

Table 3.1—OUTLAYS BY SUPERFUNCTION AND FUNCTION: 1940–2008

Superfunction and Function	1940	1941	1942	1943	1944	1945	1946	1947	1948
In millions of dollars									
National defense	1,660	6,435	25,658	66,699	79,143	82,965	42,681	12,808	9,105
Human resources	4,139	4,158	3,599	2,659	1,928	1,859	5,493	9,909	9,868
Education, training, employment, and social services	1,972	1,592	1,062	375	160	134	85	102	191
Health	55	60	71	92	174	211	201	177	162
Income security	1,514	1,855	1,828	1,739	1,503	1,137	2,384	2,820	2,499
Social security (off-budget)	28	91	137	177	217	267	358	466	558
Veterans benefits and services	570	560	501	276	-126	110	2,465	6,344	6,457
Physical resources	2,312	1,782	3,892	6,433	5,471	1,747	836	1,227	2,243
Energy	88	91	156	116	65	25	41	18	292
Natural resources and environment	997	817	819	726	642	455	482	700	780
Commerce and housing credit	550	398	1,521	2,151	624	-2,630	-1,857	-923	306
Transportation	392	353	1,283	3,220	3,901	3,654	1,970	1,130	787
Community and regional development	285	123	113	219	238	243	200	302	78
Net interest	899	943	1,052	1,529	2,219	3,112	4,111	4,204	4,341
(On-budget)	(941)	(999)	(1,123)	(1,616)	(2,322)	(3,236)	(4,259)	(4,367)	(4,532)
(Off-budget)	(-42)	(-56)	(-71)	(-87)	(-103)	(-124)	(-148)	(-163)	(-191)
Other functions	775	882	1,830	2,457	3,864	4,418	3,580	7,900	5,851
International affairs	51	145	968	1,286	1,449	1,913	1,935	5,791	4,566
General science, space and technology			4	1	48	111	34	5	1
Agriculture	369	339	344	343	1,275	1,635	610	814	69
Administration of justice	81	92	117	154	192	178	176	176	170
General government	274	306	397	673	900	581	825	1,114	1,045
Undistributed offsetting receipts	-317	-547	-894	-1,221	-1,320	-1,389	-1,468	-1,552	-1,643
Total, Federal outlays	9,468	13,653	35,137	78,555	91,304	92,712	55,232	34,496	29,764
(On-budget)	(9,482)	(13,618)	(35,071)	(78,466)	(91,190)	(92,569)	(55,022)	(34,193)	(29,396)
(Off-budget)	(-14)	(35)	(66)	(89)	(114)	(143)	(210)	(303)	(368)
As percentages of outlays									
National defense	17.5	47.1	73.0	84.9	86.7	89.5	77.3	37.1	30.6
Human resources	43.7	30.5	10.2	3.4	2.1	2.0	9.9	28.7	33.2
Physical resources	24.4	13.1	11.1	8.2	6.0	1.9	1.5	3.6	7.5
Net interest	9.5	6.9	3.0	1.9	2.4	3.4	7.4	12.2	14.6
Other functions	8.2	6.5	5.2	3.1	4.2	4.8	6.5	22.9	19.7
Undistributed offsetting receipts	-3.4	-4.0	-2.5	-1.6	-1.4	-1.5	-2.7	-4.5	-5.5
Total, Federal outlays	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0
(On-budget)	(100.2)	(99.7)	(99.8)	(99.9)	(99.9)	(99.8)	(99.6)	(99.1)	(98.8)
(Off-budget)	(-0.2)	(0.3)	(0.2)	(0.1)	(0.1)	(0.2)	(0.4)	(0.9)	(1.2)
As percentages of GDP									
National defense	1.7	5.6	17.8	37.0	37.9	37.5	19.2	5.5	3.6
Human resources	4.3	3.6	2.5	1.5	0.9	0.8	2.5	4.2	3.8
Physical resources	2.4	1.6	2.7	3.6	2.6	0.8	0.4	0.5	0.9
Net interest	0.9	0.8	0.7	0.8	1.1	1.4	1.8	1.8	1.7
Other functions	0.8	0.8	1.3	1.4	1.8	2.0	1.6	3.4	2.3
Undistributed offsetting receipts	-0.3	-0.5	-0.6	-0.7	-0.6	-0.6	-0.7	-0.7	-0.6
Total, Federal outlays	9.8	12.0	24.4	43.6	43.7	41.9	24.8	14.7	11.6
(On-budget)	(9.8)	(11.9)	(24.3)	(43.6)	(43.6)	(41.8)	(24.7)	(14.6)	(11.5)
(Off-budget)	(-*)	(*)	(*)	(*)	(0.1)	(0.1)	(0.1)	(0.1)	(0.1)

* 0.05 percent or less.

