

Table 3.1—OUTLAYS BY SUPERFUNCTION AND FUNCTION: 1940–2012

Superfunction and Function	1940	1941	1942	1943	1944	1945	1946	1947	1948
In millions of dollars									
National defense	1,660	6,435	25,658	66,699	79,143	82,965	42,681	12,808	9,105
Human resources	4,139	4,158	3,599	2,659	1,928	1,859	5,493	9,909	9,868
Education, training, employment, and social services	1,972	1,592	1,062	375	160	134	85	102	191
Health	55	60	71	92	174	211	201	177	162
Income security	1,514	1,855	1,828	1,739	1,503	1,137	2,384	2,820	2,499
Social security (off-budget)	28	91	137	177	217	267	358	466	558
Veterans benefits and services	570	560	501	276	-126	110	2,465	6,344	6,457
Physical resources	2,312	1,782	3,892	6,433	5,471	1,747	836	1,227	2,243
Energy	88	91	156	116	65	25	41	18	292
Natural resources and environment	997	817	819	726	642	455	482	700	780
Commerce and housing credit	550	398	1,521	2,151	624	-2,630	-1,857	-923	306
Transportation	392	353	1,283	3,220	3,901	3,654	1,970	1,130	787
Community and regional development	285	123	113	219	238	243	200	302	78
Net interest	899	943	1,052	1,529	2,219	3,112	4,111	4,204	4,341
(On-budget)	(941)	(999)	(1,123)	(1,616)	(2,322)	(3,236)	(4,259)	(4,367)	(4,532)
(Off-budget)	(-42)	(-56)	(-71)	(-87)	(-103)	(-124)	(-148)	(-163)	(-191)
Other functions	775	882	1,830	2,457	3,864	4,418	3,580	7,900	5,851
International affairs	51	145	968	1,286	1,449	1,913	1,935	5,791	4,566
General science, space and technology			4	1	48	111	34	5	1
Agriculture	369	339	344	343	1,275	1,635	610	814	69
Administration of justice	81	92	117	154	192	178	176	176	170
General government	274	306	397	673	900	581	825	1,114	1,045
Undistributed offsetting receipts	-317	-547	-894	-1,221	-1,320	-1,389	-1,468	-1,552	-1,643
Total, Federal outlays	9,468	13,653	35,137	78,555	91,304	92,712	55,232	34,496	29,764
(On-budget)	(9,482)	(13,618)	(35,071)	(78,466)	(91,190)	(92,569)	(55,022)	(34,193)	(29,396)
(Off-budget)	(-14)	(35)	(66)	(89)	(114)	(143)	(210)	(303)	(368)
As percentages of outlays									
National defense	17.5	47.1	73.0	84.9	86.7	89.5	77.3	37.1	30.6
Human resources	43.7	30.5	10.2	3.4	2.1	2.0	9.9	28.7	33.2
Physical resources	24.4	13.1	11.1	8.2	6.0	1.9	1.5	3.6	7.5
Net interest	9.5	6.9	3.0	1.9	2.4	3.4	7.4	12.2	14.6
Other functions	8.2	6.5	5.2	3.1	4.2	4.8	6.5	22.9	19.7
Undistributed offsetting receipts	-3.4	-4.0	-2.5	-1.6	-1.4	-1.5	-2.7	-4.5	-5.5
Total, Federal outlays	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0
(On-budget)	(100.2)	(99.7)	(99.8)	(99.9)	(99.9)	(99.8)	(99.6)	(99.1)	(98.8)
(Off-budget)	(-0.2)	(0.3)	(0.2)	(0.1)	(0.1)	(0.2)	(0.4)	(0.9)	(1.2)
As percentages of GDP									
National defense	1.7	5.6	17.8	37.0	37.8	37.5	19.2	5.5	3.6
Human resources	4.3	3.6	2.5	1.5	0.9	0.8	2.5	4.2	3.9
Physical resources	2.4	1.6	2.7	3.6	2.6	0.8	0.4	0.5	0.9
Net interest	0.9	0.8	0.7	0.8	1.1	1.4	1.8	1.8	1.7
Other functions	0.8	0.8	1.3	1.4	1.8	2.0	1.6	3.4	2.3
Undistributed offsetting receipts	-0.3	-0.5	-0.6	-0.7	-0.6	-0.6	-0.7	-0.7	-0.6
Total, Federal outlays	9.8	12.0	24.3	43.6	43.6	41.9	24.8	14.8	11.6
(On-budget)	(9.8)	(11.9)	(24.3)	(43.5)	(43.6)	(41.8)	(24.7)	(14.7)	(11.5)
(Off-budget)	(-*)	(*)	(*)	(*)	(0.1)	(0.1)	(0.1)	(0.1)	(0.1)

* 0.05 percent or less.

