

31. DETAILED FUNCTIONAL TABLES

Table 31-1. BUDGET AUTHORITY BY FUNCTION, CATEGORY AND PROGRAM

(in millions of dollars)

Source	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
050 National defense:							
Discretionary:							
Department of Defense—Military:							
Military personnel	69,776	69,919	69,474	70,098	71,410	73,256	75,257
Operation and maintenance	93,640	92,906	93,667	91,521	92,166	93,924	91,947
Procurement	42,417	44,156	42,606	50,716	56,997	60,662	68,336
Research, development, test and evaluation	34,971	36,589	35,934	35,044	33,403	32,897	34,249
Military construction	6,891	5,862	4,715	4,245	4,267	4,211	3,370
Family housing	4,259	4,122	3,668	3,876	3,941	3,985	3,913
Revolving, management and trust funds	1,761	2,275	1,615	1,668	1,328	1,362	1,370
DOD-wide savings proposals		-4,800					
Proposed legislation (non-PAYGO)				85	85	85	85
Discretionary offsetting receipts	-100	-102	-102	-92	-92	-92	-92
Total, Department of Defense—Military	253,615	250,927	251,577	257,161	263,505	270,290	278,435
Atomic energy defense activities:							
Weapons activities	3,455	3,911	3,576	3,497	3,400	3,362	3,321
Defense environmental restoration and waste management	5,545	5,619	5,052	4,647	4,778	4,674	4,533
Defense nuclear waste disposal	248	200	190	190	190	190	190
Other atomic energy defense activities	1,447	1,622	4,797	3,489	2,795	2,636	2,484
Total, Atomic energy defense activities	10,695	11,352	13,615	11,823	11,163	10,862	10,528
Defense-related activities:							
Discretionary programs	697	793	782	850	849	845	797
Total, Discretionary	265,007	263,072	265,974	269,834	275,517	281,997	289,760
Mandatory:							
Department of Defense—Military:							
Revolving, trust and other DoD mandatory	1,374	132	187	183	163	162	162
Proceeds from sales from National Defense Stockpile (Proposed PAYGO legislation)							-200
Offsetting receipts	-583	-1,069	-1,067	-1,029	-901	-901	-901
Total, Department of Defense—Military	791	-937	-880	-846	-738	-739	-939

Table 31-1. BUDGET AUTHORITY BY FUNCTION, CATEGORY AND PROGRAM—Continued
(in millions of dollars)

Source	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Atomic energy defense activities:							
Proceeds from sales of excess DOE assets	-5	-25	-15	-15	-15	-15	-15
Defense-related activities:							
Mandatory programs	214	196	197	210	223	237	251
Total, Mandatory	1,000	-766	-698	-651	-530	-517	-703
Total, National defense	266,007	262,306	265,276	269,183	274,987	281,480	289,057
150 International affairs:							
Discretionary:							
International development, humanitarian assistance:							
Development assistance and operating expenses	2,141	2,149	2,200	2,244	2,290	2,336	2,384
Multilateral development banks (MDB's)	1,163	1,014	1,604	1,490	1,476	1,192	1,149
Assistance for the New Independent States	518	576	900	850	800	750	675
Food aid	836	877	877	900	923	946	971
Refugee programs	721	700	700	718	737	756	775
Assistance for Central and Eastern Europe	463	475	492	300	175	100	50
Voluntary contributions to international organizations	285	272	365	365	365	365	365
Peace Corps	218	220	222	228	234	240	246
Other development and humanitarian assistance	303	361	352	351	351	350	363
Total, International development, humanitarian assistance	6,648	6,644	7,712	7,446	7,351	7,035	6,978
International security assistance:							
Foreign military financing grants and loans	3,351	3,308	3,340	3,340	3,340	3,340	3,340
Economic support fund	2,341	2,363	2,445	2,503	2,511	2,519	2,527
Other security assistance	236	257	174	174	174	174	174
Total, International security assistance	5,928	5,928	5,959	6,017	6,025	6,033	6,041
Conduct of foreign affairs:							
State Department operations	2,097	2,102	1,721	1,721	1,721	1,721	1,721
Proposed Legislation (PAYGO)			595	595	595	595	595
Subtotal, State Department operations	2,097	2,102	2,316	2,316	2,316	2,316	2,316
Foreign buildings	321	389	373	373	373	373	373

Table 31-1. BUDGET AUTHORITY BY FUNCTION, CATEGORY AND PROGRAM—Continued
(in millions of dollars)

Source	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Assessed contributions to international organizations	892	882	1,023	900	900	925	925
Assessed contributions for international peacekeeping	359	352	286	240	240	240	240
Arrearage payment for international organizations and peacekeeping				921			
Other conduct of foreign affairs	156	165	166	168	169	171	172
Total, Conduct of foreign affairs	3,825	3,890	4,164	4,918	3,998	4,025	4,026
Foreign information and exchange activities:							
U.S. Information Agency	1,124	1,090	1,079	1,075	1,071	1,070	1,070
Other information and exchange activities	6	8	8	6	3	1	
Total, Foreign information and exchange activities	1,130	1,098	1,087	1,081	1,074	1,071	1,070
International financial programs:							
Export-Import Bank	764	715	630	630	630	630	630
Special defense acquisition fund	-173	-166	-106	-30			
IMF new arrangements to borrow			3,521				
Other IMF			7	17	17	17	17
Total, International financial programs	591	549	4,052	617	647	647	647
Total, Discretionary	18,122	18,109	22,974	20,079	19,095	18,811	18,762
Mandatory:							
International development, humanitarian assistance:							
Credit liquidating accounts	-564	-521	-457	-452	-472	-468	-458
Other development and humanitarian assistance		-13	-13	-13	-13	-13	-13
Total, International development, humanitarian assistance	-564	-534	-470	-465	-485	-481	-471
International security assistance:							
Repayment of foreign military financing loans	-661	-637	-535	-364	-268	-183	-133
Foreign military loan liquidating account	-229	-203	-191	-189	-201	-228	-227
Total, International security assistance	-890	-840	-726	-553	-469	-411	-360

Table 31-1. BUDGET AUTHORITY BY FUNCTION, CATEGORY AND PROGRAM—Continued
(in millions of dollars)

Source	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Foreign affairs and information:							
Conduct of foreign affairs	8	3	3	3	3	3	3
U.S. Information Agency trust funds	1	1	1	1	1	1	1
Japan-U.S. Friendship Commission		1	1	1	1	1	1
Proposed Legislation (PAYGO)			46				
Subtotal, Japan-U.S. Friendship Commission		1	47	1	1	1	1
Total, Foreign affairs and information	9	5	51	5	5	5	5
International financial programs:							
Foreign military sales trust fund (net)	552	760	90	-820	-580	-150	-10
Exchange stabilization fund	-778						
Other international financial programs	-55	-108	-110	-112	-190	-142	-50
Total, International financial programs	-281	652	-20	-932	-770	-292	-60
Total, Mandatory	-1,726	-717	-1,165	-1,945	-1,719	-1,179	-886
Total, International affairs	16,396	17,392	21,809	18,134	17,376	17,632	17,876
250 General science, space, and technology:							
Discretionary:							
General science and basic research:							
National Science Foundation programs	3,156	3,207	3,305	3,311	3,318	3,325	3,332
Department of Energy general science programs	966	996	1,003	996	996	996	996
Total, General science and basic research	4,122	4,203	4,308	4,307	4,314	4,321	4,328
Space flight, research, and supporting activities:							
Science, aeronautics and technology	5,032	4,746	4,722	4,789	4,947	5,135	5,172
Human space flight	5,457	5,540	5,327	5,306	5,077	4,832	4,676
Mission support	2,065	2,123	2,064	2,006	1,889	1,928	2,031

Table 31-1. BUDGET AUTHORITY BY FUNCTION, CATEGORY AND PROGRAM—Continued
(in millions of dollars)

Source	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Other NASA programs	16	17	18	19	19	19	19
Total, Space flight, re- search, and supporting activities	12,570	12,426	12,131	12,120	11,932	11,914	11,898
Total, Discretionary	16,692	16,629	16,439	16,427	16,246	16,235	16,226
Mandatory:							
General science and basic re- search:							
National Science Foundation donations	24	38	38	31	31	31	31
Total, Mandatory	24	38	38	31	31	31	31
Total, General science, space, and technology	16,716	16,667	16,477	16,458	16,277	16,266	16,257
270 Energy:							
Discretionary:							
Energy supply:							
Research and development	3,323	3,094	3,062	3,400	3,210	3,085	3,011
Naval petroleum reserves oper- ations	148	144	117	48	48	48	48
Uranium enrichment activities	343	201	249	220	190	190	190
Decontamination transfer	-350	-377	-388	-398	-410	-421	-435
Nuclear waste program	151	182	190	190	190	190	190
Federal power marketing	316	233	237	241	231	219	201
Rural electric and telephone discretionary loans	124	66	59	55	55	55	55
Financial management services	-18	-4	87	48	48	48	48
Total, Energy supply	4,037	3,539	3,613	3,804	3,562	3,414	3,308
Energy conservation and pre- paredness:							
Energy conservation	533	550	688	691	688	690	689
Emergency energy preparedness			209	209	209	209	209
Total, Energy conserva- tion and preparedness	533	550	897	900	897	899	898
Energy information, policy, and regulation:							
Nuclear Regulatory Commission (NRC)	18	15	19	19	19	19	19
Federal Energy Regulatory Commission fees and recover- ies, and other	-52	-31	-22	-22	-23	-24	-24

Table 31-1. BUDGET AUTHORITY BY FUNCTION, CATEGORY AND PROGRAM—Continued
(in millions of dollars)

Source	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Departmental and other administration	364	183	196	190	190	190	190
Total, Energy information, policy, and regulation	330	167	193	187	186	185	185
Total, Discretionary	4,900	4,256	4,703	4,891	4,645	4,498	4,391
Mandatory:							
Energy supply:							
Naval petroleum reserves oil and gas sales	-419	-444	-175	-20	-10	-10	-10
Proposed Legislation (PAYGO)					2	2	2
Subtotal, Naval petroleum reserves oil and gas sales	-419	-444	-175	-20	-8	-8	-8
Federal power marketing	-996	-798	-828	-773	-744	-746	-799
Tennessee Valley Authority	55	-182	-285				
United States Enrichment Corporation		-29	-100	-89	-80	-100	-940
Nuclear waste fund program	-634	-649	-655	-657	-659	-660	-660
Rural electric and telephone liquidating accounts	-259	-1,193	-770	-2,166	-1,038	-1,573	-863
Total, Energy supply	-2,253	-3,295	-2,813	-3,705	-2,529	-3,087	-3,270
Emergency energy preparedness:							
Lease excess SPR capacity (Proposed PAYGO Legislation)				-14	-37	-67	-83
Sale of Weeks Island Oil (Proposed PAYGO Legislation)							-1,145
Total, Emergency energy preparedness				-14	-37	-67	-1,228
Total, Mandatory	-2,253	-3,295	-2,813	-3,719	-2,566	-3,154	-4,498
Total, Energy	2,647	961	1,890	1,172	2,079	1,344	-107
300 Natural resources and environment:							
Discretionary:							
Water resources:							
Corps of Engineers	3,340	3,443	3,671	3,305	3,342	3,273	3,306
Bureau of Reclamation	808	774	906	883	874	740	742

Table 31-1. BUDGET AUTHORITY BY FUNCTION, CATEGORY AND PROGRAM—Continued
(in millions of dollars)

Source	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Other discretionary water re- sources programs	261	210	164	164	164	164	169
Proposed Legislation (non- PAYGO)			-7	-14	-14	-14	-14
Subtotal, Other discre- tionary water resources programs	261	210	157	150	150	150	155
Total, Water resources	4,409	4,427	4,734	4,338	4,366	4,163	4,203
Conservation and land man- agement:							
Forest Service	2,336	2,556	2,340	2,386	2,431	2,476	2,525
Management of public lands (BLM)	1,017	947	989	1,020	1,041	1,065	1,086
Proposed Legislation (non- PAYGO)					42	63	35
Subtotal, Management of public lands (BLM)	1,017	947	989	1,020	1,083	1,128	1,121
Conservation of agricultural lands	740	655	687	687	687	687	687
Other conservation and land management programs	604	580	684	687	687	687	587
Total, Conservation and land management	4,697	4,738	4,700	4,780	4,888	4,978	4,920
Recreational resources:							
Operation of recreational re- sources	2,167	2,237	2,357	2,375	2,423	2,477	2,534
Other recreational resources ac- tivities	39	40	40	40	40	40	40
Total, Recreational re- sources	2,206	2,277	2,397	2,415	2,463	2,517	2,574
Pollution control and abate- ment:							
Regulatory, enforcement, and research programs	2,383	2,464	2,725	2,722	2,799	2,842	2,926
State and tribal assistance grants	2,813	2,910	2,793	2,890	2,861	2,885	2,908
Hazardous substance superfund	1,311	1,394	2,094	2,094	1,444	1,394	1,394
Other control and abatement activities	128	132	141	141	141	141	141
Total, Pollution control and abatement	6,635	6,900	7,753	7,847	7,245	7,262	7,369
Other natural resources:							
NOAA	1,933	1,977	2,052	2,256	2,129	2,066	2,008

Table 31-1. BUDGET AUTHORITY BY FUNCTION, CATEGORY AND PROGRAM—Continued
(in millions of dollars)

Source	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Other natural resource program activities	788	752	757	757	757	755	755
Total, Other natural resources	2,721	2,729	2,809	3,013	2,886	2,821	2,763
Total, Discretionary	20,668	21,071	22,393	22,393	21,848	21,741	21,829
Mandatory:							
Water resources:							
Mandatory water resource programs	-155	51	-46	-95	-110	-111	-109
Conservation and land management:							
Conservation Reserve Program Proposed Legislation (PAYGO)	1,924	2,121	2,347	2,204	2,311	2,313	2,296
.....			-25	-25	-25	-25	-25
Subtotal, Conservation Reserve Program	1,924	2,121	2,322	2,179	2,286	2,288	2,271
Other conservation programs	812	603	564	511	508	506	506
Proposed Legislation (PAYGO)			35	3	5	4	3
Subtotal, Other conservation programs	812	603	599	514	513	510	509
Offsetting receipts	-1,856	-2,011	-2,079	-2,115	-2,129	-2,156	-2,200
Proposed Legislation (PAYGO)			-35	-77	-98	-70	-70
Subtotal, Offsetting receipts	-1,856	-2,011	-2,114	-2,192	-2,227	-2,226	-2,270
Total, Conservation and land management	880	713	807	501	572	572	510
Recreational resources:							
Operation of recreational resources	684	780	759	795	748	765	784
Proposed Legislation (PAYGO)			16	17	75	77	85
Subtotal, Operation of recreational resources	684	780	775	812	823	842	869
Offsetting receipts	-239	-294	-308	-317	-236	-236	-240
Proposed Legislation (PAYGO)			-1	-1	-78	-80	-88
Subtotal, Offsetting receipts	-239	-294	-309	-318	-314	-316	-328
Total, Recreational resources	445	486	466	494	509	526	541

Table 31-1. BUDGET AUTHORITY BY FUNCTION, CATEGORY AND PROGRAM—Continued
(in millions of dollars)

Source	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Pollution control and abate- ment:							
Superfund resources and other mandatory	-205	-147	-125	-100	-100	-101	-101
Proposed Legislation (PAYGO)			200	200	200	200	200
Subtotal, Superfund re- sources and other manda- tory	-205	-147	75	100	100	99	99
Other natural resources:							
Other fees and mandatory pro- grams	-23	-68	-12	-29	-29	-29	-29
Total, Mandatory	942	1,035	1,290	971	1,042	1,057	1,012
Total, Natural resources and environment	21,610	22,106	23,683	23,364	22,890	22,798	22,841
350 Agriculture:							
Discretionary:							
Farm income stabilization:							
Agriculture credit insurance loan subsidies	422	384	318	318	318	318	318
P.L.480 market development ac- tivities	238	142	90	90	90	90	90
Administrative expenses	801	817	1,017	943	880	857	860
Proposed Legislation (non- PAYGO)			-53	-51	-62	-75	-88
Subtotal, Administrative expenses	801	817	964	892	818	782	772
Total, Farm income sta- bilization	1,461	1,343	1,372	1,300	1,226	1,190	1,180
Agricultural research and services:							
Research programs	1,225	1,275	1,213	1,192	1,204	1,211	1,222
Extension programs	428	426	418	418	418	418	418
Marketing programs	48	40	51	51	51	51	51
Animal and plant inspection programs	459	438	431	431	431	431	431
Proposed Legislation (non- PAYGO)			-10	-10	-10	-10	-10
Subtotal, Animal and plant inspection programs	459	438	421	421	421	421	421
Economic intelligence	134	153	174	161	156	147	155

Table 31-1. BUDGET AUTHORITY BY FUNCTION, CATEGORY AND PROGRAM—Continued
(in millions of dollars)

Source	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Grain inspection user fees	23	23	26	26	26	26	26
Proposed Legislation (non-PAYGO)			-16	-19	-19	-19	-19
Subtotal, Grain inspection user fees	23	23	10	7	7	7	7
Other programs and unallocated overhead	428	442	456	464	461	460	460
Total, Agricultural research and services	2,745	2,797	2,743	2,714	2,718	2,715	2,734
Total, Discretionary	4,206	4,140	4,115	4,014	3,944	3,905	3,914
Mandatory:							
Farm income stabilization:							
Commodity Credit Corporation	5,129	6,668	7,483	7,297	6,824	5,621	5,378
Crop insurance and other farm credit activities	1,605	1,791	1,590	1,512	1,578	1,660	1,759
Proposed Legislation (PAYGO)			26	22	23	25	25
Subtotal, Crop insurance and other farm credit activities	1,605	1,791	1,616	1,534	1,601	1,685	1,784
Credit liquidating accounts (ACIF and FAC)	-1,301	-1,241	-1,190	-1,129	-1,073	-1,016	-1,011
Total, Farm income stabilization	5,433	7,218	7,909	7,702	7,352	6,290	6,151
Agricultural research and services:							
Fund for Rural America (Proposed PAYGO legislation)			50		-50		
Miscellaneous mandatory programs	136	221	182	235	239	194	200
Offsetting receipts	-148	-136	-137	-137	-137	-137	-137
Total, Agricultural research and services	-12	85	95	98	52	57	63
Total, Mandatory	5,421	7,303	8,004	7,800	7,404	6,347	6,214
Total, Agriculture	9,627	11,443	12,119	11,814	11,348	10,252	10,128
370 Commerce and housing credit:							
Discretionary:							
Mortgage credit:							
Federal Housing Administration (FHA) Loan Subsidies	905	-311	181	152	150	146	142
Other Housing and Urban Development	5	3	3	3	3	3	3

Table 31-1. BUDGET AUTHORITY BY FUNCTION, CATEGORY AND PROGRAM—Continued
(in millions of dollars)

Source	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Rural housing insurance fund ...	646	557	580	580	580	580	580
Total, Mortgage credit	1,556	249	764	735	733	729	725
Postal service:							
Payments to the Postal Service fund (On-budget)	85	85	86	85	87	88	88
Deposit insurance:							
FSLIC Resolution Fund (transfer of balances)		-26	-34				
Other discretionary	11	1					
Total, Deposit insurance	11	-25	-34				
Other advancement of commerce:							
Small and minority business assistance	516	555	556	554	554	554	555
Science and technology	572	598	720	762	778	851	937
Economic and demographic statistics	330	392	713	1,154	2,620	527	452
Regulatory agencies	251	140	155	160	150	152	153
International Trade Administration	267	270	272	272	272	272	272
Other discretionary	133	98	76	48	48	48	48
Total, Other advancement of commerce	2,069	2,053	2,492	2,950	4,422	2,404	2,417
Total, Discretionary	3,721	2,362	3,308	3,770	5,242	3,221	3,230
Mandatory:							
Mortgage credit:							
FHA and GNMA negative subsidies	-1,012		-1,315	-1,637	-1,712	-1,793	-1,953
Proposed Legislation (non-PAYGO)			-52	-97	-137	-180	-228
Proposed Legislation (PAYGO)			-370	-446	-404	-397	-395
Subtotal, FHA and GNMA negative subsidies	-1,012		-1,737	-2,180	-2,253	-2,370	-2,576
FHA Multifamily portfolio re-engineering (Proposed PAYGO Legislation)			-665				
FHA Multifamily portfolio re-engineering (Proposed non-PAYGO Legislation)			523	899	864		
Mortgage credit liquidating accounts	732	-10	-724	401	301	1,131	1,116
Other mortgage credit activities	13	22					
Total, Mortgage credit	-267	12	-2,603	-880	-1,088	-1,239	-1,460

Table 31-1. BUDGET AUTHORITY BY FUNCTION, CATEGORY AND PROGRAM—Continued
(in millions of dollars)

