# S. 1541

To support the national defense and economic security of the United States by supporting vessels, ports, and shipyards of the United States and the U.S. maritime workforce.

### IN THE SENATE OF THE UNITED STATES

APRIL 30, 2025

Mr. Kelly (for himself, Mr. Young, Ms. Murkowski, Ms. Baldwin, Mr. Scott of Florida, and Mr. Fetterman) introduced the following bill; which was read twice and referred to the Committee on Commerce, Science, and Transportation

## A BILL

To support the national defense and economic security of the United States by supporting vessels, ports, and shipyards of the United States and the U.S. maritime workforce.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "Shipbuilding and Harbor Infrastructure for Prosperity
- 6 and Security for America Act of 2025" or the "SHIPS
- 7 for America Act of 2025".

### 1 (b) Table of Contents of

#### 2 this Act is as follows:

- Sec. 1. Short title; table of contents.
- Sec. 2. Findings.
- Sec. 3. Sense of Congress.
- Sec. 4. Definitions.

#### TITLE I—OVERSIGHT AND ACCOUNTABILITY

- Sec. 101. Maritime Security Advisor; Maritime Security Board.
- Sec. 102. Maritime Transportation System National Advisory Committee.
- Sec. 103. Direct hire authority; authorization for administrative expenses.
- Sec. 104. Implementation plan.
- Sec. 105. Federal Maritime Commission report on vessels of the United States.

#### TITLE II—MARITIME SECURITY TRUST FUND

- Sec. 201. Maritime Security Trust Fund established.
- Sec. 202. Regular tonnage taxes.
- Sec. 203. Presidential suspension of tonnage taxes and light money.

#### TITLE III—SEALIFT CAPABILITY

- Sec. 301. Sealift capability.
- Sec. 302. National Freight Strategic Plan.
- Sec. 303. Foreign shipping practices; controlled carriers.

# TITLE IV—VESSELS OF THE UNITED STATES IN INTERNATIONAL COMMERCE

#### Subtitle A—Strategic Sealift Programs

- Sec. 401. Strategic Commercial Fleet.
- Sec. 402. Fleet testing and briefing requirement.
- Sec. 403. Assessment of undersea cable repair contingencies.
- Sec. 404. Modification to duties relating to equipment and repair of vessels.

#### Subtitle B—Cargo Preference

- Sec. 411. United States Government cargo.
- Sec. 412. Cargo preference implementation regulations.
- Sec. 413. Cargo preference oversight and audit.
- Sec. 414. Financing the transportation of agricultural products and other cargo.
- Sec. 415. Importation from China on American ships.
- Sec. 416. Priority for vessels of the United States.
- Sec. 417. Moving cargo on vessels of the United States.
- Sec. 418. Transportation requirements for certain exports sponsored by the Secretary of Agriculture.
- Sec. 419. Clarifying amendments.
- Sec. 420. Energizing American shipbuilding.
- Sec. 421. Goods imported on vessels of the United States.
- Sec. 422. Ship America Office.

#### Subtitle C—Regulatory Reform

- Sec. 431. Alternate standards.
- Sec. 432. Rulemaking committee on commercial maritime regulations and standards.
- Sec. 433. Amendments to Shipowners' Limitation of Liability Act of 1851.

#### TITLE V—SHIPBUILDING

#### Subtitle A—Shipbuilding Financial Incentives

- Sec. 501. Shipbuilding financial incentives.
- Sec. 502. Assistance for small shipyards.
- Sec. 503. Federal Ship Financing (title XI) Program.
- Sec. 504. Construction Reserve Fund.
- Sec. 505. Capital Construction Fund.
- Sec. 506. Anticipated commercial vessel construction survey.
- Sec. 507. Streamlined environmental review.
- Sec. 508. Eligibility for loan guarantees.
- Sec. 509. Reports.
- Sec. 510. Export control report.

#### Subtitle B—Department of Defense Programs

- Sec. 511. Assessment of the use of commercial best practices for Navy ship-building.
- Sec. 512. Plan of action for use of Defense Production Act of 1950 authorities.
- Sec. 513. Military Sealift Command.

#### Subtitle C—Shipbuilding Innovation and Infrastructure

- Sec. 521. United States Center for Maritime Innovation.
- Sec. 522. National Shipbuilding Research Program.
- Sec. 523. Assessment on maritime infrastructure readiness.

#### TITLE VI—WORKFORCE DEVELOPMENT

#### Subtitle A—Workforce Incentives

- Sec. 601. Public service loan forgiveness for Merchant Marines.
- Sec. 602. Eligibility for educational assistance.
- Sec. 603. Eligibility of mariners to attend Naval Postgraduate School.
- Sec. 604. Reimbursement of qualifying spouse relicensing costs and business costs.
- Sec. 605. Noncompetitive eligibility for Federal employment.
- Sec. 606. United States Merchant Marine Career Retention Program.

#### Subtitle B—Workforce Pipeline

- Sec. 611. Maritime workforce promotion and recruitment.
- Sec. 612. Centers of Excellence for Domestic Maritime Workforce Training and Education.
- Sec. 613. Maritime Career and Technical Education Advisory Committee.
- Sec. 614. Military candidates to Mariner Careers Recruitment Exchange.
- Sec. 615. Maritime worker data collection.
- Sec. 616. Military to maritime transition.
- Sec. 617. Early maritime education and youth involvement.
- Sec. 618. International scholarship for mariner and naval architecture exchanges.

#### Subtitle C—United States Merchant Marine Academy and State Maritime Academies

- Sec. 621. Authorization of appropriations for United States Merchant Marine Academy infrastructure and facilities modernization.
- Sec. 622. United States Merchant Marine Academy.
- Sec. 623. Retirement service credit for service as a midshipman at the United States Merchant Marine Academy.
- Sec. 624. State maritime academies.
- Sec. 625. Enforcement of service obligation requirements.
- Sec. 626. Fuel funding for training ships operated by State maritime academies.
- Sec. 627. State Maritime Academy Sea Term Scholarship Programs.
- Sec. 628. Naval joint exercise involvement for training ships operated by State maritime academies.

#### Subtitle D—Maritime Credentialing Modernization

- Sec. 631. Merchant mariner credentialing modernization.
- Sec. 632. Revising merchant mariner deck training requirements.
- Sec. 633. Inspections for transportation security.
- Sec. 634. Renewal of merchant mariner licenses and documents.
- Sec. 635. Merchant seamen licenses, certificates, and documents; manning of vessels.
- Sec. 636. Reactivation of expired license.

#### 1 SEC. 2. FINDINGS.

- 2 Congress finds the following:
- 3 (1) Strategic sealift, made up of Government
- 4 and commercial vessels and mariners, is a critical
- 5 capability for executing the maritime defense strat-
- 6 egy and the wartime and peacetime economy of the
- 7 United States.
- 8 (2) Ensuring a modern and ready capability
- 9 will require significant investment, policy
- prioritization, and the innovation of the people of the
- 11 United States.
- 12 (3) The worldwide ocean economy is worth be-
- tween \$3,000,000,000,000 and \$6,000,000,000,000,
- 14 according to the United Nations Conference on

- Trade and Development. Yet, vessels of the United

  States carry less than 2 percent of United States

  international commercial cargoes by weight.
  - (4) The United States has fewer than 200 oceangoing vessels of the United States, of which only approximately 80 vessels participate in international commerce, compared with more than 5,500 Chinese documented vessels.
  - (5) Bracketed by the Atlantic, Pacific, and Arctic oceans, the prosperity and security of the United States has always been tied to its position as a maritime Nation. Throughout human history, the strength of maritime nations has been directly tied to the strength of their maritime industry. The United States won two world wars on the back of a strong maritime industry.
  - (6) Decades of apathy by the United States Government has harmed our strategically important maritime industry. Our weakened shipbuilding capacity, undersized maritime workforce, and shrinking fleet of shipping vessels means the United States relies on other nations to conduct international commerce and lacks the strategic sealift to support the United States military during wartime.

- 1 (7) Today, there are just 20 shipbuilders in the 2 United States capable of building oceangoing ves-3 sels—down from more than 80 at the end of the 4 Second World War.
  - (8) During World War II, the United States Merchant Marine powered the Allies to victory with more than 10,000 oceangoing vessels of the United States. Today there are just 80 vessels of the United States engaged in international trade.
    - (9) The People's Republic of China has made investments in the maritime industry a strategic priority over the past 20 years.
    - (10) As of 2023, shipyards in the United States had fewer than 5 shipbuilding orders for oceangoing vessels, while shipyards in the People's Republic of China had more than 1,700 orders, according to BRS Group. According to the Office of Naval Intelligence, the People's Republic of China became the world's top shipbuilding and shipping nation, boasting 230 times more shipbuilding capacity than the United States.
    - (11) With just 12,000 United States merchant mariners operating oceangoing vessels, the United States may not have a sufficient number of mariners

- to fully power the strategic sealift vessels necessary
  in a future prolonged conflict.
- 3 (12) The American Civil Society of Engineers 4 assesses that the United States has a national main-5 tenance backlog amounting to \$125,000,000,000 for 6 bridges, \$163,000,000,000 for ports, and 7 \$6,800,000,000 for inland waterways.
  - (13) The maritime industry is inherently international. Eighty percent of United States goods are imported by sea, of which 98 percent come into the United States on foreign documented vessels. Only 2 percent of such goods come into the United States on vessels of the United States, leaving the United States economy disproportionately dependent on oceangoing trade controlled by often adversarial foreign nations. The Nation's ability to provide services in both international and interstate commerce is critical to national and economic defense.
  - (14) Since November 2023, vessels engaged in international commerce have been threatened by the Houthis, which has threatened global supply chains, increased costs, and required naval force protection operations in the Red Sea through the United States-led Operation Prosperity Guardian that formed in December 2023.

1 (15) A fleet of commercial shipping vessels of 2 the United States, crewed with citizen mariners, that 3 is competitive in domestic and international trade 4 enhances the United States military's readiness, al-5 lows the United States to more strategically compete 6 with China, and underwrites the security and sur-7 vival of the United States in times of crisis and war.

#### 8 SEC. 3. SENSE OF CONGRESS.

- 9 It is the sense of Congress that the United States 10 must—
- 11 (1) create a more favorable domestic and global 12 maritime environment for vessels of the United 13 States engaged in international commerce, ship-14 building, ship repair, maritime logistics, the mari-15 time workforce, and naval power, contributing to as-16 sured access to the world's oceans free from coercion 17 from strategic competitors and asymmetric adver-18 saries;
  - (2) increase domestic shipbuilding and ship repair capacity, with programs and policies that enable the growth of United States shippards and the maritime industrial base, enhance military sealift capacity, expand the United States maritime workforce, and enhance national security;

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- 1 (3) revitalize the international fleet of vessels of 2 the United States and foster a comparative advan-3 tage for the United States through targeted incen-4 tives and regulatory reforms to make the fleet com-5 petitive with international carriers and to gain a sus-6 tainable share of the global maritime market in 7 order to bolster supply chains, strengthen economic 8 security, and lower prices, while protecting the 9 United States economy from economic coercion;
  - (4) take all measures necessary to ensure that sufficient military, civil, and commercial resources will be available with assured access to meet defense deployment needs and essential economic activities for our Nation in times of crisis, war, or peace;
  - (5) recognize that a vibrant commercial shipbuilding industry provides supply chain resiliencies and creates economies of scale that improve military, Coast Guard, and Government shipbuilding and support military operations through strategic sealift to defend the freedom of the seas;
  - (6) nurture the comparative advantages of the United States to innovate to better compete in the global maritime marketplace, grow the maritime workforce, and create a favorable environment for

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- investments to build modern maritime facilities and
   world-class academic institutions;
- 3 (7) ensure better coordination between Federal
  4 agencies, including the Maritime Administration, the
  5 United States Coast Guard, the Department of De6 fense, the Federal Maritime Commission, and all
  7 other Federal agencies with a maritime nexus, to
  8 protect, regulate, and support the United States
  9 maritime industry, resolve disputes, and implement
  10 a whole-of-Government national maritime strategy;
  - (8) recognize that, while a strong Navy is the surest guarantee of peace, building the Navy, sustaining the Navy, and supplying the Navy is founded on a robust commercial industrial base;
  - (9) establish reliable long-term demand signals for, and investments in, oceangoing commercial vessels that are built in the United States, documented under the laws of the United States, and crewed by United States mariners;
  - (10) evaluate past and present maritime efforts to take actions to revitalize the United States maritime industry;
- 23 (11) strengthen the United States intercoastal 24 and domestic trade fleet, which is the foundation 25 upon which a revitalized United States-documented

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- shipping and domestic shipbuilding industry will be
  built;
- 3 (12) recognize the important role that the sup-4 port craft, passenger, and fishing vessel fleet play in 5 the United States maritime industry;
  - (13) encourage the shipping of commercial cargo on vessels of the United States, with the aim of growing the size and carrying capacity of the international fleet of vessels of the United States;
  - (14) grow the shipping capacity of vessels of the United States and guarantee United States Government cargo during peacetime;
  - (15) develop a whole-of-Government effort to expand, develop, and protect the maritime workforce;
  - (16) recognize the need for more workers in the maritime sector and stimulate growth in the United States maritime and shipbuilding industries, including by increasing access to early maritime education, commissioning national marketing campaigns to demonstrate how United States shipbuilding, United States-documented shipping, and maritime workers are critical to national security, and implementing workforce accelerator programs;

- 1 (17) remove barriers to training mariners, in2 cluding reevaluating Coast Guard training require3 ments regarding faculty credentials, instructional fa4 cility designs, sea time requirements, and other iden5 tified barriers, consistent with international treaty
  6 obligations;
  - (18) expand and nurture a robust mariner workforce that enhances the national security and strategic sealift readiness of the United States by increasing the number of United States mariners and improving existing pathways and establishing new pathways for new, current, and former merchant mariners to go to sea;
  - (19) recognize that the United States Merchant Marine Academy and our State maritime academies are critical to training the next generation of licensed officers and engineers on vessels of the United States;
  - (20) invest and innovate in domestic shipbuilding, ship repair, and the shipping capabilities and capacity of vessels of the United States to advance the power and influence of the maritime industry of the United States;
  - (21) drive multi-stakeholder research, development, assessment, and deployment of emerging ma-

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- rine technologies and best practices related to the maritime transportation system to ensure United States leadership in next-generation shipbuilding, ship repair, and maritime logistics;
  - (22) drive modern business and manufacturing approaches, such as innovative maritime logistics, clean fuels, and advanced nuclear energy, human-machine teaming, additive manufacturing, and other advanced technologies;
  - (23) review and update regulations governing vessel design and engineering, vessel and facility operation, and merchant mariner credentialing, in order to revitalize the United States maritime industry;
  - (24) seek mutually beneficial relationships with treaty allies and strategic partners to grow the domestic shipping and shipbuilding industries of the United States and to share the burden of providing freedom of navigation on the high seas, while derisking the United States maritime domain from the People's Republic of China, foreign countries of concern, and asymmetric or emerging maritime threats;
  - (25) harden critical maritime infrastructure and networks, and incrementally replace infrastructure

1	built by foreign adversaries with domestic-built and
2	allied-built infrastructure; and
3	(26) promote the values of the United States
4	for freedom of the seas, worker safety and quality of
5	life, environmental stewardship, and the resilience of
6	our oceans, seas, and inland waterways.
7	SEC. 4. DEFINITIONS.
8	In this Act:
9	(1) Appropriate committees of con-
10	GRESS.—The term "appropriate committees of Con-
11	gress' means—
12	(A) the Committee on Armed Services, the
13	Committee on Commerce, Science, and Trans-
14	portation, and the Committee on Appropria-
15	tions of the Senate; and
16	(B) the Committee on Armed Services, the
17	Committee on Transportation and Infrastruc-
18	ture, and the Committee on Appropriations of
19	the House of Representatives.
20	(2) Domestic commerce.—The term "domes-
21	tic commerce" means the transportation of goods or
22	passengers between places in the United States.
23	(3) Foreign commerce.—The term "foreign
24	commerce'' means—

1	(A) commerce or trade between the United
2	States, its territories or possessions, or the Dis-
3	trict of Columbia, and a foreign country; and
4	(B) commerce or trade between foreign
5	countries.
6	(4) Foreign country of concern.—The
7	term "foreign country of concern" means—
8	(A) a country that is a covered nation (as
9	defined in section 4872(d) of title 10, United
10	States Code); and
11	(B) any country that the Maritime Admin-
12	istrator, in consultation with the Secretary of
13	Defense, the Secretary of State, the Director of
14	National Intelligence, and the Chair of the Fed-
15	eral Maritime Commission, determines to be en-
16	gaged in conduct that is detrimental to the na-
17	tional security or foreign policy of the United
18	States.
19	(5) FOREIGN ENTITY.—The term "foreign enti-
20	ty''—
21	(A) means—
22	(i) a government of a foreign country
23	or a foreign political party, as those terms
24	are defined in section 1 of the Foreign

1	Agents Registration Act of 1938, as
2	amended (22 U.S.C. 611);
3	(ii) a natural person who is not a law-
4	ful permanent resident of the United
5	States, a citizen of the United States, or
6	any other protected individual (as such
7	term is defined in section 274B(a)(3) of
8	the Immigration and Nationality Act (8
9	U.S.C. $1324b(a)(3))$ ; or
10	(iii) a partnership, association, cor-
11	poration, organization, or other combina-
12	tion of persons organized under the laws of
13	or having its principal place of business in
14	a foreign country; and
15	(B) includes—
16	(i) any person (including an owner or
17	operator of a vessel) owned by, controlled
18	by, or subject to the direction of an entity
19	listed in subparagraph (A);
20	(ii) any person, wherever located, who
21	acts as an agent, representative, or em-
22	ployee of an entity listed in subparagraph
23	(A);
24	(iii) any person who acts in any other
25	capacity at the order, request, or under the

1	direction or control, of an entity listed in
2	subparagraph (A), or of a person whose
3	activities are directly or indirectly super-
4	vised, directed, controlled, financed, or
5	subsidized in whole or in major part by an
6	entity listed in subparagraph (A);
7	(iv) any person who directly or indi-
8	rectly through any contract, arrangement,
9	understanding, relationship, or otherwise,
10	owns 25 percent or more of the equity in-
11	terests of an entity listed in subparagraph
12	(A);
13	(v) any person with significant re-
14	sponsibility to control, manage, or direct
15	an entity listed in subparagraph (A);
16	(vi) any person, wherever located, who
17	is a citizen or resident of a country con-
18	trolled by an entity listed in subparagraph
19	(A); or
20	(vii) any corporation, partnership, as-
21	sociation, or other organization organized
22	under the laws of a country controlled by
23	an entity listed in subparagraph (A).

1	(6) Foreign entity of concern.—The term
2	"foreign entity of concern" means any foreign entity
3	that is—
4	(A) designated as a foreign terrorist orga-
5	nization by the Secretary of State under section
6	219 of the Immigration and Nationality Act (8
7	U.S.C. 1189);
8	(B) included on the list of specially des-
9	ignated nationals and blocked persons main-
10	tained by the Office of Foreign Assets Control
11	of the Department of the Treasury;
12	(C) owned by, controlled by, or subject to
13	the jurisdiction or direction of a government of
14	a foreign country of concern;
15	(D) alleged by the Attorney General to
16	have been involved in activities for which a con-
17	viction was obtained under—
18	(i) chapter 37 of title 18, United
19	States Code (commonly known as the "Es-
20	pionage Act'') (18 U.S.C. 792 et seq.);
21	(ii) section 951 or 1030 of title 18,
22	United States Code;
23	(iii) chapter 90 of title 18, United
24	States Code (commonly known as the
25	"Economic Espionage Act of 1996");

1	(iv) the Arms Export Control Act (22
2	U.S.C. 2751 et seq.);
3	(v) section 224, 225, 226, 227, or 236
4	of the Atomic Energy Act of 1954 (42
5	U.S.C. 2274, 2275, 2276, 2277, and
6	2284);
7	(vi) the Export Control Reform Act of
8	2018 (50 U.S.C. 4801 et seq.); or
9	(vii) the International Emergency
10	Economic Powers Act (50 U.S.C. 1701 et
11	seq.);
12	(E) designated by the Federal Maritime
13	Commission as a controlled carrier under chap-
14	ter 407 of title 46, United States Code;
15	(F) found by the Federal Maritime Com-
16	mission to be practicing unfavorable conditions
17	in foreign trade under chapter 421 or 423 of
18	title 46, United States Code; or
19	(G) determined by the Maritime Adminis-
20	trator, in consultation with the Secretary of De-
21	fense, the Secretary of State, the Director of
22	National Intelligence, and the Chair of the Fed-
23	eral Maritime Commission, to be engaged in un-
24	authorized conduct that is detrimental to the

1	national security or foreign policy of the United
2	States.
3	(7) Vessel of the united states.—The
4	term "vessel of the United States" has the meaning
5	given that term in section 116 of title 46, United
6	States Code.
7	TITLE I—OVERSIGHT AND
8	ACCOUNTABILITY
9	SEC. 101. MARITIME SECURITY ADVISOR; MARITIME SECU-
10	RITY BOARD.
11	(a) Amendments.—Chapter 504 of part A of sub-
12	title V of title 46, United States Code, is amended—
13	(1) by striking the chapter heading and insert-
14	ing the following: "OVERSIGHT AND AC-
15	COUNTABILITY";
16	(2) by redesignating section 50401 as section
17	50403; and
18	(3) by inserting before section 50402, the fol-
19	lowing:
20	"§ 50401. Maritime Security Advisor; Maritime Secu-
21	rity Board
22	"(a) Maritime Security Advisor.—
23	"(1) In general.—Not later than 60 days
24	after the date of enactment of this section, the
25	President shall appoint a Special Advisor to the

1	President (to be known as the 'Maritime Security
2	Advisor') for coordinating national maritime affairs
3	and policy, including developing, updating, and im-
4	plementing the National Maritime Strategy as re-
5	quired under section 50114 of this title.

- "(2) Duties.—The Maritime Security Advisor appointed under paragraph (1) shall serve as the Chair of the Maritime Security Board, shall be the principal advisor to the President on all issues related to the maritime industry, shipbuilding, and ship repair, and shall be responsible for developing, updating, and implementing the National Maritime Strategy under section 50114 of this title within and across the Federal Government.
- "(3) Office of the maritime security advisor.—
  - "(A) IN GENERAL.—There is established in the Executive Office of the President, an Office of the Maritime Security Advisor. The Maritime Security Advisor described in this subsection shall be the head of such Office.
  - "(B) EMPLOYEES; CONTRACTS.—In carrying out the functions under this section, the Maritime Security Advisor is authorized to—

1	"(i) appoint such officers and employ-
2	ees as the Maritime Security Advisor may
3	deem necessary to perform the functions
4	now or hereafter vested in the Maritime
5	Security Advisor and to prescribe their du-
6	ties; and
7	"(ii) enter into contracts and other
8	arrangements for studies, analyses, and
9	other services with public agencies and
10	with private persons, organizations, or in-
11	stitutions, and make such payments as the
12	Maritime Security Advisor deems necessary
13	to carry out the provisions of this section.
14	"(b) Maritime Security Board.—Not later than
15	90 days after the date of enactment of this section, the
16	President shall establish a board, to be known as the 'Mar-
17	itime Security Board' (in this section referred to as the
18	'Board').
19	"(1) Composition.—
20	"(A) In General.—The Board shall be
21	comprised of the following individuals and rep-
22	resentatives:
23	"(i) The Maritime Security Advisor
24	described in subsection (a).
25	"(ii) The Maritime Administrator.

1	"(iii) The Commandant of the Coast
2	Guard.
3	"(iv) The Secretary of the Navy.
4	"(v) The Commander of the United
5	States Transportation Command.
6	"(vi) The Chair of the Federal Mari-
7	time Commission.
8	"(vii) The Assistant Secretary of the
9	Army for Civil Works.
10	"(viii) The chief United States dele-
11	gate to the International Maritime Organi-
12	zation.
13	"(ix) The Under Secretary of Com-
14	merce for Oceans and Atmosphere.
15	"(x) The Commissioner for Customs
16	and Border Protection.
17	"(xi) The Director of the Office of
18	Management and Budget, or a designee.
19	"(xii) The Secretary of Transpor-
20	tation, or a designee.
21	"(xiii) The Secretary of Homeland Se-
22	curity, or a designee.
23	"(xiv) The Secretary of State, or a
24	designee.

1	"(xv) The Secretary of Labor, or a
2	designee.
3	"(xvi) The Secretary of Commerce, or
4	a designee.
5	"(xvii) The Secretary of the Treasury,
6	or a designee.
7	"(xviii) The Administrator of the En-
8	vironmental Protection Agency, or a des-
9	ignee.
10	"(xix) The United States Trade Rep-
11	resentative, or a designee.
12	"(xx) The head of each agency with a
13	statutory responsibility for administering
14	the Food for Peace Act (7 U.S.C. 1691 et
15	seq.), or a designee.
16	"(xxi) From the Department of De-
17	fense—
18	"(I) the Secretary of Defense, or
19	a designee;
20	"(II) The Commander of the
21	Military Sealift Command;
22	"(III) The Commander of Naval
23	Sea Systems Command;

1	"(IV) a representative of the
2	Army, as appointed by the Secretary
3	of Defense;
4	"(V) a representative of the Air
5	Force, as appointed by the Secretary
6	of Defense; and
7	"(VI) a representative of the
8	Navy, as appointed by the Secretary
9	of Defense.
10	"(B) Nonvoting members.—The individ-
11	uals and representatives listed in clauses (xi)
12	through (xxi) shall be nonvoting members.
13	"(C) Chair.—The Maritime Security Ad-
14	visor shall serve as the Chair of the Board.
15	"(2) Duties.—Consistent with the National
16	Maritime Strategy under section 50114 of this title,
17	the Board shall carry out the following duties:
18	"(A) Supporting the development of the
19	marine transportation system of the United
20	States, including—
21	"(i) assessing the adequacy of the ma-
22	rine transportation system (including
23	ports, waterways, channels, and their inter-
24	modal connections);

1	"(ii) promoting the integration of the
2	marine transportation system with other
3	modes of transportation and other uses of
4	the marine environment; and
5	"(iii) coordinating, improving the co-
6	ordination of, and making recommenda-
7	tions with regard to Federal policies that
8	impact the marine transportation system.
9	"(B) Establishing policy priorities relating
10	to, and conducting independent oversight over,
11	the financial assistance programs under part C
12	of subtitle V of this title, including—
13	"(i) not later than 1 year after the
14	date of enactment of the SHIPS for Amer-
15	ica Act of 2025 and annually thereafter,
16	establishing targets for the number, type,
17	and requirements of vessels to be included
18	in each of—
19	"(I) the Maritime Security Fleet
20	(consistent with the most recent Mo-
21	bility Capability Requirements Study
22	produced by United States Transpor-
23	tation Command);
24	"(II) the Cable Security Fleet;

1	"(III) the Tanker Security Fleet
2	(consistent with the most recent Mo-
3	bility Capability Requirements Study
4	produced by United States Transpor-
5	tation Command);
6	"(IV) the Strategic Commercial
7	Fleet; and
8	"(V) the Shipbuilding Financial
9	Incentives Program;
10	"(ii) submitting annual recommenda-
11	tions to the appropriate committees of
12	Congress for any needed changes in the
13	authorized number of vessels eligible to
14	participate in the programs under part C
15	of subtitle V of this title; and
16	"(iii) conducting oversight of the ad-
17	ministration of such financial assistance
18	programs to ensure such programs support
19	the strategic sealift objectives and policy of
20	the United States, as established in section
21	59101 of this title.
22	"(C) Supporting the Maritime Adminis-
23	trator in all efforts to conduct independent
24	oversight of passenger and cargo preference re-
25	quirements and supporting efforts to enable

1	cargo to be carried on vessels of the United
2	States, including—
3	"(i) conducting oversight and coordi-
4	nating interagency efforts to comply with
5	cargo preference requirements established
6	under chapter 553 of this title and section
7	2631 of title 10;
8	"(ii) independently verifying that all
9	Federal agencies follow the requirements
10	for cargoes procured, furnished, or fi-
11	nanced by the United States Government
12	under section 55305 of this title, and noti-
13	fying the appropriate committees of Con-
14	gress of any identified violations of the re-
15	quirements of such section;
16	"(iii) conducting outreach among non-
17	governmental stakeholders, including pri-
18	vate industry, to encourage more cargo to
19	be moved on vessels of the United States;
20	"(iv) developing recommendations for
21	regulations to be issued by Federal agen-
22	cies to preference the movement of cargo
23	on vessels of the United States; and
24	"(v) submitting recommendations to
25	the appropriate committees of Congress for

1	changes to laws relating to passenger and
2	cargo preferences for the purpose of estab-
3	lishing a more robust fleet of vessels of the
4	United States.
5	"(D) Conducting independent oversight
6	and developing guidance and recommendations
7	related to the enforcement of the requirements
8	of chapters 121 and 551 of this title.
9	"(E) Coordinating national efforts to de-
10	velop a robust maritime workforce that en-
11	hances the national security and strategic sea-
12	lift readiness of the United States, including—
13	"(i) coordinating and conducting over-
14	sight of interagency efforts and partner-
15	ships with the maritime industry and
16	qualified labor organizations to recruit,
17	train, and retain qualified licensed and un-
18	licensed merchant mariners; and
19	"(ii) coordinating and conducting
20	oversight of interagency efforts and part-
21	nerships with the shipbuilding industry to
22	recruit, train, and retain qualified workers
23	in the shipbuilding industry of the United
24	States.

- "(F) Establishing national priorities for re-1 2 search and development of next-generation technologies to enhance United States leadership in 3 4 the shipbuilding and maritime industries, including through the Center for Maritime Inno-6 vation established under section 50307. 7 "(G) Coordinating interagency efforts to 8 ensure vessels of the United States operating in 9 international commerce are privileged in regula-10 tion, taxation, fees, insurance, and policy com-11 pared to foreign vessels conducting trade with 12 a United States-domiciled entity, while remain-13 ing consistent with the international obligations 14 of the United States. "(H) Coordinating efforts to protect ves-15 sels of the United States operating in inter-16 17 national or domestic commerce from physical 18 and cybersecurity threats. 19 "(I) Conducting oversight of the use of 20 funds from the Maritime Security Trust Fund 21 established under section 50301(b) of this title, 22 and making recommendations to Congress for
  - "(J) Conducting studies on subjects related to the maritime industry and international

expenditures from the Trust Fund.

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- shipping, and undertaking other efforts related
  to strengthening the maritime security of the
  United States.

  "(K) Carrying out other duties, as as-
  - "(K) Carrying out other duties, as assigned by the President in consultation with the Maritime Security Advisor, related to the maritime industry, shipbuilding, ship repair, strategic sealift, and the marine transportation system of the United States.
- "(3) DELEGATION.—The Board may task agencies who are represented by individuals on the Board (as described under paragraph (1)(A)) to carry out any duties of the Board.
- "(4) MEETINGS.—The Board shall meet not
   less frequently than quarterly.
- "(5) STAFF.—The Board may hire staff to support its activities.
- 18 "(c) Authorization of Appropriations.—There
- 19 are authorized to be appropriated \$5,000,000 for each of
- 20 fiscal years 2026 through 2035, from the Maritime Secu-
- 21 rity Trust Fund established under section 50301(b) of this
- 22 title, to the Maritime Security Board to staff the Board
- 23 and carry out the duties described in this section.
- 24 "(d) Report to Congress.—

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8

1	"(1) In general.—Not later than 180 days
2	after the President establishes the Maritime Security
3	Board under this section, and annually thereafter
4	the Board shall submit a report to the appropriate
5	committees of Congress describing—
6	"(A) the actions that the Board has taken
7	to carry out the duties required of the Board
8	under subsection (b)(2); and
9	"(B) a list of recommended actions that
10	the Board recommends Congress take to en-
11	hance the strength of the United States mari-
12	time industry and support the economic and na-
13	tional security needs of the United States;.
14	"(2) Appropriate committees of con-
15	GRESS.—In this section, the term 'appropriate com-
16	mittees of Congress' has the meaning given that
17	term in section 4 of the SHIPS for America Act of
18	2025.".
19	(b) Clerical Amendment.—The table of sections
20	for chapter 504 of subtitle V of title 46, United States
21	Code, is amended to read as follows:
	"50401. Maritime Security Advisor; Maritime Security Board. "50402. Maritime Transportation System National Advisory Committee. "50403. United States Committee on the Marine Transportation System.".

- 22 (c) National Maritime Strategy.—Section
- 23 50114 of title 46, United States Code, is amended—

1 (1) by striking subsection (a), and inserting the 2 following: 3 "(a) IN GENERAL.— 4 "(1) In General.—Subject to paragraph (2), 5 the Maritime Security Advisor, in consultation with 6 the Maritime Security Board, shall develop a Na-7 tional Maritime Strategy and submit that National 8 Maritime Strategy to the appropriate committees of 9 Congress (as that term is defined in section 4 of the 10 SHIPS for America Act of 2025). 11 "(2) Transition.—Notwithstanding paragraph 12 (1), if a national maritime strategy has been devel-13 oped and submitted in accordance with this section, 14 as in effect on the day before the date of enactment 15 of the SHIPS for America Act of 2025, in the 1-16 year period before such date of enactment, the Mari-17 time Security Advisor shall implement and update 18 that national maritime strategy and shall not de-19 velop a new national maritime strategy."; and 20 (2) by striking subsections (c) and (d) and in-21 serting the following: 22 "(c) Implementation.—Upon the release of a strat-23 egy under this section, the Maritime Security Advisor, in consultation with the Maritime Security Board, shall be

I	responsible for implementing the contents and rec-
2	ommendations of the strategy.
3	"(d) UPDATE.—The Maritime Security Advisor, in
4	coordination with the Maritime Security Board, shall sub-
5	mit to the appropriate committees of Congress (as that
6	term is defined in section 4 of the SHIPS for America
7	Act of 2025) an update to the strategy developed under
8	subsection (a) not less often than every 5 years.
9	"(e) Public Availability; Implementation
10	Plan.—Not later than 6 months after the submission of
11	a strategy or update under subsection (a), the Maritime
12	Security Advisor, in consultation with the Maritime Secu-
13	rity Board, shall make publicly available on an appropriate
14	website each strategy or updated strategy and an imple-
15	mentation plan for such strategy or update.".
16	SEC. 102. MARITIME TRANSPORTATION SYSTEM NATIONAL
17	ADVISORY COMMITTEE.
18	Section 50402 is amended—
19	(1) in subsection (b), by striking "Secretary of
20	Transportation" and inserting "Maritime Security
21	Advisor and Maritime Security Board"; and
22	(2) in subsection (c)—
23	(A) in paragraph (1), by striking "by the
24	Secretary of Transportation":

1	(B) by striking paragraph (3) and insert-
2	ing the following:
3	"(3) Representation.—Members of the Com-
4	mittee shall be appointed as follows:
5	"(A) The Maritime Security Advisor shall
6	appoint the following members of the Com-
7	mittee:
8	"(i) At least one member to represent
9	the Environmental Protection Agency.
10	"(ii) At least one member to represent
11	the Department of Commerce.
12	"(iii) At least one member to rep-
13	resent the Corps of Engineers.
14	"(iv) At least one member to rep-
15	resent the Coast Guard.
16	"(v) At least one member to represent
17	Customs and Border Protection.
18	"(vi) At least one member to rep-
19	resent the Maritime Administration.
20	"(vii) At least one member to rep-
21	resent the Department of Agriculture.
22	"(viii) At least one member to rep-
23	resent the State Department.

1	"(ix) At least one member to rep-
2	resent State and local governmental enti-
3	ties.
4	"(B) Additional members shall represent
5	private sector entities that reflect a cross-sec-
6	tion of maritime industries, including
7	credentialed United States merchant mariners,
8	port and water stakeholders, academia, and
9	labor, of whom—
10	"(i) 3 shall be appointed by the ma-
11	jority leader of the Senate;
12	"(ii) 3 shall be appointed by the mi-
13	nority leader of the Senate;
14	"(iii) 3 shall be appointed by the
15	Speaker of the House of Representatives;
16	and
17	"(iv) 3 shall be appointed by the mi-
18	nority leader of the House of Representa-
19	tives.
20	"(C) The Maritime Security Advisor may
21	appoint additional members of the Committee,
22	including additional representatives from the
23	United States Merchant Marine Academy, State
24	maritime academies, or other Federal agencies,
25	as the Secretary considers appropriate."; and

1	(C) in paragraph (4), by redesignating
2	subparagraphs (A) and (B) as clauses (i) and
3	(ii), respectively, and adjusting the margins ac-
4	cordingly;
5	(D) by redesignating paragraph (4) as sub-
6	paragraph (A) and adjusting the margins ac-
7	cordingly;
8	(E) by inserting after paragraph (3) the
9	following:
10	"(4) Restrictions on members.—"; and
11	(F) at the end of paragraph (4), as so des-
12	ignated, by inserting the following:
13	"(B) Restrictions on additional mem-
14	BERS.—Members appointed under this para-
15	graph that are not representing Federal agen-
16	cies—
17	"(i) shall remain on the Committee
18	for a term of 3 years from the date that
19	the member is appointed; and
20	"(ii) may not serve more than 2 con-
21	secutive terms.".
22	SEC. 103. DIRECT HIRE AUTHORITY; AUTHORIZATION FOR
23	ADMINISTRATIVE EXPENSES.
24	(a) Maritime Administration Direct Hire Au-
25	THORITY.—

1	(1) In General.—The Maritime Administrator
2	may appoint, without regard to the provisions of sec-
3	tions 3309 through 3319 of title 5, United States
4	Code, candidates to positions in the competitive serv-
5	ice within the Maritime Administration for which—
6	(A) public notice has been given;
7	(B) the Administrator has determined that
8	a critical hiring need exists; and
9	(C) the Administrator has consulted with
10	the Director of the Office of Personnel Manage-
11	ment regarding—
12	(i) the positions for which the Admin-
13	istrator plans to recruit;
14	(ii) the quantity of candidates Admin-
15	istrator is seeking; and
16	(iii) the assessment and selection poli-
17	cies the Administrator plans to utilize.
18	(2) Definition of Critical Hiring Need.—
19	In this subsection, the term "critical hiring need"
20	means personnel necessary for the implementation of
21	this Act and associated work.
22	(b) COAST GUARD DIRECT HIRE AUTHORITY.—
23	(1) In general.—The Secretary of the depart-
24	ment in which the Coast Guard is operating may ap-
25	point, without regard to the provisions of sections

1	3309 through 3319 of title 5, United States Code,
2	candidates to positions in the competitive service
3	within offices under the Assistant Commandant for
4	Prevention Policy of the Coast Guard, for which—
5	(A) public notice has been given;
6	(B) the Secretary has determined that a
7	critical hiring need exists; and
8	(C) the Secretary has consulted with the
9	Director of the Office of Personnel Management
10	regarding—
11	(i) the positions for which the Sec-
12	retary plans to recruit;
13	(ii) the quantity of candidates Sec-
14	retary is seeking; and
15	(iii) the assessment and selection poli-
16	cies the Secretary plans to utilize.
17	(2) Definition of Critical Hiring Need.—
18	In this subsection, the term "critical hiring need"
19	means personnel necessary for the implementation of
20	this Act and associated work.
21	(c) Competitive Service.—In this section the term
22	"competitive service" has the meaning given the term in
23	section 2102 of title 5, United States Code.
24	(d) Authorization of Appropriations for Ad-
25	MINISTRATIVE EXPENSES.—There is authorized to be ap-

- 1 propriated from the Maritime Security Trust Fund estab-
- 2 lished under section 50301(b) of title 46, United States
- 3 Code—
- 4 (1) \$30,000,000 to the Secretary of Transpor-
- 5 tation for administrative expenses of the Maritime
- 6 Administration to administer subtitle V of title 46,
- 7 United States Code, for each of fiscal years 2026
- 8 through 2035;
- 9 (2) \$30,000,000 to the Secretary of the depart-
- ment in which the Coast Guard is operating for ad-
- ministrative expenses of the Coast Guard to admin-
- ister subtitle II of title 46, United States Code, for
- each of fiscal years 2026 through 2035; and
- 14 (3) \$2,000,000 to the Federal Maritime Com-
- mission for administrative expenses of the Federal
- Maritime Commission to administer subtitle IV of
- title 46, United States Code.

