

VII. SUMMARY TABLES

1999 Budget Proposals

1999 BUDGET PROPOSALS

Table S-1. OUTLAYS AND RECEIPTS
(In billions of dollars)

	1997 Actual	Estimate					
		1998	1999	2000	2001	2002	2003
Outlays:							
Discretionary:							
National defense	271.6	265.1	266.5	269.7	270.8	273.1	289.5
International	19.0	18.9	18.6	19.1	19.0	19.1	18.9
Domestic	257.6	268.6	281.1	285.1	285.3	284.6	286.9
Subtotal, discretionary	548.3	552.7	566.2	573.8	575.1	576.8	595.3
Mandatory:							
Programmatic:							
Social security	362.3	378.1	392.9	409.3	427.1	447.0	467.5
Medicare and Medicaid	283.0	296.3	312.3	329.0	353.3	364.8	396.2
Means-tested entitlements (except Medicaid)	98.4	103.6	111.7	116.8	120.5	124.2	129.1
Deposit insurance	-14.4	-4.5	-4.5	-1.9	-1.4	-1.2	-0.3
Other	129.6	145.3	155.3	167.3	173.3	176.3	185.2
Subtotal, programmatic	858.9	918.8	967.7	1,020.5	1,072.9	1,111.2	1,177.8
Undistributed offsetting receipts	-50.0	-46.4	-42.5	-45.8	-47.2	-55.5	-48.3
Subtotal, mandatory	809.0	872.4	925.2	974.7	1,025.7	1,055.6	1,129.5
Net interest	244.0	242.7	241.8	236.5	233.6	227.1	220.6
Subtotal, mandatory and net interest	1,053.0	1,115.1	1,167.0	1,211.2	1,259.2	1,282.8	1,350.1
Total outlays	1,601.2	1,667.8	1,733.2	1,785.0	1,834.4	1,859.6	1,945.4
Receipts	1,579.3	1,657.9	1,742.7	1,793.6	1,862.6	1,949.3	2,028.2
Reserve Pending Social Security Reform	NA	NA	9.5	8.5	28.2	89.7	82.8
Surplus/Deficit (-)	-21.9	-10.0	0.0	0.0	0.0	0.0	0.0
Memorandum:							
Total Discretionary Net of Funds for America Offsets:							
Budget Authority	536.3	555.3	562.4	565.7	572.0	573.0	589.2
Outlays	548.3	552.6	558.0	564.5	564.7	561.2	580.3

NA = Not applicable.

Table S-2. SUMMARY OF BUDGET PROPOSALS

(In billions of dollars)

	Estimate						Total 1999-2003
	1998	1999	2000	2001	2002	2003	
Capped baseline surplus/deficit (-)	-9.9	5.6	5.2	27.8	90.3	89.1	.....
Programmatic changes:							
Funds for America:¹							
Spending (outlays):							
Research Fund	(24.3)	27.8	30.7	32.5	34.0	36.0	161.1
Environmental Resources Fund	(5.4)	6.5	7.1	7.2	7.1	7.1	35.1
Transportation Fund	(33.5)	34.8	36.0	36.8	37.6	38.6	183.8
Subtotal, spending	(63.1)	69.1	73.9	76.5	78.8	81.7	380.0
Offsets:							
Tobacco revenues		-3.6	-4.6	-5.0	-5.7	-6.3	-25.3
VA tobacco reform		-0.5	-0.6	-0.9	-4.0	-3.1	-9.1
Superfund tax extension	-0.1	-1.8	-1.4	-1.4	-1.4	-1.4	-7.4
Fuels tax extension			-0.4	-0.4	-0.4	-0.4	-1.5
New FAA fees			-1.7	-1.7	-1.7	-0.9	-6.0
Other mandatory reductions			-0.6	-1.0	-2.3	-2.9	-6.9
Transfers within discretionary caps		-63.3	-64.6	-66.0	-63.2	-66.7	-323.8
Subtotal, offsets	-0.1	-69.1	-73.9	-76.5	-78.8	-81.7	-380.0
Total, Funds for America	-0.1	.....	.....	.....	.....	.....	.....
Other proposals:							
Spending:							
Transfer to Funds for America .....		.....	0.6	1.0	2.3	2.9	6.9
Child care		0.8	1.1	1.3	1.5	1.9	6.6
Teachers		0.1	0.8	1.2	1.4	1.6	5.1
Early Learning Fund		0.4	0.5	0.6	0.6	0.6	2.7
Student loans	0.3	0.3	0.5	0.6	0.7	0.9	3.1
Legal immigrants	0.1	0.5	0.5	0.5	0.5	0.5	2.5
Medicare		0.1	0.5	0.5	0.5	0.5	2.1
Miscellaneous activities authorized in tobacco legislation		3.4	3.9	4.6	5.0	5.4	22.3
Other mandatory	*	1.5	1.7	2.1	1.9	1.7	8.8
Reserve for emergency discretionary		2.4	.....	.....	.....	.....	2.4
Residual discretionary	-*	-3.5	-0.9	-0.2	.....	6.7	2.2
Subtotal, spending	0.4	6.1	9.2	12.1	14.5	22.6	64.5
Offsets:							
Medicare		-0.2	-0.4	-0.5	-0.6	-0.7	-2.4
VA tobacco reform		-0.3	-0.7	-1.4	-2.3	-3.3	-7.9
Other mandatory	-0.4	-1.7	-2.5	-2.5	-2.6	-2.5	-11.8
Tobacco revenues		-6.2	-7.2	-8.3	-8.8	-9.7	-40.2
Other revenues (net)	0.1	-1.2	0.8	0.3	-0.2	0.3	*
Subtotal, offsets	-0.3	-9.6	-10.1	-12.4	-14.5	-15.9	-62.3
Total, other proposals	0.1	-3.5	-0.9	-0.2	.....	6.7	2.2
Debt service	*	-0.1	-0.3	-0.4	-0.4	-0.3	-1.5
Spectrum and other items	-*	-0.3	-2.2	0.2	1.0	-0.2	-1.5
Reserve pending social security reform		9.5	8.5	28.2	89.7	82.8	218.8
Proposed surplus/deficit (-)	-10.0	.....	.....	.....	.....	.....	.....

* \$50 million or less.

¹1998 figures are for comparison purposes only; Funds for America proposal to begin in 1999.

Table S-3. DISCRETIONARY SPENDING CAPS AND BUDGET PROPOSALS
(In billions of dollars)

	Estimate							
	1999		2000		2001		2002	
	BA	OL	BA	OL	BA	OL	BA	OL
Discretionary Spending Cap	562.4	561.4	566.6	565.4	572.1	564.9	581.8	561.2
Defense Funding (Cap in 1999)	271.6	266.5	277.0	269.7	284.8	270.8	288.1	273.1
Non-defense Discretionary (NDD) Spending (Total Discretionary Spending Cap less Defense Funding)	290.7	294.9	289.7	295.7	287.3	294.1	293.7	288.1
Proposed Funding for Funds for America	75.5	69.1	76.6	73.9	78.6	76.5	80.9	78.8
Designated Offsets	-5.8	-5.8	-9.3	-9.3	-10.5	-10.5	-15.6	-15.6
Net Transfers Within Cap to Funds for America	69.7	63.3	67.3	64.6	68.1	66.0	65.3	63.2
NDD Spending Under Cap	290.7	294.9	289.7	295.7	287.3	294.1	293.7	288.1
Net Transfers Within Cap to Funds for America	-69.7	-63.3	-67.3	-64.6	-68.1	-66.0	-65.3	-63.2
Remaining NDD Under Cap	221.1	231.6	222.4	231.1	219.2	228.1	228.4	224.9
Available Discretionary Spending:								
Defense Funding (Cap in 1999)	271.6	266.5	277.0	269.7	284.8	270.8	288.1	273.1
NDD Funding:								
Funds for America (net)	69.7	63.3	67.3	64.6	68.1	66.0	65.3	63.2
Funding from Designated Offsets:								
Funds for America	5.8	5.8	9.3	9.3	10.5	10.5	15.6	15.6
Emergency Discretionary	2.4	2.4	.....	.....	.....	.....	.....	.....
Other NDD Funding	221.1	231.6	222.4	231.1	219.2	228.1	228.4	224.9
Subtotal, NDD Funding	299.0	303.2	299.0	305.0	297.8	304.6	309.3	303.6
Total	570.6	569.7	575.9	574.7	582.6	575.4	597.4	576.8
Budget Proposals:								
Defense Funding	271.6	266.5	277.0	269.7	284.8	270.8	288.1	273.1
NDD Funding:								
Funds for America	75.5	69.1	76.6	73.9	78.6	76.5	80.9	78.8
Other NDD Funding	223.5	230.6	221.5	230.3	219.1	227.9	219.6	224.9
Subtotal, NDD Funding	299.0	299.7	298.1	304.1	297.7	304.4	300.5	303.6
Total	570.6	566.2	575.0	573.8	582.5	575.1	588.6	576.8
Residual Available Under the Caps .....	.....	3.5	0.9	0.9	0.1	0.2	8.8	.....

