

119TH CONGRESS  
1ST SESSION

# S. 1206

To amend title 28, United States Code, to prohibit the issuance of national injunctions, and for other purposes.

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## IN THE SENATE OF THE UNITED STATES

MARCH 31, 2025

Mr. GRASSLEY (for himself, Mr. BARRASSO, Mrs. BLACKBURN, Mrs. BRITT, Mr. BUDD, Mr. CORNYN, Mr. CRAMER, Mr. CRUZ, Mr. DAINES, Mr. GRAHAM, Mr. HAGERTY, Mr. JUSTICE, Mr. KENNEDY, Ms. LUMMIS, Mr. MARSHALL, Mrs. MOODY, Mr. MORENO, Mr. SCHMITT, Mr. TILLIS, Mr. TUBERVILLE, Mr. CASSIDY, and Mr. LEE) introduced the following bill; which was read twice and referred to the Committee on the Judiciary

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## A BILL

To amend title 28, United States Code, to prohibit the issuance of national injunctions, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Judicial Relief Clari-  
5 fication Act of 2025”.

1 **SEC. 2. NON-PARTY RELIEF.**

2 (a) IN GENERAL.—Chapter 155 of title 28, United  
3 States Code, is amended by adding at the end the fol-  
4 lowing:

5 **“§ 2285. Non-party relief**

6 “No court of the United States (and no district court  
7 of the Virgin Islands, Guam, or the Northern Mariana Is-  
8 lands) shall issue any order, including an injunction,  
9 vacatur, stay, temporary restraining order, declaratory re-  
10 lief, or equitable relief, that purports to restrain the en-  
11 forcement against a non-party or compel action in favor  
12 of a non-party with respect to any statute, regulation,  
13 order, executive action, or similar authority, unless the  
14 court determines the non-party is represented by a party  
15 acting in a representative capacity pursuant to the Federal  
16 Rules of Civil Procedure.”.

17 (b) CLERICAL AMENDMENT.—The table of sections  
18 for chapter 155 of title 28, United States Code is amended  
19 by inserting after the item relating to section 2285 the  
20 following:

“2285. Non-party relief.”.

21 **SEC. 3. TEMPORARY RESTRAINING ORDERS.**

22 Section 1292(a) of title 28, United States Code, is  
23 amended by adding at the end the following:

24 “(4) Temporary restraining orders issued pur-  
25 suant to the Federal Rules of Civil Procedure or any

1 other authority that purports to restrain the enforce-  
 2 ment of, or compel action with respect to, any stat-  
 3 ute, regulation, order, executive action, or similar  
 4 authority, by the United States or one of the several  
 5 States within the meaning of section 1332, an agen-  
 6 cy thereof, or an officer or employee thereof acting  
 7 in an official capacity.”.

8 **SEC. 4. DECLARATORY JUDGMENTS.**

9 Section 2201(a) of title 28, United States Code, is  
 10 amended, in the first sentence, by inserting “before the  
 11 court” after “party”.

12 **SEC. 5. JUDICIAL REVIEW.**

13 Chapter 7 of title 5, United States Code, is amend-  
 14 ed—

15 (1) in section 705, in the second sentence, by  
 16 inserting “limited to a person, as defined in section  
 17 551, before the court” after “process”; and

18 (2) in section 706—

19 (A) in the second sentence of the matter  
 20 preceding paragraph (1), by inserting “, limited  
 21 to a person, as defined in section 551, before  
 22 the court” after “shall”; and

23 (B) in paragraph (2), in the matter pre-  
 24 ceding subparagraph (A), by striking “and set  
 25 aside”.

1 **SEC. 6. RULE OF CONSTRUCTION.**

2       Nothing in this Act, or an amendment made by this  
3 Act, shall be construed to imply that Federal courts other-  
4 wise possess the authority to grant relief that is prohibited  
5 by this Act and the amendments made by this Act.

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