#### 18 SEC. 104. IMPLEMENTATION PLAN.

- 19 (a) Implementation Plan Required.—Not later
- 20 than 60 days after the date of enactment of this Act, the
- 21 Maritime Administrator and the Secretary of the depart-
- 22 ment in which the Coast Guard is operating shall each
- 23 submit to the appropriate committees of Congress and the
- 24 Maritime Security Board a separate implementation plan

1	for carrying out this Act, and the amendments made by
2	this Act.
3	(b) Elements.—Each implementation plan required
4	under subsection (a) shall include, for each action required
5	of the Maritime Administrator and the Secretary of the
6	department in which the Coast Guard is operating (as ap-
7	plicable) in this Act, including the amendments made by
8	this Act—
9	(1) an identification of all administrative re-
10	structuring requirements;
11	(2) an identification of each office or division
12	within the Maritime Administration or Coast Guard
13	principally responsible for each relevant section of
14	this Act;
15	(3) an identification of additional personnel
16	needed to sufficiently implement this Act, a hiring
17	plan, and a training plan;
18	(4) an identification of any barrier (including
19	any policy, law, or regulation) to implementation of

(5) a descriptive implementation timeline, taking into account the administrative needs of the Maritime Administration or the Coast Guard; and

any section of this Act, and recommendations to ad-

dress those barriers;

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(6) any additional components determined ap
propriate by the Maritime Administrator or such
Secretary to ensure the success of implementation of
this Act.
(c) Briefing.—Not later than 15 days after submit
ting each implementation plan required under subsection
(a), the Maritime Administrator and the Secretary of the
department in which the Coast Guard is operating shall
provide a briefing to the appropriate committees of Con
gress on the status of that implementation plan required
under subsection (a).
(d) BIANNUAL UPDATE.—Not less frequently than
biannually following the submission of the plans under
subsection (a) and for 2 years thereafter, the Maritime
Administrator and the Secretary of the department in
which the Coast Guard is operating shall submit to the
appropriate committees of Congress separate reports con
taining any updates on the implementation of such plans
(e) GAO REVIEW.—The Comptroller General of the
United States shall—
(1) not later than 2 years after the date of en
actment of this Act, and biennially thereafter for 10

in accordance with this Act, and the amendments

made by this Act; and

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1	(2) submit to the appropriate committees of
2	Congress the results of each review.
3	SEC. 105. FEDERAL MARITIME COMMISSION REPORT ON
4	VESSELS OF THE UNITED STATES.
5	(a) In General.—The Federal Maritime Commis-
6	sion shall annually submit a report to the Maritime Secu-
7	rity Board and the appropriate committees of Congress
8	evaluating the competitiveness of vessels of the United
9	States in foreign commerce. The Maritime Security Board
10	shall utilize the findings of such report to inform the Na-
11	tional Maritime Strategy under section 50114 of title 46,
12	United States Code, and other activities of the Board.
13	(b) Contents.—The report shall include—
14	(1) metrics concerning carriage of foreign com-
15	merce on vessels of the United States;
16	(2) information about the price parity of car-
17	riage of foreign commerce on vessels of the United
18	States versus foreign vessels (as defined in section
19	110 of title 46, United States Code) by market;
20	(3) identification of markets of opportunity for
21	the United States to compete in foreign commerce
22	where rates are in relative parity to vessels of the
23	United States:

1	(4) markets in which United States interests
2	paid above average rates for foreign commerce, in-
3	cluding with foreign and domestic carriers; and
4	(5) an assessment of the foreign vessel reg-
5	istries of peer competitor countries to determine—
6	(A) the roles of the governments of peer
7	competitor countries in their vessel registry
8	processes, including policy practices that may
9	provide a disadvantage to the United States;
10	(B) the sizes of the fleets of foreign vessels
11	registered with such countries, including how
12	many of such foreign vessels are domestically
13	built and how many are built in other countries
14	and
15	(C) the price parity of vessels of the
16	United States, as compared to foreign vessels
17	registered with peer competitor countries that
18	are operating in global markets identified as a
19	priority by the Federal Maritime Commission.
20	TITLE II—MARITIME SECURITY
21	TRUST FUND
22	SEC. 201. MARITIME SECURITY TRUST FUND ESTABLISHED
23	Section 50301 of title 46, United States Code, is
24	amended—

1	(1) by striking the section heading and insert-
2	$\operatorname{ing}$ "Funds established";
3	(2) in subsection (e)—
4	(A) in paragraph (2), by redesignating
5	subparagraphs (A), (B), and (C), as clauses (i),
6	(ii), and (iii), respectively, and adjusting the
7	margins accordingly;
8	(B) by redesignating paragraphs (1), (2),
9	and (3), as subparagraphs (A), (B), and (C),
10	respectively, and adjusting the margins accord-
11	ingly;
12	(C) in subparagraph (A), as redesignated
13	by subparagraph (B), by striking "paragraph
14	(2)" and inserting "subparagraph (B)";
15	(D) in subparagraph (B), as redesignated
16	by subparagraph (B), in the matter preceding
17	clause (i), by striking "Paragraph (1)" and in-
18	serting "Subparagraph (A)"; and
19	(E) in subparagraph (C), as redesignated
20	by subparagraph (B), by striking "Paragraph
21	(1)" and inserting "Subparagraph (A)";
22	(3) in subsection (f), by redesignating para-
23	graphs (1) through (4) as subparagraphs (A)
24	through (D), respectively, and adjusting the margins
25	accordingly;

1	(4) by redesignating subsections (b) through (g)
2	as paragraphs (2) through (7), respectively, and ad-
3	justing the margins accordingly;
4	(5) in subsection (a), by striking "In Gen-
5	ERAL" and all that follows through "There is a" and
6	inserting the following:
7	"(a) Vessel Operations Revolving Fund.—
8	"(1) In general.—There is a";
9	(6) in paragraph (4), by striking "subsection
10	(a)" and inserting "paragraph (1)"; and
11	(7) by adding at the end the following:
12	"(b) Maritime Security Trust Fund.—
13	"(1) In General.—There is a 'Maritime Secu-
14	rity Trust Fund' for use in carrying out programs
15	or activities associated with supporting the merchant
16	marine of the United States and the maritime indus-
17	trial base, as authorized under the SHIPS for Amer-
18	ica Act of 2025.
19	"(2) Transfer of amounts.—The Fund shall
20	be credited with amounts equivalent to the receipts
21	from each of the following:
22	"(A) The taxes received in the Treasury
23	under—
24	"(i) section 60301 of this title (relat-
25	ing to regular tonnage taxes):

1	"(ii) section 60302 of this title (relat-
2	ing to special tonnage taxes); and
3	"(iii) section 60303 of this title (relat-
4	ing to light money).
5	"(B) The revenue collected from—
6	"(i) duties imposed under section 466
7	of the Tariff Act of 1930 (19 U.S.C. 1466)
8	(relating to equipment and repair of ves-
9	sels);
10	"(ii) duties, fees, or monetary pen-
11	alties imposed by the United States Trade
12	Representative under section 301 of the
13	Trade Act of 1974 (19 U.S.C. 2411) pur-
14	suant to the determination of the Trade
15	Representative that the targeting of the
16	maritime, logistics, and shipbuilding sec-
17	tors for dominance by the People's Repub-
18	lic of China is unreasonable and burdens
19	or restricts United States commerce, notice
20	of which was published in the Federal Reg-
21	ister on January 23, 2025 (90 Fed. Reg.
22	8089); and
23	"(iii) duties imposed under section
24	60502 of this title (relating to discrimi-

1	nating duty on goods imported in foreign
2	vessels or from contiguous countries).
3	"(C) Any penalties paid with respect to a
4	vessel pursuant to any of the following sections
5	of this title:
6	"(i) Section 2017.
7	"(ii) Section 2302.
8	"(iii) Section 3318.
9	"(iv) Section 3718.
10	"(v) Section 4106.
11	"(vi) Section 5116.
12	"(vii) Section 11303.
13	"(viii) Section 11501.
14	"(ix) Section 12151.
15	"(x) Section 12507.
16	"(xi) Section 14701.
17	"(xii) Section 30707, with respect to
18	the portion of the fine that goes to the
19	United States Government under sub-
20	section (e) of such section.
21	"(xiii) Section 31309.
22	"(xiv) Section 31330.
23	"(xv) Section 41107.
24	"(xvi) Section 41108.
25	"(xvii) Section 42108.

1	"(xviii) Section 44104.
2	"(xix) Section 70052.
3	"(xx) Section 70119.
4	"(xxi) Section 70506.
5	"(xxii) Section 80509.
6	"(D) Any revenue generated in connection
7	with the seizure and forfeiture of a maritime
8	vessel under—
9	"(i) section 3 of the Act of August 5,
10	1935 (49 Stat. 518, chapter 438; 19
11	U.S.C. 1703);
12	"(ii) section 70052 of this title; and
13	"(iii) section 70507 of this title.
14	"(3) Total balance.—The total amount in
15	the Maritime Security Trust Fund at any time shall
16	not exceed \$20,000,000,000.
17	"(4) Expenditures.—Amounts in the Mari-
18	time Security Trust Fund shall be available for mak-
19	ing expenditures before October 1, 2035, to meet
20	those obligations of the United States heretofore and
21	hereafter incurred which are authorized to be paid
22	out of the Maritime Security Trust Fund under the
23	SHIPS for America Act of 2025, including the
24	amendments made in such Act.".

1	SEC. 202. REGULAR TONNAGE TAXES.
2	(a) Rate Updates.—Section 60301 of title 46,
3	United States Code, is amended—
4	(1) in subsection (a), by striking ", for fiscal
5	years 2006 through 2010, and 2 cents per ton not
6	to exceed a total of 10 cents per ton per year, for
7	each fiscal year thereafter"; and
8	(2) in subsection (b), by striking ", for fiscal
9	years 2006 through 2010, and 6 cents per ton, not
10	to exceed a total of 30 cents per ton per year, for
11	each fiscal year thereafter".
12	(b) Foreign Shipyard of Concern.—
13	(1) Definition.—The term "foreign shipyard
14	of concern" means—
15	(A) a shipyard owned by a firm owned or
16	controlled by the government of a foreign coun-
17	try of concern or a foreign entity of concern,
18	that has the capacity to produce both military
19	and commercial vessels; and
20	(B) a foreign shipyard designated under
21	paragraph (2).
22	(2) Designation.—
23	(A) IN GENERAL.—Beginning after Octo-
24	ber 1, 2027, the Maritime Security Advisor, in
25	consultation with the Maritime Security Board,

shall designate certain foreign shipyards that

1	pose a threat to the national security or eco-
2	nomic security of the United States as foreign
3	shipyards of concern, in accordance with this
4	paragraph.
5	(B) Notice and comment.—A proposed
6	designation under subparagraph (A) shall be
7	subject to notice and comment in the Federal
8	Register.
9	(C) ANNUAL REVISIONS.—The list of ship-
10	yards designated under this paragraph shall be
11	revised, and new shipyards may be designated,
12	not more frequently than once a year.
13	(c) Penalty Rates; Inflation.—Section 60301 of
14	title 46, United States Code, is further amended—
15	(1) by redesignating subsection (c) as sub-
16	section (e); and
17	(2) by inserting after subsection (b) the fol-
18	lowing:
19	"(c) Penalty Rate.—
20	"(1) In General.—In accordance with para-
21	graph (2), and in addition to the tax imposed on a
22	vessel under subsection (b), a penalty tax with no
23	annual limit is imposed on a vessel subject to the tax
24	imposed under subsection (b), at a rate of—
25	"(A) \$5 per ton for a vessel that—

1	"(i) is owned or operated by a foreign
2	entity of concern;
3	"(ii) is a vessel registered under a
4	registry of a foreign country of concern;
5	"(iii) was a vessel registered under a
6	registry of a foreign country of concern at
7	any time during the 3 years preceding the
8	date of the determination of the applica-
9	tion of subsection (a) or (b); or
10	"(iv) is owned or operated by an enti-
11	ty, with respect to which—
12	"(I) an amount equal to 50 per-
13	cent or greater of the total number of
14	vessels ordered at the time of the de-
15	termination of the application of sub-
16	section (a) or (b) are vessels ordered
17	from a shipyard of concern; or
18	"(II) an amount equal to 50 per-
19	cent or greater of the total number of
20	vessels that the entity expects to have
21	delivered in the period of 24 months
22	after the time of such determination
23	are vessels expected to be delivered by
24	a shipyard of concern;

4	((/ <b>D</b> ) + 2 <b>x</b> 2
1	"(B) \$3.50 per ton for a vessel that is
2	owned or operated by an entity, with respect to
3	which—
4	"(i) an amount equal to 25 percent or
5	more, but less than 50 percent, of the total
6	number of vessels ordered at the time of
7	the determination of the application of
8	subsection (a) or (b) are vessels ordered
9	from a shipyard of concern; or
10	"(ii) an amount equal to 25 percent
11	or more, but less than 50 percent, of the
12	total number of vessels that the entity ex-
13	pects to have delivered in the period of 24
14	months after the time of such determina-
15	tion are vessels expected to be delivered by
16	a shipyard of concern;
17	"(C) \$1.25 per ton for a vessel that is
18	owned or operated by an entity with a fleet of
19	vessels, of which an amount equal to 50 percent
20	or more of the number of such vessels were con-
21	structed or underwent any repairs (excluding
22	necessary repairs as described in paragraph (1)
23	of section 466(d) of the Tariff Act of 1930 (19
24	U.S.C. 1466(d)(1))) in a shipyard of concern at
25	any time during the 3 years preceding the date

1	of the determination of the application of sub-
2	section (b).
3	"(2) Highest applicable rate.—A vessel
4	with respect to which the descriptions in 2 or more
5	subparagraphs in paragraph (1) apply, shall be sub-
6	ject to the highest applicable rate described in that
7	paragraph.
8	"(3) Definitions.—In this subsection—
9	"(A) the terms 'foreign country of concern'
10	and 'foreign entity of concern' have the mean-
11	ings given those terms in section 4 of the
12	SHIPS for America Act of 2025; and
13	"(B) the term 'foreign shipyard of concern'
14	has the meaning give that term in section 202
15	of that Act.
16	"(d) Index for Inflation.—The taxes imposed
17	under this section shall be annually increased to account
18	for inflation.".
19	SEC. 203. PRESIDENTIAL SUSPENSION OF TONNAGE TAXES
20	AND LIGHT MONEY.
21	Section 60304 of title 46, United States Code, is
22	amended to read as follows:

1	"§ 60304. Presidential suspension of tonnage taxes
2	and light money
3	"(a) In General.—Except as provided in subsection
4	(b), if the President is satisfied that the government of
5	a foreign country does not impose discriminating or coun-
6	tervailing duties to the disadvantage of the United States,
7	the President may suspend the imposition of special ton-
8	nage taxes and light money under sections 60302 and
9	60303 of this title on vessels of that country.
10	"(b) Exception.—Subsection (a) shall not apply to
11	any vessel that—
12	"(1) is owned or operated by a foreign entity of
13	concern (as that term is defined in section 4 of the
14	SHIPS for America Act of 2025);
15	"(2) is a vessel registered under a registry of a
16	foreign country of concern (as that term is defined
17	in section 4 of the SHIPS for America Act of 2025);
18	or
19	"(3) was a vessel registered under a registry of
20	a foreign country of concern (as that term is defined
21	in section 4 of the SHIPS for America Act of 2025)
22	at any time during the 3 years preceding the date
23	of the determination of the application of subsection
24	(a).''.

## 1 TITLE III—SEALIFT CAPABILITY

- 2 SEC. 301. SEALIFT CAPABILITY.
- 3 (a) In General.—Subtitle V of title 46, United
- 4 States Code, is amended by adding at the end the fol-
- 5 lowing:

#### 6 "PART H—STRATEGIC SEALIFT

"Sec.

### 7 "§ 59101. Objectives and policy

- 8 "(a) Objectives.—It is necessary for the national
- 9 defense and economic security of the United States that
- 10 the United States have vessels of the United States capa-
- 11 ble of providing and supporting strategic sealift—
- 12 "(1) sufficient to meet surge defense deploy-
- ment and essential economic activities for the United
- 14 States in times of crisis or war;
- 15 "(2) sufficient to respond unilaterally to na-
- tional security threats in geographic areas not cov-
- ered by alliance commitments and ensure economic
- security resilience for United States trade; and
- 19 "(3) built, operated, and maintained during all
- times, primarily in the United States to protect and
- 21 ensure national security resiliency and avoid foreign
- 22 coercion of critical supply chains.

<sup>&</sup>quot;59101. Objectives and policy.

<sup>&</sup>quot;59102. Procurement, maintenance, and operation.

<sup>&</sup>quot;59103. Sealift prioritization.

<sup>&</sup>quot;59104. Report on privilege.

1 "(b) Policy.—It is the policy of the United States 2 to encourage and aid the development and maintenance 3 of vessels of the United States with strategic sealift capa-4 bilities satisfying the objectives described in subsection 5 (a). 6 "(c) Strategy Required.— 7 "(1) In General.—The Maritime Security 8 Board shall annually develop a strategy to leverage 9 the financial assistance programs established under 10 part C of this subtitle to expand the number of vessels of the United States needed to accomplish the 11 12 objectives described under subsection (a). 13 "(2) STRATEGY COMPONENTS.—The strategy 14 developed by the Maritime Security Board shall in-15 clude— "(A) annual goals for the number of ves-16 17 sels that will be brought into the fleet of vessels 18 of the United States capable of providing stra-19 tegic sealift utilizing the Maritime Security 20 Fleet under chapter 531 of this title, the Cable 21 Security Fleet under chapter 532 of this title, 22 the Tanker Security Fleet under chapter 534 of 23 this title, the Strategic Commercial Fleet under

chapter 536 of this title, and the Shipbuilding

Financial Incentives program, consistent with

24

1	the most recent Mobility Capability Require-
2	ments Study produced by United States Trans-
3	portation Command; and
4	"(B) an assessment of domestic ship-
5	building capacity and a strategy to increase the
6	capacity of the domestic shipbuilding industry
7	utilizing the Shipbuilding Financial Incentives
8	program.
9	"(3) National maritime strategy.—The
10	strategy developed by the Maritime Security Board
11	under paragraph (1) shall be consistent with the Na-
12	tional Maritime Strategy developed under section
13	50114.
14	"(d) Report Required.—
15	"(1) In general.—Upon completion, the Mari-
16	time Security Board shall transmit to the appro-
17	priate committees of Congress a summary of the
18	strategy developed under subsection (c), with a clas-
19	sified annex as necessary.
20	"(2) Definition.—In this part, the term 'ap-
21	propriate committees of Congress' has the meaning
22.	given that term in section 4 of the SHIPS for Amer-

ica Act of 2025.

#### 1 "§ 59102. Procurement, maintenance, and operation

- 2 "(a) STATEMENT OF POLICY.—The Maritime Admin-
- 3 istrator, in coordination with the Secretary of Defense and
- 4 the Secretary of Homeland Security, shall build, acquire,
- 5 maintain, coordinate, support, and operate a sufficient
- 6 and privileged fleet of vessels of the United States with
- 7 commercial and military sealift capability.
- 8 "(b) Supplemental Capability.—In developing
- 9 sealift capability under this part, the Secretary of Trans-
- 10 portation and the Secretary of Defense shall continue to
- 11 support a sufficient Maritime Security Fleet under chap-
- 12 ter 531 of this title, a Cable Security Fleet under chapter
- 13 532 of this title, a Tanker Security Fleet under chapter
- 14 534 of this title, the Strategic Commercial Fleet under
- 15 chapter 536 of this title, a Military Sealift Command of
- 16 the Department of the Navy, and a Ready Reserve Force
- 17 component of the National Defense Reserve Fleet under
- 18 section 57100 of this title, to provide capacity and resil-
- 19 iency for unilateral United States strategic sealift in
- 20 peace, crisis, and war.
- 21 "(c) Judicial Review.—No court shall have juris-
- 22 diction to review decisions made by the Maritime Adminis-
- 23 trator, the Secretary of Defense, or the Secretary of
- 24 Homeland Security with respect to this section.

## 1 "§ 59103. Sealift prioritization

- 2 "(a) IN GENERAL.—In acquiring, maintaining, co-
- 3 ordinating, and supporting a fleet of vessels capable of
- 4 providing sealift capacity during wartime and crisis, the
- 5 Maritime Administrator, in coordination with the Sec-
- 6 retary of Defense, shall ensure the availability of vessels,
- 7 in the following order of priority:
- 8 "(1) Commercial vessels of the United States.
- 9 "(2) Vessels of the United States that are
- owned and operated by the United States Govern-
- 11 ment.
- 12 "(3) Vessels of countries that are defense treaty
- allies of the United States.
- 14 "(4) Vessels of countries that are strategic
- partners of the United States.
- 16 "(b) Judicial Review.—No court shall have juris-
- 17 diction to review decisions made by the Maritime Adminis-
- 18 trator or the Secretary of Defense with respect to this sec-
- 19 tion.

# 20 **"§ 59104. Report on privilege**

- 21 "(a) IN GENERAL.—Not later than March 1, 2026,
- 22 the Secretary of Transportation, in coordination with the
- 23 Secretary of Commerce, the Chair of the Federal Maritime
- 24 Commission, and the Director of the Office of Manage-
- 25 ment and Budget, shall submit to the appropriate commit-
- 26 tees of Congress a report including ways to ensure vessels

- 1 of the United States operating in foreign commerce are
- 2 privileged in regulation, taxation, fees, insurance, and pol-
- 3 icy compared to foreign vessels conducting trade with a
- 4 United States domiciled entity, while remaining consistent
- 5 with the international obligations of the United States.
- 6 "(b) Contents.—In submitting the report under
- 7 subsection (a), the Secretary of Transportation shall in-
- 8 clude options for regulating trade with foreign vessels in
- 9 order to sustain and grow the Maritime Security Fleet
- 10 under chapter 531 of this title, the Cable Security Fleet
- 11 under chapter 532 of this title, the Tanker Security Fleet
- 12 under chapter 534 of this title, the Strategic Commercial
- 13 Fleet under chapter 536 of this title, and other vessels
- 14 of the United States operating in foreign commerce.".
- 15 (b) Clerical Amendment.—The table of chapters
- 16 for subtitle V of title 46, United States Code, is amended
- 17 by adding at the end the following:

"PART H—STRATEGIC SEALIFT".

- 18 SEC. 302. NATIONAL FREIGHT STRATEGIC PLAN.
- 19 Section 70102(b) of title 49, United States Code, is
- 20 amended—
- 21 (1) in paragraph (16), by striking "and" after
- 22 the semicolon;
- 23 (2) in paragraph (17), by striking the period at
- the end and inserting "; and"; and
- 25 (3) by adding at the end the following:

1	"(18) consideration of United States strategic
2	sealift objectives and strategies established under
3	section 59101 of title 46; and
4	"(19) consideration of maritime networks in
5	multimodal freight corridors.".
6	SEC. 303. FOREIGN SHIPPING PRACTICES; CONTROLLED
7	CARRIERS.
8	(a) Foreign Shipping Practices.—Section
9	42301(b) of title 46, United States Code, is amended—
10	(1) in paragraph (2), by inserting "or pas-
11	sengers" after "transportation of cargo"; and
12	(2) in paragraph (5), by inserting "or pas-
13	sengers" after "carriage of cargo".
14	(b) Controlled Carriers.—Chapter 407 of title
15	46, United States Code, is amended—
16	(1) in section 40701—
17	(A) in subsection (a)—
18	(i) in paragraph (1), by striking "or"
19	at the end;
20	(ii) in paragraph (2), by striking the
21	period at the end and inserting "; or"; and
22	(iii) by adding at the end the fol-
23	lowing.

1	"(3) arrange or provide passenger transpor-
2	tation at a fare that is below a just and reasonable
3	level.";
4	(B) in subsection (b), by striking "rule, or
5	regulation" and inserting "rule, regulation, or
6	fare'';
7	(C) in subsection (c), by striking "rule, or
8	regulation" and inserting "rule, regulation, or
9	fare''; and
10	(D) in subsection (d), by striking "rule, or
11	regulation" and inserting "rule, regulation, or
12	fare'';
13	(2) in section 40702(b)—
14	(A) in the matter preceding paragraph (1),
15	by striking "rule, or regulation" and inserting
16	"rule, regulation, or fare";
17	(B) in paragraph (1), by striking "rate or
18	charge" and inserting "rate, charge, or fare";
19	and
20	(C) in paragraph (2), by striking "rule, or
21	regulation" and inserting "rule, regulation, or
22	fare'';
23	(3) in section 40703, by striking "a rate,
24	charge," and inserting "a rate, fare, charge,"; and
25	(4) in section 40704—

1	(A) in subsection (a), by striking "rule, or
2	regulation" and inserting "rule, regulation, or
3	fare'';
4	(B) in subsection (b), by striking "rule, or
5	regulation" and inserting "rule, regulation, or
6	fare'';
7	(C) in subsection (c), by striking "rule, or
8	regulation" and inserting "rule, regulation, or
9	fare" each place the term appears;
10	(D) in subsection (d)—
11	(i) in paragraph (1), by striking "rule,
12	or regulation" and inserting "rule, regula-
13	tion, or fare" each place the term appears;
14	and
15	(ii) in paragraph (2), by striking
16	"rule, or regulation" and inserting "rule,
17	regulation, or fare" each place the term
18	appears; and
19	(E) in subsection (e), by striking "rule, or
20	regulation" and inserting "rule, regulation, or
21	fare" each place the term appears.

1	TITLE IV—VESSELS OF THE
2	UNITED STATES IN INTER-
3	NATIONAL COMMERCE
4	Subtitle A—Strategic Sealift
5	Programs
6	SEC. 401. STRATEGIC COMMERCIAL FLEET.
7	(a) In General.—Part C of subtitle V of title 46,
8	United States Code, is amended by inserting after chapter
9	535 the following:
10	"CHAPTER 536—STRATEGIC COMMERCIAL
11	FLEET
	"Sec. "53601. Definitions. "53602. Establishment of Strategic Commercial Fleet. "53603. Operating agreements. "53604. Payments. "53605. National security requirements. "53606. Regulations.
12	"§ 53601. Definitions
13	"In this chapter:
14	"(1) Administrator.—The term 'Adminis-
15	trator' means the Maritime Administrator.
16	"(2) Appropriate committees of con-
17	GRESS.—The term 'appropriate committees of Con-
18	gress' means—
19	"(A) the Committee on Armed Services,
20	the Committee on Commerce, Science, and
21	Transportation, and the Committee on Appro-
22	priations of the Senate; and

1	"(B) the Committee on Armed Services,
2	the Committee on Transportation and Infra-
3	structure, and the Committee on Appropriations
4	of the House of Representatives.
5	"(3) Coastwise trade.—The term 'coastwise
6	trade' means commerce or trade that is subject to
7	the requirements of section 55102.
8	"(4) COVERED ENTITY.—The term 'covered en-
9	tity' means—
10	"(A) any owner or operator of a vessel eli-
11	gible under section 53602(d); or
12	"(B) a bid team consisting of—
13	"(i) an entity eligible under subpara-
14	graph (A);
15	"(ii) a shipyard in the United States
16	with the ability, experience, financial re-
17	sources, and other qualifications necessary
18	for—
19	"(I) the construction of a vessel
20	eligible for inclusion in the Strategic
21	Commercial Fleet; or
22	"(II) the repair of such a vessel;
23	and
24	"(iii) another legal entity that is not
25	a foreign entity of concern.

1	"(5) FLEET.—The term 'Fleet' means the Stra-
2	tegic Commercial Fleet established under section
3	53602.
4	"(6) Foreign commerce.—The term 'foreign
5	commerce' means—
6	"(A) commerce or trade between the
7	United States, its territories or possessions, or
8	the District of Columbia, and a foreign country;
9	and
10	"(B) commerce or trade between foreign
11	countries.
12	"(7) Foreign country of concern; foreign
13	ENTITY OF CONCERN.—The terms 'foreign country
14	of concern' and 'foreign entity of concern' have the
15	meanings given such terms in section 4 of the Ship-
16	building and Harbor Infrastructure for Prosperity
17	and Security for America Act of 2025.
18	"(8) Qualified foreign built vessel.—The
19	term 'qualified foreign built vessel'—
20	"(A) means a vessel that—
21	"(i) is not more than 14 years of age;
22	"(ii) is, prior to entry into the Fleet,
23	documented under the laws of the United
24	States; and

1	"(iii) was constructed (or recon-
2	structed) outside the United States; and
3	"(B) does not include a vessel that—
4	"(i) was owned or operated by a for-
5	eign entity of concern;
6	"(ii) is a vessel of a foreign country of
7	concern;
8	"(iii) was constructed by a shipyard
9	that was owned or operated by a foreign
10	entity of concern or located in a foreign
11	country of concern; or
12	"(iv) was registered as a vessel of a
13	foreign country of concern at any time
14	during the 3 years prior to entry into the
15	Fleet.
16	"(9) United states built vessel.—The
17	term 'United States built vessel' means a vessel that
18	is constructed in the United States (and, if recon-
19	structed, reconstructed in the United States).
20	"(10) United states citizen trust.—The
21	term 'United States citizen trust' has the meaning
22	given such term in section 53201

1	"§ 53602. Establishment of Strategic Commercia
2	Fleet
3	"(a) In General.—The Administrator, in consulta
4	tion with the Secretary of Defense, shall establish a fleet
5	to be known as the 'Strategic Commercial Fleet', of active
6	commercially viable, militarily useful, privately owned ves
7	sels to meet national defense and other security require
8	ments and maintain a United States presence in inter-
9	national commercial shipping.
10	"(b) Number of Vessels.—The Administrator
11	shall seek to select eligible vessels described in subsectio
12	(d) for the Fleet through an annual competitive selectio
13	process in accordance with the annual target number for
14	the Fleet recommended by the Maritime Security Boar
15	under section 50401(b)(2)(B)(i). Through such annual se
16	lection process, the Administrator shall—
17	"(1) select for inclusion in the Fleet not fewer
18	than 10 vessels in the 12-month period that begin
19	on the date that is 2 years after the date of enact
20	ment of this section;
21	"(2) increase the number of vessels selected for
22	inclusion in the Fleet annually such that not late
23	than 5 years after such date of enactment, not fewer
24	than 20 vessels are selected for such inclusion annu
25	ally: and

1	"(3) ensure that the total number of vessels in-
2	cluded in the fleet shall be not more than 250 ves-
3	sels at any point in time.
4	"(c) Solicitation; Entry Into Fleet.—
5	"(1) Solicitation.—
6	"(A) IN GENERAL.—Not later than 1 year
7	after the date of enactment of this section, the
8	Administrator shall solicit applications from
9	covered entities to competitively select vessels
10	that are eligible under subsection (d) and meet
11	the requirements of this subsection for inclusion
12	in the Fleet.
13	"(B) Public solicitation require-
14	MENTS.—In soliciting applications under sub-
15	paragraph (A), the Administrator—
16	"(i) shall—
17	"(I) publish a notice in the Fed-
18	eral Register, which, at a minimum,
19	identifies the requirements for the
20	number of vessels as established by
21	the Administrator and the Maritime
22	Security Board under subsection (b);
23	and

1	"(II) allow applicants not less
2	than 30 days to submit an application
3	for entry into the Fleet; and
4	"(ii) may, in coordination with the
5	Maritime Security Board, include in the
6	notice in the Federal Register—
7	"(I) target numbers for each ves-
8	sel type that will be selected for inclu-
9	sion in the Fleet each year; and
10	"(II) guidance on proposed an-
11	nual operating support payments and
12	annual capital support payments for
13	each vessel type solicited, to ensure—
14	"(aa) covered entities submit
15	applications that are priced com-
16	petitively and meet the needs of
17	the Fleet; and
18	"(bb) there is a competitive
19	selection process as described in
20	this section.
21	"(2) Eligible applications.—The Adminis-
22	trator shall solicit and accept applications in sepa-
23	rate processes for each of the following:
24	"(A) Newly constructed vessels—

1	"(i) In general.—A covered entity
2	may submit an application for the Fleet
3	that involves the construction of a United
4	States built vessel and operation of such
5	vessel as a vessel of the United States in
6	foreign commerce.
7	"(ii) Interim vessel.—An applica-
8	tion described in clause (i) from a covered
9	entity may include a proposal for the use
10	of an interim vessel, if such proposal pro-
11	vides that—
12	"(I) the covered entity will oper-
13	ate a qualified foreign-built vessel as a
14	vessel of the United States in foreign
15	commerce as part of the Fleet until
16	the United States built vessel de-
17	scribed in such clause enters the
18	Fleet, in accordance with the mile-
19	stones established within the oper-
20	ating agreement under section
21	53603(e)(1);
22	"(II) when the United States
23	built vessel enters the Fleet or the
24	covered entity fails to meet milestones
25	established in the operating agree-

1	ment, the qualified foreign-built vessel
2	shall be removed from the Fleet; and
3	"(III) the covered entity may
4	then transfer and register the quali-
5	fied foreign-built vessel under a reg-
6	istry of any foreign country that is
7	not a foreign country of concern.
8	"(B) Qualified foreign-built ves-
9	SELS.—
10	"(i) In General.—Through fiscal
11	year 2030, a covered entity may submit an
12	application for the Fleet that involves the
13	operation of a qualified foreign-built vessel
14	as a vessel of the United States in foreign
15	commerce.
16	"(ii) Exception.—After fiscal year
17	2030, the Administrator may not enter
18	into a new agreement to bring a qualified
19	foreign-built vessel into the Fleet unless—
20	"(I) the vessel is operating as an
21	interim vessel under subparagraph
22	(A)(ii); or
23	"(II) the Administrator and Sec-
24	retary of Defense, in consultation with
25	the Maritime Security Board, jointly

certify to the appropriate committees

of Congress that adding additional

qualified foreign-built vessels to the

Fleet is necessary for the national se
curity of the United States until re
placed by a newly constructed vessel

to meet the schedule under subsection

(b).

#### "(3) Procedure.—

"(A) IN GENERAL.—A covered entity desiring to have a vessel selected for the Fleet shall submit an eligible application under paragraph (2) as at such time, in such manner, and containing such information as the Administrator may require. Such application shall include—

"(i) a proposed annual operating support payment, which may cover the difference in operating costs (including costs associated with vessel repair) associated with operating the vessel as a vessel of the United States as compared to a fair and reasonable estimate of the cost of operating that type of vessel under the laws of a foreign country;

1	"(ii) in the case of an application de-
2	scribed in paragraph (2)(A), a proposed
3	annual capital support payment, which
4	may cover the difference in capital costs
5	associated with constructing the vessel in
6	the United States as compared to a fair
7	and reasonable estimate of the cost of con-
8	structing that type of vessel in a foreign
9	shipyard; and
10	"(iii) any other support payments
11	needed to make a vessel commercially via-
12	ble in foreign commerce.
13	"(B) BID TEAM.—In the case of an eligible
14	entity that is a bid team described in section
15	53601(4)(B), such team shall jointly submit an
16	application under this subsection for inclusion
17	in the Fleet.
18	"(4) Acceptance into fleet.—
19	"(A) IN GENERAL.—The Administrator
20	shall evaluate eligible applications submitted
21	under this subsection in order to, in accordance
22	with this paragraph, select applications that
23	meet the requirements of this section for ac-

ceptance in the Fleet.

23

"(B) CITIZENSHIP PREFERENCE.—In se-
lecting applications to meet the requirements of
this section, the Administrator shall ensure, to
the extent sufficient qualified applications are
received under this subsection, that not less
than 25 percent of vessels selected for the Fleet
shall be owned or operated by a covered entity
that is, or a bid team led by, a citizen of the
United States under section 50501.
"(C) Priority.—In evaluating eligible ap-
plications for selection in the Fleet and subject
to subparagraph (B), the Administrator shall
give priority to—
"(i) applications that represent the
best value to the Federal Government; and
"(ii) applications for vessels, or for
vessels providing services, that are deter-
mined by the Maritime Security Board to
have capabilities critical to the national
and economic security of the United
States.
"(D) Relationship to the tanker se-
CURITY FLEET.—If the most recent Mobility
Capability Requirements Study produced by

United States Transportation Command identi-

1	fies a need for a fleet of tanker vessels that are
2	vessels of the United States that exceeds the
3	size of the Tanker Security Fleet established
4	under chapter 534 of this title, the Adminis-
5	trator, in coordination with the Maritime Secu-
6	rity Board, may select for inclusion in the Fleet
7	a number of tanker vessels that is consistent
8	with the requirements of the Study.
9	"(E) Considerations for review.—In
10	evaluating eligible applications submitted under
11	this subsection for selection in the Fleet, the
12	Administrator shall—
13	"(i) determine that any vessel so se-
14	lected will be suitable for use by the
15	United States for national defense or mili-
16	tary purposes in time of war or national
17	emergency;
18	"(ii) determine that any vessel so se-
19	lected will aid in the promotion and devel-
20	opment of foreign commerce;
21	"(iii) determine that—
22	"(I) the proposed use of the ves-
23	sel in commercial service is reason-
24	able; and

1	"(II) the owner or operator of
2	the vessel possesses the ability, experi-
3	ence, financial resources, and other
4	qualifications necessary for the oper-
5	ation and maintenance of the vessel;
6	"(iv) determine that a shipyard se-
7	lected to construct a vessel under this sec-
8	tion possesses the ability, experience, fi-
9	nancial resources, equipment, and other
10	qualifications necessary to properly con-
11	struct the vessel;
12	"(v) determine that the price for the
13	construction (if applicable) and operation
14	of a vessel under this section is fair and
15	reasonable;
16	"(vi) consider whether the covered en-
17	tity commits to—
18	"(I) use equipment, materials,
19	and supplies that are produced in the
20	United States; and
21	"(II) utilize, to the maximum ex-
22	tent practicable, subcontractors and
23	suppliers that are based in the United
24	States;

1	"(vii) consider whether the covered
2	entity commits to repair, repower, and re-
3	condition a vessel under this section in a
4	shipyard in the United States; and
5	"(viii) consider whether the covered
6	entity has made commitments to worker
7	and community investment, including
8	through—
9	"(I) programs to expand employ-
10	ment opportunity for economically dis-
11	advantaged individuals; or
12	"(II) securing commitments from
13	regional educational and training enti-
14	ties and institutions of higher edu-
15	cation, as defined in section 102 of
16	the Higher Education Act of 1965 (20
17	U.S.C. 1002), to provide workforce
18	training, including programming for
19	training and job placement of eco-
20	nomically disadvantaged individuals.
21	"(5) TIMING.—
22	"(A) QUALIFIED FOREIGN VESSEL.—Not
23	later than 180 days after entering into an oper-
24	ating agreement under section 53603 with a
25	covered entity for inclusion of a qualified for-

1	eign-built vessel into the Fleet, such vessel shall
2	be placed into service as part of the Fleet.
3	"(B) Newly constructed vessel.—Not
4	later than 36 months after entering into an op-
5	erating agreement under section 53603 with a
6	covered entity for inclusion of a newly con-
7	structed United States built vessel described in
8	paragraph (2)(A), such vessel shall be placed
9	into service as part of the Fleet.
10	"(C) Delayed admission.—The Adminis-
11	trator may delay the entry of a vessel selected
12	to participate in the Fleet for—
13	"(i) a delay in the construction of
14	such vessel; or
15	"(ii) difficulty of the owner or oper-
16	ator of such vessel in recruiting United
17	States mariners as required under section
18	53603(b)(1)(A).
19	"(d) Vessel Eligibility.—A vessel is eligible to be
20	included in the Fleet if—
21	"(1) the vessel—
22	"(A) is a vessel of the United States; or
23	"(B) is not a vessel of the United States,
24	but—

1	"(i) the owner of the vessel has dem-
2	onstrated an intent to have the vessel doc-
3	umented under chapter 121 of this title if
4	it is included in the Fleet; and
5	"(ii) by the time an operating agree-
6	ment is entered into under section 53603,
7	the vessel is documented under chapter
8	121 of this title;
9	"(2) the vessel is a United States built vessel
10	or a qualified foreign-built vessel;
11	"(3) the vessel is—
12	"(A) a bulk carrier vessel;
13	"(B) a tanker vessel;
14	"(C) a roll-on/roll-off vessel;
15	"(D) a liquefied natural gas tanker vessel;
16	"(E) a container vessel;
17	"(F) a multi-purpose vessel;
18	"(G) a cable vessel (as defined in section
19	53201 of this title);
20	"(H) a heavy-lift vessel; or
21	"(I) any other type of vessel determined
22	appropriate by the Administrator, in consulta-
23	tion with the Maritime Security Board;
24	"(4) the vessel is operated (or will be operated)
25	in providing transportation in foreign commerce;

1	"(5) the vessel meets the requirements of para-
2	graph (1), (2), (3), or (4) of subsection (e);
3	"(6) the vessel—
4	"(A) is suitable for use by the United
5	States for national defense or military purposes
6	in time of war or national emergency, as deter-
7	mined by the Secretary of Defense;
8	"(B) is commercially viable, as determined
9	by the Administrator; and
10	"(C) has dedicated space for the training
11	of—
12	"(i) cadets of the Merchant Marine
13	Academy consistent with the requirements
14	of section 51307(b);
15	"(ii) students of a State maritime
16	academy, consistent with the requirements
17	of section 51507; or
18	"(iii) participants in another work-
19	force training program identified by the
20	Administrator; and
21	"(7) the vessel will, for the period of an oper-
22	ating agreement under section 53603 that applies to
23	the vessel, meet any other requirement determined
24	appropriate by the Administrator.

