

VII. SUMMARY TABLES

2000 Budget Proposals

2000 BUDGET PROPOSALS

Table S-1. BUDGET SUMMARY
(In billions of dollars)

	1998 Actual	Estimate					
		1999	2000	2001	2002	2003	2004
Outlays	1,652.6	1,727.1	1,765.7	1,799.2	1,820.3	1,893.0	1,957.9
Receipts	1,721.8	1,806.3	1,883.0	1,933.3	2,007.1	2,075.0	2,165.5
Reserve pending Social Security reform	69.2	79.3	117.3	134.1	186.7	182.0	207.6
Surplus	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Resources contingent upon Social Security reform:							
Defense				9.6	17.1	13.0	15.0
Non-defense				15.1	19.7	16.5	9.2
Priority initiatives				1.6	4.1	7.0	9.9
Debt service				0.7	2.3	4.3	6.3
Remaining reserve	69.2	79.3	117.3	107.2	143.6	141.3	167.3

Table S-2. OUTLAYS, RECEIPTS, AND SURPLUS
(In billions of dollars)

	1998 Actual	Estimate					
		1999	2000	2001	2002	2003	2004
Budget Policy with Social Security Reform:							
Outlays:							
Discretionary:							
Department of Defense	258.1	264.6	261.8	269.4	279.3	291.2	300.9
Non-DOD discretionary	296.6	316.6	329.7	341.4	339.2	338.1	338.5
Priority initiatives				1.6	4.1	7.0	9.9
Subtotal, discretionary	554.7	581.2	591.5	612.4	622.6	636.3	649.3
Mandatory:							
Programmatic:							
Social Security	376.1	389.2	405.2	423.6	444.1	465.1	487.4
Medicare and Medicaid	291.5	310.6	328.4	349.9	362.7	391.2	416.3
Means-tested entitlements (except Medicaid)	99.1	106.6	111.6	117.6	123.6	128.5	134.3
Deposit insurance	-4.4	-5.0	-2.3	-1.8	-1.3	-*	0.8
Other	92.2	117.4	116.1	117.9	114.8	125.1	131.0
Subtotal mandatory	854.5	918.6	959.0	1,007.1	1,043.9	1,109.9	1,169.7
Net interest	243.4	227.2	215.2	206.6	197.1	187.6	179.2
Subtotal, mandatory and net interest	1,097.9	1,145.9	1,174.2	1,213.7	1,240.9	1,297.5	1,349.0
Total outlays	1,652.6	1,727.1	1,765.7	1,826.1	1,863.5	1,933.8	1,998.3
Receipts	1,721.8	1,806.3	1,883.0	1,933.3	2,007.1	2,075.0	2,165.5
Resources contingent upon Social Security re-							
form:							
Department of Defense				-9.6	-17.1	-13.0	-15.0
Non-DOD discretionary				-15.1	-19.7	-16.5	-9.2
Priority initiatives				-1.6	-4.1	-7.0	-9.9
Related debt service				-0.7	-2.3	-4.3	-6.3
Total				-26.9	-43.2	-40.8	-40.4
Reserve pending Social Security reform	69.2	79.3	117.3	134.1	186.7	182.0	207.6
Surplus	0.0	0.0	0.0	0.0	0.0	0.0	0.0
MEMORANDUM:							
Discretionary totals if no Social Security reform is en-							
acted, net of designated offsets	554.7	581.2	573.8	573.3	568.2	584.1	599.9

* \$50 million or less.

Table S-3. SUMMARY OF BUDGET PROPOSALS

(In billions of dollars)

	Estimate						Total 2000-2004
	1999	2000	2001	2002	2003	2004	
Capped baseline surplus	79.6	116.7	134.1	186.7	182.0	207.6	827.2
Programmatic changes:							
Discretionary:							
Offset discretionary spending	—*	17.2	12.9	13.5	15.8	15.3	74.7
Mandatory offsets designated for discretionary:							
Federal tobacco revenues	0.1	-8.0	-7.1	-6.6	-6.4	-6.4	-34.5
Tobacco recoupment				-1.8	-3.3	-4.0	-9.1
FAA user fees		-1.1	-1.2	-1.1	-1.0	-0.9	-5.3
Health care savings		-1.1	-0.9	-1.0	-1.0	-1.1	-5.1
Superfund revenues	-0.1	-1.5	-1.2	-1.2	-1.2	-1.3	-6.5
Other specified offsets		-6.0	-2.5	-1.8	-2.8	-1.7	-14.8
Subtotal, discretionary	—*	-0.6					-0.6
Mandatory and revenues:							
Initiatives:							
Class size and child care		1.2	1.6	1.9	2.1	2.5	9.4
Health care		0.2	1.3	1.6	1.2	1.0	5.3
Revenue initiatives	0.7	4.1	7.7	6.6	6.9	7.3	32.6
Other	0.1	0.9	1.6	1.7	1.3	1.6	7.1
Subtotal, initiatives	0.8	6.5	12.2	11.8	11.6	12.4	54.4
Offsets:							
Tobacco recoupment			-2.8	-2.1	-1.2	-0.7	-6.9
Health care		-0.2	-1.1	-1.3	-1.5	-1.6	-5.8
Student loans	-0.1	-0.8	-0.6	-0.6	-0.6	-0.3	-2.9
Revenue offsets	-0.3	-4.7	-6.9	-7.1	-7.3	-7.4	-33.4
Other	—*	-0.7	-0.8	-0.7	-0.9	-2.4	-5.5
Subtotal, offsets	-0.5	-6.5	-12.2	-11.8	-11.6	-12.4	-54.4
Subtotal, mandatory and revenues	0.3						
Debt service	*		—*	—*	—*	—*	-0.1
Reserve pending Social Security reform	79.3	117.3	134.1	186.7	182.0	207.6	827.8
Surplus	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Resources contingent upon Social Security reform:							
Defense and non-defense discretionary spending			26.3	40.9	36.5	34.1	137.7
Related debt service			0.7	2.3	4.3	6.3	13.6
Remaining reserve	79.3	117.3	107.2	143.6	141.3	167.3	676.6

* \$50 million or less.

Table S-4. DISCRETIONARY SPENDING CAPS AND BUDGET PROPOSALS
(In billions of dollars)

