

119TH CONGRESS
2D SESSION

S. 5258

To amend title XI of the Social Security Act to establish a payment model to reimburse providers for furnishing comprehensive breast cancer risk assessments and developing personalized screening and risk-reduction plans, and for other purposes.

IN THE SENATE OF THE UNITED STATES

AUGUST 5, 2026

Mr. CASSIDY (for himself and Ms. MURKOWSKI) introduced the following bill;
which was read twice and referred to the Committee on Finance

A BILL

To amend title XI of the Social Security Act to establish a payment model to reimburse providers for furnishing comprehensive breast cancer risk assessments and developing personalized screening and risk-reduction plans, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Personalized Risk
5 Evaluation For Effective Risk Reduction and Early Detec-
6 tion Screening Act” or the “PREFERRED Screening
7 Act”.

1 **SEC. 2. CMI MODEL TO TEST REIMBURSING ELIGIBLE PRO-**
 2 **VIDERS FOR FURNISHING COMPREHENSIVE**
 3 **BREAST CANCER RISK ASSESSMENTS AND**
 4 **DEVELOPING PERSONALIZED SCREENING**
 5 **AND RISK REDUCTION PLANS.**

6 Section 1115A of the Social Security Act (42 U.S.C.
 7 1315a) is amended—

8 (1) in subsection (b)(2)(A), by adding at the
 9 end the following new sentence: “The models se-
 10 lected under this subparagraph shall include the
 11 model described in subsection (h).”; and

12 (2) by adding at the end the following new sub-
 13 section:

14 “(h) TESTING REIMBURSING PROVIDERS FOR FUR-
 15 NISHING COMPREHENSIVE BREAST CANCER RISK AS-
 16 SESSMENTS AND DEVELOPING PERSONALIZED SCREEN-
 17 ING AND RISK REDUCTION PLANS.—

18 “(1) PURPOSE AND ESTABLISHMENT.—

19 “(A) IN GENERAL.—Not later than 2 years
 20 after the date of enactment of this subsection,
 21 the Secretary shall implement a payment model
 22 (referred to in this subsection as the ‘Model’) to
 23 reimburse eligible providers (as defined in para-
 24 graph (11)) for furnishing comprehensive breast
 25 cancer risk assessments to eligible individuals
 26 (as defined in such paragraph), and for devel-

1 oping personalized screening and risk-reduction
2 plans based on such assessments.

3 “(B) PURPOSE.—The purpose of the
4 Model is to test whether reimbursing eligible
5 providers for furnishing comprehensive breast
6 cancer risk assessments and developing person-
7 alized screening and risk-reduction plans
8 changes the furnishing of breast cancer screen-
9 ing and risk-reduction services to eligible indi-
10 viduals.

11 “(C) BEGINNING OF MODEL.—For pur-
12 poses of this subsection, the Model shall be
13 treated as having begun on the date on which
14 the first eligible individual receives a com-
15 prehensive breast cancer risk assessment fur-
16 nished under the Model.

17 “(D) NOTIFICATION REQUIREMENT IF
18 THERE IS A DELAY.—If the Model has not
19 begun by the date that is 2 years after the date
20 of enactment of this subsection, the Secretary
21 shall notify the relevant committees of the rea-
22 sons for the delay and of the expected date on
23 which the Model will begin.

24 “(E) RULE OF CONSTRUCTION.—Nothing
25 in this subsection shall be construed to require

1 the Secretary to establish the clinical efficacy of
2 risk-stratified breast cancer screening.

3 “(2) COMPREHENSIVE BREAST CANCER RISK
4 ASSESSMENTS AND PERSONALIZED SCREENING AND
5 RISK-REDUCTION PLANS.—

6 “(A) COMPREHENSIVE BREAST CANCER
7 RISK ASSESSMENTS.—

8 “(i) IN GENERAL.—A comprehensive
9 breast cancer risk assessment described in
10 paragraph (1) shall—

11 “(I) collect the information de-
12 scribed in clause (ii);

13 “(II) using a validated risk
14 model, produce an estimate of an eli-
15 gible individual’s 5-year risk of devel-
16 oping breast cancer, supplemented by
17 the results of multigene panel testing
18 and a polygenic risk score; and

19 “(III) on the basis of such esti-
20 mate and the results of multigene
21 panel testing, assign such eligible indi-
22 vidual to a risk category. Such risk
23 categories shall include at minimum a
24 high-risk category and an elevated-

1 risk category and be established by
2 the Secretary.

