

119TH CONGRESS  
1ST SESSION

# S. 61

To establish a national human trafficking database at the Office for Victims of Crime of the Department of Justice, and to incentivize certain State agencies to report data to the database.

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## IN THE SENATE OF THE UNITED STATES

JANUARY 9, 2025

Mrs. BLACKBURN (for herself and Ms. KLOBUCHAR) introduced the following bill; which was read twice and referred to the Committee on the Judiciary

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## A BILL

To establish a national human trafficking database at the Office for Victims of Crime of the Department of Justice, and to incentivize certain State agencies to report data to the database.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

3       **SECTION 1. SHORT TITLE.**

4       This Act may be cited as the “National Human Traf-  
5       ficking Database Act”.

1 **SEC. 2. NATIONAL HUMAN TRAFFICKING DATABASE.**

2 Title I of the Omnibus Crime Control and Safe  
3 Streets Act of 1968 (34 U.S.C. 10101 et seq.) is amended  
4 by adding at the end the following:

5 **“PART PP—NATIONAL HUMAN TRAFFICKING**  
6 **DATABASE**

7 **“SEC. 3061. NATIONAL HUMAN TRAFFICKING DATABASE.**

8 “(a) DEFINITIONS.—In this section:

9 “(1) ANTI-HUMAN TRAFFICKING ORGANIZA-  
10 TION.—The term ‘anti-human trafficking organiza-  
11 tion’ means an organization whose main objective is  
12 to address and combat human trafficking, including  
13 by—

14 “(A) supporting populations known to be  
15 at a higher risk of human trafficking;

16 “(B) raising awareness of human traf-  
17 ficking; and

18 “(C) providing services to survivors of  
19 human trafficking.

20 “(2) COVERED STATE AGENCY.—The term ‘cov-  
21 ered State agency’ means—

22 “(A) a State bureau of investigation or  
23 equivalent State law enforcement agency; or

24 “(B) a State agency other than an agency  
25 described in subparagraph (A) that is empow-  
26 ered by the State to coordinate a statewide

1 human trafficking response, which may be the  
2 State public health agency or another agency as  
3 determined by the State.

4 “(3) DIRECTOR OF THE OFFICE.—The term  
5 ‘Director of the Office’ means the Director of the  
6 Office for Victims of Crime.

7 “(4) HUMAN TRAFFICKING.—The term ‘human  
8 trafficking’ means labor trafficking or sex traf-  
9 ficking.

10 “(5) LABOR TRAFFICKING.—The term ‘labor  
11 trafficking’ means conduct described in section  
12 103(11)(B) of the Trafficking Victims Protection  
13 Act of 2000 (22 U.S.C. 7102(11)(B)).

14 “(6) PRIMARY SERVICE.—With respect to an  
15 anti-human trafficking organization, the term ‘pri-  
16 mary service’ means the essential function of the or-  
17 ganization, which may be—

18 “(A) preventing human trafficking;

19 “(B) identifying survivors of human traf-  
20 ficking;

21 “(C) recovering survivors from human  
22 trafficking situations; or

23 “(D) providing support for survivors to  
24 exit human trafficking situations.

1           “(7) SEX TRAFFICKING.—The term ‘sex traf-  
 2       ficking’ has the meaning given the term in section  
 3       103(11)(A) of the Trafficking Victims Protection  
 4       Act of 2000 (22 U.S.C. 7102(11)(A)).

5       “(b) DUTIES OF OFFICE FOR VICTIMS OF CRIME.—

6           “(1) GRANTS.—

7               “(A) IN GENERAL.—For each fiscal year  
 8       for which amounts are made available to carry  
 9       out this section, the Director of the Office shall  
 10      award grants to covered State agencies to col-  
 11      lect and report to the Director of the Office  
 12      human trafficking data, directly or by contract  
 13      with a private or nonprofit organization with  
 14      expertise and experience in the collection of  
 15      human trafficking data, in accordance with sub-  
 16      section (c).

17           “(B) APPLICATION.—A covered State  
 18      agency seeking a grant under this subsection  
 19      shall submit an application to the Director of  
 20      the Office at such time, in such manner, and  
 21      containing such information as the Director of  
 22      the Office may reasonably require.

