

119TH CONGRESS  
1ST SESSION

# S. 2182

To require the Secretary of Energy to establish a program to increase participation in community solar programs and the receipt of associated benefits, and for other purposes.

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## IN THE SENATE OF THE UNITED STATES

JUNE 26 (legislative day, JUNE 24), 2025

Mr. LUJÁN introduced the following bill; which was read twice and referred to the Committee on Energy and Natural Resources

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## A BILL

To require the Secretary of Energy to establish a program to increase participation in community solar programs and the receipt of associated benefits, and for other purposes.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

3       **SECTION 1. SHORT TITLE.**

4       This Act may be cited as the “Community Solar Con-  
5       sumer Choice Act of 2025”.

1 **SEC. 2. COMMUNITY SOLAR CONSUMER CHOICE PROGRAM;**  
2 **FEDERAL GOVERNMENT PARTICIPATION IN**  
3 **COMMUNITY SOLAR.**

4 (a) DEFINITIONS.—In this section:

5 (1) COMMUNITY SOLAR FACILITY; COMMUNITY  
6 SOLAR PROGRAM; SUBSCRIBER.—The terms “com-  
7 munity solar facility”, “community solar program”,  
8 and “subscriber” have the meanings given those  
9 terms in paragraph (22)(A) of section 111(d) of the  
10 Public Utility Regulatory Policies Act of 1978 (16  
11 U.S.C. 2621(d)).

12 (2) NATIONAL LABORATORY.—The term “Na-  
13 tional Laboratory” has the meaning given the term  
14 in section 2 of the Energy Policy Act of 2005 (42  
15 U.S.C. 15801).

16 (3) SECRETARY.—The term “Secretary” means  
17 the Secretary of Energy.

18 (b) ESTABLISHMENT OF COMMUNITY SOLAR CON-  
19 SUMER CHOICE PROGRAM.—

20 (1) IN GENERAL.—Not later than 1 year after  
21 the date of enactment of this Act, the Secretary  
22 shall establish a program to increase access to com-  
23 munity solar programs for—

24 (A) individuals, particularly individuals  
25 that do not have regular access to onsite solar,  
26 including low- and moderate-income individuals;

- 1 (B) businesses;
- 2 (C) nonprofit organizations; and
- 3 (D) State, local, and Tribal governments.

4 (2) ALIGNMENT WITH EXISTING FEDERAL PRO-  
5 GRAMS.—The Secretary shall align the program es-  
6 tablished under paragraph (1) with existing Federal  
7 programs that serve low-income communities.

8 (3) ASSISTANCE TO STATE, LOCAL, AND TRIBAL  
9 GOVERNMENTS.—In carrying out the program estab-  
10 lished under paragraph (1), the Secretary shall—

11 (A) provide technical assistance to State,  
12 local, and Tribal governments, and other enti-  
13 ties, for projects to increase access to commu-  
14 nity solar programs;

15 (B) assist State, local, and Tribal govern-  
16 ments in the development of new and innovative  
17 financial and business models, including afford-  
18 able rate structures, that leverage competition  
19 in the energy marketplace in order to serve sub-  
20 scribers; and

21 (C) use National Laboratories to collect  
22 and disseminate data to assist private entities  
23 in the financing of, subscription to, and oper-  
24 ation of community solar facilities and commu-  
25 nity solar programs.

(a) IN GENERAL.—Section 111(d) of the Public Utility Regulatory Policies Act of 1978 (16 U.S.C. 2621(d)) is amended by adding at the end the following:

22 “(III) is located either on or off  
23 the property of 1 or more subscribers;  
24 and

1 “(IV) may be owned by an elec-  
 2 tric utility, 1 or more subscribers, or  
 3 a third party.

4 “(ii) COMMUNITY SOLAR PROGRAM.—  
 5 The term ‘community solar program’  
 6 means a service provided by an electric  
 7 utility to an electric consumer served by  
 8 the electric utility through which the value  
 9 of electricity generated by a community  
 10 solar facility may be used to offset charges  
 11 billed to the electric consumer by the elec-  
 12 tric utility.

13 “(iii) SUBSCRIBER.—The term ‘sub-  
 14 scriber’ means an electric consumer who  
 15 participates in a community solar program.

16 “(B) STANDARD.—

17 “(i) NON-TRIBAL UTILITIES.—Each  
 18 electric utility that is not a Tribal utility  
 19 shall offer a community solar program to  
 20 which all ratepayers of the electric utility,  
 21 including low-income ratepayers, have equi-  
 22 table and demonstrable access.

23 “(ii) TRIBAL UTILITIES.—

1 “(I) IN GENERAL.—A Tribal util-  
2 ity may offer a community solar pro-  
3 gram.