3 “(ii) INFORMATION COLLECTED.—The
4 information described in this clause, with
5 respect to an eligible individual, is—

6 “(I) the results of genetic testing,
7 including multigene panel testing for
8 the BRCA1, BRCA2, PALB2, CDH1,
9 TP53, PTEN, STK11, ATM, and
10 CHEK2 genes and such other breast
11 cancer susceptibility genes as the Sec-
12 retary determines appropriate;

13 “(II) a polygenic risk score;

14 “(III) the family history of the
15 eligible individual with respect to
16 breast cancer and related cancers;

17 “(IV) breast density, as deter-
18 mined under mammographic imaging;

19 “(V) clinical and lifestyle risk
20 factors; and

21 “(VI) such other information as
22 the Secretary determines appropriate.

23 “(B) PERSONALIZED SCREENING AND
24 RISK-REDUCTION PLAN.—A personalized screen-

1 ing and risk reduction plan described in para-
2 graph (1) shall include—

3 “(i) recommendations regarding—

4 “(I) adjusted cancer screening
5 frequency and modality (such as
6 mammography, magnetic resonance
7 imaging (referred to in this subsection
8 as ‘MRI’), and ultrasounds) based on
9 an individual’s risk level;

10 “(II) referrals for enhanced sur-
11veillance imaging, including breast
12 MRIs, for high-risk individuals (as de-
13fined in paragraph (11));

14 “(III) risk reduction counseling
15 on modifiable factors, such as weight
16 management, physical activity, and al-
17cohol consumption;

18 “(IV) counseling for a high-risk
19 individual regarding endocrine risk-re-
20ducing medications, such as
21 tamoxifen, raloxifene, and aromatase
22inhibitors;

23 “(V) referrals for genetic coun-
24seling following pathogenic, likely

1 pathogenic, or uncertain significance
 2 findings based on test results; and

3 “(VI) when such individual
 4 should be reassessed based on changes
 5 in risk factors, updated risk models,
 6 or reclassification of genetic variants;

7 “(ii) notifying first-degree relatives
 8 who may benefit from genetic testing; and

9 “(iii) communicating the personalized
 10 screening and risk-reduction plan to the in-
 11 dividual’s primary care provider and inte-
 12 grating such plan into the individual’s
 13 medical record.

14 “(3) DELIVERY APPROACHES.—The Secretary
 15 shall ensure that the Model allows eligible providers
 16 to furnish comprehensive breast cancer risk assess-
 17 ments through—

18 “(A) traditional in-person office visits; and

19 “(B) remote means, including allowing
 20 such providers to collect genetic testing speci-
 21 mens through kits mailed to an eligible individ-
 22 ual’s home.

23 “(4) SITE SELECTION.—

24 “(A) IN GENERAL.—The Secretary shall
 25 ensure that the eligible providers participating

1 in the Model include a mix of academic medical
 2 centers, community-based practices, and facili-
 3 ties serving rural populations.

4 “(B) APPLICATION.—An eligible provider
 5 seeking to enroll in the Model shall submit to
 6 the Secretary an application for enrollment con-
 7 taining such requirements, at such time, and in
 8 such manner, as specified by the Secretary.

9 “(C) SELECTION OF ELIGIBLE PRO-
 10 VIDERS.—In selecting eligible providers to par-
 11 ticipate in the Model, the Secretary shall
 12 prioritize such providers—

13 “(i) located in the 10 States with the
 14 highest breast cancer mortality rate among
 15 women;

16 “(ii) located in an area designated as
 17 a health professional shortage area under
 18 section 332(a)(1)(A) of the Public Health
 19 Service Act;

20 “(iii) located in a medically under-
 21 served area or that serve medically under-
 22 served populations (as defined in section
 23 330(b)(3) of such Act); or

24 “(iv) located in a rural area (as de-
 25 fined in section 1886(d)(2)(D)) whose pop-

1 ulation has limited access to genetic coun-
2 seling services or comprehensive breast
3 cancer risk assessments.

4 “(D) DATA SHARING.—In selecting eligible
5 providers to participate in the Model, the Sec-
6 retary may give preference to eligible providers
7 who use laboratories that submit de-identified
8 variant data, including variants of uncertain
9 significance, to the ClinVar public database
10 maintained by the National Center for Bio-
11 technology Information.

12 “(5) PAYMENT.—

13 “(A) IN GENERAL.—The Secretary shall
14 establish a payment amount for the furnishing
15 of a comprehensive breast cancer risk assess-
16 ment and personalized screening and risk re-
17 duction plan under the Model.

18 “(B) CONSIDERATIONS.—In determining
19 the payment amount described in subparagraph
20 (A), the Secretary shall consider—

21 “(i) the clinical time and complexity
22 of the services furnished;

23 “(ii) the interpretation of genetic test-
24 ing results, polygenic risk scores, and
25 breast density data;

1 “(iii) the time required for the devel-
 2 opment of personalized screening and risk
 3 reduction plans; and

4 “(iv) comparable comprehensive as-
 5 sessment and prevention-planning services
 6 under the physician fee schedule under
 7 title XVIII.

