,375	76,418	71,028
Offsets against gross budget authority and outlays:				
Offsetting collections (collected) from:				
4030	Federal sources .....	–160	–39	–46
4033	Non-Federal sources .....	–245	–78	–71
4040	Offsets against gross budget authority and outlays (total) ....	–405	–117	–117
Additional offsets against gross budget authority only:				
4050	Change in uncollected pymts, Fed sources, unexpired .....	–3	–3	–3
4052	Offsetting collections credited to expired accounts .....	288	.....	.....
4060	Additional offsets against budget authority only (total) .....	285	–3	–3
4070	Budget authority, net (discretionary) .....	73,595	79,184	66,764
4080	Outlays, net (discretionary) .....	71,970	76,301	70,911
Mandatory:				
Outlays, gross:				
4101	Outlays from mandatory balances .....	17	6	.....
4180	Budget authority, net (total) .....	73,595	79,184	66,764
4190	Outlays, net (total) .....	71,987	76,307	70,911

**Medical Care.**— In 2025, the Budget reflects \$112.6 billion in discretionary advance appropriations for the VA Medical Care program. The Medical Care program consists of four appropriations: Medical Services, Medical Community Care, Medical Support and Compliance, and Medical Facilities. Each year, VA updates its budget estimates to incorporate the most recent data on healthcare utilization rates, actual program experience, and other factors, such as economic trends in unemployment and inflation. As a result of these updates, the adjusted budget estimates more accurately reflect the projected medical demands of veterans enrolled in the VA healthcare system.

The Budget also reflects enactment of the Sergeant First Class Heath Robinson Honoring our Promise to Address Comprehensive Toxics Act of 2022, or the Honoring our PACT Act of 2022, (Public Law 117–168; "PACT Act"), which created the Cost of War Toxic Exposures Fund ("TEF") to ensure that there is sufficient funding available to cover costs associated with providing health care and benefits to veterans exposed to environmental hazards, without shortchanging other elements of veteran care and services. Consistent with the PACT Act and the TEF appropriation enacted for 2025 in the Fiscal Responsibility Act of 2023 (Public Law 118–5), the Budget includes mandatory VA Medical Funding in the TEF of \$21.5 billion in 2025.

For 2026, the Budget requests \$131.4 billion in discretionary advance appropriations for VA Medical Care. This request for discretionary advance appropriations, in conjunction with the

## MEDICAL SERVICES—Continued

Toxic Exposures Fund request of \$22.8 billion in 2026, fulfills the Administration's commitment to provide reliable and timely resources to support the delivery of accessible and high-quality medical services for veterans.

With the resources requested for 2025 and 2026, VA will provide the highest quality healthcare services for veterans. VA estimates it will treat 7.3 million patients in 2025 and 7.3 million patients in 2026. Operation Enduring Freedom, Operation Iraqi Freedom, and Operation New Dawn (OEF/OIF/OND) veterans are expected to be 1.4 million in 2025 and 1.5 million in 2026.

**Medical Services.**—For Medical Services, the Budget reflects the 2025 discretionary advance appropriation request of \$71.0 billion and the 2026 discretionary advance appropriation request of \$75.0 billion. This appropriation provides for the component of VA's comprehensive, integrated healthcare delivery system that addresses the needs of eligible veterans and beneficiaries in VA facilities. In 2025, to realign funding among multiple funding sources, the Budget proposes transfers among the VA Medical Care accounts to meet Veterans' healthcare needs, including a transfer of \$7.3 billion from Medical Services to Medical Community Care.

## Object Classification (in millions of dollars)

Identification code 036-0160-0-1-703	2023 actual	2024 est.	2025 est.
<b>Direct obligations:</b>			
<b>Personnel compensation:</b>			
11.1 Full-time permanent .....	28,082	32,001	32,726
11.3 Other than full-time permanent .....	606	691	707
11.5 Other personnel compensation .....	3,229	3,678	3,762
11.9 Total personnel compensation .....	31,917	36,370	37,195
12.1 Civilian personnel benefits .....	12,026	13,803	14,536
13.0 Benefits for former personnel .....	9	10	10
21.0 Travel & Transportation of Persons .....	2,039	2,170	2,293
22.0 Transportation of things .....	34	35	36
23.2 Rent, Communications & Utilities .....	822	843	877
24.0 Printing and reproduction .....	22	22	23
25.2 Other contractual services .....	7,291	1,531	4,496
26.0 Supplies & Materials .....	16,252	16,306	11,603
31.0 Equipment .....	1,931	2,129	.....
32.0 Land and structures .....	3	3	4
41.0 Grants, Subsidies & Contributions .....	1,144	1,246	1,246
42.0 Insurance claims and indemnities .....	27	28	29
44.0 Prior-year Recoveries .....	107	.....	.....
99.0 Direct obligations .....	73,624	74,496	72,348
99.0 Reimbursable obligations .....	120	120	120
99.9 Total new obligations, unexpired accounts .....	73,744	74,616	72,468

## Employment Summary

Identification code 036-0160-0-1-703	2023 actual	2024 est.	2025 est.
1001 Direct civilian full-time equivalent employment .....	281,827	297,083	290,090
2001 Reimbursable civilian full-time equivalent employment .....	599	599	599

## MEDICAL COMMUNITY CARE

For necessary expenses for furnishing health care to individuals pursuant to chapter 17 of title 38, United States Code, at non-Department facilities, \$34,000,000,000, plus reimbursements, which shall become available on October 1, 2025, and shall remain available until September 30, 2026: Provided, That, of the amount made available on October 1, 2025, under this heading, \$2,000,000,000 shall remain available until September 30, 2027.

Note.—A full-year 2024 appropriation for this account was not enacted at the time the Budget was prepared; therefore, the Budget assumes this account is operating under the Continuing Appropriations Act, 2024 and Other Extensions Act (Division A of Public Law 118-15, as amended). The amounts included for 2024 reflect the annualized level provided by the continuing resolution.

## Program and Financing (in millions of dollars)

Identification code 036-0140-0-1-703	2023 actual	2024 est.	2025 est.
<b>Obligations by program activity:</b>			
0001 Ambulatory .....	10,345	22,385	12,550
0002 Dental Care .....	1,036	1,115	1,259
0003 Inpatient Care .....	7,796	2,776	2,985
0004 LTSS: Facility Based Services .....	1,752	1,894	2,081
0005 LTSS: Home & Community Based Services .....	3,771	4,162	4,639
0006 Mental Health Care .....	769	832	897
0007 CHAMPVA & Other Dependent Programs .....	1,894	2,101	2,111
0008 State Home Programs .....	1,493	1,677	1,810

0009 Camp Lejeune, Veterans Families .....	2	4	5
0010 Network Development and Maintenance .....	740	961	1,198
0013 Prior Year Recoveries .....	161	.....	.....
0014 Urgent Care .....	84	92	99
0900 Total new obligations, unexpired accounts .....	29,843	37,999	29,634

## Budgetary resources:

<b>Unobligated balance:</b>			
1000 Unobligated balance brought forward, Oct 1 .....	332	1,397	753
1001 Discretionary unobligated balance brought fwd, Oct 1 .....	332	.....	.....
1021 Recoveries of prior year unpaid obligations .....	156	.....	.....
1033 Recoveries of prior year paid obligations .....	5	.....	.....
1070 Unobligated balance (total) .....	493	1,397	753
<b>Budget authority:</b>			
<b>Appropriations, discretionary:</b>			
1100 Appropriation .....	4,300	4,300	.....
1121 Appropriations transferred from other acct [036-5287] ....	857	885	902
1160 Appropriation, discretionary (total) .....	5,157	5,185	902
<b>Advance appropriations, discretionary:</b>			
1170 Advance appropriation .....	24,157	33,000	20,382
1172 Advance appropriations transferred to other accounts [036-0169] .....	-67	-81	-94
1172 Advance appropriations transferred to other accounts [036-0160] .....	.....	-749	.....
1173 Advance appropriations transferred from other accounts [036-0152] .....	1,500	.....	.....
1173 Advance appropriations transferred from other accounts [036-0160] .....	.....	.....	7,307
1173 Advance appropriations transferred from other accounts [036-0162] .....	.....	.....	600
1180 Advanced appropriation, discretionary (total) .....	25,590	32,170	28,195
1900 Budget authority (total) .....	30,747	37,355	29,097
1930 Total budgetary resources available .....	31,240	38,752	29,850
<b>Memorandum (non-add) entries:</b>			
1941 Unexpired unobligated balance, end of year .....	1,397	753	216

## Change in obligated balance:

<b>Unpaid obligations:</b>			
3000 Unpaid obligations, brought forward, Oct 1 .....	402	579	9,750
3010 New obligations, unexpired accounts .....	29,843	37,999	29,634
3011 Obligations ("upward adjustments"), expired accounts .....	88	.....	.....
3020 Outlays (gross) .....	-29,553	-28,828	-29,601
3040 Recoveries of prior year unpaid obligations, unexpired .....	-156	.....	.....
3041 Recoveries of prior year unpaid obligations, expired .....	-45	.....	.....
3050 Unpaid obligations, end of year .....	579	9,750	9,783
<b>Memorandum (non-add) entries:</b>			
3100 Obligated balance, start of year .....	402	579	9,750
3200 Obligated balance, end of year .....	579	9,750	9,783

## Budget authority and outlays, net:

<b>Discretionary:</b>			
4000 Budget authority, gross .....	30,747	37,355	29,097
<b>Outlays, gross:</b>			
4010 Outlays from new discretionary authority .....	28,772	27,902	23,007
4011 Outlays from discretionary balances .....	781	926	6,594
4020 Outlays, gross (total) .....	29,553	28,828	29,601
<b>Offsets against gross budget authority and outlays:</b>			
<b>Offsetting collections (collected) from:</b>			
4033 Non-Federal sources .....	-172	.....	.....
4040 Offsets against gross budget authority and outlays (total) ....	-172	.....	.....
<b>Additional offsets against gross budget authority only:</b>			
4052 Offsetting collections credited to expired accounts .....	167	.....	.....
4053 Recoveries of prior year paid obligations, unexpired accounts .....	5	.....	.....
4060 Additional offsets against budget authority only (total) .....	172	.....	.....
4070 Budget authority, net (discretionary) .....	30,747	37,355	29,097
4080 Outlays, net (discretionary) .....	29,381	28,828	29,601
4180 Budget authority, net (total) .....	30,747	37,355	29,097
4190 Outlays, net (total) .....	29,381	28,828	29,601

The Medical Community Care appropriation provides funding for community care services to eligible veterans and other beneficiaries, which has been an essential part of the Department of Veterans Affairs (VA) healthcare system for decades.

The Budget reflects the following discretionary appropriation funding: the 2025 advance appropriation request of \$20.4 billion and the 2026 advance appropriation request of \$34.0 billion. In 2025, to realign funding among multiple funding sources, the Budget reflects transfers of \$600.0 million from Medical Facilities and \$7.3 billion from Medical Services to Medical Community Care.

The 2026 request for a discretionary advance appropriation, in conjunction with the Toxic Exposures Fund request, fulfills the Administration's commitment to provide reliable and timely resources to support the delivery of accessible and high-quality medical services for veterans.

**Object Classification** (in millions of dollars)

Identification code 036-0140-0-1-703	2023 actual	2024 est.	2025 est.
Direct obligations:			
25.2 Other Contractual Services .....	28,187	36,319	27,821
26.0 Supplies and materials .....	3	3	3
41.0 State Homes .....	1,492	1,677	1,810
44.0 Prior Year Recoveries .....	161		
99.9 Total new obligations, unexpired accounts .....	29,843	37,999	29,634

**MEDICAL SUPPORT AND COMPLIANCE**

For necessary expenses in the administration of the medical, hospital, nursing home, domiciliary, construction, supply, and research activities, as authorized by law; administrative expenses in support of capital policy activities; and administrative and legal expenses of the Department for collecting and recovering amounts owed the Department as authorized under chapter 17 of title 38, United States Code, and the Federal Medical Care Recovery Act (42 U.S.C. 2651 et seq.), \$12,700,000,000, plus reimbursements, which shall become available on October 1, 2025, and shall remain available until September 30, 2026: Provided, That, of the amount made available on October 1, 2025, under this heading, \$350,000,000 shall remain available until September 30, 2027.

Note.—A full-year 2024 appropriation for this account was not enacted at the time the Budget was prepared; therefore, the Budget assumes this account is operating under the Continuing Appropriations Act, 2024 and Other Extensions Act (Division A of Public Law 118-15, as amended). The amounts included for 2024 reflect the annualized level provided by the continuing resolution.

**Program and Financing** (in millions of dollars)

Identification code 036-0152-0-1-703	2023 actual	2024 est.	2025 est.
<b>Obligations by program activity:</b>			
0001 VAMCs & Other Field Activities .....	4,787	6,218	6,018
0002 VISN Headquarters .....	1,330	1,400	1,451
0016 Integrated Veterans Care .....	408	477	489
0017 Community Care .....	402		
0021 Clinical Services .....	160	241	247
0022 Operations .....	37	250	257
0023 Patient Care Services .....	190	313	321
0024 Quality and Patient Safety .....	169	194	199
0025 Support Services .....	176	712	729
0027 Discovery, Education and Affiliate Networks .....	78	116	119
0028 Human Capital Management .....	345	368	378
0029 Health Informatics .....	291	199	204
0030 All Other Support and Program Offices .....	1,151	1,445	1,517
0091 Total operating expenses .....	9,524	11,933	11,929
0101 VAMCs & Other Field Activities .....	64	72	73
0102 VISN Headquarters .....	4	4	5
0103 Health Informatics .....	1		
0118 Operations .....			1
0128 Human Capital Management .....			1
0191 Total Capital Investment .....	69	76	80
0293 Total direct program .....	9,593	12,009	12,009
0799 Total direct obligations .....	9,593	12,009	12,009
0801 Medical Support and Compliance (Reimbursable) .....	65	65	65
0900 Total new obligations, unexpired accounts .....	9,658	12,074	12,074

**Budgetary resources:**

Unobligated balance:			
1000 Unobligated balance brought forward, Oct 1 .....	207	155	251
1001 Discretionary unobligated balance brought fwd, Oct 1 .....	200		
Budget authority:			
Appropriations, discretionary:			
1100 Appropriation .....	1,400	1,400	
Advance appropriations, discretionary:			
1170 Advance appropriation .....	9,673	12,300	11,800
1172 Advance appropriations transferred to other accounts [036-0169] .....	-32	-45	-42
1172 Advance appropriations transferred to other accounts [036-0140] .....	-1,500		
1172 Advance appropriations transferred to other accounts [036-0162] .....		-400	

1172 Advance appropriations transferred to other accounts [036-0160] .....	-1,150		
1180 Advanced appropriation, discretionary (total) .....	8,141	10,705	11,758
Spending authority from offsetting collections, discretionary:			
1700 Collected .....	60	65	65
1701 Change in uncollected payments, Federal sources .....	5		
1750 Spending auth from offsetting collections, disc (total) .....	65	65	65
1900 Budget authority (total) .....	9,606	12,170	11,823
1930 Total budgetary resources available .....	9,813	12,325	12,074
Memorandum (non-add) entries:			
1941 Unexpired unobligated balance, end of year .....	155	251	

**Change in obligated balance:**

Unpaid obligations:			
3000 Unpaid obligations, brought forward, Oct 1 .....	1,215	1,519	2,935
3010 New obligations, unexpired accounts .....	9,658	12,074	12,074
3011 Obligations ("upward adjustments"), expired accounts .....	104		
3020 Outlays (gross) .....	-9,298	-10,658	-12,086
3041 Recoveries of prior year unpaid obligations, expired .....	-160		
3050 Unpaid obligations, end of year .....	1,519	2,935	2,923
Uncollected payments:			
3060 Uncollected pymts, Fed sources, brought forward, Oct 1 .....	-7	-6	-6
3070 Change in uncollected pymts, Fed sources, unexpired .....	-5		
3071 Change in uncollected pymts, Fed sources, expired .....	6		
3090 Uncollected pymts, Fed sources, end of year .....	-6	-6	-6
Memorandum (non-add) entries:			
3100 Obligated balance, start of year .....	1,208	1,513	2,929
3200 Obligated balance, end of year .....	1,513	2,929	2,917

**Budget authority and outlays, net:**

Discretionary:			
4000 Budget authority, gross .....	9,606	12,170	11,823
Outlays, gross:			
4010 Outlays from new discretionary authority .....	8,107	9,685	10,098
4011 Outlays from discretionary balances .....	1,187	972	1,987
4020 Outlays, gross (total) .....	9,294	10,657	12,085
Offsets against gross budget authority and outlays:			
Offsetting collections (collected) from:			
4030 Federal sources .....	-121	-50	-50
4033 Non-Federal sources .....	-14	-15	-15
4040 Offsets against gross budget authority and outlays (total) ....	-135	-65	-65
Additional offsets against gross budget authority only:			
4050 Change in uncollected pymts, Fed sources, unexpired .....	-5		
4052 Offsetting collections credited to expired accounts .....	75		
4060 Additional offsets against budget authority only (total) .....	70		
4070 Budget authority, net (discretionary) .....	9,541	12,105	11,758
4080 Outlays, net (discretionary) .....	9,159	10,592	12,020
Mandatory:			
Outlays, gross:			
4101 Outlays from mandatory balances .....	4	1	1
4180 Budget authority, net (total) .....	9,541	12,105	11,758
4190 Outlays, net (total) .....	9,163	10,593	12,021

Medical Support and Compliance finances the expenses of management, security, and administration of the Department of Veterans Affairs (VA) healthcare system through the operation of VA medical centers, other facilities, Veterans Integrated Service Network offices and facility director offices, chief of staff operations, quality of care oversight, legal services, billing and coding activities, procurement, financial management, and human resource management.

For Medical Support and Compliance, the Budget reflects the following discretionary appropriation funding: the 2025 advance appropriation request of \$11.8 billion and the 2026 advance appropriation request of \$12.7 billion.

The 2026 request for a discretionary advance appropriation, in conjunction with the Toxic Exposures Fund request, continues the Administration's commitment to provide reliable and timely resources to support the delivery of accessible and high-quality medical services for veterans.

**Object Classification** (in millions of dollars)

Identification code 036-0152-0-1-703	2023 actual	2024 est.	2025 est.
Direct obligations:			
Personnel compensation:			
11.1 Full-time permanent .....	4,420	5,620	5,693
11.3 Other than full-time permanent .....	104	121	123
11.5 Other personnel compensation .....	556	650	658
11.9 Total personnel compensation .....	5,080	6,391	6,474
12.1 Civilian personnel benefits .....	2,120	2,524	2,631
13.0 Benefits for former personnel .....	2	2	2
21.0 Travel & Transportation of Persons .....	75	77	80
22.0 Transportation of things .....	19	20	22

## MEDICAL SUPPORT AND COMPLIANCE—Continued

## Object Classification—Continued

Identification code 036–0152–0–1–703	2023 actual	2024 est.	2025 est.
23.3 Communications, utilities, and miscellaneous charges .....	160	168	175
24.0 Printing and reproduction .....	25	26	27
25.2 Other contractual services .....	1,888	2,552	2,339
26.0 Medical supplies and materials .....	130	147	153
31.0 Equipment .....	68	75	78
32.0 Land and structures .....	1	1	1
42.0 Insurance claims and indemnities .....	25	26	27
99.0 Direct obligations .....	9,593	12,009	12,009
99.0 Reimbursable obligations .....	65	65	65
99.9 Total new obligations, unexpired accounts .....	9,658	12,074	12,074

## Employment Summary

Identification code 036–0152–0–1–703	2023 actual	2024 est.	2025 est.
1001 Direct civilian full-time equivalent employment .....	59,487	67,666	66,252
2001 Reimbursable civilian full-time equivalent employment .....	27	406	406

## DOD-VA HEALTH CARE SHARING INCENTIVE FUND

## Program and Financing (in millions of dollars)

Identification code 036–0165–0–1–703	2023 actual	2024 est.	2025 est.
<b>Obligations by program activity:</b>			
0001 DOD-VA health care sharing incentive fund .....	23	25	25
0002 Capital Investment .....	1	1	1
0900 Total new obligations, unexpired accounts .....	24	26	26
<b>Budgetary resources:</b>			
Unobligated balance:			
1000 Unobligated balance brought forward, Oct 1 .....	99	106	110
1021 Recoveries of prior year unpaid obligations .....	1		
1070 Unobligated balance (total) .....	100	106	110
Budget authority:			
Appropriations, discretionary:			
1121 Appropriations transferred from other acct [097–0130] ....	15	15	15
Advance appropriations, discretionary:			
1173 Advance appropriations transferred from other accounts [036–0160] .....	15	15	15
1900 Budget authority (total) .....	30	30	30
1930 Total budgetary resources available .....	130	136	140
Memorandum (non-add) entries:			
1941 Unexpired unobligated balance, end of year .....	106	110	114
<b>Change in obligated balance:</b>			
Unpaid obligations:			
3000 Unpaid obligations, brought forward, Oct 1 .....	21	25	29
3010 New obligations, unexpired accounts .....	24	26	26
3020 Outlays (gross) .....	–19	–22	–19
3040 Recoveries of prior year unpaid obligations, unexpired .....	–1		
3050 Unpaid obligations, end of year .....	25	29	36
Memorandum (non-add) entries:			
3100 Obligated balance, start of year .....	21	25	29
3200 Obligated balance, end of year .....	25	29	36
<b>Budget authority and outlays, net:</b>			
Discretionary:			
4000 Budget authority, gross .....	30	30	30
Outlays, gross:			
4011 Outlays from discretionary balances .....	19	22	19
4180 Budget authority, net (total) .....	30	30	30
4190 Outlays, net (total) .....	19	22	19

The purpose of the Department of Defense-Veterans Affairs Health Care Sharing Incentive Fund, often referred to as the Joint Incentive Fund (JIF), is to enable the Departments to carry out a program to identify and provide incentives to implement creative sharing initiatives at the facility, intra-regional and nationwide levels. The JIF promotes collaboration and new approaches to problem solving to enable the Departments to improve the coordination of health care services. The Departments have established the fund and developed processes and criteria to solicit and select projects. Section 721 of the National Defense Authorization Act for Fiscal Year 2003, Public Law 107–314, established the fund and requires the Departments to establish a joint in-

centive program. In 2025, each Secretary shall contribute a minimum of \$15 million to the fund after the appropriation is enacted.

## Object Classification (in millions of dollars)

Identification code 036–0165–0–1–703	2023 actual	2024 est.	2025 est.
<b>Direct obligations:</b>			
Personnel compensation:			
11.1 Full-time permanent .....	4	5	5
11.5 Other personnel compensation .....	1	1	1
11.9 Total personnel compensation .....	5	6	6
12.1 Civilian personnel benefits .....	1	1	1
23.3 Communications, utilities, and miscellaneous charges .....	1	1	1
25.1 Advisory and assistance services .....	15	17	17
31.0 Equipment .....	1	1	1
44.0 Prior Year Recoveries .....	1		
99.9 Total new obligations, unexpired accounts .....	24	26	26

## Employment Summary

Identification code 036–0165–0–1–703	2023 actual	2024 est.	2025 est.
1001 Direct civilian full-time equivalent employment .....	28	31	31

## MEDICAL FACILITIES

For necessary expenses for the maintenance and operation of hospitals, nursing homes, domiciliary facilities, and other necessary facilities of the Veterans Health Administration; for administrative expenses in support of planning, design, project management, real property acquisition and disposition, construction, and renovation of any facility under the jurisdiction or for the use of the Department; for oversight, engineering, and architectural activities not charged to project costs; for repairing, altering, improving, or providing facilities in the several hospitals and homes under the jurisdiction of the Department, not otherwise provided for, either by contract or by the hire of temporary employees and purchase of materials; for leases of facilities; and for laundry services; \$9,700,000,000, plus reimbursements, which shall become available on October 1, 2025, and shall remain available until September 30, 2026: Provided, That, of the amount made available on October 1, 2025, under this heading, \$500,000,000 shall remain available until September 30, 2027.

Note.—A full-year 2024 appropriation for this account was not enacted at the time the Budget was prepared; therefore, the Budget assumes this account is operating under the Continuing Appropriations Act, 2024 and Other Extensions Act (Division A of Public Law 118–15, as amended). The amounts included for 2024 reflect the annualized level provided by the continuing resolution.

## Program and Financing (in millions of dollars)

Identification code 036–0162–0–1–703	2023 actual	2024 est.	2025 est.
<b>Obligations by program activity:</b>			
0002 Engineering & Environmental Management Services .....	969	2,751	1,012
0003 Engineering Service .....	1,246	1,442	1,391
0004 Grounds Maintenance & Fire Protection .....	153	160	155
0005 Leases .....	1,065	1,048	1,227
0007 Non-Recurring Maintenance .....	42		
0008 Operating Equipment Maintenance & Repair .....	435	525	507
0009 Other Facilities Operation Support .....	57	42	40
0011 Plant Operation .....	1,135	1,148	1,107
0012 Recurring Maintenance & Repair .....	753	679	655
0013 Textile Care Processing & Management .....	237	213	207
0014 Transportation .....	276	260	251
0023 Prior-Year Recoveries .....	22		
0091 Total operating expenses .....	6,390	8,268	6,552
0102 Engineering & Environmental Management Services .....	71	63	112
0103 Engineering Service .....	21	19	34
0104 Grounds Maintenance & Fire Protection .....	18	12	21
0105 Leases .....	201	361	1,037
0106 Non-Recurring Maintenance .....	1,918	2,028	2,028
0107 Operating Equipment Maintenance & Repair .....	22	25	45
0108 Other Facilities Operation Support .....	3	6	10
0109 Plant Operation .....	47	14	24
0110 Recurring Maintenance & Repair .....	13	15	27
0111 Textile Care Processing & Management .....	52	53	94
0122 Transportation .....	8	3	6
0191 Total capital investment .....	2,374	2,599	3,438
0799 Total direct obligations .....	8,764	10,867	9,990
0801 Medical Facilities (Reimbursable) .....	17	19	19
0900 Total new obligations, unexpired accounts .....	8,781	10,886	10,009

<b>Budgetary resources:</b>			
Unobligated balance:			
1000	Unobligated balance brought forward, Oct 1 .....	897	2,526 2,384
1001	Discretionary unobligated balance brought fwd, Oct 1 .....	611	.....
1021	Recoveries of prior year unpaid obligations .....	22	.....
1070	Unobligated balance (total) .....	919	2,526 2,384
Budget authority:			
Appropriations, discretionary:			
1100	Appropriation .....	1,500	1,500 .....
Advance appropriations, discretionary:			
1170	Advance appropriation .....	7,134	8,800 9,400
1172	Advance appropriations transferred to other accounts [036-0169] .....	-143	-75 -66
1172	Advance appropriations transferred to other accounts [036-0140] .....	.....	..... -600
1173	Advance appropriations transferred from other accounts [036-0152] .....	.....	400 .....
1180	Advanced appropriation, discretionary (total) .....	6,991	9,125 8,734
Appropriations, mandatory:			
1200	Appropriation (PACT Act, Sec 707) .....	1,880	100 200
Spending authority from offsetting collections, discretionary:			
1700	Collected .....	15	19 17
1701	Change in uncollected payments, Federal sources .....	2	.....
1750	Spending auth from offsetting collections, disc (total) .....	17	19 17
1900	Budget authority (total) .....	10,388	10,744 8,951
1930	Total budgetary resources available .....	11,307	13,270 11,335
Memorandum (non-add) entries:			
1941	Unexpired unobligated balance, end of year .....	2,526	2,384 1,326

<b>Change in obligated balance:</b>			
Unpaid obligations:			
3000	Unpaid obligations, brought forward, Oct 1 .....	4,814	6,337 7,007
3010	New obligations, unexpired accounts .....	8,781	10,886 10,009
3011	Obligations ("upward adjustments"), expired accounts .....	337	.....
3020	Outlays (gross) .....	-7,325	-10,216 -10,194
3040	Recoveries of prior year unpaid obligations, unexpired .....	-22	.....
3041	Recoveries of prior year unpaid obligations, expired .....	-248	.....
3050	Unpaid obligations, end of year .....	6,337	7,007 6,822
Uncollected payments:			
3060	Uncollected pymts, Fed sources, brought forward, Oct 1 .....	-1	-2 -2
3070	Change in uncollected pymts, Fed sources, unexpired .....	-2	.....
3071	Change in uncollected pymts, Fed sources, expired .....	1	.....
3090	Uncollected pymts, Fed sources, end of year .....	-2	-2 -2
Memorandum (non-add) entries:			
3100	Obligated balance, start of year .....	4,813	6,335 7,005
3200	Obligated balance, end of year .....	6,335	7,005 6,820

<b>Budget authority and outlays, net:</b>			
Discretionary:			
4000	Budget authority, gross .....	8,508	10,644 8,751
Outlays, gross:			
4010	Outlays from new discretionary authority .....	4,381	8,194 6,784
4011	Outlays from discretionary balances .....	2,931	1,234 2,818
4020	Outlays, gross (total) .....	7,312	9,428 9,602
Offsets against gross budget authority and outlays:			
Offsetting collections (collected) from:			
4030	Federal sources .....	-81	-2 .....
4033	Non-Federal sources .....	-44	-17 -17
4040	Offsets against gross budget authority and outlays (total) ....	-125	-19 -17
Additional offsets against gross budget authority only:			
4050	Change in uncollected pymts, Fed sources, unexpired .....	-2	.....
4052	Offsetting collections credited to expired accounts .....	110	.....
4060	Additional offsets against budget authority only (total) .....	108	.....
4070	Budget authority, net (discretionary) .....	8,491	10,625 8,734
4080	Outlays, net (discretionary) .....	7,187	9,409 9,585
Mandatory:			
4090	Budget authority, gross .....	1,880	100 200
Outlays, gross:			
4100	Outlays from new mandatory authority .....	.....	50 100
4101	Outlays from mandatory balances .....	13	738 492
4110	Outlays, gross (total) .....	13	788 592
4180	Budget authority, net (total) .....	10,371	10,725 8,934
4190	Outlays, net (total) .....	7,200	10,197 10,177

Medical Facilities provides for the operations and maintenance of the capital infrastructure required to provide healthcare to the Nation's veterans. These costs include utilities, engineering, capital planning, leases, laundry services, grounds maintenance, trash removal, housekeeping, fire protection, pest management, facility repair and maintenance, and property disposition and acquisition.

For Medical Facilities, the Budget reflects the following discretionary appropriation funding: the 2025 advance appropriation request of \$9.4 billion and the 2026 advance appropriation request of \$9.7 billion. In 2025, to realign funding among multiple funding sources, the Budget reflects a transfer of \$600 million from Medical Facilities to Medical Community Care.

The 2026 request for a discretionary advance appropriation fulfills the Administration's commitment to provide reliable and timely resources to support the delivery of accessible and high-quality medical services for veterans.

Section 707 of the Sergeant First Class Heath Robinson Honoring our Promise to Address Comprehensive Toxics Act of 2022 (Public Law 117-168; PACT Act) appropriated \$1.88 billion in fiscal year 2023 and a total of \$3.63 billion in fiscal years 2024 - 2031, to be available until expended, for major medical facility leases authorized by section 702.

Section 705 of the PACT Act appropriated \$922 million in fiscal year 2022 for the Department's enhanced-use lease (EUL) program, to be available until expended. The Department allocated \$275 million of this funding to the Medical Facilities account, of which \$45.5 million was obligated through fiscal year 2023.

#### Section 707 Appropriations (in thousands of dollars)

Fiscal Year	Appropriated
2023 .....	\$1,880,000
2024 .....	\$100,000
2025 .....	\$200,000
2026 .....	\$400,000
2027 .....	\$450,000
2028 .....	\$600,000
2029 .....	\$610,000
2030 .....	\$620,000
2031 .....	\$650,000

#### Object Classification (in millions of dollars)

Identification code 036-0162-0-1-703	2023 actual	2024 est.	2025 est.
Direct obligations:			
Personnel compensation:			
11.1 Full-time permanent .....	1,207	1,869	1,872
11.3 Other than full-time permanent .....	34	40	41
11.5 Other personnel compensation .....	182	216	216
11.9 Total personnel compensation .....	1,423	2,125	2,129
12.1 Civilian personnel benefits .....	700	810	833
13.0 Benefits for former personnel .....	1	1	1
21.0 Travel & Transportation of Persons .....	64	66	69
22.0 Transportation of things .....	18	19	19
23.2 Rent, Communications & Utilities .....	1,589	1,826	2,035
25.2 Other Contractual Services .....	1,078	2,920	946
26.0 Supplies & Materials .....	472	493	512
31.0 Equipment .....	142	157	162
32.0 Lands & Structures .....	3,267	2,442	3,276
42.0 Insurance claims and indemnities .....	10	8	8
99.0 Direct obligations .....	8,764	10,867	9,990
99.0 Reimbursable obligations .....	17	19	19
99.9 Total new obligations, unexpired accounts .....	8,781	10,886	10,009

#### Employment Summary

Identification code 036-0162-0-1-703	2023 actual	2024 est.	2025 est.
1001 Direct civilian full-time equivalent employment .....	21,465	26,712	25,695
2001 Reimbursable civilian full-time equivalent employment .....	122	144	144

#### VETERANS MEDICAL CARE AND HEALTH FUND

#### Program and Financing (in millions of dollars)

Identification code 036-0173-0-1-703	2023 actual	2024 est.	2025 est.
Obligations by program activity:			
0001 Medical Services .....	812	.....	.....
0002 Medical Support and Compliance .....	532	.....	.....
0003 Medical Facilities .....	559	.....	.....
0004 Community Care .....	1,988	.....	.....
0005 Research .....	30	.....	.....
0006 Office of Information Technology .....	654	.....	.....
0091 Direct program activities, subtotal .....	4,575	.....	.....
0101 Medical Services .....	6	.....	.....
0102 Medical Support and Compliance .....	24	.....	.....
0103 Medical Facilities .....	257	.....	.....
0106 Office of Information Technology .....	120	.....	.....