Source	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Postal service:							
Payments to the Postal Service fund for nonfunded liabilities (On-budget)	37	36	35	33	32	30	29
Proposed Legislation (PAYGO)			-35	-33	-32	-30	-29
Subtotal, Payments to the Postal Service fund for nonfunded liabilities (On-budget)	37	36					
Postal Service (Off-budget)	3,441	8,000	4,932	1,442	1,157	2,411	3,326
Proposed Legislation (non-PAYGO)			35	8			
Subtotal, Postal Service (Off-budget)	3,441	8,000	4,967	1,450	1,157	2,411	3,326
Total, Postal service	3,478	8,036	4,967	1,450	1,157	2,411	3,326
Deposit insurance:							
Total, Deposit insurance			-79	-82	-86	-89	-93
Other advancement of commerce:							
Universal Service Fund	944	1,400	2,240	6,350	11,325	12,194	12,838
Payments to copyright owners	223	243	245	255	263	271	282
Spectrum auction subsidy	1	838	388				
Regulatory fees	-41	-38	-38	-38	-38	-38	-38
Patent and trademark fees	-111	-115	-119				
Proposed Legislation (PAYGO)				-119	-119	-119	-119
Subtotal, Patent and trademark fees	-111	-115	-119	-119	-119	-119	-119
Credit liquidating accounts	22						
Other mandatory	370	102	43	44	96	97	99
Proposed Legislation (PAYGO)			-69	-69	-69	-69	-69
Subtotal, Other mandatory	370	102	-26	-25	27	28	30
Total, Other advancement of commerce	1,408	2,430	2,690	6,423	11,458	12,336	12,993
Total, Mandatory	4,619	10,478	4,975	6,911	11,441	13,419	14,766
Total, Commerce and housing credit	8,340	12,840	8,283	10,681	16,683	16,640	17,996
400 Transportation:							
Discretionary:							
Ground transportation:							
Highways ¹	278	82	100	100	100	100	100
State infrastructure banks		150	150	150	150	150	150

Table 31-1. BUDGET AUTHORITY BY FUNCTION, CATEGORY AND PROGRAM—Continued
(in millions of dollars)

Source	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Highway safety ¹	10	111	148	148	148	148	148
Mass transit ¹	1,275	823	339	189	139	139	139
Railroads	868	1,032	897	897	897	897	897
Proposed Legislation (non-PAYGO)			-60	-60	-60	-60	-60
Subtotal, Railroads	868	1,032	837	837	837	837	837
Regulation	22	12					
Total, Ground transportation	2,453	2,210	1,574	1,424	1,374	1,374	1,374
Air transportation:							
Airports and airways (FAA)	6,695	7,027	7,111				
Proposed Legislation (non-PAYGO)			75	2,159	2,215	2,275	2,336
Proposed Legislation (PAYGO)			225	6,475	6,647	6,824	7,006
Subtotal, Airports and airways (FAA)	6,695	7,027	7,411	8,634	8,862	9,099	9,342
Aeronautical research and technology	1,315	1,283	1,369	1,290	1,268	1,287	1,302
Payments to air carriers	-23	-14	-39				
Total, Air transportation	7,987	8,296	8,741	9,924	10,130	10,386	10,644
Water transportation:							
Marine safety and transportation	2,708	2,784	2,861	2,861	2,861	2,861	2,861
Ocean shipping	135	130	123	123	123	123	123
Total, Water transportation	2,843	2,914	2,984	2,984	2,984	2,984	2,984
Other transportation:							
Other discretionary programs	345	362	229	228	228	228	228
Proposed Legislation (non-PAYGO)			1	1	1	1	1
Proposed Legislation (PAYGO)			5	5	5	5	5
Subtotal, Other discretionary programs	345	362	235	234	234	234	234
Total, Discretionary	13,628	13,782	13,534	14,566	14,722	14,978	15,236
Mandatory:							
Ground transportation:							
Highways ¹	17,871	22,185	22,335	22,333	22,343	22,386	22,413
Proposed Legislation (PAYGO)			152	21	-85	-156	-192
Subtotal, Highways	17,871	22,185	22,487	22,354	22,258	22,230	22,221

Table 31-1. BUDGET AUTHORITY BY FUNCTION, CATEGORY AND PROGRAM—Continued
(in millions of dollars)

Source	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Highway safety ¹	266	270	331	331	331	331	331
Mass transit ¹	2,775	4,800	4,771	4,921	4,971	4,971	4,971
Offsetting receipts and liquidat- ing accounts	-19	-25	-35	-26	-30	-30	-30
Total, Ground transpor- tation	20,893	27,230	27,554	27,580	27,530	27,502	27,493
Air transportation:							
Airports and airways (FAA)	1,550	2,230	2,397	50	50	50	50
Payments to air carriers	39	39	89	50	50	50	50
Total, Air transportation	1,589	2,269	2,486	100	100	100	100
Water transportation:							
Coast Guard retired pay	579	612	646	676	710	746	782
Other water transportation pro- grams	-43	-31	-21	20	22	25	25
Proposed Legislation (PAYGO)			31	-30	-29	-29	-29
Subtotal, Other water transportation programs	-43	-31	10	-10	-7	-4	-4
Total, Water transpor- tation	536	581	656	666	703	742	778
Other transportation:							
Sale of Governor's Island and Union Station Air Rights (Proposed PAYGO Legisla- tion)							-540
Other mandatory transportation programs	-33	-32	-32	-32	-32	-32	-32
Total, Other transpor- tation	-33	-32	-32	-32	-32	-32	-572
Total, Mandatory	22,985	30,048	30,664	28,314	28,301	28,312	27,799
Total, Transportation	36,613	43,830	44,198	42,880	43,023	43,290	43,035

**450 Community and regional de-
velopment:**

Discretionary:

Community development:

Community development loan guarantees	33	33	30	30	30	30	30
Community development block grant	4,650	4,600	4,600	4,600	4,100	4,100	4,100
Community development finan- cial institutions	45	50	125	130	170	225	350

Table 31-1. BUDGET AUTHORITY BY FUNCTION, CATEGORY AND PROGRAM—Continued
(in millions of dollars)

Source	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Other community development programs	355	250	283	262	252	252	227
Proposed Legislation (non-PAYGO)			100	100			
Subtotal, Other community development programs	355	250	383	362	252	252	227
Total, Community development	5,083	4,933	5,138	5,122	4,552	4,607	4,707
Area and regional development:							
Rural development	777	790	867	878	897	916	936
Economic Development Administration	372	374	343	338	237	233	232
Indian programs	968	935	1,036	1,036	1,036	1,036	1,036
Proposed Legislation (non-PAYGO)			7				
Subtotal, Indian programs	968	935	1,043	1,036	1,036	1,036	1,036
Appalachian Regional Commission	170	160	165	70	70	70	70
Tennessee Valley Authority	109	106	106				
Total, Area and regional development	2,396	2,365	2,524	2,322	2,240	2,255	2,274
Disaster relief and insurance:							
Small Business Administration disaster loans	331	327	173	192	192	192	192
Disaster relief	3,393	1,320	2,708	320	320	320	320
Proposed Legislation (non-PAYGO)			50	50	50	50	50
Subtotal, Disaster relief	3,393	1,320	2,758	370	370	370	370
Other disaster assistance programs	442	368	327	327	327	327	327
Total, Disaster relief and insurance	4,166	2,015	3,258	889	889	889	889
Total, Discretionary	11,645	9,313	10,920	8,333	7,681	7,751	7,870
Mandatory:							
Community development:							
Proposed Legislation (non-PAYGO)		157					

Table 31-1. BUDGET AUTHORITY BY FUNCTION, CATEGORY AND PROGRAM—Continued
(in millions of dollars)

Source	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Area and regional develop- ment:							
Indian programs	490	544	457	461	468	474	476
Proposed Legislation (non- PAYGO)			-7				
Subtotal, Indian programs	490	544	450	461	468	474	476
Rural development programs	137	451	5	55	55	5	5
Proposed Legislation (PAYGO)			50		-50		
Subtotal, Rural develop- ment programs	137	451	55	55	5	5	5
Credit liquidating accounts	103	128	188	270	204	219	64
Offsetting receipts	-359	-258	-254	-254	-258	-264	-268
Total, Area and regional development	371	865	439	532	419	434	277
Disaster relief and insurance:							
National flood insurance fund ...	527	114	-31	-52	-71	-93	-113
Credit liquidating accounts		-1	-1				
Total, Disaster relief and insurance	527	113	-32	-52	-71	-93	-113
Total, Mandatory	898	1,135	407	480	348	341	164
Total, Community and re- gional development	12,543	10,448	11,327	8,813	8,029	8,092	8,034
500 Education, training, employ- ment, and social services:							
Discretionary:							
Elementary, secondary, and vocational education:							
Education reform	530	691	1,245	1,261	1,208	1,045	687
School improvement programs	1,218	1,426	1,299	1,333	1,368	1,403	1,440
Education for the disadvan- taged	5,896	7,690	8,077	8,287	8,502	8,723	8,950
Special education	3,245	4,036	4,210	4,319	4,432	4,547	4,665
Impact aid	693	730	658	680	697	710	718
Vocational and adult education	1,340	1,487	1,566	1,607	1,649	1,692	1,736
Indian education programs	583	610	625	626	628	630	631
Bilingual and immigrant edu- cation	178	262	354	363	373	382	392
Other	7	7	7	7	7	7	7
Total, Elementary, sec- ondary, and vocational education	13,690	16,939	18,041	18,483	18,864	19,139	19,226

Table 31-1. BUDGET AUTHORITY BY FUNCTION, CATEGORY AND PROGRAM—Continued
(in millions of dollars)

Source	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Higher education:							
Student financial assistance	6,258	7,560	9,263	8,752	8,972	9,193	9,422
Proposed Legislation (non-PAYGO)				752	780	812	842
Subtotal, Student financial assistance	6,258	7,560	9,263	9,504	9,752	10,005	10,264
Higher education account	837	879	903	926	949	972	995
Proposed Legislation (non-PAYGO)			132	141	145	148	150
Subtotal, Higher education account	837	879	1,035	1,067	1,094	1,120	1,145
Federal family education loan program	30	46	48	49	50	52	53
Other higher education programs	309	325	327	335	343	353	362
Total, Higher education	7,434	8,810	10,673	10,955	11,239	11,530	11,824
Research and general education aids:							
Library of Congress	254	258	277	278	281	284	290
Public broadcasting	313	296	286	286	364	364	366
Smithsonian institution	459	461	515	457	457	457	457
Education research, statistics, and improvement	351	598	511	519	528	541	527
Other	704	701	784	805	824	848	872
Total, Research and general education aids	2,081	2,314	2,373	2,345	2,454	2,494	2,512
Training and employment:							
Training and employment services	4,140	4,716	5,295	5,349	5,411	5,492	5,631
Older Americans employment ...	373	463					
Federal-State employment service	1,192	1,249	1,252	1,208	1,180	1,196	1,219
Proposed Legislation (non-PAYGO)					-50	-50	-50
Proposed Legislation (PAYGO)			19	38	38	38	38
Subtotal, Federal-State employment service	1,192	1,249	1,271	1,246	1,168	1,184	1,207
Welfare to work jobs			6	6	7	3	

Table 31-1. BUDGET AUTHORITY BY FUNCTION, CATEGORY AND PROGRAM—Continued
(in millions of dollars)

Source	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Other employment and training	83	81	86	86	86	86	86
Proposed Legislation (PAYGO)			6	12	12	12	12
Subtotal, Other employ- ment and training	83	81	92	98	98	98	98
Total, Training and em- ployment	5,788	6,509	6,664	6,699	6,684	6,777	6,936
Other labor services:							
Labor law, statistics, and other administration	957	1,003	1,063	1,063	1,063	1,063	1,063
Social services:							
National service initiative	600	616	809	834	858	883	910
Children and families services programs	4,766	5,364	5,499	5,751	6,013	6,301	6,599
Aging services program	829	830	1,278	1,278	1,278	1,278	1,278
Other	2	2	25	12	2	-6	-13
Total, Social services	6,197	6,812	7,611	7,875	8,151	8,456	8,774
Total, Discretionary	36,147	42,387	46,425	47,420	48,455	49,459	50,335
Mandatory:							
Elementary, secondary, and vocational education:							
Vocational and adult education Proposed Legislation (PAYGO)	7	7	7	7	7	7	7
.....			-7	-7	-7	-7	-7
Subtotal, Vocational and adult education	7	7					
School construction (Proposed PAYGO legislation)			5,000				
America Reads Challenge (Pro- posed PAYGO legislation)			260	290	335	380	460
Total, Elementary, sec- ondary, and vocational education	7	7	5,260	290	335	380	460
Higher education:							
Federal family education loan program	3,546	471	2,539	2,343	2,348	2,463	2,605
Proposed Legislation (PAYGO)		-340	-1,192	-354	-418	-437	-1,548
Subtotal, Federal family education loan program	3,546	131	1,347	1,989	1,930	2,026	1,057

Table 31-1. BUDGET AUTHORITY BY FUNCTION, CATEGORY AND PROGRAM—Continued
(in millions of dollars)

Source	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Federal direct loan program	680	600	1,395	1,523	1,388	1,285	1,357
Proposed Legislation (PAYGO)			-112	199	227	244	261
Subtotal, Federal direct loan program	680	600	1,283	1,722	1,615	1,529	1,618
Other higher education pro- grams	-88	-79	-82	-78	-76	-76	-73
Credit liquidating account (Family education loan pro- gram)	1,153						
Total, Higher education	5,291	652	2,548	3,633	3,469	3,479	2,602
Research and general edu- cation aids:							
Mandatory programs	21	17	18	21	22	21	22
Training and employment:							
Trade adjustment assistance	123	114	119	97	97	97	97
Proposed Legislation (PAYGO)				23	23	24	24
Subtotal, Trade adjustment assistance	123	114	119	120	120	121	121
Welfare to work jobs (Proposed PAYGO legislation)			750	1,000	1,250		
Payments to States for AFDC work programs	1,000	1,000					
Total, Training and em- ployment	1,123	1,114	869	1,120	1,370	121	121
Social services:							
Payments to States for foster care and adoption assistance	4,322	4,445	4,311	4,631	4,986	5,345	5,773
Proposed Legislation (PAYGO)				6	12	20	30
Subtotal, Payments to States for foster care and adoption assistance	4,322	4,445	4,311	4,637	4,998	5,365	5,803
Family support and preserva- tion	225	240	255	255	255	255	255
Social services block grant	2,381	2,500	2,380	2,380	2,380	2,380	2,380
Rehabilitation services	2,456	2,509	2,583	2,653	2,722	2,794	2,870

Table 31-1. BUDGET AUTHORITY BY FUNCTION, CATEGORY AND PROGRAM—Continued
(in millions of dollars)

Source	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Other social services	12	16	20	24	27	31	34
Total, Social services	9,396	9,710	9,549	9,949	10,382	10,825	11,342
Total, Mandatory	15,838	11,500	18,244	15,013	15,578	14,826	14,547
Total, Education, training, employment, and social services	51,985	53,887	64,669	62,433	64,033	64,285	64,882
550 Health:							
Discretionary:							
Health care services:							
Substance abuse and mental health services	1,885	2,134	2,156	2,141	2,126	2,111	2,096
Indian health	1,984	2,054	2,122	2,132	2,142	2,152	2,162
Other discretionary health care services programs	5,038	5,473	5,424	5,440	5,414	5,387	5,360
Total, Health care services	8,907	9,661	9,702	9,713	9,682	9,650	9,618
Health research and training:							
National Institutes of Health	11,928	12,741	13,078	13,132	13,186	13,240	13,294
Clinical training	261	295	133	126	123	120	118
Other health research and training	231	307	286	281	277	273	269
Total, Health research and training	12,420	13,343	13,497	13,539	13,586	13,633	13,681
Consumer and occupational health and safety:							
Food safety and inspection	545	574	591	591	591	591	591
Proposed Legislation (non-PAYGO)			-390	-390	-390	-390	-390
Subtotal, Food safety and inspection	545	574	201	201	201	201	201
Occupational safety and health	514	536	568	568	568	568	568
Other consumer health programs	917	931	865	850	835	820	805
Proposed Legislation (PAYGO)			237	252	267	282	297
Subtotal, Other consumer health programs	917	931	1,102	1,102	1,102	1,102	1,102
Total, Consumer and occupational health and safety	1,976	2,041	1,871	1,871	1,871	1,871	1,871
Total, Discretionary	23,303	25,045	25,070	25,123	25,139	25,154	25,170

Table 31-1. BUDGET AUTHORITY BY FUNCTION, CATEGORY AND PROGRAM—Continued
(in millions of dollars)

Source	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Mandatory:							
Health care services:							
Medicaid grants	82,142	101,212	99,591	111,203	119,580	129,105	139,171
Proposed Legislation (PAYGO)			1,456	412	-1,414	-3,884	-5,783
Subtotal, Medicaid grants	82,142	101,212	101,047	111,615	118,166	125,221	133,388
Federal employees' and retired employees' health benefits	3,727	3,067	4,318	4,432	4,649	5,015	5,414
Coal miners retirees health ben- efits	351	342	336	328	320	314	307
Health initiatives (Proposed PAYGO legislation)			2,610	3,294	3,484	3,721	785
Other mandatory health serv- ices activities	332	413	356	312	324	336	347
Total, Health care serv- ices	86,552	105,034	108,667	119,981	126,943	134,607	140,241
Health research and safety:							
Health research and training	14	38	32	29	28	26	22
Total, Mandatory	86,566	105,072	108,699	120,010	126,971	134,633	140,263
Total, Health	109,869	130,117	133,769	145,133	152,110	159,787	165,433
570 Medicare:							
Discretionary:							
Medicare:							
Hospital insurance (HI) admin- istrative expenses	1,169	1,114	1,209	1,207	1,194	1,193	1,194
Supplementary medical insur- ance (SMI) administrative ex- penses	1,770	1,484	1,546	1,544	1,534	1,534	1,534
Total, Medicare	2,939	2,598	2,755	2,751	2,728	2,727	2,728
Total, Discretionary	2,939	2,598	2,755	2,751	2,728	2,727	2,728
Mandatory:							
Medicare:							
Hospital insurance (HI)	130,931	136,141	147,274	159,875	171,833	185,375	200,044
Proposed Legislation (PAYGO)			-19,410	-25,470	-33,770	-38,450	-44,320
Subtotal, Hospital insur- ance (HI)	130,931	136,141	127,864	134,405	138,063	146,925	155,724
Supplementary medical insur- ance (SMI)	67,139	74,931	82,463	91,166	100,039	109,691	120,643
Proposed Legislation (PAYGO)			14,889	14,578	13,059	13,288	14,047
Subtotal, Supplementary medical insurance (SMI)	67,139	74,931	97,352	105,744	113,098	122,979	134,690

Table 31-1. BUDGET AUTHORITY BY FUNCTION, CATEGORY AND PROGRAM—Continued
(in millions of dollars)

Source	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Medicare premiums and collections	-21,357	-19,600	-21,307	-22,416	-23,286	-24,192	-25,181
Proposed Legislation (PAYGO)			211	-498	-1,439	-2,658	-4,277
Subtotal, Medicare premiums and collections	-21,357	-19,600	-21,096	-22,914	-24,725	-26,850	-29,458
Total, Medicare	176,713	191,472	204,120	217,235	226,436	243,054	260,956
Total, Mandatory	176,713	191,472	204,120	217,235	226,436	243,054	260,956
Total, Medicare	179,652	194,070	206,875	219,986	229,164	245,781	263,684
600 Income security:							
Discretionary:							
General retirement and disability insurance:							
Railroad retirement	319	300	284	264	248	233	219
Pension Benefit Guaranty Corporation	11	10	11	11	11	11	11
Pension and Welfare Benefits Administration and other	68	78	86	86	86	86	86
Total, General retirement and disability insurance	398	388	381	361	345	330	316
Federal employee retirement and disability:							
Civilian retirement and disability program administrative expenses	82	86	82	82	82	82	82
Armed forces retirement home	56	56	80	73	56	56	56
Total, Federal employee retirement and disability	138	142	162	155	138	138	138
Unemployment compensation:							
Unemployment programs administrative expenses	2,272	2,361	2,650	2,451	2,453	2,456	2,458
Housing assistance:							
Public and Indian housing performance funds			2,500	2,520	2,555	2,590	2,626
Subsidized, public, homeless and other HUD housing	15,808	14,610	17,804	21,182	23,308	24,541	25,762
Proposed Legislation (non-PAYGO)			-855	-573	-152		
Subtotal, Subsidized, public, homeless and other HUD housing	15,808	14,610	16,949	20,609	23,156	24,541	25,762
Rural housing assistance	601	579	664	747	841	843	900

Table 31-1. BUDGET AUTHORITY BY FUNCTION, CATEGORY AND PROGRAM—Continued
(in millions of dollars)

