

Calendar No. 90

119TH CONGRESS
1ST SESSION

S. 245

[Report No. 119–28]

To require the Assistant Secretary of Commerce for Communications and Information to establish a working group on cyber insurance, to require dissemination of informative resources for issuers and customers of cyber insurance, and for other purposes.

IN THE SENATE OF THE UNITED STATES

JANUARY 24, 2025

Mr. HICKENLOOPER (for himself and Mrs. CAPITO) introduced the following bill; which was read twice and referred to the Committee on Commerce, Science, and Transportation

JUNE 9, 2025

Reported by Mr. CRUZ, without amendment

A BILL

To require the Assistant Secretary of Commerce for Communications and Information to establish a working group on cyber insurance, to require dissemination of informative resources for issuers and customers of cyber insurance, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

1 **SECTION 1. SHORT TITLE.**

2 This Act may be cited as the “Insure Cybersecurity
3 Act of 2025”.

4 **SEC. 2. DEFINITIONS.**

5 In this Act:

6 (1) ASSISTANT SECRETARY.—The term “Assist-
7 ant Secretary” means the Assistant Secretary of
8 Commerce for Communications and Information.

9 (2) CRITICAL INFRASTRUCTURE.—The term
10 “critical infrastructure” has the meaning given the
11 term in subsection (e) of the Critical Infrastructures
12 Protection Act of 2001 (42 U.S.C. 5195c).

13 (3) CUSTOMER.—The term “customer” means
14 an individual or organization that purchases cyber
15 insurance from an issuer.

16 (4) CYBER INCIDENT.—The term “cyber inci-
17 dent” has the meaning given the term “incident” in
18 section 3552(b) of title 44, United States Code.

19 (5) CYBER INSURANCE.—Subject to section
20 3(c)(1)(A), the term “cyber insurance” means an in-
21 surance policy that includes coverage for losses,
22 damages, and costs incurred due to cyber incidents.

23 (6) ISSUER.—The term “issuer” means an or-
24 ganization that issues cyber insurance.

25 (7) POLICY.—The term “policy” means a policy
26 for cyber insurance.

1 (8) SMALL BUSINESS.—The term “small busi-
 2 ness” has the meaning given the term “small busi-
 3 ness concern” in section 3 of the Small Business Act
 4 (15 U.S.C. 632).

5 (9) WORKING GROUP.—The term “working
 6 group” means the working group established under
 7 section 3(a).

8 **SEC. 3. WORKING GROUP ON CYBER INSURANCE.**

9 (a) ESTABLISHMENT.—Not later than 90 days after
 10 the date of enactment of this Act, the Assistant Secretary
 11 shall establish a working group on cyber insurance.

12 (b) COMPOSITION.—

13 (1) MEMBERSHIP.—The working group shall be
 14 composed of the following members:

15 (A) Not less than 1 member from each of
 16 the following:

17 (i) The Cybersecurity and Infrastruc-
 18 ture Security Agency.

19 (ii) The National Institute of Stand-
 20 ards and Technology.

21 (iii) The Department of the Treasury.

22 (iv) The Department of Justice.

23 (v) The Federal Trade Commission.

1 (B) Not less than 1 State insurance regu-
 2 lator with expertise regarding cybersecurity and
 3 cyber insurance.

4 (2) CHAIRPERSON.—The Assistant Secretary
 5 shall be the chairperson of the working group.

6 (c) ACTIVITIES.—

7 (1) IN GENERAL.—The working group shall
 8 carry out the following activities:

9 (A) For the purposes of the activities of
 10 the working group, define the term “cyber in-
 11 surance” in a manner that is different from the
 12 definition of that term under section 2(5), if the
 13 working group determines that such a modified
 14 definition is necessary.

15 (B) Analyze and explain in a manner un-
 16 derstandable to customers the technical and
 17 legal terminology commonly used in policies.

18 (C) Analyze and explain in a manner un-
 19 derstandable to customers how provisions in
 20 policies correspond to common types of cyber
 21 incidents, including those involving ransomware.

22 (D) Analyze and explain in a manner un-
 23 derstandable to customers how provisions in
 24 policies correspond to common customer re-
 25 sponses to cyber incidents, including with re-

1 spect to system recovery and potential ransom
2 payments.

