

SUMMARY TABLES

Budget Aggregates

BUDGET AGGREGATES

Table S-1. OUTLAYS, RECEIPTS, AND DEFICIT SUMMARY

(In billions of dollars)

	1995 Actual	Estimate						
		1996	1997	1998	1999	2000	2001	2002
Outlays:								
Discretionary:								
National defense	273.5	266.3	259.4	255.5	257.1	263.5	266.6	276.1
International	20.1	20.1	19.8	19.1	18.5	17.9	17.9	18.5
Domestic	252.0	254.8	263.0	264.5	260.1	255.4	263.7	278.2
Subtotal, discretionary	545.7	541.2	542.3	539.1	535.7	536.8	548.2	572.9
Mandatory:								
Programmatic:								
Social security	333.3	348.1	364.8	383.3	401.7	421.3	441.9	463.5
Medicare	156.9	174.9	187.4	202.2	215.6	228.3	245.5	264.1
Medicaid	89.1	94.9	105.6	111.3	116.5	122.3	128.6	133.2
Means-tested entitlements (except Medicaid)	92.5	96.8	103.9	108.8	113.7	121.4	121.2	129.3
Deposit insurance	-17.9	-13.5	-4.3	-2.0	-0.5	-2.2	-1.6	-1.8
Other	131.9	131.2	138.1	139.5	142.9	148.9	148.6	152.5
Subtotal, programmatic	785.8	832.4	895.5	943.1	990.0	1,040.2	1,084.2	1,140.9
Undistributed offsetting receipts	-44.5	-42.3	-41.0	-42.4	-43.4	-45.5	-47.9	-68.7
Subtotal, mandatory	741.3	790.2	854.5	900.7	946.6	994.7	1,036.3	1,072.2
Net interest	232.2	241.1	238.5	236.1	234.6	229.9	227.0	223.2
Subtotal, mandatory and net interest	973.5	1,031.2	1,093.0	1,136.8	1,181.3	1,224.5	1,263.3	1,295.5
Total outlays	1,519.1	1,572.4	1,635.3	1,675.9	1,716.9	1,761.4	1,811.5	1,868.3
Receipts	1,355.2	1,426.8	1,495.2	1,577.9	1,652.5	1,733.8	1,819.8	1,912.2
Deficit/Surplus	-163.9	-145.6	-140.1	-98.0	-64.4	-27.5	8.3	43.9

Table S-2. ON- AND OFF-BUDGET TOTALS (1995-2006)

	1995 Actual	Estimate										
		1996	1997	1998	1999	2000	2001	2002	2003	2004	2005	2006
In billions of dollars												
Outlays	1,519.1	1,572.4	1,635.3	1,675.9	1,716.9	1,761.4	1,811.5	1,868.3	1,970.7	2,050.5	2,141.7	2,229.1
Receipts	1,355.2	1,426.8	1,495.2	1,577.9	1,652.5	1,733.8	1,819.8	1,912.2	2,010.5	2,109.5	2,221.4	2,326.8
Deficit/Surplus	-163.9	-145.6	-140.1	-98.0	-64.4	-27.5	8.3	43.9	39.8	59.0	79.7	97.7
On-budget	(-226.3)	(-211.0)	(-210.4)	(-175.3)	(-150.2)	(-119.7)	(-90.6)	(-62.2)	(-73.2)	(-60.1)	(-52.2)	(-38.2)
Off-budget	(62.4)	(65.3)	(70.3)	(77.3)	(85.8)	(92.1)	(98.9)	(106.1)	(113.1)	(119.2)	(131.9)	(135.9)
As percentages of GDP												
Outlays	21.2	20.9	20.7	20.2	19.6	19.2	18.8	18.4	18.5	18.3	18.2	18.0
Receipts	18.9	19.0	18.9	19.0	18.9	18.9	18.9	18.9	18.9	18.8	18.9	18.8
Deficit/Surplus	-2.3	-1.9	-1.8	-1.2	-0.7	-0.3	0.1	0.4	0.4	0.5	0.7	0.8
On-budget	(-3.2)	(-2.8)	(-2.7)	(-2.1)	(-1.7)	(-1.3)	(-0.9)	(-0.6)	(-0.7)	(-0.5)	(-0.4)	(-0.3)
Off-budget	(0.9)	(0.9)	(0.9)	(0.9)	(1.0)	(1.0)	(1.0)	(1.0)	(1.1)	(1.1)	(1.1)	(1.1)

**Table S-3. SUMMARY OF RECEIPTS, OUTLAYS, AND SURPLUSES OR DEFICITS (-):
1789-2002**

(In millions of dollars)

Year	Total			On-Budget			Off-Budget		
	Receipts	Outlays	Surplus or Deficit (-)	Receipts	Outlays	Surplus or Deficit (-)	Receipts	Outlays	Surplus or Deficit (-)
1789-1849	1,160	1,090	70	1,160	1,090	70	.....	.....	.....
1850-1900	14,462	15,453	-991	14,462	15,453	-991	.....	.....	.....
1901	588	525	63	588	525	63	.....	.....	.....
1902	562	485	77	562	485	77	.....	.....	.....
1903	562	517	45	562	517	45	.....	.....	.....
1904	541	584	-43	541	584	-43	.....	.....	.....
1905	544	567	-23	544	567	-23	.....	.....	.....
1906	595	570	25	595	570	25	.....	.....	.....
1907	666	579	87	666	579	87	.....	.....	.....
1908	602	659	-57	602	659	-57	.....	.....	.....
1909	604	694	-89	604	694	-89	.....	.....	.....
1910	676	694	-18	676	694	-18	.....	.....	.....
1911	702	691	11	702	691	11	.....	.....	.....
1912	693	690	3	693	690	3	.....	.....	.....
1913	714	715	—*	714	715	—*	.....	.....	.....
1914	725	726	—*	725	726	—*	.....	.....	.....
1915	683	746	-63	683	746	-63	.....	.....	.....
1916	761	713	48	761	713	48	.....	.....	.....
1917	1,101	1,954	-853	1,101	1,954	-853	.....	.....	.....
1918	3,645	12,677	-9,032	3,645	12,677	-9,032	.....	.....	.....
1919	5,130	18,493	-13,363	5,130	18,493	-13,363	.....	.....	.....
1920	6,649	6,358	291	6,649	6,358	291	.....	.....	.....
1921	5,571	5,062	509	5,571	5,062	509	.....	.....	.....
1922	4,026	3,289	736	4,026	3,289	736	.....	.....	.....
1923	3,853	3,140	713	3,853	3,140	713	.....	.....	.....
1924	3,871	2,908	963	3,871	2,908	963	.....	.....	.....
1925	3,641	2,924	717	3,641	2,924	717	.....	.....	.....
1926	3,795	2,930	865	3,795	2,930	865	.....	.....	.....
1927	4,013	2,857	1,155	4,013	2,857	1,155	.....	.....	.....
1928	3,900	2,961	939	3,900	2,961	939	.....	.....	.....
1929	3,862	3,127	734	3,862	3,127	734	.....	.....	.....
1930	4,058	3,320	738	4,058	3,320	738	.....	.....	.....
1931	3,116	3,577	-462	3,116	3,577	-462	.....	.....	.....
1932	1,924	4,659	-2,735	1,924	4,659	-2,735	.....	.....	.....
1933	1,997	4,598	-2,602	1,997	4,598	-2,602	.....	.....	.....
1934	2,955	6,541	-3,586	2,955	6,541	-3,586	.....	.....	.....
1935	3,609	6,412	-2,803	3,609	6,412	-2,803	.....	.....	.....
1936	3,923	8,228	-4,304	3,923	8,228	-4,304	.....	.....	.....
1937	5,387	7,580	-2,193	5,122	7,582	-2,460	265	-2	267
1938	6,751	6,840	-89	6,364	6,850	-486	387	-10	397
1939	6,295	9,141	-2,846	5,792	9,154	-3,362	503	-13	516
1940	6,548	9,468	-2,920	5,998	9,482	-3,484	550	-14	564
1941	8,712	13,653	-4,941	8,024	13,618	-5,594	688	35	653
1942	14,634	35,137	-20,503	13,738	35,071	-21,333	896	66	830
1943	24,001	78,555	-54,554	22,871	78,466	-55,595	1,130	89	1,041
1944	43,747	91,304	-47,557	42,455	91,190	-48,735	1,292	114	1,178
1945	45,159	92,712	-47,553	43,849	92,569	-48,720	1,310	143	1,167
1946	39,296	55,232	-15,936	38,057	55,022	-16,964	1,238	210	1,028
1947	38,514	34,496	4,018	37,055	34,193	2,861	1,459	303	1,157
1948	41,560	29,764	11,796	39,944	29,396	10,548	1,616	368	1,248
1949	39,415	38,835	580	37,724	38,408	-684	1,690	427	1,263
1950	39,443	42,562	-3,119	37,336	42,038	-4,702	2,106	524	1,583
1951	51,616	45,514	6,102	48,496	44,237	4,259	3,120	1,277	1,843
1952	66,167	67,686	-1,519	62,573	65,956	-3,383	3,594	1,730	1,864
1953	69,608	76,101	-6,493	65,511	73,771	-8,259	4,097	2,330	1,766
1954	69,701	70,855	-1,154	65,112	67,943	-2,831	4,589	2,912	1,677

* \$500 thousand or less.

