

119TH CONGRESS
2D SESSION

S. 5166

To amend the Federal Food, Drug, and Cosmetic Act to strengthen requirements related to nutrient information on food labels, and for other purposes.

IN THE SENATE OF THE UNITED STATES

JULY 29, 2026

Mr. BLUMENTHAL (for himself and Mr. BOOKER) introduced the following bill; which was read twice and referred to the Committee on Health, Education, Labor, and Pensions

A BILL

To amend the Federal Food, Drug, and Cosmetic Act to strengthen requirements related to nutrient information on food labels, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

4 (a) SHORT TITLE.—This Act may be cited as the
5 “Food Labeling Modernization Act of 2026”.

6 (b) TABLE OF CONTENTS.—The table of contents of
7 this Act is as follows:

- Sec. 1. Short title; table of contents.
- Sec. 2. Additional requirements for front-of-package labeling for foods.
- Sec. 3. Claims for conventional foods.

- Sec. 4. Use of specific terms.
- Sec. 5. Format of ingredient list.
- Sec. 6. Modernization of ingredient list.
- Sec. 7. Caffeine content on information panel.
- Sec. 8. Food allergen labeling.
- Sec. 9. Information about major food allergens and gluten-containing grains.
- Sec. 10. Submission and availability of food label information.
- Sec. 11. Standards of identity.
- Sec. 12. Study on fortification of corn masa flour.
- Sec. 13. Sugar alcohols and isolated fibers.
- Sec. 14. Infant and toddler beverages.
- Sec. 15. Formatting of information on principal display panels.
- Sec. 16. Sale of food online.
- Sec. 17. Definitions.
- Sec. 18. Regulations; delayed applicability.

1 SEC. 2. ADDITIONAL REQUIREMENTS FOR FRONT-OF-PACK-
2 AGE LABELING FOR FOODS.

3 (a) FRONT-OF-PACKAGE LABELING REQUIRE-
4 MENTS.—Section 403(q) of the Federal Food, Drug, and
5 Cosmetic Act (21 U.S.C. 343(q)) is amended—

6 (1) in subparagraph (3), by striking “and (2)”
7 and inserting “(2), and (6)”;

8 (2) in subparagraph (4)(A), by striking “and
9 (2)” and inserting “(2), and (6)”;

10 (3) in subparagraph (5)(A), in the matter pre-
11 ceding subclause (i), by striking “and (4)” and in-
12 serting “(4), and (5)”; and

13 (4) by adding at the end the following:

14 “(6)(A) Except as provided in subparagraphs (3),
15 (4), and (5), if it is a food intended for human consump-
16 tion and is offered for sale, unless it bears front-of-pack-
17 age labeling that includes the following:

1 “(i) An icon on the top half of the principal dis-
2 play panel that details and identifies high amounts
3 of added sugars, sodium, or saturated fat, as appli-
4 cable. Such principal display panel shall include a
5 separate label for each such nutrient, as applicable.
6 Such labels shall designate high amounts of added
7 sugars, sodium, or saturated fat based on Daily Ref-
8 erence Values for adults, children ages 1 to 3, and
9 infants through age 12 months, as applicable. Such
10 labels shall include the words ‘High in’ and a con-
11 spicuous exclamation point icon.

12 “(ii) If a food contains non-nutritive sweet-
13 eners, the following statement on the principal dis-
14 play panel: ‘Contains non-nutritive sweeteners. Not
15 recommended for children.’. Such statement shall
16 appear adjacent to the one or more ‘High in’ labels
17 described in clause (i), if applicable.

18 “(B) The labeling requirements described in sub-
19 clauses (i) and (ii) of clause (A) shall apply to foods, other
20 than infant formula, that are represented or purported to
21 be specifically for infants through 12 months of age and
22 children 1 through 3 years of age, in addition to applying
23 to foods represented or purported to be for adults.

24 “(C) In carrying out clauses (A) and (B), the Sec-
25 retary shall establish Daily Reference Values and percent

1 Daily Values for added sugars, sodium, and saturated fat
 2 for infants through 12 months of age and update the Daily
 3 Reference Values and percent Daily Values for added sug-
 4 ars, sodium, and saturated fat for children 1 through 3
 5 years of age in alignment with the recommendations in
 6 the 2020–2025 Dietary Guidelines for Americans pub-
 7 lished by the Secretary and the Secretary of Agriculture.”.

8 (b) PERCENTAGE OF WHEAT AND GRAINS IN GRAIN-
 9 BASED PRODUCTS, AND AMOUNT OF REAL FRUIT, VEGE-
 10 TABLE, AND YOGURT IN PRODUCTS BEARING FRUIT,
 11 VEGETABLE, AND YOGURT CLAIMS.—Section 403 of the
 12 Federal Food, Drug, and Cosmetic Act (21 U.S.C. 343)
 13 is amended by adding at the end the following:

14 “(z) If, in the case of food other than a dietary sup-
 15 plement, the principal display panel bears—

16 “(1) the term ‘whole wheat’, ‘whole grain’,
 17 ‘made with whole grain’, or ‘multigrain’;

18 “(2) a declaration of the whole grain content by
 19 weight;

20 “(3) the term ‘wheat’ on a wheat bread, pasta,
 21 or similar product that is typically made from wheat;
 22 or

23 “(4) any similar descriptive phrases, terms, or
 24 representations suggesting the product contains
 25 whole grains,

1 unless the amounts of whole grains and refined grains,
2 expressed as a percentage of total grains, are conspicu-
3 ously disclosed in immediate proximity to the most promi-
4 nent descriptive phrase, term, or representation using a
5 font color and formatting of equivalent prominence to the
6 descriptive phrase, term, or representation with respect to
7 whole grain content, or unless 100 percent of the grains
8 in the food are whole grains.