Table S-4. FUNDS FOR AMERICA PROPOSAL
(In millions of dollars)

	Estimate												Total								
	1998 ¹			1999			2000			2001			2002			2003			1999-2003		
	BA	OL		BA	OL		BA	OL		BA	OL		BA	OL		BA	OL		BA	OL	
Research Fund For America:																					
Spending	(27,907)	(26,439)		31,102	27,828		32,222	30,750		33,715	32,479		35,523	34,029		38,034	36,003		170,596	161,089	
Dedicated Offsets				-4,048	-4,048		-6,196	-6,196		-7,380	-7,380		-12,443	-12,443		-12,711	-12,711		-42,778	-42,778	
Net Transfer within Cap to Funds for America	(-27,907)	(-26,439)		-27,054	-23,780		-26,026	-24,554		-26,335	-25,099		-23,080	-21,586		-25,323	-23,292		-127,818	-118,311	
Net Deficit/Surplus Effect																					
Environmental Resources Fund For America:																					
Spending	(6,722)	(5,376)		7,672	6,500		7,015	7,142		7,054	7,217		7,003	7,092		6,951	7,119		35,695	35,070	
Dedicated Offsets				(-75)	-1,775		-1,407	-1,407		-1,410	-1,410		-1,421	-1,421		-1,434	-1,434		-7,447	-7,447	
Net Transfer within Cap to Funds for America	(-6,647)	(-5,301)		-5,897	-4,725		-5,608	-5,735		-5,644	-5,807		-5,582	-5,671		-5,517	-5,685		-28,248	-27,623	
Net Deficit/Surplus Effect																					
Transportation Fund For America:																					
Spending	(36,140)	(33,499)		36,739	34,819		37,320	35,990		37,839	36,793		38,371	37,640		38,938	38,568		189,207	183,810	
Dedicated Offsets							-1,700	-1,700		-1,700	-1,700		-1,700	-1,700		-850	-850		-5,950	-5,950	
Net Transfer within Cap to Funds for America	(-36,140)	(-33,499)		-36,739	-34,819		-35,620	-34,290		-36,139	-35,093		-36,671	-35,940		-38,088	-37,718		-183,257	-177,860	
Net Deficit/Surplus Effect																					
TOTAL, FUNDS FOR AMERICA:																					
Spending	(70,769)	(65,314)		75,513	69,147		76,557	73,882		78,608	76,489		80,897	78,761		83,923	81,690		395,498	379,969	
Dedicated Offsets				(-75)	-5,823		-9,303	-9,303		-10,490	-10,490		-15,564	-15,564		-14,995	-14,995		-56,175	-56,175	
Net Transfer within Cap to Funds for America	(-70,694)	(-65,239)		-69,690	-63,324		-67,254	-64,579		-68,118	-65,999		-65,333	-63,197		-68,928	-66,695		-339,323	-323,794	
Net Deficit/Surplus Effect																					
Research Fund For America—Spending:																					
Agriculture:																					
Forest Service	(188)	(169)		198	196		199	199		200	200		201	201		201	201		999	997	
Economic Research Service	(72)	(72)		56	59		56	56		56	56		56	56		56	56		280	283	
Agricultural Research Service	(745)	(743)		777	771		788	785		783	784		785	785		785	785		3,918	3,910	
Cooperative State Research, Education and Extension Service	(436)	(415)		427	422		427	430		422	432		422	422		422	422		2,120	2,128	
Subtotal, Agriculture	(1,441)	(1,399)		1,458	1,448		1,470	1,470		1,461	1,472		1,464	1,464		1,464	1,464		7,317	7,318	
Commerce:																					
National Oceanic and Atmospheric Administration	(271)	(266)		251	254		251	251		251	252		251	251		251	251		1,255	1,261	

Table S-4. FUNDS FOR AMERICA PROPOSAL—Continued
(In millions of dollars)

	Estimate												Total								
	1998 ¹			1999			2000			2001			2002			2003			1999-2003		
	BA	OL		BA	OL		BA	OL		BA	OL		BA	OL		BA	OL		BA	OL	
National Institutes of Standards and Technology	(559)	(337)		607	399		660	507		698	611		724	660		698	698		3,387	2,875	
Subtotal, Commerce	(830)	(603)		858	653		911	758		949	863		975	913		949	949		4,642	4,136	
Education:																					
Office of Educational Research and Improvement				50	20		50	40		50	50		50	50		50	50		250	210	
Energy:																					
Science	(1,238)	(1,277)		2,482	1,430		2,497	2,244		2,622	2,635		2,688	2,675		2,660	2,662		12,949	11,646	
Fossil energy research and development				30	12		33	25		35	33		35	35		35	35		168	140	
Energy conservation	(436)	(406)		618	185		625	528		643	629		662	646		662	659		3,210	2,647	
Energy supply	(501)	(490)		610	275		593	511		592	595		571	583		596	585		2,962	2,549	
Energy information administration				3	2		3	3		4	4		4	4		4	4		18	17	
Subtotal, Energy	(2,175)	(2,173)		3,743	1,904		3,751	3,311		3,896	3,896		3,960	3,943		3,957	3,945		19,307	16,999	
HHS:																					
National Institutes of Health	(13,648)	(12,893)		14,798	13,898		15,661	14,934		16,632	15,816		17,997	16,896		20,188	18,460		85,276	80,004	
Agency for Health Care Policy Research				46	7		48	27		51	43		53	48		56	52		254	177	
Centers for Disease Control				25	8		26	20		28	25		29	27		30	29		138	109	
Subtotal, HHS	(13,648)	(12,893)		14,869	13,913		15,735	14,981		16,711	15,884		18,079	16,971		20,274	18,541		85,668	80,290	
HUD: Research and Technology				10	4		.....	5		.....	1		.....	1		.....	.....		10	11	
Interior: U.S. Geological Survey	(759)	(799)		807	806		813	812		797	798		797	797		797	797		4,011	4,010	
Veterans Affairs: Medical and Prosthetic Research	(272)	(269)		300	292		300	299		300	300		300	300		300	300		1,500	1,491	
EPA: Office of Research and Development	(628)	(575)		692	648		713	691		767	731		801	774		819	806		3,792	3,650	
NASA: Science, Aeronautics, and Technology	(4,788)	(4,677)		4,605	4,796		4,656	4,805		4,843	4,732		5,037	4,913		5,240	5,111		24,381	24,357	
NSF: Agency Total	(3,366)	(3,051)		3,710	3,344		3,823	3,578		3,941	3,752		4,060	3,903		4,184	4,040		19,718	18,617	
Total, Research Fund For America Spending	(27,907)	(26,439)		31,102	27,828		32,222	30,750		33,715	32,479		35,523	34,029		38,034	36,003		170,596	161,089	

Table S-4. FUNDS FOR AMERICA PROPOSAL—Continued
(In millions of dollars)

	Estimate												Total									
	1998 ¹			1999			2000			2001			2002			2003			1999-2003			
	BA	OL		BA	OL		BA	OL		BA	OL		BA	OL		BA	OL		BA	OL		
Dedicated Offsets:																						
Receipts from tobacco legislation						-3,597	-3,597		-4,624	-4,624		-5,028	-5,028		-5,723	-5,723		-6,341	-6,341		-25,313	-25,313
Other mandatory									-575	-575		-1,043	-1,043		-2,345	-2,345		-2,889	-2,889		-6,852	-6,852
Extend expiring fuel taxes									-371	-371		-382	-382		-391	-391		-403	-403		-1,547	-1,547
VA tobacco reform						-451	-451		-626	-626		-927	-927		-3,984	-3,984		-3,078	-3,078		-9,066	-9,066
Total, Dedicated Offsets																						
-4,048 -4,048 -6,196 -7,380 -7,380 -12,443 -12,443 -12,711 -12,711 -42,778 -42,778																						
Net Transfer within Cap to Funds for America																						
(-27,907) (-26,439) -27,054 -23,780 -26,026 -24,554 -26,335 -25,099 -23,080 -21,586 -25,323 -23,292 -127,818 -118,311																						
Net Deficit/Surplus Effect (-)/(+)																						
.....																						
Environmental Resources Fund For America—Spending:																						
Agriculture:																						
Rural Development			(577)	(22)		629	157		629	345		629	475		629	549		629	590		3,145	2,116
Forest Service			(599)	(534)		691	708		747	732		799	784		795	792		750	762		3,782	3,778
Other Agriculture			(4)	(4)		31	24		27	28		27	28		27	28		77	71		189	179
Subtotal, Agriculture																						
(1,180) (560) 1,351 889 1,403 1,105 1,455 1,287 1,451 1,369 1,456 1,423 7,116 6,073																						
Commerce: National Oceanic and Atmospheric Administration			(16)	(16)		40	31		40	37		18	24		18	20		18	20		134	132
Interior:																						
Bureau of Land Management			(191)	(190)		229	226		241	244		256	252		262	258		257	258		1,245	1,238
Office of Surface Mining			(5)	(2)		7	4		7	4		7	6		7	7		7	7		35	28
Bureau of Reclamation			(85)	(30)		143	105		143	143		.....	93		.....	.....		.....	.....		286	341
U.S. Fish and Wildlife Service			(187)	(237)		193	230		251	267		291	269		302	291		279	286		1,316	1,343
Park Service			(779)	(776)		806	838		891	879		970	927		873	916		812	892		4,352	4,452
Bureau of Indian Affairs			(54)	(80)		92	65		92	65		92	85		92	92		92	92		460	399
Subtotal, Interior																						
(1,301) (1,315) 1,470 1,468 1,625 1,602 1,616 1,632 1,536 1,564 1,447 1,535 7,694 7,801																						
Corps of Engineers:																						
Construction, general			(37)	(22)		106	79		116	112		130	124		112	119		144	131		608	565
Operation and maintenance, general			(20)	(15)		14	16		14	15		14	14		14	14		14	14		70	73
Regulatory program			(106)	(107)		117	116		117	117		117	117		117	117		117	117		585	584
Subtotal, Corps of Engineers																						
(163) (144) 237 211 247 244 261 255 243 250 275 262 1,263 1,222																						
EPA:																						
Hazardous substance superfund			(1,500)	(1,396)		2,093	1,573		1,444	1,595		1,393	1,497		1,394	1,467		1,394	1,476		7,718	7,608
State and Tribal assistance grants ..			(2,311)	(1,688)		2,201	2,060		1,976	2,283		2,026	2,239		2,076	2,135		2,076	2,115		10,355	10,832

