

119TH CONGRESS
1ST SESSION

S. 585

To amend title 38, United States Code, to establish a pre-transition health care registration process to facilitate enrollment in the patient enrollment system of the Department of Veterans Affairs by members of the Armed Forces who are separating from the Armed Forces, and for other purposes.

IN THE SENATE OF THE UNITED STATES

FEBRUARY 13, 2025

Mr. KING (for himself, Mr. ROUNDS, Mr. CRAMER, and Ms. DUCKWORTH) introduced the following bill; which was read twice and referred to the Committee on Veterans' Affairs

A BILL

To amend title 38, United States Code, to establish a pre-transition health care registration process to facilitate enrollment in the patient enrollment system of the Department of Veterans Affairs by members of the Armed Forces who are separating from the Armed Forces, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Servicemember to Vet-
5 eran Health Care Connection Act of 2025”.

1 **SEC. 2. PRE-TRANSITION HEALTH CARE REGISTRATION OF**
2 **MEMBERS OF THE ARMED FORCES TO**
3 **STREAMLINE RECEIPT OF HEALTH CARE**
4 **FROM DEPARTMENT OF VETERANS AFFAIRS.**

5 (a) HEALTH CARE PRE-REGISTRATION.—

6 (1) IN GENERAL.—Subchapter I of chapter 17
7 of title 38, United States Code, is amended by in-
8 serting after section 1705A the following new sec-
9 tion:

10 **“§ 1705B. Management of health care: registration in**
11 **pre-transition system and facilitation of**
12 **enrollment**

13 “(a) PRE-TRANSITION SYSTEM.—

14 “(1) IN GENERAL.—Not later than 180 days
15 before the anticipated separation from the Armed
16 Forces of a member of the Armed Forces, the Sec-
17 retary shall automatically register such member in
18 the pre-transition health care registration system.

19 “(2) REGISTRATION.—Registration of a mem-
20 ber of the Armed Forces in the pre-transition health
21 care registration system under paragraph (1) shall
22 consist of the entry of relevant information of such
23 member into such system so as to facilitate and per-
24 mit, at a future date, a final determination with re-
25 spect to the enrollment of such member in the pa-
26 tient enrollment system if such member elects to en-

1 roll in the patient enrollment system and is eligible
2 to enroll in the patient enrollment system.

3 “(b) FACILITATION OF ENROLLMENT IN PATIENT
4 ENROLLMENT SYSTEM.—

5 “(1) IN GENERAL.—Not later than 30 days
6 after separation of a covered individual from the
7 Armed Forces, or as soon as feasibly possible fol-
8 lowing such separation, the Secretary shall engage
9 with such individual—

10 “(A) to assist and facilitate the completion
11 of the process for enrollment of such individual
12 in the patient enrollment system, to include the
13 appropriate electronic or paper forms; and

14 “(B) to schedule an initial primary care or
15 other health appointment for such individual
16 under the laws administered by the Secretary if
17 the individual is interested in such an appoint-
18 ment.

19 “(2) COMMUNICATION EFFORTS.—Communica-
20 tion to a covered individual under paragraph (1)
21 shall be conducted through a combination of effec-
22 tive mechanisms to include by electronic means
23 through email and text message, paper mail, and by
24 phone.

1 “(3) COVERED INDIVIDUAL DEFINED.—In this
 2 subsection, the term ‘covered individual’ means an
 3 individual who—

4 “(A) is eligible for or expected to be eligi-
 5 ble for enrollment in the patient enrollment sys-
 6 tem; and

7 “(B) is not yet enrolled in such system.