1	"(e) Requirements Regarding Citizenship of
2	OWNERS, CHARTERERS, AND OPERATORS.—
3	"(1) Vessel owned and operated by sec-
4	TION 50501 CITIZENS.—A vessel meets the require-
5	ments of this paragraph if, during the period of an
6	operating agreement under this chapter that applies
7	to the vessel, the vessel will be owned and operated
8	by 1 or more persons that are citizens of the United
9	States under section 50501.
10	"(2) Vessel owned by section 50501 citizen
11	OR UNITED STATES CITIZEN TRUST AND CHAR-
12	TERED TO DOCUMENTATION CITIZEN.—A vessel
13	meets the requirements of this paragraph if—
14	"(A) during the period of an operating
15	agreement under this chapter that applies to
16	the vessel, the vessel will be—
17	"(i) owned by a person that is a cit-
18	izen of the United States under section
19	50501 of this title or that is a United
20	States citizen trust; and
21	"(ii) demise chartered to a person—
22	"(I) that is eligible to document
23	the vessel under chapter 121 of this
24	title;

1	"(II) the chairman of the board
2	of directors, chief executive officer,
3	and a majority of the members of the
4	board of directors of which are citi-
5	zens of the United States under sec-
6	tion 50501 of this title, and are ap-
7	pointed and subjected to removal only
8	upon approval by the Administrator;
9	and
10	"(III) that certifies to the Ad-
11	ministrator that there are no treaties,
12	statutes, regulations, or other laws
13	that would prohibit the covered entity
14	for the vessel from performing its ob-
15	ligations under an operating agree-
16	ment under this chapter;
17	"(B) in the case of a vessel that will be de-
18	mise chartered to a person that is owned or
19	controlled by another person that is not a cit-
20	izen of the United States under section 50501
21	of this title, the other person enters into an
22	agreement with the Administrator not to influ-
23	ence the operation of the vessel in a manner
24	that will adversely affect the interests of the

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United States; and

1	"(C) the Administrator and the Secretary
2	of Defense notify the appropriate committees of
3	Congress that they concur with the certification
4	required under subparagraph (A)(ii)(III) and
5	have reviewed and agree that there are no other
6	legal, operational, or other impediments that
7	would prohibit the covered entity for the vessel
8	from performing its obligations under an oper-
9	ating agreement under this chapter.
10	"(3) Vessel owned and operated by de-
11	FENSE CONTRACTOR.—A vessel meets the require-
12	ments of this paragraph if—
13	"(A) during the period of an operating
14	agreement under this chapter that applies to
15	the vessel, the vessel will be owned and oper-
16	ated by a person that—
17	"(i) is eligible to document a vessel
18	under chapter 121 of this title;
19	"(ii) operates or manages other
20	United States-documented vessels for the
21	Secretary of Defense, or charters other
22	vessels to the Secretary of Defense;
23	"(iii) has entered into a special secu-
24	rity agreement for purposes of this para-
25	graph with the Secretary of Defense;

1	"(iv) makes the certification described
2	in paragraph (2)(A)(ii)(III); and
3	"(v) in the case of a vessel described
4	in paragraph (2)(B), enters into an agree-
5	ment referred to in that paragraph; and
6	"(B) the Administrator and the Secretary
7	of Defense notify the appropriate committees of
8	Congress that they concur with the certification
9	required under subparagraph (A)(iv), and have
10	reviewed and agree that there are no other
11	legal, operational, or other impediments that
12	would prohibit the covered entity for the vessel
13	from performing its obligations under an oper-
14	ating agreement under this chapter.
15	"(4) Vessel owned by documentation cit-
16	IZEN AND CHARTERED TO SECTION 50501 CITIZEN.—
17	A vessel meets the requirements of this paragraph if,
18	during the period of an operating agreement under
19	this chapter that applies to the vessel, the vessel will
20	be—
21	"(A) owned by a person that is eligible to
22	document a vessel under chapter 121; and
23	"(B) demise chartered to a person that is
24	a citizen of the United States under section
25	50501.

# 1 "§ 53603. Operating agreements

2	"(a) In General.—The Administrator shall require,
3	as a condition of including any vessel in the Fleet, that
4	the covered entity for the vessel enter into an operating
5	agreement under this section.
6	"(b) Requirements.—
7	"(1) General requirements.—An operating
8	agreement required under subsection (a) shall re-
9	quire the vessel subject to such agreement to meet
10	the following requirements:
11	"(A) During the period in which the vessel
12	is operating under the agreement—
13	"(i) the vessel will be crewed in ac-
14	cordance with section 8103 of title 46,
15	United States Code;
16	"(ii) the vessel shall be operated with-
17	in the Fleet exclusively in foreign com-
18	merce and not in coastwise trade;
19	"(iii) the covered entity will have in
20	effect an emergency preparedness agree-
21	ment described in section 53605 for the
22	period of such agreement; and
23	"(B) Beginning on the first day of the op-
24	erating agreement, the vessel will be perma-
25	nently ineligible for a coastwise endorsement
26	under section 12112 of this title or to otherwise

1	participate in the coastwise trade, even if the
2	operating agreement is terminated or not re-
3	newed.
4	"(2) Vessel repair requirements.—
5	"(A) In general.—Subject to subpara-
6	graphs (B) and (C), the operating agreement
7	required under subsection (a) shall—
8	"(i) require that the vessel subject to
9	such agreement undergo a set percentage,
10	agreed to between the Administrator and
11	the covered entity, of repair work (exclud-
12	ing necessary repairs as described in para-
13	graph (1) of section 466(d) of the Tariff
14	Act of 1930 (19 U.S.C. 1466(d)(1))) at a
15	shipyard in the United States; and
16	"(ii) prohibit the vessel subject to
17	such agreement from receiving repairs at a
18	shipyard in a foreign country of concern
19	(as defined in section 4 of the SHIPS for
20	America Act of 2025).
21	"(B) Exception for interim ves-
22	SELS.—The requirements of clauses (i) and (ii)
23	of subparagraph (A) shall not apply to interim
24	vessels included in the fleet under
25	53602(c)(2)(A)(ii).

1	"(C) Authority of the secretary of
2	TRANSPORTATION.—Notwithstanding any other
3	provision of law, the Secretary of Transpor-
4	tation may modify or waive any requirement of
5	subparagraph (A) only if the Secretary, in con-
6	sultation with the Maritime Security Board—
7	"(i) determines that waiving such re-
8	quirements are in the national security in-
9	terest of the United States; and
10	"(ii) makes such a determination pub-
11	licly available in writing and submits the
12	determination to the appropriate commit-
13	tees of Congress (as defined in section 4 of
14	the Shipbuilding and Harbor Infrastruc-
15	ture for Prosperity and Security for Amer-
16	ica Act of 2025).
17	"(3) Coordination with coast guard re-
18	GARDING COASTWISE TRADE PROHIBITION.—The
19	Administrator shall coordinate with the Secretary of
20	the Department in which the Coast Guard is oper-
21	ating to ensure that any vessel that is, or was, cov-
22	ered by an operating agreement under this chapter
23	is permanently ineligible for a coastwise endorse-

ment under section 12112 of this title or to other-

- 1 wise participate in the coastwise trade, as required
- 2 under paragraph (1)(B).
- 3 "(c) Milestones and Payments.—The operating
- 4 agreement shall—
- 5 "(1) prescribe specific milestones for project 6 completion, as agreed upon between the Adminis-7 trator and the covered entity; and
- "(2) specify the schedule of operating support payments, and as applicable, capital support payments and other incentives and payments, based on completion of such milestones and consistent with the eligible application submitted by the covered entity under section 53602(c)(3)(A), as agreed to by the Administrator and the covered entity.

### "(d) Incentives.—

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"(1) State-of-the-art technology incentives.—An operating agreement required under subsection (a) may include incentives to support the testing or adoption of state-of-the-art technology, including artificial intelligence, advanced shipbuilding techniques, automation, modern propulsion systems, environmental performance, crew safety, national defense features, and other technologies identified by the Maritime Security Board to be relevant in ad-

1	vancing the military and economic security of the
2	United States.
3	"(2) Performance incentives.—The oper-
4	ating agreement may include incentive payments for
5	eligible entities that exceed the milestones estab-
6	lished under subsection $(e)(1)$ .
7	"(e) TERM OF OPERATING AGREEMENT.—
8	"(1) In general.—An operating agreement to
9	participate in the Fleet shall be for a period of 7
10	years.
11	"(2) Renewal of agreement.—
12	"(A) IN GENERAL.—A covered entity for a
13	vessel participating in the Fleet under an oper-
14	ating agreement under this section may apply
15	to renew such operating agreement.
16	"(B) Renewal Limitation.—An oper-
17	ating agreement under this section may be re-
18	newed not more than 2 times.
19	"(3) TERMINATION PAYMENT.—
20	"(A) No-fault termination during
21	CONTRACT.—Subject to subparagraph (B), a
22	covered entity for a vessel operating under an
23	operating agreement under this section shall re-
24	ceive a termination payment if any of the fol-
25	lowing applies:

1	"(i) No-fault termination.—Cap-
2	ital support payments provided to a cov-
3	ered entity under an operating agreement
4	are terminated during a contract term.
5	"(ii) No-fault non-renewal.—An
6	operating agreement is not selected to be
7	renewed under paragraph (2).
8	"(B) Administrator determination
9	FOR MATERIAL LACK OF COMPLIANCE.—In any
10	case in which the Administrator determines
11	under subsection (f) that a covered entity for a
12	vessel operating under an operating agreement
13	under this section materially fails to comply
14	with the terms of the operating agreement and,
15	due to such failure to comply, the operating
16	agreement is terminated or not selected for re-
17	newal, the Administrator may determine that
18	the covered entity is not entitled to a termi-
19	nation payment and subparagraph (A) shall not
20	apply.
21	"(C) TERMINATION PAYMENT DEFINED.—
22	In this paragraph, the term 'termination pay-
23	ment' means a payment in an amount that
24	equals the product of—

1	"(i) the percentage of the remaining
2	useful life of the vessel, calculated using 21
3	years as the maximum useful life of the
4	vessel; multiplied by
5	"(ii) the difference in the cost of con-
6	structing the vessel in the United States
7	and the cost of constructing the vessel in
8	a foreign country, to the extent such cost
9	difference was not recovered by the covered
10	entity through payments received under
11	any operating agreement under this sec-
12	tion.
13	"(f) Termination by Administrator for Lack of
14	PROGRAM PARTICIPANT COMPLIANCE.—If a covered enti-
15	ty for a vessel operating under an operating agreement
16	under this section materially fails to comply with the
17	terms of the operating agreement—
18	"(1) the Administrator shall notify the covered
19	entity and provide a reasonable opportunity to com-
20	ply with the operating agreement; and
21	"(2) if the covered entity fails to achieve such
22	compliance, the Administrator—
23	"(A) shall terminate the operating agree-
24	ment;

1	"(B) shall not renew the operating agree-
2	ment under subsection (e)(2); and
3	"(C) may take steps to recover an amount
4	equal to the payments and incentives provided
5	to the covered entity under this chapter.
6	"(g) Nonrenewal for Lack of Funds.—If, by the
7	first day of a fiscal year, sufficient funds have not been
8	appropriated under the authority provided by this chapter
9	for that fiscal year, then the Administrator shall notify
10	the appropriate committees of Congress that operating
11	agreements authorized under this chapter for which suffi-
12	cient funds are not available will not be renewed for that
13	fiscal year if sufficient funds are not appropriated by the
14	60th day of that fiscal year.
15	"(h) Release of Vessels From Obligations.—
16	"(1) In general.—A vessel covered by an op-
17	erating agreement under this chapter is released
18	from any further obligation under the operating
19	agreement, except for the requirements of paragraph
20	(2), if—
21	"(A) the Administrator terminated or did
22	not renew the operating agreement under sub-
23	section (f);
24	"(B) the covered entity elects to not renew
25	its operating agreement with the Administrator:

1	"(C) the vessel is ineligible for renewal
2	under subsection (e)(2); or
3	"(D) funds are not appropriated to the Ad-
4	ministrator for payments under the operating
5	agreement under this chapter for any fiscal
6	year by the 60th day of that fiscal year.
7	"(2) Coastwise trade.—Consistent with the
8	requirements of subsection (b)(1)(B), a vessel re-
9	leased from obligations under paragraph (1) shall re-
10	main permanently ineligible for a coastwise endorse-
11	ment under section 12112 of this title or to other-
12	wise participate in the coastwise trade.
13	"(3) Authority to transfer vessel.—
14	"(A) IN GENERAL.—After a vessel is re-
15	leased from obligations under paragraph (1),
16	the covered entity may transfer and register
17	such vessel under a foreign registry that—
18	"(i) is acceptable to the Administrator
19	and the Secretary of Defense, and allows
20	the requisitioning of the vessel for title or
21	use, notwithstanding section 56101 of this
22	title; and
23	"(ii) is not a foreign country of con-
24	cern.

1	"(B) Emergency acquisition of ves-
2	SELS.—If chapter 563 of this title is applicable
3	to a vessel after registration in a foreign reg-
4	istry described in subparagraph (A), then the
5	vessel is available to be requisitioned by the
6	Secretary of Transportation pursuant to such
7	chapter.
8	"(i) Judicial Review.—No court shall have juris-
9	diction to review the Administrator's decision with respect
10	to the award or non-award of an operating agreement
11	issued under this chapter.
12	"§ 53604. Payments
13	"(a) In General.—An operating agreement under
14	this chapter shall require that the Administrator make
15	payments to the covered entity, in accordance with the
16	milestones established under section 53603(c)(1) and the
17	operating agreement under section 53603 and subject to
18	the availability of appropriations under subsection (e).
19	"(b) Limitations.—Notwithstanding any other pro-
20	vision of this chapter, the Administrator shall not make
21	any payment under this chapter for a vessel—
22	"(1) with respect to any day for which—
23	"(A) the vessel is not operated or main-
24	tained in accordance with an operating agree-
25	ment under this chapter;

1	"(B) the vessel is under a charter to the
2	United States Government; or
3	"(C) except as provided under subsection
4	(c), the vessel is engaged in transporting mili-
5	tary or other preference cargoes under section
6	55302(a), 55304, 55305, or 55314 of this title,
7	section 2631 of title 10, or any other cargo
8	preference law of the United States; or
9	"(2) that participates in the coastwise trade in
10	violation of the operating agreement and section
11	53603(b)(1)(B).
12	"(c) Preference Cargos.—
13	"(1) In general.—The Secretary of Transpor-
14	tation may waive the requirement of subsection
15	(b)(1)(C) to the extent, in the manner, and on the
16	terms the Secretary prescribes, only if—
17	"(A) the Administrator, acting in the Ad-
18	ministrator's capacity as Director of the Na-
19	tional Shipping Authority—
20	"(i) determines the non-availability of
21	qualified vessels of the United States that
22	are not enrolled in the Strategic Commer-
23	cial Fleet; and
24	"(ii) notifies the Secretary of such de-
25	termination;

1	"(B) the Secretary ensures reasonable no-
2	tice has been provided to the owners and opera-
3	tors of qualified vessels of the United States
4	that are not enrolled in the Strategic Commer-
5	cial Fleet prior to making the waiver deter-
6	mination; and
7	"(C) by not later than 7 days after issuing
8	a waiver under this subsection, the Secretary
9	notifies the appropriate committees of Congress
10	and posts such waiver on a public website of the
11	Maritime Administration.
12	"(2) Non-delegation.—The Secretary of
13	Transportation shall not delegate the waiver author-
14	ity provided under paragraph (1).
15	"(d) Operating Agreement Is Obligation of
16	United States Government.—An operating agree-
17	ment under this chapter constitutes a contractual obliga-
18	tion of the United States Government to pay the amounts
19	provided for in the agreement, subject to the availability
20	of appropriations under subsection (e).
21	"(e) Appropriations From the Maritime Secu-
22	RITY TRUST FUND.—
23	"(1) In general.—There is authorized to be
24	appropriated to the Administrator for payments to
25	covered entities under this section, out of the Mari-

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        time Security Trust Fund established under section
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        50301(b) of this title—
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                  "(A) for fiscal year 2026, $150,000,000;
                  "(B) for fiscal year 2027, $300,000,000;
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                  "(C) for fiscal year 2028, $550,000,000;
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                  "(D) for fiscal year 2029, $800,000,000;
 7
                  "(E) for fiscal year 2030, $1,000,000,000;
 8
                  "(F) for fiscal year 2031, $1,200,000,000;
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                  "(G) for fiscal year 2032, $1,400,000,000;
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                  "(H) for fiscal year 2033, $1,600,000,000;
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                  "(I) for fiscal year 2034, $1,900,000,000;
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             and
                  "(J) for fiscal year 2035, $2,100,000,000.
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             "(2) AVAILABILITY.—Amounts made available
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        under paragraph (1) shall remain available until ex-
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        pended.
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        "(f) CLARIFICATION.—The provision by the Adminis-
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    trator of a payment under this section shall not be consid-
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    ered to be a major Federal action under the National En-
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    vironmental Policy Act of 1969 (42 U.S.C. 4321 et seq.)
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    or an undertaking for the purposes of division A of subtitle
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    III of title 54, United States Code.
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        "(g) Buy America.—Section 54101(d)(2) shall
    apply to any funds obligated by the Administrator under
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- 1 this section that are used to construct or repair a United
- 2 States-built vessel.

#### 3 "§ 53605. National security requirements

- 4 "(a) Emergency Preparedness Agreement Re-
- 5 QUIRED.—The Administrator, in coordination with the
- 6 Secretary of Defense, shall establish an emergency pre-
- 7 paredness program under this section under which the
- 8 program participant for an operating agreement under
- 9 this chapter shall agree, as a condition of the operating
- 10 agreement, to enter into an emergency preparedness
- 11 agreement with the Administrator. The Administrator
- 12 shall negotiate and enter into an emergency preparedness
- 13 agreement with each program participant as promptly as
- 14 practicable after the program participant has entered into
- 15 the operating agreement.
- 16 "(b) Use of Existing Program.—The Adminis-
- 17 trator may use an existing emergency preparedness pro-
- 18 gram, as of the date of enactment of the Shipbuilding and
- 19 Harbor Infrastructure for Prosperity and Security for
- 20 America Act of 2025, to satisfy the requirements of sub-
- 21 section (a).
- 22 "(c) Terms of Agreement.—The terms of an
- 23 emergency preparedness agreement under this section
- 24 shall—

1	"(1) provide that upon request by the Secretary
2	of Defense during time of war or national emer-
3	gency, or whenever determined by the Secretary of
4	Defense to be necessary for national security or con-
5	tingency operation (as that term is defined in section
6	101(a) of title 10), the program participant shall
7	make available commercial transportation resources
8	(including services) described in subsection (e) to the
9	Secretary of Defense;
10	"(2) shall include such additional terms as may
11	be established by the Administrator and the Sec-
12	retary of Defense; and
13	"(3) shall allow for the modification or addition
14	of terms upon agreement by the Administrator and
15	the program participant and the approval by the
16	Secretary of Defense.
17	"(d) Participation After Expiration of Oper-
18	ATING AGREEMENT.—The Administrator may not require,
19	through an emergency preparedness agreement or an op-
20	erating agreement, that a program participant covered by
21	an operating agreement continue to participate in an
22	emergency preparedness agreement after the operating
23	agreement has expired according to its terms or is other-

24 wise no longer in effect. After the expiration of an emer-

1	gency preparedness agreement, a program participant
2	may voluntarily continue to participate in the agreement
3	"(e) Resources Made Available.—The commer-
4	cial transportation resources to be made available under
5	an emergency preparedness agreement shall include ves-
6	sels or capacity in vessels, terminal facilities, management
7	services, and other related services, or any agreed portion
8	of such nonvessel resources for activation as the Secretary
9	of Defense may determine to be necessary, seeking to min-
10	imize disruption of the program participant's service to
11	commercial customers.
12	"(f) Compensation.—
13	"(1) In general.—The Administrator shall in-
14	clude in each emergency preparedness agreement
15	provisions approved by the Secretary of Defense
16	under which the Secretary of Defense shall pay fair
17	and reasonable compensation for all commercial
18	transportation resources provided pursuant to this
19	section.
20	"(2) Specific requirements.—Compensation
21	under this subsection—
22	"(A) shall not be less than the program
23	participant's commercial market charges for
24	like transportation resources:

1	"(B) shall be fair and reasonable consid-
2	ering all circumstances;
3	"(C) shall be provided from the time that
4	a vessel or resource is required by the Secretary
5	of Defense until the time it is redelivered to the
6	program participant and is available to reenter
7	commercial service; and
8	"(D) shall be in addition to and shall not
9	in any way reflect amounts payable under sec-
10	tion 53604 of this title.
11	"(g) Temporary Replacement Vessels.—Not-
12	withstanding section 55302(a), 55304, 55305, or 55314
13	of this title, section 2631 of title 10, or any other cargo
14	preference law of the United States—
15	"(1) a program participant may operate or em-
16	ploy in foreign commerce a foreign vessel, or capac-
17	ity in a foreign vessel, as a temporary replacement
18	for a vessel of the United States or vessel of the
19	United States capacity that is activated by the Sec-
20	retary of Defense under an emergency preparedness
21	agreement or a primary Department of Defense sea-
22	lift-approved readiness program; and
23	"(2) such replacement vessel or vessel capacity
24	shall be eligible during the replacement period to
25	transport preference cargoes subject to sections

1	55302(a),	55304,	55305,	and	55314	of	this	title	and
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- 2 section 2631 of title 10, to the same extent as the
- 3 eligibility of the vessel or vessel capacity replaced.
- 4 "(h) Redelivery and Liability of the United
- 5 STATES FOR DAMAGES.—
- 6 "(1) In General.—All commercial transpor-7 tation resources activated under an emergency pre-8 paredness agreement shall, upon termination of the 9 period of activation, be redelivered to the program 10 participant in the same good order and condition as 11 when received, less ordinary wear and tear, or the 12 Secretary of Defense shall fully compensate the pro-13 gram participant for any necessary repair or replace-14 ment.
  - "(2) Limitation on united states liability.—Except as may be expressly agreed in an emergency preparedness agreement, or as otherwise provided by law, the Government shall not be liable for disruption of a program participant's commercial business or other consequential damages to the program participant arising from the activation of commercial transportation resources under an emergency preparedness agreement.

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#### 1 "§ 53606. Regulations "The Administrator and the Secretary of Defense 2 3 may each prescribe rules as necessary to carry out their 4 respective responsibilities under this chapter.". 5 (b) Conforming Amendments.—Section 51307(b) 6 of title 46, United States Code, is amended— 7 (1) in paragraph (1)— 8 (A) in the matter preceding subparagraph 9 (A)— (i) by striking ", or the" and inserting 10 ", the"; and 11 (ii) by inserting ", or the Strategic 12 13 Commercial Fleet under chapter 536 of this title" before "to—"; and 14 (B) in subparagraph (A), by striking "or 15 16 Tanker Security Fleet vessel" and inserting "Tanker Security Fleet vessel, or Strategic 17 18 Commercial Fleet vessel"; and (2) in paragraph (2), by striking "or 534" and 19 20 inserting "534, or 536". 21 (c) CLERICAL AMENDMENT.—The table of chapters 22 for subtitle V of title 46, United States Code, is amended by inserting after the item relating to chapter 535 the fol-

24 lowing:

## $1\;$ sec. 402. Fleet testing and briefing requirement.

2	(a) Test.—Not later than 180 days after the date
3	of enactment of this Act, the Commander of the United
4	States Transportation Command, in coordination with the
5	Secretary of the Navy and the Maritime Administrator,
6	shall devise a tabletop exercise to test the effective control
7	of the Maritime Security Fleet under chapter 531 of title
8	46, United States Code, and the Tanker Security Fleet
9	under chapter 534 of such title, in case of crisis or war
10	(b) Briefing.—After completion of the tabletop ex-
11	ercise under subsection (a), the Commander shall submit
12	to the appropriate committees of Congress a briefing or
13	the results of such tabletop exercise.
14	(c) Annual Testing.—Beginning not later than 1
15	year after the briefing is submitted under subsection (b)
16	the Commander shall—
17	(1) carry out tabletop drills to test effective
18	control of the Maritime Security Fleet under chapter
19	531 of title 46, United States Code, and the Tanker
20	Security Fleet under chapter 534 of such title; and
21	(2) provide to the appropriate committees of
22	Congress a briefing after each such drill on the re-
23	sults of such drill.

1	SEC. 403. ASSESSMENT OF UNDERSEA CABLE REPAIR CON-
2	TINGENCIES.
3	(a) In General.—Not later than 180 days after the
4	date of enactment of this Act, the Secretary of Defense,
5	in coordination with the Maritime Administrator, the Fed-
6	eral Communications Commission, and other relevant
7	Federal agencies, shall submit to the appropriate commit-
8	tees of Congress an assessment on the ability and pre-
9	paredness of the USNS Zeus and the Cable Security Fleet
10	under chapter 532 of title 46, United States Code, to re-
11	pair transoceanic submarine fiber optic cables that may
12	be damaged or cut by adversaries.
13	(b) Contents.—The assessment under subsection
14	(a) shall include—
15	(1) a description of preparedness to address a
16	situation in which the cables of partner countries in
17	both the Pacific and Atlantic Oceans are damaged
18	or severed at or around the same time;
19	(2) a determination as to how long it would
20	take for the Cable Security Fleet, in coordination
21	with partner countries, to repair such cables; and
22	(3) the options available to provide connectivity
23	in an emergency or crisis caused by, or related to,
24	the damaging or severing of such cables.

1	SEC. 404. MODIFICATION TO DUTIES RELATING TO EQUIP-
2	MENT AND REPAIR OF VESSELS.
3	(a) In General.—Section 466 of the Tariff Act of
4	1930 (19 U.S.C. 1466) is amended—
5	(1) in subsection (a), in the first sentence, by
6	striking "50 per centum on the cost thereof in such
7	foreign country" and inserting "70 percent of the
8	cost thereof in such foreign country or, in the case
9	of a foreign country of concern (as defined in section
10	4 of the Shipbuilding and Harbor Infrastructure for
11	Prosperity and Security for America Act of 2025),
12	200 percent of the cost thereof in such country";
13	and
14	(2) by adding at the end the following:
15	"(i) Temporary Exception for Repairs Made in
16	CERTAIN COUNTRIES.—
17	"(1) In general.—During the period begin-
18	ning on the date of enactment of the Shipbuilding
19	and Harbor Infrastructure for Prosperity and Secu-
20	rity for America Act of 2025 and ending on Decem-
21	ber 31, 2035, the duty imposed under subsection (a)
22	shall, except as provided by paragraph (2), not apply
23	to the cost of equipment, or any part of equipment,
24	purchased for, or expenses of repair parts or mate-
25	rials to be used for, or repairs made in a foreign

1	country on, a vessel engaged in foreign trade if the
2	Maritime Administrator confirms that—
3	"(A) the vessel—
4	"(i) is participating in—
5	"(I) the Maritime Security Fleet
6	under chapter 531 of title 46, United
7	States Code;
8	"(II) the Cable Security Fleet
9	under chapter 532 of such title;
10	"(III) the Tanker Security Fleet
11	under chapter 534 of such title; or
12	"(IV) the Strategic Commercial
13	Fleet under chapter 536 of such title;
14	or
15	"(ii) has entered into an emergency
16	preparedness agreement under section
17	53107 or 53407 of title 46, United States
18	Code, or a contingency agreement under
19	section 53207 of such title, or has other-
20	wise entered into a voluntary agreement
21	and plan of action with the Maritime Ad-
22	ministrator as authorized under section
23	708(c) of the Defense Production Act of
24	1950 (50 U.S.C. 4558(c)); and

1	"(B) the owner or master of the vessel cer-
2	tifies to the Maritime Administrator in writing
3	that a good faith effort was made to purchase
4	equipment or carry out repairs in a shipyard in
5	the United States.
6	"(2) Inapplicability to foreign countries
7	OF CONCERN.—Duty-free treatment under para-
8	graph (1) does not apply with respect to the cost of
9	equipment, or any part of equipment, purchased for
10	repairs made in a foreign country of concern (as de-
11	fined in section 4 of the Shipbuilding and Harbor
12	Infrastructure for Prosperity and Security for Amer-
13	ica Act of 2025) on a vessel engaged in foreign
14	trade, or expenses of repair parts or materials to be
15	used for such repairs, or other expenses of such re-
16	pairs.".
17	(b) Report Required.—Not less than 2 years after
18	the date of enactment of this Act, and every 2 years there-
19	after through December 31, 2035, the Maritime Adminis-
20	trator shall submit to the appropriate committees of Con-
21	gress a report—
22	(1) describing the number of vessels that paid
23	the duties under section 466 of the Tariff Act of
24	1930 (19 U.S.C. 1466), and the location where the

repairs described in such section occurred;

1	(2)(A) identifying shipyards of the United
2	States that have capacity to carry out vessel repairs;
3	and
4	(B) describing the extent to which vessels of the
5	United States chose to conduct repairs in such ship-
6	yards during the period covered by the report;
7	(3) evaluating the effectiveness of section 466
8	of the Tariff Act of 1930 (19 U.S.C. 1466) in en-
9	couraging the repair of vessels of the United States
10	in shipyards of the United States; and
11	(4) making recommendations for additional reg-
12	ulatory or legislative steps which could be taken to
13	support the United States vessel repair industrial
14	base.
15	(c) Effective Date.—The amendments made by
16	subsection (a) apply with respect to parts, materials, and
17	equipment purchased, and repairs to vessels initiated,
18	after the date of enactment of this Act.
19	Subtitle B—Cargo Preference
20	SEC. 411. UNITED STATES GOVERNMENT CARGO.
21	(a) Sense of Congress.—It is the sense of Con-
22	gress that—
23	(1) only the Maritime Administrator, acting in
24	the Administrator's capacity as Director of the Na-
25	tional Shipping Authority, has the authority to de-

termine the non-availability of qualified capacity of vessels of the United States (referred to in this subsection as "qualified United States flag capacity") at fair and reasonable rates for commercial vessels of the United States to meet the requirements of section 55305 or 55314 of title 46, United States Code;

(2) the requirements of section 55305 or 55314 of title 46, United States Code, may only be waived temporarily by the President, the Secretary of Defense, or the Secretary of Transportation during a declared emergency justifying such a temporary waiver, following a determination by the Maritime Administrator, acting in the Maritime Administrator's capacity as Director of the National Shipping Authority, of the non-availability of qualified United States flag capacity at fair and reasonable rates for commercial vessels of the United States pursuant to section 55305(d) of title 46, United States Code; and

(3) nothing in title II of the Food for Peace Act (7 U.S.C. 1721 et seq.) authorizes an agency to waive the requirements of section 55305 or 55314 of title 46, United States Code, without first obtaining—

25 ing—

1	(A) delegated authority from the President
2	of the United States;
3	(B) an emergency declaration justifying
4	such a temporary waiver, pursuant to section
5	55305(d) of title 46, United States Code; and
6	(C) a determination by the Maritime Ad-
7	ministrator, acting in the Maritime Administra-
8	tor's capacity as Director of the National Ship-
9	ping Authority, on the non-availability of quali-
10	fied United States flag capacity at fair and rea-
11	sonable rates for commercial vessels of the
12	United States pursuant to section 55305(d) of
13	title 46, United States Code.
14	(b) Applicable Percentage.—
15	(1) In general.—Section 55305(a) of title 46,
16	United States Code, is amended by striking "at least
17	50" and inserting "100".
18	(2) Effective date.—The amendment made
19	by paragraph (1) shall take effect on the date that
20	is 180 days after the date of enactment of this Act.
21	(c) Waiver.—Section 55305(d)(1) of title 46, United
22	States Code, is amended to read as follows:
23	"(1) Waiver authority.—
24	"(A) In General.—Notwithstanding any
25	other provision of law, when the President, the

1	Secretary of Defense, or the Secretary of
2	Transportation declares the existence of an
3	emergency justifying a temporary waiver of this
4	section or section 55314 of this title, the Presi-
5	dent, the Secretary of Defense, or the Secretary
6	of Transportation, following a determination by
7	the Maritime Administrator, acting in the Ad-
8	ministrator's capacity as Director, National
9	Shipping Authority, in consultation with the
10	Maritime Security Board, of the non-availability
11	of qualified United States flag capacity at fair
12	and reasonable rates for commercial vessels of
13	the United States to meet the requirements of
14	this section or section 55314 of this title, may
15	waive compliance with such section to the ex-
16	tent, in the manner, and on the terms the Mari-
17	time Administrator, acting in such capacity,
18	prescribes, and no other waivers of the require-
19	ments of this section or section 55314 of this
20	title shall be authorized.
21	"(B) Interagency agreement for the
22	DETERMINATION OF NON-AVAILABILITY.—
23	"(i) In general.—Not later than
24	180 days after the date of enactment of
25	the SHIPS for America Act of 2025, the

1	Maritime Security Advisor shall facilitate
2	an interagency agreement between the
3	Maritime Administrator and the head of
4	each agency subject to the requirements of
5	subsection (a).
6	"(ii) Contents.—Each interagency
7	agreement shall include—
8	"(I) an explanation of the proc-
9	ess the agency shall follow to request
10	a determination of non-availability by
11	the Maritime Administrator under
12	subparagraph (A);
13	"(II) a standard process that the
14	Maritime Administrator shall follow
15	for making such a determination of
16	non-availability; and
17	"(III) deadlines—
18	"(aa) for when an agency
19	shall submit a request for such a
20	determination of non-availability
21	prior to the transportation of
22	equipment, materials, or com-
23	modities subject to subsection
24	(a); and

1	"(bb) for when the Maritime
2	Administrator shall make such a
3	determination of non-availability
4	after receiving a request for a
5	temporary waiver under subpara-
6	graph (A).
7	"(iii) Congressional notifica-
8	TION.—The Maritime Security Advisor
9	shall notify the appropriate committees of
10	Congress—
11	"(I) when each interagency
12	agreement required under this sub-
13	paragraph is finalized; and
14	"(II) any time that an inter-
15	agency agreement required under this
16	subparagraph is updated.".
17	(d) Clarification.—Section 55305(d)(3)(B) of title
18	46, United States Code, is amended by inserting "Mari-
19	time Security Board and the" after "to the".
20	SEC. 412. CARGO PREFERENCE IMPLEMENTATION REGULA-
21	TIONS.
22	(a) REGULATIONS AND GUIDANCE.—Not later than
23	180 days after the date of enactment of this Act, the Mari-
24	time Administrator, notwithstanding any other provision
25	of law, regulation, or administrative order, shall—

	117
1	(1) promulgate regulations under subchapter
2	III of chapter 5 of title 5, United States Code, to
3	fully implement and ensure compliance with sections
4	55305, 55314, 55315, and 55316 of title 46, United
5	States Code;
6	(2) issue interagency guidance to other Federal
7	departments and agencies on how to administer the
8	programs that are subject to such sections in accord-
9	ance with those sections, as applicable; and
10	(3) publish such guidance in the Federal Reg-
11	ister and on the website of the Maritime Administra-
12	tion.
13	(b) Consultation.—The Administrator may consult
14	with the Food Aid Consultative Group established by sec-

- with the Food Aid Consultative Group established by sec
- tion 205 of the Food for Peace Act (7 U.S.C. 1725) in
- carrying out this section. 16
- 17 (c) Repeal of Earlier Regulatory Deadline.—
- 18 Subsection (a) of section 3502 of the James M. Inhofe
- National Defense Authorization Act for Fiscal Year 2023 19
- (46 U.S.C. 55305 note; Public Law 117–263), is repealed. 20
- 21 SEC. 413. CARGO PREFERENCE OVERSIGHT AND AUDIT.
- Section 55301 of title 46, United States Code, is 22
- 23 amended—

1	(1) in subsection $(a)(2)$ , by striking "section
2	55305" and inserting "sections 55305, 55314,
3	55315, and 55316"; and
4	(2) by adding at the end the following:
5	"(d) Notification of Violation.—The Maritime
6	Administrator shall—
7	"(1) upon receiving any credible information, as
8	determined by the Administrator, that a Federal de-
9	partment or agency that administers a program cov-
10	ered by a report required under subsection (a) was
11	not in compliance with the requirements of section
12	55305, 55314, 55315, or 55316 of this title (as ap-
13	plicable), notify the Committee on Commerce,
14	Science, and Transportation of the Senate and the
15	Committee on Transportation and Infrastructure of
16	the House of Representatives not later than 14 days
17	after receiving such information; and
18	"(2) upon receiving any credible information, as
19	determined by the Administrator, that a Federal de-
20	partment or agency that administers a program cov-
21	ered by a report required under subsection (a) was
22	not in compliance with the requirements of section
23	2631 of title 10, United States Code, notify the
24	Committee on Commerce, Science, and Transpor-
25	tation and the Committee on Armed Services of the

1	Senate and the Committee on Transportation and
2	Infrastructure and the Committee on Armed Serv-
3	ices of the House of Representatives not later than
4	14 days after receiving such information.".
5	SEC. 414. FINANCING THE TRANSPORTATION OF AGRICUL-
6	TURAL PRODUCTS AND OTHER CARGO.
7	(a) In General.—Subchapter II of chapter 553 of
8	title 46, United States Code, is amended by inserting after
9	section 55315 the following:
10	" $\S$ 55316. Financing the transportation of agricultural
11	products and other cargo
12	"(a) Financing of Increased Costs.—The Sec-
13	retary of Transportation shall finance any reasonable in-
14	creased ocean freight costs, as assessed by the Maritime
15	Administrator, incurred in any fiscal year by a covered
16	agency that result from the application of section 55305
17	of this title, including the application of such section to
18	the activities specified in section 55314(b) of this title.
19	"(b) Reimbursement of Increased Costs.—
20	"(1) IN GENERAL.—The Secretary of Transpor-
21	tation shall reimburse a covered agency for the
22	amount by which, in any fiscal year—
23	"(A) the total cost of ocean freight and
24	ocean freight differential for which obligations
25	are incurred by the covered agency under sec-

tion 55305 of this title, including pursuant to
the application of such section to the activities
specified in section 55314(b) of this title; exceeds

"(B) 20 percent of the total value of the cargo, including agricultural products, transported under such section 55305, including pursuant to the application of such section to such activities, and the cost of the ocean freight and ocean freight differential, as assessed by the Maritime Administrator, on which obligations are incurred by the covered agency during that fiscal year.