Table S-4. FUNDS FOR AMERICA PROPOSAL—Continued
(In millions of dollars)

	Estimate												Total							
	1998 ¹			1999			2000			2001			2002			2003			1999-2003	
	BA	OL		BA	OL		BA	OL		BA	OL		BA	OL		BA	OL		BA	OL
Environmental programs and man- agement	(251)	(257)	280	268	268	280	276	285	283	285	287	285	287	285	288	285	288	1,415	1,415	1,402
Subtotal, EPA	(4,062)	(3,341)	4,574	3,901	3,700	4,154	3,704	3,704	4,019	3,755	3,889	3,755	3,889	3,755	3,879	3,755	3,879	19,488	19,488	19,842
Total, Environmental Resources																				
Fund For America Spending	(6,722)	(5,376)	7,672	6,500	7,015	7,142	7,054	7,217	7,217	7,003	7,092	7,003	7,092	6,951	7,119	6,951	7,119	35,695	35,695	35,070
Dedicated Offsets: Superfund initiative	(-75)	(-75)	-1,775	-1,775	-1,407	-1,407	-1,410	-1,410	-1,410	-1,421	-1,421	-1,421	-1,421	-1,434	-1,434	-1,434	-1,434	-7,447	-7,447	-7,447
Total, Dedicated Offsets	(-75)	(-75)	-1,775	-1,775	-1,407	-1,407	-1,410	-1,410	-1,410	-1,421	-1,421	-1,421	-1,421	-1,434	-1,434	-1,434	-1,434	-7,447	-7,447	-7,447
Net Transfer within Cap to Funds for America	(-6,647)	(-5,301)	-5,897	-4,725	-5,608	-5,735	-5,644	-5,644	-5,807	-5,582	-5,671	-5,582	-5,671	-5,517	-5,685	-5,517	-5,685	-28,248	-28,248	-27,623
Net Deficit/Surplus Effect (-)/(+)																				
Transportation Fund For America— Spending:																				
Transportation:																				
Surface Transportation	(27,063)	(24,557)	27,031	25,569	27,032	26,250	27,032	26,548	26,548	27,032	26,889	27,032	26,889	27,032	27,127	27,032	27,127	135,159	135,159	132,383
Federal Aviation Administration (FAA)	(9,077)	(8,942)	9,708	9,250	10,288	9,740	10,807	10,245	10,245	11,339	10,751	11,339	10,751	11,906	11,441	11,906	11,441	54,048	54,048	51,427
Subtotal, Transportation	(36,140)	(33,499)	36,739	34,819	37,320	35,990	37,839	36,793	36,793	38,371	37,640	38,371	37,640	38,938	38,568	38,938	38,568	189,207	189,207	183,810
Total, Transportation Fund For America Spending	(36,140)	(33,499)	36,739	34,819	37,320	35,990	37,839	36,793	36,793	38,371	37,640	38,371	37,640	38,938	38,568	38,938	38,568	189,207	189,207	183,810
Dedicated Offsets:																				
FAA: convert to cost-based user fees ...																				
Total, Dedicated Offsets																				
Net Transfer within Cap to Funds for America	(-36,140)	(-33,499)	-36,739	-34,819	-35,620	-34,290	-36,139	-36,139	-35,093	-36,671	-35,940	-36,671	-35,940	-38,088	-37,718	-38,088	-37,718	-183,257	-183,257	-177,860
Net Deficit/Surplus Effect (-)/(+)																				

¹ 1998 figures are for comparison purposes only; the Funds for America proposal is to begin in 1999.

Table S-5. PAY-AS-YOU-GO PROPOSALS
(Deficit impact in millions of dollars)

	Estimate						Total
	1998	1999	2000	2001	2002	2003	1999-2003
Spending:							
Agriculture:							
Food stamps:							
Restrict States' ability to increase Federal outlays by shifting administrative costs from TANF to food stamps and medicaid (food stamps component)		-160	-185	-190	-195	-200	-930
Restore benefits for vulnerable groups of legal immigrants (food stamps component)	100	535	500	455	460	480	2,430
Subtotal, Food Stamps	100	375	315	265	265	280	1,500
Shift certain crop insurance spending to mandatory		185	123	118	127	137	690
Limit "catastrophic" crop insurance payments to \$100,000			-15	-30	-30	-30	-105
Increase Environmental Quality Incentive Program (EQIP)		13	49	70	59	52	243
Forest Service payments to States ("delinking from receipts")		10	22	30	41	48	151
Rural EZ/EC economic development grants for Round II			7	16	19	19	61
Restructure Export Enhancement Program (EEP) consistent with market conditions		-230	-359	-258	-258	-270	-1,375
Restructure CCC cotton user marketing certificates consistent with market conditions		-110	-48				-158
Spend existing and new Forest Service recreation and entrance fees			3	3	3	3	12
Education:							
Fund new teachers to help address teacher shortages and reduce class sizes		55	780	1,195	1,440	1,632	5,102
Student loan increases	312	312	519	627	739	861	3,058
Recall education loan guaranty reserves			-275	-275	-275	-275	-1,100
Other student loan reforms	-470	-451	-804	-864	-805	-710	-3,634
Health and Human Services:							
Establish Early Learning Fund to provide challenge grants to communities for activities that improve early childhood education and the quality and safety of child care for children under five years old		372	504	591	600	600	2,667
Increase child care subsidies provided to poor and near poor families		798	1,102	1,301	1,519	1,892	6,612
Medicaid:							
Restore benefits for vulnerable groups of legal immigrants (medicaid component)		25	35	50	55	65	230
Children's health outreach		110	150	210	210	220	900
Restrict States' ability to increase Federal outlays by shifting administrative costs from TANF to food stamps and medicaid (medicaid component)		-340	-360	-380	-410	-440	-1,930
Medicaid effect from Medicare changes		-5	-5	-10	-10	-10	-40
Subtotal, Medicaid		-210	-180	-130	-155	-165	-840
Health care:							
Voluntary purchasing cooperatives for small groups		20	20	20	20	20	100
Increase aid to territories for children's health insurance		34	34	34	25	25	153
Medicare/clinical demonstration:							
Medicare buy-in policies		101	387	363	343	339	1,533
Medicare program integrity		-180	-420	-515	-600	-665	-2,380
Subtotal, net effect on Medicare trust funds		-79	-33	-152	-257	-326	-847
Clinical cancer trials demonstration		200	250	300			750
Subtotal, Medicare/clinical demonstration		121	217	148	-257	-326	-97
Non-TANF child support enforcement fees		-48	-56	-65	-66	-65	-300

Table S-5. PAY-AS-YOU-GO PROPOSALS—Continued
(Deficit impact in millions of dollars)

	Estimate						Total
	1998	1999	2000	2001	2002	2003	1999–2003
Housing and Urban Development:							
Fund new Urban Empowerment Zones		3	54	123	143	149	472
Increase FHA single family loan limit		–228	–241	–234	–233	–237	–1,173
Interior:							
BLM payments to States (“delinking from receipts”)		6	7	12	14	17	56
Spend existing and new recreation and entrance fees			–21	33	79	79	170
Spend existing and new park concession fees ¹		5	10	15	16	14	60
Reduce Sport Fish Restoration (offsets increase in DOT Boat Safety account)			–3	–6	–10	–14	–33
Expand cover-over of distilled spirits tax to Virgin Islands		12	12	12	12	12	60
Labor:							
Reauthorize NAFTA-TAA for five years		27	45	52	53	55	232
Other TAA amendments		67	88	97	97	97	446
PBGC—raise guarantee cap for multiemployer pensions and other		1	1	1	3	4	10
UI “safety net” proposal:							
UI administrative costs special distribution		126	101	188	236		651
Extended benefits				9	9	8	26
Transportation:							
Shift St. Lawrence Seaway spending to mandatory		13	13	13	14	14	67
Shift Coast Guard Boat Safety spending to mandatory (partially offset by reductions in Sport Fish Restoration)		24	42	55	55	55	231
NEXTEA equity formula change for distribution of Federal-aid grants to States	25	53	36	–9	–53	–83	–56
Treasury:							
Expand cover-over of distilled spirits tax to Puerto Rico		34	34	34	34	34	170
Shift Winstar/FIRREA litigation expenses to mandatory (reimbursement to Department of Justice)	10	45	49	43	36	29	202
EITC and Child Credit (outlay component)		–70	–105	–106	–108	–111	–500
Miscellaneous activities authorized in tobacco legislation		3,425	3,943	4,582	4,972	5,362	22,284
Veterans:							
Pay full benefits for Filipinos residing in the U.S.		5	5	5	5	5	25
Establish a reserve to fully fund the “H” policyholders in the National Service Life Insurance Fund		*	*	*	*	*	2
Reinstate policy on post-service tobacco-related illnesses		–741	–1,330	–2,291	–6,274	–6,333	–16,969
Provide a one-time 20% increase in the Montgomery GI Bill and provide \$100 million a year until 2003 to increase education and training programs administered by the Department of Labor		291	291	309	306	305	1,502
VA Housing:							
Charge fees to lenders participating in VA’s home loan program to fund information technology improvements:							
Increased technology spending		5	5	5			15
Fees		–5	–5	–5			–15
Eliminate the vendee loan program		–2	–9	–9	–11	–12	–43
Environmental Protection Agency:							
Provide funding for Superfund orphan shares		200	200	200	200	200	1,000
Social Security Administration:							
Expand authority to collect SSI overpayments		–35	–40	–35	–30	–30	–170
Adjust discretionary caps to fund SSI non-disability redeterminations		46	4				50
Return to work pilot for recipients of disability benefits (SSI):		–4	–4	–4	–3	–3	–18

