

## GOVERNMENT-SPONSORED ENTERPRISES

This chapter contains descriptions of and data on the Government-sponsored enterprises listed below. These enterprises were established and chartered by the Federal Government. They are not included in the Federal budget because they are classified as being private. However, because of their relationship to the Government, detailed statements of financial operations and condition are presented, to the extent such information is available, on a basis that is as consistent as practicable with the basis for the budget data of Government agencies. These statements are not reviewed by the President; they are presented as submitted by the enterprises.

- The Student Loan Marketing Association is a for-profit financial corporation chartered by Congress in 1972 under the Higher Education Act (HEA) to help increase the availability of student loans. Sallie Mae carries out secondary market and other functions.
- The College Construction Loan Insurance Association is organized as a private, for-profit insurance corporation to guarantee and insure bonds and loans made for construction and renovation of college and university facilities. The Corporation was established by, but was not chartered by, the Federal Government.
- The Federal National Mortgage Association provides supplementary assistance to the secondary market for home mortgages. The Federal Home Loan Mortgage Corporation provides a secondary market for mortgage lenders. Both are supervised by the Department of Housing and Urban Development for their roles in helping to finance low- and moderate-income housing; both are regulated for financial safety and soundness by the Office of Federal Housing Enterprise Oversight.
- The Banks for Cooperatives, Agricultural Credit Bank, and Farm Credit Banks provide financial assistance to agriculture. They are supervised by the Farm Credit Administration.
- The Federal Agricultural Mortgage Corporation, under the supervision of the Farm Credit Administration, provides a secondary mortgage market for agricultural real estate and certain rural housing loans as well as for farm and business loans guaranteed by the U.S. Department of Agriculture.
- The Federal Home Loan Banks assist thrift institutions, banks, insurance companies, and credit unions in providing financing for housing and community development and are supervised by the Federal Housing Finance Board.
- The Financing Corporation functions as a financing vehicle for the FSLIC Resolution Fund. It operates under the supervision and control of the Federal Housing Finance Board.
- The Resolution Funding Corporation provides financing for the Resolution Trust Corporation (RTC) and is subject to the general oversight and direction of the Thrift Depositor Protection Oversight Board.

The Board of Governors of the Federal Reserve System is not a Government-sponsored enterprise, but its transactions also are not included in the budget because of its unique status in the conduct of monetary policy. The Board provides data on its administrative budget on a calendar year

basis, which is included here for information. Its budget schedules and statements are not subject to review by the President.

### DEPARTMENT OF EDUCATION

#### STUDENT LOAN MARKETING ASSOCIATION

##### Program and Financing (in millions of dollars)

| Identification code 99-1500-0-3-502           |                                                                                     | 1996 actual | 1997 est. | 1998 est. |
|-----------------------------------------------|-------------------------------------------------------------------------------------|-------------|-----------|-----------|
| Obligations by program activity:              |                                                                                     |             |           |           |
| Operating expenses:                           |                                                                                     |             |           |           |
| 00.01                                         | Interest expense .....                                                              | 2,690       | 2,555     | 2,683     |
| 00.02                                         | Administrative expenses and taxes .....                                             | 510         | 466       | 489       |
| 00.91                                         | Total operating expenses .....                                                      | 3,200       | 3,021     | 3,172     |
| Capital investment:                           |                                                                                     |             |           |           |
| 01.01                                         | Loans, etc .....                                                                    | 9,984       | 9,845     | 9,190     |
| 01.02                                         | Investments, dividends, and other assets .....                                      | 845         | 700       | 650       |
| 01.91                                         | Total capital investment .....                                                      | 10,829      | 10,545    | 9,840     |
| 10.00                                         | Total obligations .....                                                             | 14,029      | 13,566    | 13,012    |
| Budgetary resources available for obligation: |                                                                                     |             |           |           |
| 22.00                                         | New budget authority (gross) .....                                                  | 14,029      | 13,566    | 13,012    |
| 23.95                                         | New obligations .....                                                               | -14,029     | -13,566   | -13,012   |
| New budget authority (gross), detail:         |                                                                                     |             |           |           |
| 67.15                                         | Authority to borrow (indefinite) .....                                              | -6,707      | -1,434    | -1,488    |
| 68.00                                         | Spending authority from offsetting collections: Offsetting collections (cash) ..... | 20,736      | 15,000    | 14,500    |
| 70.00                                         | Total new budget authority (gross) .....                                            | 14,029      | 13,566    | 13,012    |
| Change in unpaid obligations:                 |                                                                                     |             |           |           |
| 72.91                                         | Unpaid obligations, start of year: Obligated balance:                               |             |           |           |
|                                               | U.S. Securities: Par value .....                                                    | 1,201       | 1,291     | 1,253     |
| 73.10                                         | New obligations .....                                                               | 14,029      | 13,566    | 13,012    |
| 73.20                                         | Total outlays (gross) .....                                                         | -13,940     | -13,604   | -12,950   |
| 74.91                                         | Unpaid obligations, end of year: Obligated balance:                                 |             |           |           |
|                                               | U.S. Securities: Par value .....                                                    | 1,291       | 1,253     | 1,315     |
| Outlays (gross), detail:                      |                                                                                     |             |           |           |
| 86.97                                         | Outlays from new permanent authority .....                                          | 13,940      | 13,604    | 12,950    |
| Offsets:                                      |                                                                                     |             |           |           |
| Against gross budget authority and outlays:   |                                                                                     |             |           |           |
| 88.40                                         | Offsetting collections (cash) from: Non-Federal sources .....                       | -20,736     | -15,000   | -14,500   |
| Net budget authority and outlays:             |                                                                                     |             |           |           |
| 89.00                                         | Budget authority .....                                                              | -6,707      | -1,434    | -1,488    |
| 90.00                                         | Outlays .....                                                                       | -6,796      | -1,396    | -1,550    |

##### Status of Direct Loans (in millions of dollars)

| Identification code 99-1500-0-3-502                                    |                                                                  | 1996 actual | 1997 est. | 1998 est. |
|------------------------------------------------------------------------|------------------------------------------------------------------|-------------|-----------|-----------|
| Position with respect to appropriations act limitation on obligations: |                                                                  |             |           |           |
| 1111                                                                   | Limitation on direct loans .....                                 |             |           |           |
| 1131                                                                   | Direct loan obligations exempt from limitation .....             | 9,984       | 9,845     | 9,190     |
| 1150                                                                   | Total direct loan obligations .....                              | 9,984       | 9,845     | 9,190     |
| Cumulative balance of direct loans outstanding:                        |                                                                  |             |           |           |
| 1210                                                                   | Outstanding, start of year .....                                 | 41,636      | 37,391    | 35,572    |
| 1231                                                                   | Disbursements: Direct loan disbursements .....                   | 9,984       | 9,845     | 9,190     |
| Repayments:                                                            |                                                                  |             |           |           |
| 1251                                                                   | Repayments and prepayments .....                                 | -9,713      | -5,670    | -5,237    |
| 1252                                                                   | Proceeds from loan asset sales to the public or discounted ..... | -4,522      | -6,000    | -6,000    |
| 1264                                                                   | Write-offs for default: Other adjustments, net .....             | 6           | 6         | 7         |

## STUDENT LOAN MARKETING ASSOCIATION—Continued

## Status of Direct Loans (in millions of dollars)—Continued

| Identification code 99-1500-0-3-502 | 1996 actual | 1997 est. | 1998 est. |
|-------------------------------------|-------------|-----------|-----------|
| 1290 Outstanding, end of year ..... | 37,391      | 35,572    | 33,532    |

The Student Loan Marketing Association (Sallie Mae), a shareholder-owned corporation, was created by the Education Amendments of 1972 to expand funds available for student loans by providing liquidity to lenders engaged in the Federal Family Education Loan Program (FFELP), formerly the guaranteed student loan program (GSLP).

Sallie Mae provides liquidity through direct purchase of insured student loans from eligible lenders and through warehousing advances, which are loans to lenders secured by insured student loans, Government or agency securities, or other acceptable collateral. In capital shortage areas, Sallie Mae is authorized, at the request of Federal officials, to make insured loans directly to students. Sallie Mae is authorized to advance funds to State agencies that will provide loans to students. Sallie Mae is also authorized to provide a secondary market for noninsured loans; to serve as a guarantee agency in support of loan availability at the request of the Secretary of Education; to purchase and underwrite student loan revenue bonds; to provide certain additional services as determined by its board of directors to be supportive of the credit needs of students generally; and to provide financing for academic facilities and equipment.

Sallie Mae is authorized by the Health Professions Educational Assistance Act of 1976 to provide a secondary market for federally insured loans to graduate health professions students.

**Operations.**—The forecast data with respect to operations are based on certain general economic and specific FFELP loan volume assumptions and should not be relied upon as an official forecast of the corporation's future business.

## ANNUAL LOAN ACTIVITY

(In millions of dollars)

|                                           | 1996 actual | 1997 est. | 1998 est. |
|-------------------------------------------|-------------|-----------|-----------|
| Guaranteed student loans:                 |             |           |           |
| Stafford (formerly "regular"):            |             |           |           |
| Purchased .....                           | 5,956       | 6,620     | 6,124     |
| Warehoused .....                          | 1,721       | 1,000     | 1,000     |
| PLUS/SLS: Purchased .....                 | 682         | 758       | 701       |
| Subtotal, Guaranteed student loans .....  | 8,359       | 8,378     | 7,825     |
| Health professions loans: Purchased ..... | 366         | 407       | 376       |
| Other .....                               | 1,259       | 1,060     | 989       |
| Total .....                               | 9,984       | 9,845     | 9,190     |

**Financing.**—Between 1974 and early 1982, Sallie Mae borrowed through the Federal Financing Bank. The Secretary of Education was authorized by the Education Amendments of 1980 to guarantee principal and interest on such obligations issued prior to October 1, 1985. Under an agreement with the Department of the Treasury reached in early 1981, Sallie Mae began borrowing directly in the private capital markets. Its last borrowing through the FFB and its last issuance of federally guaranteed obligations occurred in January 1982. During the first quarter of 1994, Sallie Mae prepaid all of the outstanding FFB debt. Its obligations today have certain characteristics, provided by charter, which give them "agency" status, but they are not federally insured or guaranteed.

**Management.**—At its annual meeting in May 1996, the shareholders of Sallie Mae elected 14 members to its board of directors to serve until the next annual meeting. Sallie Mae is entitled to elect 14 members to the board. Pursuant to the Education Amendments of 1972, seven public directors

are appointed by the President, who also names the chairman from among the 21 members.

**Restructuring.**—On September 30, 1996, the President signed legislation that authorizes Sallie Mae to restructure as a fully private, state chartered corporation. The legislation calls for Sallie Mae's shareholders to vote on restructuring within 18 months of enactment of this authorizing legislation. Under the restructuring, currently outstanding Sallie Mae debt will retain the characteristics of government sponsored enterprise (GSE) debt, as will debt issued by the GSE subsidiary of the new private company during a wind down period that ends in 2008. New business activities conducted outside of the GSE will not be financed by GSE debt.

If the shareholders vote not to authorize the restructuring, Sallie Mae is required to submit a plan by July 1, 2007, for winding up its GSE activities by July 1, 2013, on which day Sallie Mae would cease to exist.

## Statement of Operations (in millions of dollars)

| Identification code 99-1500-0-3-502 | 1995 actual | 1996 actual | 1997 est. | 1998 est. |
|-------------------------------------|-------------|-------------|-----------|-----------|
| 0101 Revenue .....                  | 3,959       |             |           |           |
| 0102 Expense .....                  | -3,481      |             |           |           |
| 0109 Net income .....               | 478         |             |           |           |

Note.—The Sallie Mae Board of Directors does not consider it appropriate to forecast corporate revenue in a public document since such forecasts could be used for speculative purposes.

## Balance Sheet (in millions of dollars)

| Identification code 99-1500-0-3-502                                                                        | 1995 actual | 1996 actual | 1997 est. | 1998 est. |
|------------------------------------------------------------------------------------------------------------|-------------|-------------|-----------|-----------|
| <b>ASSETS:</b>                                                                                             |             |             |           |           |
| Federal assets:                                                                                            |             |             |           |           |
| Investments in US securities:                                                                              |             |             |           |           |
| 1102 Treasury securities, par .....                                                                        | 1,173       | 1,281       | 1,243     | 1,305     |
| 1104 Agency securities, par .....                                                                          | 29          | 10          | 10        | 10        |
| 1106 Receivables, net .....                                                                                | 855         | 852         | 894       | 939       |
| Non-Federal assets:                                                                                        |             |             |           |           |
| 1201 Investments in non-Federal securities, net .....                                                      | 9,907       | 6,971       | 7,345     | 7,682     |
| 1206 Receivables, net .....                                                                                | 326         | 483         | 507       | 532       |
| 1207 Advances and prepayments .....                                                                        | 13          | 15          | 15        | 16        |
| Net value of assets related to direct loans receivable and acquired defaulted guaranteed loans receivable: |             |             |           |           |
| 1601 Direct loans, gross .....                                                                             | 41,739      | 37,538      | 35,712    | 33,664    |
| 1603 Allowance for estimated uncollectible loans and interest (-) .....                                    | -103        | -147        | -140      | -132      |
| 1699 Value of assets related to direct loans .....                                                         | 41,636      | 37,391      | 35,572    | 33,532    |
| Other Federal assets:                                                                                      |             |             |           |           |
| 1801 Cash and other monetary assets .....                                                                  | 37          | 35          | 37        | 39        |
| 1803 Property, plant and equipment, net .....                                                              | 179         | 246         | 259       | 272       |
| 1901 Other assets .....                                                                                    | 144         | 100         | 105       | 110       |
| 1999 Total assets .....                                                                                    | 54,299      | 47,384      | 45,987    | 44,437    |
| <b>LIABILITIES:</b>                                                                                        |             |             |           |           |
| Non-Federal liabilities:                                                                                   |             |             |           |           |
| 2202 Interest payable .....                                                                                | 582         | 472         | 495       | 520       |
| 2203 Debt .....                                                                                            | 51,672      | 44,964      | 43,448    | 41,771    |
| 2206 Pension and other actuarial liabilities .....                                                         | 14          | 15          | 15        | 16        |
| 2207 Other .....                                                                                           | 746         | 916         | 961       | 1,009     |
| 2999 Total liabilities .....                                                                               | 53,014      | 46,367      | 44,919    | 43,316    |
| <b>NET POSITION:</b>                                                                                       |             |             |           |           |
| 3200 Invested capital .....                                                                                | 1,284       | 1,017       | 1,068     | 1,121     |
| 3999 Total net position .....                                                                              | 1,284       | 1,017       | 1,068     | 1,121     |
| 4999 Total liabilities and net position .....                                                              | 54,298      | 47,384      | 45,987    | 44,437    |

## Object Classification (in millions of dollars)

| Identification code 99-1500-0-3-502                             | 1996 actual | 1997 est. | 1998 est. |
|-----------------------------------------------------------------|-------------|-----------|-----------|
| 11.1 Personnel compensation: Full-time permanent .....          | 53          | 45        | 47        |
| 12.1 Civilian personnel benefits .....                          | 14          | 11        | 12        |
| 21.0 Travel and transportation of persons .....                 | 5           | 4         | 4         |
| 23.3 Communications, utilities, and miscellaneous charges ..... | 4           | 4         | 4         |

|      |                                        |        |        |        |
|------|----------------------------------------|--------|--------|--------|
| 25.1 | Advisory and assistance services ..... | 15     | 13     | 13     |
| 25.2 | Other services .....                   | 234    | 197    | 207    |
| 31.0 | Equipment .....                        | 8      | 6      | 7      |
| 33.0 | Loans .....                            | 9,984  | 9,845  | 9,190  |
| 43.0 | Interest, dividends, and taxes .....   | 3,712  | 3,441  | 3,528  |
| 99.9 | Total obligations .....                | 14,029 | 13,566 | 13,012 |

## COLLEGE CONSTRUCTION LOAN INSURANCE ASSOCIATION

The College Construction Loan Insurance Association (Connie Lee) was authorized by Public Law 99-498 on October 17, 1986. The Corporation was created to insure and reinsure bonds and loans of educational institutions which borrow funds to finance the acquisition, construction, or renovation of their facilities. The Association was incorporated in February 1987, under the District of Columbia Business Corporation Act.

Connie Lee's authorizing statute stated that "no obligation which is insured, guaranteed, or otherwise backed by the corporation, shall be deemed to be an obligation which is guaranteed by the full faith and credit of the United States."

**Operations.**—Connie Lee is structured to operate as a private corporation, subject to the same state laws and regulations as any other insurance company. Accordingly, Connie Lee secures insurance licenses in each of the various states in which it expects to conduct its insurance activities.

The Board of Directors authorized management to begin activities as a reinsurer of educational facilities bonds in 1988. Connie Lee reinsured its first bonds in December 1988. In fiscal year 1996, Connie Lee insured \$2,041 million of debt service on bonds benefitting colleges, universities and teaching hospitals. Connie Lee also provided reinsurance on bonds representing \$5 million of debt service.

## INSURANCE AND REINSURANCE ACTIVITY

(In thousands of dollars)

|                        |             |
|------------------------|-------------|
| Debt service insured:  | 1996 actual |
| Direct insurance ..... | 2,041,502   |
| Reinsurance .....      | 5,210       |
| Total .....            | 2,046,712   |

**Financing.**—In order to provide capitalization, the Secretary of Education, the Student Loan Marketing Association (Sallie Mae), and other investors were authorized to purchase stock in the corporation. Sallie Mae made an initial investment of \$2 million in Connie Lee stock in fiscal year 1987. The Secretary of Education purchased \$19.1 million in Connie Lee stock with funds appropriated for this purpose in fiscal year 1988. Subsequently, the corporation sold an additional \$50.9 million of equity securities to Sallie Mae, increasing total capital of the corporation to \$72.0 million. At the end of 1991, Connie Lee placed equity securities with private investors, providing sufficient incremental capital to obtain a triple-A credit rating necessary to engage in the financial guaranty business as a direct writer of insurance.

