

119TH CONGRESS  
1ST SESSION

# S. 2305

To amend the Foreign Agents Registration Act of 1938, as amended to treat certain tax-exempt organizations receiving funding from foreign principals of foreign countries of concern as agents of a foreign principal under such Act, and for other purposes.

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## IN THE SENATE OF THE UNITED STATES

JULY 16, 2025

Mr. BUDD (for himself, Mr. JUSTICE, Mr. HAWLEY, and Mr. RICKETTS) introduced the following bill; which was read twice and referred to the Committee on Foreign Relations

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## A BILL

To amend the Foreign Agents Registration Act of 1938, as amended to treat certain tax-exempt organizations receiving funding from foreign principals of foreign countries of concern as agents of a foreign principal under such Act, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Foreign Registration  
5 Obligations for Nonprofit Transparency Act” or the  
6 “FRONT Act”.

1 **SEC. 2. COVERAGE OF CERTAIN TAX-EXEMPT ORGANIZA-**  
 2 **TIONS RECEIVING FUNDING FROM FOREIGN**  
 3 **PRINCIPALS OF FOREIGN COUNTRIES OF**  
 4 **CONCERN UNDER FOREIGN AGENTS REG-**  
 5 **ISTRATION ACT.**

6 (a) COVERAGE.—The Foreign Agents Registration  
 7 Act of 1938, as amended (22 U.S.C. 611 et seq.) is  
 8 amended—

9 (1) by redesignating sections 12, 13, and 14 as  
 10 sections 13, 14, and 15, respectively; and

11 (2) by inserting after section 11 (22 U.S.C.  
 12 621) the following:

13 **“SEC. 12. APPLICABILITY TO CERTAIN TAX-EXEMPT ORGA-**  
 14 **NIZATIONS RECEIVING FUNDING FROM FOR-**  
 15 **EIGN PRINCIPALS OF FOREIGN COUNTRIES**  
 16 **OF CONCERN.**

17 **“(a) APPLICABILITY.—**

18 **“(1) IN GENERAL.—**For the purposes of this  
 19 Act, an organization described in subsection (b) is  
 20 an agent of a foreign principal.

21 **“(2) EXCEPTIONS.—**

22 **“(A) NONAPPLICATION OF WAIVER FOR**  
 23 **ENTITIES FILING REPORTS UNDER LOBBYING**  
 24 **DISCLOSURE ACT OF 1995.—**Section 3(h) shall  
 25 not apply to an organization described in para-

1 graph (1) or (2) of subsection (b) of this sec-  
 2 tion.

3 “(B) WAIVER FOR ORGANIZATIONS SOLIC-  
 4 ITING FUNDS OUTSIDE UNITED STATES FOR  
 5 HUMANITARIAN ASSISTANCE.—Section 3(d)(3)  
 6 shall apply to an organization described in sub-  
 7 section (b) of this section notwithstanding that  
 8 the organization solicits and collects funds and  
 9 contributions outside of the United States.

10 “(b) DESCRIPTION.—An organization is described in  
 11 this subsection if—

12 “(1) the organization is a partnership, associa-  
 13 tion, corporation, organization, or any other com-  
 14 bination of individuals described in paragraphs (3)  
 15 through (6) of section 501(c) of the Internal Rev-  
 16 enue Code of 1986 and exempt from taxation under  
 17 such Code;

18 “(2) the organization receives income, money,  
 19 or any other thing of value from a foreign principal  
 20 of a foreign country of concern; and

21 “(3) the organization is not otherwise consid-  
 22 ered an agent of a foreign principal under section 1.

23 “(c) DEFINITIONS.—As used in this section:

24 “(1) The term ‘foreign country of concern’  
 25 means—

1 “(A) the People’s Republic of China;

2 “(B) the Democratic People’s Republic of  
3 Korea;

4 “(C) the Russian Federation;

5 “(D) the Islamic Republic of Iran;

6 “(E) the Republic of Cuba;

7 “(F) the Bolivarian Republic of Venezuela;

8 or

9 “(G) any other country determined to be a  
10 foreign country of concern by the Secretary of  
11 State.

