

## Calendar No. 89

119TH CONGRESS  
1ST SESSION**S. 433****[Report No. 119–27]**

To require the Secretary of Commerce to establish the National Manufacturing Advisory Council within the Department of Commerce, and for other purposes.

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## IN THE SENATE OF THE UNITED STATES

FEBRUARY 5, 2025

Mr. PETERS (for himself and Mrs. BLACKBURN) introduced the following bill; which was read twice and referred to the Committee on Commerce, Science, and Transportation

JUNE 2, 2025

Reported by Mr. CRUZ, with an amendment

[Insert the part printed in italic]

**A BILL**

To require the Secretary of Commerce to establish the National Manufacturing Advisory Council within the Department of Commerce, and for other purposes.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

1 **SECTION 1. SHORT TITLE.**

2       This Act may be cited as the “National Manufac-  
3 turing Advisory Council Act”.

4 **SEC. 2. NATIONAL MANUFACTURING ADVISORY COUNCIL.**

5       (a) DEFINITIONS.—In this section:

6           (1) ADVISORY COUNCIL.—The term “Advisory  
7 Council” means the National Manufacturing Advi-  
8 sory Council established under subsection (b).

9           (2) APPROPRIATE COMMITTEES OF CON-  
10 GRESS.—The term “appropriate committees of Con-  
11 gress” means—

12           (A) the Committee on Commerce, Science,  
13 and Transportation of the Senate;

14           (B) the Committee on Health, Education,  
15 Labor, and Pensions of the Senate;

16           (C) the Committee on Energy and Natural  
17 Resources of the Senate;

18           (D) the Committee on Armed Services of  
19 the Senate;

20           (E) the Committee on Appropriations of  
21 the Senate;

22           (F) the Committee on Small Business and  
23 Entrepreneurship of the Senate;

24           (G) the Committee on Energy and Com-  
25 merce of the House of Representatives;

1 (H) the Committee on Education and  
2 Labor of the House of Representatives;

3 (I) the Committee on Science, Space, and  
4 Technology of the House of Representatives;

5 (J) the Committee on Armed Services of  
6 the House of Representatives;

7 (K) the Committee on Appropriations of  
8 the House of Representatives; and

9 (L) the Committee on Small Business of  
10 the House of Representatives.

11 (3) ECONOMICALLY DISTRESSED AREA.—The  
12 term “economically distressed area” means an area  
13 that meets 1 or more of the requirements described  
14 in section 301(a) of the Public Works and Economic  
15 Development Act of 1965 (42 U.S.C. 3161(a)).

16 (4) RURAL AREA.—The term “rural area”  
17 means an area located outside a metropolitan statis-  
18 tical area, as designated by the Office of Manage-  
19 ment and Budget.

20 (5) SECRETARY.—The term “Secretary” means  
21 the Secretary of Commerce.

22 (b) ESTABLISHMENT.—Not later than 180 days after  
23 the date of enactment of this Act, the Secretary, in con-  
24 sultation with the Secretary of Labor, the Secretary of De-  
25 fense, the Secretary of Energy, the United States Trade

1 Representative, and the Secretary of Education, shall es-  
2 tablish within the Department of Commerce the National  
3 Manufacturing Advisory Council.

4 (c) MISSION.—The mission of the Advisory Council  
5 shall be to—

6 (1) provide a forum for—

7 (A) regular communication between the  
8 Federal Government and the manufacturing  
9 sector, including manufacturing workers, in the  
10 United States; and

11 (B) discussing and proposing solutions to  
12 problems relating to the manufacturing sector  
13 in the United States, including the manufac-  
14 turing workforce, supply chain interruptions,  
15 and regulatory and other logistical challenges;

16 (2) advise the Secretary regarding policies and  
17 programs of the Federal Government that affect  
18 manufacturing, including the manufacturing work-  
19 force, in the United States; and

20 (3) annually produce a national strategic plan,  
21 as described in subsection (g), that provides rec-  
22 ommendations to the Secretary and the appropriate  
23 committees of Congress regarding how to help the  
24 United States remain the preeminent destination  
25 throughout the world for investment in manufac-

1 turing, which shall be based on the execution of the  
2 duties of the Advisory Council.

3 (d) DUTIES.—The duties of the Advisory Council  
4 shall include the following:

5 (1) Meeting not less frequently than once every  
6 180 days, in a manner to be determined by the Sec-  
7 retary and that is in compliance with chapter 10 of  
8 title 5, United States Code, in order to provide inde-  
9 pendent advice and recommendations to the Sec-  
10 retary regarding issues involving manufacturing in  
11 the United States.

