
INTRODUCTION

1. INTRODUCTION

The *Analytical Perspectives* volume presents analyses that highlight specific subject areas or provide other significant data that place the President's 2023 Budget in context and assist the public, policymakers, the media, and researchers in better understanding the Budget. This volume complements the main *Budget* volume, which presents the President's Budget policies and priorities, and the *Budget Appendix* volume, which provides appropriations language, schedules for budget expenditure accounts, and schedules for selected receipt accounts.

Presidential Budgets have included separate analytical presentations of this kind for many years. The 1947 Budget and subsequent budgets included a separate section entitled *Special Analyses and Tables* that covered four, and later more, topics. For the 1952 Budget, the section was expanded to 10 analyses, including many subjects still covered today, such as receipts, investment, credit programs, and aid to State and local governments. With the 1967 Budget this material became a separate volume entitled *Special Analyses*, and included 13 chapters. The material has remained a separate volume since then, with the exception of the Budgets for 1991–1994, when all of the budget material was included in one volume. Beginning with the 1995 Budget, the volume has been named *Analytical Perspectives*. Since the 2022 Budget was released following a presidential transition, OMB published an abbreviated *Analytical Perspectives* volume. The 2023 Budget includes a more comprehensive *Analytical Perspectives* volume.

In addition to the information included in this volume, supplemental tables and other materials that are part of the *Analytical Perspectives* volume are available at <http://www.whitehouse.gov/omb/analytical-perspectives>. Tables included at this link are shown in the List of Tables in the front of this volume with an asterisk instead of a page number.

Overview of the Chapters

Economic and Budget Analyses

Economic Assumptions and Overview. This chapter reviews recent economic developments; presents the Administration's assessment of the economic situation and outlook; compares the economic assumptions on which the 2023 Budget is based with the assumptions for last year's Budget and those of other forecasters; provides sensitivity estimates for the effects on the Budget of changes in specified economic assumptions; and reviews past errors in economic projections.

Long-Term Budget Outlook. This chapter assesses the long-term budget outlook under current policies and under the Budget's proposals. It focuses on 25-year

projections of Federal deficits and debt to illustrate the long-term impact of the Administration's proposed policies. It also discusses the uncertainties of the long-term budget projections and discusses the actuarial status of the Social Security and Medicare programs.

Federal Borrowing and Debt. This chapter analyzes Federal borrowing and debt and explains the budget estimates. It includes sections on special topics such as trends in debt, debt held by the public net of financial assets and liabilities, investment by Government accounts, and the statutory debt limit.

Management

Delivering a High-Performance Government. This chapter describes the Administration's Performance Framework approach to performance management and its application by the Biden-Harris Administration to improve outcomes that make a difference in the lives of the American people. It discusses the Federal Government's use of strategic planning and priority goal-setting to define success, regular data-driven performance reviews to remain on-track, and communicating transparently about results to build trust with the American public.

Building and Using Evidence to Improve Government Effectiveness. This chapter discusses the Administration's commitment to evidence-based policymaking through its efforts to build and promote a culture of evidence and evaluation in the Federal Government, including implementing Title I of the Evidence Act and new initiatives to accelerate progress. It highlights examples of new evidence-building investments at agencies, including evaluation capacity and priority cross-cutting evaluations that span agencies and functions. It also includes examples of programmatic agency investments that are supported by evidence of effectiveness.

Strengthening the Federal Workforce. This chapter presents summary data on Federal employment and compensation, and discusses the approach the Administration is taking with Federal human capital management.

Budget Concepts and Budget Process

Budget Concepts. This chapter includes a basic description of the budget process, concepts, laws, and terminology, and includes a glossary of budget terms.

Coverage of the Budget. This chapter describes activities that are included in budget receipts and outlays (and are therefore classified as "budgetary") as well as those activities that are not included in the Budget (and are therefore classified as "non-budgetary"). The chapter also defines the terms "on-budget" and "off-budget" and includes illustrative examples.

Budget Process. This chapter describes the Administration's approach and proposals related to

budget enforcement, such as sequestration and Pay-As-You-Go procedures, and budget presentation, such as adjustments to the baseline to improve comparisons of the cost of policy. Suggested reforms in budgeting for large Federal capital projects and pandemic preparedness are discussed.

Federal Receipts

Governmental Receipts. This chapter presents information on estimates of governmental receipts, which consist of taxes and other compulsory collections. It includes descriptions of tax-related legislation enacted in the last year and describes proposals affecting receipts in the 2023 Budget.

Offsetting Collections and Offsetting Receipts. This chapter presents information on collections that offset outlays, including collections from transactions with the public and intragovernmental transactions. In addition, this chapter presents information on “user fees,” charges associated with market-oriented activities and regulatory fees. Detailed tables of offsetting receipts and offsetting collections in the Budget are available at the internet address cited above.

Tax Expenditures. This chapter describes and presents estimates of tax expenditures, which are defined as revenue losses from special exemptions, credits, or other preferences in the tax code.