Table 3.1—OUTLAYS BY SUPERFUNCTION AND FUNCTION: 1940–2012—Continued

Superfunction and Function	1949	1950	1951	1952	1953	1954	1955	1956	1957
In millions of dollars									
National defense	13,150	13,724	23,566	46,089	52,802	49,266	42,729	42,523	45,430
Human resources	10,805	14,221	11,001	11,745	11,836	13,076	14,908	16,052	18,161
Education, training, employment, and social services	178	241	235	339	441	370	445	591	590
Health	197	268	323	347	336	307	291	359	479
Income security	3,174	4,097	3,352	3,655	3,823	4,434	5,071	4,734	5,427
Social security (off-budget)	657	781	1,565	2,063	2,717	3,352	4,427	5,478	6,661
Veterans benefits and services	6,599	8,834	5,526	5,341	4,519	4,613	4,675	4,891	5,005
Physical resources	3,104	3,667	3,924	4,182	4,005	2,584	2,732	3,092	4,559
Energy	341	327	383	474	425	432	325	174	240
Natural resources and environment	1,080	1,308	1,310	1,233	1,289	1,007	940	870	1,098
Commerce and housing credit	800	1,035	1,228	1,278	910	-184	92	506	1,424
Transportation	916	967	956	1,124	1,264	1,229	1,246	1,450	1,662
Community and regional development	-33	30	47	73	117	100	129	92	135
Net interest	4,523	4,812	4,665	4,701	5,156	4,811	4,850	5,079	5,354
(On-budget)	(4,753)	(5,069)	(4,952)	(5,035)	(5,543)	(5,250)	(5,288)	(5,567)	(5,910)
(Off-budget)	(-230)	(-257)	(-287)	(-334)	(-387)	(-439)	(-438)	(-487)	(-557)
Other functions	9,032	7,955	4,690	4,346	5,873	4,515	6,718	7,482	7,220
International affairs	6,052	4,673	3,647	2,691	2,119	1,596	2,223	2,414	3,147
General science, space and technology	48	55	51	49	49	46	74	79	122
Agriculture	1,924	2,049	-323	176	2,253	1,817	3,514	3,486	2,288
Administration of justice	184	193	218	267	243	257	256	302	303
General government	824	986	1,097	1,163	1,209	799	651	1,201	1,360
Undistributed offsetting receipts	-1,779	-1,817	-2,332	-3,377	-3,571	-3,397	-3,493	-3,589	-4,146
(On-budget)	(-1,779)	(-1,817)	(-2,332)	(-3,377)	(-3,571)	(-3,396)	(-3,487)	(-3,571)	(-4,058)
(Off-budget)						(-1)	(-6)	(-18)	(-88)
Total, Federal outlays	38,835	42,562	45,514	67,686	76,101	70,855	68,444	70,640	76,578
(On-budget)	(38,408)	(42,038)	(44,237)	(65,956)	(73,771)	(67,943)	(64,461)	(65,668)	(70,562)
(Off-budget)	(427)	(524)	(1,277)	(1,730)	(2,330)	(2,912)	(3,983)	(4,972)	(6,016)
As percentages of outlays									
National defense	33.9	32.2	51.8	68.1	69.4	69.5	62.4	60.2	59.3
Human resources	27.8	33.4	24.2	17.4	15.6	18.5	21.8	22.7	23.7
Physical resources	8.0	8.6	8.6	6.2	5.3	3.6	4.0	4.4	6.0
Net interest	11.6	11.3	10.2	6.9	6.8	6.8	7.1	7.2	7.0
Other functions	23.3	18.7	10.3	6.4	7.7	6.4	9.8	10.6	9.4
Undistributed offsetting receipts	-4.6	-4.3	-5.1	-5.0	-4.7	-4.8	-5.1	-5.1	-5.4
Total, Federal outlays	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0
(On-budget)	(98.9)	(98.8)	(97.2)	(97.4)	(96.9)	(95.9)	(94.2)	(93.0)	(92.1)
(Off-budget)	(1.1)	(1.2)	(2.8)	(2.6)	(3.1)	(4.1)	(5.8)	(7.0)	(7.9)
As percentages of GDP									
National defense	4.9	5.0	7.4	13.2	14.2	13.1	10.8	10.0	10.1
Human resources	4.0	5.2	3.4	3.4	3.2	3.5	3.8	3.8	4.0
Physical resources	1.1	1.3	1.2	1.2	1.1	0.7	0.7	0.7	1.0
Net interest	1.7	1.8	1.5	1.3	1.4	1.3	1.2	1.2	1.2
Other functions	3.3	2.9	1.5	1.2	1.6	1.2	1.7	1.8	1.6
Undistributed offsetting receipts	-0.7	-0.7	-0.7	-1.0	-1.0	-0.9	-0.9	-0.8	-0.9
Total, Federal outlays	14.3	15.6	14.2	19.4	20.4	18.8	17.3	16.5	17.0
(On-budget)	(14.2)	(15.4)	(13.8)	(18.9)	(19.8)	(18.0)	(16.3)	(15.4)	(15.7)
(Off-budget)	(0.2)	(0.2)	(0.4)	(0.5)	(0.6)	(0.8)	(1.0)	(1.2)	(1.3)