8 “(C) ADJUSTMENT.—The Secretary may
 9 adjust the payment amount established under
 10 subparagraph (A) during the period of the
 11 Model on the basis of the evaluation described
 12 in paragraph (6)(A)(vi).

13 “(6) EVALUATION.—The Secretary shall evalu-
 14 ate the Model from claims data and from the per-
 15 sonalized screening and risk-reduction plans devel-
 16 oped under the Model by the following measures
 17 that the Secretary shall stratify by age band:

18 “(A) PRIMARY MEASURES.—The Secretary
 19 shall evaluate—

20 “(i) the proportion of eligible individ-
 21 uals who receive a comprehensive breast
 22 cancer risk assessment under the Model;

23 “(ii) whether the services rec-
 24 ommended in an eligible individual’s per-

sonalized screening and risk-reduction plan
have been furnished to such individual;

“(iii) the extent to which screening
mammography frequency and modality
vary across the risk categories established
under paragraph (2)(A)(i)(III);

“(iv) breast MRI utilization among
high-risk individuals;

“(v) utilization of endocrine risk-re-
ducing medications, such as tamoxifen,
raloxifene, and aromatase inhibitors,
among high-risk individuals and individ-
uals assigned to an elevated risk category;

“(vi) whether the payment amount is
sufficient to sustain eligible provider par-
ticipation in the Model; and

“(vii) the number of eligible providers
who continue to participate in the Model.

“(B) SECONDARY MEASURES.—The Sec-
retary shall evaluate—

“(i) the total cost of care for breast
cancer screening and treatment episodes
among participating eligible individuals,
benchmarked against national utilization

1 and spending for individuals comparable to
2 eligible individuals;

3 “(ii) the projected cost-effectiveness of
4 the Model over a 10-year and 20-year hori-
5 zon, including the estimated value of can-
6 cers prevented, cancers detected at earlier
7 stages, and screening procedures avoided;

8 “(iii) the proportion of comprehensive
9 breast cancer risk assessments that inte-
10 grate each item of information described in
11 paragraph (2)(A)(ii);

12 “(iv) the rate at which personalized
13 screening and risk reduction plans are de-
14 veloped and communicated to the primary
15 care providers of eligible individuals;

16 “(v) the average time from when an
17 eligible individual first receives a com-
18 prehensive breast cancer risk assessment
19 to the time such individual receives a per-
20 sonalized screening and risk reduction
21 plan;

22 “(vi) the rate at which eligible individ-
23 uals adhere to the recommendations in
24 their personalized screening and risk re-
25 duction plan;

1 “(vii) whether there are any dif-
 2 ferences in the measures described in this
 3 subparagraph between different delivery
 4 approaches and eligible providers; and

5 “(viii) reported outcomes of eligible
 6 individuals, including the satisfaction of el-
 7 igible individuals with the personalized
 8 screening and risk reduction plan fur-
 9 nished to such individuals, the under-
 10 standing of the personal risk level of eligi-
 11 ble individuals, and the anxiety and
 12 decisional conflict of eligible individuals,
 13 measured using validated patient-reported
 14 outcome instruments.

15 “(C) EXPLORATORY MEASURES.—The Sec-
 16 retary shall evaluate, among participating eligi-
 17 ble individuals—

18 “(i) the rate of—

19 “(I) stage IIB or higher breast
 20 cancers; and

21 “(II) stage IIA breast cancers;

22 “(ii) the rate of ductal carcinoma in
 23 situ (DCIS) detection; and

24 “(iii) the proportion of breast cancers
 25 detected through screening compared to

1 the number of breast cancers detected
2 through symptomatic presentation.

3 “(7) ADDITIONAL AUTHORITY.—If the Sec-
4 retary determines that additional statutory authority
5 is required to test or expand the Model, not later
6 than 180 days after making such determination, the
7 Secretary shall notify the Committee on Finance of
8 the Senate and the Committee on Ways and Means
9 of the House of Representatives.

10 “(8) TERMINATION.—

11 “(A) IN GENERAL.—The Model shall ter-
12 minate on the date that is 7 years after the
13 date on which the Model begins, unless the Sec-
14 retary determines that expansion of the Model
15 is appropriate under subsection (c).

16 “(B) AUTHORITY.—The Secretary may not
17 terminate the Model under subsection (b)(3)(B)
18 until after the date on which the Secretary sub-
19 mits the interim report described in paragraph
20 (9)(A).

21 “(9) REPORTS.—

22 “(A) INTERIM REPORT.—Not later than
23 the date that is 3 years after the commence-
24 ment of the Model, the Secretary shall submit
25 to the relevant committees, the Director of the

1 Agency for Healthcare Research and Quality,
2 and the United States Preventive Services Task
3 Force an interim report describing—

4 “(i) the measures used to evaluate the
5 Model under paragraph (6); and

6 “(ii) the rate of laboratories used by
7 eligible providers that submit de-identified
8 variant data to the ClinVar public data-
9 base maintained by the National Center
10 for Biotechnology Information.