Table S-5. PAY-AS-YOU-GO PROPOSALS—Continued
(Deficit impact in millions of dollars)

	Estimate						Total 1999–2003
	1998	1999	2000	2001	2002	2003	
District of Columbia:							
Make annual contribution to the DC Judicial Retirement Fund mandatory		6	6	6	6	6	30
Federal Deposit Insurance Corporation (FDIC):							
State bank examination fee (Non-Fed member state banks)		-89	-94	-97	-101	-106	-487
Railroad Retirement Board:							
Conforming Social Security Equivalent Benefits to Social Security		32	48	49	49	49	227
Subtotal, pay-as-you-go spending proposals	-23	4,498	5,100	5,843	2,527	3,293	21,261
Receipts:							
Provide new incentives	459	3,220	5,125	5,469	4,987	5,378	24,179
Eliminate unwarranted benefits	-323	-4,342	-4,289	-4,725	-4,699	-4,959	-23,014
Receipts from tobacco legislation		-9,795	-11,787	-13,283	-14,544	-16,085	-65,494
Superfund initiative	-75	-1,775	-1,407	-1,410	-1,421	-1,434	-7,447
All other		-73	-2,147	-2,521	-2,565	-1,339	-8,645
Subtotal, pay-as-you-go receipt proposals	61	-12,765	-14,505	-16,470	-18,242	-18,439	-80,421
TOTAL, pay-as-you-go proposals	38	-8,267	-9,405	-10,627	-15,715	-15,146	-59,160
ADDENDUM:							
Proposals not subject to pay-as-you-go:							
Spending:							
HUD:							
Equity share relaxation		-2	-1	-2			-5
Interior:							
Utah mitigation receipts		1					1
Labor:							
Special benefits		-13	-29	-31	-16	46	-43
UI integrity		-118	-160	-160	-160	-160	-758
Social Security Administration:							
Savings from SSI non-disability redetermination		-104	-104	-8	-4	-3	-223
Interactive effect of Medicare initiatives		20	107	136	144	138	545
Return to work pilot for recipients of disability benefits (DI):			-5	1	7	13	16
FDIC:							
Migration of Fed and FDIC retirees and certain active employees to FEHBP (FDIC component)	-6	-13	-14	-15	-17	-19	-78
Morris K. Udall Scholarship Fund:							
End of receipt of Federal payments to the fund, which are extended in the baseline but not proposed for continuation						2	2
Undistributed offsetting receipts:							
Adjust timing of BBA-97 spectrum receipts			-1,800	500	1,300		
Employer share impact of FERS "open season" repeal	3	93	113	119	125	171	621
Subtotal, non-pay-as-you-go spending proposals	-3	-136	-1,893	540	1,379	188	78
Receipts:							
Repeal FERS open season (will score as discretionary)	-6	-167	-201	-212	-224	-232	-1,036
Total, proposals not subject to pay-as-you-go	-9	-303	-2,094	328	1,155	-44	-958

¹ Includes shift of existing fees from miscellaneous receipts recorded in the Department of the Treasury to special fund receipts in the Department of the Interior.

Table S-6. EFFECT OF PROPOSALS ON RECEIPTS
(In millions of dollars)

	Estimate						Total 1999– 2003
	1998	1999	2000	2001	2002	2003	
Provide tax relief and extend expiring provisions:							
Make child care more affordable:							
Increase and simplify child and dependent care tax credit		-266	-1,259	-1,148	-1,199	-1,241	-5,113
Establish tax credit for employer-provided child care		-38	-77	-108	-124	-131	-478
Subtotal, make child care more affordable		-304	-1,336	-1,256	-1,323	-1,372	-5,591
Promote energy efficiency and improve the environment:							
Provide tax credit for energy-efficient building equipment		-123	-223	-283	-341	-409	-1,379
Provide tax credit for the purchase of new energy-efficient homes		-7	-23	-38	-54	-75	-197
Provide tax credit for high-fuel-economy vehicles				-60	-200	-400	-660
Equalize treatment of parking and transit benefits		-4	-11	-16	-23	-30	-84
Provide investment tax credit for CHP systems	10	-270	-281	-113	-95	-183	-942
Provide tax credit for replacement of certain circuitbreaker equipment		-3	-9	-11	-8	-5	-36
Provide tax credit for certain PFC and HFC recycling equipment		-3	-7	-7	-6	-3	-26
Provide tax credit for rooftop solar equipment		-6	-16	-24	-31	-43	-120
Extend wind and biomass tax credit		-5	-20	-38	-55	-73	-191
Subtotal, promote energy efficiency and improve the environment	10	-421	-590	-590	-813	-1,221	-3,635
Promote expanded retirement savings	-42	-139	-191	-205	-190	-190	-915
Expand education incentives:							
Provide incentives for public school construction		-215	-865	-1,309	-1,309	-1,309	-5,007
Extend and expand exclusion for employer-provided educational assistance	-10	-234	-299	-408	-98		-1,039
Eliminate tax when forgiving student loans subject to income contingent repayment							
Subtotal, expand education incentives	-10	-449	-1,164	-1,717	-1,407	-1,309	-6,046
Increase low-income housing tax credit per capita cap		-45	-167	-306	-448	-593	-1,559
Extend expiring provisions:							
Extend work opportunity tax credit	-5	-206	-279	-181	-72	-40	-778
Extend welfare-to-work tax credit		-11	-53	-51	-37	-17	-169
Extend R&E tax credit	-365	-802	-608	-261	-124	-49	-1,844
Extend deduction provided for contributions of appreciated stock to private foundations		-40	-27				-67
Make permanent the expensing of brownfields remediation costs				-133	-205	-196	-534
Subtotal, extend expiring provisions	-370	-1,059	-967	-626	-438	-302	-3,392
Modify international trade provisions:							
Extend GSP and modify other trade provisions ¹		-548	-477	-485	-18	-19	-1,547
Extend and modify Puerto Rico economic-activity tax credit		-42	-79	-124	-165	-197	-607
Levy tariff on certain textiles and apparel products produced in the CNMI ¹			187	187	187	187	748
Expand Virgin Island tariff credits ¹			-*	-*	-2	-1	-3
Subtotal, modify international trade provisions ¹		-590	-369	-422	2	-30	-1,409
Provide other tax incentives:							
Expand tax incentives for SSBICs	-*	-*	-*	-*	-*	-*	-*
Accelerate and expand start-up of incentives available to two new empowerment zones		-44	-19				-63
Make first \$2,000 of severance pay exempt from income tax		-42	-169	-174	-180	-185	-750
Subtotal, provide other tax incentives	-*	-86	-188	-174	-180	-185	-813
Simplify the tax laws	-47	-126	-142	-138	-136	-89	-631

Table S-6. EFFECT OF PROPOSALS ON RECEIPTS—Continued
(In millions of dollars)

