

DEPARTMENT OF LABOR

EMPLOYMENT AND TRAINING ADMINISTRATION

Federal Funds

General and special funds:

TRAINING AND EMPLOYMENT SERVICES

(INCLUDING RESCISSION)

For necessary expenses of the [Job Training Partnership Act, as amended] *Workforce Investment Act*, including the purchase and hire of passenger motor vehicles, the construction, alteration, and repair of buildings and other facilities, and the purchase of real property for training centers as authorized by the [Job Training Partnership Act] *Workforce Investment Act*; the Stewart B. McKinney Homeless Assistance Act; [the Women in Apprenticeship and Nontraditional Occupations Act;] the National Skill Standards Act of 1994; [section 166(j) of the Workforce Investment Act of 1998;] and the School-to-Work Opportunities Act; [\$5,272,324,000] \$5,499,798,000 plus reimbursements, of which [\$3,740,287,000] \$4,055,175,000 is available for obligation for the period July 1, [1999] 2000 through June 30, [2000] 2001, including \$40,000,000 under section 132(a)(2)(A) of chapter 5 of the *Workforce Investment Act for competitive grants for dislocated worker employment and training activities*; of which \$1,250,965,000 is available for obligation for the period April 1, [1999] 2000 through June 30, [2000], including \$250,000,000 for activities authorized by section 127(b)(1) of the *Workforce Investment Act* 2001; of which [\$152,072,000] \$133,658,000 is available for the period July 1, [1999] 2000 through June 30, [2002], including \$1,500,000 under authority of part B of title III of the Job Training Partnership Act for use by The Organizing Committee for The 2001 Special Olympics World Winter Games in Alaska to promote employment opportunities for individuals with mental disabilities, and \$150,572,000 2003, for necessary expenses of construction, rehabilitation, and acquisition of Job Corps centers; and of which [\$125,000,000] \$55,000,000 shall be available from July 1, [1999] 2000 through September 30, [2000] 2001, for carrying out activities of the School-to-Work Opportunities Act: *Provided*, [That funds made available under this heading to carry out the Job Training Partnership Act may be used for transition to, and implementation of, the provisions of the Workforce Investment Act of 1998: *Provided further*, That \$57,815,000] That \$53,815,000 shall be for carrying out section [401 of the Job Training Partnership Act, \$71,517,000 shall be for carrying out section 402 of such Act, \$7,300,000 shall be for carrying out section 441 of such Act, \$9,000,000 shall be for all activities conducted by and through the National Occupational Information Coordinating Committee under such Act, \$955,000,000 shall be for carrying out title II, part A of such Act, and \$129,965,000 shall be for carrying out title II, part C of such Act: *Provided further*, That funding appropriated herein under authority of part B of title III of the Job Training Partnership Act includes \$5,000,000 for use by The Organizing Committee for The 1999 Special Olympics World Summer Games to promote employment opportunities for individuals with mental disabilities: *Provided further*, That the National Occupational Information Coordinating Committee is authorized, effective upon enactment, to charge fees for publications, training and technical assistance developed by the National Occupational Information Coordinating Committee: *Provided further*, That revenues received from publications and delivery of technical assistance and training, notwithstanding 31 U.S.C. 3302, shall be credited to the National Occupational Information Coordinating Committee program account and shall be available to the National Occupational Information Coordinating Committee without further appropriations, so long as such revenues are used for authorized activities of the National Occupational Information Coordinating Committee] 166 of the *Workforce Investment Act*, and \$7,000,000 shall be for carrying out the *National Skills Standards Act of 1994*: *Provided further*, That no funds from any other appropriation shall be used to provide meal services at or for Job Corps centers: [Provided further, That funds provided for title III of the Job Training Partnership Act shall not be subject to the limitation contained in subsection (b) of section 315 of such

Act; that the waiver described in section 315(a)(2) may be granted if a substate grantee demonstrates to the Governor that such waiver is appropriate due to the availability of low-cost retraining services, is necessary to facilitate the provision of needs-related payments to accompany long-term training, or is necessary to facilitate the provision of appropriate basic readjustment services; and that funds provided for discretionary grants under part B of such title III may be used to provide needs-related payments to participants who, in lieu of meeting the enrollment requirements under section 314(e) of such Act, are enrolled in training by the end of the sixth week after grant funds have been awarded: *Provided further*, That funds provided to carry out section 324 of such Act may be used for demonstration projects that provide assistance to new entrants in the workforce and incumbent workers: *Provided further*, That service-delivery areas may transfer funding provided herein under authority of title II, parts B and C of the Job Training Partnership Act between the programs authorized by those titles of the Act, if the transfer is approved by the Governor: *Provided further*, That service delivery areas and substate areas may transfer up to 20 percent of the funding provided herein under authority of title II, part A and title III of the Job Training Partnership Act between the programs authorized by those titles of the Act, if such transfer is approved by the Governor: *Provided further*, That, notwithstanding any other provision of law, any proceeds from the sale of Job Corps center facilities shall be retained by the Secretary of Labor to carry out the Job Corps program: *Provided further*, That notwithstanding any other provision of law, the Secretary of Labor may waive any of the statutory or regulatory requirements of titles I–III of the Job Training Partnership Act (except for requirements relating to wage and labor standards, worker rights, participation and protection, grievance procedures and judicial review, nondiscrimination, allocation of funds to local areas, eligibility, review and approval of plans, the establishment and functions of service delivery areas and private industry councils, and the basic purposes of the Act), and any of the statutory or regulatory requirements of sections 8–10 of the Wagner-Peyser Act (except for requirements relating to the provision of services to unemployment insurance claimants and veterans, and to universal access to basic labor exchange services without cost to job seekers), only for funds available for expenditure in program year 1999, pursuant to a request submitted by a State which identifies the statutory or regulatory requirements that are requested to be waived and the goals which the State or local service delivery areas intend to achieve, describes the actions that the State or local service delivery areas have undertaken to remove State or local statutory or regulatory barriers, describes the goals of the waiver and the expected programmatic outcomes if the request is granted, describes the individuals impacted by the waiver, and describes the process used to monitor the progress in implementing a waiver, and for which notice and an opportunity to comment on such request has been provided to the organizations identified in section 105(a)(1) of the Job Training Partnership Act, if and only to the extent that the Secretary determines that such requirements impede the ability of the State to implement a plan to improve the workforce development system and the State has executed a Memorandum of Understanding with the Secretary requiring such State to meet agreed upon outcomes and implement other appropriate measures to ensure accountability.]

[Of the funds made available beginning on October 1, 1998 under this heading in Public Law 105–78 for Opportunity Areas of Out-of-School Youth, \$250,000,000 are rescinded]. (*Department of Labor Appropriations Act, 1999, as included in Public Law 105–277, section 101(f).*)

[For an additional amount for “Training and Employment Services” to carry out section 402 of the Job Training Partnership Act, \$7,000,000, to be available upon enactment and remain available through June 30, 1999: *Provided*, That the entire amount is designated by the Congress as an emergency requirement pursuant to section 251(b)(2)(A) of the Balanced Budget and Emergency Deficit Control Act of 1985, as amended.] (*Omnibus Consolidated and Emergency Supplemental Appropriations Act, 1999, Division B, Title IV, chapter 5.*)

General and special funds—Continued**TRAINING AND EMPLOYMENT SERVICES—Continued****[INCLUDING RESCISSION]—Continued****Program and Financing (in millions of dollars)**

Identification code 16-0174-0-1-504	1998 actual	1999 est.	2000 est.
Obligations by program activity:			
<i>Direct program:</i>			
00.01 Adult employment and training activities	955	955	955
00.02 Dislocated worker employment and training activities	1,347	1,390	1,532
00.03 Youth activities			1,001
00.04 Youth opportunity grants			250
00.05 Youth training grants	130	130	
00.06 Summer youth employment and training program	871	871	
00.07 School-to-work opportunities	236	190	116
00.08 Job Corps	1,188	1,301	1,284
00.09 Native Americans	52	58	54
00.10 Migrant and seasonal farmworkers	73	79	71
00.11 Veterans workforce investment programs	7	7	7
00.12 National programs	62	122	136
09.01 Reimbursable program	2	4	4
10.00 Total new obligations	4,923	5,107	5,410
Budgetary resources available for obligation:			
21.40 Unobligated balance available, start of year	1,109	1,183	1,403
22.00 New budget authority (gross)	4,990	5,327	5,554
22.21 Unobligated balance transferred to other accounts	-16		
22.22 Unobligated balance transferred from other accounts	27		
23.90 Total budgetary resources available for obligation	6,110	6,510	6,957
23.95 Total new obligations	-4,923	-5,107	-5,410
23.98 Unobligated balance expiring	-4		
24.40 Unobligated balance available, end of year	1,183	1,403	1,547
New budget authority (gross), detail:			
<i>Current:</i>			
40.00 Appropriation	4,988	5,279	5,500
42.00 Transferred from other accounts		2	
43.00 Appropriation (total)	4,988	5,281	5,500
<i>Permanent:</i>			
60.25 Appropriation (special fund, indefinite)		42	50
68.00 Spending authority from offsetting collections: Offsetting collections (cash)	2	4	4
70.00 Total new budget authority (gross)	4,990	5,327	5,554
Change in unpaid obligations:			
72.40 Unpaid obligations, start of year: Obligated balance, start of year	4,052	4,293	4,244
73.10 Total new obligations	4,923	5,107	5,410
73.20 Total outlays (gross)	-4,646	-5,156	-5,149
73.40 Adjustments in expired accounts	-36		
74.40 Unpaid obligations, end of year: Obligated balance, end of year	4,293	4,244	4,505
Outlays (gross), detail:			
86.90 Outlays from new current authority	758	729	610
86.93 Outlays from current balances	3,886	4,422	4,513
86.97 Outlays from new permanent authority	2	5	5
86.98 Outlays from permanent balances			21
87.00 Total outlays (gross)	4,646	5,156	5,149
Offsets:			
<i>Against gross budget authority and outlays:</i>			
<i>Offsetting collections (cash) from:</i>			
88.00 Federal sources	-1	-2	-2
88.40 Non-Federal sources	-1	-2	-2
88.90 Total, offsetting collections (cash)	-2	-4	-4
Net budget authority and outlays:			
89.00 Budget authority	4,988	5,323	5,550
90.00 Outlays	4,644	5,152	5,145

Summary of Budget Authority and Outlays

(in millions of dollars)

Enacted/requested:	1998 actual	1999 est.	2000 est.
Budget Authority	4,988	5,323	5,550

Outlays	4,644	5,152	5,145
Legislative proposal, not subject to PAYGO:			
Budget Authority			-40
Outlays			-40
Total:			
Budget Authority	4,988	5,323	5,510
Outlays	4,644	5,152	5,105

The Workforce Investment Act (WIA), enacted in 1998, replaced the Job Training Partnership Act (JTPA) as the primary authorization for this appropriation account. The new act revitalizes the Nation's job training system to provide workers with the information, advice, job search assistance, and training they need to get and keep good jobs, and provides employers with skilled workers.

Adult employment and training activities.—Grants to provide financial assistance to States and territories to design and operate training programs for adults, including low-income individuals and public assistance recipients.

Dislocated worker employment and training activities.—Grants to provide reemployment services and retraining assistance to individuals dislocated from their employment. Also included in this activity is funding for competitive grants for dislocated worker employment and training activities, to be financed through fees paid by employers for the certification of certain aliens as eligible workers under the Immigration and Nationality Act.

Youth activities.—WIA replaces the former JTPA Youth Training Grants and Summer Youth Employment and Training Programs with a single funding stream to support a wide range of activities and services to prepare low-income youth for academic and employment success, including summer jobs. The new youth program links academic and occupational learning with youth development activities.

Youth opportunity grants.—Grants to increase the long-term employment of youth who live in empowerment zones, enterprise communities, and similar high poverty areas. Beginning in FY 2000, this activity will include funding for the new Rewarding Achievement in Youth program for competitive grants to high poverty areas to provide low income youth with extended summer employment opportunities and end-of-summer bonuses for high academic achievement and job performance.

School-to-work opportunities.—Grants to States and localities, jointly administered by the Departments of Labor and Education, to build systems that provide youth with the knowledge and skills necessary to make an effective transition from school to careers through work-based learning, school-based education, and connecting activities.

Job Corps.—A system of primarily residential centers offering basic education, training, work experience, and other support to economically disadvantaged youth typically.

Native Americans.—Grants to Indian tribes and other Native American groups to provide training, work experience, and other employment-related services to Native Americans.

Migrant and seasonal farmworkers.—Grants to public agencies and nonprofit groups to provide training and other employability development services to economically disadvantaged youth and families whose principal livelihood is gained in migratory and other forms of seasonal farmwork.

Veterans workforce investment programs.—Grants or contracts to provide disabled, Vietnam-era, and recently separated veterans with programs to meet their unique employment and training needs.

National programs.—Provides program support for WIA activities and nationally administered programs for segments of the population that have special disadvantages in the labor market. Beginning in FY 2000, this activity will include funding for the new Right Track Partnerships program of competitive grants to local workforce investment boards to assist low income out-of-school youth and youth who require addi-

tional assistance to complete an educational program. Services may include tutoring, mentoring, counseling, jobs and job training to prevent youth from dropping out of school, encourage those who have already dropped out to return to school, and encourage school completion. In addition, a new demonstration program of grants to regional and local entities to provide technical skills training for unemployed and incumbent workers will be initiated in FY 1999 and supported by fees paid by employers applying for foreign workers under the H-1b temporary alien labor certification program. This program is authorized by the American Competitiveness and Workforce Improvement Act of 1998.

Object Classification (in millions of dollars)

Identification code 16-0174-0-1-504	1998 actual	1999 est.	2000 est.
Direct obligations:			
23.1 Rental payments to GSA	1	1	1
24.0 Printing and reproduction	1	1	1
25.2 Other services	37	36	39
25.3 Purchases of goods and services from Government accounts	4	6	6
25.5 Research and development contracts	3	3	3
31.0 Equipment	13	15	14
41.0 Grants, subsidies, and contributions	4,719	4,885	5,186
92.0 Undistributed	1	1	1
99.0 Subtotal, direct obligations	4,779	4,948	5,251
99.0 Reimbursable obligations	2	4	4
Allocation Account:			
Personnel compensation:			
11.1 Full-time permanent	48	49	51
11.3 Other than full-time permanent	2	3	3
11.5 Other personnel compensation	3	3	3
11.9 Total personnel compensation	53	55	57
12.1 Civilian personnel benefits	13	13	14
21.0 Travel and transportation of persons	2	2	2
22.0 Transportation of things	2	1	1
23.3 Communications, utilities, and miscellaneous charges	5	6	6
25.2 Other services	31	36	35
26.0 Supplies and materials	30	34	33
31.0 Equipment	1	2	2
41.0 Grants, subsidies, and contributions	3	5	4
92.0 Undistributed	2	1	1
99.0 Subtotal, allocation account	142	155	155
99.9 Total new obligations	4,923	5,107	5,410
Obligations are distributed as follows:			
Department of Labor	4,780	4,951	5,254
Department of Agriculture	91	98	98
Department of the Interior	52	58	58

TRAINING AND EMPLOYMENT SERVICES
(Legislative proposal, not subject to PAYGO)

Program and Financing (in millions of dollars)

Identification code 16-0174-2-1-504	1998 actual	1999 est.	2000 est.
Obligations by program activity:			
00.02 Dislocated worker employment and training activities			-6
09.00 Reimbursable program			6
10.00 Total new obligations			
New budget authority (gross), detail:			
Current:			
40.00 Appropriation			-40
Permanent:			
68.00 Spending authority from offsetting collections: Offsetting collections (cash)			40
Change in unpaid obligations:			
73.10 Total new obligations			
Outlays (gross), detail:			
86.90 Outlays from new current authority			-1

86.97 Outlays from new permanent authority			1
87.00 Total outlays (gross)			
Offsets:			
Against gross budget authority and outlays:			
88.40 Offsetting collections (cash) from: Non-Federal sources			-40
Net budget authority and outlays:			
89.00 Budget authority			-40
90.00 Outlays			-40

Legislation will be proposed that would authorize the Secretary of Labor to collect fees from employers for the certification of certain aliens as eligible workers under the Immigration and Nationality Act. The fee proceeds will offset the costs of administering and enforcing the alien labor program, and provide reemployment and training assistance to U.S. workers who have been dislocated from their jobs.

The additional proviso to be included in appropriation language is being proposed in anticipation of the enactment of authorizing legislation. If the authorizing legislation is enacted, the proviso will reduce the amounts available under the Training and Employment Services heading so that total resources will not exceed the amount allowed under the discretionary spending caps. The proviso allows agencies to spend whatever user fees are collected, possibly more or possibly less than the estimates in the schedule or the specified reduction in Training and Employment Services expenditures.

Object Classification (in millions of dollars)

Identification code 16-0174-2-1-504	1998 actual	1999 est.	2000 est.
41.0 Direct obligations: Grants, subsidies, and contributions			-6
99.0 Reimbursable obligations: Subtotal, reimbursable obligations			6
99.9 Total new obligations			

WELFARE-TO-WORK JOBS

Program and Financing (in millions of dollars)

Identification code 16-0177-0-1-504	1998 actual	1999 est.	2000 est.
Obligations by program activity:			
00.01 Formula grants	1,041	1,045	
00.02 Competitive grants	199	512	
00.03 Performance grants			100
10.00 Total new obligations	1,240	1,557	100
Budgetary resources available for obligation:			
21.40 Unobligated balance available, start of year		248	100
22.00 New budget authority (gross)	1,488	1,409	
23.90 Total budgetary resources available for obligation	1,488	1,657	100
23.95 Total new obligations	-1,240	-1,557	-100
24.40 Unobligated balance available, end of year	248	100	
New budget authority (gross), detail:			
Current:			
40.36 Unobligated balance of permanent authority rescinded		-79	
Permanent:			
60.00 Appropriation	1,488	1,488	
70.00 Total new budget authority (gross)	1,488	1,409	
Change in unpaid obligations:			
72.40 Unpaid obligations, start of year: Obligated balance, start of year		1,224	1,909
73.10 Total new obligations	1,240	1,557	100
73.20 Total outlays (gross)	-16	-872	-1,464
74.40 Unpaid obligations, end of year: Obligated balance, end of year	1,224	1,909	545

General and special funds—Continued**WELFARE-TO-WORK JOBS—Continued****Program and Financing (in millions of dollars)—Continued**

Identification code 16-0177-0-1-504	1998 actual	1999 est.	2000 est.
Outlays (gross), detail:			
86.97 Outlays from new permanent authority	16	205	.....
86.98 Outlays from permanent balances .....	.....	667	1,464
87.00 Total outlays (gross)	16	872	1,464
Net budget authority and outlays:			
89.00 Budget authority	1,488	1,409	.....
90.00 Outlays	16	872	1,464

Summary of Budget Authority and Outlays

(in millions of dollars)

Enacted/requested:	1998 actual	1999 est.	2000 est.
Budget Authority	1,488	1,409	.....
Outlays	16	872	1,464
Legislative proposal, subject to PAYGO:			
Budget Authority .....	.....	.....	1,000
Outlays .....	.....	.....	133
Total:			
Budget Authority	1,488	1,409	1,000
Outlays	16	872	1,597

This account provides funding for activities of the Welfare-to-Work Grants program, which was established by the Balanced Budget Act of 1997 (P.L. 105-33) appropriating funding for 1998 and 1999. This program provides formula grants to States and federally administered competitive grants to Private Industry Councils, political subdivisions of States, and private entities to assist hard-to-employ welfare recipients to secure lasting, unsubsidized employment. Legislation will be proposed to extend the program through 2000.

Object Classification (in millions of dollars)

Identification code 16-0177-0-1-504	1998 actual	1999 est.	2000 est.
41.0 Direct obligations: Grants, subsidies, and contributions	1,237	1,554	100
41.0 Allocation Account: Grants, subsidies, and contributions	3	3	.....
99.9 Total new obligations	1,240	1,557	100

WELFARE-TO-WORK JOBS

(Legislative proposal, subject to PAYGO)

Program and Financing (in millions of dollars)

Identification code 16-0177-4-1-504	1998 actual	1999 est.	2000 est.
Obligations by program activity:			
00.01 Formula grants			678
00.02 Competitive grants			222
10.00 Total new obligations			900
Budgetary resources available for obligation:			
22.00 New budget authority (gross)			1,000
23.95 Total new obligations			-900
24.40 Unobligated balance available, end of year			100
New budget authority (gross), detail:			
60.00 Appropriation			1,000
Change in unpaid obligations:			
73.10 Total new obligations			900
73.20 Total outlays (gross)			-133
74.40 Unpaid obligations, end of year: Obligated balance, end of year			767

Outlays (gross), detail:			
86.97 Outlays from new permanent authority .....	.....	.....	133
Net budget authority and outlays:			
89.00 Budget authority .....	.....	.....	1,000
90.00 Outlays .....	.....	.....	133

Legislation will be proposed to reauthorize the Welfare-to-Work Grants program in FY 2000. The program will provide formula grants to States and federally administered competitive grants to Local Workforce Investment Boards, political subdivisions of States, and private entities to assist hard-to-employ welfare recipients to secure lasting, unsubsidized employment.

