

Table 3.1—OUTLAYS BY SUPERFUNCTION AND FUNCTION: 1940–2010

Superfunction and Function	1940	1941	1942	1943	1944	1945	1946	1947	1948
In millions of dollars									
National defense	1,660	6,435	25,658	66,699	79,143	82,965	42,681	12,808	9,105
Human resources	4,139	4,158	3,599	2,659	1,928	1,859	5,493	9,909	9,868
Education, training, employment, and social services	1,972	1,592	1,062	375	160	134	85	102	191
Health	55	60	71	92	174	211	201	177	162
Income security	1,514	1,855	1,828	1,739	1,503	1,137	2,384	2,820	2,499
Social security (off-budget)	28	91	137	177	217	267	358	466	558
Veterans benefits and services	570	560	501	276	–126	110	2,465	6,344	6,457
Physical resources	2,312	1,782	3,892	6,433	5,471	1,747	836	1,227	2,243
Energy	88	91	156	116	65	25	41	18	292
Natural resources and environment	997	817	819	726	642	455	482	700	780
Commerce and housing credit	550	398	1,521	2,151	624	–2,630	–1,857	–923	306
Transportation	392	353	1,283	3,220	3,901	3,654	1,970	1,130	787
Community and regional development	285	123	113	219	238	243	200	302	78
Net interest	899	943	1,052	1,529	2,219	3,112	4,111	4,204	4,341
(On-budget)	(941)	(999)	(1,123)	(1,616)	(2,322)	(3,236)	(4,259)	(4,367)	(4,532)
(Off-budget)	(–42)	(–56)	(–71)	(–87)	(–103)	(–124)	(–148)	(–163)	(–191)
Other functions	775	882	1,830	2,457	3,864	4,418	3,580	7,900	5,851
International affairs	51	145	968	1,286	1,449	1,913	1,935	5,791	4,566
General science, space and technology			4	1	48	111	34	5	1
Agriculture	369	339	344	343	1,275	1,635	610	814	69
Administration of justice	81	92	117	154	192	178	176	176	170
General government	274	306	397	673	900	581	825	1,114	1,045
Undistributed offsetting receipts	–317	–547	–894	–1,221	–1,320	–1,389	–1,468	–1,552	–1,643
Total, Federal outlays	9,468	13,653	35,137	78,555	91,304	92,712	55,232	34,496	29,764
(On-budget)	(9,482)	(13,618)	(35,071)	(78,466)	(91,190)	(92,569)	(55,022)	(34,193)	(29,396)
(Off-budget)	(–14)	(35)	(66)	(89)	(114)	(143)	(210)	(303)	(368)
As percentages of outlays									
National defense	17.5	47.1	73.0	84.9	86.7	89.5	77.3	37.1	30.6
Human resources	43.7	30.5	10.2	3.4	2.1	2.0	9.9	28.7	33.2
Physical resources	24.4	13.1	11.1	8.2	6.0	1.9	1.5	3.6	7.5
Net interest	9.5	6.9	3.0	1.9	2.4	3.4	7.4	12.2	14.6
Other functions	8.2	6.5	5.2	3.1	4.2	4.8	6.5	22.9	19.7
Undistributed offsetting receipts	–3.4	–4.0	–2.5	–1.6	–1.4	–1.5	–2.7	–4.5	–5.5
Total, Federal outlays	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0
(On-budget)	(100.2)	(99.7)	(99.8)	(99.9)	(99.9)	(99.8)	(99.6)	(99.1)	(98.8)
(Off-budget)	(–0.2)	(0.3)	(0.2)	(0.1)	(0.1)	(0.2)	(0.4)	(0.9)	(1.2)
As percentages of GDP									
National defense	1.7	5.6	17.8	37.0	37.8	37.5	19.2	5.5	3.6
Human resources	4.3	3.6	2.5	1.5	0.9	0.8	2.5	4.2	3.9
Physical resources	2.4	1.6	2.7	3.6	2.6	0.8	0.4	0.5	0.9
Net interest	0.9	0.8	0.7	0.8	1.1	1.4	1.8	1.8	1.7
Other functions	0.8	0.8	1.3	1.4	1.8	2.0	1.6	3.4	2.3
Undistributed offsetting receipts	–0.3	–0.5	–0.6	–0.7	–0.6	–0.6	–0.7	–0.7	–0.6
Total, Federal outlays	9.8	12.0	24.3	43.6	43.6	41.9	24.8	14.8	11.6
(On-budget)	(9.8)	(11.9)	(24.3)	(43.5)	(43.6)	(41.8)	(24.7)	(14.7)	(11.5)
(Off-budget)	(–*)	(*)	(*)	(*)	(0.1)	(0.1)	(0.1)	(0.1)	(0.1)

* 0.05 percent or less.