Table 3.1—OUTLAYS BY SUPERFUNCTION AND FUNCTION: 1940–2012—Continued

Superfunction and Function	1958	1959	1960	1961	1962	1963	1964	1965
In millions of dollars								
National defense	46,815	49,015	48,130	49,601	52,345	53,400	54,757	50,620
Human resources	22,288	24,892	26,184	29,838	31,630	33,522	35,294	36,576
Education, training, employment, and social services	643	789	968	1,063	1,241	1,458	1,555	2,140
Health	541	685	795	913	1,198	1,451	1,788	1,791
Income security	7,535	8,239	7,378	9,683	9,207	9,311	9,657	9,469
Social security (off-budget)	8,219	9,737	11,602	12,474	14,365	15,788	16,620	17,460
Veterans benefits and services	5,350	5,443	5,441	5,705	5,619	5,514	5,675	5,716
Physical resources	5,188	7,813	7,991	7,754	8,831	8,013	9,528	11,264
Energy	348	382	464	510	604	530	572	699
Natural resources and environment	1,407	1,632	1,559	1,779	2,044	2,251	2,364	2,531
Commerce and housing credit	930	1,933	1,618	1,203	1,424	62	418	1,157
Transportation	2,334	3,655	4,126	3,987	4,290	4,596	5,242	5,763
Community and regional development	169	211	224	275	469	574	933	1,114
Net interest	5,604	5,762	6,947	6,716	6,889	7,740	8,199	8,591
(On-budget)	(6,175)	(6,338)	(7,511)	(7,307)	(7,498)	(8,322)	(8,805)	(9,239)
(Off-budget)	(-571)	(-576)	(-563)	(-591)	(-609)	(-582)	(-607)	(-648)
Other functions	6,896	9,229	7,760	8,621	12,401	14,437	16,458	17,086
International affairs	3,364	3,144	2,988	3,184	5,639	5,308	4,945	5,273
General science, space and technology	141	294	599	1,042	1,723	3,051	4,897	5,823
Agriculture	2,411	4,509	2,623	2,641	3,562	4,384	4,609	3,954
Administration of justice	325	356	366	400	429	465	489	536
General government	655	926	1,184	1,354	1,049	1,230	1,518	1,499
Undistributed offsetting receipts	-4,385	-4,613	-4,820	-4,807	-5,274	-5,797	-5,708	-5,908
(On-budget)	(-4,240)	(-4,449)	(-4,632)	(-4,601)	(-5,053)	(-5,555)	(-5,429)	(-5,626)
(Off-budget)	(-145)	(-164)	(-188)	(-206)	(-221)	(-242)	(-279)	(-282)
Total, Federal outlays	82,405	92,098	92,191	97,723	106,821	111,316	118,528	118,228
(On-budget)	(74,902)	(83,102)	(81,341)	(86,046)	(93,286)	(96,352)	(102,794)	(101,699)
(Off-budget)	(7,503)	(8,996)	(10,850)	(11,677)	(13,535)	(14,964)	(15,734)	(16,529)
As percentages of outlays								
National defense	56.8	53.2	52.2	50.8	49.0	48.0	46.2	42.8
Human resources	27.0	27.0	28.4	30.5	29.6	30.1	29.8	30.9
Physical resources	6.3	8.5	8.7	7.9	8.3	7.2	8.0	9.5
Net interest	6.8	6.3	7.5	6.9	6.4	7.0	6.9	7.3
Other functions	8.4	10.0	8.4	8.8	11.6	13.0	13.9	14.5
Undistributed offsetting receipts	-5.3	-5.0	-5.2	-4.9	-4.9	-5.2	-4.8	-5.0
Total, Federal outlays	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0
(On-budget)	(90.9)	(90.2)	(88.2)	(88.1)	(87.3)	(86.6)	(86.7)	(86.0)
(Off-budget)	(9.1)	(9.8)	(11.8)	(11.9)	(12.7)	(13.4)	(13.3)	(14.0)
As percentages of GDP								
National defense	10.2	10.0	9.3	9.3	9.2	8.9	8.6	7.4
Human resources	4.8	5.1	5.1	5.6	5.6	5.6	5.5	5.3
Physical resources	1.1	1.6	1.5	1.5	1.6	1.3	1.5	1.6
Net interest	1.2	1.2	1.3	1.3	1.2	1.3	1.3	1.3
Other functions	1.5	1.9	1.5	1.6	2.2	2.4	2.6	2.5
Undistributed offsetting receipts	-1.0	-0.9	-0.9	-0.9	-0.9	-1.0	-0.9	-0.9
Total, Federal outlays	17.9	18.7	17.8	18.4	18.8	18.6	18.5	17.2
(On-budget)	(16.3)	(16.9)	(15.7)	(16.2)	(16.4)	(16.1)	(16.1)	(14.8)
(Off-budget)	(1.6)	(1.8)	(2.1)	(2.2)	(2.4)	(2.5)	(2.5)	(2.4)

Table 3.1—OUTLAYS BY SUPERFUNCTION AND FUNCTION: 1940–2012—Continued

Superfunction and Function	1966	1967	1968	1969	1970	1971	1972	1973
In millions of dollars								
National defense	58,111	71,417	81,926	82,497	81,692	78,872	79,174	76,681
Human resources	43,257	51,272	59,375	66,410	75,349	91,901	107,211	119,522
Education, training, employment, and social services	4,363	6,453	7,634	7,548	8,634	9,849	12,529	12,745
Health	2,543	3,351	4,390	5,162	5,907	6,843	8,674	9,356
Medicare	64	2,748	4,649	5,695	6,213	6,622	7,479	8,052
Income security	9,678	10,261	11,816	13,076	15,655	22,946	27,650	28,276
Social security	20,694	21,725	23,854	27,298	30,270	35,872	40,157	49,090
(On-budget)		(94)	(94)	(414)	(458)	(465)	(538)	(526)
(Off-budget)	(20,694)	(21,631)	(23,760)	(26,885)	(29,812)	(35,408)	(39,620)	(48,565)
Veterans benefits and services	5,916	6,735	7,032	7,631	8,669	9,768	10,720	12,003
Physical resources	13,410	14,674	16,002	11,869	15,574	18,286	19,574	20,614
Energy	612	782	1,037	1,010	997	1,035	1,296	1,237
Natural resources and environment	2,719	2,869	2,988	2,900	3,065	3,915	4,241	4,775
Commerce and housing credit	3,245	3,979	4,280	-119	2,112	2,366	2,222	931
(On-budget)	(3,245)	(3,979)	(4,280)	(-119)	(2,112)	(2,366)	(1,867)	(774)
(Off-budget)							(355)	(157)
Transportation	5,730	5,936	6,316	6,526	7,008	8,052	8,392	9,066
Community and regional development	1,105	1,108	1,382	1,552	2,392	2,917	3,423	4,605
Net interest	9,386	10,268	11,090	12,699	14,380	14,841	15,478	17,349
(On-budget)	(10,028)	(11,060)	(12,069)	(13,848)	(15,948)	(16,783)	(17,584)	(19,629)
(Off-budget)	(-642)	(-792)	(-979)	(-1,149)	(-1,568)	(-1,942)	(-2,106)	(-2,280)
Other functions	16,911	17,126	17,786	18,151	17,286	16,379	18,828	24,950
International affairs	5,580	5,566	5,301	4,600	4,330	4,159	4,781	4,149
General science, space and technology	6,717	6,233	5,524	5,020	4,511	4,182	4,175	4,032
Agriculture	2,447	2,990	4,544	5,826	5,166	4,290	5,227	4,821
Administration of justice	564	618	659	766	959	1,307	1,684	2,174
General government	1,603	1,719	1,757	1,939	2,320	2,442	2,960	9,774
Undistributed offsetting receipts	-6,542	-7,294	-8,045	-7,986	-8,632	-10,107	-9,583	-13,409
(On-budget)	(-6,205)	(-6,879)	(-7,600)	(-7,454)	(-7,995)	(-9,467)	(-8,926)	(-12,714)
(Off-budget)	(-337)	(-415)	(-445)	(-532)	(-637)	(-640)	(-657)	(-695)
Total, Federal outlays	134,532	157,464	178,134	183,640	195,649	210,172	230,681	245,707
(On-budget)	(114,817)	(137,040)	(155,798)	(158,436)	(168,042)	(177,346)	(193,470)	(199,961)
(Off-budget)	(19,715)	(20,424)	(22,336)	(25,204)	(27,607)	(32,826)	(37,212)	(45,746)
As percentages of outlays								
National defense	43.2	45.4	46.0	44.9	41.8	37.5	34.3	31.2
Human resources	32.2	32.6	33.3	36.2	38.5	43.7	46.5	48.6
Physical resources	10.0	9.3	9.0	6.5	8.0	8.7	8.5	8.4
Net interest	7.0	6.5	6.2	6.9	7.4	7.1	6.7	7.1
Other functions	12.6	10.9	10.0	9.9	8.8	7.8	8.2	10.2
Undistributed offsetting receipts	-4.9	-4.6	-4.5	-4.3	-4.4	-4.8	-4.2	-5.5
Total, Federal outlays	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0
(On-budget)	(85.3)	(87.0)	(87.5)	(86.3)	(85.9)	(84.4)	(83.9)	(81.4)
(Off-budget)	(14.7)	(13.0)	(12.5)	(13.7)	(14.1)	(15.6)	(16.1)	(18.6)
As percentages of GDP								
National defense	7.7	8.8	9.5	8.7	8.1	7.3	6.7	5.9
Human resources	5.7	6.3	6.9	7.0	7.4	8.5	9.1	9.1
Physical resources	1.8	1.8	1.8	1.3	1.5	1.7	1.7	1.6
Net interest	1.2	1.3	1.3	1.3	1.4	1.4	1.3	1.3
Other functions	2.2	2.1	2.1	1.9	1.7	1.5	1.6	1.9
Undistributed offsetting receipts	-0.9	-0.9	-0.9	-0.8	-0.9	-0.9	-0.8	-1.0
Total, Federal outlays	17.9	19.4	20.6	19.4	19.3	19.5	19.6	18.8
(On-budget)	(15.2)	(16.9)	(18.0)	(16.7)	(16.6)	(16.4)	(16.4)	(15.3)
(Off-budget)	(2.6)	(2.5)	(2.6)	(2.7)	(2.7)	(3.0)	(3.2)	(3.5)

