

Table 3.1—OUTLAYS BY SUPERFUNCTION AND FUNCTION: 1940–2004

Superfunction and Function	1940	1941	1942	1943	1944	1945	1946	1947	1948
In millions of dollars									
National defense	1,660	6,435	25,658	66,699	79,143	82,965	42,681	12,808	9,105
Human resources	4,139	4,158	3,599	2,659	1,928	1,859	5,493	9,909	9,868
Education, training, employment, and social services	1,972	1,592	1,062	375	160	134	85	102	191
Health	55	60	71	92	174	211	201	177	162
Income security	1,514	1,855	1,828	1,739	1,503	1,137	2,384	2,820	2,499
Social security	28	91	137	177	217	267	358	466	558
Veterans benefits and services	570	560	501	276	-126	110	2,465	6,344	6,457
Physical resources	2,312	1,782	3,892	6,433	5,471	1,747	836	1,227	2,243
Energy	88	91	156	116	65	25	41	18	292
Natural resources and environment	997	817	819	726	642	455	482	700	780
Commerce and housing credit	550	398	1,521	2,151	624	-2,630	-1,857	-923	306
Transportation	392	353	1,283	3,220	3,901	3,654	1,970	1,130	787
Community and regional development	285	123	113	219	238	243	200	302	78
Net interest	899	943	1,052	1,529	2,219	3,112	4,111	4,204	4,341
(On-budget)	(941)	(999)	(1,123)	(1,616)	(2,322)	(3,236)	(4,259)	(4,367)	(4,532)
(Off-budget)	(-42)	(-56)	(-71)	(-87)	(-103)	(-124)	(-148)	(-163)	(-191)
Other functions	775	882	1,830	2,457	3,864	4,418	3,580	7,900	5,851
International affairs	51	145	968	1,286	1,449	1,913	1,935	5,791	4,566
General science, space and technology			4	1	48	111	34	5	1
Agriculture	369	339	344	343	1,275	1,635	610	814	69
Administration of justice	81	92	117	154	192	178	176	176	170
General government	274	306	397	673	900	581	825	1,114	1,045
Undistributed offsetting receipts	-317	-547	-894	-1,221	-1,320	-1,389	-1,468	-1,552	-1,643
Total, Federal outlays	9,468	13,653	35,137	78,555	91,304	92,712	55,232	34,496	29,764
(On-budget)	(9,482)	(13,618)	(35,071)	(78,466)	(91,190)	(92,569)	(55,022)	(34,193)	(29,396)
(Off-budget)	(-14)	(35)	(66)	(89)	(114)	(143)	(210)	(303)	(368)
As percentages of outlays									
National defense	17.5	47.1	73.0	84.9	86.7	89.5	77.3	37.1	30.6
Human resources	43.7	30.5	10.2	3.4	2.1	2.0	9.9	28.7	33.2
Physical resources	24.4	13.1	11.1	8.2	6.0	1.9	1.5	3.6	7.5
Net interest	9.5	6.9	3.0	1.9	2.4	3.4	7.4	12.2	14.6
Other functions	8.2	6.5	5.2	3.1	4.2	4.8	6.5	22.9	19.7
Undistributed offsetting receipts	-3.4	-4.0	-2.5	-1.6	-1.4	-1.5	-2.7	-4.5	-5.5
Total, Federal outlays	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0
(On-budget)	(100.2)	(99.7)	(99.8)	(99.9)	(99.9)	(99.8)	(99.6)	(99.1)	(98.8)
(Off-budget)	(-0.2)	(0.3)	(0.2)	(0.1)	(0.1)	(0.2)	(0.4)	(0.9)	(1.2)
As percentages of GDP									
National defense	1.7	5.6	17.8	37.1	37.9	37.5	19.1	5.5	3.5
Human resources	4.3	3.7	2.5	1.5	0.9	0.8	2.5	4.2	3.8
Physical resources	2.4	1.6	2.7	3.6	2.6	0.8	0.4	0.5	0.9
Net interest	0.9	0.8	0.7	0.8	1.1	1.4	1.8	1.8	1.7
Other functions	0.8	0.8	1.3	1.4	1.8	2.0	1.6	3.4	2.3
Undistributed offsetting receipts	-0.3	-0.5	-0.6	-0.7	-0.6	-0.6	-0.7	-0.7	-0.6
Total, Federal outlays	9.8	12.0	24.4	43.6	43.7	41.9	24.8	14.7	11.6
(On-budget)	(9.8)	(12.0)	(24.3)	(43.6)	(43.6)	(41.8)	(24.7)	(14.6)	(11.5)
(Off-budget)	(-*)	(*)	(*)	(*)	(0.1)	(0.1)	(0.1)	(0.1)	(0.1)

* 0.05 percent or less.