Table 3.1—OUTLAYS BY SUPERFUNCTION AND FUNCTION: 1940–2010—Continued

Superfunction and Function	1949	1950	1951	1952	1953	1954	1955	1956	1957
In millions of dollars									
National defense	13,150	13,724	23,566	46,089	52,802	49,266	42,729	42,523	45,430
Human resources	10,805	14,221	11,001	11,745	11,836	13,076	14,908	16,052	18,161
Education, training, employment, and social services	178	241	235	339	441	370	445	591	590
Health	197	268	323	347	336	307	291	359	479
Income security	3,174	4,097	3,352	3,655	3,823	4,434	5,071	4,734	5,427
Social security (off-budget)	657	781	1,565	2,063	2,717	3,352	4,427	5,478	6,661
Veterans benefits and services	6,599	8,834	5,526	5,341	4,519	4,613	4,675	4,891	5,005
Physical resources	3,104	3,667	3,924	4,182	4,005	2,584	2,732	3,092	4,559
Energy	341	327	383	474	425	432	325	174	240
Natural resources and environment	1,080	1,308	1,310	1,233	1,289	1,007	940	870	1,098
Commerce and housing credit	800	1,035	1,228	1,278	910	-184	92	506	1,424
Transportation	916	967	956	1,124	1,264	1,229	1,246	1,450	1,662
Community and regional development	-33	30	47	73	117	100	129	92	135
Net interest	4,523	4,812	4,665	4,701	5,156	4,811	4,850	5,079	5,354
(On-budget)	(4,753)	(5,069)	(4,952)	(5,035)	(5,543)	(5,250)	(5,288)	(5,567)	(5,910)
(Off-budget)	(-230)	(-257)	(-287)	(-334)	(-387)	(-439)	(-438)	(-487)	(-557)
Other functions	9,032	7,955	4,690	4,346	5,873	4,515	6,718	7,482	7,220
International affairs	6,052	4,673	3,647	2,691	2,119	1,596	2,223	2,414	3,147
General science, space and technology	48	55	51	49	49	46	74	79	122
Agriculture	1,924	2,049	-323	176	2,253	1,817	3,514	3,486	2,288
Administration of justice	184	193	218	267	243	257	256	302	303
General government	824	986	1,097	1,163	1,209	799	651	1,201	1,360
Undistributed offsetting receipts	-1,779	-1,817	-2,332	-3,377	-3,571	-3,397	-3,493	-3,589	-4,146
(On-budget)	(-1,779)	(-1,817)	(-2,332)	(-3,377)	(-3,571)	(-3,396)	(-3,487)	(-3,571)	(-4,058)
(Off-budget)						(-1)	(-6)	(-18)	(-88)
Total, Federal outlays	38,835	42,562	45,514	67,686	76,101	70,855	68,444	70,640	76,578
(On-budget)	(38,408)	(42,038)	(44,237)	(65,956)	(73,771)	(67,943)	(64,461)	(65,668)	(70,562)
(Off-budget)	(427)	(524)	(1,277)	(1,730)	(2,330)	(2,912)	(3,983)	(4,972)	(6,016)
As percentages of outlays									
National defense	33.9	32.2	51.8	68.1	69.4	69.5	62.4	60.2	59.3
Human resources	27.8	33.4	24.2	17.4	15.6	18.5	21.8	22.7	23.7
Physical resources	8.0	8.6	8.6	6.2	5.3	3.6	4.0	4.4	6.0
Net interest	11.6	11.3	10.2	6.9	6.8	6.8	7.1	7.2	7.0
Other functions	23.3	18.7	10.3	6.4	7.7	6.4	9.8	10.6	9.4
Undistributed offsetting receipts	-4.6	-4.3	-5.1	-5.0	-4.7	-4.8	-5.1	-5.1	-5.4
Total, Federal outlays	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0
(On-budget)	(98.9)	(98.8)	(97.2)	(97.4)	(96.9)	(95.9)	(94.2)	(93.0)	(92.1)
(Off-budget)	(1.1)	(1.2)	(2.8)	(2.6)	(3.1)	(4.1)	(5.8)	(7.0)	(7.9)
As percentages of GDP									
National defense	4.9	5.0	7.4	13.2	14.2	13.1	10.8	10.0	10.1
Human resources	4.0	5.2	3.4	3.4	3.2	3.5	3.8	3.8	4.0
Physical resources	1.1	1.3	1.2	1.2	1.1	0.7	0.7	0.7	1.0
Net interest	1.7	1.8	1.5	1.3	1.4	1.3	1.2	1.2	1.2
Other functions	3.3	2.9	1.5	1.2	1.6	1.2	1.7	1.8	1.6
Undistributed offsetting receipts	-0.7	-0.7	-0.7	-1.0	-1.0	-0.9	-0.9	-0.8	-0.9
Total, Federal outlays	14.3	15.6	14.2	19.4	20.4	18.8	17.3	16.5	17.0
(On-budget)	(14.2)	(15.4)	(13.8)	(18.9)	(19.8)	(18.0)	(16.3)	(15.4)	(15.7)
(Off-budget)	(0.2)	(0.2)	(0.4)	(0.5)	(0.6)	(0.8)	(1.0)	(1.2)	(1.3)