8 “(c) OUTREACH.—

9 “(1) PRE-TRANSITION.—

10 “(A) IN GENERAL.—To the greatest extent
 11 feasible, the Secretary shall conduct timely out-
 12 reach to members of the Armed Forces reg-
 13 istered in the pre-transition health care reg-
 14 istration system, in advance of their separation
 15 from the Armed Forces, to explain—

16 “(i) what such registration means in
 17 practical terms;

18 “(ii) what steps each such member
 19 will need to take after separation from the
 20 Armed Forces to fully enroll, if eligible, in
 21 the patient enrollment system;

22 “(iii) health care services that may be
 23 available to such member upon enrollment
 24 in such system, including the general rules
 25 of eligibility for such services;

1 “(iv) health care services that may be
2 available to such member regardless of en-
3 rollment in such system, including coun-
4 seling for military sexual trauma and serv-
5 ices from Vet Centers (as defined in sec-
6 tion 1712A of this title), including the gen-
7 eral rules of eligibility for such services;
8 and

9 “(v) the steps required to access serv-
10 ices described in clauses (iii) and (iv).

11 “(B) OUTREACH EFFORTS.—Outreach to a
12 member of the Armed Forces required under
13 subparagraph (A) shall be conducted through a
14 combination of effective mechanisms, including
15 by electronic means through email and text
16 message, paper mail, and by phone.

17 “(2) AFTER ENROLLMENT.—

18 “(A) IN GENERAL.—Not less frequently
19 than once during the 180-day period following
20 the enrollment of an individual in the patient
21 enrollment system, the Secretary shall contact
22 any such individual who has not scheduled a
23 primary care appointment or other health ap-
24 pointment under the laws administered by the
25 Secretary and offer to schedule such appoint-

1 ment should such individual be interested in
2 doing so.

3 “(B) CONDUCT OF OUTREACH.—The Sec-
4 retary may conduct outreach under subpara-
5 graph (A) as part of the Solid Start program
6 under section 6320 of this title, other existing
7 processes of the Department, or any new proc-
8 ess as the Secretary determines appropriate.

9 “(d) DEFINITIONS.—In this section:

10 “(1) PATIENT ENROLLMENT SYSTEM.—The
11 term ‘patient enrollment system’ means the system
12 of annual patient enrollment of the Department es-
13 tablished and operated under section 1705(a) of this
14 title.

15 “(2) PRE-TRANSITION HEALTH CARE REG-
16 ISTRATION SYSTEM.—The term ‘pre-transition
17 health care registration system’ means an informa-
18 tion technology or other system or systems of the
19 Department in which the Department enters or
20 stores the relevant information of a transitioning
21 member of the Armed Forces so as to facilitate and
22 permit, at a future date, a final enrollment deter-
23 mination with respect to the enrollment of such
24 member in the patient enrollment system.”.

1 (2) CLERICAL AMENDMENT.—The table of sec-
 2 tions at the beginning of such chapter is amended
 3 by inserting after the item relating to section 1705A
 4 the following new item:

“1705B. Management of health care: registration in pre-transition system and
 facilitation of enrollment.”.

5 (3) EFFECTIVE DATE.—This subsection and the
 6 amendments made by this subsection shall take ef-
 7 fect on the date of the enactment of this Act and
 8 apply to any member of the Armed Forces who is
 9 anticipated to separate from the Armed Forces on
 10 and after the date that is one year after the date of
 11 the enactment of this Act.

12 (b) ESTABLISHMENT OF SYSTEM.—

13 (1) IN GENERAL.—Not later than one year
 14 after the date of the enactment of this Act, the Sec-
 15 retary of Veterans Affairs, in consultation with the
 16 Secretary of Defense, shall establish and implement
 17 an automated process to implement the pre-transi-
 18 tion health care registration system required under
 19 section 1705B(a) of title 38, United States Code, as
 20 added by subsection (a)(1).

21 (2) BRIEFINGS ON INITIAL IMPLEMENTA-
 22 TION.—Not later than each of 180 days, one year,
 23 and two years after the date of the enactment of this
 24 Act, the Department of Veterans Affairs-Depart-

1 ment of Defense Joint Executive Committee estab-
2 lished under section 320 of title 38, United States
3 Code, shall provide to the appropriate committees of
4 Congress a briefing on the implementation of the
5 process required under paragraph (1).