## Statement of Operations (in millions of dollars)

| Identification code 99-9931-0-3-502 | 1995 actual | 1996 actual | 1997 est. | 1998 est. |
|-------------------------------------|-------------|-------------|-----------|-----------|
| 0101 Revenue .....                  | 22          | 22          |           |           |
| 0102 Expense .....                  | -12         | -11         |           |           |
| 0109 Net income .....               | 10          | 11          |           |           |

**Management.**—Connie Lee is governed by an eleven-member board of directors comprised of two directors appointed by the Secretary of the Treasury; two directors appointed by the Secretary of Education; three directors appointed by the Student Loan Marketing Association; and four directors elected by the corporation's shareholders, one of whom must be an administrator of a college or university.

**Privatization.**—Legislation was enacted in 1996 that privatizes Connie Lee by repealing its enabling legislation and requiring the Federal Government to sell, and Connie Lee to purchase, the corporation's federally owned stock. This sale will occur during fiscal year 1997, and proceeds will be used to finance public elementary and secondary school facility construction and repair within the District of Columbia. Data on the corporation's financial position at the time of the stock sale will be published in the President's Budget for FY 1999.

The corporation will continue to insure debt of educational institutions, including Historically Black Colleges and Universities and academic institutions that have lower investment-grade credit ratings. Without the Federal restrictions previously imposed by legislation, the corporation will be able to guarantee bonds in other market sectors and diversify into new products and services.

## Balance Sheet (in millions of dollars)

| Identification code 99-9931-0-3-502                           | 1995 actual | 1996 actual | 1997 est. | 1998 est. |
|---------------------------------------------------------------|-------------|-------------|-----------|-----------|
| <b>ASSETS:</b>                                                |             |             |           |           |
| Federal assets:                                               |             |             |           |           |
| Investments in US securities:                                 |             |             |           |           |
| 1102 Treasury securities, par .....                           | 25          | 42          |           |           |
| 1104 Agency securities, par .....                             | 30          | 21          |           |           |
| Non-Federal assets:                                           |             |             |           |           |
| Investments in non-Federal securities, net .....              | 142         | 155         |           |           |
| 1206 Receivables, net .....                                   | 8           | 9           |           |           |
| 1207 Advances and prepayments .....                           | 30          | 37          |           |           |
| Other Federal assets:                                         |             |             |           |           |
| 1801 Cash and other monetary assets .....                     | 6           | 3           |           |           |
| 1803 Property, plant and equipment, net .....                 | 1           | 1           |           |           |
| 1999 Total assets .....                                       | 242         | 268         |           |           |
| <b>LIABILITIES:</b>                                           |             |             |           |           |
| 2104 Federal liabilities: Resources payable to Treasury ..... | 7           | 9           |           |           |
| 2201 Non-Federal liabilities: Accounts payable .....          | 80          | 94          |           |           |
| 2999 Total liabilities .....                                  | 87          | 103         |           |           |
| <b>NET POSITION:</b>                                          |             |             |           |           |
| 3200 Invested capital .....                                   | 155         | 165         |           |           |
| 3999 Total net position .....                                 | 155         | 165         |           |           |
| 4999 Total liabilities and net position .....                 | 242         | 268         |           |           |

## DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT

## FEDERAL NATIONAL MORTGAGE ASSOCIATION

## PORTFOLIO PROGRAMS

## Program and Financing (in millions of dollars)

| Identification code 99-2500-0-3-371                                           | 1996 actual | 1997 est. | 1998 est. |
|-------------------------------------------------------------------------------|-------------|-----------|-----------|
| <b>Obligations by program activity:</b>                                       |             |           |           |
| Operating expenses:                                                           |             |           |           |
| 00.01 Interest on borrowings from the public .....                            | 19,659      | 22,126    | 25,444    |
| 00.02 Other costs .....                                                       | 3,120       | 2,855     | 3,011     |
| 00.91 Total operating expenses .....                                          | 22,779      | 24,981    | 28,455    |
| Capital investment:                                                           |             |           |           |
| 01.01 Mortgage purchases and loans .....                                      | 71,234      | 67,488    | 77,724    |
| 01.02 Lease-Purchase Discounts .....                                          | -129        |           |           |
| 01.91 Total capital investment .....                                          | 71,105      | 67,488    | 77,724    |
| 10.00 Total obligations .....                                                 | 93,884      | 92,469    | 106,179   |
| <b>Budgetary resources available for obligation:</b>                          |             |           |           |
| 21.47 Unobligated balance available, start of year: Authority to borrow ..... | 406,165     | 464,639   | 484,339   |
| 22.00 New budget authority (gross) .....                                      | 152,358     | 112,169   | 146,721   |
| 23.90 Total budgetary resources available for obligation .....                | 558,523     | 576,808   | 631,060   |
| 23.95 New obligations .....                                                   | -93,884     | -92,469   | -106,179  |

FEDERAL NATIONAL MORTGAGE ASSOCIATION—Continued  
PORTFOLIO PROGRAMS—Continued

Program and Financing (in millions of dollars)—Continued

| Identification code 99-2500-0-3-371         |                                                                                     | 1996 actual | 1997 est. | 1998 est. |
|---------------------------------------------|-------------------------------------------------------------------------------------|-------------|-----------|-----------|
| 24.47                                       | Unobligated balance available, end of year: Authority to borrow .....               | 464,639     | 484,339   | 524,881   |
| New budget authority (gross), detail:       |                                                                                     |             |           |           |
| 67.10                                       | Authority to borrow .....                                                           | 99,682      | 81,253    | 115,011   |
| 67.15                                       | Net increase or decrease in unlimited borrowing authorities .....                   | -3          | -3        | -3        |
| 67.90                                       | Authority to borrow (total) .....                                                   | 99,679      | 81,250    | 115,008   |
| 68.00                                       | Spending authority from offsetting collections: Offsetting collections (cash) ..... | 52,679      | 30,919    | 31,713    |
| 70.00                                       | Total new budget authority (gross) .....                                            | 152,358     | 112,169   | 146,721   |
| Change in unpaid obligations:               |                                                                                     |             |           |           |
| Unpaid obligations, start of year:          |                                                                                     |             |           |           |
| Obligated balance:                          |                                                                                     |             |           |           |
| 72.47                                       | Corporate borrowing authority .....                                                 | -39,959     | -47,738   | -57,179   |
| 72.90                                       | Fund balance .....                                                                  | 48,071      | 54,604    | 63,193    |
| 72.99                                       | Total unpaid obligations, start of year .....                                       | 8,112       | 6,866     | 6,014     |
| 73.10                                       | New obligations .....                                                               | 93,884      | 92,469    | 106,179   |
| 73.20                                       | Total outlays (gross) .....                                                         | -95,130     | -93,322   | -105,909  |
| Unpaid obligations, end of year:            |                                                                                     |             |           |           |
| Obligated balance:                          |                                                                                     |             |           |           |
| 74.47                                       | Corporate borrowing authority .....                                                 | -47,738     | -57,179   | -64,601   |
| 74.90                                       | Fund balance .....                                                                  | 54,604      | 63,193    | 70,885    |
| 74.99                                       | Total unpaid obligations, end of year .....                                         | 6,866       | 6,014     | 6,284     |
| Outlays (gross), detail:                    |                                                                                     |             |           |           |
| 86.97                                       | Outlays from new permanent authority .....                                          | 52,674      | 30,919    | 31,710    |
| 86.98                                       | Outlays from permanent balances .....                                               | 42,456      | 62,403    | 74,199    |
| 87.00                                       | Total outlays (gross) .....                                                         | 95,130      | 93,322    | 105,909   |
| Offsets:                                    |                                                                                     |             |           |           |
| Against gross budget authority and outlays: |                                                                                     |             |           |           |
| Offsetting collections (cash) from:         |                                                                                     |             |           |           |
| 88.00                                       | Federal sources .....                                                               | -130        | -130      | -130      |
| 88.40                                       | Non-Federal sources .....                                                           | -52,549     | -30,789   | -31,583   |
| 88.90                                       | Total, offsetting collections (cash) .....                                          | -52,679     | -30,919   | -31,713   |
| Net budget authority and outlays:           |                                                                                     |             |           |           |
| 89.00                                       | Budget authority .....                                                              | 99,679      | 81,250    | 115,008   |
| 90.00                                       | Outlays .....                                                                       | 42,451      | 62,403    | 74,196    |

Status of Direct Loans (in millions of dollars)

| Identification code 99-2500-0-3-371                                    |                                                      | 1996 actual | 1997 est. | 1998 est. |
|------------------------------------------------------------------------|------------------------------------------------------|-------------|-----------|-----------|
| Position with respect to appropriations act limitation on obligations: |                                                      |             |           |           |
| 1111                                                                   | Limitation on direct loans .....                     |             |           |           |
| 1131                                                                   | Direct loan obligations exempt from limitation ..... | 63,858      | 68,312    | 78,229    |
| 1150                                                                   | Total direct loan obligations .....                  | 63,858      | 68,312    | 78,229    |
| Cumulative balance of direct loans outstanding:                        |                                                      |             |           |           |
| 1210                                                                   | Outstanding, start of year .....                     | 250,374     | 293,037   | 330,600   |
| Disbursements:                                                         |                                                      |             |           |           |
| 1231                                                                   | Direct loan disbursements .....                      | 66,802      | 67,301    | 77,506    |
| 1232                                                                   | Purchase of loans assets from the public .....       | 4,432       | 188       | 219       |
| 1251                                                                   | Repayments: Repayments and prepayments .....         | -26,596     | -29,926   | -37,726   |
| 1264                                                                   | Write-offs for default: Other adjustments, net ..... | -1,975      |           |           |
| 1290                                                                   | Outstanding, end of year .....                       | 293,037     | 330,600   | 370,599   |

The Federal National Mortgage Association, (Fannie Mae) is a federally-chartered, privately-owned company with a public mission to play a leadership role in mortgage finance, to improve the liquidity of the residential mortgage market and increase the availability of mortgage credit to low-and moderate income families and areas underserved by private lending institutions. In carrying out its mission, Fannie Mae

engages primarily in two forms of business: investing in portfolios of residential mortgages and guaranteeing residential mortgage securities. As of September 30, 1996, Fannie Mae held a net mortgage portfolio totaling \$277 billion and had outstanding guaranteed mortgage-backed securities of over \$636 billion. Fannie Mae's portfolio purchases and MBS finance about one of every five mortgages in the country.

Through a federal charter, Congress has equipped Fannie Mae with certain attributes to help it carry out its public mission and help lower the cost of homeownership for low- and moderate-income homebuyers. These include an exemption from state and local taxes (except real property taxes), an exemption of its debt and mortgage securities from Securities and Exchange Commission registration requirements, and potential access to U.S. Treasury funds. Fannie Mae's charter also prohibits the imposition of user fees. Fannie Mae pays federal income tax; its earnings as of third quarter suggest the company will pay over \$1 billion for 1996. Securities guaranteed by Fannie Mae and debt issued by the company are solely the corporation's obligations and are not backed by the full faith and credit of the U.S. Government. The common stock of the corporation is owned by the public, if fully transferable, and trades on the New York, Midwest, and Pacific stock exchanges.

Fannie Mae was established in 1938 to assist private markets in providing a steady supply of funds for housing. Fannie Mae was originally a subsidiary of the Reconstruction Finance Corporation and was permitted to purchase only loans insured by the Federal Housing Administration (FHA). In 1954, Fannie Mae was restructured as a mixed ownership (part government, part private) corporation. Congress sold the government's remaining interest in Fannie Mae in 1968 and completed the transformation to private shareholder ownership in 1970. Using the proceeds from the sale of subordinated debentures, Fannie Mae paid the Treasury \$216 million for the government's preferred stock, which was retired, and for the Treasury's interest in the corporation's earned surplus. As a result, the corporation was taken off the federal budget.

In 1992, Congress reaffirmed and clarified Fannie Mae's role in the housing finance system through charter act amendments included in the Federal Housing Enterprises Financial Safety and Soundness Act of 1992 ("The Act"). Fannie Mae's charter purposes, as amended by the Act, are: "to provide stability in the secondary market for residential mortgages; respond appropriately to the private capital market; provide ongoing assistance to the secondary market for residential mortgages (including activities relating to mortgages on housing for low- and moderate-income families involving a reasonable economic return that may be less than the return earned on other activities); and promote access to mortgage credit throughout the Nation (including central cities, rural areas, and underserved areas) by increasing the liquidity of mortgage investments and improving the distribution of investment capital for residential mortgage financing."

Fannie Mae's primary customers are low-, moderate-, and middle-income families. In March of 1994, the company established its "\$1 Trillion Initiative" to provide mortgage financing for low- and moderate-income families in underserved markets. At year-end 1996, the company had provided \$269 billion in financing for \$3.6 million targeted households, including 660,000 minority families, 1.5 million residents in central cities, and 723,000 first-time homebuyers. In addition, the company opened 25 new Partnership Offices in communities around the country; these offices work with local governments, lenders, nonprofit organizations, and neighborhood leaders to tailor affordable housing programs to each community's needs.

On December 1, 1995, the U.S. Department of Housing and Urban Development issued a final rule that sets the levels of the affordable housing goals for 1996-1999 and es-

establishes the requirements for counting mortgage purchases to low- and moderate-income families and families living in underserved areas with specific census tract and minority concentration requirements. Under the new regulations, the low- and moderate-income target for 1996 is 40 percent, increasing to 42 percent for years 1997–1999; the underserved area goal for 1996 is 21 percent, increasing to 24 percent for the 1997–1999 period. In addition, the special affordable housing goal requires the corporation to target 12 percent of its conventional mortgage business in 1996 and 14 percent in 1997–1999 to very low-income families or low-income families in low-income areas; those amounts must include qualifying special affordable purchases on multifamily units totaling not less than \$1.29 billion for each year. Fannie Mae exceeded its housing goals for 1994 and 1995, and expects to meet or exceed all of its goals for 1996.

The Act also established the Office of Federal Housing Enterprise Oversight (OFHEO), an independent office within HUD, headed by a Director who reports directly to the Congress. OFHEO has statutory responsibility for ensuring that Fannie Mae is adequately capitalized and operating in a safe and sound manner. Included among the express statutory authorities of the Director is the authority to conduct examinations of the financial health of the company and to issue minimum and risk-based capital standards. The minimum capital requirements are computed from statutorily established ratios that are applied to the assets and off-balance sheet risks of Fannie Mae. The risk-based capital standard determines the amount of capital that Fannie Mae must hold to withstand the impact of simultaneous adverse credit and interest rate stresses over a 10-year period, plus an additional amount to cover management and operations risk. Total capital (shareholder's equity plus allowance for loan losses) at the end of September 1996 was \$13.0 billion. The company has continued to remain in compliance with applicable capital standards and has been deemed adequately capitalized by OFHEO since its first classification in June 1993.

Fannie Mae has pursued its housing mission vigorously and productively while continuing to maintain its financial strength. It provides liquidity and stability to the mortgage market. It also passes on reduced mortgage interest rates to homebuyers—according to some studies between 25 and 50 basis points. Meanwhile, Fannie Mae has remained profitable. Through the third quarter of 1996, it earned \$2.01 billion in net income. The company also completed the financial restructuring plan it announced at the end of 1995, which included stock repurchase plans totaling \$1 billion and a \$350 million contribution to the Fannie Mae foundation for expanding homeownership.

The forecast data contained in this material has been developed based on certain general economic assumptions prevalent in the third quarter of 1996 and should not be construed as an official forecast for Fannie Mae.