Source	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Other housing assistance	1						
Total, Housing assistance	16,410	15,189	20,113	23,876	26,552	27,974	29,288
Food and nutrition assistance:							
Special supplemental food program for women, infants, and children (WIC)	3,694	3,830	4,108	4,140	4,248	4,358	4,472
Other nutrition programs	525	513	510	496	486	476	476
Total, Food and nutrition assistance	4,219	4,343	4,618	4,636	4,734	4,834	4,948
Other income assistance:							
Refugee assistance	413	427	396	396	396	396	396
Low income home energy assistance	1,080	1,005	1,000	1,000	1,000	1,000	1,000
Child care and development block grant	935	19	1,000	1,000	1,000	1,000	1,000
Supplemental security income (SSI) administrative expenses	1,887	2,141	2,232	2,168	2,194	2,194	2,177
Proposed Legislation (non-PAYGO)			40	70	80	80	90
Subtotal, Supplemental security income (SSI) administrative expenses	1,887	2,141	2,272	2,238	2,274	2,274	2,267
Total, Other income assistance	4,315	3,592	4,668	4,634	4,670	4,670	4,663
Total, Discretionary	27,752	26,015	32,592	36,113	38,892	40,402	41,811
Mandatory:							
General retirement and disability insurance:							
Railroad retirement	4,459	4,240	4,250	4,247	4,294	4,459	4,400
Proposed Legislation (PAYGO)			31	46	46	47	47
Subtotal, Railroad retirement	4,459	4,240	4,281	4,293	4,340	4,506	4,447
Special benefits for disabled coal miners	1,210	1,177	1,103	1,068	1,023	976	931
Pension Benefit Guaranty Corporation	-11	-10	-11	-10	-11	-11	-12
Special workers' compensation expenses	129	150	151	158	168	175	183
Total, General retirement and disability insurance	5,787	5,557	5,524	5,509	5,520	5,646	5,549

Table 31-1. BUDGET AUTHORITY BY FUNCTION, CATEGORY AND PROGRAM—Continued
(in millions of dollars)

Source	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Federal employee retirement and disability:							
Federal civilian employee retirement and disability	40,387	42,081	44,117	46,288	48,307	50,369	52,646
Proposed Legislation (PAYGO)			-278	-285	-293	-301	-309
Subtotal, Federal civilian employee retirement and disability	40,387	42,081	43,839	46,003	48,014	50,068	52,337
Military retirement	28,991	30,195	31,345	32,485	33,577	34,616	35,644
Federal employees workers' compensation (FECA)	218	214	202	201	197	194	191
Federal employees life insurance fund	20	28	31	35	38	41	44
Total, Federal employee retirement and disability	69,616	72,518	75,417	78,724	81,826	84,919	88,216
Unemployment compensation:							
Unemployment insurance programs	22,469	22,567	24,327	25,734	26,999	28,096	29,145
Proposed Legislation (PAYGO)					-200	-200	-200
Subtotal, Unemployment insurance programs	22,469	22,567	24,327	25,734	26,799	27,896	28,945
Trade adjustment assistance	223	211	230	226	242	244	246
Proposed Legislation (PAYGO)				17	24	25	26
Subtotal, Trade adjustment assistance	223	211	230	243	266	269	272
Total, Unemployment compensation	22,692	22,778	24,557	25,977	27,065	28,165	29,217
Housing assistance:							
Mandatory housing assistance programs	20	46	46	46	44	44	43
Food and nutrition assistance:							
Food stamps (including Puerto Rico)	27,661	27,624	27,540	28,732	29,518	30,420	31,304
Proposed Legislation (PAYGO)		365	845	635	600	405	835
Subtotal, Food stamps (including Puerto Rico)	27,661	27,989	28,385	29,367	30,118	30,825	32,139
State child nutrition programs	7,966	8,659	7,770	8,912	9,367	9,836	10,347

Table 31-1. BUDGET AUTHORITY BY FUNCTION, CATEGORY AND PROGRAM—Continued
(in millions of dollars)

Source	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Funds for strengthening markets, income, and supply (Sec.32)	588	423	461	417	417	417	417
Total, Food and nutrition assistance	36,215	37,071	36,616	38,696	39,902	41,078	42,903
Other income support:							
Supplemental security income (SSI)	23,828	26,711	23,718	26,437	29,717	26,454	29,722
Proposed Legislation (PAYGO)		224	1,703	1,820	2,092	1,904	2,181
Subtotal, Supplemental security income (SSI)	23,828	26,935	25,421	28,257	31,809	28,358	31,903
Family support payments	18,014	6,958	607	1,641	2,839	2,901	3,112
Federal share of child support collections		-839	-1,032	-1,097	-1,106	-1,110	-1,208
Temporary assistance for needy families and related programs	111	13,703	16,836	17,145	17,191	17,212	16,960
Child care entitlement to states		1,967	2,175	2,270	2,463	2,653	2,791
Earned income tax credit (EITC)	19,159	21,163	21,983	22,864	23,818	24,634	25,518
Other assistance	37	32	66	65	68	69	69
SSI recoveries and receipts	-1,187	-1,324	-1,390	-1,452	-1,626	-1,474	-1,648
Total, Other income support	59,962	68,595	64,666	69,693	75,456	73,243	77,497
Total, Mandatory	194,292	206,565	206,826	218,645	229,813	233,095	243,425
Total, Income security	222,044	232,580	239,418	254,758	268,705	273,497	285,236
650 Social security:							
Discretionary:							
Social security:							
Old-age and survivors insurance (OASI) administrative expenses	1,828	2,069	2,131	2,082	2,031	2,031	2,034
Disability insurance (DI) administrative expenses	1,307	1,382	1,162	1,164	1,205	1,205	1,207
Office of the Inspector General—Social Security Adm.	5	6	10	10	10	10	10
Total, Social security	3,140	3,457	3,303	3,256	3,246	3,246	3,251
Total, Discretionary	3,140	3,457	3,303	3,256	3,246	3,246	3,251
Mandatory:							
Social security:							
Old-age and survivors insurance (OASI)(Off-budget)	305,791	317,816	331,803	345,960	360,951	377,392	393,956
Quinquennial OASI and DI adjustments	-332					-553	

Table 31-1. BUDGET AUTHORITY BY FUNCTION, CATEGORY AND PROGRAM—Continued
(in millions of dollars)

Source	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Disability insurance (DI)(Off-budget)	43,522	45,997	50,715	54,433	58,625	63,048	67,731
Proposed Legislation (non-PAYGO)				-5	1	7	13
Subtotal, Disability insurance (DI)(Off-budget)	43,522	45,997	50,715	54,428	58,626	63,055	67,744
Intragovernmental transactions	15	10					
Total, Social security	348,996	363,823	382,518	400,388	419,577	439,894	461,700
Total, Mandatory	348,996	363,823	382,518	400,388	419,577	439,894	461,700
Total, Social security	352,136	367,280	385,821	403,644	422,823	443,140	464,951
700 Veterans benefits and services:							
Discretionary:							
Veterans education, training, and rehabilitation:							
Loan fund program account	1	1	1	1	1	1	1
Hospital and medical care for veterans:							
Medical care and hospital services	16,871	17,336	17,253	17,253	17,253	17,253	17,253
Proposed Legislation (non-PAYGO)			591	670	749	825	903
Subtotal, Medical care and hospital services	16,871	17,336	17,844	17,923	18,002	18,078	18,156
Transfer in of collections for medical care (Proposed PAYGO legislation)			-591	-670	-749	-825	-903
Construction of medical facilities	373	453	319	287	287	287	287
Total, Hospital and medical care for veterans	17,244	17,789	17,572	17,540	17,540	17,540	17,540
Veterans housing:							
Housing program loan subsidies	118	139	160	156	151	149	150
Other veterans benefits and services:							
Other general operating expenses	996	981	1,017	1,022	1,023	1,012	1,015
Total, Discretionary ²	18,359	18,910	18,750	18,719	18,715	18,702	18,706

Table 31-1. BUDGET AUTHORITY BY FUNCTION, CATEGORY AND PROGRAM—Continued
(in millions of dollars)

Source	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Mandatory:							
Income security for veterans:							
Compensation	15,415	16,163	16,438	16,577	16,662	16,746	16,830
Proposed Legislation (non-PAYGO)			331	740	1,162	1,595	2,042
Proposed Legislation (PAYGO)			-17	-38	-60	-76	-95
Subtotal, Compensation	15,415	16,163	16,752	17,279	17,764	18,265	18,777
Pensions	3,074	3,144	3,178	3,714	3,765	3,823	3,876
Proposed Legislation (PAYGO)				-516	-539	-566	-592
Subtotal, Pensions	3,074	3,144	3,178	3,198	3,226	3,257	3,284
Burial benefits and miscellaneous assistance	114	117	119	121	124	127	130
National service life insurance trust fund	1,288	1,230	1,182	1,113	1,045	987	929
All other insurance programs ...	50	46	57	56	55	55	54
Insurance program receipts	-238	-258	-218	-207	-193	-178	-163
Total, Income security for veterans	19,703	20,442	21,070	21,560	22,021	22,513	23,011
Veterans education, training, and rehabilitation:							
Readjustment benefits (GI Bill and related programs)	1,155	1,377	1,366	1,465	1,469	1,514	1,530
All-volunteer force educational assistance trust fund	-143	-331	-224	-234	-235	-240	-234
Total, Veterans education, training, and rehabilitation	1,012	1,046	1,142	1,231	1,234	1,274	1,296
Hospital and medical care for veterans:							
Fees, charges and other mandatory medical care	-432	-415	-468	-308	-355	-404	-452
Transfer out of collections for medical care (Proposed PAYGO legislation)			468	309	356	403	452
Total, Hospital and medical care for veterans	-432	-415		1	1	-1	
Veterans housing:							
Housing loan subsidies	94	-581	192	396	386	377	374
Proposed Legislation (PAYGO)			-29	-234	-229	-228	-223
Subtotal, Housing loan subsidies	94	-581	163	162	157	149	151

Table 31-1. BUDGET AUTHORITY BY FUNCTION, CATEGORY AND PROGRAM—Continued
(in millions of dollars)

Source	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Other veterans programs:							
Other mandatory veterans programs	27	34	41	41	80	65	32
Total, Mandatory	20,404	20,526	22,416	22,995	23,493	24,000	24,490
Total, Veterans benefits and services	38,763	39,436	41,166	41,714	42,208	42,702	43,196
750 Administration of justice:							
Discretionary:							
Federal law enforcement activities:							
Criminal investigations (DEA, FBI, FinCEN, ICDE)	3,634	4,057	4,261	3,861	3,951	4,057	4,150
Alcohol, tobacco, and firearms investigations (ATF)	393	468	552	497	514	525	552
Border enforcement activities (Customs and INS)	3,198	3,785	4,143	3,536	3,636	3,738	3,857
Equal Employment Opportunity Commission	233	240	246	246	246	246	246
Other law enforcement activities	1,121	1,231	1,406	1,351	1,366	1,395	1,429
Total, Federal law enforcement activities ³ ...	8,579	9,781	10,608	9,491	9,713	9,961	10,234
Federal litigative and judicial activities:							
Civil and criminal prosecution and representation	2,226	2,382	2,600	2,587	2,654	2,722	2,814
Representation of indigents in civil cases	278	283	340	349	359	368	378
Federal judicial and other litigative activities	2,841	3,046	3,410	3,511	3,609	3,708	3,808
Total, Federal litigative and judicial activities ³	5,345	5,711	6,350	6,447	6,622	6,798	7,000
Correctional activities:							
Discretionary programs	2,883	3,193	3,249	3,257	3,344	3,433	3,555
Criminal justice assistance:							
Discretionary programs	3,877	4,134	4,208	5,991	4,703	4,614	4,729
Total, Discretionary	20,684	22,819	24,415	25,186	24,382	24,806	25,518
Mandatory:							
Federal law enforcement activities:							
Assets forfeiture fund	304	350	367	362	372	381	391
Border enforcement activities (Customs and INS)	1,270	1,599	1,489	1,497	1,550	1,604	1,661
Customs and INS fees	-2,161	-2,261	-2,319	-2,390	-2,476	-2,542	-2,622

Table 31-1. BUDGET AUTHORITY BY FUNCTION, CATEGORY AND PROGRAM—Continued
(in millions of dollars)

Source	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Other mandatory law enforcement programs	288	294	309	309	312	315	318
Total, Federal law enforcement activities ³ ...	-299	-18	-154	-222	-242	-242	-252
Federal litigative and judicial activities:							
Mandatory programs	411	415	403	411	421	430	439
Correctional activities:							
Mandatory programs	-2	-4	-4	-4	-4	-4	-5
Criminal justice assistance:							
Mandatory programs	257	559	208	213	218	225	231
Total, Mandatory	367	952	453	398	393	409	413
Total, Administration of justice	21,051	23,771	24,868	25,584	24,775	25,215	25,931
800 General government:							
Discretionary:							
Legislative functions:							
Legislative branch discretionary programs	1,829	1,878	2,068	2,084	2,101	2,113	2,124
Executive direction and management:							
Drug control programs	89	218	351	351	351	351	351
Executive Office of the President	179	176	195	195	195	195	195
Presidential transition and former Presidents	2	8	2	2	2	8	2
Total, Executive direction and management	270	402	548	548	548	554	548
Central fiscal operations:							
Tax administration	7,335	7,031	7,869	7,776	7,283	7,295	7,308
Other fiscal operations	527	583	700	698	702	705	709
Total, Central fiscal operations	7,862	7,614	8,569	8,474	7,985	8,000	8,017
General property and records management:							
Real property activities	68	393	84				
Records management	203	214	213	213	213	213	213
Other general and records management	151	152	138	137	137	137	137
Total, General property and records management	422	759	435	350	350	350	350

Table 31-1. BUDGET AUTHORITY BY FUNCTION, CATEGORY AND PROGRAM—Continued
(in millions of dollars)

Source	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Central personnel management:							
Discretionary central personnel management programs	154	150	148	148	148	148	148
General purpose fiscal assistance:							
Payments and loans to the District of Columbia	712	719	712	712	712	712	712
Proposed Legislation (non-PAYGO)			58	-74	-65	-355	-346
Subtotal, Payments and loans to the District of Columbia	712	719	770	638	647	357	366
Payments to States and counties from Federal land management activities	11	11	10	10	10	10	10
Payments in lieu of taxes	114	114	102	102	102	102	102
Other	1	1	1	1	1	1	1
Total, General purpose fiscal assistance	838	845	883	751	760	470	479
Other general government:							
Discretionary programs	164	159	158	159	160	161	162
Total, Discretionary	11,539	11,807	12,809	12,514	12,052	11,796	11,828
Mandatory:							
Legislative functions:							
Congressional members compensation and other	96	95	102	94	96	96	95
Central fiscal operations:							
Mandatory programs	-184	-142	-162	-164	-167	-169	-170
Proposed Legislation (PAYGO)			-15	-10	-5	-5	-5
Subtotal, Mandatory programs	-184	-142	-177	-174	-172	-174	-175
General property and records management:							
Mandatory programs	16	18	14	13	11	11	11
Offsetting receipts	-23	-21	-21	-20	-18	-18	-18
Total, General property and records management	-7	-3	-7	-7	-7	-7	-7
General purpose fiscal assistance:							
Payments and loans to the District of Columbia	-12	-12	-12	-12	-12	-15	

Table 31-1. BUDGET AUTHORITY BY FUNCTION, CATEGORY AND PROGRAM—Continued
(in millions of dollars)

Source	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Payments to States and coun- ties	747	810	840	778	800	821	844
Payments to territories and Puerto Rico	110	123	127	130	134	138	143
Tax revenues for Puerto Rico (Treasury, BATF)	221	230	230	230	230	230	230
Proposed Legislation (PAYGO)				67	167	286	424
Subtotal, Tax revenues for Puerto Rico (Treasury, BATF)	221	230	230	297	397	516	654
Other general purpose fiscal as- sistance	90	92	94	96	98	100	102
Total, General purpose fiscal assistance	1,156	1,243	1,279	1,289	1,417	1,560	1,743
Other general government:							
Territories	175	268	167	165	167	169	169
Treasury claims	509	750	635	635	615	615	615
Presidential election campaign fund	66	66	66	66	66	66	66
Other mandatory programs	-63	-48	-60	-60	-60	-60	-60
Total, Other general gov- ernment	687	1,036	808	806	788	790	790
Deductions for offsetting re- ceipts:							
Offsetting receipts	-1,694	-1,184	-1,184	-1,184	-1,184	-1,184	-1,184
Total, Mandatory	54	1,045	821	824	938	1,081	1,262
Total, General government	11,593	12,852	13,630	13,338	12,990	12,877	13,090
900 Net interest:							
Mandatory:							
Interest on the public debt:							
Interest on the public debt	343,955	356,740	365,344	370,406	369,987	369,816	367,643
Proposed Legislation (non- PAYGO)			763	2,063	4,300	7,087	9,149
Subtotal, Interest on the public debt	343,955	356,740	366,107	372,469	374,287	376,903	376,792

Table 31-1. BUDGET AUTHORITY BY FUNCTION, CATEGORY AND PROGRAM—Continued
(in millions of dollars)

Source	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Interest received by on-budget trust funds:							
Civil service retirement and disability fund	-28,530	-30,727	-32,012	-32,757	-33,059	-33,493	-34,000
Proposed Legislation (non-PAYGO)			-40	-110	-190	-277	-369
Subtotal, Civil service retirement and disability fund	-28,530	-30,727	-32,052	-32,867	-33,249	-33,770	-34,369
Military retirement	-11,501	-11,600	-11,800	-12,000	-12,300	-12,500	-12,700
Medicare	-11,777	-11,389	-10,314	-8,654	-6,405	-3,661	-1,562
Proposed Legislation (non-PAYGO)			-302	-1,886	-4,004	-6,662	-8,584
Subtotal, Medicare	-11,777	-11,389	-10,616	-10,540	-10,409	-10,323	-10,146
Other on-budget trust funds	-9,061	-9,096	-8,876	-9,193	-9,427	-9,800	-10,175
Proposed Legislation (non-PAYGO)			-402	-16	-29	-42	-57
Subtotal, Other on-budget trust funds	-9,061	-9,096	-9,278	-9,209	-9,456	-9,842	-10,232
Total, Interest received by on-budget trust funds	-60,869	-62,812	-63,746	-64,616	-65,414	-66,435	-67,447
Interest received by off-budget trust funds:							
Interest received by social security trust funds	-36,507	-41,238	-45,199	-49,228	-53,181	-57,272	-61,554
Other interest:							
Interest on loans to Federal Financing Bank	-6,458	-4,351	-3,958	-3,503	-3,121	-2,779	-2,425
Interest on refunds of tax collections	2,172	2,644	2,753	2,855	2,991	3,143	3,295
Payment to the Resolution Funding Corporation	2,328	2,328	2,328	2,328	2,328	2,328	2,328
Interest paid to loan guarantee financing accounts	2,350	2,438	2,452	2,491	2,541	2,601	2,674
Interest received from direct loan financing accounts	-3,031	-4,391	-5,754	-7,045	-8,336	-9,661	-10,976
Interest on deposits in tax and loan accounts	-757	-736	-750	-750	-750	-750	-750
Interest received from Outer Continental Shelf escrow account, Interior	-1		-1,142				

Table 31-1. BUDGET AUTHORITY BY FUNCTION, CATEGORY AND PROGRAM—Continued
(in millions of dollars)

Source	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
All other interest	-2,091	-3,083	-3,232	-3,158	-3,142	-3,115	-3,175
Proposed Legislation (non-PAYGO)		-157					
Subtotal, All other interest	-2,091	-3,240	-3,232	-3,158	-3,142	-3,115	-3,175
Total, Other interest	-5,488	-5,308	-7,303	-6,782	-7,489	-8,233	-9,029
Total, Mandatory	241,091	247,382	249,859	251,843	248,203	244,963	238,762
950 Undistributed offsetting receipts:							
Mandatory:							
Employer share, employee retirement (on-budget):							
Contributions to military retirement fund	-11,174	-11,180	-10,544	-10,566	-10,730	-10,850	-11,078
Postal Service contributions to Civil Service Retirement and Disability Fund	-5,712	-5,916	-6,103	-6,065	-6,280	-6,488	-6,733
Other contributions to civil and foreign service retirement and disability fund	-7,991	-8,303	-8,535	-8,746	-9,153	-9,640	-10,178
Proposed Legislation (non-PAYGO)			-621	-604	-588	-577	-567
Subtotal, Other contributions to civil and foreign service retirement and disability fund	-7,991	-8,303	-9,156	-9,350	-9,741	-10,217	-10,745
Contributions to HI trust fund	-2,382	-2,470	-2,625	-2,777	-2,942	-3,072	-3,259
Total, Employer share, employee retirement (on-budget)	-27,259	-27,869	-28,428	-28,758	-29,693	-30,627	-31,815
Employer share, employee retirement (off-budget):							
Contributions to social security trust funds	-6,278	-6,505	-7,028	-7,633	-8,356	-8,942	-9,781
Rents and royalties on the Outer Continental Shelf:							
OCS Receipts	-3,741	-4,152	-4,375	-4,036	-3,885	-4,050	-4,254
Sale of major assets:							
Proceeds from Sale of U.S. Enrichment Corporation			-1,800				
Privatization of Elk Hills			-2,415				

Table 31-1. BUDGET AUTHORITY BY FUNCTION, CATEGORY AND PROGRAM—Continued
(in millions of dollars)

Source	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Proceeds from sale of Power Marketing Administrations ...			-85				
Total, Sale of major as- sets			-4,300				
Other undistributed offsetting receipts:							
Spectrum Auction	-342	-7,961	-9,359	-1,304	-264	-132	
Proposed Legislation (PAYGO)			-2,100	-1,800	-3,800	-6,300	-22,100
Subtotal, Spectrum Auction	-342	-7,961	-11,459	-3,104	-4,064	-6,432	-22,100
Total, Mandatory	-37,620	-46,487	-55,590	-43,531	-45,998	-50,051	-67,950
Total	1,581,063	1,652,881	1,709,547	1,777,401	1,831,705	1,879,990	1,922,332
On-budget	(1,274,092)	(1,332,287)	(1,378,612)	(1,437,280)	(1,477,932)	(1,509,376)	(1,535,315)
Off-budget	(306,971)	(320,594)	(330,935)	(340,121)	(353,773)	(370,614)	(387,017)

¹ Highway, highway safety, and transit programs are funded through mandatory contract authority and subject to obligation limitations that may be lower than the budget authority shown above.