Table 3.1—OUTLAYS BY SUPERFUNCTION AND FUNCTION: 1940–2008—Continued

Superfunction and Function	1949	1950	1951	1952	1953	1954	1955	1956	1957
In millions of dollars									
National defense	13,150	13,724	23,566	46,089	52,802	49,266	42,729	42,523	45,430
Human resources	10,805	14,221	11,001	11,745	11,836	13,076	14,908	16,052	18,161
Education, training, employment, and social services	178	241	235	339	441	370	445	591	590
Health	197	268	323	347	336	307	291	359	479
Income security	3,174	4,097	3,352	3,655	3,823	4,434	5,071	4,734	5,427
Social security (off-budget)	657	781	1,565	2,063	2,717	3,352	4,427	5,478	6,661
Veterans benefits and services	6,599	8,834	5,526	5,341	4,519	4,613	4,675	4,891	5,005
Physical resources	3,104	3,667	3,924	4,182	4,005	2,584	2,732	3,092	4,559
Energy	341	327	383	474	425	432	325	174	240
Natural resources and environment	1,080	1,308	1,310	1,233	1,289	1,007	940	870	1,098
Commerce and housing credit	800	1,035	1,228	1,278	910	-184	92	506	1,424
Transportation	916	967	956	1,124	1,264	1,229	1,246	1,450	1,662
Community and regional development	-33	30	47	73	117	100	129	92	135
Net interest	4,523	4,812	4,665	4,701	5,156	4,811	4,850	5,079	5,354
(On-budget)	(4,753)	(5,069)	(4,952)	(5,035)	(5,543)	(5,250)	(5,288)	(5,567)	(5,910)
(Off-budget)	(-230)	(-257)	(-287)	(-334)	(-387)	(-439)	(-438)	(-487)	(-557)
Other functions	9,032	7,955	4,690	4,346	5,873	4,515	6,718	7,482	7,220
International affairs	6,052	4,673	3,647	2,691	2,119	1,596	2,223	2,414	3,147
General science, space and technology	48	55	51	49	49	46	74	79	122
Agriculture	1,924	2,049	-323	176	2,253	1,817	3,514	3,486	2,288
Administration of justice	184	193	218	267	243	257	256	302	303
General government	824	986	1,097	1,163	1,209	799	651	1,201	1,360
Undistributed offsetting receipts	-1,779	-1,817	-2,332	-3,377	-3,571	-3,397	-3,493	-3,589	-4,146
(On-budget)	(-1,779)	(-1,817)	(-2,332)	(-3,377)	(-3,571)	(-3,396)	(-3,487)	(-3,571)	(-4,058)
(Off-budget)						(-1)	(-6)	(-18)	(-88)
Total, Federal outlays	38,835	42,562	45,514	67,686	76,101	70,855	68,444	70,640	76,578
(On-budget)	(38,408)	(42,038)	(44,237)	(65,956)	(73,771)	(67,943)	(64,461)	(65,668)	(70,562)
(Off-budget)	(427)	(524)	(1,277)	(1,730)	(2,330)	(2,912)	(3,983)	(4,972)	(6,016)
As percentages of outlays									
National defense	33.9	32.2	51.8	68.1	69.4	69.5	62.4	60.2	59.3
Human resources	27.8	33.4	24.2	17.4	15.6	18.5	21.8	22.7	23.7
Physical resources	8.0	8.6	8.6	6.2	5.3	3.6	4.0	4.4	6.0
Net interest	11.6	11.3	10.2	6.9	6.8	6.8	7.1	7.2	7.0
Other functions	23.3	18.7	10.3	6.4	7.7	6.4	9.8	10.6	9.4
Undistributed offsetting receipts	-4.6	-4.3	-5.1	-5.0	-4.7	-4.8	-5.1	-5.1	-5.4
Total, Federal outlays	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0
(On-budget)	(98.9)	(98.8)	(97.2)	(97.4)	(96.9)	(95.9)	(94.2)	(93.0)	(92.1)
(Off-budget)	(1.1)	(1.2)	(2.8)	(2.6)	(3.1)	(4.1)	(5.8)	(7.0)	(7.9)
As percentages of GDP									
National defense	4.8	5.0	7.3	13.2	14.1	13.0	10.8	9.9	10.1
Human resources	4.0	5.2	3.4	3.4	3.2	3.5	3.8	3.8	4.0
Physical resources	1.1	1.3	1.2	1.2	1.1	0.7	0.7	0.7	1.0
Net interest	1.7	1.8	1.5	1.3	1.4	1.3	1.2	1.2	1.2
Other functions	3.3	2.9	1.5	1.2	1.6	1.2	1.7	1.7	1.6
Undistributed offsetting receipts	-0.7	-0.7	-0.7	-1.0	-1.0	-0.9	-0.9	-0.8	-0.9
Total, Federal outlays	14.3	15.6	14.2	19.4	20.4	18.7	17.3	16.5	17.0
(On-budget)	(14.1)	(15.4)	(13.8)	(18.9)	(19.8)	(18.0)	(16.3)	(15.4)	(15.7)
(Off-budget)	(0.2)	(0.2)	(0.4)	(0.5)	(0.6)	(0.8)	(1.0)	(1.2)	(1.3)