**Table S-3. SUMMARY OF RECEIPTS, OUTLAYS, AND SURPLUSES OR DEFICITS(-):
1789-2002—Continued**

(In millions of dollars)

Year	Total			On-Budget			Off-Budget		
	Receipts	Outlays	Surplus or Deficit (-)	Receipts	Outlays	Surplus or Deficit (-)	Receipts	Outlays	Surplus or Deficit (-)
1955	65,451	68,444	-2,993	60,370	64,461	-4,091	5,081	3,983	1,098
1956	74,587	70,640	3,947	68,162	65,668	2,494	6,425	4,972	1,452
1957	79,990	76,578	3,412	73,201	70,562	2,639	6,789	6,016	773
1958	79,636	82,405	-2,769	71,587	74,902	-3,315	8,049	7,503	546
1959	79,249	92,098	-12,849	70,953	83,102	-12,149	8,296	8,996	-700
1960	92,492	92,191	301	81,851	81,341	510	10,641	10,850	-209
1961	94,388	97,723	-3,335	82,279	86,046	-3,766	12,109	11,677	431
1962	99,676	106,821	-7,146	87,405	93,286	-5,881	12,271	13,535	-1,265
1963	106,560	111,316	-4,756	92,385	96,352	-3,966	14,175	14,964	-789
1964	112,613	118,528	-5,915	96,248	102,794	-6,546	16,366	15,734	632
1965	116,817	118,228	-1,411	100,094	101,699	-1,605	16,723	16,529	194
1966	130,835	134,532	-3,698	111,749	114,817	-3,068	19,085	19,715	-630
1967	148,822	157,464	-8,643	124,420	137,040	-12,620	24,401	20,424	3,978
1968	152,973	178,134	-25,161	128,056	155,798	-27,742	24,917	22,336	2,581
1969	186,882	183,640	3,242	157,928	158,436	-507	28,953	25,204	3,749
1970	192,807	195,649	-2,842	159,348	168,042	-8,694	33,459	27,607	5,852
1971	187,139	210,172	-23,033	151,294	177,346	-26,052	35,845	32,826	3,019
1972	207,309	230,681	-23,373	167,402	193,824	-26,423	39,907	36,857	3,050
1973	230,799	245,707	-14,908	184,715	200,118	-15,403	46,084	45,589	495
1974	263,224	269,359	-6,135	209,299	217,270	-7,971	53,925	52,089	1,836
1975	279,090	332,332	-53,242	216,633	271,892	-55,260	62,458	60,440	2,018
1976	298,060	371,792	-73,732	231,671	302,183	-70,512	66,389	69,609	-3,220
TQ	81,232	95,975	-14,744	63,216	76,555	-13,339	18,016	19,421	-1,405
1977	355,559	409,218	-53,659	278,741	328,502	-49,760	76,817	80,716	-3,899
1978	399,561	458,746	-59,186	314,169	369,089	-54,920	85,391	89,657	-4,266
1979	463,302	504,032	-40,729	365,309	404,054	-38,745	97,994	99,978	-1,984
1980	517,112	590,947	-73,835	403,903	476,618	-72,715	113,209	114,329	-1,120
1981	599,272	678,249	-78,976	469,097	543,053	-73,956	130,176	135,196	-5,020
1982	617,766	745,755	-127,989	474,299	594,351	-120,052	143,467	151,404	-7,937
1983	600,562	808,380	-207,818	453,242	661,272	-208,030	147,320	147,108	212
1984	666,457	851,846	-185,388	500,382	686,032	-185,650	166,075	165,813	262
1985	734,057	946,391	-212,334	547,886	769,584	-221,698	186,171	176,807	9,363
1986	769,091	990,336	-221,245	568,862	806,838	-237,976	200,228	183,498	16,731
1987	854,143	1,003,911	-149,769	640,741	810,079	-169,339	213,402	193,832	19,570
1988	908,954	1,064,140	-155,187	667,463	861,449	-193,986	241,491	202,691	38,800
1989	990,691	1,143,172	-152,481	727,026	932,261	-205,235	263,666	210,911	52,754
1990	1,031,321	1,252,515	-221,194	749,666	1,027,450	-277,784	281,656	225,065	56,590
1991	1,054,272	1,323,631	-269,359	760,388	1,081,944	-321,557	293,885	241,687	52,198
1992	1,090,453	1,380,856	-290,403	788,027	1,128,518	-340,490	302,426	252,339	50,087
1993	1,153,535	1,408,675	-255,140	841,601	1,142,088	-300,487	311,934	266,587	45,347
1994	1,257,737	1,460,841	-203,104	922,711	1,181,469	-258,758	335,026	279,372	55,654
1995	1,355,213	1,519,133	-163,920	1,004,134	1,230,469	-226,335	351,079	288,664	62,415
1996 estimate	1,426,775	1,572,411	-145,636	1,059,334	1,270,292	-210,958	367,441	302,119	65,322
1997 estimate	1,495,238	1,635,329	-140,091	1,107,223	1,317,655	-210,432	388,015	317,674	70,341
1998 estimate	1,577,925	1,675,877	-97,952	1,171,627	1,346,891	-175,264	406,298	328,986	77,312
1999 estimate	1,652,546	1,716,949	-64,403	1,224,759	1,374,955	-150,196	427,787	341,994	85,793
2000 estimate	1,733,818	1,761,367	-27,549	1,283,860	1,403,537	-119,677	449,958	357,830	92,128
2001 estimate	1,819,796	1,811,531	8,265	1,348,591	1,439,213	-90,622	471,205	372,318	98,887
2002 estimate	1,912,218	1,868,316	43,902	1,417,595	1,479,809	-62,214	494,623	388,507	106,116

1997 Budget Proposals

1997 BUDGET PROPOSALS

Table S-4. SUMMARY OF BUDGET PROPOSALS

(In billions of dollars)

	Estimate							Total 1996- 2002
	1996	1997	1998	1999	2000	2001	2002	
Current services baseline deficit	153.6	149.8	144.4	144.4	139.8	130.8	131.0	993.7
Switch to discretionary caps	7.8	-0.2	-17.6	-13.7	-12.9	-13.1	-10.8	-60.4
Extend expired trust fund excise taxes	-0.5	-5.5	-5.7	-6.0	-6.3	-6.7	-7.0	-37.7
Related debt service	0.2	0.2	-0.5	-1.5	-2.3	-3.2	-4.2	-11.2
Revised baseline deficit	161.2	144.4	120.6	123.3	118.3	107.8	109.0	884.4
Savings:								
Discretionary ¹	-7.5	-7.1	-9.9	-28.9	-43.6	-48.4	-40.4	-185.7
Mandatory:								
Medicare ²	0.3	-5.8	-10.0	-16.1	-24.7	-30.6	-36.9	-123.8
Medicaid ³		3.3	-0.6	-5.6	-11.3	-17.6	-27.0	-58.7
Welfare reform ⁴	-0.3	-4.9	-6.5	-6.3	-7.0	-7.1	-8.6	-40.8
Earned Income Tax Credit (EITC) ⁵	—*	-0.9	-1.0	-1.0	-1.0	-1.0	-0.9	-5.8
Other mandatory	-9.2	0.1	0.6	-5.4	-7.0	-11.0	-31.1	-62.9
Total, mandatory	-9.2	-8.1	-17.5	-34.4	-51.0	-67.3	-104.6	-292.2
Tax cuts	1.3	17.6	14.1	17.5	21.4	22.4	23.2	117.4
Corporate loopholes and other	0.3	-5.6	-7.3	-9.3	-10.0	-10.3	-12.1	-54.3
Total, policy proposals	-15.2	-3.2	-20.7	-55.0	-83.1	-103.7	-133.8	-414.7
Debt service	-0.4	-1.1	-2.0	-3.8	-7.6	-12.4	-19.0	-46.3
Total savings	-15.5	-4.3	-22.7	-58.9	-90.7	-116.0	-152.9	-461.0
Deficit/surplus	145.6	140.1	98.0	64.4	27.5	-8.3	-43.9	423.5

*\$50 million or less.

¹The President is committed to producing a balanced budget by 2002 under the economic and technical assumptions of the Congressional Budget Office (CBO). If under CBO's revised economic and technical assumptions, which will be released later this spring, there would be a deficit in 2002, the discretionary proposals will be reduced by the amount necessary to eliminate that deficit.

²Effects of Medicare savings proposals on HI premium receipts are included in "other mandatory."

³Interactions with Medicare and VA health proposals are included in "other mandatory."

⁴Includes savings to cover discretionary cap increases that fund administrative costs of implementing welfare reform provisions.

⁵Includes EITC revenues.

Table S-5. APPLICATION OF THE “FISCAL DIVIDEND” TO BUDGET PROPOSALS

(In billions of dollars)

	Estimate						
	1996	1997	1998	1999	2000	2001	2002
Deficit or surplus assuming tax cuts expire on December 31, 2000:							
CBO December economic and technical assumptions .	-158.0	-164.2	-150.0	-126.2	-108.7	-62.1	7.6
OMB March economic and technical assumptions	-145.6	-140.1	-98.0	-64.4	-27.5	39.5	115.2
Difference	12.4	24.1	52.0	61.8	81.1	101.5	107.6
Trigger impact on OMB estimates:							
Step 1—Continue tax cut					(20.0)	8.9	22.7
Step 2—Increase discretionary spending					(20.0)	12.9	27.1
Step 3:							
Further discretionary increases		Not applicable			(13.7)	8.8	18.6
Reserved for additional tax cuts					(13.7)		
Reserved for deficit reduction					(13.7)		
Debt service						0.7	2.9
Total trigger					(81.1)	31.2	71.3
OMB deficit or surplus	-145.6	-140.1	-98.0	-64.4	-27.5	8.3	43.9

Note: The President is committed to producing a balanced budget by 2002 under the economic and technical assumptions of the Congressional Budget Office (CBO). If under CBO's revised economic and technical assumptions, which will be released later this spring, there would be a deficit in 2002, the discretionary proposals will be reduced by the amount necessary to eliminate that deficit.

Table S-6. PROPOSED DISCRETIONARY SPENDING RELATIVE TO THE CAPPED BASELINE

(In billions of dollars)

		Estimate							Total 1996– 2002
		1996	1997	1998	1999	2000	2001	2002	
Preview Report capped baseline	BA	523.0	530.3	534.4	549.3	564.7	580.5	596.8	3,878.9
	OL	548.0	548.7	548.5	563.8	579.6	595.9	612.6	3,997.1
Proposed Levels:									
Discretionary proposals other than the									
Department of Defense	BA	247.3	258.4	258.1	256.1	253.7	275.7	292.6	1,841.9
	OL	286.0	294.0	294.3	288.4	282.2	290.9	307.2	2,043.2
Department of Defense	BA	252.6	243.4	248.9	255.0	262.4	270.3	277.3	1,809.9
	OL	255.2	248.3	244.7	247.3	254.6	257.3	265.6	1,773.0
Total discretionary proposals ¹	BA	499.8	501.8	507.0	511.1	516.1	546.1	570.0	3,651.8
	OL	541.2	542.3	539.1	535.7	536.8	548.2	572.9	3,816.2
Discretionary savings from capped baseline ²	BA	-23.1	-28.5	-27.3	-38.3	-48.6	-34.4	-26.8	-227.1
	OL	-6.9	-6.4	-9.4	-28.2	-42.8	-47.6	-39.7	-180.9

¹ The budget proposes to extend the discretionary spending limits from 1999 through 2002 consistent with the level of discretionary spending assumed in the budget that achieves balance in 2002.

² The total discretionary outlay savings for 1996–2002 are \$180.9 billion. The table below explains why these savings differ from the 1996–2002 savings of \$185.7 billion listed in Table S-4, as well as the \$297.2 billion savings listed in Table S-11 that uses CBO's baseline.