Income and retained earnings for the years ended September 30, 1995 and 1996 follow (in thousands of dollars):

|                                            | 1995 actual | 1996 actual |
|--------------------------------------------|-------------|-------------|
| Gross revenue .....                        | 21,408,700  | 24,404,500  |
| Gross expenses .....                       | 18,190,200  | 21,008,700  |
| Income before Federal income tax .....     | 3,218,500   | 3,395,800   |
| Federal income tax .....                   | 930,100     | 1,000,300   |
| Net income .....                           | 2,288,400   | 2,395,500   |
| Retained earnings, beginning of year ..... | 7,545,000   | 9,123,000   |
| Dividends on common stock .....            | – 710,400   | – 800,200   |
| Retained earnings, end of year .....       | 9,123,000   | 10,718,300  |

## Balance Sheet (in millions of dollars)

| Identification code 99–2500–0–3–371                                                                        | 1995 actual | 1996 actual | 1997 est. | 1998 est. |
|------------------------------------------------------------------------------------------------------------|-------------|-------------|-----------|-----------|
| <b>ASSETS:</b>                                                                                             |             |             |           |           |
| Federal assets:                                                                                            |             |             |           |           |
| 1101 Fund balances with Treasury .....                                                                     | 221         | 650         |           |           |
| Investments in US securities:                                                                              |             |             |           |           |
| 1102 Treasury securities, par .....                                                                        | 22          | 21          |           |           |
| 1104 Other .....                                                                                           | 47,828      | 53,933      | 63,209    | 70,904    |
| Net value of assets related to direct loans receivable and acquired defaulted guaranteed loans receivable: |             |             |           |           |
| 1601 Public: direct loans (net of discount) .....                                                          | 231,960     | 267,105     | 307,739   | 347,980   |
| 1602 Federal Agencies .....                                                                                | 8,545       | 10,164      | 3,709     | 3,406     |
| 1603 Allowance for estimated uncollectible loans and interest (–) .....                                    | –287        | –253        | –233      | –227      |
| 1699 Value of assets related to direct loans .....                                                         | 240,218     | 277,016     | 311,215   | 351,159   |
| Other Federal assets:                                                                                      |             |             |           |           |
| 1801 Cash and other monetary assets .....                                                                  | 5,763       | 6,725       | 7,472     | 8,455     |
| 1803 Property, plant and equipment, net .....                                                              | 177         | 190         |           |           |
| 1999 Total assets .....                                                                                    | 294,229     | 338,535     | 381,896   | 430,518   |
| <b>LIABILITIES:</b>                                                                                        |             |             |           |           |
| Federal liabilities:                                                                                       |             |             |           |           |
| 2101 Accounts payable .....                                                                                | 349         | 550         |           |           |
| 2102 Accrued interest payable .....                                                                        | 3,712       | 4,429       | 5,499     | 6,242     |
| 2105 Other .....                                                                                           | 5           | 6           |           |           |
| Non-Federal liabilities:                                                                                   |             |             |           |           |
| 2203 Debt .....                                                                                            | 277,192     | 319,153     | 359,996   | 406,260   |
| 2204 Estimated Federal liability for loan guarantees, credit reform .....                                  | 2,028       | 1,936       | 3,411     | 3,694     |
| 2206 Pension and other actuarial liabilities .....                                                         | 157         | 178         |           |           |
| 2207 Subtotal, Federal taxes payable .....                                                                 | 65          | 15          |           |           |
| 2999 Total liabilities .....                                                                               | 283,508     | 326,267     | 368,906   | 416,196   |
| <b>NET POSITION:</b>                                                                                       |             |             |           |           |
| 3300 Cumulative results of operations .....                                                                | 10,721      | 12,267      | 12,990    | 14,322    |
| 3999 Total net position .....                                                                              | 10,721      | 12,267      | 12,990    | 14,322    |
| 4999 Total liabilities and net position .....                                                              | 294,229     | 338,534     | 381,896   | 430,518   |

## Object Classification (in millions of dollars)

| Identification code 99–2500–0–3–371                             | 1996 actual | 1997 est. | 1998 est. |
|-----------------------------------------------------------------|-------------|-----------|-----------|
| 21.0 Travel and transportation of persons .....                 | 14          | 14        | 15        |
| 23.3 Communications, utilities, and miscellaneous charges ..... | 11          | 11        | 12        |
| 24.0 Printing and reproduction .....                            | 5           |           |           |
| 25.1 Advisory and assistance services .....                     | 95          | 89        | 97        |
| Other services:                                                 |             |           |           |
| 25.2 Other services—Non-Federal employment compensation .....   | 310         | 354       | 388       |
| 25.2 Other services .....                                       | 1,785       | 1,454     | 1,462     |
| 26.0 Supplies and materials .....                               | 4           |           |           |
| 31.0 Equipment .....                                            | 71          | 71        | 77        |
| 33.0 Investments and loans .....                                | 71,105      | 67,487    | 77,724    |
| 43.0 Interest and dividends .....                               | 20,484      | 22,989    | 26,404    |
| 99.9 Total obligations .....                                    | 93,884      | 92,469    | 106,179   |

## MORTGAGE-BACKED SECURITIES

## Program and Financing (in millions of dollars)

| Identification code 99–2501–0–3–371                                                        | 1996 actual | 1997 est. | 1998 est. |
|--------------------------------------------------------------------------------------------|-------------|-----------|-----------|
| <b>Obligations by program activity:</b>                                                    |             |           |           |
| 00.01 Capital investment: Commitments to issue MBS .....                                   | 200,735     | 128,618   | 141,293   |
| 10.00 Total obligations (object class 33.0) .....                                          | 200,735     | 128,618   | 141,293   |
| <b>Budgetary resources available for obligation:</b>                                       |             |           |           |
| 22.00 New budget authority (gross) .....                                                   | 200,735     | 128,618   | 141,293   |
| 23.95 New obligations .....                                                                | –200,735    | –128,618  | –141,293  |
| <b>New budget authority (gross), detail:</b>                                               |             |           |           |
| 67.15 Corporate borrowing authority .....                                                  | 117,682     | 59,205    | 66,453    |
| <b>Spending authority from offsetting collections: Offsetting collections (cash) .....</b> |             |           |           |
| 68.00 .....                                                                                | 83,053      | 69,413    | 74,840    |
| 70.00 Total new budget authority (gross) .....                                             | 200,735     | 128,618   | 141,293   |

**FEDERAL NATIONAL MORTGAGE ASSOCIATION—Continued**  
**MORTGAGE-BACKED SECURITIES—Continued**

**Program and Financing (in millions of dollars)—Continued**

| Identification code 99-2501-0-3-371                                    | 1996 actual | 1997 est. | 1998 est. |
|------------------------------------------------------------------------|-------------|-----------|-----------|
| Change in unpaid obligations:                                          |             |           |           |
| 72.47 Unpaid obligations, start of year: Obligated balance:            |             |           |           |
| Corporate borrowing authority .....                                    | 114,618     | 155,523   | 155,523   |
| 73.10 New obligations .....                                            | 200,735     | 128,618   | 141,293   |
| 73.20 Total outlays (gross) .....                                      | -159,830    | -128,618  | -141,293  |
| 74.47 Unpaid obligations, end of year: Obligated balance:              |             |           |           |
| Corporate borrowing authority .....                                    | 155,523     | 155,523   | 155,523   |
| Outlays (gross), detail:                                               |             |           |           |
| 86.97 Outlays from new permanent authority .....                       | 83,053      | 69,413    | 74,840    |
| 86.98 Outlays from permanent balances .....                            | 76,777      | 59,205    | 66,453    |
| 87.00 Total outlays (gross) .....                                      | 159,830     | 128,618   | 141,293   |
| Offsets:                                                               |             |           |           |
| Against gross budget authority and outlays:                            |             |           |           |
| 88.40 Offsetting collections (cash) from: Non-Federal sources .....    | -83,053     | -69,413   | -74,840   |
| Net budget authority and outlays:                                      |             |           |           |
| 89.00 Budget authority .....                                           | 117,682     | 59,205    | 66,453    |
| 90.00 Outlays .....                                                    | 76,777      | 59,205    | 66,453    |
| Status of Direct Loans (in millions of dollars)                        |             |           |           |
| Identification code 99-2501-0-3-371                                    | 1996 actual | 1997 est. | 1998 est. |
| Position with respect to appropriations act limitation on obligations: |             |           |           |
| 1111 Limitation on direct loans .....                                  |             |           |           |
| 1131 Direct loan obligations exempt from limitation .....              | 200,735     | 128,618   | 141,293   |
| 1150 Total direct loan obligations .....                               | 200,735     | 128,618   | 141,293   |
| Cumulative balance of direct loans outstanding:                        |             |           |           |
| 1210 Outstanding, start of year .....                                  | 559,585     | 636,362   | 695,567   |
| 1231 Disbursements: Direct loan disbursements .....                    | 159,830     | 128,618   | 141,293   |
| 1251 Repayments: Repayments and prepayments .....                      | -83,053     | -69,413   | -74,840   |
| 1290 Outstanding, end of year .....                                    | 636,362     | 695,567   | 762,020   |

According to accounting practices for private corporations, the mortgages in the pools of loans supporting the mortgage-backed securities are considered to be owned by the holders of these securities. Consequently, on the books of the Federal National Mortgage Association (Fannie Mae), these mortgages are not considered assets and the securities outstanding are not considered liabilities. However, the concepts of the budget of the U.S. Government consider these mortgages and mortgage-backed securities to be assets and liabilities, respectively, of Fannie Mae. For the purposes of this document, therefore, they are presented as assets and liabilities in the accompanying schedules. On the schedule of Status of direct loans for mortgage-backed securities, the items labeled "New loans" and "Recoveries: Repayments and prepayments" are budgetary terms. However, from the Corporation's perspective, these items are "Amounts issued" and "Amounts passed through to the holders of securities", respectively.

The forecast data contained in this material has been developed based on certain general economic assumptions prevalent in the third quarter of 1996 and should not be construed as an official forecast of the Corporation's position.

**Balance Sheet (in millions of dollars)**

| Identification code 99-2501-0-3-371                                                                        | 1995 actual | 1996 actual | 1997 est. | 1998 est. |
|------------------------------------------------------------------------------------------------------------|-------------|-------------|-----------|-----------|
| ASSETS:                                                                                                    |             |             |           |           |
| Net value of assets related to direct loans receivable and acquired defaulted guaranteed loans receivable: |             |             |           |           |
| 1601 Direct loans, gross .....                                                                             | 560,107     | 636,883     | 696,097   | 762,582   |

|                                                                         |         |         |         |         |
|-------------------------------------------------------------------------|---------|---------|---------|---------|
| 1603 Allowance for estimated uncollectible loans and interest (-) ..... | -522    | -521    | -541    | -563    |
| 1699 Value of assets related to direct loans .....                      | 559,585 | 636,362 | 695,556 | 762,019 |
| 1999 Total assets .....                                                 | 559,585 | 636,362 | 695,556 | 762,019 |
| LIABILITIES:                                                            |         |         |         |         |
| 2104 Federal liabilities: Resources payable to Treasury .....           | 559,585 | 636,362 | 695,557 | 762,019 |
| 2999 Total liabilities .....                                            | 559,585 | 636,362 | 695,557 | 762,019 |

**FEDERAL HOME LOAN MORTGAGE CORPORATION**

**PORTFOLIO PROGRAMS**

**Program and Financing (in millions of dollars)**

| Identification code 99-4420-0-3-371                                                       | 1996 actual | 1997 est. | 1998 est. |
|-------------------------------------------------------------------------------------------|-------------|-----------|-----------|
| Obligations by program activity:                                                          |             |           |           |
| Operating expenses:                                                                       |             |           |           |
| 00.01 Interest expense and provision for loan loss .....                                  | 8,960       | 11,979    | 16,015    |
| 00.02 Administration .....                                                                | 425         | 463       | 504       |
| 00.91 Total operating expenses .....                                                      | 9,385       | 12,442    | 16,519    |
| 01.01 Capital investment: Mortgage purchases for portfolio .....                          | 46,267      | 57,253    | 70,848    |
| 10.00 Total obligations .....                                                             | 55,652      | 69,695    | 87,367    |
| Budgetary resources available for obligation:                                             |             |           |           |
| 21.47 Unobligated balance available, start of year: Authority to borrow .....             | 21,989      | 23,815    | 25,793    |
| 22.00 New budget authority (gross) .....                                                  | 66,427      | 91,234    | 132,266   |
| 22.60 Redemption of debt .....                                                            | -8,949      | -19,561   | -42,757   |
| 23.90 Total budgetary resources available for obligation .....                            | 79,467      | 95,488    | 115,302   |
| 23.95 New obligations .....                                                               | -55,652     | -69,695   | -87,367   |
| 24.47 Unobligated balance available, end of year: Authority to borrow .....               | 23,815      | 25,793    | 27,935    |
| New budget authority (gross), detail:                                                     |             |           |           |
| 67.15 Net change in borrowing authorities .....                                           | 43,200      | 61,039    | 93,013    |
| 68.00 Spending authority from offsetting collections: Offsetting collections (cash) ..... | 23,227      | 30,195    | 39,253    |
| 70.00 Total new budget authority (gross) .....                                            | 66,427      | 91,234    | 132,266   |
| Change in unpaid obligations:                                                             |             |           |           |
| 72.47 Unpaid obligations, start of year: Obligated balance:                               |             |           |           |
| Authority to borrow .....                                                                 | 7,993       | 548       | 1,140     |
| 73.10 New obligations .....                                                               | 55,652      | 69,695    | 87,367    |
| 73.20 Total outlays (gross) .....                                                         | -63,097     | -69,103   | -87,415   |
| 74.47 Unpaid obligations, end of year: Obligated balance:                                 |             |           |           |
| Authority to borrow .....                                                                 | 548         | 1,140     | 1,092     |
| Outlays (gross), detail:                                                                  |             |           |           |
| 86.97 Outlays from new permanent authority .....                                          | 33,115      | 44,740    | 79,123    |
| 86.98 Outlays from permanent balances .....                                               | 29,982      | 24,363    | 8,292     |
| 87.00 Total outlays (gross) .....                                                         | 63,097      | 69,103    | 87,415    |
| Offsets:                                                                                  |             |           |           |
| Against gross budget authority and outlays:                                               |             |           |           |
| 88.40 Offsetting collections (cash) from: Non-Federal sources .....                       | -23,227     | -30,195   | -39,253   |
| Net budget authority and outlays:                                                         |             |           |           |
| 89.00 Budget authority .....                                                              | 43,200      | 61,039    | 93,013    |
| 90.00 Outlays .....                                                                       | 39,870      | 38,908    | 48,162    |

**Status of Direct Loans (in millions of dollars)**

| Identification code 99-4420-0-3-371                                    | 1996 actual | 1997 est. | 1998 est. |
|------------------------------------------------------------------------|-------------|-----------|-----------|
| Position with respect to appropriations act limitation on obligations: |             |           |           |
| 1111 Limitation on direct loans .....                                  |             |           |           |
| 1131 Direct loan obligations exempt from limitation .....              | 46,267      | 57,253    | 70,848    |
| 1150 Total direct loan obligations .....                               | 46,267      | 57,253    | 70,848    |
| Cumulative balance of direct loans outstanding:                        |             |           |           |
| 1210 Outstanding, start of year .....                                  | 94,989      | 129,427   | 176,350   |

|      |                                                |         |         |         |
|------|------------------------------------------------|---------|---------|---------|
| 1231 | Disbursements: Direct loan disbursements ..... | 46,267  | 57,253  | 70,848  |
| 1251 | Repayments: Repayments and prepayments .....   | -11,829 | -10,330 | -6,913  |
| 1290 | Outstanding, end of year .....                 | 129,427 | 176,350 | 240,285 |

Federal Home Loan Mortgage Corporation (Freddie Mac), is a federally-chartered, private shareholder-owned company with a public mission to provide stability and increase the liquidity of the residential mortgage market, and to help increase the availability of mortgage credit to low- and moderate-income families and in underserved areas. In carrying out its mission, Freddie Mac engages primarily in two forms of business: investing in portfolios of residential mortgages and guaranteeing residential mortgage securities. At the end of 1995, Freddie Mac held a net mortgage portfolio totaling over \$107 billion and had outstanding guaranteed mortgage-backed securities of just under \$460 billion.

Through a federal charter, Congress has equipped Freddie Mac with certain advantages over wholly private firms in carrying out these activities. These advantages include an exemption from state and local taxes (except real property taxes), an exemption for their debt and mortgage securities from SEC filing registration requirements, and a potential access to U.S. Treasury funds. Freddie Mac does pay federal income tax, however, and securities guaranteed by Freddie Mac and debt issued by the company are not explicitly backed by the full faith and credit of the U.S. Government. The common stock of the corporation is owned by the public, is fully transferable, and trades on the New York and Pacific stock exchanges.

Freddie Mac was established in 1970 under the Emergency Home Finance Act. Congress chartered Freddie Mac to provide mortgage lenders with an organized national secondary market enabling them to manage their conventional mortgage portfolio more effectively and gain indirect access to a ready source of additional funds to meet new demands for mortgages. Freddie Mac served as a conduit facilitating the flow of investment dollars from the capital markets to mortgage lenders, and ultimately, to homebuyers, increasing the amount of mortgage credit available and making it more affordable.

The Financial Institutions Reform, Recovery, and Enforcement Act of 1989 (FIRREA) significantly changed the corporate governance of Freddie Mac. The company's three member Board of Directors, which had corresponded with the Federal Home Loan Bank Board, was replaced with an eighteen member Board of Directors. Thirteen board members are elected annually by shareholders and five are annually appointed by the President of the United States. In addition, FIRREA converted Freddie Mac's 60 million shares of non-voting, senior participating preferred stock into voting common stock. As a result, the corporation was taken off the federal budget.

FIRREA also clarified Freddie Mac's role in the housing finance delivery system through amendments to its charter act. Specifically, FIRREA established Freddie Mac's public mission: "to provide stability in the secondary market for residential mortgages; respond appropriately to the private capital market; provide ongoing assistance to the secondary market for residential mortgages (including activities relating to mortgages on housing for low- and moderate-income families involving a reasonable economic return that may be less than the return earned on other activities); and promote access to mortgage credit throughout the Nation (including central cities, rural areas, and underserved areas) by increasing the liquidity of mortgage investments and improving the distribution of investment capital for residential mortgage financing."

The Federal Housing Enterprises Financial Safety and Soundness Act of 1992 ("The Act") added to Freddie Mac's public mission by introducing new affordable housing goals

that are designed to improve the flow of mortgage funds to low- and moderate-income families in central cities, rural areas, and other underserved areas. On December 1, 1995, the U.S. Department of Housing and Urban Development (HUD) issued a final rule that sets the levels of the goals for 1996–1999 and establishes the requirements for counting mortgage purchases for meeting these goals. During the transition period prior to the issuance of the final regulation, Freddie Mac was subject to interim affordable housing goals. These interim goals required Freddie Mac to have 30 percent of the units it finances serve low- and moderate-income families and 30 percent of the units it finances in central cities. In 1995, Freddie Mac purchased about 39 percent of its financings from low- and moderate-income families and 23 percent of its business was located in central cities. Under the interim goals, Freddie Mac also was required to dedicate \$3.357 billion in financings for households with very low incomes or with low incomes living in low-income areas. Freddie Mac achieved this goal with \$5.426 billion of such loans in 1995.

The Act also enhanced the regulatory oversight of Freddie Mac by establishing the Office of Federal Housing Enterprise Oversight (OFHEO), an independent office within HUD, headed by a Director who reports directly to the Congress. OFHEO is responsible for ensuring that Freddie Mac is adequately capitalized and operating in a safe and sound manner. Included among the express statutory authorities of the Director is the authority to conduct examinations of the financial health of the company and to issue minimum and risk-based capital standards. The minimum capital requirements are computed from statutorily established ratios that are applied to the assets and off-balance sheet risks of Freddie Mac. The risk-based capital standard determines the amount of capital that Freddie Mac must hold to withstand the impact of simultaneous adverse credit and interest rate stresses over a 10-year period, plus an additional amount to cover management and operations risk.