Table 3.1—OUTLAYS BY SUPERFUNCTION AND FUNCTION: 1940–2008—Continued

Superfunction and Function	1958	1959	1960	1961	1962	1963	1964	1965	1966
In millions of dollars									
National defense	46,815	49,015	48,130	49,601	52,345	53,400	54,757	50,620	58,111
Human resources	22,288	24,892	26,184	29,838	31,630	33,522	35,294	36,576	43,257
Education, training, employment, and social services	643	789	968	1,063	1,241	1,458	1,555	2,140	4,363
Health	541	685	795	913	1,198	1,451	1,788	1,791	2,543
Medicare									64
Income security	7,535	8,239	7,378	9,683	9,207	9,311	9,657	9,469	9,678
Social security (off-budget)	8,219	9,737	11,602	12,474	14,365	15,788	16,620	17,460	20,694
Veterans benefits and services	5,350	5,443	5,441	5,705	5,619	5,514	5,675	5,716	5,916
Physical resources	5,188	7,813	7,991	7,754	8,831	8,013	9,528	11,264	13,410
Energy	348	382	464	510	604	530	572	699	612
Natural resources and environment	1,407	1,632	1,559	1,779	2,044	2,251	2,364	2,531	2,719
Commerce and housing credit	930	1,933	1,618	1,203	1,424	62	418	1,157	3,245
Transportation	2,334	3,655	4,126	3,987	4,290	4,596	5,242	5,763	5,730
Community and regional development	169	211	224	275	469	574	933	1,114	1,105
Net interest	5,604	5,762	6,947	6,716	6,889	7,740	8,199	8,591	9,386
(On-budget)	(6,175)	(6,338)	(7,511)	(7,307)	(7,498)	(8,322)	(8,805)	(9,239)	(10,028)
(Off-budget)	(-571)	(-576)	(-563)	(-591)	(-609)	(-582)	(-607)	(-648)	(-642)
Other functions	6,896	9,229	7,760	8,621	12,401	14,437	16,458	17,086	16,911
International affairs	3,364	3,144	2,988	3,184	5,639	5,308	4,945	5,273	5,580
General science, space and technology	141	294	599	1,042	1,723	3,051	4,897	5,823	6,717
Agriculture	2,411	4,509	2,623	2,641	3,562	4,384	4,609	3,955	2,447
Administration of justice	325	356	366	400	429	465	489	535	563
General government	655	926	1,184	1,354	1,049	1,230	1,518	1,499	1,603
Undistributed offsetting receipts	-4,385	-4,613	-4,820	-4,807	-5,274	-5,797	-5,708	-5,908	-6,542
(On-budget)	(-4,240)	(-4,449)	(-4,632)	(-4,601)	(-5,053)	(-5,555)	(-5,429)	(-5,626)	(-6,205)
(Off-budget)	(-145)	(-164)	(-188)	(-206)	(-221)	(-242)	(-279)	(-282)	(-337)
Total, Federal outlays	82,405	92,098	92,191	97,723	106,821	111,316	118,528	118,228	134,532
(On-budget)	(74,902)	(83,102)	(81,341)	(86,046)	(93,286)	(96,352)	(102,794)	(101,699)	(114,817)
(Off-budget)	(7,503)	(8,996)	(10,850)	(11,677)	(13,535)	(14,964)	(15,734)	(16,529)	(19,715)
As percentages of outlays									
National defense	56.8	53.2	52.2	50.8	49.0	48.0	46.2	42.8	43.2
Human resources	27.0	27.0	28.4	30.5	29.6	30.1	29.8	30.9	32.2
Physical resources	6.3	8.5	8.7	7.9	8.3	7.2	8.0	9.5	10.0
Net interest	6.8	6.3	7.5	6.9	6.4	7.0	6.9	7.3	7.0
Other functions	8.4	10.0	8.4	8.8	11.6	13.0	13.9	14.5	12.6
Undistributed offsetting receipts	-5.3	-5.0	-5.2	-4.9	-4.9	-5.2	-4.8	-5.0	-4.9
Total, Federal outlays	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0
(On-budget)	(90.9)	(90.2)	(88.2)	(88.1)	(87.3)	(86.6)	(86.7)	(86.0)	(85.3)
(Off-budget)	(9.1)	(9.8)	(11.8)	(11.9)	(12.7)	(13.4)	(13.3)	(14.0)	(14.7)
As percentages of GDP									
National defense	10.2	10.0	9.3	9.3	9.2	8.9	8.5	7.4	7.7
Human resources	4.8	5.1	5.0	5.6	5.6	5.6	5.5	5.3	5.7
Physical resources	1.1	1.6	1.5	1.5	1.6	1.3	1.5	1.6	1.8
Net interest	1.2	1.2	1.3	1.3	1.2	1.3	1.3	1.2	1.2
Other functions	1.5	1.9	1.5	1.6	2.2	2.4	2.6	2.5	2.2
Undistributed offsetting receipts	-1.0	-0.9	-0.9	-0.9	-0.9	-1.0	-0.9	-0.9	-0.9
Total, Federal outlays	17.9	18.7	17.8	18.4	18.8	18.6	18.5	17.2	17.8
(On-budget)	(16.2)	(16.9)	(15.7)	(16.2)	(16.4)	(16.1)	(16.0)	(14.8)	(15.2)
(Off-budget)	(1.6)	(1.8)	(2.1)	(2.2)	(2.4)	(2.5)	(2.5)	(2.4)	(2.6)