Table 3.1—OUTLAYS BY SUPERFUNCTION AND FUNCTION: 1940–2012—Continued

Superfunction and Function	1974	1975	1976	TQ	1977	1978	1979	1980
In millions of dollars								
National defense	79,347	86,509	89,619	22,269	97,241	104,495	116,342	133,995
Human resources	135,783	173,245	203,594	52,065	221,895	242,329	267,574	313,374
Education, training, employment, and social services	12,457	16,022	18,910	5,169	21,104	26,710	30,223	31,843
Health	10,733	12,930	15,734	3,924	17,302	18,524	20,494	23,169
Medicare	9,639	12,875	15,834	4,264	19,345	22,768	26,495	32,090
Income security	33,713	50,176	60,799	14,985	61,060	61,505	66,376	86,557
Social security	55,867	64,658	73,899	19,763	85,061	93,861	104,073	118,547
(On-budget)	(494)	(499)	(515)		(717)	(741)	(757)	(675)
(Off-budget)	(55,373)	(64,159)	(73,384)	(19,763)	(84,344)	(93,120)	(103,316)	(117,872)
Veterans benefits and services	13,374	16,584	18,419	3,960	18,022	18,961	19,914	21,169
Physical resources	25,106	35,449	39,188	9,512	40,746	52,590	54,559	65,985
Energy	1,303	2,916	4,204	1,129	5,770	7,991	9,179	10,156
Natural resources and environment	5,697	7,346	8,184	2,524	10,032	10,983	12,135	13,858
Commerce and housing credit	4,705	9,947	7,619	931	3,093	6,254	4,686	9,390
(On-budget)	(3,932)	(8,835)	(6,534)	(1,657)	(3,266)	(6,750)	(5,577)	(9,821)
(Off-budget)	(773)	(1,112)	(1,085)	(-726)	(-173)	(-496)	(-891)	(-431)
Transportation	9,172	10,918	13,739	3,358	14,829	15,521	18,079	21,329
Community and regional development	4,229	4,322	5,442	1,569	7,021	11,841	10,480	11,252
Net interest	21,449	23,244	26,727	6,949	29,901	35,458	42,633	52,533
(On-budget)	(23,969)	(26,047)	(29,539)	(7,042)	(32,551)	(37,860)	(44,857)	(54,872)
(Off-budget)	(-2,520)	(-2,803)	(-2,812)	(-93)	(-2,650)	(-2,403)	(-2,224)	(-2,339)
Other functions	24,423	27,487	27,050	9,388	34,315	39,594	40,396	44,996
International affairs	5,710	7,097	6,433	2,458	6,353	7,482	7,459	12,714
General science, space and technology	3,980	3,991	4,373	1,162	4,736	4,926	5,234	5,831
Agriculture	2,194	2,997	3,109	972	6,734	11,301	11,176	8,774
Administration of justice	2,505	3,028	3,430	918	3,701	3,923	4,286	4,702
General government	10,032	10,374	9,706	3,878	12,791	11,961	12,241	12,975
Undistributed offsetting receipts	-16,749	-13,602	-14,386	-4,206	-14,879	-15,720	-17,476	-19,942
(On-budget)	(-15,985)	(-12,686)	(-13,423)	(-3,957)	(-13,902)	(-14,660)	(-16,362)	(-18,738)
(Off-budget)	(-764)	(-916)	(-963)	(-249)	(-977)	(-1,060)	(-1,114)	(-1,204)
Total, Federal outlays	269,359	332,332	371,792	95,975	409,218	458,746	504,028	590,941
(On-budget)	(216,496)	(270,780)	(301,098)	(77,281)	(328,675)	(369,585)	(404,941)	(477,044)
(Off-budget)	(52,862)	(61,552)	(70,695)	(18,695)	(80,543)	(89,161)	(99,087)	(113,898)
As percentages of outlays								
National defense	29.5	26.0	24.1	23.2	23.8	22.8	23.1	22.7
Human resources	50.4	52.1	54.8	54.2	54.2	52.8	53.1	53.0
Physical resources	9.3	10.7	10.5	9.9	10.0	11.5	10.8	11.2
Net interest	8.0	7.0	7.2	7.2	7.3	7.7	8.5	8.9
Other functions	9.1	8.3	7.3	9.8	8.4	8.6	8.0	7.6
Undistributed offsetting receipts	-6.2	-4.1	-3.9	-4.4	-3.6	-3.4	-3.5	-3.4
Total, Federal outlays	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0
(On-budget)	(80.4)	(81.5)	(81.0)	(80.5)	(80.3)	(80.6)	(80.3)	(80.7)
(Off-budget)	(19.6)	(18.5)	(19.0)	(19.5)	(19.7)	(19.4)	(19.7)	(19.3)
As percentages of GDP								
National defense	5.5	5.5	5.2	4.9	4.9	4.7	4.7	4.9
Human resources	9.4	11.1	11.7	11.4	11.2	10.9	10.7	11.5
Physical resources	1.7	2.3	2.3	2.1	2.1	2.4	2.2	2.4
Net interest	1.5	1.5	1.5	1.5	1.5	1.6	1.7	1.9
Other functions	1.7	1.8	1.6	2.1	1.7	1.8	1.6	1.7
Undistributed offsetting receipts	-1.2	-0.9	-0.8	-0.9	-0.8	-0.7	-0.7	-0.7
Total, Federal outlays	18.7	21.3	21.4	21.0	20.7	20.7	20.2	21.7
(On-budget)	(15.0)	(17.3)	(17.3)	(16.9)	(16.6)	(16.7)	(16.2)	(17.5)
(Off-budget)	(3.7)	(3.9)	(4.1)	(4.1)	(4.1)	(4.0)	(4.0)	(4.2)