Object Classification (in millions of dollars)

Identification code 16-0177-4-1-504	1998 actual	1999 est.	2000 est.
41.0 Direct obligations: Grants, subsidies, and contributions			897
41.0 Allocation Account: Grants, subsidies, and contributions			3
99.9 Total new obligations			900

COMMUNITY SERVICE EMPLOYMENT FOR OLDER AMERICANS

To carry out the activities for national grants or contracts with public agencies and public or private nonprofit organizations under paragraph (1)(A) of section 506(a) of title V of the Older Americans Act of 1965, as amended, or to carry out older worker activities as subsequently authorized, \$343,356,000.

To carry out the activities for grants to States under paragraph (3) of section 506(a) of title V of the Older Americans Act of 1965, as amended, or to carry out older worker activities as subsequently authorized, \$96,844,000. (*Department of Labor Appropriations Act, 1999, as included in Public Law 105-277, section 101(f).*)

Program and Financing (in millions of dollars)

Identification code 16-0175-0-1-504	1998 actual	1999 est.	2000 est.
Obligations by program activity:			
00.01 National programs	343	343	343
00.02 State programs	97	97	97
10.00 Total obligations (object class 41.0)	440	440	440
Budgetary resources available for obligation:			
22.00 New budget authority (gross)	440	440	440
23.95 Total new obligations	-440	-440	-440
New budget authority (gross), detail:			
40.00 Appropriation	440	440	440
Change in unpaid obligations:			
72.40 Unpaid obligations, start of year: Obligated balance, start of year	388	373	369
73.10 Total new obligations	440	440	440
73.20 Total outlays (gross)	-448	-444	-440
73.40 Adjustments in expired accounts	-7	.....	.....
74.40 Unpaid obligations, end of year: Obligated balance, end of year	373	369	369
Outlays (gross), detail:			
86.90 Outlays from new current authority	77	84	84
86.93 Outlays from current balances	371	360	356
87.00 Total outlays (gross)	448	444	440
Net budget authority and outlays:			
89.00 Budget authority	440	440	440
90.00 Outlays	448	444	440

This program provides part-time work experience in community service activities to unemployed, low-income persons aged 55 and over.

FEDERAL UNEMPLOYMENT BENEFITS AND ALLOWANCES

For payments during the current fiscal year of trade adjustment benefit payments and allowances under part I; and for training, allowances for job search and relocation, and related State administrative expenses under part II, subchapters B and D, chapter 2, title II of the Trade Act of 1974, as amended, **[\$360,700,000]** \$314,400,000, together with such amounts as may be necessary to be charged to the subsequent appropriation for payments for any period subsequent to September 15 of the current year. (*Department of Labor Appropriations Act, 1999, as included in Public Law 105-277, section 101(f).*)

Program and Financing (in millions of dollars)

Identification code 16-0326-0-1-999	1998 actual	1999 est.	2000 est.
Obligations by program activity:			
Direct program:			
00.01 Trade adjustment assistance benefits	175	204	212
00.02 Trade adjustment assistance training	97	94	94
00.03 North American Free Trade Agreement adjustment assistance benefits	21	28	8
00.04 North American Free Trade Agreement adjustment assistance training	30	37	.....
09.01 Reimbursable program	16	40	40
10.00 Total new obligations	339	403	354
Budgetary resources available for obligation:			
22.00 New budget authority (gross)	365	404	354
23.95 Total new obligations	-339	-403	-354
23.98 Unobligated balance expiring	-27	.....	.....
New budget authority (gross), detail:			
Current:			
40.00 Appropriation	349	361	314
Permanent:			
68.00 Spending authority from offsetting collections: Offsetting collections (cash)	16	43	40
70.00 Total new budget authority (gross)	365	404	354
Change in unpaid obligations:			
72.40 Unpaid obligations, start of year: Obligated balance, start of year	166	196	200
73.10 Total new obligations	339	403	354
73.20 Total outlays (gross)	-300	-399	-373
73.40 Adjustments in expired accounts	-9	.....	.....
74.40 Unpaid obligations, end of year: Obligated balance, end of year	196	200	181
Outlays (gross), detail:			
86.90 Outlays from new current authority	239	289	267
86.93 Outlays from current balances	44	65	66
86.97 Outlays from new permanent authority	16	43	40
87.00 Total outlays (gross)	300	399	373
Offsets:			
Against gross budget authority and outlays:			
88.00 Offsetting collections (cash) from: Federal sources	-16	-43	-40
Net budget authority and outlays:			
89.00 Budget authority	349	361	314
90.00 Outlays	283	356	333

Summary of Budget Authority and Outlays

(in millions of dollars)

Enacted/requested:	1998 actual	1999 est.	2000 est.
Budget Authority	349	361	314
Outlays	283	354	333
Legislative proposal, subject to PAYGO:			
Budget Authority .....	.....	.....	157
Outlays .....	.....	.....	101
Total:			
Budget Authority	349	361	471
Outlays	283	354	434

Trade adjustment assistance.—Adjustment assistance, including cash weekly benefits, training, job search and reloca-

tion allowances, is paid to workers as authorized by the Trade Act of 1974, as amended.

North American Free Trade Agreement (NAFTA) transitional adjustment assistance.—Adjustment assistance, including weekly cash benefits, training, job search and relocation allowances, is paid to workers determined to be adversely affected as a result of the NAFTA as authorized by the Trade Act of 1974, as amended.

Object Classification (in millions of dollars)

Identification code 16-0326-0-1-999	1998 actual	1999 est.	2000 est.
41.0 Direct obligations: Grants, subsidies, and contributions	323	363	314
99.0 Reimbursable obligations: Subtotal, reimbursable obligations	16	40	40
99.9 Total new obligations	339	403	354

FEDERAL UNEMPLOYMENT BENEFITS AND ALLOWANCES

(Legislative proposal, subject to PAYGO)

Program and Financing (in millions of dollars)

Identification code 16-0326-4-1-999	1998 actual	1999 est.	2000 est.
Obligations by program activity:			
Direct program:			
00.01 Trade adjustment assistance benefits			82
00.02 Trade adjustment assistance training			75
10.00 Total new obligations (object class 41.0)			157
Budgetary resources available for obligation:			
22.00 New budget authority (gross)			157
23.95 Total new obligations			-157
New budget authority (gross), detail:			
40.00 Appropriation			157
Change in unpaid obligations:			
73.10 Total new obligations			157
73.20 Total outlays (gross)			-101
74.40 Unpaid obligations, end of year: Obligated balance, end of year			56
Outlays (gross), detail:			
86.90 Outlays from new current authority			101
Net budget authority and outlays:			
89.00 Budget authority			157
90.00 Outlays			101

Legislation will be proposed that would consolidate and reform the Trade Adjustment Assistance (TAA) and the NAFTA-Transitional Adjustment Assistance (NAFTA-TAA) programs and extend the combined program for two and one-quarter years through September 30, 2001. As part of the consolidation, the proposed legislation would extend eligibility for TAA to those who lose their jobs due to shifts in production abroad, similar to the current provision under NAFTA-TAA for shifts in production to Canada and Mexico. The legislative cap on TAA training expenditures would be raised to support the expected increase in program participants. The consolidated program would harmonize existing requirements linking training and income support and would provide supportive services as needed. Finally, the proposed legislation would create a contingency funding provision to assure that resources are available to pay for any unexpected increase in benefits costs for eligible workers.

The funds requested in the appropriations language for the Federal Unemployment Benefits and Allowances account do not cover the extension of NAFTA-TAA and the legislative reforms. Once the proposed legislation has been enacted, the Administration will submit modified appropriations language.

General and special funds—Continued

STATE UNEMPLOYMENT INSURANCE AND EMPLOYMENT SERVICE
OPERATIONS

For authorized administrative expenses, **[\$162,097,000]** \$232,452,000, together with not to exceed **[\$3,132,076,000]** \$3,183,321,000 (including not to exceed \$1,228,000 which may be used for amortization payments to States which had independent retirement plans in their State employment service agencies prior to 1980), which may be expended from the Employment Security Administration account in the Unemployment Trust Fund including the cost of administering section 1201 of the Small Business Job Protection Act of 1996, section 7(d) of the Wagner-Peyser Act, as amended, [section 461 of the Job Training Partnership Act,] the Trade Act of 1974, as amended, [the Immigration Act of 1990, and the Immigration and Nationality Act, as amended,] and of which the sums available in the allocation for activities authorized by title III of the Social Security Act, as amended (42 U.S.C. 502–504), and the sums available in the allocation for necessary administrative expenses for carrying out 5 U.S.C. 8501–8523, shall be available for obligation by the States through December 31, **[1999]** 2000, except that funds used for automation acquisitions shall be available for obligation by the States through September 30, **[2001]** 2002; and of which **[\$162,097,000]** \$222,452,000, together with not to exceed **[\$746,138,000]** \$791,283,000 of the amount which may be expended from said trust fund, shall be available for obligation for the period July 1, **[1999]** 2000 through June 30, **[2000]** 2001, to fund activities under the Act of June 6, 1933, as amended, including the cost of penalty mail authorized under 39 U.S.C. 3202(a)(1)(E) made available to States in lieu of allotments for such purpose, and of which **[\$180,933,000]** \$196,333,000 shall be available only to the extent necessary for additional State allocations to administer unemployment compensation laws to finance increases in the number of unemployment insurance claims filed and claims paid or changes in a State law: *Provided*, That to the extent that the Average Weekly Insured Unemployment (AWIU) for fiscal year **[1999]** 2000 is projected by the Department of Labor to exceed **[2,629,000]** 2,638,000, an additional \$28,600,000 shall be available for obligation for every 100,000 increase in the AWIU level (including a pro rata amount for any increment less than 100,000) from the Employment Security Administration Account of the Unemployment Trust Fund: *Provided further*, That funds appropriated in this Act which are used to establish a national one-stop career center network may be obligated in contracts, grants or agreements with non-State entities: *Provided further*, That funds appropriated under this Act for activities authorized under the Wagner-Peyser Act, as amended, and title III of the Social Security Act, may be used by the States to fund integrated Employment Service and Unemployment Insurance automation efforts, notwithstanding cost allocation principles prescribed under Office of Management and Budget Circular A–87.

In addition, and subject to the same terms and conditions, not to exceed \$91,000,000 shall be available only for State administrative expenses associated solely with the conduct of unemployment insurance integrity functions authorized by title III of the Social Security Act. (Department of Labor Appropriations Act, 1999, as included in Public Law 105–277, section 101(f).)

Program and Financing (in millions of dollars)

Identification code 16–0179–0–1–999	1998 actual	1999 est.	2000 est.
Obligations by program activity:			
Direct program:			
Unemployment compensation:			
00.01 State administration	2,472	2,175	2,206
00.02 National activities	10	10	17
00.03 Wage record initiative			40
00.04 Contingency		181	196
Employment service:			
00.10 Allotments to States	788	804	762
00.11 Reemployment services grants			53
00.12 National activities	63	60	34
00.13 One-stop career centers	148	156	150
00.14 Work incentive assistance grants			17
09.01 Reimbursable program	2	10	10
10.00 Total new obligations	3,483	3,396	3,485
Budgetary resources available for obligation:			
21.40 Unobligated balance available, start of year	171	154	103

22.00	New budget authority (gross)	3,467	3,345	3,494
22.21	Unobligated balance transferred to other accounts	– 1		
23.90	Total budgetary resources available for obligation	3,637	3,499	3,597
23.95	Total new obligations	– 3,483	– 3,396	– 3,485
24.40	Unobligated balance available, end of year	154	103	112
New budget authority (gross), detail:				
Current:				
40.00	Appropriation	172	162	232
Permanent:				
68.00	Spending authority from offsetting collections: Offsetting collections (cash)	3,295	3,183	3,262
70.00	Total new budget authority (gross)	3,467	3,345	3,494
Change in unpaid obligations:				
72.40	Unpaid obligations, start of year: Obligated balance, start of year	221	143	224
73.10	Total new obligations	3,483	3,396	3,485
73.20	Total outlays (gross)	– 3,513	– 3,315	– 3,501
73.40	Adjustments in expired accounts	– 48		
74.40	Unpaid obligations, end of year: Obligated balance, end of year	143	224	208
Outlays (gross), detail:				
86.90	Outlays from new current authority	20	12	25
86.93	Outlays from current balances	199	120	214
86.97	Outlays from new permanent authority	3,295	3,183	3,262
87.00	Total outlays (gross)	3,513	3,315	3,501
Offsets:				
Against gross budget authority and outlays:				
Offsetting collections (cash) from:				
Federal sources:				
88.00	Federal sources	– 2	– 10	– 10
88.00	Trust Fund sources	– 3,292	– 3,173	– 3,252
88.00	Federal sources	– 1		
88.90	Total, offsetting collections (cash)	– 3,295	– 3,183	– 3,262
Net budget authority and outlays:				
89.00	Budget authority	172	162	232
90.00	Outlays	219	132	239

Note.—Excludes budget authority for alien labor certification activities transferred to the Employment Standards Administration, Wage and Hour Division. Comparable amounts for 1998 (\$31.3 million) and 1999 (\$36.3 million) are included above.

Summary of Budget Authority and Outlays

	(in millions of dollars)		
	1998 actual	1999 est.	2000 est.
Enacted/requested:			
Budget Authority	172	162	232
Outlays	219	132	239
Supplemental proposal:			
Budget Authority			
Outlays			
Legislative proposal, not subject to PAYGO:			
Budget Authority			
Outlays			
Total:			
Budget Authority	172	162	232
Outlays	219	132	239

Unemployment compensation.—State administration amounts provide administrative grants to State agencies which pay unemployment compensation to eligible workers and collect State unemployment taxes from employers. These agencies also pay unemployment benefits to former Federal personnel as well as trade adjustment assistance to eligible individuals. State administration amounts also provide administrative grants to State agencies to improve the integrity and financial stability of the unemployment compensation program through a comprehensive program, UI Performs, to effect continuous improvement in State performance and related activities designed to assess and reduce errors and prevent fraud, waste, and abuse in the payment of unemployment compensation benefits and the collection of unemployment taxes. National activities relating to the Federal-State unemployment insurance programs are conducted through

contracts or agreements with the State agencies. Contingency funds are available only to meet increases in the costs of administration resulting from changes in State law, or increases in the number of claims filed and claims paid. Funding is requested to improve the quality of the unemployment insurance wage records in the National Directory of New Hires (NDNH). Currently, the Social Security Administration is unable to verify the validity of many of the social security numbers in the wage records because it does not have enough characters in the workers' names to do the match. The recommended funding would cover the one-time State costs of converting their computer systems to store longer names. Legislation will be proposed to provide additional administrative resources for the States to operate their UI programs, as described in the proposal for the Unemployment Trust Fund account.

PROGRAM STATISTICS

	1997 actual	1998 estimate	1999 estimate ¹	2000 estimate ¹
Staff years	38,961	36,257	43,549	44,968
Basic workload (in thousands):				
Employer tax accounts	6,265	6,425	6,495	6,552
Employee wage items recorded	504,695	518,515	525,030	529,674
Initial claims taken	18,160	17,369	18,926	20,191
Eligibility interviews	2,718	2,497	9,901	10,615
Weeks claimed	127,377	118,656	127,957	137,189
Nonmonetary determinations	7,627	7,430	7,491	7,688
Appeals	1,151	1,121	1,083	1,064
Covered employment	118,230	120,890	122,100	123,180

¹ 1999 and 2000 estimates include workload that can be financed from contingency funds.

Employment service.—The public employment service is a nationwide system providing no-fee employment services to individuals who are seeking employment and employers who are seeking workers. State employment service activities are financed by allotment to States distributed under a demographically based funding formula established under the Wagner-Peyser Act, as amended. Employment service allotments are funded on a program year basis running from July 1 through June 30 of the following year. The reemployment needs of unemployed workers who lose their jobs through no fault of their own and who need extra job finding help are financed by Reemployment Services grants. These funds will be distributed to States on a program year basis running from July 1 through June 30 the following year.

Employment service activities serving national needs are conducted through specific reimbursable agreements between the States and the Federal Government under the Wagner-Peyser Act, as amended. Funding is also provided for amortization payments for States which had independent retirement plans prior to 1980 in their State employment service agencies. In this activity, funds are provided for America's Agricultural Labor Network (AgNet), a new information system that allows growers to find workers and workers to find employment opportunities that meet their needs.

In order to streamline and improve the alien labor certification processes, the Department is consolidating alien labor certification functions in the Employment Standards Administration's (ESA) Wage and Hour Division. All alien labor certification resources formerly budgeted in the Employment and Training Administration are now reflected in ESA's budget request. The request for FY 2000 reflects this transfer.

One-Stop career centers.—These funds will be used to support voluntary State efforts to create a comprehensive system of One-Stop Career Centers which will provide workers and employers with quick and easy access to a wide array of enhanced career development and labor market information services. Funding for this activity is on a program year basis, running from July 1 through June 30 of the following year.

Work incentive assistance grants.—These funds will provide competitive grants to improve access to and coordination of

information, benefits, and services to enable individuals with disabilities to return to work.

PROGRAM STATISTICS

[In thousands]

	1997 actual ¹	1998 estimate ²	1999 estimate ³	2000 estimate ⁴
Total applicants	17,855	18,000	18,000	18,000
Entered employment	3,292	3,330	3,365	3,700

¹ For the program year, July 1, 1997–June 30, 1998.

² For the program year, July 1, 1998–June 30, 1999.

³ For the program year, July 1, 1999–June 30, 2000.

⁴ For the program year, July 1, 2000–June 30, 2001.

Object Classification (in millions of dollars)

Identification code 16–0179–0–1–999	1998 actual	1999 est.	2000 est.
Direct obligations:			
23.3 Communications, utilities, and miscellaneous charges	114	113	113
41.0 Grants, subsidies, and contributions	3,367	3,273	3,362
99.0 Subtotal, direct obligations	3,481	3,386	3,475
99.0 Reimbursable obligations	2	10	10
99.9 Total new obligations	3,483	3,396	3,485

STATE UNEMPLOYMENT INSURANCE AND EMPLOYMENT SERVICES
OPERATIONS

(Legislative proposal, not subject to PAYGO)

Provided, That contingent upon the enactment of authorizing legislation, the Secretary shall charge a fee for conducting certifications for the Work Opportunity Tax Credit and the Welfare-to-Work Tax Credit, and such fee shall be deposited as an offsetting collection to this appropriation, to remain available until expended for the purpose of such certifications: Provided further, That upon enactment of such authorizing legislation, the amount appropriated above to be expended from the Employment Security Administration account in the Unemployment Trust Fund shall be reduced by \$20,000,000.

Program and Financing (in millions of dollars)

Identification code 16–0179–2–1–999	1998 actual	1999 est.	2000 est.
New budget authority (gross), detail:			
68.00 Spending authority from offsetting collections: Offsetting collections (cash)			
Offsets:			
Against gross budget authority and outlays:			
Offsetting collections (cash) from:			
88.00 Trust Fund sources			20
88.40 Non-Federal sources			–20
88.90 Total, offsetting collections (cash)			
Net budget authority and outlays:			
89.00 Budget authority			
90.00 Outlays			

Legislation will be proposed that would allow the Department of Labor to charge fees to employers that request certifications under the Work Opportunity Tax Credit and the Welfare-to-Work Tax Credit. These fees will be used to cover the costs of State administration of these programs. Authorizing legislation will be proposed to authorize the collection and spending of the fee contingent on the appropriations action.

The additional proviso to be included in appropriation language is being proposed in anticipation of the enactment of authorizing legislation. If the authorizing legislation is enacted, the proviso will reduce the amounts that may be expended from the Employment Security Administration account in the Unemployment Trust Fund provided in the body of the language so that total resources will not exceed the

General and special funds—Continued**STATE UNEMPLOYMENT INSURANCE AND EMPLOYMENT SERVICES
OPERATIONS—Continued**

amount allowed under the discretionary spending caps. The proviso allows agencies to spend whatever user fees are collected, possibly more or possibly less than the estimates in the schedule or the specified reduction in the Employment Security Administration expenditures.

PAYMENTS TO THE UNEMPLOYMENT TRUST FUND**Program and Financing (in millions of dollars)**

Identification code 16-0178-0-1-603	1998 actual	1999 est.	2000 est.
Budgetary resources available for obligation:			
21.40 Unobligated balance available, start of year	5	5	5
24.40 Unobligated balance available, end of year	5	5	5
Net budget authority and outlays:			
89.00 Budget authority			
90.00 Outlays			

This account was initiated as a result of the amendments to the Emergency Unemployment Compensation law (P.L. 102-164, as amended) which currently provides for general fund financing for administrative costs related to extended benefits under the optional, total unemployment rate trigger. These funds are transferred to a receipt account in the Unemployment Trust Fund (UTF) in order that resources may be transferred to the Employment Security Administration Account in the UTF for administrative costs.