**VETERANS MEDICAL CARE AND HEALTH FUND—Continued**  
**Program and Financing—Continued**

Identification code 036–0173–0–1–703	2023 actual	2024 est.	2025 est.
0191 Direct program activities, subtotal .....	407		
0900 Total new obligations, unexpired accounts .....	4,982		
<b>Budgetary resources:</b>			
Unobligated balance:			
1000 Unobligated balance brought forward, Oct 1 .....	4,795		
1021 Recoveries of prior year unpaid obligations .....	187		
1070 Unobligated balance (total) .....	4,982		
1930 Total budgetary resources available .....	4,982		
<b>Change in obligated balance:</b>			
Unpaid obligations:			
3000 Unpaid obligations, brought forward, Oct 1 .....	2,450	1,689	
3010 New obligations, unexpired accounts .....	4,982		
3020 Outlays (gross) .....	–5,556	–1,689	
3040 Recoveries of prior year unpaid obligations, unexpired .....	–187		
3050 Unpaid obligations, end of year .....	1,689		
Memorandum (non-add) entries:			
3100 Obligated balance, start of year .....	2,450	1,689	
3200 Obligated balance, end of year .....	1,689		
<b>Budget authority and outlays, net:</b>			
Mandatory:			
Outlays, gross:			
4101 Outlays from mandatory balances .....	5,556	1,689	
4180 Budget authority, net (total) .....			
4190 Outlays, net (total) .....	5,556	1,689	

Section 8002 of the American Rescue Plan Act of 2021 (P.L. 117–2) provided \$14.482 billion in 2021 to remain available until September 30, 2023 for allocation under chapters 17, 20, 73, and 81 of title 38, United States Code, of which not more than \$4 billion shall be available pursuant to section 1703 of title 38, United States Code for healthcare furnished through the Veterans Community Care program. The Veterans Medical Care and Health Fund was established to execute section 8002 of the American Rescue Plan Act.

**Object Classification (in millions of dollars)**

Identification code 036–0173–0–1–703	2023 actual	2024 est.	2025 est.
<b>Direct obligations:</b>			
Personnel compensation:			
11.1 Full-time permanent .....	1,046		
11.3 Other than full-time permanent .....	24		
11.5 Other personnel compensation .....	119		
11.9 Total personnel compensation .....	1,189		
12.1 Civilian personnel benefits .....	181		
21.0 Travel and transportation of persons .....	16		
22.0 Transportation of things .....	1		
23.3 Communications, utilities, and miscellaneous charges .....	305		
25.2 Other Contractual Services .....	2,737		
26.0 Supplies and materials .....	285		
31.0 Equipment .....	43		
32.0 Land and structures .....	213		
41.0 Grants, subsidies, and contributions .....	12		
99.9 Total new obligations, unexpired accounts .....	4,982		

**Employment Summary**

Identification code 036–0173–0–1–703	2023 actual	2024 est.	2025 est.
1001 Direct civilian full-time equivalent employment .....	10,593		

**MEDICAL AND PROSTHETIC RESEARCH**

*For necessary expenses in carrying out programs of medical and prosthetic research and development as authorized by chapter 73 of title 38, United States Code, \$868,000,000, plus reimbursements, shall remain available until September 30, 2026: Provided, That the Secretary of Veterans Affairs shall ensure that sufficient amounts appropriated under this heading are available for prosthetic research specifically for female veterans.*

Note.—A full-year 2024 appropriation for this account was not enacted at the time the Budget was prepared; therefore, the Budget assumes this account is operating under the Continuing Appropriations Act, 2024 and Other Extensions Act (Division A of Public Law 118–15, as

amended). The amounts included for 2024 reflect the annualized level provided by the continuing resolution.

**Program and Financing (in millions of dollars)**

Identification code 036–0161–0–1–703	2023 actual	2024 est.	2025 est.
<b>Obligations by program activity:</b>			
0001 Bio-medical laboratory science research (821) .....	424	435	376
0002 Rehabilitation research (822) .....	118	118	104
0003 Health services research (824) .....	122	122	108
0004 Clinical science R&D and CSP (829) .....	212	212	188
0005 Million Veterans Program (826) .....	102	102	92
0799 Total direct obligations .....	978	989	868
0801 Medical and Prosthetic Research (Reimbursable) .....	42	61	61
0900 Total new obligations, unexpired accounts .....	1,020	1,050	929
<b>Budgetary resources:</b>			
Unobligated balance:			
1000 Unobligated balance brought forward, Oct 1 .....	113	88	65
1021 Recoveries of prior year unpaid obligations .....	42	50	50
1070 Unobligated balance (total) .....	155	138	115
Budget authority:			
Appropriations, discretionary:			
1100 Appropriation .....	916	916	868
Spending authority from offsetting collections, discretionary:			
1700 Collected .....	40	61	61
1701 Change in uncollected payments, Federal sources .....	–1		
1750 Spending auth from offsetting collections, disc (total) .....	39	61	61
1900 Budget authority (total) .....	955	977	929
1930 Total budgetary resources available .....	1,110	1,115	1,044
Memorandum (non-add) entries:			
1940 Unobligated balance expiring .....	–2		
1941 Unexpired unobligated balance, end of year .....	88	65	115
<b>Change in obligated balance:</b>			
Unpaid obligations:			
3000 Unpaid obligations, brought forward, Oct 1 .....	396	362	609
3010 New obligations, unexpired accounts .....	1,020	1,050	929
3011 Obligations ("upward adjustments"), expired accounts .....	4		
3020 Outlays (gross) .....	–997	–753	–814
3040 Recoveries of prior year unpaid obligations, unexpired .....	–42	–50	–50
3041 Recoveries of prior year unpaid obligations, expired .....	–19		
3050 Unpaid obligations, end of year .....	362	609	674
Uncollected payments:			
3060 Uncollected pymts, Fed sources, brought forward, Oct 1 .....	–3	–1	–1
3070 Change in uncollected pymts, Fed sources, unexpired .....	1		
3071 Change in uncollected pymts, Fed sources, expired .....	1		
3090 Uncollected pymts, Fed sources, end of year .....	–1	–1	–1
Memorandum (non-add) entries:			
3100 Obligated balance, start of year .....	393	361	608
3200 Obligated balance, end of year .....	361	608	673
<b>Budget authority and outlays, net:</b>			
Discretionary:			
4000 Budget authority, gross .....	955	977	929
Outlays, gross:			
4010 Outlays from new discretionary authority .....	574	655	624
4011 Outlays from discretionary balances .....	423	98	190
4020 Outlays, gross (total) .....	997	753	814
Offsets against gross budget authority and outlays:			
Offsetting collections (collected) from:			
4030 Federal sources .....	–20	–37	–45
4033 Non-Federal sources .....	–22	–24	–16
4040 Offsets against gross budget authority and outlays (total) ....	–42	–61	–61
Additional offsets against gross budget authority only:			
4050 Change in uncollected pymts, Fed sources, unexpired .....	1		
4052 Offsetting collections credited to expired accounts .....	2		
4060 Additional offsets against budget authority only (total) .....	3		
4070 Budget authority, net (discretionary) .....	916	916	868
4080 Outlays, net (discretionary) .....	955	692	753
4180 Budget authority, net (total) .....	916	916	868
4190 Outlays, net (total) .....	955	692	753

For 2025, the total budgetary resources of \$2.3 billion is comprised of \$868 million in discretionary appropriations; \$788 million in medical care support such as physicians' pay, utilities, and other overhead; \$497 million in Federal grants and other non-Federal resources; \$61 million in reimbursements; and \$59 million in mandatory appropriations from the Toxic Exposures Fund (TEF). The Department of Veterans Affairs (VA) research program will support an estim-

ated 4,739 full time equivalents through direct appropriations, reimbursable resources, and the TEF.

This account is an intramural research program with outstanding success leading to critical clinical achievements that improve the health and quality of life for veterans and the Nation. As a health research program focused exclusively on the needs of veterans, VA research continues to play a vital role in the care and rehabilitation of our men and women who have served in uniform. Building on more than 90 years of discovery and innovation engaging veterans as research volunteers, VA research has a proud track record of transforming VA healthcare by bringing new evidence-based treatments and technologies into everyday clinical care. The 2025 request builds upon the investments from the 2024 request to continue to increase funding to advance the Department's research missions in military toxic exposures, traumatic brain injury, cancer and precision oncology, and mental health. This request supports our six cross-cutting clinical priorities: suicide prevention; pain management and opioid use; traumatic brain injury (TBI), posttraumatic stress disorder (PTSD); Gulf War illness and military toxic exposures; and cancer, with a focus on precision oncology.

### SUMMARY OF PROGRAM RESOURCES

(in millions of dollars)

	2023 Actual	2024 Est.	2025 Est.
Medical and Prosthetic Research Appropriation .....	\$916	\$938	\$868
American Rescue Plan Act (P.L. 117–2, Section 8002) .....	\$30	\$0	\$0
Cost of War Toxic Exposure Fund (P.L. 117–168 & P.L. 117–328) .....	\$2	\$46	\$59
Veterans Equitable Resource Allocation (VERA) Research Support (Medical Care Support) <sup>1</sup> .....	\$778	\$836	\$788
Extramural Funding (Other Federal and Non-Federal Resources) .....	\$540	\$540	\$497
Reimbursement Activity .....	\$61	\$61	\$61
Total Budgetary Resources .....	\$2,327	\$2,421	\$2,273

<sup>1</sup> Through VERA, Research Support includes findings from the Medical Services, Medical Support and Compliance, and Medical Facilities Appropriations to support Research.

FTE (includes Direct and Reimbursable)	2023 actual	2024 est.	2025 est.
Total FTE .....	4,666	4,762	4,739
Medical and Prosthetic Research Appropriation .....	4,537	4,649	4,626
American Recovery Plan (P.L. 117–2, Section 8002) (Mandatory) <sup>2</sup> .....	123	0	0
Toxic Exposure Fund (P.L. 117–168) .....	6	113	113

<sup>2</sup> Includes Direct and Reimbursable FTE.

### Object Classification (in millions of dollars)

Identification code 036–0161–0–1–703	2023 actual	2024 est.	2025 est.
11.1 Direct obligations: Personnel compensation: Full-time permanent .....	358	365	358
11.9 Total personnel compensation .....	358	365	358
12.1 Civilian personnel benefits .....	148	159	148
21.0 Employee travel .....	6	6	6
22.0 Transportation of things .....	1	1	1
23.3 Communications, utilities, and miscellaneous charges .....	10	11	10
25.2 Other services from non-Federal sources .....	370	355	259
26.0 Supplies and materials .....	56	60	56
31.0 Equipment .....	29	32	30
99.0 Direct obligations .....	978	989	868
99.0 Reimbursable obligations .....	42	61	61
99.9 Total new obligations, unexpired accounts .....	1,020	1,050	929

### Employment Summary

Identification code 036–0161–0–1–703	2023 actual	2024 est.	2025 est.
1001 Direct civilian full-time equivalent employment .....	4,425	4,536	4,514
2001 Reimbursable civilian full-time equivalent employment .....	112	113	112

### JOINT DEPARTMENT OF DEFENSE-DEPARTMENT OF VETERANS AFFAIRS MEDICAL FACILITY DEMONSTRATION FUND

#### Program and Financing (in millions of dollars)

Identification code 036–0169–0–1–703	2023 actual	2024 est.	2025 est.
<b>Obligations by program activity:</b>			
0001 Joint DOD-VA Medical Facility Demonstration Fund (Direct) .....	660	658	777
0801 Joint DOD-VA Medical Facility Demonstration Fund (Reimbursable) .....	10	10	10
0900 Total new obligations, unexpired accounts .....	670	668	787
<b>Budgetary resources:</b>			
Unobligated balance:			
1000 Unobligated balance brought forward, Oct 1 .....	1	8	81

#### Budget authority:

Appropriations, discretionary:			
1121 Appropriations transferred from other acct [036–0167] ....	8	8	8
1121 Appropriations transferred from other acct [097–0130] ....	168	172	163
1121 Appropriations transferred from other acct [036–5287] ....	16	17	17
1160 Appropriation, discretionary (total) .....	192	197	188
Advance appropriations, discretionary:			
1173 Advance appropriations transferred from other accounts [036–0160] .....	233	333	385
1173 Advance appropriations transferred from other accounts [036–0140] .....	67	81	94
1173 Advance appropriations transferred from other accounts [036–0152] .....	32	45	42
1173 Advance appropriations transferred from other accounts [036–0162] .....	143	75	66
1180 Advanced appropriation, discretionary (total) .....	475	534	587
Spending authority from offsetting collections, discretionary:			
1700 Collected .....	10	10	12
1900 Budget authority (total) .....	677	741	787
1930 Total budgetary resources available .....	678	749	868
Memorandum (non-add) entries:			
1941 Unexpired unobligated balance, end of year .....	8	81	81

#### Change in obligated balance:

Unpaid obligations:			
3000 Unpaid obligations, brought forward, Oct 1 .....	65	135	18
3010 New obligations, unexpired accounts .....	670	668	787
3011 Obligations ("upward adjustments"), expired accounts .....	13		
3020 Outlays (gross) .....	–604	–785	–793
3041 Recoveries of prior year unpaid obligations, expired .....	–9		
3050 Unpaid obligations, end of year .....	135	18	12
Memorandum (non-add) entries:			
3100 Obligated balance, start of year .....	65	135	18
3200 Obligated balance, end of year .....	135	18	12

#### Budget authority and outlays, net:

Discretionary:			
4000 Budget authority, gross .....	677	741	787
Outlays, gross:			
4010 Outlays from new discretionary authority .....	546	668	709
4011 Outlays from discretionary balances .....	58	117	84
4020 Outlays, gross (total) .....	604	785	793
Offsets against gross budget authority and outlays:			
Offsetting collections (collected) from:			
4030 Federal sources .....	–12	–9	–11
4033 Non-Federal sources .....	–3	–1	–1
4040 Offsets against gross budget authority and outlays (total) ....	–15	–10	–12
Additional offsets against gross budget authority only:			
4052 Offsetting collections credited to expired accounts .....	5		
4070 Budget authority, net (discretionary) .....	667	731	775
4080 Outlays, net (discretionary) .....	589	775	781
4180 Budget authority, net (total) .....	667	731	775
4190 Outlays, net (total) .....	589	775	781

The Department of Veterans Affairs (VA) and the Department of Defense (DOD) will each contribute funding to the Joint Department of Defense-Department of Veterans Affairs Medical Facility Demonstration Fund, established by section 1704 of Public Law 111–84, the National Defense Authorization Act for Fiscal Year 2010. This funding will support the continuing operations of the Captain James A. Lovell Federal Health Care Center (FHCC), which opened on December 20, 2010. In 2025, VA expects to transfer funds from the Medical Services, Medical Community Care, Medical Support and Compliance, Medical Facilities, and Information Technology Systems accounts, while DOD expects to transfer funds from the Defense Health Program account.

### Object Classification (in millions of dollars)

Identification code 036–0169–0–1–703	2023 actual	2024 est.	2025 est.
<b>Direct obligations:</b>			
Personnel compensation:			
11.1 Full-time permanent .....	214	244	249
11.3 Other than full-time permanent .....	4	5	5
11.5 Other personnel compensation .....	25	29	29
11.9 Total personnel compensation .....	243	278	283
12.1 Civilian personnel benefits .....	85	96	99
21.0 Travel and transportation of persons .....	5	5	5
23.3 Communications, utilities, and miscellaneous charges .....	11	11	12
25.1 Advisory and assistance services .....	137	92	187
26.0 Supplies and materials .....	78	75	84
31.0 Equipment .....	11	11	11
32.0 Land and structures .....	88	88	94
41.0 Grants, subsidies, and contributions .....	1	1	1

JOINT DEPARTMENT OF DEFENSE-DEPARTMENT OF VETERANS AFFAIRS MEDICAL  
FACILITY DEMONSTRATION FUND—Continued

## Object Classification—Continued

Identification code 036-0169-0-1-703	2023 actual	2024 est.	2025 est.
42.0 Insurance claims and indemnities .....	1	1	1
99.0 Direct obligations .....	660	658	777
99.0 Reimbursable obligations .....	10	10	10
99.9 Total new obligations, unexpired accounts .....	670	668	787

## Employment Summary

Identification code 036-0169-0-1-703	2023 actual	2024 est.	2025 est.
1001 Direct civilian full-time equivalent employment .....	2,300	2,491	2,491

## MEDICAL CARE COLLECTIONS FUND

## Special and Trust Fund Receipts (in millions of dollars)

Identification code 036-5287-0-2-703	2023 actual	2024 est.	2025 est.
0100 Balance, start of year .....	330	329	329
0198 Adjustment, previously shown in Medical Services .....			
0199 Balance, start of year .....	330	329	329
Receipts:			
Current law:			
1130 Pharmaceutical Co-payments, MCCF .....	389	336	376
1130 Medical Care Collections Fund, Third Party Prescription Claims .....	159	173	183
1130 Enhanced-use Lease Proceeds, MCCF .....	1	1	1
1130 Fee Basis 3rd Party MCCF .....	804	861	868
1130 Fee Basis First Party Collections, Medical Care Collections Fund .....	40	24	34
1130 First Party Collections, MCCF .....	143	133	118
1130 Third Party Collections, MCCF .....	2,550	2,710	2,778
1130 Parking Fees, MCCF .....	4	3	3
1130 Compensated Work Therapy, MCCF .....	39	25	25
1130 MCCF, Long-term Care Copayments .....	1	2	2
1140 Payments from Compensation and Pension, MCCF .....	1	2	2
1199 Total current law receipts .....	4,131	4,270	4,390
1999 Total receipts .....	4,131	4,270	4,390
2000 Total: Balances and receipts .....	4,461	4,599	4,719
Appropriations:			
Current law:			
2101 Medical Care Collections Fund .....	-4,132	-4,270	-4,390
5099 Balance, end of year .....	329	329	329

## Program and Financing (in millions of dollars)

Identification code 036-5287-0-2-703	2023 actual	2024 est.	2025 est.
<b>Budgetary resources:</b>			
Unobligated balance:			
1000 Unobligated balance brought forward, Oct 1 .....	17	17	17
Budget authority:			
Appropriations, discretionary:			
1101 Appropriation (special or trust) .....	4,132	4,270	4,390
1120 Appropriations transferred to other accts [036-0160] .....	-3,259	-3,368	-3,471
1120 Appropriations transferred to other accts [036-0169] .....	-16	-17	-17
1120 Appropriations transferred to other acct [036-0140] .....	-857	-885	-902
1930 Total budgetary resources available .....	17	17	17
Memorandum (non-add) entries:			
1941 Unexpired unobligated balance, end of year .....	17	17	17
4180 Budget authority, net (total) .....			
4190 Outlays, net (total) .....			

The Department of Veterans Affairs has the authority to collect co-payments, which are deposited into the Medical Care Collections Fund (MCCF) account. As allowed by the provisions of the appropriations Act, these receipts are transferred to Medical Services, Medical Community Care, and the Joint Department of Defense-Department of Veterans Affairs Medical Facility Demonstration Fund (Joint Demonstration Fund) where they remain available until expended for the purposes of the account. In 2025, VA anticipates collecting \$4.4 billion in the MCCF account, which will be transferred to Medical Services, Medical Community Care, and the Joint Demonstration Fund to provide healthcare to veterans. These collections consist of co-payments

from veterans for inpatient, outpatient, and nursing home care, and prescribed medications; third-party insurance payments from veterans for nonservice-connected conditions; and collections from enhanced-use leases, the Compensated Work Therapy Program, Compensation and Living Expensed Program, and the Parking Program.

## CANTEEN SERVICE REVOLVING FUND

## Program and Financing (in millions of dollars)

Identification code 036-4014-0-3-705	2023 actual	2024 est.	2025 est.
<b>Obligations by program activity:</b>			
0801 Reimbursable operating expenses .....	411	406	410
0899 Total reimbursable obligations .....	411	406	410
<b>Budgetary resources:</b>			
Unobligated balance:			
1000 Unobligated balance brought forward, Oct 1 .....	73	48	48
1021 Recoveries of prior year unpaid obligations .....	2	2	2
1070 Unobligated balance (total) .....	75	50	50
Budget authority:			
Spending authority from offsetting collections, mandatory:			
1800 Collected .....	382	404	417
1801 Change in uncollected payments, Federal sources .....	2		
1850 Spending auth from offsetting collections, mand (total) .....	384	404	417
1900 Budget authority (total) .....	384	404	417
1930 Total budgetary resources available .....	459	454	467
Memorandum (non-add) entries:			
1941 Unexpired unobligated balance, end of year .....	48	48	57

## Change in obligated balance:

Unpaid obligations:			
3000 Unpaid obligations, brought forward, Oct 1 .....	44	47	16
3010 New obligations, unexpired accounts .....	411	406	410
3020 Outlays (gross) .....	-406	-435	-420
3040 Recoveries of prior year unpaid obligations, unexpired .....	-2	-2	-2
3050 Unpaid obligations, end of year .....	47	16	4
Uncollected payments:			
3060 Uncollected pymts, Fed sources, brought forward, Oct 1 .....	-3	-5	-5
3070 Change in uncollected pymts, Fed sources, unexpired .....	-2		
3090 Uncollected pymts, Fed sources, end of year .....	-5	-5	-5
Memorandum (non-add) entries:			
3100 Obligated balance, start of year .....	41	42	11
3200 Obligated balance, end of year .....	42	11	-1

## Budget authority and outlays, net:

Mandatory:			
4090 Budget authority, gross .....	384	404	417
Outlays, gross:			
4100 Outlays from new mandatory authority .....	289	395	408
4101 Outlays from mandatory balances .....	117	40	12
4110 Outlays, gross (total) .....	406	435	420
Offsets against gross budget authority and outlays:			
Offsetting collections (collected) from:			
4120 Federal sources .....		-2	
4123 Non-Federal sources .....	-382	-402	-417
4130 Offsets against gross budget authority and outlays (total) ....	-382	-404	-417
Additional offsets against gross budget authority only:			
4140 Change in uncollected pymts, Fed sources, unexpired .....	-2		
4170 Outlays, net (mandatory) .....	24	31	3
4180 Budget authority, net (total) .....			
4190 Outlays, net (total) .....	24	31	3

The Veterans Canteen Service was established to furnish, at reasonable prices, meals, merchandise, and services necessary for the comfort and well-being of veterans in Department of Veterans Affairs medical facilities.

## Object Classification (in millions of dollars)

Identification code 036-4014-0-3-705	2023 actual	2024 est.	2025 est.
11.1 Reimbursable obligations: Personnel compensation: Full-time permanent .....	100	102	103
11.9 Total personnel compensation .....	100	102	103
12.1 Civilian personnel benefits .....	43	39	39
21.0 Travel and transportation of persons .....	1	1	1
25.2 Other services from non-Federal sources .....	80	81	82



26.0	Supplies and materials .....	187	183	185
99.0	Reimbursable obligations .....	411	406	410
99.9	Total new obligations, unexpired accounts .....	411	406	410

**Employment Summary**

Identification code 036-4014-0-3-705	2023 actual	2024 est.	2025 est.
2001 Reimbursable civilian full-time equivalent employment .....	2,215	2,210	2,200

**VETERANS CHOICE FUND****Program and Financing** (in millions of dollars)

Identification code 036-0172-0-1-703	2023 actual	2024 est.	2025 est.
<b>Obligations by program activity:</b>			
0001 Veterans Choice Fund - Administrative .....			1
0002 Veterans Choice Fund - Program .....			36
0006 MCC (0140) Expenditure Transfers .....			268
0091 Direct program activities, subtotal .....			305
0900 Total new obligations, unexpired accounts (object class 25.2) .....			305
<b>Budgetary resources:</b>			
Unobligated balance:			
1000 Unobligated balance brought forward, Oct 1 .....	273	306	306
1033 Recoveries of prior year paid obligations .....	33		
1070 Unobligated balance (total) .....	306	306	306
1930 Total budgetary resources available .....	306	306	306
Memorandum (non-add) entries:			
1941 Unexpired unobligated balance, end of year .....	306	306	1
<b>Change in obligated balance:</b>			
Unpaid obligations:			
3010 New obligations, unexpired accounts .....			305
3050 Unpaid obligations, end of year .....			305
Memorandum (non-add) entries:			
3200 Obligated balance, end of year .....			305
<b>Budget authority and outlays, net:</b>			
Mandatory:			
Offsets against gross budget authority and outlays:			
Offsetting collections (collected) from:			
4123 Non-Federal sources .....	-33		
Additional offsets against gross budget authority only:			
4143 Recoveries of prior year paid obligations, unexpired accounts .....	33		
4170 Outlays, net (mandatory) .....	-33		
4180 Budget authority, net (total) .....			
4190 Outlays, net (total) .....	-33		

The Veterans Access, Choice, and Accountability Act of 2014 ("Veterans Choice Act"), Public Law 113-146, provided \$10 billion in mandatory funding to establish a temporary program ("Veterans Choice Program") improving veterans' access to health care by allowing eligible veterans who met certain wait time or distance standards to use eligible healthcare providers outside the Department of Veterans Affairs (VA) system. The law directed that this funding be deposited in the Veterans Choice Fund. In July 2015, the Congress passed Public Law 114-41, the Surface Transportation and Veterans Health Care Choice Improvement Act of 2015, which gave VA temporary authority, ending October 1, 2015, to use a certain level of Veterans Choice Fund dollars for pharmaceutical expenses related to treatment of Hepatitis C and for Care in the Community.

Public Law 115-26 amended the Veterans Choice Act to eliminate the original August 7, 2017, sunset date for the Veterans Choice Program and allowed the program to operate until all of the funds in the Veterans Choice Fund were expended.

Public Law 115-46, the VA Choice and Quality Employment Act of 2017, provided \$2.1 billion in mandatory funding for the Veterans Choice Fund, to remain available until expended. In 2018, Public Law 115-96 provided \$2.1 billion more in mandatory funding, to remain available until expended; and Public Law 115-182, the MISSION Act, provided an additional \$5.2 billion in mandatory funding, to remain available without fiscal year limitation. The MISSION Act provided VA with flexibility, beginning on March 1, 2019, to use Veterans Choice Fund dollars for community care. In addition, the MISSION Act sunset the Choice Program in June 2019 and established the new Veterans Community Care Program. The Further Consolidated Appropriations Act, 2020 (Public Law 116-94) transferred \$615 million from the 2020 start of

year unobligated balances in the Veterans Choice Fund account to the Medical Community Care account.

**Trust Funds****GENERAL POST FUND, NATIONAL HOMES****Special and Trust Fund Receipts** (in millions of dollars)

Identification code 036-8180-0-7-705	2023 actual	2024 est.	2025 est.
0100 Balance, start of year .....	1	2	3
Receipts:			
Current law:			
1130 General Post Fund, National Homes, Deposits .....	19	21	21
1140 General Post Fund, National Homes, Interest on Investments .....	3	3	3
1199 Total current law receipts .....	22	24	24
1999 Total receipts .....	22	24	24
2000 Total: Balances and receipts .....	23	26	27
Appropriations:			
Current law:			
2101 General Post Fund, National Homes .....	-21	-23	-24
5099 Balance, end of year .....	2	3	3

**Program and Financing** (in millions of dollars)

Identification code 036-8180-0-7-705	2023 actual	2024 est.	2025 est.
<b>Obligations by program activity:</b>			
0001 Religious, recreational, and entertainment activities .....	19	20	21
0003 Therapeutic residence maintenance .....	1	1	1
0900 Total new obligations, unexpired accounts .....	20	21	22
<b>Budgetary resources:</b>			
Unobligated balance:			
1000 Unobligated balance brought forward, Oct 1 .....	133	135	137
1021 Recoveries of prior year unpaid obligations .....	1		
1070 Unobligated balance (total) .....	134	135	137
Budget authority:			
Appropriations, mandatory:			
1201 Appropriation (special or trust fund) .....	21	23	24
1930 Total budgetary resources available .....	155	158	161
Memorandum (non-add) entries:			
1941 Unexpired unobligated balance, end of year .....	135	137	139
<b>Change in obligated balance:</b>			
Unpaid obligations:			
3000 Unpaid obligations, brought forward, Oct 1 .....	3	4	8
3010 New obligations, unexpired accounts .....	20	21	22
3020 Outlays (gross) .....	-18	-17	-22
3040 Recoveries of prior year unpaid obligations, unexpired .....	-1		
3050 Unpaid obligations, end of year .....	4	8	8
Memorandum (non-add) entries:			
3100 Obligated balance, start of year .....	3	4	8
3200 Obligated balance, end of year .....	4	8	8
<b>Budget authority and outlays, net:</b>			
Mandatory:			
4090 Budget authority, gross .....	21	23	24
Outlays, gross:			
4100 Outlays from new mandatory authority .....		12	17
4101 Outlays from mandatory balances .....	18	5	5
4110 Outlays, gross (total) .....	18	17	22
4180 Budget authority, net (total) .....	21	23	24
4190 Outlays, net (total) .....	18	17	22
<b>Memorandum (non-add) entries:</b>			
5000 Total investments, SOY: Federal securities: Par value .....	116	140	151
5001 Total investments, EOY: Federal securities: Par value .....	140	151	160

This fund consists of gifts, bequests, and proceeds from the sale of property left in the care of the facilities by former beneficiaries; patients' fund balances; and proceeds from the sale of effects of beneficiaries who die leaving no heirs or without having otherwise disposed of their estate. Such funds are used to promote the comfort and welfare of veterans at hospitals, nursing homes, and domiciliaries where no general appropriation is available. Public Law 102-54 au-

## GENERAL POST FUND, NATIONAL HOMES—Continued

thorizes compensation work therapy and therapeutic transitional housing and loan programs to be funded from the General Post Fund (38 U.S.C. chapters 83 and 85).

## Object Classification (in millions of dollars)

Identification code 036–8180–0–7–705	2023 actual	2024 est.	2025 est.
Direct obligations:			
21.0 Travel and transportation of persons .....	1	1	1
23.3 Communications, utilities, and miscellaneous charges .....	1	1	1
25.2 Other services from non-Federal sources .....	5	5	6
26.0 Supplies and materials .....	12	13	13
32.0 Land and structures .....	1	1	1
99.9 Total new obligations, unexpired accounts .....	20	21	22

## BENEFITS PROGRAMS

## Federal Funds

## COMPENSATION AND PENSIONS

## (INCLUDING TRANSFER OF FUNDS)

For the payment of compensation benefits to or on behalf of veterans and a pilot program for disability examinations as authorized by section 107 and chapters 11, 13, 18, 51, 53, 55, and 61 of title 38, United States Code; pension benefits to or on behalf of veterans as authorized by chapters 15, 51, 53, 55, and 61 of title 38, United States Code; and burial benefits, the Reinstated Entitlement Program for Survivors, emergency and other officers' retirement pay, adjusted-service credits and certificates, payment of premiums due on commercial life insurance policies guaranteed under the provisions of title IV of the Servicemembers Civil Relief Act (50 U.S.C. App. 541 et seq.) and for other benefits as authorized by sections 107, 1312, 1977, and 2106, and chapters 23, 51, 53, 55, and 61 of title 38, United States Code, \$9,820,699,000, which shall be in addition to funds previously appropriated under this heading that became available on October 1, 2024, to remain available until expended; and, in addition, \$204,481,753,000, which shall become available on October 1, 2025, to remain available until expended: Provided, That not to exceed \$22,816,224 of the amount made available for fiscal year 2026 under this heading shall be reimbursed to "General Operating Expenses, Veterans Benefits Administration", and "Information Technology Systems" for necessary expenses in implementing the provisions of chapters 51, 53, and 55 of title 38, United States Code, the funding source for which is specifically provided as the "Compensation and Pensions" appropriation: Provided further, That such sums as may be earned on an actual qualifying patient basis, shall be reimbursed to "Medical Care Collections Fund" to augment the funding of individual medical facilities for nursing home care provided to pensioners as authorized.

Note.—A full-year 2024 appropriation for this account was not enacted at the time the Budget was prepared; therefore, the Budget assumes this account is operating under the Continuing Appropriations Act, 2024 and Other Extensions Act (Division A of Public Law 118–15, as amended). The amounts included for 2024 reflect the annualized level provided by the continuing resolution.

## Program and Financing (in millions of dollars)

Identification code 036–0102–0–1–701	2023 actual	2024 est.	2025 est.
Obligations by program activity:			
0101 Veterans .....	135,979	158,682	172,646
0102 Survivors .....	10,042	12,098	11,647
0191 Compensation sub-total .....	146,021	170,780	184,293
0200 Other compensation expenses .....	146,021	170,780	184,293
0201 Chapter 18 .....	24	24	24
0202 Clothing allowance .....	156	166	176
0203 Misc assistance (EAI, SAFD) .....	49	50	52
0204 Medical exam pilot program .....	3,153	4,407	4,191
0205 OBRA payment to VBA and IT .....	2	8	9
0291 Total other compensation expenses .....	3,384	4,655	4,452
0293 Total compensation .....	149,405	175,435	188,745
0302 Veterans .....	2,208	2,034	1,878
0303 Survivors .....	1,297	1,207	1,147
0391 Pensions sub total .....	3,505	3,241	3,025
0401 Reimbursements to GOE, IT and VHA .....	8	13	14
0492 Total pensions .....	3,513	3,254	3,039
0501 Caskets and Urns .....	1		
0502 Burial allowance .....	23	38	39
0503 Burial plots .....	39	45	47
0504 Service-connected deaths .....	98	118	121
0505 Burial flags .....	25	27	28
0506 Headstones and markers .....	87	81	82
0508 Graveliners .....	4	3	3

0509 Pre-Place Crypts .....	30	24	28
0591 Total burial program .....	307	336	348
0900 Total new obligations, unexpired accounts (object class 42.0) .....	153,225	179,025	192,132

## Budgetary resources:

Unobligated balance:			
1000 Unobligated balance brought forward, Oct 1 .....	17,423	17,175	
1021 Recoveries of prior year unpaid obligations .....	11		
1033 Recoveries of prior year paid obligations .....	949		
1070 Unobligated balance (total) .....	18,383	17,175	
Budget authority:			
Appropriations, mandatory:			
1200 Appropriation .....		15,072	9,821
Advance appropriations, mandatory:			
1270 Advance appropriation .....	152,017	146,778	182,311
1900 Budget authority (total) .....	152,017	161,850	192,132
1930 Total budgetary resources available .....	170,400	179,025	192,132
Memorandum (non-add) entries:			
1941 Unexpired unobligated balance, end of year .....	17,175		

## Change in obligated balance:

Unpaid obligations:			
3000 Unpaid obligations, brought forward, Oct 1 .....	187	223	14,709
3010 New obligations, unexpired accounts .....	153,225	179,025	192,132
3020 Outlays (gross) .....	–152,249	–164,539	–190,494
3040 Recoveries of prior year unpaid obligations, unexpired .....	–11		
3041 Recoveries of prior year unpaid obligations, expired .....	–929		
3050 Unpaid obligations, end of year .....	223	14,709	16,347
Memorandum (non-add) entries:			
3100 Obligated balance, start of year .....	187	223	14,709
3200 Obligated balance, end of year .....	223	14,709	16,347

## Budget authority and outlays, net:

Mandatory:			
4090 Budget authority, gross .....	152,017	161,850	192,132
Outlays, gross:			
4100 Outlays from new mandatory authority .....	135,568	147,141	175,785
4101 Outlays from mandatory balances .....	16,681	17,398	14,709
4110 Outlays, gross (total) .....	152,249	164,539	190,494
Offsets against gross budget authority and outlays:			
Offsetting collections (collected) from:			
4120 Federal sources .....	–460		
4123 Non-Federal sources .....	–582		
4130 Offsets against gross budget authority and outlays (total) ....	–1,042		
Additional offsets against gross budget authority only:			
4142 Offsetting collections credited to expired accounts .....	93		
4143 Recoveries of prior year paid obligations, unexpired accounts .....	949		
4150 Additional offsets against budget authority only (total) .....	1,042		
4160 Budget authority, net (mandatory) .....	152,017	161,850	192,132
4170 Outlays, net (mandatory) .....	151,207	164,539	190,494
4180 Budget authority, net (total) .....	152,017	161,850	192,132
4190 Outlays, net (total) .....	151,207	164,539	190,494

## Summary of Budget Authority and Outlays (in millions of dollars)

	2023 actual	2024 est.	2025 est.
Enacted/requested:			
Budget Authority .....	152,017	161,850	192,132
Outlays .....	151,207	164,539	190,494
Legislative proposal, subject to PAYGO:			
Budget Authority .....			16
Outlays .....			16
Total:			
Budget Authority .....	152,017	161,850	192,148
Outlays .....	151,207	164,539	190,510

## WORKLOAD

	2023 actual	2024 est.	2025 est.
Compensation Completed Claims:			
Rating .....	1,863,615	2,029,372	2,098,672
Not-Rating Claims .....	3,050,425	3,200,082	3,012,913
Pension Completed Claims:			
Rating .....	118,239	123,822	128,494
Non-Rating Claims .....	329,165	304,986	302,649

For 2026, the Budget requests \$204,481,753,000 in advance appropriation for Compensation and Pensions. This request satisfies the requirement created by the Consolidated and Further

Continuing Appropriations Act, 2015 (P.L. 113–235) and prevents our Nation's veterans from being adversely affected by budget delays.