² Proposed legislation will supplement the budget authority with receipts (estimated at \$0.5 billion in 1998).

³ For 1999–2002, Federal law enforcement and Federal litigation and judicial totals do not include Violent Crime Reduction Trust Fund spending. That spending appears under the correctional activities and justice assistance subfunction pending decisions on specific allocation.

Table 31-2. OUTLAYS BY FUNCTION, CATEGORY AND PROGRAM
(in millions of dollars)

Source	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
050 National defense:							
Discretionary:							
Department of Defense—Military:							
Military personnel	66,669	70,053	69,346	69,839	73,865	70,285	74,769
Operation and maintenance	88,754	92,135	92,574	91,636	91,553	93,090	91,912
Procurement	48,913	45,575	43,142	44,647	47,616	51,641	55,399
Research, development, test and evaluation	36,494	36,034	34,645	35,152	33,960	33,158	33,552
Military construction	6,683	6,568	5,593	5,171	4,512	4,258	3,860
Family housing	3,828	4,352	3,928	3,881	3,885	3,922	3,880
Revolving, management and trust funds	2,363	2,612	383	545	778	700	-998
General transfer authority		280	220	100			
DOD-wide savings proposals		-2,282	-1,315	-815			
Proposed legislation (non-PAYGO)				81	-168	-39	18
Discretionary offsetting receipts	-100	-102	-102	-92	-92	-92	-92
Total, Department of Defense—Military	253,604	255,225	248,414	250,145	255,909	256,923	262,300
Atomic energy defense activities:							
Weapons activities	3,873	4,020	3,660	3,513	3,419	3,370	3,329
Defense environmental restoration and waste management	6,130	6,074	4,962	4,920	4,762	4,720	4,723
Defense nuclear waste disposal	151	182	195	233	232	190	190
Other atomic energy defense activities	1,490	1,688	2,100	2,450	2,565	2,520	2,544
Total, Atomic energy defense activities	11,644	11,964	10,917	11,116	10,978	10,800	10,786
Defense-related activities:							
Discretionary programs	708	769	797	840	849	846	822
Total, Discretionary	265,956	267,958	260,128	262,101	267,736	268,569	273,908
Mandatory:							
Department of Defense—Military:							
Revolving, trust and other DoD mandatory	166	116	145	152	151	151	151
Proceeds from sales from National Defense Stockpile (Proposed PAYGO legislation)							-200
Offsetting receipts	-583	-1,069	-1,067	-1,029	-901	-901	-901
Total, Department of Defense—Military	-417	-953	-922	-877	-750	-750	-950
Atomic energy defense activities:							
Proceeds from sales of excess DOE assets	-5	-25	-15	-15	-15	-15	-15

**Table 31-2. OUTLAYS BY FUNCTION, CATEGORY AND PROGRAM—
Continued**
(in millions of dollars)

Source	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Defense-related activities:							
Mandatory programs	214	196	197	210	223	237	251
Total, Mandatory	-208	-782	-740	-682	-542	-528	-714
Total, National defense	265,748	267,176	259,388	261,419	267,194	268,041	273,194
150 International affairs:							
Discretionary:							
International development, humanitarian assistance:							
Development assistance and op- erating expenses	2,499	2,308	2,130	2,189	2,232	2,280	2,310
Multilateral development banks (MDB's)	1,751	1,698	1,630	1,318	1,431	1,340	1,418
Assistance for the New Inde- pendent States	765	696	697	701	752	767	774
Food aid	798	1,094	880	892	913	936	960
Refugee programs	638	852	734	715	733	753	772
Assistance for Central and Eastern Europe	444	497	491	379	313	257	192
Voluntary contributions to international organizations	302	287	342	365	365	365	365
Peace Corps	213	239	223	226	233	239	245
Other development and human- itarian assistance	225	313	321	322	314	324	330
Total, International de- velopment, humani- tarian assistance	7,635	7,984	7,448	7,107	7,286	7,261	7,366
International security assist- ance:							
Foreign military financing grants and loans	3,012	3,252	3,505	3,542	3,486	3,404	3,344
Economic support fund	2,237	2,465	2,423	2,475	2,480	2,441	2,467
Other security assistance	196	203	205	199	191	174	174
Total, International secu- rity assistance	5,445	5,920	6,133	6,216	6,157	6,019	5,985
Conduct of foreign affairs:							
State Department operations	2,008	2,113	1,774	1,743	1,725	1,721	1,721
Proposed Legislation (PAYGO)			506	566	589	595	595
Subtotal, State Department operations	2,008	2,113	2,280	2,309	2,314	2,316	2,316
Foreign buildings	496	435	403	391	368	373	373
Assessed contributions to inter- national organizations	903	886	1,021	902	900	925	925
Assessed contributions for inter- national peacekeeping	190	514	287	241	240	240	240

**Table 31-2. OUTLAYS BY FUNCTION, CATEGORY AND PROGRAM—
Continued**
(in millions of dollars)

Source	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Arrearage payment for international organizations and peacekeeping				921			
Other conduct of foreign affairs	156	167	166	168	170	171	172
Total, Conduct of foreign affairs	3,753	4,115	4,157	4,932	3,992	4,025	4,026
Foreign information and exchange activities:							
U.S. Information Agency	1,177	1,154	1,091	1,079	1,072	1,070	1,070
Other information and exchange activities	8	9	8	6	3	1	
Total, Foreign information and exchange activities	1,185	1,163	1,099	1,085	1,075	1,071	1,070
International financial programs:							
Export-Import Bank	436	492	524	526	531	532	528
Special defense acquisition fund	-137	-134	-84	-22	12	4	1
Other IMF	19	26	24	22	19	16	7
Total, International financial programs	318	384	464	526	562	552	536
Total, Discretionary	18,336	19,566	19,301	19,866	19,072	18,928	18,983
Mandatory:							
International development, humanitarian assistance:							
Credit liquidating accounts	-1,476	-1,472	-1,350	-1,253	-1,238	-1,221	-1,192
Other development and humanitarian assistance	1	-14	-12	-19	-12	-12	-12
Total, International development, humanitarian assistance	-1,475	-1,486	-1,362	-1,272	-1,250	-1,233	-1,204
International security assistance:							
Repayment of foreign military financing loans	-661	-637	-535	-364	-268	-183	-133
Foreign military loan liquidating account	-219	-203	-191	-189	-201	-229	-228
Total, International security assistance	-880	-840	-726	-553	-469	-412	-361
Foreign affairs and information:							
Conduct of foreign affairs	8	-55	-4	7	3	3	3
U.S. Information Agency trust funds	1	1	1	1	1	1	1

Table 31-2. OUTLAYS BY FUNCTION, CATEGORY AND PROGRAM—
Continued
(in millions of dollars)

Source	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Japan-U.S. Friendship Commission	1	1	1	1			
Proposed Legislation (PAYGO)			37				
Subtotal, Japan-U.S. Friendship Commission	1	1	38	1			
Total, Foreign affairs and information	10	-53	35	9	4	4	4
International financial programs:							
Foreign military sales trust fund (net)	-424	-100	-120	30	80	130	120
International monetary fund	675						
Exchange stabilization fund	-1,643	-1,660	-1,745	-1,715	-1,749	-1,764	-1,820
Credit liquidating account (Exim)	-1,048	-497	-368	-350	-265	-238	-176
Other international financial programs	-55	-108	-110	-112	-190	-142	-50
Total, International financial programs	-2,495	-2,365	-2,343	-2,147	-2,124	-2,014	-1,926
Total, Mandatory	-4,840	-4,744	-4,396	-3,963	-3,839	-3,655	-3,487
Total, International affairs	13,496	14,822	14,905	15,903	15,233	15,273	15,496
250 General science, space, and technology:							
Discretionary:							
General science and basic research:							
National Science Foundation programs	2,934	3,176	3,153	3,263	3,299	3,313	3,322
Department of Energy general science programs	1,054	989	988	1,001	998	996	996
Total, General science and basic research	3,988	4,165	4,141	4,264	4,297	4,309	4,318
Space flight, research, and supporting activities:							
Science, aeronautics and technology	4,199	4,483	4,574	4,843	4,835	4,902	4,971
Human space flight	5,452	5,420	5,604	5,246	5,089	4,876	4,733
Mission support	2,035	2,039	2,066	1,972	1,905	1,935	2,024
Other NASA programs	1,007	406	65	66	29	29	19
Total, Space flight, research, and supporting activities	12,693	12,348	12,309	12,127	11,858	11,742	11,747
Total, Discretionary	16,681	16,513	16,450	16,391	16,155	16,051	16,065

**Table 31-2. OUTLAYS BY FUNCTION, CATEGORY AND PROGRAM—
Continued**
(in millions of dollars)

Source	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Mandatory:							
General science and basic re- search:							
National Science Foundation donations	28	38	38	31	31	31	31
Total, Mandatory	28	38	38	31	31	31	31
Total, General science, space, and technology	16,709	16,551	16,488	16,422	16,186	16,082	16,096
270 Energy:							
Discretionary:							
Energy supply:							
Research and development	3,832	3,467	3,475	3,433	3,395	3,268	3,125
Naval petroleum reserves oper- ations	170	154	134	117	69	48	48
Uranium enrichment activities	439	299	254	224	195	190	190
Decontamination transfer	-350	-377	-388	-398	-410	-421	-435
Nuclear waste program	195	166	186	190	190	190	190
Federal power marketing	329	269	232	240	237	226	211
Rural electric and telephone discretionary loans	124	137	102	81	66	61	55
Financial management services	29	18	48	68	72	70	67
Total, Energy supply	4,768	4,133	4,043	3,955	3,814	3,632	3,451
Energy conservation and pre- paredness:							
Energy conservation	624	565	589	668	690	689	689
Emergency energy preparedness	141	31	226	215	214	214	214
Total, Energy conserva- tion and preparedness	765	596	815	883	904	903	903
Energy information, policy, and regulation:							
Nuclear Regulatory Commission (NRC)	57	20	18	19	19	19	19
Federal Energy Regulatory Commission fees and recover- ies, and other	-52	-31	-22	-22	-23	-24	-24
Departmental and other admin- istration	420	248	191	191	189	189	189
Total, Energy informa- tion, policy, and regula- tion	425	237	187	188	185	184	184
Total, Discretionary	5,958	4,966	5,045	5,026	4,903	4,719	4,538

Table 31-2. OUTLAYS BY FUNCTION, CATEGORY AND PROGRAM—
Continued
(in millions of dollars)

Source	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Mandatory:							
Energy supply:							
Naval petroleum reserves oil and gas sales	-419	-444	-175	-20	-10	-10	-10
Proposed Legislation (PAYGO)					2	2	2
Subtotal, Naval petroleum reserves oil and gas sales	-419	-444	-175	-20	-8	-8	-8
Federal power marketing	-943	-818	-853	-776	-750	-754	-799
Tennessee Valley Authority	650	-111	-285	-303	-434	-436	-443
United States Enrichment Corporation	-278		-100	-89	-80	-100	-940
Nuclear waste fund program	-628	-649	-655	-657	-659	-660	-660
Rural electric and telephone liquidating accounts	-1,504	-891	-698	-1,868	-890	-1,061	-863
Total, Energy supply	-3,122	-2,913	-2,766	-3,713	-2,821	-3,019	-3,713
Emergency energy preparedness:							
Lease excess SPR capacity (Proposed PAYGO Legislation)				-14	-37	-67	-83
Sale of Weeks Island Oil (Proposed PAYGO Legislation)							-1,145
Total, Emergency energy preparedness				-14	-37	-67	-1,228
Total, Mandatory	-3,122	-2,913	-2,766	-3,727	-2,858	-3,086	-4,941
Total, Energy	2,836	2,053	2,279	1,299	2,045	1,633	-403
300 Natural resources and environment:							
Discretionary:							
Water resources:							
Corps of Engineers	3,676	3,631	3,361	3,300	3,321	3,322	3,313
Bureau of Reclamation	769	975	803	886	885	835	742
Other discretionary water resources programs	369	358	186	169	164	164	169
Proposed Legislation (non-PAYGO)			-7	-14	-14	-14	-14
Subtotal, Other discretionary water resources programs	369	358	179	155	150	150	155
Total, Water resources	4,814	4,964	4,343	4,341	4,356	4,307	4,210
Conservation and land management:							
Forest Service	2,331	2,600	2,379	2,385	2,426	2,471	2,520

**Table 31-2. OUTLAYS BY FUNCTION, CATEGORY AND PROGRAM—
Continued**
(in millions of dollars)

Source	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Management of public lands (BLM)	915	1,109	1,002	1,016	1,037	1,061	1,082
Proposed Legislation (non- PAYGO)					15	36	39
Subtotal, Management of public lands (BLM)	915	1,109	1,002	1,016	1,052	1,097	1,121
Conservation of agricultural lands	773	806	739	709	707	704	687
Other conservation and land management programs	600	596	642	677	687	687	637
Total, Conservation and land management	4,619	5,111	4,762	4,787	4,872	4,959	4,965
Recreational resources:							
Operation of recreational re- sources	2,290	2,295	2,403	2,417	2,444	2,497	2,550
Other recreational resources ac- tivities	23	34	40	40	40	40	40
Total, Recreational re- sources	2,313	2,329	2,443	2,457	2,484	2,537	2,590
Pollution control and abate- ment:							
Regulatory, enforcement, and research programs	2,273	2,589	2,641	2,703	2,814	2,858	2,898
State and tribal assistance grants	2,573	2,500	2,522	2,655	2,821	2,985	2,863
Hazardous substance superfund Other control and abatement activities	1,416	1,376	1,551	1,751	1,690	1,551	1,498
	151	126	133	137	139	141	141
Total, Pollution control and abatement	6,413	6,591	6,847	7,246	7,464	7,535	7,400
Other natural resources:							
NOAA	2,027	1,936	2,042	2,106	2,177	2,075	2,086
Other natural resource program activities	761	797	752	760	760	758	758
Total, Other natural re- sources	2,788	2,733	2,794	2,866	2,937	2,833	2,844
Total, Discretionary	20,947	21,728	21,189	21,697	22,113	22,171	22,009
Mandatory:							
Water resources:							
Mandatory water resource pro- grams	-197	44	-147	-44	-81	-74	-98

Table 31-2. OUTLAYS BY FUNCTION, CATEGORY AND PROGRAM—
Continued
(in millions of dollars)

Source	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Conservation and land management:							
Conservation Reserve Program	1,739	2,010	2,219	2,182	2,268	2,270	2,261
Proposed Legislation (PAYGO)			-25	-25	-25	-25	-25
Subtotal, Conservation Reserve Program	1,739	2,010	2,194	2,157	2,243	2,245	2,236
Other conservation programs	894	810	734	552	535	533	533
Proposed Legislation (PAYGO)			16	-1	5	4	3
Subtotal, Other conservation programs	894	810	750	551	540	537	536
Offsetting receipts	-1,856	-2,011	-2,079	-2,115	-2,129	-2,156	-2,200
Proposed Legislation (PAYGO)			-35	-77	-98	-70	-70
Subtotal, Offsetting receipts	-1,856	-2,011	-2,114	-2,192	-2,227	-2,226	-2,270
Total, Conservation and land management	777	809	830	516	556	556	502
Recreational resources:							
Operation of recreational resources	599	711	735	742	696	711	730
Proposed Legislation (PAYGO)			16	16	74	76	84
Subtotal, Operation of recreational resources	599	711	751	758	770	787	814
Offsetting receipts	-239	-294	-308	-317	-236	-236	-240
Proposed Legislation (PAYGO)			-1	-1	-78	-80	-88
Subtotal, Offsetting receipts	-239	-294	-309	-318	-314	-316	-328
Total, Recreational resources	360	417	442	440	456	471	486
Pollution control and abatement:							
Superfund resources and other mandatory	-233	-143	-124	-100	-100	-101	-101
Proposed Legislation (PAYGO)			142	162	184	192	200
Subtotal, Superfund resources and other mandatory	-233	-143	18	62	84	91	99

Table 31-2. OUTLAYS BY FUNCTION, CATEGORY AND PROGRAM—
Continued
(in millions of dollars)

Source	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Other natural resources:							
Other fees and mandatory programs	-40	-82	-18	-37	-42	-40	-42
Total, Mandatory	667	1,045	1,125	937	973	1,004	947
Total, Natural resources and environment	21,614	22,773	22,314	22,634	23,086	23,175	22,956
350 Agriculture:							
Discretionary:							
Farm income stabilization:							
Agriculture credit insurance loan subsidies	409	370	321	318	318	318	318
P.L.480 market development activities	286	162	118	93	90	90	90
Administrative expenses	756	842	926	959	889	858	857
Proposed Legislation (non-PAYGO)			-34	-52	-58	-70	-83
Subtotal, Administrative expenses	756	842	892	907	831	788	774
Total, Farm income stabilization	1,451	1,374	1,331	1,318	1,239	1,196	1,182
Agricultural research and services:							
Research programs	1,175	1,255	1,262	1,267	1,255	1,240	1,220
Extension programs	403	419	420	418	418	418	418
Marketing programs	42	40	45	52	51	51	51
Animal and plant inspection programs	481	429	444	443	431	431	431
Proposed Legislation (non-PAYGO)			-10	-10	-10	-10	-10
Subtotal, Animal and plant inspection programs	481	429	434	433	421	421	421
Economic intelligence	128	150	172	163	157	148	154
Grain inspection user fees	22	23	26	26	26	26	26
Proposed Legislation (non-PAYGO)			-16	-19	-19	-19	-19
Subtotal, Grain inspection user fees	22	23	10	7	7	7	7
Other programs and unallocated overhead	434	430	469	464	465	461	461
Total, Agricultural research and services	2,685	2,746	2,812	2,804	2,774	2,746	2,732
Total, Discretionary	4,136	4,120	4,143	4,122	4,013	3,942	3,914

Table 31-2. OUTLAYS BY FUNCTION, CATEGORY AND PROGRAM—
Continued
(in millions of dollars)

Source	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Mandatory:							
Farm income stabilization:							
Commodity Credit Corporation	4,634	5,836	7,739	7,278	6,774	5,573	5,299
Crop insurance and other farm credit activities	1,573	1,589	1,528	1,472	1,455	1,520	1,605
Proposed Legislation (PAYGO)			4	23	23	25	25
Subtotal, Crop insurance and other farm credit activities	1,573	1,589	1,532	1,495	1,478	1,545	1,630
Credit liquidating accounts (ACIF and FAC)	-1,181	-1,325	-1,155	-1,213	-1,164	-1,113	-1,117
Total, Farm income stabilization	5,026	6,100	8,116	7,560	7,088	6,005	5,812
Agricultural research and services:							
Fund for Rural America (Proposed PAYGO legislation)			13	20		-15	-12
Miscellaneous mandatory programs	145	168	206	205	228	226	216
Offsetting receipts	-148	-136	-137	-137	-137	-137	-137
Total, Agricultural research and services	-3	32	82	88	91	74	67
Total, Mandatory	5,023	6,132	8,198	7,648	7,179	6,079	5,879
Total, Agriculture	9,159	10,252	12,341	11,770	11,192	10,021	9,793
370 Commerce and housing credit:							
Discretionary:							
Mortgage credit:							
Federal Housing Administration (FHA) Loan Subsidies	398	-242	274	238	241	222	213
Other Housing and Urban Development	1	2	3	3	3	3	3
Rural housing insurance fund ...	671	626	609	584	579	579	578
Total, Mortgage credit	1,070	386	886	825	823	804	794
Postal service:							
Payments to the Postal Service fund (On-budget)	85	85	86	85	87	88	88
Deposit insurance:							
FSLIC Resolution Fund (transfer of balances)	4						
Other discretionary	7	1					
Total, Deposit insurance	11	1					