Meanwhile, Freddie Mac has remained profitable. Freddie Mac recorded net income of \$1.09 billion in 1995, an 11 percent increase over 1994 earnings of \$983 million. Most of Freddie's increased earnings in 1995 came from a \$284 million increase in net interest income as Freddie's retained portfolio surged by almost 50 percent during the year to pass the \$100 billion mark in the fourth quarter. While accepting and managing higher interest rate risk, Freddie Mac has expanded its investments in retained mortgages from only \$34 billion in 1992 to \$107 billion at the end of 1995 in an effort to generate higher overall returns.

The financial data contained in this material relating to future periods represent estimates that have been prepared specifically for inclusion in the President's budget. These data should not be viewed as an official forecast of the corporation's future position, nor should they be used as a basis for making financial or investment decisions relating to the corporation. The data have been developed on the basis of certain economic assumptions that are subject to periodic review and revision. Consequently, the estimates are subject to forecast error and actual results from future business operations are likely to differ from these data.

According to generally accepted accounting principles utilized by private corporations, the mortgages in the pools of loans supporting PCs are considered to be owned by the holder of these securities. Therefore, Freddie Mac does not show these mortgages as assets. However, the budget philosophy of the United States Government includes these mortgages and mortgages pass-through securities as assets and liabilities, respectively, of Freddie Mac. For the purpose of this document, therefore, they are presented as assets and liabilities in the accompanying schedules. On the Status of Direct Loans schedule for mortgage pass-through securities, the

FEDERAL HOME LOAN MORTGAGE CORPORATION—Continued  
PORTFOLIO PROGRAMS—Continued

items labeled “Disbursements” and “Repayments” are budgetary terms. However, from Freddie Mac's perspective, these amounts represent “Sales of PCs” and “Amounts passed through to PC holders,” respectively.

Statement of Operations (in millions of dollars)

| Identification code 99-4420-0-3-371 | 1995 actual | 1996 actual | 1997 est. | 1998 est. |
|-------------------------------------|-------------|-------------|-----------|-----------|
| 0101 Revenue .....                  | 8,623       | 11,139      |           |           |
| 0102 Expense .....                  | -7,571      | -9,926      |           |           |
| 0109 Net income .....               | 1,052       | 1,213       |           |           |

Balance Sheet (in millions of dollars)

| Identification code 99-4420-0-3-371                    | 1995 actual | 1996 actual | 1997 est. | 1998 est. |
|--------------------------------------------------------|-------------|-------------|-----------|-----------|
| <b>ASSETS:</b>                                         |             |             |           |           |
| 1101 Federal assets: Fund balances with Treasury ..... | 2,820       | 2,689       | 2,564     | 2,445     |
| Non-Federal assets:                                    |             |             |           |           |
| 1201 Investments in non-Federal securities, net .....  | 2,150       | 3,158       | 4,639     | 6,815     |
| 1206 Receivables, net .....                            | 3,680       | 8,801       | 12,193    | 12,497    |
| 1207 Advances and prepayments .....                    |             | 583         | 528       | 478       |
| Other Federal assets:                                  |             |             |           |           |
| 1801 Cash and other monetary assets .....              | 23,916      | 17,420      | 12,688    | 9,241     |
| 1802 Inventories and related properties .....          | 94,989      | 129,427     | 176,350   | 240,285   |
| 1803 Property, plant and equipment, net .....          | 1,098       | 906         | 725       | 539       |
| 1999 Total assets .....                                | 128,653     | 162,984     | 209,687   | 272,300   |
| <b>LIABILITIES:</b>                                    |             |             |           |           |
| 2101 Federal liabilities: Accounts payable .....       | 73          | 1           |           |           |
| Non-Federal liabilities:                               |             |             |           |           |
| 2201 Accounts payable .....                            | 452         | 764         | 1,291     | 2,182     |
| 2202 Interest payable .....                            | 1,090       | 1,492       | 2,042     | 2,795     |
| 2203 Debt .....                                        | 111,610     | 146,954     | 193,491   | 254,765   |
| 2206 Pension and other actuarial liabilities .....     |             | 7,233       | 5,395     | 4,024     |
| Other:                                                 |             |             |           |           |
| 2207 Accrued payroll and benefits .....                | 9,725       | 38          | 58        | 89        |
| 2207 Accrued annual leave (funded or unfunded) .....   |             | 2           | 2         | 2         |
| 2999 Total liabilities .....                           | 122,950     | 156,484     | 202,279   | 263,857   |
| <b>NET POSITION:</b>                                   |             |             |           |           |
| 3200 Invested capital .....                            | 5,703       | 6,500       | 7,408     | 8,443     |
| 3999 Total net position .....                          | 5,703       | 6,500       | 7,408     | 8,443     |
| 4999 Total liabilities and net position .....          | 128,653     | 162,984     | 209,687   | 272,300   |

Object Classification (in millions of dollars)

| Identification code 99-4420-0-3-371                           | 1996 actual | 1997 est. | 1998 est. |
|---------------------------------------------------------------|-------------|-----------|-----------|
| 21.0 Travel and transportation of persons .....               | 9           | 9         | 9         |
| 23.3 Communications, utilities, and other rent .....          | 32          | 32        | 32        |
| 24.0 Printing and reproduction .....                          | 3           | 3         | 3         |
| Other services:                                               |             |           |           |
| 25.2 Other services—Non-Federal employment compensation ..... | 257         | 270       | 281       |
| 25.2 Other services .....                                     | 112         | 137       | 167       |
| 26.0 Supplies and materials .....                             | 12          | 12        | 12        |
| 33.0 Mortgage purchases for portfolio .....                   | 46,267      | 57,253    | 70,848    |
| 43.0 Interest and provision for loan losses .....             | 8,960       | 11,979    | 16,015    |
| 99.9 Total obligations .....                                  | 55,652      | 69,695    | 87,367    |

MORTGAGE-BACKED SECURITIES

Program and Financing (in millions of dollars)

| Identification code 99-4440-0-3-371                                          | 1996 actual | 1997 est. | 1998 est. |
|------------------------------------------------------------------------------|-------------|-----------|-----------|
| Obligations by program activity:                                             |             |           |           |
| 00.01 Capital investment: Issue (sales) of participation certification ..... | 123,808     | 127,522   | 131,348   |
| 10.00 Total obligations (object class 33.0) .....                            | 123,808     | 127,522   | 131,348   |

|                                               |          |          |          |
|-----------------------------------------------|----------|----------|----------|
| Budgetary resources available for obligation: |          |          |          |
| 22.00 New budget authority (gross) .....      | 123,808  | 127,522  | 131,348  |
| 23.95 New obligations .....                   | -123,808 | -127,522 | -131,348 |

|                                                                                           |         |         |         |
|-------------------------------------------------------------------------------------------|---------|---------|---------|
| New budget authority (gross), detail:                                                     |         |         |         |
| 67.15 Corporate borrowing authority (net PC pool change) .....                            | 14,264  | 14,709  | 15,168  |
| 68.00 Spending authority from offsetting collections: Offsetting collections (cash) ..... | 109,544 | 112,813 | 116,180 |
| 70.00 Total new budget authority (gross) .....                                            | 123,808 | 127,522 | 131,348 |

|                                   |          |          |          |
|-----------------------------------|----------|----------|----------|
| Change in unpaid obligations:     |          |          |          |
| 73.10 New obligations .....       | 123,808  | 127,522  | 131,348  |
| 73.20 Total outlays (gross) ..... | -123,808 | -127,522 | -131,348 |

|                                                  |         |         |         |
|--------------------------------------------------|---------|---------|---------|
| Outlays (gross), detail:                         |         |         |         |
| 86.97 Outlays from new permanent authority ..... | 123,808 | 127,522 | 131,348 |

|                                                                     |          |          |          |
|---------------------------------------------------------------------|----------|----------|----------|
| Offsets:                                                            |          |          |          |
| Against gross budget authority and outlays:                         |          |          |          |
| 88.40 Offsetting collections (cash) from: Non-Federal sources ..... | -109,544 | -112,813 | -116,180 |

|                                   |        |        |        |
|-----------------------------------|--------|--------|--------|
| Net budget authority and outlays: |        |        |        |
| 89.00 Budget authority .....      | 14,264 | 14,709 | 15,168 |
| 90.00 Outlays .....               | 14,264 | 14,709 | 15,168 |

Status of Direct Loans (in millions of dollars)

| Identification code 99-4440-0-3-371                                    | 1996 actual | 1997 est. | 1998 est. |
|------------------------------------------------------------------------|-------------|-----------|-----------|
| Position with respect to appropriations act limitation on obligations: |             |           |           |
| 1111 Limitation on direct loans .....                                  |             |           |           |
| 1231 Disbursements: Direct loan disbursements .....                    | 123,808     | 127,522   | 131,348   |
| 1150 Total direct loan obligations .....                               | 123,808     | 127,522   | 131,348   |
| Cumulative balance of direct loans outstanding:                        |             |           |           |
| 1210 Outstanding, start of year .....                                  | 457,046     | 471,310   | 486,019   |
| 1231 Disbursements: Direct loan disbursements .....                    | 123,808     | 127,522   | 131,348   |
| 1251 Repayments: Repayments and prepayments .....                      | -109,544    | -112,813  | -116,180  |
| 1290 Outstanding, end of year .....                                    | 471,310     | 486,019   | 501,187   |

Balance Sheet (in millions of dollars)

| Identification code 99-4440-0-3-371                           | 1995 actual | 1996 actual | 1997 est. | 1998 est. |
|---------------------------------------------------------------|-------------|-------------|-----------|-----------|
| <b>ASSETS:</b>                                                |             |             |           |           |
| 1901 Other Federal assets: Underlying Mortgages .....         | 457,046     | 471,310     | 486,019   | 501,187   |
| 1999 Total assets .....                                       | 457,046     | 471,310     | 486,019   | 501,187   |
| <b>LIABILITIES:</b>                                           |             |             |           |           |
| 2104 Federal liabilities: Resources payable to Treasury ..... | 457,046     | 471,310     | 486,019   | 501,187   |
| 2999 Total liabilities .....                                  | 457,046     | 471,310     | 486,019   | 501,187   |

## FARM CREDIT SYSTEM

The Farm Credit System is a government sponsored enterprise that provides privately financed credit to agricultural and rural communities. The major functional entities of the system are: (1) Banks for Cooperatives (BC), (2) Agricultural Credit Bank (ACB), (3) Farm Credit Banks (FCB), and (4) direct lender associations. The history and specific functions of the bank entities are discussed after the presentation of financial schedules for each bank entity. As part of the Farm Credit System (FCS), these entities are regulated and examined by the Farm Credit Administration (FCA), an independent Federal agency. The administrative costs of FCA are currently financed by assessments of system institutions. System banks finance loans primarily from sales of bonds to the public and their own capital funds. The system bonds issued by the banks are not guaranteed by the U.S. Government either as to principal or interest. The bonds are backed by an insurance fund, administered by the Farm Credit System

Insurance Corporation (FCSIC), an independent Federal agency that collects insurance premiums from member banks to pay its administrative expenses and fund insurance reserves. All of the banks' current operating expenses are paid from their own income and do not require budgetary resources from the Federal Government. Limited Federal assistance is provided to support interest payments on special FCS Financial Assistance Corporation (FAC) debt obligations (see discussion of FAC elsewhere in this document).

## BANKS FOR COOPERATIVES

## Program and Financing (in millions of dollars)

| Identification code 99-4120-0-3-351                                                       | 1996 actual | 1997 est. | 1998 est. |
|-------------------------------------------------------------------------------------------|-------------|-----------|-----------|
| Obligations by program activity:                                                          |             |           |           |
| Operating expenses:                                                                       |             |           |           |
| 00.01 Administrative expenses .....                                                       | 6           | 6         | 7         |
| 00.02 Interest on borrowings .....                                                        | 137         | 137       | 141       |
| 00.03 Insurance premiums .....                                                            | 3           | 3         | 3         |
| 00.04 Provision for loan losses .....                                                     | 9           | 7         | 5         |
| 00.06 Income tax expense .....                                                            | 5           | 5         | 7         |
| 00.07 Other expenses .....                                                                | 9           | 10        | 9         |
| 00.91 Total operating expenses .....                                                      | 169         | 168       | 172       |
| 01.01 Capital investment: Direct loans .....                                              | 12,992      | 11,838    | 11,683    |
| 10.00 Total obligations .....                                                             | 13,161      | 12,006    | 11,855    |
| Budgetary resources available for obligation:                                             |             |           |           |
| 21.47 Unobligated balance available, start of year: Authority to borrow .....             | 2,309       | 2,281     | 2,278     |
| 22.00 New budget authority (gross) .....                                                  | 13,257      | 12,303    | 11,874    |
| 22.60 Redemption of debt .....                                                            | -124        | -300      |           |
| 23.90 Total budgetary resources available for obligation .....                            | 15,442      | 14,284    | 14,152    |
| 23.95 New obligations .....                                                               | -13,161     | -12,006   | -11,855   |
| 24.47 Unobligated balance available, end of year: Authority to borrow .....               | 2,281       | 2,278     | 2,297     |
| New budget authority (gross), detail:                                                     |             |           |           |
| 67.15 Net borrowing .....                                                                 |             |           | 58        |
| 68.00 Spending authority from offsetting collections: Offsetting collections (cash) ..... | 13,257      | 12,303    | 11,816    |
| 70.00 Total new budget authority (gross) .....                                            | 13,257      | 12,303    | 11,874    |
| Change in unpaid obligations:                                                             |             |           |           |
| 73.10 New obligations .....                                                               | 13,161      | 12,006    | 11,855    |
| 73.20 Total outlays (gross) .....                                                         | -13,161     | -12,006   | -11,855   |
| Outlays (gross), detail:                                                                  |             |           |           |
| 86.97 Outlays from new permanent authority .....                                          | 13,161      | 12,006    | 11,816    |
| 86.98 Outlays from permanent balances .....                                               |             |           | 39        |
| 87.00 Total outlays (gross) .....                                                         | 13,161      | 12,006    | 11,855    |
| Offsets:                                                                                  |             |           |           |
| Against gross budget authority and outlays:                                               |             |           |           |
| 88.40 Offsetting collections (cash) from: Non-Federal sources .....                       | -13,257     | -12,303   | -11,816   |
| Net budget authority and outlays:                                                         |             |           |           |
| 89.00 Budget authority .....                                                              |             |           | 58        |
| 90.00 Outlays .....                                                                       | -96         | -297      | 39        |

## Status of Direct Loans (in millions of dollars)

| Identification code 99-4120-0-3-351                                    | 1996 actual | 1997 est. | 1998 est. |
|------------------------------------------------------------------------|-------------|-----------|-----------|
| Position with respect to appropriations act limitation on obligations: |             |           |           |
| 1111 Limitation on direct loans .....                                  |             |           |           |
| 1131 Direct loan obligations exempt from limitation .....              | 12,993      | 11,837    | 11,682    |
| 1150 Total direct loan obligations .....                               | 12,993      | 11,837    | 11,682    |
| Cumulative balance of direct loans outstanding:                        |             |           |           |
| 1210 Outstanding, start of year .....                                  | 2,273       | 2,222     | 1,964     |
| 1231 Disbursements: Direct loan disbursements .....                    | 12,992      | 11,837    | 11,683    |
| 1251 Repayments: Repayments and prepayments .....                      | -13,043     | -12,091   | -11,598   |
| 1263 Write-offs for default: Direct loans .....                        |             | -4        | -1        |

|      |                                |       |       |       |
|------|--------------------------------|-------|-------|-------|
| 1290 | Outstanding, end of year ..... | 2,222 | 1,964 | 2,048 |
|------|--------------------------------|-------|-------|-------|

Note.—Direct loan balances exclude nonaccrual loans and sales contracts.

Pursuant to the Agricultural Credit Act of 1987, stockholders in 11 of 13 Banks for Cooperatives voted in 1988 to merge into a single National Bank for Cooperatives. On January 1, 1995, the Springfield Bank for Cooperatives also merged with other entities, as discussed below, to form the first Agricultural Credit Bank. The remaining Cooperative entity, the St. Paul Bank for Cooperatives, is independently chartered to provide credit and related services, nationwide, to eligible cooperatives primarily engaged in farm supply, grain, marketing and processing (including sugar and dairy.) Loans are also made to rural utilities, including telecommunications companies. The financial schedules below reflect the operations of the St. Paul Bank for Cooperatives. Loans are made for both seasonal and long-term needs.

