

119TH CONGRESS
1ST SESSION

S. 2571

To establish an occupational safety and health standard to protect farmworkers from wildfire smoke and excessive heat, and for other purposes.

IN THE SENATE OF THE UNITED STATES

JULY 31, 2025

Mr. MERKLEY (for himself and Mr. WELCH) introduced the following bill; which was read twice and referred to the Committee on Health, Education, Labor, and Pensions

A BILL

To establish an occupational safety and health standard to protect farmworkers from wildfire smoke and excessive heat, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Farmworker Smoke
5 and Excessive Heat Protection Act of 2025”.

6 **SEC. 2. FINDINGS.**

7 Congress finds that, as of the date of enactment of
8 this Act—

1 (1) the wildfire season has increased by over 2
 2 months since the 1970s, and wildfires have become
 3 increasingly prevalent across the United States due
 4 to prolonged droughts and extreme temperatures;

5 (2) the average annual temperatures in the
 6 western United States have increased by 1.9 degrees
 7 Fahrenheit since 1970;

8 (3) wildfire smoke often contains toxic chemi-
 9 cals and particulates, creating hazardous air quality
 10 conditions;

11 (4) wildfire smoke often persists for extended
 12 periods of time and can travel hundreds of miles;

13 (5) wildfire smoke inhalation is harmful to
 14 human health, particularly for vulnerable popu-
 15 lations, including outdoor workers;

16 (6) excessive heat poses a potentially deadly
 17 threat to those without protection from the heat, in-
 18 cluding outdoor workers; and

19 (7) more than 100 people died during the June
 20 2021 heat wave in Oregon, including a farmworker.

21 **SEC. 3. OCCUPATIONAL SAFETY AND HEALTH STANDARD**
 22 **TO PROTECT FARMWORKERS FROM WILD-**
 23 **FIRE SMOKE AND EXCESSIVE HEAT.**

24 (a) DEFINITIONS.—In this section:

1 (1) AGRICULTURAL OPERATION EMPLOYER.—

2 The term “agricultural operation employer” means
3 an employer, as defined in section 3 of the Occupa-
4 tional Safety and Health Act of 1970 (29 U.S.C.
5 652), engaged in farming or agricultural operation.

6 (2) EXCESSIVE HEAT.—The term “excessive
7 heat” includes outdoor or indoor exposure to heat at
8 a level that exceeds the capacities of the body to
9 maintain normal body functions and may cause
10 heat-related injury, illness, or fatality (including
11 heat stroke, heat exhaustion, heat syncope, heat
12 cramps, or heat rashes).

13 (3) FARMWORKER.—The term “farmworker”
14 means an employee, as defined in section 3 of the
15 Occupational Safety and Health Act of 1970 (29
16 U.S.C. 652), engaged in farming or other agricul-
17 tural work for an agricultural operation employer.

18 (4) SECRETARY.—The term “Secretary” means
19 the Secretary of Labor.

20 (b) INITIAL OCCUPATIONAL SAFETY AND HEALTH
21 STANDARD.—

22 (1) IN GENERAL.—During the period beginning
23 on the date of enactment of this Act and ending on
24 the date of the promulgation of the occupational
25 safety and health standard under subsection (c), the

1 Secretary shall deem the initial standard to protect
2 farmworkers from wildfire smoke and excessive heat
3 described in paragraph (2) to be an occupational
4 safety and health standard under section 6 of the
5 Occupational Safety and Health Act of 1970 (29
6 U.S.C. 655).

7 (2) CONTENTS OF INITIAL STANDARD.—The
8 initial standard described in this subsection shall re-
9 quire that an agricultural operation employer—

10 (A) provide farmworkers with appropriate
11 equipment to protect from wildfire smoke when
12 air quality at the workplace reaches a level de-
13 termined by the Secretary to be dangerous to
14 human health;

15 (B) ensure that the equipment provided
16 under subparagraph (A) includes a N95 res-
17 pirator or N100 respirator or other equipment
18 certified by the National Institute for Occupa-
19 tional Safety and Health to protect from wild-
20 fire smoke exposure;

21 (C) require mandatory use of the equip-
22 ment described in subparagraphs (A) and (B)
23 when air quality at the workplace reaches an
24 extremely dangerous level, as determined by the
25 Secretary;

1 (D) provide farmworkers with appropriate
2 equipment to protect from excessive heat when
3 the heat reaches a level determined by the Sec-
4 retary to be dangerous to health;