	Adjustment to CBO Capped December Baseline	Adjustment to OMB Capped March Baseline
	<i>Outlays</i>	<i>Outlays</i>
Discretionary savings, excluding fiscal dividend and other adjustments, 1996–2002	-297.2	-253.1
Additional discretionary spending from the fiscal dividend	NA	67.4
Discretionary savings, including fiscal dividend, 1996–2002	-297.2	-185.7
Other Adjustments:		
Welfare Reform: Funding to increase continuing disability reviews and implement the Administration's welfare reform proposal	3.9	3.9
Emergencies	0.8	0.8
Total discretionary savings, 1996–2002	-292.4	-180.9

Table S-7. ESTIMATES OF MANDATORY BUDGET PROPOSALS BY PROGRAM

(In millions of dollars)

Mandatory Proposals	Estimate							Total 1996-2002
	1996	1997	1998	1999	2000	2001	2002	
Medicare savings	306	-5,800	-9,969	-16,115	-24,666	-30,645	-36,946	-123,835
Impact of Medicare proposals on premiums for otherwise uninsured (HI)		123	178	226	286	332	380	1,525
Medicaid savings	3,292	-646	-5,563	-11,264	-17,589	-26,961	-26,961	-58,731
Effects of VA and Medicare proposals on Medicaid Health insurance for the temporarily unemployed		-15	-25	336	437	598	763	2,094
Health insurance reform: grants for health insur- ance cooperatives		1,519	2,158	2,345	2,550			8,572
Welfare reform ¹	-320	-4,883	-6,505	-6,346	-7,010	-7,147	-8,625	-40,836
Modify earned income tax credit eligibility rules:								
Outlays	-14	-596	-606	-602	-598	-580	-568	-3,564
Receipts	-2	-278	-419	-409	-397	-388	-380	-2,273
Earned income tax credit, subtotal	-16	-874	-1,025	-1,011	-995	-968	-948	-5,837
Other mandatory:								
Student loans:								
Reduce payments to lenders, guaranty agen- cies, secondary markets and postsecondary institutions, and reduce Federal adminis- trative funding	-847	-568	-665	-607	-571	-582	-595	-4,435
Civilian retirement:								
Extend civilian retirement COLA delay		-278	-307	-295	-302	-310	-319	-1,811
Modify Congressional retirement benefits			-1	-1	-2	-2	-2	-8
Subtotal, civilian retirement		-278	-308	-296	-304	-312	-321	-1,819
Veterans:								
Paygo proposals:								
Compensation and Pensions:								
Extend rounding down for compensation cost-of-living adjustment (COLA)		-17	-37	-56	-77	-92	-118	-397
Restrict collection of compensation for non-malpractice injuries (Gardner deci- sion)	-36	-112	-191	-272	-359	-450	-544	-1,964
Extend income verification of pension and medical care beneficiaries				-45	-60	-76	-92	-273
Limit pension benefits to Medicaid eligi- ble beneficiaries in nursing homes				-553	-567	-580	-597	-2,297
Subtotal, compensation and pensions	-36	-129	-228	-926	-1,063	-1,198	-1,351	-4,931
Housing:								
Enable VA to use Federal salary and tax refund offset to collect on deficiency balances for defaulted loans guaranteed prior to 1990	-90							-90
Extend three provisions that maintain higher loan fees and reduce resale losses on foreclosed properties				-189	-183	-187	-189	-748
Extend medical care copayments, per diems, and third party insurance recover- ies				-282	-288	-292	-306	-1,168
Restrict vocational rehabilitation benefits to only those veterans who have service-con- nected disabilities that are substantially linked to their employment handicaps (Davenport decision)		-20	-39	-56	-56	-57	-57	-285
Subtotal, paygo proposals	-126	-149	-267	-1,453	-1,590	-1,734	-1,903	-7,222
Non-paygo proposals:								
Retain portion of excess medical insurance collections	-11	-46	-36	-36	-36	-36	-37	-238
Subtotal, veterans proposals	-137	-195	-303	-1,489	-1,626	-1,770	-1,940	-7,460
Auction spectrum	-150	-1,800	-2,650	-3,550	-3,100	-2,650	-18,400	-32,300

**Table S-7. ESTIMATES OF MANDATORY BUDGET PROPOSALS BY PROGRAM—
Continued**

(In millions of dollars)

Mandatory Proposals	Estimate							Total
	1996	1997	1998	1999	2000	2001	2002	1996-2002
Auction "888" phone numbers		-200	-300	-200				-700
New/extend user fees:								
Extend vessel tonnage fees				-62	-62	-62	-62	-248
Extend hardrock mining fees		-1	-2	-34	-36	-37	-38	-148
Impose Hetch Hetchy Dam rental payments ..		-1	-1	-1	-1	-1	-1	-6
Extend Deepwater royalty relief						-20	-20	-40
Extend surcharge on patent fees				-119	-119	-119	-119	-476
Extend Nuclear Regulatory Commission fees ..				-310	-310	-310	-310	-1,240
Authorize FEMA fees		-12	-12	-12	-12	-12	-12	-72
Collect fisheries management fees		-3						-3
Expand authority for National Park Service fees ²		-13	-8	-13	-10	-14	-9	-67
Extend rail safety fees	-22	-47	-49	-51	-53	-55	-57	-334
Extend pesticide re-registration fee		-1	-1		1	1		
Restore the Everglades (sugar assessment-net)		-18	-4					-22
Agriculture marketing order fees		-10	-11	-11	-11	-11	-11	-65
Spending from SEC fees (included under revenues)		224	266	277	288	299	311	1,665
Subtotal, new/extend user fees	-22	118	178	-336	-325	-341	-328	-1,056
Housing/banking reform:								
FHA portfolio reengineering	-1,386							-1,386
Alter FHA single-family assignment and portfolio reengineering:								
Non-paygo	-303	791	307	117	-995	-1,170	-1,068	-2,321
Limit Section 8 annual rent increases	-60	-236	-342	-388	-408	-411	-419	-2,264
Savings Association Insurance Fund (SAIF)/Bank Insurance Fund (BIF): ³								
Paygo	592							592
Non-paygo	-4,974	469	-187	-219	-29	-65	-95	-5,100
Subtotal, SAIF/BIF	-4,382	469	-187	-219	-29	-65	-95	-4,508
Reimburse the Federal reserve bank		122	122	122	122	122	122	732
Subtotal, housing/banking reforms	-6,131	1,146	-100	-368	-1,310	-1,524	-1,460	-9,747
Strategic Petroleum and Naval Petroleum Reserve:								
Lease excess Strategic Petroleum Reserve			-20	-40	-80	-100	-120	-360
Sell Weeks Island Strategic Petroleum Reserve							-1,534	-1,534
Naval Petroleum Reserve			2,215	-370	-340	-310	-1,980	-785
Subtotal, Strategic Petroleum and Naval Petroleum Reserve			2,195	-410	-420	-410	-3,634	-2,679
Sell/privatize government assets								
Privatize the College Construction Loan Insurance Association through the sale of Federally owned stock (Non-paygo)		-7						-7
Sale of Governor's Island							-500	-500
Privatize US Enrichment Corporation	-1,561	204	207	124	-102	-119	-319	-1,566
Sales from National Defense Stockpile	-21	-79	-79	-79	-80	-155	-156	-649
Terminate helium refinery and sell helium stockpile		-3	-8	-10	-10	-10	-9	-50
Sale of Union Station air rights							-40	-40
Subtotal, sell/privatize government assets	-1,582	115	120	35	-192	-284	-1,024	-2,812
Debt management/collection and other specified proposal:								
Repeal the mandatory appropriation under the Smith-Hughes Act of 1918		-1	-6	-7	-7	-7	-7	-35

**Table S-7. ESTIMATES OF MANDATORY BUDGET PROPOSALS BY PROGRAM—
Continued**

(In millions of dollars)

Mandatory Proposals	Estimate							Total 1996-2002
	1996	1997	1998	1999	2000	2001	2002	
Debt management savings:								
Non-paygo			-244	-851	-1,523	-2,224	-2,130	-6,972
Strengthen debt collection:								
Non-paygo	-327	-76	-65	-56	-56	-65	-36	-681
Refinance Bonneville Power Administration ...		-14	-14	-13	-12	-11	-25	-89
Prepayments (construction charges, Central Utah)		-75	-145	2	2	-37	2	-251
New funding for medical, cash, and job training assistance for Puerto Rico (in lieu of Sec 936)		57	247	499	758	982	1,142	3,685
Repeal Workers' Compensation Reimbursement to the United States Postal Service:								
Paygo	-37	-36	-34	-32	-31	-29	-28	-227
Non-paygo	37	36	9					82
Increase boat safety grants	9	26	38	51	51	51	51	277
Increase agency contributions to CSRS (non-paygo)				-1,034	-2,077	-3,128	-3,936	-10,175
Other non-paygo proposals (mainly pay raise)		224	321	366	410	411	430	2,162
Subtotal, debt management collection and other specified proposals	-318	141	107	-1,075	-2,485	-4,057	-4,537	-12,224
Subtotal, other mandatory	-9,187	-1,521	-1,726	-8,296	-10,333	-11,930	-32,239	-75,232
Tax cut⁴	1,264	17,564	14,093	17,528	21,367	22,376	23,200	117,392
Corporate loopholes and other: ⁴								
Paygo	308	-5,660	-7,459	-9,413	-10,096	-10,480	-12,240	-55,040
Non-Paygo		98	129	131	133	135	137	763
Subtotal, corporate loopholes and other	308	-5,562	-7,330	-9,282	-9,963	-10,345	-12,103	-54,277
Total savings	-7,645	3,868	-10,772	-26,153	-39,566	-55,293	-93,479	-229,040
Memorandum:								
Subtotal, other mandatory (from above)	-9,187	-1,521	-1,726	-8,296	-10,333	-11,930	-32,239	-75,232
Impact of Medicare proposals on premiums for otherwise uninsured (HI)		123	178	226	286	332	380	1,525
Effects of VA and Medicare proposals on Medicaid		-15	-25	336	437	598	763	2,094
Health insurance for the temporarily unemployed		1,519	2,158	2,345	2,550			8,572
Health insurance reform: grants for health insurance cooperatives		25	25	25	25	25		125
Total, other mandatory including health provisions	-9,187	131	610	-5,364	-7,035	-10,975	-31,096	-62,916
Outlays:								
Mandatory paygo proposals	-3,740	-9,733	-17,699	-32,978	-47,024	-61,377	-97,992	-270,543
Mandatory non-paygo proposals	-5,578	1,391	105	-1,713	-4,306	-6,277	-6,872	-23,250
Discretionary included above ¹	103	486	478	701	757	718	668	3,911
Total outlays	-9,215	-7,856	-17,116	-33,990	-50,573	-66,936	-104,196	-289,882
Receipts:								
Paygo	1,570	11,626	6,215	7,706	10,874	11,508	10,580	60,079
Non-Paygo		98	129	131	133	135	137	763
Total receipts	1,570	11,724	6,344	7,837	11,007	11,643	10,717	60,842

¹ Includes savings to cover discretionary cap increases that fund administrative costs of implementing welfare reform provisions. The discretionary amounts shown in the memorandum are included in the welfare reform totals.