Table 3.1—OUTLAYS BY SUPERFUNCTION AND FUNCTION: 1940–2012—Continued

Superfunction and Function	1981	1982	1983	1984	1985	1986	1987	1988
In millions of dollars								
National defense	157,513	185,309	209,903	227,413	252,748	273,375	281,999	290,361
Human resources	362,022	388,681	426,004	432,044	471,824	481,595	502,202	533,405
Education, training, employment, and social services	33,152	26,612	26,197	26,922	28,596	29,779	28,924	30,936
Health	26,866	27,445	28,641	30,417	33,542	35,936	39,967	44,487
Medicare	39,149	46,567	52,588	57,540	65,822	70,164	75,120	78,878
Income security	100,299	108,155	123,031	113,352	128,979	120,633	124,088	130,377
Social security	139,584	155,964	170,724	178,223	188,623	198,757	207,353	219,341
(On-budget)	(670)	(844)	(19,993)	(7,056)	(5,189)	(8,072)	(4,930)	(4,852)
(Off-budget)	(138,914)	(155,120)	(150,731)	(171,167)	(183,434)	(190,684)	(202,422)	(214,489)
Veterans benefits and services	22,973	23,938	24,824	25,588	26,262	26,327	26,750	29,386
Physical resources	70,886	61,752	57,603	57,967	56,820	58,737	55,142	68,631
Energy	15,166	13,527	9,353	7,073	5,608	4,690	4,072	2,296
Natural resources and environment	13,568	12,998	12,672	12,593	13,357	13,639	13,363	14,606
Commerce and housing credit	8,206	6,256	6,681	6,959	4,337	5,059	6,435	19,164
(On-budget)	(8,117)	(6,809)	(6,359)	(6,599)	(4,195)	(5,017)	(5,492)	(17,451)
(Off-budget)	(89)	(-553)	(322)	(360)	(142)	(42)	(943)	(1,712)
Transportation	23,379	20,625	21,334	23,669	25,838	28,117	26,222	27,272
Community and regional development	10,568	8,347	7,564	7,673	7,680	7,233	5,051	5,294
Net interest	68,766	85,032	89,808	111,102	129,478	136,017	138,611	151,803
(On-budget)	(71,054)	(87,102)	(91,653)	(114,411)	(133,595)	(140,346)	(143,901)	(159,219)
(Off-budget)	(-2,288)	(-2,071)	(-1,845)	(-3,310)	(-4,118)	(-4,329)	(-5,290)	(-7,416)
Other functions	47,095	51,068	59,022	55,286	68,224	73,724	62,584	57,248
International affairs	13,104	12,300	11,848	15,876	16,176	14,152	11,649	10,471
General science, space and technology	6,468	7,199	7,934	8,317	8,626	8,976	9,215	10,840
Agriculture	11,241	15,866	22,814	13,526	25,477	31,368	26,513	17,138
Administration of justice	4,908	4,842	5,246	5,811	6,426	6,735	7,715	9,397
General government	11,373	10,861	11,181	11,756	11,519	12,493	7,492	9,401
Undistributed offsetting receipts	-28,041	-26,099	-33,976	-31,957	-32,698	-33,007	-36,455	-36,967
(On-budget)	(-26,611)	(-24,453)	(-32,198)	(-29,913)	(-30,189)	(-30,150)	(-33,155)	(-32,585)
(Off-budget)	(-1,430)	(-1,646)	(-1,778)	(-2,044)	(-2,509)	(-2,857)	(-3,300)	(-4,382)
Total, Federal outlays	678,241	745,743	808,364	851,853	946,396	990,441	1,004,083	1,064,481
(On-budget)	(542,956)	(594,892)	(660,934)	(685,680)	(769,447)	(806,901)	(809,308)	(860,077)
(Off-budget)	(135,285)	(150,851)	(147,430)	(166,174)	(176,949)	(183,540)	(194,775)	(204,404)
As percentages of outlays								
National defense	23.2	24.8	26.0	26.7	26.7	27.6	28.1	27.3
Human resources	53.4	52.1	52.7	50.7	49.9	48.6	50.0	50.1
Physical resources	10.5	8.3	7.1	6.8	6.0	5.9	5.5	6.4
Net interest	10.1	11.4	11.1	13.0	13.7	13.7	13.8	14.3
Other functions	6.9	6.8	7.3	6.5	7.2	7.4	6.2	5.4
Undistributed offsetting receipts	-4.1	-3.5	-4.2	-3.8	-3.5	-3.3	-3.6	-3.5
Total, Federal outlays	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0
(On-budget)	(80.1)	(79.8)	(81.8)	(80.5)	(81.3)	(81.5)	(80.6)	(80.8)
(Off-budget)	(19.9)	(20.2)	(18.2)	(19.5)	(18.7)	(18.5)	(19.4)	(19.2)
As percentages of GDP								
National defense	5.2	5.7	6.1	5.9	6.1	6.2	6.1	5.8
Human resources	11.9	12.0	12.4	11.3	11.4	10.9	10.8	10.6
Physical resources	2.3	1.9	1.7	1.5	1.4	1.3	1.2	1.4
Net interest	2.3	2.6	2.6	2.9	3.1	3.1	3.0	3.0
Other functions	1.5	1.6	1.7	1.4	1.6	1.7	1.3	1.1
Undistributed offsetting receipts	-0.9	-0.8	-1.0	-0.8	-0.8	-0.7	-0.8	-0.7
Total, Federal outlays	22.2	23.1	23.5	22.2	22.9	22.4	21.6	21.3
(On-budget)	(17.8)	(18.4)	(19.2)	(17.9)	(18.6)	(18.3)	(17.4)	(17.2)
(Off-budget)	(4.4)	(4.7)	(4.3)	(4.3)	(4.3)	(4.2)	(4.2)	(4.1)