6 (c) COORDINATION WITH DEPARTMENT OF DE-
7 FENSE.—

8 (1) IN GENERAL.—In implementing the require-
9 ments of this section and the amendments made by
10 this section, the Secretary of Veterans Affairs may
11 integrate and coordinate such implementation with
12 the Solid Start program of the Department of Vet-
13 erans Affairs under section 6320 of title 38, United
14 States Code, other existing processes of the Depart-
15 ment, or any new process as the Secretary deter-
16 mines appropriate to ensure collaboration and co-
17 ordination with relevant programs of the Depart-
18 ment of Defense.

19 (2) INCLUSION IN TRANSITION ASSISTANCE
20 PROGRAM.—On and after the date that is one year
21 after the date of the enactment of this Act, the Sec-
22 retary of Defense shall include an explanation of the
23 pre-transition health care registration system re-
24 quired under section 1705B of title 38, United
25 States Code, as added by subsection (a)(1), as part

1 of the Transition Assistance Program of the Depart-
2 ment of Defense.

3 (d) REQUIREMENT TO CREATE AND MAINTAIN SIM-
4 PLE AND STREAMLINED PROCESS FOR PRE-REGISTRA-
5 TION AND ENROLLMENT.—

6 (1) IN GENERAL.—The Secretary of Veterans
7 Affairs shall make enrollment in the patient enroll-
8 ment system, including pre-transition health care
9 registration under section 1705B of title 38, United
10 States Code, as added by subsection (a)(1), a simple
11 and streamlined process for all transitioning mem-
12 bers of the Armed Forces and veterans—

13 (A) to facilitate access to and utilization of
14 services from the Department of Veterans Af-
15 fairs to which such individuals are entitled;

16 (B) to ensure such individuals have a
17 healthy and smooth transition out of the Armed
18 Forces into civilian life as veterans;

19 (C) to support the mental and physical
20 health of such individuals; and

21 (D) to reduce, to the greatest extent pos-
22 sible, veteran suicide.

23 (2) IMPROVEMENT OF PROCESS.—The Sec-
24 retary shall continuously monitor, improve, and
25 modernize the process described in paragraph (1).

1 (e) OUTREACH AND ENGAGEMENT.—The Secretary
2 of Veterans Affairs shall—

3 (1) proactively conduct outreach to
4 transitioning and recently transitioned members of
5 the Armed Forces to assist such members in enroll-
6 ing in the patient enrollment system;

7 (2) proactively and regularly engage with vet-
8 erans already enrolled in the patient enrollment sys-
9 tem to offer assistance in accessing health care serv-
10 ices under such system;

11 (3) proactively and regularly engage with vet-
12 erans who may not be eligible for enrollment in the
13 patient enrollment system but may be eligible to ac-
14 cess certain specific health services of the Depart-
15 ment;

16 (4) proactively engage with veterans from tradi-
17 tionally under-represented groups, to include women
18 veterans, minority veterans, Native American vet-
19 erans, Native Hawaiian veterans, Alaska Native vet-
20 erans, and LGBTQIA+ veterans; and

21 (5) engage with veterans who are eligible but
22 not enrolled in the patient enrollment system and
23 offer information and assistance regarding the steps
24 to facilitate enrollment in such system.

1 (f) ANNUAL REPORT ON PRE-TRANSITION REG-
2 ISTRATION.—Section 8111(f)(2) of title 38, United States
3 Code, is amended—

4 (1) by redesignating subparagraphs (E) and
5 (F) as subparagraphs (F) and (G), respectively; and

6 (2) by inserting after subparagraph (D) the fol-
7 lowing new subparagraph (E):

8 “(E) With respect to the registration of mem-
9 bers of the Armed Forces in the pre-transition
10 health care registration system under section 1705B
11 of this title during the preceding fiscal year, the fol-
12 lowing:

13 “(i) The number of members of the Armed
14 Forces who were registered in such system.