² Also affects Bureau of Land Management and Forest Service.

³ Treatment of proposal for BEA scoring purposes are under review.

⁴ For more detailed estimates on revenue proposals, see Table S-8.

Table S-8. EFFECT OF PROPOSALS ON RECEIPTS

(In billions of dollars)

	Estimate							Total 1996- 2002
	1996	1997	1998	1999	2000	2001	2002	
Provide tax relief:								
Middle Class Bill of Rights:								
Provide tax credit for dependent children	-1.1	-9.7	-7.0	-8.9	-10.7	-10.7	-10.6	-58.6
Expand Individual Retirement Accounts (IRAs)		-1.4	-0.4	-0.7	-1.1	-1.6	-2.5	-7.7
Provide tax incentive for education and training	-0.2	-5.8	-5.6	-6.2	-7.5	-7.8	-8.0	-41.2
Subtotal, Middle Class Bill of Rights	-1.3	-17.0	-13.0	-15.8	-19.3	-20.0	-21.1	-107.5
Increase expensing for small business		-0.6	-0.5	-0.6	-0.7	-0.9	-0.8	-4.1
Provide estate tax relief for small business			-0.2	-0.2	-0.2	-0.2	-0.2	-1.0
Simplify pension plan rules ¹	*	—*	-0.1	-0.3	-0.3	-0.3	-0.3	-1.4
Provide tax incentives for distressed areas	—*	—*	-0.3	-0.6	-0.8	-0.9	-0.8	-3.4
Subtotal, Provide tax relief	-1.3	-17.6	-14.1	-17.5	-21.4	-22.4	-23.2	-117.4
Eliminate unwarranted benefits and adopt other revenue measures:								
Disallow interest deduction for corporate-owned life insurance policy loans		0.6	0.5	0.6	0.7	0.7	0.8	3.9
Deny interest deduction on certain debt instruments		0.1	0.1	0.2	0.2	0.3	0.4	1.3
Defer original issue discount deduction on convertible debt		*	*	*	*	*	0.1	0.2
Limit dividends-received deduction (DRD):								
Reduce DRD to 50 percent		0.2	0.4	0.4	0.4	0.4	0.4	2.0
Modify holding period for DRD		*	*	*	*	*	*	0.2
Interaction		—*	—*	—*	—*	—*	—*	—*
Extend pro rata disallowance of tax-exempt interest expense to all corporations		*	0.1	0.1	0.1	0.1	0.1	0.5
Require average-cost basis for stocks, securities, etc.		0.6	0.7	0.6	0.7	0.7	0.7	4.1
Require recognition of gain on certain stocks, indebtedness and partnership interests		0.2	—*	0.1	0.1	0.1	0.1	0.4
Change the treatment of gains and losses on extinguishment		*	*	*	*	*	*	*
Require reasonable payment assumptions for interest accruals on certain debt instruments		0.1	0.2	0.3	0.3	0.2	0.1	1.1
Require gain recognition for certain extraordinary dividends		-0.1	0.1	0.1	0.1	0.1	0.1	0.3
Repeal percentage depletion for non-fuel minerals mined on Federal and formerly Federal lands		0.1	0.1	0.1	0.1	0.1	0.1	0.5
Modify loss carryback and carryforward rules		—*	0.7	0.8	0.7	0.6	0.6	3.4
Treat certain preferred stock as “boot”		0.2	0.2	0.2	0.2	0.1	*	0.9
Repeal tax-free conversions of large C corporations to S corporations		*	*	*	*	*	0.1	0.2
Require gain recognition in certain distributions of controlled corporation stock		0.1	0.1	0.1	0.1	0.1	0.1	0.5
Reform treatment of certain stock transfers		0.1	0.1	0.1	0.1	0.1	0.2	0.8
Reformulate Puerto Rico and possessions tax credit		0.1	0.2	0.5	0.8	1.0	1.1	3.7
Expand Subpart F provisions regarding certain income		*	*	*	*	*	*	0.2
Modify taxation of captive “insurance” companies		*	*	*	*	*	*	0.1
Reform foreign tax credit		0.2	0.9	1.1	1.0	0.9	0.9	4.9
Modify rules relating to foreign oil and gas extraction income		*	*	0.1	0.1	0.1	0.1	0.4
Require thrifts to account for bad debts in same manner as banks		0.2	0.2	0.3	0.3	0.3	0.3	1.6
Reform depreciation under the income forecast method		0.1	0.1	0.1	*	*	*	0.3
Phase out preferential tax deferral for certain large farm corporations required to use accrual accounting	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.8
Initiate inventory reform:								
Repeal lower of cost or market method		0.2	0.3	0.3	0.3	0.1	*	1.2

(In billions of dollars)

[illegible]

Table S-8. EFFECT OF PROPOSALS ON RECEIPTS—Continued

(In billions of dollars)

	Estimate							Total 1996– 2002
	1996	1997	1998	1999	2000	2001	2002	
Extend expired trust fund excise taxes:								
Extend superfund trust fund excise taxes ¹	0.1	0.7	0.7	0.7	0.7	0.7	0.7	4.2
Extend airport and airway trust fund taxes ¹	0.4	4.7	4.9	5.2	5.5	5.9	6.2	32.8
Extend LUST trust fund taxes ¹	*	0.1	0.1	0.1	0.1	0.1	0.1	0.8
Total effect of extending expired trust fund excise taxes ¹	0.5	5.5	5.7	6.0	6.3	6.7	7.0	37.7

* \$50 million or less.

¹ Net of income offsets.² Net of deductibility for income tax purposes.

Table S-9. SUMMARY OF SUPPLEMENTAL, RESCISSION, AND ADJUSTMENT PROPOSALS

(In millions of dollars)

	1996 Budget Authority	Outlays					
		1996	1997	1998	1999	2000	2001
Adjustments to 1996 Continuing Resolution Levels:							
Executive Office of the President	1	1					
Department of Agriculture	2	1	1				
Department of Commerce	127	25	38	38	26	2	
Department of Education	2,099	289	1,294	456	56		
Department of Energy	38	11	21	6			
Department of Health and Human Services	654	322	257	45	18	5	
Department of Housing and Urban Development	685	56	101	137	109	131	53
Department of the Interior	166	111	54	2			
Department of Justice	3	2					
Department of Labor	579	114	348	95	24		
Department of State	438	430	8				
Department of the Treasury	12	2	5	5			
Department of Veterans Affairs	275	195	36	22	16	6	2
Environmental Protection Agency	966	224	210	190	144	83	43
Social Security Administration	251	93	158				
Other Independent Agencies	277	183	65	15	5	2	2
Subtotal, Adjustments to 1996 Continuing Reso- lution Levels	6,573	2,059	2,595	1,011	398	229	100
Discretionary Supplementals:							
Executive Office of the President	3	3					
International Security Assistance	140	25	67	27	13	8	
Agency for International Development	200	74	126				
Department of Agriculture	12	12					
Department of Defense—Military	621	492	82	30	11	1	
Department of Energy		4	2				
Subtotal, Supplemental Proposals	976	610	277	57	24	9	
Total, Increases in Discretionary Programs	7,549	2,669	2,872	1,068	422	238	100
Decreases in Discretionary Programs:							
Department of Agriculture	-12	-1	-1	-4	-4	-2	
Department of Defense—Military ¹	-1,961	-812	-617	-202	-27	-12	-5
General Services Administration	-3	-2	-1				
Subtotal, Decreases in Discretionary Programs ...	-1,976	-815	-619	-206	-31	-14	-5
Total, All Proposals	5,573	1,854	2,253	862	391	224	95

¹In addition to rescissions, this includes a provision that requires the Secretary of Defense to reduce 1996 budget authority by \$600 million.

Table S-10. DISCRETIONARY PROPOSALS BY APPROPRIATIONS SUBCOMMITTEE
(In millions of dollars)

Appropriations Subcommittee	1995 Enacted		1996 Estimate		1997 Proposed		Change: 1996 to 1997	
	BA	Outlays	BA	Outlays	BA	Outlays	BA	Outlays
General Purpose Discretionary								
Agriculture and Rural Development	13,763	14,014	13,775	14,284	13,957	13,983	182	-301
Commerce, Justice, State, and the Judiciary	24,055	24,217	23,835	24,315	26,262	26,038	2,427	1,723
Defense	248,633	250,942	240,810	244,360	234,361	238,012	-6,449	-6,348
District of Columbia	712	714	712	712	770	770	58	58
Energy and Water Development	20,181	22,833	19,339	19,824	19,751	19,617	412	-207
Foreign Operations	13,724	13,195	12,415	13,475	12,961	13,238	546	-237
Interior and Related Agencies	13,668	14,439	12,571	13,301	12,790	13,436	219	135
Labor, HHS, and Education	67,752	68,121	66,987	70,286	71,586	72,450	4,599	2,164
Legislative	2,361	2,177	2,193	2,251	2,338	2,323	145	72
Military Construction	8,820	10,394	11,215	10,552	9,131	10,285	-2,084	-267
Transportation and Related Agencies	11,187	36,064	12,418	35,758	12,324	35,130	-94	-628
Treasury, Postal Service, and General Gov- ernment ¹	11,527	12,071	11,432	11,618	12,791	12,521	1,484	984
Veterans Affairs, HUD, and Independent Agencies ¹	66,153	75,784	67,228	77,766	66,350	80,628	-1,003	2,781
Allowances	1	1	1	1	1,409	.....	1,408	-1
Subtotal, General Purpose Discretionary ..	502,537	544,965	494,931	538,503	496,781	538,431	1,850	-72
Violent Crime Reduction Trust Fund (VCRTF)								
Commerce, Justice, State, and the Judiciary	2,328	659	3,959	2,026	4,829	3,526	870	1,500
Labor, HHS, and Education	11	4	45	19	61	38	16	19
Transportation and Related Agencies .....	.....	.....	.....	.....	10	1	10	1
Treasury, Postal Service, and General Gov- ernment	39	30	77	73	97	93	20	20
Veterans Affairs, HUD, and Independent .....	.....	.....	.....	.....	3	3	3	3
Subtotal, VCRTF	2,378	694	4,081	2,118	5,000	3,661	919	1,543
Total, Discretionary	504,915	545,659	499,012	540,621	501,781	542,092	2,769	1,471
Memorandum: Amounts Excluded From Budget Resolution Allocations And Not Included Above								
Defense .....	.....	.....	621	492	.....	82	.....	.....
Foreign Operations .....	.....	.....	200	74	.....	126	.....	.....
Total, Proposed Emergencies .....	.....	.....	821	566	.....	208	.....	.....