Table 3.1—OUTLAYS BY SUPERFUNCTION AND FUNCTION: 1940–2012—Continued

Superfunction and Function	1989	1990	1991	1992	1993	1994	1995	1996
In millions of dollars								
National defense	303,559	299,331	273,292	298,350	291,086	281,642	272,066	265,753
Human resources	568,686	619,345	689,695	772,483	827,589	869,479	923,854	958,331
Education, training, employment, and social services	35,333	37,179	41,241	42,751	47,397	43,295	51,046	48,336
Health	48,390	57,716	71,183	89,497	99,415	107,122	115,418	119,378
Medicare	84,964	98,102	104,489	119,024	130,552	144,747	159,855	174,225
Income security	137,426	148,668	172,462	199,562	209,969	217,166	223,799	229,736
Social security	232,542	248,623	269,015	287,585	304,585	319,565	335,846	349,671
(On-budget)	(5,069)	(3,625)	(2,619)	(6,166)	(6,236)	(5,683)	(5,476)	(5,802)
(Off-budget)	(227,473)	(244,998)	(266,395)	(281,418)	(298,349)	(313,881)	(330,370)	(343,869)
Veterans benefits and services	30,031	29,058	31,305	34,064	35,671	37,584	37,890	36,985
Physical resources	81,567	126,037	135,175	75,611	46,856	70,703	59,139	64,191
Energy	2,705	3,341	2,436	4,499	4,319	5,218	4,936	2,839
Natural resources and environment	16,182	17,080	18,559	20,025	20,239	21,026	21,915	21,524
Commerce and housing credit	29,710	67,600	76,271	10,919	-21,853	-4,228	-17,808	-10,478
(On-budget)	(30,019)	(65,974)	(74,953)	(10,260)	(-23,294)	(-5,331)	(-15,839)	(-10,298)
(Off-budget)	(-310)	(1,626)	(1,317)	(659)	(1,441)	(1,103)	(-1,969)	(-180)
Transportation	27,608	29,485	31,099	33,332	35,004	38,066	39,350	39,565
Community and regional development	5,362	8,531	6,810	6,836	9,146	10,620	10,746	10,741
Net interest	168,981	184,347	194,448	199,344	198,713	202,932	232,134	241,053
(On-budget)	(180,376)	(200,338)	(214,670)	(222,981)	(225,501)	(232,135)	(265,439)	(277,560)
(Off-budget)	(-11,395)	(-15,991)	(-20,222)	(-23,637)	(-26,788)	(-29,203)	(-33,305)	(-36,507)
Other functions	58,247	60,686	71,077	75,141	82,663	74,922	73,146	68,900
International affairs	9,585	13,764	15,851	16,107	17,248	17,083	16,434	13,496
General science, space and technology	12,837	14,443	16,110	16,407	17,029	16,226	16,723	16,708
Agriculture	16,861	11,806	15,056	15,088	20,246	14,915	9,672	9,036
Administration of justice	9,644	10,185	12,487	14,650	15,193	15,516	16,509	17,898
General government	9,320	10,488	11,574	12,888	12,947	11,183	13,808	11,762
Undistributed offsetting receipts	-37,212	-36,615	-39,356	-39,280	-37,386	-37,772	-44,455	-37,620
(On-budget)	(-32,354)	(-31,048)	(-33,553)	(-33,179)	(-30,970)	(-31,362)	(-38,023)	(-31,342)
(Off-budget)	(-4,858)	(-5,567)	(-5,804)	(-6,101)	(-6,416)	(-6,409)	(-6,432)	(-6,278)
Total, Federal outlays	1,143,829	1,253,130	1,324,331	1,381,649	1,409,522	1,461,907	1,515,884	1,560,608
(On-budget)	(932,918)	(1,028,065)	(1,082,644)	(1,129,310)	(1,142,935)	(1,182,535)	(1,227,220)	(1,259,704)
(Off-budget)	(210,911)	(225,065)	(241,687)	(252,339)	(266,587)	(279,372)	(288,664)	(300,904)
As percentages of outlays								
National defense	26.5	23.9	20.6	21.6	20.7	19.3	17.9	17.0
Human resources	49.7	49.4	52.1	55.9	58.7	59.5	60.9	61.4
Physical resources	7.1	10.1	10.2	5.5	3.3	4.8	3.9	4.1
Net interest	14.8	14.7	14.7	14.4	14.1	13.9	15.3	15.4
Other functions	5.1	4.8	5.4	5.4	5.9	5.1	4.8	4.4
Undistributed offsetting receipts	-3.3	-2.9	-3.0	-2.8	-2.7	-2.6	-2.9	-2.4
Total, Federal outlays	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0
(On-budget)	(81.6)	(82.0)	(81.8)	(81.7)	(81.1)	(80.9)	(81.0)	(80.7)
(Off-budget)	(18.4)	(18.0)	(18.2)	(18.3)	(18.9)	(19.1)	(19.0)	(19.3)
As percentages of GDP								
National defense	5.6	5.2	4.6	4.8	4.4	4.0	3.7	3.5
Human resources	10.5	10.8	11.6	12.4	12.6	12.5	12.6	12.5
Physical resources	1.5	2.2	2.3	1.2	0.7	1.0	0.8	0.8
Net interest	3.1	3.2	3.3	3.2	3.0	2.9	3.2	3.1
Other functions	1.1	1.1	1.2	1.2	1.3	1.1	1.0	0.9
Undistributed offsetting receipts	-0.7	-0.6	-0.7	-0.6	-0.6	-0.5	-0.6	-0.5
Total, Federal outlays	21.2	21.8	22.3	22.1	21.4	21.0	20.7	20.3
(On-budget)	(17.3)	(17.9)	(18.2)	(18.1)	(17.4)	(17.0)	(16.8)	(16.4)
(Off-budget)	(3.9)	(3.9)	(4.1)	(4.0)	(4.1)	(4.0)	(3.9)	(3.9)