ADVANCES TO THE UNEMPLOYMENT TRUST FUND AND OTHER FUNDS

For repayable advances to the Unemployment Trust Fund as authorized by sections 905(d) and 1203 of the Social Security Act, as amended, and to the Black Lung Disability Trust Fund as authorized by section 9501(c)(1) of the Internal Revenue Code of 1954, as amended; and for nonrepayable advances to the Unemployment Trust Fund as authorized by section 8509 of title 5, United States Code, and to the "Federal unemployment benefits and allowances" account, to remain available until September 30, [2000, \$357,000,000] 2001, \$356,000,000.

In addition, for making repayable advances to the Black Lung Disability Trust Fund in the current fiscal year after September 15, [1999] 2000, for costs incurred by the Black Lung Disability Trust Fund in the current fiscal year, such sums as may be necessary. (*Department of Labor Appropriations Act, 1999, as included in Public Law 105-277, section 101(f).*)

Program and Financing (in millions of dollars)

Identification code 16-0327-0-1-603	1998 actual	1999 est.	2000 est.
Obligations by program activity:			
10.00 Total obligations (object class 92.0)		3	
Budgetary resources available for obligation:			
21.40 Unobligated balance available, start of year	88		
22.00 New budget authority (gross)		3	
23.90 Total budgetary resources available for obligation	88	3	
23.95 Total new obligations		-3	
23.98 Unobligated balance expiring	-88		
New budget authority (gross), detail:			
40.05 Appropriation (indefinite)		3	
Change in unpaid obligations:			
73.10 Total new obligations		3	
73.20 Total outlays (gross)		-3	
Outlays (gross), detail:			
86.90 Outlays from new current authority		3	

Net budget authority and outlays:			
89.00 Budget authority		3	
90.00 Outlays		3	

This account provides repayable advances to the Black Lung Disability Trust Fund for making payments from that fund whenever its balances prove insufficient. The funding requested in this appropriation for FY 2000 is entirely for Black Lung. This spending authority is presented as authority to borrow in the Black Lung Disability Trust Fund.

This account also provides advances to several other accounts to pay unemployment compensation to eligible individuals under various Federal and State unemployment compensation laws whenever the balances in the funds prove insufficient or whenever reimbursements to certain accounts, as allowed by law, are to be made. Advances made to the Federal employees compensation account in the Unemployment Trust Fund and to the Federal unemployment benefits and allowances account are nonrepayable. All other advances made to the Federal unemployment account and to the Extended unemployment compensation account (both in the Unemployment Trust Fund) are repaid, with interest, to the general fund of the Treasury.

PROGRAM ADMINISTRATION

For expenses of administering employment and training programs, [\$94,410,000] \$103,208,000, including [\$6,360,000] \$6,578,000 to support up to 75 full-time equivalent staff, [the majority of which will be term Federal appointments lasting no more than two years,] to administer welfare-to-work grants, together with not to exceed [\$43,716,000] \$37,842,000, which may be expended from the Employment Security Administration account in the Unemployment Trust Fund. (*Department of Labor Appropriations Act, 1999, as included in Public Law 105-277, section 101(f).*)

Program and Financing (in millions of dollars)

Identification code 16-0172-0-1-504	1998 actual	1999 est.	2000 est.
Obligations by program activity:			
Direct program:			
00.01 Adult employment and training	28	31	33
00.02 Youth employment and training	30	32	35
00.03 Employment security	44	45	39
00.04 Apprenticeship services	16	18	20
00.05 Executive direction	7	8	8
00.06 Welfare-to-work	6	6	6
10.00 Total new obligations	131	140	141
Budgetary resources available for obligation:			
22.00 New budget authority (gross)	131	140	141
23.95 Total new obligations	-131	-140	-141
New budget authority (gross), detail:			
Current:			
40.00 Appropriation	90	94	103
42.00 Transferred from other accounts		2	
43.00 Appropriation (total)	90	96	103
Permanent:			
68.00 Spending authority from offsetting collections: Offsetting collections (cash)	41	44	38
70.00 Total new budget authority (gross)	131	140	141
Change in unpaid obligations:			
72.40 Unpaid obligations, start of year: Obligated balance, start of year	14	15	12
73.10 Total new obligations	131	140	141
73.20 Total outlays (gross)	-130	-144	-142
74.40 Unpaid obligations, end of year: Obligated balance, end of year	15	12	10
Outlays (gross), detail:			
86.90 Outlays from new current authority	78	86	93
86.93 Outlays from current balances	11	13	12
86.97 Outlays from new permanent authority	41	44	38

87.00	Total outlays (gross)	130	144	142
Offsets:				
Against gross budget authority and outlays:				
Offsetting collections (cash) from:				
Federal sources:				
88.00	Trust fund sources	-41	-44	-38
88.00	Trust Fund sources (Transfer 16-0179)			
88.90	Total, offsetting collections (cash)	-41	-44	-38
Net budget authority and outlays:				
89.00	Budget authority	90	96	103
90.00	Outlays	89	100	104

Note.—Excludes budget authority for alien labor certification activities transferred to the Employment Standards Administration, Wage and Hour Division. Comparable amounts for 1998 (\$7 million) and 1999 (\$8 million) are included above.

Adult employment and training.—Provides leadership, policy direction and administration for a decentralized system of grants to States and federally administered programs for job training and employment assistance for low income adults and dislocated workers; provides for training and employment services to special targeted groups; provides for the settlement of trade adjustment petitions; and includes related program operations support activities.

Youth employment and training.—Provides leadership, policy direction and administration for a decentralized system of grants to States and federally administered programs for job training and employment assistance for youth, including youth grants, the Job Corps, Right Track Partnership grants, and Youth Opportunity Grants; it also provides for leadership and policy direction for implementing the School-to-Work Opportunities system; and includes related program operations support activities.

Employment security.—Provides leadership and policy direction for the administration of the comprehensive nationwide public employment service system; unemployment insurance programs in each State; and for a One-Stop career center network, including a comprehensive system of collecting, analyzing and disseminating labor market information; and includes related program operations support activities.

Apprenticeship services.—Promotes and provides leadership and policy direction for the administration of apprenticeship as a method of skill acquisition through a Federal-State apprenticeship structure. It provides for the Child Care Apprenticeship Program for increased training of child care providers.

Executive direction.—Provides leadership and policy direction for all training and employment services programs and activities and provides for related program operations support, including research, evaluations, demonstrations and performance standards.

Welfare-to-work.—Provides leadership, policy direction, technical assistance, and administration for a decentralized system of grants to States and federally administered competitive grants to Workforce Investment Boards, political subdivisions of States, and private entities to assist hard-to-employ welfare recipients to secure lasting, unsubsidized employment.

All alien labor certification activities and resources, formerly budgeted in the Employment and Training Administration, through FY 1999, are now reflected in the budget of the Employment Standards Administration, Wage and Hour Division.

Object Classification (in millions of dollars)

Identification code 16-0172-0-1-504	1998 actual	1999 est.	2000 est.
Personnel compensation:			
11.1 Full-time permanent	75	76	77
11.3 Other than full-time permanent	1	4	3
11.5 Other personnel compensation	1	1	1
11.9 Total personnel compensation	77	81	81

12.1 Civilian personnel benefits	16	17	16
21.0 Travel and transportation of persons	5	5	5
23.1 Rental payments to GSA	10	10	10
23.3 Communications, utilities, and miscellaneous charges	2	1	2
24.0 Printing and reproduction	1	1	1
25.2 Other services	2	3	3
25.3 Purchases of goods and services from Government accounts	11	12	13
25.7 Operation and maintenance of equipment	3	5	5
26.0 Supplies and materials	1	1	1
31.0 Equipment	2	4	3
99.0 Subtotal, direct obligations	130	140	140
99.5 Below reporting threshold	1		1
99.9 Total new obligations	131	140	141

Personnel Summary

Identification code 16-0172-0-1-504	1998 actual	1999 est.	2000 est.
Direct:			
1001 Total compensable workyears: Full-time equivalent employment	1,335	1,385	1,341
Reimbursable:			
2001 Total compensable workyears: Full-time equivalent employment	3	3	3

UNEMPLOYMENT TRUST FUND

Unavailable Collections (in millions of dollars)

Identification code 20-8042-0-7-999	1998 actual	1999 est.	2000 est.
Balance, start of year:			
01.99 Balance, start of year	61,416	70,220	77,470
Receipts:			
02.01 General taxes, FUTA	6,369	6,446	6,536
02.02 Deposits by Federal agencies to the Federal Employees Compensation Account	508	473	496
02.05 Interest and profits on investments in public debt securities	4,304	4,443	4,938
02.06 State accounts, deposits by States	21,047	22,208	23,464
02.07 State accounts, deposits by States, legislative proposal subject to PAYGO			280
02.08 Deposits by Railroad Retirement Board	68	111	77
02.09 CMA interest, Unemployment trust fund	1	2	2
02.99 Total receipts	32,297	33,683	35,793
04.00 Total: Balances and collections	93,713	103,903	113,263
Appropriation:			
05.01 Unemployment trust fund	-23,408	-26,347	-29,241
05.02 Unemployment trust fund, legislative proposal not subject to PAYGO			20
05.03 Unemployment trust fund, legislative proposal subject to PAYGO			-90
05.04 Railroad unemployment insurance trust fund	-85	-92	-99
05.05 Unemployment trust fund, supplemental request		6	
05.99 Subtotal appropriation	-23,493	-26,433	-29,410
07.99 Total balance, end of year	70,220	77,470	83,853

Program and Financing (in millions of dollars)

Identification code 20-8042-0-7-999	1998 actual	1999 est.	2000 est.
Obligations by program activity:			
Federal-State unemployment insurance:			
Withdrawals:			
00.01 Benefit payments by States	19,459	22,306	25,108
00.02 Federal employees' unemployment compensation	473	473	504
00.03 State administrative expenses	3,138	3,331	3,302
Federal administrative expenses:			
00.10 Direct expenses	45	48	43
00.11 Reimbursements to the Department of the Treasury	106	107	109
00.20 Veterans employment and training	182	183	186
00.21 Interest on refunds	3	3	3
10.00 Total new obligations	23,406	26,451	29,255

Budgetary resources available for obligation:

21.40 Unobligated balance available, start of year	694	696	592
22.00 New budget authority (gross)	23,408	26,347	29,241

General and special funds—Continued**UNEMPLOYMENT TRUST FUND—Continued****Program and Financing (in millions of dollars)—Continued**

Identification code 20-8042-0-7-999	1998 actual	1999 est.	2000 est.
23.90 Total budgetary resources available for obligation	24,102	27,043	29,833
23.95 Total new obligations	-23,406	-26,451	-29,255
24.40 Unobligated balance available, end of year	696	592	578
New budget authority (gross), detail:			
Current:			
40.26 Appropriation (trust fund, definite)	3,561	3,417	3,558
Permanent:			
60.27 Appropriation (trust fund, indefinite)	32,297	33,683	35,521
60.45 Portion precluded from obligation	-12,450	-10,793	-9,838
63.00 Appropriation (total)	19,847	22,890	25,683
65.26 Advance appropriation (trust fund, definite)		40	
70.00 Total new budget authority (gross)	23,408	26,347	29,241
Change in unpaid obligations:			
72.40 Unpaid obligations, start of year: Obligated balance, start of year	24	22	62
73.10 Total new obligations	23,406	26,451	29,255
73.20 Total outlays (gross)	-23,408	-26,411	-29,217
74.40 Unpaid obligations, end of year: Obligated balance, end of year	22	62	101
Outlays (gross), detail:			
86.90 Outlays from new current authority	2,955	2,803	2,910
86.93 Outlays from current balances	606	670	609
86.97 Outlays from new permanent authority	19,847	22,914	25,683
86.98 Outlays from permanent balances		24	16
87.00 Total outlays (gross)	23,408	26,411	29,217
Net budget authority and outlays:			
89.00 Budget authority	23,408	26,347	29,241
90.00 Outlays	23,408	26,411	29,217
Memorandum (non-add) entries:			
92.01 Total investments, start of year: U.S. securities: Par value	61,923	70,641	77,829
92.02 Total investments, end of year: U.S. securities: Par value	70,641	77,829	84,088
Summary of Budget Authority and Outlays			
(in millions of dollars)			
Enacted/requested:			
Budget Authority	23,408	26,347	29,241
Outlays	23,408	26,411	29,218
Supplemental proposal:			
Budget Authority		-6	
Outlays		-6	
Legislative proposal, not subject to PAYGO:			
Budget Authority			-20
Outlays			-20
Legislative proposal, subject to PAYGO:			
Budget Authority			90
Outlays			90
Total:			
Budget Authority	23,408	26,341	29,311
Outlays	23,408	26,405	29,288

The financial transactions of the Federal-State and railroad unemployment insurance systems are made through the Unemployment Trust Fund. All State and Federal unemployment tax receipts are deposited in the trust fund and invested in Government securities until needed for benefit payments or administrative costs. States may receive repayable advances from the fund when their balances in the fund are insufficient to pay benefits. The fund may receive repayable advances from the general fund when it has insufficient balances to make advances to States or to pay the Federal share of extended benefits.

State payroll taxes pay for all regular State benefits. During periods of high State unemployment, extended benefits,

financed one-half by State payroll taxes and one-half by the Federal unemployment payroll tax, are also paid. The Federal tax pays the costs of Federal and State administration of unemployment insurance and veterans employment services and 97% of the costs of the employment service.

The Federal employees compensation account provides funds to States for unemployment compensation benefits paid to eligible former Federal civilian personnel, Postal Service employees, and ex-servicemembers. Benefits paid are reimbursed to the Federal employees compensation account by the various Federal agencies. Any additional resources necessary to assure that the account can make the required payments to States will be provided from the Advances to the Unemployment Trust Fund and other funds account.

Both the benefit payments and administrative expenses of the separate unemployment insurance program for railroad employees are paid from the unemployment trust fund and receipts from the tax on railroad payrolls are deposited in the fund to meet expenses.

Status of Funds (in millions of dollars)

Identification code 20-8042-0-7-999	1998 actual	1999 est.	2000 est.
Unexpended balance, start of year:			
0100 Treasury balance	218	330	316
0101 U.S. Securities: Par value	61,923	70,641	77,841
0199 Total balance, start of year	62,141	70,971	78,157
Cash income during the year:			
Governmental receipts:			
0200 General taxes, FUTA, Unemployment trust fund	6,369	6,446	6,536
0201 Unemployment trust fund, State accounts, Deposits by States	21,047	22,208	23,464
0202 Deposits by Railroad Retirement Board	68	111	77
0203 Unemployment trust fund, State accounts, deposits by States			280
Proprietary receipts:			
0221 CMIA interest, Unemployment trust fund	1	2	2
Intragovernmental transactions:			
0240 Deposits by Federal agencies to the Federal Employees Compensation Account, Unemployment trust fund	508	473	496
0241 Non-repayable advances for unemployment compensation, Unemployment trust fund			
0243 Repayments to the general fund			
0244 Unemployment trust fund, Interest and profits on investments in public debt securities	4,304	4,443	4,938
0297 Income under present law	32,297	33,683	35,513
0298 Income under proposed legislation			280
0299 Total cash income	32,297	33,683	35,793
Cash outgo during year:			
0500 Unemployment trust fund	-23,408	-26,411	-29,217
0503 Railroad unemployment insurance trust fund	-59	-92	-99
0504 Cash outgo during the year (-)			-90
0506 Cash outgo during the year (-)			20
0507 Cash outgo during the year (-)		6	
0597 Outgo under present law (-)	-23,467	-26,503	-29,316
0598 Outgo under proposed legislation (-)		6	-70
0599 Total cash outgo (-)	-23,467	-26,497	-29,386
Unexpended balance, end of year:			
0700 Uninvested balance	330	316	464
0701 U.S. Securities: Par value	70,641	77,841	84,100
0799 Total balance, end of year	70,971	78,157	84,564

Object Classification (in millions of dollars)

Identification code 20-8042-0-7-999	1998 actual	1999 est.	2000 est.
25.3 Reimbursements to Department of the Treasury	106	107	109
Insurance claims and indemnities:			
42.0 Federal unemployment benefits	473	473	504
42.0 State unemployment benefits	19,459	22,306	25,108
43.0 Interest and dividends	3	3	3
Undistributed:			
92.0 Payments to States for administrative expenses	3,138	3,323	3,302
92.0 One-Stop, LMI		8	
92.0 Departmental management	4	4	5
92.0 Employment and training administration	41	44	38
93.0 Limitation on expenses	182	183	186

99.0	Subtotal, direct obligations	23,406	26,451	29,255
99.9	Total new obligations	23,406	26,451	29,255

UNEMPLOYMENT TRUST FUND
(Legislative proposal, not subject to PAYGO)

Program and Financing (in millions of dollars)

Identification code 20-8042-2-7-999	1998 actual	1999 est.	2000 est.
Obligations by program activity:			
10.00 Total new obligations (object class 92.0)			-20
Budgetary resources available for obligation:			
22.00 New budget authority (gross)			-20
23.95 Total new obligations			20
New budget authority (gross), detail:			
40.26 Appropriation (trust fund, definite)			-20
Change in unpaid obligations:			
73.10 Total new obligations			-20
73.20 Total outlays (gross)			20
Outlays (gross), detail:			
86.90 Outlays from new current authority			-20
Net budget authority and outlays:			
89.00 Budget authority			-20
90.00 Outlays			-20

Legislation will be proposed that would allow the Department of Labor to charge fees to employers that request certifications under the Work Opportunity Tax Credit and the Welfare-to-Work Tax Credit. See the State Unemployment Insurance and Employment Service Operations account for additional detail.

UNEMPLOYMENT TRUST FUND
(Legislative proposal, subject to PAYGO)

Program and Financing (in millions of dollars)

Identification code 20-8042-4-7-999	1998 actual	1999 est.	2000 est.
Obligations by program activity:			
00.03 State administrative expenses			90
10.00 Total new obligations (object class 92.0)			90
Budgetary resources available for obligation:			
22.00 New budget authority (gross)			90
23.95 Total new obligations			-90
New budget authority (gross), detail:			
60.26 Appropriation (trust fund, definite)			90
Change in unpaid obligations:			
73.10 Total new obligations			90
73.20 Total outlays (gross)			-90
Outlays (gross), detail:			
86.97 Outlays from new permanent authority			90
Net budget authority and outlays:			
89.00 Budget authority			90
90.00 Outlays			90

Legislation will be proposed that would enhance the Unemployment Insurance (UI) safety net to assure the availability of benefits in the event of a recession, make the program more accessible to unemployed workers, and improve State administrative operations. Proposed legislation would change the trigger for the standby Extended Benefits program to

make it more responsive to rising State unemployment, encourage States to improve the solvency of their unemployment trust funds and their ability to pay benefits in a recession, and seek additional administrative resources for the States to operate their UI programs, improving service delivery and improving access to UI benefits for low-wage workers. In addition to, or in conjunction with, this legislative proposal, and subject to budgetary constraints, the Administration is committed to working with Congress and other stakeholders to develop a broader set of reforms of the UI system that will expand coverage and eligibility for benefits, streamline filing and reduce tax burden where possible, emphasize reemployment, combat fraud and abuse, and improve administration.

**PENSION AND WELFARE BENEFITS
ADMINISTRATION**

Federal Funds

General and special funds:

SALARIES AND EXPENSES

For necessary expenses for the Pension and Welfare Benefits Administration, **[\$90,000,000] \$101,831,000.** (Department of Labor Appropriations Act, 1999, as included in Public Law 105-277, section 101(f).)