9 “(aa)(1) If, in the case of food other than a dietary
10 supplement, the principal display panel bears—

11 “(A) the term ‘fruit’, ‘fruity’, ‘froot’, ‘frooty’, or
12 ‘fruit-flavored’;

13 “(B) representations, depictions, or images of fruit
14 ingredients; or

15 “(C) any similar descriptive phrases, terms, or rep-
16 resentations suggesting the product contains fruit or any
17 specific type of fruit, unless the quantity per serving and
18 form of fruit, including only the nutrient-dense forms, is
19 declared on the principal display panel in a common
20 household measure that is appropriate to the food, con-
21 spicuously, and in immediate proximity to the most promi-
22 nent term, representation, depiction, or image of fruit.

23 “(2) The Secretary shall by regulation establish
24 quantities below which such declaration shall state that

1 a serving of the food does not contain a full serving of
2 fruit.

3 “(3) In this paragraph, the term ‘nutrient-dense’,
4 with respect to the form of an ingredient derived from a
5 fruit, means the whole, cut, dried, pulp, puree, 100-per-
6 cent juice, or fully reconstituted concentrate form, and not
7 concentrates, powders, and other ingredients that are not
8 whole, cut, dried, pulp, puree, 100-percent juice, or fully
9 reconstituted concentrates.

10 “(bb)(1) If, in the case of food other than a dietary
11 supplement, the principal display panel bears—

12 “(A) the term ‘vegetable’ or ‘veggie’;

13 “(B) representations, depictions, or images of
14 vegetable ingredients; or

15 “(C) any similar descriptive phrases, terms, or
16 representations suggesting the product contains
17 vegetables or any specific type of vegetable,

18 unless the quantity per serving and form of vegetable, in-
19 cluding only the nutrient-dense form, is declared on the
20 principal display panel in a common household measure
21 that is appropriate to the food, conspicuously, and in im-
22 mediate proximity to the most prominent term, represen-
23 tation, depiction, or image of vegetable.

24 “(2) The Secretary shall by regulation establish
25 quantities below which such declaration shall state that

1 a serving of the food does not contain a full serving of
2 vegetable.

3 “(3) In this paragraph, the term ‘nutrient-dense’,
4 with respect to the form of an ingredient derived from a
5 vegetable, means the whole, cut, dried, pulp, puree, 100-
6 percent juice, or fully reconstituted concentrate form, and
7 not concentrates, powders, and other ingredients that are
8 not whole, cut, dried, pulp, puree, 100-percent juice, or
9 fully reconstituted concentrates.

10 “(cc)(1) If, in the case of food other than a dietary
11 supplement, the principal display panel bears the term ‘yo-
12 gurt’, unless—

13 “(A) the quantity per serving of yogurt is de-
14 clared on the principal display panel in a common
15 household measure that is appropriate to the food,
16 conspicuously, in immediate proximity to the term;
17 or

18 “(B) the first ingredient is cultured milk, cul-
19 tured cream, cultured partially skimmed milk, or
20 cultured skim milk.

21 “(2) The Secretary shall by regulation establish
22 quantities below which such declaration shall state that
23 a serving of the food does not contain a full serving of
24 yogurt.”.

1 (c) COLORING AND FLAVORING.—Section 403 of the
 2 Federal Food, Drug, and Cosmetic Act, as amended by
 3 subsection (b), is further amended by adding at the end
 4 the following:

5 “(dd) If, in the case of food other than a dietary sup-
 6 plement, it bears or contains any artificial dye, or any
 7 added artificial or natural flavoring, unless such fact is
 8 prominently stated on the principal display panel of the
 9 packaging of the food. For the purposes of this paragraph,
 10 the term ‘artificial dye’ refers to a batch-certified dye cer-
 11 tified under part 74 of title 21, Code of Federal Regula-
 12 tions (or any successor regulations).”.

13 (d) REPORT ON SWEETENERS.—

14 (1) IN GENERAL.—Not later than 2 years after
 15 the date of enactment of this Act, the Secretary
 16 shall submit to Congress a report that—

17 (A) evaluates whether—

18 (i) manufacturers have increased the
 19 use of low- and no-calorie sweeteners; and

20 (ii) the use of low- and no-calorie
 21 sweeteners has risen to a level that could
 22 result in negative health consequences; and

23 (B) describes actions that will be taken by
 24 the Secretary to address any increased use of
 25 low- and no-calorie sweeteners.

1 (2) MONITORING.—On completion of the report
2 described in paragraph (1), the Secretary shall—

3 (A) periodically monitor for increased use
4 of low- and no-calorie sweeteners; and

5 (B) take action to address the use of low-
6 and no-calorie sweeteners if the use has risen to
7 a level that could result in negative health con-
8 sequences.

9 (e) CONSTRUCTION.—Nothing in this section, includ-
10 ing any amendment made by this section, shall be con-
11 strued as—

12 (1) affecting any requirement in regulation in
13 effect as of the date of the enactment of this Act
14 with respect to matters that are required to be stat-
15 ed on the principal display panel of a package or
16 container of food that is not required by an amend-
17 ment made by this section; or

18 (2) restricting the authority of the Secretary of
19 Health and Human Services to require additional in-
20 formation be disclosed on such a principal display
21 panel.

22 **SEC. 3. CLAIMS FOR CONVENTIONAL FOODS.**

23 (a) HEALTH-RELATED CLAIMS.—

24 (1) IN GENERAL.—Section 403(r)(1)(B) of the
25 Federal Food, Drug, and Cosmetic Act (21 U.S.C.