	Estimate						Total 1999– 2003
	1998	1999	2000	2001	2002	2003	
Enhance taxpayers' rights		–1	–11	–35	–54	–87	–188
Subtotal, provide tax relief and extend expiring provisions¹	–459	–3,220	–5,125	–5,469	–4,987	–5,378	–24,179
Eliminate unwarranted benefits and adopt other revenue measures:							
Defer deduction for interest and OID on convertible debt	2	10	22	34	44	54	164
Eliminate dividends-received deduction for certain preferred stock	3	10	20	30	41	53	154
Repeal percentage depletion for non-fuel minerals mined on Federal and formerly Federal lands.		92	94	96	97	99	478
Repeal tax-free conversions of large C corporations to S corporations		1	13	31	44	55	144
Replace sales-source rules with activity-based rules		580	1,356	1,456	1,545	1,634	6,571
Modify rules relating to foreign oil and gas extraction income		5	62	102	107	112	388
Repeal lower-of-cost-or-market inventory accounting method	16	407	507	417	237	79	1,647
Increase penalties for failure to file correct information returns.		6	12	15	19	13	65
Tighten the substantial understatement penalty for large corporations			25	42	43	37	147
Repeal exemption for withholding on gambling winnings from bingo and keno in excess of \$5,000		17	4	1	1	1	24
Reinstate oil spill excise tax ¹	34	238	241	243	248	251	1,221
Modify Federal Unemployment Act provisions							
Extend pro-rata disallowance of tax-exempt interest expense that applies to banks to all financial intermediaries	4	10	17	22	26	30	105
Increase proration percentage for P&C insurance companies	–16	43	55	76	96	126	396
Preclude certain taxpayers from prematurely claiming losses from receivables		416	57	62	65	68	668
Restrict special net operating loss carryback rules for specified liability losses		12	21	22	24	25	104
Freeze grandfather status of stapled (or “paired-share”) REITs ...	3	9	17	25	35	46	132
Restrict impermissible business indirectly conducted by REITs ...		1	2	4	5	7	19
Modify treatment of closely held REITs		29	12	16	18	19	94
Modify depreciation method for tax-exempt use property		1	5	11	16	22	55
Impose excise tax on purchase of structured settlements ¹		10	14	18	19	21	82
Clarify and expand math-error procedures		48	67	69	70	72	326
Clarify the meaning of “subject to” liabilities under section 357(c)	4	10	16	23	30	37	116
Simplify foster child definition under EITC			6	6	6	6	24
Clarify tie-breaker rule under EITC		*	*	*	*	*	*
Eliminate non-business valuation discounts			232	242	260	274	1,008
Eliminate “Crummey” rule			20	21	22	24	87
Eliminate gift tax exemption for personal residence trusts		–1	–1	1	7	19	25
Include QTIP trust assets in surviving spouse's estate			2	2	2	2	8
Apply 7.7% capitalization rate to credit life insurance premiums	6	22	34	32	21	10	119
Modify corporate-owned life insurance (COLI) rules	251	409	414	434	460	487	2,204
Modify reserve rules for annuity contracts		1,815	674	821	639	692	4,641
Tax certain exchanges of insurance contracts and reallocations of assets within variable insurance contracts	2	37	95	168	259	368	927
Reduce “investment in the contract” for mortality and expense charges on certain insurance contracts		1	2	11	28	58	100
Amend 80/20 company rules	13	36	48	49	51	52	236
Prescribe regulatory directive to address tax avoidance involving foreign built-in losses		30	51	52	54	56	243
Prescribe regulatory directive to address tax avoidance through use of hybrids		27	54	54	44	34	213

Table S-6. EFFECT OF PROPOSALS ON RECEIPTS—Continued
(In millions of dollars)

	Estimate						Total 1999– 2003
	1998	1999	2000	2001	2002	2003	
Modify foreign office material participation exception applicable to inventory sales attributable to nonresident's U.S. office	1	7	10	10	11	11	49
Stop abuse of CFC exception to ownership requirements		4	9	7	5	5	30
Subtotal, eliminate unwarranted benefits and adopt other revenue measures¹	323	4,342	4,289	4,725	4,699	4,959	23,014
Other provisions that affect receipts:							
Reinstate environmental tax imposed on corporate taxable income ²		1,074	696	690	690	691	3,841
Reinstate Superfund excise taxes ¹	75	701	711	720	731	743	3,606
Extend excise taxes on gasoline, diesel fuel and special motor fuels ¹			371	382	391	403	1,547
Convert airport and airway trust fund taxes to a cost-based user fee system ¹			1,700	1,700	1,700	850	5,950
Receipts from tobacco legislation		9,795	11,787	13,283	14,544	16,085	65,494
Assess fees for examination of bank holding companies and State-chartered member banks (receipt effect) ¹		72	75	78	81	85	391
Transfer retirees and certain active employees of the FDIC and Board of Governors of the Federal Reserve to FEHBP (receipt effect)		1	1	1	1	1	5
Repeal FERS open season (receipt effect)	6	167	201	212	224	232	1,036
Create solvency incentive for State unemployment trust fund accounts ¹				360	392		752
Subtotal, other provisions that affect receipts¹	81	11,810	15,542	17,426	18,754	19,090	82,622
Total effect of proposals¹	-55	12,932	14,706	16,682	18,466	18,671	81,457
(Paygo proposals)¹	-61	12,765	14,505	16,470	18,242	18,439	80,421
(Non-paygo proposals)	6	167	201	212	224	232	1,036

* \$500,000 or less.

¹ Net of income offsets.

² Net of deductibility for income tax purposes.

Table S-7. TOBACCO LEGISLATION

(In billions of dollars)

	Estimate					Total 1999– 2003
	1999	2000	2001	2002	2003	
USES OF RECEIPTS FROM TOBACCO LEGISLATION						
Federally-operated Programs:						
Research Fund for America	3.6	4.6	5.0	5.7	6.3	25.3
Food and Drug Administration Enforcement Activities	0.1	0.2	0.3	0.3	0.3	1.2
Health and Human Services/Centers for Disease Control Smoking Prevention	0.1	0.1	0.1	0.1	0.1	0.4
Medicare Beneficiaries Cancer Clinical Trials Dem- onstration	0.2	0.2	0.3	.....	.....	0.8
Subtotal, Federally-operated programs	4.0	5.1	5.6	6.1	6.7	27.5
State-administered Programs:						
Child Care and Development Block Grant	1.2	1.3	1.4	1.6	2.1	7.5
Medicaid Child Outreach Reforms	0.1	0.2	0.2	0.2	0.2	0.9
Class Size Initiative	1.1	1.3	1.5	1.7	1.7	7.3
Subtotal, State-administered programs	2.4	2.7	3.1	3.5	4.0	15.7
Other Uses (Includes unrestricted funds for States, ces- sation programs, farmer assistance, etc.)	3.4	3.9	4.6	5.0	5.4	22.3
Total Uses	9.8	11.8	13.3	14.5	16.1	65.5
TOBACCO LEGISLATION RECEIPTS PROPOSED	9.8	11.8	13.3	14.5	16.1	65.5

Table S-8. DISCRETIONARY PROPOSALS BY APPROPRIATIONS SUBCOMMITTEE

(In millions of dollars)

Appropriations Subcommittee	1997 Enacted		1998 Estimate		1999 Proposed		Change: 1998 to 1999	
	BA	Outlays	BA	Outlays	BA	Outlays	BA	Outlays
Defense Discretionary								
Commerce, Justice, State, and the Judiciary	263	180	265	347	336	326	71	-21
National Security	244,267	249,593	247,326	243,163	250,763	245,042	3,437	1,879
Energy and Water Development	11,372	11,293	11,680	11,655	12,298	11,787	618	132
Military Construction	9,850	10,190	8,896	9,505	7,779	8,935	-1,117	-570
Transportation and Related Agencies	300	279	300	300	309	307	9	7
Veterans Affairs, HUD, and Independent Agencies	128	107	131	139	131	127	.....	-12
Subtotal, Defense Discretionary Spending	266,180	271,642	268,598	265,109	271,616	266,524	3,018	1,415
Non-Defense Discretionary								
Agriculture and Rural Development	13,890	13,645	13,944	14,449	13,672	13,796	-272	-653
Commerce, Justice, State, and the Judiciary	25,105	25,194	25,684	24,801	27,743	27,262	2,059	2,461
National Security .....	.....	12	.....	.....	.....	.....	.....	.....
District of Columbia	719	719	823	823	427	427	-396	-396
Energy and Water Development	9,301	9,290	9,000	8,991	8,645	8,575	-355	-416
Foreign Operations	12,277	13,112	13,192	12,959	14,003	12,639	811	-320
Interior and Related Agencies	13,238	13,459	13,788	13,788	14,098	14,282	310	494
Labor, HHS, and Education	74,721	69,394	80,557	75,637	84,313	80,424	3,756	4,787
Legislative	2,202	2,127	2,257	2,299	2,466	2,461	209	162
Transportation and Related Agencies	37,377	36,978	40,053	37,411	40,620	38,506	567	1,095
Treasury, Postal Service, and General Government	12,042	12,102	12,700	12,613	13,562	13,203	862	590
Veterans Affairs, HUD, and Independent Agencies	64,639	78,217	69,332	80,456	70,391	79,935	1,059	-521
Unassigned .....	.....	.....	.....	.....	3,250	3,250	3,250	3,250
Subtotal, Non-Defense Discretionary Spending	265,512	274,250	281,330	284,228	293,190	294,760	11,860	10,533
Violent Crime Reduction								
Commerce, Justice, State, and the Judiciary	4,525	2,274	5,225	3,171	5,524	4,697	299	1,526
Labor, HHS, and Education	61	41	144	97	144	133	.....	36
Treasury, Postal Service, and General Government	66	47	122	79	132	123	10	44
Subtotal, Violent Crime Reduction Spending	4,652	2,362	5,491	3,347	5,800	4,953	309	1,606
Subtotal, Discretionary Spending	536,344	548,254	555,419	552,684	570,606	566,237	15,187	13,554
Designated Offsets for Discretionary Spending								
Funds for America .....	.....	.....	.....	.....	-5,823	-5,823	-5,823	-5,823
Emergency Discretionary .....	.....	.....	.....	.....	-2,424	-2,424	-2,424	-2,424
Subtotal, Designated Offsets .....	.....	.....	.....	.....	-8,247	-8,247	-8,247	-8,247
Total, Discretionary Spending	536,344	548,254	555,419	552,684	562,359	557,990	6,940	5,307

Summaries by Agency

SUMMARIES BY AGENCY

Table S-9. DISCRETIONARY BUDGET AUTHORITY BY AGENCY
(In billions of dollars)

