

119TH CONGRESS
1ST SESSION

S. 2412

To amend title 38, United States Code, to reform the requirements and authorities of the Director of Construction and Facilities Management of the Department of Veterans Affairs and to reform the acquisition, procurement, logistics, leasing, and construction activities of the Department, and for other purposes.

IN THE SENATE OF THE UNITED STATES

JULY 23, 2025

Mr. BANKS (for himself and Mr. TUBERVILLE) introduced the following bill;
which was read twice and referred to the Committee on Veterans' Affairs

A BILL

To amend title 38, United States Code, to reform the requirements and authorities of the Director of Construction and Facilities Management of the Department of Veterans Affairs and to reform the acquisition, procurement, logistics, leasing, and construction activities of the Department, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Department of Vet-
5 erans Affairs Acquisition Reform Act of 2025”.

1 **SEC. 2. FINDINGS.**

2 Congress finds the following:

3 (1) The organization of the Department of Vet-
 4 erans Affairs relating to construction and leasing ac-
 5 tivities does not comply with the requirements of
 6 section 312A of title 38, United States Code.

7 (2) The Department lacks a consistent, cohe-
 8 sive, or effective approach to manage its portfolio of
 9 real estate assets and infrastructure and to carry
 10 out construction and leasing.

11 (3) The organization of the Department relat-
 12 ing to procurement and acquisition, generally, is re-
 13 dundant and ineffective.

14 (4) The Department's policies and operations
 15 relating to procurement and acquisition, generally,
 16 are hampered by the organization of the Depart-
 17 ment.

18 **SEC. 3. REFORMING REQUIREMENTS AND AUTHORITIES OF**
 19 **DIRECTOR OF CONSTRUCTION AND FACILI-**
 20 **TIES MANAGEMENT OF DEPARTMENT OF**
 21 **VETERANS AFFAIRS.**

22 Section 312A of title 38, United States Code, is
 23 amended—

24 (1) in subsection (a)(4), by inserting “, the
 25 Under Secretary for Health, and the Chief Acquisi-
 26 tion Officer” after “Deputy Secretary”; and

1 (2) by adding at the end the following new sub-
2 section:

3 “(d) SUPERVISION OF EMPLOYEES.—(1) All employ-
4 ees of the Department engaged in the following activities
5 shall report to the Director of Construction and Facilities
6 Management:

7 “(A) Planning, design, and construction of fa-
8 cilities and infrastructure of the Department, includ-
9 ing major medical facility projects and minor med-
10 ical facility projects.

11 “(B) Developing and updating short-range and
12 long-range strategic capital investment strategies
13 and plans of the Department.

14 “(C) Leasing of real property by the Depart-
15 ment, including short-term, long-term, major med-
16 ical facility leases, and minor medical facility leases.

17 “(D) Repair, maintenance, and operation of fa-
18 cilities of the Department, including custodial serv-
19 ices, building management and administration, and
20 maintenance of roads, grounds, and infrastructure.

21 “(E) Procurement and acquisition of major
22 medical facility projects, minor medical facility
23 projects, major medical facility leases, minor medical
24 facility leases, operation, design, furnishing, and
25 supplies and equipment.

1 “(2) In this subsection:

2 “(A) The term ‘major medical facility lease’ has
3 the meaning given such term in section 8104(a)(3)
4 of this title.

5 “(B) The term ‘major medical facility project’
6 has the meaning given such term in section
7 8104(a)(3) of this title.

8 “(C) The term ‘minor medical facility project’
9 means a project for the construction, alteration, or
10 acquisition of a medical facility that is not a major
11 medical facility project.

12 “(D) The term ‘minor medical facility lease’
13 means a lease for space for uses as a new medical
14 facility that is not a major medical facility lease.”.

15 **SEC. 4. CONSOLIDATION OF CONSTRUCTION AND LEASING**
16 **ACTIVITIES OF DEPARTMENT OF VETERANS**
17 **AFFAIRS.**

18 Not later than 1 year after the date of the enactment
19 of this Act, the Secretary of Veterans Affairs shall—

20 (1) consolidate the functions of the Veterans
21 Benefits Administration, the Veterans Health Ad-
22 ministration, and the National Cemetery Adminis-
23 tration described in subsection (c) of section 312A
24 of title 38, United States Code, under the Director
25 of Construction and Facilities Management;

1 (2) consolidate the employees of the Veterans
 2 Benefits Administration, the Veterans Health Ad-
 3 ministration, and the National Cemetery Adminis-
 4 tration described in subsection (d) of such section,
 5 as added by section 3, under the Director of Con-
 6 struction and Facilities Management; and

7 (3) as a component of the regional organiza-
 8 tional structure described in section 5(b), establish a
 9 regional organizational structure for the employees
 10 described in paragraph (2) reporting to the Director
 11 of Construction and Facilities Management.

12 **SEC. 5. CONSOLIDATION OF DEPARTMENT OF VETERANS**
 13 **AFFAIRS ACQUISITION, PROCUREMENT, AND**
 14 **LOGISTICS.**

15 (a) ORGANIZATIONAL CONSOLIDATION.—Not later
 16 than 1 year after the date of the enactment of this Act,
 17 the Secretary of Veterans Affairs shall organizationally
 18 consolidate under the Chief Acquisition Officer of the De-
 19 partment of Veterans Affairs (designated in accordance
 20 with section 1702 of title 41, United States Code) the
 21 functions of the Veterans Benefits Administration, the
 22 Veterans Health Administration, and the National Ceme-
 23 tery Administration relating to—

24 (1) acquisition;

25 (2) procurement and contracting;

1 (3) logistics; and

2 (4) the administration of chapter 81 of title 38,
3 United States Code.