	Estimate										Total 2000-2004	
	2000		2001		2002		2003		2004		BA	OL
	BA	OL	BA	OL	BA	OL	BA	OL	BA	OL		
Proposed Discretionary Program Funding Level:												
Department of Defense	268.2	261.8	287.4	269.4	289.3	279.3	299.7	291.2	308.5	300.9	1,453.1	1,402.6
Non-DOD	286.8	329.7	300.5	341.4	299.5	339.2	298.7	338.1	299.4	338.5	1,484.9	1,686.9
Reserve for Priority Initiatives			3.0	1.6	6.0	4.1	9.0	7.0	12.0	9.9	30.0	22.6
Total, Proposed Discretionary Funding Level	555.0	591.5	590.9	612.4	594.8	622.6	607.4	636.3	619.9	649.3	2,968.0	3,112.1
Offsets to Discretionary Spending:												
Mandatory Offsets Designated for Discretionary	-6.8	-6.8	-5.0	-4.9	-4.9	-5.0	-4.9	-4.9	-4.9	-4.9	-26.6	-26.6
Transfer of 2000 PAYGO Balances for Defense Discretionary	-2.9	-2.9	-0.8	-0.8	-0.2	-0.2	-1.1	-1.1			-5.0	-5.0
Tobacco Legislation:												
Federal Tobacco Revenues	-8.0	-8.0	-7.1	-7.1	-6.6	-6.6	-6.4	-6.4	-6.4	-6.4	-34.5	-34.5
Recoupment Policy					-3.4	-1.8	-4.3	-3.3	-4.3	-4.0	-11.9	-9.1
Total, Offsets to Discretionary Spending	-17.8	-17.7	-12.9	-12.9	-15.1	-13.5	-16.7	-15.8	-15.6	-15.3	-78.1	-75.2
Resources Contingent Upon Social Security Reform:												
Department of Defense			-14.2	-9.6	-12.8	-17.1	-13.5	-13.0	-15.2	-15.0	-55.7	-54.6
Non-DOD			-33.5	-15.1	-28.8	-19.7	-7.0	-16.5	-7.2	-9.2	-76.5	-60.5
Reserve for Priority Initiatives			-3.0	-1.6	-6.0	-4.1	-9.0	-7.0	-12.0	-9.9	-30.0	-22.6
Total, Contingent Adjustments			-50.7	-26.3	-47.6	-40.9	-29.5	-36.5	-34.5	-34.1	-162.2	-137.7
Total Offsets and Contingent Adjustments to Discretionary Spending	-17.8	-17.7	-63.6	-39.1	-62.7	-54.4	-46.2	-52.2	-50.0	-49.4	-240.3	-212.9
Proposed Discretionary Funding Level	555.0	591.5	590.9	612.4	594.8	622.6	607.4	636.3	619.9	649.3	2,968.0	3,112.1
Less: Offsets and Contingent Resources	-17.8	-17.7	-63.6	-39.1	-62.7	-54.4	-46.2	-52.2	-50.0	-49.4	-240.3	-212.9
Level with Offsets and Contingent Adjustments	537.2	573.8	527.3	573.3	532.1	568.2	561.3	584.1	569.9	599.9	2,727.7	2,899.2
Current Discretionary Spending Caps ..	537.2	574.4	541.9	573.3	551.0	568.2	566.9	584.1	583.4	599.9	2,780.4	2,899.8

Table S-5. MANDATORY AND REVENUE PROPOSALS
(In millions of dollars)

	Estimate						Total
	1999	2000	2001	2002	2003	2004	2000-2004
Initiatives:							
Agriculture:.							
Increase Environmental Quality Incentive Program		20	41	53	65	74	253
Forest Service payments to States de-coupling		27	41	55	64	72	259
Wildlife Habitat Incentives Program (WHIP)		3	5	7	8	8	31
Farmland Protection Program (FPP)		1	6	20	28	27	82
Cooperator Export Program/quality samples		30	30	30	30	30	150
Reallocate rural development and research funds			11	27	42	43	123
EZ/EC economic development grants			5	12	14	14	45
Extend CCC computer funding		35	35	35	35	35	175
Restore food stamp benefits for elderly legal immi- grants		10	10	10	15	15	60
Education: Extend loan consolidation	133	91					91
HHS:							
Education and child care:.							
Child care		828	1,085	1,333	1,525	1,904	6,675
Establish Early Learning Fund		372	516	603	624	612	2,727
Subtotal, education and child care		1,200	1,601	1,936	2,149	2,516	9,402
Foster care/independent living		6	31	43	49	51	180
Health care:							
Medicare buy-in, health costs			322	406	372	336	1,436
Disability health options		20	75	169	250	342	856
Cancer clinical trials		10	190	250	300		750
Covering children		79	619	601	85	25	1,409
Long-term care eligibility expansion, Medicaid costs		5	15	25	30	35	110
Immigrant proposals, Medicaid/CHIP costs		31	57	107	187	285	667
Other		59					59
Subtotal, Health care		204	1,278	1,558	1,224	1,023	5,287
HUD:							
Fund new urban empowerment zones		3	51	114	138	144	450
Elderly housing vouchers		8	46	77	78	80	289
Interior:							
BLM timber payments to States delinkage		9	12	15	17	17	70
Recreation/entrance fees				-24	29	74	79
Finance land purchases with sales of surplus land							
Transfers to retired miner's health benefits		42					42
Expand cover-over of distilled spirits tax to Virgin Is- lands		12	12	12	12	12	60
Labor:							
Reauthorize NAFTA-TAA through 9/30/01 and other TAA amendments		101	150	65	16		332
PBGC: raise guarantee cap for multi-employer pen- sions and other		1	1	2	3	3	10
UI reform proposal		90	190	260	20	40	600
Extend welfare to work		133	518	333	16		1,000
Transportation:							
Shift St. Lawrence Seaway to mandatory		12	12	13	14	14	65
Treasury:							
Expand cover-over of distilled spirits tax to Puerto Rico		34	34	34	34	34	170
Long-term care tax credit (outlay portion)		6	123	127	146	156	558
Veterans:							
Pay full compensation benefits for Filipinos residing in the United States		5	5	5	5	5	25
Charge fees to lenders participating in VA's home loan program to fund information technology improve- ments:							
Increased technology spending		5	5	5			15
Fees		-5	-5	-5			-15
Department of Defense—Civil: Retirement reform		1	1	1	1	2	6
EPA: Provide funding for Superfund orphan shares		200	200	200	200	200	1,000

Table S-5. MANDATORY AND REVENUE PROPOSALS—Continued
(In millions of dollars)

	Estimate						Total 2000–2004
	1999	2000	2001	2002	2003	2004	
FEMA: Flood map modernization		26	53	61	64	66	270
SSA:							
Return to work proposals (SSI portion)				-5	-5	-5	-15
Restore SSI benefits for disabled legal immigrants				77	180	328	585
United Mine Workers of America:							
Interior transfers for retired miner's health benefits		-42					-42
Health benefits	8	57	14	13	12	12	108
Revenues:							
Provide tax relief and extend provisions	670	4,129	7,664	6,617	6,889	7,330	32,629
Subtotal, initiatives	811	6,454	12,180	11,783	11,592	12,420	54,429
Offsets not designated for discretionary:							
Agriculture:							
Cut conservation farm option to fund WHIP and FPP ..		-3	-16	-21	-27	-29	-96
Reduce EEP		-85	-106	-118	-130	-139	-578
Charge fair market value for timber/ Forest Service		-17	-17	-17	-17	-17	-85
12 percent commodity provisions		-57	-66	-52	-66	-75	-316
Forest service recreation fees				-24	-7	-17	-48
Education—student loans:							
Advance recall of reserves	-142	-23					-23
Recall additional federal fund reserves		-80	-234	-262	-159	-65	-800
Implement a 90-day non-interest accruing period before lenders file default claims.		-17	-24	-27	-29	-31	-128
Eliminate GA complement at 95 percent on new loans		-41	-60	-65	-70	-74	-310
Reduce guaranty agency retention rate to 18.5 percent		-483	-64	-66	-72	-77	-762
Reduce lender subsidy to 20 basis points on tax exempt lenders		-132	-205	-218	-264	-96	-915
HHS:							
Eliminate child support hold harmless payments and conform paternity match with administrative match rate		-74	-67	-61	-63	-59	-324
Health care savings		-226	-1,111	-1,266	-1,545	-1,615	-5,763
Adjustment of child support orders			33	-5	-43	-70	-85
Cap TANF transfer to SSBG		-600				100	-500
Interior:							
Hardrock mining production fee on public lands			-8	-26	-26	-26	-86
Filming and photography on public land							
Treasury:							
Extend customs user fees						-1,522	-1,522
Simplification of foster child credit (outlay portion)		-2	-36	-37	-39	-40	-154
Veterans:							
Extend expiring OBRA VA provisions:							
Round down to the next lower dollar COLA adjustments to disability compensation and DIC					-15	-24	-39
Limit pension benefits to Medicaid eligible beneficiaries in nursing homes (includes Medicaid offset)					-110	-117	-227
Verify income of pension beneficiaries with the IRS and SSA					-3	-3	-6
Collect higher loan fees and reduce resale losses					-188	-190	-378
SSA: Program integrity proposal (SSI portion)		-14	-18	-59	-65	-46	-202
Fed/FDIC: State bank exam fee (non-Fed members)		-84	-88	-91	-95	-100	-458
Allowances:							
Tobacco recoupment policy			-2,824	-2,123	-1,235	-690	-6,872
Revenues:							
State bank exam fees		-82	-86	-90	-94	-98	-450
FEMA mortgage transaction fees		-58	-59	-62	-65	-68	-312
United Mine Workers premiums	-8	-15	-14	-13	-12	-12	-66
Clergy open season for OASDHI coverage (on-budget portion)		-2	-1	-1	-1	-1	-6
UI solvency incentive		-224	-312	-96			-632