Table 3.1—OUTLAYS BY SUPERFUNCTION AND FUNCTION: 1940–2010—Continued

Superfunction and Function	1958	1959	1960	1961	1962	1963	1964	1965	1966
In millions of dollars									
National defense	46,815	49,015	48,130	49,601	52,345	53,400	54,757	50,620	58,111
Human resources	22,288	24,892	26,184	29,838	31,630	33,522	35,294	36,576	43,257
Education, training, employment, and social services	643	789	968	1,063	1,241	1,458	1,555	2,140	4,363
Health	541	685	795	913	1,198	1,451	1,788	1,791	2,543
Medicare									64
Income security	7,535	8,239	7,378	9,683	9,207	9,311	9,657	9,469	9,678
Social security (off-budget)	8,219	9,737	11,602	12,474	14,365	15,788	16,620	17,460	20,694
Veterans benefits and services	5,350	5,443	5,441	5,705	5,619	5,514	5,675	5,716	5,916
Physical resources	5,188	7,813	7,991	7,754	8,831	8,013	9,528	11,264	13,410
Energy	348	382	464	510	604	530	572	699	612
Natural resources and environment	1,407	1,632	1,559	1,779	2,044	2,251	2,364	2,531	2,719
Commerce and housing credit	930	1,933	1,618	1,203	1,424	62	418	1,157	3,245
Transportation	2,334	3,655	4,126	3,987	4,290	4,596	5,242	5,763	5,730
Community and regional development	169	211	224	275	469	574	933	1,114	1,105
Net interest	5,604	5,762	6,947	6,716	6,889	7,740	8,199	8,591	9,386
(On-budget)	(6,175)	(6,338)	(7,511)	(7,307)	(7,498)	(8,322)	(8,805)	(9,239)	(10,028)
(Off-budget)	(-571)	(-576)	(-563)	(-591)	(-609)	(-582)	(-607)	(-648)	(-642)
Other functions	6,896	9,229	7,760	8,621	12,401	14,437	16,458	17,086	16,911
International affairs	3,364	3,144	2,988	3,184	5,639	5,308	4,945	5,273	5,580
General science, space and technology	141	294	599	1,042	1,723	3,051	4,897	5,823	6,717
Agriculture	2,411	4,509	2,623	2,641	3,562	4,384	4,609	3,954	2,447
Administration of justice	325	356	366	400	429	465	489	536	564
General government	655	926	1,184	1,354	1,049	1,230	1,518	1,499	1,603
Undistributed offsetting receipts	-4,385	-4,613	-4,820	-4,807	-5,274	-5,797	-5,708	-5,908	-6,542
(On-budget)	(-4,240)	(-4,449)	(-4,632)	(-4,601)	(-5,053)	(-5,555)	(-5,429)	(-5,626)	(-6,205)
(Off-budget)	(-145)	(-164)	(-188)	(-206)	(-221)	(-242)	(-279)	(-282)	(-337)
Total, Federal outlays	82,405	92,098	92,191	97,723	106,821	111,316	118,528	118,228	134,532
(On-budget)	(74,902)	(83,102)	(81,341)	(86,046)	(93,286)	(96,352)	(102,794)	(101,699)	(114,817)
(Off-budget)	(7,503)	(8,996)	(10,850)	(11,677)	(13,535)	(14,964)	(15,734)	(16,529)	(19,715)
As percentages of outlays									
National defense	56.8	53.2	52.2	50.8	49.0	48.0	46.2	42.8	43.2
Human resources	27.0	27.0	28.4	30.5	29.6	30.1	29.8	30.9	32.2
Physical resources	6.3	8.5	8.7	7.9	8.3	7.2	8.0	9.5	10.0
Net interest	6.8	6.3	7.5	6.9	6.4	7.0	6.9	7.3	7.0
Other functions	8.4	10.0	8.4	8.8	11.6	13.0	13.9	14.5	12.6
Undistributed offsetting receipts	-5.3	-5.0	-5.2	-4.9	-4.9	-5.2	-4.8	-5.0	-4.9
Total, Federal outlays	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0
(On-budget)	(90.9)	(90.2)	(88.2)	(88.1)	(87.3)	(86.6)	(86.7)	(86.0)	(85.3)
(Off-budget)	(9.1)	(9.8)	(11.8)	(11.9)	(12.7)	(13.4)	(13.3)	(14.0)	(14.7)
As percentages of GDP									
National defense	10.2	10.0	9.3	9.3	9.2	8.9	8.6	7.4	7.7
Human resources	4.8	5.1	5.1	5.6	5.6	5.6	5.5	5.3	5.7
Physical resources	1.1	1.6	1.5	1.5	1.6	1.3	1.5	1.6	1.8
Net interest	1.2	1.2	1.3	1.3	1.2	1.3	1.3	1.3	1.2
Other functions	1.5	1.9	1.5	1.6	2.2	2.4	2.6	2.5	2.2
Undistributed offsetting receipts	-1.0	-0.9	-0.9	-0.9	-0.9	-1.0	-0.9	-0.9	-0.9
Total, Federal outlays	17.9	18.7	17.8	18.4	18.8	18.6	18.5	17.2	17.9
(On-budget)	(16.3)	(16.9)	(15.7)	(16.2)	(16.4)	(16.1)	(16.1)	(14.8)	(15.2)
(Off-budget)	(1.6)	(1.8)	(2.1)	(2.2)	(2.4)	(2.5)	(2.5)	(2.4)	(2.6)