Table 3.1—OUTLAYS BY SUPERFUNCTION AND FUNCTION: 1940–2012—Continued

Superfunction and Function	1997	1998	1999	2000	2001	2002	2003	2004
In millions of dollars								
National defense	270,505	268,207	274,785	294,394	304,759	348,482	404,778	455,847
Human resources	1,002,446	1,033,542	1,057,875	1,115,665	1,194,598	1,317,664	1,417,946	1,485,870
Education, training, employment, and social services	48,991	50,532	50,627	53,789	57,173	70,581	82,603	87,990
Health	123,843	131,442	141,074	154,533	172,270	196,544	219,576	240,134
Medicare	190,016	192,822	190,447	197,113	217,384	230,855	249,433	269,360
Income security	235,032	237,750	242,478	253,724	269,774	312,720	334,632	333,059
Social security	365,251	379,215	390,037	409,423	432,958	455,980	474,680	495,548
(On-budget)	(6,879)	(9,146)	(10,824)	(13,254)	(11,701)	(13,969)	(13,279)	(14,348)
(Off-budget)	(358,372)	(370,069)	(379,213)	(396,169)	(421,257)	(442,011)	(461,401)	(481,200)
Veterans benefits and services	39,313	41,781	43,212	47,083	45,039	50,984	57,022	59,779
Physical resources	59,879	74,692	81,918	84,954	97,584	104,337	115,615	116,274
Energy	1,475	1,270	911	-761	9	475	-735	-166
Natural resources and environment	21,227	22,300	23,968	25,031	25,623	29,454	29,703	30,725
Commerce and housing credit	-14,639	1,008	2,642	3,208	5,732	-406	728	5,266
(On-budget)	(-14,590)	(791)	(1,621)	(1,179)	(3,430)	(245)	(5,973)	(9,396)
(Off-budget)	(-49)	(217)	(1,021)	(2,029)	(2,302)	(-651)	(-5,245)	(-4,130)
Transportation	40,767	40,343	42,532	46,853	54,447	61,833	67,069	64,627
Community and regional development	11,049	9,771	11,865	10,623	11,773	12,981	18,850	15,822
Net interest	243,984	241,118	229,755	222,949	206,167	170,949	153,073	160,245
(On-budget)	(285,198)	(287,748)	(281,826)	(282,745)	(274,978)	(247,769)	(236,618)	(246,473)
(Off-budget)	(-41,214)	(-46,630)	(-52,071)	(-59,796)	(-68,811)	(-76,820)	(-83,545)	(-86,228)
Other functions	74,466	82,320	98,147	113,835	107,093	117,113	123,087	133,307
International affairs	15,228	13,109	15,243	17,216	16,493	22,351	21,209	26,891
General science, space and technology	17,173	18,217	18,121	18,633	19,784	20,767	20,873	23,053
Agriculture	8,890	12,078	22,880	36,459	26,253	21,966	22,497	15,440
Administration of justice	20,618	23,360	26,536	28,499	30,202	35,061	35,340	45,576
General government	12,557	15,556	15,367	13,028	14,361	16,968	23,168	22,347
Undistributed offsetting receipts	-49,973	-47,194	-40,445	-42,581	-47,011	-47,392	-54,382	-58,537
(On-budget)	(-43,490)	(-40,142)	(-33,060)	(-34,944)	(-39,101)	(-38,514)	(-44,780)	(-47,206)
(Off-budget)	(-6,483)	(-7,052)	(-7,385)	(-7,637)	(-7,910)	(-8,878)	(-9,602)	(-11,331)
Total, Federal outlays	1,601,307	1,652,685	1,702,035	1,789,216	1,863,190	2,011,153	2,160,117	2,293,006
(On-budget)	(1,290,681)	(1,336,081)	(1,381,257)	(1,458,451)	(1,516,352)	(1,655,491)	(1,797,108)	(1,913,495)
(Off-budget)	(310,626)	(316,604)	(320,778)	(330,765)	(346,838)	(355,662)	(363,009)	(379,511)
As percentages of outlays								
National defense	16.9	16.2	16.1	16.5	16.4	17.3	18.7	19.9
Human resources	62.6	62.5	62.2	62.4	64.1	65.5	65.6	64.8
Physical resources	3.7	4.5	4.8	4.7	5.2	5.2	5.4	5.1
Net interest	15.2	14.6	13.5	12.5	11.1	8.5	7.1	7.0
Other functions	4.7	5.0	5.8	6.4	5.7	5.8	5.7	5.8
Undistributed offsetting receipts	-3.1	-2.9	-2.4	-2.4	-2.5	-2.4	-2.5	-2.6
Total, Federal outlays	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0
(On-budget)	(80.6)	(80.8)	(81.2)	(81.5)	(81.4)	(82.3)	(83.2)	(83.4)
(Off-budget)	(19.4)	(19.2)	(18.8)	(18.5)	(18.6)	(17.7)	(16.8)	(16.6)
As percentages of GDP								
National defense	3.3	3.1	3.0	3.0	3.0	3.4	3.7	4.0
Human resources	12.3	12.0	11.6	11.5	11.9	12.7	13.1	12.9
Physical resources	0.7	0.9	0.9	0.9	1.0	1.0	1.1	1.0
Net interest	3.0	2.8	2.5	2.3	2.0	1.6	1.4	1.4
Other functions	0.9	1.0	1.1	1.2	1.1	1.1	1.1	1.2
Undistributed offsetting receipts	-0.6	-0.5	-0.4	-0.4	-0.5	-0.5	-0.5	-0.5
Total, Federal outlays	19.6	19.2	18.7	18.4	18.5	19.4	20.0	19.9
(On-budget)	(15.8)	(15.5)	(15.1)	(15.0)	(15.1)	(16.0)	(16.6)	(16.6)
(Off-budget)	(3.8)	(3.7)	(3.5)	(3.4)	(3.4)	(3.4)	(3.4)	(3.3)