Table S-5. MANDATORY AND REVENUE PROPOSALS—Continued
(In millions of dollars)

	Estimate						Total 2000–2004
	1999	2000	2001	2002	2003	2004	
Eliminate unwarranted benefits	-334	-4,744	-6,859	-7,090	-7,303	-7,390	-33,386
Subtotal, offsets not designated for discretionary	-484	-7,063	-12,242	-11,890	-11,743	-12,591	-55,529
Subtotal, proposals subject to pay-as-you-go	327	-609	-62	-107	-151	-171	-1,100
Proposals not subject to pay-as-you-go:							
Education:							
Family education loans modification transfer		468	-110	-111	-97	-80	70
Labor:							
UI integrity		-118	-160	-160	-160	-160	-758
Social Security Administration:							
Return to work proposals (DI portion)		10	25	41	45	46	167
Program integrity proposal (DI portion)		-7	-11	-13	-12	-13	-56
Impact of Medicare buy-on on OASI			64	113	144	153	474
FDIC:							
Interest payments related to State exam fees		-2	-7	-12	-17	-23	-61
Morris K. Udall Scholarship Foundation:							
Receipt of federal payments to the foundation		-3	-3	-3	-3	-3	-15
Undistributed offsetting receipts:							
Redefine wage base for military pay covered by Social Security		264	271	261	260	261	1,317
Revenues:							
Clergy open season for OASDHI coverage (off-budget portion)		-3	-7	-9	-9	-10	-38
Subtotal, proposals not subject to pay-as-you-go		609	62	107	151	171	1,100
Subtotal, proposals not designated for discretionary	327						
Offsets designated for discretionary:							
Outlays:							
Education—student loans:							
NDNH savings		-876	-19	-25	-26	-25	-971
Recall additional federal fund reserves		-788					-788
HHS:							
Health care savings	-1,100	-920	-1,030	-980	-1,070	-5,100	-5,100
Freeze TANF supplemental growth at FY99 level	-45	-87	-48	-41	-20	-241	-241
Corps of Engineers:							
Harbor services fund user fees	-966	-963	-960	-996	-1,014	-4,899	-4,899
Undistributed offsetting receipts:							
Change in military retirement	-849	-1,058	-1,159	-1,231	-1,270	-5,567	-5,567
Allowances:							
Tobacco recoupment policy				-1,794	-3,318	-3,998	-9,110
Revenues:							
Superfund tax extensions	-109	-1,532	-1,207	-1,219	-1,242	-1,259	-6,459
Repeal of existing harbor maintenance excise tax		472	505	541	578	619	2,715
FAA user fees		-1,122	-1,184	-1,091	-1,007	-910	-5,314
Federal tobacco taxes	77	-7,987	-7,105	-6,589	-6,418	-6,400	-34,499
Subtotal, offsets designated for discretionary	-32	-14,793	-12,038	-13,374	-14,681	-15,347	-70,233
TOTAL, mandatory and revenue proposals	295	-14,793	-12,038	-13,374	-14,681	-15,347	-70,233
MEMORANDUM:							
Total tobacco recoupment policy savings shown above			-2,824	-3,917	-4,553	-4,688	-15,982
Total health care savings shown above		-1,326	-2,031	-2,296	-2,525	-2,685	-10,863

Table S-6. EFFECT OF PROPOSALS ON RECEIPTS
(In millions of dollars)

	Estimate						
	1999	2000	2001	2002	2003	2004	2000-2004
Provide tax relief and extend expiring provisions:							
Make health care more affordable:							
Provide tax relief for long-term care needs		-52	-1,107	-1,144	-1,312	-1,408	-5,023
Provide tax relief for workers with disabilities		-21	-151	-169	-187	-196	-724
Provide tax relief to encourage small business health plans		-1	-5	-10	-15	-13	-44
Subtotal, make health care more affordable		-74	-1,263	-1,323	-1,514	-1,617	-5,791
Expand education initiatives:							
Provide incentives for public school construction and modernization		-146	-570	-939	-1,035	-1,045	-3,735
Extend employer-provided educational assistance and include graduate education	-72	-267	-719	-236			-1,222
Provide tax credit for workplace literacy and basic education programs		-3	-18	-25	-38	-55	-139
Encourage sponsorship of qualified zone academies		-22	-43	-55	-24		-144
Eliminate 60-month limit on student loan interest deduction		-18	-61	-62	-67	-73	-281
Eliminate tax when forgiving student loans subject to income contingent repayment							
Provide tax relief for participants in certain Federal education programs		-3	-7	-7	-7	-6	-30
Subtotal, expand education initiatives	-72	-459	-1,418	-1,324	-1,171	-1,179	-5,551
Make child care more affordable:							
Increase, expand, and simplify child and dependent care tax credit		-338	-1,585	-1,426	-1,471	-1,503	-6,323
Provide tax incentives for employer-provided child-care facilities		-40	-84	-114	-131	-140	-509
Subtotal, make child care more affordable		-378	-1,669	-1,540	-1,602	-1,643	-6,832
Provide incentives to revitalize communities:							
Increase low-income housing tax credit per capita cap		-46	-186	-330	-474	-620	-1,656
Provide Better America Bonds to improve the environment		-8	-49	-127	-205	-284	-673
Provide New Markets Tax Credit		-12	-88	-207	-297	-376	-980
Expand tax incentives for SSBICs	—*	—*	—*	—*	—*	—*	—*
Extend wage credit for two new EZs							
Subtotal, provide incentives to revitalize communities		-66	-323	-664	-976	-1,280	-3,309
Promote energy efficiency and improve the environment:							
Provide tax credit for energy-efficient building equipment ...		-230	-407	-376	-393	-127	-1,533
Provide tax credit for new energy-efficient homes		-60	-109	-92	-72	-96	-429
Extend electric vehicle tax credit; provide tax credit for fuel-efficient vehicles				-4	-178	-712	-894
Provide investment tax credit for CHP systems	-1	-64	-99	-110	-52	-7	-332
Provide tax credit for rooftop solar systems		-9	-19	-25	-34	-45	-132
Extend wind and biomass tax credit and expand eligible biomass sources		-20	-48	-73	-88	-94	-323
Subtotal, promote energy efficiency and improve the environment	-1	-383	-682	-680	-817	-1,081	-3,643
Promote expanded retirement savings, security and portability	-27	-144	-204	-218	-213	-218	-997
Extend expiring provisions:							
Allow personal tax credits against the AMT	-67	-679	-707				-1,386
Extend work opportunity tax credit	-23	-116	-164	-81	-38	-16	-415

Table S-6. EFFECT OF PROPOSALS ON RECEIPTS—Continued
(In millions of dollars)