Table 3.1—OUTLAYS BY SUPERFUNCTION AND FUNCTION: 1940–2008—Continued

Superfunction and Function	1967	1968	1969	1970	1971	1972	1973	1974	1975
In millions of dollars									
National defense	71,417	81,926	82,497	81,692	78,872	79,174	76,681	79,347	86,509
Human resources	51,272	59,375	66,410	75,349	91,901	107,211	119,522	135,783	173,245
Education, training, employment, and social services	6,453	7,634	7,548	8,634	9,849	12,529	12,745	12,457	16,022
Health	3,351	4,390	5,162	5,907	6,843	8,674	9,356	10,733	12,930
Medicare	2,748	4,649	5,695	6,213	6,622	7,479	8,052	9,639	12,875
Income security	10,261	11,816	13,076	15,655	22,946	27,650	28,276	33,713	50,176
Social security	21,725	23,854	27,298	30,270	35,872	40,157	49,090	55,867	64,658
(On-budget)	(94)	(94)	(414)	(458)	(465)	(538)	(526)	(494)	(499)
(Off-budget)	(21,631)	(23,760)	(26,885)	(29,812)	(35,408)	(39,620)	(48,565)	(55,373)	(64,159)
Veterans benefits and services	6,735	7,032	7,631	8,669	9,768	10,720	12,003	13,374	16,584
Physical resources	14,674	16,002	11,869	15,574	18,286	19,574	20,614	25,106	35,449
Energy	782	1,037	1,010	997	1,035	1,296	1,237	1,303	2,916
Natural resources and environment	2,869	2,988	2,900	3,065	3,915	4,241	4,775	5,697	7,346
Commerce and housing credit	3,979	4,280	-119	2,112	2,366	2,222	931	4,705	9,947
Transportation	5,936	6,316	6,526	7,008	8,052	8,392	9,066	9,172	10,918
Community and regional development	1,108	1,382	1,552	2,392	2,917	3,423	4,605	4,229	4,322
Net interest	10,268	11,090	12,699	14,380	14,841	15,478	17,349	21,449	23,244
(On-budget)	(11,060)	(12,069)	(13,848)	(15,948)	(16,783)	(17,584)	(19,629)	(23,969)	(26,047)
(Off-budget)	(-792)	(-979)	(-1,149)	(-1,568)	(-1,942)	(-2,106)	(-2,280)	(-2,520)	(-2,803)
Other functions	17,126	17,786	18,151	17,286	16,379	18,828	24,950	24,423	27,487
International affairs	5,566	5,301	4,600	4,330	4,159	4,781	4,149	5,710	7,097
General science, space and technology	6,233	5,524	5,020	4,511	4,182	4,175	4,032	3,980	3,991
Agriculture	2,990	4,545	5,826	5,166	4,290	5,259	4,854	2,230	3,036
Administration of justice	618	659	766	959	1,306	1,653	2,141	2,470	2,955
General government	1,719	1,757	1,939	2,320	2,442	2,960	9,774	10,032	10,408
Undistributed offsetting receipts	-7,294	-8,045	-7,986	-8,632	-10,107	-9,583	-13,409	-16,749	-13,602
(On-budget)	(-6,879)	(-7,600)	(-7,454)	(-7,995)	(-9,467)	(-8,926)	(-12,714)	(-15,985)	(-12,686)
(Off-budget)	(-415)	(-445)	(-532)	(-637)	(-640)	(-657)	(-695)	(-764)	(-916)
Total, Federal outlays	157,464	178,134	183,640	195,649	210,172	230,681	245,707	269,359	332,332
(On-budget)	(137,040)	(155,798)	(158,436)	(168,042)	(177,346)	(193,824)	(200,118)	(217,270)	(271,892)
(Off-budget)	(20,424)	(22,336)	(25,204)	(27,607)	(32,826)	(36,857)	(45,589)	(52,089)	(60,440)
As percentages of outlays									
National defense	45.4	46.0	44.9	41.8	37.5	34.3	31.2	29.5	26.0
Human resources	32.6	33.3	36.2	38.5	43.7	46.5	48.6	50.4	52.1
Physical resources	9.3	9.0	6.5	8.0	8.7	8.5	8.4	9.3	10.7
Net interest	6.5	6.2	6.9	7.4	7.1	6.7	7.1	8.0	7.0
Other functions	10.9	10.0	9.9	8.8	7.8	8.2	10.2	9.1	8.3
Undistributed offsetting receipts	-4.6	-4.5	-4.3	-4.4	-4.8	-4.2	-5.5	-6.2	-4.1
Total, Federal outlays	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0
(On-budget)	(87.0)	(87.5)	(86.3)	(85.9)	(84.4)	(84.0)	(81.4)	(80.7)	(81.8)
(Off-budget)	(13.0)	(12.5)	(13.7)	(14.1)	(15.6)	(16.0)	(18.6)	(19.3)	(18.2)
As percentages of GDP									
National defense	8.8	9.4	8.7	8.1	7.3	6.7	5.9	5.5	5.5
Human resources	6.3	6.8	7.0	7.4	8.5	9.1	9.1	9.4	11.1
Physical resources	1.8	1.8	1.3	1.5	1.7	1.7	1.6	1.7	2.3
Net interest	1.3	1.3	1.3	1.4	1.4	1.3	1.3	1.5	1.5
Other functions	2.1	2.0	1.9	1.7	1.5	1.6	1.9	1.7	1.8
Undistributed offsetting receipts	-0.9	-0.9	-0.8	-0.9	-0.9	-0.8	-1.0	-1.2	-0.9
Total, Federal outlays	19.4	20.5	19.3	19.3	19.4	19.5	18.8	18.7	21.3
(On-budget)	(16.8)	(17.9)	(16.7)	(16.6)	(16.4)	(16.4)	(15.3)	(15.1)	(17.4)
(Off-budget)	(2.5)	(2.6)	(2.7)	(2.7)	(3.0)	(3.1)	(3.5)	(3.6)	(3.9)

