

ADVANCE APPROPRIATIONS

An advance appropriation is one made to become available one year or more beyond the year for which the appropriations act is passed. Advance appropriations in 2020 appropriations acts will become available for programs in 2021 or beyond. Since these appropriations are not available until after 2020, the amounts will not be included in the 2020 totals, but will be reflected in the totals for the year for which they are requested.

The Congressional Budget Act of 1974 (31 U.S.C. 1105(a)(17)) requires inclusion in the budget of "information on estimates of appropriations for the fiscal year following the fiscal year for which the budget is submitted for grants, contracts, and other payments under each program for which there is an authorization of appropriations for that following fiscal year when the appropriations are authorized to be included in an appropriation law for the fiscal year before the fiscal year in which the appropriation is to be available for obligation." In fulfillment of this requirement, the accompanying table lists those accounts that have either received discretionary or mandatory advance appropriations since 2018 or will request, in 2020, advance appropriations for 2021 and beyond and cites the applicable authorizing statute.

The Continuing Appropriations Act, 2019 (Division C of Public Law 115–245, as amended), which was in place for the Department of Housing and Urban Development (HUD) at the time the Budget was prepared, does not explicitly address advance appropriations for 2020. As a result, this Budget, as illustrated by the accompanying table, assumes a full-year continuing resolution for HUD will be enacted and that specific legislative anomaly language will be included to make 2020 advance appropriations available. This is in order to ensure comparability with annual funding provided under the Continuing Appropriations Act, 2019, and to depict accurately the 2020 discretionary request levels compared to the discretionary budget authority caps enacted in the Balanced Budget and Emergency Deficit Control Act of 1985, as amended. The Budget assumes that the 2020 level that would be enacted in the legislative anomaly for discretionary appropriations for HUD is equal to the 2019 advance appropriations that were enacted for HUD in the 2018 appropriations acts.

For additional information on advance appropriations, please refer to the Budget Process chapter in the Analytical Perspectives volume.

Advance Appropriations by Agency in the 2020 Budget				
(Budget authority in millions of dollars)				
Agency/Program	Pre-cancellation, Pre-Transfer Enacted			
	2018	Levels ¹ 2019	2020	2021 Request
Discretionary One-year Advances:				
Department of Education (20 U.S.C. 1223):				
Education for the Disadvantaged	10,841	10,841	10,841	11,682
Special Education	9,283	9,283	9,283	10,124
Career, Technical, and Adult Education	791	791	791	791
School Improvement Programs	1,681	1,681	1,681	.....
Department of Housing and Urban Development (42 U.S.C. 1437 et seq.):				
Tenant-Based Rental Assistance	4,000	4,000	4,000	4,000
Project-Based Rental Assistance	400	400	400	400
Department of Labor:				
Training and Employment Services (29 U.S.C. 2801 et seq.)	1,772	1,772	1,772	1,686
Enacted Cancellation (Public Laws 115–141 and 115–245)	–13	–53	.....	.....
Proposed Cancellation of 2020 Enacted Advance .....	.....	.....	–86	.....
Department of Veterans Affairs (Public Law 111–81):				
Medical Services	44,887	49,161	51,411	56,158
Medical Support and Compliance	6,654	7,239	7,239	7,914
Enacted Cancellations (Public Law 115–244) .....	.....	–211	.....	.....
Medical Facilities	5,435	5,914	6,142	6,433
Medical Community Care	9,409	8,385	10,758	17,131
Discretionary Two-year Advances:				
Corporation for Public Broadcasting (47 U.S.C. 396) ¹	445	445	445	445
Proposed Cancellation of 2020 and 2021 Enacted Advances .....	.....	.....	–415	–415
Subtotal, Discretionary Advance Appropriations	95,585	99,648	104,262	116,349
Mandatory:				
Department of Health and Human Services:				
Grants to States for Medicaid (42 U.S.C. 1396–1)	125,219	134,848	137,932	139,903
Payments to States for Child Support Enforcement and Family Support (24 U.S.C. Ch. 7)	1,400	1,400	1,400	1,400
Payments for Foster Care and Permanency (Public Law 96–272)	2,500	2,700	2,800	3,000
Department of Labor:				
Special Benefits for Disabled Coal Miners (30 U.S.C. 921)	16	15	14	14
Department of Veterans Affairs (Public Law 113–235):²				
Compensation and Pensions	90,119	95,768	109,017	116,187
Readjustment Benefits	13,709	11,832	14,065	12,550
Veterans Insurance and Indemnities	108	109	111	129
Social Security Administration:				
Supplemental Security Income Program (42 U.S.C. 1381)	15,000	19,500	19,700	19,900
Total, Advance Appropriations	343,656	365,820	389,301	409,432

¹ Historically, the Corporation for Public Broadcasting is provided a two-year advance appropriation. The 2020 request does not include any advance appropriations for the Corporation in 2022.

² The 2021 amounts are net of the \$614 million in savings for Compensation and Pension and \$29 million in savings for Readjustment Benefits that will result from enactment of authorizing legislation that is proposed as part of the 2020 President's Budget.