Table 3.1—OUTLAYS BY SUPERFUNCTION AND FUNCTION: 1940–2004—Continued

Superfunction and Function	1949	1950	1951	1952	1953	1954	1955	1956	1957
In millions of dollars									
National defense	13,150	13,724	23,566	46,089	52,802	49,266	42,729	42,523	45,430
Human resources	10,805	14,221	11,001	11,745	11,836	13,076	14,908	16,052	18,161
Education, training, employment, and social services	178	241	235	339	441	370	445	591	590
Health	197	268	323	347	336	307	291	359	479
Income security	3,174	4,097	3,352	3,655	3,823	4,434	5,071	4,734	5,427
Social security	657	781	1,565	2,063	2,717	3,352	4,427	5,478	6,661
Veterans benefits and services	6,599	8,834	5,526	5,341	4,519	4,613	4,675	4,891	5,005
Physical resources	3,104	3,667	3,924	4,182	4,005	2,584	2,732	3,092	4,559
Energy	341	327	383	474	425	432	325	174	240
Natural resources and environment	1,080	1,308	1,310	1,233	1,289	1,007	940	870	1,098
Commerce and housing credit	800	1,035	1,228	1,278	910	-184	92	506	1,424
Transportation	916	967	956	1,124	1,264	1,229	1,246	1,450	1,662
Community and regional development	-33	30	47	73	117	100	129	92	135
Net interest	4,523	4,812	4,665	4,701	5,156	4,811	4,850	5,079	5,354
(On-budget)	(4,753)	(5,069)	(4,952)	(5,035)	(5,543)	(5,250)	(5,288)	(5,567)	(5,910)
(Off-budget)	(-230)	(-257)	(-287)	(-334)	(-387)	(-439)	(-438)	(-487)	(-557)
Other functions	9,032	7,955	4,690	4,346	5,873	4,515	6,718	7,482	7,220
International affairs	6,052	4,673	3,647	2,691	2,119	1,596	2,223	2,414	3,147
General science, space and technology	48	55	51	49	49	46	74	79	122
Agriculture	1,924	2,049	-323	176	2,253	1,817	3,514	3,486	2,288
Administration of justice	184	193	218	267	243	257	256	302	303
General government	824	986	1,097	1,163	1,209	799	651	1,201	1,360
Undistributed offsetting receipts	-1,779	-1,817	-2,332	-3,377	-3,571	-3,397	-3,493	-3,589	-4,146
(On-budget)	(-1,779)	(-1,817)	(-2,332)	(-3,377)	(-3,571)	(-3,396)	(-3,487)	(-3,571)	(-4,058)
(Off-budget)						(-1)	(-6)	(-18)	(-88)
Total, Federal outlays	38,835	42,562	45,514	67,686	76,101	70,855	68,444	70,640	76,578
(On-budget)	(38,408)	(42,038)	(44,237)	(65,956)	(73,771)	(67,943)	(64,461)	(65,668)	(70,562)
(Off-budget)	(427)	(524)	(1,277)	(1,730)	(2,330)	(2,912)	(3,983)	(4,972)	(6,016)
As percentages of outlays									
National defense	33.9	32.2	51.8	68.1	69.4	69.5	62.4	60.2	59.3
Human resources	27.8	33.4	24.2	17.4	15.6	18.5	21.8	22.7	23.7
Physical resources	8.0	8.6	8.6	6.2	5.3	3.6	4.0	4.4	6.0
Net interest	11.6	11.3	10.2	6.9	6.8	6.8	7.1	7.2	7.0
Other functions	23.3	18.7	10.3	6.4	7.7	6.4	9.8	10.6	9.4
Undistributed offsetting receipts	-4.6	-4.3	-5.1	-5.0	-4.7	-4.8	-5.1	-5.1	-5.4
Total, Federal outlays	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0
(On-budget)	(98.9)	(98.8)	(97.2)	(97.4)	(96.9)	(95.9)	(94.2)	(93.0)	(92.1)
(Off-budget)	(1.1)	(1.2)	(2.8)	(2.6)	(3.1)	(4.1)	(5.8)	(7.0)	(7.9)
As percentages of GDP									
National defense	4.8	5.0	7.3	13.2	14.2	13.0	10.8	9.9	10.1
Human resources	4.0	5.2	3.4	3.4	3.2	3.5	3.8	3.8	4.0
Physical resources	1.1	1.3	1.2	1.2	1.1	0.7	0.7	0.7	1.0
Net interest	1.7	1.8	1.5	1.3	1.4	1.3	1.2	1.2	1.2
Other functions	3.3	2.9	1.5	1.2	1.6	1.2	1.7	1.7	1.6
Undistributed offsetting receipts	-0.7	-0.7	-0.7	-1.0	-1.0	-0.9	-0.9	-0.8	-0.9
Total, Federal outlays	14.3	15.6	14.2	19.4	20.4	18.7	17.3	16.5	17.0
(On-budget)	(14.1)	(15.4)	(13.8)	(18.9)	(19.8)	(18.0)	(16.3)	(15.4)	(15.7)
(Off-budget)	(0.2)	(0.2)	(0.4)	(0.5)	(0.6)	(0.8)	(1.0)	(1.2)	(1.3)