12 “(2) The term ‘foreign principal of a foreign  
13 country of concern’ includes—

14 “(A) the government of a foreign country  
15 of concern;

16 “(B) a political party of a foreign country  
17 of concern;

18 “(C) a national of a foreign country of  
19 concern;

20 “(D) a partnership, association, corpora-  
21 tion, organization or other combination of per-  
22 sons organized under the laws of, or having its  
23 principal place of business in, a foreign country  
24 of concern; or

1           “(E) a partnership, association, corpora-  
2           tion, organization or other combination of per-  
3           sons organized under the laws of, or having its  
4           principal place of business in, a foreign country  
5           other than a foreign country of concern that re-  
6           ceives more than half of its funding from an en-  
7           tity described in subparagraphs (A) through  
8           (D).

9           “(3) The term ‘government of a foreign country  
10          of concern’ includes—

11           “(A) any person or group of persons exer-  
12           cising sovereign de facto or de jure political ju-  
13           risdiction over a foreign country of concern, or  
14           over any part of such country, and includes any  
15           subdivision of any such group and any group or  
16           agency to which such sovereign de facto or de  
17           jure authority or functions are directly or indi-  
18           rectly delegated; and

19           “(B) any faction or body of insurgents  
20           within a foreign country of concern, or a faction  
21           or body of insurgents recognized by a foreign  
22           country of concern, that are in another country  
23           assuming to exercise governmental authority  
24           whether such faction or body of insurgents has

1           or has not been recognized by the United  
2           States.

3           “(4) The term ‘political party of a foreign coun-  
4           try of concern’ includes any organization or any  
5           other combination of individuals in a foreign country  
6           of concern, or any unit or branch thereof, having for  
7           an aim or purpose, or which is engaged in any activ-  
8           ity devoted in whole or in part to, the establishment,  
9           administration, control, or acquisition of administra-  
10          tion or control of the government of a foreign coun-  
11          try of concern or subdivision thereof, or the further-  
12          ance or influencing of the political or public inter-  
13          ests, policies, or relations of a government of foreign  
14          country of concern or a subdivision thereof.”.

15          (b) MODIFICATION OF CONTENTS OF REPORTS.—  
16          Section 2(a) of the Foreign Agents Registration Act of  
17          1938, as amended (22 U.S.C. 612(a)) is amended—

18                 (1) in paragraph (4)—

19                         (A) by striking “Copies” and inserting  
20                         “(A) Except as provided in subparagraph (B),  
21                         copies”; and

22                         (B) by adding at the end the following:

23                         “(B) In the case of an organization described in  
24                         section 12(b), a statement that the registrant is an  
25                         agent of a foreign principal pursuant to section

1 12(a)(1), copies of each written agreement, and the  
 2 terms and conditions of each oral agreement, includ-  
 3 ing all modifications of such agreements, or, where  
 4 no contract exists, a full statement of the existing  
 5 and proposed activity or activities engaged in or to  
 6 be engaged in by the registrant as a direct or indi-  
 7 rect result of receiving income, money, or any other  
 8 thing of value from a foreign principal of a foreign  
 9 country of concern (as defined in section 12(c)(2)),  
 10 including a detailed statement of any such activity  
 11 which is a political activity.”; and

12 (2) in paragraph (9)—

13 (A) by striking “Copies” and inserting  
 14 “(A) Except as provided in subparagraph (B),  
 15 copies”; and

16 (B) by adding at the end the following:

17 “(B) In the case of an organization described in  
 18 section 12(b), a statement that the registrant is an  
 19 agent of a foreign principal pursuant to section  
 20 12(a)(1), copies of each written agreement and the  
 21 terms and conditions of each oral agreement, includ-  
 22 ing all modifications of such agreements, or, where  
 23 no contract exists, a full statement of the existing  
 24 and proposed activity or activities engaged in or to  
 25 be engaged in by the registrant as a direct or indi-

1 rect result of receiving income, money, or any other  
2 thing of value from a foreign principal of a foreign  
3 country of concern (as defined in section 12(a)(1))  
4 or for any person other than a foreign principal any  
5 activities which require his registration hereunder.”.

6 (c) EFFECTIVE DATE.—The amendments made by  
7 this section shall take effect 30 days after the date of the  
8 enactment of this Act.

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