¹ Reflects the proposed shift of Community Development Financial Institutions from the Veterans Affairs, HUD, and Independent Agencies subcommittee to the Treasury, Postal Service, and General Government subcommittee in 1997.

Table S-11. BUDGET PROPOSALS UNDER CBO ASSUMPTIONS

(Uses CBO December economic and technical assumptions, in billions of dollars)

	Estimate							Total 1996– 2002
	1996	1997	1998	1999	2000	2001	2002	
Baseline Deficit ¹	173.9	181.7	180.8	192.3	200.0	204.4	221.2	1,354.4
Savings:								
Discretionary	-8.8	-10.2	-15.6	-35.7	-51.4	-78.9	-96.6	-297.2
Mandatory:								
Medicare ²	-2.6	-5.7	-9.1	-16.6	-22.9	-27.3	-40.1	-124.2
Medicaid ³ .....	.....	0.9	-2.0	-6.5	-11.0	-16.1	-24.4	-59.1
Welfare reform ⁴	—*	-4.7	-6.1	-6.5	-7.1	-7.1	-8.5	-39.9
Earned Income Tax Credit (EITC) ⁵	—*	-0.7	-0.8	-0.8	-0.8	-0.9	-0.9	-5.0
Other mandatory	-5.6	-2.2	-1.5	-3.9	-4.3	-6.7	-24.6	-48.9
Total, mandatory	-8.2	-12.4	-19.5	-34.3	-46.1	-58.0	-98.5	-277.2
Tax cuts	3.3	13.9	16.0	18.8	25.3	20.0	2.3	99.7
Corporate loopholes and other	-1.8	-7.5	-9.1	-9.8	-10.4	-11.2	-12.7	-62.4
Total, policy proposal	-15.5	-16.1	-28.2	-61.1	-82.6	-128.1	-205.5	-537.1
Debt service	-0.4	-1.4	-2.6	-5.0	-8.7	-14.3	-23.4	-55.8
Total savings	-15.9	-17.5	-30.8	-66.1	-91.3	-142.4	-228.8	-592.9
Deficit/surplus	158.0	164.2	150.0	126.2	108.7	62.1	-7.6	761.5

* \$50 million or less.

¹OMB has adjusted CBO's adjusted December baseline to remove the directed scorekeeping of student loan administrative costs and to reflect the pending Supreme Court review of a lower court decision on accounting "goodwill." The estimates also reflect legislation enacted since the December baseline was released, assume Bureau of Labor Statistics (BLS) adjustments in the consumer price index, and include released and proposed emergency appropriations.

²Includes an additional savings proposal—reforming outpatient department payments to correct the so-called "formula-driven overpayment"—to account for technical differences, including different behavioral assumptions and other baseline differences, between the Administration and CBO.

³Because of technical baseline differences between the Administration and CBO, a less restrictive per capita index is used in order to achieve \$59 billion in savings off of CBO's December 1995 baseline. Interactions with Medicare and VA health proposals are included in "other mandatory."

⁴Includes savings to cover discretionary cap increases that fund administrative costs of implementing welfare reform provisions.

⁵Includes EITC revenues.

Table S-12. BUDGET SUMMARY UNDER CBO ASSUMPTIONS

(Uses CBO December economic and technical assumptions, in billions of dollars)

	Estimate							Total 1996-2002
	1996	1997	1998	1999	2000	2001	2002	
Outlays:								
Discretionary	541.2	542.3	539.1	535.7	536.8	526.6	527.1	3,748.8
Mandatory:								
Social security	349.2	366.8	385.6	405.1	425.5	446.8	469.3	2,848.4
Medicare	173.9	189.2	203.9	216.7	231.9	250.9	263.5	1,529.9
Medicaid	97.2	108.1	116.0	123.4	131.9	141.2	149.0	867.0
Other	178.5	194.5	207.7	218.4	231.4	233.7	228.0	1,492.2
Subtotal, mandatory	798.9	858.6	913.2	963.6	1,020.7	1,072.7	1,109.8	6,737.4
Net interest	243.0	247.7	249.9	249.6	246.7	246.9	246.7	1,730.4
Total outlays	1,583.1	1,648.6	1,702.1	1,748.9	1,804.2	1,846.1	1,883.6	12,216.6
Revenues	1,425.1	1,484.4	1,552.2	1,622.7	1,695.5	1,784.0	1,891.2	11,455.1
Deficit/surplus	-158.0	-164.2	-150.0	-126.2	-108.7	-62.1	7.6	-761.5

Summaries by Agency/Function

SUMMARIES BY AGENCY/FUNCTION

Table S-13. DISCRETIONARY BUDGET AUTHORITY BY AGENCY

(In billions of dollars)

Agency	1993 Actual	1994 Actual	1995 Actual	1996 Estimate	1997 Proposed	1996-1997 Change	1993-1997 Change
Legislative Branch	2.3	2.3	2.4	2.2	2.4	0.1	0.1
The Judiciary	2.4	2.5	2.7	2.8	3.2	0.4	0.8
Executive Office of the President	0.2	0.2	0.2	0.2	0.2	*	—*
Funds Appropriated to the President	12.2 ¹	11.5	12.1	11.1	11.4	0.3	-0.8
Agriculture	15.6	16.8	15.5	15.1	15.3	0.2	-0.3
Commerce	3.2	3.9	4.1	3.8	4.3	0.5	1.0
Defense—Military	262.6	250.5	257.4	252.6	243.4	-9.2	-19.2
Defense—Civil	3.9	4.0	3.4	3.3	3.4	0.1	-0.6
Education	23.7	24.5	24.5	24.1	25.6	1.5	1.9
Energy	19.3	18.7	17.2	16.4	16.3	-0.1	-2.9
Health and Human Services	30.1	33.0	33.3	32.8	35.0	2.2	4.8
Housing and Urban Development	25.5	26.3	20.1	20.3	21.7	1.4	-3.9
Interior	7.1	7.5	7.2	6.9	7.2	0.3	0.2
Justice	9.3	9.5	12.3	14.5	16.4	2.0	7.1
Labor	9.9	10.6	9.4	9.8	10.4	0.7	0.5
State	5.1	5.4	4.9	4.8	5.0	0.3	—*
Transportation	13.5	14.5	11.2	12.5	12.5	—*	-1.0
Treasury	10.1	10.3	10.7	10.5	11.5	1.0	1.4
Veterans Affairs	16.7	17.7	18.2	18.6	18.9	0.3	2.2
Environmental Protection Agency	6.9	6.6	6.0	6.7	7.0	0.3	0.1
General Services Administration	0.3	0.6	0.2	0.2	0.7	0.5	0.4
National Aeronautics and Space Adminis- tration	14.3	14.6	13.9	13.8	13.8	—*	-0.5
Office of Personnel Management	0.1	0.1	0.1	0.1	0.1	*	—*
Small Business Administration	0.9	1.9	0.8	0.7	0.8	0.1	-0.1
Social Security Administration	1.5	1.8	2.4	2.1	2.1	*	0.7
Other Independent Agencies	12.5	16.7	14.9	14.0	11.1	-2.8	-1.4
Allowances				0.1	1.9	1.8	1.9
Total	509.4	512.1	504.9	499.8	501.8	1.9	-7.6

*\$50 million or less.

¹ Excludes increase of \$12.3 billion in International Monetary Fund special drawing rights; authority that does not result in net outlays.

Table S-14. DISCRETIONARY OUTLAYS BY AGENCY

(In billions of dollars)

Agency	1993 Actual	1994 Actual	1995 Actual	1996 Estimate	1997 Proposed	1996-1997 Change	1993-1997 Change
Legislative Branch	2.3	2.3	2.2	2.3	2.4	0.1	*
The Judiciary	2.4	2.5	2.7	2.9	3.2	0.3	0.8
Executive Office of the President	0.2	0.2	0.2	0.2	0.2	*	*
Funds Appropriated to the President	13.4	12.1	12.2	12.3	12.1	-0.2	-1.3
Agriculture	14.6	15.9	15.9	15.6	15.3	-0.4	0.7
Commerce	2.9	3.0	3.5	3.9	4.1	0.2	1.2
Defense—Military	280.1	269.5	261.2	255.3	248.3	-7.0	-31.8
Defense—Civil	3.4	3.7	3.9	3.6	3.5	-0.1	0.1
Education	23.0	22.9	23.1	25.0	25.0	—*	2.0
Energy	18.0	19.3	19.7	16.8	16.7	-0.1	-1.3
Health and Human Services	27.7	31.1	32.3	31.9	33.3	1.4	5.6
Housing and Urban Development	25.0	27.6	31.8	30.2	33.2	3.0	8.2
Interior	7.1	7.3	7.5	7.2	7.3	*	0.2
Justice	9.2	9.4	10.3	12.0	14.9	2.9	5.7
Labor	9.5	9.8	10.0	10.2	10.2	*	0.7
State	5.1	5.3	5.0	5.0	5.0	*	—*
Transportation	32.7	35.1	36.5	36.1	35.4	-0.8	2.6
Treasury	9.9	10.1	10.6	10.4	11.3	0.8	1.3
Veterans Affairs	16.3	17.2	18.0	18.8	19.1	0.4	2.9
Environmental Protection Agency	6.1	6.1	6.6	6.5	6.7	0.1	0.6
General Services Administration	0.4	0.3	0.6	0.4	0.5	0.1	0.1
National Aeronautics and Space Adminis- tration	14.3	13.7	13.4	14.2	13.7	-0.5	-0.6
Office of Personnel Management	0.2	0.2	0.2	0.2	0.2	—*	—*
Small Business Administration	1.1	1.3	1.3	1.1	0.8	-0.2	-0.3
Social Security Administration	4.2	4.4	4.6	4.9	5.4	0.5	1.2
Other Independent Agencies	11.7	13.5	12.3	14.0	14.0	—*	2.2
Allowances .....	.....	.....	.....	0.1	0.5	0.4	0.5
Total	541.0	543.9	545.7	541.2	542.3	1.1	1.4

* \$50 million or less.