Table 3.1—OUTLAYS BY SUPERFUNCTION AND FUNCTION: 1940–2004—Continued

Superfunction and Function	1958	1959	1960	1961	1962	1963	1964	1965
In millions of dollars								
National defense	46,815	49,015	48,130	49,601	52,345	53,400	54,757	50,620
Human resources	22,288	24,892	26,184	29,838	31,630	33,522	35,294	36,576
Education, training, employment, and social services	643	789	968	1,063	1,241	1,458	1,555	2,140
Health	541	685	795	913	1,198	1,451	1,788	1,791
Income security	7,535	8,239	7,378	9,683	9,207	9,311	9,657	9,469
Social security	8,219	9,737	11,602	12,474	14,365	15,788	16,620	17,460
Veterans benefits and services	5,350	5,443	5,441	5,705	5,619	5,514	5,675	5,716
Physical resources	5,188	7,813	7,991	7,754	8,831	8,013	9,528	11,264
Energy	348	382	464	510	604	530	572	699
Natural resources and environment	1,407	1,632	1,559	1,779	2,044	2,251	2,364	2,531
Commerce and housing credit	930	1,933	1,618	1,203	1,424	62	418	1,157
Transportation	2,334	3,655	4,126	3,987	4,290	4,596	5,242	5,763
Community and regional development	169	211	224	275	469	574	933	1,114
Net interest	5,604	5,762	6,947	6,716	6,889	7,740	8,199	8,591
(On-budget)	(6,175)	(6,338)	(7,511)	(7,307)	(7,498)	(8,322)	(8,805)	(9,239)
(Off-budget)	(-571)	(-576)	(-563)	(-591)	(-609)	(-582)	(-607)	(-648)
Other functions	6,896	9,229	7,760	8,621	12,401	14,437	16,458	17,086
International affairs	3,364	3,144	2,988	3,184	5,639	5,308	4,945	5,273
General science, space and technology	141	294	599	1,042	1,723	3,051	4,897	5,823
Agriculture	2,411	4,509	2,623	2,641	3,562	4,384	4,609	3,955
Administration of justice	325	356	366	400	429	465	489	535
General government	655	926	1,184	1,354	1,049	1,230	1,518	1,499
Undistributed offsetting receipts	-4,385	-4,613	-4,820	-4,807	-5,274	-5,797	-5,708	-5,908
(On-budget)	(-4,240)	(-4,449)	(-4,632)	(-4,601)	(-5,053)	(-5,555)	(-5,429)	(-5,626)
(Off-budget)	(-145)	(-164)	(-188)	(-206)	(-221)	(-242)	(-279)	(-282)
Total, Federal outlays	82,405	92,098	92,191	97,723	106,821	111,316	118,528	118,228
(On-budget)	(74,902)	(83,102)	(81,341)	(86,046)	(93,286)	(96,352)	(102,794)	(101,699)
(Off-budget)	(7,503)	(8,996)	(10,850)	(11,677)	(13,535)	(14,964)	(15,734)	(16,529)
As percentages of outlays								
National defense	56.8	53.2	52.2	50.8	49.0	48.0	46.2	42.8
Human resources	27.0	27.0	28.4	30.5	29.6	30.1	29.8	30.9
Physical resources	6.3	8.5	8.7	7.9	8.3	7.2	8.0	9.5
Net interest	6.8	6.3	7.5	6.9	6.4	7.0	6.9	7.3
Other functions	8.4	10.0	8.4	8.8	11.6	13.0	13.9	14.5
Undistributed offsetting receipts	-5.3	-5.0	-5.2	-4.9	-4.9	-5.2	-4.8	-5.0
Total, Federal outlays	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0
(On-budget)	(90.9)	(90.2)	(88.2)	(88.1)	(87.3)	(86.6)	(86.7)	(86.0)
(Off-budget)	(9.1)	(9.8)	(11.8)	(11.9)	(12.7)	(13.4)	(13.3)	(14.0)
As percentages of GDP								
National defense	10.2	10.0	9.3	9.3	9.2	8.9	8.6	7.4
Human resources	4.8	5.1	5.1	5.6	5.6	5.6	5.5	5.3
Physical resources	1.1	1.6	1.5	1.5	1.6	1.3	1.5	1.6
Net interest	1.2	1.2	1.3	1.3	1.2	1.3	1.3	1.3
Other functions	1.5	1.9	1.5	1.6	2.2	2.4	2.6	2.5
Undistributed offsetting receipts	-1.0	-0.9	-0.9	-0.9	-0.9	-1.0	-0.9	-0.9
Total, Federal outlays	17.9	18.7	17.8	18.4	18.8	18.6	18.5	17.2
(On-budget)	(16.3)	(16.9)	(15.7)	(16.2)	(16.4)	(16.1)	(16.1)	(14.8)
(Off-budget)	(1.6)	(1.8)	(2.1)	(2.2)	(2.4)	(2.5)	(2.5)	(2.4)