12 (2) Identifying and assessing the impact that  
13 technological developments, critical production ca-  
14 pacity, skill availability, investment patterns, and  
15 emerging defense needs have on the manufacturing  
16 competitiveness of the United States and providing  
17 advice and recommendations to the Secretary re-  
18 garding that impact.

19 (3) Soliciting input from the public and private  
20 sectors and academia relating to emerging trends in  
21 manufacturing, and the responsiveness of Federal  
22 programming with respect to manufacturing, and  
23 providing advice and recommendations to the Sec-  
24 retary for areas of increased Federal attention with  
25 respect to manufacturing.

1           (4) Identifying, and providing advice and rec-  
2           ommendations to the Secretary regarding, global  
3           and domestic manufacturing trends, including on  
4           matters such as supply chain interruptions, logistical  
5           challenges, and demographic and technological  
6           changes affecting the manufacturing base in the  
7           United States.

8           (5) Providing advice and recommendations to  
9           the Secretary on matters relating to investment in,  
10          and support of, the manufacturing workforce in the  
11          United States, including on matters such as—

12                (A) worker participation in planning for  
13                the deployment of new technologies across the  
14                manufacturing sector in the United States and  
15                within workplaces in that sector;

16                (B) training and education priorities for  
17                the Federal Government and employers to as-  
18                sist workers in adapting the skills and experi-  
19                ences of those workers to fit the demands of the  
20                manufacturing sector in the United States in  
21                the 21st century;

22                (C) how the development of new tech-  
23                nologies and processes have impacted, and will  
24                impact, the manufacturing workforce of the  
25                United States and the economy of the United

1 States, which shall be based on input from  
2 manufacturing workers;

3 (D) policies and procedures that expand  
4 access to jobs, career advancement opportuni-  
5 ties, and management opportunities in the man-  
6 ufacturing sector in the United States for low-  
7 income individuals in the United States, or new  
8 entrants into that sector, in both urban and  
9 rural areas; and

10 (E) how to improve access to demand-driv-  
11 en manufacturing-related education, training,  
12 and re-training for workers, including at com-  
13 munity and technical colleges, through other in-  
14 stitutions of higher education, and through ap-  
15 prenticeships and work-based learning opportu-  
16 nities.

17 (6) Providing recommendations to the Secretary  
18 on ways to—

19 (A) provide—

20 (i) manufacturing-related worker edu-  
21 cation, training, and development; and

22 (ii) entrepreneurship training relating  
23 to manufacturing;

24 (B) connect individuals and businesses  
25 with services described in subparagraph (A)

1 that are offered in the communities of those in-  
2 dividuals or businesses;

3 (C) coordinate services relating to manu-  
4 facturing employee engagement, including em-  
5 ployee ownership and workforce training;

6 (D) connect manufacturers with commu-  
7 nity and technical colleges, other institutions of  
8 higher education, State or local workforce devel-  
9 opment boards established under section 101 or  
10 107 of the Workforce Innovation and Oppor-  
11 tunity Act (29 U.S.C. 3111, 3122), labor orga-  
12 nizations, and nonprofit job training providers  
13 to develop and support training and job place-  
14 ment services, and apprenticeship and online  
15 learning platforms, for new and incumbent  
16 manufacturing workers;

17 (E) integrate new technologies and proc-  
18 esses into the manufacturing sector in the  
19 United States and address the workforce im-  
20 pacts of those new technologies and processes;  
21 and

22 (F) develop best practices for manufactur-  
23 ers to incorporate, or transition to, employee  
24 ownership structures.



1           (7) With respect to the matters described in  
2 paragraphs (1) through (6), soliciting input from—

3                   (A) economically distressed areas;

4                   (B) geographically diverse regions of the  
5 United States, including both urban and rural  
6 areas; and

7                   (C) areas of the United States that have  
8 suffered mass layoffs in the manufacturing sec-  
9 tor.

10          (8) Identifying Federal, State, or other regula-  
11 tions that may have caused, or will cause, unneces-  
12 sary supply chain disruptions, impaired business op-  
13 erations, increased prices, or other costly burdens  
14 for consumers and the manufacturing sector in the  
15 United States and recommending to the Secretary  
16 steps to—

17                   (A) mitigate those consequences; and

18                   (B) foster an environment in the United  
19 States that is favorable to manufacturers, man-  
20 ufacturing workers, and consumers.

21          (9) Completing other specific tasks requested by  
22 the Secretary.