Special Topics

Aid to State and Local Governments. This chapter presents crosscutting information on Federal grants to State and local governments. The chapter also includes a table showing historical grant spending, and a table with budget authority and outlays for grants in the Budget. Tables showing State-by-State spending for major grant programs are available at the internet address cited above.

Leveraging Federal Statistics to Strengthen Evidence-Based Decision-Making. This chapter discusses the vital role of the trusted Federal statistical system in generating data that the public, businesses, and governments need to make informed decisions. The chapter describes how a strong statistical infrastructure and operation as a seamless Federal statistical system will improve its ability to meet growing demands, while addressing new and emerging challenges. The chapter presents examples of innovative developments and applications throughout the Federal statistical community and highlights 2023 Budget proposals for the Government’s principal statistical agencies and units.

Information Technology and Cybersecurity Funding. This chapter addresses Federal information technology (IT) and cybersecurity, highlighting initiatives and proposed funding levels to deliver critical citizen services, keep sensitive data and systems secure, and further the vision of modern Government. The Administration will invest in modern, secure technologies and services to drive enhanced efficiency and effectiveness. This will include undertaking complex Government-wide modernization efforts, driving improved delivery of citizen-facing services, and improving the overall management of the

Federal IT portfolio. The Administration will also continue its efforts to further build the Federal IT workforce and seek to reduce the Federal Government’s cybersecurity risk in order to better serve and protect the American public.

Federal Investment. This chapter discusses federally financed spending that yields long-term benefits. It presents information on annual spending on physical capital, research and development, and education and training.

Research and Development. This chapter presents a crosscutting review of research and development funding in the Budget.

Credit and Insurance. This chapter provides crosscutting analyses of the roles, risks, and performance of Federal credit and insurance programs and Government-sponsored enterprises (GSEs). The chapter covers the major categories of Federal credit (housing, education, small business and farming, energy and infrastructure, and international) and insurance programs (deposit insurance, pension guarantees, disaster insurance, and insurance against terrorism-related risks). Five additional tables address transactions including direct loans, guaranteed loans, and GSEs. These tables are available at the internet address cited above.

Federal Drug Control Funding. This chapter displays enacted and proposed drug control funding for Federal Departments and Agencies.

Federal Budget Exposure to Climate Risk. This chapter discusses the financial risks that the Federal government faces from broad exposure to threats caused by global climate change. It summarizes recent OMB analyses of individual programmatic climate impacts that are informed by distinct climate scenarios, as well as potential impacts on revenues.

Technical Budget Analyses

Current Services Estimates. This chapter discusses the conceptual basis of the Budget’s current services, or “baseline,” estimates, which are generally consistent with the baseline rules in the Balanced Budget and Emergency Deficit Control Act of 1985 (BBEDCA). The chapter presents estimates of receipts, outlays, and the deficit under this baseline. Two detailed tables addressing factors that affect the baseline and providing details of baseline budget authority and outlays are available at the internet address cited above.

Trust Funds and Federal Funds. This chapter provides summary information about the two fund groups in the Budget—Federal funds and trust funds. In addition, for the major trust funds and certain Federal fund programs, the chapter provides detailed information about income, outgo, and balances.

Comparison of Actual to Estimated Totals. This chapter compares the actual receipts, outlays, and deficit for 2021 with the estimates for that year published in the 2021 Budget.

The following materials are available at the internet address cited above.

Detailed Functional Table

Detailed Functional Table. Table 25–1, “Budget Authority and Outlays by Function, Category, and Program,” displays budget authority and outlays for major Federal program categories, organized by budget function (such as healthcare, transportation, or national defense), category, and program.

Federal Budget by Agency and Account

Federal Budget by Agency and Account. Table 26–1, “Federal Budget by Agency and Account,” displays budget authority and outlays for each account, organized by agency, bureau, fund type, and account.

Calfed Bay-Delta Program Federal Budget Crosscut

Calfed Bay-Delta Program Crosscut. The Calfed Bay-Delta Program interagency budget crosscut report provides an estimate of Federal funding by each of the participating Federal Agencies with authority and pro-

grammatic responsibility for implementing this program, fulfilling the reporting requirements of section 106(c) of Public Law 108–361.

Columbia River Basin Federal Budget Crosscut

Columbia River Basin Federal Budget Crosscut. The Columbia River interagency budget crosscut report includes an estimate of Federal funding by each of the participating Federal agencies to carry out restoration activities within the Columbia River Basin, fulfilling the reporting requirements of section 123 of the Clean Water Act (33 U.S.C. 1275).

Lead Pipe Federal Budget Crosscut

Lead Pipe Federal Budget Crosscut. The lead pipe interagency budget crosscut report provides an estimate of Federal funding by agency that can be used for investments in lead pipe replacement and related activities, fulfilling the commitment made in the Biden-Harris Lead Pipe and Paint Action Plan.