## Statement of Operations (in millions of dollars)

| Identification code 99-4120-0-3-351 | 1995 actual | 1996 actual | 1997 est. | 1998 est. |
|-------------------------------------|-------------|-------------|-----------|-----------|
| 0101 Total interest income .....    | 177         | 200         | 198       | 205       |
| 0102 Total interest expense .....   | -127        | -137        | -137      | -141      |
| 0109 Net interest income .....      | 50          | 63          | 61        | 64        |
| 0111 Other income .....             | 10          | 13          | 13        | 13        |
| 0112 Other expenses .....           | -21         | -32         | -32       | -31       |
| 0119 Net income .....               | -11         | -19         | -19       | -18       |
| 0191 Total revenues .....           | 187         | 213         | 211       | 218       |
| 0192 Total expenses .....           | -148        | -169        | -169      | -172      |
| 0199 Net income or loss .....       | 39          | 44          | 42        | 46        |

## Balance Sheet (in millions of dollars)

| Identification code 99-4120-0-3-351                                                                        | 1995 actual | 1996 actual | 1997 est. | 1998 est. |
|------------------------------------------------------------------------------------------------------------|-------------|-------------|-----------|-----------|
| ASSETS:                                                                                                    |             |             |           |           |
| Non-Federal assets:                                                                                        |             |             |           |           |
| 1201 Cash and investment securities .....                                                                  | 394         | 356         | 357       | 368       |
| 1206 Accrued interest receivable on loans .....                                                            | 40          | 41          | 41        | 41        |
| Net value of assets related to direct loans receivable and acquired defaulted guaranteed loans receivable: |             |             |           |           |
| 1601 Direct loans, gross .....                                                                             | 2,273       | 2,222       | 1,964     | 2,048     |
| 1603 Allowance for estimated uncollectible loans and interest (-) .....                                    | -24         | -34         | -37       | -41       |
| 1699 Value of assets related to direct loans .....                                                         | 2,249       | 2,188       | 1,927     | 2,007     |
| 1803 Other Federal assets: Property, plant and equipment, net .....                                        | 104         | 119         | 114       | 117       |
| 1999 Total assets .....                                                                                    | 2,787       | 2,704       | 2,439     | 2,533     |
| LIABILITIES:                                                                                               |             |             |           |           |
| Federal liabilities: Resources payable to Treasury .....                                                   |             |             |           |           |
| 2104 .....                                                                                                 | 29          | 34          | 34        | 34        |
| Non-Federal liabilities:                                                                                   |             |             |           |           |
| Accounts payable:                                                                                          |             |             |           |           |
| 2201 Consolidated systemwide and other bank bonds .....                                                    | 1,329       | 1,534       | 1,346     | 1,384     |
| 2201 Consolidated systemwide notes .....                                                                   | 1,166       | 837         | 725       | 745       |
| 2201 Notes payable and other interest-bearing liabilities .....                                            |             |             |           |           |
| 2202 Accrued interest payable .....                                                                        | 17          | 20          | 27        | 30        |
| 2999 Total liabilities .....                                                                               | 2,541       | 2,425       | 2,132     | 2,193     |
| NET POSITION:                                                                                              |             |             |           |           |
| 3300 Cumulative results of operations .....                                                                | 246         | 279         | 307       | 340       |
| 3999 Total net position .....                                                                              | 246         | 279         | 307       | 340       |
| 4999 Total liabilities and net position .....                                                              | 2,787       | 2,704       | 2,439     | 2,533     |

Note.—Loans to cooperatives include nonaccrual loans and sales contracts.

## BANKS FOR COOPERATIVES—Continued

## Statement of Changes in Net Worth (in millions of dollars)

| Identification code 99-4120-0-3-351            | 1995 actual | 1996 actual | 1997 est. | 1998 est. |
|------------------------------------------------|-------------|-------------|-----------|-----------|
| Beginning balance of net worth .....           | 224         | 246         | 279       | 307       |
| Capital stock and participations issued .....  | 4           | 11          | 3         | 5         |
| Capital stock and participations retired ..... | -11         | -8          | -7        | -6        |
| Surplus retired .....                          |             |             |           |           |
| Net income .....                               | 39          | 44          | 43        | 46        |
| Cash/Dividends/Patronage Distributions .....   | -10         | -14         | -11       | -12       |
| Other, net .....                               |             |             |           |           |
| Ending balance of net worth .....              | 246         | 279         | 307       | 340       |

## Financing Activities (in millions of dollars)

| Identification code 99-4120-0-3-351                        | 1995 actual | 1996 actual | 1997 est. | 1998 est. |
|------------------------------------------------------------|-------------|-------------|-----------|-----------|
| Beginning balance of outstanding system obligation .....   | 1,699       | 2,459       | 2,339     | 2,031     |
| Consolidated systemwide and other bank bonds issued .....  | 1,524       | 2,331       | 2,025     | 2,125     |
| Consolidated systemwide and other bank bonds retired ..... | -1,287      | -2,788      | -2,475    | -2,350    |
| Consolidated systemwide notes, net .....                   | 523         | 337         | 142       | 283       |
| Ending balance of outstanding system obligations .....     | 2,459       | 2,339       | 2,031     | 2,089     |

## Object Classification (in millions of dollars)

| Identification code 99-4120-0-3-351                                    | 1996 actual | 1997 est. | 1998 est. |
|------------------------------------------------------------------------|-------------|-----------|-----------|
| 11.1 Personnel compensation: Personnel compensation and benefits ..... | 5           | 6         | 6         |
| 23.2 Cost of space occupied and equipment .....                        | 1           | 1         | 1         |
| 25.2 Other services .....                                              | 3           | 3         | 3         |
| 33.0 Investments and loans .....                                       | 12,992      | 11,837    | 11,682    |
| 43.0 Interest and dividends .....                                      | 137         | 137       | 141       |
| 92.0 Undistributed expenses .....                                      | 23          | 22        | 22        |
| 99.9 Total obligations .....                                           | 13,161      | 12,006    | 11,855    |

## AGRICULTURAL CREDIT BANKS

## Program and Financing (in millions of dollars)

| Identification code 99-4130-0-3-351                                                       | 1996 actual | 1997 est. | 1998 est. |
|-------------------------------------------------------------------------------------------|-------------|-----------|-----------|
| Obligations by program activity:                                                          |             |           |           |
| Operating expenses:                                                                       |             |           |           |
| 00.01 Administrative expenses .....                                                       | 41          | 37        | 39        |
| 00.02 Interest on borrowings .....                                                        | 1,007       | 1,109     | 1,198     |
| 00.03 Insurance premiums .....                                                            | 18          | 16        | 17        |
| 00.04 Provision for loan losses .....                                                     | 48          | 20        | 15        |
| 00.06 Income tax expense .....                                                            | 29          | 30        | 38        |
| 00.07 Other expenses .....                                                                | 62          | 69        | 69        |
| 00.91 Total operating expenses .....                                                      | 1,205       | 1,281     | 1,376     |
| 01.01 Capital investment: direct loans .....                                              | 48,117      | 46,000    | 47,000    |
| 10.00 Total obligations .....                                                             | 49,322      | 47,281    | 48,376    |
| Budgetary resources available for obligation:                                             |             |           |           |
| 21.47 Unobligated balance available, start of year: Authority to borrow .....             | 2,548       | 2,796     | 2,416     |
| 22.00 New budget authority (gross) .....                                                  | 49,570      | 46,901    | 48,460    |
| 23.90 Total budgetary resources available for obligation .....                            | 52,118      | 49,697    | 50,876    |
| 23.95 New obligations .....                                                               | -49,322     | -47,281   | -48,376   |
| 24.47 Unobligated balance available, end of year: Authority to borrow .....               | 2,796       | 2,416     | 2,500     |
| New budget authority (gross), detail:                                                     |             |           |           |
| 67.15 Authority to borrow (indefinite) .....                                              | 806         | 152       | 572       |
| 68.00 Spending authority from offsetting collections: Offsetting collections (cash) ..... | 48,764      | 46,749    | 47,888    |
| 70.00 Total new budget authority (gross) .....                                            | 49,570      | 46,901    | 48,460    |

## Change in unpaid obligations:

|                                                             |         |         |         |
|-------------------------------------------------------------|---------|---------|---------|
| 72.90 Unpaid obligations, start of year: Obligated balance: |         |         |         |
| Fund balance .....                                          | 712     | 712     | 712     |
| 73.10 New obligations .....                                 | 49,322  | 47,281  | 48,376  |
| 73.20 Total outlays (gross) .....                           | -49,322 | -47,281 | -48,376 |
| 74.90 Unpaid obligations, end of year: Obligated balance:   |         |         |         |
| Fund balance .....                                          | 712     | 712     | 712     |

## Outlays (gross), detail:

|                                                  |        |        |        |
|--------------------------------------------------|--------|--------|--------|
| 86.93 Outlays from current balances .....        |        | 380    |        |
| 86.97 Outlays from new permanent authority ..... | 49,322 | 46,901 | 48,376 |
| 87.00 Total outlays (gross) .....                | 49,322 | 47,281 | 48,376 |

## Offsets:

|                                                                     |         |         |         |
|---------------------------------------------------------------------|---------|---------|---------|
| Against gross budget authority and outlays:                         |         |         |         |
| 88.40 Offsetting collections (cash) from: Non-Federal sources ..... | -48,764 | -46,749 | -47,888 |

## Net budget authority and outlays:

|                              |     |     |     |
|------------------------------|-----|-----|-----|
| 89.00 Budget authority ..... | 806 | 152 | 572 |
| 90.00 Outlays .....          | 558 | 532 | 488 |

On January 1, 1995, the National Bank for Cooperatives, the Springfield Bank for Cooperatives, and the Farm Credit Bank of Springfield consolidated to form an Agricultural Credit Bank (ACB), known as CoBank ACB. This bank is headquartered in Denver, Colorado and serves eligible co-operatives nationwide, and provides funding to Agricultural Credit Associations (ACAs) in one of its regions. An ACB operates under statutory authority that combines the authorities of a FCB and a BC. In exercising its FCB authority, CoBank ACB's charter limits its lending to ACAs located in the region previously served by the Farm Credit Bank of Springfield. As an entity lending to Cooperatives, CoBank engages in the same business activities as the St. Paul Bank for Cooperatives and it provides international loans for the financing of agricultural exports.

## Status of Direct Loans (in millions of dollars)

| Identification code 99-4130-0-3-351                                    | 1996 actual | 1997 est. | 1998 est. |
|------------------------------------------------------------------------|-------------|-----------|-----------|
| Position with respect to appropriations act limitation on obligations: |             |           |           |
| 1111 Limitation on direct loans .....                                  |             |           |           |
| 1131 Direct loan obligations exempt from limitation .....              | 48,117      | 46,000    | 47,000    |
| 1150 Total direct loan obligations .....                               | 48,117      | 46,000    | 47,000    |
| Cumulative balance of direct loans outstanding:                        |             |           |           |
| 1210 Outstanding, start of year .....                                  | 14,231      | 14,914    | 15,583    |
| 1231 Disbursements: Direct loan disbursements .....                    | 48,117      | 46,000    | 47,000    |
| 1251 Repayments: Repayments and prepayments .....                      | -47,422     | -45,328   | -46,361   |
| 1263 Write-offs for default: Direct loans .....                        | -12         | -3        | -5        |
| 1290 Outstanding, end of year .....                                    | 14,914      | 15,583    | 16,217    |

## Statement of Operations (in millions of dollars)

| Identification code 99-4130-0-3-351 | 1995 actual | 1996 actual | 1997 est. | 1998 est. |
|-------------------------------------|-------------|-------------|-----------|-----------|
| 0101 Total interest income .....    | 1,171       | 1,317       | 1,406     | 1,511     |
| 0102 Total interest expense .....   | -902        | -1,008      | -1,109    | -1,198    |
| 0109 Net interest income .....      | 269         | 309         | 297       | 313       |
| 0111 Other income .....             | 23          | 26          | 15        | 16        |
| 0112 Other expense .....            | -175        | -198        | -172      | -178      |
| 0119 Net income .....               | -152        | -172        | -157      | -162      |
| 0191 Total revenues .....           | 1,194       | 1,343       | 1,421     | 1,527     |
| 0192 Total expenses .....           | -1,077      | -1,206      | -1,281    | -1,376    |
| 0199 Net income or loss .....       | 117         | 137         | 140       | 151       |

## Balance Sheet (in millions of dollars)

| Identification code 99-4130-0-3-351       | 1995 actual | 1996 actual | 1997 est. | 1998 est. |
|-------------------------------------------|-------------|-------------|-----------|-----------|
| ASSETS:                                   |             |             |           |           |
| Non-Federal assets:                       |             |             |           |           |
| 1201 Cash and investment securities ..... | 2,652       | 2,915       | 2,488     | 2,504     |

|      |                                                                                                            |        |        |        |        |
|------|------------------------------------------------------------------------------------------------------------|--------|--------|--------|--------|
| 1206 | Accrued interest receivable on loans                                                                       | 165    | 167    | 157    | 172    |
|      | Net value of assets related to direct loans receivable and acquired defaulted guaranteed loans receivable: |        |        |        |        |
| 1601 | Direct loans, gross .....                                                                                  | 14,237 | 14,914 | 15,583 | 16,217 |
| 1603 | Allowance for estimated uncollectible loans and interest (-) .....                                         | -170   | -208   | -225   | -235   |
| 1699 | Value of assets related to direct loans .....                                                              | 14,067 | 14,706 | 15,358 | 15,982 |
| 1803 | Other Federal assets: Property, plant and equipment, net .....                                             | 131    | 138    | 153    | 153    |
| 1999 | Total assets .....                                                                                         | 17,015 | 17,926 | 18,156 | 18,811 |
|      | LIABILITIES:                                                                                               |        |        |        |        |
| 2104 | Federal liabilities: Resources payable to Treasury .....                                                   | 142    | 129    | 140    | 145    |
|      | Non-Federal liabilities:                                                                                   |        |        |        |        |
|      | Accounts payable:                                                                                          |        |        |        |        |
| 2201 | Consolidated systemwide and other bank bonds .....                                                         | 10,805 | 14,510 | 14,580 | 15,052 |
| 2201 | Consolidated systemwide notes .....                                                                        | 4,717  | 1,818  | 1,900  | 2,000  |
| 2201 | Notes payable and other interest-bearing liabilities .....                                                 | 12     | 9      | 10     | 10     |
| 2202 | Accrued interest payable .....                                                                             | 126    | 180    | 181    | 188    |
| 2999 | Total liabilities .....                                                                                    | 15,802 | 16,646 | 16,811 | 17,395 |
|      | NET POSITION:                                                                                              |        |        |        |        |
| 3200 | Invested capital .....                                                                                     | 1,213  | 1,280  | 1,345  | 1,416  |
| 3999 | Total net position .....                                                                                   | 1,213  | 1,280  | 1,345  | 1,416  |
| 4999 | Total liabilities and net position .....                                                                   | 17,015 | 17,926 | 18,156 | 18,811 |

## Statement of Changes in Net Worth (in millions of dollars)

|                                                |             |             |           |           |
|------------------------------------------------|-------------|-------------|-----------|-----------|
| Identification code 99-4130-0-3-351            | 1995 actual | 1996 actual | 1997 est. | 1998 est. |
| Beginning balance of net worth .....           | 1,210       | 1,213       | 1,281     | 1,345     |
| Capital stock and participations issued .....  | 6           |             | 4         | 4         |
| Capital stock and participations retired ..... | -52         | -38         | -46       | -46       |
| Net income .....                               | 117         | 138         | 140       | 151       |
| Cash/Dividends/Patronage Distributions .....   | -32         | -32         | -34       | -38       |
| Other, net .....                               | -36         |             |           |           |
| Ending balance of net worth .....              | 1,213       | 1,281       | 1,345     | 1,416     |

## Financing Activities (in millions of dollars)

|                                                            |             |             |           |           |
|------------------------------------------------------------|-------------|-------------|-----------|-----------|
| Identification code 99-4130-0-3-351                        | 1995 actual | 1996 actual | 1997 est. | 1998 est. |
| Beginning balance of outstanding system obligations .....  | 13,736      | 15,320      | 15,964    | 16,116    |
| Consolidated systemwide and other bank bonds issued .....  | 7,768       | 10,663      | 7,200     | 7,500     |
| Consolidated systemwide and other bank bonds retired ..... | -5,505      | -7,079      | -7,130    | -7,030    |
| Consolidated systemwide notes, net .....                   | -679        | -2,940      | 82        | 100       |
| Ending balance of outstanding system obligations .....     | 15,320      | 15,964      | 16,116    | 16,686    |

## Object Classification (in millions of dollars)

|                                                 |             |           |           |
|-------------------------------------------------|-------------|-----------|-----------|
| Identification code 99-4130-0-3-351             | 1996 actual | 1997 est. | 1998 est. |
| 12.1 Personnel compensation and benefits .....  | 35          | 32        | 34        |
| 23.2 Cost of space occupied and equipment ..... | 6           | 5         | 5         |
| 25.2 Other services .....                       | 19          | 16        | 17        |
| 33.0 Investments and loans .....                | 48,117      | 46,000    | 47,000    |
| 43.0 Interest and dividends .....               | 1,007       | 1,109     | 1,198     |
| 92.0 Undistributed expenses .....               | 138         | 119       | 122       |
| 99.9 Total obligations .....                    | 49,322      | 47,281    | 48,376    |

## FARM CREDIT BANKS

## Program and Financing (in millions of dollars)

|                                                                                           |             |           |           |
|-------------------------------------------------------------------------------------------|-------------|-----------|-----------|
| Identification code 99-4160-0-3-371                                                       | 1996 actual | 1997 est. | 1998 est. |
| Obligations by program activity:                                                          |             |           |           |
| Operating expenses:                                                                       |             |           |           |
| 00.01 Administrative expenses .....                                                       | 100         | 103       | 104       |
| 00.02 Interest on borrowings .....                                                        | 2,356       | 2,586     | 2,774     |
| 00.03 Insurance premiums .....                                                            | 13          | 13        | 12        |
| 00.04 Provision for loan losses .....                                                     | 9           | 6         | 3         |
| 00.05 Losses/gains on property .....                                                      | -4          | -2        |           |
| 00.06 Other expenses .....                                                                | 252         | 169       | 149       |
| 00.91 Total operating expenses .....                                                      | 2,726       | 2,875     | 3,042     |
| 01.01 Capital investment: Direct loans .....                                              | 29,160      | 28,789    | 30,083    |
| 10.00 Total obligations .....                                                             | 31,886      | 31,664    | 33,125    |
| Budgetary resources available for obligation:                                             |             |           |           |
| 21.47 Unobligated balance available, start of year: Authority to borrow .....             | 6,083       | 7,125     | 7,333     |
| 22.00 New budget authority (gross) .....                                                  | 32,928      | 31,872    | 33,176    |
| 23.90 Total budgetary resources available for obligation                                  | 39,011      | 38,997    | 40,509    |
| 23.95 New obligations .....                                                               | -31,886     | -31,664   | -33,125   |
| 24.47 Unobligated balance available, end of year: Authority to borrow .....               | 7,125       | 7,333     | 7,384     |
| New budget authority (gross), detail:                                                     |             |           |           |
| 67.15 Authority to borrow (indefinite) .....                                              | 3,354       | 1,598     | 1,040     |
| 68.00 Spending authority from offsetting collections: Offsetting collections (cash) ..... | 29,574      | 30,274    | 32,136    |
| 70.00 Total new budget authority (gross) .....                                            | 32,928      | 31,872    | 33,176    |
| Change in unpaid obligations:                                                             |             |           |           |
| 72.90 Unpaid obligations, start of year: Obligated balance: Fund balance .....            | 771         | 854       | 676       |
| 73.10 New obligations .....                                                               | 31,886      | 31,664    | 33,125    |
| 73.20 Total outlays (gross) .....                                                         | -31,803     | -31,842   | -33,243   |
| 74.90 Unpaid obligations, end of year: Obligated balance: Fund balance .....              | 854         | 676       | 558       |
| Outlays (gross), detail:                                                                  |             |           |           |
| 86.97 Outlays from new permanent authority .....                                          | 31,803      | 31,842    | 33,176    |
| 86.98 Outlays from permanent balances .....                                               |             |           | 67        |
| 87.00 Total outlays (gross) .....                                                         | 31,803      | 31,842    | 33,243    |
| Offsets:                                                                                  |             |           |           |
| Against gross budget authority and outlays:                                               |             |           |           |
| 88.40 Offsetting collections (cash) from: Non-Federal sources .....                       | -29,574     | -30,274   | -32,136   |
| Net budget authority and outlays:                                                         |             |           |           |
| 89.00 Budget authority .....                                                              | 3,354       | 1,598     | 1,040     |
| 90.00 Outlays .....                                                                       | 2,229       | 1,568     | 1,107     |