Table 3.1—OUTLAYS BY SUPERFUNCTION AND FUNCTION: 1940–2010—Continued

Superfunction and Function	1967	1968	1969	1970	1971	1972	1973	1974	1975
In millions of dollars									
National defense	71,417	81,926	82,497	81,692	78,872	79,174	76,681	79,347	86,509
Human resources	51,272	59,375	66,410	75,349	91,901	107,211	119,522	135,783	173,245
Education, training, employment, and social services	6,453	7,634	7,548	8,634	9,849	12,529	12,745	12,457	16,022
Health	3,351	4,390	5,162	5,907	6,843	8,674	9,356	10,733	12,930
Medicare	2,748	4,649	5,695	6,213	6,622	7,479	8,052	9,639	12,875
Income security	10,261	11,816	13,076	15,655	22,946	27,650	28,276	33,713	50,176
Social security	21,725	23,854	27,298	30,270	35,872	40,157	49,090	55,867	64,658
(On-budget)	(94)	(94)	(414)	(458)	(465)	(538)	(526)	(494)	(499)
(Off-budget)	(21,631)	(23,760)	(26,885)	(29,812)	(35,408)	(39,620)	(48,565)	(55,373)	(64,159)
Veterans benefits and services	6,735	7,032	7,631	8,669	9,768	10,720	12,003	13,374	16,584
Physical resources	14,674	16,002	11,869	15,574	18,286	19,574	20,614	25,106	35,449
Energy	782	1,037	1,010	997	1,035	1,296	1,237	1,303	2,916
Natural resources and environment	2,869	2,988	2,900	3,065	3,915	4,241	4,775	5,697	7,346
Commerce and housing credit	3,979	4,280	-119	2,112	2,366	2,222	931	4,705	9,947
(On-budget)	(3,979)	(4,280)	(-119)	(2,112)	(2,366)	(1,867)	(774)	(3,932)	(8,835)
(Off-budget)						(355)	(157)	(773)	(1,112)
Transportation	5,936	6,316	6,526	7,008	8,052	8,392	9,066	9,172	10,918
Community and regional development	1,108	1,382	1,552	2,392	2,917	3,423	4,605	4,229	4,322
Net interest	10,268	11,090	12,699	14,380	14,841	15,478	17,349	21,449	23,244
(On-budget)	(11,060)	(12,069)	(13,848)	(15,948)	(16,783)	(17,584)	(19,629)	(23,969)	(26,047)
(Off-budget)	(-792)	(-979)	(-1,149)	(-1,568)	(-1,942)	(-2,106)	(-2,280)	(-2,520)	(-2,803)
Other functions	17,126	17,786	18,151	17,286	16,379	18,828	24,950	24,423	27,487
International affairs	5,566	5,301	4,600	4,330	4,159	4,781	4,149	5,710	7,097
General science, space and technology	6,233	5,524	5,020	4,511	4,182	4,175	4,032	3,980	3,991
Agriculture	2,990	4,544	5,826	5,166	4,290	5,227	4,821	2,194	2,997
Administration of justice	618	659	766	959	1,307	1,684	2,174	2,505	3,028
General government	1,719	1,757	1,939	2,320	2,442	2,960	9,774	10,032	10,374
Undistributed offsetting receipts	-7,294	-8,045	-7,986	-8,632	-10,107	-9,583	-13,409	-16,749	-13,602
(On-budget)	(-6,879)	(-7,600)	(-7,454)	(-7,995)	(-9,467)	(-8,926)	(-12,714)	(-15,985)	(-12,686)
(Off-budget)	(-415)	(-445)	(-532)	(-637)	(-640)	(-657)	(-695)	(-764)	(-916)
Total, Federal outlays	157,464	178,134	183,640	195,649	210,172	230,681	245,707	269,359	332,332
(On-budget)	(137,040)	(155,798)	(158,436)	(168,042)	(177,346)	(193,470)	(199,961)	(216,496)	(270,780)
(Off-budget)	(20,424)	(22,336)	(25,204)	(27,607)	(32,826)	(37,212)	(45,746)	(52,862)	(61,552)
As percentages of outlays									
National defense	45.4	46.0	44.9	41.8	37.5	34.3	31.2	29.5	26.0
Human resources	32.6	33.3	36.2	38.5	43.7	46.5	48.6	50.4	52.1
Physical resources	9.3	9.0	6.5	8.0	8.7	8.5	8.4	9.3	10.7
Net interest	6.5	6.2	6.9	7.4	7.1	6.7	7.1	8.0	7.0
Other functions	10.9	10.0	9.9	8.8	7.8	8.2	10.2	9.1	8.3
Undistributed offsetting receipts	-4.6	-4.5	-4.3	-4.4	-4.8	-4.2	-5.5	-6.2	-4.1
Total, Federal outlays	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0
(On-budget)	(87.0)	(87.5)	(86.3)	(85.9)	(84.4)	(83.9)	(81.4)	(80.4)	(81.5)
(Off-budget)	(13.0)	(12.5)	(13.7)	(14.1)	(15.6)	(16.1)	(18.6)	(19.6)	(18.5)
As percentages of GDP									
National defense	8.8	9.5	8.7	8.1	7.3	6.7	5.9	5.5	5.5
Human resources	6.3	6.9	7.0	7.4	8.5	9.1	9.1	9.4	11.1
Physical resources	1.8	1.8	1.3	1.5	1.7	1.7	1.6	1.7	2.3
Net interest	1.3	1.3	1.3	1.4	1.4	1.3	1.3	1.5	1.5
Other functions	2.1	2.1	1.9	1.7	1.5	1.6	1.9	1.7	1.8
Undistributed offsetting receipts	-0.9	-0.9	-0.8	-0.9	-0.9	-0.8	-1.0	-1.2	-0.9
Total, Federal outlays	19.4	20.6	19.4	19.3	19.5	19.6	18.8	18.7	21.3
(On-budget)	(16.9)	(18.0)	(16.7)	(16.6)	(16.4)	(16.4)	(15.3)	(15.0)	(17.3)
(Off-budget)	(2.5)	(2.6)	(2.7)	(2.7)	(3.0)	(3.2)	(3.5)	(3.7)	(3.9)