Table 3.1—OUTLAYS BY SUPERFUNCTION AND FUNCTION: 1940–2004—Continued

Superfunction and Function	1966	1967	1968	1969	1970	1971	1972	1973
In millions of dollars								
National defense	58,111	71,417	81,926	82,497	81,692	78,872	79,174	76,681
Human resources	43,257	51,272	59,375	66,410	75,349	91,901	107,211	119,522
Education, training, employment, and social services	4,363	6,453	7,634	7,548	8,634	9,849	12,529	12,745
Health	2,543	3,351	4,390	5,162	5,907	6,843	8,674	9,356
Medicare	64	2,748	4,649	5,695	6,213	6,622	7,479	8,052
Income security	9,678	10,261	11,816	13,076	15,655	22,946	27,650	28,276
Social security	20,694	21,725	23,854	27,298	30,270	35,872	40,157	49,090
(On-budget)		(94)	(94)	(414)	(458)	(465)	(538)	(526)
(Off-budget)	(20,694)	(21,631)	(23,760)	(26,885)	(29,812)	(35,408)	(39,620)	(48,565)
Veterans benefits and services	5,916	6,735	7,032	7,631	8,669	9,768	10,720	12,003
Physical resources	13,410	14,674	16,002	11,869	15,574	18,286	19,574	20,614
Energy	612	782	1,037	1,010	997	1,035	1,296	1,237
Natural resources and environment	2,719	2,869	2,988	2,900	3,065	3,915	4,241	4,775
Commerce and housing credit	3,245	3,979	4,280	-119	2,112	2,366	2,222	931
Transportation	5,730	5,936	6,316	6,526	7,008	8,052	8,392	9,066
Community and regional development	1,105	1,108	1,382	1,552	2,392	2,917	3,423	4,605
Net interest	9,386	10,268	11,090	12,699	14,380	14,841	15,478	17,349
(On-budget)	(10,028)	(11,060)	(12,069)	(13,848)	(15,948)	(16,783)	(17,584)	(19,629)
(Off-budget)	(-642)	(-792)	(-979)	(-1,149)	(-1,568)	(-1,942)	(-2,106)	(-2,280)
Other functions	16,911	17,126	17,786	18,151	17,286	16,379	18,828	24,950
International affairs	5,580	5,566	5,301	4,600	4,330	4,159	4,781	4,149
General science, space and technology	6,717	6,233	5,524	5,020	4,511	4,182	4,175	4,032
Agriculture	2,447	2,990	4,545	5,826	5,166	4,290	5,259	4,854
Administration of justice	563	618	659	766	959	1,306	1,653	2,141
General government	1,603	1,719	1,757	1,939	2,320	2,442	2,960	9,774
Undistributed offsetting receipts	-6,542	-7,294	-8,045	-7,986	-8,632	-10,107	-9,583	-13,409
(On-budget)	(-6,205)	(-6,879)	(-7,600)	(-7,454)	(-7,995)	(-9,467)	(-8,926)	(-12,714)
(Off-budget)	(-337)	(-415)	(-445)	(-532)	(-637)	(-640)	(-657)	(-695)
Total, Federal outlays	134,532	157,464	178,134	183,640	195,649	210,172	230,681	245,707
(On-budget)	(114,817)	(137,040)	(155,798)	(158,436)	(168,042)	(177,346)	(193,824)	(200,118)
(Off-budget)	(19,715)	(20,424)	(22,336)	(25,204)	(27,607)	(32,826)	(36,857)	(45,589)
As percentages of outlays								
National defense	43.2	45.4	46.0	44.9	41.8	37.5	34.3	31.2
Human resources	32.2	32.6	33.3	36.2	38.5	43.7	46.5	48.6
Physical resources	10.0	9.3	9.0	6.5	8.0	8.7	8.5	8.4
Net interest	7.0	6.5	6.2	6.9	7.4	7.1	6.7	7.1
Other functions	12.6	10.9	10.0	9.9	8.8	7.8	8.2	10.2
Undistributed offsetting receipts	-4.9	-4.6	-4.5	-4.3	-4.4	-4.8	-4.2	-5.5
Total, Federal outlays	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0
(On-budget)	(85.3)	(87.0)	(87.5)	(86.3)	(85.9)	(84.4)	(84.0)	(81.4)
(Off-budget)	(14.7)	(13.0)	(12.5)	(13.7)	(14.1)	(15.6)	(16.0)	(18.6)
As percentages of GDP								
National defense	7.7	8.8	9.4	8.7	8.1	7.3	6.7	5.9
Human resources	5.7	6.3	6.8	7.0	7.5	8.5	9.1	9.1
Physical resources	1.8	1.8	1.8	1.3	1.5	1.7	1.7	1.6
Net interest	1.2	1.3	1.3	1.3	1.4	1.4	1.3	1.3
Other functions	2.2	2.1	2.0	1.9	1.7	1.5	1.6	1.9
Undistributed offsetting receipts	-0.9	-0.9	-0.9	-0.8	-0.9	-0.9	-0.8	-1.0
Total, Federal outlays	17.9	19.4	20.5	19.4	19.4	19.5	19.6	18.8
(On-budget)	(15.3)	(16.9)	(17.9)	(16.7)	(16.7)	(16.5)	(16.5)	(15.3)
(Off-budget)	(2.6)	(2.5)	(2.6)	(2.7)	(2.7)	(3.0)	(3.1)	(3.5)