1 343(r)(1)(B)) is amended by inserting after “health-
 2 related condition” the following: “, describes the ef-
 3 fect that a nutrient may have on the structure or
 4 function of the human body, characterizes the docu-
 5 mented mechanism by which that nutrient acts to
 6 maintain such structure or function, or describes
 7 general well-being from consumption of that nutri-
 8 ent,”.

9 (2) SUBSTANTIATION OF CLAIM.—Section
 10 403(r) of the Federal Food, Drug, and Cosmetic Act
 11 (21 U.S.C. 343(r)) is amended—

12 (A) by redesignating subparagraph (7) as
 13 subparagraph (8); and

14 (B) by inserting after subparagraph (6)
 15 the following:

16 “(7) If the Secretary requests that a claim under sub-
 17 paragraph (1)(B) for food (other than a dietary supple-
 18 ment) be substantiated, then not later than 90 days after
 19 the date on which the Secretary makes such request, the
 20 manufacturer shall provide to the Secretary all docu-
 21 mentation in the manufacturer’s possession relating to the
 22 claim.”.

23 (3) INCOMPATIBLE WITH MAINTAINING
 24 HEALTHY DIETARY PRACTICES.—Section
 25 403(r)(3)(A)(ii) of the Federal Food, Drug, and

1 Cosmetic Act (21 U.S.C. 343(r)(2)(B)) is amended
2 by striking “increases to persons in the general pop-
3 ulation the risk of a disease or health-related condi-
4 tion which is diet related” and inserting “may not
5 be compatible with maintaining healthy dietary prac-
6 tices”.

7 (b) NUTRIENT CONTENT CLAIMS.—

8 (1) IN GENERAL.—Section 403(r)(2) of the
9 Federal Food, Drug, and Cosmetic Act (21 U.S.C.
10 343(r)(2)) is amended by striking clause (B) and in-
11 serting the following:

12 “(B) If a claim described in subparagraph (1)(A) is
13 made with respect to a nutrient in a food and the Sec-
14 retary makes a determination that the food contains a nu-
15 trient at a level that may not be compatible with maintain-
16 ing healthy dietary practices, the label or labeling of such
17 food shall contain, prominently and in immediate prox-
18 imity to such claim, a statement which indicates the food
19 is high in such nutrient.”.

20 (2) REVISIONS TO REGULATIONS.—In promul-
21 gating the regulations required by section 18, the
22 Secretary of Health and Human Services shall revise
23 section 101.13(h) of title 21, Code of Federal Regu-
24 lations, by—

1 (A) updating the level of sodium requiring
2 disclosure to align with the Daily Reference
3 Value for sodium established in the final rule
4 entitled “Food Labeling: Revision of the Nutri-
5 tion and Supplement Facts Labels” published
6 by the Food and Drug Administration on May
7 27, 2016 (81 Fed. Reg. 33741);

8 (B) including a level of added sugars re-
9 quiring disclosure based on the Daily Reference
10 Value for added sugars established in the final
11 rule described in subparagraph (A);

12 (C) eliminating the requirement that meal
13 products containing more than 26 grams of fat
14 and main dish products containing 19.5 grams
15 of fat per labeled serving must disclose that fat
16 is present in the food; and

17 (D) authorizing the use of express and im-
18 plied “low added sugar” claims on products
19 containing 3 grams of added sugars or less per
20 reference amount customarily consumed (or per
21 50 grams if the reference amount customarily
22 consumed is 30 grams or less or 2 tablespoons
23 or less).

1 (c) TRANS FATS.—Section 403(r)(2)(A) of the Fed-
 2 eral Food, Drug, and Cosmetic Act (21 U.S.C.
 3 343(r)(2)(A)) is amended—

4 (1) by redesignating subclauses (v) and (vi) as
 5 subclauses (vi) and (vii), respectively; and

6 (2) by inserting after subclause (iv) the fol-
 7 lowing new subclause:

8 “(v) may not be made with respect to the level
 9 of trans fats in the food, except on the Nutrition
 10 Facts Panel, unless the food contains less than one
 11 gram of saturated fat per serving or, if the food con-
 12 tains more than one gram of saturated fat per serv-
 13 ing, unless the label or labeling of the food discloses
 14 the level of saturated fat in the food in immediate
 15 proximity to such claim and with appropriate promi-
 16 nence which shall be no less than one-half the size
 17 of the claim with respect to the level of trans fats,”.

18 (d) ADDED SUGARS.—Not more than 2 years after
 19 the date of enactment of this Act, the Secretary of Health
 20 and Human Services shall promulgate a final rule revising
 21 section 101.14 of title 21, Code of Federal Regulations,
 22 to include a disqualifying nutrient level for added sugars.

1 **SEC. 4. USE OF SPECIFIC TERMS.**

2 (a) USE OF THE TERMS “NON-UPF”, “NON-
3 ULTRAPROCESSED”, “NOT UPF”, AND “NOT
4 ULTRAPROCESSED”.—

5 (1) IN GENERAL.—In promulgating the regula-
6 tions required by section 18, the Secretary of Health
7 and Human Services shall include regulations—

8 (A) relating to use of the terms “non-
9 UPF”, “non-ultraprocessed”, “not UPF”, and
10 “not ultraprocessed” on the label of food, in-
11 cluding addressing what each such term does
12 and does not mean in terms of ingredients and
13 manufacturing processes; and

14 (B) specifically addressing the use of such
15 term on the principal display panel and the in-
16 formation panel.

17 (2) DEFINITIONS.—The regulations promul-
18 gated pursuant to paragraph (1) shall define the
19 terms “non-UPF”, “non-ultraprocessed”, “not
20 UPF”, and “not-ultraprocessed” to exclude, at a
21 minimum—

22 (A) foods that do not meet the definition
23 of “healthy” at section 101.65 (d)(3) of title
24 21, Code of Federal Regulations (or any suc-
25 cessor regulations); and

26 (B) dietary supplements.