Table 3.1—OUTLAYS BY SUPERFUNCTION AND FUNCTION: 1940–2010—Continued

Superfunction and Function	1976	TQ	1977	1978	1979	1980	1981	1982	1983
In millions of dollars									
National defense	89,619	22,269	97,241	104,495	116,342	133,995	157,513	185,309	209,903
Human resources	203,594	52,065	221,895	242,329	267,574	313,374	362,022	388,681	426,003
Education, training, employment, and social services	18,910	5,169	21,104	26,710	30,223	31,843	33,151	26,611	26,196
Health	15,734	3,924	17,302	18,524	20,494	23,169	26,866	27,445	28,641
Medicare	15,834	4,264	19,345	22,768	26,495	32,090	39,149	46,567	52,588
Income security	60,799	14,985	61,060	61,505	66,376	86,557	100,299	108,155	123,031
Social security	73,899	19,763	85,061	93,861	104,073	118,547	139,584	155,964	170,724
(On-budget)	(515)		(717)	(741)	(757)	(675)	(670)	(844)	(19,993)
(Off-budget)	(73,384)	(19,763)	(84,344)	(93,120)	(103,316)	(117,872)	(138,914)	(155,120)	(150,731)
Veterans benefits and services	18,419	3,960	18,022	18,961	19,914	21,169	22,973	23,938	24,824
Physical resources	39,188	9,512	40,746	52,590	54,559	65,985	70,886	61,752	57,603
Energy	4,204	1,129	5,770	7,991	9,179	10,156	15,166	13,527	9,353
Natural resources and environment	8,184	2,524	10,032	10,983	12,135	13,858	13,568	12,998	12,672
Commerce and housing credit	7,619	931	3,093	6,254	4,686	9,390	8,206	6,256	6,681
(On-budget)	(6,534)	(1,657)	(3,266)	(6,750)	(5,577)	(9,821)	(8,117)	(6,809)	(6,359)
(Off-budget)	(1,085)	(-726)	(-173)	(-496)	(-891)	(-431)	(89)	(-553)	(322)
Transportation	13,739	3,358	14,829	15,521	18,079	21,329	23,379	20,625	21,334
Community and regional development	5,442	1,569	7,021	11,841	10,480	11,252	10,568	8,347	7,564
Net interest	26,727	6,949	29,901	35,458	42,633	52,533	68,766	85,032	89,808
(On-budget)	(29,539)	(7,042)	(32,551)	(37,860)	(44,857)	(54,872)	(71,054)	(87,102)	(91,653)
(Off-budget)	(-2,812)	(-93)	(-2,650)	(-2,403)	(-2,224)	(-2,339)	(-2,288)	(-2,071)	(-1,845)
Other functions	27,050	9,388	34,315	39,594	40,396	44,996	47,095	51,069	59,023
International affairs	6,433	2,458	6,353	7,482	7,459	12,714	13,104	12,300	11,848
General science, space and technology	4,373	1,162	4,736	4,926	5,234	5,831	6,468	7,199	7,934
Agriculture	3,109	972	6,734	11,301	11,176	8,774	11,241	15,866	22,814
Administration of justice	3,434	915	3,705	3,919	4,286	4,702	4,908	4,842	5,246
General government	9,702	3,882	12,787	11,965	12,240	12,975	11,374	10,861	11,182
Undistributed offsetting receipts	-14,386	-4,206	-14,879	-15,720	-17,476	-19,942	-28,041	-26,099	-33,976
(On-budget)	(-13,423)	(-3,957)	(-13,902)	(-14,660)	(-16,362)	(-18,738)	(-26,611)	(-24,453)	(-32,198)
(Off-budget)	(-963)	(-249)	(-977)	(-1,060)	(-1,114)	(-1,204)	(-1,430)	(-1,646)	(-1,778)
Total, Federal outlays	371,792	95,975	409,218	458,746	504,028	590,941	678,241	745,743	808,364
(On-budget)	(301,098)	(77,281)	(328,675)	(369,585)	(404,941)	(477,044)	(542,956)	(594,892)	(660,934)
(Off-budget)	(70,695)	(18,695)	(80,543)	(89,161)	(99,087)	(113,898)	(135,285)	(150,851)	(147,430)
As percentages of outlays									
National defense	24.1	23.2	23.8	22.8	23.1	22.7	23.2	24.8	26.0
Human resources	54.8	54.2	54.2	52.8	53.1	53.0	53.4	52.1	52.7
Physical resources	10.5	9.9	10.0	11.5	10.8	11.2	10.5	8.3	7.1
Net interest	7.2	7.2	7.3	7.7	8.5	8.9	10.1	11.4	11.1
Other functions	7.3	9.8	8.4	8.6	8.0	7.6	6.9	6.8	7.3
Undistributed offsetting receipts	-3.9	-4.4	-3.6	-3.4	-3.5	-3.4	-4.1	-3.5	-4.2
Total, Federal outlays	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0
(On-budget)	(81.0)	(80.5)	(80.3)	(80.6)	(80.3)	(80.7)	(80.1)	(79.8)	(81.8)
(Off-budget)	(19.0)	(19.5)	(19.7)	(19.4)	(19.7)	(19.3)	(19.9)	(20.2)	(18.2)
As percentages of GDP									
National defense	5.2	4.9	4.9	4.7	4.7	4.9	5.2	5.7	6.1
Human resources	11.7	11.4	11.2	10.9	10.7	11.5	11.9	12.0	12.4
Physical resources	2.3	2.1	2.1	2.4	2.2	2.4	2.3	1.9	1.7
Net interest	1.5	1.5	1.5	1.6	1.7	1.9	2.3	2.6	2.6
Other functions	1.6	2.1	1.7	1.8	1.6	1.7	1.5	1.6	1.7
Undistributed offsetting receipts	-0.8	-0.9	-0.8	-0.7	-0.7	-0.7	-0.9	-0.8	-1.0
Total, Federal outlays	21.4	21.0	20.7	20.7	20.2	21.7	22.2	23.1	23.5
(On-budget)	(17.3)	(16.9)	(16.6)	(16.7)	(16.2)	(17.5)	(17.8)	(18.4)	(19.2)
(Off-budget)	(4.1)	(4.1)	(4.1)	(4.0)	(4.0)	(4.2)	(4.4)	(4.7)	(4.3)