23           “(C) GRANT CONDITION.—A covered State  
 24      agency may not receive a grant under subpara-  
 25      graph (A) unless the agency certifies to the Di-

1 rector of the Office that, not later than 180  
2 days after the date on which the agency re-  
3 ceives the grant, the agency will identify how  
4 the agency will collect or ensure the collection  
5 and reporting of human trafficking data de-  
6 scribed in subsection (c)(1)(A).

7 “(D) USE OF GRANT.—A covered State  
8 agency may only use a grant received under  
9 subparagraph (A) to collect and report the data  
10 described in section (c)(1)(A).

11 “(2) GUIDANCE FOR USE OF GRANT FUNDS.—  
12 Not later than 180 days after the date of enactment  
13 of the National Human Trafficking Database Act,  
14 the Director of the Office shall issue guidance that  
15 includes goals and guidelines for the use of grants  
16 awarded under paragraph (1).

17 “(c) DATABASE.—

18 “(1) ESTABLISHMENT.—

19 “(A) INITIAL SUBMISSION OF STATE  
20 DATA.—Not later than 1 year after the date of  
21 enactment of the National Human Trafficking  
22 Database Act, each covered State agency that  
23 has received a grant under subsection (b)(1)  
24 shall report to the Director of the Office, for

1 the most recently ended fiscal year (as of that  
2 date of enactment) for the State—

3 “(i) where such data is available—

4 “(I) with respect to each county  
5 in the State—

6 “(aa) the number of pros-  
7 ecutions, arrests, or convictions  
8 for human trafficking;

9 “(bb) aggregated and  
10 anonymized data from State-level  
11 human trafficking hotlines;

12 “(cc) aggregated and  
13 anonymized data from the Na-  
14 tional Human Trafficking Hot-  
15 line, operated by the Administra-  
16 tion for Children and Families;

17 “(dd) aggregated and  
18 anonymized data from State-level  
19 children’s services agencies;

20 “(ee) aggregated and  
21 anonymized human trafficking  
22 data from the Office of Justice  
23 Services of the Bureau of Indian  
24 Affairs, including the Missing  
25 and Murdered Unit;

1                   “(ff)       aggregated       and  
2                   anonymized   human   trafficking  
3                   data from the Center for Coun-  
4                   tering Human Trafficking of the  
5                   Department of Homeland Secu-  
6                   rity;

7                   “(gg) the presence and like-  
8                   lihood of criminal activity known  
9                   to be correlated with human traf-  
10                  ficking, including crimes of pros-  
11                  titution, drug distribution, sexual  
12                  assault, and gang-related vio-  
13                  lence; and

14                  “(hh) the number of sur-  
15                  vivors of human trafficking who  
16                  have been served by nongovern-  
17                  mental human trafficking victim  
18                  service organizations;

19                  “(II) the name and primary serv-  
20                  ice of each anti-human trafficking or-  
21                  ganization operating in each county in  
22                  the State; and

23                  “(III) the total number of State-  
24                  level human trafficking prosecutions,  
25                  which the covered State agency shall

1 compile by collecting the necessary in-  
2 formation from the prosecutor’s office  
3 for each county in the State, cat-  
4 egorized by sex, race, citizenship, pri-  
5 mary language, and prior convictions;  
6 and

7 “(ii) if any data described in clause (i)  
8 is not available, a statement explaining  
9 why the data is not available.

10 “(B) ESTABLISHMENT.—Not later than 18  
11 months after the date of enactment of the Na-  
12 tional Human Trafficking Database Act, the  
13 Director of the Office shall publish on the inter-  
14 net website of the Department of Justice a  
15 database that includes, for each State—

16 “(i) the data for each county in the  
17 State, as reported by the covered State  
18 agency under subparagraph (A)(i)(I), in  
19 accordance with subsection (d);

20 “(ii) the name and primary service of  
21 each anti-human trafficking organization  
22 operating in each county in the State, as  
23 reported by the covered State agency under  
24 subparagraph (A)(i)(II);



1 “(iii) the total number of State-level  
 2 human trafficking prosecutions, as re-  
 3 ported by the covered State agency under  
 4 subparagraph (A)(i)(III);

5 “(iv) any statement from the covered  
 6 State agency of the State described in sub-  
 7 paragraph (A)(ii);

8 “(v)(I) except as provided in sub-  
 9 clause (II)—

10 “(aa) the 10 counties in the  
 11 State with the highest rates of human  
 12 trafficking; and

13 “(bb) the 10 counties in the  
 14 State with the lowest rates of human  
 15 trafficking; or

16 “(II) if the State has fewer than 20  
 17 counties, a list of the counties in the State,  
 18 ranked by rate of human trafficking from  
 19 highest to lowest; and

20 “(vi) the number of Federal prosecu-  
 21 tions, arrests, or convictions for human  
 22 trafficking occurring in the State.

