

119TH CONGRESS  
1ST SESSION

# S. 2110

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## AN ACT

To require the Administrator of the Environmental Protection Agency to prepare a report on reuse and refill systems, and for other purposes.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

1 **SECTION 1. SHORT TITLE.**

2       This Act may be cited as the “Research for Environ-  
3 mental Uses and Sustainable Economies Act of 2025” or  
4 the “REUSE Act of 2025”.

5 **SEC. 2. REPORT ON REUSE AND REFILL SYSTEMS.**

6       (a) DEFINITIONS.—In this section:

7           (1) ADMINISTRATOR.—The term “Adminis-  
8 trator” means the Administrator of the Environ-  
9 mental Protection Agency.

10          (2) REUSE AND REFILL SYSTEM.—The term  
11 “reuse and refill system” means a set of mechanisms  
12 relating to refillable or reusable products and bev-  
13 erage containers, as determined by the Adminis-  
14 trator, that is supported by adequate infrastructure  
15 at the producer level, and adequate convenient avail-  
16 ability and retail infrastructure at the consumer  
17 level, to ensure that the products and beverage con-  
18 tainers can be—

19           (A) repeatedly recovered, inspected, re-  
20 paired (if necessary), and reissued by producers  
21 into the supply chain for reuse or refill for mul-  
22 tiple cycles; and

23           (B) conveniently and safely reused or re-  
24 filled by producers and consumers for multiple  
25 cycles.

1           (3) STATE.—The term “State” has the mean-  
2           ing given the term in section 1004 of the Solid  
3           Waste Disposal Act (42 U.S.C. 6903).

4           (b) REPORT.—Not later than 2 years after the date  
5           of enactment of this Act, the Administrator shall make  
6           publicly available a report describing the feasibility of, and  
7           best practices relating to, reuse and refill systems for var-  
8           ious sectors, as determined by the Administrator, which  
9           may include food service, consumer food and beverage  
10          products, consumer cleaning products, personal care prod-  
11          ucts, transportation and shipping of wholesale and retail  
12          goods, and public educational institutions, including insti-  
13          tutions of higher education.

14          (c) OBJECTIVES.—The report under subsection (b)  
15          shall include an evaluation and summary of—

16               (1) types of reuse and refill systems for product  
17               delivery that can be best used at different scales;

18               (2) methods to ensure equitable distribution of  
19               reuse and refill systems, where economically feasible,  
20               for product delivery in communities of varying popu-  
21               lation size;

22               (3) job creation opportunities through the use  
23               or expansion of reuse and refill systems;

24               (4) economic costs and benefits for—

1 (A) businesses that deploy reuse and refill  
 2 system technologies; and

3 (B) parties responsible for waste collection  
 4 and management;

5 (5) types of local, State, and Federal support  
 6 needed to expand the use of reuse and refill systems;  
 7 and

8 (6) existing barriers to the widespread imple-  
 9 mentation of reuse and refill systems.

10 (d) CONSIDERATIONS.—In preparing the report  
 11 under subsection (b), the Administrator shall—

12 (1) take into consideration relevant information  
 13 relating to reuse and refill system programs and ap-  
 14 proaches in States, units of local government, and  
 15 foreign countries; and

16 (2) consult with relevant reuse and refill system  
 17 stakeholders.

Passed the Senate November 20, 2025.

Attest:

*Secretary.*



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