## Status of Direct Loans (in millions of dollars)

|                                                                        |             |           |           |
|------------------------------------------------------------------------|-------------|-----------|-----------|
| Identification code 99-4160-0-3-371                                    | 1996 actual | 1997 est. | 1998 est. |
| Position with respect to appropriations act limitation on obligations: |             |           |           |
| 1111 Limitation on direct loans .....                                  |             |           |           |
| 1131 Direct loan obligations exempt from limitation .....              | 29,160      | 28,789    | 30,083    |
| 1150 Total direct loan obligations .....                               | 29,160      | 28,789    | 30,083    |
| Cumulative balance of direct loans outstanding:                        |             |           |           |
| 1210 Outstanding, start of year .....                                  | 36,536      | 39,197    | 41,156    |
| 1231 Disbursements: Direct loan disbursements .....                    | 29,077      | 28,967    | 30,201    |
| 1251 Repayments: Repayments and prepayments .....                      | -26,417     | -27,005   | -28,684   |
| 1263 Write-offs for default: Direct loans .....                        | 1           | -3        | -2        |
| 1290 Outstanding, end of year .....                                    | 39,197      | 41,156    | 42,671    |

Note.—Loans outstanding at end of year do not include nonaccrual loans and sales contracts.

The Agricultural Credit Act of 1987 (1987 Act) required the Federal Land Banks (FLBs) and Federal Intermediate Credit Banks (FICBs) to merge into a Farm Credit Bank (FCB) in each of the 12 Farm Credit districts. The FCBs

## FARM CREDIT BANKS—Continued

operate under statutory authority that combines the prior authorities of the FLB and the FICB. No merger occurred in the Jackson district in 1988 because the FLB was in receivership. Pursuant to section 410(e) of the 1987 Act, as amended by the Farm Credit Banks Safety and Soundness Act of 1992, the FICB of Jackson merged with the FCB of Columbia on October 1, 1993. Mergers and consolidations of FCBs across district lines, that began in 1992 continued through mid-1995. As a result of this restructuring activity, 6 FCBs headquartered in the following cities, remain: AgFirst FCB, Columbia, South Carolina; AgAmerica FCB, Spokane, Washington; AgriBank FCB, St. Paul, Minnesota; FCB of Wichita, Wichita, Kansas; FCB of Texas, Austin, Texas; and Western FCB, Sacramento, California.

The FCBs serve as discount banks and as of October 1, 1996 provided funds to 32 Federal Land Credit Associations (FLCA), 66 Production Credit Associations (PCAs), and 60 Agricultural Credit Associations (ACAs). These direct lender associations, in turn, make short-term production loans (PCAs and ACAs) and long-term real estate loans (FLCAs and ACAs) to eligible farmers and ranchers. Also, as of January 1, 1996, 69 Federal Land Bank Associations originated and serviced long-term real estate loans for 2 of the 6 FCBs that have no affiliated FLCAs. FCBs can also lend to local financing institutions, including commercial banks, as authorized by the Farm Credit Act of 1971, as amended.

All the capital stock of the FICB's, from organization in 1923 to December 31, 1956, was held by the U.S. Government. The 1956 Act provided a long-range plan for the eventual ownership of the credit banks by the production credit associations and the gradual retirement of the Government's investment in the banks. This retirement was accomplished in full on December 31, 1968. The last of the Government capital that had been invested in the FLB's was repaid in 1947.

## Statement of Operations (in millions of dollars)

| Identification code 99-4160-0-3-371 | 1995 actual | 1996 actual | 1997 est. | 1998 est. |
|-------------------------------------|-------------|-------------|-----------|-----------|
| 0101 Total interest income .....    | 3,011       | 3,111       | 3,253     | 3,436     |
| 0102 Total interest expense .....   | -2,302      | -2,356      | -2,586    | -2,774    |
| 0109 Net interest income .....      | 709         | 755         | 667       | 662       |
| 0111 Other income .....             | 44          | 47          | 17        | 16        |
| 0112 Other expenses .....           | -361        | -370        | -289      | -268      |
| 0119 Net income .....               | -317        | -323        | -272      | -252      |
| 0191 Total revenues .....           | 3,055       | 3,158       | 3,270     | 3,452     |
| 0192 Total expenses .....           | -2,663      | -2,726      | -2,875    | -3,042    |
| 0199 Net income or loss .....       | 392         | 432         | 395       | 410       |

## Balance Sheet (in millions of dollars)

| Identification code 99-4160-0-3-371                                                                        | 1995 actual | 1996 actual | 1997 est. | 1998 est. |
|------------------------------------------------------------------------------------------------------------|-------------|-------------|-----------|-----------|
| <b>ASSETS:</b>                                                                                             |             |             |           |           |
| Non-Federal assets:                                                                                        |             |             |           |           |
| 1201 Cash and investment securities .....                                                                  | 6,708       | 7,487       | 7,544     | 7,618     |
| 1206 Accrued Interest Receivable .....                                                                     | 810         | 781         | 806       | 819       |
| Net value of assets related to direct loans receivable and acquired defaulted guaranteed loans receivable: |             |             |           |           |
| 1601 Direct loans, gross .....                                                                             | 36,536      | 39,198      | 40,848    | 41,967    |
| 1603 Allowance for estimated uncollectible loans and interest (-) .....                                    | -548        | -494        | -444      | -435      |
| 1699 Value of assets related to direct loans .....                                                         | 35,988      | 38,704      | 40,404    | 41,532    |
| 1803 Other Federal assets: Property, plant and equipment, net .....                                        | 525         | 653         | 545       | 545       |
| 1999 Total assets .....                                                                                    | 44,031      | 47,625      | 49,299    | 50,514    |

## LIABILITIES:

|                                                                 |        |        |        |        |
|-----------------------------------------------------------------|--------|--------|--------|--------|
| 2104 Federal liabilities: Resources payable to Treasury .....   | 276    | 272    | 225    | 224    |
| Non-Federal liabilities:                                        |        |        |        |        |
| Accounts payable:                                               |        |        |        |        |
| 2201 Consolidated systemwide and other bank bonds .....         | 28,532 | 31,860 | 31,496 | 33,206 |
| 2201 Consolidated systemwide notes .....                        | 10,060 | 10,086 | 12,048 | 11,378 |
| 2201 Notes payable and other interest-bearing liabilities ..... | 597    | 662    | 719    | 829    |
| 2202 Accrued interest payable .....                             | 437    | 455    | 479    | 457    |
| 2999 Total liabilities .....                                    | 39,902 | 43,335 | 44,967 | 46,094 |
| <b>NET POSITION:</b>                                            |        |        |        |        |
| 3200 Invested capital .....                                     | 4,129  | 4,290  | 4,332  | 4,420  |
| 3999 Total net position .....                                   | 4,129  | 4,290  | 4,332  | 4,420  |
| 4999 Total liabilities and net position .....                   | 44,031 | 47,625 | 49,299 | 50,514 |

## Statement of Changes in Net Worth (in millions of dollars)

| Identification code 99-4160-0-3-371            | 1995 actual | 1996 actual | 1997 est. | 1998 est. |
|------------------------------------------------|-------------|-------------|-----------|-----------|
| Beginning balance of net worth .....           | 3,964       | 4,129       | 4,290     | 4,332     |
| Capital stock and participations issued .....  | 37          | 77          | 39        | 37        |
| Capital stock and participations retired ..... | -121        | -99         | -69       | -55       |
| Net income .....                               | 392         | 432         | 394       | 410       |
| Cash/Dividends/Patronage Distributions .....   | -146        | -251        | -323      | -304      |
| Other, net .....                               | 3           | 2           | 1         | .....     |
| Ending balance of net worth .....              | 4,129       | 4,290       | 4,332     | 4,420     |

## Financing Activities (in millions of dollars)

| Identification code 99-4160-0-3-371                        | 1995 actual | 1996 actual | 1997 est. | 1998 est. |
|------------------------------------------------------------|-------------|-------------|-----------|-----------|
| Beginning balance of outstanding system obligations .....  | 38,119      | 38,651      | 41,994    | 43,956    |
| Consolidated systemwide and other bank bonds issued .....  | 30,137      | 40,404      | 41,803    | 42,594    |
| Consolidated systemwide and other bank bonds retired ..... | -29,891     | -38,432     | -41,069   | -40,471   |
| Consolidated systemwide notes, net .....                   | 286         | 1,371       | 1,228     | -682      |
| Ending balance of outstanding system obligations .....     | 38,651      | 41,994      | 43,956    | 45,397    |

## Object Classification (in millions of dollars)

| Identification code 99-4160-0-3-371                    | 1996 actual | 1997 est. | 1998 est. |
|--------------------------------------------------------|-------------|-----------|-----------|
| 11.1 Personnel compensation: Full-time permanent ..... | 80          | 82        | 83        |
| 23.2 Cost of space occupied and equipment .....        | 19          | 20        | 21        |
| 25.2 Other services .....                              | 13          | 13        | 12        |
| 33.0 Investments and loans .....                       | 29,160      | 28,789    | 30,083    |
| 43.0 Interest and dividends .....                      | 2,356       | 2,585     | 2,774     |
| 92.0 Undistributed expenses .....                      | 257         | 174       | 152       |
| 99.5 Below reporting threshold .....                   | 1           | 1         | .....     |
| 99.9 Total obligations .....                           | 31,886      | 31,664    | 33,125    |

## FEDERAL AGRICULTURAL MORTGAGE CORPORATION

## Program and Financing (in millions of dollars)

| Identification code 99-4180-0-3-351                                           | 1996 actual | 1997 est. | 1998 est. |
|-------------------------------------------------------------------------------|-------------|-----------|-----------|
| <b>Obligations by program activity:</b>                                       |             |           |           |
| 00.01 Administrative expenses and taxes .....                                 | 5           | 6         | 8         |
| 10.00 Total obligations .....                                                 | 5           | 6         | 8         |
| <b>Budgetary resources available for obligation:</b>                          |             |           |           |
| 21.47 Unobligated balance available, start of year: Authority to borrow ..... | 11          | 12        | 15        |
| 22.00 New budget authority (gross) .....                                      | 6           | 9         | 13        |
| 23.90 Total budgetary resources available for obligation .....                | 17          | 21        | 28        |
| 23.95 New obligations .....                                                   | -5          | -6        | -8        |
| 24.47 Unobligated balance available, end of year: Authority to borrow .....   | 12          | 15        | 20        |

|                                             |                                                         |    |     |
|---------------------------------------------|---------------------------------------------------------|----|-----|
| New budget authority (gross), detail:       |                                                         |    |     |
| 68.00                                       | Spending authority from offsetting collections (gross): |    |     |
|                                             | Offsetting collections (cash) .....                     | 6  | 9   |
|                                             |                                                         |    | 13  |
| Change in unpaid obligations:               |                                                         |    |     |
| 73.10                                       | New obligations .....                                   | 5  | 6   |
|                                             |                                                         |    | 8   |
| 73.20                                       | Total outlays (gross) .....                             | -5 | -6  |
|                                             |                                                         |    | -8  |
| Outlays (gross), detail:                    |                                                         |    |     |
| 86.97                                       | Outlays from new permanent authority .....              | 5  | 6   |
|                                             |                                                         |    | 8   |
| Offsets:                                    |                                                         |    |     |
| Against gross budget authority and outlays: |                                                         |    |     |
| 88.40                                       | Offsetting collections (cash) from: Non-Federal         |    |     |
|                                             | sources .....                                           | -6 | -9  |
|                                             |                                                         |    | -13 |
| Net budget authority and outlays:           |                                                         |    |     |
| 89.00                                       | Budget authority .....                                  |    |     |
| 90.00                                       | Outlays .....                                           | -1 | -3  |
|                                             |                                                         |    | -5  |

Farmer Mac is authorized under the Farm Credit Act of 1971 (the Act), as amended by the Agricultural Credit Act of 1987, to create a secondary market for agricultural real estate and rural home mortgages that meet minimum credit standards (qualified loans). The Farmer Mac title of the Act was amended by the 1990 farm bill to authorize Farmer Mac to purchase, pool, and securitize the guaranteed portions of farmer program, rural business and community development loans guaranteed by the USDA. The Farmer Mac title was further amended in 1991 to clarify Farmer Mac's authority to issue debt obligations, provide for the establishment of minimum capital standards, and establish the Office of Secondary Market Oversight at the Farm Credit Administration (FCA) and expand the agency's rulemaking authority. Most recently, the Farm Credit System Reform Act of 1996 amended the Farmer Mac title to allow Farmer Mac to purchase loans directly from lenders and to issue and guarantee mortgage-backed securities without requiring that a minimum cash reserve or subordinated (first loss) interest be maintained by the lenders, poolers or investors as had been required under its original authority. The 1996 Act also increased Farmer Mac's capital requirements over time and expanded the regulatory authorities of the FCA.

Farmer Mac operates through two programs, "Farmer Mac I," which involves qualified loans, and "Farmer Mac II," which involves guaranteed portions of USDA guaranteed loans. Farmer Mac operates by: (i) purchasing newly originated or existing qualified loans or guaranteed portions from lenders; and (ii) exchanging qualified loans or guaranteed portions for guaranteed securities. Loans purchased by Farmer Mac are aggregated into pools that back Farmer Mac guaranteed securities which are held by Farmer Mac or sold into the capital markets. Farmer Mac is intended to attract new capital for financing qualified loans and guaranteed portions, foster increased long-term, fixed-rate lending, and provide greater liquidity to agricultural and rural lenders. Increased competition among agricultural lenders, stimulated by access to the secondary market, should result in more favorable rates and terms for agricultural borrowers.

Farmer Mac is governed by a 15 member Board of Directors. Ten Board members are elected by stockholders, including five by the Farm Credit System and five by commercial lenders. Five are appointed by the President, subject to Senate confirmation.

#### FINANCING

Financial support and funding for Farmer Mac's operations comes from several sources: sale of common and preferred stock; issuance of debt obligations; gain on sale of guaranteed loan-backed securities; guarantee fees; and income from investments. Under procedures specified in the Act, Farmer Mac may issue obligations to the U.S. Treasury in a cumulative amount not to exceed \$1.5 billion to fulfill its guarantee obligations.

The Act provides for the actuarial soundness of the guarantee fee to be reviewed annually by the Comptroller General in a report to Congress. The soundness of the Farmer Mac I program is maintained through the application of multiple procedures. First, all loans are screened against Farmer Mac's credit underwriting and appraisal standards. Second, Farmer Mac assesses annual guarantee fees set at levels determined, with the assistance of computer modeling tools to evaluate Farmer Mac's portfolio under conditions of economic stress, to be adequate for potential risks undertaken. Third, Farmer Mac controls interest rate risk through matched funding and requirement of yield maintenance provisions for mortgages that prepay. Fourth, Farmer Mac's portfolio of loans and guaranteed securities must conform to geographic and commodity diversification standards set by the Board. Fifth, Farmer Mac maintains an allowance for loan losses determined to be adequate to cover anticipated losses. Lastly, Farmer Mac must maintain core and risk based capital as provided in the Act and FCA regulations. In the Farmer Mac II program, the risks are minimal because only the USDA guaranteed portions of loans are purchased and funding is matched to effectively eliminate interest rate risk.

Available funds of Farmer Mac are invested in U.S. agency securities or other high-grade commercial investments. No stock dividends are allowed under the Act until the Board determines that an adequate loss reserve has been funded to back Farmer Mac guarantees.

#### GUARANTEES

Farmer Mac provides a guarantee of timely payment of principal and interest on securities backed by qualified loans or pools of qualified loans. These securities are not guaranteed by the United States, and are not "government securities". The 1996 Act removed requirements that loan originators or other third parties maintain cash reserves or subordinated securities in connection with the issuance of Farmer Mac's guaranteed securities.

Farmer Mac is subject to reporting requirements under securities laws and its guaranteed mortgage-backed securities are subject to registration with the Securities and Exchange Commission under the 1933 and 1934 Securities Acts.

#### REGULATION

Farmer Mac is federally regulated by the FCA's Office of Secondary Market Oversight (OSMO). OSMO is responsible for examination of and rulemaking for Farmer Mac, including the determination of the stress test to evaluate the adequacy of Farmer Mac's capital and the establishment of risk-based capital requirements after February 1999. The 1996 amendments to the Farmer Mac title expanded FCA's regulatory authority to include provisions for establishing a conservatorship or receivership, if necessary, and provided for increased levels of core capital phased in over three years. Lastly, during the capital phase-in period the U.S. Treasury and FCA jointly monitor Farmer Mac's financial condition and report to Congress biannually, as requested by Congress in connection with the enactment of the 1996 Act.