This appropriation provides for the payment of compensation, pension, and burial benefits to veterans and survivors.

Compensation is paid to veterans for disabilities incurred in or aggravated during active military service. Dependency and Indemnity Compensation is paid to survivors of servicemembers or veterans whose death occurred while on active duty or as a result of service-connected disabilities. Compensation and vocational rehabilitation is provided to the children of Vietnam veterans who were born with certain birth defects. The Secretary may pay a clothing allowance to each veteran who uses a prescribed medication for a service-connected skin condition or wears a prosthetic or orthopedic appliance (including a wheelchair) which, in the judgment of the Secretary, tends to damage or tear the clothing of such veteran.

Miscellaneous benefits provided for are:

(a) payments for claims made pursuant to the provision of the World War Adjusted Compensation Act of 1924, as amended;

(b) a special allowance (38 U.S.C. 1312) to dependents of certain veterans who died after December 31, 1956, but who were not fully and currently insured under the Social Security Act; and

(c) payments authorized by the Equal Access to Justice Act.

The appropriation also provides for a program to allow the Department of Veterans Affairs (VA) to perform income matches for certain compensation recipients.

In accordance with Public Law 97–377, the Reinstated Entitlement Program for Survivors (REPS) program restores Social Security benefits to certain surviving spouses or children of veterans who died of service-connected causes.

Legislation is proposed to provide a cost-of-living adjustment comparable to the annual Social Security increase to recipients of disability compensation, dependency and indemnity compensation, and clothing allowances. The increase, effective with payments made on January 1, 2025, is expected to be 2.8 percent.

#### AVERAGE NUMBER OF COMPENSATION CASES AND PAYMENTS

	2023 actual	2024 est.	2025 est.
<b>Veterans:</b>			
Cases .....	5,547,831	5,962,480	6,312,645
Average payment per case, per year .....	\$24,511	\$26,613	\$27,349
Total obligations (in millions) .....	\$135,980	\$158,682	\$172,646
<b>Survivors:</b>			
Cases .....	488,107	530,752	558,394
Average payment per case, per year .....	\$20,572	\$22,795	\$20,857
Total obligations (in millions) .....	\$10,042	\$12,098	\$11,647
<b>Chapter 18:</b>			
Children .....	1,076	1,057	1,057
Average payment per case, per year .....	\$21,847	\$22,546	\$22,760
Total obligations (in millions) .....	\$24	\$24	\$24
<b>Clothing allowance:</b>			
Number of veterans .....	162,821	168,225	168,225
Average payment per case, per year .....	\$957	\$987	\$1,046
Total obligations (in millions) .....	\$156	\$166	\$176
<b>Special Allowance for Dependents:</b>			
Cases .....	9	9	9
Average benefit .....	\$4,484	\$4,627	\$4,757
Total obligations (in millions) .....	\$0	\$0	\$0
<b>Equal Access to Justice Act:</b>			
Cases .....	6,508	6,508	6,508
Average benefit .....	\$7,466	\$7,705	\$7,921
Total obligations (in millions) .....	\$49	\$50	\$52
<b>REPS:</b>			
Cases .....	1	1	1
Average benefit .....	\$63,125	\$20,549	\$22,666
Total obligations (in millions) .....	\$0	\$0	\$0

Pension benefits may be paid to veterans or their survivors. A veteran's entitlement is based on active duty service of a specific length (normally 90 days or more) during a designated war period, disabilities considered permanent and total, and countable income below established levels. There is no disability requirement for survivor cases or veterans age 65 or older. Income support is provided at established benefit levels.

An automatic annual cost-of-living increase comparable to the annual social security increase is provided for those pensioners in the improved program and to parents receiving dependency and indemnity compensation. The increase, effective with payments made on January 1, 2025, is expected to be 2.8 percent.

#### AVERAGE NUMBER OF PENSION CASES AND PAYMENTS

	2023 actual	2024 est.	2025 est.
<b>Veterans:</b>			
Cases .....	162,732	145,089	129,417
Average payment per case, per year .....	\$13,565	\$14,016	\$14,506
Total obligations (in millions) .....	\$2,208	\$2,034	\$1,877
<b>Survivors:</b>			
Cases .....	117,491	104,268	94,884
Average payment per case, per year .....	\$11,036	\$11,573	\$12,094
Total obligations (in millions) .....	\$1,297	\$1,207	\$1,147

Burial benefits in 2024 provide for: (a) the payment of an allowance of \$948 toward burial and funeral expenses; (b) the payment of \$948 for a plot allowance where an eligible veteran is not buried in a national cemetery or other cemetery under the jurisdiction of the United States; (c) the payment of a burial allowance of up to \$2,000 when a veteran dies as a result of a service-

connected disability; (d) furnishing a flag to drape the casket of each deceased veteran entitled thereto; (e) furnishing a headstone or marker for the grave of a veteran and, in certain cases, eligible dependents; and (f) authority to provide outer burial receptacles in the National Cemetery Administration.

#### NUMBER OF BURIAL BENEFITS

	2023 actual	2024 est.	2025 est.
Burial allowance .....	38,734	39,593	39,898
Burial allowances for deaths in Dept. facility .....	277	283	285
Burial plot .....	46,605	47,638	48,005
Service-connected deaths .....	55,732	58,782	60,512
Burial flags .....	405,014	401,648	401,648
Headstones and markers .....	333,556	331,090	327,779
Graveliners .....	7,210	8,053	7,972
Preplaced crypts .....	36,668	38,422	41,743
Caskets and Urns .....	236	234	232
Urns and Plaques .....	0	1,684	1,673

#### COMPENSATION AND PENSIONS

(Legislative proposal, subject to PAYGO)

#### Program and Financing (in millions of dollars)

Identification code 036–0102–4–1–701	2023 actual	2024 est.	2025 est.
<b>Obligations by program activity:</b>			
0503 Burial plots .....			16
0591 Total burial program .....			16
0900 Total new obligations, unexpired accounts (object class 42.0) .....			16
<b>Budgetary resources:</b>			
Budget authority:			
Appropriations, mandatory:			
Advance appropriations, mandatory:			
1270 Advance appropriation .....			16
1900 Budget authority (total) .....			16
1930 Total budgetary resources available .....			16
<b>Change in obligated balance:</b>			
Unpaid obligations:			
3010 New obligations, unexpired accounts .....			16
3020 Outlays (gross) .....			–16
<b>Budget authority and outlays, net:</b>			
Mandatory:			
4090 Budget authority, gross .....			16
Outlays, gross:			
4100 Outlays from new mandatory authority .....			16
4180 Budget authority, net (total) .....			16
4190 Outlays, net (total) .....			16

Amend 38 U.S.C. 2306 to allow the Department of Veterans Affairs (VA) to furnish or replace a headstone, marker, or medallion for the grave of an eligible Medal of Honor recipient, regardless of the recipients dates of service, date of death, or location.

Expand VA authorization to provide plot or interment allowances to VA grant funded State and Tribal Veterans cemeteries for interments of certain individuals eligible for interment in national cemeteries.

#### READJUSTMENT BENEFITS

*For the payment of readjustment and rehabilitation benefits to or on behalf of veterans as authorized by chapters 21, 30, 31, 33, 34, 35, 36, 39, 41, 51, 53, 55, and 61 of title 38, United States Code, \$2,657,656,000, which shall be in addition to funds previously appropriated under this heading that became available on October 1, 2024, to remain available until expended; and, in addition, \$17,614,235,000, which shall become available on October 1, 2025, to remain available until expended: Provided, That expenses for rehabilitation program services and assistance which the Secretary is authorized to provide under subsection (a) of section 3104 of title 38, United States Code, other than under paragraphs (1), (2), (5), and (11) of that subsection, shall be charged to this account.*

Note.—A full-year 2024 appropriation for this account was not enacted at the time the Budget was prepared; therefore, the Budget assumes this account is operating under the Continuing Appropriations Act, 2024 and Other Extensions Act (Division A of Public Law 118–15, as amended). The amounts included for 2024 reflect the annualized level provided by the continuing resolution.

**READJUSTMENT BENEFITS—Continued**  
**Program and Financing** (in millions of dollars)

Identification code 036–0137–0–1–702	2023 actual	2024 est.	2025 est.
<b>Obligations by program activity:</b>			
0101 Sons and daughters .....	1,353	1,806	2,215
0102 Spouses .....	285	345	395
0191 Total education and training .....	1,638	2,151	2,610
0201 Vocational rehabilitation training .....	910	1,170	1,456
0202 Subsistence allowance .....	722	747	939
0203 Automobiles and adaptive equipment .....	120	165	168
0204 Housing Grants .....	135	150	164
0205 Housing Technology Grants .....	.....	1	.....
0291 Total special assistance to disabled veterans .....	1,887	2,233	2,727
0301 Work study .....	35	37	45
0302 Payments to States .....	26	29	30
0303 All-volunteer assistance: Basic benefits and all other .....	8,844	9,722	10,615
0305 Tuition Assistance .....	2	2	2
0306 Licensing and Certification .....	3	4	5
0307 Veterans Rapid Retraining Assistance Program .....	147	3	.....
0308 Reporting Fees .....	13	16	17
0310 Contract Counseling .....	6	6	6
0391 Total All-volunteer assistance and other .....	9,076	9,819	10,720
0799 Total direct obligations .....	12,601	14,203	16,057
0802 Veterans and servicepersons supplementary benefits .....	3	3	3
0803 Chapter 1606 reservists benefits .....	89	93	96
0804 Chapter 1606 reservists supplementary benefits .....	31	32	33
0807 Chapter 33 DoD Reimbursements .....	40	44	49
0899 Total reimbursable obligations .....	163	172	181
0900 Total new obligations, unexpired accounts .....	12,764	14,375	16,238
<b>Budgetary resources:</b>			
Unobligated balance:			
1000 Unobligated balance brought forward, Oct 1 .....	8,896	5,375	.....
1021 Recoveries of prior year unpaid obligations .....	3	.....	.....
1033 Recoveries of prior year paid obligations .....	174	.....	.....
1070 Unobligated balance (total) .....	9,073	5,375	.....
Budget authority:			
Appropriations, mandatory:			
1200 Appropriation .....	.....	375	2,658
Advance appropriations, mandatory:			
1270 Advance appropriation .....	8,907	8,453	13,400
Spending authority from offsetting collections, mandatory:			
1800 Collected .....	159	172	181
1900 Budget authority (total) .....	9,066	9,000	16,239
1930 Total budgetary resources available .....	18,139	14,375	16,239
Memorandum (non-add) entries:			
1941 Unexpired unobligated balance, end of year .....	5,375	.....	1
<b>Change in obligated balance:</b>			
Unpaid obligations:			
3000 Unpaid obligations, brought forward, Oct 1 .....	322	304	1,286
3010 New obligations, unexpired accounts .....	12,764	14,375	16,238
3020 Outlays (gross) .....	–12,779	–13,393	–16,040
3040 Recoveries of prior year unpaid obligations, unexpired .....	–3	.....	.....
3050 Unpaid obligations, end of year .....	304	1,286	1,484
Uncollected payments:			
3060 Uncollected pymts, Fed sources, brought forward, Oct 1 .....	–1	–1	–1
3090 Uncollected pymts, Fed sources, end of year .....	–1	–1	–1
Memorandum (non-add) entries:			
3100 Obligated balance, start of year .....	321	303	1,285
3200 Obligated balance, end of year .....	303	1,285	1,483
<b>Budget authority and outlays, net:</b>			
Mandatory:			
4090 Budget authority, gross .....	9,066	9,000	16,239
Outlays, gross:			
4100 Outlays from new mandatory authority .....	3,677	7,715	14,755
4101 Outlays from mandatory balances .....	9,102	5,678	1,285
4110 Outlays, gross (total) .....	12,779	13,393	16,040
Offsets against gross budget authority and outlays:			
Offsetting collections (collected) from:			
4120 Federal sources .....	–159	–172	–181
4123 Non-Federal sources .....	–174	.....	.....
4130 Offsets against gross budget authority and outlays (total) ....	–333	–172	–181

Additional offsets against gross budget authority only:				
4143 Recoveries of prior year paid obligations, unexpired accounts .....	174	.....	.....	.....
4160 Budget authority, net (mandatory) .....	8,907	8,828	16,058	.....
4170 Outlays, net (mandatory) .....	12,446	13,221	15,859	.....
4180 Budget authority, net (total) .....	8,907	8,828	16,058	.....
4190 Outlays, net (total) .....	12,446	13,221	15,859	.....

**Summary of Budget Authority and Outlays** (in millions of dollars)

	2023 actual	2024 est.	2025 est.
Enacted/requested:			
Budget Authority .....	8,907	8,828	16,058
Outlays .....	12,446	13,221	15,859
Legislative proposal, subject to PAYGO:			
Budget Authority .....	.....	.....	5
Outlays .....	.....	.....	5
Total:			
Budget Authority .....	8,907	8,828	16,063
Outlays .....	12,446	13,221	15,864

**WORKLOAD—Veteran Readiness and Employment**

	2023 actual	2024 est.	2025 est.
Evaluation and planning .....	37,388	42,813	49,546
Rehabilitation services .....	89,190	90,921	93,070
Employment services status .....	10,677	12,226	14,149

**WORKLOAD—Education**

	2023 actual	2024 est.	2025 est.
Original claims .....	352,318	369,532	382,096
Adjustments/supplemental claims .....	3,385,861	3,514,224	3,633,708

For 2026, the Budget requests \$17,614,235,000 in advance appropriation for Readjustment Benefits. This request satisfies the requirement created by the Consolidated and Further Continuing Appropriations Act, 2015 (P.L. 113–235) and prevents our Nation's veterans from being adversely affected by budget delays.

This appropriation finances educational assistance allowances for certain servicemembers, veterans, and for eligible dependents of those: (a) veterans who died from service-connected causes or have a total and permanent rated service-connected disability; and (b) servicemembers who were captured or missing in action. In addition, certain disabled veterans are provided with vocational rehabilitation, specially adapted housing grants, and automobile grants with the associated approved adaptive equipment. Voluntary contributions by eligible servicemembers and matching contributions provided by the Department of Defense are included in the Post-Vietnam Era Veterans Education Account.

*The Post-9/11 GI Bill (Chapter 33).*—P.L. 110–252 greatly expanded education benefits beginning on August 1, 2009. Based on length of active duty service and training rate, trainees may be entitled to benefits including: tuition and fees, housing allowance, books and supplies stipend, kickers, and Yellow Ribbon matching payments. Certain active duty members of the Armed Forces may transfer benefits to a spouse or children.

*Survivors and Dependents Educational Assistance (Chapter 35).*—Benefits are provided to children and spouses of veterans who died of a service-connected disability or whose service-connected disability is rated permanent and total. In addition, dependents of servicemembers missing in action or interred by a hostile foreign government for more than 90 days are also eligible. The table below provides a comparison of trainees and costs for the Dependents Educational Assistance.

*All Volunteer Force Educational Assistance Program (Montgomery GI Bill).*—P.L. 98–525, enacted October 19, 1984, established two new educational programs: an assistance program for veterans who enter active duty during the period beginning July 1, 1985; and an assistance program for certain members of the Selected Reserve. The Readjustment Benefit appropriation pays the basic benefit allowance for veterans, except for certain Post-Vietnam Era Veterans Education participants who transferred to the Montgomery GI Bill program. Supplementary educational assistance, Post-Vietnam Era Veterans Education converters, and reservists are financed by payments from the Department of Defense. Due to P.L. 116–315, the Montgomery GI Bill will be phased out starting in 2030.

*Veteran Employment Through Technology Education Courses (VET TEC).*—P.L. 115–48 established a high technology pilot program to provide eligible veterans who are entitled to educational assistance under chapter 30, 32, 33, 34, or 35 of title 38, United States Code, or chapter 1606 or 1607 of title 10, United States Code, with the opportunity to enroll in high technology programs of education that VA determines provide training and skills sought by employers in a relevant field or industry. As of January 2024, VET TEC is scheduled to stop accepting new enrollments after April 1, 2024.

*Veteran Rapid Retraining Assistance Program (VRRAP).*—P.L. 117–2 established the VRRAP program and appropriated \$386 million for benefits payments. P.L. 117–16 made further improvements to the program. VRRAP offered education and training to Veterans who were unemployed because of the COVID-19 pandemic. This program stopped accepting new enrollments after December 10, 2022.

The following table shows a caseload and cost comparison for these beneficiaries under existing legislation.

## CASELOAD AND AVERAGE COST DATA

	2023 actual	2024 est.	2025 est.
Chapter 33:			
Number of trainees .....	564,665	587,309	595,737
Average cost per trainee .....	\$15,305	\$16,301	\$17,646
Total cost (in millions) .....	\$8,642	\$9,573	\$10,512
Chapter 35 Sons and Daughters:			
Number of trainees .....	171,261	224,063	271,474
Average cost per trainee .....	\$7,899	\$8,061	\$8,158
Total cost (in millions) .....	\$1,353	\$1,806	\$2,215
Chapter 35 Spouse and Widow(er)s:			
Number of trainees .....	44,673	51,180	56,957
Average cost per trainee .....	\$6,382	\$6,735	\$6,939
Total cost (in millions) .....	\$285	\$345	\$395
Chapter 30:			
Number of trainees .....	19,056	16,924	16,641
Average cost per trainee .....	\$8,333	\$8,767	\$9,335
Total cost (in millions) .....	\$159	\$148	\$155
Chapter 1606:			
Number of trainees .....	39,849	40,493	40,419
Average cost per trainee .....	\$3,004	\$3,104	\$3,187
Total cost (in millions) .....	\$120	\$126	\$129
Veteran Employment Through Technology Education Courses (VET TEC):			
Number of trainees .....	9,519	4,841	0
Average cost per trainee .....	\$8,958	\$9,558	\$0
Total cost (in millions) .....	\$85	\$46	\$0
Veteran Rapid Retraining Assistance Program (VRRAP):			
Number of trainees .....	10,096	0	0
Average cost per trainee .....	\$14,529	\$0	\$0
Total cost (in millions) .....	\$147	\$3	\$0

**Veteran Readiness and Employment (VR&E, Chapter 31).**—VR&E provides servicemembers and veterans with service-connected disabilities receive the assistance necessary to help them prepare for, obtain, and maintain suitable employment. Comprehensive assessments may include interest and aptitude testing as well as specialized assessments such as functional capacity examinations. During the training phase of the program, eligible servicemembers and veterans are provided assistance for necessary training such as tuition, fees, books and supplies at colleges, technical schools and other training programs. A veteran enrolled in training receives a monthly subsistence allowance. Eligible veterans may also receive specialized or adaptive equipment to help them overcome a disability or enable them to compete with non-disabled individuals. At the completion of training, veterans are provided with employment and placement services, including supplies and equipment needed to enter employment, adaptive equipment and workplace accommodations, incentives to employers to reimburse them for hiring and training veterans with disabilities, and two final months of subsistence allowance.

## CASELOAD AND AVERAGE COST DATA

	2023 actual	2024 est.	2025 est.
Chapter 31:			
Rehabilitation, Evaluation, Planning and Service cases .....	37,116	41,732	48,297
Number of trainees .....	95,571	115,463	134,580
Average cost per trainee .....	\$17,078	\$16,610	\$17,796
Total cost (in millions) .....	\$1,632	\$1,918	\$2,395

**Specially Adapted Housing Grants.**—Specially adapted housing grants are provided to certain severely disabled veterans. In 2024, the maximum grant amount is \$117,014. Veterans who suffer service-connected blindness or who have lost the use of both upper extremities can receive up to \$23,444.

**Specially Adapted Housing Assistive Technology Grants.**—Under the Veterans Benefits Act of 2010 (P.L. 111–275), VA may provide grants of up to \$200,000 per fiscal year to individuals or entities for the development of specially adapted housing assistive technologies, and an additional \$1 million is authorized each fiscal year for such grants.

**Automobile Grants and Adaptive Equipment.**—Certain disabled veterans are provided with automobile grants with the associated approved adaptive equipment. An allowance is provided to certain service-disabled veterans and servicemembers toward the purchase price of an automobile. The maximum allowance increased to \$25,603 in 2024 and will continue to increase based on the CPI-U. Adaptive equipment and the maintenance and replacement of such equipment is also provided.

## CASELOAD AND AVERAGE COST DATA

	2023 actual	2024 est.	2025 est.
Housing grants:			
Number of housing grants .....	2,726	3,163	3,328
Average cost per grant .....	\$49,572	\$47,554	\$49,299
Total cost (in millions) .....	\$135	\$150	\$164
Number of housing technology grants .....	2	5	0
Average cost per grant .....	\$198,662	\$200,000	\$0
Total cost (in millions) .....	\$0.4	\$1	\$0
Automobiles or other conveyances:			
Number of conveyances .....	1,097	2,665	2,678
Average benefit .....	\$23,299	\$22,411	\$22,882
Obligations (in millions) .....	\$26	\$60	\$61
Adaptive equipment (including maintenance, repair, and installation for automobiles):			
Number of items .....	3,219	3,610	3,570
Average benefit .....	\$29,279	\$29,160	\$29,911

Obligations (in millions) .....	\$94	\$105	\$107
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**Tuition Assistance.**—Public Law 106–398, enacted October 30, 2000, allows the military services to pay up to 100 percent of tuition and expenses charged by a school for servicemembers. If a service department pays less than 100 percent, a servicemember eligible for the Montgomery GI Bill Active-duty (MGIB) or the Post–9/11 GI Bill (Chapter 33) can elect to receive VA benefits for all or a portion of the remaining expenses. Public Law 108–454 established a program that provides availability of education benefits for payment for national admissions exams and national exams for credit at institutions of higher education.

**The National Exams.**—The benefit allows VA to reimburse for the fee charged for national tests for admission to institutions of higher learning and national tests providing an opportunity for course credit at institutions of higher learning.

**Licensing and Certification Test Payments.**—Under Public Law 106–419, veterans and other eligible persons may receive up to \$2,000 to pay fees required for civilian occupational licensing and certification examinations needed to enter, maintain, or advance in employment in a vocation or profession, effective March 1, 2001.

**Work-Study.**—Certain veterans, reservists, and dependents pursuing a program of rehabilitation, education or training, who are enrolled as full-time students, can work up to 250 hours per semester, receiving the Federal (\$7.25 as of July 24, 2009) or State minimum wage rate, whichever is higher.

**Payments to States.**—State approving agencies are reimbursed for the costs of inspecting, approving, and supervising programs of education and training offered by educational institutions and training establishments in which veterans, dependents, and reservists are enrolled or are about to enter.

**Reporting Fees.**—Reporting fees are paid to education and training institutions to help defray the costs of certifying education enrollment for veterans enrolled in training during a calendar year.

## Object Classification (in millions of dollars)

Identification code	2023 actual	2024 est.	2025 est.
036–0137–0–1–702			
41.0 Direct obligations: Grants, subsidies, and contributions .....	12,601	14,203	16,057
99.0 Reimbursable obligations .....	163	172	181
99.9 Total new obligations, unexpired accounts .....	12,764	14,375	16,238

## READJUSTMENT BENEFITS

(Legislative proposal, subject to PAYGO)

## Program and Financing (in millions of dollars)

Identification code	2023 actual	2024 est.	2025 est.
036–0137–4–1–702			
<b>Obligations by program activity:</b>			
0303 All-volunteer assistance: Basic benefits and all other .....			5
0391 Total All-volunteer assistance and other .....			5
0799 Total direct obligations .....			5
0900 Total new obligations, unexpired accounts (object class 41.0) .....			5
<b>Budgetary resources:</b>			
Budget authority:			
Appropriations, mandatory:			
Advance appropriations, mandatory:			
1270 Advance appropriation .....			5
1900 Budget authority (total) .....			5
1930 Total budgetary resources available .....			5
<b>Change in obligated balance:</b>			
Unpaid obligations:			
3010 New obligations, unexpired accounts .....			5
3020 Outlays (gross) .....			–5
<b>Budget authority and outlays, net:</b>			
Mandatory:			
4090 Budget authority, gross .....			5
Outlays, gross:			
4100 Outlays from new mandatory authority .....			5
4180 Budget authority, net (total) .....			5
4190 Outlays, net (total) .....			5

Amend Sections 3301, 3311, 3313, and 3322 of Title 38, United States Code to provide post–9/11 educational assistance to dependents and former spouses in cases where a servicemember is discharged from the Armed Forces, either administratively or as the result of a court-martial, for a dependent-abuse offense.

Amend 38 U.S.C. 3301(1) to expand educational assistance under the Post–9/11 GI Bill to members of the Public Health Service Commissioned Corps (PHSCC) Ready Reserve Corps who are called to active duty service under subparagraph (B), (C), or (D) of section 203(c)(2)

## READJUSTMENT BENEFITS—Continued

of the Public Health Service Act (42 U.S.C. 204(c)(2)) or section 216 of such Act (42 U.S.C. 217).

## VETERANS INSURANCE AND INDEMNITIES

For military and naval insurance, national service life insurance, servicemen's indemnities, service-disabled veterans insurance, and veterans mortgage life insurance as authorized by chapters 19 and 21 of title 38, United States Code, \$131,518,000, which shall become available on October 1, 2025, to remain available until expended.

Note.—A full-year 2024 appropriation for this account was not enacted at the time the Budget was prepared; therefore, the Budget assumes this account is operating under the Continuing Appropriations Act, 2024 and Other Extensions Act (Division A of Public Law 118–15, as amended). The amounts included for 2024 reflect the annualized level provided by the continuing resolution.

## Program and Financing (in millions of dollars)

Identification code 036–0120–0–1–701	2023 actual	2024 est.	2025 est.
<b>Obligations by program activity:</b>			
0011 VMLI Death Claims .....	31	40	39
0012 Payment to Service-Disabled Veterans Insurance .....	75	114	101
0100 Total direct expenses .....	106	154	140
0900 Total new obligations, unexpired accounts .....	106	154	140
<b>Budgetary resources:</b>			
Unobligated balance:			
1000 Unobligated balance brought forward, Oct 1 .....	4	14	.....
Budget authority:			
Appropriations, mandatory:			
1200 Appropriation .....	.....	13	.....
Advance appropriations, mandatory:			
1270 Advance appropriation .....	110	121	135
Spending authority from offsetting collections, mandatory:			
1800 Collected .....	6	6	5
1900 Budget authority (total) .....	116	140	140
1930 Total budgetary resources available .....	120	154	140
Memorandum (non-add) entries:			
1941 Unexpired unobligated balance, end of year .....	14	.....	.....
<b>Change in obligated balance:</b>			
Unpaid obligations:			
3000 Unpaid obligations, brought forward, Oct 1 .....	9	10	1
3010 New obligations, unexpired accounts .....	106	154	140
3020 Outlays (gross) .....	–105	–163	–140
3050 Unpaid obligations, end of year .....	10	1	1
Memorandum (non-add) entries:			
3100 Obligated balance, start of year .....	9	10	1
3200 Obligated balance, end of year .....	10	1	1
<b>Budget authority and outlays, net:</b>			
Mandatory:			
4090 Budget authority, gross .....	116	140	140
Outlays, gross:			
4100 Outlays from new mandatory authority .....	93	140	140
4101 Outlays from mandatory balances .....	12	23	.....
4110 Outlays, gross (total) .....	105	163	140
Offsets against gross budget authority and outlays:			
Offsetting collections (collected) from:			
4123 Non-Federal sources .....	–6	–6	–5
4180 Budget authority, net (total) .....	110	134	135
4190 Outlays, net (total) .....	99	157	135

## WORKLOAD

	2023 actual	2024 est.	2025 est.
Policy service actions .....	543,559	655,405	666,282
Collections .....	124,568	117,400	102,100
Disability claims .....	40,251	38,900	35,100
Insurance awards .....	42,968	69,960	67,710

For 2026, the Budget requests \$131,518,000 in advance appropriation for Veterans Insurance and Indemnities (VI&I). This request satisfies the requirement created by the Consolidated and Further Continuing Appropriations Act, 2015 (P.L. 113–235) and prevents our Nation's veterans from being adversely affected by budget delays.

Note.—Department of Veterans Affairs insurance policy loans are not an extension of Federal credit. Credit schedules previously shown for this account have been discontinued.

The insurance business line administers seven life insurance programs, including two trust funds, three public enterprise revolving funds, a trust revolving fund, and Veterans' Mortgage Life Insurance (VMLI); and supervises four additional programs for the benefit of servicemem-

bers, veterans, and their beneficiaries through contracts with a commercial company. All programs are operated on a commercial basis, to the extent possible, consistent with all applicable statutes. The insurance appropriation is the supplemental funding mechanism for the following Government life insurance activities: National Service Life Insurance (NSLI); Service-Disabled Veterans Insurance Fund (S-DVI); and VMLI.

*National Service Life Insurance (NSLI).*—Payments are made to the NSLI fund for certain World War II veterans for: (a) extra hazards of service; (b) gratuitous insurance granted to certain persons unable to apply for NSLI; and (c) death claims on policies under the waiver of a premium while the insured was on active duty.

*Payment to Service-Disabled Veterans Insurance Fund (S-DVI).*—Payments are made to the S-DVI fund to supplement the premiums and other receipts of the fund in amounts necessary to pay claims on insurance policies issued to veterans with service-connected disabilities.

*Veterans' Mortgage Life Insurance (VMLI).*—Payments are made to mortgage holders under this program, which provides mortgage protection life insurance to veterans who have received a grant for specially adapted housing due to severe disabilities. The trend in the number and amount of insurance policies in force appears in the following table.

## POLICIES AND INSURANCE IN FORCE

VMLI Policies	2023 actual	2024 est.	2025 est.
Number of Policies .....	2,226	2,120	2,180
Amount of Insurance (dollars in millions) .....	\$353	\$349	\$359

## Object Classification (in millions of dollars)

Identification code 036–0120–0–1–701	2023 actual	2024 est.	2025 est.
42.0 Direct obligations: Insurance claims and indemnities .....	102	150	136
99.0 Reimbursable obligations .....	4	4	4
99.9 Total new obligations, unexpired accounts .....	106	154	140

## FILIPINO VETERANS EQUITY COMPENSATION FUND

## Program and Financing (in millions of dollars)

Identification code 036–1121–0–1–701	2023 actual	2024 est.	2025 est.
<b>Budgetary resources:</b>			
Unobligated balance:			
1000 Unobligated balance brought forward, Oct 1 .....	56	56	56
1930 Total budgetary resources available .....	56	56	56
Memorandum (non-add) entries:			
1941 Unexpired unobligated balance, end of year .....	56	56	56
4180 Budget authority, net (total) .....	.....	.....	.....
4190 Outlays, net (total) .....	.....	.....	.....

The Filipino Veterans Equity Compensation Fund was established under the Consolidated Security, Disaster Assistance, and Continuing Appropriations Act of 2009 (P.L. 110–329), to make payments to eligible persons who served in the Philippines during World War II. Payments were subsequently authorized by the Congress in the American Recovery and Reinvestment Act of 2009 (P.L. 111–5). Original funding of \$198,000,000 was supplemented by a transfer of \$67,000,000 authorized by Public Law 111–212 that remains available until expended. Payments to citizens of the United States are \$15,000. Payments to non-U.S. citizens are \$9,000.

## GENERAL OPERATING EXPENSES, VETERANS BENEFITS ADMINISTRATION

For necessary operating expenses of the Veterans Benefits Administration, not otherwise provided for, including hire of passenger motor vehicles, reimbursement of the General Services Administration for security guard services, and reimbursement of the Department of Defense for the cost of overseas employee mail, \$4,035,000,000: Provided, That expenses for services and assistance authorized under paragraphs (1), (2), (5), and (11) of section 3104(a) of title 38, United States Code, that the Secretary of Veterans Affairs determines are necessary to enable entitled veterans: (1) to the maximum extent feasible, to become employable and to obtain and maintain suitable employment; or (2) to achieve maximum independence in daily living, shall be charged to this account: Provided further, That, of the funds made available under this heading, not to exceed 10 percent shall remain available until September 30, 2026.

Note.—A full-year 2024 appropriation for this account was not enacted at the time the Budget was prepared; therefore, the Budget assumes this account is operating under the Continuing Appropriations Act, 2024 and Other Extensions Act (Division A of Public Law 118–15, as amended). The amounts included for 2024 reflect the annualized level provided by the continuing resolution.