Program and Financing (in millions of dollars)

Identification code 16-1700-0-1-601	1998 actual	1999 est.	2000 est.
Obligations by program activity:			
Direct program:			
00.01 Enforcement and compliance	69	74	79
00.02 Policy, regulations, and public services	12	15	19
00.03 Program oversight	4	4	4
09.01 Reimbursable program		1	6
10.00 Total new obligations	85	94	108
Budgetary resources available for obligation:			
21.40 Unobligated balance available, start of year	6	3	
22.00 New budget authority (gross)	82	91	108
23.90 Total budgetary resources available for obligation	88	94	108
23.95 Total new obligations	-85	-94	-108
24.40 Unobligated balance available, end of year	3		
New budget authority (gross), detail:			
Current:			
40.00 Appropriation	82	90	102
Permanent:			
68.00 Spending authority from offsetting collections: Offsetting collections (cash)		1	6
70.00 Total new budget authority (gross)	82	91	108
Change in unpaid obligations:			
72.40 Unpaid obligations, start of year: Obligated balance, start of year	15	20	17
73.10 Total new obligations	85	94	108
73.20 Total outlays (gross)	-80	-97	-107
74.40 Unpaid obligations, end of year: Obligated balance, end of year	20	17	18
Outlays (gross), detail:			
86.90 Outlays from new current authority	67	77	87
86.93 Outlays from current balances	13	18	14
86.97 Outlays from new permanent authority		1	6
87.00 Total outlays (gross)	80	97	107
Offsets:			
Against gross budget authority and outlays:			
88.40 Offsetting collections (cash) from: Non-Federal sources		-1	-6
Net budget authority and outlays:			
89.00 Budget authority	82	90	102
90.00 Outlays	80	96	101

General and special funds—Continued**SALARIES AND EXPENSES—Continued**

Enforcement and compliance.—Conducts criminal and civil investigations and performs reviews to ensure compliance with the fiduciary provisions of the Employee Retirement Income Security Act (ERISA) and the Federal Employees' Retirement System Act of 1986. Assures compliance with applicable reporting requirements, as well as accounting, auditing and actuarial standards. Provides compliance assistance to the public. The 2000 estimates include: (1) expanded compliance and technical assistance capabilities to help ensure employers, practitioners, participants, and beneficiaries understand their rights and responsibilities under the new health benefit laws; (2) enhanced assistance to dislocated workers; (3) promoting voluntary compliance for fiduciary breaches; and (4) beginning the enhanced pension protection through faster multi-agency processing of employers' plan returns.

	1998 actual	1999 est.	2000 est.
Plan reviews and investigations conducted	7,489	7,686	8,217
Closed investigations that restored improperly diverted assets	642	537	551
Inquiries received:			
Field offices ¹	116,863	240,465	282,611

Policy, regulation and public service.—Conducts policy, research, and legislative analyses on pension, health, and other employee benefit issues. Promulgates regulations and interpretations. Issues individual and class exemptions from regulations. Discloses government-required reports and provides compliance assistance to the public. The 2000 estimates include enhanced compliance guidance, interpretive and analysis capabilities related to the new health benefit laws covering private employers.

	1998 actual	1999 est.	2000 est.
Exemptions, variances, determinations, interpretations, and regulations issued	924	1,269	1,304
Average days to process exemption requests	179	174	169
Inquiries received:			
National office ¹	38,505	77,100	77,100

¹ Inquiries received at field and national offices represent the total number of inquiries received by staff.

Program oversight.—Provides overall policy direction, strategic planning, leadership, and management of the pension and welfare benefits program. Provides administrative support for budget, debt collection, personnel, labor/employee relations, and other administrative activities, as well as technical program training related to the agency's enforcement, policy, legislative and regulatory functions.

Object Classification (in millions of dollars)

Identification code 16-1700-0-1-601	1998 actual	1999 est.	2000 est.
Direct obligations:			
11.1 Personnel compensation: Full-time permanent	38	42	47
12.1 Civilian personnel benefits	8	8	10
21.0 Travel and transportation of persons	3	3	3
23.1 Rental payments to GSA	4	5	5
23.3 Communications, utilities, and miscellaneous charges	1	1	1
25.2 Other services	5	5	5
25.3 Purchases of goods and services from Government accounts	13	14	15
25.5 Research and development contracts	2	2	3
25.7 Operation and maintenance of equipment	10	12	12
31.0 Equipment	1	1	1
99.0 Subtotal, direct obligations	85	93	102
99.0 Reimbursable obligations		1	6
99.9 Total new obligations	85	94	108

Personnel Summary

Identification code 16-1700-0-1-601	1998 actual	1999 est.	2000 est.
1001 Total compensable workyears: Full-time equivalent employment	664	764	829

PENSION BENEFIT GUARANTY CORPORATION**Federal Funds****Public enterprise funds:****PENSION BENEFIT GUARANTY CORPORATION FUND**

The Pension Benefit Guaranty Corporation is authorized to make such expenditures, including financial assistance authorized by section 104 of Public Law 96-364, within limits of funds and borrowing authority available to such Corporation, and in accord with law, and to make such contracts and commitments without regard to fiscal year limitations as provided by section 104 of the Government Corporation Control Act, as amended (31 U.S.C. 9104), as may be necessary in carrying out the program through September 30, [1999] 2000, for such Corporation: *Provided*, That not to exceed [\$10,958,000] \$11,352,000 shall be available for administrative expenses of the Corporation: *Provided further*, That expenses of such Corporation in connection with the termination of pension plans, for the acquisition, protection or management, and investment of trust assets, and for benefits administration services shall be considered as non-administrative expenses for the purposes hereof, and excluded from the above limitation. (*Department of Labor Appropriations Act, 1999, as included in Public Law 105-277, section 101(f).*)

Program and Financing (in millions of dollars)

Identification code 16-4204-0-3-601	1998 actual	1999 est.	2000 est.
Obligations by program activity:			
09.01 Single employer program benefits payments	835	1,277	963
09.02 Multi-employer program financial assistance	19	14	94
09.03 Administrative expenses	10	11	11
09.04 Services related to terminations	137	149	154
10.00 Total new obligations	1,001	1,451	1,222
Budgetary resources available for obligation:			
21.40 Unobligated balance available, start of year	7,469	8,721	9,358
22.00 Budget authority from offsetting collections	2,252	2,088	2,361
23.90 Total budgetary resources available for obligation	9,721	10,809	11,719
23.95 Total new obligations	-1,001	-1,451	-1,222
24.40 Unobligated balance available, end of year	8,721	9,358	10,497
New budget authority (gross), detail:			
68.00 Spending authority from offsetting collections (gross):			
Offsetting collections (cash)	2,252	2,088	2,361
Change in unpaid obligations:			
72.40 Unpaid obligations, start of year: Obligated balance, start of year	17	-17	189
73.10 Total new obligations	1,001	1,451	1,222
73.20 Total outlays (gross)	-1,035	-1,245	-1,321
74.40 Unpaid obligations, end of year: Obligated balance, end of year	-17	189	88
Outlays (gross), detail:			
86.97 Outlays from new permanent authority	1,035	1,245	1,321
Offsets:			
Against gross budget authority and outlays:			
Offsetting collections (cash) from:			
88.20 Interest on U.S. securities	-651	-682	-748
Non-Federal sources:			
88.40 Premium income	-983	-796	-908
88.40 Benefit payment reimbursements	-481	-468	-559
88.40 Reimbursements from trust funds for services related to terminations	-137	-142	-146
88.90 Total, offsetting collections (cash)	-2,252	-2,088	-2,361
Net budget authority and outlays:			
89.00 Budget authority			
90.00 Outlays	-1,218	-843	-1,040
Memorandum (non-add) entries:			
92.01 Total investments, start of year: U.S. securities: Par value	7,760	8,697	9,534
92.02 Total investments, end of year: U.S. securities: Par value	8,697	9,534	10,574

Summary of Budget Authority and Outlays

(in millions of dollars)

Enacted/requested:	1998 actual	1999 est.	2000 est.
Budget Authority			
Outlays	-1,217	-843	-1,040
Legislative proposal, subject to PAYGO:			
Budget Authority			
Outlays			1
Total:			
Budget Authority			
Outlays	-1,217	-843	-1,039

Status of Direct Loans (in millions of dollars)

Identification code 16-4204-0-3-601	1998 actual	1999 est.	2000 est.
Cumulative balance of direct loans outstanding:			
1231 Disbursements: Direct loan disbursements	19	14	94
1263 Write-offs for default: Direct loans	-19	-14	-94

This wholly owned government corporation administers programs of mandatory insurance to prevent loss of pension benefits under covered private, defined-benefit pension plans if single-employer plans terminate or if multiemployer plans are unable to pay benefits.

Single-employer program.—The single-employer program protects about 33 million participants in about 42,000 pension plans. Under this program a company may voluntarily seek to terminate its plan, or the PBGC may seek termination under certain circumstances. The PBGC must seek termination when a plan cannot pay current benefits.

In a "standard" termination, plan assets must be sufficient to pay all benefits before the plan is allowed to end. That payment is in the form of an annuity purchased from an insurance company, or a lump sum payment. After the payment is made, the PBGC guarantee ends. A plan that cannot pay all benefits may be ended by a "distress" termination, but only if the employer meets tests proving severe financial distress; for example, the likelihood that continuing the plan would force the company to shut down. If the terminated plan cannot pay at least the PBGC-guaranteed benefits, the PBGC uses its funds to ensure guaranteed benefits are paid.

	1998 actual	1999 est.	2000 est.
Government trusteeships at end of year	2,607	2,757	2,907
Participants in government trusteeships owed benefits	473,000	513,000	553,000
Retirees receiving monthly benefits	209,300	226,000	243,000

Multiemployer program.—The multiemployer insurance program protects about 8.7 million participants in about 2,000 plans. Multiemployer pension plans are maintained under collectively bargained agreements involving unrelated employers, generally in the same industry. If a PBGC-insured multiemployer plan is unable to pay guaranteed benefits when due, the PBGC will provide the plan with financial assistance to continue paying guaranteed benefits, ordinarily in the form of a loan to the plan. Twenty-four plans are expected to receive assistance in 2000.

Administrative expenses subject to limitation.—Provides for collection of nearly \$1 billion in premiums, accounting and auditing services, asset management, executive direction, and other support functions.

Services related to terminations.—This activity provides for needed, but unpredictable, costs related to benefits administration, actuarial services, managing the assets of trusted plans, and a share of other costs arising from plan termination. Funding includes enhancement in customer services to process final benefit determinations faster.

Plans terminated during the year:	1998 actual	1999 est.	2000 est.
With sufficient assets	2,538	2,500	2,500
Without sufficient assets	160	150	150
Time to replace initial with final benefit levels.	7-8 yrs	7-8 yrs	6-7 yrs

Financing.—The primary source of financing is annual premiums paid by sponsors of ongoing covered plans, which vary

according to the plans' funding level. Other sources of financing include assets from terminated plans, investment income, and amounts due PBGC from the sponsors of terminating plans. Also, PBGC is authorized to borrow up to \$100 million from the U.S. Treasury.

Operating results.—The following tables show the status of PBGC's trust funds and PBGC's operating results.

STATUS OF TRUST FUNDS

[In thousands of dollars]

	1997 actual	1998 actual	1999 est.	2000 est.
Assets:				
Cash	267,930	381,650	381,650	381,650
Investments	6,353,630	6,148,710	7,103,119	7,945,017
Receivables:				
Due from Pension Benefit Guaranty Corporation	4,590,980	5,754,000	6,434,844	7,141,374
Due from employers—terminated plans	51,990	1,903,550	642,127	197,557
Assets of pretrusted plans	104,370	30,200	538,146	479,784
Other assets	46,890	34,540	34,540	34,540
Total assets	11,415,790	14,252,650	15,134,426	16,179,922
Liabilities:				
Estimate of future benefits—terminated plans	10,310,410	10,891,070	14,242,284	16,004,498
Estimate of probable terminations (net claims for)	1,059,440	3,274,540	856,212	139,494
Other liabilities	45,940	87,040	35,930	35,930
Total liabilities	11,415,790	14,252,650	15,134,426	16,179,922

CHANGE IN PBGC'S LIABILITY UNDER TERMINATED PLANS

[In thousands of dollars]

	1997 actual	1998 actual	1999 est.	2000 est.
Liability, beginning of year	4,918,288	3,720,600	4,361,140	6,045,244
Liability incurred due to plan terminations	334,589	265,150	1,610,790	863,846
(New liabilities assumed)	883,494	463,990	3,557,321	1,899,097
(Plan assets acquired)	-564,966	-199,670	-1,711,031	-966,951
(Recoveries from employers, net)	16,061	830	-235,500	-68,300
Operating loss of trust fund	-1,116,822	767,260	479,228	530,971
Benefit payments	-415,455	-391,870	-405,914	-439,141
Liability, end of year	3,720,600	4,361,140	6,045,244	7,000,920

Statement of Operations (in millions of dollars)

Identification code 16-4204-0-3-601	1997 actual	1998 actual	1999 est.	2000 est.
Revenue:				
0101 Premium income	1,090	989	1,109	969
0101 Investment income	1,006	2,071	682	748
0101 Other income	5	5	11	11
Expense:				
0102 Trust fund operating loss	1,116	-767	-479	-531
0102 Net liability due to plan terminations	-146	-265	-1,611	-864
0102 Provision for probable terminations	-105	-284	1,003	249
0102 Change in allowance for uncollectible financial assistance	3	-34	-54	-21
0102 Administrative expenses	-27	-26	-4	-4
0109 Net income or loss (-)	2,942	1,689	657	557
0191 Total revenues	2,101	3,065	1,802	1,728
0192 Total expenses	841	-1,376	-1,145	-1,171
0199 Net income or loss	2,942	1,689	657	557

Balance Sheet (in millions of dollars)

Identification code 16-4204-0-3-601	1997 actual	1998 actual	1999 est.	2000 est.
ASSETS:				
Federal assets:				
1101 Fund balances with Treasury	1	1	1	1
Investments in US securities:				
Treasury securities, par:				
1102 Treasury securities, par	7,760	8,697	9,534	10,573
1102 Treasury securities, unamortized discount (-)/premium (+)	1,187	2,577	2,872	2,983
1106 Receivables, net	114	127	127	127

Public enterprise funds—Continued**PENSION BENEFIT GUARANTY CORPORATION FUND—Continued****Balance Sheet (in millions of dollars)—Continued**

Identification code 16-4204-0-3-601	1997 actual	1998 actual	1999 est.	2000 est.
1206 Non-Federal assets: Receivables, net	125	104	224	263
Net value of assets related to pre-1992 direct loans receivable and acquired defaulted guaranteed loans receivable:				
1601 Direct loans, gross	35	37		
1602 Interest receivable	24	29		
1603 Allowance for estimated uncollectible loans and interest (-)	-59	-66		
1699 Value of assets related to direct loans				
Other Federal assets:				
1801 Cash and other monetary assets	1	332	332	331
1803 Property, plant and equipment, net	5	4	5	5
1999 Total assets	9,193	11,842	13,095	14,283
LIABILITIES:				
Non-Federal liabilities:				
2201 Accounts payable	307	311	193	191
2206 Pension and other actuarial liabilities	4,952	6,143	6,857	7,491
2999 Total liabilities	5,259	6,454	7,050	7,682
NET POSITION:				
3300 Cumulative results of operations	3,934	5,388	6,045	6,601
3999 Total net position	3,934	5,388	6,045	6,601
4999 Total liabilities and net position	9,193	11,842	13,095	14,283

Object Classification (in millions of dollars)

Identification code 16-4204-0-3-601	1998 actual	1999 est.	2000 est.
Personnel compensation:			
11.1 Full-time permanent	41	44	46
11.3 Other than full-time permanent	2	2	2
11.5 Other personnel compensation	1	2	2
11.9 Total personnel compensation	44	48	50
12.1 Civilian personnel benefits	9	10	11
21.0 Travel and transportation of persons	1	1	1
23.2 Rental payments to others	12	12	12
23.3 Communications, utilities, and miscellaneous charges	2	3	3
24.0 Printing and reproduction		1	1
25.2 Other services	72	79	81
25.3 Purchases of goods and services from Government accounts	1	1	1
26.0 Supplies and materials	1	2	2
31.0 Equipment	4	3	3
33.0 Investments and loans	19	14	94
42.0 Insurance claims and indemnities	836	1,277	963
99.9 Total new obligations	1,001	1,451	1,222

Personnel Summary

Identification code 16-4204-0-3-601	1998 actual	1999 est.	2000 est.
2001 Total compensable workyears: Full-time equivalent employment	724	754	754

PENSION BENEFIT GUARANTY CORPORATION FUND

(Legislative proposal, subject to PAYGO)

Program and Financing (in millions of dollars)

Identification code 16-4204-4-3-601	1998 actual	1999 est.	2000 est.
Obligations by program activity:			
10.00 Total new obligations (object class 33.0)			1
Budgetary resources available for obligation:			
23.95 Total new obligations			-1
24.40 Unobligated balance available, end of year			-1

Change in unpaid obligations:			
73.10 Total new obligations			1
73.20 Total outlays (gross)			-1
Outlays (gross), detail:			
86.98 Outlays from permanent balances			1
Net budget authority and outlays:			
89.00 Budget authority			
90.00 Outlays			1

Status of Direct Loans (in millions of dollars)

Identification code 16-4204-4-3-601	1998 actual	1999 est.	2000 est.
Cumulative balance of direct loans outstanding:			
1231 Disbursements: Direct loan disbursements			1
1263 Write-offs for default: Direct loans			-1

The Administration will propose legislation to expand pension coverage, improve benefit portability, and strengthen retirement security. Included in the package will be: (1) a new, simplified, defined-benefit pension plan for small businesses that is insured by PBGC at a reduced rate; (2) raising the current guarantee cap on multiemployer pension benefits; (3) extending PBGC's "missing participants" program to defined-contribution pension plans and to certain defined-benefit arrangements, such as multiemployer plans; (4) eliminating the "partial termination" rules for multiemployer plans; (5) reducing premium charges for certain new plans; and (6) simplifying the guarantee and allocation rules for owners of businesses.

EMPLOYMENT STANDARDS ADMINISTRATION**Federal Funds****General and special funds:****SALARIES AND EXPENSES**

For necessary expenses for the Employment Standards Administration, including reimbursement to State, Federal, and local agencies and their employees for inspection services rendered, **[\$312,076,000]** \$374,747,000, together with **[\$1,924,000]** \$1,740,000 which may be expended from the Special Fund in accordance with sections 39(c), 44(d) and 44(j) of the Longshore and Harbor Workers' Compensation Act: *Provided*, That **[\$1,000,000]** \$2,000,000 shall be for the development of an alternative system for the electronic submission of reports as required to be filed under the Labor-Management Reporting and Disclosure Act of 1959, as amended, and for a computer database of the information for each submission by whatever means, that is indexed and easily searchable by the public via the Internet: *Provided further*, That the Secretary of Labor is authorized to accept, retain, and spend, until expended, in the name of the Department of Labor, all sums of money ordered to be paid to the Secretary of Labor, in accordance with the terms of the Consent Judgment in Civil Action No. 91-0027 of the United States District Court for the District of the Northern Mariana Islands (May 21, 1992): *Provided further*, That the Secretary of Labor is authorized to establish and, in accordance with 31 U.S.C. 3302, collect and deposit in the Treasury fees for processing applications and issuing certificates under sections 11(d) and 14 of the Fair Labor Standards Act of 1938, as amended (29 U.S.C. 211(d) and 214) and for processing applications and issuing registrations under title I of the Migrant and Seasonal Agricultural Worker Protection Act (29 U.S.C. 1801 et seq.). (Department of Labor Appropriations Act, 1999, as included in Public Law 105-277, section 101(f).)

Program and Financing (in millions of dollars)

Identification code 16-0105-0-1-505	1998 actual	1999 est.	2000 est.
Obligations by program activity:			
Direct program:			
00.01 Enforcement of wage and hour standards	121	135	181
00.02 Federal contractor EEO standards enforcement	62	65	76
00.03 Federal programs for workers' compensation	105	109	111

00.04	Program direction and support	12	12	13
00.05	Labor-management standards	27	28	29
09.01	Reimbursable program	5	5	5
10.00	Total new obligations	332	354	415
Budgetary resources available for obligation:				
22.00	New budget authority (gross)	332	354	415
23.95	Total new obligations	-332	-354	-415
New budget authority (gross), detail:				
Current:				
40.00	Appropriation	300	312	375
Permanent:				
60.25	Appropriation (special fund, indefinite)		5	5
68.00	Spending authority from offsetting collections: Off- setting collections (cash)	32	37	35
70.00	Total new budget authority (gross)	332	354	415
Change in unpaid obligations:				
72.40	Unpaid obligations, start of year: Obligated balance, start of year	35	27	27
73.10	Total new obligations	332	354	415
73.20	Total outlays (gross)	-339	-354	-409
74.40	Unpaid obligations, end of year: Obligated balance, end of year	27	27	33
Outlays (gross), detail:				
86.90	Outlays from new current authority	276	288	345
86.93	Outlays from current balances	31	23	24
86.97	Outlays from new permanent authority	32	42	40
87.00	Total outlays (gross)	339	354	409
Offsets:				
Against gross budget authority and outlays:				
Offsetting collections (cash) from:				
88.00	Federal sources	-30	-35	-33
88.40	Non-Federal sources	-2	-2	-2
88.90	Total, offsetting collections (cash)	-32	-37	-35
Net budget authority and outlays:				
89.00	Budget authority	300	317	380
90.00	Outlays	307	317	374

Note.—Includes \$33.7 million in budget authority in FY 2000 for alien labor certification activities transferred from the Employment and Training Administration.