Table 3.1—OUTLAYS BY SUPERFUNCTION AND FUNCTION: 1940–2004—Continued

Superfunction and Function	1974	1975	1976	TQ	1977	1978	1979	1980
In millions of dollars								
National defense	79,347	86,509	89,619	22,269	97,241	104,495	116,342	133,995
Human resources	135,783	173,245	203,594	52,065	221,895	242,329	267,574	313,374
Education, training, employment, and social services	12,457	16,022	18,910	5,169	21,104	26,710	30,223	31,843
Health	10,733	12,930	15,734	3,924	17,302	18,524	20,494	23,169
Medicare	9,639	12,875	15,834	4,264	19,345	22,768	26,495	32,090
Income security	33,713	50,176	60,799	14,985	61,060	61,505	66,376	86,557
Social security	55,867	64,658	73,899	19,763	85,061	93,861	104,073	118,547
(On-budget)	(494)	(499)	(515)	(717)	(741)	(757)	(675)
(Off-budget)	(55,373)	(64,159)	(73,384)	(19,763)	(84,344)	(93,120)	(103,316)	(117,872)
Veterans benefits and services	13,374	16,584	18,419	3,960	18,022	18,961	19,914	21,169
Physical resources	25,106	35,449	39,188	9,512	40,746	52,591	54,559	65,985
Energy	1,303	2,916	4,204	1,129	5,770	7,992	9,180	10,156
Natural resources and environment	5,697	7,346	8,184	2,524	10,032	10,983	12,135	13,858
Commerce and housing credit	4,705	9,947	7,619	931	3,093	6,254	4,686	9,390
Transportation	9,172	10,918	13,739	3,358	14,829	15,521	18,079	21,329
Community and regional development	4,229	4,322	5,442	1,569	7,021	11,841	10,480	11,252
Net interest	21,449	23,244	26,727	6,949	29,901	35,458	42,636	52,538
(On-budget)	(23,969)	(26,047)	(29,539)	(7,042)	(32,551)	(37,861)	(44,860)	(54,877)
(Off-budget)	(-2,520)	(-2,803)	(-2,812)	(-93)	(-2,650)	(-2,403)	(-2,224)	(-2,339)
Other functions	24,423	27,487	27,050	9,388	34,315	39,594	40,396	44,996
International affairs	5,710	7,097	6,433	2,458	6,353	7,482	7,459	12,714
General science, space and technology	3,980	3,991	4,373	1,162	4,736	4,926	5,235	5,832
Agriculture	2,230	3,036	3,170	983	6,787	11,357	11,236	8,839
Administration of justice	2,470	2,955	3,328	891	3,605	3,813	4,173	4,584
General government	10,032	10,408	9,747	3,895	12,833	12,015	12,293	13,028
Undistributed offsetting receipts	-16,749	-13,602	-14,386	-4,206	-14,879	-15,720	-17,476	-19,942
(On-budget)	(-15,985)	(-12,686)	(-13,423)	(-3,957)	(-13,902)	(-14,660)	(-16,362)	(-18,738)
(Off-budget)	(-764)	(-916)	(-963)	(-249)	(-977)	(-1,060)	(-1,114)	(-1,204)
Total, Federal outlays	269,359	332,332	371,792	95,975	409,218	458,746	504,032	590,947
(On-budget)	(217,270)	(271,892)	(302,183)	(76,555)	(328,502)	(369,089)	(404,054)	(476,618)
(Off-budget)	(52,089)	(60,440)	(69,609)	(19,421)	(80,716)	(89,657)	(99,978)	(114,329)
As percentages of outlays								
National defense	29.5	26.0	24.1	23.2	23.8	22.8	23.1	22.7
Human resources	50.4	52.1	54.8	54.2	54.2	52.8	53.1	53.0
Physical resources	9.3	10.7	10.5	9.9	10.0	11.5	10.8	11.2
Net interest	8.0	7.0	7.2	7.2	7.3	7.7	8.5	8.9
Other functions	9.1	8.3	7.3	9.8	8.4	8.6	8.0	7.6
Undistributed offsetting receipts	-6.2	-4.1	-3.9	-4.4	-3.6	-3.4	-3.5	-3.4
Total, Federal outlays	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0
(On-budget)	(80.7)	(81.8)	(81.3)	(79.8)	(80.3)	(80.5)	(80.2)	(80.7)
(Off-budget)	(19.3)	(18.2)	(18.7)	(20.2)	(19.7)	(19.5)	(19.8)	(19.3)
As percentages of GDP								
National defense	5.5	5.6	5.2	4.9	4.9	4.7	4.7	4.9
Human resources	9.4	11.1	11.8	11.4	11.3	11.0	10.7	11.5
Physical resources	1.7	2.3	2.3	2.1	2.1	2.4	2.2	2.4
Net interest	1.5	1.5	1.5	1.5	1.5	1.6	1.7	1.9
Other functions	1.7	1.8	1.6	2.1	1.7	1.8	1.6	1.7
Undistributed offsetting receipts	-1.2	-0.9	-0.8	-0.9	-0.8	-0.7	-0.7	-0.7
Total, Federal outlays	18.7	21.4	21.5	21.1	20.8	20.7	20.2	21.7
(On-budget)	(15.1)	(17.5)	(17.5)	(16.8)	(16.7)	(16.7)	(16.2)	(17.5)
(Off-budget)	(3.6)	(3.9)	(4.0)	(4.3)	(4.1)	(4.1)	(4.0)	(4.2)