Table 31-2. OUTLAYS BY FUNCTION, CATEGORY AND PROGRAM—
Continued
(in millions of dollars)

Source	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Other advancement of commerce:							
Small and minority business assistance	505	541	558	553	553	553	553
Science and technology	595	708	680	703	741	776	818
Economic and demographic statistics	306	371	644	1,063	2,701	578	447
Regulatory agencies	178	173	152	154	149	150	150
International Trade Administration	246	261	267	274	272	272	272
Other discretionary	151	84	90	98	78	61	64
Total, Other advancement of commerce	1,981	2,138	2,391	2,845	4,494	2,390	2,304
Total, Discretionary	3,147	2,610	3,363	3,755	5,404	3,282	3,186
Mandatory:							
Mortgage credit:							
FHA and GNMA negative subsidies	-1,012		-1,315	-1,637	-1,712	-1,793	-1,953
Proposed Legislation (non-PAYGO)			-52	-97	-137	-180	-228
Proposed Legislation (PAYGO)			-370	-446	-404	-397	-395
Subtotal, FHA and GNMA negative subsidies	-1,012		-1,737	-2,180	-2,253	-2,370	-2,576
FHA Multifamily portfolio re-engineering (Proposed PAYGO Legislation)			-665				
FHA Multifamily portfolio re-engineering (Proposed non-PAYGO Legislation)			523	899	864	-888	-1,069
Mortgage credit liquidating accounts	-4,824	-3,624	-629	-1,153	-1,367	-1,537	-1,475
Other mortgage credit activities	13	18	5	2			
Total, Mortgage credit	-5,823	-3,606	-2,503	-2,432	-2,756	-4,795	-5,120
Postal service:							
Payments to the Postal Service fund for nonfunded liabilities (On-budget)	37	36	35	33	32	30	29
Proposed Legislation (PAYGO)			-35	-33	-32	-30	-29
Subtotal, Payments to the Postal Service fund for nonfunded liabilities (On-budget)	37	36					

Table 31-2. OUTLAYS BY FUNCTION, CATEGORY AND PROGRAM—
Continued
(in millions of dollars)

Source	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Postal Service (Off-budget)	-626	1,976	4,059	844	-171	-1,760	-1,343
Proposed Legislation (non-PAYGO)			35	8			
Subtotal, Postal Service (Off-budget)	-626	1,976	4,094	852	-171	-1,760	-1,343
Total, Postal service	-589	2,012	4,094	852	-171	-1,760	-1,343
Deposit insurance:							
Resolution Trust Corporation Fund	-2,428						
Bank Insurance Fund	-1,089	-3,528	-1,100	156	-293	-834	-864
Proposed Legislation (PAYGO)			-81	-87	168		
Subtotal, Bank Insurance Fund	-1,089	-3,528	-1,181	69	-125	-834	-864
FSLIC Resolution Fund	-3,610	-3,834	-2,241	-1,834	-902	-906	-543
Savings Association Insurance Fund	-1,060	-4,535	-406	-65	56	354	124
National Credit Union Administration	-179	-169	-172	-168	-168	-168	-168
Other deposit insurance activities	-39	9					
Total, Deposit insurance	-8,405	-12,057	-4,000	-1,998	-1,139	-1,554	-1,451
Other advancement of commerce:							
Universal Service Fund	957	1,400	2,240	6,350	11,325	12,194	12,838
Payments to copyright owners	5	180	278	220	220	220	220
Spectrum auction subsidy	1	838	388				
Regulatory fees	-41	-38	-38	-38	-38	-38	-38
Patent and trademark fees	-111	-115	-119				
Proposed Legislation (PAYGO)				-119	-119	-119	-119
Subtotal, Patent and trademark fees	-111	-115	-119	-119	-119	-119	-119
Credit liquidating accounts	-85	-82	-259	-180	-90	-88	-85
Other mandatory	298	50	-16	-18	33	34	36
Proposed Legislation (PAYGO)			-69	-69	-69	-69	-69
Subtotal, Other mandatory	298	50	-85	-87	-36	-35	-33
Total, Other advancement of commerce	1,024	2,233	2,405	6,146	11,262	12,134	12,783
Total, Mandatory	-13,793	-11,418	-4	2,568	7,196	4,025	4,869
Total, Commerce and housing credit	-10,646	-8,808	3,359	6,323	12,600	7,307	8,055

Table 31-2. OUTLAYS BY FUNCTION, CATEGORY AND PROGRAM—
Continued
(in millions of dollars)

Source	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
400 Transportation:							
Discretionary:							
Ground transportation:							
Highways	17,838	17,830	18,265	18,206	18,214	18,107	18,094
State infrastructure banks	22	22	109	84	97	124	154
Highway safety	348	400	420	445	433	434	434
Mass transit	4,372	4,464	3,879	3,929	4,062	4,240	4,395
Railroads	1,012	917	1,029	1,090	902	900	899
Proposed Legislation (non-PAYGO)			-60	-60	-60	-60	-60
Subtotal, Railroads	1,012	917	969	1,030	842	840	839
Regulation	21	16	1				
Total, Ground transportation	23,591	23,649	23,643	23,694	23,648	23,745	23,916
Air transportation:							
Airports and airways (FAA)	8,926	8,554	8,500	3,070	1,289	631	389
Proposed Legislation (non-PAYGO)			66	1,422	1,884	2,088	2,215
Proposed Legislation (PAYGO)			198	4,263	5,653	6,263	6,645
Subtotal, Airports and airways (FAA)	8,926	8,554	8,764	8,755	8,826	8,982	9,249
Aeronautical research and technology	1,187	1,348	1,285	1,326	1,391	1,419	1,466
Payments to air carriers	22	27	10				
Total, Air transportation	10,135	9,929	10,059	10,081	10,217	10,401	10,715
Water transportation:							
Marine safety and transportation	2,734	2,611	2,747	2,824	2,838	2,855	2,863
Ocean shipping	297	294	192	203	184	131	133
Panama Canal Commission	-34	-26	-32	-1	39	19	
Total, Water transportation	2,997	2,879	2,907	3,026	3,061	3,005	2,996
Other transportation:							
Other discretionary programs	341	355	228	225	228	228	228
Proposed Legislation (non-PAYGO)			1	1	1	1	1
Proposed Legislation (PAYGO)			5	6	5	5	5
Subtotal, Other discretionary programs	341	355	234	232	234	234	234
Total, Discretionary	37,064	36,812	36,843	37,033	37,160	37,385	37,861

Table 31-2. OUTLAYS BY FUNCTION, CATEGORY AND PROGRAM—
Continued
(in millions of dollars)

Source	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Mandatory:							
Ground transportation:							
Highways	2,082	1,967	1,834	1,586	1,386	1,227	1,115
Proposed Legislation (PAYGO)			15	56	35	-22	-82
Subtotal, Highways	2,082	1,967	1,849	1,642	1,421	1,205	1,033
Mass transit	1						
Offsetting receipts and liquidat- ing accounts	-24	-25	-35	-26	-30	-30	-30
Total, Ground transpor- tation	2,059	1,942	1,814	1,616	1,391	1,175	1,003
Air transportation:							
Airports and airways (FAA)			50	50	50	50	50
Payments to air carriers			30	50	50	50	50
Total, Air transportation			80	100	100	100	100
Water transportation:							
Coast Guard retired pay	569	592	635	671	705	741	776
Other water transportation pro- grams	-106	-53	-102	29	22	25	25
Proposed Legislation (PAYGO)			20	-34	-29	-29	-29
Subtotal, Other water transportation programs	-106	-53	-82	-5	-7	-4	-4
Total, Water transpor- tation	463	539	553	666	698	737	772
Other transportation:							
Sale of Governor's Island and Union Station Air Rights (Proposed PAYGO Legisla- tion)							-540
Other mandatory transportation programs	-21	-31	-31	-31	-32	-32	-32
Total, Other transpor- tation	-21	-31	-31	-31	-32	-32	-572
Total, Mandatory	2,501	2,450	2,416	2,351	2,157	1,980	1,303
Total, Transportation	39,565	39,262	39,259	39,384	39,317	39,365	39,164
450 Community and regional de- velopment:							
Discretionary:							
Community development:							
Community development loan guarantees	1	23	35	31	30	30	30
Community development block grant	4,545	4,837	4,641	4,845	4,633	4,438	4,216

Table 31-2. OUTLAYS BY FUNCTION, CATEGORY AND PROGRAM—
Continued
(in millions of dollars)

Source	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Community development financial institutions	2	63	66	96	130	157	209
Other community development programs	291	379	329	301	258	251	251
Proposed Legislation (non-PAYGO)			2	36	80	59	17
Subtotal, Other community development programs	291	379	331	337	338	310	268
Total, Community development	4,839	5,302	5,073	5,309	5,131	4,935	4,723
Area and regional development:							
Rural development	741	850	849	800	815	826	862
Economic Development Administration	415	466	410	405	366	321	290
Indian programs	980	962	973	1,006	1,029	1,036	1,036
Proposed Legislation (non-PAYGO)			7				
Subtotal, Indian programs	980	962	980	1,006	1,029	1,036	1,036
Appalachian Regional Commission	236	197	188	183	145	106	100
Tennessee Valley Authority	107	109	107	70	17	12	
Total, Area and regional development	2,479	2,584	2,534	2,464	2,372	2,301	2,288
Disaster relief and insurance:							
Small Business Administration disaster loans	434	311	263	188	192	192	192
Disaster relief	2,232	3,593	3,323	2,999	1,453	320	320
Proposed Legislation (non-PAYGO)			5	25	45	50	50
Subtotal, Disaster relief	2,232	3,593	3,328	3,024	1,498	370	370
Other disaster assistance programs	384	462	344	332	327	327	327
Total, Disaster relief and insurance	3,050	4,366	3,935	3,544	2,017	889	889
Total, Discretionary	10,368	12,252	11,542	11,317	9,520	8,125	7,900

Table 31-2. OUTLAYS BY FUNCTION, CATEGORY AND PROGRAM—
Continued
(in millions of dollars)

Source	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Mandatory:							
Community development:							
Pennsylvania Avenue activities and other programs	111	186	85				
Proposed Legislation (non- PAYGO)		157					
Subtotal, Pennsylvania Av- enue activities and other programs	111	343	85				
Credit liquidating accounts	-90	-34	-43	-41	-38	-37	-35
Total, Community devel- opment	21	309	42	-41	-38	-37	-35
Area and regional develop- ment:							
Indian programs	351	500	438	438	454	459	459
Proposed Legislation (non- PAYGO)			-7				
Subtotal, Indian programs	351	500	431	438	454	459	459
Rural development programs	68	428	13	31	41	38	23
Proposed Legislation (PAYGO)			12	20		-15	-13
Subtotal, Rural develop- ment programs	68	428	25	51	41	23	10
Credit liquidating accounts	128	-286	64	227	207	200	46
Offsetting receipts	-359	-258	-254	-254	-258	-264	-268
Total, Area and regional development	188	384	266	462	444	418	247
Disaster relief and insurance:							
National flood insurance fund ...	310	77	-69	-93	-114	-139	-160
Credit liquidating accounts	-202	-270	-346	-245	-166	-2	-2
Total, Disaster relief and insurance	108	-193	-415	-338	-280	-141	-162
Total, Mandatory	317	500	-107	83	126	240	50
Total, Community and re- gional development	10,685	12,752	11,435	11,400	9,646	8,365	7,950
500 Education, training, employ- ment, and social services:							
Discretionary:							
Elementary, secondary, and vocational education:							
Education reform	271	691	730	1,249	1,255	1,199	1,036
School improvement programs	1,246	1,516	1,396	1,407	1,353	1,365	1,400

Table 31-2. OUTLAYS BY FUNCTION, CATEGORY AND PROGRAM—
Continued
(in millions of dollars)

Source	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Education for the disadvan- taged	7,019	7,235	7,476	8,169	8,318	8,481	8,702
Special education	3,222	3,426	3,753	4,270	4,289	4,404	4,519
Impact aid	952	901	701	688	689	710	727
Vocational and adult education	1,341	1,589	1,487	1,554	1,602	1,645	1,688
Indian education programs	622	610	601	630	626	628	630
Bilingual and immigrant edu- cation	185	225	276	341	361	372	381
Other	6	13	11	7	7	7	7
Total, Elementary, sec- ondary, and vocational education	14,864	16,206	16,431	18,315	18,500	18,811	19,090
Higher education:							
Student financial assistance	6,862	7,599	8,165	9,283	8,887	9,009	9,231
Proposed Legislation (non- PAYGO)				150	742	781	809
Subtotal, Student financial assistance	6,862	7,599	8,165	9,433	9,629	9,790	10,040
Higher education account	846	880	881	901	923	946	968
Proposed Legislation (non- PAYGO)			16	107	137	144	148
Subtotal, Higher education account	846	880	897	1,008	1,060	1,090	1,116
Federal family education loan program	41	41	44	48	50	51	53
Other higher education pro- grams	323	316	328	336	345	354	362
Total, Higher education	8,072	8,836	9,434	10,825	11,084	11,285	11,571
Research and general edu- cation aids:							
Library of Congress	252	269	278	261	265	268	272
Public broadcasting	324	316	297	291	363	363	364
Smithsonian institution	431	469	470	495	488	485	474
Education research, statistics, and improvement	311	412	551	526	522	530	538
Other	882	799	764	795	808	834	858
Total, Research and gen- eral education aids	2,200	2,265	2,360	2,368	2,446	2,480	2,506
Training and employment:							
Training and employment serv- ices	4,296	4,718	4,737	5,094	5,310	5,408	5,491
Older Americans employment ...	382	407	354	37			

Table 31-2. OUTLAYS BY FUNCTION, CATEGORY AND PROGRAM—
Continued
(in millions of dollars)

Source	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Federal-State employment service	1,241	1,201	1,226	1,222	1,228	1,205	1,206
Proposed Legislation (non-PAYGO)					-50	-50	-50
Proposed Legislation (PAYGO)			19	38	38	38	38
Subtotal, Federal-State employment service	1,241	1,201	1,245	1,260	1,216	1,193	1,194
Welfare to work jobs			5	6	7	3	
Other employment and training	81	78	80	86	85	85	85
Proposed Legislation (PAYGO)			6	12	12	12	12
Subtotal, Other employment and training	81	78	86	98	97	97	97
Total, Training and employment	6,000	6,404	6,427	6,495	6,630	6,701	6,782
Other labor services:							
Labor law, statistics, and other administration	925	1,004	1,053	1,052	1,054	1,054	1,053
Social services:							
National service initiative	478	504	612	700	795	825	850
Children and families services programs	4,751	5,067	5,392	5,611	5,840	6,104	6,397
Aging services program	818	851	914	1,249	1,278	1,278	1,278
Other	12	7	5	13	5	-3	-11
Total, Social services	6,059	6,429	6,923	7,573	7,918	8,204	8,514
Total, Discretionary	38,120	41,144	42,628	46,628	47,632	48,535	49,516
Mandatory:							
Elementary, secondary, and vocational education:							
Vocational and adult education	7	9	7	7	7	7	7
Proposed Legislation (PAYGO)			-1	-7	-7	-7	-7
Subtotal, Vocational and adult education	7	9	6				
School construction (Proposed PAYGO legislation)			1,250	1,250	1,250	1,250	
America Reads Challenge (Proposed PAYGO legislation)			31	212	284	331	380
Total, Elementary, secondary, and vocational education	7	9	1,287	1,462	1,534	1,581	380

Table 31-2. OUTLAYS BY FUNCTION, CATEGORY AND PROGRAM—
Continued
(in millions of dollars)

Source	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Higher education:							
Federal family education loan program	3,007	322	2,351	2,194	2,130	2,196	2,316
Proposed Legislation (PAYGO)		-340	-994	-418	-396	-408	-1,515
Subtotal, Federal family education loan program	3,007	-18	1,357	1,776	1,734	1,788	801
Federal direct loan program	595	412	1,126	1,353	1,342	1,242	1,262
Proposed Legislation (PAYGO)			-56	70	170	199	221
Subtotal, Federal direct loan program	595	412	1,070	1,423	1,512	1,441	1,483
Other higher education pro- grams	-98	-82	-86	-80	-80	-79	-78
Credit liquidating account (Family education loan pro- gram)	615	6	-414	-541	-558	-595	-583
Total, Higher education	4,119	318	1,927	2,578	2,608	2,555	1,623
Research and general edu- cation aids:							
Mandatory programs	15	18	18	20	20	19	20
Training and employment:							
Trade adjustment assistance	99	107	110	108	101	97	97
Proposed Legislation (PAYGO)				9	19	23	24
Subtotal, Trade adjustment assistance	99	107	110	117	120	120	121
Welfare to work jobs (Proposed PAYGO legislation)			600	975	1,000	400	25
Payments to States for AFDC work programs	931	324	89	10			
Total, Training and em- ployment	1,030	431	799	1,102	1,120	520	146
Social services:							
Payments to States for foster care and adoption assistance	3,691	3,789	4,071	4,391	4,766	5,162	5,583
Family support and preserva- tion	126	186	227	247	253	255	255
Social services block grant	2,484	2,694	2,621	2,611	2,607	2,453	2,380
Rehabilitation services	2,411	2,702	2,626	2,653	2,703	2,775	2,850

Table 31-2. OUTLAYS BY FUNCTION, CATEGORY AND PROGRAM—
Continued
(in millions of dollars)

Source	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Other social services	-2						
Total, Social services	8,710	9,371	9,545	9,902	10,329	10,645	11,068
Total, Mandatory	13,881	10,147	13,576	15,064	15,611	15,320	13,237
Total, Education, training, employment, and social services	52,001	51,291	56,204	61,692	63,243	63,855	62,753
550 Health:							
Discretionary:							
Health care services:							
Substance abuse and mental health services	2,084	1,880	2,064	2,140	2,134	2,120	2,105
Indian health	2,027	2,117	2,091	2,122	2,136	2,147	2,159
Other discretionary health care services programs	5,722	5,305	5,348	5,452	5,441	5,412	5,384
Total, Health care services	9,833	9,302	9,503	9,714	9,711	9,679	9,648
Health research and training:							
National Institutes of Health	10,212	12,146	12,786	13,076	13,169	13,205	13,252
Clinical training	291	288	228	144	132	122	120
Other health research and training	306	247	284	295	283	278	274
Total, Health research and training	10,809	12,681	13,298	13,515	13,584	13,605	13,646
Consumer and occupational health and safety:							
Food safety and inspection	533	572	591	591	591	591	591
Proposed Legislation (non-PAYGO)			-390	-390	-390	-390	-390
Subtotal, Food safety and inspection	533	572	201	201	201	201	201
Occupational safety and health	489	534	564	567	568	568	568
Other consumer health programs	908	961	897	856	840	824	809
Proposed Legislation (PAYGO)			237	252	267	282	297
Subtotal, Other consumer health programs	908	961	1,134	1,108	1,107	1,106	1,106
Total, Consumer and occupational health and safety	1,930	2,067	1,899	1,876	1,876	1,875	1,875
Total, Discretionary	22,572	24,050	24,700	25,105	25,171	25,159	25,169

Table 31-2. OUTLAYS BY FUNCTION, CATEGORY AND PROGRAM—
Continued
(in millions of dollars)

Source	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Mandatory:							
Health care services:							
Medicaid grants	91,990	98,503	104,456	111,203	119,580	129,105	139,171
Proposed Legislation (PAYGO)		39	1,417	412	-1,414	-3,884	-5,783
Subtotal, Medicaid grants	91,990	98,542	105,873	111,615	118,166	125,221	133,388
Federal employees' and retired employees' health benefits	4,135	4,300	4,415	4,440	4,520	4,845	5,284
Coal miners retirees health ben- efits	351	342	336	328	320	314	307
Health initiatives (Proposed PAYGO legislation)			2,523	3,257	3,473	3,709	785
Other mandatory health serv- ices activities	313	336	362	322	317	332	324
Total, Health care serv- ices	96,789	103,520	113,509	119,962	126,796	134,421	140,088
Health research and safety:							
Health research and training	18	60	32	28	27	25	21
Consumer and occupational health and safety	-1						
Total, Health research and safety	17	60	32	28	27	25	21
Total, Mandatory	96,806	103,580	113,541	119,990	126,823	134,446	140,109
Total, Health	119,378	127,630	138,241	145,095	151,994	159,605	165,278
570 Medicare:							
Discretionary:							
Medicare:							
Hospital insurance (HI) admin- istrative expenses	1,188	1,154	1,213	1,202	1,194	1,194	1,201
Supplementary medical insur- ance (SMI) administrative ex- penses	1,765	1,546	1,540	1,529	1,517	1,518	1,521
Total, Medicare	2,953	2,700	2,753	2,731	2,711	2,712	2,722
Total, Discretionary	2,953	2,700	2,753	2,731	2,711	2,712	2,722
Mandatory:							
Medicare:							
Hospital insurance (HI)	126,495	136,317	147,473	159,482	171,999	185,579	199,625
Proposed Legislation (PAYGO)			-19,410	-25,470	-33,770	-38,450	-44,320
Subtotal, Hospital insur- ance (HI)	126,495	136,317	128,063	134,012	138,229	147,129	155,305