Table 3.1—OUTLAYS BY SUPERFUNCTION AND FUNCTION: 1940–2008—Continued

Superfunction and Function	1976	TQ	1977	1978	1979	1980	1981	1982	1983
In millions of dollars									
National defense	89,619	22,269	97,241	104,495	116,342	133,995	157,513	185,309	209,903
Human resources	203,594	52,065	221,895	242,329	267,574	313,374	362,022	388,681	426,003
Education, training, employment, and social services	18,910	5,169	21,104	26,710	30,223	31,843	33,151	26,611	26,196
Health	15,734	3,924	17,302	18,524	20,494	23,169	26,866	27,445	28,641
Medicare	15,834	4,264	19,345	22,768	26,495	32,090	39,149	46,567	52,588
Income security	60,799	14,985	61,060	61,505	66,376	86,557	100,299	108,155	123,031
Social security	73,899	19,763	85,061	93,861	104,073	118,547	139,584	155,964	170,724
(On-budget)	(515)		(717)	(741)	(757)	(675)	(670)	(844)	(19,993)
(Off-budget)	(73,384)	(19,763)	(84,344)	(93,120)	(103,316)	(117,872)	(138,914)	(155,120)	(150,731)
Veterans benefits and services	18,419	3,960	18,022	18,961	19,914	21,169	22,973	23,938	24,824
Physical resources	39,188	9,512	40,746	52,591	54,559	65,985	70,886	61,752	57,604
Energy	4,204	1,129	5,770	7,992	9,180	10,156	15,166	13,527	9,353
Natural resources and environment	8,184	2,524	10,032	10,983	12,135	13,858	13,568	12,998	12,672
Commerce and housing credit	7,619	931	3,093	6,254	4,686	9,390	8,206	6,256	6,681
Transportation	13,739	3,358	14,829	15,521	18,079	21,329	23,379	20,625	21,334
Community and regional development	5,442	1,569	7,021	11,841	10,480	11,252	10,568	8,347	7,564
Net interest	26,727	6,949	29,901	35,458	42,633	52,533	68,766	85,032	89,808
(On-budget)	(29,539)	(7,042)	(32,551)	(37,860)	(44,857)	(54,872)	(71,054)	(87,102)	(91,653)
(Off-budget)	(-2,812)	(-93)	(-2,650)	(-2,403)	(-2,224)	(-2,339)	(-2,288)	(-2,071)	(-1,845)
Other functions	27,050	9,388	34,315	39,594	40,396	44,996	47,095	51,069	59,023
International affairs	6,433	2,458	6,353	7,482	7,459	12,714	13,104	12,300	11,848
General science, space and technology	4,373	1,162	4,736	4,926	5,235	5,832	6,469	7,200	7,935
Agriculture	3,170	983	6,787	11,357	11,236	8,839	11,323	15,944	22,901
Administration of justice	3,328	891	3,605	3,813	4,173	4,584	4,769	4,712	5,105
General government	9,747	3,895	12,833	12,015	12,293	13,028	11,429	10,914	11,235
Undistributed offsetting receipts	-14,386	-4,206	-14,879	-15,720	-17,476	-19,942	-28,041	-26,099	-33,976
(On-budget)	(-13,423)	(-3,957)	(-13,902)	(-14,660)	(-16,362)	(-18,738)	(-26,611)	(-24,453)	(-32,198)
(Off-budget)	(-963)	(-249)	(-977)	(-1,060)	(-1,114)	(-1,204)	(-1,430)	(-1,646)	(-1,778)
Total, Federal outlays	371,792	95,975	409,218	458,746	504,028	590,941	678,241	745,743	808,364
(On-budget)	(302,183)	(76,555)	(328,502)	(369,089)	(404,051)	(476,613)	(543,044)	(594,339)	(661,256)
(Off-budget)	(69,609)	(19,421)	(80,716)	(89,657)	(99,978)	(114,329)	(135,196)	(151,404)	(147,108)
As percentages of outlays									
National defense	24.1	23.2	23.8	22.8	23.1	22.7	23.2	24.8	26.0
Human resources	54.8	54.2	54.2	52.8	53.1	53.0	53.4	52.1	52.7
Physical resources	10.5	9.9	10.0	11.5	10.8	11.2	10.5	8.3	7.1
Net interest	7.2	7.2	7.3	7.7	8.5	8.9	10.1	11.4	11.1
Other functions	7.3	9.8	8.4	8.6	8.0	7.6	6.9	6.8	7.3
Undistributed offsetting receipts	-3.9	-4.4	-3.6	-3.4	-3.5	-3.4	-4.1	-3.5	-4.2
Total, Federal outlays	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0
(On-budget)	(81.3)	(79.8)	(80.3)	(80.5)	(80.2)	(80.7)	(80.1)	(79.7)	(81.8)
(Off-budget)	(18.7)	(20.2)	(19.7)	(19.5)	(19.8)	(19.3)	(19.9)	(20.3)	(18.2)
As percentages of GDP									
National defense	5.2	4.9	4.9	4.7	4.6	4.9	5.1	5.7	6.1
Human resources	11.7	11.4	11.3	10.9	10.7	11.5	11.8	12.0	12.4
Physical resources	2.3	2.1	2.1	2.4	2.2	2.4	2.3	1.9	1.7
Net interest	1.5	1.5	1.5	1.6	1.7	1.9	2.2	2.6	2.6
Other functions	1.6	2.1	1.7	1.8	1.6	1.6	1.5	1.6	1.7
Undistributed offsetting receipts	-0.8	-0.9	-0.8	-0.7	-0.7	-0.7	-0.9	-0.8	-1.0
Total, Federal outlays	21.4	21.1	20.8	20.7	20.1	21.6	22.2	23.1	23.5
(On-budget)	(17.4)	(16.8)	(16.7)	(16.6)	(16.1)	(17.4)	(17.7)	(18.4)	(19.2)
(Off-budget)	(4.0)	(4.3)	(4.1)	(4.0)	(4.0)	(4.2)	(4.4)	(4.7)	(4.3)

