

119TH CONGRESS
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To require the Secretary of the Treasury to pursue more equitable treatment of Taiwan at the international financial institutions, and for other purposes.

IN THE SENATE OF THE UNITED STATES

MAY 22, 2025

Mr. McCORMICK (for himself, Ms. ROSEN, Mr. SULLIVAN, and Ms. SLOTKIN) introduced the following bill; which was read twice and referred to the Committee on Foreign Relations

A BILL

To require the Secretary of the Treasury to pursue more equitable treatment of Taiwan at the international financial institutions, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Taiwan Non-Discrimi-
5 nation Act of 2025”.

6 **SEC. 2. FINDINGS.**

7 Congress finds as follows:

8 (1) As enshrined in its Articles of Agreement,
9 the International Monetary Fund (IMF) is devoted

1 to promoting international monetary cooperation, fa-
2 cilitating the expansion and balanced growth of
3 international trade, encouraging exchange stability,
4 and avoiding competitive exchange depreciation.

5 (2) Taiwan is the 21st largest economy in the
6 world and the 10th largest goods trading partner of
7 the United States.

8 (3) Although Taiwan is not an IMF member, it
9 is a member of the World Trade Organization, the
10 Asian Development Bank, and the Asia-Pacific Eco-
11 nomic Cooperation forum.

12 (4) According to the January 2020 Report on
13 Macroeconomic and Foreign Exchange Policies of
14 Major Trading Partners of the United States, pub-
15 lished by the Department of the Treasury, Taiwan
16 held \$471,900,000,000 in foreign exchange reserves,
17 more than major economies such as India, South
18 Korea, and Brazil.

19 (5) According to section 4(d) of the Taiwan Re-
20 lations Act (Public Law 96–8), enacted on April 10,
21 1979, “Nothing in this Act may be construed as a
22 basis for supporting the exclusion or expulsion of
23 Taiwan from continued membership in any inter-
24 national financial institution or any other inter-
25 national organization.”.

1 (6) Taiwan held membership in the IMF for 9
2 years following the recognition of the People’s Re-
3 public of China (PRC) by the United Nations, and
4 16 Taiwan staff members at the Fund were allowed
5 to continue their employment after the PRC was
6 seated at the IMF in 1980. As James M. Boughton
7 has noted in his *Silent Revolution: The International*
8 *Monetary Fund 1979–1989*, even as the PRC was
9 seated, the United States Executive Director to the
10 IMF, Sam Y. Cross, expressed support on behalf of
11 the United States Government for “some kind of as-
12 sociation between Taiwan and the Fund”.

13 (7) On September 27, 1994, in testimony be-
14 fore the Senate Committee on Foreign Relations re-
15 garding the 1994 Taiwan Policy Review, then-As-
16 sistant Secretary of State for East Asian and Pacific
17 Affairs Winston Lord stated: “Recognizing Taiwan’s
18 important role in transnational issues, we will sup-
19 port its membership in organizations where state-
20 hood is not a prerequisite, and we will support op-
21 portunities for Taiwan’s voice to be heard in organi-
22 zations where its membership is not possible.”.

23 (8) The Congress has repeatedly reaffirmed
24 support for this policy, including in Public Laws
25 107–10, 107–158, 108–28, 108–235, 113–17, and

1 114–139, and the unanimous House and Senate
2 passage of the Taiwan Allies International Protec-
3 tion and Enhancement Initiative (TAIPEI) Act of
4 2019.

5 (9) In its fact sheet, entitled “U.S. Relations
6 with Taiwan”, published on August 31, 2018, the
7 Department of State asserts: “The United States
8 supports Taiwan’s membership in international orga-
9 nizations that do not require statehood as a condi-
10 tion of membership and encourages Taiwan’s mean-
11 ingful participation in international organizations
12 where its membership is not possible.”.

13 (10) According to the Articles of Agreement of
14 the IMF, “membership shall be open to other coun-
15 tries”, subject to conditions prescribed by the Board
16 of Governors of the IMF.

17 (11) In the IMF publication “Membership and
18 Nonmembership in the International Monetary
19 Fund: A Study in International Law and Organiza-
20 tion”, Joseph Gold, the then-General Counsel and
21 Director of the Legal Department of the IMF, elabo-
22 rated on the differences between the terms “coun-
23 tries” and “states”, noting that “the word ‘country’
24 may have been adopted because of the absence of
25 agreement on the definition of a ‘state’” and, with

1 respect to the use of “countries” and applications
2 for IMF membership, “the absence of any adjective
3 in the Articles emphasizes the breadth of the discre-
4 tion that the Fund may exercise in admitting coun-
5 tries to membership”. According to Mr. Gold, “the
6 desire to give the Fund flexibility in dealing with ap-
7 plications may explain not only the absence of any
8 adjective that qualifies ‘countries’ but also the choice
9 of that word itself”.