Table 3.1—OUTLAYS BY SUPERFUNCTION AND FUNCTION: 1940–2004—Continued

Superfunction and Function	1981	1982	1983	1984	1985	1986	1987	1988
In millions of dollars								
National defense	157,513	185,309	209,903	227,413	252,748	273,375	281,999	290,361
Human resources	362,022	388,681	426,003	432,042	471,822	481,594	502,200	533,402
Education, training, employment, and social services	33,709	27,029	26,606	27,579	29,342	30,585	29,724	31,938
Health	26,866	27,445	28,641	30,417	33,542	35,936	39,967	44,487
Medicare	39,149	46,567	52,588	57,540	65,822	70,164	75,120	78,878
Income security	99,742	107,737	122,621	112,694	128,230	119,824	123,286	129,373
Social security	139,584	155,964	170,724	178,223	188,623	198,757	207,353	219,341
(On-budget)	(670)	(844)	(19,993)	(7,056)	(5,189)	(8,072)	(4,930)	(4,852)
(Off-budget)	(138,914)	(155,120)	(150,731)	(171,167)	(183,434)	(190,684)	(202,422)	(214,489)
Veterans benefits and services	22,973	23,938	24,824	25,588	26,262	26,327	26,750	29,386
Physical resources	70,886	61,752	57,600	57,967	56,821	58,738	55,142	68,632
Energy	15,166	13,527	9,353	7,073	5,609	4,690	4,072	2,297
Natural resources and environment	13,568	12,998	12,672	12,593	13,357	13,639	13,363	14,606
Commerce and housing credit	8,206	6,256	6,681	6,959	4,337	5,059	6,435	19,164
Transportation	23,379	20,625	21,334	23,669	25,838	28,117	26,222	27,272
Community and regional development	10,568	8,347	7,560	7,673	7,680	7,233	5,051	5,294
Net interest	68,774	85,044	89,828	111,123	129,504	136,047	138,652	151,838
(On-budget)	(71,062)	(87,114)	(91,673)	(114,432)	(133,622)	(140,377)	(143,942)	(159,253)
(Off-budget)	(-2,288)	(-2,071)	(-1,845)	(-3,310)	(-4,118)	(-4,329)	(-5,290)	(-7,416)
Other functions	47,095	51,069	59,023	55,287	68,227	73,713	62,584	57,224
International affairs	13,104	12,300	11,848	15,876	16,176	14,152	11,649	10,471
General science, space and technology	6,469	7,200	7,935	8,317	8,627	8,976	9,216	10,841
Agriculture	11,323	15,944	22,901	13,613	25,565	31,449	26,606	17,210
Administration of justice	4,769	4,712	5,105	5,663	6,270	6,572	7,553	9,236
General government	11,429	10,914	11,235	11,817	11,588	12,564	7,560	9,465
Undistributed offsetting receipts	-28,041	-26,099	-33,976	-31,957	-32,698	-33,007	-36,455	-36,967
(On-budget)	(-26,611)	(-24,453)	(-32,198)	(-29,913)	(-30,189)	(-30,150)	(-33,155)	(-32,585)
(Off-budget)	(-1,430)	(-1,646)	(-1,778)	(-2,044)	(-2,509)	(-2,857)	(-3,300)	(-4,382)
Total, Federal outlays	678,249	745,755	808,380	851,874	946,423	990,460	1,004,122	1,064,489
(On-budget)	(543,053)	(594,351)	(661,272)	(686,061)	(769,615)	(806,962)	(810,290)	(861,798)
(Off-budget)	(135,196)	(151,404)	(147,108)	(165,813)	(176,807)	(183,498)	(193,832)	(202,691)
As percentages of outlays								
National defense	23.2	24.8	26.0	26.7	26.7	27.6	28.1	27.3
Human resources	53.4	52.1	52.7	50.7	49.9	48.6	50.0	50.1
Physical resources	10.5	8.3	7.1	6.8	6.0	5.9	5.5	6.4
Net interest	10.1	11.4	11.1	13.0	13.7	13.7	13.8	14.3
Other functions	6.9	6.8	7.3	6.5	7.2	7.4	6.2	5.4
Undistributed offsetting receipts	-4.1	-3.5	-4.2	-3.8	-3.5	-3.3	-3.6	-3.5
Total, Federal outlays	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0
(On-budget)	(80.1)	(79.7)	(81.8)	(80.5)	(81.3)	(81.5)	(80.7)	(81.0)
(Off-budget)	(19.9)	(20.3)	(18.2)	(19.5)	(18.7)	(18.5)	(19.3)	(19.0)
As percentages of GDP								
National defense	5.2	5.8	6.1	6.0	6.2	6.2	6.1	5.9
Human resources	11.9	12.1	12.4	11.3	11.5	11.0	10.9	10.8
Physical resources	2.3	1.9	1.7	1.5	1.4	1.3	1.2	1.4
Net interest	2.3	2.6	2.6	2.9	3.2	3.1	3.0	3.1
Other functions	1.5	1.6	1.7	1.5	1.7	1.7	1.4	1.2
Undistributed offsetting receipts	-0.9	-0.8	-1.0	-0.8	-0.8	-0.8	-0.8	-0.7
Total, Federal outlays	22.2	23.2	23.6	22.3	23.1	22.6	21.8	21.5
(On-budget)	(17.8)	(18.5)	(19.3)	(18.0)	(18.8)	(18.4)	(17.6)	(17.4)
(Off-budget)	(4.4)	(4.7)	(4.3)	(4.3)	(4.3)	(4.2)	(4.2)	(4.1)