"(2) AGRICULTURAL PRODUCTS SHIPPED FROM INVENTORY.—For purposes of this subsection, agricultural products shipped from the inventory of the Corporation shall be valued as provided in section 412(d) of the Food for Peace Act (7 U.S.C. 1736f(d)).

## "(c) Interagency Agreement.—

"(1) IN GENERAL.—Not later than 180 days after the date of enactment of the SHIPS for America Act of 2025, the Secretary of Transportation shall enter into an interagency agreement with the

1	head of each agency entitled to a reimbursement
2	under subsection (b)(1).
3	"(2) Contents.—Each interagency agreement
4	shall include—
5	"(A) an explanation of the process the
6	agency shall follow to receive a reimbursement
7	from the Secretary of Transportation under this
8	section;
9	"(B) a standard methodology for calcu-
10	lating the reimbursement an agency is entitled
11	to under this section; and
12	"(C) deadlines—
13	"(i) by which an agency shall submit
14	a reimbursement request in order to re-
15	ceive reimbursement; and
16	"(ii) by which the Secretary of Trans-
17	portation shall approve a properly filed re-
18	imbursement request, which date shall not
19	be more than 90 days after the date on
20	which the reimbursement request is sub-
21	mitted.
22	"(3) Congressional notification.—The
23	Secretary of Transportation shall notify the appro-
24	priate committees of Congress—

1	"(A) when each interagency agreement re-
2	quired under this subsection is finalized; and
3	"(B) any time that an interagency agree-
4	ment required under this subsection is updated.
5	"(d) AGRICULTURAL PRODUCT DEFINED.—In this
6	section, the term 'agricultural product' has the meaning
7	given the term in section 55314 of title 46, United States
8	Code.
9	"(e) Audit Required.—
10	"(1) In General.—For each fiscal year, the
11	Inspector General of the Department of Transpor-
12	tation shall conduct an audit of all reimbursements
13	made by the Secretary of Transportation under this
14	section during such fiscal year to ensure all such re-
15	imbursements were made in accordance with the re-
16	quirements of this section.
17	"(2) Documents required.—Each agency en-
18	titled to reimbursement under subsection (b) shall—
19	"(A) provide to the Inspector General any
20	documents or other information requested by
21	the Inspector General in order to complete the
22	audit, including the information described in
23	subparagraph (B); and
24	"(B) require any party that enters into a
25	contract with such agency related to the imple-

- mentation of section 55305 of this title, or any 2 activities specified in section 55314(b) of this 3 title, to provide the agency, as a condition for
- 4 entering into such contract, with information
- 5 relevant for the audit as determined by the In-
- 6 spector General.

- 7 "(3) Report.—Not later than 90 days after
- the end of each fiscal year, the Inspector General 8
- 9 shall submit a report detailing the findings of such
- 10 audit with respect to such fiscal year to the appro-
- 11 priate committees of Congress and make the report
- 12 publicly available.
- "(f) Authorization of Appropriations.—For 13
- each fiscal year, there is authorized to be appropriated, 14
- 15 out of the Maritime Security Trust Fund established
- under section 50301(b) of this title, an amount sufficient
- to reimburse the Secretary of Transportation for the costs
- incurred under this section, including administrative ex-
- 19 penses.
- "(g) Definition of Covered Agency.—For pur-20
- 21 poses of this section, the term 'covered agency' means any
- agency that administers an activity specified in section
- 23 55314(b) of this title.".
- 24 (b) CLERICAL AMENDMENT.—The table of sections
- for subchapter II of chapter 553 of title 46, United States

1	Code, is amended by inserting after the item relating to
2	section 55315 the following:
	"55316. Financing the transportation of agricultural products and other cargo.".
3	SEC. 415. IMPORTATION FROM CHINA ON AMERICAN SHIPS.
4	(a) In General.—Chapter 605 of title 46, United
5	States Code, is amended by adding at the end the fol-
6	lowing:
7	"§ 60508. Importation on American ships
8	"(a) In General.—Notwithstanding any other pro-
9	vision of law, not less than the covered percentage, as de-
10	scribed in subsection (b), of covered goods by tonnage im-
11	ported into the United States from a foreign port shall
12	be imported on a vessel that is—
13	"(1) a vessel of the United States;
14	"(2) crewed by United States mariners; and
15	"(3) built in the United States.
16	"(b) Percentage.—A covered percentage under this
17	section is the following:
18	"(1) One percent in the year that is 5 years
19	after the date of enactment of this section.
20	"(2) Two percent in the year that is 6 years
21	after the date of enactment of this section.
22	"(3) Three percent in the year that is 7 years
23	after the date of enactment of this section.

1	"(4) Four percent in the year that is 8 years
2	after the date of enactment of this section.
3	"(5) Five percent in the year that is 9 years
4	after the date of enactment of this section.
5	"(6) Six percent in the year that is 10 years
6	after the date of enactment of this section.
7	"(7) Seven percent in the year that is 11 years
8	after the date of enactment of this section.
9	"(8) Eight percent in the year that is 12 years
10	after the date of enactment of this section.
11	"(9) Nine percent in the year that is 13 years
12	after the date of enactment of this section.
13	"(10) Ten percent in the year that is 14 years
14	after the date of enactment of this section.
15	"(c) Application.—The requirement under sub-
16	section (a) shall be applied to any shipper importing goods
17	into the United States that originates from a foreign port
18	or place.
19	"(d) Fine for Failure To Comply.—
20	"(1) In general.—On an annual basis, the
21	Maritime Administrator shall issue a fine to any en-
22	tity failing to comply with the requirements under
23	this section.
24	"(2) Amount.—The amount of a fine under
25	this section shall be in an amount set by the Mari-

1	time Administrator that is greater than the dif-
2	ference in cost between—
3	"(A) the cost of employing a vessel of the
4	United States that is built in the United States
5	and crewed by United States mariners; and
6	"(B) the cost of employing a foreign vessel
7	that is registered under the laws of a country
8	with an open registry and is built outside of the
9	United States.
10	"(3) USE OF AMOUNTS.—Any amount collected
11	under this subsection shall be deposited in the Mari-
12	time Security Trust Fund.
13	"(e) Rulemaking Required.—Not later than 4
14	years after the date of enactment of this section, the Mari-
15	time Administrator, in coordination with the Secretary of
16	Homeland Security and the Chairman of the Federal Mar-
17	itime Commission, shall promulgate a final rule that es-
18	tablishes a system that—
19	"(1) identifies persons and goods that are sub-
20	ject to the requirements of this section;
21	"(2) establishes requirements for such persons
22	and goods that meet the applicable percentages es-
23	tablished under subsection (b);
24	"(3) establishes clear enforcement mechanisms
25	to ensure compliance with this section; and

1	"(4) determines the amount of a fine issued
2	under subsection (d).
3	"(f) Definitions.—In this section:
4	"(1) Country with an open registry.—The
5	term 'country with an open registry' means a coun-
6	try that allows vessels to be documented under the
7	laws of the country, without regard to the citizen-
8	ship of the owner of the vessel or the citizenship of
9	the crew of the vessel.
10	"(2) COVERED GOODS.—The term 'covered
11	goods' means goods manufactured in the People's
12	Republic of China.
13	"(3) Shipper.—The term 'shipper' has the
14	meaning given such term in section 40102 of this
15	title.".
16	(b) Clerical Amendment.—The table of sections
17	for chapter 605 of title 46, United States Code, is amend-
18	ed by adding at the end the following:
	"60508. Importation on American ships.".
19	SEC. 416. PRIORITY FOR VESSELS OF THE UNITED STATES
20	(a) In General.—Part D of subtitle V of title 46
21	United States Code, is amended by inserting after chapter

22 553 the following:

## 1 "CHAPTER 555—PRIORITY FOR VESSELS

## 2 **OF THE UNITED STATES**

"Sec.							
"55501.	Priority	for	vessels	of	the	United	States.

3	"§ 55501.	<b>Priority</b>	for	vessels	of the	United	States
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- 4 "(a) IN GENERAL.—The Secretary of Transportation
- 5 may allow a vessel of the United States to be given priority
- 6 at any port in the United States, ahead of a waiting vessel
- 7 of a foreign country of concern (as defined in section 4
- 8 of the SHIPS for America Act of 2025) or owned by a
- 9 foreign entity of concern (as so defined).
- 10 "(b) Exception.—Notwithstanding subsection (a),
- 11 if the Secretary of Transportation finds that it is in the
- 12 national interest, the Secretary may eliminate the priority
- 13 under this section at any port. The Secretary shall report
- 14 to the appropriate committees of Congress, as defined in
- 15 section 4 of the SHIPS for America Act of 2025, by not
- 16 later than 30 days after an action eliminating priority
- 17 under this section.".
- 18 (b) CLERICAL AMENDMENT.—The table of chapters
- 19 for subtitle V of title 46, United States Code, is amended
- 20 by inserting after the item relating to chapter 553 the fol-
- 21 lowing:

1	SEC. 417. MOVING CARGO ON VESSELS OF THE UNITED
2	STATES.
3	(a) Assessment Required.—Not later than 180
4	days after the date of enactment of this Act, the Maritime
5	Security Advisor, in consultation with the Secretary of
6	Transportation, the Secretary of Commerce, the Chairman
7	of the Federal Maritime Commission, and the United
8	States Trade Representative, shall—
9	(1) conduct an assessment that identifies au-
10	thorities available under current Federal law, as of
11	the date of such identification, that may be utilized
12	to incentivize the movement of commercial cargo on
13	vessels of the United States in international com-
14	merce;
15	(2) review methods for greater assurances of
16	access, in crisis and conflict, to vessels of inter-
17	national allies and partners of the United States;
18	and
19	(3) makes recommendations to the President to
20	utilize such authorities.
21	(b) Inclusions.—The assessment required under
22	subsection (a) shall include an evaluation of—
23	(1) tax benefits for taxpayers who ship goods
24	aboard vessels of the United States;

1	(2) modifications to import and export duties
2	for goods imported or exported aboard vessels of the
3	United States;
4	(3) privileges for vessels of the United States
5	that enable vessels of the United States to provide
6	improved service relative to other vessels in inter-
7	national commerce; and
8	(4) any other authorities that would incentivize
9	the movement of goods aboard vessels of the United
10	States.
11	(c) Report to Congress.—Upon carrying out the
12	assessment required under subsection (a), the Maritime
13	Security Advisor shall submit to the appropriate commit-
14	tees of Congress—
15	(1) a list of the recommendations made under
16	subsection $(a)(3)$ ; and
17	(2) a list of additional actions that could be
18	taken by Congress to further incentivize the move-
19	ment of commercial cargo on vessels of the United
20	States.
21	(d) Definition.—In this section, the term "vessel
22	of the United States" has the meaning given the term in
23	section 116 of title 46, United States Code.

1	SEC. 418. TRANSPORTATION REQUIREMENTS FOR CERTAIN
2	EXPORTS SPONSORED BY THE SECRETARY
3	OF AGRICULTURE.
4	Section 55314 of title 46, United States Code, is
5	amended—
6	(1) by inserting before subsection (b) the fol-
7	lowing:
8	"(a) Applicability.—The requirements under sec-
9	tion 55305 of this title shall apply with respect to the ac-
10	tivities specified in subsection (b).";
11	(2) in subsection (b)—
12	(A) in the matter preceding paragraph (1),
13	by striking "Secretary of Agriculture or the
14	Commodity Credit Corporation" and inserting
15	"Federal Government";
16	(B) in paragraph (1), by inserting "titles
17	I, II, or III of" after "carried out under";
18	(C) in paragraph (4), by striking "agricul-
19	tural commodities or their products" and in-
20	serting "agricultural products";
21	(D) in paragraph (5), by striking "agricul-
22	tural commodities or their products" and in-
23	serting "agricultural products";
24	(E) in paragraph (6), by striking "agricul-
25	tural commodities or their products" and in-
26	serting "agricultural products";

1	(F) in paragraph (7), by striking "agricul-
2	tural commodities" and inserting "agricultural
3	products";
4	(G) by redesignating paragraphs (4), (5),
5	(6), and (7) as paragraphs (6), (7), (8), and
6	(9), respectively; and
7	(H) by inserting after paragraph (3) the
8	following:
9	"(4) carried out under the Food for Progress
10	Act of 1985 (7 U.S.C. 1736o);
11	"(5) carried out under the McGovern-Dole
12	International Food for Education and Child Nutri-
13	tion Program under section 3107 of the Farm Secu-
14	rity and Rural Investment Act of 2002 (7 U.S.C.
15	1736o-1);"; and
16	(3) by adding at the end the following:
17	"(c) Agricultural Product Defined.—In this
18	section, the term 'agricultural product' means any food
19	product, including an agricultural commodity (as such
20	term is defined in section 402 of the Food for Peace Act
21	(7 U.S.C. 1732)), specialty crop (as such term is defined
22	in section 3 of the Specialty Crops Competitiveness Act
23	of 2004 (7 U.S.C. 1621 note)), or processed food product,
24	exported from the United States.".

## 1 SEC. 419. CLARIFYING AMENDMENTS.

- 2 (a) AGRICULTURAL COMMODITIES EMERGENCY AS-
- 3 SISTANCE CLARIFICATION.—Section 202(a) of the Food
- 4 for Peace Act (7 U.S.C. 1722(a)) is amended by striking
- 5 "Notwithstanding" and inserting "Subject to the require-
- 6 ments of sections 55305 and 55314 of title 46, United
- 7 States Code, and notwithstanding".
- 8 (b) Administrative Provisions Clarification.—
- 9 Section 407(b)(2)(A) of the Food for Peace Act (7 U.S.C.
- 10 1736a(b)(2)(A)) is amended by striking "Notwith-
- 11 standing" and inserting "Subject to the requirements of
- 12 sections 55305 and 55314 of title 46, United States Code,
- 13 and notwithstanding".
- 14 (c) Emergency Food Security Program Clari-
- 15 FICATION.—Section 491(c)(1) of the Foreign Assistance
- 16 Act of 1961 (22 U.S.C. 2292(c)(1)) is amended by insert-
- 17 ing "and the requirements of sections 55305 and 55314
- 18 of title 46, United States Code" after "section 492".
- 19 SEC. 420. ENERGIZING AMERICAN SHIPBUILDING.
- 20 (a) National Policy on Strategic Energy
- 21 Asset Export Transportation.—
- 22 (1) REQUIREMENT FOR TRANSPORTATION OF
- 23 EXPORTS OF NATURAL GAS ON VESSELS DOCU-
- 24 MENTED UNDER LAWS OF THE UNITED STATES.—
- Section 3 of the Natural Gas Act (15 U.S.C. 717b)
- is amended by adding at the end the following:

1	"(g) Transportation of Exports of Natural
2	Gas on Vessels Documented Under Laws of the
3	United States.—
4	"(1) Condition for approval.—Except as
5	provided in paragraph (7), with respect to an appli-
6	cation to export natural gas under subsection (a),
7	the Commission shall include in the order issued for
8	that application the condition that the person trans-
9	port the natural gas on a vessel that meets the re-
10	quirements described in paragraph (3).
11	"(2) Purpose.—The purpose of the require-
12	ment under paragraph (1) is to ensure that, of all
13	natural gas exported by vessel in a calendar year,
14	the following percentage is exported by a vessel that
15	meets the requirements described in paragraph (3):
16	"(A) In each of the 7 calendar years fol-
17	lowing the calendar year in which this sub-
18	section is enacted, not less than 2 percent.
19	"(B) In each of the 8th and 9th calendar
20	years following the calendar year in which this
21	subsection is enacted, not less than 3 percent.
22	"(C) In each of the 10th and 11th cal-
23	endar years following the calendar year in
24	which this subsection is enacted, not less than
25	4 percent.

1	"(D) In each of the 12th and 13th cal-
2	endar years following the calendar year in
3	which this subsection is enacted, not less than
4	6 percent.
5	"(E) In each of the 14th and 15th cal-
6	endar years following the calendar year in
7	which this subsection is enacted, not less than
8	7 percent.
9	"(F) In each of the 16th and 17th cal-
10	endar years following the calendar year in
11	which this subsection is enacted, not less than
12	9 percent.
13	"(G) In each of the 18th and 19th cal-
14	endar years following the calendar year in
15	which this subsection is enacted, not less than
16	11 percent.
17	"(H) In each of the 20th and 21st cal-
18	endar years following the calendar year in
19	which this subsection is enacted, not less than
20	13 percent.
21	"(I) In the 22nd calendar year after the
22	calendar year in which this subsection is en-
23	acted and each calendar year thereafter, not

less than 15 percent.

1	"(3) REQUIREMENTS FOR VESSELS.—A vessel
2	meets the requirements described in this para-
3	graph—
4	"(A) with respect to each of the 5 calendar
5	years following the calendar year in which this
6	subsection is enacted—
7	"(i) if—
8	"(I) the vessel is documented
9	under the laws of the United States;
10	and
11	"(II) with respect to any retrofit
12	work necessary for the vessel to ex-
13	port natural gas—
14	"(aa) such work is done in a
15	shipyard in the United States;
16	and
17	"(bb) any component of the
18	vessel listed in paragraph (4)
19	that is installed during the
20	course of such work is manufac-
21	tured in the United States; or
22	"(ii) if—
23	"(I) the vessel is built in the
24	United States;

1	"(II) the vessel is documented
2	under the laws of the United States;
3	"(III) all major components of
4	the hull or superstructure of the ves-
5	sel are manufactured (including all
6	manufacturing processes from the ini-
7	tial melting stage through the applica-
8	tion of coatings for iron or steel prod-
9	ucts) in the United States; and
10	"(IV) the components of the ves-
11	sel listed in paragraph (4) are manu-
12	factured in the United States; and
13	"(B) with respect to the 6th calendar year
14	following the calendar year in which this sub-
15	section is enacted, and each calendar year
16	thereafter, if the vessel meets the requirements
17	of subparagraph (A)(ii).
18	"(4) Components.—The components of a ves-
19	sel listed in this paragraph are the following:
20	"(A) Air circuit breakers.
21	"(B) Welded shipboard anchor and moor-
22	ing chain.
23	"(C) Powered and non-powered valves in
24	Federal Supply Classes 4810 and 4820 used in
25	piping.

1	"(D) Machine tools in the Federal Supply
2	Classes for metal-working machinery numbered
3	3405, 3408, 3410 through 3419, 3426, 3433,
4	3438, 3441 through 3443, 3445, 3446, 3448,
5	3449, 3460, and 3461.
6	"(E) Auxiliary equipment for shipboard
7	services, including pumps.
8	"(F) Propulsion equipment, including en-
9	gines, propulsion motors, reduction gears, and
10	propellers.
11	"(G) Shipboard cranes.
12	"(H) Spreaders for shipboard cranes.
13	"(I) Rotating electrical equipment, includ-
14	ing electrical alternators and motors.
15	"(J) Compressors, pumps, and heat ex-
16	changers used in managing and re-liquefying
17	boil-off gas from liquefied natural gas.
18	"(5) Waiver authority.—The Commission
19	may waive the requirement under clause (i)(II)(bb)
20	or (ii)(IV), as applicable, of paragraph (3)(A) with
21	respect to a component of a vessel if the Maritime
22	Administrator determines that—
23	"(A) application of the requirement
24	would—

1	"(i) result in an increase of 25 per-
2	cent or more in the cost of the component
3	of the vessel; or
4	"(ii) cause unreasonable delays to be
5	incurred in building or retrofitting the ves-
6	sel; or
7	"(B) such component is not manufactured
8	in the United States in sufficient and reason-
9	ably available quantities of a satisfactory qual-
10	ity.
11	"(6) Opportunities for credentialed mer-
12	CHANT MARINERS.—Except as provided in para-
13	graph (7), the Commission shall include, in any
14	order issued under subsection (a) that authorizes a
15	person to export natural gas a condition that the
16	person provide opportunities for individuals with a
17	merchant mariner credential (as defined in section
18	2101 of title 46, United States Code) to receive ex-
19	perience and training necessary to become
20	credentialed in working on a vessel transporting nat-
21	ural gas.
22	"(7) Exception.—The Commission may not
23	include in any order issued under subsection (a) au-
24	thorizing a person to export natural gas to a nation
25	with which there is in effect a free trade agreement

1	requiring national treatment for trade in natural gas
2	a condition described in paragraph (1), or a condi-
3	tion described in paragraph (6), if the United States
4	Trade Representative certifies to the Commission, in
5	writing, that such condition would violate obligations
6	of the United States under such free trade agree-
7	ment.
8	"(8) Use of federal information.—In car-
9	rying out paragraph (1), the Commission—
10	"(A) shall use information made available
11	by—
12	"(i) the Energy Information Adminis-
13	tration; or
14	"(ii) any other Federal agency or enti-
15	ty the Commission determines appropriate;
16	and
17	"(B) may use information made available
18	by a private entity only if applicable informa-
19	tion described in subparagraph (A) is not avail-
20	able.".
21	(2) Conforming Amendment.—Section 3(c)
22	of the Natural Gas Act (15 U.S.C. 717b(c)) is
23	amended by striking "or the exportation of natural
24	gas" and inserting "or, subject to subsection (g), the
25	exportation of natural gas".

1	(b) CRUDE OIL.—Section 101 of title I of division
2	O of the Consolidated Appropriations Act, 2016 (42
3	U.S.C. 6212a) is amended—
4	(1) in subsection (b), by striking "subsections
5	(c) and (d)" and inserting "subsections (c), (d), and
6	(f)"; and
7	(2) by adding at the end the following:
8	"(f) Transportation of Exports of Crude Oil
9	ON VESSELS DOCUMENTED UNDER LAWS OF THE
10	United States.—
11	"(1) IN GENERAL.—Notwithstanding any other
12	provision of law and except as provided in paragraph
13	(6), as a condition to export crude oil, the President
14	shall require that a person exporting crude oil trans-
15	port the crude oil on a vessel that meets the require-
16	ments described in paragraph (3).
17	"(2) Purpose.—The purpose of the require-
18	ment under paragraph (1) is to ensure that, of all
19	crude oil exported by vessel in a calendar year, the
20	following percentage is exported by a vessel that
21	meets the requirements described in paragraph (3):
22	"(A) In each of the 7 calendar years fol-
23	lowing the calendar year in which this sub-
24	section is enacted, not less than 3 percent.

1	"(B) In each of the 8th, 9th, and 10th cal-
2	endar years following the calendar year in
3	which this subsection is enacted, not less than
4	6 percent.
5	"(C) In each of the 11th, 12th, and 13th
6	calendar years following the calendar year in
7	which this subsection is enacted, not less than
8	8 percent.
9	"(D) In the 14th calendar year following
10	the calendar year in which this subsection is en-
11	acted and each calendar year thereafter, not
12	less than 10 percent.
13	"(3) Requirements for vessels.—A vessel
14	meets the requirements described in this para-
15	graph—
16	"(A) with respect to each of the 4 calendar
17	years following the calendar year in which this
18	subsection is enacted—
19	"(i) if—
20	"(I) the vessel is documented
21	under the laws of the United States;
22	and
23	"(II) with respect to any retrofit
24	work necessary for the vessel to ex-
25	port crude oil—

1	"(aa) such work is done in a
2	shipyard in the United States;
3	and
4	"(bb) any component of the
5	vessel listed in paragraph (4)
6	that is installed during the
7	course of such work is manufac-
8	tured in the United States; or
9	"(ii) if—
10	"(I) the vessel is built in the
11	United States;
12	"(II) the vessel is documented
13	under the laws of the United States;
14	"(III) all major components of
15	the hull or superstructure of the ves-
16	sel are manufactured (including all
17	manufacturing processes from the ini-
18	tial melting stage through the applica-
19	tion of coatings for iron or steel prod-
20	ucts) in the United States; and
21	"(IV) the components of the ves-
22	sel listed in paragraph (4) are manu-
23	factured in the United States; and
24	"(B) with respect to the 5th calendar year
25	following the calendar year in which this sub-

1	section is enacted and each calendar year there-
2	after, if the vessel meets the requirements of
3	subparagraph (A)(ii).
4	"(4) Components.—The components of a ves-
5	sel listed in this paragraph are the following:
6	"(A) Air circuit breakers.
7	"(B) Welded shipboard anchor and moor-
8	ing chain.
9	"(C) Powered and non-powered valves in
10	Federal Supply Classes 4810 and 4820 used in
11	piping.
12	"(D) Machine tools in the Federal Supply
13	Classes for metal-working machinery numbered
14	3405, 3408, 3410 through 3419, 3426, 3433,
15	3438, 3441 through 3443, 3445, 3446, 3448,
16	3449, 3460, and 3461.
17	"(E) Auxiliary equipment for shipboard
18	services, including pumps.
19	"(F) Propulsion equipment, including en-
20	gines, propulsion motors, reduction gears, and
21	propellers.
22	"(G) Shipboard cranes.
23	"(H) Spreaders for shipboard cranes.
24	"(I) Rotating electrical equipment, includ-
25	ing electrical alternators and motors.

1	"(5) WAIVER AUTHORITY.—The President may
2	waive the requirement under clause (i)(II)(bb) or
3	clause (ii)(IV), as applicable, of paragraph (3)(A)
4	with respect to a component of a vessel if the Mari-
5	time Administrator determines that—
6	"(A) application of the requirement
7	would—
8	"(i) result in an increase of 25 per-
9	cent or more in the cost of the component
10	of the vessel; or
11	"(ii) cause unreasonable delays to be
12	incurred in building or retrofitting the ves-
13	sel; or
14	"(B) such component is not manufactured
15	in the United States in sufficient and reason-
16	ably available quantities of a satisfactory qual-
17	ity.
18	"(6) Exception.—The President may not,
19	under paragraph (1), condition the export of crude
20	oil to a nation with which there is in effect a free
21	trade agreement requiring national treatment for
22	trade in crude oil if the United States Trade Rep-
23	resentative certifies to the President, in writing, that
24	such condition would violate obligations of the
25	United States under such free trade agreement.

1	"(7) Opportunities for credentialed mer-
2	CHANT MARINERS.—The Maritime Administrator
3	shall ensure that the owner or operator of a vessel
4	transporting crude oil provides opportunities for in-
5	dividuals with a merchant mariner credential (as de-
6	fined in section 2101 of title 46, United States
7	Code) to receive experience and training necessary to
8	become credentialed in working on such vessels.
9	"(8) Use of federal information.—In car-
10	rying out paragraph (1), the President—
11	"(A) shall use information made available
12	by—
13	"(i) the Energy Information Adminis-
14	tration; or
15	"(ii) any other Federal agency or enti-
16	ty the Commission determines appropriate;
17	and
18	"(B) may use information made available
19	by a private entity only if applicable informa-
20	tion described in subparagraph (A) is not avail-
21	able.".
22	(c) Energy Information Administration Infor-
23	MATION.—The Secretary of Energy, acting through the
24	Administrator of the Energy Information Administration
25	(referred to in this section as the "Secretary"), shall col-

1	lect, and make readily available to the public on the inter-
2	net website of the Energy Information Administration, in-
3	formation on exports by vessel of natural gas and crude
4	oil, including—
5	(1) forecasts for, and data on, those exports for
6	the calendar year following the calendar year in
7	which this Act is enacted and each calendar year
8	thereafter; and
9	(2) forecasts for those exports for multiyear pe-
10	riods after the date of enactment of this Act, as de-
11	termined appropriate by the Secretary.
12	SEC. 421. GOODS IMPORTED ON VESSELS OF THE UNITED
13	STATES.
14	Chapter 605 of title 46, United States Code, is
15	amended—
16	(1) in section 60502(a)(1)—
17	(A) in the matter preceding subparagraph
18	(A), by striking "the vessel";
19	(B) in subparagraph (A), by striking "is
20	entitled" and all that follows through "imported
21	in" and inserting the following: "the cost of im-
22	porting goods aboard the vessel is comparable
23	to or greater than the cost of importing goods
24	aboard"; and
25	(C) in subparagraph (B)—

1	(i) by striking "(i) is owned" and in-
2	serting the following: "the vessel—
3	"(i) is owned"; and
4	(ii) by adjusting the margins of clause
5	(ii) appropriately; and
6	(2) in section 60503(a), by inserting ", except
7	for the duties imposed under section 60502 of this
8	chapter," after "suspension of discriminating du-
9	ties".
10	SEC. 422. SHIP AMERICA OFFICE.
11	(a) In General.—Chapter 553 of title 46, United
12	States Code, is amended by adding at the end the fol-
13	lowing:
14	"SUBCHAPTER IV—SHIP AMERICA OFFICE
15	"§ 55341. Establishment of Ship America Office
16	"(a) Establishment.—The Maritime Adminis-
17	trator shall establish within the Maritime Administration
18	an office to be known as the 'Ship America Office'. The
19	Maritime Administrator shall appoint the head of the Ship
20	America Office (in this section referred to as the 'Ship
21	America Associate Administrator').
22	"(b) Duties.—The Ship America Associate Adminis-
23	trator shall have the following duties:
24	"(1) Providing assistance to private sector enti-
25	ties, Federal financial assistance recipients, Federal

- agencies, Federal contractors, and owners and operators of oceangoing vessels of the United States to facilitate the movement of commercial and government cargo on vessels of the United States in international commerce.
  - "(2) Maximizing compliance across Federal agencies with this chapter, section 2631 of title 10, and any other cargo preference law of the United States.
  - "(3) Providing training and assistance to Federal employees, in all Federal agencies responsible for shipping preference cargo, on the legal obligations under this chapter, section 2631 of title 10, United States Code, and any other cargo preference law of the United States.
  - "(4) Developing a 'Ship America' verification program to develop self-certification industry standards, in partnership with private sector entities, to allow private sector entities to verifiably demonstrate that a product was transported to the United States aboard a vessel of the United States.
  - "(5) Supporting the efforts of the executive branch to develop and sustain a fleet of vessels of the United States and maritime industrial base to meet the sealift needs of Federal agencies.

1	"(6) Where practicable, making accessible, and
2	regularly updating, the publicly available contact in-
3	formation for oceangoing vessels of the United
4	States for the purposes of moving international com-
5	merce.
6	"(7) Publishing, and regularly updating, cen-
7	tralized information on the commercial benefits
8	available to private sector entities for moving com-
9	mercial cargo on oceangoing vessels of the United
10	States.
11	"(8) Preparing the reports under subsection
12	(e).
13	"(c) Reports Required.—Not later than 1 year
14	after the date of enactment of this section, and biennially
15	thereafter, the Maritime Administrator, acting through
16	the Ship America Associate Administrator, shall report to
17	the appropriate committees of Congress (as defined in sec-
18	tion 4 of the SHIPS for America Act of 2025) and the
19	Maritime Security Board on—
20	"(1) the opportunities and challenges faced by
21	commercial entities to move cargo on oceangoing
22	vessels of the United States; and
23	"(2) recommendations to increase international
24	commerce moving on vessels of the United States.".

- 1 (b) CLERICAL AMENDMENT.—The table of sections
- 2 for chapter 553 of title 46, United States Code, is amend-
- 3 ed by adding at the end the following:

"SUBCHAPTER IV—SHIP AMERICA OFFICE

"55341. Establishment of Ship America Office.".

## 4 Subtitle C—Regulatory Reform

- 5 SEC. 431. ALTERNATE STANDARDS.
- 6 (a) In General.—Chapter 33 of title 46, United
- 7 States Code, is amended—
- 8 (1) by redesignating sections 3317 and 3318 as
- 9 sections 3318 and 3319, respectively; and
- 10 (2) by inserting after section 3316 the fol-
- 11 lowing:
- 12 "§ 3317. Alternate standards
- 13 "(a) IN GENERAL.—Not later than 1 year after the
- 14 date of enactment of the Shipbuilding and Harbor Infra-
- 15 structure for Prosperity and Security for America Act of
- 16 2025, the Secretary, in consultation with the Maritime
- 17 Administrator, shall establish alternate standards to allow
- 18 self-propelled vessels providing oceangoing transportation
- 19 that are not documented under chapter 121 of this title
- 20 to receive a certificate of inspection if the vessel will be-
- 21 come a documented vessel.
- 22 "(b) Requirements.—Under the program estab-
- 23 lished under subsection (a), a self-propelled vessel used to

1	provide oceangoing transportation that is not documented
2	under chapter 121 of this title shall be eligible for a certifi-
3	cate of inspection if the Secretary determines that—
4	"(1) the owner of the vessel has agreed to apply
5	to have the vessel documented under chapter 121
6	upon receiving the certificate;
7	"(2) at the time of the receipt of such certifi-
8	cate, the vessel is eligible for documentation under
9	such chapter;
10	"(3) the vessel is classed by and designed in ac-
11	cordance with the rules of a classification society ac-
12	cepted by the Secretary;
13	"(4) the vessel complies with applicable inter-
14	national agreements and associated guidelines, as
15	determined by the country in which the vessel was
16	documented immediately before becoming docu-
17	mented under chapter 121, notwithstanding any
18	other law including any regulation;
19	"(5) the vessel has been assessed for cybersecu-
20	rity and surveillance risks; and
21	"(6) the country in which the vessel was docu-
22	mented immediately before becoming documented
23	under chapter 121 has not been identified by the
24	Secretary as inadequately enforcing international
25	vessel regulations as to that vessel.

1	"(c) Continued Eligibility for Certificate.—
2	This section does not apply to a vessel after any date on
3	which the vessel fails to comply with the applicable inter-
4	national agreements and associated guidelines referred to
5	in subsection (b)(4).
6	"(d) Reliance on Classification Society.—
7	"(1) IN GENERAL.—The Secretary may rely on
8	a certification from the American Bureau of Ship-
9	ping or, subject to paragraph (2), another classifica-
10	tion society accepted by the Secretary to establish
11	that a vessel is in compliance with the requirements
12	of paragraphs (3), (4), and (6) of subsection (b) and
13	of subsection (c).
14	"(2) Foreign classification society.—The
15	Secretary may accept certification from a foreign
16	classification society under paragraph (1) only—
17	"(A) to the extent that the government of
18	the foreign country in which the society is
19	headquartered provides access on a reciprocal
20	basis to the American Bureau of Shipping; and
21	"(B) if the foreign classification society
22	has offices and maintains records in the United
23	States

1	"(e) Rulemaking Procedure.—The Secretary may
2	initiate a rulemaking procedure to implement this stand-
3	ard.
4	"(f) Savings Provision.—Nothing in this section
5	shall be interpreted to affect requirements related to mer-
6	chant seamen credentials under part E of subtitle II of
7	this title or the requirements related to manning of vessels
8	under part F of such subtitle.".
9	(b) Clerical Amendment.—The table of sections
10	for chapter 33 of title 46, United States Code, is amended
11	by striking the items relating to sections 3317 and 3318
12	and inserting the following:
	"3317. Alternate standards. "3318. Fees. "3319. Penalties.".
13	SEC. 432. RULEMAKING COMMITTEE ON COMMERCIAL
13	DEC. 192. REDEMINING COMMITTEE ON COMMENCE
14	MARITIME REGULATIONS AND STANDARDS.
14	MARITIME REGULATIONS AND STANDARDS.
14 15	MARITIME REGULATIONS AND STANDARDS.  (a) DEFINITIONS.—In this section:
<ul><li>14</li><li>15</li><li>16</li></ul>	<ul><li>MARITIME REGULATIONS AND STANDARDS.</li><li>(a) DEFINITIONS.—In this section:</li><li>(1) COVERED REGULATION.—The term "cov-</li></ul>
<ul><li>14</li><li>15</li><li>16</li><li>17</li></ul>	<ul><li>MARITIME REGULATIONS AND STANDARDS.</li><li>(a) DEFINITIONS.—In this section:</li><li>(1) COVERED REGULATION.—The term "covered regulation"—</li></ul>
14 15 16 17 18	MARITIME REGULATIONS AND STANDARDS.  (a) DEFINITIONS.—In this section:  (1) COVERED REGULATION.—The term "covered regulation"—  (A) means a commercial regulation or
14 15 16 17 18 19	MARITIME REGULATIONS AND STANDARDS.  (a) DEFINITIONS.—In this section:  (1) COVERED REGULATION.—The term "covered regulation"—  (A) means a commercial regulation or standard issued by the Coast Guard relating to
14 15 16 17 18 19 20	MARITIME REGULATIONS AND STANDARDS.  (a) DEFINITIONS.—In this section:  (1) COVERED REGULATION.—The term "covered regulation"—  (A) means a commercial regulation or standard issued by the Coast Guard relating to the operation of vessels in foreign commerce, in-

1	(ii) merchant mariner training and
2	credentialing; or
3	(iii) vessel operating and environ-
4	mental standards; and
5	(B) does not include any commercial regu-
6	lation or standard issued by the Coast Guard
7	that exclusively applies to vessels in domestic
8	commerce.
9	(2) Rulemaking committee.—The term
10	"rulemaking committee" means the committee es-
11	tablished under subsection (b).
12	(3) Secretary.—The term "Secretary" means
13	the Secretary of the department in which the Coast
14	Guard is operating.
15	(b) Establishment of Rulemaking Com-
16	MITTEE.—There is established, in the department in
17	which the Coast Guard is operating, a rulemaking com-
18	mittee on commercial maritime regulations and standards
19	to—
20	(1) review, and develop findings and rec-
21	ommendations regarding, the covered regulations;
22	and
23	(2) provide to the Secretary a report on oppor-
24	tunities to review and update regulations governing
25	vessel design and engineering, vessel and facility op-

1	eration and environmental standards, and merchant
2	mariner credentialing, in order to—
3	(A) revitalize the merchant marine and the
4	commercial maritime industry in the United
5	States; and
6	(B) better align, and limit redundancies
7	between, the regulatory standards of the Coast
8	Guard and the International Maritime Organi-
9	zation and international treaty requirements,
10	while protecting United States mariners and
11	the United States maritime industry from for-
12	eign regulations that undermine the maritime
13	industrial competitiveness of the United States.
14	(c) Members.—
15	(1) Composition of Rulemaking com-
16	MITTEE.—The Secretary shall appoint the following
17	as members of the rulemaking committee:
18	(A) Each of the following Federal officers
19	or employees, or their designees:
20	(i) The Maritime Security Advisor.
21	(ii) The Maritime Administrator.
22	(iii) The Commandant of the Coast
23	Guard.
24	(iv) The Secretary of Commerce.

1	(v) The Administrator of the Environ-
2	mental Protection Agency.
3	(vi) The Chair of the Federal Mari-
4	time Commission.
5	(vii) The chief United States delegate
6	to the International Maritime Organiza-
7	tion.
8	(B) Representatives from recognized classi-
9	fication societies, including the American Bu-
10	reau of Shipping.
11	(C) Representatives of industry, includ-
12	ing—
13	(i) owners and operators of vessels in
14	domestic and foreign commerce of the
15	United States;
16	(ii) shipbuilders; and
17	(iii) other representatives of industry
18	the Secretary determines appropriate.
19	(D) Individuals with a merchant mariner
20	credential, as defined in section 2101 of title
21	46, United States Code.
22	(E) Representatives of maritime labor or-
23	ganizations.
24	(F) Experts in maritime safety and regu-
25	latory matters.