Table 31-2. OUTLAYS BY FUNCTION, CATEGORY AND PROGRAM—
Continued
(in millions of dollars)

Source	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Supplementary medical insurance (SMI)	67,181	74,941	82,475	91,145	100,047	109,702	120,621
Proposed Legislation (PAYGO)			14,889	14,578	13,059	13,288	14,047
Subtotal, Supplementary medical insurance (SMI)	67,181	74,941	97,364	105,723	113,106	122,990	134,668
Medicare premiums and collections	-22,404	-19,702	-21,307	-22,416	-23,286	-24,192	-25,181
Proposed Legislation (PAYGO)			211	-498	-1,439	-2,658	-4,277
Subtotal, Medicare premiums and collections	-22,404	-19,702	-21,096	-22,914	-24,725	-26,850	-29,458
Total, Medicare	171,272	191,556	204,331	216,821	226,610	243,269	260,515
Total, Mandatory	171,272	191,556	204,331	216,821	226,610	243,269	260,515
Total, Medicare	174,225	194,256	207,084	219,552	229,321	245,981	263,237
600 Income security:							
Discretionary:							
General retirement and disability insurance:							
Railroad retirement	312	300	284	264	248	233	219
Pension Benefit Guaranty Corporation	11	10	11	11	11	11	11
Pension and Welfare Benefits Administration and other	64	82	85	86	86	86	86
Total, General retirement and disability insurance	387	392	380	361	345	330	316
Federal employee retirement and disability:							
Civilian retirement and disability program administrative expenses	81	92	90	82	82	82	82
Armed forces retirement home	56	61	65	71	72	58	56
Total, Federal employee retirement and disability	137	153	155	153	154	140	138
Unemployment compensation:							
Unemployment programs administrative expenses	2,315	2,361	2,570	2,531	2,453	2,456	2,458
Housing assistance:							
Public and Indian housing performance funds			13	323	961	1,549	2,046

**Table 31-2. OUTLAYS BY FUNCTION, CATEGORY AND PROGRAM—
Continued**
(in millions of dollars)

Source	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Subsidized, public, homeless and other HUD housing	26,094	28,338	29,041	29,271	28,862	27,935	27,235
Proposed Legislation (non- PAYGO)			-375	-814	-1,213	-838	-571
Subtotal, Subsidized, pub- lic, homeless and other HUD housing	26,094	28,338	28,666	28,457	27,649	27,097	26,664
Rural housing assistance	565	607	629	656	702	744	784
Other housing assistance	1	1					
Total, Housing assistance	26,660	28,946	29,308	29,436	29,312	29,390	29,494
Food and nutrition assistance:							
Special supplemental food pro- gram for women, infants, and children (WIC)	3,678	3,860	3,997	4,130	4,240	4,350	4,464
Other nutrition programs	508	548	509	497	487	477	476
Total, Food and nutrition assistance	4,186	4,408	4,506	4,627	4,727	4,827	4,940
Other income assistance:							
Refugee assistance	361	429	405	399	398	397	396
Low income home energy assist- ance	1,067	1,097	996	1,000	1,000	1,000	1,000
Child care and development block grant	933	959	998	998	1,000	1,000	1,000
Supplemental security income (SSI) administrative expenses	1,949	2,133	2,213	2,185	2,196	2,194	2,178
Proposed Legislation (non- PAYGO)			37	67	79	80	89
Subtotal, Supplemental se- curity income (SSI) ad- ministrative expenses	1,949	2,133	2,250	2,252	2,275	2,274	2,267
Total, Other income as- sistance	4,310	4,618	4,649	4,649	4,673	4,671	4,663
Total, Discretionary	37,995	40,878	41,568	41,757	41,664	41,814	42,009
Mandatory:							
General retirement and dis- ability insurance:							
Railroad retirement	4,365	4,235	4,245	4,246	4,375	4,546	4,485
Proposed Legislation (PAYGO)			31	46	46	47	47
Subtotal, Railroad retire- ment	4,365	4,235	4,276	4,292	4,421	4,593	4,532
Special benefits for disabled coal miners	1,216	1,181	1,116	1,072	1,026	980	934

Table 31-2. OUTLAYS BY FUNCTION, CATEGORY AND PROGRAM—
Continued
(in millions of dollars)

Source	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Pension Benefit Guaranty Corporation	-862	-1,320	-1,296	-1,284	-1,053	-1,041	-1,066
Special workers' compensation expenses	128	143	144	150	159	166	174
Total, General retirement and disability insurance	4,847	4,239	4,240	4,230	4,553	4,698	4,574
Federal employee retirement and disability:							
Federal civilian employee retirement and disability	40,141	41,889	43,922	45,969	47,993	50,039	52,293
Proposed Legislation (PAYGO)			-278	-285	-293	-301	-309
Subtotal, Federal civilian employee retirement and disability	40,141	41,889	43,644	45,684	47,700	49,738	51,984
Military retirement	28,831	30,105	31,251	32,389	33,477	34,512	35,537
Federal employees workers' compensation (FECA)	61	118	134	154	220	192	264
Federal employees life insurance fund	-1,077	-1,051	-1,200	-1,134	-1,116	-1,105	-1,087
Total, Federal employee retirement and disability	67,956	71,061	73,829	77,093	80,281	83,337	86,698
Unemployment compensation:							
Unemployment insurance programs	22,393	22,556	24,327	25,734	26,999	28,096	29,145
Proposed Legislation (PAYGO)					-200	-200	-200
Subtotal, Unemployment insurance programs	22,393	22,556	24,327	25,734	26,799	27,896	28,945
Trade adjustment assistance	190	200	230	226	242	244	246
Proposed Legislation (PAYGO)				17	24	25	26
Subtotal, Trade adjustment assistance	190	200	230	243	266	269	272
Total, Unemployment compensation	22,583	22,756	24,557	25,977	27,065	28,165	29,217
Housing assistance:							
Mandatory housing assistance programs	94	100	93	-4	-6	-6	-7

Table 31-2. OUTLAYS BY FUNCTION, CATEGORY AND PROGRAM—
Continued
(in millions of dollars)

Source	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Food and nutrition assistance:							
Food stamps (including Puerto Rico)	25,422	24,500	25,034	26,147	27,017	27,919	28,802
Proposed Legislation (PAYGO)		362	836	659	600	405	835
Subtotal, Food stamps (including Puerto Rico)	25,422	24,862	25,870	26,806	27,617	28,324	29,637
State child nutrition programs	7,875	8,258	8,485	8,854	9,304	9,770	10,275
Funds for strengthening markets, income, and supply (Sec.32)	450	467	416	417	417	417	417
Proposed Legislation (PAYGO)			-10	-11	-11	-11	-11
Subtotal, Funds for strengthening markets, income, and supply (Sec.32)	450	467	406	406	406	406	406
Total, Food and nutrition assistance	33,747	33,587	34,761	36,066	37,327	38,500	40,318
Other income support:							
Supplemental security income (SSI)	24,125	26,563	25,500	26,793	29,717	26,454	29,722
Proposed Legislation (PAYGO)		224	1,703	1,820	2,092	1,904	2,181
Subtotal, Supplemental security income (SSI)	24,125	26,787	27,203	28,613	31,809	28,358	31,903
Family support payments	16,670	6,426	3,024	2,708	2,815	2,899	3,090
Federal share of child support collections		-839	-1,032	-1,097	-1,106	-1,110	-1,208
Temporary assistance for needy families and related programs		12,388	16,682	17,500	17,266	17,232	16,997
Child care entitlement to states		1,592	1,922	2,088	2,227	2,212	2,442
Earned income tax credit (EITC)	19,159	21,163	21,983	22,864	23,818	24,634	25,518
Other assistance		41	59	54	67	68	69
SSI recoveries and receipts	-1,187	-1,324	-1,390	-1,452	-1,626	-1,474	-1,648
Total, Other income support	58,767	66,234	68,451	71,278	75,270	72,819	77,163
Total, Mandatory	187,994	197,977	205,931	214,640	224,490	227,513	237,963
Total, Income security	225,989	238,855	247,499	256,397	266,154	269,327	279,972

Table 31-2. OUTLAYS BY FUNCTION, CATEGORY AND PROGRAM—
Continued
(in millions of dollars)

Source	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
650 Social security:							
Discretionary:							
Social security:							
Old-age and survivors insurance (OASI) administrative expenses	1,588	2,114	2,157	2,167	2,091	2,031	2,034
Disability insurance (DI) administrative expenses	1,033	1,360	1,236	1,195	1,217	1,205	1,207
Office of the Inspector General—Social Security Adm.	4	7	10	10	17	17	17
Total, Social security	2,625	3,481	3,403	3,372	3,325	3,253	3,258
Total, Discretionary	2,625	3,481	3,403	3,372	3,325	3,253	3,258
Mandatory:							
Social security:							
Old-age and survivors insurance (OASI)(Off-budget)	303,864	317,376	330,517	344,515	359,469	375,844	392,349
Quinquennial OASI and DI adjustments	-332					-553	
Disability insurance (DI)(Off-budget)	43,517	46,846	50,418	54,107	58,266	62,672	67,337
Proposed Legislation (non-PAYGO)				-5	1	7	13
Subtotal, Disability insurance (DI)(Off-budget)	43,517	46,846	50,418	54,102	58,267	62,679	67,350
Intragovernmental transactions	2	10					
Total, Social security	347,051	364,232	380,935	398,617	417,736	437,970	459,699
Total, Mandatory	347,051	364,232	380,935	398,617	417,736	437,970	459,699
Total, Social security	349,676	367,713	384,338	401,989	421,061	441,223	462,957
700 Veterans benefits and services:							
Discretionary:							
Veterans education, training, and rehabilitation:							
Loan fund program account	2	2	2	1	1	1	1
Hospital and medical care for veterans:							
Medical care and hospital services	16,343	17,356	17,004	17,217	17,255	17,253	17,253
Proposed Legislation (non-PAYGO)			591	670	749	825	903
Subtotal, Medical care and hospital services	16,343	17,356	17,595	17,887	18,004	18,078	18,156

Table 31-2. OUTLAYS BY FUNCTION, CATEGORY AND PROGRAM—
Continued
(in millions of dollars)

Source	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Transfer in of collections for medical care (Proposed PAYGO legislation)			-591	-670	-749	-825	-903
Construction of medical facilities	696	547	470	399	344	308	292
Total, Hospital and medical care for veterans	17,039	17,903	17,474	17,616	17,599	17,561	17,545
Veterans housing:							
Housing program loan subsidies	118	139	160	156	151	149	150
Other veterans benefits and services:							
Other general operating expenses	1,006	1,027	1,007	1,018	1,020	1,013	1,014
Total, Discretionary	18,165	19,071	18,643	18,791	18,771	18,724	18,710
Mandatory:							
Income security for veterans:							
Compensation	14,220	16,160	16,436	16,566	17,899	15,439	16,816
Proposed Legislation (non-PAYGO)			298	773	1,162	1,524	2,005
Proposed Legislation (PAYGO)			-17	-38	-60	-76	-95
Subtotal, Compensation	14,220	16,160	16,717	17,301	19,001	16,887	18,726
Pensions	2,834	3,140	3,177	3,706	4,020	3,515	3,866
Proposed Legislation (PAYGO)				-516	-539	-566	-592
Subtotal, Pensions	2,834	3,140	3,177	3,190	3,481	2,949	3,274
Burial benefits and miscellaneous assistance	114	117	119	121	124	127	130
National service life insurance trust fund	1,240	1,323	1,304	1,319	1,322	1,308	1,293
All other insurance programs ...	31	58	65	63	-15	-11	-9
Insurance program receipts	-238	-258	-218	-207	-193	-178	-163
Total, Income security for veterans	18,201	20,540	21,164	21,787	23,720	21,082	23,251
Veterans education, training, and rehabilitation:							
Readjustment benefits (GI Bill and related programs)	1,213	1,342	1,409	1,462	1,469	1,512	1,529
Post-Vietnam era education	27	80	33	21	16	10	9
All-volunteer force educational assistance trust fund	-128	-345	-224	-234	-235	-240	-234
Total, Veterans education, training, and rehabilitation	1,112	1,077	1,218	1,249	1,250	1,282	1,304

Table 31-2. OUTLAYS BY FUNCTION, CATEGORY AND PROGRAM—
Continued
(in millions of dollars)

Source	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Hospital and medical care for veterans:							
Fees, charges and other mandatory medical care	-453	-416	-470	-311	-360	-408	-456
Transfer out of collections for medical care (Proposed PAYGO legislation)			468	309	356	403	452
Total, Hospital and medical care for veterans	-453	-416	-2	-2	-4	-5	-4
Veterans housing:							
Housing loan subsidies	94	-581	192	396	386	377	374
Proposed Legislation (PAYGO)			-29	-234	-229	-228	-223
Subtotal, Housing loan subsidies	94	-581	163	162	157	149	151
Housing loan liquidating account	-146	-75	-126	-90	-67	-49	-32
Proposed Legislation (PAYGO)			-127				
Subtotal, Housing loan liquidating account	-146	-75	-253	-90	-67	-49	-32
Total, Veterans housing	-52	-656	-90	72	90	100	119
Other veterans programs:							
Other mandatory veterans programs	12	34	38	38	77	61	28
Total, Mandatory	18,820	20,579	22,328	23,144	25,133	22,520	24,698
Total, Veterans benefits and services	36,985	39,650	40,971	41,935	43,904	41,244	43,408
750 Administration of justice:							
Discretionary:							
Federal law enforcement activities:							
Criminal investigations (DEA, FBI, FinCEN, ICDE)	3,263	3,503	3,887	3,952	4,019	4,031	4,126
Alcohol, tobacco, and firearms investigations (ATF)	396	456	504	523	539	526	548
Border enforcement activities (Customs and INS)	2,869	3,729	3,892	3,673	3,681	3,713	3,829
Equal Employment Opportunity Commission	225	256	245	246	246	246	246
Other law enforcement activities	1,044	1,149	1,336	1,350	1,347	1,369	1,400
Total, Federal law enforcement activities ¹ ...	7,797	9,093	9,864	9,744	9,832	9,885	10,149

Table 31-2. OUTLAYS BY FUNCTION, CATEGORY AND PROGRAM—
Continued
(in millions of dollars)

Source	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Federal litigative and judicial activities:							
Civil and criminal prosecution and representation	2,222	2,292	2,524	2,596	2,648	2,708	2,796
Representation of indigents in civil cases	282	257	330	347	357	366	376
Federal judicial and other litigative activities	2,927	3,123	3,322	3,505	3,604	3,703	3,803
Total, Federal litigative and judicial activities ¹	5,431	5,672	6,176	6,448	6,609	6,777	6,975
Correctional activities:							
Discretionary programs	3,082	3,151	3,318	3,727	3,677	3,615	3,655
Criminal justice assistance:							
Discretionary programs	1,274	2,101	4,304	5,478	5,915	5,369	4,777
Total, Discretionary	17,584	20,017	23,662	25,397	26,033	25,646	25,556
Mandatory:							
Federal law enforcement activities:							
Assets forfeiture fund	390	379	352	402	399	399	399
Border enforcement activities (Customs and INS)	1,108	1,392	1,476	1,484	1,536	1,590	1,646
Customs and INS fees	-2,161	-2,261	-2,319	-2,390	-2,476	-2,542	-2,622
Other mandatory law enforcement programs	278	296	294	294	301	304	307
Total, Federal law enforcement activities ¹ ...	-385	-194	-197	-210	-240	-249	-270
Federal litigative and judicial activities:							
Mandatory programs	246	623	479	445	452	460	471
Correctional activities:							
Mandatory programs	-69	-47	-31	-26	-26	-26	-27
Criminal justice assistance:							
Mandatory programs	172	385	315	330	214	219	226
Total, Mandatory	-36	767	566	539	400	404	400
Total, Administration of justice	17,548	20,784	24,228	25,936	26,433	26,050	25,956
800 General government:							
Discretionary:							
Legislative functions:							
Legislative branch discretionary programs	1,873	1,938	2,056	2,083	2,098	2,111	2,122
Executive direction and management:							
Drug control programs	73	118	265	283	282	282	282

Table 31-2. OUTLAYS BY FUNCTION, CATEGORY AND PROGRAM—
Continued
(in millions of dollars)

Source	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Executive Office of the President	178	179	198	197	195	195	195
Presidential transition and former Presidents	2	2	2	2	2	8	2
Total, Executive direction and management	253	299	465	482	479	485	479
Central fiscal operations:							
Tax administration	7,183	7,133	7,316	7,758	7,790	7,349	7,307
Other fiscal operations	488	531	653	682	687	685	699
Total, Central fiscal operations	7,671	7,664	7,969	8,440	8,477	8,034	8,006
General property and records management:							
Real property activities	390	701	263	143	70		
Records management	198	200	216	215	213	213	213
Other general and records management	281	197	174	176	149	136	136
Total, General property and records management	869	1,098	653	534	432	349	349
Central personnel management:							
Discretionary central personnel management programs	103	153	148	148	148	148	148
General purpose fiscal assistance:							
Payments and loans to the District of Columbia	712	719	712	712	712	712	712
Proposed Legislation (non-PAYGO)			-180	-259	-113	-90	-197
Subtotal, Payments and loans to the District of Columbia	712	719	532	453	599	622	515
Payments to States and counties from Federal land management activities	11	11	10	10	10	10	10
Payments in lieu of taxes	113	114	102	102	102	102	102
Other		2	2	1	1	1	1
Total, General purpose fiscal assistance	836	846	646	566	712	735	628
Other general government:							
Discretionary programs	158	177	164	167	163	160	161
Total, Discretionary	11,763	12,175	12,101	12,420	12,509	12,022	11,893

Table 31-2. OUTLAYS BY FUNCTION, CATEGORY AND PROGRAM—
Continued
(in millions of dollars)

Source	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Mandatory:							
Legislative functions:							
Congressional members compensation and other	92	94	101	94	96	96	95
Executive direction and management:							
Mandatory programs	-1						
Central fiscal operations:							
Mandatory programs	-212	-121	-182	-184	-186	-188	-189
Proposed Legislation (PAYGO)			-15	-10	-5	-5	-5
Subtotal, Mandatory programs	-212	-121	-197	-194	-191	-193	-194
General property and records management:							
Mandatory programs	-26	17	13	12	-3	-3	-5
Offsetting receipts	-23	-21	-21	-20	-18	-18	-18
Total, General property and records management	-49	-4	-8	-8	-21	-21	-23
General purpose fiscal assistance:							
Payments and loans to the District of Columbia	-12	-12	-12	-12	-12	-15	
Payments to States and counties	737	811	840	778	799	821	844
Payments to territories and Puerto Rico	110	123	127	130	134	138	143
Tax revenues for Puerto Rico (Treasury, BATF)	221	230	230	230	230	230	230
Proposed Legislation (PAYGO)				67	167	286	424
Subtotal, Tax revenues for Puerto Rico (Treasury, BATF)	221	230	230	297	397	516	654
Other general purpose fiscal assistance	89	92	94	96	98	100	102
Total, General purpose fiscal assistance	1,145	1,244	1,279	1,289	1,416	1,560	1,743
Other general government:							
Territories	194	177	192	215	217	184	169
Treasury claims	509	750	635	635	610	610	610
Presidential election campaign fund	209	3		26	233	7	

Table 31-2. OUTLAYS BY FUNCTION, CATEGORY AND PROGRAM—
Continued
(in millions of dollars)