Function	1997 Actual	Estimate					
		1998	1999	2000	2001	2002	2003
Legislative Branch	2.2	2.3	2.5	2.5	2.6	2.6	2.7
Judicial Branch	3.0	3.2	3.5	3.6	3.8	3.9	4.0
Agriculture	15.7	15.6	15.2	15.2	15.2	15.3	15.3
Commerce	3.8	4.2	4.9	6.1	4.0	3.9	3.9
Defense—Military	254.0	256.1	258.4	264.1	272.3	275.5	285.2
Education	26.3	29.4	31.2	31.4	31.5	31.2	31.1
Energy	16.5	16.5	18.0	17.4	17.0	17.2	17.5
Health and Human Services	34.4	36.9	38.5	39.7	40.7	42.1	44.2
Housing and Urban Development	16.4	24.6	25.0	28.1	28.7	29.8	31.1
Interior	7.3	8.0	7.9	8.1	8.1	8.1	8.1
Justice	16.4	17.3	18.1	17.0	16.7	16.6	16.9
Labor	10.2	10.7	11.1	11.0	11.0	11.0	11.1
State	4.8	4.7	5.1	4.8	4.9	4.9	4.9
Transportation	37.8	40.4	41.1	41.6	41.9	42.4	43.0
Treasury	10.6	11.5	12.3	11.5	11.5	11.5	11.5
Veterans Affairs	18.9	18.9	18.9	18.9	18.9	18.9	19.5
Corps of Engineers	4.1	4.1	3.2	3.5	3.3	3.3	3.4
Other Defense Civil Programs	0.1	0.1	0.1	0.1	0.1	0.1	0.1
Environmental Protection Agency	6.8	7.4	7.8	6.9	6.9	7.0	7.1
Executive Office of the President	0.2	0.2	0.3	0.2	0.2	0.2	0.2
Federal Emergency Management Agency	5.1	0.8	0.8	0.8	0.8	0.8	0.8
General Services Administration	0.6	0.1	0.1	0.1	0.1	0.1	0.1
International Assistance Programs	10.6	11.6	12.2	11.5	11.2	11.0	11.0
National Aeronautics and Space Administration	13.7	13.6	13.5	13.3	13.3	13.4	13.4
National Science Foundation	3.3	3.4	3.8	3.9	4.0	4.1	4.2
Office of Personnel Management	0.2	0.2	0.2	0.2	0.2	0.2	0.2
Small Business Administration	0.9	0.8	0.7	0.7	0.7	0.7	0.7
Social Security Administration	5.6	5.5	5.5	5.5	5.5	5.5	5.5
Other Independent Agencies	6.7	7.0	7.4	7.3	7.4	7.2	7.2
Allowances .....	.....	.....	3.2	.....	.....	.....	.....
Total	536.3	555.4	570.6	575.0	582.5	588.6	604.2

Table S-10. DISCRETIONARY OUTLAYS BY AGENCY
(In billions of dollars)

Function	1997 Actual	Estimate					
		1998	1999	2000	2001	2002	2003
Legislative Branch	2.2	2.3	2.5	2.6	2.6	2.6	2.7
Judicial Branch	3.0	3.2	3.5	3.6	3.8	3.9	4.0
Agriculture	15.3	16.1	15.4	15.2	15.2	15.2	15.3
Commerce	4.0	4.2	4.6	6.0	4.2	3.9	3.9
Defense—Military	259.6	252.6	253.9	257.1	258.3	260.9	277.1
Education	23.7	25.4	29.0	31.1	31.3	31.5	31.3
Energy	17.1	16.4	17.2	17.3	17.2	16.9	17.2
Health and Human Services	32.8	35.8	37.1	38.5	39.8	41.0	42.4
Housing and Urban Development	32.2	33.7	33.2	34.2	33.9	32.9	32.4
Interior	7.2	7.9	8.0	8.2	8.3	8.1	8.2
Justice	13.8	14.1	17.3	18.0	18.8	17.7	17.4
Labor	9.8	10.7	10.6	10.9	10.9	11.0	11.0
State	4.8	4.8	4.8	4.8	4.9	4.9	4.9
Transportation	37.5	37.9	38.9	40.0	40.8	41.6	42.5
Treasury	10.4	10.9	11.9	11.5	11.4	11.4	11.5
Veterans Affairs	18.6	19.1	19.0	18.9	18.9	18.9	19.4
Corps of Engineers	3.7	4.1	3.5	3.4	3.4	3.3	3.4
Other Defense Civil Programs	0.1	0.1	0.1	0.1	0.1	0.1	0.1
Environmental Protection Agency	6.5	6.6	7.1	7.4	7.4	7.2	7.3
Executive Office of the President	0.2	0.2	0.3	0.2	0.2	0.2	0.2
Federal Emergency Management Agency	3.1	3.8	3.2	2.3	1.7	1.3	0.8
General Services Administration	0.9	0.7	0.2	0.2	0.2	*	0.1
International Assistance Programs	11.3	11.5	11.0	11.5	11.3	11.3	11.2
National Aeronautics and Space Administration	14.4	13.7	13.5	13.3	13.1	13.3	13.4
National Science Foundation	3.1	3.1	3.4	3.6	3.8	4.0	4.1
Office of Personnel Management	0.2	0.2	0.2	0.2	0.2	0.2	0.2
Small Business Administration	0.9	0.8	0.8	0.7	0.7	0.7	0.7
Social Security Administration	5.0	5.7	5.7	5.6	5.5	5.5	5.5
Other Independent Agencies	7.0	6.8	7.0	7.1	7.2	7.1	7.1
Allowances .....	.....	.....	3.2	.....	.....	.....	.....
Total	548.3	552.7	566.2	573.8	575.1	576.8	595.3

* \$50 million or less.

Table S-11. BUDGET AUTHORITY BY AGENCY

(In billions of dollars)

Agency	1997 Actual	Estimate					
		1998	1999	2000	2001	2002	2003
Legislative Branch	2.6	2.6	2.9	2.9	2.9	2.9	3.0
Judicial Branch	3.4	3.6	3.9	4.1	4.2	4.3	4.5
Agriculture	60.9	55.9	57.4	58.1	58.8	61.0	61.6
Commerce	3.8	4.1	5.0	6.2	4.0	3.9	3.9
Defense—Military	258.0	254.9	257.3	262.9	271.1	274.3	284.0
Education	33.5	34.8	37.8	38.1	38.7	37.9	39.2
Energy	14.1	14.5	16.1	15.3	14.7	14.7	14.9
Health and Human Services	353.7	362.6	381.0	404.8	431.2	444.0	478.6
Housing and Urban Development	16.1	23.8	21.4	27.9	28.5	30.1	30.5
Interior	7.4	7.9	7.9	8.2	8.1	8.1	8.1
Justice	17.3	18.5	18.8	17.4	17.2	17.1	17.5
Labor	32.2	34.6	38.1	38.2	40.1	41.2	42.8
State	5.2	5.2	5.6	5.3	5.4	5.5	5.5
Transportation	40.2	42.1	42.6	43.0	43.4	43.9	44.6
Treasury	380.2	389.3	401.0	403.5	409.4	412.4	415.9
Veterans Affairs	39.9	42.7	42.8	43.6	44.4	45.1	47.1
Corps of Engineers	4.2	4.1	3.3	3.5	3.3	3.4	3.4
Other Defense Civil Programs	30.3	31.6	32.5	33.5	34.3	35.2	36.1
Environmental Protection Agency	6.5	7.2	7.8	6.9	6.9	7.0	7.1
Executive Office of the President	0.2	0.2	0.3	0.2	0.2	0.2	0.2
Federal Emergency Management Agency ...	5.2	0.8	0.8	0.7	0.7	0.7	0.7
General Services Administration	0.6	0.3	0.1	0.1	0.1	-0.5	0.1
International Assistance Programs	8.5	10.3	10.4	9.4	9.8	9.8	9.7
National Aeronautics and Space Adminis- tration	13.7	13.6	13.5	13.3	13.3	13.4	13.4
National Science Foundation	3.3	3.5	3.8	3.9	4.0	4.2	4.3
Office of Personnel Management	44.8	47.5	50.0	52.3	54.6	56.9	59.3
Small Business Administration	0.8	0.2	0.7	0.7	0.7	0.7	0.7
Social Security Administration	394.2	408.7	426.4	444.3	463.1	484.1	505.7
On-Budget	(35.0)	(37.0)	(38.3)	(39.6)	(40.0)	(42.8)	(44.5)
Off-Budget	(359.2)	(371.7)	(388.2)	(404.6)	(423.1)	(441.3)	(461.2)
Other Independent Agencies	17.1	22.4	20.5	22.3	23.8	22.5	24.4
On-Budget	(13.4)	(17.8)	(18.6)	(21.9)	(24.1)	(24.5)	(24.7)
Off-Budget	(3.7)	(4.6)	(1.9)	(0.4)	(-0.4)	(-2.1)	(-0.3)
Allowances			3.2				
Undistributed Offsetting Receipts	-155.0	-160.2	-161.6	-172.0	-180.9	-197.5	-199.1
On-Budget	(-107.3)	(-106.3)	(-102.3)	(-106.7)	(-109.1)	(-118.6)	(-112.5)
Off-Budget	(-47.7)	(-53.9)	(-59.3)	(-65.3)	(-71.7)	(-78.9)	(-86.6)
Total	1,642.9	1,687.3	1,751.0	1,798.7	1,856.1	1,886.4	1,967.7
On-Budget	(1,327.7)	(1,364.9)	(1,420.2)	(1,458.9)	(1,505.1)	(1,526.0)	(1,593.5)
Off-Budget	(315.2)	(322.4)	(330.7)	(339.8)	(351.1)	(360.4)	(374.2)