1	(G) Other stakeholders the Secretary de-
2	termines appropriate.
3	(2) Period of appointment; vacancies.—
4	(A) IN GENERAL.—A member of the rule-
5	making committee shall be appointed for the
6	life of the rulemaking committee.
7	(B) VACANCIES.—A vacancy in the rule-
8	making committee—
9	(i) shall not affect the powers of the
10	rulemaking committee; and
11	(ii) shall be filled in the same manner
12	as the original appointment.
13	(3) Chairperson and vice chairperson.—
14	The Secretary shall select a Chairperson and Vice
15	Chairperson from among the members of the rule-
16	making committee.
17	(d) Meetings.—
18	(1) Initial meeting.—Not later than 180
19	days after the date of enactment of this Act, the
20	Secretary shall convene the rulemaking committee
21	for the first meeting of the rulemaking committee.
22	(2) Quorum.—A majority of the members of
23	the rulemaking committee shall constitute a quorum,
24	but a lesser number of members may hold hearings.
25	(e) Duties of Committee.—

1	(1) Considerations.—The rulemaking com-
2	mittee shall consider each of the following:
3	(A) How the covered regulations interact
4	with and compare to the treaty requirements
5	and regulations established by the International
6	Maritime Organization, including comparisons
7	and interactions on the basis of—
8	(i) safety;
9	(ii) cost;
10	(iii) enforceability and compliance
11	and
12	(iv) international competitiveness.
13	(B) The benefits and challenges vessel
14	owners and operators and United States mari-
15	ners encounter when complying with both regu-
16	lations of the International Maritime Organiza-
17	tion and the covered regulations.
18	(C) The role that covered regulations play
19	in enhancing the size and strength of the mer-
20	chant marine and the domestic and inter-
21	national fleet of the United States.
22	(D) Recommended changes to covered reg-
23	ulations, and regulatory frameworks, to better
24	promote alignment with international standards

1	and the standards of countries that are allies
2	and partners, with a focus on—
3	(i) increasing opportunities for quali-
4	fied mariners that enter the merchant ma-
5	rine and reducing the barriers that lead
6	qualified mariners to leave the merchant
7	marine;
8	(ii) increasing the number of vessels
9	documented under the laws of the United
10	States that are operating in domestic and
11	foreign commerce;
12	(iii) enhancing United States leader-
13	ship within the International Maritime Or-
14	ganization and other international treaty
15	organizations with a focus on the maritime
16	industry;
17	(iv) streamlining regulatory processes
18	and processing timelines to minimize dupli-
19	cative reviews and eliminate preventable
20	delays; and
21	(v) maintaining and enhancing the
22	safety and security of the merchant ma-
23	rine.
24	(E) Recommended changes to covered reg-
25	ulations and regulatory frameworks that govern

1	mariner education training requirements, which
2	may include—
3	(i) expanding the pool of qualified in-
4	structors for mariner training programs;
5	(ii) streamlining requirements related
6	to training facility size and design to im-
7	prove operational efficiencies at mariner
8	training facilities, including requirements
9	related to classroom size and design;
10	(iii) standardizing and streamlining
11	training course and curriculum approval
12	and evaluation to provide more certainty to
13	mariner training programs; and
14	(iv) enhancing opportunities for mar-
15	iner training programs to flexibly integrate
16	sea-time into course instruction, consistent
17	with treaty requirements and regulations
18	established by the International Maritime
19	Organization.
20	(F) Any other matters the Secretary deter-
21	mines appropriate.
22	(2) Report.—Not later than 12 months after
23	the date of enactment of this Act, the rulemaking
24	committee shall submit to the Secretary a report
25	that includes the findings and recommended changes

1	to covered regulations of the rulemaking committee
2	as required under paragraph (1).
3	(f) Powers of Rulemaking Committee.—
4	(1) Hearings.—The rulemaking committee
5	may hold such hearings, sit and act at such times
6	and places, take such testimony, and receive such
7	evidence as the rulemaking committee considers ad-
8	visable to carry out this section.
9	(2) Information from federal agencies.—
10	(A) IN GENERAL.—The rulemaking com-
11	mittee may secure directly from a Federal de-
12	partment or agency such information as the
13	rulemaking committee considers necessary to
14	carry out this section, as permitted by law.
15	(B) Furnishing information.—On re-
16	quest of the Chairperson of the rulemaking
17	committee, the head of the department or agen-
18	cy shall furnish the information to the rule-
19	making committee.
20	(g) Rulemaking Committee Personnel Mat-
21	TERS.—
22	(1) No compensation.—A member of the
23	rulemaking committee shall not be compensated for
24	service on the rulemaking committee.

1	(2) Travel expenses.—A member of the rule-
2	making committee shall be allowed travel expenses,
3	including per diem in lieu of subsistence, at rates
4	authorized for employees of agencies under sub-
5	chapter I of chapter 57 of title 5, United States
6	Code, while away from their homes or regular places
7	of business in the performance of services for the
8	rulemaking committee.
9	(h) Administration.—Except as specified otherwise
10	in this section, the rulemaking committee shall be treated
11	as a committee established under chapter 151 of title 46,
12	United States Code, for purposes of section 15109 of such
13	title and shall not be considered a temporary organization
14	under section 3161 of title 5, United States Code.
15	(i) TERMINATION.—The rulemaking committee shall
16	terminate on the earlier of—
17	(1) the date that is 90 days after the date on
18	which the rulemaking committee submits the report
19	under subsection $(e)(2)$ ; or
20	(2) the date that is 7 years after the date on
21	which the rulemaking committee is established.
22	(j) Duties of the Secretary.—The Secretary
23	shall—
24	(1) not later than 30 days after receiving the
25	rulemaking committee's report under subsection

1	(e)(2), submit to the appropriate committees of Con-
2	gress, and make publicly available, a copy of such
3	report and the Secretary's views on the rec-
4	ommendations of the committee; and
5	(2) not later than 90 days after submitting the
6	report under paragraph (1)—
7	(A) initiate a rulemaking activity and
8	make such policy and guidance updates deter-
9	mined necessary by the Secretary to address the
10	consensus recommendations reached by the
11	rulemaking committee under subsection (e);
12	(B) submit a report to the appropriate
13	committees of Congress identifying the rec-
14	ommendations of the rulemaking committee
15	that require legislative changes; and
16	(C) submit a report to the Secretary of
17	State identifying recommendations of the rule-
18	making committee that require changes to trea-
19	ty requirements and regulations established by
20	the International Maritime Organization, in-
21	cluding recommendations that should inform
22	the policy of the United States as a member of

the International Maritime Organization.

1	SEC. 433. AMENDMENTS TO SHIPOWNERS' LIMITATION OF
2	LIABILITY ACT OF 1851.
3	(a) In General.—Section 30523 of title 46, United
4	States Code, is amended—
5	(1) by striking subsection (a) and inserting the
6	following:
7	"(a) Limit of Owner Liability.—
8	"(1) In general.—Except as provided in sec-
9	tion 30524 of this title, the liability of—
10	"(A) the owner of a vessel of the United
11	States for any claim, debt, or liability described
12	in subsection (b) shall not exceed the value of
13	the vessel and pending freight; and
14	"(B) the owner of a foreign vessel for any
15	claim, debt, or liability described in subsection
16	(b) shall not exceed the amount that is 5 times
17	the value of the vessel and pending freight.
18	"(2) MULTIPLE OWNERS.—If a vessel has more
19	than one owner, the proportionate share of the liabil-
20	ity under paragraph (1) of any one such owner shall
21	not exceed that owner's proportionate interest in the
22	vessel and pending freight."; and
23	(2) by striking subsection (c) and inserting the
24	following:
25	"(c) Claims Not Subject to Limitation.—Sub-
26	section (a) does not apply to—

1	"(1) a claim for wages; or
2	"(2) with respect to the liability of an owner of
3	a foreign vessel, a claim, debt, or liability arising
4	from personal injury or wrongful death of a person
5	who was not a crewmember or passenger of the for-
6	eign vessel at the time the injury (including fatal in-
7	jury, if applicable) occurred.".
8	(b) Amendment to Cessation of Certain Ac-
9	TIONS.—Section 30529(c) of title 46, United States Code
10	is amended by striking "the matter in question" and in-
11	serting "a matter subject to consideration for limitation
12	under section 30523 or section 30524".
13	(c) Effective Date.—The amendments made by
14	subsections (a) and (b) shall apply to any liability subject
15	to section 30523(a) of title 46, United States Code, that
16	arises on or after the date of enactment of this Act.
17	TITLE V—SHIPBUILDING
18	Subtitle A—Shipbuilding Financial
19	Incentives
20	SEC. 501. SHIPBUILDING FINANCIAL INCENTIVES.
21	(a) In General.—Part C of subtitle V of title 46.
22	United States Code, is amended by inserting after chapter
23	537 the following:

1	"CHAPTER 538—SHIPBUILDING
2	FINANCIAL INCENTIVES
3	"§ 53801. Shipbuilding financial incentives
4	"(a) Establishment.—The Maritime Adminis-
5	trator shall establish a program that, in accordance with
6	the requirements of this section, provides Federal financial
7	assistance to covered entities to—
8	"(1) aid in the construction of a vessel that
9	shall be documented under the laws of the United
10	States; or
11	"(2) incentivize a qualified shipyard investment.
12	"(b) Definitions.—In this section:
13	"(1) Appropriate committees of con-
14	GRESS.—The term 'appropriate committees of Con-
15	gress' means the Committee on Commerce, Science,
16	and Transportation and the Committee on Appro-
17	priations of the Senate and the Committee on
18	Armed Services and the Committee on Appropria-
19	tions of the House of Representatives.
20	"(2) COVERED ENTITY.—The term 'covered en-
21	tity' means—
22	"(A) any proposed vessel purchaser who is
23	a citizen of the United States; or
24	"(B) any shipyard of the United States
25	with the ability, experience, financial resources,

1	and other qualifications to construct or repair a
2	military vessel or a vessel to be used in the for-
3	eign commerce of the United States.
4	"(3) Foreign commerce.—The term 'foreign
5	commerce' means—
6	"(A) commerce or trade between the
7	United States, its territories or possessions, or
8	the District of Columbia, and a foreign country;
9	and
10	"(B) commerce or trade between foreign
11	countries.
12	"(4) Foreign country of concern; foreign
13	ENTITY OF CONCERN.—The terms 'foreign country
14	of concern' and 'foreign entity of concern' have the
15	meanings given such terms in section 4 of the
16	SHIPS for America Act of 2025.
17	"(5) Qualified shipyard investment.—The
18	term 'qualified shipyard investment' means an in-
19	vestment to construct, modernize, or expand—
20	"(A) a shipyard of the United States that
21	constructs or repairs civilian or military vessels;
22	or
23	"(B) a manufacturing facility—
24	"(i) that is—
25	"(I) a component supplier;

1	"(II) a subcomponent supplier; or
2	"(III) a manufacturing equip-
3	ment supplier;
4	"(ii) that is based in the United
5	States; and
6	"(iii)(I) at which at least 50 percent
7	of the products produced will be sold to
8	shipyards of the United States or used to
9	construct vessels of the United States; or
10	"(II) at which the investment will
11	more than double the facility's capacity to
12	produce products to be sold to shipyards of
13	the United Sates or used to construct ves-
14	sels of the United States, as determined by
15	the Administrator.
16	"(c) Procedure.—
17	"(1) Application.—A covered entity desiring
18	financial assistance under this section shall submit
19	an application to the Maritime Administrator.
20	"(2) Requirements.—In order for a covered
21	entity to qualify for financial assistance under this
22	section, the covered entity shall—
23	"(A) for financial assistance related to con-
24	struction of a vessel of the United States as de-
25	scribed in subsection (a)(1)—

1	"(i) enter into an agreement with the
2	Maritime Administrator establishing that
3	the vessel that is constructed with Federal
4	financial assistance shall be, for a period of
5	not less than 10 years, documented under
6	the laws of the United States; and
7	"(ii) agree to carry out all construc-
8	tion in a shipyard of the United States as
9	the result of competitive bidding, after due
10	advertisement, with the right reserved by
11	the Administrator to disapprove any or all
12	bids;
13	"(B) for financial assistance related to
14	qualified shipyard investments as described in
15	subsection (a)(2), use the financial assistance
16	award amounts to incentivize investments in—
17	"(i) facilities or equipment related to
18	shipbuilding or ship repair; or
19	"(ii) maritime component suppliers
20	and subcomponent suppliers with over 50
21	percent maritime use in each such invest-
22	ment; and
23	"(C) make commitments to worker and
24	community investment, including through—

1	"(i) programs to expand employment
2	opportunity for economically disadvantaged
3	individuals; and
4	"(ii) securing commitments from re-
5	gional educational and training entities
6	and institutions of higher education to pro-
7	vide workforce training, including pro-
8	gramming for training and job placement
9	of economically disadvantaged individuals.
10	"(3) Review of applications.—
11	"(A) Considerations for review.—
12	With respect to the review by the Maritime Ad-
13	ministrator of an application submitted—
14	"(i) the Maritime Administrator may
15	not approve an application for construction
16	of a vessel as described in subsection
17	(a)(1) unless the Administrator—
18	"(I) determines that a vessel
19	funded through the program—
20	"(aa) will aid in the pro-
21	motion and development of for-
22	eign commerce; and
23	"(bb) will be suitable for use
24	by the United States for national
25	defense or military purposes in

1	time of war or national emer-
2	gency;
3	"(II) determines that the vessel
4	purchaser applying for funding under
5	this section possesses the ability, expe-
6	rience, financial resources, and other
7	qualifications necessary for the oper-
8	ation and maintenance of the pro-
9	posed new vessel;
10	"(III) determines that the ship-
11	yard that will construct a vessel under
12	this section possesses the ability, expe-
13	rience, financial resources, equipment,
14	and other qualifications necessary to
15	properly construct the proposed ves-
16	sel;
17	"(IV) confirms that any newly
18	constructed vessel has dedicated space
19	for the training of cadets of the
20	United States Merchant Marine Acad-
21	emy (consistent with the requirements
22	of section 51307(b)), State maritime
23	academies (consistent with the re-
24	quirements of section 51507), or other

1	workforce training programs identified
2	by the Administrator; and
3	"(V) has notified the appropriate
4	committees of Congress not later than
5	15 days before making any commit-
6	ment to provide Federal financial as-
7	sistance to any covered entity; and
8	"(ii) the Maritime Administrator may
9	not approve an application to incentivize
10	qualified shipyard investments as described
11	in subsection (a)(2) unless the Adminis-
12	trator—
13	"(I) confirms that the covered
14	entity has received an incentive of-
15	fered by a governmental entity to a
16	covered entity for the purposes of sup-
17	porting a qualified shipyard invest-
18	ment within that jurisdiction;
19	"(II) ensures that the covered en-
20	tity has an executable plan to sustain
21	the facility without additional Federal
22	financial assistance under this sub-
23	section for the facility;
24	"(III) determines that the project
25	to which the application relates is in

1	the economic and national security in-
2	terests of the United States; and
3	"(IV) receives detailed informa-
4	tion on—
5	"(aa) the customers, or cat-
6	egories of customers, which the
7	covered entity plans to serve;
8	"(bb) the type of expendi-
9	tures which the covered entity
10	plans to make; and
11	"(cc) the workforce positions
12	that the covered entity plans to
13	employ, including any required
14	recruitment, training, and hiring;
15	and
16	"(iii) the Maritime Administrator may
17	consider—
18	"(I) whether the covered entity
19	has previously received financial as-
20	sistance under this section;
21	"(II) the price for the construc-
22	tion or repair of a vessel that has
23	been negotiated between a shipyard
24	and proposed vessel purchaser, and

1	whether the negotiated price is fair
2	and reasonable;
3	"(III) whether the covered entity
4	commits to use equipment, materials,
5	and supplies that are produced in the
6	United States, and utilize, to the max-
7	imum extent practicable, subcontrac-
8	tors and suppliers that are based in
9	the United States; and
10	"(IV) whether the covered entity
11	commits to utilizing new or emerging
12	technologies.
13	"(B) Records.—The Maritime Adminis-
14	trator may request records and information
15	from the covered entity. The covered entity
16	shall provide the records and information re-
17	quested by the Administrator.
18	"(C) Priority.—In providing Federal fi-
19	nancial assistance to covered entities under this
20	section, the Maritime Administrator may—
21	"(i) for an application for construc-
22	tion of a vessel as described in subsection
23	(a)(1), give priority to applicants that—

1	"(I) propose the construction of
2	vessels of higher transport capability
3	and productivity;
4	"(II) commit to have modifica-
5	tions done in the United States to a
6	vessel constructed with such financial
7	assistance; or
8	"(III) propose the construction
9	or modification of a vessel to meet the
10	national security needs of the United
11	States; and
12	"(ii) for an application to incentivize a
13	qualified shipyard investment as described
14	in subsection (a)(2), give priority to appli-
15	cants that—
16	"(I) propose to expand produc-
17	tion capacity to enable more military
18	or commercial vessels to be con-
19	structed or repaired in the United
20	States;
21	"(II) commit to using new or
22	emerging technologies or vessel design
23	processes that increase production
24	times or lower production costs; or

1	"(III) have experience making
2	qualified shipyard investments or op-
3	erating shippards for commercial or
4	military oceangoing vessels.
5	"(4) National defense features.—
6	"(A) In general.—Upon receiving an ap-
7	plication for the construction of a vessel under
8	this section, the Maritime Administrator shall
9	submit to the Secretary of the Navy the plans
10	and specifications for the proposed vessel for re-
11	view.
12	"(B) RECOMMENDATIONS.—Not later than
13	30 days after the date of receiving the plans
14	and specifications for a vessel as provided for
15	under subparagraph (A), the Secretary of the
16	Navy may make recommendations to the Mari-
17	time Administrator for the design of the vessel
18	which would enable the economical and speedy
19	conversion of the vessel into a vessel suitable
20	for use of the United States Government in
21	times of war or national emergency.
22	"(C) REQUIREMENT TO IMPLEMENT REC-
23	OMMENDATIONS.—If the Maritime Adminis-
24	trator agrees with such recommendations, the

Maritime Administrator shall require the cov-

1	ered entity to carry out such recommendations
2	as a condition of receiving Federal financial as-
3	sistance under this section with respect to that
4	vessel.
5	"(5) Relationship to other financial as-
6	SISTANCE PROGRAMS.—A covered entity may not re-
7	ceive financial assistance under this section for a
8	vessel which is enrolled in the Strategic Commercial
9	Fleet Program.
10	"(d) Award Amounts.—
11	"(1) Construction of a vessel of the
12	UNITED STATES.—
13	"(A) In general.—For financial assist-
14	ance related to construction of a vessel of the
15	United States, as described in subsection (a)(1),
16	the Maritime Administrator shall determine the
17	appropriate amount and funding for each finan-
18	cial assistance award made under this section.
19	"(B) Determination.—In making the
20	determination under subparagraph (A), the
21	Maritime Administrator shall consider the dif-
22	ference in the cost of constructing the proposed
23	vessel within the United States over the fair
24	and reasonable estimate of cost of the construc-

tion of that type of vessel if it were constructed

under similar plans and specifications (excluding national defense features as described in subsection (c)(4) in a foreign shipbuilding center that is deemed by the Administrator to furnish a fair and representative example for the determination of the estimated foreign cost of construction of vessels of the type proposed to be constructed.

- "(2) QUALIFIED SHIPYARD INVESTMENTS.—
  For financial assistance provided to incentivize qualified shipyard investments as described in subsection (a)(2), the Maritime Administrator shall determine the appropriate amount for each financial assistance award made to a covered entity to maximize private sector investments and to expand shipyard and ship building capacity of the United States.
- "(3) USE OF FUNDS.—A covered entity that receives a financial assistance award under this section may only use the financial assistance award amounts to—
- 22 "(A)(i) finance the construction of a vessel 23 to be built in the United States and docu-24 mented under the laws of the United States; or

1	"(ii) support site development, construc-
2	tion, and modernization for qualified shipyard
3	investments; and
4	"(B) support workforce development for a
5	shipyard or qualified shipyard investment.
6	"(e) Applications for Reconstruction, Condi-
7	TIONING, OR REPOWERING.—The Maritime Administrator
8	may, if determined to be in the national and economic se-
9	curity interests of the United States and consistent with
10	the requirements of this section, consider an application
11	as described in subsection (a)(1), and award financial as-
12	sistance under this section, for the reconstruction, recondi-
13	tioning, or repowering of an existing vessel in a shipyard
14	of the United States.
15	"(f) Pilot Program for Vessels in Domestic
16	COMMERCE.—
17	"(1) In General.—The Maritime Adminis-
18	trator may, if determined to be in the national and
19	economic security interests of the United States and
20	consistent with all other requirements of this section
21	(except the requirement under subsection
22	(c)(3)(A)(i)(I)(aa)), establish a pilot program to con-
23	sider an application as described in subsection
24	(a)(1), and award financial assistance under this

1	section for the construction of a vessel for use in
2	service other than the foreign commerce.
3	"(2) Eligible vessels.—In addition to all
4	other requirements of this section (except the re-
5	quirement under subsection (c)(3)(A)(i)(I)(aa)), a
6	vessel qualifying for funding through the pilot pro-
7	gram under this subsection shall only be eligible if
8	the Administrator certifies that the vessel of the
9	United States that will be constructed—
10	"(A)(i) will operate in an emerging indus-
11	try or a new trade lane;
12	"(ii) will not compete with existing vessels
13	of the United States; and
14	"(iii) will not serve a market already
15	served by a vessel of the United States with a
16	coastwise endorsement;
17	"(B)(i) will replace an existing vessel of
18	the United States that is or will be acquired by
19	the Administrator to be placed in the National
20	Defense Reserve Fleet, pursuant to section
21	57101; and
22	"(ii) will operate for not longer than 21
23	years and upon disposition will be placed in the
24	National Defense Reserve Fleet, pursuant to
25	section 57101: or

1	"(C) will be an oceanographic research ves-
2	sel (as defined in section 2101 of this title).
3	"(3) Rule of Construction.—Nothing in
4	this subsection shall be construed to alter the re-
5	quirements under section 55102.
6	"(g) Clawback.—
7	"(1) Milestones.—For all awards to covered
8	entities under this section, the Administrator shall,
9	before the award is made, determine target mile-
10	stones by which the vessel's construction or a quali-
11	fied shipyard investment shall be completed.
12	"(2) Progressive recovery for delays.—
13	Subject to paragraph (3), if a covered entity does
14	not meet such target milestones, the Administrator
15	shall progressively recover up to the full amount of
16	an award provided to a covered entity under this
17	section.
18	"(3) WAIVER.—In the case of delays that do
19	not meet such target milestones, the Administrator
20	may waive elements of the progressive recovery de-
21	scribed in paragraph (2) that is incorporated in each
22	award after—
23	"(A) making a formal determination that
24	circumstances beyond the ability of the covered

1	entity to foresee or control are responsible for
2	delays; and
3	"(B) submitting congressional notification.
4	"(4) Congressional notification.—The Ad-
5	ministrator shall notify the appropriate committees
6	of Congress—
7	"(A) of the target dates described in para-
8	graph (1) for each award; and
9	"(B) of any waivers provided under para-
10	graph (3) not later than 15 days after the date
11	on which such a waiver was provided.
12	"(h) Emergency Preparedness.—The Maritime
13	Administrator shall require any vessel that is constructed
14	with financial assistance under this section to participate
15	in an emergency preparedness program that is approved
16	by the Secretary of Defense.
17	"(i) CLARIFICATION.—The provision by the Adminis-
18	trator of Federal financial assistance for a project de-
19	scribed in this section shall not be considered to be a
20	major Federal action under the National Environmental
21	Policy Act of 1969 (42 U.S.C. 4321 et seq.) or an under-
22	taking for the purposes of division A of subtitle III of title
23	54, United States Code.

1	"(j) Buy America.—Section 54101(d)(2) shall apply
2	to any funds obligated by the Administrator under this
3	section.
4	"(k) GAO REVIEW.—The Comptroller General of the
5	United States shall—
6	"(1) not later than 2 years after the date of
7	disbursement of the first financial award under this
8	section, and biennially thereafter for 10 years, con-
9	duct a review of the program under this section; and
10	"(2) submit to the appropriate committees of
11	Congress the results of each review.
12	"(l) Prohibition on Use of Funds.—
13	"(1) In general.—No funds made available
14	under this section may—
15	"(A) be used to construct, modify, or im-
16	prove a facility outside of the United States;
17	"(B) be provided to a foreign entity of con-
18	cern or to support a foreign entity of concern;
19	or
20	"(C) be used to purchase materials that
21	are procured or sourced from a foreign entity of
22	concern, if such funds are for construction of a
23	vessel as described in subsection $(a)(1)$ .
24	"(2) Stock buybacks.—An entity receiving fi-
25	nancial assistance under this section may not encace

1	in any stock buyback for a period of 5 years after
2	receiving such assistance.
3	"(m) AUTHORIZATION OF APPROPRIATIONS.—There
4	is authorized to be appropriated to the Administrator, out
5	of the Maritime Security Trust Fund established under
6	section 50301(b) of this title, \$250,000,000 for each of
7	fiscal years 2026 through 2035 to provide financial assist-
8	ance to covered entities under this section, to remain avail-
9	able until expended.".
10	(b) CLERICAL AMENDMENT.—The table of chapters
11	at the beginning of part C of subtitle V of title 46, United
12	States Code, and at the beginning of subtitle V of such
13	title, are each amended by inserting after the item relating
14	to chapter 537 the following new item:
	"538. Shipbuilding financial incentives
15	<ul><li>"538. Shipbuilding financial incentives</li></ul>
15 16	
16	(c) Conforming Amendment.—Title V of the Act
16	(c) Conforming Amendment.—Title V of the Act of June 29, 1936 (49 Stat. 1995; chapter 858) is repealed.
16 17	(c) Conforming Amendment.—Title V of the Act of June 29, 1936 (49 Stat. 1995; chapter 858) is repealed. <b>SEC. 502. ASSISTANCE FOR SMALL SHIPYARDS.</b>
16 17 18	(c) Conforming Amendment.—Title V of the Act of June 29, 1936 (49 Stat. 1995; chapter 858) is repealed. <b>SEC. 502. ASSISTANCE FOR SMALL SHIPYARDS.</b> Section 54101 of title 46, United States Code, is
16 17 18 19	(c) Conforming Amendment.—Title V of the Act of June 29, 1936 (49 Stat. 1995; chapter 858) is repealed.  SEC. 502. ASSISTANCE FOR SMALL SHIPYARDS.  Section 54101 of title 46, United States Code, is amended—
16 17 18 19 20	(c) Conforming Amendment.—Title V of the Act of June 29, 1936 (49 Stat. 1995; chapter 858) is repealed.  SEC. 502. ASSISTANCE FOR SMALL SHIPYARDS.  Section 54101 of title 46, United States Code, is amended—  (1) in subsection (b)(1)—
116 117 118 119 220 221	(c) Conforming Amendment.—Title V of the Act of June 29, 1936 (49 Stat. 1995; chapter 858) is repealed.  SEC. 502. ASSISTANCE FOR SMALL SHIPYARDS.  Section 54101 of title 46, United States Code, is amended—  (1) in subsection (b)(1)—  (A) in subparagraph (A), by striking ";
16 17 18 19 20 21 22	(c) Conforming Amendment.—Title V of the Act of June 29, 1936 (49 Stat. 1995; chapter 858) is repealed.  SEC. 502. ASSISTANCE FOR SMALL SHIPYARDS.  Section 54101 of title 46, United States Code, is amended—  (1) in subsection (b)(1)—  (A) in subparagraph (A), by striking "; and" and inserting a semicolon;

1	"(C) long-term industrial base growth that
2	supports the national security and economic se-
3	curity needs of the merchant marine of the
4	United States."; and
5	(2) in subsection (i)—
6	(A) by inserting "out of the Maritime Se-
7	curity Trust Fund established under section
8	50301(b) of this title" before "to the Adminis-
9	trator of the Maritime Administration'; and
10	(B) by striking "for fiscal year 2021 to
11	carry out this section \$20,000,000" and insert-
12	ing " $$100,000,000$ for each of fiscal years $2026$
13	through 2035".
14	SEC. 503. FEDERAL SHIP FINANCING (TITLE XI) PROGRAM.
15	(a) Establishment of Revolving Loan Fund.—
16	Section 53702 of title 46, United States Code, is amended
17	by adding at the end the following:
18	"(c) Establishment of Revolving Loan
19	FUND.—Not later than 30 days after the date of enact-
20	ment of the SHIPS for America Act of 2025, the Sec-
21	retary shall establish a revolving loan fund to be adminis-
22	tered by the National Surface Transportation and Innova-
23	tion Finance Bureau established under section 116 of title
24	49. Any funds appropriated to carry out this chapter shall
25	be deposited in the fund, along with any proceeds gen-

- 1 erated from the loan guarantee program under this chap-
- 2 ter including any fees collected under section 53713 or
- 3 53714. The Secretary or Administrator shall make a guar-
- 4 antee of payments or commitment to guarantee payments
- 5 under subsection (a) or for the Secretary to make direct
- 6 loan obligations under subsection (b) out of the revolving
- 7 loan fund.
- 8 "(d) Authorization of Appropriations.—There
- 9 is authorized to be appropriated, out of the Maritime Se-
- 10 curity Trust Fund established under section 50301(b) of
- 11 this title, \$100,000,000 for fiscal year 2026 to be available
- 12 until expended to the revolving loan fund established
- 13 under subsection (c).".
- 14 (b) Funding Limits.—Section 53704 of title 46,
- 15 United States Code, is amended—
- 16 (1) in subsection (a), by striking "facilities."
- and inserting "facilities, and not less than 50 per-
- cent of obligations guaranteed under this chapter
- shall be for projects that do not receive any pay-
- 20 ments or Federal financial assistance from financial
- 21 assistance programs established under this part.";
- 22 and
- 23 (2) in subsection (c), by adding at the end the
- 24 following:

1	"(5) Vessel of National Interest.—The
2	Administrator shall ensure that the system of risk
3	categories under paragraph (2) takes into consider-
4	ation whether a project subject to a guarantee under
5	this chapter is a project to construct, reconstruct, or
6	recondition a Vessel of National Interest.".
7	(c) Eligible Purposes of Obligations.—Section
8	53706(a)(8) of title 46, United States Code, is amended—
9	(1) by striking "States." and inserting "States
10	that is required—"; and
11	(2) by adding at the end the following new sub-
12	paragraphs:
13	"(A) for the vessel to be a vessel of the
14	United States;
15	"(B) for the vessel to be issued a coastwise
16	endorsement under chapter 121;
17	"(C) to convert a civilian vessel of the
18	United States to a more useful military configu-
19	ration;
20	"(D) for any vessel under contract to the
21	Federal Government; or
22	"(E) for any United States-built vessel
23	participating in—

1	"(i) the Maritime Security Program
2	or the Emergency Preparedness Program
3	under chapter 531;
4	"(ii) the Cable Security Fleet under
5	chapter 532;
6	"(iii) the Tanker Security Fleet under
7	chapter 534;
8	"(iv) the Strategic Commercial Fleet
9	under chapter 536;
10	"(v) the Shipbuilding Financial Incen-
11	tive under chapter 538; or
12	"(vi) the National Defense Reserve
13	Fleet under section 57100.".
14	(d) Buy America.—Section 53733 of title 46,
15	United States Code, is amended by striking subsection (f)
16	and inserting the following:
17	"(f) Buy America.—Section 54101(d)(2) shall apply
18	to any funds obligated by the Administrator under this
19	section.".
20	SEC. 504. CONSTRUCTION RESERVE FUND.
21	(a) Definitions.—Section 53301(a) of title 46,
22	United States Code, is amended—
23	(1) in paragraph (1), by striking "a new vessel"
24	and inserting "an eligible vessel";
25	(2) in paragraph (2)—

1	(A) in the paragraph heading, by striking
2	"New vessel" and inserting "Eligible ves-
3	SEL";
4	(B) in the matter preceding subparagraph
5	(A), by striking "new vessel" and inserting "eli-
6	gible vessel"; and
7	(C) in subparagraph (A)—
8	(i) in clause (i), by striking "after De-
9	cember 31, 1939";
10	(ii) in clause (ii), by striking "and"
11	after the semicolon;
12	(iii) by redesignating clause (iii) as
13	clause (iv); and
14	(iv) by inserting after clause (ii), the
15	following:
16	"(iii) operated in foreign commerce or
17	domestic commerce of the United States or
18	in the fisheries; and"; and
19	(3) by adding at the end the following:
20	"(3) Foreign commerce.—The term 'foreign
21	commerce' means—
22	"(A) commerce or trade between the
23	United States, its territories or possessions, or
24	the District of Columbia, and a foreign country;
25	and

1	"(B) commerce or trade between foreign
2	countries.".
3	(b) Authority for Construction Reserve
4	Funds.—Section 53302(a) of title 46, United States
5	Code, is amended by striking "or acquisition of a new ves-
6	sel" and inserting "repowering, or acquisition of an eligi-
7	ble vessel''.
8	(c) Persons Eligible To Establish Funds.—
9	Section 53303 of title 46, United States Code, is amend-
10	ed—
11	(1) by striking the matter preceding paragraph
12	(1) and inserting the following: "A citizen of the
13	United States may make an agreement with the Sec-
14	retary of Transportation under this chapter to estab-
15	lish a construction reserve fund if that citizen—";
16	(2) in paragraph (1), by striking "in the foreign
17	or domestic commerce of the United States" and in-
18	serting "documented under the laws of the United
19	States and operating in foreign commerce or domes-
20	tic commerce of the United States";
21	(3) in paragraph (2), by striking "being oper-
22	ated in the foreign or domestic commerce of the
23	United States" and inserting "documented under
24	the laws of the United States and operating in for-

1	eign commerce or domestic commerce of the United
2	States";
3	(4) in paragraph (3), by striking "in the foreign
4	or domestic commerce of the United States" and in-
5	serting "documented under the laws of the United
6	States and operating in foreign commerce or domes-
7	tic commerce of the United States";
8	(5) in paragraph (4)—
9	(A) by striking "being operated in the for-
10	eign or domestic commerce of the United
11	States" and inserting "documented under the
12	laws of the United States and operating in for-
13	eign commerce or domestic commerce of the
14	United States"; and
15	(B) by striking "or" after the semicolon;
16	(6) in paragraph (5)—
17	(A) by striking "in the foreign or domestic
18	commerce of the United States" and inserting
19	"documented under the laws of the United
20	States to operate in foreign commerce or do-
21	mestic commerce of the United States"; and
22	(B) by striking the period at the end and
23	inserting "; or"; and
24	(7) by adding at the end the following:

1	"(6) commits, as a part of the agreement with
2	the Secretary under this chapter, to construct, re-
3	construct, recondition, repower, or acquire, and op-
4	erate, an eligible vessel by not later than 5 years
5	after the date on which the construction reserve
6	fund is established.".
7	(d) Vessel Ownership.—Section 53304 of title 46,
8	United States Code, is amended by striking "constructed
9	or acquired" each place the term appears and inserting
10	"constructed, reconstructed, reconditioned, repowered, or
11	acquired".
12	(e) Basis for Determining Gain or Loss.—Sec-
13	tion 53307 of title 46, United States Code, is amended—
14	(1) in the section heading, by striking "new
15	vessels" and inserting "eligible vessels";
16	(2) by striking "a new vessel" and inserting
17	"an eligible vessel";
18	(3) by striking "the new vessel" and inserting
19	"the eligible vessel";
20	(4) by inserting "repowered," after "recondi-
21	tioned,"; and
22	(5) by inserting "repowering," after "recondi-
23	tioning,".
24	(f) Obligation of Deposits.—Section 53310 of
25	title 46, United States Code, is amended—

1	(1) in subsection (a)—
2	(A) by striking "a new vessel" each place
3	the term appears and inserting "an eligible ves-
4	sel"; and
5	(B) in paragraph (1)(A), by striking "or
6	reconditioning" and inserting ", repowering, or
7	reconditioning"; and
8	(2) by striking subsections (b) and (c) and in-
9	serting the following:
10	"(b) Additional Requirements for Certain
11	Vessels.—In addition to the requirements of subsection
12	(a)(1), for an eligible vessel not constructed under the con-
13	struction-differential program or not bought from the Sec-
14	retary of Transportation, construction shall commence
15	with reasonable dispatch after the date of the construction
16	contract, as determined by the Secretary of Transpor-
17	tation and certified by such Secretary to the Secretary of
18	the Treasury.
19	"(c) Extensions.—The Secretary of Transportation
20	may grant extensions of the period within which the depos-
21	its must be expended or obligated, except that such exten-
22	sions may not be for a total of more than 15 years for
23	the expenditure or obligation of deposits.".
24	(g) CLERICAL AMENDMENT.—The table of sections
25	for chapter 533 of title 46, United States Code, is amend-

1	ed by striking the item relating to section 53307 and in-
2	serting the following:
	"53307. Basis for determining gain or loss and for depreciating eligible vessels.".
3	SEC. 505. CAPITAL CONSTRUCTION FUND.
4	(a) In General.—Chapter 535 of subtitle V of title
5	46, United States Code, is amended—
6	(1) in section 53501—
7	(A) by redesignating paragraphs (2), (3),
8	(4), (5), (6), (7), (8), and (9), as paragraphs
9	(3), $(5)$ , $(7)$ , $(8)$ , $(9)$ , $(10)$ , $(11)$ , and $(12)$ , re-
10	spectively;
11	(B) by inserting after paragraph (1) the
12	following:
13	"(2) CARGO HANDLING EQUIPMENT.—The term
14	'cargo handling equipment' means any vehicle or
15	land-based equipment (excluding marine container
16	chassis), and the associated marine terminal or port
17	landside infrastructure, used at a marine terminal to
18	lift or move cargo—
19	"(A) manufactured in the United States
20	(including any territory or possession of the
21	United States); or
22	"(B) manufactured outside of the United
23	States, if such equipment is not produced in the
24	United States in sufficient and reasonably

1	available quantities or of a satisfactory quality
2	as determined by the Secretary.";
3	(C) by inserting after paragraph (3), as re-
4	designated by subparagraph (A), the following:
5	"(4) Foreign commerce.—The term 'foreign
6	commerce' means—
7	"(A) commerce or trade between the
8	United States, its territories or possessions, or
9	the District of Columbia, and a foreign country;
10	and
11	"(B) commerce or trade between foreign
12	countries.";
13	(D) by inserting after paragraph (5), as
14	redesignated by subparagraph (A), the fol-
15	lowing:
16	"(6) Marine terminal.—The term marine
17	terminal' means wharves, bulkheads, quays, piers,
18	docks, and other berthing locations and adjacent
19	storage or adjacent areas and structures associated
20	with the primary movement of cargo or materials
21	from vessel to shore, or from shore to vessel, includ-
22	ing structures which are devoted to receiving, han-
23	dling, holding, consolidating, loading, or delivery of
24	waterborne shipments, including areas devoted to
25	the maintenance of the terminal or equipment.": and

1	(E) in paragraph (3)(A)(iii), as redesig-
2	nated by subparagraph (A), by striking "foreign
3	or domestic trade of the United States" and in-
4	serting "foreign commerce or domestic trade of
5	the United States"; and
6	(F) in paragraph (8)(A)(iii), as redesig-
7	nated by subparagraph (A), by striking "foreign
8	or domestic trade of the United States" and in-
9	serting "foreign commerce or domestic trade of
10	the United States";
11	(2) in section 53503—
12	(A) by striking subsection (a) and insert-
13	ing the following:
14	"(a) In General.—
15	"(1) CITIZEN AGREEMENTS.—A citizen of the
16	United States may make an agreement with the Sec-
17	retary under this chapter to establish a capital con-
18	struction fund for a vessel if that citizen—
19	"(A) owns or leases an eligible vessel; or
20	"(B) commits, as a part of such agree-
21	ment, to build and operate an eligible vessel not
22	later than 5 years after establishing the capital
23	construction fund.
24	"(2) Operator agreements.—An operator of
25	a United States marine terminal may make an

1	agreement with the Secretary under this chapter to
2	establish a capital construction fund for the marine
3	terminal."; and
4	(B) by striking subsection (b), and insert-
5	ing the following:
6	"(b) Allowable Purpose.—The purpose of the
7	agreement shall be to provide—
8	"(1) replacement vessels, additional vessels, or
9	reconstructed vessels, built in the United States and
10	documented under the laws of the United States, for
11	operation in the foreign commerce or domestic trade
12	of the United States or in the fisheries of the United
13	States; or
14	"(2) replacement cargo handling equipment, ad-
15	ditional cargo handling equipment, or reconstructed
16	cargo handling equipment for operation at marine
17	terminals in the United States.";
18	(3) in section 53504(b), by inserting "or United
19	States marine terminal" after "agreement vessel";
20	(4) by striking section 53505 and inserting the
21	following:
22	"§ 53505. Ceiling on deposits
23	"(a) MAXIMUM DEPOSITS.—The amount deposited in
24	a capital construction fund for a taxable year may not ex-
25	good the amount specified in the agreement under section

- 1 53503(a), which shall be an amount that is related to a
- 2 commitment to invest the revenue from the capital con-
- 3 struction fund into funding the construction of new vessels
- 4 or funding cargo handling equipment.
- 5 "(b) REVENUE.—For the purposes of subsection (a),
- 6 the revenue from the capital construction fund may in-
- 7 clude—
- 8 "(1) income attributable to the operation of the
- 9 agreement vessel in foreign commerce or domestic
- trade or fisheries or the operation of a marine ter-
- 11 minal in the United States;
- "(2) the amount allowable as a deduction under
- section 167 of the Internal Revenue Code of 1986
- for the taxable year with respect to the agreement
- vessels or cargo handling equipment;
- "(3) the net proceeds from the disposition of an
- agreement vessel or cargo handling equipment or in-
- surance or indemnity attributable to the vessel or
- 19 cargo handling equipment; and
- 20 "(4) the receipts from the investment or rein-
- vestment of amounts held in the fund.
- 22 "(c) REDUCTIONS FOR LESSEES.—For a lessee, the
- 23 maximum amount that may be deposited for an agreement
- 24 vessel under subsection (a) for any period shall be reduced
- 25 by any amount the owner is required or permitted, under

1	the capital construction fund agreement, to deposit for
2	that period for the vessel under subsection (a).";
3	(5) in section 53506—
4	(A) in subsection (a), by striking "Except
5	as provided in subsection (b), amounts in the
6	fund may be invested only in interest-bearing
7	securities approved by the Secretary."; and
8	(B) in subsection (b), by striking "With
9	the approval of the Secretary, an agreed per-
10	centage (but not more than 60 percent) of the
11	assets of the fund" and inserting "An agreed
12	percentage of the assets of the fund";
13	(6) in section 53509—
14	(A) by striking subsection (a), and insert-
15	ing the following:
16	"(a) In General.—Subject to subsections (b) and
17	(c), a withdrawal from a capital construction fund is a
18	qualified withdrawal if it is made under the terms of the
19	agreement and is for—
20	"(1) the acquisition, construction, repowering,
21	or reconstruction of—
22	"(A) a qualified vessel or a barge or con-
23	tainer that is part of the complement of a quali-
24	fied vessel; or
25	"(B) cargo handling equipment: or

1	"(2) the payment of the principal on indebted-
2	ness incurred in the acquisition, construction,
3	repowering, or reconstruction of—
4	"(A) a qualified vessel or a barge or con-
5	tainer that is part of the complement of a quali-
6	fied vessel; or
7	"(B) cargo handling equipment.";
8	(B) by redesignating subsection (c) as sub-
9	section (e); and
10	(C) by inserting after subsection (b) the
11	following:
12	"(c) Restriction.—No withdrawals may be made
13	from a capital construction fund to purchase fully auto-
14	mated cargo handling equipment that is remotely operated
15	or remotely monitored with or without the exercise of
16	human intervention or control, if the Secretary determines
17	such equipment would result in a net loss of jobs within
18	a marine terminal.
19	"(d) Prohibition on Certain Cranes.—No with-
20	drawals may be made from a capital construction fund to
21	purchase cranes manufactured in the People's Republic of
22	China or by foreign entities of concern (as defined in sec-
23	tion 4 of the SHIPS for America Act of 2025).";
24	(7) in section 53510—

1	(A) in subsection (b), by inserting "cargo
2	handling equipment," after "barge," both
3	places the term appears;
4	(B) in subsection (c), by inserting "cargo
5	handling equipment," after "barge," both
6	places the term appears; and
7	(C) in subsection (d), by inserting "cargo
8	handling equipment," after "barges,";
9	(8) in section 53511(e)(1), by striking the table
10	contained therein and inserting the following:  "If the amount remains in the fund at the close of the-  16th taxable year
11	and
12	(9) in section $53512(b)(1)$ , by adding "cargo
13	handling equipment," after "advanced".
14	(b) Cargo Handling Equipment Availability.—
15	The Secretary shall annually publish in the Federal Reg-
16	ister a request for information regarding the availability
17	of cargo handling equipment manufactured in the United
	of ourgo nationing equipment manufactured in the emitted
18	States and shall share the results of such request for infor-

1	SEC. 506. ANTICIPATED COMMERCIAL VESSEL CONSTRUC-
2	TION SURVEY.
3	(a) In General.—Chapter 501 of title 46, United
4	States Code, is amended by adding at the end the fol-
5	lowing:
6	"§ 50115. Anticipated commercial vessel construction
7	survey
8	"(a) Definition.—In this section, 'commercial ves-
9	sel of the United States' means a vessel that is docu-
10	mented under the laws of the United States, not less than
11	6,000 deadweight tons, and operated in the domestic trade
12	of the United States or foreign commerce, and may in-
13	clude—
14	"(1) a bulk carrier vessel;
15	"(2) a tanker vessel;
16	"(3) a roll-on/roll-off vessel;
17	"(4) a liquefied natural gas tanker vessel;
18	"(5) a container vessel;
19	"(6) a multi-purpose vessel;
20	"(7) a cable vessel (as defined in section
21	53201);
22	"(8) a heavy-lift vessel; or
23	"(9) any other type of vessel determined appro-
24	priate by the Administrator, in consultation with the
25	Maritima Sagurity Board

1	"(b) In General.—Not later than 180 days after
2	the date of enactment of this section, and annually there
3	after, the Maritime Administrator shall conduct a survey
4	of owners, agents, or operators of commercial vessels of
5	the United States to identify plans for the construction
6	maintenance, and modernization of commercial vessels of
7	the United States.
8	"(c) Purpose.—The purpose of the survey con
9	ducted under this section is to inform the maritime indus
10	trial base of the future need for the construction of com
11	mercial vessels.
12	"(d) Inclusions.—In conducting the survey under
13	this section, the Maritime Administrator shall collect the
14	following information from owners, agents, or operators
15	of commercial vessels of the United States who participate
16	in the survey:
17	"(1) The number of commercial vessels of the
18	United States the participant is looking to construct
19	during the 10-year period beginning on the date or
20	which the participant takes the survey.
21	"(2) The capabilities of the vessels described in
22	paragraph (1) that the participant is seeking in con
23	structing such vessels.