10 (12) In his IMF study, Mr. Gold further ob-
11 serves, “in the practice of the Fund the concepts of
12 independence and sovereignty have been avoided on
13 the whole as a mode of expressing a criterion for
14 membership in the Fund”. He continues, “Although
15 the Fund usually takes into account the recognition
16 or nonrecognition of an entity as a state, there are
17 no rules or even informal understandings on the ex-
18 tent to which an applicant must have been recog-
19 nized by members or other international organiza-
20 tions before the Fund will regard it as eligible for
21 membership.”. In fact, when considering an applica-
22 tion for membership where the status of an appli-
23 cant may not be resolved, Mr. Gold writes “there
24 have been occasions on which the Fund has made a
25 finding before decisions had been taken by the

1 United Nations or by most members or by members
2 with a majority of the total voting power.” Mr. Gold
3 concludes, “the Fund makes its own findings on
4 whether an applicant is a ‘country’, and makes them
5 solely for its own purposes.”.

6 (13) Although not a member state of the
7 United Nations, the Republic of Kosovo is a member
8 of both the IMF and the World Bank, having joined
9 both organizations on June 29, 2009.

10 (14) On October 26, 2021, Secretary of State
11 Antony Blinken issued a statement in support of
12 Taiwan’s “robust, meaningful participation” in the
13 United Nations system, which includes the IMF, the
14 World Bank, and other specialized United Nations
15 agencies. Secretary of State Blinken noted, “As the
16 international community faces an unprecedented
17 number of complex and global issues, it is critical for
18 all stakeholders to help address these problems. This
19 includes the 24 million people who live in Taiwan.
20 Taiwan’s meaningful participation in the UN system
21 is not a political issue, but a pragmatic one.”. He
22 continued, “Taiwan’s exclusion undermines the im-
23 portant work of the UN and its related bodies, all
24 of which stand to benefit greatly from its contribu-
25 tions.”.

1 (15) In October 2024, Taiwan announced it
2 would seek IMF membership, with the Taipei Eco-
3 nomic and Cultural Representative Office in the
4 United States stating, “Taiwan’s membership at the
5 IMF would help boost financial resilience.”.

6 **SEC. 3. SENSE OF THE CONGRESS.**

7 It is the sense of the Congress that—

8 (1) the size, significance, and connectedness of
9 the Taiwanese economy highlight the importance of
10 greater participation by Taiwan in the International
11 Monetary Fund, given the purposes of the Fund ar-
12 ticulated in its Articles of Agreement; and

13 (2) the experience of Taiwan in developing a vi-
14 brant and advanced economy under democratic gov-
15 ernance and the rule of law should inform the work
16 of the international financial institutions, including
17 through increased participation by Taiwan in the in-
18 stitutions.

19 **SEC. 4. SUPPORT FOR TAIWAN ADMISSION TO THE IMF.**

20 (a) IN GENERAL.—The United States Governor of
21 the International Monetary Fund (in this section referred
22 to as the “Fund”) shall use the voice and vote of the
23 United States to vigorously support—

1 (1) the admission of Taiwan as a member of
2 the Fund, to the extent that admission is sought by
3 Taiwan;

4 (2) participation by Taiwan in regular surveil-
5 lance activities of the Fund with respect to the eco-
6 nomic and financial policies of Taiwan, consistent
7 with Article IV consultation procedures of the Fund;

8 (3) employment opportunities for Taiwan na-
9 tionals, without regard to any consideration that, in
10 the determination of the United States Governor,
11 does not generally restrict the employment of nation-
12 als of member countries of the Fund; and

13 (4) the ability of Taiwan to receive appropriate
14 technical assistance and training by the Fund.

15 (b) UNITED STATES POLICY.—It is the policy of the
16 United States not to discourage or otherwise deter Taiwan
17 from seeking admission as a member of the Fund.

18 (c) WAIVER.—The Secretary of the Treasury may
19 waive any requirement of subsection (a) for up to 1 year
20 at a time on reporting to Congress that providing the
21 waiver will substantially promote the objective of securing
22 the meaningful participation of Taiwan at each inter-
23 national financial institution (as defined in section
24 1701(c)(2) of the International Financial Institutions
25 Act).

1 (d) SUNSET.—This section shall have no force or ef-
2 fect on the earlier of—

3 (1) the date of approval by the Board of Gov-
4 ernors of the Fund for the admission of Taiwan as
5 a member of the Fund; or

6 (2) the date that is 10 years after the date of
7 the enactment of this Act.

8 **SEC. 5. TESTIMONY REQUIREMENT.**

9 In each of the next 7 years in which the Secretary
10 of the Treasury is required by section 1705(b) of the
11 International Financial Institutions Act to present testi-
12 mony, the Secretary shall include in the testimony a de-
13 scription of the efforts of the United States to support
14 the greatest participation practicable by Taiwan at each
15 international financial institution (as defined in section
16 1701(c)(2) of such Act).

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