Table S-15. BUDGET AUTHORITY BY AGENCY

(In billions of dollars)

Agency	1995 Actual	Estimate						
		1996	1997	1998	1999	2000	2001	2002
Legislative Branch	2.7	2.5	2.7	2.7	2.8	2.8	2.9	2.9
The Judiciary	3.0	3.2	3.6	3.7	3.8	4.0	4.0	4.2
Executive Office of the President	0.2	0.2	0.2	0.2	0.2	0.2	0.2	0.2
Funds Appropriated to the President	15.2	9.1	9.1	8.7	8.5	8.8	9.8	10.9
Agriculture	58.6	54.1	59.0	66.3	67.3	67.7	70.6	75.0
Commerce	4.0	3.7	4.2	4.4	4.7	5.9	4.2	4.4
Defense—Military	255.7	251.8	242.6	248.1	254.3	261.7	269.6	276.6
Defense—Civil	31.4	31.9	33.2	34.1	35.0	35.8	37.2	38.6
Education	32.4	30.4	30.2	30.7	31.8	32.8	33.8	34.9
Energy	15.0	14.3	14.2	13.7	12.1	10.8	12.6	12.6
Health and Human Services	302.0	317.2	355.2	378.3	398.5	417.1	441.5	469.2
Housing and Urban Development	19.8	17.9	21.9	27.4	29.1	30.5	33.3	36.1
Interior	7.5	6.9	7.1	7.1	6.9	6.7	7.0	7.5
Justice	12.9	15.4	17.3	18.4	19.5	19.6	18.5	17.5
Labor	32.2	34.8	36.5	37.4	38.2	39.3	40.7	42.3
State	5.3	5.2	5.5	5.3	5.1	4.9	5.3	5.5
Transportation	38.1	36.3	41.5	34.5	32.3	30.0	33.3	36.4
Treasury	353.8	367.1	371.4	372.6	376.1	378.5	379.9	383.0
Veterans Affairs	38.1	38.6	39.3	38.3	37.1	35.9	38.1	40.5
Environmental Protection Agency	5.7	6.5	6.8	6.9	7.1	7.2	7.4	7.6
General Services Administration	0.2	0.2	0.7	0.1	0.1	0.1	0.1	0.1
National Aeronautics and Space Administration	13.9	13.8	13.8	13.1	12.4	11.6	12.7	14.0
Office of Personnel Management	42.9	43.7	45.9	48.1	50.5	52.9	55.5	58.4
Small Business Administration	0.8	1.0	0.8	0.7	0.7	0.6	0.7	0.8
Social Security Administration	361.1	377.2	397.8	419.4	439.9	463.9	481.2	507.3
On-Budget	(33.3)	(31.3)	(35.4)	(39.5)	(41.7)	(46.5)	(43.9)	(48.9)
Off-Budget	(327.8)	(345.9)	(362.4)	(380.0)	(398.2)	(417.4)	(437.3)	(458.4)
Other Independent Agencies	28.7	29.2	24.3	24.5	23.9	22.3	25.8	26.0
On-Budget	(26.2)	(24.3)	(21.1)	(21.5)	(22.0)	(22.1)	(23.6)	(24.6)
Off-Budget	(2.6)	(5.0)	(3.2)	(3.1)	(1.9)	(0.3)	(2.3)	(1.4)
Allowances:								
Welfare reform		-0.4	-5.0	-6.5	-6.4	-7.0	-7.1	-8.6
Full funding for fixed assets			1.4					
Unallocated discretionary fiscal dividend							8.7	9.0
Total Allowances		-0.4	-3.6	-6.5	-6.4	-7.0	1.6	0.4
Undistributed Offsetting Receipts	-137.6	-139.9	-143.0	-147.6	-152.5	-160.7	-165.8	-191.9
On-Budget	(-97.9)	(-97.1)	(-97.0)	(-98.0)	(-99.4)	(-103.4)	(-104.2)	(-125.4)
Off-Budget	(-39.7)	(-42.7)	(-46.0)	(-49.6)	(-53.2)	(-57.3)	(-61.6)	(-66.5)
Total	1,543.3	1,571.6	1,638.4	1,690.9	1,738.9	1,783.7	1,861.8	1,920.9
On-budget	(1,252.7)	(1,263.5)	(1,318.8)	(1,357.4)	(1,391.9)	(1,423.4)	(1,483.7)	(1,527.6)
Off-budget	(290.6)	(308.1)	(319.6)	(333.5)	(347.0)	(360.4)	(378.0)	(393.4)

* \$50 million or less.

Table S-16. OUTLAYS BY AGENCY

(In billions of dollars)

Agency	1995 Actual	Estimate						
		1996	1997	1998	1999	2000	2001	2002
Legislative Branch	2.6	2.7	2.8	2.8	2.9	2.9	3.0	3.0
The Judiciary	2.9	3.3	3.6	3.6	3.8	3.9	4.0	4.1
Executive Office of the President	0.2	0.2	0.2	0.2	0.2	0.2	0.2	0.2
Funds Appropriated to the President	11.2	10.4	10.3	10.1	10.0	9.5	9.4	10.2
Agriculture	56.7	54.8	55.9	58.0	58.7	59.0	60.8	63.2
Commerce	3.4	3.8	4.0	4.1	4.6	6.1	4.3	4.3
Defense—Military	259.6	254.3	247.5	243.9	246.5	253.9	256.6	264.9
Defense—Civil	31.7	32.3	33.3	33.9	34.7	35.5	36.7	38.2
Education	31.3	30.4	29.6	28.9	30.0	31.0	32.0	33.1
Energy	17.6	14.7	14.6	13.9	12.8	11.6	12.0	11.8
Health and Human Services	303.1	327.4	354.3	377.7	397.2	416.3	439.0	465.4
Housing and Urban Development	29.0	26.4	32.2	33.2	32.7	30.7	30.0	30.0
Interior	7.4	6.9	6.9	6.9	6.9	6.7	6.9	7.3
Justice	10.8	13.0	15.6	17.8	18.8	19.6	19.9	18.8
Labor	32.1	34.4	35.2	36.1	37.1	38.4	39.7	41.3
State	5.3	5.5	5.5	5.4	5.2	5.0	5.2	5.4
Transportation	38.8	39.0	38.1	37.9	35.9	33.8	33.2	34.5
Treasury	348.6	365.0	368.9	370.2	373.8	376.1	377.4	380.5
Veterans Affairs	37.8	37.6	39.8	39.3	37.1	37.4	36.3	40.1
Environmental Protection Agency	6.4	6.3	6.5	6.6	6.7	7.0	7.2	7.3
General Services Administration	0.7	0.5	0.7	0.5	0.2	0.1	0.1	0.1
National Aeronautics and Space Admin- istration	13.4	14.2	13.7	13.8	12.6	11.9	12.3	13.4
Office of Personnel Management	41.3	42.4	44.6	46.7	48.7	51.2	54.0	57.1
Small Business Administration	0.7	1.0	0.4	0.4	0.4	0.4	0.4	0.5
Social Security Administration	362.1	377.3	398.1	418.0	438.3	462.1	479.6	505.5
On-Budget	(31.8)	(32.1)	(37.0)	(39.5)	(41.7)	(46.5)	(43.8)	(48.7)
Off-Budget	(330.4)	(345.2)	(361.1)	(378.5)	(396.6)	(415.7)	(435.7)	(456.8)
Other Independent Agencies	2.2	9.2	21.2	20.2	20.1	18.8	19.1	19.7
On-Budget	(4.2)	(9.5)	(18.5)	(20.1)	(21.5)	(19.3)	(20.9)	(21.5)
Off-Budget	(-2.0)	(-0.3)	(2.6)	(*)	(-1.5)	(-0.5)	(-1.8)	(-1.8)
Allowances:								
Government-wide debt collection		-0.3	-0.1	-0.1	-0.1	-0.1	-0.1	—*
Welfare reform		-0.3	-4.9	-6.5	-6.3	-7.0	-7.1	-8.6
Unallocated discretionary fiscal divi- dend							5.2	9.0
Total Allowances		-0.6	-5.0	-6.6	-6.4	-7.1	-2.0	0.3
Undistributed Offsetting Receipts	-137.6	-139.9	-143.0	-147.6	-152.5	-160.7	-165.8	-191.9
On-Budget	(-97.9)	(-97.1)	(-97.0)	(-98.0)	(-99.4)	(-103.4)	(-104.2)	(-125.4)
Off-Budget	(-39.7)	(-42.7)	(-46.0)	(-49.6)	(-53.2)	(-57.3)	(-61.6)	(-66.5)
Total	1,519.1	1,572.4	1,635.3	1,675.9	1,716.9	1,761.4	1,811.5	1,868.3
On-budget	(1,230.5)	(1,270.3)	(1,317.7)	(1,346.9)	(1,375.0)	(1,403.5)	(1,439.2)	(1,479.8)
Off-budget	(288.7)	(302.1)	(317.7)	(329.0)	(342.0)	(357.8)	(372.3)	(388.5)

* \$50 million or less.

Table S-17. BUDGET AUTHORITY BY FUNCTION

(In billions of dollars)