15 “(ii) The number of such members who
16 subsequently applied for enrollment in the sys-
17 tem of annual patient enrollment of the Depart-
18 ment established and operated under section
19 1705(a) of this title.

20 “(iii) The aggregated disposition of each
21 such application for enrollment, whether denied
22 or approved, and a reason for any denial, if
23 available.

24 “(iv) Aggregated demographic information
25 for members of the Armed Forces described in

1 clauses (i) and (ii), including age, gender, eth-
2 nicity, length of service, military rank, and
3 branch of service.

4 “(v) Any information on health care utili-
5 zation rates based on registration in the pre-
6 transition health care registration system under
7 section 1705B of this title that the Secretary
8 considers relevant.

9 “(vi) Any additional observations or infor-
10 mation the Secretary considers relevant regard-
11 ing the impact of pre-transition health care reg-
12 istration on streamlining and improving the
13 transition from the Armed Forces to civilian
14 life.”.

15 (g) REPORTS.—

16 (1) REPORT ON FEASIBILITY AND ADVISABILITY
17 OF PERMITTING MEMBERS OF THE ARMED FORCES
18 TO RECEIVE PRE-SEPARATION HEALTH APPOINT-
19 MENT WITH DEPARTMENT OF VETERANS AFFAIRS.—

20 (A) IN GENERAL.—Not later than one year
21 after the date of the enactment of this Act, the
22 Secretary of Veterans Affairs, in consultation
23 with the Secretary of Defense, shall submit to
24 the appropriate committees of Congress a re-
25 port on the feasibility and advisability of per-

1 mitting transitioning members of the Armed
2 Forces, including those on separation leave,
3 while still on active duty, to receive at least one
4 no-cost health care appointment at a facility of
5 the Department of Veterans Affairs—

6 (i) to familiarize the member with the
7 health services of the Department prior to
8 the member leaving the Armed Forces; and

9 (ii) to improve the transition process
10 and health and wellness of the member
11 once they have transitioned to civilian life.

12 (B) ELEMENTS.—The report required
13 under subparagraph (A) shall include the fol-
14 lowing:

15 (i) A description of the reasons the
16 Secretary of Veterans Affairs has deter-
17 mined the policy described in such sub-
18 paragraph is feasible and advisable or not.

19 (ii) An identification of changes to law
20 that would be required or recommended to
21 make such policy feasible and advisable.

22 (iii) If the Secretary determines such
23 policy is feasible and advisable, a proposed
24 schedule and timeline to implement such

1 policy and an estimate of costs to imple-
2 ment and sustain such policy.

3 (iv) Such other information as the
4 Secretary considers appropriate.

5 (2) REPORT ON EFFORTS TO IMPROVE ENROLL-
6 MENT.—Not later than one year after the date of
7 the enactment of this Act, the Secretary of Veterans
8 Affairs, in consultation with the Secretary of De-
9 fense, shall submit to the appropriate committees of
10 Congress a report containing the following:

11 (A) An assessment of the efforts of the
12 Secretary of Veterans Affairs as follows:

13 (i) To develop and implement a sys-
14 tem or systems, and processes to imple-
15 ment such a system or systems, to notify
16 veterans who receive a positive adjudica-
17 tion for a service-connected disability and
18 are not already enrolled in the patient en-
19 rollment system regarding how to enroll in
20 the patient enrollment system, should they
21 be inclined to enroll.

22 (ii) To pre-populate information in the
23 pre-transition health care registration sys-
24 tem required under section 1705B of title
25 38, United States Code, as added by sub-

1 section (a)(1), using data available within
2 the Department of Veterans Affairs, other
3 Federal agencies, or State agencies or
4 other appropriate commercial or publicly
5 available information so as to assist
6 transitioning members of the Armed
7 Forces with completing the process of en-
8 rollment in the patient enrollment system,
9 and to simplify and streamline enrollment
10 in such system, including—

11 (I) a description of any road-
12 blocks to pre-populating such informa-
13 tion;

14 (II) a description of any chal-
15 lenges in receiving relevant informa-
16 tion from any Federal agency or State
17 agency; and

18 (III) an identification of any leg-
19 islative action that may be required to
20 improve the collection of data nec-
21 essary to carry out this clause.