Source	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Other mandatory programs	-64	-25	-46	-55	-72	-52	-66
Total, Other general gov- ernment	848	905	781	821	988	749	713
Deductions for offsetting re- ceipts:							
Offsetting receipts	-1,694	-1,184	-1,184	-1,184	-1,184	-1,184	-1,184
Total, Mandatory	129	934	772	818	1,104	1,007	1,150
Total, General government	11,892	13,109	12,873	13,238	13,613	13,029	13,043
900 Net interest:							
Mandatory:							
Interest on the public debt:							
Interest on the public debt	343,955	356,740	365,344	370,406	369,987	369,816	367,643
Proposed Legislation (non- PAYGO)			763	2,063	4,300	7,087	9,149
Subtotal, Interest on the public debt	343,955	356,740	366,107	372,469	374,287	376,903	376,792
Interest received by on-budget trust funds:							
Civil service retirement and dis- ability fund	-28,530	-30,727	-32,012	-32,757	-33,059	-33,493	-34,000
Proposed Legislation (non- PAYGO)			-40	-110	-190	-277	-369
Subtotal, Civil service re- tirement and disability fund	-28,530	-30,727	-32,052	-32,867	-33,249	-33,770	-34,369
Military retirement	-11,501	-11,600	-11,800	-12,000	-12,300	-12,500	-12,700
Medicare	-11,777	-11,389	-10,314	-8,654	-6,405	-3,661	-1,562
Proposed Legislation (non- PAYGO)			-302	-1,886	-4,004	-6,662	-8,584
Subtotal, Medicare	-11,777	-11,389	-10,616	-10,540	-10,409	-10,323	-10,146
Other on-budget trust funds	-9,061	-9,096	-8,876	-9,193	-9,427	-9,800	-10,175
Proposed Legislation (non- PAYGO)			-402	-16	-29	-42	-57
Subtotal, Other on-budget trust funds	-9,061	-9,096	-9,278	-9,209	-9,456	-9,842	-10,232
Total, Interest received by on-budget trust funds	-60,869	-62,812	-63,746	-64,616	-65,414	-66,435	-67,447
Interest received by off-budget trust funds:							
Interest received by social secu- rity trust funds	-36,507	-41,238	-45,199	-49,228	-53,181	-57,272	-61,554

Table 31-2. OUTLAYS BY FUNCTION, CATEGORY AND PROGRAM—
Continued
(in millions of dollars)

Source	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Other interest:							
Interest on loans to Federal Financing Bank	-6,458	-4,351	-3,958	-3,503	-3,121	-2,779	-2,425
Interest on refunds of tax collections	2,172	2,644	2,753	2,855	2,991	3,143	3,295
Payment to the Resolution Funding Corporation	2,328	2,328	2,328	2,328	2,328	2,328	2,328
Interest paid to loan guarantee financing accounts	2,350	2,438	2,452	2,491	2,541	2,601	2,674
Interest received from direct loan financing accounts	-3,031	-4,391	-5,754	-7,045	-8,336	-9,661	-10,976
Interest on deposits in tax and loan accounts	-757	-736	-750	-750	-750	-750	-750
Interest received from Outer Continental Shelf escrow account, Interior	-1		-1,142				
All other interest	-2,092	-3,083	-3,232	-3,158	-3,142	-3,115	-3,175
Proposed Legislation (non-PAYGO)		-157					
Subtotal, All other interest	-2,092	-3,240	-3,232	-3,158	-3,142	-3,115	-3,175
Total, Other interest	-5,489	-5,308	-7,303	-6,782	-7,489	-8,233	-9,029
Total, Mandatory	241,090	247,382	249,859	251,843	248,203	244,963	238,762
950 Undistributed offsetting receipts:							
Mandatory:							
Employer share, employee retirement (on-budget):							
Contributions to military retirement fund	-11,174	-11,180	-10,544	-10,566	-10,730	-10,850	-11,078
Postal Service contributions to Civil Service Retirement and Disability Fund	-5,712	-5,916	-6,103	-6,065	-6,280	-6,488	-6,733
Other contributions to civil and foreign service retirement and disability fund	-7,991	-8,303	-8,535	-8,746	-9,153	-9,640	-10,178
Proposed Legislation (non-PAYGO)			-621	-604	-588	-577	-567
Subtotal, Other contributions to civil and foreign service retirement and disability fund	-7,991	-8,303	-9,156	-9,350	-9,741	-10,217	-10,745
Contributions to HI trust fund	-2,382	-2,470	-2,625	-2,777	-2,942	-3,072	-3,259
Total, Employer share, employee retirement (on-budget)	-27,259	-27,869	-28,428	-28,758	-29,693	-30,627	-31,815

Table 31-2. OUTLAYS BY FUNCTION, CATEGORY AND PROGRAM—
Continued
(in millions of dollars)

Source	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Employer share, employee re- irement (off-budget):							
Contributions to social security trust funds	-6,278	-6,505	-7,028	-7,633	-8,356	-8,942	-9,781
Rents and royalties on the Outer Continental Shelf:							
OCS Receipts	-3,741	-4,152	-4,375	-4,036	-3,885	-4,050	-4,254
Sale of major assets:							
Proceeds from Sale of U.S. En- richment Corporation			-1,800				
Privatization of Elk Hills			-2,415				
Proceeds from sale of Power Marketing Administrations ...			-85				
Total, Sale of major as- sets			-4,300				
Other undistributed offsetting receipts:							
Spectrum Auction	-342	-7,961	-9,359	-1,304	-264	-132	
Proposed Legislation (PAYGO)			-2,100	-1,800	-3,800	-6,300	-22,100
Subtotal, Spectrum Auction	-342	-7,961	-11,459	-3,104	-4,064	-6,432	-22,100
Total, Mandatory	-37,620	-46,487	-55,590	-43,531	-45,998	-50,051	-67,950
Total	1,560,330	1,631,016	1,687,475	1,760,700	1,814,427	1,844,488	1,879,717
On-budget	(1,259,872)	(1,316,014)	(1,358,896)	(1,422,832)	(1,463,751)	(1,479,969)	(1,499,370)
Off-budget	(300,458)	(315,002)	(328,579)	(337,868)	(350,676)	(364,519)	(380,347)

¹ For 1999—2002, Federal law enforcement and Federal litigation and judicial totals do not include Violent Crime Reduction Trust Fund spending. That spending appears under the correctional activities and justice assistance subfunction pending decisions on specific allocation.

Table 31-3. DIRECT AND GUARANTEED LOANS BY FUNCTION
(in millions of dollars)

Function	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
NATIONAL DEFENSE:							
DIRECT LOANS:							
Loan disbursements							
Outstandings	1,384	1,309	1,226	1,140	1,140	1,140	1,140
GUARANTEED LOANS:							
New guaranteed loans	276	50	250	500	800	800	800
Outstandings	441	50	300	787	1,561	2,309	3,005
INTERNATIONAL AFFAIRS:							
DIRECT LOANS:							
Public Law 480:							
Loan disbursements							
Outstandings	9,767	9,438	8,879	8,528	8,227	7,920	7,611
Foreign Military Financing Loans:							
Loan disbursements	594	602	569	911	793	697	707
Outstandings	8,119	7,759	7,392	7,441	7,414	7,301	7,189
Economic assistance loans—liquidating account:							
Loan disbursements	3	4					
Outstandings	12,649	11,977	11,400	10,868	10,343	9,814	9,285
Overseas Private Investment Corporation:							
Loan disbursements	30	63	60	60	60	60	60
Outstandings	125	161	203	236	272	302	322
Export-Import Bank:							
Loan disbursements	1,045	1,373	1,235	1,218	1,308	1,255	1,255
Outstandings	7,887	7,770	7,870	8,232	8,809	9,382	10,058
Other, International Affairs:							
Loan disbursements	2	108	36	2	1	1	1
Outstandings	436	480	462	413	363	313	263
Total, direct loans:							
Loan disbursements	1,674	2,150	1,900	2,191	2,162	2,013	2,023
Outstandings	38,983	37,585	36,206	35,718	35,428	35,032	34,728
GUARANTEED LOANS:							
Foreign Military Financing Loans:							
New guaranteed loans							
Outstandings	6,129	5,694	5,305	4,921	4,544	4,183	3,828
Loan Guarantees to Israel:							
New guaranteed loans	1,751	2,000					
Outstandings	6,564	8,564	8,564	8,564	8,564	8,564	8,564
Overseas Private Investment Corporation:							
New guaranteed loans	855	1,520	1,905	2,400	2,700	2,400	2,400
Outstandings	1,551	2,942	4,272	5,632	6,802	7,481	7,881
Export-Import Bank:							
New guaranteed loans	5,667	8,997	10,102	10,693	11,036	11,302	11,600
Outstandings	17,785	17,999	17,792	17,281	16,528	15,339	14,004
Other, International Affairs:							
New guaranteed loans	145	175	52				
Outstandings	2,312	2,367	2,229	2,062	1,957	1,849	1,744
Total, guaranteed loans:							
New guaranteed loans	8,418	12,692	12,059	13,093	13,736	13,702	14,000
Outstandings	34,341	37,566	38,162	38,460	38,395	37,416	36,021

Table 31-3. DIRECT AND GUARANTEED LOANS BY FUNCTION—Continued
(in millions of dollars)

Function	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
ENERGY:							
DIRECT LOANS:							
Rural electrification and telecommunications:							
Loan disbursements	975	2,419	1,975	1,607	2,520	1,661	1,510
Outstandings	33,965	34,730	35,504	35,782	36,032	36,484	36,710
Other, Energy:							
Loan disbursements	61	108	118	124	143	153	172
Outstandings	160	207	254	299	353	409	469
Total, direct loans:							
Loan disbursements	1,036	2,527	2,093	1,731	2,663	1,814	1,682
Outstandings	34,125	34,937	35,758	36,081	36,385	36,893	37,179
GUARANTEED LOANS:							
Rural electrification and telecommunications:							
New guaranteed loans							
Outstandings	691	670	646	646	646	646	646
NATURAL RESOURCES AND ENVIRONMENT:							
DIRECT LOANS:							
Natural Resources and Environment:							
Loan disbursements	34	45	38	37	37	39	40
Outstandings	294	321	342	362	381	403	426
AGRICULTURE:							
DIRECT LOANS:							
Agricultural credit insurance fund:							
Loan disbursements	806	672	545	606	681	760	790
Outstandings	10,809	9,720	8,658	7,618	6,842	6,105	5,566
Commodity credit corporation fund:							
Loan disbursements	5,137	6,174	7,922	7,844	7,500	6,797	6,256
Outstandings	1,672	1,436	1,665	1,638	1,546	1,480	1,437
P.L. 480 Direct credit financing account:							
Loan disbursements	240	228	169	123	113	113	113
Outstandings	1,264	1,474	1,599	1,722	1,835	1,948	2,061
P.L. 480 Title I Food for Progress Credits, financing account:							
Loan disbursements							
Outstandings	508	508	508	508	508	508	508
Debt reduction—financing account:							
Loan disbursements			34				
Outstandings	66	66	100	100	100	100	100
Financial assistance corporation fund:							
Loan disbursements							
Outstandings	1,261	1,261	1,261	1,261	1,261	1,261	1,261
Total, direct loans:							
Loan disbursements	6,183	7,074	8,670	8,573	8,294	7,670	7,159
Outstandings	15,580	14,465	13,791	12,847	12,092	11,402	10,933
GUARANTEED LOANS:							
Agricultural credit insurance fund:							
New guaranteed loans	1,770	2,380	2,375	2,288	2,274	2,270	2,269
Outstandings	6,878	7,791	8,695	9,204	9,586	9,882	10,115

Table 31-3. DIRECT AND GUARANTEED LOANS BY FUNCTION—Continued
(in millions of dollars)

Function	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Commodity credit corporation export guarantees:							
New guaranteed loans	3,312	5,500	5,700	5,700	5,700	5,700	5,700
Outstandings	5,414	8,058	10,086	11,169	11,379	11,496	11,545
Other, Agriculture:							
New guaranteed loans							
Outstandings	17	17	17	17	17	17	17
Total, guaranteed loans:							
New guaranteed loans	5,082	7,880	8,075	7,988	7,974	7,970	7,969
Outstandings	12,309	15,866	18,798	20,390	20,982	21,395	21,677
COMMERCE AND HOUSING CREDIT:							
DIRECT LOANS:							
Rural Housing insurance fund:							
Loan disbursements	1,156	1,139	1,212	1,455	1,784	2,121	2,271
Outstandings	29,985	29,662	29,418	29,409	29,700	30,295	30,988
FHA-Mutual mortgage and cooperative housing insurance:							
Loan disbursements	3	200	200				
Outstandings	9	150	260	260	260	260	260
FHA-General and special risk insurance:							
Loan disbursements		40	120	20	20	20	20
Outstandings	97	125	216	186	136	108	81
Housing for the elderly or handicapped fund liquidating account:							
Loan disbursements	2	189					
Outstandings	8,306	8,424	8,352	8,281	8,211	8,141	8,072
GNMA-Guarantees of mortgage-backed securities:							
Loan disbursements	128	144	116	99	86	78	75
Outstandings	321	327	329	334	341	350	360
SBA-Business Loans:							
Loan disbursements	164	129	103	82	13	13	14
Outstandings	1,832	1,486	898	327	296	267	241
Spectrum Auction Direct Loans:							
Loan disbursements	115	6,980	3,220				
Outstandings	115	6,973	9,732	9,732	9,732	9,732	9,732
Other, Commerce and Housing Credit:							
Loan disbursements	2	3	2	26	25	26	25
Outstandings	232	201	107	129	148	165	179
Total, direct loans:							
Loan disbursements	1,570	8,824	4,973	1,682	1,928	2,258	2,405
Outstandings	40,897	47,348	49,312	48,658	48,824	49,318	49,913
GUARANTEED LOANS:							
Rural Housing insurance fund:							
New guaranteed loans	1,496	2,319	2,944	3,018	2,831	2,612	2,488
Outstandings	3,535	5,712	8,427	11,107	13,484	15,519	17,301
FHA-Mutual mortgage and cooperative housing insurance:							
New guaranteed loans	59,221	65,440	60,718	61,710	62,687	63,694	64,712
Outstandings	363,994	390,979	414,967	445,562	472,134	497,512	520,340
FHA-General and special risk insurance:							
New guaranteed loans	12,220	14,652	15,005	14,887	14,940	14,940	14,940

Table 31-3. DIRECT AND GUARANTEED LOANS BY FUNCTION—Continued
(in millions of dollars)

Function	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Outstandings	91,176	98,323	106,811	113,886	120,272	126,442	132,668
GNMA, Guarantees of mortgage-backed securities:							
New guaranteed loans	101,540	79,560	75,799	74,582	75,357	77,233	79,128
Outstandings	497,433	533,333	563,667	556,837	577,255	568,817	560,073
SBA-Business Guaranteed Loans:							
New guaranteed loans	6,774	6,956	7,144	7,337	7,535	7,739	7,948
Outstandings	31,013	33,793	36,869	40,203	43,766	47,535	51,497
Other, Commerce and Housing Credit:							
New guaranteed loans	26	32	3				
Outstandings	269	267	240	222	206	191	177
Total, guaranteed loans:							
New guaranteed loans	181,277	168,959	161,613	161,534	163,350	166,218	169,216
Outstandings	987,420	1,062,407	1,130,981	1,167,817	1,227,117	1,256,016	1,282,056
TRANSPORTATION:							
DIRECT LOANS:							
Transportation infrastructure credit direct loans:							
Loan disbursements			425	638	851	851	851
Outstandings			425	1,063	1,914	2,765	3,616
Direct loan financing account:							
Loan disbursements		140	140	120			
Outstandings		140	280	400	400	400	400
Other, Transportation:							
Loan disbursements	47	76	26	33	12	28	28
Outstandings	314	311	285	272	240	225	210
Total, direct loans:							
Loan disbursements	47	216	591	791	863	879	879
Outstandings	314	451	990	1,735	2,554	3,390	4,226
GUARANTEED LOANS:							
Maritime guaranteed loans:							
New guaranteed loans	826	1,065	477	477	477	477	477
Outstandings	2,154	3,354	3,499	3,646	3,784	3,913	4,014
COMMUNITY AND REGIONAL DEVELOPMENT:							
DIRECT LOANS:							
Rural development insurance fund:							
Loan disbursements	12	35	3				
Outstandings	4,348	4,183	3,994	3,810	3,635	3,467	3,308
Rural water and waste disposal loans:							
Loan disbursements	650	759	706	656	695	761	648
Outstandings	1,615	2,362	3,052	3,686	4,354	5,080	5,685
Rural community facility loans:							
Loan disbursements	118	161	180	177	206	196	183
Outstandings	348	501	671	835	1,024	1,199	1,357
Distance learning and medical link loans:							
Loan disbursements		45	120	150	150	150	150
Outstandings		42	120	273	384	482	564
SBA, Disaster Loans:							
Loan disbursements	946	874	1,041	746	878	902	936
Outstandings	8,903	8,807	8,751	5,127	1,561	1,607	1,658

Table 31-3. DIRECT AND GUARANTEED LOANS BY FUNCTION—Continued
(in millions of dollars)

Function	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Other, Community and Regional Development:							
Loan disbursements	237	439	410	179	189	201	226
Outstandings	2,525	2,726	2,937	1,214	1,302	1,402	1,526
Total, direct loans:							
Loan disbursements	1,963	2,313	2,460	1,908	2,118	2,210	2,143
Outstandings	17,739	18,621	19,525	14,945	12,260	13,237	14,098
GUARANTEED LOANS:							
Rural development insurance fund:							
New guaranteed loans	1	18					
Outstandings	499	425	344	280	228	186	152
Rural community facility loan guarantees:							
New guaranteed loans	45	54	77	129	153	184	208
Outstandings	94	143	212	330	465	624	798
Rural business and industry guaranteed loans:							
New guaranteed loans	339	543	609	621	616	610	454
Outstandings	723	1,185	1,661	2,097	2,481	2,817	2,960
Community development loan guarantees:							
New guaranteed loans	404	765	1,160	1,210	1,207	1,255	1,250
Outstandings	993	1,628	2,620	3,650	4,632	5,612	6,542
Other, Community and Regional Development:							
New guaranteed loans	50	74	95	95	114	110	110
Outstandings	256	262	323	378	445	496	538
Total, guaranteed loans:							
New guaranteed loans	839	1,454	1,941	2,055	2,090	2,159	2,022
Outstandings	2,565	3,643	5,160	6,735	8,251	9,735	10,990
EDUCATION, TRAINING, EMPLOYMENT, AND SOCIAL SERVICES:							
DIRECT LOANS:							
Federal direct student loan program:							
Loan disbursements	9,100	11,978	14,533	17,635	20,156	21,730	23,076
Outstandings	11,565	23,153	36,829	52,879	70,430	88,240	105,781
Other, Education, Training, Employment and Social Services:							
Loan disbursements	20	6	3	1	6	6	
Outstandings	866	847	827	806	794	781	764
Total, direct loans:							
Loan disbursements	9,120	11,984	14,536	17,636	20,162	21,736	23,076
Outstandings	12,431	24,000	37,656	53,685	71,224	89,021	106,545
GUARANTEED LOANS:							
Federal family education loan program:							
New guaranteed loans	19,816	20,948	21,241	20,533	20,520	21,518	22,872
Outstandings	101,874	107,800	111,301	113,630	113,242	112,815	112,273
Historically Black college and university loan guarantees:							
New guaranteed loans		10	15	15	20	20	

Table 31-3. DIRECT AND GUARANTEED LOANS BY FUNCTION—Continued
(in millions of dollars)

Function	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Outstandings		10	25	40	59	78	77
Total, guaranteed loans:							
New guaranteed loans	19,816	20,958	21,256	20,548	20,540	21,538	22,872
Outstandings	101,874	107,810	111,326	113,670	113,301	112,893	112,350
HEALTH:							
DIRECT LOANS:							
Loan disbursements	25	20					
Outstandings	834	823	796	770	746	723	704
GUARANTEED LOANS:							
Health Professions Graduate Student Loans:							
New guaranteed loans	210	140	85				
Outstandings	2,915	2,952	2,940	2,833	2,711	2,580	2,438
Other, Health:							
New guaranteed loans		134	20	6			
Outstandings	198	281	260	224	190	158	154
Total, guaranteed loans:							
New guaranteed loans	210	274	105	6			
Outstandings	3,113	3,233	3,200	3,057	2,901	2,738	2,592
INCOME SECURITY:							
DIRECT LOANS:							
Low-rent public housing—loans and other expenses:							
Loan disbursements							
Outstandings	1,627	1,562	1,497	1,432	1,367	1,302	1,237
Other, Income Security:							
Loan disbursements	93	95	73	8			
Outstandings	676	769	839	844	841	838	835
Total, direct loans:							
Loan disbursements	93	95	73	8			
Outstandings	2,303	2,331	2,336	2,276	2,208	2,140	2,072
GUARANTEED LOANS:							
Low-rent public housing—loans and other expenses:							
New guaranteed loans							
Outstandings	3,861	3,507	3,227	2,947	2,667	2,387	2,107
Indian housing:							
New guaranteed loans	5	5	17	34	40	40	37
Outstandings	6	11	28	62	102	142	179
Total, guaranteed loans:							
New guaranteed loans	5	5	17	34	40	40	37
Outstandings	3,867	3,518	3,255	3,009	2,769	2,529	2,286
VETERANS BENEFITS AND SERVICES:							
DIRECT LOANS:							
Veterans housing benefit program fund:							
Loan disbursements	1,434	1,918	2,172	2,229	2,271	2,285	2,267
Outstandings	1,172	1,811	2,227	2,599	2,961	3,295	3,600

Table 31-3. DIRECT AND GUARANTEED LOANS BY FUNCTION—Continued
(in millions of dollars)

Function	1996 Actual	Estimate					
		1997	1998	1999	2000	2001	2002
Other, Veterans Benefits:							
Loan disbursements	8	15	17	20	2	2	2
Outstandings	16	28	43	60	58	57	56
Total, direct loans:							
Loan disbursements	1,442	1,933	2,189	2,249	2,273	2,287	2,269
Outstandings	1,188	1,839	2,270	2,659	3,019	3,352	3,656
GUARANTEED LOANS:							
Veterans housing benefit program fund:							
New guaranteed loans	28,676	30,230	28,948	25,458	25,032	24,566	24,059
Outstandings	154,762	156,703	159,047	156,185	153,594	151,136	148,711
GENERAL GOVERNMENT:							
DIRECT LOANS:							
Loan disbursements	379	461					
Outstandings	462	531	57	44	31	15	13
FEDERAL GOVERNMENT TOTALS:							
DIRECT LOANS:							
Loan disbursements	23,566	37,642	37,523	36,806	40,500	40,906	41,676
Outstandings	166,534	184,561	200,265	210,920	226,292	246,066	265,633
GUARANTEED LOANS (Gross):							
New guaranteed loans	245,425	243,567	234,741	231,693	234,039	237,470	241,452
Outstandings	1,303,537	1,394,820	1,474,374	1,514,402	1,573,301	1,600,726	1,624,348
Less, secondary guaranteed loans:¹							
GNMA guarantees of FmHA/VA/FHA pools:							
New guaranteed loans	-101,540	-79,560	-75,799	-74,582	-75,357	-77,233	-79,128
Outstandings	-497,433	-533,333	-563,667	-556,837	-577,255	-568,817	-560,073
Total, primary guaranteed loans:							
New guaranteed loans	143,885	164,007	158,942	157,111	158,682	160,237	162,324
Outstandings	806,104	861,487	910,707	957,565	996,046	1,031,909	1,064,275

¹ Loans guaranteed by FHA, VA, or FmHA are included above. GNMA places a secondary guarantee on these loans, so they are deducted here to avoid double counting in the totals.