1 (b) USE OF THE TERM “NATURAL”.—

2 (1) IN GENERAL.—In promulgating the regula-
3 tions required by section 18, the Secretary of Health
4 and Human Services shall include regulations—

5 (A) relating to use of the term “natural”
6 on the labeling of food (other than a dietary
7 supplement);

8 (B) specifically addressing the use of such
9 term on the principal display panel and the in-
10 formation panel; and

11 (C) requiring that any such use includes a
12 prominent disclosure explaining what the term
13 “natural” does and does not mean in terms of
14 ingredients and manufacturing processes.

15 (2) DEFINITION.—The regulations promulgated
16 pursuant to paragraph (1) shall define the term
17 “natural”—

18 (A) to exclude, at a minimum, the use of
19 any artificial food or ingredient (including any
20 artificial flavor or added color); and

21 (B) based on data, including data on con-
22 sumers’ understanding of the term as used in
23 connection with food.

1 (3) PROCESS.—In promulgating the regulations
2 required by paragraph (1), the Secretary of Health
3 and Human Services shall—

4 (A) conduct consumer surveys and studies
5 and issue a timely call for relevant public sub-
6 missions regarding relevant consumer research,
7 including with respect to consumer under-
8 standing of the term “natural” in relation to
9 the term “organic”; and

10 (B) fully consider the results of such sur-
11 veys and studies, as well as such public submis-
12 sions.

13 **SEC. 5. FORMAT OF INGREDIENT LIST.**

14 (a) IN GENERAL.—In promulgating the regulations
15 required by section 18, the Secretary of Health and
16 Human Services shall include requirements for the format
17 of the information required under section 403(i) of the
18 Federal Food, Drug, and Cosmetic Act (21 U.S.C.
19 343(i))—

20 (1) for the purpose of improving the readability
21 of such information on the label of the food (other
22 than a dietary supplement); and

23 (2) that are, as determined by the Secretary,
24 necessary to assist consumers in maintaining healthy
25 dietary practices.

1 (b) **FORMAT REQUIREMENTS.**—The format require-
 2 ments described in subsection (a) shall include require-
 3 ments for font size, uppercase and lowercase characters,
 4 serif and noncondensed font types, high-contrast between
 5 text and background, and bullet points between adjacent
 6 ingredients with appropriate exemptions for small pack-
 7 ages or other considerations.

8 (c) **ENFORCEMENT OF INGREDIENT LIST.**—Not later
 9 than 2 years after the enactment of this Act, and every
 10 2 years thereafter, the Secretary of Health and Human
 11 Services shall submit a report to Congress on the Sec-
 12 retary’s enforcement of—

13 (1) section 403(i) of the Federal Food, Drug,
 14 and Cosmetic Act (21 U.S.C. 343(i)), including with
 15 respect to the regulations described in subsection
 16 (a); and

17 (2) regulations of the Food and Drug Adminis-
 18 tration on labeling of ingredients in section 101.4 of
 19 title 21, Code of Federal Regulations.

20 **SEC. 6. MODERNIZATION OF INGREDIENT LIST.**

21 (a) **PHOSPHORUS.**—Section 403 of the Federal Food,
 22 Drug, and Cosmetic Act (21 U.S.C. 343), as amended by
 23 section 2(c), is further amended by adding at the end the
 24 following:

1 “(ee) If it is a food intended for human consumption
2 that is offered for sale and contains phosphorus, unless—

3 “(1) the phrase ‘contains phosphorus’, along
4 with the quantity of phosphorus in the product, re-
5 ported in milligrams per serving, is printed imme-
6 diately after or is adjacent to the list of ingredients
7 required under paragraphs (g) and (i), in a type size
8 no smaller than the type size used in the list of in-
9 gredients; or

10 “(2) the quantity of phosphorus contained in
11 the product, in milligrams, is reported in the Nutri-
12 tion Facts Panel.”.

13 (b) FULL INGREDIENT DISCLOSURE.—Section 403(i)
14 of the Federal Food, Drug, and Cosmetic Act (21 U.S.C.
15 343(i)) is amended—

16 (1) by striking “, and (2) in case” and inserting
17 “; (2) in the case that”;

18 (2) by striking “and if the food purports” and
19 inserting “; (3) if the food purports;”; and

20 (3) by striking “except that spices, flavorings,
21 and colors not required to be certified under section
22 721(c) unless sold as spices, flavorings, or such col-
23 ors, may be designated as spices, flavorings, and
24 colorings without naming each” and inserting “(4)
25 in the case that the label uses the terms ‘natural fla-

1 vor', 'natural flavoring', 'artificial flavor', 'artificial
 2 flavoring', 'spice', or 'spices' in its ingredient list, a
 3 parenthetical listing each specific substance included
 4 with respect to that term, except that, if such par-
 5 enthetical lists more than 10 substances, or if the
 6 food is sold in a package with 40 square inches or
 7 less of total surface area available for labeling, the
 8 food may bear a scannable QR code linking to a
 9 website or other remote electronic written medium
 10 with a full ingredient list, accompanied by text stat-
 11 ing: 'Scan for details on', followed by the term or
 12 terms necessitating such QR code; and".