## Program and Financing (in millions of dollars)

Identification code 036–0151–0–1–705	2023 actual	2024 est.	2025 est.
<b>Obligations by program activity:</b>			
0010 Compensation and pensions .....	3,042	2,993	3,158
0011 Education .....	402	371	378
0012 VRE .....	345	308	305

0013	Insurance .....	2	2	1
0014	Housing .....	35	47	48
0015	Transition and Economic Development .....	137	142	145
0799	Total direct obligations .....	3,963	3,863	4,035
0801	Compensation and pensions .....	3,145	4,022	4,206
0804	Insurance .....	32	45	47
0805	Housing .....	133	209	216
0807	VRE .....	.....	2	2
0899	Total reimbursable obligations .....	3,310	4,278	4,471
0900	Total new obligations, unexpired accounts .....	7,273	8,141	8,506

**Budgetary resources:**

1000	Unobligated balance brought forward, Oct 1 .....	121	82	82
1012	Unobligated balance transfers between expired and unexpired accounts .....	56	.....	.....
1070	Unobligated balance (total) .....	177	82	82
.....	Budget authority:			
.....	Appropriations, discretionary:			
1100	Appropriation .....	3,863	3,863	4,035
1121	Appropriations transferred from other acct [036–1122] ....	20	.....	.....
1160	Appropriation, discretionary (total) .....	3,883	3,863	4,035
.....	Spending authority from offsetting collections, discretionary:			
1700	Collected .....	3,149	4,278	4,471
1701	Change in uncollected payments, Federal sources .....	492	.....	.....
1750	Spending auth from offsetting collections, disc (total) .....	3,641	4,278	4,471
.....	Spending authority from offsetting collections, mandatory:			
1800	Collected .....	2	.....	.....
1900	Budget authority (total) .....	7,526	8,141	8,506
1930	Total budgetary resources available .....	7,703	8,223	8,588
.....	Memorandum (non-add) entries:			
1940	Unobligated balance expiring .....	–348	.....	.....
1941	Unexpired unobligated balance, end of year .....	82	82	82

**Change in obligated balance:**

3000	Unpaid obligations:			
.....	Unpaid obligations, brought forward, Oct 1 .....	2,305	2,481	618
3010	New obligations, unexpired accounts .....	7,273	8,141	8,506
3011	Obligations ("upward adjustments"), expired accounts .....	544	.....	.....
3020	Outlays (gross) .....	–6,968	–10,004	–8,324
3041	Recoveries of prior year unpaid obligations, expired .....	–673	.....	.....
3050	Unpaid obligations, end of year .....	2,481	618	800
.....	Uncollected payments:			
3060	Uncollected pymts, Fed sources, brought forward, Oct 1 .....	–221	–1,050	–1,050
3070	Change in uncollected pymts, Fed sources, unexpired .....	–492	.....	.....
3071	Change in uncollected pymts, Fed sources, expired .....	–337	.....	.....
3090	Uncollected pymts, Fed sources, end of year .....	–1,050	–1,050	–1,050
.....	Memorandum (non-add) entries:			
3100	Obligated balance, start of year .....	2,084	1,431	–432
3200	Obligated balance, end of year .....	1,431	–432	–250

**Budget authority and outlays, net:**

4000	Discretionary:			
.....	Budget authority, gross .....	7,524	8,141	8,506
.....	Outlays, gross:			
4010	Outlays from new discretionary authority .....	5,464	7,523	7,860
4011	Outlays from discretionary balances .....	1,443	2,398	464
4020	Outlays, gross (total) .....	6,907	9,921	8,324
.....	Offsets against gross budget authority and outlays:			
.....	Offsetting collections (collected) from:			
4030	Federal sources .....	–3,324	–4,278	–4,471
4033	Non-Federal sources .....	–36	.....	.....
4040	Offsets against gross budget authority and outlays (total) ....	–3,360	–4,278	–4,471
.....	Additional offsets against gross budget authority only:			
4050	Change in uncollected pymts, Fed sources, unexpired .....	–492	.....	.....
4052	Offsetting collections credited to expired accounts .....	211	.....	.....
4060	Additional offsets against budget authority only (total) .....	–281	.....	.....
4070	Budget authority, net (discretionary) .....	3,883	3,863	4,035
4080	Outlays, net (discretionary) .....	3,547	5,643	3,853
.....	Mandatory:			
4090	Budget authority, gross .....	2	.....	.....
.....	Outlays, gross:			
4100	Outlays from new mandatory authority .....	2	.....	.....
4101	Outlays from mandatory balances .....	59	83	.....
4110	Outlays, gross (total) .....	61	83	.....
.....	Offsets against gross budget authority and outlays:			
.....	Offsetting collections (collected) from:			
4123	Non-Federal sources .....	–2	.....	.....

4180	Budget authority, net (total) .....	3,883	3,863	4,035
4190	Outlays, net (total) .....	3,606	5,726	3,853

*General Operating Expenses, Veterans Benefits Administration.*—This appropriation provides for the Department's top management direction and administrative support, including fiscal, personnel, and legal services, as well as for the administration of veteran benefits. The total cost of administering veterans insurance programs is funded through direct appropriations to this account and through reimbursements from the insurance trust fund.

*Note.*—Reflects FTE treated as reimbursements in all years and the effects of Credit Reform, per Public Law 101–508.

**Object Classification (in millions of dollars)**

Identification code 036–0151–0–1–705	2023 actual	2024 est.	2025 est.
11.1 Direct obligations: Personnel compensation: Full-time permanent .....	2,088	2,162	2,237
11.9 Total personnel compensation .....	2,088	2,162	2,237
12.1 Civilian personnel benefits .....	789	862	901
13.0 Benefits for former personnel .....	1	1	1
21.0 Travel and transportation of persons .....	18	23	41
22.0 Transportation of things .....	3	5	2
23.1 Rent .....	162	175	176
23.3 Communications, utilities, and miscellaneous charges .....	25	14	15
24.0 Printing and reproduction .....	2	2	3
25.2 Other services from non-Federal sources .....	861	596	623
26.0 Supplies and materials .....	4	8	9
31.0 Equipment .....	8	14	26
42.0 Insurance claims and indemnities .....	2	1	1
99.0 Direct obligations .....	3,963	3,863	4,035
99.0 Reimbursable obligations .....	3,310	4,278	4,471
99.9 Total new obligations, unexpired accounts .....	7,273	8,141	8,506

**Employment Summary**

Identification code 036–0151–0–1–705	2023 actual	2024 est.	2025 est.
1001 Direct civilian full-time equivalent employment .....	24,442	24,311	24,295
2001 Reimbursable civilian full-time equivalent employment .....	1,138	1,451	1,467

**SERVICE-DISABLED VETERANS INSURANCE FUND****Program and Financing (in millions of dollars)**

Identification code 036–4012–0–3–701	2023 actual	2024 est.	2025 est.
<b>Obligations by program activity:</b>			
0801 Capital investment .....	26	30	29
0802 Death claims .....	106	136	133
0803 All other .....	6	7	7
0804 Payments to GOE and IT .....	37	40	40
0900 Total new obligations, unexpired accounts .....	175	213	209

**Budgetary resources:**

1000	Unobligated balance brought forward, Oct 1 .....	70	58	59
.....	Budget authority:			
.....	Spending authority from offsetting collections, mandatory:			
1800	Collected .....	163	214	196
1930	Total budgetary resources available .....	233	272	255
.....	Memorandum (non-add) entries:			
1941	Unexpired unobligated balance, end of year .....	58	59	46

**Change in obligated balance:**

3000	Unpaid obligations:			
.....	Unpaid obligations, brought forward, Oct 1 .....	38	77	39
3010	New obligations, unexpired accounts .....	175	213	209
3020	Outlays (gross) .....	–136	–251	–208
3050	Unpaid obligations, end of year .....	77	39	40
.....	Memorandum (non-add) entries:			
3100	Obligated balance, start of year .....	38	77	39
3200	Obligated balance, end of year .....	77	39	40

**Budget authority and outlays, net:**

4090	Mandatory:			
.....	Budget authority, gross .....	163	214	196
.....	Outlays, gross:			
4100	Outlays from new mandatory authority .....	103	213	196

SERVICE-DISABLED VETERANS INSURANCE FUND—Continued  
Program and Financing—Continued

Identification code 036-4012-0-3-701	2023 actual	2024 est.	2025 est.
4101 Outlays from mandatory balances .....	33	38	12
4110 Outlays, gross (total) .....	136	251	208
Offsets against gross budget authority and outlays: Offsetting collections (collected) from:			
4120 Federal sources .....	-60	-114	-102
4123 Non-Federal sources .....	-103	-6	-5
4123 Non-Federal sources .....		-66	-60
4123 Non-Federal sources .....		-28	-29
4130 Offsets against gross budget authority and outlays (total) ....	-163	-214	-196
4170 Outlays, net (mandatory) .....	-27	37	12
4180 Budget authority, net (total) .....			
4190 Outlays, net (total) .....	-27	37	12

The Insurance Act of 1951 established the Service-Disabled Veterans Insurance (S-DVI) program for veterans with service-connected disabilities. S-DVI closed to new policy issuances after December 31, 2022, for veterans who separated from the service on or after April 25, 1951. This fund finances the payment of claims on existing life insurance policies and remains open for new issues at standard rates to veterans having service-connected disabilities.

## OPERATING COSTS

*Death claims.*—Represents payments to designated beneficiaries.

*All other.*—Represents payments to policyholders who surrender their policies for their cash value and hold endowment policies which have matured.

*Capital investment.*—A policyholder may borrow up to 94 percent of the value of his or her policy.

*Administration.*—Represents the administrative costs of claims processing and account maintenance.

The trend in the number and amount of policies in force is indicated in the following table.

## POLICIES AND INSURANCE IN FORCE

	2023 actual	2024 est.	2025 est.
Number of policies (EOY) .....	269,077	254,433	240,157
Insurance in force (dollars in millions) (EOY) .....	\$2,833	\$2,604	\$2,454

*Financing.*—Operations are financed from premiums and other receipts. Additional funds are received by transfer from the Veterans Insurance and Indemnities appropriation, instead of direct appropriations to this fund.

*Operating results and financial condition.*—Since premium and other receipts are insufficient to cover operations, the fund continues to project liabilities in excess of assets. The deficit is expected to reach an estimated \$1,606 million by September 30, 2024. The expected deficit is financed by additional funds from the above-mentioned Veterans Insurance and Indemnities appropriations.

## Object Classification (in millions of dollars)

Identification code 036-4012-0-3-701	2023 actual	2024 est.	2025 est.
Reimbursable obligations:			
33.0 Investments and loans .....	26	30	29
42.0 Insurance claims and indemnities .....	149	183	180
99.9 Total new obligations, unexpired accounts .....	175	213	209

## VETERANS REOPENED INSURANCE FUND

## Program and Financing (in millions of dollars)

Identification code 036-4010-0-3-701	2023 actual	2024 est.	2025 est.
<b>Obligations by program activity:</b>			
0801 Death claims .....	6	4	4
0802 Dividends .....	1	1	
0803 All other .....	1	2	1
0900 Total new obligations, unexpired accounts .....	8	7	5
<b>Budgetary resources:</b>			
Unobligated balance:			
1000 Unobligated balance brought forward, Oct 1 .....	29	23	17
Budget authority:			
Spending authority from offsetting collections, mandatory:			
1800 Collected .....	2	1	1
1930 Total budgetary resources available .....	31	24	18

Memorandum (non-add) entries:			
1941 Unexpired unobligated balance, end of year .....	23	17	13

## Change in obligated balance:

Unpaid obligations:			
3000 Unpaid obligations, brought forward, Oct 1 .....	11	11	11
3010 New obligations, unexpired accounts .....	8	7	5
3020 Outlays (gross) .....	-8	-7	-6
3050 Unpaid obligations, end of year .....	11	11	10
Memorandum (non-add) entries:			
3100 Obligated balance, start of year .....	11	11	11
3200 Obligated balance, end of year .....	11	11	10

## Budget authority and outlays, net:

Mandatory:			
4090 Budget authority, gross .....	2	1	1
Outlays, gross:			
4100 Outlays from new mandatory authority .....	1	1	1
4101 Outlays from mandatory balances .....	7	6	5
4110 Outlays, gross (total) .....	8	7	6
Offsets against gross budget authority and outlays: Offsetting collections (collected) from:			
4121 Interest on Federal securities .....	-1	-1	-1
4123 Non-Federal sources .....	-1		
4130 Offsets against gross budget authority and outlays (total) ....	-2	-1	-1
4170 Outlays, net (mandatory) .....	6	6	5
4180 Budget authority, net (total) .....			
4190 Outlays, net (total) .....	6	6	5

## Memorandum (non-add) entries:

5000 Total investments, SOY: Federal securities: Par value .....	39	32	25
5001 Total investments, EOY: Federal securities: Par value .....	32	25	20

*Note.*—Department of Veterans Affairs insurance policy loans are not an extension of Federal credit. Credit schedules previously shown for this account have been discontinued.

The Veterans' Reopened Insurance Fund pays claims and administrative costs on participating life insurance policies issued during the period May 1, 1965, through May 2, 1966, under three life insurance programs: 1) service-disabled standard insurance; 2) service-disabled rated insurance; and 3) nonservice-disabled insurance availing disabled World War II and Korean conflict veterans an opportunity to acquire life insurance coverage who were no longer eligible for other government insurance.

## Budget program:

*Death claims.*—Represents payments to designated beneficiaries.

*Dividends.*—Policyholders participate in the distribution of annual dividends.

*All other.*—This represents resources for the administrative costs of processing claims and maintaining the accounts, and to those policyholders who: (a) surrender their policies for cash value; (b) hold endowment policies which have matured; and (c) have purchased total disability income coverage and subsequently become disabled.

*Policy loans made.*—A policyholder may borrow up to 94 percent of the cash value of their policy at an interest rate adjusted to reflect private sector borrowing costs.

The following table reflects the decrease in the number of policies and the amount of insurance in force:

## POLICIES AND INSURANCE IN FORCE

	2023 actual	2024 est.	2025 est.
Number of policies .....	2,056	1,523	1,090
Insurance in force (dollars in millions) .....	\$21	\$15	\$11

*Financing.*—Operations are financed from premiums collected from policyholders and interest on investments. Excess earnings of the fund are distributed to the policyholders in the form of an annual dividend.

## Object Classification (in millions of dollars)

Identification code 036-4010-0-3-701	2023 actual	2024 est.	2025 est.
Reimbursable obligations:			
42.0 Insurance claims and indemnities .....	7	6	4
43.0 Interest and dividends .....	1	1	1
99.9 Total new obligations, unexpired accounts .....	8	7	5



## SERVICEMEMBERS' GROUP LIFE INSURANCE FUND

## Program and Financing (in millions of dollars)

Identification code 036-4009-0-3-701		2023 actual	2024 est.	2025 est.
<b>Obligations by program activity:</b>				
0801	Premium payments .....	693	817	817
0802	Payments to carrier .....	1	.....	.....
0803	Payment to GOE .....	2	3	3
0900	Total new obligations, unexpired accounts (object class 41.0) .....	696	820	820
<b>Budgetary resources:</b>				
Unobligated balance:				
1000	Unobligated balance brought forward, Oct 1 .....	3,111	3,734	4,271
Budget authority:				
Spending authority from offsetting collections, mandatory:				
1800	Collected .....	1,306	1,357	1,012
1801	Change in uncollected payments, Federal sources .....	13	.....	.....
1850	Spending auth from offsetting collections, mand (total) .....	1,319	1,357	1,012
1930	Total budgetary resources available .....	4,430	5,091	5,283
Memorandum (non-add) entries:				
1941	Unexpired unobligated balance, end of year .....	3,734	4,271	4,463
<b>Change in obligated balance:</b>				
Unpaid obligations:				
3000	Unpaid obligations, brought forward, Oct 1 .....	.....	2	5
3010	New obligations, unexpired accounts .....	696	820	820
3020	Outlays (gross) .....	-694	-817	-817
3050	Unpaid obligations, end of year .....	2	5	8
Uncollected payments:				
3060	Uncollected pymts, Fed sources, brought forward, Oct 1 .....	-23	-36	-36
3070	Change in uncollected pymts, Fed sources, unexpired .....	-13	.....	.....
3090	Uncollected pymts, Fed sources, end of year .....	-36	-36	-36
Memorandum (non-add) entries:				
3100	Obligated balance, start of year .....	-23	-34	-31
3200	Obligated balance, end of year .....	-34	-31	-28
<b>Budget authority and outlays, net:</b>				
Mandatory:				
4090	Budget authority, gross .....	1,319	1,357	1,012
Outlays, gross:				
4100	Outlays from new mandatory authority .....	694	801	820
4101	Outlays from mandatory balances .....	.....	16	-3
4110	Outlays, gross (total) .....	694	817	817
Offsets against gross budget authority and outlays:				
Offsetting collections (collected) from:				
4121	Interest on Federal securities .....	-98	-162	-192
4123	Non-Federal sources .....	-1,208	-1,195	-820
4130	Offsets against gross budget authority and outlays (total) ....	-1,306	-1,357	-1,012
Additional offsets against gross budget authority only:				
4140	Change in uncollected pymts, Fed sources, unexpired .....	-13	.....	.....
4170	Outlays, net (mandatory) .....	-612	-540	-195
4180	Budget authority, net (total) .....	.....	.....	.....
4190	Outlays, net (total) .....	-612	-540	-195
<b>Memorandum (non-add) entries:</b>				
5000	Total investments, SOY: Federal securities: Par value .....	3,089	3,699	4,221
5001	Total investments, EOY: Federal securities: Par value .....	3,699	4,221	4,417

This fund finances the payment of group life insurance premiums to private insurance companies under the Servicemembers' Group Life Insurance (SGLI) Act of 1965, as amended. SGLI is a program for servicemembers on active duty, ready reservists, members of the National Guard, members of the Commissioned Corps of the National Oceanic and Atmospheric Administration and the Public Health Service, cadets and midshipmen of the four service academies, and members of the Reserve Officer Training Corps. SGLI coverage is available in \$50,000 increments up to the maximum of \$500,000. Veterans' Group Life Insurance (VGLI) is a program of post-separation insurance which allows servicemembers to convert their SGLI coverage to renewable term insurance. Family Servicemembers' Group Life Insurance (FSGLI) is a program extended to the spouses and dependent children of members insured under the SGLI program. FSGLI provides up to a maximum of \$100,000 of insurance coverage for spouses, not to exceed the amount of SGLI the insured member has in force, and \$10,000 of free coverage for dependent children. Spousal coverage is issued in increments of \$10,000.

The Servicemembers' Group Life Insurance Traumatic Injury Protection Program (TSGLI) became effective December 1, 2005. TSGLI provides for payment between \$25,000 and \$100,000 (depending on the type of injury) to any member of the uniformed services covered by SGLI who sustains a traumatic injury that results in certain serious losses.

## VETERANS AFFAIRS LIFE INSURANCE

## Program and Financing (in millions of dollars)

Identification code 036-4379-0-3-705		2023 actual	2024 est.	2025 est.
<b>Obligations by program activity:</b>				
0801	Death Claims .....	.....	3	27
0802	Cash Surrenders .....	.....	.....	2
0805	Payment to Insurance account .....	5	8	10
0900	Total new obligations, unexpired accounts .....	5	11	39
<b>Budgetary resources:</b>				
Unobligated balance:				
1000	Unobligated balance brought forward, Oct 1 .....	.....	17	71
Budget authority:				
Spending authority from offsetting collections, mandatory:				
1800	Collected .....	22	65	95
1930	Total budgetary resources available .....	22	82	166
Memorandum (non-add) entries:				
1941	Unexpired unobligated balance, end of year .....	17	71	127
<b>Change in obligated balance:</b>				
Unpaid obligations:				
3000	Unpaid obligations, brought forward, Oct 1 .....	.....	5	.....
3010	New obligations, unexpired accounts .....	5	11	39
3020	Outlays (gross) .....	.....	-16	-39
3050	Unpaid obligations, end of year .....	5	.....	.....
Memorandum (non-add) entries:				
3100	Obligated balance, start of year .....	.....	5	.....
3200	Obligated balance, end of year .....	5	.....	.....
<b>Budget authority and outlays, net:</b>				
Mandatory:				
4090	Budget authority, gross .....	22	65	95
Outlays, gross:				
4100	Outlays from new mandatory authority .....	.....	11	39
4101	Outlays from mandatory balances .....	.....	5	.....
4110	Outlays, gross (total) .....	.....	16	39
Offsets against gross budget authority and outlays:				
Offsetting collections (collected) from:				
4120	Federal sources .....	.....	-63	-91
4121	Interest on Federal securities .....	.....	-2	-4
4123	Non-Federal sources .....	-22	.....	.....
4130	Offsets against gross budget authority and outlays (total) ....	-22	-65	-95
4170	Outlays, net (mandatory) .....	-22	-49	-56
4180	Budget authority, net (total) .....	.....	.....	.....
4190	Outlays, net (total) .....	-22	-49	-56
<b>Memorandum (non-add) entries:</b>				
5000	Total investments, SOY: Federal securities: Par value .....	.....	18	69
5001	Total investments, EOY: Federal securities: Par value .....	18	69	126

Veterans Affairs Life Insurance (VA Life) was established under Public Law 116-315 and is effective starting January 1, 2023, replacing the Service-Disabled Veterans Insurance (S-DVI) program. The program provides guaranteed whole life insurance coverage to participants and expands eligibility to all service-disabled veterans under age 81 without medical underwriting. Insurance coverage ranges from \$10,000 to \$40,000 and provides financial assurance to beneficiaries. This program is designed to be self-supporting.

## POLICIES AND INSURANCE IN FORCE

	2023 actual	2024 est.	2025 est.
Number of policies (EOY) .....	24,543	47,223	61,103
Insurance in force (dollars in millions) (EOY) .....	\$784	\$1,436	\$1,829

## Object Classification (in millions of dollars)

Identification code 036-4379-0-3-705		2023 actual	2024 est.	2025 est.
Reimbursable obligations:				
33.0	Investments and loans .....	5	3	2
42.0	Insurance claims and indemnities .....	.....	8	37
99.9	Total new obligations, unexpired accounts .....	5	11	39

## VETERANS HOUSING BENEFIT PROGRAM FUND

For the cost of direct and guaranteed loans, such sums as may be necessary to carry out the program, as authorized by subchapters I through III of chapter 37 of title 38, United States

## VETERANS HOUSING BENEFIT PROGRAM FUND—Continued

Code: Provided, That such costs, including the cost of modifying such loans, shall be as defined in section 502 of the Congressional Budget Act of 1974: Provided further, That, during fiscal year 2025, within the resources available, not to exceed \$500,000 in gross obligations for direct loans are authorized for specially adapted housing loans.

In addition, for administrative expenses to carry out the direct and guaranteed loan programs, \$319,596,460.

Note.—A full-year 2024 appropriation for this account was not enacted at the time the Budget was prepared; therefore, the Budget assumes this account is operating under the Continuing Appropriations Act, 2024 and Other Extensions Act (Division A of Public Law 118–15, as amended). The amounts included for 2024 reflect the annualized level provided by the continuing resolution.

## Program and Financing (in millions of dollars)

Identification code 036–1119–0–1–704	2023 actual	2024 est.	2025 est.
<b>Obligations by program activity:</b>			
Credit program obligations:			
0701 Direct loan subsidy .....	688	2,304	
0702 Loan guarantee subsidy .....	113		
0703 Subsidy for modifications of direct loans .....	1,096		
0705 Reestimates of direct loan subsidy .....	5	9	
0706 Interest on reestimates of direct loan subsidy .....	7	11	
0707 Reestimates of loan guarantee subsidy .....	602	420	
0708 Interest on reestimates of loan guarantee subsidy .....	44	59	
0709 Administrative expenses .....	248	282	320
0900 Total new obligations, unexpired accounts .....	1,019	2,565	2,624
<b>Budgetary resources:</b>			
Budget authority:			
Appropriations, discretionary:			
1100 Appropriation .....	282	282	320
Appropriations, mandatory:			
1200 Appropriation .....	771	2,283	2,304
1900 Budget authority (total) .....	1,053	2,565	2,624
1930 Total budgetary resources available .....	1,053	2,565	2,624
Memorandum (non-add) entries:			
1940 Unobligated balance expiring .....	–34		
<b>Change in obligated balance:</b>			
Unpaid obligations:			
3000 Unpaid obligations, brought forward, Oct 1 .....	202	223	
3010 New obligations, unexpired accounts .....	1,019	2,565	2,624
3020 Outlays (gross) .....	–998	–2,788	–2,624
3050 Unpaid obligations, end of year .....	223		
Memorandum (non-add) entries:			
3100 Obligated balance, start of year .....	202	223	
3200 Obligated balance, end of year .....	223		
<b>Budget authority and outlays, net:</b>			
Discretionary:			
4000 Budget authority, gross .....	282	282	320
Outlays, gross:			
4010 Outlays from new discretionary authority .....	140	282	320
4011 Outlays from discretionary balances .....	199		
4020 Outlays, gross (total) .....	339	282	320
Mandatory:			
4090 Budget authority, gross .....	771	2,283	2,304
Outlays, gross:			
4100 Outlays from new mandatory authority .....	659	2,283	2,304
4101 Outlays from mandatory balances .....		223	
4110 Outlays, gross (total) .....	659	2,506	2,304
4180 Budget authority, net (total) .....	1,053	2,565	2,624
4190 Outlays, net (total) .....	998	2,788	2,624

## Summary of Loan Levels, Subsidy Budget Authority and Outlays by Program (in millions of dollars)

Identification code 036–1119–0–1–704	2023 actual	2024 est.	2025 est.
Direct loan levels supportable by subsidy budget authority:			
115001 Acquired Direct Loans .....		5,742	9,329
115004 Vendee Direct Loans .....	14	65	321
115999 Total direct loan levels .....	14	5,807	9,650
Direct loan subsidy (in percent):			
132001 Acquired Direct Loans .....		11.99	24.70
132004 Vendee Direct Loans .....	–26.29	–27.93	–28.97
132999 Weighted average subsidy rate .....	–26.29	11.54	22.91
Direct loan subsidy budget authority:			
133001 Acquired Direct Loans .....		688	2,304

133004 Vendee Direct Loans .....	–3	–18	–93
133999 Total subsidy budget authority .....	–3	670	2,211
Direct loan subsidy outlays:			
134001 Acquired Direct Loans .....		1,784	2,304
134004 Vendee Direct Loans .....		–18	–93
134999 Total subsidy outlays .....		1,766	2,211
Direct loan reestimates:			
135001 Acquired Direct Loans .....	1	2	
135004 Vendee Direct Loans .....	–4	5	
135005 Acquired and Vendee Loan Reestimates .....	6	11	
135999 Total direct loan reestimates .....	3	18	
Guaranteed loan levels supportable by subsidy budget authority:			
215001 Housing Guaranteed Loans .....	139,444	145,176	155,910
215999 Total loan guarantee levels .....	139,444	145,176	155,910
Guaranteed loan subsidy (in percent):			
232001 Housing Guaranteed Loans .....	0.08	–0.03	–0.19
232999 Weighted average subsidy rate .....	0.08	–0.03	–0.19
Guaranteed loan subsidy budget authority:			
233001 Housing Guaranteed Loans .....	112	–51	–299
233999 Total subsidy budget authority .....	112	–51	–299
Guaranteed loan subsidy outlays:			
234001 Housing Guaranteed Loans .....	112	–50	–299
234002 Guaranteed Loan Sale Securities—Vendee .....	9		
234999 Total subsidy outlays .....	121	–50	–299
Guaranteed loan reestimates:			
235001 Housing Guaranteed Loans .....	90	336	
235002 Guaranteed Loan Sale Securities—Vendee .....	1	–4	
235999 Total guaranteed loan reestimates .....	91	332	
Administrative expense data:			
3510 Budget authority .....	282	282	320
3590 Outlays from new authority .....	139	282	320

**Veterans Affairs (VA) Housing Program Account.**—The housing credit program helps eligible veterans, active duty personnel, surviving spouses, and members of the Reserves and National Guard purchase, retain, and adapt homes in recognition of their service to the Nation. When a borrower purchases a house or refinances a home mortgage loan using a VA guaranty, the program operates by substituting the Federal Government's guaranty for a down payment that might otherwise be required.

Under 38 U.S.C. 3703, the VA guaranty amount for a borrower with full entitlement (first-time users of the program or users whose entitlement is fully restored) is as follows:

- 50 percent for loans of \$45,000 or less;
- \$22,500 for loans greater than \$45,000, but no more than \$56,250;
- the lesser of \$36,000 or 40 percent of the loan amount for loans greater than \$56,250, but not more than \$144,000; or
- 25 percent of the loan amount for loans of \$144,001 or greater.

The housing credit program appropriations provide the corporate leadership and operational support to VA's housing credit program business line. The housing credit program facilitates the extension of private capital, on more liberal terms than generally available to nonveterans, to assist veterans and servicemembers in obtaining housing credit, and assist veterans in retaining their homes during periods of temporary economic difficulty through intensive supplemental mortgage loan servicing.

## WORKLOAD

	2023 actual	2024 est.	2025 est.
[in thousands]			
Construction and valuation .....	700	683	407
Loan processing .....	556	548	206
Loan service and claims .....	162	122	132

## Object Classification (in millions of dollars)

Identification code 036–1119–0–1–704	2023 actual	2024 est.	2025 est.
Direct obligations:			
25.2 Other services from non-Federal sources .....	248	282	320
41.0 Grants, subsidies, and contributions .....	771	2,283	2,304
99.9 Total new obligations, unexpired accounts .....	1,019	2,565	2,624

## HOUSING DIRECT LOAN FINANCING ACCOUNT

## Program and Financing (in millions of dollars)

Identification code 036-4127-0-3-704	2023 actual	2024 est.	2025 est.
<b>Obligations by program activity:</b>			
0003 Property sales expense .....	3	.....	.....
0004 Property management/other expense .....	.....	1	2
0091 Direct program activities, subtotal .....	3	1	2
Credit program obligations:			
0710 Direct loan obligations .....	14	5,806	9,650
0713 Payment of interest to Treasury .....	16	39	60
0740 Negative subsidy obligations .....	3	18	93
0742 Downward reestimates paid to receipt accounts .....	7	.....	.....
0743 Interest on downward reestimates .....	3	2	.....
0791 Direct program activities, subtotal .....	43	5,865	9,803
0900 Total new obligations, unexpired accounts .....	46	5,866	9,805
<b>Budgetary resources:</b>			
Unobligated balance:			
1000 Unobligated balance brought forward, Oct 1 .....	116	135	.....
1023 Unobligated balances applied to repay debt .....	-65	-135	.....
1070 Unobligated balance (total) .....	51	.....	.....
Financing authority:			
Borrowing authority, mandatory:			
1400 Borrowing authority .....	97	5,178	7,502
1422 Borrowing authority applied to repay debt .....	-2	.....	.....
1440 Borrowing authority, mandatory (total) .....	95	5,178	7,502
Spending authority from offsetting collections, mandatory:			
1800 Collected .....	55	2,001	3,161
1825 Spending authority from offsetting collections applied to repay debt .....	-20	-1,313	-857
1850 Spending auth from offsetting collections, mand (total) .....	35	688	2,304
1900 Budget authority (total) .....	130	5,866	9,806
1930 Total budgetary resources available .....	181	5,866	9,806
Memorandum (non-add) entries:			
1941 Unexpired unobligated balance, end of year .....	135	.....	1
<b>Change in obligated balance:</b>			
Unpaid obligations:			
3000 Unpaid obligations, brought forward, Oct 1 .....	1	3	48
3010 New obligations, unexpired accounts .....	46	5,866	9,805
3020 Outlays (gross) .....	-44	-5,821	-9,805
3050 Unpaid obligations, end of year .....	3	48	48
Memorandum (non-add) entries:			
3100 Obligated balance, start of year .....	1	3	48
3200 Obligated balance, end of year .....	3	48	48
<b>Financing authority and disbursements, net:</b>			
Mandatory:			
4090 Budget authority, gross .....	130	5,866	9,806
Financing disbursements:			
4110 Outlays, gross (total) .....	44	5,821	9,805
Offsets against gross financing authority and disbursements:			
Offsetting collections (collected) from:			
4120 Federal sources: Payments from program account .....	-12	-708	-2,304
4120 Modification of subsidy .....	.....	-1,096	.....
4122 Interest on uninvested funds .....	-6	.....	.....
4123 Interest and principal received on loans .....	-37	-195	-846
4123 Fees .....	.....	-1	-7
4123 Cash sale of properties .....	.....	-1	-4
4130 Offsets against gross budget authority and outlays (total) ....	-55	-2,001	-3,161
4160 Budget authority, net (mandatory) .....	75	3,865	6,645
4170 Outlays, net (mandatory) .....	-11	3,820	6,644
4180 Budget authority, net (total) .....	75	3,865	6,645
4190 Outlays, net (total) .....	-11	3,820	6,644

## Status of Direct Loans (in millions of dollars)

Identification code 036-4127-0-3-704	2023 actual	2024 est.	2025 est.
Position with respect to appropriations act limitation on obligations:			
1111 Direct loan obligations from current-year authority .....	14	5,806	9,650
1150 Total direct loan obligations .....	14	5,806	9,650
Cumulative balance of direct loans outstanding:			
1210 Outstanding, start of year .....	243	232	5,918
1231 Disbursements: Direct loan disbursements .....	14	5,807	9,650

1251 Repayments: Repayments and prepayments .....	-25	-117	-578
1263 Write-offs for default: Direct loans .....	.....	-4	-44
1290 Outstanding, end of year .....	232	5,918	14,946

## Balance Sheet (in millions of dollars)

Identification code 036-4127-0-3-704	2022 actual	2023 actual
<b>ASSETS:</b>		
Federal assets:		
1101 Fund balances with Treasury .....	118	137
Investments in U.S. securities:		
1106 Receivables, net .....	38	46
1206 Non-Federal assets: Receivables, net .....	2	2
Net value of assets related to post-1991 direct loans receivable:		
1401 Direct loans receivable, gross .....	243	232
1402 Interest receivable .....	13	11
1404 Foreclosed property .....	2	4
1405 Allowance for subsidy cost (-) .....	66	46
1499 Net present value of assets related to direct loans .....	324	293
1901 Other Federal assets: Other assets .....	.....	1
1999 Total assets .....	482	479
<b>LIABILITIES:</b>		
Federal liabilities:		
2101 Accounts payable .....	17	5
2103 Debt .....	462	471
2105 Other .....	3	3
Non-Federal liabilities:		
2201 Accounts payable .....	.....	.....
2207 Other .....	.....	.....
2999 Total liabilities .....	482	479
<b>NET POSITION:</b>		
3300 Cumulative results of operations .....	.....	.....
4999 Total liabilities and net position .....	482	479