	Estimate						
	1999	2000	2001	2002	2003	2004	2000-2004
Extend welfare-to-work tax credit	-3	-19	-36	-21	-9	-2	-87
Extend R&E tax credit	-311	-933	-656	-281	-133	-53	-2,056
Make permanent the expensing of brownfields remediation costs			-106	-170	-168	-167	-611
Extend tax credit for first-time DC homebuyers	1	-1	-10	-1			-12
Subtotal, extend expiring provisions	-403	-1,748	-1,679	-554	-348	-238	-4,567
Simplify the tax laws	-64	-141	-159	-154	-104	-41	-599
Miscellaneous provisions:							
Make first \$2,000 of severance pay exempt from income tax		-42	-168	-173	-133		-516
Allow steel companies to carryback NOLs up to five years ..	-19	-190	-28	-30	-24	-20	-292
Subtotal, miscellaneous provisions	-19	-232	-196	-203	-157	-20	-808
Electricity restructuring:							
Deny tax-exempt status for new electric utility bonds except for distribution related expenses; repeal cost of service limitation for determining deductible contributions to nuclear decommissioning funds		4	11	20	30	41	106
Subtotal, electricity restructuring		4	11	20	30	41	106
Modify international trade provisions:							
Extend and modify Puerto Rico economic-activity tax credit		-24	-46	-71	-106	-141	-388
Extend GSP and modify other trade provisions ¹	-84	-484	-223	-93	-96	-99	-995
Levy tariff on certain textiles/apparel produced in the CNMI ¹			187	187	187	187	748
Expand Virgin Island tariff credits ¹			-*	-*	-2	-1	-3
Subtotal, modify international trade provisions	-84	-508	-82	23	-17	-54	-638
Subtotal, provide tax relief and extend expiring provisions	-670	-4,129	-7,664	-6,617	-6,889	-7,330	-32,629
Eliminate unwarranted benefits and adopt other revenue measures:							
Limit benefits of corporate tax shelter transactions:							
Deny tax benefits resulting from non-economic transactions; modify substantial understatement penalty for corporate tax shelters; deny deductions for certain tax advice and impose excise taxes on certain fees, rescission provisions and provisions guaranteeing tax benefits		11	76	162	194	214	657
Preclude taxpayers from taking tax positions inconsistent with the form of their transactions	5	50	52	55	58	62	277
Tax income from corporate tax shelters involving tax-indifferent parties	15	150	155	165	175	185	830
Require accrual of income on forward sale of corporate stock	1	4	9	13	21	31	78
Modify treatment of built-in losses and other attribute trafficking	9	113	185	192	200	208	898
Modify treatment of ESOP as S corporation shareholder	17	64	102	145	183	202	696
Prevent serial liquidation of U.S. subsidiaries of foreign corporations		12	20	19	19	19	89
Prevent capital gains avoidance through basis shift transactions involving foreign shareholders	65	301	114	64	45	27	551
Limit inappropriate tax benefits for lessors of tax-exempt use property	1	35	79	119	147	163	543

Table S-6. EFFECT OF PROPOSALS ON RECEIPTS—Continued
(In millions of dollars)

	Estimate						
	1999	2000	2001	2002	2003	2004	
Prevent mismatching of deductions and income exclusions in transactions with related foreign persons		60	104	108	112	117	501
Restrict basis creation through Section 357(c)	3	9	19	28	39	50	145
Modify anti-abuse rule related to assumption of liabilities ..	1	2	4	5	7	9	27
Modify COLI rules		240	366	398	427	451	1,882
Subtotal, limit benefits of corporate tax shelter transactions	117	1,051	1,285	1,473	1,627	1,738	7,174
Other proposals:							
Require banks to accrue interest on short-term obligations		72	2	3	4	4	85
Require current accrual of market discount by accrual method taxpayers	3	7	11	15	20	25	78
Limit conversion of character of income from constructive ownership transactions with respect to partnership interests	19	30	37	32	32	35	166
Modify rules for debt-financed portfolio stock	1	5	9	14	20	26	74
Modify and clarify certain rules relating to debt-for-debt exchanges	15	76	109	108	107	106	506
Modify and clarify straddle rules	16	40	50	48	47	49	234
Conform control test for tax-free incorporations, distributions, and reorganizations	7	18	22	22	21	21	104
Tax issuance of tracking stock	40	105	128	127	127	127	614
Require consistent treatment and provide basis allocation rules for transfers of intangibles in certain nonrecognition transactions	2	66	83	86	90	95	420
Modify tax treatment of downstream mergers	14	42	55	59	63	67	286
Modify partnership distribution rules	-28	131	162	173	162	147	775
Deny change in method treatment to tax-free formations	6	94	64	65	67	70	360
Repeal installment method for accrual basis taxpayers		685	757	438	114	16	2,010
Deny deduction for punitive damages	16	88	124	130	137	143	622
Apply uniform capitalization rules to tollers		25	39	40	42	21	167
Provide consistent amortization periods for intangibles		-219	-189	48	255	435	330
Clarify recovery period of utility grading costs	9	30	49	61	69	75	284
Require recapture of policyholder surplus accounts		134	222	219	217	215	1,007
Modify rules for capitalizing policy acquisition costs of life insurance companies		379	977	946	914	880	4,096
Subject investment income of trade associations to tax		172	294	309	325	341	1,441
Restore phaseout of unified credit for large estates		27	61	66	72	76	302
Require consistent valuation for estate and income tax purposes		3	8	13	17	22	63
Require basis allocation for part sale/part gift transactions		2	3	4	5	6	20
Conform treatment of surviving spouses in community property States	3	15	33	46	59	72	225
Expand section 864(c)(4)(B) to interest and dividend equivalents		9	15	16	16	17	73
Recapture overall foreign losses when CFC stock is disposed		6	6	6	6	7	31
Increase elective withholding rate for nonperiodic distributions from deferred compensation plans		42	2	2	2	2	50
Increase section 4973 excise tax for excess IRA contributions		1	12	12	13	14	52
Limit pre-funding of welfare benefits for 10 or more employer plans		92	156	159	150	149	706
Subject signing bonuses to employment taxes		5	3	3	3	3	17
Expand reporting of cancellation of indebtedness income		7	7	7	7	7	35
Require taxpayers to include rental income of residence in income without regard to the period of rental		4	11	11	12	12	50

Table S-6. EFFECT OF PROPOSALS ON RECEIPTS—Continued
(In millions of dollars)