Table 3.1—OUTLAYS BY SUPERFUNCTION AND FUNCTION: 1940–2010—Continued

Superfunction and Function	1984	1985	1986	1987	1988	1989	1990	1991	1992
In millions of dollars									
National defense	227,413	252,748	273,375	281,999	290,361	303,559	299,331	273,292	298,350
Human resources	432,042	471,822	481,594	502,200	533,402	568,684	619,329	689,667	772,440
Education, training, employment, and social services	26,921	28,593	29,777	28,922	30,933	35,330	37,176	41,234	42,743
Health	30,417	33,542	35,936	39,967	44,487	48,390	57,716	71,183	89,497
Medicare	57,540	65,822	70,164	75,120	78,878	84,964	98,102	104,489	119,024
Income security	113,352	128,979	120,633	124,088	130,377	137,426	148,655	172,441	199,527
Social security	178,223	188,623	198,757	207,353	219,341	232,542	248,623	269,015	287,585
(On-budget)	(7,056)	(5,189)	(8,072)	(4,930)	(4,852)	(5,069)	(3,625)	(2,619)	(6,166)
(Off-budget)	(171,167)	(183,434)	(190,684)	(202,422)	(214,489)	(227,473)	(244,998)	(266,395)	(281,418)
Veterans benefits and services	25,588	26,262	26,327	26,750	29,386	30,031	29,058	31,305	34,064
Physical resources	57,967	56,820	58,737	55,142	68,631	81,567	126,037	135,175	75,611
Energy	7,073	5,608	4,690	4,072	2,296	2,705	3,341	2,436	4,499
Natural resources and environment	12,593	13,357	13,639	13,363	14,606	16,182	17,080	18,559	20,025
Commerce and housing credit	6,959	4,337	5,059	6,435	19,164	29,710	67,600	76,271	10,919
(On-budget)	(6,599)	(4,195)	(5,017)	(5,492)	(17,451)	(30,019)	(65,974)	(74,953)	(10,260)
(Off-budget)	(360)	(142)	(42)	(943)	(1,712)	(-310)	(1,626)	(1,317)	(659)
Transportation	23,669	25,838	28,117	26,222	27,272	27,608	29,485	31,099	33,332
Community and regional development	7,673	7,680	7,233	5,051	5,294	5,362	8,531	6,810	6,836
Net interest	111,102	129,478	136,017	138,611	151,803	168,981	184,347	194,448	199,344
(On-budget)	(114,411)	(133,595)	(140,346)	(143,901)	(159,219)	(180,376)	(200,338)	(214,670)	(222,981)
(Off-budget)	(-3,310)	(-4,118)	(-4,329)	(-5,290)	(-7,416)	(-11,395)	(-15,991)	(-20,222)	(-23,637)
Other functions	55,287	68,227	73,725	62,585	57,250	58,233	60,688	71,085	75,149
International affairs	15,876	16,176	14,152	11,649	10,471	9,585	13,764	15,851	16,107
General science, space and technology	8,317	8,626	8,976	9,215	10,840	12,837	14,443	16,110	16,407
Agriculture	13,526	25,477	31,368	26,513	17,138	16,861	11,806	15,056	15,088
Administration of justice	5,811	6,426	6,735	7,715	9,397	9,644	10,185	12,487	14,650
General government	11,758	11,521	12,495	7,494	9,404	9,307	10,490	11,582	12,896
Undistributed offsetting receipts	-31,957	-32,698	-33,007	-36,455	-36,967	-37,212	-36,615	-39,356	-39,280
(On-budget)	(-29,913)	(-30,189)	(-30,150)	(-33,155)	(-32,585)	(-32,354)	(-31,048)	(-33,553)	(-33,179)
(Off-budget)	(-2,044)	(-2,509)	(-2,857)	(-3,300)	(-4,382)	(-4,858)	(-5,567)	(-5,804)	(-6,101)
Total, Federal outlays	851,853	946,396	990,441	1,004,083	1,064,481	1,143,813	1,253,116	1,324,310	1,381,614
(On-budget)	(685,680)	(769,447)	(806,901)	(809,308)	(860,077)	(932,902)	(1,028,051)	(1,082,623)	(1,129,275)
(Off-budget)	(166,174)	(176,949)	(183,540)	(194,775)	(204,404)	(210,911)	(225,065)	(241,687)	(252,339)
As percentages of outlays									
National defense	26.7	26.7	27.6	28.1	27.3	26.5	23.9	20.6	21.6
Human resources	50.7	49.9	48.6	50.0	50.1	49.7	49.4	52.1	55.9
Physical resources	6.8	6.0	5.9	5.5	6.4	7.1	10.1	10.2	5.5
Net interest	13.0	13.7	13.7	13.8	14.3	14.8	14.7	14.7	14.4
Other functions	6.5	7.2	7.4	6.2	5.4	5.1	4.8	5.4	5.4
Undistributed offsetting receipts	-3.8	-3.5	-3.3	-3.6	-3.5	-3.3	-2.9	-3.0	-2.8
Total, Federal outlays	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0
(On-budget)	(80.5)	(81.3)	(81.5)	(80.6)	(80.8)	(81.6)	(82.0)	(81.8)	(81.7)
(Off-budget)	(19.5)	(18.7)	(18.5)	(19.4)	(19.2)	(18.4)	(18.0)	(18.3)	(18.3)
As percentages of GDP									
National defense	5.9	6.1	6.2	6.1	5.8	5.6	5.2	4.6	4.8
Human resources	11.3	11.4	10.9	10.8	10.6	10.5	10.8	11.6	12.4
Physical resources	1.5	1.4	1.3	1.2	1.4	1.5	2.2	2.3	1.2
Net interest	2.9	3.1	3.1	3.0	3.0	3.1	3.2	3.3	3.2
Other functions	1.4	1.6	1.7	1.3	1.1	1.1	1.1	1.2	1.2
Undistributed offsetting receipts	-0.8	-0.8	-0.7	-0.8	-0.7	-0.7	-0.6	-0.7	-0.6
Total, Federal outlays	22.2	22.9	22.4	21.6	21.3	21.2	21.8	22.3	22.1
(On-budget)	(17.9)	(18.6)	(18.3)	(17.4)	(17.2)	(17.3)	(17.9)	(18.2)	(18.1)
(Off-budget)	(4.3)	(4.3)	(4.2)	(4.2)	(4.1)	(3.9)	(3.9)	(4.1)	(4.0)