13 **SEC. 7. CAFFEINE CONTENT ON INFORMATION PANEL.**

14 Section 403(i) of the Federal Food, Drug, and Cos-
 15 metic Act (21 U.S.C. 343(i)), as amended by section 6,
 16 is further amended by inserting before the period at the
 17 end of the first sentence the following: “; and (5) if the
 18 food is food other than a dietary supplement and contains
 19 at least 10 milligrams of caffeine from all sources per serv-
 20 ing, a statement (with appropriate prominence near the
 21 statement of ingredients required by this paragraph) of
 22 the number of milligrams of caffeine contained in one serv-
 23 ing of the food and the size of such serving” after “vege-
 24 table juice contained in the food”.

1 **SEC. 8. FOOD ALLERGEN LABELING.**

2 (a) IN GENERAL.—Section 201(qq) of the Federal
3 Food, Drug, and Cosmetic Act (21 U.S.C. 321(qq)) is
4 amended by adding at the end the following:

5 “(3) Any other food or food ingredient that the
6 Secretary determines by regulation to be a major
7 food allergen, based on the prevalence and severity
8 of allergic reactions to the food ingredient.”.

9 (b) UPDATE TO COMPLIANCE POLICY GUIDE.—Not
10 later than 2 years after the date of enactment of this Act,
11 the Secretary of Health and Human Services shall update
12 the Food and Drug Administration’s Compliance Policy
13 Guide, section 555.250, to conform with applicable laws
14 related to major food allergens and gluten-containing
15 grains, including requirements under sections 9 and 10
16 of this Act.

17 **SEC. 9. INFORMATION ABOUT MAJOR FOOD ALLERGENS**
18 **AND GLUTEN-CONTAINING GRAINS.**

19 (a) IN GENERAL.—Section 403(w) of the Federal
20 Food, Drug, and Cosmetic Act (21 U.S.C. 343(w)) is
21 amended—

22 (1) in subparagraph (1)—

23 (A) in the matter preceding clause (A), by
24 inserting “or gluten-containing grain” after
25 “major food allergen”;

26 (B) in clause (A)—

(i) by inserting “or gluten-containing grain” after “major food allergen”; and

(ii) by striking “is printed immediately after or is adjacent to the list of ingredients (in a type size no smaller than the type size used in the list of ingredients) required under subsections (g) and (i)” and inserting “is printed as specified in subparagraph (8)”; and

(C) in clause (B)—

(i) in the matter preceding subclause (i)—

(I) by inserting “or gluten-containing grain” after “of the major food allergen”;

(II) by striking “in the list of ingredients required under subsections (g) and (i)” and inserting “as so printed”; and

(III) by inserting “or gluten-containing grain” before “is derived,”;

(ii) in subclause (i), by inserting “or gluten-containing grain” before “is derived”; and

(iii) in subclause (ii)—

1 (I) by inserting “or gluten-con-
 2 taining grain” before “is derived”;
 3 and

4 (II) by striking “not a major
 5 food allergen under section
 6 201(qq)(2)(A) or (B).” and inserting
 7 the following: “not—

8 “(I) a major food allergen under
 9 clause (A) or (B) of section
 10 201(qq)(2); or

11 “(II) a gluten-containing grain.”;

12 (2) in subparagraph (3), by striking “The infor-
 13 mation” and inserting “Subject to subparagraph
 14 (8)(B), the information”;

15 (3) in subparagraph (4), by inserting “or glu-
 16 ten-containing grain” after “major food allergen”;

17 (4) in subparagraph (7)(A), in the matter pre-
 18 ceding subclause (i), by striking “paragraph (6)”
 19 and inserting “subparagraph (6)”; and

20 (5) by adding at the end of the following:

21 “(8) The information required by subparagraph (1)

22 to be conveyed to the consumer shall be—

23 “(A) printed immediately after or adjacent to
 24 the list of ingredients (in a type size no smaller than

1 the type size used in the list of ingredients) required
 2 under paragraphs (g) and (i); or

3 “(B) in the case of nonpackaged food being of-
 4 fered for sale at retail, and not subject to the re-
 5 quirements under paragraph (g) and (i), place on a
 6 sign adjacent to the food (in a type size no smaller
 7 than the name of the food item).”.

8 (b) HAZARD ANALYSIS AND PREVENTIVE CON-
 9 TROLS.—Section 418 of the Federal Food, Drug, and Cos-
 10 metic Act (21 U.S.C. 350g) is amended—

11 (1) in subsection (b)(1)(A), by inserting “glu-
 12 ten-containing grains,” after “allergens,”; and

13 (2) in subsection (o)(3)(D), by inserting “and
 14 gluten-containing grain” after “allergen,”.

15 (c) INSPECTIONS RELATING TO FOOD ALLERGENS.—
 16 Section 205 of the Food Allergen Labeling and Consumer
 17 Protection Act of 2004 (21 U.S.C. 374a) is amended by
 18 inserting “and gluten-containing grains,” after “aller-
 19 gens” each place it appears.

20 **SEC. 10. SUBMISSION AND AVAILABILITY OF FOOD LABEL**
 21 **INFORMATION.**

22 The Federal Food, Drug, and Cosmetic Act is amend-
 23 ed by inserting after section 403C of such Act (21 U.S.C.
 24 343—3) the following:

1 **“SEC. 403D. SUBMISSION AND AVAILABILITY OF FOOD**
2 **LABEL INFORMATION.**

3 “(a) SUBMISSIONS.—

4 “(1) REQUIREMENT.—The Secretary shall re-
5 quire the manufacturer or importer of any food that
6 is introduced or delivered for introduction into inter-
7 state commerce in package form to submit to the
8 Secretary all information to be included in the label
9 of the food, including—

10 “(A) the nutrition facts panel;

11 “(B) the ingredients list;

12 “(C) an image of the principal display
13 panel;

14 “(D) major allergens and gluten-containing
15 grains;

16 “(E) claims under section 403(r)(1)(A)
17 (commonly known as ‘nutrient-content claims’);

18 “(F) claims under section 403(r)(1)(B)
19 (commonly known as ‘health-related claims’);

20 and

21 “(G) other relevant information required
22 by law to be published in the labeling of the
23 food.