Summary of Budget Authority and Outlays

(in millions of dollars)

Enacted/requested:	1998 actual	1999 est.	2000 est.
Budget Authority	300	317	380
Outlays	307	316	374
Legislative proposal, not subject to PAYGO:			
Budget Authority			-25
Outlays			-25
Total:			
Budget Authority	300	317	355
Outlays	307	316	349

Enforcement of wage and hour standards.—The Wage and Hour Division works to obtain and encourage compliance with the minimum wage, overtime, child labor, and other employment standards under the Fair Labor Standards Act, Migrant and Seasonal Agricultural Worker Protection Act, the Family and Medical Leave Act, certain provisions of the Immigration and Nationality Act, the wage garnishment provisions in Title III of the Consumer Credit Protection Act, and the Employee Polygraph Protection Act. Prevailing wages are determined and employment standards enforced under various Government contract wage standards. In 2000 approximately 234,000 persons are expected to be aided under the Fair Labor Standards Act through securing agreements with firms to pay back wages owed to their workers. In Government contract compliance actions, about 32,000 persons will be aided through securing agreements to pay wages owed to workers. Under the Migrant and Seasonal Agricultural Worker Protection Act program, approximately 2,500 investigations and 1,000 housing

inspections will be completed. In the course of all on-site investigations, investigators will routinely check for employer compliance with child labor standards and, in all “directed” (non-complaint) investigations, for compliance with the employment eligibility verification recordkeeping requirements of the Immigration and Nationality Act. Resources will be earmarked for Davis-Bacon wage survey/wage determination reengineering and reinvention in FY 2000. The reengineering efforts will be substantially completed in 2000. The Budget maintains resources for the Wage and Hour Division which are assigned to areas where employment of illegal immigrants is most prevalent. The targeting of labor standards enforcement efforts in those industries and geographic areas where unauthorized workers are most prevalent will help to reduce the economic incentive for such illegal employment practices and will, in turn, help reduce illegal immigration. In addition, the Budget provides resources to streamline and reengineer the alien labor certification process to improve the efficiency and effectiveness of the program. The reengineered process will reduce the burden on employers while maintaining strong U.S. worker protections. FY 1999 and 2000 include fees paid by employers applying for foreign workers under the H1-b program.

Federal contractor EEO standards enforcement.—The Office of Federal Contract Compliance Programs (OFCCP) is responsible for ensuring nondiscrimination in employment based on race, sex, religion, color, national origin, disability or veteran status by Federal contractors and subcontractors at 200,000 worksites with a total workforce of 22 million people. It conducts compliance reviews and complaint investigations. It assures that Federal contractors and subcontractors take affirmative action in the hiring and advancement of minorities and women under the authority of Executive Orders 11246 and 11375. It enforces the affirmative action and non-discrimination provisions of the Rehabilitation Act of 1973 and, as an agent of the Equal Employment Opportunity Commission, the Americans With Disabilities Act of 1990. It ensures that contractors comply with the provisions of the Vietnam Era Veterans Readjustment Assistance Act of 1974 providing for affirmative action by Federal contractors to employ, and advance in employment, special disabled and Vietnam era veterans.

The Budget includes resources to increase compliance by improving efficiency and customer service in the National Office and in each of the Regional Offices. The resources will give added impetus to the technical assistance effort to assist Federal contractors in understanding the regulatory requirements. Specific emphasis will continue the assistance to smaller companies that may not have the expertise to develop Affirmative Action Programs. In addition, OFCCP will provide for an equal pay initiative which will enhance compliance efforts in glass ceiling issues as well as focus on discrimination in nontraditional occupations. This initiative is part of its overall initiative to increase compliance through enhanced compliance assistance. Moreover, OFCCP will maintain reduced reporting requirements for small companies. The staff will provide grassroots seminars and technical assistance training sessions for contractors, contracting agencies, government agencies, and constituency groups through continued development and use of existing information technology. In 2000, approximately 2,722,000 individuals will be directly aided through 6,539 compliance reviews, 484 complaint investigations, and 3,500 other compliance actions.

Federal programs for workers' compensation.—Under this income maintenance activity, the Employment Standards Administration administers the Federal Employees' Compensation Act, the Longshore and Harbor Workers' Compensation Act, and the benefit provisions of the Federal Mine Safety and Health Act of 1977. These programs ensure that eligible disabled and injured workers or their survivors receive com-

General and special funds—Continued**SALARIES AND EXPENSES—Continued**

pensation and medical benefits and a range of services including rehabilitation, supervision of medical care, and technical and advisory counseling to which they are entitled. Monitoring services are provided with respect to State workers' compensation laws.

Program direction and support.—This activity includes planning, personnel management, financial management, and Federal/State liaison programs, management systems implementation, and data processing operations. Major goals in 2000 will include implementing financial management initiatives; continued efforts to eliminate internal fraud, waste, and mismanagement; the improvement of management information, automated data processing, and program and fiscal accountability; and legislative and regulatory improvements.

Labor-management standards.—The Office of Labor-Management Standards (OLMS) collects and discloses union financial reports; audits union financial records and investigates possible embezzlements of union funds; conducts election investigations; supervises reruns of union officer elections after court determinations that elections were not conducted in accordance with the Labor-Management Reporting and Disclosure Act; and administers the statutory program to certify employee protection provisions under various Federally-sponsored transportation programs. In FY 2000, OLMS expects to process 36,000 reports and conduct a total of 3,793 investigations, audits, and supervised elections.

Object Classification (in millions of dollars)

Identification code 16-0105-0-1-505	1998 actual	1999 est.	2000 est.
Direct obligations:			
Personnel compensation:			
11.1 Full-time permanent	186	196	210
11.3 Other than full-time permanent	3		
11.5 Other personnel compensation	2	2	2
11.9 Total personnel compensation	191	198	212
12.1 Civilian personnel benefits	41	43	47
21.0 Travel and transportation of persons	8	10	10
23.1 Rental payments to GSA	25	25	27
23.3 Communications, utilities, and miscellaneous charges	4	4	5
24.0 Printing and reproduction	1	1	1
25.2 Other services	3	5	8
25.3 Purchases of goods and services from Government accounts	28	28	30
25.7 Operation and maintenance of equipment	20	30	39
26.0 Supplies and materials	2	1	2
31.0 Equipment	4	4	4
41.0 Grants, subsidies, and contributions			25
99.0 Subtotal, direct obligations	327	349	410
99.0 Reimbursable obligations	4	3	4
99.5 Below reporting threshold	1	2	1
99.9 Total new obligations	332	354	415

Personnel Summary

Identification code 16-0105-0-1-505	1998 actual	1999 est.	2000 est.
Direct:			
1001 Total compensable workyears: Full-time equivalent employment	3,806	3,881	4,033
Reimbursable:			
2001 Total compensable workyears: Full-time equivalent employment	17	17	17

EMPLOYMENT STANDARDS ADMINISTRATION
(Legislative proposal, not subject to PAYGO)

Contingent upon the enactment of authorizing legislation, the Secretary shall charge a fee for permanent and certain temporary labor

certifications of aliens as eligible workers, and the fees shall be deposited as an offsetting collection to the Employment Standards Administration, "Salaries and Expenses" account: Provided further, That such fees shall be deposited as an offsetting collection to this appropriation, and shall remain available until expended for the purposes of administering and enforcing the alien labor certification programs and for providing training and employment services for dislocated workers: Provided further, That upon enactment of such authorizing legislation, the amount appropriated to be expended from the Employment Standards Administration account shall be reduced by \$25,000,000, and further, up to \$40,000,000 shall be transferred to the Training and Employment Services account and that account shall be reduced by \$40,000,000.

Program and Financing (in millions of dollars)

Identification code 16-0105-2-1-505	1998 actual	1999 est.	2000 est.
Obligations by program activity:			
Direct program:			
00.01 Enforcement of wage and hour standards			-25
09.01 Reimbursable program			25
10.00 Total new obligations			
New budget authority (gross), detail:			
Current:			
40.00 Appropriation			-25
Permanent:			
68.00 Spending authority from offsetting collections: Offsetting collections (cash)			25
Change in unpaid obligations:			
73.10 Total new obligations			
Outlays (gross), detail:			
86.90 Outlays from new current authority			-23
86.97 Outlays from new permanent authority			23
87.00 Total outlays (gross)			
Offsets:			
Against gross budget authority and outlays:			
88.40 Offsetting collections (cash) from: Non-Federal sources			-25
Net budget authority and outlays:			
89.00 Budget authority			-25
90.00 Outlays			-25

Legislation will be proposed that would authorize the Secretary of Labor to collect fees from employers for processing the certification of certain aliens as eligible workers under the Immigration and Nationality Act. The fee proceeds will offset the costs of administering and enforcing the alien labor program, and provide reemployment and training assistance to U.S. workers who have been dislocated from their jobs.

The additional proviso to be included in appropriation language is being proposed in anticipation of the enactment of authorizing legislation. If the authorizing legislation is enacted, the proviso will reduce the amounts available under the Employment Standards Administration heading so that total resources will not exceed the amount allowed under the discretionary spending caps. The proviso allows agencies to spend whatever user fees are collected, possibly more or possibly less than the estimates in the schedule or the specified reduction in the Employment Standards Administration expenditures.

Object Classification (in millions of dollars)

Identification code 16-0105-2-1-505	1998 actual	1999 est.	2000 est.
41.0 Direct obligations: Grants, subsidies, and contributions			-25
99.0 Reimbursable obligations: Subtotal, reimbursable obligations			25
99.9 Total new obligations			

SPECIAL BENEFITS
(INCLUDING TRANSFER OF FUNDS)

For the payment of compensation, benefits, and expenses (except administrative expenses) accruing during the current or any prior fiscal year authorized by title 5, chapter 81 of the United States Code; continuation of benefits as provided for under the head "Civilian War Benefits" in the Federal Security Agency Appropriation Act, 1947; the Employees' Compensation Commission Appropriation Act, 1944; sections 4(c) and 5(f) of the War Claims Act of 1948 (50 U.S.C. App. 2012); and 50 percent of the additional compensation and benefits required by section 10(h) of the Longshore and Harbor Workers' Compensation Act, as amended, **[\$179,000,000] \$79,000,000** together with such amounts as may be necessary to be charged to the subsequent year appropriation for the payment of compensation and other benefits for any period subsequent to August 15 of the current year: *Provided*, That amounts appropriated may be used under section 8104 of title 5, United States Code, by the Secretary of Labor to reimburse an employer, who is not the employer at the time of injury, for portions of the salary of a reemployed, disabled beneficiary: *Provided further*, That balances of reimbursements unobligated on September 30, **[1998] 1999**, shall remain available until expended for the payment of compensation, benefits, and expenses: *Provided further*, That in addition there shall be transferred to this appropriation from the Postal Service and from any other corporation or instrumentality required under section 8147(c) of title 5, United States Code, to pay an amount for its fair share of the cost of administration, such sums as the Secretary determines to be the cost of administration for employees of such fair share entities through September 30, **[1999] 2000**: *Provided further*, That of those funds transferred to this account from the fair share entities to pay the cost of administration, **[\$20,250,000] \$21,849,000** shall be made available to the Secretary as follows: for the operation of and enhancement to the automated data processing systems, *including document imaging and medical bill review*, in support of Federal Employees' Compensation Act administration, **[\$11,969,000]** for expenditures relating to the expansion of the periodic roll management project, **\$6,652,000**; for the financial management improvement project, **\$1,629,000**; **\$13,433,000**; for program staff training to operate the new imaging system, **\$1,300,000**; for the periodic roll review program, **\$7,116,000**; and the remaining funds shall be paid into the Treasury as miscellaneous receipts: *Provided further*, That the Secretary may require that any person filing a notice of injury or a claim for benefits under chapter 81 of title 5, United States Code, or 33 U.S.C. 901 et seq., provide as part of such notice and claim, such identifying information (including Social Security account number) as such regulations may prescribe. (*Department of Labor Appropriations Act, 1999, as included in Public Law 105-277, section 101(f).*)

Program and Financing (in millions of dollars)

Identification code 16-1521-0-1-600	1998 actual	1999 est.	2000 est.
Obligations by program activity:			
00.01 Longshore and harbor workers' compensation benefits	4	4	4
00.02 Federal Employees' Compensation Act benefits	1,955	1,917	2,032
10.00 Total new obligations	1,959	1,921	2,036
Budgetary resources available for obligation:			
21.40 Unobligated balance available, start of year	918	1,063	1,167
22.00 New budget authority (gross)	2,103	2,025	2,002
23.90 Total budgetary resources available for obligation	3,021	3,088	3,169
23.95 Total new obligations	-1,959	-1,921	-2,036
24.40 Unobligated balance available, end of year	1,063	1,167	1,133
New budget authority (gross), detail:			
Current:			
40.00 Appropriation	201	179	79
Permanent:			
68.00 Spending authority from offsetting collections: Offsetting collections (cash)	1,902	1,846	1,923
70.00 Total new budget authority (gross)	2,103	2,025	2,002
Change in unpaid obligations:			
72.40 Unpaid obligations, start of year: Obligated balance, start of year	35	35	35
73.10 Total new obligations	1,959	1,921	2,036
73.20 Total outlays (gross)	-1,958	-1,921	-2,036

74.40 Unpaid obligations, end of year: Obligated balance, end of year	35	35	35
Outlays (gross), detail:			
86.90 Outlays from new current authority	201	179	79
86.93 Outlays from current balances	918	1,063	1,167
86.97 Outlays from new permanent authority	839	679	790
87.00 Total outlays (gross)	1,958	1,921	2,036
Offsets:			
Against gross budget authority and outlays:			
Offsetting collections (cash) from:			
88.00 Federal sources	-1,356	-1,316	-1,341
88.40 Non-Federal sources	-546	-530	-582
88.90 Total, offsetting collections (cash)	-1,902	-1,846	-1,923
Net budget authority and outlays:			
89.00 Budget authority	201	179	79
90.00 Outlays	56	75	113

Federal Employees' Compensation Act Benefits.—Under the Federal Employees' Compensation Act program, income is replaced if a job injury results in time away from work. Medical bills arising from compensable job injuries are also paid. Not all benefits are paid by the program since the first 45 days of disability are usually covered by keeping injured workers in pay status with their employing agencies. In 2000, 165,000 injured federal workers or their survivors will file claims; 54,000 will receive long-term wage replacement benefits for job-related injuries, diseases, or deaths. Most of the costs of this account are charged back to the employing agencies of beneficiaries.

FEDERAL EMPLOYEES' COMPENSATION WORKLOAD

	1998 actual	1999 est.	2000 est.
Wage-loss claims received	19,315	19,000	19,000
Compensation and medical payments	2,293,956	2,300,000	2,300,000
Cases received	165,135	165,000	165,000
Periodic payment cases	56,159	55,300	54,000

Longshore and harbor workers' compensation benefits.—Under the Longshore and Harbor Workers' Compensation Act, as amended, the Federal Government pays from direct appropriations one-half of the increased benefits provided by the amendments for persons on the rolls prior to 1972. The remainder is provided from the special fund which is financed by private employers assessed at the beginning of each calendar year for their proportionate share of these payments.

Object Classification (in millions of dollars)

Identification code 16-1521-0-1-600	1998 actual	1999 est.	2000 est.
11.1 Personnel compensation: Full-time permanent		4	5
12.1 Civilian personnel benefits		1	1
21.0 Travel and transportation of persons			1
25.2 Other services		1	
25.3 Purchases of goods and services from Government accounts		1	1
25.7 Operation and maintenance of equipment	9	7	8
31.0 Equipment	2	6	6
42.0 Insurance claims and indemnities	1,948	1,901	2,014
99.9 Total new obligations	1,959	1,921	2,036

Personnel Summary

Identification code 16-1521-0-1-600	1998 actual	1999 est.	2000 est.
1001 Total compensable workyears: Full-time equivalent employment		140	140

General and special funds—Continued**PANAMA CANAL COMMISSION COMPENSATION FUND****Unavailable Collections (in millions of dollars)**

Identification code 16-5155-0-2-602	1998 actual	1999 est.	2000 est.
Balance, start of year:			
01.99 Balance, start of year			
Receipts:			
02.01 Deposits for Panama Commission Compensation Fund, Labor	5	5	1
02.02 Interest on investments, Panama Canal Comm., Labor	4	6	6
02.99 Total receipts	9	11	7
Appropriation:			
05.01 Panama Canal Commission compensation fund	-9	-11	-7
07.99 Total balance, end of year			

Program and Financing (in millions of dollars)

Identification code 16-5155-0-2-602	1998 actual	1999 est.	2000 est.
Obligations by program activity:			
10.00 Total obligations (object class 42.0)	6	7	7
Budgetary resources available for obligation:			
21.40 Unobligated balance available, start of year	75	78	82
22.00 New budget authority (gross)	9	11	7
23.90 Total budgetary resources available for obligation	84	89	89
23.95 Total new obligations	-6	-7	-7
24.00 Unobligated balance available, end of year	78	82	82
New budget authority (gross), detail:			
60.25 Appropriation (special fund, indefinite)	9	11	7
Change in unpaid obligations:			
73.10 Total new obligations	6	7	7
73.20 Total outlays (gross)	-6	-7	-7
Outlays (gross), detail:			
86.98 Outlays from permanent balances	6	7	7
Net budget authority and outlays:			
89.00 Budget authority	9	11	7
90.00 Outlays	6	7	7
Memorandum (non-add) entries:			
92.01 Total investments, start of year: U.S. securities: Par value	75	79	83
92.02 Total investments, end of year: U.S. securities: Par value	79	83	86

Panama Canal Commission Compensation Fund.—This fund was established to provide for the accumulation of funds to meet the Panama Canal Commission's obligations to defray costs of workers' compensation which will accrue pursuant to the Federal Employees' Compensation Act (FECA). On December 31, 1999, the Commission will be dissolved as set forth in the Panama Canal Treaty of 1977, and the liability of the Commission for payments beyond that date will not end with its termination. The establishment of this fund, into which funds will be deposited on a regular basis by the Commission is in conjunction with the transfer of the administration of the FECA program from the Commission to the Department of Labor effective January 1, 1989.

Trust Funds**BLACK LUNG DISABILITY TRUST FUND****(INCLUDING TRANSFER OF FUNDS)**

For payments from the Black Lung Disability Trust Fund, \$1,021,000,000, of which \$969,725,000 shall be available until September 30, 2000, for payment of all benefits as authorized by section 9501(d) (1), (2), (4), and (7) of the Internal Revenue Code of 1954, as amended, and interest on advances as authorized by section

9501(c)(2) of that Act, and of which \$30,191,000 shall be available for transfer to Employment Standards Administration, Salaries and Expenses, \$20,422,000 for transfer to Departmental Management, Salaries and Expenses, \$306,000 for transfer to Departmental Management, Office of Inspector General, and \$356,000 for payment into miscellaneous receipts for the expenses of the Department of Treasury, for expenses of operation and administration of the Black Lung Benefits program as authorized by section 9501(d)(5)(A) of that Act: *Provided*, That, in addition, such amounts as may be necessary may be charged to the subsequent year appropriation for the payment of compensation, interest, or other benefits for any period subsequent to August 15 of the current year. Beginning in fiscal year 2000 and thereafter, such sums as may be necessary from the Black Lung Disability Trust Fund, to remain available until expended, for payment of all benefits authorized by section 9501 (d)(1), (2), (4) and (7), of the Internal Revenue Code of 1954, as amended; and interest on advances as authorized by section 9501(c)(2) of that Act. In addition, the following amounts shall be available from the Fund for fiscal year 2000 for expenses of operation and administration of the Black Lung Benefits program as authorized by section 9501 (d)(5) of that Act: \$28,676,000 for transfer to the Employment Standards Administration, "Salaries and Expenses"; \$21,144,000 for transfer to Departmental Management, "Salaries and Expenses"; \$318,000 for transfer to Departmental Management, "Office of Inspector General"; and \$356,000 for payments into Miscellaneous Receipts for the expenses of the Department of Treasury. (Department of Labor Appropriations Act, 1999, as included in Public Law 105-277, section 101(f).)