	Estimate						
	1999	2000	2001	2002	2003	2004	2000-2004
Repeal lower-of-cost-or-market inventory accounting method	18	422	525	431	433	201	2,012
Defer interest deduction and OID on certain convertible debt	2	9	20	32	44	55	160
Modify deposit requirement for FUTA							
Reinstate Oil Spill Liability Trust Fund tax ¹	26	254	256	257	261	264	1,292
Deny DRD for certain preferred stock	4	13	26	38	52	66	195
Disallow interest on debt allocable to tax-exempt obligations	4	11	17	23	28	33	112
Repeal percentage depletion for non-fuel minerals mined on Federal and formerly Federal lands		92	94	96	97	99	478
Modify rules relating to foreign oil and gas extraction income		5	65	107	112	118	407
Increase penalties for failure to file correct information returns		6	12	15	19	13	65
Tighten the substantial understatement penalty for large corporations			25	42	43	37	147
Require withholding on certain gambling winnings		17	4	1	1	1	24
Simplify foster child definition under EITC			6	7	7	7	27
Replace sales-source rules with activity-based rules		310	540	570	600	630	2,650
Repeal tax-free conversions of large C corporations into S corporations		10	32	46	56	68	212
Eliminate the income recognition exception for accrual method service providers	1	32	44	46	48	50	220
Modify structure of businesses indirectly conducted by REITs	4	27	27	27	28	28	137
Modify treatment of closely held REITs		24	10	12	14	15	75
Impose excise tax on purchase of structured settlements	6	8	6	3	1	-2	16
Amend 80/20 company rules	28	48	49	51	52	53	253
Modify foreign office material participation exception applicable to inventory sales attributable to nonresident's U.S. office	1	7	10	10	11	11	49
Stop abuse of CFC exception to ownership requirements of section 883		4	9	7	5	5	30
Include QTIP trust assets in surviving spouse's estate			2	2	2	2	8
Eliminate non-business valuation discounts		206	425	443	477	494	2,045
Eliminate gift tax exemption for personal residence trusts		-1	-1	-1	3	12	12
Increase proration percentage for P&C insurance companies		-4	49	64	87	107	303
Subtotal, other proposals	217	3,693	5,574	5,617	5,676	5,652	26,212
Subtotal, eliminate unwarranted benefits and adopt other revenue measures ¹	334	4,744	6,859	7,090	7,303	7,390	33,386
Other provisions that affect receipts:							
Reinstate environmental tax on corporate taxable income ²		794	460	463	476	481	2,674
Reinstate Superfund excise taxes ¹	109	738	747	756	766	778	3,785
Convert Airport and Airway Trust Fund taxes to a cost-based user fee system ¹		1,122	1,184	1,091	1,007	910	5,314
Receipts from tobacco legislation ¹	-77	7,987	7,105	6,589	6,418	6,400	34,499
Assess fees for examination of bank holding companies and State-chartered member banks (receipt effect) ¹		82	86	90	94	98	450
Restore premiums for United Mine Workers of America Combined Benefit Fund	8	15	14	13	12	12	66
Assess mortgage transaction fees for flood hazard determination ¹		58	59	62	65	68	312

Table S-6. EFFECT OF PROPOSALS ON RECEIPTS—Continued
(In millions of dollars)

	Estimate						
	1999	2000	2001	2002	2003	2004	2000–2004
Replace Harbor Maintenance tax with the Harbor Services User Fee (receipt effect) ¹		-472	-505	-541	-578	-619	-2,715
Allow members of the clergy to revoke exemption from Social Security and Medicare coverage		5	8	10	10	11	44
Create solvency incentive for State unemployment trust fund accounts ¹		224	312	96	.....	.....	632
Subtotal, other provisions that affect receipts ¹	40	10,553	9,470	8,629	8,270	8,139	45,061
Total effect of proposals ¹	-296	11,168	8,665	9,102	8,684	8,199	45,818
(Paygo proposals) ¹	-328	996	-333	735	586	239	2,223
(Non-paygo proposals)		3	7	9	9	10	38
(Discretionary offset) ¹	32	10,169	8,991	8,358	8,089	7,950	43,557

* \$500,000 or less.

¹ Net of income offsets.

² Net of deductibility for income tax purposes.

**Table S-7. FRAMEWORK FOR SOCIAL SECURITY REFORM
AND LONG-TERM FISCAL DISCIPLINE**

(Dollars in billions)

	Subtotal 2000-2004	Subtotal 2005-2009	Subtotal 2010-2014	Total 2000-2014	Percent of Total
Reserve pending Social Security reform	828	1,582	2,444	4,854	
Use of reserve:					
Social Security	445	886	1,433	2,764	62%
Medicare	124	226	336	686	15%
Universal Savings Accounts	96	176	264	536	12%
Military readiness and other critical national needs	138	180	164	481	11%
Total use of reserve	803	1,468	2,196	4,467	100%
Financing costs	24	114	248	387	
Total reserve	828	1,582	2,444	4,854	
Memorandum:					
Debt held by the public after use of reserve, end of period	3,290	2,466	1,168		
Percent of GDP	30%	18%	7%		

Table S-8. TOBACCO LEGISLATION

(In billions of dollars)

	Estimate				
	2000	2001	2002	2003	2004
Receipts:					
55 cent per pack increase ¹	6.9	6.4	6.4	6.4	6.4
Accelerate BBA 15 cent increase	1.1	0.7	0.2	.....	.....
Total	8.0	7.1	6.6	6.4	6.4
Tobacco-Related Health Care Costs in Federal Programs:					
Veterans	4.0	4.0	4.0	4.0	4.0
Federal Employees Health Benefits Program	2.2	2.3	2.5	2.7	2.9
Department of Defense	1.6	1.7	1.7	1.7	1.8
Indian Health Service	0.3	0.3	0.3	0.3	0.3
Total	8.0	8.2	8.5	8.7	8.9
Memorandum:					
Estimated effects of recoupment policy .....	.....	-4.6	-4.7	-4.8	-4.8

¹ Includes accelerated date for BATF excise tax (\$381 million into 2000).

**Table S-9. DISCRETIONARY PROPOSALS BY APPROPRIATIONS
SUBCOMMITTEE**

(In billions of dollars)

Appropriations Subcommittee	1998 Enacted		1999 Estimate		2000 Proposed		Change: 1999 to 2000	
	BA	Outlays	BA	Outlays	BA	Outlays	BA	Outlays
Discretionary, Excluding Special Categories								
Agriculture and Rural Development	14.1	13.8	14.2	15.1	13.7	14.1	-0.4	-1.1
Commerce, Justice, State and the Judiciary	26.1	24.7	29.6	27.2	29.9	28.4	0.4	1.2
District of Columbia	0.8	0.8	0.4	0.4	0.3	0.3	-0.1	-0.1
Energy and Water Development	20.9	20.7	21.6	21.5	21.5	21.2	-0.2	-0.3
Foreign Operations:								
Subcommittee Total (Excluding Funding Listed Below)	13.1	13.0	15.3	13.2	14.6	13.3	-0.7	0.1
IMF: Increase in the U.S. Quota			14.5				-14.5	
IMF: New Arrangements to Borrow (NAB)			3.4				-3.4	
Interior and Related Agencies	14.0	13.6	14.0	14.3	15.0	14.9	1.0	0.7
Labor, HHS, and Education	81.1	75.2	84.5	82.0	89.2	88.1	4.6	6.1
Legislative	2.3	2.2	2.6	2.4	2.6	2.7	0.0	0.3
Military Construction	9.3	9.9	8.7	9.2	5.4	8.4	-3.2	-0.8
National Security	250.7	248.3	255.0	255.5	262.9	253.5	7.9	-2.0
Transportation and Related Agencies	14.9	37.2	12.4	13.8	12.8	14.6	0.3	0.8
Treasury, Postal Service, and General Government	12.6	12.4	14.2	13.5	13.3	13.6	-0.9	0.1
Veterans Affairs, HUD, Independent Agencies	68.9	79.0	71.3	80.1	69.6	81.5	-1.7	1.4
Designated Offsets to Discretionary Spending					-18.1	-17.9	-18.1	-17.9
Emergency Funding:								
Emergency Funding for Wye River Memorandum			0.9	0.6		0.1	-0.9	-0.5
Contingent Emergency Funding Expected to be Released			6.7	2.5		2.7	-6.7	0.2
Total, Discretionary, Excluding Special Categories	528.7	550.8	569.2	551.4	532.7	539.5	-36.4	-11.8
Violent Crime Reduction								
Commerce, Justice, State and the Judiciary	5.2	3.8	5.5	3.8	4.2	5.3	-1.3	1.5
Labor, HHS, and Education	0.1	0.1	0.2	0.1	0.2	0.2	-0.0	0.0
Treasury, Postal Service, and General Government	0.1	0.1	0.1	0.1	0.1	0.1	0.0	-0.0
Total, Violent Crime Reduction Spending	5.5	3.9	5.8	4.0	4.5	5.6	-1.3	1.5
Highway Category								
Transportation and Related Agencies	NA	NA		21.8		24.6		2.8
Total, Highway Spending	NA	NA		21.8		24.6		2.8
Mass Transit Category								
Transportation and Related Agencies	NA	NA		4.0		4.1		0.1
Total, Mass Transit Spending	NA	NA		4.0		4.1		0.1
Total, Discretionary Spending, Excluding IMF and Emergency Funding	534.2	554.7	549.5	578.1	537.2	571.0	-12.3	-7.0
Total, Discretionary Spending	534.2	554.7	575.0	581.2	537.2	573.8	-37.7	7.4

NA = Not applicable.