Table 3.1—OUTLAYS BY SUPERFUNCTION AND FUNCTION: 1940–2004—Continued

Superfunction and Function	1989	1990	1991	1992	1993	1994	1995	1996
In millions of dollars								
National defense	303,559	299,331	273,292	298,350	291,086	281,642	272,066	265,753
Human resources	568,684	619,329	689,667	772,440	827,533	869,410	923,765	958,232
Education, training, employment, and social services	36,674	38,755	43,354	45,248	50,012	46,307	54,263	52,001
Health	48,390	57,716	71,183	89,497	99,415	107,122	115,418	119,378
Medicare	84,964	98,102	104,489	119,024	130,552	144,747	159,855	174,225
Income security	136,082	147,076	170,321	197,022	207,297	214,085	220,493	225,967
Social security	232,542	248,623	269,015	287,585	304,585	319,565	335,846	349,676
(On-budget)	(5,069)	(3,625)	(2,619)	(6,166)	(6,236)	(5,683)	(5,476)	(5,807)
(Off-budget)	(227,473)	(244,998)	(266,395)	(281,418)	(298,349)	(313,881)	(330,370)	(343,869)
Veterans benefits and services	30,031	29,058	31,305	34,064	35,671	37,584	37,890	36,985
Physical resources	81,568	126,004	135,176	75,613	46,762	70,575	59,197	64,231
Energy	2,706	3,341	2,436	4,500	4,319	5,219	4,936	2,839
Natural resources and environment	16,182	17,080	18,559	20,025	20,239	21,064	22,078	21,614
Commerce and housing credit	29,710	67,600	76,271	10,919	-21,853	-4,228	-17,808	-10,472
(On-budget)	(30,019)	(65,974)	(74,953)	(10,260)	(-23,294)	(-5,331)	(-15,839)	(-10,292)
(Off-budget)	(-310)	(1,626)	(1,317)	(659)	(1,441)	(1,103)	(-1,969)	(-180)
Transportation	27,608	29,485	31,099	33,332	35,004	38,066	39,350	39,565
Community and regional development	5,362	8,498	6,811	6,838	9,052	10,454	10,641	10,685
Net interest	169,266	184,221	194,541	199,421	198,811	202,957	232,169	241,090
(On-budget)	(180,661)	(200,212)	(214,763)	(223,059)	(225,599)	(232,160)	(265,474)	(277,597)
(Off-budget)	(-11,395)	(-15,991)	(-20,222)	(-23,637)	(-26,788)	(-29,203)	(-33,305)	(-36,507)
Other functions	57,806	60,893	71,080	75,137	82,608	74,918	72,987	68,826
International affairs	9,573	13,764	15,851	16,107	17,248	17,083	16,434	13,496
General science, space and technology	12,838	14,444	16,111	16,409	17,030	16,227	16,724	16,709
Agriculture	16,919	11,958	15,183	15,205	20,363	15,046	9,778	9,159
Administration of justice	9,474	9,993	12,276	14,426	14,955	15,256	16,216	17,548
General government	9,001	10,734	11,660	12,990	13,011	11,307	13,835	11,914
Undistributed offsetting receipts	-37,212	-36,615	-39,356	-39,280	-37,386	-37,772	-44,455	-37,620
(On-budget)	(-32,354)	(-31,048)	(-33,553)	(-33,179)	(-30,970)	(-31,362)	(-38,023)	(-31,342)
(Off-budget)	(-4,858)	(-5,567)	(-5,804)	(-6,101)	(-6,416)	(-6,409)	(-6,432)	(-6,278)
Total, Federal outlays	1,143,671	1,253,163	1,324,400	1,381,681	1,409,414	1,461,731	1,515,729	1,560,512
(On-budget)	(932,760)	(1,028,098)	(1,082,713)	(1,129,343)	(1,142,827)	(1,182,359)	(1,227,065)	(1,259,608)
(Off-budget)	(210,911)	(225,065)	(241,687)	(252,339)	(266,587)	(279,372)	(288,664)	(300,904)
As percentages of outlays								
National defense	26.5	23.9	20.6	21.6	20.7	19.3	17.9	17.0
Human resources	49.7	49.4	52.1	55.9	58.7	59.5	60.9	61.4
Physical resources	7.1	10.1	10.2	5.5	3.3	4.8	3.9	4.1
Net interest	14.8	14.7	14.7	14.4	14.1	13.9	15.3	15.4
Other functions	5.1	4.9	5.4	5.4	5.9	5.1	4.8	4.4
Undistributed offsetting receipts	-3.3	-2.9	-3.0	-2.8	-2.7	-2.6	-2.9	-2.4
Total, Federal outlays	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0
(On-budget)	(81.6)	(82.0)	(81.8)	(81.7)	(81.1)	(80.9)	(81.0)	(80.7)
(Off-budget)	(18.4)	(18.0)	(18.2)	(18.3)	(18.9)	(19.1)	(19.0)	(19.3)
As percentages of GDP								
National defense	5.7	5.3	4.7	4.9	4.5	4.1	3.8	3.5
Human resources	10.6	10.9	11.8	12.6	12.8	12.7	12.8	12.7
Physical resources	1.5	2.2	2.3	1.2	0.7	1.0	0.8	0.9
Net interest	3.2	3.2	3.3	3.2	3.1	3.0	3.2	3.2
Other functions	1.1	1.1	1.2	1.2	1.3	1.1	1.0	0.9
Undistributed offsetting receipts	-0.7	-0.6	-0.7	-0.6	-0.6	-0.6	-0.6	-0.5
Total, Federal outlays	21.4	22.0	22.6	22.5	21.8	21.4	21.1	20.7
(On-budget)	(17.4)	(18.1)	(18.5)	(18.4)	(17.6)	(17.3)	(17.0)	(16.7)
(Off-budget)	(3.9)	(4.0)	(4.1)	(4.1)	(4.1)	(4.1)	(4.0)	(4.0)