Table 3.1—OUTLAYS BY SUPERFUNCTION AND FUNCTION: 1940–2008—Continued

Superfunction and Function	1984	1985	1986	1987	1988	1989	1990	1991	1992
In millions of dollars									
National defense	227,413	252,748	273,375	281,999	290,361	303,559	299,331	273,292	298,350
Human resources	432,042	471,822	481,594	502,200	533,402	568,684	619,329	689,667	772,440
Education, training, employment, and social services	26,921	28,593	29,777	28,922	30,933	35,330	37,176	41,234	42,743
Health	30,417	33,542	35,936	39,967	44,487	48,390	57,716	71,183	89,497
Medicare	57,540	65,822	70,164	75,120	78,878	84,964	98,102	104,489	119,024
Income security	113,352	128,979	120,633	124,088	130,377	137,426	148,655	172,441	199,527
Social security	178,223	188,623	198,757	207,353	219,341	232,542	248,623	269,015	287,585
(On-budget)	(7,056)	(5,189)	(8,072)	(4,930)	(4,852)	(5,069)	(3,625)	(2,619)	(6,166)
(Off-budget)	(171,167)	(183,434)	(190,684)	(202,422)	(214,489)	(227,473)	(244,998)	(266,395)	(281,418)
Veterans benefits and services	25,588	26,262	26,327	26,750	29,386	30,031	29,058	31,305	34,064
Physical resources	57,967	56,821	58,738	55,142	68,632	81,568	126,039	135,179	75,616
Energy	7,073	5,609	4,690	4,072	2,297	2,706	3,341	2,436	4,500
Natural resources and environment	12,593	13,357	13,639	13,363	14,606	16,182	17,080	18,559	20,025
Commerce and housing credit	6,959	4,337	5,059	6,435	19,164	29,710	67,600	76,271	10,919
(On-budget)	(6,959)	(4,337)	(5,059)	(6,435)	(19,164)	(30,019)	(65,974)	(74,953)	(10,260)
(Off-budget)						(-310)	(1,626)	(1,317)	(659)
Transportation	23,669	25,838	28,117	26,222	27,272	27,608	29,485	31,099	33,332
Community and regional development	7,673	7,680	7,233	5,051	5,294	5,362	8,532	6,813	6,841
Net interest	111,102	129,478	136,017	138,611	151,803	168,981	184,347	194,448	199,344
(On-budget)	(114,411)	(133,595)	(140,346)	(143,901)	(159,219)	(180,376)	(200,338)	(214,670)	(222,981)
(Off-budget)	(-3,310)	(-4,118)	(-4,329)	(-5,290)	(-7,416)	(-11,395)	(-15,991)	(-20,222)	(-23,637)
Other functions	55,287	68,227	73,713	62,584	57,224	58,066	60,734	71,140	75,185
International affairs	15,876	16,176	14,152	11,649	10,471	9,585	13,764	15,851	16,107
General science, space and technology	8,317	8,627	8,976	9,216	10,841	12,838	14,444	16,111	16,409
Agriculture	13,613	25,565	31,449	26,606	17,210	16,919	11,958	15,183	15,205
Administration of justice	5,663	6,270	6,572	7,553	9,236	9,474	9,993	12,276	14,426
General government	11,817	11,588	12,564	7,560	9,465	9,249	10,575	11,719	13,039
Undistributed offsetting receipts	-31,957	-32,698	-33,007	-36,455	-36,967	-37,212	-36,615	-39,356	-39,280
(On-budget)	(-29,913)	(-30,189)	(-30,150)	(-33,155)	(-32,585)	(-32,354)	(-31,048)	(-33,553)	(-33,179)
(Off-budget)	(-2,044)	(-2,509)	(-2,857)	(-3,300)	(-4,382)	(-4,858)	(-5,567)	(-5,804)	(-6,101)
Total, Federal outlays	851,853	946,396	990,430	1,004,082	1,064,455	1,143,646	1,253,165	1,324,369	1,381,655
(On-budget)	(686,040)	(769,589)	(806,932)	(810,249)	(861,763)	(932,735)	(1,028,099)	(1,082,682)	(1,129,316)
(Off-budget)	(165,813)	(176,807)	(183,498)	(193,832)	(202,691)	(210,911)	(225,065)	(241,687)	(252,339)
As percentages of outlays									
National defense	26.7	26.7	27.6	28.1	27.3	26.5	23.9	20.6	21.6
Human resources	50.7	49.9	48.6	50.0	50.1	49.7	49.4	52.1	55.9
Physical resources	6.8	6.0	5.9	5.5	6.4	7.1	10.1	10.2	5.5
Net interest	13.0	13.7	13.7	13.8	14.3	14.8	14.7	14.7	14.4
Other functions	6.5	7.2	7.4	6.2	5.4	5.1	4.8	5.4	5.4
Undistributed offsetting receipts	-3.8	-3.5	-3.3	-3.6	-3.5	-3.3	-2.9	-3.0	-2.8
Total, Federal outlays	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0
(On-budget)	(80.5)	(81.3)	(81.5)	(80.7)	(81.0)	(81.6)	(82.0)	(81.8)	(81.7)
(Off-budget)	(19.5)	(18.7)	(18.5)	(19.3)	(19.0)	(18.4)	(18.0)	(18.2)	(18.3)
As percentages of GDP									
National defense	5.9	6.1	6.2	6.1	5.8	5.6	5.2	4.6	4.8
Human resources	11.3	11.4	10.9	10.8	10.6	10.5	10.8	11.6	12.4
Physical resources	1.5	1.4	1.3	1.2	1.4	1.5	2.2	2.3	1.2
Net interest	2.9	3.1	3.1	3.0	3.0	3.1	3.2	3.3	3.2
Other functions	1.4	1.6	1.7	1.3	1.1	1.1	1.1	1.2	1.2
Undistributed offsetting receipts	-0.8	-0.8	-0.7	-0.8	-0.7	-0.7	-0.6	-0.7	-0.6
Total, Federal outlays	22.2	22.9	22.5	21.6	21.2	21.2	21.8	22.3	22.2
(On-budget)	(17.9)	(18.6)	(18.3)	(17.4)	(17.2)	(17.3)	(17.9)	(18.3)	(18.2)
(Off-budget)	(4.3)	(4.3)	(4.2)	(4.2)	(4.0)	(3.9)	(3.9)	(4.1)	(4.1)

