

119TH CONGRESS
2D SESSION

S. 4525

To prohibit certain federally funded research collaborations with certain foreign entities, and for other purposes.

IN THE SENATE OF THE UNITED STATES

MAY 14, 2026

Mr. BANKS introduced the following bill; which was read twice and referred to the Committee on Homeland Security and Governmental Affairs

A BILL

To prohibit certain federally funded research collaborations with certain foreign entities, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Securing Innovation
5 and Research from Adversaries Act”.

6 **SEC. 2. PROHIBITION ON FEDERALLY FUNDED RESEARCH**
7 **RELATIONSHIPS WITH CERTAIN FOREIGN EN-**
8 **TITIES.**

9 (a) PROHIBITION.—No Federal funds awarded
10 through a federally funded research award may be used

1 by an individual or entity described in subsection (b) to
2 enter into, support, or carry out any research collaboration
3 with—

4 (1) an entity listed on a United States Govern-
5 ment restricted entity list; or

6 (2) an individual associated with such an entity.

7 (b) INDIVIDUAL OR ENTITY DESCRIBED.—An indi-
8 vidual or entity described in this subsection is an indi-
9 vidual or entity participating in, receiving, or performing
10 work under a federally funded research award.

11 (c) GUIDANCE.—To carry out this section, the Direc-
12 tor of the Office of Science and Technology Policy, in con-
13 sultation with the heads of relevant Federal research agen-
14 cies, shall issue Government-wide implementation guid-
15 ance to ensure standardized compliance requirements,
16 definitions, and enforcement mechanisms.

17 (d) WAIVER AUTHORITY.—

18 (1) IN GENERAL.—The head of a Federal agen-
19 cy may waive the prohibition under subsection (a),
20 on a case-by-case basis, if such head determines—

21 (A) the waiver is necessary to advance the
22 national security interests of the United States;
23 or

24 (B) the research collaboration under sub-
25 section (a) that is the subject of the waiver is

1 essential for a clearly defined scientific, public
2 health, or national security purpose that cannot
3 reasonably be achieved without such collabora-
4 tion.

5 (2) REPORT.—Not later than 30 days after
6 granting a waiver under paragraph (1), the head of
7 the Federal agency who granted the waiver shall
8 submit to Congress a written notification that in-
9 cludes the following:

10 (A) The identity of the individual or entity
11 that is the subject of waiver.

12 (B) The justification for such waiver.

13 (C) The mitigation measures implemented
14 to protect the national security interests of the
15 United States, if applicable.

16 (e) DEFINITIONS.—In this section:

17 (1) FEDERALLY FUNDED RESEARCH AWARD.—
18 The term “federally funded research award” means
19 a grant, contract, cooperative agreement, other Fed-
20 eral financial assistance (as defined in section 200.1
21 of title 2, Code of Federal Regulations), or other
22 award issued under other transaction authority.

23 (2) NATIONAL LABORATORY.—The term “Na-
24 tional Laboratory” has the meaning given such term

1 in section 2 of the Energy Policy Act of 2005 (42
2 U.S.C. 15801).

3 (3) RESEARCH COLLABORATION.—The term
4 “research collaboration” means any activity con-
5 ducted as part of a federally funded research award,
6 including the following:

7 (A) Joint research activities or projects.

8 (B) Co-authorship of scholarly publica-
9 tions, technical reports, or research outputs.

10 (C) Data or processing sharing, material
11 transfer, or exchange of research results, in-
12 cluding access to datasets, software, or research
13 infrastructure.

14 (D) Joint laboratories, research centers, or
15 institutes.

16 (E) Personnel exchanges, visiting scholar
17 appointments, or joint supervision of students
18 or researchers.

19 (F) Any other arrangement determined by
20 the head of the relevant Federal research fund-
21 ing agency to constitute research collaboration.

22 (4) UNITED STATES GOVERNMENT RESTRICTED
23 ENTITY LISTS.—The term “United States Govern-
24 ment restricted entity list” includes the following:

1 (A) Any of the following lists maintained
2 by the Bureau of Industry and Security of the
3 Department of Commerce:

4 (i) The Entity List set forth in Sup-
5 plement No. 4 to part 744 of title 15, Code
6 of Federal Regulations.

7 (ii) The Unverified List set forth in
8 Supplement No. 6 to part 744 of that title.

9 (iii) The Military End-User List set
10 forth in Supplement No. 7 to part 744 of
11 that title.

12 (iv) The Denied Persons List main-
13 tained pursuant to section 764.3(a)(2) of
14 that title.

15 (B) The list of specially designated nation-
16 als and blocked persons maintained by the Of-
17 fice of Foreign Assets Control of the Depart-
18 ment of the Treasury (commonly referred to as
19 the “SDN list”).

20 (C) The list of Chinese military companies
21 operating in the United States required by sec-
22 tion 1260H of the William M. (Mac) Thorn-
23 berry National Defense Authorization Act for
24 Fiscal Year 2021 (Public Law 116–283; 10
25 U.S.C. 113 note).

1 (D) The lists of debarred parties main-
2 tained by the Directorate of Defense Trade
3 Controls of the Department of State pursuant
4 to section 38(g)(4) of the Arms Export Control
5 Act (22 U.S.C. 2778(g)(4)).

6 (E) The list of telecommunications compa-
7 nies of the People's Republic of China described
8 in section 889(f)(3) of the John S. McCain Na-
9 tional Defense Authorization Act for Fiscal
10 Year 2019 (Public Law 115–232; 41 U.S.C.
11 3901 note prec.).

12 (F) The list of academic institutions of the
13 People's Republic of China maintained under
14 section 1286(c)(9)(A) of the John S. McCain
15 National Defense Authorization Act for Fiscal
16 Year 2019 (Public Law 115–232; 10 U.S.C.
17 4001 note).

18 (G) The list of semiconductor companies of
19 the People's Republic of China described in sec-
20 tion 5949(j)(3) of the James M. Inhofe Na-
21 tional Defense Authorization Act for Fiscal
22 Year 2023 (Public Law 117–263; 41 U.S.C.
23 4713 note).

24 (H) The list of biotechnology companies of
25 concern maintained under section 851(f) of the

1 National Defense Authorization Act for Fiscal
2 Year 2026 (Public Law 119–60; 41 U.S.C.
3 3901 note prec.).

4 (I) The list of entities that produce or pro-
5 vide communications equipment or service on
6 the list published by the Federal Communica-
7 tions Commission under section 2(a) of the Se-
8 cure and Trusted Communications Networks
9 Act of 2019 (47 U.S.C. 1601(a)).

10 (J) A list maintained under clause (i), (ii),
11 (iv), or (v) of section 2(d)(2)(B) of the Act enti-
12 tled “An Act to ensure that goods made with
13 forced labor in the Xinjiang Autonomous Re-
14 gion of the People’s Republic of China do not
15 enter the United States market, and for other
16 purposes”, approved December 23, 2021 (Pub-
17 lic Law 117–78; 22 U.S.C. 6901 note), (com-
18 monly referred to as the “Uyghur Forced Labor
19 Prevention Act”).

20 (K) The Annex to Executive Order 14032
21 (50 U.S.C. 1701 note; relating to addressing
22 the threat from securities investments that fi-
23 nance certain companies of the People’s Repub-
24 lic of China), or a successor order.

1 (L) Any other list of entities designated by
2 the President, the Secretary of Commerce, the
3 Secretary of the Treasury, or the Secretary of
4 Defense and with which transactions are re-
5 stricted or prohibited for national security, for-
6 eign policy, or human rights reasons.

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