## HOUSING GUARANTEED LOAN FINANCING ACCOUNT

## Program and Financing (in millions of dollars)

Identification code 036-4129-0-3-704	2023 actual	2024 est.	2025 est.
<b>Obligations by program activity:</b>			
0002 Losses on defaulted loans .....	1,471	984	901
0005 Payment to trustee reserve .....	.....	3	2
0009 Property sales expense .....	42	31	146
0010 Property management expense .....	59	23	116
0011 Property improvement expense .....	2	1	4
0012 Loans acquired .....	.....	5,742	9,329
0013 Refunds .....	104	316	328
0091 Direct program activities, subtotal .....	1,678	7,100	10,826
Credit program obligations:			
0711 Default claim payments on principal .....	824	408	1,771
0740 Negative subsidy obligations .....	.....	51	299
0741 Modification savings .....	.....	5,027	.....
0742 Downward reestimates paid to receipt accounts .....	525	138	.....
0743 Interest on downward reestimates .....	31	9	.....
0791 Direct program activities, subtotal .....	1,380	5,633	2,070
0900 Total new obligations, unexpired accounts .....	3,058	12,733	12,896
<b>Budgetary resources:</b>			
Unobligated balance:			
1000 Unobligated balance brought forward, Oct 1 .....	10,911	11,083	6,579
1022 Capital transfer of unobligated balances to general fund .....	.....	-156	.....
1033 Recoveries of prior year paid obligations .....	3	.....	.....
1070 Unobligated balance (total) .....	10,914	10,927	6,579
Financing authority:			
Borrowing authority, mandatory:			
1400 Borrowing authority .....	.....	51	299
Spending authority from offsetting collections, mandatory:			
1800 Collected .....	3,225	8,385	12,993
1801 Change in uncollected payments, Federal sources .....	2	.....	.....
1825 Spending authority from offsetting collections applied to repay debt .....	.....	-51	-299
1850 Spending auth from offsetting collections, mand (total) .....	3,227	8,334	12,694
1900 Budget authority (total) .....	3,227	8,385	12,993
1930 Total budgetary resources available .....	14,141	19,312	19,572

HOUSING GUARANTEED LOAN FINANCING ACCOUNT—Continued  
Program and Financing—Continued

Identification code 036-4129-0-3-704	2023 actual	2024 est.	2025 est.
Memorandum (non-add) entries:			
1941 Unexpired unobligated balance, end of year .....	11,083	6,579	6,676
<b>Change in obligated balance:</b>			
Unpaid obligations:			
3000 Unpaid obligations, brought forward, Oct 1 .....	140	159	152
3010 New obligations, unexpired accounts .....	3,058	12,733	12,896
3020 Outlays (gross) .....	-3,039	-12,740	-12,794
3050 Unpaid obligations, end of year .....	159	152	254
Uncollected payments:			
3060 Uncollected pymts, Fed sources, brought forward, Oct 1 .....	-1	-3	-3
3070 Change in uncollected pymts, Fed sources, unexpired .....	-2		
3090 Uncollected pymts, Fed sources, end of year .....	-3	-3	-3
Memorandum (non-add) entries:			
3100 Obligated balance, start of year .....	139	156	149
3200 Obligated balance, end of year .....	156	149	251
<b>Financing authority and disbursements, net:</b>			
Mandatory:			
4090 Budget authority, gross .....	3,227	8,385	12,993
Financing disbursements:			
4110 Outlays, gross (total) .....	3,039	12,740	12,794
Offsets against gross financing authority and disbursements:			
Offsetting collections (collected) from:			
4120 Payments from program account .....	-770	-479	
4120 Recoveries from DLFA .....		-5,811	-9,626
4122 Interest on uninvested funds .....	-192	-216	-212
4123 Funding fees .....	-1,559	-1,394	-1,496
4123 Cash sale of properties .....	-588	-346	-1,496
4123 Redemption of Properties/Other income and receivables .....	-119	-139	-163
4130 Offsets against gross budget authority and outlays (total) ....	-3,228	-8,385	-12,993
Additional offsets against financing authority only (total):			
4140 Change in uncollected pymts, Fed sources, unexpired .....	-2		
4143 Recoveries of prior year paid obligations, unexpired accounts .....	3		
4150 Additional offsets against budget authority only (total) .....	1		
4170 Outlays, net (mandatory) .....	-189	4,355	-199
4180 Budget authority, net (total) .....			
4190 Outlays, net (total) .....	-189	4,355	-199

## Status of Guaranteed Loans (in millions of dollars)

Identification code 036-4129-0-3-704	2023 actual	2024 est.	2025 est.
Position with respect to appropriations act limitation on commitments:			
2111 Guaranteed loan commitments from current-year authority .....	139,444	145,176	155,910
2150 Total guaranteed loan commitments .....	139,444	145,176	155,910
2199 Guaranteed amount of guaranteed loan commitments .....	38,487	40,069	43,031
Cumulative balance of guaranteed loans outstanding:			
2210 Outstanding, start of year .....	941,300	995,021	1,045,065
2231 Disbursements of new guaranteed loans .....	139,444	145,176	155,910
2251 Repayments and prepayments .....	-83,429	-87,994	-92,686
Adjustments:			
2261 Terminations for default that result in loans receivable .....	-1,332	-788	-4
2262 Terminations for default that result in acquisition of property .....	-823	-409	-1,771
2263 Terminations for default that result in claim payments .....	-139	-5,941	-10,228
2290 Outstanding, end of year .....	995,021	1,045,065	1,096,286
Memorandum:			
2299 Guaranteed amount of guaranteed loans outstanding, end of year .....	250,366	262,931	275,793
Addendum:			
Cumulative balance of defaulted guaranteed loans that result in loans receivable:			
2310 Outstanding, start of year .....		1,867	2,549
2331 Disbursements for guaranteed loan claims .....	1,773	788	5
2351 Repayments of loans receivable .....	-112	-106	-135
2364 Other adjustments, net .....	206		
2390 Outstanding, end of year .....	1,867	2,549	2,419

## Balance Sheet (in millions of dollars)

Identification code 036-4129-0-3-704	2022 actual	2023 actual
<b>ASSETS:</b>		
Federal assets:		
1101 Fund balances with Treasury .....	11,049	11,239
Investments in U.S. securities:		
1106 Receivables, net .....	26	10
1206 Non-Federal assets: Receivables, net .....	448	11
Net value of assets related to post-1991 acquired defaulted guaranteed loans receivable:		
1501 Defaulted guaranteed loans receivable, gross .....		1,867
1504 Accounts receivable from foreclosed property .....		
1504 Foreclosed property .....	332	556
1599 Net present value of assets related to defaulted guaranteed loans .....	332	2,423
1999 Total assets .....	11,855	13,683
<b>LIABILITIES:</b>		
Federal liabilities:		
2103 Debt .....		
2105 Other liabilities .....	2,070	4,632
Non-Federal liabilities:		
2201 Accounts payable .....	139	157
2204 Non-federal liabilities for loan guarantees .....	9,643	8,891
2999 Total liabilities .....	11,852	13,680
<b>NET POSITION:</b>		
3100 Unexpended appropriations .....		3
3300 Cumulative results of operations .....	3	
3999 Total net position .....	3	3
4999 Total liabilities and net position .....	11,855	13,683

## HOUSING LIQUIDATING ACCOUNT

## Program and Financing (in millions of dollars)

Identification code 036-4025-0-3-704	2023 actual	2024 est.	2025 est.
<b>Budgetary resources:</b>			
Unobligated balance:			
1000 Unobligated balance brought forward, Oct 1 .....	1	1	1
1022 Capital transfer of unobligated balances to general fund .....	-1	-1	
1070 Unobligated balance (total) .....			1
Budget authority:			
Spending authority from offsetting collections, mandatory:			
1800 Collected .....	4	4	3
1820 Capital transfer of spending authority from offsetting collections to general fund .....	-3	-3	-3
1850 Spending auth from offsetting collections, mand (total) .....	1	1	
1930 Total budgetary resources available .....	1	1	1
Memorandum (non-add) entries:			
1941 Unexpired unobligated balance, end of year .....	1	1	1
<b>Change in obligated balance:</b>			
Unpaid obligations:			
3000 Unpaid obligations, brought forward, Oct 1 .....	1	1	
3020 Outlays (gross) .....		-1	
3050 Unpaid obligations, end of year .....	1		
Memorandum (non-add) entries:			
3100 Obligated balance, start of year .....	1	1	
3200 Obligated balance, end of year .....	1		
<b>Budget authority and outlays, net:</b>			
Mandatory:			
4090 Budget authority, gross .....	1	1	
Outlays, gross:			
4101 Outlays from mandatory balances .....		1	
Offsets against gross budget authority and outlays:			
Offsetting collections (collected) from:			
4123 Loan repayments and prepayments .....	-4	-4	-3
4180 Budget authority, net (total) .....	-3	-3	-3
4190 Outlays, net (total) .....	-4	-3	-3
<b>Memorandum (non-add) entries:</b>			
5010 Total investments, SOY: non-Fed securities: Market value .....	140	140	
5011 Total investments, EOY: non-Fed securities: Market value .....	140		

**Status of Direct Loans** (in millions of dollars)

Identification code 036-4025-0-3-704	2023 actual	2024 est.	2025 est.
Cumulative balance of direct loans outstanding:			
1210 Outstanding, start of year .....	33	24	24
1264 Other adjustments, net (+ or -) .....	-9		
1290 Outstanding, end of year .....	24	24	24

**Balance Sheet** (in millions of dollars)

Identification code 036-4025-0-3-704	2022 actual	2023 actual
<b>ASSETS:</b>		
1101 Federal assets: Fund balances with Treasury .....	2	2
Non-Federal assets:		
1201 Investments in non-Federal securities, net .....	110	139
1206 Receivables, net .....	1	
1601 Direct loans, gross .....	33	24
1602 Interest receivable .....	21	20
1603 Allowance for estimated uncollectible loans and interest (-) .....	-21	-41
1604 Direct loans and interest receivable, net .....	33	3
1605 Accounts receivable from foreclosed property .....		
1699 Value of assets related to direct loans .....	33	3
1701 Defaulted guaranteed loans, gross .....		
1703 Allowance for estimated uncollectible loans and interest (-) .....		
1704 Defaulted guaranteed loans and interest receivable, net .....		
1706 Foreclosed property .....		
1799 Value of assets related to loan guarantees .....		
1999 Total assets .....	146	144
<b>LIABILITIES:</b>		
Non-Federal liabilities:		
2201 Accounts payable .....	1	1
2204 Liabilities for loan guarantees .....	145	143
2207 Other Deferred Revenue .....		
2999 Total liabilities .....	146	144
4999 Total liabilities and net position .....	146	144

**NATIVE AMERICAN VETERAN HOUSING LOAN PROGRAM ACCOUNT**

For the principal amount of direct loans as authorized by subchapter V of chapter 37 of title 38, United States Code, \$75,000,000, to remain available until expended.

In addition, for administrative expenses necessary to carry out the direct loan program, \$5,845,241.

**VOCATIONAL REHABILITATION LOANS PROGRAM ACCOUNT**

For the cost of direct loans, \$64,431, as authorized by chapter 31 of title 38, United States Code: Provided, That such costs, including the cost of modifying such loans, shall be as defined in section 502 of the Congressional Budget Act of 1974: Provided further, That funds made available under this heading are available to subsidize gross obligations for the principal amount of direct loans not to exceed \$1,563,660.

In addition, for administrative expenses necessary to carry out the direct loan program, \$493,868, which may be paid to the appropriation for "General Operating Expenses, Veterans Benefits Administration".

Note.—A full-year 2024 appropriation for this account was not enacted at the time the Budget was prepared; therefore, the Budget assumes this account is operating under the Continuing Appropriations Act, 2024 and Other Extensions Act (Division A of Public Law 118-15, as amended). The amounts included for 2024 reflect the annualized level provided by the continuing resolution.

**Program and Financing** (in millions of dollars)

Identification code 036-1120-0-1-704	2023 actual	2024 est.	2025 est.
<b>Obligations by program activity:</b>			
Credit program obligations:			
0705 Reestimates of direct loan subsidy .....	4	2	
0709 Administrative expenses .....	2	3	6
0900 Total new obligations, unexpired accounts (object class 25.2) .....	6	5	6
<b>Budgetary resources:</b>			
Unobligated balance:			
1000 Unobligated balance brought forward, Oct 1 .....	2	2	1

## Budget authority:

1100 Appropriations, discretionary:			
Appropriation .....	2	2	6
1200 Appropriations, mandatory:			
Appropriation .....	4	2	
1900 Budget authority (total) .....	6	4	6
1930 Total budgetary resources available .....	8	6	7
Memorandum (non-add) entries:			
1941 Unexpired unobligated balance, end of year .....	2	1	1

**Change in obligated balance:**

Unpaid obligations:			
3000 Unpaid obligations, brought forward, Oct 1 .....			1
3010 New obligations, unexpired accounts .....	6	5	6
3020 Outlays (gross) .....	-6	-4	-6
3050 Unpaid obligations, end of year .....		1	1
Memorandum (non-add) entries:			
3100 Obligated balance, start of year .....			1
3200 Obligated balance, end of year .....		1	1

**Budget authority and outlays, net:**

Discretionary:			
4000 Budget authority, gross .....	2	2	6
Outlays, gross:			
4010 Outlays from new discretionary authority .....	2	2	6
Mandatory:			
4090 Budget authority, gross .....	4	2	
Outlays, gross:			
4100 Outlays from new mandatory authority .....	4	2	
4180 Budget authority, net (total) .....	6	4	6
4190 Outlays, net (total) .....	6	4	6

**Summary of Loan Levels, Subsidy Budget Authority and Outlays by Program** (in millions of dollars)

Identification code 036-1120-0-1-704	2023 actual	2024 est.	2025 est.
Direct loan levels supportable by subsidy budget authority:			
115002 Native American Direct Loans .....	8	13	13
115003 Vocational Rehabilitation .....	1	2	2
115999 Total direct loan levels .....	9	15	15
Direct loan subsidy (in percent):			
132002 Native American Direct Loans .....	-17.15	-20.26	-60
132003 Vocational Rehabilitation .....	0.76	3.87	4.12
132999 Weighted average subsidy rate .....	-15.16	-17.04	0.03
Direct loan subsidy budget authority:			
133002 Native American Direct Loans .....	-1	-3	
133999 Total subsidy budget authority .....	-1	-3	
Direct loan subsidy outlays:			
134002 Native American Direct Loans .....	-2	-2	-2
134999 Total subsidy outlays .....	-2	-2	-2
Direct loan reestimates:			
135002 Native American Direct Loans .....	3	-4	
135999 Total direct loan reestimates .....	3	-4	
Administrative expense data:			
3510 Budget authority .....	2	2	6
3590 Outlays from new authority .....	2	2	6

The Native American Veteran Housing Loan program provides direct loans to veterans living on trust lands under 38 U.S.C. chapter 37, section 3761. These loans are available to purchase, construct, or improve homes to be occupied as the veteran's residence. This program began as a pilot in 1993 and was made permanent on June 15, 2006, through Public Law 109-233.

The Vocational Rehabilitation Loan Program provides short-term direct loans to cover the costs of subsistence, tuition, books, supplies, and equipment in conjunction with service-connected disability benefits provided to veterans participating in the Department of Veterans Affairs' Veteran Readiness and Employment Program as authorized by chapter 31 of title 38, United States Code. Repayment of these loans is made in monthly installments, without interest or credit risk, through deductions from future payments of compensation, pension, subsistence allowance, educational assistance allowance, or retired pay.

**NATIVE AMERICAN DIRECT LOAN FINANCING ACCOUNT****Program and Financing** (in millions of dollars)

Identification code 036-4130-0-3-704	2023 actual	2024 est.	2025 est.
<b>Obligations by program activity:</b>			
Credit program obligations:			
0710 Direct loan obligations .....	8	13	13

## NATIVE AMERICAN DIRECT LOAN FINANCING ACCOUNT—Continued

## Program and Financing—Continued

Identification code 036-4130-0-3-704		2023 actual	2024 est.	2025 est.
0713	Payment of interest to Treasury .....	3	3	3
0740	Negative subsidy obligations .....	1	3	.....
0742	Downward reestimates paid to receipt accounts .....	1	5	.....
0743	Interest on downward reestimates .....	1	1	.....
0900	Total new obligations, unexpired accounts .....	14	25	16
<b>Budgetary resources:</b>				
Unobligated balance:				
1000	Unobligated balance brought forward, Oct 1 .....	15	14	14
1023	Unobligated balances applied to repay debt .....	-3	.....	.....
1070	Unobligated balance (total) .....	12	14	14
Financing authority:				
Borrowing authority, mandatory:				
1400	Borrowing authority .....	13	23	17
Spending authority from offsetting collections, mandatory:				
1800	Collected .....	14	11	9
1825	Spending authority from offsetting collections applied to repay debt .....	-11	-9	-9
1850	Spending auth from offsetting collections, mand (total) .....	3	2	.....
1900	Budget authority (total) .....	16	25	17
1930	Total budgetary resources available .....	28	39	31
Memorandum (non-add) entries:				
1941	Unexpired unobligated balance, end of year .....	14	14	15
<b>Change in obligated balance:</b>				
Unpaid obligations:				
3000	Unpaid obligations, brought forward, Oct 1 .....	3	2	2
3010	New obligations, unexpired accounts .....	14	25	16
3020	Outlays (gross) .....	-15	-25	-17
3050	Unpaid obligations, end of year .....	2	2	1
Memorandum (non-add) entries:				
3100	Obligated balance, start of year .....	3	2	2
3200	Obligated balance, end of year .....	2	2	1
<b>Financing authority and disbursements, net:</b>				
Mandatory:				
4090	Budget authority, gross .....	16	25	17
Financing disbursements:				
4110	Outlays, gross (total) .....	15	25	17
Offsets against gross financing authority and disbursements:				
Offsetting collections (collected) from:				
4120	Federal sources .....	-4	-2	.....
4122	Interest on uninvested funds .....	-1	.....	.....
4123	Non-federal sources - Repayments and prepayments of principal .....	-7	-6	-6
4123	Non-Federal sources - Interest received on loans .....	-2	-3	-3
4130	Offsets against gross budget authority and outlays (total) ....	-14	-11	-9
4160	Budget authority, net (mandatory) .....	2	14	8
4170	Outlays, net (mandatory) .....	1	14	8
4180	Budget authority, net (total) .....	2	14	8
4190	Outlays, net (total) .....	1	14	8

## Status of Direct Loans (in millions of dollars)

Identification code 036-4130-0-3-704		2023 actual	2024 est.	2025 est.
Position with respect to appropriations act limitation on obligations:				
1111	Direct loan obligations from current-year authority .....	8	13	13
1150	Total direct loan obligations .....	8	13	13
Cumulative balance of direct loans outstanding:				
1210	Outstanding, start of year .....	71	70	77
1231	Disbursements: Direct loan disbursements .....	6	13	13
1251	Repayments: Repayments and prepayments .....	-7	-6	-6
1290	Outstanding, end of year .....	70	77	84

## Balance Sheet (in millions of dollars)

Identification code 036-4130-0-3-704		2022 actual	2023 actual
<b>ASSETS:</b>			
Federal assets:			
1101	Fund balances with Treasury .....	18	16

Investments in U.S. securities:			
1106	Receivables, net .....	1	.....
Net value of assets related to post-1991 direct loans receivable:			
1401	Direct loans receivable, gross .....	67	70
1402	Interest receivable .....	1	1
1405	Other assets .....	10	15
1499	Net present value of assets related to direct loans .....	78	86
1999	Total assets .....	97	102
<b>LIABILITIES:</b>			
Federal liabilities:			
2103	Federal liabilities debt .....	93	92
2105	Other liabilities .....	4	10
2999	Total liabilities .....	97	102
<b>NET POSITION:</b>			
3300	Cumulative results of operations .....	.....	.....
4999	Total liabilities and net position .....	97	102

## TRANSITIONAL HOUSING DIRECT LOAN FINANCING ACCOUNT

## Program and Financing (in millions of dollars)

Identification code 036-4258-0-3-704		2023 actual	2024 est.	2025 est.
<b>Budgetary resources:</b>				
Unobligated balance:				
1000	Unobligated balance brought forward, Oct 1 .....	4	4	4
1930	Total budgetary resources available .....	4	4	4
Memorandum (non-add) entries:				
1941	Unexpired unobligated balance, end of year .....	4	4	4
4180	Budget authority, net (total) .....	.....	.....	.....
4190	Outlays, net (total) .....	.....	.....	.....

## Status of Direct Loans (in millions of dollars)

Identification code 036-4258-0-3-704		2023 actual	2024 est.	2025 est.
Position with respect to appropriations act limitation on obligations:				
1121	Limitation available from carry-forward .....	95	95	95
1143	Unobligated limitation carried forward .....	-95	-95	-95
Cumulative balance of direct loans outstanding:				
1210	Outstanding, start of year .....	4	4	4
1290	Outstanding, end of year .....	4	4	4

## Balance Sheet (in millions of dollars)

Identification code 036-4258-0-3-704		2022 actual	2023 actual
<b>ASSETS:</b>			
1101	Federal assets: Fund balances with Treasury .....	4	4
1401	Net value of assets related to post-1991 direct loans receivable:		
	Direct loans receivable, gross .....	4	4
1999	Total assets .....	8	8
<b>LIABILITIES:</b>			
Federal liabilities:			
2103	Debt .....	4	4
2105	Loan Guaranty/Other Liabilities .....	4	4
2999	Total liabilities .....	8	8
4999	Total liabilities and net position .....	8	8

## VOCATIONAL REHABILITATION DIRECT LOAN FINANCING ACCOUNT

## Program and Financing (in millions of dollars)

Identification code 036-4112-0-3-702		2023 actual	2024 est.	2025 est.
<b>Obligations by program activity:</b>				
Credit program obligations:				
0710	Direct loan obligations .....	1	2	2
0900	Total new obligations, unexpired accounts .....	1	2	2

<b>Budgetary resources:</b>				
Financing authority:				
Borrowing authority, mandatory:				
1400	Authority to borrow (indefinite) .....	1	2	2
Spending authority from offsetting collections, mandatory:				
1800	Collected .....	1	2	2
1825	Spending authority from offsetting collections applied to repay debt .....	-1	-2	-2
1900	Budget authority (total) .....	1	2	2
1930	Total budgetary resources available .....	1	2	2
<b>Change in obligated balance:</b>				
Unpaid obligations:				
3010	New obligations, unexpired accounts .....	1	2	2
3020	Outlays (gross) .....	-1	-2	-2
<b>Financing authority and disbursements, net:</b>				
Mandatory:				
4090	Budget authority, gross .....	1	2	2
Financing disbursements:				
4110	Outlays, gross (total) .....	1	2	2
Offsets against gross financing authority and disbursements:				
Offsetting collections (collected) from:				
4123	Repayments and prepayments of principal .....	-1	-2	-2
4180	Budget authority, net (total) .....			
4190	Outlays, net (total) .....			

**Status of Direct Loans** (in millions of dollars)

Identification code 036-4112-0-3-702	2023 actual	2024 est.	2025 est.
Position with respect to appropriations act limitation on obligations:			
1111 Direct loan obligations from current-year authority .....	1	2	2
1150 Total direct loan obligations .....	1	2	2
Cumulative balance of direct loans outstanding:			
1210 Outstanding, start of year .....	1	1	1
1231 Disbursements: Direct loan disbursements .....	1	2	2
1251 Repayments: Repayments and prepayments .....	-1	-2	-2
1290 Outstanding, end of year .....	1	1	1

**Balance Sheet** (in millions of dollars)

Identification code 036-4112-0-3-702	2022 actual	2023 actual
<b>ASSETS:</b>		
Federal assets:		
Investments in U.S. securities:		
1104 Investments US Securities .....		
1401 Net value of assets related to post-1991 direct loans receivable: Direct loans receivable, gross .....	1	1
1999 Total assets .....	1	1
<b>LIABILITIES:</b>		
2103 Federal liabilities: Debt .....	1	1
4999 Total liabilities and net position .....	1	1

**Trust Funds**

## POST-VIETNAM ERA VETERANS EDUCATION ACCOUNT

**Program and Financing** (in millions of dollars)

Identification code 036-8133-0-7-702	2023 actual	2024 est.	2025 est.
<b>Obligations by program activity:</b>			
0001 Disenrollments .....	2	2	1
0900 Total new obligations, unexpired accounts (object class 44.0) .....	2	2	1
<b>Budgetary resources:</b>			
Unobligated balance:			
1000 Unobligated balance brought forward, Oct 1 .....	52	50	48
1930 Total budgetary resources available .....	52	50	48
Memorandum (non-add) entries:			
1941 Unexpired unobligated balance, end of year .....	50	48	47
<b>Change in obligated balance:</b>			
Unpaid obligations:			
3000 Unpaid obligations, brought forward, Oct 1 .....	1	1	1
3010 New obligations, unexpired accounts .....	2	2	1

3020	Outlays (gross) .....	-2	-2	-1
3050	Unpaid obligations, end of year .....	1	1	1
Memorandum (non-add) entries:				
3100	Obligated balance, start of year .....	1	1	1
3200	Obligated balance, end of year .....	1	1	1

**Budget authority and outlays, net:**

Mandatory:				
Outlays, gross:				
4101	Outlays from mandatory balances .....	2	2	1
4180	Budget authority, net (total) .....			
4190	Outlays, net (total) .....	2	2	1

The Post-Vietnam Era Veterans' Educational Assistance Program was established under Public Law 94-502, Veterans' Education and Employment Assistance Act, 1976. This program consists of voluntary contributions by eligible servicemembers and matching contributions provided by the Department of Defense and provides educational assistance payments to participants who entered the service after December 31, 1976. Chapter 32, title 38, U.S.C. Section 901 is a non-contributory program with educational assistance provided by the Department of Defense. Public Law 99-576, enacted October 28, 1986, closed the program permanently for new enrollments effective March 31, 1987. The estimated activity in the fund follows:

**CONTRIBUTIONS, PARTICIPANTS, DISENROLLMENTS, REFUNDS AND TRAINEES**

	2023 actual	2024 est.	2025 est.
Total program obligations (in thousands) .....	\$2,156	\$1,617	\$809
Number of disenrollments .....	3,631	2,723	1,362
Total refunds (in thousands) .....	\$2,156	\$1,617	\$809
Average Refund .....	\$594	\$594	\$594
Total trainees .....	0	0	0
Total trainee cost (in thousands) .....	\$0	\$0	\$0
Average trainee cost .....	\$0	\$0	\$0
Section 901 trainees .....	0	0	0
Total Section 901 trainee cost (in thousands) .....	\$0	\$0	\$0
Average Section 901 trainee cost .....	\$0	\$0	\$0

## NATIONAL SERVICE LIFE INSURANCE FUND

**Special and Trust Fund Receipts** (in millions of dollars)

Identification code 036-8132-0-7-701	2023 actual	2024 est.	2025 est.
0100 Balance, start of year .....	798	563	383
0198 Rounding adjustment .....	1		
0199 Balance, start of year .....	799	563	383
Receipts:			
Current law:			
1130 NSLI Fund, Premium and Other Receipts .....	18	25	18
1140 NSLI Fund, Interest .....	27	17	10
1199 Total current law receipts .....	45	42	28
1999 Total receipts .....	45	42	28
2000 Total: Balances and receipts .....	844	605	411
Appropriations:			
Current law:			
2101 National Service Life Insurance Fund .....	-45	-42	-29
2103 National Service Life Insurance Fund .....	-236	-180	-128
2199 Total current law appropriations .....	-281	-222	-157
2999 Total appropriations .....	-281	-222	-157
5099 Balance, end of year .....	563	383	254

**Program and Financing** (in millions of dollars)

Identification code 036-8132-0-7-701	2023 actual	2024 est.	2025 est.
<b>Obligations by program activity:</b>			
0001 Death claims .....	153	120	82
0002 Disability claims .....		1	1
0003 Matured endowments .....	75	75	56
0004 Cash surrenders .....	35	7	3
0005 Dividends .....	8	10	10
0006 Interest paid on dividend credits and deposits .....	3	3	2
0007 Payment to general operating expenses .....	6	4	2
0091 Total operating expenses .....	280	220	156
0201 Capital investment: Policy loans .....	1	2	1
0799 Total direct obligations .....	281	222	157
0801 Death claims .....	2	7	4
0803 Matured endowments .....	1	4	3

NATIONAL SERVICE LIFE INSURANCE FUND—Continued  
Program and Financing—Continued

Identification code 036–8132–0–7–701	2023 actual	2024 est.	2025 est.
0805 Dividends .....		1	1
0899 Total reimbursable obligations .....	3	12	8
0900 Total new obligations, unexpired accounts .....	284	234	165
<b>Budgetary resources:</b>			
Unobligated balance:			
1000 Unobligated balance brought forward, Oct 1 .....		1	1
Budget authority:			
Appropriations, mandatory:			
1201 Appropriation (special or trust fund) .....	45	42	29
1203 Appropriation (previously unavailable)(special or trust) ....	236	180	128
1260 Appropriations, mandatory (total) .....	281	222	157
Spending authority from offsetting collections, mandatory:			
1800 Collected .....	4	12	8
1900 Budget authority (total) .....	285	234	165
1930 Total budgetary resources available .....	285	235	166
Memorandum (non-add) entries:			
1941 Unexpired unobligated balance, end of year .....	1	1	1
<b>Change in obligated balance:</b>			
Unpaid obligations:			
3000 Unpaid obligations, brought forward, Oct 1 .....	302	278	210
3010 New obligations, unexpired accounts .....	284	234	165
3020 Outlays (gross) .....	–308	–302	–217
3050 Unpaid obligations, end of year .....	278	210	158
Memorandum (non-add) entries:			
3100 Obligated balance, start of year .....	302	278	210
3200 Obligated balance, end of year .....	278	210	158
<b>Budget authority and outlays, net:</b>			
Mandatory:			
4090 Budget authority, gross .....	285	234	165
Outlays, gross:			
4100 Outlays from new mandatory authority .....	48	233	37
4101 Outlays from mandatory balances .....	260	69	180
4110 Outlays, gross (total) .....	308	302	217
Offsets against gross budget authority and outlays:			
Offsetting collections (collected) from:			
4123 Non-Federal sources .....	–4	–12	–8
4180 Budget authority, net (total) .....	281	222	157
4190 Outlays, net (total) .....	304	290	209
<b>Memorandum (non-add) entries:</b>			
5000 Total investments, SOY: Federal securities: Par value .....	1,096	832	552
5001 Total investments, EOY: Federal securities: Par value .....	832	552	371

Note.—Department of Veterans Affairs insurance policy loans are not an extension of Federal credit. Credit schedules previously shown for this account have been discontinued.

The National Service Life Insurance Fund was established in 1940. It is for the World War II servicemembers' and veterans' insurance program. Over 22 million policies were issued under this program. Activity of the fund reflects a declining claim workload. The trend in the number and amount of policies in force is shown as follows:

## POLICIES AND INSURANCE IN FORCE

	2023 actual	2024 est.	2025 est.
Number of policies .....	44,256	28,548	17,365
Insurance in force (dollars in millions) .....	\$550	\$352	\$214

This fund is operated on a commercial basis to the extent possible. The income of the fund is derived from premium receipts, interest on investments, and payments which are made to the fund from the Veterans Insurance and Indemnities appropriation.

Assets of the fund, which are largely invested in special interest-bearing Treasury securities and in policy loans, are expected to decrease from an estimated \$529 million as of September 30, 2024 to \$340 million as of September 30, 2025. The actuarial estimate of policy obligations as of September 30, 2025, totals \$313 million, leaving a balance of \$27 million for contingency reserves.

## Status of Funds (in millions of dollars)

Identification code 036–8132–0–7–701	2023 actual	2024 est.	2025 est.
Unexpended balance, start of year:			
0100 Balance, start of year .....	1,101	841	593
0999 Total balance, start of year .....	1,101	841	593

## Cash income during the year:

Current law:			
Receipts:			
1130 NSLI Fund, Premium and Other Receipts .....	18	25	18
1130 National Service Life Insurance Fund .....	4	12	8
1150 NSLI Fund, Interest .....	27	17	10
1199 Income under present law .....	49	54	36
1999 Total cash income .....	49	54	36
Cash outgo during year:			
Current law:			
2100 National Service Life Insurance Fund (Budget Acct) .....	–308	–302	–217
2199 Outgo under current law .....	–308	–302	–217
2999 Total cash outgo (–) .....	–308	–302	–217
Surplus or deficit:			
3110 Excluding interest .....	–286	–265	–191
3120 Interest .....	27	17	10
3199 Subtotal, surplus or deficit .....	–259	–248	–181
3298 Reconciliation adjustment .....	–1		
3299 Total adjustments .....	–1		
3999 Total change in fund balance .....	–260	–248	–181
Unexpended balance, end of year:			
4100 Uninvested balance (net), end of year .....	9	41	41
4200 National Service Life Insurance Fund .....	832	552	371
4999 Total balance, end of year .....	841	593	412

## Object Classification (in millions of dollars)

Identification code 036–8132–0–7–701	2023 actual	2024 est.	2025 est.
Direct obligations:			
33.0 Investments and loans .....	1	1	1
42.0 Insurance claims and indemnities .....	263	204	142
43.0 Interest and dividends .....	17	17	15
99.0 Direct obligations .....	281	222	158
99.0 Reimbursable obligations .....	3	12	7
99.9 Total new obligations, unexpired accounts .....	284	234	165

## UNITED STATES GOVERNMENT LIFE INSURANCE FUND

## Special and Trust Fund Receipts (in millions of dollars)

Identification code 036–8150–0–7–701	2023 actual	2024 est.	2025 est.
0100 Balance, start of year .....	1	1	1
2000 Total: Balances and receipts .....	1	1	1
5099 Balance, end of year .....	1	1	1

## Program and Financing (in millions of dollars)

Identification code 036–8150–0–7–701	2023 actual	2024 est.	2025 est.
<b>Change in obligated balance:</b>			
Unpaid obligations:			
3000 Unpaid obligations, brought forward, Oct 1 .....	1	1	
3020 Outlays (gross) .....		–1	
3050 Unpaid obligations, end of year .....	1		
Memorandum (non-add) entries:			
3100 Obligated balance, start of year .....	1	1	
3200 Obligated balance, end of year .....	1		
<b>Budget authority and outlays, net:</b>			
Mandatory:			
Outlays, gross:			
4101 Outlays from mandatory balances .....		1	
4180 Budget authority, net (total) .....			
4190 Outlays, net (total) .....		1	
<b>Memorandum (non-add) entries:</b>			
5000 Total investments, SOY: Federal securities: Par value .....	1	1	1
5001 Total investments, EOY: Federal securities: Par value .....	1	1	1

Note.—Department of Veterans Affairs insurance policy loans are not an extension of Federal credit. Credit schedules previously shown for this account have been discontinued.