23 “(C) COLLECTION OF DATA REGARDING  
 24 ANTI-HUMAN TRAFFICKING ORGANIZATIONS.—

1 In carrying out subparagraph (A)(ii), a covered  
2 State agency may coordinate with—

3 “(i) the Administration for Children  
4 and Families, in its capacity as the oper-  
5 ator of the National Human Trafficking  
6 Hotline;

7 “(ii) the Office for Victims of Crime;

8 “(iii) the Office on Violence Against  
9 Women;

10 “(iv) the Bureau of Justice Statistics;

11 “(v) any office of the United States  
12 attorney in the State;

13 “(vi) the Office of Justice Services of  
14 the Bureau of Indian Affairs;

15 “(vii) the Center for Countering  
16 Human Trafficking of the Department of  
17 Homeland Security;

18 “(viii) a relevant State-level human  
19 trafficking task force or Missing and Mur-  
20 dered Indigenous People task force; and

21 “(ix) the Office of National Drug  
22 Control Policy, including the High Inten-  
23 sity Drug Trafficking Areas Program.

24 “(2) ADMINISTRATION.—

1           “(A) SUBMISSION OF STATE DATA.—Not  
2 later than 90 days after the last day of each fis-  
3 cal year, beginning with fiscal year 2025, each  
4 covered State agency that received a grant  
5 under subsection (b)(1) for that fiscal year shall  
6 report to the Director of the Office the data de-  
7 scribed in paragraph (1)(A) of this subsection  
8 (and any statement described in clause (ii) of  
9 that paragraph, if applicable) for that fiscal  
10 year for the State.

11           “(B) UPDATING DATABASE.—Not later  
12 than 180 days after the last day of each fiscal  
13 year, beginning with fiscal year 2025, the Di-  
14 rector of the Office shall update the database  
15 established under paragraph (1)(B) using the  
16 data provided by covered State agencies for  
17 that fiscal year under paragraph (1)(A) (and  
18 including any statements described in clause (ii)  
19 of that paragraph, if applicable), as well as, for  
20 purposes of paragraph (1)(B)(iv), data provided  
21 by Federal law enforcement agencies.

22           “(3) REPORT.—Not later than 180 days after  
23 the last day of each fiscal year, beginning with fiscal  
24 year 2025, the Director of the Office shall report to

1 Congress the contents of the database established  
2 under paragraph (1)(B) for that fiscal year.

3 “(d) SURVIVOR CONFIDENTIALITY.—In order to en-  
4 sure the safety of survivors of human trafficking and their  
5 families, a covered State agency that receives a grant  
6 under subsection (b)(1), in collecting and reporting data  
7 under this section, shall protect the confidentiality and  
8 privacy of those survivors and their families.

9 “(e) RULES OF CONSTRUCTION.—Nothing in this  
10 section shall be construed—

11 “(1) to permit the Department of Justice to  
12 make any funding decisions based on the collected  
13 data described in subsection (c); or

14 “(2) to permit the Department of Justice, or  
15 any covered State agency that receives a grant  
16 under subsection (b)(1), to demand, access, or pub-  
17 licize personally identifying information about sur-  
18 vivors of human trafficking from any source.

19 “(f) AUTHORIZATION OF APPROPRIATIONS.—

20 “(1) IN GENERAL.—There are authorized to be  
21 appropriated to the Director of the Office for each  
22 of fiscal years 2025 through 2028—

23 “(A) \$50,000,000 to carry out subsection  
24 (b); and

1                   “(B) \$1,000,000 to carry out paragraphs  
2                   (1)(B), (2)(B), and (3) of subsection (c).

3                   “(2) AVAILABILITY OF FUNDS.—The amounts  
4                   authorized under paragraph (1) shall remain avail-  
5                   able until expended.”.

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