Summaries by Agency

SUMMARIES BY AGENCY

Table S-10. DISCRETIONARY BUDGET AUTHORITY BY AGENCY

(In billions of dollars)

Agency	1998 Actual	Estimate					
		1999	2000	2001	2002	2003	2004
Legislative Branch	2.3	2.6	2.7	2.7	2.7	2.8	2.8
Judicial Branch	3.2	3.4	3.9	3.9	3.9	4.0	4.0
Agriculture	15.8	15.8	15.2	15.6	15.4	15.4	15.4
Commerce	4.2	5.1	7.2	5.1	4.6	4.6	4.5
Defense—Military	259.8	263.5	268.2	287.4	289.3	299.7	308.5
Education	29.8	28.8	32.8	34.7	34.7	34.7	34.7
Energy	16.8	17.9	17.8	18.7	18.6	18.5	18.5
Health and Human Services	37.1	41.3	41.5	43.5	43.4	43.4	43.4
Housing and Urban Development	22.4	25.5	23.8	28.0	28.0	28.0	28.0
Interior	8.1	7.8	8.6	8.6	8.6	8.6	8.6
Justice	17.6	18.1	18.4	18.5	18.6	18.4	18.4
Labor	10.7	11.0	11.5	11.5	11.5	11.5	11.5
State	5.6	7.6	6.4	6.3	6.4	6.6	6.8
Transportation	15.0	12.5	12.9	13.5	14.0	14.7	15.2
Treasury	11.5	12.7	12.0	12.7	12.5	12.6	12.6
Veterans Affairs	18.9	19.2	19.2	19.2	19.2	19.2	19.2
Corps of Engineers	4.2	4.1	3.9	3.9	3.9	4.0	4.0
Other Defense Civil Programs	0.1	0.1	0.1	0.1	0.1	0.1	0.1
Environmental Protection Agency	7.4	7.6	7.2	7.2	7.2	7.2	7.2
Executive Office of the President	0.2	0.4	0.3	0.3	0.3	0.3	0.3
Federal Emergency Management Agency	2.4	0.8	0.9	0.9	0.9	0.9	0.9
General Services Administration	0.1	0.5	0.2	0.4	0.3	0.3	0.2
International Assistance Programs	11.4	31.2	12.7	12.7	12.2	12.2	12.2
National Aeronautics and Space Administration	13.6	13.7	13.6	13.8	13.8	13.8	13.8
National Science Foundation	3.4	3.7	3.9	4.0	4.0	3.9	3.9
Office of Personnel Management	0.2	0.2	0.2	0.2	0.2	0.2	0.2
Small Business Administration	0.7	0.7	0.8	0.8	0.8	0.8	0.8
Social Security Administration	5.5	5.5	5.6	5.6	5.6	5.6	5.6
Other Independent Agencies	6.2	6.2	6.6	6.9	6.8	6.8	6.8
Allowances		7.6	-0.3	-47.7	-41.6	-20.5	-22.5
Undistributed Offsetting Receipts			-2.8	1.1	1.1	-0.2	-0.2
Total	534.2	575.0	555.0	540.3	547.2	578.0	585.5

Table S-11. DISCRETIONARY OUTLAYS BY AGENCY

(In billions of dollars)

Agency	1998 Actual	Estimate					
		1999	2000	2001	2002	2003	2004
Legislative Branch	2.2	2.5	2.7	2.7	2.8	2.9	2.9
Judicial Branch	3.2	3.2	3.7	3.9	3.9	4.0	4.0
Agriculture	15.6	16.7	15.5	15.5	15.4	15.5	15.4
Commerce	4.3	4.7	6.6	5.2	4.7	4.7	4.7
Defense—Military	258.1	264.6	261.8	269.4	279.3	291.2	300.9
Education	26.3	28.6	31.8	34.9	34.8	34.8	34.9
Energy	17.0	17.5	17.7	18.2	18.3	18.3	18.2
Health and Human Services	35.0	38.6	41.6	43.0	43.4	43.4	43.4
Housing and Urban Development	33.4	33.2	34.4	33.9	32.0	31.2	30.2
Interior	7.4	8.3	8.4	8.7	8.7	8.8	8.8
Justice	15.2	15.6	18.8	20.0	18.8	18.8	18.6
Labor	10.4	10.9	11.1	11.4	11.5	11.5	11.5
State	4.9	6.3	6.4	6.8	6.8	6.4	6.5
Transportation	37.4	39.7	43.3	46.1	47.5	49.2	50.8
Treasury	10.7	12.2	12.1	12.6	12.6	12.6	12.6
Veterans Affairs	18.5	19.2	19.0	19.3	19.2	19.2	19.2
Corps of Engineers	4.0	4.1	4.0	3.9	3.9	4.0	4.0
Other Defense Civil Programs	0.1	0.1	0.1	0.1	0.1	0.1	0.1
Environmental Protection Agency	6.6	6.9	7.4	7.6	7.4	7.3	7.3
Executive Office of the President	0.2	0.4	0.3	0.3	0.3	0.3	0.3
Federal Emergency Management Agency	2.6	2.8	2.9	2.6	2.0	1.7	1.6
General Services Administration	0.9	0.3	0.4	0.4	0.4	0.3	0.3
International Assistance Programs	11.4	11.7	11.7	11.9	12.5	12.4	12.3
National Aeronautics and Space Administration	14.2	14.0	13.4	13.4	13.5	13.7	13.7
National Science Foundation	3.1	3.2	3.6	3.8	3.9	3.9	3.9
Office of Personnel Management	0.2	0.2	0.2	0.2	0.2	0.2	0.2
Small Business Administration	0.8	0.7	0.8	0.8	0.8	0.8	0.8
Social Security Administration	5.4	5.9	5.8	5.7	5.6	5.6	5.6
Other Independent Agencies	5.8	5.9	6.2	6.5	6.6	6.7	6.8
Allowances		3.1	2.6	-23.8	-36.3	-29.4	-24.2
Undistributed Offsetting Receipts			-2.8	1.1	1.1	-0.2	-0.2
Total	554.7	581.2	591.5	586.2	581.7	599.9	615.2

Other Summary Tables

OTHER SUMMARY TABLES

Table S-12. RECEIPTS BY SOURCE—SUMMARY
(In millions of dollars)