The United States Government Life Insurance Fund (USGLI) was established in 1919 to receive premiums and pay claims on insurance issued under the provisions of the War Risk Insurance Act. The general decline in the activity of the fund is indicated in the table below. All USGLI program policies have reached the maturity age. However, the program will continue to disburse insurance annuity benefits to beneficiaries.

**POLICIES AND INSURANCE IN FORCE**

	2023 actual	2024 est.	2025 est.
Number of policies .....	0	0	0
Insurance in force (dollars in millions) .....	\$0	\$0	\$0

The fund is operated on a commercial basis to the extent possible. The income of the fund is derived from interest on investments. Effective January 1, 1983, premiums were discontinued because reserves held in the fund were adequate to meet future liabilities of the program.

Assets of the fund, which are largely invested in interest-bearing securities and policy loans, are estimated to decrease from \$1.2 million as of September 30, 2024, to \$1 million as of September 30, 2025, as an increasing number of policies mature through death or disability. The actuarial evaluation of policy obligations as of September 30, 2025, totals \$0.6 million, leaving a balance of \$0.4 million for contingency reserves.

**Status of Funds** (in millions of dollars)

Identification code 036-8150-0-701	2023 actual	2024 est.	2025 est.
Unexpended balance, start of year:			
0100 Balance, start of year .....	2	2	1
0999 Total balance, start of year .....	2	2	1
Cash outgo during year:			
Current law:			
2100 United States Government Life Insurance Fund [Budget Act] .....		-1	
2199 Outgo under current law .....		-1	
2999 Total cash outgo (-) .....		-1	
Surplus or deficit:			
3110 Excluding interest .....		-1	
3199 Subtotal, surplus or deficit .....		-1	
3999 Total change in fund balance .....		-1	
Unexpended balance, end of year:			
4100 Uninvested balance (net), end of year .....	1		
4200 United States Government Life Insurance Fund .....	1	1	1
4999 Total balance, end of year .....	2	1	1

**VETERANS SPECIAL LIFE INSURANCE FUND****Program and Financing** (in millions of dollars)

Identification code 036-8455-0-8-701	2023 actual	2024 est.	2025 est.
<b>Obligations by program activity:</b>			
0801 Death claims .....	153	109	94
0802 Cash surrenders .....		5	3
0804 All other .....		13	18
0806 Capital investment .....		2	2
0900 Total new obligations, unexpired accounts .....	153	129	117
<b>Budgetary resources:</b>			
Unobligated balance:			
1000 Unobligated balance brought forward, Oct 1 .....	648	538	443
Budget authority:			
Spending authority from offsetting collections, mandatory:			
1800 Collected .....	44	34	26
1801 Change in uncollected payments, Federal sources .....	-1		
1850 Spending auth from offsetting collections, mand (total) .....	43	34	26
1930 Total budgetary resources available .....	691	572	469
Memorandum (non-add) entries:			
1941 Unexpired unobligated balance, end of year .....	538	443	352
<b>Change in obligated balance:</b>			
Unpaid obligations:			
3000 Unpaid obligations, brought forward, Oct 1 .....	276	278	193
3010 New obligations, unexpired accounts .....	153	129	117
3020 Outlays (gross) .....	-151	-214	-154
3050 Unpaid obligations, end of year .....	278	193	156
Uncollected payments:			
3060 Uncollected pymts, Fed sources, brought forward, Oct 1 .....	-8	-7	-7
3070 Change in uncollected pymts, Fed sources, unexpired .....	1		

3090	Uncollected pymts, Fed sources, end of year .....	-7	-7	-7
	Memorandum (non-add) entries:			
3100	Obligated balance, start of year .....	268	271	186
3200	Obligated balance, end of year .....	271	186	149

**Budget authority and outlays, net:**

Mandatory:			
4090 Budget authority, gross .....	43	34	26
Outlays, gross:			
4100 Outlays from new mandatory authority .....	43	34	26
4101 Outlays from mandatory balances .....	108	180	128
4110 Outlays, gross (total) .....	151	214	154
Offsets against gross budget authority and outlays:			
Offsetting collections (collected) from:			
4121 Interest on Federal securities .....	-29	-23	-16
4123 Non-Federal sources .....	-15	-4	-4
4123 Non-Federal sources .....		-6	-5
4123 Non-Federal sources .....		-1	-1
4130 Offsets against gross budget authority and outlays (total) ....	-44	-34	-26
Additional offsets against gross budget authority only:			
4140 Change in uncollected pymts, Fed sources, unexpired .....	1		
4170 Outlays, net (mandatory) .....	107	180	128
4180 Budget authority, net (total) .....			
4190 Outlays, net (total) .....	107	180	128

**Memorandum (non-add) entries:**

5000	Total investments, SOY: Federal securities: Par value .....	916	805	629
5001	Total investments, EOY: Federal securities: Par value .....	805	629	501

*Note.*—Department of Veterans Affairs insurance policy loans are not an extension of Federal credit. Credit schedules previously shown for this account have been discontinued.

The Veterans' Special Life Insurance Fund finances the payment of claims on life insurance policies issued before January 3, 1957, to veterans who served in the Armed Forces subsequent to April 1, 1951. No new policies can be issued.

**Benefit program:**

*Death claims.*—Represents payments to designated beneficiaries.

*Cash surrenders.*—A policyholder may terminate his or her insurance by cashing in the policy for its cash value.

*Dividends.*—Policyholders participate in the distribution of annual dividends.

*All other.*—Classified in this category are payments to policyholders who: (a) hold endowment policies which have matured; (b) have purchased total disability income coverage and subsequently become disabled; and (c) are paid interest on dividend credits and deposits.

The following table reflects the decrease in the number of policies and the amounts of insurance in force:

**POLICIES AND INSURANCE IN FORCE**

	2023 actual	2024 est.	2025 est.
Number of policies .....	41,491	34,209	27,531
Insurance in force (dollars in millions) .....	\$627	\$506	\$395

*Financing.*—Payments from this fund are financed primarily from premium receipts and interest on investments.

**Object Classification** (in millions of dollars)

Identification code 036-8455-0-8-701	2023 actual	2024 est.	2025 est.
Reimbursable obligations:			
33.0 Investments and loans .....	3	2	2
42.0 Insurance claims and indemnities .....	138	121	111
43.0 Interest and dividends .....	12	6	4
99.9 Total new obligations, unexpired accounts .....	153	129	117

**DEPARTMENTAL ADMINISTRATION****Federal Funds****CONSTRUCTION, MAJOR PROJECTS**

*For constructing, altering, extending, and improving any of the facilities, including parking projects, under the jurisdiction or for the use of the Department of Veterans Affairs, or for any of the purposes set forth in sections 316, 2404, 2406 and chapter 81 of title 38, United States Code, not otherwise provided for, including planning, architectural and engineering services, construction management services, maintenance or guarantee period services costs associated with equipment guarantees provided under the project, services of claims analysts, offsite utility and storm drainage system construction costs, and site acquisition, where the estimated cost of a project is more than the amount set forth in section 8104(a)(3)(A) of title 38, United States Code, or where funds for a project were made available in a previous major project appropriation, \$2,069,000,000, of which \$1,265,300,000 shall remain available until September 30, 2029, and of which \$803,700,000 shall remain available until expended: Provided, That except*

## CONSTRUCTION, MAJOR PROJECTS—Continued

for advance planning activities, including needs assessments which may or may not lead to capital investments, and other capital asset management related activities, including portfolio development and management activities, and planning, cost estimating, and design for major medical facility projects and major medical facility leases and investment strategy studies funded through the advance planning fund and the planning and design activities funded through the design fund, staffing expenses, and funds provided for the purchase, security, and maintenance of land for the National Cemetery Administration and the Veterans Health Administration through the land acquisition line items, none of the funds made available under this heading shall be used for any project that has not been notified to Congress through the budgetary process or that has not been approved by the Congress through statute, joint resolution, or in the explanatory statement accompanying such Act and presented to the President at the time of enrollment: Provided further, That such sums as may be necessary shall be available to reimburse the "General Administration" account for payment of salaries and expenses of all Office of Construction and Facilities Management employees to support the full range of capital infrastructure services provided, including minor construction and leasing services: Provided further, That funds made available under this heading for fiscal year 2025, for each approved project shall be obligated: (1) by the awarding of a construction documents contract by September 30, 2025; and (2) by the awarding of a construction contract by September 30, 2026: Provided further, That the Secretary of Veterans Affairs shall promptly submit to the Committees on Appropriations of both Houses of Congress a written report on any approved major construction project for which obligations are not incurred within the time limitations established above.

Note.—A full-year 2024 appropriation for this account was not enacted at the time the Budget was prepared; therefore, the Budget assumes this account is operating under the Continuing Appropriations Act, 2024 and Other Extensions Act (Division A of Public Law 118–15, as amended). The amounts included for 2024 reflect the annualized level provided by the continuing resolution.

## Program and Financing (in millions of dollars)

Identification code 036–0110–0–1–703	2023 actual	2024 est.	2025 est.
<b>Obligations by program activity:</b>			
0001 Medical programs .....	1,946	892	2,690
0002 National cemeteries .....	84	113	228
0005 Staff offices .....	13	11	24
0799 Total direct obligations .....	2,043	1,016	2,942
0900 Total new obligations, unexpired accounts .....	2,043	1,016	2,942
<b>Budgetary resources:</b>			
Unobligated balance:			
1000 Unobligated balance brought forward, Oct 1 .....	3,986	3,318	3,674
1001 Discretionary unobligated balance brought fwd, Oct 1 .....	3,928		
1021 Recoveries of prior year unpaid obligations .....	21		
1070 Unobligated balance (total) .....	4,007	3,318	3,674
Budget authority:			
Appropriations, discretionary:			
1100 Appropriation .....	1,448	1,448	2,069
1131 Unobligated balance of appropriations permanently reduced .....	–76	–76	
1160 Appropriation, discretionary (total) .....	1,372	1,372	2,069
1900 Budget authority (total) .....	1,372	1,372	2,069
1930 Total budgetary resources available .....	5,379	4,690	5,743
Memorandum (non-add) entries:			
1940 Unobligated balance expiring .....	–18		
1941 Unexpired unobligated balance, end of year .....	3,318	3,674	2,801
<b>Change in obligated balance:</b>			
Unpaid obligations:			
3000 Unpaid obligations, brought forward, Oct 1 .....	748	917	833
3010 New obligations, unexpired accounts .....	2,043	1,016	2,942
3011 Obligations ("upward adjustments"), expired accounts .....	23	17	17
3020 Outlays (gross) .....	–1,869	–1,117	–1,345
3040 Recoveries of prior year unpaid obligations, unexpired .....	–21		
3041 Recoveries of prior year unpaid obligations, expired .....	–7		
3050 Unpaid obligations, end of year .....	917	833	2,447
Memorandum (non-add) entries:			
3100 Obligated balance, start of year .....	748	917	833
3200 Obligated balance, end of year .....	917	833	2,447
<b>Budget authority and outlays, net:</b>			
Discretionary:			
4000 Budget authority, gross .....	1,372	1,372	2,069
Outlays, gross:			
4010 Outlays from new discretionary authority .....	897	529	798
4011 Outlays from discretionary balances .....	972	585	543
4020 Outlays, gross (total) .....	1,869	1,114	1,341

## Offsets against gross budget authority and outlays:

Offsetting collections (collected) from:			
4030 Federal sources .....	–5		
4040 Offsets against gross budget authority and outlays (total) ....	–5		
Additional offsets against gross budget authority only:			
4052 Offsetting collections credited to expired accounts .....	5		
4060 Additional offsets against budget authority only (total) .....	5		
4070 Budget authority, net (discretionary) .....	1,372	1,372	2,069
4080 Outlays, net (discretionary) .....	1,864	1,114	1,341
Mandatory:			
Outlays, gross:			
4101 Outlays from mandatory balances .....		3	4
4180 Budget authority, net (total) .....	1,372	1,372	2,069
4190 Outlays, net (total) .....	1,864	1,117	1,345

The Construction, Major Projects appropriation funds construction projects currently costing more than \$30 million. Funding is requested for three on-going projects in West Los Angeles, CA, Dallas, TX, and Denver, CO (Fort Logan National Cemetery). Funds are also requested for major construction line item requirements, including salaries and associated expenses for staff for the Office of Construction and Facilities Management, to support advance planning and design activities, and hazardous waste.

## Object Classification (in millions of dollars)

Identification code 036–0110–0–1–703	2023 actual	2024 est.	2025 est.
Direct obligations:			
25.2 Other services from non-Federal sources .....	102	51	147
25.3 Other goods and services from Federal sources .....	120	60	173
32.0 Land and structures .....	1,821	905	2,622
99.0 Direct obligations .....	2,043	1,016	2,942
99.9 Total new obligations, unexpired accounts .....	2,043	1,016	2,942

## CONSTRUCTION, MINOR PROJECTS

For constructing, altering, extending, and improving any of the facilities, including parking projects, under the jurisdiction or for the use of the Department of Veterans Affairs, including planning and assessments of needs which may lead to capital investments, architectural and engineering services, maintenance or guarantee period services costs associated with equipment guarantees provided under the project, services of claims analysts, offsite utility and storm drainage system construction costs, and site acquisition, or for any of the purposes set forth in sections 316, 2404, 2406 and chapter 81 of title 38, United States Code, not otherwise provided for, where the estimated cost of a project is equal to or less than the amount set forth in section 8104(a)(3)(A) of title 38, United States Code, \$380,453,000, of which \$342,408,000 shall remain available until September 30, 2029, and of which \$38,045,000 shall remain available until expended, along with unobligated balances of previous "Construction, Minor Projects" appropriations which are hereby made available for any project where the estimated cost is equal to or less than the amount set forth in such section: Provided, That funds made available under this heading shall be for: (1) repairs to any of the nonmedical facilities under the jurisdiction or for the use of the Department which are necessary because of loss or damage caused by any natural disaster or catastrophe; and (2) temporary measures necessary to prevent or to minimize further loss by such causes: Provided further, That such sums as may be necessary shall be available to reimburse the "Medical Facilities", "General Operating Expenses, Veterans Benefits Administration", "National Cemetery Administration", and "General Administration" accounts for payment of salaries and expenses of employees to support Minor Construction projects.

Note.—A full-year 2024 appropriation for this account was not enacted at the time the Budget was prepared; therefore, the Budget assumes this account is operating under the Continuing Appropriations Act, 2024 and Other Extensions Act (Division A of Public Law 118–15, as amended). The amounts included for 2024 reflect the annualized level provided by the continuing resolution.

## Program and Financing (in millions of dollars)

Identification code 036–0111–0–1–703	2023 actual	2024 est.	2025 est.
<b>Obligations by program activity:</b>			
0001 Medical programs .....	172	577	799
0002 National cemeteries .....	154	132	185
0003 Regional offices .....	38	45	45
0004 Staff offices .....	50	80	87
0900 Total new obligations, unexpired accounts .....	414	834	1,116
<b>Budgetary resources:</b>			
Unobligated balance:			
1000 Unobligated balance brought forward, Oct 1 .....	1,102	1,363	1,155
1001 Discretionary unobligated balance brought fwd, Oct 1 .....	530		
1021 Recoveries of prior year unpaid obligations .....	56		

1070	Unobligated balance (total) .....	1,158	1,363	1,155
	Budget authority:			
	Appropriations, discretionary:			
1100	Appropriation .....	626	626	380
1900	Budget authority (total) .....	626	626	380
1930	Total budgetary resources available .....	1,784	1,989	1,535
	Memorandum (non-add) entries:			
1940	Unobligated balance expiring .....	-7		
1941	Unexpired unobligated balance, end of year .....	1,363	1,155	419
<b>Change in obligated balance:</b>				
	Unpaid obligations:			
3000	Unpaid obligations, brought forward, Oct 1 .....	1,005	881	784
3010	New obligations, unexpired accounts .....	414	834	1,116
3011	Obligations ("upward adjustments"), expired accounts .....	41	4	4
3020	Outlays (gross) .....	-493	-935	-486
3040	Recoveries of prior year unpaid obligations, unexpired .....	-56		
3041	Recoveries of prior year unpaid obligations, expired .....	-30		
3050	Unpaid obligations, end of year .....	881	784	1,418
	Memorandum (non-add) entries:			
3100	Obligated balance, start of year .....	1,005	881	784
3200	Obligated balance, end of year .....	881	784	1,418
<b>Budget authority and outlays, net:</b>				
	Discretionary:			
4000	Budget authority, gross .....	626	626	380
	Outlays, gross:			
4010	Outlays from new discretionary authority .....	5	113	69
4011	Outlays from discretionary balances .....	486	790	354
4020	Outlays, gross (total) .....	491	903	423
	Offsets against gross budget authority and outlays:			
	Offsetting collections (collected) from:			
4030	Federal sources .....	-9		
4040	Offsets against gross budget authority and outlays (total) ....	-9		
	Additional offsets against gross budget authority only:			
4052	Offsetting collections credited to expired accounts .....	9		
4060	Additional offsets against budget authority only (total) .....	9		
4070	Budget authority, net (discretionary) .....	626	626	380
4080	Outlays, net (discretionary) .....	482	903	423
	Mandatory:			
	Outlays, gross:			
4101	Outlays from mandatory balances .....	2	32	63
4180	Budget authority, net (total) .....	626	626	380
4190	Outlays, net (total) .....	484	935	486

The Construction, Minor Projects appropriation funds construction projects costing equal to or less than \$30 million. This account is used to improve the infrastructure of medical facilities and other Department-owned facilities to reduce the risk to patient life and safety, correct code deficiencies, and improve national cemeteries and regional and staff offices.

**Object Classification** (in millions of dollars)

Identification code 036-0111-0-1-703	2023 actual	2024 est.	2025 est.
Direct obligations:			
25.3 Other goods and services from Federal sources .....	18	18	18
31.0 Equipment .....	5	5	5
32.0 Land and structures .....	391	811	1,093
99.9 Total new obligations, unexpired accounts .....	414	834	1,116

**GRANTS FOR CONSTRUCTION OF STATE EXTENDED CARE FACILITIES**

*For grants to assist States to acquire or construct State nursing home and domiciliary facilities and to remodel, modify, or alter existing hospital, nursing home, and domiciliary facilities in State homes, for furnishing care to veterans as authorized by sections 8131 through 8137 of title 38, United States Code, \$141,000,000, to remain available until expended.*

Note.—A full-year 2024 appropriation for this account was not enacted at the time the Budget was prepared; therefore, the Budget assumes this account is operating under the Continuing Appropriations Act, 2024 and Other Extensions Act (Division A of Public Law 118-15, as amended). The amounts included for 2024 reflect the annualized level provided by the continuing resolution.

**Program and Financing** (in millions of dollars)

Identification code 036-0181-0-1-703	2023 actual	2024 est.	2025 est.
<b>Obligations by program activity:</b>			
0001 Grants for construction of state extended care facilities .....	222	298	141

0900	Total new obligations, unexpired accounts (object class 41.0) .....	222	298	141
<b>Budgetary resources:</b>				
	Unobligated balance:			
1000	Unobligated balance brought forward, Oct 1 .....	211	148	
1001	Discretionary unobligated balance brought fwd, Oct 1 .....	210		
1021	Recoveries of prior year unpaid obligations .....	9		
1070	Unobligated balance (total) .....	220	148	
	Budget authority:			
	Appropriations, discretionary:			
1100	Appropriation .....	150	150	141
1900	Budget authority (total) .....	150	150	141
1930	Total budgetary resources available .....	370	298	141
	Memorandum (non-add) entries:			
1941	Unexpired unobligated balance, end of year .....	148		
<b>Change in obligated balance:</b>				
	Unpaid obligations:			
3000	Unpaid obligations, brought forward, Oct 1 .....	860	839	848
3010	New obligations, unexpired accounts .....	222	298	141
3011	Obligations ("upward adjustments"), expired accounts .....	29		
3020	Outlays (gross) .....	-262	-289	-300
3040	Recoveries of prior year unpaid obligations, unexpired .....	-9		
3041	Recoveries of prior year unpaid obligations, expired .....	-1		
3050	Unpaid obligations, end of year .....	839	848	689
	Memorandum (non-add) entries:			
3100	Obligated balance, start of year .....	860	839	848
3200	Obligated balance, end of year .....	839	848	689
<b>Budget authority and outlays, net:</b>				
	Discretionary:			
4000	Budget authority, gross .....	150	150	141
	Outlays, gross:			
4011	Outlays from discretionary balances .....	135	119	200
	Offsets against gross budget authority and outlays:			
	Offsetting collections (collected) from:			
4033	Non-Federal sources .....	-29		
	Additional offsets against gross budget authority only:			
4052	Offsetting collections credited to expired accounts .....	29		
4070	Budget authority, net (discretionary) .....	150	150	141
4080	Outlays, net (discretionary) .....	106	119	200
	Mandatory:			
	Outlays, gross:			
4101	Outlays from mandatory balances .....	127	170	100
4180	Budget authority, net (total) .....	150	150	141
4190	Outlays, net (total) .....	233	289	300

The Grants for Construction of State Extended Care Facilities program is authorized by sections 8131 through 8137 of title 38, United States Code. It is a shared program between States and the Department of Veterans Affairs (VA), whereby VA provides no more than 65 percent of the funding for new construction of State home facilities, furnishing of domiciliary or nursing home care to veterans, and expansion, remodeling, or alteration of existing State home facilities. The State is responsible for providing the remaining 35 percent of funding.

**GRANTS FOR CONSTRUCTION OF VETERANS CEMETERIES**

*For grants to assist States and tribal organizations in establishing, expanding, or improving veterans cemeteries as authorized by section 2408 of title 38, United States Code, \$60,000,000, to remain available until expended.*

Note.—A full-year 2024 appropriation for this account was not enacted at the time the Budget was prepared; therefore, the Budget assumes this account is operating under the Continuing Appropriations Act, 2024 and Other Extensions Act (Division A of Public Law 118-15, as amended). The amounts included for 2024 reflect the annualized level provided by the continuing resolution.

**Program and Financing** (in millions of dollars)

Identification code 036-0183-0-1-705		2023 actual	2024 est.	2025 est.
<b>Obligations by program activity:</b>				
0001	Grants for construction of state veterans cemeteries .....	77	53	60
0900	Total new obligations, unexpired accounts (object class 41.0) .....	77	53	60
<b>Budgetary resources:</b>				
Unobligated balance:				
1000	Unobligated balance brought forward, Oct 1 .....	25	1	2
1021	Recoveries of prior year unpaid obligations .....	3	4	4
1070	Unobligated balance (total) .....	28	5	6

## GRANTS FOR CONSTRUCTION OF VETERANS CEMETERIES—Continued

## Program and Financing—Continued

Identification code 036–0183–0–1–705	2023 actual	2024 est.	2025 est.
Budget authority:			
Appropriations, discretionary:			
1100 Appropriation .....	50	50	60
1930 Total budgetary resources available .....	78	55	66
Memorandum (non-add) entries:			
1941 Unexpired unobligated balance, end of year .....	1	2	6
<b>Change in obligated balance:</b>			
Unpaid obligations:			
3000 Unpaid obligations, brought forward, Oct 1 .....	91	112	66
3010 New obligations, unexpired accounts .....	77	53	60
3020 Outlays (gross) .....	–53	–95	–54
3040 Recoveries of prior year unpaid obligations, unexpired .....	–3	–4	–4
3050 Unpaid obligations, end of year .....	112	66	68
Memorandum (non-add) entries:			
3100 Obligated balance, start of year .....	91	112	66
3200 Obligated balance, end of year .....	112	66	68
<b>Budget authority and outlays, net:</b>			
Discretionary:			
4000 Budget authority, gross .....	50	50	60
Outlays, gross:			
4010 Outlays from new discretionary authority .....	2	22	26
4011 Outlays from discretionary balances .....	51	73	28
4020 Outlays, gross (total) .....	53	95	54
4180 Budget authority, net (total) .....	50	50	60
4190 Outlays, net (total) .....	53	95	54

The Grants for the Construction of Veterans Cemeteries program is authorized by section 2408 of title 38, United States Code. Grants are provided to states, counties, territories, and tribal organizations for the establishment, expansion, improvement, or operations and maintenance of veterans cemeteries.

## COST OF WAR TOXIC EXPOSURES FUND

*For investment in the delivery of veterans' health care associated with exposure to environmental hazards, the expenses incident to the delivery of veterans' health care and benefits associated with exposure to environmental hazards, and medical and other research relating to exposure to environmental hazards, as authorized by section 324 of title 38, United States Code, and in addition to amounts otherwise available for such purposes in the appropriations provided in this or prior Acts, \$22,800,000,000, which shall become available on October 1, 2025, and shall remain available until expended.*

Note.—A full-year 2024 appropriation for this account was not enacted at the time the Budget was prepared; therefore, the Budget assumes this account is operating under the Continuing Appropriations Act, 2024 and Other Extensions Act (Division A of Public Law 118–15, as amended). The amounts included for 2024 reflect the annualized level provided by the continuing resolution.

## Program and Financing (in millions of dollars)

Identification code 036–1126–0–1–700	2023 actual	2024 est.	2025 est.
<b>Obligations by program activity:</b>			
0001 VBA General Operating Expenses .....	739	1,253	1,250
0002 VHA Research .....	2	46	59
0003 VHA Medical Support and Compliance .....		876	
0004 VHA Medical Services .....	15	11,582	13,443
0005 VHA Medical Community Care .....		5,511	11,000
0006 Office of Information Technology .....	478	1,279	1,295
0007 Board of Veterans Appeals .....		11	23
0008 General Administration .....	23	76	101
0900 Total new obligations, unexpired accounts .....	1,257	20,634	27,171
<b>Budgetary resources:</b>			
Unobligated balance:			
1000 Unobligated balance brought forward, Oct 1 .....	500	4,243	3,877
Budget authority:			
Appropriations, mandatory:			
1200 Appropriation .....	5,000	20,268	24,455
1900 Budget authority (total) .....	5,000	20,268	24,455
1930 Total budgetary resources available .....	5,500	24,511	28,332
Memorandum (non-add) entries:			
1941 Unexpired unobligated balance, end of year .....	4,243	3,877	1,161

## Change in obligated balance:

Unpaid obligations:				
3000	Unpaid obligations, brought forward, Oct 1 .....	528	1,041	
3010	New obligations, unexpired accounts .....	1,257	20,634	27,171
3020	Outlays (gross) .....	<u>-729</u>	<u>-20,121</u>	<u>-25,057</u>
3050	Unpaid obligations, end of year .....	528	1,041	3,155
Memorandum (non-add) entries:				
3100	Obligated balance, start of year .....	528	1,041	
3200	Obligated balance, end of year .....	528	1,041	3,155

## Budget authority and outlays, net:

Mandatory:			
4090 Budget authority, gross .....	5,000	20,268	24,455
Outlays, gross:			
4100 Outlays from new mandatory authority .....	458	17,841	21,575
4101 Outlays from mandatory balances .....	271	2,280	3,482
4110 Outlays, gross (total) .....	729	20,121	25,057
4180 Budget authority, net (total) .....	5,000	20,268	24,455
4190 Outlays, net (total) .....	729	20,121	25,057

## Summary of Budget Authority and Outlays (in millions of dollars)

	2023 actual	2024 est.	2025 est.
Enacted/requested:			
Budget Authority .....	5,000	20,268	24,455
Outlays .....	729	20,121	25,057
Legislative proposal, subject to PAYGO:			
Budget Authority .....			4
Outlays .....			4
Total:			
Budget Authority .....	5,000	20,268	24,459
Outlays .....	729	20,121	25,061

*Cost of War Toxic Exposures Fund.*—The Sergeant First Class Heath Robinson Honoring our Promise to Address Comprehensive Toxics Act of 2022 (Public Law 117–168; PACT Act) represents the most significant expansion of VA healthcare and disability compensation benefits for veterans exposed to burn pits and other environmental exposures in 30 years. As part of the PACT Act, Congress authorized the Cost of War Toxic Exposures Fund (TEF) to fund increased costs above 2021 funding levels for healthcare and benefits delivery for veterans exposed to a number of environmental hazards to ensure there is sufficient funding available to cover these costs, without shortchanging other elements of veteran medical care and benefit delivery. The Fiscal Responsibility Act of 2023 (Public Law 118–5) provided \$20.3 billion for the TEF in 2024 and \$24.5 billion for the TEF in 2025. The 2025 amount includes \$21.5 billion allocated for medical care; \$1.4 billion for disability benefits claims processing and automation strategies; \$1.4 billion for information technology support; \$62 million for support services including stakeholder outreach, hiring initiatives, and legal services; \$59 million for research activities; and \$19 million for claims appeals. The Budget also provides \$22.8 billion for the TEF in 2026 for medical care.

## Object Classification (in millions of dollars)

Identification code 036–1126–0–1–700	2023 actual	2024 est.	2025 est.
<b>Direct obligations:</b>			
Personnel compensation:			
11.1 Full-time permanent .....	361	1,001	1,140
11.5 Other personnel compensation .....			1
11.9 Total personnel compensation .....	361	1,001	1,141
12.1 Civilian personnel benefits .....	114	12	23
21.0 Travel and transportation of persons .....	1		
23.2 Rental payments to others .....		37	48
23.3 Communications, utilities, and miscellaneous charges .....	36	11	
25.1 Advisory and assistance services .....		1,583	1,504
25.2 Other services from non-Federal sources .....	734	11	
25.3 Other goods and services from Federal sources .....		12,270	13,214
26.0 Supplies and materials .....		5,708	9,010
31.0 Equipment .....	11	1	2,231
99.9 Total new obligations, unexpired accounts .....	1,257	20,634	27,171

## Employment Summary

Identification code 036–1126–0–1–700	2023 actual	2024 est.	2025 est.
1001 Direct civilian full-time equivalent employment .....	6,067	9,028	7,852

**COST OF WAR TOXIC EXPOSURES FUND**  
(Legislative proposal, subject to PAYGO)

**Program and Financing** (in millions of dollars)

Identification code 036–1126–4–1–700	2023 actual	2024 est.	2025 est.
<b>Obligations by program activity:</b>			
0001 VA Medical Services .....			4
<b>Budgetary resources:</b>			
Budget authority:			
Appropriations, mandatory:			
1200 Appropriation .....			4
1900 Budget authority (total) .....			4
1930 Total budgetary resources available .....			4
<b>Change in obligated balance:</b>			
Unpaid obligations:			
3010 New obligations, unexpired accounts .....			4
3020 Outlays (gross) .....			–4
<b>Budget authority and outlays, net:</b>			
Mandatory:			
4090 Budget authority, gross .....			4
Outlays, gross:			
4100 Outlays from new mandatory authority .....			4
4180 Budget authority, net (total) .....			4
4190 Outlays, net (total) .....			4

The Budget includes legislative proposals affecting VA healthcare programs, for which a portion of the estimated costs may be paid from the Toxic Exposures Fund (TEF) and the remaining portion from discretionary appropriations. In 2025, the total estimated cost of the healthcare legislative proposals that may be paid for from the TEF is \$4 million.

**Object Classification** (in millions of dollars)

Identification code 036–1126–4–1–700	2023 actual	2024 est.	2025 est.
Direct obligations:			
11.1 Personnel compensation: Full-time permanent .....			2
25.2 Other services from non-Federal sources .....			2
99.9 Total new obligations, unexpired accounts .....			4

**Employment Summary**

Identification code 036–1126–4–1–700	2023 actual	2024 est.	2025 est.
1001 Direct civilian full-time equivalent employment .....			13

**GENERAL ADMINISTRATION**

(INCLUDING TRANSFER OF FUNDS)

*For necessary operating expenses of the Department of Veterans Affairs, not otherwise provided for, including administrative expenses in support of Department-wide capital planning, management and policy activities, uniforms, or allowances therefor; not to exceed \$25,000 for official reception and representation expenses; hire of passenger motor vehicles; and reimbursement of the General Services Administration for security guard services, \$457,000,000, of which not to exceed 10 percent shall remain available until September 30, 2026: Provided, That funds provided under this heading may be transferred to "General Operating Expenses, Veterans Benefits Administration".*

Note.—A full-year 2024 appropriation for this account was not enacted at the time the Budget was prepared; therefore, the Budget assumes this account is operating under the Continuing Appropriations Act, 2024 and Other Extensions Act (Division A of Public Law 118–15, as amended). The amounts included for 2024 reflect the annualized level provided by the continuing resolution.

**Program and Financing** (in millions of dollars)

Identification code 036–0142–0–1–705	2023 actual	2024 est.	2025 est.
<b>Obligations by program activity:</b>			
0014 General administration .....	426	433	457
0806 General administration, reimbursable program .....	459	617	718
0900 Total new obligations, unexpired accounts .....	885	1,050	1,175

**Budgetary resources:**

Unobligated balance:			
1000 Unobligated balance brought forward, Oct 1 .....	28	35	35
1001 Discretionary unobligated balance brought fwd, Oct 1 .....	10		
1012 Unobligated balance transfers between expired and unexpired accounts .....	7		
1070 Unobligated balance (total) .....	35	35	35
Budget authority:			
Appropriations, discretionary:			
1100 Appropriation .....	433	433	457
Spending authority from offsetting collections, discretionary:			
1700 Collected .....	382	617	718
1701 Change in uncollected payments, Federal sources .....	51		
1750 Spending auth from offsetting collections, disc (total) .....	433	617	718
Spending authority from offsetting collections, mandatory:			
1800 Collected .....	28		
1900 Budget authority (total) .....	894	1,050	1,175
1930 Total budgetary resources available .....	929	1,085	1,210
Memorandum (non-add) entries:			
1940 Unobligated balance expiring .....	–9		
1941 Unexpired unobligated balance, end of year .....	35	35	35

**Change in obligated balance:**

Unpaid obligations:			
3000 Unpaid obligations, brought forward, Oct 1 .....	222	225	77
3010 New obligations, unexpired accounts .....	885	1,050	1,175
3011 Obligations ("upward adjustments"), expired accounts .....	30		
3020 Outlays (gross) .....	–898	–1,198	–1,162
3041 Recoveries of prior year unpaid obligations, expired .....	–14		
3050 Unpaid obligations, end of year .....	225	77	90
Uncollected payments:			
3060 Uncollected pymts, Fed sources, brought forward, Oct 1 .....	–10	–51	–51
3070 Change in uncollected pymts, Fed sources, unexpired .....	–51		
3071 Change in uncollected pymts, Fed sources, expired .....	10		
3090 Uncollected pymts, Fed sources, end of year .....	–51	–51	–51
Memorandum (non-add) entries:			
3100 Obligated balance, start of year .....	212	174	26
3200 Obligated balance, end of year .....	174	26	39

**Budget authority and outlays, net:**

Discretionary:			
4000 Budget authority, gross .....	866	1,050	1,175
Outlays, gross:			
4010 Outlays from new discretionary authority .....	679	946	1,066
4011 Outlays from discretionary balances .....	214	250	94
4020 Outlays, gross (total) .....	893	1,196	1,160
Offsets against gross budget authority and outlays:			
Offsetting collections (collected) from:			
4030 Federal sources .....	–404	–617	–718
4033 Non-Federal sources .....	–15		
4040 Offsets against gross budget authority and outlays (total) ....	–419	–617	–718
Additional offsets against gross budget authority only:			
4050 Change in uncollected pymts, Fed sources, unexpired .....	–51		
4052 Offsetting collections credited to expired accounts .....	37		
4060 Additional offsets against budget authority only (total) .....	–14		
4070 Budget authority, net (discretionary) .....	433	433	457
4080 Outlays, net (discretionary) .....	474	579	442
Mandatory:			
4090 Budget authority, gross .....	28		
Outlays, gross:			
4100 Outlays from new mandatory authority .....	5		
4101 Outlays from mandatory balances .....		2	2
4110 Outlays, gross (total) .....	5	2	2
Offsets against gross budget authority and outlays:			
Offsetting collections (collected) from:			
4120 Federal sources .....	–28		
4180 Budget authority, net (total) .....	433	433	457
4190 Outlays, net (total) .....	451	581	444

*General Administration.*—Includes departmental executive direction, departmental support offices, the Office of General Counsel, and the Office of Accountability and Whistleblower Protection. Also included in this account is the Pershing Hall Revolving Fund which operates and manages Pershing Hall, an asset of the United States, located in Paris, France. All operating expenses for Pershing Hall are borne by the revolving fund and all receipts generated by the operation of Pershing Hall are deposited in the revolving fund.