24 “(2) UPDATES.—The Secretary shall require
25 the manufacturer or importer of food to update or
26 supplement the information submitted under para-

1 graph (1) with respect to the food in order to keep
 2 the information up-to-date and complete.

3 “(3) CIVIL PENALTY.—Whoever knowingly vio-
 4 lates paragraph (1) with respect to any food shall be
 5 liable to the United States for a civil penalty in an
 6 amount not to exceed \$10,000 for each day on which
 7 such violation continues with respect to such food.

8 “(b) PUBLIC DATABASE.—The Secretary shall estab-
 9 lish and maintain a public database containing the infor-
 10 mation submitted under this section that—

11 “(1) is available to the public through the
 12 website of the Food and Drug Administration; and

13 “(2) allows members of the public to easily
 14 search and sort information.”.

15 **SEC. 11. STANDARDS OF IDENTITY.**

16 (a) IN GENERAL.—Not later than 2 years after the
 17 date of enactment of this Act, the Secretary of Health and
 18 Human Services shall—

19 (1) review standards of identity prescribed by
 20 regulation which require foods to contain—

21 (A) minimum levels of nutrients that the
 22 Secretary determines are strongly associated
 23 with public health concerns; or

24 (B) minimum levels of ingredients con-
 25 taining high levels of such nutrients; and

1 (2) report to the Committee on Energy and
2 Commerce of the House of Representatives and the
3 Committee on Health, Education, Labor, and Pen-
4 sions of the Senate on the findings of such review.

5 (b) AMENDMENTS.—In promulgating the regulations
6 required by section 18, the Secretary of Health and
7 Human Services shall amend standards of identity regula-
8 tions to—

9 (1) provide for the use of salt substitutes where
10 appropriate; and

11 (2) require that yogurt, lowfat yogurt, and non-
12 fat yogurt contain a minimum level of live and active
13 cultures per gram.

14 **SEC. 12. STUDY ON FORTIFICATION OF CORN MASA FLOUR.**

15 Not later than 2 years after the date of enactment
16 of this Act, the Secretary of Health and Human Services
17 shall submit a report to Congress on the effect of the final
18 rule titled “Food Additives Permitted for Direct Addition
19 to Food for Human Consumption; Folic Acid” published
20 by the Food and Drug Administration on April 15, 2016
21 (81 Fed. Reg. 22176) on folic acid intake in the United
22 States population by race and ethnicity, comparing actual
23 exposure with modeled exposure estimates from the final
24 rule.

1 **SEC. 13. SUGAR ALCOHOLS AND ISOLATED FIBERS.**

2 Section 403 of the Federal Food, Drug, and Cosmetic
3 Act (21 U.S.C. 343), as amended by section 6, is further
4 amended by adding at the end the following:

5 “(ff) If it is a food intended for human consumption
6 that is offered for sale and contains allulose, polydextrose,
7 sugar alcohols, or isolated fibers, unless such fact is
8 prominently stated on the principal display panel of the
9 packaging of the food. The Secretary shall by regulation
10 establish quantities above which such labeling shall include
11 a warning that the food contains a level of allulose,
12 polydextrose, sugar alcohols, or isolated fibers per serving
13 determined by the Secretary to cause deleterious health
14 effects.”.

15 **SEC. 14. INFANT AND TODDLER BEVERAGES.**

16 In promulgating the regulations required by section
17 18, the Secretary of Health and Human Services shall re-
18 vise—

19 (1) section 101.3 of title 21, Code of Federal
20 Regulations, to prohibit any beverage in powder or
21 liquid form, other than infant formula, represented
22 or purported to be for use by children more than 12
23 months old, from being identified as “infant for-
24 mula” or use the term “formula” in combination
25 with any other term; and

1 (2) part 102 of title 21, Code of Federal Regu-
2 lations, so that—

3 (A) in the case of any powdered or liquid
4 milk-based beverage that claims to be for con-
5 sumption by children 12 to 36 months of age,
6 such beverage shall—

7 (i) use as its common or usual name
8 a descriptive term such as “milk-based
9 drink”; and

10 (ii) if the beverage contains added
11 sugars, nonnutritive sweeteners, or
12 flavorings, include in such common or
13 usual name a qualifying term such as
14 “sweetened” or “flavored”;

15 (B) in the case of any powdered or liquid
16 nondairy-milk-based beverage that claims to be
17 for consumption by children 12 to 36 months of
18 age, such beverage shall—

19 (i) use as its common or usual name
20 an appropriately descriptive term identi-
21 fying the source of protein, such as “soy-
22 based drink powder for 12–36 month
23 olds”; and

24 (ii) if the beverage contains added
25 sugars, nonnutritive sweeteners, or

1 flavorings, include in such common or
2 usual name qualifying terms such as
3 “sweetened” and “flavored” when applica-
4 ble; and

5 (C) the labeling of a beverage described in
6 subparagraph (A) or (B) shall—

7 (i) contain a disclaimer that—

8 (I) cautions against consumption
9 of the beverage by infants, such as
10 “Do not serve to infants under 12
11 months old”; and

12 (II) such beverages are not rec-
13 ommended for children 12 to 24
14 months of age and such consumption
15 of such beverages is not required for
16 a healthy diet, such as “This product
17 contains added sugars. The Dietary
18 Guidelines for Americans recommend
19 to avoid food and beverages with
20 added sugars for children younger
21 than 24 months of age.”; and

22 (ii) not contain any statement sug-
23 gesting a recommended intake of such bev-
24 erages, such as “one cup a day”.