Table 3.1—OUTLAYS BY SUPERFUNCTION AND FUNCTION: 1940–2010—Continued

Superfunction and Function	1993	1994	1995	1996	1997	1998	1999	2000	2001
In millions of dollars									
National defense	291,086	281,642	272,066	265,753	270,505	268,456	274,873	294,495	304,882
Human resources	827,533	869,410	923,765	958,232	1,002,336	1,033,426	1,057,717	1,115,481	1,194,409
Education, training, employment, and social services	47,376	43,277	51,020	48,310	48,961	50,503	50,591	53,754	57,143
Health	99,415	107,122	115,418	119,378	123,843	131,442	141,074	154,533	172,270
Medicare	130,552	144,747	159,855	174,225	190,016	192,822	190,447	197,113	217,384
Income security	209,934	217,114	223,736	229,663	234,952	237,663	242,356	253,575	269,615
Social security	304,585	319,565	335,846	349,671	365,251	379,215	390,037	409,423	432,958
(On-budget)	(6,236)	(5,683)	(5,476)	(5,802)	(6,879)	(9,146)	(10,824)	(13,254)	(11,701)
(Off-budget)	(298,349)	(313,881)	(330,370)	(343,869)	(358,372)	(370,069)	(379,213)	(396,169)	(421,257)
Veterans benefits and services	35,671	37,584	37,890	36,985	39,313	41,781	43,212	47,083	45,039
Physical resources	46,856	70,703	59,139	64,191	59,879	74,694	81,918	84,954	97,591
Energy	4,319	5,218	4,936	2,839	1,475	1,270	911	-761	9
Natural resources and environment	20,239	21,026	21,915	21,524	21,227	22,300	23,968	25,031	25,623
Commerce and housing credit	-21,853	-4,228	-17,808	-10,478	-14,639	1,010	2,642	3,208	5,739
(On-budget)	(-23,294)	(-5,331)	(-15,839)	(-10,298)	(-14,590)	(793)	(1,621)	(1,179)	(3,437)
(Off-budget)	(1,441)	(1,103)	(-1,969)	(-180)	(-49)	(217)	(1,021)	(2,029)	(2,302)
Transportation	35,004	38,066	39,350	39,565	40,767	40,343	42,532	46,853	54,447
Community and regional development	9,146	10,620	10,746	10,741	11,049	9,771	11,865	10,623	11,773
Net interest	198,713	202,932	232,134	241,053	243,984	241,118	229,755	222,949	206,167
(On-budget)	(225,501)	(232,135)	(265,439)	(277,560)	(285,198)	(287,748)	(281,826)	(282,745)	(274,978)
(Off-budget)	(-26,788)	(-29,203)	(-33,305)	(-36,507)	(-41,214)	(-46,630)	(-52,071)	(-59,796)	(-68,811)
Other functions	82,684	74,940	73,172	68,926	74,496	82,098	98,095	113,769	106,995
International affairs	17,248	17,083	16,434	13,496	15,228	13,109	15,243	17,216	16,493
General science, space and technology	17,029	16,226	16,723	16,708	17,173	18,217	18,121	18,633	19,784
Agriculture	20,246	14,915	9,672	9,036	8,890	12,078	22,880	36,459	26,253
Administration of justice	15,193	15,516	16,509	17,898	20,619	23,370	26,539	28,501	30,205
General government	12,968	11,200	13,834	11,788	12,586	15,324	15,312	12,960	14,260
Undistributed offsetting receipts	-37,386	-37,772	-44,455	-37,620	-49,973	-47,194	-40,445	-42,581	-47,011
(On-budget)	(-30,970)	(-31,362)	(-38,023)	(-31,342)	(-43,490)	(-40,142)	(-33,060)	(-34,944)	(-39,101)
(Off-budget)	(-6,416)	(-6,409)	(-6,432)	(-6,278)	(-6,483)	(-7,052)	(-7,385)	(-7,637)	(-7,910)
Total, Federal outlays	1,409,487	1,461,855	1,515,821	1,560,535	1,601,227	1,652,598	1,701,913	1,789,067	1,863,033
(On-budget)	(1,142,899)	(1,182,483)	(1,227,157)	(1,259,631)	(1,290,601)	(1,335,994)	(1,381,135)	(1,458,302)	(1,516,195)
(Off-budget)	(266,587)	(279,372)	(288,664)	(300,904)	(310,626)	(316,604)	(320,778)	(330,765)	(346,838)
As percentages of outlays									
National defense	20.7	19.3	17.9	17.0	16.9	16.2	16.2	16.5	16.4
Human resources	58.7	59.5	60.9	61.4	62.6	62.5	62.1	62.3	64.1
Physical resources	3.3	4.8	3.9	4.1	3.7	4.5	4.8	4.7	5.2
Net interest	14.1	13.9	15.3	15.4	15.2	14.6	13.5	12.5	11.1
Other functions	5.9	5.1	4.8	4.4	4.7	5.0	5.8	6.4	5.7
Undistributed offsetting receipts	-2.7	-2.6	-2.9	-2.4	-3.1	-2.9	-2.4	-2.4	-2.5
Total, Federal outlays	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0
(On-budget)	(81.1)	(80.9)	(81.0)	(80.7)	(80.6)	(80.8)	(81.2)	(81.5)	(81.4)
(Off-budget)	(18.9)	(19.1)	(19.0)	(19.3)	(19.4)	(19.2)	(18.8)	(18.5)	(18.6)
As percentages of GDP									
National defense	4.4	4.0	3.7	3.5	3.3	3.1	3.0	3.0	3.0
Human resources	12.6	12.5	12.6	12.5	12.2	12.0	11.6	11.5	11.9
Physical resources	0.7	1.0	0.8	0.8	0.7	0.9	0.9	0.9	1.0
Net interest	3.0	2.9	3.2	3.1	3.0	2.8	2.5	2.3	2.0
Other functions	1.3	1.1	1.0	0.9	0.9	1.0	1.1	1.2	1.1
Undistributed offsetting receipts	-0.6	-0.5	-0.6	-0.5	-0.6	-0.5	-0.4	-0.4	-0.5
Total, Federal outlays	21.4	21.0	20.7	20.3	19.6	19.2	18.7	18.4	18.5
(On-budget)	(17.4)	(17.0)	(16.8)	(16.4)	(15.8)	(15.5)	(15.1)	(15.0)	(15.1)
(Off-budget)	(4.1)	(4.0)	(3.9)	(3.9)	(3.8)	(3.7)	(3.5)	(3.4)	(3.4)