"(3) Estimated timelines for when the partici-

pant aims to place each such vessel into service.

24

1	"(4) The number of major repairs of commer-
2	cial vessels of the United States and overhauls of
3	such commercial vessels the participant is looking to
4	carry out during the 10-year period described in
5	paragraph (1).
6	"(5) The major components that a shipbuilder
7	would need from industrial base suppliers to support
8	the construction, overhaul, or repair of commercial
9	vessels of the United States during such 10-year pe-
10	riod.
11	"(6) Estimates for the capital expenditures the
12	participant is planning to make for the construction,
13	overhaul, or repair of commercial vessels of the
14	United States during such 10-year period.
15	"(7) Any additional information the Maritime
16	Administrator determines appropriate.
17	"(e) Participation.—The Administrator may not
18	require any owner, agent, or operator of a commercial ves-
19	sel of the United States to participate in the survey unless
20	that owner, agency, or operator is participating in a finan-
21	cial assistance program established under part C of this
22	subtitle.
23	"(f) Release of Findings.—
24	"(1) DISTRIBUTION.—Each year, the Maritime
25	Administrator may release the findings of the survey

- with shipyards in the United States and other maritime industrial base stakeholders the results of the survey conducted under this section for such year in such a manner as the Administrator determines appropriate.
- 6 "(2) Proprietary information.—Notwith7 standing any other provision of law, including sec8 tion 552 of title 5, United States Code, at the re9 quest of a survey participant, the Maritime Adminis10 trator shall withhold proprietary information pro11 vided as a part of a survey conducted under this sec12 tion.
  - "(3) COORDINATION.—To the maximum extent practicable, the Maritime Administrator shall seek to conduct the annual surveys under this section and publish the results of such surveys on a similar timeline as the timeline for the annual naval vessel construction plans under section 231(a)(1) of title 10 and other shipbuilding construction surveys published by other Federal agencies.".
- 21 (b) CLERICAL AMENDMENT.—The table of sections 22 for chapter 501 of title 46, United States Code, is amend-23 ed by inserting after the item relating to section 50114 24 the following:

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<sup>&</sup>quot;50115. Anticipated commercial vessel construction survey.".

1	SEC. 507. STREAMLINED ENVIRONMENTAL REVIEW.
2	Section 41001(6) of the Fixing America's Surface
3	Transportation Act (42 U.S.C. 4370m(6)) is amended—
4	(1) in subparagraph (A)—
5	(A) in the matter preceding clause (i), by
6	inserting "the maritime industry" after "water-
7	ways,";
8	(B) by redesignating clauses (iii) and (iv)
9	as clauses (iv) and (v), respectively; and
10	(C) by inserting after clause (ii) the fol-
11	lowing:
12	"(iii) is covered by a programmatic
13	plan or environmental review developed for
14	a project related to the maritime indus-
15	try;"; and
16	(2) by adding at the end the following:
17	"(D) Maritime industry.—For the pur-
18	poses of subparagraph (A), the term 'construc-
19	tion of infrastructure' for the maritime industry
20	includes construction of—
21	"(i) shipyards and ship repair facili-
22	ties;
23	"(ii) port terminals and other port fa-
24	cilities;
25	"(iii) manufacturing facilities for
26	equipment and technology instrumental to

1	the facilitation of maritime trade and com-
2	merce, as defined by the Council; and
3	"(iv) other industrial base facilities
4	that support the Navy or the merchant
5	marine of the United States.".
6	SEC. 508. ELIGIBILITY FOR LOAN GUARANTEES.
7	Section 1703(b) of the Energy Policy Act of 2005
8	(42 U.S.C. 16513(b)) is amended by inserting at the end
9	the following:
10	"(14) Marine transportation systems, including
11	commercial vessels of the United States, shipyards,
12	marine terminals, and port facilities.".
13	SEC. 509. REPORTS.
14	(a) Report on National Defense Reserve
15	FLEET.—
16	(1) In General.—Not later than 180 days
17	after the date of enactment of this Act, and every
18	2 years thereafter, the Maritime Administrator, in
19	consultation with the Commander of the United
20	States Transportation Command and the Secretary
21	of the Navy, and in accordance with paragraph (2),
22	shall submit to the appropriate committees of Con-
23	gress and the Maritime Security Board a report—
24	(A) outlining a plan for using the ship-
25	building financial incentives program authorized

under section 53801 of title 46, United States Code, as added by section 501, and the financial incentive programs under subpart C of subtitle V of title 46, United States Code, to supplement the size and readiness of the National Defense Reserve Fleet and to improve national shipbuilding and shipping infrastructure; and

- (B) describing ways in which an expanded and creative view of the make-up of vessels with Voluntary Intermodal Sealift Agreements or Voluntary Tanker Agreements and the ship-building financial incentives program authorized under such section can be used to ensure government access to other vessels that are critical to national security, such as icebreakers, oil and natural gas tankers, floating dry docks, salvage vessels, dredges, ocean tugs, offshore construction vessels, multi-use workboats, and commercial shipping vessels using small nuclear reactors.
- (2) Additional consultation.—In preparing the report under paragraph (1), the Maritime Administrator shall also consult with the Secretary of Commerce and the Secretary of Energy with respect

- 1 to shipping vessels or mobile maritime power plants
- 2 using small nuclear reactors.
- 3 (b) Report on De-Risking Maritime Sector.—
- 4 Not later than 180 days after the date of enactment of
- 5 this Act, and every 2 years thereafter, the Secretary of
- 6 Defense and the Secretary of Homeland Security, in co-
- 7 ordination with the Secretaries of Treasury and State, the
- 8 Maritime Administrator, the United States Trade Rep-
- 9 resentative, and the Director of the Office of Management
- 10 and Budget, shall submit to the appropriate committees
- 11 of Congress and the Maritime Security Board a report
- 12 outlining a comprehensive strategy for de-risking the
- 13 United States maritime domain from the People's Repub-
- 14 lic of China and other asymmetric or emerging maritime
- 15 threats.
- 16 (c) Report on Restricting Flow of Capital to
- 17 CCP.—Not later than 180 days after the date of enact-
- 18 ment of this Act, the Secretary of Transportation, the Sec-
- 19 retary of Defense, the Secretary of Commerce, the Sec-
- 20 retary of State, and the Secretary of the Treasury shall
- 21 submit to the appropriate committees of Congress and the
- 22 Maritime Security Board a report on ways and means for
- 23 restricting the flow of capital from the United States to
- 24 Chinese Communist Party maritime industries, which
- 25 shall include recommendations for promoting the flow of

- 1 capital within and between the United States and treaty
- 2 allies of the United States. The report shall also include
- 3 a survey of banks, pension funds, and large financial insti-
- 4 tutions, with recommendations for ways the United States
- 5 can incentivize domestic financial investments in the mari-
- 6 time industry.

## 7 SEC. 510. EXPORT CONTROL REPORT.

- 8 Not later than 1 year after the date of enactment
- 9 of this Act, the Secretary of State and the Secretary of
- 10 Commerce shall jointly submit to Congress a report as-
- 11 sessing methods to reduce the use of export controls and
- 12 other restrictions under the Arms Export Control Act (22
- 13 U.S.C. 2751 et seq.) and the International Traffic in
- 14 Arms Regulations under subchapter M of chapter I of title
- 15 22, Code of Federal Regulations, and the Export Control
- 16 Reform Act of 2018 (50 U.S.C. 4801 et seq.) and the Ex-
- 17 port Administration Regulations under subchapter C of
- 18 chapter VII of title 15, Code of Federal Regulations, or
- 19 successor regulations, that limit the ability of foreign-
- 20 owned marine industrial base companies to participate in
- 21 the United States shipbuilding industry, specifically in-
- 22 cluding shipbuilding for the Federal Government, while
- 23 ensuring appropriate safeguards for United States-based
- 24 firms and American workers.

## Subtitle B—Department of Defense 1 **Programs** 2 SEC. 511. ASSESSMENT OF THE USE OF COMMERCIAL BEST 4 PRACTICES FOR NAVY SHIPBUILDING. 5 (a) Assessment.— 6 (1) IN GENERAL.—The Secretary of the Navy, 7 in coordination with the Secretary of Transportation 8 and the Secretary of the Department in which the 9 Coast Guard is operating, shall— 10 (A) conduct an assessment of best prac-11 tices used in the construction and repair of 12 commercial, oceangoing maritime vessels; and 13 (B) identify— 14 (i) opportunities for the Navy and 15 Coast Guard to leverage those best prac-16 tices to make ship construction and repair 17 efforts of combatant and non-combatant 18 vessels more efficient; and 19 (ii) advanced technologies that can be 20 leveraged to improve the overall readiness 21 and dominance of the United States mari-22 time fleet (both commercial and military), 23 to specifically include small modular reac-24 tors for ship power and propulsion.

1	(2) Elements.—The assessment required by
2	paragraph (1) shall include the following:

- (A) An evaluation of the best practices described in subparagraph (A) of such paragraph, including best practices used by commercial shipyards in foreign allied countries, consideration of commercial design standards, and the vessel construction manager model used to construct the National Security Multi Mission Vessel Program, that could improve the efficiency of shipbuilding and repair by the Navy and Coast Guard.
- (B) An identification of commercial-grade components and capabilities being used in state-of-the-art commercial, oceangoing maritime vessels and an assessment of whether the Navy and Coast Guard could better use commercial off-the-shelf components or capabilities to reduce costs, improve efficiencies, or enhance capabilities in the construction of new naval vessels and cutters, and in repair of naval vessels and cutters.
- (C) A determination as to whether shipbuilding and acquisition programs of the Navy and Coast Guard use modern best practices

- from the commercial maritime industry in terms of contracting, ship design, construction, overhaul, and maintenance.
  - (D) An identification of technologies and procedures that are used in commercial ship-building that, if used by the Navy and Coast Guard, would improve the efficiency of designing and constructing new naval vessels.
  - (E) An identification of technologies and procedures that are used in commercial ship-building and repair that, if used by the Navy and Coast Guard, would improve the efficiency of repairing naval vessels.
  - (F) An identification of opportunities to improve commonality in ship design, ship components, and shipbuilding procedures between commercial, oceangoing maritime vessels, naval vessels, and cutters that could lead to improved efficiencies and a more resilient industrial base to support shipbuilding and repair for military and civil maritime vessels.
  - (G) An identification of advanced nuclear technologies that are under development for use in commercial shipbuilding that, if used by the Navy and Coast Guard, would improve the

1	operational capability of naval vessels and cut-
2	ters.
3	(H) An identification of the barriers pre-
4	venting or making prohibitive the use of small
5	modular reactors in naval or commercial, ocean-
6	going maritime vessels, including—
7	(i) ambiguity in regulations governing
8	nuclear propulsion restricting the commer-
9	cial maritime industry from utilizing nu-
10	clear propulsion or collaborating between
11	United States and foreign entities under
12	export controls requirements, including
13	section 744.5 of title 15, Code of Federal
14	Regulations (or a similar successor regula-
15	tion); and
16	(ii) a lack of clarity in the meaning of
17	"maritime (civil) nuclear propulsion plant
18	projects" contained in the Export Adminis-
19	tration Regulations and "Naval Nuclear
20	Propulsion" contained in the International
21	Traffic in Arms Regulations (Cat VI).
22	(I) An evaluation of education and tech-
23	nology development best practices used by com-
24	mercial shipyards in foreign allied countries,
25	and an identification of education and tech-

1	nology development opportunities, that could
2	improve the efficiency of shipbuilding and re-
3	pair by the Navy and Coast Guard.
4	(J) An evaluation of whether adoption of
5	the best practices evaluated under subpara-
6	graph (A) for the construction and repair of
7	naval vessels and cutters would support the do-
8	mestic commercial maritime shipbuilding indus-
9	try, the commercial maritime industrial base,
10	and the merchant marine of the United States.
11	(b) Briefing.—Not later than 180 days after the
12	date of the enactment of this Act, the Secretary of the
13	Navy shall provide to the congressional defense commit-
14	tees a briefing on—
15	(1) the results of the assessment required by
16	subsection (a); and
17	(2) a plan to execute any measures pursuant to
18	such assessment.
19	(c) Strategy Required.—Not later than 1 year
20	after the date of enactment of this Act, and biennially
21	thereafter, the Secretary of the Navy and Secretary of the
22	Department in which the Coast Guard is operating shall—
23	(1) provide to the appropriate committees of
24	Congress strategies describing how measures identi-
25	fied as a result of the assessment required by sub-

1	section (a) will be incorporated into shipbuilding
2	programs for the Navy and Coast Guard; and
3	(2) publish a public version of the strategies.
4	(d) Congressional Defense Committees De-
5	FINED.—In this section, the term "congressional defense
6	committees" has the meaning given that term in section
7	101(a) of title 10, United States Code.
8	SEC. 512. PLAN OF ACTION FOR USE OF DEFENSE PRODUC-
9	TION ACT OF 1950 AUTHORITIES.
10	(a) In General.—Not later than 180 days after the
11	date of the enactment of this Act, the President shall sub-
12	mit to the appropriate committees of Congress a report
13	on a plan of action for any use of authorities available
14	under title III of the Defense Production Act of $1950\ (50$
15	U.S.C. 4531 et seq.)—
16	(1) to establish or enhance a domestic produc-
17	tion capability for the construction of militarily use-
18	ful, commercial maritime vessels that can be oper-
19	ated in foreign commerce or the domestic commerce
20	of the United States;
21	(2) to establish, improve, or enhance the de-
22	fense shipyard industrial base; or
23	(3) to establish, improve, or enhance maritime
24	port infrastructure of the United States, including
25	containers and ship-to-shore cranes that were built

1	in the United States and are owned by citizens of
2	the United States.
3	(b) Coordination.—The President shall develop the
4	plan of action required by subsection (a) in consultation
5	with—
6	(1) the maritime security advisor (as estab-
7	lished by this Act);
8	(2) the Maritime Security Board (as established
9	by this Act);
10	(3) an advisory committee established under
11	section 708(d) of the Defense Production Act of
12	1950 (50 U.S.C. 4558(d)); and
13	(4) such stakeholders in the private sector as
14	the President considers appropriate.
15	(c) Appropriate Committees of Congress De-
16	FINED.—In this section, the term "appropriate commit-
17	tees of Congress" means—
18	(1) the Committee on Armed Services, the
19	Committee on Commerce, Science, and Transpor-
20	tation, and the Committee on Appropriations of the
21	Senate; and
22	(2) the Committee on Armed Services, the
23	Committee on Transportation and Infrastructure,
24	and the Committee on Appropriations of the House
25	of Representatives.

## 1 SEC. 513. MILITARY SEALIFT COMMAND.

2	(a) Authority To Offer Increased Paid Leave
3	ACCRUAL.—The Secretary of the Navy is authorized to
4	offer government merchant mariners employed by Military
5	Sealift Command paid leave accrual at a faster rate than
6	provided pursuant to the standard General Schedule (GS)
7	system to make government seafaring jobs more competi-
8	tive with the commercial sector.
9	(b) Report on Recruiting and Retention Ef-
10	FORTS.—
11	(1) In general.—Not later than 180 days
12	after the date of the enactment of this Act, and an-
13	nually thereafter, the Secretary of the Navy, in co-
14	ordination with the Commander of the Military Sea-
15	lift Command and the Maritime Security Board, and
16	in consultation with the Commander of United
17	States Transportation Command, the Commander of
18	United States Fleet Forces Command, and the As-
19	sistant Secretary of the Navy for Research, Develop-
20	ment and Acquisition, shall submit to the appro-
21	priate committees of Congress a report on efforts to
22	improve recruitment and retention of Military Sealift
23	Command Mariners.
24	(2) Elements.—The report required under

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paragraph (1) shall consider—

1	(A) opportunities to enhance the integra-
2	tion of Military Sealift Command civilian mari-
3	ners into the military command structure;
4	(B) providing training on the roles and sig-
5	nificance of Military Sealift Command civilian
6	mariner workforce to relevant military com-
7	mands; and
8	(C) authorities required to improve recruit-
9	ment and retention of civilian mariners in Mili-
10	tary Sealift Command.
11	(c) Report on Extending Charter Dura-
12	TIONS.—Not later than 90 days after the date of the en-
13	actment of this Act, the Secretary of the Navy shall sub-
14	mit to the appropriate committees of Congress a report
15	assessing the merits of extending the maximum charter
16	durations of commercial and specialty vessels for the Mili-
17	tary Sealift Command.
18	Subtitle C—Shipbuilding
19	<b>Innovation and Infrastructure</b>
20	SEC. 521. UNITED STATES CENTER FOR MARITIME INNOVA-
21	TION.
22	(a) In General.—Section 50307(e) of title 46,
23	United States Code, is amended—
24	(1) in paragraph (1), by inserting "through the
25	establishment, management, and coordination of

1	geographically and topically diverse maritime incuba-
2	tors" after "maritime transportation system"; and
3	(2) by striking paragraphs (2), (3), and (4),
4	and inserting the following:
5	"(2) Cooperative agreement.—The coopera-
6	tive agreement shall be with an organization or per-
7	sons with substantial experience in the maritime in-
8	dustry, as determined by the Secretary, in consulta-
9	tion with the Maritime Security Board.
10	"(3) Selection.—The Center shall be—
11	"(A) selected through a competitive proc-
12	ess of eligible entities, and if a private entity,
13	a domestic entity;
14	"(B) based in the United States with tech-
15	nical expertise in emerging marine technologies
16	and practices related to the maritime transpor-
17	tation system; and
18	"(C) located in close proximity to eligible
19	entities with expertise in United States emerg-
20	ing maritime technologies and practices.
21	"(4) COORDINATION.—The Secretary of Trans-
22	portation shall coordinate with the Maritime Secu-
23	rity Board and other agencies critical for science, re-
24	search, and regulation of emerging marine tech-
25	nologies for the maritime sector, including the De-

1	partment of Defense, the Department of Energy, the
2	Environmental Protection Agency, the National
3	Science Foundation, the Coast Guard, the National
4	Oceanic and Atmospheric Association, and the Ma-
5	rine Board of the National Academies when estab-
6	lishing the Center.
7	"(5) Responsibilities.—The Center shall
8	carry out the following activities:
9	"(A) Establish and support maritime incu-
10	bators in accordance with paragraph (6).
11	"(B) Accelerate the adoption or integration
12	of commercial technologies within the maritime
13	industry to transform the capacity and capabili-
14	ties of the merchant marine of the United
15	States.
16	"(C) Serve as the principal liaison between
17	the Maritime Security Board and maritime in-
18	cubators.
19	"(D) Carry out programs, projects, and
20	other activities to strengthen the merchant ma-
21	rine of the United States and the maritime in-
22	dustrial base.
23	"(E) Coordinate and harmonize the activi-
24	ties of other organizations and elements of the
25	maritime industry on matters relating to com-

1	mercial technologies, dual use technologies, and
2	the innovation of such technologies.
3	"(F) Coordinate and advise efforts among
4	elements of the maritime industry on matters
5	relating to the development, procurement, and
6	fielding of nontraditional capabilities and con-
7	nect entities developing those capabilities with
8	the relevant incubators.
9	"(G) Coordinate with maritime industry
10	stakeholders to identify operational challenges
11	that have the potential to be addressed through
12	the use of nontraditional capabilities, including
13	dual-use technologies that are being developed
14	and financed in the commercial sector.
15	"(H) Coordinate with maritime industry
16	stakeholders and relevant Federal agencies to
17	enhance the capacity and performance of sea-
18	ports of the United States, including through
19	hardening security, enhancing preparedness,
20	and developing United States-based supply
21	chains for port technologies and equipment.
22	"(I) Coordinate with other research and

development programs and centers focused on

modes of transportation besides maritime to de-

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1	velop intermodal interoperability with the mari-
2	time industry.
3	"(J) Develop a standard design for com-
4	mercial vessels and components and features of
5	commercial vessels to be manufactured in the
6	United States, using mature, proven designs,
7	which—
8	"(i) includes, to the maximum extent
9	practicable, included parts, components,
10	and material manufactured in and sourced
11	from the United States;
12	"(ii) does not include any parts, com-
13	ponents, or materials manufactured by for-
14	eign entities of concern or which are pro-
15	duced in foreign countries of concern (as
16	such terms are defined in section 4 of the
17	SHIPS for America Act of 2025); and
18	"(iii) includes priorities for design
19	identified in consultation with the Sec-
20	retary of the Navy, as necessary for stra-
21	tegic sealift, informed by requirements to
22	sustain a wartime economy and military
23	operations.

1	"(K) Lead engagement with industry, aca-
2	demia, labor organizations, and other non-
3	governmental entities to develop—
4	"(i) innovative, commercial, and dual-
5	use manufacturing technologies and proc-
6	esses to construct, rehabilitate, or repair
7	maritime vessels of the Armed Forces or
8	the merchant marine of the United States;
9	"(ii) additional naval architecture pro-
10	grams at institutions of higher education
11	in the United States and to expand exist-
12	ing naval architecture programs;
13	"(iii) next-generation propulsion tech-
14	nologies for the merchant marine of the
15	United States, to include small modular re-
16	actors, low-emission or carbon capture pro-
17	pulsion technologies, and other renewable
18	energy solutions;
19	"(iv) new and innovative hardware,
20	software, and systems for remote or auton-
21	omous operations at ports, intermodal fa-
22	cilities, or aboard oceangoing vessels;
23	"(v) technology and infrastructure so-
24	lutions that enhance the safe operation of

1	oceangoing vessels to protect lives, prop-
2	erty, and the environment;
3	"(vi) solutions to recruit, train, and
4	retain a skilled workforce capable of sup-
5	porting a vibrant and growing United
6	States maritime industry; and
7	"(vii) the capacity of international al-
8	lies and partners of the United States,
9	with respect to manufacturing technologies
10	and processes, to construct, rehabilitate, or
11	repair maritime vessels.
12	"(L) Work with academic and private sec-
13	tor response training centers and Centers of
14	Excellence for Domestic Maritime Workforce
15	Training and Education to develop maritime
16	strategies and workforce development plans ap-
17	plicable to various segments of the United
18	States maritime industry, including the inland,
19	deep water, and coastal fleets.
20	"(M) Establish programs and initiatives to
21	share—
22	"(i) shipbuilding best practices and
23	maritime technology between vessels of the
24	Department of Defense and commercial
25	vessels of the United States; and

1	"(ii) port technology and logistics best
2	practices between the Department of De-
3	fense and commercial port operators and
4	port authorities within the United States.
5	"(N) Carry out such other activities as the
6	Maritime Security Board determines appro-
7	priate.
8	"(6) Establishment of maritime incuba-
9	TORS.—
10	"(A) ESTABLISHMENT.—The Center shall,
11	in consultation with the Maritime Security
12	Board, seek out, identify, and support the de-
13	velopment of and experimentation with commer-
14	cial technologies that have the potential to be
15	implemented within the maritime industry,
16	through the establishment of a series of mari-
17	time incubators.
18	"(B) Reflection.—Each incubator shall
19	reflect the unique nature of the region's capa-
20	bilities and academic and investor base.
21	"(C) Selection.—Incubators shall be—
22	"(i) selected through a competitive
23	process of eligible entities, and if a private
24	entity, a domestic entity;

1	"(ii) based in the United States with
2	technical expertise in emerging marine
3	technologies and practices related to the
4	maritime transportation system; and
5	"(iii) topic-specific, according to re-
6	gional maritime expertise in United States
7	emerging maritime technologies and prac-
8	tices, to include designated incubators fo-
9	cused on—
10	"(I) clean energy, carbon cap-
11	ture, and alternative fuels;
12	"(II) ports and shoreside infra-
13	structure;
14	"(III) vessel design and naval ar-
15	chitecture;
16	"(IV) shipbuilding and next gen-
17	eration manufacturing;
18	"(V) advanced materials for ship
19	construction; and
20	"(VI) other areas for maritime
21	innovation and technology, as deter-
22	mined by the Center in coordination
23	with the Maritime Security Board.
24	"(D) Incubator responsibilities.—
25	Each maritime incubator shall—

1	"(i) serve as the principal liaison be-
2	tween the Center and individuals and enti-
3	ties that can contribute to innovation with-
4	in the maritime industry, including other
5	maritime incubators under this subsection,
6	entrepreneurs, startups, commercial tech-
7	nology companies, and venture capital
8	sources; and
9	"(ii) establish and support multi-
10	stakeholder research and innovation part-
11	nerships, as described in subparagraph
12	(G).
13	"(E) Report.—Each incubator shall sub-
14	mit quarterly activity and status reports to the
15	Center.
16	"(F) REVIEW AND TERMINATION.—
17	"(i) In General.—The Maritime Ad-
18	ministrator may, in consultation with the
19	Maritime Security Board, terminate an
20	agreement with an eligible entity selected
21	to lead a maritime incubator if the Admin-
22	istrator certifies that the eligible entity is
23	failing to meet the requirements of this
24	section.

1	"(ii) Reselection.—If the Adminis-
2	trator terminates an agreement with an el-
3	igible entity to lead a maritime incubator,
4	the Center shall initiate a new selection
5	process as required under subparagraph
6	(C) to select a new eligible entity.
7	"(iii) Review of eligible enti-
8	TIES.—Not later than 5 years after the es-
9	tablishment of maritime incubators under
10	this paragraph, and every 5 years there-
11	after, the Administrator, in coordination
12	with the Maritime Security Board, shall
13	conduct a review of all eligible entities se-
14	lected to lead a maritime incubator and
15	confirm the entity is adequately fulfilling
16	the requirements of this section.
17	"(G) Multi-stakeholder partner-
18	SHIPS.—
19	"(i) In general.—The maritime in-
20	cubators established under this subsection
21	shall establish and support multi-stake-
22	holder research and innovation partner-
23	ships that—
24	"(I) have the potential to gen-
25	erate technologies, processes, prod-

1	ucts, or other solutions that support
2	the United States maritime industry;
3	"(II) have as an objective the
4	technology transfer or commercializa-
5	tion of the work product generated by
6	the partnership, which may include
7	work product that incorporates intel-
8	lectual property developed by the Fed-
9	eral Government and licensed to the
10	partnership in accordance with clause
11	(iii); and
12	"(III) incentivize and expand
13	geographically diverse participation in
14	graduate and undergraduate institu-
15	tions of higher education, community
16	college, and other workforce programs
17	relevant to the maritime industry.
18	"(ii) Support provided.—Support
19	provided by the maritime incubator to a
20	multi-stakeholder research and innovation
21	partnership under this subsection may in-
22	clude—
23	"(I) providing funding or other
24	resources to the partnership;

1	"(II) participating in the part-
2	nership;
3	"(III) providing technical and
4	technological advice and guidance to
5	the partnership;
6	"(IV) suggesting and introducing
7	other participants for inclusion in the
8	partnership;
9	"(V) providing the partnership
10	with insight into desired solutions for
11	defense and security needs;
12	"(VI) providing access to Ready
13	Reserve ships for testing new tech-
14	nologies and conducting research, as
15	the maritime incubator determines ap-
16	propriate, in coordination with the
17	Center and the Administrator; and
18	"(VII) such other forms of sup-
19	port as the Center, in consultation
20	with maritime incubators and Mari-
21	time Security Board, determines ap-
22	propriate.
23	"(iii) Availability of intellec-
24	TUAL PROPERTY.—To the extent the Cen-
25	ter determines appropriate, the Center, in

1	coordination with the maritime incubators,
2	shall seek to actively inform potential par-
3	ticipants in multi-stakeholder research and
4	innovation partnerships of the availability
5	of intellectual property developed by the
6	Federal Government that may be licensed
7	to the partnership.
8	"(7) Report.—Not later than 180 days after
9	the date of enactment of the SHIPS for America
10	Act of 2025, and annually thereafter, the Center
11	shall submit to the Maritime Security Board and the
12	appropriate congressional committees a report on
13	the activities, advances, outcomes, and work product
14	of the maritime incubators and the multi-stakeholder
15	research and innovation partnerships supported
16	under this subsection.
17	"(8) Authorization of appropriations.—In
18	addition to the funding contributed under subsection
19	(a)(4), there is authorized to be appropriated, out of
20	the Maritime Security Trust Fund established under
21	section 50301(b) of this title, \$50,000,000 for each
22	of fiscal years 2026 through 2035.
23	"(9) Definitions.—In this subsection:
24	"(A) Multi-stakeholder research

AND INNOVATION PARTNERSHIP.—The term

25

1	'multi-stakeholder research and innovation part-
2	nership' means a partnership composed of any
3	combination of 2 or more of the following:
4	"(i) Institutions of higher education
5	(as defined in section 102 of the Higher
6	Education Act of 1965 (20 U.S.C. 1002))
7	with research and innovation capability.
8	"(ii) Nonprofit organizations that pro-
9	vide policy, research, outreach, operations,
10	organizational, management, testing, eval-
11	uation, technology transfer, legal, financial,
12	or advocacy expertise.
13	"(iii) For-profit commercial enter-
14	prises that may be publicly or privately
15	owned, early stage or mature, and incor-
16	porated or operating by another ownership
17	structure.
18	"(iv) Centers of excellence for domes-
19	tic maritime workforce training and edu-
20	cation (established under section 51706).
21	"(v) Maritime labor organizations.
22	"(vi) Departments or agencies of the
23	Federal Government with expertise, oper-
24	ations, or resources related to the objec-

1	tives of the multi-stakeholder research and
2	innovation partnership.
3	"(vii) State maritime academies (as
4	defined in section $51102(4)$ ).
5	"(viii) The United States Merchant
6	Marine Academy.
7	"(ix) National research laboratories
8	with expertise, operations, or resources re-
9	lated to the objectives of the partnership.
10	"(x) Operators and users of vessels of
11	the University-National Oceanographic
12	Laboratory System.
13	"(B) Nontraditional capability.—The
14	term 'nontraditional capability' means a solu-
15	tion to an operational challenge that can signifi-
16	cantly leverage commercial innovation or exter-
17	nal capital with minimal dependencies on field-
18	ed systems.
19	"(C) Maritime industry.—The term
20	'maritime industry' includes—
21	"(i) shipbuilders and ship repair fa-
22	cilities;
23	"(ii) ship owners;
24	"(iii) port operators;

1	"(iv) personnel of the merchant ma-
2	rine of the United States;
3	"(v) manufacturers of equipment,
4	software, and technology instrumental to
5	the facilitation of maritime trade and com-
6	merce; and
7	"(vi) other members of the industrial
8	base that support the Navy or the mer-
9	chant marine of the United States.".
10	(b) Transition.—A Center for Maritime Innovation
11	established by the Secretary of Transportation through a
12	cooperative agreement pursuant to section 50307 of title
13	46, United States Code, as of the day before the date of
14	enactment of this Act shall—
15	(1) be deemed to be the United States Center
16	for Maritime Innovation under section 50307 of title
17	46, United States Code, as of the date of enactment
18	of this Act, with all the authorities granted by such
19	section; and
20	(2) coordinate activities of the Center with the
21	Maritime Security Board pursuant to subsection
22	(e)(4) of such section, as amended by this Act.
23	SEC. 522. NATIONAL SHIPBUILDING RESEARCH PROGRAM.
24	Section 50105(c) of title 46, United States Code, is
25	amended to read as follows:

1	"(c) National Shipbuilding Research Pro-
2	GRAM.—
3	"(1) In General.—The Maritime Adminis-
4	trator shall establish and carry out, in coordination
5	with the Secretary of the Navy, the National Ship-
6	building Research Program.
7	"(2) Purposes.—The purpose of the National
8	Shipbuilding Research Program shall be to develop
9	plans for the economical construction of vessels and
10	their propelling machinery, of most modern economi-
11	cal types, giving thorough consideration to all well-
12	recognized means of propulsion and taking into ac-
13	count the benefits from standardized production
14	where practicable and desirable.
15	"(3) Activities.—The National Shipbuilding
16	Research Program shall—
17	"(A) support technology transfers and in-
18	dustry networking;
19	"(B) select and execute research and devel-
20	opment projects, which may include—
21	"(i) advancing best practices in ship-
22	building and ship repair, including alter-
23	native project management and project fi-
24	nancing arrangements for shipyards, such
25	as public-private financing;

1	"(ii) improving efficiency across the
2	shipyard industrial base of the United
3	States; and
4	"(iii) developing, maturing, and imple-
5	menting industry-relevant shipbuilding and
6	sustainment technologies;
7	"(C) carry out ad hoc initiatives focused
8	on specific target areas in shipbuilding and ship
9	repair; and
10	"(D) carry out additional activities as de-
11	termined by the Maritime Administrator or the
10	Secretary of Defense.".
12	occidity of Defense.
12 13	SEC. 523. ASSESSMENT ON MARITIME INFRASTRUCTURE
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13	SEC. 523. ASSESSMENT ON MARITIME INFRASTRUCTURE
13 14	SEC. 523. ASSESSMENT ON MARITIME INFRASTRUCTURE READINESS.
13 14 15	SEC. 523. ASSESSMENT ON MARITIME INFRASTRUCTURE READINESS.  (a) IN GENERAL.—Not later than 180 days after the date of enactment of this Act, the Maritime Administrator
13 14 15 16 17	SEC. 523. ASSESSMENT ON MARITIME INFRASTRUCTURE READINESS.  (a) IN GENERAL.—Not later than 180 days after the date of enactment of this Act, the Maritime Administrator
13 14 15 16 17	SEC. 523. ASSESSMENT ON MARITIME INFRASTRUCTURE READINESS.  (a) IN GENERAL.—Not later than 180 days after the date of enactment of this Act, the Maritime Administrator shall submit to Congress a report on the status and re-
13 14 15 16 17	SEC. 523. ASSESSMENT ON MARITIME INFRASTRUCTURE READINESS.  (a) In General.—Not later than 180 days after the date of enactment of this Act, the Maritime Administrator shall submit to Congress a report on the status and resources and authorities needed to execute and complete
13 14 15 16 17 18	SEC. 523. ASSESSMENT ON MARITIME INFRASTRUCTURE READINESS.  (a) IN GENERAL.—Not later than 180 days after the date of enactment of this Act, the Maritime Administrator shall submit to Congress a report on the status and re- sources and authorities needed to execute and complete necessary vessels, harborcraft, port, shipyard, and other
13 14 15 16 17 18 19 20	SEC. 523. ASSESSMENT ON MARITIME INFRASTRUCTURE READINESS.  (a) IN GENERAL.—Not later than 180 days after the date of enactment of this Act, the Maritime Administrator shall submit to Congress a report on the status and resources and authorities needed to execute and complete necessary vessels, harborcraft, port, shipyard, and other infrastructure improvements to ensure the national secu-
13 14 15 16 17 18 19 20 21	READINESS.  (a) In General.—Not later than 180 days after the date of enactment of this Act, the Maritime Administrator shall submit to Congress a report on the status and resources and authorities needed to execute and complete necessary vessels, harborcraft, port, shipyard, and other infrastructure improvements to ensure the national security interests of the United States and support the domes-

1	(1) consideration of existing literature and re-
2	porting from Federal and non-Federal sources;
3	(2) an assessment of the number of commercial
4	shipping vessels by class required to sustain a peace-
5	time and wartime national economy;
6	(3) an assessment of opportunities to leverage
7	private sector funding to enhance the capability of
8	marine infrastructure of the United States;
9	(4) an evaluation of future infrastructure needs
10	to support alternative fuels for vessels and
11	harboreraft;
12	(5) an assessment of an ability to construct and
13	repair seaports and shipyards during national secu-
14	rity emergencies, including readiness to construct
15	temporary facilities, and carry out marine salvage
16	and firefighting operations; and
17	(6) an evaluation of the possible effects on the
18	commercial operations of United States ports and
19	other critical infrastructure of prohibiting any entity
20	that owns or operates a port or terminal in the
21	United States from using or sharing data with—
22	(A) LOGINK;
23	(B) any logistics platform controlled by, af-
24	filiated with, or subject to the jurisdiction of

1	the Chinese Communist Party or the Govern-
2	ment of the People's Republic of China; or
3	(C) any logistics platform that shares data
4	with a system described in subparagraph (A) or
5	(B).
6	(c) Definitions.—
7	(1) Critical infrastructure.—The term
8	"critical infrastructure" has the meaning given the
9	term in section 721(a) of the Defense Production
10	Act of 1950 (50 U.S.C. 4565(a)).
11	(2) LOGINK.—The term "LOGINK" means
12	the public, open, shared logistics information net-
13	work known as the National Public Information
14	Platform for Transportation and Logistics by the
15	Ministry of Transport of the People's Republic of
16	China.
17	TITLE VI—WORKFORCE
18	DEVELOPMENT
19	Subtitle A—Workforce Incentives
20	SEC. 601. PUBLIC SERVICE LOAN FORGIVENESS FOR MER-
21	CHANT MARINES.
22	Section 455(m) of the Higher Education Act of 1965
23	(20 U.S.C. 1087e(m)) is amended—
24	(1) in paragraph (3)(B)(i), by inserting "the
25	United States Merchant Marine (as described in

1	paragraph (5)), a United States shipyard," after
2	"law enforcement,"; and
3	(2) by adding at the end the following:
4	"(5) Full-time job in united states mer-
5	CHANT MARINE.—For purposes of loan cancellation
6	under this subsection, a full-time job in the United
7	States Merchant Marine shall mean possession of a
8	Merchant Mariner Credential authorized by the
9	Coast Guard and employment on board a vessel of
10	the United States for not less than 150 days in a
11	calendar year.".
12	SEC. 602. ELIGIBILITY FOR EDUCATIONAL ASSISTANCE.
13	(a) In General.—Chapter 521 of title 46, United
14	States Code, is amended by adding at the end the fol-
15	lowing:
16	"§ 52102. Eligibility for educational assistance
17	"(a) Eligibility.—A covered individual shall be
18	treated as an individual described in section $3311(b)(1)$
19	of title 38, United States Code, for purposes of entitle-
20	ment to educational assistance under chapter 33 of such
21	title.
22	"(b) Covered Individual.—
23	"(1) In general.—In this section, the term
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1	"(A) served as a full-time, credentialed
2	United States Merchant Mariner for not less
3	than 10 years;
4	"(B) as a result of such service received
5	the Merchant Marine Expeditionary Medal or
6	another award for service in a designated com-
7	bat zone after the date of enactment of this sec-
8	tion; and
9	"(C) is not eligible under any other provi-
10	sion of law for benefits under laws administered
11	by the Secretary of Veterans Affairs.
12	"(2) Full-time, credentialed united
13	STATES MERCHANT MARINER.—For purposes of
14	paragraph (1), serving as a 'full-time, credentialed
15	United States Merchant Mariner' means possession
16	of a Merchant Mariner Credential authorized by the
17	Coast Guard and employment on board a vessel of
18	the United States for not less than 150 days in a
19	calendar year.
20	"(c) Reimbursement.—There is authorized to be
21	appropriated to the Secretary of Veterans Affairs such
22	sums as may be necessary to carry out this section from
23	the Maritime Security Trust Fund established under sec-
24	tion 50301(b) of this title.".