Table S-12. OUTLAYS BY AGENCY
(In billions of dollars)

Agency	1997 Actual	Estimate					
		1998	1999	2000	2001	2002	2003
Legislative Branch	2.4	2.9	2.8	2.9	2.9	2.9	3.0
Judicial Branch	3.3	3.7	4.0	4.0	4.1	4.3	4.4
Agriculture	52.5	55.0	54.3	56.4	56.6	58.0	60.3
Commerce	3.8	4.1	4.6	6.0	4.1	3.9	3.9
Defense—Military	258.3	251.4	252.6	255.8	257.1	259.7	275.8
Education	30.0	30.7	33.9	36.2	36.8	36.5	37.8
Energy	14.5	14.4	15.2	15.2	14.9	14.4	14.6
Health and Human Services	339.5	359.1	380.8	401.0	427.7	441.4	476.0
Housing and Urban Development	27.5	31.0	31.6	31.9	31.4	30.8	29.5
Interior	6.7	7.9	7.9	8.2	8.2	7.9	8.1
Justice	14.3	15.5	18.2	18.5	19.2	18.2	17.9
Labor	30.5	32.1	36.0	38.0	39.3	40.1	41.8
State	5.2	5.3	5.3	5.4	5.5	5.5	5.5
Transportation	39.8	40.5	41.3	42.2	42.8	43.5	44.4
Treasury	379.3	387.2	399.2	402.3	407.9	410.8	414.4
Veterans Affairs	39.3	43.1	43.2	43.9	44.7	45.4	47.4
Corps of Engineers	3.6	4.1	3.5	3.4	3.3	3.3	3.3
Other Defense Civil Programs	30.3	31.5	32.4	33.4	34.3	35.1	36.0
Environmental Protection Agency	6.2	6.4	7.1	7.4	7.4	7.3	7.3
Executive Office of the President	0.2	0.2	0.3	0.2	0.2	0.2	0.2
Federal Emergency Management Agency ...	3.3	3.7	3.1	2.2	1.5	1.1	0.6
General Services Administration	1.1	0.9	0.2	0.2	0.2	-0.5	0.1
International Assistance Programs	10.1	9.6	9.5	10.2	10.0	10.2	10.2
National Aeronautics and Space Adminis- tration	14.4	13.7	13.5	13.3	13.1	13.3	13.4
National Science Foundation	3.1	3.2	3.4	3.7	3.9	4.0	4.1
Office of Personnel Management	45.4	46.4	48.6	50.8	53.0	54.6	57.8
Small Business Administration	0.3	-0.1	-0.4	-0.3	0.7	0.7	0.7
Social Security Administration	393.3	410.5	425.7	442.9	461.7	482.4	503.9
On-Budget	(34.9)	(38.6)	(38.4)	(39.7)	(40.0)	(42.8)	(44.5)
Off-Budget	(358.4)	(371.8)	(387.3)	(403.3)	(421.6)	(439.6)	(459.4)
Other Independent Agencies	-2.1	14.0	13.7	21.8	22.5	21.9	22.1
On-Budget	(-2.1)	(12.3)	(12.9)	(19.3)	(22.0)	(22.7)	(23.8)
Off-Budget	(-0.0)	(1.7)	(0.8)	(2.4)	(0.5)	(-0.8)	(-1.7)
Allowances			3.2				
Undistributed Offsetting Receipts	-155.0	-160.2	-161.6	-172.0	-180.9	-197.5	-199.1
On-Budget	(-107.3)	(-106.3)	(-102.3)	(-106.7)	(-109.1)	(-118.6)	(-112.5)
Off-Budget	(-47.7)	(-53.9)	(-59.3)	(-65.3)	(-71.7)	(-78.9)	(-86.6)
Total	1,601.2	1,667.8	1,733.2	1,785.0	1,834.4	1,859.6	1,945.4
On-Budget	(1,290.6)	(1,348.1)	(1,404.4)	(1,444.6)	(1,484.0)	(1,499.6)	(1,574.3)
Off-Budget	(310.6)	(319.7)	(328.9)	(340.4)	(350.4)	(360.0)	(371.1)

Other Summary Tables

OTHER SUMMARY TABLES

Table S-13. RECEIPTS BY SOURCE—SUMMARY
(In millions of dollars)

Source	1997 Actual	Estimate					
		1998	1999	2000	2001	2002	2003
Individual income taxes	737,466	767,768	791,454	804,564	833,364	877,053	915,533
Corporation income taxes	182,293	190,842	197,965	202,929	209,151	214,684	220,436
Social insurance and retirement receipts	539,371	571,374	595,886	623,038	649,048	677,808	706,520
(On-budget)	(147,381)	(155,383)	(161,758)	(169,135)	(176,317)	(183,466)	(189,877)
(Off-budget)	(391,990)	(415,991)	(434,128)	(453,903)	(472,731)	(494,342)	(516,643)
Excise taxes	56,924	55,540	72,009	69,632	71,631	73,950	74,577
Estate and gift taxes	19,845	20,436	20,541	21,642	22,619	24,447	25,619
Customs duties	17,928	18,363	18,175	19,531	20,387	22,375	24,050
Miscellaneous receipts	25,465	33,535	46,706	52,240	56,382	58,982	61,422
 Total receipts	 1,579,292	 1,657,858	 1,742,736	 1,793,576	 1,862,582	 1,949,299	 2,028,157
(On-budget)	(1,187,302)	(1,241,867)	(1,308,608)	(1,339,673)	(1,389,851)	(1,454,957)	(1,511,514)
(Off-budget)	(391,990)	(415,991)	(434,128)	(453,903)	(472,731)	(494,342)	(516,643)

Table S-14. FEDERAL EMPLOYMENT IN THE EXECUTIVE BRANCH
(Civilian employment as measured by Full-Time Equivalents, in thousands)

Agency	1993 Base	Actual					Estimate		Change: 1993 base to 1999		
		1993	1994	1995	1996	1997	1998	1999	FTE's	Percent	
Cabinet agencies:											
Agriculture ¹	115.6	114.4	109.8	103.8	100.7	98.5	99.0	97.1	-18.6	-16.1%	
Commerce	36.7	36.1	36.0	35.3	33.8	32.6	38.3	44.2	7.4	20.2%	
Defense-military functions	931.3	931.8	868.3	821.7	778.9	745.8	731.0	708.5	-222.8	-23.9%	
Education	5.0	4.9	4.8	4.8	4.7	4.5	4.6	4.6	-0.4	-8.0%	
Energy	20.6	20.3	19.8	19.7	19.1	17.3	17.1	16.6	-4.0	-19.3%	
Health and Human Services ¹	65.0	66.1	62.9	59.3	57.2	57.6	58.5	59.8	-5.1	-7.9%	
Social Security Administration	65.4	64.8	64.5	64.6	64.0	65.2	65.7	63.9	-1.5	-2.3%	
Housing and Urban Development	13.6	13.3	13.1	12.1	11.4	11.0	10.4	10.0	-3.6	-26.7%	
Interior	79.3	78.1	76.3	72.0	66.7	65.7	67.6	69.1	-10.2	-12.9%	
Justice	99.4	95.4	95.3	97.9	103.8	111.0	119.8	125.4	26.0	26.1%	
Labor	18.3	18.0	17.5	16.8	16.0	15.9	16.7	17.0	-1.3	-7.2%	
State	26.0	25.6	25.2	23.9	22.9	22.4	22.9	23.2	-2.8	-10.9%	
Transportation	70.3	69.1	66.4	63.2	62.4	62.5	64.9	65.9	-4.5	-6.3%	
Treasury	166.1	161.1	157.3	157.5	151.1	145.5	146.0	147.9	-18.2	-10.9%	
Veterans Affairs ¹	232.4	234.2	233.1	228.5	221.9	211.5	206.0	203.9	-28.5	-12.3%	
Other agencies—excluding Postal Service:											
AID ¹	4.4	4.1	3.9	3.6	3.4	2.8	2.9	2.8	-1.5	-35.1%	
Corps of Engineers	29.2	28.4	27.9	27.7	27.1	26.0	26.1	25.6	-3.6	-12.3%	
Environmental Protection Agency ...	18.6	17.9	17.6	17.5	17.2	17.0	18.0	18.4	-0.2	-1.1%	
EEOC	2.9	2.8	2.8	2.8	2.7	2.6	2.6	2.7	-0.1	-3.8%	
FEMA	2.7	4.0	4.9	4.6	4.7	5.1	4.7	4.7	1.9	70.2%	
FDIC/RTC	21.6	21.9	20.0	15.7	11.8	8.7	8.5	7.7	-13.9	-64.3%	
General Services Administration	20.6	20.2	19.5	17.0	15.7	14.5	14.1	14.0	-6.6	-32.2%	
NASA	25.7	24.9	23.9	22.4	21.1	20.1	19.6	18.7	-7.0	-27.3%	
National Archives and Records	2.8	2.6	2.6	2.4	2.5	2.5	2.5	2.6	-0.2	-6.5%	
National Labor Relations Board	2.1	2.1	2.1	2.0	1.9	1.9	1.9	1.9	-0.2	-10.7%	
National Science Foundation	1.3	1.2	1.2	1.2	1.3	1.2	1.2	1.2	-0.1	-10.7%	
Nuclear Regulatory Commission	3.4	3.4	3.3	3.2	3.1	3.0	3.0	3.0	-0.4	-13.0%	
Office of Personnel Management	6.2	5.9	5.3	4.2	3.4	2.8	3.0	3.0	-3.2	-51.6%	
Panama Canal Commission	8.7	8.5	8.5	8.8	9.0	9.5	10.0	10.0	1.3	14.8%	
Peace Corps	1.3	1.2	1.2	1.2	1.1	1.1	1.1	1.3	0.0	1.7%	
Railroad Retirement Board	2.0	1.8	1.7	1.6	1.5	1.4	1.3	1.2	-0.6	-34.8%	
SEC	2.7	2.7	2.7	2.7	2.8	2.8	2.8	2.8	0.1	3.2%	
Small Business Administration	4.0	5.6	6.3	5.7	4.7	4.5	4.7	4.9	0.9	22.8%	
Smithsonian Institution	5.9	5.5	5.4	5.3	5.1	5.0	5.2	5.3	-0.6	-9.6%	
Tennessee Valley Authority	19.1	17.3	18.6	16.6	16.0	14.9	14.4	13.8	-5.4	-28.1%	
United States Information Agency	8.7	8.3	8.1	7.7	7.0	6.6	6.7	6.7	-1.9	-22.4%	
All other small agencies	16.1	15.4	15.0	15.1	14.1	13.9	14.6	14.7	-1.4	-9.0%	
Total, Executive Branch civilian employment											
Reduction from 1993 Base	2,155.2	2,138.8	2,052.7	1,970.2	1,891.7	1,834.7	1,837.4	1,824.2	-331.1	-15.4%	
Subtotal, Defense	931.3	931.8	868.3	821.7	778.9	745.8	731.0	708.5	-222.8	-23.9%	
Subtotal, Non-Defense	1,223.9	1,207.1	1,184.4	1,148.4	1,112.8	1,088.9	1,106.4	1,115.6	-108.3	-8.8%	
Status of Federal Civilian Employment Relative to FWRA ²											
Total, Executive Branch Employment			2,052.7	1,970.2	1,891.7	1,834.7	1,837.4	1,824.2			
Less: FTEs exempt from FWRA			5.7	5.7	7.6	7.4	5.4	5.5			
Total, Executive Branch subject to FWRA Ceiling			2,047.0	1,964.4	1,884.1	1,827.3	1,832.0	1,818.7			
FWRA Ceiling			2,084.6	2,043.3	2,003.3	1,963.3	1,922.3	1,882.3			
Executive Branch Employment Relative to FWRA Ceiling			-37.6	-78.9	-119.2	-136.1	-90.3	-63.6			