Unavailable Collections (in millions of dollars)

Identification code 20-8144-0-7-601	1998 actual	1999 est.	2000 est.
Balance, start of year:			
01.99 Balance, start of year	4	19	
Receipts:			
02.01 Transfer from general fund, Black Lung Benefits Revenue Act taxes	636	638	656
02.02 Miscellaneous interest	2	2	2
02.99 Total receipts	638	640	658
04.00 Total: Balances and collections	642	659	658
Appropriation:			
05.01 Administrative Expenses	-623	-659	-658
05.99 Subtotal appropriation	-623	-659	-658
07.99 Balance, end of year	19		

Program and Financing (in millions of dollars)

Identification code 20-8144-0-7-601	1998 actual	1999 est.	2000 est.
Obligations by program activity:			
00.01 Disabled coal miners benefits	452	454	430
00.02 Administrative expenses	46	51	51
00.03 Interest on advances	495	516	533
10.00 Total new obligations	993	1,021	1,014
Budgetary resources available for obligation:			
22.00 New budget authority (gross)	993	1,021	1,014
23.95 Total new obligations	-993	-1,021	-1,014
New budget authority (gross), detail:			
40.26 Appropriation (trust fund, definite)	46	51	51
40.27 Appropriation (trust fund, indefinite)	577	608	607
43.00 Appropriation (total)	623	659	658
47.05 Authority to borrow (indefinite)	370	362	356
70.00 Total new budget authority (gross)	993	1,021	1,014
Change in unpaid obligations:			
73.10 Total new obligations	993	1,021	1,014
73.20 Total outlays (gross)	-993	-1,021	-1,014
Outlays (gross), detail:			
86.90 Outlays from new current authority	993	1,021	1,014
Net budget authority and outlays:			
89.00 Budget authority	993	1,021	1,014
90.00 Outlays	993	1,021	1,014

The trust fund consists of all moneys collected from the coal mine industry under the provisions of the Black Lung Benefits Revenue Act of 1981, as amended by the Consolidated Omnibus Budget Reconciliation Act of 1985, in the form of an excise tax on mined coal. These moneys are expended to pay compensation, medical, and survivor benefits to eligible miners and their survivors, where mine employment terminated prior to 1970 or where no mine operator can be assigned liability. In addition the fund pays all administrative costs incurred in the operation of part C of the black lung program. The fund is administered jointly by the Secretaries of Labor, the Treasury, and Health and Human Services. The Benefits Revenue Act provides for repayable advances to the fund in the event fund resources will not be adequate to meet program obligations. Such advances are to be repaid with interest. The outstanding debt at the end of each year was: 1981, \$1,510 million; 1982, \$1,793 million; 1983, \$2,151 million; 1984, \$2,497 million; 1985, \$2,833 million; 1986, \$2,884 million; 1987, \$2,952 million; 1988, \$2,993 million; 1989, \$3,049 million; 1990, \$3,049 million; 1991, \$3,266 million; 1992, \$3,606 million; 1993, \$3,949 million; 1994, \$4,363 million; 1995, \$4,738 million; 1996, \$5,112 million; 1997, \$5,487 million; 1998, \$5,857 million; 1999, \$6,218 million; and 2000, \$6,574 million.

BLACK LUNG DISABILITY TRUST FUND WORKLOAD

	1998 actual	1999 est.	2000 est.
Claims received	6,115	6,900	10,000
Claims in payment status	58,320	55,500	53,000
Medical benefits only recipients	12,861	11,500	10,200

Status of Funds (in millions of dollars)

Identification code 20-8144-0-7-601	1998 actual	1999 est.	2000 est.
Unexpended balance, start of year:			
0100 Treasury balance	4	20	
0105 Outstanding debt to Treasury	-5,487	-5,857	-6,218
0199 Total balance, start of year	-5,483	-5,837	-6,218
Cash income during the year:			
Governmental receipts:			
0200 Transfer from general fund, Black Lung Benefits Revenue Act taxes	636	638	656
Proprietary receipts:			
0220 Miscellaneous interest, Black Lung fund	2	2	2
0299 Total cash income	638	640	658
Cash outgo during year:			
0500 Black lung disability trust fund	-993	-1,021	-1,014
Unexpended balance, end of year:			
0700 Cash Balance	20		
0705 Outstanding debt to Treasury	-5,857	-6,218	-6,574
0799 Total balance, end of year	-5,837	-6,218	-6,574

Object Classification (in millions of dollars)

Identification code 20-8144-0-7-601	1998 actual	1999 est.	2000 est.
25.2 Other services	46	51	51
42.0 Insurance claims and indemnities	452	454	430
43.0 Interest and dividends	495	516	533
99.9 Total new obligations	993	1,021	1,014

SPECIAL WORKERS' COMPENSATION EXPENSES

Unavailable Collections (in millions of dollars)

Identification code 16-9971-0-7-601	1998 actual	1999 est.	2000 est.
Balance, start of year:			
01.99 Balance, start of year			
Receipts:			
02.01 Longshoremen's & Harbor Workers Compensation Act, Receipts, Special workers'	116	140	149

02.02 Longshoremen's & Harbor Workers Compensation Act, Earnings on investments, Special workers', Labor	2	2	2
02.03 Workmen's Compensation Act within District of Columbia, Receipts, Special workers'	11	12	11
02.99 Total receipts	129	154	162
Appropriation:			
05.01 Special workers' compensation expenses	-129	-154	-162
05.99 Subtotal appropriation	-129	-154	-162
07.99 Total balance, end of year			

Program and Financing (in millions of dollars)

Identification code 16-9971-0-7-601	1998 actual	1999 est.	2000 est.
Obligations by program activity:			
00.01 Longshore and Harbor Workers' Compensation Act, as amended	126	138	146
00.02 District of Columbia Compensation Act	11	11	11
10.00 Total new obligations	137	149	157
Budgetary resources available for obligation:			
21.40 Unobligated balance available, start of year	62	55	60
22.00 New budget authority (gross)	129	154	162
23.90 Total budgetary resources available for obligation	191	209	222
23.95 Total new obligations	-137	-149	-157
24.40 Unobligated balance available, end of year	55	60	65

New budget authority (gross), detail:

Current:			
40.26 Appropriation (trust fund, definite)	1	2	2
Permanent:			
60.27 Appropriation (trust fund, indefinite)	128	152	160
70.00 Total new budget authority (gross)	129	154	162

Change in unpaid obligations:

72.40 Unpaid obligations, start of year: Obligated balance, start of year	5		
73.10 Total new obligations	137	149	157
73.20 Total outlays (gross)	-141	-149	-157

Outlays (gross), detail:

86.90 Outlays from new current authority	1	2	2
86.97 Outlays from new permanent authority	74	92	95
86.98 Outlays from permanent balances	67	55	60
87.00 Total outlays (gross)	141	149	157

Net budget authority and outlays:

89.00 Budget authority	129	154	162
90.00 Outlays	141	149	157

Memorandum (non-add) entries:

92.01 Total investments, start of year: U.S. securities: Par value	67	55	60
92.02 Total investments, end of year: U.S. securities: Par value	55	60	65

Distribution of budget authority by account:

Longshore and Harbor Workers' Compensation Act	118	142	151
District of Columbia Compensation Act	11	12	11

Distribution of outlays by account:

Longshore and Harbor Workers' Compensation Act	126	138	146
District of Columbia Compensation Act	11	11	11

The trust funds consist of amounts received from employers for the death of an employee where no person is entitled to compensation for such death, for fines and penalty payments, and pursuant to an annual assessment of the industry, for the general expenses of the fund under the Longshore and Harbor Workers' Compensation Act, as amended.

These trust funds are available for payments of additional compensation for second injuries. When a second injury is combined with a previous disability and results in increased permanent partial disability, permanent total disability, or death, the employer's liability for benefits is limited to a specified period of compensation payments after which the

SPECIAL WORKERS' COMPENSATION EXPENSES—Continued

fund provides continuing compensation benefits. In addition, the fund pays one-half of the increased benefits provided under the Longshore and Harbor Workers' Compensation Act, as amended, for persons on the rolls prior to 1972. Maintenance payments are made to disabled employees undergoing vocational rehabilitation to enable them to return to remunerative occupations, and the costs of necessary rehabilitation services not otherwise available to disabled workers are defrayed. Payments are made in cases where other circumstances preclude payment by an employer and to provide medical, surgical, and other treatment in disability cases where there has been a default by the insolvency of an uninsured employer.

Object Classification (in millions of dollars)

Identification code 16-9971-0-7-601	1998 actual	1999 est.	2000 est.
25.3 Purchases of goods and services from Government accounts	1	2	2
42.0 Insurance claims and indemnities	136	147	155
99.9 Total new obligations	137	149	157

OCCUPATIONAL SAFETY AND HEALTH
ADMINISTRATION

Federal Funds

General and special funds:

SALARIES AND EXPENSES

For necessary expenses for the Occupational Safety and Health Administration, [\$353,000,000] \$388,142,000, including not to exceed [\$80,084,000] \$83,501,000 which shall be the maximum amount available for grants to States under section 23(g) of the Occupational Safety and Health Act, which grants shall be no less than 50 percent of the costs of State occupational safety and health programs required to be incurred under plans approved by the Secretary under section 18 of the Occupational Safety and Health Act of 1970; and, in addition, notwithstanding 31 U.S.C. 3302, the Occupational Safety and Health Administration may retain up to \$750,000 per fiscal year of training institute course tuition fees, otherwise authorized by law to be collected, and may utilize such sums for occupational safety and health training and education grants: *Provided*, That, notwithstanding 31 U.S.C. 3302, the Secretary of Labor is authorized, during the fiscal year ending September 30, [1999] 2000, to collect and retain fees for services provided to Nationally Recognized Testing Laboratories, and may utilize such sums, in accordance with the provisions of 29 U.S.C. 9a, to administer national and international laboratory recognition programs that ensure the safety of equipment and products used by workers in the workplace: *Provided further*, That none of the funds appropriated under this paragraph shall be obligated or expended to prescribe, issue, administer, or enforce any standard, rule, regulation, or order under the Occupational Safety and Health Act of 1970 which is applicable to any person who is engaged in a farming operation which does not maintain a temporary labor camp and employs ten or fewer employees: *Provided further*, That no funds appropriated under this paragraph shall be obligated or expended to administer or enforce any standard, rule, regulation, or order under the Occupational Safety and Health Act of 1970 with respect to any employer of ten or fewer employees who is included within a category having an occupational injury lost workday case rate, at the most precise Standard Industrial Classification Code for which such data are published, less than the national average rate as such rates are most recently published by the Secretary, acting through the Bureau of Labor Statistics, in accordance with section 24 of that Act (29 U.S.C. 673), except—

(1) to provide, as authorized by such Act, consultation, technical assistance, educational and training services, and to conduct surveys and studies;

(2) to conduct an inspection or investigation in response to an employee complaint, to issue a citation for violations found during such inspection, and to assess a penalty for violations which are

not corrected within a reasonable abatement period and for any willful violations found;

(3) to take any action authorized by such Act with respect to imminent dangers;

(4) to take any action authorized by such Act with respect to health hazards;

(5) to take any action authorized by such Act with respect to a report of an employment accident which is fatal to one or more employees or which results in hospitalization of two or more employees, and to take any action pursuant to such investigation authorized by such Act; and

(6) to take any action authorized by such Act with respect to complaints of discrimination against employees for exercising rights under such Act: *Provided further*, That the foregoing proviso shall not apply to any person who is engaged in a farming operation which does not maintain a temporary labor camp and employs ten or fewer employees]. (Department of Labor Appropriations Act, 1999, as included in Public Law 105-277, section 101(f).)

Program and Financing (in millions of dollars)

Identification code 16-0400-0-1-554	1998 actual	1999 est.	2000 est.
Obligations by program activity:			
Direct program:			
00.01 Safety and health standards	11	12	13
00.02 Federal enforcement	130	134	142
00.03 State programs	78	80	83
00.04 Technical support	20	18	18
00.05 Federal compliance assistance	40	46	58
00.06 State consultation grants	35	41	41
00.07 Safety and health statistics	15	15	24
00.08 Executive direction and administration	7	7	9
09.01 Reimbursable program	2	1	1
10.00 Total new obligations	338	354	389
Budgetary resources available for obligation:			
22.00 New budget authority (gross)	338	354	389
23.95 Total new obligations	-338	-354	-389
New budget authority (gross), detail:			
Current:			
40.00 Appropriation	336	353	388
Permanent:			
Spending authority from offsetting collections:			
68.00 Offsetting collections (cash)	1	2	1
68.10 From Federal sources: Change in receivables and unpaid, unfilled orders	1	-1	
68.90 Spending authority from offsetting collections (total)	2	1	1
70.00 Total new budget authority (gross)	338	354	389
Change in unpaid obligations:			
Unpaid obligations, start of year:			
72.40 Obligated balance, start of year	71	66	70
72.95 From Federal sources: Receivables and unpaid, unfilled orders		1	
72.99 Total unpaid obligations, start of year	71	67	70
73.10 Total new obligations	338	354	389
73.20 Total outlays (gross)	-341	-351	-382
Unpaid obligations, end of year:			
74.40 Obligated balance, end of year	66	70	77
74.95 From Federal sources: Receivables and unpaid, unfilled orders	1		
74.99 Total unpaid obligations, end of year	67	70	77
Outlays (gross), detail:			
86.90 Outlays from new current authority	283	297	326
86.93 Outlays from current balances	56	53	56
86.97 Outlays from new permanent authority	2	1	1
87.00 Total outlays (gross)	341	351	382
Offsets:			
Against gross budget authority and outlays:			
Offsetting collections (cash) from:			
88.00 Federal sources	-1	-1	-1
88.40 Non-Federal sources		-1	
88.90 Total, offsetting collections (cash)	-1	-2	-1

88.95 From Federal sources: Change in receivables and unpaid, unfilled orders	-1	1	.....
Net budget authority and outlays:			
89.00 Budget authority	336	353	388
90.00 Outlays	339	349	381

Safety and Health Standards.—The safety and health standards activity provides for the development, promulgation, review and evaluation of occupational safety and health standards under procedures providing opportunity for public comment. Before any standard is proposed or promulgated, a determination is made that: (1) a significant risk of serious injury or health impairment exists; (2) the standard will reduce this risk; (3) the standard is economically and technologically feasible; and (4) the standard is cost-effective when compared with alternative regulatory proposals providing equal levels of protection. Regulatory reform efforts include consensus-based rulemaking, development of common sense regulations, rewriting existing standards in plain language, and regulatory process improvements.

Enforcement.—This activity provides for the enforcement of workplace standards promulgated under the Occupational Safety and Health Act of 1970 through the physical inspection of worksites, and by fostering the voluntary cooperation of employers and employees. This activity also provides grants to assist States in administering and enforcing State standards. Programs are targeted to the investigation of claims of imminent danger and employee complaints, investigation of fatal and catastrophic accidents, programmed inspections of firms with injury-illness rates that are above the national average, and special emphasis inspections for serious safety and health hazards. OSHA's enforcement strategy includes a selective targeting of inspections and related compliance activities to specific high hazard industries and worksites.

Technical Support.—This activity provides specialized technical expertise and advice in support of a wide range of program areas, including construction, standards setting, variance determinations, compliance assistance, and enforcement. Areas of expertise include laboratory accreditation, industrial hygiene, ergonomics, occupational health nursing, occupational medicine, and safety engineering.

Compliance Assistance—Federal.—This activity supports a variety of employer and employee assistance programs, consistent with OSHA's partnership initiatives. Outreach activities are conducted, including training and information exchanges and technical assistance to employers requesting such help. Grants are awarded to nonprofit organizations to provide employee and employer training programs, targeted to address specific industry needs for safety and health education. Employers are encouraged to establish voluntary employee protection programs, and Federal agencies are assisted in implementing job safety and health programs for their employees. Professional training for compliance personnel and others with related workplace safety and health responsibilities is conducted at the OSHA Training Institute, and further training is provided by education centers selected and sanctioned by the institute.

Compliance Assistance—State.—This activity supports 90 percent Federally-funded cooperative agreements with designated State agencies to provide free on-site consultation to employers upon request. State agencies tailor workplans to specific needs in each State while maximizing their impact on injury and illness rates in smaller establishments. These projects offer a variety of services, including safety and health program assessment and assistance, hazard identification and control, and training of employers and their employees.

Statistics.—Information technology, management information and statistical support for OSHA's programs and field operations are provided through an integrated data network, and statistical analysis and review. OSHA administers and

maintains the recordkeeping system which serves as the foundation for the BLS survey on occupational injuries and illnesses, provides guidance on recordkeeping requirements to both the public and private sectors, and develops regulations along with interpretive publications and materials.

Executive direction and administration.—These activities include executive direction, planning and evaluation, management support, legislative liaison, interagency affairs, administrative services, and budgeting and financial control.

PROGRAM STATISTICS

	1998 actual	1999 est.	2000 est.
Standards promulgated	2	6	7
Inspections:			
Federal inspections	34,443	34,100	35,500
State program inspections	55,699	55,700	56,700
Training and consultations:			
Training grants supported	43	45	59
Consultation visits	24,123	26,000	27,500

Object Classification (in millions of dollars)

Identification code 16-0400-0-1-554	1998 actual	1999 est.	2000 est.
Direct obligations:			
Personnel compensation:			
11.1 Full-time permanent	116	121	132
11.3 Other than full-time permanent	1	2	1
11.5 Other personnel compensation	2	2	2
11.9 Total personnel compensation	119	125	135
12.1 Civilian personnel benefits	27	27	30
21.0 Travel and transportation of persons	9	9	11
23.1 Rental payments to GSA	14	18	18
23.3 Communications, utilities, and miscellaneous charges	2	2	3
24.0 Printing and reproduction	1	1	1
25.1 Advisory and assistance services	5	4	4
25.2 Other services	41	49	51
25.3 Purchases of goods and services from Government accounts	18	18	18
25.7 Operation and maintenance of equipment	8	5	10
26.0 Supplies and materials	3	3	4
31.0 Equipment	4	6	10
41.0 Grants, subsidies, and contributions	83	85	92
99.0 Subtotal, direct obligations	334	352	387
99.0 Reimbursable obligations .....	.....	1	1
99.5 Below reporting threshold	4	1	1
99.9 Total new obligations	338	354	389

Personnel Summary

Identification code 16-0400-0-1-554	1998 actual	1999 est.	2000 est.
1001 Total compensable workyears: Full-time equivalent employment	2,171	2,224	2,326

ALLOCATIONS RECEIVED FROM OTHER ACCOUNTS

Note.—Obligations incurred under allocations from other accounts are included in the schedules of the parent appropriations as follows:
Environmental Protection Agency: Hazardous Substance Response Trust Fund.

MINE SAFETY AND HEALTH
ADMINISTRATION

Federal Funds

General and special funds:

SALARIES AND EXPENSES

For necessary expenses for the Mine Safety and Health Administration, [\$211,165,000] \$228,373,000, including purchase and bestowal of certificates and trophies in connection with mine rescue and first-aid work, and the hire of passenger motor vehicles; [and, in addition,] including not to exceed \$750,000 may be collected by the National Mine Health and Safety Academy for room, board, tuition, and the sale of training materials, otherwise authorized by law to

General and special funds—Continued**SALARIES AND EXPENSES—Continued**

be collected, to be available for mine safety and health education and training activities, notwithstanding 31 U.S.C. 3302; and, in addition, the *Mine Safety and Health Administration may retain up to \$1,000,000 in fees collected for the approval and certification of equipment, materials, and explosives for use in mines, and may utilize such sums for such activities*; the Secretary is authorized to accept lands, buildings, equipment, and other contributions from public and private sources and to prosecute projects in cooperation with other agencies, Federal, State, or private; the Mine Safety and Health Administration is authorized to promote health and safety education and training in the mining community through cooperative programs with States, industry, and safety associations; and any funds available to the Department may be used, with the approval of the Secretary, to provide for the costs of mine rescue and survival operations in the event of a major disaster¹: *Provided*, That none of the funds appropriated under this paragraph shall be obligated or expended to carry out section 115 of the Federal Mine Safety and Health Act of 1977 or to carry out that portion of section 104(g)(1) of such Act relating to the enforcement of any training requirements, with respect to shell dredging, or with respect to any sand, gravel, surface stone, surface clay, colloidal phosphate, or surface limestone mine: *Provided further*, That the Mine Safety and Health Administration may obligate or expend funds to promulgate final training regulations that are designed for the above named industries by no later than September 30, 1999². (*Department of Labor Appropriations Act, 1999, as included in Public Law 105-277, section 101(f).*)

Program and Financing (in millions of dollars)

Identification code 16-1200-0-1-554	1998 actual	1999 est.	2000 est.
Obligations by program activity:			
Enforcement:			
00.01 Coal	105	106	111
00.02 Metal/non-metal	43	46	50
00.03 Standards development	1	2	2
00.04 Assessments	4	4	4
00.05 Educational policy and development	17	21	24
00.06 Technical support	24	26	26
00.07 Program administration	9	10	11
09.01 Reimbursable program		1	2
10.00 Total new obligations	203	216	230
Budgetary resources available for obligation:			
22.00 New budget authority (gross)	203	216	230
23.95 Total new obligations	-203	-216	-230
New budget authority (gross), detail:			
Current:			
40.00 Appropriation	203	211	228
42.00 Transferred from other accounts		4	
43.00 Appropriation (total)	203	215	228
Permanent:			
68.00 Spending authority from offsetting collections: Offsetting collections (cash)		1	2
70.00 Total new budget authority (gross)	203	216	230
Change in unpaid obligations:			
72.40 Unpaid obligations, start of year: Obligated balance, start of year	21	21	22
73.10 Total new obligations	203	216	230
73.20 Total outlays (gross)	-203	-215	-229
74.40 Unpaid obligations, end of year: Obligated balance, end of year	21	22	23
Outlays (gross), detail:			
86.90 Outlays from new current authority	184	196	207
86.93 Outlays from current balances	19	19	19
86.97 Outlays from new permanent authority		1	2
86.98 Outlays from permanent balances		1	
87.00 Total outlays (gross)	203	215	229
Offsets:			
Against gross budget authority and outlays:			
88.40 Offsetting collections (cash) from: Non-Federal sources		-1	-2

Net budget authority and outlays:			
89.00 Budget authority	203	215	228
90.00 Outlays	203	214	227

Enforcement.—The Enforcement strategy in 2000 will be an integrated approach that links all actions to preventing occupational injuries and illness. These include inspection of mines as mandated by the Federal Mine Safety and Health Act of 1977, special emphasis initiatives that focus on persistent safety and health hazards, promulgation of safety and health standards, investigation of serious accidents, and on-site education and training assistance. The desired outcome of these enforcement efforts is to at least maintain or lower fatality and injury rates.