4 (b) REGIONAL ORGANIZATIONAL STRUCTURE.—

5 (1) ESTABLISHMENT REQUIRED.—The Sec-
6 retary shall establish a regional organizational struc-
7 ture for the employees performing the functions de-
8 scribed in subsection (a) reporting to the Chief Ac-
9 quisition Officer of the Department.

10 (2) REQUIREMENTS.—The regional organiza-
11 tional structure established pursuant to paragraph
12 (1) shall—

13 (A) correspond in part or in whole to the
14 boundaries of the Veterans Integrated Service
15 Networks of the Veterans Health Administra-
16 tion;

17 (B) may include overarching or constituent
18 organizational structures; and

19 (C) may include dedicated offices for the
20 Veterans Benefits Administration or National
21 Cemetery Administration.

22 (3) REGIONAL DIRECTORS.—

23 (A) REGIONAL DIRECTORS OF ACQUISI-
24 TION, LOGISTICS, AND CONSTRUCTION.—

(i) IN GENERAL.—The Secretary shall ensure that each region within the organizational structure established pursuant to paragraph (1) is headed by a regional director of acquisition, logistics, and construction reporting to the Chief Acquisition Officer of the Department responsible for supervising the functions described in (a).

(ii) CAREER RESERVED POSITIONS.—Each regional director described in clause (i) shall be a career reserved position, as such term is defined in section 3132(a) of title 5, United States Code.

(iii) SELECTION.—Regional directors described in clause (i) may be selected from among current employees of the Department performing functions described in subsection (a).

(B) REGIONAL DIRECTORS OF CONSTRUCTION AND LEASING.—The Secretary shall ensure that each region within the organizational structure established pursuant to paragraph (1) includes a regional director of construction and leasing who—

1 (i) reports to the regional director of
 2 acquisition, logistics, and construction
 3 heading the region pursuant to subpara-
 4 graph (A); and

5 (ii) is responsible for supervising the
 6 employees for the region described in sec-
 7 tion 4(2).

8 (c) RELOCATION.—Subsection (a) shall not be con-
 9 strued to require the physical relocation of employees of
 10 the Department.

11 **SEC. 6. IMPROVEMENTS TO HIRING OF ENTRY-LEVEL AC-**
 12 **QUISITION POSITIONS IN DEPARTMENT OF**
 13 **VETERANS AFFAIRS.**

14 (a) PRIORITY USE OF INTERNSHIP PROGRAMS FOR
 15 HIRING INTO ENTRY-LEVEL POSITIONS IN ACQUISI-
 16 TIONS.—The Secretary of Veterans Affairs shall prioritize
 17 the use of acquisition internship programs to hire employ-
 18 ees to entry-level positions relating to acquisition in the
 19 Department of Veterans Affairs.

20 (b) ANNUAL NUMBER OF PARTICIPANTS IN ACQUISI-
 21 TION INTERNSHIP PROGRAMS.—

22 (1) IN GENERAL.—Not later than September
 23 30 of the first fiscal year beginning after the date
 24 of the enactment of this Act, the Secretary shall
 25 take such actions as may be necessary to ensure that

1 the annual number of participants in acquisition in-
 2 ternship programs of the Department is—

3 (A) not fewer than twice the number of
 4 participants in such programs during fiscal year
 5 2025; and

6 (B) not more than 4 times the number of
 7 participants in such programs during such fis-
 8 cal year.

9 (2) TERMINATION.—The requirements of para-
 10 graph (1) shall terminate on the date on which the
 11 Secretary certifies to the appropriate committees of
 12 Congress that the projected number of graduates of
 13 acquisition internship programs is sufficient to sat-
 14 isfy the human capital needs of the Department with
 15 respect to acquisition, taking into account the rate
 16 of attrition and projected retirements of personnel.

17 (3) DEFINITION OF APPROPRIATE COMMITTEES
 18 OF CONGRESS.—In this subsection, the term “appro-
 19 priate committees of Congress” means the Com-
 20 mittee on Veterans’ Affairs of the Senate and the
 21 Committee on Veterans’ Affairs of the House of
 22 Representatives.

23 **SEC. 7. REPORTS TO CONGRESS.**

24 (a) REPORT ON USE OF ADDITIONAL AUTHORITIES
 25 RELATING TO RECRUITMENT AND RETENTION OF PER-

1 SONNEL.—Not later than 90 days after the date of the
2 enactment of this Act, the Secretary of Veterans Affairs
3 shall submit to the appropriate committees of Congress
4 a report detailing how the Secretary will use the authori-
5 ties of section 706 of title 38, United States Code, to in-
6 crease the size and performance of the acquisition work-
7 force of the Department of Veterans Affairs.

8 (b) REPORT ON CONSOLIDATION ACTIVITIES.—Not
9 later than 390 days after the date of the enactment of
10 this Act, the Secretary shall submit to the appropriate
11 committees of Congress a report detailing how sections 4
12 and 5 were implemented.

13 (c) DEFINITIONS.—In this section:

14 (1) ACQUISITION WORKFORCE OF THE DEPART-
15 MENT.—The term “acquisition workforce of the De-
16 partment of Veterans Affairs” means personnel of
17 the Department of Veterans Affairs occupying posi-
18 tions within the 1102 occupational series as defined
19 by the Director of the Office of Personnel Manage-
20 ment.

21 (2) APPROPRIATE COMMITTEES OF CON-
22 GRESS.—The term “appropriate committees of Con-
23 gress” means the Committee on Veterans’ Affairs of

- 1 the Senate and the Committee on Veterans' Affairs
- 2 of the House of Representatives.