1	(b) Clerical Amendment.—The table of sections
2	for chapter 521 of title 46, United States Code, is amend-
3	ed by adding at the end the following:
	"52102. Eligibility for educational assistance.".
4	SEC. 603. ELIGIBILITY OF MARINERS TO ATTEND NAVAL
5	POSTGRADUATE SCHOOL.
6	(a) In General.—Section 8545 of title 10, United
7	States Code, is amended—
8	(1) in subsection (a), by adding at the end the
9	following new paragraph:
10	"(3) The Secretary may permit an officer or
11	unlicensed mariner of the United States Merchant
12	Marine to receive instruction at the Naval Post-
13	graduate School.";
14	(2) in subsection (b)(1), by adding at the end
15	the following new sentence: "The Secretary of
16	Transportation shall bear the cost of the instruction
17	received by officers and unlicensed mariners of the
18	United States Merchant Marine detailed for that in-
19	struction."; and
20	(3) in subsection (c), by inserting ", and offi-
21	cers and unlicensed mariners of the United States
22	Merchant Marine," after "Coast Guard".
23	(b) Report Required.—Not later than 180 days
24	after the date of enactment of this Act, the Secretary of
	Transportation, in consultation with the Secretary of De-

1	fense, shall submit to Congress a report assessing what
2	matters relating to military training it would be beneficial
3	for mariners to study at the Naval Postgraduate School.
4	SEC. 604. REIMBURSEMENT OF QUALIFYING SPOUSE RELI-
5	CENSING COSTS AND BUSINESS COSTS.
6	(a) In General.—Chapter 521 of title 46, United
7	States Code, as amended by section 602, is further amend-
8	ed by adding at the end the following:
9	"§ 52103. Reimbursement of qualifying spouse reli-
10	censing costs and business costs
11	"(a) In General.—The Secretary of Transportation
12	shall establish a program to reimburse an individual serv-
13	ing in the merchant marine of the United States for quali-
14	fied relicensing costs and qualified business costs of the
15	spouse of that individual when the individual relocates to
16	a new jurisdiction or geographic area as the result of a
17	reassignment as a result of service as a commissioned offi-
18	cer in the Navy Reserve (including the Strategic Sealift
19	Officer Program, Navy Reserve), the Coast Guard Re-
20	serve, or any other reserve component of the Armed Serv-
21	ices of the United States.
22	"(b) Limitations.—
23	"(1) Relicensing.—Reimbursement provided
24	to a member under this subsection for qualified reli-

- censing costs may not exceed \$1,000 in connection with each relocation described in paragraph (1).
- "(2) Business costs.—Reimbursement provided to a member under this subsection for qualified business costs may not exceed \$1,000 in connection with each relocation described in paragraph (1).
- 7 "(3) DEADLINE.—No reimbursement may be 8 provided under this subsection for qualified reli-9 censing costs or qualified business costs paid or in-10 curred after December 31, 2035.
- "(c) QUALIFIED RELICENSING COSTS.—In this section, the term 'qualified relicensing costs' means costs, including exam, continuing education courses, business litense, permit, and registration fees, incurred by the spouse of an individual serving in the merchant marine of the United States if—
  - "(1) the spouse was licensed or certified in a profession, or owned a business, during the individual's previous assignment and requires a new professional license or certification, or business license or permit, to engage in that profession in a new jurisdiction because of the individual's relocation described in paragraph (1); and
- 24 "(2) the costs were incurred or paid to secure 25 or maintain the professional license or certification,

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- 1 or business license or permit, from the new jurisdic-
- 2 tion in connection with such relocation.
- 3 "(d) Qualified Business Costs.—In this section,
- 4 the term 'qualified business costs' means costs, including
- 5 moving services for equipment, equipment removal, new
- 6 equipment purchases, information technology expenses,
- 7 and inspection fees, incurred by the spouse of an indi-
- 8 vidual serving in the merchant marine of the United
- 9 States if—
- "(1) the spouse owned a business during the in-
- dividual's previous assignment and the costs result
- from the individual's relocation described in para-
- 13 graph (1); and
- 14 "(2) the costs were incurred or paid to move
- such business to a new location in connection with
- such relocation.
- 17 "(e) Authorization of Appropriations.—There
- 18 is authorized to be appropriated out of the Maritime Secu-
- 19 rity Trust Fund, established under section 50301(b) of
- 20 this title, to carry out this section, \$500,000 for each of
- 21 fiscal years 2026 through 2035.".
- 22 (b) Clerical Amendment.—The table of sections
- 23 for chapter 521 of title 46, United States Code, as amend-
- 24 ed by section 602, is further amended by adding at the
- 25 end the following:

"52103. Reimbursement of qualifying spouse relicensing costs and business costs.".

1	SEC. 605. NONCOMPETITIVE ELIGIBILITY FOR FEDERAL
2	EMPLOYMENT.
3	(a) AMENDMENT.—Chapter 521 of title 46, United
4	States Code, as amended by sections 602 and 604, is
5	amended by adding at the end the following:
6	"§ 52104. Noncompetitive eligibility for Federal em-
7	ployment
8	"(a) DEFINITION OF AGENCY.—In this section, the
9	term 'agency'—
10	"(1) has the meaning given the term 'Executive
11	agency' in section 105 of title 5, United States Code;
12	"(2) includes the United States Postal Service
13	and the Postal Regulatory Commission; and
14	"(3) does not include the Government Account-
15	ability Office.
16	"(b) Appointment Authority.—The head of an
17	agency may appoint noncompetitively—
18	"(1) a graduate of the United States Merchant
19	Marine Academy who has met all of the require-
20	ments of their cadet commitment agreement under
21	section 51306 of title 46, United States Code; or
22	"(2) a credentialed United States Merchant
23	Mariner with an officer or rating endorsement who

1	has completed not less than 7 years of service
2	aboard a vessel of the United States.".
3	(b) Clerical Amendment.—The table of sections
4	for chapter 521 of title 46, United States Code, as amend-
5	ed by sections 602 and 604, is amended by adding at the
6	end the following:
	"52104. Noncompetitive eligibility for Federal employment.".
7	SEC. 606. UNITED STATES MERCHANT MARINE CAREER RE-
8	TENTION PROGRAM.
9	(a) Sense of Congress.—It is the sense of Con-
10	gress that—
11	(1) it takes years of training and experience,
12	and costly license trainings, to earn mariner quali-
13	fications;
14	(2) with just around 12,000 merchant mariners
15	of the United States operating oceangoing vessels,
16	compared with China's more than 1,700,000 sea-
17	farers, the United States may not have a sufficient
18	number of mariners to fully power the strategic sea-
19	lift vessels necessary in a future prolonged conflict;
20	(3) the United States requires a qualified work-
21	force of sufficient size that is ready and available to
22	crew vessels of the United States for national de-
23	fense or national emergency; and

1	(4) a workforce committed to take all measures
2	possible to expand, develop, and protect the domestic
3	maritime workforce should—
4	(A) support a retention program to permit
5	credentialed merchant mariners to maintain
6	recency through a coordinated Federal pro-
7	gram, in coordination with maritime labor orga-
8	nizations; and
9	(B) implement civil service, workplace, and
10	hiring protections.
11	(b) Amendment.—Chapter 521 of title 46, United
12	States Code, as amended by sections 602, 604, and 605,
13	is further amended by adding at the end the following:
	is further amended by adding at the end the following: "§ 52105. United States Merchant Marine Career Re-
	v c
14	"§ 52105. United States Merchant Marine Career Re-
14 15	"§ 52105. United States Merchant Marine Career Retention Program
14 15 16 17	"§ 52105. United States Merchant Marine Career Retention Program  "(a) ESTABLISHMENT.—The Maritime Adminis-
14 15 16 17 18	"\$52105. United States Merchant Marine Career Retention Program  (a) Establishment.—The Maritime Administrator shall establish a program, to be known as the
14 15 16 17 18	"\$52105. United States Merchant Marine Career Retention Program  (a) Establishment.—The Maritime Administrator shall establish a program, to be known as the United States Merchant Marine Career Retention Pro-
14 15 16 17 18	"\$52105. United States Merchant Marine Career Retention Program  "(a) ESTABLISHMENT.—The Maritime Administrator shall establish a program, to be known as the 'United States Merchant Marine Career Retention Program', to ensure that a qualified workforce of sufficient
14 15 16 17 18 19 20	"\$52105. United States Merchant Marine Career Retention Program  "(a) ESTABLISHMENT.—The Maritime Administrator shall establish a program, to be known as the 'United States Merchant Marine Career Retention Program', to ensure that a qualified workforce of sufficient size is ready to crew strategic sealift vessels in the event
14 15 16 17 18 19 20 21	"\$52105. United States Merchant Marine Career Retention Program  "(a) ESTABLISHMENT.—The Maritime Administrator shall establish a program, to be known as the 'United States Merchant Marine Career Retention Program', to ensure that a qualified workforce of sufficient size is ready to crew strategic sealift vessels in the event of a national defense or national emergency activation. Through the United States Merchant Marine Career Retention

1	mariners and mariner employers to participate in the Pro-
2	gram.
3	"(b) Implementation.—The Maritime Adminis-
4	trator shall—
5	"(1) appoint a board of directors to oversee the
6	United States Merchant Marine Career Retention
7	Program;
8	"(2) appoint and facilitate a working group to
9	recommend policies, procedures, and a prioritization
10	matrix for the United States Merchant Marine Ca-
11	reer Retention Program, which shall be composed of
12	representatives from major stakeholders, including
13	maritime labor organizations, credentialed United
14	States Merchant Mariners, vessel owners, vessel op-
15	erators, the United States Merchant Marine Acad-
16	emy, State maritime academies, United States Mili-
17	tary Sealift Command, and other likely employers of
18	members of the United States Merchant Marine Ca-
19	reer Retention Program; and
20	"(3) submit to Congress an annual evaluation
21	of the United States Merchant Marine Career Re-
22	tention Program.
23	"(c) Membership in United States Merchant
24	Marine Career Retention Program.—

1	"(1) In general.—There shall be 2 paths to
2	enrollment in the United States Merchant Marine
3	Career Retention Program as described in para-
4	graphs (2) and (3).
5	"(2) Members who work ashore who hold
6	MARINER QUALIFICATIONS.—
7	"(A) Opportunities.—The United States
8	Merchant Marine Career Retention Program
9	shall provide individuals who hold Coast Guard
10	issued mariner qualifications who work ashore
11	with an opportunity to maintain, or potentially
12	upgrade, their mariner qualifications and cre-
13	dentials by—
14	"(i) providing qualified service at sea
15	on vessels of the United States; and
16	"(ii) participating in compulsory
17	training.
18	"(B) STRUCTURE.—The United States
19	Merchant Marine Career Retention Program
20	shall be open for enrollment to both licensed
21	and unlicensed mariners and provide members
22	with an 8–3–1 schedule as follows:
23	"(i) 8 months shoreside employment.
24	"(ii) 3 months sailing employment de-
25	signed to ensure that members meet the

1	minimum sea-time requirement to main-
2	tain the credentials required by the Stand-
3	ards of Training, Certification, and
4	Watchkeeping certification, or, depending
5	on mariner and employer requirements,
6	more frequent, but shorter-duration sailing
7	assignments.
8	"(iii) 1 month vacation, which is in
9	addition to vacation provided by the shore-
10	side employer.
11	"(C) ASHORE EMPLOYERS.—
12	"(i) Employer obligations.—The
13	employer of a member of the United States
14	Merchant Marine Career Retention Pro-
15	gram described under this paragraph shall
16	grant the member—
17	"(I) an unpaid leave of absence
18	for the duration of the member's
19	training, sailing, and vacation with
20	the United States Merchant Marine
21	Career Retention Program; and
22	"(II) the same or an equivalent
23	position with the employer when the
24	member returns from training, sailing,
25	or vacation with the United States

1	Merchant Marine Career Retention
2	Program.
3	"(D) SEA DAY ASSIGNMENTS.—The United
4	States Merchant Marine Career Retention Pro-
5	gram shall, with respect to members described
6	under this paragraph—
7	"(i) maintain records of each mem-
8	ber's qualifications, sea time, and avail-
9	ability, and prioritize assignments on these
10	and other factors with the goal of maxi-
11	mizing the United States Merchant Marine
12	Career Retention Program readiness to
13	support strategic sealift;
14	"(ii) maintain a 'job call' program of-
15	fice that coordinates how jobs become
16	available for members from State maritime
17	academies, vessel operating companies,
18	maritime labor organizations, United
19	States Military Sealift Command, and
20	other organizations responsible for crewing
21	vessels of the United States of qualifying
22	tonnage or horsepower;
23	"(iii) establish partnerships with State
24	maritime academies and the United States
25	Military Sealift Command that aim to es-

1	tablish reliable crewing jobs with job cycles
2	that maximize the readiness of United
3	States Merchant Marine Career Retention
4	Program;
5	"(iv) dispatch members to fill avail-
6	able jobs, prioritizing maximizing readiness
7	for strategic sealift, taking into consider-
8	ation mariner availability and credentials,
9	sea time requirements to maintain mer-
10	chant mariner credentials, predicted pro-
11	gram demand for specific ratings, and ex-
12	pected expansion or contraction of the pro-
13	gram's membership; and
14	"(v) coordinate with vessel operators
15	and labor organizations to ensure that
16	members in the United States Merchant
17	Marine Career Retention Program are
18	given opportunities to fulfill their sea time
19	and maintain the credentials required by
20	the Standards of Training, Certification,
21	and, Watchkeeping certification.
22	"(E) USERRA PROTECTIONS.—Members
23	of the United States Merchant Marine Career
24	Retention Program described under this para-
25	graph shall be entitled to protections and obli-

1	gations under chapter 43 of title 38 (commonly
2	known as the 'Uniformed Services Employment
3	and Reemployment Rights Act').
4	"(F) REQUIREMENT.—A member in the
5	United States Merchant Marine Career Reten-
6	tion Program described under this paragraph
7	may not fail to accept a sea day assignment
8	and remain in good standing with the Program,
9	unless a hardship exemption is provided by the
10	Maritime Administrator under subsection (e).
11	"(3) Members serving on foreign ves-
12	SELS.—
13	"(A) IN GENERAL.—The United States
14	Merchant Marine Career Retention Program
15	shall be open for enrollment to individuals
16	who—
17	"(i) hold Coast Guard issued mer-
18	chant mariner credentials required by the
19	Standards of Training, Certification, and
20	Watchkeeping Certification;
21	"(ii) have completed their service obli-
22	gations with respect to any previous enroll-
23	ment in a Federal or State maritime acad-
24	emy, if applicable; and

1	"(iii) are serving on a foreign vessel
2	(as defined in section 110) that is not
3	owned by a foreign entity of concern (as
4	that term is defined in section 4 of the
5	SHIPS for America Act of 2025) or a ves-
6	sel registered under a registry of a foreign
7	country of concern or operated under the
8	authority of a foreign country of concern
9	(as that term is defined in such section 4).
10	"(B) REQUIREMENT.—Members of the
11	United States Merchant Marine Career Reten-
12	tion Program described under this paragraph
13	shall maintain—
14	"(i) Standards of Training, Certifi-
15	cation, and Watchkeeping Certification
16	currency;
17	"(ii) a valid merchant mariner creden-
18	tial, unlimited as to horsepower or ton-
19	nage, issued by the United States Coast
20	Guard as an officer in the merchant ma-
21	rine of the United States, accompanied by
22	the appropriate national and international
23	endorsements and certifications required
24	by the Coast Guard for service aboard ves-

1	sels on domestic and international voyages,
2	without limitation;
3	"(iii) a valid transportation worker
4	identification credential;
5	"(iv) a Coast Guard medical certifi-
6	cate; and
7	"(v) classes and certifications de-
8	scribed in subparagraph (C).
9	"(C) Certifications.—The Adminis-
10	trator shall publish a list of classes and certifi-
11	cations required for individuals described in
12	subparagraph (A) to be eligible for the United
13	States Merchant Marine Career Retention Pro-
14	gram.
15	"(D) Rule of Construction.—Nothing
16	in subparagraph (A) shall be construed to allow
17	the United States Coast Guard to prevent or
18	delay a merchant mariner who is otherwise eli-
19	gible from attaining a more advanced rank or
20	credential for Merchant Mariners sailing on for-
21	eign vessels.
22	"(E) USERRA PROTECTIONS.—Members
23	of the United States Merchant Marine Career
24	Retention Program described under this para-
25	graph shall be entitled to protections and obli-

1	gations under chapter 43 of title 38 (commonly
2	known as the 'Uniformed Services Employment
3	and Reemployment Rights Act').
4	"(d) Enforcement.—The Maritime Administrator
5	shall ensure all members of the Merchant Marine Career
6	Retention Program remain in good standing with the re-
7	quirements of the Program.
8	"(1) Enforcement.—Subject to paragraph
9	(2), members found to be in noncompliance with the
10	requirements of the Program shall—
11	"(A) have their reservist status terminated;
12	and
13	"(B) forfeit the protections provided under
14	chapter 43 of title 38 (commonly known as the
15	'Uniformed Services Employment and Reem-
16	ployment Rights Act').
17	"(2) Exception.—In cases where the Maritime
18	Administrator determines a hardship exists, which
19	prevents the mariner from meeting the requirements
20	of the Program, the requirements of paragraph (1)
21	shall not apply.
22	"(e) Authorization of Appropriations.—There
23	is authorized to be appropriated out of the Maritime Secu-
24	rity Trust Fund established under section 50301(b) of this

1	title, to carry out this section, \$2,000,000 for each of fis-
2	cal years 2025 through 2034.".
3	(c) Clerical Amendment.—The table of sections
4	for chapter 521 of title 46, United States Code, as amend-
5	ed by sections 602, 604, and 605, is amended by adding
6	at the end the following:
	"52105. United States Merchant Marine Career Retention Program.".
7	Subtitle B—Workforce Pipeline
8	SEC. 611. MARITIME WORKFORCE PROMOTION AND RE-
9	CRUITMENT.
10	Section 539A of the Servicemember Quality of Life
11	Improvement and National Defense Authorization Act for
12	Fiscal Year 2025 (Public Law 118–159), is amended—
13	(1) in subsection (a), by striking "the heads of
14	such other Federal agencies as the Secretary deter-
15	mines appropriate" and inserting "the Maritime Se-
16	curity Board"; and
17	(2) by amending subsection (f) to read as fol-
18	lows:
19	"(f) Authorization of Appropriations.—
20	"(1) FISCAL YEARS 2025 THROUGH 2028.—
21	There are authorized to be appropriated out of the
22	Maritime Security Trust Fund, established under
23	section 50301(b) of title 46, United States Code, to
24	the Secretary of the Navy, for each of fiscal years

1	2025 through 2028, \$15,000,000 to carry out this
2	section.
3	"(2) FISCAL YEARS 2029 THROUGH 2034.—
4	There are authorized to be appropriated out of the
5	Maritime Security Trust Fund, established under
6	section 50301(b) of title 46, United States Code, to
7	the Secretary of the Navy, for each of fiscal year
8	2029 through 2034, \$25,000,000 to carry out this
9	section.".
10	SEC. 612. CENTERS OF EXCELLENCE FOR DOMESTIC MARI-
11	TIME WORKFORCE TRAINING AND EDU-
12	CATION.
13	Section 51706 of title 46, United States Code, is
14	amended—
15	(1) in subsection (e)(1)(B)(iii), by striking
16	"nonprofit entity" and inserting "entity"; and
17	(2) by adding to the end the following:
18	"(d) Authorization of Appropriations.—There
19	is authorized to be appropriated out of the Maritime Secu-
20	rity Trust Fund, established under section 50301(b) of
21	this title, to carry out this section, \$25,000,000 for each
22	of fiscal years 2026 through 2035.".
23	SEC. 613. MARITIME CAREER AND TECHNICAL EDUCATION
24	ADVISORY COMMITTEE.
25	(a) Definitions.—In this section:

1	(1) Administrator.—The term "Adminis-
2	trator" means the Maritime Administrator.
3	(2) Advisory committee.—The term "Advi-
4	sory Committee" means the Maritime Career and
5	Technical Education Advisory Committee established
6	under subsection (b).
7	(b) Advisory Committee Plan and Establish-
8	MENT.—
9	(1) Plan.—Not later than 180 days after the
10	date of enactment of this Act, the Administrator
11	shall develop a plan, and notify Congress of such
12	plan, to establish a Maritime Career and Technical
13	Education Advisory Committee to—
14	(A) bring representatives of maritime in-
15	dustrial base employers and education providers
16	together to identify joint opportunities to train
17	needed workers for maritime careers; and
18	(B) develop and disperse best practices and
19	recommendations for the improvement of ship-
20	building education and training programs, naval
21	architecture education programs, and merchant
22	marine training and certification programs.
23	(2) Establishment.—Not later than 1 year
24	after the date of enactment of this Act, the Adminis-
25	trator shall establish the Advisory Committee.

1	(c) Membership.—
2	(1) Administrator.—The Advisory Committee
3	shall include the Administrator (or a delegate of the
4	Administrator) who shall serve as Chair of the Advi-
5	sory Committee.
6	(2) Representatives.—The Advisory Com-
7	mittee shall be composed of representatives from
8	each of the following, to be appointed the Adminis-
9	trator:
10	(A) Maritime education, including rep-
11	resentatives from—
12	(i) the Centers of Excellence for Do-
13	mestic Maritime Workforce Training and
14	Education designated by the Maritime Ad-
15	ministration, taking into consideration—
16	(I) geographic diversity;
17	(II) the rate of employment after
18	graduation;
19	(III) training or skillset diversity
20	and
21	(IV) other qualities as deter-
22	mined by the Administrator;
23	(ii) the United States Naval Sea
24	Cadet Corps:

1	(iii) kindergarten through grade 12
2	maritime education programs designated
3	by the Maritime Administration;
4	(iv) the oceanographic science commu-
5	nity, including from a University-National
6	Oceanographic Laboratory System institu-
7	tion; and
8	(v) institutions of higher education.
9	(B) The maritime workforce, including
10	representatives from—
11	(i) skilled workers representing a wide
12	swath of the career and technical maritime
13	industry both onshore and offshore;
14	(ii) career and technical education cer-
15	tified instructors; and
16	(iii) maritime labor organizations.
17	(C) Maritime industry, including represent-
18	atives from—
19	(i) shipbuilding, ship repair, and ship-
20	yard industry stakeholders;
21	(ii) maritime industrial base coali-
22	tions;
23	(iii) shipping industry stakeholders;
24	and

1	(iv) owners and operators of vessels of
2	the United States.
3	(D) Technical nonprofit organizations with
4	expertise in the maritime industry, including
5	representatives from—
6	(i) think tanks;
7	(ii) recognized classification societies;
8	and
9	(iii) professional societies.
10	(E) The Federal Government, including
11	representatives from—
12	(i) the Department of Education;
13	(ii) the Department of Labor;
14	(iii) the Department of Transpor-
15	tation;
16	(iv) the Department of the Navy;
17	(v) the United States Coast Guard;
18	(vi) the National Oceanic and Atmos-
19	pheric Administration;
20	(vii) the Army Corps of Engineers;
21	and
22	(viii) the Federal Maritime Commis-
23	sion.

1	(F) Any other representatives that the
2	Maritime Administrator determines appropriate
3	to appoint.
4	(d) Meetings.—
5	(1) In General.—The Advisory Committee
6	shall meet not less often than annually.
7	(2) Quorum established.—Two thirds of all
8	members appointed by the Administrator under sub-
9	section (c) shall constitute a quorum for a meeting
10	of the Advisory Committee.
11	(3) Working Groups.—The Advisory Com-
12	mittee shall include working groups that shall meet
13	not less often than quarterly each year.
14	(e) FACA.—Chapter 10 of title 5, United States
15	Code, shall apply to the Advisory Committee.
16	(f) DEVELOPMENT OF CURRICULA.—Consistent with
17	the purposes of the Advisory Committee established in
18	subsection (b) and applicable law (including regulations),
19	the Advisory Committee shall recommend curricula for key
20	skills for maritime professionals and make such curricula
21	publicly available to institutions of higher education, ca-
22	reer and technical education schools, and State maritime
23	academies.
24	(g) Reporting.—The Advisory Committee shall sub-
25	mit to the appropriate committees of Congress and the

1	Maritime Security Board and publish on the website of
2	the Maritime Administration, an annual report that in-
3	cludes best practices and policy recommendations, as de-
4	scribed in subsection (b).
5	(h) Rule of Construction.—Nothing in this sec-
6	tion shall be construed to create new regulatory authority
7	or supersede existing law (including regulations) as of the
8	day before the date of enactment of this Act, relating to
9	shipbuilding education and training programs, naval ar-
10	chitecture education programs, and merchant marine
11	training and certification programs.
12	SEC. 614. MILITARY CANDIDATES TO MARINER CAREERS
13	RECRUITMENT EXCHANGE.
13 14	RECRUITMENT EXCHANGE.  (a) Duties of Secretary of Defense.—The Sec-
14	
	(a) Duties of Secretary of Defense.—The Sec-
14 15	(a) Duties of Secretary of Defense.—The Secretary of Defense shall—
14 15 16 17	<ul> <li>(a) Duties of Secretary of Defense.—The Secretary of Defense shall—</li> <li>(1) encourage and incentivize military recruiters</li> </ul>
14 15 16	<ul> <li>(a) Duties of Secretary of Defense.—The Secretary of Defense shall—</li> <li>(1) encourage and incentivize military recruiters to recommend the United States Department of</li> </ul>
114 115 116 117 118	<ul> <li>(a) Duties of Secretary of Defense.—The Secretary of Defense shall—</li> <li>(1) encourage and incentivize military recruiters to recommend the United States Department of Transportation Maritime Administration to potential</li> </ul>
14 15 16 17	<ul> <li>(a) Duties of Secretary of Defense.—The Secretary of Defense shall—</li> <li>(1) encourage and incentivize military recruiters to recommend the United States Department of Transportation Maritime Administration to potential recruits who do not qualify for military service in the</li> </ul>
114 115 116 117 118 119 220	<ul> <li>(a) Duties of Secretary of Defense.—The Secretary of Defense shall—         <ul> <li>(1) encourage and incentivize military recruiters</li> <li>to recommend the United States Department of</li> <li>Transportation Maritime Administration to potential</li> <li>recruits who do not qualify for military service in the</li> <li>Armed Forces; and</li> </ul> </li> </ul>
14 15 16 17 18 19 20 21	<ul> <li>(a) Duties of Secretary of Defense.—The Secretary of Defense shall—</li> <li>(1) encourage and incentivize military recruiters to recommend the United States Department of Transportation Maritime Administration to potential recruits who do not qualify for military service in the Armed Forces; and</li> <li>(2) establish a mechanism for military recruit-</li> </ul>

1	ance with the procedures established under sub-
2	section (b).
3	(b) Duties of the Maritime Administrator.—
4	The Maritime Administrator shall—
5	(1) establish a mechanism to receive recruit-
6	ment referrals from military recruiters;
7	(2) provide hand-off services to connect recruits
8	with educational resources and institutions, recog-
9	nized Maritime Centers of Excellence, eligible mari-
10	time industry employers, and other maritime indus-
11	try career services, as appropriate;
12	(3) track the number of referrals from the De-
13	partment of Defense; and
14	(4) track the number of recruits who enroll in
15	maritime industry programs, to the extent prac-
16	ticable.
17	(c) Reporting Requirement.—
18	(1) Briefing on the implementation
19	STRATEGY.—Not later than 90 days after the date
20	of enactment of this Act, the Maritime Adminis-
21	trator, in coordination with the Secretary of De-
22	fense, shall submit a briefing to the appropriate
23	committees of Congress about a strategy for imple-
24	menting the activities required under this section,
25	including—

1	(A) a timeline for implementation; and
2	(B) the identification of the Department of
3	Defense recruiter incentives and training re-
4	quired for maximum utility in carrying out such
5	activities.
6	(2) Annual report on program efficacy.—
7	One year after the date of enactment of this Act,
8	and annually thereafter, the Maritime Adminis-
9	trator, in coordination with the Secretary of De-
10	fense, shall submit a report to the appropriate com-
11	mittees of Congress on the efficacy and utility of the
12	activities carried out under this section, including—
13	(A) the number of Department of Defense
14	referrals to the Maritime Administration;
15	(B) the number of Maritime Administra-
16	tion hand-offs to the maritime industry;
17	(C) an assessment of the efficacy of the ac-
18	tivities carried out under this section; and
19	(D) challenges and recommendations relat-
20	ing to such activities.
21	SEC. 615. MARITIME WORKER DATA COLLECTION.
22	(a) Publication of Report.—The Maritime Ad-
23	ministrator shall publish an biennial report on the state
24	of the merchant mariner workforce.

1	(b) Completion of Report.—The Maritime Ad-
2	ministrator shall complete the biennial report required
3	under subsection (a) or enter into a contract with another
4	entity to complete the report.
5	(c) Content of Report.—The biennial report re-
6	quired under subsection (a) shall include, at minimum—
7	(1) a count of United States Merchant Mari-
8	ners with valid merchant mariner credentials and
9	credentials in continuity endorsement;
10	(2) a count of inactive but credentialed and for-
11	merly credentialed United States Merchant Mari-
12	ners, to the extent practicable, and an evaluation
13	of—
14	(A) the challenges to identifying such indi-
15	viduals;
16	(B) opportunities to partner with Federal
17	State, local, and non-government entities to
18	identify such individuals; and
19	(C) an action plan of how to implement the
20	opportunities described under subparagraph
21	(B);
22	(3) a count of United States mariners and for-
23	eign workers employed on vessels, rigs, platforms
24	and other vehicles or structures off the coast of the

1	United States and an evaluation of the percentage of
2	United States and foreign workers employed on—
3	(A) coastwise-endorsed vessels; and
4	(B) vessels of the United States which do
5	not have a coastwise endorsement;
6	(4) a listing of actively operating vessels of the
7	United States;
8	(5) a report of merchant mariner requirements
9	needed in the event of a national defense sealift op-
10	eration and any gaps identified in quantity and qual-
11	ity, and other variables of concern, as determined by
12	the Administrator;
13	(6) a general outlook for the future of the mer-
14	chant mariner industry and potential gaps or sur-
15	pluses of merchant mariners;
16	(7) identification of any concerns in the
17	credentialing of merchant mariners, which may in-
18	clude general processing issues, shortage of training
19	providers or instructors, and barriers to entry due to
20	costs to the economically disadvantaged; and
21	(8) recommendations, based on data collected,
22	on ways to—
23	(A) improve retention of existing merchant
24	mariners;

1	(B) create expedited pathways for mari-
2	ners with expired credentials to renew their cre-
3	dentials; and
4	(C) encourage new merchant mariners to
5	enter the industry.
6	(d) Accessibility of Data.—
7	(1) In general.—Except as provided in para-
8	graph (2), the Maritime Administrator, and any au-
9	thorized agent of the Maritime Administrator, shall
10	have full access to available Coast Guard mariner
11	credentialing data, in a manner that ensures the
12	protection of personally identifiable information, in
13	order to complete the report required under sub-
14	section (a).
15	(2) Exception.—The Maritime Administrator,
16	and any authorized agent of the Maritime Adminis-
17	trator, may not have access to confidential medical
18	information pursuant to paragraph (1).
19	(e) Authorization of Appropriations.—There is
20	authorized to be appropriated out of the Maritime Secu-
21	rity Trust Fund, established under section 50301(b) of
22	title 46, United States Code, to carry out this section,
23	\$1,000,000 for each of the fiscal years 2026 through
24	2030.

## 1 SEC. 616. MILITARY TO MARITIME TRANSITION.

2	(a) RECOMMENDATIONS REQUIRED.—Not later than
3	180 days after the date of enactment of this Act, the Sec-
4	retary of Defense, in consultation with the Secretary of
5	the Navy, the Secretary of the Air Force, the Secretary
6	of the Army, the Secretary of the department in which
7	the Coast Guard is operating, the Maritime Security
8	Board, the Department of Veterans Affairs, and the De-
9	partment of Labor, shall submit a report to the appro-
10	priate committees of Congress containing—
11	(1) recommendations about how to increase and
12	improve opportunities for transitioning
13	servicemembers to secure employment in the mari-
14	time industry at sea and shoreside; and
15	(2) a plan to implement those recommenda-
16	tions.
17	(b) Considerations.—In carrying out subsection
18	(a), the Secretary of Defense shall—
19	(1) identify barriers that servicemembers face
20	when trying to transition to the United States mari-
21	time industry, including the merchant marines, ship-
22	building, ship repair, and shipping;
23	(2) consider opportunities to improve, expedite,
24	and alleviate the burdens on servicemembers
25	transitioning to the maritime industry, including ef-
26	forts to—

1	(A) inform transitioning servicemembers of
2	employment opportunities in the United States
3	maritime industry;
4	(B) assist transitioning servicemembers in
5	determining how their military credentials and
6	experience translate to credentialed civilian em-
7	ployment in the maritime industry;
8	(C) increase the establishment and uptake
9	of accelerated or bridge programs to assist sep-
10	arating members of the Armed Forces in trans-
11	lating military credentials and experience into
12	maritime industry credentials and employment;
13	(D) increase the availability and accessi-
14	bility of preparatory activities under the
15	SkillBridge program established under section
16	1143(e) of title 10, United States Code, in the
17	United States maritime industry;
18	(E) incorporate the maritime industry in
19	the Transition Assistance Program, as de-
20	scribed in chapter 58 of title 10, United States
21	Code; and
22	(F) enhance the activities carried out pur-
23	suant to the Military to Mariners Act of 2022
24	(section 11514 of division K of the James M.