Table 31-4. TAX EXPENDITURES BY FUNCTION
(In millions of dollars)

Function and provision	Total Revenue Loss						
	1996	1997	1998	1999	2000	2001	2002
National defense:							
Current law tax expenditures:							
Exclusion of benefits and allowances to armed forces personnel	2,060	2,080	2,095	2,120	2,140	2,160	2,180
Total, current law tax expenditures	2,060	2,080	2,095	2,120	2,140	2,160	2,180
International affairs:							
Current law tax expenditures:							
Exclusion of income earned abroad by United States citizens	1,520	1,680	1,865	2,065	2,290	2,545	2,825
Exclusion of income of foreign sales corporations	1,500	1,600	1,700	1,800	1,900	2,000	2,100
Inventory property sales source rules exception	1,400	1,500	1,600	1,700	1,800	1,900	2,000
Deferral of income from controlled foreign corporations (normal tax method)	2,100	2,200	2,400	2,600	2,800	3,000	3,200
Total, current law tax expenditures	6,520	6,980	7,565	8,165	8,790	9,445	10,125
Proposals affecting tax expenditures:							
Tax benefits for foreign sales corporations		10	90	100	110	120	130
Expand subpart F provisions regarding certain income			-19	-34	-39	-44	-48
Reduce allocations to foreign source income under sales source rules by 50 percent			-403	-594	-625	-670	-715
Replace sales source rule with activity-based rule			-488	-880	-930	-1,080	-1,140
Total, proposals affecting tax expenditures		10	-820	-1,408	-1,484	-1,674	-1,773
General science, space, and technology:							
Current law tax expenditures:							
Expensing of research and experimentation expenditures (normal tax method)	40	195	430	580	685	740	765
Credit for increasing research activities	805	685	1,045	250	105	40	5
Total, current law tax expenditures	845	880	1,475	830	790	780	770
Proposals affecting tax expenditures:							
Extend R&E credit		430	787	540	234	111	41
Total, proposals affecting tax expenditures		430	787	540	234	111	41
Energy:							
Current law tax expenditures:							
Expensing of exploration and development costs, fuels	-210	-130	-40	20	100	75	80
Excess of percentage over cost depletion, fuels	1,125	1,145	1,170	1,190	1,205	1,225	1,255
Alternative fuel production credit	570	600	485	565	535	505	485
Exception from passive loss limitation for working interests in oil and gas properties	50	50	55	55	60	60	65
Capital gains treatment of royalties on coal	15	15	15	20	20	20	20
Exclusion of interest on State and local IDBs for energy facilities	315	315	315	315	310	310	310
Enhanced oil recovery credit	80	85	90	100	105	105	110
New technology credit	30	35	40	40	40	45	45
Alcohol fuel credit ¹	10	10	10	10	10	10	10
Tax credit and deduction for clean-fuel burning vehicles and properties	65	65	75	80	85	90	95
Exclusion from income of conservation subsidies provided by public utilities	150	65	15	30	35	45	45
Total, current law tax expenditures	2,200	2,255	2,230	2,425	2,505	2,490	2,520

Table 31–4. TAX EXPENDITURES BY FUNCTION—Continued
(In millions of dollars)

Function and provision	Total Revenue Loss						
	1996	1997	1998	1999	2000	2001	2002
Proposals affecting tax expenditures:							
Eliminate extension of synthetic fuels credit from biomass or coal		-14	-64	-96	-99	-101	-102
Total, proposals affecting tax expenditures		-14	-64	-96	-99	-101	-102
Natural resources and environment:							
Current law tax expenditures:							
Expensing of exploration and development costs, nonfuel minerals	35	35	35	35	35	35	35
Excess of percentage over cost depletion, nonfuel minerals	285	295	300	305	315	320	325
Capital gains treatment of iron ore							
Special rules for mining reclamation reserves	50	50	50	50	50	50	50
Exclusion of interest on State and local IDBs for pollution control and sewage and waste disposal facilities	700	690	675	655	640	600	545
Capital gains treatment of certain timber income	15	15	15	20	20	20	20
Expensing of multiperiod timber growing costs	395	415	440	460	485	505	525
Investment credit and seven-year amortization for reforestation expenditures	45	50	50	50	50	50	50
Tax incentives for preservation of historic structures	125	120	115	115	110	105	105
Total, current law tax expenditures	1,650	1,670	1,680	1,690	1,705	1,685	1,655
Proposals affecting tax expenditures:							
Repeal percentage depletion for non-fuel minerals mined from certain lands		-8	-89	-92	-94	-96	-97
Total, proposals affecting tax expenditures		-8	-89	-92	-94	-96	-97
Agriculture:							
Current law tax expenditures							
Expensing of certain capital outlays	65	65	65	70	70	70	70
Expensing of certain multiperiod production costs	80	80	80	85	85	85	85
Treatment of loans forgiven solvent farmers as if insolvent	10	10	10	10	10	10	10
Capital gains treatment of certain income	165	170	175	180	185	190	195
Total, current law tax expenditures	320	325	330	345	350	355	360
Proposals affecting tax expenditures:							
Phase-out preferential tax deferral for certain large farm corporations required to use accrual accounting		-28	-136	-121	-124	-124	-124
Total, proposals affecting tax expenditures		-28	-136	-121	-124	-124	-124
Commerce and housing:							
Current law tax expenditures:							
Housing:							
Exclusion of interest on owner-occupied mortgage subsidy bonds	1,765	1,755	1,735	1,715	1,690	1,665	1,640
Exclusion of interest on State and local debt for rental housing	755	760	755	760	765	760	750
Deductibility of mortgage interest on owner-occupied homes	47,525	49,820	52,115	54,440	56,830	59,345	62,060
Deductibility of State and local property tax on owner-occupied homes	15,900	16,670	17,435	18,215	19,015	19,855	20,765
Deferral of income from post 1987 installment sales	955	975	995	1,015	1,035	1,055	1,075
Deferral of capital gains on home sales	14,410	14,845	15,290	15,745	16,220	16,705	17,205
Exclusion of capital gains on home sales for persons age 55 and over	5,225	5,230	5,095	5,515	5,295	5,810	5,495
Exception from passive loss rules for \$25,000 of rental loss	3,950	3,700	3,470	3,260	3,065	2,885	2,715

Table 31-4. TAX EXPENDITURES BY FUNCTION—Continued
(In millions of dollars)

Function and provision	Total Revenue Loss						
	1996	1997	1998	1999	2000	2001	2002
Accelerated depreciation on rental housing (normal tax method)	1,190	1,350	1,555	1,955	2,335	2,240	2,310
Credit for low-income housing investments	2,600	2,840	3,270	3,500	3,595	3,445	3,325
Financial institutions and insurance:							
Exemption of credit union income	660	700	745	790	835	885	940
Excess bad debt reserves of financial institutions	90	70	40	15	5		
Deferral on income on life insurance and annuity contracts	10,525	11,210	11,940	12,715	13,540	14,420	15,360
Special alternative tax on small property and casualty insurance companies	5	5	5	5	5	5	5
Tax exemption of certain insurance companies	240	245	255	260	280	295	310
Small life insurance company deduction	110	115	120	130	135	140	145
Commerce:							
Cancellation of indebtedness	70	40	15		-10	-5	-5
Permanent exceptions from imputed interest rules	150	155	155	160	160	160	165
Capital gains (other than agriculture, timber, iron ore, and coal) (normal tax method)	7,990	8,230	8,480	8,730	8,995	9,265	9,540
Capital gains exclusion of small corporation stock			5	20	40	70	95
Step-up basis of capital gains at death	29,530	30,715	31,945	33,225	34,555	35,940	37,375
Carryover basis of capital gains on gifts	140	150	160	170	180	190	200
Ordinary income treatment of loss from small business corporation stock sale	35	35	35	35	40	40	40
Accelerated depreciation of buildings other than rental housing (normal tax method)	6,800	5,800	4,660	3,420	2,385	1,640	1,085
Accelerated depreciation of machinery and equipment (normal tax method)	25,430	27,280	29,285	32,500	35,730	38,325	40,125
Expensing of certain small investments (normal tax method)	1,440	1,065	900	890	850	700	560
Amortization of start-up costs (normal tax method)	195	200	205	210	215	220	225
Graduated corporation income tax rate (normal tax method)	4,435	4,695	4,940	5,125	5,455	5,720	5,925
Exclusion of interest on small issue IDBs	275	265	260	255	250	250	240
Treatment of Alaska Native Corporations	20	15	10	5	5	5	
Total, current law tax expenditures	182,415	188,935	195,875	204,780	213,495	222,030	229,670
Proposals affecting tax expenditures:							
Capital gains exclusion on sale of principal residence		71	288	301	284	268	249
Further restrict like-kind exchanges involving foreign property		-2	-7	-12	-17	-23	-29
Require recognition of gain on certain stocks, indebtedness and partnership interests			-38	-61	-65	-71	-76
Total, proposals affecting tax expenditures		69	243	228	202	174	144
Transportation:							
Current law tax expenditures:							
Deferral of tax on shipping companies	20	20	20	20	20	20	20
Exclusion of reimbursed employee parking expenses	1,250	1,285	1,315	1,350	1,385	1,425	1,470
Exclusion for employer-provided transit passes	50	60	70	85	100	115	130
Total, current law tax expenditures	1,320	1,365	1,405	1,455	1,505	1,560	1,620
Community and regional development:							
Current law tax expenditures:							
Investment credit for rehabilitation of structures (other than historic)	80	80	70	70	70	65	65
Exclusion of interest on IDBs for airports, docks, and sports and convention facilities	1,980	1,975	1,970	1,915	1,865	1,810	1,760
Exemption of certain mutuals' and cooperatives' income	60	60	60	65	65	65	70

Table 31-4. TAX EXPENDITURES BY FUNCTION—Continued
(In millions of dollars)

Function and provision	Total Revenue Loss						
	1996	1997	1998	1999	2000	2001	2002
Empowerment zones	530	585	640	670	700	700	530
Total, current law tax expenditures	2,650	2,700	2,740	2,720	2,700	2,640	2,425
Proposals affecting tax expenditures:							
Tax incentives for distressed areas		40	424	500	502	469	410
Tax credit for investment in community development institutions and venture capital funds			2	5	7	9	11
District of Columbia tax incentive			24	46	56	66	68
Total, proposals affecting tax expenditures		40	450	551	565	544	489
Education, training, employment, and social services:							
Current law tax expenditures:							
Education:							
Exclusion of scholarship and fellowship income (normal tax method)	835	845	850	860	870	875	885
Exclusion of interest on State and local student loan bonds	305	290	280	265	260	250	250
Exclusion of interest on State and local debt for private nonprofit educational facilities	955	930	895	860	830	800	775
Exclusion of interest on savings bonds transferred to educational institutions	5	10	10	15	15	15	20
Parental personal exemption for students age 19 or over	820	845	885	930	985	1,045	1,090
Deductibility of charitable contributions (education)	1,865	1,960	2,060	2,165	2,270	2,385	2,500
Exclusion of employer provided educational assistance	20	575	20				
Training, employment, and social services:							
Work opportunity tax credit		120	150	85	30	10	
Exclusion of employer provided child care	775	830	890	955	1,025	1,100	1,180
Adoption assistance		10	200	320	355	370	365
Exclusion of employee meals and lodging (other than military)	570	600	630	665	700	735	775
Credit for child and dependent care expenses	2,580	2,705	2,840	2,985	3,130	3,290	3,455
Credit for disabled access expenditures	80	85	85	85	90	90	90
Expensing of costs of removing certain architectural barriers to the handicapped	20	20	20	20	20	20	20
Deductibility of charitable contributions, other than education and health	16,045	16,845	17,680	18,560	19,480	20,445	21,455
Exclusion of certain foster care payments	30	35	35	35	40	40	45
Exclusion of parsonage allowances	295	315	335	360	380	410	435
Total, current law tax expenditures	25,200	27,020	27,865	29,165	30,480	31,880	33,340
Proposals affecting tax expenditures:							
Incentive for education and training		84	4,044	6,199	7,848	8,632	9,386
Extension of income exclusion for employer-provided educational assistance		82	645	670	758	247	
Extend work opportunity tax credit			128	157	93	31	10
Targeted welfare-to-work tax credit			68	137	163	122	61
Equitable tolling						6	49
Extend deduction provided for contributions of appreciated stock to private foundations			34	38			
Total, proposals affecting tax expenditures		166	4,919	7,201	8,862	9,038	9,506
Health:							
Current law tax expenditures:							
Exclusion of employer contributions for medical insurance premiums and medical care	64,450	70,460	75,750	81,285	86,900	92,815	98,995
Medical savings accounts		10	100	190	195	195	200
Deductibility of medical expenses	3,675	4,060	4,535	4,895	5,270	5,670	6,100

Table 31-4. TAX EXPENDITURES BY FUNCTION—Continued
(In millions of dollars)

Function and provision	Total Revenue Loss						
	1996	1997	1998	1999	2000	2001	2002
Exclusion of interest on State and local debt for private nonprofit health facilities	2,135	2,080	2,005	1,930	1,855	1,790	1,745
Deductibility of charitable contributions (health)	2,360	2,480	2,600	2,735	2,870	3,005	3,155
Tax credit for orphan drug research	5	20	10				
Special Blue Cross/Blue Shield deduction	120	135	95	150	165	200	250
Total, current law tax expenditures	72,745	79,245	85,095	91,185	97,255	103,675	110,445
Proposals affecting tax expenditures:							
Extend orphan drug credit		8	19	12	3	3	1
Total, proposals affecting tax expenditures		8	19	12	3	3	1
Income security:							
Current law tax expenditures:							
Exclusion of railroad retirement system benefits	440	440	450	450	455	455	465
Exclusion of workmen's compensation benefits	4,695	4,970	5,305	5,550	5,855	6,220	6,660
Exclusion of public assistance benefits (normal tax method)	500	515	550	575	600	625	655
Exclusion of special benefits for disabled coal miners	90	90	85	80	75	75	70
Exclusion of military disability pensions	130	130	130	130	130	130	130
Net exclusion of pension contributions and earnings:							
Employer plans	55,410	55,810	56,245	56,665	57,085	57,510	57,940
Individual Retirement Accounts	8,025	8,345	8,600	8,880	9,125	9,340	9,520
Keogh plans	3,030	3,200	3,325	3,500	3,680	3,875	4,080
Exclusion of employer provided death benefits	35	35	35	40	40	45	45
Exclusion of other employee benefits:							
Premiums on group term life insurance	2,495	2,615	2,745	2,880	3,020	3,170	3,325
Premiums on accident and disability insurance	155	165	175	185	195	205	215
Income of trusts to finance supplementary unemployment benefits	20	20	20	20	20	20	20
Special ESOP rules	905	735	720	740	760	790	820
Additional deduction for the blind	25	25	25	30	30	30	30
Additional deduction for the elderly	1,470	1,485	1,495	1,500	1,510	1,515	1,515
Tax credit for the elderly and disabled	45	50	50	50	50	50	50
Deductibility of casualty losses	460	485	510	535	560	590	620
Earned income credit ²	5,097	5,653	5,814	6,112	6,319	6,621	6,859
Total, current law tax expenditures	83,027	84,768	86,279	87,922	89,509	91,266	93,019
Proposals affecting tax expenditures:							
Expand individual retirement accounts			1,454	477	753	1,157	1,674
Tax credit for dependent children		718	9,889	6,806	8,552	10,387	10,369
Total, proposals affecting tax expenditures		718	11,343	7,283	9,305	11,544	12,043
Social Security:							
Current law tax expenditures:							
Exclusion of social security benefits:							
OASI benefits for retired workers	17,005	17,810	18,495	19,290	20,190	20,875	21,495
Disability insurance benefits	2,090	2,375	2,615	2,820	3,045	3,290	3,545
Benefits for dependents and survivors	3,795	3,985	4,175	4,355	4,530	4,710	4,895
Total, current law tax expenditures	22,890	24,170	25,285	26,465	27,765	28,875	29,935
Veterans benefits and services:							
Current law tax expenditures:							
Exclusion of veterans disability compensation	2,615	2,770	2,930	3,100	3,280	3,470	3,675
Exclusion of veterans pensions	70	70	70	70	75	80	85
Exclusion of GI bill benefits	50	60	70	80	90	95	100
Exclusion of interest on State and local debt for veterans housing	40	40	35	35	35	35	35

Table 31-4. TAX EXPENDITURES BY FUNCTION—Continued
(In millions of dollars)

Function and provision	Total Revenue Loss						
	1996	1997	1998	1999	2000	2001	2002
Total, current law tax expenditures	2,775	2,940	3,105	3,285	3,480	3,680	3,895
General government:							
Current law tax expenditures:							
Exclusion of interest on public purpose State and local debt	15,720	15,800	15,735	15,595	15,445	15,300	15,170
Deductibility of nonbusiness State and local taxes other than on owner-occupied homes	28,265	29,630	30,995	32,375	33,800	35,290	36,910
Tax credit for corporations receiving income from doing business in U.S. possessions	2,760	2,700	2,770	2,800	2,885	2,970	3,060
Total, current law tax expenditures	46,745	48,130	49,500	50,770	52,130	53,560	55,140
Proposals affecting tax expenditures:							
Extend pro-rata disallowance of tax-exempt interest expense to all corporations			-16	-31	-45	-56	-65
Extend possessions wage credit			27	68	91	109	122
Total, proposals affecting tax expenditures			11	37	46	53	57
Interest:							
Current law tax expenditures:							
Deferral of interest on savings bonds	1,300	1,290	1,285	1,270	1,215	1,170	1,155
Total, current law tax expenditures	1,300	1,290	1,285	1,270	1,215	1,170	1,155

Notes:

Revenue loss estimates for new proposals are not directly comparable to estimates for current law tax expenditures, because the current law estimates do not reflect behavioral effects.

Total revenue loss estimates by function are calculated here as the simple totals for the provisions listed for each function. Because of interactions across provisions, these estimates are only rough approximations of the total revenue loss for the functions.

Negative numbers for proposals affecting tax expenditures indicate the expected increase in receipts; postive numbers indicate the expected decrease in receipts.

¹ In addition, the partial exemption from the excise tax for alcohol fuels results in a reduction in excise tax receipts as follows: 1996, \$670 million; 1997, \$670 million; 1998, \$700 million; 1999, \$740 million; 2000, \$770 million; 2001, \$800 million; and 2002, \$840 million.

² The figures in the table indicate the effect of the earned income tax credit on receipts. The effect on outlays is as follows: 1996, \$19,159 million; 1997, \$21,163 million; 1998, \$21,983 million; 1999, \$22,864 million; 2000, \$23,818 million; 2001, \$24,634 million; and 2002, \$25,518 million.