1 **SEC. 15. FORMATTING OF INFORMATION ON PRINCIPAL**
2 **DISPLAY PANELS.**

3 The Secretary of Health and Human Services shall—

4 (1) not later than 2 years after the date of en-
5 actment of this Act, conduct a study on the legibility
6 of food labeling to determine updated recommenda-
7 tions for text size and color contrast that make food
8 labeling information visually accessible to the major-
9 ity of consumers;

10 (2) not later than 1 year after the completion
11 of the study under paragraph (1), issue proposed
12 regulations revising section 101.2(c) of title 21,
13 Code of Federal Regulations, to—

14 (A) set the scale of text size, taking into
15 consideration the results of the study conducted
16 under paragraph (1); and

17 (B) establish new requirements for text
18 and background color contrast, taking into con-
19 sideration the results of the study conducted
20 under paragraph (1); and

21 (3) not later than 2 years after the completion
22 of the study under paragraph (1), finalize such pro-
23 posed regulations.

24 **SEC. 16. SALE OF FOOD ONLINE.**

25 (a) IN GENERAL.—Section 403 of the Federal Food,
26 Drug, and Cosmetic Act (21 U.S.C. 343), as amended by

1 section 13, is further amended by adding at the end the
 2 following:

3 “(gg)(1) If it is a food intended for human consump-
 4 tion and is offered for sale online or by other remote writ-
 5 ten electronic means, unless the following requirements
 6 are met:

7 “(A) The following information is available to
 8 consumers at the point of selection prior to pur-
 9 chasing the food, through a publicly available
 10 website or other remote electronic written means:

11 “(i) The information required to be in-
 12 cluded in a food label pursuant to paragraph
 13 (e)(2).

14 “(ii) The nutrition information required in
 15 a food label under paragraph (q), in the same
 16 format as required under paragraph (q) and
 17 subject to clause (C).

18 “(iii) The ingredient information required
 19 under paragraphs (g), (i), (k), and (s), provided
 20 that if formulations of the food containing dif-
 21 ferent ingredients or nutrition information re-
 22 quired under paragraph (q)(1) may be sub-
 23 stituted under the same offer for sale—

24 “(I) in immediate proximity to the
 25 text or image disclosing the ingredient list

1 or nutrition information required under
2 such paragraph(q)(1), the following state-
3 ment shall appear: ‘There are multiple
4 versions of this product. Please review in-
5 gredients and nutrition facts for each
6 version prior to purchase.’; and

7 “(II) all versions of the ingredients or
8 nutrition information required to be in-
9 cluded on a label or labeling under para-
10 graph (q)(1) presenting such different in-
11 gredients or nutrition information shall be
12 available to consumers prior to purchasing
13 the food.

14 “(iv) The information required under para-
15 graphs (w) and (x).

16 “(v) The information required to appear
17 on the principal display panel (as defined in
18 section 101.1 of title 21, Code of Federal Regu-
19 lations (or successor regulations)).

20 “(B)(i) The manufacturer, processor, or dis-
21 tributor of the food makes the information described
22 in subclauses (i) through (v) of clause (A) available,
23 through a publicly available website or other remote
24 electronic written means.

1 “(ii) With respect to any updates to the infor-
2 mation required to be made available by a manufac-
3 turer, processor, or distributor pursuant to sub-
4 clause (i), such updates shall be made available prior
5 to the food being introduced or delivered for intro-
6 duction into commerce.

7 “(C) The information required under clauses
8 (A) and (B) may be provided as text or by pub-
9 lishing images of the product label.

10 “(D) For purposes of clauses (A) and (B), the
11 nutrition information required under paragraph (q),
12 the ingredient information required under para-
13 graphs (g), (i), (k), and (s), and the allergen infor-
14 mation required under paragraphs (w) and (x)
15 shall—

16 “(i) be easily accessible on the first screen
17 containing information about the product ap-
18 pearing on a mobile device, internet website, or
19 other landing page; and

20 “(ii) appear prominently and conspicuously
21 (as compared with other words, statements, or
22 designs on the mobile device, website, or other
23 landing page) so as to render the information
24 likely to be read and understood by the ordi-

1 nary individual under customary conditions of
2 online purchase.

3 “(2)(A) A food shall be exempt from the require-
4 ments of this paragraph to the extent the food is otherwise
5 exempt from a labeling requirement under paragraph
6 (q)(5), section 405(2), or another provision of this chap-
7 ter.

8 “(B) The requirements of this paragraph shall be
9 subject to any exemptions and variations as are applicable
10 under this section.”.

11 (b) EXEMPTION FOR PENALTIES.—Section 303(d) of
12 the Federal Food, Drug, and Cosmetic Act (21 U.S.C.
13 333(d)) is amended—

14 (1) by striking “No person” and inserting the
15 following: “(d)(1) No person”; and

16 (2) by adding at the end the following:

17 “(2) No person offering a product for sale online or
18 by other remote electronic written means shall be subject
19 to the penalties of subsection (a)(1) of this section for a
20 violation of section 301 involving misbranded food if the
21 violation exists solely because the food is misbranded
22 under section 403(gg) due to omission or inaccuracies in
23 the information required under section 403(gg)(1), if such
24 omission or inaccuracies were replicated from the product
25 label.”.

1 **SEC. 17. DEFINITIONS.**

2 (a) DEFINITIONS APPLICABLE IN THIS ACT.—In this
3 Act, the terms “food” and “dietary supplement” have the
4 meanings given to such terms in section 201 of the Fed-
5 eral Food, Drug, and Cosmetic Act (21 U.S.C. 321).