Function	1995 Actual	Estimate						
		1996	1997	1998	1999	2000	2001	2002
National defense:								
Department of Defense—Military	255.7	251.8	242.6	248.1	254.3	261.7	269.6	276.6
Other	10.7	11.5	11.7	10.7	9.8	8.9	10.0	11.3
Total National defense	266.3	263.3	254.4	258.8	264.1	270.5	279.6	287.9
International affairs	25.9	16.3	16.6	15.8	15.2	15.0	16.6	18.2
General science, space, and technology ..	16.7	16.7	17.9	16.1	15.3	14.6	15.8	17.2
Energy	5.0	2.0	1.4	2.0	1.6	1.2	1.8	0.4
Natural resources and environment	21.0	20.7	21.9	21.6	21.2	20.6	21.4	22.6
Agriculture	8.6	6.9	8.5	8.7	8.1	7.1	7.0	7.9
Commerce and housing credit	11.8	9.3	12.1	12.7	12.0	11.6	13.3	13.2
On-Budget	(9.2)	(4.3)	(8.9)	(9.6)	(10.1)	(11.3)	(11.0)	(11.8)
Off-Budget	(2.6)	(5.0)	(3.2)	(3.1)	(1.9)	(0.3)	(2.3)	(1.4)
Transportation	39.3	37.1	42.5	35.5	33.2	30.9	34.2	37.4
Community and regional development ...	13.0	11.9	9.1	8.6	8.3	7.8	8.3	9.3
Education, training, employment, and social services	55.6	53.9	55.3	57.1	59.2	60.9	63.7	66.6
Health	117.0	110.9	134.7	141.2	146.7	152.1	157.3	163.5
Medicare	156.5	178.0	189.9	204.7	218.8	230.9	248.1	267.5
Income security	215.3	220.9	228.8	249.4	260.5	274.1	282.1	296.9
Social security	333.3	351.6	369.4	387.6	406.4	426.1	446.6	468.3
On-Budget	(5.5)	(5.8)	(7.0)	(7.6)	(8.2)	(8.7)	(9.3)	(9.9)
Off-Budget	(327.8)	(345.9)	(362.4)	(380.0)	(398.2)	(417.4)	(437.3)	(458.4)
Veterans benefits and services	38.2	38.8	39.5	38.5	37.2	36.0	38.2	40.7
Administration of justice	18.8	21.3	23.9	24.7	25.6	25.7	25.0	24.4
General government	13.2	13.3	14.8	14.0	14.2	14.4	15.0	15.5
Net interest	232.2	241.1	238.5	236.1	234.6	229.9	227.0	223.2
On-Budget	(265.5)	(277.5)	(277.9)	(278.5)	(280.1)	(278.7)	(279.6)	(279.8)
Off-Budget	(-33.3)	(-36.4)	(-39.4)	(-42.4)	(-45.5)	(-48.9)	(-52.6)	(-56.6)
Allowances							8.7	9.0
Undistributed offsetting receipts:								
Employer share, employee retirement (on-budget)	-28.0	-27.1	-27.5	-27.7	-29.3	-31.4	-33.7	-35.9
Employer share, employee retirement (off-budget)	-6.4	-6.3	-6.7	-7.1	-7.7	-8.4	-9.0	-9.9
Rents and royalties on the Outer Con- tinental Shelf	-2.4	-2.7	-3.1	-2.6	-2.6	-2.6	-2.6	-2.6
Sale of major assets		-1.8	-0.1					-1.9
Other undistributed offsetting receipts	-7.6	-4.4	-3.6	-5.0	-3.8	-3.1	-2.6	-18.4
Total Undistributed offsetting receipts	-44.5	-42.3	-41.0	-42.4	-43.4	-45.5	-47.9	-68.7
On-Budget	(-38.0)	(-36.0)	(-34.3)	(-35.3)	(-35.7)	(-37.1)	(-38.9)	(-58.8)
Off-Budget	(-6.4)	(-6.3)	(-6.7)	(-7.1)	(-7.7)	(-8.4)	(-9.0)	(-9.9)
Total	1,543.3	1,571.6	1,638.4	1,690.9	1,738.9	1,783.7	1,861.8	1,920.9
On-budget	(1,252.7)	(1,263.5)	(1,318.8)	(1,357.4)	(1,391.9)	(1,423.4)	(1,483.7)	(1,527.6)
Off-budget	(290.6)	(308.1)	(319.6)	(333.5)	(347.0)	(360.4)	(378.0)	(393.4)

Table S-18. OUTLAYS BY FUNCTION

(In billions of dollars)

Function	1995 Actual	Estimate						
		1996	1997	1998	1999	2000	2001	2002
National defense:								
Department of Defense—Military	259.4	254.3	247.5	243.9	246.5	253.9	256.6	264.9
Other	12.6	11.3	11.3	10.9	10.0	9.1	9.4	10.6
Total National defense	272.1	265.6	258.7	254.8	256.5	262.9	266.0	275.5
International affairs	16.4	14.8	15.0	14.4	14.0	13.4	13.5	14.5
General science, space, and technology ..	16.7	16.9	16.6	16.6	15.6	14.9	15.3	16.5
Energy	4.9	3.2	2.2	1.9	1.9	1.5	1.6	0.3
Natural resources and environment	22.1	21.6	21.6	21.0	20.8	20.4	20.8	21.7
Agriculture	9.8	7.7	7.7	9.0	8.5	7.6	7.4	7.4
Commerce and housing credit	-14.4	-10.7	5.6	6.4	7.0	6.7	4.5	4.6
On-Budget	(-12.5)	(-10.4)	(3.0)	(6.4)	(8.5)	(7.2)	(6.4)	(6.4)
Off-Budget	(-2.0)	(-0.3)	(2.6)	(0.0)	(-1.5)	(-0.5)	(-1.8)	(-1.8)
Transportation	39.4	39.8	39.1	38.9	36.9	34.8	34.1	35.5
Community and regional development ...	10.6	12.9	11.8	10.5	9.5	8.3	8.0	8.1
Education, training, employment, and social services	54.3	54.1	53.5	53.8	55.6	57.2	59.5	62.2
Health	115.4	121.2	134.6	141.3	146.6	152.1	156.4	162.2
Medicare	159.9	177.6	190.1	204.9	218.4	231.1	248.4	267.0
Income security	220.4	228.3	236.7	244.9	253.4	264.3	269.3	281.6
Social security	335.8	350.9	368.1	386.2	404.8	424.4	445.0	466.7
On-Budget	(5.5)	(5.8)	(7.0)	(7.6)	(8.2)	(8.7)	(9.3)	(9.9)
Off-Budget	(330.4)	(345.2)	(361.1)	(378.5)	(396.6)	(415.7)	(435.7)	(456.8)
Veterans benefits and services	37.9	37.7	39.9	39.4	37.2	37.4	36.4	40.2
Administration of justice	16.2	18.8	22.0	24.0	24.9	25.6	26.1	25.4
General government	13.8	13.6	14.6	14.4	14.2	14.4	14.9	15.5
Net interest	232.2	241.1	238.5	236.1	234.6	229.9	227.0	223.2
On-Budget	(265.5)	(277.5)	(277.9)	(278.5)	(280.1)	(278.7)	(279.6)	(279.8)
Off-Budget	(-33.3)	(-36.4)	(-39.4)	(-42.4)	(-45.5)	(-48.9)	(-52.6)	(-56.6)
Allowances		-0.3	-0.1	-0.1	-0.1	-0.1	5.1	9.0
Undistributed offsetting receipts:								
Employer share, employee retirement (on-budget)	-28.0	-27.1	-27.5	-27.7	-29.3	-31.4	-33.7	-35.9
Employer share, employee retirement (off-budget)	-6.4	-6.3	-6.7	-7.1	-7.7	-8.4	-9.0	-9.9
Rents and royalties on the Outer Con- tinental Shelf	-2.4	-2.7	-3.1	-2.6	-2.6	-2.6	-2.6	-2.6
Sale of major assets		-1.8	-0.1					-1.9
Other undistributed offsetting receipts	-7.6	-4.4	-3.6	-5.0	-3.8	-3.1	-2.6	-18.4
Total Undistributed offsetting receipts	-44.5	-42.3	-41.0	-42.4	-43.4	-45.5	-47.9	-68.7
On-Budget	(-38.0)	(-36.0)	(-34.3)	(-35.3)	(-35.7)	(-37.1)	(-38.9)	(-58.8)
Off-Budget	(-6.4)	(-6.3)	(-6.7)	(-7.1)	(-7.7)	(-8.4)	(-9.0)	(-9.9)
Total	1,519.1	1,572.4	1,635.3	1,675.9	1,716.9	1,761.4	1,811.5	1,868.3
On-budget	(1,230.5)	(1,270.3)	(1,317.7)	(1,346.9)	(1,375.0)	(1,403.5)	(1,439.2)	(1,479.8)
Off-budget	(288.7)	(302.1)	(317.7)	(329.0)	(342.0)	(357.8)	(372.3)	(388.5)

Other Summary Tables

OTHER SUMMARY TABLES

Table S-19. RECEIPTS BY SOURCE—SUMMARY

(In billions of dollars)

Source	1995 Actual	Estimate						
		1996	1997	1998	1998	2000	2001	2002
Individual income taxes	590.2	630.9	645.1	683.4	714.2	748.7	790.0	834.5
Corporation income taxes	157.0	167.1	185.0	201.7	212.7	225.4	236.7	245.8
Social insurance taxes and contributions	484.5	507.5	536.2	560.9	589.4	618.8	647.0	679.5
On-budget	(133.4)	(140.1)	(148.2)	(154.6)	(161.6)	(168.8)	(175.8)	(184.8)
Off-budget	(351.1)	(367.4)	(388.0)	(406.3)	(427.8)	(450.0)	(471.2)	(494.6)
Excise taxes	57.5	53.9	59.6	60.4	61.7	62.8	64.2	65.6
Estate and gift taxes	14.8	15.9	17.1	18.1	19.5	20.9	22.5	24.1
Customs duties	19.3	19.3	20.5	20.8	20.9	21.9	22.4	24.3
Miscellaneous receipts	31.9	32.1	31.8	32.7	34.2	35.3	37.1	38.4
Total receipts	1,355.2	1,426.8	1,495.2	1,577.9	1,652.5	1,733.8	1,819.8	1,912.2
<i>On-budget</i>	<i>(1,004.1)</i>	<i>(1,059.3)</i>	<i>(1,107.2)</i>	<i>(1,171.6)</i>	<i>(1,224.8)</i>	<i>(1,283.9)</i>	<i>(1,348.6)</i>	<i>(1,417.6)</i>
<i>Off-budget</i>	<i>(351.1)</i>	<i>(367.4)</i>	<i>(388.0)</i>	<i>(406.3)</i>	<i>(427.8)</i>	<i>(450.0)</i>	<i>(471.2)</i>	<i>(494.6)</i>

Table S-20. FEDERAL EMPLOYMENT IN THE EXECUTIVE BRANCH

(Civilian employment as measured by Full-Time Equivalents, in thousands)