Source	1998 Actual	Estimate					
		1999	2000	2001	2002	2003	2004
Individual income taxes	828,586	868,945	899,741	912,477	942,750	970,703	1,017,735
Corporation income taxes	188,677	182,210	189,356	196,555	203,438	212,302	221,453
Social insurance and retirement receipts	571,831	608,824	636,529	660,296	686,348	711,984	739,186
(On-budget)	(156,032)	(164,778)	(171,215)	(177,660)	(184,584)	(189,760)	(196,259)
(Off-budget)	(415,799)	(444,036)	(465,314)	(482,636)	(501,764)	(522,224)	(542,927)
Excise taxes	57,673	68,075	69,902	70,795	72,323	73,761	75,352
Estate and gift taxes	24,076	25,932	26,972	28,367	30,489	31,600	33,902
Customs duties	18,297	17,654	18,364	19,975	21,415	22,959	24,854
Miscellaneous receipts	32,658	34,694	42,128	44,851	50,295	51,713	53,045
Total receipts	1,721,798	1,806,334	1,882,992	1,933,316	2,007,058	2,075,022	2,165,527
(On-budget)	<i>(1,305,999)</i>	<i>(1,362,298)</i>	<i>(1,417,678)</i>	<i>(1,450,680)</i>	<i>(1,505,294)</i>	<i>(1,552,798)</i>	<i>(1,622,600)</i>
(Off-budget)	<i>(415,799)</i>	<i>(444,036)</i>	<i>(465,314)</i>	<i>(482,636)</i>	<i>(501,764)</i>	<i>(522,224)</i>	<i>(542,927)</i>

Table S-13. FEDERAL EMPLOYMENT IN THE EXECUTIVE BRANCH
(Civilian employment as measured by Full-Time Equivalents, in thousands)

Agency	1993 Base	Actual						Estimate		Change: 1993 base to 2000	
		1993	1994	1995	1996	1997	1998	1999	2000	FTE's	Percent
Cabinet agencies:											
Agriculture ¹	115.6	114.4	109.8	103.8	100.7	98.5	96.4	98.0	97.6	-18.0	-15.6%
Commerce	36.7	36.1	36.0	35.3	33.8	32.6	35.7	47.5	92.9	56.1	152.9%
Defense-military functions	931.3	931.8	868.3	821.7	778.9	745.8	707.2	686.5	662.9	-268.4	-28.8%
Education	5.0	4.9	4.8	4.8	4.7	4.5	4.5	4.7	4.7	-0.3	-5.7%
Energy	20.6	20.3	19.8	19.7	19.1	17.3	16.3	16.5	16.2	-4.4	-21.5%
Health and Human Services ¹	65.0	66.1	62.9	59.3	57.2	57.6	57.9	60.5	62.0	-2.9	-4.5%
Social Security Administration	65.4	64.8	64.5	64.6	64.0	65.2	64.0	63.8	63.6	-1.8	-2.8%
Housing and Urban Development	13.6	13.3	13.1	12.1	11.4	11.0	9.8	10.6	10.6	-3.0	-22.3%
Interior	79.3	78.1	76.3	72.0	66.7	65.7	66.5	68.3	69.9	-9.4	-11.8%
Justice	99.4	95.4	95.3	97.9	103.8	111.0	117.3	124.1	128.7	29.3	29.5%
Labor	18.3	18.0	17.5	16.8	16.0	15.9	16.3	16.9	17.4	-0.9	-5.1%
State	35.0	34.2	33.5	31.8	30.2	29.2	26.4	26.9	27.6	-7.4	-21.2%
Transportation	70.3	69.1	66.4	63.2	62.4	62.5	63.4	65.0	65.8	-4.6	-6.5%
Treasury	166.1	161.1	157.3	157.5	151.1	145.5	142.1	145.4	146.1	-20.0	-12.0%
Veterans Affairs ¹	232.4	234.2	233.1	228.5	221.9	211.5	207.1	205.4	197.9	-34.5	-14.8%
Other agencies—excluding Postal Service:											
Agency for International Development ¹	4.4	4.1	3.9	3.6	3.4	2.8	2.7	2.6	2.6	-1.8	-41.2%
Corps of Engineers	29.2	28.4	27.9	27.7	27.1	26.0	24.8	25.2	24.7	-4.5	-15.3%
Environmental Protection Agency	18.6	17.9	17.6	17.5	17.2	17.0	17.7	18.4	18.4	-0.2	-0.9%
Equal Employment Opportunity Commission	2.9	2.8	2.8	2.8	2.7	2.6	2.5	2.8	2.9	0.1	3.2%
Federal Emergency Management Agency	2.7	4.0	4.9	4.6	4.7	5.1	4.6	4.6	4.7	2.0	72.4%
FDIC/RTC	21.6	21.9	20.0	15.7	11.8	8.7	7.9	7.3	6.9	-14.6	-67.9%
General Services Administration	20.6	20.2	19.5	17.0	15.7	14.5	14.1	14.2	14.2	-6.5	-31.5%
National Aeronautics and Space Administration	25.7	24.9	23.9	22.4	21.1	20.1	19.1	18.8	18.2	-7.6	-29.4%
National Archives and Records Administration	2.8	2.6	2.6	2.4	2.5	2.5	2.4	2.6	2.6	-0.1	-3.7%
National Labor Relations Board	2.1	2.1	2.1	2.0	1.9	1.9	1.9	1.9	2.0	-0.1	-6.7%
National Science Foundation	1.3	1.2	1.2	1.2	1.3	1.2	1.2	1.2	1.2	-0.1	-10.7%
Nuclear Regulatory Commission	3.4	3.4	3.3	3.2	3.1	3.0	3.0	2.9	2.8	-0.6	-17.6%
Office of Personnel Management	6.2	5.9	5.3	4.2	3.4	2.8	2.8	3.0	3.0	-3.2	-51.9%
Panama Canal Commission	8.7	8.5	8.5	8.8	9.0	9.5	9.6	10.2	2.5	-6.2	-71.0%
Peace Corps	1.3	1.2	1.2	1.2	1.1	1.1	1.1	1.2	1.2	-0.1	-4.8%
Railroad Retirement Board	1.8	1.8	1.7	1.6	1.5	1.4	1.3	1.2	1.2	-0.7	-37.2%
Securities and Exchange Commission	2.7	2.7	2.7	2.7	2.8	2.8	2.8	2.8	2.9	0.2	5.8%
Small Business Administration	4.0	5.6	6.3	5.7	4.7	4.5	4.4	4.6	4.6	0.6	15.4%
Smithsonian Institution	5.9	5.5	5.4	5.3	5.1	5.0	5.0	5.2	5.2	-0.6	-10.9%
Tennessee Valley Authority	19.1	17.3	18.6	16.6	16.0	14.9	14.4	13.9	13.7	-5.4	-28.4%
All other small agencies	15.9	15.2	14.7	14.9	13.9	13.6	16.0	17.0	17.3	1.5	9.2%
Total, Executive Branch civilian employment	2,155.2	2,138.8	2,052.7	1,970.2	1,891.7	1,834.7	1,790.2	1,801.6	1,816.8	-338.4	-15.7%
Reduction from 1993 Base		-16.4	-102.5	-185.0	-263.5	-320.5	-365.0	-353.6	-338.4		
Subtotal, Defense	931.3	931.8	868.3	821.7	778.9	745.8	707.2	686.5	662.9	-268.4	-28.8%
Subtotal, Non-Defense	1,223.9	1,207.1	1,184.4	1,148.4	1,112.8	1,088.9	1,083.0	1,115.2	1,153.9	-70.0	-5.7%
Status of Federal Civilian Employment Relative to the Federal Workforce Restructuring Act ²											
Total, Executive Branch Employment	NA	NA	2,052.7	1,970.2	1,891.7	1,834.7	1,790.2	1,801.6	NA	NA	NA
Less: FTEs exempt from FWRA ..	NA	NA	5.7	5.7	7.6	7.4	5.2	5.5	NA	NA	NA
Total, Executive Branch subject to FWRA Ceiling	NA	NA	2,047.0	1,964.4	1,884.1	1,827.3	1,785.0	1,796.1	NA	NA	NA
FWRA Ceiling	NA	NA	2,084.6	2,043.3	2,003.3	1,963.3	1,922.3	1,882.3	NA	NA	NA
Executive Branch Employment Relative to FWRA Ceiling	NA	NA	-37.6	-78.9	-119.2	-136.1	-137.3	-86.2	NA	NA	NA

¹ The Departments of Agriculture, Health and Human Services, Veterans Affairs, and the Agency for International Development have components that are exempt from FTE controls. In 1999, Agriculture has 2,128 exemptions; HHS has 358 exemptions; Veterans Affairs has 3,000 exemptions and AID has 10 exemptions.