6 (b) DEFINITIONS APPLICABLE IN THE FEDERAL
7 FOOD, DRUG, AND COSMETIC ACT.—Section 201 of the
8 Federal Food, Drug, and Cosmetic Act (21 U.S.C. 321)
9 is amended by adding at the end the following:

10 “(tt) The term ‘artificial’, with respect to food or any
11 ingredient of food, means—

12 “(1) food or an ingredient that is synthetically
13 produced whether or not it has the same chemical
14 structure as a naturally occurring food or ingredient;

15 “(2) food or an ingredient that has undergone
16 chemical changes through the introduction of syn-
17 thetic chemicals or processing aids (such as corn
18 syrup, high-fructose corn syrup, high-maltose corn
19 syrup, maltodextrin, chemically modified starch, and
20 cocoa processed with alkali), excluding—

21 “(A) food or an ingredient that has under-
22 gone traditional processes used to make food
23 edible, to preserve food, or to make food safe
24 for human consumption (such as smoking,
25 roasting, freezing, drying, and fermenting proc-
26 esses); or

1 “(B) food or an ingredient that has under-
2 gone traditional physical processes that do not
3 fundamentally alter the raw product or which
4 only separate a whole intact food into compo-
5 nent parts (such as grinding grains, separating
6 eggs into albumen and yolk, or pressing fruits
7 to produce juice); or

8 “(3) any food or ingredient that the Secretary
9 specifies by regulation to be artificial for purposes of
10 this Act.

11 “(uu) The term ‘synthetic’, with respect to a sub-
12 stance in food or any ingredient of food, means a sub-
13 stance that is formulated or manufactured by a chemical
14 process or by a process that chemically changes a sub-
15 stance extracted from a naturally occurring plant, animal,
16 or mineral source, except that such term does not apply
17 to a substance created by naturally occurring biological
18 processes.

19 “(vv) The term ‘gluten-containing grains’ means any
20 one of the following grains (or any crossbred hybrid there-
21 of):

22 “(1) Wheat, including any species belonging to
23 the genus *Triticum*.

24 “(2) Rye, including any species belonging to the
25 genus *Secale*.

1 “(3) Barley, including any species belonging to
2 the genus *Hordeum*.

3 “(ww) The term ‘gluten’ means the proteins that—

4 “(1) naturally occur in a gluten-containing
5 grain; and

6 “(2) may cause adverse health effects in per-
7 sons with celiac disease.

8 “(xx) The term ‘online’ means on or by any system
9 of data communication and transmission, such as the
10 internet.

11 “(yy) The term ‘online point of selection’ means any
12 space in which consumers are allowed to purchase food
13 online, including websites, e-commerce platforms, web ap-
14 plications, and mobile applications.”.

15 **SEC. 18. REGULATIONS; DELAYED APPLICABILITY.**

16 (a) REGULATIONS.—

17 (1) PROPOSED REGULATIONS.—

18 (A) IN GENERAL.—Not later than 1 year
19 after the date of enactment of this Act, the Sec-
20 retary of Health and Human Services, acting
21 through the Commissioner of Food and Drugs,
22 shall issue proposed regulations to carry out
23 sections 3, 4, 5(a), 6, 7, 9, 10, 11, 13, 14, 16,
24 and 17(b) and the amendments made by such
25 sections.

1 (B) FRONT-OF-PACKAGE LABELING FOR
2 FOODS.—Not later than 180 days after the date
3 of enactment of this Act, the Secretary of
4 Health and Human Services, acting through the
5 Commissioner of Food and Drugs, shall issue
6 proposed regulations to carry out section 2, in-
7 cluding the amendments made by such section.

8 (2) FINAL REGULATIONS.—Not later than 2
9 years after the date of enactment of this Act, the
10 Secretary of Health and Human Services, acting
11 through the Commissioner of Food and Drugs, shall
12 finalize the regulations proposed pursuant to para-
13 graph (1).

14 (3) FAILURE TO ISSUE FINAL REGULATION.—If
15 the Secretary of Health and Human Services does
16 not issue a final regulation as required by paragraph
17 (2) by the deadline specified in such paragraph, the
18 corresponding proposed regulation shall become final
19 on such deadline.

20 (4) SPECIAL RULE WITH RESPECT TO CERTAIN
21 FRONT-OF-PACKAGE LABELING REQUIREMENTS.—

22 (A) IN GENERAL.—If the Secretary deter-
23 mines that establishing Daily Reference Values
24 and percent Daily Values as described in sec-
25 tion 403(q)(6)(C) of the Federal Food, Drug,

1 and Cosmetic Act, as amended by section 2(a),
 2 for inclusion in the final rule as required by
 3 paragraph (2) would prevent the issuance of
 4 such final rule by the deadline described in such
 5 subsection, the Secretary shall issue such final
 6 rule before establishing such Daily Reference
 7 Values and percent Daily Values.

8 (B) SUBSEQUENT REVISION TO RULE.—If
 9 the Secretary finalizes the rule as described in
 10 described in section 403(q)(6)(C) of the Federal
 11 Food, Drug, and Cosmetic Act, as amended by
 12 section 2(a) before establishing Daily Reference
 13 Values and percent Daily Values, as described
 14 in subparagraph (A), the Secretary, as soon as
 15 practicable after establishing such Daily Ref-
 16 erence Values and percent Daily Values, shall
 17 revise such final rule to include such Daily Ref-
 18 erence Values and percent Daily Values.

19 (b) DELAYED APPLICABILITY.—The amendments
 20 made by sections 2, 3, 4, 5(a), 6, 7, 9, 10, 11, 13, 14,
 21 16, and 17(b) apply beginning on the date that is 3 years
 22 after the date of enactment of this Act.

○