Assessments.—This activity assesses and collects civil monetary penalties for violations of safety and health standards.

Educational policy and development.—This activity develops and coordinates MSHA's mine safety and health education and training policies, and provides classroom instruction at the National Academy for MSHA personnel, other governmental personnel, and the mining industry. States provide mine health and safety training materials, and provide technical assistance through the State Grants program.

Technical support.—This activity applies engineering and scientific expertise through field and laboratory forensic investigations to resolve technical problems associated with implementation of the Mine Act. Technical support administers a fee program to approve equipment, materials, and explosives for use in mines and performs field and laboratory audits of equipment previously approved by MSHA. It also collects and analyzes data relative to the cause, frequency, and circumstances of accidents.

Program administration.—This activity provides for general administrative functions.

PROGRAM STATISTICS

	1998 actual	1999 est.	2000 est.
Enforcement:			
Fatality Rates:			
Coal mines	.025	.025	.025
Metal/non-metal mines	.024	.024	.024
Non-fatal lost time injury rates:			
Coal mines	5.05	5.05	5.05
Metal/Non-metal mines	2.80	2.80	2.80
Regulations promulgated	5	13	9
Assessments:			
Violations assessed	121,166	112,000	114,000
Educational policy and development:			
Course days	618	694	815
Technical support:			
Equipment approvals	452	400	400
Field investigations	1,144	1,700	1,700
Laboratory samples analyzed	48,823	56,000	56,000

Note.—Incidence rates represent the number of injuries that occur for each 200,000 employee-hours worked.

Object Classification (in millions of dollars)

Identification code 16-1200-0-1-554	1998 actual	1999 est.	2000 est.
Direct obligations:			
Personnel compensation:			
11.1 Full-time permanent	111	120	125
11.3 Other than full-time permanent	1	1	1
11.5 Other personnel compensation	3	3	3
11.9 Total personnel compensation	115	124	129
12.1 Civilian personnel benefits	34	34	36
21.0 Travel and transportation of things	8	7	9
22.0 Transportation of things	3	3	3
23.1 Rental payments to GSA	9	9	9
23.3 Communications, utilities, and miscellaneous charges	2	2	2
24.0 Printing and reproduction	1	1	1
25.2 Other services	5	4	8
25.3 Purchases of goods and services from Government accounts	7	9	9
25.4 Operation and maintenance of facilities	1	1	1
25.7 Operation and maintenance of equipment	4	4	4
26.0 Supplies and materials	3	3	4
31.0 Equipment	5	8	7
41.0 Grants, subsidies, and contributions	6	6	6

99.0	Subtotal, direct obligations	203	215	228
99.0	Reimbursable obligations		1	2
99.9	Total new obligations	203	216	230

Personnel Summary

Identification code 16-1200-0-1-554	1998 actual	1999 est.	2000 est.
1001 Total compensable workyears: Full-time equivalent employment	2,145	2,261	2,317

BUREAU OF LABOR STATISTICS

Federal Funds

General and special funds:

SALARIES AND EXPENSES

For necessary expenses for the Bureau of Labor Statistics, including advances or reimbursements to State, Federal, and local agencies and their employees for services rendered, **[\$344,724,000]** \$365,256,000, of which **[\$11,159,000]** \$6,986,000 shall be for expenses of revising the Consumer Price Index and shall remain available until September 30, **[2000]** 2001, together with not to exceed **[\$54,146,000]** \$55,663,000, which may be expended from the Employment Security Administration account in the Unemployment Trust Fund. (Department of Labor Appropriations Act, 1999, as included in Public Law 105-277, section 101(f).)

Program and Financing (in millions of dollars)

Identification code 16-0200-0-1-505	1998 actual	1999 est.	2000 est.
Obligations by program activity:			
Direct program:			
00.01 Labor force statistics	164	170	174
00.02 Prices and cost of living	107	120	131
00.03 Compensation and working conditions	59	61	69
00.04 Productivity and technology	7	8	9
00.05 Employment projections	5	5	5
00.06 Executive direction and staff services	23	24	26
00.07 Consumer price index revision	11	15	7
09.01 Reimbursable program	22	22	21
10.00 Total new obligations	398	425	442
Budgetary resources available for obligation:			
21.40 Unobligated balance available, start of year	1	4	
22.00 New budget authority (gross)	402	421	442
23.90 Total budgetary resources available for obligation	403	425	442
23.95 Total new obligations	-398	-425	-442
24.40 Unobligated balance available, end of year	4		
New budget authority (gross), detail:			
Current:			
40.00 Appropriation	327	345	365
Permanent:			
68.00 Spending authority from offsetting collections: Offsetting collections (cash)	75	76	77
70.00 Total new budget authority (gross)	402	421	442
Change in unpaid obligations:			
72.40 Unpaid obligations, start of year: Obligated balance, start of year	59	59	64
73.10 Total new obligations	398	425	442
73.20 Total outlays (gross)	-395	-420	-423
73.40 Adjustments in expired accounts	-3		
74.40 Unpaid obligations, end of year: Obligated balance, end of year	59	64	83
Outlays (gross), detail:			
86.90 Outlays from new current authority	275	289	299
86.93 Outlays from current balances	45	55	47
86.97 Outlays from new permanent authority	75	76	77
87.00 Total outlays (gross)	395	420	423
Offsets:			
Against gross budget authority and outlays:			
Offsetting collections (cash) from:			
88.00 Federal sources	-71	-69	-70

88.40 Non-Federal sources	-4	-7	-7
88.90 Total, offsetting collections (cash)	-75	-76	-77

Net budget authority and outlays:

89.00 Budget authority	327	345	365
90.00 Outlays	320	344	346

Labor force statistics.—Publishes monthly estimates of the labor force, employment, unemployment, and earnings for the nation, states, and local areas. Makes studies of the labor force. Publishes data on covered employment and wages, by industry.

	1998 actual	1999 est.	2000 est.
Labor force statistics (selected items):			
Covered employment and wages (quarterly series)	1,000,201	1,000,201	1,000,201
Employment and unemployment estimates for States and local areas (monthly and annual series)	87,300	87,300	87,300
Occupational employment statistics (annual series)	57,040	57,040	57,040

Prices and cost of living.—Publishes the Consumer Price Index (CPI), the Producer Price Index (PPI), Export and Import Price Indexes, estimates of consumers' expenditures, and studies of price change. Resources are requested in 2000 for the third year of an initiative to improve the timeliness and accuracy of the Consumer Price Index and for an initiative to improve the PPI, which may in turn lead to further improvement of the CPI.

	1998 actual	1999 est.	2000 est.
Consumer price indexes published (monthly)			
Percentage of CPI statistics released on schedule	100%	100%	100%
Producer prices:			
(a) Commodity indexes published (monthly)	3,358	3,267	3,245
(b) Mining and manufacturing indexes published (monthly)	7,472	6,746	6,314
International prices and price indexes:			
(a) Sample units initiated (annually)	3,200	3,200	3,200
(b) Price quotations collected (monthly)	23,000	23,000	23,000

Compensation and working conditions.—Publishes data on wages and benefits by occupation for major labor markets and industries. Compiles annual information to estimate the incidence and number of work-related injuries, illnesses, and fatalities. Includes resources to improve the Employment Cost Index.

	1998 actual	1999 est.	2000 est.
Compensation and working conditions (major items):			
Employment cost index—number of schedules	8,500	10,000	12,000
Occupational Safety and Health—number of schedules	200,000	200,000	200,000
Federal pay reform—number of schedules	30,600	30,600	30,600

Productivity and technology.—Provides studies of productivity changes for industries and major economic sectors. Develops international comparisons of productivity and cost. Studies the effects of technology change on employment and productivity. Includes resources to improve output and productivity measures.

	1998 actual	1999 est.	2000 est.
Studies, articles, and special reports			
32	32	30	29
Series maintained			
4,176	4,653	4,756	

Employment projections.—Provides economic projections, including changes in the level and structure of economic growth, and industry employment and occupational projections. Publishes the *Occupational Outlook Handbook and Quarterly*.

	1998 actual	1999 est.	2000 est.
Industry projections (2 year cycle)			
92	92	92	92
Occupational Outlook Handbook statements (2 year cycle)			
125	125	125	125

Executive direction and staff services.—Provides planning and policy for the Bureau of Labor Statistics (BLS), operates the management information system, coordinates research, and publishes data and reports for government and public use.

Consumer Price Index Revision.—BLS will continue the revision. First publication of the revised index was for January 1998. The revision includes new market baskets of goods and services as well as improvements in collecting and processing

General and special funds—Continued**SALARIES AND EXPENSES—Continued**

data for the CPI and for surveys which support the CPI and to prepare for future revision.

	1998 actual	1999 est.	2000 est.
Update the CPI to reflect current spending and population patterns	on schedule	on schedule	on schedule

Object Classification (in millions of dollars)

Identification code 16-0200-0-1-505	1998 actual	1999 est.	2000 est.
Direct obligations:			
Personnel compensation:			
11.1 Full-time permanent	106	122	131
11.3 Other than full-time permanent	9	7	7
11.5 Other personnel compensation	3	2	2
11.9 Total personnel compensation	118	131	140
12.1 Civilian personnel benefits	24	29	30
21.0 Travel and transportation of persons	6	6	7
23.1 Rental payments to GSA	29	29	30
23.3 Communications, utilities, and miscellaneous charges	3	3	4
24.0 Printing and reproduction	1	2	2
25.2 Other services	47	55	51
25.3 Purchases of goods and services from Government accounts	78	75	83
25.7 Operation and maintenance of equipment	2	2	2
26.0 Supplies and materials	1	1	1
31.0 Equipment	10	11	11
41.0 Grants, subsidies, and contributions	57	59	60
99.0 Subtotal, direct obligations	376	403	421
99.0 Reimbursable obligations	22	22	21
99.9 Total new obligations	398	425	442

Personnel Summary

Identification code 16-0200-0-1-505	1998 actual	1999 est.	2000 est.
Direct:			
1001 Total compensable workyears: Full-time equivalent employment	2,400	2,396	2,478
Reimbursable:			
2001 Total compensable workyears: Full-time equivalent employment	60	81	81

DEPARTMENTAL MANAGEMENT**Federal Funds****General and special funds:****SALARIES AND EXPENSES**

For necessary expenses for Departmental Management, including the hire of three sedans, and including up to **[\$6,750,000] \$7,250,000** for the President's Committee on Employment of People With Disabilities, **[and including \$500,000 to fund the activities of the Twenty-First Century Workforce Commission authorized by section 334 of the Workforce Investment Act of 1998, \$190,832,000] \$257,344,000**; together with not to exceed **[\$299,000] \$310,000**, which may be expended from the Employment Security Administration account in the Unemployment Trust Fund: *Provided*, That no funds made available by this Act may be used by the Solicitor of Labor to participate in a review in any United States court of appeals of any decision made by the Benefits Review Board under section 21 of the Longshore and Harbor Workers' Compensation Act (33 U.S.C. 921) where such participation is precluded by the decision of the United States Supreme Court in *Director, Office of Workers' Compensation Programs v. Newport News Shipbuilding*, 115 S. Ct. 1278 (1995), notwithstanding any provisions to the contrary contained in Rule 15 of the Federal Rules of Appellate Procedure: *Provided further*, That no funds made available by this Act may be used by the Secretary of Labor to review a decision under the Longshore and Harbor Workers' Compensation Act (33 U.S.C. 901 et seq.) that has been appealed and that has been pending before the Benefits Review Board for more than 12 months: *Provided further*, That any such decision pending

a review by the Benefits Review Board for more than one year shall be considered affirmed by the Benefits Review Board on the one-year anniversary of the filing of the appeal, and shall be considered the final order of the Board for purposes of obtaining a review in the United States courts of appeals: *Provided further*, That these provisions shall not be applicable to the review or appeal of any decision issued under the Black Lung Benefits Act (30 U.S.C. 901 et seq.). (*Department of Labor Appropriations Act, 1999, as included in Public Law 105-277, section 101(f).*)

Program and Financing (in millions of dollars)

Identification code 16-0165-0-1-505	1998 actual	1999 est.	2000 est.
Obligations by program activity:			
Direct program:			
00.01 Program direction and support	19	20	36
00.02 Legal services	71	73	77
00.03 International labor affairs	12	40	76
00.04 Administration and management	15	19	23
00.05 Adjudication	35	37	38
00.06 Promoting employment of people with disabilities	5	7	7
00.07 Women's bureau	7	8	8
00.09 Civil rights	5	5	6
00.10 Chief financial officer	5	6	6
00.11 Employment of adults with disabilities task force	1	1	2
09.01 Reimbursable program	12	10	10
10.00 Total new obligations	186	226	289
Budgetary resources available for obligation:			
22.00 New budget authority (gross)	185	226	289
22.22 Unobligated balance transferred from other accounts	1		
23.90 Total budgetary resources available for obligation	186	226	289
23.95 Total new obligations	-186	-226	-289
24.40 Unobligated balance available, end of year	1		
New budget authority (gross), detail:			
Current:			
40.00 Appropriation	152	191	257
42.00 Transferred from other accounts		4	
43.00 Appropriation (total)	152	195	257
Permanent:			
68.00 Spending authority from offsetting collections: Offsetting collections (cash)	33	31	32
70.00 Total new budget authority (gross)	185	226	289
Change in unpaid obligations:			
72.40 Unpaid obligations, start of year: Obligated balance, start of year	15	20	37
73.10 Total new obligations	186	226	289
73.20 Total outlays (gross)	-181	-209	-279
74.40 Unpaid obligations, end of year: Obligated balance, end of year	20	37	46
Outlays (gross), detail:			
86.90 Outlays from new current authority	134	164	216
86.93 Outlays from current balances	14	14	31
86.97 Outlays from new permanent authority	33	31	32
87.00 Total outlays (gross)	181	209	279
Offsets:			
Against gross budget authority and outlays:			
Offsetting collections (cash) from:			
88.00 Federal sources	-27	-24	-25
88.40 Non-Federal sources	-6	-7	-7
88.90 Total, offsetting collections (cash)	-33	-31	-32
Net budget authority and outlays:			
89.00 Budget authority	152	195	257
90.00 Outlays	148	178	247

Program direction and support.—Provides leadership and direction for all programs and functions assigned to the Department. Provides guidance for the development and implementation of governmental policy to protect and promote the interests of the American worker, toward achieving better employment and earnings, promoting productivity and eco-

conomic growth, safety, equity and affirmative action in employment, and collecting and analyzing statistics on the labor force.

Legal services.—Provides the Secretary of Labor and Departmental program officials with the legal services required to accomplish the Department's mission. The major services include litigating cases, providing assistance to the Department of Justice in case preparation and trials, reviewing rules, orders and written interpretations and opinions for DOL program agencies and the public, and coordinating the Department's legislative program.

International labor affairs.—Coordinates the Department of Labor's international responsibilities, including U.S. government participation in international fora dealing with labor issues, publishes reports on international labor issues, assists in the formulation and implementation of international treaties dealing with labor issues, operates technical assistance programs, and works toward the elimination of exploitative child labor around the world.

Administration and management.—Exercises leadership in all Departmental administrative and management programs and services and ensures efficient and effective operation of Departmental programs; provides policy guidance on matters of personnel management, information resource management and procurement; and provides for consistent and constructive internal labor-management relations throughout the Department.

Adjudication.—Conducts formal hearings and renders timely decisions on claims filed under the Black Lung Benefits Act, the Longshore and Harbor Workers' Compensation Act and its extensions, the Federal Employees' Compensation Act and other acts involving complaints to determine violations of minimum wage requirements, overtime payments, health and safety regulations and unfair labor practices.

Promoting employment of people with disabilities.—The President's Committee on Employment of People With Disabilities provides leadership to eliminate employment barriers to people with physical, mental and communications disabilities.

Women's bureau.—Promotes the interests of wage earning women, and seeks to improve their working conditions and advance their opportunities for profitable employment.

Civil rights.—Ensures full compliance with title VI of the Civil Rights Act of 1964 and other regulatory nondiscrimination provisions in programs receiving financial assistance from the Department of Labor and promotes equal opportunity in these programs and activities; and ensures equal employment opportunity to all DOL employees and applicants for employment.

Chief financial officer.—Responsible for enhancing the level of knowledge and skills of Departmental staff working in financial management operations; developing comprehensive accounting and financial management policies; assuring that all DOL financial functions conform to applicable standards; providing leadership and coordination to DOL agencies' trust and benefit fund financial actions; monitoring the financial execution of the budget in relation to actual expenditures; and managing a comprehensive training program for budget, accounting, and financial support staff.

National task force on the employment of adults with disabilities.—The Task Force is developing a national policy to bring adults with disabilities into gainful employment at a rate that is as close as possible to that of the general population. The Task Force is studying the barriers to employment faced by disabled individuals and is reporting its findings and policy recommendations to the President on a periodic basis over its four-year life.

Object Classification (in millions of dollars)

Identification code 16-0165-0-1-505	1998 actual	1999 est.	2000 est.
Direct obligations:			
Personnel compensation:			
11.1 Full-time permanent	94	102	112
11.3 Other than full-time permanent	2	1	1
11.5 Other personnel compensation	2	2	1
11.9 Total personnel compensation	98	105	114
12.1 Civilian personnel benefits	19	21	23
21.0 Travel and transportation of persons	3	3	3
23.1 Rental payments to GSA	15	15	16
23.3 Communications, utilities, and miscellaneous charges	2	2	2
24.0 Printing and reproduction		1	1
25.1 Advisory and assistance services	3	3	5
25.2 Other services	3	7	19
25.3 Purchases of goods and services from Government accounts	16	17	25
25.5 Research and development contracts			1
25.7 Operation and maintenance of equipment	6	7	5
26.0 Supplies and materials	2	1	2
31.0 Equipment	3	1	4
41.0 Grants, subsidies, and contributions	4	33	59
99.0 Subtotal, direct obligations	174	216	279
99.0 Reimbursable obligations	11	10	10
99.5 Below reporting threshold	1		
99.9 Total new obligations	186	226	289

Personnel Summary

Identification code 16-0165-0-1-505	1998 actual	1999 est.	2000 est.
Direct:			
1001 Total compensable workyears: Full-time equivalent employment	1,513	1,555	1,633
Reimbursable:			
2001 Total compensable workyears: Full-time equivalent employment	38	60	47

OFFICE OF INSPECTOR GENERAL

For salaries and expenses of the Office of Inspector General in carrying out the provisions of the Inspector General Act of 1978, as amended, **[\$43,852,000]** \$50,168,000, together with not to exceed **[\$3,648,000]** \$5,010,000, which may be expended from the Employment Security Administration account in the Unemployment Trust Fund. (Department of Labor Appropriations Act, 1999, as included in Public Law 105-277, section 101(f).)

Program and Financing (in millions of dollars)

Identification code 16-0106-0-1-505	1998 actual	1999 est.	2000 est.
Obligations by program activity:			
Direct program:			
00.01 Program activities	41	42	49
00.02 Executive direction and management	5	7	6
09.01 Reimbursable program	3	12	12
10.00 Total new obligations	49	61	67
Budgetary resources available for obligation:			
22.00 New budget authority (gross)	49	61	67
23.95 Total new obligations	-49	-61	-67
New budget authority (gross), detail:			
Current:			
40.00 Appropriation	43	44	50
42.00 Transferred from other accounts		1	
43.00 Appropriation (total)	43	45	50
Permanent:			
68.00 Spending authority from offsetting collections: Offsetting collections (cash)	6	16	17
70.00 Total new budget authority (gross)	49	61	67
Change in unpaid obligations:			
72.40 Unpaid obligations, start of year: Obligated balance, start of year	5	4	6

General and special funds—Continued**OFFICE OF INSPECTOR GENERAL—Continued****Program and Financing (in millions of dollars)—Continued**

Identification code 16-0106-0-1-505	1998 actual	1999 est.	2000 est.
73.10 Total new obligations	49	61	67
73.20 Total outlays (gross)	-50	-59	-67
74.40 Unpaid obligations, end of year: Obligated balance, end of year	4	6	6
Outlays (gross), detail:			
86.90 Outlays from new current authority	39	39	44
86.93 Outlays from current balances	5	4	6
86.97 Outlays from new permanent authority	6	16	17
87.00 Total outlays (gross)	50	59	67
Offsets:			
Against gross budget authority and outlays:			
88.00 Offsetting collections (cash) from: Federal sources	-6	-16	-17
Net budget authority and outlays:			
89.00 Budget authority	43	45	50
90.00 Outlays	42	43	50

Program activities.—Program activities within the Office of Inspector General include audit, program fraud, labor racketeering and special evaluations and inspections of program activities. The Office of Audit performs audits of the Department's financial statements, programs, activities, and systems to determine whether information is reliable, controls are in place, resources are safeguarded, funds are expended in a manner consistent with laws and regulations and managed economically and efficiently, and desired program results are achieved. The Office of Investigations administers an investigative program to detect and deter fraud, waste and abuse in Departmental programs; and to identify and reduce labor racketeering and corruption in employee benefit plans, labor management relations, and internal union affairs. The Office of Analysis, Complaints, and Evaluations conducts DOL program evaluations and special reviews and analyzes complaints involving DOL programs, operations, or functions. The OIG also provides technical assistance to DOL program agencies.

