

119TH CONGRESS  
2D SESSION

# S. 4320

To establish a program to make grants for the establishment of prison libraries.

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## IN THE SENATE OF THE UNITED STATES

APRIL 16 (legislative day, APRIL 14), 2026

Mr. SCHIFF (for himself, Mr. DURBIN, Ms. HIRONO, Mr. PADILLA, and Mr. BOOKER) introduced the following bill; which was read twice and referred to the Committee on the Judiciary

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## A BILL

To establish a program to make grants for the establishment of prison libraries.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

3       **SECTION 1. SHORT TITLE.**

4       This Act may be cited as the “Prison Libraries Act  
5       of 2026”.

6       **SEC. 2. ESTABLISHMENT.**

7       Not later than 1 year after the date of enactment  
8       of this Act, the Attorney General shall establish a program  
9       to make grants to eligible applicants for the purpose of  
10      providing library services to incarcerated individuals in

1 order to advance reintegration efforts, reduce recidivism,  
2 and increase educational opportunities.

3 **SEC. 3. ELIGIBILITY CRITERIA.**

4 An eligible grantee under this Act is any State or ter-  
5 ritory that submits an application that includes the fol-  
6 lowing:

7 (1) A comprehensive plan for how the grant will  
8 be used, including project objectives, program de-  
9 sign, and evaluation process.

10 (2) Proof of the existence of a physical library  
11 at a correctional facility or the intention of creating  
12 one.

13 (3) Data on the demographics of the population  
14 of the facility sufficient to demonstrate a compelling  
15 need for funding, including educational level of pris-  
16 on population, rates of recidivism, socioeconomic  
17 breakdown of the prison population or any other rel-  
18 evant data.

19 **SEC. 4. USE OF FUNDS.**

20 Grant amounts shall be used to provide library serv-  
21 ices to incarcerated individuals as set forth in section 2,  
22 and may include usage for any of the following:

23 (1) Education and job training.

1           (2) Acquisition of modern materials and equip-  
 2           ment that reflect the interests, identities, abilities,  
 3           and languages of the prison population.

4           (3) Expansion of the infrastructure of prison li-  
 5           braries to be less restrictive, safety permitted, and  
 6           more welcoming with design and decor.

7           (4) Hiring of qualified librarians and staff to  
 8           manage the libraries, their resources, and services  
 9           and serve as the social coordinator for organized ac-  
 10          tivities and events, and who hold the following quali-  
 11          fications:

12                   (A) Have practical library management ex-  
 13                   perience.

14                   (B) Demonstrated ability to catalogue, ar-  
 15                   chive, and maintain databases and E-resources.

16                   (C) Demonstrated ability to organize week-  
 17                   ly, bi-weekly, and monthly events and activities.

18           (5) Literary training.

19           (6) Digital literacy training.

20           (7) Career readiness programming.

21           (8) Civic engagement programs.

22           (9) Restorative justice programs.

23           (10) Resident-led programs.

24           (11) Health and wellness activities.

1           (12) Cultural exchange and appreciation pro-  
2           grams, events, and activities.

3           (13) Access to computers (including laptops)  
4           and the internet.

5           (14) Book discussion programs.

6           (15) Language services, including free English  
7           classes.

8           (16) Audiobooks and accessible reading mate-  
9           rials for the visually impaired and print disabled.

10          (17) eBooks.

11          (18) Management of book donation programs.

12          (19) Audio and visual materials or multimedia.

13          (20) Artistic programing such as painting, cre-  
14          ative writing, poetry slams, drama, or music.

15          (21) Financial literacy.

16          (22) Family literacy activities facilitated during  
17          in-person visits.

18          (23) Resource fairs.

19          (24) Making reasonable efforts toward building  
20          a working relationship with local public libraries, in-  
21          cluding—

22                 (A) adoption of a standardized guideline  
23                 for library management;

24                 (B) sharing of resources and materials  
25                 through an interlibrary loan arrangement; and

1 (C) implementation of coordinated orga-  
2 nized events and activities.

3 **SEC. 5. PROHIBITED USES.**

4 Grant amounts may not be used for the following:

5 (1) Purchasing food, clothes, shoes, or hygiene  
6 supplies.

7 (2) Payment of employee salary and benefits  
8 unassociated with prison libraries.

9 (3) Physical and mental care for incarcerated  
10 individuals.

11 (4) Incarcerated individual transportation.

12 (5) Staff training unrelated to library services.

13 (6) General administrative functions or oper-  
14 ations of the prison.

15 (7) Facility maintenance unrelated to the li-  
16 braries.

17 (8) Other obligations imposed on the facility by  
18 law, including establishment of maintenance of a law  
19 library.

20 (9) Any other use unrelated to library services,  
21 resources, and management.

22 **SEC. 6. PRIORITIZATION.**

23 The Attorney General shall, in making grants under  
24 this Act, comply with the following:

1           (1) The Attorney General shall prioritize mak-  
2           ing awards to grantees that are the following:

3                   (A) Applicants that follow local or national  
4                   standards and guidelines for library manage-  
5                   ment.

6                   (B) Applicants that add or prioritize post-  
7                   secondary education curriculum to library pro-  
8                   gramming.

9                   (C) Applicants with plans for tangible,  
10                  positive, and measurable impact for their prison  
11                  population, including—

12                           (i) plans for increasing literacy rates;

13                           (ii) plans for increased secondary and  
14                           post-secondary enrollment and graduation  
15                           rates;

16                           (iii) plans for development of technical  
17                           and vocational skills;

18                           (iv) plans for expanded access to em-  
19                           ployment opportunities post-release; and

20                           (v) any other factors that the Attor-  
21                           ney General determines appropriate.

22                   (D) Applicants with plans for numerous  
23                   initiatives to maximize benefits and services for  
24                   their prison population.

1           (2) The Attorney General shall ensure geo-  
2           graphic diversity as between grantees with regard to  
3           the States and territories and between urban and  
4           rural areas.

5           (3) The Attorney General shall establish a re-  
6           porting system to monitor progress, performance,  
7           and expenditures of grantees.

8   **SEC. 7. TERM.**

9           A grant under this Act shall be for a term of 1 year,  
10          and may be renewed annually for a period of not more  
11          than 6 years in total.

12   **SEC. 8. REPORTING.**

13          Grantees shall submit annual performance measures,  
14          including library activity statistics and program outcomes,  
15          and expenditure reports to systems established by the At-  
16          torney General under section 6(3).

17   **SEC. 9. CONDITIONS.**

18          (a) IN GENERAL.—A grantee may not charge a fee  
19          to any incarcerated individual for the following:

20               (1) Access to physical books.

21               (2) Access to eBooks and audiobooks.

22               (3) Access to computers (including laptops) and  
23          the internet within the library.

24               (4) Access to educational and artistic materials  
25          needed to facilitate learning, training, or activities,

1 including notebooks, pens, pencils, paints, and simi-  
2 lar supplies.

3 (5) Printing services.

4 (6) Any other library services or resources.

5 (b) AVAILABILITY FOR EDUCATIONAL PROGRAM-  
6 MING.—A grantee shall make the library space available  
7 to post-secondary organizations and personnel for edu-  
8 cational programming.

9 **SEC. 10. CONSULTATION.**

10 The Attorney General shall consult with the Director  
11 of the Institute of Museum and Library Services in imple-  
12 menting this Act.

13 **SEC. 11. AUTHORIZATION OF APPROPRIATIONS.**

14 There are authorized to be appropriated to carry out  
15 this Act \$10,000,000 for each of fiscal years 2026 through  
16 2031.

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