Table 3.1—OUTLAYS BY SUPERFUNCTION AND FUNCTION: 1940–2004—Continued

Superfunction and Function	1997	1998	1999 estimate	2000 estimate	2001 estimate	2002 estimate	2003 estimate	2004 estimate
In millions of dollars								
National defense	270,505	268,456	276,730	274,069	282,122	292,075	304,005	313,767
Human resources	1,002,336	1,033,389	1,087,406	1,142,848	1,200,724	1,242,835	1,303,418	1,362,556
Education, training, employment, and social services	53,008	54,919	60,065	63,351	67,761	66,904	68,729	69,969
Health	123,843	131,440	143,095	152,270	162,813	173,337	184,697	196,571
Medicare	190,016	192,822	204,982	216,599	230,602	234,591	252,485	266,315
Income security	230,899	233,202	243,130	258,029	267,340	274,666	282,349	291,241
Social security	365,257	379,225	392,608	408,575	426,894	447,298	468,317	490,603
(On-budget)	(6,885)	(9,156)	(11,292)	(10,354)	(9,712)	(11,397)	(12,047)	(12,799)
(Off-budget)	(358,372)	(370,069)	(381,316)	(398,221)	(417,182)	(435,901)	(456,270)	(477,804)
Veterans benefits and services	39,313	41,781	43,526	44,024	45,314	46,039	46,841	47,857
Physical resources	59,992	74,732	77,830	84,772	89,767	91,290	93,868	95,570
Energy	1,475	1,270	49	-1,995	-1,130	-1,114	-1,061	-1,170
Natural resources and environment	21,369	22,396	24,261	23,746	24,410	24,000	24,299	24,317
Commerce and housing credit	-14,624	1,014	452	6,352	7,688	9,251	9,519	9,944
(On-budget)	(-14,575)	(797)	(-512)	(4,519)	(5,859)	(8,349)	(9,296)	(9,664)
(Off-budget)	(-49)	(217)	(964)	(1,833)	(1,829)	(902)	(223)	(280)
Transportation	40,767	40,332	42,640	46,435	48,817	49,602	51,833	53,382
Community and regional development	11,005	9,720	10,428	10,234	9,982	9,551	9,278	9,097
Net interest	244,016	243,359	227,244	215,187	205,905	194,741	183,237	172,959
(On-budget)	(285,230)	(289,989)	(279,113)	(271,679)	(268,012)	(263,241)	(258,685)	(255,708)
(Off-budget)	(-41,214)	(-46,630)	(-51,869)	(-56,492)	(-62,107)	(-68,500)	(-75,448)	(-82,749)
Other functions	74,356	79,810	97,889	94,467	65,715	50,448	55,488	60,934
International affairs	15,228	13,109	15,474	16,102	16,952	17,848	17,732	17,920
General science, space and technology	17,174	18,219	18,529	18,569	18,967	19,148	19,289	19,331
Agriculture	9,032	12,206	21,449	15,146	12,847	11,437	10,166	10,310
Administration of justice	20,173	22,832	24,467	27,529	28,808	27,648	27,692	27,542
General government	12,749	13,444	14,852	14,490	14,722	14,544	14,555	14,703
Allowances			3,118	2,631	-26,581	-40,177	-33,946	-28,872
Undistributed offsetting receipts	-49,973	-47,194	-40,028	-45,656	-45,017	-51,076	-47,036	-47,882
(On-budget)	(-43,490)	(-40,142)	(-32,673)	(-37,951)	(-36,846)	(-42,235)	(-37,550)	(-37,701)
(Off-budget)	(-6,483)	(-7,052)	(-7,355)	(-7,705)	(-8,171)	(-8,841)	(-9,486)	(-10,181)
Total, Federal outlays	1,601,232	1,652,552	1,727,071	1,765,687	1,799,216	1,820,313	1,892,980	1,957,904
(On-budget)	(1,290,606)	(1,335,948)	(1,404,015)	(1,429,830)	(1,450,483)	(1,460,851)	(1,521,421)	(1,572,750)
(Off-budget)	(310,626)	(316,604)	(323,056)	(335,857)	(348,733)	(359,462)	(371,559)	(385,154)
As percentages of outlays								
National defense	16.9	16.2	16.0	15.5	15.7	16.0	16.1	16.0
Human resources	62.6	62.5	63.0	64.7	66.7	68.3	68.9	69.6
Physical resources	3.7	4.5	4.5	4.8	5.0	5.0	5.0	4.9
Net interest	15.2	14.7	13.2	12.2	11.4	10.7	9.7	8.8
Other functions	4.6	4.8	5.7	5.4	3.7	2.8	2.9	3.1
Undistributed offsetting receipts	-3.1	-2.9	-2.3	-2.6	-2.5	-2.8	-2.5	-2.4
Total, Federal outlays	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0
(On-budget)	(80.6)	(80.8)	(81.3)	(81.0)	(80.6)	(80.3)	(80.4)	(80.3)
(Off-budget)	(19.4)	(19.2)	(18.7)	(19.0)	(19.4)	(19.7)	(19.6)	(19.7)
As percentages of GDP								
National defense	3.4	3.2	3.2	3.0	3.0	3.0	2.9	2.9
Human resources	12.5	12.3	12.4	12.6	12.7	12.6	12.6	12.6
Physical resources	0.8	0.9	0.9	0.9	0.9	0.9	0.9	0.9
Net interest	3.1	2.9	2.6	2.4	2.2	2.0	1.8	1.6
Other functions	0.9	0.9	1.1	1.0	0.7	0.5	0.5	0.6
Undistributed offsetting receipts	-0.6	-0.6	-0.5	-0.5	-0.5	-0.5	-0.5	-0.4
Total, Federal outlays	20.0	19.7	19.7	19.4	19.0	18.4	18.3	18.1
(On-budget)	(16.1)	(15.9)	(16.0)	(15.7)	(15.3)	(14.8)	(14.7)	(14.5)
(Off-budget)	(3.9)	(3.8)	(3.7)	(3.7)	(3.7)	(3.6)	(3.6)	(3.6)