Status of Guaranteed Loans (in millions of dollars)

| Identification code 99-4180-0-3-351                                    | 1996 actual | 1997 est. | 1998 est. |
|------------------------------------------------------------------------|-------------|-----------|-----------|
| Position with respect to appropriations act limitation on commitments: |             |           |           |
| 2111 Limitation on guaranteed loans made by private lenders .....      |             |           |           |
| 2131 Guaranteed loan commitments exempt from limitation .....          | 199         | 960       | 1,191     |
| 2150 Total guaranteed loan commitments .....                           | 199         | 960       | 1,191     |
| Cumulative balance of guaranteed loans outstanding:                    |             |           |           |
| 2210 Outstanding, start of year .....                                  | 506         | 598       | 1,313     |
| 2231 Disbursements of new guaranteed loans .....                       | 199         | 960       | 1,191     |
| 2251 Repayments and prepayments .....                                  | -107        | -245      | -423      |

## FEDERAL AGRICULTURAL MORTGAGE CORPORATION—Continued

## Status of Guaranteed Loans (in millions of dollars)—Continued

| Identification code 99-4180-0-3-351 | 1996 actual | 1997 est. | 1998 est. |
|-------------------------------------|-------------|-----------|-----------|
| 2290 Outstanding, end of year ..... | 598         | 1,313     | 2,081     |

## Memorandum:

|      |                                                                      |     |       |       |
|------|----------------------------------------------------------------------|-----|-------|-------|
| 2299 | Guaranteed amount of guaranteed loans outstanding, end of year ..... | 598 | 1,313 | 2,081 |
|------|----------------------------------------------------------------------|-----|-------|-------|

## Statement of Operations (in millions of dollars)

| Identification code 99-4180-0-3-351 | 1995 actual | 1996 actual | 1997 est. | 1998 est. |
|-------------------------------------|-------------|-------------|-----------|-----------|
| 0111 Net interest income .....      | 3           | 3           | 2         | 3         |
| 0112 Allocated admin expense .....  | -3          | -3          | -1        | -2        |
| 0119 Net income or loss (-) .....   |             |             | 1         | 1         |
| 0121 Guarantee fee income .....     |             | 2           | 4         | 7         |
| 0122 Allocated admin expense .....  |             | -2          | -3        | -4        |
| 0129 Net income or loss (-) .....   |             |             | 1         | 3         |
| 0131 Gain on issuance of MBS .....  |             | 1           | 3         | 3         |
| 0132 Allocated admin expense .....  |             |             | -2        | -2        |
| 0139 Net income or loss (-) .....   |             | 1           | 1         | 1         |
| 0199 Net income or loss .....       |             | 1           | 3         | 5         |

## Balance Sheet (in millions of dollars)

| Identification code 99-4180-0-3-351                     | 1995 actual | 1996 actual | 1997 est. | 1998 est. |
|---------------------------------------------------------|-------------|-------------|-----------|-----------|
| ASSETS:                                                 |             |             |           |           |
| 1201 Non-Federal assets: Investment in securities ..... | 619         | 553         | 650       | 696       |
| 1999 Total assets .....                                 | 619         | 553         | 650       | 696       |
| LIABILITIES:                                            |             |             |           |           |
| 2203 Non-Federal liabilities: Debt .....                | 607         | 538         | 598       | 639       |
| 2999 Total liabilities .....                            | 607         | 538         | 598       | 639       |
| NET POSITION:                                           |             |             |           |           |
| 3200 Invested capital .....                             | 12          | 15          | 52        | 57        |
| 3999 Total net position .....                           | 12          | 15          | 52        | 57        |
| 4999 Total liabilities and net position .....           | 619         | 553         | 650       | 696       |

## Object Classification (in millions of dollars)

| Identification code 99-4180-0-3-351                                    | 1996 actual | 1997 est. | 1998 est. |
|------------------------------------------------------------------------|-------------|-----------|-----------|
| 11.1 Personnel compensation: Personnel compensation and benefits ..... | 2           | 3         | 4         |
| 25.2 Other services .....                                              | 2           | 3         | 4         |
| 99.5 Below reporting threshold .....                                   | 1           |           |           |
| 99.9 Total obligations .....                                           | 5           | 6         | 8         |

## FEDERAL HOME LOAN BANK SYSTEM

## FEDERAL HOME LOAN BANKS

## Program and Financing (in millions of dollars)

| Identification code 99-4200-0-3-371                                          | 1996 actual | 1997 est. | 1998 est. |
|------------------------------------------------------------------------------|-------------|-----------|-----------|
| Obligations by program activity:                                             |             |           |           |
| Operating expenses:                                                          |             |           |           |
| 00.01 Administrative expenses including FHFB assessments .....               | 240         | 223       | 223       |
| 00.02 Affordable Housing program .....                                       | 115         | 120       | 120       |
| 00.03 Interest on consolidated obligations and loss on debt retirement ..... | 13,027      | 12,500    | 12,500    |
| 00.04 Interest on members' deposits and other borrowings .....               | 982         | 1,000     | 1,000     |
| 00.05 Payment to REFCORP .....                                               | 300         | 300       | 300       |
| 00.06 Cash dividends on capital stock .....                                  | 556         | 550       | 550       |
| 00.91 Total operating expenses .....                                         | 15,220      | 14,693    | 14,693    |
| Capital investment:                                                          |             |           |           |
| 01.01 Investment in bank premises .....                                      | 9           | 15        | 9         |

|       |                                   |        |        |        |
|-------|-----------------------------------|--------|--------|--------|
| 01.04 | Net increase in advances .....    | 31,174 |        |        |
| 01.05 | Net increase in investments ..... |        | 13,304 |        |
| 01.06 | Repurchase of capital stock ..... | 1,204  | 1,250  | 1,250  |
| 01.91 | Total capital investment .....    | 32,387 | 14,569 | 1,259  |
| 10.00 | Total obligations .....           | 47,607 | 29,262 | 15,952 |

## Budgetary resources available for obligation:

|       |                                                                         |         |         |         |
|-------|-------------------------------------------------------------------------|---------|---------|---------|
| 21.47 | Unobligated balance available, start of year: Authority to borrow ..... | 148     |         | 94      |
| 22.00 | New budget authority (gross) .....                                      | 47,459  | 29,357  | 17,609  |
| 23.90 | Total budgetary resources available for obligation .....                | 47,607  | 29,357  | 17,703  |
| 23.95 | New obligations .....                                                   | -47,607 | -29,262 | -15,952 |
| 24.47 | Unobligated balance available, end of year: Authority to borrow .....   |         | 94      | 1,751   |

## New budget authority (gross), detail:

|       |                                                                                     |        |        |        |
|-------|-------------------------------------------------------------------------------------|--------|--------|--------|
| 67.15 | Authority to borrow (indefinite) .....                                              | 16,250 | 11,430 |        |
| 68.00 | Spending authority from offsetting collections: Offsetting collections (cash) ..... | 31,209 | 17,927 | 17,609 |
| 70.00 | Total new budget authority (gross) .....                                            | 47,459 | 29,357 | 17,609 |

## Change in unpaid obligations:

|                                    |                                                                                               |         |         |         |
|------------------------------------|-----------------------------------------------------------------------------------------------|---------|---------|---------|
| Unpaid obligations, start of year: |                                                                                               |         |         |         |
| Obligated balance:                 |                                                                                               |         |         |         |
| 72.41                              | U.S. Securities: Par value .....                                                              | 2,630   | 1,695   | 1,700   |
| 72.47                              | Authority to borrow (obligated balance net of U.S. Treasury and agency securities held) ..... | 2,231   | 3,648   | 3,437   |
| 72.90                              | Fund balance .....                                                                            | 449     | 358     | 300     |
| 72.99                              | Total unpaid obligations, start of year .....                                                 | 5,310   | 5,701   | 5,437   |
| 73.10                              | New obligations .....                                                                         | 47,607  | 29,262  | 15,952  |
| 73.20                              | Total outlays (gross) .....                                                                   | -47,216 | -29,527 | -17,609 |
| Unpaid obligations, end of year:   |                                                                                               |         |         |         |
| Obligated balance:                 |                                                                                               |         |         |         |
| 74.41                              | U.S. Securities: Par value .....                                                              | 1,695   | 1,700   | 1,700   |
| 74.47                              | Authority to borrow .....                                                                     | 3,648   | 3,437   | 1,780   |
| 74.90                              | Fund balance .....                                                                            | 358     | 300     | 300     |
| 74.99                              | Total unpaid obligations, end of year .....                                                   | 5,701   | 5,437   | 3,780   |

## Outlays (gross), detail:

|       |                                            |        |        |        |
|-------|--------------------------------------------|--------|--------|--------|
| 86.97 | Outlays from new permanent authority ..... | 47,216 | 29,357 | 17,609 |
| 86.98 | Outlays from permanent balances .....      |        | 170    |        |
| 87.00 | Total outlays (gross) .....                | 47,216 | 29,527 | 17,609 |

## Offsets:

|                                             |                                            |         |         |         |
|---------------------------------------------|--------------------------------------------|---------|---------|---------|
| Against gross budget authority and outlays: |                                            |         |         |         |
| Offsetting collections (cash) from:         |                                            |         |         |         |
| Non-Federal sources:                        |                                            |         |         |         |
| 88.40                                       | Collections from non-Federal sources ..... | -18,215 | -17,625 | -17,609 |
| 88.40                                       | Net decrease in advances .....             |         | -302    |         |
| 88.40                                       | Net decrease in investments .....          | -12,994 |         |         |
| 88.90                                       | Total, offsetting collections (cash) ..... | -31,209 | -17,927 | -17,609 |

## Net budget authority and outlays:

|       |                        |        |        |  |
|-------|------------------------|--------|--------|--|
| 89.00 | Budget authority ..... | 16,250 | 11,430 |  |
| 90.00 | Outlays .....          | 16,007 | 11,600 |  |

## Status of Direct Loans (in millions of dollars)

| Identification code 99-4200-0-3-371                                    | 1996 actual                                          | 1997 est. | 1998 est. |
|------------------------------------------------------------------------|------------------------------------------------------|-----------|-----------|
| Position with respect to appropriations act limitation on obligations: |                                                      |           |           |
| 1111                                                                   | Limitation on direct loans .....                     |           |           |
| 1131                                                                   | Direct loan obligations exempt from limitation ..... | 796,853   | 800,000   |
| 1150                                                                   | Total direct loan obligations .....                  | 796,853   | 800,000   |
| Cumulative balance of direct loans outstanding:                        |                                                      |           |           |
| 1210                                                                   | Outstanding, start of year .....                     | 122,128   | 153,302   |
| 1231                                                                   | Disbursements: Direct loan disbursements .....       | 796,853   | 800,000   |
| 1251                                                                   | Repayments: Repayments and prepayments .....         | -765,679  | -800,302  |
| 1290                                                                   | Outstanding, end of year .....                       | 153,302   | 153,000   |

The 12 Federal Home Loan Banks were chartered by the Federal Home Loan Bank Board under the authority of the Federal Home Loan Bank Act of 1932 (the Act). The

FHLBanks are under the supervision of the Federal Housing Finance Board. The common mission of the FHLBanks is to facilitate the extension of credit through their members in order to provide access to housing for all Americans and to improve the quality of their communities. To accomplish this mission, the FHLBanks make loans, called advances, and provide other credit products and services to their nearly 6,000 member commercial banks, savings associations, insurance companies, and credit unions. Advances and letters of credit must be fully secured by eligible collateral and long-term advances may be made only for the purpose of providing funds for residential housing finance. Additionally, specialized advance programs provide funds for community reinvestment and affordable housing programs. All regulated financial depositories and insurance companies engaged in residential housing finance are eligible for membership. Each FHLBank operates in a geographic district designated by the Board and together the FHLBanks cover all of the United States as well as the District of Columbia, Puerto Rico, the Virgin Islands, and Guam.

Advances outstanding on September 30, 1996 totaled approximately \$153.3 billion, a net increase of approximately \$31.2 billion from the September 30, 1995 level of \$122.1 billion.

The principal source of funds for the lending operation is the sale of consolidated obligations to the public. On September 30, 1996, \$243.5 billion of these obligations were outstanding. The consolidated obligations are not guaranteed by the U.S. Government as to principal or interest. Other sources of lendable funds include members' deposits and capital. Deposits totaled \$15.4 billion and total capital amounted to \$16.5 billion as of September 30, 1996. Funds not immediately needed for advances to members are invested.

The capital stock of the Federal Home Loan Banks is owned entirely by the members. Initially the U.S. Government purchased stock of the banks in the amount of \$125 million. The banks had repurchased the Government's investment in full by mid-1951.

The operating expenses of the FHLBanks are paid from their own income and are not included in the budget of the United States. Included in these expenses are the assessments by the Finance Board to cover its administrative and other costs. The Finance Board's budget and expenditures, however, are included in the budget of the United States.

The Act, as amended in 1989, requires each FHLBank to operate an Affordable Housing Program (AHP). Each FHLBank provides subsidies in the form of direct grants or below-market rate advances for members that use the funds for qualifying affordable housing projects. The FHLBank system sets aside for its AHPs a minimum of \$100 million annually. The Act also requires that the FHLBanks contribute \$300 million annually to assist in the payment of interest on bonds issued by the Resolution Funding Corporation.

The forecast data for 1997 and 1998 contained in this material represents estimates and should not be construed as an official forecast of the FHLBanks System's future position.

Statement of Operations (in millions of dollars)

| Identification code 99-4200-0-3-371               | 1995 actual | 1996 actual | 1997 est. | 1998 est. |
|---------------------------------------------------|-------------|-------------|-----------|-----------|
| 0101 Revenue .....                                | 14,568      | 15,712      | 15,100    | 15,100    |
| 0102 Expense (excludes payments to REFCORP) ..... | -13,370     | -14,364     | -13,843   | -13,843   |
| 0109 Net income .....                             | 1,198       | 1,348       | 1,257     | 1,257     |

Balance Sheet (in millions of dollars)

| Identification code 99-4200-0-3-371                                                               | 1995 actual | 1996 actual | 1997 est. | 1998 est. |
|---------------------------------------------------------------------------------------------------|-------------|-------------|-----------|-----------|
| <b>ASSETS:</b>                                                                                    |             |             |           |           |
| Investments in US securities:                                                                     |             |             |           |           |
| 1102 Federal assets: Treasury securities, net .....                                               | 2,630       | 1,695       | 1,700     | 1,700     |
| Non-Federal assets:                                                                               |             |             |           |           |
| 1201 Investments in non-Federal securities, net .....                                             | 134,990     | 121,996     | 135,300   | 135,300   |
| 1206 Accounts receivable .....                                                                    | 3,532       | 3,883       | 3,800     | 3,800     |
| 1401 Net value of assets related to direct loans receivable: Direct loans receivable, gross ..... | 122,128     | 153,302     | 153,000   | 153,000   |
| Other Federal assets:                                                                             |             |             |           |           |
| 1801 Cash and other monetary assets .....                                                         | 449         | 358         | 300       | 300       |
| 1803 Property, plant and equipment, net .....                                                     | 157         | 156         | 160       | 160       |
| 1901 Other assets .....                                                                           | 941         | 339         | 300       | 300       |
| 1999 Total assets .....                                                                           | 264,828     | 281,728     | 294,560   | 294,560   |
| <b>LIABILITIES:</b>                                                                               |             |             |           |           |
| 2101 Federal liabilities: REFCORP and AHP ....                                                    | 347         | 388         | 390       | 390       |
| Non-Federal liabilities:                                                                          |             |             |           |           |
| 2201 Accounts payable .....                                                                       | 185         | 234         | 200       | 200       |
| 2202 Interest payable .....                                                                       | 3,946       | 4,259       | 4,200     | 3,000     |
| 2203 Debt .....                                                                                   | 226,406     | 243,533     | 255,000   | 255,000   |
| Other:                                                                                            |             |             |           |           |
| 2207 Deposit funds and other borrowings .....                                                     | 18,437      | 16,038      | 16,000    | 16,000    |
| 2207 Other .....                                                                                  | 832         | 820         | 647       | 190       |
| 2999 Total liabilities .....                                                                      | 250,154     | 265,272     | 276,437   | 274,780   |
| <b>NET POSITION:</b>                                                                              |             |             |           |           |
| 3200 Invested capital .....                                                                       | 14,674      | 16,456      | 18,123    | 19,780    |
| 3999 Total net position .....                                                                     | 14,674      | 16,456      | 18,123    | 19,780    |
| 4999 Total liabilities and net position .....                                                     | 264,828     | 281,728     | 294,560   | 294,560   |

Object Classification (in millions of dollars)

| Identification code 99-4200-0-3-371                    | 1996 actual | 1997 est. | 1998 est. |
|--------------------------------------------------------|-------------|-----------|-----------|
| 11.1 Personnel compensation: Full-time permanent ..... | 98          | 80        | 80        |
| 12.1 Civilian personnel benefits .....                 | 25          | 26        | 26        |
| 21.0 Travel and transportation of persons .....        | 6           | 6         | 6         |
| 23.3 Communications, utilities, and other rent .....   | 21          | 22        | 22        |
| 24.0 Printing and reproduction .....                   | 7           | 7         | 7         |
| 25.2 Other services .....                              | 76          | 75        | 75        |
| 31.0 Equipment .....                                   | 7           | 7         | 7         |
| 32.0 Land and structures .....                         | 9           | 15        | 9         |
| Investments and loans:                                 |             |           |           |
| 33.0 Net increase in advances .....                    | 31,174      |           |           |
| 33.0 Net increase in investments .....                 |             | 13,304    |           |
| 41.0 Subsidies (Affordable Housing Program) .....      | 115         | 120       | 120       |
| Interest and dividends:                                |             |           |           |
| 43.0 Interest and cash dividends .....                 | 14,565      | 14,050    | 14,050    |
| 43.0 REFCORP interest .....                            | 300         | 300       | 300       |
| 92.0 Repurchase of capital stock (gross) .....         | 1,204       | 1,250     | 1,250     |
| 99.9 Total obligations .....                           | 47,607      | 29,262    | 15,952    |

## FINANCING CORPORATION

The Financing Corporation (FICO) is a mixed-ownership government corporation, chartered by the Federal Home Loan Bank Board pursuant to the Federal Savings and Loan Insurance Corporation Recapitalization Act of 1987, as amended (the "Act"). FICO's sole purpose was to function as a financing vehicle for the FSLIC Resolution Fund, formerly the Federal Savings and Loan Insurance Corporation (FSLIC). FICO operates under the supervision and control of the Federal Housing Finance Board (the "Finance Board"). Pursuant to the Act, FICO was authorized to issue debentures, bonds and other obligations subject to limitations contained in the Act, the net proceeds of which were to be used solely to purchase capital certificates issued by the FSLIC Resolution Fund, or to refund any previously issued obligations. The Resolution Trust Corporation Refinancing, Restructuring, and Improvement Act of 1991 terminated the FICO's borrowing authority.