Table 3.1—OUTLAYS BY SUPERFUNCTION AND FUNCTION: 1940–2008—Continued

Superfunction and Function	1993	1994	1995	1996	1997	1998	1999	2000
In millions of dollars								
National defense	291,086	281,642	272,066	265,753	270,505	268,456	274,873	294,495
Human resources	827,533	869,410	923,765	958,232	1,002,336	1,033,426	1,057,717	1,115,481
Education, training, employment, and social services	47,376	43,277	51,020	48,310	48,961	50,503	50,591	53,754
Health	99,415	107,122	115,418	119,378	123,843	131,442	141,074	154,533
Medicare	130,552	144,747	159,855	174,225	190,016	192,822	190,447	197,113
Income security	209,934	217,114	223,736	229,663	234,952	237,663	242,356	253,575
Social security	304,585	319,565	335,846	349,671	365,251	379,215	390,037	409,423
(On-budget)	(6,236)	(5,683)	(5,476)	(5,802)	(6,879)	(9,146)	(10,824)	(13,254)
(Off-budget)	(298,349)	(313,881)	(330,370)	(343,869)	(358,372)	(370,069)	(379,213)	(396,169)
Veterans benefits and services	35,671	37,584	37,890	36,985	39,313	41,781	43,212	47,083
Physical resources	46,860	70,708	59,142	64,201	59,900	74,703	81,930	84,665
Energy	4,319	5,219	4,936	2,839	1,475	1,270	912	-1,060
Natural resources and environment	20,239	21,026	21,915	21,524	21,227	22,300	23,968	25,031
Commerce and housing credit	-21,853	-4,228	-17,808	-10,472	-14,624	1,014	2,647	3,211
(On-budget)	(-23,294)	(-5,331)	(-15,839)	(-10,292)	(-14,575)	(797)	(1,626)	(1,182)
(Off-budget)	(1,441)	(1,103)	(-1,969)	(-180)	(-49)	(217)	(1,021)	(2,029)
Transportation	35,004	38,066	39,350	39,565	40,767	40,343	42,533	46,854
Community and regional development	9,149	10,625	10,749	10,745	11,055	9,776	11,870	10,629
Net interest	198,713	202,932	232,134	241,053	243,984	241,119	229,756	222,951
(On-budget)	(225,501)	(232,135)	(265,439)	(277,560)	(285,198)	(287,749)	(281,827)	(282,747)
(Off-budget)	(-26,788)	(-29,203)	(-33,305)	(-36,507)	(-41,214)	(-46,630)	(-52,071)	(-59,796)
Other functions	82,682	74,956	73,150	68,916	74,498	82,075	98,060	113,762
International affairs	17,248	17,083	16,434	13,496	15,228	13,109	15,243	17,216
General science, space and technology	17,030	16,227	16,724	16,709	17,174	18,219	18,125	18,637
Agriculture	20,363	15,046	9,778	9,159	9,032	12,206	23,011	36,641
Administration of justice	14,955	15,268	16,247	17,596	20,243	22,938	26,082	27,995
General government	13,086	11,333	13,967	11,956	12,821	15,603	15,599	13,273
Undistributed offsetting receipts	-37,386	-37,772	-44,455	-37,620	-49,973	-47,194	-40,445	-42,581
(On-budget)	(-30,970)	(-31,362)	(-38,023)	(-31,342)	(-43,490)	(-40,142)	(-33,060)	(-34,944)
(Off-budget)	(-6,416)	(-6,409)	(-6,432)	(-6,278)	(-6,483)	(-7,052)	(-7,385)	(-7,637)
Total, Federal outlays	1,409,489	1,461,877	1,515,802	1,560,535	1,601,250	1,652,585	1,701,891	1,788,773
(On-budget)	(1,142,902)	(1,182,505)	(1,227,138)	(1,259,631)	(1,290,624)	(1,335,981)	(1,381,113)	(1,458,008)
(Off-budget)	(266,587)	(279,372)	(288,664)	(300,904)	(310,626)	(316,604)	(320,778)	(330,765)
As percentages of outlays								
National defense	20.7	19.3	17.9	17.0	16.9	16.2	16.2	16.5
Human resources	58.7	59.5	60.9	61.4	62.6	62.5	62.1	62.4
Physical resources	3.3	4.8	3.9	4.1	3.7	4.5	4.8	4.7
Net interest	14.1	13.9	15.3	15.4	15.2	14.6	13.5	12.5
Other functions	5.9	5.1	4.8	4.4	4.7	5.0	5.8	6.4
Undistributed offsetting receipts	-2.7	-2.6	-2.9	-2.4	-3.1	-2.9	-2.4	-2.4
Total, Federal outlays	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0
(On-budget)	(81.1)	(80.9)	(81.0)	(80.7)	(80.6)	(80.8)	(81.2)	(81.5)
(Off-budget)	(18.9)	(19.1)	(19.0)	(19.3)	(19.4)	(19.2)	(18.8)	(18.5)
As percentages of GDP								
National defense	4.4	4.1	3.7	3.5	3.3	3.1	3.0	3.0
Human resources	12.6	12.5	12.6	12.5	12.2	11.9	11.6	11.5
Physical resources	0.7	1.0	0.8	0.8	0.7	0.9	0.9	0.9
Net interest	3.0	2.9	3.2	3.1	3.0	2.8	2.5	2.3
Other functions	1.3	1.1	1.0	0.9	0.9	0.9	1.1	1.2
Undistributed offsetting receipts	-0.6	-0.5	-0.6	-0.5	-0.6	-0.5	-0.4	-0.4
Total, Federal outlays	21.5	21.1	20.7	20.3	19.6	19.1	18.6	18.4
(On-budget)	(17.4)	(17.0)	(16.8)	(16.4)	(15.8)	(15.4)	(15.1)	(15.0)
(Off-budget)	(4.1)	(4.0)	(3.9)	(3.9)	(3.8)	(3.7)	(3.5)	(3.4)