3 (E) Analyze and explain in a manner un-
4 derstandable to customers the terminology used
5 in policies to include or exclude coverage for
6 losses due to cyber incidents.

7 (F) Analyze and explain in a manner un-
8 derstandable to customers the constraints faced
9 by issuers in covering higher amounts of losses
10 and cyber risk areas, such as reputational dam-
11 age and the loss of intellectual property.

12 (G) Develop information for customers on
13 ways to effectively evaluate the types and levels
14 of coverage offered under a policy.

15 (H) Develop information for issuers,
16 agents, and brokers regarding how to provide
17 and communicate policy provisions that are
18 clear and easy to understand for customers.

19 (I) Gather input from issuers on what
20 measures could improve the ability of those
21 issuers to offer additional coverage under poli-
22 cies, including—

23 (i) improvements to their actuarial
24 data and cyber risk data;

1 (ii) the development of effective infor-
2 mation sharing mechanisms; and

3 (iii) accurate measurement of the cy-
4 bersecurity practices of customers.

5 (J) Identify what measures could reduce
6 the cost of policies and reduce the amount of
7 cyber risk and the number of cyber incidents.

8 (K) Develop recommendations for cus-
9 tomers on how best to use cyber insurance and
10 the benefits of doing so.

11 (2) CONSULTATION.—In carrying out the activi-
12 ties of the working group under paragraph (1), the
13 working group shall consult with the public in an
14 open and transparent manner, including by con-
15 sulting with the following stakeholders:

16 (A) Issuers.

17 (B) Insurance agents and brokers with ex-
18 perience in the sale and distribution of cyber in-
19 surance.

20 (C) Representatives of business customers
21 from multiple sectors and representatives of
22 small businesses.

23 (D) Academia.

1 (E) State insurance regulators with exper-
2 tise regarding cybersecurity and cyber insur-
3 ance.

4 (F) Owners and operators of critical infra-
5 structure.

6 (G) Other individuals or entities with cy-
7 bersecurity and cyber insurance expertise as the
8 Assistant Secretary considers appropriate.

9 (d) REPORT.—Not later than 1 year after the date
10 on which the working group first convenes, the working
11 group shall submit to Congress a report regarding the ac-
12 tivities of the working group under subsection (c) and any
13 recommendations of the working group.

14 (e) TERMINATION.—The working group shall termi-
15 nate upon submission of the report required under sub-
16 section (d).

17 (f) RULE OF CONSTRUCTION.—Nothing in this sec-
18 tion shall be construed to—

19 (1) require adoption of the recommendations of
20 the working group; or

21 (2) provide any authority to any member of the
22 working group or any other individual to regulate
23 the business of insurance that is not already pro-
24 vided under any other provision of law.

1 **SEC. 4. DISSEMINATION OF INFORMATIVE RESOURCES FOR**
2 **CYBER INSURANCE STAKEHOLDERS.**

3 (a) IN GENERAL.—Not later than 90 days after the
4 date on which the working group submits the report re-
5 quired under section 3(d), the Assistant Secretary shall
6 disseminate and make publicly available informative re-
7 sources for cyber insurance stakeholders.

8 (b) REQUIREMENTS.—The Assistant Secretary shall
9 ensure that the resources disseminated under subsection
10 (a)—

11 (1) incorporate the recommendations included
12 in the report submitted under section 3(d);

13 (2) are generally applicable and usable by a
14 wide range of cyber insurance stakeholders, includ-
15 ing issuers, agents, brokers, and customers; and

16 (3) include case studies and specific examples,
17 where appropriate.

18 (c) PUBLICATION.—The resources disseminated
19 under subsection (a) shall be published on the public
20 website of the National Telecommunications and Informa-
21 tion Administration.

22 (d) OUTREACH.—The Assistant Secretary shall con-
23 duct outreach and coordination activities to promote the
24 availability of the resources disseminated under subsection
25 (a) to relevant industry stakeholders and the general pub-
26 lic.

1 (e) VOLUNTARY USE.—Nothing in this section may
2 be construed to require the use of the resources dissemi-
3 nated under subsection (a).

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