Table 3.1—OUTLAYS BY SUPERFUNCTION AND FUNCTION: 1940–2010—Continued

Superfunction and Function	2002	2003	2004	2005 estimate	2006 estimate	2007 estimate	2008 estimate	2009 estimate	2010 estimate
In millions of dollars									
National defense	348,555	404,920	455,908	465,871	447,398	448,878	466,061	487,737	504,796
Human resources	1,317,437	1,417,711	1,485,603	1,587,983	1,675,591	1,756,054	1,845,108	1,936,743	2,035,575
Education, training, employment, and social services	70,544	82,568	87,945	96,254	88,703	86,323	84,821	84,408	84,757
Health	196,544	219,576	240,134	257,532	268,396	282,654	301,931	323,615	346,643
Medicare	230,855	249,433	269,360	295,432	345,746	386,355	411,503	437,745	465,215
Income security	312,530	334,432	332,837	350,918	359,535	361,854	374,056	382,116	392,509
Social security	455,980	474,680	495,548	519,686	544,821	571,219	600,313	634,363	669,945
(On-budget)	(13,969)	(13,279)	(14,348)	(16,388)	(16,066)	(17,717)	(20,512)	(21,422)	(23,156)
(Off-budget)	(442,011)	(461,401)	(481,200)	(503,298)	(528,755)	(553,502)	(579,801)	(612,941)	(646,789)
Veterans benefits and services	50,984	57,022	59,779	68,161	68,390	67,649	72,484	74,496	76,506
Physical resources	104,353	115,622	116,255	131,681	129,870	120,827	118,170	119,027	124,437
Energy	475	-735	-166	1,441	2,121	1,402	1,307	504	417
Natural resources and environment	29,454	29,703	30,725	30,960	31,163	30,797	29,869	29,680	29,209
Commerce and housing credit	-390	735	5,273	10,653	6,816	588	-267	21	3,022
(On-budget)	(261)	(5,980)	(9,403)	(11,663)	(2,753)	(700)	(284)	(455)	(3,599)
(Off-budget)	(-651)	(-5,245)	(-4,130)	(-1,010)	(4,063)	(-112)	(-551)	(-434)	(-577)
Transportation	61,833	67,069	64,626	68,486	70,673	71,159	72,472	75,914	79,496
Community and regional development	12,981	18,850	15,797	20,141	19,097	16,881	14,789	12,908	12,293
Net interest	170,949	153,073	160,245	177,948	211,076	244,955	272,394	294,439	313,893
(On-budget)	(247,769)	(236,618)	(246,473)	(269,943)	(309,220)	(351,627)	(389,402)	(423,163)	(455,266)
(Off-budget)	(-76,820)	(-83,545)	(-86,228)	(-91,995)	(-98,144)	(-106,672)	(-117,008)	(-128,724)	(-141,373)
Other functions	117,070	122,973	132,741	180,897	173,455	163,130	144,439	139,938	138,307
International affairs	22,351	21,209	26,891	31,961	38,447	36,464	36,673	34,613	34,388
General science, space and technology	20,767	20,873	23,053	24,021	23,967	24,823	25,199	25,566	25,918
Agriculture	21,966	22,497	15,440	30,504	26,020	22,789	19,928	18,056	17,487
Administration of justice	35,081	35,323	45,535	40,657	43,099	42,286	42,253	42,640	43,043
General government	16,905	23,071	21,822	18,855	17,754	19,117	17,899	17,706	17,329
Allowances				34,899	24,168	17,651	2,487	1,357	142
Undistributed offsetting receipts	-47,392	-54,382	-58,537	-64,976	-69,773	-77,569	-88,341	-94,944	-88,817
(On-budget)	(-38,514)	(-44,780)	(-47,206)	(-54,065)	(-58,416)	(-65,767)	(-75,866)	(-81,754)	(-74,910)
(Off-budget)	(-8,878)	(-9,602)	(-11,331)	(-10,911)	(-11,357)	(-11,802)	(-12,475)	(-13,190)	(-13,907)
Total, Federal outlays	2,010,972	2,159,917	2,292,215	2,479,404	2,567,617	2,656,275	2,757,831	2,882,940	3,028,191
(On-budget)	(1,655,310)	(1,796,908)	(1,912,704)	(2,080,022)	(2,144,300)	(2,221,359)	(2,308,064)	(2,412,347)	(2,537,259)
(Off-budget)	(355,662)	(363,009)	(379,511)	(399,382)	(423,317)	(434,916)	(449,767)	(470,593)	(490,932)
As percentages of outlays									
National defense	17.3	18.7	19.9	18.8	17.4	16.9	16.9	16.9	16.7
Human resources	65.5	65.6	64.8	64.0	65.3	66.1	66.9	67.2	67.2
Physical resources	5.2	5.4	5.1	5.3	5.1	4.5	4.3	4.1	4.1
Net interest	8.5	7.1	7.0	7.2	8.2	9.2	9.9	10.2	10.4
Other functions	5.8	5.7	5.8	7.3	6.8	6.1	5.2	4.9	4.6
Undistributed offsetting receipts	-2.4	-2.5	-2.6	-2.6	-2.7	-2.9	-3.2	-3.3	-2.9
Total, Federal outlays	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0
(On-budget)	(82.3)	(83.2)	(83.4)	(83.9)	(83.5)	(83.6)	(83.7)	(83.7)	(83.8)
(Off-budget)	(17.7)	(16.8)	(16.6)	(16.1)	(16.5)	(16.4)	(16.3)	(16.3)	(16.2)
As percentages of GDP									
National defense	3.4	3.7	3.9	3.8	3.5	3.3	3.2	3.2	3.2
Human resources	12.7	13.1	12.9	13.0	13.0	12.9	12.9	12.8	12.8
Physical resources	1.0	1.1	1.0	1.1	1.0	0.9	0.8	0.8	0.8
Net interest	1.6	1.4	1.4	1.5	1.6	1.8	1.9	1.9	2.0
Other functions	1.1	1.1	1.1	1.5	1.3	1.2	1.0	0.9	0.9
Undistributed offsetting receipts	-0.5	-0.5	-0.5	-0.5	-0.5	-0.6	-0.6	-0.6	-0.6
Total, Federal outlays	19.4	19.9	19.8	20.3	19.9	19.5	19.2	19.1	19.0
(On-budget)	(15.9)	(16.6)	(16.6)	(17.0)	(16.6)	(16.3)	(16.1)	(16.0)	(16.0)
(Off-budget)	(3.4)	(3.3)	(3.3)	(3.3)	(3.3)	(3.2)	(3.1)	(3.1)	(3.1)