Table 3.1—OUTLAYS BY SUPERFUNCTION AND FUNCTION: 1940–2008—Continued

Superfunction and Function	2001	2002	2003 estimate	2004 estimate	2005 estimate	2006 estimate	2007 estimate	2008 estimate
In millions of dollars								
National defense	305,500	348,555	376,286	390,419	410,092	423,192	436,437	460,546
Human resources	1,194,409	1,317,852	1,419,648	1,475,076	1,551,226	1,635,467	1,712,472	1,805,443
Education, training, employment, and social services	57,143	70,544	86,252	85,336	84,464	85,858	87,497	89,448
Health	172,270	196,545	223,068	246,579	266,967	291,177	311,702	334,683
Medicare	217,384	230,855	244,667	258,878	275,869	304,893	327,410	349,396
Income security	269,615	312,511	330,120	324,962	340,935	349,371	356,692	369,144
Social security	432,958	456,413	478,471	497,299	515,973	537,557	563,238	591,828
(On-budget)	(11,701)	(13,988)	(13,067)	(14,032)	(14,441)	(15,371)	(16,672)	(18,184)
(Off-budget)	(421,257)	(442,425)	(465,404)	(483,267)	(501,532)	(522,186)	(546,566)	(573,644)
Veterans benefits and services	45,039	50,984	57,070	62,022	67,018	66,611	65,933	70,944
Physical resources	97,901	104,405	115,235	112,312	111,986	113,802	116,689	120,108
Energy	39	483	708	918	1,489	1,772	1,242	1,801
Natural resources and environment	25,623	29,454	30,578	31,586	31,780	32,492	32,849	33,492
Commerce and housing credit	5,883	–385	1,262	–701	–1,982	233	1,551	1,371
(On-budget)	(3,581)	(266)	(5,500)	(2,344)	(1,682)	(1,221)	(2,457)	(2,618)
(Off-budget)	(2,302)	(–651)	(–4,238)	(–3,045)	(–3,664)	(–988)	(–906)	(–1,247)
Transportation	54,449	61,862	64,228	63,449	64,334	65,106	66,810	68,861
Community and regional development	11,907	12,991	18,459	17,060	16,365	14,199	14,237	14,583
Net interest	206,168	170,951	161,441	176,395	204,025	224,529	239,844	254,071
(On-budget)	(274,979)	(247,771)	(245,017)	(265,093)	(300,794)	(330,651)	(356,839)	(383,324)
(Off-budget)	(–68,811)	(–76,820)	(–83,576)	(–88,698)	(–96,769)	(–106,122)	(–116,995)	(–129,253)
Other functions	106,928	117,018	118,053	128,891	133,674	134,982	136,761	138,822
International affairs	16,493	22,357	20,735	25,622	26,068	27,483	29,171	30,656
General science, space and technology	19,789	20,772	21,699	22,851	23,808	24,735	25,439	26,220
Agriculture	26,397	22,188	20,847	20,799	24,216	23,921	23,052	21,495
Administration of justice	29,660	34,316	36,142	39,413	38,920	39,458	37,947	38,696
General government	14,589	17,385	18,998	20,503	22,005	20,533	20,957	21,468
Allowances			–368	–297	–1,343	–1,148	195	287
Undistributed offsetting receipts	–47,011	–47,806	–50,286	–53,668	–67,604	–68,309	–66,000	–68,473
(On-budget)	(–39,101)	(–38,514)	(–40,793)	(–43,645)	(–56,810)	(–56,827)	(–53,841)	(–55,430)
(Off-budget)	(–7,910)	(–9,292)	(–9,493)	(–10,023)	(–10,794)	(–11,482)	(–12,159)	(–13,043)
Total, Federal outlays	1,863,895	2,010,975	2,140,377	2,229,425	2,343,399	2,463,663	2,576,203	2,710,517
(On-budget)	(1,517,057)	(1,655,313)	(1,772,280)	(1,847,924)	(1,953,094)	(2,060,069)	(2,159,697)	(2,280,416)
(Off-budget)	(346,838)	(355,662)	(368,097)	(381,501)	(390,305)	(403,594)	(416,506)	(430,101)
As percentages of outlays								
National defense	16.4	17.3	17.6	17.5	17.5	17.2	16.9	17.0
Human resources	64.1	65.5	66.3	66.2	66.2	66.4	66.5	66.6
Physical resources	5.3	5.2	5.4	5.0	4.8	4.6	4.5	4.4
Net interest	11.1	8.5	7.5	7.9	8.7	9.1	9.3	9.4
Other functions	5.7	5.8	5.5	5.8	5.7	5.5	5.3	5.1
Undistributed offsetting receipts	–2.5	–2.4	–2.3	–2.4	–2.9	–2.8	–2.6	–2.5
Total, Federal outlays	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0
(On-budget)	(81.4)	(82.3)	(82.8)	(82.9)	(83.3)	(83.6)	(83.8)	(84.1)
(Off-budget)	(18.6)	(17.7)	(17.2)	(17.1)	(16.7)	(16.4)	(16.2)	(15.9)
As percentages of GDP								
National defense	3.0	3.4	3.5	3.5	3.5	3.4	3.3	3.3
Human resources	11.9	12.7	13.2	13.1	13.1	13.1	13.1	13.1
Physical resources	1.0	1.0	1.1	1.0	0.9	0.9	0.9	0.9
Net interest	2.1	1.7	1.5	1.6	1.7	1.8	1.8	1.8
Other functions	1.1	1.1	1.1	1.1	1.1	1.1	1.0	1.0
Undistributed offsetting receipts	–0.5	–0.5	–0.5	–0.5	–0.6	–0.5	–0.5	–0.5
Total, Federal outlays	18.6	19.5	19.9	19.7	19.7	19.7	19.7	19.7
(On-budget)	(15.1)	(16.0)	(16.5)	(16.3)	(16.4)	(16.5)	(16.5)	(16.6)
(Off-budget)	(3.5)	(3.4)	(3.4)	(3.4)	(3.3)	(3.2)	(3.2)	(3.1)