23          (e) MEMBERSHIP.—

24                  (1) IN GENERAL.—The Advisory Council  
25 shall—

1 (A) consist of not more than 30 individuals  
 2 appointed by the Secretary with a balance of  
 3 backgrounds, experiences, and viewpoints; and

4 (B) include individuals with manufacturing  
 5 experience who represent—

6 (i) private industry, including small  
 7 and medium-sized manufacturers and any  
 8 relevant standards development organiza-  
 9 tions or relevant trade associations;

10 (ii) academia; and

11 (iii) labor.

12 (2) PUBLIC PARTICIPATION.—The Secretary  
 13 shall, to the maximum extent practicable, accept rec-  
 14 ommendations from the public regarding the ap-  
 15 pointment of individuals under paragraph (1).

16 (3) PERIOD OF APPOINTMENT; VACANCIES.—

17 (A) IN GENERAL.—Each member of the  
 18 Advisory Council shall be appointed by the Sec-  
 19 retary for a term of 3 years.

20 (B) RENEWAL.—The Secretary may renew  
 21 an appointment made under subparagraph (A)  
 22 for not more than 2 additional terms.

23 (C) STAGGER TERMS.—The Secretary may  
 24 stagger the terms of the members of the Advi-

1           sory Council to ensure that the terms of those  
2           members expire during different years.

3           (D) VACANCIES.—

4                 (i) IN GENERAL.—Subject to clause  
5                 (ii), a member appointed to fill a vacancy  
6                 on the Advisory Council occurring before  
7                 the expiration of the term for which the  
8                 predecessor of the newly appointed member  
9                 was appointed shall be appointed only for  
10                the remainder of that term of the prede-  
11                cessor.

12               (ii) FURTHER SERVICE.—A member  
13               of the Advisory Council who is appointed  
14               for the remainder of a term of a prede-  
15               cessor under clause (i) may serve after the  
16               expiration of that term of the predecessor  
17               and until the date on which the Secretary  
18               has appointed a successor.

19         (f) TRANSFER OF FUNCTIONS.—

20               (1) IN GENERAL.—All functions of the United  
21               States Manufacturing Council of the International  
22               Trade Administration of the Department of Com-  
23               merce, as in existence on the day before the date of  
24               enactment of this Act, shall be transferred to the  
25               Advisory Council.

1           (2) DEEMING OF NAME.—Any reference in any  
2       law, regulation, document, paper, or other record of  
3       the United States to the United States Manufac-  
4       turing Council of the International Trade Adminis-  
5       tration of the Department of Commerce shall be  
6       deemed a reference to the Advisory Council.

7           (3) EXISTING ADVISORY COMMITTEE.—Any  
8       Federal advisory committee of the Department of  
9       Commerce that is operating on the day before the  
10      date of enactment of this Act under a charter filed  
11      in accordance with section 1008(c) of title 5, United  
12      States Code, for the purpose of addressing the pur-  
13      poses and duties described in this section shall sat-  
14      isfy the requirement under subsection (b) to estab-  
15      lish the Advisory Council if, not later than 180 days  
16      after that date of enactment, the Federal advisory  
17      committee is modified, as necessary, to comply with  
18      the requirements of this section.

19      (g) NATIONAL STRATEGIC PLAN.—Not later than  
20      180 days after the date on which the Advisory Council  
21      holds the initial meeting of the Advisory Council, and an-  
22      nually thereafter, the Advisory Council shall submit to the  
23      Secretary and the appropriate committees of Congress—

24           (1) a national strategic plan for manufacturing  
25      in the United States that is based on the execution

1 of the duties of the Advisory Council under sub-  
2 section (d); and

3 (2) a detailed statement of the activities that  
4 the Advisory Council conducted to carry out the du-  
5 ties of the Advisory Council under subsection (d).

6 (h) DEPARTMENTAL SUPPORT.—In accordance with  
7 prevailing laws and regulations, the Secretary, as the Sec-  
8 retary considers appropriate, shall furnish to the Advisory  
9 Council relevant information that—

10 (1) is in the possession of the Department of  
11 Commerce; and

12 (2) relates to the mission of the Advisory Coun-  
13 cil.

14 (i) NO ADDITIONAL FUNDS AUTHORIZED.—No addi-  
15 tional funds are authorized to be appropriated to carry  
16 out this section.

17 (j) SUNSET.—The Advisory Council shall terminate  
18 on September 30 of the fifth year after the year in which  
19 the Advisory Council holds the first meeting of the Advi-  
20 sory Council.

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1<sup>ST</sup> Session

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