Table 3.1—OUTLAYS BY SUPERFUNCTION AND FUNCTION: 1940–2012—Continued

Superfunction and Function	2005	2006	2007 estimate	2008 estimate	2009 estimate	2010 estimate	2011 estimate	2012 estimate
In millions of dollars								
National defense	495,326	521,840	571,869	606,546	601,772	565,309	549,467	556,404
Human resources	1,586,122	1,672,076	1,759,062	1,831,679	1,916,588	2,009,444	2,229,448	2,132,139
Education, training, employment, and social services	97,567	118,560	93,957	82,732	86,569	87,175	88,313	87,618
Health	250,614	252,780	268,543	280,620	298,205	312,310	353,758	331,452
Medicare	298,638	329,868	372,252	391,646	414,412	439,334	486,926	480,620
Income security	345,847	352,477	365,371	380,815	386,772	399,313	413,439	414,043
Social security	523,305	548,549	586,538	612,505	644,615	682,505	794,892	721,598
(On-budget)	(16,526)	(16,058)	(19,359)	(19,965)	(22,037)	(24,230)	(30,072)	(27,113)
(Off-budget)	(506,779)	(532,491)	(567,179)	(592,540)	(622,578)	(658,275)	(764,820)	(694,485)
Veterans benefits and services	70,151	69,842	72,401	83,361	86,015	88,807	92,120	96,808
Physical resources	130,177	164,800	144,462	136,203	125,302	124,685	119,120	121,715
Energy	429	782	1,836	1,405	1,684	2,169	2,318	2,303
Natural resources and environment	28,023	33,055	35,203	32,904	30,732	30,950	31,488	31,118
Commerce and housing credit	7,567	6,188	210	-2,040	644	2,291	-1,529	-1,107
(On-budget)	(9,358)	(7,263)	(-2,432)	(247)	(-1,240)	(778)	(-2,567)	(-3,203)
(Off-budget)	(-1,791)	(-1,075)	(2,642)	(-2,287)	(1,884)	(1,513)	(1,038)	(2,096)
Transportation	67,894	70,244	74,607	79,282	72,512	73,803	75,637	74,429
Community and regional development	26,264	54,531	32,606	24,652	19,730	15,472	11,206	14,972
Net interest	183,986	226,603	239,153	261,276	274,156	280,847	284,938	283,681
(On-budget)	(275,822)	(324,325)	(345,402)	(375,894)	(398,958)	(417,339)	(447,064)	(432,959)
(Off-budget)	(-91,836)	(-97,722)	(-106,249)	(-114,618)	(-124,802)	(-136,492)	(-162,126)	(-149,278)
Other functions	141,818	138,366	151,545	152,414	156,394	151,631	155,722	152,599
International affairs	34,595	29,549	35,071	36,149	36,078	34,898	35,523	34,894
General science, space and technology	23,628	23,616	24,862	26,636	28,350	28,886	31,033	29,319
Agriculture	26,566	25,970	20,116	19,869	19,517	19,791	20,452	20,285
Administration of justice	40,019	41,016	45,307	46,960	47,004	46,518	47,273	46,623
General government	17,010	18,215	18,761	20,739	24,001	20,517	21,738	21,494
Allowances			7,428	2,061	1,444	1,021	-297	-16
Undistributed offsetting receipts	-65,224	-68,250	-81,824	-86,257	-88,739	-82,831	-92,389	-89,210
(On-budget)	(-54,283)	(-56,625)	(-69,535)	(-73,149)	(-74,891)	(-68,092)	(-75,829)	(-73,422)
(Off-budget)	(-10,941)	(-11,625)	(-12,289)	(-13,108)	(-13,848)	(-14,739)	(-16,560)	(-15,788)
Total, Federal outlays	2,472,205	2,655,435	2,784,267	2,901,861	2,985,473	3,049,085	3,246,306	3,157,328
(On-budget)	(2,069,994)	(2,233,366)	(2,332,984)	(2,439,334)	(2,499,661)	(2,540,528)	(2,659,134)	(2,625,813)
(Off-budget)	(402,211)	(422,069)	(451,283)	(462,527)	(485,812)	(508,557)	(587,172)	(531,515)
As percentages of outlays								
National defense	20.0	19.7	20.5	20.9	20.2	18.5	16.9	17.6
Human resources	64.2	63.0	63.2	63.1	64.2	65.9	68.7	67.5
Physical resources	5.3	6.2	5.2	4.7	4.2	4.1	3.7	3.9
Net interest	7.4	8.5	8.6	9.0	9.2	9.2	8.8	9.0
Other functions	5.7	5.2	5.4	5.3	5.2	5.0	4.8	4.8
Undistributed offsetting receipts	-2.6	-2.6	-2.9	-3.0	-3.0	-2.7	-2.8	-2.8
Total, Federal outlays	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0
(On-budget)	(83.7)	(84.1)	(83.8)	(84.1)	(83.7)	(83.3)	(81.9)	(83.2)
(Off-budget)	(16.3)	(15.9)	(16.2)	(15.9)	(16.3)	(16.7)	(18.1)	(16.8)
As percentages of GDP								
National defense	4.0	4.0	4.2	4.2	3.9	3.5	3.1	3.3
Human resources	12.9	12.8	12.8	12.6	12.5	12.5	12.5	12.6
Physical resources	1.1	1.3	1.0	0.9	0.8	0.8	0.7	0.7
Net interest	1.5	1.7	1.7	1.8	1.8	1.7	1.6	1.7
Other functions	1.2	1.1	1.1	1.1	1.0	0.9	0.9	0.9
Undistributed offsetting receipts	-0.5	-0.5	-0.6	-0.6	-0.6	-0.5	-0.5	-0.5
Total, Federal outlays	20.2	20.3	20.2	20.0	19.5	18.9	18.3	18.6
(On-budget)	(16.9)	(17.1)	(17.0)	(16.8)	(16.3)	(15.8)	(15.0)	(15.5)
(Off-budget)	(3.3)	(3.2)	(3.3)	(3.2)	(3.2)	(3.2)	(3.3)	(3.1)