22 (B) An assessment of any challenges expe-
23 rienced by the Secretary of Veterans Affairs in
24 receiving timely and reliable electronic informa-
25 tion, data feeds, and notifications from the De-

1 partment of Defense, other Federal agencies, or
2 non-Federal entities regarding the separation
3 from the Armed Forces of members of the
4 Armed Forces, including—

5 (i) specific requests for legislative ac-
6 tion to improve data transmission from the
7 Department of Defense or other Federal
8 agencies to the Department of Veterans
9 Affairs; and

10 (ii) a description of policy reforms to
11 require the military departments to report
12 to the Secretary of Defense known or an-
13 ticipated separations in a more timely
14 manner.

15 (C) The identification of an individual in a
16 Senior Executive Service position (as defined in
17 section 3132(a) of title 5, United States Code),
18 or equivalent, and office within the Department
19 of Veterans Affairs that is coordinating or will
20 coordinate all programs of the Department re-
21 lating to improving the registration and enroll-
22 ment of transitioning or transitioned members
23 of the Armed Forces in health care services of
24 the Department (including pursuant to this sec-
25 tion and the amendments made by this section)

1 and the usage by such members of those serv-
2 ices, to include the following programs and of-
3 fices:

4 (i) The Solid Start program of the
5 Department under section 6320 of title 38,
6 United States Code.

7 (ii) The Federal Recovery Consultant
8 Office of the Department.

9 (iii) The Post-9/11 Military2VA Case
10 Management Program of the Department.

11 (iv) The Liaison Program of the De-
12 partment.

13 (v) The Concierge for Care Program
14 of the Department.

15 (vi) The office of the Department re-
16 sponsible for carrying out the pre-transi-
17 tion health care registration system under
18 section 1705B of title 38, United States
19 Code, as added by subsection (a)(1).

20 (vii) Other similar or successor pro-
21 grams or offices of the Department.

22 (D) A description of how the individual
23 and office identified under subparagraph (C)
24 manages or will manage various programs
25 across the Department, to include—

1 (i) programs under the Veterans
2 Health Administration, Veterans Benefits
3 Administration, and other entities of the
4 Department that have different reporting
5 chains;

6 (ii) an identification of metrics that
7 are used or will be used to monitor pro-
8 gram goals;

9 (iii) an identification of steps that can
10 be taken to improve management and out-
11 comes of such programs, to include col-
12 laboration and coordination with relevant
13 programs of the Department of Defense;
14 and

15 (iv) an organizational chart to show
16 how efforts described under this subpara-
17 graph are managed across the Department
18 of Veterans Affairs.

19 (h) RULE OF CONSTRUCTION.—Nothing in this sec-
20 tion or the amendments made by this section shall be con-
21 strued to require any member of the Armed Forces,
22 former member of the Armed Forces, or veteran to use
23 any service of the Department of Veterans Affairs or to
24 enroll in the patient enrollment system.

25 (i) DEFINITIONS.—In this section:

1 (1) APPROPRIATE COMMITTEES OF CON-
2 GRESS.—The term “appropriate committees of Con-
3 gress” means—

4 (A) the Committee on Armed Services and
5 the Committee on Veterans Affairs’ of the Sen-
6 ate; and

7 (B) the Committee on Armed Services and
8 the Committee on Veterans Affairs’ of the
9 House of Representatives.

10 (2) PATIENT ENROLLMENT SYSTEM.—The term
11 “patient enrollment system” means the system of
12 annual patient enrollment of the Department estab-
13 lished and operated under section 1705(a) of title
14 38, United States Code.

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