¹ The Departments of Agriculture, Health and Human Services, Veterans Affairs, and the Agency for International Development have components that are exempt from FTE controls. In 1999, Agriculture has 2,128 exemptions; HHS has 342 exemptions; Veterans Affairs has 3,020 exemptions and AID has 10 exemptions.

² FTE eliminations are set for the Executive Branch in the Federal Workforce Restructuring Act of 1994 (P.L. 103-226) from 1994-99.

Table S-15. FEDERAL GOVERNMENT FINANCING AND DEBT¹
(In billions of dollars)

	1997 Actual	Estimate					
		1998	1999	2000	2001	2002	2003
Financing:							
Surplus or deficit (–)	–21.9	–10.0	9.5	8.5	28.2	89.7	82.8
(On-budget)	–103.3	–106.3	–95.7	–104.9	–94.1	–44.6	–62.8
(Off-budget)	81.4	96.3	105.3	113.5	122.3	134.4	145.5
Means of financing other than borrowing from the public:							
Changes in: ²							
Treasury operating cash balance	0.6	3.6	.....	.....	.....	.....	.....
Checks outstanding, etc. ³	4.0	–2.2	–4.5	.....	.....	.....	.....
Deposit fund balances	–0.4	–1.6	–*	.....	.....	.....	.....
Seigniorage on coins	0.5	0.4	0.7	0.7	0.7	0.7	0.7
Less: Net financing disbursements:							
Direct loan financing accounts	–21.0	–15.0	–15.4	–13.2	–15.4	–14.1	–13.4
Guaranteed loan financing accounts	0.1	–0.9	–0.7	–0.5	–0.1	–0.1	–0.1
Total, means of financing other than borrowing from the public	–16.2	–15.7	–20.0	–13.0	–14.8	–13.5	–12.8
Total, requirement for borrowing from the public	–38.2	–25.7	–10.5	–4.4	13.4	76.2	70.0
Change in debt held by the public	38.2	25.7	10.5	4.4	–13.4	–76.2	–70.0
Debt Outstanding, End of Year:							
Gross Federal debt:							
Debt issued by Treasury	5,336.5	5,514.5	5,710.1	5,888.7	6,052.9	6,178.8	6,313.4
Debt issued by other agencies	33.2	29.1	28.0	27.1	26.0	24.9	22.8
Total, gross Federal debt	5,369.7	5,543.6	5,738.1	5,915.7	6,078.9	6,203.7	6,336.2
Held by:							
Government accounts	1,598.6	1,746.8	1,930.8	2,104.0	2,280.6	2,481.6	2,684.1
The public	3,771.1	3,796.8	3,807.3	3,811.7	3,798.3	3,722.1	3,652.1
Federal Reserve Banks	424.5	.....	.....	.....	.....	.....	.....
Other	3,346.6	.....	.....	.....	.....	.....	.....
Debt Subject to Statutory Limitation, End of Year:							
Debt issued by Treasury	5,336.5	5,514.5	5,710.1	5,888.7	6,052.9	6,178.8	6,313.4
Less: Treasury debt not subject to limitation ⁴	–15.5	–15.5	–15.5	–15.5	–15.5	–15.5	–15.5
Agency debt subject to limitation	0.1	0.1	0.1	0.1	0.1	0.1	0.1
Adjustment for discount and premium ⁵	6.6	6.6	6.6	6.6	6.6	6.6	6.6
Total, debt subject to statutory limitation ⁶	5,327.6	5,505.6	5,701.2	5,879.8	6,044.0	6,169.9	6,304.5

* \$50 million or less.

¹ Treasury securities held by the public and zero-coupon bonds held by Government accounts are almost entirely measured at sales price plus amortized discount or less amortized premium. Agency debt is almost entirely measured at face value. Treasury securities in the Government account series are measured at face value less unrealized discount (if any).

² A decrease in the Treasury operating cash balance (which is an asset) would be a means of financing the deficit and therefore has a positive sign. An increase in checks outstanding or deposit fund balances (which are liabilities) would also be a means of financing the deficit and therefore would also have a positive sign.

³ Besides checks outstanding, includes accrued interest payable on Treasury debt, miscellaneous liability accounts, allocations of special drawing rights, and, as an offset, cash and monetary assets other than the Treasury operating cash balance, miscellaneous asset accounts, and profit on sale of gold.

⁴ Consists primarily of Federal Financing Bank debt.

⁵ Consists of unamortized discount (less premium) on public issues of Treasury notes and bonds (other than zero-coupon bonds) and unrealized discount on Government account series securities.

⁶ The statutory debt limit is \$5,950 billion.

Table S-16. COMPARISON OF ECONOMIC ASSUMPTIONS
(Calendar years)

	Projections					
	1998	1999	2000	2001	2002	2003
Real GDP (chain-weighted):¹						
1998 Mid-Session Review	2.0	2.0	2.2	2.4	2.4	2.4
CBO January	2.3	1.9	1.9	2.0	2.2	2.3
1999 Budget	2.0	2.0	2.0	2.3	2.4	2.4
Chain-weighted GDP Price Index:¹						
1998 Mid-Session Review	2.5	2.4	2.4	2.4	2.4	2.4
CBO January	2.1	2.2	2.4	2.5	2.4	2.5
1999 Budget	2.0	2.1	2.2	2.2	2.2	2.2
Consumer Price Index (all-urban):¹						
1998 Mid-Session Review	2.6	2.5	2.5	2.5	2.5	2.5
CBO January	2.4	2.5	2.7	2.8	2.8	2.8
1999 Budget	2.2	2.2	2.3	2.3	2.3	2.3
Unemployment rate:²						
1998 Mid-Session Review	5.2	5.4	5.5	5.5	5.5	5.5
CBO January	4.8	5.1	5.4	5.6	5.8	5.9
1999 Budget	4.9	5.1	5.3	5.4	5.4	5.4
Interest rates:²						
91-day Treasury bills:						
1998 Mid-Session Review	5.1	4.9	4.6	4.4	4.4	4.4
CBO January	5.3	5.2	4.8	4.7	4.7	4.7
1999 Budget	5.0	4.9	4.8	4.7	4.7	4.7
10-year Treasury notes:						
1998 Mid-Session Review	6.1	5.8	5.6	5.4	5.4	5.4
CBO January	6.0	6.1	6.0	5.9	5.9	5.9
1999 Budget	5.9	5.8	5.8	5.7	5.7	5.7

¹ Percent change, fourth quarter over fourth quarter.

² Annual averages, percent.