1	Inhofe National Defense Authorization Act for
2	Fiscal Year 2023 (Public Law 117–263)); and
3	(3) specifically consider the transition of
4	servicemembers to employment in the shipbuilding
5	and ship repair maritime industries.
6	SEC. 617. EARLY MARITIME EDUCATION AND YOUTH IN-
7	VOLVEMENT.
8	(a) Secretary of the Navy Budget Request.—
9	In the Secretary of the Navy's annual budget submission
10	to Congress, the Secretary of the Navy shall include, as
11	a distinct item, the funding request for the United States
12	Naval Sea Cadet Corps.
13	(b) Engagement With Elementary School and
14	SECONDARY SCHOOL STUDENTS.—The Maritime Admin-
15	istrator shall encourage designated Centers of Excellence
16	for Domestic Maritime Workforce Training and Education
17	to engage with students in kindergarten through grade 12.
18	SEC. 618. INTERNATIONAL SCHOLARSHIP FOR MARINER
19	AND NAVAL ARCHITECTURE EXCHANGES.
20	(a) In General.—The Maritime Administrator shall
21	establish an international exchange program for mariners,
22	naval architects, and marine engineers between the United
23	States and countries described in subsection (b)

1	(b) Eligible Participants.—In carrying out the
2	program under this section, the Administrator shall limit
3	participation to United States citizens and citizens of—
4	(1) member countries of NATO;
5	(2) treaty allies of the United States; and
6	(3) major non-NATO allies of the United
7	States.
8	(c) Placements.—In carrying out the program
9	under this section, the Administrator shall seek corporate
10	and government partners for placement of eligible partici-
11	pants of the program.
12	(d) Authorization of Appropriations.—There is
13	authorized to be appropriated out of the Maritime Secu-
14	rity Trust Fund, established under section 50301(b) of
15	title 46, United States Code, \$2,000,000 to carry out this
16	section for each of fiscal years 2026 through 2035.
17	Subtitle C—United States Mer-
18	chant Marine Academy and
19	State Maritime Academies
20	SEC. 621. AUTHORIZATION OF APPROPRIATIONS FOR
21	UNITED STATES MERCHANT MARINE ACAD-
22	EMY INFRASTRUCTURE AND FACILITIES
23	MODERNIZATION.
24	(a) FINDINGS.—Congress finds the following:

- (1) The United States Merchant Marine Academy plays a critical role in training service-obligated licensed merchant mariners to operate commercial vessels, in peacetime and during times of conflict.
  - (2) The United States Merchant Marine Academy is 1 of the 5 Federal service academies and plays a critical role in maintaining a domestic, commercial maritime industry, with each graduate having a commitment to serve not less than 8 years in the foreign and domestic commerce and the national defense of the United States, which may include service on a merchant vessel documented under chapter 121 of title 46, and graduates make up more than 80 percent of the United States Navy's Strategic Sealift Officer Program.
  - (3) The United States defense readiness and economic security relies on a strong investment in training and cultivating United States Merchant Marine officers at the United States Merchant Marine Academy.
  - (4) Most of the facilities at the United States Merchant Marine Academy date back to the Academy's founding, have not been modernized since, and are not conducive to the immersive training and de-

- manding coursework today's Midshipmen are required to complete.
- (5) Rehabilitating and modernizing the campus infrastructure at the United States Merchant Marine Academy is necessary to ensuring current and future generations of Midshipmen receive a first-class education.
- 8 (b) Sense of the Senate.—It is the sense of the 9 Senate—
  - (1) to ensure that the United States continues to have a sufficient number of service-obligated licensed merchant mariners to meet current and future economic and national security needs, the Maritime Administration and the Department of Transportation have a responsibility to provide suitable academic, training, and dormitory facilities at the United States Merchant Marine Academy by rapidly implementing a comprehensive plan for campus-wide modernization in accordance with section 51329 of title 46, United States Code, (referred to in this section as the "Campus Modernization Plan") and providing sufficient accountability and oversight to ensure that milestones in such plan are met;
  - (2) in developing the comprehensive Campus Modernization Plan for the United States Merchant

- Marine Academy, the Maritime Administration, and 2 the Department of Transportation should utilize, to the maximum extent practicable, the "Merchant Ma-3 rine Academy Full Speed Ahead Plan" developed by
- 5 the Maritime Security Infrastructure Council as
- 6 summarized in the Congressional Record, dated Feb-
- 7 ruary 28, 2024;

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- 8 (3) given the conditions of the United States 9 Merchant Marine Academy as of the date of enact-10 ment of this section, a comprehensive, campus-wide 11 modernization is needed to significantly upgrade or 12 replace facilities throughout the campus; and
- 13 (4) the Maritime Administration and the De-14 partment of Transportation should identify opportu-15 nities to utilize design-build contracts to increase de-16 livery times and reduce costs.
- 17 (c) Campus Modernization Plan.—Chapter 513 of title 46, United States Code, is amended by adding at 18
- 19 the end the following:

## 20 "§ 51329. 10-year Campus Modernization Plan

- 21 "(a) IN GENERAL.—Not later than 180 days after
- 22 the date of enactment of this section, the Secretary shall
- 23 develop and begin to implement a comprehensive Campus
- Modernization Plan (referred to in this section as the
- 'Campus Modernization Plan'), informed by the 'United

- 1 States Merchant Marine Academy Full Speed Ahead Plan'
- 2 developed by the Maritime Security Infrastructure Council
- 3 as summarized in the Congressional Record, dated Feb-
- 4 ruary 28, 2024, to carry out a campus-wide modernization
- 5 at the United States Merchant Marine Academy.
- 6 "(b) Objectives.—In carrying out the Campus
- 7 Modernization Plan authorized under subsection (a), the
- 8 Administrator shall prioritize the following objectives:
- 9 "(1) Promoting modern education best prac-
- tices by constructing learning facilities that leverage
- state-of-the art technologies and learning best prac-
- tices.
- "(2) Providing Midshipmen with access to fa-
- 14 cilities needed to pass the United States Coast
- Guard License Exam for Third Mate or Third As-
- sistant Engineer Unlimited.
- 17 "(3) Ensuring Midshipmen have access to fa-
- cilities sufficient to enable Midshipmen to maintain
- 19 physical readiness standards required of United
- 20 States Navy officers.
- 21 "(4) Developing campus infrastructure to en-
- sure the Academy attracts a diverse pool of appli-
- cants.
- 24 "(5) Providing facilities that enable industry
- engagement and continuing education opportunities.

1	"(6) Maintaining a safe and secure campus en-
2	vironment for all Midshipmen, which shall include
3	any facilities or infrastructure needed to meet the
4	requirements of sections 51326, 51327, or 51328 of
5	this title.
6	"(7) Implementing, to the extent practicable,
7	the facilities and infrastructure recommendations in
8	chapter 4 of the report titled 'Organizational Assess-
9	ment of the United States Merchant Marine Acad-
10	emy: A Path Forward' issued by the National Acad-
11	emy of Public Administration in November 2021.
12	"(c) Inclusions.—In meeting the objectives of sub-
13	section (b), the Campus Modernization Plan authorized
14	under subsection (a) shall include—
15	"(1) construction of new facilities or significant
16	renovation of existing facilities to provide—
17	"(A) Standards of Training, Certification,
18	and Watchkeeping applications laboratories;
19	"(B) a Safety Of Life At Sea training
20	pool;
21	"(C) engineering power plant laboratories;
22	"(D) athletic facilities that meet the needs
23	of both male and female students;
24	"(E) enhanced waterfront facilities, to in-
25	clude a new pier:

1	"(F) a visitor welcome center and main
2	campus security office building;
3	"(G) housing facilities for senior staff and
4	faculty; and
5	"(H) sufficient parking facilities for fac-
6	ulty, staff, and campus visitors;
7	"(2) upgrades to all classrooms and laboratories
8	with modern information technology infrastructure;
9	"(3) a campus-wide upgrade and retrofit of—
10	"(A) the electric distribution power grid;
11	"(B) the sanitary sewer system piping;
12	"(C) the storm drainage system; and
13	"(D) the drinking water system, including
14	development of a separate and redundant fire
15	suppression system; and
16	"(4) renovations of existing campus facilities to
17	ensure all campus facilities—
18	"(A) are structurally sound;
19	"(B) have reliable heating and air condi-
20	tioning systems;
21	"(C) have functioning plumbing and elec-
22	trical systems;
23	"(D) are protected from the elements, in-
24	cluding through roof replacements and window
25	repairs or replacements, as needed;

1	"(E) are accessible in accordance with the
2	Americans with Disabilities Act of 1990; and
3	"(F) have working fire alarm and fire sup-
4	pression systems.
5	"(d) Requirements.—For the duration of the Cam-
6	pus Modernization Plan authorized under subsection (a),
7	the Administrator shall ensure that the Academy remains
8	fully operational.
9	"(e) Use of a Federal Construction Agent.—
10	Consistent with the requirements of section 3515(d)(3) of
11	the James M. Inhofe National Defense Authorization Act
12	for Fiscal Year 2023 (Public Law 117–263), the Adminis-
13	trator shall seek to enter into an agreement with a Federal
14	construction agent to carry out the Campus Modernization
15	Plan authorized under subsection (a).
16	"(f) AUTHORIZATION OF APPROPRIATIONS.—There
17	are authorized to be appropriated to the Department of
18	Transportation, out of the Maritime Security Trust Fund
19	established under section 50301(b) of this title, for fiscal
20	years 2026 through 2035, for the phased rehabilitation,
21	modernization, and construction of facilities and infra-
22	structure at the United States Merchant Marine Academy,
23	in accordance with this section, including the Campus
24	Modernization Plan authorized in subsection (a),
25	\$1,020,000,000 of which—

1	"(1) \$54,000,000 is authorized to be appro-
2	priated for fiscal year 2026 for design and planning
3	purposes, which shall be used for the development of
4	a design-build plan for the phased rehabilitation,
5	modernization, and construction of facilities and in-
6	frastructure at the United States Merchant Marine
7	Academy in accordance with the Campus Moderniza-
8	tion Plan; and
9	"(2) for fiscal years 2027 through 2035,

- 10 \$107,333,333 is authorized to be appropriated for each year for construction and contingency pur-12 chases necessary to execute the Campus Moderniza-13 tion Plan.".
- 14 (d) CLERICAL AMENDMENT.—The table of sections 15 for chapter 513 of title 46, United States Code, is amended by adding at the end the following: 16 "51329. 10-Year Campus Modernization Plan.".

## 17 SEC. 622. UNITED STATES MERCHANT MARINE ACADEMY.

- (a) Sense of Congress.—It is the sense of Con-18 19 gress that—
- 20 (1) the United States Merchant Marine Acad-21 emy, one of our Nation's 5 Federal service acad-22 emies, is vital to our national security, and modern-23 izing the Academy's aging infrastructure and invest-24 ing in faculty and students must be congressional 25 priorities;

11

$1 \qquad (2)$	sufficient	funding	must	be	provided	to	en-
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- 2 able the maximum student enrollment that the cam-
- 3 pus infrastructure of the United States Merchant
- 4 Marine Academy can support; and
- 5 (3) considering the Academy's role as a co-
- 6 equal military service academy, the United States
- 7 Merchant Marine Academy should be included in the
- 8 rotation of presidential attendance at graduations.
- 9 (b) AUTHORIZATION OF APPROPRIATIONS.—Section
- 10 51301 of title 46, United States Code, is amended by add-
- 11 ing at the end the following:
- 12 "(d) Authorization of Appropriations.—There
- 13 are authorized to be appropriated to the Department of
- 14 Transportation out of the Maritime Security Trust Fund
- 15 established under section 50301(b) of this title,
- 16 \$125,000,000 for each of fiscal years 2026 through 2035
- 17 for Academy operations.".
- 18 (c) Report on Enrollment.—Not later than 180
- 19 days after the date of enactment of this Act, the Maritime
- 20 Administrator shall submit a report to the appropriate
- 21 committees of Congress identifying the additional re-
- 22 sources needed to increase enrollment at the United States
- 23 Merchant Marine Academy.

1	SEC. 623. RETIREMENT SERVICE CREDIT FOR SERVICE AS
2	A MIDSHIPMAN AT THE UNITED STATES MER-
3	CHANT MARINE ACADEMY.
4	(a) Civil Service Retirement System.—Section
5	8331(13) of title 5, United States Code, is amended, in
6	the flush text following subparagraph (C), by inserting "or
7	the United States Merchant Marine Academy' after
8	"Naval Academy".
9	(b) Federal Employees' Retirement System.—
10	Section 8401(31) of title 5, United States Code, is amend-
11	ed, in the flush text following subparagraph (C), by insert-
12	ing "or the United States Merchant Marine Academy"
13	after "Naval Academy".
14	(c) APPLICABILITY.—The amendments made by this
15	section shall apply to—
16	(1) any annuity, the eligibility for which is
17	based on a separation occurring before, on, or after
18	the date of enactment of this Act; and
19	(2) any period of service as a midshipman at
20	the United States Merchant Marine Academy occur-
21	ring before, on, or after the date of enactment of
22	this Act.
23	SEC. 624. STATE MARITIME ACADEMIES.
24	(a) In General.—Not later than 1 year after the
25	date of enactment of this Act, the Maritime Administrator
26	shall submit a report to Congress containing the results

- 1 of a study to evaluate the additional resources needed to
- 2 allow State maritime academies to increase enrollment and
- 3 produce additional mariners.
- 4 (b) NEED FOR ADDITIONAL STATE MARITIME ACAD-
- 5 EMIES.—Such study shall consider whether there is a need
- 6 for additional State maritime academies in States that do
- 7 not operate a maritime academy.
- 8 (c) AUTHORIZATION OF APPROPRIATIONS.—Section
- 9 51501 of title 46, United States Code, is amended by add-
- 10 ing at the end the following:
- 11 "(d) Authorization of Appropriations.—There
- 12 is authorized to be appropriated out of the Maritime Secu-
- 13 rity Trust Fund established under section 50301(b) of this
- 14 title, \$10,000,000 for assistance to State maritime acad-
- 15 emies under subsection (a) for each of fiscal years 2026
- 16 through 2035.".
- 17 SEC. 625. ENFORCEMENT OF SERVICE OBLIGATION RE-
- 18 QUIREMENTS.
- 19 (a) IN GENERAL.—The Maritime Administrator shall
- 20 ensure that—
- 21 (1) each citizen who is appointed as a cadet at
- the United States Merchant Marine Academy and
- signs a cadet commitment agreement under section
- 51306 of title 46, United States Code, meets the

- 1 service obligation requirements of that agreement;
- 2 and
- 3 (2) each individual that signs a student incen-
- 4 tive payment agreement under section 51509 of title
- 5 46, United States Code, meets the service obligation
- 6 requirements under that agreement.
- 7 (b) REPORTING REQUIREMENT.—The Maritime Ad-
- 8 ministrator shall establish an electronic system through
- 9 which each individual with a service obligation under such
- 10 section 51306 or 51509 (referred to in this section as a
- 11 "service-obligated mariner") shall annually demonstrate
- 12 that they are meeting their service obligation or have a
- 13 valid deferment consistent with section 51310 of title 46,
- 14 United States Code, or section 51510 of title 46, United
- 15 States Code, as applicable.
- 16 (c) NOTIFICATION OF VIOLATION.—The Maritime
- 17 Administrator shall transmit a written notice to each serv-
- 18 ice-obligated mariner who fails to meet the reporting re-
- 19 quirement of subsection (b), notifying such individual of
- 20 the applicable penalties established under section 51306
- 21 of title 46, United States Code, or section 51509 of title
- 22 46, United States Code, for failure to carry out the appli-
- 23 cable service requirements, including cost recovery.
- 24 (d) Report to Congress.—Not later than 180 days
- 25 after the date of enactment of this section, and annually

1	thereafter,	the M	larıtıme	Administ	trator s	shall	submit	to	the
	,								

- 2 appropriate committees of Congress a report on the status
- 3 of all service-obligated mariners, which shall include—
- 4 (1) information about how each service-obli-
- 5 gated mariner is meeting their service obligation re-
- 6 quirement, which shall be based on the results of the
- 7 data collected under subsection (b);
- 8 (2) the number of service-obligated mariners
- 9 who have not met their service obligation and have
- 10 not complied with the reporting requirement under
- subsection (b); and
- 12 (3) the number of actions taken by the Mari-
- time Administrator under sections 51306(b),
- 14 51306(d), 51306(f), and 51509(g) to recover costs
- from service-obligated mariners who have not dem-
- onstrated that they have met their service obligation
- 17 requirements.
- 18 SEC. 626. FUEL FUNDING FOR TRAINING SHIPS OPERATED
- 19 BY STATE MARITIME ACADEMIES.
- 20 (a) Conforming Amendment.—Section 51504 of
- 21 title 46, United States Code, is amended by striking sub-
- 22 section (f) and inserting the following:
- 23 "(f) Fuel Costs.—Subject to the availability of ap-
- 24 propriations, the Secretary shall pay to each State mari-
- 25 time academy the costs of fuel used by a vessel provided

1	under this section while used for training in accordance
2	with section 51512.".
3	(b) AMENDMENT.—Chapter 515 of title 46, United
4	States Code, is amended by adding at the end the fol-
5	lowing:
6	"§51512. Funding for training ships operated by
7	State maritime academies
8	"(a) Fuel Funding.—
9	"(1) In general.—Subject to the availability
10	of appropriations, the Secretary shall pay to each
11	State maritime academy the costs of fuel used by a
12	vessel that is loaned to the State maritime academy
13	in accordance with section 51504 while used for
14	training.
15	"(2) MAXIMUM AMOUNTS.—The amount of the
16	payment to a State maritime academy under sub-
17	section (a) may not exceed \$20,000,000 for each of
18	fiscal years 2026 through 2035.
19	"(3) Prohibition.—Maritime academies that
20	receive funding under subsection (a) may not—
21	"(A) profit from charging cadets to go to
22	sea for their licensing when using federally pro-
23	vided fuel; or
24	"(B) utilize the vessel as housing for stu-
25	dents outside of seasonal training cruises, un-

- less students elect voluntarily to live aboard the vessel.
- 3 "(4) REQUIREMENT.—Each State maritime 4 academy that receives fuel costs under this section 5 shall offer billets for liaison officers from each mili-6 tary service during the time such vessel is provided 7 to that State maritime academy.
- 8 "(b) Crew.—
- 9 "(1) IN GENERAL.—Each State maritime acad10 emy shall make crew positions available on a vessel
  11 that is loaned to the State maritime academy for
  12 mariners enrolled in the United States Merchant
  13 Marine Career Retention Program established under
  14 section 52105.
- 15 "(2) CREW FUNDING.—For each crew slot filled 16 by a mariner enrolled in the career retention pro-17 gram, as provided for under paragraph (1), the Sec-18 retary shall pay the crew costs for that mariner, 19 subject to the availability of appropriations.
- "(c) AUTHORIZATION OF APPROPRIATIONS.—There 21 is authorized to be appropriated out of the Maritime Secu-22 rity Trust Fund, established under section 50301(b) of
- 23 this title, \$120,000,000 to carry out this section for each
- 24 of fiscal years 2026 through 2035.".

1	(c) Clerical Amendment.—The table of sections
2	for chapter 515 of title 46, United States Code, is amend-
3	ed by adding at the end the following:
	"51512. Fuel funding for training ships operated by State maritime academies.".
4	SEC. 627. STATE MARITIME ACADEMY SEA TERM SCHOLAR-
5	SHIP PROGRAMS.
6	(a) In General.—Chapter 515 of title 46, United
7	States Code, as amended by section 627, is further amend-
8	ed by adding at the end the following:
9	"§ 51513. State Maritime Academy Sea Term Scholar-
10	ship Programs
11	"(a) In General.—The Maritime Administrator
12	shall work with private entities in the maritime industry
13	to establish a scholarship program—
14	"(1) for students at State maritime academies
15	to offset expenses associated with completion of a
16	summer sea term to receive sea-time required to
17	earn a Coast Guard license; and
18	"(2) which is entirely or predominantly funded
19	through contributions from a private entity.
20	"(b) Contributed Funds.—The Maritime Admin-
21	istrator shall enter into a cooperative agreement, or other
22	agreement, with private entities in the maritime industry
23	to accept funding from private entities for the purpose of
24	establishing such a scholarship program. The cooperative

- 1 agreement may include any terms considered necessary by
- 2 the Maritime Administrator.
- 3 "(c) Privileges.—The Maritime Administrator may
- 4 provide certain privileges to a private entity who contrib-
- 5 utes funds for a scholarship program under this section,
- 6 including opportunities to provide information about em-
- 7 ployment opportunities with the private entity to students
- 8 enrolled in the scholarship program.
- 9 "(d) STRUCTURE.—In establishing a scholarship pro-
- 10 gram to offset expenses associated with a summer sea
- 11 term—
- 12 "(1) the Maritime Administrator may enter into
- an agreement with a student at a State maritime
- academy that has an agreement with the Secretary
- of Transportation under section 51505 of this title,
- 16 to offset expenses associated with completion of a
- 17 summer sea term; or
- 18 "(2) the Maritime Administrator may enter into
- an agreement with a State maritime academy that
- 20 has an agreement with the Secretary of Transpor-
- 21 tation under section 51505 of this title, to offset ex-
- penses for all students who participate in a summer
- sea term program.
- 24 "(e) Relationship to Financial Assistance
- 25 Programs.—Recognizing the need for licensed merchant

- 1 mariners, the Maritime Administrator shall encourage
- 2 participants of the financial assistance programs under
- 3 part C of this subtitle, to enter into agreements under this
- 4 section to establish scholarship programs to offset ex-
- 5 penses associated with summer sea term.
- 6 "(f) REQUIREMENTS FOR STUDENTS.—Any student
- 7 who benefits from a scholarship program under this sec-
- 8 tion shall enter into an agreement with the Maritime Ad-
- 9 ministrator which requires the student to—
- 10 "(1) complete the course of instruction at the 11 academy the individual is attending;
- 12 "(2) obtain a merchant mariner license, without 13 limitation as to tonnage or horsepower, from the 14 Coast Guard as an officer in the merchant marine
- of the United States, accompanied by the appropriate national and international endorsements and
- 17 certification required by the Coast Guard for service
- 18 aboard vessels on domestic and international voy-
- ages, without limitation, within 3 months of comple-
- 20 tion of the course of instruction at the academy the
- 21 individual is attending;
- 22 "(3) serve in a position that supports the for-
- eign and domestic commerce and the national de-
- fense of the United States for at least 1 year after
- 25 graduation from the academy—

1	"(A) as a merchant marine officer on a
2	documented vessel or a vessel owned and oper-
3	ated by the United States Government or by a
4	State; or
5	"(B) as a commissioned officer on active

- "(B) as a commissioned officer on active duty in an Armed Force of the United States, as a commissioned officer in the National Oceanic and Atmospheric Administration, or in other maritime-related Federal employment which serves the national security interests of the United States, as determined by the Maritime Administrator; and
- 13 "(4) report to the Maritime Administrator on 14 compliance with this subsection.
- "(g) AUTHORIZATION OF APPROPRIATIONS.—There
  is authorized to be appropriated out of the Maritime Security Trust Fund, established under section 50301(b) of
- 18 this title, \$2,500,000 to carry out this section for each 19 of fiscal years 2026 through 2035.".
- 20 (b) Clerical Amendment.—The table of sections
- 21 for chapter 515 of title 46, United States Code, as amend-
- 22 ed by section 627, is further amended by adding at the
- 23 end the following:

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"51513. State Maritime Academy Sea Term Scholarship Programs.".

1	SEC. 628. NAVAL JOINT EXERCISE INVOLVEMENT FOR
2	TRAINING SHIPS OPERATED BY STATE MARI-
3	TIME ACADEMIES.
4	(a) In General.—The Secretary of the Navy, in co-
5	ordination with the Maritime Administrator, shall, to the
6	extent practicable, include in national and international
7	maritime warfare exercises not less than 1 training vessel
8	used by a State maritime academy and maintained pursu-
9	ant to section 51504 of title 46, United States Code, in
10	order to provide an opportunity to integrate merchant
11	mariners with naval and military operations.
12	(b) Participants.—Subject to guidance issued by
13	the Secretary of the Navy and Maritime Administrator,
14	an individual may participate in the exercise aboard that
15	training ship if the individual is—
16	(1) a licensed merchant mariner; or
17	(2) a student from the United States Merchant
18	Marine Academy, a State maritime academy, a Cen-
19	ter of Excellence for Domestic Maritime Workforce
20	Training and Education, or a merchant marine cen-
21	ter established under section 147 of the Workforce
22	Innovation and Opportunity Act (29 U.S.C. 3197),
23	as added by section 612 of this Act.
24	(c) Priority.—In selecting participants under sub-
25	section (b) the Administrator shall give priority to stu-
26	dents described in paragraph (2) of subsection (b).

1	(d) Vessels.—In coordination with the Secretary of
2	the Navy, the Maritime Administrator shall rotate train-
3	ing vessels to ensure that each training vessel described
4	in subsection (a) has an equal opportunity to participate
5	in such exercises.
6	Subtitle D—Maritime
7	<b>Credentialing Modernization</b>
8	SEC. 631. MERCHANT MARINER CREDENTIALING MOD-
9	ERNIZATION.
10	(a) Merchant Mariner Credentialing Mod-
11	ERNIZATION.—The Secretary of the department in which
12	the Coast Guard is operating shall carry out necessary
13	system and process changes to carry out the activities de-
14	scribed in paragraphs (1) through (4).
15	(1) Licensing, certification, and docu-
16	MENTATION DATABASE.—Replacement of the mer-
17	chant mariner licensing, certification, and docu-
18	mentation database such that the database allows
19	for—
20	(A) the electronic submission of merchant
21	mariner credential applications (including sea
22	service, professional qualifications, course com-
23	pletion data, safety and suitability, and medical
24	records) and course approval requests;

1	(B) direct submission of sea service infor-
2	mation from employers and course completion
3	data from training providers and other stake-
4	holders to provide data securely and directly so
5	that documentation does not need to be sub-
6	mitted later by the merchant mariner; and
7	(C) the electronic processing and evalua-
8	tion of information for the issuance of creden-
9	tials and course approvals, including the capa-
10	bility for the Secretary to complete remote eval-
11	uation of the information submitted.
12	(2) System for data exchange.—Implemen-
13	tation of a system that provides for the exchange of
14	data with government agencies and industry stake-
15	holders, which provides the Maritime Administration
16	and other agencies, as appropriate, anonymized and
17	aggregated data showing the following:
18	(A) The total amount of sea service for in-
19	dividuals with a valid merchant mariner creden-
20	tial.
21	(B) The number of credentialed mariners
22	by individual rating and the capability to filter
23	data by endorsements.
24	(C) Demographic information, including
25	age, gender, ethnicity, and address or location.

1	(D) National Maritime Center processing
2	times.
3	(E) The number of Coast Guard approved
4	training providers, and, for each such training
5	provider, the number of courses taken by indi-
6	viduals who have, or who are applying for, a
7	merchant mariner credential from that training
8	provider.
9	(3) Public facing portal.—Implementation
10	of a system that includes a public facing portal in
11	the .gov domain instead of the .mil domain to accept
12	merchant mariner applicant information, including
13	credential applications, course completion data, and
14	course approval requests, that complies with the re-
15	quirements for cybersecurity and privacy information
16	of electronic systems in the .gov domain.
17	(4) Examination processes.—Upgrading the
18	examination processes for merchant mariner exami-
19	nations, by—
20	(A) implementing an examination regime
21	that provides for electronic and third party ad-
22	ministration of examinations;
23	(B) reassessing the content of tests
24	through the development of job task analysis
25	for all credentials; and

1	(C) implementing a robust system to ana-
2	lyze examination data.
3	(b) Report.—The Secretary of the department in
4	which the Coast Guard is operating shall submit—
5	(1) an annual report to the Committee on Com-
6	merce, Science, and Transportation, the Committee
7	on Appropriations, and the Committee on Armed
8	Services of the Senate, and the Committee on
9	Transportation and Infrastructure, the Committee
10	on Appropriations, and the Committee on Armed
11	Services of the House of Representatives, on the
12	progress of the system and process changes required
13	under subsection (a); and
14	(2) a final report to those Committees 1 year
15	after full operating capability of the complete sys-
16	tem, comprised of all 4 systems required under sub-
17	section (a).
18	(c) AUTHORIZATION OF APPROPRIATIONS.—There is
19	authorized to be appropriated out of the Maritime Secu-
20	rity Trust Fund, established under section 50301(b) of
21	title 46, United States Code, to carry out this section,
22	\$20,000,000 for fiscal year 2026, to remain available until
23	expended.

1	SEC. 632. REVISING MERCHANT MARINER DECK TRAINING
2	REQUIREMENTS.
3	(a) General Definitions.—Section 2101 of title
4	46, United States Code, is amended—
5	(1) by redesignating paragraphs (20) through
6	(56) as paragraphs (21) through (57), respectively;
7	and
8	(2) by inserting after paragraph (19) the fol-
9	lowing:
10	"(20) 'merchant mariner credential' means a
11	merchant mariner license, certificate, or document
12	that the Secretary is authorized to issue pursuant to
13	this title.".
14	(b) Examinations.—Section 7116 of title 46,
15	United States Code, is amended by striking subsection (c).
16	(c) Merchant Mariners Documents.—
17	(1) General requirements.—Section 7306
18	of title 46, United States Code, is amended to read
19	as follows:
20	" $\S$ 7306. General requirements and classifications for
21	members of deck departments
22	"(a) In General.—The Secretary may issue a mer-
23	chant mariner credential, to members of the deck depart-
24	ment in the following classes:
25	"(1) Able Seaman-Unlimited.
26	"(2) Able Seaman-Limited.

1	"(3) Able Seaman-Special.
2	"(4) Able Seaman-Offshore Supply Vessels.
3	"(5) Able Seaman-Sail.
4	"(6) Able Seaman-Fishing Industry.
5	"(7) Ordinary Seaman.
6	"(b) Classification of Credentials.—The Sec-
7	retary may classify the merchant mariner credential issued
8	under subsection (a) based on—
9	"(1) the tonnage and means of propulsion of
10	vessels;
11	"(2) the waters on which vessels are to be oper-
12	ated; or
13	"(3) other appropriate standards.
14	"(c) Considerations.—In issuing the credential
15	under subsection (a), the Secretary may consider the fol-
16	lowing qualifications of the merchant mariner:
17	"(1) Age.
18	"(2) Character.
19	"(3) Habits of life.
20	"(4) Experience.
21	"(5) Professional qualifications demonstrated
22	by satisfactory completion of applicable examinations
23	or other educational requirements.
24	"(6) Physical condition, including sight and
25	hearing.

1	"(7) Other requirements established by the Sec-
2	retary, including career patterns and service appro-
3	priate to the particular service, industry, or job
4	functions the individual is engaged.".
5	(2) CLERICAL AMENDMENT.—The table of sec-
6	tions for chapter 73 of title 46, United States Code,
7	is amended by striking the item relating to section
8	7306 and inserting the following:
	$\mbox{``7306}.$ General requirements and classifications for members of deck departments.''.
9	(3) General requirements for members
10	OF ENGINE DEPARTMENTS.—Section 7313(b) of title
11	46, United States Code, is amended by striking
12	"and coal passer".
13	(4) Training.—Section 7315 of title 46,
14	United States Code, is amended—
15	(A) by amending subsection (a) to read as
16	follows:
17	"(a) Graduation from a nautical school program ap-
18	proved by the Secretary may be substituted for the service
19	requirements under sections 7307 through 7311a and
20	7314.";
21	(B) in subsection (b)—
22	(i) by striking "one-third" and insert-
23	ing "one-half"; and

1	(ii) by striking "7307–7311 of this
2	title" and inserting "7307–7311a and
3	7314"; and
4	(C) by striking subsection (c).
5	(d) REDUCTION OF LENGTHS OF CERTAIN PERIODS
6	of Service.—
7	(1) In General.—Title 46, United States
8	Code, is amended—
9	(A) in section 7307, by striking "3 years"
10	and inserting "18 months";
11	(B) in section 7308, by striking "18
12	months" and inserting "12 months"; and
13	(C) in section 7309, by striking "12
14	months" and inserting "6 months".
15	(2) Temporary reduction of lengths of
16	CERTAIN PERIODS OF SERVICE.—Section 3534(j) of
17	the National Defense Authorization Act for Fiscal
18	Year 2024 (Public Law 118–31) is repealed.
19	(e) MERCHANT MARINER CREDENTIALS.—Section
20	7510 of title 46, United States Code, is amended by strik-
21	ing subsection (d).
22	(f) IMPLEMENTATION.—The Secretary of the depart-
23	ment in which the Coast Guard is operating shall imple-
24	ment the amended requirements under subsections (c)(3),
25	(c)(4), and (d)(1) of this section without regard to chap-

- 1 ters 5 and 6 of title 5, United States Code, and Executive
- 2 Orders 12866 and 13563 (5 U.S.C. 601 note).
- 3 SEC. 633. INSPECTIONS FOR TRANSPORTATION SECURITY.
- 4 (a) IN GENERAL.—Chapter 81 of part F of subtitle
- 5 II of title 46, United States Code, is amended by adding
- 6 at the end the following:

## 7 "§ 8109. Inspections for transportation security

- 8 "(a) IN GENERAL.—
- 9 "(1) Inspection.—The Secretary shall periodi-
- 10 cally, but not less than once annually, inspect each
- 11 covered facility to verify that the owner or operator
- of the covered facility has a valid exemption under
- subsection (c) of section 30 of the Outer Continental
- 14 Shelf Lands Act (43 U.S.C. 1356(e)).
- 15 "(2) COVERED FACILITY.—In this subsection,
- the term 'covered facility' means a vessel, rig, plat-
- form, or other vehicle or structure that, but for an
- exemption under subsection (c) of section 30 of the
- 19 Outer Continental Shelf Lands Act (43 U.S.C.
- 20 1356(c)) would otherwise be subject to the regula-
- 21 tions under subsection (a)(3) of such section.
- 22 "(b) Transportation Security Card.—During an
- 23 inspection under this section, the Secretary shall confirm
- 24 that all crew members that are required to have a trans-

1	portation worker identification credential pursuant to sec-
2	tion 70105 have such a credential.".
3	(b) CLERICAL AMENDMENT.—The table of sections
4	for chapter 81 of title 46, United States Code, is amended
5	by adding at the end the following:
	"8109. Inspections for transportation security.".
6	SEC. 634. RENEWAL OF MERCHANT MARINER LICENSES
7	AND DOCUMENTS.
8	Section 7507 of title 46, United States Code, is
9	amended by adding at the end the following:
10	"(d) Renewal.—With respect to any renewal of a
11	valid merchant mariner credential issued under this part
12	that is not an extension under subsection (a) or (b), the
13	validity period of such credential shall begin the day after
14	the expiration of the current credential.".
15	SEC. 635. MERCHANT SEAMEN LICENSES, CERTIFICATES,
16	AND DOCUMENTS; MANNING OF VESSELS.
17	(a) Citizenship or Noncitizen Nationality.—
18	(1) In General.—Section 7102 of title 46,
19	United States Code, is amended—
20	(A) in the section heading, by inserting
21	"or noncitizen nationality" after "Citi-
22	zenship"; and
23	(B) by inserting "or noncitizen nationals
24	(as such term is described in section 308 of the

1	Immigration and Nationality Act (8 U.S.C.
2	1408))" after "citizens of the United States".
3	(2) CLERICAL AMENDMENT.—The table of sec-
4	tions for chapter 71 of title 46, United States Code,
5	is amended by striking the item relating to section
6	7102 and inserting the following:
	"7102. Citizenship or noncitizen nationality.".
7	(b) Citizenship or Noncitizen Nationality No-
8	TATION ON MERCHANT MARINERS' DOCUMENTS.—
9	(1) In General.—Section 7304 of title 46,
10	United States Code, is amended—
11	(A) in the section heading, by inserting
12	"or noncitizen nationality" after "Citi-
<ul><li>12</li><li>13</li></ul>	"or noncitizen nationality" after "Citizenship"; and
13	zenship"; and
13 14	zenship"; and  (B) by inserting "or noncitizen national
<ul><li>13</li><li>14</li><li>15</li></ul>	zenship"; and  (B) by inserting "or noncitizen national (as such term is described in section 308 of the
13 14 15 16	zenship"; and  (B) by inserting "or noncitizen national (as such term is described in section 308 of the Immigration and Nationality Act (8 U.S.C.
13 14 15 16 17	zenship"; and  (B) by inserting "or noncitizen national (as such term is described in section 308 of the Immigration and Nationality Act (8 U.S.C. 1408))" after "citizen of the United States".
13 14 15 16 17 18	zenship"; and  (B) by inserting "or noncitizen national (as such term is described in section 308 of the Immigration and Nationality Act (8 U.S.C. 1408))" after "citizen of the United States".  (2) CLERICAL AMENDMENT.—The table of sec-
13 14 15 16 17 18 19	zenship"; and  (B) by inserting "or noncitizen national (as such term is described in section 308 of the Immigration and Nationality Act (8 U.S.C. 1408))" after "citizen of the United States".  (2) Clerical amendment.—The table of sections for chapter 73 of title 46, United States Code,
13 14 15 16 17 18 19 20	zenship"; and  (B) by inserting "or noncitizen national (as such term is described in section 308 of the Immigration and Nationality Act (8 U.S.C. 1408))" after "citizen of the United States".  (2) CLERICAL AMENDMENT.—The table of sections for chapter 73 of title 46, United States Code, is amended by striking the item relating to section

1	(1) In General.—Section 8103 of title 46,
2	United States Code, is amended—
3	(A) in the section heading by inserting "or
4	noncitizen nationality" after "Citizen-
5	ship";
6	(B) in subsection (a), by inserting "or non-
7	citizen national" after "citizen of the United
8	States";
9	(C) in subsection (b)—
10	(i) in paragraph (1)(A)(i), by insert-
11	ing "or noncitizen national" after "citizen
12	of the United States"; and
13	(ii) in paragraph (3)—
14	(I) in the matter preceding sub-
15	paragraph (A), by inserting "or non-
16	citizen nationality' after "citizen-
17	ship"; and
18	(II) in subparagraph (C), by in-
19	serting "or noncitizen nationals" after
20	"citizens of the United States";
21	(D) in subsection (c), by inserting "or non-
22	citizen nationals" after "citizens of the United
23	States'';
24	(E) in subsection (d)—

1	(i) in paragraph (1), by inserting "or
2	noncitizen nationals" after "citizens of the
3	United States"; and
4	(ii) in paragraph (2), by inserting "or
5	noncitizen national" after "citizen of the
6	United States" each place it appears;
7	(F) in subsection (e), in the matter pre-
8	ceding paragraph (1), by inserting "or noncit-
9	izen national" after "citizen of the United
10	States" each place it appears;
11	(G) in subsection (i)(1)(A), by inserting
12	"or noncitizen national" after "citizen of the
13	United States";
14	(H) in subsection $(k)(1)(A)$ , by inserting
15	"or noncitizen national" after "citizen of the
16	United States"; and
17	(I) by adding at the end the following:
18	"(l) Noncitizen National Defined.—In this sec-
19	tion, the term 'noncitizen national' means an individual
20	described in section 308 of the Immigration and Nation-
21	ality Act (8 U.S.C. 1408).".
22	(2) CLERICAL AMENDMENT.—The table of sec-
23	tions for chapter 81 of title 46, United States Code,
24	is amended by striking the item relating to section
25	8103 and inserting the following:

- 1 (d) Command of Documented Vessels.—Section
- 2 12131(a) of title 46, United States Code, is amended by
- 3 inserting "or noncitizen national (as such term is de-
- 4 scribed in section 308 of the Immigration and Nationality
- 5 Act (8 U.S.C. 1408))" after "citizen of the United
- 6 States".
- 7 (e) Invalidation of Certificates of Docu-
- 8 MENTATION.—Section 12135(2) of title 46, United States
- 9 Code, is amended by inserting "or noncitizen national (as
- 10 such term is described in section 308 of the Immigration
- 11 and Nationality Act (8 U.S.C. 1408))" after "citizen of
- 12 the United States".
- 13 SEC. 636. REACTIVATION OF EXPIRED LICENSE.
- 14 (a) In General.—Chapter 75 of subtitle II of part
- 15 E, of title 46, United States Code, is amended by adding
- 16 at the end the following:
- 17 "§ 7512. Authority for reactivation of United States
- 18 Merchant Mariner credentials
- 19 "(a) Licenses and Certificates of Registry.—
- 20 Notwithstanding sections 7106 and 7107, the Secretary
- 21 of the department in which the Coast Guard is operating
- 22 may renew for not more than 2 years an expired license
- 23 or certificate of registry issued for an individual under
- 24 chapter 71 if the Secretary determines that the renewal
- 25 is in response to a national emergency declared by Con-

- 1 gress or declared under section 201 of the National Emer-
- 2 gencies Act (50 U.S.C. 1621), as deemed necessary by the
- 3 Secretary.
- 4 "(b) MERCHANT MARINER DOCUMENTS.—Notwith-
- 5 standing section 7302(g), the Secretary may renew for not
- 6 more than 2 years an expiring merchant mariner's docu-
- 7 ment issued for an individual under chapter 73 if the Sec-
- 8 retary determines that the renewal is in response to a na-
- 9 tional emergency proclaimed by the President or declared
- 10 by Congress, as deemed necessary by the Secretary.
- 11 "(c) Manner of Renewal.—Any renewal granted
- 12 under this section may be granted to individual seamen
- 13 or a specifically identified group of seamen.".
- 14 (b) CLERICAL AMENDMENT.—The table of sections
- 15 for chapter 75 of title 46, United States Code, is amended
- 16 by adding at the end the following:

"7512. Authority for reactivation of United States Merchant Mariner credentials.".

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