4 “(II) RESOURCES.—A Tribal  
5 utility that offers a community solar  
6 program may leverage the resources  
7 made available to the Tribal utility  
8 under this Act to carry out that com-  
9 munity solar program.

10 “(C) OWNERSHIP OF COMMUNITY SOLAR  
11 FACILITIES.—A community solar program es-  
12 tablished pursuant to this paragraph shall in-  
13 clude a mechanism to allow electric utilities,  
14 non-utilities, and other appropriate entities to  
15 assume complete or partial ownership of rel-  
16 evant community solar facilities, as necessary to  
17 deliver customer benefits and mitigate the im-  
18 pacts of market concentration.

19 “(D) TECHNICAL ASSISTANCE AND OTHER  
20 GUIDANCE.—The Secretary shall provide tech-  
21 nical assistance and other guidance necessary to  
22 carry out a community solar program pursuant  
23 to this paragraph, including to State, local, and  
24 Tribal governments, as appropriate.”.

25 (b) COMPLIANCE.—

1           (1) TIME LIMITATIONS.—Section 112(b) of the  
 2       Public Utility Regulatory Policies Act of 1978 (16  
 3       U.S.C. 2622(b)) is amended—

4                   (A) by indenting paragraphs (4) through  
 5                   (8), and any subparagraphs within those para-  
 6                   graphs, appropriately; and

7                   (B) by adding at the end the following:

8           “(9)(A) Not later than 1 year after the date of enact-  
 9       ment of this paragraph, each State regulatory authority  
 10      (with respect to each electric utility for which the State  
 11      has ratemaking authority) and each nonregulated electric  
 12      utility shall commence consideration under section 111, or  
 13      set a hearing date for consideration, with respect to the  
 14      standard established by paragraph (22) of section 111(d).

15          “(B) Not later than 2 years after the date of enact-  
 16      ment of this paragraph, each State regulatory authority  
 17      (with respect to each electric utility for which the State  
 18      has ratemaking authority), and each nonregulated electric  
 19      utility shall complete the consideration and make the de-  
 20      termination under section 111 with respect to the stand-  
 21      ard established by paragraph (22) of section 111(d).”.

22           (2) FAILURE TO COMPLY.—Section 112(c) of  
 23      the Public Utility Regulatory Policies Act of 1978  
 24      (16 U.S.C. 2622(c)) is amended—

1 (A) in the first sentence, by striking “sub-  
 2 section (b)(2)” and inserting “subsection (b)”;  
 3 and

4 (B) by adding at the end the following: “In  
 5 the case of the standard established by para-  
 6 graph (22) of section 111(d), the reference con-  
 7 tained in this subsection to the date of enact-  
 8 ment of this Act shall be deemed to be a ref-  
 9 erence to the date of enactment of that para-  
 10 graph (22).”.

11 (3) PRIOR STATE ACTIONS.—

12 (A) IN GENERAL.—Section 112 of the  
 13 Public Utility Regulatory Policies Act of 1978  
 14 (16 U.S.C. 2622) is amended—

15 (i) in subsection (h), in the subsection  
 16 heading, by striking “OTHER”; and

17 (ii) by adding at the end the fol-  
 18 lowing:

19 “(i) PRIOR STATE ACTIONS.—Subsections (b) and  
 20 (c) shall not apply to the standard established by para-  
 21 graph (22) of section 111(d) in the case of any electric  
 22 utility in a State if, before the date of enactment of this  
 23 subsection—

24 “(1) the State has implemented for the electric  
 25 utility the standard (or a comparable standard);



1           “(2) the State regulatory authority for the  
 2           State or the relevant nonregulated electric utility has  
 3           conducted a proceeding to consider implementation  
 4           of the standard (or a comparable standard) for the  
 5           electric utility; or

6           “(3) the State legislature has voted on the im-  
 7           plementation of the standard (or a comparable  
 8           standard) for the electric utility.”.

9           (B) CROSS-REFERENCE.—Section 124 of  
 10          the Public Utility Regulatory Policies Act of  
 11          1978 (16 U.S.C. 2634) is amended by adding  
 12          at the end the following: “In the case of the  
 13          standard established by paragraph (22) of sec-  
 14          tion 111(d), the reference contained in this sec-  
 15          tion to the date of enactment of this Act shall  
 16          be deemed to be a reference to the date of en-  
 17          actment of that paragraph (22).”.

18 **SEC. 4. FEDERAL CONTRACTS FOR PUBLIC UTILITY SERV-**  
 19 **ICES.**

20          Section 501(b)(1) of title 40, United States Code, is  
 21          amended by striking subparagraph (B) and inserting the  
 22          following:

23                 “(B) PUBLIC UTILITY CONTRACTS.—A  
 24          contract under this paragraph for public utility

1 services may be for a period of not more than  
2 30 years.”.

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