The Act provided formulas pursuant to which the Federal Home Loan Banks made capital contributions to FICO at

## FINANCING CORPORATION—Continued

the direction of the Finance Board for the purchase of FICO capital stock. FICO used the proceeds received from the sales of such capital stock to purchase non-interest bearing securities for deposit in a segregated account as required by the Act. The non-interest bearing securities held in the segregated account will be the primary source of repayment of the principal of the FICO obligations. Securities in the segregated account are kept separate from other FICO accounts and funds but are not specifically pledged as collateral for the payment of obligations. The primary source of payment of interest on the obligations is the receipt of assessments imposed on and collected from institutions' accounts which are insured by the Bank Insurance Fund (the "BIF") and the Savings Association Insurance Fund (the "SAIF").

## Statement of Operations (in millions of dollars)

| Identification code 99-4033-0-3-373 |                  | 1995 actual | 1996 actual | 1997 est. | 1998 est. |
|-------------------------------------|------------------|-------------|-------------|-----------|-----------|
| 0101                                | Revenue .....    | 897         | 906         | 915       | 926       |
| 0102                                | Expense .....    | -795        | -795        | -795      | -795      |
| 0109                                | Net income ..... | 102         | 111         | 120       | 131       |

## Balance Sheet (in millions of dollars)

| Identification code 99-4033-0-3-373 |                                                           | 1995 actual | 1996 actual | 1997 est. | 1998 est. |
|-------------------------------------|-----------------------------------------------------------|-------------|-------------|-----------|-----------|
| <b>ASSETS:</b>                      |                                                           |             |             |           |           |
| Investments in US securities:       |                                                           |             |             |           |           |
| 1102                                | Federal assets: Segregated accounts investment, net ..... | 1,244       | 1,355       | 1,475     | 1,606     |
| Other Federal assets:               |                                                           |             |             |           |           |
| 1801                                | Cash, cash equivalents, and interest receivable .....     | 279         | 281         | 281       | 281       |
| 1901                                | Other assets .....                                        | 13          | 12          | 12        | 11        |
| 1999                                | Total assets .....                                        | 1,536       | 1,648       | 1,768     | 1,898     |
| <b>LIABILITIES:</b>                 |                                                           |             |             |           |           |
| Non-Federal liabilities:            |                                                           |             |             |           |           |
| 2202                                | Interest payable .....                                    | 236         | 236         | 236       | 236       |
| 2203                                | Debt .....                                                | 8,141       | 8,142       | 8,144     | 8,145     |
| 2207                                | Other .....                                               | 85          | 85          | 83        | 81        |
| 2999                                | Total liabilities .....                                   | 8,462       | 8,463       | 8,463     | 8,462     |
| <b>NET POSITION:</b>                |                                                           |             |             |           |           |
| 3100                                | FICO capital stock purchased by FHLBanks .....            | 680         | 680         | 680       | 680       |
| Invested capital:                   |                                                           |             |             |           |           |
| 3200                                | FSLIC capital certificates .....                          | -7,568      | -7,568      | -7,568    | -7,568    |
| 3200                                | FSLIC nonvoting capital stock .....                       | -603        | -603        | -603      | -603      |
| 3300                                | Cumulative results of operations .....                    | 565         | 675         | 796       | 927       |
| 3999                                | Total net position .....                                  | -6,926      | -6,816      | -6,695    | -6,564    |
| 4999                                | Total liabilities and net position .....                  | 1,536       | 1,647       | 1,768     | 1,898     |

## RESOLUTION FUNDING CORPORATION

The Resolution Funding Corporation (the "REFCORP") is a mixed-ownership government corporation established by Title V of the Financial Institutions Reform, Recovery, and Enforcement Act of 1989 (FIRREA). The sole purpose of REFCORP was to provide financing for the Resolution Trust Corporation (the "RTC"). Pursuant to FIRREA, REFCORP was authorized to issue debentures, bonds, and other obligations, subject to limitations contained in the Act and regulations established by the Thrift Depositor Protection Oversight Board. The proceeds of the debt (less any discount, plus any premium, net of issuance cost) were used solely to purchase nonredeemable capital certificates of the RTC or to refund any previously issued obligations.

REFCORP is subject to the general oversight and direction of the Thrift Depositor Protection Oversight Board. The day-to-day operations of REFCORP are under the management of a three-member Directorate comprised of the Director of the Office of Finance of the Federal Home Loan Banks and

two members selected by the Oversight Board from among the presidents of the twelve Federal Home Loan Banks ("the FHLBanks"). Members of the Directorate serve without compensation, and REFCORP is not permitted to have any paid employees. REFCORP and its Directorate are subject to regulations, orders and directions of the Thrift Depositor Protection Oversight Board.

FIRREA and the regulations adopted by the Thrift Depositor Protection Oversight Board provide formulas pursuant to which the Federal Home Loan Banks made capital contributions to REFCORP's Principal Fund and continue to make interest payments on outstanding REFCORP obligations. FIRREA also provides that the U.S. Treasury cover any interest shortfall. Funds designated for the Principal Funds were used to purchase zero-coupon bonds. The zero-coupon bonds will be held in the Principal Fund and are the primary source of repayment of the principal of the obligations at maturity.

## Statement of Operations (in millions of dollars)

| Identification code 99-4029-0-3-373 |                  | 1995 actual | 1996 actual | 1997 est. | 1998 est. |
|-------------------------------------|------------------|-------------|-------------|-----------|-----------|
| 0101                                | Revenue .....    | 2,895       | 2,925       | 2,942     | 2,967     |
| 0102                                | Expense .....    | -2,626      | -2,633      | -2,626    | -2,626    |
| 0109                                | Net income ..... | 269         | 292         | 316       | 341       |

## Balance Sheet (in millions of dollars)

| Identification code 99-4029-0-3-373 |                                                                       | 1995 actual | 1996 actual | 1997 est. | 1998 est. |
|-------------------------------------|-----------------------------------------------------------------------|-------------|-------------|-----------|-----------|
| <b>ASSETS:</b>                      |                                                                       |             |             |           |           |
| Investments in US securities:       |                                                                       |             |             |           |           |
| 1102                                | Federal assets: Principal fund account investment, net .....          | 3,567       | 3,856       | 4,168     | 4,504     |
| 1206                                | Non-Federal assets: Assessments receivable for interest expense ..... | 881         | 888         | 881       | 881       |
| 1901                                | Other Federal assets: Other assets .....                              | 1           | 1           | .....     | .....     |
| 1999                                | Total assets .....                                                    | 4,449       | 4,745       | 5,049     | 5,385     |
| <b>LIABILITIES:</b>                 |                                                                       |             |             |           |           |
| Non-Federal liabilities:            |                                                                       |             |             |           |           |
| 2202                                | Accrued interest payable on long-term obligations .....               | 881         | 888         | 881       | 881       |
| 2203                                | Debt .....                                                            | 30,076      | 30,074      | 30,072    | 30,069    |
| 2999                                | Total liabilities .....                                               | 30,957      | 30,962      | 30,953    | 30,950    |
| <b>NET POSITION:</b>                |                                                                       |             |             |           |           |
| 3100                                | Nonvoting capital stock issued to FHLBanks .....                      | 2,513       | 2,513       | 2,513     | 2,513     |
| Invested capital:                   |                                                                       |             |             |           |           |
| 3200                                | RTC nonredeemable capital certificates .....                          | -31,286     | -31,286     | -31,286   | -31,286   |
| 3200                                | Contributed capital—principal fund assessments .....                  | 1,057       | 1,057       | 1,057     | 1,057     |
| 3300                                | Cumulative results of operations .....                                | 1,208       | 1,499       | 1,813     | 2,152     |
| 3999                                | Total net position .....                                              | -26,508     | -26,217     | -25,903   | -25,564   |
| 4999                                | Total liabilities and net position .....                              | 4,449       | 4,745       | 5,050     | 5,386     |

## BOARD OF GOVERNORS OF THE FEDERAL RESERVE SYSTEM

## Program and Financing (in millions of dollars)

| Identification code 99-4450-0-3-803     |                                                            | 1995 actual | 1996 est. | 1997 est. |
|-----------------------------------------|------------------------------------------------------------|-------------|-----------|-----------|
| <b>Obligations by program activity:</b> |                                                            |             |           |           |
| Board operating expenses:               |                                                            |             |           |           |
| 00.01                                   | Monetary and economic policy .....                         | 72          | 73        | 76        |
| 00.02                                   | Services to financial institutions and the public .....    | 3           | 3         | 4         |
| 00.03                                   | Supervision and regulation of financial institutions ..... | 65          | 66        | 68        |
| 00.04                                   | System policy direction and oversight .....                | 32          | 33        | 34        |
| 00.91                                   | Subtotal: Board operating expenses .....                   | 172         | 175       | 182       |
| 01.01                                   | Office of Inspector General operating expenses .....       | 3           | 3         | 3         |
| 10.00                                   | Total obligations .....                                    | 175         | 178       | 185       |

|                                               |                                                         |      |      |
|-----------------------------------------------|---------------------------------------------------------|------|------|
| Budgetary resources available for obligation: |                                                         |      |      |
| 21.40                                         | Unobligated balance available, start of year:           |      |      |
|                                               | Uninvested balance .....                                | -3   | -2   |
| 22.00                                         | New budget authority (gross) .....                      | 176  | 172  |
|                                               |                                                         |      | 185  |
| 23.90                                         | Total budgetary resources available for obligation      | 173  | 170  |
| 23.95                                         | New obligations .....                                   | -175 | -178 |
| 24.40                                         | Unobligated balance available, end of year:             |      |      |
|                                               | Uninvested balance .....                                | -2   | -8   |
|                                               |                                                         |      | -8   |
| New budget authority (gross), detail:         |                                                         |      |      |
| 68.00                                         | Spending authority from offsetting collections (gross): |      |      |
|                                               | Offsetting collections (cash) .....                     | 176  | 172  |
|                                               |                                                         |      | 185  |
| Change in unpaid obligations:                 |                                                         |      |      |
| 72.40                                         | Unpaid obligations, start of year: Obligated balance:   |      |      |
|                                               | Appropriation .....                                     | 18   | 18   |
| 73.10                                         | New obligations .....                                   | 175  | 178  |
| 73.20                                         | Total outlays (gross) .....                             | -175 | -178 |
| 74.40                                         | Unpaid obligations, end of year: Obligated balance:     |      |      |
|                                               | Appropriation .....                                     | 18   | 18   |
|                                               |                                                         |      | 18   |
| Outlays (gross), detail:                      |                                                         |      |      |
| 86.97                                         | Outlays from new permanent authority .....              | 160  | 162  |
| 86.98                                         | Outlays from permanent balances .....                   | 15   | 16   |
|                                               |                                                         |      | 10   |
| 87.00                                         | Total outlays (gross) .....                             | 175  | 178  |
|                                               |                                                         |      | 185  |
| Offsets:                                      |                                                         |      |      |
|                                               | Against gross budget authority and outlays:             |      |      |
| 88.40                                         | Offsetting collections (cash) from: Non-Federal         |      |      |
|                                               | sources .....                                           | -176 | -172 |
|                                               |                                                         |      | -185 |
| Net budget authority and outlays:             |                                                         |      |      |
| 89.00                                         | Budget authority .....                                  |      |      |
| 90.00                                         | Outlays .....                                           | -1   | 6    |

The figures presented may differ from other Board financial material because they are prepared in accordance with OMB guidelines which vary from the Board's budget and accounting procedures.

The Federal Reserve System operates under the provisions of the Federal Reserve Act of 1913, as amended, and other acts of Congress.

**Program.**—To carry out its responsibilities under the Act, the Board determines general monetary, credit, and operating policies for the System as a whole and formulates the rules and regulations necessary to carry out the purposes of the Federal Reserve Act. The Board's principal duties consist of exerting an influence over credit conditions and supervising the Federal Reserve banks and member banks.

**Financing.**—Under the provisions of section 10 of the Federal Reserve Act, the Board of Governors levies upon the Federal Reserve banks, in proportion to their capital and surplus, an assessment sufficient to pay its estimated expenses. The Board, under the Act, determines and prescribes the manner in which its obligations are incurred and its expenses paid. Funds derived from assessments are deposited in the Federal Reserve Bank of Richmond, and the Act provides that such funds "shall not be construed to be Government funds or appropriated moneys." No Government appropriation is required to support operations of the Board.

The information presented pertains to Board operations only. Expenditures made on behalf of the Federal Reserve banks for production, issuance, retirement, and shipment of

Federal Reserve notes are not included, since they are reimbursed in full by the Federal Reserve banks.

#### Statement of Operations (in millions of dollars)

| Identification code 99-4450-0-3-803 |                              | 1995 actual | 1996 est. | 1997 est. |
|-------------------------------------|------------------------------|-------------|-----------|-----------|
| 0101                                | Revenue .....                | 171         | 176       | 172       |
| 0102                                | Expense .....                | -174        | -175      | -178      |
| 0109                                | Net income or loss (-) ..... | -3          | 1         | -6        |

#### Balance Sheet (in millions of dollars)

| Identification code 99-4450-0-3-803 |                                                                         | 1995 actual | 1996 est. | 1997 est. |
|-------------------------------------|-------------------------------------------------------------------------|-------------|-----------|-----------|
| ASSETS:                             |                                                                         |             |           |           |
| 1206                                | Non-Federal assets: Receivables, net .....                              | 3           | 3         | 3         |
| Other Federal assets:               |                                                                         |             |           |           |
| 1801                                | Cash in bank .....                                                      | 15          | 16        | 10        |
| 1803                                | Property, plant and equipment, net .....                                | 125         | 119       | 129       |
| 1999                                | Total assets .....                                                      | 143         | 138       | 142       |
| LIABILITIES:                        |                                                                         |             |           |           |
| 2201                                | Non-Federal liabilities: Accounts payable and accrued liabilities ..... | 24          | 21        | 21        |
| 2999                                | Total liabilities .....                                                 | 24          | 21        | 21        |
| NET POSITION:                       |                                                                         |             |           |           |
| 3100                                | Appropriated capital .....                                              | -6          | -2        | -8        |
| 3200                                | Invested capital .....                                                  | 125         | 119       | 129       |
| 3999                                | Total net position .....                                                | 119         | 117       | 121       |
| 4999                                | Total liabilities and net position .....                                | 143         | 138       | 142       |

#### Object Classification (in millions of dollars)

| Identification code 99-4450-0-3-803 |                                                            | 1995 actual | 1996 est. | 1997 est. |
|-------------------------------------|------------------------------------------------------------|-------------|-----------|-----------|
| Reimbursable obligations:           |                                                            |             |           |           |
| Personnel compensation:             |                                                            |             |           |           |
| 11.1                                | Full-time permanent .....                                  | 95          | 100       | 104       |
| 11.3                                | Other than full-time permanent .....                       | 1           | 1         | 1         |
| 11.5                                | Other personnel compensation .....                         | 2           | 2         | 2         |
| 11.9                                | Total personnel compensation .....                         | 98          | 103       | 107       |
| 12.1                                | Civilian personnel benefits .....                          | 16          | 17        | 17        |
| 21.0                                | Travel and transportation of persons .....                 | 5           | 5         | 5         |
| 23.3                                | Communications, utilities, and miscellaneous charges ..... | 9           | 10        | 10        |
| 24.0                                | Printing and reproduction .....                            | 3           | 3         | 3         |
| 25.1                                | Advisory and assistance services .....                     | 1           | 2         | 2         |
| 25.2                                | Other services .....                                       | 18          | 17        | 18        |
| 26.0                                | Supplies and materials .....                               | 5           | 6         | 6         |
| 31.0                                | Equipment .....                                            | 17          | 12        | 14        |
| 99.0                                | Subtotal, reimbursable obligations .....                   | 172         | 175       | 182       |
| 25.2                                | Allocation Account: Other services .....                   | 3           | 3         | 3         |
| 99.9                                | Total obligations .....                                    | 175         | 178       | 185       |

#### Personnel Summary

| Identification code 99-4450-0-3-803 |                                                    | 1995 actual | 1996 est. | 1997 est. |
|-------------------------------------|----------------------------------------------------|-------------|-----------|-----------|
| Total compensable workyears:        |                                                    |             |           |           |
| 2005                                | Full-time equivalent of overtime and holiday hours | 38          | 38        | 38        |
| 2011                                | Exempt Full-time equivalent employment .....       | 1,661       | 1,683     | 1,733     |

<sup>1</sup> Includes 32, 32, and 32 positions respectively for the Office of Inspector General.