## GENERAL ADMINISTRATION—Continued

## Object Classification (in millions of dollars)

Identification code 036–0142–0–1–705	2023 actual	2024 est.	2025 est.
Direct obligations:			
Personnel compensation:			
11.1 Full-time permanent .....	230	250	260
11.5 Other personnel compensation .....	8	6	10
11.9 Total personnel compensation .....	238	256	270
12.1 Civilian personnel benefits .....	85	94	106
21.0 Travel and transportation of persons .....	5	3	4
23.1 Rent .....	18	13	15
23.2 Rental payments to others .....	1	1	1
23.3 Communications, utilities, and miscellaneous charges .....	2	3	1
25.2 Other services from non-Federal sources .....	76	62	58
26.0 Supplies and materials .....	1	1	2
99.0 Direct obligations .....	426	433	457
99.0 Reimbursable obligations .....	459	617	718
99.9 Total new obligations, unexpired accounts .....	885	1,050	1,175

## Employment Summary

Identification code 036–0142–0–1–705	2023 actual	2024 est.	2025 est.
1001 Direct civilian full-time equivalent employment .....	1,647	1,801	1,811
2001 Reimbursable civilian full-time equivalent employment .....	1,320	2,108	2,356

## ASSET INFRASTRUCTURE REVIEW COMMISSION

## Program and Financing (in millions of dollars)

Identification code 036–1130–0–1–705	2023 actual	2024 est.	2025 est.
Budgetary resources:			
Unobligated balance:			
1000 Unobligated balance brought forward, Oct 1 .....	5		
Budget authority:			
Appropriations, discretionary:			
1131 Unobligated balance of appropriations permanently reduced .....	–5		
Budget authority and outlays, net:			
Discretionary:			
4000 Budget authority, gross .....	–5		
4180 Budget authority, net (total) .....	–5		
4190 Outlays, net (total) .....			

## BOARD OF VETERANS APPEALS

For necessary operating expenses of the Board of Veterans Appeals, \$267,000,000, of which not to exceed 10 percent shall remain available until September 30, 2026.

Note.—A full-year 2024 appropriation for this account was not enacted at the time the Budget was prepared; therefore, the Budget assumes this account is operating under the Continuing Appropriations Act, 2024 and Other Extensions Act (Division A of Public Law 118–15, as amended). The amounts included for 2024 reflect the annualized level provided by the continuing resolution.

## Program and Financing (in millions of dollars)

Identification code 036–1122–0–1–705	2023 actual	2024 est.	2025 est.
Obligations by program activity:			
0014 Board of Veterans' Appeals .....	243	285	295
Budgetary resources:			
Unobligated balance:			
1000 Unobligated balance brought forward, Oct 1 .....	20	28	28
1001 Discretionary unobligated balance brought fwd, Oct 1 .....	15		
Budget authority:			
Appropriations, discretionary:			
1100 Appropriation .....	285	285	267
1120 Appropriations transferred to other acct [036–0151] .....	–20		
1160 Appropriation, discretionary (total) .....	265	285	267
1900 Budget authority (total) .....	265	285	267
1930 Total budgetary resources available .....	285	313	295

## Memorandum (non-add) entries:

1940 Unobligated balance expiring .....	–14		
1941 Unexpired unobligated balance, end of year .....	28	28	

## Change in obligated balance:

Unpaid obligations:			
3000 Unpaid obligations, brought forward, Oct 1 .....	8	18	24
3010 New obligations, unexpired accounts .....	243	285	295
3011 Obligations ("upward adjustments"), expired accounts .....	3		
3020 Outlays (gross) .....	–235	–279	–270
3041 Recoveries of prior year unpaid obligations, expired .....	–1		
3050 Unpaid obligations, end of year .....	18	24	49
Memorandum (non-add) entries:			
3100 Obligated balance, start of year .....	8	18	24
3200 Obligated balance, end of year .....	18	24	49

## Budget authority and outlays, net:

Discretionary:			
4000 Budget authority, gross .....	265	285	267
Outlays, gross:			
4010 Outlays from new discretionary authority .....	209	241	226
4011 Outlays from discretionary balances .....	23	38	44
4020 Outlays, gross (total) .....	232	279	270
Offsets against gross budget authority and outlays:			
Offsetting collections (collected) from:			
Non-Federal sources .....	–2		
Additional offsets against gross budget authority only:			
4052 Offsetting collections credited to expired accounts .....	2		
4070 Budget authority, net (discretionary) .....	265	285	267
4080 Outlays, net (discretionary) .....	230	279	270
Mandatory:			
Outlays, gross:			
4101 Outlays from mandatory balances .....	3		
4180 Budget authority, net (total) .....	265	285	267
4190 Outlays, net (total) .....	233	279	270

The mission of the Board of Veterans' Appeals (Board or BVA), as set forth in 38 U.S.C. 7101(a) is to conduct hearings and consider appeals for benefits and services properly before the Board in a timely manner. The Board's goal is to issue quality decisions in compliance with the requirements of the law, including the precedential decisions of the United States Court of Appeals for Veterans Claims and other federal courts. The Board makes final decisions on behalf of the Secretary on appeals from decisions of the agencies of original jurisdiction with the Department of Veterans Affairs offices. The Board reviews all appeals for entitlement to veterans' benefits, including claims for service connection, increased disability ratings, total disability ratings, pension, insurance benefits, educational benefits, home loan guaranties, vocational rehabilitation, dependency and indemnity compensation, memorial benefits, and healthcare delivery to include a program of comprehensive assistance for family caregivers. The Veterans Appeals Improvement and Modernization Act of 2017, enacted on August 23, 2017, became effective on February 19, 2019. This law reformed the current appeals process and replaced it with a new, simpler process that uses easy to understand language and gives veterans choice and control of their appeal.

## Object Classification (in millions of dollars)

Identification code 036–1122–0–1–705	2023 actual	2024 est.	2025 est.
Direct obligations:			
Personnel compensation:			
11.1 Full-time permanent .....	159	183	191
11.5 Other personnel compensation .....	6	6	6
11.9 Total personnel compensation .....	165	189	197
12.1 Civilian personnel benefits .....	58	68	72
21.0 Travel and transportation of persons .....	1		
23.2 Rental payments to others .....	8	8	8
23.3 Communications, utilities, and miscellaneous charges .....	8	10	8
25.2 Other services from non-Federal sources .....	3	10	8
31.0 Equipment .....			2
99.9 Total new obligations, unexpired accounts .....	243	285	295

## Employment Summary

Identification code 036–1122–0–1–705	2023 actual	2024 est.	2025 est.
1001 Direct civilian full-time equivalent employment .....	1,245	1,396	1,445

## OFFICE OF INSPECTOR GENERAL

For necessary expenses of the Office of Inspector General, to include information technology, in carrying out the provisions of the Inspector General Act of 1978 (5 U.S.C. 401 et seq.),

\$296,000,000, of which not to exceed 10 percent shall remain available until September 30, 2026.

Note.—A full-year 2024 appropriation for this account was not enacted at the time the Budget was prepared; therefore, the Budget assumes this account is operating under the Continuing Appropriations Act, 2024 and Other Extensions Act (Division A of Public Law 118–15, as amended). The amounts included for 2024 reflect the annualized level provided by the continuing resolution.

**Program and Financing** (in millions of dollars)

Identification code 036–0170–0–1–705	2023 actual	2024 est.	2025 est.
<b>Obligations by program activity:</b>			
0101 Office of Inspector General (Direct) .....	270	288	296
0192 Total direct program .....	270	288	296
<b>Budgetary resources:</b>			
Unobligated balance:			
1000 Unobligated balance brought forward, Oct 1 .....	6	10	
1001 Discretionary unobligated balance brought fwd, Oct 1 .....	5		
1012 Unobligated balance transfers between expired and unexpired accounts .....	4	5	
1070 Unobligated balance (total) .....	10	15	
Budget authority:			
Appropriations, discretionary:			
1100 Appropriation .....	273	273	296
1900 Budget authority (total) .....	273	273	296
1930 Total budgetary resources available .....	283	288	296
Memorandum (non-add) entries:			
1940 Unobligated balance expiring .....	–3		
1941 Unexpired unobligated balance, end of year .....	10		
<b>Change in obligated balance:</b>			
Unpaid obligations:			
3000 Unpaid obligations, brought forward, Oct 1 .....	33	41	80
3010 New obligations, unexpired accounts .....	270	288	296
3011 Obligations ("upward adjustments"), expired accounts .....	12		
3020 Outlays (gross) .....	–264	–249	–290
3041 Recoveries of prior year unpaid obligations, expired .....	–10		
3050 Unpaid obligations, end of year .....	41	80	86
Memorandum (non-add) entries:			
3100 Obligated balance, start of year .....	33	41	80
3200 Obligated balance, end of year .....	41	80	86
<b>Budget authority and outlays, net:</b>			
Discretionary:			
4000 Budget authority, gross .....	273	273	296
Outlays, gross:			
4010 Outlays from new discretionary authority .....	229	203	220
4011 Outlays from discretionary balances .....	32	46	70
4020 Outlays, gross (total) .....	261	249	290
Offsets against gross budget authority and outlays:			
Offsetting collections (collected) from:			
4030 Federal sources .....	–5		
Additional offsets against gross budget authority only:			
4052 Offsetting collections credited to expired accounts .....	5		
4070 Budget authority, net (discretionary) .....	273	273	296
4080 Outlays, net (discretionary) .....	256	249	290
Mandatory:			
Outlays, gross:			
4101 Outlays from mandatory balances .....	3		
4180 Budget authority, net (total) .....	273	273	296
4190 Outlays, net (total) .....	259	249	290

This appropriation provides for carrying out the independent oversight responsibilities of the Inspector General Act of 1978. This oversight includes Department of Veterans Affairs (VA)-wide audit, investigation, healthcare inspection, and management support functions to identify and report weaknesses and deficiencies that create conditions for actual or potential fraud and other criminal activity, mismanagement, and waste in VA programs and operations. The audit function plans and conducts internal programmatic and financial audits and evaluations of all facets of VA operations. The healthcare inspection function performs legislatively mandated medical care quality assurance reviews and oversight of VA healthcare programs. The investigative function performs criminal and administrative investigations of improper and illegal activities involving VA operations, personnel, beneficiaries, and other parties.

**Object Classification** (in millions of dollars)

Identification code 036–0170–0–1–705	2023 actual	2024 est.	2025 est.
Direct obligations:			
Personnel compensation:			
11.1 Full-time permanent .....	146	156	160

11.5 Other personnel compensation .....	10	11	11
11.9 Total personnel compensation .....	156	167	171
12.1 Civilian personnel benefits .....	68	72	74
21.0 Employee Travel .....	7	7	7
23.1 Rental payments to GSA .....	8	8	9
23.2 Rental payments to others .....	4	5	5
25.2 Other services from non-Federal sources .....	24	26	27
26.0 Supplies and materials .....	1	1	1
31.0 Equipment .....	2	2	2
99.0 Direct obligations .....	270	288	296
99.9 Total new obligations, unexpired accounts .....	270	288	296

**Employment Summary**

Identification code 036–0170–0–1–705	2023 actual	2024 est.	2025 est.
1001 Direct civilian full-time equivalent employment .....	1,102	1,124	1,086
2001 Reimbursable civilian full-time equivalent employment .....		1	1

**INFORMATION TECHNOLOGY SYSTEMS**

## (INCLUDING TRANSFER OF FUNDS)

For necessary expenses for information technology systems and telecommunications support, including developmental information systems and operational information systems; for pay and associated costs; and for the capital asset acquisition of information technology systems, including management and related contractual costs of said acquisitions, including contractual costs associated with operations authorized by section 3109 of title 5, United States Code, \$6,231,680,270, plus reimbursements: Provided, That \$1,686,245,270 shall be for pay and associated costs, of which not to exceed 3 percent shall remain available until September 30, 2026: Provided further, That \$4,544,475,000 shall be for operations and maintenance, of which not to exceed 5 percent shall remain available until September 30, 2026, and of which \$118,900,000 shall remain available until expended for the purpose of facility activations related to projects funded by the "Construction, Major Projects", "Construction, Minor Projects", "Medical Facilities", "National Cemetery Administration", "General Operating Expenses, Veterans Benefits Administration", and "General Administration" accounts: Provided further, That \$960,000 shall be for information technology systems development, and shall remain available until September 30, 2026: Provided further, That amounts made available for salaries and expenses, operations and maintenance, and information technology systems development may be transferred among the three subaccounts after the Secretary of Veterans Affairs notifies the Committees on Appropriations of both Houses of Congress: Provided further, That amounts made available for the "Information Technology Systems" account for development may be transferred among projects or to newly defined projects: Provided further, That no project may be increased or decreased by more than \$3,000,000 of cost prior to submitting notification to the Committees on Appropriations of both Houses of Congress.

Note.—A full-year 2024 appropriation for this account was not enacted at the time the Budget was prepared; therefore, the Budget assumes this account is operating under the Continuing Appropriations Act, 2024 and Other Extensions Act (Division A of Public Law 118–15, as amended). The amounts included for 2024 reflect the annualized level provided by the continuing resolution.

**Program and Financing** (in millions of dollars)

Identification code 036–0167–0–1–705	2023 actual	2024 est.	2025 est.
<b>Obligations by program activity:</b>			
0001 Development .....	135	191	1
0002 Operations and maintenance .....	3,995	4,308	4,541
0003 Administrative and salaries .....	1,449	1,535	1,682
0004 P.L. 113–146, Sec. 801 - IT Support .....		1	
0009 Recurring Expenses Transformation Fund .....	8	37	
0799 Total direct obligations .....	5,587	6,072	6,224
0804 IT Systems, Reimbursable obligations .....	174	248	321
0900 Total new obligations, unexpired accounts .....	5,761	6,320	6,545
<b>Budgetary resources:</b>			
Unobligated balance:			
1000 Unobligated balance brought forward, Oct 1 .....	101	286	
1001 Discretionary unobligated balance brought fwd, Oct 1 .....	95		
1011 Unobligated balance transfer from other acct [047–0616] ....		12	
1070 Unobligated balance (total) .....	101	298	
Budget authority:			
Appropriations, discretionary:			
1100 Appropriation .....	5,782	5,782	6,232
1120 Appropriations transferred to other accts [036–0169] .....	–8	–8	–8
1160 Appropriation, discretionary (total) .....	5,774	5,774	6,224

INFORMATION TECHNOLOGY SYSTEMS—Continued  
Program and Financing—Continued

Identification code 036–0167–0–1–705	2023 actual	2024 est.	2025 est.
Spending authority from offsetting collections, discretionary:			
1700 Collected .....	23	248	321
1701 Change in uncollected payments, Federal sources .....	158		
1750 Spending auth from offsetting collections, disc (total) .....	181	248	321
1900 Budget authority (total) .....	5,955	6,022	6,545
1930 Total budgetary resources available .....	6,056	6,320	6,545
Memorandum (non-add) entries:			
1940 Unobligated balance expiring .....	–9		
1941 Unexpired unobligated balance, end of year .....	286		
<b>Change in obligated balance:</b>			
Unpaid obligations:			
3000 Unpaid obligations, brought forward, Oct 1 .....	2,723	2,883	2,038
3010 New obligations, unexpired accounts .....	5,761	6,320	6,545
3011 Obligations ("upward adjustments"), expired accounts .....	52		
3020 Outlays (gross) .....	–5,529	–7,165	–7,032
3041 Recoveries of prior year unpaid obligations, expired .....	–124		
3050 Unpaid obligations, end of year .....	2,883	2,038	1,551
Uncollected payments:			
3060 Uncollected pymts, Fed sources, brought forward, Oct 1 .....	–94	–180	–180
3070 Change in uncollected pymts, Fed sources, unexpired .....	–158		
3071 Change in uncollected pymts, Fed sources, expired .....	72		
3090 Uncollected pymts, Fed sources, end of year .....	–180	–180	–180
Memorandum (non-add) entries:			
3100 Obligated balance, start of year .....	2,629	2,703	1,858
3200 Obligated balance, end of year .....	2,703	1,858	1,371
<b>Budget authority and outlays, net:</b>			
Discretionary:			
4000 Budget authority, gross .....	5,955	6,022	6,545
Outlays, gross:			
4010 Outlays from new discretionary authority .....	3,264	4,867	5,300
4011 Outlays from discretionary balances .....	2,240	2,298	1,732
4020 Outlays, gross (total) .....	5,504	7,165	7,032
Offsets against gross budget authority and outlays:			
Offsetting collections (collected) from:			
4030 Federal sources .....	–113	–248	–321
4033 Non-Federal sources .....	–23		
4040 Offsets against gross budget authority and outlays (total) ....	–136	–248	–321
Additional offsets against gross budget authority only:			
4050 Change in uncollected pymts, Fed sources, unexpired .....	–158		
4052 Offsetting collections credited to expired accounts .....	113		
4060 Additional offsets against budget authority only (total) .....	–45		
4070 Budget authority, net (discretionary) .....	5,774	5,774	6,224
4080 Outlays, net (discretionary) .....	5,368	6,917	6,711
Mandatory:			
Outlays, gross:			
4101 Outlays from mandatory balances .....	25		
4180 Budget authority, net (total) .....	5,774	5,774	6,224
4190 Outlays, net (total) .....	5,393	6,917	6,711

The Information Technology (IT) Systems appropriation funds IT services such as systems development and performance, operations and maintenance, information security, and customer support. This appropriation enables the effective and efficient delivery of services to the Nation's largest healthcare network, as well as the veterans benefits and corporate business lines within the Department of Veterans Affairs.

## Object Classification (in millions of dollars)

Identification code 036–0167–0–1–705	2023 actual	2024 est.	2025 est.
Direct obligations:			
11.1 Personnel compensation: Full-time permanent .....	934	1,075	1,134
12.1 Civilian personnel benefits .....	350	338	486
21.0 Travel and transportation of persons .....	6	9	7
23.3 Communications, utilities, and miscellaneous charges .....	1,285	1,159	1,378
25.2 Other services from non-Federal sources .....	2,363	2,873	2,539
25.2 Other services from non-Federal sources - Recurring Expenses			
Transformation Fund .....	8	37	
25.2 Other services from non-Federal sources - TMF .....	6	12	
26.0 Supplies and materials .....	2	19	2
31.0 Equipment .....	632	549	678
31.0 Equipment - Choice Act, P.L. 113–146, Sec. 801 .....		1	
42.0 Insurance claims and indemnities .....	1		
99.0 Direct obligations .....	5,587	6,072	6,224

99.0	Reimbursable obligations .....	174	248	321
99.9	Total new obligations, unexpired accounts .....	5,761	6,320	6,545

## Employment Summary

Identification code 036–0167–0–1–705	2023 actual	2024 est.	2025 est.
1001 Direct civilian full-time equivalent employment .....	7,901	8,150	8,310
2001 Reimbursable civilian full-time equivalent employment .....	60	93	95

## VETERANS ELECTRONIC HEALTH RECORD

For activities related to implementation, preparation, development, interface, management, rollout, and maintenance of a Veterans Electronic Health Record system, including contractual costs associated with operations authorized by section 3109 of title 5, United States Code, and salaries and expenses of employees hired under titles 5 and 38, United States Code, \$894,000,000, to remain available until September 30, 2027.

Note.—A full-year 2024 appropriation for this account was not enacted at the time the Budget was prepared; therefore, the Budget assumes this account is operating under the Continuing Appropriations Act, 2024 and Other Extensions Act (Division A of Public Law 118–15, as amended). The amounts included for 2024 reflect the annualized level provided by the continuing resolution.

## Program and Financing (in millions of dollars)

Identification code 036–1123–0–1–703	2023 actual	2024 est.	2025 est.
<b>Obligations by program activity:</b>			
0001 EHR Contract .....	724	1,619	375
0002 PMO Support .....	437	494	191
0003 Infrastructure Readiness .....	253	313	328
0900 Total new obligations, unexpired accounts .....	1,414	2,426	894
<b>Budgetary resources:</b>			
Unobligated balance:			
1000 Unobligated balance brought forward, Oct 1 .....	495	817	
1021 Recoveries of prior year unpaid obligations .....	130		
1070 Unobligated balance (total) .....	625	817	
Budget authority:			
Appropriations, discretionary:			
1100 Appropriation .....	1,759	1,759	894
1131 Unobligated balance of appropriations permanently reduced .....	–150	–150	
1160 Appropriation, discretionary (total) .....	1,609	1,609	894
1930 Total budgetary resources available .....	2,234	2,426	894
Memorandum (non-add) entries:			
1940 Unobligated balance expiring .....	–3		
1941 Unexpired unobligated balance, end of year .....	817		
<b>Change in obligated balance:</b>			
Unpaid obligations:			
3000 Unpaid obligations, brought forward, Oct 1 .....	3,098	2,150	1,505
3010 New obligations, unexpired accounts .....	1,414	2,426	894
3020 Outlays (gross) .....	–2,229	–3,071	–1,508
3040 Recoveries of prior year unpaid obligations, unexpired .....	–130		
3041 Recoveries of prior year unpaid obligations, expired .....	–3		
3050 Unpaid obligations, end of year .....	2,150	1,505	891
Memorandum (non-add) entries:			
3100 Obligated balance, start of year .....	3,098	2,150	1,505
3200 Obligated balance, end of year .....	2,150	1,505	891
<b>Budget authority and outlays, net:</b>			
Discretionary:			
4000 Budget authority, gross .....	1,609	1,609	894
Outlays, gross:			
4010 Outlays from new discretionary authority .....	390	280	179
4011 Outlays from discretionary balances .....	1,839	2,791	1,329
4020 Outlays, gross (total) .....	2,229	3,071	1,508
4180 Budget authority, net (total) .....	1,609	1,609	894
4190 Outlays, net (total) .....	2,229	3,071	1,508

The Veterans Electronic Health Care Record appropriation funds necessary expenses related to the development and deployment of a new Veterans Electronic Health Record (EHR) system. This new EHR will allow the Department of Veterans Affairs (VA) to move toward a single common health record that has full integration between the Department of Defense and VA, as well as community providers. From the veteran perspective, the new system will provide a single, accurate, lifetime health record while improving patient care and safety.



**Object Classification** (in millions of dollars)

Identification code 036–1123–0–1–703	2023 actual	2024 est.	2025 est.
Direct obligations:			
11.1 Personnel compensation: Full-time permanent .....	25	43	51
12.1 Civilian personnel benefits .....	9	21	28
21.0 Travel and transportation of persons .....	2	4	4
23.1 Rental payments to GSA .....	2	2	2
23.3 Communications, utilities, and miscellaneous charges .....	88	57	59
25.2 Other services from non-Federal sources .....	1,219	2,180	636
25.3 Other goods and services from Federal sources (FTE to VHA) .....	8	14	8
25.3 Other goods and services from Federal sources .....	.....	3	.....
31.0 Equipment .....	61	102	106
99.0 Direct obligations .....	1,414	2,426	894
99.9 Total new obligations, unexpired accounts .....	1,414	2,426	894

**Employment Summary**

Identification code 036–1123–0–1–703	2023 actual	2024 est.	2025 est.
1001 Direct civilian full-time equivalent employment .....	200	313	313

**NATIONAL CEMETERY ADMINISTRATION**

For necessary expenses of the National Cemetery Administration for operations and maintenance, not otherwise provided for, including uniforms or allowances therefor; cemeterial expenses as authorized by law; purchase of one passenger motor vehicle for use in cemeterial operations; hire of passenger motor vehicles; and repair, alteration or improvement of facilities under the jurisdiction of the National Cemetery Administration, \$495,000,000, of which not to exceed 10 percent shall remain available until September 30, 2026.

Note.—A full-year 2024 appropriation for this account was not enacted at the time the Budget was prepared; therefore, the Budget assumes this account is operating under the Continuing Appropriations Act, 2024 and Other Extensions Act (Division A of Public Law 118–15, as amended). The amounts included for 2024 reflect the annualized level provided by the continuing resolution.

**Special and Trust Fund Receipts** (in millions of dollars)

Identification code 036–0129–0–1–705	2023 actual	2024 est.	2025 est.
0100 Balance, start of year .....	.....	.....	.....
Receipts:			
Current law:			
1198 Rounding adjustment .....	1	1	1
2000 Total: Balances and receipts .....	1	1	1
Appropriations:			
Current law:			
2101 National Cemetery Administration .....	–1	–1	–1
5099 Balance, end of year .....	.....	.....	.....

**Program and Financing** (in millions of dollars)

Identification code 036–0129–0–1–705	2023 actual	2024 est.	2025 est.
<b>Obligations by program activity:</b>			
0201 Operations and maintenance .....	437	441	495
0801 Reimbursable program activity .....	3	3	1
0900 Total new obligations, unexpired accounts .....	440	444	496
<b>Budgetary resources:</b>			
Unobligated balance:			
1000 Unobligated balance brought forward, Oct 1 .....	4	11	2
1001 Discretionary unobligated balance brought fwd, Oct 1 .....	2	.....	.....
1012 Unobligated balance transfers between expired and unexpired accounts .....	16	.....	.....
1070 Unobligated balance (total) .....	20	11	2
Budget authority:			
Appropriations, discretionary:			
1100 Appropriation .....	430	430	495
Appropriations, mandatory:			
1201 Appropriation (special or trust fund) .....	1	1	1
Spending authority from offsetting collections, discretionary:			
1700 Collected .....	3	4	4
1900 Budget authority (total) .....	434	435	500
1930 Total budgetary resources available .....	454	446	502
Memorandum (non-add) entries:			
1940 Unobligated balance expiring .....	–3	.....	.....

1941	Unexpired unobligated balance, end of year .....	11	2	6
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**Change in obligated balance:**

Unpaid obligations:			
3000 Unpaid obligations, brought forward, Oct 1 .....	105	129	78
3010 New obligations, unexpired accounts .....	440	444	496
3011 Obligations ("upward adjustments"), expired accounts .....	3	.....	.....
3020 Outlays (gross) .....	–404	–495	–481
3041 Recoveries of prior year unpaid obligations, expired .....	–15	.....	.....
3050 Unpaid obligations, end of year .....	129	78	93
Memorandum (non-add) entries:			
3100 Obligated balance, start of year .....	105	129	78
3200 Obligated balance, end of year .....	129	78	93

**Budget authority and outlays, net:**

Discretionary:			
4000 Budget authority, gross .....	433	434	499
Outlays, gross:			
4010 Outlays from new discretionary authority .....	313	367	420
4011 Outlays from discretionary balances .....	91	127	60
4020 Outlays, gross (total) .....	404	494	480
Offsets against gross budget authority and outlays:			
Offsetting collections (collected) from:			
4030 Federal sources .....	–4	–3	–3
4033 Non-Federal sources .....	.....	–1	–1
4040 Offsets against gross budget authority and outlays (total) ....	–4	–4	–4
Additional offsets against gross budget authority only:			
4052 Offsetting collections credited to expired accounts .....	1	.....	.....
4060 Additional offsets against budget authority only (total) .....	1	.....	.....
4070 Budget authority, net (discretionary) .....	430	430	495
4080 Outlays, net (discretionary) .....	400	490	476
Mandatory:			
4090 Budget authority, gross .....	1	1	1
Outlays, gross:			
4101 Outlays from mandatory balances .....	.....	1	1
4180 Budget authority, net (total) .....	431	431	496
4190 Outlays, net (total) .....	400	491	477

The mission of the National Cemetery Administration (NCA) is to honor veterans with final resting places in national shrines and with lasting tributes that commemorate their service to our Nation. NCA's vision is to serve all veterans and their families with the utmost dignity, respect, and compassion. VA national cemeteries inspire visitors to understand and appreciate the service and sacrifice of our Nation's veterans. NCA accomplishes this mission and vision through operational and benefit programs and services that include: 1) burying eligible veterans and their eligible family members in national cemeteries and maintaining memorial areas and gravesites as national shrines; 2) administering cemetery grants to establish, expand, improve, or operate veterans cemeteries owned and operated by State, Tribal, and other grantees; 3) administering Legacy grants for development of educational materials and hosting the Veterans Legacy Memorial platform, all of which help VA tell the stories of veterans interred in VA national and VA-grant-funded cemeteries; 4) providing burial headstones and markers for the unmarked graves of eligible veterans and memorial headstones markers for eligible decedents whose remains are unavailable for burial; 5) providing medallions signifying the graves of eligible veterans interred in private cemeteries to be affixed to their privately purchased headstones or markers; 6) providing Presidential Memorial Certificates to family and friends of deceased eligible veterans, recognizing their qualifying service to the Nation; 7) providing graveliners or partial reimbursement for a privately purchased outer burial receptacles for each new grave in open national cemeteries administered by NCA or in VA-grant funded cemeteries; 8) providing reimbursement for caskets and urns used to inter veteran remains in VA national or VA-grant-funded cemeteries when there is no next of kin or sufficient resources for a casket or urn; 9) providing an urn or commemorative plaque for an eligible deceased veteran in lieu of a headstone or marker; and 10) recording First Notice of Veteran Deaths into VA electronic files to ensure timely termination of benefits and next-of-kin notification of possible entitlement to survivor benefits.

Additionally, NCA reflects budget information for the National Cemetery Gift Fund and the Facilities Operation Fund. Through the Gift Fund, the Secretary is authorized to accept gifts and bequests which are made for the purpose of beautifying national cemeteries or are determined to be beneficial to such cemeteries.

**Object Classification** (in millions of dollars)

Identification code 036–0129–0–1–705	2023 actual	2024 est.	2025 est.
Direct obligations:			
Personnel compensation:			
11.1 Full-time permanent .....	157	164	180
11.5 Other personnel compensation .....	7	8	8
11.9 Total personnel compensation .....	164	172	188
12.1 Civilian personnel benefits .....	68	71	81
21.0 Travel and transportation of persons .....	6	6	6
22.0 Transportation of things .....	2	2	2
23.1 Rent .....	2	2	6

## NATIONAL CEMETERY ADMINISTRATION—Continued

## Object Classification—Continued

Identification code 036-0129-0-1-705	2023 actual	2024 est.	2025 est.
23.3 Communications, utilities, and miscellaneous charges .....	13	13	16
24.0 Printing and reproduction .....	2	2	2
25.2 Other services from non-Federal sources .....	134	135	157
26.0 Supplies and materials .....	15	15	20
31.0 Equipment .....	23	15	12
32.0 Land and structures .....	6	6	3
41.0 Grants, subsidies, and contributions .....	2	2	2
99.0 Direct obligations .....	437	441	495
99.0 Reimbursable obligations .....	3	3	1
99.9 Total new obligations, unexpired accounts .....	440	444	496

## Employment Summary

Identification code 036-0129-0-1-705	2023 actual	2024 est.	2025 est.
1001 Direct civilian full-time equivalent employment .....	2,199	2,182	2,355
2001 Reimbursable civilian full-time equivalent employment .....		17	3

## SUPPLY FUND

## Program and Financing (in millions of dollars)

Identification code 036-4537-0-4-705	2023 actual	2024 est.	2025 est.
<b>Obligations by program activity:</b>			
0801 Reimbursable program-Merchandizing .....	2,172	2,454	2,454
0802 Reimbursable program-Operations .....		546	546
0900 Total new obligations, unexpired accounts .....	2,172	3,000	3,000

## Budgetary resources:

Unobligated balance:			
1000 Unobligated balance brought forward, Oct 1 .....	573	708	708
1021 Recoveries of prior year unpaid obligations .....	79		
1070 Unobligated balance (total) .....	652	708	708
Budget authority:			
Spending authority from offsetting collections, mandatory:			
1800 Collected .....	1,676	3,000	3,000
1801 Change in uncollected payments, Federal sources .....	552		
1850 Spending auth from offsetting collections, mand (total) .....	2,228	3,000	3,000
1930 Total budgetary resources available .....	2,880	3,708	3,708
Memorandum (non-add) entries:			
1941 Unexpired unobligated balance, end of year .....	708	708	708

## Change in obligated balance:

Unpaid obligations:			
3000 Unpaid obligations, brought forward, Oct 1 .....	893	1,184	1,058
3010 New obligations, unexpired accounts .....	2,172	3,000	3,000
3020 Outlays (gross) .....	-1,802	-3,126	-3,082
3040 Recoveries of prior year unpaid obligations, unexpired .....	-79		
3050 Unpaid obligations, end of year .....	1,184	1,058	976
Uncollected payments:			
3060 Uncollected pymts, Fed sources, brought forward, Oct 1 .....	-1,079	-1,631	-1,631
3070 Change in uncollected pymts, Fed sources, unexpired .....	-552		
3090 Uncollected pymts, Fed sources, end of year .....	-1,631	-1,631	-1,631
Memorandum (non-add) entries:			
3100 Obligated balance, start of year .....	-186	-447	-573
3200 Obligated balance, end of year .....	-447	-573	-655

## Budget authority and outlays, net:

Mandatory:			
4090 Budget authority, gross .....	2,228	3,000	3,000
Outlays, gross:			
4100 Outlays from new mandatory authority .....		2,850	2,850
4101 Outlays from mandatory balances .....	1,802	276	232
4110 Outlays, gross (total) .....	1,802	3,126	3,082
Offsets against gross budget authority and outlays:			
Offsetting collections (collected) from:			
4120 Federal sources .....	-1,635	-3,000	-3,000
4123 Non-Federal sources .....	-41		
4130 Offsets against gross budget authority and outlays (total) ....	-1,676	-3,000	-3,000

## Additional offsets against gross budget authority only:

4140 Change in uncollected pymts, Fed sources, unexpired .....	-552		
4170 Outlays, net (mandatory) .....	126	126	82
4180 Budget authority, net (total) .....			
4190 Outlays, net (total) .....	126	126	82

Under the provisions of 38 U.S.C. 8121, the Supply Fund is responsible for the operation and maintenance of a supply system for the Department of Veterans Affairs (VA). In this capacity, it provides policy and oversight to VA's acquisition and logistics programs, and provides best value acquisition of goods and services through its National Acquisition Center, Denver Acquisition and Logistics Center, Service and Distribution Center, Technology Acquisition Center and Strategic Acquisition Center. Operating as an intra-governmental revolving fund without fiscal year limitations, the Supply Fund is financed by revenue from fees on acquisitions of supplies, equipment, and services for both VA and other Government agency customers.