Agency	1993 Base	Actual			Estimate		Change: 1993 base to 1997	
		1993	1994	1995	1996	1997	FTE's	Percent
Cabinet agencies:								
Agriculture	115.6	114.4	109.8	103.8	105.5	104.6	-11.1	-9.5%
Commerce	36.7	36.1	36.0	35.3	35.2	35.5	-1.2	-3.3%
Defense—military functions	931.3	931.8	868.3	821.7	800.0	767.4	-163.9	-17.6%
Education	5.0	4.9	4.8	4.8	4.8	4.6	-0.4	-8.1%
Energy	20.6	20.3	19.8	19.7	19.7	18.5	-2.1	-10.3%
Health and Human Services ^{1 2}	64.5	65.6	62.4	59.0	58.5	58.9	-5.6	-8.6%
Health and Human Services, exempt FTEs	0.5	0.5	0.5	0.3	0.3	0.3	-0.1	-28.7%
Social Security Administration ²	65.4	64.8	64.5	64.6	64.8	64.8	-0.6	-0.9%
Housing and Urban Development	13.6	13.3	13.1	12.1	11.9	11.4	-2.2	-16.4%
Interior	79.3	78.1	76.3	72.0	70.5	72.2	-7.2	-9.0%
Justice	99.4	95.4	95.3	97.9	106.3	112.5	13.1	13.1%
Labor	18.3	18.0	17.5	16.8	16.7	17.1	-1.3	-6.8%
State	26.0	25.6	25.2	23.9	23.7	23.5	-2.5	-9.7%
Transportation	70.3	69.1	66.4	63.2	63.9	63.9	-6.5	-9.1%
Treasury	166.1	161.1	157.3	157.5	153.3	156.8	-9.3	-5.6%
Veterans Affairs ¹	227.0	229.1	227.8	223.1	218.2	217.3	-9.7	-4.2%
Veterans Affairs, exempt FTEs	5.4	5.1	5.3	5.4	5.5	5.5	0.2	3.3%
Other agencies (excluding Postal Service):								
Agency for International Development ¹	4.4	4.1	3.9	3.6	3.4	3.1	-1.3	-29.2%
Corps of Engineers	29.2	28.4	27.9	27.7	27.6	27.2	-2.0	-6.8%
Environmental Protection Agency	18.6	17.9	17.6	17.5	18.1	18.0	-0.6	-3.3%
Equal Employment Opportunity Commission	2.9	2.8	2.8	2.8	2.8	3.0	0.2	5.8%
Federal Emergency Management Agency	2.7	4.0	4.9	4.6	3.9	4.0	1.2	43.8%
Federal Deposit Insurance Corp./Resolution Trust Corp.	21.6	21.9	20.0	15.7	12.8	9.2	-12.3	-57.1%
General Services Administration	20.6	20.2	19.5	17.0	16.2	14.8	-5.9	-28.4%
National Aeronautics and Space Administration	25.7	24.9	23.9	22.4	21.8	21.2	-4.5	-17.5%
National Archives and Records Administration .	2.8	2.6	2.6	2.4	2.5	2.5	-0.2	-8.5%
National Labor Relations Board	2.1	2.1	2.1	2.0	2.0	2.0	-0.1	-4.8%
National Science Foundation	1.3	1.2	1.2	1.2	1.3	1.3	-0.1	-6.2%
Nuclear Regulatory Commission	3.4	3.4	3.3	3.2	3.2	3.1	-0.3	-8.3%
Office of Personnel Management	6.2	5.9	5.3	4.2	4.0	3.6	-2.7	-42.7%
Panama Canal Commission	8.7	8.5	8.5	8.8	9.0	9.1	0.4	4.8%
Peace Corps	1.3	1.2	1.2	1.2	1.2	1.2	-0.1	-3.4%
Railroad Retirement Board	1.9	1.8	1.7	1.6	1.5	1.4	-0.4	-24.0%
Securities and Exchange Commission	2.7	2.7	2.7	2.7	2.8	2.8	-0.1	-2.2%
Small Business Administration	4.0	5.6	6.3	5.7	4.3	4.2	0.2	5.2%
Smithsonian Institution	5.9	5.5	5.4	5.3	5.3	5.3	-0.6	-10.4%
Tennessee Valley Authority	19.1	17.3	18.6	16.7	16.4	16.4	-2.7	-14.1%
United States Information Agency	8.7	8.3	8.1	7.7	7.3	7.1	-1.6	-18.6%
All other small agencies	16.1	15.4	15.0	15.1	14.8	14.8	-1.3	-8.3%
Allowance for welfare reform ³						0.5	0.5	100.0%
Total, Executive Branch civilian employment	2,155.2	2,138.8	2,052.7	1,970.2	1,940.8	1,910.5	-244.7	-11.3%
Total, Defense	931.3	931.8	868.3	821.7	800.0	767.4	-163.9	-17.6%
Total, Non-Defense	1,223.9	1,207.1	1,184.4	1,148.4	1,140.8	1,143.1	-80.8	-6.3%
FTEs exempt from Ceiling			5.8	5.7	5.9	5.9		
Total, Executive Branch subject to Ceiling			2,047.0	1,964.4	1,934.9	1,904.6		
FTE Ceiling ⁴			2,084.6	2,043.3	2,003.3	1,963.3		
Total FTE reduction from the 1993 base		-16.4	-102.5	-185.0	-214.4	-244.7		

¹ The Departments of Health and Human Services, Veterans Affairs, and the Agency for International Development have components that are exempt from FTE controls. ² The Social Security Administration became a separate agency, no longer part of Health and Human Services, on March 31, 1995. ³ This allowance is for an estimated 500 FTEs for the Social Security Administration to conduct additional continuing disability reviews. ⁴ FTE limitations are set for the Executive Branch in the Federal Workforce Restructuring Act of 1994 (P.L. 103-226).

Table S-21. FEDERAL GOVERNMENT FINANCING AND DEBT ¹

(In billions of dollars)

	1995 Actual	Estimate						
		1996	1997	1998	1999	2000	2001	2002
Financing:								
Surplus or deficit (–)	–163.9	–145.6	–140.1	–98.0	–64.4	–27.5	8.3	43.9
(On-budget)	–226.3	–211.0	–210.4	–175.3	–150.2	–119.7	–90.6	–62.2
(Off-budget)	62.4	65.3	70.3	77.3	85.8	92.1	98.9	106.1
Means of financing other than borrowing from the public:								
Changes in: ²								
Treasury operating cash balance	–2.0	–2.1						
Checks outstanding, etc. ³	–2.8	–*	–3.3					
Deposit fund balances	0.9	0.1	–1.5					
Seigniorage on coins	0.7	0.7	0.6	0.7	0.7	0.8	0.8	0.8
Less: Net financing disbursements:								
Direct loan financing accounts	–7.0	–17.9	–20.8	–25.2	–27.3	–27.3	–26.7	–25.7
Guaranteed loan financing accounts	2.9	–0.4	0.8	–2.0	–2.2	–2.4	–1.9	–1.9
Total, means of financing other than borrowing from the public	–7.4	–19.6	–24.2	–26.5	–28.7	–29.0	–27.8	–26.8
Total, requirement for borrowing from the public	–171.3	–165.3	–164.3	–124.5	–93.1	–56.5	–19.6	17.1
Change in debt held by the public	171.3	165.3	164.3	124.5	93.1	56.5	19.6	–17.1
Debt Outstanding, End of Year:								
Gross Federal debt:								
Debt issued by Treasury	4,894.0	5,172.1	5,465.4	5,720.3	5,948.5	6,154.8	6,330.5	6,477.3
Debt issued by other agencies	27.0	35.2	33.4	30.1	30.0	29.9	29.6	29.2
Total, gross Federal debt	4,921.0	5,207.3	5,498.9	5,750.4	5,978.5	6,184.7	6,360.2	6,506.5
Held by:								
Government accounts	1,317.6	1,438.6	1,565.8	1,692.9	1,827.9	1,977.6	2,133.5	2,296.8
The public.	3,603.4	3,768.7	3,933.0	4,057.5	4,150.6	4,207.1	4,226.7	4,209.6
Federal Reserve Banks	374.1							
Other	3,229.3							
Debt Subject to Statutory Limitation, End of Year:								
Debt issued by Treasury	4,894.0	5,172.1	5,465.4	5,720.3	5,948.5	6,154.8	6,330.5	6,477.3
Less: Treasury debt not subject to limitation ⁴ ...	–15.6	–15.6	–15.6	–15.6	–15.6	–15.6	–15.6	–15.6
Agency debt subject to limitation	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1
Adjustment for discount and premium ⁵	6.1	6.1	6.1	6.1	6.1	6.1	6.1	6.1
Total, debt subject to statutory limitation ⁶	4,884.6	5,162.7	5,456.0	5,710.9	5,939.2	6,145.5	6,321.2	6,467.9

* \$50 million or less.

¹ Treasury securities held by the public and zero-coupon bonds held by Government accounts are almost entirely measured at sales price plus amortized discount or less amortized premium. Agency debt is almost entirely measured at face value. Treasury securities in the Government account series are measured at face value less unrealized discount (if any).

² A decrease in the Treasury operating cash balance (which is an asset) would be a means of financing the deficit and therefore have a positive sign. An increase in checks outstanding or deposit fund balances (which are liabilities) would also be a means of financing the deficit and therefore have a positive sign.

³ Besides checks outstanding, includes accrued interest payable on Treasury debt, miscellaneous liability accounts, allocations of special drawing rights, and, as an offset, cash and monetary assets other than the Treasury operating cash balance, miscellaneous asset accounts, and profit on the sale of gold.

⁴ Consists primarily of Federal Financing Bank debt.

⁵ Consists of unamortized discount (less premium) on public issues of Treasury notes and bonds (other than zero-coupon bonds) and unrealized discount on Government account series securities.

⁶ The statutory debt limit is \$4,900 billion.

Table S-22. COMPARISON OF ECONOMIC ASSUMPTIONS

(Calendar years)

	Projections						
	1996	1997	1998	1999	2000	2001	2002
Real GDP (chain-weighted):¹							
1996 Mid-Session Review ²	2.3	2.3	2.3	2.3	2.3	2.2	2.2
CBO December	2.2	2.3	2.3	2.3	2.3	2.3	2.3
1997 Budget	2.2	2.3	2.3	2.3	2.3	2.3	2.3
Chain-weighted GDP Price Index:¹							
1996 Mid-Session Review ²	3.1	3.1	3.1	3.1	3.1	3.1	3.1
CBO December	2.7	2.6	2.6	2.6	2.6	2.6	2.6
1997 Budget	2.8	2.7	2.7	2.7	2.7	2.7	2.7
Consumer Price Index (all-urban):¹							
1996 Mid-Session Review	3.2	3.2	3.2	3.1	3.1	3.1	3.1
CBO December	3.2	3.1	3.0	2.9	2.9	2.9	3.0
1997 Budget	3.1	2.9	2.8	2.8	2.8	2.8	2.8
Unemployment rate:³							
1996 Mid-Session Review	5.9	5.8	5.8	5.8	5.8	5.8	5.8
CBO December	5.9	6.0	6.0	6.0	6.0	6.0	6.0
1997 Budget	5.7	5.7	5.7	5.7	5.7	5.7	5.7
Interest rates:³							
91-day Treasury bills:							
1996 Mid-Session Review	5.4	5.2	5.0	4.8	4.6	4.6	4.4
CBO December	5.3	5.0	4.7	4.2	3.9	3.9	3.9
1997 Budget	4.9	4.5	4.3	4.2	4.0	4.0	4.0
10-year Treasury notes:							
1996 Mid-Session Review	6.5	6.6	6.4	6.2	6.0	5.8	5.6
CBO December	5.8	5.6	5.5	5.5	5.5	5.5	5.5
1997 Budget	5.6	5.3	5.0	5.0	5.0	5.0	5.0

¹ Percent change, fourth quarter over fourth quarter.² Adjusted to chain-weighted basis.³ Annual averages, percent.