² FTE limitations are set for the Executive Branch in the Federal Workforce Restructuring Act of 1994 (P.L. 103-226) from 1994-1999.

Table S-14. FEDERAL GOVERNMENT FINANCING AND DEBT: WITH SOCIAL SECURITY REFORM¹

(In billions of dollars)

	1998 Actual	Estimate					
		1999	2000	2001	2002	2003	2004
Financing:							
Surplus pending Social Security reform	69.2	79.3	117.3	134.1	186.7	182.0	207.6
Less: Social Security reform proposals:							
Social Security trust fund			-84.7	-69.9	-91.6	-90.3	-108.9
Medicare trust fund			-18.3	-20.3	-28.1	-26.9	-30.4
Universal Savings Accounts			-14.0	-15.9	-21.9	-20.9	-23.6
Military readiness and other critical national needs				-26.3	-40.9	-36.5	-34.1
Financing costs			-0.3	-1.7	-4.3	-7.5	-10.6
Surplus with Social Security reform	69.2	79.3	0.0	0.0	0.0	0.0	0.0
Means of financing other than borrowing from the public:							
Transfers to Social Security trust fund ²			84.7	69.9	91.6	90.3	108.9
Less: Purchases of stock by Social Security trust fund:							
From transfers			-17.8	-14.7	-19.0	-19.0	-22.9
From reinvested dividends			-0.4	-1.2	-2.1	-3.1	-4.3
Transfers to Medicare trust fund ²			18.3	20.3	28.1	26.9	30.4
Changes in: ³							
Treasury operating cash balance	4.7	-1.1					
Checks outstanding, etc. ⁴	-10.5	-3.7	-0.1				
Deposit fund balances	-0.8	-1.7					
Seigniorage on coins	0.6	0.9	1.0	1.0	1.0	1.0	1.0
Less: Net financing disbursements:							
Direct loan financing accounts	-11.5	-25.2	-21.2	-20.1	-19.6	-19.2	-17.7
Guaranteed loan financing accounts	-0.5	1.6	0.9	1.8	1.8	1.8	2.0
Total, means of financing other than bor- rowing from the public	-18.0	-29.1	65.4	57.1	81.7	78.7	97.3
Total, repayment of debt held by the public	51.3	50.1	65.4	57.1	81.7	78.7	97.3
Change in debt held by the public	-51.3	-50.1	-65.4	-57.1	-81.7	-78.7	-97.3
Debt Outstanding, End of Year:							
Gross Federal debt:							
Debt issued by Treasury	5,449.3	5,586.6	5,803.7	6,016.5	6,252.1	6,496.7	6,753.2
Debt issued by other agencies	29.4	28.4	27.5	26.4	25.5	24.1	22.8
Total, gross Federal debt	5,478.7	5,614.9	5,831.2	6,043.0	6,277.5	6,520.8	6,776.0
Held by:							
Government accounts	1,758.8	1,945.2	2,226.8	2,495.7	2,811.9	3,133.8	3,486.3
The public	3,719.9	3,669.7	3,604.4	3,547.3	3,465.6	3,386.9	3,289.6
Federal Reserve Banks ⁵	458.1						
Other	3,261.7						
Debt Subject to Statutory Limitation, End of Year:							
Debt issued by Treasury	5,449.3	5,586.6	5,803.7	6,016.5	6,251.1	6,496.7	6,753.2
Less: Treasury debt not subject to limitation ⁶ ..	-15.5	-15.5	-15.5	-15.5	-15.5	-15.5	-15.5
Agency debt subject to limitation	0.2	0.1	0.1	0.1	0.1	0.1	0.1
Adjustment for discount and premium ⁷	5.5	5.5	5.5	5.5	5.5	5.5	5.5
Total, debt subject to statutory limitation ⁸ ...	5,439.4	5,576.6	5,793.7	6,006.5	6,242.1	6,486.7	6,743.2

¹ Treasury securities held by the public and zero-coupon bonds held by Government accounts are almost entirely measured at sales price plus amortized discount or less amortized premium. Agency debt is almost entirely measured at face value. Treasury securities in the Government account series are measured at face value less unrealized discount (if any).

² The transfers to the Social Security and Medicare trust funds do not require financing with borrowing from the public and therefore must be added to the surplus in order to derive the change in debt held by the public.

³ A decrease in the Treasury operating cash balance (which is an asset) would be a means of financing the deficit and therefore has a positive sign. An increase in checks outstanding or deposit fund balances (which are liabilities) would also be a means of financing the deficit and therefore has a positive sign.

⁴ Besides checks outstanding, includes accrued interest payable on Treasury debt, miscellaneous liability accounts, allocations of special drawing rights, and, as an offset, cash and monetary assets other than the Treasury operating cash balance, miscellaneous asset accounts, and profit on sale of gold.

⁵ Debt held by the Federal Reserve Banks is not estimated for future years.

⁶ Consists primarily of Federal Financing Bank debt.

⁷ Consists of unamortized discount (less premium) on public issues of Treasury notes and bonds (other than zero-coupon bonds) and unrealized discount on Government account series securities.

⁸ The statutory debt limit is \$5,950 billion.

Table S-15. COMPARISON OF ECONOMIC ASSUMPTIONS

(Calendar years)

	Projections					
	1999	2000	2001	2002	2003	2004
Real GDP (chain-weighted):¹						
1999 Mid-Session Review	2.0	2.0	2.2	2.4	2.4	2.4
CBO January	1.8	1.9	2.3	2.4	2.5	2.4
2000 Budget	2.0	2.0	2.0	2.4	2.4	2.4
Chain-weighted GDP price index:¹						
1999 Mid-Session Review	2.0	2.2	2.2	2.2	2.2	2.2
CBO January	2.1	2.0	2.2	2.1	2.1	2.1
2000 Budget	1.9	2.1	2.1	2.1	2.1	2.1
Consumer Price Index (all-urban):¹						
1999 Mid-Session Review	2.1	2.3	2.3	2.3	2.3	2.3
CBO January	2.7	2.6	2.6	2.6	2.6	2.6
2000 Budget	2.3	2.3	2.3	2.3	2.3	2.3
Unemployment rate:²						
1999 Mid-Session Review	5.0	5.2	5.4	5.4	5.4	5.4
CBO January	4.6	5.1	5.4	5.6	5.7	5.7
2000 Budget	4.8	5.0	5.2	5.3	5.3	5.3
Interest rates:²						
91-day Treasury bills:						
1999 Mid-Session Review	4.9	4.8	4.7	4.7	4.7	4.7
CBO January	4.5	4.5	4.5	4.5	4.5	4.5
2000 Budget	4.2	4.3	4.3	4.4	4.4	4.4
10-year Treasury notes:						
1999 Mid-Session Review	5.6	5.6	5.6	5.6	5.6	5.6
CBO January	5.1	5.3	5.4	5.4	5.4	5.4
2000 Budget	4.9	5.0	5.2	5.3	5.4	5.4

¹ Percent change, fourth quarter over fourth quarter.² Annual averages, percent.