5 (E) ensure that the equipment provided
6 under subparagraph (D) includes water and
7 cooling facilities to protect from excessive heat;

8 (F) require mandatory use of the equip-
9 ment described in subparagraphs (D) and (E)
10 when the excessive heat reaches an extremely
11 dangerous level, as determined by the Sec-
12 retary;

13 (G) provide, with protective equipment pro-
14 vided under any of subparagraphs (A) through
15 (F)—

16 (i) training and education materials to
17 farmworkers, in a language understood by
18 the farmworkers, regarding—

19 (I) how to properly use the pro-
20 tective equipment;

21 (II) how long and under what
22 conditions the protective equipment is
23 effective; and

24 (III) the potential health impacts
25 of breathing wildfire smoke without

1 proper protection or the signs of heat
2 illness, as applicable; and

3 (ii) an opportunity for the farm-
4 workers to ask questions and receive re-
5 sponses regarding the training and edu-
6 cation materials described in clause (i);
7 and

8 (H) require that, once the air quality or
9 heat level has reached a dangerous or extremely
10 dangerous level, as determined by the Secretary
11 under subparagraph (A), (C), (D), or (F),
12 farmworkers be provided mandatory rest
13 breaks—

14 (i) of at least 10 minutes every 2
15 hours; and

16 (ii) in shaded areas where the expo-
17 sure to smoke is decreased or the tempera-
18 ture is decreased, as applicable.

19 (3) ENFORCEMENT.—The initial standard de-
20 scribed in this subsection shall be enforced in the
21 same manner as a standard promulgated under sec-
22 tion 6 of the Occupational Safety and Health Act of
23 1970 (29 U.S.C. 655), including the prohibition on
24 discrimination under section 11(c) of such Act (29
25 U.S.C. 660(c)).

1 (c) OCCUPATIONAL SAFETY AND HEALTH STAND-
2 ARD.—

3 (1) IN GENERAL.—By not later than 90 days
4 after the date of enactment of this Act, the Sec-
5 retary shall begin promulgating an occupational
6 safety and health standard under section 6 of the
7 Occupational Safety and Health Act of 1970 (29
8 U.S.C. 655) to protect farmworkers from wildfire
9 smoke and excessive heat.

10 (2) REQUIREMENTS.—The standard promul-
11 gated under paragraph (1) shall—

12 (A) provide safety and health protections
13 for farmworkers working for agricultural oper-
14 ation employers that provide at least the same
15 level of health and safety protection as the re-
16 quirements under subsection (b)(2);

17 (B) provide no less protection than the
18 most protective smoke or heat protection stand-
19 ard adopted by a State;

20 (C) detail the potential health impacts of
21 breathing wildfire smoke without proper protec-
22 tion; and

23 (D) detail the potential health impacts of
24 working in excessive heat without proper pro-
25 tection.

1 (d) COLLABORATION AND TECHNICAL ASSIST-
 2 ANCE.—

3 (1) IN GENERAL.—An agricultural operation
 4 employer may seek advice or assistance from the
 5 Secretary of Labor or a State or local health depart-
 6 ment regarding the equipment and training and edu-
 7 cation materials needed to meet the requirements
 8 under subsection (b)(2) (or any similar requirement
 9 of a standard promulgated under subsection (c)).

10 (2) DEPARTMENT OF LABOR DUTIES.—

11 (A) IN GENERAL.—The Secretary shall—

12 (i) provide technical assistance, upon
 13 the request of an agricultural operation
 14 employer, regarding how to meet the em-
 15 ployer requirements of this section; and

16 (ii) develop sample training and edu-
 17 cation materials that may be used by agri-
 18 cultural operation employers to meet the
 19 requirements of subsection (b)(2)(G) (or
 20 any similar requirement of a standard pro-
 21 mulgated under subsection (c)).

22 (B) COLLABORATION.—In developing
 23 training and education materials under sub-
 24 paragraph (A), the Secretary shall—

1 (i) work with community organiza-
2 tions for hard-to-reach farmworkers due to
3 geographic isolation, language barriers, or
4 literacy issues; and

5 (ii) seek input in the development of
6 the training and education materials in al-
7 ternative languages, including indigenous
8 languages.

9 (3) COLLABORATION WITH COMMUNITY ORGA-
10 NIZATIONS.—The Secretary may, upon request, pro-
11 vide the training and educational materials devel-
12 oped under paragraph (2)(A) to relevant community
13 and nonprofit organizations.

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