## Object Classification (in millions of dollars)

Identification code 036-4537-0-4-705	2023 actual	2024 est.	2025 est.
<b>Reimbursable obligations:</b>			
11.1 Personnel compensation: Full-time permanent .....	120	183	186
12.1 Civilian personnel benefits .....	48	72	74
21.0 Travel and transportation of persons .....	5	8	12
22.0 Transportation of things .....	1	60	60
23.1 Rental payments to GSA .....	6	6	7
23.3 Communications, utilities, and miscellaneous charges .....	37	36	38
24.0 Printing and reproduction .....	19	20	20
25.2 Other services from non-Federal sources .....	466	608	593
26.0 Supplies and materials .....	1,468	2,003	2,005
31.0 Equipment .....	2	4	5
99.9 Total new obligations, unexpired accounts .....	2,172	3,000	3,000

## Employment Summary

Identification code 036-4537-0-4-705	2023 actual	2024 est.	2025 est.
2001 Reimbursable civilian full-time equivalent employment .....	1,027	1,524	1,525

## FRANCHISE FUND

## Program and Financing (in millions of dollars)

Identification code 036-4539-0-4-705	2023 actual	2024 est.	2025 est.
<b>Obligations by program activity:</b>			
0801 Franchise Fund (Reimbursable) .....	1,808	2,143	2,119
<b>Budgetary resources:</b>			
Unobligated balance:			
1000 Unobligated balance brought forward, Oct 1 .....	926	644	350
1021 Recoveries of prior year unpaid obligations .....	92	90	90
1033 Recoveries of prior year paid obligations .....	4		
1070 Unobligated balance (total) .....	1,022	734	440
Budget authority:			
Spending authority from offsetting collections, discretionary:			
1700 Collected .....	1,792	1,759	1,799
1701 Change in uncollected payments, Federal sources .....	-362		
1750 Spending auth from offsetting collections, disc (total) .....	1,430	1,759	1,799
1930 Total budgetary resources available .....	2,452	2,493	2,239
Memorandum (non-add) entries:			
1941 Unexpired unobligated balance, end of year .....	644	350	120

## Change in obligated balance:

Unpaid obligations:			
3000 Unpaid obligations, brought forward, Oct 1 .....	599	634	724
3010 New obligations, unexpired accounts .....	1,808	2,143	2,119
3020 Outlays (gross) .....	-1,681	-1,963	-1,629
3040 Recoveries of prior year unpaid obligations, unexpired .....	-92	-90	-90
3050 Unpaid obligations, end of year .....	634	724	1,124
Uncollected payments:			
3060 Uncollected pymts, Fed sources, brought forward, Oct 1 .....	-1,005	-643	-643
3070 Change in uncollected pymts, Fed sources, unexpired .....	362		
3090 Uncollected pymts, Fed sources, end of year .....	-643	-643	-643
Memorandum (non-add) entries:			
3100 Obligated balance, start of year .....	-406	-9	81
3200 Obligated balance, end of year .....	-9	81	481

<b>Budget authority and outlays, net:</b>			
Discretionary:			
4000	Budget authority, gross .....	1,430	1,759 1,799
Outlays, gross:			
4010	Outlays from new discretionary authority .....	1,319	1,349
4011	Outlays from discretionary balances .....	1,681	644 280
4020	Outlays, gross (total) .....	1,681	1,963 1,629
Offsets against gross budget authority and outlays:			
Offsetting collections (collected) from:			
4030	Federal sources .....	-1,795	-1,759 -1,799
4033	Non-Federal sources .....	-1	.....
4040	Offsets against gross budget authority and outlays (total) ....	-1,796	-1,759 -1,799
Additional offsets against gross budget authority only:			
4050	Change in uncollected pymts, Fed sources, unexpired .....	362	.....
4053	Recoveries of prior year paid obligations, unexpired accounts .....	4	.....
4060	Additional offsets against budget authority only (total) .....	366	.....
4080	Outlays, net (discretionary) .....	-115	204 -170
4180	Budget authority, net (total) .....	.....	.....
4190	Outlays, net (total) .....	-115	204 -170

The Department of Veterans Affairs (VA) Franchise Fund was established under the authority of the Government Management Reform Act of 1994 and the VA and Housing and Urban Development and Independent Agencies Act of 1997. VA was selected by the Office of Management and Budget in 1996 as one of the six executive branch agencies to establish a franchise fund pilot program. Created as a revolving fund, the VA Franchise Fund began providing common administrative support services to the VA and other Government agencies in 1997 on a fee-for-service basis. In 2006, under the Military Quality of Life and Veterans Affairs Appropriations Act (P.L. 109-114), permanent status was conferred upon the VA Franchise Fund. The Franchise Fund concept is intended to increase competition for Government administrative services, resulting in lower costs and higher quality.

#### Object Classification (in millions of dollars)

Identification code 036-4539-0-4-705	2023 actual	2024 est.	2025 est.
Reimbursable obligations:			
11.1	Personnel compensation: Full-time permanent .....	204	265 292
12.1	Civilian personnel benefits .....	79	112 117
21.0	Travel and transportation of persons .....	2	4 6
23.1	Rental payments to GSA .....	6	6 7
23.3	Communications, utilities, and miscellaneous charges .....	151	180 146
24.0	Printing and reproduction .....	10	11 12
25.2	Other services from non-Federal sources .....	1,319	1,528 1,502
26.0	Supplies and materials .....	4	4 6
31.0	Equipment .....	33	33 31
99.9	Total new obligations, unexpired accounts .....	1,808	2,143 2,119

#### Employment Summary

Identification code 036-4539-0-4-705	2023 actual	2024 est.	2025 est.
2001	Reimbursable civilian full-time equivalent employment .....	2,138	2,722 2,722

#### RECURRING EXPENSES TRANSFORMATIONAL FUND

##### Program and Financing (in millions of dollars)

Identification code 036-1124-0-1-705	2023 actual	2024 est.	2025 est.
<b>Obligations by program activity:</b>			
0002	RETF - Nonrecurring Maintenance .....	75	.....
0003	RETF - Major Construction .....	598	485 186
0004	RETF - Minor Construction .....	40	50 101
0900	Total new obligations, unexpired accounts (object class 32.0) .....	638	610 287
<b>Budgetary resources:</b>			
Unobligated balance:			
1000	Unobligated balance brought forward, Oct 1 .....	1,060	1,007 606
1012	Unobligated balance transfers between expired and unexpired accounts .....	676	300 300
1070	Unobligated balance (total) .....	1,736	1,307 906
Budget authority:			
Appropriations, discretionary:			
1131	Unobligated balance of appropriations permanently reduced .....	-91	-91 .....
1930	Total budgetary resources available .....	1,645	1,216 906

Memorandum (non-add) entries:			
1941	Unexpired unobligated balance, end of year .....	1,007	606 619
<b>Change in obligated balance:</b>			
Unpaid obligations:			
3000	Unpaid obligations, brought forward, Oct 1 .....	48	49
3010	New obligations, unexpired accounts .....	638	610 287
3020	Outlays (gross) .....	-590	-609 -336
3050	Unpaid obligations, end of year .....	48	49 .....
Memorandum (non-add) entries:			
3100	Obligated balance, start of year .....	48	49
3200	Obligated balance, end of year .....	48	49 .....

<b>Budget authority and outlays, net:</b>			
Discretionary:			
4000	Budget authority, gross .....	-91	-91 .....
Outlays, gross:			
4010	Outlays from new discretionary authority .....	-37	.....
4011	Outlays from discretionary balances .....	590	646 336
4020	Outlays, gross (total) .....	590	609 336
4180	Budget authority, net (total) .....	-91	-91 .....
4190	Outlays, net (total) .....	590	609 336

The Consolidated Appropriations Act of 2016 (P.L. 114-113) authorized the Recurring Expenses Transformational Fund (Transformational Fund). Unobligated balances of expired discretionary funds appropriated in 2016 or any succeeding fiscal year from the General Fund of the Treasury to the Department of Veterans Affairs may be transferred to the Transformational Fund at the end of the fifth fiscal year after the last fiscal year for which such funds are available for the purposes for which appropriated. Balances available in the Transformational Fund shall be available until expended for facilities infrastructure improvements, including nonrecurring maintenance, at existing hospitals and clinics of the Veterans Health Administration, and for information technology systems improvements and sustainment.

The 2025 Budget anticipates a transfer of \$305 million in unobligated balances into the Transformational Fund at the end of 2024, which will be obligated in 2025 for Construction, Minor Projects that improve Veterans Health Administration facilities infrastructure.

#### ADMINISTRATIVE PROVISIONS

##### (INCLUDING TRANSFER OF FUNDS)

*SEC. 201. Any appropriation for fiscal year 2025 for "Compensation and Pensions", "Readjustment Benefits", and "Veterans Insurance and Indemnities" may be transferred as necessary to any other of the mentioned appropriations: Provided, That, before a transfer may take place, the Secretary of Veterans Affairs shall submit notice thereof to the Committees on Appropriations of both Houses of Congress.*

##### (INCLUDING TRANSFER OF FUNDS)

*SEC. 202. Amounts made available for the Department of Veterans Affairs for fiscal year 2025, in this or any other Act, under the "Medical Services", "Medical Community Care", "Medical Support and Compliance", and "Medical Facilities" accounts may be transferred among the accounts: Provided, That before any such transfer may take place, the Secretary of Veterans Affairs shall submit notice thereof to the Committees on Appropriations of both Houses of Congress.*

*SEC. 203. Appropriations available in this title for salaries and expenses shall be available for services authorized by section 3109 of title 5, United States Code; hire of passenger motor vehicles; lease of a facility or land or both; and uniforms or allowances therefor, as authorized by sections 5901 through 5902 of title 5, United States Code.*

*SEC. 204. No appropriations in this title (except the appropriations for "Construction, Major Projects", and "Construction, Minor Projects") shall be available for the purchase of any site for or toward the construction of any new hospital or home.*

*SEC. 205. No appropriations in this title shall be available for health care treatment or examination of any persons (except beneficiaries entitled to such health care treatment or examination under the laws providing such benefits to veterans, and persons receiving such treatment under sections 7901 through 7904 of title 5, United States Code, or the Robert T. Stafford Disaster Relief and Emergency Assistance Act (42 U.S.C. 5121 et seq.)), unless reimbursement of the cost of such health care treatment or examination is made to the "Medical Services" account at such rates as may be fixed by the Secretary of Veterans Affairs.*

*SEC. 206. Appropriations available in this title for "Compensation and Pensions", "Readjustment Benefits", and "Veterans Insurance and Indemnities" shall be available for payment of prior year accrued obligations required to be recorded by law against the corresponding prior year accounts within the last quarter of fiscal year 2024.*

*SEC. 207. Appropriations available in this title shall be available to pay prior year obligations of corresponding prior year appropriations accounts resulting from sections 3328(a), 3334, and 3712(a) of title 31, United States Code, except that if*

such obligations are from trust fund accounts they shall be payable only from "Compensation and Pensions".

(INCLUDING TRANSFER OF FUNDS)

SEC. 208. Notwithstanding any other provision of law, during fiscal year 2025, the Secretary of Veterans Affairs shall, from the National Service Life Insurance Fund under section 1920 of title 38, United States Code, the Veterans' Special Life Insurance Fund under section 1923 of title 38, United States Code, and the United States Government Life Insurance Fund under section 1955 of title 38, United States Code, reimburse the "General Operating Expenses, Veterans Benefits Administration" and "Information Technology Systems" accounts for the cost of administration of the insurance programs financed through those accounts: Provided, That reimbursement shall be made only from the surplus earnings accumulated in such an insurance program during fiscal year 2025 that are available for dividends in that program after claims have been paid and actuarially determined reserves have been set aside: Provided further, That if the cost of administration of such an insurance program exceeds the amount of surplus earnings accumulated in that program, reimbursement shall be made only to the extent of such surplus earnings: Provided further, That the Secretary shall determine the cost of administration for fiscal year 2025 which is properly allocable to the provision of each such insurance program and to the provision of any total disability income insurance included in that insurance program.

SEC. 209. Amounts deducted from enhanced-use lease proceeds to reimburse an account for expenses incurred by that account during a prior fiscal year for providing enhanced-use lease services shall be available until expended.

(INCLUDING TRANSFER OF FUNDS)

SEC. 210. Funds available in this title or funds for salaries and other administrative expenses shall also be available to reimburse the Office of Resolution Management, Diversity and Inclusion, the Office of Employment Discrimination Complaint Adjudication, and the Alternative Dispute Resolution function within the Office of Human Resources and Administration for all services provided at rates which will recover actual costs but not to exceed \$143,363,000 for the Office of Resolution Management, Diversity and Inclusion, \$9,606,581 for the Office of Employment Discrimination Complaint Adjudication, and \$7,686,000 for the Alternative Dispute Resolution function within the Office of Human Resources and Administration: Provided, That payments may be made in advance for services to be furnished based on estimated costs: Provided further, That amounts received shall be credited to the "General Administration" and "Information Technology Systems" accounts for use by the office that provided the service.

SEC. 211. No funds of the Department of Veterans Affairs shall be available for hospital care, nursing home care, or medical services provided to any person under chapter 17 of title 38, United States Code, for a non-service-connected disability described in section 1729(a)(2) of such title, unless that person has disclosed to the Secretary of Veterans Affairs, in such form as the Secretary may require, current, accurate third-party reimbursement information for purposes of section 1729 of such title: Provided, That the Secretary may recover, in the same manner as any other debt due the United States, the reasonable charges for such care or services from any person who does not make such disclosure as required: Provided further, That any amounts so recovered for care or services provided in a prior fiscal year may be obligated by the Secretary during the fiscal year in which amounts are received.

(INCLUDING TRANSFER OF FUNDS)

SEC. 212. Notwithstanding any other provision of law, proceeds or revenues derived from enhanced-use leasing activities (including disposal) may be deposited into the "Construction, Major Projects" and "Construction, Minor Projects" accounts and be used for construction (including site acquisition and disposition), alterations, and improvements of any medical facility under the jurisdiction or for the use of the Department of Veterans Affairs. Such sums as realized are in addition to the amount provided for in "Construction, Major Projects" and "Construction, Minor Projects".

SEC. 213. Amounts made available under "Medical Services" are available—

- (1) for furnishing recreational facilities, supplies, and equipment; and
- (2) for funeral expenses, burial expenses, and other expenses incidental to funerals and burials for beneficiaries receiving care in the Department.

(INCLUDING TRANSFER OF FUNDS)

SEC. 214. Such sums as may be deposited into the Medical Care Collections Fund pursuant to section 1729A of title 38, United States Code, may be transferred to the "Medical Services" and "Medical Community Care" accounts to remain available until expended for the purposes of these accounts.

SEC. 215. The Secretary of Veterans Affairs may enter into agreements with Federally Qualified Health Centers in the State of Alaska and Indian Tribes and Tribal organizations which are party to the Alaska Native Health Compact with the Indian Health Service, to provide healthcare, including behavioral health and dental care, to veterans in rural Alaska. The Secretary shall require participating veterans and facilities to comply with all appropriate rules and regulations, as established by the

Secretary. The term "rural Alaska" shall mean those lands which are not within the boundaries of the municipality of Anchorage or the Fairbanks North Star Borough.

(INCLUDING TRANSFER OF FUNDS)

SEC. 216. Such sums as may be deposited into the Department of Veterans Affairs Capital Asset Fund pursuant to section 8118 of title 38, United States Code, may be transferred to the "Construction, Major Projects" and "Construction, Minor Projects" accounts, to remain available until expended for the purposes of these accounts.

SEC. 217. Not later than 30 days after the end of each fiscal quarter, the Secretary of Veterans Affairs shall submit to the Committees on Appropriations of both Houses of Congress a report on the financial status of the Department of Veterans Affairs for the preceding quarter: Provided, That, at a minimum, the report shall include the direction contained in the paragraph entitled "Quarterly reporting", under the heading "General Administration" in the joint explanatory statement accompanying Public Law 114–223.

(INCLUDING TRANSFER OF FUNDS)

SEC. 218. Amounts made available under the "Medical Services", "Medical Community Care", "Medical Support and Compliance", "Medical Facilities", "General Operating Expenses, Veterans Benefits Administration", "Board of Veterans Appeals", "General Administration", and "National Cemetery Administration" accounts for fiscal year 2025 may be transferred to or from the "Information Technology Systems" account: Provided, That such transfers may not result in a more than 10 percent aggregate increase in the total amount made available by this Act for the "Information Technology Systems" account: Provided further, That, before a transfer may take place, the Secretary of Veterans Affairs shall submit notice thereof to the Committees on Appropriations of both Houses of Congress.

(INCLUDING TRANSFER OF FUNDS)

SEC. 219. Of the amounts appropriated to the Department of Veterans Affairs for fiscal year 2025 for "Medical Services", "Medical Community Care", "Medical Support and Compliance", "Medical Facilities", "Construction, Minor Projects", and "Information Technology Systems", up to \$594,828,000, plus reimbursements, may be transferred to the Joint Department of Defense—Department of Veterans Affairs Medical Facility Demonstration Fund, established by section 1704 of the National Defense Authorization Act for Fiscal Year 2010 (Public Law 111–84; 123 Stat. 2571) and may be used for operation of the facilities designated as combined Federal medical facilities as described by section 706 of the Duncan Hunter National Defense Authorization Act for Fiscal Year 2009 (Public Law 110–417; 122 Stat. 4500): Provided, That additional funds may be transferred from accounts designated in this section to the Joint Department of Defense—Department of Veterans Affairs Medical Facility Demonstration Fund upon written notification by the Secretary of Veterans Affairs to the Committees on Appropriations of both Houses of Congress: Provided further, That section 220 of title II of division J of Public Law 117–328 is repealed.

(INCLUDING TRANSFER OF FUNDS)

SEC. 220. Of the amounts appropriated to the Department of Veterans Affairs which become available on October 1, 2025, for "Medical Services", "Medical Community Care", "Medical Support and Compliance", and "Medical Facilities", up to \$644,025,000, plus reimbursements, may be transferred to the Joint Department of Defense—Department of Veterans Affairs Medical Facility Demonstration Fund, established by section 1704 of the National Defense Authorization Act for Fiscal Year 2010 (Public Law 111–84; 123 Stat. 2571) and may be used for operation of the facilities designated as combined Federal medical facilities as described by section 706 of the Duncan Hunter National Defense Authorization Act for Fiscal Year 2009 (Public Law 110–417; 122 Stat. 4500): Provided, That additional funds may be transferred from accounts designated in this section to the Joint Department of Defense—Department of Veterans Affairs Medical Facility Demonstration Fund upon written notification by the Secretary of Veterans Affairs to the Committees on Appropriations of both Houses of Congress.

(INCLUDING TRANSFER OF FUNDS)

SEC. 221. Such sums as may be deposited into the Medical Care Collections Fund pursuant to section 1729A of title 38, United States Code, for healthcare provided at facilities designated as combined Federal medical facilities as described by section 706 of the Duncan Hunter National Defense Authorization Act for Fiscal Year 2009 (Public Law 110–417; 122 Stat. 4500) shall also be available: (1) for transfer to the Joint Department of Defense—Department of Veterans Affairs Medical Facility Demonstration Fund, established by section 1704 of the National Defense Authorization Act for Fiscal Year 2010 (Public Law 111–84; 123 Stat. 2571); and (2) for operations of the facilities designated as combined Federal medical facilities as described by section 706 of the Duncan Hunter National Defense Authorization Act for Fiscal Year 2009 (Public Law 110–417; 122 Stat. 4500): Provided, That, notwithstanding section 1704(b)(3) of the National Defense Authorization Act for Fiscal Year 2010 (Public Law 111–84; 123 Stat. 2573), amounts transferred to the

Joint Department of Defense—Department of Veterans Affairs Medical Facility Demonstration Fund shall remain available until expended.

(INCLUDING TRANSFER OF FUNDS)

SEC. 222. Of the amounts available in this title for "Medical Services", "Medical Community Care", "Medical Support and Compliance", and "Medical Facilities", a minimum of \$15,000,000 shall be transferred to the DOD-VA Health Care Sharing Incentive Fund, as authorized by section 8111(d) of title 38, United States Code, to remain available until expended, for any purpose authorized by section 8111 of title 38, United States Code.

(INCLUDING TRANSFER OF FUNDS)

SEC. 223. The Secretary of Veterans Affairs, upon determination that such action is necessary to address needs of the Veterans Health Administration, may transfer to the "Medical Services" account any discretionary appropriations made available for fiscal year 2025 in this title (except appropriations made to the "General Operating Expenses, Veterans Benefits Administration" account) or any discretionary unobligated balances within the Department of Veterans Affairs, including those appropriated for fiscal year 2025, that were provided in advance by appropriations Acts: Provided, That transfers shall be made only with the approval of the Office of Management and Budget: Provided further, That the transfer authority provided in this section is in addition to any other transfer authority provided by law: Provided further, That no amounts may be transferred from amounts that were designated by Congress as an emergency requirement pursuant to a concurrent resolution on the budget or the Balanced Budget and Emergency Deficit Control Act of 1985: Provided further, That such authority to transfer may not be used unless for higher priority items, based on emergent healthcare requirements, than those for which originally appropriated and in no case where the item for which funds are requested has been denied by Congress: Provided further, That, upon determination that all or part of the funds transferred from an appropriation are not necessary, such amounts may be transferred back to that appropriation and shall be available for the same purposes as originally appropriated: Provided further, That before a transfer may take place, the Secretary of Veterans Affairs shall submit notice thereof to the Committees on Appropriations of both Houses of Congress.

(INCLUDING TRANSFER OF FUNDS)

SEC. 224. Amounts made available for the Department of Veterans Affairs for fiscal year 2025, under the "Board of Veterans Appeals" and the "General Operating Expenses, Veterans Benefits Administration" accounts may be transferred between such accounts: Provided, That before a transfer may take place, the Secretary of Veterans Affairs shall submit notice thereof to the Committees on Appropriations of both Houses of Congress.

SEC. 225. The Secretary of Veterans Affairs may not reprogram funds among major construction projects or programs if such instance of reprogramming will exceed \$7,000,000, unless the Secretary of Veterans Affairs submits notice thereof to the Committees on Appropriations of both Houses of Congress.

SEC. 226. Effective during the period beginning on October 1, 2018, and ending on January 1, 2026, none of the funds made available to the Secretary of Veterans Affairs by this or any other Act may be obligated or expended in contravention of the "Veterans Health Administration Clinical Preventive Services Guidance Statement on the Veterans Health Administration's Screening for Breast Cancer Guidance" published on May 10, 2017, as issued by the Veterans Health Administration National Center for Health Promotion and Disease Prevention.

SEC. 227. None of the funds appropriated or otherwise made available by this Act or any other Act for the Department of Veterans Affairs may be used in a manner that is inconsistent with: (1) section 842 of the Transportation, Treasury, Housing and Urban Development, the Judiciary, the District of Columbia, and Independent Agencies Appropriations Act, 2006 (Public Law 109–115; 119 Stat. 2506); or (2) section 8110(a)(5) of title 38, United States Code.

SEC. 228. Section 842 of Public Law 109–115 shall not apply to conversion of an activity or function of the Veterans Health Administration, Veterans Benefits Administration, or National Cemetery Administration to contractor performance by a business concern that is at least 51 percent owned by one or more Indian Tribes as defined in section 5304(e) of title 25, United States Code, or one or more Native Hawaiian Organizations as defined in section 637(a)(15) of title 15, United States Code.

SEC. 229. (a) The Secretary of Veterans Affairs, in consultation with the Secretary of Defense and the Secretary of Labor, shall discontinue collecting and using Social Security account numbers to authenticate individuals in all information systems of the Department of Veterans Affairs for all individuals not later than September 30, 2025.

(b) The Secretary of Veterans Affairs may collect and use a Social Security account number to identify an individual, in accordance with section 552a of title 5, United States Code, in an information system of the Department of Veterans Affairs if and only if the use of such number is necessary to:

- (1) obtain or provide information the Secretary requires from an information system that is not under the jurisdiction of the Secretary;
- (2) comply with a law, regulation, or other legal mandate;
- (3) perform anti-fraud activities; or
- (4) identify a specific individual where no adequate substitute is available.

(c) The matter in subsections (a) and (b) shall supersede section 237 of division J of Public Law 117–328.

SEC. 230. Of the funds provided to the Department of Veterans Affairs for each of fiscal year 2025 and fiscal year 2026 for "Medical Services", funds may be used in each year to carry out and expand the child care program authorized by section 205 of Public Law 111–163, notwithstanding subsection (e) of such section.

SEC. 231. (a) None of the funds appropriated or otherwise made available by this Act may be used to deny an Inspector General funded under this Act timely access to any records, documents, or other materials available to the department or agency over which that Inspector General has responsibilities under the Inspector General Act of 1978 (5 U.S.C. 401 et seq.), or to prevent or impede the access of the Inspector General to such records, documents, or other materials, under any provision of law, except a provision of law that expressly refers to such Inspector General and expressly limits the right of access.

(b) A department or agency covered by this section shall provide its Inspector General access to all records, documents, and other materials in a timely manner.

(c) Each Inspector General shall ensure compliance with statutory limitations on disclosure relevant to the information provided by the establishment over which that Inspector General has responsibilities under the Inspector General Act of 1978 (5 U.S.C. 401 et seq.).

(d) Each Inspector General covered by this section shall report to the Committee on Appropriations of the Senate and the Committee on Appropriations of the House of Representatives within 5 calendar days of any failure by any department or agency covered by this section to comply with this requirement.

SEC. 232. For funds provided to the Department of Veterans Affairs for each of fiscal years 2025 and 2026, section 248 of division A of Public Law 114–223 shall apply.

SEC. 233. (a) None of the funds appropriated or otherwise made available by this Act may be used to conduct research commencing on or after October 1, 2019, that uses any canine, feline, or non-human primate unless the Secretary of Veterans Affairs approves such research specifically and in writing pursuant to subsection (b).

(b)

(1) The Secretary of Veterans Affairs may approve the conduct of research commencing on or after October 1, 2019, using canines, felines, or non-human primates if the Secretary determines that—

(A) the scientific objectives of the research can only be met by using such canines, felines, or non-human primates;

(B) such scientific objectives are directly related to an illness or injury that is combat-related; and

(C) the research is consistent with the revised Department of Veterans Affairs canine research policy document dated December 15, 2017, including any subsequent revisions to such document.

(2) The Secretary may not delegate the authority under this subsection.

(c) If the Secretary approves any new research pursuant to subsection (b), not later than 30 days before the commencement of such research, the Secretary shall submit to the Committees on Appropriations of the Senate and House of Representatives a report describing—

(1) the nature of the research to be conducted using canines, felines, or non-human primates;

(2) the date on which the Secretary approved the research;

(3) the justification for the determination of the Secretary that the scientific objectives of such research could only be met using canines, felines, or non-human primates;

(4) the frequency and duration of such research; and

(5) the protocols in place to ensure the necessity, safety, and efficacy of the research.

(d) Not later than 180 days after the date of the enactment of this Act, and biannually thereafter, the Secretary shall submit to such Committees a report describing—

(1) any research being conducted by the Department of Veterans Affairs using canines, felines, or non-human primates as of the date of the submittal of the report;

(2) the circumstances under which such research was conducted using canines, felines, or non-human primates;

(3) the justification for using canines, felines, or non-human primates to conduct such research; and

(4) the protocols in place to ensure the necessity, safety, and efficacy of such research.

(e) The Department shall implement a plan under which the Secretary will eliminate or reduce the research conducted using canines, felines, or non-human primates by not later than 5 years after the date of enactment of Public Law 116–94.

SEC. 234. Amounts made available for the "Veterans Health Administration, Medical Community Care" account in this or any other Act for fiscal years 2025 and 2026 may be used for expenses that would otherwise be payable from the Veterans Choice Fund established by section 802 of the Veterans Access, Choice, and Accountability Act, as amended (38 U.S.C. 1701 note).

SEC. 235. Obligations and expenditures applicable to the "Medical Services" account in fiscal years 2017 through 2019 for aid to state homes (as authorized by section 1741 of title 38, United States Code) shall remain in the "Medical Community Care" account for such fiscal years.

SEC. 236. Any amounts transferred to the Secretary and administered by a corporation referred to in section 7364(b) of title 38, United States Code, between October 1, 2018 and September 30, 2019 for purposes of carrying out an order placed with the Department of Veterans Affairs pursuant to section 1535 of title 31, United States Code, that are available for obligation pursuant to section 7364(b)(1) of title 38, United States Code, are to remain available for the liquidation of valid obligations incurred by such corporation during the period of performance of such order, provided that the Secretary of Veterans Affairs determines that such amounts need to remain available for such liquidation.

SEC. 237. Unobligated balances available under the headings "Construction, Major Projects" and "Construction, Minor Projects" may be obligated by the Secretary of Veterans Affairs for a facility pursuant to section 2(e)(1) of the Communities Helping Invest through Property and Improvements Needed for Veterans Act of 2016 (Public Law 114–294; 38 U.S.C. 8103 note), as amended, to provide additional funds or to fund an escalation clause under such section of such Act: Provided, That before such unobligated balances are obligated pursuant to this section, the Secretary of Veterans Affairs shall submit notice thereof to the Committees on Appropriations of both Houses of Congress: Provided further, That the notice to obligate such unobligated balances must provide Congress notice that the entity described in section 2(a)(2) of Public Law 114–294, as amended, has exhausted available cost containment approaches as set forth in the agreement under section 2(c) of such Public Law.

(INCLUDING TRANSFER OF FUNDS)

SEC. 238. The unobligated balances from amounts made available in this Act under the headings "General Operating Expenses, Veterans Benefits Administration", "Medical Services", "Medical Community Care", "Medical Support and Compliance", "Medical Facilities", "General Administration", "Board of Veterans Appeals", "Information Technology Systems", "Veterans Electronic Health Record", "National Cemetery Administration", "Construction, Major Projects", and "Construction, Minor Projects" may be transferred between such accounts: Provided, That the total amount of funds transferred under this section shall not exceed 1 percent of the total amount of discretionary funds provided in this title: Provided further, That before any transfer under this section may take place, the Secretary of Veterans Affairs shall receive approval from the Office of Management and Budget: Provided further, That funds transferred under this section to the "Construction, Major Projects" and "Construction, Minor Projects" accounts shall remain available for obligation through the end of the fifth fiscal year after the fiscal year in which such funds are transferred: Provided further, That the transfer authority provided in this section is in addition to any other transfer authority provided by law: Provided further, That before a transfer may take place under this section, the Secretary of Veterans Affairs shall provide notice to the Committees on Appropriations of both Houses of Congress.

## GENERAL FUND RECEIPT ACCOUNTS

(in millions of dollars)

	2023 actual	2024 est.	2025 est.
Offsetting receipts from the public:			
036–143500 General Fund Proprietary Interest Receipts, not Otherwise Classified .....	3	8	9
036–247300 Contributions from Military Personnel, Veteran's Educational Assistance Act of 1984 .....	59	2	2
036–273330 Housing Downward Reestimates .....	565	149	.....
036–275110 Native American Veteran Housing Loans, Negative Subsidies .....	2	2	2
036–275130 Native American Direct Loans, Downward Reestimate of Subsidies .....	1	6	.....
036–275510 Housing Negative Subsidies .....	3	68	392
036–322000 All Other General Fund Proprietary Receipts Including Budget Clearing Accounts .....	75	55	56
General Fund Offsetting receipts from the public .....	708	290	461
Intragovernmental payments:			
036–388500 Undistributed Intragovernmental Payments and Receivables from Cancelled Accounts .....	8	9	10
General Fund Intragovernmental payments .....	8	9	10

## GENERAL PROVISIONS

SEC. 401. No part of any appropriation contained in this Act shall remain available for obligation beyond the current fiscal year unless expressly so provided herein.

SEC. 402. None of the funds made available in this Act may be used for any program, project, or activity, when it is made known to the Federal entity or official to which the funds are made available that the program, project, or activity is not in compliance with any Federal law relating to risk assessment, the protection of private property rights, or unfunded mandates.

SEC. 403. Unless stated otherwise, all reports and notifications required by this Act shall be submitted to the Subcommittee on Military Construction and Veterans Affairs, and Related Agencies of the Committee on Appropriations of the House of Representatives and the Subcommittee on Military Construction and Veterans Affairs, and Related Agencies of the Committee on Appropriations of the Senate.

SEC. 404. None of the funds made available in this Act may be transferred to any department, agency, or instrumentality of the United States Government except pursuant to a transfer made by, or transfer authority provided in, this or any other appropriations Act.

SEC. 405. None of the funds made available in this Act may be used for a project or program named for an individual serving as a Member, Delegate, or Resident Commissioner of the United States House of Representatives.

SEC. 406. (a) None of the funds made available in this Act may be used to maintain or establish a computer network unless such network blocks the viewing, downloading, and exchanging of pornography.

(b) Nothing in subsection (a) shall limit the use of funds necessary for any Federal, State, tribal, or local law enforcement agency or any other entity carrying out criminal investigations, prosecution, or adjudication activities.

SEC. 407. None of the funds made available in this Act may be used by an agency of the executive branch to pay for first-class travel by an employee of the agency in contravention of sections 301–10.122 through 301–10.124 of title 41, Code of Federal Regulations.

SEC. 408. None of the funds made available in this Act may be used to execute a contract for goods or services, including construction services, where the contractor has not complied with Executive Order No. 12989.