	1998 actual	1999 est.	2000 est.
Audit reports issued	54	60	80
Pension/UI investigations opened	242	254	293
Other investigative cases opened	361	379	426
Pension/UI investigations completed	101	106	111
Other investigative cases completed	389	409	429

Executive direction and management.—This activity includes the management, legal counsel, administrative support, planning, evaluation, legislative liaison, personnel and financial functions for the OIG.

Object Classification (in millions of dollars)

Identification code 16-0106-0-1-505	1998 actual	1999 est.	2000 est.
Direct obligations:			
Personnel compensation:			
11.1 Full-time permanent	25	27	29
11.5 Other personnel compensation	2	2	3
11.9 Total personnel compensation	27	29	32
12.1 Civilian personnel benefits	6	6	7
21.0 Travel and transportation of persons	3	3	3
23.1 Rental payments to GSA	3	3	3
23.3 Communications, utilities, and miscellaneous charges	1	1	1
25.2 Other services	4	5	7
25.3 Purchases of goods and services from Government accounts	1	2	2
25.7 Operation and maintenance of equipment	1		
99.0 Subtotal, direct obligations	46	49	55
99.0 Reimbursable obligations	3	12	12

99.9 Total new obligations	49	61	67
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Personnel Summary

Identification code 16-0106-0-1-505	1998 actual	1999 est.	2000 est.
1001 Total compensable workyears: Full-time equivalent employment	414	423	445

ASSISTANT SECRETARY FOR VETERANS EMPLOYMENT AND TRAINING

Not to exceed **[\$182,719,000]** \$185,613,000 may be derived from the Employment Security Administration account in the Unemployment Trust Fund to carry out the provisions of 38 U.S.C. 4100-4110A, 4212, 4214 and 4321-4327, and Public Law 103-353, and which shall be available for obligation by the States through December 31, [1999] 2000. (Department of Labor Appropriations Act, 1999, as included in Public Law 105-277, section 101(f).)

Program and Financing (in millions of dollars)

Identification code 20-8042-0-7-999	1998 actual	1999 est.	2000 est.
Obligations by program activity:			
State administration:			
Disabled veterans outreach program	80	80	80
Local veterans employment representatives	77	77	77
Administration	23	24	27
National Veterans' Training Institute	2	2	2
Total obligations	182	183	186
Budgetary resources available for obligation:			
New budget authority (gross)	182	183	183
New obligations	182	183	183
New budget authority (gross), detail:			
Appropriations (trust funds)	182	183	186
Change in unpaid obligations:			
Unpaid obligations, start of year	24	23	23
New obligations	182	183	186
Total outlays (gross)	-183	-183	-186
Unpaid obligations, end of year	23	23	23
Outlays (gross) detail:			
Total outlays gross	183	183	186
Offsets:			
Against gross budget authority and outlays:			
Offsetting collections from trust funds	182	183	186
Net budget authority and outlays:			
Budget authority (net)	1		
Outlays (net)			

State administration.—The Disabled Veterans Outreach Program provides intensive employment and job development services to secure permanent employment for veterans, particularly those with service-connected disabilities and other disadvantages. Local Veterans Employment Representatives provide job development, placement, and supportive services directly to veterans and conduct functional supervision of the services provided veterans by other local office staff to ensure compliance with the performance standards for services to veterans.

Administration.—Identifies policies and programs to serve and meet employment and training needs of veterans. Assures the adequacy of counseling, testing, job training, and job placement services for veterans through monitoring, evaluating, and providing technical assistance and training to those delivering these services. Coordinates with the Department of Defense to ensure the provision of labor market information and other services to military service-members separating from active duty to expedite their transition from military to civilian employment under the Transition Assistance Program. Provides employment, training and supportive services directly or through linkages with other service providers to

assist homeless veterans. Provides on-the-job training programs and other specialized services for certain veterans identified as facing serious barriers to employment. Administers veterans employment and training programs under the Workforce Investment Act to provide these services. Promotes compliance of Federal contractors in listing jobs for veterans. Provides information and investigates complaints, to help veterans, reservists, and members of the National Guard obtain employment, and reemployment rights as provided for by law.

National Veterans Training Institute.—This program operates through a contract with the University of Colorado in Denver, Colorado, providing training to Federal and State employees who assist veterans in finding jobs.

Object Classification (in millions of dollars)

Identification code 20-8042-0-7-999	1998 actual	1999 est.	2000 est.
11.1 Personnel compensation: Full-time permanent	13	14	15
12.1 Civilian personnel benefits	3	3	3
21.0 Travel and transportation of persons	1	2	2
23.1 Rental payments to GSA	1	1	1
23.3 Communications, utilities, and miscellaneous charges	2	2	2
25.2 Other services	5	4	6
25.3 Purchases of goods and services from Government accounts	2	2	2
41.0 Grants, subsidies, and contributions	155	155	155
93.0 Limitation on expenses	-182	-183	-186
99.0 Subtotal, limitation acct—direct obligations			

Personnel Summary

Identification code 20-8042-0-7-999	1998 actual	1999 est.	2000 est.
6001 Total compensable workyears: Full-time equivalent employment	251	254	255

Intragovernmental funds:

WORKING CAPITAL FUND

Program and Financing (in millions of dollars)

Identification code 16-4601-0-4-505	1998 actual	1999 est.	2000 est.
Obligations by program activity:			
09.01 Financial and administrative services	44	53	54
09.02 Field services	23	23	24
09.04 Human resources services	7	7	8
09.05 Penalty mail and telecommunications	25	26	26
09.06 Investment in reinvention fund	1	1	1
09.07 Non-DOL reimbursements	6	6	5
10.00 Total new obligations	106	116	118
Budgetary resources available for obligation:			
21.00 Unobligated balance available, start of year	10	13	13
22.00 New budget authority (gross)	109	116	121
23.90 Total budgetary resources available for obligation	119	129	134
23.95 Total new obligations	-106	-116	-118
24.00 Unobligated balance available, end of year	13	13	16
New budget authority (gross), detail:			
68.00 Spending authority from offsetting collections (gross):			
Offsetting collections (cash)	109	116	121
Change in unpaid obligations:			
72.40 Unpaid obligations, start of year: Obligated balance, start of year	12	14	17
73.10 Total new obligations	106	116	118
73.20 Total outlays (gross)	-107	-116	-119
73.40 Adjustments in expired accounts	3	3	3
74.40 Unpaid obligations, end of year: Obligated balance, end of year	14	17	19
Outlays (gross), detail:			
86.97 Outlays from new permanent authority	100	107	112
86.98 Outlays from permanent balances	7	9	7

87.00 Total outlays (gross)	107	116	119
Offsets:			
Against gross budget authority and outlays:			
88.00 Offsetting collections (cash) from: Federal sources	-109	-116	-121
Net budget authority and outlays:			
89.00 Budget authority			
90.00 Outlays	-2		-2

Financial and administrative services.—Provides support for financial systems on a Department-wide basis, financial services primarily for DOL national office staff, cost determination activities, maintenance of Departmental host computer systems, procurement and contract services, safety and health services, maintenance and operation of the Frances Perkins Building and general administrative support in the following areas: space and telecommunications, property and supplies, printing and reproduction and energy management.

Field services.—Provides full range of administrative and technical services to all agencies of the Department located in its regional and field offices. These services are in the personnel, financial and administrative areas.

Human Resources Services.—Provides guidance to DOL agencies in Senior Executive Service resource management and in the management of Schedule "C" and expert and consultant services, development and administration of Departmental programs for personnel security and financial disclosure, direct staffing and position management services, and benefits counseling to DOL employees.

Penalty mail and telecommunications.—Provides for departmental mail payments to the U.S. Postal Service and telecommunications payments to the General Services Administration.

Non-DOL reimbursements.—Provides for services rendered to any entity or person for use of Departmental facilities and services, including associated utilities and security services. The income received from non-DOL agencies and organizations funds in full the costs of all services provided. This income is credited to and merged with other income received by the Working Capital Fund.

Investment in Reinvestment Fund.—Finances agency reinvention proposals and other investment or capital acquisition projects in order to achieve savings and streamline work processes. The fund is self-sustaining, with agencies paying back the initial investment with savings generated through implementation of efficiencies and reinvention initiatives.

Financing.—The Working Capital Fund is funded by the agencies and organizations for which centralized services are performed at rates that return in full all expenses of operation, including reserves for accrued annual leave and depreciation of equipment.

Object Classification (in millions of dollars)

Identification code 16-4601-0-4-505	1998 actual	1999 est.	2000 est.
Personnel compensation:			
11.1 Full-time permanent	32	36	36
11.3 Other than full-time permanent	1		
11.5 Other personnel compensation	1	1	1
11.9 Total personnel compensation	34	37	37
12.1 Civilian personnel benefits	8	9	9
21.0 Travel and transportation of persons	1	1	1
23.1 Rental payments to GSA	7	8	8
23.3 Communications, utilities, and miscellaneous charges	31	32	33
24.0 Printing and reproduction		1	
25.1 Advisory and assistance services	1		1
25.2 Other services	6	7	7
25.3 Purchases of goods and services from Government accounts	3	3	3
25.4 Operation and maintenance of facilities	4	5	5
25.7 Operation and maintenance of equipment	6	4	5
26.0 Supplies and materials	2	1	2
31.0 Equipment	3	8	7

Intragovernmental funds—Continued**WORKING CAPITAL FUND—Continued****Object Classification (in millions of dollars)—Continued**

Identification code 16-4601-0-4-505	1998 actual	1999 est.	2000 est.
99.9 Total new obligations	106	116	118

Personnel Summary

Identification code 16-4601-0-4-505	1998 actual	1999 est.	2000 est.
2001 Total compensable workyears: Full-time equivalent employment	710	700	700

ALLOCATIONS RECEIVED FROM OTHER ACCOUNTS

Note.—Obligations incurred under allocations from other accounts are included in the schedules of the parent appropriations as follows: Agency for International Development, Functional Development Assistance Program. Department of Education: Office of Vocational and Adult Education: "Vocational and Adult Education".

GENERAL PROVISIONS

SEC. 101. None of the funds appropriated in this title for the Job Corps shall be used to pay the compensation of an individual, either as direct costs or any proration as an indirect cost, at a rate in excess of Executive Level III.

[REVERSION OF UNALLOTTED FORMULA FUNDS UNDER WELFARE-TO-WORK]

【SEC. 102. Section 403(a)(5)(A) of the Social Security Act is amended by adding the following clause:

"(ix) REVERSION OF UNALLOTTED FORMULA FUNDS.—If at the end of any fiscal year any funds available under this subparagraph have not been allotted due to a determination by the Secretary that any State has not met the requirements of clause (ii), such funds shall be transferred to the General Fund of the Treasury of the United States."】

(TRANSFER OF FUNDS)

SEC. 【103】 102. Not to exceed 1 percent of any discretionary funds (pursuant to the Balanced Budget and Emergency Deficit Control Act, as amended) which are appropriated for the current fiscal year for the Department of Labor in this Act may be transferred between appropriations, but no such appropriation shall be increased by more than 3 percent by any such transfer: *Provided*, That the Appropriations Committees of both Houses of Congress are notified at least fifteen days in advance of any transfer.

【SEC. 104. Funds shall be available for carrying out title IV-B of the Job Training Partnership Act, notwithstanding section 427(c) of that Act, if a Job Corps center fails to meet national performance standards established by the Secretary.】

TITLE V—GENERAL PROVISIONS

SEC. 501. The Secretaries of Labor, Health and Human Services, and Education are authorized to transfer unexpended balances of prior appropriations to accounts corresponding to current appropriations provided in this Act: *Provided*, That such transferred balances are used for the same purpose, and for the same periods of time, for which they were originally appropriated.

SEC. 502. No part of any appropriation contained in this Act shall remain available for obligation beyond the current fiscal year unless expressly so provided herein.

SEC. 503. (a) No part of any appropriation contained in this Act shall be used, other than for normal and recognized executive-legislative relationships, for publicity or propaganda purposes, for the preparation, distribution, or use of any kit, pamphlet, booklet, publication, radio, television, or video presentation designed to support or defeat legislation pending before the Congress or any State legislature, except in presentation to the Congress or any State legislature itself.

(b) No part of any appropriation contained in this Act shall be used to pay the salary or expenses of any grant or contract recipient, or agent acting for such recipient, related to any activity designed to influence legislation or appropriations pending before the Congress or any State legislature.

SEC. 504. The Secretaries of Labor and Education are each authorized to make available not to exceed \$15,000 from funds available for salaries and expenses under titles I and III, respectively, for official reception and representation expenses; the Director of the Federal Mediation and Conciliation Service is authorized to make available for official reception and representation expenses not to exceed \$2,500 from the funds available for "Salaries and expenses, Federal Mediation and Conciliation Service"; and the Chairman of the National Mediation Board is authorized to make available for official reception and representation expenses not to exceed \$2,500 from funds available for "Salaries and expenses, National Mediation Board".

SEC. 505. Notwithstanding any other provision of this Act, no funds appropriated under this Act shall be used to carry out any program of distributing sterile needles or syringes for the hypodermic injection of any illegal drug *unless the Secretary of Health and Human Services determines that such programs are effective in preventing the spread of HIV and do not encourage the use of illegal drugs*.

SEC. 506. (a) PURCHASE OF AMERICAN-MADE EQUIPMENT AND PRODUCTS.—It is the sense of the Congress that, to the greatest extent practicable, all equipment and products purchased with funds made available in this Act should be American-made.

(b) NOTICE REQUIREMENT.—In providing financial assistance to, or entering into any contract with, any entity using funds made available in this Act, the head of each Federal agency, to the greatest extent practicable, shall provide to such entity a notice describing the statement made in subsection (a) by the Congress.

(c) PROHIBITION OF CONTRACTS WITH PERSONS FALSELY LABELING PRODUCTS AS MADE IN AMERICA.—If it has been finally determined by a court or Federal agency that any person intentionally affixed a label bearing a "Made in America" inscription, or any inscription with the same meaning, to any product sold in or shipped to the United States that is not made in the United States, the person shall be ineligible to receive any contract or subcontract made with funds made available in this Act, pursuant to the debarment, suspension, and ineligibility procedures described in sections 9.400 through 9.409 of title 48, Code of Federal Regulations.

SEC. 507. When issuing statements, press releases, requests for proposals, bid solicitations and other documents describing projects or programs funded in whole or in part with Federal money, all grantees receiving Federal funds included in this Act, including but not limited to State and local governments and recipients of Federal research grants, shall clearly state: (1) the percentage of the total costs of the program or project which will be financed with Federal money; (2) the dollar amount of Federal funds for the project or program; and (3) percentage and dollar amount of the total costs of the project or program that will be financed by nongovernmental sources.

【SEC. 508. (a) None of the funds appropriated under this Act, and none of the funds in any trust fund to which funds are appropriated under this Act, shall be expended for any abortion.

(b) None of the funds appropriated under this Act, and none of the funds in any trust fund to which funds are appropriated under this Act, shall be expended for health benefits coverage that includes coverage of abortion.

(c) The term "health benefits coverage" means the package of services covered by a managed care provider or organization pursuant to a contract or other arrangement.】¹

【SEC. 509. (a) The limitations established in the preceding section shall not apply to an abortion—

(1) if the pregnancy is the result of an act of rape or incest; or

(2) in the case where a woman suffers from a physical disorder, physical injury, or physical illness, including a life-endangering physical condition caused by or arising from the pregnancy itself, that would, as certified by a physician, place the woman in danger of death unless an abortion is performed.

(b) Nothing in the preceding section shall be construed as prohibiting the expenditure by a State, locality, entity, or private person of State, local, or private funds (other than a State's or locality's contribution of Medicaid matching funds).

¹The Administration proposes to delete this provision and will work with Congress to address this issue.

(c) Nothing in the preceding section shall be construed as restricting the ability of any managed care provider from offering abortion coverage or the ability of a State or locality to contract separately with such a provider for such coverage with State funds (other than a State's or locality's contribution of Medicaid matching funds).¹

SEC. [510] 508. Notwithstanding any other provision of law, hereafter—

(1) no amount may be transferred from an appropriation account for the Departments of Labor, Health and Human Services, and Education except as authorized in this or any subsequent appropriation Act, or in the Act establishing the program or activity for which funds are contained in this Act;

(2) no department, agency, or other entity, other than the one responsible for administering the program or activity for which an appropriation is made in this Act, may exercise authority for the timing of the obligation and expenditure of such appropriation, or for the purpose for which it is obligated and expended, except to the extent and in the manner otherwise provided in sections 1512 and 1513 of title 31, United States Code; and

(3) no funds provided under this Act shall be available for the salary (or any part thereof) of an employee who is reassigned on a temporary detail basis to another position in the employing agency or department or in any other agency or department, unless the detail is independently approved by the head of the employing department or agency.

SEC. [511] 509. (a) None of the funds made available in this Act may be used for—

(1) the creation of a human embryo or embryos for research purposes; or

(2) research in which a human embryo or embryos are destroyed, discarded, or knowingly subjected to risk of injury or death greater than that allowed for research on fetuses in utero under 45 CFR 46.208(a)(2) and section 498(b) of the Public Health Service Act (42 U.S.C. 289g(b)).

(b) For purposes of this section, the term "human embryo or embryos" includes any organism, not protected as a human subject under 45 CFR 46 as of the date of the enactment of this Act, that is derived by fertilization, parthenogenesis, cloning, or any other means from one or more human gametes or human diploid cells.

SEC. [512] 510. (a) LIMITATION ON USE OF FUNDS FOR PROMOTION OF LEGALIZATION OF CONTROLLED SUBSTANCES.—None of the funds made available in this Act may be used for any activity that promotes the legalization of any drug or other substance included in schedule

I of the schedules of controlled substances established by section 202 of the Controlled Substances Act (21 U.S.C. 812).

(b) EXCEPTIONS.—The limitation in subsection (a) shall not apply when there is significant medical evidence of a therapeutic advantage to the use of such drug or other substance or that federally sponsored clinical trials are being conducted to determine therapeutic advantage.

SEC. [513] 511. None of the funds made available in this Act may be obligated or expended to enter into or renew a contract with an entity if—

(1) such entity is otherwise a contractor with the United States and is subject to the requirement in section 4212(d) of title 38, United States Code, regarding submission of an annual report to the Secretary of Labor concerning employment of certain veterans; and

(2) such entity has not submitted a report as required by that section for the most recent year for which such requirement was applicable to such entity.

[SEC. 514. None of the funds made available in this Act may be used to pay the expenses of an election officer appointed by a court to oversee an election of any officer or trustee for the International Brotherhood of Teamsters.]

[SEC. 515. Except as otherwise specifically provided by law, unobligated balances remaining available at the end of fiscal year 1999 from appropriations made available for salaries and expenses for fiscal year 1999 in this Act, shall remain available through December 31, 1999, for each such account for the purposes authorized: *Provided*, That the House and Senate Committees on Appropriations shall be notified at least fifteen days prior to the obligation of such funds.]

SEC. [516] 512. None of the funds made available in this Act may be used to promulgate or adopt any final standard under section 1173(b) of the Social Security Act (42 U.S.C. 1320d-2(b)) providing for, or providing for the assignment of, a unique health identifier for an individual (except in an individual's capacity as an employer or a health care provider), until [legislation is enacted specifically approving the standard] *comprehensive privacy protections are in place pursuant to section 264 of P.L. 104-191.*

SEC. 513. *Section 520(c)(2)(D) of the Departments of Labor, Health and Human Services, and Education, and Related Agencies Appropriations Act, 1997, as amended, is further amended by striking "December 31, 1997" and inserting "December 31, 1999". (Department of Labor, Health and Human Services, and Education, and Related Agencies Appropriations Act, 1999, as included in Public Law 105-277, section 101(f).)*