11 “(B) FINAL REPORT.—Not later than the
12 date that is 7 years after the commencement of
13 the Model, the Secretary shall submit to the rel-
14 evant committees, the Director of the Agency
15 for Healthcare Research and Quality, and the
16 United States Preventive Services Task Force a
17 final report—

18 “(i) describing the measures used to
19 evaluate the Model under paragraph (6);

20 “(ii) the rate of laboratories used by
21 eligible providers that submit de-identified
22 variant data to the ClinVar public data-
23 base maintained by the National Center
24 for Biotechnology Information; and

1 “(iii) with recommendations regarding
2 whether the model should be expanded or
3 made permanent, including whether the
4 Model should be expanded to individuals
5 enrolled in a Medicare Advantage plan
6 under part C of title XVIII.

7 “(C) UNITED STATES PREVENTIVE SERV-
8 ICES TASK FORCE.—If, after the date of enact-
9 ment of this Act, the United States Preventive
10 Services Task Force issues an updated rec-
11 ommendation addressing breast cancer risk as-
12 sessment or germline genetic testing, the Sec-
13 retary shall—

14 “(i) evaluate the effect on such rec-
15 ommendation on the design and evaluation
16 of the Model, including whether any modi-
17 fication of the Model is warranted; and

18 “(ii) not later than 180 days after the
19 United States Preventive Services Task
20 Force issues such recommendation, submit
21 to the relevant committees a report de-
22 scribing such evaluation.

23 “(10) FUNDING.—No additional funds are au-
24 thorized to be appropriated to carry out this sub-

1 section. The Secretary shall carry out the Model
 2 using funds otherwise available under subsection (f).

3 “(11) DEFINITIONS.—In this subsection:

4 “(A) ELIGIBLE INDIVIDUAL.—The term
 5 ‘eligible individual’ means an individual—

6 “(i) entitled to, or enrolled for, bene-
 7 fits under part A of title XVIII, or enrolled
 8 for benefits under part B of such title, but
 9 not enrolled in a plan under part C of such
 10 title;

11 “(ii) who has attained 40 years of age
 12 but has not attained 75 years of age;

13 “(iii) who does not have end-stage
 14 renal disease; and

15 “(iv) who is not receiving hospice care
 16 under title XVIII.

17 “(B) ELIGIBLE PROVIDER.—

18 “(i) IN GENERAL.—The term ‘eligible
 19 provider’ means—

20 “(I) a physician (as defined in
 21 section 1861(r)(1));

22 “(II) a certified nurse-midwife
 23 (as defined in section 1861(gg));

24 “(III) a nurse practitioner (as
 25 defined in section 1861(aa)(5)(A));

1 “(IV) a physician assistant (as
2 defined in such section);

3 “(V) a genetic counselor who is
4 certified by the American Board of
5 Genetic Counseling or the American
6 Board of Medical Genetics and
7 Genomics; or

8 “(VI) any other qualified health
9 professional determined appropriate
10 by the Secretary.

11 “(ii) CLARIFICATION.—An individual
12 described in clause (i) shall be considered
13 an eligible provider without regard to
14 whether such individual is otherwise recog-
15 nized as a supplier under title XVIII.

16 “(C) HIGH-PENETRANCE GENE.—The
17 term ‘high-penetrance gene’ means the BRCA1,
18 BRCA2, PALB2, CDH1, TP53, PTEN, or
19 STK11 gene, and any such other gene as the
20 Secretary determines to confer comparable risk.

21 “(D) HIGH-RISK INDIVIDUAL.—The term
22 ‘high-risk individual’ means an individual—

23 “(i) whose 5-year risk of developing
24 breast cancer, as estimated by a validated
25 risk model, is 6 percent or greater;

1 “(ii) who has a pathogenic variant in
2 a high-penetrance gene; or

3 “(iii) who possesses such other cri-
4 teria that the Secretary determines to be
5 appropriate, consistent with applicable clin-
6 ical practice guidelines.

7 “(E) RELEVANT COMMITTEES.—The term
8 ‘relevant committees’ means the Committee on
9 Finance and the Committee on Health, Edu-
10 cation, Labor, and Pensions of the Senate, the
11 Committee on Ways and Means and the Com-
12 mittee on Energy and Commerce of the House
13 of Representatives.

14 “(F) VALIDATED RISK MODEL.—The term
15 ‘validated risk model’ means a model that—

16 “(i) produces an estimate of an indi-
17 vidual’s 5-year risk of developing breast
18 cancer; and

19 “(ii) the Secretary determines has
20 been validated in a population comparable
21 to eligible individuals.”.

○